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                      UNITED STATES OF AMERICA
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                     NUCLEAR REGULATORY COMMISSION
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                             BRIEFING ON
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              SITE DECOMMISSIONING MANAGEMENT PLAN (SDMP)
6
                           PUBLIC MEETING
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                             Commission Conference Room
                             United States Nuclear Regulatory
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                               Commission
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                             11555 Rockville Pike
                             Rockville, Maryland
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                             Wednesday, October 29, 1997
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               The Commission met in open session, pursuant to
     notice, at 2:00 p.m., the Honorable SHIRLEY A. JACKSON,
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     Chairman of the Commission, presiding.
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     COMMISSIONERS PRESENT:
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               SHIRLEY A. JACKSON, Chairman of the Commission
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               EDWARD McGAFFIGAN, JR., Commissioner
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               GRETA J. DICUS, Commissioner
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               NILS J.DIAZ, Commissioner
    STAFF AND PRESENTERS SEATED AT COMMISSION TABLE:
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               KAREN D. CYR, General Counsel
               L. JOSEPH CALLAN, EDO
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              DAVID FAUVER, NMSS
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              JOHN GREEVES, NMSS
              JOHN HICKEY, NMSS
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              CARL PAPERIELLO, NMSS
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               NICHOLAS COSTANZA, Office of Research
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                         PROCEEDINGS
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                                                    [2:00 p.m.]
               CHAIRMAN JACKSON: Well, good afternoon, ladies
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     and gentlemen. Today the NRC staff will update the
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     Commission on the status of the site decommissioning
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     management plan, or the SDMP, as it is called.
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              The staff last briefed the Commission on this
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     program on October 7, 1996. Along with this briefing, the
    staff has prepared a commission, SECY-97-242, that provides
     an update of the significant SDMP activities that have taken
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     place during the past year.
              The paper details progress on removing sites from
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      the SDMP and notes that eight sites have been removed since
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      September 1996, although three of the eight sites were
      transferred to Massachusetts when it became an agreement
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      state earlier this year.
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              The staff has indicated in that SECY paper that is
      proposing that this be the last SDMP report to the
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      Commission and that the SDMP terminology be phased out. The
      staff plans to call for an annual briefing of the Commission
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      on the implementation of the License Termination Rule and
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      the program on decommissioning cases.
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               The Commission looks forward to hearing more about
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      the staff's future plans during today's briefing. I
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      understand that copies of staff's paper and the briefing
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      charts are available at the entrances to the meeting room.
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               And so, unless my colleagues have anything to add.
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      Mr. Callan, would you please proceed.
               MR. CALLAN: Thank you, Chairman. Let me take a
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      minute to do some introductions. Of course, you all know
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      Carl Paperiello, the office director for the Office of NMSS.
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               CHAIRMAN JACKSON: No.
               [Laughter.]
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               MR. CALLAN: And under Carl, we have John Greeves,
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      who is the director of the Division of Waste Management.
     Under --
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               CHAIRMAN JACKSON: Don't know him, either.
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               MR. CALLAN: Under John, we have John Hickey, who
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      is the branch chief for the Low Level Waste and
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      Decommissioning Branch, and under John Hickey, we have David
      Fauver, who is a senior project manager and health
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      physicist. He just told me he has been working these issues
      since 1991.
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               MR. FAUVER: Correct.
               MR. CALLAN: Also, I would like to introduce,
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      behind me, next to Hugh Thompson, Nick Costanza and his
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      staff from the Office of Research, who were involved with
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      the recently published rule on radiological criteria for
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      license termination.
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               Chairman, the staff has been doing this annual
      briefing since 1990. This one, as you pointed out, is a
      transition type of briefing, and you correctly stated it
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      that the staff would like to transition from reviewing,
     managing site-specific issues and generic issues on
     decommissioning within the framework of SDMP to managing
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      those same issues in the context of the new rule on
      radiological criteria for license termination.
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               The staff will also discuss progress on Direction
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      Setting Issue No. 9, which is the DSI on Decommissioning.
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               With that, I'll turn the meeting over to John
      Hickey, who is the chief of the Low Level Waste and
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      Decommissioning Branch who will be the primary presenter.
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               MR. HICKEY: Thank you, Mr. Callan, Madame
      Chairman, Commissioners.
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               Could I have slide 2, please.
               [Slide.]
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               First, I would like to give you an overview of
      what we plan to present today. We'll go over some
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     background on the problems that needed to be addressed that
      brought about the SDMP and some of the early progress and
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22 accomplishments we've made under the SDMP. 23 You mentioned that we briefed you a year ago and 24 there were some specific actions that you asked us to take to follow up on that briefing, and we'll summarize the 1 actions we took to follow up on that. 2 You also mentioned our proposal to phase out SDMP terminology and treatment of SDMP as a distinct program, and 3 4 we'll tell you more about why we feel this is the appropriate time. 6 Two of the significant developments over the last 7 year that are pushing us in that direction were the recent publication of the License Termination Rule -- and we'll 8 talk to you about what we've been doing on that and where 9 we're going to go on that -- and, also, the Commission has a 10 strategic assessment effort 11 12 We have a specific Direction Setting Issue, No. 9. 13 that is pointed directly toward decommissioning, and we'll tell you what we're doing in that area, and then we'll 14 present our forward view and tell you where we're going to 15 16 go from here. 17 Could I have the next slide, please. 18 [Slide.] To give you some history, going back into 1980's 19 20 and even earlier, the agency recognized the need to improve our decommissioning program. In 1988 -- this was before the 21 22 SDMP -- we published a Financial Assurance Rule, and it, for 23 the first time, exclusively required licensees to have 2.4 decommissioning plans and to estimate what it would cost to decommission a facility and provide financial assurance to 1 assure that there was money available when the facility needed to be decommissioned. So that was a first big step in improving our decommissioning plan. 3 But then, in 1989, there was congressional scrutiny of the program. There was a General Accounting Office report that had numerous criticism or our program, 6 and there was a congressional hearing that then-Chairman Carr testified at. 9 Some of the issues that were discussed were the 10 fact that we did not have clean-up standards in the 11 regulations; we did not have any timeliness requirements 12 that required licensees that were ready to be 13 decommissioned. The facilities were inactive. There was nothing to compel them to proceed with decommissioning, and 14 15 in many cases it was in the licensees' interest not to take any action because it was very expensive to pursue 16 17 decommissioning. 18 The GAO also pointed out that the licensees had incomplete records with respect to where radioactive 19 material had been used and what the extent of contamination 20 21 was, and there was nothing that required the licensees to 22 keep complete records.

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a facility could be released without an adequate survey.

Another example of something that was pointed out

is under our former regulations, licensees could bury

radioactive waste without NRC approval, and the GAO

expressed some concerns that some of these burial sites

The licensees who were decommissioning in many

cases were doing inadequate surveys, and so they did not

identify the contamination that existed, and in many cases,

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from previous briefings. They wanted us to go back and assess those risks. So the Commission, following this Congressional review -- and there was already recognition that we needed 1.0 to keep making improvements -- directed the staff to take 11 12 some concerted action to improve the program, and we 13 developed the first SDMP and presented it to the Commission 14 in 1990, and that listed the sites that were of concern -there were 40 sites -- and it identified regulatory 15 16 improvements that were needed that came out of the Congressional review and other sources and enumerated the 17 18 actions the staff planned to take to make those 19 improvements. 20 That still was a mixture of concrete action and 21 good intention. We still did not have specific criteria and 22 mechanisms to compel the licensees to move forward. Now, we 23 pursued some rulemakings, but in 1992, we published what we 24 called the SDM action plan and we went formally public in 25 the Federal Register with the list of sites that we were 1 going to pursue, and we also summarized our criteria, clean-up criteria which we would now call interim criteria 2 because, as we'll get to later, we now have a license termination rule, but at that time, we didn't have that. So 4 we gave the licensees the target criteria and told them that 6 we wanted them to proceed expeditiously with decommissioning, and that we were going to start with encouraging and relying on voluntary action on the part of the licensees, but if necessary, we were going to take 1.0 enforcement action to compel the licensees to clean up. 11 Could I have the next slide, please. 12 [Slide.] 13 As I said, there were 40 sites originally on the list, and since then, we have added 20 sites and we removed 14 20 sites, and as Madame Chairman mentioned, eight were 15 16 removed in 1997, so there's 39 sites left. Just to summarize the types of sites, in general, 17 they're sites that involve extensive outdoor contamination, 18 19 normally uranium and thorium, either a soil contamination or 20 large piles of tailings or that type of process material. In many cases, there are also contaminated 21 22 buildings, and in some cases, there are fission products, 23 such as Cobalt 16 and Strontium 90, but it's primarily a 24 uranium and thorium problem. 25 Could I have the next slide, please. 10 1 [Slide.] Now, let me summarize what we did following specifically on the last briefing. You asked us to report 3 4 back to you on the feasibility of a generic environmental impact statement, and the idea behind a GEIS would be that it would reduce the need for individual impact statements by enveloping a bunch of common issues among certain sites and save resources and resolve policy issues in a coordinated 9 manner. We reported back to you in July that at this time, 10 11 we didn't think that pursuing a GEIS would be cost-effective, that we noted that with the license 12 termination rule, it had its own GEIS, and we thought we 13 should pursue implementation of the license termination rule 14 15 and deal with the sites in that context, and then we would

revisit the issue of a GEIS in two years.

might still pose risk, and I'm sure you will recall that

18 information or data would you be anticipating within that 19 two-year period that would change your recommendation not to proceed with an EIS for certain of these sites? 20 21 MR. HICKEY: Well, some of the licensees that we 22 thought might require an EIS it may turn out are 23 decommissioned under the new rule without an EIS. They may 2.4 make it on a clear path and not need an EIS. 25 CHAIRMAN JACKSON: Okay. I may come back to that. 11 1 Go ahead. MR. HICKEY: The second item you asked us to pursue was a risk informed approach for the formerly 3 licensed sites that had been released and needed to be reviewed and also these former burials that were identified 6 by the GAO as an issue. We provided you with a report in April, and we described that we had developed screening instruments to 8 screen these types of sites and assess the need for 9 remediation, and it would take into account the degree of 10 the hazard and it wouldn't just be arbitrary decisions as to 11 12 deciding on the need for remediation. The third item that you asked --13 CHAIRMAN JACKSON: So what's the status now given 14 15 that we have the license termination rules finalized? What's the status of the preliminary hazards analysis for 17 formerly licensed sites, particularly those that may have 18 been in process? 19 MR. HICKEY: Well, we think that a lot of those 20 can be closed out using the preliminary hazard analysis 21 because of the grandfathering and phase-in provisions of the 22 new rule, but if for some reason some of them drag on too 23 long, then it may be a matter of looking at it under both 24 provisions. But our plan now is to close out as many as we can under the current provisions. CHAIRMAN JACKSON: And does the preliminary hazards -- it is supplanted by something else in the license 2 termination rule that is equally risk informed? 3 MR. HICKEY: I think -- I'll ask Mr. Fauver to 5 address that, if I could. 6 MR. FAUVER: Yes. One of the problems we were 7 running into is that we had a requirement -- the criteria 8 for buildings was Reg Guide 1.86, and it was rather prescriptive and basically just gave a concentration number. 9 So we needed to somehow come up with a technique of looking 10 11 at that in a risk perspective. There may be cases -- we were finding cases where 12 there was very limited contamination, in corners, in cracks, 13 14 in little spots in these buildings that exceeded the 15 criteria but clearly were not a risk problem. Under the new rule, that kind of assessment is 16 17 actually mandated to do a dose-based assessment so that with 18 the transition to that, the new rule will basically cover that kind of assessment. 19 20 CHAIRMAN JACKSON: Okay. Thank you. 21 MR. HICKEY: The third item you asked us to look at which we have not previously reported to you was the 22 23 impact of project manager turnover, and in the last year --24 we did provide a summary in the most recent SECY paper -- in

the last year, we had seven people that either left the

CHAIRMAN JACKSON: Let me ask you this: What

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agency or there was a change of some sort, and that affected
eleven projects. Three of the people left the agency and
that affected four cases.

of the eleven, we felt that only two of the cases

were adversely affected by the turnover and four of the

cases were affected favorably because it went from somebody

who was more -- had a heavier workload to somebody who had a

lighter workload, so there was a better adjustment of

workload, and in five of the cases, we thought it was just a

smooth transition with no impact.

11 So overall, I would say that project management 12 turnover was not a problem in affecting our cases.

13 CHAIRMAN JACKSON: This is just for a point of
14 clarity. In those four cases which you said were impacted
15 positively, you indicated that the effect on the schedule
16 was positive because it resulted in an increased pace of
17 staff effort. What does that mean?

18 MR. HICKEY: Well, in some cases, it might mean
19 that the project was bogged down because the person was too
20 busy -- the person that was on the case was too busy to work
21 on it, and another person may have become freed up because a
22 case was completed, so we gave it to that person.

23 MR. GREEVES: Some project managers have multiple
24 sites and they only spread around so far. So as we have
25 added new people, we have been able to give them some relief

and actually increase the pace on some of these sites is what John is identifying.

3 CHAIRMAN JACKSON: Okay. And then there was a
4 question about the schedule for finalizing a draft -- there
5 was a draft branch technical position for screening sites,
6 and maybe this goes back to this preliminary hazards
7 analysis, and that the -- the statement was that it would be
8 finalized after a number of burials had been evaluated using
9 that branch technical position, and after public comments
10 were also resolved.

Now, what is the current schedule for finalizing that? And again, has that been affected or supplanted by the final license termination rule?

MR. HICKEY: First of all, with respect to the
schedule, we're behind schedule. We did get the public
comments and we pretty much evaluated the public comments,
but it's going to take us a couple more months to finalize
that position.

19 We still have to assess the effect of the new
20 rule. We still think it's useful because it's a very
21 conservative screening technique and if you pass that
22 screening technique, we think that you still will pass -23 will meet the requirement of the new rule, but we still need
24 to evaluate that.

CHAIRMAN JACKSON: Well, I guess the real question

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has to do with how does the one play off the other? I mean,
how does the branch technical position for screening sites
that pose a significant risk to the public play off of the
license termination rule which wasn't in place when you
started working on this draft?

MR. HICKEY: I'm not sure I have a good answer to

that. I think that in some cases, we may need to evaluate
both because the -- or we may need to modify the branch
technical position before we issue it in final to take into

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CHAIRMAN JACKSON: Yes. I mean, that's really
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      what I'm trying to get at.
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               MR. HICKEY: Yes.
               CHAIRMAN JACKSON: I mean, why should you be
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     issuing a branch technical position without checking its
     conformance with the new license termination rule?
               MR. GREEVES: To take us back to when the branch
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      technical position was put out, there was not a rule.
               CHAIRMAN JACKSON: Absolutely.
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               MR. GREEVES: It was a tool --
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               CHAIRMAN JACKSON: Absolutely.
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               MR. GREEVES: -- that we were using to screen
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     sites.
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               CHAIRMAN JACKSON: Absolutely. It's just like --
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               MR. GREEVES: Now, there is --
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               CHAIRMAN JACKSON: -- the preliminary hazards
      analysis. Now there's a rule. So I'm really asking you
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     what now?
               MR. GREEVES: And I think we need to think it
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     through, so can we take that as an item \ensuremath{\text{--}}
              CHAIRMAN JACKSON: Yes.
               MR. GREEVES: -- to get back to you on?
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               CHAIRMAN JACKSON: Okay.
               COMMISSIONER McGAFFIGAN: Can I follow up just
     briefly? The new rule and the criteria in the new rule
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     compared to the criteria in either the BTP or in this reg
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     guide 1.86 which is more constraining? Does it depend on
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     the material, like for the -- primarily, you said earlier,
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     uranium and thorium is what characterizes these sites. Is
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      the new rule more constraining or less constraining?
               MR. FAUVER: The preliminary numbers indicate that
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     it may be slightly more constraining for uranium and
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     thorium.
              CHAIRMAN JACKSON: With the new rule.
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               MR. FAUVER: With the new rule, the 25 millirem.
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      A number of the other nuclides I think are going to be
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     favorable, meaning higher concentrations.
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              However, those numbers are only screening values.
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      What we're -- the guidance is being developed in such a way
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     that a licensee can proceed from a screening conservative
     analysis into a site-specific dose assessment, and in many
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     cases, I think there's a general expectation that a
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     site-specific value may be higher than the current DTP
     values. That will require some analysis by the licensees,
      but that's what the rule basically implies.
               CHAIRMAN JACKSON: So you're going to --
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               MR. GREEVES: I was just -- I think Dave partially
     answered the point I was trying to make, which is, I think
     his first answer was in some cases, the new rule is more
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     restrictive, as he said, on the screening basis, but now the
     new rule does allow you to look at things that aren't
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      exemptions anymore. So it actually gives us tools that we
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     did not have before. So on that front, I think the new rule
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      -- well, you've heard this before -- is the tool that we
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     needed.
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               CHAIRMAN JACKSON: Right. And all we're trying to
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      get at is where all of these kind of ad hoc tools,
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      instruments and tools, what's going to happen to them and on
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account the new rule because --

what scheduled and how do they affect the sites where you 19 had already begun your screening before the issuance of the 20 final rule. So just come back with that information. 21 22 MR. FAUVER: Okay. CHAIRMAN JACKSON: Okav 23 MR. HICKEY: May I have the next slide, please. 24 25 [Slide.]

As we said before, we wanted to discuss with you our view that we've reached a point where we should phase out SDMP terminology and phase out treatment of the SDMP as a large distinct program and think more in terms of a broader decommissioning program.

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Now, if you look at the SDMP just in terms of progress on the sites, you're not going to be very impressed because we started out with 40 sites and we did resolve some of the sites, but we still have 39 sites due to some of the additions. But if you look at the progress in terms of the improvements that we've made in our regulatory framework, we believe we have succeeded to a large degree in addressing all the major deficiencies that were identified prior to 1990.

We have addressed the generic policy issues through rules and guidance. We're now maintaining the list of the SDMP sites and addressing those sites in an orderly manner. We have management control and the Division of Waste Management is assigned the overall responsibility to make sure these sites are managed, and we now have the license termination rule, which is a crowning achievement, and we think that we can begin to view the decommissioning program in the context of the license termination rule. CHAIRMAN JACKSON: Having done that and having

said that, which relates to these three other points that

I've kind of stopped you, I think it's important that you just provide to the Commission a clear, crisp description of the transition, since you're proposing to eliminate the SDMP 3 "program and terminology," a clear, crisp description of the transition from the SDMP to the license termination rule. It is very important because it's the kind of thing that I get asked about on the Hill about what we're doing with these sites, and we have branch technical 9 positions floating around, hazards analyses floating around, 1.0 various documents floating around. If you could just do 11 that, and so broaden what you were going to do vis-a-vis BDP into just giving us a clear, crisp description of the 12 13 transition, what gets phased in, what gets phased out, you 14 know, what will be used and when, and what happens to those sites that are in process, I think that would be helpful. 15 16

MR. HICKEY: Okay.

17 CHAIRMAN JACKSON: Commissioner Dicus? COMMISSIONER DICUS: Yes. Following up on her 18 19 comment, the Chairman's comment, I know, as you pointed out, 20 a great part of the reason to have the SDMP program was to 21 address the issues that rose in the hearings, and you've indicated we've addressed or probably resolved the generic 22 23 policy issues, some of these other things, but I think as part of this, to ensure that all of these issues were 2.4 25 identified, were resolved from the hearings so that we are

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there is another GAO report, that we have our ducks in a row
      on this.
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               MR. GREEVES: That's right.
               COMMISSIONER DICUS: I think we do, but to be very
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      clear on that is very useful.
               MR. GREEVES: Right. Okay.
               COMMISSIONER McGAFFIGAN: Just if I might --
               CHAIRMAN JACKSON: Commissioner.
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               COMMISSIONER McGAFFIGAN: It's on the same issue.
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      I think one of the problems we've faced already, we've
     released a couple of sites, I believe one in Maryland
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      recently, and the question has come in, I believe, from
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      sister agencies or whatever, how does this site -- you know,
      we released it under SDMP, but how does the site stack up
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      under the new rule? I think, until you have these 40 that
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      are grandfathered under the new rule, or 39 I guess it is,
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      sites off the books, you're probably going to live in a dual
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      system. They voluntarily move to the new rule as they can,
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     but they are not required to under the new rule.
               MR. GREEVES: That's the natural transition, that
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      this rule actually gives the licensees some choice. They
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      can stick with the old criteria or go to the criteria, and
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      in part, I think the vision we have is over the next several
      years, that natural transition is going to take place.
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      We'll see how many licensees want to stick with the old
      criteria, we'll see how many go to the new ones, and how we
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      implement that process, because we're dealing with a new
      rule, we're running into a few things that take some
      implementation thoughts. But as far as documenting where we
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      are now, we can do that --
               CHAIRMAN JACKSON: The real question is, have you
     developed the associated regulatory guidance for the license
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      termination rule?
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               MR. GREEVES: Have we developed it?
               CHAIRMAN JACKSON: Yes.
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               MR. GREEVES: We got an SRM by February of this
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      year. In fact, I think it would be part of this briefing.
               MR. PAPERIELLO: The point is, this is where we're
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      dependent on the Office of Research who has the resources in
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     both FTE and dollars and charged with developing the
      criteria to implement the decommissioning rule.
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               On our side, we'll develop a standard review plan,
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     but the criteria, whether it's levels of screening levels or
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      specific computer programs that are used, would be dependent
      upon the Office of Research to develop.
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              CHAIRMAN JACKSON: Please speak into the
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      microphone.
               MR. HICKEY: At this point, the only thing I can
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      say is that we're working very diligently to meet that
      February deadline. We are depending to a large degree for
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technical assistance in developing this guidance on Sandia
Laboratories. We are in correspondence with Sandia almost
daily and pressing upon them the need to do their part in an
expedited fashion. We think -- well, as of this moment, we
are on schedule. We don't anticipate any major technical
problems, but this is a very complex and tough knot. But we
are continuing to press forward.

doing their part in terms of making sure that the

11 development of the reg guide is coordinated and that it satisfies their needs as well. 12 CHAIRMAN JACKSON: Commissioner. 13 COMMISSIONER McGAFFIGAN: I would like to ask a 14 question with regard to what our realistic expectations 15 should be for February. It strikes me that the modelling in 16 17 this area is complex and there are a bunch of models around, and there might be some benefit in actually applying some of 18 them before -- you know, maybe put a reg guide out and then 20 put a final req quide out once we've actually gotten some 21 experience. Is that what we should be expecting, or are you trying to make all these decisions between now and February 22 as to what the right model is and which application and how 23 2.4 to use it? 25 MR. PAPERIELLO: At a screening level, we are 1 pretty confident that we will have a good story in February, that we will be able to provide useful guidance to licensees. 3 We will also have in that guide some indication of how to proceed with site-specific analyses should that be desirable. However, the specific models which will be 6 tested for site-specific application, that will take some time after the February reg guide is published. CHAIRMAN JACKSON: Well, I think this is part of 9 what I had in mind when I said we need a clear, crisp layout 10 11 of what the transition strategy is and process so that you can kind of sweep all of this together. 12 13 Okay. Thank you. MR. PAPERIELLO: I would like to make, if I might 14 15 make one observation? 16 CHAIRMAN JACKSON: Sure. 17 MR. PAPERIELLO: Fort St. Vrein was probably, in 18 terms of curie content, the largest decommissioning we've ever been involved in. It was never on the SDMP because we 19 had a licensee with both the resources and the incentive to 20 21 do the job. John's staff was the staff that managed this 22 program, and I think when I talk about essentially merging 23 2.4 the two, that's what we're really talking about. The fact is, the methodology -- we are now developing common methodologies, common survey methods. It isn't this piece over here and this piece over there. 2 3 CHAIRMAN JACKSON: Okay. Thank you. MR. HICKEY: I believe we're on slide 7 now. Well, it's clear we're going to have to get back 5 to you with a comprehensive response that addresses this, 6 but I will -- to give you a feel, some of the material we've 8 prepared touches on some of these points. The 9 accomplishments we've made is we do have rules now that 10 require comprehensive recordkeeping by the licensees, so they have a record of what needs to be decommissioned. 11 We have a timeliness rule which gives us a basis 12 13 to compel decommissioning in a timely manner, and of course 14 we now have the final license termination rule. I would also point out, in '96, we promulgated a 15 16 comprehensive reactor decommissioning rule that lays out the 17 requirements for reactor decommissioning when they're shut down in an orderly fashion. 18 Some of the areas that are not rulemakings but are 19 20 also very helpful is when the SDMP came out, we did not have

guidance on how to do a proper site survey, and we have now

developed that, and that has progressed to the point where

23 it's now a multi-agency effort and the acronym we use is

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- 24 MARSIM. So we've cooperated with the main agencies on the
- proper way to do site surveys, and that's helpful for both 25

1 the licensees and the agencies that are involved in 2 decommissioning.

We have also brought, as we discussed, burials into the umbrella and told licensees that those have to be addressed in a timely manner, and you have correctly pointed out now we have to visit the issue of how the guidance mergers with the rule and make sure we apply the rule properly.

We also have comprehensive internal guidance and procedures for our reviewers and inspectors who would 10 11 conduct decommissioning reviews and inspections.

With respect to our vision of the future decommissioning program, we still would plan to brief you annually, and the focus would be how the new rule is being implemented, and we would also tell you how the complex decommissioning cases are coming along, including the sites that were originally on the SDMP sites.

Again, we're going to have to give you a 18 19 comprehensive response on that, but the SDMP would not 2.0 disappear overnight in any scenario. So in addition -- we 21 would continue to manage the case work. In addition to the 22 39 sites -- we have the formerly licensed sites and the 23 burials -- we will have other licensees that come in and 24 propose restricted use under the new rule which the SDMP 25 action plan did not specifically provide for. The new rule

1 does provide for that. Of course, we'll still have the vast majority of the sites that are routinely cleaned up for unrestricted use. 3

We recognize that there will continue to be special issues that call for Commission consultation and involvement with EPA and the public. We find that these 6 types of cases are very resource intensive and it's important to involve the public and consult with the 8 9 Commission as appropriate, consult with EPA as appropriate, 10 and so we will continue to bring those cases to the 11 Commission and the public and make sure that they're involved. 12 13

Next slide, please.

[Slide.]

15 We already started talking about the license termination rule, but let me just briefly go over that. Dr. 16 17 Kastanzi described where we are.

[Slide.]

19 If I could go on to slide 11, the guidance that's being developed, I would point out again that it does allow 20 21 for restricted use, and so that's going to be an important 22 aspect of developing guidance, and then we have other modules of the guidance for surveys for the as low as 23 24 reasonably achievable principles and the dose modeling which Commissioner McGaffigan correctly pointed out is quite

complex.

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connection with developing the guidance. We've already helped one and I think there will be three more over the 4 next few months. MR. GREEVES: Could I interject on this slide? 6 This is basically a topic you started into a few 7 minutes ago, and this is a big challenge. You asked about can we meet the February time frame. 1.0 Research has the lead on that responsibility, and 11 we're working with them very well on that. However, I 12 wouldn't want to over-promise you on the dose modelling 13 issue. Of these four items, that's the one we're going to have the most trouble with. Research has asked the Program 14 15 Office to increase the level of resources that we're --16 we're already putting resources on it; it's important to 17 you, Carl made real clear to me it's important to him, so it's important to me, too, and we --18 19 CHAIRMAN JACKSON: You mean it wasn't important to 20 you irrespective of that? 21 MR. GREEVES: I'm just trying to make the point 22 that we're actually allocating resources to this that we are 23 pushing off of work items, and it actually, I think, is going to increase it over time, and even with that, the dose 24 25 modelling is the area that has the biggest challenge. There will be a workshop on the dose modeling. We learn things from the licensees in that area. 3 So what we have in February will be based on that 4 level of effort and how far along we can bring it. Candidly, I think we're going to be working on this topic 6 through time just as the Commissioner mentioned earlier on. and it will get better with time, just like our performance assessment in high level waste. So I just don't want to 8 9 over-promise what you can expect in that area in the 10 February time frame. 11 12 13 14 15

MR. FAUVER: I'm not sure it was mentioned that it is going to be published as an interim final reg guide, and there is full expectation of development over some period of time to fine-tune the process that is going to be put in the initial reg guide. MR. HICKEY: And this is the one the licensees are going to be particularly interested in, the dose modeling

aspect, so I expect a fair amount of follow-up on that. These workshops actually are a unique opportunity. We're putting -- actually, Research is putting information up on the Internet. We're getting real-time comments. It's an iterative process. I just wanted to take a stop, if I $\,$ could, and --

24 CHAIRMAN JACKSON: Let me just ask a question. 25 Did this work not start until after the final rule was

1 promulgated, or you've been working --

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MR. HICKEY: No. Some of this work was ongoing 2 even before the final rule. When you gave us the February time frame, it sort of calibrated, you know, what had to be done in what time frame. I think we originally asked for a 5 year to complete it and you came back and said February. So I think Nick maybe can answer that question better than I, 8 but Sandia was working on this issue before the rule came in 9 place.

Nick, do you want to help out on it? 10

11 MR. COSTANZA: Yes. When we first started putting together the rulemaking for license termination, one of the 12

would one demonstrate that you've met whatever those 14 15 criteria might be. So from the onset, when we began this enterprise, 17 we were worried about how to have -- how the licensee would 18 demonstrate compliance, and what kind of guidance would we 19 -- are we bringing upon ourselves to provide to the license 2.0 for the demonstration? 21 So hand in hand with the development of the rule 22 and the models which support the environmental assessment, 2.3 which supports the rule, was development of what's going on 24 with the reg guide. Now, the rule has been published, of 25 course, and now what we're trying to do is clean up the 1 loose ends and make sure that we have everything in order 2 and proof tested it so that we will be able to provide guidance in which we have confidence to licensees so that they would be able to comply with the rule. But we have been doing this since the inception of 5 the rulemaking, which is some five years ago or something 6 7 like that. It was quite some time ago. 8 CHAIRMAN JACKSON: Okay. MR. HICKEY: Slide 12, please. 9 10 [Slide.] 11 The other aspect of the rule as far as the 12 implementation is how would it apply to the SDMP sites, and we -- you know, all the I's are not dotted and T's crossed, 13 14 but our sense is that about half of the sites are on a path 15 to being released for unrestricted use, but they would not 16 apply the rule, they would be grandfathered under the new 17 rule because the licensees already made enough progress to 18 consider themselves under the SDMP action plan criteria. We have some examples here: RMI, Heritage Minerals and 19 20 Chemetron, which are uranium-thorium type licensees. 21 We think about half may request restricted release, such as Shieldalloy, Cabot and Dow Bay City, 22 23 24 Now, obviously the cases that involve restricted 25 release are more difficult and require resources, but even 1 for cases involving unrestricted release, it can get quite 2 involved depending on the complexity and public interest. I would like to walk you through one case to illustrate the 3 challenges that can be presented, if I could go on to the 4 next slide. 5 [Slide.] 6 In this case, the Chemetron case in Ohio, it involves a site that is being cleaned up for unrestricted use, but in many ways, it mirrors the general problems 10 associated with our decommissioning program over the last 20 years, and it kind of tracks our chronology of our 11 12 decommissioning program. 13 It was identified as a contaminated site in 1980. 14 There were numerous unsuccessful attempts to remediate it where they came and told us the site was cleaned up and we 15 16 went out and found contamination, but we -- our program was 17 weak, so we were not giving the licensee clear guidance as to what it was we expected. 18 19 Well, in 1990, they had some management changes 20 where they became more serious about getting the site 21 cleaned up and we became more serious through the SDMP about

key questions related to what should the criteria be was how

getting the site cleaned up. 22 So in the '90s, we finally got them, after some 23 24 false starts, to adequately characterize the site and submit 25 an adequate decommissioning plan which we approved earlier this year, and so they are remediating the site and they're 1 on a path to get it cleaned up and released for unrestricted use in '98. There was substantial public interest from elected officials, the state and local agencies, the Ohio 5 EPA and the public, and we have gone out, you know, made a lot of effort to have public meetings and make sure the public understands what's going on. 8 So we view this as a success story where we have had extensive coordination with the public, but it took a lot of time and resources, and our goal in the future is to 10 11 make sure that we involve the public in the decommissioning 12 process to maximize as much as possible the public 13 understanding of what we're doing and hopefully acceptance. 14 We can't guarantee 100 percent acceptance in all cases, but 15 at least we can involve the public and make sure the public has an understanding of what we're doing. 16 17 CHAIRMAN JACKSON: Okay. 18 Commissioner McGaffigan? COMMISSIONER McGAFFIGAN: I would like to use this 19 go to back to slide 9. Is this a site that we would get 20 21 informed about, the Commission and the public and EPA, when it's -- it's going to be released for unrestricted use, so 22 23 it doesn't meet the first criteria. I don't know whether 24 there are unique issues associated with it. CHAIRMAN JACKSON: That's the criteria. 25 COMMISSIONER McGAFFIGAN: So would it have been 1 2 one that --MR. PAPERIELLO: Yes. I hate to say this -- I may be the oldest NRC manager. I was associated with this site 4 5 in the 1980s. COMMISSIONER McGAFFIGAN: Also, when it is 7 released -- you said uranium and thorium is the primary --8 MR. PAPERIELLO: Uranium, yes. COMMISSIONER McGAFFIGAN: Uranium. Will this --10 are the criteria for unrestricted release under SDMP -- we 11 mentioned earlier that they might be less restrictive than 12 the new rule. Would it also qualify for unrestricted 13 release under the new rule? 14 CHAIRMAN JACKSON: Under the new rule, yes. MR. PAPERIELLO: Let me ask the project manager. 15 He has the dose numbers at his fingertips, so --16 17 [Laughter.] 18 MR. JOHNSON: I'm name is Tim Johnson. I'm the section chief of the Facilities Decommissioning Section. 19 20 This would be close to meeting the unrestricted use criteria 21 under the new rule. Our performance -- a performance assessment dose evaluation that we did for the site came out 2.2 23 about 28 millirem per year as a dose to an intruder using 24 the RESRAD modeling scenarios. So it would be close to the new criteria for the unrestricted use. 2.5

1 COMMISSIONER McGAFFIGAN: And did you make a 2 determination in the process that this was also as low as reasonably achievable level, that there was --3 MR. JOHNSON: Yes. 4 5 CHAIRMAN JACKSON: Okay. COMMISSIONER DICUS: One real quick one to anyone.

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               CHAIRMAN JACKSON: He's trying to go sit down.
8
               [Laughter.]
9
               COMMISSIONER DICUS: He can go sit down. This is
10
      really to the staff here.
               One of the issues that we face in making some of
11
12
     the decisions on these sites was referred to as the public
13
     outrage factor, which you have alluded to. For example,
     take this site where there is on-site burial and we are
14
15
      going to try to release it for unrestricted use, it applies
16
     to this site, but theoretically to sites in the future.
     Could the public outrage factor come back to change this
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18
     decision? I mean, when can we say this is final, or can we?
19
              MR. PAPERIELLO: If I'm correct, this site is an
     on-site disposal.
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21
               COMMISSIONER DICUS: That's right.
               MR. PAPERIELLO: And the reason why we had all of
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23
     the local officials involved and the Ohio EPA and the Ohio
     Health Department, is that besides depleted uranium, which
24
25
     is -- these were chemical catalysts, there was solid waste,
     okay, so everybody's rules had to be met, and so there was a
1
2
     lot of public interaction on this. Any time we had a
     situation like this, you would be well informed of what's
     going on.
 4
5
               But I think we're going to have a lot of public
      interaction on any site on which there is going to be an in
      situ disposal or a restricted release. That's clearly my --
8
     what I'm seeing from my experiences in the last couple of
     years. Obviously, when that happens, or when that potential
10
     exists, we're going to keep you well informed of what's
11
      going on.
12
               COMMISSIONER DICUS: Okay. Thank you.
              CHAIRMAN JACKSON: Okav. One more?
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14
               MR. COSTANZA: Just one more.
15
               CHAIRMAN JACKSON: Sure.
               MR. COSTANZA: The way this chart number 12 is set
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17
     up, I would say about half should be released for
     unrestricted use under SDMP criteria presumably, and then
18
19
     about half may request restricted release, and as I
20
     understand, that would mean they would have to come under
21
     the new rule because the SDMP did not have restricted
22
     release
23
               MR. GREEVES: That's my belief.
24
               MR. COSTANZA: Right. But it looks a little -- of
2.5
     the half, the about half that are going to be released for
1
     unrestricted use, if you know know how many would be
      unrestricted under the new rule --
               MR. GREEVES: Right.
3
 4
               MR. COSTANZA: -- it sort of looks like they -- if
     the old rule is advantageous to you --
              CHAIRMAN JACKSON: You use that.
6
               MR. COSTANZA: -- you use that. If the new rule
8
     is advantageous, you use that, and that may be inherent.
     But do we know if any of these sites are five, ten, 15, 20
9
1.0
     millirems?
11
              MR. HICKEY: Are you talking about the
     unrestricted group?
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13
               MR. COSTANZA: The unrestricted group.
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               MR. HICKEY: I'm not sure I can answer that.
               One thing I should point out is it also depends on
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MR. COSTANZA: I understand that.
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18
               MR. HICKEY: -- to apply the new rule. It may not
19
     be as conservative as the models that we've used, for
      example, for the Chemetron case, so we may make a finding
20
21
      that it --
22
               CHAIRMAN JACKSON: Why would the models change?
               MR. GREEVES: Under the action plan, many of the
23
24
      sites used the 30 pica curie per gram criteria. It's not a
25
      dose criteria; it's a concentration criteria. So we don't
 1
     have in a number of these cases what the dose, for example,
      of that particular site was. They have, under the new rule,
 2
      the option of using the action plan criteria, one of which
      is 30 pica curies per gram. So we do have the number, as
 4
 5
      just stated, on Chemetron because Chem went through the EA
      analysis and did some calculations.
              MR. FAUVER: That wasn't 30; that was I think
 8
      about 70 pica curies per gram on average.
               Is that correct?
               CHAIRMAN JACKSON: Seven-zero?
10
11
              MR. FAUVER: Seven-zero, the concentration at
12
     Chemetron?
               MR. JOHNSON: The average I think was 83 pica
13
      curies.
14
15
               MR. FAUVER: So it was above that.
               A couple of times, it has been mentioned that the
16
17
     licensees have an option under the new rule. I'm not sure
18
     if it's clear that that's only until August of '98 that they
19
     have that option.
20
               CHAIRMAN JACKSON: I see.
21
               MR. HICKEY: Commissioner, I don't have the
2.2
      estimate of which ones might fall above the 25.
23
               CHAIRMAN JACKSON: Why don't you try to dig that
24
     up.
               COMMISSIONER DICUS: I think we would need that.
2.5
 1
               CHAIRMAN JACKSON: Because it puts us in a
      potentially untenable position from a public outrage
      perspective.
 3
               Did you have another question?
               COMMISSIONER DICUS: It's okay. That's all right.
               MR. HICKEY: May I have slide 14, please.
 6
               [Slide.]
               Now, with respect to the strategic initiative,
      strategic assessment and direction-setting issue, number
 9
10
     nine, which is materials decommissioning, you asked us to
11
      look at innovative ways to improve the decommissioning
12
      process, and one of the focuses would be to demonstrate some
13
      flexibility and simplification in tailoring the process to
14
      the hazard of the site, and we are pursuing that.
               We feel that we are -- we like to think that we
15
16
      are flexible; however, we don't think we have adequately
17
      communicated that and explored the options. So with respect
18
      to decommissioning plans, we find that licensees are
      providing more detailed decommissioning plans than they
19
20
     need.
21
               In some cases, they don't even need to submit a
22
      decommissioning plan because they could perform some
23
      straightforward decommissioning under their existing license
2.4
      without specific approval from us.
               So one of the things we're pursuing is improving
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the model we develop --

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both our internal guidance and guidance to the licensees to
make it clear and provide them with more clear options to
tailor what they submit to us to the actual hazard at the

4 Another area that we're looking at is the 6 transition from operation to decommissioning. In many cases, the licensees are keeping license conditions and 8 commitments in place that are not needed for decommissioning 9 because they're not doing anything at the site, and yet they 10 have to maintain their infrastructure to hold to those 11 commitments and we do some inspections of those commitments. So we want to go back and clean up the licenses to they only 12 keep in place the commitments they need to for 13 decommissioning, and then that will free up their resources 14 and our resources to use more efficiently to point toward 15 16 decommissioning. 17 We also are streamlining our inspection effort by

We also are streamlining our inspection effort by looking more at the items that relate to clean-up of the site and making sure the licensee does a good job in cleaning up the site, and that will reduce our need to spend resources doing our own final surveys or using a contractor to do our final surveys.

23 One of the ways that we need to implement that is 24 through a master inspection plan because it requires 25 coordination between our project managers and the inspectors

40

to coordinate what inspections need to be done when and what
the emphasis will be. So we'll be reporting back to you
next year on the results of this in connection with the DSI.

4 CHAIRMAN JACKSON: Okay.

5 MR. HICKEY: Slide 15, please.

6 [Slide.]

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If I could say a word about resources, we are in a position where the resources, as with many programs, are projected to decline, and this is a dynamic program, it's not a program that's just on automatic pilot.

11 As we have discussed, we have some front-end work 12 to do to implement the new rule and to implement some other 13 improvements, and in addition to that, the case work is still there. So we have some concern that we need to keep 14 15 an eye on the backlog and what impact our resource situation might have on not being able to do reviews in a timely 16 17 manner where we're on the critical path and the licensee 18 needs to move forward.

CHAIRMAN JACKSON: I understand that, but I also believe that your slide 8, your slide 10, and your slide 11 hold a lot of the keys -- namely, you need to standardize how you're going to review things, what your inspection procedures are, et cetera, guidance development to the maximum extent you can, and the, with that, the specific reg

guide in the areas you've listed to the maximum extent you

can, because there are two aspects. One is the number of people you throw at it; the other is, you know, the processes that you use.

4 Carl -- Dr. Paperiello should never have done the 5 business process reengineering, and out of that came, you 6 know, the result of -- that was in a different arena. It 7 had to do with reviewing license applications, but it shows 8 the value of having things codified in one place, et cetera.

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10
     resources.
               MR. HICKEY: Yes. And I think some of this
11
12
     front-end work will pay off in the form of having --
              CHAIRMAN JACKSON: But you're saying you will be
13
14
      able to get it done?
15
              MR. HICKEY: It will pay off to us and to the
     licensees because they will know what is expected in a
16
17
     standardized manner.
               CHAIRMAN JACKSON: Right. Exactly.
18
19
               Commissioner?
               COMMISSIONER McGAFFIGAN: Could I ask about sites
20
21
     that aren't on the decommissioning management plan? This is
2.2
     the resources for SDMP.
23
               MR. HICKEY: That's right.
               COMMISSIONER McGAFFIGAN: We clearly -- I hope
2.4
25
      we're budgeting resources for the Maine Yankee, Haddam
     Necks, et cetera, that are coming along and are going to --
      you know, Carl mentioned earlier in terms of curies or
     whatever, that Fort St. Vrein was the biggest thing we have
3
     decommissioned. We have a few others coming along now that
     presumably have a few curies in them, too.
               CHAIRMAN JACKSON: Let's let Carl speak to this.
6
               COMMISSIONER McGAFFIGAN: Yes.
8
               MR. PAPERIELLO: We do, but I'm not sure what the
     numbers are. They are not -- I don't think there are as
9
10
     many as 14 in this thing, but I would have to go back and
11
     check what the budget is. They're all in John's -- for the
      most part -- in John's branch.
12
13
               MR. HICKEY: If I could just use round numbers,
      for reactors, we have about three FTE a year, but keep in
14
15
     mind that NRR also has a role in reactor decommissioning.
     We get the cases when the fuel is removed, but a lot of
16
     decommissioning activity goes on under the new rule before
17
     we get the case. And we also have I'm going to say on the
18
      order of six to eight FTE for other types of materials cases
19
     that are not on the SDMP.
20
21
               The purpose of this slide is not to try to capture
     all the resources, but just to illustrate that there is a
22
23
     decline in the resources.
24
               MR. CALLAN: Let me just say something about
25
      resources on this question of predicting -- projecting
     reactor decommissioning. The dilemma we faced, of course,
     was in the budget assumptions, we didn't want to speculate,
2
     we didn't want to speculate in a public document what the
 4
     staff believed to be the number of decommissioning that we
5
     would expect, but rather we limited ourselves to those known
 6
     cases. So that did necessarily restrict our ability to
     resource load this.
              It is a dilemma.
 8
               CHAIRMAN JACKSON: Okay.
9
10
               Yes.
11
               MR. PAPERIELLO: Could I add, on that same line,
      we don't know about the cases we're going to get from the
12
13
    regions also. We had a recent call -- by the way, all four
     of the regions are on the line listening; we set up a tie
14
     line. We had a call from Region IV, and they went through
15
     four cases with us that came in talking about clean-up.
16
17
     They described them, and it ended up that we said, well,
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they are all four complicated enough that you have to send

So I urge you on that, even as we hear you, in terms of the

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them to headquarters, and the way we find out about that is
20
      when a licensee out in a region contacts the region and
21
      says, I want to terminate, and the region reviews the file
22
      and says, hey, soil contamination, et cetera.
               So it's just a small example of some of the
23
24
      unknown resource budgeting actions that are out there and,
     you know, Region IV did the right thing, got on the phone
25
1
      with us, but now that's on our plate to try and work off.
               CHAIRMAN JACKSON: Right. But I think what we
2
3
     need is just to keep the sensitivity meter high coupled with
     your pushing as hard and as fast as you can on getting as
4
     much consolidation and guidance development as soon as you
5
      can so that that part is not a burden.
               Okav. Commissioner?
8
               COMMISSIONER McGAFFIGAN: One small resource
      issue, and it's treated in the paper and it's mentioned in
9
10
     the SRM. How many resources are going to go toward the
     pilot program for the non-complicated sites? I've got the
11
      SRM in front of us. The technically capable, adequately
12
13
      funded licensee's -- licensee site should be minimally
14
      contaminated, non-complex, et cetera.
15
              I'm asking the question, how much resource is
16
     going in there, and given that we're going through a
17
      budget-cutting drill here in light of the Congressional
      action on our budget, is this an area we should be looking
      at for whether the payoff is worth the cost?
19
20
               CHAIRMAN JACKSON: If I may rephrase it so you
21
     don't strictly put him on the spot, why don't we say that in
22
     looking at how we apportion the budget cut, we can have you
23
      fold that into the considerations as to whether there is any
24
      opportunity there.
               COMMISSIONER McGAFFIGAN: But what is the resource
25
1
     going into it?
              MR. HICKEY: I don't have the exact number, but it
2
      is included in this 22 in '97. But I just don't have --
               COMMISSIONER McGAFFIGAN: Okay.
               MR. HICKEY: It's a small fraction of the total.
5
 6
     It's not 20 percent of the total or anything like that.
               CHAIRMAN JACKSON: So it's not going to cut that
8
     much ice.
9
               MR. HICKEY: It's not that big a number. But I
10
     would point out that there's some serendipity. These
11
      workshops we're doing on the guidance process, we're going
     to bump into a lot of the licensees there.
12
13
               CHAIRMAN JACKSON: Okay. Got your point.
14
               [Slide.]
               MR. HICKEY: On the final slide, if I could
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      present our forward view and where we go from here, we do
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17
     feel that we have accomplished what we set out to accomplish
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      in developing the regulatory framework culminating in
     issuing the license termination rule. We do want to make a
19
20
      transition from focusing on the SDMP to a broader
21
      decommissioning program, and you have told us that you want
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      to hear more from us as to exactly how we would do that.
23
               We will continue improvements under the
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direction-setting issue number nine of the strategic assessment, and we are focusing a lot of effort on

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those cases have not gone away.
3
               So I would believe with the publication of the
5
     license termination rule, we should declare at least a
     substantial victory in developing the regulatory framework
6
7
      for carrying out our decommissioning program.
               CHAIRMAN JACKSON: Okay.
8
9
               Commissioner Dicus
               COMMISSIONER DICUS: Has the consolidation of the
11
      radiological laboratories occurred yet? Can someone tell me
12
     where that is?
               MR. HICKEY: Yes. The consolidation has occurred
13
      in the sense that the mobile labs have been taken out of
14
      service in Regions II and IV. The laboratory capabilities
15
      have been reduced in Regions II and IV and lead
17
     responsibility has been transferred to Regions I and III.
18
              There is a tendency for Region IV to work with
19
     Region III and Region II to work with Region I just for
20
     geographical reasons, but there's no statement that it has
21
      to always be that way; it's just whatever is appropriate for
22
      Regions I and III to provide support.
               COMMISSIONER DICUS: Okay. What kind of resource
23
24
      savings did we get? Do you know offhand?
              MR. HICKEY: I just don't know that offhand, I'm
25
1
      sorry. We could check on that.
2
               COMMISSIONER DICUS: Okay.
               CHAIRMAN JACKSON: Anything else?
3
 4
               Commissioner Diaz?
               COMMISSIONER DIAZ: No, no questions.
               CHAIRMAN JACKSON: Commissioner McGaffigan?
 6
               Let me hurry up so we'll make it in the hour.
               The Commission would like to thank the staff for
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9
     an informative briefing on the status of the SDMP program.
     It is clear from our discussion today that changes have been
10
     and are being made to the program to improve its overall
11
12
      efficiency.
               Now, we do recognize, as we've discussed, that the
13
     program is in a transitional state, and that you expect
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15
     modifications and improvements over the next few years, but
     obviously we're very interested in the development of -- and
16
     the merging of the programs and the application of the new
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18
               You have described a number of successes over the
20
     last year that we have been discussing, and they are
21
      significant improvements, and so I compliment you on your
22
     diligent efforts.
              We're going to continue to monitor the program,
23
24
     look for this comprehensive but concise statement of
25
      transition and where you are in putting the various
     additional foundational pieces together.
1
              So without further ado, we're adjourned and it's
2
      three o'clock.
               [Whereupon, at 3:00 p.m., the meeting was
5
      concluded.l
 8
10
11
```

we still have the case work challenges to address those --