# Industry Perspective: NRC/BLM NEPA Cooperation

U.S. NRC Uranium Recovery Licensing Workshop

> January 2011 Denver, CO

## NEPA REQUIREMENT

- All federal agencies are required to meet the provisions of the National Environmental Policy Act (NEPA) of 1969
- EPA has a key oversight role for NEPA
- Other federal agencies have their own implementing regulations
  - NRC: 10 CFR 51
  - BLM: 43 CFR 46







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## The Interagency MOU

- An MOU was signed between the NRC and the BLM on November 30, 2009
- The MOU is promoted as accomplishing the following:
  - 1. An efficient means for both agencies to fulfill NEPA obligations
  - 2. A framework for cooperation and coordination
  - 3. Save both agencies resources and time

## MOU = Two NEPA Reviews

- The goal is that the first NEPA document issued for each in situ recovery site could be used as a reference for additional NEPA documents produced for that facility
- The agencies are directed to share information
- Maximum efficiency occurs when the agencies NEPA <u>reviews</u> coincide
- Consideration is given to preparing a combined site-specific environmental document with colead agencies contingent on ability to support the dual schedule needs

## A Well Defined Process

- BLM and NRC have different statutory mandates for their NEPA reviews
- NRC works out of Washington using the NRC application as a basis
- BLM prepares NEPA documents at the Field Office Level using the Plan of Operations and State Permit to Mine document as a basis
- Framework for routine communications

## Cooperation

- BLM will not accept the NRC GEIS or any document that draws conclusions from it because BLM did not participate as a cooperator in the GEIS.
- BLM Field Office personnel have stated their skepticism that it will ever be possible to do just one NEPA document. The approach to the MOU confirms this.

## Save Resources and Time



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## **NEPA Policy**

#### 40CFR1500.2

Federal Agencies shall to the fullest extent possible:

(c) Integrate the requirements of NEPA with other planning and environmental reviews ...so that all such procedures run concurrently rather than consecutively

#### **NEPA** Mandate

40CFR1500.5 Reducing Delay

Agencies shall reduce delay by:

- (b) Emphasizing interagency cooperation before the environmental impact statement is prepared, rather than submission of adversary comments on a completed document
- (h) Eliminating Duplication ...with other Federal procedures by providing that an agency may adopt appropriate environmental documents prepared by another agency

## NEPA AND AGENCY PLANNING

#### 40CFR1501.5 Lead Agencies

(a) A lead agency shall supervise the preparation of an EIS if more than one Federal agency either:

- (1) Proposes or is involved in the same action; or
- (2) Is involved in a group of actions directly related to each other because of their functional interdependence or geographical proximity
- (3) Federal, State or local agencies ... may act as joint lead agencies to prepare an environmental impact statement



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## Don't Be Fooled

- The MOU has missed the mark
  - Focus should be on Co-Lead Agencies producing only one NEPA document per project
- Post MOU communications have not been at the needed level
  - Inter-Agency
  - Intra-Agency
- The early applicants were shut out and received no benefit from the MOU

