The New Approach to Regulating Long-Term Storage of Spent Fuel

Shuhei Kojima Nuclear and Industrial Safety Agency (NISA), Japan March 8, 2011

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1. Nuclear Fuel Cycle in Japan



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1-1. National Policy (1)

- ▶ Framework for Nuclear Energy Policy
 - · Cabinet decision in October, 2005
 - "Our basic policy is, aiming at using nuclear fuel resources as effective as reasonable achievable, to reprocess spent fuel and to effectively use the recovered plutonium and uranium, while ensuring safety, nuclear non-proliferation, environmental protection, and paying due attention to economic viability."

1-1. National Policy (2)

- > Framework for Nuclear Energy Policy
 - "Reprocessing of spent fuel is basically to be conducted within the country in view of securing the autonomy of nuclear fuel cycle activities."
 - "Spent fuel will be reprocessed, within the available reprocessing capacity, for the time being, and the surplus volume exceeding the capacity will be stored intermediately."
 - $\cdot \ http://www.aec.go.jp/jicst/NC/tyoki/taikou/kettei/eng_ver.pdf$

1-2. Reprocessing (1)

• "Rokkasho" plant will start in 2012.



1-2. Reprocessing (2)

- Rokkasho capacity is not enough.
 - Spent fuel being generated by NPPs: 1,000tU/year
- SF to be reprocessed by Rokkasho: 800tU/year
- SF stored at NPPs: 13,150 64% of capacity



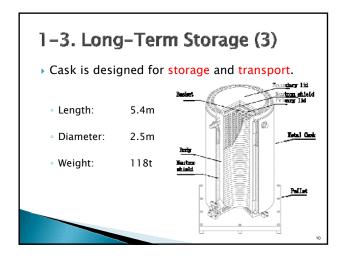
1-3. Long-Term Storage (1)

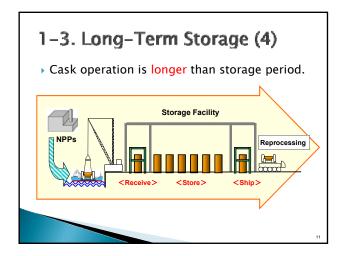
• "Mutsu" facility will start in 2012, too.



1-3. Long-Term Storage (2)

- Mutsu stores SF for 50 years.
 - First off-site interim storage facility in Japan
 - · (Away from reactor)
 - Storage capacity: 3,000tU
 - Storage way: Dual-Purpose Dry Metal Cask







2-1. Storage Regulation (1)

> Storage regulation has long-term view.



2-1. Storage Regulation (2)

- Storage cask must maintain basic safety functions throughout long storage period.
 - Containment
 - Shielding
 - Criticality prevention
 - Heat removal



Storage casks at Tokai-2 NPP

2-2. Transport Regulation (1)

Transport regulation has short-term view.



2-2. Transport Regulation (2) Transport cask must maintain basic safety functions in case of serious accident. Based on IAEA standards. Five-year license. Drop Immersion

| 2-3. Holistic Approach (1) | |
|---|----|
| To keep regulatory comformity from loading to post-storage transport. | |
| Storage Facility | |
| | |
| NPPs Reprocessing | |
| <receive> <store> <ship></ship></store></receive> | |
| | |
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2-3. Holistic Approach (2)

- NPP is additionally required to;
 - Conduct thorough inspection when loading SF,
 - Pass on those records to storage operator,
 - Renew transport license every five years during storage period,
 - Receive SF after storage period.

2-3. Holistic Approach (3)

- Storage operator is additionally required to;
 - Receive records of SF from NPP,
 - Keep Monitoring the conditions of cask,
- Keep above records during storage period.

2-3. Holistic Approach (4)

- ▶ The records must encompass;
 - At NPP 50 years ago,
 - SF was intact.
 - · Loading operation was conducted properly.
 - At storage facility during storage period,
 - · Integrity of SF and cask is maintained.
 - Deterioration is within safety limits.
 - · Chemical, thermal, mechanical, radiological

2-3. Holistic Approach (5)

- Storage operator is not required to;
 - · Open the lids of cask to inspect inside.
 - Equip storage facility with hot cell.



2-3. Holistic Approach (6)

- Licensing procedures of;
 - Storage and transport are in line with safety analysis of storage facilities.
 - Storage require clear identification of the role of related operators.
 - Transport require sufficient demonstration that post storage transport is safe.

3. Technical Basis of Holistic Approach 3-1. BWR Fuel and Cask

3-1. BWR Fuel and Cask

- Long-term integrity was confirmed.
 - Open casks at two NPPs in Japan.







Metal gasket

3-2. PWR Fuel

- Long-term integrity was confirmed, too.
 - · Research reports of Idaho National Engineering and Environmental Laboratory.



3-3. Demonstration Test (1)

- Make doubly sure of long-term integrity of PWR spent fuel.
 - Three major power companies using PWR, and
 - JNES
 - · The expert organization
 - · Ensure safety in the use of nuclear energy
 - · In cooperation with NISA.

JNES Incorporated Administrative Agency Japan Nuclear Energy Safety Organization

3-3. Demonstration Test (2)

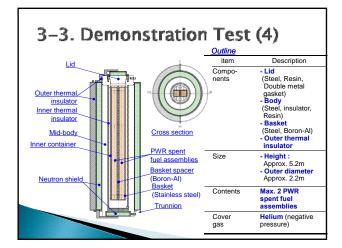
▶ Storage test & inspection will start in 2012.

| Fiscal year | 2009 | 2010 | 2011 | 2012 | 2013 -2022 | 2023 -2032 | 2033 -2042 | 2043 -2052 | |
|------------------------------|------|------------------|---------------------------------|-------------------|---------------|---------------|---------------|---------------|--------|
| Planning & Designing | | Plannin Desig | ning fety ana | | | | | | |
| Manufacture & Preparation | | (48 | | Manufad Therma | | | | uel inspe | ection |
| Storage test & Inspection | | 55 | t type fu GWd/t t s sampl | pe fuel | iest [| ΔΔ | ΔΔ | ΔΔ | |
| | | | | | | | | Ref. J | INES |

3-3. Demonstration Test (3)

Two types of PWR spent fuel assemblies.

| | Type 17×17 48GWd/t Fuel Assembly | Type 17×17 55GWd/t Fuel Assembly |
|-------------------|-------------------------------------|-------------------------------------|
| Burn-up (MWd/t) | 42,800 (past record) | ≤55,000 (assumption) |
| Cooling period | 19 years (as of October, 2012) | ≥10 years (as of October, 2022) |
| Cladding material | Zircalloy-4 | MDA or ZIRLO |



Conclusion

- Japan will start reprocessing and interim long-term storage of spent fuel next year.
- Japan adopted a holistic approach to regulating long-term storage of SF.
- Japan is conducting demonstration test of long-term integrity of SF.
- International cooperation is vital in this field.

| Atoms For Peace. | |
|---|----|
| Shuhei Kojima Director for Nuclear Fuel Transport and Storage Regulation Division Nuclear and Industry Safety Agency (NISA) Ministry of Economy, Trade and Industry of Japan E-mail: Kojima-shuhei@meti.go.jp | |
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