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FEMA
PUBLIC MEETING

50-322

Patchogue, N.Y.
Wed., June 15, 1988

DAIS:

Ihor W. Husar, FEMA Region II
Chairman RAC

Received 7-20-88

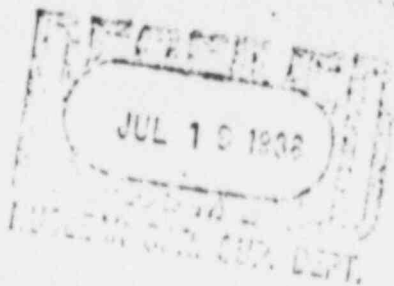
John Weismantle
Charles Daverio
John D. Leonard, Jr.
Ronald Bellamy

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P R O C E E D I N G S.

MR. HUSAR: Good evening, ladies and gentlemen. My name is Ihor W. Husar. I am the Chairman of the Regional Assistance Committee for the Federal Emergency Management Agency, Region II, New York.

Before we begin, I would like to go over some administrative announcements to include some ground rules for the proceeding we are about to undertake. What we would like to do this evening in connection with this public meeting--and we have asked people as they were coming in to get a sheet of paper that allows every one of you sitting out there to state a question or comment you would like to make so that we can give everyone an opportunity to be heard, whether it is a question, comment or statement to make.

We have people available that will collect these sheets of paper with the information that we would ask you to put on that, individuals who are about the room with green arm bands. As we speak and if you have already filled the sheets out, please raise your hand and we will have people circulating that will collect these sheets of

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2 paper. These sheets of paper will be passed
3 forward and as we make the presentations, they will
4 be collected and sorted and we will try to arrange
5 these sheets of paper so they can be best responded
6 to by the people in the best position to answer
7 these questions.

8 . The purpose of the meeting--before we
9 begin that, I would like to introduce the people
10 here on the dais sitting next to me. First of all,
11 Mr. John Weismantle. He is the vice-president of
12 resources and development. Seated next to him is
13 Mr. Charles Deverio, manager, nuclear operations
14 and support department. Sitting next to him is Mr.
15 John Leonard, vice-president, nuclear operations.
16 Sitting at the far end is Mr. Ron Bellamy from the
17 Nuclear Regulatory Commission.

18 This FEMA proceeding is being
19 memorialized in the form of a transcript and
20 therefore will be made part of the permanent record
21 for the FEMA files on the Shoreham Nuclear Power
22 Plant station. A transcript of this proceeding
23 will be made available, as well as the exercise,
24 post-exercise assessment report when published and
25 will be available at the Shoreham-Wading River

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2 Public Library on North Country Road.

3 FEMA will not have copies of either
4 the transcript or the post-exercise assessment
5 report available to the public at large but will
6 make them available not only at that library but
7 also, once this information is docketed with the
8 NPC, made available through normal procedures for
9 such information.

10 The purpose of this public meeting is
11 four-fold. One, to acquaint the members of the
12 public in the vicinity of the nuclear power plant
13 at Shoreham of the contents of the off-site plan
14 and what the conduct of the joint exercise which
15 tested the plan is. Two, answer any questions
16 about FEMA review of the plan and the exercise.
17 Three, receive suggestions from the public
18 concerning improvements or changes that might be
19 necessary. Four, describe to the public the way in
20 which the plan is expected to function in the event
21 of a real emergency at the Shoreham Nuclear Power
22 Plant Station.

23 The policies and procedures for review
24 and approval by the Federal Emergency Management
25 Agency of off-site radiologic emergency response

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plans and preparedness for coping with off-site effects of radiological emergencies which may occur at the commercial nuclear power facilities are established in FEMA Rule 44 CFR 350, entitled "Review and Approval of State and Local Radiologic Emergency Plans and Preparedness." The evaluation of the adequacy of the off-site emergency planning for nuclear power plants at the operating licensee review stage where state and/or local governments decline to participate in off-site emergency planning is spelled out in Nuclear Regulatory Commission Final Rule Change, same subject, dated November 3, 1987.

The guidance for review and approval of utility-only plans is contained in Interim Supplement 1 to Nuclear Regulatory Commission document 0654/FEMA Rep 1, Revision 1, dated November 1, 1987. That document is entitled "Criteria for Preparation and Evaluation of Radiological Emergency Response Plans and Preparedness in Support of a Nuclear Power Plant. This is commonly referred to as the criteria for utility off-site planning and preparedness.

Factored into this evaluation in an

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actual radiologic emergency, state and local officials that have declined to participate in emergency planning will--and there are three assumptions that are in this supplement to the NUREG.

Number one, that these non-participating organizations will exercise the best effort to protect the health and safety of the public. Number two, that they will cooperate with the utility and follow the utility off-site plan and, three, they have the resources sufficient to implement those portions of the utility off-site plan where state and local response is necessary.

The FEMA regional director, Mr. Jack N. Sable, my boss, is responsible for directing the off-site plan review, evaluating the off-site organization's implementation of the plan at a joint exercise and providing a recommendation of off-site preparedness finding to FEMA headquarters. This recommended finding will in turn be passed along to the Nuclear Regulatory Commission. I have been in close touch with the regional director regarding the plan review and in touch daily during the conduct of the recent three-day exercise. Mr.

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Sable will be ready to complete his evaluation and forward his recommended finding to FEMA headquarters when all three components of the FEMA rule process are complete.

There are three components to the regional director's recommendation of finding regarding off-site plans and preparedness regarding a site which has applied for an operating license with the Nuclear Regulatory Commission. A recommended finding regarding the off-site plan, a post-exercise assessment report evaluating a joint exercise, and a summary of concerns or recommendations identified during public meeting. That is what this particular meeting is all about.

Mr. Sable will forward that recommendation to FEMA headquarters after the publication of the final post-exercise assessment report. FEMA headquarters will review the recommendation and transmit their final determination to the Nuclear Regulatory Commission.

What we would like to do now is establish a format for the rest of the presentations. What we would like to do is to have a discussion of the plan and, after discussion of

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2 the plan by the presenters here on the dais, we
3 will have discussion, impressions of how the
4 exercise went. In order of the presentations, we
5 will have the discussion of the off-site plan, the
6 local emergency response organization plan given by
7 Mr. Charles Daverio. He will be followed by me,
8 and I will give an evaluation of that plan as it
9 was formally submitted through the NRC to FEMA for
10 review.

11 After discussion of the plan, we will
12 then have presentations regarding the exercise,
13 first the on-site, by Mr. Bellamy, followed by a
14 discussion of the on-site by Mr. John Leonard, and
15 then a discussion of the off-site aspects of this
16 exercise first by Mr. John Weismantle, followed by
17 me, providing impressions of how we thought the
18 exercise went from the FEMA perspective.

19 Having said that, what I would like to
20 do now is turn the microphone over to Mr. Daverio.

21 MR. DAVERIO: Good evening. As
22 mentioned, I am Charles Daverio, manager of nuclear
23 department operations at Shoreham. One of my
24 responsibilities is emergency planning. My
25 function here tonight is to give an outline and

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overview of the emergency plan titled "The Local
Emergency Response Organization." This plan and
its associated implementing procedures delineates
all the response activities at a local level that
are needed in reaction to an incident at the plant.
The plan describes the ability to respond at a
local level absent state and county participation
in the planning effort. The procedures contain
detailed information and are used in implementing
that plan.

Just to give you a little bit of
history, when Suffolk County and New York State
refused to continue their planning effort for
Shoreham, the LERO effort began and the plan was
developed as an interim measure for licensing of
the nuclear power plant. The LERO plan and its
procedures call for immediate notification of
Suffolk County and New York State of an emergency
at Shoreham. Although not involved in the planning
process, it is assumed, as Mr. Husar just
explained, that Suffolk County and New York State
would respond and exercise their best effort to
protect the citizens of New York State and Suffolk
County during a radiological emergency.

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2 LERO is a volunteer organization
3 similar to that of the Red Cross, will offer
4 support, advice, assistance to these officials in
5 making and implementing effective action
6 recommendation. The plan indicates the role of the
7 agencies involved and the roles of all other
8 outside agencies to accomplish stated objectives.
9 The plan also describes the coordination of the
10 response within this organization structure.

11 Federal guidance for preparation of a
12 radiological emergency plan is given in a document
13 entitled "Criteria for Preparation and Evaluation
14 of Radiological Emergency Response Plans and
15 Preparedness in Support of a Nuclear Power Plant.
16 That is long for a short term, NUREG 0654 document
17 FEMA Rep 1. This document has jointly been issued
18 by NRC and FEMA and is used throughout the country.

19 Within the scope of the plan, there
20 are two major emergency planning zones. One of
21 these is the plume exposure pathway zone and the
22 other is the ingestion pathway zone. The plume
23 zone is an area surrounding the station which is
24 approximately 10 miles in circumference. The
25 principal exposure sources for the pathway are

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2 whole-body exposure to gamma radiation from the
3 plume and from deposited material and inhalation
4 exposure from passing radioactive plume. The land
5 surrounding--the land area of the Shoreham plume
6 exposure pathway is totally in Suffolk County,
7 covering an area approximately from Port Jefferson
8 to Riverhead and on the south bounded by Sunrise
9 Highway.

10 To facilitate planning this 10-mile
11 area is further subdivided into distinct planning
12 areas. There are 19 zones within this 10-mile
13 planning area. The boundary of each of these zones
14 was chosen based on easily identified roadways or
15 political boundaries to which affected individuals,
16 including transients, could relate their
17 activities. Each zone is then given an alphabetic
18 designation, A through S.

19 Within the 10-mile zone there is also
20 two smaller rings, two and five miles, measured
21 radially from the plant which have been maintained
22 and designed to allow additional flexibility
23 depending on meteorological conditions and
24 radiological conditions at the plant.

25 The ingestion pathway, by contrast, is

1
2 that area encompassed by a radius of approximately
3 50 miles from the station. This is an area, in
4 general, bounded by the Queens/Nassau border, to
5 Montauk Point and north to Hartford in Connecticut.
6 The principal exposure from this pathway would be
7 the ingestion of contaminated water or food such as
8 milk, fresh vegetables or aquatic foodstuffs.

9 Turning to the organization itself,
10 the Local Emergency Response Organization is an
11 organization of more than 3,000 LILCO employees,
12 consultants and support organizations trained to
13 respond to a radiological emergency at the Shoreham
14 site. The purpose of this organization is to help
15 protect the health and safety of the public during
16 any incident.

17 In addition to LERO members, other
18 organizations have been trained to help support
19 this response. Private ambulances and ambulettes
20 will help move people who require special
21 transportation. LERO ambulance and health
22 facilities and home coordinators at the emergency
23 operation center will coordinate these activities.
24 Local bus companies have been contracted with to
25 provide vehicles to assist in the evacuation of the

1
2 general public and school children within the
3 10-mile emergency planning zone. These services
4 will be coordinated through LFRO's evacuation
5 coordinator, the transportation support coordinator
6 and bus coordinator again at the local emergency
7 operations center.

8 During a radiologic emergency, the
9 Federal Aviation Administration would help by
10 restricting aircraft activities in the vicinity of
11 the Shoreham site. Also, the U.S. Coast Guard will
12 be providing notification of the water portion of
13 the 10-mile emergency planning zone.

14 The Department of Energy, with their
15 facilities at the Brookhaven National Lab, will
16 provide independent radiological assessment and
17 dose assessment services--radiological accident and
18 dose assessment services. If necessary, DOE
19 facilities at other government laboratories--Bedes,
20 Argon, Oak Ridge--will provide supplemental
21 assistance.

22 American Red Cross will open, manage
23 and operate congregate care centers for evacuees
24 who need shelters. Evacuees will be directed to
25 the centers from the LERO evacuee reception

1
2 centers.

3 Turning for a second to how the plan
4 works, LERO has developed a set of plans and
5 procedures for handling these--entitled "Local
6 Off-Site Emergency Response Plan and Its
7 Implementing Procedures." The procedures give
8 guidelines to emergency workers on how to handle
9 and develop and implement appropriate protective
10 actions for the general public in coordination with
11 state and county officials.

12 Turning first to emergency
13 declaration, in NUREG 0654, the Nuclear Regulatory
14 Commission and FEMA have established a uniform
15 classification system which is used at a hundred
16 nuclear power stations throughout this country.
17 This system directs the plant operators to declare
18 one of four emergency levels automatically if
19 specific readings on plant gauges and system
20 indicators are reached. From the least to the most
21 severe, these four emergency levels are Unusual
22 Event, Alert, Site Area and General. While all
23 four levels require immediate notification of
24 government officials, only the general emergency
25 represents a situation that might require

1
2 recommendations of protective actions to the
3 general public.

4 The director and manager and--the
5 director, manager of local response and five other
6 senior LERO coordinators are notified of any
7 emergency declaration, even Unusual Events
8 occurring at Shoreham. Director of local response
9 will also contact state and county officials to
10 notify them of emergency and offer LERO's
11 assistance as a volunteer organization. Other LERO
12 members are notified and mobilized at either an
13 Alert or Site Area, depending on the level and need
14 for their assistance.

15 Once we have started the activation,
16 an accident assessment is conducted to determine if
17 protective actions should be recommended for
18 residents within the 10-mile emergency planning
19 zone around Shoreham. The first step of this
20 assessment is to evaluate the Shoreham plant and
21 weather conditions for initial reactions to the
22 accident. LILCO and Department of Energy personnel
23 stationed at the Brookhaven National Lab will send
24 out monitoring teams to measure radiation levels if
25 required. Their findings would be evaluated by

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2 LERO and additional DOE people at the Brookhaven
3 National Lab and will, along with other
4 information, pass down from the plant at the local
5 emergency operations center in Brentwood.

6 This evaluation would include
7 calculations to predict the effects of radiation
8 releases to the public within the 10 miles as well
9 as predicting any ingestion pathway problems. The
10 predictions are based on recommendations from the
11 Environmental Protection Agency protective action
12 guidelines which are used throughout the nation.
13 Once the effects are compared to these protective
14 action guidelines, a decision will be made on what
15 protective action might be taken. The results of
16 that assessment, though, are presented to the
17 director and other government officials, who will
18 then determine the appropriate protective actions
19 for residents. These may include sheltering or
20 evacuations, and protective actions in the
21 ingestion pathway may include recommendations
22 regarding food, milk and livestock feed control.

23 Whenever a protective action
24 recommendation is made, the 89 sirens mounted
25 throughout the 10-mile emergency planning zone will

1
2 be sounded and an Emergency Broadcast System
3 message will be aired to tell the residents what
4 action they should take.

5 Residents living within the 10-mile
6 emergency planning zone would have received a
7 public emergency procedures brochure telling them
8 when they hear the siren for about three minutes
9 they should turn to an emergency broadcast station.

10 If a siren did fail to operate,
11 vehicles with public address units would drive
12 through the zone and provide alerting through that
13 message.

14 Organizations where a large number of
15 people are located, such as hospitals, schools,
16 nursing homes and major employers, have been given
17 tone-activated radios which automatically turn on
18 when an EBS broadcast is sent out. LILCO--LERO
19 also notifies the U.S. Coast Guard to insure that
20 offshore areas are notified as necessary.

21 Helping people evacuate, we would have
22 160 traffic guides stationed at 130 predetermined
23 traffic control points to assist and monitor the
24 flow of traffic out of the 10-mile emergency
25 planning zone during an evacuation. We station 19

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2 LERO road crews at points within the zone to help
3 remove impediments to evacuation and to provide
4 gasoline to those who need it; 333 LERO bus drivers
5 who drive routes within the zones to be evacuated
6 to transport residents who do not have their own
7 means of transportation. LERO will also send out
8 34 buses and over 160 ambulances and ambulettes as
9 needed to assist in evacuating health care and
10 other special facilities within the 10-mile
11 emergency planning zone. LERO has compiled a list
12 of handicapped, aged and other residents who need
13 special assistance in evacuating. The LERO plan
14 provides for the appropriate transportation
15 assistance for these residents also.

16 All schools or school districts are
17 kept up to date on conditions at Shoreham. In the
18 event of an accident, they are advised to begin
19 emergency procedures at the earliest possible
20 stage. At an Alert level emergency, the second
21 lowest of the four classifications, schools would
22 most likely be advised to enact early dismissal
23 programs. This is a precautionary measure taken to
24 reunite families in case an evacuation is later
25 recommended.

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2 If sheltering is the recommended
3 protective action, children will be brought inside
4 and sheltered in the school buildings. If
5 evacuation is recommended, children would be taken
6 to relocation centers outside the 10-mile emergency
7 planning zone. LILCO has more than 550 bus drivers
8 ready to provide transportation to schools in the
9 event that school evacuation is required. These
10 bus drivers are available to supplement the regular
11 school bus drivers who normally service the
12 schools.

13 Information about school protective
14 actions, again, would be broadcast over the
15 Emergency Broadcast System. Public evacuee and
16 reception centers have been established at LILCO
17 operation facilities in Hicksville, Roslyn and
18 Bellmore, with over 200 monitoring personnel there
19 to assist. If radiological monitoring is
20 necessary, the public will be instructed to go to
21 one of these centers via the Emergency Broadcast
22 System again. Evacuees will be monitored and, if
23 necessary, decontaminated at these facilities.
24 Monitoring and decontamination of special
25 facilities populations is also carried out at other

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LILCO facilities.

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Evacuees who need shelter--evacuees who need a place to stay should go to one of these three evacuation reception centers where they will be monitored and given directions to a Red Cross congregate care center. At that center evacuees will be provided with food, shelter and other services as required.

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That gives you a broad overview and quick overview of the plan. Turning to its status, we have provided to the NRC and, through them, to FEMA, Revision 9 of the LERO plan, which has been reviewed by their Regional Assistance Committee, as I understand it. They had comments. We have provided a Revision 10 to the NRC and to FEMA for their review which addressed some of their comments. on Rev 9. That's essentially where the LERO plan review stands at this point.

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Thank you.

MR. HUSAR: What I would like to do at this time is to give a chronology and the steps that were taken for the plan review and also the evaluation of the plan review.

As Mr. Daverio mentioned, there is a

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2 Revision 9 to the plan that was generated and was
3 reviewed. On February 16, 1988, our regional
4 office in New York received a request from our
5 national headquarters to conduct a review of
6 Revision 9 to the Local Emergency Response
7 Organization plan. A preliminary review dated
8 March 17th. of Revision 9 was conducted by FEMA
9 Region II regarding our process and a preliminary
10 review was distributed to the Regional Assistance
11 Committee.

12 Now, I might pause here and describe a
13 little bit what the Regional Assistance Committee
14 is. The Regional Assistance Committee is an
15 association of experts in a number of federal
16 agencies that provide expert and technical
17 assistance in the preview process for plans as well
18 as for the evaluation of exercises. It includes
19 the Nuclear Regulatory Commission as a member,
20 Department of Transportation, Department of
21 Agriculture, Environmental Protection Agency,
22 Department of Energy. It includes also the Food
23 and Drug Administration.

24 These agencies have a representative
25 that sits on this Regional Assistance Committee,

1
2 chaired by me. I, as the RAC chairman, coordinate
3 the plan review effort, technical assistance effort
4 and also plan implementation, which we observe
5 during exercises and we provide a report on the
6 implementation of that organization's plan.

7 FEMA Region II, therefore, had met
8 with LILCO representatives on April 8, 1988, and
9 received the utility's proposed actions to resolve
10 the items that we found in a preliminary review of
11 the plan that needed correction. Detailed review
12 comments on Revision 9 of the plan were received
13 from the Regional Assistance Committee members and
14 were consolidated into an updated review document
15 dated April 21, 1988. Then the Regional Assistance
16 Committee, chaired by FEMA Region II, was held in
17 our office to finalize the plan review comments of
18 Revision 9 and a record of that meeting was
19 transcribed.

20 In a memo, a memorandum dated May 6th,
21 sent from the FEMA Region II regional director,
22 Jack M. Sable, to FEMA headquarters, he transmitted
23 the recommended finding of the inadequacies and
24 also the areas that require attention to FEMA
25 headquarters. This memorandum contained the

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2 identification of planning inadequacies that had to
3 be corrected. So, the FEMA evaluation included 17
4 planning inadequacies out of the 136 planning
5 elements evaluated in NUREG 0654, FEMA Rep 1, which
6 is the plan criteria guidance.

7 FEMA Region II recommended a negative
8 finding on Revision 9 of the LERO plan in Mr.
9 Sable's memorandum dated May 6, 1988 to Grant
10 Peterson of FEMA headquarters. He is the director
11 of state and local program support.

12 In this memorandum Mr. Sable stated
13 that the plan does not provide reasonable assurance
14 that adequate protective measures can be taken in
15 the event of a radiologic emergency at Shoreham.
16 Planning for the exercise can go forward for two
17 reasons, however, as the memorandum states. First,
18 LILCO has provided the Regional Assistance
19 Committee with proposed plan changes to address
20 these inadequacies that were incorporated into
21 Revision 10 prior to the exercise. Eleven plan
22 inadequacies require relatively minor changes of
23 these 17. Six inadequate elements require
24 substantive revisions, and five inadequacies--that
25 is, provisions for communication with New York

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State, public information program for residents, transients and the agricultural community, written agreements for first-call commitments with bus companies providing supplementary buses for one-wave evacuation of the schools will not be exercised.

The remaining inadequacy was resolved by corrections made to the IPRO procedures as submitted as part of Revision 10 prior to the exercise and was demonstrated during the exercise without any significant problem.

The Nuclear Regulatory Commission made a formal request for FEMA to review Revision 10 on May 28, 1988. Since it would not be possible for a full Regional Assistance Committee review to take place in the time available prior to the exercise, FEMA Region II staff performed a cursory review. Based on the review, FEMA determined the remaining inadequacy as corrected--was corrected--excuse --to a sufficient degree to permit a successful exercise in the exercise.

At this time, what I would like to discuss is to have a discussion of that exercise, starting with the on-site portion, Bellamy.

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MR. BELLAMY: Good evening. My name is Dr. Ronald R. Bellamy. I am the branch chief of the facility's radiological safety and safeguards branch for Region I of the United States Nuclear Regulatory Commission located in Philadelphia, Pennsylvania. In that capacity I have the responsibility for the management of the NRC's inspection of emergency preparedness programs for licensed facilities in the northeast part of the United States.

There are very specific regulations and laws that govern the licensing of fission nuclear power plants in the United States. In the area of emergency preparedness, these laws require the Nuclear Regulatory Commission to make a finding of reasonableness. That is, a finding that, and I quote, "there is reasonable assurance that adequate protective measures can and will be taken in the event of a radiologic emergency."

This finding is based on a number of factors and input. First, it is based on the NRC review and evaluation of the on-site portion of the licensee's emergency plans and their participation in exercises and drills. Second, it is based on

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2 input from the Federal Emergency Management Agency
3 with respect to the plans for the off-site
4 emergency response, as Mr. Husar has discussed for
5 you. Third, input from FEMA with respect to the
6 performance of all off-site organizations during a
7 full participation emergency preparedness exercise.

8 . It is important to realize and
9 emphasize that the regulations require the NRC to
10 consider these inputs, but it is the Nuclear
11 Regulatory Commission that is legally responsible
12 for making a finding of reasonableness, as I have
13 already stated, prior to a license being issued for
14 any nuclear power station to go above five percent
15 power. No such finding is necessary for a licensee
16 to operate its plant up to five percent power.
17 Here at Shoreham, a five percent license was issued
18 July 3, 1985.

19 During the past several years, the
20 Nuclear Regulatory Commission has performed
21 numerous evaluations and inspections of emergency
22 preparedness activities at the Shoreham Nuclear
23 Power Station. The principal inspections were an
24 emergency preparedness program appraisal conducted
25 in September 1982. This was a seven-person

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2 multi-disciplinary team that in effect praised the
3 licensee's status. The effort was most concerned
4 with an evaluation rather than an inspection and
5 uncovered numerous areas for improvement and
6 deficiencies. A follow-up inspection was conducted
7 in December 1983 that closed out these
8 deficiencies.

9 An inspection was conducted of the
10 February 1986 exercise. Published reports by the
11 Nuclear Regulatory Commission and the Federal
12 Emergency Management Agency presented the status at
13 that time. The NRC reported licensee performance
14 is generally sound, whereas five off-site
15 deficiencies were identified. First, a failure to
16 respond in a timely manner to a traffic impediment.
17 Second, insufficient copying capability at the
18 emergency news center. Third, bus drivers were
19 late in being dispatched. Fourth, wrong bus routes
20 were followed. Fifth, untimely dispatching of
21 traffic guides.

22 The NRC also observed an on-site
23 exercise in November 1987. This routine, announced
24 emergency preparedness inspection and observation
25 of LILCO's annual emergency exercise, which was

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2 performed on November 18, 1987, uncovered no
3 violations of federal regulations and allowed the
4 NRC to conclude that the licensee on-site emergency
5 response actions were adequate to provide
6 protective measures for the health and safety of
7 the public. This report, which is in the local
8 public document room, was issued over my signature
9 on November 30, 1987.

10 In conjunction with the discharge of
11 these licensing responsibilities that do reside
12 with the Nuclear Regulatory Commission, the NRC has
13 conducted these numerous inspections at Shoreham
14 and also observed the full participation exercise
15 held here at Shoreham last week, June 7, 8 and 9,
16 1988. Both the NRC and Federal Emergency
17 Management Agency reviewed the licensee's proposed
18 scenario prior to the exercise and insured the
19 scenario would adequately test LILCO's response.
20 By this I mean both the on-site LILCO staff and
21 off-site LERO plan as we already had discussed this
22 evening.

23 A team of eight NRC highly-trained and
24 specialized emergency preparedness experts,
25 including an NRC supervisor and the NRC senior

1
2 resident inspector, which is stationed full time at
3 Shoreham, inspected the performance of LILCO.
4 These individuals observed every significant
5 activity of the LILCO emergency response personnel.
6 Inspectors were stationed in the control room at
7 the start of the exercise at 0430 in the morning.
8 They also inspected the activation and operation of
9 the on-site technical support center and
10 operational support center and the off-site
11 emergency operations facility and the emergency
12 news center. We also accompanied off-site
13 radiological monitoring teams into the field.

14 The areas observed by my inspectors
15 included the ability to recognize and correctly
16 classify emergency conditions, the ability to
17 promptly notify cognizant authorities who may be
18 involved in emergency response, the ability to
19 notify the licensee's emergency response staff and
20 then to activate the emergency response facilities
21 in a timely manner, the ability to formulate and
22 implement actions that could mitigate further
23 damage to the plant, the ability to perform dose
24 assessment and to make appropriate, timely
25 protective action recommendations, the ability to

1
2 communicate effectively between various emergency
3 response facilities and the ability to control the
4 emergency response.

5 The NRC's detailed, in-depth technical
6 review and inspection showed that no significant
7 deficiencies were identified. There were minor
8 weaknesses observed. These included, first, a
9 hypothetical dose projection was not made in a
10 timely manner due to a calculational error.
11 Second, the technical spokesperson at the emergency
12 news center did not fully explain technical issues
13 raised for certain specific questions.

14 In addition to identification of these
15 areas where licensee improvement is warranted,
16 several strengths were observed. First, there was
17 very good command and control of the various
18 emergency response facilities. Second, licensee
19 personnel were exceedingly knowledgeable, well
20 organized and well trained. Third, the duties that
21 these licensee personnel performed were all
22 performed in an exceptionally professional and
23 competent manner. Finally, protective action
24 recommendations were prompt and conservative and
25 utilized such factors as the appropriate evacuation

1
2 time estimates and sheltering versus evacuation
3 doses and criteria.

4 An inspection report of these
5 activities will be issued under my signature within
6 approximately one week of today's date and a copy
7 will again be located here in the local public
8 document room. That report will specifically
9 include our conclusion, which is that the NRC's
10 conclusion for the licensee's on-site capabilities
11 indicate that during the June 7th, 8th, and 9th
12 emergency preparedness exercise at the Shoreham
13 station, the licensee performed in a manner that
14 demonstrated their ability to protect the health
15 and safety of the public in the event of an
16 accident at the Shoreham Nuclear Power Station.

17 Thank you very much.

18 MR. HUSAR: Dr. Bellamy will be
19 followed by John Leonard, vice-president, nuclear
20 operations.

21 MR. LEONARD: Thank you. Good
22 evening, ladies and gentlemen.

23 As a vice-president of nuclear
24 operations, I was pleased to lead a capable and
25 proficient group in the conduct of this graded

1
2 emergency preparedness exercise. This group
3 consisted of personnel who manage the plant, the
4 technical support center and the emergency
5 operations facility as well as some people in the
6 emergency news center. Some of the leaders are
7 here--Jack Nataro from the technical support
8 center; Ed Youngling, one of my key assistants; Dr.
9 Stukakis, in the radiological assessment area.

10 Two of the three teams we have in this
11 group performed in the exercise, one under the very
12 capable direction of response manager, Bill
13 Muesler, vice-president of electric operations; the
14 other, under my direction.

15 The drill started at 4:29 in the
16 morning with an Unusual Event that finally
17 escalated into a General emergency wherein both the
18 plant and the surrounding environments were exposed
19 to a radiological release. When the general
20 emergency was announced, protective action
21 recommendations were made within a period of seven
22 minutes. This is less than half the time allowed
23 us by the regulatory requirements. These
24 protective action recommendations were well thought
25 out in advance, discussed with the emergency

1
2 director at the technical support center,
3 formulated with key personnel in the emergency
4 operation facility and were based on present
5 conditions at the plant, expected conditions at the
6 plant, present and future meteorological
7 conditions;

8 In the culmination of the activities
9 which resulted in these recommendations, I found
10 all members on this team performed their duties in
11 a rapid and proficient manner and gave me very good
12 support.

13 As an example, at the plant during the
14 period of this drill scenario, 46 separate repair
15 teams were sent on major repair tasks in order to
16 return the facility to a stable condition. When it
17 was required that unnecessary personnel be
18 evacuated from the site for their own protection,
19 this was accomplished and personnel were accounted
20 for in 28 minutes.

21 To the extent practical, none of the
22 actions taken at the plant were simulated. As an
23 example, when water connections were to be hooked
24 up, the exact hoses and connecting appurtenances
25 were used. When radiological decontamination on

1
2 the site required equipment such as bulldozers,
3 these were procured and dirt was moved. In
4 performing these actions the plant personnel
5 demonstrated not only proficiency but a will to do
6 the job right.

7 At the emergency operations facility,
8 personnel remained in continuing support of the
9 plant. External electric power sources were
10 located and arrangements made to bring them to the
11 staging area of the plant. Support for plant
12 activities were continually discussed.

13 Priorities were assigned to tasks
14 between the technical support center and emergency
15 operations facility. Aid was requested from
16 various resources by actual phone calls and
17 messages. As a specific example, I was in personal
18 contact with the vice-president in charge of the
19 recovery effort at Three Mile Island. He stated
20 that he would have a core physicist and two
21 chemical engineers at Shoreham within six hours.
22 They were experienced in managing a damaged reactor
23 core and insuring its safety.

24 The emergency operations facility,
25 technical support center and emergency news center

1
2 actively performed for a period of three days. It
3 included shift changes of large numbers of people
4 which were accomplished successfully. Coordination
5 of radiological control aspects were carried out
6 utilizing plant, emergency operation facility and
7 other radiological personnel involved in the drill.
8 Team 2, under Mr. Muesler, provided continuing
9 support and backup in radiological analyses to our
10 LERO organization during the days following the
11 simulated accident.

12 Careful and considered measures were
13 utilized by this team in declassifying the event
14 and allowing recovery to begin in the plant and in
15 the supporting departments in the office of nuclear
16 operations.

17 I was personally very proud to work
18 with this group and as a former commanding officer
19 of two nuclear submarines, having served as the
20 engineering and training officer of a submarine
21 flotilla in charge of training up 20 submarines, I
22 can honestly say I would be proud to have this
23 group of both men and women serve with me under
24 equally arduous conditions in the service.

25 Thank you.

1
2
3 MR. HUSAR: For impressions of how the
4 LERO organization performed, I would like to have
5 at this time Mr. John Weismantle, vice-president of
6 resource and development, present his remarks for
7 you.

8 MR. WEISMANTLE: Thank you. As was
9 mentioned before, this is the second federally
10 graded exercise of the LERO organization. The
11 first one was run in February of 1986. I mention
12 that because I will do a brief comparison of the
13 scope of this exercise versus the one conducted a
14 little over two years ago. Besides talking about
15 the scope of this exercise, I want to discuss some
16 things we have done since that exercise in the LERO
17 organization to improve its performance. While we
18 feel our performance in the February '86 exercise
19 was good, we think it is even better in this
20 exercise, and I will tell you how that was
21 accomplished. Finally, I will conclude with some
22 remarks on our performance last week.

23 Two years ago, the exercise we had was
24 a one-day exercise. It involved the testing of a
25 single shift in LERO. This time around we believe
our exercise was larger than any other exercise

1
2 ever run in this country in terms of actual
3 participation of local resources. From 4:30 a.m.
4 on June 7th until about 4:00 p.m. on June 9th, when
5 the exercise was terminated, we had over 2,300 LERO
6 personnel participate. As with on-site, there was
7 very little that was simulated. Most activities
8 were actually performed short of mandatory public
9 participation. Two-and-a-half years ago, as a
10 comparison, there were about 1,100 participants in
11 the exercise.

12 In addition, we were faced with a
13 number of unique challenges. This is the first
14 exercise ever run in this country to supplement
15 one. That is, it is the first exercise where a
16 utility had to demonstrate its ability to interface
17 with governments who were non-participants in the
18 planning process. That was a big challenge. In
19 addition, we had over 11 facilities participate for
20 all three days. And on the second day, when a
21 special school evacuation demonstration was
22 conducted, another 23 facilities participated.

23 FEMA had about 66 evaluators here this
24 time over the three-day period as compared to about
25 38 two-and-a-half years ago. We had more

1
2 objectives to meet. 36 out of the 37 generic
3 objectives were objectives for this exercise.

4 So, we were faced with a very big
5 challenge. Now, since the last exercise, we did
6 make a number of changes in the LERO plan and the
7 LERO organization that addressed some areas that
8 were identified previously by FEMA. Among these
9 were the following: First, we spent a little more
10 time concentrating in field worker training, in
11 training of the bus drivers, traffic guides, rad
12 monitors, route alert drivers, evacuation route
13 spotters and so forth. That group comprises over
14 half our organization. In addition, we revised
15 some procedures to assure that we could implement
16 the mobilization of our field workers more swiftly
17 than in the past. We revised procedures, we
18 revised some physical arrangements at our staging
19 areas who process and dispatch these field workers.

20 Further, we concentrated on
21 communications, improving and emphasizing lateral
22 communications and vertical communications of all
23 sorts, focusing on the unusual and the unexpected,
24 such as impediments and other so-called free play
25 eventualities that FEMA tests us with and which it

1
2 is important that we perform well in a real
3 emergency.

4 Finally, we also focused in on the
5 operations at the emergency news center. Mention
6 was made of copier failures. They were flawless
7 this time around. But more than that, we beefed up
8 the staff there and provided a more diverse group
9 of talented people, and that paid off as well.

10 As far as the exercise itself goes and
11 our performance is concerned, I have to qualify my
12 remarks by saying they are very preliminary. It
13 was a very complicated exercise, as you can
14 appreciate. It is going to take FEMA a while to
15 complete their evaluation and, internally, it will
16 take us some time. However, we can reach some
17 tentative conclusions and I will present those to
18 you today. I will do it mainly by reviewing
19 operations at the major facilities and then talking
20 a little bit about field operations.

21 First, at the EOC we were faced with
22 several challenges that were more severe than
23 usually tested. Instead of having two traffic
24 impediments to deal with, as we had last time, we
25 had four impediments, diverse in nature, at diverse

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2 geographical points that were responded to. We
3 believe we responded to them in an excellent
4 manner, very promptly. We utilized the resources
5 at our disposal in the EOC, including a traffic
6 engineer, to analyze what needed to be done,
7 promptly communicated that to the field where field
8 traffic guides were relocated for rerouting. We
9 believe we handled all four of them in a very good
10 manner.

11 In addition, the communications of
12 those impediments within the EOC to the ENC and so
13 forth was done very well.

14 Command and control, we feel,
15 throughout the three days was excellent. We had
16 crisp briefings. It was clear who was in charge at
17 the facilities, and overall team effort was shown.
18 Protective action recommendations, we believe, were
19 done in a timely manner, even though we were faced
20 with the challenge of communicating our
21 recommendations to state and county simulators in a
22 command cell and persuading them that our
23 recommendations were sound. They didn't just
24 passively sit by. They challenged us, and the
25 burden was on us.

1
2 Those protective action
3 recommendations were done independently, with input
4 from the on-site organization but with an
5 independent analysis in each case. And I believe
6 we demonstrated our ability to integrate the
7 necessary resources to come up with sound
8 protective action recommendations.

9 Finally, the overall equipment and
10 facilities, we believe, was excellent at the EOC.
11 We have included some additional equipment and
12 materials there to facilitate the emergency
13 response, and we believe we demonstrated their use.

14 At the ENC, whose function it is to
15 interface with the media, we believe we
16 demonstrated accurate and timely flow of
17 information to the public on the major facets of
18 our emergency response and even some of the more
19 minor details. We had technical experts available
20 who participated in press briefings and in
21 developing and issuing press releases.

22 At the staging areas, we demonstrated
23 the ability to promptly brief, equip and dispatch
24 field workers. This time around, with the changes
25 in procedures and the stream-lining of some

1
2 operations there, we were able to mobilize all
3 traffic guides in the field, in place, within about
4 a 20-minute period after the recommendation for an
5 evacuation was made to the general public. That
6 gives us a margin of about 40 minutes from the time
7 needed to do that in order to assure a controlled
8 evacuation--that is, an evacuation--an optimum
9 evacuation with all traffic guides in place,
10 stream-lining traffic line.

11 At the reception centers we monitored
12 and demonstrated monitoring and processing of
13 evacuees. We feel we did that in a very good
14 manner. The monitoring was done professionally and
15 the processing of people was done expeditiously.
16 We also demonstrated the ability to communicate
17 from the reception centers to the EOC and command
18 and control remaining at the EOC.

19 In the school evacuation
20 demonstration, which took place on Wednesday the
21 8th, we mobilized about 500 bus drivers, plus other
22 personnel. Those personnel went to about 23 other
23 locations, most of them bus companies, picked up
24 equipment--or in the case of those that didn't pick
25 up the equipment, used their own vehicles--and

1
2 drove a multitude of routes to schools, simulating
3 the evacuation of school children to the Nassau
4 Coliseum or Nassau Community College, and then we
5 dispatched some of those buses back to the
6 Hicksville reception center to show how we could
7 take potentially contaminated school children for
8 monitoring and decon as a precautionary measure.
9 The overall school evacuation drill went very well
10 and involved not only our personnel but personnel
11 from a bus company that services one of the school
12 districts.

13 Finally, as far as field operations is
14 concerned, we mobilized a total of about 900 people
15 who reported to staging areas and were dispatched
16 into the field. These are traffic guides, bus
17 drivers and field monitoring people. We believe
18 they demonstrated--and they were closely
19 scrutinized by FEMA. They demonstrated superior
20 knowledge of their job functions. They
21 demonstrated a dedication to their job and good
22 knowledge.

23 I would just like to conclude by
24 saying, as John Leonard said for the on-site
25 people, I am proud to serve LERO. LILCO's

1
2 management is proud of LERO's performance. We
3 believe all LERO personnel demonstrated an extreme
4 dedication under difficult circumstances, were
5 enthusiastic about their job and demonstrated their
6 knowledge of their jobs across the board up and
7 down the line.

8 . Thank you.

9 MR. HUSAR: What I would like to do
10 is, at this time, to present first impressions on
11 behalf of FEMA of this three-day exercise that
12 occurred last week.

13 Before I begin, I would like to kind
14 of lay the framework of how we came to the exercise
15 from the time we first started the preparation.

16 Based on a request from FEMA
17 headquarters, Mr. Sable, my regional director,
18 authorized me to proceed with the conduct of the
19 recent three-day joint exercise held June 7th, 8th
20 and 9th. The scenario approved by FEMA and the NRC
21 was designed to test 33 of the 36 FEMA standard
22 objectives. Three of the objectives that were not
23 evaluated, based on preplanned agreement, included
24 the following: General public distribution
25 administration of potassium iodide. That was

1
2 objective 17. Off-hours, unannounced exercise,
3 objective 36. And the observation of congregate
4 care facilities, which is objective 22.

5 Objective 37, which is capsulized as
6 the demonstration of the capability of the utility
7 off-site response organization personnel to
8 interface with the non-participating state and
9 local governments through their mobilization and
10 provision of advice and assistance, was added to
11 this exercise and that was evaluated.

12 This latter objective was accomplished
13 through a FEMA control cell representing
14 non-participating governments. The role of the
15 FEMA control cell was to take all calls from the
16 LERO players, record their requests or
17 notifications, ask for clarification of their calls
18 if warranted and provide authority to implement
19 each recommended protective action on a
20 case-by-case basis.

21 The role of the control cell was not
22 to second guess what non-participating governments
23 might or might not do in each case for assistance
24 for approval.

25 As was mentioned earlier, this was a

1
2 three-day exercise. As was mentioned earlier, it
3 tested on the first day the plume exposure pathway
4 concerns, on the second day, ingestion pathway
5 concerns, on the third day, recovering re-entry
6 concerns.

7
8 . The first day of the exercise focused
9 on a simulated population at risk in a 10-mile
10 emergency planning zone. The second day focused on
11 protective actions decision-making and
12 demonstrating--protective action decision-making
13 and demonstrations regarding ingestion pathway.
14 The third day focused on recovery and re-entry
15 activities. FEMA Region II fielded 66 federal
16 evaluators for this exercise. A number of
17 demonstrations were conducted out of sequence based
18 on prior agreement with LERO exercise controllers.
19 Out-of-sequence demonstrations were due to FEMA
20 resource constraints.

21 In order to adequately oversee the
22 exercise, I, as chairman of the Regional Assistance
23 Committee, used a mobile telephone to keep in touch
24 with FEMA evaluators at key locations. Evaluators
25 used two-way vehicle radios to communicate with
exercise controllers regarding the progress of the

1
2 exercise. As preplanned, one exercise objective
3 was not evaluated during the three-day period.
4 This FEMA objective, objective 31, involves
5 performing many calculations to come up with total
6 population exposure. Results of these
7 calculations, along with supporting documentation,
8 will be provided to FEMA for review and evaluation
9 by LERO. The evaluation of that submission will be
10 published as a supplement to the post-exercise
11 assessment report.

12 The following facilities and functions
13 were evaluated over the three-day period. The LERO
14 emergency operation center, the warning point,
15 emergency news center room or control, Emergency
16 Broadcast System, emergency operation facility,
17 acts and assessment at the emergency operations
18 center, Brookhaven office field monitoring
19 capability, 36 general population bus routes, 40
20 school population bus routes, all three staging
21 areas, Port Jefferson, Patchogue and Riverhead; all
22 11 transfer points, 18 mobility impaired vehicle
23 routes, also including the homebound and curbside
24 pickups; the school relocation center, all three
25 radiologic reception centers which are located at

1
2 Bellmore, Roslyn and Hicksville, respectively;
3 3 traffic impediments, 30 traffic control points, 3
4 alert routes, 16 hearing-impaired route
5 notifications, two hospitals--that is Brunswick
6 Hospital and Mid Island Hospital; the emergency
7 worker decontamination facility and a
8 decontamination trailer operations. The
9 decontamination trailer operations were one of the
10 ones run out of sequence on day two.

11 Simulated Coast Guard boating alert
12 and the use of Teledyne, Inc., which is the primary
13 radiological lab for the LERO organization.

14 I will now provide some first
15 impressions regarding how the exercise went. As
16 stated by Mr. Weismantle regarding his evaluation
17 of the exercise, FEMA's evaluation of the exercise
18 is still ongoing. It will take a while for us to
19 sort through all evaluations by the 66 evaluators
20 so these are just first impressions. There is no
21 closure on any of the areas I am about to mention
22 but these are impressions nonetheless.

23 Emergency operations center: We
24 observed that it was a well-controlled facility for
25 security. The facility was appropriately situated

1
2 with status boards, maps, key event logs, dose
3 assessment boards, et cetera. The facility was
4 capable of sustained operations in a 24-hour
5 environment for a continuous period of time.

6 Briefings were conducted on a regular
7 basis. LERO did an excellent job in demonstrating
8 the ability to maintain staff on a continuous
9 24-hour basis. The overall management of LERO was
10 very good. All information received from the
11 emergency operations facility was promptly shared.
12 The LERO director clearly was in command and
13 coordinated decision-making throughout the
14 three-day exercise.

15 Overall public information
16 coordination staff demonstrated the ability to
17 provide necessary information to the public at risk
18 in a timely manner. The FEMA prompt notification
19 standard was met in the required 15 minute time
20 period. The Emergency Broadcast System criteria
21 were met by the radio station WPLR. Transportation
22 and traffic coordination in emergency operations
23 center worked well.

24 At the emergency news center, it was
25 an excellent facility with the appropriate

1
2 logistics to perform that function. There was an
3 adequate demonstration of the procedures by the
4 players in the emergency news center. Mobilization
5 and reporting was timely. Frequent briefings by
6 the spokesperson in charge was effected.

7 Coordination of ingestion pathway and recovery
8 re-entry issues in the news center with the
9 emergency operations center was well handled.

10 There were some concerns. Labeling
11 and updating of status boards. The LERO EBS
12 procedures need to be improved. Length and format
13 of EBS messages, the posting of internal and
14 distribution was not particularly timely.
15 Procedures need to be updated for updating and
16 posting visuals that were used throughout the
17 exercise to keep the emergency news center staff
18 informed.

19 There were insufficient phone lines
20 and instruments for the federal and state
21 organizations that are to be represented in
22 emergency news center.

23 Rumor control: Rumor control was well
24 demonstrated. The system, including district
25 office and call boards, operated efficiently. The

1 bus evacuation, which included also general
2 mobility impaired comments are as follows:
3

4 Management, direction and control of bus operations
5 from the emergency operation center at Brentwood
6 was excellent and in accordance with the plan.
7 Buses allocated to all transfer points was timely.
8 Radio communication between transfer points and the
9 emergency operations center were flawless. A total
10 of 97 buses ran routes and arrived at the
11 Hicksville reception center. Mobility impaired
12 curbside pickups at Patchogue went well. In
13 general, the bus operation ran extremely well. The
14 transfer points were run professionally and in
15 accordance with the plan requirements.

16 Staging areas: The staging areas were
17 set up quickly and effectively. Staging area
18 coordination was established promptly after the
19 person in charge arrived. Communications worked
20 smoothly. Dosimetry briefings went well. Special
21 attention was given to female staff.

22 Field dispatch of buses with drivers
23 went well. Route alerting for notification of
24 hearing impaired went well. Traffic control point
25 guides demonstrated a high level of training and

1
2 knowledge of their duties. Radio communications
3 contributed to effective traffic control and
4 management of the evacuation.

5 The Brookhaven office field
6 monitoring: The Brookhaven operations, accident
7 assessment and field monitoring teams coordinated
8 functions well and demonstrated their skills
9 effectively.

10 Teledyne, the primary radiological
11 lab, displayed excellent radiation protection,
12 contamination control and records keeping.
13 Teledyne is a full-scale radioanalytic laboratory
14 with capability of measuring all types of samples
15 with high precision with known geometries.

16 Reception centers: We are talking
17 about Roslyn, Hicksville and Bellmore. The
18 mobilization and activation was well coordinated.
19 Setup of the reception centers went smoothly. Some
20 reception center members need more training on
21 decontamination procedures.

22 Emergency worker decontamination
23 facility: Approximately 600 LERO school bus
24 drivers and their vehicles were directed to the
25 Hicksville reception center for decon processing.

1
2 This activity was part of the out-of-sequence
3 demonstration on day two of the exercise. The
4 facility was adequate. Monitoring and
5 decontamination personnel demonstrated adequate
6 techniques. The monitoring activity dealt with
7 monitoring 40 emergency workers by 15 individuals
8 at a rate of about 90 seconds for a sustained
9 period of time.

10 Medical drill: Two medical drills
11 were evaluated, one on the first day and one on the
12 second day. In summary, with the two hospitals,
13 the two hospitals were evaluated, one June 7th and
14 the other June 8th. The evaluation was to
15 ascertain emergency room staff and their skills to
16 treat a contaminated and injured person or persons.
17 It was to ascertain the skills of the ambulance
18 personnel in treatment of a contaminated injured
19 patient.

20 There were some problem areas
21 identified at the hospital by the staff, the
22 hospital staff: Inappropriate handling of
23 contaminated injured individuals. There is a need
24 for additional training at both hospitals.
25 Demonstrated skills on the part of ambulance

1

2

drivers were good.

3

The emergency operations facility:

4

The facility was adequate. The space and supplies

5

were certainly adequate. Visuals were designed

6

well and displays were maintained promptly. Access

7

control was noteworthy. Mobilization and

8

activation of the LERO staff was timely. Regular

9

briefings were effective and timely.

10

Communications was excellent and plume dose

11

projections were conducted in accordance with the

12

LERO plan.

13

This now concludes the FEMA

14

impressions regarding how the exercise went.

15

SPEAKER FROM THE FLOOR: How about the

16

32 sirens that--

17

MR. HUSAR: Full report will not be

18

available for 60 to 90 days. Once the report is

19

published, we will in the report identify all areas

20

observed and our evaluation of the areas and also

21

our recommendations for corrective action.

22

What I would like to do now is restate

23

what was mentioned by me earlier regarding the

24

procedure we would like to follow for giving

25

everyone an opportunity who would like to either

1
2 ask a question or make a comment.

3 What we would like to do is to have
4 the sheets that were available at the door, if you
5 haven't done so already, to be given to the people
6 with green arm bands to collect them and bring them
7 forward. What we will do is to acknowledge each
8 individual and give an opportunity for that person
9 to come to the mike, to ask a question, make a
10 comment. We would like to allocate no more than
11 five minutes per individual so everybody in the
12 room can have an opportunity to ask a question or
13 make a comment.

14 I would ask at this time that the
15 sheets be passed forward and give us a moment or
16 two to compile these and we will get to every
17 individual who has a question.

18 SPEAKER FROM THE FLOOR: Would you
19 like us to ask a question--

20 MR. HUSAR:: Characterize the kind of
21 question you have so we know who the best person is
22 up here to answer.

23 SPEAKER FROM THE FLOOR: Who it is
24 directed to?

25 MR. HUSAR: Yes. In characterizing

1
2 the kind of question, not necessarily the specific
3 question. We would then know who would be in the
4 best position to answer the question.

5 As we are waiting for the sheets to be
6 brought forward, I would like to make reference to
7 an earlier remark I made regarding the composition
8 of the Regional Assistance Committee. I think I
9 may have left out one or two members so I would
10 like to enter that into the proceeding at this time
11 and give you a listing of all the federal agencies
12 represented on the Regional Assistance Committee,
13 so that I don't hear any bad remarks that I have
14 not given due recognition.

15 The National Weather Service,
16 Department of Interior, Department of Energy,
17 Department of Transportation, Environmental
18 Protection Agency, Food and Drug Administration and
19 also U.S. Department of Agriculture. All our
20 members that sit on the Regional Assistance
21 Committee, whose role it is to provide technical
22 assistance in the development of plans and
23 development of capabilities as well as evaluate the
24 response organization's ability to implement their
25 plans during exercises and drills.

1
2 First I would like to acknowledge Mr.
3 Robert Hux. Sir, where are you? If you would come
4 up to one of the mikes available, we would all like
5 to hear your question and hopefully we can answer
6 your question completely.

7 . MR. HUX: My question is, considering
8 the collapse that is going on in the bridges, the
9 railway systems and general transportation grid
10 going on in New York State, what is required to
11 transmit the number of people that would be
12 involved in an actual evacuation of everyone within
13 the evacuation route on Long Island? And what
14 upgrade in the transportation system would be
15 needed for that and what industrial capability and
16 associated electrical power generation would be
17 required for that to actually function?

18 MR. HUSAR: The way I understand your
19 question, sir, it relates to capacity and condition
20 of the road network to handle an evacuation. I
21 don't think I am in a position to give an
22 evaluation of the condition of the road network,
23 but certainly the road network that would be used
24 is in the plan.

25 SPEAKER FROM THE FLOOR: What about

1
2 the sirens?

3 MR. HUSAR: And that the condition of
4 that road network is something that local
5 government would be in the best position to assess.

6 SPEAKER FROM THE FLOOR: They already
7 said it wasn't adequate. Wait a minute.

8 MR. HUSAR: Sir, we certainly would
9 like to give you an opportunity to speak. So--

10 SPEAKER FROM THE FLOOR: Wait your
11 turn.

12 SPEAKER FROM THE FLOOR: Why don't you
13 save some seals?

14 MR. HUSAR: The condition of the road
15 network is certainly something that needs to be
16 evaluated if there are problem areas. FEMA is not
17 aware that there are conditions in the road network
18 that are in the plan that may require changes in
19 the plan to redesign or reconfigure the network for
20 evacuation if that should be necessary.

21 Sir, I don't know if I have answered
22 your question directly but we have a member on the
23 Regional Assistance Committee from the U.S.
24 Department of Transportation. Any matters,
25 certainly, regarding transportation and evacuation

1
2 would be concerns that he would deal with if those
3 matters are brought to our attention. We would, in
4 turn, coordinate this with the U.S. Highway
5 Administration. Certainly, if there is a need,
6 based on the assessment and recommendation to
7 re-examine the evacuation routes, we would then
8 provide that information to LERO so they could take
9 that appropriate action.

10 MR. HUX: My point in asking the
11 question is to emphasize that in an actual
12 evacuation, as is being discussed, the idea of
13 actually shutting down and not generating power
14 from this facility gets you in a position with what
15 do you actually do when the transportation grid of
16 the areas involved break down? In order to rebuild
17 those you need electrical power generating
18 capability that you don't have if such a facility
19 were to be actually shut down, okay, in order to
20 actually support your industrial capability to
21 rebuild the infrastructure.

22 MR. HUSAR: Are you stating that if
23 there was an emergency at the plant, that power
24 would not be available for residents in the
25 community? Is that what you are basing your

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statement on?

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MR. HUX: No. I am saying, if you

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have to rebuild large amounts of infrastructuring
in the event of bridge collapses and stuff like
that, that means you need a certain amount of
electrical power generating capability in order
just to support the industry in the area. The
people saying shut down the plant are sort of
putting them in an untenable situation from the
standpoint of the evacuation procedure itself.

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MR. HUSAR: Thank you.

Eena-Mai Franz?

MS. FRANZ: I also wanted to make a
comment. Since the plant was constructed according
to federal regulations, has been inspected, tested
and declared ready for operation and looks like now
that the emergency plan was successful or the drill
was successful, is there anything else that has to
be addressed before the license can be issued?

MP HUSAR: I can only speak from the
FEMA perspective. Based on our rule--I mentioned
earlier in my remarks that we will take the plan
review evaluation and the post-exercise assessment
report comments, along with concerns and statements

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2 that are made here and memorialized in the
3 transcript. Our regional director will evaluate
4 that and provide his recommendation to FEMA
5 headquarters, which in turn will provide a final
6 finding to the Nuclear Regulatory Commission.

7 . Once it is in the hands of the Nuclear
8 Regulatory Commission, the commission will then
9 decide--will take that into account and examine the
10 finding and make a decision with respect to the
11 licensing.

12 MS. FRANZ: The drill was really the
13 last step in the licensing process?

14 MR. HUSAR: Well, I can only speak to
15 our rule. This information will be provided to the
16 Nuclear Regulatory Commission and they will make a
17 final determination. I can't speak for any other
18 aspects of the preparedness that might need to be
19 addressed outside of the scope of FEMA's
20 involvement.

21 MR. WEISMANTLE: I could perhaps add,
22 there is ongoing litigation on certain plan items.
23 There is also certain other tests of the prompt
24 notification system that will have to be run, the
25 prompt notification system consisting of the

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2 issuance of a public information brochure and the
3 sounding of the sirens and a message broadcast to
4 the public. There may be some other details, too,
5 but those are the major ones.
6

7 MS. FRANZ: I just wanted to make a
8 comment that I feel, as do many hundreds of
9 thousands of Long Islanders here, that the plant
10 should be licensed as quickly as possible and that
11 the decision, which should be based on technical
12 judgments, should not be influenced by political
13 gains.

14 MR. HUSAR: Miss Kimberly Heilig?

15 MS. HEILIG: I have a number of
16 questions. I don't know which you are referring to
17 at the moment. If you want to give it to me, I can
18 read it.

19 Apparently there were a number of
20 sirens that did not operate properly or did not
21 operate at all as the drill began. I would like to
22 know how can LILCO even hope to evacuate persons in
23 a real--that is, an unplanned emergency--if they
24 are not able to sound warning alarms when they have
25 had more than ample time to plan for a pseudo
emergency?

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2 MR. WEISMANTLE: Regarding the sirens,
3 I will address that. In fact, I was going to
4 address it in my remarks and was diverted at that
5 point.

6 You are right. There was a sounding
7 of the sirens once on the morning of June 7th and
8 about two-thirds of them failed to sound. A couple
9 of things on that. Number one, one of the
10 objectives was not to actually test the sirens, per
11 se. It was to coordinate the setting of the sirens
12 with an EBS message.

13 Number two, we had and we demonstrated
14 route alert drivers going out into the field. And
15 they are in our plan to notify the public where
16 sirens fail. As a matter of fact, we actually got
17 some messages back from traffic guides, although
18 this wasn't a formal part of our plan, that pretty
19 rapidly let us know we had a problem.

20 At that point, we would have resounded
21 them again, but since it wasn't an exercise
22 objective and since we had to follow the
23 instructions of the controllers in terms of which
24 sirens failed and to dispatch drivers to that, we
25 didn't go forward with that.

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2
3 However, starting that afternoon, we
4 did conduct an investigation of what had happened,
5 since two weeks previously, when we sounded them,
6 we got 87 out of 89, which is a better-than-average
7 result. What turned up was two things: One, a
8 slightly slow activation of the system itself.
9 There are a number of processes that are followed
10 to get a message out to each of the sirens via
11 radio. That was a little slower than we would have
12 liked. Number two, some timers on the sirens
13 themselves, once we did field inspections, had
14 drifted from their set points.

15 So, in the space of two days we
16 inspected the 89 sirens, we adjusted the set points
17 of the timers, and then on Friday morning, at about
18 10:30, we went through the whole procedure again
19 and got 86 of the 89 sirens working properly.

20 MS. HEILIG: How many days later?

21 MR. WEISMANTLE: Two days later. As I
22 said, if this was a real emergency, we would have
23 attempted to resound the sirens very carefully and
24 they would have worked. It wasn't part of this
25 objective or wasn't a--

 MS. HEILIG: Wouldn't one think that

1
2 was one of the most fundamental--

3 MR. WEISMANTLE: Oh, yes. It is
4 fundamental. And that is why we conducted the
5 investigation.

6 MS. HEILIG: And this drill was
7 planned for a very long time. It seems if
8 something like that can go wrong when it is a
9 planned emergency and it takes two days to get them
10 going, it seems to--three days--it seems to
11 me--that is very serious. We cannot know what kind
12 of malfunction we will have.

13 MR. WEISMANTLE: We are concerned,
14 too, which is why we proceeded to do a thorough
15 investigation rather than not, then. We are going
16 to look at the whole siren system again in more
17 detail now that the dust has settled from the
18 exercise.

19 MR. HUSAR: If I could explain FEMA's
20 role in the prompt notification system? Mr.
21 Weismantle is correct that FEMA's interest was not
22 to determine the operability of the sirens during
23 the exercise. FEMA is going to make an evaluation
24 of the operability in the near future. This was
25 not a requirement for the exercise.

1
2 MS. HEILIG: It was not a requirement
3 for this exercise?

4 MR. HUSAR: No. What we had required
5 in the exercise is to test the system to see that
6 from the time a protective action decision was
7 made, that that decision could be communicated to
8 the public via the Emergency Broadcast System.
9 Because this plant is not licensed and because we
10 have not submitted a final finding to the NRC
11 regarding the capability of the off-site
12 preparedness and to make a determination with
13 respect to adequate reasonable assurance, this
14 acoustical evaluation will be performed in the near
15 future. Once that evaluation is completed, that
16 will become part of the FEMA report.

17 Subsequent to that, although not
18 required for this process, there will also be a
19 survey conducted by FEMA to test the public
20 education with respect to the public information
21 brochure. The public information brochure is
22 currently under review by FEMA. Once it is
23 returned to LILCO for corrective action, it will
24 then be distributed and then a survey will be
25 conducted to ascertain knowledge of the public

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regarding the procedures for prompt notification.

MS. HEILIG: So the sirens will be retested after LILCO has a chance to correct the problem?

MR. HUSAR: That is correct.

MS. HEILIG: So a spot check, though, is like not a good test?

The other thing I wanted to ask you, we are all aware that last year the NRC approved a rule change in order that LILCO not be required to have local and state cooperation. We are also aware that Frank Petrone resigned from FEMA after the last drill because he would not certify that the emergency plan was--that he could assure the health and safety of the people of Long Island.

It seems to me that the federal government has a stake in terms of getting this plant licensed. Could you please comment on that, why it seems like FEMA is bending over backwards to approve this plant, when the most fundamental things go wrong with the plan and people are still saying, "It was a wonderful drill, it was a wonderful drill"? We start to wonder.

MR. HUSAR: My response to your

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2 question is as follows: Congress provides certain
3 authorities to the executive branch. The executive
4 branch of government, of which FEMA is a part, has
5 got a rule that it follows, its regulation. In
6 accordance with the Rule 44 CFR 350, we have a
7 responsibility for off-site radiologic emergency
8 preparedness.

9 MS. HEILIG: But you change the rules
10 whenever--

11 MR. HUSAR: No. Our rule is not
12 changed.

13 MS. HEILIG: The NRC changed the rule
14 in terms of local and state participation so your
15 rules don't really mean anything, because I know if
16 LILCO doesn't pass the rule, the rules change so
17 they are able to pass it.

18 Can you comment on what I addressed?

19 MR. HUSAR: I am trying to.

20 Under our rule, we provide a
21 determination of reasonable assurance to Nuclear
22 Regulatory Commission upon request or part of our
23 process when the governor of a state submits the
24 plans for initial review. In this instance, under
25 the memorandum of understanding between FEMA and

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2 Nuclear Regulatory Commission we were asked to
3 review a plan. We did. We were asked to evaluate
4 an exercise and we did. So we are just following
5 our regulation.

6 Next question, please?

7 Thank you very much. I would ask that
8 we limit your time to about five minutes per
9 individual, so unless you have one other question
10 we would like to give the other people who have
11 submitted their sheets for questions to give them
12 time to speak and to ask questions. Okay?

13 MS. HEILIG: Okay. I don't feel my
14 questions were answered adequately but I will yield
15 the floor.

16 MR. HUSAR: Thank you.

17 Mr. Paul Lozowsky.

18 MR. LOZOWSKY: My name is Paul
19 Lozowsky and I am representing an organization
20 called November Coalition, composed of
21 approximately 10,000 business owners and also a
22 handful of basically residential rate payers. What
23 we are saying basically applies to whether you own
24 a business or you basically own a home or rent a
25 home, for that matter.

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2 First, I would like to thank the LILCO
3 employees because they took a lot of garbage from
4 the public when it should have been directed
5 towards the management. They did a good job during
6 Hurricane Gloria with the equipment they had
7 available, but it wasn't the fault of the
8 employees. It was the fault of the management that
9 put all their money into Shoreham. It is 80
10 percent of LILCO's assets. Any business that has
11 80 percent of an asset tied into a nuclear plant is
12 obviously severe? mismanaged and certainly doesn't
13 deserve to operate on Long Island. That is one
14 point I certainly wanted to mention.

15 Another point--

16 SPEAKER FROM THE FLOOR: How about a
17 question?

18 MR. LOZOWSKY: I am doing what I am
19 told, giving hell to people who deserve it. That
20 certainly must be the Federal Emergency Management
21 Agency.

22 To make it less than five minutes,
23 what is demanded from whether it be the Governor of
24 the State of New York, or for that matter the NRC,
25 is that the rate payers on Long Island have a

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2 right, just as all business people have a right to
3 provide a safe environment for employees and
4 customers plus a decent price. It is our belief
5 that you don't have to be a traffic engineer to
6 know that on Long Island you simply cannot evacuate
7 Long Island in a timely fashion, especially five
8 hours. The roads are closed. There is constantly
9 overturned trucks on the Long Island Expressway,
10 constantly overturned trucks on Sunrise Highway.
11 The roads are bad. You can't evacuate, period. I
12 wish you would get into your mind--maybe you should
13 travel the roads of Long Island to get the point.
14 The point is, you cannot evacuate Long Island in
15 five hours, period.

16 However, Three Mile Island taught us
17 that it takes more than 10 miles to move the
18 people--people will evacuate further out, okay,
19 there will be a backlog of traffic and the people
20 in Southampton area, especially east, will be
21 trapped with no place to go and they will be stuck.
22 Studies have proven if you can't evacuate in five
23 hours and there is a serious accident at
24 Shoreham--and I think LILCO has the capability of
25 doing it--as much as 35,000 lives could be lost,

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2 short-term deaths and other lives could be lost,
3 long-term deaths.

4 You definitely have to question
5 yourself about the sirens. They should have worked
6 and didn't work, and you have to examine your
7 conscience and you should also think about being
8 held responsible if any deaths do happen if, God
9 forbid, LILCO gets a license for Shoreham and has
10 an accident.

11 Just another couple of points. We ask
12 the NRC to immediately stop licensing. We ask FEMA
13 to immediately withdraw all attempted tries to--for
14 this evacuation. We certainly ask Cuomo--we thank
15 him for his support, but the idea is whether we
16 have LILCO or whether we have LIPA, public power
17 system, we cannot be responsible for 80 percent of
18 LILCO assets called the Shoreham mistake. We
19 believe public power is not a bad way to go. If
20 LIPA has to eat the Shoreham Plant, Long Island
21 will be bankrupt. We ask and remind Cuomo that he
22 did say LILCO should eat Shoreham and rate payers
23 should not. It is time for Cuomo to let Peter
24 Bradford know that all funding for Shoreham must
25 stop.

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2 We are paying 30 percent of our
3 monthly bills for Shoreham and we demand an end to
4 the funding and a decent price and reasonable rate.
5 Also, we ask Mr. Bekneer(ph) to stop this attempted
6 farce or basically step down and find somebody who
7 can do the job.

8 I appreciate your time.

9 MR. HUSAR: Thank you very much.

10 Ginny Levin?

11 MR. LOZOWSKY: Please don't let Long
12 Island down.

13 MS. LEVIN: What is the lead radio
14 station?

15 MR. HUSAR: There are two radio
16 stations in the plan, WPLR, New Haven, Connecticut
17 and CBS, New York City.

18 MS. LEVIN: Which is the lead
19 station?

20 MR. WEISMANTLE: Essentially, WPLR has
21 indicated they would be withdrawing once we get a
22 full power license. WCBS is in the plan. That is
23 lead--

24 MS. LEVIN: Which is the lead station
25 right now?

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2 MR. WEISMANTLE: Let me try to answer
3 the question. The--

4 MS. LEVIN: The question is, which is
5 the lead station right now?

6 MR. WEISMANTLE: Right now I would
7 have to say PLR is. WCBS, as the plan indicates--

8 MS. LEVIN: I thought they indicated--

9 MR. WEISMANTLE: I would like to
10 finish.

11 MS. LEVIN: WXXX in the scenario?

12 MR. WEISMANTLE: --is the lead station
13 for the southeast regional New York EBS network.

14 MS. LEVIN: I have another question.

15 MR. WEISMANTLE: That is a network
16 that includes about 30 stations on Long Island and
17 the Suffolk County Executive and the Governor both
18 have the ability to initiate that network with
19 CBS /AM as the lead.

20 MS. LEVIN: Is FEMA going to continue
21 aiding and abetting the Atomic Safety Licensing
22 Board going on, talking about the hearings? If so,
23 why? Isn't FEMA supposed to be doing evaluating of
24 its own instead of sitting there encouraging that
25 nonsense?

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2 MR. HUSAR: Federal Emergency
3 Management Agency is following its rule--

4 SPEAKER FROM THE FLOOR: Excuse me.
5 Can you stand up?

6 MR. HUSAR: The Federal Emergency
7 Management Agency is following the rule that has
8 been given to it by Congress. The function of the
9 Federal Emergency Management Agency with respect to
10 off-site radiological emergency preparedness is
11 provide an evaluation of the adequacy of state and
12 local governments surrounding nuclear power plants
13 to deal with a nuclear power plant accident. We
14 provide that evaluation determination to the
15 Nuclear Regulatory Commission and we are performing
16 that function.

17 MS. LEVIN: Did I understand you to
18 say you are evaluating the state and local
19 governments? Are you not evaluating LILCO's part?

20 MR. HUSAR: There has been a recent
21 rule change to the Nuclear Regulatory Commission
22 rule--

23 MS. LEVIN: Oh. You are good at
24 those, aren't you?

25 MR. HUSAR: And we are following our

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2 charge. And in connection with the memorandum of
3 understanding, to provide an evaluation of the
4 plan, provide an evaluation of the implementation
5 of that plan by the off-site emergency response
6 organization.

7 MS. LEVIN: Does the recent rule
8 change have a name or number?

9 MR. HUSAR: Yes. It does have a name
10 and number.

11 MR. BELLAMY: I believe the rule
12 change you are referring to is a change to Appendix
13 C to 10 CFR, Part 50 of the United States Code of
14 Federal Regulations. That is a Congressional
15 document--

16 MS. LEVIN: (Inaudible) Was there an
17 acronym in there or more of the usual bombast?

18 SPEAKER FROM THE FLOOR: Mind your
19 manners.

20 MS. LEVIN: The likes of you is
21 teaching me manners?

22 MR. HUSAR: Thank you very much for
23 your time.

24 MS. LEVIN: I'm sorry. I would also
25 like to know who is sponsoring the meeting? Is

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LILCO paying or are the taxpayers paying?

SPEAKER FROM THE FLOOR: We paid for the ice water.

MR. HUSAR: This public hearing is being conducted by the Federal Emergency Management Agency in accordance with its Rule 44 CFR 350.

MS. LEVIN: And for the hearings to continue? That is really outrageous.

MR. HUSAR: Thank you.

Miss Jane Alcorn?

MS. ALCORN: Hello. I am Jane Alcorn.

I have certain comments and a few questions. I understand, first of all, that today LILCO signed an agreement with the State that would sell Shoreham to LIPA for one dollar. I have a dollar in my bag. I am willing to pay for it and see the damn thing shut. I think all of you are involved in an exercise in futility because your services are not really needed. You can all go home.

In addition, I have some comments and some questions about your evacuation plan.

I have spent quite a bit of time in the local document room reading through your plan. I am particularly interested in the portions that

1
2 pertain to the evacuation of children. I live
3 about two miles from the plant. As far as your EBS
4 system is concerned, CBS does not reach my house in
5 Wading River. We don't get it. As far as a lead
6 station, it is impossible for people east of the
7 plant to consider that. We don't--we can't get it.
8 It is not powerful enough.

9 In addition, as regards these
10 children, my children attend schools in
11 Shoreham-Wading River. I see some of the people
12 here, either former school board members or current
13 school board members, and I consider them all
14 Judases who are willing to sell our children for a
15 few bucks.

16 Out of the 11 school districts within
17 the 10-mile EPZ, one school district participated
18 in the plan and that was Shoreham-Wading River and
19 they are concerned about their tax dollars. The
20 other 10 have refused to participate. There is no
21 safety for the children.

22 I would like to say that in reading
23 through your plan there is something very, very
24 crucial that has been missing and I haven't found
25 it yet. I have spoken to people involved in this

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2 area, and that is camps. You have not addressed
3 the camps within the 10-mile EPZ. There are two
4 within five miles and there are several within ten
5 miles and on weekends sometimes there are 1,000
6 children at some of those camps. Some of them come
7 from as far away as Nassau County. You have no
8 provisions in your plans to evacuate thousands of
9 children whose parents are miles and miles away.
10 It is a glaring flaw.

11 In addition, you have not tested
12 perhaps the most crucial of all parts of this plan
13 and that is the trust that the people of Long
14 Island have in LILCO. People on Long Island,
15 except for the LERO workers and the people who work
16 for the LILCO company, do not trust that company
17 and will not follow directions of LERO workers.
18 You will see more gridlock than you ever saw in
19 your lives. It is there now and it will get worse.
20 I live in a community right near the plant and
21 nobody except the people who work for LILCO, who
22 work at that plant, want to see it open. Nobody.

23 I also would like to know what kind of
24 grade you gave to the kinds--the traffic guides at
25 2:30 on the day of your drill who stood at the

1
2 southwest corner of 25A and William Floyd Parkway
3 drinking their beer as they sat on their cars?
4 What kind of grade did they get? That is one thing
5 I would like to know. Could you answer that,
6 please?

7 MR. HUSAR: As I mentioned at the top
8 of this meeting, FEMA evaluation is not yet
9 complete. What I provided you were first
10 impressions. The particulars of each vantage point
11 that was evaluated will be in the report when it is
12 published.

13 MS. ALCORN: One of the vantage
14 points I had was when driving home from teaching in
15 the Shoreham-Wading River schools that day. I saw
16 two cars parked there. I know they were LERO
17 workers. They had badges hanging from the belts
18 and antennae on their cars. They were leaning
19 there, smoking their cigarettes and drinking their
20 beer. That is my vantage point. Also, we sat in
21 the teachers' room at lunchtime the first day we
22 were testing your sirens and we didn't hear a
23 thing.

24 In addition, I know that in schools
25 you are expecting teachers and bus drivers to

1
2 participate and it has been my experience and
3 through conversations with most of the teachers
4 that I deal with that they will not participate in
5 your plan. There is no safety for the children.
6 You are dealing in supposition and what the people
7 on Long Island call surrealism.

8 * I also would like to read this to you.
9 This was in Sunday's Newsday. "Judging by these
10 tests, LILCO, the Federal Nuclear Regulatory
11 Commission and the Federal Emergency Management
12 Agency regard conjecture as the soul of readiness.
13 In their approach to the evacuation challenge, the
14 two drills demonstrate that 10 working assumptions
15 are more highly regarded by the NRC than one
16 working system. There is a reason for this. The
17 premise that evacuation is possible is hopelessly
18 flawed because of the region's geography and its
19 infarction-prone road system. So any evacuation
20 plan has to be firmly based on speculation, couched
21 in terms of assumption and tested by surmise. In
22 literature, this would be called fiction. But in
23 this case it is a particularly engaging form of
24 fiction, a dramatic one called farce. It is a form
25 that demands impeccable aplomb. When it is well

1
2 done, it is always approached with the sort of
3 idiot panache that Stan Laurel and Oliver Hardy
4 brought to the challenges they faced. LILCO and
5 its federal co-conspirators do it as well as Stan
6 and Ollie ever did."

7 SPEAKER FROM THE FLOOR: Who wrote it?

8 MS. ALCORN: Bob Lehman from Newsday.

9 MR. HUSAR: Thank you very much for
10 your comments.

11 I would like to respond to one of the
12 questions you had because I think there is a
13 misperception about how the Emergency Broadcast
14 System works. The Emergency Broadcast System is
15 regulated by the Federal Communications Commission.
16 It is a volunteer system, and in this volunteer
17 system the stations that participate sign on to be
18 able to either broadcast live when they receive the
19 dual tone attention signal or to rebroadcast
20 messages.

21 The comment earlier that radio station
22 WCBS cannot be heard as far east as Wading River
23 does not mean that the broadcast message, should
24 EBS activate the system, that it would not be heard
25 by your radio regardless of what radio station you

1
2 are tuned to. The Emergency Broadcast System works
3 on the premises that you have a whole host of radio
4 stations that have signed on the system that will
5 broadcast live or rebroadcast messages based on the
6 entry radio station. The common program control
7 station for the operational area to include Nassau
8 and Suffolk County is WCBS radio station.

9 The next person, Mr. Robert Meyers?

10 MS. ALCORN: Can you answer my
11 question about camps? What are you doing about
12 those thousands of children?

13 MR. HUSAR: We appreciate your
14 comment. Let me explain what is going to happen
15 with this transcript once it is published.
16 Comments that are made here, questions that are
17 raised here regarding the plan are all part of the
18 need and all part of the purpose of this public
19 meeting, to address concerns. If there are matters
20 in the plan that have not been adequately
21 addressed, certainly we will ask LERO to
22 investigate that situation and give us an
23 evaluation of what that means and to provide us
24 with a schedule of what is going to be done to
25 address those concerns if they are not currently in

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the plan.

So, this comment that you have regarding a planning issue will be memorialized in this transcript and we will ask that we get feedback regarding this particular matter.

MR. WEISMANTLE: I will just add, we have contacted camps. We have interfaced with them and offered to plan with them. I can't tell you exactly where in the plan reference is made to that, but I can assure you we have taken into account the camps and the children in those camps and would provide transportation and whatever other resources they would need.

MR. HUSAR: Robert Meyers?

MR. MEYERS: I would like to make two comments. I am an engineer. I work at Shoreham. Many of my colleagues are here. I participated in the drill. This is not a plant. I simply want to make a simple, non-rhetorical observation. I think the proceedings that are taking place here tonight have been conducted in a tremendously professional manner and I want to congratulate the people who are up there on the dais and I want to thank you very much for that.

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2 The second comment I would like to
3 make is perhaps not quite as non-rhetorical as the
4 first, in that I have a sign here. If there is
5 anybody here taking pictures I would like you to
6 read the sign. The sign is very simple. It is a
7 pamphlet about 42 pages long that was prepared by
8 the Brookhaven National Laboratory scientists. It
9 is called "The Shoreham Safety Report." It is a
10 factual, well-researched document, and for those
11 people who have the signs at the back of the room I
12 would like to use this sign in refutation to
13 whatever it is that they are saying. I have not
14 had a chance to read them--

15 SPEAKER FROM THE FLOOR: The signs--

16 MR. MEYERS: The fact remains that
17 this can be procured from P.O. Box 344, Huntington,
18 New York, 11743, and also, I believe, it is
19 probably available from Hicksville, from LILCO.

20 Thank you very much for the
21 opportunity to say these things.

22 MR. HUSAR: Thank you.

23 Mr. Mark Sperber?

24 MR. SPERBER: Mark Sperber from
25 Nucleonics Week.

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3 Given the preliminary assessment of
4 this drill, would LILCO be at all interested now in
5 withdrawing its appeals of the Licensing Board
6 decisions on the February '86 drill, notably the
7 one in December 1987 on scope and then the February
8 decision on adequacy of that exercise as it stood?
9 Will LILCO be interested now or would it
10 contemplate withdrawing its appeals on that
11 exercise?

12 MR. WEISMANTLE: no. We wouldn't
13 withdraw our appeals on that.

14 MR. SPERBER: Why is that?

15 MR. WEISMANTLE: Because we think the
16 facts support our position on it in terms of our
17 performance and the scope of the exercise being
18 adequate.

19 MR. SPERBER: My second question: In
20 July, I believe, of 1987, you applied to NRC for
21 permission to run Shoreham at 25 percent of rated
22 capacity. Does a drill such as this give your
23 application any added weight or do you feel you can
24 demonstrate to NRC that a license such as this, one
25 relatively unprecedented, is indeed tenable?

 MR. LEONARD: We intend to continue

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2 the licensing process for the 25 percent license
3 and for the 100 percent license.

4 SPEAKER FROM THE FLOOR: Why?

5 MR. LEONARD: You should be aware that
6 the 25 percent license clearly shows that the
7 emergency planning effort around the plant can be
8 much, much smaller than is required by present
9 regulations. So, the answer to your question was
10 it does, timewise, for instance. The progression
11 of an accident scenario at 25 percent takes much
12 longer than it does at 100 percent.

13 MR. SPERBER: You feel this supports--

14 MR. LEONARD: Absolutely.

15 MR. SPERBER: My third question: Has
16 LILCO come up with a total dollar figure for the
17 cost of the drill in terms of salaries, equipment,
18 expenses, et cetera?

19 MR. LEONARD: No. No.

20 MR. SPERBER: I see. When might you
21 have one and, if so, will that be released?

22 MR. LEONARD: I am not sure we would
23 have it because the way we work this, we assign a
24 certain budget to the emergency preparedness
25 division for the year. Part of that, you know, is

1
2 used to constantly prepare, to handle this type of
3 thing.

4 MR. SPERBER: Thank you.

5 MR. HUSAR: Mr. Ferraro, Mr. or Mrs.,
6 I am not sure, Ferraro?

7 Anton Rogall?

8 MR. ROGALL: My name is Anton Rogall.
9 I have worked with nuclear energy research in
10 Hicksville many, many years ago; in the early
11 fifties. And I say nuclear energy is the safest,
12 cleanest and cheapest energy available. And
13 Shoreham should be put into operation immediately
14 to prevent brownouts and blackouts. Also, I urge
15 the NRC Commissioner, Mr. Sek(ph), he should not
16 assign the Shoreham license over to Mr. Cuomo,
17 Governor Cuomo, or New York State, as this is also
18 necessary for the national security of our country.

19 Furthermore, one pound of uranium
20 releases the heat equivalent of 1,300 tons of coal.
21 Depending on what fuel oil you use, whether it is
22 bunker 6, which has a different BTU value and a
23 higher BTU value than any of the other fuel oils,
24 like number two, same viscosity, everything
25 included--we would save an awful lot of trade

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2 deficit money by using uranium and not importing
3 expensive oil.

4 Also, while I was working at the time,
5 after we made the first successful element,
6 nuclear--nuclear element, it was determined, when
7 Long Island Lighting was charging 3.4 cents per
8 kilowatt, this same electrical energy, one kilowatt
9 of electricity could have been manufactured with
10 nuclear energy for the cost of .4 cents per
11 kilowatt hour. So, no matter how you slice it, you
12 hear a lot of things and read lot of things where
13 getting rid of Shoreham, your energy was going to
14 be cheaper. Now it is coming out that it is going
15 to be more expensive than ever before.

16 Plus the fact, taking into account all
17 the acid rain that this fossil fuel is going to
18 produce, people will die. You won't have to
19 evacuate the island. They will die just from the
20 acid rain. Ask the fishermen that go fishing the
21 amount of fish that are dying off each year. It is
22 unbelievable.

23 So, therefore, I, as myself, who have
24 worked with it and one of my peers over there that
25 works for Brookhaven Labs, this is a very, very

1
2 important step. We are going forward, we are not
3 going backwards. To destroy over \$5
4 billion--people got to be sick, if not crazy.

5 MR. HUSAR: Thank you, sir.

6 Jeanne Kacprzak? Am I pronouncing it
7 correctly?

8 MS. KACPRZAK: No, but not a lot of
9 people do.

10 Most of my questions have been
11 answered, but what comes to my mind in this whole
12 thing is, in general, the evacuation procedures for
13 any kind of accident on Long Island seem to be
14 difficult. Under this condition that the state and
15 local government has refused to participate, would
16 that qualify the LERO organization to be more
17 responsive in an emergency? And also, it is
18 brought to my attention that not too far away from
19 here, in Connecticut, there is an operating nuclear
20 plant and I don't think there is any emergency
21 procedures to evacuate Long Island in the case of a
22 problem over there.

23 Can you answer those?

24 MR. WEISMANTLE: As a matter of fact,
25 there is a part of Long Island within the 10-mile

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2 zone of the Millstone Point plan, Fishers Island,
3 and Suffolk County evidently has emergency
4 procedures to evacuate that island in the event of
5 an accident at Millstone. In addition to that, as
6 was mentioned earlier, we exercised ingestion
7 pathway on Long Island and that is, by regulation,
8 plans have to be in place for a 50-mile zone. When
9 you look at the map of Long Island, virtually
10 every--95 percent-plus location on Long Island is
11 within a 50-mile zone of one or more nuclear
12 plants--Indian Point, Millstone, Haddam Neck,
13 Connecticut Yankee, I guess. Presumably, New York
14 State has ingestion pathway plans to take care of
15 the eventuality of an accident at those plants in
16 terms of its impact on Long Island.

17 MS. KACPRZAK: Can you clarify the
18 50-mile radius plan? I don't understand.

19 MR. WEISMANTLE: Every nuclear plant
20 is required to have a plan that goes out to 50
21 miles. The first 10 miles are what is
22 conventionally known as an evacuation plan--that
23 is, you have to have preplanned plans for
24 evacuation of the general public and special
25 facilities within 10 miles. In addition to that,

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2 from 10 miles to 50-mile radius, you must have
3 plans that could be implemented to protect the
4 public via contamination of foodstuffs, water or
5 milk or whatever. And those are required to be in
6 place for the areas of up to 50 miles around
7 operating nuclear plants and every plant trying to
8 gain an operating license.

9 What most people don't realize is,
10 Indian Point plant is actually closer to Nassau
11 County than the Shoreham Plant is, to the closest
12 point in Nassau County.

13 MR. HUSAR: Thank you.

14 Michelle Santuntonio?

15 MR. SANTUNTONIO: At the start of the
16 hearing or whatever you want to call it, two of the
17 people on the dais said they assumed the state and
18 local governments would participate in attempting
19 to follow the plan put forth by LILCO. I would
20 like to know, on what do you base that assumption?
21 It seems as though they already said under oath
22 that they would not participate. So, either you
23 are wrong or our elected officials are guilty of
24 perjury. Can you address this issue?

25 MR. HUSAR: Yes, sir. I mentioned

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2 earlier the fact that with the NRC rule change and,
3 hopefully, my colleague from the Nuclear Regulatory
4 Commission will correct me if I am wrong--there
5 were certain planning assumptions that were
6 provided in this rule change. And I read off the
7 three planning assumptions that would allow the
8 review and evaluation of plans and, subsequently,
9 the determination of the people, the emergency
10 response people in implementing those plans, allow
11 that process to take place.

12 So, it is in the rule-making that
13 allows, that provides for these three planning
14 assumptions. And these are planning assumptions in
15 rule-making. These are not statements by
16 individuals here on the dais. This is in the
17 rule-making.

18 MR. SANTUNTONIO: In that case, all of
19 your assumptions are erroneous because not only
20 have the state and local officials already said
21 that they would not participate in this evacuation
22 plan, but the people who are supposed to drive the
23 buses to evacuate the children and who in fact will
24 have physical possession of those buses at the time
25 of any accident have also said that they will not

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2 participate and evacuate children from camps or
3 schools or anywhere else. And the police officers,
4 Suffolk County Police Officers, who would have the
5 only legal authority to direct traffic here have
6 also said that they will not participate. And
7 they, incidentally, reported that there were 41
8 accidents, not 4. That is a factor of 10
9 difference.

10 Do you people take these things into
11 account at all?

12 MR. WEISMANTLE: Yes, we do. As a
13 matter of fact, besides the fact it is a
14 regulation, what has been found in other
15 emergencies is that governments perform their
16 traditional role. There is a law that says
17 governments must respond to emergencies. In New
18 York State, I guess it is Article 2-B or some such
19 citation. We found even at Shoreham, actually,
20 governments have responded to bomb threats, for
21 instance. There has been numerous bomb threats
22 where Suffolk County police have actually responded
23 and stayed in contact and actually sent people to
24 the plant until it was clear that there was no
25 bomb. As a matter of fact, the day of the exercise

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2 at an unusual event, we believe that New York State
3 actually responded to that to the extent of taking
4 down the information through their normal channels,
5 by the people who are normally assigned to do that.

6 MR. S. SANTUNTONIO: It was not an actual
7 event, though. It was a planned drill.

8 MR. WEISMANTLE: Let me finish. We
9 think it is just common sense and proven by actual
10 responses to Shoreham and other emergencies that
11 governments will respond. There is no question
12 about that.

13 MR. SANTUNTONIO: I am not saying that
14 the governments of the County of Suffolk and State
15 of New York will be remiss and abandon their
16 citizens at a time of radiological emergency at
17 this plant. I am merely pointing out that your
18 basic assumptions for this drill are erroneous by
19 the testimony of our elected representatives.

20 MR. WEISMANTLE: I think that is just
21 rhetoric.

22 MR. SANTUNTONIO: What about the other
23 issues I have raised?

24 MR. HUSAR: Sir, if you can restate
25 your question, I am not sure that it was phrased in

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MR. SANTUNTONIO: How do you reconcile--claim there were only four accidents in the evacuation area and the Suffolk County Police reported over 40?

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MR. WEISMANTLE: I--

MR. SANTUNTONIO: Are you drawing these numbers out of a hat? How did you come about with that number or did you make it up just to be convenient? I am asking because I want to know where you got the number.

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MR. WEISMANTLE: I can't address where FEMA got the number for the drill, but I can address what the record shows as far as accidents in the 10-mile zone--

MR. SANTUNTONIO: In the midst of a radiological emergency.

MR. WEISMANTLE: What the record shows is that in the midst of normal traffic conditions, the average number of accidents over a period of about five or six hours is four. 90 to 95 percent of those, statistically, would not affect the evacuation at all because they would be fender benders where people could pull over to the side of

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the road.

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When experts look at other evacuations, including Three Mile Island, including evacuations associated with propane, the danger of propane explosion, which we experienced on Long Island but, was experienced in a much bigger way about eight or ten years ago in Canada, they find that actually the accident rate goes down when roadways are filled to their capacity. People are driving at low speeds, there is less chance of an accident. Most accidents happen at night and when people are driving at higher speeds. So, actually, we were--

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MR. SANTUNTONIO: I disagree. I disagree with that assessment. And I think the statistics from the Suffolk County Police Department will bear me out on that. I have to say, I don't think you live around here or drive around here.

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MR. WEISMANTLE: Oh, yes, I do.

MR. HUSAR: Sir, your five minutes are up. Thank you very much.

Mr. Robert O'Connor?

MR. O'CONNOR: I don't even know where

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2 to start. I am a little discouraged. I came here
3 tonight hoping to hear the evacuation procedures
4 explained. I live close by to the plant. I am
5 discouraged because I don't feel they have been
6 explained at all and I feel I am part of some kind
7 of charade and I don't want to be that. I don't
8 want to be part of it.

9 I was thinking that we need the rumor
10 control bureau that you talked about, that operated
11 so well for LILCO, because 80 percent of Suffolk
12 County, who is against the opening of this plant,
13 are not, I don't think, equally represented here
14 tonight. I think there is a rumor going around
15 that the plant is not going to be opened. I really
16 wish we had the resource of your efficient bureau.

17 The other thing is, it seems that I
18 think that the rules do seem to change. You talk
19 about the sirens. And I hear that, okay, over 66
20 percent of them don't work. Then what I hear you
21 say is, you tell me why they don't work and that
22 they are going to be reset. And they were reset
23 and subsequently they did work. That doesn't seem
24 to be what a test is all about. A test is either
25 they worked or didn't. Not they didn't and this is

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2 why so now we will do it again when no one is
3 around. That seems absurd. Again, what is a test
4 about?

5 The people have talked about the
6 traffic conditions and things being maybe endemic
7 to this area. First of all, I had trouble
8 following--I was hoping for an explanation of what
9 was going on and I had some trouble even following.
10 To use your language--I got here late and I almost
11 couldn't get here to interface with you and hear
12 about how well the briefings went because of
13 traffic impediments. I almost could not get here.
14 And that is your language.

15 I think that is an outrage. The other
16 thing is, as I said, I don't want to participate in
17 a charade and I came here hoping to hear a lucid
18 explanation of what an evacuation plan is about,
19 not about free play eventualities and traffic
20 impediments. It doesn't make sense to me. I don't
21 know what you mean and I question whether you know
22 what you mean. Especially when we are talking
23 about, in your scenario there were 4 accidents and
24 Suffolk County Police say they are over 40.
25 Something there is not coinciding. It is a

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2 contradiction and I don't know what you are doing
3 on paper. It doesn't seem to have been addressed.

4 I just tried to write notes. I don't
5 feel too prepared to be able to do this.

6 I live really close to the plant and
7 traffic is, so bad on a normal--on a normal day that
8 I have trouble crossing 25A within 10 to 15
9 minutes, just to cross from north to south,
10 forgetting about getting on it and driving
11 anyplace. I sit there because there is no traffic
12 light. So I don't know what area you are
13 examining. I really--I really don't.

14 My faith is really shaken. I am
15 actually embarrassed. I had some faith in what you
16 people were doing and it is totally gone. And
17 you're looking as if, you know, you kind of don't
18 believe, but I came here, I think, in good spirit.
19 And that spirit has been lost for me as I have sat
20 through these hearings.

21 I see rule--changes being made in the
22 rules when they don't work. I heard, before the
23 whole Shoreham thing, I heard, in the last several
24 months, how Shoreham was essential to what I would
25 call our national insecurity. Our people called it

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2 our national security. Then I pick up The New York
3 Times saying it is over, the plant is not closing.
4 I hear from the nuclear industry quotes that it
5 doesn't matter. It seems like, well, now that the
6 people have spoken up, one of the few times in my
7 lifetime I can remember that people in a local area
8 have stood up and said "no" to the Federal
9 Government, that now it is like, well, but that
10 wasn't important anyway. That seems to me like
11 another changing of the rules.

12 I just want to say, I think that it is
13 very, very important what the people in this county
14 have done, how hard they have worked to get their
15 voices heard. And I hope you hear it and I hope
16 you remember it.

17 MR. HUSAR: Thank you very much, sir.
18 Dennis Ruppert?

19 MR. RUPPERT: Thank you very much for
20 hearing us tonight and for this presentation going
21 on here. I would just like to thank everybody for
22 coming down, all those pro and those who are
23 against. I think that those that are against have
24 been misinformed for many years, whether you
25 believe it or not. You can sit back and realize

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2 that. I have been a part of the Shoreham situation
3 for a good portion of my life, even before I even
4 worked there.

5 Excuse me, young lady. I was quiet
6 while you talked. Please be quiet while I talk.

7 I hope you people all enjoy the coal
8 plants and gas plants you have and I hope you enjoy
9 the high rates you will have also if this place
10 doesn't run. If it does run, I will be a strong
11 back right against it to work and do what I can to
12 work and make it a safety plant. I was part of the
13 drill, I have been proud of the drills for the last
14 four years or so and I will do anything I can until
15 evacuation plans or the management changes that. I
16 thank you very much--thank you very much for my
17 time. Thank you.

18 MR. HUSAR: Mr. Frank Petrone?

19 MR. PETRONE: Thank you for your
20 hospitality.

21 I was hoping that I would be here
22 tonight and I would be able to speak to various
23 types of audiences, including LILCO employees,
24 because as in the past, and right now, too, I do
25 give you credit--I have to give you credit for

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2 going through with this.

3 There is something that I think we all
4 hoped to accomplish over the last several days, and
5 that was to see that an agreement would be signed.
6 I would have hoped, as someone who took this work
7 very seriously, who doesn't particularly call it a
8 farce, that we would have had some sort of
9 moratorium on the tactics that have been going on
10 over the last several months.

11 I don't think LILCO appreciates them.
12 I certainly know that, speaking for Suffolk County,
13 we don't appreciate them. I think everyone wants
14 to see a resolution to a major problem, resolution
15 that has split a community in more than half, that
16 has split a community amongst families, that has
17 split a community within their school districts and
18 that has split a community within even their own
19 homes.

20 We had hoped that this would be
21 resolved before this meeting would be attended.
22 But I have to speak and I hope it is the last time
23 I have to speak on Shoreham, because I believe that
24 if this agreement is forged and that plant closes,
25 that everyone, once again, can do the important

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2 things that they are supposed to be doing, and that
3 is working together in one community as a team.
4 Yeah, there are brownouts, there are blackouts that
5 are coming. No one is denying that. There
6 certainly are hurricanes. There are all sorts of
7 things we are going to face. It is not going to be
8 solved through a LERO plan. It is certainly not
9 going to be solved by a county government alone.

10 I have to speak, though, on some of
11 the points that I spoke on two years ago, because
12 it has been heard and in some cases it hasn't been
13 heard. This LERO plan is not adequate to protect
14 the public. At this point in time, you must
15 realize that the basis for an emergency plan is not
16 only the coordination of the various elements of
17 that plan, which, number one, is tremendously
18 lacking--it was alluded to that there was a siren
19 breakdown, or two or three or four. That is the
20 case. We don't have a notification system for this
21 public and we don't know if the backup system truly
22 works. And who cares if it is part of the
23 scenario, because the scenario is only written to
24 deal with things that take place that are planned.

25 That was a beautiful, free-play

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2 experience and I certainly hope that FEMA is going
3 to utilize it as a free-play experience to see
4 whether or not there is an adequate notification
5 system.

6 If we look at the plan, the public
7 hasn't been informed. They don't know what an EPZ
8 is. They have no idea. You may all know, but they
9 certainly don't. The public information piece has
10 never gone out. True, it is perhaps not part of
11 the planning of today to have that done and I am
12 sure that LILCO intends to have that to the public,
13 and I wouldn't even take offense in terms of what
14 type of brochure it would be. But it isn't here.
15 The public is not ready. The public doesn't even
16 know what is happening other than the controversy
17 that exists.

18 Simulation is another issue. We
19 always use simulation in exercises. We do it all
20 the time in fire drills in schools. But we
21 simulate the decision makers. We want to know who
22 makes those decisions. This exercise could have
23 been table-topped out of Washington, D.C., where
24 the County Executive resides, because basically
25 that is what happened. True, there wasn't the

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2 participation. The governments refused,
3 Connecticut has refused, Westchester has refused,
4 the Red Cross has refused. Many entities refused
5 to play. But what are we evaluating? How could
6 someone else can make a decision for the people who
7 are truly going to have to make the decision if
8 there is truly an emergency?

9 This is pre-Three Mile Island. Even
10 at Three Mile Island, governments attempted to make
11 decisions. What we are facing ourselves with now
12 is something that is exceptionally incomplete and
13 assumptions that have been made, whether you call
14 them through rule changes or not, the assumptions
15 are still made that the government would follow the
16 LILCO plan. And that is not true. The governments
17 have said they would not.

18 My main message and what I would like
19 to really conclude on, is the fact that any
20 exercise that takes place--and I took this program
21 very seriously and I worked my butt off at Indian
22 Point to make sure it worked. I took it extremely
23 seriously. But what we evaluated was preparedness.
24 We never evaluated based on assumption. There was
25 never an assumption made in any power plant that I

1
2 could recall. And if there wasn't participation,
3 it was dealt with head on. And if it meant going
4 back and if it meant not doing it, it wasn't done.

5 But the problem we face here today is
6 that we are trying to create something that isn't.
7 I am not even saying that we are going to point
8 fingers at anyone. But there is not a level of
9 preparedness in this county. If something happened
10 at Shoreham and everyone's good intentions were
11 there, God help us because there is no level of
12 preparedness that, number one, you can measure, no
13 less count on.

14 Thank you very much.

15 MR. HUSAR: Thank you very much.

16 Maria Branco?

17 MS. BRANCO: Hi. Maria Branco. I
18 work at the nuclear power station. I dedicated 13
19 years of my professional career to it. I married
20 into a family which started in this town as a
21 matter of fact, 200 years ago, James Rourke,
22 shipwrecked off the shores of Fire Island and was
23 brought to this town with his children by the
24 cooperation of local residents who were prepared
25 for these sorts of emergencies in those days. It

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2 was a local activity, not Suffolk County, not the
3 town. The people.

4 What people? And I am very proud of
5 my colleagues. We are here, most of us are not
6 LERO. Most of us are Shoreham employees. We are
7 dedicated. It is not the salary. Believe me. We
8 are doing it because we want to and we believe in
9 this form of energy. I live downwind from the
10 Northport power station. I am not criticizing
11 LILCO, of course, but I would rather have Shoreham
12 because I know Shoreham. And I don't know
13 fossil-fueled plants all that well. I am afraid of
14 them, it is true, and so are my fellow residents in
15 the back. FEMA, NRC. We are working. We are
16 working hard. We want this plant. My neighbors
17 now want this plant because I have talked to them
18 for all these years.

19 I have educated people and I believe I
20 have done that in good faith. I have tried to
21 educate many more. Some of them won't listen.
22 There has been misinformation. One of my
23 colleagues got up and spoke. There is
24 misinformation. We want to stop that. I want to
25 stop the fear also. I don't know how to do it. I

1
2 would like cooperation.

3 Mr. Petrone pointed to a very good
4 point. Maybe he is right from the point of view of
5 Suffolk-wide, the whole county. It is true we are
6 not coordinated. Here we are, LERO, LILCO. Where
7 is Suffolk County? Where is the Governor? We
8 really have to give the incentive to the
9 governments to play with us, to plan with us and
10 eventually, if anything happens, to work with us.
11 200 years ago it worked for James Rourke. We are
12 still here. My husband is around. Lots of
13 children everywhere. I have two. It can work on
14 this island again. It can work because of the
15 people here and because this government will still
16 believe in us when we operate.

17 Thank you.

18 MR. HUSAR: Mr. Hanns Streuli?

19 MR. STREULI: There is a tendency to
20 discredit opponents of the Shoreham Plant. We are
21 misinformed. Ten years ago I was 100 percent for
22 Shoreham. I am 100 percent against it now and I
23 hate being a Shoreham opponent. I hate having to
24 come out here and speak up in this way. The only
25 reason I do this is because I am convinced that

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2 LILCO and FEMA are not doing their job in this
3 respect.

4 There is not enough concern for the
5 safety of people. There is not enough concern for
6 a whole range of other things. I have a personal
7 file at home which would allow me to, in a
8 shortcut, give you a half hour presentation with
9 all kinds of information from United Nations
10 findings to anything else. And I do that because
11 it seems to me that the stations, the authorities
12 who should be in charge of that, are not doing
13 this. We are not all an articulate group but some
14 of us are very well read. It is not that we lack
15 the information.

16 I joined when I heard that a
17 45-year-old woman was arrested, and I called her up.
18 when her address was in the newspaper and I asked
19 her, "How could you do a stupid thing like this at
20 your age?" And I spent about an hour with the lady
21 and in the course of that I was given titles of
22 several books and after I had read those, studied
23 them, I all of a sudden realized that a lot of
24 vital information is kept from the public. If you
25 people would all know better you would probably be

1
2 opponents, too.

3 Tonight I am faced with a charade.
4 What is going on here is other than I expected. I
5 thought FEMA would be more open to the concerns of
6 everybody. It reminds me of an eagle scout
7 project. It is quite cute and everybody really
8 feels they have to applaud what is going on but it
9 has nothing whatsoever to do with reality.

10 I am teaching on Long Island--can you
11 people imagine that in my school district, in my
12 building, we would hold a fire drill during a light
13 drill and because the principal decides because it
14 is kind of a bit cool we are just deciding
15 precisely how everything has to be done. You watch
16 carefully and so on. But since people will catch
17 pneumonia we are going to stay in our classrooms.

18 There has never been such a thing as
19 long as I have been teaching. Every single kid,
20 whether in the bathroom or at the nurse, is getting
21 on the outside. We don't even care what the
22 principal is doing and all kinds of administrators.
23 It is the people, the kids who are going out there
24 who we want to watch because if there is just one
25 someone going in the wrong direction, everything

1
2 gets messed up and this thing is not safe. We
3 check how long does it take until everybody is out,
4 et cetera. If you don't do this with that drill,
5 the drill is really worthless.

6 I am surprised that nobody brought up
7 those failing sirens. It struck me as being very
8 strange. I'm sorry. When the drill was described
9 as being so successful--maybe I have a hearing loss
10 but I didn't hear anything about the sirens. When
11 somebody brought it up among the opponents, it was
12 played down as if it was really unimportant and
13 wasn't even necessary that they were part of it.
14 In my opinion it is a crucial thing. It is just
15 symptomatic of the failure of the drill that half
16 of the sirens did not work, period, regardless of
17 how you explain it away.

18 In my opinion, FEMA has the job to
19 evaluate the drill properly. I say I have a
20 hearing loss. When I came first, then I thought
21 the moderator was a high official of LILCO because
22 he described that drill and what happened as if it
23 were his own personal project. I wish that this
24 would change and that you people pay attention to
25 what the concerns of all the people in Long Island

1
2 are because I don't see that here. I am very
3 scared about the fact that this whole project is
4 just going to be railroaded through. I hope that
5 you people will give the opponents' version some
6 thought and you evaluate that drill in a proper way
7 so that we are not faced with the fact that we get
8 impressions that FEMA is just an arm of the Nuclear
9 Regulatory Commission and trying to get that plant
10 licensed as soon as possible.

11 Thank you.

12 MR. HUSAR: Thank you very much.

13 For those of you who may not have had
14 an opportunity or chose not to fill out the sheet,
15 what I thought we would do is to see if anybody who
16 has not spoken as of this time has any comments or
17 questions to make, statements to make or questions
18 to ask, so that those thoughts, those comments,
19 those questions could be memorialized in this
20 transcript.

21 Yes, sir?

22 MR. McCOMB: I turned in a sheet. I
23 am ready to talk. Arthur McComb.

24 MR. HUSAR: Yes, sir.

25 MR. McCOMB: Did you find it?

1
2 MR. HUSAR: Go right ahead, sir.

3 MR. McCOMB: Arthur McComb, Lake
4 Ronkonkoma. And 13 years ago, more than 18 years
5 ago, I started attending all of the hearings that
6 allowed the public to speak and I spoke whenever I
7 was allowed to. I started out by representing an
8 organization in my community and an organization of
9 clubs, a chairman in both cases.

10 Now, in view of the fact that LILCO
11 has unanimously voted to sell Shoreham for a
12 dollar, this is all moot. However, I want to read
13 something to memorialize into the record, as you
14 mentioned, Mr. Chairman.

15 A bumper sticker I saw, "If you don't
16 like the way I drive, stay off the sidewalk," could
17 have been said by LILCO and NRC as they usurped
18 local government to license Shoreham's fission
19 nuclear plant. Lest we forget, nothing has changed
20 the horror of a fission nuclear accident. Just one
21 meltdown, just one core coolant failure and we face
22 gamma ray death, sudden and painful and the rest
23 live on impregnated with radiation damage for
24 future cancers forever, for structures and real
25 estate to be excluded from loss benefits bring

1
2 dollar-wise insurance companies. Assets will face
3 wipeout by the radiation plume.

4 Incidentally, I at this point, I put
5 out a book which listed all my steps for 18 years,
6 in the letters and so forth, and put it together in
7 a book, "Plume is doom."

8 Bad weather adds to ugly consequences.
9 Land, highways and structures are made indefinitely
10 unusable. Devastation would reign. Chernobyl was
11 our latest warning. We still have no safe disposal
12 of dangerous radioactive waste matter.

13 NRC is promotional, not regulatory,
14 and always has been, like its predecessor, the
15 Atomic Energy Commission. Promotion was so blatant
16 that by 1975 the name was changed. But that is all
17 that changed. NRC and Feds and LILCO conspire to
18 block local constitutional responsibility as to
19 health, safety and general welfare from known
20 fission N-plant flaws.

21 How much more nonsense and vicious
22 attack can we the public take? How much more prime
23 time TV can we watch overflowing with wonders of
24 the golden parachute clique paid for by rate
25 payers? How many presidential lies, as in Reagan

1
2 and Hodell campaign letters promising never to open
3 Shoreham over local opposition, to elect Carny
4 congressman from the Shoreham area can we stomach?
5 Surely we were suckered to foot the bill.

6 LILCO, NRC, Feds-prompted, has cost us
7 locally millions in legal defense which continues
8 ad infinitum. When to stop it?

9 Government of people started at the
10 Magna Carta. Must we corner King John again at
11 Runnymede? 18 years of force feeding us, the
12 public is overdue for regurgitation.

13 Have you looked at your useless home
14 insurance policy lately? N-plant accident damage
15 is excluded from coverage. Will Newsday ever turn
16 180 degrees in editorial policy and blast the
17 golden parachutists? It is overdue.

18 The 12/7 1970 editorial headed "What's
19 the hurry," says LILCO began construction before
20 the end of the hearings, that AEC radiation
21 standards are high enough to cause cancer, that
22 they are more concerned with promotion than safety
23 and that it is both promoter and licensor. Today
24 much documentation still supports Newsday.
25 Newsday's 6/6/88, page 3, says, "Half a million is

1
2 to go on an evacuation exercise and FEMA to spend
3 an unknown amount and we know the public will pay.
4 We always do."

5 Thank you for your time, gentlemen.
6 At least we got a chance to air it.

7 MR. HUSAR: Thank you, sir.

8 Is there anyone at this time who would
9 like to make a statement or comment?

10 SPEAKER FROM THE FLOOR: I gave my
11 paper to some LILCO employee who said he'd bring it
12 up there and obviously he didn't.

13 I don't want to criticize LILCO
14 employees because I think that they have done an
15 excellent job in providing power for Long Island
16 over the years. I do criticize and I think many
17 people are directing their anger at the management
18 of LILCO in pushing their business-with-blinders
19 attitude and pushing Shoreham. I think a lot of
20 people who are against Shoreham are not
21 specifically against the LILCO employees, who are
22 our neighbors.

23 Getting a little bit--get back to the
24 evacuation planning system that we have here, I
25 don't know if FEMA is aware of what is going on.

1
2 This came out of Long Island business about two
3 years ago, comparing the road situation here on
4 Long Island with other areas of New York State. A
5 number of road miles per square mile, New York
6 State, excluding Long Island, has 2.1. Long Island
7 has about 6.7. In the vehicle registrations per
8 square mile, New York State, excluding Long Island,
9 has 148. Long Island has 1,215.

10 Vehicle registrations per road mile,
11 New York State has 70. Long Island has 181.

12 We are talking about Westchester,
13 talking about the Indian Point area. Westchester
14 has a population of 1.9 million. Long Island has
15 2.6. But Westchester has 18 percent more road
16 miles, 2,385 extra miles and more than 2.5 times
17 the area of Long Island. Long Island has more than
18 twice the road miles per square mile, 66 percent
19 more vehicle registrations per mile of road and 267
20 percent more vehicle registrations per square mile.

21 You add these factors and you also add
22 these two major truck accidents which have
23 happened, one after the 1986 drill where a tire
24 blew out on a mayonnaise truck and caused the
25 backup of about 10 miles for five hours; also, one

1
2 this year where a driver had a sneezing fit,
3 overturned and caused another 10-mile backup.

4 I think things like that is what FEMA
5 should be looking at. The reality. This is
6 realism.

7 Thank you.

8 MR. HUSAR: Thank you very much.

9 Is there anyone else here who would
10 like to ask a question, make a comment, make a
11 statement?

12 If not--yes, sir?

13 SPEAKER FROM THE FLOOR: I'm sorry.
14 My English is not too good. I came from Taiwan. I
15 have been working for Atomic Power Company for 17
16 years, half of the 17 years in a nuclear power
17 station. From the first year up to now, already 15
18 years.

19 I wanted to say I think first every
20 private money--every company's money, a part of the
21 country, we sort of think \$5 billion is also the
22 whole country's money, you know. We cannot waste
23 \$5 billion. We still need \$1 billion to the
24 Commissioner and it is too wasteful. Everybody
25 knows today our United States country, the economy

1
2 is going down. If we are so wasteful, you know,
3 one by--one of these planes got--the whole economy
4 will be shaken down even more. Today our
5 (unintelligible). We can't waste so much money.

6 Actually, nuclear power station is not
7 so dangerous as you might think. Take French, for
8 instance. 'Do you know how much power it is
9 generated from nuclear power stations in French?
10 More than 60 percent. In Japan, 32 percent. In
11 Taiwan, 33 percent. I am from Taiwan.

12 We never experienced any accident. It
13 is very safe.

14 I'm sorry. I have a lot to say but my
15 English is not too good. It is making me nervous.
16 Thank you for your encouragement.

17 I wanted to say, there are so many
18 redundant water systems. First I talk to the
19 Chernobyl accident. I mean--sorry.

20 The type of reactor involved in the
21 Soviet Union Chernobyl accident is entirely
22 different design from U.S. commercial reactor. In
23 lots of important safety features built into U.S.
24 plant. Additionally, society institutional and
25 management approach it in the Soviet Union are

1
2 quite different than in the United States. Does
3 anybody know what is the difference between our
4 commercial nuclear power plant and the difference
5 between these two? Anybody know? I want to tell
6 you.

7 There are five major differences.
8 First, they don't have containment. They don't
9 have a primary containment. Our U.S. plant have a
10 shield, primary containment. Second, reactor
11 stability. U.S. plant chain reaction ceases when
12 cooling water is lost. That mean we have a
13 negative void of coefficient. It is fail-safe,
14 not like Chernobyl. It fails dangerously because
15 the chain reaction speeded up when cooling water is
16 lost.

17 The third reason, reactor control.
18 Our control only takes two seconds to three seconds
19 to get--but Russian Chernobyl takes 20 seconds to
20 get(unintelligible)

21 Four, the automatic safety, U.S.
22 operators cannot--our operators cannot disarm the
23 automatic safety system which are shutting down the
24 reactor. Soviet Union's reactor could disarm
25 automatic safety system while the reactor still was

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running.

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Number five, you know the moderator, we use water. We use graphite as a primary moderator. Graphite is combustible. It can catch on fire but water cannot catch on fire, so you don't have to worry about this kind of accident like at Chernobyl.

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You worry too much. There are so many redundant systems of water in the reactor.

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The emergency response drill is just man-made. I mean, Congress made a procedure before we can get a license. It is not a necessary from my point of view. I have so many years experience. I am sure I know. There is no accident that could happen. You know, how many reasons can cause a reactor shutdown? 17 of them. Any kind of high pressure, high--

MR. HUSAR: Sir, I'm sorry. The allotted time is about up. Could you conclude your remarks? Certainly we would like to give opportunity to others who may have remarks to make them at this time.

SPEAKER: I think--I got to say something, you know, something more.

1

I want tell you--

2

3

SPEAKER FROM THE FLOOR: I don't want

4

to hear it.

13

5

SPLAKER: Because you don't know. How

6

can you fight anything you don't know about it?

7

MR. HUSAR: Sir?

8

SPEAKER: When I said that you

9

might--I get no radiation, no

10

radiation--(unintelligible)

11

MR. HUSAR: Sir, I'm sorry. We are

12

going to have to cut you off. You have exceeded

13

your allotted time. Thank you very much, sir.

14

MR. JACOBY: I am Greg Jacoby. I do

15

work for the LERO organization. I guess you back

16

there are going to hear a few things. I heard

17

people coming up here and talking to me about

18

thousands of people instantaneously dying. I would

19

like to have a reference on that. I would like to

20

have reading material on that. I will read this

21

material. Just as you said you have read this

22

material. I also will read this material and make

23

my own decision for myself that these thousands of

24

people have died.

25

As far as Chernobyl is concerned, 31

1
2 people known record have died. You are also
3 comparing reactors that have nothing to do with our
4 reactor. You are comparing apples to oranges. At
5 the very same point, at the very same point--hold
6 on a second.

7 SPEAKER FROM THE FLOOR: You do your
8 homework--'

9 MR. JACOBY: I have. I have operated
10 operators the past 12 years. I know about it. You
11 never stepped near a building.

12 As most of the people here can see,
13 some people that are against nuclear power do ask
14 questions and are not willing to listen to the
15 answers to their own questions, let alone finding
16 out 'or real what the real story is, they make
17 accusations that cannot even be based up by fact.
18 They are not even listening to their own answers to
19 their own questions.

20 SPEAKER FROM THE FLOOR: I am willing
21 to listen.

22 MR. JACOBY: You were not even
23 listening to me speaking now. You are
24 interrupting.

25 SPEAKER FROM THE FLOOR: You are

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berating me personally.

MR. JACOBY: I feel the same way. There are people in the room--I am also a Long Island citizen and I also pay taxes and my taxes are also going to this here drill and they are also going to other useless things, as far as you are concerned. But as far as I am concerned, this is not a useless thing.

This is--what we have here is we have people that are willing to prove that an emergency plan does work and in fact it does work. In fact, it does work. The material will be common knowledge. You will be able to educate yourself on the goings on of the drill yourself on your own time, reading it in the library. This would be common knowledge. You should take this time to get an education and find out, without just making conjecture and talking about thousands of people died without any basis in fact, I would like you to educate yourself and then make a decision on whether you like it.

Thank you very much.

MR. HUSAR: Thank you, sir.

We have about five more minutes that

1
2 we have allotted for this particular public
3 meeting. Anyone else that would like to ask a
4 question or make a comment?

5 MR. HADDON: My name is Mark Haddon.
6 I also work at the Shoreham Plant. I have a
7 question for the NRC member. I haven't heard too
8 much from you tonight.

9 What I would like to know is, sir, if
10 you have that FEMA report in front of you right now
11 and everything on it was positive and Mr. Leonard,
12 if the NRC were to hand you a 25 percent or a full
13 power license right now, first of all, how long
14 would it take, with that favorable report in front
15 of the NRC, to issue either license, 25 percent or
16 100 percent--just an estimate is all I am asking
17 for. And Mr. Leonard, will Shoreham ever operate
18 right now, if you do have license in front of you,
19 in your opinion, sir?

20 MR. BELLAMY: Let me try first. It is
21 unusually difficult to try to come up with an
22 estimate of what you asked for. We are under no
23 timetable whatsoever to issue a license to the
24 Shoreham Nuclear Power Station. There will be no
25 NRC decision made until we receive the FEMA report,

1
2 as Mr. Husar has indicated, until we digest all
3 that information in the report, until we can make a
4 reasonable assurance finding as I discussed earlier
5 and then we make a recommendation to the five NRC
6 commissioners in Washington, D.C. as to whether we
7 think, we at the staff level, think a license
8 should be issued to that plant, to this plant.

9 The decision as to whether Shoreham
10 would get an operating license, whether that be 25
11 percent or 100 percent, will be made by those five
12 commissioners in Washington, D.C. I cannot speak
13 for when such a decision might be made.

14 MR. LEONARD: I will attempt to answer
15 the second part of the question. Rather than give
16 you my opinion, I would like to give you the facts
17 and restate something the chairman of the board
18 said. I assume you were at one of his meetings at
19 Shoreham.

20 He has stated and he has been
21 consistent throughout the last six months that this
22 company is on three tracks. One is we are going to
23 actively pursue the licensing of Shoreham. Two, we
24 are going to negotiate with the State. Three, we
25 are going to deal with the offers that the Long

1
2 Island Power Authority makes. He has done that, he
3 has been consistent.

4 Now, we are right now actively engaged
5 in licensing the plant. That is why we had the
6 emergency preparedness exercise. That is why we
7 are going forward with other things, the hearings.
8 We are doing that because part of the negotiation
9 agrees that we will continue to actively license
10 the plant. I am not an attorney and I am giving it
11 to you in layman's--the way I interpret things.

12 We have agreed that we will sell the
13 State of New York the Shoreham Nuclear Power
14 Station for one dollar and they can do anything
15 they want with it. They can demolish it, they can
16 mothball it, anything they want to do with it.

17 Now, those negotiations, however, depend on a lot
18 of things. After they are signed by LILCO and the
19 State of New York, there are a lot of other
20 signatures that have to occur. For instance, there
21 are a lot of provisos that have to come to pass,
22 such as the company must be granted an investment
23 rating, investment grade rating. I am not a
24 financier, either. But that means that such things
25 as somehow, some settlement has to be arrived at in

1
2 the Suffolk County RICO suit because we don't think
3 that with that big a cloud hanging over the
4 company, that that can be granted the company.

5 The Governor apparently--and I say
6 apparently because I am not privy to what the
7 Governor says officially. I just read things in
8 the newspaper as you do. He wants the State
9 Legislature to fully ratify--the State Assembly and
10 Senate to fully ratify this negotiated agreement.
11 Whether that comes to pass, I honestly can't tell
12 you.

13 So, we don't know how these things are
14 going to turn out. We are going to do all these
15 three things in good faith. If we got a license
16 during the negotiations, we would not operate the
17 plant because that would be bad faith. But if we
18 get a license and the negotiations unravel, we
19 will, of course, operate the plant.

20 MR. HUSAR: The time is now 10:00 p.m.
21 We are reaching the end of the allotted time as
22 noticed in the papers for this public meeting. We
23 will entertain one more comment or question.

24 SPEAKER FROM THE FLOOR: Hello. I do
25 have a couple of concerns I would like addressed.

1
2 I do work at Shoreham. I do work for LILCO. I do
3 live within the 10-mile zone. I have a wife and
4 two children. My concern is not with LILCO or with
5 Shoreham. My concern is with both Suffolk County
6 and New York State. I would like them to address,
7 A, how they intend to evacuate me and my family in
8 the event of an accident in Millstone, which I am
9 within the 50-mile zone. Two, I would like to know
10 from both New York State, who--their absence on
11 this board--and Suffolk County on this board is
12 evident--how they will effectively answer how they
13 participated by employing the National Guard to
14 evacuate people at the Indian Point plant when they
15 will not participate in evacuating LILCO's Shoreham
16 facility?

17 Thank you.

18 MR. HUSAR: We have come to the end of
19 this public meeting proceeding. Thank you very
20 much for your participation.

21 (Time noted: 10:05 p.m.)
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C E R T I F I C A T E

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5 I, DEBRA STEVENS, a shorthand reporter
6 and notary public within and for the State of New
7 York, do hereby certify that I reported the
8 proceedings of the FEMA Public Meeting, on June 15,
9 1988, and that this is an accurate transcription of
10 what transpired at that time and place.
11

12 Debra Stevens

13 Debra Stevens,

14 Shorthand Reporter
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