

UNITED STATES OF AMERICA  
NUCLEAR REGULATORY COMMISSION

\*\*\*

BRIEFING ON EPRI ON THE STATUS OF THEIR  
ADVANCED LIGHT WATER REACTOR (ALWR) PROGRAM

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PUBLIC MEETING

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Nuclear Regulatory Commission  
Room 1F-16  
One White Flint North  
11555 Rockville Pike  
Rockville, Maryland

Friday, June 5, 1998

The Commission met in open session, pursuant to  
notice, at 10:06 a.m., the Honorable SHIRLEY A. JACKSON,  
Chairman of the Commission, presiding.

COMMISSIONERS PRESENT:

- SHIRLEY A. JACKSON, Chairman of the Commission
- GRETA J. DICUS, Member of the Commission
- NILS J. DIAZ, Member of the Commission
- EDWARD McGAFFIGAN, JR., Member of the Commission

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STAFF AND PRESENTERS SEATED AT THE COMMISSION TABLE:

- STEVE BURNS
- JOE COLVIN, CEO and President of the Nuclear  
Energy Institute
- GEORGE HAIRSTON, CEO and President of the Southern  
Company
- ROBIN JONES, Vice President for Nuclear Power,  
EPRI
- PAT McDONALD, Executive Director, Advanced Reactor  
Corp.
- JOHN TAYLOR, Vice President Emeritus for Nuclear  
Power, EPRI
- ANNETTE VIETTI-COOK, Assistant Secretary

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P R O C E E D I N G S

[10:06 a.m.]

CHAIRMAN JACKSON: Good morning, everyone. I  
would like to welcome EPRI and NEI to brief the Commission  
on the status of the Advanced Light Water Reactor Program.  
The Commission also appreciates receiving copies of the U.S.  
Nuclear Industry's strategic plan for building new nuclear  
power plants and we look forward to your briefing the  
Commission on any aspects of this topic that you wish as  
well.

11 The Advanced Light Water Reactor Program was  
12 launched jointly by industry, the nuclear power industry,  
13 and DOE to revitalize the nuclear option. The plant  
14 designers undertook the responsibility of applying for NRC  
15 certification of their advanced designs and implementing  
16 utility-specified design and performance requirements.

17 In order to provide for a more predictable stable  
18 process for licensing, the NRC issued 10 CFR Part 52 which  
19 provides an opportunity to resolve siting and design issues  
20 before large commitments of resources are made to construct  
21 and operate new nuclear power plants. Early resolution of  
22 licensing issues is achieved through the design  
23 certification and licensing process under Part 52.

24 The NRC review and acceptance of the EPRI  
25 utilities requirements document has provided a sound basis

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1 for NRC certification of standardized designs. The  
2 utilities requirements document specifies owner operational  
3 requirements at a fundamental level covering all elements of  
4 plant design and construction.

5 I would note that the NRC issue design  
6 certifications in May 1997 for the 1350 megawatt General  
7 Electric Advanced Boiling Water Reactor and the ABB  
8 Combustion Engineering System AD-plus standard plant  
9 designs. The NRC decision on the final design approval for  
10 the 600 megawatt Westinghouse AP-600 is expected later this  
11 year, this fall. The final design approval is a  
12 prerequisite for design certification. A certification of a  
13 fourth Advanced Light Water Reactor design has been  
14 deferred.

15 My understanding is that copies of the slide  
16 presentation are available at the entrances to the meeting  
17 and so unless my colleagues have any introductory remarks,  
18 Mr. Jones, I understand you are going to lead off the  
19 discussion.

20 MR. JONES: Thank you, Chairman, and good morning.  
21 Thank you very much for this opportunity to review the  
22 status of the industry's efforts to establish the option to  
23 build new nuclear power plants here in the U.S. Our main  
24 focus today is on the technical elements of the effort.

25 I would like to start by identifying myself and my

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1 fellow presenters. I am Robin Jones, Vice President of  
2 Nuclear Power at the Electric Power Research Institute,  
3 EPRI. The three fellow presenters are Joe Colvin, the CEO  
4 and President of the Nuclear Energy Institute; George  
5 Hairston, CEO and President of Southern Nuclear; and John  
6 Taylor, my predecessor at EPRI. With us is a key industry  
7 leader who has been with us throughout the entirety of the  
8 program, Pat McDonald.

9 Pat has two titles in this particular effort  
10 because part of the ALWR effort is directed by the Advanced  
11 Reactor Corporation, of which Pat is the Executive Director,  
12 and the rest is directed by EPRI's ALWR Utility Steering  
13 Committee, of which Pat is the Chairman. Pat is here to  
14 answer all the questions.

15 Our efforts have been guided by a plan established  
16 by INPO nearly a decade ago, titled "The Strategic Plan for  
17 Building New Nuclear Power Plants." The plan identifies the  
18 technical institutional issues that have to be addressed to  
19 establish this deployment option, and the final report on  
20 the plan has just been issued. Copies of that final report  
21 have been sent to you recently.

22 As indicated in this overhead, Joe Colvin will

23 review industry's follow-up plan titled "A Strategic  
24 Direction for Nuclear Energy in the 21st Century" a little  
25 later on, and you have copies of that plan before you.

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1 Before Joe's presentation, John Taylor and I will  
2 address the status of the technical elements of the  
3 strategic plan and George Hairston will summarize the  
4 utility support and involvement in executing the plan to  
5 date.

6 CHAIRMAN JACKSON: Let me ask you a question. Do  
7 you have estimates of plant cost and construction cost for  
8 the evolutionary and passive designs?

9 MR. JONES: Yes.

10 CHAIRMAN JACKSON: Are you going to talk about  
11 that today?

12 MR. JONES: I will give you a couple of numbers,  
13 yes.

14 CHAIRMAN JACKSON: Okay.

15 MR. JONES: We have them for the passive design as  
16 well.

17 Your staff's feedback to us during preparation for  
18 today's meeting indicated particular interest in the passive  
19 designs and John Taylor's presentation will be devoted  
20 entirely to what is being done in support of that design  
21 concept.

22 Our program's other technical elements, all of  
23 which are essentially complete, will be briefly summarized  
24 in my presentation.

25 Before I get to that, I would like to note that

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1 from EPRI's perspective at least, today's briefing provides  
2 an opportunity for us to jointly celebrate the successful  
3 outcome of our collective efforts in this area. We are very  
4 pleased at the way that the technical parts of this program  
5 have turned out and we truly appreciate the support that has  
6 been provided by this Commission and its predecessors and we  
7 thank you very much for the dedicated efforts of the staff.

8 Starting with the top-tier goals of the program as  
9 originally formulated, the overall top-tier goal has been to  
10 define future standardized Advanced Light Water Reactor  
11 designs. The word define in the context means define in the  
12 depth necessary to obtain regulatory approval, including the  
13 detailed supporting information necessary for that purpose.

14 We also mean by define the additional detail  
15 necessary to support solid estimates of plant cost and  
16 construction schedule. And throughout, our intent has been  
17 to ensure that the designs include those features most  
18 valued by the nuclear plant owner operators.

19 By standardize, we refer to the whole structure of  
20 standardization, starting with the substantial degree of  
21 replication that accrues from the regulatory process itself.  
22 To build on that, our goal has been to develop industry  
23 commitments, infrastructures and processes that extend  
24 standardization through the design detail and through  
25 subsequent construction, operation and maintenance of a

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1 family of plants. We are convinced that a high degree of  
2 standardization maximizes economic competitiveness, reliable  
3 operation and management effectiveness.

4 Another top-tier goal has been to incorporate the  
5 vast experience gained worldwide in the design, safety  
6 evaluation, licensing, construction, operation and  
7 maintenance of existing plants. This has required pulling

8 together the experience of different entities, including  
9 designers, regulators, constructors and operators. You are,  
10 of course, fully aware of the regulatory involvement and the  
11 encompassed regulatory experience that we have brought  
12 together in this effort. You can also visualize the effort  
13 needed to pull in the experiences of a large number of owner  
14 operators worldwide and the other entities that are involved  
15 in the nuclear industry.

16 Although our initial focus was on evolutionary  
17 plants, quite early in our program we include the passive  
18 design concept and established a goal to bring it to the  
19 position of being an available and competitive deployment  
20 option by the end of the program. The technical work has  
21 been underway since 1985 and it is nearing completion. This  
22 involved the expenditure of close to \$1 billion by all the  
23 participants, provided by the vendor design teams, the  
24 utility industry and DOE. The design team and the utility  
25 industry expenditures have both included substantial

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1 contributions both in cash and in kind from outside of the  
2 U.S. This is truly a global effort. NRC has been deeply  
3 involved in reviewing the content and results of this work  
4 from the start.

5 The remainder of my talk breaks down into three  
6 parts, the utility design requirements, some comments on  
7 evolutionary designs, and the first-of-a-kind engineering  
8 effort.

9 The foundation of the technical effort is detailed  
10 in quantitative documentation of what the owner operator  
11 wants in a future design. The document that captures that  
12 information is the Utility Requirements Document, or URD.  
13 It has been developed under the direction of EPRI's ALWR  
14 Utility Steering Committee which is composed of executives  
15 from nuclear utilities in the U.S. and 11 other nations.  
16 And George, I think, has a list of the other countries that  
17 have been involved a little later.

18 NEI, INPO and DOE have participated in the  
19 Committee's meetings and the development of the requirements  
20 involved detailed consultation with plant designers. The  
21 resulting URD is comprehensive and detailed, it takes up a  
22 bookcase all by itself. It covers both evolutionary designs  
23 and passive designs and, as you noted, Chairman, the  
24 specifics for Boiling Water Reactors and Pressurized Waters  
25 are both addressed, and these -- the URD has been reviewed

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1 in detail by the NRC.

2 CHAIRMAN JACKSON: Is it still in any way being  
3 revised to reflect feedback from the design certification  
4 process?

5 MR. JONES: We have revised the document several  
6 times during the -- to reflect the results of both ongoing  
7 experience in existing plants and the results of the design  
8 efforts, and we expect to continue a low level of further  
9 revision in the future, as additional experience is gained.

10 CHAIRMAN JACKSON: Is there much variation in the  
11 degree to which the three advanced designs comply with the  
12 specifications?

13 MR. JONES: No, they all comply in great detail  
14 and we ensured that that was the case in the way that we  
15 went forward with the process.

16 So the major program goals of obtaining NRC  
17 blessing on the URD were achieved in 1992 for the  
18 evolutionary design requirements and 1994 for passive design  
19 requirements. The NRC reviews were demanding and detailed

20 and resulted in some instances in higher standards than were  
21 originally proposed by the industry.

22 CHAIRMAN JACKSON: Now, when will the final  
23 version of the URD be issued and will the NRC be asked to  
24 review that also?

25 MR. JONES: For the present purposes, the version

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1 that you have reviewed is sufficient. When we accumulate a  
2 sufficient number of additional changes, we will be back to  
3 you asking for a re-review of those changes.

4 Before I leave the URD, I will just briefly  
5 identify its top-tier requirements in very much a summary  
6 form. The intent is to provide greater operational margins  
7 through conservative design of various types; to reduce the  
8 demand on the operators through the use of state-of-the-art  
9 I&C; and man-machine interfaces; to provide a cumulative  
10 probability of less than 10 to the minus 6 for severe  
11 accidents and to mitigate the consequences of any such  
12 accidents; to ensure low occupational radiation exposure by  
13 the plant works; to design in a core damage frequency of  
14 less than 10 to the minus 5 per reactor year; and to assure  
15 no fuel damage for substantial breaks in the coolant lines;  
16 to assure increased reliability of components,  
17 simplification of systems, use of proven technologies all  
18 aimed at the goals of achieving 87 percent average plant  
19 availability, 24 month refueling interval and a 60 year  
20 plant life.

21 We also attempt to ensure minimal site-specific  
22 differences by making sure that they are enveloped by site  
23 envelopes requirements in the URD. So that although there  
24 will be some variation from plant to plant, they will be  
25 minimal.

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1 CHAIRMAN JACKSON: Given that you do have this  
2 minimization of site-specific differences, what would you  
3 say for the record are the key design features that  
4 contribute to the lowering of the core damage frequency?

5 MR. JONES: The key design features?

6 CHAIRMAN JACKSON: Well, just, fundamentally, what  
7 drives them down?

8 MR. JONES: The use of lower coolant temperatures,  
9 the use of conservative design. Basically, everything we  
10 know about how to ensure that --

11 CHAIRMAN JACKSON: So it's a cumulative thing?

12 MR. JONES: Yes.

13 CHAIRMAN JACKSON: Okay. I thought you were going  
14 to tell me there is some one --

15 MR. JONES: No, there is no object here.

16 CHAIRMAN JACKSON: Okay.

17 MR. JONES: There are two evolutionary designs  
18 that have been developed that comply with the URD, GE's ABWR  
19 and ABEC's System 80-plus, and here is perhaps the answer to  
20 your question, Chairman. The evolutionary designs have  
21 enhanced reactor coolant systems, containment  
22 overpressurization protection and emergency core cooling  
23 systems. They have reactor cavity flooding capability.  
24 Reliability is improved by the use of materials that have  
25 proved reliable in existing plant designs. More robust

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1 major component design. Greater operational margins.  
2 Modern I&C; systems, and consideration of human performance  
3 factors throughout the design process. These are more  
4 forgiving plants that are easier to operate.

5 CHAIRMAN JACKSON: Well, I still have two more  
6 questions. Were modern I&C systems modeled into PRAs?

7 MR. JONES: Yes.

8 CHAIRMAN JACKSON: Okay. Were shutdown PRAs  
9 performed?

10 MR. JONES: I don't know the answer. I assume  
11 they have.

12 Shutdown PRAs?

13 MR. TAYLOR: Definitely. Definitely.

14 CHAIRMAN JACKSON: Okay.

15 MR. TAYLOR: Much more visible than in the past.

16 MR. JONES: In order to ensure that the URD  
17 requirements were reflected in the designs, there was  
18 detailed utility industry interaction with the two  
19 designers. The certified designs have a very high level of  
20 conformance to the URD as a result.

21 The URD safety goals have been met with margin.  
22 The PRAs show core damage frequencies down in the 10 to the  
23 minus 6 to 10 to the minus 7 range. This includes seismic  
24 events. The PRAs indicate the cumulative probability of an  
25 off-site whole body dose of 25 rem beyond a half-mile radius

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1 site boundary is below 10 to the minus per reactor year.  
2 NRC has certified both designs.

3 COMMISSIONER MCGAFFIGAN: May I ask?

4 CHAIRMAN JACKSON: Yes, please.

5 COMMISSIONER MCGAFFIGAN: Is there an intent, if  
6 one of these plants is ordered and the combined license  
7 comes in, that emergency planning would be different for  
8 these? You know, you are saying 10 to the minus 7  
9 probability. Is there, in your discussions with the staff  
10 over the years has there been any talk about pulling in some  
11 of the emergency boundaries that are in the emergency plans?

12 MR. JONES: We think the technical work that would  
13 permit such a discussion has been done, but the discussion  
14 hasn't been held yet and probably won't be until there --

15 COMMISSIONER MCGAFFIGAN: Until there is a real.

16 MR. JONES: A real opportunity.

17 CHAIRMAN JACKSON: Steve, you look you have  
18 something.

19 MR. BURNS: No.

20 CHAIRMAN JACKSON: Just listening?

21 MR. BURNS: Just listening.

22 CHAIRMAN JACKSON: Okay.

23 MR. JONES: Finally, a brief summary of the  
24 first-of-a-kind engineering effort. I already mentioned  
25 that our top-tier goals included defined designs to a

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1 sufficient level of detail to get robust estimates of cost  
2 and construction schedule. That's the process that is  
3 encompassed by first-of-a-kind engineering. It takes the  
4 plant design from the level required for certification to  
5 the level required to make such estimates, which is about a  
6 95 percent complete design.

7 It entails the preparation of procurement  
8 specifications for the major components and form-fit  
9 function specifications for the rest. First-of-a-kind  
10 engineering unavoidably stops short of detailing specifics  
11 that are site-specific, and that's the 5 percent that we  
12 think is still to be done.

13 For this work, the Advanced Reactor Corporation,  
14 which I will refer to as ARC, entered into a co-funding  
15 agreement with DOE. ARC undertook to manage the project and  
16 in that activity was supported by loaned utility personnel

17 and EPRI staff. The utility industry's funding share and  
18 in-depth intellectual participation has assured the details  
19 defined in first-of-a-kind engineering also have a very high  
20 conformance to the requirements of the URD.

21 The process used to decide which designs would  
22 proceed to first-of-a-kind engineering was competitive and  
23 it resulted in the selection of two designs co-funded by GE  
24 on the ABWR and co-funded by Westinghouse on the AP-600.  
25 John Taylor will cover the AP-600 first-of-a-kind

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1 engineering in his presentation in just a moment.

2 The first-of-a-kind engineering was completed some  
3 little time ago on the ABWR for the entire nuclear and  
4 balance of plant scope. Detailed cost estimates shows the  
5 ABWR meets the 30 mills per kilowatt, our capital cost  
6 target set in the URD. The estimated construction time is  
7 substantially less than the URD target of 54 months from  
8 first concrete to commercial operation, and, indeed, we know  
9 that the outcome -- that target can be met in reality as a  
10 result of the construction of two units of very similar  
11 design in Japan, which I think hit 49 months if I remember  
12 rightly.

13 With the ABWR, GE went on to win a major share of  
14 the twin unit project at Lungmen site in Taiwan and that  
15 project is ongoing.

16 Unless there are questions, John Taylor will now  
17 address the passive designs, which is by far the most  
18 technically interesting part of the program.

19 MR. TAYLOR: Thank you. The Advanced Light Water  
20 Reactors with enhanced passive emergency cooling features  
21 arose primarily as a response to the strong utility desire  
22 for a simpler, smaller Light Water Reactor. The concept  
23 fosters the use of natural driving forces such as gravity  
24 flow, natural circulation and compressed gas, substituting  
25 for the conventional electrically powered pumping and

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1 control systems.

2 This substitution not only simplifies the overall  
3 system, but counters the loss of economy of scale at lower  
4 power outputs. Both the Pressurized Water Reactor, the  
5 Westinghouse AP-600, and the Boiling Water Reactor, the GE  
6 SBWR, incorporated this concept and design and development  
7 were initiated at a reference power level of 600 megawatts  
8 electric.

9 This work has stimulated worldwide interest in the  
10 greater utilization of passive safety features in nuclear  
11 power reactors. Many countries have initiated their own R&D;  
12 programs to investigate this approach. These programs range  
13 from more radical versions of the concept to incorporation  
14 of additional passive safety features in the evolutionary  
15 designs.

16 The difference in reactor and containment cooling  
17 systems in the passive plant designs warranted the  
18 preparation of a separate volume of the Utility Requirements  
19 Document to parallel the evolutionary plant volume. Since  
20 there were also many similarities, the Utility Requirements  
21 Document safety goals and many other requirements were  
22 common for both the evolutionary and passive plants.

23 For example, safety and reliability is similarly  
24 enhanced for both by requirements for better choices of  
25 materials, more robust major component design, greater

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1 operational margins, modern instrumentation and control

2 systems and the application of human factors.  
3 But a significant new feature in the passive  
4 plants requirements arises from the difference in the  
5 emergency cooling systems and it is the regulatory treatment  
6 of non-safety systems, shortened to RTNSS. RTNSS is a  
7 process for defining regulatory oversight for active  
8 non-safety related systems incorporating both deterministic  
9 and probabilistic criteria and evaluations. A major goal  
10 has been to set reliability standards so that the active  
11 non-safety systems can be utilized effectively to minimize  
12 challenges to the passive safety systems.

13 The RTNSS process has helped to identify  
14 specifically the role of the non-safety related systems in  
15 the PRA and in the regulations. This treatment has been  
16 applied to the AP-600 which meets the RTNSS criteria and the  
17 Commission's safety goal guidelines, using conservative  
18 non-safety reliability bases for the non-safety systems.

19 Extensive testing has been carried out to verify  
20 the design and analyses of the passive emergency cooling  
21 features. The testing and analysis plans were reviewed with  
22 NRC before implementation and covered test facilities, test  
23 designs, data reduction methods, uncertainty evaluation,  
24 formal quality assurance requirements and verification and  
25 validation of computer codes.

19

1 A disciplined test and analysis process called the  
2 Code Scaling Analysis and Uncertainty Process was developed  
3 by NRC Research in cooperation with the industry and with  
4 input from the ACRS to govern the implementation of the  
5 testing and analysis plans. NRC observed the work in  
6 progress and reviewed all the results. This process and the  
7 accompanying NRC reviews were applied to both the AP-600 and  
8 the SBWR Test and Analysis Programs.

9 Now, after over a decade of design, analysis,  
10 testing, and NRC review, the 600 megawatt electric  
11 Westinghouse AP-600 has received an advanced final safety  
12 evaluation report from NRC. The design complies with the  
13 Utility Requirements Document and Westinghouse has  
14 identified the following noteworthy characteristics.

15 Two systems are central to the design. First, a  
16 passive core cooling system which provides core residual  
17 heat removal, safety injection and depressurization. The  
18 entire system is located within the containment building  
19 requiring no circulation of reactor coolant outside the  
20 containment boundary. The system consists of a combination  
21 of cooling water resources -- or sources, gravity drain of  
22 water from two core makeup tanks and a large refueling water  
23 storage tank suspended above the level of the core, as well  
24 water injected from two accumulator tanks under nitrogen  
25 pressure.

20

1 Second, a passive containment cooling system which  
2 provides the ultimate heat sink for the plant. In a loss of  
3 cooling accident, the natural circulation air cooling of  
4 containment is supplemented by evaporation of water flowing  
5 by gravity from a tank located on top of the containment  
6 building shield. Hydrogen control in design basis accidents  
7 is provided by passive auto-catalytic recombiners.

8 Now, other licensing design basis accident  
9 features are also included, which I will review very  
10 briefly. All safety-related electrical power requirements  
11 are met by Class 1E batteries, eliminating the need for  
12 safety-grade on-site AC power sources and greatly reducing  
13 dependence on off-site power.

14 Hermetically-sealed canned primary reactor coolant  
15 pumps requiring no seals have been adapted from highly  
16 reliable naval nuclear primary coolant pumps, thus obviating  
17 a seal failure loss of coolant accident.

18 Passive cooling and piping configurations prevent  
19 core uncover for loss of cooling accidents up to an eight  
20 inch pipe break. As in evolutionary Advanced Light Water  
21 Reactors, the AP-600 design has reactor coolant system and  
22 containment overpressurization protection and reactor cavity  
23 flooding capability. As a result, no operator action is  
24 needed to meet the licensing design basis criteria for 72  
25 hours and no off-site support is needed for seven days.

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1 Features that contribute to the mitigation of  
2 severe accidents include a main control room habitability  
3 system which provides passive fresh air, cooling, and  
4 pressurization to the main control room through the use of a  
5 compressed air supply. A substantially reduced number of  
6 containment penetrations. And igniters are provided for  
7 severe accident conditions involving very large releases of  
8 hydrogen.

9 Probabilistic risk assessment evaluation shows  
10 that the probabilities of core damage frequency and major  
11 radiation releases from containment are in the same  
12 extremely low ranges as for the evolutionary plant design.

13 And commenting on your earlier question, Chairman,  
14 the contribution to the core damage frequency from shutdown  
15 conditions is 25 percent of the total and very particularly  
16 attention paid in the RTNSS process to equipment in the --  
17 the active equipment in the shutdown condition.

18 CHAIRMAN JACKSON: What is your view of  
19 maintaining molten core within the reactor pressure vessel?

20 MR. TAYLOR: We think from the work that was done  
21 by NRC, very much the major sponsor, to do an evaluation of  
22 the TMI-1 reactor vessel and the damage that occur to it,  
23 combined with the greater assurances we see of availability  
24 of water for breaks up to eight inches in the AP-600 case,  
25 no uncover of water, that the probability of getting into a

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1 molten condition is small, and if it does, there's very  
2 strong assurance that the vessel will contain it.

3 Now, we have -- in the design features of both the  
4 evolutionary and the passive plant have reactor cavity  
5 cooling capability, being able to flood the reactor cavity  
6 to further increase the chances of keeping that molten fuel,  
7 if it ever did exist, within the vessel. I think we have  
8 gone as far as we know how to keep that material in the  
9 vessel.

10 On the passive system testing for the AP-600,  
11 separate effects and integral tests of various scales were  
12 carried out, both under transient and steady state  
13 conditions of the core makeup tank and refueling water  
14 storage tank, the automatic depressurization systems and of  
15 the passive containment cooling system. Systems  
16 interactions tests were also performed.

17 Now, these tests were carried out in Westinghouse  
18 facilities, at Oregon State University facilities in the  
19 United States, and in two R&D laboratories in Italy. In  
20 addition, NRC sponsored confirmatory tests, an independent  
21 integral test of the passive cooling features in a Japanese  
22 facility, and additional tests at the Oregon State facility  
23 after the industry testing was completed. The NRC test  
24 programs put more emphasis on exploring systems interactions

25 and perturbations that were postulated to leave the

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1 challenges imposed by beyond design basis accidents.

2 The test results confirmed the design and analyses  
3 of the passive cooling features, confirmed that systems  
4 interactions were self-compensating rather than adverse, and  
5 showed the systems to be robust against postulated  
6 perturbations beyond the design basis assumptions.

7 First-of-a-kind engineering was carried out on the  
8 AP-600, has been essentially completed for the entire  
9 nuclear and balance of plant scope. Full completion awaits  
10 receipt of the NRC final design approval so that any  
11 licensing related adjustments to the design can be  
12 incorporated. The cost and schedule estimates arising from  
13 the effort show that a co-located twin unit AP-600  
14 significantly compensates for the economy of scale  
15 disadvantage and that it is economically competitive with  
16 single unit evolutionary designs.

17 The simplification and a high degree of modularity  
18 in the design gives the potential to reduce the construction  
19 time from first concrete pouring to commercial operation to  
20 about three years.

21 Now, the BWR passive design, GE 670 megawatt SBWR,  
22 has features comparable to the AP-600, including a gravity  
23 drain emergency core pooling system and condensing heat  
24 exchangers in elevated pools to provide passive core decay  
25 heat removal and containment cooling. In addition, the SBWR

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1 can produce full power with natural circulation, eliminating  
2 the water recirculation pumps.

3 GE pursued a design certification for the SBWR  
4 until two years ago, when it decided to discontinue the  
5 effort. GE closed out the program with a technical package  
6 incorporating the design results, extensive test data and  
7 documentation of the progress made in the licensing process.

8 Now, the SBW Test and Analysis --

9 CHAIRMAN JACKSON: Excuse me. How soon do you  
10 think -- I mean how likely do you think that any efforts  
11 with the BWR passive design are to be resurrected?

12 MR. TAYLOR: Well, my own judgment is that they  
13 carried out the Test and Analysis Program to the extent that  
14 they did verify the design features and performance  
15 characteristics of the passive safety systems. So I think  
16 we have that on the shelf and the technical package is  
17 available to NRC. We hope that one of these days GE will be  
18 back at the table pursuing a design.

19 In fact, I'll jump ahead, a little ad libbing,  
20 they are pursuing with their European partners a larger  
21 power output version of the passive BWR, and they have made  
22 some significant improvements. Specifically, they have  
23 opened up the flow passages to reduce the pressure drops and  
24 increased the natural circulation flow also by enlarging the  
25 head area to increase the chimney effect and have resulted

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1 in being able to have a design at 1,000 megawatts electric,  
2 which fits into -- I am going to read this so I say it  
3 correctly -- here we go. It includes a reactor within the  
4 same diameter pressure vessel as the ABWR, 1,000 megawatts  
5 now, and the same containment size as the 670 megawatt SBWR  
6 design.

7 Additional testing and analyses have been carried  
8 out in European facilities on these passive safety  
9 performance at the higher power level. The increased  
10 natural circulation and other innovations give substantial

11 promise for the BWR passive plant and perhaps even at lower  
12 power outputs.

13 In summary, the passive plant Utility Requirements  
14 Document Final Safety Evaluation Report has been obtained.  
15 The AP-600 Advance Final Safety Evaluation Report has been  
16 issued, right on schedule. The AP-600 first-of-a-kind  
17 engineering has been essentially completed and the SBWR  
18 design, testing and licensing progress have been documented.

19 The AP-600 final design approval and design  
20 certification are the final steps needed to complete this  
21 program.

22 Without the support of the U.S. and international  
23 utilities, the reactor manufacturers and the Department of  
24 Energy, and the commitment of resources by the NRC, the  
25 Advanced Light Water Program and its excellent results would

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1 not have come to pass.

2 I would like now to introduce George Hairston, who  
3 will summarize the specifics of the utilities' support.

4 MR. HAIRSTON: Thank you, John. Let me just thank  
5 the Commission for giving us an audience to talk about the  
6 ALWR Program and where we stand, and on a larger note, we  
7 are here to thank you for the support and leadership that  
8 you, on your side, have given to this program, it has been  
9 essential.

10 I want to talk just a very few minutes about what  
11 the utilities' investments in the ALWR Program have been.  
12 The U.S. utilities have both led and supported the technical  
13 effort since the early '80s. Their funding has been  
14 primarily through EPRI. Substantial utility manpower has  
15 been expended in providing overall guidance to EPRI and in  
16 establishing the technical specifics.

17 In the late '80s the utilities commissioned the  
18 development of a strategic plan for building new nuclear  
19 power plants to open the option for expanded nuclear  
20 capacity in the U.S., a plan that Robin referred to earlier.

21 This plan moves the program along the broader  
22 front, encompassing both institutional as well as technical  
23 issues. EPRI, INPO and NEI were asked to participate on  
24 this broader front. Here, again, utility management devoted  
25 substantial resources via participation in the committees

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1 and the working groups formed by EPRI, INPO and NEI.

2 Loan-ins were also provided to these institutions.

3 Two elements of the plan were identified as  
4 prerequisites to the option to build new nuclear power  
5 capacity. INPO took the lead on current nuclear plant  
6 performance. Major improvements have been achieved in  
7 safety, reliability and economics of our operating plants.  
8 The improvement in reliability, along with license renewal,  
9 will make a vital contribution to sustaining the nation's  
10 nuclear capacity over the near term.

11 NEI took the lead on high level waste. NEI is  
12 spearheading the legislation action to support the  
13 development of interim management and permanent disposal at  
14 Yucca Mountain.

15 Taking the main technical efforts one at a time,  
16 the development of the URD was funded by the U.S. and  
17 overseas utilities through EPRI. The utilities also  
18 provided executive and management personnel to serve on the  
19 Utility Steering Committee that Robin Jones referred to.  
20 Technical personnel were also loaned to EPRI.

21 Through EPRI, the utilities also co-funded the

22 design and analysis work done on the passive designs towards  
23 NRC certification. DOE, too, was co-funder to the design  
24 teams. The utilities also funded EPRI to assure design  
25 conformance for the utility requirements.

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1 A significant portion of the first-of-a-kind  
2 engineering was also funded by the utilities, again, along  
3 with DOE and the design teams. The utility contribution  
4 came from 15 domestic utilities, one of which is my  
5 affiliation, the Southern Company. In addition, teams of  
6 utility personnel provided project management, located at  
7 the designer's office in Pittsburgh and San Jose.

8 Standardization is a key goal from a utility  
9 standpoint. A position paper on standardization for a  
10 family of plants having the same design was developed by the  
11 utility industry and formally endorsed by all nuclear  
12 utilities. But the paper provides policy guidance to  
13 standardization at all levels, the URD, design  
14 certification, first-of-a-kind engineering and the life  
15 cycle of construction, operation, maintenance and  
16 decommissioning.

17 Utility personnel also participated with NEI to  
18 help define the detailed implementation of NRC's  
19 Standardization Policy and Rule, that is the two-tier  
20 approach and the ITAAC.

21 Let me talk for a minute about the global aspects  
22 of this. Utility participation has not been limited to just  
23 the U.S. utilities. As Robin mentioned, nuclear utilities  
24 from Belgium, France, Germany, Italy, Japan, the  
25 Netherlands, South Korea, Spain, Taiwan, Switzerland and the

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1 U.K. have helped fund both the URD and the passive designs.  
2 They also contributed substantial personnel resources. They  
3 brought extensive knowledge and operating experience. Much  
4 of the passive design testing was performed overseas in  
5 utility-sponsored facilities.

6 The URD represents a high degree of international  
7 consensus. This is continuing to build as these countries  
8 formulate their own specific requirements. Through our  
9 program, particularly the URD effort, the U.S. industry has  
10 achieved major international leadership in defining the  
11 future characteristics of nuclear power. This complements  
12 the leadership the NRC has achieved on the international  
13 regulatory front.

14 Our paramount near-term objectives are the final  
15 design approval and design certification of the AP-600. The  
16 NRC's extensive reviews of the URD and the ALWR designs have  
17 been essential to the success of this program. We are most  
18 grateful to you for this commitment and allocation of  
19 resources. Without your leadership, we would not be where  
20 we are today.

21 COMMISSIONER McGAFFIGAN: There's been several  
22 references to the international cooperation, and I know the  
23 Europeans themselves are developing a European pressurized  
24 reactor. Has there been talk regulatory in the industry  
25 circles, whether these reactors would be certified and able

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1 to be built in Europe and whether there is a quid pro quo  
2 where we have to look at the European pressurized reactor  
3 when it is at a similar stage? How is that -- how have  
4 those sorts of discussions worked?

5 MR. HAIRSTON: Let me ask Joe to take that one.

6 MR. COLVIN: There have been number of  
7 discussions, as you indicated, Mr. McGaffigan, on those

8 issues. There are vast differences, however, in the  
9 regulatory systems within those countries that cause design  
10 differences. For example, in the European reactor design  
11 and the combination, the program Fromatome and Siemens, for  
12 example, I mean that is designed to fit the regulatory  
13 system within Europe and not necessarily the regulatory  
14 system of the United States, because of issues like codes  
15 and standards and ISO 4000 and other types of issues which  
16 change the approach that we take.

17 I think that the key thing, though, that George  
18 has mentioned, and has been discussed several times, is  
19 there is a tremendous amount of technological exchange of  
20 information on issues that affect safety, the design, the  
21 engineering, the manufacturing techniques in these areas,  
22 that allow -- that have been transferred into these concepts  
23 that are now being -- have been reviewed by the Nuclear  
24 Regulatory Commission are in fact being built overseas today  
25 in Asia, and then will be, hopefully, be built in other

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1 areas of the world.

2 CHAIRMAN JACKSON: In fact, I can actually make a  
3 comment to you on that line, Commissioner. The German and  
4 the French regulators, in fact, have had to work out some  
5 harmonization of regulatory approach for the EPR project  
6 and, in fact, within the INRA, the International Nuclear  
7 Regulators Association, there is discussion ongoing about  
8 harmonization and to what degree that can occur between the  
9 disparate regulatory systems generally, but also related to  
10 issues such as the licensing of one country's reactor in  
11 another.

12 COMMISSIONER McGAFFIGAN: Could I just -- again, I  
13 am learning, so forgive me. But this codes and standards  
14 and ISO 4000 issue, we basically designed -- we have  
15 European standards and American standards and we have --  
16 they follow ISO 4000, we don't. How does that work?

17 MR. COLVIN: I will let John Taylor and Pat give  
18 you a number of details, but I will say that it sounds  
19 simple and something easy to overcome, and in my experience  
20 it is extremely difficult. A simple decision between  
21 metrification, English units and metric units, issues like  
22 that become extremely difficult in the regulatory licensing  
23 context and perhaps John or Pat could add their experience  
24 because of their involvement.

25 MR. TAYLOR: There is a great deal of consistency

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1 in the standards we utilize and a great deal of consistency  
2 in the regulation but there's a lot of detail difference and  
3 the devil I'm afraid is in the details and the end result I  
4 think will be that European designs will be developed by  
5 European countries to those standards, to the regulation  
6 that they would have to deal with in the country that is  
7 involved.

8 Our companies will be designing to NRC  
9 regulations, to our standards. Now these NRC regulations  
10 and standards have been accepted around the world to date  
11 and I believe that a U.S. manufacturer meeting the U.S.  
12 standards can sell and build and have in operation a plant  
13 in Europe as well as they are doing today in Asia.

14 CHAIRMAN JACKSON: To what extent do these kinds  
15 of issues come up vis-a-vis building the two ABWRs in  
16 Kashiwazaki-Kariwa in Japan or to what extent have they come  
17 up with the Taiwan, the project in Taiwan, do you know?

18 MR. TAYLOR: Both Japan and Taiwan are very

19 closely geared into NRC regulations and positions and in  
20 fact as I saw the history, it wasn't until NRC indicated  
21 some reasonable approval of an FDA level that they really  
22 wanted to proceed. They wanted to be sure that NRC was  
23 satisfied, and so I think in Asia there is less potential  
24 conflict than would be the case in Europe.

25 COMMISSIONER McGAFFIGAN: Could I also ask, are

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1 there any other reactors -- if you are looking the next 15  
2 years ahead, say -- aside from the three designs that we  
3 have worked on and hopefully the last one will get across  
4 the finish line soon -- is there -- you know, occasionally  
5 in the Congress you hear about the Russians get sold HDGRs  
6 and more proliferation-proof reactors, although I don't  
7 think any of these have any proliferation problems, properly  
8 safeguarded, but is there anything else out there that  
9 realistically the utilities are interested that can cross  
10 the finish line in the period that is relevant to a utility  
11 executive trying to buy a reactor?

12 MR. HAIRSTON: Speaking of the Southern Company, I  
13 think you are looking at what is on the table.

14 I would like to add one thing in this. As I  
15 mentioned earlier in my remarks, we were all together  
16 though, the international body was together on the utility  
17 requirements document.

18 CHAIRMAN JACKSON: Right.

19 MR. HAIRSTON: And that is what is very important,  
20 that even though the Europeans may be moving ahead on their  
21 reactor, the specific designs flow from that basic utilities  
22 requirements document.

23 MR. JONES: Similarly, the science and technology  
24 base -- there is a very good level of agreement on what is  
25 proved and what is proved and what is not. It's the way

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1 that that is used in responding to local regulatory  
2 requirements that the difference start to emerge.

3 MR. McDONALD: And along that same line, assuming  
4 that continued interest overseas of our designs, we would  
5 hope as those designs get built that any variations in our  
6 design certifications that are brought about by new  
7 information or what have you or improvements, that we get  
8 those updated our U.S. design certifications to take  
9 advantage of --

10 MR. TAYLOR: Perhaps I could give a technical  
11 answer. There are, as you well know, very promising  
12 gas-cooled and liquid metal designs and substantial amounts  
13 of development work has been done on them.

14 The light water system, however, is blessed by a  
15 tremendous amount of operational experience and a tremendous  
16 development of regulation and in the near, reasonably  
17 near-term future that base is essential as a way to expand  
18 nuclear capacity.

19 Having taken that step, I can see these more  
20 advanced designs coming into play and substantial enhancing  
21 the potential and value of nuclear power energy generation.

22 COMMISSIONER DIAZ: By the time I make a comment,  
23 it will be a lot more difficult to design a European reactor  
24 the way it is designed in France and Germany and have it  
25 licensed in the United States than having one in here and

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1 have it licensed in Europe.

2 MR. TAYLOR: Yes. I think you're right.

3 MR. HAIRSTON: The industry continues to be  
4 convinced that the future expansion of nuclear power is

5 essential to meet the country's energy needs. The  
6 conviction has just been reaffirmed through the issue of a  
7 strategic direction for nuclear energy in the 21st century.

8 Joe Colvin will now review that document.

9 MR. COLVIN: Good morning. As George and Robin  
10 have indicated and Chairman, as you have indicated, we  
11 created that strategic plan for building new nuclear plants  
12 in about 1990 and revised that on eight occasions, and that  
13 plan contained 24 building blocks that we felt necessary to  
14 address to ensure that we were prepared to build new nuclear  
15 plants in the United States.

16 We made tremendous progress in that entire effort  
17 and we do thank you, the Commission, for working in a  
18 partnership in principle in the areas of the licensing and  
19 the reviews as well as the development of the basic rule  
20 infrastructures for both license renewal and Part 52.

21 Through that whole process, and I participated in  
22 that process from the beginning along with several of the  
23 gentlemen at the table, I believed and I am even more  
24 convinced today, as Mr. Hairston indicated, that we will  
25 build new nuclear plants in the United States in the future

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1 because they are needed.

2 We have to look at what is occurring in the world  
3 and we see a tremendous confluence of positive change  
4 looking at nuclear and that is being driven by an increased  
5 amount of support from the policy arena, the policy makers,  
6 opinion leaders, as well as the public, and that is what  
7 really led the industry to move forward to set out the  
8 strategic direction, which in essence is really a shared  
9 vision for what we as an industry need to do to move forward  
10 into the 21st century.

11 Shown on this second slide, the strategic  
12 direction has eight compass points that will try to lead us  
13 into the future and I will be happy to discuss any of those  
14 in detail. I would really like to focus on three which are  
15 particularly germane to this discussion today, and those are  
16 the business conditions and policies that position nuclear  
17 plants for a competitive marketplace.

18 Secondly is the recognition of the environmental  
19 benefits of nuclear and how we take advantage of the  
20 intrinsic economic values of the emission-free nuclear  
21 energy.

22 Lastly, I would like to end on the real subject of  
23 this meeting, which is the next generation of new nuclear  
24 plants.

25 I want really to start a little bit on the

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1 economic picture because there is a tremendous amount of  
2 misinformation, assumptions and assertions and allegations  
3 by people as to whether nuclear will be or can be  
4 competitive in the marketplace as we move forward, and I  
5 would like to provide some information on that.

6 I think it is important when we do that to look at  
7 the economic picture from two perspectives -- one, whether  
8 we are operating existing generation sources, in this case  
9 nuclear, or whether we are constructing new nuclear plants  
10 or new generation of any type, and it is important to keep  
11 that distinction in mind. They are very much inter-related  
12 and yet the decisions and the questions one must address are  
13 sometimes vastly different.

14 The economics will be a deciding factor on whether  
15 we build nuclear plants in the country and how well the

16 plants operate today, how competitive they are, and will  
17 attract the buyers and decide whether you look at that from  
18 a business standpoint whether those are viable sources of  
19 generation.

20 I would like to just talk today -- because I'll  
21 tell you that from everything we look at, we see that most  
22 plants today are well-positioned for competition and in fact  
23 that is largely because the industry undertook tremendous  
24 efforts over the past 10 years to make improvements in those  
25 various reductions in refueling outage lengths and other

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1 major initiatives, increases the availability and capacity  
2 factor, reduction of automatic scrams, and all that  
3 information really came about with an integrated focus on  
4 safety and how we do that in a more efficient and effective  
5 way.

6 I would like to show this next slide, which you  
7 likely have seen before. This slide shows the average cost  
8 of production, producing electricity, from the various fuel  
9 sources, and this production cost is the operating cost, the  
10 maintenance cost, and the fuel cost.

11 As you can see from this, although the graph is a  
12 little bit hard to see from here, the solid line on the  
13 bottom is nuclear and the other dotted line, the dashed line  
14 that is next to that is coal, and what that shows is that  
15 nuclear and coal are fairly competitive right today. They  
16 are certainly much more competitive than alternative  
17 sources.

18 There is a lot of discussion about natural gas.  
19 Natural gas on average in the United States is about one and  
20 a half cents per kilowatt hour of generation -- more  
21 expensive than generating through coal, large coal or large  
22 nuclear. The myth that gas is cheaper is not correct when  
23 done in the context of operating existing plants.

24 This slide shows the cost performance by quartile  
25 and an important distinction on this slide, as you can see,

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1 is no matter which quartile we are talking about all the  
2 plants have continued to improve over time. Certainly the  
3 lowest plants, the lowest quartile or the first quartile,  
4 the plants with the lowest costs, show tremendous ability to  
5 compete in the marketplace and I think it is more important  
6 to realize that for nuclear units in the United States we  
7 internalize all our costs, so the costs for the nuclear  
8 waste fee, the cost for decommissioning, the examination of  
9 the gaseous diffusion plants, the cost of user fees for NRC  
10 and other activities are paid for and they are internalized  
11 within these figures.

12 That is certainly not true in alternative sources  
13 of generation, although there are efforts by organizations  
14 like the Federal Accounting Standards Board and others to  
15 try to balance that out from a business perspective and so  
16 forth. We'll see some of that, but as you can see, there is  
17 tremendous improvement.

18 Our challenge is to get the plants in the second,  
19 third and fourth quartile moved into the first quartile and  
20 have the first quartile continue to move down.

21 When you look at that and what we are going to  
22 compete on, however, we need to look at the competition in  
23 the electricity sector on a marginal cost basis, and in  
24 essence we have a number of issues such as potentially  
25 stranded investment, and other associated fees that -- and

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1 taxes and other things that you have to take into account,

2 but those are being dealt with properly by the states so far  
3 and we believe that the Federal Government through whatever  
4 actions are taken, any comprehensive legislation will in  
5 fact deal with those responsibly.

6 Then when you get to this at the end of the day,  
7 once those are dealt with in whatever manner they are, you  
8 need to look at operating costs at the margins. The  
9 marginal costs when you look at it from a business  
10 perspective has to include not only the operating,  
11 maintenance and fuel costs, but also the "to go" cap -- the  
12 capital that you need to put in the units to maintain the  
13 units efficiently and effectively and reliably and also some  
14 types of general administrative costs.

15 What this slide shows is you can see the bottom  
16 line, the bottom set of bar graphs, the gray bars are really  
17 the fuel costs fore the units and as you move across the  
18 page the second bar is operating and maintenance costs, the  
19 light color, and the next bar is an estimate -- it is an  
20 estimate of the to go capital costs and the G&A, the general  
21 and administrative costs.

22 The two lines that we have shown on there, the  
23 horizontal lines, there is a solid line at 2 cents per  
24 kilowatt hour and a dashed line at 3 cents per kilowatt  
25 hour. What is going to be determined in each region of the

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1 country is a market clearing price for electricity and the  
2 ability to sell electricity into that sector is going to be  
3 determined by what the costs of electricity are and what  
4 your margin is on that to make a profit and that is going to  
5 be very basic business type decisions in this area.

6 I think you can see if you pick 3 cents per  
7 kilowatt hour that we have a majority of plants in the  
8 United States that are competitive today under these  
9 conditions and given that we internalize those costs we  
10 believe that we can be even more competitive in the future  
11 as we move forward.

12 These costs do not take into account any aspects  
13 of the economic values that attribute to the emission-free  
14 quality of nuclear generation, and that really leads me to  
15 the next subject, which is the compass point on recognizing  
16 what these -- I'll characterize them hidden values.

17 I would like to separate in the discussion the  
18 issue of environment and think about it in two ways -- Clean  
19 Air Act Requirements and separately the Kyoto protocol and  
20 climate change issues, although I think that because we had  
21 the Kyoto meeting in December, we have the Bonn meeting  
22 ongoing, and in preparation for Buenos Aires coming up in  
23 November that most of the focus tends to be on CO2 but the  
24 reality is that under the Clean Air Act, first of all, as  
25 you know, nuclear does not emit any pollutants to the

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1 environment and under the Clear Air Act it regulates sulfur  
2 dioxides, nitrous oxides, particulate matter, and ground  
3 level ozone, and the key I think that we see as to how to  
4 take advantage of this intrinsic value with nuclear  
5 generated electricity that does not pollute.

6 This next slide shows the emissions from utilities  
7 from 1996 in carbon dioxide, nitrous oxides, and sulfur  
8 dioxide and as you can see -- well, I'll just make a couple  
9 points.

10 One is that in 1996 alone nuclear generated  
11 electricity prevented emissions over 147 million metric tons  
12 of carbon, a little over 5 million tons of sulfur dioxide,

13 and 3 million tons of NOX.

14 If you look at that another way, that is the  
15 equivalent of taking 100 million automobiles off the road,  
16 avoided emissions or not burning 50,000 railroad cars of  
17 coal. It's a significant benefit to our nation and the  
18 reality is our Administration is being to realize more and  
19 more that we can't meet the targets for emissions even under  
20 Clean Air Act without nuclear energy.

21 Let me give you an example of that. The next  
22 slide builds on nuclear energy and if you notice in the  
23 benefits, this slide shows the location of nuclear power  
24 plants, something that you are very well aware of, but the  
25 point that I would like to make is that these plants are

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1 typically in fairly densely populated areas or provide  
2 electricity service to those areas where there is a high  
3 concentration of activities that generate pollution.

4 In addition, most of these areas are  
5 non-attainment -- they are non-attainment zones under the  
6 Clean Air Act for ozone or regulated pollutants and that is  
7 shown on the next slide, which builds on the first, which  
8 shows that these are the areas of the counties in blue, and  
9 I agree is it a little difficult to see on the screen but  
10 those are the counties that have taken action to reduce  
11 Clean Air Act under EPA's emission controls and those  
12 actions, they are in compliance with that, and under the  
13 current standards, and they have had to take action such as  
14 restricting industrial development and expansion, regulating  
15 stationary sources and even emission controls on mobile  
16 sources like COM in California with their automobile  
17 standards, as you are well aware of.

18 The next slide really shows in yellow and builds  
19 on that the counties that will not meet the EPA's 1997  
20 revised standards for ozone. The real impact on this to the  
21 states of not being in attainment, if you want the hammer  
22 from that, is loss of Federal highway funds. This is a  
23 major issue for the state and these counties that are --  
24 that have this difficulty and it makes a compelling  
25 argument, one that is becoming more and more aware -- these

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1 policymakers, state legislators and others are becoming more  
2 aware of that from the standpoint of their own particular  
3 situation.

4 This really makes a compelling case for license  
5 renewal when you think about it because the license renewal  
6 aspects not only tie into economics but they tie into the  
7 emission-free generation of electricity and into the helping  
8 the states meet their restrictions.

9 But the third point that I want to talk about was  
10 new nuclear plants in the United States, and as you are well  
11 aware, the DOE Energy Information Administration, EIA --  
12 I'll get it straight here in a second -- has said we will  
13 need over 400,000 megawatts of new generating capacity  
14 between now and 2020, and this is shown on this slide, and  
15 broken down year to year.

16 If you look at that, it shows both in the white  
17 bar, the new capacity that will be needed but this is based  
18 upon increases in demand and the darker colored bar really  
19 retirements of plants, and if you look at those between  
20 those windows that are shown on the slide, you have to add  
21 up the white-colored bars to really get to that but that is  
22 400 gigawatts, 400,000 megawatts, and obviously if we  
23 increase it, we take advantage of the license renewal, which  
24 we are intending to do, and with the Commission's leadership

25 and support on that, we are going to offset some of that,

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1 but we are not going to offset the whole amount by a long  
2 shot. We are not going to make up that amount of  
3 electricity by renewables and by solar and by wind and other  
4 things. We are going to have to build new capacity, and we  
5 believe that nuclear must be in the mix, and in fact it has  
6 to be in the mix.

7 There is really no choice when we move forward and  
8 look at this.

9 Without even taking into considerations of energy  
10 diversity security and other factors, if you just look at  
11 economics versus demand versus environment and try to  
12 balance those, it is pretty clear.

13 This slide shows that if you --

14 COMMISSIONER DIAZ: Excuse me --

15 MR. COLVIN: I'm sorry --

16 COMMISSIONER DIAZ: Yes, I'm sorry. Did the  
17 retirements shown on the graph, did those include the  
18 nuclear power plant if they do not renew their license?

19 MR. COLVIN: Yes, sir. These are the EIA numbers  
20 and in fact they predict that no plants will renew their  
21 licenses and that by 2020 we will be at half the capacity in  
22 the United States, so the retirements of nuclear plants are  
23 built into that graph

24 COMMISSIONER DIAZ: Thank you.

25 COMMISSIONER MCGAFFIGAN: Can I also ask a

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1 question about this graph? In the current five-year period,  
2 we have, we are apparently adding over 100 gigawatts of  
3 capacity. I know the nuclear component is zero, but where  
4 is it all coming from? Is it mostly gas and coal?

5 Well, first of all, I think you understand that  
6 these are the EIA projections and they go into a lot of  
7 models and assumptions of what we need and I think what we  
8 are seeing is those numbers will be adjusted by what really  
9 takes place over this period.

10 We are seeing an improvement in efficiency. I  
11 mean just in the past five years in the nuclear industry we  
12 have made improvements in the production, the availability  
13 or capability factors of these units such that it is  
14 equivalent to putting 11 new 1000 megawatt nuclear plants on  
15 the line.

16 Those were not built into DOE's assumptions that  
17 are shown in that graph and that is true not only in the  
18 nuclear arena but it is true in the fossil arena. We are  
19 operating those facilities better.

20 We are building some new generation. Most of that  
21 is combined cycle gas turbines.

22 COMMISSIONER MCGAFFIGAN: Could I just ask, we are  
23 most of the way through this period, how accurate did that  
24 first bargraph prove to be?

25 MR. COLVIN: I don't know but I will be happy to

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1 look at that because we do have some information and I will  
2 try to provide that to the Commission but I really can't  
3 comment other than to make a total guess at this point, but  
4 I will give you some feedback. It is an important question  
5 as to whether the validity -- I will say that we do not  
6 agree with the assumptions that the EIA uses in their models  
7 and predictions.

8 COMMISSIONER MCGAFFIGAN: Okay.

9 MR. COLVIN: We have our own, but I will try to

10 give you some information on that.

11 COMMISSIONER MCGAFFIGAN: That's fine. I just  
12 recall when I was a student almost 25 years ago at Kennedy  
13 School getting totally outrageous projections about the  
14 future of energy at the time of the oil crisis --

15 CHAIRMAN JACKSON: Did you compare these to what  
16 you got then?

17 [Laughter.]

18 COMMISSIONER MCGAFFIGAN: I'm sure the numbers  
19 were much larger. We probably needed to have 1000 gigawatts  
20 a year if you believe what we were believing then.

21 MR. COLVIN: And I agree totally, but I think if  
22 you say that the EIA projects 400 gigawatts, if we are off  
23 by a factor of four we are still talking 100 gigawatts and  
24 no matter what we try to build, it's a significant amount of  
25 generation, and when you try to balance that with the

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1 environmental issues I think that is where it really comes  
2 into play.

3 I will say -- I was going to make a point later,  
4 but I will make in now, and that is that even the  
5 environmental groups are believing that meeting the nation's  
6 environmental needs and the generation of electricity will  
7 add between three-quarters of a cent and one cent per  
8 kilowatt hour to the cost of electricity that emits  
9 pollutants, so you go back to that market clearing price  
10 that I was showing, 2 cents and 3 cents. If you add a  
11 penalty to generation that emits or you add a benefit or  
12 give a credit to generation that does not emit, whichever  
13 convention you would like to choose, then -- I mean we have  
14 a tremendous value that has not been recognized, and I think  
15 when we look at that together, that is why we see that we  
16 need these plants.

17 COMMISSIONER MCGAFFIGAN: Could I ask another  
18 question outside of our regulatory framework? I read in  
19 "Nucleonics Week", which is not a good source of information  
20 most of the time, that even Electricite de France, when it  
21 thinks about capacity, you know, when they need capacity,  
22 which isn't anytime soon, they have people from EDF quoted  
23 that they will look hard at combined cycle gas, and there  
24 probably is not a more pro-nuclear nation and utility.

25 So how does that square, you know, with what you

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1 are saying? That they haven't caught up to EPA in terms of  
2 NOX and sulfates and all that and when they do, they will  
3 make -- or will that --

4 MR. COLVIN: Well, I guess, first of all, let me  
5 make sure that I am clear on one point. I am not saying  
6 that we ought to build nuclear and not build anything else.  
7 In fact, as a nation, we are going to need everything we can  
8 build upon in new generation for the future if we are going  
9 to compete in the global marketplace and other. I mean just  
10 look at it from a national perspective. In fact, we try to  
11 recognize this in the strategic direction.

12 I think they are doing the same thing. I mean  
13 when a utility in the United States, and I'll let Mr.  
14 Hairston speak, they run all the scenarios for all their  
15 generation mix and how you meet all these various  
16 requirements and how it fits into your economic planning  
17 features and so on. And I think the EDF and others are  
18 doing the same thing.

19 You can build a combined cycle gas turbine plant  
20 with a fairly low capital cost, about \$400-\$450 per kilowatt  
21 installed. And yet you are subject to significant swings in

22 fuel costs.

23 COMMISSIONER MCGAFFIGAN: Right.

24 MR. COLVIN: I mean those are all trade-offs. Low  
25 capital cost, low construction time to get on line. Low

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1 staffing levels. But yet you have got some other factors.  
2 So I think it is more of that.

3 I will say that the other countries do not have  
4 the restrictions on the Clean Air Act in the same way that  
5 we do. And they have environmental laws, and if you start  
6 looking, I mean it is intriguing in the context of the Kyoto  
7 protocol to talk to other countries, and when we talk clean  
8 air, they really are not on the same sheet of music. They  
9 are thinking CO2. And I think that is going to change  
10 around the world.

11 COMMISSIONER MCGAFFIGAN: Is NEI thinking of  
12 subsidizing Carol Brenner trips to Europe?

13 [Laughter.]

14 MR. COLVIN: I would prefer not to comment on that  
15 one or answer that question.

16 But I just wanted to make -- if I can, go back to  
17 that slide and comparison just to make a point here. And  
18 that's -- these are -- no, not that one, the one on  
19 generating, costs of new generation. You have to look at,  
20 as I indicated, not only the cost to operate it, and how you  
21 are going to compete, but you have to look at the cost of  
22 what it costs to install it, new capacity, and those are  
23 DOE's numbers, those are EIA's projections that they have  
24 had.

25 One that is not on there is the cost to renew the  
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1 license. If you think about it as compared to generating  
2 new capacity and that range is in our estimates between \$10  
3 and \$50 per kilowatt. And if you just think that Baltimore  
4 Gas and Electric has, in round numbers, 2,000 kilowatts --  
5 2,000 megawatts of capacity at Calvert Cliffs, the estimate  
6 for NRC licensing, and this is round numbers, \$10 million if  
7 you assume that they have to make other changes to the plant  
8 and so on, call it, say it's \$50 million total, that \$50 per  
9 kilowatt. I mean that -- you can't compare that.

10 So I think, you know, if you start to think about  
11 it in those ways, you can see quickly why people are moving  
12 in that direction, and especially as we move into a  
13 competitive marketplace.

14 As was indicated about the GE APWR at Kashiwazaki,  
15 an important point on that was that that was a -- those were  
16 1350 megawatt plants. They were put on line, in operation  
17 in under four and a half years, you know, ahead of schedule,  
18 under budget. I mean it is obviously do-able if we set in  
19 place the proper framework to accomplish that. And I think  
20 besides that we are going to make a tremendous improvement  
21 as the learning curve, as was indicated by Mr. Taylor.

22 I would like to just close on the slide that --  
23 the last slide, which really makes the points, in summary,  
24 that I think, as I have indicated, most of our units are  
25 highly competitive today. We certainly are going to see a

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1 change in the business structure of our industry as we go  
2 through competition. Some companies are going to be in the  
3 generating business and other companies are not. And that's  
4 going to change how we move forward. There's going to be  
5 consolidation, there's going to be new business entities  
6 come about and it's going to be pretty exciting to work

7 through a lot of that.  
8 We are going to see more increased emphasis on  
9 emission-free electricity. I mean just to give you one  
10 quick example, if you add new control technology to a fossil  
11 plant, for example, a scrubber, you get a tax credit today.  
12 Yet if you don't generate it in the first place, there is no  
13 credit. There is something basically flawed with that  
14 concept, and there are a lot of initiatives in the policy  
15 arena to look at that from a national perspective.

16 As I also indicated, we have, as you know,  
17 certainly, that our fuel price, our low fuel price and the  
18 relative sensitivity of that is -- and sensitivity to the  
19 fuel price changes is very important. So I think that as we  
20 move forward we are going to see, certainly, the licenses  
21 renewed and we are going to see new nuclear power plants  
22 built in the United States, and the question is when and  
23 what pace, and we'll look forward to working with the  
24 Commission to ensure that we do that safely and effectively.

25 Thank you.

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1 CHAIRMAN JACKSON: Any further comments,  
2 questions? Commissioner Diaz? Commissioner McGaffigan?

3 [No response.]

4 CHAIRMAN JACKSON: Well, I would like to thank  
5 EPRI and NEI for this status briefing today. The Commission  
6 appreciates the joint cooperative effort of industry, DOE,  
7 others and the NRC in the two design certifications that  
8 have been completed. We anticipate a continued cooperative  
9 effort on the AP-600 final design approval and design  
10 certification process.

11 As you know, an Advanced Final Safety Evaluation  
12 Report was issued to the Commission this past month, and it  
13 is currently review by the Advisory Committee on Reactor  
14 Safeguards, the ACRS. The staff still expects to issue the  
15 final design approval in September of this year. However,  
16 maintaining this schedule will depend on timely, high  
17 quality responses, and I have made this point to them, by  
18 Westinghouse to issues or items identified by the  
19 Commission, the staff or the ACRS. It also depends on  
20 timeliness in terms of the staff continued activity. And  
21 the NRC will continue to examine its regulatory structure,  
22 bearing in mind our responsibility for protecting public  
23 health and safety, but in a manner to ensure that our  
24 requirements are not an impediment to bringing about new  
25 nuclear plant orders in the United States.

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1 And unless there is any further comments, we are  
2 adjourned.

3 [Whereupon, at 11:24 a.m., the briefing was  
4 concluded.]

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