

Part 52 Construction Inspection Program and ITAAC Closure Overview



Objectives of this presentation

- Introduce and discuss the components of the NRC's Construction Inspection Program, and how they work together
- Describe how the NRC's Construction Inspection Program supports the oversight and licensing process during construction
- Discuss roles and responsibilities

Overview

- Roles and Responsibilities
- Part 52 Overview and Licensing
- Construction Inspection Program
- Construction Reactor Oversight Process (cROP)
- ITAAC Closure Verification
- 10 CFR 52.103
- ConE

Roles and Responsibilities



Roles and Responsibilities

Areas of Inspection Responsibilities

RII -- Center for Construction Inspection

Implement Enforcement and Assessment

Construction Inspectors

On-site inspection activities

Informal communications with Licensee

HQ -- Division of Construction Inspection

Construction and ITAAC Operations Engineers

ITAAC closure verification

Vendor inspections

Technical assistance

Enforcement and Assessment

HQ -- Division of New Reactor Licensing

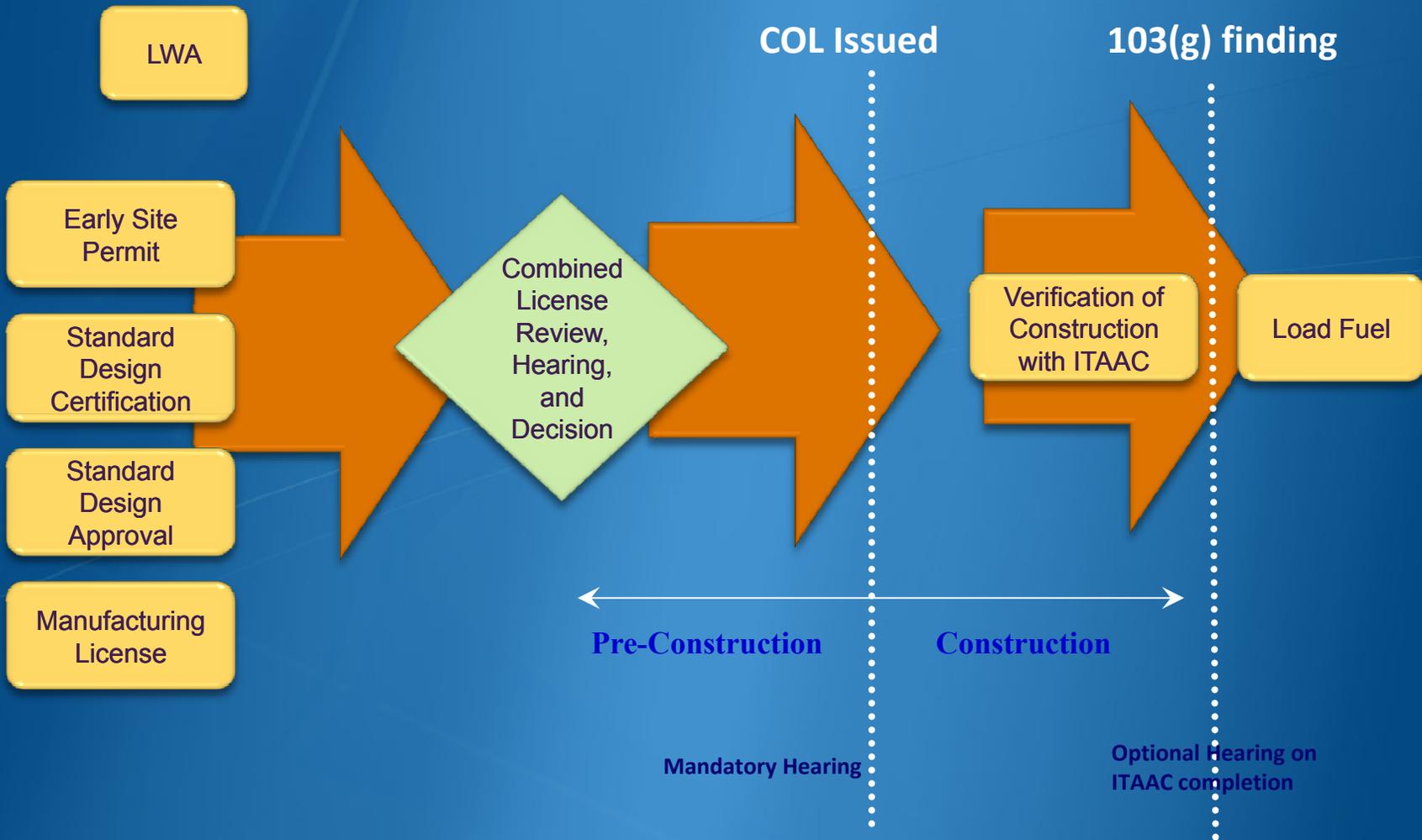
Project Manager of each site

Licensing activities

Communications with all stakeholders

Part 52 Overview and Licensing

Part 52 - Fitting the Pieces Together



License Amendments

- Changes to the plant's licensing basis require a license amendment and sometimes an exemption
- License Amendment Process
 - Work planning
 - Public notification
 - Safety evaluation
 - Review and concurrence
 - Amendment preparation & issue

Changes During Construction (CdC)

Preliminary Amendment Request (PAR) –
an elective precursor to the license
amendment process

- Licensee can request a notification that NRC has no objection to the licensee installing and testing the proposed changed design feature pending NRC's review of the LAR
- Licensee is proceeding at their risk
- LAR must be submitted prior to NRC responding to the PAR

Construction Inspection Program

Construction Inspection Program

Inspections

Vendor Inspections

Baseline Program Inspections

Supplemental and Reactive Inspections

Vendor Inspections

Type Test Inspections

Program Inspections

ITAAC-Related Inspections

Reactive Inspections

Supplemental Inspections

Conducting Inspections

HQ performs vendor inspections and type-test inspections

HQ

RII performs on-site and near-site construction inspections, and at some vendor facilities

RII CCI

Inspection guidance for these activities is provided in Inspection Manual Chapters (IMCs) and procedures (IPs)

Construction Inspection Program

- Verify Vendor's implementation of design translation, Quality Assurance, corrective actions and reporting Programs
- ITAAC observations that can be used for future ITAAC closure

Vendor Inspections

IMC 2507

- Verify construction processes and operational readiness
- Construction Program Inspections
- Operational Program Inspections

Construction and Operational Program Inspections

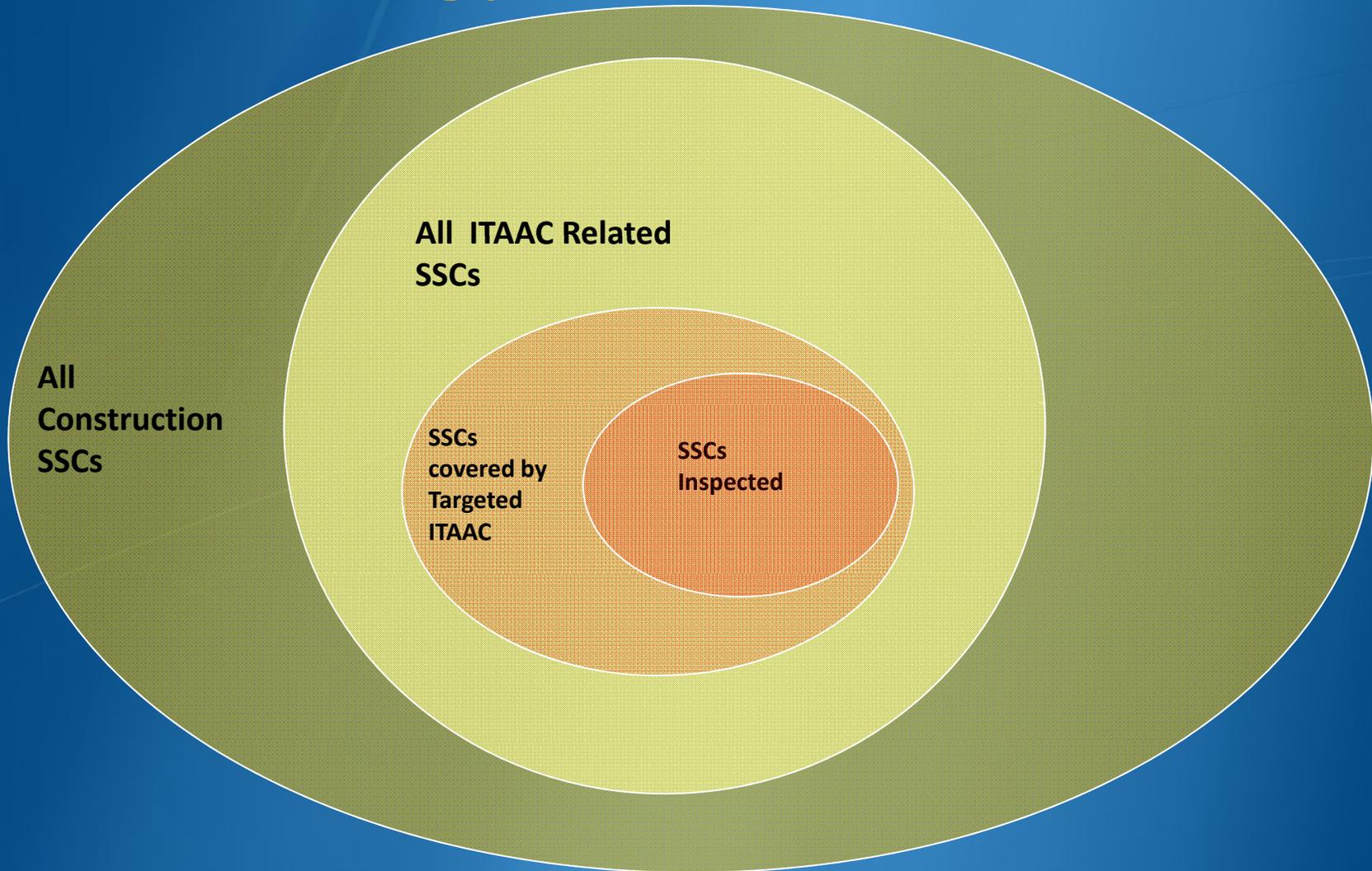
IMC 2504

- Verify plant is built in accordance with the license
- The inspection program samples ITAAC of interest

ITAAC Inspections

IMC 2503

ITAAC Inspection Sample Methodology



ITAAC Sampling Methodology

- Licensees perform all ITAAC in their COL
- NRC inspects a sample of ITAAC called “targeted ITAAC”
- Inspections are conducted on SSCs and activities associated with targeted ITAAC on a “sample of a sample” approach
- Targeted ITAAC
 - Prioritization process presented in SECY-07-0047
 - Represents most significant and valuable to inspect ITAAC
 - Approximately 40% of DC ITAAC are targeted
 - 100% Emergency Preparedness and Security ITAAC inspected

Construction Inspection Program Information Management System

Database implemented
within NRC Network

Will support vendor
inspections and ITAAC
closure (work in progress)

CIPIMS

Integrated inspection planning,
documenting, tracking and reporting
of ITAAC and programmatic
inspection status

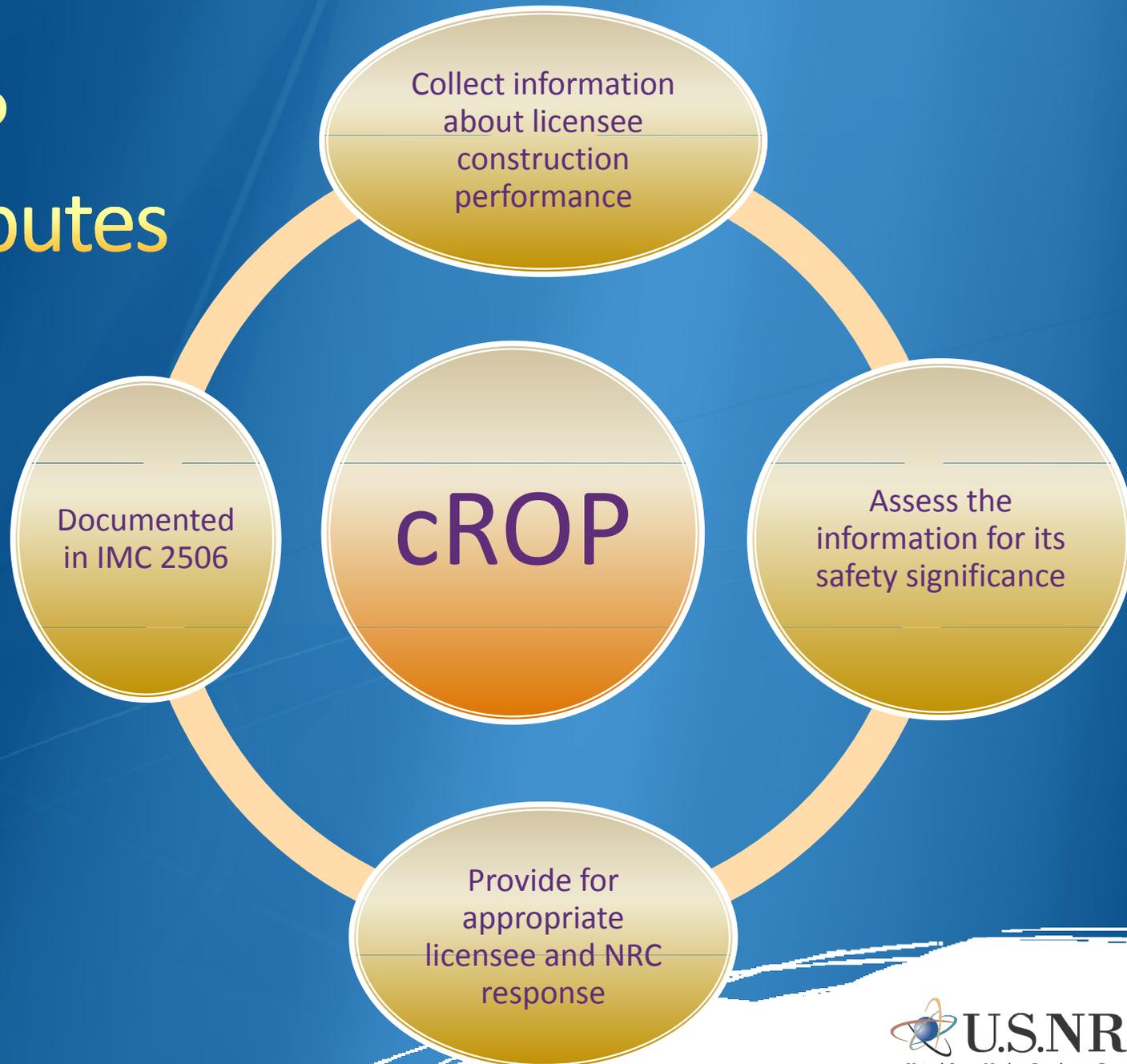
Revision 2.0 developed with
substantial inspector involvement
and detailed interoffice business
process maps

Construction Reactor Oversight Process (cROP)

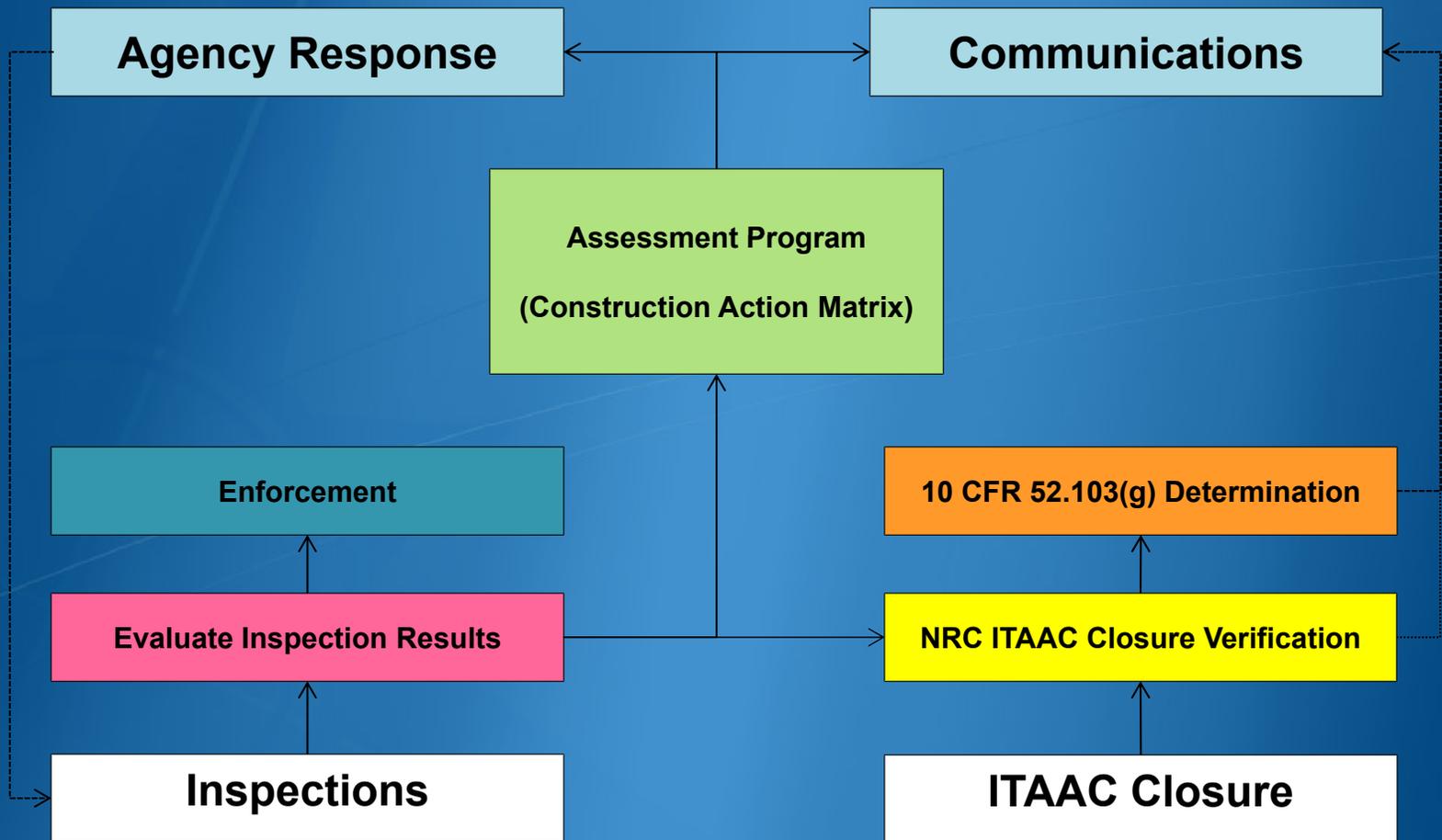
Construction Reactor Oversight Process (cROP)

- Overview and Regulatory Framework
- cROP Pilot Program
- Enforcement and Assessment Programs

cRROP Attributes



cROP Process Overview



← Performance Results Across All Areas Of Construction →

cROP Regulatory Framework

License and regulate the use of byproduct, source, and special nuclear materials to ensure adequate protection of the public health and safety

CONSTRUCTION
REACTOR SAFETY

SAFEGUARDS
PROGRAMS

OPERATIONAL
READINESS

DESIGN/
ENGINEERING

PROCUREMENT/
FABRICATION

CONSTRUCTION/
INSTALLATION

INSPECTION/
TESTING

SECURITY
PROGRAMS for
CONSTRUCTION
INSPECTION
AND
OPERATIONS

OPERATIONAL
PROGRAMS

Baseline Inspection
Program

Safety Conscious
Work Environment

Cross-Cutting Areas

cROP Pilot Program

- One year pilot began at Vogtle Units 3 and 4 on January 1, 2012; will begin at Summer Units 2 and 3 once the COL is issued
- The staff is testing the construction regulatory framework, inspection finding screening process, the construction significance determination process, and a new enforcement approach
- The framework, finding screening process, SDP, and enforcement approach were all modeled after similar programs in the reactor oversight process

Enforcement & Assessment

Enforcement Program

- Similar to ROP – For the Pilot OE issued EGM 11-006 “Enforcement Actions Related to the cROP”
- Finding is a performance deficiency that is of more than minor significance
- Construction Significance Determination Process used to determine finding significance
- Findings assigned a color of green, white, yellow or red
- Results used as input to construction action matrix
- Traditional enforcement used for certain types of findings

Assessment Program

- The IMC 2505 Construction Assessment Program was formally implemented at Vogtle Units 3 and 4 on July 1, 2010
- Consists of continuous, quarterly and semiannual performance review
- 2 SPRs conducted to date
- Plan to conduct one more SPR for the period July 1, 2011 through December 31, 2011.
- Transitioned to an annual assessment cycle beginning on January 1, 2012
- Consists of mid-cycle and end-of-cycle reviews
- Time period aligns with the Agency Action Review M

Assessment Program

Construction action matrix

- Significance of findings is the input to determine appropriate construction action matrix column
- Traditional enforcement results will be addressed by other regulatory tools, such as CALs, Orders, etc.
- Focuses on assessment process, where ITAAC matrix previously discussed is intended to organize ITAAC

Construction Action Matrix

		Licensee Response Column	Regulatory Response Column	Degraded Cornerstone Column	Multiple/ Repetitive Degraded Cornerstone Column	Unacceptable Performance Column
RESULTS		All Inspection Findings Green; Cornerstone Objectives Fully Met	One or Two White Findings (in different cornerstones) in a Strategic Performance Area; Cornerstone Objectives Fully Met	One Degraded Cornerstone (2 White Findings or 1 Yellow Finding) or any 3 White Findings in a Strategic Performance Area; Cornerstone Objectives Met with Moderate Degradation in Safety Performance	Repetitive Degraded Cornerstone, Multiple Degraded Cornerstones, Multiple Yellow Findings, or 1 Red Finding; Cornerstone Objectives Met with Longstanding Issues or Significant Degradation in Safety Performance	Overall Unacceptable Performance; Construction Suspended in the Area of Concern
RESPONSE	Regulatory Performance Meeting	None	BC or DD Meet with Licensee	RA/DRAC (or Designee) Meet with Senior Licensee Management.	EDO/DEDO (or Designee) meet with Senior Licensee Management	EDO/DEDO (or Designee) Meet with Senior Licensee Management
	Licensee Action	Licensee Corrective Action	Licensee Root cause Evaluation and corrective action with NRC Oversight	Licensee cumulative root cause evaluation with NRC Oversight	Licensee Performance Improvement Plan with NRC Oversight	Licensee Performance Improvement Plan / Construction Restart Plan with NRC Oversight
	NRC Inspection	Risk-Informed Baseline Inspection Program	Baseline and supplemental inspection procedure 90001	Baseline and supplemental inspection procedure 90002	Baseline and supplemental inspection procedure 90003	Baseline and Supplemental as Practicable, Plus Special Inspections per Construction Restart Checklist.
	Regulatory Actions ²	None	Supplemental inspection only	Supplemental inspection only Plant Discussed at AARM if Conditions Met	-10 CFR 2.204 DFI -10 CFR 50.54(f) Letter - CAL/Order Plant Discussed at AARM	Order to Modify, Suspend, or Revoke Licensed Activities Plant Discussed at AARM
COMMUNICATION	Assessment Letters	BC or DD review/sign assessment report (w/ inspection plan)	DD review/sign assessment report (w/ inspection plan)	DRAC review/sign assessment report (w/ inspection plan)	RA review/sign assessment report (w/ inspection plan)	RA review/sign assessment report (w/ inspection plan)
	Annual Involvement of Public Stakeholders	Various public stakeholder options (see section 12) involving the SRI or BC	Various public stakeholder options (see section 12) involving the BC or DD	RA/DRAC (or Designee) Discuss Performance with Senior Licensee Management	EDO/DEDO (or Designee) Discuss Performance with Senior Licensee Management	EDO/DEDO (or Designee) Discuss Performance with Senior Licensee Management
	Commission Involvement	None	None	Possible Commission Meeting if Licensee Remains for one and one half years	Commission Meeting with Senior Licensee Management Within 6 mo.	Commission Meeting with Senior Licensee Management
	INCREASING SAFETY SIGNIFICANCE ----->					

ITAAC Closure Verification

Life of an ITAAC



ITAAC Notifications

ITAAC Closure Notification

Submitted when an ITAAC has been closed

ITAAC Post-Closure Notification

Reports an event materially altering, and its resolution, on a closed ITAAC

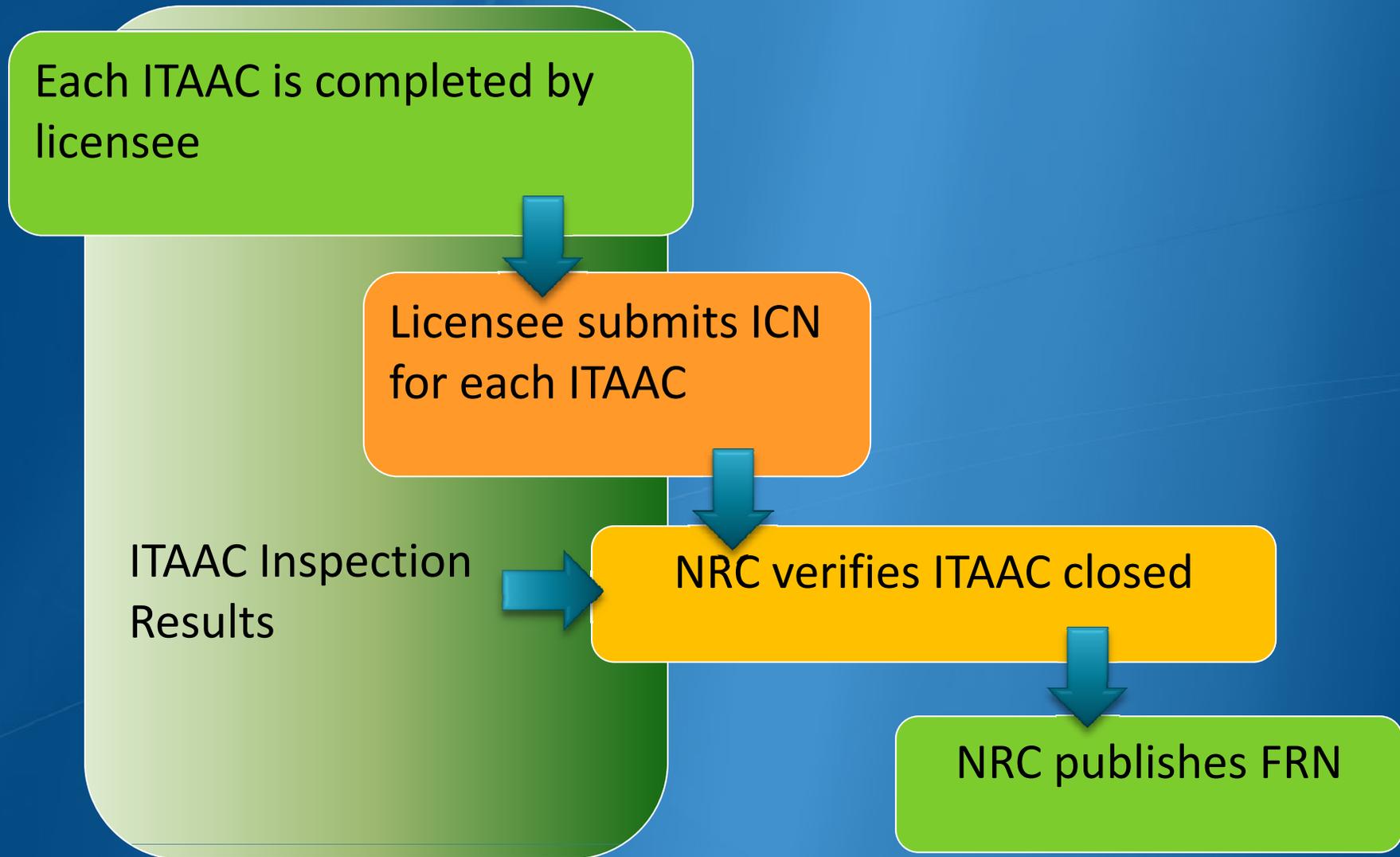
Uncompleted ITAAC Notification

Reports method to complete ITAAC not closed at 225 days before scheduled fuel load

“All ITAAC Complete” Notification

Notification on completion of all ITAAC in the COL, and confirmation that all acceptance criteria remain “met” in preparation for the 52.103(g) finding

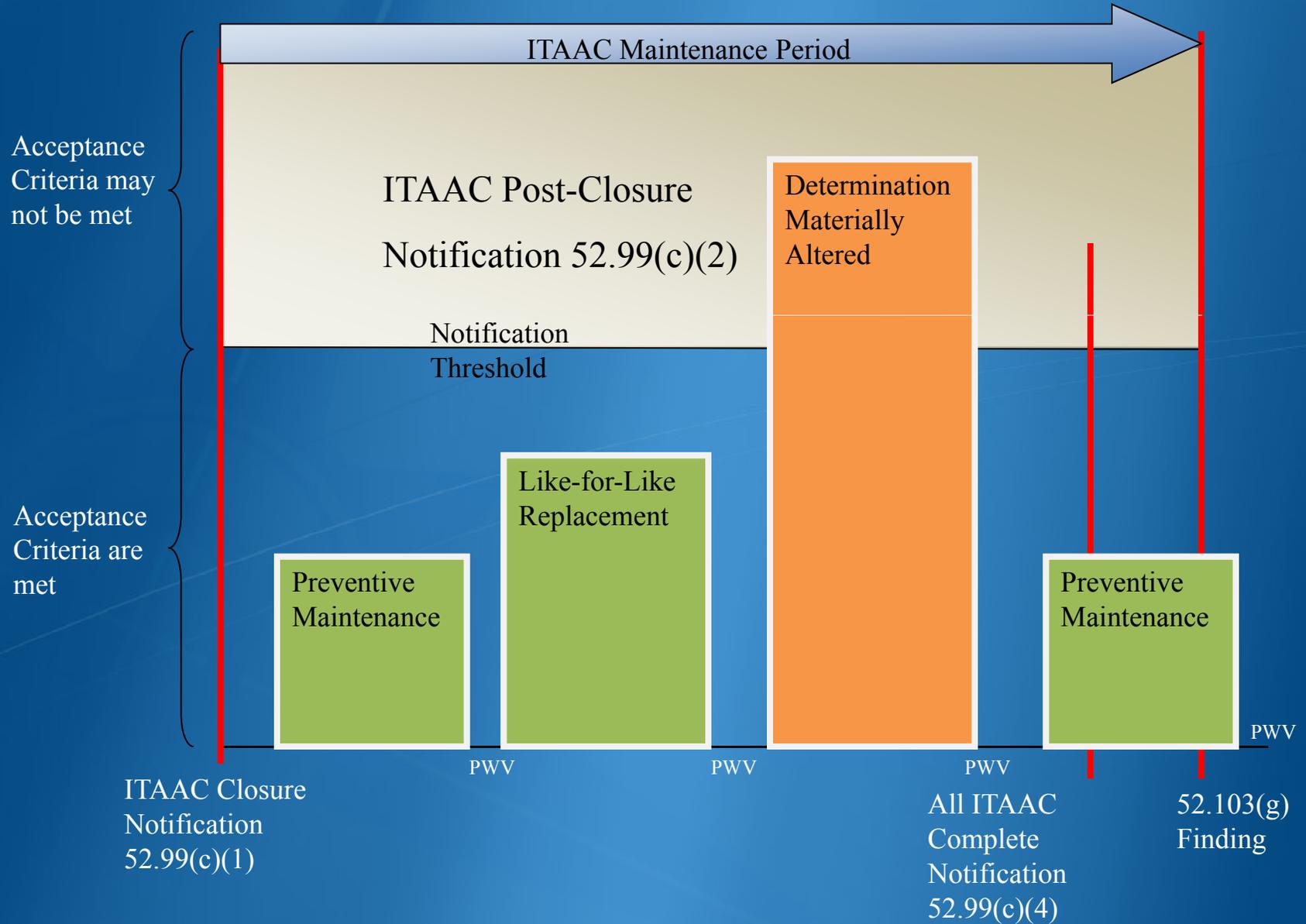
ITAAC Closure Verification Process



ITAAC Closure Verification Process

- A key concept is that NRC inspections will have been completed prior to receiving the ITAAC closure notifications
- The NRC closure verification process led by the Division of Construction Inspection at HQ, with input from:
 - Technical Experts
 - Field Inspectors
- 100% of closure notifications reviewed
- The ITAAC family closure strategy ensures a majority of targeted ITAAC have been completed prior to closing any non-targeted ITAAC

ITAAC Maintenance



10 CFR 52.103

10 CFR 52.103

52.103(g)
finding

All ITAAC
completed
by
licensee

Commission
finds all
ITAAC are
met

Operation is
authorized,
and fuel load
may
commence

ITAAC expire
and have no
further legal
standing

Tech Specs
and
operating
license
conditions
take over

Construction Experience (ConE)

ConE

Collect



Screen



Disposition



Apply



Questions?