

# UNITED STATES NUCLEAR REGULATORY COMMISSION

WASHINGTON, D.C. 20555-0001

June 24, 1999

Mr. Richard E. Blubaugh Vice President of Environmental and Government Affairs Atlas Corporation 370 Sevente of Street, Suite 3140 Denver, CO 80202

SUBJECT: APPROVAL OF LICENSE AMENDMENT REQUEST TO PERMIT THE INSTALLATION OF A NEW GAS PIPELINE WITHIN THE RESTRICTED AREA, IN LICENSE SUA-917 FOR THE MOAB, UTAH, URANIUM MILL - AMENDMENT NUMBER 31

Dear Mr. Blubaugh:

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The U.S. Nuclear Regulatory Commission (NRC) staff is amending Source Material License Number SUA-917, issued to Atlas Corporation for the Moab, Utah, uranium mill site. LC 57 is being added to allow the installation of the new gas pipeline by Mid-Atlantic Pipeline Company (MAPCO) within the restricted area.

By letter dated Aptil 20, 1999, Atlas requested that License No. SUA-917 be amended to permit MAPCO to install a new gas pipeline in its existing easement across Atlas' property and within the restricted area of the site. A description of the proposed action is contained in Atlas' April 20, 1999, letter to King Stablein, its May 14, 1999, response to NRC staff's questions transmitted on May 3, 1999, and enclosures to both letters.

The Technical Evaluation Report (Enclosure 1) contains NRC's assessment of the licensing action and the recommended license change. Our review identified three conditions that we concluded needed to be incorporated into the license. In your telephone conversation of June 16, 1999, with Myron Fliegel. the NRC project manager for Atlas, you agreed to those conditions.

An environmental assessment for this action is not required, since it is categorically excluded under 10 CFR 51.22 (c)(11); in addition, an environmental report from the licensee is not required under 10 CFR 51.60 (b)(2).



R. Blubaugh

The license is being amended and reissued to incorporate the changes identified above. The license is enclosed as (Enclosure 2). If you have any questions, please contact me or Myron Fliegei. I can be reached at (310) 415-7238 and Dr. Fliegel at (301) 415-6629.

Sincerely,

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John J. Surmeier, Chief Uranium Recovery and Low-Level Waste Branch Division of Waste Management Office of Nuclear Material Safety and Safeguards

Docket No. 40-3453 Source Material License No. SUA-917 Amendment No. 30

Enclosures: As stated

cc: See attached list

# Addressees for Letter Dated: June 24, 1999

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## TECHNICAL EVALUATION REPORT

DOCKET NO. 40-3453	LICENSE NO. SUA-917
LICENSEE:	Atlas Corporation
FACILITY:	Atlas Moab Uranium Mill
PROJECT MANAGER:	Myron Fliegel
TECHNICAL REVIEWER:	John Lusher

#### SUMMARY AND CONCLUSIONS:

By letter dated April 20, 1999, Atlas Corporation submitted a license amendment request, to amend Source Material License No. SUA-917 to permit Mid-Atlantic Pipeline Company (MAPCO) to install a new gas pipe line in its existing easement across Atlas' property and within the restricted area of the Atlas mill and tailings site. Additional information supporting the request was submitted by letter dated May 14, 1999.

In conducting the review, the NRC staff considered the information and data provided by Atlas and MAPCO in its request and reviewed the material for compliance with conditions in SUA-917 and with Atlas' commitments in its approved license application and reclamation plan.

Based on its review, the NRC staff has concluded that the cleanup and temporary storage of the contaminated materials for the approximately 150 feet by 1,400 feet area for the gas pipeline is acceptable.

#### DESCRIPTION OF LICENSEE'S AMENDMENT REQUEST:

The licensee requested that the license be amended to permit MAPCO to install a new gas pipeline in its existing easement across Atlas' property and within the restricted area of the site. A description of the proposed is contained in Atlas' April 20, 1999, letter to King Stablein, its May 14, 1999, response to Nuclear Regulatory Commission staff questions transmitted on May 3, 1999, and attachments to both letters.

### TECHNICAL EVALUATION:

MAPCO desires to exercise its option of laying a gas pipeline across the northeastern edge of the site, within a 30-foot-wide easement along State Highway 190. A corridor up to 150 feet wide and 1400 feet long will be decontaminated prior to laying the pipe. The corridor passes through areas of the site where ore handling was the primary activity but does not encroach upon the tailings pile.

Atlas and MAPCO indicated that the contaminated soil removed from the project area due to surface cleaning and excavation will be placed, temporarily, in the area identified as the ore storage area during normal operations. This area is north-north-east of the tailings pile. This is

a central location relative to the project area most likely to yield contaminated soil. Additionally, this location was selected because; 1) historically, the area was used as an cre storage area and already has some contaminated soils; 2) this area is hydrologically down-gradient from the project area, thus, would not be a potential source for recontamination of the cleaned soil placed in the pipeline trench; 3) the area is identified in Atlas' Final Reclamation Plan as a mill area requiring removal of surface decontamination, consequently, as part of final reclamation, the soil stockpiled as result of the pipeline project will be removed and placed on the tailings pile as part of the affected soil layer; and 4) access to the area is convenient and no additional surface for road construction will be necessary.

Atlas and MAPCO anticipate that the amount of contaminated soil will be small, less than 5,000 cubic yards, and that the level of contamination will be low since any contaminated soil will be substantially diluted with clean soil removed by the construction equipment used for the pipeline project. Further, as stated above, the storage of this soil will be temporary. This soil will be excavated and placed on the tailings pile later as part of the surface decontamination of the mill site, in accordance with the Final Reclamation Plan. In the interim, as stated in Section 4.0 Restoration of the submitted plan, "Installation of the New Gas Pipeline within Restricted Area of the Atlas Mill Tailings Site":

All contaminated material will be consolidated in a low profile pile and stabilized with a chemical stabilizer, soil cover or synthetic cover.

With regard to the requirements contained in Criterion 6 of 10 CFR Part 40, Appendix A, Atlas states that the small amount of slightly contaminated soil that will be temporarily stockpiled will be either byproduct contaminated material or it may simply be soil, due to the dilution with uncontaminated soil. In any event, Atlas believes that this small volume of material will not present a risk to human health or the environment incremental to the soil upon which it will be placed. Atlas, therefore, concludes that compliance with the reclamation requirements and deadlines set forth in License No. SUA-917 with regard to final reclamation will likewise address final reclamation concerns for the soil resulting from the MAPCO pipeline project. The NRC staff finds this to be generally acceptable. However, in order to minimize the likelihood of erosion of the temporary pile, the staff recommends that it be compacted and covered with at least one foot of clean soil. This will be included as a license condition.

Atlas and MAPCO indicated that prior to placement of the clean trench material as backfill, a gamma survey of the pile of fill material (i.e., the clean soil) will be conducted. Any anomaly above the gamma action level will be investigated via soil sampling and on-site gamma spectral analysis. Only soil with Ra-226 concentrations less than 5 pCi/g plus background will be used for backfill. The NRC staff finds this to be acceptable. To ensure that this is clearly understood, it will be included as a license condition.

Atlas has confirmed that it recognizes that the responsibility for radiation safety and contamination control within the restricted area clearly resides with the licensee. The licensee's radiation safety officer will assure that the activities and personnel of MAPCO and its subcontractors, agents or any other individual within the restricted area are in compliance with

the license requirements for radiation safety, contamination control and that the exposures will be maintained as low as reasonably achievable (ALARA). The NRC staff finds this to be acceptable. However, to ensure that this is clearly understood, it will be included as a license condition.

#### RECOMMENDED LICENSE CHANGE

The staff recommends that Source Material License SUA-917 be amended to incorporate permission to install a new gas line by adding License Condition No. 57 to read as follows:

- 57. The licensee and Mid-Atlantic Pipeline Company are authorized to cleanup a corridor up to 150 feet wide and 1400 feet long prior to laying pipe in the pipeline right-of-way and install the new gas pipeline within the restricted area in conformance with submittals dated April 20, 1999, and May 14, 1999, with the following restrictions and modifications:
  - A. The RCC, shall oversee and/or direct work in accordance with licensee radiation control procedures to ensure ALARA and radiation safety to all individuals in the restricted area.
  - B. All contaminated material will be consolidated in the old ore storage area as a low profile pile, compacted, and stabilized with a cover of at least one foot of clean soil.
  - C. Only clean fill material (5 pCi/g Ra-226 above background or less) will be used to back fill the pipeline trench. Prior to placement of the clean trench material as back fill, a gamma survey of the pile of fill material (i.e., the clean soil) will be conducted.

#### ENVIRONMENTAL ASSESSMENT EVALUATION:

The potential environmental impacts of the cleanup of the area identified as the gas pipeline area have been assessed and determined to be acceptable through NRC's review and issuance of NUREG-1531, "Final Environmental Impact Statement Related to Reclamation of the Uranium Mill Tailings at the Atlas Site, Moab, Utah." The requirements for a categorical exclusion In 10 CFR 51.22(c) (11) have been met, because: (1) there is no significant change in the types or significant increase in the amounts of any effluents that may be released offsite; (2) there is no significant increase in individual or cumulative occupational radiation exposure; (3) there is no significant construction impact; and (4) there is no significant increase in the potential for or consequences from radiological accidents. In addition, an environmental report from the licensee is not required under 10 CFR 51.60(b)(2) because there will not be (1) a significant expansion of the site; (2) a significant change in the types of effluents; (3) a significant change in the amounts of effluents; (4) a significant increase in individual or cumulative occupational radiation exposure; (5) a significant increase in the potential for or consequences from radiological accidents; or (6) a significant increase in spent fuel storage capacity, in a license or other form of permission to conduct an activity involving possession and use of source material for uranium milling pursuant to 10 CFR Part 40.