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UNITED STATES OF AMERICA
NUCLEAR REGULATORY COMMISSION
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ADVISORY COMMITTEE ON REACTOR SAFEGUARDS
(ACRS)
502nd MEETING
+ + + + +
THURSDAY
MAY 8, 2003
+ + + + +
ROCKVILLE, MARYLAND

The Committee was called to order at 8:30 a.m.,
at 2 White Flint North, Room T2B3, 11545 Rockville
Pike, Dr. Mario V. Bonaca, Chairman, presiding.

COMMITTEE MEMBERS PRESENT:

DR. MARIO BONACA	ACRS Chairman
DR. GEORGE E. APOSTOLAKIS	ACRS Member
DR. F. PETER FORD	ACRS Member
DR. THOMAS S. KRESS	ACRS Member
DR. GRAHAM M LEITCH	ACRS Member
DR. DANA A. POWERS	ACRS Member
DR. VICTOR H. RANSON	ACRS Member
DR. WILLIAM J. SHACK	Acting Member
DR. JOHN SIEBER	ACRS Member
DR. GRAHAM B. WALLIS	ACRS Member

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1 ACRS STAFF PRESENT:

2 JOHN T. LARKINS Executive Director, ACRS,

3 Designated Federal Official

4 SHER BAHADUR Associate Director, ACRS

5 HOWARD J. LARSON Special Assistant, ACRS

6 SAM DURAISWAMY Technical Assistant

7 MAGGALEAN WESTON Cognizant Staff Engineer,

8 Designated Federal

9 Official, P.M. Session

10 MICHAEL R. SNODDERLY ACRS Staff Engineer

11 BILL BECKNER NRRR

12 RALPH CARUSO ACRS Staff

13 FRANK GILLESPIE NRR

14 ALLEN HISER, JR. NRR

15 JOSE IBARRA DSARE/RES

16 DOUGLAS KALINOUSKI RES

17 BRENDAN MORONEY NRR/DLPM

18 WILLIAM H. CULLEN, JR. RES/DET/MEB

19 RICHARD BARRETT NRR/DE

20 TERENCE CHAN NRR/DE

21 MATTHEW MITCHELL NRR/DE/EMCB

22 CHARLES ADER RES

23 SYED ALI RES/DET/ERAB

24 STEPHEN DINSMORE NRR/DSSA/SPSB

25 ANDREA KEIM NRR/DE/EMCB

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I-N-D-E-X

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P-R-O-C-E-E-D-I-N-G-S

(8:30 a.m.)

CHAIRMAN BONACA: The meeting will come to order. This is the first day of the 502nd meeting of the Advisory Committee On Reactor Safeguards. During today's meeting the committee will consider the following.

One, vessel head penetration cracking and degradation.

Two, proposed revisions to Regulatory Guide 1.178 and Standard Review Plan, Section 398, for risk-informed in-service inspection piping.

Three, operating experience, program effectiveness, draft Commission paper on the ACRS self-assessment, and proposed ACRS reports.

This meeting is being conducted in accordance with the provisions of the Federal Advisory Committee Act. Dr. John Larkins is the designated Federal Official for the initial portion of the meeting.

We have received no written comments or requests for time to make oral statements from members of the public regarding today's sessions. A transcript of portions of the meeting is being kept, and it is requested that the speakers use one of the

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1 microphones, identify themselves, and speak with
2 sufficient clarity and volume so that they can be
3 readily heard.

4 Before we move to our agenda, I would like
5 to draw your attention to items of interest. There
6 are four speeches by the Commissioners provided during
7 the regulatory information conference that took place
8 in Washington on April 16th and 17th, and also some
9 interesting issues about the operating plants.

10 With that, I would move to the first item
11 on the agenda, and that is vessel head penetration
12 cracking and degradation. We had a presentation
13 scheduled by the NRC and I believe that Dr. Ford is
14 responsible for this presentation, and will walk us
15 through.

16 MEMBER FORD: Thank you, Mario. This
17 segment addresses the question of vessel head
18 penetration degradation. At the March full meeting,
19 full ACRS meeting, we had presentation by the ERPI
20 materials reliability program on this issue and how
21 they are going to manage it.

22 And at that the Combined Materials and
23 Plant Operation Subcommittee meeting on April 22nd and
24 April 23rd, we heard both from the industry and from
25 the NRC staff.

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1 Today we are going to hear solely from the
2 staff, and an update of the inspections, findings, and
3 also on the lessons learned task force action plan,
4 and where we are going on that plan. I will ask Dr.
5 Hiser to start.

6 DR. HISER: Good morning. I am Allen
7 Hiser with the Materials and Chemical Engineering
8 Branch of NRR. What I would like to do today is
9 provide you with an update on the status of pressure
10 vessel head inspections, and in particular I would
11 like to go through a little bit of background on
12 findings over the last several years and NRC actions
13 in response to those findings.

14 I want to describe the order that was
15 issued approximately 3 months ago, and go over some
16 recent plant experience for high susceptibility plants
17 this spring, and also some findings on the lower head
18 at the South Texas Project, Unit 1.

19 And then to wrap up, I want to provide a
20 little bit of an outlook of where we think we are
21 going in the future, and then describe what industry
22 is doing, and how that feeds into a resolution of this
23 issue.

24 The next three slides provide some
25 detailed background. I don't want to go over this in

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1 too much detail, but this issue from the standpoint of
2 findings of degradation in the United States really
3 initiated in the fall of 2000 with the finding of
4 deposits at Oconee Unit 1.

5 And following that in the spring outage
6 season, two units at Oconee identified leaks, and also
7 identified circumferential cracks in their nozzles at
8 a location that could promote loss of coolant
9 accident.

10 In response to that the NRC issued
11 Bulletin 2001-01 in August of that year. The next
12 spring, Davis-Besse identified head wastage and
13 circumferential cracking in their nozzles.

14 In response to that, we issued another
15 bulletin in March of 2002 that really focused on the
16 safety issue of RPD head wastage for all PWRs. Last
17 summer, we issued Bulletin 2002-02, and there was sort
18 of a shift from the prior two bulletins from a focus
19 of the safety concerns of circumferential cracking and
20 nozzle ejection, and head wastage, to more
21 implementation of inspection programs that would carry
22 forth into the future.

23 In particular, the methods that were
24 described in this bulletin were both non-visual and
25 visual NDE. The bulletin talked about the methods and

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1 also the frequency that would provide a program that
2 would be effective in controlling these issues.

3 Licensee responses were generally vague on
4 their future program activities regarding the next
5 outages. The responses were very consistent with the
6 bulletin described and would appear to provide for
7 effective inspections.

8 The inspection tha we had in reviewing
9 those responses is that for the future inspections
10 there was not a significant commitment there by
11 licensees.

12 Some of the responses were vague and also many of them
13 cited a report from the industry described as MRP-75
14 at that time.

15 And still today the staff has a lot of
16 concerns of the adequacy of the inspections described
17 in that report. Following the issuance of Bulletin
18 2002-02, many inspection findings in the fall
19 continued to indicate that the problem was not well
20 in-hand.

21 In particular, North Anna Unit 2
22 identified prevalent weld cracking and ultimately
23 decided to replace their head in an expedited manner.
24 In addition, Oconee Unit 2 identified possible through
25 wall cracking without boron deposits on the head.

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1 This was inconsistent with the general
2 approach in the MRP bulletin, or the MRP report. As
3 well, Sequoyah Unit 2 identified corrosion of the
4 outer surface of the upper head, and the source of
5 boron in this case was not from nozzle leakage but was
6 from a source above the head.

7 And that identified a new problem area
8 that we needed to address. In response to sort of the
9 overall history and a desire to provide some
10 continuity and consistency in this area, the NRC did
11 issue an order in February, and this order mandates
12 specific inspections of all PWRs.

13 And what I will do over the next few
14 slides is go over some of the details of the order.

15 MEMBER LEITCH: That was February of '03
16 was it not?

17 CHAIRMAN BONACA: '03.

18 DR. HISER: Thank you. And what I will
19 also do then later in the presentation is describe
20 some of the recent findings at South Texas Project
21 Unit 1, where boron deposits have been identified, not
22 on the upper head, but on the lower head.

23 MEMBER FORD: Before you move away from
24 that one, Allen, on the question of the ANO Unit 1,
25 where you have a leak through a repaired nozzle, that

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1 repaired nozzle was prepared with Alloy 52; is that
2 correct?

3 DR. HISER: Yes, that's correct.

4 MEMBER FORD: And will you be talking
5 about that specific instance later on?

6 DR. HISER: I did not have plans to do
7 that, but we can if you would like.

8 MEMBER FORD: Well, it is important to
9 touch upon, since it was repaired with the alloy that
10 will be used for all of the replacements, and it does
11 touch upon the weldability of Alloy 52.

12 Maybe at some appropriate time during your
13 presentation you could touch on that.

14 DR. HISER: Okay. We will do that. Now,
15 the orders were issued on February 11th of 2003, and
16 not 2002. These were issued to all PWRs. The basis
17 was inadequate protection.

18 In particular the ASME code mandated
19 inspections are not adequate in this area. Revisions
20 to the ASME code requirements, and in particular
21 implementation of those requirements to PWRs is not
22 imminent.

23 RPV head degradation and nozzle cracking
24 do pose safety risks if they are not promptly
25 identified and corrected. With the issuance of this

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1 order, we now have a clear regulatory framework for
2 inspections of the upper head area.

3 And this is clearly pending incorporation
4 of revised requirements of 10 CFR 50.55a.

5 MEMBER FORD: Could you just make a quick
6 comment as to why the current ASME code inspections
7 are inadequate? Just very quickly.

8 DR. HISER: The current inspections are a
9 visual inspection, and the ASME code does not require
10 removal of insulation for inspection of the bare metal
11 of the pressure vessel head.

12 The quantity of deposits that have been
13 identified from leaking nozzles tend to be very small,
14 on the order of square inches, or cubic inches, and
15 the inspections just really are not sufficient to
16 identify the problem.

17 And consistent with the bulletins that we
18 have issued, the order does require an evaluation of
19 susceptibility for each plant, and this is in terms of
20 a quantity called effective degradation years, which
21 is based on the operating temperature and time.

22 In particular, there is a normalization in
23 this calculation to an operating temperature of 600
24 degrees. The higher the operating temperature for a
25 plant. the rapid the accrual of effective degradation

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1 years, and clearly the longer the plant operates the
2 higher the effective degradation years would be.

3 Now, for high susceptibility plants, the
4 order requires both bare metal visual and non-visual,
5 non-destructive examination at every refueling outage.
6 For moderate plants, the bulletin or the order
7 requires bare metal visual and non visual NDE at
8 alternating refueling outages.

9 So a licensee does not have to do both at
10 any particular refueling outage. What they must do
11 either is visual or non-visual NDE at each outage.
12 For license susceptibility plants, the bare metal
13 visual is required by the next two refueling outages,
14 and then is repeated every third refueling outages or
15 every five years.

16 And the nonvisual must be performed by
17 2008, and then repeated every fourth refueling outage,
18 or every seven years thereafter.

19 MEMBER FORD: Just to remind us, the
20 subdivision between those three categories is somewhat
21 arbitrary, in terms of the affected degradation years,
22 which goes from moderate to high, or whatever. It is
23 -- there is no science behind it, and it is purely an
24 arbitrary choice of EDY. Is that correct?

25 DR. HISER: I would say it is more

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1 empirical based on the findings, the --

2 MEMBER FORD: I didn't mean arbitrary
3 choice.

4 DR. HISER: There is no scientific basis
5 that would indicate that the divisions that are made
6 in the order are the correct divisions.

7 The points or the criteria that are in the
8 order were based on a review of the operating
9 experience, and so far with the inspections this
10 spring, I think they confirm the validity of those.

11 And the choice of the inspection methods,
12 bare metal visual, et cetera, is again just pure
13 engineering judgment. It is not based on any risk or
14 delta CDF, or anything like that. It is just purely
15 engineering judgment?

16 DR. HISER: It is engineering judgment
17 with an intent to provide a timely detection and
18 remediation of both cracking and leakage. With the
19 inspections that are required for the non-visual NDE,
20 the intent there is to be able to identify any
21 degradation before it becomes through wall, and can
22 provide leakage to the head.

23 So that is really one of the intents of
24 these inspections.

25 MR. BARRETT: Could I add a word to that?

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1 This is Richard Barrett, and I am with the staff. I
2 think that when we have looked at the finalology here,
3 we identify a couple of different ways that the
4 cracking can lead to failure of these tubes.

5 One being cracking through the weld, and
6 another being cracking, axial cracking through the
7 tube itself. And then the third phenomenon of course
8 is the wastage phenomenon. And in selecting the
9 requirements for the order, what we tried to do was,
10 was to get a combination of inspections that could
11 identify either of those two phenomena leading to
12 failure or rupture of the tube.

13 And in addition address the wastage issue,
14 and so that was the thinking and it was a logical
15 process that led to this. I think that is fair to
16 say, isn't it, Allen?

17 DR. HISER: Yes.

18 MEMBER APOSTOLAKIS: Now, I have a
19 question. Peter, why did you say there is no
20 scientific basis for EDY? I mean, where were you
21 going with that? If it has worked in practice, what
22 would be the problem with it?

23 MEMBER FORD: Well, the issue will come up
24 as obviously the conversation goes on as to whether it
25 is adequate EDY as we look at all of the inspection

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1 findings that we have gotten so far.

2 Fundamentally, it is a simplistic
3 algorithm, EDY, and it is probably a good engineering
4 judgment at this stage, but you have to question it,
5 and that's why I was asking the question what was the
6 criteria to define whether you go from moderate to
7 high or low to moderate, et cetera.

8 And Allen says, it was to a certain extent
9 engineering judgment.

10 MEMBER APOSTOLAKIS: Is it the
11 conservative judgment here?

12 DR. HISER: I think at this point it is,
13 yes; and I think that the inspection findings to date,
14 there has been no cracking identified in plants that
15 are not in the high susceptibility range by the order.

16 CHAIRMAN BONACA: The point that you make,
17 Peter, is that the dependency only from temperature is
18 a simplification, right?

19 MEMBER FORD: And it is a reasonable
20 simplification given what we knew at the time and this
21 was derived. It is an absolutely reasonable
22 simplification, but it is a simplification, and
23 therefore what risk are we at continuing to use it?

24 CHAIRMAN BONACA: And the parameters that
25 you mentioned I believe in your correspondence was

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1 stress?

2 MEMBER FORD: Stress and materials.

3 MEMBER WALLIS: But you are looking for
4 more of a rationale. One of the things would be how
5 long do we wait before every plant has an BMV, and
6 looking at this, it is not very long is it? It is a
7 couple of years or something.

8 And after a couple of years, every plant
9 would have had a BMV. So you have some sort of
10 criterion here, as well as just arbitrarily saying
11 low, moderate, high.

12 MEMBER FORD: Yes.

13 MEMBER WALLIS: Presumably there is some
14 hidden criterion somewhere there.

15 MEMBER FORD: And that is the reason for
16 the question, and the answer was it is based on
17 engineering judgment.

18 MEMBER WALLIS: Yes, but you don't expect
19 anything to happen for more than -- you know, for the
20 next 5 years in the low plants. Therefore, we will
21 inspect them and make sure that they all have some
22 sort of an inspection within the next 2 or 3, or
23 whatever it is.

24 DR. HISER: And I think that's right.
25 These categories really are based on expectations.

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1 For the high susceptibility plants, I think there is
2 an expectation that cracking may occur.

3 The intent of these inspections is to
4 identify the cracking before it can pose any kind of
5 a safety risk, such as leakage, head wastage, nozzle
6 ejection.

7 For moderate susceptibility -- well, let
8 me jump down to low susceptibility. I think it would
9 be somewhat surprising if a low susceptibility plant
10 identified cracking on the upper head. Now, as we
11 will talk about a little bit later, the findings at
12 South Texas may pose some challenges to that
13 rationale.

14 CHAIRMAN BONACA: That's right, and that
15 is the question that I had in fact; does South Texas
16 tell us anything different.

17 MEMBER FORD: Well, I think what is going
18 to come out of this discussion is that the current
19 algorithm that you have got is incomplete, but it
20 seems to work for the majority of the plants, provided
21 it is only the vessel head that you are looking at,
22 and the residual stresses which are common to the
23 vessel head.

24 And go to another penetration and we might
25 have a completely different residual stress profiles.

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1 You would not expect that algorithm to still apply,
2 and I think that is true, isn't it, Allen?

3 DR. HISER: Yes, I think that is correct.
4 For the upper heads, the fabrication processes are
5 very similar, and the geometries are similar, and the
6 welding is similar. So I think that the findings that
7 we have are internally self-consistent.

8 If you begin pulling data, for example,
9 from the lower head, then it may be that you are
10 looking at a different population. It may be that EDY
11 may be effective, but there is a different relative
12 scale that you need to use for the lower head relative
13 to the upper head.

14 That is speculation, and we need to allow
15 some of the results from South Texas to be firmed up,
16 in terms of the source of degradation.

17 MEMBER SHACK: When you talk about the
18 spread of EDY on the lower head, because they probably
19 all operate closer to the same temperature, I am
20 assuming --

21 DR. HISER: There is a fairly good spread.

22 MEMBER SHACK: There is a good spread?

23 DR. HISER: Yes, and actually I think
24 South Texas is relatively high in the cold leg
25 temperature, which is correlated with the lower head

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1 temperature. So it may be that South Texas may be the
2 leading indicator on the lower head, much as the
3 Oconee units were on the upper head.

4 We need to gather additional information
5 to understand that better.

6 MEMBER LEITCH: When a plant replaces
7 their head, the advantage that they gain is just
8 resetting the timer so to speak. In other words, they
9 would move into the low susceptibility category
10 because there is zero hours on the new head?

11 DR. HISER: Right.

12 MEMBER LEITCH: There is no recognition in
13 the order that new heads -- that the penetrations are
14 of different material than originally? In other
15 words, there is no recognition for different
16 materials.

17 DR. HISER: At the present time the order
18 makes no distinctions between Alloy 600 heads and
19 Alloy 690 heads. But when a plant does replace their
20 head the EDY does reset to zero and then they begin to
21 accumulate again.

22 For example, a new Alloy 600 head, such as
23 Davis-Besse has, would accumulate EDY at a
24 proportional manner, the same as the North Anna,
25 Surry, Oconee heads that use Alloy 690 in the nozzles.

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1 MEMBER LEITCH: But the order just applies
2 to head penetrations. For example, you could reset
3 the timer so to speak with replacing the head, but yet
4 still have some old 690 penetrations in other parts of
5 the system, and the order does not specifically
6 address that; is that correct?

7 DR. HISER: Yes, the order only addresses
8 the upper head and all of the penetrations in the
9 upper head would be 690, other than I guess the one
10 case of Davis-Besse, where they do have a head that is
11 fabricated from Alloy 600 nozzles.

12 MEMBER LEITCH: Okay. But the other 690
13 penetrations are not really addressed by the order,
14 just head penetration?

15 DR. HISER: No. The order only addresses
16 -- and only the upper head. The lower head is not
17 described or discussed in the order in any way.

18 MEMBER LEITCH: Okay. Thank you.

19 DR. HISER: Okay. The non-visual NDE that
20 the order specifies is either an ultrasonic exam, or
21 wetted surface examination, and just to illustrate
22 what those mean, I use this figure. The purple areas
23 illustrated on the top surface are the areas that are
24 covered by the bare metal visual inspection, and it
25 does not come out very well.

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1 MEMBER SHACK: You need another color
2 selection.

3 DR. HISER: Yes. And the bare metal
4 visual again applies to all plants, just at various
5 frequencies. The ultrasonic inspection involves an
6 examination of the areas covered in green here, would
7 be basically the nozzle inside diameter, and looking
8 for cracks in the nozzle base material itself.

9 Now, the nozzles on the upper head have an
10 interference fit zone in which the outside diameter of
11 the nozzle is larger than the whole diameter in the
12 head, and so that provides a good metal to metal
13 contact.

14 The order specifies that licensees must
15 assess leakage through this interference fit zone.
16 One technique that is used by vendor -- inspection
17 vendors is to interrogate the ultrasonic data in that
18 area. So that is one approach that is addressed in
19 the order.

20 MEMBER WALLIS: So this stainless steel
21 tube is driven into this hole?

22 DR. HISER: Actually, it is called a
23 shrink fit approach. And what they do is they chill
24 the nozzle --

25 MEMBER WALLIS: Yes, but it is not driven

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1 in any way where it would scratch the surface?

2 DR. HISER: No.

3 MEMBER WALLIS: And when you said there
4 was interference, I was not clear on how they put it
5 in.

6 DR. HISER: Yes.

7 MEMBER WALLIS: Or inconel tubes.

8 DR. HISER: And actually one point is that
9 there is an interference fit at ambient temperature
10 where the inspections are performed, and at operating
11 temperature, it appears that all nozzles and all heads
12 have some sort of a gap from the J-groove weld area up
13 to the top of the head, such that eventually any
14 leakage would put a deposit on the head. So that is
15 one --

16 MEMBER WALLIS: They grow and swell when
17 that heat isn't cooled down, and it puts stresses on
18 the welds?

19 DR. HISER: That's correct.

20 MEMBER WALLIS: And they grow and swell,
21 and constraint, and all of that?

22 DR. HISER: Yes.

23 MEMBER WALLIS: And that is yanking the
24 welds?

25 DR. HISER: That is correct. Now, the

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1 wetted surface exam involves an examination of the
2 entire surface of the wetted surface of the J-groove
3 weld, and the nozzle.

4 MEMBER WALLIS: UT or what?

5 DR. HISER: No, the wetted surface would
6 either be normally an eddy current exam, or possible
7 a combination of eddy current and dye penetrant test,
8 and what that exam looks for is surface breaking flaws
9 in the J-groove weld surface or the nozzle base
10 material.

11 So that is a little bit of orientation.
12 Now, the order does provide explicit requirements and
13 criteria for inspection of repaired nozzles and J-
14 groove welds.

15 Based on the findings at Sequoyah last
16 fall, at each refueling outage, every PWR must perform
17 a visual inspection of the area above the head to
18 identify potential sources of boric acid that could
19 provide boric acid on to the surface of the head.

20 If there are any possible sources or
21 possible leaks, then follow-up inspections or follow-
22 up actions are required. They would require
23 inspections of the potentially affected RPD head
24 surface, and also the nozzles that could be affected
25 by that source of boron.

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1 Flaw evaluation is prescribed in the order
2 per NRC guidance. In particular, the order describes
3 a letter from Jack Strosnider to NEI in the fall of
4 2001. We have just recently issued a revision to that
5 guidance that incorporates more recent crack growth
6 rate equations.

7 And as we described earlier, the orders
8 apply also to new RPV heads, be they the Alloy 600
9 head used at Davis-Besse, or Alloy 690 heads. We have
10 had extensive discussions with the industry on Alloy
11 690 and they are beginning to provide the technical
12 basis that would or could lead to some reduction
13 inspections for the Alloy 690 heads.

14 At the present time, we don't have a
15 technical basis to do that. So in lieu of that, we
16 treat the two the same. In addition, there is a post-
17 outage report providing the inspection findings that
18 licensees are required to provide 60 days after they
19 restart.

20 In response to the order, licensees had an
21 opportunity to respond within 20 days. They could
22 have requested a hearing, and they could have
23 requested a time extension to respond to the order,
24 and in no case did that occur from any license.

25 The order does provide for the Director of

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1 NRR to relax or rescind specific requirements of the
2 order. For specific nozzles a request for relaxations
3 will be evaluated using procedures for proposed
4 alternatives to the ASME code in accordance with 10
5 CFR 50.55a(a)(3).

6 And that does not mean that these are
7 relief requests. They are relaxation requests. It is
8 just that the overall process that we use is similar.
9 One difference is that the NRC must issue a written
10 approval of the relaxation prior to restart with
11 relief requests, and we are allowed to do that through
12 a verbal feed.

13 MEMBER WALLIS: And the subcommittee
14 meeting, you showed us some examples of plants where
15 they have great difficulty actually doing this because
16 of the way that they were designed and put together.

17 DR. HISER: Right.

18 MEMBER WALLIS: And are you going to say
19 the same thing about that --

20 DR. HISER: I have some graphics to show
21 some of the problems.

22 MEMBER WALLIS: And what are you going to
23 do about those? The question is not just that there
24 is a problem, but how are you going to resolve it?

25 DR. HISER: We have evaluated the

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1 significance of the non-inspected area, and to date
2 have found those relaxations to have merit, and to be
3 consistent with the order.

4 MEMBER WALLIS: So you are going to let
5 them not inspect according to the order?

6 DR. HISER: Generally, or the criteria
7 that we have used to review those reliefs are
8 indicated here, and the ones that have been approved
9 within either one of these two criteria, and in
10 particular the proposed alternative must provide an
11 acceptable level of quality and safety, and the way
12 that we have implemented that is that the area of non-
13 coverage must have a minimal safety impact.

14 For example, stresses must be very low,
15 and the likelihood of cracking must be very low.

16 MEMBER WALLIS: You just are assuming that
17 you can evaluate all of these things, and you are
18 operating in an area of considerable uncertainty, and
19 you are not inspecting something which really should
20 be inspected.

21 You are rationalizing that in some way,
22 and it is a bit like what the problem is that caused
23 this in the first place, and not enough attention to
24 nozzles on top of a head.

25 DR. HISER: Well, the areas that are not

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1 being inspected generally are the bottom of the
2 nozzle, where stresses are low. They are barely high
3 distance from the pressure boundary, and if cracking
4 does occur there, it would take time for that to grow
5 into the pressure boundary.

6 In the interim time there would be
7 examinations of that intermediate material that would
8 identify the cracking. It is based on things like
9 that that --

10 MEMBER WALLIS: Well, if you were wrong
11 what would happen?

12 DR. HISER: If we are wrong --

13 MEMBER WALLIS: If you are wrong, you left
14 them and did not inspect, and they really did have a
15 leak up there, what would happen?

16 DR. HISER: If there would be a leak, it
17 would be through a limited portion of the cycle, and
18 no adverse effects would occur.

19 MEMBER WALLIS: It would be detected
20 before it got too bad?

21 DR. HISER: Yes.

22 CHAIRMAN BONACA: Even with the low
23 susceptibility plants that are not inspected
24 frequently?

25 DR. HISER: For the low susceptibility

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1 plants, there are not frequent visual inspections at
2 this point. There have been no relaxation requests or
3 approvals for low susceptibility.

4 CHAIRMAN BONACA: Okay.

5 MR. BARRETT: If I could add that I think
6 it is fair to say that these exceptions have in fact
7 been exceptional in a sense that I think you would
8 find that by and large they have been -- the
9 exceptions have been for a limited number of tubes and
10 have allowed for a great deal of coverage of the tubes
11 in which there are exceptions. So I don't want to
12 leave you with the impression that there has been
13 wholesale exceptions made to this order. We have
14 actually been --

15 MEMBER WALLIS: Well, I think you ought to
16 consider what if you are wrong, and suppose that there
17 is a leak in these inaccessible places that you could
18 not inspect. You have to be assured that the
19 consequences wouldn't or couldn't be something very,
20 very undesirable.

21 MR. BARRETT: Right, and I think another
22 think to put this in perspective is that as Allen
23 pointed out, when we first discovered this cracking,
24 these cracking phenomena, the bulletins that we issued
25 were for interim compensatory type measures.

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1 Bare metal visual inspections, which at
2 that time were a big step forward from what was
3 required in the ASME Code, and in those cases if we
4 were wrong, the possibility was that there was some --
5 that there was degradation in somewhat of an advanced
6 stage.

7 Today the order that is out there for the
8 effort had or I think goes a long way towards
9 restoring some of the margin that we thought was
10 originally there.

11 So that we are looking now to prevent the
12 type of conditions that could lead to a
13 circumferential crack, for instance, which could in-
14 turn grow and lead to a failure of the tube.

15 So we have taken this to a new stage of
16 margin, I believe, with this order. And I think to
17 answer your question, the consequences of a failure
18 today in an inspection in compliance with the order
19 would be far less than the consequences of a failure
20 with regard to compliance with the bulletins that we
21 issued in 2001 and 2002.

22 CHAIRMAN BONACA: I see you have some
23 slides addressing some of the exemptions of the
24 request, and so that would be interesting, too.

25 DR. HISER: I think as we go through some

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1 of the graphic examples, I think it will become clear
2 the inconsequential nature of the relaxations.

3 CHAIRMAN BONACA: And I understand some of
4 the repairs with new repairs also have been focusing
5 on cracks. Will you talk about that point?

6 MEMBER FORD: That's what I asked to be
7 included.

8 DR. HISER: Now the need for the orders is
9 described on this slide, and really the first four
10 bullets really lead to one specific goal, and that is
11 consistency.

12 The orders are intended to be an interim
13 measure until rule making can be implemented to get
14 new inspection requirements in place, and new
15 effective inspection requirements in place.

16 In addition the order addresses the
17 Sequoyah degradation last fall from a source of boron
18 above the head, and that I think is a key part of the
19 order as well.

20 Now, one part of the order describes a
21 flaw evaluation criteria. As I mentioned we had
22 issued a letter that is specifically referenced in the
23 order from 2001, and we have recently issued a revised
24 letter.

25 In addition, the ASME Code has implemented

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1 or I guess approved a code action in this area for
2 flaw evaluation criteria. What I wanted to do was
3 just to highlight some of the differences in the two
4 letters, and then one difference with the ASME code,
5 the flaw acceptance criteria in terms of where flaws
6 are located, the extended flaws that are acceptable,
7 actions that must be taken, are identical in the two
8 letters.

9 There is one difference, in that Section
10 11 standards are not allowed in the new letter. In
11 particular the 5 percent through wall limit that is
12 allowable by Section 11 is not endorsed in the April
13 11th letter.

14 The crack growth rate in the initial
15 letter was a 9550 evaluation of the data from a
16 preliminary database, and in particular that was a
17 95th percentile bounding curve with 50 percent
18 confidence.

19 The April 11th letter incorporates a more
20 robust database analysis by the MRP, and in that case
21 it is the 75th percentile.

22 MEMBER WALLIS: It is the 75th out of data
23 points which are all over the paper.

24 DR. HISER: It is the 75th percentile of
25 individual heat data.

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1 MEMBER WALLIS: But that is not the
2 notorious figure with the points all over the paper,
3 and someone drew a curve sort of in the middle of it,
4 and that is the 75 percent?

5 DR. HISER: I would -- well, actually, it
6 is really not the 75th percentile of those data, those
7 individual data points. It is an analysis of the
8 individual heat data in the 75th percentile based on
9 that data.

10 MEMBER WALLIS: But it still is subject to
11 a lot of uncertainty, a great deal?

12 DR. HISER: Yes, that's correct.

13 MEMBER POWERS: Why at 75 percent?

14 DR. HISER: The 75th percent is, if you
15 will, the middle of the top half of the database.

16 MEMBER POWERS: The middle of the top
17 half?

18 DR. HISER: If you --

19 MEMBER WALLIS: That's where the students
20 get A's.

21 MEMBER POWERS: No, B's.

22 DR. HISER: It is not an upper bound, but
23 a median curve for the top half of the data. I think
24 that some of the thinking on that is that if you want
25 to split the materials into high susceptibility, and

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1 low susceptibility, and so if you ignore the bottom 50
2 percent of the data, and now focus on if you will the
3 susceptible materials, this would be a mean curve
4 through "susceptible" materials. That would be one
5 interpretation.

6 MEMBER POWERS: One interpretation might
7 well be that one out of every four things gets missed.

8 DR. HISER: I think implicit in that would
9 be a statistical expectation that some cracks may grow
10 faster than this analysis would indicate, that's
11 correct.

12 MEMBER POWERS: For the life of me, it is
13 just a mystery. I mean, if you had written 95, I
14 would probably ask the same question. But at least 95
15 has at least some pedigree in it, and I see it a lot.
16 In 75, I see it only when somebody is trying to hide
17 something from me.

18 DR. HISER: At this point this is the
19 industry proposal, and we think that as an interim
20 measure again that it is reasonable. We are
21 evaluating the analysis --

22 MEMBER POWERS: I am trying to understand
23 the reasonable behind the reasonable here

24 MEMBER WALLIS: The reason is that it is
25 an industry proposal, and that's why it is 75 and not

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1 95.

2 DR. HISER: Well, if we thought it was
3 necessary to use the 95 percentile as an interim
4 measure, then we would be using that, but at the
5 present time we don't --

6 MEMBER POWERS: Why do you think it is
7 necessary to use 75?

8 DR. HISER: As a -- well, consistent with
9 normal ASME code evaluations, a 50 percent curve would
10 be used. So this is more conservative than a normal
11 ASME code evaluation.

12 MEMBER POWERS: So it would not be grossly
13 unfair on my part to say that it is a number pulled
14 out of the air?

15 DR. HISER: I think there is some
16 engineering involved in it.

17 MEMBER POWERS: A limited segment of the
18 air. The mean value of the upper half of the air.

19 MEMBER KRESS: When you get around to
20 making a permanent rule, which is going to have
21 inspection frequencies in them, and inspection
22 frequencies will probably be determined by the depth
23 of the cracks and their growth rate, I hope that you
24 don't use this criteria for the growth rate.

25 It would be more appropriate in a

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1 regulatory space to use something like a 95, because
2 your objective is to have no crack penetrate the wall,
3 and so you want to be fairly confident of that, and so
4 it may be all right in the interim to use this, but
5 when you get around to the final rule, you might have
6 trouble with this committee on that particular issue.

7 Well, most of the 95, 95 is way up in
8 growth rate. It is an order of magnitude higher. So
9 you are not at all being conservative. There are
10 growth rates which are way above this 75-50.

11 DR. HISER: And again the purpose of this
12 is evaluation of flaws that are found. There have
13 been some flaws found in the spring, and the licensee
14 actions are generally to repair the flaws, and not
15 perform this evaluation.

16 MEMBER KRESS: The other concept is -- you
17 know, I am concerned about the final rule. I don't
18 think you want to lock in something like this other
19 than for a specific plant. I think you can use a
20 Bayesian update as you inspect and then get more data
21 for that particular plant, and you can end up with a
22 plant specific type of growth rate, and I hope that
23 kind of concept shows up in the final rule.

24 DR. HISER: Okay.

25 MEMBER FORD: Before you move on to --

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1 well, you are about to move off this?

2 DR. HISER: No, I just wanted to touch on
3 one other part of this. The ASME code for certain
4 configurations allows for a case-by-case evaluation
5 and approval by the regulatory authority.

6 Both of these letters specify that certain
7 circumferential cracks at and above the weld, and
8 outside diameter axial cracks above the weld, must be
9 repaired. So that is one deviation from the ASME code
10 action.

11 MEMBER FORD: I noticed that you have got
12 fatigue in there, which is obviously the addition of
13 an extra degradation mode is conservative. Is there
14 a reason or a reason for supposing that fatigue will
15 be a major contributor to this particular --

16 DR. HISER: No, I think that is included
17 in our letter just for consistency with the code
18 action, and the way that the ASME code routinely
19 treats all degradation modes.

20 MEMBER FORD: Also in the guidance letter
21 you give the form of the residual stress profile.
22 What is your expectation when a licensee comes along
23 with such an analysis that he has qualified that
24 residual stress profile against data?

25 DR. HISER: Generally, plants are using

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1 plant specific stress and --

2 MEMBER FORD: Yes, but that residual
3 stress profile through whatever LOCAs that you want to
4 choose is by calculation or calibration.

5 DR. HISER: That is correct.

6 MEMBER FORD: What is the qualification of
7 that calibration or that calculation against data? Is
8 there an expectation from the NRC that they must show
9 some reason, assuming that finite analysis is correct?
10 What is the uncertainty of it? Do you understand what
11 I mean or I am getting at?

12 DR. HISER: Yes. There are plans by the
13 industry to do some benchmarking of calculations with
14 measurements from J-groove welds.

15 MEMBER FORD: Okay.

16 DR. HISER: And at the present time, we
17 have compared calculations from the industry with an
18 NRC contractor and they have found good agreement
19 between those two, but the level of benchmarking to
20 actual physical measurements I think is limited at
21 this point.

22 MEMBER FORD: And the final question on
23 this particular item is that in the guidance data you
24 give some acceptance criteria for the flaw size, is a
25 function of position and orientation.

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1 DR. HISER: Right.

2 MEMBER FORD: And that is a mandated
3 acceptance criteria. What is the NRC's expectation
4 that the licensee can meet in terms of inspection,
5 technique, and probability of detection, that they can
6 meet that criterion?

7 Now, when you say it is a quarter wall
8 thickness or whatever the criterion is, and they say,
9 yes, we can meet that, how do you know that they can
10 meet that expectation of flaw depth, size, et cetera?

11 But I think it is implicit that the
12 inspection uncertainty is below certain levels, and
13 that has been demonstrated through blind testing at
14 the MRP.

15 MEMBER FORD: So the NRC has accepted
16 those tests as being done by the MRP so far that we
17 saw since earlier this month, or at the end of last
18 month?

19 DR. HISER: Maybe Terrence can speak a
20 little more specifically to how we have looked at
21 that.

22 MR. CHAN: I am Terrence Chan with the
23 staff. We have sent people out to look and witness
24 the qualification and NDE demonstrations that have
25 been performed, and they are for the most part, they

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1 have not been blind tests, in terms of the
2 qualification of the equipment.

3 For the personnel, they are blinded and
4 that is my understanding, and they are using
5 performance demonstration criteria, and they are able
6 to depth size, and they are able to link size to
7 certain criteria, and it is that that gives us
8 confidence that they are able to meet the criteria
9 that is set out in the guidance.

10 MEMBER FORD: So the licensee has
11 demonstrated each one and he comes along with this
12 case, and he has demonstrated that inspectors have a
13 certain probability of detection, and that goes into
14 your evaluation; is that correct?

15 MR. CHAN: The POD does not. No, there is
16 no -- no, the POD does not go into the evaluation.

17 MEMBER FORD: Okay. Thank you.

18 MEMBER LEITCH: I am confused by the force
19 of regulation of these two letters. The first one, if
20 I understood you correctly, is incorporated in the
21 order by reference. Is the second one now the one
22 that industry is following? That is, the April '03
23 letter?

24 DR. HISER: We would expect that the April
25 '03 letter would be -- the order actually references

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1 the November letter, and further updates for the
2 revisions as they are made.

3 So we would consider the April letter to
4 be the appropriate guidance.

5 MEMBER LEITCH: So that the order, or by
6 the revision to the letter, the order then de facto
7 has been modified? In other words, the order allows
8 for subsequent revisions to the November '01 letter?

9 DR. HISER: That's correct. And within
10 this context I think the crack growth rate is probably
11 the most significant modification.

12 MEMBER FORD: I am just looking at the
13 time here. It is appropriate that we spent the time
14 on the order. Can we finish your presentation by
15 half-past-nine?

16 DR. HISER: Let me describe what I have to
17 present and you can tell me which you would prefer.
18 In the next few slides, they are just a description of
19 the relaxation requests.

20 Following that, I have a little bit of
21 discussion of high susceptibility inspection findings,
22 and then the remainder is South Texas findings, and
23 then a little bit future looking outlook and
24 industry's role.

25 MEMBER WALLIS: The only exception here

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1 that looks significant was the Millstone one. The
2 other ones are sort of little details. But the
3 Millstone one looks more universal, and they got this
4 insulation plaster on the head.

5 DR. HISER: Would you like me to talk
6 about that one?

7 MEMBER FORD: Yes, the majority of the
8 members were present at the subcommittee meeting.
9 Let's talk about Millstone, and then we would like at
10 least 5 minutes on South Texas.

11 DR. HISER: Okay.

12 MEMBER FORD: And then the rest of the
13 time on the other topics.

14 DR. HISER: The insulation configuration
15 of Millstone is illustrated here. It looks very nice
16 on mu slide, but not on the screen. Sort of outlined
17 in red is the insulation, and some of it is very
18 closely conforming to the head. We have been told
19 that there is asbestos in parts of the insulation.

20 In lieu of doing a bare metal visual
21 inspection of any part of the head, the licensees
22 proposed to do thickness measurements from the
23 underhead location to identify wastage in the head.

24 In addition to, they are performing
25 ultrasonic testing of the nozzles themselves and the

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1 leak path evaluation to determine if there is leakage
2 through the nozzles.

3 So that is their proposal. We have
4 ongoing discussions with --

5 MEMBER WALLIS: Measuring the thickness of
6 the head is way down the road after the barn door is
7 open and the horses are gone. So how far away did it
8 go.

9 DR. HISER: Well, there are two parts.
10 Degradation of the head can occur from born that comes
11 from inside the head. For example, through a nozzle
12 leak or from sources above.

13 The order requires that they determine any
14 sources from above the head. If the UT is sufficient
15 to demonstrate that there is no leakage, then it may
16 be that there is no source of boron that could cause
17 that wastage.

18 The concern that we have with not doing
19 any visual inspection, there is some complimentary
20 role of the non-visual NDE in providing some assurance
21 of no leakage, and the bare metal visual is sort of a
22 check on that.

23 First of all, if you look at the
24 intersection of the nozzle and the head, and you see
25 no deposits, and the UT also indicates that there is

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1 no leakage, then you have reinforced your view of
2 things.

3 The bare metal visual provides that
4 assurance, and it also provides assurance that between
5 nozzles that there is no head wastage. So the
6 challenge for us and for the licensee is to determine
7 if their proposed alternative is sufficient to cover
8 th various purposes of the bare metal visual that they
9 would not be performing in this case.

10 We are aware at this point of one other
11 plant that has a similar configuration and will be
12 making a similar proposal or request to us for
13 relaxation.

14 They will be very challenging.

15 Since issuance of the order there are
16 about nine high susceptibility plants that have
17 outages this spring. As indicated, two of those have
18 just started their outage, Surrey and Cook, and so we
19 don't have findings for them at this point.

20 As indicated, Oconee 3 and North Anna 1
21 have identified probable leaks in the plant on the
22 upper head. In both cases the heads will be replaced,
23 or have been replaced by the licensee.

24 So the licensee does not plan to do any
25 additional NDE on the heads to identify the source of

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1 the cracks, or the source of the leakage. And in
2 addition our understanding at this point is that
3 Oconee-3 did a comprehensive bare metal inspection.

4 North Anna, because of their insulation
5 configuration, focused on one nozzle that was at issue
6 at their prior outage. At this refueling, they did
7 identify a probable leak at that nozzle.

8 The good findings are indicated by Turkey
9 Point Unit 3, Farley, and Calvert Cliffs-2, where they
10 identified no leaks and no cracks, in spite of the
11 fact of a fairly high EDY level in those cases.

12 Beaver Valley Unit 1 did identify four
13 nozzles with cracks from the NDE, and did repair those
14 nozzles. More recently, St. Lucie 2 has identified
15 two nozzles with cracks, and plans to repair those
16 nozzles.

17 For plants that are below 12 EDY, you
18 know, in the moderate to low susceptibility range, no
19 leaks and no cracks have been identified.

20 MEMBER LEITCH: Oconee Number 3, the old
21 head, the head that is being retired. I believe that
22 they found indications of leakage on two nozzles
23 there, one in a previously repaired nozzle, and do we
24 understand what went wrong there with the previous
25 repair?

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1 MR. BARRETT: Excuse me, Allen. We were
2 notified this morning by the licensee that they were
3 mistaken, and that there is in fact no leakage in that
4 repaired nozzle. That is something that we just heard
5 this morning.

6 MEMBER LEITCH: Okay. Thank you.

7 MR. BARRETT: Allen didn't even know that.

8 DR. HISER: It is very preliminary
9 information and that would have been my only further
10 comment.

11 DR. HISER: The other finding this spring
12 was in the South Texas project, Unit 1. This licensee
13 did bare metal visual on both the upper head and the
14 lower head.

15 The good news was that the lower head was
16 clean, and no boron, and no indications of leakage.
17 However, on the lower head the visual inspection
18 identified two nozzles with whitish deposits.

19 At nozzle number one, the deposit was
20 described as gummy in texture, and at nozzle 46, it
21 was indicated that the deposit was hard, and maybe a
22 little more consistent with the findings --

23 MEMBER WALLIS: Does gummy mean wet?

24 DR. HISER: I am not sure what gummy
25 means. There has been some speculation. I think it

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1 may be related to tape residue and things like that.
2 Their chemical analysis indicated that there is boron
3 in that area, and the licensee is treating it as a
4 possible leakage.

5 MEMBER SIEBER: What steps are being taken
6 at South Texas to characterize the indication in leak
7 to either say that it is similar to an upper head leak
8 or different than an upper head leak?

9 And the reason why I would ask the
10 question is that if it is determined to be similar to,
11 and since the lower head operates maybe 50 degrees
12 lower temperature than the upper head, then that calls
13 into question the validity of the ranking system that
14 we are now using, and perhaps you could address that.

15 DR. HISER: My understanding is that they
16 intend to implement ultrasonic testing to identify
17 flaws in the nozzles or considering ways to examine
18 the J-groove weld in addition. At this point, no
19 plant in the United States has done non-visual NDE on
20 the lower head. There has been no implementation of
21 UT or any current, and so this would be a first of a
22 kind in the United States. There have been some
23 examinations overseas and I think that some of that
24 technology is trying to be applied here.

25 MEMBER SIEBER: Well, the implication of

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1 my question is characterization leaves to defining the
2 mechanism.

3 DR. HISER: Right.

4 MEMBER SIEBER: And you need to know what
5 the mechanism is to either say it is the same as upper
6 head cracks or it is different than upper head cracks.

7 And if you say it is the same, then you
8 have to question the curve that you are using to
9 identify high susceptibility plants. I mean, it
10 really in my mind at least puts a hooker in the whole
11 way that we are approaching and identifying what
12 plants ought to do what at what time.

13 And so I think that if we really need to
14 understand what happened at South Texas in a big way,
15 and different than understanding what is happening in
16 the upper heads.

17 MR. MITCHELL: If I may, this is Matthew
18 Mitchell, Materials and Chemical Engineering Branch,
19 NRR. As of a public meeting that we had with South
20 Texas last Thursday, they provided the staff with a
21 great deal of information regarding their plans moving
22 forward for non-destructive evaluation of the lower
23 heads, and just to reinforce what Allen said, they are
24 looking into doing ultrasonic and any current
25 examinations from the interior of the penetrations.

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1 They are looking into doing enhanced VT-1
2 examinations of the J-groove weld region, and for
3 those of you who are familiar -- I think the committee
4 is familiar with the term "enhanced VT-1" and
5 essentially a half-mill wire resolution type visual
6 exam of the J-groove weld.

7 They are committed to performing a root
8 cause and extended condition evaluation, and
9 considering both the implications not only for unit
10 one, but for unit two.

11 The NRC, and the Materials Chemical
12 Engineering Branch, has been in contact with the
13 industry as well through the MRP. They are working
14 with South Texas to try to help garner as much
15 information as possible from the condition at South
16 Texas Unit 1 to help everyone understand the generic
17 or potential generic implications of what is going on
18 at South Texas.

19 I would just caution, however that it is
20 at this point too early to fully tell what is going on
21 at South Texas. We are still awaiting results of the
22 NDE and the root cause evaluation.

23 MEMBER SIEBER: I can see all of that, and
24 I think that is about as much as you can do at this
25 point in time. On the other hand, I hope you

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1 recognize my concern that this is a new finding, and
2 different conditions that calls into question the
3 conclusion that we drew earlier on the upper head.

4 And I guess I can say no more than that
5 because none of us really knows what the mechanism is,
6 and the flaws aren't fully characterized yet.

7 MR. MITCHELL: Absolutely, and the staff
8 is very sensitive to those observations, including
9 potential differences I think which have already been
10 mentioned in residual stresses, and material
11 properties of the lower head materials, and how they
12 were fabricated.

13 All of those factors need to be taken into
14 account in terms of understanding what this potential
15 information coming out of South Texas means relative
16 to any other penetrations within the reactor coolant
17 pressure boundary.

18 MEMBER KRESS: Yes, and given those
19 considerations, I wouldn't get too hung up myself on
20 placing into question the susceptibility curve for the
21 upper head if you could use that curve as a
22 susceptibility curve for the upper, and maybe there is
23 another one for the lower head.

24 And I like the thought that Texas may be
25 the leading indicator for it, but I wouldn't go too

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1 far in saying, well, my curve is just no good because
2 this might be intergranular stress corrosion
3 cracking. There is different conditions down there.

4 MEMBER SIEBER: And your point is well
5 taken, but that is why you need to know what the
6 mechanism is, because that will tell you whether you
7 need another curve or not.

8 MEMBER KRESS: With that intergranular
9 and stress corrosion cracking, you may need another
10 susceptibility curve for the lower head.

11 MEMBER SIEBER: Yes, that is a given.

12 DR. HISER: Well, the experience that we
13 have on the upper head, even some plants have -- some
14 of the BNW plants have thermalcouple nozzle. Now,
15 normal CRDM, with about a 4-inch outside diameter, and
16 the thermalcouples were about 1-inch.

17 The prevalence of cracking in the
18 thermalcouples was much higher than the CRDMs, and so
19 it may be that their size differences and fabrication
20 differences from the top and the bottom, there are a
21 lot of factors like that that really need to be
22 considered as well.

23 And that will occur once we know where the
24 cracks were. Are they in the nozzle base material, or
25 the welds, or are they fabrication related possibly,

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1 and some sort of fatigue mechanism, or are they a
2 PWSCC phenomena.

3 Now as I think has been mentioned, the EDY
4 is much lower on this lower head, about 2.1, versus
5 the 20 -- for example, at the Oconee units are much
6 lower than the cutoff for high susceptibility within
7 the order.

8 So the potential implications are clear
9 from this; we need more information out. The only
10 thing that we really know is that they found two
11 deposits that have boron.

12 They have been dated through isotopic
13 analysis at about four years old, or I think 1-to-4
14 years old. Very small deposits. We just need
15 information now. We are aware of the cracks and the
16 source of them.

17 MEMBER KRESS: When you say 1-to-4 years,
18 I mean, why isn't it just four? Why is there a range?

19 MR. MITCHELL: Let me clarify that. Based
20 upon again what we received last Thursday, the
21 licensee was concluding that they were 4 years, plus
22 or minus 6 months, in terms of age. So they have
23 narrowed it essentially to approximately 3-1/2 to 4-
24 1/2 year type range.

25 MEMBER KRESS: Is it cesium dated? Is it

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1 cesium isotopes?

2 MR. MITCHELL: We didn't get that
3 specific, in terms of exactly what their isotopic
4 analysis was. They did mention that they looked at
5 the cobalt isotopes, and so to be able to disregard it
6 being less than a year old, and they have done the
7 other isotopic analysis to get them to this 4 year
8 type range.

9 MEMBER KRESS: And this is probably such
10 a small amount of cesium in there that that gives you
11 that uncertainly range.

12 MEMBER FORD: Allen, could I suggest,
13 unless my colleagues don't agree, that you just go
14 into the last two slides, please. The outlook, and
15 then the final one.

16 DR. HISER: Yes, the other photographs and
17 slides were presented at the subcommittee, and they
18 are available at the NRC website. Now, overall on the
19 upper head now, the goal is permanent requirements for
20 inspections to ensure structural integrity of the
21 head and the nozzles.

22 The ASME code is working to develop these
23 requirements. At the present time the industry or the
24 ASME code work is based on an industry report. The
25 staff has provided comments to the industry on this

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1 report. In summary, it is not acceptable has it has
2 been submitted, and it is not clear if it will become
3 acceptable.

4 We have suspended our review pending
5 revisions by the industry based on some of the
6 findings from the fall, and now probably some of the
7 findings of spring.

8 We expect that report to be submitted in
9 the late summer to us. The ASME code adoption
10 requirements may not be complete until 2004 or later.
11 I thin that is sort of the bottom line on the ASME
12 code activities.

13 We will implement inspection requirements
14 in 50.55a. This would either be an endorsement of
15 ASME code requirements if acceptable under an
16 implemented and expedited implementation, or we would
17 codify alternative inspection requirements in 50.55a.

18 Once acceptable requirements are
19 identified, this again would take another one to two
20 years before they would be effective for plants. Some
21 of the items here are items that the industry is
22 providing additional work. One is to complete
23 development of and submit the revised MRP-75 report.

24 We are continuing to work with the
25 industry on the underlying analyses, and much has been

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1 talked about that would support any inspection
2 requirements.

3 The industry is continuing to develop and
4 improve inspection tools to provide for more effective
5 examinations, and the industry is continuing to look
6 at RPD heads removed from service.

7 And in particular they have a lot of
8 activity with North Anna Unit 2, and possibly with
9 some of the Oconee heads. The industry does have, as
10 the subcommittee heard, a boric acid corrosion
11 research program to determine the conditions that can
12 lead to accelerated corrosion, and in addition I
13 believe we have recently issued a letter to NEI
14 requesting that they pick up their work on other RCS
15 areas that may be susceptible to cracking.

16 And other areas that Alloy-600 has used in
17 the RCS.

18 MEMBER WALLIS: So accelerated corrosion
19 rates, and you simply want to do research to figure
20 out what the corrosion rates are?

21 DR. HISER: Well, what we want to do is
22 have a basis for the inspection requirements again.

23 MEMBER WALLIS: When will they be high
24 enough for you to worry about, because accelerated
25 doesn't really mean anything.

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1 DR. HISER: Well, we want to understand
2 the types of conditions that can occur --

3 MEMBER WALLIS: What is the momentum
4 equation for corrosion.

5 MEMBER FORD: Could I just ask you to
6 spend one or less than one minute addressing the
7 question of the cracking of Alloy 52 in repair welds
8 and what that situation is?

9 DR. HISER: The repaired nozzle that was
10 identified as cracked at ANO Unit 1 was a localized
11 partial cover repair, and so the repair left the
12 original Alloy-182 weld exposed. The cracking that
13 was identified was along the periphery, or the
14 interface of the repair weld and the original weld.

15 And that kind of approach I do not believe
16 has been used in any other plant at this point. The
17 current approach is to entirely cover the original
18 weld material with the 52-152.

19 MEMBER FORD: And is that the plant where
20 they are doing a destruct examination to determine
21 specific failure modes?

22 DR. HISER: No, that is still in service.
23 What the licensee did was to implement a repair of
24 that nozzle and then they have restarted.

25 MEMBER FORD: Thank you very much, Allen.

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1 I would now turn to Brendan Moroney and Douglas
2 Kalinouski to talk about the LLTF action plan. I
3 would like to finish this segment at 10 o'clock to
4 allow some good questioning time on the research
5 program.

6 MR. MORONEY: We will certainly do our
7 best to accommodate you there, sir. Good morning. I
8 am Brendan Moroney, and I am with the NRR, Division of
9 Licensing Project Management. And this is Doug
10 Kalinouski in Research.

11 We are here to talk about the action plans
12 that were developed to address the Davis-Besse lessons
13 learned task force recommendations. The
14 recommendations were provided, and they were reviewed
15 by a senior management committee.

16 And then the EDO tasked the directors of
17 NRR and Research to develop and implement the plan to
18 accomplish this. This plan was completed and
19 delivered to the EDO at the end of February, and
20 subsequently forwarded on to the Commission.

21 The plan included four action plans to
22 address what were identified as the high priority
23 items in the senior management review team report.
24 The four plans are addressing stress corrosion
25 cracking, operating experience, inspection assessment,

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1 and project management issues, and barrier integrity.

2 And each of them has a lead in one of the
3 offices or departments within the agency.

4 MEMBER WALLIS: I presume that these are
5 all interrelated, and is someone doing that and seeing
6 how they fit together?

7 MR. MORONEY: I'm sorry, sir?

8 MEMBER WALLIS: It seems to me that all
9 these plans are interrelated. Stress corrosion
10 cracking is interrelated to barrier integrity and
11 everything else, and operating experience feeds into
12 it, and so they are not independent. Someone is in
13 charge of the whole work.

14 MR. MORONEY: Yes, there is an overall
15 coordination plan, and I am in charge of that, but
16 each of the -- the review team that reviewed the
17 lessons learned task force segmented the 49
18 recommendations into four overriding categories, and
19 each of those then was the subject of one of these
20 plans.

21 We are going to discuss two of the plans
22 today. One is the stress corrosion cracking
23 activities, and the other one is the barrier integrity
24 plan. I think in a later session today, you are going
25 to be hearing about the operating experience plan.

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1 The stress corrosion cracking plan is
2 divided into three parts basically. The first segment
3 has to do with reactor vessel head inspection
4 requirements. The second has to do with boric acid
5 corrosion control requirements, and the third phase is
6 development or improvement of the inspection program
7 requirements on these activities.

8 The stress corrosion cracking plan in the
9 inspection requirements for the reactor vessel heads
10 has several steps. One of them would be to develop a
11 database by collecting information from world-wide
12 sources, both foreign and domestic, on Alloy 600, and
13 690 and other nickel-based alloy, nozzle cracking
14 information, and this would be developed from
15 technical studies, from previous related generic
16 communications, industry guidance, and operating
17 experience.

18 The second phase would be to evaluate the
19 existing stress corrosion cracking models used in the
20 susceptibility index, and take into consideration the
21 large uncertainties and determine whether additional
22 analysis or testing are needed to reduce these
23 uncertainties.

24 MEMBER FORD: Now, I noticed in the actual
25 plan that was distributed at the last meeting that it

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1 says medium, and does that mean medium priority?

2 MR. MORONEY: Okay. There were medium and
3 low priority items identified. There were some of
4 those medium and lows that we felt were so closely
5 related to the high priority items should be done in
6 conjunction with them, that we did incorporate
7 probably about half-a-dozen of those lows and mediums
8 into the various action plans.

9 So the action plans are specifically
10 designed to address the high priority items, but we
11 did bring some of the lows and medium priority items
12 into the action plans.

13 So that particular item might have been
14 identified as a medium, but it was considered
15 important to be --

16 MEMBER FORD: So not treated to high
17 because it is in this plant. Okay.

18 MR. MORONEY: Yes. The third phase would
19 be to evaluate the results of the inspections that are
20 being done according to the bulletins in the order.
21 The first complete cycle of all of the outages of the
22 various plants will be completed in May of next year
23 or the spring of next year.

24 So that is the reason for that
25 implementation date there or target date there.

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1 Another phase would be to evaluate the MRP and ASME
2 efforts, and Allen Heiser I think just went into some
3 detail on what that effort entails.

4 We don't have specific data identified yet
5 because we are still waiting for the revised submittal
6 of the MRP 75 guidelines, but those dates will be
7 targeted once we do have that in-house.

8 The ultimate goal is to establish
9 permanent guidelines which would be codified most
10 likely through an update of the 10 CFR 50.55a
11 requirements, and we would be looking at what the ASME
12 code requirements suggestions come out and decide
13 whether or not those are to be endorsed, or to go
14 ahead with a different set of requirements of our own.

15 The second phase of the action plan has to
16 do with the boric acid corrosion control programs.
17 Once again, one of the initial efforts in this
18 particular activity is the collection of a database of
19 information similar to what we are talking about for
20 the cracking concern.

21 The second would be to complete the
22 evaluations of the responses that were received in
23 response to Bulletin 2002-01. That initial evaluation
24 has been completed, and the technical staff is
25 discussing its findings and recommendations with their

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1 management at this time.

2 And based on their review and those
3 discussions, the need for any additional regulatory
4 action will be identified, and we are targeting the
5 end of this month to have this going forward, and it
6 is being worked on right now.

7 Any additional activities and milestones
8 will be added to the plan as soon as that has been
9 determined. The ASME is also doing some code work to
10 address boric acid corrosion, and we will be looking
11 at those and reviewing and evaluating those activities
12 as they become --

13 MEMBER WALLIS: Well, this is very high
14 level, and you have all these plans, but is there
15 anything which has resulted from number two which is
16 of interest to this committee since you have done it?
17 Is there anything that has happened --

18 MR. MORONEY: Well, like I said, the tech
19 staff review has completed their initial evaluation,
20 and I think the report right now is in draft form, and
21 it is still preliminary and being reviewed by
22 management.

23 MEMBER POWERS: I am at a loss to
24 understand what exactly was accomplished. The boric
25 acid corrosion I presume is a bad idea. What are they

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1 evaluating?

2 MR. MORONEY: They are evaluating the
3 programs that the licensees have in place, primarily
4 to respond to generic letter 80.05, which identified
5 certain aspects of having a program for inspecting,
6 identifying, and following up on indicated leakage.
7 of the boric acid in components.

8 MEMBER FORD: Surely in relation to what
9 Dr. Powers is saying, in the 2002-01 responses, the
10 initial response was that there is not another Davis-
11 Besse out there. There is not another plant which is
12 corroding by boric acid corrosion at one inch per
13 year, which is comforting.

14 But the underlying question behind Dr.
15 Powers' concern is given that, why not or why is it
16 that, or do we understand why there are not other
17 plants out there corroding at one inch per year.

18 What are the physical phenomena, fit gaps,
19 whatever it might be, that tells you that that
20 particular nozzle corroded at one inch per year
21 undetected or whatever, but it doesn't matter. The
22 adjacent nozzle was not. Why? Until you can answer
23 that question, you cannot just sit back and say no
24 more problem.

25 And what I was hoping to see in this

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1 particular subset, in part two, in the boric acid
2 control, that is what you are driving at? At the end
3 of the day, by 1:05 or whenever the day is, you can
4 answer that question? Is that correct?

5 MEMBER POWERS: Well, you are hitting
6 into one of many points that comes from this. I mean,
7 do we have a sufficient understanding now to say this
8 kind of configuration is no good, and that other kind
9 of configuration is just great.

10 MEMBER FORD: And can you measure that?
11 I mean, do you understand why that nozzle is --

12 MEMBER POWERS: And this looks like a
13 scholarly work going on, but it hardly looks like
14 research work going on.

15 MR. BARRETT: Let me say a word about the
16 bulletin, and this is Richard Barrett with the staff.
17 The evaluation of the Bulletin 2002-01 responses was
18 actually a separate part of Bulletin 2002-01 that was
19 not related to the head degradation itself.

20 It was a question that regarded the rest
21 of the reactor coolant system, primary coolant system,
22 and what was being done out there. And the responses
23 that we got, this was a 60 day request. We got the
24 responses, and they did not contain a level of detail
25 sufficient for us to evaluate licensee programs.

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1 So we put out a request for additional
2 information, and we have gotten the responses, and we
3 have evaluated them, and we have sent a team out to do
4 three audits of three separate utilities just to see
5 and get a little better view of what their procedures
6 are.

7 And we now understand what is being done.
8 This is not an effort to understand the basic science
9 behind corrosion. It is really to look at what is
10 being done with regard to the inspection of the rest
11 of the reactor coolant system, including the bottom
12 head.

13 And we now fully understand that, and we
14 are in the process of deciding what if any additional
15 regulatory requirements we want to place on the rest
16 of the reactor coolant system specifically for those
17 locations where we have these nickel-based alloys
18 interfacing with the reactor coolant system.

19 And right now that is a very heavy
20 activity we have going on, and as that ripens, we will
21 certainly want to come and talk to you about it.

22 MEMBER POWERS: I think I am supposed to
23 derive what you just said from this view graph?

24 MR. BARRETT: Well, this is a status
25 briefing, you know, and I think we would certainly be

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1 happy to provide more detail of --

2 MEMBER POWERS: Well, what are you trying
3 to accomplish with this, and where do you want to be
4 that you are not now that I am missing from this?

5 MR. BARRETT: With respect to the reactor
6 coolant system, we know a few things. One is that we
7 have some operational experience. We have the summer
8 cracking, through wall cracking. We have or we now
9 have South Texas, which we don't fully understand.

10 I think there is reason to believe that
11 the operational experience is not as dire as it is for
12 the upper head. Nevertheless, we don't want to be in
13 the position that we got into with the upper head,
14 where we were trying to catch up.

15 We had a surprise, and we tried -- and we
16 had another response, and we tried to respond to it.
17 The idea here is to say what can we do to get out
18 ahead of that knowing that these plants are aging, and
19 knowing that these phenomena are out there.

20 What do we want to do in terms of getting
21 ahead of that, in terms of new requirements possibly,
22 new rules, or other regulatory vehicles. That is what
23 we are trying to accomplish.

24 MEMBER WALLIS: But you may find that you
25 don't get ahead of the game with what you have been

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1 doing here.

2 MR. BARRETT: That is very possible. This
3 was all initiated and this is on its tract long before
4 we found out about South Texas. We don't fully
5 understand South Texas, but we may have to adjust our
6 plans based on what we have learned at South Texas.

7 MEMBER WALLIS: Okay.

8 MR. MORONEY: The third part of the SCC
9 action plan is to develop new guidance or improve
10 existing guidance for various activities. The first
11 one is related to the review, the periodic review of
12 ISI activities by the licensees.

13 This is on-site review of the activities
14 that go on during an outage, and it involves
15 monitoring and evaluating those activities as they are
16 in progress, and follow-up on any identified issues
17 that are resolved and reports that are generated.

18 Currently to track the bulletins, we do
19 have a temporary instruction issued to the inspectors
20 to follow up on the bulletin activities. The intent
21 is to provide permanent guidance in the future, and
22 that is targeted for early next year.

23 The second issue has to do with providing
24 guidance for the inspection of boric acid control
25 programs at the licensee sites. Currently there is no

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1 specific guidance within our oversight program that
2 specifically talks about boric acid control
3 inspections.

4 The Davis-Besse task force identified the
5 fact that the previous guidance was somewhat
6 discretionary and it was associated with corrective
7 action program follow-up, problem and identification,
8 and corrective action program follow-up.

9 So the intent once we have completed or
10 substantially completed the activities in the Phase II
11 activities on the boric acid and corrosion control
12 program would be to provide detailed guidance for
13 inspection and follow-up.

14 And part of that or associated with that
15 would be what to look for in evaluating boric acid
16 control programs; implementation effectiveness at the
17 sites, and the ability and the processes for
18 identification of leakage, and the process for
19 adequate follow-up on identified leakage.

20 MEMBER POWERS: But this guidance -- is
21 the function here is to communicate to the inspection
22 staff the things that experts within the agency and
23 elsewhere have on these corrosion issues as of today?

24 MR. MORONEY: Or ongoing in the future,
25 too. These things --

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1 MEMBER POWERS: Well, you can't be too far
2 away. It is only March of 2004.

3 MR. MORONEY: Yes, sir.

4 MEMBER POWERS: Okay. It is an
5 information transfer function, and there is nothing
6 new being discovered here?

7 MR. MORONEY: Not in these. These are the
8 results from the other activities primarily.

9 MEMBER FORD: In other words, you are
10 going to be giving guidance of the expectations for
11 the licensees ISI program as to when, how often, and
12 by what technique they should be inspecting, and the
13 expectation of probabilities, and all of these
14 inspection technical details?

15 MR. MORONEY: Yes, that would be part of
16 the development of whatever regulations we ultimately
17 come up with, or the inspection. The inspection
18 guidelines are instructions to our inspectors to
19 follow up and go out, and then when they are doing
20 their on-site inspections, what to look for and what
21 to follow up on.

22 MEMBER FORD: Okay.

23 MEMBER LEITCH: I am a little confused.
24 Inspectors must now have guidance as to what to look
25 for in the licensee boric acid corrosion control?

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1 MR. MORONEY: Not specifically.

2 MEMBER LEITCH: Not specifically?

3 MR. MORONEY: No, sir.

4 MEMBER LEITCH: Okay. I would have
5 thought that there would have, because that is a
6 generic letter 15 years old, right?

7 MR. MORONEY: Yes. There was at one time
8 a set of instructions, which I believe that is no
9 longer effective after the conversion over to the new
10 ROP program. And this action would be to come up with
11 new guidance.

12 MEMBER LEITCH: That is very interesting.
13 It opens up a broader subject to me that we won't
14 pursue right now, but I am just wondering are there
15 other things, inspections that were routinely
16 conducted that are no longer conducted because we are
17 in an ROP program?

18 MR. MORONEY: I believe that is a true
19 statement.

20 MEMBER LEITCH: Okay. Well, we will need
21 to pursue that at another time. I was not fully aware
22 of that.

23 MEMBER FORD: Could we spent just 10
24 minutes at the very most on this particular item.

25 MR. KALINOUSKI: It shouldn't take that

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1 long.

2 MEMBER FORD: Okay. Thank you.

3 MR. KALINOUSKI: Okay. My name is Doug
4 Kalinowski, and I am with Research, Fuel Engineering
5 Branch. I will go over the Barrier Integrity Action
6 Plan. Right now it is broken down into two parts.
7 The first one is leakage detection and monitoring
8 requirements, and the second is improved performance
9 indicators.

10 All right. The first part is we will
11 begin with the review of the plant tech specs to
12 identify their leakage requirements, and also identify
13 the plant alarm response procedures for leakage
14 monitoring systems. Based on those two, and in
15 conjunction with, we will develop a basis for a new
16 reactor coolant system leakage requirements is the
17 first high priority task.

18 And it consists of a review of the current
19 leakage basis, and we want to look back and see how
20 they came up with the current requirements basically,
21 and see if it is appropriate still, or how or what we
22 can improve upon what.

23 We also review the experience capabilities
24 of the currently used leakage detection systems, and
25 we want to particularly find out how accurate they

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1 are, and how sensitive they are, and how reliable they
2 are.

3 And based on that, we also review or
4 evaluate the capabilities of the state-of-the-art, or
5 more up to date systems that may or may not be in use.
6 This includes foreign, as well as domestic, plants.
7 We also expanded the scope of the actual plan to
8 include detecting degradation in addition to just
9 leakage.

10 And the idea here was that some cracks,
11 like SSC cracks would be so tight that they might not
12 be leaking very much and detectable. And finally the
13 last bullet there is evaluate leak rates -- it should
14 say arising from degradation, as in leak rates from
15 cracks in the various components in the RCS.

16 Now, based on those items in the first
17 slide, the next major section is to develop
18 recommendations for improved leakage requirements.
19 Now these can include and won't be limited to tech
20 spec changes, and make standardized tech specs
21 throughout the plants, improved inspection guidance
22 dealing with unidentified leakage.

23 And possibly updating Reg Guide 1.45,
24 leakage detection systems. And then based on the
25 recommendations, they will be evaluated, and if they

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1 are appropriate, they will be changed into
2 requirements.

3 And the last bullet here is to examine
4 other improvements that won't rely just on leakage
5 monitoring. Again, this goes to the bullet of the
6 degradation, and try to get some kind of on-line
7 degradation system if we can to monitor or improve
8 inspection to catch the degradation before it becomes
9 a leak. And to ensure barrier integrity.

10 And the second part of the plan is to
11 performance indicators. The first being implement
12 improved performance indicators based on current
13 requirements and capabilities, and look at what they
14 have now.

15 This is all currently being worked on by
16 NRR, and they are trying to improve it based on total
17 leakage, including unidentified and primary to
18 secondary leakage.

19 This is basically to develop more robust
20 performance indicators. Based on our part one, we
21 hope to develop advanced performance indicators, and
22 this was a recommendation in the lessons learned task
23 force that they would like to possibly track a number
24 duration and rate of primary system leaks.

25 And we will take a look at that and see if

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1 it is feasible, and if so, try to implement some kind
2 of performance indicator based on that. And the last
3 --

4 MEMBER LEITCH: I am having trouble
5 understanding what we are really discussing here.
6 Total leakage identified or unidentified. It seems to
7 me that in order to -- I mean, the kind of leaks that
8 we are talking about here are very, very small.

9 And by the classical means of just knowing
10 what is the total leakage for the identified versus
11 the unidentified leakage, the kind of leaks that are
12 talking about here would be lost in the noise.

13 You know, you could have a little valve
14 packing drip here or there. It is going to be very
15 difficult to measure these kinds of leakage by
16 classical methods.

17 Now, are you talking about some different
18 kind of method perhaps for detecting leakage above the
19 head, for example, rather than just the total system
20 leakage? I just don't quite understand how we are
21 going to get anything of significance other than just
22 noise data here. These leaks are so small.

23 MR. KALINOUSKI: That's right. One idea
24 is to try and separate out the leakage based from
25 pumps and seals if you can collect it separately, so

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1 that you can count more accurately.

2 But like you said, this is the -- if you
3 look at its feasibility, and you're right, and it
4 might not be feasible to do stuff that accurate based
5 on the systems that we have.

6 And right now it is very up in the air on
7 which way we will go with it. If we can do it, we
8 will try, and we will take a look at it and see if we
9 can be more accurate. But like you were saying, there
10 are small amounts and it is hard to do.

11 MEMBER LEITCH: Well, I was just wondering
12 if there is a totally different concept that you have
13 in mind? That is, perhaps some way to measure or
14 identify leakage in the upper head area, or is that
15 part of this thinking?

16 MEMBER APOSTOLAKIS: The thrust of your
17 question, Graham, is that knowing that there is a
18 leakage doesn't really tell you very much. You would
19 like to see more geographical dispersion and
20 information where it is.

21 MEMBER LEITCH: Exactly.

22 MEMBER APOSTOLAKIS: Or otherwise you just
23 have data that by and large would be useless.

24 MEMBER LEITCH: Right.

25 MEMBER APOSTOLAKIS: Okay.

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1 MR. KALINOUSKI: And it would change it
2 from unidentified to identified leakage at that point
3 is what you are saying.

4 MEMBER APOSTOLAKIS: Yes.

5 MR. KALINOUSKI: And I have no answer for
6 that.

7 MR. CHAN: I guess there are some things
8 to recognize. Some plants do have supplemental leak
9 collection systems.

10 MR. KALINOUSKI: Right.

11 MEMBER SIEBER: They are expensive to
12 build because they have a lot of catch basins, and
13 they have a tendency to plug up with age because
14 generally here is no flow in them.

15 On the other hand in the Davis-Besse
16 situation, if you looked at those graphs that they
17 had, which they should have been plotting every day,
18 because that is a generally accepted practice, you can
19 actually see the start of the leak on the head there.

20 It's just that as several have stated,
21 that you don't know where it is. It is a leak in the
22 plant someplace. It could be an intersystem valve,
23 and it could be packing, and it could be a pump leak.
24 It could be anything.

25 On the other hand, usually when you see a

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1 change in the RCS leak rate, that alerts people to
2 start looking and make a trip into containment to
3 generally look around, and where you may have
4 television or other ways to do this.

5 One thing that should not be ignored is
6 the fact that there acoustic systems out there that
7 not only can tell you that you have got changed
8 leakage, but that it can tell you roughly where it is.

9 And they are quite elaborate systems, and
10 it takes a lot of transducers to make them work. On
11 the other hand, they do work, and they have been used.

12 I am not sure what the sensitivity of them
13 is, but some folks tell me that they are pretty
14 sensitive. And they are used frequently for
15 hydrostatic tests.

16 MEMBER APOSTOLAKIS: Could you give me an
17 example of an advanced PI that would have caught
18 Davis-Besse?

19 MR. KALINOUSKI: I can't, no.

20 MEMBER APOSTOLAKIS: Now, the PIs will be
21 used in the oversight process, the reactor oversight
22 process?

23 MR. KALINOUSKI: Yes.

24 MEMBER APOSTOLAKIS: So let's say the PI
25 goes from green to yellow, as I recall the action

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1 matrix requires a conference between the licensee and
2 the NRC staff, and the licensee will propose a course
3 of action on what to do, and the staff will look over
4 their shoulder. I mean, that level of interaction.

5 Now, if they during that conference they
6 dismiss the significance of what they see, how good is
7 the PI? What good is it? I mean, they interpret the
8 findings in a way that is -- well, it is not a big
9 deal. But then what?

10 MR. BARRETT: Let me -- this is Rich
11 Barrett, with the staff. If a drip indicator, and
12 this indicator as you recall, we have seven
13 cornerstones, and this indicator would be in the
14 barrier integrity cornerstone, I presume.

15 If you had a non-green, and say in your
16 case a yellow finding, that would go into the process,
17 and if you had a licensee that had -- and
18 coincidentally a yellow finding in mitigating systems,
19 and a white finding someplace else in initiating
20 events, that would trigger further actions.

21 So without going into a great deal of
22 detail about the action matrix, which I have not
23 looked at in quite some time, that would be the
24 significance of it.

25 MEMBER APOSTOLAKIS: Well, I guess the

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1 point that I am trying to make clear in my mind us
2 what is it in this new structure that would make
3 people go look at the vessel head that there is a leak
4 of boric acid, versus what they actually did?

5 I mean, by declaring something a
6 performance indicator, and something happens that
7 didn't happen before, you still have to interpret it
8 don't you?

9 MR. BARRETT: I think -- I am not sure.

10 MEMBER APOSTOLAKIS: Or you have to bring
11 it back to green, and that is probably what would be
12 the action. Somehow you have to bring it back to
13 green.

14 MR. BARRETT: Again, this action plan is
15 -- we are moving into areas where we have some
16 possibility that these investigations may not be
17 successful, and that we may not be able to make
18 improvements, but the oversight process is -- I don't
19 think we depend on the oversight process, and the use
20 of performance indicators, and the assessment of
21 yellow and white findings, and all that.

22 I don't know that we want to depend on
23 that to find problems in the plant, such as the Davis-
24 Besse problem. I think we would want this kind of
25 activity to look for or to be an aid in looking at

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1 more systemic problems in the organization of the
2 plant, and overall performance problems that could be
3 remedied over time.

4 I don't know that we would want to use a
5 performance indicator to find or to preclude, let's
6 say, another Davis Bessie. We would want to have
7 other things do that.

8 MEMBER APOSTOLAKIS: I thought that was
9 the whole idea of the oversight process, to do just
10 that.

11 MEMBER FORD: Could I just make a
12 suggestion, George? I think maybe this particular
13 topic can come up in the next talks, which will be in
14 Jack's area, because I have got a time crunch here.
15 I have to finish at 25 to, and we have one more
16 presentation.

17 MEMBER APOSTOLAKIS: What is in Jack's
18 area?

19 MEMBER FORD: Pardon?

20 MEMBER SIEBER: On 3 of the 4 task forces,
21 and one is this afternoon, which is operating
22 experience.

23 MEMBER APOSTOLAKIS: Okay.

24 MEMBER FORD: So thank you very much
25 indeed. I am sorry that we have pushed you, but I

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1 would like to ask Bill Cullen to come and give the
2 final one.

3 MEMBER APOSTOLAKIS: If you call that
4 pushed, I don't know.

5 MEMBER SIEBER: While everybody is
6 changing places, I would like to address a little bit
7 of George's question. The problem from a regulator
8 standpoint is that you have to set a threshold for
9 performance indicator in order to be able to have a
10 basis for doing something with the licensee.

11 The issue is setting the threshold,
12 because there are so many things that can occur in RCS
13 leakage that that threshold is certainly not a
14 definite sure thing. It becomes just an invitation
15 just to start an argument about what it is, and what
16 you are going to do about it.

17 So I think that there is a true challenge
18 in coming up with a performance indicator that has
19 more.

20 MEMBER FORD: Bill. I have asked Bill to
21 concentrate just on Items 1 and 2, and to not discuss
22 3. All of these items were discussed at the
23 subcommittee meeting.

24 Bill, we have heard some of the questions
25 so far today on both the nickel-base alloy cracking

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1 and the boric acid corrosion to some of our concerns.
2 So if you could -- and I apologize for the timing, and
3 if you could try and concentrate on addressing those.

4 MR. CULLEN: Thank you. I will. For the
5 record, I am Bill Cullen, from the Materials
6 Engineering Branch of the NRC's Office of Research.
7 As Peter indicated, there is a few topics to be talked
8 about today. I wanted to go over very briefly the
9 currently funded NRC Office of Research Programs
10 dealing with the issues that we have on the agenda
11 today. I will point out a little bit about some other
12 programs that are going on elsewhere in the world that
13 feed into these areas of interest.

14 And talk a little bit about where I think
15 we can go with some of the materials that are
16 available from the discarded heads here in the United
17 States, and a little bit about stress analysis of CRDM
18 penetrations.

19 That issue was raised this morning with
20 respect to the South Texas issue, versus or as
21 compared to the head issue, and I will delete or have
22 in this presentation a little bit on what the exposed
23 clad analysis does mean to this industry.

24 Okay. We do have programs currently
25 ongoing, and some of them have been going for 5 or 6

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1 years to do stress corrosion cracking growth rate
2 measurements on nickel-based alloys that are of
3 interest in this vessel head penetration and bottom
4 mounted instrumentation penetrations.

5 There are some reports that are currently
6 out and currently available, and have been available
7 for some time. And other reports that are coming
8 available in the reasonably short term.

9 Most of this information is from our
10 program at Argonne National Laboratory, and Dr. Shack,
11 a member of the committee, is of course the head of
12 that group that is working on these sorts of things.
13 There are reports out dealing with the results on
14 Alloy-600, which that work does continue.

15 But there is also work on Alloy-182 under
16 way that will be reported out late next year. I also
17 want to point out that we have salvaged materials from
18 the Davis-Besse reactor head, and those materials are
19 at Argonne right at the moment.

20 They are being turned into specimens for
21 testing of both the Alloy-600 from nozzle 3, and the
22 Alloy-182 for nozzle 11, which was next door to nozzle
23 3. Those materials will go into the test program
24 about mid-summer, and I expect that we will have
25 results by the early fall, stress corrosion growth

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1 rates on those materials.

2 Also, you have heard just ahead of this
3 presentation the information from the LLTF, and so we
4 don't need to go through that again. Also, I want to
5 point out that all of us, we as a collective group,
6 are going to be getting a good more data from other
7 agencies, from other countries, that will feed into
8 this program.

9 And I think will be very, very helpful in
10 our overall understanding of Alloy-600, and Alloy-182,
11 and 690, and 152, and the microstructural effects that
12 result in the -- you might call it the dispersion of
13 crack growth rates. I am going to touch on that a
14 little more later on.

15 But I want to point out particularly that
16 there are two very, very large programs currently
17 ongoing in Japan, and those results will be fed out in
18 due time, but they will be providing a lot of data on
19 these alloys of interest, including Alloys 690 and
20 152.

21 Quite frankly, here in the United States
22 we are not currently doing that much work to trying to
23 determine the crack growth rates of Alloys-690 or 152,
24 the alloys of interest for both repair and for the
25 replacement heads.

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1 MEMBER POWERS: When you say we, who is
2 we? Is that the Nation as a whole, or --

3 MR. CULLEN: Yes. That is exactly what I
4 meant. Neither the industry nor the Office of
5 Research at the present time are engaged in any
6 significant amount of work.

7 Now, we do have that in our Office of
8 Research program, but that work will not be starting
9 up until either late this year or more likely next
10 year, when we sort of finish with the matrices on
11 Alloys 600 and 152, and we obtain materials of
12 reasonable interest on Alloys 600 and 190, and 152
13 materials of interest.

14 So we do have that in our programming, and
15 it has not started yet, and I am not aware of any
16 industry work in 690. Well, I shouldn't quite say
17 that. There is a little bit going on at Westinghouse,
18 but there is no data that is coming out. They cannot
19 get cracks to grow in the stuff fundamentally.

20 So I am going to stick with my comment and
21 say that I a not aware of any data, any useful data.
22 All right. As it turns out, next week there is a
23 meeting of this group on the ICGEAC, the International
24 Cooperative Group on Environmentally Assisted Cracking
25 up in Ottawa.

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1 That group is currently engaged in a
2 round-robin. I expect to see some of the first crack
3 growth rate data on Alloy-600 to be presented at that
4 meeting.

5 Also as part of that same round-robin, we
6 will be going on and doing some testing in Alloy-182,
7 and our contractor, again Argonne Labs, is
8 participating in this round-robin, and will be
9 generating data, along with a wide spectrum of other
10 laboratories around the world,

11 You can see what the expectations are for
12 that, and collecting the info meant collecting the
13 information on how these tests are to be conducted in
14 coming up with a test plan, or a set of specifications
15 for doing the tests that was agreeable to all and
16 would produce the kind of data in which we have the
17 interest that we need to have.

18 MEMBER POWERS: Is there a comparable
19 activity around the world on Alloy-800?

20 MR. CULLEN: No, there is not. As far as
21 I know the use of Alloy-800 is confined to a handful
22 of European countries, and largely as far as I know
23 and somebody tell me if I am wrong, most as steam
24 generator tubing.

25 I am not aware of much use of Alloy 800 in

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1 thick sections. If anyone knows differently, please
2 offer that assistance, but I am not aware of that.

3 MEMBER POWERS: Well, steam generator
4 tubing, of course, is of substantial interest in and
5 of itself.

6 MR. CULLEN: Of course.

7 MEMBER POWERS: And I just wonder why. I
8 am asking you to dissect the material.

9 MR. CULLEN: That is a little bit out of
10 the scope of my basic knowledge at the moment, but I
11 understand your question and I will do what I can to
12 get you a reasonable answer to that.

13 MEMBER POWERS: I would appreciate it.
14 That would be of interest.

15 MR. CULLEN: Okay. I will do that. Also
16 just to note that we are working with the industry and
17 with the licensees to obtain some of the materials of
18 the heads that are coming off these reactors to be
19 replaced.

20 And we are making very good progress along
21 that line. We have some of the materials from Davis-
22 Besse, and we are going to get some of the materials
23 from North Anna, and there are other discarded heads
24 that are under discussion at the present time.

25 Okay. What can we do with the materials

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1 from the discarded heads? This is an example as it
2 turns out, listing the heats that were in the David-
3 Bessie reactor over here on the right-hand side.

4 These are the heats of Alloy-600 that were
5 in the head of the Davis-Besse reactor, and the other
6 plants in which these same heats of material are
7 currently found.

8 Now, as it turns out, since I put this
9 slide together most of these heads over here are going
10 to be replaced or are scheduled for replacement
11 somewhat soon. So it is almost a moot point as to
12 whether or not we could really use any of these
13 materials to assist with flaw evaluation of a crack
14 that might or might not be found in one of these other
15 heads.

16 The point is that it is a moot point.
17 However, in the next slide, it is a slightly different
18 situation with the materials that are in the North
19 Anna head. Here are all of the heats of the Alloy-600
20 that were found in the North Anna head. The North
21 Anna-2 head, several different heats.

22 And the cross-correlation with where they
23 are found elsewhere. Again as you know, North Anna 1
24 is going to have the head replaced on it, and some of
25 these others as well, but there are plants down here

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1 that currently do not have any plans for head
2 replacement.

3 So conceivably if a licensee chose to do
4 so, and chose to perform a flaw evaluation, they know
5 where they could get the precise heated material that
6 they would need in order to do crack growth rate
7 tests, and to perform that sort of a flaw evaluation.

8 Whether or not that would be specifically
9 done, that is not really the point that I am trying to
10 make here. The point that I am trying to make is that
11 as these heads come off, we are going to accumulate a
12 kind of inventory of materials that might possibly be
13 very, very useful in flaw evaluation should a licensee
14 choose to do that.

15 MEMBER SIEBER: It is a fact though that
16 -- I think, and you can tell me yes or no -- that for
17 all the reactor vessel heads that are out there, there
18 are insufficient records to identify the heat for
19 every one of the 5,000 or so nozzles that are there;
20 is that correct? I would like to just refine that very,
21 very slightly.

22 We do know that for each and every head,
23 we do know what heats of material are in that head.
24 And for at least some heads, we know which heated
25 material are in a specific nozzle. Give me a nozzle

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1 number and I can give you the heated material.

2 I do not know for certain that that is
3 known for all heads of all PWRs in the United States.
4 There is some hearsay evidence that probably the
5 licensees, the individual licensees, do have that
6 specific information.

7 Also, I have heard some hearsay that in
8 some cases they may not. So I am hope I am refining
9 that slightly. That it is not quite that dismal that
10 we don't know. I mean, we do know in a great many
11 cases.

12 MEMBER SIEBER: That is my understanding
13 also. Thank you.

14 MR. CULLEN: I had planned to have a
15 conference on this issue at the end of March, but the
16 geopolitical events of the world served to conspire
17 against that possibility when travel restrictions were
18 placed on a number of attendees to that conference.

19 We did expect about 140 people to attend.
20 It was going to be March 24th to 26th. There were
21 participants from around the world. We just started
22 talking this week about rescheduling that conference
23 for very late in September.

24 It looks as of this morning that that
25 might happen, and we will know more about that in a

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1 week or so. A little bit on stress analysis, and I am
2 leading up to something here as you might guess.

3 Remember that the words stress corrosion
4 cracking, we have been dwelling on corrosion as it may
5 apply to materials susceptibility. The other part of
6 that equation, and the other very important part of
7 that equation is stress.

8 And we do have programs within the Office
9 of Research to put together the finite element models
10 to compute the levels of stress in these nozzle
11 assemblies. And just to review now, all of these
12 finite element programs, whether they are the ones
13 that we are sponsoring in the Office of Research, or
14 in the industry, they all work the same way.

15 You model the deposition of the welds that
16 are combined to produce the J-weld assembly in a
17 vessel. So you basically in a mathematical or
18 computational sense, you deposit a weld at a very high
19 temperature and you allow that weld bead to solidify,
20 cool, contract, and that contraction provides the
21 stress that we all know about now.

22 And you would then repeat that process for
23 the number of beads that are normally used to create
24 the total J-weld assembly, and when you are all done,
25 what you get is a stress block that looks something

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1 like this, and this is for the hoops stresses that
2 would obtain under normal operating pressures, and
3 normal operating temperature, and you can see that red
4 is bad and green is good.

5 So the hoop stresses are distributed well
6 throughout the nozzle and throughout the J-weld, and
7 of course it is the hoop stresses that would tend to
8 open an axial crack in an assembly.

9 And I just wanted to show you an example
10 of how this all works, because this is the hot-button
11 slide that we talked about some this morning. Again,
12 I want to combine the information here with the
13 information on the previous slide about consideration
14 of stress in the susceptibility model, and that is
15 where I am headed with all of this on the next couple
16 of slides.

17 I would like to make a couple of points
18 about this particular graph, which is taken from the
19 industry's document, MRP-55, which is their evaluation
20 of crack growth rates in Alloy-600 in PWR conditions.

21 First off, there are very, very good and
22 well understood reasons for why Alloy-600 exhibits
23 such a wide range of crack growth rates under
24 essentially similar conditions, the same PWR
25 conditions.

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1 And the reasons have to do with the
2 microstructure of the material and that relates to the
3 way that the material was heat treated in the first
4 place. There are some very good heat treatments,
5 thermal treatments, of Alloy-600, that render this
6 stuff very, very resistant to crack growth rates, or
7 to crack growth in PWR environments, and presumably
8 these data points at very low crack growth rates are
9 materials that would exhibit if you look at them
10 carefully that kind of resistant microstructure.

11 MEMBER WALLIS: I am very surprised that
12 quality control is such that you can get this stuff so
13 good. How do you allow it to get so bad?

14 MR. CULLEN: I think I would share your
15 surprise, but we now know that many of these
16 materials, particularly those that were product in the
17 late 1960s, early 1970s, when the industry was running
18 at full bore, they just did not look at their
19 performance indicators quite as carefully as they
20 might have.

21 And we now recognize that some of that
22 material got out of the plant, and it was just not
23 optimally produced.

24 MEMBER WALLIS: But at that time, they
25 knew how to make it better or they were just ignorant?

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1 MR. CULLEN: Well, we certainly have
2 learned something in the last 30 years, but I think
3 even in the 1970s they knew the fundamentals of what
4 should be required.

5 I mean, we had heat treatment
6 specifications that we do know produce good quality
7 material, and do today if you were to do that today.
8 So your point is well made. Quality control was not
9 as thorough or as careful as it ought to be.

10 And some of the materials that we see
11 tested here, while not -- and I don't want to give you
12 the impression that all of these are domestic
13 materials. This data was gathered from worldwide
14 sources, and represents that sort of spectrum.

15 MEMBER WALLIS: is the foreign material
16 better?

17 MR. CULLEN: No, generally not, and there
18 is a bias in this graph that is impossible to see from
19 this particular approach that kicks things up into the
20 higher range because of the more susceptible non-
21 American materials.

22 There are susceptible American material.
23 I don't want to give that impression either. Without
24 getting into a lot of details and trying to reprise
25 the discussion that we had about an hour or so ago --

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1 CHAIRMAN BONACA: Just a question. The
2 heat treatment is not sufficient I guess? I mean,
3 people are going to 690 of materials, and I am
4 intrigued by your statement, where you are saying that
5 heat treated materials, Alloy 600, that behave very
6 well and have low susceptibility.

7 MR. CULLEN: There is no question that
8 Alloy 690 is better. Well treated, carefully treated
9 Alloy-600 is darn good. I feel very strongly about
10 that.

11 Alloy-600 is fundamentally a good
12 material, but it got goofed up along the way.

13 CHAIRMAN BONACA: All right.

14 MR. CULLEN: And the other part of the
15 equation -- and I am going to come back to this in a
16 minute, too -- is the assembly of these things, and
17 the J-welding procedures, and that has also improved
18 a heck of a lot over the last 30 years.

19 And I do believe that at least the
20 replacement head procedures that I am aware of are far
21 better than they were again 30 years ago. Lastly, I
22 just want to point out that we do have a number of
23 programs going on within the Office of Research that
24 we hope will lead to a better model.

25 We are currently using the susceptibility

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1 model, and I will show that in a minute or so. But we
2 hope through some of the efforts of our programs
3 within the Office of Research that we are working
4 towards a model that will be more accurate, more
5 useful, more encompassing, than the current
6 susceptibility model.

7 And the models that we are working on will
8 attempt to include a wider range of the inputs,
9 including inputs from the inspection, as well as the
10 crack growth rate, the stress analysis, all these
11 sorts of things, we hope we will be able to combine
12 and feed into an improved model for risk analysis.

13 I also want to point out that because of
14 the worldwide interest in this interest, some of my
15 colleagues in the Office of Research are getting
16 together fostering the development or the assembly of
17 an international cooperative group, which would meet
18 I presume annually or biannually to keep these issues
19 in the forefront, and to gather together the research
20 information from around the world in a more efficient
21 and effective way.

22 MEMBER APOSTOLAKIS: Now, when you say
23 this analysis model, you don't mean PRAs? PRAs are --

24 MR. CULLEN: No, this would be a
25 probabilistic model used to compute times between

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1 inspections that would be optimal on a plant to plant
2 basis in the ideal sense.

3 So some plants would have to inspect more
4 often if they had susceptible materials, higher
5 stress, less high probability of detection, and so on.

6 Okay. I would like to talk a little bit
7 also about this susceptibility plot. First of all,
8 what we are looking at here now is a plot of the --
9 basically the time at temperature for American plants,
10 domestic plants now, ranked from number one, up to 67
11 or 69. 69, thank you. Now, this plot simply ranks
12 the plants.

13 The one with the most EDY is down here at
14 the bottom, and what we have plotted here is the EDY
15 as of January of 2003. So just at the beginning of
16 this year. So the EDY for each of the 69 American
17 plants was calculated in January of 2003 based on the
18 best information that we had about the temperatures
19 that they had.

20 This information is strung or provided to
21 me from the industry by the way, and some of the
22 plants do have multiple data points, where there was
23 an inspection for a plant some years ago at an earlier
24 EDY, and you will see that data point and its results
25 on the same horizontal line as you will see some of

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1 the other data.

2 So that's why the plot looks a little bit
3 ragged. The point was made in an earlier presentation
4 before the ACRS subcommittee that things just did not
5 really look right, and quite frankly I didn't do a
6 great job of explaining why they didn't look right.

7 But if you just reduce this to just the
8 one most recent data point in plants, this would be at
9 least a monatomically increase in plot, rather than
10 having the raggedness.

11 The raggedness is simply due to the fact
12 that some plants had earlier inspections and the
13 results for those earlier inspections are also
14 presented here. Allen made the point this morning
15 very accurately that the rankings do appear to work,
16 and there was some mention made about these boundaries
17 being, quote, somewhat arbitrary.

18 Well, that may be the case. Pragmatic is
19 certainly a better word than arbitrary, but the point
20 was made this morning that all of the heads that are
21 shown to leak are accurately described or positioned
22 on this graph. They are all in the high
23 susceptibility range.

24 Now, there are plants that have had cracks
25 that have not leaked that are down here in the medium

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1 susceptibility range. But that is not the issue with
2 this particular plot and the coloration of it. We are
3 looking for leakers here, and the boundaries were
4 established to separate low, medium, and high
5 susceptibility with respect to leakage.

6 MEMBER POWERS: Could you one more time
7 try to explain to me what the vertical axis is?

8 MR. CULLEN: The vertical axis simply goes
9 from the number 1 to the number 69, and ranks the --
10 if you just do a simple, straight ahead calculation of
11 the EDY for each American plant.

12 And then you sort through that from
13 highest to lowest, or lowest to highest, in this
14 particular case. And then just plot the result. So
15 the 10th plant is going to have some EDY, and the 11th
16 plant is going to have something a little less, and
17 the 12th, a little less than that, and all the way up.

18 MEMBER FORD: William, I apologize, but
19 the Chairman has told me that I have got 3 more
20 minutes.

21 MR. CULLEN: We are really at the point
22 where --

23 CHAIRMAN BONACA: I just had a question on
24 that previous curve. Could you go back to the
25 previous curve.

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1 MR. CULLEN: I certainly can.

2 CHAIRMAN BONACA: That doesn't mean that
3 all the green spots don't all have cracks?

4 MR. CULLEN: No, the green spots are
5 either green NDEs --

6 CHAIRMAN BONACA: Well, well you have two
7 triangles there that are red.

8 MR. CULLEN: And the orange, okay.

9 CHAIRMAN BONACA: Those were performing
10 ultrasonic testing, and found they had cracks, but no
11 leaks?

12 MR. CULLEN: I don't know that it was
13 ultrasonic. Maybe some of my colleagues would know,
14 but some detection methodology found a crack that did
15 not leak and the crack was repaired at this particular
16 EDY value.

17 CHAIRMAN BONACA: My question was how many
18 of those greens may be in the same situation, where
19 there is no -- you know, visually you don't see any
20 leakage, but there may be some cracks?

21 MR. CULLEN: Well, I think as of today
22 that we really don't know that, but my understanding
23 of the results of the bulletins, and the new
24 inspections is, is that we are going to be able to
25 cover all of these within the next couple of years.

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1 CHAIRMAN BONACA: Okay.

2 MEMBER FORD: Thank you, Bill. I do
3 apologize for cutting you short, Bill. I would like
4 to thank all the presenters and I hand it back to you,
5 Mario.

6 CHAIRMAN BONACA: That was fast.

7 MEMBER FORD: That was a fast 3 minutes.

8 CHAIRMAN BONACA: Thank you, and any
9 additional questions from the members? I think that
10 Dr. apostolakis is anxious to know. Well, no, let's
11 take a 20 minute recess, and we will get back at 5 of
12 11:00 for the next presentation.

13 (Whereupon, at 10:36 a.m., the meeting was
14 recessed and resumed at 10:56 a.m.)

15 CHAIRMAN BONACA: Okay. We will resume
16 the meeting now, and the next item on the agenda is
17 Proposed Revisions to Regulatory Guide 1.178, and
18 Standard Review Plan Section 3.9.8 for Risk Informed
19 In-Service Inspections of Piping, and Dr. Shack will
20 take us through this presentation

21 MEMBER SHACK: Okay. Risk-informed
22 inspections have been one of the success stories of
23 risk-informed regulation, and I think that most people
24 would agree that we have been able to focus
25 inspections, which were originally set up by ASME,

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1 assuming the fatigue and weldments were the primary
2 cause of failure, and focusing on piping segments that
3 are risk significant and more subject to failure under
4 the realistic set of degradations that we found in the
5 reactor systems.

6 And we are looking at an update of the Reg
7 Guide 1.178, which essentially provides standards and
8 criteria for the risk-informed inspections.

9 MR. ALI: Okay. I will start with
10 introducing ourselves. I am Syed Ali from the Office
11 of Research.

12 MS. KEIM: I am Andrea Keim, from NRR,
13 Division of Engineering.

14 MR. DINSMORE: Stephen Dinsmore, from NRR,
15 PRA Branch.

16 MR. ALI: Okay. I am going to start by
17 giving the background of the risk-informed ISI reg
18 guide and SRP, and then Steve will go into the actual
19 changes.

20 Back in 1996, the PRA implementation plan
21 established a plan to develop a general reg guide, and
22 that was Reg Guide 1.174, and the corresponding
23 Standard Review Plan, and that was Chapter 19, and
24 four application specific for reg guides and standard
25 review plans.

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1 And these four pilot applications were
2 technical specifications, tech spec, IST, graded QA,
3 and ISI. For ISI, that was Reg Guide 1.178, and the
4 Standard Review Plan 3.9.8; and both were the
5 application of risk-informed in-service inspection
6 methodologies to piping.

7 As Bill has mentioned the application of
8 the risk-informed ISI for individual plants has been
9 one of the most successful applications of the risk-
10 informed pilot applications. We will talk a little
11 later about how many plants have submitted
12 applications and what is the status of the review and
13 all of that.

14 Quickly going over the background again,
15 most of the U.S. plants are designed and constructed
16 to the ASME boiler and pressure vessel code. The ASME
17 Code inspection locations are typically focused on
18 locations with high mechanical stress, or fatigue
19 usage factors.

20 The industry experience has been that
21 flaws have not been typically found at such locations,
22 but rather at locations with specific degradation
23 mechanisms. Next slide, please.

24 The purpose of in-service inspection very
25 quickly is to of course prevent pipe leaks and pipe

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1 failures by finding flaws and repairing them if
2 necessary before leaks and failures occur.

3 The regulatory requirements for ISI are
4 given and specified in 10 CFR 50.55a(g), which in turn
5 references ASME Code Section XI for in-service
6 inspection requirements.

7 Now, once again the ASME code basically
8 requires different levels of volumetric or surface
9 examinations, depending upon the class of the piping.
10 For Class I piping. the code requires essentially 25
11 percent sample of in-service inspection of butt welds,
12 and 7.5 percent inspection for glass tubes.

13 The regulation also provides that the
14 applicant may use an alternative methodology for in-
15 service inspection as long as the alternative provides
16 an acceptable level of quality and safety. So that is
17 the provision under which the risk informed ISI
18 inspection has been implemented for the plants.

19 The current status of the risk-informed
20 ISI applications and reviews is that approximately
21 current information that we have from NEI is that
22 approximately 99 plants have indicated that they would
23 be implementing risk-informed ISI programs.

24 To date, we have received 71 applications
25 and 28 are still anticipated.

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1 MEMBER WALLIS: And so 99 is essentially
2 everything?

3 MR. ALI: Pardon me?

4 MEMBER WALLIS: 99 leaves very few.

5 MR. ALI: Yes, the others may not have
6 indicated that, but we think they might do that.

7 MEMBER WALLIS: They all will. They all
8 will?

9 MR. ALI: Essentially, yes.

10 MEMBER APOSTOLAKIS: But the anticipated
11 submittals, plus the submittals received, is a
12 hundred. That may need a correction. That second
13 number should be 28.

14 MS. KEIM: Which is in the handouts. The
15 handouts have 28.

16 MEMBER WALLIS: Which is deterministic.

17 MR. ALI: We did catch that.

18 MEMBER APOSTOLAKIS: So you are saying
19 that there will be no plants that will not do this?

20 MR. ALI: Essentially, yes.

21 MEMBER LEITCH: Now, what is the scope for
22 those plants by and large?

23 MR. ALI: The scope in the beginning, some
24 of the plants in the beginning did full plant, as well
25 as Class I, II, and III. The trend after that has

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1 been for the plants to do -- more of the plants are
2 doing Class I only. So that has been the trend.

3 But still there are some that are doing
4 Class I and II. We have a detailed spread sheet on
5 which plants have --

6 MEMBER LEITCH: Is that because they get
7 caught up with alternate requirements like FAC
8 inspections that sort of --

9 MR. ALI: Well, FACT, they cannot change
10 FAC. It is our understanding that they will continue
11 to do that. The IGSCC, only Category A can be
12 subsumed in this program, and B through G, they still
13 have to do the augmented program.

14 So why the industry is doing Class I?
15 Only because that is probably that is where they get
16 the biggest benefit, in terms of ALARA, and also the
17 economic benefit.

18 And as you can see from this slide, this
19 also shows that there are two methodologies that the
20 staff has reviewed and approved, and this gives a
21 breakdown of the submittals with respect to the
22 methodology.

23 MEMBER APOSTOLAKIS: Do the two approaches
24 yield the same results?

25 MR. ALI: Similar results. We have not

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1 had the opportunity to apply the two methodologies to
2 the same plant.

3 MEMBER APOSTOLAKIS: But wouldn't that be
4 something that you would like to do?

5 MR. ALI: That was something that we had
6 proposed to the industry to do it. They have not done
7 it, and we just do not have the resources to do it,
8 but you are right. We agreed that that would have
9 been something that would have been beneficial to do.

10 But we know from the application of the
11 two methodologies to similar plants that the results
12 are similar, although we find that the Westinghouse
13 methodology in general results in somewhat less
14 inspections than the EPRI methodology, and that has
15 been our general experience.

16 MEMBER APOSTOLAKIS: What would it take to
17 do it? I mean, is it a major undertaking? Maybe take
18 a plant for which the EPRI methodology has been
19 applied, and ask somebody to apply the Westinghouse
20 methodology, and vice versa.

21 I mean, we should have a better
22 understanding of these things.

23 MR. DINSMORE: This is Steve Dinsmore. I
24 think part of the problem is that you need to really
25 go to the plant and do it at the plant, because it is

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1 very plant specific. It is not something that we
2 could do here.

3 So that creates some difficulty and so it
4 would be difficult for us, the NRC, to do it. We
5 would have to ask industry, and there is really
6 limited incentive for them to do it.

7 MEMBER WALLIS: Let's go back to your
8 first bullet here. Is it successful because people
9 like it, or is it successful because it is more
10 successful at finding incipient faults or preventing
11 things which could be risky for happening?

12 MR. ALI: Well, we don't have enough
13 experience to say that it is actually successful in
14 actually finding the flaws. So this bullet, really
15 the first two, are successful in the sense that
16 industry has adopted it.

17 MEMBER WALLIS: Sort of a ritualistic way.
18 I mean, it is a nicer ritual for them to go through,
19 but it has not gotten any results yet; is that what
20 you mean?

21 MR. ALI: We have not had the experience
22 yet to be able to say that it is --

23 MEMBER WALLIS: So it is successful only
24 in the sense that people like it?

25 MR. ALI: And people have adopted it, yes.

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1 MEMBER SIEBER: Actually, I think it is
2 true that you end up doing fewer inspections.

3 MR. ALI: Right.

4 MEMBER SIEBER: And I think that is why
5 people like it.

6 MR. ALI: Right.

7 MEMBER WALLIS: People agree that it makes
8 sense, but you need a lot of experience to show that
9 it is successful, in terms of enhancing public safety
10 in any way.

11 MR. ALI: Well, your characterization of
12 what is meant by successful is correct.

13 MEMBER LEITCH: The word methodology here
14 refers to the method for determining the scope of the
15 program. There is no difference in the inspection
16 techniques is there?

17 MR. ALI: Not much, that is correct. The
18 methodology is in terms of when it is applied to a
19 plant, and let's say to a Class One piping, then what
20 do you come up with as far as the required
21 inspections.

22 The inspection methods are essentially the
23 same, and a lot of other things, such as how to
24 evaluate flaws, and what is the acceptable flaws, and
25 the ASME periods, versus intervals, and all of those

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1 things are unchanged.

2 So the methodologies are similar in that
3 respect.

4 CHAIRMAN BONACA: So the big difference is
5 the locations?

6 MR. ALI: The differences could be
7 locations and the number of inspections.

8 MEMBER APOSTOLAKIS: And the
9 categorization is significant.

10 MR. ALI: Yes.

11 CHAIRMAN BONACA: But the result insofar
12 as --

13 MEMBER SHACK: The result is the number of
14 inspections.

15 CHAIRMAN BONACA: The number of
16 inspections and the frequency of those inspections,
17 and the location.

18 MR. ALI: And the locations.

19 MEMBER LEITCH: Could you refresh me on
20 what the phrase "super pipe" means in this connotation?

21 MR. ALI: Well, maybe we will come to
22 that. That is one of the areas in which originally
23 the methodology was not -- was exempted or was
24 excluded to be applied to that piping, but since then
25 it has been, and it is --

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1 MEMBER LEITCH: So you are coming to that
2 then?

3 MR. ALI: Yes, we are coming to that.

4 MEMBER LEITCH: Okay. Thank you.

5 MR. ALI: Okay. This is basically just
6 stating that we issued the trial regulatory guide in
7 September of 1998, as well as the standard review
8 plan. You see also the second bullet that the safety
9 evaluation report on WOG methodology, and SCR
10 methodologies were issued later on.

11 So at the time that we issued the reg
12 guide and the standard review plan, industry was
13 developing generic methodologies at the same time.
14 The industry was applying those methodologies to pilot
15 plans, as well as the ASME was developing code cases.
16 So a lot of those activities were going on
17 simultaneously, and so that was the time frame.

18 The next slide, based on the lessons
19 learned, and meetings, and discussions the staff had
20 with industry, the staff and industry adopted the
21 template submittals, which specified the contents of
22 the request to implement this methodology.

23 And basically these were the submittals
24 that included the description of the evaluation, the
25 results, and any deviations from the methodology. The

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1 purpose was to have an efficient way of submittals and
2 review, and then the industry or the utility to have
3 the detailed results available at the site in case the
4 staff wanted to audit, which was done in a few cases.

5 Some of the questions that the staff asked
6 in the beginning eventually became part of these
7 template submittals, and so the templates, although
8 initially evolved, but then became stable.

9 MEMBER SHACK: What fraction of these do
10 you actually audit in some detail?

11 MR. ALI: Well, I think we have audited
12 about 4 or 5 plants if I am correct out of all of the
13 ones that we have approved for this.

14 MR. DINSMORE: We usually have to have a
15 reason to go audit. The last one we went to audit, we
16 noticed, for example, that the CDF and the LERF values
17 had changed substantially from the IPE to the
18 submittal, and so we went down to see why that
19 happened.

20 But if there is nothing that catches our
21 attention, then we don't go audit.

22 MR. ALI: Part of the program is the
23 updates to the risk informed ISI programs. So the
24 program, once it has been implemented, is a living
25 program which would be changed if there is new

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1 information to reflect a need for change, and that
2 could include major updates to the PRA models.

3 MEMBER APOSTOLAKIS: What is a major
4 update?

5 MR. ALI: These are --

6 MR. DINSMORE: These are kind of the long
7 term processes, and we have not quite settled out on
8 the long term processes. So we don't have a real
9 specific answer to that.

10 MR. ALI: But we have some specific
11 guidelines for updating, and one of them is at least
12 on a periodic basis, and on a periodic basis, which is
13 for most of the programs that the industry has, the
14 program is typically a 10 year program, and it is
15 called an interval, and that 10 year program is
16 divided into three periods; 3 years, 4 years, and 3
17 years.

18 So there is an agreement to update the
19 program at least on a periodic basis.

20 MEMBER APOSTOLAKIS: And I guess from now
21 on that you will demand PRAs that would comply with
22 the standard and upcoming regulatory guide, which is
23 now in draft form, DG-1122.

24 MR. ALI: Well, when we talk about the
25 actual changes, Steve is going to talk about one of

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1 the areas, or one of the only areas in which there is
2 actually what we call more than minor or editorial
3 change, is in the PRA, and the incorporation of not
4 only the staff who use IEEE, but also the peer
5 reviews, but I think Steve will talk about that when
6 he talks.

7 MEMBER APOSTOLAKIS: Okay.

8 MR. ALI: But the actual changes in the
9 Reg Guide.

10 MEMBER WALLIS: But you are not really
11 interested in the whole PRA are you? You are just
12 interested in the part of it which is influenced by
13 how you treat the piping systems?

14 MR. DINSMORE: That's correct. It is
15 easier for Class One, because it is mostly just LOCAs.
16 And one of the -- and when we questioned them about
17 previously identified weaknesses, or that we have
18 learned from the review process, and their PRA, they
19 always have the option of saying that they can
20 evaluate the weakness and say that it doesn't impact
21 the submittal, and that is one of the two answers that
22 we accept.

23 MR. ALI: Let's go to the next slide.
24 Application to BER Piping, and that is the
25 modification of inspections within the break exclusion

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1 region, and that is your question about the super
2 pipe, and just to give a quick background on that, in
3 order to implement the requirements of GDC-4, the
4 staff had required that all plants postulate breaks in
5 high energy piping when they met certain conditions,
6 and the effect of postulate breaks and design for the
7 effects of those breaks.

8 The effects could be things like pipe
9 missiles, or jet impingement, pipe breaks. As a
10 result of that, the plants were required to have a
11 significant number of pipe (inaudible) restraints, jet
12 shields, things like that, and since that was
13 extremely difficult in the region which is between the
14 first isolation valve inside, to the fast isolation
15 valve outside the containment, in that region the
16 staff in the branch position, MEB 3.1, came up with a
17 different criteria.

18 That if certain conditions are met for
19 that pipe, and that is the pipe that was called the
20 super pipe, then the breaks do not have to be
21 postulated. There are about seven requirements
22 relating to the stresses in that piping, the fatigue
23 usage factors, construction, such as welding of that
24 piping to the supports, and minimizing the welding.

25 One of the requirements for that piping

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1 was a 100 percent examination of in-service inspection
2 of that piping, in order for the utility not to have
3 postulate breaks in that region.

4 And so that is a program that is really
5 not an ASME-11 program, and that was sort of an
6 augmented program that was implemented to avoid
7 designing and constructing jet impingement shields and
8 pipe restraints in that region.

9 So what this line indicates is that since
10 that requirement or since the implementation of all
11 those requirements, the industry has done a study that
12 there have not been a lot of flaws found in that
13 region.

14 So it would be more appropriate to apply
15 the risk-informed methodology in that region also. So
16 in 2001, EPRI, as well as WOG, submitted their
17 extension or their division to the topical reports to
18 apply the risk-informed methodology to the super pipe
19 of the BER region piping also.

20 The EPRI methodology for this region has
21 been approved and the WOG methodology is still under
22 review and the staff is having discussions, and it has
23 not been reviewed and approved yet.

24 MEMBER LEITCH: So is it possible to say
25 as compared with previously requiring a hundred

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1 percent inspection, is there -- what percentage of
2 inspections --

3 MR. ALI: They might end up doing
4 something like 10 percent, a significant reduction.

5 MEMBER LEITCH: A significant reduction.

6 MR. ALI: Yes.

7 MEMBER LEITCH: And the risk basis for
8 that is -- relates to core damage frequency?

9 MR. ALI: Right.

10 MEMBER LEITCH: Is there any credit taken
11 for dose saving, or is that --

12 MR. ALI: No, that is not -- I mean, there
13 is obviously a significant dose saving, but that is
14 not the criteria for the review of the acceptability
15 of the methodology.

16 It is basically the Reg Guide 1.174
17 criteria for the CDF and LERF.

18 MEMBER LEITCH: Okay. So the dose saving
19 is just an added benefit, but it is not particularly
20 evaluated?

21 MR. ALI: Yes. Well, we had a -- and I
22 forgot to mention this, but before coming here, we had
23 a public meeting on the revision to the Reg Guide and
24 Standard Review Plan in March.

25 And one of the comments, and we made a

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1 similar presentation in that public meeting, and one
2 of the comments that was made by NEI was that this --
3 that the application of this methodology has resulted
4 in a significant radiation reduction.

5 I think maybe that could be part of the
6 statement that you made, that it is successful in the
7 sense that it has resulted in savings in radiation
8 exposure.

9 MEMBER SHACK: Just while we are talking
10 about the conclusion of this thing, there is a letter
11 from Westinghouse that is in our package that makes a
12 statement about another risk-informed ISI methodology
13 approved later by the NRC was not required to address
14 small bore piping.

15 Is there some difference in the way the
16 two methodologies or the approvals treat the problem
17 of having to inspect small bore piping?

18 MR. ALI: I think that was -- was that
19 part of your presentation?

20 MR. DINSMORE: Actually, those are two
21 different issues. I don't know if you are trying to
22 talk about the break --

23 MR. ALI: No.

24 MEMBER SHACK: No, I looked through your
25 presentation and I didn't see it being addressed. And

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1 since we were talking about scope here, I figured that
2 this was another scope issue.

3 MR. DINSMORE: Right. These basic
4 presentations are about the risk informed reg guide
5 and SRP. The letter I think -- and we are prepared to
6 talk about it, but it is not directly in the
7 presentations.

8 And as far as that specific comment, with
9 Westinghouse in their topical, they suggested
10 including piping one inch or greater, and EPRI, I
11 think, suggested including piping 2 inches or greater.

12 And we approved both, and if Westinghouse
13 would come in and want to change from 1 to 2 inches,
14 they could obviously come in with a submittal and a
15 request to change the --

16 MR. ALI: Well, I think that is an issue
17 which is -- which the staff is still discussing with
18 Westinghouse. As a matter of fact, there is a meeting
19 next week. So what will be the final outcome has not
20 been determined yet.

21 MEMBER APOSTOLAKIS: Doesn't that again
22 bring up again the issue of comparing the two
23 methodologies? I mean, it should be done at some
24 point to understand whether there are any differences,
25 or assumptions, or methods for processing information?

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1 It would seem to me to be an important --
2 we have had it now since 1998, and this is something
3 that I would expect to see, because there may be other
4 issues in the future where one or the other, and EPRI
5 might say, well, gee, you are not asking the other guy
6 to do this, and you have to be prepared for that.

7 I think that I have to agree with you that
8 that would have to be something that would be useful
9 and helpful to do. What I can do is take this back to
10 my manager and division director, and say that that is
11 what you are recommending now, and requesting, and now
12 that I am in research maybe the NRR, their
13 responsibilities are a little bit different now.

14 MEMBER APOSTOLAKIS: Careful now. Careful
15 what you say. Are you freer now?

16 MR. ALI: No, I am not saying that. I
17 wish I could say that.

18 MEMBER APOSTOLAKIS: No, I understand.

19 MR. ALI: All right. Okay. I think this
20 is the last slide that we need to get into, which is
21 getting into the actual changes.

22 Just basically, it states that our long
23 term activity in this area have been to update the Reg
24 Guide and the Standard Review Plan, and the first
25 bullet is part of what we are doing.

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1 Also, the staff has been working with the
2 committees and groups to incorporate the lessons
3 learned from the reviews into these cases that are
4 relevant to the risk informed ISI.

5 I think that Appendix X, which includes
6 both methodologies, is something that has been worked
7 out to the staff's satisfaction. So that the Reg
8 Guide 1.147, if that is still the mechanism to
9 endorse, would endorse the appendix, and then once the
10 appendix has been endorsed, then the methodology can
11 be implemented without actually asking for exemptions
12 from the staff.

13 And I think that is all that I have now,
14 and Steve will go through the actual changes in the
15 Reg Guide.

16 MEMBER LEITCH: I guess I just have a
17 question about the risk informed part of this. It
18 seems to me that in all cases we are reducing the
19 number of inspections. Is there another side to that
20 coin in looking at the risk information? Did we find
21 that there were some areas where perhaps we should be
22 doing additional inspections?

23 MR. ALI: Yes, especially for the plants
24 that have applied this methodology, or this program,
25 to the full scope. In other words, one, two, three,

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1 and maybe even beyond that, they have found that there
2 were some additional inspections required.

3 When you reduce the inspections, that also
4 means that you may be reducing in one particular
5 system, but increasing in some other systems. So
6 reducing does not mean that it is an across-the-board
7 reduction.

8 Sometimes the inspections are moved to
9 locations which are not considered to be susceptible,
10 and to locations in a different system which might
11 become susceptible.

12 MEMBER LEITCH: So we believe then that he
13 overall impact of this program would be to increase
14 safety?

15 MR. ALI: Increase safety and reduce risk.

16 MEMBER LEITCH: Well, I understand the
17 increase safety and reduce risk, but not just reduce
18 work.

19 MR. ALI: Right.

20 MEMBER APOSTOLAKIS: Don't they go
21 together?

22 MEMBER LEITCH: Not just reduce work, and
23 reduce exposure, but also increase safety and reduce
24 risk?

25 MR. ALI: Yes.

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1 MEMBER APOSTOLAKIS: When You increase
2 safety, don't you reduce risk?

3 MEMBER SIEBER: Yes.

4 MR. ALI: Yes.

5 MEMBER WALLIS: Well, there is no such
6 thing as increasing safety, because you can't measure
7 it, but you can measure reduced risk.

8 MR. ALI: Reduced risk.

9 MEMBER APOSTOLAKIS: Boy, stunned silence.

10 MEMBER SIEBER: We are considering.

11 MR. DINSMORE: Okay. Well, I guess I will
12 start. Again, my name is Steve Dinsmore, and I am the
13 PRA Branch at NRR. I am going to go over the actual
14 changes to the Reg Guide that we -- the Reg Guide and
15 the SRP.

16 As I had said, we issued this Reg Guide
17 and SRP for trial use, and we did that because of the
18 three pilot applications weren't complete and the
19 review of the two industry methodologies were also not
20 complete. So we didn't feel confident enough
21 to --

22 MEMBER APOSTOLAKIS: We had this issue
23 here a month or two ago in the context of another
24 regulatory guide. If you had called this RG Rev.
25 Zero, and this what we are doing as Rev. 1, what would

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1 have been different?

2 The committee is trying to understand what
3 the trial use is.y

4 MR. DINSMORE: I can answer that to some
5 extent for this specific reg guide.

6 MEMBER APOSTOLAKIS: Yes.

7 MR. DINSMORE: Essentially the difference
8 between the draft, or between a real reg guide and the
9 trial use reg guide, for our reg guide, it was that
10 the trial use reg guide, it actually states in the reg
11 guide that the trial use means that it does not
12 establish any final staff positions, and may be
13 revised without having to consider the back fit rule.

14 So we could add requirements if we thought
15 that there wasn't enough requirements in the original
16 trial use version.

17 MEMBER APOSTOLAKIS: And if it is a
18 regular regulatory guide, the --

19 MR. ALI: If it was at zero, then it may
20 have just stayed like that; whereas, this flagged that
21 it has to be revised.

22 MEMBER APOSTOLAKIS: No, I mean, if
23 something had been approved under Rev. Zero, and then
24 you decide to go to Rev. 1 with additional
25 requirements, then it would have required a regulatory

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1 analysis?

2 MR. DINSMORE: That is what it implies
3 from reading the text in the Reg Guide, especially if
4 you added requirements. For example, if we said 2
5 inches was good enough, and then we said, oh, you have
6 to go down to one inch, we might have to have done --
7 or at least my understanding is --

8 MEMBER APOSTOLAKIS: But is that what
9 happens every time we increase the requirements with
10 a regulatory guide?

11 MEMBER SIEBER: Yeah.

12 MEMBER SHACK: Increased requirements,
13 yes.

14 MR. ALI: That's correct.

15 MEMBER APOSTOLAKIS: And so in the
16 preparation of Rev. 1, they would have to do this, and
17 not the licensees? I mean, these guys would have to
18 go back and say we want to add this requirement, and
19 now we have to do a regulatory analysis.

20 Whereas, if it is trial use, you don't
21 have to do it.

22 MR. DINSMORE: That's correct. And the
23 difference between the trial use and the draft, I am
24 pretty sure has to do with the concurrence chain, and
25 who has to agree to it.

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1 The drafts are relatively easy to put out,
2 and when we put out this one for trial use, it ended
3 up going to the Commission under a memo from the EDO.
4 So I think that is the difference between the draft
5 and the trial use.

6 MEMBER WALLIS: I think that trial use
7 would imply some measures of success which you want to
8 evaluate after the trial.

9 MR. ALI: Right. And I think it was also
10 to flag that it would be revised. If it said Rev.
11 Zero, it could just stay like that.

12 MEMBER WALLIS: Yes.

13 MR. ALI: But there was an intention that
14 we knew that it was going to be revised.

15 MEMBER WALLIS: Not only revised, but it
16 is going to be evaluated. That you try it, and then
17 you see how well did it work.

18 MR. ALI: Right.

19 MEMBER APOSTOLAKIS: And also the pilot
20 organizations are aware that they may be asked to do
21 more later. Otherwise, they are not even pilots.
22 Just do it.

23 MEMBER SIEBER: Is there any limit to how
24 you can apply for trial use? For example, you could
25 eliminate the back fit rule by making everything for

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1 trial use, right?

2 MR. DINSMORE: I have no idea.

3 MEMBER SIEBER: Is there a time limit on
4 how long the trial lasts?

5 MR. ALI: What we are saying is that it is
6 not that when we issue something for trial use that
7 you don't have to do back fit at that time. It is
8 when you go from trial to the next revision, that's
9 when you don't need --

10 MEMBER SIEBER: Right. So you put out an
11 easy one, and change it, and --

12 MEMBER APOSTOLAKIS: But that is a good
13 question. Why aren't all the regulatory guides for
14 trial use? That is a clever way of defeating the
15 regulatory analysis.

16 MEMBER SIEBER: There you go.

17 MEMBER APOSTOLAKIS: Is there in fact a
18 time limit that you cannot do this for 20 years? Is
19 there a regulatory guide for trial use for 20 years?

20 MR. DINSMORE: We have had draft reg
21 guides for 20 years. We didn't get any pressure based
22 on the fact that it was trial use to update it. We
23 got pressure to update it with 1.174. So I don't
24 think there is any --

25 MEMBER APOSTOLAKIS: Does the Office of

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1 the General Counsel know these things? Maybe we
2 should ask somebody there.

3 MEMBER SIEBER: It is probably their words
4 that are in there.

5 MEMBER WALLIS: Do they need to know,
6 George? I mean, there is room to maneuver, and just
7 leave it to you have room to maneuver.

8 MEMBER APOSTOLAKIS: But for how long?

9 CHAIRMAN BONACA: For 20 years.

10 MR. ALI: Well, you see, we came back
11 within 5 years.

12 MR. DINSMORE: Well, the proposed changes
13 are minor that we have suggested. We held a public
14 workshop on March 13th, 2003, to discuss the proposed
15 changes with industry.

16 In general, they were fairly positive, and
17 there was no major comments on the proposed changes.

18 MEMBER WALLIS: Are you saying there was
19 a public workshop for the purposes of discussing
20 changes with industry?

21 MR. DINSMORE: Okay. It was to discuss
22 changes with any of the public who wished to attend.

23 MEMBER APOSTOLAKIS: Now, Steve, would you
24 say that since the proposed changes were minor after
25 five years, the decision to go with a trial use guide

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1 was wrong?

2 MR. DINSMORE: No. Well, we didn't know.
3 Again, these two methodology are both pretty
4 complicated methodologies, and we were right in the
5 middle of trying to figure out all the implications of
6 using them.

7 So that was the -- and then there was a
8 certain desire to put these reg guides out on the
9 street. In other words, not to keep just pushing it
10 off and off. And so the solution --

11 MEMBER APOSTOLAKIS: So there was a lot of
12 concern, but it turns out that you were right on most
13 major elements?

14 MR. DINSMORE: Yes.

15 MEMBER APOSTOLAKIS: Which is okay.

16 MR. ALI: Also, I think that the reg
17 guides are -- you know, since we had in this case
18 specific methodologies which are very detailed
19 implementations of how the program is to be developed,
20 and so the reg guide and standard review plan are at
21 the higher level.

22 And so we feel that at that level that
23 there has not been any significant change.

24 MR. DINSMORE: We have three types of
25 changes. We have one here called incorporate lessons

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1 learned from review of submittals, and we called those
2 clarification changes.

3 And essentially what that was is those are
4 changes which we made to the reg guide and the SRP to
5 make them better conform to the actual practices that
6 we are using to review the ISI submittals.

7 Then we have this update and simplified
8 text, which is a bunch of editorial changes. Then we
9 have this one proposed content change, which adds
10 guidance which is not yet been applied to the risk-
11 informed ISI submittals.

12 And the content change is PRA quality.
13 When we started these ISI reviews, there was really
14 very few licensees that had a peer review on their
15 PRA, and so I think our belief, and one of the reasons
16 that why ISI has done fairly well is that it is a
17 pretty easy and straightforward application.

18 You just need to relocate your inspections
19 to places that have the highest risks. So we were
20 somewhat flexible about the quality of the PRAs that
21 we were supposed to use, because they are only being
22 used to support putting things into two bins, and then
23 we thought that most of the reviews that had been
24 performed would have identified the major errors which
25 could have impacted those of putting stuff in bins,

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1 and that the minor errors would have relatively minor
2 impact.

3 But as time goes on, we would like to take
4 advantage of all of the information that was
5 available, and so we have added this requirement.
6 Some licensees lately have been including this
7 requirement.

8 The PRA qualities documentation
9 requirement was expanded to include the observations
10 from industry peer reviews, and a resolution of
11 significant comments applicable to the ISI evaluation,
12 which is what we have been asking them to do for the
13 weaknesses and deficiencies that were identified by
14 the research staff evaluation reviews of the IPEs. So
15 we have pretty much just raised the bar a little bit.

16 MEMBER APOSTOLAKIS: Both methodologies
17 use performance measures? I don't remember whether
18 EPRI does.

19 MR. ALI: Only Westinghouse.

20 MR. DINSMORE: EPRI uses an absolute value
21 dividing line based on the conditional core damage
22 probability.

23 MEMBER APOSTOLAKIS: I would really like
24 to see a comparison now between the two methodologies.
25 Now, Westinghouse, they are categorizing system

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1 structures and components, right? And then they go to
2 the piping to see how --

3 MR. DINSMORE: No.

4 MEMBER APOSTOLAKIS: They categorize the
5 pipes themselves?

6 MR. DINSMORE: Yes.

7 MEMBER APOSTOLAKIS: Through the systems
8 affected?

9 MR. DINSMORE: Yes, they look at the pipe
10 that is going to rupture, and they look at the
11 equipment which is going to fail if you rupture that
12 pipe, and then they fail that equipment in the PRA.

13 MEMBER APOSTOLAKIS: Right. So it is
14 through the equipment?

15 MR. DINSMORE: Right.

16 MEMBER LEITCH: It is a surrogate again.

17 MEMBER APOSTOLAKIS: Yes.

18 MR. DINSMORE: And EPRI does the same
19 thing at that point.

20 MEMBER APOSTOLAKIS: Now, that kind of
21 categorization is also done in 50-69?

22 MR. DINSMORE: That's right.

23 MEMBER APOSTOLAKIS: And the two are the
24 same?

25 MR. DINSMORE: Well, for the ISI stuff,

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1 because the pipe, or the consequences of pipe ruptures
2 are not directly in the PRA, there is an extra step.

3 MEMBER APOSTOLAKIS: I understand that,
4 but if I look at the components, the categorization,
5 I will not find one component being non-safety
6 significant in the ISI context in the safety
7 significance in the 69 context? I hope not.

8 MR. DINSMORE: They are different sets of
9 components.

10 MEMBER APOSTOLAKIS: Who makes sure that
11 those happen or doesn't happen?

12 MR. DINSMORE: Well, we have a general
13 statement in 1.174 that the categorization, that the
14 importance might well depend on what you are going to
15 do with it. So what we are doing here is we are
16 changing the inspection requirements on piping welds,
17 which is a relatively benign change. We are talking
18 about --

19 MEMBER APOSTOLAKIS: Well, the
20 categorization depends on the PRA, and it doesn't
21 depend on what we intend to do. It just says find
22 Fossell-Vasely and if it is greater than this number,
23 then we will do this.

24 So the intended action is not part of the
25 categorization. What I am driving at is the plant,

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1 since a lot of these activities now rely on this
2 categorization, the plants have one categorization,
3 and then in your case, you have to go this extra step
4 that you mentioned, because the pipes themselves are
5 not in the PRA.

6 But if I go back to the component or
7 system, I should be able to say, well, this is the
8 categorization for this system at this plant. That is
9 the coherence of the regulations isn't it?

10 MR. ALI: Isn't the 50-69 classification
11 based more on the conditional core damage frequency?

12 MEMBER APOSTOLAKIS: No, it is importance
13 measures.

14 MR. DINSMORE: We have two classification
15 systems. One of them is used for ISI, and the other
16 one is used for repair and replacement. The repair
17 and replacement one is more stringent.

18 But if you had a valve and the valve
19 failed to open, you would have a certain consequence.
20 If the valve ruptured, it could have a much greater
21 consequence. So it is not entirely clear that the
22 importance of this valve would be the same if it
23 failed to open, as opposed to rupture and spit water
24 all over.

25 MEMBER APOSTOLAKIS: But wouldn't the PRA

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1 include those failure modes? I mean, we hope that it
2 would.

3 MR. DINSMORE: Well, it --

4 MEMBER APOSTOLAKIS: Because the PRA finds
5 -- the way it is done now, it finds the importance of
6 the events. So these events have to be there to begin
7 with.

8 I mean, I can't imagine that in one
9 categorization we say that this valve we consider only
10 the failure to open failure mode, and it is
11 characterized as a risk significant, or non-risk
12 significant, safety significant.

13 And then if you consider that it can fail
14 in another way, then what kind of PRA is that?

15 MR. DINSMORE: Well, I do think that if
16 you are talking about changing test intervals on that
17 value, and the thing is locked close -- well, that
18 doesn't quite make sense, but if you change test
19 intervals on the valve, you would evaluate it based on
20 it not being able to open.

21 But if you change the material properties
22 of the valve body, you might be more interested in
23 what happens if it ruptures.

24 MEMBER APOSTOLAKIS: Absolutely.

25 Absolutely, yes.

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1 MR. DINSMORE: But then if you added those
2 two together, then it would make it high safety
3 significant. Then you would have to test it, even
4 though the testing didn't maybe contribute much to the
5 failure mode, which is causing it to be high. And
6 which would be the rupture of the valve body.

7 MEMBER APOSTOLAKIS: Well, you know, when
8 we reviewed the Draft Guide 11.22, it was supposed to
9 set the standard for a good quality PRA, high quality
10 PRA, that could be in all regulatory applications.

11 And in some instances, you may have to do
12 more. Like in your case, I think you have to do more.
13 But in fundamental failure modes, they are presumed to
14 be already in that model.

15 So maybe somebody has to worry about that
16 consistently. Mary Drouin made a presentation to us,
17 what, 2 or 3 months ago, on regulatory coherence.
18 Maybe this is an issue for that problem, is to make
19 sure that there is consistency in categorizing SSEs.

20 MR. DINSMORE: Well, there is
21 categorization of piping which can be done in 50.69.
22 So we will take a look and make sure that it is
23 consistent.

24 MEMBER APOSTOLAKIS: I don't remember the
25 50.69, but that's fine. Okay.

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1 MR. DINSMORE: Well, that was the only
2 real change to the reg guide.

3 MEMBER APOSTOLAKIS: Good.

4 MEMBER KRESS: And when you say that EPRI
5 is based on conditional core damage probability, as
6 opposed to importance measure, that would be -- one of
7 them is based on an absolute, and the other one is
8 based on a ratio?

9 MR. ALI: Well, EPRI uses both actually.
10 It has a matrix, and one side is the conditional core
11 damage frequency, which is the consequence, and the
12 other side is the failure potential. So it does
13 combine the two to determine the category of a
14 segment.

15 MEMBER KRESS: Yes, that is an absolute
16 number. The importance measures tend to be ratios and
17 they don't have the absolutes.

18 MEMBER APOSTOLAKIS: You can have a high
19 --

20 MEMBER KRESS: I would be interested in
21 George's comparison, too, and see how --

22 MEMBER APOSTOLAKIS: You can have a high
23 Fossell-Vesely value for a PRA that gives you
24 probabilities that are negligible.

25 MR. DINSMORE: There could be a lot of

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1 things. You could have nothing important, or you
2 could have one thing important.

3 MEMBER APOSTOLAKIS: Right.

4 MR. DINSMORE: And we were worried about
5 that, and that's why in the SE for the Westinghouse
6 topical there is a statement about you need to ensure
7 that you have a substantive ongoing program to assess
8 the performance of your piping.

9 So we knew that these odd things could
10 happen. They don't seem to have happened yet.

11 MEMBER APOSTOLAKIS: But I think that this
12 particular comparison will shed light on another
13 question that has remained a question to a large
14 extent over the years.

15 What exactly do the importance measures
16 do? So here is a good opportunity, which is
17 practical, and it has practical significance for us to
18 understand how these two relate to each other.

19 I mean, there is this paper by Garth and
20 Mike Gio (phonetic) and so on that says that the
21 importance measures, it is not obvious how they relate
22 to risk changes.

23 But maybe this is a good opportunity since
24 one is based on the conditional core damage
25 probability, and the other is a relative measure, to

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1 actually compare them. And I am sure that something
2 useful will come out of it.

3 MR. DINSMORE: Well, I think that Syed
4 just offered to do that, yes.

5 MR. ALI: And I said I would take it up
6 with management, and pass along your comments to my
7 manager.

8 MEMBER APOSTOLAKIS: At the June meeting,
9 Syed, you can come back and tell us.

10 MEMBER WALLIS: Going back to valves, when
11 you talk about piping, you really mean the whole
12 circuit. So the valve body is part of the pipe, and
13 you are talking about inspection of piping; is that
14 right?

15 MR. DINSMORE: Well, I stretched it a
16 little bit. The ISI program only covers the welds.
17 So it would cover the --

18 MEMBER WALLIS: What is the body of the
19 valve?

20 MS. KEIM: IST.

21 MEMBER WALLIS: So IST, and that is --

22 MEMBER SIEBER: Not the body. The
23 operation of the valve.

24 MR. ALI: Well, those requirements are
25 still covered by the --

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1 MEMBER WALLIS: There is something
2 different about the integrity of the casing, and the
3 actual operation of the parts.

4 MR. ALI: The testing is covered in in-
5 service testing, and other welds that are not piping
6 welds are covered by the existing ASME --

7 MEMBER WALLIS: So the in-service testing
8 covers the integrity, which is really part of the leak
9 proofing of the circuit, which is like a pipe.

10 MR. ALI: It is a function.

11 MEMBER WALLIS: So where do you catch the
12 cracks in the valve body itself?

13 MR. ALI: ASME-11 inspections. I mean,
14 this was a pilot application in the sense that it only
15 applies to the piping. The ASME code is already
16 looking at extending this methodology to other
17 components, such as --

18 MEMBER WALLIS: So where does the piping
19 stop and the valve start?

20 MEMBER SIEBER: At the weld.

21 MR. ALI: At the weld.

22 MEMBER WALLIS: At the weld part of the
23 pipe?

24 MR. ALI: Yes. The same thing with the
25 vessels also, and the welds of the piping to major

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1 vessels, like the RPV, or steam generator, or
2 pressurizer, are part of piping. But then beyond that
3 is covered by ASME.

4 MR. DINSMORE: Clarification changes.
5 Again, what we have been asking everybody to include
6 in their submittals, which is not included in either
7 the Reg Guide or the individual topical, which just
8 say that you should provide enough information to
9 satisfy or to indicate that the quality of the PRA is
10 sufficient.

11 We have eventually boiled it down to
12 asking for the reference number and version of the PRA
13 being used, the current CDF and LERF, the process to
14 ensure that the PRA that was used represented the
15 current plant at the time if they were putting
16 together a submittal.

17 And which actually could be a year or two
18 before they get their relief request. And the results
19 --

20 MEMBER APOSTOLAKIS: If you require a high
21 quality PRA, that is included there isn't it? This
22 does not have to be a separate --

23 MR. DINSMORE: Well, the Reg Guide and the
24 SRP both require a PRA of sufficient quality to
25 support the requested, and in practice, this is how we

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1 have been pursuing that issue.

2 MEMBER APOSTOLAKIS: But what I am saying
3 is that with the publication of the ASME standard in
4 the regulatory guide of Draft Guide 11.22, this is one
5 of the fundamental requirements there. So if they
6 meet those, it automatically is satisfied.

7 MR. DINSMORE: Yes, that would make life
8 easier. That's right.

9 MEMBER POWERS: But we asked for the
10 current CDF, and I assume by that you mean whatever
11 they calculated the last time they ran the code?

12 MR. DINSMORE: Whatever they -- well, they
13 tend to update the PRAs, and then they kind of fix
14 them for a while, and then they collect changes which
15 they are going to update again.

16 So usually -- I am not sure that we have
17 had anybody that says that we don't really -- well, we
18 might have had one or two, but that said that we don't
19 really have a version number for this.

20 So the CDF and the LERF that we request
21 are the CDF and the LERF that are produced by the
22 version which they used to support or to do the
23 calculations to support them somehow.

24 MEMBER POWERS: Now, I was under the
25 impression that what you wanted was the mean value of

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1 the CDF and LERF.

2 MR. DINSMORE: Well, yes, and that is what
3 we get. We get --

4 MEMBER POWERS: I bet that you have not
5 gotten that ever. In fact, I am quite confident that
6 you have never gotten that.

7 MR. DINSMORE: Well, again --

8 MEMBER APOSTOLAKIS: Maybe the 75th
9 percentile?

10 MEMBER POWERS: Maybe the 75th percentile,
11 but more likely the 74th.

12 MR. DINSMORE: We use these numbers mostly
13 to look back at the IPE numbers, and so if they are
14 both apples, at least we are comparing apples.

15 MEMBER POWERS: Are they both apples?

16 MR. DINSMORE: I suspect so. I suspect
17 that they are not doing more, or they are probably not
18 calculating the uncertainties. We don't get numbers
19 on uncertainties. We just get these individual
20 numbers.

21 But again what we do is look back at the
22 IPE number, and as I said, one of the audits that we
23 did, we went because we saw that there was a large
24 change.

25 MEMBER APOSTOLAKIS: But again if you look

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1 at Regulatory Guide 1.174, which is the model of all
2 regulatory guides, it does have an extensive
3 discussion of uncertainty. So how do you accept
4 submittals that do not address those?

5 MR. DINSMORE: We accept submittals
6 because the criteria, the change in risk criteria
7 which we have approved for use in the individual
8 topical are much more constrained than the 1.174
9 criteria.

10 Plus, we have added other criteria, such
11 as you can't stop inspecting one system, or you have
12 to provide the risk criteria from every system, and
13 there is a limit on that. So that you can't say I had
14 a system over here that was real bad, and so I am
15 inspecting that. So I can stop inspecting everybody
16 else.

17 So we tried to incorporate it into the
18 methodologies themselves and the criteria that we
19 would be able to use the results of these PRAs without
20 a great deal of --

21 MEMBER POWERS: So if I am a crafty devil,
22 and I give you the 10th percentile CDF.

23 MR. DINSMORE: I suppose or I can't
24 remember the exact wording of the RAIs that went out.
25 I don't think we do use the mean CDF. We just ask for

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1 the CDF and LERF. They could have done that, but I
2 hope not. I doubt it.

3 MEMBER APOSTOLAKIS: This is very
4 interesting because I remember we had the discussion
5 here when we were reviewing the Westinghouse
6 methodology, and there were statements there like
7 model uncertainties, and major issue here, and there
8 were orders of magnitude of uncertainty and so on, and
9 you said, Syed, a little earlier about the EPRI
10 methodology uses a matrix for the potential for
11 failure, which I think is a highly uncertain quantity.

12 How can we do all of this on a point
13 estimate basis when we have all of these uncertainties
14 looming large over the horizon? This would seem to be
15 a prime candidate for the uncertainties to make a
16 difference.

17 MR. ALI: Well, in the methodology there
18 are sensitivity studies done. In the Westinghouse
19 methodology, there are sensitivity studies. In the
20 EPRI methodology, once you prepare this matrix, there
21 is some overlap in where a system or a segment would
22 be a high safety significant.

23 And so there is some -- and I don't know
24 if we have a slide for that, and to take a look at
25 that, but a system or a segment could be high or have

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1 high consequence and very low failure potential, and
2 there still would be some inspections.

3 So it is not just -- you know, it depends
4 upon both of those factors, and a combination which
5 has high consequence or low failure, or vice versa,
6 both end up having inspections.

7 MEMBER APOSTOLAKIS: So are you convinced
8 then that this is a reasonably conservative, or are
9 both methodologies conservative? Or is that a hunch?

10 MR. DINSMORE: I think again what we were
11 doing was we were moving inspections from locations
12 that really had no risk significance to locations that
13 had some risk significance.

14 And we are pretty confident that this
15 process will do that. It will identify those
16 locations that had really no risk significance, and
17 identify other locations that have some risk
18 significance, or if it has a lot of risk significance,
19 we are pretty confident that it would be identified.

20 If it is kind of medium or floating around
21 in the middle, then maybe not all of them. But again
22 we are relocating these inspections and one of the
23 difficulties with actually trying to do quantitative
24 uncertainty analysis is the uncertainty in the pipe
25 failure frequencies, which we still don't really know

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1 how to deal with or how to generate.

2 So it would have been maybe not that
3 advantageous to get all of the uncertainties out of
4 the PRA when actually most of the uncertainties are in
5 the pipe failure frequency.

6 MR. ALI: And I think in the piping
7 failure probability calculation there is some built in
8 sensitivity studies, and also one other thing that we
9 will bring another subject into discussion, but that
10 is the expert panel review after the classification
11 has been done.

12 And there have been, regardless of the
13 actual numerical reserves, the expert panel could --
14 and we have a requirement that they cannot move the
15 segment into a lower category, but they can move it
16 into a higher category, and there have been instances
17 where we have done that.

18 MEMBER APOSTOLAKIS: They had done what?

19 MR. ALI: Moved them into a higher safety
20 significant category.

21 MEMBER APOSTOLAKIS: So is your basic
22 argument, Steve, that yes, they are uncertainties, but
23 they are in the frequency of pipe failure, which is
24 not really used by us when we decide where to go and
25 look?

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1 MR. DINSMORE: No, I was using that to
2 indicate why we didn't pursue vigorously the
3 uncertainties which we could get out of the PRA.

4 MEMBER APOSTOLAKIS: I mean, there are
5 large uncertainties on the frequencies on the pipe
6 failure.

7 MR. DINSMORE: Right.

8 MEMBER APOSTOLAKIS: But when you decide
9 where to look, what role does that frequency play?

10 MR. DINSMORE: In general, if there is a
11 degradation mechanism of any type, then the failure
12 frequency for that weld is pretty clearly going to be
13 higher than a place where there is none.

14 The exact number that is used is
15 uncertain, but essentially what we are doing is we are
16 moving these inspections to places with some type of
17 degradation mechanism.

18 MEMBER APOSTOLAKIS: Some types.

19 MR. DINSMORE: Yes, there are several
20 different types.

21 MR. ALI: For example, in the EPRI
22 methodology, as long as a segment has any potential
23 degradation mechanism, it would be at least in the
24 medium category, and the medium category of failure
25 potential.

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1 MEMBER POWERS: Doesn't any piece of
2 piping not have the potential degradation mechanism?

3 MR. DINSMORE: Most of them. It was my
4 understanding from what is coming in --

5 MEMBER POWERS: I can't imagine any piece
6 of piping not having a potential degradation.

7 MEMBER WALLIS: Even a super pipe.

8 MR. ALI: Well, there are, you know, the
9 methodologies check for specific environmental
10 conditions that are applicable to things like stress
11 corrosion cracking, stratification --

12 MEMBER POWERS: Every piece of piping
13 exposed to any atmosphere or fluid of any kind is
14 undergoing wastage. Slow in some cases, but wastage
15 nevertheless.

16 MR. DINSMORE: Well, maybe none means
17 relatively benign.

18 MEMBER WALLIS: We seem to be stuck on
19 this slide here. Are we going to move on?

20 MR. DINSMORE: Okay. Other changes that
21 we have made was the Reg Guide spent a lot of time
22 talking about three break sizes, which is pretty much
23 applicable to one of the methodologies, and not the
24 other.

25 And in essence as long as the break

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1 likelihood and the consequences are consistent with
2 each other, or conservative, we just removed that,
3 because it was kind of a confusing issue.

4 We also removed this discussion about
5 maintaining leak frequency. Essentially what happens
6 is the leak frequency says that you have to have 95
7 percent confidence that the segment will not exceed
8 its leak, or will not exceed the general leak
9 frequency, which is about 10 to the minus 5 per year.

10 It turns out that there is usually less
11 than a 5 percent chance that you have a flaw in the
12 segment. So in that situation it was always returning
13 a zero number of inspections required, but we built
14 into the methodology that even if it said zero that
15 you had to do at least one.

16 So that was removed because it was again
17 --

18 MEMBER APOSTOLAKIS: Defense in depth?

19 MR. DINSMORE: Yes. Then there was this
20 incorporating of augmented programs into the risk
21 informed ISI. The SRP said you could do it, and the
22 Reg Guide was quiet about it, and so we inserted in
23 the Reg Guide that you can do it.

24 However, as in the SRP, we require that if
25 you want to start applying this to an augmented

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1 program that has not yet been approved, you have to
2 come in and tell us how you are going to do it, and
3 get specific approval.

4 MEMBER SHACK: Has anybody done that yet?

5 MR. DINSMORE: Well, the BER is the
6 biggest one, and EPRI included a bunch of them in
7 there.

8 MR. ALI: And also the WOG methodology was
9 approved before the EPRI, and at that time essentially
10 the methodology by the staff had excluded all
11 augmented programs, but later on, by the time that we
12 reviewed the EPRI methodology and include that, we had
13 included some of the augmented programs.

14 So the WOG submittal that revises their
15 topical report to include the BER also asks for
16 applying it to those other augmented programs that
17 were included in the EPRI.

18 MEMBER SHACK: Which augmented programs
19 were included in that?

20 MR. ALI: Metal fatigue, IGSCC, Category
21 A, and then later on the BER.

22 MS. KEIM: Two additional clarifications
23 addressed them in the EPRI Reg Guide. Sample
24 expansions addressed the scope of the sample
25 expansion, but did not address the timing of these

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1 additional examinations when a flaw is found.

2 So we put in some clarifying wording that
3 they are to follow current ASME, approved ASME version
4 of the code, or the code cases if they get approved.
5 The second clarification is that safety significant
6 non-code class piping should be treated as ASME code
7 class piping for the purpose of the examination of
8 pipe and pressure testing.

9 Initially there were some plants that did
10 apply this to the full scope of their plant, and non-
11 code class piping was determined to be safety
12 significant.

13 The Reg Guide had that high safety
14 significant, non-code class piping should receive
15 pressure testing. The SRP was mute on it. So we
16 added some clarifying wording to address that.

17 MR. DINSMORE: The rest of the changes
18 were editorial, and we have slides on them if you want
19 to see them.

20 MEMBER APOSTOLAKIS: Does the Reg Guide
21 include the requirement to reevaluate the ranking of
22 piping after a period of time if there have been
23 significant changes to the piping?

24 MR. ALI: Yes, that was one of the slides
25 that I had that was -- you know, it is a living

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1 program, and should be reevaluated when there is major
2 PRA changes or industry findings.

3 MEMBER POWERS: You dealt with the EPRI
4 procedure and the Westinghouse Owners Group procedure.
5 Have you looked at processes used, say, in Japan, or
6 France, or Germany, for the in-service inspection of
7 their piping systems?

8 MR. ALI: Well, it is our understanding,
9 and maybe some of the industry people can further
10 elaborate on that, but some of the people that we see
11 in the ASME meetings are really following us. There
12 is people from Spain in the working group that is
13 developing these code cases.

14 I don't know about a lot of actual
15 countries, but I think I understand that Westinghouse
16 is applying this in some of the other countries maybe.
17 I think one other thing before Ken, and it looked like
18 you were getting ready to get up, and so maybe -- and
19 there was one other thing.

20 And that was George's question as to we
21 are applying this categorization for various
22 purposes; for ISI, and then for repair and
23 replacement, and for other activities.

24 And you and some of the industry people
25 are involved in developing all of these various

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1 classifications. So maybe you can comment on how to
2 make sure that there is some consistency in those.

3 MR. BOHLKE: I am Ken Bohlke with
4 Westinghouse, and I am also a member of the ASME Board
5 on Nuclear Codes and Standards. To take the first
6 question on the countries, countries like Spain follow
7 very closely actually to the NRC regulations, and they
8 use the ASME code directly.

9 So they have used actually both methods.
10 Some plants have used the EPRI method and some have
11 used the Westinghouse Owners Group method. The French
12 looked at both methods and have developed their own.

13 Other countries in Europe are still
14 evaluating either method for application. There is
15 trial applications in Switzerland, in Sweden, where
16 they have looked at both.

17 Some plants have used the WOG method and
18 some have used the EPRI method. And the Japanese are
19 still deciding, and they have not made any movement
20 towards a risk-based inspection effort, and Korea has
21 followed the lead of the United States and they are
22 using and we have been working with one plant in
23 Korea, and they are using that as their pilot for
24 their plants.

25 So the other countries are using this

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1 technology. They are looking at both methods, and the
2 only country that I am aware of that has developed
3 their own has been the French.

4 MEMBER POWERS: Do we know if the French
5 deviated from these methodologies?

6 MR. BOHLKE: Actually, the French
7 inspection standard is different than the ASME to
8 begin with. And they felt actually that their
9 movement in their inspection standards in France were
10 actually closer to where we were coming already from
11 the risk informed.

12 And what they ended up doing was looking
13 at both methods and using aspects out of both methods
14 to blend and develop their own.

15 And the second question that Syed brought
16 up in your earlier discussion, my colleagues here,
17 particularly Pat O'Regan and I, have worked very hard
18 over the past couple of years on developing a code case
19 for risk informed safety classification for repair and
20 replacement, and to be tied in with 10 CFR 50.69.

21 And because ASME worked very hard on
22 developing code cases, and interfaced with the staff
23 and the industry on risk informed ISI of the two
24 methods, and Syed had presented the code case numbers,
25 but as the movement moved towards the option to, or 10

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1 CFR 50.69, ASME said that we would move to doing
2 repair and replacement.

3 We have worked real hard and there is now
4 one code case, and if plants used either the
5 Westinghouse Owners Group method, or the EPRI method,
6 that with either of those they can now move to one
7 method for the risk-informed repair and replacement.

8 There is a big difference between the
9 treatment of ISI versus repair and replacement. When
10 you do ISI, you are moving your examinations, but you
11 are not making a physical change to the pipe.

12 ISI gives you -- if you go out and examine
13 a pipe, and you do it with a very accurate method, and
14 you don't have any indications, that gives you
15 confidence that the reliability of that component is
16 very good.

17 So the ISI really is improving our
18 confidence in the state of our piping systems. When
19 we go to repair and replacement, if I actually go and
20 change a component, now I can physically change, and
21 make a physical change to a piping system or a
22 component.

23 And in that case, or in the code case, we
24 determined that the failure probability would always
25 be one, and so the ranking would always be done on a

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1 conditional consequence of failure in that particular
2 case.

3 Now, my understanding in working with 10
4 CFR 50.69 is that you have an NEI guideline that gives
5 a detailed layout of how to do the risk
6 classification. I believe it has been presented here
7 to the ACRS.

8 But if you will look at that guideline
9 when it comes to the pressure boundary, it refers you
10 to this new code case that has been developed by ASME.

11 So we have been trying to make sure that there is a
12 consistency between ISI and repair and replacement,
13 and that that tailors well with the 50.69 effort.
14 Thank you.

15 MR. ALI: Just to add quickly to Dr.
16 Powers' question, I also recall that Korea had
17 actually invited a couple of staff members to go there
18 and present our experience with the risk found in ISI.

19 Actually, we were supposed to go there.
20 I was one of the members, but they canceled the trip
21 because of the SARS issue and has been rescheduled.
22 But they are very much interested in learning about
23 what we have been doing.

24 MEMBER POWERS: I am very interested in
25 understanding what the difference is in the French

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1 inspection standards, or how do I go about doing that.

2 MR. ALI: We can look into that and try to
3 find out what they are doing.

4 MEMBER APOSTOLAKIS: I think it would be
5 of interest to the whole committee.

6 MEMBER POWERS: I would appreciate any
7 information you can get me on that.

8 MEMBER APOSTOLAKIS: And again you can
9 couple that with a comparison of EPRI and Westinghouse
10 methodologies, because you have to know what you are
11 comparing the French approach with, right?

12 Maybe Westinghouse is closer to what the
13 French were, and maybe EPRI, or there is a difference.
14 It seems to me that comparing -- this comparison is an
15 important element, and there may be others, too. I
16 don't know.

17 I sent you a paper from India recently,
18 and I don't know if you looked at it, but they are
19 looking at it from a different perspective.

20 MR. ALI: So I think what I am hearing is
21 that adds to your early comment that we need to look
22 at some of these methodologies coherently, rather than
23 individually.

24 MEMBER APOSTOLAKIS: Stovepiping, you
25 know, we don't want to do that. And maybe this can be

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1 again -- you know, I thought Mary Drouin was looking
2 for examples in her cohesiveness program.

3 There is a program on making sure that
4 regulations are coherent or cohesiveness?

5 CHAIRMAN BONACA: Coherent.

6 MEMBER APOSTOLAKIS: Coherent. Well,
7 that's not the word that she used.

8 CHAIRMAN BONACA: She used coherence.

9 MEMBER APOSTOLAKIS: Okay. So that maybe
10 that would be a good case then.

11 MEMBER SHACK: Well, there is a single
12 regulation here, and this is just two different ways
13 of meeting the regulation.

14 MEMBER APOSTOLAKIS: Yes, but I want to
15 understand what the differences are. You don't
16 necessarily have to bring the French into this
17 regulation, although I think that is a good question,
18 too.

19 But if you are approving two
20 methodologies, are you approving different things, or
21 are there any flaws in one that are not in the other?
22 I don't know.

23 MEMBER LEITCH: I have just a process
24 question. When you approve a risk-informed ISI
25 program do you approve it for a 10 year interval, or

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1 is it approved for the --

2 MR. ALI: For the 10 year interval.

3 MEMBER LEITCH: For the 10 year interval.

4 Okay. So then at the end of that 10 year interval
5 would that be a chance to confirm that the licensee
6 had really upgraded his ISI program for changes in the
7 PRA model, and changes in the plan experience, and so
8 forth?

9 MR. ALI: Right.

10 MEMBER LEITCH: So that is the time that
11 you would do that, although the licensee may make some
12 changes sooner than 10 years, but as a minimum, you
13 would go back and look at that at the 10 year
14 interval?

15 MR. ALI: Right.

16 MEMBER LEITCH: Okay.

17 MR. DINSMORE: We actually have one
18 submittal that has come in for their 10 year review.
19 It came in a month or two ago, and so we are going to
20 get some experience in that.

21 MEMBER LEITCH: Okay. Good.

22 MR. ALI: I think as a result of this
23 meeting, in summary, some of the things that I
24 commented on, that as a conclusion of the meeting, one
25 is to look at the two methodologies, compare them, and

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1 look at the French methodology or some of the other
2 methodologies that may have been used.

3 Look at the different types of
4 classifications and see --

5 MEMBER SHACK: You will get a letter.

6 MEMBER APOSTOLAKIS: We are writing a
7 letter.

8 MR. ALI: Okay. And I think that letter
9 will summarize it.

10 CHAIRMAN BONACA: Very good.

11 MEMBER SHACK: Additional comments or
12 questions?

13 CHAIRMAN BONACA: Thank you very much for
14 your presentation.

15 MR. ALI: The letter we are looking for is
16 your recommendation to go ahead and issue the revised
17 --

18 MEMBER SHACK: That has never stopped us
19 in the past.

20 CHAIRMAN BONACA: All right. With that we
21 are going to take a recess until 1:15.

22 (Whereupon, at 12:14 p.m., a luncheon
23 recess was taken.)

24

25

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1 A-F-T-E-R-N-O-O-N S-E-S-S-I-O-N

2 (1:16 p.m.)

3 CHAIRMAN BONACA: Okay. The meeting will
4 come to order. And the next item on the agenda is
5 Operating Experience and Effectiveness, and John
6 Sieber will walk us through this presentation.

7 MEMBER SIEBER: Okay. Thank you, Mr.
8 Chairman. This morning we heard about three of the
9 four action plans that came out of the Davis-Besse
10 reconciliation of the lessons learned task force.

11 This afternoon, we are going to hear about
12 the fourth one, which is operating experience, and
13 there is actually a couple of things to note about
14 operating experience.

15 The NRC and its predecessors have had
16 operating experience programs for many, many years,
17 and they have been refined and consolidated over the
18 years, and so each of these is an improvement and an
19 enhancement, and I think that we ought to recognize
20 that operating experience programs have existed for a
21 long time, and contributed to better regulation and
22 better operation of the plants.

23 In addition, there may be a nexus between
24 what we are going to talk about this afternoon and a
25 question that arose during our 500th meeting when we

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1 discussed the Peach Bottom license renewal.

2 And part of that discussion involved the
3 Peach Bottom turbine electrohydraulic control system,
4 control cart. And the question that was asked by one
5 of our members was how does operating experience, such
6 as the failure of carts, factor into the license
7 renewal process.

8 And of course in the case of the Peach
9 Bottom control carts, they don't, first, because they
10 are active components; and secondly because they are
11 non-safety related.

12 None the less, the question is still there
13 and to the extent that the staff can address some of
14 that at this time, that would be helpful. With that
15 introduction, I think I will turn it over to the staff
16 to tell us where they staff with regard to the task
17 action plans concerning operating experience.
18 Charles.

19 MR. ADER: For the record, my name is
20 Charles Ader, and I am the manager of the Operating
21 Experience Task Force, and I am in the Office of
22 Research, but in this role I am kind of off of the day
23 to day, and so I am involved in this.

24 I wanted to clarify. The task force, the
25 charter for the task force is a piece of the operating

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1 experience action plan, and I was just going to cover
2 as an informational briefing where we are in that
3 charter, and what our goals are, and where we are
4 going to go.

5 CHAIRMAN BONACA: Good.

6 MR. ADER: I would just let you know that
7 there is other staff that is more involved in the
8 larger action plans and so if they are questions, they
9 may be able to answer some of the additional
10 information.

11 The purpose of the briefing again is
12 really to provide the committee an overview of the
13 task force, and what we are trying to accomplish, or
14 what we have been tasked to accomplish.

15 As you mentioned in an earlier license
16 renewal meeting, my understanding was at that meeting
17 that Frank Gillespie, who is here, volunteered to have
18 the task force manager, unnamed at that time, to come
19 and make a presentation on the status of the charter
20 and the task force.

21 MEMBER SIEBER: It is easier to task folks
22 when they are not yet named.

23 MR. GILLESPIE: John, could I? I was also
24 at the 500th meeting, and I kind of committed Charlie
25 even before he knew that he was going to be a task

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1 force manager to do this, and the more general
2 question, and I think he is going to cover this, if I
3 can say it, but it was not license renewal, but how is
4 operating experience factored into any kind of license
5 and review that we might do.

6 How does the reviewer get the insights
7 from operating experience, and we also suggested that
8 there is a difference between events and operating
9 experience.

10 And our focus for the most part in the
11 past has been event oriented, versus operating
12 experience, and that is why I had volunteered Charlie
13 to deal with the more general discussion.

14 MR. ADER: Which he told me after I had
15 accepted the task force.

16 MEMBER SIEBER: That is called management.

17 MR. ADER: The task force, and the
18 background of it, is that it came together from really
19 two actions that were going on. The operating
20 experience section in NRR, who does the daily or the
21 day to day reviews and the short term reviews think
22 had taken an initiative to work with some of the other
23 programs in the agency that had activities in the
24 operating experience arena to get together and look at
25 the various activities, and see if there is ways to

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1 improve the coordination, efficiencies, and
2 effectiveness.

3 While they were working on that the Davis-
4 Besse lessons learned task force issued their report
5 in September of last year, which had a number of
6 recommendations as you noted on operating experience
7 and issues related to operating experience.

8 Those two efforts kind of came together
9 with the decision by management to create a task force
10 that would be focused on reviewing the agency's
11 operating experience program, and that was addressed
12 or mentioned in the March 7th action plan memo that
13 Sam Collins and Ashook Tadani sent to the EDO.

14 One of the first steps was getting the
15 charter approved and we did that at the end of March.
16 I believe you have a copy of both the action plan and
17 the charter, along with a very recent memo that I
18 sent;.

19 MEMBER SIEBER: It is in Tab 4 of your
20 books.

21 MR. ADER: And I became involved in this
22 effort as task force manager just about a week or so
23 before the charter was approved. So I was able to
24 have some influence and involvement in the development
25 of the charter, and the task force members.

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1 In short the objectives of the task force,
2 and I will point out that it is the reactor operating
3 experience task force, is to review the agency's
4 reactor operating experience program, and to recommend
5 specific program improvements that would address the
6 Davis-Besse lessons learned recommendations.

7 MNSS is also involved in a separate
8 activity to review the materials operating experience
9 programs, and so we have not included it in here and
10 that's why I say the reactor operating experience
11 program.

12 We have points of contact and we are
13 interfacing with them on occasion to see lessons that
14 they have learned, or lessons that we have learned,
15 and we can share information. But they are not a
16 combined activity.

17 The agency's management directive 8.5,
18 which deals with operating experience, covers both
19 programs, but our focus is purely the reactor
20 operating experience program.

21 The two specific recommendations, and I am
22 not going to read these, because I believe you have
23 seen them before, but the two specific lessons learned
24 task force recommendations that are defined in the
25 charter is to review the capabilities, to retain

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1 operating experience, and perform longer term
2 evaluations, and evaluate the thresholds for
3 initiating generic communications, and evaluate
4 opportunities for efficiency effectiveness, and look
5 at the generic issue program, and how that interfaces
6 with operating experience.

7 And to evaluate how effective we are at
8 disseminating the information to the users. It is the
9 first recommendations, and there are a lot of pieces
10 to it. The second recommendation is covered in the
11 charter is to assess the scope and adequacy of
12 requirements governing license review of operating
13 experience.

14 There are several other recommendations in
15 the action plan on operating experience that we will
16 be looking at, because they have been identified in
17 the implementation phase of the task force activities.

18 Those deal with updating the guidance on
19 operating experience, assessing the effectiveness of
20 our collection and use of foreign operating
21 experience; and strengthening the inspection guidance
22 for periodic reviews of operating experience.

23 And naturally we would have been looking
24 at those types of activities anyway, but those
25 recommendations are identified in the implementation

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1 phase. There is a number of other recommendations in
2 the action plan which are being dealt with currently
3 by line management that are not included within the
4 charter of the task force.

5 MEMBER LEITCH: How is that clearinghouse
6 function provided now? In here in parentheses, you
7 said such as an NRC operational experience
8 clearinghouse? How is that done now?

9 MR. ADER: Right now, and one of the
10 things that we will be looking at, there are a series
11 of what I will call databases out there. One of the
12 branches in Research that does the ASME evaluations,
13 some of the reliability, has a database with a lot of
14 the LERs, and a lot of other information that feeds
15 it.

16 I believe NRR in their reviews have some
17 databases of actions that they will look at a little
18 bit more and may feed in, and may have some allegation
19 information that gets fed in and have morning report
20 information.

21 So right now there is a collection of
22 databases that the different organizations have
23 developed for the specific responsibilities they have.

24 There has been a movement to try to
25 consolidate some of these, and that is one of the

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1 things that we are going to be looking at further, is
2 to see or is to try to address this recommendation;
3 should there be a centralized clearinghouse, or should
4 it just be a coordination between the existing
5 databases.

6 MEMBER LEITCH: I see.

7 MEMBER WALLIS: But before that wasn't
8 there an AEOD that did some of this sort of thing?

9 MR. ADER: In 1998, AEOD was abolished by
10 the Commissioner in 1999.

11 MEMBER WALLIS: But the need for some of
12 its activities didn't go away.

13 MR. ADER: No, and most of those
14 activities -- I think there were a few specific
15 functions that were sunset at the time, but most of
16 the programs were transferred to other offices.

17 Some of the shorter term were transferred
18 to NRR and the longer term studies were transferred to
19 Research.

20 MEMBER WALLIS: So they sort of
21 splintered, and now you are bringing it together
22 again?

23 MR. ADER: And that is one of the things
24 that we are looking at. There was supposed to have
25 been a review I think about a year following that

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1 breakup to see the effectiveness, and to the best of
2 the people that we have talked to, that review was
3 never done.

4 So maybe we are the one year later follow-
5 up review. Even AEOD though had a number of databases
6 as I understood it, and they have gradually been
7 consolidated.

8 MEMBER APOSTOLAKIS: This says licensee
9 review, and so all they have to do -- all the licensee
10 has to do is review. It does not address the issue of
11 action. What if they say we reviewed it, but we are
12 not doing anything about it?

13 MR. ADER: One of the things that we will
14 be looking at, and hopefully this will be an easy
15 briefing because I can say that we are going to be
16 looking at it, and getting back later, is that there
17 are a series of questions that we raised on that type
18 of information.

19 I mean, we sent out information notices to
20 review for applicability, and maybe there is a need.
21 There are bulletins or generic letters that may
22 require action, or may require information submittal.
23 There is the question of when we go out for
24 inspections and when we rely on licensees.

25 Depending on the information and depending

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1 on the requirement, there would be pieces that would
2 require licensee action.

3 MEMBER APOSTOLAKIS: I realize that there
4 are certain messages from operating experience that
5 make this agency issue orders and so on, and so
6 everyone has to do it.

7 But what about the other Category B so to
8 speak lessons or messages from operating experience,
9 where they are not necessarily worth an agency action,
10 but the licensees could benefit from doing certain
11 things that are relevant to their own facilities? You
12 don't get involved in that do you?

13 MR. ADER: Under this recommendation in
14 the charter, that is one of the things that we are
15 going to look at to see what requirements we have out
16 there and do they seem to be adequate, and are we
17 going to have some recommendations.

18 CHAIRMAN BONACA: Now, I think some plants
19 have requirements in the technical specifications, and
20 the most recent ones, of using -- for example, they
21 have groups called sample engineering that review
22 operating experience for applicability to a specific
23 plant.

24 Some of the older plants don't have the
25 same stringent requirements. They have, however,

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1 negative consequence in case they have neglected the
2 operating experience, and something happens that they
3 should have known.

4 So they really have incorporated the
5 internal commitments, but it varies from what I know
6 from plant to plant.

7 MEMBER APOSTOLAKIS: I am trying to make
8 a connection with another subject that is of concern
9 to this committee now. If you look at the literature
10 on organizational performance and safety culture, and
11 all of that, there is unanimity on every few things.

12 But one thing on which most people agree
13 is a good thing is the so-called organizational
14 learning. How does the organization learn from
15 operating experience, or its own operating experience,
16 and other facilities' operating experience, and what
17 does it mean to learn as an organization.

18 And I was wondering whether this could
19 lead to even a performance experience of
20 organizational learning. In other words, if you go
21 and look at what they have been doing the last 2 or 3
22 years, and there is all this operating experience and
23 notices that arrive and so on, and they do nothing.
24 And then your people decide that, no, that Items A, C,
25 and F are really relevant to your organization, and

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1 should have done something about it.

2 That seems to me to be a promising
3 performance indicator of a good safety culture,
4 because this is the major issue. I mean, you see
5 papers where they have the feedback loops, and they
6 say, okay, the A organizations have this learning
7 element there, and then they cut this and they
8 immediately drop to some other lower category.

9 Now, what is organizational learning has
10 not been decided yet. Do you change your procedures,
11 or do you change the training of people, and there is
12 all sorts of things that you can do. But this can be
13 an indicator of some sort.

14 MEMBER LEITCH: In fact INPO does
15 something very similar to that. They send out
16 information notices regarding operating experience,
17 and then when they come in to do plant assessments
18 every two years or so, they review how the plant has
19 responded to that information.

20 CHAIRMAN BONACA: Well, that's good.

21 MEMBER LEITCH: But most of the NRC thinks
22 the information notices and so forth is not a formal
23 closure loop like that. There is a group at most
24 plants as Mario has indicated that reviews that for
25 applicability to that particular plant, and then

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1 distributes it to the appropriate person to address
2 that issue.

3 MEMBER APOSTOLAKIS: Yes, but do they
4 follow up? Distributing is one thing. It is a
5 necessary thing, but --

6 CHAIRMAN BONACA: Depending on the
7 efficiency of the program.

8 MEMBER LEITCH: It is a kind of open loop.

9 MEMBER APOSTOLAKIS: This may be a good
10 place to look more carefully.

11 MEMBER SIEBER: There used to be an
12 inspection module that the NRC had where they would
13 review how you dispositioned information, and all of
14 that had to be documented. Otherwise, there is
15 nothing to inspect.

16 But if you ever had a failure in your
17 plant that had been the subject of information, you
18 had big problems, and so everybody that I know in
19 licensee organizations does a pretty thorough and
20 pretty formal review.

21 And the information notices aren't the
22 only source. There is INCO. There is the
23 manufacturer of components in Part 21 notices, plus
24 other technical bulletins or what have you.

25 So there is a lot of information coming in

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1 all the time, and that needs to be dealt with and
2 dispositioned by licensees, and for the most part they
3 do it.

4 MEMBER APOSTOLAKIS: But that is not part
5 of the current OSI process is it?

6 MEMBER SIEBER: I haven't thoroughly
7 reviewed the new inspection manual chapters. It is so
8 voluminous.

9 MR. ADER: I think that part of this
10 recommendation will be in the lessons learned task
11 force.

12 MEMBER APOSTOLAKIS: And there is a second
13 question, too. One of the -- I don't know if it is a
14 complaint, but let's call it complaint, is that PRA
15 analysts, when they do their PRAs, in general don't
16 take an advantage over the various reports that come
17 out of this agency that analyze operating experience.

18 Would part of your task force, the charter
19 of your task force, be to recommend something that
20 will encourage this?

21 MR. ADER: The charter as I have read it
22 and looked at it is been more inward looking at the
23 NRC's processes to deal with operating experience.
24 But we are looking -- but I was going to say that as
25 a task force we are looking at it in a broader sense.

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Whether we would go to the level of our utilities PRA analysts using it are not, I am not sure. We are just entering the assessment phase, and we have some questions on the table about how we want to deal with some of the external stakeholders. I will get to it a little bit later, but we do see information that is provided from the agency to licensees. A question that we have raised is the way that we are providing it, effective communications to them. There are some areas that could be improved.

MEMBER APOSTOLAKIS: But all you have to do is ask your reviewers of risk informed submittals to check an item there that says was the relevant operating experience taken into account, and then automatically I think that the PRA analysts of the industry will do that.

And even if it is internal, I think that you have a lot of power.

MR. ADER: It is a good thought and a good question, and that external piece of it, as I said, we are just entering the assessment phase, and we are looking at where and when, and how we want to --

MEMBER APOSTOLAKIS: So there are lots of opportunities to review this?

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1 MR. ADER: Yes. I just committed myself
2 to yes.

3 MEMBER APOSTOLAKIS: Don't be so
4 enthusiastic. We are help to help.

5 MR. ADER: No, and that's why I welcomed
6 this opportunity. I know that we are early in the
7 process, and I am going to be telling you more of what
8 we have accomplished in the first month, and where we
9 are going. So there is not a lot of bottom line
10 conclusions.

11 But I know that the committee has got a
12 lot of views, and experience, and I would rather hear
13 them now than hear them at the end of the process,
14 because I think you can help us.

15 MEMBER APOSTOLAKIS: Well, you are dealing
16 with one of the major contributors to good
17 organizational performance.

18 MR. ADER: The task force members are on
19 this slide, and we have a very good representation
20 from --

21 MEMBER APOSTOLAKIS: Not very good any
22 more.

23 MR. ADER: What did I lose?

24 MEMBER SIEBER: We should all have a mouse
25 and compete and see who can fix it first.

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1 MR. GILLESPIE: George, while they are
2 trying to get that to work, let me amplify, because we
3 are in total agreement with what you just said. But
4 before your internal reviewer can challenge someone on
5 how they are using operating experience, you need to
6 feed him the insights from operating experience in a
7 form that is an easily useable form, to make that
8 challenge.

9 And one of the flaws that we saw that
10 caused this task force to get together is are we
11 distributing the information that we are getting in
12 from all of these different data bases to our own
13 people in such a way that they can use it in RAIs in
14 asking those questions.

15 MEMBER APOSTOLAKIS: Yes, I agree. Is
16 there a PRA analyst with this group or task force?

17 MEMBER POWERS: That's a strong team,
18 George.

19 MR. ADER: No, Ian Jung was in the PRA
20 group before, and so he has PRA background. He is
21 bringing his expertise to a different area.

22 MEMBER APOSTOLAKIS: A bona fide PRA
23 person there from the PRA branch.

24 MR. BECKNER: We have hired into this
25 group and donated to the task force a number of people

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1 from the PRA branch.

2 MEMBER APOSTOLAKIS: What does it mean to
3 hire people?

4 MR. BECKNER: I had a vacancy, and I
5 posted it and I selected them.

6 MEMBER APOSTOLAKIS: Okay. So he or she
7 would
8 be --

9 MR. BECKNER: Yes, and Ian Jung is there
10 and we are also into -- not into the task force, but
11 into the operating experience section, we have also
12 recently hired a second individual with PRA background
13 in the PRA branch.

14 MEMBER WALLIS: This is the task force,
15 but who is going to do the work? Are these people
16 going to do the work?

17 MR. BECKNER: Yes.

18 MEMBER WALLIS: That is a lot of people.

19 MR. ADER: They are not all full-time.
20 There is a number of them that are full-time, and then
21 there is a number that are part-time to bring
22 perspectives from their organization.

23 MEMBER WALLIS: But that is still a major
24 effort.

25 MEMBER APOSTOLAKIS: Yes.

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1 MR. ADER: In setting up the task force,
2 I had a lot of help on it.

3 MEMBER POWERS: And we are here to give
4 you some more, Charles.

5 MEMBER APOSTOLAKIS: Tell us what DRIP,
6 DSAREs, are? Yo don't even know?

7 MR. ADER: Well, I don't always remember
8 the acronyms. Division of Regulatory Improvement
9 Programs is DRIP, and within that is Bill Beckner's
10 branch, and the Operating Experience Section.

11 There is two members, Bob Caldwell, and
12 Ian Jung, out of that section. DSARE, I need to know
13 because that is my division, and that is the Division
14 of System Analysis and Regulatory Effectiveness.

15 And John Flack's branch and a team within
16 John's branch, which is the Regulatory Effectiveness
17 and Human Factors Branch, is involved in some of the
18 long term operating experience reviews. George Lanik,
19 and Jose Ibarra are out of that branch. So we have
20 two members there.

21 Don Marksberry is out of Pat Baranowski's
22 branch, DRAA, Division of Risk Analysis. I never
23 remember the two A's, but Scott Newberry's division.
24 Don has got extensive experience. Both Don, and
25 George, and Jose, were in AOD when it came to

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1 Research.

2 And Jitendra Vora is from the Division of
3 Engineering Technology and Research, and provides a
4 user perspective into the process. And Allan Barker
5 is in the Inspection Branch in NRR.

6 MEMBER APOSTOLAKIS: You don't have
7 anybody from Human Factors or Performance?

8 MR. ADER: No, we don't.

9 MEMBER APOSTOLAKIS: Shouldn't you? I
10 mean, a lot of the operating experiences are in stupid
11 things that people do.

12 MR. ADER: We have entrees into -- well,
13 no, your point is good. Jose has within his branch
14 the human factors team in research.

15 MEMBER APOSTOLAKIS: Well, there should be
16 a guy on the task force. It is a very important
17 element of not only the evaluation of the experience,
18 but also what we discussed earlier, and how can one
19 set up a mechanism of dissemination and evaluation of
20 what the licensees are doing and so forth.

21 MR. ADER: Well, your point is taken. Jay
22 Brzynski I had talked to early on to try to get some
23 input on part --

24 MEMBER APOSTOLAKIS: Well, Jay would be
25 good, especially now that he knows what the safety

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1 culture is.

2 MR. ADER: Well, fortunately or
3 unfortunately, Jay was then pulled off on the safety
4 culture, but I was tapping him early on in some of my
5 thinking on some of this.

6 So he is not on the task force, and I
7 would agree that Human Factors is a beast that is
8 important.

9 There are several mental notes as I go
10 through that I keep trying to make, and to say --

11 MEMBER APOSTOLAKIS: And they are also
12 written.

13 MR. ADER: And written, and there are
14 other areas --

15 MR. IBARRA: Just one thing --

16 CHAIRMAN BONACA: If you would identify
17 yourself.

18 MR. IBARRA: Jose Ibarra, and I am the --

19 MEMBER APOSTOLAKIS: Oh, you are this one.

20 MR. IBARRA: Okay. Like Charlie said, Jay
21 Brzynski is in our group, and we were envisioning at
22 least having him look at it, okay? But me and George
23 have been involved with performance, human performance
24 assessments before.

25 So we are not thoroughly new to that area

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1 either at AOD.

2 MEMBER SIEBER: It seems to me if my
3 memory serves me correctly that most of the
4 information notices, almost all of them, all of the
5 manufacturers notices, or equipment producers'
6 notices, and that more than half of the INPO notices
7 which comprise a pretty good percentage of operating
8 experience had to do with component failures, as
9 opposed to human errors.

10 And so you ended up with a process that
11 looked at the component to see if you had it, and if
12 you had that model number, and where it is installed
13 could create the same kind of situation that occurred
14 in some other plants.

15 So the way the processes work, everybody
16 tends to report equipment problems more frequently
17 than human errors, because human errors are more
18 difficult to say that this is going to be a generic
19 sweeping kind of error throughout the industry.

20 Everybody has got different procedures and
21 everybody has got a different culture, and so forth,
22 and those usually come out in story form after some
23 event.

24 And so just as a picture of what is out
25 there as far as operating experience documents, in my

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1 mind, and Graham, you can either support or deny this,
2 but it seemed to me to be more equipment oriented than
3 --

4 MEMBER APOSTOLAKIS: But that was the case
5 with LERs, too. And people who tend to report that
6 the pump failed without really saying why.

7 MEMBER SIEBER: It depends on the
8 licensee.

9 MEMBER APOSTOLAKIS: And things are
10 improving now.

11 MEMBER SIEBER: It depends on the
12 licensee. Some get it and some don't.

13 MR. ADER: But I do want to make the point
14 that people on the task force are a very good
15 representation I think of both the operating
16 experience groups and the users.

17 But we are not going to limit ourselves to
18 go off in a room and do all of this independently. So
19 even in developing the objectives and attributes, we
20 did a pretty wide range of the technical staff to get
21 comments on that, and we will be doing that as we go
22 through it.

23 I do recognize that human factors is a
24 piece of it, but as someone else pointed out, it is a
25 pretty large task force.

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1 MEMBER WALLIS: You have got objectives
2 and attributes and so I think you would have to
3 somewhere consider mechanisms for making it happen.
4 Are you going to be involved with mechanisms of making
5 things happen, and not just what you would like to
6 have happen?

7 MEMBER APOSTOLAKIS: That's why you need
8 a human factors.

9 MR. ADER: Let me hold that, the answer to
10 that question until I get further back into the
11 presentation.

12 CHAIRMAN BONACA: Yes. Go ahead.

13 MR. ADER: And even though it doesn't look
14 like it on here, we do have what I would call a
15 regional representative. David Beaulieu was about two
16 months ago the senior resident who happens to be at
17 headquarters now, and so I also felt that the regional
18 perspective on the task force was important, and that
19 we were able to do that with somebody that has a
20 headquarters designation, but that has only recently
21 come to headquarters.

22 The task force reports for guidance and
23 management support, and management endorsement to a
24 steering committee, which is made up of the three
25 individuals, Jack Strosnider, Bill Borchardt, and Jim

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1 Caldwell from Region III.

2 The approach that we are taking in
3 tackling this issue, and as I mentioned earlier, we
4 are looking at operating experience much more broader
5 than just looking at the groups to process. I mean,
6 we are going to the end-users, be it the tech staff,
7 and the headquarters, the regions, or in Research in
8 NRR.

9 And how do they get involved, and what
10 type of information do they need, and the inspectors
11 are a piece of a broad operating experience program.
12 So we are not focusing just on here are the groups
13 processing stuff, and how can we coordinate better.

14 The effort has been divided into two
15 phases; an objective phase, where we are trying to
16 define the objectives and the attributes of an agency
17 operating experience program, and we will get in on
18 those, and then we will proceed into an assessment
19 phase to look at what sort of functions, lower level
20 functions, do you need to achieve those objectives.

21 And what are we doing now, and where are
22 the gaps, and where are the overlaps, and then we will
23 make recommendations to the steering committees out of
24 the task force.

25 MEMBER WALLIS: At the same time, you have

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1 got to be looking at where operating experience was
2 not handled properly, and whether gaps or faults in
3 the present system, and this looks like you are
4 looking at some ideal system, and what it might be.

5 It is not clear that there is a problem
6 unless you look at where there was a history of
7 operating experience not being successfully shared and
8 used.

9 MR. ADER: In some of our discussions
10 already, there have been events out there that have
11 been recent that we have kind of walked through in
12 discussions; and here is where this one went, or how
13 it was handled.

14 MEMBER WALLIS: So you have done this with
15 a problem definition phrase?

16 MR. ADER: We have done it to help us
17 identify what we think or what we thought should have
18 happened or what happened and what didn't happen. We
19 are looking at -- and I doubt that we will do a real
20 extensive review of going back and looking at hundreds
21 of events, but we need to look at a number of them to
22 understand how ones that were maybe successful got
23 handled, and however ones that people have been
24 complaining, well, that took too long for somebody to
25 deal with.

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1 Or there was no follow-up to help us jell
2 our thoughts, and then as we go out in the assessment
3 phase and start developing a little more details and
4 discussions, I would anticipate that we would be
5 asking some of the broader technical staff where they
6 see things were working well, and where they see
7 things not working well, and what they would be
8 looking for.

9 We finished our initial objective phase,
10 and I believe you have in the package the memo that I
11 sent to the steering committee with the objectives and
12 attributes.

13 We are in the process of -- we have
14 already moved into the assessment phase, although we
15 are also awaiting for comments, and hopefully an
16 endorsement from the steering committee.

17 We briefed them last Friday and there were
18 no major issues that they raised, and so we are
19 comfortable enough to just keep moving along until e
20 hear something different. And any comments I think
21 would be minor.

22 MEMBER LEITCH: Charlie, as I understand
23 it then, this is primarily directed, this slide, is
24 primarily directed towards the Agency's response to
25 operating experience, as contrasted to the licensee's.

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In other words, when you say end user, the end user might be their resident inspector out in the plant, and does he know what is going on, and other plants so that he can ask the right questions at that particular plant; is that a correct understanding of that?

MR. ADER: yes, most of this focus, although when I put end-users in here as you will see in the objectives, it is on the slide and in the text that goes with it, an end-user is a licensee, too.

But we have been focusing more on -- you know, let's get our internal processes aligned. You know, are we getting the right information to the right people.

Is there a clear follow-up. If there is a decision that something needs to be done, is there -- is it going to get done, or is it going to get tracked, or is somebody going to make a decision that nothing more needs to be done, and that is transparent, as opposed to something being sent out there and then move on to the next.

MEMBER WALLIS: So the customer for this is really there in the outside world, and the end-user is in the outside world; and so your evaluation of

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1 whether or not you have got program improvements
2 really should be made by them.

3 You can't really just look at yourselves
4 and say we are going to have this world that we
5 construct, and it is going to be a better world. You
6 have got to have someone out there in the real world
7 saying are these improvements really going to help me.

8 MR. ADER: Let me answer that. There are
9 two pieces there. You have touched on two words, and
10 --

11 MEMBER WALLIS: Well, you see what I am
12 getting at.

13 MR. ADER: We recognize that the licensees
14 are the ones that ultimately will make the changes
15 that will improve safety.

16 MEMBER WALLIS: Right.

17 MR. ADER: Our processes can help
18 facilitate that, and identify information that we
19 should have access to, or in the licensing inspection
20 process identify areas that we ought to be looking
21 further.

22 So there is that piece of it. They are
23 clearly a key end-user. As I said, a lot of what we
24 are looking at initially is trying to look at the
25 internal processes, and are we getting the right stuff

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1 to our staff.

2 MEMBER WALLIS: So who is going to make
3 the decision about whether these are improvements are
4 not?

5 MR. ADER: The recommendations -- I hate
6 to do this, but can I hold the answer --

7 MEMBER WALLIS: You see what I mean? And
8 I think the agency can go around and say, oh, we have
9 wonderful things to do, and they don't really make any
10 difference to the licensee.

11 Therefore, they are not really
12 improvements, even though they appear to be. So there
13 has got to be that check from the person who is
14 actually going to benefit from the improvements.

15 MR. ADER: There is a number of the
16 improvements that I think internally we can judge, and
17 are we coordinating being more efficient, and are we
18 communicating, and are we following up on things
19 internally to deal with some of these issues, and that
20 I do think we can judge -- you know, management inside
21 and part of the process, one of the last attributes
22 that we were recommending is that you have a periodic
23 assessment of the program. Can you look at that, and
24 are the recommendations that got implemented
25 effective.

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1 And is the information getting to the
2 staff that feels that they need it, and in a form that
3 they feel is useful to them. The larger question on
4 are you making improvements of safety is an issue that
5 others are dealing with, and how do you trend, and how
6 do you make those decisions.

7 As I mentioned earlier, one of the
8 stakeholders, his licensees, if we are providing
9 information out to them, are we providing it in a form
10 that they find useful.

11 I think that is the question that we would
12 be asking. I have had some very preliminary contacts,
13 because we draw some of our operating experience from
14 INPO, and we want to interact with them as we get a
15 little bit further on.

16 MEMBER WALLIS: Well, it is not just
17 providing the information when my colleague here was
18 saying INPO. It doesn't just provide information.
19 You actually go to the plant and find out whether they
20 used it or not.

21 MR. ADER: Yes.

22 MEMBER WALLIS: And that is part of your
23 charter as well?

24 MR. ADER: The one recommendation is, or
25 the lessons learned task force recommendation is to

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1 look at our requirements on the user review of
2 information. It is too early for me to say where we
3 are going to go in a recommendation, and where the
4 agency would go with that recommendation.

5 Enhancing or deciding when to follow up
6 with inspections on certain operating experience issue
7 is a question on the table, and when should that be
8 done. A decision needs to be made when you do it and
9 when you just rely on maybe routine inspections or
10 their submittals.

11 MEMBER LEITCH: Your best way into that
12 area would probably be through the licensee's
13 corrective action program, because as these operating
14 experience issues come in, they wind up in the
15 licensee's corrective action program.

16 So putting them in the corrective action
17 program is one thing, and that is relatively easy.
18 But getting the corrective action program items closed
19 is the area that you are addressing now.

20 And there are a number of performance
21 indicators that most licensees have on their
22 corrective action program; the age of the backlog, and
23 open items, and those types of things that would be of
24 interest in that regard.

25 MR. ADER: Well, we are within the

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1 charter, and we are trying to look at -- I mean, we
2 want to look at things broadly, and so we don't want
3 to exclude things. But we also to meet our objectives
4 and goals, and what we have been tasked with, we can't
5 expand well outside.

6 We are trying to make sure that we look at
7 the operating experience program, and I would say in
8 that broader sense, and not the inspection program, or
9 not some of the other areas.

10 We will touch on some of those as the
11 usefulness of information, and how decisions and
12 feedback are made.

13 MEMBER SIEBER: Is one of the attributes
14 that you are going to assess the timeliness with which
15 you process operating experience information and
16 distribute it?

17 MR. ADER: Yes. Let me move through or
18 into the objectives, and the attributes real quickly.

19 MEMBER SIEBER: I see you looking at your
20 watch.

21 MEMBER WALLIS: Well, this seems to have
22 grown out of the Davis-Besse experience, but the
23 Davis-Besse experience had nothing to do with this
24 sort of operating experience.

25 It was the failure of the licensee to

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1 learn from their own experience, which was the
2 problem. It may well have been a problem. And the
3 failure to recognize their own experience and do
4 something appropriate with it wasn't really a
5 disseminated experience.

6 MEMBER APOSTOLAKIS: Wasn't it also a
7 failure to recognize the relevance of the French
8 findings to their reactors?

9 MEMBER SIEBER: No.

10 MR. ADER: There were different pieces of
11 it, and their failure to recognize and follow up and
12 put the pieces together was one. But I think the
13 lessons learned task force looked at our own program
14 and saw that it was out of date.

15 I mean, one of the obvious moving forward
16 to the assessment phase and the completion of the
17 assessment phase -- you know, one of the obvious
18 recommendations is that you look at Management
19 Directive 8.5, which is still in existence, and which
20 governs the operating experience program, and it still
21 tasks AEOD with most of these functions.

22 And the last time I checked, AEOD is not
23 around and nobody is -- there was nobody tasked with
24 that management directive for responsibility for
25 updating it.

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1 And as I mentioned, we have completed our
2 initial efforts, and in the middle of April, we had
3 some draft objectives and attributes. We sent them
4 out for comment to the internal stakeholders, and all
5 of the technical divisions within NRR Research, and
6 the regions, and then a number of other points of
7 contact that we have developed with SER and NMSS got
8 a copy, and some others.

9 WE got comments back from most of the
10 people that we sent it to. We reviewed those
11 comments, and incorporated a number of them, and a few
12 of them are what we considered a lower tier type of
13 comment, and we are holding those and looking at them
14 in the assessment phase.

15 One comment that I will come back to at
16 the end, and which was raised by a couple of
17 commenters, that deserves a little bit more attention.

18 MEMBER APOSTOLAKIS: When was this sent to
19 us? Was this sent to all the members?

20 MEMBER SIEBER: I don't know about all the
21 members, but I asked of it.

22 MR. CARUSO: No, it was not provided to
23 you. It was just provided to the staff about 2 or 3
24 weeks ago, I believe.

25 MR. ADER: Which piece? The objectives

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1 and attributes?

2 MR. CARUSO: The objectives and
3 attributes.

4 MEMBER SIEBER: Yes, all of this is dated
5 late April.

6 MR. ADER: Yes, the objectives and
7 attributes were provided to the committee about the
8 same time, just shortly after I provided them to the
9 steering committee.

10 MEMBER APOSTOLAKIS: Which was?

11 MR. ADER: April 30th is what the memo was
12 dated.

13 MEMBER APOSTOLAKIS: So we haven't really
14 read them.

15 MEMBER SIEBER: Well, I don't think you
16 have it. You know, what is in Tab 4 here is not all
17 of the document.

18 MR. CARUSO: No, you have got everything
19 in Tab 4.

20 MEMBER SIEBER: Oh, you do?

21 MR. CARUSO: Yes.

22 MEMBER APOSTOLAKIS: And when will we have
23 a chance to comment on this?

24 MR. CARUSO: The intent is that this
25 meeting is a chance to comment, and later on there

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1 will be additional follow-up meetings to report on the
2 progress of the task force.

3 MR. ADER: The schedule that was in the
4 action plan was to -- we initiated started the 1st of
5 April, and we needed to have the draft to the steering
6 committee at the end of April. So I was under those
7 time lines.

8 This meeting was scheduled at this time,
9 which did seem like a good opportunity to brief the
10 committee, anticipating that informally through
11 transcript that I would get members' comments.

12 MEMBER APOSTOLAKIS: Are we going to write
13 a letter at some point?

14 MEMBER SIEBER: We are not planning on one
15 at this time because we have not had the document.
16 But sooner or later, I think we need to write a
17 letter, because I think that this is a very important
18 subject.

19 MEMBER APOSTOLAKIS: It is very important.
20 By the way, it is not your --

21 CHAIRMAN BONACA: Well, it says that you
22 are the cognizant member.

23 MR. ADER: That is the fault of the rookie
24 secretary.

25 MEMBER APOSTOLAKIS: So this is now

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1 operating experience for us?

2 MR. GILLESPIE: George, we will be happy
3 to come back and talk to anybody who wants to talk to
4 us.

5 MEMBER APOSTOLAKIS: But will you be happy
6 to request a letter at some point?

7 MR. GILLESPIE: Yes, remember that we are
8 committed to this. One of the things that I said was
9 that the best Charlie is going to be in a position to
10 do is discuss it right now. He is accumulating
11 questions and not answers.

12 MEMBER SIEBER: Right.

13 MR. GILLESPIE: And I think you are going
14 to find that the task force -- and, Charlie, you are
15 in the question collection world right now.

16 MEMBER SIEBER: Yes.

17 MR. GILLESPIE: And I know that you are
18 personally interested in this, and if you would see
19 fit to write a letter to highlight the points that the
20 committee specifically is interested in, I think that
21 this is a good time to probably do that.

22 MEMBER APOSTOLAKIS: Well, we have not had
23 a chance to review it, but at some point you will send
24 something to the Commission won't you?

25 MR. ADER: I am anticipating that we will.

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1 When this was initiated, it was at a level for the
2 office directors, but the new Chairman has expressed
3 I think in his words high expectations for this task
4 force.

5 So I do anticipate providing, and that in
6 the process a report would go up to the Commission.

7 MEMBER APOSTOLAKIS: What si the time
8 frame?

9 MR. ADER: Well, we owe a draft to the
10 steering committee at the end of September. The file
11 would be in the November time frame.

12 MEMBER APOSTOLAKIS: Would that be a good
13 time for us to write a letter?

14 MEMBER SIEBER: I would think so. It is
15 probably going to go up in the form of a SECY paper,
16 right?

17 MR. ADER: At the November time frame, it
18 would be to the steering committee, and the steering
19 committee would act. And I would anticipate a SECY
20 paper. I am not sure whether it would be prior to the
21 steering committee giving its final go ahead.

22 They may want to give us the go ahead, and
23 they may want to be the author, which would put it in
24 the December time frame.

25 MEMBER SIEBER: But on the other hand, you

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1 are going to have a draft in advance of that, and that
2 is what we ought to be reviewing and commenting on.

3 MR. ADER: I think for the committee, our
4 recommendation to the steering committee was here are
5 some proposed objectives and attributes. As we go
6 through the assessment phase, we may revisit some of
7 these, and there may be issues that would say that we
8 would have to refine them.

9 As we get closer to the draft report or
10 have the draft report, I think that would be the time
11 that would probably be most valuable. to me and to the
12 task force to have the committee's comments.

13 I mean, any comments that have been
14 offered here are going to help us as we go forward.

15 MEMBER APOSTOLAKIS: And when will that be
16 with the draft report?

17 MR. ADER: The draft is due to the
18 steering committee at the end of September.

19 MEMBER APOSTOLAKIS: So you are talking
20 about a September meeting?

21 MEMBER SIEBER: Yes. I think right now
22 what has been done is the formulation and tabulation
23 of what it is that you are going to do more than
24 anything else, and it is hard -- that is a good thing
25 to comment on in case there is overlap or missing

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1 pieces.

2 On the other hand, I would feel more
3 comfortable if it were better defined and we have a
4 little bit of time to think about what our response
5 is.

6 MR. ADER: I recognize the timing was such
7 that there wasn't time to have the subcommittee, and
8 then the full committee, in the time frame, at least
9 the initial month there was -- it probably would have
10 been difficult to do, and we didn't get the -- you
11 know, we just started on the 1st of April, and we
12 spent a week or so just trying to walk through some of
13 the issues and get different perspectives before we
14 really got into developing objectives.

15 So we didn't complete those until the
16 middle of April, and we are getting the broader
17 comments.

18 MEMBER SIEBER: Well, I appreciate the
19 opportunity to hear about it now, because it gives us
20 time to think. And so it is helpful and not wasted
21 time in my opinion, and we should perhaps move on.

22 MR. ADER: The three objectives we defined
23 for operating experience, and you will find in the
24 memo that is in the package, there is some text that
25 goes with it and that expands a little bit on the

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1 objectives.

2 But the first one, and really the primary
3 reason for an operating experience program is to make
4 sure that information is collected, evaluated, and
5 applied to enhance safety.

6 I say enhanced, because the agency's
7 strategic plan that is now maintained, there is a
8 draft that has enhanced, and I understand --

9 MEMBER WALLIS: This gets to my earlier
10 point here. I looked at this slide ahead of time, and
11 you have to ensure, but you can't just do ensure
12 without creating a mechanism for it to happen. You
13 have to figure out how to make it happen.

14 MEMBER SIEBER: Yes.

15 MR. ADER: In areas --

16 MEMBER APOSTOLAKIS: That's a plan right
17 now.

18 CHAIRMAN BONACA: And that is what I am
19 very much interested in.

20 MR. GILLESPIE: Let me give you an
21 example, and let me get to the core of it.
22 Unfortunately, I have a background in the inspection
23 program for 10 years, and I am going to jump to
24 implementation, which is pass what Charlie is talking
25 about.

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1 So let me out of fairness say this, and
2 that is that right now the inspection program allows
3 a certain selection of samples if you would on the
4 part of the inspector when he is planning his routine
5 inspections.

6 Those right now tend to be inspection
7 samples that are informed only by the experience of
8 that facility, and not necessarily informed by
9 operating experience on breaker and valve failures at
10 peer facilities, or with these big companies that we
11 have now, where procedures are unified across
12 facilities.

13 This would get to procedure problems that
14 you can identify once you get a docket number. Is it
15 a peer problem, or is it a company problem? The
16 computer allows you to trend that kind of data any
17 number of ways.

18 So now the inspector has an informed
19 sample, which is something that we do now by inspector
20 obvious. An inspector at one plant finds something
21 wrong, and he calls his inspector buddy at another
22 similar plant, and he looks.

23 And all of a sudden things start to jell.
24 How do we capture that kind of process formally?
25 Well, somehow you have to get operating experience,

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1 and not just necessarily events, but experience to the
2 right people so they can inform that decision that
3 way.

4 So we talked earlier as George brought up
5 the reviewer, but this is kind of how if we let
6 Charlie do what he is going to do, you might be able
7 to inform that end-user, who right now has a void
8 relative to the kind of sample selection on what he is
9 going to look at, just in the routine program.

10 And by the way, if we do it in the routine
11 program, the licensee will do it routinely also,
12 because all of a sudden, he will now look at that same
13 data, because we are getting a smarter sample, which
14 goes to some of the other bullets of effectiveness and
15 efficiency of current programs.

16 Now, I jumped ahead of where Charlie was,
17 because I am a implementation person, and I had a
18 particular interest in this kind of implementation,
19 but that is where I see this kind of reevaluation of
20 the usefulness.

21 This is different than reacting to an
22 event which was important has to be a generic letter.
23 This is acting to the trending of operating
24 experience.

25 MEMBER APOSTOLAKIS: It is a second tier.

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1 MR. GILLESPIE: It is a second tier,
2 exactly, George. This is the next logical evolution
3 of what the agency has been doing over the last 2
4 years.

5 MEMBER APOSTOLAKIS: The great interest
6 here is that this is truly now getting into
7 organizational performance.

8 MEMBER WALLIS: Well, you see what I am
9 getting at. Most of what I see in these slides is
10 wouldn't it be nice if we had these things. But until
11 you can actually figure out how to make it happen to
12 finish the job.

13 MR. GILLESPIE: And so some of us have
14 actually said that if you can get us what we need to
15 the user, we think the user is smart enough that we
16 can really -- the system is set up to use it if you
17 can inform the system already relative to picking
18 inspection samples, and asking RAIs, and this really
19 is the next evolution of what we have been doing.

20 CHAIRMAN BONACA: Well, I would say that
21 most utilities have in place the process for accepting
22 this information and using it, and whether the
23 utilities differ very much from plant to plant is how
24 effective it is being used.

25 And if they all go through the same

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1 motions, some of them close it in a miserable way at
2 times, okay? And saying, oh, this is a message about
3 this certain material for this kind of valve, and that
4 is a PWR, and so therefore this is a PWR, and which
5 has nothing to do with the closure.

6 We have seen this happen and it really
7 means there is a bad culture there that says that I
8 want to close this issue, and then finding some reason
9 for doing so.

10 But others are thinking in general that
11 from what I have seen when there has been success has
12 been when there was very specific requirements that
13 tie in.

14 For example, I always thought the Part 21
15 was a very effective system, because it got back to
16 the licensee, and the licensee had legal obligations
17 to consider, and therefore the evaluation was done
18 more thoroughly.

19 So you may want to consider what you need
20 to do to have that linkage and to make it effective.

21 MEMBER APOSTOLAKIS: And one of the issues
22 that exists I think, at least from my discussions with
23 the industry people, is that this Tier 2 information,
24 there is too many of them, and sometimes we don't know
25 which one to pay more attention to than the others.

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1 And the particular issue that comes to my
2 mind is that in a particular utility there were
3 concerns how to prioritize so they could do a root
4 cause analysis on the most important ones, where you
5 really learn whether things are relevant.

6 So the volume of information that reaches
7 the licensees is an issue here and what to do with
8 them, you know.

9 MR. GILLESPIE: Additionally, George, the
10 volume of information we are getting is an issue.

11 MEMBER APOSTOLAKIS: That is easy for you
12 to say.

13 MR. GILLESPIE: In fact, we have probably
14 not caught up with the sophistication that some
15 licensees have, the good licensees that are looking at
16 other databases and doing this kind of trending. And
17 so we need to catch up a little bit here on this
18 second tier.

19 MEMBER APOSTOLAKIS: These objectives,
20 however, I would say that they are self-evident.

21 MR. BECKNER: This is Bill Beckner, and
22 let me sort of defend what Charlie is doing here. We
23 have got a lot of --

24 MEMBER APOSTOLAKIS: We are not attacking
25 what Charlie is doing. We are just excited.

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1 MR. BECKNER: No, I understand. We would
2 like to jump to the how, and I think Graham is right,
3 but the problem is that we have got a lot of processes
4 in place.

5 And I think when I started this before the
6 task force, we got a lot of anecdotal problems that
7 got me started, and we started jumping on how to fix
8 these anecdotal issues about silos not communicating,
9 and so I think what Charlie is trying to do here, and
10 when we started writing the task force, is let's step
11 back to first principles and get objectives, and
12 Charlie quickly went to attributes.

13 And I guess the need for that is to
14 ultimately when we do figure out how, we can go back
15 and say, well, does that how really meet our
16 fundamental principles.

17 So, yes, I am a little bit frustrated,
18 too, that we would like to move faster, but Charlie
19 has only been working for about a month, and we gave
20 him a lot of help just on these simple words here, and
21 then we got to the attributes.

22 MEMBER APOSTOLAKIS: I think there is a
23 misunderstanding. We are not really criticizing.

24 MR. BECKNER: And I don't mean to be on
25 the defensive either.

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1 MEMBER APOSTOLAKIS: I just realized
2 myself how important this is, and I am trying to
3 figure out when we are going to write a letter, and --

4 CHAIRMAN BONACA: I guess the point that
5 I was trying to make, however, is that isn't it true
6 that the only words that are new here are ensure, and
7 ensure, and ensure?

8 MEMBER APOSTOLAKIS: Well, in one month,
9 you only came up with ensure?

10 CHAIRMAN BONACA: Well, what I want to say
11 is --

12 MEMBER APOSTOLAKIS: Then you address that
13 2 or 3 times.

14 CHAIRMAN BONACA: Anyway, it was always
15 collected, and it was always necessary, and to the
16 degree or extent that it has been done, that is an
17 issue, and to ensure the process takes place, that is
18 really the key.

19 MEMBER APOSTOLAKIS: That's why we need a
20 letter.

21 MR. BECKNER: I think you are right. Some
22 of this stuff is all motherhood, but a lot of it is
23 not getting done.

24 MEMBER APOSTOLAKIS: I agree with that.

25 MR. BECKNER: I think we collected pretty

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1 good, and we evaluated it somewhat and we tell people
2 about it, but do we communicate.

3 MR. ADER: Even as we went through in this
4 first month and looked or kind of walked ourselves
5 through the processes, there were some things that
6 kind of just fell right out on the table that didn't
7 take a lot of effort to realize that there were some
8 shortcomings.

9 Let me try to go through these, and let me
10 get to the attributes, because this is what I looked
11 at, and the time management was terrible, because this
12 is really where I would like to spend some time
13 talking to the committee.

14 MEMBER APOSTOLAKIS: Which slide?

15 CHAIRMAN BONACA: And we are at the end.

16 MR. ADER: I am on the proposal
17 objectives. Safety is the key one that we are doing
18 the program for. So if you are going to make a
19 balance on where you are going to spend resources or
20 anything else, that is the key.

21 But it also contributes to internally, and
22 in our PRAs in making realistic decisions. It may
23 provide feedback on our inspection processes,
24 licensing processes, and are we being effective and
25 efficient.

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1 And then communicating to the external
2 stakeholders that it is an attribute or an objective
3 that is important. Moving on tot he attributes. I
4 mean, an obvious one when you look at it is roles and
5 responsibilities have to or should be clearly defined.

6 MEMBER APOSTOLAKIS: This is now for the
7 NRC?

8 MR. ADER: These are attributes -- yes, it
9 is for the NRC reactor --

10 MEMBER APOSTOLAKIS: It is like the
11 example that you gave us earlier, that there is a
12 document referring to the AEOD, and the AEOD does not
13 exist.

14 MR. ADER: yes. And there was nobody that
15 said that you are the coordinator of all of this when
16 it was broken up, or if it was, we have all forgotten
17 who that individual is.

18 So clearly defining roles and
19 responsibilities, and if one group does an evaluation
20 and sends it to another group, what is the
21 responsibility with that piece of information, whether
22 it is a short term evaluation or a long term study.

23 And if they don't know what they are
24 supposed to do with it, and they get it for
25 information, then it is an ad hoc process. So clearly

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1 defining those is key.

2 This issue on central clearing house or
3 that we have an efficient process for collecting, and
4 storing, and retrieving information, retrieval may be
5 somebody on a tech staff that doesn't need information
6 on a daily basis, but if he is looking at an issue,
7 and says that I want to go back and look at the long
8 term experience on a particular pump, or a type of
9 system, can he pull that information down easily so he
10 can think through the process and maybe get some
11 insights that the reviewers overlooked.

12 MEMBER APOSTOLAKIS: Now, you are talking
13 about screening and you are talking about
14 communication. Where is the evaluation?

15 MR. ADER: The next page, the next slide.

16 MEMBER APOSTOLAKIS: Okay.

17 MR. ADER: Screening -- I mean, the
18 current process, there is the daily reviews of
19 operating experience that comes in, and they do a
20 screening, and is there something that needs follow-
21 up, and we may need more information to follow up.

22 Mario, are we real tight on time? I can
23 walk through it real quick, or --

24 CHAIRMAN BONACA: We have 10 more minutes,
25 and then we will have to close it down.

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1 MEMBER SIEBER: I would be happier if you
2 had the word timely stuck into the last three bullets.
3 You have it in the last one, but one of the problems
4 with operating experience that comes from the NRC is
5 that it is slow.

6 Now, the ASP program might take a year
7 before something comes out of there and that is not
8 timely enough.

9 MR. ADER: It is timely on the next slide,
10 too.

11 MEMBER SIEBER: Well, stick it in every
12 place that you can, and that would sound better.

13 MR. ADER: So there is some screening that
14 has to be done at several different steps. Some of
15 these are cross-cutting, and it is not necessarily a
16 sequential process. You screen for short term follow-
17 up, and there is a screening for what you can do in
18 the ASP program.

19 The group in my division that does long
20 term studies, they screen on what they want they want
21 to go after. Communications is clearly that you need
22 timely communications, whether that is internal, and
23 you are getting it to a technical branch; or if it is
24 external and to the public, and to the world.
25 Communication cross-cuts all through the process, you

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1 know.

2 Evaluations is on the next slide. Timely
3 evaluations.

4 MEMBER SIEBER: Good.

5 MR. ADER: And I have it a third time.

6 MEMBER SIEBER: Okay.

7 MEMBER APOSTOLAKIS: Is the root cause
8 analysis part of the evaluation?

9 MR. ADER: That would be -- you know,
10 during a thorough understanding of the event.

11 MEMBER APOSTOLAKIS: I think you should
12 put the words there. This is really geared towards
13 operating experience that comes in the form of data,
14 lots of data, and so I wanted to do a planned
15 analysis, and this and that.

16 But there may be one event which is very
17 important, and you really want to --

18 MR. ADER: In the text, root cause is in
19 there, though everybody can't see it. This is the
20 longest one that has some text in it, and it expands
21 on what we mean here.

22 And one of the issues is again that you do
23 the evaluations thoroughly and timely. The next one
24 down is decisions. It is that issue that I raised
25 before, that if there is a decision on an event, maybe

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1 after further evaluation someone can make a knowledge
2 decision that I don't need to do anymore.

3 But those decisions need to be made, and
4 they need to be made in a timely manner, or maybe you
5 need to follow up with the licensee. And when I get
6 into the decisions on implementation and appropriate
7 action would come the questions of is this something
8 that we need to communicate in a stronger regulatory
9 document than an information notice to the industry.

10 And do we need to follow up to see that
11 they did indeed implement it. Those types of
12 decisions need to be part of the process. It may not
13 be on all events, but there may be selected ones that
14 needs to be in that process that people are thinking
15 through. And that it is clear and transparent, and
16 that it is their responsibility.

17 MEMBER WALLIS: Will you be duplicating to
18 some extent what INPO does, or will you have some kind
19 of indication of --

20 MR. ADER: We draw on some information
21 from them now, but there is duplication of efforts,
22 too, on some things.

23 MEMBER WALLIS: I was just wondering if
24 you could not draw more on their stuff and save
25 yourself from having to do it all over again.

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1 MEMBER SIEBER: No, they have access to
2 different things. They have access to Part 21
3 reports, and --

4 MEMBER WALLIS: That were there is overlap
5 if you could save --

6 MEMBER APOSTOLAKIS: Well, you can receive
7 information from INPO and then subject it to this, and
8 if that accelerates your process, that's fine.

9 MR. ADER: The last attribute on any
10 program is you need -- the task force felt that you
11 needed a periodic assessment. Somebody needs to go
12 back and look occasionally to see is the program doing
13 what we thought it did, or are there other areas for
14 improvement, or efficiencies, or effectiveness.

15 And that has got to be part of it and
16 would have to be defined somewhere. There were a lot
17 of -- and as Bill said, we had a lot of help with
18 words, and we took some of the help, and we considered
19 some of the other help, but didn't incorporate it.

20 One of the comments that we got from
21 several stakeholders is that the objectives and
22 attributes should have independence in them. One
23 commenter was actually specific and said that the last
24 attribute on periodic assessment would have
25 independence.

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1 Other commenters said it is not in the
2 objectives and attributes. The task force has
3 discussed this, and it is an issue, and when AEOD was
4 broken up, the Commission put certain pieces of the
5 program in Research, and to have an independence role.

6 As we walked through it, we said that as
7 a task force that we would like to look at this issue
8 a little more to understand where in this process
9 independence will help make the program more
10 effective.

11 We look at independence as a -- I looked
12 at independence as a means to an end.

13 MEMBER POWERS: Clearly, is it
14 independence that you are looking for when you are
15 doing this, or is it diversity of view that you are
16 looking for?

17 MR. ADER: Those types of discussions,
18 what do you mean by independence, and what are you
19 looking for. Are you looking for an audit function,
20 or are you looking for a different point of view? Are
21 you looking for the local tiered attribute of you are
22 not under the day to day pressures of licensing
23 inspections, and resources, and you don't get drawn
24 off.

25 There are different aspects that people

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1 raise, and that was one of the problems that we were
2 running into. When you would say independence,
3 somebody would say, well, it is diversity of reviews,
4 and somebody else would say, no, it is an audit
5 function, and the third person would say you just need
6 to be someplace where the resources don't get pulled
7 into the daily fire.

8 So the task force said that we need to
9 think about this a little bit more, and there is pros
10 and cons to being -- and the further on you are
11 removed, the more independent you are, but than you
12 are less a part of the process.

13 CHAIRMAN BONACA: One question I had. Is
14 this an intent to strengthen a process that already
15 exists for communications to licensees' operating
16 experience, or is it something new that will have a
17 review, but you don't know yet?

18 I mean, are you going to use some existing
19 vehicles to communicate this, or --

20 MR. ADER: If I had to guess, or actually
21 I probably shouldn't, but we are looking, or we are
22 going to look at that, and where our recommendations
23 would be on whether the existing vehicles are
24 appropriate, or there should be some other mechanism.
25 I would be getting ahead of our assessment phase.

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1 CHAIRMAN BONACA: Because this is a
2 significant issue for licensees. Already now from
3 what I know, every licensee struggles with how many
4 groups to keep on site, and who do they report to.
5 And that operating experience, and depending on how it
6 is being used, or whatever.

7 I know that there is a struggle there all
8 the time organizationally. And how INPO is providing
9 already some degree of organizational experience, and
10 this may add to it, or it simply may use -- I am just
11 curious to know if it can be used in some existing
12 vehicles to bring this information to the plants.

13 MEMBER APOSTOLAKIS: Let's make sure that
14 he staff is using it first and that would be the next
15 question.

16 CHAIRMAN BONACA: Yes.

17 MEMBER APOSTOLAKIS: Incidentally, I
18 understand that there is another group within the
19 agency that is responding to a recent SRM, and they
20 are looking at -- I am not sure if the words they are
21 using is safety culture, but something related. And
22 the possibility of performance indicators. I mean,
23 the SRM is there.

24 MR. ADER: Some of the current efforts are
25 -- you know, a lot of the current efforts in the

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1 operating experience arena, the programs that are out
2 there are continuing on with a number of the
3 activities.

4 MEMBER APOSTOLAKIS: No, but what I am
5 saying is that these guys -- that somehow you should
6 have a channel of communication with them. They
7 should know what you are doing.

8 MR. ADER: Yes, and we have provided and
9 have had discussions. When we ask for comments, a lot
10 of the members went through their management chain,
11 either people in their groups, or their direct
12 managers, and sat down with them and walked through
13 these objectives and attributes.

14 So I believe that all of the people that
15 are actively involved, and even beyond that, are aware
16 of what we are doing. We are trying to have a pretty
17 broad base of people who are at least communicating
18 with for an awareness, because I am not going to find
19 stakeholders even internally, or pretty far out, but
20 I am trying to keep what I call primary stakeholders
21 at a manageable level.

22 And then having some others that I keep
23 informed, and if they want to interact later in the
24 assessment phase, we may be interacting.
25 International programs deals with foreign operating

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1 experiences, and it is kind of conduit it through. I
2 have had a discussion and there is contact there that
3 I am keeping it for them, but we have not brought them
4 actively into the process yet because we are not into
5 that piece of it.

6 Every other day I think of somebody else,
7 and that I should have had a discussion with them.
8 The last slide, and I apologize for running over, is
9 the schedule we are on. As I said, we have completed
10 the initial objective phase, and we have given the
11 objectives and attributes that you have the more
12 details on in your notebook.

13 We are waiting for comments back, and
14 hopefully we will get an endorsement in the middle of
15 the month, but we have also just gone ahead and moved
16 right into the assessment phase, and starting to do a
17 more detailed mapping of what does this mean now and
18 in a level that is a little bit more concrete, and
19 that gets into an issue of timeliness. Is there some
20 document that has defined it. We may not define that
21 it has got to be 30 days. We may have some
22 recommendations, but we may just be saying that people
23 have to establish those guidelines.

24 MEMBER SIEBER: I think that some goals
25 need to be set. Maybe not restrictions, but goals.

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1 MEMBER WALLIS: Well, will this final
2 report solve the problem, or is it just going to set
3 out what needs to be done to solve the problem? It
4 seems to me that you are not going to get on 11-30 to
5 the point where you have the mechanism for
6 implementation of all of these things.

7 You are going to say this is what needs to
8 be done, and then there is going to be a follow-up
9 task, which is how do we make it happen.

10 MR. ADER: We will be making
11 recommendations for implementation, and to the extent
12 that those are very detailed, or may require someone
13 else to actually think through an implementation, a
14 screening would have criterion thresholds.

15 And whether we define them or we tell
16 somebody else that they need to define, because that
17 is an effort in itself, to get the right players
18 together and say what should be our thresholds.

19 To the extent that things are -- that we
20 see something and we have those ideas, are clearly
21 going to be provided. But that is a little ahead of
22 where I feel comfortable to say what this final report
23 is going to look like.

24 I think I know the task that I am supposed
25 to be looking at, and what the final answers are, are

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1 to be determined.

2 MR. BECKNER: This is Bill Beckner. We
3 limited Charlie's scope a little bit just so when we
4 get finished and not get into too much details, and
5 not so much how, but who, and that is where it really
6 gets interesting.

7 And so we figured that Charlie hopefully
8 would tell us what needs to be done, and a little bit
9 about how, but then we return back to line management
10 to get the who and the implementation.

11 MEMBER SIEBER: Does anyone have any
12 questions that they would like to ask?

13 MEMBER POWERS: Let me ask a question.
14 One of the functions that the ACRS intemperately took
15 upon itself about four years ago, or maybe three years
16 ago, was volunteering to examine how the function
17 provided by the former AEOD continued as it became
18 part of RES.

19 And I am wondering if I were to say that
20 the mere existence of this task force is testimony to
21 the fact that that function is no longer as robust and
22 as healthy under the aegis of RES as it was when it
23 was an independent office, would I be terribly wrong.

24 And I think I understand that the
25 objectives of this task force are a little bit

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1 different than the objectives of the former AEOD, but
2 what I see is the roles and the responsibilities of
3 that office have been lost or maybe not as clearly
4 evident now that its function has been dispersed
5 between some parts of NRR and some parts of RES.

6 And that there is no longer a champion for
7 the role of analysis and evaluation of operational
8 data within the agency that there was when there was
9 a separate office. Would I be terribly wrong in
10 making that conclusion?

11 MR. ADER: The broader question -- and I
12 think the question that I would be asking is the
13 operating experience parts of AEOD were spread between
14 two offices. One of the studies done prior to AEOD
15 being abolished looked at the resource level.

16 There were large numbers of resources, and
17 some of it is apples and oranges, because people, when
18 asked the question what are you spending on operating
19 experience, had different views.

20 I don't know that there is a common
21 definition then and now. But there were 150 or 170 if
22 I remember the numbers right, devoted to operational
23 experience.

24 What is a team in my division was a branch
25 in AEOD, and I believe that the same is true in NRR,

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1 and what had been a branch is now a section. So that
2 the broader question is the agency's operating
3 experience program, with the efficiencies gained in
4 AEOD, and were the expectations at that time achieved.

5 Is the program as effective as it was, or
6 balancing efficiency and effectiveness, is it about
7 where it should be. That is kind of the look that I
8 would say that we may be doing as I remember the old
9 paper in '98, and it said to look at this issue a year
10 later.

11 And I don't think that look was ever done.
12 So I would not limit it to just one office. I would
13 look at the program broader.

14 MR. GILLESPIE: Dana, let me put it in a
15 different context. I think what was split up in '88
16 and it was in 18 different parts in that paper that I
17 think got distributed to different offices, those
18 parts were distributed and are still be carried on
19 today, is the environment that we are regulating has
20 then changed in the last 15 years.

21 If the environment has changed, and we are
22 still doing the same thing we were doing, and the
23 exact same products are being generated, are those the
24 right kind of products for today's environment.

25 And if you go back in the late '80s, we

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1 had LERs coming out of our ears, and SCRAMs were
2 always occurring at plants. Our thresholds have
3 changed, and so part of what Charlie is looking at is
4 what we transferred from AEOD, which has not changed
5 a whole lot in 15 years, in today's environment and
6 saying are we most effectively and efficiently using
7 it.

8 And that's why I don't want to take on
9 your question of robustness. I think our reports in
10 the long term studies today are just as robust as they
11 were then, but are we doing the right things for
12 today's environment is a different question,
13 particularly at the thresholds that we are at right
14 now.

15 MEMBER POWERS: Yes, and I think that you
16 are echoing something that what I said, is that there
17 is no longer a champion. There is nobody evolving
18 this function in response to the environment.

19 MR. GILLESPIE: I think it is fair to say
20 that there is no one involved in the functions in
21 response to the environment, and I think that is what
22 we recognized ourselves, and that is why Charlie's
23 group was put together.

24 MEMBER APOSTOLAKIS: But I think one of
25 the issues that existed even when AEOD existed was the

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1 communication issue, and the dissemination of
2 information.

3 There were a lot of reports being issued,
4 but this committee in fact discussed it with AEOD
5 representatives several times, and we did not
6 emphasize at that time the internal stakeholders, but
7 certainly the industry -- I don't think they were
8 using much of the information that was generated, and
9 we were discussing how can we improve that process.

10 So even if AEOD existed today, I think
11 that this task force would be needed.

12 MR. GILLESPIE: Yes, it still would be,
13 depending on -- that question still might not have
14 been addressed properly in the last 15 years.

15 MEMBER POWERS: But that is not the
16 question that I am posing. I am not questioning the
17 need for this task force. I am asking the question
18 about the functionality, and I think you have given
19 the answer.

20 MR. GILLESPIE: We have not evolved.

21 MEMBER POWERS: Yes, it doesn't evolve
22 because there is nobody that has the clear
23 responsibility to see to it that it evolves, because
24 it is dispersed now.

25 MR. GILLESPIE: There is a great deal of

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1 truth to that statement, yes.

2 MEMBER SIEBER: Any other questions? I am
3 impressed by the diplomacy of that last answer, and so
4 with that, Mr. Chairman, I turn it over to you.

5 CHAIRMAN BONACA: Thank you for the
6 presentation, and it was informative, and we will see
7 you again, and we will have to schedule a meeting
8 probably of --

9 MR. ADER: Yes, and I will work with the
10 ACRS staff on the timing.

11 CHAIRMAN BONACA: Okay. At this point, we
12 can stop recording, and we are going to get into the
13 draft Commission paper, ACRS self-assessment.

14 (Whereupon, at 2:37 p.m., the meeting was
15 concluded.)

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