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UNITED STATES OF AMERICA

NUCLEAR REGULATORY COMMISSION

MEETING OF NRC STAFF AND DUQUESNE LIGHT COMPANY

BEAVER VALLEY UNIT 2

ENGINEERING ASSURANCE PROGRAM

Nuclear Regulatory Commission Room 550 4350 East-West Highway Bethesda, Maryland

Friday, February 28, 1986

The meeting of NRC Staff and Duquesne Light Company representatives convened at 9:10 a.m.

PRESENT:

PETER TAM, NRC - Beaver Valley Unit 2 Project Manager TED DEL GAIZO, WESTEC Services/NRC Contractor HAI-BOH WANG, NRC/IE
E. V. IMBRO, NRC/IE
TED ANKRUM, NRC/IE
BRIAN GRIMES, NRC/IE
GARY BEATTY, Duquesne Light Company ROGER MARTIN, Duquesne Light Company R. W. TWIGG, Stone & Webster Engineering, Inc.
JOHN THOMAS, Duquesne Light Company P. K. EAPEN, NRC/Region I
L. E. TRIPP, NRC/Region I
W. M. EIFERT, SWEC, Chief Engineer, EAHUBERT MILLER

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PROCEEDINGS

MR. TAM: Good morning. This is the Beaver
Valley Unit 2 meeting. I am Peter Tam, the Unit 2 Project
Manager.

The purpose of today's meeting is to talk about Beaver Valley's engineering assurance program, and of course, our IDVP program.

But before we go into the meeting, I would like, for the benefit of our court reporter, to have each of us introduce himself so he knows where he is seated.

I already introduced myself.

MR. TRIPP: I am Mr. Tripp. I am Chief of the Project Section in Region 1. It has Beaver Valley Units in it.

MR. DEL GAIZO: I am Ted Del Gaizo with WESTEC Services. I am an NRC contactor for IDI/IDVP support.

MR. WANG: My name is Hai-Boh Wang, IE.

MR. EAPEN: My name is E. K. Eapen. I am Section Chief for Quality Assurance in Region 1.

MR. IMBRO: My name is Gene Imbro. I am Acting Section Chief of the Licensing Section in the Quality Assurance Branch.

MR. ANKRUM: Ted Ankrum, IE.

MR. GRIMES: Brian Grimes. Director of QA, Vendor and Technical Training Center, IE.

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MR. MILLER: Hubert Miller. I am Brian Grimes' deputy.

MR. TWIGG: Dick Twigg. Stone & Webster Engineering Corporation, Engineering Assurance Division.

MR. EIFERT: Bill Eifert. Bill Eifert, Stone & Webster, Chief Engineer of Engineering Assurance.

MR. JOHN THOMAS: John Thomas, Duquesne Light Company, manager of Project Engineering for Unit 2.

MR. MARTIN: Roger Martin, Duquesne Light Company, Manager, Regulatory Affairs.

MR. BEATTY: Gary Beatty, Duquesne Light.

MR. TAM: Okay. Now we all know who we are.

Just a little bit of background.

On November 22, 1985, the Commission sent a letter under the signature of Hugh Thompson to Duquesne Light. And this is the letter, requesting that Duquesne Light say something about IDVP or whatever they are proposing. And this is as a result of a request from I&E about a year ago to send such a letter. And Duquesne Light responded by a letter dated January 17, 1986, basically saying that we have a number of programs and activities going on which we believe would be a good substitute.

The purpose of today's meeting is that we can get together and hear some ideas about some of these programs, especially the so-called "engineering assurance program."

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With this kind of opening, I would like to turn this over to George Ankrum, who is the Branch Chief responsible for this activity.

MR. ANKRUM: I would like to lay a foundation, and in particular, address some of the points in the January 17, 1986 letter.

MR. MARTIN: First, may I ask, you will be following up with a written response to our letter? Is that the plan?

MR. ANKRUM: Why don't we cover that at the end.
MR. MARTIN: All right.

MR. ANKRUM: To give you the background of why you received the original letter from the Division of Licensing, following the Diablo Canyon mirror image design problem, it became apparent to the NRC that the QA programmatic audits that most licensees had undertaken were not effective in detecting potential errors in design. And it became apparent to us that what was needed were technical audits, as contrasted to programmatic audits. The NRC at that time was faced with a rather large number of plants that were in the final stages of licensing, NTOLs, as we call them, and the director of NRR determined that he would ask each utility to provide whatever assurances they could that they didn't have similar kinds of design errors as those found at Diablo Canyon.

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A number of utilities performed then -- or contracted, I should say for a third part to come in and do a technical audit of the design of their plants and offered that as a justification -- or perhaps justification is the wrong word -- offered that as further evidence that the designs were adequate and met NRC's regulatory requirements.

Those adopted the name IDVP or Independent Design Verification Program, and we reviewed and accepted those undertakings for the purpose that they were intended. Beginning in January 1 of '84, now, was it, I&E took over responsibility for review of the design efforts, and the program has expanded since that time to other things than simply third party reviews of a utility's design. They have taken the form of direct NRC inspections, the IDI or Integrated Design Inspection. They have taken the form of a readiness review, in which design was one aspect reviewed by the utility in their readiness review. And it has taken the form of an engineering assurance program which was a larger and more comprehensive set of technical audits performed in-house by the utility or its AE firm or sometimes a third party AE firm, but did not have the degrees of independence that the IDVPs had.

The I&E Staff has determined -- has reviewed all of those different methodologies and found that we were able

to come to useful conclusions about whether or not the designs of plants met the NRC's requirements through any of those methodologies.

In work where NRC did a direct inspection, we performed the performed the inspection ourselves and issued an inspection report which said, essentially, that we have inspected the design, and we believe that the design complies with requirements.

Where one of the other methodologies were used, we provided a safety evaluation report to the Division of Licensing, again, giving them our conclusions as to whether or not the design met regulatory requirements.

With that background, a similar letter was sent to Duquesne Light with regard to Beaver Valley Unit 2, and that is what we are here to discuss today is what has Duquesne Light done over and above the QA programmatic audits to establish that the design meets NRC requirements.

Now I would like to address in particular in your January 17 letter, you closed by noting that the Staff should apply the backfit requirements, shouldn't we be talking about and IDI or an IDVP.

I would like to say that the NRC Staff has never required an IDVP, and to do so would clearly be a backfit. We do not have any intention of requiring Duquesne Light to do an IDVP. I might add that what we have asked is the

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question -- the question we have asked of each utility is, what additional means beyond QA programmatic audits have you done to assure yourselves that the design meets regulatory requirements?

Some utilities have elected to do an IDVP, which we have accepted. They have also offered other alternatives which got to the same purpose, and we've accepted those alternatives.

With respect to an IDI, that is a direct NRC inspection, and it is not subject to any backfit requirements, regulations, analyses, whatsoever. Should we elected to do an IDI, that is within our regulatory prerogatives, and we will undertake that particular endeavor as the circumstances warrant.

So with that foundation, I would like to turn over the presentation then to Duquesne Light.

MR. MARTIN: All right. Duquesne Light appreciates the opportunity to talk with you people about some of the things that we have done. I think it is very vital that we share the history of what has transpired.

One of the things that you mentioned is the in-depth technical audit versus the programmatic type audits.

We have performed on Beaver Valley 2 project, 21 programmatic audits, and we have performed to date, three

with you. One would be our preliminary schedule for the engineering assurance audit. We have a limited number of copies. We could maybe make more available or discuss this handout.

What is your pleasure?

MR. ANKRUM: The key people that need the handout -- well, we'd need probably two copies over here, I think.

MR. MARTIN: All right. We will provide a copy for the record.

The other handout which we have is a document -we have a documentation of the technical audits which have
been completed, and as I mentioned, those audits, the first
audit was held between November of '83 and February of '84.

Let me see if I am correcty here. Yes.

That utilized approximately 2000 man-hours, and it was of the fuel pool cooling and clean-up system. There were 16 individuals involved in that particular audit, and they were Stone & Webster specialists and Duquesne Light personnel. There were several Duquesne Light personnel that participated in this particular audit.

The second audit was from August '84 to June of '84. It required approximately 2000 man-hours, and here again, it was of the engineering activities at the site, and it included auditing of instrumentation, controls,

engineering, mechanic, structural and electrical and power disciplines. There were ten people involved in that particular audit.

The most recent audit of the hazardous analysis program, which dealt with the calculations to address the potential for pipe failure, pipe width, internally generated missiles. That was in a 1000 man-hour effort, and it took place from November of '85 to January of '86. Here there were six people, Stone & Webster and Duquesne Light personnel involved.

I think what we would like to do would be -- we also would like to call your attention to our own Duquesne Light initiated internal auditing program. Our engineering confirmation program and our design basis endorsement program have been under way since March of 1983, and we have dedicated approximately 11,000 man-hours. We have had 48 Duquesne Light corporate engineers involved in the review of systems, and Stone & Webster has had 50 Stone & Webster engineers following up on the items that have been reviewed.

This was a four-part internally initiated and administered auditing feature, where we took the criteria documents and took the design information, the drawings, the construction type details that came from those design documents and followed it through some calculational

review, particularly electrical and structural calculations with considerable emphasis upon electrical and structural calculations, and then verified in the field, so that the engineer who was responsible for looking at the design criteria initially -- as you are familiar with the two BBMs and the engineering assurance procedures. You are all familiar with those.

Those were reviewed for correctness, completeness, up-to-date current value, and they were taken and compared with the design documents, the drawings and the calculations. Were they complete? Did they follow the codes and standards?

Then those design documents were utilized to go into the field and check wiring, to check piping runs, check hangar designs, things of that order, to verify, from beginning to end, that the controls were satisfactory, not only the controls but calculations.

We roognized the programmatic, checking that the right signatures appear in the right places and the detailed design, the reviewing the calculations.

we have identified some discrepancies,

particularly in some voltage drops on electrical cable. 4

kV. I think Lowell is familiar with some of those things

that we have identified, and necessary corrections havae

been made to update those calculations and, if necessary,

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actually replace a portion of cable in one particular location, as I recall.

The engineering assurance program which Stone & Webster has carried on -- and we participated in that. I mentioned that previously. The Duquesne quality assurance program, which is another parallel program. In addition, in our letter we mentioned the fluid system design finalization. Maybe we could touch on that a little bit. That began -- early in '78, we had an outside contractor review the fluid systems and review flow calculations, review the pressure drops, the drops across the valves, the pump, the discharge pressures. Things of that order. Heat balance through the heater drain system.

And then in addition to that, we recognized that we needed to finalize the flow diagrams, so that we could incorporate the requirements of the testing program and also the requirements of the interface with the nuclear steam supplier and the AE. There we identified some discontinuities which we called to the attention of the designers and addressed those.

We also have some items which are peripheal type. We have used the NUS Corporation for review of the equipment qualification program. We have had a considerable amount of effort in PQ, particularly getting one of these hydrogen recombiners to be qualified. We have had other

people work with us on our ASME program, the soil structure interaction, and other independent design reviews have been undertaken.

I think that the message we bring that we would like to present, the fact that by doing system audits, by doing site activity audits, by doing a hazard program audit, by actually having our Duquesne Light people who are specialists in their areas, some of these people from our corporate offices have a number of years of experience on Beaver 1, so they were familiar with the type of design controls.

At the time we were reviewing Beaver 2, we were establishing our in-house, independent design capability, and we have divorced ourselves from the AE on the Beaver 1 in doing in-house design to you. So we felt that those people were qualified personnel to do, as you have indicated, the very important detailed design review, actually going through the calculations and checking the adequacy.

MR. MARTIN: I think that we would, with this introduction, if John Thomas, would want to add any comments from the engineering end. Have I overlooked some items there?

MR. THOMAS: I don't think so. I think our letter we intend to be very complete, what routine line is done in the way of assuring the design, completion design wholeness, to use that term.

Also, on Donald Webster plan and approved by Duquesne Light includes for it indepth technical audit performed by engineering people in Donald Webster's home office. So that they are not part of the project staff.

I'd like to turn it over to Mr. Eifert now, who, our plan is to discuss this next upcoming audit, and get any comments that you might have or whatever, and just really review our plan. And we have the schedule tentatively laid out here. It shows sort of the...I guess you'd call it a plan for a plan.

But, also, as you can see, the detail work of getting the audit plan together has not come in.

MR. MARTIN: That's on page 3 of the handout.

It's Donald Webster, Engineering Assurance Technical

Audits. The first two pages describe past audits; page 3

describes the upcoming audit.

MR. EIFERT: Okay. Thank you, John. That's in

the second handout that we gave you. Why don't I just walk through the remainder of that handout.

The third page describes the planned scope of the upcoming audit. And I'd like to skip over that, just leave it for a minute, and look at the remainder of that package, go over briefly what's in that package.

The next page is kind of an overview of our auditing activities since 1981. And again identifies the tech audits that we have done and the one that we're planning.

evaluation process we go through when we complete the last audit in the series, where we look at the results of all the indepth technical audits and draw our overall conclusions with respect to the adequacy of the design and the design process.

And that is an activity that we plan to complete on Beaver Valley II after completing the fourth technical audit.

The next page is a overview of the indepth technologic bar chart Webster has. Beaver Valley is right on the top of that table, indicating when and where we perform these audits of this nature.

Following that bar chart is a typical autochronology in some detail that basically identifies the

normal duration and the activities, the details of it.

Attributes in the planning area are performance activities and reporting of followup activities. This is presented as a demonstration of the depth that's...and the timing of these audits.

Following that we have a statement about guidelines about how we select a system for a system audit. We picked this one to give us a real good representation of the design process and interfaces. I won't go into that in detail. We've been looking at the potential system for the upcoming audit. And I'll have Dick Twigg in a few minutes here go through what our thoughts are at this point. We haven't finalized the system selection, but that will show how we've applied this kind of criteria.

Generation of an action item is the next page in this handout. This demonstrates the technique we use in conducting these audits. The more traditional quality auditing effort is where you have a planned audit period to prepare a report, issue findings and then get the responses to those findings.

We have used an action item actually in progress. In the process of performing the audits, we give this a quicker turnaround of information with respect to any concerns or questions we have or need for information during the audit; it makes for a much more efficient, timely

process during the audit.

And then the last three pages of this handout is the guideline that we've written to give to our audit team as a guideline in how to make the judgments and when to write an observation, how to determine the significance and guidance on how to handle potential concerns during the actit. That's presented here for your information.

MR. MARTIN: I think I'd like to make a comment about the need that we felt for guidelines. I think we all agree that there is a question in the mind of a reviewer and auditor if he has a question about the significance of an audit, a discrepancy, let's say, or an incomplete information.

We recognize that those are important items that need to be addressed and that the guidance is given here to help that reviewer put in that information so others can understand what he was doing and the basis for his determination, whether it was significant or not.

This is very important. We recognize that.

MR. EIFERT: That is a very brief overview of our process. We are planning work now for the fourth and final technical audit. The planning has identified that we want to use a system and also cover site activities, so a combined audit in that sense.

The first handout that we gave you is our

schedule for conducting that audit. And with that introduction, I think what I would like to do is turn it over to Dick, and let's talk first about where we stand with respect to selecting a system. And we've identified candidate systems and we're narrowing in on that.

I'll let Dick brief you on that, and then Dick can walk us through the schedule, the first handout that we passed out this morning.

MR. TWIG: My name is Dick Twig. As Bill had indicated, we are in the process of selecting the system, as we've done on other technical audits. The criteria that we have indicated, or some of the criteria, is just, first of all, the system must perform a safety-related function.

We're looking for a system that is representative where we can look to see the Webster design effort, and also a strong interface with the -- functions that.

The sort Webster performs is such in a lot of cases of taking some basic criteria that may be established by the intern list, suppliers, locating it, hyping it, instrumenting it.

We're looking for systems and multiple functions, that there is a certain amount of depth to it. These systems may perform in two or three different modes and we feel that looking at the different modes is better insight into the design process.

Another key feature in selecting a system is the state of obstruction of the system and also the state of the reconciliation program...the as built reconciliation program.

Duquesne Light has instituted its confirmation programs, which are extensive. And we want to be able to take advantage or to evaluate how effective those systems have been. So we're looking at a system that's gone through various stages of the confirmation program.

We have, in looking, prior to doing these indepth technical audits, Stone and Webster has done smaller, many indepth technical audits, many technical audits on various systems within the PB-2 unit.

In reviewing those that we have looked at and reviewing other systems that have been reviewed by other organizations, like INPO, three systems came to my potential for review.

The first one is the service water system. It has got a very high level of Stone and Webster involvement in it and very little interface with the interface supplier. But we are supplying a certain amount of levels to the various heat exchangers.

And also the service water system was reviewed, I believe, by INPO. So that we dropped that from our consideration.

The second one was the auxilliary feed system, which has always been a problem with a number of different plants. That is a system that has both Stone and Webster involvement and also some Interbles involvement as a potential candidate.

The third one, which is the safety injection system, is a dual train system. It has got — the majority of the basic design is done by the Intrablus supplier. However, we feel that it still is a good example of taking their criteria, installing it, piping it, which is a large amount of work, as far as Stone and Webster is concerned, and doing the electrical systems that support it, that right now we're leaning towards the safety injection system.

We have looked to both Gain Light and also the project in looking for particular areas that may be of concern to them or that have not been looked at, and we're open to comment on those selections.

MR. TRIPP: In the auxilliary feedwater system,
Roger, your folks looked at that in my confirmation program,
didn't they?

MR. MARTIN: Yes.

MR. EMBRO: I guess my only comment, this is Jim Embro, as you point out, the safety injection system is primarily designed by Westinghouse.

I guess that we agree, you know, Stone and

Webster, goes from the piping. And they have to, you know, examine Westinghouse...and make sure that it all operates.

But I guess that the basic design is really, you know,

Westinghouse.

So I guess you have to think about how adequately that's going to be evaluated across the Stone and Webster design process.

Would you also be looking, if you did that system, at the modes of operation, like RHR?

Well, let me say this. When you were talking about safety injection, I told you about both high pressure and low pressure?

MR. TWIGG: Yes.

MR. EMBRO: And the RHR modes of operation, in addition. The actual safeguards function?

MR. TWIGG: Well, again, we're in the process of seeing how far we're going to go. We don't deal with it into the spray loads or the tying of the spray system. But the safety injection system, with both the high pressure and the low pressure aspect of it. And we do have a lot of interfaces there. You have a lot of high and low pressure interfaces involved which are important to look at.

And we have a tie-in to the primary system directly.

MR. IMBRO: Let me ask another question.

Scope of supply in terms of components, is that a
Westinghouse scope of supply in terms of turbine sink pumps,
heat exchangers, or others?

MR. TWIGG: Those are supplied by the Interbles supplier, those are Westinghouse. The amount of equipment that is specified and ordered by Stone and Webster is limited on system. There is a limitation for the system that is supplied by Stone and Webster.

Some of the instrumentation also is supplied by Westinghouse. But we felt that because of the nature of the system that it was a credible system and were able to look at the total interface in that regard.

MR. IMBRO: You know, certainly, we agree it's a critical system, but since it's predominantly a Westinghouse design system; whereas they supply the IND's, plus they also develop the logics to determine how the system operates, basically, you're taking Westinghouse criteria and implementing it.

You know, which it's a very good example of the system we have having an Interplus interface.

But it seemed like in this system the majority of the Stone and Webster effort would be geared pretty much toward piping, running piping, piping supports.

MR. TWIGG: Piping, instrumentation and electrical, yes. What Stone and Webster does is they take

the elementaries that are furnished by Westinghouse and then Stone and Webster develops the logic, diagrams and follow-through of design.

But I understand. That's why I mentioned that it does have very heavy interbles involvement in it.

MR. IMBRO: Okay. I guess we'll go back and look at your system selection criteria. And one of the primary ones is, you know, extensive Stone and Webster design responsibilities, with interbles involvement.

It seems like the intrables involvement is the more heavily predominant factor in this system, and not as much the select design responsibility. I guess, from our point of view, we'd probably like to see you review a system that's more, you know, select original design system.

MR. TWIGG: Well, as I say, we're open for comment in that regard. The first technical audit we performed was on the...cooling system. And that has gotten much heavier involvement of Stone and Webster.

MR. ANKRUM: That would have been my comment, is that we needed to look at some of the earlier audits and see if this particular question had been resolved in one of the first three.

But you've received our first-cut comments on this and I think we've made our point, so...

MR. THOMAS: May I ask a question? Roger Martin.

For clarification, the desire for a system which has more Stone and Webster involvement than the venicular steam supplier is that it might be unique, that the NSS's supplier's input might be more standardized or more uniform. And you're directing your interest for the system that would be...

MR. TWIGG: That's correct.

MR. ANKRUM: One of a kind, maybe.

MR. TWIGG: Not necessarily one of a kind, but something which tests, which fully tests the capabilities of the Stone and Webster design capability.

MR. THOMAS: I think Mr. Twigg is making the point that we've done that once or twice now. ...is how well you can take someone else's...and really make it work, recognize it's a little bit the other side of the coin, so to speak.

And it's a real important attribute sometimes, that interface maagement is more difficult than when you're trying to do the whole thing yourself.

MR. ANKRUM: We agree completely. Interface management is probably the most difficult thing to do. And it's the area that is most susceptible to problems. That's been our experience in previous design reviews, that many of the problems occur either in interfaces between disciplines or interfaces between organizations.

So we agree that that's a very important thing to test. And it's important, I believe, for you to look and for us to also look and agree with your across-the-board reviews. You've done a lot of things here.

And somewhere in that should have been a good test of the capabilities of the Stone and Webster design organization itself.

And somewhere else should be a good test of the interfaces. So it's necessary to look at the whole picture.

So I don't want to focus on just this fourth audit and whether or not it covers the Stone & Webster original design effort.

I think we have made our point, and it is necessary to look at the total program. Somewhere in there this should have been covered, not necessarily in the fourth audit, and somewhere the interface should be covered, which sounds -- your proposal certainly does that in the fourth audit.

I think I would just like to say our comments -we have given you our input on this, and I don't think we
can add any more to that at this point in time.

MR. THOMAS: Yes, we are not really here to just pick the system to death.

MR. ANKRUM: No. Exactly.

MR. THOMAS: Nothing like that. You know, kick it around a little bit. And I do appreciate the point that it is intended to be a total thing, including all four audits.

MR. ANKRUM: Yes.

MR. THOMAS: And it is a good point that we should consider that when we are doing this other design.

MR. ANKRUM: Yes, I would like to concentrate today's discussion on how do we go forward from here to the eventual licensing decision on this plant.

MR. TWIGG: As we have indicated in our preliminary schedule here, the timing of the schedule is critical with a number of respects.

One, as I have indicated before, you want to look at a system that has gone through the as-built reconciliation process, confirmation programs, and so that we can't have it too early because some of those systems may not be totally available or sufficient samples within those areas.

The second thing is that these audits are a lot and difficult and that we don't want to get to the point where we are impacting fuel load.

The other impact or potential impact we would see on the project would be as far as the scheduling of the CAT. It is our understanding that the CAT was originally scheduled for April, but there was some indication that it may be delayed.

So again that is an interface that we would be concerned about and should be factored into the overall schedule.

The plan --

MR. MARTIN: May I clarify? The source of our information was Mr. Taylor had given an indication that because of the TVA activities there might be some effect on schedules such as the CAT, and these are two which were

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identified.

MR. TWIGG: As affected the schedules --

MR. MARTIN: I think that is very obvious.

MR. EIFERT: Including TVA.

(Laughter.)

MR. THOMAS: I guess our question on that would be: does anyone here have any information on what is occurring?

MR. EIFERT: Not specifically, no.

MR. THOMAS: Well, do you think that ought to be a consideration in this schedule, that the CAT -- other than not having people there at the same time doing similar things, which, you know, really would be occupied in another project?

MR. IMBRO: Not necessarily. If the CAT is done prior to our type of audit, we try and pick up on the CAT findings, and so in the process I suppose this ought to have been done prior to the CAT.

MR. THOMAS: It doesn't matter. The two are coordinated, in whatever order.

MR. TWIGG: Where we are looking at the typical audit chronology, you will see what we have indicated as preliminary planning. It is obtaining the scope of completion of the various systems, getting input from the project, from the client, and so forth.

The next step would be to prepare a draft audit plan. And within the audit plan we would identify what system we are going to look at, and we would identify in more detail what we feel the scope of the audit should be.

And the scope of the audit is something which we feel that we should get agreement on up front so that we don't have problems later on as far as adding to the scope.

I don't want to speak necessarily for Duquesne
Light, but this is a concern that the scope of the audit be
bounded, and we realize that when one goes and finds
problems in a particular area it is normal to expand the
scope and to determine the extent of those conditions. We
feel that is totally appropriate, and we understand that.

So that in this next --

MR. MARTIN: We would like to address that, and maybe it isn't appropriate right here, but if there are some determinations about a deficiency, what guidelines or rules could be used for expanding or controlling the -- let's say a judicious selection of which way to go.

If one calculation has difficulty, is it appropriate to use the sampling method of that type of calculation to assure ourselves that that hopefully was an isolated case?

This is where we are coming from.

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MR. ANKRUM: We have used that in the past.

MR. MARTIN: Yes.

MR. ANKRUM: I don't believe we have ever gotten into a situation in the design area where a wall-to-wall review was necessary.

MR. TWIGG: Right. Let me just continue in the area of the schedule.

Mid-April, we would expect we would be formally into the audit preparation, preparing review plans and reviewing documents.

About the 5th of May, we would start the active part of the audit and interviews with the project personnel. We have essentially the month of May that we have slotted for that activity.

One week or maybe less will be involved in a site review. What we do at the site, we -- reviewing the actual hardware and the site is effective from getting a feeling for what the system is and how it relates with the other surroundings. That is very important.

We also look at site activities that are performed at the site, the ENDCRs, changed documents, the nonconformance reports that we will be doing at the site, and also any other types of drawing preparation that would be done at the site.

This effort would be looking at within the

particular system that we pick. So the week of 5/19 to 5/23 would be what we have presently scheduled for the site review.

We have tentatively set up a post-audit conference date of 6/24, which time extends to a period from the end of May through June. We will be preparing a report and a post-audit conference 6/24, and we issue the report approximately July 17.

At that point we would go into the follow-up phase, where we would be resolving whatever action items that had not already been resolved.

And the action items, I am quite sure everyone is familiar with it, but they are used to determine the extent of the condition, the cause, and the corrective or preventive actions that are appropriate.

In each case engineering assurance and the team of individuals who are performing these verify as the adequacy of the project response and verify as the completion of the design activity that has to be resolved by these -- from these action items.

MR. IMBRO: Let me ask a question to Duquesne.

How would you envision the NRC participation in this audit?

MR. ANKRUM: Let's save that for later. I think that is premature.

MR. TWIGG: In conjunction with the audit or the inputs that we use -- and I am talking about Phase II, where we -- the individual audits that are performed are each evaluated for corrective and preventive action for each of the particular items.

In the evaluation report, we accumulate the data together and we look for trends. We look for particular areas that need additional attention.

Some of this work is done early on prior to the audit itself, so that any potential problems we see on the past audits that have more of a trend can be factored into the fourth audit to resolve those conditions.

Likewise, after the completion of the fourth audit, all the data is added together. We summmarize the data and we group it to see -- group it by cause, by types of problems we find, then make recommendations based on all the review of the data as viewed as approved.

MR. MARTIN: I think that is significant, that we use the value of the knowledge we have gained from previous audits, not only to establish the scope for this fourth audit but to also take an overview at the end of the project through the period of growth in the project.

MR. TWIGG: And we would expect that that total effort will be completed by the first of November.

MR. EIFERT: Okay. I think that concludes our

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overview of what we are planning, and it is early in the planning. We are really scheduled to get started on this next month.

I will turn it back to John and Roger.

MR. TWIGG: Unless there's any questions.

And we have gone through it very superficially because we know that some of you have been through part of the process before.

MR. EAPEN: This is P.K. Eapen. I got two questions.

Number one, how are you incorporating the experiences you have gathered from other sites like Seabrook and Nine Mile in developing this audit plan?

Number two, I had a lot of safety considerations, and there is another aspect coming up out of the woodwork; namely, probably the risk assessment.

Are you ascribing any merit to the causal probability of this electric system?

That is my second question.

MR. TWIGG: The answer to the first question: what we have done in engineering assurance, we have taken all of the IDIs that have been performed and we have reviewed the IDIs. We have also reviewed the CATs, and we have entered these into a program where we can look at the data and group the data, and we have tried to keep up with

all the different new problems that are coming up.

So we do have a program where we go in and we look at the IDIs and the CATs and use that information for some of the detailed questions that we would be asking; also the experience we have had most recently in Nine Mile and Millstone. There are particular areas that we know that we should be looking for.

The second question, maybe if you can clarify that a little bit for me?

MR. EAPEN: Well, I don't know whether this particular site has PRA or PSA study. My personal experience in the past is when you look at the core melt contribution probability for a given system it opens a few extra eyes. You know, it opens up certain areas where traditionally people did not spend a whole lot of time.

Disciplines are there, you know, that type of information. There is a whole host of information like that available in the industry today if you don't have your own PRA or PSA.

MR. TWIGG: Well, we have the studies that we would review as far as the failure mode and the effects -
MR. EAPEN: That is right.

MR. TWIGG: -- on all of these, and we have traditionally looked at portions of these as we go in and do the audits.

As far as failure rates and these type of things, they traditionally have not been included within, I believe, the IDIs or the IDVPs.

MR. EIFERT: You know, this is an audit of the design process. It is not an effort to identify all of the industry problems that may have occurred somewhere and determine if it happens to apply or has been taken care of with respect to the system. That is not what we are doing.

We use our experience and our intelligence to look at the general areas where there have been concern, but we don't use this as a way to investigate if this particular plant would have a problem -- say, a problem that was reported in, say, a Seabrook IDI.

MR. ANKRUM: I would like to reinforce that by saying that this is a measure of how well the plant has been designed, given the design that NRC requires in its regulations and as the utility is committed to do in its PSAR and PSAR, and those are the bases against which we measure things.

against which we are measuring the design process, and we are not trying to measure how good this particular design vis-a-vis some other design but how well did this design get implemented within the scope of the licensee's commitments and NRC's regulations.

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MR. TRIPP: Do you consider things like the number of information requests, number of EMDs, and so forth in selecting a system?

I mean, they might be an indicator that there was a lot of problems with the engineering design when the field tried to implement it.

MR. TWIGG: I think we are looking on a more general basis. I think the systems we select based on the criteria that we have mentioned here do not achieve all of the criteria in a particular system that you would like.

The way that we look at ENDCRs and EMDs, we go in and we are testing the implementation of the design process of the work performed by the individual groups. In other words, we are looking at electrical, ENDCRs, EMD, which is our mechanical. We will be looking at the power, calculating the power ENDCRs, structural ENDCRs.

So what we do is we go in and sample the design process -- and that is what we are doing. We are sampling or evaluating how effective that design process is. It is very difficult to be able to -- if you go in and look for a known problem area, you may not be doing justice to the type of review which we are trying to perform.

MR. MARTIN: I might amplify that. In the Duquesne design basis endorsement program that was initiated and performed by our people, we looked at the installation

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specifications, particularly 977 and some that had a number of ENDCRs -- this is engineering design change requests -attached to them and incorporated, and we reviewed those with special attention to make sure that they were updated and that the information was timely and was incorporated in the design and that that was not only design but also governed field activities.

That is a little bit more than the engineering phase. Actually it is some of the workmanship type of things go into those specifications.

MR. TWIGG: The number of the ENDCRs in a particular area is always a question of whether the design was thought out as well in advance or not, also the indication of an ENDCR that the problem was picked up and identified, and we are looking for areas where the problem may not have been picked up.

So that looking at the ENDCRs certainly has -there is an influence on the design process there, but those are the ones that have been picked up.

MR. MARTIN: Along this line, since we do have the benefit of the presence of some of the region people, what is the relationship -- for my information -- between the headquarters I&E staff and the region?

I think I understand, but maybe if you could help I realize that maybe the objective is more site

related than it is base, home office design activities.

Is that correct?

MR. ANKRUM: No, not exactly. The relationship in the design area is a little different than you would find normal region-headquarters relationship.

The region has site responsibility of the plant, retains site responsibility for the plant. However, again following Diablo Canyon, one of the things we learned was that the NRC really had never done technical inspections of design and design process.

NRR reviewed the permittee's promises, if you will, in the PSAR and FSAR, but no one ever checked to see if those promises were actually implemented in the designs themselves.

It was determined that that required such a degree of specialization and talent that we couldn't put that in each of the five regions, and so that inspection capability was centralized in headquarters in I&E, as it happened in the QA Branch. But there is no reason why it couldn't have been in some other branch. It just happened to be there.

And so we are performing a direct inspection function for this design area strictly because we couldn't afford to distribute that kind of talent throughout the regions.

And then let me go an extra step, and this now is feeding into the licensing process, and it is similar to the regional administrator's determination at the end of the process that the plant has been constructed in accordance with the design.

But the Division of Licensing also looks to I&E headquarters for some input as to whether or not the design to which the plant was constructed actually complies with the licensee's commitments and NRC's regulations.

So you will find that the region participates with I&E on these design reviews so that the region -- because the region remains responsible for that plant. It is in their region. But the repository of the design expertise is within this group of people at I&E headquarters.

MR. TRIPP: Roger -- I certainly don't disagree with Ted -- what might have confused you a little bit here is that, as you know, we in the region had the perception that there was engineering/construction interface problems, and we hit on that in the SALP area, and so we monitored that area closer with your project than with most other projects.

And we also, for example, then took a look at some of the confirmation activities that Duquesne Light did because we regarded that as part of the utility's overview and control of your architect engineer.

We took quite an interest in the site engineering activities because we saw them as a key link in this interface process, and as you pointed out in your submittal, we specifically looked at that one audit there that was focusing on the site engineering activities. In fact, I was personally involved with that.

Again, it was in the context of our larger concern about the engineering/construction interface and the

site engineering group has been the key link in that interface.

We typically don't have a staffer do the detailed design inspections that Ted is talking about.

MR. THOMAS: The region people have been involved in the program, though, I believe. I think there was a presentation made at the region headquarters on the design confirmation program.

MR. MARTIN: Oh, yes. John is referring to our presentation, in which we mentioned about our design confirmation program. We will be -- initially approached you people in the region to tell you that we were planning this. That was prior to some of the difficulties of Diablo Canyon.

MR. TRIPP: Well, that was in '83, and we were already concerned about the engineering/construction interface at that point in time, and so as I recall, Duquesne Light came in to assure us that they were doing something to look into this area and control this area.

MR. MARTIN: That was presented October 21st,

MR. DEL GAIZO: Can I just slide in a few things here?

MR. MARTIN: Certainly.

MR. DEL GAIZO: A few quick questions before we

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go on.

Ted Del Gaizo, Westec Services.

The hazards analysis review you just finished, I take it was high energy line break, seismic 2 over 1 flooding?

MR. MARTIN: Yes.

MR. TWIGG: That is correct, yes.

MR. DEL GAIZO: Was -- when the Stone & Webster people who did it -- any of it that we have seen before in Nine Mile, Millstone, or Vogle?

MR. TWIGG: No.

MR. DEL GAIZO: Thank you.

Just one other thing. You mentioned NUS did the EQ review. You also said there was a third party review on fluid systems.

Who did that? Can you tell us who did that?

MR. MARTIN: Quadrex.

MR. DEL GAIZO: Quadrex?

MR. MARTIN: Yes.

MR. DEL GAIZO: Okay, thanks.

That is all I have.

MR. MILLER: Ted, can I go back and ask a

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What has been the experience of other utilities in terms of the breadth of the design reviews that they have

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performed in terms of the number of systems that they have typically covered?

MR. ANKRUM: It has varied. I would say that from what I have heard with the efforts on Beaver Valley 2 is consistent with what we have seen elsewhere. There are other utilities that have done what would appear to be fewer systems, but because they recognized that you couldn't satisfy all questions of one system they would review parts of other systems.

We have had utilities that have done more systems because they found problems in the first one and it was necessary to decide whether or not we had an isolated incidence or whether there was a generic problem.

But the effort that Duguesne Light has undertaken sounds consistent with that which other utilities have undertaken. More than some, less than others. And the ones that they are less than were ones that had problems.

MR. MARTIN: Well, I think we have talked about an overview of our past activities and discussed the audit plan, discussed the assistant report. We are to the question of the NRC role, and we are interested -- do you want to take that up now?

MR. ANKRUM: Sure. This is a good time.

MR. MARTIN: Whatever.

MR. ANKRUM: Well, let me summarize that then.

As I mentioned earlier, we are obligated -- and when I say "we" I mean I&E -- are obligated to give the Division of Licensing some evaluation of design process and whether or not the design process in fact resulted in a design that complies with NRC's regulatory requirements and your commitments.

That will take the form of either an SER or an inspection report.

Now, we have several things that we could do.

The first thing we could do is we could do a direct inspection, an IDI.

I don't favor that because you have undertaken a considerable effort on your own, as you have described to us, and in particular through the engineering assurance program which, as you observed, is one that we are familiar with, comfortable with, and believe that it effectively answers the questions that are on the table.

So we would not desire to do an IDI. It is very labor intensive on our part, and it would be duplicative of what you have done.

The second thing we could do is come in and look over your shoulder on the EAP and the other things that you have done, and by looking over your shoulder I mean test the implementation. We are not talking about changing your schedules. We are not talking about changing necessarily

what you are doing except that we would be pleased to review in advance things which you plan and tell you whether or not we think that in our opinion you are achieving what you are setting out to achieve with what you are doing, and we would endeavor to the greatest extent possible to stay off the critical path, and we have managed to do that in every instance. We have yet to have been on the critical path towards a licensing decision.

So we can look over your shoulder of what you are currently doing and then prepare an SER to the Division of Licensing, giving them our opinion.

The third option we could do is essentially send -- you know, if we did not look over your shoulder during this process -- and it is similar to what we did at Nine Mile Point 2, it is similar to what we did at Millstone 3 when I say look over your shoulder -- that if we don't do that --

MR. THOMAS: Can we talk about that, please?

MR. ANKRUM: Sure, I will come back to that.

If we don't do that, then our third alternative would be essentially to send an SER to NRR that says we have reviewed on paper, we have reviewed your submittals of what you were doing, and what you were doing has the elements of answering the question that we have been asked to answer, but that we have not reviewed the implementation and

therefore we are not in a position to come to any conclusion as to whether or not the design in fact -- it would say your methodology could provide that answer, but having not looked at the implementation, we can't tell you, Division of Licensing, whether this has met the requirements or not because we haven't looked at the implementation on it.

And one of the significant lessons of the past few years, for our part, is that implementation is the key. Wonderful plans are just that, plans, and it is the implementation that delivers the product.

So as I see it, we have three alternatives. One is an IDI, which we do not favor, but if we didn't take the second path and NRR believed that the third path was not satisfactory, or was not satisfactory on our part, then we would have to go back to an IDI.

So those are the three options that are before us at this point in time, and I would like some feedback from you as to whether you would prefer to pursue any of those three.

MR. THOMAS: Well, I would like to say a couple of words. I was on the Nine Mile project last summer when that in-depth technical audit was performed, and there was a lot of work put in on it, a lot by everybody.

My concern is that there was like 29,000 hours time of the auditors -- that was about 15,000 hours, and

project people was about 14,000.

MR. MARTIN: These are Stone & Webster project people and Stone & Webster auditing types. That was alone for them.

MR. THOMAS: So that my concern is that seems rather a lot. I don't know what it is in your experience. Although that is a good process, I think we want to, you know, do what we need to do for you to be able to provide this assurance. So we want to cooperate and don't even want to appear to be uncooperative because we are not.

At the same time, you recognize that we are between a rock and a hard place here, in a way, because I am sure you have heard of PUC auditors and folks like that --

MR. ANKRUM: Absolutely.

MR. THOMAS: -- that are around.

So we would like to -- I would like to and I think that is Roger's position also -- we would like to reach a meeting of the minds and agreement here where you can do what you have to do, yet we can still be responsive and be assured that we have been prudent, that we have done what we had to do. And maybe things are not absolutely mandatory but were prudent to do in expansions.

So we would really like in the over-the-shoulder thing -- that seems to be the reasonable solution here -- is a middle ground, I think, though three, I don't know how we

would do Item 3, frankly.

Do you? Have you ever done Item 3?

MR. ANKRUM: No, never done 3. In fact, you would stick out like a sore thumb.

MR. THOMAS: I don't know what that means even, frankly.

MR. ANKRUM: Neither do we. Neither do we.

Given the questions that we received from the Commission, the Commission might well not accept that on the path of the licensing. On the other hand, the Commission might accept it on the path of the licensing.

I don't know. It has never happened. Unplowed ground, and I agree with you that the Option 2 is the preferred, and we are perfectly willing to work with you in advance on your audit plan and basically come to an agreement ahead of time that what you are doing, what you plan to do meets the objectives.

Now, if it turns out we can't agree at that point in time, our subsequent evaluation will simply be qualified. To the degree to which we are able to come to a conclusion that is how much of a conclusion we will come to.

If we feel that what you are doing isn't sufficient to answer one particular question, then our SER would say in this particular question we don't believe that

the audit effort was sufficient to answer and answer the question.

On the other hand, we may come to an agreement on an overall plan of attack that completely addresses the questions that are on the table, and I would like to basically turn that question over to Gene Imbro and Ted Del Gaizo and our team that does this and basically work together with your team and come up with a review of what you plan to do and where we would fit in and come up with the bottom line.

Now, as to the number of hours necessary, I think it would be premature to say so many thousand hours are needed to answer the question because every utility is unique. You have done a number of things already, and you may have dealt with many of the issues that have had to be dealt with at the last minute at other utilities.

So we have not looked in great detail at what you have done. We basically have your letter at this point in time, and the next step in our view would be the planning for how we would integrate with your schedule that you have given us and a discussion as to whether or not that what you have planned to do, if implemented as you plan to implement it, will allow us to write the comprehensive SER to the Division of Licensing.

MR. THOMAS: I am sure we can reach agreement.

I don't want to say that we can't. I am sure we can.

However, you know, assuming that for some reason then we didn't, or whatever, just go back and explore the third alternative, which looks like kicks you back to the first alternative, which is you say no alternative at all, but the IDI.

I guess it would go back to are you obligated by the Commission, or whatever the rule citation might be, to provide that assurance or not assurance? If you can't provide assurance, is that in effect saying that -- I mean, you can't -- you got to either say yes or no, that it is adequate or not, I assume.

MR. ANKRUM: Well, the Commission's rules obligate you to do a design which complies with the FSAR, PSAR, NRC's regulations, and what we would be facing is can we, the staff, offer independent testimony to the Commissioners that in fact your design does meet those obligations?

That is the bottom line, and that is really where we have been going with all of the plants -- is can we, the staff, give some independent testimony -- and by independent, I mean separate and apart from your assertions -- and arrive at that independent testimony through our own inspections or reviews of what you have done? Can we tell them that you in fact have complied with

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NRC's regulations?

MR. THOMAS: That you have taken independent look and you can say from your own knowledge --

MR. ANKRUM: That is right.

MR. THOMAS: -- that you are satisfied with what went on there?

MR. ANKRUM: And Option 3 is for us to say, from our own knowledge we can come to no conclusion because we haven't done the things that are necessary to come to that conclusion.

MR. THOMAS: The question then is: is that an essential piece of the licensing puzzle?

MR. ANKRUM: I cannot answer that question. All I can tell you is that the Commission -- following Diablo Canyon, the Commissioners wanted that independent look -- or I shouldn't say the independent look -- but that independent assurance from the staff.

Whether or not enough time has passed and enough water is now over the dam and enough experience has been gained by the Commission in this area that they no longer feel they need that is a question for the Commission to decide.

But I want to make sure that you understand that we are not talking about new regulatory requirements. It is the existing ones and the Commission desiring a finding by

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the staff that staff is independently able to conclude that those regulations have been complied with.

MR. THOMAS: I understand. Well, then that -MR. MILLER: Making a finding of reasonable
assurance, to put it simply, and your question really might
be: is there anything in a review plan or in regulation
that specifically calls for the staff to do something? And
the answer is no.

MR. THOMAS: Now, I am not trying to play lawyer with you. What I am really getting at is, you know, if -- I mean, if you don't do something like Option 2, it sounds like that you are going to have to do Option 1.

Because I have obviously asked you the question, you have got to provide an answer.

MR. ANKRUM: I can't tell you we would have to do
it. I can only tell you that if the Commission didn't
accept the Option 3 answer we would have to do Option 1. If
the Commission will accept --

MR. THOMAS: Prior to obtaining a license?

MR. ANKRUM: Prior to obtaining a license.

MR. THOMAS: Which may, you know, if we go down this t al --

MR. ANKRUM: Put you on the critical path.

MR. THOMAS: -- and can't conclude on Option 2 or
3, then that might take some time?

MR. ANKRUM: Exactly.

You are ploughing uncharted ground because heretofore, since Diablo Canyon, the Commission has asked the staff to provide this assurance.

If we tell the Commission we can't provide that assurance, the Commission then will have to decide whether or not they are accepting the information you are providing or whether or not they will go back to the staff and say, I am sorry, we have to have that, and I can't predict what the Commission will do.

MR. THOMAS: A couple other questions. Duquesne Light has done a number of things, as Roger has outlined here. You know, they have been a responsive owner and responsible owner as the NRC continues to urge owners to become more in charge, more directive in all their projects.

It sounds as if though you can't take credit for Duquesne Light and 12 independent design reviews, the 12 different contractors. That couldn't be part of your decision because obviously that is not your own firsthand knowledge that things were right, even after you had done all that.

MR. ANKRUM: If you are willing --

MR. THOMAS: Should that be a discouragement to the utility to do that sort of thing in the future?

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MR. ANKRUM: Not at all. Not at all.

MR. THOMAS: Why not?

MR. ANKRUM: If you are willing to go before the Commission and say here are the things that we did and not have us standing next to you saying we looked at those and, by god, they did them and they did them right, then --

MR. THOMAS: But it doesn't meet your requirements for this sort of firsthand knowledge of your own?

MR. ANKRUM: No. I am saying if we go back and looked over your shoulder, we would be standing next to you before the Commission saying, yes, they did all those things and we agree that all those things achieved exactly what they think they achieved.

Okay, that is one step.

The other path is you can stand before the Commission and tell them that without the staff's corroboration, and the Commission may very well accept your assertions because you are a responsible licensee and you have done all these things.

MR. THOMAS: Yes.

MR. ANKRUM: It is simply a judgment call on your part --

MR. THOMAS: So you would say --

MR. ANKRUM: -- as to whether or not you want

the staff standing next to you before the Commission.

MR. THOMAS: And you could say we have no opinion because we haven't investigated it?

MR. ANKRUM: That is right. We wouldn't say you didn't do it, we wouldn't say you did do it. We would say we have no opinion because we --

MR. THOMAS: So you are not required to come to a conclusion then; that is all you are saying?

MR. ANKRUM: I am saying we are not required to come to the conclusion and therefore --

MR. THOMAS: Well, is that different than the construction? Because someone has to come to a conclusion it was constructed according to plans and specs?

MR. ANKRUM: That is right.

MR. THOMAS: So that is different in that sense, is that right?

MR. ANKRUM: Well, the Commission ultimately makes the decision, not the Staff.

MR. MILLER: I see.

MR. ANKRUM: The Staff makes the recommendation to the Commission. The Commission has to conclude that you have designed your plant in accordance with the regulations. The Commission has to make that decision. The Staff doesn't have to make that decision. The Staff may be willing to come to that conclusion, based on your assertions without an independent move from the Staff. Somebody does have to come to that conclusion, and it is the Commissioners.

MR. MILLER: I think what you are focusing on is the ultimate decision. The Staff, of course, makes a recommendation to the Commission.

MR. THOMAS: Well, you do make a statement, though, I think you said earlier, about the construction side. Yes, that you have, in fact, met all the published requirements.

MR. MILLER: Before it ever comes down to the Commission, the Staff will have to make some sort of a determination.

MR. THOMAS: It looks like you you would at least have to come to the conclusion that at least it wasn't wrong.

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(Laughter.)

I'm not trying to argue with you here or be argumentative. I am just trying to understand. This is a big impact on the project. It would get into the larger things at Nine Mile, because it wasn't just the hours, directly applied, but it was the impact onthe project at the time. And I am not trying to cop, you know, the "poor boy" plea either, but it is a fact.

MR. MARTIN: One of the concerns that we have, of course, is that if a plan is established and can be adhered to with guidelines, it would prohibit -- what is the term they use -- oh, frivolous changes in the program. I am trying to think of the lawyers term, but nevertheless, if -the more that is known about the scope than the less effect it has on the policymaking in the upper levels of supervision, because it is more than just going through the motions. If you have a plan established and you have the people identified to support that, then you have your work program set out. But if there were other areas -- if you could identify something that is significant, to the point that it would require some changing program, yes. But I think the criteria -- and establishing that criteria is very important. How significant that must be, because then you have to bring in man-hours and manpower, which are dedicated for some other location.

You have slice of time for this audit program, and these people are dedicated, as we have done with the CAT audits and other type of audits, these EA audits. The people are not available for the day-to-day work in this final push to construction. You are well aware of this.

I think the most significant thing that we felt about -- and John has shared this with me in the Nine Mile situation, is that the scope had expanded significantly.

Is that a correct statement?

MR. THOMAS: Well, that's correct.

First of all, I think we started out there, and I know that Dick was part of that, and I know your folks were involved too.

The estimate -- you know, I think it is like 5000 or 7000 hours in the beginning, and it ended up, the final -- I don't think the final one is in yet. The last number I heard off that project was like 29,000, which you are looking at \$1.5 million plus whatever.

It seemed like that it had a growth to it. And I wasn't as directly involved as Mr. Twigg, but at the same time, I was aware that for weeks, you know, that the boards were filled with findings and resolutions and people that were trying finish designing of support construction were also involved in that. And recognizing that you can't do this without some impact.

MR. MILLER: Well, John, can I ask you a question about your number?

MR. THOMAS: Sure. You go ahead and ask anything you want. I really don't have that document, but that's --

MR. MILLER: No, I am just curious, because what you are basically saying is that you had to review plans, and that review for the addition of NRC participation expanded significantly. And you mentioned something like from 5000 to 29,000 hours.

Is that your estimate of --

MR. IMBRO: I think you compare a little bit apples and oranges here, because I don't think that whole 29,000 hours, as you said, was really EA audit time.

MR. THOMAS: No, it wasn't, Dave. About half of that was EA audit time, but half of that was the project hours, you know, providing information, answers.

MR. IMBRO: I think the other point is, too, that I mean, you were going to conduct an audit anyway, so you would have had -- you know, while I am sure NRC added something to that, I can't -- I don't know exactly how much that is. So I think it's really -- you know, a little unfair to --

MR. THOMAS: No, I am not here to accuse anybody. I am not here to do that. That's not the purpose. I am just saying, what we would like to do, to go

on with what we have here, is to -- as Roger has indicated - is to sit down, you know, plan this in a cooperative way and reach agreement on how we are going to decide things in the future. And when there is something that leads to you -- well, maybe a requirement. Maybe you've found a great big hole somewhere, and you do need to go back and redo, but let's kind of elevate that to the management level and not sort of have management from the bottom up, of what the scope, in fact, ought to be.

MR. ANKRUM: Well, let me add a couple of -MR. THOMAS: I'm not even saying that that
happened, but you know what happened.

MR. ANKRUM: Let me add a couple of comments.

The first is that we have found through our experience over the last couple of years that -- and this includes us in the very beginning -- there's been a underestimation of the amount of time necessary to do the job properly.

MR. THOMAS: Of course, we need to define the job; right?

MR. ANKRUM: Well, to answer the question.

MR. THOMAS: Right.

MR. ANKRUM: The number of hours that it has taken to answer the question in a rigorous way, has been underestimated by every utility and was underestimated by the NRC when it first started its IDIs. That's just a flat

statement.

MR. THOMAS: Would our track record influence favorably that number of hours?

MR. ANKRUM: Well, I think the fact that you have done the number of reviews that you have done in the past will definitely affect that, and what we need to do is delve into all of the audit reports and the paperwork associated with those prior reviews, and then look over your shoulder while you are actually doing one, so that we can offer independent testimony to how you implement these things, and I have a suspicion that you have done a significant amount of work already which other utilities had to do at the last minute.

And so without our people getting into this in detail, I can say that it appears that you have done a significant amount of effort, and we want to make sure that you are getting credit for all of that effort in coming up with the final conclusion.

I also want to add one more thing, and that is that when you start these efforts to define the scope in advance and you define the criteria for elevating an issue, first of all, I will assure you that those things are handled at the senior level in NRC. Secondly, if a significant item is identified during the review, then at that point in time, the number of hours involved become a

function of the issue and the issue resolution. And you are now off the planned path, as it were.

Now the reason the number of hours escalate has typically been that some issues are identified in the first review, and in order to determine whether or not those are isolated instances or whether they are generic has required more hours than was originally budgeted.

MR. THOMAS: I think that was a major factor in the Nine Mile One.

MR. ANKRUM: Now, I will also say that in every instance to date, we have been able to -- with the exception of one -- we have been able, with those additional reviews, to bound the the problems identified and establish that they were isolated instances and were not generic to the design, which is very important to not have an indeterminate case.

No one wants an indeterminate case.

We have been able -- we feel we have been very successful in settling whether or not something is generic or an isolated instance, and that is where the unbudgeted hours come from in settling that.

Now I think that the path we are on here is basically Option 2, and we are perfectly willing to sit down and agree with you in advance about scope, agree with you in advance on a methodology for escalating issues and to basically follow your schedule, so that we don't become a

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critical path item.

The best way to work that out is probably by getting the people who are going to actually do these things together and hammer them out.

MR. THOMAS: Would it be best, in your opinion, if we -- you know, as Dick Twigg has indicated, we have gone through some preliminary planning and have given some consideration to certain systems as candidate systems.

Would it be better, in your experience, that we would maybe flesh that out a little more and then came back for a sit down, kind of working session? You went through this a number of times, I gather.

What would be your recommendation?

MR. GRIMES: Can we caucus just for a moment?

MR. ANKRUM: Certainly.

MR. THOMAS: Sure.

MR. TAM: If you need a caucus, why don't we take a break?

(Recess.)

MR. TAM: During the half hour break we had the opportunity to caucus and came to some conclusions.

Do you want to talk about those conclusions?

MR. IMBRO: Well, I think the next step for NRC is that we would like to conduct an inspection, perhaps at Stone & Webster would be the most convenient place or

at Duquesne Light headquarters, however you want to do it, to inspect the scope of the forthcoming audit. And at that time we can sit down with you folks, and you know, come to some agreement as to what the scope of the audit will be.

Also we would like to ask that prior to this we receive the three previous SWEC audits, so that we can more accurately assess the scope of the review that has already been done and have some basis to determine what additional needs to be looked at in this final audit.

MR. EIFERT: Okay, if I can ask a couple of questions.

MR. IMBRO: Sure.

MR. EIFERT: The inspection of the scope, as you indicated, you anticipate that that would be conducted at the point where we had an approved audit plan, as well as prepared check lists.

Is that the proper understanding?

MR. IMBRO: No, I think we would like to come in a little bit before. I am not sure what you mean by "approved audit plan." Do you mean approved by NRC?

MR. EIFERT: Approved by us.

MR. IMBRO: Approved by you? Yes. Yes, I guess when you come to a conclusion, SWEC and Duquesne as, you know, what you feel comfortable in doing. Then I think that is the appropriate time for NRC to get involved, and we can

make an assessment to whether or not you think that will cover the areas the previous three audits didn't cover.

MR. EIFERT: Okay, and a point of clarification, with respect to the third audit that we've conducted on the hazards program. The audit is completed, but that report is not issued yet. It is in final draft form and will be issued very soon here, but if we respond to your request for the three previous audits, we may transmit the first two without the third one, and with the third one to follow shortly thereafter.

MR. IMBRO: That would be all right. We would also be willing to accept the final draft, if you choose to send it. That is certainly your decision.

MR. TAM: Do you have any idea when you can send it, approximately?

MR. EIFERT: Within three or four weeks, approximately.

MR. WANG: Also may I ask that when we go to

Duquesne Light for the inspection, we would like to have a
copy of your preliminary plan, audit plan or approval -whatever you want to call it, and we would like to have it
at least a week or so to study ourselves, before we can
discuss it with you.

MR. MARTIN: This is prior to your visit?

MR. WANG: Right; right. Otherwise, we will

spend two or three days just reading this plan.

MR. BEATTY: Do you have any check lists or attribute lists of things that you would be looking for in our audit, we could use to help define our scope?

MR. THOMAS: Like on your IDIs, you number them.

Do you have some kind of things that we could, you know,

anticipate some of your questions or requirements?

MR. IMBRO: Okay. Generally, we like to do a comprehensive review covering the major disciplines as we see them, which is instrumentation and control, electric power, mechanical systems, piping and pipe stresses, component review and civil structural.

That is -- typically, we like to look at each of those five areas and be able to come a conclusion in each of them. We understand that you have done previous reviews, and I guess to the extent that your previous reviews have covered these areas, you know, that will -- you know, give us a handle on the scope of the final review. But I guess -- you know, we'd like to be able to come a conclusion in each of those areas, and we would like to be able to use the previous audits that you've done, you know, to the extent we can.

MR. EIFERT: Yes. I would like to make a couple more comments about scope and how we are going to try to identify and manage the audit to a given scope.

experiences, the past Stone & Webster experiences performing these, and we talked about the increase in the effort, and I think it is fair to say that after our planning meetings in the past, we identified a level of effort that we thought it would taken and essentially that level of effort doubled, okay, in completing these. And there's a lot of factors that contributed to that.

For example, I don't think that we anticipated that we would have to document the audit itself to make it auditable, as you would require to make your decisions, and we understand that now, that we didn't in the past, and we understand the need for that, and we don't have a problem with that. And certainly, we have learned ways to be more efficient and still being totally effective in the audit process, as well.

Our experiences indicate, though, that there was increased scope in certain areas that are very obvious. We had an example where a structure was added, for example. We had an area where an additional sample of pipe supports were added. In those kinds of areas, we felt -- at least my judgment was that we probably didn't need them. And I will qualify that, because we didn't study it. Based on our interactions with you, the decision was made to proceed and do those, and those were rather obvious increased scope

kinds of things.

We are going to be looking at how we can manage and be conscious of those and make an appropriate decision in this case, before we go on and perform additional inspection or auditing in that area.

Another area that is very, very difficult to quantify, and we touched on it this morning in the discussion, when the question was raised, do we use input from IDIs and other experience to identify attributes to look at. I believe in our past experiences there were items like that where your staff and your consultants, based on their experience, were aware of specific problems or specific concerns that either have been identified by others and maybe identified by themselves in other inspections that they have been performing and in reviewing our specific work plan or audit plant completion activities in a given discipline would ask another question.

There is no way I can quantify those. I don't know if there were ten of those or were there were fifty of those. But each of those probably took from ten to twenty hours to answer the individual questions. That is where it is really difficult to control. I think we have to be conscious of that and aware of that, that we don't turn the audit into a specific identified problem in the investigation process, but we need to be conscious of that

when we establish some sort of a mechanism to control scope.

MR. IMBRO: I guess we -- you know, we certainly would like to tie the scope down as much as possible, before we start this final audit. Hopefully, we -- if the systems you choose are systems where there are no industry problems, we would anticipate that you would be looking into those, just as a matter of prudency.

But I guess to comment on the increased scope, I think that perhaps some of the increase in scope was initially to achieve comprehensive reviews in those previous audits. So there is that part, and in addition, I think that maybe some of the increase in scope came from the fact that SWEC themselves did a creditable job of their audit and possibly identified areas that needed to be pursued a little bit further. So I think it is kind of something that ou need to do, if you find - in the process of the audit find things that you consider problems, you obviously have the responsibility to follow them up and come to some conclusion whether they are generic and what to do with them.

I think the question of scope, it's a hard thing to judge when you first sit down, and maybe people, you know tend to be somewhat optimistic and say that we're going to accomplish this in X number of hours, and when they finally get into the thing, it's X plus some delta, and I think

a number of these audits on their own, that we probably have a better handle on what the final number or total scope is going to be, in terms of when people try not to, you know --

MR. THOMAS: We don't want to hammer this scope issue, you know, to death now. We just wanted to bring it up. As long as we can manage it. We know that you can't be definitive in all its detail. If we can just find a way to manage, you know, adders to it. That is really all we are saying, so that we can make sure that the management, you know, agrees with the fact that you ought to do this or that. And I think we can reach a suitable arrangement there.

Now that is really my concern, to find a way to manage it and not just let it happen. That is really what the point is.

MR. EIFERT: Another question I would like to raise on scope, and we haven't finalized our scope, but one of the things that I would like to consider when we are defining the scope is, for example, do we really need to do a full scructural design evaluation as part of this audit? We have, in the past, and I am not familiar with all the IDIs and other IDVAs, and I don't know to what extent that they've looked at the full structural area, but my subjective feeling, okay, as we start this planning process

is that the structural area, in many respects in the industry, hasn't been the problem area that the systems equipments have been, and so if you are going to expend your resources, we want to expend our resources looking at the most likely areas where we will have a quality added.

Light has identified in their letter, which have addressed this area. I am wondering if we propose, if we look at it, and we conclude ourself, which we haven't yet, that we would rather not look at structure in depth, but for example, look at the interface and the load reconciliation programs, for example, and bound the structural area like that, if we go back and look at this, what kind of consideration would that get and what kind of information would we need for you to be able to accept something like that?

MR. IMBRO: I don't know. I guess it is hard to answer at this point. I would like to, you know, first of all, we noted that there was some structural review done in the previous audits, and we would like to look at that.

MR. EIFERT: And I haven't looked at that -- I haven't either at this point.

MR. WANG: They are pretty much in-depth. This is the fourth one. You can save some time there, but, however, if the previous three just did what you just did you just said, you have to do something to show us this

structure was done right.

MR. MARTIN: We'd like to offer the Duquesne
Light design confirmation review program. That was one of
the areas that we concentrated on, particularly on the
concrete design. I think the question we're asking is that
the concrete design in determining the adequacy of the
building under a seismic event maybe has significance, but
the total loading, the incremental loading, the final
loading on the columns, due to the changes during the
construction of the plant, the necessity to add it,
additional pieces of equipment. That would seem to be an
area that would be of more value. There is a changing sort
of thing in the classical up front concrete design review,
the review of those calculations.

MR. IMBRO: Well, I would tend to agree with you that structural has not really been an area where we found significant problems, and where we did find some discrepancies, generally, the designs are so conservative that the problems disappear anyway.

So I guess what I am saying is, I would be amenable to looking at, you know, some proposal on your part and a little less work in the civil structural area.

MR. EIFERT: We will come back to you with a recommendation.

MR. DEL GAIZO: Yes. I think along these lines

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the sooner that we have the scope inspection the better, before, you know, you what is intended before you get in concrete. Because I think once we get a chance to look at these old audits, and I look through the list, I see names of people that we have known and seen in the past, and I know are very good auditors. And I think when we get into some of the details of this stuff, we can probably reach several agreements on things that should or shouldn't be in here, and the sooner we do it the better.

I think you should give us your best shot and your recommendation of what you think and the basis for it and, you now, obviously, we want to give you all the credit we can for what has been done. We don't need to retread that ground.

MR. THOMAS: We would like to do that too.

Particularly, I think Duquesne Light has done considerably more than a lot of owners have and done their own reviews. They have a lot good engineers and experience, and that would be a same if we couldn't take some credit for that at least. So we do want to do that.

I think what we would like to, I guess -- I don't know if this is the proper time to sum up, but I think our feeling is the next step would be for us to go back and, you know, review and digest what we have heard here and then get together and come back with a suggested schedule for doing

exactly as you said, to come up with our draft audit plan and suggestion that we get together the next time to discuss this and reach agreement on how we are going to do these things and what we are going to do.

Does that seem reasonable to you?

MR. TAM: Yes -- the next thing we would like to do is inspect your plant.

MR. THOMAS: Well, we would come up with at least a tentative schedule of how we see it, of when we would submit certain things and talk, but we don't want to waste your time just, you know, sitting in a place out of town reading things that you could read here. So you need to know that tentative thing, and we need to know if that suits your needs.

MR. MARTIN: What mechanism should we use for providing you the three previous reports and the preliminary audit plan or program for completion of this audit? You've asked for that, and you've asked to review the scope, which would be in the program plan. Is it sufficient to provide that material written -- I mean, to send it to you and then have your meeting in Boston? Is that --

MR. IMBRO: Yes. That would probably be preferable.

MR. MARTIN: All right. We can -- is that on the docket and that sort of thing? Is that the way we handle

it or -- if we are sending you a a copy of something that says "Draft Copy of So-and-So"? How do you choose to have it? We would like to do it the most direct and easy and convenient way.

MR. IMBRO: It would be preferable to have it on the docket, I think, but particularly if, you know, we're going to try and use previous audits for a basis for determining the scope of this one, I think it is probably preferable to send the usual letter.

MR. TAM: We can not really review undocketed material.

MR. MILLER: Let me ask a point of clarification here. The three previous audits that you are talking about were the SWEC audits, and you were talking about the additional work that Duquesne has done, the reviews in this concrete area.

Would it be advantageous to get some of that other information, so you can build on that as well or not?

MR. DEL GAIZO: Well, I think the point is whatever they are using for the basis to say that they don't need to do X, they should send it. If it is Duquesne's, maybe it is NUS. I don't think we would want to get it all, because we would have to spend all our time going through it, so if you could focus us in on what your basis is for certain recommendation, that is what we need.

MR. IMBRO: I think the thing you need to recognize, you know, whatever it is you send us, it should be auditable to us, or else it is really not of much relevance.

From our previous experience with SWEC, you know, they do things that have been auditable to us in the past, and I think we can have some confidence in looking at those documents. And Duquesne Light documents, I have no experience with.

MR. TAM: Okay. Any more comments?

MR. MARTIN: We thank you for the time and the understanding that we have had with you.

MR. TAM: This hearing is adjourned.

(Whereupon, at 11:40 a.m. the meeting was adjourned.)

CERTIFICATE OF OFFICIAL REPORTER

This is to certify that the attached proceedings before the UNITED STATES NUCLEAR REGULATORY COMMISSION in the matter of:

NAME OF PROCEEDING: MEETING OF NRC STAFF AND DUQUESNE

LIGHT COMPANY ON BEAVER VALLEY UNIT 2

ENGINEERING ASSURANCE PROGRAM

DOCKET NO .:

PLACE:

BETHESDA, MARYLAND

DATE:

FRIDAY, FEBRUARY 28, 1986

were held as herein appears, and that this is the original transcript thereof for the file of the United States Nuclear Regulatory Commission.

JOSEPH R. MAGGIO

Official Reporter
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