



Tennessee Ecological Services Field Office

FWS Log No: 2023-0026864

The Service concurs with your effect determination(s) for resources protected by the Endangered Species Act of 1973, as amended (16 U.S.C. 1531 et seq.). This finding fulfills the requirements of the Act. If project design changes are made or new information becomes available, please submit new plans for review.

Field Supervisor

Date

Environmental Impact Statement for the Construction Permit for the Kairos Hermes Test Reactor

Draft Report for Comment

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Environmental Impact Statement for the Construction Permit for the Kairos Hermes Test Reactor

Draft Report for Comment

Manuscript Completed: September 2022

Date Published: September 2022

COMMENTS ON DRAFT REPORT

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For any questions about the material in this report, please contact: Tamsen Dozier, Environmental Project Manager, 301-415-2272 or by email at Tamsen.Dozier@nrc.gov or contact Peyton Doub, Technical Lead, 301-415-6703 or by email at Peyton.Doub@nrc.gov.

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COVER PAGE

Responsible Agency: U.S. Nuclear Regulatory Commission, Office of Nuclear Material Safety and Safeguards

Title: *Environmental Impact Statement for the Construction Permit for the Kairos Hermes Test Reactor, Draft Report for Comment*

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ABSTRACT

The U.S Nuclear Regulatory Commission (NRC) has prepared this draft environmental impact statement (EIS) in response to an application submitted by Kairos Power, LLC (Kairos) for a construction permit (CP) for a non-power test reactor termed Hermes at a site in Oak Ridge, Tennessee. Kairos plans to build and operate Hermes to demonstrate key elements of the Kairos Power Fluoride Salt-Cooled, High Temperature Reactor technology for possible future commercial deployment. This draft EIS includes the analysis that evaluates the environmental impacts of the proposed action and considers the following two alternatives to the proposed action: (1) the no-action alternative (i.e., the CP is denied) and (2) building the proposed Hermes non-power test reactor at a site near Idaho Falls, Idaho.

After weighing the environmental, economic, technical, and other benefits against environmental and other costs, and considering reasonable alternatives, the NRC staff recommends, unless safety issues mandate otherwise, that the NRC issue the CP to Kairos. The NRC staff based its recommendation on the following factors:

- the NRC staff's review of Kairos' environmental report (included as part of the CP application) and associated responses from Kairos to requests from the NRC staff for clarifying information;
- the NRC staff's review of comments received as part of the scoping process;
- the NRC staff's communications with, and scoping comments received from, Federal, State, and local agencies, as well as Tribal officials; and
- the NRC staff's independent environmental review.

The NRC's staff's recommendation in this draft EIS is tentative. Before identifying a final recommendation in the final EIS, the NRC staff will also consider comments received on the draft EIS from Federal, State, local, and Tribal officials, and members of the public.

1 undergoing construction approximately 2 mi west of the site; and other land use features of a
2 suburban or semi-rural landscape. Construction, operation, and decommissioning actions for
3 the proposed Hermes facilities or the planned Atlas facility adjacent to the Hermes site would
4 not directly use groundwater or surface water. The Atlas facility is anticipated to use the same
5 BMPs in compliance with Federal, State and local environmental laws, rules, regulations and
6 statutes in coordination with the DOE. Therefore, the staff finds that the proposed action would
7 implement appropriate stormwater management, spill prevention and response plans, an
8 environmental monitoring program, and comply with stormwater permit requirements including
9 the SWPP. Further, because the proposed action would be built and operated within an existing
10 industrial park, the NRC staff finds it would not contribute to the adverse cumulative impacts on
11 groundwater or surface water resources in Poplar Creek or in the Clinch River arm of the Watts
12 Bar Reservoir.

13 3.3.2.6 *Conclusions*

14 The NRC staff concludes that the potential direct, indirect, and cumulative water resource
15 impacts of the proposed action would be SMALL. This conclusion is based primarily on the fact
16 that the water demands of the Hermes facilities would be met through municipal or commercial
17 suppliers, there would be no direct groundwater or surface or water use, and that disturbances
18 to groundwater from potential dewatering would be temporary and localized to the hydrologically
19 isolated onsite shallow aquifer in accordance with BMPs and the required permits. The NRC
20 staff recognizes that there could be minor impacts on the municipal water supply due to the
21 relatively small increased daily demand of the facility (0.07 mgd); however, the planned
22 increases in the City of Oak Ridge's municipal water supply and existing wastewater treatment
23 capacity would be adequate to service the facility and the future water treatment plant would
24 create additional reserve capacity. Given the municipal water supply source and the low water
25 demands of the Hermes project, the proposed facilities would result in minimal effects on
26 aquifers and surface water bodies.

27 **3.4 Ecological Resources**

28 **3.4.1 Affected Environment**

29 The site is situated in the Southern Limestone/Dolomite Valley and Low Rolling Hills ecoregion,
30 which is characterized by limestone and cherty dolomite with rolling ridges and valleys with soils
31 of varying productivity (Kairos 2021-TN7880 | Sec 3.5.1). Section 3.5.7.1 of the ER describes
32 terrestrial habitats on the site (Kairos 2021-TN7880). The 185 ac site consists of 88 ac of
33 developed land, 72 ac of herbaceous grassland, 19 ac of deciduous forest, and 6 ac of mixed
34 evergreen/deciduous forest. As seen in Figure 3.1-1 of the ER (Kairos 2021-TN7880), the
35 developed land and herbaceous grassland correspond mostly to lands previously occupied by
36 former DOE Buildings K-31 and K-33, while the forested land occurs only in perimeter areas on
37 riparian lands separating the previously developed lands from Poplar Creek. The ER notes that
38 the only wetland on the site occurs in the forested perimeter lands adjoining Poplar Creek, and
39 that none occurs in the previously disturbed lands that formerly accommodated DOE Buildings
40 K-31 and K-33 (Kairos 2021-TN7880 | Sec 3.5.6 and Figure 3.5-2). The NRC staff accessed
41 the online National Wetlands Inventory mapper maintained by the U.S. Fish and Wildlife Service
42 (FWS) on March 9, 2022; and the mapper showed only one wetland on or adjacent to the site,
43 the channel of Poplar Creek, but it did not show the wetlands mentioned in the ER (FWS 2022-
44 TN5327). There are no aquatic habitats on the site, although the site adjoins Poplar Creek, a
45 tributary to the Clinch River arm of Watts Bar Reservoir (Kairos 2021-TN7880 | Sec 3.5.5).

1 A 17 ac holding pond (K-901-A Holding Pond) is approximately 700 ft west-southwest of the site
2 (Kairos 2021-TN7880 | Sec 3.5.5.3).

3 Given its industrial history, the site can be expected to provide poor quality ecological habitat
4 (Kairos 2021-TN7880 | Sec 3.5.2). The developed and grassland areas on the site consist of
5 grasses and forbs typical of previously disturbed soils, as characterized in Section 3.5.7.1 of the
6 ER (Kairos 2021-TN7880). Terrestrial wildlife expected to occur on the site—including
7 mammals, birds, reptiles, and amphibians—is described in Section 3.5.7.2 of the ER (Kairos
8 2021-TN7880). Species of wildlife expected in the previously developed lands formerly
9 occupied by DOE Buildings K-31 and K-33 are the regionally abundant species typical of open
10 field habitats. The applicant characterizes the aquatic biota of the Clinch River arm of the Watts
11 Bar Reservoir; including fish, benthic macroinvertebrates, and plankton; in Section 3.5.5.1 of the
12 ER. Because the reach of Poplar Creek adjoining the site is influenced by water levels in the
13 reservoir, the applicant posits in Section 3.5.5.2 of the ER that the aquatic habitat in that part of
14 the creek can be expected to be similar. Due to the history of disturbance on the site and
15 surrounding areas, and in the adjoining reach of Poplar Creek, the terrestrial and aquatic biota
16 in the area has been substantially influenced by invasive species (Kairos 2021-TN7880 | Sec
17 3.5.8). The applicant also describes aquatic biota in the K-901 Holding Pond in Section 3.5.5.3
18 of the ER, but the Hermes project is unlikely to affect this pond, which is located approximately
19 700 ft away from the site. The applicant summarizes the history of ecological monitoring by
20 DOE under the ORR Biological Monitoring and Abatement Program in Section 3.5.10 of the ER.

21 Section 3.5.11 of the ER identifies and characterizes species protected under Federal and State
22 regulations based on a review of databases maintained by the FWS and TDEC (Kairos 2021-
23 TN7880). Species addressed include those listed as threatened or endangered under the
24 Federal Endangered Species Act (ESA) (TN1010) (or designated with another special Federal
25 status), species designated with a State protected status, migratory birds protected under the
26 Migratory Bird Treaty Act, and eagles protected under the Bald and Golden Eagle Protection
27 Act. Each species with a Federal or State protected status is listed in Table 3.5-2 of the ER
28 (Kairos 2021-TN7880). The applicant accessed the FWS Information for Planning and
29 Consultation (IPaC) database on May 24, 2021, to identify Federally listed species and habitats
30 for purposes of preparing the ER. The NRC staff accessed the database independently on
31 February 24, 2022, and received similar results. Both the applicant and NRC staff used the
32 185 ac site as the action area for the IPaC search because the site is a large lot within an
33 established industrial park (the Heritage Center within the East Tennessee Technology Park).
34 The action area therefore encompasses the lands previously distributed by former DOE
35 operations, but for conservatism also includes the slivers of riparian forested land on the site
36 bordering Poplar Creek that might be affected by project-related noise. Neither the applicant
37 nor the NRC staff extended the action area beyond the site boundary because it would then
38 encompass areas distinctly different from those actually affected by the Hermes project.

39 The IPaC searches indicate that four Federally listed endangered species, four Federally listed
40 threatened species, and one Federal candidate species could potentially occur at the site. The
41 endangered species include two mammal species, the gray bat (*Myotis grisescens*) and Indiana
42 bat (*M. soldalis*); and two freshwater clam species, the finerayed pigtoe (*Fusconaia cuneolus*)
43 and shiny pigtoe (*F. cor*). The threatened species include one bat species, the northern long-
44 eared bat (*M. septentrionalis*); one fish species, the spotfin chub (*Erimonax monachus*); and two
45 plant species, the Virginia spiraea (*Spiraea virginiana*) and white fringeless orchid (*Platanthera*
46 *integrilabia*).

1 A biological assessment (BA) recently completed for the nearby CRN site (NRC 2019-TN6136 |
2 Appendix M), approximately 2 mi south of the Hermes site, addresses the gray bat, Indiana bat,
3 and northern long-eared bat. For each of the three bat species, the BA characterizes the range,
4 status and threats, life history, and baseline data from past field surveys in the region.
5 According to the BA, gray bats hibernate in deep caves during the winter but disperse within the
6 protection of forest canopy to a broader variety of caves during the rest of the year to form
7 maternity colonies. Indiana and northern long-eared bats also hibernate in caves (the latter also
8 in mines or human-made structures) and disperse to forested areas to form maternity roosts in
9 trees. The BA reports the results of past field studies, including mist netting studies and
10 acoustic studies, for the three bat species in the Oak Ridge area. Based on information in the
11 BA, the NRC staff expects that each of the three bat species may potentially forage, and thus
12 could be transiently present anywhere in the Oak Ridge area. However, the absence of trees or
13 vegetation other than ruderal vegetation in the area where the Hermes facilities would be sited
14 suggests that even transient presence in the affected area is unlikely. The 135 ac of land
15 potentially subject to temporary or permanent disturbance for building, operating, and
16 decommissioning the Hermes facilities contains trees and thus lacks any potential roost or
17 maternity trees.

18 The NRC staff recognizes that the subject bat and plant species would be unlikely to occur
19 anywhere in the action area other than in the forest and other riparian vegetation separating the
20 project lands from Poplar Creek, and that the only part of the action area where the clam and
21 fish species could occur is the channel of Poplar Creek. The searches did not indicate the
22 presence of critical habitat identified under the ESA.

23 The NRC staff initiated its own informal consultation under ESA Section 7 through written
24 correspondence with the FWS dated March 10, 2022 (NRC 2022-TN7918). The staff received
25 an E-mail from FWS dated April 15, 2022 (FWS 2022-TN7956) requesting that NRC include in
26 this draft EIS a biological evaluation addressing the potential impacts from the Hermes project
27 to potentially affected resources covered by the Endangered Species Act. Table 3-4, together
28 with information included in the subsections below, constitute the NRC staff's biological
29 evaluation. The staff is presently working with FWS to close the consultation process.

30 **3.4.2 Environmental Consequences of Construction**

31 Building the proposed facilities would involve temporary disturbance of approximately 138 ac on
32 the site, of which 58 ac consist of herbaceous grassland and the remainder consists of existing
33 developed land (Kairos 2021-TN7880 | Table 4.5-1). As depicted in Figure 2.2-1 of the ER
34 (Kairos 2021-TN7880), no naturally vegetated land would be disturbed, including the deciduous
35 and mixed evergreen/deciduous forest on the site. Approximately 30 ac of the temporarily
36 disturbed herbaceous grassland would be permanently converted to industrial land cover.
37 Because all of the disturbed vegetation occupies previously disturbed soils, the disturbances
38 would not further promote establishment of invasive species. The applicant plans to restore
39 herbaceous grassland to the remaining temporarily disturbed land (Kairos 2021-TN7880 | Sec
40 4.5.1.3). No wetlands or aquatic habitats would be disturbed (Kairos 2021-TN7880 | Sec
41 4.5.1.2). The applicant proposes to manage stormwater on the site using BMPs as required by
42 the TDEC (Kairos 2021-TN7880 | Sec 4.5.1.2). Common BMPs for managing stormwater
43 runoff into aquatic habitats near construction sites include the use of silt fences, vegetative
44 stabilization of exposed soils, and stormwater ponds. Because of the historical disturbance of
45 the affected land and the lack of disturbance to forest and other natural vegetation, wetlands, or
46 aquatic habitat, the NRC staff expects that effects on terrestrial wildlife habitats would be
47 minimal.

1 Mobile terrestrial wildlife can be expected to avoid areas where construction equipment is in use
2 (Kairos 2021-TN7880 | Sec 4.5.1.3). Less mobile wildlife could be injured or killed by
3 equipment, but because of the low-quality of the affected habitat, any losses are unlikely to be
4 ecologically substantial. Birds might be injured or killed by collision with tall structures or
5 equipment such as construction cranes (Kairos 2021-TN7880 | Sec 4.5.1.3), but a recent
6 literature review by the NRC staff indicates that bird collisions with structures at nuclear power
7 sites are generally not substantive (NRC 2013-TN2654 | Sec 4.6.1.1). That review focused on
8 structures such as natural draft cooling towers, communications towers, or electric transmission
9 lines that are taller or pose a greater risk to birds than the structures proposed for the Hermes
10 project. The proposed Hermes project would not include any cooling towers or transmission
11 lines. The NRC staff also recognizes that vehicles using roads to access and traverse the site
12 could injure or kill wildlife; but considering the low number of projected site workers and the
13 already disturbed character of the habitats on the site and nearby portions of the East
14 Tennessee Technology Park, vehicular collisions with wildlife would likely be too infrequent to
15 noticeably affect regional populations. Overall, the NRC staff recognizes that the ecological
16 quality of habitat affected by the Hermes project is low and that the potential effects on wildlife
17 are likewise low.

18 The applicant indicated that excavation to build the Hermes reactor would necessitate
19 temporary dewatering of the excavation pit (Kairos 2021-TN7880 | Sec 4.4.1.1.1). The
20 applicant confirmed that the dewatering would involve no more than 2.2 million gal over a period
21 of approximately 30 days (Kairos 2022-TN7902). The applicant confirmed that the dewatered
22 groundwater would be transported offsite for disposal or would be treated onsite and returned to
23 the groundwater in accordance with applicable EPA, DOE, and State of Tennessee
24 requirements (TN7902). The dewatering could temporarily reduce water levels in wetlands in
25 nearby forested riparian lands bordering Poplar Creek, but any effects would be temporary.
26 These brief and temporary effects on water levels in the wetlands would be less severe than
27 expected from short droughts that commonly occur as part of the natural hydroperiod of the
28 wetlands. Because of the brevity of the effects, the functional characteristics and habitat quality
29 of the affected wetlands are unlikely to be changed.

30 The applicant acknowledges that building the Hermes facilities would result in a localized,
31 minor, and temporary increase in noise that may be noticeable to wildlife on or close to the site
32 (Kairos 2021-TN7880 | Sec 4.5.2.3). The applicant describes most noise as being within 3 dbA
33 of ambient noise 1 mi from the site (Kairos 2021-TN7880 | Table 4.2-3), but recognizes that
34 temporary periods of greater noise would occur even at that distance when some construction
35 equipment such as pile drivers are in use, or when multiple pieces of construction equipment
36 are in use simultaneously (Kairos 2021-TN7880 | Sec 4.2.2). The NRC staff recognizes that
37 wildlife using the fragments of forested habitat remaining within the East Tennessee Technology
38 Park might experience occasional periods of elevated noise that could cause startle responses
39 or cause wildlife to avoid some areas for brief periods of time. But the staff also recognizes that
40 the habitat quality within the East Tennessee Technology Park, including within the remaining
41 fragments of forested habitat within the East Tennessee Technology Park, is not of high-quality
42 and that large areas of superior habitat are available outside of the East Tennessee Technology
43 Park for displaced wildlife. Furthermore, the affected wildlife is likely already acclimated to
44 noise from other ongoing industrial and urban activity within the East Tennessee Technology
45 Park.

46 Although Federally and State-listed protected species are present in forested and other naturally
47 vegetated lands and in water bodies near the site (Kairos 2021-TN7880 | Sec 4.5.2.1), no
48 habitat potentially suitable for those species would be disturbed. All of the protected species

1 noted as occurring in Roane County in Table 3.5-2 of the ER (Kairos 2021-TN7880) require
2 aquatic, wetland, or other naturally vegetated habitats that would not be disturbed by building
3 the proposed new facilities. The applicant states that no Federally protected plant species has
4 been observed on the site and that only one Federally listed species has a greater than low
5 potential to occur on the site, the endangered Indiana bat; but the applicant explains that there
6 are no trees of species favorable to the Indiana bat in the adjoining riparian lands along Poplar
7 Creek (Kairos 2021-TN7880 | Sec 4.5.1.5).

8 Based on its review of the project, the NRC staff expects that building the proposed facilities
9 may affect, but is not likely to adversely affect, certain species listed as threatened or
10 endangered under the ESA (Table 3-4). Preparing the site and building the Hermes facilities
11 would not disturb any trees, forest cover, or natural vegetation and therefore would have little
12 potential to adversely affect the three Federally-listed bats or two listed plants identified in the
13 IPaC searches. The three bat species all hibernate in caves and when dispersing from the
14 caves move, roost, breed, and forage in forested and semi-forested areas, not in large,
15 developed areas without trees (NRC 2019-TN6136 | Appendix M) such as the area where the
16 Hermes facilities would be built and operated (see Table 3-4 for more information). Noise from
17 building the Hermes facilities could be audible to bats transiently present while foraging in
18 forested areas along Poplar Creek, but those thin fragments of habitat are unlikely to attract
19 bats for extended time periods. The project would also have little potential to adversely affect
20 the monarch butterfly, an insect species identified in the IPaC searches as a Federally listed
21 candidate species that could potentially be transiently present in the area. Because the project
22 would not withdraw or discharge cooling water or industrial process water (see Section 3.3 of
23 this draft EIS) or disturb surface water or shoreline habitats, it would have no potential to
24 adversely affect the two listed clam species or the listed fish species. As indicated above, the
25 NRC staff initiated informal consultation under Section 7 of the ESA through written
26 correspondence with the FWS dated March 10, 2022 (NRC 2022-TN7918). The NRC staff is
27 working with FWS as appropriate to close the consultation process.

28 **3.4.3 Environmental Consequences of Operation**

29 Impacts on ecological resources from the proposed 4 years of operation of the completed
30 facilities would be less than those described above for the construction period. Only about
31 30 ac of former terrestrial habitat, all presently supporting herbaceous grassland within the
32 former footprint of DOE Building K-33, would remain occupied by the Hermes facilities during
33 the operational period. No additional land, and hence no additional habitat, would be physically
34 disturbed by operation. Noise generation would affect wildlife in the same way as described
35 above for construction but would not include brief periods of higher noise generation using
36 exceptionally noisy equipment such as pile drivers. The potential for bird collisions with
37 structures would be as described above for construction. The applicant would use occasional
38 applications of herbicides in developed areas on the site for lawn maintenance and to control
39 weeds (Kairos 2021-TN7880 | Sec 4.5.2.3). Use of properly labeled herbicides in developed
40 areas in accordance with instructions on the label is unlikely to adversely affect nearby habitats.
41 The applicant does not propose any mitigation measures (Kairos 2021-TN7880 | Sec 4.5.2.5),
42 and the NRC staff expects the effects from operation to be minimal, so no mitigation would be
43 necessary to minimize adverse ecological impacts. Because operations would not disturb
44 natural terrestrial or aquatic habitats and would have little potential to affect wildlife through
45 noise or collisions, they would have little potential to adversely affect threatened or endangered
46 species.

1 **3.4.4 Environmental Consequences of Decommissioning**

2 The applicant reports that ecological impacts from decommissioning would be similar to those
3 from construction (Kairos 2021-TN7880 | Sec 4.5.3). The NRC staff expects that land
4 disturbance during decommissioning would take place mostly within already developed areas
5 within the 30 ac area permanently occupied by the proposed new facilities but may require
6 exterior storage of debris or equipment in adjoining exterior areas of previously disturbed soils
7 on the 185 ac site. The NRC staff also expects that noise generated during decommissioning
8 may involve intermittent generation of higher noise levels than during operation as buildings and
9 structures are demolished, with effects on wildlife as described above for construction.
10 Additionally, the NRC staff expects that decommissioning impacts on ecological resources on
11 the site would be bounded by the analyses in the decommissioning generic EIS (NRC 2002-
12 TN7254 | Supplement 1). Although the generic conclusion does not extend to offsite ecological
13 impacts from decommissioning, the offsite impacts would be minimal for the reasons indicated
14 above. The applicant does not propose any mitigation measures (Kairos 2021-TN7880 | Sec
15 4.5.3), and the NRC staff feels that the effects from operations would be so minimal that no
16 mitigation is necessary to minimize adverse ecological impacts. Decommissioning would have
17 no more potential than construction to affect threatened or endangered species.

18 **3.4.5 Cumulative Impacts**

19 Table 4.13-1 of the ER identifies past, present, and reasonably foreseeable future projects that
20 could cumulatively contribute to the environmental impacts of the proposed action (Kairos 2021-
21 TN7880). Key past and present actions affecting ecological resources in the affected area
22 include the Federal nuclear and energy development facilities on the ORR such as the Y-12
23 Plant, ORNL, and other energy research facilities; the residential and commercial areas in the
24 original townsite of the City of Oak Ridge; multiple energy and industrial park projects; a large
25 housing development presently undergoing construction approximately 2 mi west of the site
26 (called “the Preserve at Clinch River”); and other land use features of a suburban or semi-rural
27 landscape. Key reasonably foreseeable proposed projects in the region include the Horizon
28 Center on former ORR forest land approximately 2.3 mi northeast of the site (for which DOE has
29 excessed land to the City of Oak Ridge and roadways have been built), anticipated industrial
30 development of other previously developed land in the Heritage Center, and a proposed general
31 aviation airport approximately 1.1 mi south and east of the site. If the applicant were to build the
32 Atlas facility on the site, it would only affect the herbaceous grassland and developed land
33 formerly disturbed by DOE Buildings K-31 and K-33 and therefore would not further contribute
34 to loss or degradation of ecological habitats. Because of the close proximity of the Hermes and
35 Atlas facilities, the addition of the Atlas facility would not likely alter the patterns of noise and
36 physical obstructions experienced by wildlife.

37 Past and present urban and industrial development in the surrounding area has already resulted
38 in a landscape of fragmented areas of forest and other terrestrial habitats. The proposed action
39 would not further contribute to this fragmentation because it would be sited entirely within an
40 existing developed area. The new facilities, especially the proposed airport (DOE 2016-
41 TN7903), would contribute noise, artificial light, and wildlife hazards to some natural habitats to
42 the south of the site but would not result in substantial decreases in the overall quality of nearby
43 habitats. Building the airport would also result in the loss of approximately 132 ac of forested,
44 riparian, shrub, and grassy areas, but DOE notes that the losses would constitute only a small
45 percentage of similar habitats in the surrounding area and would affect mostly areas already
46 influenced by development in the East Tennessee Technology Park. Because the proposed
47 action would not involve physical disturbance of aquatic, wetland, or riparian habitats and not

1 involve withdrawals or discharges of water to aquatic habitats, it would not cumulatively
 2 contribute to degradation of aquatic habitats in Poplar Creek, the Clinch River arm of the Watts
 3 Bar Reservoir, or other water bodies in the area.

4 **3.4.6 Conclusions**

5 The NRC staff concludes that the potential direct, indirect, and cumulative ecological impacts of
 6 the proposed action would be SMALL. This conclusion is based primarily on the proposed
 7 action not physically disturbing aquatic, shoreline, or wetland habitats or natural terrestrial
 8 vegetation; the location of the site within an existing industrial park; and disturbances being
 9 limited to herbaceous grassland in previously disturbed industrial lands of low value as wildlife
 10 habitat. Reuse of former industrial land within an existing industrial park setting provides the
 11 economic benefits of the test reactor without requiring the disturbance of sensitive terrestrial or
 12 aquatic habitats that have not been previously disturbed. The staff recognizes that there could
 13 be minor effects from noise and lighting on terrestrial wildlife in habitats elsewhere surrounding
 14 the site, but the affected habitats are of low quality because of their proximity to other industrial
 15 activity and the affected wildlife can be expected to acclimate to the noise and lighting
 16 conditions. In particular, the staff recognizes the anticipated effects on surrounding habitats
 17 from future construction and operation of a new regional airport but does not expect the
 18 proposed action to substantially contribute to those effects. The staff recognizes that because
 19 no naturally vegetated areas would be disturbed, no special maintenance or conservation
 20 practices or mitigation measures (beyond BMPs typically employed for soil erosion and
 21 sediment control and for stormwater management) would be necessary to protect ecological
 22 resources.

23 Table 3-4 below presents the NRC staff’s biological evaluation, prepared for review by the FWS
 24 under Section 7 of the ESA, of the possible effects of the Hermes project on Federally listed
 25 species potentially occurring in an action area consisting of the 185 ac Hermes site. For
 26 conservatism, the action area for the biological evaluation encompasses the entire site,
 27 including strips of riparian forest on the site that would not be physically disturbed by the project.
 28 All project work would be confined to lands previously disturbed by former DOE Buildings K-31
 29 and K-33 and currently being used for exterior industrial storage or herbaceous grasslands
 30 planted to stabilize previously disturbed soils. The NRC staff used the same conclusion
 31 terminology used by the FWS when responding to consultation requests under Section 7 of the
 32 ESA. The NRC staff concluded that the Hermes project may affect, but is not likely to adversely
 33 affect, or would have no effect, on each of the species considered.

34 **Table 3-4 Biological Evaluation of Federally Listed Species from Proposed Kairos**
 35 **Hermes Project**

Species	Federal Status	NRC Staff Evaluation	Conclusion
Gray bat (<i>Myotis grisescens</i>)	Endangered	Baseline information: Flying mammal. Hibernates and breeds in caves, such as those that occur in undeveloped lands in the karst landscape located in the Oak Ridge area (NRC 2019-TN6136 Sec M.6.1.1). Moves and forages under forest cover (NRC 2019-TN6136 Sec M.6.1.1). Factors contributing to population declines include human disturbance of the hibernacula, flooding, and use of pesticides (NRC 2019-	May affect, but not likely to adversely affect (MA-NLAA)

Species	Federal Status	NRC Staff Evaluation	Conclusion
		<p>TN6136 Sec M.6.1.1). May be susceptible to white nose disease, a fatal fungal disease that infects hibernating bats (NRC 2019-TN6136 Sec M.6.1.1) and observed through frequent mist net and acoustic study-based observations conducted in Oak Ridge area from 2000–2015 (NRC 2019-TN6136 Sec M.6.1.1).</p> <p>Impacts: May forage transiently in riparian forest along Poplar Creek. Unlikely to enter lands where the Hermes facilities would be built, operated, and decommissioned, because those lands are not currently forested (or contain trees) and would not be forested or contain trees for the duration of the Hermes life cycle. Bats are expected to avoid areas of human activity, so the potential for injuries is minimal.</p>	
<p>Indiana bat (<i>M. soldalis</i>)</p>	<p>Endangered</p>	<p>Baseline information: Flying mammal. Hibernates in caves and mines and forms maternity roosts in mature trees over 5-in diameter at breast height, especially trees with exfoliating barks (NRC 2019-TN6136 Sec M.6.1.2). Roosts and forages in forested or semi-forested areas (NRC 2019-TN6136 Sec M.6.1.2). Threats include disturbance to the hibernacula, loss and fragmentation of forested swarming and staging habitat, chemical contaminants, collision with wind turbines, and white nose disease (NRC 2019-TN6136 Sec M.6.1.2). Closest known maternity roost in Blount County, TN, is roughly 30 mi away (NRC 2019-TN6136 Sec M.6.1.2). One or more individuals were detected acoustically in forested areas at CRN site in 2013, but maternal roosting is not suspected (NRC 2019-TN6136 Sec M.6.1.2).</p> <p>Impacts: May forage transiently in the riparian forest along Poplar Creek. Expected to avoid lands where the Hermes project would be built, which presently contain only ruderal vegetation of no foraging value.</p>	<p>MA-NLAA</p>
<p>Fine-rayed pigtoe (<i>Fusconaia cuneolus</i>)</p>	<p>Endangered</p>	<p>Baseline information: Freshwater mollusk. Prefer substrate in streams with running water. Unlikely to thrive in stream channels influenced by</p>	<p>MA-NLAA</p>

Species	Federal Status	NRC Staff Evaluation	Conclusion
		impoundments such as Poplar Creek, adjacent to the Hermes site.	
		Impacts: Hermes project would not involve physical disturbances of aquatic or riparian habitats. Water demands would be met by municipal or commercial suppliers. BMPs to control sedimentation and runoff. Stormwater on the Hermes site would be managed by BMPs throughout the project life cycle.	
Shiny pigtoe (<i>F. cor</i>)	Endangered	Baseline information: Freshwater mollusk. Prefer substrate in streams with running water. Unlikely to thrive in stream channels influenced by impoundments such as that of Poplar Creek, adjacent to the Hermes site.	MA-NLAA
		Impacts: Hermes project would not involve physical disturbances of aquatic or riparian habitats. Water demands would be met by municipal or commercial suppliers. BMPs to control sedimentation and runoff. Stormwater on the Hermes site would be managed by BMPs throughout the project life cycle.	
Northern long-eared bat (<i>M. septentrionalis</i>)	Threatened	Baseline information: Winged mammal. Hibernates in caves, mines, and human-made structures and forms maternity roosts in trees with exfoliating barks or holes, or that are dead (NRC 2019-TN6136 Sec M.6.1.3). Roosts and forages in forested or semi-forested areas (NRC 2019-TN6136 Sec M.6.1.3). Prefers to roost in interior of late successional forests (NRC 2019-TN6136 Sec M.6.1.3). Listed as threatened in 2015 due to the effects of white nose disease (NRC 2019-TN6136 Sec M.6.1.3). Detected acoustically in forested areas at the CRN site in 2013, but maternal roosting is not suspected (NRC 2019-TN6136 Sec M.6.1.3).	MA-NLAA
		Impacts: May forage transiently in the riparian forest along the Poplar Creek. Expected to avoid lands where the Hermes project would be built, which currently contain only ruderal vegetation of no foraging value.	
Spotfin chub (<i>Erimonax monachus</i>)	Threatened	Baseline information: Fish. Prefer streams with boulders and swift currents (NRC 2019-TN6136 Sec M.6.1.7). Unlikely to thrive in impounded stream	MA-NLAA

Species	Federal Status	NRC Staff Evaluation	Conclusion
		channels such as that of Poplar Creek adjacent to the Hermes site. Impacts: Hermes project would not involve physical disturbances of aquatic or riparian habitats. Water demands would be met by municipal or commercial suppliers. Stormwater managed by BMPs. BMPs to control sedimentation and runoff. Stormwater on the Hermes site would be managed by BMPs throughout the project life cycle.	
Virginia spiraea (<i>Spiraea virginiana</i>)	Threatened	Baseline information: Shrub. Prefers stream bars and ledges (Kairos 2021-TN7880 Table 3.5-2). May occur in riparian forested lands along the Poplar Creek. Impacts: Physical disturbance for the Hermes project would be limited to soils previously disturbed for past industrial development. Plants not affected by noise. BMPs to control sedimentation and runoff. Stormwater on the Hermes site would be managed by BMPs throughout the project life cycle.	MA-NLAA
White fringeless orchid (<i>Platanthera integrilabia</i>)	Threatened	Baseline information: Herbaceous wildflower of acidic seeps and stream heads (Kairos 2021-TN7880 Table 3.5-2). May occur in riparian forested lands along the Poplar Creek. Impacts: Physical disturbance for Hermes project would be limited to soils previously disturbed for past industrial development. Plants not affected by noise. BMPs to control sedimentation and runoff. Stormwater on the Hermes site would be managed by BMPs throughout the project life cycle.	MA-NLAA

- 1 Key: NRC = U.S. Nuclear Regulatory Commission; MA-NLAA = may affect, but is not likely to adversely affect.
- 2 • Species identified through IPaC searches conducted by the applicant in May 2021 and the NRC staff in February
- 3 2022, for an action area encompassing the entire 185 ac Hermes site.
- 4 • Conclusions follow terminology used by the FWS when providing consultations under Section 7 of the ESA.
- 5 • Conclusions are inclusive for the Hermes project for construction, operation, decommissioning, and cumulative
- 6 effects, based on the information available at the time of the NRC staff's environmental review of the CP.