

UNITED STATES OF AMERICA
NUCLEAR REGULATORY COMMISSION

+ + + + +

27TH ANNUAL REGULATORY INFORMATION CONFERENCE

+ + + + +

IMPLEMENTATION OF LESSONS LEARNED FROM THE

FUKUSHIMA DAI-ICHI ACCIDENT

+ + + + +

WEDNESDAY

MARCH 11, 2015

+ + + + +

ROCKVILLE, MARYLAND

+ + + + +

The Lessons Learned from the Fukushima
Accident Session of the Regulatory Information
Conference met at the Bethesda Marriott Hotel &
Conference Center, 5701 Marinelli Road, Rockville,
Maryland at 1:30 p.m., William Dean, Session Chair,
Presiding.

SESSION CHAIR:

WILLIAM DEAN, Director, Office of Nuclear Reactor
Regulation, NRC

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

PANELISTS:

TOYOSHI FUKETA, Commissioner, Nuclear Regulatory
Authority, Japan

PHILIPPE JAMET, Commissioner, Autorite de Surete
Nucleaire, France

RAMZI JAMMAL, Executive Vice President and Chief
Regulatory Officer, Canadian Nuclear Safety
Commission

MICHAEL JOHNSON, Deputy Executive Director for
Reactor and Preparedness Programs, OEDO/NRC

BO TANG, Deputy Director General, Department of
Nuclear Reactor Regulation, Ministry of
Environment Protection, People's Republic of
China

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

T-A-B-L-E O-F C-O-N-T-E-N-T-S

Introductory Remarks

William Dean.....4

Implementation of Lessons Learned from the Fukushima
Dai-ichi Accident - Canadian Experience

Ramzi Jammal.....7

Safety Enhancement of Nuclear Power Plants in China
after Fukushima

Bo Tang.....18

Implementation of Lessons Learned from the Fukushima
Dai-ichi Accident: a French Perspective

Philippe Jamet.....25

Lessons Learned from the Fukushima Dai-ichi Accident
and Responses in NRC Regulatory Requirements

Toyoshi Fuketa.....35

NRC Implementation of Lessons Learned from the
Accident

Michael Johnson.....40

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

P-R-O-C-E-E-D-I-N-G-S

1:30 p.m.

MR. DEAN: Good afternoon, everyone.

ALL: Good afternoon.

MR. DEAN: Thank you very much. I'm Bill Dean, director of the Office of Nuclear Reactor Regulation. Good afternoon and welcome to what I think will be a very interesting and informational session.

Just a couple of notes, please make sure you silence your electronic devices. If you need to leave the room during the session, please wait for an appropriate break between speakers or leave as silently as possible. The session and all technical sessions including this are being recorded and recordings will be available on the RIC website after the conference.

So four years ago today the Great East Japan earthquake and tsunami created a tremendous humanitarian crisis in Northeastern Japan. Not only did it have a tremendous loss of life and property; it also created a severe multi-unit nuclear accident at the Fukushima Dai-ichi site and nearly create a severe accident at the Fukushima Daini site to the south. I know the events of that day and the days to follow resonate with all of us in this room, and they also taught us a very valuable lesson, that the unexpected

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

1 can happen and we have to be prepared for it.

2 One of the most important experiences that
3 I have had in my career was last year when I had the
4 opportunity to participate in a delegation led by Mike
5 Johnson of senior NRC regulators to go to Japan and to
6 see firsthand the impact of the earthquake and the
7 tsunami at Fukushima Dai-ichi. It also taught me how
8 courageous and brave the operators were on that day and
9 the days that followed and the resiliency of the
10 Japanese people.

11 The purpose of today's session is to hear
12 from senior regulators from around the world to
13 describe how they have assessed the Fukushima events
14 and more importantly implemented lessons learned that
15 they have put in place or will be putting in place.

16 As you will see and hear today, there is
17 no one single right answer or response to the Fukushima
18 accident, but there is no question that each and every
19 nation in which there are operating reactors has
20 approached the issue with the same mind set: To put
21 in place the best approach to achieve the appropriate
22 degree of safety enhancements to ensure that we do not
23 experience another event like Fukushima.

24 So I'm very honored to introduce this very
25 distinguished panel of senior regulators who will be

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

1 presenting to you this afternoon. So starting from my
2 far left is Mr. Michael Johnson, who is the Deputy
3 Executive Director for Reactor and Preparedness
4 Programs at the NRC. In this role Mr. Johnson is
5 responsible for regulatory effectiveness and the
6 implementation of the Nuclear Reactor Safety Program
7 and the Agency's homeland protection and preparedness
8 activities.

9 To Mike's right is Dr. Toyoshi Fuketa.
10 Dr. Fuketa is a commissioner of the Nuclear Regulation
11 Authority of Japan. One of Dr. Fuketa's prime
12 responsibilities in the NRA is to assess the degree of
13 risk existing in nuclear-related activities by using
14 the state of the art knowledge, technology and
15 information and to establish regulatory criteria and
16 structures to cope effectively with the potential
17 risks.

18 To Dr. Fuketa's right is Mr. Tang Bo. Mr.
19 Tang is the Deputy Director General of the Department
20 of Nuclear and Radiation Safety Regulation at the
21 National Nuclear Safety Administration of China. In
22 this position Mr. Tang is in charge of safety regulation
23 of operating nuclear power plants and reactors.

24 To my right is Mr. Ramzi Jammal. Mr.
25 Jammal is Executive Vice President and Chief Regulatory

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

1 Officer of the Canadian Nuclear Safety Commission.

2 And to his right, Mr. Philippe Jamet. Mr.
3 Jamet is a commissioner of the French Nuclear Safety
4 Authority. One of Mr. Jamet's responsibilities was to
5 lead the board for the peer review of the post-Fukushima
6 European stress test in 2012.

7 And with that, I would like to introduce
8 Mr. Jammal, who will be our first speaker.

9 (Applause.)

10 MR. JAMMAL: Thank you very much,
11 colleagues, friends, ladies and gentlemen. I think
12 you should hold your applause until the end just in case
13 I didn't deserve it.

14 (Laughter.)

15 MR. JAMMAL: So for the record, I will be
16 presenting to you that sign up here -- actually -- okay.
17 We're losing the slide. In any case, that's fine. In
18 Canada post-Fukushima we started right away an action
19 plan, and the action plan was stemmed from a directive
20 that I have issued right after the event that require
21 the licensee to do quickly a short-term lessons learned
22 from walkdowns and to reestablish the evaluation of the
23 safety case of our nuclear power plants.

24 We started to examine the events. The
25 events that are not credible, the events that have been

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

1 historically regarded as non-credible and will not take
2 place in Canada.

3 So right after the Fukushima itself we
4 conducted examination. The examination was conducted
5 by a task force, and the task force provided me with
6 recommendations. In addition to the task force that
7 was internal to the CNSC the president of the CNSC has
8 established an external advisory committee. The
9 external advisory committee was constituted of
10 non-nuclear experts. They were experts from the
11 Transport Safety Board, politicians, the Deputy
12 Minister of Energy, and the chancellor from the
13 University of Ottawa, and they looked and critiqued our
14 task force report and provided us with a
15 recommendation.

16 As you can see from the slides that by April
17 2012 the external advisory group presented their
18 findings to the president and they presented to the
19 commission itself. And the report itself actually has
20 incorporated all of the information provided by the
21 external advisory committee. We had three public
22 consultation rounds, so at every stage of the draft of
23 the CNSC action plan we went out for public consultation
24 and review.

25 As the chief regulatory operations officer

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

1 we set the dates for the implementation of the action
2 plan: short-term, by December 2012, mid-term by
3 December 2014, and the long-term elements are December
4 2015. So we've closed short-term actions, we've
5 closed the mid-term actions, and we are currently going
6 towards the closure of 2015 elements.

7 What we'll do is I'm going to go briefly
8 through the action plan, the assessment evaluation and
9 the key things I would like to share with you is the
10 implementation element associated with the action
11 plan.

12 So what did the action plan call for?
13 Strengthening reactor defense-in-depth. Calls for
14 enhancing emergency preparedness and response.
15 Improving the regulatory framework and processes. The
16 task force made recommendations to the CNSC itself to
17 carry out amendments to its regulation, and then
18 enhancing the communications and update education with
19 respect to the public response and the knowledge.

20 The key principle in the CNSC regulatory
21 philosophy and implementation that CNSC, we shifted our
22 focus now from accident prevention to accident
23 prevention and mitigation. So in other words, I will
24 share with you we are no longer saying it's not going
25 to happen. I will share with you the details that we

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

1 went through to say even though what if here's what's
2 going to happen, are we going to be prepared in order
3 to regulate the mitigation associated with the events
4 itself.

5 So here's the action plan, and the action
6 plan itself did not just focus on nuclear power plants.
7 Our action plan is comprehensive. First and foremost
8 the highest risk, the nuclear power plants, followed
9 by the directives issued to research reactors and at
10 the same time uranium mines facilities and processing
11 facilities. So our action plan covers the whole
12 aspect. In this presentation, I'm focusing only on
13 nuclear power plants.

14 Most of you know that the concept of
15 defense-in-depth is not new. As a matter of fact, we
16 have an international strong foundation based on the
17 safety principles, the INSAG, that has submitted its
18 report to the IEA, and our fundamental principle for
19 the defense-in-depth is based on the insight and then
20 focused on the implementation element and the
21 assessment.

22 Major principle: control, cool and
23 contain. And of course we have applied all the levels
24 that have been recommended by INSAG from level 1 to
25 level 5. And I will go through each one of them

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

1 quickly.

2 We started with the design basis and the
3 safety case to ensure that is there a need for design
4 modification? And of course the answer is yes. And
5 I will share with you what the first assessment was.
6 The inherent safety elements of the can do is the large
7 makeup of the heat sink capability with a fuel that is
8 uranium, natural uranium burning fuel.

9 So without going in details, of course
10 there is a lot of heat capacity, heat sink capacity and
11 megatons of water, even heavy water, D2O, and to include
12 within the calandria and also the calandrium.

13 So in our assessment we determined that the fact
14 that the relief pressure will open and must open with
15 respect to the evaluation when there is a loss of power
16 or there is a loss of air pressure. In addition, you
17 see the makeup, standardized makeup of water into the
18 steam generators. When I say "standardized," that
19 means at every site, ever connectivity is identical to
20 every and other reactor, and that we went further, that
21 when we have multiple sites in the same province that
22 the connectivity is identical from site to site.

23 In addition, we enhanced the capacity of
24 the water makeup, and in specific the NMSS, the main
25 steam safety valves and the feedwater supply. The

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

1 evaluation was to take into consideration the
2 assessment of severe accidents and the capability to
3 withstand the severe accident and ensure cooling for
4 minimum of almost eight days continuously without any
5 external support. But I will provide the details for
6 each element.

7 The analyses and reassessment -- I'm being
8 I only have 5 minutes left, so we'll -- 5 minutes out
9 of 10. The design improvements -- I will focus on the
10 design improvements. So what you have here on the
11 left-hand side is the analyses and the reassignment,
12 and then the design improvement. So definitely the
13 EMEs were expanded and enhanced for every site and every
14 reactor. The upgrades, reliability of battery supply
15 was increased and the protection against flooding has
16 been improved.

17 So here's an example of the licensee's
18 upgrades. And when I speak of implementation, that
19 means the work has already been completed. It is not
20 on the books, it's not under evaluation, it has been
21 implemented and installed.

22 With respect to the fourth level of
23 defense, the water makeup to the calandria itself and
24 the calandria vault in order to maintain and ensure
25 there is a heat sink and improve the pressure relief

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

1 capability of the calandria vault. And we put an
2 emphasis on the capacity of the instrumentation to
3 withstand beyond-design-basis severe accidents to
4 include full station blackout and the capacity to
5 maintain and implement severe accident management
6 guideline when instrumentation is not available or a
7 blackout has dominated the fact.

8 So when I said we did not stop at the
9 prevention, we said we have a heat sink and we said there
10 is no mitigation. What is it going to happen? And I'm
11 going to briefly, for the sake of keeping on time here,
12 show you that the elements associated within the
13 calandria itself and saying what's going to happen if
14 the fuel damage occurs, if we deplete unmitigated again
15 the heat sink within the calandria itself? What's
16 going to happen to the corium? And we've done the
17 analysis.

18 What you see at the bottom of this slide
19 is a design change to permit water makeup to calandria
20 vault will maintain calandria vessel integrity. Those
21 have been implemented. So in other words that the
22 capacity for heat sink is already in place. As the
23 corium in-vessel retention, if we don't do any
24 mitigations, after 56 hours molten of the fuel debris
25 will start to fall into the bottom of the reactor and

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

1 the vault and we will start to do the containment
2 protection through controlled venting.

3 So this presentation shows that the result
4 of the makeup -- both capacity for water makeup at the
5 calandria, inside the calandria vessel itself and the
6 water makeup capacity as an added heat sink with respect
7 to the reactor building vault and the calandria vault
8 itself.

9 So here's an example of the emergency
10 mitigation measures. Emergency water supplies to
11 include air-cooled diesels and the capacity of
12 equipment qualification that already taken place.

13 As I mentioned before, ventilation of
14 -- containment venting is very, very important in order
15 to protect the containment itself, and we started with
16 the installation of passive autocatalytic
17 re-combiners.

18 Here's additional filter venting in order
19 to protect the containment. Again, it is passive. So
20 in other words, you do not need power to operate it and
21 it can be manually operated if the capability to
22 -- if there was any failure. And these are the PARS
23 which converts the hydrogen into water with respect to
24 absorb any potential hydrogen. In addition to the PARS
25 or the filter venting there has been added the cooling

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

1 air-conditioning capacity cooling, and that our
2 site-specific and design-specific based on the reactor
3 itself.

4 We did not forget the spent fuel pool. In
5 Canada the spent fuel pool is unique because they are
6 outside the reactor building and criticality is not an
7 issue, nor is the heat load because of the low burnup
8 factor and it's natural uranium. Even though it's such
9 a low risk, we've implemented enhancement with respect
10 to water makeup, the capacity to look at and
11 instrumentation to monitor the water level and to
12 include -- I believe it's a research -- yes -- no, it's
13 not here, but to include the makeup water in the
14 research reactor. But here is an example of the piping
15 in order to feed into the fuel pool.

16 In addition to the big elements that we
17 face in Canada, just like any other place, is the
18 capacity to have coordination between federal,
19 provincial, local authority and to include the
20 operators. The difficulty in emergency management is
21 phenomenal and everything thinks because we have ink
22 on paper that we'll respond accordingly, but the
23 challenge was how do you communicate, how do you ensure
24 public transparency and how do you ensure public
25 protection?

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

1 So there has been quite a bit of
2 enhancements from the backup power and to the
3 communication and the stationary boundary monitoring
4 and those modeling capability. And in Canada we've
5 conducted a hypothetical assessment with respect to
6 severe accident where we modeled the dispersion and the
7 dispersion was modeled quote/unquote, "in layman's
8 term;" that is, the fuel in the parking lot, what
9 protective measures the public will have to do. And
10 we did the assessment with respect to evacuation,
11 sheltering and protective measure to include the sodium
12 iodide. So there were mobile command centers,
13 capacity to evacuate and enhancement to emergency
14 response centers.

15 The integration, as I mentioned, of
16 federal, provincial and local emergency plans. We
17 conducted exercises as part of the actual planned major
18 facilities we'll have to conduct not just on site, but
19 off site. And the last exercise we've had was a
20 collaboration with observers from U.S. NRC, from
21 France, where they came and observed the licensees and
22 the Canadian response. And here's capacity to
23 mobilize and evacuate, decontaminate and provide the
24 sodium iodide.

25 The key point I would like to leave you

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

1 with; I know that I'm eating up time for my colleagues
2 here, is we cannot drag on Fukushima forever. The
3 continuous enhancement for safety must continue. We
4 cannot be complacent. So the accident prevention is
5 one element. The improved mitigation of the accident
6 consequence is one element. Public protection is one
7 of the most important elements.

8 I gave a presentation to the Canadian
9 Radiation Protection Association before I did this.
10 We did a survey. I reviewed the survey of people trust,
11 the public trust to government officials, to include
12 regulators. Do you know where we stand on the rank?
13 In Canada government officials and the regulators were
14 -- we are one notch above used car salesmen.

15 (Laughter.)

16 The only people who's got the trust of the
17 public: first responders, fire fighters, emergency
18 personnel. So that's why we establish the discussion
19 with the local authorities and the responders that the
20 people are going to listen to. And we should not forget
21 the fact that in the public response is politicians,
22 because when the public is going to complain about
23 issues, the politicians will react. And trust me, you
24 do not want politician making decisions for the
25 regulator, because they're not going to make the right

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

1 one.

2 So in conclusion, mitigation, prevention.
3 Prevention and mitigation are key integral for
4 enhancement of safety. And Fukushima cannot be
5 dragged on forever. We must continue with our
6 enhancement of safety and the implementation, what is
7 required to ensure safety for the public and the
8 environment. Thank you.

9 (Applause.)

10 MR. DEAN: Thank you, Mr. Jammal. And now
11 Mr. Tang from NNSA.

12 MR. TANG: Good afternoon, ladies and
13 gentlemen. And first I must be sorry for my poor
14 English. I will introduce some situation for Chinese
15 about safety enhancement of the nuclear power plant in
16 China after Fukushima accident.

17 My introduction can divided into the three
18 parts. First part is an overview, and the second part
19 is NNSA actions, and third part is recent works of NNSA.

20 After the Fukushima accident NNSA took
21 safety enhancement actions which was composed of the
22 major three phase as follows: Phase 1: We conduct a
23 comprehensive safety examination nuclear power plants.
24 Phase 2: We conduct external events in the station
25 blackout safety margin evaluation. Phase 3: We

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

1 wanted to formulating the new safety requirements for
2 new nuclear power plants based on the conclusions of
3 examination, evaluation and experience feedback from
4 Fukushima nuclear accidents.

5 After Fukushima accident NNSA conducted a
6 comprehensive safety examination on nuclear power
7 plants in operation and under construction in China
8 from March to December, 2011. The examination try to
9 find out potential safety weakness according to laws,
10 regulations, and the experience feedback from
11 Fukushima accident.

12 We have conclusion from the examination.
13 First, the design, construction and the operation of
14 nuclear power plants in China meet the requirements of
15 Chinese safety regulation. Second, nuclear power
16 plant in China are fully capable to deal with design
17 basis accident and have basic capability to prevent and
18 to mitigate severe accidents. But some potential
19 improvements exist to enhance capability of nuclear
20 power plants against external events and station
21 blackout, etcetera. Our improvements can be divided
22 into the short-term and the medium-term actions.

23 During our implementation process we found
24 some misunderstanding and disunity on improvement
25 measures among nuclear power plants. So NNSA develop

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

1 generic technical guidelines on post-Fukushima
2 improvements actions. The generic technical
3 guidelines aim to provide guidance for nuclear power
4 plants to carry out post-Fukushima improvements
5 measures, to standardize the common improvements, to
6 reach technical integrity during the implementation,
7 to coordinate the depths and the widths of safety
8 improvement strategies, to define definite
9 improvements acceptance criteria.

10 Technical guidelines on following common
11 improvement items were put forward. One is the
12 capability against the flooding, and the backup
13 water-injection and related equipments, and the mobile
14 power supply, and the monitoring of spent fuel pool,
15 and the hydrogen monitoring and the controlling system,
16 and the habitability and the function of emergency
17 control center, and the radiation environmental
18 monitoring and the emergency preparedness, and the
19 dealing with external natural disaster.

20 The generic technical guidelines
21 specified some conditions and requirements in
22 implementing the improvements, mainly including: (1)
23 In making waterproof and the blocking the blocked water
24 level shall be evaluated under scenario in which design
25 basis flood level superposed with the precipitation

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

1 once in 1,000 years, to ensure that one residual heated
2 remove safety train is available before the mobile
3 makeup water unit is connected.

4 (2) The capacity design for mobile makeup
5 water units is based on the connection six hours after
6 reactor shutdown, and the two units will be provided
7 at multi-reactor sites.

8 (3) Two mobile power sources shall be
9 provided with one of them sized to drive the
10 low-pressure safety injection pump or auxiliary
11 feedwater pump.

12 (4) Mobile makeup water units and mobile
13 power source shall be stored at a place over five meters
14 above the design basis flood level and away from safety
15 building by over the 100 meters, and the storing
16 structure shall be checked as per SL2. That's SSE in
17 United States.

18 (5) Necessary level and the temperature
19 monitor shall be added for spent fuel water pool.

20 (6) Amount of hydrogen in the containment
21 shall be evaluated as reaction to the 100 percent active
22 zone cladding zirconium with water.

23 (7) Structures of emergency control
24 center shall be checked as per SSE. The inhabitability
25 in case of a severe accident shall be evaluated on the

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

1 basis of 100 millisievert.

2 This some pictures that shows our
3 improvements. That's the waterproof seal. Basically
4 it's for pipe seal and the right is for cable seal.
5 This is a waterproof door and some plate one by one.
6 In normal operation you can rest all of the plate
7 outside. This mobile diesel generator. This mobile
8 diesel pump. This some the connection box and the
9 quick plug. Right is the mobile diesel generator
10 connect exercise. This some connection for feedwater,
11 backup feedwater. Yes, the feedwater connection and
12 the fast connect. Oh, this for monitoring system for
13 spent fuel pool exercise.

14 Generic technical guidelines were
15 prepared by incorporating the actual conditions of
16 nuclear power plants in China taking into overall
17 account the preliminary experience feedback from
18 Fukushima accidents as far as possible. The generic
19 technical guidelines will be amended and improved step
20 by step while more progress being made and the more
21 knowledge being acquired through the domestic and
22 international research and studies on Fukushima
23 accident.

24 Nuclear safety regulation action in China.
25 We have the phase 2 actions. In phase 2 actions NNSA

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

1 required operating nuclear power plants in March 2012
2 to -- before March 2012 to perform further evaluation
3 of the safety margin for beyond design basis external
4 events in the station blackout to optimize and
5 implement improvements actions proposed in
6 comprehensive safety examination.

7 The events selected in the evaluation
8 included the earthquake, flooding and SBO, station
9 blackout. The evaluation covered accident response of
10 nuclear power plants in extreme events, effectiveness
11 of defense and the mitigation measures and weakness and
12 the cliff edge effect possibly existing in nuclear
13 power plants.

14 In seismic margin evaluation we adopt the
15 EPRI SMA approach. In flooding safety margin the most
16 probably flooding route was identified in nuclear power
17 plants with the assumption that the systems gradually
18 filled with the continual rising of the flood level
19 until the core melt. In station blackout the time in
20 which the unit can be maintained under control was
21 evaluated in accidental conditions that the main unit
22 parameters are monitor and the unit status is
23 controlled only with the power from the batteries
24 without restoring off-site power source and the
25 emergency diesel generator.

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

1 NNSA entrusted the Nuclear Energy Industry
2 Association to organize a peer review of the
3 preliminary evaluation reports. Conclusions of peer
4 review are: all operating nuclear power plants in China
5 can pose the seismic margin of 1.5 times the DBE or
6 above; they have the safety margin to cope with the BDF
7 flooding; all power plants have adopted fairly complete
8 counter measures against the loss of AC supplement and
9 the batteries have the capacity to supply power for
10 eight hours after the station blackout.

11 This is a picture, the Qinshan Nuclear
12 Power Plant dam rebuild.

13 Nuclear safety regulation actions
14 presently under way in China, phase 3. Further
15 deepening the studies on experience and the lessons of
16 Fukushima accident. We know that the research of
17 experience and the lessons of Fukushima nuclear
18 accident will be a long process, so improvement
19 measures is based on the preliminary experience
20 feedback of Fukushima accident, whether appropriate
21 still needs further research to verify. NNSA has
22 organized a special team to study the experience and
23 the lessons of Fukushima national accident.

24 We carry out international cooperation to
25 jointly learn experience and the lessons. We want to

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

1 further perfect nuclear safety code and update of
2 safety standards. We want to strength nuclear safety
3 culture. We want to formulate safety requirements for
4 new nuclear power plants.

5 Okay. That's 10. I finished my
6 introduction. Thank you very much.

7 MR. DEAN: Thank you, Mr. Tang.

8 (Applause.)

9 MR. DEAN: And now ladies and gentlemen,
10 Mr. Philippe Jamet from the French Nuclear Safety
11 Authority. Mr. Jamet?

12 MR. JAMET: Thank you. Wait, let me try
13 to launch my presentation. Okay. Thank you very
14 much, Chair, and thank you for giving me the occasion
15 to make this presentation during the week.

16 I will rush through my presentation and try
17 to insist on the main points and the most original
18 points in the French approach to European stress test.

19 First, just to remind you, the ASN -- ah,
20 I will use ASN as the only acronym in my presentation.
21 This means French Regulatory Authority. So please
22 remind this one. I'll try to avoid all the others, but
23 this one I can't.

24 Okay. So just after the Fukushima
25 accident, like many other countries we performed all

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

1 -- the ASM required the campaign of targeted
2 inspection. And then on a more deep level stress test
3 of all the French nuclear facilities. It means about
4 150 installations. Among them 58 nuclear power
5 plants. The stress tests were covering fairly
6 classical subject: external and natural hazards, loss
7 of ultimate heat sink, severe accident management.
8 And of course this approach was complementary to usual
9 improvement approaches we have.

10 The French stress tests were performed in
11 the frame of European stress tests. This meant that
12 all the European countries agreed on common terms of
13 reference and there was a whole European approach
14 including benchmark and peer review between the
15 different European states. And all results were made
16 available. I'm not going to go into this, but you have
17 to be conscious that this was not only a French
18 approach. It was an overall European approach. And
19 this European approach, as the rest of my presentation,
20 was only dealing with nuclear power plants.

21 So just what were the regulatory main
22 milestones for the French stress test process? The
23 first one was that ASN required from the utilities to
24 perform the stress tests because they were performed
25 under the responsibility of ASN. Then six months

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

1 afterwards there was a position taken by ASN on what
2 were the main conclusion from those stress tests
3 performed. Then ASN issued six months afterwards
4 general requirements to the utility to increase safety.
5 And finally, there were some complementary
6 requirements that were formulated. I will go into the
7 main points of all these four steps, all three steps
8 in the future.

9 There is a common point between all these
10 steps, is that systematically the utility EDF was
11 required to propose and justify improvement solution
12 responding to the lesson learned of Fukushima. And
13 IRSN, the technical support organization of the
14 regulatory authority was assessing those proposal, as
15 well as our standing group of expert to provide a basis
16 for the regulatory requirements.

17 So first step I'm going to talk about is
18 the ASN position after the stress test performed by EDF.

19 The position had two sentences that you
20 cannot disassociate. The first sentence was that the
21 safety state was such that it was not required to stop
22 or shut down immediately any installation. So we
23 didn't require this. But as a complement that you
24 cannot dissociate. ASN considered that there is a need
25 to increase robustness to withstand extreme situation

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

1 beyond safety margins as soon as possible. So you can
2 summarize it as a sort of conditional permission to go
3 on. But all the words are important to what I'm saying.

4 And in January 2012 as a result of the ASN
5 judgment on the stress test it was already said that
6 main measures to be taken by EDF would be to implement
7 hardened safety core, which is defined as a limited
8 number of material and organizational disposition to
9 guarantee safety function in extreme situation.
10 Typically the one that were uncounted in Fukushima.
11 And second, that also EDF should implement a nuclear
12 rapid response force, which is actually an intervention
13 team able to supply the local team and that should be
14 fully operational into 24 hours. So this was the
15 starting point.

16 Just to illustrate what we mean by the
17 hardened safety core, I've made this simplified
18 drawing. The horizontal axis represent increasing
19 hazard severity. You have on the left the design basis
20 that meets the safety analysis report criteria, all of
21 them, with a conservative method that provide margin.
22 So actually installation as margin and can sustain more
23 severe conditions than the one formally defined in the
24 safety analysis report.

25 The hardened safety core is a limited

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

1 number of safety system components that would avoid no
2 massive -- massive release for a situation that an even
3 more strengthening or more important than the margin
4 you get through the design basis. So we are outside
5 of the design basis and we are also outside of the margin
6 provided by the design basis, But of course only to
7 avoid massive releases.

8 Okay. So this was the initial position of
9 ASN. After a few discussion with EDF there were
10 general requirements issued by ASN on the
11 implementation of all these. So there were first a
12 general view that even though there was this hardened
13 safety core, EDF should reinforce safety margins. So
14 this was a general goal. And then we had two
15 requirements that were more about the method. The
16 first one is that -- the requirement was to implement
17 new and robust safety measures rather than performing
18 sophisticated analysis. In short, you could say we
19 prefer improvements to paper. And the other one was
20 that this should be done as soon as possible. We
21 considered according to our position that improvements
22 were urgent, therefore we were requiring that they were
23 implemented as soon as possible.

24 In those general requirement there were
25 also conditions about the safety goals of the hardened

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

1 safety core. There were three: to prevent and mitigate
2 severe accidents. They are the two word important,
3 that prevent as well as mitigate. So we had the two
4 sides. And to mitigate large-scale radioactive
5 releases and also to enable the licensee to perform its
6 emergency duties, meaning that at this stage already
7 we had said you have to have implementation of locals
8 that would allow people to stay on site even in case
9 of a severe accident to manage the accident. This was
10 a positive lesson learned actually from the Fukushima
11 accident.

12 At this stage also in June 2012 there were
13 already the first description of the equipment that
14 should be implemented. And I'm going to list them
15 rapidly. An additional ultimate electricity
16 generation set per reactor that was hardened, of
17 course. This is complying with the safety core
18 requirement. A diverse emergency cool-down water
19 supply, so diversified water supply. New crisis
20 management premises. This is what I just talked about,
21 the local where people could stay to manage the accident
22 like they did in Fukushima. Mobile equipment and means
23 of communication, and technical and environmental
24 instrumentation. There also you have to notice that
25 the mixture of hardened fixed equipment and mobile

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

1 equipment is already required.

2 And finally, last request from June 2012
3 is that we stated more precisely what we were expecting
4 for the nuclear rapid response force. Of course this
5 nuclear rapid response force is to take over the
6 personnel of the site affected by an accident. They
7 should be able to deploy additional emergency response
8 equipment. And we put the condition that for a
9 four-reactor site they should be operational by the end
10 of 2014, and for a six-reactor site; we have one of them,
11 by the end of 2016.

12 Now, I'm going to go rapidly on
13 complementary requirement we put in January 2014 after
14 quite a few discussion with EDF. We precised the
15 safety goal of the hardened safety core and we said that
16 prevention of core melting should be done in priority
17 by cooling by the steam generator, to be very correct.
18 So they were a part of the hardened safety core. And
19 the second condition is that we required to ensure
20 performance of the containment. And that means by
21 being able to withdraw residual heat from the
22 containment without opening the venting. We have
23 filtered venting on all our PWRs, but we wanted as an
24 additional level of protection to have -- to be able
25 to -- or we required that EDF is able to extract the

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

1 residual power without opening the venting.

2 And the other requirement was that EDF has
3 to identify the system and components that are part of
4 the hardened safety core. They can be of course new
5 equipment that have to be designed according to the
6 standard design criteria with respect to the level of
7 the hazards that are taken into account, but they can
8 be also existing equipment if EDF can demonstrate that
9 they will stay functional in case of those extreme
10 situation.

11 I'm going to skip the two following ones
12 just to save some time. Just the two following one are
13 precisising what are the design level for the hardened
14 safety core: Flooding, earthquake and so on. This will
15 be available in the presentation, but I don' think this
16 gives much adding value of these things.

17 This messy slide is just illustrating the
18 time scale for implementation of the required
19 improvement. And there are three phases on this one.
20 I will only describe two phases.

21 As we said, it was urgent to improve our
22 plants, so we had a first phase that was a short-term
23 phase that was mainly relying on mobile equipment and
24 the nuclear rapid response force. And so, this was
25 already implemented to this, so this works. And this

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

1 was the most urgent part that would allow plants to be
2 improved as fast as possible.

3 And now we are in the process of
4 implementing the second phase, or second and third on
5 this slide, which has basically implemented the fixed
6 hardened equipment. And this of course takes a lot of
7 time because you have a generator and so on. And this
8 will go up to 2020, 2022. But this is important to see.
9 We had urgent measures that were immediate almost, a
10 few years. And then long-term measures dealing with
11 fixed equipment.

12 Now, just to give you an idea of what will
13 be done, this is principle scheme. This is very
14 precise. This is what we have now. So we have the
15 rapid nuclear response force. We have portable
16 equipment: pumps and a tank of demineralized water.
17 This is what we are expecting for the future. In
18 addition to this we have premises on the site that will
19 allow the teams to stay even in case of a severe
20 accident. We have a diversified water makeup. We
21 have a electricity generator that is hardened. And we
22 have a system to cool down the containment so that it
23 can withstand a severe accident without opening the
24 vents.

25 Now, let me conclude now with five points.

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

1 First, we don't believe that the page of Fukushima can
2 be turned soon. We believe that there are still many
3 things to be learned from this accident, from the state
4 of the reactor, as well as from the way it was managed,
5 and we believe that altogether it will take 10 years
6 before we can really draw all the lessons, at least.

7 The second thing is that stress tests were
8 performed in Europe in the framework of the European
9 approach and the European benchmarks are going on.

10 Then the third one is that the stress test
11 leads to strengthen the robustness of NPPs for beyond
12 design situation to prevent accidents resulting from
13 extreme and unforeseen natural hazards and to limit
14 their consequences.

15 The fourth one is in France we require, the
16 DSN require two main modification or improvement:
17 implementing of a hardened safety core and a nuclear
18 rapid response force.

19 And as I said, we did this in two different
20 steps, urgent ones so that we would have improvement
21 of the safety of plants as fast as possible, and then
22 long-term with a complementary fixed equipment to the
23 mobile equipment.

24 Thank you very much for your attention.

25 (Applause.)

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

1 MR. DEAN: Thank you, Mr. Jamet.

2 And now Dr. Fuketa from NRA, Japan.

3 DR. FUKETA: Thank you and I thank U.S. NRC
4 for giving this opportunity to address lessons learned
5 from the Fukushima Dai-ichi accident and our responses
6 in new regulatory requirements.

7 TEPCO's Fukushima Dai-ichi accident
8 revealed the weakness of the foregone regulatory
9 requirements; for example, insufficient design
10 provisions against tsunami, impractical management
11 measures under severe accident conditions, and
12 insufficient provision for accidents far exceeding the
13 postulated design conditions. Then we re-realized the
14 importance of the defense-in-depth approach in design
15 and preparations of countermeasures against beyond
16 design basis accidents. We learned from the accident
17 that we must evaluate in advance the potential and the
18 consequences of a wide spectrum of internal and
19 external initiators including earthquake, tsunami,
20 volcanism, aircraft crash, fire, terrorist attack, and
21 so on.

22 The Fukushima Dai-ichi accident revealed
23 vulnerability of structures, systems and components
24 against extreme loads and conditions caused by some
25 specific internal and external initiators. The NRC

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

1 accordingly enhanced design requirements
2 significantly. Due considerations are required for
3 all the significant internal and external initiators.
4 Due considerations are required for all the significant
5 internal and external initiators.

6 Re-evaluation of external hazards is also
7 requested, particularly for natural phenomena, based
8 not only on historical records but also on expert
9 judgment to cover very rare events. As for
10 earthquakes, more stringent criteria are prepared for
11 active faults, more specific precise methods are
12 provided for design basis ground motion, and so on. As
13 for tsunami, more comprehensive methods are required
14 for defining design basis tsunami covering possible
15 earthquakes or other natural hazards; for example,
16 landslides in the ocean bed as causes of tsunami based
17 on national and international experiences, and
18 countermeasures such as coastal levee and watertight
19 doors are required.

20 The new requirements extend design basis
21 events and strengthen protective measures against
22 natural phenomena and other initiators which may lead
23 to common cause failures. They put particular
24 important in due consideration to ensure diversity and
25 independence; that is, shift of emphasis for

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

1 redundancy-centered. Diversity of operating
2 mechanisms; for example, diesel and gas turbine
3 generators, motor-drive and diesel-driven pumps, is
4 important as well as physical separation.

5 In our new requirements safety-related
6 system trains shall be located at different elevations
7 and/or different areas, compartmentalized by
8 installing bulkhead, or distanced enough from each
9 other. Mobile equipment shall be stored in different
10 locations which are not easily affected by external
11 initiators including intentional aircraft crash, and
12 easily and surely connectable to the target system by
13 preparing spatially-dispersed multiple connecting
14 ports.

15 In the new requirements by the NRA the
16 definition of some DBAs are changed. Design
17 provisions is now required against prolonged station
18 blackout and loss of ultimate heat sink. Also required
19 is provision against some beyond design basis accidents
20 involving multiple failures including anticipated
21 transient without scram, loss of core cooling and loss
22 of reactor depressurization. The new require requires
23 licensees to validate the effectiveness of
24 countermeasures against beyond design basis accidents.

25 In the Fukushima Dai-ichi accident many

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

1 attempts to activate the accident management measures
2 were unsuccessful to the aggravated plant conditions
3 such as loss of power, loss of control air, aftershocks
4 and high radiation. The feasibility and effectiveness
5 of accident management measures are now strictly
6 examined in licensing processes. Containment cooling
7 and depressurization system to be used in severe
8 accident conditions; for example, a filtered venting
9 system, shall be installed to prevent the containment
10 failure due to over-pressurization and to minimize the
11 radioactive consequences.

12 And then emergency preparedness. The
13 guideline existed before the accident primarily and
14 excessively relied on code predictions on source terms
15 and radionuclide diffusion. Projected dose and dose
16 that has been received are not measurable quantities
17 and cannot be used as a basis for quick actions in an
18 emergency. The new guidelines by the NRA accordingly
19 introduce operational criteria. They are values of
20 measurable default quantities or observables such as
21 the emergency action level, EAL, and the operational
22 intervention level, OIL, as a surrogate for the generic
23 criteria for undertaking different protective actions
24 and other response actions. The new guidelines also
25 define requirements on roles and functions of off-site

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

1 emergency response centers, execution of nuclear
2 emergency drills, and so on.

3 The amended Reactor Regulation Act
4 stipulates licensees' responsibility for safety
5 improvement and requires licensees to conduct
6 self-assessment for safety improvement periodically.
7 This framework strongly encourages licensees'
8 initiatives towards continuous improvement of safety
9 by requesting licensees to prepare the final safety
10 analysis report which provides as-built or as-is plant
11 description and to update it when major design
12 modifications or procedural changes take place.

13 Licensees are also requested to carry out
14 the periodic safety review, PSR, to incorporate the
15 state of the art knowledge into the plant design,
16 operation and maintenance activities. In addition, it
17 is required to conduct level 1 and 2 probabilistic risk
18 assessments, PRA, periodically for both internal and
19 external initiators including hazard re-evaluation to
20 demonstrate the effectiveness of the plant
21 modification.

22 So, this is my last slides. In the light
23 of the Fukushima Dai-ichi accident the NRA developed
24 the new design requirements and established the new
25 regulatory framework to ensure the nuclear power plant

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

1 safety. The NRA continues to address the lessons
2 learned from the Fukushima Dai-ichi accident, keeps
3 updating regulatory requirements where appropriate,
4 and never becomes complacent.

5 That's all for my presentation. Thank you
6 for your attention.

7 (Applause.)

8 MR. DEAN: Thank you, Dr. Fuketa.

9 And now last but not least, Mike Johnson
10 from the NRC.

11 MR. JOHNSON: Thanks, Bill. Good
12 afternoon, everyone.

13 I want to first acknowledge the actions
14 that have been taken in certainly Canada and France,
15 also in Japan and China, and by regulators around the
16 world and operators around the world to learn lessons
17 from the tragic accident at Fukushima. I think one
18 thing that you've heard in the panel has been certainly
19 I think we share among the regulator community is a
20 steadfast determination to make sure that we never
21 repeat those lessons again.

22 I'm going to shorten my presentation, not
23 because it's not important, not because as I look in
24 the room and see folks who I know who have worked day
25 and night on lessons learned in this country, both in

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

1 terms of the NRC staff and managers, but also in terms
2 of licensees -- and I don't want to devalue your efforts
3 on this, but I do also note that these topics have been
4 well-touched on. In fact, the chairman touched on
5 topics related to Fukushima as did many of the
6 Commissioners, all of the Commissioners actually, and
7 our executive director for operations. So I don't feel
8 like I've giving this topic short shrift if I move
9 quickly through the slides, so I'll do that.

10 The main message I want to start with is
11 really one that I think Philippe mentioned, and it was
12 really something that showed up in the executive
13 summary of the Near-Term Task Force report that set the
14 context for how we proceeded with respect to Fukushima
15 lessons learned activities in our country, and
16 basically I've lifted off or summarized what is in that
17 Near-Term Task Force report. And summarizing, they
18 recognized the seriousness of the initiating event and
19 the resulting accident, but they also concluded that
20 continued operation and licensing in this country does
21 not pose an imminent risk to public health and safety.
22 That was a fundamental finding of the Near-Term Task
23 Force.

24 And I should tell you that several months
25 later when the Fukushima Steering Committee was stood

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

1 up and we looked at the recommendations, we reaffirmed
2 that perspective; that is, that there wasn't an
3 imminent danger as a result of operation and licensing
4 and so that we could continue. That sets an important
5 context, because you can imagine how things might have
6 been different if we weren't able to reach that
7 particular conclusion.

8 That said, the Near-Term Task Force did
9 point to areas that needed improvement. In fact, the
10 majority of the executive summary of that report
11 summarizes those activities. They talked about five
12 area. Two of those areas relate to clarifying the
13 framework and improving NRC programs. Another three
14 areas however talk about things that we can do to
15 bolster the capability of plants by using a
16 defense-in-depth approach. And they recommended
17 ensuring protection from external events that could
18 lead to core damage, enhancing mitigation of
19 consequences of such accidents should the occur with
20 a focus really of preventing and spent fuel damage and
21 uncontrolled releases of radioactive material, and
22 finally strengthening emergency preparedness to
23 mitigate the effects of radiological releases.

24 So I'm going to touch on those three, not
25 the two, activities clarifying the framework and

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

1 improving NRC programs, although we have also taken
2 action in those areas.

3 This slide is well-used. We pull this out
4 frequently because it sort of shows the broad scope of
5 the actions that we've undertaken, we have taken; that
6 is, we have required, the Agency required concrete
7 actions in plants that put those actions in place, and
8 the plants are in fact safer as a result of that.

9 In this picture from the storage building
10 for materials for mitigating strategies equipment that
11 you see at a facility, the strategies equipment that
12 you see in the industry's response center in that bottom
13 left corner, to the center of that drawing where you
14 see a flood door used to prevent migration of flood
15 waters within the facility, to instrumentation in the
16 upper right corner of the spent fuel pool level, and
17 the bottom right which shows sort of a depiction of how
18 seismic events can affect a nuclear power plant. All
19 of that shows the range of activities that we've
20 undertaken as a result of the lessons learned from
21 Fukushima.

22 We had guiding principles as we sought to
23 do our work. Those guiding principles were that we do
24 not distract from operational safety. I want to come
25 back to that theme maybe as a closing thought when I

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

1 see the one-minute or the two-minute mark being held
2 up. I got time? Good. That we don't displace more
3 safety-significant work. We recognize that Fukushima
4 is important, but it's not the only thing that is
5 important. And we don't want to displace that
6 important work.

7 We took a tiered approach; that is, that
8 we prioritized, that we sequenced, that we integrated
9 all of our activities to make sure that they were
10 integrated. And as we worked through the individual
11 lessons that we're taking on we want to make sure that
12 we maintained that integration and that we continue to
13 learn. We are employing a discipline screening of
14 additional issues. We will continue to learn. We
15 want to make sure that we're very disciplined about that
16 as we move forward recognizing that we don't want these
17 activities to carry on indefinitely. And finally, we
18 want to do it right the first time. We want to make
19 decisions based on sound judgment.

20 So the next several slides just detail the
21 actions that we've taken. Again, I'm going to just
22 touch on these very quickly because a number of them
23 have been mentioned. We did what our fellow regulators
24 have done immediately following the accident; that is,
25 licensees walked down their facilities. We verified

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

1 those walkdowns because we wanted to make sure that
2 protections that were currently required to be in place
3 in accordance with the current licensing basis were in
4 fact in place. We found some areas where they weren't
5 -- licensees put actions in their Corrective Action
6 Program and are implementing those actions. We're
7 reevaluating the seismic and flooding hazards. And
8 you heard mention of that. I think Commissioner Baran
9 mentioned that most recently. Licensees are
10 completing that work and we're looking to see in fact
11 what changes need to be made potentially in the
12 currently licensing basis based on that work.

13 In order to not distract ourselves, to be
14 able to focus on seismic and flooding, we're going to
15 look at the other hazards, external hazards, but we're
16 going to sequence those after seismic and flooding.
17 And in addition to that we're going to look at
18 periodically revisiting, or whether we need to
19 periodically require that we reevaluate those hazards.
20 That's a tier 3 activity or a follow-on activity, if
21 you will. So all of those things on this slide really
22 go at ensuring protection from external events.

23 As I indicated, we also in a
24 defense-in-depth approach are looking at strengthening
25 or enhancing mitigation from beyond design basis

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

1 events. We recognize the importance of mitigating the
2 consequences of beyond design basis events should they
3 occur with a focus of preventing core damage and spent
4 fuel pool damage and minimizing the potential for
5 uncontrolled radioactive material in the environment.

6 You've heard mentioned thus far in the RIC
7 an order for mitigating strategies. Those orders or
8 the implementation of those orders are coming due in
9 the 2016 time frame. We're following that up with a
10 rulemaking to capture, some could say codify, some
11 could say make generically applicable. I'm smiling as
12 I look at the rule makers and the folks who are heading
13 our activities in terms of that work. We sometimes
14 debate whether we are codifying or we're making
15 generically applicable that work. Sort of an inside
16 that you'd have to be here to understand or appreciate
17 how much energy we spent on that topic.

18 We're implementing also the order for
19 severe accident capable hardened vents. We are well
20 into those activities, two phases. Phase 1 wet well
21 venting; Phase 2, dry well venting. And in addition
22 to that we're proceeding with containment protection
23 and release reduction rulemaking. Previously we
24 talked about where that rulemaking was really a
25 -- filtration strategies I think was the title of that

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

1 rulemaking where we continued to look at that work.
2 There will be a proposed rule in 2016 and a final rule
3 in 2017.

4 And then finally we are improving spent
5 fuel pool safety. We're building on the work that we
6 did following the post-9/11/2001 activities that
7 really added the mitigation capability in the plants,
8 specifically in the -- also for the pools. We're
9 developing implementation strategies, implementing
10 strategies I guess I should say, with respect to
11 maintaining and restoring spent fuel pool cooling in
12 accordance with that mitigating strategies order that
13 I talked about. So that activity continues and we'll
14 capture that in the rulemaking.

15 And then finally with respect to on-site
16 emergency activities, we are coordinating severe
17 accident management guidelines and on-site emergency
18 procedures because we want to make sure that we
19 appropriately integrate and build on our on-site
20 emergency capabilities.

21 And then finally with respect to that third
22 item that I talked about, we are strengthening
23 emergency preparedness. One thing certainly that
24 again the accident at Fukushima reinforced is the
25 knowledge that on that truly bad day and the extremely

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

1 unlikely circumstance in which protection and
2 mitigation aren't sufficient, it really is important
3 that we have a capable emergency response ability to
4 ensure adequate protection of public health and safety.

5 We've done some things with respect to
6 requesting information on staffing and on
7 communications as it relates to emergency preparedness
8 capabilities, particularly keeping in mind that large
9 scale event that causes extended loss of alternating
10 current power and that could potentially affect
11 multiple reactors at a site.

12 We are consolidating a number of emergency
13 preparedness issues within our mitigating strategies
14 rulemaking. We are in fact capturing periodic
15 training and exercises. You know it's important not
16 just that we have that capability, but that also
17 facilities can train on it, that they exercise it to
18 ensure that should it be necessary to exercise those
19 capabilities they are in fact able to exercise those
20 capabilities. We want to make sure that EP equipment
21 and facilities are sufficient for dealing with
22 multi-unit and prolonged station blackout scenarios.

23 Licensees have established abilities to do
24 multi-unit dose assessments. We think that's
25 important. That was an important recommendation and

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

1 we've actually pulled that one up and actually that
2 capability is in place today.

3 And finally we've replaced existing modems
4 used to transmit emergency response data with a virtual
5 private network device, which in fact improves that
6 capability. So a number of activities on that third
7 area of strengthening emergency preparedness.

8 With respect to our consistency with the
9 international community, I guess I would just say that
10 hopefully as you've listened and you've been able to
11 pick out some differences, you've been able to pick out
12 many more commonalities with respect to the things that
13 we've done. We do truly have a comparable focus on the
14 areas in which we are making improvements and we are
15 achieving I believe similar results. That is as a
16 result of a number of active engagements that we have
17 on the international front through organizations like
18 the International Atomic Energy Agency and the Nuclear
19 Energy Agency, and just a host of activities among
20 regulators to strengthen those activities.

21 So in conclusion I do want to just note that
22 we have made great progress, as I indicated. That
23 progress is not accidental. It was in fact a result
24 of a concerted effort on the part of the industry and
25 NEI and INPO, the NRC of course, in terms of coming up

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

1 with the requirements that needed to be implemented.
2 We've had active external stakeholder engagement. We
3 think that enriches the conversation and the insights
4 that we've had going forward. And we also, as I've
5 indicated, have been actively engaged in the
6 international community.

7 We've got more work to do of course, as you
8 well know, and so we need to continue to do that work.
9 I think Mr. Jammal said that we can't let this drag on
10 forever. I would agree with that. I would also say
11 that we can't let again -- we can't let, as important
12 as these activities are, those activities distract us
13 from day-in/day-out operational safety and security
14 focused on plants. And ultimately we've got to make
15 sure that we don't introduce unintended consequences,
16 new safety problems, as we rush to fix the problems from
17 Fukushima.

18 So with that, I'll conclude my remarks and
19 turn it back to Bill. Thank you.

20 (Applause.)

21 MR. DEAN: Okay. Thanks, Michael.

22 First of all, I want to thank all the panel
23 members for I think doing a tremendous job in terms of
24 trying to condense a fairly substantive topic area into
25 a manageable time period. So I appreciate everybody's

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

1 indulgence in trying to be timely in that.

2 We have a lot of questions. We're not
3 going to get through them all, but there are some
4 questions that I think are pertinent for the entire
5 panel to consider and answer. And then there are some
6 that might be more specific to an individual country.

7 So I sort of want to start off with this
8 question, because it's a good one, and it's one that
9 I worry about: So with an increasing emphasis on
10 mitigation, can that lead to a reduced focus on
11 prevention? So with an increasing emphasis on
12 mitigation as a result of Fukushima, can that lead to
13 nations taking a reduced focus on prevention?

14 So, maybe we can start with Mr. Jamet.

15 MR. JAMET: Thank you for this very simple
16 question.

17 (Laughter.)

18 MR. JAMET: Well, of course there can be
19 a risk. This is for sure. What I would just say that
20 even in our approach for Fukushima we are mixing
21 prevention and mitigation, because we are trying to
22 cool down the core before it melts. So this is one
23 thing. And it's true that you have to preserve the
24 equilibrium, what was settled. So in terms of
25 equilibrium between the day-to-day control of safety

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

1 and dealing with several very improbable accident is
2 also an equilibrium you have to maintain. And we're
3 trying to.

4 One thing we believe, at least in France,
5 about Fukushima is that you can say about Fukushima this
6 was a tsunami problem. And then you can say many plants
7 obviously will not have any tsunami problem. Okay.
8 This is one way to look at it. The other way to look
9 at it is to say there are uncertainties about many
10 things, and in particular external hazards, and it's
11 very difficult to imagine the scenario that will
12 actually occur. And what I'm saying is especially
13 valid for external hazards, but it's also valid for many
14 others, you know?

15 And if you assume that you will have
16 sometimes a very severe situation; maybe not as
17 Fukushima, but very severe situation, I would say that
18 by definition you don't know what the scenario will be.
19 And then the only thing you can do is mitigation. And
20 this is one part of the lesson we draw from Fukushima.
21 It was not foreseen that this was possible in Fukushima.
22 Nobody said it before. If there is one day an accident,
23 the scenario is unknown today, and therefore mitigation
24 is the last barrier you can mobilize because of this.

25 MR. DEAN: Mr. Jammal?

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

1 MR. JAMMAL: I'd just like to compliment
2 Philippe's answer. If I read this question, if the
3 person who's posing the question is asking are we going
4 to do lot of -- spending time on crunching numbers in
5 the name of mitigation to the point that you're going
6 to put resources crunching numbers, modeling and so on
7 and so forth to the point we forget what prevention is
8 all about, well, the answer is no. It's a balance
9 between the two. It's a comparison. You cannot have
10 one without the other. So they both complement each
11 other. And as I mentioned the defense-in-depth
12 principles takes into consideration both prevention
13 and mitigation. But we cannot ignore the fact that we
14 have to change the philosophy that we have to be ready
15 for the accident to occur and the mitigation principle,
16 the response element.

17 Again, I wanted to compliment Philippe's
18 answer. The key point here is education to the public
19 for them to know what to do, because the response itself
20 is mitigated by educated public. And I'm going to just
21 on one element, because we can crunch all the numbers
22 we want, if the public does not know what to do with
23 respect to rehabilitation, capacity to return, with
24 respect to having quality of life during the accident,
25 after the accident or in recovery.

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

1 I'm going to challenge our colleagues, or
2 my colleagues that regulate around the world, because
3 there is a huge ambiguity right now around the world
4 between the health limits versus regulatory limits.
5 Everybody talks about regulatory limits being one
6 millisievert and the public expect us to clean up, do
7 things because it's one millisievert, but everybody is
8 not addressing the fact that there are health limits
9 that can provide quality of life as part of the
10 mitigation measure and the response to an accident.
11 But I will stop at this point.

12 MR. DEAN: Thank you, Mr. Jammal.

13 Mr. Tang?

14 MR. TANG: I think after Fukushima
15 accident was difficult for us. Difficult, yes. We
16 cannot have consider simply the Fukushima scenario for
17 other sites, but what's a suitable scenario for other
18 sites? You cannot identify yourself the scenario.
19 You cannot identify the provision or mitigation
20 measures is suitable. That's difficult for us up to
21 date.

22 MR. DEAN: Okay. Thank you. Dr. Fuketa?

23 DR. FUKETA: Well, our new regulatory
24 requirements do not highlight or emphasize one specific
25 level of protections, so to avoid SSE's failure to avoid

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

1 -- to prevent common cause failure, prevention of core
2 damage mitigation of severe accident and also emergency
3 response are all important and we re-realized the
4 importance of defense-in-depth. And one of the
5 important lessons learned from the Fukushima Dai-ichi
6 accident is we should think about all the spectrum of
7 the accidents sequences.

8 So what happened in the Fukushima Dai-ichi
9 accident is not only important. We should think about
10 -- we had the accident due to that tsunami, but the
11 future -- well, I don't want to say this, but if we have
12 another accident, that accident caused by very
13 different initiators, so now we have not only the severe
14 accident countermeasures, but also we put the important
15 efforts on fire protection, so all those kinds of
16 things. I hope this would be an answer.

17 MR. DEAN: Thank you. And Michael?

18 MR. JOHNSON: Yes, just briefly I agree
19 with all of the previous speakers. It's important
20 obviously not just prevention, but also mitigation.

21 One of the lessons that I think we learned
22 from the Fukushima accident was at Daini, for example,
23 Fukushima Daini, that I think one of the things that
24 enabled them to perform as well as they could was that
25 there was an installed plan of capability that was able

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

1 to survive the initial tsunami, the tsunami and the
2 earthquake. And it was that in-plant capability that
3 was preserved, protected, along with strategies that
4 could be brought to be, was the combination of those
5 things that I think saved the day.

6 So going forward we owe it to the public
7 to make sure that we provide for protection. In fact
8 in the mitigating strategies we want to make we are
9 protecting the installed plant equipment, but we're
10 also ensuring that we have strategies should there be
11 a hazard that we haven't anticipated, should there be
12 something that we haven't expected such that we can
13 again ensure that the plants remain safe.

14 MR. DEAN: Okay. Thank you, Michael.

15 The next question will be for the panel.
16 This time, Philippe, I'll start with Michael so you can
17 --

18 (Laughter.)

19 MR. DEAN: So this question is actually
20 probably a little bit of a simpler question, and that
21 is are there estimates for the costs incurred per
22 nuclear power plant sites for the modifications and
23 enhancements made so far post-Fukushima? In other
24 words, basically how much has been expended per plant
25 on average? This is obviously a ballpark. It varies

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

1 from plant to plant. But do we have some sort of
2 ballpark figure in terms of thus far what has been
3 spent?

4 Mike, let me start with you.

5 MR. JOHNSON: Yes, actually there is an
6 estimate. I've heard that that estimate is about \$40
7 million per site. Per unit. Per unit. Forty million
8 dollars per unit. I'm getting a bunch of nods, I think.
9 And in addition to that there's an estimate associated
10 with the response centers that is approximately \$40
11 million for each of those response centers. So that
12 gives -- with respect to what we've spent so far, what
13 the industry has spent so far, what the estimate is.

14 MR. DEAN: Okay. Thank you.

15 Dr. Fuketa?

16 DR. FUKETA: My answer is I do not know,
17 but it must be very different in different site. For
18 example, design basis earthquake and the design basis
19 heights of the tsunami are very different in different
20 site. So I'm sorry, I do not have any answer.

21 MR. DEAN: That's an acceptable answer.

22 (Laughter.)

23 MR. DEAN: Mr. Tang?

24 MR. TANG: No comment.

25 MR. DEAN: No comment?

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

1 MR. JAMMAL: I can speak of Canada's
2 perspective. I'll give you a ballpark figure. It's
3 in the hundreds of millions. But I like to go on with
4 the answer. I know that question is probably coming
5 from industry. The key point here is the cost has a
6 limitation, but at the same time think of the actual
7 cost of the cleanup. So the enhancements are in order
8 to protect the public. And I can speak from Canadian
9 perspective. When we put the enhanced filtering in
10 place to the point that there is quite a bit of
11 absorption retention of any of the source term released
12 material, to the point that if you're spending \$15
13 million on a filtered venting, and you're preventing
14 a town or a village or a city or several millions to
15 be displaced, just look at the correlation between the
16 cost. So billions to decontaminate, mobilize and pay
17 back for the public versus a one-time off for the
18 enhancement. Again, it's going to be a balance between
19 the two, but my biggest point here is the cost of cleanup
20 and recovery far exceeds the enhancements.

21 MR. DEAN: Mr. Jamet?

22 MR. JAMET: I will not give you a number
23 either, because one of the reason is that evaluating
24 cost is not part or the relation between the regulator
25 and the utility. So this is the first thing.

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

1 What I can say from the -- and what is the
2 balance is -- more the balance of the discussion would
3 be or the -- how much discussion we have. What I have
4 to say from this point of view is that EDF basically
5 didn't disagree with the fact that some very serious
6 modification had to be made after Fukushima. Of course
7 I'm not saying that discussions were easy, they were
8 accepting everything, and so on. But basically within
9 normal discussion we had a utility that was on the basis
10 convinced that some important modification had to be
11 done.

12 Another reason why I will not give cost is
13 that we are also engaged in a discussion with EDF to
14 allow them or not to go beyond 40 years of operation.
15 And in order to go beyond 40 years operation, probably
16 fairly important modification will be required by the
17 regulatory authority. And then there is a sort of
18 coupling between what has been done for Fukushima and
19 what should be done for the going beyond 40 years, which
20 is again a decision that was not taken and that is under
21 investigation in France.

22 MR. DEAN: Thank you, Mr. Jamet.

23 Mike, you wanted to add?

24 MR. JOHNSON: I just wanted to make one
25 other comment. So with respect to the orders the

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

1 Commission decided, for example, for the mitigating
2 strategies order and the spent fuel pool
3 instrumentation order that those were -- the mitigating
4 strategies order was required for adequate protection.
5 The order affecting severe accident capable vents or
6 hardened containment venting capability for Mark I and
7 Mark II containments were adequate protection orders.
8 And so we did not consider the cost in terms of whether
9 to require those.

10 Other things in our regulatory scheme
11 where there is a substantial increase, we do look to
12 make sure that that increase is substantial and
13 improvement of safety is substantial and that the costs
14 are justified. We didn't do that, did not do that for
15 the order. So I didn't want to leave you with the
16 impression that the price tag was -- had any way shaped
17 what we chose to do with respect to making sure that
18 plants are safer as a result of Fukushima.

19 MR. DEAN: Thank you, Michael.

20 We have time for one more question, and I'm
21 going to actually send this your way, Philippe, because
22 of the fact that I got several questions on the same
23 topic. And it has to do with the nuclear rapid response
24 force that you talked about. And basically several
25 people were interested in how are they trained and how

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701

1 do they practice?

2 MR. JAMET: To be a bit more specific,
3 there are four centers inside France where there are
4 centers where those rapid response force are grouped
5 with the corresponding equipment. One thing that is
6 important is that they are themselves operators. So
7 they don't want for the accident. They are operating
8 the plant, so they get constant contact with the plant.
9 And, of course, they have specific exercise to check
10 that -- in case of very, very severe situation they
11 would be able to do what they have to do.

12 MR. DEAN: Okay. Thank you.

13 So first of all, I'd like to thank Kevin
14 Witt over here who worked mightily behind the scenes
15 to help pull this panel together, which is, as you would
16 imagine, very challenging in working with many
17 different countries. So, Kevin, thank you for that.

18 If I can have a round of applause for our
19 panelists for this great panel.

20 (Applause.)

21 MR. DEAN: So, thank you, everybody.
22 That concludes this session. We have a half-hour
23 break, thank you.

24 (Whereupon, the above-entitled matter
25 went off the record at 3:00 p.m.)

NEAL R. GROSS

COURT REPORTERS AND TRANSCRIBERS
1323 RHODE ISLAND AVE., N.W.
WASHINGTON, D.C. 20005-3701