

ARIZONA

OFFICE
OF THE
GOVERNOR



OFFICE OF
ECONOMIC PLANNING AND DEVELOPMENT

Arizona State Clearinghouse
Phone: (602) 255-5004

General Offices of OEPAD • 4th Floor

December 5, 1978

Mr. Roger S. Boyd, Director
Division of Project Management
Nuclear Regulatory Commission
17 H Street, N.W., Station 278
Washington, D.C. 20555

Re: Palo Verde Nuclear Generating
Station Units 4 & 5
S.A.I. No.: AZ 78-80-0056

Dear Mr. Boyd:

The above project is currently undergoing A-95 review by the Arizona State Clearinghouse. Due to considerable interest in the project and limited copies of the document (which are being shared) it is necessary for the Clearinghouse to request an extension of time for completion of the review.

The enclosed comments are being forwarded to you for your information. Upon completion of the review, all comments will be sent to your office.

Thank you for your cooperation. If you have questions please call me at (602) 255-5004.

Sincerely,

JoAnn Youngblood, Supervisor
Arizona State Clearinghouse
JY:lf

Encl.

cc: Edwin E. Van Brunt

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Mr. Les Ormsby, Admin.
 Arizona Power Authority
 1810 West Adams Street
 Phoenix, Arizona 85005

State Application Identifier (SAI)		
OCT 24, 1978	State AZ	No. 78-80-0056

From: Arizona State Clearinghouse
 1700 West Washington Street, Room 505
 Phoenix, Arizona 85007

- | | |
|---------------------------|--------|
| Transportation | Power |
| Game & Fish | Health |
| Civil Rights | Parks |
| Public Safety | Land |
| Ag. & Hort. | |
| Environmental Studies | |
| Center for Public Affairs | |
| OEPAID: R. Kingery | |

Region I

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- (1) the program's effect upon the plans and programs of your agency
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- (4) additional considerations

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 Please contact the clearinghouse if you need further information or additional time for review.

- No comment on this project
- Proposal is supported as written
- Comments as indicated below

Comments: (Use additional sheets if necessary)

See attached letter dated Nov. 17, 1978

Reviewer's Signature Les Ormsby
 Title Administrator

Date 11/19/78
 Telephone 271-4263

COMMISSION

MARSHALL HUMPHREY
CHAIRMAN

JAMES L. SAVAGE
VICE CHAIRMAN

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JOHNNY GREGOVICH
K. SEWELL WINGFIELD



Arizona Power Authority

1810 WEST ADAMS STREET
PHOENIX, ARIZONA
(602) 271-4263

LESTER ORMSBY
ADMINISTRATOR

CINDY TRUAN
SECRETARY

MAIL ADDRESS:
P. O. BOX 6694
PHOENIX, ARIZONA
ZIP CODE: 85005

November 17, 1978

Mrs. Jo Ann Youngblood
State Clearinghouse
505 Capitol Tower
1700 West Washington
Phoenix, Arizona 85007

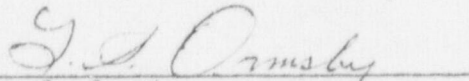
Dear Mrs. Youngblood:

Attached hereto are comments of the Arizona Power Authority concerning the Palo Verde Nuclear Generating Station Units 4 and 5-Environmental Report-Construction Permit Stage.

The Authority supports the application submitted to the Director of Nuclear Reactor Regulations and does not wish to delay the issuance of a construction permit or operating license. However, the Authority believes that the interests of the State would be better served by a proposal which is summarized in the attached comments. If consummated, the Authority's proposal would enable Arizona utilities to share in the economic benefits of this nuclear generating station which is located within the State. For this reason, the Authority requests that its comments be entered as a part of the record relating to the Environmental Report.

Very truly yours,

ARIZONA POWER AUTHORITY


L. S. Ormsby
Administrator

LSO:ct

STATEMENT OF ARIZONA POWER AUTHORITY
S.A.I. No. A3-78-80-0056
Dated: 11/16/78

The Arizona Power Authority has reviewed the "Environmental Report-Construction Permit Stage-Palo Verde Nuclear Generating Station Units 4 and 5, and submits the following comments:

During recent years, utilities throughout the United States have attempted to combat rising energy costs and the problems associated with the construction and financing of new generating resources. One solution to these problems is the construction of larger generating units (such as Palo Verde) in order to take advantage of increased efficiency and lower per-unit construction costs. The Arizona Power Authority therefore supports the construction of Units 4 and 5, and is of the opinion that this generation resource would be beneficial to the Southwest. However, the proposal, as submitted by Arizona Public Service Company as Project Manager and the other joint applicants, commits (for the entire life of the generating station) 60.9% of the capacity output of Units 4 and 5 to entities located outside of the boundaries of the State of Arizona; the Authority, as discussed below, believes that the proposal does not develop for Arizona's electric utilities the economic benefits that should be made available from a nuclear generating station located within its boundaries.

The first three units of Palo Verde Nuclear Plant will have a combined nominal capacity of approximately 3800 MW. With the addition of Units 4 and 5 now proposed, approximately 2600 MW of generating capacity will be added. Due to financing requirements and limited load requirements for new generation, many smaller utilities in Arizona will not participate in these units. Over 41% of the generation capacity of Units 1, 2 and 3 will be delivered to utilities located in California, Nevada, New Mexico, and Texas and, with the addition of Units 4 and 5, present plans require nearly 61% of the generating capacity of the additional units to be delivered to utilities outside of Arizona.

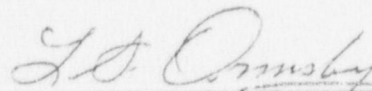
Section One of the Environmental Report demonstrates that in the 1980's, new generating capacity will be required in the areas served by Palo Verde Nuclear Generating Station in order to meet the forecasted load demands, including adequate reserve margins. The report also demonstrates the indirect benefits connected with the generating station arising primarily from the substantial tax revenues accruing to local and state governments. However, the primary benefits of more efficient and lower per-unit construction costs will not accrue to many of Arizona's smaller electric utilities if the present proposal is followed; APS will be the only Arizona participant in Units 4 and 5 with a 39.1% ownership participation.

During the past several years, the Authority has become increasingly concerned over the rising costs of electric energy and the resultant adverse economic impact upon Arizona's utilities. There are approximately

28 municipal-type electric utilities organized in Arizona serving the power and energy needs of the State. The majority of these utilities do not have generating resources of their own, and in the past have relied upon the Arizona Power Authority and the United States for hydroelectric power. Supplemental power has been supplied from thermal generation resources owned by Arizona Public Service Company, Salt River Project, and the Arizona Electric Power Cooperative, Inc. During the last several years, the cost of power and energy from these thermal resources has tripled. Energy costs in future years are expected to increase at an equally alarming rate.

Arizona utilities do not have unlimited resources for the generation of low-cost electric power and energy. The supply of hydroelectric energy is limited. A shortage of natural gas for the generation of electric energy also exists. Fuel oil for electric generation has become too expensive to burn. Even though Arizona has coal resources (which are located largely on Indian Reservations) such sources of supply are becoming more costly due to the demands of the land owners, environmental constraints and the expense of pollution control equipment.

The Authority has concluded that the State of Arizona should preserve for the future use of its citizens, as much as possible of the Palo Verde generation resource. The Authority is therefore studying the means by which a larger portion of the nuclear installation may be held in reserve for Arizona's own future use. The Authority is investigating the purchase of approximately 840 MW of the capacity of Units 4 and 5 to be financed through the sale of revenue bonds. Power thus financed would be initially sold by the Authority to utilities in California and Nevada under "take-or-pay" contracts on a recapturable basis. The Authority does not propose to change the initial allocation of power as outlined in the Environmental Report. However, contrary to the proposal set forth in the Report, the Authority desires to sell at least 50% of the 840 MW (which the Authority proposes to acquire) to out-of-state purchasers under contracts which would permit the recapture of at least 420 MW within 16 years of commercial operation of Units 4 and 5. Through such arrangements, nuclear power which cannot be utilized at the present time by Arizona purchasers can be contractually preserved for later use when Arizona's requirements for power will be greater.



L. S. Ormsby
Administrator

Mr. James R. Carter, Director
Agriculture & Horticulture Dept.
421 Capitol Annex West
Phoenix, Arizona 85007

State Application Identifier (SAI)

OCT 24, 1978

State AZ

No. 78-80-0056

From: Arizona State Clearinghouse
1700 West Washington Street, Room 505
Phoenix, Arizona 85007

Transportation
Game & Fish
Civil Rights
Public Safety
Ag. & Hort.
Environmental Studies
Center for Public Affairs
OEPAD: R. Kingery

Power
Health
Parks
Land

Region I

RECEIVED
OCT 25 1978
ARIZONA COMMISSION OF
AGRICULTURE & HORTICULTURE

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- Comments as indicated below

Comments: (Use additional sheets if necessary)

REFERENCES: 2, 7, 2, 1, 4 RARE, ENDEMIC &
STATE PROTECTED PLANTS

THE ARIZONA NATIVE PLANT LAW HAS BEEN
CHANGED (SB 1209, 33rd LEGISLATURE 2ND SESSION)
3-904, E. - AT LEAST ~~TEN~~ THIRTY DAYS NOTICE.
(CHAP. 109)

Reviewer's Signature James R. Carter
Title Director

Date 10/27/78
Telephone 271-4373

TO:

Michael A. Ramnes, Director
Arizona State Parks Board
1688 W. Adams Room 109
Phoenix, Arizona 85007

State Application Identifier (SAI)
OCT 24, 1978 State AZ No. 78-80-0056

From: Arizona State Clearinghouse
1700 West Washington Street, Room 505
Phoenix, Arizona 85007

- Transportation
- Game & Fish
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- CEPAD: R. Kingery
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- Comments as indicated below

Comments: (Use additional sheets if necessary)

Reviewer's Signature Allen W Gross
Title VP II

Date 30 Oct 78
Telephone 271 9174

Mr. Andrew L. Bettwy
Comm., Department of Land
1624 W. Adams St., 4th Flo
Phoenix, Arizona 85007

State Application Identifier (SAI)

OCT 24, 1978

State AZ

No. 78-80-0056

Mr. Andrew L. Bettwy

Transportation
Game & Fish
Civil Rights
Public Safety
Ag. & Hort.
Environmental Studies
Center for Public Affairs
DEPAD: R. Kingery

Power
Health
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Region I

From: Arizona State Clearinghouse
1700 West Washington Street, Room 505
Phoenix, Arizona 85007

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Comments: (Use additional sheets if necessary)

STATE Land Dept Comments are a matter
of record with Power Plant & Transmission
Line Siting Committee - meeting 7/11/2/78,
Case # 40

Reviewer's Signature Peggy Spaw

Date.....

Title.....

Telephone.....

Dr. James Becker
Center for Public Affairs
Arizona State University
Tempe, Arizona 85281

State Application Identifier (SAI)
OCT 24, 1978 State AZ No. 78-80-0056

to: Arizona State Clearinghouse
1700 West Washington Street, Room 505
Phoenix, Arizona 85007

- Transportation
- Game & Fish
- Civil Rights
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Comments: (Use additional sheets if necessary) Major deficiencies in this large document include:

-) over-all failure to consider adequately the alternatives: alternatives for handling the "need" for energy are lacking in the discussion. The discussion of "need" and posture relative to the projections, is PRUDENT FOR A SUPPLIER, ESPECIALLY IF SUPPLIER IS PROFIT-SEEKING, BUT NOT CONSISTENT WITH NATIONAL OBJECTIVES. The urging of action is NOT consistent with the recent 9 years actions of the utilities. These recent non-coincident actions provide no basis for present confidence in the same entities. The considerations of alternative energy sources are inadequate. The economic consideration of alternate uses of cooling water, and of alternate cooling supplies, are inadequate.
-) Costing is inadequate, since it reflects no part of the real and tax costs borne almost entirely by Arizona residents for the construction and operation of this (these) plants.
-) Document summary does not communicate the facts of the impacts.
-) The non-sequential assembly of this large document does not facilitate review, but may be an accurate reflection of realities.
-) The document is one of advocacy, and does not serve public policy.

Reviewer's Signature: R. J. Becker

Date: 11-9-78

Prof. Center for Public Affairs

Telephone: 965-3926

TO:

Lawrence L. Roeser, Admin. Mgr.
 Arizonans for Jobs and Energy
 671 Security Center
 222 No. Central Ave.
 Phoenix, AZ 85004

State Application Identifier (SAI)

OCT 24, 1978

State AZ

No. 78-80-0056

From: Arizona State Clearinghouse
 1700 West Washington Street, Room 505
 Phoenix, Arizona 85007

Transportation	Power
Game & Fish	Health
Civil Rights	Parks
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Center for Public Affairs	
OEPAD: R. Kingery	
Arizonans for Jobs & Energy	
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Comments: (Use additional sheets if necessary)

The attached testimony, submitted at the hearing before the Arizona Power Plant and Transmission Line Siting Committee on November 2, 1978, by Gordon Marshall, Chairman of Arizonans for Jobs & Energy, reflects the position of our organization relative to this project. Thank you.

Reviewer's Signature

Lawrence Roeser

Date

11/13/78

Title

Exec. Dir.

Telephone

257-0660

Arizonans for Jobs and Energy

SUITE 671, SECURITY CENTER, 222 N. CENTRAL AVE., PHOENIX, AZ 85004 (602) 257-0660

October 27, 1978

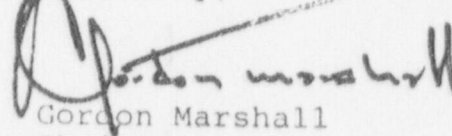
The Honorable Jack LaSota, Chairman
Power Plant and Transmission Line
Siting Committee
State Capitol
Phoenix, Arizona, 85007

Dear Mr. Chairman:

The undersigned, pursuant to Title 40, Chapter 2, Article 6.2, A.R.S., wishes to make a limited appearance in Case No. 40 before the State of Arizona Power Plant and Transmission Line Siting Committee. Said Case is scheduled for hearing beginning November 2, 1978.

Enclosed is our statement, which we respectfully request be made a part of the record.

Sincerely,



Gordon Marshall
Chairman
Arizonans for Jobs & Energy

GM; jw

Officers

Gordon Marshall, Chairman
Dr. Shoshana Tancor, Vice Chairman
Fred Brown, Secretary
Duane Aycock, Vice President
Cecil Miller, Jr., Treasurer
Dr. Robert Seale, Vice President

Board of Directors

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Bess Shostak, Phoenix
Dr. Shoshana Tancor, Glendale
Keith L. Tuttle, Phoenix
James Turner, Mesa
Robert White, Phoenix
John T. Yeloff

STATEMENT OF ARIZONANS FOR JOBS AND ENERGY

Gordon Marshall

I would like to echo the underlying theme of many of the other statements made before this committee today. The various towns and Chamber's of Commerce have made it crystal clear that the construction going on now at Palo Verde has been of real and substantial benefit to these communities. These benefits have been in the form of direct employment at the plant, jobs created as a result of purchases in Arizona related to plant construction and, of course, the indirect employment benefits that are created when such massive amounts of money flow through the economy.

Our organization is dedicated to advancing, in every way we can, the proposition that jobs and adequate energy supplies go hand in hand. Nowhere is this proposition more vividly demonstrated than at Palo Verde.

Let me recap briefly just a few of the facts concerning Palo Verde construction and operation that scope the magnitude of this project's impact.

Nearly 5,000 construction jobs are involved with a yearly payroll of about \$130 million.

- Total construction payroll will amount to about \$728 million.
- More than \$500 million will be spent in Arizona for materials and supplies.
- Units 1 through 3 will have an operating staff of about 400 who will earn \$13 million a year.
- Units 1 through 3 will generate \$100 million per year in property taxes to support many government services.
- Between 1.6 and 2.6 million in revenues will accrue to Metro area communities through the sale of sewage effluent cooling water.
- And, finally, Units 1 through 3 will provide electricity for over one million homes in Arizona when all three units are on line in 1986.

These benefits will continue and expand with the construction and operation of Palo Verde Units 4 & 5. In our judgment, the responsible parties have carefully analyzed all the factors that bear on future electricity needs in Arizona and have correctly concluded that Palo

Verde Units 4 & 5 are not only the best option for meeting the inevitable growth in demand for electric power, but are vitally needed to insure that sufficient energy is available to support needed employment, industrial activity and residential and commercial requirements.

As this committee knows, one of the critical requirements if Units 4 & 5 are to be built is sufficient condenser cooling water. There have been several stories in the press recently which indicate that sewage treatment options are being considered by several communities that could threaten the supply of sewage effluent needed for Palo Verde expansion. Since we firmly believe that Arizona needs Palo Verde 4 & 5, we think that any action that would threaten the viability of these units runs contrary to the public interest. The cities involved should live up to the 1973 agreement to provide a combined total of up to 140 thousand acre-feet of waste water effluent on an annual basis.

Moreover, it seems to us that the provision of this waste water is in everyone's best interest, including the cities involved. This conclusion is supported by a study which was done in June of this year by Management Research, Inc.

which found that using waste water for Units 4 & 5 would result in the highest tax benefits to the state and its communities from property, sales and income taxes. Annual tax payments after the units are completed would exceed \$150 million. Management Research also found that there would indeed be sufficient waste water to supply present contractual users and all five Palo Verde units with enough left over to exchange for fresh water for other beneficial uses, such as irrigation and recreation.

In summary, we believe that the construction and operation of Units 4 & 5 as proposed by the applicants is vital to the future of Arizona. We hope this committee will agree.

TO: Mr. Arthur Garcia, Exec Dir.
Assistant Attorney General
AZ Civil Rights Division
1645 W. Jefferson Street
Phoenix AZ 85007

State Application Identifier (SAI)
OCT 24, 1978 State AZ No. 78-80-0056

From: Arizona State Clearinghouse
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Comments: (Use additional sheets if necessary)

RECEIVED

NOV 15 1978

Reviewer's Signature: Arthur S. Garcia
Executive Director

Date: ARIZ. CIVIL RIGHTS DIVISION

Title:

Telephone: 271-5263

Dr. Suzanne Dandoy, Director
 Department of Health Services
 1740 West Adams Street
 Phoenix, Arizona 85007



State Application Identifier (SAI)

OCT 24, 1978

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No.

78-80-0056

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 1700 West Washington Street, Room 505
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It is planned that the entire nuclear waste output from this power plant will be stored at the site for an indefinite period of time until the U.S. Government decides on a method of disposal. However the details of such on-site storage activity are not adequately addressed in this statement.

Two documents regarding the environmental impacts of storing spent nuclear fuel have been issued, one by the U.S. Department of Energy, and one by the U.S. Nuclear Regulatory Commission. However, neither statement has specifically addressed storage of the spent fuel at the Palo Verde Nuclear Generating Station site.

It is recommended that the spent fuel storage aspect be comprehensively addressed either in the final version of this statement or in a separate environmental impact statement specifically covering the storage of spent fuels at this facility.

Why are the population figures (Figures 2.2-3 and 2.2-4) for 1980 lower than those for 1977? What are the sources for the population projections?

Reviewer's Signature R. Bruce Scott

NOV 20 1978

Date

ASSISTANT DIRECTOR
 ARIZONA DEPT. OF HEALTH SERVICES

Title

Telephone