March 15, 1976 File: 3346 Mr. H. John Abbiss Manager Safety and Environmental Services United Nuclear Corporation Mining and Milling Division P. O. Box 3951 Albuquerque, New Mexico 87110 Dear Mr. Abbiss: Your check in the amount of \$107.00 is being returned because it was not signed. Please comply and return. Very truly yours, S. E. Reynolds State Engineer By: MBC:fr M. B. Compton Engineer Enc. Check No. 010008 Water Rights Division

Donal Doctor - Thick Rock 3/10/76 J. L. Whiteman Store Engineer Bob Rogers John Dudley EIA State Engr. Office Al Watson MR. Compton A. A. Topp Ar EIA Rad. Pro. Sce. -CHN ABBISS G.A. SWANGERIST Robert C. Booth Kaiser Engineers

SERGENT, HAUSKINS & BECKWITH ENGIS.

There are the fellowing problems with Church Reck. No discussion of sumper, liquid level controls, ate in mill

No dicursion of teceibly menitering fewer to eccubber to see y ecrubber is on.
No indication of axea of exe eterage, waste, or waste

No inducation of ecrubber efficiency
No data on release rates of Rn-222 in
mul based on 20 radon in one, leaching time, etc.
No data on escape from solvens extractions
precipitation of other contaminates of then
radioniclides

Well grending release any vadioniclides? Hew can present mell be related to mill in EPA-520/9-73-003-B & why then can collease vates for EPA mill be used?

How aren't tailing discharge - to There double containment etc? What free board, beach are a - will tailings which are dry he stabilized - how well mell & mine that down proceed.

dolon't say anything about radon itself in what effect is there in returning tailing to mine.

Ra-222 Why ien't UN menitoring for Th-230 a

Mere data neededen 17a-226 in mure

Julings dam looks sens of un stable due to cettling - leackage may be a problem

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TO	NAME	Mall Sta. & Rm. No.	The state of the s
	RUSSELL H. RHOADES		
	Occupational Health and Safety		
			DATE March 23, 1976
			FROM WILLIAM R. MURPHEY, Asst. Atty. Ge

RE: MEMO ON JURISDICTION LINE BETWEEN E.I.A./RADIATION AND THE STATE MINE INSPECTOR

The interface of the State Mine Inspector's authority under Chapter 63 with the E.I.A.'s authority under the Radiation Protection Act produces some different wrinkles. As discussed earlier, the State Mine Inspector has general safety responsibility for "mines;" that is, to provide rules and regulations for the protection of the life and safety of employees." Section 63-31-5, 6. "Life and safety" is broad enough to encompass health aspects of radiation exposure to employees. There does not appear to be a charge to the State Mine Inspector to regulate the environmental aspects of the mining of uranium.

The Radiation Protection Act charges the E.I.B. with regulation of both health and environmental aspects of radiation. Section 12-9-5(A) reads as follows:

"A. The board shall be the radiation protection consultant for all agencies and institutions of the state and shall, with the advice and consent of the council, have the authority to promulgate rules and regulations concerning the health and environmental aspects of radioactive material and radioactive equipment."

How much assistance the board might be able to provide the State Mine Inspector as his consultant for radiation protection is open for discussion. Section 12-9-9 of the Radiation Protection Act envisions the E.I.A. as the agency responsible for seeing that board regulations are followed, not the State Mine Inspector or any other state agency. The consultant role of the board is easily overlooked. Perhaps it could be of some future use in working with the State Mine Inspector. More significant is the grant of regulatory authority to the board for both health and environmental aspects of radioative material and radiation equipment.

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The environmental aspect of radiation is the sole preserve of the Environmental Improvement Board. This should be applicable from the mines forward.

The health and safety aspects are more difficult.

Section 12-9-8(C), EXEMPTIONS, reads as follows:

"C. The Radiation Protection Act shall not apply to the mining, extraction, processing, storage or transportation of radioactive ores or uranium concentrates that are regulated by the United States Bureau of Mines or any other federal or state agency having authority unless the authority is ceded by such agency to the board." (emphasis added)

Historically, within the E.I.A., the provision has been read as drawing the line of authority between the E.I.A./E.I.B. and the State Mine Inspector at some point in the uranium production process. This line has often been considered to be at the mill, "processing" having been interpreted not to include milling.

A better reading would be to emphasize the words "that are regulated by." Since the State Mine Inspector is not given environmental duties, it is clearly an area that is not regulated by the State Mine Inspector. Thus, the environmental consequences of radioactive material encountered in the mining process is within the E.I.A./E.I.B.'s bailiwick whether in mine, mill, or in between.

Since the Mine Inspector has general safety authority in the broadly defined "mine" area, and since he does have regulations regarding safety, he "is regulating" in that area and the E.I.A. is preempted. This preemption would extend to the extent that he is regulating. Matters of health for which we have regulations and the State Mine Inspector has less effective regulations or lacks regulations altogether would appear to remain within the jurisdiction of the E.I.A./E.I.B. As with the OHSA act, the E.I.A. is again faced with a moving jurisdictional line depending on how

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active the State Mine Inspector is in fulfilling his legislative mandate. As with the OHSA act, this flexibility points out a need for a good working relationship with the State Mine Inspector if gaps and overlaps in coverage are to be avoided.

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## REVIEW OF UNITED NUCLEAR CORPORATION, CHURCH ROCK MILL APPLICATION FOR THE STATE OF NEW MEXICO

The application for Radioactive material license and the applicant's environmental report by United Nuclear Corporation have been reviewed for radiological health and safety omissions.

The application for radioactive material license indicates that the methods, frequency and standards for calibration of instruments and analytical techniques are described in the environmental report. While a general commitment to perform calibrations for survey instruments and analytical methods is stated, the information submitted is not specific enough to judge the adequacy of the program. Additional information about the calibration procedures for the determination of sensitivities of analytical instruments and survey instruments should be provided along with the confidence level of the calibration method. If commercial services are to be used for determination of radiation or chemical quantities, the applicant should indicate whether any procedures for submission of blind samples or other checks of adequacy are planned.

In the United Nuclear Corporation's environmental report, one method briefly discussed for tailings disposal was return of tailings sands to the mine as backfill. This alternative of tailings disposal was not discussed in detail.

The environmental report should address the hydrogeological aspects of the disposal of tailings in the mine, particularly after the mine is

closed. The possible contamination of a water table by leaching of radiological and chemical agents from the tailings should be discussed if such potential exists.