

٤.,

UNITED STATES NUCLEAR REGULATORY COMMISSION WASHINGTON, D. C. 20555

JUN 08 1988

MEMORANDUM FOR: Thomas E. Murley, Director Office of Nuclear Reactor Regulation

> Eric S. Beckjord, Director Office of Nuclear Regulatory Research

FROM:

Edward L. Jordan, Director Office for Analysis and Evaluation of Operational Data

SUBJECT: AEOD CONCERNS REGARDING THE MARCH 9, 1988 POWER OSCILLATION EVENT AT LASALLE 2

Enclosed is an AEOD Special Report detailing our concerns about the LaSalle 2 power oscillation event of March 9, 1988. We have reviewed calculations performed by Brookhaven on the BWR Nuclear Plant Analyzer, as well as the licensee's LER and other foreign and U.S. information. Although this is the first event of this type at a domestic reactor, similar events have occurred in foreign reactors. Based on this review, we classify this event as an important precursor event with significant safety concerns. Our most significant concerns and associated recommendations are described below.

- 1. The LaSalle event raises questions about the adequacy of the analysis used to meet the core stability requirements of GDC-12 when both recirculation pumps are tripped. The event also points out the difficulties the operators face in rapid diagnosis of and response to an event which readily promotes significant complicating factors such as subsequent loss of feedwater heating and reactor water level fluctuations. Simple and unambiguous procedures are needed to assure prompt proper operator response which ensures compliance with GDC-12. GE SIL 380 does not provide adequate guidance.
- 2. During startup and shutdown, BWRs routinely enter regions of potential thermal-hydraulic-neutron kinetics instability. This operation can be avoided without large impact on plant operations by modifying plant operating procedures to increase recirculation flow slightly early in the startup and by inserting control rods sooner during shutdown. Several foreign reactors operate with power/flow operating restrictions that avoid the unstable region. Additionally, reduction or loss of forced recirculation flow during plan clansients can result in the plant entering regions of potential instability. Prudent operator action is needed to restore stable plant operation and to avoid actions which could initiate events with more significant consequences. For example, restart of recirculation pumps following loss of feedwater heating or MSIV closure could result in additional reactivity insertion while the reactor was exhibiting power oscillations.
- This event has implications regarding the reactor transient response to a 3. recirculation pump trip during an ATWS. In particular, the power oscillations may substantially exceed previously predicted values and thus raise questions regarding previous fuel integrity evaluations. BB06170060 880608 PDR ADOCK 05000374

PDR

Conclusion

The March 9 LaSalle event indicates serious deficiencies in the core stability analysis for LaSalle and perhaps other BWRs. Further, such undamped power oscillations call for prompt operator recognition and action, yet at LaSalle, operators were not trained to recognize or respond to such oscillations. Adequate plant procedures did not exist at LaSalle, and few, if any, plant simulators in the U.S. are capable of modeling these types of oscillations.

It is not at all clear at this time that we understand is nature and potential consequence of such power oscillations considering such ractors as improper or no operator action, alternative core configurations and equipment failures, or divergent localized power oscillations. Since it will take time to thoroughly analyze and understand the LaSalle event and its implications on other BWRs, we conclude that, at least in this interim period, action is warranted to minimize the potential for core instability. Our recommendations in this regard are presented below.

We anticipate a written response to these recommendations within 45 days as discussed in NRC Manual Chapter 0515.

Recommendation to NRR

Pending a full understanding of the LaSalle event and its implications, we believe that all BWRs should be required to.

- (a) Immediately insert control rods to below the 80% rod line following reduction or loss of recirculation flow or other transients which result in entry into potentially unstable regions of the power/flow map.
- (b) Increase recirculation flow during routine reactor startups and insert some control rods prior to reducing recirculation flow below 50% during shutdowns to avoid operation in potentially unstable areas of the power/ flow map.
- (c) Immediately scram the reactor if (a) or (b) above are not successful.

Recommendation to RES

Review resolution of GIs B-19 and B-59 and ATWS mitigation in light of the LaSalle operating experience.

Please let me know if we can provide any clarification or additional assistance. If you have questions regarding the enclosed Special Report, please call Jack Rosenthal on x24440.

E: D Jordan

Edward L. Jordan, Director Office for Analysis and Evaluation of Operational Data

Enclosure: As stated Distribution: See next page

	*SEE	PREVIOUS CON	CURRENCE			
*DSP:AEOD	*DSP:AEOD	*DSP:AEOD	*DSP:AEOD	*D:DSP:AEOD	DD:AEOD	*D:AEOD
JKauffman:md	GLanik	JRosentha1	VBenroya	TNovak	CJHeltemes	ELJordan
6/ /88	6/ /88	6/ /88	6/ /88	6/ /88	6/ /88	6/1/88

Conclusion

The March 9 LaSalle event indicates serious deficiencies in the core stability analysis for LaSalle and perhaps other BWRs. Further, such undamped power oscillations call for prompt operator recognition and action, yet at LaSalle, operators were not trained to recognize or respond to such oscillations. Adequate plant procedures did not exist at LaSalle, and few, if any, plant simulators in the U.S. are capable of modeling these types of oscillations.

It is not at all clear at this time that we understand the nature and potential consequence of such power oscillations considering such factors as improper or no operator action, alternative core configurations and equipment failures, or divergent localized power oscillations. Since it will take time to thoroughly analyze and understand the LaSalle event and its implications on other BWRs, we conclude that, at least in this interim period, action is warranted to minimize the potential for core instability. Our recommendations in this regard are presented below.

Recommendations

-0

Briler

place

- Pending a full understanding of the LaSalle event and its implications, we believe that all BWRs should be required to:
 - (a) Immediately insert control rods to below the 80% rod line following loss of all recirculation flow or other transients which result in entry into potentially unstable regions of the power/flow map.
 - (b) Increase recirculation flow during routine reactor startups and insert some control rods prior to reducing recirculation flow below 50% during shutdowns to avoid operation in potentially unstable areas of the power/flow map.
 - (c) Immediately scram the reactor if (a) or (b) above are not successful.
- NRR should revisit GIs B-19 and B-59 and ATWS mitigation in light of the LaSalle operating experience.

Please let me know if we can provide any clarification or additional assistance. If you have questions regarding the enclosed Engineering Evaluation, please call Jack Rosenthal on x24440.

Edward	L. Jordan,	Director
Office	for Analys	is and Evaluation
of Op	perational	Data

Enclosure: As stated

Distribution: PUR ROAB R/F EJordan	VStello MTaylor JPartlow WLanning LPh Ups	J. Taylor CHelteme TNovak VBenaroy MR mg	J Shread es AEOD JRos Va GLar	D Ross T Sp R/F JK enthal MW nik KB	eis, Tmutis auffman illiams lack	Stuller t
*DSP:AEOD JKauffman:md 6/ /88	*SEE *DSP:AEOD GLanik 6/ /88	PREVIOUS CONO *DSP:AEOD JRosenthal 6/ /88	CURRENCE *DSP:AEOD VBenroya 6/ /88	*D:D90:AEOD TNOVak 6/3/88	DD:AEOD CJHeltemes 6/ /88	6/7/8a 6/7/8a 6/7/8a

 This event has apparent implications regarding reactor response to recirculation pump trip during an ATWS. In particular, it is not clear where the power oscillations would peak and whether fuel would be damaged.

Recommendation

Issue a generic communication which would require all BWRs to:

- a) Immediately insert control rods to below the 80% rod line following loss of all recirculation flow, trip of a recirculation pump, or loss of feedwater heating
- b) Increase recirculation flow during routine reactor startups and insert some control rods prior to reducing recirculation flow during shutdowns to avoid operation in potentially unstable areas of the power/flow map.
- c) Immediately scram the reactor if a) or b) above are not successful in preventing and suppressing oscillations.

Under separate correspondence, we are recommending that RES revisit GIs B-19 and B-59 and ATWS mitigation in light of the LaSalle operating experience.

Conclusion

Adequate justification exists for an appropriate generic communication that ensures prudent operations. In addition, adequate justification exists for revisiting the technical bases of previously resolved issues in light of the LaSalle operating experience.

> Edward L. Jordan, Director Office for Analysis and Evaluation of Operational Data

Enclosure: As stated

PDR ROAB R/F EJordan	MTay SEbn WLan	lor (leter 1 ning N	CHeltemes Novak /Benaroya	AEOD R/F JRosenthal GLanik	JKauffma MWilliam KBlack	in IS
DSP:AEOD* JKauffman:md 4/ /88	DSP:AEOD* GLanik 4/ /88	SEE PF DSP:AE0D* JRosenthal 4/ /88	REVIOUS CONC DSP:ACOP* VBenaroya	CURRENCE* D:DSP:AFOD TNovak	DD:AEOD CJHeltemes	D:AEOD EJordan 4/ /88

Recommendation

Issue a generic communication which would require all BWRs to:

Immediately implement procedures to scram the plant on loss of all forced circulation.

Based on the LaSalle event, immediately train plant operators regarding the magnitude of the power oscillations observed, the short time to onset of these oscillations, and the factors which contribute to core instability.

Immediately implement the requirements of GE SIL 380, regardless of calculated decay ratio, until improved analytical methods are approved by the NRC.

Implement procedures which prevent routine operation in or near the unstable region and which address operator response to transients which put the reactor in the unstable region.

Recommendation

Because of current reliance on operator action to meet GDCs 10 and 12, perform a thorough, integrated review of procedures, operator training. Control Room aids, and instrumentation used for response to and identification of power oscillation events.

Recommendation

On a lower priority, revisit Generic Issues B-19 and B-59 and the BWR ATWS mitigation studies in light of the LaSalle operating experience.

Conclusion

Adequate justification exists for an appropriate generic communication that ensures prudent operations. In addition, adequate justification exists for revisting the technical bases of previously resolved issues in light of the LaSalle operating experience and for performing a review of items required for adequate operator response to power oscillation events.

Edward	L. Jordan,	Direc	tor
Office	for Analys	is and	Evaluation
of Op	perational	Data	

WT	01-24-			11-00-0	
mlaylor	CHeite	emes	ALUU R/F	Jkauttman	
SEbneter	TNovak		JRosenthal	MWilliams	
WLanning	VBenar	oya uh	GLanik	KBlack	
DSTAEOD	SP: AEOD	DSP: AEOD	D:DSP:AEOD	DD:AEOD	D:AEOD
GLarik	JRosenthal	VBenaroy	a TNovak	CJHeltemes	EJordan
4/27/88	4/28/88	4/28/88	4/ /88	4/ /88	4/ /88
	MTaylor SEbneter WLanning DS47AEOD GLarik 4/37/88	MTaylor CHelte SEbneter TNovak WLanning VBenar DS47AEOD SP:AEOD GLarik JRosenthal 4/37/88 4/28/88	MTaylor CHeltemes SEbneter TNovak WLanning VBenaroya DSATAEOD SP:AEOD DSP:AEOD GLarik JRosenthal VBenaroy 4/37/88 4/28/88 4/28/88	MTaylor CHeltemes AEOD R/F SEbneter TNovak JRosenthal WLanning VBenaroya GLanik DSAJAEOD SP:AEOD DSP:AEOD D:DSP:AEOD GLarik JRosenthal VBenaroya TNovak 4/37/88 4/28/88 4/18/88 4/ 188	MTaylor CHeltemes AEOD R/F Jkauffman SEbneter TNovak JRosenthal MWilliams VBenaroya GLanik KBlack DS47AEOD DSP:AEOD D:DSP:AEOD DD:AEOD GLarik JRosenthal VBenaroya TNovak CJHeltemes 4/37/88 4/38/88 4/18/88 4/188 4/188

h.

Distribution: PDR ROAB R/F AEOD R/F VStello JTaylor JSniezek DRoss TSpeis TMartin ERossi EJordan MTaylor JPartlow WLanning CHeltemes TNovak VBenaroya JRosenthal GLanik JKauffman MWilliams KBlack LPhillips MRing