January 22, 1985

DOCKETED

James P. Gleason, Chairman Atomic Safety and Licensing Board 513 Gilmoure Drive Silver Spring, MD 20901

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Dr. Jerry R. Kline
Atomic Safety and Licensing Board
U.S. Nuclear Regulatory Commission
Washington, DC 20555

Mr. Glenn O. Bright Atomic Safety and Licensing Board U.S. Nuclear Regulatory Commission Washington, DC 20555

Re Cleveland Electric Iluminating Co. (Perry Nuclear Power Plant, Units 1 and 2), Docket Nos. 50-440 and 50-441

Gentlemen:

By this letter intervenor Ohio Citizens for Responsible Energy (*OCRE*) is informing the Licensing Board and parties that it does not oppose Applicants' Motion for Summary Disposition of Issue 14.

OCRE would also take this opportunity to comment upon the schedule proposed by Applicants in their January 18, 1985 letter to the Board. Applicants propose February 5 as the last day for filing motions for summary disposition, including on Issue #16, on diesel generators. OCRE believes that it cannot respond in a meaningful manner to a summary disposition motion on Issue # 16 filed on that date within the alotted time because of the great volume of materials to be reviewed and analyzed on that issue. Much documentary material is owed to us by Applicants on Issue #16 through discovery, e.g., the Perry DR/QR report. Applicants have committed to provide OCRE with a copy of this and other documents in their response to OCRE's recent motion to reopen discovery. We have no idea when these items will be supplied, or how voluminous they will be. It obviously takes time to analyze these complex technical materials, of course, any delay resulting therefrom is entirely attributable to Applicants, as they have generally failed to update their discovery responses in a timely fashion.

We would also note the impropriety of moving for summary disposition of a safety issue before the issuance of the Staff's Safety Evaluation Report on that issue. Duke Power Co. (Wm. B. McGuire Nuclear Station, Units 1 and 2), LBP-77-20, 5 NRC 680, 681 (1977). SER Supplements addressing the remaining safety issues have not yet been issued.

Applicants next propose March 18 as the date for filing

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testimony. This is 41 days after February 5, the last day for filing summary disposition motions. Twenty-five of these days must be alotted for responses to summary disposition motions. (This assumes that Applicants' first date, February 5, has validity. For the reasons outlined above, we believe otherwise.) This leaves just 16 days for the Board to rule on the summary disposition motions, for the parties to receive and analyze the Board's Orders, and for the parties to prepare testimony addressed to the genuine issues of fact identified in the Board's Orders. This is obviously unreasonable.

Applicants finally propose that the hearing start on April 2, fifteen days after the filing of testimony. While this is the minimum period allowed by regulation (10 CFR 2.743(b)), OCRE would remind the Board that Applicants themselves once sought an extension of time between the filing of direct testimony and the start of the hearing, stating that 15 days is insufficient time to review and analyze the prefiled testimony, especially when the testimony would be in the mail for several of those 15 days. See Applicants' Motion to Amend Memorandum and Order (Concerning Scheduling) of September 16, 1982, dated September 21, 1982, at 3. OCRE agrees that this period should be lengthened.

OCRE believes that Issues 8 and 16 cannot be disposed of through summary disposition and will require evidentiary hearings. Because of the complexity of these 2 issues and the resultant substantial pre- and post-hearing work involved, we would propose that hearings on these issues be separated by at least 60 days.

OCRE is presently contacting prospective expert witnesses on these 2 issues. Any hearing schedule, of course, would have to take into account the availability of these persons.

There is also much discovery left undone on Issue #8, and possibly on Issue #16, depending on the results of the DR/QR report and tests and inspections of the Perry diesel engines. OCRE and Applicants have agreed to defer further negotiations on OCRE's 13th Set of Interrogatories, pending the outcome of motions for dismissal or summary disposition of Issue #8 which Applicants and Staff have promised to file. Once the Board denies these motions, the discovery dispute will have to resume.

In view of these uncertainties, we doubt that either Issues 8 or 16 could be ready for hearing before June.

For your information, we have enclosed an estimate of the date of full power license authorization for Perry 1 (April 6, 1986) which Chairman Palladino provided to the House Subcommittee on

Energy and the Environment. It thus does not appear that the more reasonable hearing date suggested by OCRE would result in any harm to Applicants.

Sincerely,

Susan L. Hiatt

OCRE Representative

Ausan J. Ekatt

8275 Munson Rd.

Mentor, OH 44060

(216) 255-3158

Enclosure as stated cc Service List

NUCLEAR REGULATORY COMMISSION BUDGET REQUEST FOR FISCAL YEARS 1984 AND 1985

OVERSIGHT HEARINGS

BEFORE THE

SUBCOMMITTEE ON ENERGY AND THE ENVIRONMENT

COMMITTEE ON INTERIOR AND INSULAR AFFAIRS HOUSE OF REPRESENTATIVES

NINETY-EIGHTH CONGRESS

FIRST AND SECOND SESSIONS

ON

NUCLEAR REGULATORY COMMISSION BUDGET REQUEST FOR FISCAL YEARS 1984 AND 1985

> HEARINGS HELD IN WASHINGTON, DC FEBRUARY 22, 1983 AND FEBRUARY 9, 1984

> > Serial No. 98-31

Printed for the use of the Committee on Interior and Insular Affairs



U.S. GOVERNMENT PRINTING OFFICE WASHINGTON: 1984

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SIGNED STATES OF THE STATES OF

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COMMITTEE ON INTERIOR AND INSULAR AFFAIRS

U.S. HOUSE OF REPRESENTATIVES WASHINGTON, O.C. 20618

February 21, 1984

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ASSOCIATE STAFF DIRECTOR

GENERAL COUNSEL

THATTHY W. GLEDEN

The Honorable Nunzio Palladino Chairman United States Nuclear Regulatory Commission Washington, D.C. 20555

Dear Mr. Chairman

On behalf of the Subcommittee on Energy and the Environment, let me thank you and the other members of the Nuclear Regulatory Commission for participating in our February 9, 1984 hearing on the NRC's budget for fiscal years 1984 and 1985.

As you may know, the record compiled at that hearing will provide a basis for the Interior Committee to make recommendations to the House Budget Committee regarding the funding level which Congress should approve for the Commission. To help the Subcommittee complete its record in a timely manner, I ask that the Commission provide written answers by March 2, 1984 to the questions enclosed with this letter.

I appreciate your prompt attention to this matter, and I look forward to the Commission's response.

Sincerely,

Mo Udall MORRIS K. UDALL Chairman

Enclosure

2/21/84

QUESTIONS FOR THE COMMISSION

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- (For each Commissioner.) What surprised you most about the January 13, 1984 Atomic Safety & Licensing Board decision to deny Commonwealth Edison a license to operate the Byron plant?
- What procedural options are now available to Commonwealth Edison through which it could qualify for a valid Operating Licensing for Byron-1?
- What is the Commission's view of the significance and implications of recently discovered problems with Delaval emergency dissel generators?
- What is the current status of the NRC's investigation of the operating history, the manufacturer's QA program and reliability of all Transamerica Delaval, Inc. (TDI) diesel recommendation that these issues must be addressed before recommendation that these issues must be addressed before additional licensing action is taken to authorize the operation of nuclear power plants with TDI engines.
- What is the Commission's view of the significance and implications of the recent finding of a large crack in the the "torus vent header" at the Hatch Unit 2 plant in
- How will the Pebruary 7, 1984 decision by the U.S. Court of Appeals for the District of Columbia regarding utility financial qualifications affect the Commission's authority to issue Operating Licenses?
- On page 6 of the Commission's written testimony, you say:
 "In general, we are finding that we must exercise
 significantly more oversight to ensure compliance with
 health and safety regulations." Why is this? To what
 health and safety regulations why is this? To what
 extent does this reflect insufficient effort (past or
 extent does this reflect insufficient the Commission's
 present) by licensees to comply with the Commission's
 regulations?
- (Por each Commissioner) What are your views on the amount of accumulated hands-on, "hot operating experience" that a licensee should have among its corps of Reactor Operators and Senior Reactor Operators in order to qualify for the and Senior Reactor Operators in order to qualify for the initial issuance of a full power Operating License? Does initial issuance of a formal policy on this matter.

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9. On page 5 of Attachment A to the Commission's written statement you say:

"The Commission concludes that emergency preparedness is adequate for (Three Mile Island Unit. 1) restart, subject to certification by the NRC staff that the various conditions relating to emergency planning imposed by the Licensing and Appeals Boards have been satisified."

How is the Commission's position on the adequacy of TMI emergency preparedness affected by the February 8, 1984 report from FEMA to NRC that TMI emergency preparedness is not adequate?

- 10. On page 3 of the Commission's written testimony, you say
 "we have strengthened our inspection program by adding 77
 staff and \$17 million." To what extent should the
 additional cost of inspection and enforcement be passed
 on to licensees as a part of their licensing fee?
- With the termination of the Clinch River Breeder projet, how does the Commission intend to use funds previously earmarked for CRBR licensing and regulatory research?
- 12. What is the current status of the Commission's "backfitting" rule? What is the view of the Commission on the effectiveness with which that rule is being implemented?
- 13. On page 11 of Attachment A, on the subject of cleanup of Three Nile Island Unit 2, you say there is "increasing potential for unforeseen problems arising." Does this mean you think there is increasing hazard to public health and safety? What is the specific nature of "unforeseen problems" that could arise?
- 14. On page 2 of Attachment A you note that the potential for licensing delays which lead the Congress to grant NRC authority to issue Temporary Operating Licenses (TOLs) "continues to exist today." As you know, Congress granted TOL authority because of TMI-related activities that had interfered with routine licensing efforts. Among the TMI activities was the assignment of substantial staff resources to "TMI Lessons Learned" tasks. Does the current request citing the previous Congressional rationale for TOL's mean that the temporary reassignment of NRC's licensing staff to "TMI Lessons-Learned" tasks continues to affect the review schedule for near term operating licenses? Please elaborate?
- 15. If Temporary Operating License authority were in effect, how might it apply in a case like Byron-1?

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- 16. For all nuclear plants with valid Construction Permits, but no Operating License as yet, please provide a table which contains the following information:
 - a) plant name; b) (estimated) date of filing of report of the by Advisory Committee on Reactor Safeguards required by Section 182b of the Atomic Energy Act of 1954, as amended;

(estimated) date of filing of licensee's Final

- (estimated) date of filing of licensee's Final Safety Analysis Report (estimated) date of filing of the initial Safety (estimated) date of filing of all SER Supplements; (estimated) date of filing of all SER Supplements; (estimated) completion date of the Integrated Design Inspection conducted by NRC's Office of Inspection and Enforcement; (estimated) completion date of NRC's Construction Assessment Team review;

- h) Licensee's current estimate of completion date of hot functional testing;
 i) NRC's current estimate of completion date of hot
- functional testing: j) Licensee's current estimated date of fuel loading
- k) NRC's current estimated date of fuel loading

- license:

 1) Issuance of low power license: licensee's current estimated date? NRC's current estimated date?

 m) Issuance of full power license: licensee's current estimated date? NRC's current estimated current estimated
- date?
 n) Commencement of commercial operations: licensee's current estimated date? NRC's current estimated date?
 o) NRC's Standard Assessment of License Performance (SALP) for 1981, 1982 and 1983.
 p) Names of parties to public hearings.

- 17. In the Commmission's view, what are the key reasons why the Grand Gulf 1 nuclear plant, which received a low power license in June 1982, as yet has not received a full power license? At the time the low power license was full power license was the technical specifications issued, to what extent were the technical specifications applicable to Grand Gulf 1 appropriate for the plant's applicable to Grand Gulf 1 appropriate for the plant's design? Please enumerate which, if any, violations of the technical specifications have occurred to date as a result of there having been inappropriate technical specifications at the time of issuance of the low power license? license?
- 18. In the Commission's response to question 3 (contained in Attachment 8), you note that the NRC has informed Louisiana Power & Light of "the need for further clarification by LPSL on certain points." What is the nature of these "certain points," and what is the status of the ligensee's response?

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19. In the Commission's response to question 3 (contained in Attachment B), you refer to an ongoing NRC investigation of alleged "falsification and inadequacy of construction records at the Waterford plant." In light of the Commission being unneertain as to the date of completion of the NRC investigation with regard to faisification of records, what is the basis for the Comission's following statement?

"The NRC staff reviews and actions with regard to the adequacy of construction records, now are targeted for completion in advance of the applicant's current fuel load date (May 31, 1984)."

20. Finally, let me reiterate the question raised in my December 6, 1983 letter to the Jommission for which I as yet have not received a response. On July 14, 1983, the Commission informed me that it did not intend to make a decision on TMI-1 management competency until the "relevant portions" of the TMI-2 leak rate investigation were complete. Now the Commission majority seems prepared to allow restart prior to completion of the leak rate investigation. Please explain what has happened since last July to make it such that the Commission no longer believes that the leak rate investigation needs to be complete prior to a decision on TMI-1 management competency?

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I THE PARTY OF STREET

UNITED STATES
NUCLEAR REGULATORY COMMISSION GTON. D. C. 20165

May 31, 1984

The Honorable Morris Udall, Chairman Subcommittee on Energy and the Environment Committee on Interior and Insular Affairs United States House of Representatives Washington, D.C. 20515

Dear Mr. Chairman:

We are pleased to respond to your letter of February 21, 1984 with additional questions for the record of the fiscal year 1985 NRC budget hearing. Please note that the response to question 20 was provided on March 15, 1984.

If we can provide any further assistance, please let us know.

Enclosure: As stated

cc: Rep. Manuel Lujan

CUESTION 1.

ANSWER.

CHAIRMAN PALLA | PREFER NOT CURRENTLY, THE LICENSING APPE COMMISSION REV A CASE WHICH I

HOWEVER, I WOU PROPOSED THAT DISCUSSING THE WOULD EXPECT T STAFF MAY HAVE GENERAL COUNSE COMMISSION REC BOARDS. | NA NOT ANY CHARGE

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- FOR ALL NUCLEAR PLANTS WITH VALID CONSTRUCTION QUESTION 16. PERMITS, BUT NO OPERATING LICENSE AS YET, PLEASE PROVIDE A TABLE WHICH CONTAINS THE FOLLOWING INFORMATION:
 - (A) PLANT NAME;
 - (8) (ESTIMATED) DATE OF FILING OF REPORT OF THE ADVISORY COMMITTEE ON REACTOR SAFEGUARDS* REQUIRED BY SECTION 1828 OF THE ATOMIC ENERGY ACT OF 1954, AS AMENDED;
 - (C) (ESTIMATED) DATE FOR FILING OF LICENSEE'S FINAL SAFETY ANALYSIS REPORT
 - (D) (ESTIMATED) DATE OF FILING OF THE INITIAL SAFETY EVALUATION REPORT (SER) BY THE NRC STAFF
 - (E) (ESTIMATED) DATE OF FILING OF ALL SER SUPPLEMENTS
 - (F) (ESTIMATED) COMPLETION DATE OF THE INTEGRATED DESIGN INSPECTION CONDUCTED BY NRC'S OFFICE OF INSPECTION AND ENFORCEMENT;
 - (G) (ESTIMATED) COMPLETION DATE OF NRC'S . CONSTRUCTION ASSESSMENT TEAM REVIEW;
 - (H) LICENSEE'S CURRENT ESTIMATE OF COMPLETION DATE OF HOT FUNCTIONAL TESTING;
 - (1) NRC'S CURRENT ESTIMATE OF COMPLETION DATE OF , HOT FUNCTIONAL TESTING:
 - (J) LICENSEE'S CURRENT ESTIMATED DATE OF FUEL LOADING LICENSE;

- (K) NRC'S CURRENT ESTIMATED DATE OF FUEL LOADING LICENSE;
 - (L) ISSUANCE OF LOW POWER LICENSE; LICENSEE'S

 CURRENT ESTIMATED DATE? NRC'S CURRENT

 ESTIMATED DATE?
- (M) ISSUANCE OF FULL POWER LICENSE: LICENSEE'S
 CURRENT ESTIMATED DATE? NRC'S CURRENT
 ESTIMATED DATE
 - (N) COMMENCEMENT OF COMMERCIAL OPERATIONS:
 LICENSEE'S CURRENT ESTIMATED DATE? NRC'S
 CURRENT ESTIMATED DATE?
 - (0) NRC'S STANDARD ASSESSMENT OF LICENSEE
 PERFORMANCE (SALP) FOR 1981, 1982 AND 1983,
 - (P) . NAMES OF PARTIES OF PUBLIC HEARINGS.

ANSWER, TABLE 1 CONTAINS MOST OF THE INFORMATION REQUESTED AS FOLLOWS:

- (A) PLANT NAME COLUMN 1. NOT INCLUDED IN THIS TABLE ARE

 RECENTLY CANCELLED PLANTS (ZIMMER, RIVER BEND 2 AND HARRIS

 2; INDEFINITELY DEFERRED PLANTS (HARTSVILLE A-1 AND A-2),

 WNP-1, YELLOW CREEK 1 AND 2; AND RECENTLY ABANDONED

 PLANTS (MARBLE HILL 1 AND 2).
- (B) (ESTIMATED FILING DATE OF ACRS REPORT COLUMN 2

- (C) (ESTIMATED) F
- (D) (ESTIMATED) F. (SER) COLUMN
- (E) (ESTIMATED) F

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- (H) LICENSEE'S CU
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TABLE ARE
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A-1 AND A-2),
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- (C) (ESTIMATED) FILING DATE OF FINAL SAFETY ANALYSIS REPORT (FSAR) - COLUMN 3
- (D) (ESTIMATED) FILING DATE OF INITIAL SAFETY EVALUATION REPORT
 (SER) COLUMN 4
- (E) (ESTIMATED) FILING DATES OF ALL SER SUPPLEMENTS THE NUMBER AND TIMING OF SER SUPPLEMENTS VARIES FROM PLANT TO PLANT AND IS NOT PREDICTABLE.
- (H) LICENSEE'S CURRENT ESTIMATE FOR COMPLETION OF HOT FUNCTIONAL TESTING COLUMN 5.
- (I) THE NRC STAFF DOES NOT SEPARATELY ESTIMATE HFT COMPLETION.
- (J, K AND L)

 LICENSEE AND NRC STAFF ESTIMATES OF FUEL LOADING LICENSE AND
 LOW POWER LICENSE DATES. IN PRACTICALLY ALL CASES FUEL
 LOADING AND LOW POWER LICENSE DATES ARE THE SAME (IT IS ALSO
 SYNONYMOUS WITH CONSTRUCTION COMPLETION). LICENSEE DATE —
 COLUMN 6, NRC STAFF DATE COLUMN 7
- (M) LICENSEE'S AND NRC STAFF FULL POWER LICENSE DATES. PAST

 EXPERIENCE INDICATES THAT ABOUT 3 TO 7 MONTHS ELAPSE BETWEEN

 ISSUANCE OF AN OPERATING LICENSE LIMITED TO LOW POWER AND

 FULL POWER AUTHORIZATION. THE LICENSEE AND NRC STAFF DO NOT

 GENERALLY SEPARATELY ESTIMATE FULL POWER AUTHORIZATION DATE.

THE RESPONSES TO THE FOLLOWING ITEMS ARE INCLUDED IN TABLES 2, 3, 4 AND 5.

- (F) (ESTIMATED) COMPLETION DATES OF THE INTEGRATED DESIGN (1)
- (G) (ESTIMATED) COMPLETION DATES OF CONSTRUCTION APPRAISAL TEAM
- (0) NRC'S SYSTEMATIC ASSESSMENT OF LICENSEE PERFORMANCE (SALP)
 FOR 1981, 1982, 1983, TABLE 4

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(P) PARTIES ADMITTED TO PUBLIC HEARINGS - TABLE 5

R HFT LICENSEE NACE STAFF

IE DATE: LICENSE DATE: LICENSE DATE:

184 9/85 6/86 pa-16/86

ATED DESIGN

TABLES 2, 3,

ON APPRAISAL TEAM

MANCE (SALP)

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			TABLE 1			
PLANT NAME	ACRS REPORT	FSAR DATE*	SER DATE*	HET DATE*	LICENSE DATE*	NRC STAFF LICENSE DATE*
BEAVER VALLEY 2	10/94	C	9784	9/85	6/86	04-06/06
BELLEFONTE 1	- 3/87	C	2/87	3/87	10/87	10-12/87
RELLEFONTE 2	3/87	C	2/87	7/89	1/90	10-12/89
BRAIDWOOD 1	5/84	€	C	3/85	8/85	01-03/86
BRAIDWOOD 2	5/84	C	. c	9/85	8/86	07-09/87
BYRON 1	C	C	C	C	7/84	07-09/84
Byron 2	C	C	C	2/85	10/85	10-12/85
CALLAHAY 1	C	C	c*	C	5/84	04-06/84
CATANBA 1	C.	C	C	€	6/84	07-09/84
CATANBA 2	- C	C	C	6/86	10/86	10-12/86
CLINTON 1	C	C	C	N/A	1/86	01-03/86
COMANCHE PEAK 1	C	C	C	C	9/84	07-09/84
COMANCHE PEAK 2	C	C	E	N/E	1/86	10-12/86
DIABLO CANYON 2	C	C	C	€	8/84	07-09/84
FERMI 2	C	C	C	N/A	9/84	07-09/84
GRAND GULF 2	C	C	C	N/A	N/S	N/E
HARRIS 1	C	C	C	1/85	6/85	10-12/85
HOPE CREEK 1	11/84	C	10/84	N/A	1/86	04-06/86
LIMERICK 1	C	C	C	N/A	8/84	01-03/85
LIMERICK 2	C	C	C	N/A	2/90 >	N/E

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	-0	3		
- 1		,	-	

D	ACRS REPORT*	FSAR DATE*	SER DATE*	HFT DATE*	LICENSEE DATE*	NRC STAFF LICENSE DATE*	
PLANT NAME	C	C	c	N/E	2/85	N/E	
MIDLAND 1		C	c	N/E	, 7/86	07-09/86	
MIDLAND 2	8/84	C	7/84	6/85	11/85	04-06/86	
MILLSTONE 3	1/85	c	12/84	9/86	2/86	10-12/86	
NINE MILE POINT 2	1,03	C	c	C	3/85	01-03/85	
PALO VERDE 1		C	; c	1/85	12/85	10-12/85	
PALO VERDE 2		C	C	6/86	3/87	01-03/87	
FALO VERDE 3		c	C	N/A	12/84	04-06/86 -	
PERRY 1		c	C	N/A	5/87	07-09/88	
PERRY 2	CION	c ·	4/84	5/85	4/85	04-06/86	772
RIVER BEND 1	6/84		C	8/84	12/85	10-12/86	
SEABROOK 1	c	C	c	2/87	4/87	N/E	
SEABROOK 2	C	C		N/A	3/84	07-09/84	
SHOREHAM	C	c	12/85	10/86	12/86	10-12/87	
SOUTH TEXAS 1	1/86	C	12/85	4/88	12/88	10-12/88	
SOUTH TEXAS 2	1/86	С		N/A	C	C	
SUSQUEHANNA 2	C	c	C	7/86	9/86	04-06/87	
VOGTLE 1	7/85	С	6/85	2/88	3/88	07-09/88	
VOGTLE 2	7/85	C	- 6/85		6/87	N/E	
WASHINGTON NUCLEAR 3	9/84	C	8/84	N/E		07-09/84	-
WATERFORD 3	C	C	c	c	5/84	. 07-03/04	

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TABLE 1

	ACRS REPORT*	FSAR DATE*	SER DATE	HFT DATE*	LICENSEE LICENSE DATE	NRC STAFF
PLANT NAME	KEPORT C	C	• C	C	6/84	04-06/84
WATTS PAR 1		c	C	4/85	. 12/85	10-12/85
Watts Far 2	0	C	C	5/84	9/84	04-06/85

					20.000	N 75"
ASHINGTON NUCLEAR 3	9/84	C	8/84	N/E	6/37	N/E
ATERFORD 3					5/84	07-09/84
MALE IN WHILE IN						

TABLE 1 - 3 -

PLANT NAME		ACRS REPORT*	FSAR DATE*	SER DATE*	HFT DATE*	LICENSEE DATE	NRC STAFF LICENSE DATE*
WATTS BAR I			С	E	C	6/84	04-06/84
		C	C	, C	4/85	12/85	10-12/85
WATTS BAR 2				c	5/84	9/84	04-06/85
WOLF CRREK 1				0	27.674		

*C - COMPLETE N/E - NO ESTIMATE N/S - NOT SCHEDULED N/A - NOT APPLICABLE 773