

UNITED STATES NUCLEAR REGULATORY COMMISSION

REGION II ATLANTA FEDERAL CENTER 61 FORSYTH STREET, SW. SUITE 23785 ATLANTA, GEORGIA 30303

July 17, 1997

MEMORANDUM FOR:

FOR: Oscar DeMiranda, Senior Allegation Coordinator Enforcement and Investigation Coordination Staff

FROM:

Kerry D. Landis, Chief Reactor Projects Branch 3 Division of Reactor Projects

erres thals

SUBJECT: RII-97-A-0316 - FOREIGN MATERIAL EXCLUSION MONITORING INSUFFICIENT

The Division of Reactor Projects performed a review and independent inspection of this anonymous concern. Our inspection regarding this matter has been completed and our inspection findings were documented in the enclosed NRC Inspection Report 50-335,389/97-05, paragraph 03.1.

Based on the information provided, concern 1 was substantiated and a violation of regulatory requirements was identified and cited in Enclosure 2. Concern 2 was unable to be substantiated. Concern 3 was determined not to be an allegation.

This concludes the staff's activities regarding this matter. These allegations are considered closed. If you have any questions regarding this matter, please contact me.

Enclosures:

- 1. Allegation Evaluation Report
- 2. NRC Inspection Report 50-335.389/97-05

ALP

9802180055 980121 PDR FOIA BARTON97-484 PDR

ALLEGATION EVALUATION REPORT

ALLEGATION RII.97.A.0116

QUALIFIED AND TRAINED FME MONITOR NOT STATIONED AT UNIT 2 CONTAINMENT

ST. LUCIE NUCLEAR PLANT DOCKET NO. 50-335, 389

CONCE.N 1: A "qualified and trained" Foreign Material Exclusion Monitor was not stationed at the entrance to the to the Unit 2 containment although it was considered a FME zone at that time.

DISCUSSION: The following findings were documented in NRC Inspection Report 50-335.389/97-05, paragraph 03.1, Foreign Material Exclusion (FME) Control of the Unit 2 Containment Building.

03.1 Foreign Material Exclusion (FME) Control of the Unit 2 Containment Building (71/97)

a. Inspection Scope

The inspector reviewed the FME controls associated with control of material being used inside the Unit 2 containment building during the refueling outage after the containment closeout was complete. This inspection consisted of a review of the FME log. discussions with FME monitors, and Quality Instruction QI 13-PR/PSL-2. Revision 29. "Housekeeping and Cleanliness Control Methods."

b. Observations and Findings

At the end of the Unit 2 refueling outage, the containment building was controlled as an FME area. On May 23, 1997, the inspector reviewed the FME log book associated with the containment building. Inside the book were instructions which stated that "With the exception of maintenance personnel working on the Reactor Drain Tank/Containment Sump Project all other personnel shall complete the FME log. Health Physics personnel (later changed to Security) shall man the FME log desk and ensure that the log is completed for personnel entering and exiting the RCB. Maintenance personnel working on the Reactor Drain Tank/Containment Sump Project are not required to comply with the FME log requirements since a FME waik down of the work area will be performed at the completion of the project." Also in the log book, were log sheets indicating the material that was taken into and out of containment.

On May 29, after the containment was closed cut and t' FME area released, the inspector reviewed these log sheets and Led several items that had not been logged as having been removed from the containment. These items included; paper, safety belt, paperwork, pen. tape, bolts, radio with ear muffs, rubber suit, flashing light, clearance tags, miscellaneous hand tools, pipe wrench, five flashlights, crescent wrench, one bottle of snoop, and a gauge. In addition,

Enclosure

nineteen individuals signing in on the log failed to sign out upon exiting.

The inspector discussed the instructions listed in the FME log with various licensee management stating that these instructions did not agree with the site procedure for control of FME. The licensee stand that it was not their intention to maintain the containment as an Fill area as defined in the QI. Their philosophy was that after the sump work was complete the entire area would be inspected and any remaining items would then be removed. Therefore it was not necessary to log all items entering into this particular area. However, they did require that personnel not working on the sump job complete the FME log. The inspector noted that the entrance to the containment was identified as an FME area, that an FME log was established to control material entering and exiting the area, and that an FME monitor is established.

Procedure QI 13 PR/PSL-2, Section 5.5, stated, in part, that for Quality Group B systems and components. "if an FME Control Area is required, the control area and controls shall be established prior to opening the system or component. FME controls in accordance with this procedure shall be established, as needed, to maintain the cleanliness requirements. Appendix B provides guidance on the methods of controlling foreign material." Section 7.6. "Definitions." states that Quality Group B applies to the containment vessel. Appendix B of this QI states in part that "FME control areas, as defined by QI 13-PR/PSL-2. are used in those situations where it is not feasible/practical to install an FME control device to prevent loss of foreign material into a system/component. Tools/materials which are taken into FME control areas are logged for accountability." In addition, Section 5.15. "General Housekeeping," step 11.A. states that, "Material accountability shall be applied when misplaced tools equipment, and other materials could be detrimental to the plant item involved. When material accountability is applied, tools and other materials shall be logged into and out of the area.

The inspector reviewed the site procedures for guidance on when a FME monitor was required and what training was required prior to assuming that position. QI 13-PR/PSL-2 stated that FME monitors may be used at the discretion of the Plant Management. to control the area around the reactor cavity when the reactor vessel head was removed and in the fuel handling building when work was taking place around the spent fuel pool. With regard to training, Appendix A, step 1, states that the reactor cavity monitor should receive orientation as to the refueling process. the reactor coolant system and this QI. The QI made no mention concerning FME monitors for other areas or any associated training.

10 CFR 50. Appendix B. Criterion V requires that activities affecting quality shall be prescribed by documented procedures of a type appropriate to the circumstances and shall be accomplished in accordance with these procedure. Procedure QI 13-PR/PSL-2 is the procedure that implements this requirement with regard to foreign material control. Failure to adequately control the material entering and exiting the Unit

Enclosure

2 containment is a violation of this procedure and is identified as VIC 50-389/97-05-01, "Failure to Control Foreign Material Entering and Exiting the Unit 2 Containment."

c. Conclusions

The inspector concluded that the licensee's implementation of the FME program at the entrance to the Unit 2 containment as the unit approached post-outage startup was insufficient to satisfy procedural requirements. A violation for failing to follow the governing procedure was identified.

CONCLUSION: Based on the information provided this concern was substantiated. in that the implementation of the procedural requirements controlling FME to the Unit 2 containment were found to be insufficient. This concern is considered closed.

CONCERN 2: Supervision is performing work in the plant for which they are not qualified.

DISCUSSION: Routine direct observation of work activities over a long period of time by the resident inspectors has not been able to substantiate this concern. The lack of any specific example along with objective evidence to inspect precluded the resident inspectors from conducting a focused inspection.

CONCLUSION: This concern was unable to be substantiated and is considered closed.

CONCERN 3: Security personnel are monitoring individ and are being drug tested (FFD: urine testing) instead of doctors.

DISCUSSION: Who monitors the FFD testing was determined to not be an NRC regulated activity.

CONCLUSION: This concern is not an allegation and is considered closed.

Total Days (Recd/Entern Date Closed	LATIFICATION CONTRACTOR	5/23/97 3:32:48	RII-1997-/	BULK AND "ARREST BULKERS IN ANY BULKER OF STREET, BULKERS	meneral management	November 25, 1997
CONCERN NO.	ACTION NO.	PERSO'I ASSIGNED	DATE	DATE DUE	DATE	DAYS TO COMPLETE
1	4	DEMIRANDA Other PERFORM QA CHI	7/18/97 ECK FOR CONCER	8/1/97 RN.	8/1/97	14
	3	LANDIS Closure Lett ISSUED AER VITH		8/27/97 DAC. ALLEGER	7/17/97	51
	2	LANDIS Inspection DRP RESIDENTS I	5/27/97 NSPECT WITHIN 3	8/27/97 MONTHS. REF I	7/14/97 R 335, 389/97-05, PAA	48 RAGRAPH 03 1
	:	IGNATONIS Initial ARB N SCHEDULE ARB M	5/22/97 feeting	6/22/97	5/27/97	5
2	2	LANDIS Inspection DRP RESIDENTS O PERFORMING WO	5/27/97 CHECK ON THE QU RK. IR:97-11	11/17/97 JALIFICATIONS (7/17/97 DF INDIVIDUALS/SUP!	51 ERVISORS
	1	IGNATONIS Initial ARB N SCHEDULE ARB M		6/22/97	5/27/97	5
3	2	DEM:RANDA Other NOT AN ALLEGATI	5/27/97 ON. EICS CLOSE.	6/27/97 NO FURTHER AG	6/2/97 CTION REQUIRED	6
	1	IGNATONIS Initial ARB IV SCHEDULE ARB M		6/22/97	6/27/97	5

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INDEX OF CONCERNS

RII-1997-A-0116

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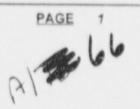
Tuesday, November 25, 1007

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CONCERN: DESCRIPTION:	THE ENTRANC	AND TRAINED"	CONTAINMENT ALTHOUGH TI	Power Reactor SION MONITOR WAS NOT STATIONED AT HE CONTAINMENT WAS CONSIDERED TO			
SUBSTANTIATED	Y						
CLOSURE:	The following fi Material Exclus	The following findings were documented in NRC Inspection Report 50-335,389/97-05, paragraph O3.1, Foreig Material Exclusion (FME) Control of the Unit 2 Containment Building.					
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	sheets and note	er the containment ed several items t	hat had not been logged as har	area released, the inspector reviewed these lo ving been removed from the containment.			

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The inspector discussed the instructions listed in the FME log with various licensee management stating that these instructions did not agree with the site procedure for control of FME. The licensee stated that it was not their intention to maintain the containment as an FME area as defined in the QI. Their philosophy was that after the sump work was complete the entire area would be inspected and any remaining items would then be removed. Therefore it was not necessary to log all items entering into this particular area. However, they did require that personnel not working on the sump job complete the FME log. The inspector noted that the entrance to the containment was identified as an FME area, that an FME log was established to control material entering and exiting the area, and that an FME monitor was established.

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RII-1997-A-0116

Tuesday, November 25, 1997

addition, Section 5.15, "General Housekeeping," step 11.A, states that, "Material accountability shall be applied when misplaced tools equipment, and other materials could be detrimental to the plant item involved. When material accountability is applied, tools and other materials shall be logged into and out of the area."

The inspector reviewed the site procedures for guidance on when a FME monitor was required and what training was required prior to assuming that position. QI 13-PR/PSL-2 stated that FME monitors may be used at the discretion of the Plant Management, to control the area around the reactor cavity when the reactor vessel head was removed and in the fuel handling building when work was taking place around the spent fuel pool. With regard to training, Appendix A, step 1, states that the reactor cavity monitor should receive orientation as to the refueling process, the reactor coolant system and this QI. The QI made no mention concerning FME monitors for other areas or any associated training.

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The inspector concluded that the licensee's implementation of the FME program at the entrance to the Unit 2 containment as the unit approached post-outage startup was insufficient to satisfy procedural requirements. A violation for failing to follow the governing procedure was identified.

CONCLUSION:

Based on the information provided this concern was substantiated, in that the implementation of the procedural requirements controlling FME to the Unit 2 containment were found to be insufficient. This concern is considered closed.

CONCERN: DESCRIPTION:	2 Operations	Anonymous	Power Reactor		
SUBSTANTIATED	TIATED				
CONCERN:	3 Fitness For Duty	Anonymous	Power Reactor		
DESCRIPTION:	SECURITY PERSONNEL	ONITORING INDIVIDUALS WHO	DARE BEING DRUG TESTED (FFD: URINE		
SUBSTANTIATED	N				
CLOSURE:	NOT AN ALLEGATION. EICS C	LOSE. NO FURTHER ACTION RE	EQUIRED		

ALLEGATION REPORT						
CASE NO: RII-1997-A-0116	FACILITY: St. Lucie					
CONCERN NO: (1)	DOOKET NO: 50-335, 389					
ALLEGER: ANONYMOUS ADDRESS: HOME PHONE	LUYER: E: DA TRECEIVED: 05/22/97					

WHAT IS THE ALLEGATION?

- A "qualified and trained" Foreign Material Exclusion monitor was not stationed at the entrance to the U-2 containment although the containment was considered to be an FME zone at that time.
- 2. Supervision is performing work in the plant for which they are not qualified.
- Security personnel are monitoring individuals who are being drug tested (FFD: urine testing) instead of doctors.

WHAT IS THE REQUIREMENT/VIOLATION?

- CI stated that a "qualified and trained" individual is not being used as the FME monitor for the Unit 2 containment.
- CI stated that supervisors are not allowed to do actual work in the plant. Because they don't know how to do the work, the CI is airaid that eventually a supervisors poor work will result in someone getting hurt.
- CI did not know if this was wrong or not but stated that it seemed like it was not right.

WHERE IS IT LOCATED?

1. Unit 2 containment

2 & 3. St. Lucie plant

WHEN DID IT OCCUR?

- 1. May 21 to present, 1997
- Didn't give dates but simply stated 'for the last couple of days or week."
- Didn't say. He did not have first hand knowledge of this but was told about it.

 WHO IS INVOLVED/WITNESSED?
 Cl did not say.

 HOW/WHY DID IT OCCUR?
 Did not know.

WHAT EVIDENCE CAN BE EXAMINED?

- FME log for Unit 2 Containment. FME procedure (Quality Instruction 13-PR/PSL-2, Housekeeping and Cleanliness Control Methods)
- 2. Work Orders
- 3. FFD plan

DID THE INDIVIDUAL EXPRESS A CONCERN TO THE LICENSEE? No. The CI stated that he did not want the licensee to know he had this concern.

WHAT IS THE STATUS OF THE LICENSEE'S ACTIONS? N/A

Alleger informed of NRC identity protection policy?... Y XX___ N___ Did alleger request confidentiality ?......Y___ N_XX__ Did the alleger object to a licensee/state referral?...Y__ N_XX__ Was the alleger informed of DOL reporting requirements? Y_XX__ N___

Type of Regulated Activity (a) XX__ Reactor b)__ Vendor (c)__Materials (d)__Safeguards (e) other_____ Ask all above questions, do not leave any blanks. Complete one sheet for each issue. Forward this form to: <u>RII/SAC, P.O. BOX 845</u> <u>Atlanta, GA 30301</u>. Do not retain any file copies subsequent to receipt by SAC. SAC phone numbers are (404) 331-4193 & 331-4194.

PREPARED BY: Joel T. Munday

DATE PREPARED: 05/23/97

ALLEGATION REPORT

CONTINUATION SHEET

CASE NO: RII-1997-A-0116

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FACILITY: St. Lucie

ADDITIONAL INFORMATION

I received a call from the CI stating that contract Health Physics personnel were being used as FME monitors. He stated that on May 21, the FME monitor at the entrance to the Unit 2 containment, was a contract HP not qualified for to be a monitor. He stated that on May 22 Security guards were asked to be the FME monitors, and that they too were not qualified.

He then stated that supervisors were performing work in the plant. The reason was that laborers had been laid off due to the outage ending but that management still required the work to be completed. Rather than take the "heat" from management when work didn't get completed, supervisors would do the work themselves. The CI stater' that someone else told him that in one case a supervisor had rigged an eyebolt that was later found to have been rigged incorrectly. He had no further information about this incident. He was concerned that someone was going to get hurt due to this practice.

The CI then stated that he had been told that Security personnel were monitoring people who were being urine tested for FFD. He stated that a doctor used to monitor that process and having Security do this did not seem right.

The CI would not give his name because he said he was afraid that it would get back to his management who then might fire him or demote him.

ACTION REQUIRED

PREPARED BY: Joel T. Munday

DATE PREPARED: 5/23/97

May 18, 1995

CASE CHRONOLOGY RII-94-A-0119

DATE/INT'LS	ATE/INT'LS ACTIVITY			
6/10/94;ODM	DRP ALLEG REPORT: ANONYMOUS ALLEGER - 8 CONCERNS RELATED TO SECURITY			
6/13/94;ODM	FAX DTD 6/13/94 FROM ST. LUCIE LIST OF ALLEGATIONS FROM NEWS ARTICLE MARKED RCVD FROM BILL WHITE (SECURITY MANAGER) 6/8			
6/16/94;ODM	ARP MEETING. AP: NMSS PERFORM INSPECTION (CONCERNS 1-8)			
11/03/94;ODM	<pre>ARP MEETING MINUTES: REVIEW OF CONCERNS 2 AND 3 2. A LT HAS A DRINKING PROBLEM. 3. A SECURITY OFFICER FREQUENTLY SMELLS OF ALCOHOL. AP: DRP REFER TO LICENSEE, & NMSS REVIEW LICENSEE RESPONSE LICENSEE REFERRAL: YES - RESPONSE REQUIRED OI/AP: NO DOL/AP: NO COMPLETION DATE: 60 DAYS</pre>			
11/21/94;ODM	NMSS CLOSURE MEMO FOR CONCERNS 1, 4-8. ALLEGATIONS WERE PARTIALLY SUBSTANTIATED; HOWEVER, NO VIOLATIONS OF REGULATORY REQUIREMENTS WERE IDENTIFIED.	3		
12/19/94;ODM	<pre>Prom: Oscar Demiranda (OXD) To: DMV Date: Monday, December 19, 1994 8:11 am Subject: RII-94-A-0119 REFERRAL DAVE - THIS ALLEGATION WAS RE-ARPED ON 11/3/94 FOR THE PURPOSE OF MAKING A LICENSEE REFERRAL. ATTACHED IS THE ENCLOSURE FOR THE REFERRAL.</pre>	NONE		
12/27/94;ODM	LICENSEE REFERRAL LETTER	3 P		

RCVD LICENSEE REFERRAL LETTER DTD 2/3/95: THE LICENSEE PARTIALLY SUBSTANTIATED THE ALLEGATIONS.	3
EICS MEMO TO DRSS/MALLETT - REVIEW LICENSEE RESPONSE	3
TOBIN CONTACTED JOHN LUCHKA (ST. LUCIE SPEAKOUT COORDINATOR) TO DISCUSS THE CORRECTIVE ACTIONS PROPOSED IN THE LICENSEE'S RESPONSE.	NONE
TOBIN CONTACTED BILL WHITE (ST. LUCIE SECURITY MANAGER) TO DISCUSS IMPLEMENTATION OF CORRECTIVE ACTIONS RECOMMENDED BY SPEAKOUT.	NONE
NMSS MFMO - EVAL OF LICENSEE RESPONSE AND PROPOSED CLOSEOUT OF ALLEGATIONS 2 AND 3	3
ATB REVIEW OF CASE FILE FOR ADMIN CLOSURE (TI.E 1.5 HOURS) TO D/EICS.	NONE
CASE APPROVED FOR CLOSURE	3
ATB FINAL QA OF AMS	NONE
	RCVD LICENSEE REFERRAL LETTER DTD 2/3/95: THE LICENSEE PARTIALLY SUBSTANTIATED THE ALLEGATIONS. EICS MEMO TO DRSS/MALLETT - REVIEW LICENSEE RESPONSE TOBIN CONTACTED JOHN LUCHKA (ST. LUCIE SPEAKOUT COORDINATOR) TO DISCUSS THE CORRECTIVE ACTIONS PROPOSED IN THE LICENSEE'S RESPONSE. TOBIN CONTACTED BILL WHITE (ST. LUCIE SECURITY MANAGER) TO DISCUSS IMPLEMENTATION OF CORRECTIVE ACTIONS RECOMMENDED BY SPEAKOUT. NMSS MFMO - EVAL OF LICENSEE RESPONSE AND PROPOSED CLOSEOUT OF ALLEGATIONS 2 AND 3 ATB REVIEW OF CASE FILE FOR ADMIN CLOSURE (TI E 1.5 HOURS) TO D/EICS. CASE APPROVED FOR CLOSURE



UNITED STATES NUCLEAR REGULATORY COMMISSION REGION II 101 MARIETTA STREET, N.W., SUITE 2900 ATLANTA, GEORGIA 30323-0199

February 15, 1995

MEMORANDUM TO:

B. Mallett, Deputy Director Division of Radiation Safety and Safeguards

FROM:

O. DeMiranda, Senior Allegation Coordinator Enforcement and Investigation Coordination Staff

SUBJECT: RII-94-A-0119 - FLORIDA POWER AND LIGHT RESPONSE TO TURKEY POINT AND ST. LUCIE FITNESS FOR DUTY ALLEGATION

The enclosed licensee response is forwarded for your review in accordance with the action assigned from the Allegation Review Panel (ARP) meeting conducted on November 3, 1994 (attached). The ARP determined this allegation to be a fitness for duty issue and directed the Division of Reactor Projects to refer this matter to the licensee and the Division of Radiation Safety and Safeguards to perform a review of the licensee's response.

The allegation was referred to Florida Power and Light on December 27, 1994, and their response letter dated February 3, 1995, was received in the Region II office on February 15, 1995.

Your response should include an Allegation Summary, an inspection report, and any other documentation applicable to the case.

If you have any questions or need additional information or assistance please advise.

Enclosures: 1. FP&L Response letter dtd 2/3/95 2. 11/3/94 ARP meeting minutes

cc: D. Verrelli, DRP

AMENINO13-



ARP MEETING 11/03/94

RII-94-A-0119 REPANEL ST LUCIE 50-335,389

2. A LT has a drinking problem.

....

3. A security officer frequently smells of alcohol.

AP: DRP REFER TO LICENSEE, & NMSS REVIEW LICENSEE RESPONSE

LICENSEE REFERRAL: YES - RESPONSE REQUIRED 01/AP: NO DOL/AP: NO COMPLETION DATE: 60 DAYS

	ARP ATTEND	EES 11/03/94	ŀ
ORA	DRP	DRS	DRSS
[✔]EVANS [✔]DEMIRANDA [✔]WOODRUFF	[✔]BOGER [✔]LANDIS		[✔]JOHNSON [✔]COLLINS [✔]TESTA [✔]GLOEPSON [✔]TOBIN [✔]BASSETT
			01
			[√]MCNULTY



UNITED STAT_S NUCLEAR REGULATORY COMMISSION REGION II 101 MARIETTA STREET, N.W., SUITE 2900 ATLANTA, GEORGIA (K)323-0199

MAY 1 8 1995

NOTE TO:	Bruno Uryc
FROM:	Anne Boland

SUBJECT:

T: ALLEGATION RII-9-A 0119: MULTICLE SECURITY CONCERNS AT ST. LUCIE POWER PLANT

Please find attached the subject file for your review. The eight allegations were anonymous (associated with a newspaper article); therefore, no final closure letter to the alleger is required. Six of the concerns were inspected by William Tobin and Lori Stratton, Division of Radiation Safety and Safeguards during the week of September 26-30, 1994 (Inspection Report 50-335, 389/94-21). Based on their evaluation, certain of the allegations, or portions thereof, were substantiated; however, licensee activities were conducted within the scope of the Physical Security Plan. No violations or deviations were identified.

In addition, two of the allegations were referred to the licensee for investigation. These concerns involved the fitness for duty associated with two members of the security force. The licensee partially substantiated the allegations; however, evidence of on-the-job drinking was not substantiated. Review of the licensee's investigation and associated corrective actions determined them to be satisfactory.

Based on the review of the two allegation summaries submitted by DRSS and the licensee's response to NRC's referral, I recommend this case for closure.

MAY 1 8 1995

Concur: 25



UNITED STATES NUCLEAR REGULATORY COMMISSIC V REGION II 101 MARIETTA STREET, N.W., SUITE 2900 ATLANTA, GEORGIA 30323-0199

December 27, 1994

Florida Power and Light Company ATTN: Mr. J. H. Goldberg President - Nuclear Division P. O. Box 14000 Juno Beach, FL 33408-0420

SUBJECT: ALLEGATION RII-94-A-0119

Gentlemen:

The enclosure to this letter documents information received by Region II from a concerned individual. The NRC has not made an attempt to ascertain the accuracy of the information. The enclosure is provided for you review so that you can take appropriate action.

The enclosed information is not being placed in the Public Document Room. Appropriate safeguards must be applied to the enclosed information in view of its unsubstantiated nature in order to avoid an unwarranted invasion of privacy or defamation of character of named or otherwise described individuals.

The enclosure contains information for your follow-up, and you are requested to initiate a review of this matter and provide us with your findings within 45 days of receipt of this letter. In order to ensure appropriate protection for the information, please mark the letter with your findings as containing "Information Exempt from Disclosure Under 10 CFR 2.790 (a)(6) and (7)." Indicate on the envelope that it is "TO BE OPENED BY ADDRESSEE ONLY."

If you have any questions regarding this matter, please feel free to contact Mr. Oscar DeMiranoa, Enforcement and Investigation Coordination Staff, at (404) 331-4193.

Sincerely W. (Merschoff, Director Division of Reactor Projects

Docket Nos. 50-335, 50-389 License Nos. DPR-67, NPF-16

Enclosure: Summary of Referred Information

ENCLOSURE CONTAINS INFORMATION EXEMPT FROM DISCLOSURE UNDER 10 CER 2.7998(6)(7)



95011102524

cc w/o encl: D. A. Sager Vice President St. Lucie Nuclear Plant P. O. Box 128 Ft. Pierce, FL 34954-0120

H. N. Paduano, Manager Licensing and Special Programs Florida Power and Light Company P. O. Box 14000 Juno Beach, FL 33408-0420 2

C. L. Burton Plant General Manager St. L'sie Nuclear Plant P. O. Box 128 Ft. Pierce, FL 34954-0128

Robert E. Dawson Plant Liconsing Manager St. Lucie Nuclear Plant P. O. Box 128 Ft. Pierce, FL 34954-0218

Harold F. k. is, Esq. Newman & Holtzinger 1615 L Street, NW Washington, D. C. 20036

John T. Butler, Esq. Steel, Hector and Davis 4000 Southeast Financial Center Miami, FL 33131-2398

Bill Passetti Office of Radiation Control Department of Health and Rehabilitative Services 1317 Winewood Boulevard Tallahassee, FL 32399-0700

Jack Shreve Public Counsel Office of the Public Counsel c/o The Florida Legislature 111 West Madison Avenue, Room 812 Tallahassee, FL 32399-1400

cc w/o encl: Continued see page 3

FP&L

FP&L

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cc w/o encl: Continued Joe Myers. Director Division of Emergency Preparedness Department of Community Affairs 2740 Centerview Drive Tallanassee, FL 32399-2100

Thomas R. L. Kindred County Administrator St. Lucie County 23GO Virginia Avenue Ft. Pierce, FL 34982

Charles B. Brinkman Washington Nuclear Operations ABB Combustion Engineering, Inc. 12300 Twinbrook Parkway, Suite 3300 Rockville, MD 20852



UNITED STATES NUCLEAR REGULATORY COMMISSION REGION II 101 MARIETTA STREET, N.W., SUITE 2900 HTLANTA, GEORGIA 30323

NOVEMBER 21, 1994

MEMORANDUM FOR:

Oscar Demiranda, Regional Allegation Coordinator

THRU:

Down Douglas M. Collins, Chief Nuclear Materials Safety and Safeguards Branch Division of Radiation Safety and Safeguards

FROM:

David R. McGuire, Chief Safeguards Section Nuclear Materials Safety and Safeguards Branch Division of Radiation Safety and Safeguards

SUBJECT:

ST. LUCIE SECURITY ISSUES, (CASE NUMBER: RII-94-A-0119)

The Safeguards Staff has inspected the eight issue: identified in this Allegation. Attachment 1, Inspection Report No. 94-21, concludes there were no violations identified.

Attachment 2, Allegation Summary, addresses all eight concerns, but items 2 and 3 could not be closed. Item Nos. 2 and 3 are to be referred to the licensee for action. There is no "alleger" to correspond with. The security officer, quoted in the newspaper article, has denied making the allegations, and, has no knowledge of any security nor safety issues at St. Lucie.

It is recommended that Items 1, 4-8, be closed.

Attachments: 1. Inspection Report No. 94-21 (non-Safeguards Information portions) 2. Allegation Summary



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SARECULARDS INFORMATION

OCTOBER 25, 1994

Florida Power and Light Company ATTN: Mr. J. H. Goldberg President - Nuclear Division P. O. Box 14000 Juno Beach, FL 33408-0420 SAFEGUARDS INFORMATION REMOVED

SUBJECT: NRC INSPECTION REPORT NOS. 50-335/94-21 AND 50-389/94-21

Gentlemen:

This refers to the inspection conducted by W. Tobin of this office on September 26 - 30, 1994. The inspection included a review of activities authorized for your St. Lucie facility. At the conclusion of the inspection, the findings were discussed with those members of your staff identified in the report.

Areas examined during the inspection are identified in the report. Within these areas, the inspection consisted of selective examinations of procedures and representative records, interviews with personnel, and observation of activities in progress.

Within the scope of the inspection, violations or deviations were not identified.

The material enclosed herewith contains Safeguards Information as defined by 10 CFR Part 73.21 and its disclosure to unauthorized individuals is prohibited by Section 147 of the Atomic Energy Act of 1954, as amended. Therefore, the material will <u>not</u> be placed in the Public Document Room.

Should you have any questions concerning this letter, please contact us.

Sincerely, ORIGINAL SIGNED BY JOHN POTTER FOR:

Douglas M. Collins, Chief Nuclear Materials Safety and Safeguards Branch Division of Radiation Safety and Safeguards

Enclosure: NRC Inspection Report (Safeguards Information)

cc w/encl: (See page 2)

ATTACHMENT 1

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Florida Power and Light Company 2 INFORMATION

cc w/encl: D. A. Sager Vice President St. Lucie Nuclear Plant P. O. Box 128 Ft. Pierce, FL 34954-0128

H. N. Paduano, Manager Licensing and Special Programs Florida Power and Light Company P. O. Box 14000 Juno Beach, FL 23408-0420

C. L. Burton Plant General Manager St. Lucie Nuclear Plant P. O. Box 128 Ft. Pierce, FL 34954-0128

cc w/Inspection Summary: Robert E. Dawson P'ant Licensing Manager St. Lucie Nuclear Plant P. O. Box 128 Ft. Pierce, FL 34954-0218

Harold F. Reis, Esq. Newman & Holtzinger 1615 L Street, NW Washington, D. C. 20036

John T. Butler, Esq. Steel, Hector and Davis 4000 Southeast Financial Center Miami, FL 33131-2398

Bili Passetti Office of Radiation Control Department of Herlth and Rehabilitative Services 1317 Winewood Boulevard Tallahassee, FL 32399-0700

Jack Shreve Public Counsel Office of the Public Counsel c/o The Florida Legislature 111 West Madison Avenue, Room 812 Tallahassee, FL 32399-1400

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Florida Power and Light Company

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cc w/Inspection Summary: cont'd Joe Myers, Director Division of Emergency Preparedness Department of Community Affairs 3740 Centerview Drive Tallahassee, FL 32399-2100

Thomas R. L. Kindred County Administrator St. Lucie County 2300 Virginia Avenue Ft. Pierce, FL 34982

Charles B. Brinkman Washington Nuclear Operations ABB Combustion Engineering, Inc. 12300 Twinbrook Parkway, Suite 3300 Rockville, MD 20852

Distribution w/Inspection Summary: K. Landis, RII J. Norris, NRR PUBLIC

NRC Resident Inspector U.S. Nuclear Regulatory Comm. 7585 South Highwa AlA Jensen Beach, FL 4957-2010

Distribution w/encl: NRR/DRIS/SB

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NUCLEAR REGULATORY COMMISSION **REGION II** 101 MARIETTA STREET, N.W., SUITE 2900 ATLANTA, GEORGIA 30323-0199

Report Nos.: 50-335/94-21 and 50-389/94-21 Licensee: Florida Power and Light Company 9250 West Flagler Street Miami, FL 33102 Docket Nos.: 50-335 and 50-389 License Nos.: DPR-67 and NPF-16 Facility Name: St. Lucie Plant Units 1 and 2 Inspection Conducted: September 26 - 30, 1994 Inspector: Juppen M. Masnuth for W. Tobin, Senior Safeguards Rospector 10-25-99 Date Signed Accompanying Personnel: L. Stratton, Safeguards Inspector Approved by: Will D. R. McGuires

Safeguards Section Nuclear Materials Safety and Safeguards Branch Division of Radiation Safety and Safeguards

SUMMARY

Scope:

This routine. unannounced inspection was conducted in the areas of the Safeguards Program for Nuclear Power Reactors, specifically, the Security Organization, Quality Control Audits, Access Controls, Records and Reports, and Licensee Event Report (LER) No. 594-001.

Results:

In the areas inspected, violations or deviations were not identified. With respect to the inspected areas, the licensee continues to have an effective and well managed Safeguards Program. The security force is adequately staffed, audits appear thorough, access controls are dependable, and records and reports are timely and accurate. LER No. S94-001 was closed.

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UNITED STATES NUCLEAR REGULATORY COMMISSION REGION II 101 MARIETTA STREET, N.W., SUITE 2900 ATLANTA, GEORGIA 30323-0199

July 26, 1996

EA 96-236 & EA 96-249

Florida Power & Light Company ATTN: T. F. Plunkett President - Nuclear Division P. O. Box 14000 Juno Beach, Florida 33408-0420

SUBJECT: NRC SPECIAL INSPECTION REPORT 50-335/96-12, 50-389/96-12

Dear Mr. Plunkett:

On July 12, 1996, the NRC completed a special inspection of engineering activities at your St. Lucie 1 and 2 facilities. The enclosed report presents the results of that inspection. Areas examined during the inspection are identified in the report. Within these areas, the inspection consisted of selective examinations of procedures and representative records, plant drawings, and engineering evaluations.

Based on the results of this inspection, five apparent violations were identified and are being considered for escalated enforcement action in accordance with the "General Statement of Policy and Procedure for NRC Enforcement Actions" (Enforcement Policy), NUREG-1600.

One of the apparent violations is of concern because it indicates that deficiencies have existed in your configuration management processes which have manifested themselves in failures to ensure that the design of the plant was properly is a porated into plant procedures and, to a lesser degree, drawings. While no plant event has been tied to the inaccuracies thus far identified, we are concerned about the potential impact of inaccuracies which may not yet have been discovered.

In addition to configuration management issues, four apparent violations were identified in the area of preparation of safety evaluations under 10 CFR 50.59. These apparent violations are of concern because they indicate that weaknesses exist in both recognizing the need for safety evaluations and in the process applied in assessing the impact of changes upon the plant.

A predecisional enforcement conference to discuss these apparent violations has been scheduled for August 19, 1996. The decision to hold a predecisional enforcement conference does not mean that the NRC has determined that a violation has occurred or that enforcement action will be taken. This conference is being held to obtain information to enable the NRC to make an enforcement decision, such as a common understanding of the facts, root causes, missed opportunities to identify the apparent violations sconer, corrective actions, significance of the issues and the need for lasting and effective corrective actions. In addition, this is an opportunity for you to point out any errors in our inspection report and for you to provide any information concerning your perspectives on 1) the severity of the violations, 2) the application of the factors that the NRC considers when it determines the amount of a civil penalty that may be assessed in accordance with Section VI.B.2 of the Enforcement Policy, and 3) any other application of the Enforcement Policy to this case, including the exercise of discretion in accordance with Section VII.

You will be advised by separate correspondence of the results of our deliberations on this matter. No response regarding these apparent violations required at this time.

In accordance with 10 CFR 2.790 of the NRC's "Rules of Practice," a copy of this letter and its enclosures will be placed in the NRC Public Document Room (PDR).

Sincerely.

Original Signed By Jon R. Johnson

Jon R. Johnson, Acting Director Division of Reactor Projects

Docket Nos. 50-335, 50-389 License Nos. DPR-67, NPF-16

Enclosure: Inspection Report 50-335/96-12, 50-389/96-12

cc w/encl: J. A. Stall Site Vice President St. Lucie Nuclear Plant P. O. Box 128 Ft. Pierce, FL 34954-0128

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cc w/encl cont'd: (See page 3)

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NRC Resident Inspector U.S. Nuclear Regulatory Comm. 7585 South Highway AlA Jensen Beach, FL 34957-2010

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U.S. NUCLEAR REGULATORY COMMISSION

REGION II

Docket Nos: 50-335, 50-389 License Nos: DPR-67, NPF-16

Report No: 50-335/96-12, 50-389/96-12

Licensee: Florida Power & Light Co.

Facility: St. Lucie Nuclear Plant, Units 1 & 2

Location: 9250 West Flagler Street Miami, FL 33102

Date: July 12, 1996

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Inspectors: M. Miller, Senior Resident Inspector W. Miller, Resident Inspector (acting) J. York, Reactor Inspector

Approved by: K. Landis Chief, Reactor Projects Branch 3 Division of Reactor Projects

EXECUTIVE SUMMARY

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St. Lucie Nuclear Plant, Units 1 & 2 NRC Inspection Report 50-335/96-12, 50-389/96-12

This special inspection included aspects of licensee's configuration management and 10 CFR 50.59 programs. Specifically, the inspection examined the extent to which plant changes were appropriately incorporated into procedures and drawings and the performance of 10 CFR 50.59 safety evaluations. Conclusions included the following:

- A review of a number of screenings and evaluations performed pursuant to 10 CFR 50.59 resulted in the identification of four apparent violations:
 - One example of an apparent failure to perform a safety evaluation due to a failure to employ engineering controls in the construction of the Unit 2 Control Element Drive Mechanism Control System room and a continuing failure to recognize the nondocumented nature of the room (paragraph El.1.b.1).
 - One example of an apparent failure to identify that the installation of a temporary fire pump represented a change to the plant as described in the Update Final Safe*v Analysis Report, resulting in a failure operform a safety evaluation (paragraph E1.1.b.2).
 - One example of an apparent failure to recognize that refueling equipment setpoints were included in the Updated Final Safety Analysis Report while performing a safety evaluation screening, leading to a failure to perform a safety evaluation (paragraph E1.1.b.3).
 - One example of an apparent failure to recognize an unreviewed safety question in the development of a safety evaluation for an Emergency Diesel Generator fuel oil transfer line valve lineup change (paragraph E1.1.b.4).
- A review of off-normal operating procedures relating to safety-related annunciators identified a number of inaccuracies (paragraph E7.1).
- Five apparent failures to properly incorporate Plant Change/Modification packages into drawings and procedures were identified (paragraph E7.2).

Report Details

El Conduct of Engineering

E1.1 Safety Evaluations/10 CFR 50.59 Issues (37550, 71707)

a. Inspection Scope

The inspectors reviewed a sample of the licensee's safety evaluations (SEs) performed pursuant to 10 CFR 50.59. The evaluations were reviewed for threshold for determining if an unreviewed safety question (USQ) existed because of an increase in the probability of a design basis accident occurring, an increase in equipment malfunction, a reduction in the margin of safety, or an increase in radiation dose consequences. These evaluations were also reviewed for adequacy of screening and assumptions used for the safety evaluations.

b. Observations and Findings

The inspectors reviewed twelve SEs or issues which might require SEs. The issues were:

- Cracking of Westinghouse Alloy 600 Mechanical Steam Generator Plugs.
- Temporary Relocation of Class Break on Intake Cooling Water.
- Installation of Temporary Fire Penetration Seals in Pipe Barrier BW064.
- Temporary Instaliation of Strain Measuring Devices on the Pressurizer Relief Valve Discharge Piping.
- Safety Injection Tank (SIT) Discharge/Loop Check Valve Stroke Test-Unit 1.
- Freeze Seal Application for V3651 and V3652 on the 1B Shutdown Cooling Return Line.
- Safety Evaluation For Boraflex Blackness Testing Results.
- Wide Range Nuclear Instrumentation Temporary System Alteration.
- Temporary Configuration for Control Element Drive Mechanism Control System (CEDMCS) Cooling System and Enclosure, Unit 2.
- Safety Evaluation for Inoperable Fire Pump
- St. Lucie Unit 1 Refueling Equipment Underload and Overload Settings.

The Isolation of Fuel Oil Supply Line to the 2B Emergency Diesel Generator.

Problems were identified with the last four items and the details are discussed in the following paragraphs.

1) Temporary Configuration for CEDMCS Cooling System and Enclosure

On June 4, 1996, a control room annunciator indicated that an undervoltage condition existed on the CEDMCS. Operations responded to the CEDMCS equipment and noted that the CEDMCS enclosure was approximately 11 degrees warmer than normal. This enclosure is located in the cable spreading room on the 43 foot elevation of the reactor auxiliary building.

Following this event, an In-House Event Report and Condition Reports (CRs) 96-1238, 96-1245 and 96-1325 were issued. The following items with appropriate plant corrective action tracking numbers were identified by these reports:

- CEDMCS enclosure and air conditioning units did not appear on the plant's controlled drawings. (STAR 951320)
- CEDMCS enclosure air cond. Joning units were not seismic qualified. Final design was in process to provide seismic restraints for the air condition units. (PM 96-06-203)

As part of the action for CR 96-1325, a 10 CFR 50.59 safety evaluation was performed on the CEDMCS enclosure. The evaluation found that this air conditioned enclosure was erected in the early 1980's during the pre-operational testing phase. Testing performed at that time found that the CEDMCS enclosure required an air conditioned environment to prevent overheating of the four CEDMCS cabinets. The licensee's current review determined that the design of the enclosure was acceptable, except that the air conditioning units and one air conditioning duct presented a hazard to safety related equipment in a seismic event. Therefore, seismic supports and restraints were provided for the air conditioning units and duct prior to the unit's restart on June 13.

The inspector reviewed the 10 CFR 50.59 SE prepared for the design and installation of the seismic restraints and justification of the installation of the CEDMCS enclosure. A 10 CFR 50.59 review was apparently not performed when the enclosure was originally erected. The CEDMCS was described in the Updated Final Safety Evaluation Report (UFSAR) but the cooling system and enclosure for the CEDMCS were not described in the UFSAR. This was identified as another example of Unresolved Item (URI) 50-335,389/96-04-09, "Failure to Update UFSAR."

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The failure to perform an evaluation as required by 10 CFR 50.59 prior to, or at any time subsequent to, making a change to the plant as described by the UFSAR is an apparent violation (EEI 50-389/96-12-01, "Failure to Perform a 10 CFR 50.59 Safety Evaluation for CEDMCS Enclosure," EA 96-236).

Safety Evaluation for Inoperable Fire Pump

2)

During the Spring 1996 Unit 1 refueling outage, one of the two Unit 1 Emergency Diesel Generators (EDGs) had been placed out of service to perform maintenance and modification work activities. Only one EDG was in service to provide power in the event of a loss of offsite power event. To prevent a possible overload on the single EDG unit, a number of breakers to various components were opened and the units 480V electrical busses were crosstied in accordance with OP 1-0910024, Rev 6, "Crosstying/Removal of 480V Buses." One of the components removed from service was Fire Pump 1B. The breaker to this fire pump was opened on May 21, and this pump was removed from service and remained out of service on June 8.

AP 1800022, Rev 16, "Fire Protection Plan," Annendix A, Sections 2.2 and 2.3 required two fire pumps rated at a capacity of 2300 gpm to be operable at all times. Appendix A, Section 4.1.A, stated that with one of the two fire pumps inoperable, the inoperable equipment was to be restored to service within seven days or an alternate backup pump was to be provided within the next 30 days.

Fire Pump 13 had been out of service for 18 days. The compensatory measure established for this pump being out of service was the installation of a portable gasoline engine drive pump rated at 750 gpm. This pump had been connected to take suction from the fire protection water storage tank for Fire Pump 1A. This alignate pump was not of the same capacity as one of the two required pumps and a justification was not provided to demonstrate that this pump was of adequate capacity to meet the maximum fire flow requirement for the safety related areas of the plant. The licensee initiated a CR to review this item.

The licensee informed the inspector that the out of service pump could be restored to operability by restoring the existing open breaker to the closed position. Also, the 30 day time to provide an alternate backup pump had not been exceeded. This met the requirements of AP 1800022 for one pump being inoperable.

Resolution of CR 96-1356 indicated that the installation of the portable fire pump as the compensatory measure with one of the permanently installed fire pumps out of service was performed without an engineering evaluation to ensure adequate capacity and without a review under 10 CFR 50.59. The inspector found that the installation of the temporary pump resulted in a change to the

plant as described in the UFSAR, Figure 9.2-5, "Flow Diagram Fire Water, Domestic & Makeup Systems." The inspector concluded that a safety evaluation should have been prepared to justify and document the temporary configuration. The licensee stated that no 10 CFR 50.59 screening (and hence, no evaluation) was performed for this installation because the temporary pump, and its associated piping, was installed via Work Order, with no preapproved procedure and outside the licensee's Temporary System Alteration process (which, if exercised, would have required a safety screening/evaluation). This is an apparent violation (EEI 50-335,389/96-12-02, "Failure to Perform a 10 CFR 50.59 Safety Evaluation For Use of a Temporary Fire Pump," EA 96-236).

3)

Refueling Equipment Overload and Underload Settings

CR 96-812 was issued on the SE SEFJ-96-020 by the licensee. The report stated that an engineering evaluation had been written to modify the overload and underload setpoints described in the UFSAR without performing a 50.59 safety analysis/evaluation. These overload and underload load cell setpoints provide a margin to account for resistance encountered while lifting or lowering fuel assemblies and prevent exceeding the fuel assembly and refueling equipment design loads.

The licensee had obtained information from the vendor for use in this Unit 1 refueling outage which would allow an increase in hoist interrupt from 10 percent of the weight of a fuel assembly to 18 percent (approximately 200 pounds). The original engineering analysis did not take into account that these changes in setpoint values would affect the UFSAR and thus the CR was written.

St. Lucie Quality Instruction (QI) 2.0, "Engineering Evaluations," Rev 1 dated January 31, 1996, provides general requirements and guidance for the development and processing of engineering evaluations. This procedure references QI 2.1, "10 CFR 50.59 Screening/Evaluation," Rev 1 dated March 30, 1996, which stated, in part, that the screening process was designed to determine whether an activity required a complete 10 CFR 50.59 by asking a series of four questions. One question, "Does the change represent a change to procedures as described in the SAR?" should have been answered "yes" in the case of the original engineering analysis. The procedure also stated that, "A positive response to any of the first four...questions requires a 10 CFR 50.59 evaluation."

The Facility Review Group (FRG), the site safety committee, noted that a safety evaluation was not present with the requested procedure change and returned the procedure to the engineering group for correction and the CR was written to identify the problem. This failure to perform an evaluation as required by 10 CFR 50.59 prior to making a change to plant procedures described in the UFSAR is an apparent violation (EEI 50-335/9f-12-03, "Failure to Perform a 10 CFR 50.59 Safety Evaluation For Change in Setpoints Listed in UFSAR," EA 96-136).

4) Safety Evaluation for Closing Manual Valve to EDG Fue' Supply

In July, 1995, the inspector reviewed SE JPN-PSL-SENS-95-013 which was prepared to allow operation with a manual isolation valve closed in the 2B EDG fuel oil (FO) line from the Diesel Fuel Oil Storage Tank (DFOST) to the day tanks. The configuration was proposed when a leak was determined to exist in the underground line between the two tanks. The action was designed to minimize the amount of FO released to the environment until the leak could be identified and corrected.

As a compensatory measure, the licensee proposed dedicating a Non-Licensed Operator (NLO) to the task of opening the closed valve in the event of an EDG start. The licensee calculated that the EDG day tanks contained enough FO to allow 126 minutes of EDG operation at full load before a transfer of FO was required. The licensee then specified that the NLO would be required to open the valve within 20 minutes of an EDG start. Procedures were revised to include direction to open the valve on an EDG start, and administrative controls were put in place to ensure that the NLO would not be required to perform any other immediate response duties. Additionally, the licensee performed a response time test, placing the operator at the G-2 warehouse (as far away from the EDG as he could credibly be in the protected area) and requiring the NLO to proceed to the valve and open it. The NLO performed this task in approximately seven minutes.

In considering the issue, the licensee employed Probabilistic Risk Assessment (PRA) techniques to estimate the increase in the risk of the loss of the 2B3 bus due to a failure of either the operator to open the valve of a failure of the valve to be able to be opened. The licensee concluded that the increase in probability was approximately 6 percent. However, in considering 10 CFR 50.59 criteria, the licensee concluded that no increase in the probability of failure of a component important to safety was created by the proposed action. The inspector questioned the licensee on this issue. The licensee explained that a deterministic conclusion of no increased probability was reached when the existence of procedural guidance and heightened awareness was balanced against the approximate & percent increase in failure probability presented by the two new failure modes.

The inspector noted that 10 CFR 50.59 was written in terms of absolute increases in the probabilities of failure represented by a proposed change. The inspector continued to question whether 10 CFR 50.59 criteria could ever be satisfied when new failure modes are imposed on a previously reviewed system (i.e whether added risk, once qualitatively established, could be completely

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mitigated). The inspector concluded that insufficient guidance existed from a regulatory perspective to take immediate issue with the licensee's rationale. Further, the inspector concluded that the licensee had taken prudent measures to ensure the continued operability of the 2B EDG while minimizing the FO leak's effect on the environment. The inspector referred the question to the Office of Nuclear Reactor Regulation for resolution.

After consideration of the issue, the NRC determined that the actions taken by the licensee in this instance introduced two new failure modes to the EDG system; failure of the operator to unisolate the fuel oi, line and failure of the manual isolation valve to cycle. As a result, the NRC has concluded that the licensee's actions necessarily increased the probability of a failure of a component important to safety and, as such, represented a USC, as defined in 10 CFR 50.59. Consequently, this action is identified as an apparent violation (EEI 50-389/96-12-04, "Unreviewed Safety Question Involving EDG 28," EA 96-236).

c. Conclusions on Conduct of Engineering

The inspectors concluded that four apparent violations relating to CFR 50.59 safety evaluations existed. The inspectors noted that these issues varied bo in vintage and in individual detail. Summarizing, the examples wer the result of:

- One example of a failure to perform a safety evaluation due to a failure to employ engineering controls in the construction of the Unit 2 CED*C room and a continuing failure to recognize the nondocumented nature of the room.
- 2) One example of a failure to identify that the installation of a temporary fire pump represented a change to the plant as described in the UFSAR, resulting in a failure to perform a safety evaluation.
- 3) One example of a failure to recognize that refueling equipment setpoints were included in the UFSAR while performing a safety evaluation screening, leading to a failure to perform a safety evaluation. This example was identified by the licensee and corrected before any actual change took place.
- 4) One example of a failure to recognize an unreviewed safety question in the development of a safety evaluation for an EDG fuel oil transfer line valve lineup change.

E7 Quality Assurance In Engineering Activities

a. Inspection Scope

During the week of May 20, the inspector performed a walkdown of the Unit 1 Plant Auxiliary Control Board (PACB) safety-related annunciators

LA and LB to verify the accuracy of annunciator response procedures. This consisted of a review of the following procedures and engineering drawings, including:

- ONOP 2-0030131, Rev 51, "Plant Annunciator Summary"
- Other Procedures
- Applicable Engineering Drawings UFSAR Section 7.5

b. Observations and Findings

As a result of the walkdowns, the following discrepancies were noted:

Procedure	Attribute	Erroneous Attribute	Correct Attribute	
ONOP 2-0030131, Rev 51, "Plant Annunciator Summary"	Annunciator LA-6 "ATMOS STM DUMP ISOL VALVES MV-08- 15, MV-08-17 MOTOR OVERLOAD VALVES CLOSED"	Indicated Condition "C" "Feeder breaker open to MV-08-15 or 16"	Indicated Condition "C" "Feeder breaker open to MV-08-15 or 17"	
	Annunciator LA-9 "DIESEL OIL DAY TANKS 2A1, 2A2 LOW-LOW LEVEL"	Sensing Elements listed as LS-59-006A and 10A	LS-59-9A and 14A	
	Annunciator LA-12 "ATM STM DUMP MV- 08-18A/18B OVERLOAD/SS ISOL"	Indicated conditions, CWD reference and sensing element	This indicated condition and contacts were removed by PC/M 275-290, closed 10/28/92	
	Annunciator LB-9 "DIESEL OIL DAY TANKS 2B1, 2B2 LOW-LOW LEVEL"	Sensing Elements listed as LS-59-018B and 024B	LS-59-021B and 028B	
	Annunciator LB-14 "FUEL POOL HIGH/LOW LEVEL HIGH TEMP"	Sensing Element TA- 4421 not listed		
	LB-10 "COMPONENT COOLING WTR SURGE TANK HIGH LEVEL COMPARTMENT B LOW LEVEL"	Sensing Element does not specify contact 71X		
	Annunciator LB-11 "PRESSURIZER LO-LO LEVEL CHANNEL Y"	Sensing Element listed as LC-1110X	Sensing Element should be LA-1110X	

	And the second se		
	Annunciator LB-12 "ATM STM DUMP MV- 08-19A/19B OVERLOAD/SS ISOL"	Ir dicated conditions, CWD reference and sensing element	This indicated condition and contacts were removed by PC/M 275-290, closed 10/28/92
Drawing 2998-B-327 Sheet 211, Rev 14, "Component Cooling Water Shutdown Heat Exch & Surge Tank Fill Valves"		Does not show which LA annunciator alarms from LS-14-1A	
2998-B-327 Sheet 1142, Rev 7, "Plant Auxiliaries Control Board Annunciator - LA"	Annunciator LA-9	Sensing Element specified as LS-17- 552A, 553A	Sensing Element should be LS-59- 009A, 14A
2998-B-327 Sheet 1143, Rev 7, "Plant Auxiliaries Control Board Annunciator - LB"	Annunciator LB-9	Sensing Element specified as LS-17- 552B, 553B	Sensing Element should be LS-59- 021B, 028P

The inspector noted that the errors above were additional examples of errors identified in previous inspection reports which had been documented under URI 96-04-05, "Configuration Control Management." The inaccuracies noted were consistent with inaccuracies identified in previous, similar, walkdowns. The inspector noted that two inaccuracies (annunciators LA-12 and LB-12) were clearly the result of the inadequate implementation of the design change process. These inaccuracies are discussed in the context of other, similar, inaccuracies in paragraph E7.1, below.

c. Conclusions

The inspectors concluded the following with respect to annunciator panels LA and LB for the PACB:

- Annunciator response procedure inaccuracies existed of the same types identified in previous, similar, walkdowns.
- In the cases of two annunciator windows, the inaccuracies were identified to be the result of inadequate implementation of the design change process.

E7.2 PC/M Execution Issues (71707, 37551, 92901, 92903)

a. Inspection Scope

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Inspection Report (IR) 96-04 identified several potential configuration control weaknesses involving inaccuracies in control room annunciator response summaries and engineering drawings. Of the deficiencies noted, one was tied to an inadequacy in the implementation of a PC/M. URI 96-04-05, "Configuration Control Management," was opened to track the issue while the inspection scope was expanded. IR 96-06 documented additional deficiencies, identified during system walkdowns, which were the result of PC/M implementation inadequacies. During the current inspection period, two additional PC/M implementation issues were identified; one, involving inaccuracies in annunciator response summaries, is described in paragraph E7.1, above; one, involving licensee-identified procedural inadequacies, is described below. The inspectors performed a review of the relevant inspection findings in an attempt to characterize the identified issues.

b. Findings

The inspectors reviewed issues identified under URI 96-04-05, "Configuration Control Management." IR 96-06 summarized recent NRC findings in the area of inaccuracies in plant procedures and drawings and stated that ten examples of alarm setpoint inaccuracies and 18 other (e.g. wrong sensing element, wrong action directed) inaccuracies in the Annunciator Response Summaries had been identified in both units' ICW and CS systems. The inspectors reviewed findings generated in IRs 96-04, 96-06, and the current reporting period to identify examples which demonstrated that design changes made to the plant resulted, through inadequate implementation, in such inaccuracies. As a result, the inspectors identified the following items:

- IR 96-04 documented the fact that, on January 6, 1995, the licensee closed out PC/M 109-294 [Setpoint change to the Hydrazine Low Level Alarm (LIS-07-9)] without assuring that affected procedure ONOP 2-0030131, "Plant Annunciator Summary," was revised. This resulted in annunciator S-10, "HYDRAZINE TK LEVEL LO," showing an incorrect setpoint of 35.5 inches.
- 2) IR 96-06 documented the fact that, on May 16, 1994, the licensee closed out PC/M 341-192 [ICW Lube Water Piping Removal and CW Lube Water Piping Renovation]. The as-built Dwg. No. JPN-341-192-008 was not incorporated in Dwg. No. 8770-G-082, "Flow Diagram Circulating and Intake Cooling Water System," Rev 11, sheel 2, issued May 9, 1995, for PC/M 341-192. This resulted in Dwg. No 8770-G-082 erroneously showing valves I-FCV-21-3A & 3B and associated piping still installed.
- 3) IR 96-06 documented the fact that, on February 14, 1994, the licensee closed out PC/M 268-292 [ICW Lube Water Piping Removal and CW Lube Water Piping Renovation] without assuring that affected procedure ONOP 2-0030131, "Plant Annunciator Summary," was revised. This resulted in annunciator E-16, "CIRC WTR PP LUBE WTR SPLY BACKUP IN SERVICE," incorrectly requiring operators to verify the position of valves MV-21-4A & 4B following a Safety

Injection Actuation System (SIAS) signal using control room indication. These valves no longer received a SIAS signal, were deenergized and had no control room position indication.

4) This inspection report (paragraph E7.1) documents the fact that, on October 28, 1992, the licensee closed out PC/M 275-290 [FIS-14-6 Low Flow Alarm and "Manual" Annunciator Deletions] without assuring that affected procedure ONOP 2-0030131, "Plant Annunciator Summary," was revised. This resulted in safetyrelated annunciators LA-12, "ATM STM DUMP MV-08-18A/18B OVERLOAD/SS ISOL," and "LB-12 ATM STM DUMP MV-08-19A/19B OVERLOAD/SS ISOL," incorrectly requiring operators to check the Auto/Manual switch or switches at RTGB-202 and PACB for the MANUAL position. The relay contacts which energized these annunciators based on switch position were removed to eliminate nuisance alarms.

In addition to these findings, the licensee identified one example of a failure to include operational limitations imposed by a calculation in a plant procedure:

- 5) During the current inspection period, the licensee identified the fact that assumptions made in the heat load calculation supporting the Unit 1 full core offload were not appropriately factored into the applicable procedure. Specifically, PC/M 054-196, supplement 0, "St. Lucie Unit 1 Cycle 14 Reload," included, in Attachment 8, operational limitations which resulted from the heat load calculation performed to support the full core offload. These included:
 - Ensuring that initial Spent Fuel Pool (SFP) temperature was less than or equal to 106°F.
 - Ensuring that the reactor was subcritical for at least 168 hours prior to commencing the offload.
 - Verifying that the SFP high temperature alarm, which annunciated in the control room, was operab'.
 - Verifying that two SFP cooling pumps were in operation.
 - Verifying that Component Cooling Water (CCW) flow to the fuel pool heat exchangers was maintained at approximately 3560 gpm when two SFP cooling pumps were operating.

On May 12, the licensee's Quality Assurance (QA) organization identified the fact that these limitations were not included in OP 1-1600023, "Refueling Sequencing Guidelines." The of load of seven fuel assemblies had occurred by the time the deficiencies were identified. The defueling evolution was subsequently stopped, and the prerequisites were added to OP 1-1600023. "Refueling sequencing Guidelines," as revision 62 to the procedure.

10 CFR 50 Appendix B, Criterion III, "Design Control," requires, in part, that measures be established to ensure that applicable regulatory requirements and the design basis are correctly *ranslated into specifications, drawings, procedures, and instructions. The licensee's Topical Quality Assurance Report, TQR 3.0, Rev 11, "Design Control," included the following provisions:

 Section 3.2.2, "Design Change Control," stated, in part, "Design changes shall be reviewed to ensure that implementation of the design change is coordinated with any necessary changes to operating procedures..." Section 3.2.4, "Design Verification," stated, in part, that "Design control measures shall be established to independently verify that design inputs, design process, and that the design inputs are correctly incorporated into design output."

The inspectors concluded that the examples cited above failed to meet the criteria of 10 CFR 50 Appendix B and the licensee's QA program. The inspectors found that the number of examples identified indicated that a programmatic flaw existed in the licensee's program for ensuring that material changes to the plant were reflected properly in engineering drawings and plant procedures. As such, the issues above were found to constitute five examples cf one apparent violation (EEI 50-335,389/96-12-05, "Failure to Ensure Configuration Control," EA 96-249).

The licensee's QA organization performed an audit of this area and documented their findings in QSL-PCM-96-11, "PC/M Design Control." The licensee found the following with regard to the process:

- Plant procedures and instructions did not adequately define the review and comment process by plant departments impacted by PC/Ms or the resolution to those comments.
- Plant procedures and instructions did not adequately address the identification of plant procedures impacted by PC/Ms.
- Plant procedures and instructions did not adequately address the review of Safety Evaluations for impact on plant procedures and instructions (this applied to Safety Evaluations which included condi⁺ ons to ensure that the assumptions in the evaluations were maintained valid).

The inspectors found the licensee's findings to be in general agreement with observations made by the NRC.

In response to the issue, the licensee adopted corrective actions which included:

- Implementing design control processes from Turkey Point, which provided more positive control over the initial reviews and documentation of required actions for PC/Ms.
- Performing reviews of all Unit 1 outage related PC/Ms to ensure that required procedural changes were identified.
- Requiring that all PC/M paperwork for modifications installed during the current Unit 1 outage be closed out prior to returning the affected system to service.
- Revalidating open items from previous PC/Ms on both units and establishing timelines for closure of the open items.

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Initiating a vertical slice inspection of selected, PRAsignificant systems to ensure that the systems were properly installed and that procedures were adequate.

The inspector reviewed the results of the vertical slice inspections referenced above, performed on the EDG, High Pressure Safety Injection (HPSI), and CCW systems. The results were documented in CRs 96-1588 (Unit 1 items for Operations disposition), 96-1589 (Unit 1 items for Engineering disposition), 96-1360 (Unit 2 items for Operations disposition) and 96-1361 (Unit 2 items for Engineering disposition). In general, the licensee's findings were consistent with NRC findings in this area and included cases in which procedure-to-drawing deviations existed in valve position, cases of annunciator response summary errors existed, cases of instrument range differences between the UFSAR and design documents, and cases of configuration differences between the plant and design documents.

The inspectors found that the licensee had initiated actions to address the PC/M issues discussed above and to ensure that the as-built configuration of the plant was adequate. The overall adequacy of the licensee's actions will be determined in followup inspections to the apparent violations described above.

URI 96-04-05, "Configuration Control Management," is closed.

c. Conclusions

The inspectors concluded the following with respect to configuration controls:

That programmatic flaws resulted in one apparent violation involving the issue of configuration management and the licensee's ability to correctly translate design changes into drawings and procedures. The apparent violation included five examples:

- One example of a failure to update an annunciator response summary when a hydrazine tank low level alarm setpoint was changed via PC/M.
- One example of a failure to update an engineering drawing to reflect the figure on, via PC/M, or valves and piping for the Intake Cooling Water System.
- 3) One example of a failure to update an annunciator response summary to reflect a change, made via PC/M, which removed automatic and control room operation capability from a pair of valves.
- 4) One example of a failure to update an annunciator response procedure to reflect a change, made via PC/M, which removed the alarm function from an annunciator.

5) One licensee-identified example of a failure to update an operating procedure to include operational limitations imposed by a PC/M-transmitted spent fuel pool heat load calculation.

The licensee's QA organization was identifying specific areas of concern in the configuration management area. The licensee had initiated actions to address the configuration management deficiencies identified by both the NRC and the licensee's QA organization.

V. Management Meetings and Other Areas

X1 Exit Meeting Summary

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The inspectors presented the inspection results to members of licensee management at the conclusion of the inspection on July 12. The licensee acknowledged the findings presented.

The inspectors asked the licensee whether any materials examined during the inspection should be considered proprietary. No proprietary information was identified.

Licensee

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Bladow, W., Site Quality Manager Bohlka, W., Vice President, Engineering Burton, C., Site Services Manager Dawson, R., Business Manager Denver, D., Site Engineering Manager Fulford, P., Operations Support and Testing Supervisor Holt, J., Information Services Supervisor Johnson, H., Operations Manager Scarola, J., St. Lucie Plant General Manager Weinkam, E., Licensing Manager

Other lirensee employees contacted included operations, engineering, maintenance, and corporate personnel.

INSPECTION PROCEDURES USED

IP 37551: Onsite Eng IP 64704: Fire Protection IP 71707: Plant Oper IP 92901: Followup - IP 92903: Followup -	ction H ations Plant	Program Operations
I	TEMS O	PENED, CLOSED, AND DISCUSSTO
Opened		
50-389/96-12-01	EEI	Failure to Perform a 10 CFR 50.59 Safety Evaluation for CEDMCS Enclosure
50-335,389/96-12-02	EE 1	Failure to Perform a 10 CFR 50.59 Safety Evaluation For Use of a Temporary Fire Pump
50-335/96-12-03	EEI	Failure to Perform a 10 CFR 50.59 Safety Evaluation For Change in Setpoints Listed in U'SAP
50-389/96-12-04	137.	Unreviewed Safety Question Involving EDG 2B
50-335,389/96-12-05	EEI	Failure to Ensure Configuration Control
Closed		
50-335,389/96-04-05	URI	Configuration Control Management
Discussed		
50-335,389/96-04-09	URI	Failure to Update UFSAR

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LIST OF ACRONYM: USED

ATTN CCW CEDMCS CFR CR CW DFOST D^R DWG	Attention Component Cooling Water Control Element Drive Mechanism Control System Code of Federal Regulations Condition Report Circulatory Water Diesel Fuel Oil Storage Tank Demonstration Power Reactor (A type of operating license) Drawing
EA	Enforcement Action
EDG	Emergency Diesel Generator
EEI	Escalated Enforcement Item
FIS FO	Flow Indicator/Switch Fuel Oil
FPL	The Florida Power & Light Company
FRG	Facility Review Group
gpm	Gallon(s) Per Minute (flow rate)
HPSI	High Pressure Safety Injection (system)
ICW	Intake Cooling Water
IR	[NRC] Inspection Report
JPN LIS	(Juno Beach) Nuclear Engineering Level Indicating Switch
MV	Motorized Valve
NLO	Nor-Licensed Operator
No.	Number
NPF	Nuclear Production Facility (a type of operating license)
NRC	Nuclear Regulatory Commission
NUREG	Nuclear Regulatory (NRC Headquarters Publication)
OP	Off Normal Operating Procedure Operating Procedure
PACB	Plant Auxiliary Control Board
PC/M	Plant Change/Modification
PDR	NRC Public Document Room
PM	Preventive Maintenance
PRA	Probabilistic Risk Assessment
PSL	Plant St. Lucie
QA QI	Quality Assurance Quality Instruction
QSL	Quality Surveillance Letter
SAR	Safety Analysis Report
SE	Safety Evaluation
SFP	Spert Fuel Pool
SIAS	Safety Injection Actuation System
SIT St.	Safety Injection Tank Saint
TOR	Topical Quality Requirement
UFSAR	Updated Final Safety Analysis Report
URI	[NRC] Unresolved Item
USNRC	Unite States Nuclear Regulatory Commission
USQ	Unreviewed Safety Question

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