



UNITED STATES
NUCLEAR REGULATORY COMMISSION
WASHINGTON, D.C. 20555-0001

June 30, 2020

Mr. Bryan C. Hanson
Senior Vice President
Exelon Generation Company, LLC
President and Chief Nuclear Officer
Exelon Generation Company, LLC
4300 Winfield Road
Warrenville, IL 60555

SUBJECT: THREE MILE ISLAND NUCLEAR STATION, UNIT 1 – TEMPORARY
EXEMPTION FROM CERTAIN REQUIREMENTS OF 10 CFR PART 73,
APPENDIX B, “GENERAL CRITERIA FOR SECURITY
(EPID L-2020-LLE-0096 [COVID-19])

Dear Mr. Hanson:

The U.S. Nuclear Regulatory Commission (NRC or the Commission) has approved the below temporary exemption from specific requirements of Title 10 of the *Code of Federal Regulations* (10 CFR) Part 73, Appendix B, Section VI, “Nuclear Power Reactor Training and Qualification Plan for Personnel Performing Security Program Duties,” for the Three Mile Island Nuclear Station, Unit 1 (TMI-1). This action is in response to Exelon Generation Company, LLC’s (Exelon or the licensee) application dated June 5, 2020 (Agencywide Documents Access and Management System Package Accession No. ML20157A209 (non-public, withheld under 10 CFR 2.390)), that requested a temporary exemption from 10 CFR Part 73, Appendix B, Section VI, subsection C.3.(l)(1), regarding annual force-on-force (FOF) exercises.

The requirements in 10 CFR Part 73, Appendix B, Section VI, subsection C.3.(l)(1), state, in part:

Each member of each shift who is assigned duties and responsibilities required to implement the safeguards contingency plan and licensee protective strategy participates in at least . . . one (1) force-on-force exercise on an annual basis. Force-on-force exercises conducted to satisfy the NRC triennial evaluation requirement can be used to satisfy the annual force-on-force requirement for the personnel that participate in the capacity of the security response organization.

The purpose of the annual licensee-conducted FOF exercise is to ensure that the site security force maintains its contingency response readiness. Participation in this exercise also supports the requalification of security force members.

On January 31, 2020, the U.S. Department of Health and Human Services declared a Coronavirus Disease 2019 (COVID-19) public health emergency (PHE) for the United States. Subsequently, the Centers for Disease Control and Prevention issued recommendations (e.g., social distancing, limiting assemblies) to limit the spread of COVID-19.

Exelon's June 5, 2020, application stated the following:

- TMI-1 will continue performing the quarterly tactical response drills/exercises and is not requesting an exemption from these requirements at this time.
- This temporary exemption supports isolation restrictions (e.g., social distancing, group size limitations, self-quarantining, use of personal protective equipment, etc.) necessary to protect required site personnel in response to the 2020 COVID-19 virus. These restrictions are needed to ensure personnel are isolated from the COVID-19 virus and remain capable of maintaining plant security. TMI-1 began implementing isolation restrictions after the Governor of the Commonwealth of Pennsylvania issued a disaster declaration on March 6, 2020.
- TMI-1 will maintain a list of the names of the individuals who will not meet the requalification requirements and will include the dates of the last qualification.
- TMI-1 will ensure contingency response readiness of security personnel not participating in an annual FOF exercise by conducting a lessons-learned review of past exercise.
- TMI-1 will complete the FOF exercise, within the time period in this request, when isolation restrictions are ended.
- TMI-1 will schedule tentative dates for completing any missed annual FOF drills/exercises within the time period of this request.
- TMI-1 will begin implementing COVID-19 PHE controls for managing personnel performing security program duties upon NRC approval of its request.
- TMI-1 listed the recent annual FOF and quarterly tactical drills/exercises

This temporary exemption requested by Exelon will apply to TMI-1 security personnel who have previously demonstrated proficiency and are currently are qualified in accordance with the requirements in 10 CFR Part 73, Appendix B, Section VI. Exelon also stated that given the rigorous nature of the TMI-1 nuclear security personnel training programs, it is reasonable to conclude that security personnel will continue to maintain their proficiency even though the requalification periodicity is temporarily exceeded. Exelon further stated that TMI-1 will implement site-specific COVID-19 PHE training requalification controls noted above, consistent with those outlined in the NRC staff's April 20, 2020, letter discussing planned activities related to the requirements for 10 CFR Part 73, Appendix B, Section VI, during the PHE (ADAMS Accession No. ML20105A483). Exelon requested that the duration of the exemption be 90 days after the PHE is ended, or until December 31, 2020, whichever occurs first, consistent with the NRC staff's April 20, 2020, letter.

Pursuant to 10 CFR 73.5, "Specific exemptions," the Commission may, upon application by any interested person or upon its own initiative, grant exemptions from the requirements of 10 CFR Part 73 when the exemptions are authorized by law, will not endanger life or property or the common defense and security, and are otherwise in the public interest.

In accordance with 10 CFR 73.5, the Commission may grant an exemption from the regulations in 10 CFR Part 73 that is authorized by law. The NRC staff has reviewed the exemption request

and finds that granting the proposed exemption will not result in a violation of the Atomic Energy Act of 1954, as amended, or other laws. Therefore, the NRC staff finds that the exemption is authorized by law.

In accordance with 10 CFR 73.5, the Commission may grant an exemption from the regulations in 10 CFR Part 73 when the exemption will not endanger life or property or the common defense and security. This exemption will only apply to TMI-1 security personnel who are already satisfactorily qualified on the security requirements in 10 CFR Part 73, Appendix B, Section VI. Based on the limited scope of the exemption to already qualified security personnel and its review of the controls Exelon will implement for the duration of the exemption, including a “lessons-learned review of past exercise” and completing the FOF exercise within the time period in Exelon’s exemption request, the NRC staff has reasonable assurance that the security force at TMI-1 will maintain its proficiency and readiness to implement the licensee’s protective strategy and adequately protect the site. Therefore, the NRC staff concludes that the proposed exemption would not endanger life or property or the common defense and security.

In accordance with 10 CFR 73.5, the Commission may grant an exemption from the regulations in 10 CFR Part 73 when the exemption is in the public interest. Participation in FOF exercises places site security personnel in close proximity to one another. Such proximity has the potential to increase the likelihood of security personnel being exposed to the COVID-19 virus. The NRC staff finds that the temporary exemption from the annual licensee-conducted FOF requirement in 10 CFR Part 73, Appendix B, Section VI, subsection C.3.(I)(1), would facilitate the licensee’s efforts to maintain a healthy workforce capable of operating the plant safely and implementing the site’s protective strategy by isolating security personnel from potential exposure to the COVID-19 virus. The NRC staff concludes that granting the temporary exemption is in the public interest because it allows the licensee to maintain the required security posture at TMI-1, while enabling the facility to continue to complete decommissioning activities.

Environmental Considerations

The NRC staff’s approval of this exemption request is categorically excluded under 10 CFR 51.22(c)(25)(vi)(E), and there are no special circumstances present that would preclude reliance on this exclusion. The NRC staff determined that this action applies to granting of an exemption from requirements relating to education, training, experience, qualification, requalification, or other employment suitability requirements. The NRC staff has determined that approval of this exemption request involves no significant hazards consideration because it does not authorize any physical changes to the facility or any of its safety systems, nor does it change any of the assumptions or limits used in the facility licensee’s safety analyses or introduce any new failure modes. There is no significant change in the types or significant increase in the amounts of any effluents that may be released offsite because this exemption does not affect any effluent release limits as provided in the facility licensee’s technical specifications or by the regulations in 10 CFR Part 20, “Standards for protection against radiation.” There is no significant increase in individual or cumulative public or occupational radiation exposure because this exemption does not affect limits on the release of any radioactive material or the limits provided in 10 CFR Part 20 for radiation exposure to workers or members of the public. There is no significant construction impact because this exemption does not involve any change to a construction permit and no significant increase in the potential for or consequences from radiological accidents because this exemption does not alter any of the assumptions or limits in the licensee’s safety analysis. In addition, the NRC staff determined that there would be no significant impacts to biota, water resources, historic properties, cultural

resources, or socioeconomic conditions in the region. Therefore, pursuant to 10 CFR 51.22(b), no environmental impact statement or environmental assessment need be prepared in connection with the approval of this exemption request.

Conclusions

Accordingly, the NRC has determined that pursuant to 10 CFR 73.5, the exemption is authorized by law, will not endanger life or property or the common defense and security, and is otherwise in the public interest. Therefore, the Commission hereby grants Exelon's request to temporarily exempt TMI-1 from the requirement for the annual FOF exercise in 10 CFR Part 73, Appendix B, Section VI, subsection C.3.(l)(1). This exemption expires 90 days after the end of the PHE, or December 31, 2020, whichever occurs first.

If you have any questions, please contact the TMI-1 project manager, Justin Poole, at 301-415-2048 or Justin.Poole@nrc.gov.

Sincerely,

Craig G. Erlanger, Director
Division of Operating Reactor Licensing
Office of Nuclear Reactor Regulation

Docket No. 50-289

cc: Listserv

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 REQUEST FROM CERTAIN REQUIREMENTS OF 10 CFR PART 73,
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 (EPID L-2020-LLE-0096 [COVID-19]) DATED JUNE 30, 2020

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ADAMS Accession No.: ML20161A391

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