

UNITED STATES NUCLEAR REGULATORY COMMISSION WASHINGTON, D. C. 20555

September 29, 1988

Docket No. 50-260

LICENSEE: Tennessee Valley Authority

FACILITY: Browns Ferry Nuclear Plant, Unit ?

SUBJECT: MEETING SUMMARY REGARDING BROWNS FERRY FUEL LOAD

On September 13, 1988, members of the OSP staff met with TVA at the Sequoyah site to discuss Browns Ferry fuel load. A list of attendees is attached as Enclosure 1. A copy of the slides used by Tennessee Valley Authority (TVA) is attached as Enclosure 2.

Mr. White, Senior Vice President, Nuclear Power stated that fuel load at Browns Ferry is an important milestone because it will allow the operators to develop a renewed sense of plant operations and accountability for operating under Technical Specifications and limiting conditions.

TVA's presentation began with a description of their system evaluation process which is a part of their System Preoperability Checklist (SPOC) procedure. The staff expressed concern that TVA's process for determining system operability does not include an explicit analysis of incomplete generic programs. TVA stated that the SPOC process includes identification of incomplete work and evaluation and rationale for postponement, as well as a system for control of deferred work. There are three programmatic areas (79-02/79-14, civil calculations and cable separation) for which the discovery phase will not be complete prior to fuel load. For these programs, TVA will have completed enough of the discovery phase to make a determination that no large problems requiring significant physical modifications should be found.

TVA presented their technical bases for plant conditions to be met for fuel load, which is defined in the FSAR, Appendix G. The staff requested clarification on this point. Operational conditions as defined by TVA did not include closing the vessel, and the staff requested and received a clarification on how required work for different conditions would be controlled. Also, TVA responded to staff questions regarding other events (e.g., loss of reactor vessel level, fire, flooding) that are included in their analysis, but not shown on the handout.

The definition of fuel load boundaries was discussed. TVA indicated that their fuel load system boundaries were more limiting than the boundary required by Technical Specifications (TS). To this end, TVA stated that redundant trains will be operable, even though only one train is required by TS in the refuel mode, in order to minimize the impact of having to schedule a system out-of-service for work. It is TVA's position that no additional TS or exemptions will be required for fuel load. For those programs where corrective actions have not been completed, an engineering and 50.59 analysis will be performed as part of the SPOC process. Post fuel load work will be controlled using system train outages.

8810030439 880929 PDR ADDCK 05000260 PNU TVA's schedule shows post fuel load work encompassing approximately four to six months. The majority of the work is for seismic hangers, ductwork and supports, and electrical cables. TVA believes that scheduling and controlling this work under the TS will make the operators more accountable for the plant. Preventive maintenance (unless an engineering evaluation justifies deferral) and surveillance instructions will be up to date before a system can be returned to service. TVA management stated that systems will not be permitted to remain inoperable for long periods of time.

Following a brief NRC staff caucus, Mr. Partlow, OSP Office Director, informed TVA that we will agree with their plan to load fuel subject to the following provisions. TVA must docket a description of its plans (as well as a response to the staff's July 27, 1988 letter) including a complete list of accidents considered for fuel load. All deferred work is to be defined, and its impact assessed. The program and system evaluations, as well as system boundary definitions and outstanding work within those boundaries, for return to service must be reviewed by an independent party and the results of their review docketed. This review should assess the assumptions and conclusions of the safety evaluation to support TS compliance. The staff will discuss TVA's plans with its lawyers to confirm TVA's ascertion that no TS changes or exemptions are required. Also, TVA was informed that our inspection activities will ensure strict compliance with TS. In addition, TVA should identify milestones for significant activities between refueling and criticality. And finally TVA was informed that their Systematic Assessment of Licensee Performance (SALP) period will begin with fuel load.

Original Signed by Suzanne Black, Assistant Director for Projects TVA Projects Division Office of Special Projects

Enclosures:

Attendance List

2. Agenda and Handouts

cc w/enclosures: See next page

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Facility: Browns Ferry Nuclear Plant, Unit 2*

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ENCLOSURE 1

ATTENDANCE LIST

Name

David Kunsemiller Ed Goodwin Bob Pierson C. Brooks F. McCoy S. Black P. Polk M. Branch N. E. Kazanas B. Charson D. Eisenhut Don Hosmer Pranab Guha S. A. White M. J. May W. S. Little K. D. Ivey, Jr. R. Gridley C. Crocker R. W. Cantrell C. C. Mason J. R. Bynum D. R. Carpenter Guy G. Campbell C. Fox

Organization

TVA OSP/TVA OSP/TVA Resident Inspector - Browns Ferry OSP/TVA TVA OSP/TVA TVA NUS NUS TVA - Browns Ferry TVA - Browns Ferry TVA TVA - Browns Ferry OSP OSP TVA Browns Ferry TVA TVA - Browns Farry TVA Browns Ferry TVA - Browns Ferry TVA

AGENDA

NRC MEETING
TUESDAY, SEPTEMBER 13, 1988, 9:00 A.M.
BFN SYSTEM READINESS FOR FUEL LOADING

INTRODUCTION

ENGINEERING RELEASE OF SYSTEMS

PROCESS

PROGRAMMATIC ISSUES - ENGINEERING GUIDANCE

SCOPE AND CONTROL OF POST FUEL LOAD

DISCUSSION

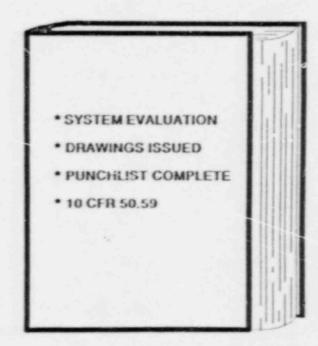
J. R. BYNUM

R. W. CANTRELL

G. G. CAMPBELL

PROCEDURAL SYSTEM EVALUATION

ENGINEERING GUIDANCE DOCUMENTS



SPOC

ENGINEERING RELEASE

TECHNICAL BASIS FOR PLANT CONDITIONS TO BE MET - FSAR, APPENDIX G

- (1) OPERATIONAL CONDITIONS
- OPEN VESSEL
- AMBIENT TEMPERATURE
- NEGLIGIBLE DECAY HEAT
- (2) OPERATIONAL EVENTS
- LOSS OF SHUTDOWN COOLING
- (3) ACCIDENT MITIGATION
- FUEL HANDLING ACCIDENT
- (4) EXTERNAL EVENTS
- EARTHQUAKE LOSS OF OFFSITE POWER

STATUS OF TECHNICAL PROGRAMS

ROGRAMS	PLETE AT FUEL LOAD 3 ATTOMS TON
TOTAL NUMBER OF TECHNICAL PROGRAMS	PROGRAMS WITH DISCOVERY COMPLETE AT FUEL 10AD EXCEPTIONS: - 79-02/79-14 - CIVIL CALCULATIONS - CABLE SEPARATION

12

PROGRAMS WITH CORRECTIVE ACTION TO BE COMPLETE WITHIN THE FUEL LOAD BOUNDARY

PROGRAMS FOR WHICH DISCOVERY WILL NOT BE COMPLETE:

79-02/79-14

CIVIL CALCULATIONS

CABLE SEPARATION

EXAMPLE PROGRAMS FOR WHICH CORRECTIVE ACTIONS WILL NOT BE COMPLETE:

ENVIRONMENTAL QUALIFICATION TO MEET 10 CFR 50.49

APPENDIX R FIRE PROTECTION

AC/DC CALCULATIONS

CABLE AMPACITY

CABLE INSTALLATION

SCOPE AND CONTROL OF POST FUEL LOAD MORK

SYSTEMS ARE RETURNED TO SERVICE USING SPOC

SYSTEMS REQUIRED TO BE OPERABLE WILL PERFORM THEIR SAFETY FUNCTIONS FOR THE APPLICABLE PLANT CONDITIONS

TOTAL SCOPE OF WORK SCHEDULED BETWEEN FUEL LOAD AND RESTART IS 4 TO 6 MONTHS. MAJORITY OF WORK IS FOR:

SETSMIC HANGERS

- DUCTADRK AND SUPPORTS

- ELECTRICAL CABLES

WORK WILL BE CONTROLLED USING SYSTEM TRAIN OUTAGES

BFN SYSTEM READINESS FOR FUEL LOADING

CONCLUSIONS

TECHNICALLY SOUND GUIDELINES ESTABLISHED

DEFICIENCIES KNOWN AND EVALUATED

KNOW HOW TO CONTROL THE MORK

SAFETY NOT COMPROMISED