From: Alyssa Zandstra

Sent: Thursday, November 7, 2024 10:30 AM

To: PalisadesRestart-EnvDocsPUBLICem Resource

Subject:Palisades Scoping PostersAttachments:Palisades Scoping Posters.pdf

**Hearing Identifier:** PalisadesRestart\_EnvDocs\_Public

Email Number: 17

Mail Envelope Properties (SA1PR09MB11770956BC6FBF124C75C5523EB5C2)

Subject:Palisades Scoping PostersSent Date:11/7/2024 10:29:55 AMReceived Date:11/7/2024 10:30:03 AM

From: Alyssa Zandstra

Created By: Alyssa.Zandstra@nrc.gov

Recipients:

"PalisadesRestart-EnvDocsPUBLICem Resource" <PalisadesRestart-EnvDocsPUBLICem.Resource@nrc.gov> Tracking Status: None

**Post Office:** SA1PR09MB11770.namprd09.prod.outlook.com

Files Size Date & Time

MESSAGE 3 11/7/2024 10:30:03 AM

Palisades Scoping Posters.pdf 22259035

**Options** 

Priority: Normal
Return Notification: No
Reply Requested: No
Sensitivity: Normal

**Expiration Date:** 

# U.S. Nuclear Regulatory Commision (NRC)

# WELCOME

Public Scoping Meeting for:

Palisades Nuclear Plant Reauthoriztion of Power Operations

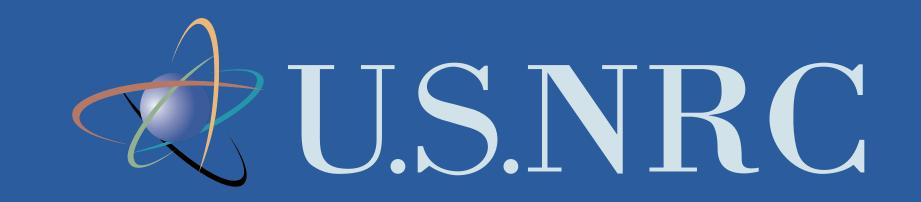
July 11, 2024

5:00 - 6:00 ET Open House Session

6:00 ET
Meeting Session







## What is Scoping?

### How to make a comment

The scoping process is part of the NRC's environmental review process, designed to identify and define the range of actions, alternatives, and impacts to be considered in preparing an environmental document. When the NRC conducts a public scoping, the process starts with the NRC issuing a Notice of Intent (NOI) to prepare an environmental document, an environmental impact statement or environmental assessment, which is published in the Federal Register. A key and necessary feature of the scoping process is public participation. The NRC holds public meetings and invites comments from individuals, organizations, and other governmental agencies. The scoping comments help define the scope of the environmental analysis. The NRC's scoping process is a critical avenue for ensuring that the environmental impacts of nuclear activities are thoroughly reviewed, and that the public has a voice in these important decisions.

During scoping, the NRC identifies significant issues to be analyzed in depth in its environmental document. It also eliminates from detailed study those issues that are not significant or have been addressed by prior environmental reviews. After considering all comments and inputs, the NRC will prepare a scoping summary report. This report will summarize comments received and outline the scope of the environmental document and any major issues identified during the scoping process.

### **Palisades Potential Reauthorization of Power Operations**

The Palisades Nuclear Plant (PNP) is a single unit pressurized water reactor located along the eastern shore of Lake Michigan in Covert Township. After more than 40 years of commercial operation, PNP permanently ceased operations on May 20, 2022. On June 13, 2022, certifications for permanent cessation of operations and permanent removal of fuel from the reactor vessel were submitted to the NRC. With the docketing of these certifications, PNP's license to operate no longer authorizes operation of the reactor or emplacement or retention of fuel into the reactor vessel.

Although PNP has ceased power operations and commenced decommissioning, with support from the State of Michigan and subsequent award from the U.S. Department of Energy (DOE), Holtec Decommissioning International (HDI) has decided to pursue a path to resume power operations at PNP. HDI is seeking reauthorization of power operations at PNP through March 24, 2031, the end of the current operating license term under PNP's Renewed Facility Operating License.

The current regulatory path for the reauthorization of power operations, includes a series of submissions for NRC approvals. Specifically: (1) a request for an exemption from the requirement in 10 CFR 50.82(a)(2) that prohibits operation of the PNP reactor, or emplacement or retention of fuel into the reactor vessel; (2) a request for a license transfer from HDI (currently responsible for decommissioning activities at PNP) to Palisades Energy, LLC (which would be authorized to operate the reactor); and (3) four license amendment requests. If granted, the requested exemption, license transfer, and license amendments would allow Palisades Energy, LLC to place fuel into the PNP reactor vessel and resume power operations through March 24, 2031, the end of the renewed operating license term under the PNP RFOL No. DPR-20.

### **NRC's Proposed Federal Action**

The scope of the NRC's environmental review encompasses the determinations whether to grant or deny the interdependent NRC actions—the exemption request, license transfer request, and four license amendment requests necessary to reauthorize power operations of PNP. That is, the NRC must determine whether to grant or deny the application for transfer, the exemption request, and the requisite license amendment requests to support the reauthorization of power operations at PNP.

## National Environmental Policy Act-Lead and Cooperating Agency Roles

In addition to NRC's Federal action to reauthorize power operations at PNP, HDI submitted an application for a loan guarantee from the DOE to support the restoration and resumption of service of PNP. Because the issuance of a Federal loan is considered a major Federal action, DOE also has a major Federal action: whether to approve or deny the loan guarantee and subsequent releases of loan money in support of the resumption of power operations at PNP. Where more than one Federal agency is involved in the same or connected action, to increase the efficiency of NEPA reviews, lead and cooperating agencies are identified. The NRC is the lead Federal agency for the NEPA analysis for the proposed Federal action.

### **Potential Environmental Issues for Analysis**

- Land Use
- Air Resources (Meteorology and Air Quality)
- Water Resources (Surface and Groundwater)
- Geology
- Ecological Resources (Aquatic and Terrestrial)
- Historical and Cultural Resources
- Socioeconomics
- Environmental Justice
- Radiological Health and Radiological Waste Management
- Nonradiological Health and Nonradiological Waste Management
- Fuel Cycle, Transportation, and Decommissioning
- Postulated Accidents
- Climate Change

## Ways the Public Can Submit a Scoping Comment

- Public Meetings: Attend a public scoping meeting and make comments at the designated time during the meeting.
- 2. **Email comments to:**PalisadesRestartEnvironmental@nrc.gov.
- 3. **Mail Comments**: Submit written comments via mail to: Office of Administration, Mail Stop: TWFN-7-A60M,

- U.S. Nuclear Regulatory Commission, Washington, DC 20555-0001, ATTN: Program Management, Announcements and Editing Staff. Please include Docket ID NRC-2024-0076 in your comment submission
- 4. Regulations.gov: Use the Federal government's online rulemaking portal, regulations.gov, to submit comments electronically: Go to https://regulations.gov and search for Docket ID NRC-2024-0076. Address questions about Docket IDs in Regulations.gov to Stacy Schumann; telephone: 301-415-0624; email: Stacy.Schumann@nrc.gov.
- 5. Note about personally identifiable information: The NRC cautions you not to include identifying or contact information that you do not want to be publicly disclosed in your comment submission. The NRC will post all comment submissions and does not routinely edit comment submissions to remove identifying or contact information.

### **Making Your Comments Count**

- Awareness of Submission Dates: Be aware of the deadline for submitting comments, 30 days after date of publication of the notice of intent in the federal register or July 29, 2024. Comments received after this date will be considered if it is practical to do so, but the NRC is able to ensure consideration only for comments received on or before this date.
- Informative and Relevant: Ensure that your comments are specific, informative, and relevant to the scope of the environmental analysis. Generic statements or those not directly related to scoping may have less impact.
- Stay Informed: Keep track of the process through the NRC's website or mailing lists, GovDelivery, to stay informed about the progress and further opportunities for public participation. Information regarding the PNP, including licensing, previous operation, decommissioning, and the potential reauthorization of operation is available at https://www.nrc.gov/infofinder/reactors/pali.html.

### Notice of Intent June 27, 2024

 Published NRC's Notice of Intent to prepare an environmental assessment.

### Public Scoping Period June 27, 2024 – July 29, 2024

 Public process to review and comment on the scope and issues to be considered for analysis in the environmental assesssment.

#### Draft Environmental Assessment and FONSI

• The NRC will consider all relevant comments received during the public scoping period and draft the environmental assessment and Finding of No Significant Impact (FONSI).

#### Public Comment on Draft Environmental Assessment

 The NRC will provide the opportunity for public comment on the draft environmental assessment.

### Final Environmental Assessment and FONSI

• The NRC will consider all substantive comments received during the public comment period in development of the final environmental assessment and FONSI.

## Palisades Nuclear Power Plant

## Potential Reauthorization to Resume Power Operations

## Background

The Palisades Nuclear Plant (PNP) is a single unit pressurized water reactor located along the eastern shore of Lake Michigan in Covert Township. After more than 40 years of commercial operation, PNP permanently ceased operations on May 20, 2022. On June 13, 2022, certifications for permanent cessation of operations and permanent removal of fuel from the reactor vessel were submitted to the NRC. With the docketing of these certifications, PNP's license to operate no longer authorizes operation of the reactor or emplacement or retention of fuel into the reactor vessel.

Although PNP has ceased power operations and commenced decommissioning, with support from the State of Michigan and subsequent award from the U.S. Department of Energy (DOE), Holtec Decommissioning International (HDI) has decided to pursue a path to resume power operations at PNP. HDI is seeking reauthorization of power operations at PNP through March 24, 2031, the end of the current operating license term under PNP's Renewed Facility Operating License (RFOL). HDI's request to resume power operations at PNP involves a first-of-a-kind NRC licensing review to potentially reauthorize power operations at a nuclear power plant after the commencement of decommissioning.

## **Regulatory Path**

NRC regulations do not specifically describe the process for the reauthorization of power operations for a reactor that has entered decommissioning. The currently proposed regulatory path includes requisite submissions for NRC approvals necessary for the reauthorization of power operations at PNP. Specifically:

- · An exemption from the 10 CFR 50.82(a)(2) requirement that prohibits reactor power operations and retention or emplacement of fuel into the reactor vessel due to docketing the 10 CFR 50.82(a)(1) certifications.
- Approval of an order to transfer operational authority of PNP under the RFOL from HDI to Palisades Energy, LLC.
- Approval of requisite license amendment requests (LARs) to the PNP RFOL.

To ensure all aspects of the potential resumption of power operations at PNP are meeting the NRC's safety, security, and environmental requirements, the NRC established the PNP Restart Panel to guide staff efforts in reviewing HDI's requisite submissions and in its inspection efforts to confirm PNP is ready to be returned to an operating facility.

## The Proposed Federal Action

The NRC's proposed actions are decisions on whether to grant or deny HDI's interdependent connected licensing requests, including HDI's request for an exemption request under from 10 CFR 50.82(a)(2), application for transfer, and the associated LARs. that, if approved, collectively, would support reauthorization of power operations at PNP and refueling of the PNP reactor.

## **National Environmental** Policy Act (NEPA)

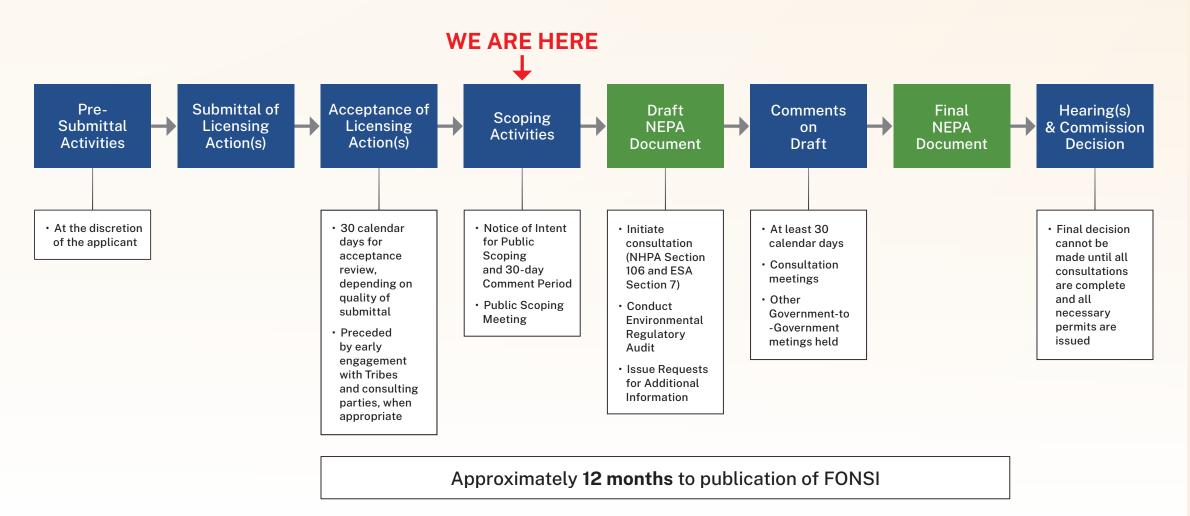
NEPA requires Federal agencies to assess the environmental effects of proposed major Federal actions prior to making decisions. The proposed Federal actions, in support of the reauthorization of power operations at PNP, require a NEPA review. A proposed Federal action can involve one of three different levels of analysis, depending on the significance of a proposed Federal action's potential effects on the environment. The NRC staff recommends completing an enhanced environmental assessment (EA), with scoping and a draft comment period to assure public participation to the greatest extent. An EA is a decisional document. That is, the

NRC determines, based on the environmental analysis in the EA, one of two actions: preparation of a "finding of no significant impact" (FONSI) if the action will not have a significant impact on the environment; or, preparation of an environmental impact statement (EIS) if the proposed action has the potential to significantly impact the environment.

## **NEPA Lead and Cooperating Agency Roles**

The NRC is the lead Federal agency for the NEPA analysis for the proposed Federal action. Where more than one Federal agency is involved in the same or connected action, to increase the efficiency of NEPA reviews, lead and cooperating agencies are identified. In addition to NRC's Federal action to reauthorize the restart of power operations at PNP, HDI submitted an application for a loan guarantee from the DOE to finance the restoration and resumption of service of PNP. Because the issuance of a federal loan is considered a major Federal action, DOE, also has a major Federal action, whether to approve or deny the loan guarantee and subsequent releases of loan money in support of the resumption of power operations at Palisades.

### **Activities and Timeline**





## Scoping

To provide concise and informative environmental documents, the NRC scoping process is used to: (1) define the proposed action; (2) to determine the scope of the statement and identify the significant issues to be analyzed in depth; and (3) identify and eliminate from detailed study the issues that are not important or have been covered by prior environmental review(s), narrowing the discussion of these issues to a brief presentation of why they will not have a significant effect on the human environment or providing a reference to their coverage elsewhere. As part of the scoping process, the NRC is seeking public input on the alternatives and range of issues that should be considered for the project.

## **Potential Environmental Issues** for Analysis

- Land Use
- Air Resources (Meteorology and Air Quality)
- Water Resources (Surface and Groundwater)
- Geology
- Ecological Resources (Aquatic and Terrestrial)
- Historical and Cultural Resources
- Socioeconomics
- Environmental Justice
- Radiological Health and Radiological Waste Management
- Nonradiological Health and Nonradiological Waste Management
- Fuel Cycle, Transportation, and Decommissioning
- Postulated Accidents
- Climate Change

## **How to Comment**

Scan the QR code to send your comments via email to:

PalisadesRestartEnvironmental@nrc.gov

with the subject line:

Email Comment Related to the Environmental for the Palisades Potential Restart

or visit https://regulations.gov and search for Docket ID: NRC-2024-0076



### For Further Information, Contact:

Laura Willingham

(301) 415-0857

laura.willingham@nrc.gov

or visit the project website:

https://www.nrc.gov/info-finder/reactors /pali.html

























# Typical Resource Areas Analyzed in NRC NEPA Reviews

Land Use

**NRC NEPA REVIEW PROCESS** 

Air Quality/ Meteorology

**Impacts** 

Human Health/

Waste

**Greenhouse Gases/** Climate Change

Visual/Noise **Alternative Sites/ Energy Sources** 

Fuel Cycle/Decommissioning/ Transportation of Fuel and Waste

> **Radiation Protection/ Postulated Accidents**

> > **Radioactive Waste**

Describe the "need for the project" and the "affected environment" (baseline conditions) for each resource area.

Determine the consequences of construction and operation on resource areas (impact level).

Socioeconomics/ **Environmental Justice** 

**Terrestrial** Ecology

Aquatic Ecology

Surface Water Use/Quality

Historic/Cultural Resources

Groundwater Use/Quality

Analyze "cumulative impacts" from past, present, or reasonably foreseable future actions.

Analyze alternatives to the proposed action.



