In Reply Refer To: Docket: 50-285/88-15 EA: 88-145

Omaha Public Power District ATTN: R. L. Andrews, Division Manager-Nuclear Production 1623 Harney Street Omaha, Nebraska 68102

Gentlemen:

This refers to the Enforcement Conference conducted in the NRC Region IV Office on June 8, 1988, with you and other members of your staff, and Region IV and Office of Nuclear Reactor Regulation personnel. This conference was related to the findings of the NRC inspection conducted during the period April 6 through May 13, 1988, which were documented in our NRC Inspection Report 50-285/88-15 dated June 1, 1988.

The subjects discussed at this meeting are described in the enclosed Meeting Summary.

In accordance with Section 2.790 of the NRC's "Rules of Practice," Part 2, Title 10, Code of Federal Regulations, a copy of this letter will be placed in the NRC's Public Document Room.

Should you have any questions concerning this matter, we will be pleased to discuss them with you.

Sincerely,
original Signed By.
L.J. Calkn

L. J. Callan, Director Division of Reactor Projects

Enclosure:

Meeting Summary w/attachments (2)

cc w/enclosure: (see next page)

*previouly concurred

*DRP/PE RMullikin;dp / /88 *C:PS/B TWesterman / /88 D:DRR LJCallan 6 nO/88

8806270327 880621 PDR ADDCK 05000285 Q PDR IE45

cc w/enclosure: Fort Calhoun Station ATTN: W. G. Gates, Manager P.O. Box 399 Fort Calhoun, Nebraska 68023

Harry H. Voight, Esq. LeBoeuf, Lamb, Leiby & MacRae 1333 New Hampshire Avenue, NW Washington, D. C. 20036

Kansas Radiation Control Program Director

Nebraska Radiation Control Program Director

bcc to DMB (IE45)

bcc distrib. by RIV:
RRI
R. D. martin, RA
Section Chief (DRP/B)
RIV File
Project Engineer, DRP/B
P. Milano, NRR Project Manager
DRS

RPSB-DRSS

DRF

ENCLOSURE

OMAHA PUBLIC POWER DISTRICT

JUNE 8, 1988

MEETING SUMMARY

Licensee:

Omaha Public Power District (OPPD)

Facility:

Fort Calhoun Station (FCS)

License No.: DPR-40

Docket No.:

50-285

SUBJECT:

ENFORCEMENT CONFERENCE CONCERNING NRC INSPECTION FINDINGS

(INSPECTION REPORT 50-285/88-15)

On June 8, 1988, representatives of Omaha Public Power District, met in Arlington, Texas, with NRC Region IV and NRR personnel to discuss the findings documented in the NRC Inpsection Report dated June 1, 1988. The attendance list and licensee presentations are attached. The meeting was held at the request of NRC, Region IV.

The NRC indicated that the intent of the enforcement conference was to discuss three basic issues. The licensee was requested within the scope of these issues to discuss the root cause, the corrective actions, the licensee's analysis, and the safety significance. The issues identified were as follows:

The excessive air leakage identified by the licensee during tisting of the air accumulator check valves associated with the safety injection and refueling water tank (SIRWT) level indication.

The potential for single failure of the two isolation valves associate with the SIRWT suction.

The containment pressure instrument line (3/8-inch) identified by the licensee which had been left open to the atmosphere for over a year.

Attachment 1

Enforcement Conference Attendance List - Region IV

Omaha Public Power District

NRC Attendees:

L. J. Callan, Director, Division of Reactor Projects, RIV

A. B. Beach, Deputy Director, Division of Reactor Projects, RIV

J. L. Milhoan, Director, Division of Reactor Safety, RIV H. J. Wong, Deputy Director, Office of Enforcement, NRC HQ

J. A. Calvo, Pirector, Project Directorate IV, NRR

P. D. Milano, Licensing Project Manager, NRR

G. F. Sanborn, Enforcement Officer, RIV

T. F. Westerman, Chief, Reactor Projects Section B, RIV P. H. Harrell, Senior Resident Inspector, Fort Calhoun

R. P. Mullikin, Project Engineer, RIV T. Reis, Resident Inspector, Fort Calhoun

J. B. Baird, Technical Assistant, Division of Reactor Projects, RIV

OPPD Attendees:

K. J. Morris, Division Manager

J. F. Fisicaro, Supervisor, Nuclear Regulatory and Industry Affairs

S. Gambhir, Section Manager, Generating Station Engineering J. K. Gasper, Manager, Administration and Training Services

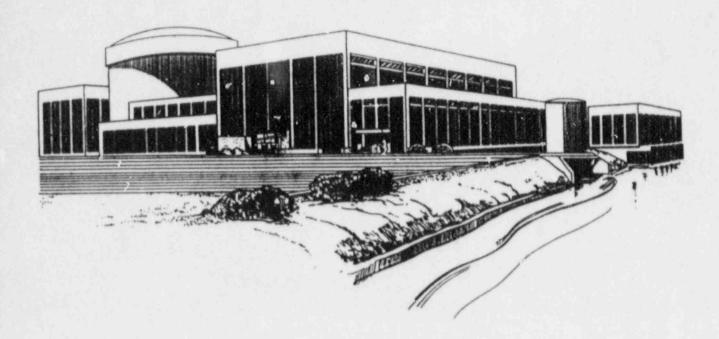
R. L. Jaworski, Section Manager, Technical Services

CE Attendees:

R. W. Bradshaw, Supervisor, Chemical Services

W. G. Dove, Supervisor, Operations Analysis

FORT CALHOUN STATION



NRC-OPPD CONFERENCE

JUNE 8, 1988

NRC MEETING June 8, 1988 Inspection Report 88-15

I.	OPENING REMARKS/INTRODUCTION (5 minutes)	K. J. Morris
II.	OVERVIEW OF MEETING (5 minutes)	J. J. Fisicaro
111.	POTENTIAL VIOLATION - FAILURE TO INSTALL A COMPONENT THAT COMPLIES WITH ESTABLISHED DESIGN CRITERIA (285/8815-06) (25 Ainutes) - Background, (System Configuration, Design Basis and Statement of Problem) - Statement of Problem - Corrective Actions Taken/Results Achieved - Future Planned Actions	S. K. Gambhir
	REVIEW OF ACCUMULATOR TESTING	
	- Status of Inspection Report Items 1-10	
IV.	POTENTIAL VIOLATION - CONTAINMENT INTEGRITY (285/8815-14) (25 Minutes)	T. L. Patterson
	- Statement of Problem - Corrective Action Taken/Results Achieved - Future Corrective Action Planned - Calculation of Radiation Levels (285/8815-13)	
٧.	MANAGEMENT INVESTIGATIVE SAFETY TEAM (10 minutes)	J. K. Gasper
VI.	SAFETY SIGNIFICANCE (25 minutes)	T. L. Patterson
	- Safety Analysis for Operability (SAO) - SAO for Instrument Air System - LOCA concurrent with CCW Line Rupture in containment (285/8915-07) - Hot-leg injection (285/8815-11) - A/HCV-742 (285/8815-15)	
VII.	1 STRUMENT AIR STATUS (15 minutes)	R. L. Jaworski
	- Update on Issue	
VIII.	CLOSING COMMENTS (5 minutes)	K. J. Morris

SIEWT LEVEL INDICATION BUBBLER CHECK VALVE ISSUE

BACKGROUND:

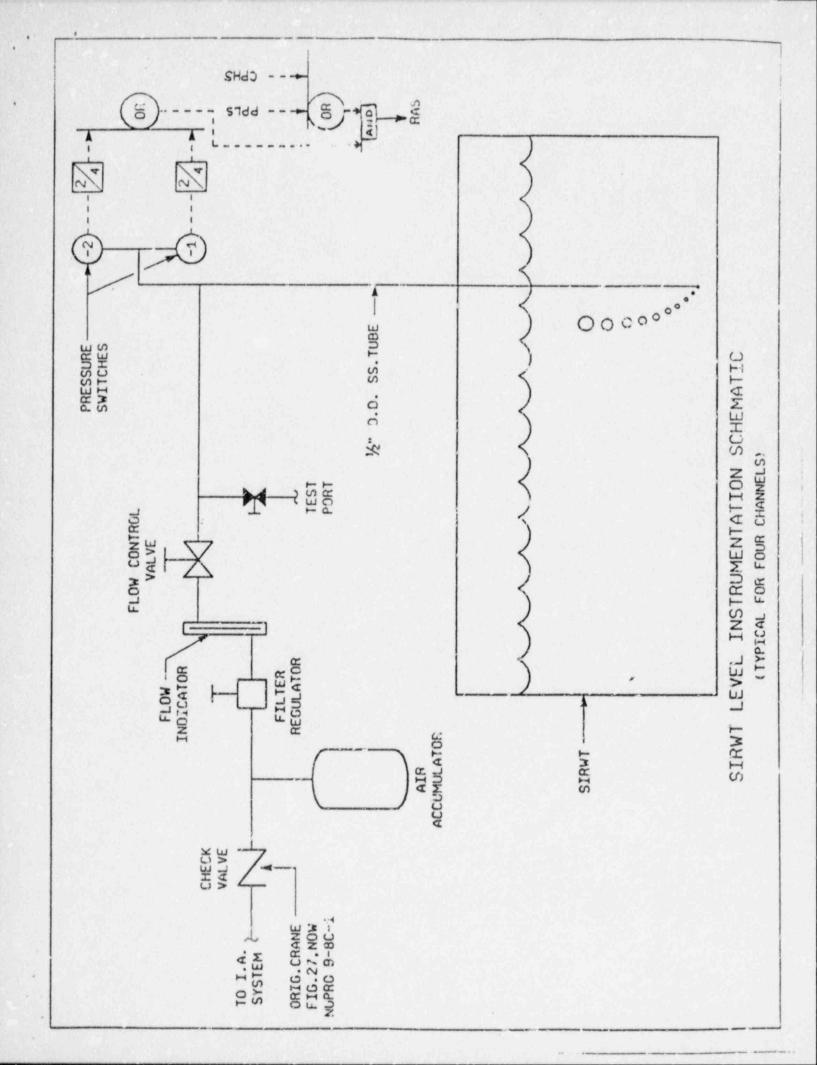
* PROBLEM REPORTED TO NRC (LSR DATED 5/16/88)

DESIGN BASIS

- USAR DESIGN BASIS

- REVISED DESIGN BASTS

- SYSTEM CONFIGURATION



CORRECTIVE ACTIONS TAKEN AND RESULTS ACHIEVED

- REPLACEMENT OF CRANE FIG #27 CHECK VALVES WITH NEW LEAK TIGHT (NUPRO B-8C-1) CHECK VALVES.
- NEW VALVES INCLUDED IN THE ISI PROGRAM
- INSTALLATION IS PROPOSED TO PE FURTHER MODIFIED TO
 FACILITATE FUNCTIONAL TESTING (MR-FC-88-39)
- REVIEW OF OTHER ACCUMULATOR INSTALLATIONS

(14 SIMILAR INSTALLATIONS IDENTIFIED - SEE TABLE - A)

FUNCTION OF ODE & NON-ODE VALVES WITH ACCUMULATORS
WITH NON LEAK TIGHT CHECK VALVES

VALVE	VALVE FUNCTION	FUNCTION OF ACCUMULATOR	CORRECTIVE ACTION
LCV-383 162	SIRWT HDR ISOL	SAFETY RELATED	TEMPORARY MODIFICATION
			HAS BEEN COMPLETED.
			THE VALVES ARE CON-
			SIDERED OPERATIONAL.
HCV-2850	PWP ISO VLVS		
HCV-2851			
HCV-2852		SEE OSAR 87-10, P. 15 and 16	
HCV-2874A	PW HDR ISO VLVS	ONLY REQUIRED IF RW LINE BREAKS -	
HCV-2875A		OUTSIDE F.C. DESIGN BASIS	
HCV-2876A		HAND WHEELS ARE PROVIDED AND THE	ALITERNATIVE MEANS ARE
HCV-2874B	n.	VALVES ARE ACCESSIBLE FOR MANUAL	AVAILABLE TO PERFORM
HCV-2875B		OPERATION.	DESIGN BASIS FUNC-
HCV-2876B		L	TIONS. A MODIFICA-
MS-291	AIR OPERATED	SEE OSAR 87-10, P. 5 -	TTON HAS BEEN
	MSS VALVES -	ACCUM. IS NOT REQUIRED FOR PERFORM-	SCHEDULED.
MS-292	и	ING ANY DESIGN BASIS SAFETY FUNCTION.	
HCV-484	CCW EXIT VIN SDH/X	FEE CSAR 87-10, P. 11 -	
HCV-485		ARE ACCESSIBLE FOR MANUAL OFERATION	

CONCLUSIONS

- THIS PROBLEM WAS CAUSED APPARENTLY BECAUSE OF MIS-APPLICATION OF CHECK VALVES BY THE ORIGINAL A/E.
- THE PROBLEM WAS NOT DISCOVERED EARLIER BECAUSE OF NO FUNCTIONAL TESTING.
- ONCE THE PROBLEM WAS IDENTIFIED, OPPD TOOK PROMPT CORRECTIVE ACTIONS.
- THIS WAS PROMPTLY REPORTED TO THE NRC.
- OTHER SIMILAR INSTALLATIONS WERE REVIEWED TO PRECLUDE POSSIBILITY OF SIMILAR PROBLEMS ELSEWHERE.
- THIS RE-EMPHASIZES THE NEED FOR COMPLETION OF DESIGN
 BASIS RECONSTITUTION PROJECT INCLUDING PHYSICAL
 VERIFICATION AS OUTLINED IN THE PROGRAM PLAN PREVIOUSLY
 SULMITTED TO THE NRC.

PARTIAL SUMMARY OF OPEN/UNRESOLVED ITEMS FROM INSPECTION REPORT #88-15

SUMMARY

OPEN ITEM 285/8315-01: SUBMIT SCHEDULE FOR FINAL TESTING OF AIR ACCUMULATORS.

OPEN ITEM 285/8815-02: SUBMIT NEW REVISION OF IST PROGRAM TO INCLUDE ACCUMULATOR CHECK VALVES IDENTIFIED IN COAR 87-10.

OPEN ITEM 285/8815-03: THIS ITEM DEALS WITH THE SEISMIC QUALIFICATION ISSUE RELATING TO ACCUMULATOR/TUBING AND CONTROL VALVES.

OPEN ITEM 285/8515-04: SIRWI LEVEL CONTROLLERS ISSUE FORMAL CALCULATION TO VERIFY ACCUMULATORS ARE SIZED CORRECTLY.

SUMMARY

OPEN ITEM 285/8515-05: COMPLETE 12 HOUR FUNCTIONAL TESTING OF ACCUMULATORS ASSOCIATED WITH BUBBLERS FOR SIRVIT LEVEL INDICATION.

OPEN ITEM 285/8815-06: USE OF NON LEAK TIGHT CHECK VALVE - POTENTIAL VIOLATION FAILURE TO MEET PLANT DESIGN CRITERIA - SIRWI LEVEL CONTROLLERS.

OPEN ITEM 285/8815-07: HCV-438 B&D - EVALUATE AND DETERMINE IF OPPD MUST PERFORM AN ANALYSIS ASSUMING LOCA CONCURRENT WITH CCW LINE RUPTURE IN CONTAINMENT.

SUMMARY

OPEN ITEM 285/8815-08: HCV-238 & 239 - SINCE ACCUMULATOR CHECK VALVES ARE INSIDE BIO-SHIELD, IT IS NOT APPARENT HOW OPPD INTENDS TO TEST THE CHECK VALVES QUARTERLY.

OPEN ITEM 285/8815-09: HCV-238 & 239 - PRFPARE SEISMIC CALCULATIONS.

OPEN ITEM 285/8815-10: HCV-240 - PREPARE SEISMIC CALCULATIONS.

OPEN ITEM 285/8815-06: LCV-383-1 & 2 - ONLY ONE ACCUMULATOR IS PROVIDED FOR TWO VALVES. THIS DOES NOT MEET SINGLE FAILURE CRITERIA.

OUTLINE OF CONTAINMENT INTEGRITY EVENT PRESENTATION

- STATEMENT OF PROBLEM
- SUMMARY OF TECHNICAL/LICENSING COMMITMENTS NOT MET
 - STATEMENT OF OPERABILITY
 - SAFETY IMPLICATIONS
- RESULTS OF HUMAN PERFORMANCE EVALUATION SYSTEM REVIEW
 - CORRECTIVE ACTIONS
 - · CONCLUSIONS

SEQUENCE OF EVENTS

3/27/87 - PERFORMED ST-CONT-3 TEST 1

3/28/87 - PERFORMED ST-CONT-3 TEST 2

5/4/87 - NOZZLE DAMS REMOVED, PARTS STORED IN RM 59

5/27/87 - PERFORMED PENETRATION VERIFICATION USING M.O. # 872525

~6/15/87 - NOZZLE DAMS REMOVED FROM RM 59

4/18/88 - DISCOVERED MISSING CAP PC-743 (~1515)

4/19/88 - I&C FOREMAN CONFIRMS CTMT LEAKAGE (~0815)

4/19/88 - CAP REPLACED AND LEAK CHECKED (~0945)

4/19/88 - MAINTENANCE SUPERVISOR CONVENES PRC (~1030)

4/19/88 - PRC DECLARES EVENT REPORTABLE, ASSIGNS FOLLOWUP
ACTIONS TO INVESTIGATE OTHER POTENTIAL PROBLEMS

4/20/88 - COMPLETE WALKDOWN OF ALL NON-WETTED PENETRATIONS

4/28/88 - MIST ACTIVATED

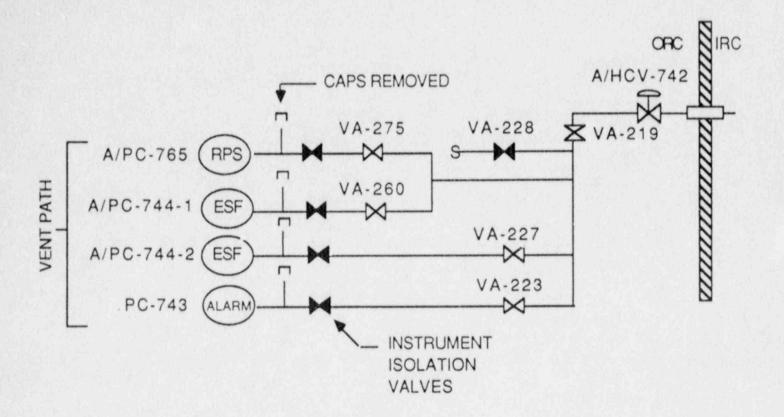
4/29/88 - SP-CONT-3 ISSUED

5/2/88 - SP-CONT-3 COMPLETED

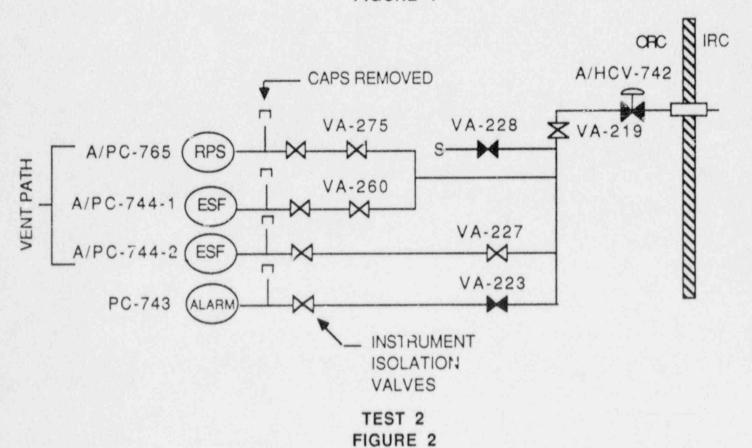
5/12/88 - MIST REPORT ISSUED

5/26/88 - DRAFT HPES REPORT ISSUED

5/27/88 - CONSEQUENCES ANALYSIS COMPLETED BY CE



TEST 1 FIGURE 1



TECHNICAL/LICENSE ISSUES POTENTIALLY VIOLATED

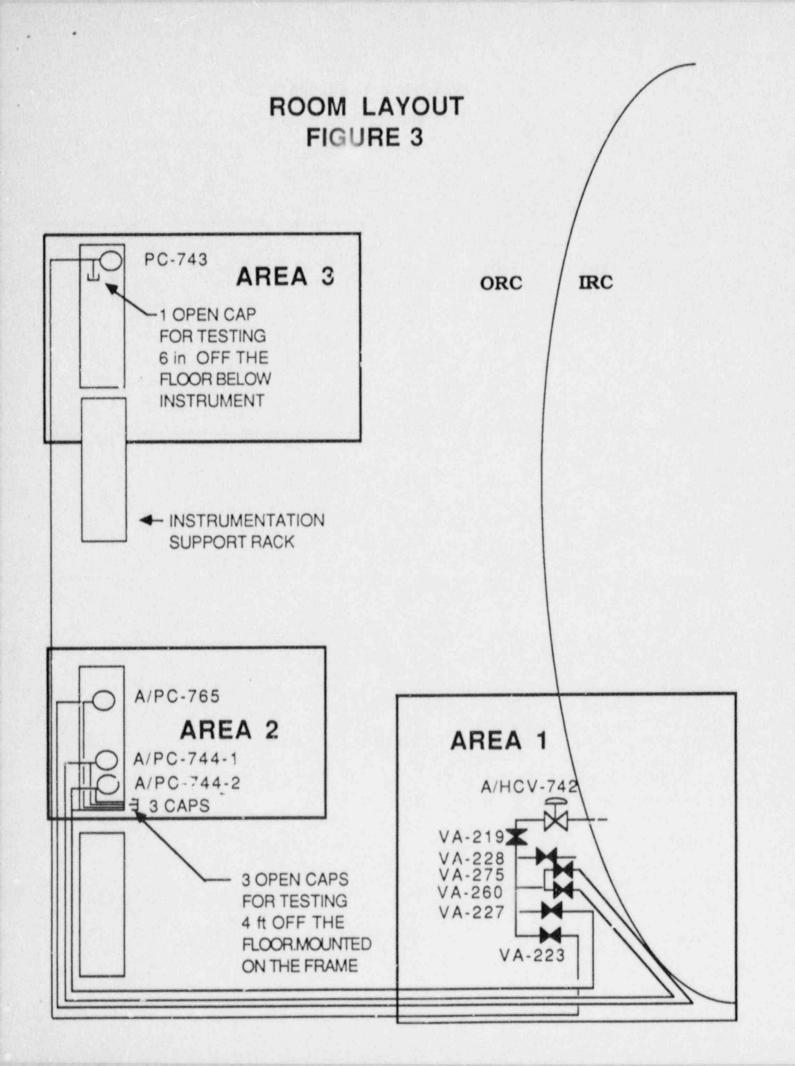
- ST-CONT-3 IS PERFORMED TO SATISFY TECHNICAL SPECIFICATION 3.5, PARAGRAPH (4), "CONTAINMENT ISOLATION VALVES LEAK RATE TESTS (TYPE C TESTS)".
- TECH SPEC 2.6, PARAGRAPH (1)a. STATES "CONTAINMENT INTEGRITY SHALL NOT BE VIOLATED UNLESS THE REACTOR IS IN THE COLD SHUTDOWN CONDITION".
- TECH SPEC 2.8, PARAGRAPH (1) REQUIRES "ALL AUTOMATIC ISOLATION VALVES SHALL BE OPERABLE OR AT LEAST ONE VALVE IN EACH LINE SHALL BE CLOSED" DURING ANY REFUELING OPERATIONS.
- TECHNICAL SPECIFICATION 2.15, TABLES 2-2 AND 2-3, IDENTIFIES THE NUMBER OF MINIMUM OPERABLE CHANNELS FOR THE CONTAINMENT HIGH PRESSURE (CPHS) AS 2.
- GDC-19 AND SRP 6.4 CRITERIA ESTABLISHES 5 REM WBE AND 30 REM THYRCID/BETA SKIN POSE LIMITS FOR CONTROL ROOM.

CONCLUSION

THE FORT CALHOUN STATION WAS IN VIOLATION OF SPECIFICATIONS 2.6, 2.8 AND 2.15.

SAFETY ANALYSIS FOR M-38 PENETRATION OPENING

- PERFORMED A CONSERVATIVE CONSEQUENCES ANALYSIS TO DEFINE EXPECTED IMPACT ON SAFETY AS A RESULT OF ADDED LEAKAGE FROM CONTAINMENT.
- PERFORMED INDEPENDENTLY VERIFIED CALCULATION OF EXPECTED LEAKAGE FROM THE OPEN CAP.
- LEAKAGE WAS DETERMINED USING THE CONTAINMENT PRESSURE PROFILE USED FOR EEQ.
- LEAKAGE FROM M-38 WAS ADDED TO ALLOWED TECHNICAL SPECIFICATION LEAKAGE FROM ALL OTHER SOURCES TO DETERMINE TOTAL EXPECTED LEAKAGE FOR DESIGN BASIS LOCA.
- USING THE CALCULATED TOTAL LEAKAGE, RADIOLOGICAL CONSEQUENCES WERE DETERMINED USING DESIGN BASIS SOURCE TEPMS CONSISTENT WITH REG GUIDE 1.4 CRITERIA.
- TOTAL DOSES USING THE ABOVE ASSUMPTIONS INDICATE THAT THE 0-2 HOUR VALUE IS 6.4 REM WHOLE BODY AND 258.6 REM THYROID AT THE SITE BOUNDARY. THESE VALUES ARE WITHIN THE 10 CFR 100 LIMITS OF 25 REM AND 300 REM, RESPECTIVELY.



HPES FINDINGS

- (1) EVALUATED THREE SEPARATE INAPPROPRIATE ACTIONS: TWO PAST EVENTS/ONE RECENT
- (2) FRIMARY CAUSAL FACTOR FOR TWO ACTIONS WAS INADEQUATE WRITTEN INSTRUCTIONS. PRIMARY CAUSAL FACTOR FOR THIRD CONCERN WAS COMMUNICATIONS DEFICIENCY
- (3) SECONDARY CAUSAL FACTORS INCLUDED (TWO CONCERNS):
 - INADEQUATE PRE-JOB BRIEFING
 - UNFAMILIARITY/LACK OF TRAINING ON SPECIFIC EVOLUTIONS IN PROGRESS
 - INADEQUATE TRAINING ON WORK PRACTICES (SELF-CHECKING PROCESS)
 - ENVIRONMENTAL CONDITIONS (SLOPPY WORK AREA, WINTER STORM, AND STORAGE OF MATERIALS IN AREA)
 - INADEQUATE TRAINING ON SYSTEMS/SAFETY FUNCTIONS

CORRECTIVE ACTIONS ALREADY IN PROGRESS AT TIME OF INCIDENT

- ST-CONT-3 WAS UNDERGOING MAJOR UPGRADE TO ENSURE ALL CAPS/ COMPONENTS PROPERLY ADDRESSED
- INITIATED PROCEDURES UPGRADE PROGRAM FOR ALL OPERATING MANUAL PROCEDURES
- ADDED REQUIREMENT FOR PRE-JOB BRIEFING FOR ALL SURVEILLANCE
 TESTS THAT ARE PERFORMED ON AN INFREQUENT BASIS
- HELD SERIES OF MEETINGS WITH PLANT PERSONNEL TO STRESS
 IMPORTANCE OF VERBATIM COMPLIANCE AND ATTENTION TO DETAIL
- IMPLEMENTED ACCREDITED PERFORMANCE-BASED TRAINING FOR CRAFTSMEN AND OTHER TECHNICAL STAFF MEMBERS
- RESTRUCTURED MAINTENANCE DEPARTMENT TO ADD FIELD SUPERVISORS
 AND PLANNERS FOR EACH CRAFT
- INSTITUTED PRE-REVIEW REQUIREMENT ON INFREQUENT CALIBRATION PROCEDURES
- DEVELOPING STRUCTURED TRAINING FOR PRC MEMBERS

ADDITIONAL MEASURES PLANNED AS A RESULT OF CONTAINMENT INTEGRITY

- A FORMAL GUIDANCE DOCUMENT FOR PERFORMING PRE-JOB BRIEFS IS
 TO BE DEVELOPED. THE NEED TO BROADEN REQUIREMENTS FOR
 PRE-JOB BRIEFINGS BEYOND CURRENT REQUIREMENTS WILL BE
 EVALUATED
- WILL REVIEW THE PROCESS FOR CERTIFYING THE QUALIFICATION OF
 PERSONNEL PERFORMING SAFETY-SIGNIFICANT MAINTENANCE
- A FORMAL PROCEDURE FOR PRE-STARTUP VERIFICATION OF ALL
 CONTAINMENT PENETRATIONS WILL BE DEVELOPED
- EEAR ISSUED TO INSTALL CAGE IN ROOM 59 TO SEPARATE OUTAGE STAGING AREA FROM SAFETY-RELATED COMPONENTS
- IMPROVED PROCESS FOR POST SURVEILLANCE TEST REVIEW TO
 ENSURE FIRST LINE SUPERVISOR REVIEW AND VERIFICATION OCCURS
 WITHIN 24 HOURS OF COMPLETION
- FORMAL TRAINING FOR IMPROVED SAFETY AWARENESS WILL BE DEVELOPED FOR ALL FIRST LINE SUPERVISORS

MANAGEMENT INVESTIGATIVE SAFETY TEAM (MIST)

* PURPOSE

- ° Collect and preserve event information
- ° Establish event documentation files
- Analyze event significance
- Identify root cause(s)
- ° Recommend and review corrective action

* PERMANENT MEMBERSHIP

- ° J. K. Gasper (Designated Team Leader)
- ° R. L. Jaworski
- ° S. K. Gambhir

* METHODOLOGY

- ° Identify additional team members
- ° Review available documents and data
- ° Interview personnel involved
- · Document reviews and interviews

* ACTIVATED

° April 28, 1988 by R. L. Andrews

* SCOPE

- SIRWT Bubbler Check Valve Failures
- ° Missing Cap On Containment Pressure Sensing Line
- * REPORT TO DIVISION MANAGER, MANAGER FORT CALHOUN, AND SARC MEMBERS REQUELTED BY MAY 12, 1988
- * REPORTS ISSUED MAY 12, 1988

SIRWT BUBBLER CHECK VALVE FAILURE

- * ADDITIONAL MEMBERS
 - · R. C. Kellogg
 - · W. O. Weber
- * COLLECT AND PRESERVE INFORMATION
 - "As found" condition of check valves destroyed after testing due to way M.O. was written
- * EVENT DOCUMENTATION INCLUDED WITH REPORT
- * EVENT SIGNIFICANCE
 - During a LOCA with loss of offsite power, instrument air would be lost and failure of the check valves could cause the bubblers to fail causing an inadvertent RAS. This "false" RAS could cause SI pumps failure and consequential core damage.
- * ROOT CAUSES
 - Inadequate scope of ST and IST programs
 - ° Inadequate CQE list
 - No systematic assessment to assure completeness
 - Misapplication of Crane, Model No. 27, horizontal lift check valve
- * CORRECTIVE ACTION RECOMMENDATIONS
 - Limit "testing" procedures to testing and document as found condition
 - Replace similar Crane check valves in other air accumulator applications.
 - Perform fault tree analysis on Safety Injection (SI) System to determine adequacy of CQE list, and ST and IST programs for the SI System. Expand to other systems if discrepancies identified.
 - Place air accumulator check valves in IST program

MISSING CAP ON CONTAINMENT PRESSURE SAFETY LINE

- * ADDITIONAL MEMBERS
 - M. W. Butt (HPES Coordinator)
 - J. D. Kecy
- * INFORMATION AND DOCUMENTATION INCLUDED IN REPORT
- * EVENT SIGNIFICANCE
 - Loss of containment integrity
 - Greater than Tech Spec leak rate
 - Post accident doses less than 10 CFR 100 limits*
 - Control Room habitability limits probably exceeded*
 *Design Basis calculations using R.G. 1.4 assumptions
- * ROOT CAUSE(S)
 - Inadequate procedure and work package (primary)
 - Lack of system familiarity (secondary)
- * IMMEDIATE CORRECTIVE ACTION
 - April 29, 1988 letter
 - Develop and execute a procedure to accomplish a complete and documented dual verification of all non-wetted penetration "line ups".
 - Completed May 2, 1988
- * MAJOR CORRECTIVE ACTION RECOMMENDATIONS (Includes HPES Evaluation Recommendations)
 - Development and implement procedure(s) to double verify all penetration "line ups"
 - Ensure STs and CPs return instruments to proper configuration
 - Evaluate acceptability of crimped and soldered line seals

MISSING CAP ON CONTAINMENT PRESSURE SAFETY LINE (continued)

- Evaluate method to reduce human error potential of these and similar penetrations
- Qualify method of installing Swagelock caps to serve as 60 psi boundary
- Eliminate test tee caps as single boundary by installing an isolation valve as a second isolation boundary
- Training on safety significance of events and decisions
- Clearly define person serving as Acting Manager Fort Calhoun Station
- Separate temporary equipment from permanent equipment in Room 59 (HPES)
- Training on planning and organizing maintenance (HPES)
- Centralize scheduling and implement ILS

MIST STATUS

- * ADDENDUM TO BE ISSUED THIS WEEK IN RESPONSE TO QUESTIONS
- * LETTER REQUESTING COMMENTS AND QUESTIONS BY JULY 1, 1988 TO BE SENT TO ALL RECIPIENTS THIS WEEK
- * ASSIGNMENT OF RECOMMENDATIONS TO BE MADE AND TRACKED
- * REPORT TO BE PROVIDED TO NEXT SARC MEETING ON JULY 13, 1988

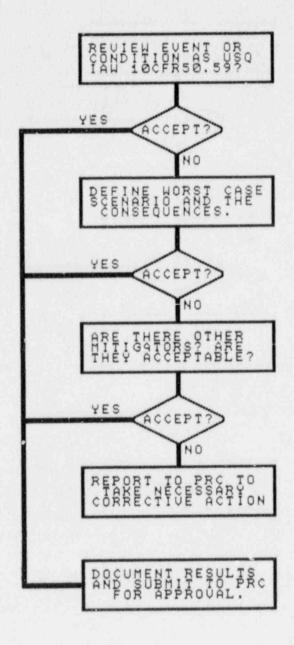
SAFETY ANALYSES FOR OPERATION AS APPLIED AT THE FORT CALHOUN STATION

A SAPETY ANALYSIS FOR OPERATION IS REQUIRED

- WHEN AN <u>EXISTING</u> EVENT OR CONDITION HAS BEEN IDENTIFIED THAT
 HAS PLACED THE PLANT OUTSIDE ITS DESIGN BASIS,
- . THE EVENT OR CONDITION CANNOT BE IMMEDIATELY CORRECTED, AND
- THE EVENT MUST BE REPORTED PURSUANT TO THE REQUIREMENTS OF THE CODE OF FEDERAL REGULATIONS, CHAPTER 10, PARTS 50.72 OR 50.73.

BASIS

THE SAFETY ANALYSIS FOR OPERATION IS REQUIRED BY 10 CFR 50.73(B), CONTENTS. SPECIFICALLY, PARAGRAPH (3) REQUIRES "AN ASSESSMENT OF THE SAFETY CONSEQUENCES AND IMPLICATIONS OF THE EVENT. THIS ASSESSMENT MUST INCLUDE THE AVAILABILITY OF OTHER SYSTEMS OR COMPONENTS THAT COULD HAVE PERFORMED THE SAME FUNCTION AS THE COMPONENTS AND SYSTEMS THAT FAILED DURING THE EVENT."



DETAILS ON THE ACCUMULATOR SAO

- SAO WAS FIRST INITIATED IN APRIL 1987. CONSERVATIVE IN NATURE IN THAT AT THAT TIME, NO SPECIFIC DEFICIENCIES OTHER THAN HCV-385/386 HAD BEEN IDENTIFIED.
- SAO ASSUMED THAT ALL SAFETY RELATED ACCUMULATORS AND THEIR ASSOCIATED CHECK VALVES FAILED. USING THIS ASSUMPTION, OTHER PLANT FEATURES WERE IDENTIFIED TO ASSESS SAFETY SIGNIFICANCE.
- APRIL 6, 1988 THE OSAR FOR ACCUMULATORS WAS COMPLETED.
 BASED ON THE FINDINGS FROM THIS EVALUATION A ONE HOUR
 REPORT WAS MADE TO THE NRC ON LCV-383-1/2, HCV-238,239 AND
 240, AND HCV-438B/D.
- MID-APRIL 1988, DECISION WAS MADE TO COMPLETE TESTING OF THE ACCUMULATOR FOR THE CCW VALVES TO CONTAINMENT COOLERS AND TO TEST THE SIRWT BUBBLER CHECK VALVES.
- TESTING IS STILL REQUIRED FOR HCV-385/386, SIRWT BUBBLERS,
 AND HCV-2987. MODIFICATIONS OR OTHER CORRECTIVE MEASURES
 ARE NEEDED FOR REPORTED DEFICIENCIES.
- FOR HCV 438B/D AND HCV-400 SERIES, EITHER MODIFICATION REQUIRED OR DESIGN BASIS MUST BE REVISED AND SUPPORTED. APPEARS THAT MR IS MOST LIKELY FIX FOR 438 B/D.
- HCV-304, 305, 306 AND 307 NEED A CONFIRMING EVALUATION TO VERIFY THE ADEQUACY OF HOT LEG INJECTION FLOW WITH VALVES IN CURRENT CONFIGURATION.

EVALUATION OF LCV-383-1/2 SINGLE FAILURE QUALIFICATION

- THE FORT CALHOUN STATION UPDATED SAFETY ANALYSIS REPORT (USAR) SECTION 6.2.5, <u>DESIGN EVALUATION</u>, STATES IN PARAGRAPH h, "THE SAFETY INJECTION SYSTEM HAS BEEN DESIGNED TO MEET THE SINGLE FAILURE CRITERION."
- THE USAR, APPENDIX G, CRITERION 21, SING & FAILURE

 DEFINITION, STATES "THE DESIGN OF THE FO.T CALHOUN STATION IS

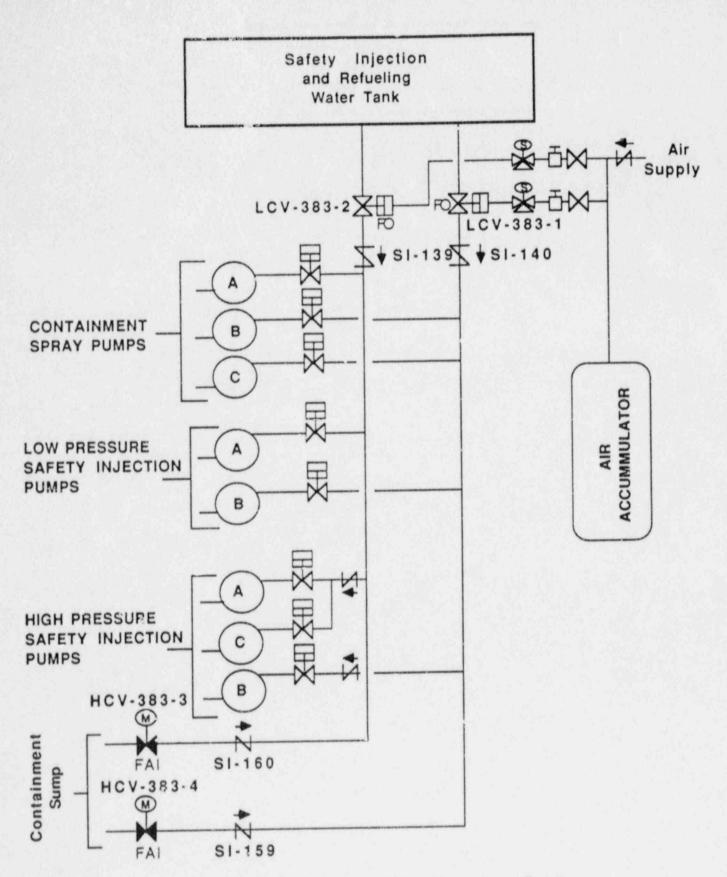
 BASED ON THE CONCEPT THAT NO SINGLE FAILURE OF ACTIVE

 COMPONENTS WILL INHIBIT NECESSARY SAFETY ACTION WHEN

 REQUIRED."
- THE CODE OF FEDERAL REGULATIONS, CHAPTER 10, PART 50, APPENDIX A, CRITERION 21, PROTECTION SYSTEM RELIABILITY AND TESTABILITY, REQUIRES THAT "RZDUNDANCY AND INDEPENDENCE DESIGNED INTO THE PROTECTION SYSTEM SHALL BE SUFFICIENT TO ENSURE THAT (1) NO SINGLE FAILURE RESULTS IN THE LOSS OF PROTECTION FUNCTION".
- LCV-383-1 AND LCV-383-2 ARE NORMALLY OPEN, FAIL OPEN AIR OPERATED VALVES THAT MUST BE OPEN TO PROVIDE A BORATED WATER SOURCE FOR THE SAFETY INJECTION AND CONTAINMENT SPRAY PUMPS EARLY IN A DESIGN BASIS LOCA. ONCE LEVEL IN THE SAFETY INJECTION REPUBLING WATER TANK (SIRWT) REACHES 16" LEVEL, THE VALVES RECEIVE A RECIRCULATION ACTUATION SYSTEM (RAS) SIGNAL TO CLOSE. THE VALVES ARE CLOSED TO PREVENT BACKFLOW OF ACTIVATED COOLANT FROM THE CONTAINMENT PLOOR FROM ENTERING THE SIRWT.
- LCV-383-1 AND LCV-383-2 RELY ON ONE AIR ACCUMULATOR TO CLOSE WITH LOSS OF INSTRUMENT AIR TO PERFORM THE RAS FUNCTION. THE TWO VALVES HAVE THEIR INDEPENDENT SOLENOID VALVES DOWNSTREAM OF THE ACCUMULATOR AND ITS ASSOCIATED CHECK VALVE. THERE IS NO SINGLE FAILURE OF THE ACCUMULATOR OR CHECK VALVE, ACTIVE OR PASSIVE, THAT WOULD PREVENT THE VALVES FROM GOING TO THEIR FAILED POSITION. PASSIVE FAILURE OF THE ACCUMULATOR AND ASSOCIATED TUBING OR AN ACTIVE FAILURE OF THE CHECK VALVE COULD PREVENT BOTH VALVES FROM BEING CLOSED.
- AN ADDITIONAL SINGLE FAILURE OF ONE OF THE CHECK VALVES, SI-140 OR SI-139, WOULD HAVE TO OCCUR BEFORE THE SAFETY FUNCTION (I.E., PREVENTING BACKFLOW) IS INHIBITED.
- LCV-383-1 AND LCV-383-2 ARE IN PARALLEL. THIS DESIGN ARRANGEMENT ENSURES THAT WITH ANY SINGLE FAILURE, AT LEAST ONE PATH OF FLOW FROM THE SIRWT TO THE SI/CS PUMPS WOULD BE AVAILABLE. ALSO, SINCE THE VALVES ARE IN PARALLEL, ONE VALVE FAILING TO CLOSE OR BOTH VALVES FAILING TO CLOSE ON RAS, WOULD HAVE THE SAME EFFECT ON THEIR ABILITY TO PERFORM THEIR SECONDARY SAFETY FUNCTION, THUS, CHECK VALVES SI-139 AND SI-140 ARE REQUIRED TO MEET SINGLE FAILURE CRITERIA FOR PREVENTING BACKFLOW.

CONCLUSION

THE FACT THAT LCV-383-1 AND LCV-383-2 SHARE AN ACCUMULATOR DOES NOT CONSTITUTE A VIOLATION OF FORT CALHOUN STATION'S OR CURRENT NRC SINGLE FAILURE CRITERIA.



Suction Side of Safety Injection System

INSTRUMENT AIR SYSTEM
STATUS REPORT

I. ITEMS COMPLETE

INSTRUMENT AIR SYSTEM SPECIFIC

- 1. Operational
 - a. Assignment of System Engineer
- 2. Procedural
 - a. Procedure Change to MP-FP-7 to Ensure Check Valve Operability
 - b. Review of IAS Operating Procedures
 - c. Upgrade Incident Reporting Process
 - d. Development of Operating Instructions for High Dew Points
 - e. Instrument Air System Line-up/Tag Out
- 3. Maintenance
 - a. Preventive Maintenance Program Upgrade
 - b. Air Dryer Desiccant Replacement
 - c. Revise Air Dryer Preventive Maintenance Schedule
- 4. Surveillance
 - a. Preventive Maintenance/Surveillance Testing of Air Operated Dampers
 - Particulate Monitoring Program
 - c. Dew Point Sampling Program
- 5. Evaluations
 - a. System Functional Inspection
 - b. Evaluation of Interface Valves and Bubblers
 - c. Consideration of Check Valve Failures in the Safety Analysis for Operability
- 6. Engineering
 - a. Common Mode Failure Consideration
- MANAGERIAL IMPROVEMENTS
 - 1. Evaluations
 - a. SARC Evaluation of the Water Intrusion Event
 - b. Event Investigative Team
 - 2. Reporting
 - a. Emergency Plan Implementing Procedure (EPIP) Upgrade
 - b. Safety Analysis for Operability (SAO)
 - 3. Personnel
 - a. Employee/Management Conferences
 - Procedures
 - a. Policy Statement Concerning Equipment Operation by Non-Operators

11. ITEMS IN PROGRESS

A. INSTRUMENT AIR SYSTEM SPECIFIC

1. Operationai

a. Additional Walkdowns of Instrument Air System

2. Procedures

a. Abnormal Operating Procedure (AOP-17) Upgrade in Accordance with Writers Guide

Maintenance

- a. Clean/Flush the Instrument Air System
- b. Valve Teardown Program

4. Surveillance

- a. Testing of CQE Non-ISI Valves
- b. Monthly Valve Cycling for Inservice Test Program
- c. Cycling of Inservice Inspection (ISI) Valves
 d. Inservice Inspection Program

5. Engineering

- a. Diesel Generator Air Damper Replacement
- b. Assessment of Instrument Air System Design to Current Industry Standards
- c. System Functional Inspection Follow-up
- d. Development of Instrument Air System Design Basis Documentation
- e. Identification and Installation of Air Filter Additions for Valve Operators and Air Dryer
- f. Removal of Plant Air System and Fire Protection System Crosstie

MANAGERIAL IMPROVEMENTS

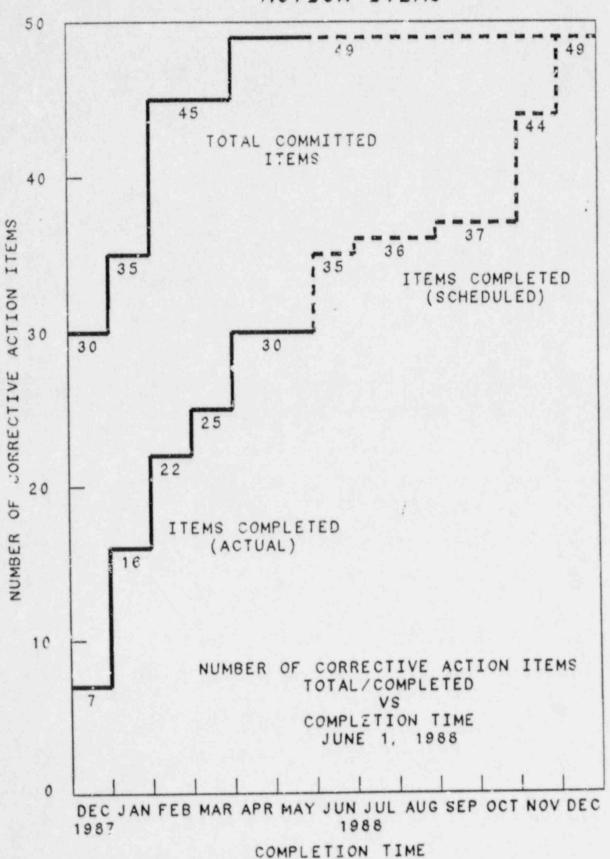
1. Fvaluations

- a. Nuclear Operations Plan Development and Appraisal
- b. Instrument Air Steering Committee

2. Training

- a, General Employee Training (GET) Upgrade for Safety Awareness
- b. Additional Field Observation Training
- c. Upgrade of Lesson Plans
- d. Pre-Job Briefings for Surveillance Tests

INSTRUMENT AIR SYSTEM CORRECTIVE ACTION ITEMS



REVIEW OF INSTRUMENT AIR PROJECT ACTIVITIES

RELATED TO SIRWT BUBBLER CHECK VALVE AND CONTAINMENT INTEGRITY EVENTS

CONCLUSIONS OF REVIEW:

- The two events were not the result of ineffective cr incomplete Instrument Air actions
- Remaining actions improve reliability and operability of the Instrument Air System
- Completed Instrument Air System action have improved OPPD responsiveness to events

- 4. Questions arise on broad issues relating the two recent events to the instrument air event:
 - a. Is the scope of the Surveillance Test Program and CQE list properly defined? [Open Action in Progress]
 - b. Are personnel who are performing Surveillance Tests properly trained and briefed? [Closed Action Initiated and Complete]