



UNITED STATES
NUCLEAR REGULATORY COMMISSION
WASHINGTON, D. C. 20555

APR 29 1988

MEMORANDUM FOR: William J. Olmstead, Assistant General Counsel
for Hearings
Office of the General Counsel

J. Philip Stohr, Acting Director
Division of Radiation Protection
and Emergency Preparedness
Office of Nuclear Reactor Regulation

Frank J. Congel, Acting Director
Division of Radiation Safety and Safeguards
Region I

FROM: R. Lee Spessard, Director
Division of Operational Assessment
Office for Analysis and Evaluation
of Operational Data

SUBJECT: DRAFT OFFSITE CONTROL PLAN FOR SHOREHAM EXERCISE

NRC requested the Federal Emergency Management Agency (FEMA) to conduct a graded exercise to evaluate both the Shoreham and Seabrook emergency response plans. These exercises will be unique because each licensee has had to develop utility plans to compensate for the refusal of some or all of the state and local authorities to participate in the planning and exercises. FEMA evaluation efforts for both of these exercises will require more resources than normal Radiological Preparedness Exercises (REP). As a result, FEMA requested NRC to provide support to them in conducting the evaluations of the offsite plans in a manner similar to the way NRC supported FEMA in the 1986 Shoreham exercise. The EDO has agreed to provide such support.

The Long Island Lighting Company (LILCO) and New Hampshire Yankee (NHY) emergency plans compensate for the non-participation of state and local authorities and contain procedures for interfacing with these offsite authorities, including the manner of requesting legal authority to carry out certain functions. In addition, the plans also utilize some "best efforts" assumptions that the state and local authorities will provide resources to assist in protecting the public health and safety. For these exercises, NRC's support will focus primarily on the use of NRC controllers to simulate non-participating state and local government positions.

In preparation for the Shoreham exercise, we have developed a draft Offsite Control Plan for FEMA Region II. This draft is currently being reviewed by FEMA regional staff. Concurrently, we believe that it would be useful for other groups within NRC to review the document since there are several concepts contained in the plan which are unique. In particular, we would appreciate your review of the Section 4 dealing with guidance for those controllers who

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J. Philip ...
Frank J. Congel

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will be simulating state and local officials. Your comments on other aspects of the Control Plan and any additional material you believe should be included in this document would be appreciated. After this Control Plan for Shoreham is finalized, we will use it to develop a similar one for Seabrook.

We would appreciate receiving your comments by May 11. If you have any questions or concerns regarding this Control Plan, you should contact Bernard Weiss (27053) who is coordinating this effort for Shoreham and Seabrook.

"Original signed by R.L. Spessard"

R. Lee Spessard, Director
Division of Operational Assessment
Office for Analysis and Evaluation
of Operational Data

Distribution:

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