#### NOTES AND EXCERPTS

- N-1 Notes on discussion with J. Floyd on 3/27/80.
- N-2 Notes on RCS Inventory procedure ST 2301-3D1.
- N-3 Notes on discussion with K. Hoyt on 3/27/80.
- N-4 Notes on discussion with B. Smith on 3/27/80.
- N-5 Notes on errors in Leak Rate Test procedure.
- N-6 Excerpts from transcripts of Hartman interviews.
- N-7 Excerpts from transcripts of Hartman interviews.
- N-8 Excerpts from transcript of Hartman TV interview.
- N-9 Excerpts from Hartman interviews dealing with allegations and concerns.
- N-10 Miscellaneous notes and calculation of effect of the weight of the hydrogen in the MUT on Leak Rate Calculation.
- N-11 Notes relative to leak rate allegations.
- N-12 Notes relative to leak rate allegations.
- N-13 Early list of plant records needed by investigation.
- N-14 Notes on Safety Concern Handling.
- N-15 Notes on Tech Spec requirements.
- N-16 Notes on allegation relative to estimated critical position.
- N-17 Notes on Reactor Coolant Drain Tank Operations.
- N-18 Notes of Preparation for 3/22/80 Interview of Harold Hartman.
- N-19 Memorandum Summarizing Understanding of the Concerns and Allegations of Harold Hartman, 3/24/80.
- N-20 Notes for Conduct of 4/10/80 Interviews.
- N-21 Oraft IE Bulletin Reactor Coolant System Leak Rate Testing in PWRs.
- N-22 Excerpts from NUREG-0680, Supp. No. 1 related to Investigation.
- N-23 Memorandum Summarizing Investigation Effort as of 1/20/81.
- N-24 Excerpts from NUREG-0680, Supp. No. 2 related to Investigation.

JAMFLOYD - OPROLITIONS SUR - 3.27.80

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5 ALLECATIONS

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TAPED INTARVIEW 3.22.85

MARTIN: Okay, Hal I'd like to move on to the emergency feedwater surveillance, and first I've shown you copies of the procedures for the turbine driven emergency feedwater pump operability test and for the motor driven emergency feedwater pump test and just for our clarification that it's my understanding that it was the motor driven emergency feedwater pump surveillance that was causing the problem.

HARTMAN: That's as I can recall.

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MARTIN: Now in that particular procedure it is the reference values and the acceptable values for the sunction and discharge and flows for the pumps that the reference values were changed frequently to make the test come out acceptable, is that correct?

HARTMAN: Uhm uhm. (Yes).

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### 14TBRUIDN ON 3-26 80

HARTMAN: As I can recall, yeah we just had problems with it you know and I know that alot of times we'd come up with data at night, we used to try to do them on the mid-shirt because nothing was going on, you didn't have many people around and we'd do it at night and come up with unacceptable values and I think to the best of my knowledge the Shift

Foreman would go down with him and try to get the reference values and they couldn't meet the acceptance criteria or the flow would be wrong, so he'd bring it back up and set it on the desk and says hey look you know this is what we got, I don't know what we could, you guy's try and run it and then the day shift would take it and they would see what they could do with it and after a few days it would disappear and then apparently you'd just assume that it was done and then it would surface up somewhere in the completed surveillance files as being completed and within, the next procedure would always have a little TCN stating the new reference values.

TAPRO INTERVIEW 3.26.80

MARTIN: Alright Hal lets continue, what was your opinion why this test wouldn't come out the same twice since we'd indicated or you indicated in earlier interviews?

HARTMAN: I don't know really I was baffled, I just didn't know, you can only speculate on stuff like that, I'd hate to even make a speculation except the fact that maybe one time the tank would be half full and they could meet this one particular thing but then it would throw some other parameter off or I don't know just the way perhaps a guy would throb a valve to get it to come in, little tricks of the trade so to speak but not everybody has the adeptness to come up with.

#### TAPBO INTERVIEW 3.20.80

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Who changed the referenced values and what explanation were MARTIN: you provided for those changes?

I think it was the ISI group, I think Diane Shamus was one of 了我的一个 them, I don't really know for sure and there was another guy but they would look over this stuff and reevaluate it, come up with another set of numbers and then they would just say, I don't even remember what the reasons were but we would always end up with some new reference values and I didn't know why really.

CHRISTOPHER: Do you have any reason to believe that they were manipulating the figures just to get accurate reference values or do you have any bases to believe that they were doing anything wrong, that they were, so called fudging the statistics?

Mo I don't have any bases for that.

# TAPED INTERVIEW OF 5-22-79

Sometimes in the performance of a test you couldn't get the required results and we'd go back out with the shift foreman and he would get the proper results. Sometimes we'd...

CRESWELL: Excuse me. Could you elaborate on that?

c20: Well, an example, the emergency feed pumps, running at surveillance, it was a bear. Every time that we did the surveillance that they called for a thrust bearing vibration measurement and it also called for a temperature reading on the bearing and called for a certain differenital pressure, suction pressure had to be between a certain amount. We've never done that test where it came out the same way twice. So we tossed up our hands and we say, you know, what do we do? We can't get the reference values, we can't get the proper data. Okay, well never mind. I'll take this procedure and I'll throw it down at the surveillance... I assign people, the inservice inspection type and they would evaluate the data and then they would come up with a new set of reference data everytime. And of course the surveillance that we did would fall right into that. I never did understand that.

that Hartman was forced to resign

TV. RSPORTBE

Reportur:

That oninion doesn't come from any back of the shop apprentice. In the first televised interview with one of those who operated the control panels. Hal Hartman says that six months before the accident, he had been warning his supervisors that pipes would break, operation procedures were being violated, and essential safety equipment would fail when the plant went through a sudden change in voltage output.

known as a transient. And for his safety concerns, Hartman was harrassed and told that he'd better shut up or be fired.

Reporter:

To save money, the plant supervisors ignored Hartman's safety concerns. Ironically, others say justifiably, the utility now has the highest repair bill in the history of the nuclear program. But rather than being heralded as a profit, things went bod for Hartman after the accident. He was forced to resign according to reliable sources, when a company psychologist said he was too high strung to work in a security area, even though he had been working in one for six years.

CRITICAL BROWN the estimates critical Rosetten CECPO. The supermendended action contrap to Procedure BIK.

Reporter:

TU REPORT

Hartman:

Hartman's complaints are not just with the design deficiencies there. He claims that at the most critical period of the reactor's life, when it reaches its heat producing strength, operators inside the control room tampered with that data. I remember this one particular incident, who I was making the start up and I went critical less than a half a percent from where we should have gone and when we went critical, I immediately took the rods and inserted the rods. As soon as I inserted the rods, the shift supervisor told me who what are you doing?" I said "we went critical 28%, my estimated critical position was 68, my minus a half percent position was 32%, I went critical 4% too early, and to me there is something wrong."

Reporter:

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In testimony given to the Nuclear Regulatory Commission investigators, Hartman stated that he was told to continue the plant start up even though this would violate the procedures. He told the NDC investigators: (quote) "They redid the numbers and somehow they fudged them."

1. 76 ORIZ TRANSCRIPT.

CRD: Anyway. Well, just the way they operate. Its, the estimated critical position was something. We have a guideline if you go critical before half a percent less than when you're anticipated to go, you should shut back down. You should put all the rods in until you get the safeties in and then investigate why. So, I wasn't even, I was just getting to the minus .5% position and all of a sudden I looked up and I had an alarm, it was the startup rate rod withdrawal inhibit circuit. The only thing that throws that into count is 3 dpm in the source range. And I looked down and I did have 3 dpm in the source range. It stopped the rod motion. I put the rod stick in and he says, "no, no, no. Just take it down one." I said, "what do you mean. We just went critical here at 28% on group 5." I said, "the ECP called for a half a percent above that or better." Now that's alright. That's alright. We'll calculate a new ECP for where we went critical. Now that's what they did. Now that doesn't show on any log books or anything like that. But that is a fact...

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and I was waiting to insure that all the out limit and stopped and it was startup rate inhibit alarm on the diar the main annunciator panel and I looke dpm startup rate and I think it was 3, rate and I can't remember if that set p over the alarm point to the point where the rod and placed the switch to insert to drive the rods down to the all safety words all the regular rods were inserted a former calculation that the reactor was started to do that and my, the Shift Super time, came up to me and said what are you quote from our context or anything what his told me basically to stop rod motion, go cr minus 8 amps and then we'd redo the ECP and working on it,

Felsefeation of Reactor Coolant Inventory

... TU PROGRAM.

Hartman says that part of this system was deliberately tampered with and he also says he was the one who did it. The primary leak rate was, uh-every three days we had to determine RCS inventory basically and we would determine it for a one hour period how much water we put into the system versus how much water we detected coming out. If the difference was more than a gallon per minute, the Nuclear Regulatory Commission has a technical specification that said that greater than one gallon per minute unidentified Teakage was unacceptable. Uh, there in the later days, we had Teaking safety valves and we had a tough time getting a leak rate. We had a tough time getting the computer to print out less than one gallon a minute. He had a tough time getting a hand colculation to come out less than one gallon a minute. There were certain things we could do to make it less than one gallon per minute.

What did you do?

There were certain things; like something simple like adding hydrogen to the make up tank, its a gas, to prevent exidation in the coolant pipes.

Did you ever fix the statistics?

I didn't do it very often. I did it only if I was watched very closely and was told that I had to have one by six in the morning.

HARTMAN INTERVISW. OF HARTMAN

V

They knew pressurizer code safeties were leaking on the Hartman doesn't want to say we fudged it or anythink like They knew pressurizer code safeties were leaking on the Hartman doesn't want to say we fudged it or anythink like type it in the same format and you can do a hand call type it out in the same format and you can do a hand call can remember doing at or type it out in the same format and you can do a hand like to do anything like that, I can remember do in a hand call set one and for the most it was a do or die situation. Alot of times he would or die situation it wasn't mecessarily do and it and say he just a particular parameter to be one thing did not purposely put it wasn't necessarily tapping and entering the wrong data.

number in there to be one thing did not purposely purpos any indication, should change level in the makeup tank but All the time getting leak rates (all 6 shifts) these valves the one gallon per minute set poi All the time getting leak rates (all 6 shifts) these valves a supervisor ridding over the one gallon per minute valves leaks always get worse and know that safety leaks they around a commercial operation, you want to make alots of money for they always get worse and here the series is coming up you wan met Ed, why don't you fix them want to make alots of money angled we want to go commercial. To that fact except it was possible to the series of the series is coming up you want to make alots of money for the series is coming up you want angled we want to go commercial. 100 14.9 Maximum NRC limit on valves was I gallon per minute identified.

If they didn't get a good one out of the computer they just cruz Maximum NRC limit on valves was I gallon per minute identified.

If they didn't get a good one out of the computer they it in the waste can and ran another one. (if ove If they didn't get a good one out of the computer they just crumb gallon) would analyze the waste can and ran another just crumb a good one and that is what they do.— in too mu 

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Right. The thermocouples downstream. The electromatic relief valve was the lowest of the three and it had been for 3 months. The other two would kind of weep up and down and they would sometimes maybe every once in a while you'd see them above 200 degrees, but most of the time they stayed between 150 and maybe 180 which before they started leaking they were always down around 100, 105. I know for a fact a leak rate is required every 3 days. That leak rate had to be fudged every time we got, just about everytime that we got it, we had to do something to make it right. We as control room operators on my shift, I know, we kept asking what are you gonna do about these valves. They're leaking. We can't get a leak rate out of the computer. We can hardly even do a hand calculation and have it come out right. We

### SWORM TRANSCRIPT

Did you ever do that with regard to that particular temperature?

That particular problem I was -- I never wrote anything down except I -- volumes of water that had to be exchanged, I thought that was testimony enough that we did have a problem.

Well, were you --

A But -But I did talk to Bernie Smith and Dick Hoyt about this problem, about the leakage out of the valves, and they just said, "Get a good leak ratd."

OFFICIAL COURT REPORTER

### TAPED INTERVIEW ON 3.26.80

HARTMAN: I think it's an operational problem, we obviously couldn't get one and somehow we did get them, I don't think there was a leak rate gotten legally in, at least I know prior to three months to the accident, it wasn't a good one I don't think.

CHRISTOPHER: And you based that on what, Hal, pardon me but I'm not a technical expert so you'll have to give a little more to help me.

HARTMAN: Yeah I used, I had a little thing I did was just add a little nitrogen to the makeup tank or hydrogen to the makeup tank and it was enough to send the level, the level instrument a little screwy and it would indicate slightly higher than, slightly higher than, or maybe not indicate on the chart but to the computer it would show that it was a little higher level in there than there was before and then of course if you don't have that makeup tank level lost, then you haven't leaked out as much water and the thing would, might print good.

## TAPBO INTROVIEW -3.04.80

MARTIN: How were the unacceptable result handled, the computer prints out an unacceptable result, what to you do with it?

HARTMAN: Oh you had to throw that away, file that in file 13 and you just didn't leave those things laying around.

MARTIN: File 13 is the trash can?

HARTMAN: Trash can, right.

MARTIN: Who would do that Hal?

HARTMAN: Oh I would or I'd just rip it up and say here is another bad one or the second one I'd get just to show them that there's what we get, throw it in the Shift Supervisor, Shift Foreman's office and they would do it.

11-9 45-6

went critical before ECP and colculated new ECP where went critical.

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The preseringer code septies were baking for

Had to pump RCDT at least 4x per slift for that 5 min at about 100 gpm (=6000 gpd) People I had to seport to dedn't even understand the seriousness The leak rate had to be fudged every Time we get it:

Lack of effective separation between EFW areas and between the areas and squees in The Control Building

Hot lies of special are trained to take NRC even and at to speciale the plant. They has copies of NRC text and Fat least one transmipt of a walk-though.

1. Concerned that Met. 80 ded not have top that noteh instructors. Unable to Pat together a program for AUX operators

Fine from EFVIRASB sht light, but don't know why or low get shet, on even whether the plant was at power. TMI I demayed 4 HPI pumps

Hartman apenioned that test Program was to make sure that things worked and worked as designed but there were may area not covered of Test. Program that didn't work. Say aperator and Supervisors were aware of problems but were not interested enough to paisal. No specific areas are identified but.

Met-El put the reactor into commercial operation before it was ready.

Lit of Problems i Dusign Depressions

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Condensate Polisher Capacity

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Fredwater control is very sensitive

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complicated layout on test

Some slift Let there sleepen

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Met-El was famour for performing worlden 20 mentes leglie slift uligh (and) turning the plat over in total chance To many losses and to much presence as CRO. Some would provide to close a supervision



Felt he was too motionally deamed to work overtime who working the same bot was often asked to work one. H. feltahio was detrimental to easily and didn't do it.

To many claims with to many assurant not cand mafferedum and supervisors not uspersone to need to correct these districtions

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5B LOCA Leadest were not always charled mee see slift in was required

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# LEANANTE - ALLEGATION HE, HEO, RCDT

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  VINCE THOMAS

  BRILLEY
- 2. FAILING RECORDS WORE V
- 3. 72 MOURS BOTTHERN GOOD ONES / 6 MR ACTION
- 4. COOPER'S STATEMENT
- 5. PRESSURE TO FACSIPY
- 6. INDEPENDENT REVIEW

  210 REPORTS & CORRESPONDING LOG ENTRIES

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  - 7. COMPUTEDA PROGRAM PROGRETIS
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## LEAK RATE

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  - 10. How, who, when, why did others do it.
- # 11. Did his supervisors force him to pulse date, and if so, how his they force him and who were it.

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(How Love he know that)

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15. If said duing but 3mo, had lad lead not been 50 that caused problems in pensing LR. When did you first complain to management what this problem and who to.

16. Who were other operators who had bed trouble with the providers. Who were people in his self

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- SAFETY CONCERN PHANOUNS

  1. What concerns were passed to experision

  2. Who is experision received these concerns

  and what was promoted in the concerns
- 3. When and how were these concerns communicated
- 4. Why were there concerns not passed & NRC
- 5. What arter woon taken on these concerns
- 6. Smith Meller Host
  - 7. Does the company provide a formal methanian for communicately safety advantage of the ; and just, with.
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- 7. Did be feel expressing his concerns jeopa dijede his jot; if so how; was he horassed at by & who.

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DE. CRN 5181H - first interview of Harling was. Vendenbuy and some BUANS: at a motel in Lawranter - they were looking at the rush to completion issue for menely reasons. loth he and summare of the openin that he chought he was more important then be was. He are Brano ded not believe to had angeling to substantiate the rush to giramenal issue. Hartman told them about to leak rate - - be and & vano told oursten of the information vegalights fudging of the records. Rida toget

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#### UNITED STATES

### NUCLEAR REGULATORY COMMISSION

#### REGIONI 631 PARK AVENUE KING OF PRUSSIA, PENNSYLVANIA 19406

MAR 2 4 1980

MEMORANDUM FOR: N. C. Moseley, Director, ROI

FROM:

J. M. Allan, Deputy Director, RI

SUBJECT:

CONCERNS AND ALLEGATIONS OF A RESIGNED TMI-2 CRO

References:

(1) OIE TMI Investigation Interview, Tapes 254 and 255.

(2) Resigned TMI-2 CRO Taped Non-Oath Interview Transcript.

(3) Resigned TMI-2 CRO Deposition Transcript.

The attached is our current understanding of the concerns and allegations of the resigned TMI-2 Control Room Operator (CRO). This understanding is based on our review of the references, discussions with each individual involved in the various interviews, and an interview with the CRO at his home on March 22, 1980. Each item is our condensation and interpretation of his concerns or allegations. Where appropriate, each item is followed by additional information determined by our investigation team involved in this effort.

An investigation report will be written. If you have any further questions relative to this matter, please contact me or T. Martin (488-1255).

> James M. Allan Deputy Director

Attachments: As Stated

bcc w/attachments:

T. Martin F. Smith

K. Christopher J. Sinclair, OIA

#### ATTACHMENT

## CONCERNS AND ALLEGATIONS OF A RESIGNED TMI-2 CONTROL ROOM OPERATOR (CRO)

1. During a plant startup, the reactor went critical below the estimated critical position (ECP). The supervisor directed action which was safe but contrary to procedure, and further caused a new estimated critical position to be calculated; the latter action demonstrating the reactor had behaved as expected (45-6).

#### COMMENTS

- a. The CRO states the action directed by the supervisor was to reduce the startup rate to 1 dpm and establish critical conditions, vice inserting all control rods, as required by procedure.
- b. The performance of an ECP calculation prior to an approach to criticality is a licensee requirement and not a Technical Specification requirement, except as that document requires procedure adherence.
- c. The CRO believes the boron concentration was found to be in error and the ECP was re-calculated, based on this new information.
- d. Reportedly, the supervisor and others on that shift denied the allegation when questioned by Mr. Rosen, a reporter.
- Inadequacies in the requirements of the Emergency Feedwater Pump surveillance test procedure, coupled with differences in how each shift performed the test, resulted in repeated failures to satisfy acceptance criteria. Test results were subsequently found to be acceptable leading to changes to the acceptance criteria (55-12).

## COMMENTS

- a. The CRO stated the procedure didn't cover everything and that each shift had their own way of performing the test, within the discretion allowed by the procedure.
- b. The CRO stated he was never coerced into falsifying these records. The re-ults were presented to the ISI test coordinators who held lengthly discussions with the shift supervisor. Test discrepancies were analyzed away or the test rerun.

- Pump flow and head characteristics were usually the parameters which failed to satisfy acceptance criteria. Analysis frequently lead to changes in the acceptance criteria, based on engineering judgement, which then appeared in subsequent procedure changes. Explanations were offered, by the ISI test coordinators, but could not be recalled by the CRO.
- The Pressurizer Code Safeties had leaked excessively for at least three months prior to the accident (14-23).

Water transfers from the Reactor Coolant Drain Tank and additions to the Makeup Tank were excessive (up to 6000 gpd) (18-19).

The Reactor Coolant System leak rate calculation frequently failed to satisfy acceptance criteria. Operators developed techniques to obtain acceptable values (15-20).

#### COMMENTS

- a. The OIE TMI Investigation determined the licensee was aware that one or more Pressurizer Code Safeties and/or the EMOV were leaking since the Fall of 1978.
- Technical Specifications allow identified leak rates of up to 14,400 gpd.
- c. The OIE TMI Investigation determined the unidentified leak rate as calculated by the licensee frequently approached the 1 gpm limit. Technical Specifications require the Reactor Coolant System water inventory balance to be run once per 72 hours, during steady state operations. The computer could calculate a leak rate about once per hour. Normal data scatter might cause some of the results to exceed the leak rate limit. The CRO stated calculated values exceeding the limit were considered "bad" data and the computer was just instructed to repeat the calculation. If a "good" leak rate was computed, the clock was re-zeroed and they had 72 hours to get another "good" leak rate.
- d. The CRO stated he was never directed to forge data, but felt he was under a great deal of peer pressure (shift to shift competition) to get "good" leak rates.

- e. The CRO stated each shift had its little trick to get good results and his shift increased Makeup Tank pressure. The increased pressure didn't change indicated level and the CRO didn't know why it sometimes seemed to work, but he was convinced that it did.
- f. The CRO stated he knew for a fact that demineralized water was added to the system at least once, to make the leak rate appear acceptable, but was unable to name names or times.
- g. The CRO interpreted a supervisor's statement to "Get a good leak rate," to mean to fudge the test results. He expeared genuinely surprised when it was suggested another inter etation might have been to make sure the plant was stable and to get an accurate result.
- 4. The rupture of an Atmospheric Steam Dump bellows, during a Turbine trip transient, demonstrated inadequate separation between the Emergency Feedwater Pump rooms and between these rooms and the Control Building (25-13).

#### COMMENTS

- a. The OIE TMI Investigation confirmed this concern in the Summer of 1979 and expanded on it. Many redundant safety related components are subject to simultaneous exposure to adverse environments (fires, floods, steam, etc.) from single sources in any one of these areas.
- b. The OIE TMI Investigation unresolved item related to this matter was passed to RI for ultimate followup in a memorandum from R. Martin to E. Brunner.
- The quality of training programs for Auxiliary Operators was less than that provided licensed operators (non-oath tape).

Hot-licensed operators were trained to pass predictable NRC exams, not just to operate the plant. Licensed operator trainees had copies of NRC questions and at least one transcript of an NRC walk-through (32-3).

#### COMMENTS

a. The CRO provided copies of NRC test questions and the walk-through transcript which were in his possession to the Special Inquiry Group.

- The concern raised is one of quality of training, not whether training was provided or not.
- 6. Emergency Feedwater Isolation Valves EFV-12A & B had been found shut before, but how or why they were shut or even if the plant was at power when they were found was unknown to the CRO (10-22).

#### COMMENTS

- a. The OIE TMI Investigation reviewed several allegations to this effect.
- b. None of the allegations were proved or shown to be correct beyond a reasonable doubt. Most allegations were based on heresay.
- TMI-2 had been rushed to commercial operation before it was ready in order to take advantage of tax incentives (21-13).

The test program did not cover many balance-of-plant areas and multiple known problems in these areas still exist or were only corrected after costly malfunctions (non-oath tape).

#### COMMENTS

- a. The Special Inquiry Group found evidence to indicate Met-Ed would have benefitted from a rush to commercial operations, but no evidence was uncovered to demonstrate that TMI-2 had been pushed into commercial operations before it should have.
- b. The OIE TMI Investigation confirmed all the specific problems mentioned by the CRO in the transcript of his interview. The majority of the problems were in the secondary system outside the "safety related" envelope.
- 8. TMI-2 was the first PWR that Burns and Roe had ever designed (26-11).

The design was 40 years old before commercial operations were reached. Reactor Building internals orientation had to be rotated ninety degrees to accommodate the Fuel Handling Building location, since the original design was for a location in New Jersey. Pipes entering the Reactor Building would have to run an additional 150 feet around the inside of the building to accommdate this rotation (28-8).

#### COMMENTS

None.

9. The design of TMI-2 complicated operations. Systems were to sensitive. Valves and controls were out of reach. Instrumentation was out of sight or surrounded by distractions. The plant was not designed to be operated by humans (37-7).

#### COMMENTS

- a. The OIE TMI Investigation confirmed the substance of these concerns.
- b. The Special Inquiry Group report separately addresses human engineering and recommended changes.
- 10. Valves located in high radiation areas frequently could not be operated using their handwheel extensions. When the valves had to be operated, the operator received 2-3 times the radiation exposure he would have received, had the extension handles not complicated the ingress, manipulation, and egress (28-22).

#### COMMENTS

- a. Areas currently unaccessible.
- CRO stated comment was based on his discussion with various Auxiliary Operators.
- 11. Startup testing was chaotic with to many bosses and to much pressure on the Control Room Operators (42-5).

Many evolutions or transients started late in a shift with subsequent relief personnel receiving the plant in total chaos (35-2).

The number of alarms and the frequency of malfunctioning alarm cards was a distraction; a distraction for which management did not seem to be overly concerned (44-4).

Shift work in the Control Room was emotionally draining (non-oath tape).

#### COMMENTS

None.

12. The Small Break LOCA communications headsets were not always checked once per shift, as was required (69-15).

Balance-of-plant, non-Technical Specification, surveillances were sometimes not done if time for the activity was unavailable, but were signed off (56-9).

#### COMMENTS

None.

13. The plant lacked teamwork, with everyone trying to place the blame for problems on someone else (59-19).

The operators and supervisors of other shifts were not of the same quality as those of the CRO's shift (37-7).

Management's ranks were filled with ex-Navy officers with little management capability (60-7).

#### COMMENTS

None.

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- 3. Completing investigation
- 4. Understanding of RCS deventoy Sur. Test
- 5. There any purtice source
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# LEAR REGULATORY COMMISSIC

May 15, 1980

Mortin N-2/ Comments pla ley COB 6/13

MEMORANDUM FOR:

D. G. Eisethut, Director, DL, NRR R. H. Vollmer, Director, DE, NRR D. F. Ross, Director, DST, NRR

S. S. Hanauer, Director, DHFS, NRR R. J. Mattson, Director, DST, NRR

G. C. Lainas, Assistant Director, SA, DL, NRR

T. Novak, Assistant Director, DL, NRR R. Tedesco, Assistant Director, DL, MRR

T. E. Murley, Director, RSR, RES G. A. Arlotto, Director, DES, SD N. M. Haller, Director, MPA C. Michelson, Director, AEOD

N. C. Moseley, Birector, ROI, IE H. D. Thornburg, Director, RCI, IE

D. Thompson, Executive Officer, XOOS, IE S. E. Bryan, Assistant Director, FC, DRDI, IE

J. H. Grier, Director, Region I J. P. O'Reilly, Director, Region II J. G. Keppler, Director, Region III K. V. Seyfrit, Director, Region IV R. H. Engelken, Director, Region V

FROM:

E. L. Jordan, Assistant Director for Technical Programs, Division of Reactor Operations Inspection, IE

SUBJECT:

DRAFT IE BULLETIN - REACTOR COOLANT SYSTEM LEAK RATE TESTING IN PWRS

The enclosed draft IE Bulletin is transmitted for your review and comment. Any information of previous problems with RCS leak rate determination and their resolution, that would be applicable to this Bulletin, would be appreciated. Comments received by May 27, 1980 will be considered in preparation of the final revision.

Edward V. Jordan, Assistant Director for Vechnical Programs

Division of Reactor Operations Inspection Office of Inspection and Enforcement

Enclosure: As stated

CONTACT: D. C. Kirkpatrick, IE

49-28180

SSINS No.: 6820 Accession No.: 8005050045

# UNITED STATES NUCLEAR REGULATORY COMMISSION OFFICE OF INSPECTION AND ENFORCEMENT WASHINGTON, D.C. 20555

May 15, 1980

Draft IE Bulletin

REACTOR COOLANT SYSTEM LEAK RATE TESTING IN PWRs
Description of Circumstances:

A number of concerns regarding the adequacy of the primary system leak rate determinations in PWRs have been identified. These include inaccuracy in the test results, errors in the computer program used for the leak rate calculations and personnel actions affecting the test results.

#### A. Variation in the Test Results

A plot of the leak rate test results has shown that the scatter can exceed the allowable unidentified leak rate (usually one gpm). Several causes of potentially large variation have been identified, including:

- The normal inaccuracy in the instrumentation.
- Variation in the temperature distribution in the primary system.
- Variation in the input parameters during the time that the data is being taken.

The test procedure is sometimes conducted over a period of one hour, with the result that a discrepancy of 60 gallons in the water inventory can cause an apparent limiting leak rate. In one example that was reviewed, the makeup tank level oscillated over a level change of about 1-1/2 inches with a frequency on the order of one to two minutes. The beginning and end input data sets consisted of three measurements, taken at one minute intervals and averaged. This resulted in a variation of over an inch in the makeup tank level measurement. Since an inch change in this tank was equivalent to over 40 gallons at reactor temperature, this error alone approached the one gpm leak rate limit. For a one hour test, a 0.5°F error in the difference between the beginning and end averaged RCS temperature will also result in a leak rate error of about 1 gpm in an 80,000 gallon RCS. This value appears to be comparable to the expected error, which is subject to all three of the effects listed above at both the beginning and end of the measurement.

#### B. Errors in the Computer Program

A number of significant errors have been identified in the computer programs used to perform the leak rate calculations as follows:

 The use of incorrect or inconsistent densities to convert mass of water to gallons of leakage. In one case, the gross leakage from the RCS was determined by summing the RCS mass changes in pounds (makeup tank included) and multiplying by a gallons-per-pound factor Draft IE Bulletin

May 15, 1980 Page 3 of 9

which is based on the average RCS temperature (.16787 gallons/# at 582°F.) The identified leakage, however, was derived directly from the leakage collection tank level change, converted to gallons. The calibration for this level measurement was based on a cold water density of 62.3#/ft<sup>3</sup> (.12007 gallons/# at 70°F). Since the unidentified leakage is defined as gross leakage less identified leakage this inconsistency led to a positive error in the unidentified leak rate of about 40% of the identified leak rate.

- A similar failure to correct the volume of water added by the
  operators to the makeup tank during the test for expansion to reactor
  density. This omission results in a negative error of similar
  magnitude.
- 3. Erroneous tables used to correct RCS average temperature to density. In one example, the tables in the program used to convert temperature to density terminated at 582°F. When the RCS temperature exceeded this value, the density corresponding to 582 F is selected. The test data reviewed, contained temperatures above 582°F resulting in errors as high as one gpm.
- 4. Lack of a correction for pressure changes in the RCS during the test. Pressure affects the coolant mass determination in several ways, the largest being the change in pressurizer mass due to the

resulting change in pressurizer temperature. The RCS pressure has been observed to cycle over a range of up to 80 psi, resulting in density changes of 0.63 pounds per cubic foot. With an 800 cubic foot pressurizer water volume; this omission could resulte in an error of about 1.3 gpm.

- An incorrect RCS volume used in the calculation of the mass change in the RCS.
- The use of incorrect tables to convert the reactor coolant leakage collection tank levels to gallons of water.

## C. Personnel Actions Affecting the Leak Rate Test Results.

Several improper personnel actions which can change the outcome of the leak rate test results were also identified including:

The disregarding of test results which indicate leakage in excess of the limit, and continuing to run leak rate tests until a result below the limit was achieved. Some personnel considered the acceptance criteria to have been met if any of these tests met the limit prior to the end of the 72 hour surveillance period. Most plant technical specifications require reduction of the leakage to within

allowable limits within four hours or shutdown to hot shutdown within the next six hours.

- The addition to water to the makeup tank during the test, without entering the addition into the computer calculation of the leak rates.
- 3. Causing an increase in the indicated makeup tank level by increasing the makeup tank hydrogen cover gas pressure during tests. While the level indication is nominally unaffected by changes in the cover gas pressure, the stated increase has been observed. The cause of the indicated level change is believed to have been a manometer effect from condensation in a normally dry reference leg.

Actions to be Take: by Licensees of All PWR Facilities With Operating Licenses

#### A. Error Analysis

Please provide an error analysis of the primary system leak rate calculation based on standard variation. Use the time period normally used to conduct the test. Include in the analysis, the estimated variation in each of the parameters that are used as input data to the calculation. The estimated variation should include:

- Instrument variation between beginning and final data sets (repeatability). Compare these values to the ranges of the respective instruments.
- The effect of hysteresis on level measurements.
- The effect of real variation in the measured parameters during the time period over which a data set is being taken.
- The effect of temperature distribution changes on the measured average temperatures in the RCS.
- 5. The effect of any potentially significant changes to the primary system that are not accounted for in the leak rate calculations. In particular, include the effect of temperature variation in the pressurizer, the makeup tank, and the primary leakage collection tank if these are not accounted for by the calculation.

Please provide, as part of the submittal, the details of the above analysis, including the estimated variations listed above.

#### B. Review of Computer Calculation

Please review the computer program used to calculate the RCS leak rate test results. Determine if any of the errors listed in the description of the computer problems above exist in your program. Include a description of this computer program as part of the submittal. Include as part of this description:

- 1. The basic equations used to calculate the various leak rates.
- Various constants used in the calculation and their derivation. In particular, include all constants used to convert level and temperature changes in the RCS, pressurizer, makeup tank and RCS leakage collection tank, to volume and/or mass changes.
- The equations or tables used to derive water density/specific volume from temperatures and (if applicable) pressure.
- 4. The data collection scheme, including the number of times each parameter is collected, the times of collection relative to the start of the test, and the method of averaging data.
- 5. List any errors identified in the computer program.

#### C. Personnel Actions

Please provide information relative to your facilities in the following areas:

- Any significant difficulties that you are experiencing in achieving test result accuracies that are commensurate with the allowable. limits.
- 2. Any special treatment of the leak rate test results, such as plotting, trending or error analysis used to assure that leakages are within limits.
- Your policy on the course of action to be followed when a leak rate test indicates leakage in excess of the allowable limits.
- 4. Administrative controls to prevent the addition of water to the RCS without entry into the leak rate calculation.
- 5. The sensitivity of the makeup tank and primary leakage collection tank level measurement to pressure changes. Indicate if actions to change the pressure in these tanks is permitted during a leak rate test.

Draft IE Bulletin

May 15, 1980 Page 9 of 9

For all PWR power facilities with an operating license, the information requested in items A, B, and C shall be submitted within 60 days of the date of this Bulletin.

For all power reactor facilities with a construction permit this Bulletin is for information only and no written response is required.

Approved by GAO B180225 (R0072); clearance expires 7-31-80. Approval is given under a blanket clearance specifically for identified generic problems.

NUREG-0680 Supp. No. 1

# TMI - 1 Restart

Evaluation of Licensee's Compliance with the Short- and Long-Term Items of Section II of the NRC Order Dated August 9, 1979, Metropolitan Edison Company, et al. Three Mile Island Nuclear Station Unit 1 Docket 50-289

### U.S. Nuclear Regulatory Commission

Office of Nuclear Reactor Regulation



TABLE III. I.6 Percentage of HELERs in "What Went Wrong" Categories

	"What Went Wrong" Categories	Industry-Wide Average*	<u>TMI-1</u>	TMI-2
1.	Safety equipment on wrong setting or walve in wrong position	22.6	28.0	29.0
2.	Safety equipment malfunction	13.6	11.0	0.0
3.	Monitoring instrumentation on wrong setting	6.4	0.0	0.0
4.	Monitoring instrumentation malfunction	1.4	7.0	0.0
5.	Surveillance or maintenance not performed on schedule.	23.1	14.0	43.0
6.	Condition out of specification	19.5	16.0	14.0
7.	Safety equipment tripped	1.8	0.0	0.0
8.	Other -	11.6	24.0	14.0
9.	Category 1 and 5 above	45.7	42.0	72.0

\*For the 31 PWRs included in the data for Table 4 of Appendix B of Reference 2. This was for the 1-year time period between November 1, 1977 and October 30, 1978.

Order Item 10. "Whether the actions of Metropolitan Edison's corporate or plant management (or any part or individual member thereof) in connection with the accident at Unit 2 reveal deficiencies in the corporate or plant management that must be corrected before Unit 1 can be operated safely."

The Investigation into the March 28, 1979 Three Mile Island Accident by the Office of Inspection and Enforcement (NUREG-0600) includes a description of the licensee's management of the accident. Section I-3 of NUREG-0600, "Management Actions During Accident," provides an account of the actions and management decisions undertaken by those members of licensee management who were called to the site to provide emergency direction to cope with the operational aspects of the accident. The section also addresses the additional support that was provided through the licensee organization and by other parties to support the onsite operational activities.

The actions that the plant operators, Met-Ed management, and their advisors either performed or directed during the accident and the major operating decisions that were made and by whom; and their reasons for the decisions were examined in the subsection "Plant Operators Response" of the NRC Special Inquiry Group (SIG) Report, (Refer to NUREG CR/1250, Volume II, Part 3).

During the post accident investigation, a concern was raised regarding whether information, which indicated plant conditions, had been properly transferred to the NRC during the day of the accident at Unit 2. The flow

of information between the NRC and the Licensee during the early hours of the accident is briefly described in NUREG-0600 Section I.3.4.2 "Communications Between NRC and the Licensee." The SIG investigated the information transfer concern and reported the results of its investigation in Section A.5 "Reporting Critical Information to the NRC on March 28, 1979," (Refer to NUREG CR/1250, Volume 2, Part 3). Section A.5 provides a detailed description of communications between representatives of the licensee and NRC and the findings and recommendations of the SIG. The SIG reported that it found no direct evidence suggesting intentional withholding of information by the licensee but that it was not appropriate for the SIG to reach conclusions as to enforcement questions. Therefore, the Office of Inspection and Enforcement is completing the investigation related to information transfer during the day of the accident to determine whether further enforcement action is justified. The findings will be presented to the Commission and a report issued upon completion of the investigation.

A separate investigative effort is being conducted by the Department of Justice (DOJ) in response to concerns regarding falsification of leak rate test data for the Reactor Coolant System (RCS). NRC interviews with plant personnel and records review revealed that continuing leakage from one or more of the pressurizer relief valves had existed since the Fall of 1978. A review of the RCS leakage procedure and a Temporary Change Notice to the procedure "revealed that the basic procedure was in error resulting by the Office of Inspection and Enforcement using a corrected procedure on Unit 2 data, exceeded limits allowed by the Unit's Technical Specifications. Additional details regarding the procedure are described in Section I.1.2.3, "RCS Leakage," of NUREG-0600. During interviews with the NRC, the SIG, and the media, allegations were made by a former TMI operator concerning the implementation of the RCS leakage procedure and improper data collection.

Investigative effort was initially undertaken by a Grand Jury which is currently hearing testimony in this matter. Pending completion of the DOJ investigation, the NRC has suspended its inquiry into the matter so as not to interfere with the DOJ investigation.

We can draw no conclusions on this item pending the completion of the two investigations described above. Based upon the outcome of the investigations, further enforcement action, which is under the jurisdiction of the NRC, will be taken if appropriate. At this time, the staff cannot predict when these investigations will be concluded.

Order Item 11. "whether Metropolitan Edison possesses sufficient in-house technical capability to ensure the simultaneous safe operation of Unit 1 and clean-up of Unit 2. If Metropolitan Edison possesses insufficient technical resources, the Board should examine arrangements, if any, which metropolitan Edison has made with its vendor and architect-engineer to supply the necessary technical expertise."

MEMORANDUM FOR:

John Sinclair, Office of Inspector and Auditor (OIA)

FROM:

R. Keith Christopher, Investigation Specialist, RI

SUBJECT:

INVESTIGATION; HARTMAN ALLEGATIONS

#### ADDITIONAL INVESTIGATIVE COVERAGE

On 3/27/80 myself and Tim Martin conducted four interviews relative to the allegations made by Harold Hartman. These interviews were recorded on tape and transcribed by Region I staff. These four interviews are being forwarded to you in this package. The four individuals are:

- 1. Mr. Jim Floyd, Operations Supervisor
- 2. Mr. Kenneth Hoyt, Shift Foreman
- 3. Mr. Bernie Smith, Shift Supervisor
- 4. Mr. Brian Mehler, Shift Supervisor

Between 3/28/80 and 3/31/80 a total of 14 interviews were conducted of various Met Ed operators and shift Greman. These were a series of screening type interviews and all of the individuals were asked a prepared list of five questions at Tim Martin's request. The five questions asked of these individuals are as follows:

- Prior to the accident on 3/28/79 were you ever under the impression that your management or supervisor was not interested in and/or did not want to hear your safety concerns?
- 2. Have you ever raised a safety concern to management's attention, which you felt was not adequately addressed by their corrective actions?
- 3. Harold Hartman states he fudged RCS inventory calculations because operators were under pressure to get "good leak rates". Are you aware of anyone (including yourself) who falsified leak rates or other surveillance test calculations. And are you aware of any pressure to falsify records or not to report unacceptable surveillance results?

OFFICE	SB		
SURNAME	Christopher/gwc		
***	1/20/91		

- 4. Harold Hartman states he was directed to violate procedures by a Shift
  Supervisor by being ordered to continue the plant startup when the reactor
  went critical below an allowable band around the ECP. Are you aware of
  instances where you or others were directed by plant management or supervision
  to violate safety procedures?
- 5. When RCS inventory surveillance test was taken and it failed what was done with the record? And what was done with the plank? Are repeated failures within the surveillance intervals allowed?

The responses by these individuals were recorded in strictly a yes or no manner with very little amplifying information. These answers were correlated on a chart prepared by Tim Martin which is attached about to the report. You should note that some of the affirmative answers to these questions refer to other areas not related to these allegations. The personnel interviewed in this manner are as follows:

- 1. Martin Cooper, Shift Foreman
- 2. Theodore, Illijes, Shift Foreman
- 3. Lynn Wright, Control Room Operator
- 4. Hugh McGovern, Shift Foreman
- 5. Craig Faust, Control Room Operator
- 6. Mark Phillippe, Control Room Operator
- 7. Mark Coleman, Control Room Operator
- 8. Charles Mell, Control Room Operator
- 9. Earl D. Hemmila, Shift Foreman
- 10. Dennis Olson, Control Room Operator
- 11. Edward Frederick, Control Room Operator
- 12. Leonard Germer, Former Control Room Operator
- 13. John Blessing, Control Room Operator 14. John Kidwell, Control Room Operator

Note: Joseph Congdon was not interviewed in this manner as he was unavailable at the time.

#### CONTACTS WITH HAROLD HARTMAN

Harold Hartman was interviewed by myself, John Sinclair and Tim Martin formally on two occasions, one which resulted in a sworn statement and the second resulted in the transcribed record of the interview both of which you have. Additionally, Hartman was interviewed on three other occasions by the NRC. The first incident was on May 22, 1979 when he was interviewed by the NRC staff immediately following the accident as part of the original investigation. The second occasion was on September 12, 1979 when he was interviewed under oath by the Special Inquiry Group and the third occasion was on October 29, 1979 when he was interviewed by the NRC regarding allegations of the rush to commercialization for TMI Unit 2. These depositions are also appended to this package.

OFFICE .		
SURNAME .		
DATE -		***************************************

## ADDITIONAL INTERVIEWS DURING THE HARTMAN INVESTIGATION

Prior to the termination of active investigation the following persons were also interviewed or in some manner contacted regarding the Hartman allegations. These interviews were largely of a general informative type nature and conducted with Tim Martin and I have not located any formal notes on these individuals

I. M. Benson, Engineer Z. G. Kunder, Engineer

These two individuals were interviewed by Tim Martin largely regarding the methodology and technical aspects of the leak rate calculations. I was not present at those interviews and have no notes regarding that.

- 3. Thomas Hombach, Director of Personnel for Metropolitan Edison This individual was interviewed regarding the circumstances of Hartman's dismissal from employment.
- 4. Mr. Robert Arnold, Vice President

Total number of individuals interviewed.

With the two engineers noted above, a total of 29 individuals including Harold Hartman were interviewed or contacted during the course of the investigation prior to its termination and referral to Justice. A copy of that list of individuals including the contacts with NRC personnel is also being sent under this cover.

R. Keith Christopher Investigation Specialist

# TMI - 1 Restart

Evaluation of Licensee's Compliance with the Short- and Long-Term Items of Section II of the NRC Order Dated August 9, 1979, Metropolitan Edison Company, et al. Three Mile Island Nuclear Station Unit 1 Docket 50-289

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Division of Licensing Office of Nuclear Reactor Regulation U.S. Nuclear Regulatory Commission Washington, D.C. 20555



Order Item 10. "Whether the actions of Metropolitan Edison's corporate or plant management (or any part or individual member thereof) in connection with the accident at Unit 2 reveal deficiencies in the corporate or plant management that must be corrected before Unit 1 can be operated safely."

In Supplement 1 to the Evaluation Report, on pages 36 and 37, we referred to an engoing investigation by the Office of Inspection and Enforcement related to information transfer during the March 28, 1979 accident, and indicated that a report would be issued upon completion of the investigation.

The report, NUREG-0760, Investigation into Information Flow During the Accident at Three Mile Island, was issued on January 27, 1981. This investigation found that although pertinent information was not intentionally withheld on March 28, 1979, information was not adequately transmitted to the NRC or the Pennsylvania Bureau of Radiological Protection.

NUREG-0746, Emergency Preparedness Evaluation for TMI-1, assessed the licensee's communications facilities and plans for communications flow during an accident in accordance with the requirements of 10 CFR 50.47 and the guidance in NUREG-0654. The problems with communications and information flow identified during the TMI-2 accident were reflected in the revised emergency planning regulations and as such the recommendations subsequently contained in NUREG-0760 had already been considered.

The licensee's corrective actions relative to the items of noncompliance cited in the Notice of Violation included in the January 27, 1981 transmittal will be reviewed as part of the NRC's evaluation of the licensee's emergency preparedness. When the licensee's implementation of their revised emergency plan, revised in conformance to the guidance in NUREG-0654, is reviewed during an emergency preparedness exercise, the adequacy of the corrective actions will be verified. There are no management, organization, or staffing issues addressed in NUREG-0760 for which additional licensee action has been identified.

In Supplement 1 to the Evaluation Report, we also presented a brief description of a separate investigative effort conducted by the Department of Justice (DOJ) in response to concerns raised regarding possible falsification of Reactor Coolant System (RCS) leak rate test data for Unit 2. NRC's investigative effort was suspended pending the conclusion of the DOJ investigation, at their request, to avoid parallel administrative and criminal proceedings. The DOJ investigation is still ongoing, and the NRC does not possess any information as to when it may be completed. NRC personnel involved in the suspended investigation have been requested by DOJ not to discuss the details of the matter. Since to make on or one investigation in colored to pass Control of the state of the control of the state of the s The NRC will resume its investigation of the concerns when DOJ has completed its investigation of the matter. However, the staff has reviewed the information that it has obtained to date on the matter, and has full the manual value of the analysis of the a that the state of the section of the

Further, although the NRC investigation is not complete, and the state of the state

Nevertheless, NRC inspectors will be alert to procedure adherence problems. in general, and accuracy of RCS leak rate testing data specifically, should the facility be permitted to restart.

investigation of corporate or plant management actions in connection with the Unit 2 accident have

Order Item 12. Whether Metropolitan Edison possesses the financial resources necessary to safely operate Unit 1 in addition to cleaning up Unit 2."

This item will be considered as part of Item 7 of the August 9, 1979 Order which requires that the licensee demonstrate his financial qualifications. Our evaluation of the financial issue will be contained in a supplement to the Evaluation Report.

#### J. Conclusions

The paragraph in this section on page 38 of Supplement 1 to the Evaluation Report is deleted and replaced by the following:

Based upon our review of additional information and documentation as described herein, we conclude that the licensee has made substantial improvements in the area of management capability and resources and that the licensee is in compliance with Item 6 of the August 9, 1979 Order as amplified by the March 6, 1980 Order, with the exception of the item identified in Section III.E. herein (Q-list).

Item 12 of the March 6, 1980 order concerning the licensee's financial resources will be considered as part of Item 7 of the August 9, 1979 Order which specifically addresses financial capability. The Staff's evaluation of financial capability will be included in a supplement to the Evaluation Report.