

### UNITED STATES NUCLEAR REGULATORY COMMISSION

WASHINGTON, D.C. 20555-0001

August 7. 1998

MEMORANDUM TO: Thomas H. Essig, Acting Chief

Generic Issues and Environmental Projects Branch

Division of Reactor Program Management Office Of Nuclear i actor Regulation

FROM:

Eileen M. McKenna, Senior Reactor Engineer Elan M. McKenna

Generic Issues and Environmental Projects Branch

Division of Reactor Program Management Office of Nuclear Reactor Regulation

SUBJECT

SUMMARY OF AUGUST 6, 1998, MEETING WITH THE REGULATORY

COMPLIANCE AND TECHNOLOGY GROUP (RCTG)

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cc: See next page

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BBoger

RZimmerman

JRoe

**DMatthews** 

TEssig

**FAkstulewicz** 

GTracy, EDO

### ATTENDEES AT RCTG WORKSHOP

August 6, 1998

NAME ORGANIZATION

David Matthews NRC/Office of Nuclear Reactor Regulation (NRR)

Roy Zimmerman NRC/NRR

Steve Breslauer Regulatory Compliance and Technology Group

NOTE: NRC did not tabulate names of other attendees at this workshop due to limited NRC participation.

Attachment 1



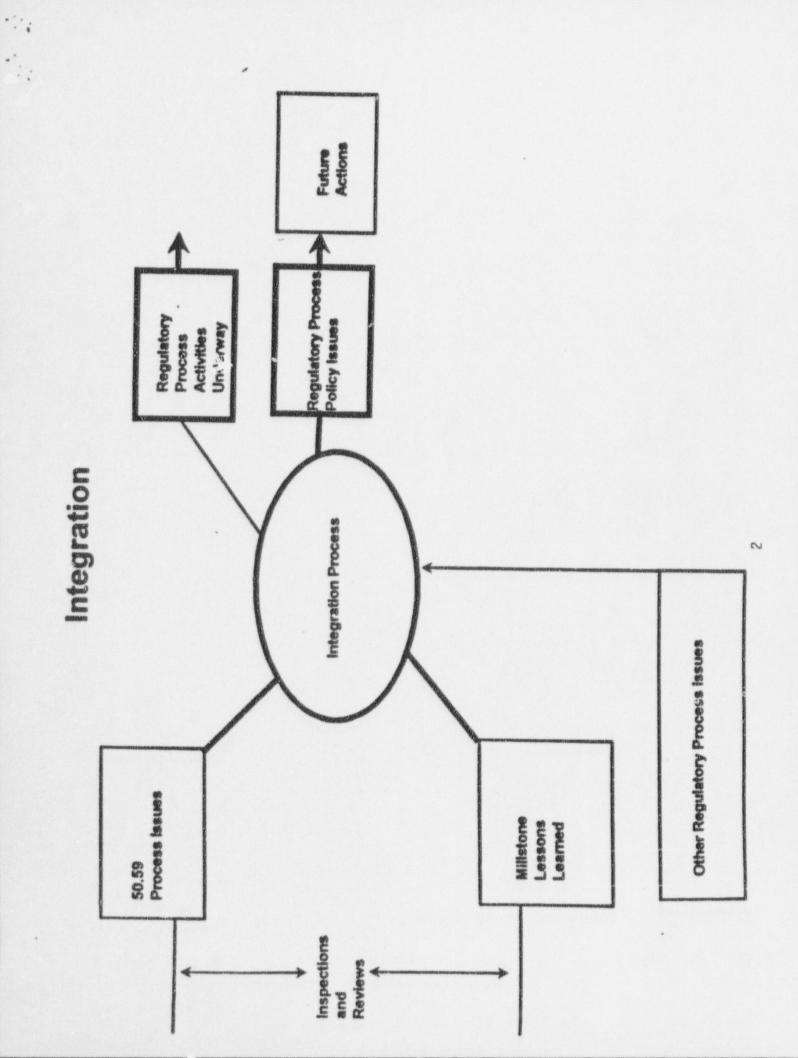
# CURRENT NRC REGULATORY PROCESS INITIATIVES

August 6,1998

David B. Matthews Office of Nuclear Reactor Regulation RCTG Workshop

### OUTLINE

- Background
- Updated FSAR
- staff recommended course of action
- Commission response
- 10 CFR 50.59
- Rulemaking
- enforcement discretion
- Other issues and Next Steps



## **UFSAR REGULATORY GUIDANCE AREAS**

- Scope of issues to be addressed in 10 CFR 50.71 (e) updates
- Level of Detail of updated pages
- Format of FSAR updates
- Removal of Information not associated with a change to the plant
- Treatment of plant drawings
- Historical information

# REGULATORY GUIDANCE AREAS (cont'd)

- Frequency of periodic update submittal for multi-unit sites with common FSAR
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## COMMISSION RESPONSE ON FSAR

- Strive to endorse NEI 98-03; if not resolved by December 1998, issue draft generic letter for comment
- Exercise enforcement discretion for complete and accurate FSAR until:
- for risk-significant items, 6 months after issuance of guidance endorsement (or generic letter).
- for other items, 18 months after

## 50.59 DISCUSSION

- Commission SRM on SECY-97-205 directed staff to:
- (1) Prepare a proposed rulemaking package for revision to 10 CFR 50.59 probability, (b) consequences and (c) minimal reductions in margin by July 10, 1998 that will allow minimal increases in (a) to be made without prior NRC approval;
- (2) Define "minimal" in a clear and practical manner;
- (3) Continue interactions with NEI to reconcile areas of disagreement on NEI 96-07;
- (4) Evaluate certain other changes to the rule;
- (5) Consider parallel changes to other regulations (e.g., Part 72) with similar provisions.

## STAFF RESPONSE TO SRM

- Changes included in proposed rule package
- minimal increases in probability and consequences
- definition of reduction in margin of safety
- malfunction with a different result
- changes to Part 72
- Issues not included as noted in May 27 memo
- accident of different type with minimal safety impact
- acceptance limits for consequences
- minimal reductions in margin of safety

# 10 CFR 50.59 ENFORCEMENT DISCRETION

- March 24, 1998 SRM directs staff to exercise discretion during period prior to rule change for issues clearly not of safety significance or regulatory significance
- exercise discretion to reduce severity levels for instances of low Staff is using existing policy and 50.59 panel (EGM 97-019) to safety and regulatory significance.
- Commission requested specifics on nature and types of situations for which discretion will be considered.
- Staff developed factors to examine in deciding on discretion based upon existing policies and experience.

### OTHER ISSUES

- Design Basis
- Staff review of NEI 97-04
- ANPR published July 24 on reporting requirements
- Upcoming Workshops (8/21 on reporting; 9/1 on industry standards and initiatives)

### **NEXT STEPS**

Commission response to 10 CFR 50.59 rulemaking

Staff review of NEI 98-03

Continue interactions with NEI on other industry guidance documents



### REGULATORY COMPLIANCE AND TECHNOLOGY GROUP WORKSHOP

ROY P. ZIMMERMAN
OFFICE OF NUCLEAR REACTOR REGULATION
U.S. NUCLEAR REGULATORY COMMISSION

### **AUGUST 6, 1998**

### STATUS OF NRC INITIATIVES IN AREAS OF NRC STAKEHOLDER CONCERN

\* RISK-INFORMED & PERFORMANCE BASED REGULATION

\*CONCERNS\*

- ACCELERATE EFFORTS
- RESOURCES EXPENDED ON REGULATIONS OF NO OR LOW SAFETY SIGNIFICANCE
- DIMINISH RIGID INSISTENCE ON STRICT COMPLIANCE

\*NRC ACTIONS\*

- COST BENEFICIAL LICENSING ACTIONS (OVER 235 APPROVED; EST. SAVINGS \$1.25B)

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  - -- DRAFT RG/SRP: T/S, ISI, IST, GRADED QA
  - -- NEI PILOTS APPLICATIONS
  - -- SENIOR REACTOR ANALYSTS
  - -- TRAINING

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- -- MGMT OVERSIGHT STEERING COMMITTEE
- PERFORMANCE BASED REGULATION (APPENDIX J, MAINTENANCE RULE)
- PETITIONS FOR RULEMAKING

### - CONTINUE WORKSHOPS

### \* INSPECTION & ENFORCEMENT

\*CONCERNS\*

- LEVEL OF INSPECTION SHOULD MATCH SAFETY PERFORMANCE
  - NRC FOCUS ON PAPER COMPLIANCE
- INCREASED NUMBER OF VIOLATIONS WHILE SAFETY HAS IMPROVED
- COST OF RESPONDING TO LOW LEVEL VIOLATIONS

### \*NRC ACTIONS\*

- (BCKGRD) INCREASED VIOLATIONS DUE TO FOCUS ON 1) FSAR LICENSING BASIS, & 2) COMPLIANCE & CONSISTENCY
  - REDUCED AVG INSPECTION HOURS (3100 IN

### 1990 / 2500 IN 1997)

### - APPEAL PROCESS FOR LO LEVEL VIOLATIONS

- SPECIAL ENFORCEMENT PANELS (50.59 & MAINTENANCE RULE ISSUES)
- STAFF GUIDANCE RECENTLY ISSUED (LOW LEVEL VIOLATIONS):
- DON'T "MINE" FOR LICENSEE-IDENTIFIED VIOLATIONS
- MULTIPLE EXAMPLES OF SAME VIOLATION (SINGLE CITATION)
- VIOs W/CORRECTIVE ACTION ALREADY ON DOCKET (LERs)- NO RESPONSE NEEDED
  - INSPECTION PROGRAM REVIEW PLANNED
  - PUBLIC ENFORCEMENT WORKSHOPS
- DEVELOP FURTHER RISK-INFORMED ENFORCEMENT GUIDANCE

### \* PERFORMANCE ASSESSMENT

### \*CONCERNS\*

- SALP & SMM ARE TOO SUBJECTIVE
- SHOULD BE OBJECTIVE, PREDICTABLE & REPEATABLE
  - RESOURCE INTENSIVE

### \*NRC ACTIONS\*

- INCREASED USE OF QUANTITATIVE DATA
- STRUCTURED USE OF PERFORMANCE INFO (PIM; PUBLIC AVAILABILITY)
  - INCREASED PARTICIPATION AT SMMs
  - SMM FREQUENCY CHANGED TO ANNUAL
- GOAL: DEVELOP SINGLE-INTEGRATED, OBJECTIVE, SCRUTABLE PROCESS; LESS

### RESOURCES

- CONTINUE DIALOGUE WITH STAKEHOLDERS (REVIEW NEIS PROPOSAL)
- \* LICENSING & OVERSIGHT
  - \*CONCERNS\*
- INFORMAL PROCESSES CAN IMPOSE REQUIREMENTS
  - \* GENERIC COMMUNICATIONS
  - \* CONFIRMATORY ACTION LETTERS
  - \* MANAGEMENT PERSONNEL SELECTIONS
  - DESIGN BASIS INFORMATION
- \* NRC's REVIEW BURDENSOME FOR SAFETY BENEFIT
  - \* BETTER DEFINE TERMS & REQUIREMENTS

### \*NRC ACTIONS\*

- PROPOSED GLs & BULLETINS REVIEWED EARLY BY NRC MGMT (REQUESTED ACTIONS COMMENSURATE WITH SAFETY)

### - TYPICALLY PUBLISHED FOR PUBLIC COMMENT

- CALs: INCREASE MGMT OVERSIGHT; EMPHASIZE PROPER USE & WORDING
- CONCERNS WITH NRC INVOLVEMENT IN LICENSEE PERSONNEL SELECTIONS ARE REQUESTED TO BE PROVIDED TO THE AGENCY
  - CONTINUE DIALOGUES ON PROCESSES
- DESIGN INSPECTIONS IDENTIFIED SOME OPERABILITY ISSUES (IN 98-22)
- DEVELOP 10CFR50.59 RULEMAKING TO INCREASE SPECIFICITY & FLEXIBILITY

### \*ORGANIZATION & BUDGET

### \*CONCERNS\*

- NRC STAFFING SHOULD BE SHARPLY REDUCED
- INVOLVEMENT IN INTERNATIONAL ACTIVITIES EXCESSIVE

### \*NRC ACTIONS\*

- NRC FY98 BUDGET (INFLATION ADJUSTED) IS LOWEST IN 23 YEAR AGENCY HISTORY
- NRC RESEARCH BUDGET REDUCED APPROX 80% OVER PAST 17 YEARS
  - SINCE FY94 NRC SENIOR MGMT REDUCED 16%
- INTERNATIONAL COOPERATION PROVIDES USEFUL, APPLICABLE INFORMATION

- IMPROVED PLANNING & BUDGETING PROCESS
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- BUDGET SPREADSHEET CREATED TO DEFINE LABOR RATES
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### RECENT ACTIVITIES

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- DEFINITION OF "COMMITMENT" VARIED (EX., ONE-TIME OR ONGOING)
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- AUDIT REPORTS HAVE BEEN ISSUED.
- STAFF PREPARING COMMISSION PAPER TO REPORT THE AUDIT FINDINGS AND RECOMMEND NEXT STEPS

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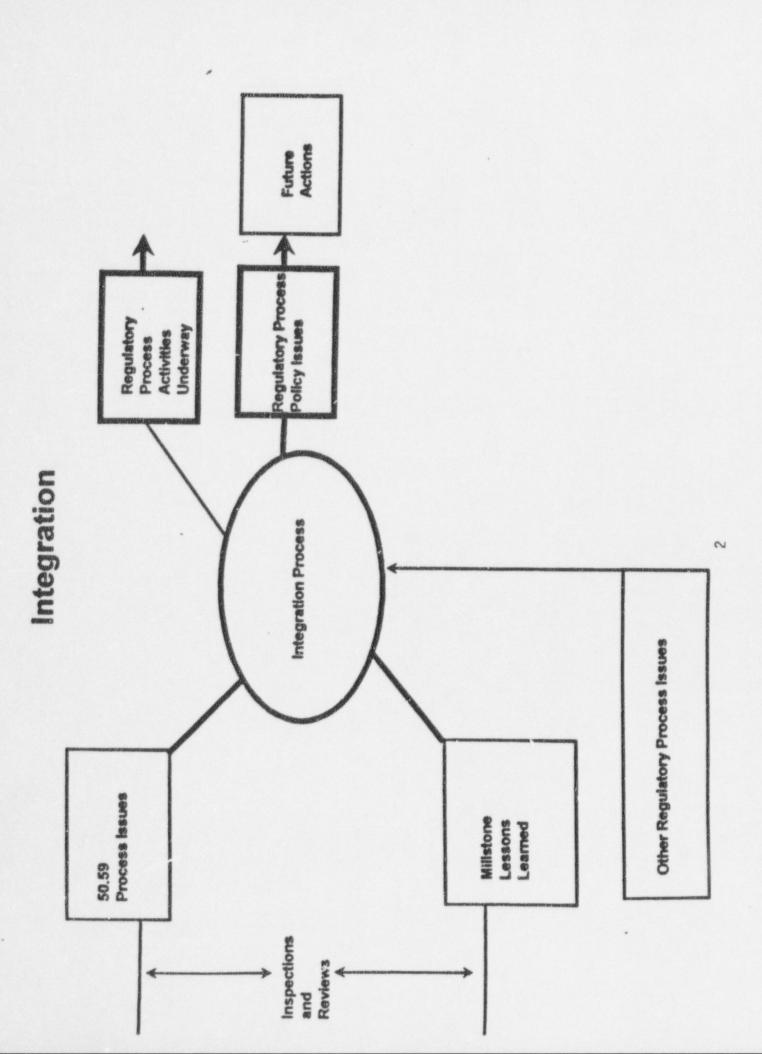
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