

Palo Verde 2

2Q/2009 Plant Inspection Findings

Initiating Events

Mitigating Systems

Significance:  Jun 30, 2009

Identified By: NRC

Item Type: NCV NonCited Violation

Failure to Develop an Adequate Procedure to Ensure Operability of the Essential Cooling Water Heat Exchangers

The inspectors identified a noncited violation of 10 CFR Part 50, Appendix B, Criterion V, "Instructions, Procedures, and Drawings," for the failure of operations, chemistry, and engineering personnel to develop a procedure with appropriate quantitative or qualitative acceptance criteria for chloride levels to ensure operability of the essential cooling water system heat exchangers. Specifically, from plant startup until April 28, 2009, chemistry personnel's Policy CDP1-14, "Chemistry Department Policies," stated, in part, that a Palo Verde Action Request will be generated for entry into any Action Level 1, 2, 3 or 5, and did not give actions for Action Level 4. This resulted in chlorides exceeding Action Level 4 quantitative acceptance criterion in the essential cooling water system Train A without a Palo Verde Action Request being generated, or an operability determination being performed in a timely manner. This issue was entered into the licensee's corrective action program as Palo Verde Action Request 3347097.

The finding is more than minor because it is associated with the procedure quality attribute of the Mitigating Systems Cornerstone and affects the cornerstone objective of ensuring the reliability of systems that respond to initiating events to prevent undesirable consequences. Using Manual Chapter 0609.04, "Phase 1 – Initial Screening and Characterization of Findings," the finding was determined to have a very low safety significance because the finding did not result in a loss of system safety function, an actual loss of safety function of a single train for greater than its technical specification allowed outage time, or screen as potentially risk significant due to a seismic, flooding, or severe weather initiating event. This finding has a crosscutting aspect in the area of human performance associated with decision-making because decisions and the basis for decisions were not communicated to personnel who have a need to know the information in order to perform work safely, in a timely manner [H.1(c)].

Inspection Report# : [2009003](#) (*pdf*)

Significance: SL-IV Jun 30, 2009

Identified By: NRC

Item Type: NCV NonCited Violation

Failure to Perform Written Safety Evaluation in Accordance with 10 CFR 50.59 for Refueling Water Tank Full Flow Recirculation

The inspectors identified a non-cited Severity Level IV violation of 10 CFR 50.59 requirements for the failure of engineering personnel to perform adequate written safety evaluations prior to implementing changes to the emergency core cooling system. Specifically, between 1987 and February 2009, engineering personnel failed to obtain prior NRC approval for a change that involved two unreviewed safety questions involving emergency core cooling system operability and containment bypass leakage during an accident. The first example involved a change in an emergency core cooling system lineup that could have prevented the fulfillment of the safety functions of the safety injection system to remove residual heat and mitigate the consequences of an accident. The second example involved opening normally locked close valves, while the plant is operating, that could result in the loss of a safety function to control the release of radioactive material as a result of the containment bypass path. This issue was entered into the licensee's

corrective action program as Condition Report / Disposition Request 3287805.

This finding is more than minor because it is associated with the equipment performance attribute of the Mitigating Systems cornerstone and adversely affects the cornerstone objective of ensuring the availability, reliability, and capability of systems that respond to initiating events. This finding is also more than minor because it is associated with the configuration control attribute of the Barrier Integrity cornerstone and adversely affects the cornerstone objective of providing reasonable assurance that physical design barriers (fuel cladding, reactor coolant system, and containment) protect the public from radionuclide releases caused by accidents or events. In accordance with Inspection Manual Chapter 0612, Appendix B, "Issue Disposition Screening," the inspectors determined that traditional enforcement applied because this issue may have impacted the NRC's ability to perform its regulatory function, and should be evaluated using the traditional enforcement process. The issue was classified as Severity Level IV because the violation of 10 CFR 50.59 involved conditions evaluated as having very low safety significance by the Significance Determination Process. Using Manual Chapter 0609.04, "Phase 1 – Initial Screening and Characterization of Findings," the finding required a Phase 2 analysis because the finding represented a loss of safety system function of the safety injection system. The Phase 2 analysis determined that this finding was potentially greater than Green; therefore, a Phase 3 analysis was completed by a regional senior reactor analyst. The Phase 3 analysis determined that this issue was of very low safety significance based on the senior reactor analyst reviewing the licensee's risk estimate of the condition which concluded that the ICCDP was much less than 1.0E-7. The analyst checked portions of the licensee's analysis using the Palo Verde SPAR model, and found the licensee results to be acceptable. Therefore, the significance of the finding was determined to be very low (Green). This finding was evaluated as not having a crosscutting aspect because the performance deficiency is not indicative of current performance.

Inspection Report# : [2009003](#) (*pdf*)

Significance:  Mar 31, 2009

Identified By: NRC

Item Type: FIN Finding

Failure to Correct Deficient Condition for the Essential Spray Pond Chemical Addition System Valves High Failure Rate

The inspectors identified a finding for the failure of engineering and maintenance personnel to adequately implement timely corrective actions for deficiencies associated with the essential spray pond sodium hypochlorite chemical addition system. Specifically, between May 2006 and March 2009, corrective actions to replace degraded sodium hypochlorite valves with a more reliable chemical addition system were not taken resulting in the Unit 2 spray pond Train A chemistry pH level being out of specification high on two occasions. This issue was entered into the licensee's corrective action program as Palo Verde Action Request 3277070.

The finding is more than minor because it is associated with the equipment performance attribute of the mitigating systems cornerstone and affects the cornerstone objective of ensuring the reliability of systems that respond to initiating events to prevent undesirable consequences. Using Manual Chapter 0609.04, "Phase 1 – Initial Screening and Characterization of Findings," the finding was determined to have a very low safety significance because the finding did not result in a loss of system safety function, an actual loss of safety function of a single train for greater than its Technical Specification allowed outage time, or screen as potentially risk significant due to a seismic, flooding, or severe weather initiating event. This finding has a crosscutting aspect in the area of human performance associated with decision making because the licensee did not communicate bases for decisions to personnel with a need to know such that work is performed safely in a timely manner [H.1(c)].

Inspection Report# : [2009002](#) (*pdf*)

Significance:  Mar 31, 2009

Identified By: NRC

Item Type: NCV NonCited Violation

Failure to Perform an Adequate Operability Determination for High Chlorine in the Essential Spray Pond

The inspectors identified a non-cited violation of 10 CFR Part 50, Appendix B, Criterion V, "Instructions, Procedures, and Drawings," for the failure of operations personnel to follow procedures to declare the essential spray pond

inoperable. Specifically, on November 13, 2008, operations personnel failed to follow procedures to declare Unit 2 essential spray Pond A inoperable and perform a 10 CFR 50.59 screening when a compensatory measure, such as acid addition, was required to restore operability of the spray pond. This resulted in the performance of a calculation and an evaporative test to verify operability of essential spray Pond A for the mission time without taking credit for compensatory measures. This issue was entered into the licensee's corrective action program as Palo Verde Action Request 3258988.

The finding is more than minor because it is associated with the equipment performance attribute of the mitigating systems cornerstone and affects the cornerstone objective of ensuring the reliability of systems that respond to initiating events to prevent undesirable consequences. Using Manual Chapter 0609.04, "Phase 1 – Initial Screening and Characterization of Findings," the finding was determined to have a very low safety significance because the finding did not result in a loss of system safety function, an actual loss of safety function of a single train for greater than its technical specification allowed outage time, or screen as potentially risk significant due to a seismic, flooding, or severe weather initiating event. This finding has a crosscutting aspect in the area of human performance associated with decision-making because safety-significant decisions were not verified to validate underlying assumptions and identify unintended consequences [H.1(b)].

Inspection Report# : [2009002](#) (pdf)

Significance:  Mar 31, 2009

Identified By: NRC

Item Type: NCV NonCited Violation

Failure to Periodically Inspect or Test, and Repair Fire Penetration Seals

The inspectors identified 5 examples of a non-cited violation of License Condition 2.C.(7), 2.C.(6), and 2.F for Unit 1, Unit 2, and Unit 3, respectively, for the failure of engineering and maintenance personnel to follow procedures to adequately inspect and repair fire penetration seals. Specifically, between 2004 and August 2008, engineering and maintenance personnel failed to inspect and repair fire penetration seals, which provide protection to safety-related equipment during fire events, resulting in the licensee declaring 4 fire penetration seals degraded and 1 non-functional. This issue was entered into the licensee's corrective action program as Palo Verde Action Request 3295124.

The finding is more than minor because it was associated with the external factors attribute (i.e. fire) of the mitigating systems cornerstone and affected the cornerstone objective of ensuring the availability and reliability of systems that respond to initiating events to prevent undesirable consequences. Using Manual Chapter 0609.04, "Phase 1 – Initial Screening and Characterization of Findings," the finding was determined to require additional evaluation under Inspection Manual Chapter 0609, Appendix F, "Fire Protection Significance Determination Process." Based on the analysis performed, the inspector concluded that the degradation of the fire barrier penetration seals represented a low degradation of the fire confinement element of the fire protection program, the degraded fire barrier penetration seals had no credible fire damage state, and that the fire ignition sources present could not damage the post-fire safe shutdown equipment, and therefore determined the finding to have very low safety significance. This finding has a crosscutting aspect in the area of problem identification and resolution associated with the corrective action program because the licensee failed to implement the corrective action program with a low threshold for identifying issues [P.1 (a)].

Inspection Report# : [2009002](#) (pdf)

Significance:  Feb 27, 2009

Identified By: NRC

Item Type: NCV NonCited Violation

Failure to Identify and Correct Age-Related Degradation of Safety-Related Inverters

The inspectors identified a noncited violation of 10 CFR Part 50, Appendix B, Criterion XVI, "Corrective Action," for the licensee's failure to promptly identify and correct a condition adverse to quality. Specifically, the licensee failed to incorporate industry and vendor recommended preventative maintenance requirements to prevent the age related degradation of safety-related inverter components. This finding was entered into the licensee's corrective action program as Palo Verde Action Request 3291971.

The inspectors determined that the failure to identify the necessary maintenance practices and take corrective actions prior to the 2008 inverter failures was a performance deficiency. This finding is more than minor because it affects the equipment performance attribute of the mitigating systems cornerstone objective to ensure the availability, reliability, and capability of systems that respond to initiating events to prevent undesirable consequences. Using Inspection Manual Chapter 0609, "Significance Determination Process," Phase 1 worksheets, the team determined that a Phase 2 analysis was required because the finding represented a loss of system safety function. A Phase 2/Phase 3 significance determination was performed by an NRC senior reactor analyst. Based on a bounding analysis, the analyst determined that the delta core damage frequency result was less than 1.0E-7/yr. This noncited violation was therefore determined to be of very low safety significance. This finding has a crosscutting aspect in the problem identification and resolution component of operating experience, in that the licensee failed to implement operating experience through changes to station procedures [P.2(b)].

Inspection Report# : [2009006](#) (pdf)

Significance:  Feb 27, 2009

Identified By: NRC

Item Type: NCV NonCited Violation

Failure to Properly Implement Corrective Action Process for Potential Operability Issues with the Safety Related Systems and Systems Important to Safety

The inspectors identified a noncited violation of 10 CFR Part 50, Appendix B, Criterion V, "Instructions, Procedures, and Drawings," for the failure of operations personnel to follow the corrective action program to ensure that degraded and nonconforming conditions associated with safety related systems and systems important to safety were properly reviewed for operability. Specifically, between December 21, 2006, and January 30, 2009, operations personnel failed to perform adequate operability determinations of Palo Verde Action Requests associated with the component design basis review project and other site projects, resulting in 97 Palo Verde Action Requests that either needed an immediate operability determination or a functional assessment, or needed more information to provide reasonable assurance of operability. Of the 97 examples 20 occurred following implementation of corrective actions associated with the Confirmatory Action Letter to improve this process and therefore are reflective of current performance. This issue was entered into the licensee's corrective action program as Palo Verde Action Request 3281099.

The finding is greater than minor because it is associated with the equipment performance attribute of the mitigating systems cornerstone and affects the cornerstone objective of ensuring the reliability of systems that respond to initiating events to prevent undesirable consequences. Using Manual Chapter 0609.04, "Phase 1 – Initial Screening and Characterization of Findings," the finding was determined to have a very low safety significance because the finding did not result in a loss of system safety function, an actual loss of safety function of a single train for greater than its Technical Specification allowed outage time, or screen as potentially risk significant due to a seismic, flooding, or severe weather initiating event. This finding has a crosscutting aspect in the area of problem identification and resolution associated with the corrective action program because 9 of the 20 examples, reflective of current performance, were not thoroughly evaluated such that the resolutions address causes and extent of conditions, as necessary, including properly evaluating for operability conditions adverse to quality [P.1(c)].

Inspection Report# : [2009006](#) (pdf)

Significance:  Feb 27, 2009

Identified By: NRC

Item Type: NCV NonCited Violation

Inadequate Procedures for Performing Operability Determinations

The inspectors identified a noncited violation of 10 CFR Part 50, Appendix B, Criterion V, "Instructions, Procedures, and Drawings," for the failure of operations personnel to follow the corrective action program to ensure that degraded and nonconforming conditions associated with safety related systems and systems important to safety were reviewed for operability. Specifically, between December 21, 2006 and January 30, 2009, operations personnel failed to perform adequate operability determinations of Palo Verde Action Requests associated with the component design basis review project and other site projects, resulting in 97 Palo Verde Action Requests that either needed an

immediate operability determination or a functional assessment, or needed more information to provide reasonable assurance of operability. Of the 97 examples 20 occurred following implementation of corrective actions to improve this process and therefore are reflective of current performance. This issue was entered into the licensee's corrective action program as Palo Verde Action Request 3281099.

The finding is greater than minor because it is associated with the equipment performance attribute of the mitigating systems cornerstone and affects the cornerstone objective of ensuring the reliability of systems that respond to initiating events to prevent undesirable consequences. Using Manual Chapter 0609.04, "Phase 1 – Initial Screening and Characterization of Findings," the finding was determined to have a very low safety significance because the finding did not result in a loss of system safety function, an actual loss of safety function of a single train for greater than its Technical Specification allowed outage time, or screen as potentially risk significant due to a seismic, flooding, or severe weather initiating event. This finding has a crosscutting aspect in the area of human performance associated with resources because 11 of the 20 examples, reflective of current performance, were the result of inadequate procedural guidance governing the conduct of operability determinations to ensure that conditions adverse to quality are properly evaluated for their potential operability impacts [H.2(c)].

Inspection Report# : [2009006](#) (*pdf*)

Significance:  Dec 31, 2008

Identified By: NRC

Item Type: FIN Finding

Failure to Promptly Identify and Correct Degraded Hydrostatic Penetration Seals

The inspectors identified a finding at Palo Verde Nuclear Generating Station Procedure 01DP-0AP10, "Corrective Action Program," Revision 1, for the failure of operations and engineering personnel to promptly identify and correct a condition adverse to quality. Specifically, between February 13, 2007 and July 18, 2008, operations and engineering personnel failed to identify and correct degraded hydrostatic flood penetration seals which provide protection to safety-related equipment during internal flooding events. This resulted in over 100 hydrostatic penetration seals in the control, diesel, and main steam support structure buildings being left degraded for greater than 12 months. This issue was entered into the licensee's corrective action program as Palo Verde Action Request 3264501.

The finding is greater than minor because it is associated with the protection against external factors (i.e. flood hazard) attribute of the mitigating systems cornerstone and affects the cornerstone objective of ensuring the reliability and capability of systems that respond to initiating events to prevent undesirable consequences. Using Manual Chapter 0609.04, "Phase 1 – Initial Screening and Characterization of Findings," the finding was determined to have a very low safety significance because the finding did not result in a loss of system safety function, an actual loss of safety function of a single train for greater than its Technical Specification allowed outage time, or screen as potentially risk-significant due to a seismic, flooding, or severe weather initiating event. This finding has a crosscutting aspect in the area of problem identification and resolution associated with operating experience because operations and engineering personnel failed to implement and institutionalize operating experience through changes to station processes, procedures, equipment, and training programs [P.2(b)].

Inspection Report# : [2008005](#) (*pdf*)

Significance:  Sep 30, 2008

Identified By: NRC

Item Type: NCV NonCited Violation

Failure to Perform an Operability Determination for High Chlorine in the Essential Spray Pond

The inspectors identified a noncited violation of 10 CFR Part 50, Appendix B, Criterion V, "Instructions, Procedures, and Drawings," for the failure of operations and chemistry personnel to follow the corrective action program to ensure that potentially nonconforming conditions associated with the essential spray pond system were reviewed for operability. Specifically, between July 10, 2008, and July 11, 2008, operations and chemistry personnel failed to ensure all relevant information was reviewed for operability when the Unit 2 essential spray Pond A hypochlorite addition Valve 2-SPN-V494 was found open. This resulted in the essential spray pond chemistry pH and chlorine

samples being delayed to the extent that the sample results were not reliable to assess operability. This issue was entered into the licensee's corrective action program as Condition Report/Disposition Request 3206115.

The finding is greater than minor because it is associated with the equipment performance attribute of the mitigating systems cornerstone and affects the cornerstone objective of ensuring the reliability of systems that respond to initiating events to prevent undesirable consequences. Using Manual Chapter 0609.04, "Phase 1 – Initial Screening and Characterization of Findings," the finding was determined to have a very low safety significance because the finding did not result in a loss of system safety function, an actual loss of safety function of a single train for greater than its technical specification allowed outage time, or screen as potentially risk significant due to a seismic, flooding, or severe weather initiating event. This finding has a crosscutting aspect in the area of human performance associated with decision-making because safety-significant decisions were not verified to validate underlying assumptions and identify unintended consequences [H.1(b)].

Inspection Report# : [2008004](#) (*pdf*)

Barrier Integrity

Significance:  Sep 30, 2008

Identified By: NRC

Item Type: NCV NonCited Violation

Inadequate Procedural Requirements to Implement Technical Specification 5.5.2.b

The inspectors identified a noncited violation of Technical Specification 5.5.2.b, "Primary Coolant Sources Outside Containment," for the failure of engineering and maintenance personnel to implement a program to verify integrated leak test requirements for abandoned valves still connected to an active system. Specifically, between January 8, 1993, and September 30, 2008, engineering personnel failed to ensure portions of the containment spray system, which could be in contact with radioactive fluids outside containment, were included in the integrated leak test requirements. This issue was entered into the licensee's corrective action program as Condition Report/Disposition Request 3170965.

The performance deficiency associated with this finding was the failure of engineering and maintenance personnel to implement a program to verify integrated leak test requirements for abandoned valves still connected to an active system. The finding is greater than minor because it is associated with the design control and procedural quality attribute associated with maintaining radiological barrier functionality for the auxiliary building of the barrier integrity cornerstone and affects the cornerstone objective to provide reasonable assurance that the physical design barriers protect the public from radio nuclide releases caused by accidents or events. Using Manual Chapter 0609.04, "Phase 1 – Initial Screening and Characterization of Findings," the finding is determined to have very low safety significance because it only represented a degradation of the radiological barrier function of the auxiliary building. This finding was evaluated as not having a crosscutting aspect because the performance deficiency is not indicative of current performance.

Inspection Report# : [2008004](#) (*pdf*)

Emergency Preparedness

Occupational Radiation Safety

Public Radiation Safety

Physical Protection

Although the NRC is actively overseeing the Security cornerstone, the Commission has decided that certain findings pertaining to security cornerstone will not be publicly available to ensure that potentially useful information is not provided to a possible adversary. Therefore, the [cover letters](#) to security inspection reports may be viewed.

Miscellaneous

Significance: N/A Mar 13, 2009

Identified By: NRC

Item Type: FIN Finding

Assessment of PVNGS Corrective Action Program

The team concluded that the implementation of the corrective action program at the Palo Verde Nuclear Generating Station was generally effective. Once entered into the system, items were screened and prioritized in a timely manner using established criteria. The station properly evaluated items entered into the corrective action program commensurate with their safety significance. Corrective actions addressed the identified causes. The team selected and reviewed approximately 350 risk-informed action requests, work orders, associated root and apparent cause evaluations, and other supporting documentation to assess problem identification and resolution activities. The inspectors verified that the licensee had taken actions to address previous NRC findings. The team performed a five year review of the diesel generator performance and a focused review of inverter systems to determine whether problems were being effectively addressed and that the corrective action program was effective in identifying problems. As a result of these reviews, the team concluded that when site personnel identified problems, they entered them into the corrective action program at a low threshold; however, the team identified several issues with the quality of evaluations and linking of corrective action documents. Corrective actions were generally implemented in a timely manner, although the team identified several corrective actions associated with conditions adverse to quality that were not completed in a timely manner. The team also identified that operability assessments and reportability reviews were not being implemented consistent with procedural guidance and, although the equipment remained operable, many of these assessments did not demonstrate the appropriate level of technical rigor to support conclusions made for operability.

The team determined that in most cases the licensee identified, reviewed, and applied industry operating experience relevant to the facility, and had entered applicable items into the corrective action program. The team noted that the licensee was evaluating industry operating experience when performing root cause and apparent cause evaluations. The team also noted that Quality Assurance audits and other self-assessment activities were generally effective.

Based on 34 interviews conducted during this inspection, observations of plant activities, and reviews of the corrective action and nuclear safety concerns programs, the team determined that site personnel were willing to raise safety issues and document them in the corrective action program. The team observed that workers at the site felt free to report problems to their management, and were willing to use the Employee Concerns Program.

Inspection Report# : [2009006](#) (*pdf*)

Last modified : August 31, 2009