

Department of Energy

Albuquerque Operations Office P.O. Box 5400 Albuquerque, New Mexico 87115

OCT 2 - 1987

Mr. Paul Lohaus U.S. Nuclear Regulatory Commission 7915 Eastern Avenue Silver Springs, MD 2091

Dear Mr. Lohaus:

Per our recent discussion, DOE will meet with NRC on October 14, 1987, at 8:30 a.m. in Silver Springs, Maryland, to discuss current UMTRA status and issues including Title I and II areas, demolition criteria and UMTRA schedules. As you are aware the DOE has been reviewing differences in cost between the standard UMTRA cover using a radon barrier covered by durable rock and that of soil covers proposed by Title II applicants for approval of reclamation plans.

Attached as Tables 1, 2, and 3 are the summary data from this study. Basis of calculation can be discussed during our meeting. The quantities calculated were based on simplifying assumptions (i.e., all piles square, placed on flat ground) since it was not reasonable to try and do a new design for each site.

- o Table 1 lists the sites and the estimated cost and haul distance for rock and soil for which there was data available and the actual bid costs for Lakeview, Durango and Canonsburg. This table also shows the costs cy/mile for each material type.
- o Table 2 shows the quantities for each material type, the area of each site, the proposed radon barrier thickness and the cost of the total proposed cover at each site.
- Table 3 shows the additional material required if a 20 foot cover with no rock were required with 10:1 side slopes and the additional cost for this cover system. This table also gives the additional material for a cover system requiring an additional two feet to the top slope radon barrier and a minimum of 20 feet of soil at 10:1 slopes placed on the sides with no rock. This table also shows the difference in cost between the presently proposed cover and this modified cover.

Table I reflects that the estimated costs for each material is very close to the actual costs and that, if anything, they are conservative.

The results of these analysis show the following:

- o For all UMTRA sites it would be extremely expensive to go to a design which had 10:1 side slopes with a minimum of 20' of soil on top of the radon barrier (see column 7 of Table 3).
- between the tailings and the top of the cover at the crest of the 10:2 slope, and a minimum of two feet addition on the top slope the average additional cost per site would be over \$1 million. At a few sites there would be a small savings and this savings would be within the accuracy of these estimates (see column 11 of Table 3), with the exception of the Maybell site where there could be an estimated \$800,000 savings.

In order to see the differences in cost for the various design options Table 4 was created using unit average cost/cy/mile figures from Table 1. From Table 4, Figure 1 was plotted which shows that, for example, a 3 foot radon barrier coming from within one mile (which is the average for most of the sites) and rock coming from four miles away, the cost of a modified soil cover would be approximately the same.

In order to further analyze the actual cost differences between the different cover systems the Green River site was analyzed for four options. Calculations were done for each design taking into account the change in footprint size and the amount of material required.

- O The design presented in the DRAP which had 10:1 side slopes and rock,
- The modified soil cover with no rock
- The standard UMTRA design with 5:1 side slopes and good quality rock, and from 80 miles away, and
- The standard UMTRA design with 5:1 side slopes and poor quality rock from five miles away and doubling the amount of rock to account for weathering.

The results of this analysis are shown on Tables 5, 6 and 7. As shown on Table 6 under "Total Cost" the least expensive option would be using poor quality rock with a small increase for good quality rock. The most expensive option would be the modified soil cover with no rock.

Also with soil covers, no additional cost has been taken into consideration for the additional maintenance costs that would be incurred for repair from erosion of the side slopes.

We shall look forward to meeting with NRC on October 14, 1987. Please feel free to contact me if you wish to make any revision to the discussion items or have any questions regarding the enclosed data.

Sincerely,

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James R. Anderson, Project Manager Uranium Mill Tailings Project Office

Enclosure

cc w/enclosure:

D. Smith, NRC URFO

D. Dubois, JEG

J. Oldhaw, MK-F

J. Turi, NE-22, HQ

bcc w/enclosure:
B. Keshian, JEG
J. D'Antonio, UMTRA
W. Arthur, UMTRA
J. Anderson, UMTRA
DOE Project Engineers

Paul Lohaus - 3 - 0CT 2 - 1987

We shall look forward to meeting with NRC on October 14, 1987. Please feel free to contact me if you wish to make any revision to the discussion items or have any questions regarding the enclosed data.

Sincerely,

James R. Anderson Project Manager

Uranium Mill Tailings Project Office

Enclosure

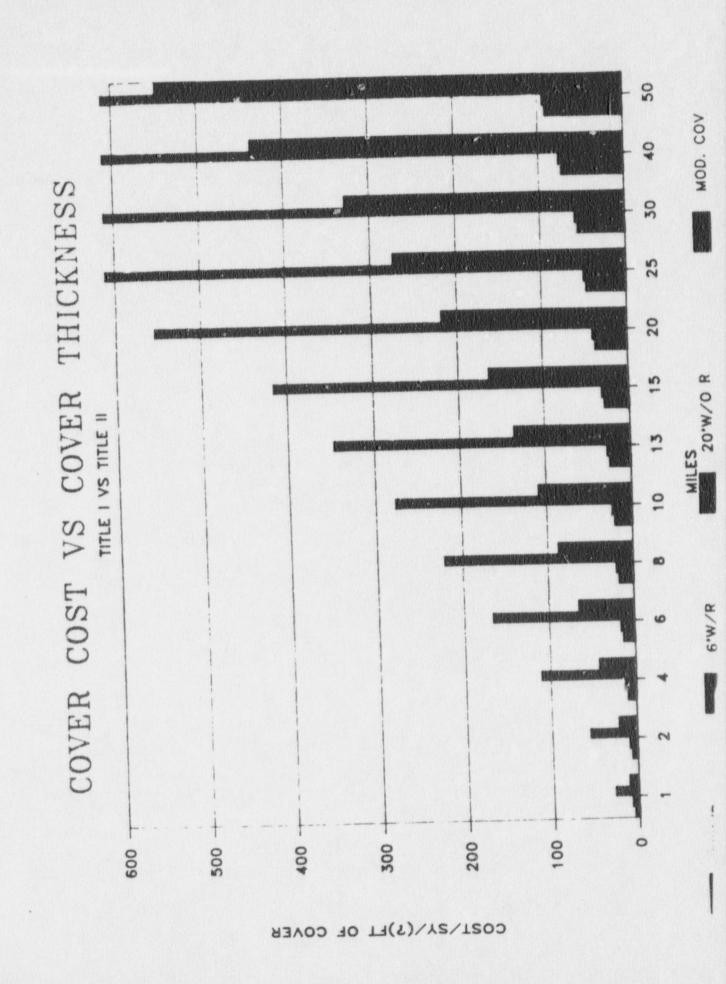
cc w/enclosure:

D. Smith, NRC URFO

D. Dubois, JEG

J. Oldham, MK-F

J. Turi, NE-22, HQ



COVER RIPRAP BEDDING ROCK COVER RIPRAP BEDDING MAUL DIST. MAUL DIST. HAUL DIST. COST/CY/MI COST/CY/	0.37	6.05	2.40
RIPRAP COST/CT/MI	1.11 0.39 3.16 1.93 1.24	7.03	2.09
CONER COST/CY/MI	5.04 3.16 1.26 6.50 6.50 2.61 1.99 5.14 3.10	5.10 5.38 1.08 4.80 2.25	3.14
ROCK COST/CY/MI	2.05 3.02 5.79 0.39 3.41 0.87 2.31	1.86 1.03 7.03 0.49 0.85	2.90
BEDDING HAUL DIST.	21.00	1.00	12.0
RIPRAP NAUL DIST.	21.0 80.0 3.6 6.0 15.0	2	21.0
		0.5 9.0 0.5 2.5	16 2.6 3.4
ROCK HAUL DIST.	5.0 3.0 2.0 80.0 3.6 15.0 6.0	7.0 9.0 1.0 35.0 25.0	14, 15.2, 20.5
ROCK RIPRAP	31.31 11.38 11.60 18.59	7.03	7.13
ROCK	10.26 9.06 11.57 31.31 12.28 13.10 13.86	13.01 9.26 7.03 17.14 21.28 10.61	14,11
COVER BEDDING	7.72	6.05	3 8.30 2.10
COVER	4.54 11.58 2.51 3.25 9.15 3.97 2.57 1.55 4.73	2.69 9.76 2.40 5.63 7.56	16 4.36 2.57
PROJECT	BEL-BOW FALLS CITT GRAND, JUCT. GREEN RIVERCOR) GUNNISON LOAMAN NATBELL MONUMENT NEX. HAT	RIFLE SLICK ROCK SPOOK TUBA CITE RIVERTON(SIP)	AVERAGE STD. DEV. ACTUAL BID COSTS

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	COVER	/M! COST/CY/M! CO		4.00	1.38			19
	ROCK	COST/CY/MI				1.50		17
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ROCK	NAUL DIST.		5.0	5.0	0.9		17	13.4
	ROCK RIPRAP			22.50			10	17.02
COST/CY			12.00	8.00	9.00		17	13.33
WATERIAL	COVER SEDDING			20.00	10.00		9	4.33 10.65
	COVER		2.00	6.90	3.50		10	11.7
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COVER COST 66800 408597 1184400
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RIFRAP QUANT.(CY) 43500 65200 51380
COVER QUANT.(CT) 33400 59217 338400 19 270432
AREA (ACRES) 14 12 12 84 15 19 19 14
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PROJECT LAKEVIEW CANNONSBURG DURANGO COUNT VVERAGE

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100 2409418 131469 4323368 2106000 90533 767229 106858 2385900 230675 165843 165843 43210 1307945	16 1217213 1224322
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ADDITIONAL COST MOD. COVER 4 -250746 0 -553297 19 -277506
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PROJECT LAKEVIEW CANNONSBURG DURANGO COUNT AVERAGE

COST/SY/ MOD. COVER	10.96 21.92 43.84 65.76 87.68 109.60 137.00 164.40 219.20 274.00 328.80 438.40 548.00
COST/SY/ 10' COVER W/O ROCK	17.90 35.80 71.61 107.41 143.22 179.02 223.78 268.54 358.05 447.56 537.07 716.10
COST/SY/ COST/SY/ 6' COVER 20' COVER ROM 1 MI. W/ROCK W/O ROCK	27.74 55.49 110.98 166.47 221.96 277.45 346.81 416.17 554.89 693.62 832.34 1109.79
COST/SY/ 6' COVER FROM 1 MI. W/ROCK	8.05 9.82 13.35 16.89 20.43 23.97 28.39 32.82 41.66 50.51 59.35 77.05
COST/SY/ 1.5' ROCK PER MILE	1.77 3.54 7.08 10.62 14.15 17.69 22.11 26.54 35.38 44.23 53.08 70.77
COST/SY/ 3' COVER FROM 1 MI.	4.91 6.68 10.22 13.75 17.29 20.83 25.25 29.68 38.52 47.37 56.21 73.91
MILES	1 4 6 6 10 13 15 20 20 25 30 40

THE AVERAGE PERCENT INCREASE IN MATERIAL FOR A 20 FT. COVER =

548.00

THE AVERAGE PERCENT INCREASE IN MATERIAL FOR THE MODIFIED COVER =

COST/CY ROCK COVER RIPRAP REDDING ROCK RIPRAP HAUL DIST. HAUL DIST. HAUL DIST. HAUL DIST. HAUL DIST. HAUL DIST. COST/CY/MI
RIPRAP COST/CY/MI 0.39
COVER COST/CT/MI 2.61 2.61 2.61 2.61
ROCK COST/CY/M1 0.39 0.39
80.00 80.00 25.00 55.00
RIPRAP MAUL DIST. 80.0
COVER MAUL DIST. 3.5 3.5 3.5 3.5
MAUL DIST. 80.0 80.0 5.0 44.3
COST/CY POCK RIPRAP 31.31 31.31 31.31 13.40 3 1 25.34 31.31
P. 15 6.80 9.15 6.80 9.15 6.80 9.15 6.80 9.15 6.80
GREEM RIVER(DR) SOIL/TOO FOCK 5:1 good FOCK 5:1 poor FOCK COUNT

TOTAL	1592290	2177700	894850	1412538
COVER	173850	137250	137250	656513
EROS I ON	1418440	948060	757500	756025
TAILINGS	20	20	50	20
ROCK QUANT. (CT)	34900	26000	0000	38300
BEDDING DUANT. (CY)	0009	5000	•	5333
RIPRAP MANT. (CY)	9100		-	9100
COVER BUANT. (CY)	19000	15000	,	71750
AREA (ACRES)	60 60	80 80	*	60
THICKNESS	4.0	1.5	7	2.1
PROJECT THICKNESS (ACRES) QUANT. (CY) QUANT. (CY) QUANT. (CY) QUANT. (CY)	SOIL/NO FOCK	5:1 poor rock	COUNT	A PER MICE

ADDITIONAL COST MOD. COVER -62948 585410 449946 582604
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TOTAL CY MOD. COYER 167141 151470 151470
20° COVER SIDE MATERIAL 3576846 161438 4054150 142988 4283779 147600 3 3 3971592 150675
ADDITOMAL COST ADDITIONAL 20' COVER SIDE MATERIAL 3576846 161438 4054150 142988 4283779 147600 3 3 3
TOP AREA(SF) 44000 70000 107000 107000
(FT) 2100 3150 1860 1920 1920
01AL CY TOTAL COST 0 COVER 20 COVER 564933 5169136 550761 5039460 565970 5178629 3 3 560555 5129075
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GREEN RIVER(DR) SOIL/THO FOCK 5:1 good FOCK 5:1 poor FOCK COUNT AVERAGE

ALTERNATIVES FOR DISPOSITION OF CONTAMINATED BUILDINGS AND FACILITIES AT UMTRA SITES

This report is based on experience at UMTRA sites, supplemented by additional considerations and cost estimates. The experience is summarized in Table 1, and includes demolition, placement of debris near the demolition location, and placement of debris in the tailings pile. Decontamination without demolition is also considered.

The four disposition options studied are listed in Table 2, along with the technical advantages and disadvantages of each. As indicated in the table, decontamination is the most advantageous, from a technical point of view, and has the least design problems. However, it can require more extensive characterization and verification effort than the demolition alternatives.

Comparing costs for the four alternatives is difficult because the cost differences are site dependent, varying with type of construction and size of the buildings, degree of contamination, haul distances and other local details. The normal industry practice in demolition assignments has been to leave the final disposition to the Subcontractor. This has always been the most cost effective. Unless cover requirements are trivial however - such as 6 inches of clean soil for debris having a low level of contamination - it will not be practical to give the Subcontractor freedom to choose his own disposal option.

The cost advantages and disadvantages of the four alternatives considered are presented in Table 3. Decontamination may be the most cost-effective method for facilities with relatively low contamination levels, provided characterization and verification costs are not excessive. This is confirmed in Table 4, which summarizes cost experience and estimates for UMTRA sites. The estimated cost to clean a standard block wall with a single soap and wash rinse is \$2.00 per square foot, where as demolition of such a wall and disposition of the contaminated debris will cost at least \$28.00/s.f.* This indicates that in this case decontamination will be the cheapest alternative. For all other cases it will be necessary to compare costs on a site specific basis, though Table 4 illustrates the general trends to be expected.

*\$127/c.y x 8 in. thick

EXPERIENCE IN HANDLING CONTAMINATED BUILDINGS AND FACILITIES AT UMTRA SITES

SITE	Experience
1. Canonsburg	Almost all debris was placed in a pit near the demolition location, formed by required excavation of contaminated material. A few very hot pieces of concrete were placed in the pile, along with some chemically-contaminated material. One deeply buried, clean, massive concrete foundation was broken through to prevent retention of water and then buried in place.
2. Durango	. All contaminated steel components and other construction elements have been cut into short lengths, to be buried in the tailings pile.
3. Tuba City	All contaminated steel and concrete components have been reduced to short lengths, to be buried in the tailings pile.

TECHNICAL ADVANTAGES AND DISADVANTAGES OF ALTERNATIVE SCHEMES FOR DISPOSITION OF CONTAMINATED BUILDINGS AND FACILITIES AT UMTRA SITES

-	Alternative	Advantages	Disadvantages
1.	Decontamination	 All buildings and facilities can be released for unrestricted use. 	 Requires verification effort t survey all the work performed.
		The property values of the facilities will be increased.	
2.	Demolition and placement of debris in the tailings pile.	1. Usually, the tailings pile design will meet the radon release requirement for the debris; no additional design effort is required.	1. Because excessive settlement may damage the radon barrier cover, the debris requires excessive handling, cutting into small segments, and more rigid placement criteria.
3.	Demolition and placement of debris in a pit adjacent to the tailings pile.	 The debris only require moderate handling in cutting to reasonable segments, and less rigid placement criteria. 	 Some minor additional design effort may be required.
		 Hauling distance is reduced, compared to that of Alternative 2. 	
4.	Demolition and placement of debris in a pit at the demolition location.	1. The debits only require moderate handling in cutting to reasonable segments, and less rigid placement crteriia	1. Some minor additional design effort may be required.
		2. Minimum or no hauling distance	

COST ADVANTAGES AND DISADVANTAGES OF ALTERNATIVE SCHEMES FOR DISPOSITION OF CONTAMINATED BUILDINGS AND FACILITIES AT UMTRA SITES

	Alternative	Advantages	Disadvantages
1.	Decontamination	1. No demolition costs	 May cost more than demolition if contamination is difficult to remove. May require added costs to determine what can be decontaminated.
2.	Demolition and placement of debris in the tailings pile.	 Less cost for clearing and development of excavation. No cost associated with determining degree of contamination. 	 Haul distance may cause cost of transportation to exceed cost of decontamination. Extra cost require for cutting to specified lengths. Added cost for placement to avoid settlement.
3.	Demolition and placement of debris in a pit adjacent to the tailings pile.	 No cost associated with determining degree of contamination. Cutting of debris to small size is not required. 	 Requires slightly more land area than placement in tailings pile.
4.	Demolition and placement of debris in a pit at the demolition location.	 Lowest cost demolition option. Minimum handling and hauling. Minimizes cutting into small pieces. 	 May impact final land use of site.

TABLE 4

COST EXPERIENCE AND ESTIMATES FOR DISPOSITION OF CONTAMINATED BUILDINGS AND STRUCTURES AT UMTRA SITES

	Alternative	Cost Experience or Estimate	
1.	Decontamination	 Estimate \$2.00/s.f. for single soap and warinse of standard block wall (sufficient flow contamination only). Estimate 20.00/s.f. for steam cleaning heavily contaminated block wall (extreme case) 	for
2.	Demolition and placement of debris in the tailings pile.	*1. Estimate \$7,200,000 for Rifle Site.	
3.	Demolition and placement of debris in a pit adjacent to the tailings pile.	*1. Estimate \$6,000,000 for Rifle site.	
4.	Demolition and placement of debris in a pit at demolition location.	*1. Estimate \$2,000,000 for Rifle site.	

*Initial Program Estimates



To: J.Williams
Fm: B.Meyer N N M
Subj: Building demolition
Date: 10 9 87 (revised)

Per your request:

1. When considering building demolition and methods of debris disposal, contamination on the surfaces of structures should, in general, be treated differently than contamination mixed with soil. The reason has to do with the final, as-buried concentrations of radium 226 in the materials. Contaminated soil (or tailings) is simply buried at its original concentration. Surface-contaminated structures are buried with the included volume of non-contaminated volumetric and structural debris (the "inside" of a concrete wall, for example). The inner mass of such a structure is, in general, not contaminated. Therefore, the final concentration of radium associated with the total mass of buried structure will generally be much lower than the initial, measured surface concentration.

For example, for a six inch thick concrete wall, surface contaminated to a depth of 0.1" at 50 pCi/g, the final concentration of the buried, demolished and mixed concrete mass would be (0.1/6)*50 = 0.8 pCi/g, much less than the allowable subsurface residual limit for UMTRAP (15 pCi/g).

A simple calculation will generally determine whether debris requires burial in a tailings disposal cell. Structures with surface contamination can often be demolished and buried, without any special consideration given to UMTRAP requirements concerning residual radium. Of course, there may be other factors, not involving radium, determining the handling of building debris (including asbestos, metals, and other hazardous materials). There may be additional requirements from other state or federal agencies concerning slightly contaminated debris being buried in uncontrolled land; if so, burial within the permanently fenced area (but not within the cell) on a site may be necessary, or waiver under specific circumstances for UMTRAP sites may be possible.

If such a waiver is sought, the following considerations may apply:

a. Exposure rate. Surface contaminated building debris was buried at the Canonsburg PA mill tailings site, after an evaluation similar to the above. The material was buried onsite, with a 2 foot cover, not in the tailings impoundment cell, with its carefully designed and engineered cover. To my knowledge, final radiation exposure rate measurement on top of the buried debris were not required or taken, although, based on the argument above, there should be no significant exposure related to the buried debris. Dr. Frank Petelka will be in the CAN area during October 1987, and could easily measure this final exposure rate if requested, to verify the results.

b. Radon emanation. Based on the above example, building debris as described could be demolished and buried if surface concentrations were of the order of several hundred pCi/g, based on the dilution effect of uncontaminated concrete and other mass. Again, a large quantity of contaminated debris is buried at CAN, and radon levels at the perimeter

8

of that site are essentially background, including the contribution of the much larger quantity of radium in the call itself. Because the EPA allows for vicinity property material not exceeding 15 pCi/g to be left in place in the environment of the general public, it would be reasonable to bury slightly contaminated building debris in an uncontrolled area, based on the EPA standards, as long as final concentration does not exceed 15 pCi/g.

c. Potential for disturbance of the debris at a later date. Again, the EPA standards allow material at 15 toi/g to be left in place at gamma radiation levels from such material. Building debris, at similar or lower average concentration, should be treated in the same way, in a cost-effective project.

There are many examples of slightly contaminated materials being allowed as buried components in uncontrolled areas. For example, landfills are allowed to take sludge waster containing university-released radionuclides meeting the 10CFR20 maximum allowable concentration limits. Landfills are also allowed to take discarded smoke detectors, containing significant quantities and concentrations of Am241, a relatively hazardous radionuclide (smoke detectors typically contain from less than by now in any moderate size landfill, with a total of at least 1 mCi Am241 buried per 1000 detectors. At 1 pCi/g, 10E9 grams, or 1,000 metric tons of debris, would be required to equal this buried radioactivity.

2. In addition, smooth surfaces (painted and metal, e.g.), can often be easily stripped of radioactive contamination through the use of water or steam sprays, or relatively quick mechanical methods. This can be checked in advance, on small representative sections of the structure in question. Because the free release limits for radioactively contaminated surfaces differ greatly, depending on whether the contamination is removable or not, surface cleaning can often be the most cost-effective method of dealing with such contamination. The hazard to workers performing radioactive contamination removal for radium and thorium on UMTRAP sites is generally very low (not considering hazards other than radiological), and this option should be considered whenever it is otherwise not necessary to demolish a structure. Equipment (motors, tractors, etc.) can also generally be cleaned by pressure spray to a free release condition, as long as rough or cracked surfaces are not present to retain the radioactive tailings. Monitoring of equipment for free release is relatively easy on UMTRAP (although time consuming for large pieces of equipment with complex surfaces).