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                      UNITED STATES OF AMERICA
                     NUCLEAR REGULATORY COMMISSION
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                        OFFICE OF THE SECRETARY
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                   MEETING WITH COMMONWEALTH EDISON
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                           PUBLIC MEETING
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                                  Nuclear Regulatory Commission
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                                  Room 1F-16, Building 1
                                  One White Flint North
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                                  11555 Rockville Pike
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                                  Rockville, Maryland
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                                  Tuesday, March 2, 1999
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               The Commission met in open session, pursuant to
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     notice, at 9:33 a.m., the Honorable SHIRLEY A. JACKSON,
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    Chairman of the Commission, presiding.
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               NRC COMMISSIONERS PRESENT:
              Nils J. Diaz, Commissioner
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               Greta J. Dicus, Commissioner
               Jeffrey S. Merrifield, Commissioner
               Edward McGaffigan, Jr.McGaffigan, Commissioner
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               INDUSTRY ATTENDEES PRESENT:
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               Oliver Kingsley, Commonwealth Edison
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               Christopher Crane, Commonwealth Edison
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               H. Gene Stanley, Commonwealth Edison
               David Helwig, Commonwealth Edison
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               John Rowe, Unicom
               NRC STAFF PRESENT:
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15
               William Travers, EDO
               Roy Zimmerman, NRR
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               James Dyer, Region III
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               Geoffrey Grant, Division of Reactor Projects
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               ALSO PRESENT:
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               Annette Vietti-Cook, Secretary of the Commission
               Karen D. Cyr, General Counsel of the Commission
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                         PROCEEDINGS
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                                                    [9:33 a.m.]
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               CHAIRMAN JACKSON: Good morning, ladies and
     gentlemen.
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              The purpose of today's meeting between the
     Commission, among the Commission, Commonwealth Edison
     Company and the NRC Staff, is to discuss the results today
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of Com Ed's efforts to address the cyclic performance of its

nuclear facilities. Good morning, gentlemen. And this is the -- it's not the fourth meeting 10 11 overall, but it's the fourth in a series of meetings the 12 Commission has held with the company to discuss progress and results of their actions to improve performance and put an 13 end to cyclic up-and-down performance. 14 15 In January 1997, the NRC issued a formal request for information pursuant to 10 CFR 50.54(f) requiring Com Ed 16 to explain why the NRC should have confidence in the 17 company's ability to operate its nuclear stations safely, 18 19 while sustaining performance improvements at each site. And the letter also required the company to describe criteria 20 21 which would be used to measure performance at all of its 2.2 nuclear stations. 23 Com Ed responded to that letter in March 1997, 2.4 describing a combination of actions which it said would meet 25 the challenges before the company. 1 In January 1998, the company transmitted to the NRC its strategic priorities and management processes; that is, strategic reform initiatives that were developed to 3 improve the nuclear program. These initiatives were intended to support four overarching goals established by Com Ed: namely, operational and technical excellence; 6 material condition; organizational alignment; and work force 8 engagement and effective leadership and management. The initiatives envelop the commitments made by 9 10 Com Ed in their March 1997 response to the 50.54(f) letter. 11 Com Ed recently provided the Commission with a brief 12 assessment of the Ouad Cities station. 13 During today's briefing, we hope to hear about those areas where actions taken under the auspices of the 14 15 strategic reform initiatives have clearly addressed cyclic performance issues and how success has been measured in this 16 17 area. 18 In addition, for areas where performance has not met established expectations, we would be interested in an 19 honest discussion of the feedback mechanisms and management 20 21 tools that will allow the efforts to be refocused. 22 After presentation by Com Ed, the NRC Staff will present its assessment of the performance of the company's 23 24 nuclear plants, and I believe he is here -- we welcome Mr. Jim Dyer for his first Commission meeting, as regional administrator for Region III. I ran into him this morning. Anybody who would move to Chicago in the winter is a good 2 3 man. 4 [Laughter.] 5 MR. KINGSLEY: That's right. Excuse me. CHAIRMAN JACKSON: You know yourself. 6 So I understand that copies of the briefing materials are available at the entrances to the room, and I 8 welcome the representatives of Commonwealth Edison this 10 morning, and unless my colleagues have any additional comments, Mr. Rowe, happy to have you here, and you may 11 12 13 MR. ROWE: Thank you very much, Chairman Jackson, members of the Commission. 14 15 If Brother Kingsley's wife were present, she would say that any man who moves to Chicago in the middle of the 16

winter must have a very tolerant and patient spouse, and were she here, she could say that for herself, but I

wouldn't wish to leave her unrepresented. Or perhaps even

20 my own.

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21 We are pleased to be here again. This is my

22 second in this series of meetings. Whereas in June we could

23 say that we had a few buds of progress in meeting the

24 challenges of our operation and the challenges set forth in

25 your 50.54(f) letter. I believe we can now claim substantial

and tangible progress. Yet it is only a beginning, I think

now a very real beginning, but only a beginning, and the

first obligation that I have as CEO of the company is to 3

make it clear that I understand, that my board understands

what you know, that Oliver Kingsley and his team understand,

and that is that this is a never-ending, continuous

improvement effort. The first day we come in and tell you

8 that we have whipped all of these challenges is the day that

you will probably start finding a whole lot of new problems

again. So we don't intend to let that day happen.

My own role in this -- and this is both as CEO and 11

to some extent as a representative of the board of directors

-- has been first to emphasize the need for consistency in

14 our commitment to superior performance in our nuclear fleet.

It is very clear that some of Com Ed's past woes came from 15

inconsistency in management and direction, and we must make

17 it very clear that we will operate these units in a superior

fashion, by your standards, by NRC standards but, perhaps

most importantly of all, in a spirit of continuous 19

20 improvement in our own house. I am doing my best to convey

that attitude, and my colleagues who are here today are even

22 better at it.

23 The second thing I can do is to try to make

24 certain that Oliver Kingsley is backed by a strong and

developing management team which can inculcate the 25

commitment to excellence down into the roots of the company. 1

We have a long way yet to go in that regard, but the

progress is real, as you will see from the group of people

4 who are here with Oliver today.

We are making the commitments to have good people

in all jobs. We are continuing to make changes where we

have to, but we are trying to do that with people who have

been with us a while where we can, and we are constantly

9 holding people deeper and deeper to a higher sense of

clarity and consistency. 10

11 Finally, it is my job to make certain that the

flow of resources, both financial and managerial, is 12

13 consistent with the needs of the operation. I have tried to

balance my economic responsibility for the company with this

need for a commitment to operational excellence, by laying 15 16

down a broad standard of economic performance, which is

17 simply if the units cannot be operated in a superior fashion

at going-forward costs which are consistent with the market 18

19 value of their output, they will be shut down. I have made

20 that statement in virtually every set of remarks I make with

21 emplovees.

22 Now within that broad competitive umbrella, I have

made it very clear that our nuclear generation group will

get the resources it needs. They are making their budget 24

25 recommendations to us, and my finance people and I are

are making it kind of easy because they are committed to 2 productivity in a way that is at least as skillful as anyone 4 else in our shop. But the important thing is that we have learned the lesson that disrupting nuclear planning cycles 5 for annual budget requirements doesn't save you money, it costs you money and, therefore, we are committed to 8 consistency in the flow of resources. I have attempted over the past year, and it is now something like 50 weeks since I started at Com Ed, to add 10 11 what I can to the nuclear operation without getting in the way, and sometimes a CEO has to pay a little attention to 12 the Hippocratic oath and know that your first duty is to try 13 14 to do no harm, since CEOs are usually having an impact 15 whether they like it or not. I have visited each of our nuclear stations at 16 17 least twice, some three or four times. When I do, I meet 18 with both management and union employees. I have seen a 19 number of things getting better, particularly the commitment 20 to improving material condition, the commitment to 21 increasing attention to the operability of safety systems, and the operability of all plant systems, and in the detail 22 23 of professionalism in planning. 24 On the other hand, we still have a long way to go in getting every employee, management and union, to 25 understand the importance of rigor all of the time. Oliver 1 2 is working on that. Our performance in the past eight months includes 4 very successful refueling outages at Braidwood, Quad Cities, Byron and Dresden. It includes the successful start-up of LaSalle 1 in August, and both Quad Cities units in late May 6 and June. It includes significant improvements in the indicators used by INPO and significant improvements in most of the other tangible things we can look at, particularly capacity factors. One that I know will be addressed here 10 today, because it properly troubled the Commission when we 11 were here last June, is the reductions we have had in scrams 12 13 and in half-scram conditions, and my colleagues will 14 emphasize those. 15 It is very clear that meeting the challenge the 16 Commission laid out in the 50.54(f) letter required nothing less than a complete change in the management structure at 18 Com Ed. It required a CEO who would seek at most to do no 19 harm, at best to help. It required a new chief nuclear officer, and Oliver Kingsley, who is here with me, has filled that role superbly and without doubt deserves the 21 22 lion's share of the credit for the turnaround that I really 23 believe is beginning and yet, of course, it requires a team that is much broader and deeper than any one person. 2.4 25 One of the things that Oliver hopes to show you 10 today is that we are building a management that shares his values, and that decreasingly this will be a one-man show. 3 It is terribly important that we get breadth and depth in all of this, and we are working on both. 4 Oliver is here with me to my right, as is David Helwig, our senior vice president of nuclear services, who 6

will discuss our 13 strategic performance initiatives. Chris Crane, our relatively new vice president for BWR

operations, will review those units, and Gene Stanley, who has been with the company a substantially longer period,

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accepting them. It is not going the other way around. They

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              We also have with us today Steve Perry, Jeff
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      Benjamin, Rod Critch and Jennie Brown, each of whom is a
      vice president on the nuclear team and will be available to
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      answer questions where needed.
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               We are fortunate that Bill Starr, who is president
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      of the union that represents something like 9000
      Commonwealth Edison employees, is here with us. Bill is
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19
      willing to answer questions already.
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               CHAIRMAN JACKSON: Why don't you raise your hand?
      I think we know a number of people.
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               MR. ROWE: Bill is generally -- he's usually a
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      little taller than most folks in the room. So it's one of
     his negotiating tactics, is to be very big.
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               CHAIRMAN JACKSON: I clearly failed then.
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               MR. ROWE: Me, too, but Bill is here to answer any
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      questions you may have about the issues between labor and
      management in the company. Let me say that we do have
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      issues, everyone does. We have more than some folks do.
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      But Bill and his colleagues in the union leadership are
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 6
      keenly aware of the importance of high performance at the
      plants to the long-term jobs of their employees, and he and
 8
     Oliver, and David Helwig, and Gene Stanley are working
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      together more every month in an effort to find mutually
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      beneficial ways of addressing them.
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               Finally, for my own part, I continue to be focused
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      on setting high standards for sustained nuclear performance,
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      for making it clear that the plants are economically
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      accountable in the long run, but will not be jerked around
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      on day-to-day or year-to-year basis, for providing the
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      management talent that is needed, and for assuring stability
      in the flow of resources. With that, I will defer to Oliver
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18
      unless the Commissioners have any questions of me at this
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               MR. KINGSLEY: Thank you, John. Good morning,
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      Chairman Jackson, Commissioners.
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               May I have the first slide, please?
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               I want to share my perspective on what the ComEd
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      team has accomplished since we were here last June. Let me
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      start by saying that we are a significantly improved nuclear
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      program compared to performance of the past. We are going
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      to show you a number of specific improvements that me
      measure throughout our presentation. This improvement has
      been achieved through focus on fundamentals and insistence
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 5
      on high performance standards.
               But at the same time, I want to make sure that
      each of you clearly understands that we are not ready to
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      declare victory, by no means finished. Much additional work
      remains to be done. We are going to outline this throughout
     our presentation, where improvements are needed and how
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11
      these improvements are being made.
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               May I have the next slide?
               COMMISSIONER MERRIFIELD: Chairman.
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               CHAIRMAN JACKSON: Yes, please.
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               COMMISSIONER MERRIFIELD: I have one question I
      would like to start off with. And I think you may want to
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      follow through on this as you go through the presentation.
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               MR. KINGSLEY: Okay.
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               COMMISSIONER MERRIFIELD: You have a variety of
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will discuss the PWR operations, and Oliver will close.

plants, some of which are very good performers and some of 20

which aren't. And one of the issues that you deal with. 21

having that many plants, is making sure, as you say, to act 22

- 23 as a team so that you won't have a series of nuclear
- islands. So, as you go through your discussion, I would be 24
- interested in learning about the communication and 25

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cooperation that you have been able to develop throughout

those plants, so that there is that croslearning between

the plants so that the lessons learned at your good

performers are filtering down, as they should, to your --

MR. KINGSLEY: Let me just deal a little bit with 5

that now. We have what we call peer teams, this would

represent areas such as maintenance, operations, chemistry,

rad con, work control, engineering, et cetera. There's

9 around 15 of these and we have an executive sponsor. They

meet monthly, they tackle issues.

11 We have a great deal of interactive communication 12 with our plants on both a general basis. We have a 7:30 13 morning call where we go through in some detail performance on the plants. One of the questions we always ask is 14 15 whether, if it is an issue at Dresden, is it an issue at

16 Quad? If it is an issue by Byron, what about Braidwood?

We also deal with specific issues, and we have had 17

several events which we are not satisfied with, even though 18 19 not major, programmatic backdowns, and then we critique

those and take those across all five sites. And it is 20

encouraging to see the sites start to take these issues, and

22 without being prompted by Oliver Kingsley or David Helwig,

start addressing -- well, the people at Ouad say we have

already checked into that, Mr. Kingsley, when Dresden has an

25 issue.

And then we also have a very structured oversight process out of our corporate office, and this is not just nuclear oversight, it is all the functional areas that David has and the area of training that Steve Perry has, where we

5 take these areas and the oversight insures consistency.

We are still working very hard on putting in a number of fundamentals. I am going to talk to you about that, where we take these fundamentals and, say, where they are missing at a plant like Quad Cities, and ensure that they are in place on Byron to Braidwood, but we spare no one in this. So we will weave this in through our presentation

11

12 today.

MR. ROWE: Oliver, if I could just add something. 13 14 One of the kind of root cause issues that has haunted the 15 ComEd nuclear program in the past has been that successes and good results have been largely the result of initiatives 16 17 at individual stations which were inconsistent.

MR. KINGSLEY: Right.

MR. ROWE: And there was not a sense of respect for the nuclear generation group leadership and its contribution that allowed successes at one station to be generalized, or, indeed, problems at one station to be generalized and dealt with on an across the board basis. It is very clear to everyone now that the center

2.5 of gravity in the nuclear management is the NGG group

1 leadership, Oliver, David Helwig, Gene Stanley, Chris Crane,

Steve Perry, and because these people have the standards and

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the commitment to excellence and the personal force, both
     through corporate authority and through genuine strength of
      character themselves, you know, we are slowly making NGG a
      real value added group in generalizing from these
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      experiences instead of corporate seagulls, or whatever those
      kind of expressions are.
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               MR. KINGSLEY: Yeah, there are some more things
     with common staff meetings, we have monthly, we have
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11
      quarterly business plan reviews. We have a common set of
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      metrics now in all the plants that I brought, where we track
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     the performance, so there are a number of things we are
     doing, because it is quite important, the question you
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               I would like to have the next slide, please. And
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      review with you -- it is also in your handout, it is a
      little difficult to see, the tangible results that we have
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19
     achieved since we were here in June. These are four of the
     high level indicators that we track among many others. I
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21
     mentioned the overall performance tracking we do. Our
     capacity factor is up to 71.2 percent, that is a full 22
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      percentage point improvement over 1997, a much higher
23
24
      percent than that.
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               Our average INPO index, and you can remember that
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      being released in the notes that INPO released, is not
      approximately '82. That is a weighted average of a number
      of indicators, whether it be a capacity factor, unplanned
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      capability loss that track plant operations, safety system
      reliability, personnel and radiation safety, and is a common
     metric used on all the plants. We are at our best ever,
 6
     first time over 80 on these plants.
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               I am going to show you later, in fact, you can see
     it on there, where the top quartile performance is on all of
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10
      these, and the median.
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              CHAIRMAN JACKSON: Well, do you know, Mr.
     Kingsley, what is holding you back, what is going to get you
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13
      that last?
               MR. KINGSLEY: Oh, we got it, it is coming up
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     right here in the -- we have got gap analysis. We are going
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      to show you what the gaps are. I am going to take one
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      example and then we will deal with that later in the
18
      presentation, Chairman Jackson.
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               CHAIRMAN JACKSON: Okay. And do you believe that
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     improvements in material condition have led to your -- are
     linked to your improvements in capacity factor?
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               MR. KINGSLEY: Yes, absolutely.
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               CHAIRMAN JACKSON: Okay.
               MR. KINGSLEY: A big improvement, particularly in
2.4
      the forced outage rate, which is on this chart. Unplanned
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            17
      scrams, we talked about that at our last briefing. All of
     you know the 1998 total, particularly in the first half of
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     the year, was not satisfactory. We have been actively
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      implementing scram reduction initiatives on all five of our
      sites. We were behind the curve, but you can see that this
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 6
      work has proven to be fruitful and the results are bearing
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     out. We have had one scram here in the last eight months.
               COMMISSIONER McGAFFIGAN: Madame Chairman.
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CHAIRMAN JACKSON: Yes, please.

COMMISSIONER McGAFFIGAN: Have you had manual

scrams during this period? Because, I mean as you probably

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12 are aware, the performance indicator, the staff is recommending it --13 MR. KINGSLEY: We had one manual scram on LaSalle 14 15 Unit 1 during the startup test program. It involved a feedwater event, one that we are in the checkout process. 16 The operators did exactly the right thing, and then we took 17 18 a number of corrective actions, particularly with indication. But that is the only other scram that  ${\tt I}$  am 19 20 familiar with during that period of time. 21 COMMISSIONER McGAFFIGAN: Okay. 22 MR. KINGSLEY: Our forced outage rate that Chairman Jackson mentioned is down considerably, 1.7 23 percent. That is below the median of the industry, below 24 the average. It is a result of material condition 2.5 18 1 improvements, and a number of improvements we made in general operating practices also, which has led to some of 3

this.

Behind all this, we made specific improvements at each site. Each station surpassed its capacity factor goals. We completed the outages that John mentioned, and 6 did a very good job with that. And we made a number of 7 general improvements at each site.

And we are going to talk to you in detail about 9 the plants. May I have the next slide? 10

11 Our assessment of the root causes of ComEd's 12 cyclic performance show clearly that focusing on the 13 fundamentals was essential and this was the basis of the SRIs. In addition, our management team was weak. We 14 15 strengthened that management team and I am going to talk to 16 you about that. We put a lot more talent in place.

Since I have come aboard we have hired in addition to myself some 29 new managers -- 11 senior managers. Each one has turn-around experience, which is important. We brought in 18 high level middle managers, the vast majority of whom have turn-around experience. Overall we have added well over 100 key people. This has resulted in much stronger, more cohesive leadership being demonstrated, both at the corporate office and even more importantly at the

sites.

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We are clearly focused on problem resolution and 2 to resolve those problems we made a number of operating 3 practice improvements which was missing. We made improvements in material condition. We have upgraded engineering and other essential programs. We have worked 5 6 very hard on event investigation and associated corrective action. The strategic performance initiatives have helped 8 us establish the fundamentals by defining standards and 9 expectations. It's also put a rigor in the organization of 10 having milestones -- we have to have this done by a certain time -- and it has helped us put in these "how tos." Dave 11 12 is going to talk about that when he speaks later. 13 We have also worked very hard on standardizing 14 programs and processes. This was missing. It was one thing at one plant, one at another. We did not have a best 15 16 practice system and we have made considerable progress on 17 that. Common themes in all these improvements are clear. 18

We defined standards and we set expectations with those standards. Results -- we focus on results. We monitor performance. We check it very carefully. We have

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     accountability for results. I clearly tell the people well,
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     it's good, it's one thing to work hard but you have got to
     get results. You have got to get to the bottom line here.
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               We have got strong leadership. Our corporate
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            20
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     office now provides support, helps the plants solve
     problems, and we have got correct oversight.
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              Collectively these actions effectively address the
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      issues that led to our previous cyclic performance and we
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     will continue to support sustained performance going
 6
      forward.
               May I have the next slide?
               COMMISSIONER MERRIFIELD: Madam Chairman?
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               CHAIRMAN JACKSON: Please.
               COMMISSIONER MERRIFIELD: I am a new Commissioner
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     but I know that ComEd has come in before the Commission a
     number of times and frequently has talked about -- going
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13
     back to this slide -- more effective leadership, problem
     resolution, performing strategic initiatives, process
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     improvements. I mean these are not new concepts that have
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     been discussed by ComEd, so it would be useful for me to
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     understand how what you are doing in 1998 is truly different
      and the extent to which we can be confident that you will be
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19
     able to follow through on this as the years move forward.
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               MR. KINGSLEY: Would you like me to talk about
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               CHAIRMAN JACKSON: I think it would be better to
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      allow them to talk about the results, because in the end
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     that is where the confidence has to lie.
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              MR. KINGSLEY: Right.
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               CHAIRMAN JACKSON: And you know that I believe
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      that management is as management does.
              MR. KINGSLEY: That's right, and if we don't
      produce, all the talk in the world is not worth anything.
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               CHAIRMAN JACKSON: Absolutely.
               COMMISSIONER MERRIFIELD: I would be happy to
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7
      withhold that but I would like you to address it later on.
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               MR. KINGSLEY: All right, we will.
               MR. HELWIG: It will come up in my remarks as
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     well
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               MR. KINGSLEY: It is different and we would like
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     to explain that to you. The fact that we are talking about
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     improvement does not imply that we think we are there. We
      are not close to declaring victory. We are not complacent
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      with our achievements. We are just simply not there.
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               We have to achieve and sustain long-lasting
      improvement in many areas to reach top performance. One of
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      our top responsibilities has been for ComEd to take
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      responsibility for its own performance. We were not doing
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               We were not defining our own performance
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      standards. In other words, we were relying on the Institute
23
      of Nuclear Power Operations and the NRC to kind of instill
      performance into an organization. That does not work.
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1 We talked about it. I can remember vividly at the November 2 4, 1997 meeting I had to talk about this in some detail, but

We have discussed this with you many times before.

3 I am now able to report specific progress on how we are

We are focused on the rate of improvement. We call this Delta X and Delta T. Commissioner Merrifield, you weren't here -- that's just a rate -- and we are also 8 focusing on closing the performance gap. 9 10 CHAIRMAN JACKSON: Delta X -- and Delta X? MR. KINGSLEY: That's right. That's that Delta X. 11 12 We are working hard on continuing this positive 13 route and we also have a definitive plan that we want to 14 talk to you about where we are going to meet and surpass 15 industry standards. 16 We continue to work on instilling standards throughout the organization. We are doing this in a number 17 18 of ways -- through management oversight and support that I have talked about, so we are making our first-line 19 20 supervisors more effective; through coaching and teaching at 21 all levels; through accountability for performance; through 22 more effective communication with employees, and I am guite 23 proud of what we have been able to do here. 24 Bill Starr is here. We have worked very hard on 25 improving the relationship with the International Brotherhood of Electrical Workers and we are making 1 progress, forging an effective partnership with the IBEW and 2 achieving high performance. We cannot do it without having a good partnership 4 5 CHAIRMAN JACKSON: Are you going to talk a little more about that, and are there site-to-site variations in 6 terms of union relationships? MR. KINGSLEY: Yes, there are. 9 CHAIRMAN JACKSON: And are there any particular 10 hard spots? 11 MR. KINGSLEY: No, I don't know of any big hard spots we've had lack of consistency. We had I'd say a huge 12 issue with lack of trust. We'd say one thing and do 13 another. We've had -- I mentioned consistency, which bodes 14 for problems. We'd do it one way at Dresden, we'd do 15 16 another at Quad Cities. We're working very hard right now 17 on an operations package that we're still negotiating of putting some consistency in and having this be a win-win. 18 19 We have done an in-depth review of grievances, you know, 20 what's behind those. We've settled a number of grievances 21 such as at our Dresden plant. So we've put a number of 22 issues behind us, but we still have work to do here. CHAIRMAN JACKSON: You know, there have been 23 reports in the trade press about, you know, there have been 24 25 complaints of high overtime usage --2.4 1 MR. KINGSLEY: Right. CHAIRMAN JACKSON: And contentions --MR. KINGSLEY: Um-hum. CHAIRMAN JACKSON: That this impacts the 4 operator's ability to operate safely. I mean, is there 6 anything in your collective bargaining agreement that you'd be looking at that relative to whether it's forcing some -number of hours? MR. KINGSLEY: We are looking at it, and Gene 10 Stanley is going to talk about it in detail. We are 11 addressing some issues in the collective bargaining 12 agreement. However, overall high overtime is down from

'98 -- from '97. We don't see that as a big issue, but

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putting action into this utility responsibility or ComEd

responsibility.

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we're going to talk to you in detail about that.
              CHAIRMAN JACKSON: But the real question I have is
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     do your employees appreciate that fatigue impacts fitness
      for duty and that they can be excused if they're unfit due
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      to fatique?
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19
               MR. KINGSLEY: I think they do.
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               CHAIRMAN JACKSON: Okav.
               MR. KINGSLEY: Just a little bit on priorities
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22
     going forward. We're going to work -- continue to work on
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      institutionalizing the fundamentals throughout the work
2.4
     force. We've got work to do, make these improved practices
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      a way of life, continue to identify and correct problems and
      take each of our sites to the next level of performance.
               May I have the next slide.
               This is also in your handout. As I stated
3
      earlier, we've got a lot of work to do, but we also know
     what this work is. And let me explain our workdown process.
              This slide is fairly busy, and I want to talk to
 6
     it in detail. There are some important concepts in it.
     First is we have defined annual performance targets for
8
9
     1999, 2000, and 2001 in our business plan. And we do have a
     good business plan now. Each target has detailed action
10
11
     plans for each year in this business plan. We will be at
12
      top quartile performance or better by the year 2001. And I
13
      want to talk to you about how we're going to achieve that.
              First step we've done is to benchmark ourselves
14
15
     against top industry performance, gap analysis. And the
16
     slide gives a specific example in one area. This is what
17
      we -- how we figure out what delta x is. We've talked about
     that. You wanted us to come back and show you that.
18
19
               We've got this against the very best top quartile.
     We've done it in all areas, capacity factor. We've broken
20
21
     it down. INPO index, each nine elements. Cost, outage
22
     performance, and it goes on. So we've done some very good
     work there, but more importantly we've got action plans in
23
      place to close these gaps, action plans, and we do follow up
24
      and we do hold people accountable for implementing these
            26
1
      action plans.
2
              CHAIRMAN JACKSON: Let me -- may I ask you a
     question? Let me ask you a question. By source-term
     reduction, do you mean contamination cleanup or cleanup from
4
5
     previous spills --
               MR. KINGSLEY: Primarily in source term it's in
     decontamination, hot spots --
              CHAIRMAN JACKSON: Right.
8
               MR. KINGSLEY: In piping, hot spots in the
10
     reactor.
11
               CHAIRMAN JACKSON: Right.
               MR. KINGSLEY: We've got details today. We can
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13
     talk about that.
14
               CHAIRMAN JACKSON: Um-hum.
15
               MR. KINGSLEY: And we've also done a great deal
     with kind of recovering the plant. I think at one time Quad
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17
     Cities had 22 percent contaminated floor space. That means
18
     you just can't hardly go in areas. And we've got that down
     to less than 2 percent. In fact, I believe it's less than 1
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20
      right now. That's also in our indicators that we track.
21
               CHAIRMAN JACKSON: Yes, because I remember once I
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     quess it was visiting Dresden, you know, I don't often get,
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you know, a net dose from visiting nuclear plants.
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               MR. KINGSLEY: Um-hum.
24
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               CHAIRMAN JACKSON: And I did --
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               MR. KINGSLEY: Um-hum.
               CHAIRMAN JACKSON: Visiting Dresden.
               MR KINGSLEY: IIm-hum
 3
               CHAIRMAN JACKSON: And so it's been a particular
5
     issue of mine with ComEd.
 6
               MR. KINGSLEY: Well, we've been an outlier.
               CHAIRMAN JACKSON: Right.
8
               MR. KINGSLEY: The bottom of the barrel. We are
9
     making big improvements.
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               CHAIRMAN JACKSON: And let me ask you one last
     question. Have you explored what a risk-informed in-service
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12
     inspection might mean to collective radiation exposure for
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              MR. HELWIG: Yes, ma'am, we have. We've been
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     following the pilots done on that at the other plants, and
16
      we'll be pursuing that subject in our business plans here in
17
     the next couple of years.
18
               CHAIRMAN JACKSON: Okay. All right. Thank you.
               MR. KINGSLEY: I'd like to illustrate on this
19
     chart real quickly. We just pick the INPO index. It is
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21
     charted. On the left-hand side it shows the end of year
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     1998, and then it shows our target for the year 2001. This
     is above the top quartile in the industry. We've got the
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24
     gaps broken down. And on the right-hand side we've picked
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     an example. Sounds like we picked the right one in
     radiation exposure for Quad Cities. It's an outlier.
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              We've broken this down into every aspect above the
      top quartile, and then we've got specific plans in place
     both on an annual basis, both on a refueling basis, both on
      a mid-cycle source-term reduction. Refueling outage
      duration. ISI program. And I won't go into all of those,
     but it's in there. And the sites are held accountable.
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               So I wanted to leave you with a message. We've
     got specific plans in place, and we are going to take these
10
     sites to the next level.
11
               Now I'd like to have David Helwig, subject to any
12
      questions, move on and talk about the strategic reform
      initiatives.
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               David?
              MR. HELWIG: Thank you very much.
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              As the Chairman and Oliver mentioned, the 13 SRIs
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     were formulated to focus our efforts on breaking our
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     historic pattern of cyclical performance. They also proved
     to provide an effective mechanism to communicate with our
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     work force and other constituencies about what our focus is
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     and what our priorities are.
22
              Collectively the 13 SRIs were designed to arrest
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      this cyclical performance by providing a focus on
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      performance and results throughout the entire organization;
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     by defining clear expectations and standards; by putting in
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place the basic processes and fundamentals essential for improved performance; by establishing clear roles and responsibilities throughout all facets of the organization, and, lastly, ensuring more effective oversight.

The implementation of each specific action set

management focus, and we have really just merely succeeded in laying the foundation for continuous improvement. Next slide, please. 10 11 MR. KINGSLEY: This is one of the differences of 12 what was not there and what's now in place that Commissioner Merrifield asked about. 13 14 MR. HELWIG: Could I have the next slide, please? 15 Upon completion of the action plans under each of 16 these strategic reform initiatives, we have conducted what I 17 call targeted and focused effectiveness reviews. The SRI 18 owners, such as myself, were responsible to arrange for an assessment of what had been accomplished, given the 19 variation in the topics that these SRIs covered, the means 20 of performing the effectiveness reviews varied accordingly, 21 22 but each represents a thorough self-assessment of what's 23 been accomplished and what remains to be accomplished. 24 In each case, we validated that the original purpose of the SRI had been satisfied. In other words, the 25 1 fundamental processes were defined, were put in place, and were in use. We also identified areas requiring further 2 improvement through these self-assessments. 3 CHAIRMAN JACKSON: What are some of the major areas for improvement that have been identified common to all the sites? Can you --6 MR. HELWIG: Yes, ma'am, I've chosen two examples that I'll use in the next several slides --CHAIRMAN JACKSON: Oh, okay. Then I'll wait. 9 Fine. 10 MR. HELWIG: To illustrate that. 11 CHAIRMAN JACKSON: Fine. Um-hum. 12 13 MR. HELWIG: In addition to these targeted reviews 14 for each of the specific SRIs, we will be performing an overall effectiveness review. We've now prepared an 15 assessment plan for that. We've assembled four teams, and 17 we'll be conducting this overall effectiveness review starting the end of March, latter part of March, and 18 19 concluding in mid-April. Following the conclusion of that 20 review, the findings will be presented to our senior 21 management team and we'll disposition all those findings as 22 input to our continuous improvement processes. 23 Can I have the next slide, please? 2.4 CHAIRMAN JACKSON: Where are your outside experts? MR. HEWLING: They've been drawn from our nuclear 25 safety review boards that include outside participation --Mr. Cain, Sylvia, Isanhan and Townsend -- all of whom are 3 outside members of our nuclear safety review boards, which gives them intimate familiarity with our issues, our performance, and the areas that require attention. 5 Other team members have substantial experience, 6 evaluation type experience, through assignments at the Institute of Nuclear Power Operations and assignments like 8 9 that, experiences such as that. So we have a diverse 10 background of people from within the organization, from the sites, from our corporate organization and from outside of 11 12 the company. 13 I have selected two of what I consider to be the 14 most important and fundamental of the SRIs to illustrate the

forth under these SRIs has now been completed, but in truth we're really never done. These are really areas of

results of our internal effectiveness reviews.

 ${
m NGG-1}$  was our initiative to strengthen performance monitoring and management. Of course, it's absolutely fundamental to have the right measures in place and to pay attention to them as a management team and use them

21 Beginning with the accomplishments, out of our 22 effectiveness review, we verified and validated that in fact 23 we had established a set of comprehensive, consistent and 24 integrated top-level and supporting performance measures. 25 There are about 50 top-level performance indicators that we

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use for all of the plants and compile them for an overall view of performance across all the sites within the NGG, and about 120 additional lower level and supporting indicators that are compiled behind this on a monthly basis for each and every one of the sites. I didn't bother to bring all five of those books -- it makes quite a volume of material when you line them up -- but it's a very valuable tool for

One of the things that I think has been exceptional about what we have accomplished here compared to what I've been able to be involved with elsewhere and accomplish is that all of these performance measures are lined up with our goals and the gap analysis and improvement initiatives that Oliver was describing that are imbedded in our business plan. So it's an integrated set of measures, goals, improvement initiatives to get us to the performance levels that we intend to get to over the next couple of

In fact, having set up our performance measures in this way, we do not need to have a separate management process for their use and implementation. They're inherent in the way we manage. As a result, we've got an integrated process where these are used for our day-to-day management, in our monthly review meetings, in our staff meetings, in our business plan performance review meetings to keep us

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constantly focused on what our actual performance is and what progress we're making along our improvement initiatives in each and every area.

In this example of this SRI, the remaining focus 5 area that we identified -- we called it focus area -- that 6 means where we're supposed to continue to improve -- we identified that we were not as effective yet as we need to be in the use of this information for trending and analysis. 8 requires at the moment -- it varies a bit from site to site, 10 but I would characterize it requires a great deal of discussion to pursue the insights behind any measure that 11 12 you want to understand its trend. That is the key area that 13 we identified for further improvement. I personally believe that's a maturing process as we learn how to use these and 14 install that throughout the organization. 15

The second example I've chosen for discussion is NGG-3, ensuring excellence in plant material condition, as you asked about earlier. I believe that our improvements in this area have most definitely contributed to the improved performance that we've been able to demonstrate within the past year.

This material condition issue is absolutely fundamental to plant reliability and, of course, to the degree of challenge that the operators face during 9

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In terms of accomplishments here, we have, number
one, adopted industry best practices for work planning and
management. To your point, Commissioner Merrifield, there
was very little done in terms of standardization across all
of the sites. This is an area where we have done extensive
work in identifying best practices from elsewhere, bringing
them into the company and standardizing them across all of

We've also put in place a coherent system for measuring the health of our systems or the condition of our station systems. This includes but is not limited to maintenance rule considerations.

We have also developed a comprehensive model of the processes that support material condition improvement and have a complementary set of performance measures for all the important aspects of those processes. This again has been accomplished across all of the organization in a very highly organized and standard way.

19 Finally, we have established standard methods for 20 reporting and communicating on our material condition and 21 our progress on material condition improvements at each and 22 every one of the sites.

To your question earlier on teamwork and cooperation amongst the sites directly related to material condition issues, as a matter of fact, on this morning's

conference call amongst all the sites going over issues and

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comparing notes, our Dresden plant indicated that they were
having a problem with the feedwater heater level controls on
a couple of feedwater heaters, and unprompted, the
management from our LaSalle plant indicated that they would
send over some of their engineers to that plant who had
recent experience troubleshooting and solving problems with
that very equipment.

So I believe it is noteworthy and we are definitely seeing on a day-to-day basis, as Oliver indicated, unprompted -- much more frequently unprompted than it was even six months ago -- help and cooperation and teamwork on solving plant performance and material condition issues.

To your historic question, Commissioner

Merrifield, I would say that although there had been lots of

general talk about teamwork and cooperation amongst the

sites, in my observation, very little had actually been

accomplished before in putting in place the standards, the

consistent processes and then establishing the dialogue for

cooperation.

Turning to the focus areas under material condition or the areas for improvement, we identified that we do need to improve the effectiveness of our work management process. Now, this is a very complicated

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process. It's really the means by which you focus the
entire organization, organize the whole site on what is
being done in what order at what time and with what
priority. So under any circumstances, it requires
continuous management attention.

For us, we're still growing into this, and in

activities. There's a great deal of sharing amongst the 10 sites in this regard that is going on. In fact, we held a workshop almost all day on Saturday bringing together the 11 key site management from each of the sites and from Downers 12 13 Grove, comparing notes, experiences, and techniques to 14 improve in this area. We've been holding a number of -- this was the second in a series of planned workshops, and I think this 16 17 was quite effective by way of sharing. In fact, we had the different sites present different segments of the work 18 19 management program to be the catalyst for discussion and the 2.0 sharing of experiences. 21 The second item that we identified for further 22 improvement here was that we do need to refine our 23 long-term, multi-cycle improvement plans. These are the 24 plans that identify which major undertakings we intend to 25 accomplish over upcoming outages in upcoming years on the 1 plants. We did manage to put what would what would -beyond rudimentary -- a pretty good long-term material 2 condition plan in place this year but we believe it needs to be taken to a lower level of detail to further refine it. 4 Lastly, we also identified that we could use our 5 6 system health program, what we call our SHIP program --SHIP, System Health Indicator Program, more effectively as a 7 leading indicator of conditions which warrant attention in 8 order to anticipate areas that need attention before they 1.0 consequentially reveal themselves. 11 CHAIRMAN JACKSON: Let me ask the gentleman from 12 the region -- I mean from the union if he would answer this 13 question. Do you agree that these accomplishments have been made and that these are the right focus areas and do you 14 15 agree that having the work control planning process and the 16 System Health Indicator Program actually helps you to do a better job in accomplishing the work and improving the plant 17 material condition? You can go to the microphone, please. 18 19 MR. STARR: Madam Chairman, while I am hardly an 20 expert on these subjects, or could I be expected to be, I can tell you that I think there's a much more positive 21 22 attitude. I think there is a lot more confidence in Mr. 23 Kingsley as the leader of the Nuclear Division. I believe 24 that has shown through in recent times, but to speak to 25 those subjects I would have a difficult time, so that's kind 1 of where we're at. 2 CHAIRMAN JACKSON: Okay. 3 COMMISSIONER McGAFFIGAN: Madam Chairman? 4 CHAIRMAN JACKSON: Please. COMMISSIONER McGAFFIGAN: One area that I think you had performance indicators in, and I don't want you to 6 unveil the whole book, but --[Laughter.] COMMISSIONER McGAFFIGAN: -- but this had to do 9 with willingness of employees to raise safety issues and 10 11 timeliness in resolving issues. 12 How has that been going in recent months? Aren't 13 those indicators that are in your package of indicators? MR. HELWIG: Yes. They are a little hard to 14 15 measure, but we do have -- we call them "workforce measures" covering our training programs, covering what we call a

fact, our sites are at I guess what I would call varying degrees of proficiency at the management of their work

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human resource activity index, which encompasses many of
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     those --
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              COMMISSIONER McGAFFIGAN: I have in mind more
      the -- other licensees come in and talk about just employees
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     writing up slips in the plants and how many of those they
22
     use as an indicator.
23
               MR. HELWIG: You are talking about our Problem
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     Identification Forms --
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              COMMISSIONER McGAFFIGAN: How many of those --
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1
     self-identification?
             MR. HELWIG: Yes.
              COMMISSIONER McGAFFIGAN: And then the timeliness
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      in resolving anything that gets self-identified by
      employees. Are those indicators you use or not?
               MR. HELWIG: Yes, we do have measures of both the
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7
      identification of problems and self-identification. That's
     a hard one to measure effectiveness on an absolute scale. I
     believe in every instance at every plant our percentage of
     self-identification has increased over the past year.
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               MR. KINGSLEY: The backlogs and the -- we call
11
12
     them Problem Identification Forms has decreased markedly.
      We made a number of changes in how top management is
13
     involved in this process. We have simplified this process.
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     It had become quite bureaucratic. It is now much more
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               COMMISSIONER McGAFFIGAN: It is a way, as I
18
     understand it from other plants, of building confidence with
19
     the workforce --
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              MR. KINGSLEY: Right.
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               COMMISSIONER McGAFFIGAN: -- and communicating
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     between the workforce that you take the issues they find
23
     seriously and you encourage them to raise them.
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              MR. KINGSLEY: Right.
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               MR. HELWIG: If we act on them in a timely manner.
      That's Oliver's point, that there was a great deal of
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      process simplification to be done here. We have made
      progress there and have more to do.
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              CHAIRMAN JACKSON: I would just make a
      parenthetical remark, that an ultimate metric would be that
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      if you have a work control planning process and a system
     health indicator program and a process model with reporting
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     that is meant to improve how the work actually gets done
     that a metric is the extent to which someone who works in
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      the plant is aware that such a thing exists.
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               MR. HELWIG: Yes, ma'am.
               CHAIRMAN JACKSON: And that it actually has an
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      impact on his or her work, and so that is why I asked the
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14
     gentleman -- not to put him on the spot, but until and
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     unless there is evidence that people understand this and
     that it affects them where they live, then one could argue
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17
     that you haven't completely succeeded.
               MR. HELWIG: Your point is well-taken. I think
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     given the breadth of Bill's responsibilities across the
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20
      entire corporation, he doesn't have the opportunity to be as
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     exposed to this as someone from the plant would be.
               At each of our plants the health indicators on the
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      system performance are very well known and very broadly
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      published as are the productivity numbers on what work is
     being accomplished against the plan.
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1 CHAIRMAN JACKSON: Okay. I accept that, so then 2 it would be helpful then to hear that from someone who 3 actually works in the plant.  ${\tt MR.\ HELWIG:}\ {\tt Yes,\ ma'am.}\ {\tt I}\ {\tt think}\ {\tt one\ of\ the\ real}$ 5 tangible measures of the benefit of everything we have done in the material condition process areas is the amount of work that we are able to do with the same workforce or actually a reduced workforce, which is much less dependent 8 9 upon contractors, within a period of time, whether it is a week or a month, and our productivity in that regard is up 10 11 substantially and maps directly to the material condition 12 and plant reliability. 13 CHAIRMAN JACKSON: Okay. MR. HELWIG: On a going-forward basis, I would 14 15 like to reiterate that through our SRI efforts we have in fact been able to achieve tangible performance in each of 17 these areas. However, we do recognize that in order to 18 improve our -- to continue our improvement trend and 19 ultimately to sustain the desired level of performance, those require continued vigilance on our part. Nothing 20 21 works on automatic. 22 The SRIs have managed to serve as focuses for the key areas of performance that we need to be continually 23 24 attentive to. We recognize that to ultimately be successful 25 the standards defined in these SRIs need to be embraced 42 throughout the organization, just as you have indicated and that we need to involve the whole team in the process of continuous improvement. We have made a major step in this direction just 4 5 within the last several months by establishing an incentive program that includes all NGG employees -- management and hourly workforce -- in an incentive-based program based on 8 the accomplishments of our improvement goals and the improvements in performance that we actually will achieve. That is a significant accomplishment, we believe. 10 11 Nevertheless, we do recognize that there's much more to do. 12 We understand that workforce engagement and continuous improvement must be a way of life, and we are 13 14 committed to making that happen. COMMISSIONER DIAZ: Madam Chair? CHAIRMAN JACKSON: Please. 16 17 COMMISSIONER DIAZ: Yes. In the last briefing you 18 commented that in the recent years in reality you have been trying to use or living up to NRC performance standards and 19 20 that you intended to take this activity and make it 21 Commonwealth Edison's. 22 MR. HELWIG: Right. 23 COMMISSIONER DIAZ: To what degree have you 24 succeeded in -- because I think this is a good performance indicator -- you stand on your own feet and do it. 25 1 MR. HELWIG: Right. It's a difficult one to actually measure but a very fundamental issue. 2

MR. HELWIG: Right. It's a difficult one to
actually measure but a very fundamental issue.

I personally believe that we have made a
substantial shift there. I think just the discussions that
we have with our management team -- I can't think of
occasions recently where issues are discussed in terms of
satisfying the NRC instead of satisfying us. If we have an
incident, if we have something that needs to be

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investigated, it is prompted by us. It is in fact pursued I
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      think pretty effectively at this point in terms of the
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      learning opportunity that it represents for us to learn the
      fundamental issues that underlie a problem that we encounter
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      and then share it across the sites, so I really believe that
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      the feel of how things are conducted has changed
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      substantially in that regard.
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               I think we are setting the standards.
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               MR. KINGSLEY: Let me give you an example. We
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     have has some radiation protection deficiencies at LaSalle
     County. We identified that. Our corporate oversight plan
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      identified the issues and I was talking to the Regional
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     Administrator and he pointed that out. NRC also identified
     it. We had already asked for a meeting with the NRC to come
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      in and explain what we were doing without being prompted in
     that area, so I think it is taking hold.
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               It still needs more work but we have made
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     substantial progress in taking accountability for what these
     standards are and actually saying that they are ours versus
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      what someone else is imposing upon us, Commissioner Diaz.
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               COMMISSIONER DIAZ: So you are more in control of
     your destiny, is that how you --
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               MR. KINGSLEY: Yes, yes.
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               COMMISSIONER DIAZ: Thank you.
               CHAIRMAN JACKSON: Please.
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               MR. HELWIG: I will now turn the presentation over
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     to Chris Crane, who will discuss the BWRs.
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               MR. CRANE: Thank you, David. Good morning. I am
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     Chris Crane, the Vice President responsible for the BWRs and
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     I will be reviewing their accomplishments and current
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     performance.
               Each of the BWRs has taken significant steps
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     forward in their performance but we do have a clear
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     recognition that there is more work to be performed to reach
     that top quartile performance.
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               First, I will start with Quad Cities. Throughout
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      1998 and into 1999 Quad Cities continues to be engaged in
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      systematic improvement efforts. We have addressed
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     long-standing material condition issues and we are also
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     improving work practices in raising the performance
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      standards.
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               The results have been measurable in the current
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     performance improvements in comparison to the past station
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     performance.
               Overall we believe that the decline in performance
      at Quad Cities has been arrested and the performance
      continues to improve. However, we do have challenges
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      remaining and our attention is on sustaining this improving
               These charts that are up right now provide the
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     high level Quad Cities performance indicators. Since the
      units restarted in June of '98, the capacity factor has been
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     at 87.2 percent. The INPO performance indicator has been
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     remaining steadily the same. Some of those are related to
     the long-term shutdown. As it works off the two year
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     average the performance indicators will improve.
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                ve.
               Clearly the number of automatic scrams is still
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     high. This reflects three scrams that occurred soon after
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restart between June and September of '98. Like I mentioned, they were soon after restart. We have since 18 implemented scram reduction efforts. These efforts have 19 20 been effective and we are expanding their scope. Finally, the last -- on the bottom of the chart --21 is the forced outage rate, which has steadily decreased in 22 23 an improving direction. CHAIRMAN JACKSON: Let me ask you two questions. 24 25 Can you speak a little bit to the more recent draindown event, inadvertent draindown? 1 MR. CRANE: Yes. I was going to talk to that. We 2 3 were last week performing a nine-day surveillance outage at Quad Cities. In the evolution of the outage we did have a lapse of performance in the operations area which is below 5 6 our standards, and it is below what we have seen in past performance from Quad Cities. We took the opportunity to capitalize on the event. We assembled from Downers Grove, from the corporate organization, an event team that went in. We had our support vice president, operations support. We 10 had other members from the corporate organization. And we 11 12 also took an SRO shift manager and event analysis 13 individuals from the other stations, and went in to start to do the root cause analysis. 14 At this point, the final root cause analysis is 15 16 still underway and we expect that to be complete by Friday, but some of the preliminary indicators and some of the 17 interim actions that we have taken are directly focused in 18 19 the execution and work management oversight in the operations area. Some coordination of in control room and 20 21 in remote location field communications are needing to be 22 strengthened to avoid these lapses. So we will continue to 2.3 evaluate the event and also be spreading these lessons learned out to the other stations through the shift 24 25 supervisors and the other team members that were evaluating the event. 1 2 CHAIRMAN JACKSON: And what did you learn from the December issue related to assessing the risk significance of the lack of availability of the station blackout diesel 4 5 generator? MR. CRANE: Again, it ties into work management and oversight. We are rolling the September scram from Ouad 8 Cities in with the station blackout event, the diesel that was taken out of service, in this recent event, and doing an analysis on the aggregate. That specific event, we had the 10 11 programs and processes in place to perform the risk analysis 12 to take out multiple fire protection detection in tending 13 equipment systems. 14 There was a change in the scheduling process. 15 There was not the proper impact evaluation of that work management window after the change had taken place. 16 Previously analyzed, understood what was going to come out 17 of service, was by the matrix, and allowed to be performed. 18 19 Emergent work came in and was not properly impact-reviewed 20 by the shift personnel. 21 CHAIRMAN JACKSON: Well, the question then for me 2.2 becomes if I go back to the earlier slides, which were more 23 generic, having to do with work control process, what does this tell you in that regard? 24 25 MR. CRANE: It's in the process of peeling back

- the onion. First there was a process, a very good process put in place that controls the activities. There are cycle plans that tell us what we have to do over the year; there's 12-week rolling windows that tell us what we are doing. 4 There are divisionalized or train set-up so we would not be taking out redundant equipment at the same time. Each part of that process or phase is being trained on and each of the -- as we get into this event evaluation, we are finding that we need to strengthen the operations interface and 10 oversight, not in the pre-planning, but in the execution and 11 in some potential changes that can occur during the
- 12 execution. So it is continuing to drive down on the focus
- on the implementation. 13
- CHAIRMAN JACKSON: Okay. Yes. 14
- COMMISSIONER McGAFFIGAN: Madam Chairman. The 15 event that you are talking about, the station blackout 16 diesel generator being out, one problem was that we found, 17 18 as I understand it, it was our inspector in the, you know, the significant reactor finding that was written up about it 19 20 says initial licensee corrective actions were poor, problem 21 identification form was first closed as a data point without 22 identification of where the on-line risk assessment process broke down, et cetera. It took a while, a couple days, as I 23
- 24 understand it, before the issue was finally understood, and
- 2.5 so there's -- it was an inspector from the NRC finally,

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1 which I am sure Mr. Kingsley does encourage, and then not 2 promptly figuring out that there was a significant risk situation, that the inspector was basically right. And so I 3 don't know whether you want to comment about the slowness of corrective action in that case -- or not -- of figuring out what state you were in. 6

CHAIRMAN JACKSON: It raises two issues. One has to do with work control, and the actual execution, and the other has to do with having an overall, you know, effective corrective action that's predicated on the awareness of the risk significance of -- and since where we are going in our regulatory program will give increased emphasis, you know, to these kinds of things, it is a significant issue from that point of view.

15 MR. CRANE: We are continuing to evaluate, as  $\ensuremath{\mathtt{I}}$ 16 said, in the aggregate some of the immediate recognition or 17 the immediate recognition that we have on this is there was 18 a new planning process put in place, risk planning for the Appendix R and the fire protection issues. There was not 19 the sensitivity to that through self-identification or the 20 21 immediate evaluation, and there was prompting, which is well below our standards. That is not acceptable. What I can 22 tell you is we have capitalized on the event, used it to 23 2.4 train and emphasize that there is some significance, and 25 this is the process that you follow.

1 The initial review was as it was identified, we 2 need to have some barriers in place to not let this happen. 3 The answer was very shallow, the barriers are in place and, as I said, it is below our standards and we did learn from 5 the event.

MR. HELWIG: If I could add a comment or two on this. We do have the standard methodology in use at all of the sites to consider risk during on-line activities. The

11 fire protection equipment. That standard methodology has 12 been serving us quite well at all of the sites, including Com Ed -- including Ouad Cities. In fact, we have received 13 recognition of the strengths of that program in evaluations 14 15 at LaSalle performed both by the NRC Staff and by INPO in 16 just recent months. 17 So the basic process, we believe, is quite strong, is quite robust, is as good as any in the industry. As I 18 19 indicated, there was this uniqueness at Quad Cities and, as Chris indicated, the recognition of the deficiency in 20 21 implementation and its import to us was below our 2.2 expectations. 23 CHAIRMAN JACKSON: And ours. 2.4 MR. HELWIG: Yes. ma'am. 25 MR. CRANE: I understand. 51 1 Since the restart in June '98, the station has accomplished sustained dual unit operation. The station did complete a well executed 28-day refueling outage on unit 1 3 with no significant events, and an improved material condition of the plant. As mentioned, we completed a short surveillance 6 outage on unit 2 last week. Over the weekend we brought the 8 unit back up, taking the opportunity to again improve the material condition while we are performing the required 9 10 surveillances 11 The oversight function performed by the onsite and 12 the corporate organizations has been significantly 13 strengthened. The station has implemented improvements to enhance the quality of the engineering products, including 14 15 the calculations, plant modifications in the 50.59 evaluation, safety evaluations. 16 17 Engineering support of operations in technical programs has continued to improve. The backlog of our 18 engineering requests has been reduced by more than half. 19 Next slide, please. 20 21 As I mentioned a moment ago, we are correcting 22 longstanding equipment issues at Quad Cities. A number of longstanding material condition issues were corrected in the 23 24 refueling outages and the shutdown in '97, '98. For 25 example, there's the feedwater heater level control system and the standby liquid control system. The operator challenges have been reduced. For example, operator 2 work-arounds have been reduced by about half, and control 4 room distractions have been reduced by more than a half. We 5 lowered the non-corrective maintenance backlog by about 65 6 percent. Other accomplishments and results include the fire protection program improvements. We are making -- we made 8 our commitments and we are meeting our dates. The fire-related core damage frequency has been better defined 10 11 to be in line with other BWRs, and we have specific plans for further improvements. 12 13 Significant human error events decreased by 88 percent from the first half of 1998 to the second half of 14 15 1998. Operator errors related to out-of-service has improved, but we still continue to use that as a focus area 16 17 in the operations department. The chemistry performance index is within the 18

only thing that is unique at Quad Cities is there are some special considerations that have been put in place limiting

19 industry's top quartile.

20 CHAIRMAN JACKSON: Let me ask you one question,

21 this is going back to the Unit 2 reactor vessel drain down

22 event. Is that considered a significant event via-vis

23 INPO significant events?

24 MR. CRANE: We have not heard from the evaluation

of the screening from INPO. We were in contact with INPO

5.

- $1\,$   $\,$  over the event. We actually had an INPO assist individual
- 2 that came up and worked on our event investigation team. I
  - think it would be premature to judge that. Other instances
- 4 similar to this that we have reviewed as we are doing our
- 5 OPEX or operating experience through the INPO database where
- 6 depicted as noteworthy, which is one threshold lower, but
- 7 they were not significant events. But that will be up to
- 8 INPO, and we will be watching to see that come out.
- 10 performance assessment that you sent to us said there were

CHAIRMAN JACKSON: Right, because the Quad Cities

- no INPO significant events for 1998.
- 12 MR. CRANE: Right.
- 13 CHAIRMAN JACKSON: And this occurred this year,
- 14 and I was just curious as to whether this would cross the
- 15 threshold of an INPO significant event. I mean it went down
- 16 by 40 inches and 6,000 gallons, right?
- 17 MR. CRANE: Right. In the OPEX database there are
- 18 more significant drain downs that would relate to
- 19 noteworthy.
- 20 CHAIRMAN JACKSON: Right. Okay.
- 21 MR. CRANE: Our focus areas, as I mentioned, the
- 22 declining trend in Quad Cities performance has been arrested
- 23 and performance is improving overall. Continued efforts in
- 24 a number of areas are necessary to achieve the top level of
- 25 performance. We have set our goals, specifically,
  - 54
- 1 operations, to continue in the ascension in the leadership
- 2 role. We will continue to focus on improving the human
- 3 performance, attaining the highest level of control room
- 4 performance standards and eliminating these configuration
  - control errors.

5

- 6 Management is supporting the improvements in the
- 7 work control process. The station plans and work schedules
- $\ensuremath{\mathtt{8}}$  include specific material condition improvement plans to
- 9 eliminate repetitive equipment failures, reduce operator
- 10 challenges and also enhance the equipment reliability.
- 11 We are focusing on reducing a number of
  - maintenance rule systems. We were at 60, we are currently
- down to 25 and, by the end of the year, our plans have us at
- 14 eight. As Oliver previously described, we are taking
- 16 Therefore, in summary, the decline in the
- 17 performance has been arrested. The performance trend is
- 18 improving and our goal is to sustain this improving trend.
- 19 CHAIRMAN JACKSON: Should capacity factor be
- 20 relevant to us as regulators? What is the safety tie?
- 21 MR. CRANE: The capacity factor is an indicator of
- 22 material condition and challenges to the operations
  23 department. It has its business connotations, but as far as
- 24 our review in this context, it is how well the plan is
- 25 maintained and operated.

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Since the last update, we have restarted LaSalle.
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               MR. ROWE: Excuse me. I would just like to add
 3
4
     something to that response. Obviously, capacity factor
      cannot be a prime focus of the Commission's attention, we
5
      understand that. And, yet, it seems to me that,
      increasingly, operating, learning suggests that safety
8
      factors and productivity factors are more often part of a
      mutually reinforcing web than they are tradeoffs. We all
     worry about the situation where they can become a tradeoff.
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11
      As you said on a number of occasions, you have no doubt
      about where your obligations are if that tradeoff exists.
12
               But it seems to me that the chronic problems at
13
14
      ComEd, and I think this goes back a bit to Commissioner
      Merrifield's question, you know, have shown up both in
15
     performance under regulation and standards, they have shown
16
17
     up in capacity factors. They have also, strangely enough,
18
      shown up in the economics of the operation. And getting at
19
     them from both a material condition level and from an
20
      operating professionalism level turns out to be a unified
21
      effort. I wouldn't contend that to you capacity factor is
      anything more than a secondary indicator, but I don't think
22
23
      it is a meaningless one.
24
               CHAIRMAN JACKSON: No, I ask because in each of
     the unit presentations, you lead with capacity factor. And,
25
      of course. I have a background guestion for each of those
1
     viewgraphs, which is, -- how does that improvement relate to
2
     those things that are of significance to us as the
3
 4
      regulators, and how do you tie the two together?
               MR. HELWIG: In fact, as we have mapped out the
     material condition processes, we consider the capacity
6
      factor, scram frequency and unplanned capability loss factor
     top level indicators of overall plant performance, based on
     the theory that they could not be achieved without superior
     material condition. So we have mapped out the underlying
10
     processes, and we use that because it is overall
11
     representative of what we believe to be a number of
12
13
      supportive processes that need to be effective in order to
14
      achieve those outcomes. Your point is well taken, it is not
15
     everything.
16
               CHAIRMAN JACKSON: Okay.
17
               COMMISSIONER DIAZ: But, in fact, it is an
18
      integral factor.
19
               MR. KINGSLEY: Absolutely.
20
               COMMISSIONER DIAZ: It represents all of the
     things that are happening in the plant.
21
22
               MR. KINGSLEY: It is also a very --
23
               COMMISSIONER DIAZ: It might be a little gray or a
2.4
     little blah, but it is an integral factor.
25
               MR. KINGSLEY: I totally agree, it is an indicator
            57
      of -- Are you doing it right? Do you put material
      condition? Do you have scrams, operating events while you
3
      are operating? Do you do your surveillances? Do you have
     your act together? So it is a clear indicator of nuclear
 4
     safety to me. It is not the only one.
5
               CHAIRMAN JACKSON: You have to lift the blanket to
 6
      be sure you understand to what extent it is an indicator of
     nuclear safety, that is the only point I wanted to make.
8
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MR. KINGSLEY: Absolutely. Yes, ma'am.

CHAIRMAN JACKSON: And if you don't lift the

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Without anything else, I will move on to LaSalle.

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             MR. KINGSLEY: And not be a steamer, you know, and
13
      just operate your plant at all costs.
              CHAIRMAN JACKSON: That is the point.
               MR. KINGSLEY: We have told you -- right.
15
16
               CHAIRMAN JACKSON: Because capacity factor can be
17
     high either way. And so if you don't life that blanket, you
18
     don't necessarily see that.
19
               COMMISSIONER MERRIFIELD: Chairman?
20
               CHAIRMAN JACKSON: Please.
               COMMISSIONER MERRIFIELD: Following along that
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22
     same line, and I am getting ahead of you, but if you look
23
    at, for LaSalle, the difference between the capacity
    factors, which are very high, and your average performance
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25
      index, which is not where I think you want it to be, and
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     part of my problem in understanding this and being somewhat
1
     new, I am not really clear of the inputs that go into that
3
     performance index.
               CHAIRMAN JACKSON: Right. And this is the
4
5
     furthest away from that meeting, that INPO standard of all
6
      the plants, and so that was --
              MR. CRANE: I will be covering that.
               MR. KINGSLEY: We are going to cover that. It is
8
9
      a two year average. It takes -- all the shutdown is figured
10
      in that, and so that is the reason those numbers are down.
11
               COMMISSIONER MERRIFIELD: Okav.
12
               MR. KINGSLEY: If it reinitialized when we
13
     restarted on Unit 1 --
14
              CHAIRMAN JACKSON: Yes, it is a lagging indicator,
15
     is what you are saying.
16
               MR. KINGSLEY: It is very lagging, right.
               COMMISSIONER MERRIFIELD: It's two year. Okay.
17
18
               MR. KINGSLEY: Chris.
19
               MR. CRANE: Okay. The LaSalle Station, since the
    last update, we have restarted Unit 1 at LaSalle. Startup
20
      went very well. Subsequent operations have been solid. We
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22
     are transferring the lessons learned from that startup into
     the recovery of Unit 2, and we expect Unit 2's restart to be
23
24
     much smoother.
25
              Proactive involvement in oversight by the
            59
1
     corporate organization has helped in addressing the issues
2
     that came up during the Unit 1 startup. We expect the
      corporate organization to continue to help the Unit 2
     startup effort, but we now have a stronger team in place at
 4
5
     the site.
               Looking at the Unit 1 performance since restart,
      the capacity factor is 91.5 percent. The INPO index has
8
     steadily improved, but, as we discussed, the value will be
     held down by the long shutdown period till it rolls off.
     There have been no automatic scrams or forced outages since
10
11
     the retest program was completed.
12
               And, finally, our mid-cycle outage was well
     planned and executed, event-free, and we took the
13
14
     opportunity to do some fine-tuning and calibrations on
15
     systems that were identified during the startup process.
              Next slide, please.
16
17
               COMMISSIONER MERRIFIELD: Let me -- Chairman, I
18
     don't want to focus too much on the average performance
19
     index, but just so I understand, do you think that will
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blanket --

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20 naturally without further changes reach the industry median,
21 or are there additional changes that you will need to make
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22 from where that will naturally go to the point where you

- 23 need to be? I mean, I guess that's -- I understand the
- issue of two-year averaging, but if we come back in two
- 25 years, are you going to be at the median? And I guess

that's -- are you doing what is necessary to be there?

MR. CRANE: The goal is for top-level,

3  $\,$  top-quartile performance by 2001. If you look at the

4 attributes of the index as mentioned there, lagging

5 indicators, approximately 30 percent is based on if the

unit's running or not. So there is a major penalty factor

7 on that. Just operating a unit will take a jump in that

performance.

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23 24

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9 The other is implementing the processes and the 10 standards that are being incorporated at the other sites. 11 Reduction of radiation exposure, the plans for that.

12 Reduction of radwaste, the plans that are in place for that.

13 The human performance issues also have a strong

14 contribution. So there is a gap analysis that's laid out

for each of the attributes within the index and there are

16 plans in place to bring it to top-quartile performance.

17 MR. KINGSLEY: Yes. Let me -- I've got the direct

18 indicator right here. And there's nine of these. On all 19 the areas where we can count the data, and it's absent

20 capacity factor and unplanned capability loss factor, which

21 we get no points for those, we're a couple points off from

22 the max values on those. So we're doing everything we can

on LaSalle 1 right now under our control. Then we have to

operate a little bit, and we're almost there on these. I

25 said a couple points off. So absent the -- we're moving

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this history, we're going to not only come to the industry meeting, we're going to surpass it.

COMMISSIONER MERRIFIELD: Thank you.

MR. CRANE: Okay. Accomplishments contributing to the performance results have included the maturity, and as I mentioned before, the strength of the management team that's in place. The team is working efficiently and effectively together.

Together with the site management team we're
implementing the operating fundamentals within the site
organization such as improved troubleshooting techniques and
a heightened attention to critical and sensitive evolutions.

Since these accomplishments we've achieved significant results which include material condition improvements. The corrective maintenance backlog for Unit 1 has been reduced by 40 percent since restart.

The engineering request backlog for Unit 1 has been reduced by 90 percent. All the backlogs are defined in their being tracked and trending in the correct direction.

We also resolved a number of longstanding design issues including the control-room ventilation system and the

22 feedwater heater drain system, allowing those systems to

23 operate in auto and perform as designed.

Next slide, please.

On to the next steps. The LaSalle Unit 2 restart

62

1  $\,$  is on track. Our time frame for fuel load is in April,

2 scheduled for a May startup. But we are conducting all the

necessary reviews and challenges as was done for Unit 1 to ensure the readiness for Unit 2 restart and successful dual-unit operation. In this regard we have a thorough restart plan. 7 The Unit 2 restart plan has been enhanced by the Unit 1 lessons learned. For example, we have better defined the 8 engineering work scope and completed the initial work scope prior to the field work starting. 10 11 CHAIRMAN JACKSON: Are there major license 12 amendments that relate to that? MR. CRANE: No, there are no major license -- I 13 think we had a couple ISI that are still outstanding, and 14 15 I'd have to go back to the project plan. We do review the project plan monthly, and there's no major issues 16 17 outstanding right now. 18 MR. HELWIG: Actually I don't think there are any, 19 Commissioner. 20 CHAIRMAN JACKSON: Okay. 21 MR. CRANE: In addition the restart work scope is defined and scheduled, the system readiness reviews have 22 23 taken place in the system testing, and turnover schedules 24 are being followed and are well under way. 25 Furthermore, in preparation for the dual-unit 63 1 organization we've merged the two units' resources into one site organization. We established a single outage control center and a single work control center. We've also put 3 back in place the Unit 2 control room supervisor for overseeing the operations, and the crew training for operations for the restart is scheduled to be completed in 6 April. We're in that training cycle currently. 8 Our readiness reviews and assessments are focused on dual-unit operation. The reviews involve assessments by 9 10 all levels of management up to and including Mr. Kingsley, 11 our chief nuclear officer, as well as our independent offsite safety review board. 12 13 Next slide, please. On to our focus areas. In terms of continued 14 15 improvement across the station, we're focused on work 16 management, human performance, configuration control, 17 chemistry, and radiation protection. With respect to the radiation protection, we 18 19 recognize we have issues to be addressed in this area. We 20 have discussed as previously mentioned these steps with the 21 regional personnel, and the corrective actions are well under way. We have, however, achieved some improvements in 22 23 this area. For an example, we've reduced the contaminated square footage in the unit by 35,000 square feet. Currently 24 we're at approximately 4 percent contaminated square footage 25 64 with the outage activities going on. That will improve as the Unit 2 is restarted. 2 3 In summary, we're working towards a solid, safe, 4 dual-unit operation at LaSalle Station. No other questions on that, I'll turn to the 5 6 Dresden Station. Dresden's a leader in many of our areas of improvement at ComEd. They include work management 8 operation standards and outage management. The Dresden plant performance has been strong. The capacity factor in

1998, 85.3 percent, was the best ever for the site. The

12 INPO performance index has improved to 87.2. The number of automatic scrams is decreasing and the forced outage rates 13 14 is improving. We did set a site record for dual-unit run. It 15 was 173 days, which ended when Unit 3 shut down in January 16 17 for its refueling outage. 18 Finally, the Unit 3 refueling outage was 19 completed, well executed, in a planned 26 days. 20 Next slide, please. 21 There are a number of factors contributing to this 22 level of performance. As we told you in the last meeting, we have implemented a number of the scram-reduction 23 initiatives, including some from the industry. We have 24 2.5 reviewed 24 risk-significant systems identified, 65 1 prioritized, and are working through the plans. The actions are incorporated into our one and three-year material condition plans. 3 Some examples of the initiatives, the reduction of time in half-scrams at the Dresden station, we went from a previous 5 hours per month to 10 minutes per month, reducing 6 the frequency of entering into the half-scrams from 200 to about 10 per month. Those same improvements have been incorporated also at Ouad Cities and Dresden -- LaSalle and Dresden. 10 11 We also have substantially improved the site material condition, which is evident by the reduction in the 12 13 backlogs. At Dresden the nonoutage corrective maintenance 14 backlog has been reduced by 60 percent, and the engineering 15 request backlog has been reduced by about 60 percent. 16 Operations also is better at Dresden. Not only 17 has operations management assumed the leadership role, but 18 the human performance has greatly improved. From the first half of 1998 to the second half of 1998, the operational 19 human performance errors have been reduced by 55 percent. 20 21 We've had significant improvement in the effectiveness of operations being supported by the engineering department. 22 And finally, we've reduced the radiation exposure at Dresden 23 2.4 by some 30 man-rem per person per unit. CHAIRMAN JACKSON: Now late last year there seemed 25 66 to be some issues, minitrend anyway, with respect to operators not identifying applicable tech spec requirements. 2 3 Where do things stand in that regard, since you've mentioned better operations? MR. CRANE: In the latter part of the summer there 5 6 were multiple cases of that that occurred. The steps were put in place. There was an assessment done, evaluation of what the gaps were. There needed to be some more training 8

9 performed, a heightened awareness. We had some shift 10 sponsors and mentors placed on shift with the operating 11 staff to coach them through, and since that time we've had 12 flawless performance. I believe it's on five months now 13 without an issue. 14 Moving Dresden to the next level of performance we'll be continuing to focus on our material condition 15 16 improvement plans, further human error reduction initiatives. We're also ongoing with our engineering 17 program improvements. Finally, we'll continue to reduce our 18 19 radiation exposure. 20 In summary, Dresden has had solid, event-free

performance since we were last here. We've had a

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22 significant accomplishment, including the highest capacity
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- 23 factors ever, the longest dual-unit run, and a significant
- 24 backlog reduction, and we're focused on sustaining these
- 25 improvements.

4

- 1 Without any other questions, I'll turn the
- 2 presentation over to Gene Stanley.
- 3 MR. STANLEY: Thank you. Chris, I am Gene
  - Stanley, the Vice President responsible for pressurized
- 5 water reactors. We are bringing a new, more rigorous level
- 6 of scrutiny to the PWR operations to ensure they maintain
- 7 and improve their performance.
- 8 Specifically, we are comparing ourselves to the
- 9 best industry performance. We have identified some
- 10 low-level issues. As we do this, I am going to talk to you
- 11 about them today as well as our accomplishments. Next
- 12 slide, please.
- 13 Byron Station -- Byron plant performance when
- 14 viewed by top-level measures has been good. The capacity
- 15 factor of 85.6 percent -- this includes part of steam
- 16 generator replacement outage and a Unit 2 refuelling outage.
- 17 The INPO performance index has continued to
- 18 improve -- to 92.3 -- the highest ever for the station. The
- 19 number of automatic scrams for the last 7000 hours critical
- 20 is zero. The last scram was in October of 1997.
- 21 The forced outage rate for the year of 1998 and
- 22 this year is zero.
- 23 This station has historically received high marks,
- 24 both form INPO and from the NRC. Byron continues to do many
- 25 things well. For example, the implementation of improved
  - 68
- 1 tech specs, improvements in the out of service errors since
- 2 June of last year. In general, they do a good job of
- 3 problem-solving. They handle equipment problems well.
- 4 Overall Byron currently is at its highest level of
- 5 performance. Even with this good performance, however, we
- 6 have identified some low-level issues in need of improvement
- 7 to reach top level performance. These issues have revealed 8 themselves in the area of material condition, especially in
- 9 condenser tube leaks, which affects many things including
- 10 chemistry performance:
- 10 chemistry performance:
- 11 Radiation protection practices during the steam
- 12 generator replacement outage as well as refueling outages
- 13 were weak;
- 14 Human performance errors, some of which are
- 15 related to configuration control events and procedural
- 16 adherence issues;
- 17 Consistent application of the fundamentals needs
- $\,$  18  $\,$  greater emphasis by the management team at Byron Station.
- 19 These issues, identified as a result of management
- 20 applying a higher level of rigor and intrusiveness, these  $% \left( \frac{1}{2}\right) =\frac{1}{2}\left( \frac{1}{2}\right)$
- 21 are longstanding, not new issues, at Byron Station.
- 22 We also are addressing the issue of overtime at
- 23 Byron Station. This has been a subject of management
- 24 attention since last fall. We have had and continue to have
- 25 adequate staffing. As far as the Operating Department is
  - 69
- 1 concerned, from 1995 to 1998 the number of Operations
- 2 personnel at Byron Station has increased from 152 to 172
- 3 personnel. Therefore, this is not a resource issue.

With respect to the use of overtime, although we are continuing to review the issue, our preliminary results 5 indicate that overtime is not being used excessively or routinely at Byron Station. Between 1997 and 1998 we reduced the use of overtime at Byron despite back-to-back 8 outages, the completion of the steam generator replacement 9 10 outage, and the refueling outage by some 16 percent. 11 Nevertheless, from our perspective the fact that 12 this issue is being raised is very important to us. We are continuing to review the issue at all of our stations as 13 14 well as Byron. CHAIRMAN JACKSON: Mr. Stanley, given what you 15 have said in terms of the actual statistics --16 MR. STANLEY: Right --17 CHAIRMAN JACKSON: -- what then from what you can discern is the genesis of the complaint? 19 20 MR. STANLEY: As probably Mr. Starr would tell 21 you, we have people that want to work all the overtime that 22 they can possibly get, and we have people that want to work 23 no overtime, and we do work overtime at the stations to 24 support refueling outages and on times when people are absent on vacation, et cetera. 25 1 I think there's a very small number of individuals that have a concern about the amount of overtime and we are 2 3 concerned about the amount of overtime. CHAIRMAN JACKSON: Well, I quess -- I mean I want 4 5 to understand it because, you know, this is the kind of thing that down the line ends up becoming allegations --6 MR STANLEY: Yes CHAIRMAN JACKSON: -- coming to us, and so I need 9 to really understand precisely how you are getting at the 10 root of the issue. MR. STANLEY: I understand. It is an issue that 11 is in front of us now relative to allegation space. 12 CHAIRMAN JACKSON: So what more can you tell me? 13 MR. STANLEY: I think we need to make sure that 14 when these issues are raised at the stations they are 15 16 addressed and addressed responsively and doing that guickly back to the individual, so that the individual understands 17 18 that we are concerned also and we are taking action. 19 COMMISSIONER McGAFFIGAN: Madam Chairman, could I just get some factual data? 20 21 Overall overtime went down, but there are these 22 tech spec limits that come out of TMI experience that are in 23 everybody's tech specs and there are exceptional circumstances, exceptions, where you can go beyond those 24 25 limits. 1 Do you go beyond those limits and -- you know, the 72 hours per week, the no more than, what is it, 12 hours or 16 hours in a day -- I forget -- they are in the Dingell letter, but what are the, how often do you exceed these 4

16 hours in a day -- I forget -- they are in the Dingell
1 letter, but what are the, how often do you exceed these
1 limits? Is it routine or is it very, very -
MR. STANLEY: There was in the Operations
Department during 1998 there was 45 deviations from those
limits filled out during the year, so we went outside of
those limits 45 times.

The issue then becomes most of which of all of the
deviations focus around outage time. During this timeframe
we spent 105 days in outage during 1998.

COMMISSIONER MERRIFIELD: Just to clarify, when

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you say 45 deviations, do you mean that there were 45
15
     individuals whose hours deviated --
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               MR. STANLEY: No.
               COMMISSIONER MERRIFIELD: Explain what -- does
     deviation --
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19
               MR. STANLEY: When you exceed any of the criteria
20
     that is identified in 82.12 then you are required to
     pre-approve in a deviation format. That occurred 45 times
21
22
     during 1998.
               CHAIRMAN JACKSON: It doesn't necessarily track to
23
     number of individuals?
2.4
25
              MR. STANLEY: Right.
            72
               CHAIRMAN JACKSON: It's instances.
               MR. KINGSLEY: 45 times, 45 approvals of time
3
     prior to use is what it means. It doesn't necessarily tie
     to an individual. It is an individual occurrence against
               COMMISSIONER McGAFFIGAN: So it could be multiple
 6
7
     individuals on each recurrence?
              CHAIRMAN JACKSON: Right.
8
9
               MR. KINGSLEY: No. Not true at all.
10
              COMMISSIONER McGAFFIGAN: No?
              MR. STANLEY: That's what the --
11
12
              COMMISSIONER McGAFFIGAN: -- my question was.
               MR. STANLEY: -- the Commissioner's question was.
14
     No -- not.
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              MR. KINGSLEY: Single. Single occurrence.
              COMMISSIONER MERRIFIELD: So it is per individual
17
     they're referring to.
               CHAIRMAN JACKSON: It doesn't necessarily equal 45
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19
     individuals --
              MR. STANLEY: No.
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21
              CHAIRMAN JACKSON: It could be one individual more
22
     than once.
              MR. STANLEY: Right.
23
24
               MR. KINGSLEY: Absolutely.
               COMMISSIONER MERRIFIELD: Okay. I was
            73
     inarticulate. I meant 45 individual excedences. Okay, that
2
     explains it.
              COMMISSIONER McGAFFIGAN: In some of the limits I
4
     have now in front of me from 82.12 the 16 hours in any 24
5
     hour period --
              CHAIRMAN JACKSON: Right.
              COMMISSIONER McGAFFIGAN: -- is one that -- 24
8
     hours in any 48 hour period and no more than 72 in a week --
      of all of those, the 72 in a week might be the one that
     raises the least safety concerns because a lot of people do
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11
     that in their lives, but the not more than 16 in the 24-hour
12
     period, you know, that's sort of like the medical profession
     where they do that to themselves, but I'd hate to be treated
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14
      in the 23rd hour of somebody's shift --
              [Laughter.]
               COMMISSIONER McGAFFIGAN: So of the 45, do you
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17
     know how they broke down between the 72 hour limit --
               MR. STANLEY: The majority were in the 72 hour
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19
      limit.
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               COMMISSIONER McGAFFIGAN: Okay.
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               CHAIRMAN JACKSON: Does the gentleman from the
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     union have any comment to make?
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               MR. STARR: Madam Chairman, I guess I would have
     to concur with what Mr. Stanley said. To my knowledge, my
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25
      members have direct access to me through e-mail, all the
            74
     normal means. I have not been personally contacted by a
1
     represented member of Byron to complain directly about
     overtime. That's not to say that someone has not talked to
      the management in person.
               CHAIRMAN JACKSON: Okay.
 6
               COMMISSIONER McGAFFIGAN: Just again, in '97 do
     you have the data --
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               CHAIRMAN JACKSON: Thank you.
9
               COMMISSIONER McGAFFIGAN: -- as to how many of
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      these exceptions were asked for?
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               MR. STANLEY: No.
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               COMMISSIONER McGAFFIGAN: You don't know? You
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      will probably end up generating all that.
14
               CHAIRMAN JACKSON: Right.
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               MR. STANLEY: We'll continue to investigate.
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               CHAIRMAN JACKSON: Okay.
               MR. STANLEY: In addressing these low-level issues
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18
     and the pre-existing situation that allowed them to persist,
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     we are applying the same level of management intrusiveness
     to Byron as we are at all of our stations.
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21
               More intrusive management oversight includes
22
     weekly management meetings conducted by myself and the
     management team at Byron Station. We are holding site
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24
     personnel to high standards across all levels.
25
               We are holding the individuals accountable for the
            75
      results, instilling a more intense drive in the work force
2
      to meet the expectations. This is how we avoid cyclical
     performance.
               In summary, Byron Station has performed very well,
 4
5
      even though there is need to emphasize the fundamentals.
      Solid performance, when viewed at top level measures, we are
      correcting the low level issues. We are continuing to
8
     institutionalize the fundamentals. We are striving to move
      Byron Station to a higher level of performance.
              Braidwood Station. Next slide, please.
10
11
               Overall good sustained performance, the capacity
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      factor of 89 and 1/2 percent, this is the best ever for the
13
     station.
14
               The INPO performance index has continued to
15
     increase to 94.8. It is in the industry's top quartile, and
     the best ever for the station.
16
17
               Braidwood had one scram in 1998, that was in
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     January, on unit 2. The forced outage rate is 1.6 percent.
     The only contributors is the scram I mentioned and a
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20
     three-day heater drain tank rupture disk repair. This was
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     an embarrassing incident for Braidwood Station. We
     continued to learn from this incident, and we shared with
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Braidwood. Material condition has improved. The non-outage corrective backlog was reduced by about 40 percent. A breaker-to-breaker operation of some 467 days for unit 1.

Reduction in maintenance for A-1 systems and reduction in

operator work-arounds from 42 to 5 during 1998.

Some key accomplishments and results achieved at

the remaining four stations on the lessons learned.

Next slide, please.

generator replacement outage. Engineering improvements include the engineering Я request backlog has been reduced by about 90 percent. We had an excellent architect-engineer and maintenance rule 10 11 inspection by your agency. 12 The engineering work management process has been put in place and it's in its initial stages of 13 14 implementation. However, we are self-critical and, as a 15 result, have found that we still need to improve the standards to reach top level performance. 16 17 For example, we are working to further improve 18 human performance and refine the work management process. We have the tools needed to detect any performance decline, 19 20 and we will address any deficiencies identified. 21 In summary --CHAIRMAN JACKSON: Please go ahead. 22 23 MR. STANLEY: Continue strong plant performance. 24 Nevertheless, we continue to strive to achieve consistent high level performance across the board and to 25 1 institutionalize the fundamentals. We are applying the same level of intrusiveness to Braidwood as we do all of our 2 plants, to ensure all potential issues are identified and 3 4 corrected. I will now turn the presentation back to Oliver. MR. KINGSLEY: The Chairman has a question. 6 7 CHAIRMAN JACKSON: Before you go, tell me what long term and short term benefits you hope to derive from the conversion to the improved standard tech specs for Byron 10 and Braidwood. MR. STANLEY: I think in many situations it 11 simplifies the tech specs in general. In the long term, it 12 13 prevents you from doing I'll say unneeded or unnecessary 14 surveillances. It's sort of like having a good PM program. It's constantly fed by the system itself and improves as you 15 go on. And I believe the improved tech specs will help in 16 17 both areas. 18 CHAIRMAN JACKSON: All right. Because, you know, 19 in some sense you could argue that your operational 20 performance is such that -- you know. So I'm just wondering from your point of view what you think the benefit is. 21 22 MR. STANLEY: In this time frame there was a 23 tremendous number of tech spec requirements and surveillances that was put in place for this time frame 2.4 units. 25 CHAIRMAN JACKSON: Okay. MR. HELWIG: I might add that we are also very 3 interested in pursuing some further improvements in the tech spec arena, making them risk-informed, if you will. CHAIRMAN JACKSON: Sure. So am I. 5 6 [Laughter.] MR. KINGSLEY: I'll tell you what else we got out 8 of this, too. You asked about Dresden and some of the 9 missed surveillances. We had implemented kind of a 10 quasi-proof tech specs not very well. You go back on Quad Cities, we had done a very poor job -- this was at the nexus 11 12 also, and we put an absolute process in that we are going to 13 do this right, and so knock on wood, so far they have done an outstanding job with putting this in, and it took a lot 14

Braidwood established a world record, 70-day steam

it to make sure we did it right. So we have gotten a lot 16 out of this. Plus the LCO extensions that we did. 17 MR. HELWIG: It's been tremendous. 18 CHAIRMAN JACKSON: Okav 19 MR. KINGSLEY: Thank you, Gene. 20 21 I'd like to have the last slide here and wrap up. 22 I am confident that the results we are achieving 23 today clearly validate our improvement plan. We have not achieved the high performance we are targeting. We have set 24 25 expectations for ourselves that far exceed regulatory 1 standards. Clearly our performance slope is moving in the 2 right direction. However, we are not there. We are systematically going about this 3 improvement, and I hope we have answered your question, Commissioner Merrifield. The strategic reform initiatives have defined our 6 expectations and fundamental programs. We still have work to do to make sure they are in the fabric. 8 We do have in place metrics and systems to track 10 performance at all levels, and we are using them. We are 11 building a much stronger management team that's active, involved, supports the plants, both from a corporate 12 13 standpoint and at the sites. You have to have that 14 leadership support and oversight in order to be successful. We are going to continue to be self-critical. 15 16 aggressively addressing any performance shortfall or slip 17 that we might have on the way, and we have talked to you 18 about some of those today. 19 We are going to continue to follow through on 20 every issue, both at that site and across the board, and 21 I'll give you my word on that. These problems we have seen as on Quad Cities, where we had taken previous action, we 22 are going to take more previous -- I mean more additional 23 2.4 action to correct these problems and make sure people clearly understand how you handle critical sensitive 25 8.0 evolutions, how you monitor work control, et cetera. We are going to work on involving the work force. making sure that they understand and buy into these standards, and explain the reason that we are doing this, and we are going to have to some more teaching, because 6 these basics just weren't in place at Commonwealth Edison. This management method is not just for turn-around, but it is a good prescription for curing cyclic 8 performance and ensuring long term success. 10 We told you what we did in '98. We did make 11 tangible progress. It is taking hold, but it's not there. 12 In 1999 and 2000 are the years we are going to work on 13 continuing to institutionalize these fundamentals. We have got work to do. 14 We are going to work on sustaining this positive 15 16 ramp and take each site up to the next level. We have not 17 reached the high level, but we did outline very specifically the performance gaps or performance plans, and we do have 18 19 them in place and they are a rigor, and we do follow up on 2.0 that, from the reporting of monthly management meetings that 21 we have, both at the sites and in corporate and the 22 quarterly business plan reviews, where people are actually 23 put on the spot and have to stand before us and explain what their performance shortfalls are and what they are actually

more than everyone thought. We, in fact, even had to delay

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corporate office in Downers Grove.

Our plan for 2001 is very simple. It's to the
best. Are we there? No, we are not. Are we moving in the
right direction? Absolutely. Will there be bumps along the
way? Certainly. We are going to be very candid with you,
very open, call a spade a spade, and tell you where we need
to improve. You won't have to call us to find out.

I think we have got the infrastructure in place to withstand these bumps and make these improvements. We are very proud of what we have done, but we are not satisfied. We are going to stay the course, we are making these improvements, we have had a good start, but we have got a lot of work to do.

14 This now concludes our presentation and we would 15 be happy to answer any questions.

16 CHAIRMAN JACKSON: Thank you. Before we call the 17 staff, I will just go down the line. Do you have any 18 questions?

19 COMMISSIONER DICUS: Yes, I have a question, or
20 maybe a comment. Illinois is clearly moving along with
21 deregulation and you have long-range plans as well. Do
22 Illinois' plans and your plans track pretty well, or do you
23 see some problems that could impact where you want to go
24 with the plants?

MR. KINGSLEY: Let me say just something before

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the Chairman talks about the restructuring. I don't see any detrimental effect from the restructuring on how we operate these plants. We are going to set the standards. We have got sufficient money to operate the plants.

I do have a job to not let our people get

mesmerized by what might happen out there, and that's why it

is important to focus on dollars per megawatt hour, but it

sis more important to focus on material condition, having the

right engineering programs in place, operating correctly,

these operating practices. So I don't see any. Now, I

would like to have John talk about the overall restructuring

and how that is effecting the company, because there are

12 13 some effects 14 MR. ROWE: I think there are two questions in your 15 point, Commissioner Dicus. The first is, you know, how do 16 restructuring and competition generally effect the nuclear plant operation? In the long run, there is no doubt that in 17 Illinois or any state where there is competition, it brings 18 19 the requirement that the incremental or going forward costs of nuclear plants be below the market value of the power, or 20 else the plants will be shut down. And what we have tried 21 22 to do with that reality is simply to state it and restate 23 it, and restate it again, because the employees need to know that the plants must be economical, again, on an incremental 24 25 basis, or they cannot continue to be run.

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But at the same time we have said, again and
again, that they won't be economical, and they won't run
unless they are run to higher standards of operating
efficiency and NRC standards than they have been in the
past. We have made that message equally unequivocal.

In the short run, there is a counter-intuitive

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upon ComEd all of the costs of improving its nuclear fleet
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     because there is no fuel clause and the like anymore, but at
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      the same time it gives ComEd all of the economic benefit of
      improving its nuclear fleet. This is a change from a
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      classical regulatory structure. And since the benefits of
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      increased productivity are five or six times as large as the
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      benefits of cost saving, the message is very clear, do what
      is necessary to run these things well. And, indeed, the
      short run, that is much the largest financial upside
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17
      available to the company.
              So, I think we have that square. The somewhat
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19
     more amorphous aspect of your question is, how do the
2.0
      state's plans match or mingle with ComEd's plans? Well,
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      that is very difficult because both the state's plans and
     our own are somewhat inchoate, but the essence of it is that
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     Illinois' Restructuring Act is less ideologically concrete
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      than are those in California or New England.
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               There is a general sense in the legislature and in
     the Commission in Illinois that competition is a good thing
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      and that rate reductions are a good thing, and the statute
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     was designed to bring about those objectives with a minimum
      amount of specificity as to what the structures of the
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      future would look like. This leaves ComEd, in some ways,
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     more opportunities, but clearly more risk than might be the
7
      case in a state where the restructuring legislation was
      ideologically more rigid.
8
              It also leaves us with the continuing task of
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      working out where we go with the Illinois Commerce
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      Commission. I think as time goes along, you will see
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      Illinois restructuring look a little more like the Northeast
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      or California than the Act may have looked at the outset.
               But what it has done for ComEd's plans, it has
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15
      caused us to look at our system as five business units,
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     fossil generation, nuclear generation, transmission,
      distribution, and competitive or unregulated enterprises.
17
      We have decided to sell the fossil generation and have that
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19
     underway. We have renewed our commitment to the nuclear
20
     fleet. We hope to run the four remaining business units
      successfully as a collective organization. But we have the
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22
      obligation to succeed at all of them or, else, find a better
23
      structure. So we know where we want to go, but we will be
     learning like other folks where we can go as time goes on.
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               Again, though, I would come back to your first,
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      and the narrower part of your question, except that this
      imposes a clear overall economic obligation on the fleet, I
      think it increases our focus and commitment, rather than
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4
     decreases it
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               CHAIRMAN JACKSON: Commissioner Diaz.
               COMMISSIONER DIAZ: No questions.
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               CHAIRMAN JACKSON: Commissioner McGaffigan.
               COMMISSIONER McGAFFIGAN: Just a question on the
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     one plant that didn't come up today, Zion. Where are you in
     the decommissioning process? Have you decided on SAFSTOR
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     versus decon, or is there a process for making that
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     decision, if you haven't already made it?
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              MR. STANLEY: Yes, the decision has been made that
     we will go into a safe nuclear island, SAFSTOR nuclear
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15
     island concept. That construction has actually started. It
     will be completed by the end of this year, and it will meet
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benefit. What is going on is that restructuring imposes

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     our dates, our original dates of the middle of 2000 that we
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     committed.
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               COMMISSIONER McGAFFIGAN: And the exemption
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      processes for insurance, security, emergency planning, et
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      cetera, those are underway or finished, or where are you?
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               MR. STANLEY: They are underway and they will be
23
      submitted by the end of the year as on schedule.
               COMMISSIONER McGAFFIGAN: Okav.
2.4
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               CHAIRMAN JACKSON: Commissioner Merrifield.
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               COMMISSIONER MERRIFIELD: I have a little
     different question. I am wondering whether, in retrospect,
      our oversight, performance oversight panel process has
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      enhanced or detracted from the communication consistency and
      predictability in our regulatory process. I am asking
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      somewhat of a criticism or justification, what we are doing.
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               MR. KINGSLEY: Let me answer that. It has helped.
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     One, it has provided focus. It has provided opportunity for
     dialogue. It has provided a clear understanding of what the
9
     issues are. When I came there, we were absent basic
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     process. We had some metrics, they were the wrong ones. In
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      a lot of cases, we did put together the strategic reform
     initiatives. We did not have a business plan. We put that
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     in place. So I think it has provided a great opportunity to
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     have some face to face dialogue and let us go report
      performance and actual results to the NRC.
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               Now, long-term, I am not in favor of this, but it
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     has provided significant help.
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               COMMISSIONER MERRIFIELD: Thank you.
               CHAIRMAN JACKSON: Thank you very much. I
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21
      appreciate it.
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               Let me hear from the NRC staff.
               MR. TRAVERS: Good morning. As you know.
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     Chairman, the NRC staff has been continuing its oversight of
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     comments, safety performance and its initiatives to improve
     its performance. Specifically, we have been continuing the
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      Commonwealth Performance Oversight Panel that Commissioner
      Merrifield mentioned. That panel was established to provide
 3
      an integrated NRC assessment of ComEd's nuclear safety
 5
      performance, and to specifically identify any discrepancies
 6
      between ComEd's assessment of its performance and our own.
               In order to help me with the presentation today, I
8
     brought two good men from Chicago, --
               CHAIRMAN JACKSON: Well, Jeff has been there, so,
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     you know, we know he's insane. He's been in Chicago for a
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11
      while.
12
               [Laughter.]
               MR. TRAVERS: Well, I thought I would give him a
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14
      pluq.
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               And one good man from Montgomery County, Maryland.
     Jim Dyer, as you pointed out is the Region 3 regional
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      administrator, and Jeff Grant is the director of the
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      Division of Reactor Projects, and of course, Roy Zimmerman
     is the deputy director of the Office of --
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               CHAIRMAN JACKSON: Oh, that's the Rockville --
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               MR. TRAVERS: That's right.
               CHAIRMAN JACKSON: Okav. Not vourself.
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23
               MR. TRAVERS: No, I just -- I wouldn't give myself
24
      a pluq.
25
               CHAIRMAN JACKSON: All right.
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1 MR. TRAVERS: But in any case, we would like to 2 begin the briefing, and Jim is going to start us off. CHAIRMAN JACKSON: Thank you. 3 MR. DYER: Good morning, Chairman, Commissioners. 5 Today, we're here to brief you on the -- for the fourth time. This is my first. That's why I brought Jeff, so that there's a little historical context for the Commonwealth Edison Performance Oversight Panel reviews. 8 9 We plan to focus our review on the last six months' performance since you were last briefed on June 10 30th, 1988. 11 12 Next slide, please. 13 As you heard from Commonwealth Edison, there's been a number of significant activities in our resultant 14 15 inspections as have occurred at the ComEd site since this last meeting in June. Essentially, Dresden has operated 17 well since removed from a watch list. Braidwood, Quad 18 Cities and Dresden successfully conducted refueling outages 19 with major work activities. LaSalle Unit 1 successfully restarted and has 20 21 operated well after their extended outage and completed a 22 short maintenance outage. LaSalle Unit 2 appears to be ready to -- on schedule for their startup in May. 23 24 The NRC staff completed a review of the ComEd 25 strategic reform initiatives and determined that the SRIs 89 were responsive to the original 10 CFR 54F request for 2 information. And we conducted three CPOP public meetings and three corresponding internal NRC meetings attended only by the NRC staff. 4 5 Next slide, please. CHAIRMAN JACKSON: Let me ask you a question. One of the duties of the ComEd Oversight Panel was to assess 8 allegations in the aggregate to determine if there were any broad-based concerns or issues. Are there any conclusions? I mean, have you done 10 11 that kind of aggregated look and is there any particular 12 insight that you gleaned from that? MR. DYER: Yes. I think, as part of the CPOP 13 14 process, and again, Jeff can add more, but I participated in 15 one meeting so far, is we review the allegations in 16 aggregate, we get a briefing from our allegation coordinator 17 on the nature and extent of the various allegations, both 18 across ComEd sites as well as focused at the individual sites, and then we merry that up with other information from 19 20 the inspection reports, from the ComEd performance 21 indicators and any other information we may have on the 22 performance in ComEd, and tie that to the feedback from our 23 SRI inspections and then try to get it integrated together. 24 I think from the Agency allegation report, you know. Byron is identified as an outlier within ComEd in 25 1 that, and we have taken some actions in that arena and we're still looking at it. 2 CHAIRMAN JACKSON: Okay. 3 MR. DYER: Let's see. Slide 3. The regional NRR attention at the individual ComEd sites and the corporate offices have continued at elevated 6 levels. The CPOP developed a strategy for the review and

levels. The CPOP developed a strategy for the review inspection of the SRI implementation, and region 3 has

completed the inspections that were identified at all sites 10 as well as two inspections at the corporate offices. 11 The feedback to ComEd -- feedback was provided to ComEd during the inspection activities as well as during the 12 public CPOP meetings, and we had an exchange of where they 13 14 were on the implementation. 15 Additionally, as directed by the PPR in the senior management meetings, we conducted enhanced inspections at 16 17 all the sites significantly above the core program at the 18 BWR sites and the Braidwood -- with and Braidwood steam 19 generator replacement inspection. 20 We also continued our public oversight meetings at 21 the three BWR facilities where we focused specifically on the BWR performance improvements at those sites, and as part 22 of our normal PPR process, we had -- at the end of our 23 individual site reviews, we conducted an integrated review 24 25 of the ComEd sites, again looking for common issues or 91 1 outliers from the normal ComEd performance in that they 2 would provide us an input to our CPOP process. 3 Next slide. 4 Yes CHAIRMAN JACKSON: You know, following the LaSalle Unit 1 restart, emergent -- or equipment problems led to two 6 shutdowns and one reduction in power. Can you say what current indicators suggest about equipment problems today, you know, or over the --9 10 MR. DYER: The equipment problems, I don't 11 remember the details that caused the actual LaSalle 12 shutdown. But during the extended outage, LaSalle I think conducted over 200 modifications. It was, you know --13 14 CHAIRMAN JACKSON: Right, but these were post shutdown equipment problems. 15 MR. DYER: And coming out of an outage, we would 16 17 expect to have some -- we wouldn't be surprised if there was some sort of material problem. I think Jeff --18 MR. GRANT: I think given the fact that I think 19 20 there's actually close to 300 modifications and thousands of 21 work activities that were done during the two years that 22 Unit 1 was shut down, there were a couple of hiccups, I 23 guess, during the startup. One was a failed card in a 24 feedwater control system that had been tested previously. 25 and I forget exactly what component failed in the circuit card, but that caused a feedwater transient that resulted in 1 a manual scram being put in. But looking at that and there were some problems with the RCSI system also, of course, both LaSalle and we would have liked to have seen a completely flawless startup 6 and run, but given the amount of activities that had taken place for that two years, it looked very reasonable. CHAIRMAN JACKSON: So nothing that was unusual, 8 9 nothing that they should have not missed and nothing that 10 was risk significant? MR. GRANT: No. 11 12 CHAIRMAN JACKSON: Okay. 13 MR. DYER: Next slide, please. The results of our CPOP efforts and based on our 14 15 review of the activities now, we've concluded that ComEd has implemented their strategic reform initiative work plans as 16 17 they committed to us in their February and January letters,

18 and that the performance of the BWR facilities has continued to improve without the detriment to Braidwood and Byron 19 20 stations. 21 Our assessment also is that these improvements to date have been driven by the ComEd management team, and with 22 23 extremely large involvement by the corporate office and site 24 executives. 25 The changes that occur -- have occurred so far 93 1 appear to be effective but are not institutionalized or, as Mr. Kingsley said, in the fabric of the organization to the 2 extent that the senior management -- enhanced senior 3 4 management oversight could be stopped. There are also no --CHAIRMAN JACKSON: So you're saying that your 6 7 judgment is that you mean -- when you say senior management, you mean their senior management? MR. DYER: Yes, ma'am. Yes. Their senior 9 10 managers are intimately involved with a high level of detail 11 going on at all the sites --12 CHAIRMAN JACKSON: I see. 13 MR. DYER: -- and all the activities. 14 There also has been what I would call a significant turnover in the number of managers at the sites. 15 Again, the CPOP -- as part of our CPOP charter, we are 16 17 focused on management turnover at the department head level and greater at the sites or within the corporate office, and 18 19 there has been a lot of movement among the various managers 20 in that. And while this wouldn't be unexpected given 21 ComEd's rapid pace of change as well as the rapid pace of 22 change in the industry and other opportunities for some of 23 the managers, we don't think it's conductive to preventing a 2.4 cyclic performance. There's this high reliance on the individual senior managers still, and these managers are 25 changing, and so collectively, that does not lead us -- we 1 have some concerns still about the cyclic performance until 3 it does get into the fabric, if you would, as Mr. Kingsley CHAIRMAN JACKSON: How will you know that, that 5 6 it's in the fabric? MR. DYER: Well, I think one of the things, as we 8 go through it in our CPOP meetings and our overview 9 meetings, is the amount of management involvement at the 10 senior level for routine activities. You know, in the one at the Dresden, I was surprised at the Dresden oversight 11 12 meeting that we had where they were talking about they were

-- you know, operations were going on and online maintenance activities, and they were going well, but the operations manager was calling in from home to participate in pre-shift briefs.

That's the kind of ongoing activities that, you know, they decided they needed to have that level of oversight to ensure that they were done correctly. Ongoing, that just puts an awful strain on the managers within the organization.

MR. GRANT: I would just add one thing on that, that we recently had a LaSalle oversight meeting, and one of

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they've looked at and seen that the message, as Mr. Kingsley
     said, hasn't been inculcated yet, they understand the
      expectations, but it's not part of the fabric yet, it's not
      instinctive, and I believe that they understand that and the
      meetings that we have with ComEd and the individual sites,
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      they bring these issues up. So it's clearly on their radar
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      screen. I don't think there's a performance indicator,
      though, that will tell us, you know, when that transition
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9
      has been made.
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               CHAIRMAN JACKSON: Okay.
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               MR. DYER: Okay. Lastly, we've also seen value
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      added by the ComEd -- to ComEd safety performance by the
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      corporate assessments in the oversight group, particularly
     in the diagnostic capability when responding to a
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      performance indicator or after an event or an inspection
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      finding, getting to the root cause and implementing the
     corrective actions has been a strength.
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               Now, this value added hasn't always been
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     consistent at all the sites; it appears to be -- in our
      assessment, it's always thorough; it's a question of
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21
      timeliness in that.
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               In some of the issues, the NRC is -- when we raise
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     an issue, we find that the comment has been there before us,
     but it hasn't percolated up through the system for
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      corrective actions in that. So I think it's more of a
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     timing issue than as far as thoroughness goes.
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               CHAIRMAN JACKSON: You indicated that you
      inspected selected Strategic Reform Initiatives. What are
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      some of those?
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               MR. DYER: Well, what we did is the CPOP went
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      through and did a review of the work plans for the 13 SRIs
     and we really targeted for efficiency. Part of the, I guess
      -- this actually happened before my time, but a lessons
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     learned we have learned from the past is we have gotten
      wrapped up too close to the licensee's process, as opposed
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      to reviewing the effectiveness of their process.
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               We chose just to observe the implementation, to
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      target things that our normal inspection program could do in
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     the conduct of business. So, for the most part, if it was a
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     work control process being improved, we would review what
     the SRI -- have the inspector brief, you know, review what
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17
      the SRI was and then go look at how it was being implemented
18
     in the field.
19
               CHAIRMAN JACKSON: So when you have gotten too
     wrapped up in the licensee's processes in the past, as
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21
     opposed to looking at what they accomplished, what do you
2.2
      mean by that?
23
               MR. DYER: Well, in my previous jobs back in 1992,
      I was part of the design and review team and the Dresden
24
25
      oversight team when I worked for NRR, and we were almost
1
     totally process oriented.
2
               CHAIRMAN JACKSON: As opposed to results.
               MR. DYER: And we didn't focus on the results.
 3
 4
               CHAIRMAN JACKSON: I see. I understand. Okay.
               MR. DYER: And our strategy, the CPOP strategy for
      implementation of the SRIs is, again, to do -- where we can,
 6
      do the checks on implementation, but then, also, the second
     part is to review the effectiveness, and that is the part on
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our oversight program where we have the branch chiefs review

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know, tie that performance, improved performance to -- are
11
      they meeting their SRI objectives? We do that through the
12
      CPOP process.
13
14
               Additionally, the licensee was built into their
      SRI closure process an effectiveness review. And under
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16
     CPOP, we hope to review with the licensee their
17
      effectiveness reviews for improvements.
18
               Next slide, please.
               Our future activities will largely be dictated by
19
20
      the senior management meeting process and that, which is
      where a lot of the oversight program originated. But for
21
22
     the near term, we expect to continue with our periodic
2.3
      meetings, again, focusing on SRI effectiveness as our
24
      implementation inspections are complete. And we were going
25
      to perform augmented coverage of the LaSalle Unit 2 startup
      that is scheduled next -- or in a couple of months, and
      continue our plant inspections and periodic management
      meetings with the BWR facilities. That concludes my
      presentation.
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 5
               CHAIRMAN JACKSON: Thank you. Geoff, do you have
 6
      any additional comments you want to make?
               MR. GRANT: No. ma'am.
               CHAIRMAN JACKSON: Okay. Thank you.
 8
 9
     Commissioner.
               COMMISSIONER DICUS: Do you have any criteria that
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11
      you will use to make a decision on the recommendation when
12
      the CPOP can end?
13
               MR. DYER: As part of the last CPOP meeting, the
14
      group came in and had worked out, I think, seven or eight
      criteria for doing it, and as the brand new Regional
15
16
      Administrator, they decided that my first decision wasn't
      going to be to try to end the program, I am trying to find
17
     out exactly what it is. But there have been -- we are
18
      developing criteria. It involves eight criteria, of which I
19
      think two have been completed so far.
20
21
               CHAIRMAN JACKSON: Commissioner Diaz.
22
               COMMISSIONER DIAZ: I am going to follow up on
23
     that part, but let me start on the last slide, continuing
24
     house inspections and periodic management. I understand
25
      that we have putting 13 to 14 FTEs every year additional to
 1
      what we normally would put, you know, for inspection and
      assessment. What is the level now?
              MR. DYER: Can I have the -- I have a slide on
 3
 4
      that. Can I see backup slide 1, please? I hope they have
 5
               CHAIRMAN JACKSON: Do you have backup slide 1.
 6
 7
      please? There it is.
               MR. DYER: This is -- I asked to get the run off
 8
      of the inspection results that we have had for the last six,
 9
      seven months, I believe. And as opposed -- Carl Paperiello
10
11
      did it last time, had an average inspection -- our
12
      inspection at the ComEd sites has significantly decreased.
      The numbers I think that Carl was showing last year was 7500
13
14
     hours per year. The numbers, the amount that we are looking
      at now is 5500 -- 5,000, and it is continually coming down.
15
      And so it is -- the specific inspections, we have had a lot
16
      of work at Quad Cities with the engineering and tech support
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18
      inspection follow-up to the AE inspection and that.
               But I don't have the -- Geoff, I don't know if you
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us on inspection results that are ongoing and, say, you

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have the numbers. We just went through the PPR process and
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- 21 looking forward, but we considerably back from where we
- 22
- COMMISSIONER DIAZ: Okay. Let me tie that to 23
- Commissioner Dicus' question. You know, you said, looking 24
- 25 at the CPOP, and you are looking at some criteria, I hope

## 100

- 1 that the criteria will focus on the added health and safety
  - benefits from the panel, I mean because that is really what
- the bottom line is. And so when you develop those criteria, 3
- the Commission will be knowing how -- what is the added
- value, from this point on. I think we need to look forward.
- I think we realize the value of the panels in the past. But 6
- from this point forward, what is the added and health and
- safety value of it? 8
- 9 MR. DYER: Okav.
- CHAIRMAN JACKSON: I think you should probably tie 10
- 11 that into what you were working off of relative to the
- 5054(f) letter, since that is really what triggered this in 12
- 13 the first place.
- MR. DYER: Yes. 14
- 15 CHAIRMAN JACKSON: Commissioner McGaffigan.
- COMMISSIONER McGAFFIGAN: A general question about 16
- 17 overtime. We have the letter in, you are going to answer
- 18 it. But do our inspectors look at these exceptions to the
- 19 Generic Letter 8202 tech spec limits as a routine thing when
- they are -- is it part of the resident core inspection 20
- 21 program to just monitor how many deviations the licensee has
- 22 approved? Do we regard as a useful indicator?
- 23 MR. DYER: I will defer to Geoff.
- MR. GRANT: No, I don't believe it is part of the 24
- 25 core. I mean you could envelope it under the core if you

## 101

- thought that there was an issue there, but it is not
- routinely looked at. However, they will look at it if it
- looks likes, to the inspector, that there is an issue
  - brewing there.
- 5 COMMISSIONER McGAFFIGAN: But it strikes me there
- 6 is an indicator, I mean Mr. Stanley talked about it earlier,
- you know, he knows there are 45, he knows they are mostly on
- the 72 hour, et cetera, and it wouldn't -- I assume that 8
- date is available to us, so we would -- the way the
- 10 inspector could find out whether there is an issue brewing
- is to know whether 45 is a big number or a small number 11
- compared to industry practice more broadly, and then, 12
- presumably, if it is a big number, they would pay to some 13
- attention to it. If it is a small number, they wouldn't. I 14
- am just trying to find out, is this a valuable indicator or 15 16 not.

- 17 MR. TRAVERS: It has not been an issue, a
- significant issue in the past. 18
- COMMISSIONER McGAFFIGAN: Okay. 19
- MR. TRAVERS: And, frankly, we are certainly 20
- looking at it as part of the allegation process. And we 21 certainly won't comment on the details of any specific
- 23 allegation here, but even -- the tech spec I think even
- 24 allows for an administrative pre-approval in some instances
- for overtime. But we have not faced this issue in any 25

5 CHAIRMAN JACKSON: It hasn't been enough of an issue that you thought that it needed to be routine 6 7 MR. TRAVERS: But we are always at the ready to 8 9 further evaluate issues. 10 COMMISSIONER McGAFFIGAN: But the data that they 11 are requesting that this letter, you know, how many 12 exceptions there were, for what purpose, et cetera, for across the fleet, is that readily available? No? 13 MR. ZIMMERMAN: I think licensees keep records 14 15 like that. I don't recall this area being in the core 16 inspection, but I know that from my time in the field at the sites, you gravitate toward the areas during the outages. 17 18 when are talking to staff that are doing work, and you get a 19 pretty good feel for whether they have a sense that there may be a problem with regard to the hours that they are 20 21 working, and then go pull the records. We can look at those 22 records at any time. But I think the residents do have a 23 good feel. 24 MR. DYER: But we wouldn't generally have that data. 103 1 COMMISSIONER McGAFFIGAN: Okay. CHAIRMAN JACKSON: Commissioner Merrifield. 2 COMMISSIONER MERRIFIELD: No further questions. 3 CHAIRMAN JACKSON: Well, I would like to thank 5 both Commonwealth Edison and the NRC staff for a very informative meeting on the safety performance of the ComEd 7 nuclear facilities, and the progress made to date in 8 addressing and resolving cyclic performance issues. The Strategic Reform Initiatives of ComEd appear to have contributed, and you say so, to the improved 10 11 performance of the ComEd nuclear facilities, but through the heavy involvement of the ComEd management team. 12 Now, in the past Commission meetings with ComEd, 13 14 we have called for results and sustained results, and it 15 would appear that at least we are beginning to see them. And, as you have heard, there have been, and you have told 16 17 us, challenges and events, and an integrated assessment of 18 the ComEd facilities, -- such as that envisioned in the new NRC reactor, proposed reactor oversight process, and of 19 20 which I would note that Quad Cities has been selected as a 21 pilot plant, -- which could provide real world insight into their performance and foster more informed decision making 22 23 in, first, the allocation of inspection resources on 24 activities where the potential risks are greater. Secondly, 25 applying greater regulatory attention to the facilities with performance problems. Third, using objective measurements 1 of performance. And, fourth, providing the nuclear industry and the public with timely and understandable assessments of 4 plant performance. But, for the time being, the NRC continues to rely upon existing mechanisms, including the plant performance 6 review, and the senior management meeting processes, to evaluate the nuclear safety performance of the ComEd facilities and the under things under that umbrella, and 10 determine when sufficient information exists to determine if that cyclic performance has been arrested in a sustained

COMMISSIONER McGAFFIGAN: Congress Dingell -- MR. TRAVERS: So it is not part of the routine

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inspection program.

12 way. 13 And I would just encourage ComEd to continue to strive for continuing and sustained improvement at all of 14 15 your installations, and to continue the healthy interactions and information sharing that you have been providing, and 16 17 that you have had with the NRC staff. So, unless there are any further questions or 18 remarks, we are adjourned. We will have an affirmation 19 20 session, however. Thanks. 21 [Whereupon, at 12:02 p.m., the meeting adjourned.] 22 23 24 25