INEL-95/0387

August 1995



Idaho National Engineering Laboratory Human Performance Evaluation of Industrial Radiography Exposure Events

Wendy J. Reece Susan G. Hill B. Gay Gilbert Lon N. Haney



NOTICE

This report was prepared as an account of work sponsored by an agency of the United States Government. Neither the United States Government nor any agency thereof, not any of their employees, makes any warranty, expressed or implied, or assumes any legal liability or responsibility for any third party's use, or the results of such use, of any information, apparatus, product or process disclosed in this report, or represents that its use by such third party would not infringe privately owned rights.

INEL-95/0387

August 1995



National Engineering Laboratory Human Performance Evaluation of Industrial Radiography Exposure Events

Wendy J. Reece Susan G. Hill B. Gay Gilbert Lon N. Haney



NOTICE

This report was prepared as an account of work sponsored by an agency of the United States Government. Neither the United States Government nor any agency thereof, not any of their employees, makes any warranty, expressed or implied, or assumes any legal liability or responsibility for any third party's use, or the results of such use, of any information, apparatus, product or process disclosed in this report, or represents that its use by such third party would not infringe privately owned rights.

Human Performance Evaluation of Industrial Radiography Exposure Events

Wendy J. Reece Susan G. Hill B. Gay Gilbert Lon N. Haney

Published August 1995

Idaho National Engineering Laboratory Engineering Analysis Department Lockheed Idaho Technologies Company Idaho Falls, Idaho 83415

Prepared for the U.S. Department of Energy Office for Analysis and Evaluation of Operational Data Under DOE Idaho Operations Office Contract DE-AC07-94ID13223 Job Code: E8244

CONTENTS

· 0

| EXECUTIVE SUMMARY | v |
|---|-----|
| ACKNOWLEDGMENTS | vii |
| INTRODUCTION | 1 |
| DATA OVERVIEW | 2 |
| Initial Data Sorting | |
| Demographics | 3 |
| Incidents From 1987-1994 | 3 |
| Categorization of the 95 Events | 3 |
| ANALYSIS | 8 |
| Detailed Data Collection | 8 |
| Data Subset | 8 |
| Modeling | 8 |
| Model 1. Operation Sequence Table Model 2. Event Trees | 9 |
| Model 2. Event Trees | 10 |
| Model 4. Error Influences & Effects Diagram | 12 |
| Detailed Modeling | 12 |
| Event Trees | 12 |
| Information Processing Failures | 13 |
| Alarming Ratemeters | 13 |
| Performance Shaping Factors | 13 |
| ADDITIONAL ANALYSES | 15 |
| Summary of Radiography Task Errors & Error Characterization | 15 |
| Task Errors | 15 |
| Error Characterization | 16 |
| Relationship Between Characterization and Task Errors | 16 |
| Addressing Information Processing Errors | 17 |

| Procedure Errors | 18 |
|--|------|
| Strategy Errors | 18 |
| Diagnostic Errors | 18 |
| Action Errors | 18 |
| Information Errors | |
| DISCUSSION | 19 |
| DISCUSSION | |
| Data Issues | 19 |
| Observations on Modeling Techniques | 20 |
| Observations on Modering Techniques | |
| HRA Event Tree | 20 |
| Information Processing Failures | . 20 |
| Error Influences and Effects | . 20 |
| Sample Ideas to Improve Performance | . 21 |
| Conclusions | . 21 |
| REFERENCES | 23 |
| Attachment 1-Data Collection Guide for Incident Investigators | 25 |
| Appendix A-Blank Forms | A-1 |
| Appendix B-19 Acute Event Analyses | B-1 |
| Appendix C—Analysis Summary Table | C-1 |
| Appendix D-Generic HRA and Information Processing Failures Compiled Data | D-1 |

2

EXECUTIVE SUMMARY

Under Task 1 of work package E8244, "Review and Analysis of Radiography Radiation Exposure and Overexposure Events," the Idaho National Engineering Laboratory conducted a human performance evaluation of industrial radiography overexposure incidents for the U.S. Nuclear Regulatory Commission Office for Analysis and Evaluation of Opera ional Data (NRC-AEOD). The scope of the effort included review and analysis of historical and current events, categorization of the events in terms of human actions and contributing factors, and detailed modeling of a subset of events for additional analysis.

This report summarizes the methods, analyses, results, and conclusions drawn from the human performance evaluation. Data summaries and analysis materials are included in the appendices of this report.

The Nuclear Material Events Database (NMED) was used to identify radiography exposure events occurring between 1987 and 1994; 95 events were identified. The 95 events were categorized into eleven descriptive categories which showed that 17 events involved a survey not being performed or performed improperly; 16 involved the source not being retracted properly; and 13 events involved the dosimeter badge being tampered with or accidentally overexposed (not necessarily a human exposure). There was insufficient information available to categorize 30 of the events.

A subset of acute overexposure and acute but-less-than-overexposure events were identified for additional data collection from NRC and Agreement State regulatory offices. Sufficient information was obtained for 19 events, providing enough detail for human performance analysis of the events. Four different analysis tools were applied, each providing a different analytical focus. These tools provided complimentary analyses and a more complete picture of the facts and contributing factors associated with the radiography events. The analysis tools included: 1) operational sequence tables to outline the key human actions an interactions with equipment; 2) human reliability event trees; 3) an application of an information processing failures model; and 4) an extrapolated use of the error influences and effects diagram. Each analysis technique is described in detail in this report, and the completed analyses for the 19 events are included in the appendices. These analyses combined to indicate which subtasks of the radiography work involved errors, and how the errors might be characterized.

The data suggest that two primary types of errors occur in industrial field radiography: errors related to the use of radiation survey meters; and errors involving the set up of equipment before each shot. Errors involving the use of the survey meter are for the most part characterized by failure to execute proper procedures. Errors with equipment set up are characterized by problems with strategy or action.

Based on the analyses, suggestions were developed for how errors might be addressed, including where training, equipment interface design, or job aids might be most helpful. Sample ideas of how such considerations might be applied are discussed.

A general observation of this study was the need for detailed, consistent event reporting and data collection for better analysis of performance issues in industrial radiography. An easy-to-use guide for data collection during incident investigation might be a useful means to standardize the data collected. A brief data collection form was developed and is included in this report.

ACKNOWLEDGMENTS

The authors would like to thank the following Agreement State individuals for their cooperation and assistance with the data collection phase of this effort.

Donald Bunn, Chief-Enforcement and Compliance, California Department of Health Services

Brad Caskey, Incident Investigator, Texas Department of Health

Trisha Edgerton, Senior Health Physicist, California Department of Health Services

Ben Kapel, Industrial Radioactive Materials Licensing, California Department of Health Services

Chrissie Peters, Custodian of Records, Texas Department of Health

Human Performance Evaluation of Industrial Radiography Exposure Events

INTRODUCTION

Industrial radiography is the process of using a sealed gamma radiation source, usually of iridium-192 or cobalt-60 with a typical activity range of 40 to 120 curies, to expose x-ray film images of welds and other structural elements, in nondestructive testing. Detection of structural flaws through the use of radiography can prevent hazardous conditions and the potential for serious accidents.¹

There are two general types of industrial radiography operations: fixed site radiography, and field radiography. Fixed site radiography is usually done inside a permanent or semi-permanent enclosure that is sufficiently shielded to limit exposure to personnel outside of the enclosure. In the normal operation of the facility, the source is not exposed with personnel inside the enclosure. Access to the enclosure containing the exposed radioactive source is controlled, greatly reducing the risk of personnel exposures. This is not the case in field radiography, which is typically characterized by the use of distance (i.e., between the radiographer and the source) to attenuate radiation doses from the unshielded high activity radioactive sources. This study is limited to field radiography events.

To perform field radiography, a portable crank-out camera device is used. The camera body is internally shielded to safely store the radiation source when not in use. A drive cable, with a connection to the source, is attached at one side of the camera. A guide tube is attached to the other side of the camera. The radiographer positions the end of the guide tube at the location to be xrayed and places films appropriately. A cranking device, located at the other end of the drive cable, is then used to extend the source out of the camera, through the guide tube to the end of the tube where the radiograph is to be taken. After each shot is completed, the radiographer must: 1) crank the source back into the camera; 2) secure it inside the camera and lock the source in the shielded position; and 3) perform necessary radiation surveys to ensure that the source has been secured. When ready to move the camera to another location, the radiographer completes all of the previous steps and should then remove the cable and guide tube before transporting the equipment to the next site. If the source is left unshielded, the radiographer and other people in the surrounding area may be exposed to levels of radiation that exceed regulatory limits and cause physical injurv.

Throughout the work process, safety regulations require the use of radiation survey meters (as cited in 10 CFR 34.43b). These hand-held devices provide visual indication of the level of radiation in the area. Safety regulations also specify the use of personal dosimetry, including alarming ratemeters, to monitor radiation exposure to radiography personnel.²

Under Task 1 of work package E8244, "Review and Analysis of Radiography Radiation Exposure and Overexposure Events," the Idaho National Engineering Laboratory (INEL) conducted a human performance evaluation of industrial radiography overexposure incidents for the U.S. Nuclear Regulatory Commission Office for Analysis and Evaluation of Operational Data (NRC-AEOD). The scope of the effort included review and analysis of historical and current events, categorization of the events in terms of human actions and contributing factors, and detailed modeling of a subset of events for additional analysis.

This report summarizes the methods, analyses, results, and conclusions drawn from the human performance evaluation. Data summaries and analysis materials are included in the appendices of this report.

DATA OVERVIEW

The human performance evaluation task used the Nuclear Material Events Database $(NMED)^3$ to identify radiography overexposure incidents reported between 1987 and 1993. NMED abstracts and exposure data were used as the basis for initially categorizing the radiography events. The database contained 124 industrial radiography event records for the specified time period, with each record representing a reported overexposure or possible overexposure. In some cases, several overexposures were related to a single event. Related records were identified, resulting in a final count of 95 events involving some form of reported radiation overexposure.

Initial Data Sorting

The 95 events were initially reviewed, and the data suggested five major categories. These categories, broken into three groupings according to regulatory limits on personnel exposures, are as follows:

Exposures exceeding regulatory limits

- Acute overexposure [21 events]. Overexposure limits were exceeded during a single event.
- Exposure over time [36 events]. Reported exposure of radiation worker over a period
 of time (e.g., quarter, month, week).

Exposures less than regulatory limits

 Acute, but less than reportable overexposure [20 events]. Overexposure limits were not exceeded but the single event was reported.

Other

- Dosimetry overexposure [9 events]. Dosimeter badge reported as exposed while not being worn by worker.
- Uncategorized [9 events]. Reports, with insufficient or missing exposure information.

This preliminary categorization was useful for our initial familiarization with the events. Dosimetry overexposures and exposures over time could be considered together, since badges are normally processed periodically and these events are reported under the same criteria for individual exposure over a calendar quarter.⁴ For our purposes, acut overexposures and less-than-reportable acute events could be considered together, as they represented the types of human performance issues of interest to this study.

Demographics

Empirical demographic data on radiographers (e.g., age, education, gender) were not available from any of the sources we contacted. One source did provide a copy of an incident database which included radiographer dates-of-birth and incident dates, from which we calculated ages for the radiographers. A sample of 126 radiographers involved in figreement State incidents from 1987 through 1993 is represented in Figure 1. It should be noted that these data *do not* represent the radiographers involved in the events examined in this study, but *do* represent industrial radiographers as a whole. The calculated median age for the sample is 29. The positively-skewed distribution reflects a majority of younger workers (i.e., workers in their twenties) in industrial radiography. Anecdotal information collected from interviews with regulatory and licensing personnel indicated that the vast majority of industrial radiographers are male and few have formal education beyond high school or trade school.

Incidents from 1987-1994

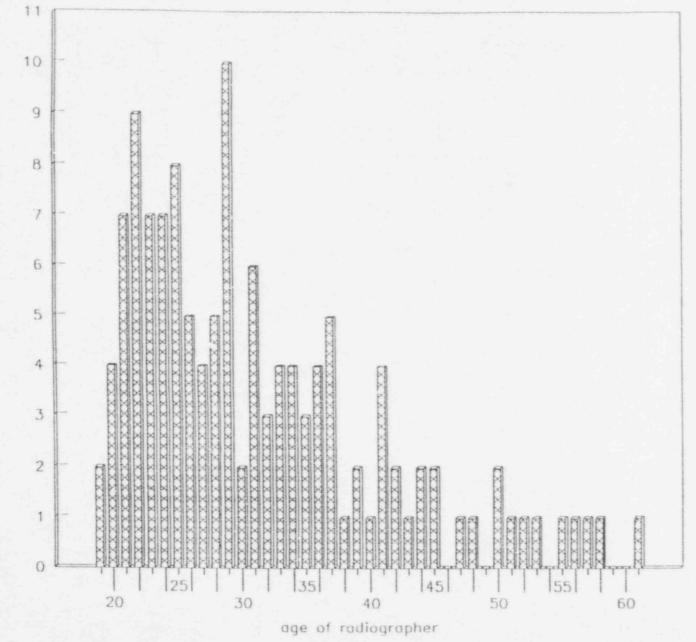
The 95 industrial radiography incidents that were initially examined in this study were mapped over the seven years, according to their date of eccurrence. Figure 2 presents the number of events reported for each year, by quarter. Regulatory Information Notices and Bulletins pertaining to industrial radiography are noted in the figure according to their date of release. No significant differences appear to exist in event occurrence over time. Similarly, it is difficult to determine the impact of specific Information Notices and Bulletins on the general frequency of overexposures. In general, the number of overexposures per quarter is quite small. Therefore, any influence affecting the number would be difficult to detect. A greater incidence of events can be seen for more recent time periods (1993-1994). This apparent rise may be due to changes in reporting practices (e.g., implementation of the NMED, increasingly rigorous data collection efforts, inclusion of event data from Agreement States since 1991) rather than an actual increase of unsafe activities in radiography.

Categorization of the 95 Events

Upon review of the 95 events, we compiled brief summaries with event descriptors. These descriptors were then sorted into eleven categories which describe the key characteristics of the events. The categories are descriptive and are not exclusive, as some event descriptions included information on more than one category. As such, the sum of the categorizations is 121. The event categories are described in Table 1. Note that the top three categories describe 15% to 20% of the events. Also, about one third (32%) of the event records did not provide sufficient information for descriptive characterization.

The matrix in Figure 3 presents the location of the different descriptive event categories within the initial sorting of five event types. It also illustrates the representativeness of a subset of data used for more in-depth analysis (as explained later in this report).





-+

Figure 1. Sample distribution of radiographer ages.

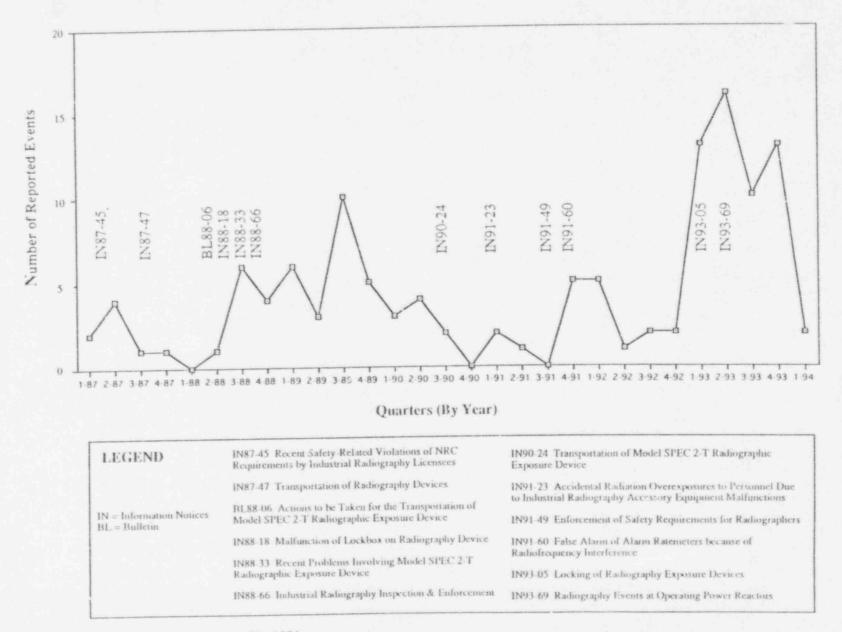


Figure 2. Industrial radiography events 1987 - 1994.

Un.

| Number of events (%) [n = 95] | Category | Description | |
|----------------------------------|---|---|--|
| 17 (18%) | Survey not performed/improper survey | Radiation survey of the site and equipment was not done or was not done properly. | |
| 16 (17%) | Source not retracted | Source not sufficiently pulled into the camera (for whatever reason) to return to shielded position. | |
| 13 (14%) | Badge tampered/accidental | Personnel dosimetry badge was overexposed and was believed to have been tampered with, or the exposure to the badge was accidental and was not being worn by a radiography worker at the time. | |
| 10 (11%) | Equipment design/ failure | Apparent operational problem with the equipment or equipment failed to work properly during use. | |
| 9 (10%) | Improper/difficult source connection/disconnection | Radiation source was not properly connected/disconnected or there was some difficulty connecting/disconnecting the source drive mechanism. | |
| 8 (8%) | Source not secured/ source shifted/ locking problem | Radiation source somehow moved from shielded position due to error in securing or locking camera, or source shifted within camera during operational movement of equipment. | |
| 6 (6%) | Heavy workload | The description of the event specifically notes heavy workload as a factor in the exposure. | |
| 4 (4%) | Alarming ratemeters | The event description mentioned difficulties will alarming ratemeters, when the audible alarms we either turned off during use or not heard due to surrounding noise. | |
| 4 (4%) | Unsupervised/ not trained/ not certified | Individual performing radiography was not properly supervised or not certified or not trained. | |
| 3 (3%) | Area control problem | The event involved individuals (radiation workers or members of the public) accessing restricted or unrestricted but hazardous areas. | |
| 30 (32%) | Uncategorized/ insufficient information/ | Insufficient information was provided/available to characterize the event by the above descriptors. | |

| DESCRIPTIVE EVENT CATEGORIES | Acute overexposure (n = 21) | Exposure over time (n = 36) | Acute but Less-than- overexposure (n = 20) | Dosimetry badge exposures (n = 9) | Other (n=9) |
|---|-----------------------------------|-----------------------------------|---|--|----------------|
| Survey not performed/ improper survey | | ::: | :::: | | • |
| Source not retracted into camera | | | ••••• | | • • |
| Badge tampered with or accidental exposure to personnel dosimetry | | ::::: | | ••• | |
| Equipment design problem or failure | • • • • | | • • • | | |
| Improper source connection/disconnect | | | | | |
| Source not secured / source shifted | | | · • | | |
| Heavy workload | | ::: | | | |
| Alarm-related | • • | | • • • • | | |
| Unsupervised or not trained/ not certified | | | | | |
| Area control problem | | | ۰. پ | | • |
| Uncategorized/ insufficient information | * | ::::: | | ::: | ::: |

EVENT TYPES

Industrial radiography event Event used in detailed analyses

Figure 3. Matrix of event descriptors and event types.

ANALYSIS

Once we characterized the overall set of radiography event data, we examined a representative subset of data in further detail. Our intent was to develop and apply a modeling method which would utilize the information on overexposures to help describe how human performance and equipment interactions were impacting industrial radiography operations.

Detailed data collection

In order to model a subset of overexposure events, information beyond that captured within the NMED was required. We found that the availability of additional event information was limited to the more severe (acute) exposure events. Since the amount of descriptive information for all but the acute events was limited to brief summaries, we decided to pursue additional event data for only the acute exposure and acute-but-less-than-overexposure events. We expected to find sufficient information about human performance for the acute events, and the less-than-overexposure events were of interest as they suggested possible precursors to more serious events. From our original set of 95 events from the NMED, we removed the 9 events with insufficient information, and also the 45 dosimetry and exposure-over-time events. This resulted in a set of 41 events for further consideration.

Additional event-specific information was requested from responsible regulatory agencies for the 41 acute events identified. This included data stored at each of the five NRC regional offices or with individual state agencies, as appropriate. Additional information for 26 events was received by the INEL prior to the final allowable date, which included 2 events that were not yet coded in the NMED. The data were reviewed for sufficient detail, and a final set of 19 events providing enough information was assembled for modeling. Sufficient detail (e.g., narrative on the sequence of events, personnel involved, types of actions taken, and resulting exposures to personnel) was required for the modeling approaches selected. Other information relevant to radiography, such as descriptions of radiography workers, was also sought.

Data Subset

The subset of 19 acute and acute-but-less-than-overexposure events contained 13 acute events and six less-than-overexposures. These included four cases of source not retracted; three cases each for equipment failure, source shift, connect/disconnect, and survey error; and one case each for area control, unsupervised work, and alarm-related events. This subset provides a representative sample of the overall event data set (see Figure 3). In order to best capture and analyze the information available, each of the 19 events was examined using several modeling approaches.

Modeling

To summarize performance, including human errors and equipment failures associated with each event, four different analysis tools were applied, each providing a different analytical focus. These models provided complimentary analyses and a more complete picture of the facts and contributing factors associated with the radiography events. They enabled us to look at the same data in different ways, which helped generate insights for our conclusions and recommendations.

The ability to develop complete models of the behaviors involved with the overexposures was contingent upon the type and amount of data available. Descriptive models were applied to the

subset of 19 overexposure events. Modeling included: 1) operational sequence tables to outline the key human actions and interactions with equipment; 2) human reliability analysis event trees; 3) an application of an information processing failures model; and 4) an extrapolated use of the error influences and effects diagram. Frameworks for models 1, 3, and 4 were drawn from the cited reference documentation. The human reliability analysis (HRA) event trees (model 2) were based on cur initial development of a generic radiography HRA tree (included as Form B in Appendix A).

Model 1. Operation Sequence Table

Descriptions of the events were first organized into an Operation Sequence Table (OST) format (adapted from Meister, 1985).^{5,6} This provided a means of capturing, in summary form, the progression of human actions and interactions with equipment. This descriptive table was useful in the completion of further modeling. A sample OST is shown as Form A in Appendix A. The first column on the table identifies the radiography personnel involved as "A", "B", etc. The sequence of human actions and equipment interactions is captured in the second column. Specific equipment of interest or which contributed directly to the overexposure is listed in the third column.

Model 2. HRA Event Trees

Event trees are often used as the basis for risk and reliability assessments for human-machine system operations.7 Using a team approach, we first identified critical subtasks of the radiography activity and then constructed the generic HRA event tree using these subtasks. A critical subtask is one that, if failed, will result in a failure of the task modeled. In modeling the radiography events, the failure criteria was that the failed subtask contributed to or resulted in an overexposure to personnel. A critical subtask may sometimes be relevant only with specific stated or implied assumptions (e.g., "failure to inspect equipment" is critical only when a detectable critical fault in the equipment is present). These subtasks were depicted at a relatively high level in the modeling of the generic radiography process. For example, the critical subtask of setting up the restricted area was not decomposed further into specific actions (subtasks) involved in setting up the restricted area. This high level modeling facilitated the development of a generic model of the process depicting important parts of the radiography activity, while avoiding site/facility/operation-specific activities. The high level modeling was also congruent with the level of detail available in many of the event reports (i.e., the modeling was data-driven). The subtasks modeled in the tree were identified as potential errors of omission (EO), potential errors of commission (EC), or potential recovery actions (REC). An omission error is characterized as failing to perform an action or skipping a step in a procedure. A commission error is characterized as performing the action incorrectly or per orming the wrong action. In order to simplify the modeling, some of the subtasks identified on the tize are stated such that either an error of omission or an error of commission could apply.

Each branch on an HRA event tree represents a subtask of the activity or task modeled. The right branch of a subtask represents the failure of the subtask and is labeled with a capital letter, while the left branch represents the success of the subtask and is labeled with the corresponding lower case letter. For example, failure to perform an inspection subtask would be depicted as the right branch of the subtask and might be labeled "C," with the description "Crew fails to inspect equipment." The corresponding success of the subtask (i.e., performing the inspection) would be depicted as the left branch of the subtask and be labeled "c," with the success description implied and not explicitly stated. As noted on the tree, some of the failed subtasks create "latent conditions" for failures later in the process. For example, improper set up of equipment before a shot can lead to an inability to properly retract the source back into the camera.

Recovery actions can also be depicted on an HRA event tree. Recovery actions are actions (subtasks) that allow for the prevention or avoidance of the undesired consequence of the initial error. Recovery actions are depicted on the tree by subtask branches placed at the end of the failure branch of the initial error with a dotted line from the end of the success branch of the recovery task to the end of the success branch of the initial error. These formats are actions are unsistent with conventional HRA modeling techniques.

Following the completion of the OST, a specific HRA event tree was drawn to illustrate significant human actions and errors for each event. We then mapped the critical errors identified for each specific event onto the generic radiography event tree (Form B in Appendix A). For each event analyzed, we identified subtask failures on a copy of the generic tree with bold type. This provides a graphic qualitative depiction of the important failures of the process that occurred for the event. However, because the tree is generic, it does not necessarily depict the actual sequence of events that occurred in each specific event; it only depicts the relevant failures (in terms of the generic process) that occurred in the event.

Model 3. Information Processing Failures Model

The way that people process information can be thought of in terms of: 1) information acquisition and input; 2) decision-making; and 3) executing actions. People can fail to accomplish any one (or more than one) of these processes. It is useful to identify where failures occurred in order to better understand the motivation behind such actions and potentially determine effective corrective actions. The Information Processing Failures (IPF) model^{8,9} was used to characterize the types of errors which contributed to the events. The IPF model uses the basic framework of information input, decision-making, and action execution to describe the sub-processes that people use in understanding and acting upon information provided in a specific environment or scenario. For each event, key failures were noted on the IPF diagram (Form C in Appendix A). Structural and mechanical (i.e., equipment) failures are included in the model to provide supplemental information for the analyst. In addition to equipment failures, the model highlights six error types.

Information error (error in perception of cues)

Information errors occur when available cues about system status are not clearly received by the operator. Information errors involve human sensory capabilities (e.g., eyesight, hearing), and existing environmental conditions (e.g., adequate lighting, noise level, relative heat or cold). In one event, a radiographer, trained to use an alarming ratemeter, was working in a high noise area and was wearing ear protection. When his ratemeter sounded an alarm, he could not hear it. This is an example of an information error.

Diagnostic error (error in diagnosis of system status)

Diagnostic errors involve difficulties in accurately diagnosing system status. Diagnosis relies on an understanding of the system, equipment, and the information provided. For example, when a radiographer approaches the camera with a survey meter, some low level reading is expected. If the meter reads zero, and the radiographer fails to recognize that a zero reading near the camera is a sign of something wrong with the meter, then a diagnostic error has been made. Goal error (failure to select an appropriate operational goal)

Goal errors involve the selection of unreasonable or inappropriate goals given operational circumstances. A radiographer traince intentionally left alone to complete radiography work without supervision is an example of an error in goal selection. In some cases, correct goals are maintained but other errors occur. For example, a radiographer who attempts to retrieve an exposed source is working toward a reasonable goal (i.e., to return the source to the shielded position in the camera), but may commit other errors, such as procedural or strategy errors.

Procedure error (failure to follow proper procedures)

Procedure errors occur when proper procedures are not followed. With the development of a routine or habit in performance of the task, proper procedures can be complied with, even without re-reading written procedures during completion of each task. Failure to follow procedures may be accidental or intentional. If the procedure error is intentional, the procedure may be difficult to enforce. For example, most modern automobiles are equipped with visual and audible cues to alert the driver to fasten seatbelts. One may choose to ignore the light on the dashboard and the beeping sound, and to not fasten seatbelts. The pieces of information ("cues") provided serve as reminders of proper safety procedure, but cannot ensure or enforce compliance. In radiography, if workers forget to use the survey meter or to lock the camera after each shot, some cue might serve as a reminder. The cues, however, could not ensure compliance if the radiographer chose not to use the meter or to not lock the camera. These are examples of procedural errors.

Strategy error (circumvention of procedures or other inefficient strategy for accomplishing the chosen goal)

Strategy errors involve the use of an ineffective plan or strategy for accomplishing the goal. Strategy errors are linked to problem solving or planning skills when operators come to wrong conclusions or develop incorrect plans for handling a situation. For example, in an event where the source became disconnected from the drive cable and fell from the camera, the radiographer decided to use his hand to retrieve the source and push it back into the camera port. A good strategy in this case would have been to set up and maintain a restricted area while waiting for the radiation safety officer (RSO) to arrive and retrieve the source properly. Instead, the radiographer chose a poor strategy (i.e., to manually move the source by himself) to execute the proper goal of retrieving the source.

Action error (failure to execute steps in the work process)

Action errors concern the failure to properly execute the intended work procedure. This involves the worker's physical motions that are necessary to complete the steps in a work process. An example of an action error in field radiography is the incorrect connection of the drive cable to the source assembly. This is a proper step in the procedure of setting up the radiographic equipment, but with the step being performed incorrectly. Although errors that occur at different stages may result in the same outcome, the distinctions in information processing suggest different underlying causes.

Model 4. Error Influences & Effects Diagram

The final modeling tool was the Error Influences & Effects Diagram (adapted from Thatcher, et al.).^{10,11} Each event was summarized in terms of the outcome (e.g., exposure amount, type), the unrecovered event (i.e., primary precursor to the overexposure), and the unsafe actions involved in the incident. Unsafe actions are those which lead to the unrecovered event. Error mechanisms which influenced the unsafe actions are also presented in the model. In our application of this model, error mechanisms describe the types of human action errors, information processing errors, or equipment failures associated with the event. These descriptors were drawn from the IPF model. The Error Influences & Effects model also captured performance shaping factors (PSFs) and corrective actions taken following the event. PSFs are environmental and personnel factors which impact the human ability to perform a task or job; ar.bient lighting, work space, temperature, fatigue, stress, and work experience are examples of PSFs. A sample diagram is provided as Form D in Appendix A. Note that the logic between the error mechanisms and the unsafe actions is presented with arrows, and the progression of information across the page lists first the PSFs, then the error mechanisms and unsafe actions, followed by a description of the unrecovered event. Outcome exposures and corrective actions are listed at the bottom of the page.

5

Detailed Modeling

The four models were applied to each of the 19 acute exposure incidents to form 19 data sets (provided in Appendix B). A summary table (Appendix C) was assembled in our analysis of the modeling results. This table lists the errors (derived from coding on the OST, event tree, and IPF models), and PSFs for each event. Also noted in Appendix C are our assumptions in modeling, and any unknown conditions or circumstances that, if information were available, might impact the way each event was modeled. Comparative analyses of the descriptive data for the 19 events are summarized below.

Event Trees

Each of the 19 events was modeled using a generic event tree with 14 main failure paths and three main recovery paths. Instead of confining the events to one main failure, they were modeled to show all important failures, allowing each event to have multiple failure paths.

The failure path with the most events was "failure to properly retract source" (53% of the 19 events reviewed). In three of the ten cases, this failure was recognized with the use of survey meters. But the other seven events in this group also involved "failure to survey." This survey error was noted in 8 of the 19 events (42%). The next most frequently noted failure paths contained almost equal numbers of events: five events (26%) had a setup that resulted in latent condition and four events (21%) involved failure to inspect or adequately inspect equipment. Three events (16%) had a setup that resulted in the source being pushed out, and three (16%) involved the failure to lock the source, resulting in a latent condition. One event (5%) involved a failure to set up or correctly set up the restricted area. Six main failure paths had no failures noted. This information is shown in detail in Appendix D.

Information Processing Failures

Failures for each of the 19 events were put into information processing failure error categories. An event could have multiple information processing failures if there were multiple errors. In addition, a specific error could be associated with more than one failure category. An example is a survey meter with a faulty reading. This could be categorized — "mechanical," due to low batteries, and also as "diagnostic" if the radiographer did not realize that a zero reading could indicate a faulty meter. In this case, we would note both an equipment failure and an information processing failure for the event.

Procedure errors were involved with sixty-eight percent of the events. Of these errors, almost half (42%) were failure to survey, with the next most common procedure error being failure to lock the camera (16%). Fifty-eight percent of the events contained errors in strategy. These were almost all unique and specific to the event (e.g., "used hands to move source back to shielded position," "looked into camera," "management planning errors"). It is worth noting here that in the three "failure to retract source" events where the survey meter was used (mentioned in the previous section), radiographers continued working after noting a high reading on the meter. This suggests errors in strategy, even though the procedure of using the meter was completed properly.

Approximately one-third of the events contained action errors (37%), mechanical errors (37%), or diagnostic errors (32%). Of the action errors, almost half (43%) were failure to fully retract the source. Over half (57%) of the mechanical errors involved faulty survey meters or bad battery contacts. Diagnostic errors were usually unique to the situation (e.g., "reboiler falsely assumed to be unrestricted area," "failed to inspect pins").

A small percent of the events contained goal errors (11%) and information errors (11%). The two goal errors involved assistants working without supervision, and the information errors were associated with sensory difficulties (i.e., problems hearing or seeing system status cues). All of the information processing failure data are presented in detail in Appendix D.

Alarming Ratemeters

Although not all of the events contained information about alarming ratemeters, the ones that did mentioned problems. These included failure to turn the ratemeter on, not hearing the alarm because of noise or ear protection, and intentionally turning the ratemeter off. None of the 19 reports mentioned successful use of the alarming ratemeter in mitigating an overexposure. However, it might be assumed that in non-event work practices alarming ratemeters are instrumental in alerting radiographers in time to avoid an overexposure incident. More detailed information regarding event-specific use of alarming ratemeters would be necessary to develop conclusions about the impact of the alarms on radiographer performance.

Performance Shaping Factors

Any indications of performance shaping factors for the events were noted during the detailed modeling. Almost a third (32%) of the events occurred at the end of the workday or around midnight. Lighting was a factor in 21% of the events, as was training. The remainder of the PSFs included factors such as working in a trench, working on scaffolding, worker wanting to speed up the job, etc. PSF information is shown in Table 2.

| Performance Shaping Factor | Number of events (%) [N = 19] | Examples |
|-------------------------------------|-------------------------------------|---|
| Shift, point of time in the workday | 6 (32%) | 11 hours into shift; last of 10 shots; anxious to wrap up at end of day; last shot of the workday. |
| Lighting | 4 (21%) | Dark; low light; getting dark; poor lighting. |
| Training/experience | 4 (21%) | Trainee; inadequate training; limited experience. |
| Other location conditions | 4 (21%) | Working in a trench; muddy; working inside tank; working on scaffolding. |
| Noise | 2 (11%) | Noisy; wearing ear protection prevented hearing alarm ratemeter, high noise. |
| Interface | 2 (11%) | Source, connector, and INC hookup looked similar; camera can lock with source exposed. |
| Personal motivation | 2 (11%) | Wanted to speed up job; turned off alarm ratemeter during paperwork to conserve batteries. |
| Missing feedback/ no interaction | 2 (11%) | No radiation alarm in shooting cell; working alone. |
| Workload | 1 (5%) | Heavy workload; extended work weet |

ADDITIONAL ANALYSES

To support use of the results of this study by the NRC and Agreement State regulators in further understanding radiography overexposure incidents, we reviewed the descriptive modeling of the 19 acute exposure events and identified:

- The kinds of errors recorded (where in the overall radiography task errors are occurring).
- Characterization of the errors (what information processing is associated with the errors).

For the purposes of this analysis, we were interested only in those events which involved exposures to radiography personnel. All but one of the events involved exposures to radiographers. We excluded the one event (which involved exposure to a non-radiation worker*), and examined the remaining 18 events in further detail.

Summary Of Radiography Task Errors And Error Characterization

The section that follows provides a summary of task errors and error characterization for the 18 radiography personnel exposure events. Suggestions for addressing the errors in industrial radiography are based on the results of these additional analyses.

Task Errors

The task errors (i.e., failed subtasks) that were involved in the 18 acute exposure events were identified using the HRA event tree modeling. Some events included more than one task error. Results are shown in Table 3 below.

The majority of events involved two types of errors:

- Set-up errors, including equipment set-up and failure to lock the camera (11 of 18 events)
- Radiation survey errors (8 of 18 events)

Table 3. Task errors.

| Subtask | Number of events | |
|----------------------------|------------------|--|
| Equipment set-up | 8 events | |
| No survey/improper survey | 8 events | |
| Equipment inspection | 4 events | |
| Failure to lock the camera | 3 events | |
| Manual retrieval of source | 1 event | |

* To review the excluded event, refer to Section 13 of Appendix B.

Four events included both types of errors. Five events involved only set-up errors, and another four events were solely due to improper use of the survey meter. One event involved both failure to lock the camera and failure to adequately inspect equipment, and one involved both a setup error and failure to lock the camera. The remainder of the 18 events involved tasks related to equipment inspection and manual retrieval of disconnected source (as indicated in the list above).

Scenarios which illustrate common performance errors in radiography might involve the following elements:

- Set-up for the shot resulted in the source being pushed out of the shielded position (e.g., the camera was not locked and the crank handle was bumped, or the camera was moved during set-up for a shot).
- Set-up for the shot resulted in a failure or inability to retract the source (e.g., a kink in the guide tube was not noticed, or the guide tube was positioned with an excessive bend, preventing retraction of the source to the shielded position within the camera).
- Exposure to the source was not detected or responded to by the radiographer due to
 problems with survey meter usage. This could be due to improper survey, failure to
 survey, or failure to properly recognize faulty survey equipment.

Error Characterization

Tasks were characterized using the IPF modeling of the 18 events. Elements of the events were characterized in addition to key task errors, which are those primarily responsible for the exposure to personnel. For example, "camera can be locked with source in exposed position" would be characterized as a Mechanical failure, while the key task error for the event, "radiographer failed to perform survey," would be characterized as a Procedure error. The different information processing failure categories are itemized in Table 4. Most events involved more than one type of error (a key error and other errors), resulting in a total number of error characterizations in excess of the number of total events.

Mechanical failures were included in the IPF to provide supplementary information about each event, but were not associated with key task errors. Goal errors (where the radiographer was working toward an inappropriate goal) were involved with two of the events, but were not key errors in the events. The five most frequently noted error categories (as associated with key tasks) are described below to clarify the distinctions between them.

Relationship between Characterization and Task Errors

The information processing failure characterizations for the subtask errors are summarized in Table 5.

As suggested in the descriptive data that we reviewed for each event, set-up errors are primarily characterized by problems with *strategy* or *action*. Survey errors, for the most part, are characterized by failure to follow proper *procedures*. Inspection task errors involve *diagnostic* difficulties.

Table 4. Error characterization.

| IPF error category | Number of events in overall characterization | Number of events with key task errors | |
|--|--|---|--|
| | 14 events | 5 events | |
| Procedure Strategy Diagnostic Action Mechanical Failure Goal Information | 11 events 5 events 5 events 2 events 1 event | 5 events 4 events 3 events NA* 0 1 event | |

a. Mechanical failures provide information and context for the overall characterization of human errors. Key errors are associated with the specific human actions which led to the overexposure of personnel.

Table 5. Subtask errors and characterization.

| Subtask | Number of events | IPF characterization (number of events) |
|----------------------------|------------------|--|
| Equipment set-up | 8 events | Strategy (4), Action (3), Procedure errors (1) |
| No survey/improper survey | 8 events | Procedure (6), Information (1), Diagnostic (1) |
| Equipment inspection | 4 events | Diagnostic (4), Strategy (1) |
| Failure to lock the camera | 3 events | Procedure errors (3) |
| Manual retrieval of source | 1 event | Strategy error (1) |

Addressing Information Processing Errors

Based on principles of human performance and cognition, we developed suggestions for how errors might be addressed, including:

- Where training might be most effective.
- . Where equipment interface enhancements might be most appropriate.
- Where job aids might help performance.

Training can target improvements in areas of the task where *procedures*, *strategy*, or *diagnosis* are involved. Enhanced system/equipment interface design can address *diagnostic*, *information*, *action*, and *structural/mechanical* difficulties. Job aids that address *procedural* and *diagnostic errors* can improve performance. To help illustrate how these measures may be appropriate, each error characterization is discussed on the next page.

Procedure Errors

Training and experience will increase procedural performance. To encourage performance according to procedures, feedback (reminders) can be provided to operators in the form of "job aids." Job aids (e.g., checklists, system status cues) provide information which is easily understood and helps the worker to complete the task. This is most effective if the information is presented in immediate response to a sequence of events or a particular condition, behavior, or action. Job aids might also be incorporated into equipment design. Equipment redesign and improvement may help to reduce procedural errors by making the operations easier to complete without variance from the established procedure.

Strategy Errors

The ability to develop efficient strategies improves with experience. Training can supplement experience by providing practice and feedback on performance in controlled, "simulated" work scenarios. Training should address the circumstances under which supervision should be called for assistance in developing work strategies.

Diagnostic Errors

Training can improve diagnostic skill, and job aids can assist the workers by providing organized information that doesn't require memorization or recall. Equipment improvements can also aid in diagnosis of system status, by making the information more readily available, observed or understood.

Action Errors

Expertise in the execution of actions can be achieved with practice and enhanced with equipment design improvements that consider good human factors principles of human-machine interface design.¹²

Information Errors

With attention to the types of things which may impact performance, equipment can be modified to provide redundancy where needed to overcome environmental interference. For example, enhanced visual signals can be provided in addition to audible cues of system status when a noisy environment is anticipated.

In summary:

Procedure errors occur in the use of survey meters, and in locking the camera after each exposure and retraction of the source to the shielded position. These errors may be effectively addressed with training on the proper use of meters and the routine of retracting the source and locking the camera after each radiograph. Job aids could also be developed to provide additional cues about system status to help workers execute procedures properly. Equipment design can help facilitate worker compliance with procedures by making procedural steps easy to execute.

Strategy errors are made in equipment set-up and in retrieval of disconnected sources. Training in strategy development could assist workers in formulating efficient strategies for dealing with difficulties in equipment set-up and in accidental source disconnect situations. The use of supervisory personnel for assistance with strategy-related task scenarios should be included in training. Action errors are also involved with equipment set-up. These can be addressed with hands-on practice in work simulations during training.

Diagnostic errors occur during inspection of equipment for proper functioning. The data indicate that this is particularly true in the case of survey meters. Training emphasizing how to diagnose meter status and operability could help improve performance. Equipment enhancements, such as a bright light to indicate that the meter is functioning properly, would help operators interpret equipment status.

DISCUSSION

Although the industrial radiography operation involves a fairly simple set of manual tasks, it poses an interesting scenario for human performance analysis. The analysis effort recorded in this report provided the first step toward understanding the factors influencing the progression of actions in radiography overexposure events.

Data Issues

It is important to review the results of usis analysis effort in light of the limited nature of the event information available. While we were successful in collecting additional information for a representative sample of events, this sample remains small. We do believe, however, that the 19 events we modeled in detail were representative of the population of events recorded in the NMED. Additionally, anecdotal information we obtained from incident investigators indicated that the events we analyzed were consistent with historical radiographer performance data.

For a better understanding of human performance issues in the industrial radiography setting, additional information is necessary. Appendix C presents a table we used in our analytic review of the 19 acute events. This table notes the assumptions we made in coding the events, radiographer errors and equipment failures, apparent performance shaping factors (PSFs), and where information was missing. Some of the types of information we could have used but were unavailable included: the exact sequence and timing of actions in the event; equipment conditions; and radiographer knowledge of source location within the guide tube. As indicated in Appendix C, missing data necessitated the development of some assumptions in coding the events. The events would be clarified with the implementation of a program for detailed, consistent data collection targeted to addressing human performance issues.

For the data collected in this study, no specific protocol was used by all investigators. The data that were collected typically focused upon calculations of personnel exposures and regulatory violations. To understand the human errors involved in the radiography overexposure events, a data collection method is needed to provide a consistent and comprehensive source of information. In the course of this study we noted that an easy-to-use guide for data collection during incident investigations might be useful.

Based upon our understanding of the radiography task and industry practices, we developed a brief data collection form (shown in Attachment 1) to assist incident investigators in collecting human

performance data from radiography events. The form provides a guide for gathering information related to the personnel involved in the incident, the description of the event, corrective actions, and the investigator's conclusions about the event cause and contributing factors.

We believe this data collection guide will be relatively easy to use. Through interviews with the personnel involved (e.g., radiographers, safety officers), the investigators will complete the sections provided on the guide, using additional paper as needed. In implementing such a data collection form, trial usage (to provide feedback for improvements to the guide) and some training or documentation (to ensure consistency in use of the guide) would be needed.

Observations on Modeling Techniques

In the course of our analyses, we developed some insights on the modeling techniques that were applied in this effort.

HRA Event Tree

The generic HRA event tree was a useful tool for representing the types of actions involved in the events. While we believe it adequately represents the generic radiography process, the tree was established prior to our detailed review of the specific events. Upon completion o, our analysis, we noted several changes that could be made to the generic tree for future use. For example, there were two separate failure branches that appeared to be more closely related than depicted on the generic tree. Failure to properly retract the source ("O") can result in a latent condition where the source can't be returned ("J"), and failure to lock the source results in a latent condition ("Q") that could cause the source to be pushed out ("L"). These paths should be reviewed to see if there is a more appropriate way to model them. Additional modifications to the generic tree could increase its usefulness in cataloging successful actions, and actions which mitigate events, as well as errors.

Information Processing Failures

The IPF modeling revealed that a significant number of events involved procedure errors. It might be possible that this result was influenced by the regulatory impetus behind event investigation and data recording. Other data collection efforts could be targeted to identify more processing-related errors by emphasizing the information processing approach. With additional study, this approach could generate insights into possible remediations or interventions to target errors occurring at particular stages of information processing. This may be strongly related to issues of risk behavior and underlying cognitive processes currently under study in the transportation industry.¹³

Error Influences & Effects

The Error Influences & Effects diagrams show the logical connections between the cognitive mechanisms and the unsafe actions which contributed to the unrecoverable event (i.e., personnel overexposure). These diagrams also provide information about the factors which may have influenced worker performance. Further analysis using this modeling structure could reveal patterns of contributing factors and unsafe behavior. Data on corrective actions (also noted on the diagram) could be used in follow-up studies analyzing the impact of various types of corrective actions on subsequent performance.

Sample Ideas to Improve Performance

Based on the overexposure events we reviewed in this study, we developed some additional suggestions related to training, equipment inspection, and equipment design. This is not an exhaustive listing of issues and ideas, but simply a sample provided for further consideration.

Training for strategy errors should involve scenarios taken from actual overexposure incidents, in order to convey the message that "this could happen to you," and to teach what could have been done to mitigate the events. Training also needs to include graphic photos of radiation damage to humans. Consequences of overexposures should be dramatically shown to the radiographers to increase their awareness of the risks involved with mishandling the radiographic equipment.

There should be some kind of checklist to note that equipment inspections were performed prior to removing equipment for use. Licensees might implement a program including a designated equipment "custodian" who would be in charge of equipment inspection. Equipment would be examined by this individual before being placed in the checkout area. The custodian would check for crimped guide tubes, working lock mechanisms, survey meter battery operability, etc. This could help eliminate latent failures due to mechanical problems and difficulties with loose or low batteries in survey meters.

To the extent possible, equipment design should prevent unsafe human actions. The locking mechanism on the camera might be modified so that the radiographer would have to manually unlock the camera to expose the source, but the camera would automatically lock (by some internal mechanism that is triggered by the source) when the source is fully retracted.

Difficulties with survey meters included zero readings due to loose battery contacts in the meter. This part of the meter, might be redesigned so that the batteries fit more tightly when in place. Special long-life batteries should be incorporated into the design of radiation survey devices (e.g., alarming ratemeters, survey meters) so that they don't need to be turned off to conserve energy.

Since alarming ratemeters are not always heard because of hearing protection or noisy environments, a redesign might include an additional flashing light or vibration. The vibration could be felt even through work clothes, and the flashing light, if it didn't immediately draw the attention of the radiographer wearing it, could be bright enough for a co-worker to notice. These and other equipment redesign concepts might be worthy of additional consideration.

Conclusions

In our initial analysis of the 95 events, several major sets of events were noted. Roughly one third of the events were categorized as involving procedural errors (e.g., improper survey or survey not performed, camera not locked). Interactions with equipment accounted for another third of the events (e.g., equipment design issues, source connections/disconnections). Another third of the events involved external factors, such as alarms, supervision and area control.

These results were further supported in our detailed modeling of a subset of 19 acute overexposure and acute-but-less-than-overexposure events. Procedure errors (as noted in the IPF modeling) were involved with 68% of the 19 events modeled. Of these, nearly half concerned failure to survey. There was quite a bit of overlap in strategy and procedure errors (as noted in Appendix

D), suggesting that procedural violations may be partially due to poor work strategies. The action error of failure to retract source to shielded position was noted in one third of the events, and approximately half of the events involved some structural or mechanical failure (e.g., faulty meters).

Errors in performance of industrial radiography can be characterized by the types of information processing involved in the task. The data we used in this study indicated that errors are commonly occurring in the setting-up of equipment before the radiograph and in the use of survey meters throughout the process. These errors involve diagnosis of system status, development of work strategies, and the execution of procedures. To address the errors (and the associated potential for radiation overexposures), several methods are suggested, including specialized training, equipment redesign or enhancement, and the use of job aids.

Of particular interest is the utility of survey meters in mitigating exposure incidents. While more data is needed, the information used in this study indicated that in some cases, even with the use of survey meters, radiographers are making poor choices in work strategy. Working under poor strategy can lead to dangerous conditions, as many of the events illustrate. Additional emphasis in radiographer training programs should be placed on effective strategy development and proper adherence to safety procedures.

This study provides a foundation for continuing analysis of risk and reliability in industrial radiography. Further evaluation, using detailed event information, is required to draw more conclusive insights on human performance and the interface design issues noted in this report.

ATTACHMENT 1:

Data Collection Guide for Incident Investigators

Need

In conducting this evaluation of human performance in industrial radiography, we discovered that data are, for the most part, unavailable. No specific protocol is used by all incident investigators; the data that are collected typically focus upon calculations of personnel exposures and regulatory violations. To understand the human errors involved in the radiography overexposure events, a data collection method is needed to provide a consistent and comprehensive source of information. The regulatory personnel we spoke with as part of this project expressed an interest in having an easy-to-use guide for data collection during incident investigations.

Description of the Guide

Based upon our understanding of the radiography task and industry practices, we have developed the attached data collection guide to assist incident investigators in collecting human performance data from radiography events. The guide includes questions related to the personnel involved in the incident, description of the event, corrective actions, and the investigator's conclusions regarding the event cause and contributing factors.

How to use the Guide

Investigators will take a copy of the data collection form and additional note paper with them to the event site. Through interviews with the personnel involved (e.g., radiographers, RSO), the investigators will complete the sections provided on the form, using additional paper as needed. Most questions will have short answers. The back of the form includes the generic radiography task list and space for the investigator to sketch the layout of the event site and perform exposure calculations. The subtasks associated with the incident should be checked on the generic task list. If an additional subtask is involved (i.e., one which is not listed), the investigator should write in a description of the subtask in the space provided.

Usefulness to Human Performance Analysis and in Support of the NMED

As the data repository for nuclear materials events, the Idaho National Engineering Laboratory will maintain copies of the completed incident investigation data collection forms. The NMED will use the information provided to supplement otherwise submitted event data. Additional human performance analyses will benefit from the additional data and from the consistency of information collected by investigators. Individual NRC Regional and Agreement State regulatory programs will also be able to use the data collected with the forms to conduct additional, specialized analyses of radiographer performance.

REFERENCES

- 1. McGuire, S.A. and Peabody, C.A. (1982). Working Safely in Gamma Radiography. (NUREG/BR-0024). Washington D.C.: U.S. Nuclear Regulatory Commission.
- Code of Federal Regulations, Title 10: Energy, Part 34, Section 33 (1990). Washington DC: US Government Printing Office.
- 3. Lipp, D.R. and Roberts, G.D. (1995). Nuclear Materials Events Database Coder's Manual, Revision 6. Idaho Falls, ID: Idaho National Engineering Laboratory.
- 4. Code of Federal Regulations, Title 10: Energy, Part 20 (1990). Washington DC: US Government Printing Office.
- 5. Meister, D. (1985). Behavioral Analysis and Measurement Methods., New York: Wiley.
- Kirwan, B. and Ainsworth, L. (Eds.) (1992). A Guide to Task Analysis. London, UK: Taylor & Francis.
- 7. Gertman, D.I. and Blackman, H.S. (1994). Human Reliability & Safety Analysis Data Handbook. New York: Wiley.
- O'Hare, D., Wiggins, M., Batt, R. and Morrison, D. (1994). Cognitive failure analysis for aircraft accident investigation. *Ergonomics*, 37(11), 1855-1869.
- 9. Rasmussen, J. (1982). Human errors: a taxonomy for describing human malfunction in industrial installations, *Journal of Occupational Accidents*, 4, 311-333.
- 10. Barriere, M.T., Luckas, W.J., Cooper, S.E., Wreathall, J., Bley, D.C., Ramey-Smith, A. and Thompson, C.M. (in press). Multidisciplinary Framework for Analyzing Errors of Commission and Dependencies in Human Reliability Analysis (DRAFT NUREG/CR-6265). Upton, NY: Brookhaven National Laboratory.
- 11. Thatcher, T., Blackman, H. and Ostrom, L. (August, 1994). Preliminary examples of the development of error influences and effects diagrams to analyze medical misadministration events. (Workshop briefing) Idaho Falls, ID: Idaho National Engineering Laboratory.
- 12. McCormick, E.J. and Sanders, M.S. (1987) Human Factors in Engineering and Design, Sixth Edition. New York: McGraw-Hill.
- 13. Trimpop, R. M. and Wilde, G. J. (Eds.) (1994). Challenges to Accident Prevention. The Netherlands: Styx Publications.

GUIDE FOR RADIOGRAPHY INCIDENT INVESTIGATION

Personnel Involved

| Age of radiographer: Demographics / NMED DEMOCODES (check all that apply): |
|---|
| -Female -Male -Physically Handicapped, Deaf -Physically Handicapped, Other -Non-English Speak |
| Title/level of worker (trainee, assistant, radiographer, supervisor, RSO): |
| Formal education completed: did not complete high school/GED, high school/GED, technical/trade school |
| college, other |
| Years of experience as radiography worker: Years working with current licensee: |
| Amount and type of training completed: |
| Certifications: |
| Event |
| Date of event: Time of event: am 	_ pm 	_ |
| Hours worked since beginning of shift at time of event: |
| Work schedule (shift duration, number of shifts in work week): |
| Crew familiarity (how many times have they worked together): |
| Where work was conducted (inside, outside, type of structure, etc.): |
| Environmental conditions (lighting, noise, etc.): |
| Equipment involved (make/model/manufacturer/components/parts): |
| What happened (sequence of pre- and post-exposure activities): |
| Why sequence of events occurred (workers' accounts including what they were thinking): |
| Existence of alarms or warnings (were alarming ratemeters used?): |
| Licensee corrective actions (describe) |
| On Reverse side of this form |
| Generic Radiography Task List (check appropriate tasks) |
| □ Sketch of site layout (including equipment and personnel) and exposure calculations |
| Investigator Conclusions |
| Contributing factors (descriptive terms) |
| Cause of the event (descriptive terms) |

Generic Radiography Task List

(Check all that apply to the event)

- Crew fails to p.operly inspect equipment/set-up for workday
- Crew fails to plan work
- Crew fails to correctly plan work
- Crew fails to inspect equipment
- Crew fails to adequately inspect equipment
- Crew damages equipment during transport
- Crew loses equipment during transport
- Crew fails to lock source for transport
- Crew fails to set-up restricted area
- Crew incorrectly sets-up restricted area
- Set-up results in latent condition (source can't return to shield)
- Failure of post-xray survey to detect source exposed
- Crew set-up results in source being pushed out of shield
- Failure of continuous pre-survey to detect source exposed
- Crew fails to properly time exposure
- Crew fails to properly retract source
- Post survey fails to detect improperly retracted source
- Crew fails to lock camera, results in latent condition
- Ċ, Other (describe)

Site Layout Sketch and Exposure Calculations

Appendix A

1

5

1.1.1

Blank Forms

Operational Sequence Table (Example form)

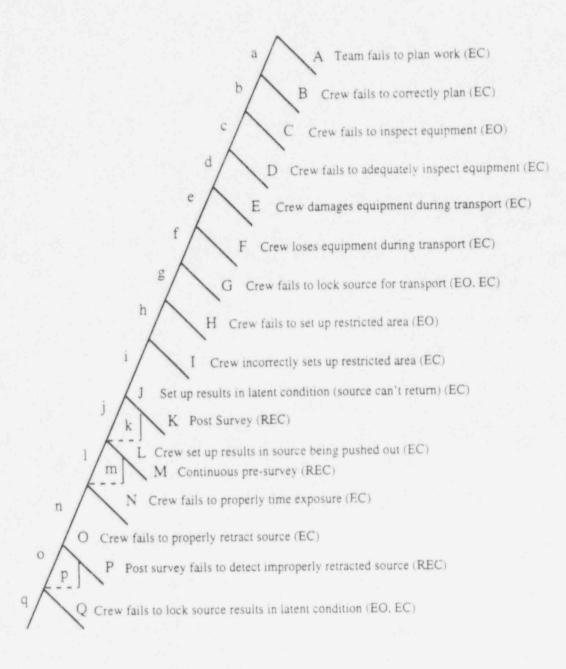
F

equipment

person = individual(s) involved in the action
operation = action that was performed, actions are listed in sequence
equipment = pieces of equipment

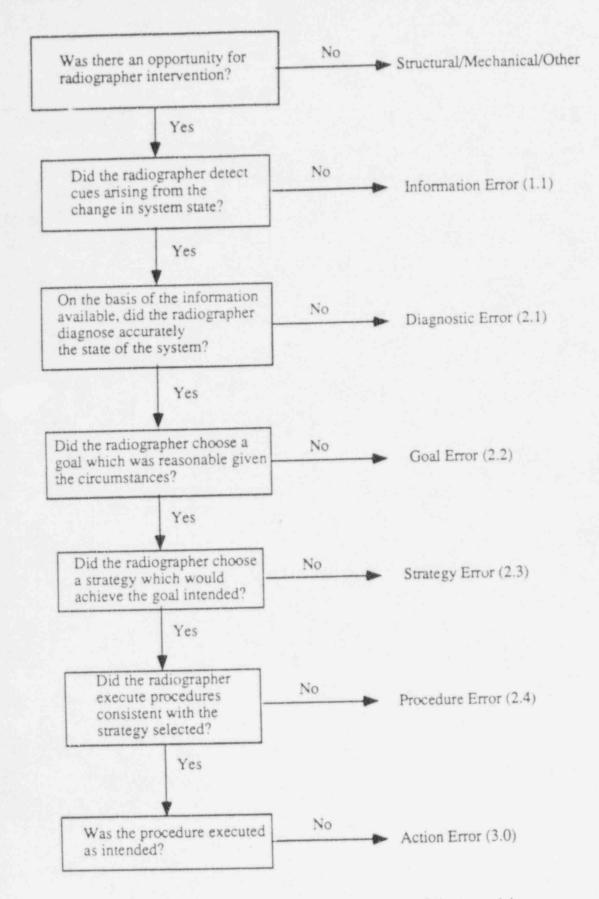
Any additional information is noted at bottom of OST.

Form A. Operational sequence table.



Form B. HRA event tree.

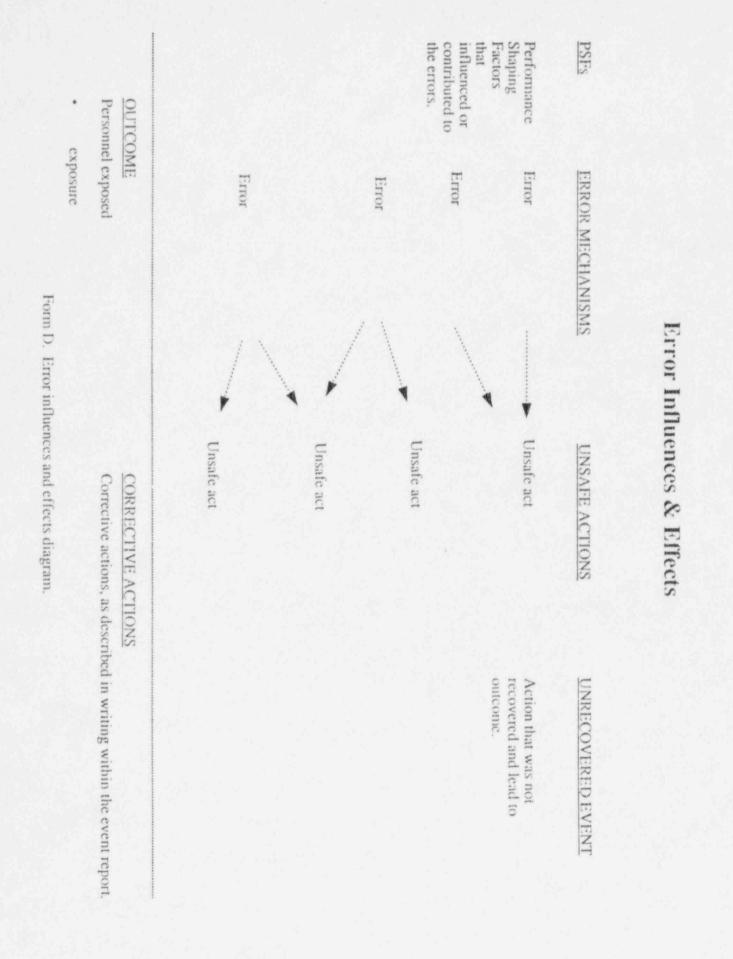
Information Processing Failures (adapted from O'Hare et al., 1994; Rasmussen, 1982)





A-5

.



A-6

Appendix B

19 Acute Event Analyses

Appendix B Section 1

.

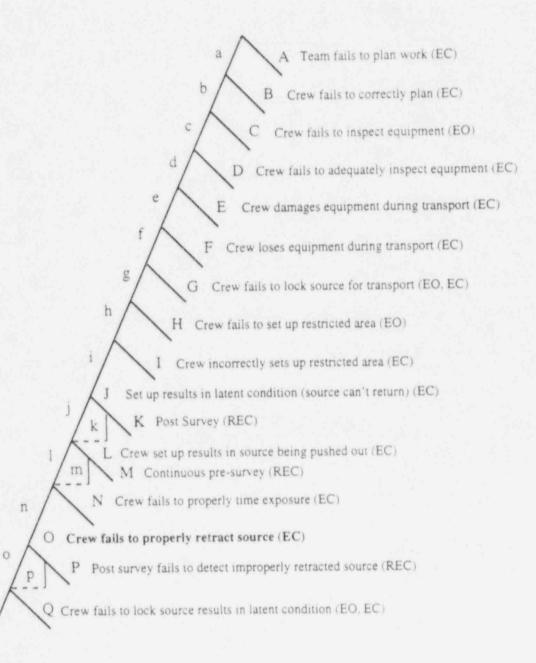
| | | equipment |
|-----|--|--|
| son | operation | adress and a second sec |
| в | radiographers (A, B) set up camera | |
| в | posted signs | |
| | made first exposure (camera fait sticky) | |
| | cranked in source, had trouble | |
| | survey meter pegged out | survey meter |
| | tried to crank back source | crank, source |
| | tried several times to crank back source | crank, source |
| | directed B to get other survey meter to ensure the first was working properly (was now dark) | |
| | put lead across camera for shielding | |
| | rachargad dosimeter (had 190 mrem) | |
| | repositioned lead | |
| | read another 185 mrem on dosimeter | |
| | sent B to get onsite inspector (C) | |
| | got onsite inspector (former radiographer) | |
| | told Bite rope off larger area | |
| | roped off larger area | |
| | asked onsite inspector to call RSO | |
| | called RSO and suggested he stay by phone rather than drive over | |
| | moved to within 50 ft distance, within shouting distance | |
| | called RSO back to tell him things were under control | |
| | attempted to remove source from camera with channel locks (source fell from source tube into mud) | |
| 4 | reached down, picked up source, and replace in camera livery dark outside, source was sticking out | |
| | about one inchi | |
| | placed lead around camera | |
| 4 | recharged dosimeter (had picked up 195 mrem) | survey meter |
| • | took survey readings (high readings) | |
| Ą | saw that wrong and of source was in camera | |
| A. | picked up center of wire so wouldn't touch either and (?) | camera, source |
| A | tried to push source into camera but wouldn't go back in | Sample, Bource |
| A | pulled source out with channel locks and placed under lead | |
| A | removed lock box | |
| A | removed lead | |
| A | picked up source with channel locks | |

0

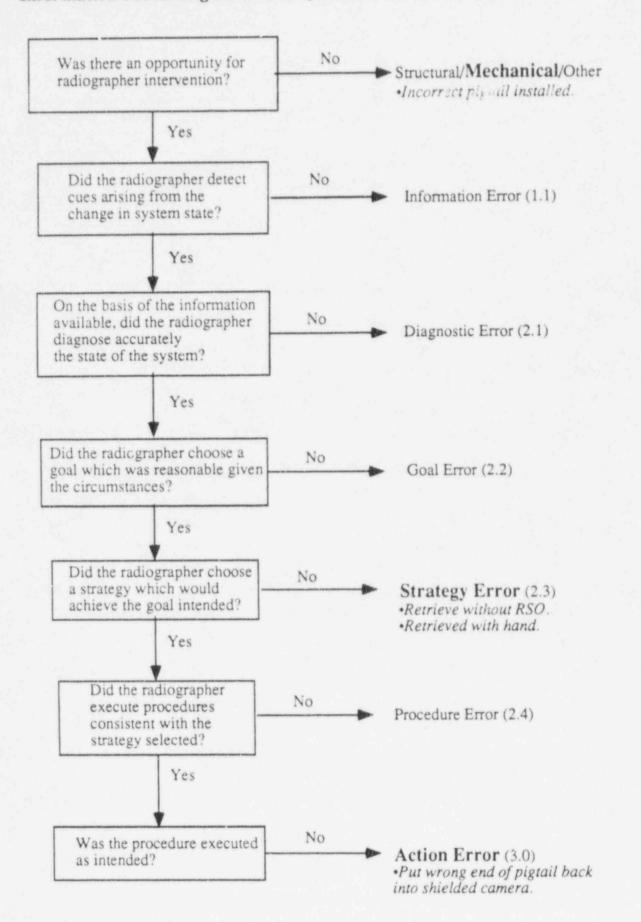
- A put source into camera
- A saw pigtail out back of camera
- A replaced lock box
- A pushed locking mechanism into place
- A shut down work area
- A placed camera in cage with note "do not use camera"
- A called RSO and explained what happened
- 2 additional information on checking camera and returning sources to supplier and medical assessment
- * root cause using Model 32 source instead of Model 22 (difference in length of approximately one inch and flexibility of cable), meant to be used in different camera

source

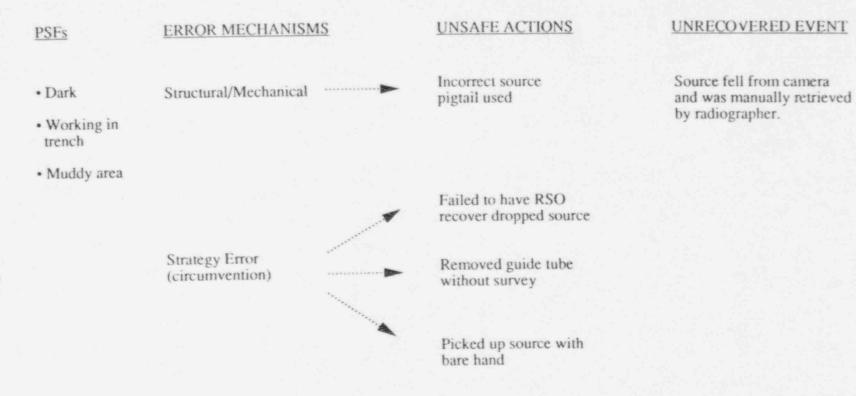
some question as to the accuracy of the account



Information Processing Failures (adapted from O'Hare et al., 1994; Rasmussen, 1982)



Error Influences & Effects



OUTCOME

Radiographer exposed

· 1500 REM extremity

CORRECTIVE ACTIONS

Regulatory agency orders given to licensee.

-

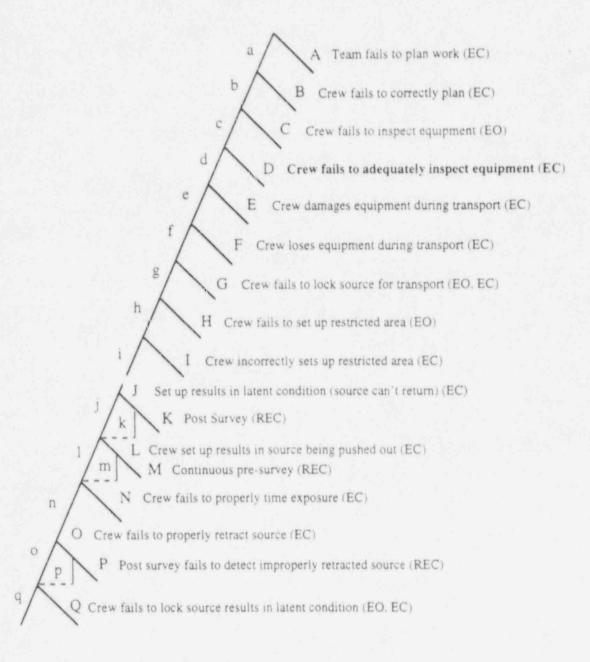
Appendix B Section 2

•

| nue | operation | equipment |
|-----|--|----------------------------------|
| | rediographens (A, B) had taken 30 rediographs | |
| 8 | | |
| B | proceeded to darkroom and develop ad film | |
| | took off film badge and attached it to clipboard | film bødge |
| 8 | made one reshoot, surveyed cemera, returned to truck (survey reading normal) | survey mater, camera |
| в | went to next reshout area | |
| | went to back of truck | |
| | stayed in truck cab | |
| | surveyed (meter showed source in shielded position) | survey n eter, source. cemera |
| | placed coiled crank out cable around left arm with cable hooked to camera | crank out cable. |
| | | camera |
| | picked up camera with right hand | camera |
| | took two steps backward (cable disconnected and fell from camera to ground) | cable, camera |
| | stepped back to truck | |
| | placed camera on tailgate | |
| | dropped crank out cable from left arm | |
| | picked up crank out cable 3-4 ft from and (low light conditions) | |
| | worked way up cable with right hand | |
| | believed he held end of crank out cable between thumb and index finger | |
| | brought end close to face (about six inches) to look at it | |
| | raelized he was holding source cable | |
| | dropped source and cable onto ground | |
| | velled to B that source was exposed | |
| В | immediately left area | |
| | noticed survey meter offscale | survey meter |
| | noticed dosimeter offscale | dosimeter |
| | called RSO, who then returned source to shielded position using long handled pliers* | |
| | | |

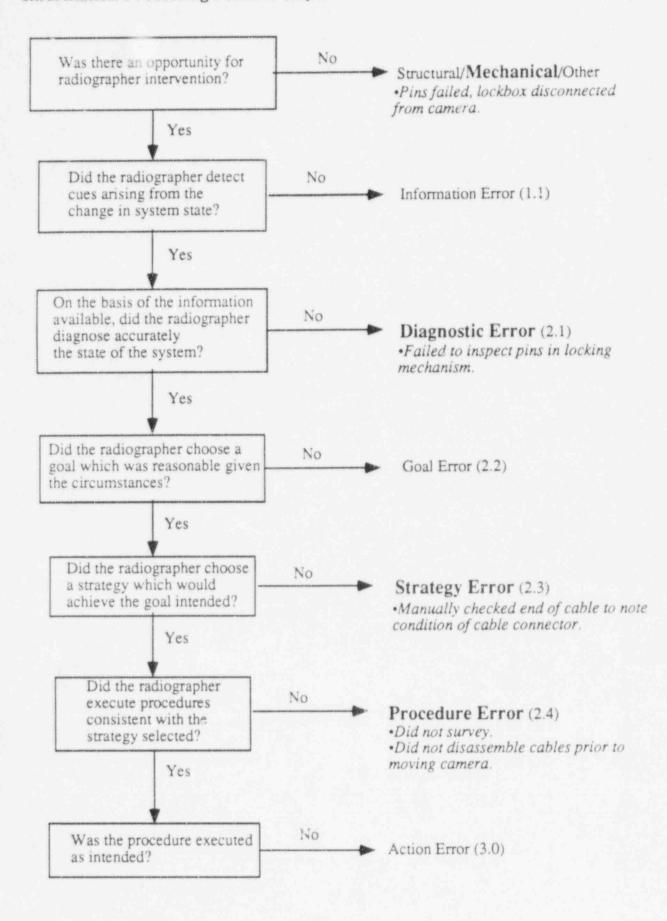
- * 2 roll pins hold crank out assembly in place; the bottom pin was missing, the side pin appeared to work its way out and allowed assembly to come out
- * "A" recommended that, in subdued light, he would survey all equipment first before picking it up.

#2



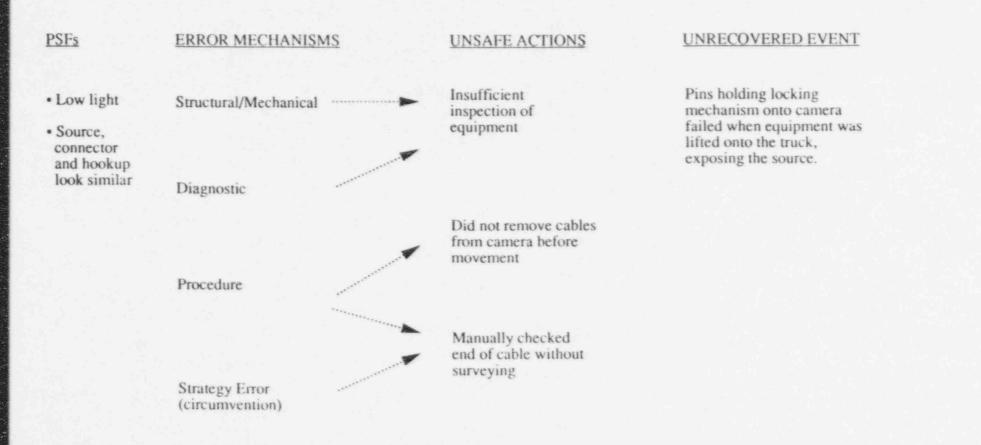
Information Processing Failures (adapted from O'Hare et al., 1994; Rasmussen, 1982)

2



B-15

Error Influences & Effects



OUTCOME Radiographer exposed

• 1600 - 2000 REM fingers (calculated worst case)

CORRECTIVE ACTIONS

Radiographer not allowed to work in radiation area.

Personnel informed that failure to wear film badges will result in termination.

Letter explained event, distributed to company.

B-16

P

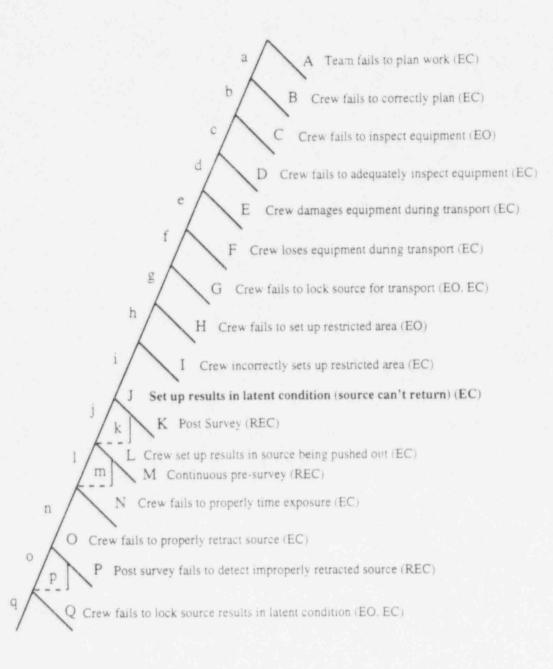
Appendix B Section 3

1

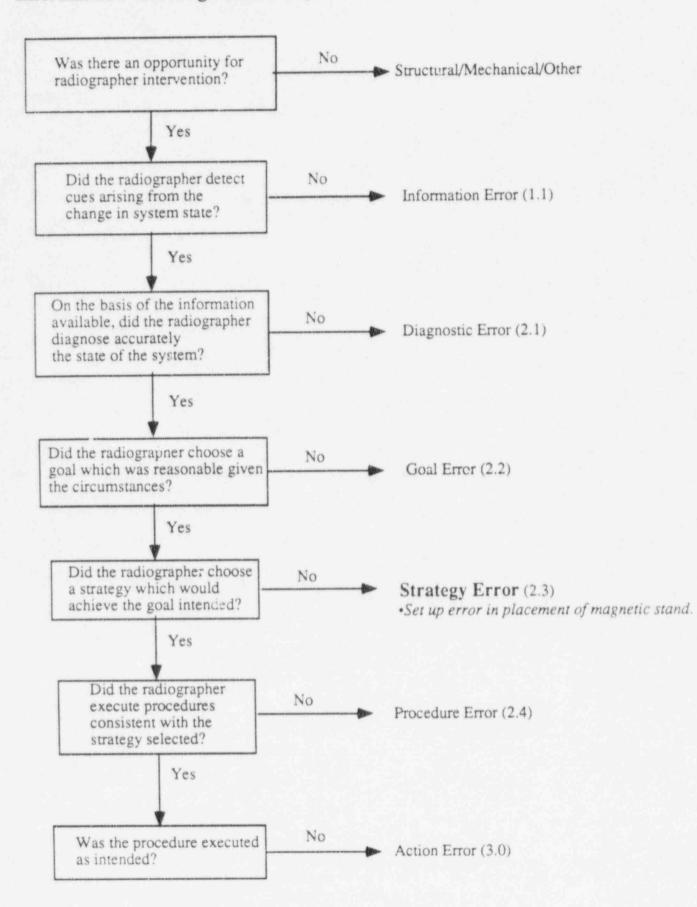
]

| ara oo | operation | equipment |
|--------|---|-------------------|
| berson | placed camera on 5 gal bucket | exposure device |
| | assistant (B) was watching the radiation area and told radiographer (A) that it was clear | |
| | magnetic stand was on top of tank | magnetic stand |
| | | |
| A | cranked out source | |
| A | repiled that he was shooting | survey meter |
| В | survey meter showed shot had begun | magnetic stand |
| В | heard loud noise in tank (magnetic stand had fallen about 5 sec. after crank out) | |
| B | saw A cranking back source | |
| A | veiled that stand had fallen | |
| 8 | saw survey meter reading indicating radiation still in area | survey meter |
| A | signalied source hung up and exposed | |
| в | roped off larger area | |
| в | went into tank and saw stand on ground with guide tube around it | |
| в | heid camera | |
| в | straightened guide tube | |
| A | tried to crank in | |
| A, B | noticed dent (crimp) in source tube | source tube |
| A | notified company and customer RSO | |
| | secured area | |
| В | arrived at site about half an hour later | |
| С | verified radiation zone secured by visual surveillance and barricade tape | |
| C | | |
| C. | decided to use pliers to straighten crimp | |
| С | squeezed crimp | source, guide tub |
| С | attempted to retract source (source stuck at crimp) | |
| С | placed lead shot over source | dosimeter |
| С | 90 mrem from doeimeter | g banner er |
| C | squeezed crimp with pliers for 1 second | |
| С | returned source to collimator | |
| c | directed A and B to place concrete bags over collimator | |
| A, B | put concrete bags on collimator | |
| С | discussed situation with A | |
| с | decided to cut guide tube and ream out source tube | |
| c | re-entered area (survey mater reading 400 mrem/hr | survey meter |

- cut guide tube with pipe cutters C reamed out crimp with screw driver C taped guide tube together C returned to crank and attempted to retract (source got stuck again and taped guide tube separated) crank, guide tube C manually pushed source into collimator 15 dosimeter pocket dosimeter offscale C edded additional lead sheet on side of concrete bags, which reduced readings to 200 mrem/hr survey meter ¢ Ċ re-entered area C cut out crimp in guide tube taped together guide tube C
- C retracted source



Information Processing Failures (adapted from O'Hare et al., 1994; Rasmussen, 1982)



Error Influences & Effects

PSFs

ERROR MECHANISMS

UNSAFE ACTIONS

UNRECOVERED EVENT

3

• Working inside tank

Strategy Error

Placed guide tube directly under magnetic stand Magnetic stand fell, crimping guide tube, resulting in failure to retract source.

OUTCOME

Exposure to RSO during retrieval

• 5 REM extremity

• 0.4 REM whole body

CORRECTIVE ACTIONS

Purchase new magnets.

Do not place guide tube or camera in path of possible fall.

.

.

Appendix B Section 4

1.

4

8

A

B

8

B

B

Δ

A

A

A

Δ

A

A

A

A

AA

A

A

A

A

A

A

A

B

A

8

Å

8

8

A

A

person

operation

move equipment from storage to setup area preparing film identification inspected equipment connected crank connected guide tube secured restricted area with ropes & signs checks exposure device checks lock on exposure device, turn key to unlock, rotated selector ring to operate, tried to rotate ring exposure device. to lock (selector ring did not rotate to lock) wiggled control cable moved to hand crank moved crank toward exposure exposure device, moved crank toward retract (handle rotated 1/4 turn) crank felt solid stop moved to exposure device exposure device tried to lock device, but would not rotate to lock noticed survey meter on floor in front of device pegged on 100 mr scale survey meter orabbed meter switched to 1000 mr scale and observed maximum reading on scale survey meter moved back to crank handle moved crank toward exposure moved crank toward retract (handle rotated 1/4 turn) exposure device, crank moved to exposure device exposure device, tried to lock device (did not rotate lock) lock moved back to crank returned to crank area informed Rad. B of problem survey meter surveyed barricade ropes (no high radiation at barricades) instructed Rad B to move barricade ropes an additional 20 ft. asked electricians to leave area moved barricade ropes returned to crank moved crank toward exposure exposure device

equipment

A moved crank toward retract (camera did not lock)

A moved to exposure device

| A took survey (showed hig | h radiation |
|---------------------------|-------------|
|---------------------------|-------------|

- A leaned forward
- A looked at guide tube
- A saw not abnormalities
- A moved to position halfway between exposure device & crank
- A moved to exposure device
- A knelt down behind & to right of exposure device
- A slid survey meter in front
- A leaned over projector
- A tried to remove guide tube with finger tips, but connection threaded too tight exposure device
- A removed hands & leaned away
- A leaned forward
- A used fingers & palms to loosen nut
- A removed hands & leaned back
- A leaned forward
- A used fingers & palms to remove guide tube
- A grabbed survey meter
- A leaned forward
- A saw source out of device, positioned in connector nut
- A moved to crank handle
- A retracted source
- A locked exposure device
- A surveyed exposure device (readings normal)
- A inserted safety plug
- A surveyed guide tube
- A checked dosimeter ("A" dosimeter off-scale)
- B returned from moving barricades
- A told Rad B that incident was over
- B checked dosimeter ("B" dosimeter reading of 6 mr)
- A informed customer

...more aftermath follows

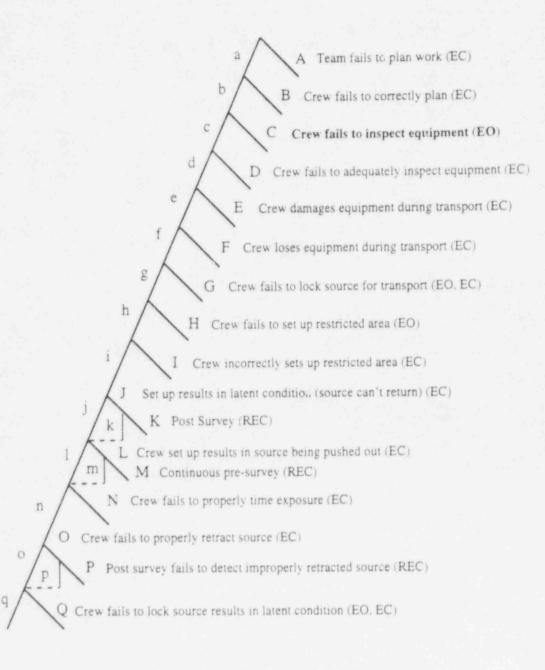
B-28

survey meter

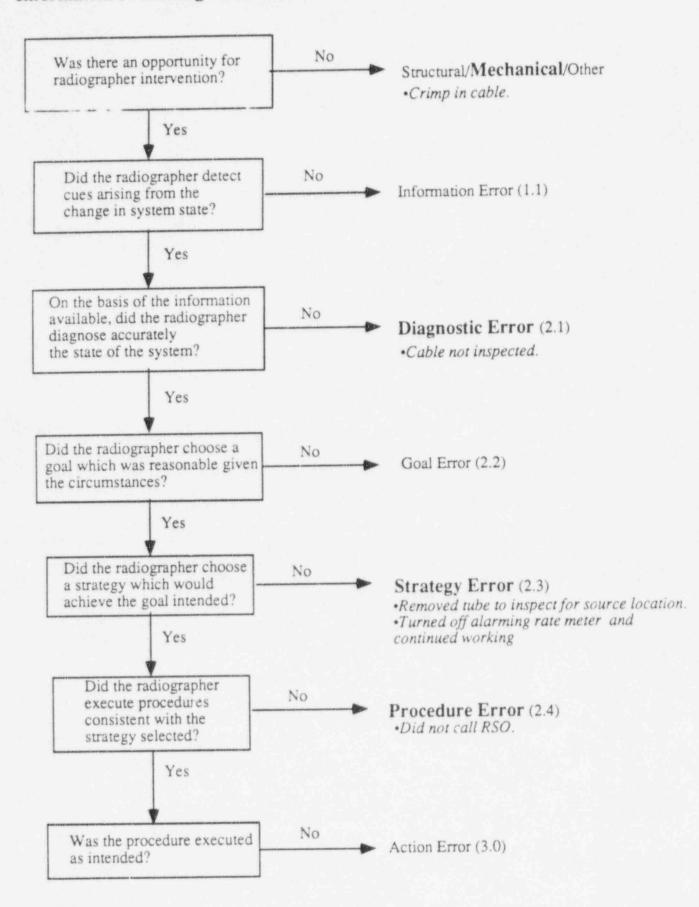
dosimeter

survey meter

survey meter

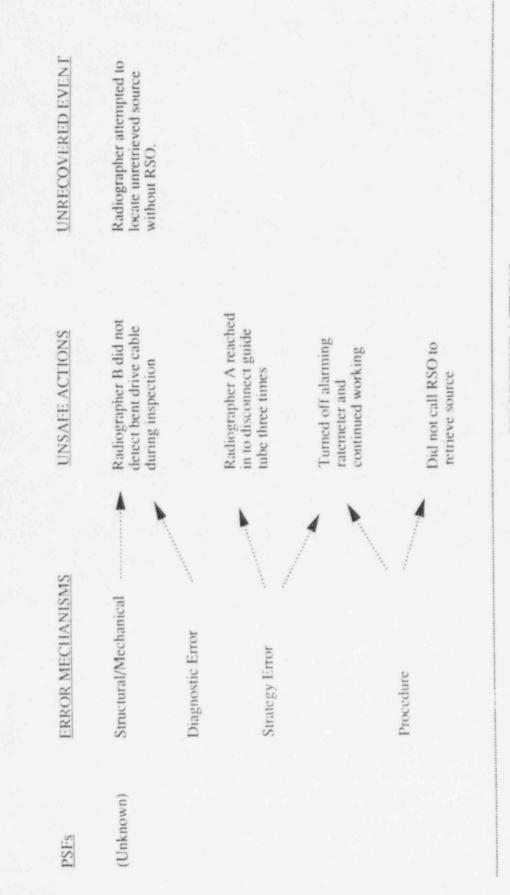


Information Processing Failures (adapted from O'Hare et al., 1994; Rasmussen, 1982)



Error Influences & Effects

2



B-31

OUTCOME Radiographer (A) exposed

1107 REM hands

CORRECTIVE ACTIONS

Bent drive cable connector replaced, other control cables inspected (none found faulty).

Training on emergency procedures and alarming ratemeters.

Increased management emphasis on equipment checks before use.

Review & assessment of incidents to stress safety.

Written report of event for all radiographers.

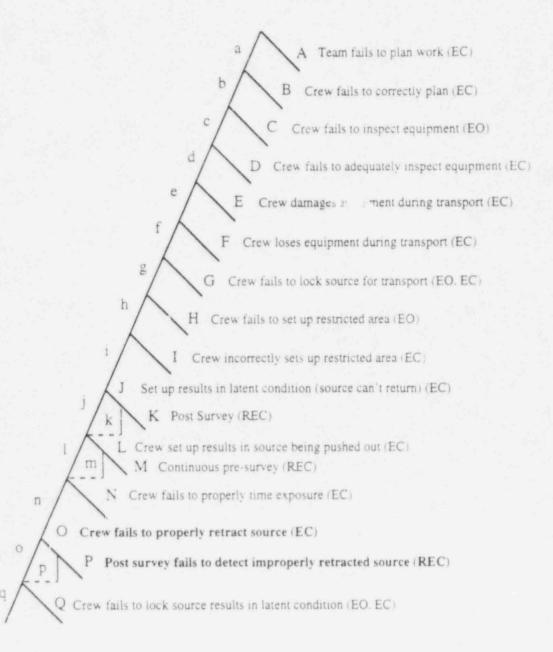
Appendix B Section 5

| 5 | | triemquipe |
|--------|--|--------------|
| noarao | operation | equip |
| B | radiographer/trainer (A) and trainee (B) set up at 8:30 e.m. | |
| | took rediogrepha | |
| | assisted in taking radiographs | |
| | told B to watch camera | |
| | went to remote site to develop film | |
| | moved camera | |
| | set new film | |
| 3 | performed radiograph | |
| 1 | thought he cranked back source | survey mater |
| A | returned and way survey meter at full scale | |
| A | turned crank put handle approximately 3/4 turn (to return source to shielded position) | dosimeter |
| в | checked pocket dosimeter and found it officiale | |
| A | shut down job and called office | |
| | did not use alarm ratemeter | |
| * | | |
| * | possible "hang-up" in guide tube | |

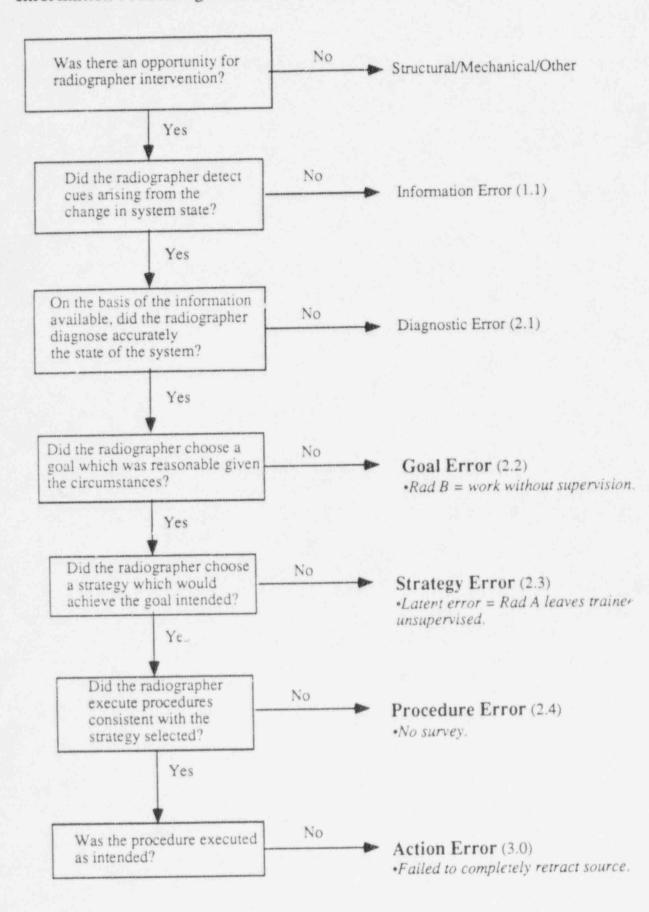
* trainee wanted to "speed up the job a little bit"

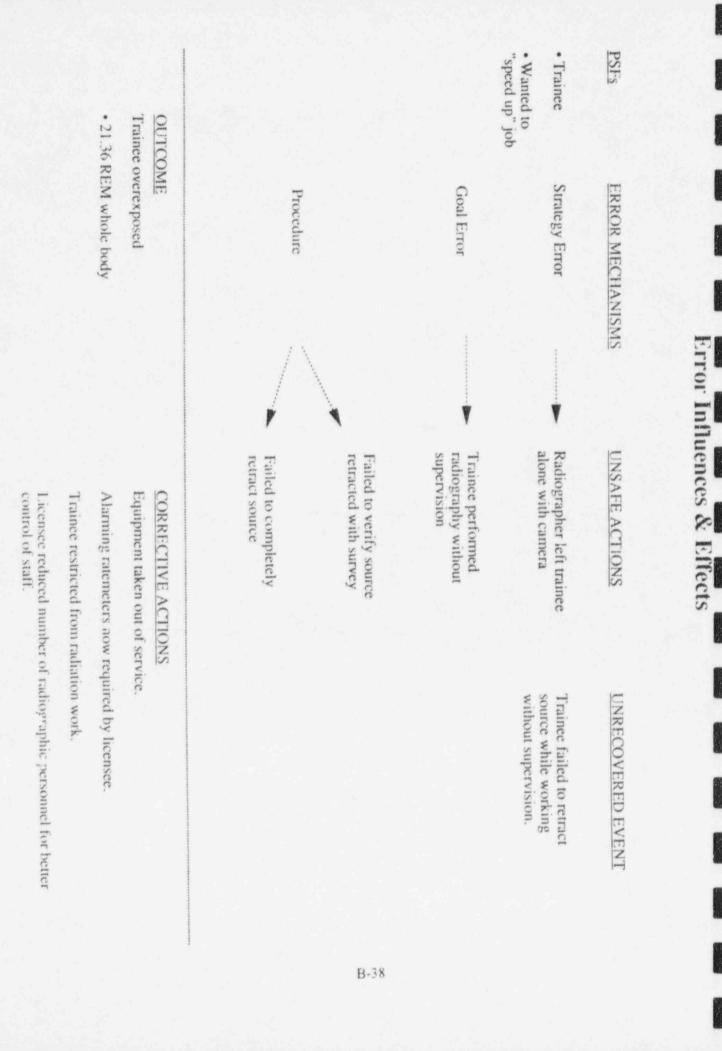
H

#5



Information Processing Failures (adapted from O'Hare et al., 1994; Rasmussen, 1982)





Appendix B Section 6

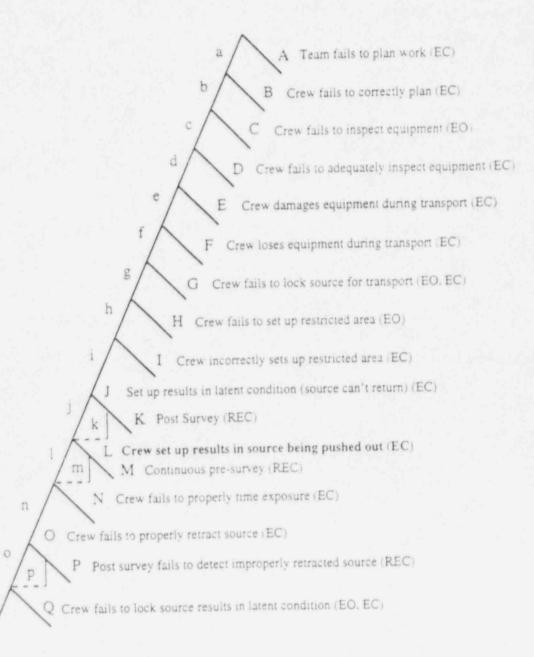
.

6

.

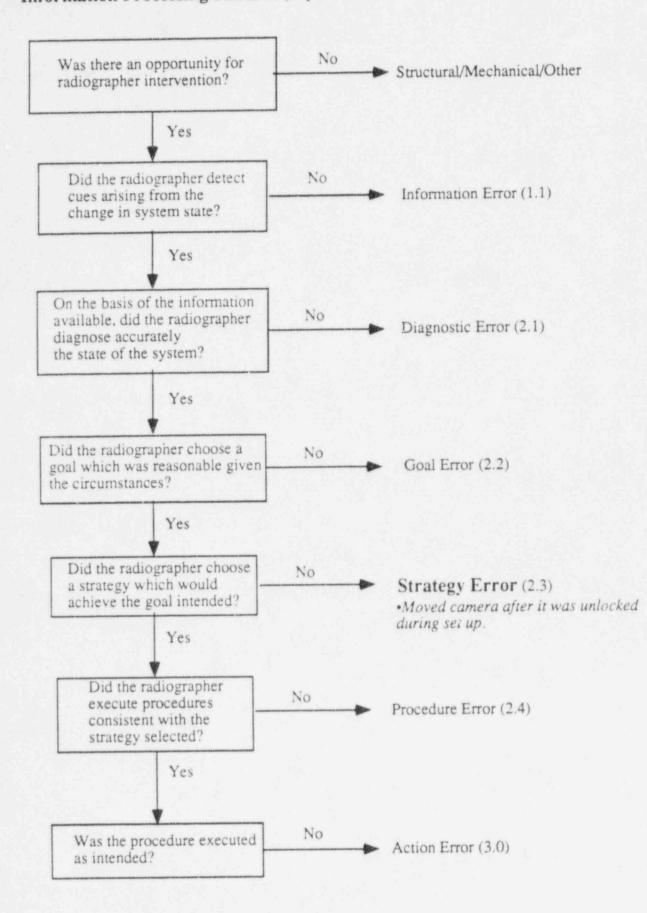
Equipment

| Person | Operation | |
|--------|--|--------------|
| A | crew took radiographic shot | |
| A | crew locked equipment | camera |
| A | -6 pm-moved to new site without disassembly (had worked 11 hrs so far that day) | Carriera |
| A | establish new restricted area | |
| A | positioned camera on scattoid (4 ft high) | |
| A | set up film on other side of pipe | |
| в | set up guide tube & collimator on one side of pipe | |
| A | climbed off scattoid | |
| A | uniocked camera | |
| A | adjusting collimator | |
| A | noted tight bend in guide tube | |
| A | placed left hand on camera and right hand on control cable | |
| A | turned camera (turned 15 to 20 degrees) | camera |
| в | climbed off scaffold (did not perform survey) | survey meter |
| A | noticed survey instrument off-scale on x1 setting | survey meter |
| A | turned setting to x10 (off-scele) | survey meter |
| A | performed battery check of survey meter (battery OK) | survey meter |
| A | picked up control cable handle and turned back 1/4 turn isurvey reading returned to normal | survey meter |
| ~ | | survey meter |
| A | surveyed camera (normal readings) notified site project leader of incident (both Rad A and Rad B pocket dosimeters off-scale) | dosimeters |



#6

Information Processing Failures (adapted from O'Hare et al., 1994; Rasmussen, 1982)



| OUTCOME | • 11 hours into Strategy Error (circumvention) | PSFs ERROR MECHANISMS | |
|--------------------|---|-----------------------|--|
| CORRECTIVE ACTIONS | Failed to lock camera prior to adjusting for bend in guide tube | UNSAFE ACTIONS | |
| SN | Radiographer turned unlocked camera during set up, moving source out of shielded position. | UNRECOVERED EVENT | |

報告に

Radiographer exposed

4.47 REM whole body

(Unknown)

Appendix B Section 7

*

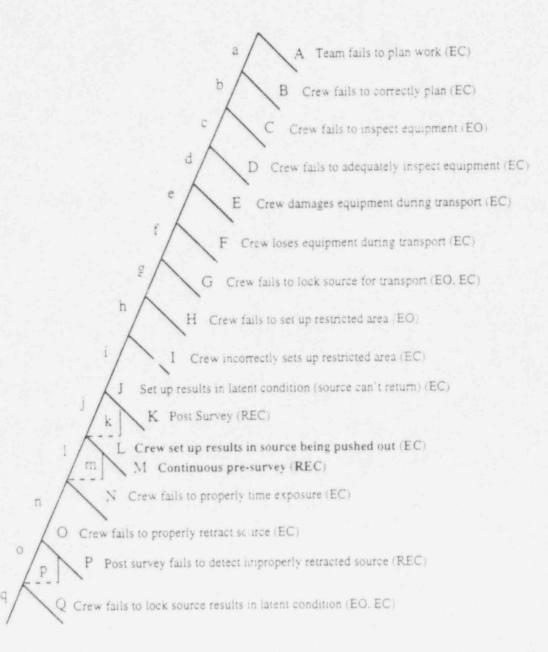
| | | aquipment |
|-------|---|-----------------|
| erson | operation | exposure device |
| | crew took radiograph with camera located 20 ft off ground (with drive cable hanging down with | exposure device |
| | crenk on groundi | |
| | | |
| | ascanded to camera in manlift with survey mater | |
| | and border | |
| 3 | replacing signs at restricted area border | |
| | at height, moved manift forward to camera | |
| Α. | | |
| ۵. | surveyed guide tube & exposure device | |
| | | |
| A | set meter on menlift floor | |
| | grabbed control cable with right hand | |
| A | gradbed control cable with the se | |
| A | locked device with left hand | |
| | | |
| A | reached in front and disconnected guide tube | |
| | noticed source protruding several inches from front exit port source protruding from locked device | source, locked |
| A | | exposure device |
| | dropped guide tube, descended to ground (Rad A dosimeter offscale, alarming ratemeter was turned | survey meter |
| A | off and not operable) | |
| | | |
| A | tried to retract source but could not retract llock plunger was depressed and in lock model | |
| | | |
| A | discussed & planned what to do | |
| | discussed & planned what to do | |
| В | Missing a structure of the structure of | |
| в | escended on manlift | |
| | 방법에 많이 다니지 않는 것이 같아요. 그는 것이 같아요. 이렇게 가지 않는 것이 않는 것이 없다. | |
| A | maintained tension on drive cable | |
| | unlocked device | |
| B | UNICCED DEVICE | |
| A | retracted source | |
| | . 2012년 1월 2013년 1월 2 1월 2013년 1월 2 1월 2013년 1월 2 | |
| 8 | surveyed | |
| | 그는 물건을 다 가슴을 걸려 가지 않는 것이 같이 가지 않는 것을 하는 것을 수 없다. | |
| 8 | relocked camera device | |
| | | |

111

* did not know that a camera could be locked with source not in shielded position.

*

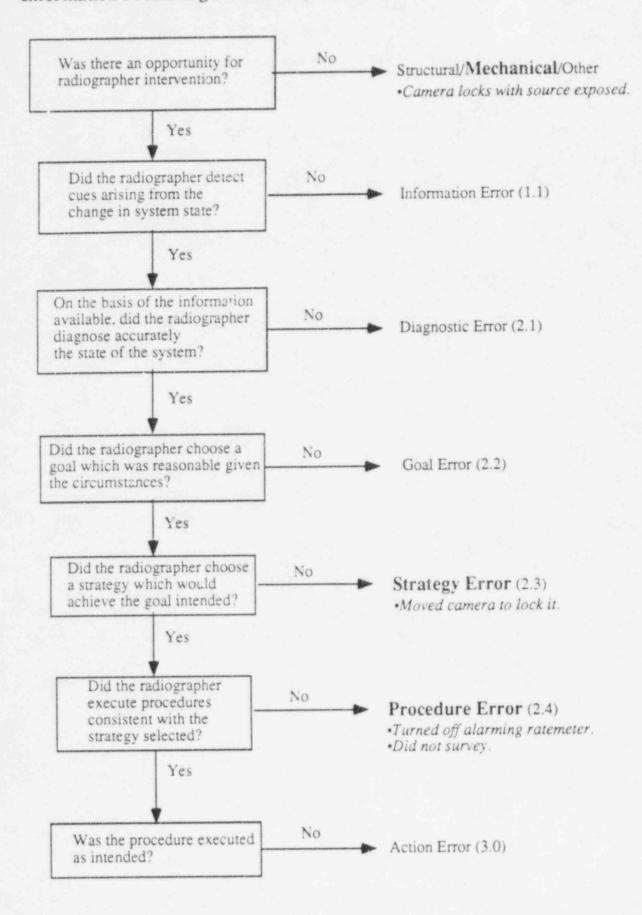
Event Tree for Generic Radiography



Appendix B Section 8

Information Processing Failures (adapted from O'Hare et al., 1994; Rasmussen, 1982)

7



B-49



ERROR MECHANISMS

PSEs

· Working on manlift approached via scaffolding;

Procedure

 Camera can lock with source exposed

 Turned off conserve battery paperwork to ratemeter during alamming

Strategy Error

lock

while attempting to Moved camera while locking retracting source

Did not survey after

ratemeter

Turned off alarming

UNRECOVERED EVENT

UNSAFE ACTIONS

disconnecting the guide tube. the source was exposed when while locking and did not know Radiographer moved camera

+ 500 - 1000 REM hand Radiographer overexposed OUTCOME

(• 0.25 REM whole body)

CORRECTIVE ACTIONS

Restricted radiographer from work with radioactive material.

Sent memo alerting to possible locking problems; need for proper

surveys, turn on alarming ratemeters.

Additional training on, and inspection of alarming ratemeter use.

Civil penalty of \$5(00) imposed.

.

0

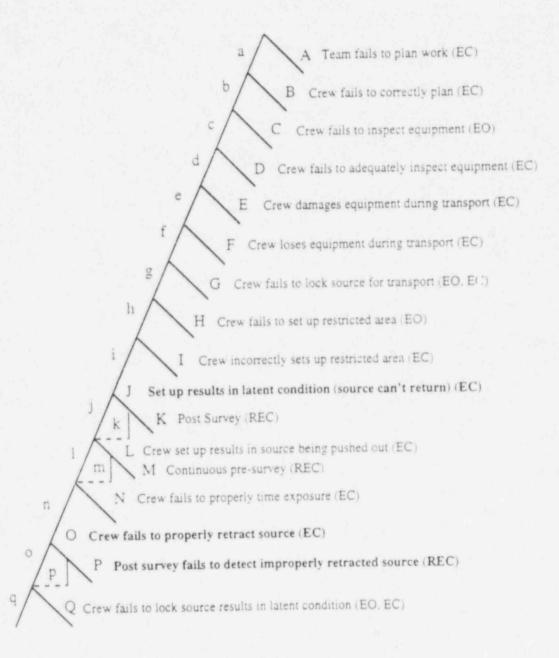
Ö

| took 8 minute exposure at about 1:30 a.m. e Icould not hear plunger on lock of carmera because of high noise - had on double harp bend in guide tube from setup may have prevented source from fully ere with survey meter on x10 scale | equipment source, ear protect/ |
|--|--|
| e Icould not hear plunger on lock of carnera because of high noise - had on double harp bend in guide tube from setup may have prevented source from fully | source, ear protect/ |
| harp bend in guide tube from setup may have prevented source and | source, ear protect? |
| ere with survey meter on x10 scale | |
| | |
| er reading was 0 | survey meter |
| (B) to leave area | |
| (could not hear alarm meters) | |
| meter (batteries not making contact) | survey meter |
| d it began functioning | |
| out and back in | |
| iera with meter | |
| | |
| | |
| | |
| | ers - wearing, in working order, but could not h |

0

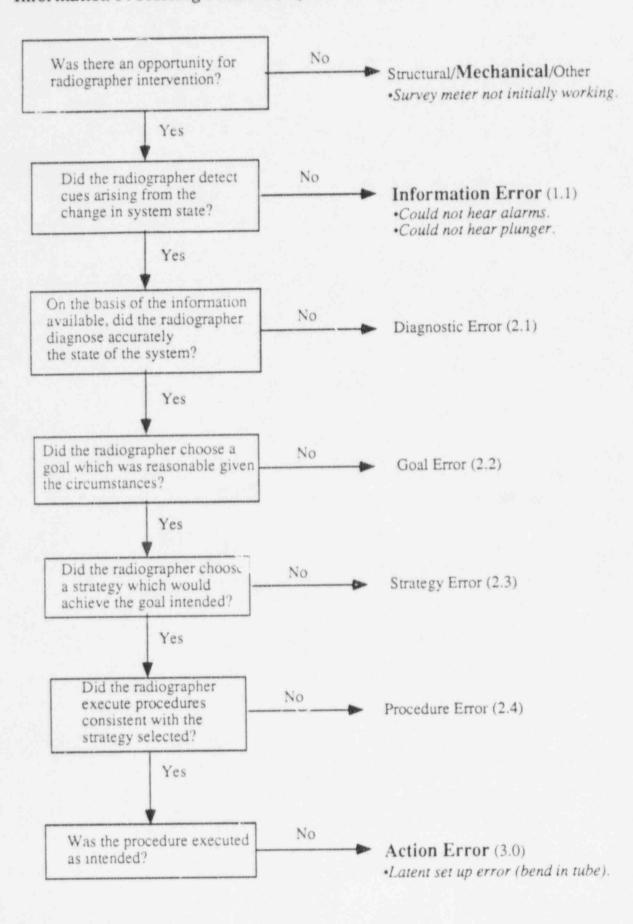
 alarm meters - wearing, in working order, but could not hear due to noise

Event Tree for Generic Radiography



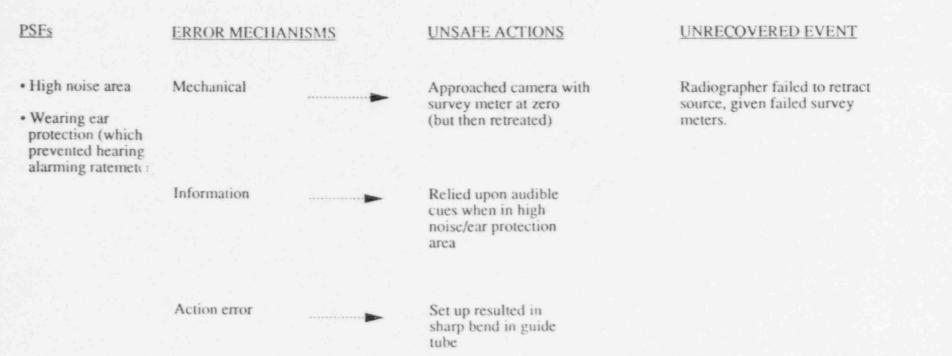
Information Processing Failures (adapted from O'Hare et al., 1994; Rasmussen, 1982)

8



B-55

Error Influences & Effects



OUTCOME

Radiographer possible overexposure (if hand touched guide tube)

• 146 REM extremity (calculated

CORRECTIVE ACTIONS

Removed survey meter from service.

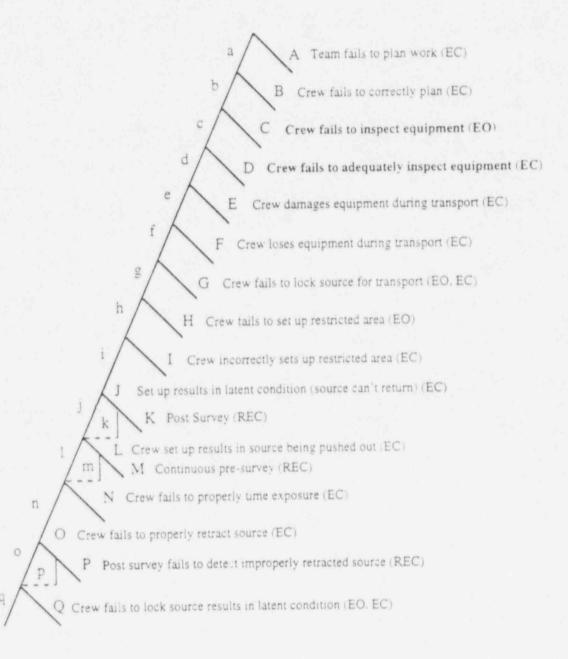
Maintenance inspection on all related equipment.

Appendix B Section 9

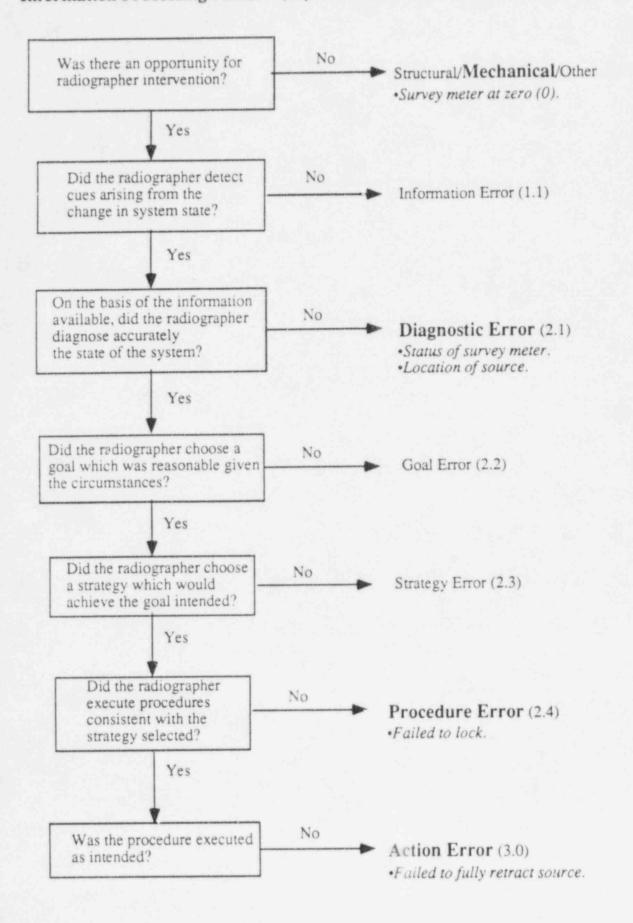
.

| 3 completed necessury p 3 began to make exposu proceeded to darkroom continued to make exp set up for next exposu unlocked exposure dep | res on first of ten welds In to develop film after completion of ten welds posures on next set of welds re vice vey meter and crank outs | |
|--|---|-----------------------------------|
| 3 completed necessury p 3 began to make exposu proceeded to darkroom continued to make exp set up for next exposu unlocked exposure dep | naperwork res on first of ten welds in to develop film after completion of ten welds posures on next set of welds re vice review | |
| began to make exposu proceeded to darkroom continued to make exp set up for next exposu unlocked exposure den | res on first of ten welds In to develop film after completion of ten welds posures on next set of welds re vice vey meter and crank outs | |
| proceeded to derkroom continued to meke exp set up for next exposu unlocked exposure der | n to develop film after completion of ten welds posures on next set of welds re vice vey meter and crank outs | |
| continued to make exp set up for next exposu unlocked exposure der | posures on next set of welds ire vice rey meter and crank outs | |
| set up for next exposu unlocked exposure de | re vice vey meter and crank outs | |
| unlocked exposure de | vice vey meter and crank outs | |
| | ay meter and crank outs | |
| waiked back with surv | | |
| The later was a second | | |
| and and approx 1 | 4 revolution and source hung up in guide tube | crank control, source, guide tube |
| | roblem when couldn't get source to go any further | source |
| | | source, exposure device |
| | back into exposure device | source, exposure device |
| | ted source back into exposure device | survey meter, exposure device |
| surveyed exposure de | | survay matar |
| observed survey meti | | |
| checked guide tube. | thinking it might be kinked | |
| returned to crank out | | |
| couldn't get source t | p move from original position | source |
| approached exposure | a device with survey meter | survey meter, exposure device |
| | from exposure device | guide tube, exposure device |
| | ide of exposure device | source, exposure device |
| 3 sew source just outs | | ratemeter alarm |
| | | |
| 8 returned to crank ou | | |
| 8 retracted source into | | |
| B informed A, who wi | es still in derkroom | survey meter |
| A picked up survey m | eter | survey meter |
| A noticed meter not v | vorking at all | |
| A tapped survey mete | er and it began working properly | survey meter |
| 8 Inever performed lo | ck out survey) | survey meter |
| B Inever locked expo | aure device) | exposure device |
| A/B called RSO | | |

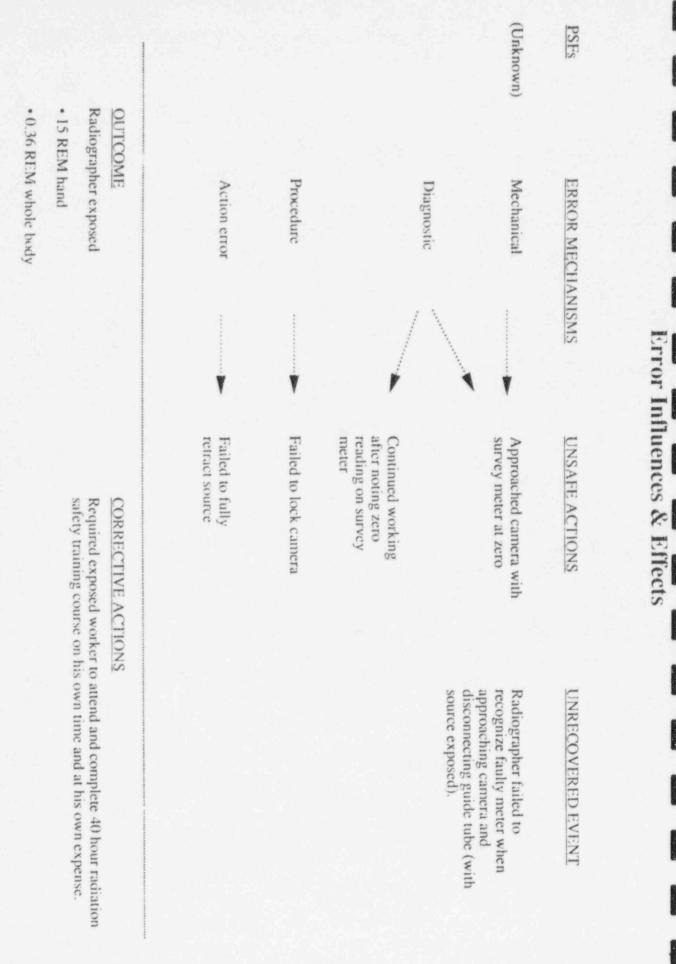
Event Tree for Generic Radiography



Information Processing Failures (adapted from O'Hare et al., 1994; Rasmussen, 1982)



B-61



B-62

Appendix B Section 10 ٠

8

| | equipment |
|--------|--|
| Person | operation |
| A | cleared the area to be roped off |
| | calculated safe perimeter to be blocked off |
| A | positioned helpers, outside restricted area, for additional security |
| A | set up safe perimeter (unrestricted area) |
| A | set up safe area to control cable crank |
| A | checked out survey meter |
| A | secured exposure device |
| A | positioned source guide tube and jig |
| A | laid out source tube to spot where camera would be positioned |
| A | placed ply board under camera and of guide tube connection |
| A | placed camera on ply board to allow easy connection of guide tube |
| A | crank control unit extended out and around in a "u" shape |
| A | removed exposure device storage plug |
| A | connected source guide tube to the exposure device |
| A | placed storage plug in storage tube on front of the camera |
| A | followed figures 5.2-5.8 in the Tech/Ops Operation Manual to connect control unit to |
| | exposure device |
| А | surveyed exposure device |
| A | unlocked exposure device (selector ring in "operate" mode) |
| A | positioned control unit in safe location |
| A | set odometer knob at 000 |
| A | checked restricted area |
| Δ. | checked that helpers in unrestricted area were alect |
| A | cranked out source to tip of guide tube stop |
| А | put brake in "on" position |
| A | survayed unrestricted outer perimeter |
| А | returned to crank control |
| A | set brake to "off" |
| A | retracted source to safe position in camera |
| A | set brake to "on" |
| A | entered R.T. area |
| A | surveyed guide tube |
| A | verified source safety secured in camera |

| A | pleced survey moter down near exposure device | |
|---|--|--|
| A | got unexposed film from safe shielded area | |
| A | placed film and I.D. on area to be x-rayed | |
| A | rechecked S.F.D. for the proper distance | |
| A | visually checked restricted and unrestricted area and heipers | |
| A | released brake for crank control | |
| A | cranked out source to full exposure position at end of guide tube stop | |
| A | (did not use brake during exposures because of short time) | brake |
| A | retracted source to safe shielded position | |
| A | followed above procedures for nine exposures | |
| A | cranked source back to safe position after tenth exposure | |
| A | noticed odometer readings all in 000 position | |
| A | surveyed (no radiation readings) | |
| A | became anxious to complete the job and wrap up everything | |
| A | rushed towards exposure device | |
| A | kicked control crank while stepped over crank control, which evidently moved the crank and moved the source out towards the tip of the camera | control crank, source |
| A | surveyed from source guide tube stop end back to the exposure device | |
| A | observed survey readings at 0 | survey meter |
| А | aet survay mater down | |
| | | |
| A | removed jig | |
| A | removed jig removed x-rayed film and I.D. | |
| | removed x-rayed film and 1.D. put film on skip | |
| A | removed x-rayed film and 1.D. | |
| A A | removed x-rayed film and 1.D. put film on skip | |
| А А А | removed x-rayed film and 1.D. put film on skip put lead numbers in container on ply board where exposure device was removed source guide tube from jig put guide tube and jig on skip | |
| А А А | removed x-rayed film and I.D. put film on skip put lead numbers in container on ply board where exposure device was removed source guide tube from jig | guide tube, exposure device |
| А А А А | removed x-rayed film and I.D. put film on skip put lead numbers in container on ply board where exposure device was removed source guide tube from jig put guide tube and jig on skip detached guide tube connection at front of axposure device removed storage plug from holder | |
| А А А А А | removed x-rayed film and 1.D. put film on skip put lead numbers in container on ply board where exposure device was removed source guide tube from jig put guide tube and jig on skip detached guide tube connection at front of exposure device | storaga plug, exposure device |
| А А А А А А | removed x-rayed film and 1.D. put film on skip put lead numbers in container on ply board where exposure device was removed source guide tube from jig put guide tube and jig on skip detached guide tube connection at front of exposure device removed storage plug from holder attempted to secure storage plug, but couldn't itip of plug wouldn't go in further than | storaga plug, exposura devica sourca |
| A A A A A A A A | removed x-rayed film and 1.D. put film on skip put lead numbers in container on ply board where exposure device was removed source guide tube from jig put guide tube and jig on skip detached guide tube connection at front of exposure device removed storage plug from holder attempted to secure storage plug, but couldn't (tip of plug wouldn't go in further than antrance at front of exposure device) realized that source was not fully retracted visually checked front opening | storaga plug, exposure device source exposure device |
| A A A A A A A A A A A A A A A A A A A | removed x-rayed film and 1.D. put film on skip put lead numbers in container on piv board where exposure device was removed source guide tube from jig put guide tube and jig on skip detached guide tube connection at front of exposure device removed storage plug from holder attempted to secure storage plug, but couldn't (tip of plug wouldn't go in further than entrance at front of exposure device) realized that source was not fully retracted | storage plug, exposure device source exposure device source |
| A A A A A A A A A A A A A A A A A A A | removed x-rayed film and 1.D. put film on skip put lead numbers in container on ply board where exposure device was removed source guide tube from jig put guide tube and jig on skip detached guide tube connection at front of exposure device removed storage plug from holder attempted to secure storage plug, but couldn't (tip of plug wouldn't go in further than antrance at front of exposure device) realized that source was not fully retracted visually checked front opening | storage plug, exposure device source exposure device source survey mater |
| A A A A A A A A A A A A A A A A A A A | removed x-rayed film and 1.D. put film on skip put lead numbers in container on ply board where exposure device was removed source guide tube from jig put guide tube and jig on skip detached guide tube connection at front of exposure device removed storage plug from holder attempted to secure storage plug, but couldn't itip of plug wouldn't go in further than entrance at front of exposure device! realized that source was not fully retracted visually checked front opening noticed something that looked like the tip of a small capsule | storage plug, exposure device source exposure device source |

100 C

2

B-66

| | | survey meta: |
|-------|---|------------------------------|
| A | put pressure on batteries while rotating them | surve meter |
| A | read survey meter off scale | |
| A | read pocket dosimater off scale | pucket dosimeter |
| A | put both meters down | |
| A | ran back to crank control | |
| A | retracted source to fully shielded position imoved just a little) | crank control, source |
| A | returned to camera | |
| A | secured storage plug into exposure device | |
| A | turned rotating selector ring into lock position | |
| A | surveyed camera | |
| А | noticed survey meter fluctuating (as if having bad contact) | survey meter |
| A | removed bracket holding batteries in place | survey meter, battery bracka |
| А | bent bracket to fit snugly against batteries | survey mater, battery bracks |
| A | replaced bracket support back | |
| A | noticed that problem was solved | |
| А | survey device again (no problems) | |
| А | rotated selector ring from lock to connect (to disengage control unit connector) | |
| A | followed procedures in figures 5.6-5.2 in the Tech Ops Operation Manual to properly disengage the control unit from the exposure device | |
| A | locked and secured storage cover | |
| A | removed key | |
| A | surveyed camera again | |
| A | temporarily stored camera in secured cab of the truck | |
| А | secured crank control, source guide tube, film, etc. in proper place | |
| A, ot | hers removed signs and barriers | |
| A | developed last of the x-rays | |
| A | found first nine x-rays to be OK, tenth was black | film |
| A | reported incident to state health department | |
| A | reported incident to USNRC | |

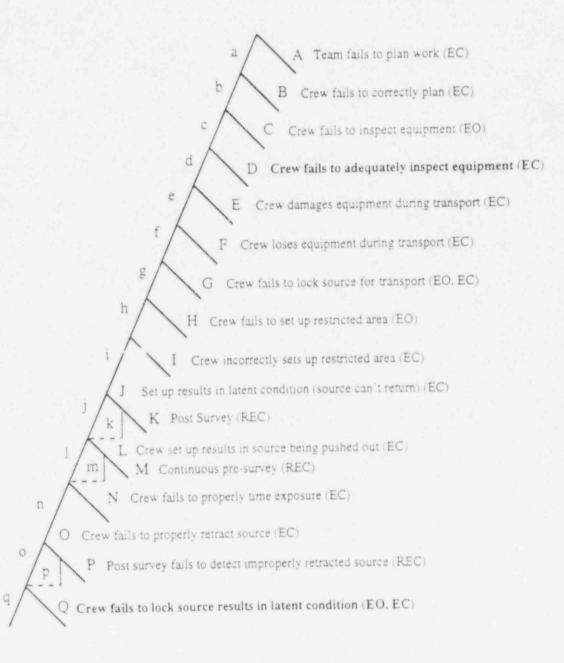
A called company that processes film badges to have them get results as soon as possible

A reviewed complete incident the next day

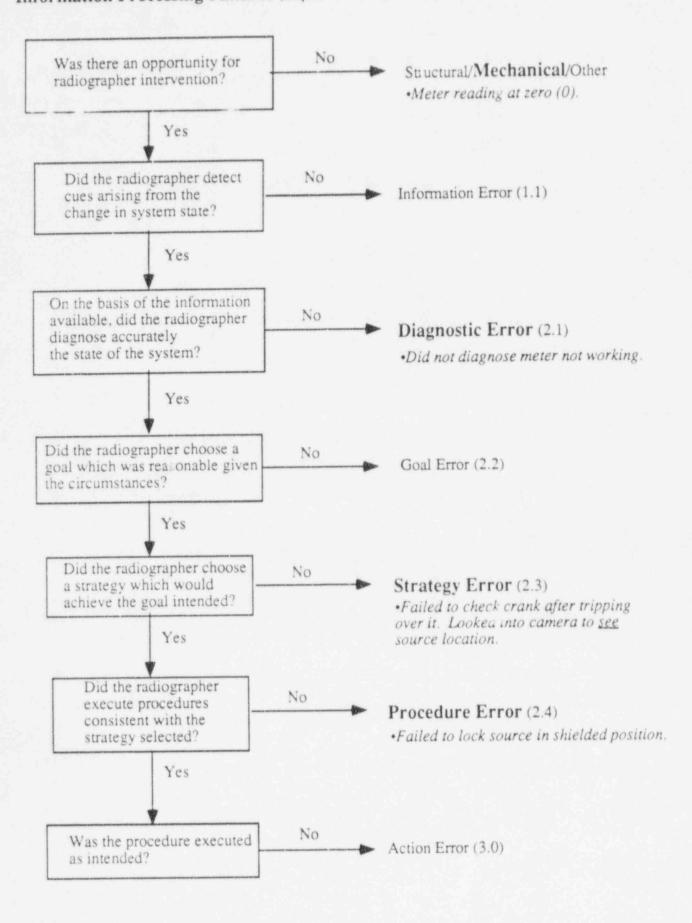
2

A mailed film badge to processor

Event Tree for Generic Radiography



Information Processing Failures (adapted from O'Hare et al., 1994; Rasmussen, 1982)



| Thorough evaluation of incident in report, with extensive section | Thorough evaluation of i | | 6.1 REM whole body | • 6.1 R |
|---|--|----------|--|---|
| None listed; radiographer was president and general manager of the licensee company. | None listed; radiographer the licensee company. | | Radiographer Exposure | Radiog |
| <u>S</u> I | CORRECTIVE ACTIONS | | OME | OUTCOME |
| | Looked into front port of camera to observe source | | | |
| | Failed to check crank and odometer after tripping over it | OF | Strategy Error | |
| | Continued working after noting zero reading on survey meter in front of camera | | Diagnostic | |
| Radiographer disconnected guide tube and attempted to insert storage plug with source exposed. | Failed to lock source in shielded position | ¥ | Procedure | Last of 10 shots "Anxious" to complete job |
| UNRECOVERED EVENT | UNSAFE ACTIONS | CHANISMS | ERROR MECHANISMS | PSFs |

.

Appendix B Section 11

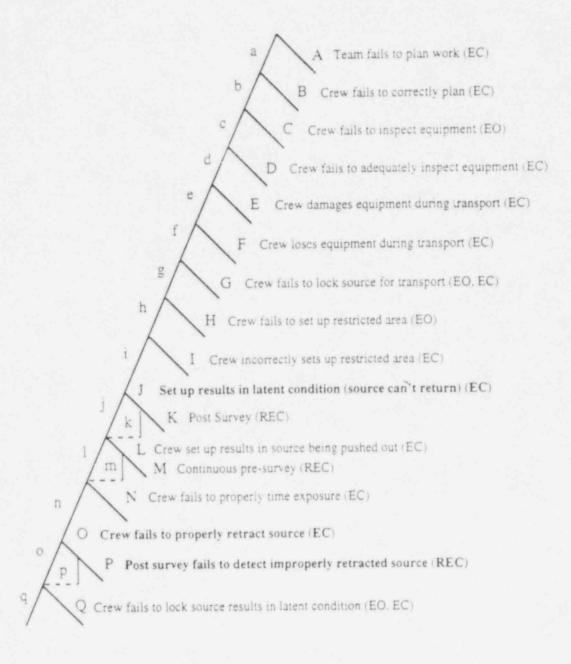
ъ.

n

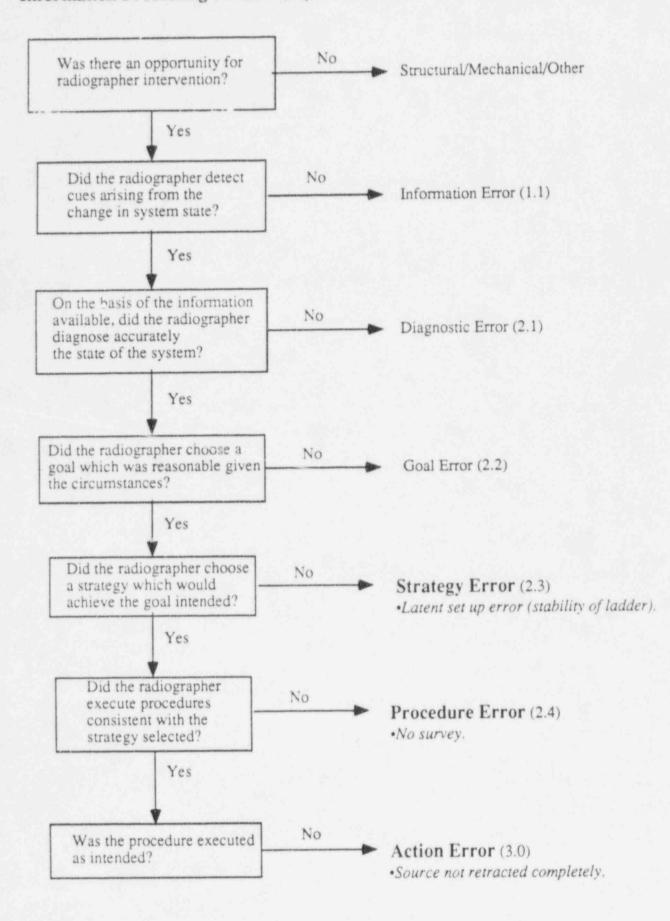
| | | equipment |
|--------|---|----------------------|
| Person | operation | |
| A | radiographer (A) completed exposure on weld joint | |
| A | approached camera on ladder step approximately 6' off ground | camera, ladder |
| Α | held crank control mechanism in right hand | crank control |
| A | attempted to push lock plunger down to secured position | lock plunger |
| A | made 2nd attempt to push plunger down and camera started to fall off ladder | lock plunger, camera |
| A | grabbed guide tube at the port window to balance the camera | guide tube, camera |
| А | called B to help | |
| в | noticed survey meter offscale | survey meter |
| в | informed A that survey meter was officiale | |
| A | backed away approximately 10' to straighten control cable | |
| A | turned crank approximately 1/3 turn | |
| 8 | read survey meter at normal | |
| A | confirmed that source was in safe shielded position | |
| A/B | checked pocket dosimeters (A = 60 mrem, B = 5 mrem) | |

- A notified RSO of incident
- A reported results of dosimeter reading to RSO (C)

Event Tree for Generic Radiography



Information Processing Failures (adapted from O'Hare et al., 1994; Rasmussen, 1982)



(Unknown) PSFs 111.4 REM hand Radiographer Exposure OUTCOME Strategy Error Procedure ERROR MECHANISMS Action attempting to lock camera Failed to survey when unstable position retract source Failed to completely (on stepladder) Camera placed in UNSAFE ACTIONS Appointed Radiation Safety Monitor. incident reports to be used for future classroom training Safety meeting, brainstorming session to improve program; Written warning to radiographer of termination on next violation. CORRECTIVE ACTIONS Radiographer grabbed guide tube to steady falling camera (with source exposed). UNRECOVERED EVENT B-76

Error Influences & Effects

Purchase new gamma equipment with disconnect safety features.

Appendix B Section 12

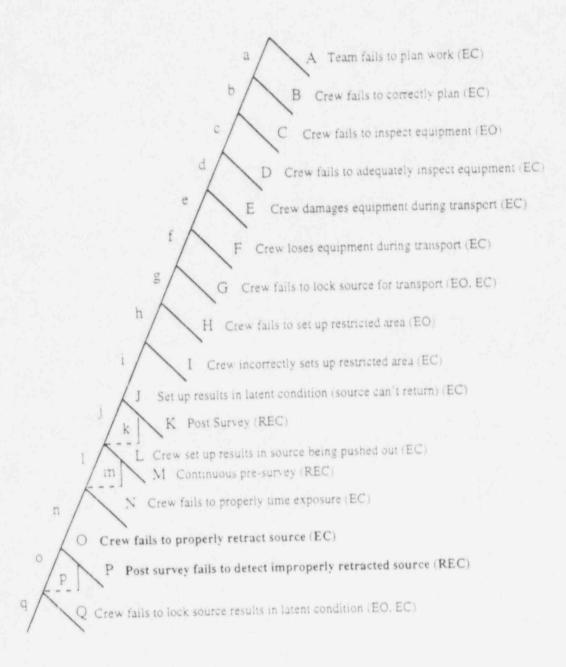
| | | equipment |
|------|---|--|
| rean | operation | pocket dosimeter |
| | assestant (A) failed to test pocket dosimeter for proper operation prior to the shift | Provides and the second s |
| | reciographer (B) lett assistant working alone | |
| | completed some x-rays | |
| | failed to survey guide tube or circumterence of exposure device | source |
| | failed to secure/lock sealed source assembly in the shielded position | |
| | picked up exposure device | |
| | carried exposure device to location of next weld | |
| | set device down | |
| | went to truck, at previous site, to get film and survey meter that had been left behind | |
| | returned to new weid site | survey meter |
| | noticed survey meter was "pegged" off scale as approached exposure device | AULADY HINKS |
| | backed away from device | pocket dosimeter |
| A | read pocket dosimeter (discharged beyond range), which had not sounded or slarmed at any time during the incident imay not have been turned on, hadn't been calibrated for over a year) | pocket dominieto. |
| A | returned to truck | |
| д | requested assistance of radiographer (B) | |
| в | proceeded to site where exposure device was located | |
| в | picked up control mechanism | |
| 8 | returned source to shielded position (required less than one full rotation of the crank mechanism) | |
| 8 | approached device with survey meter | |
| 8 | surveyed full length of guide tube and entire circumterance of exposure device | |
| 8 | read indication of sealed source in shielded position | |
| в | secured/locked sealed source assembly in stadded position | |
| A/B | stopped work for the dev | |
| A/B | left job and to notify RSO of incident | |
| A/B | wrote partially faise statements to cover up the fact that the radiographer was not supervising assistant | |
| | | |
| | It is not known for sure if this resulted in an overexposure. There was a lot of contradictory information, and reports were faisified to protect the indivi- | duals involved. vided him the actual details of the |

.

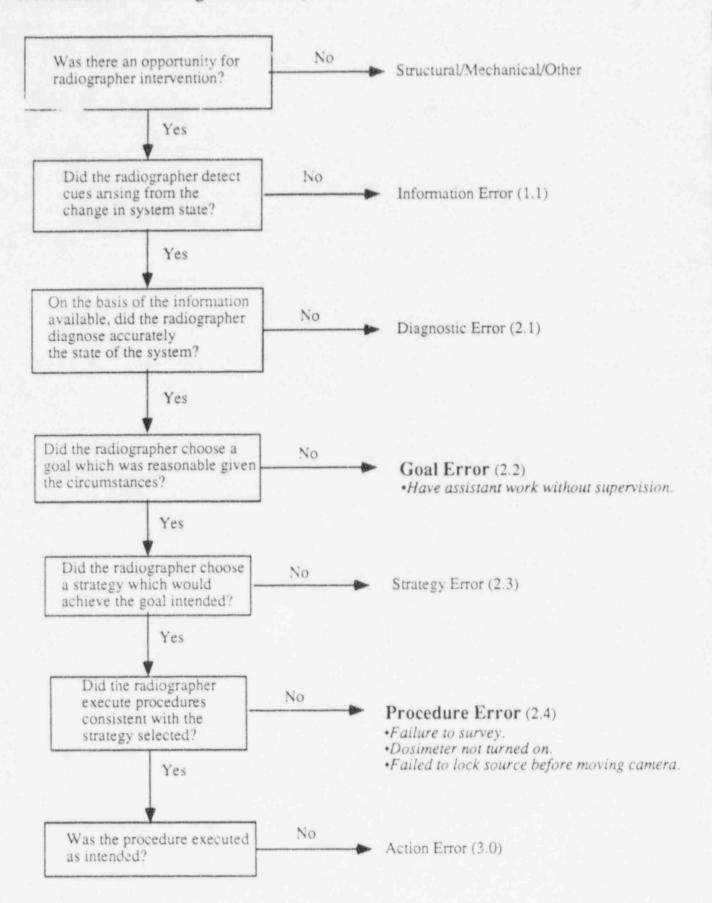
- There was a lot of contradictory information, and reports ware faisified to protect the individuals involved. assistant informed RSO that she had faisified information on the report but had verbaily provided him the actual details of the
- incident flater contradicted in another report! assistant stated that RSO performed a calculation on her exposure and informed her that she had not received an overexposure (RSO stated that he had performed a calculation buy could not remember what it was and could not locate any documentation
 - of it.) RSO gave the assistant another TLD and told her that she could go back to work as her husband's assistant the was a radiographer also)

RSO stated that he sent the sesistant's badge in for processing, but the badge vendor stated there was no record of receiving it

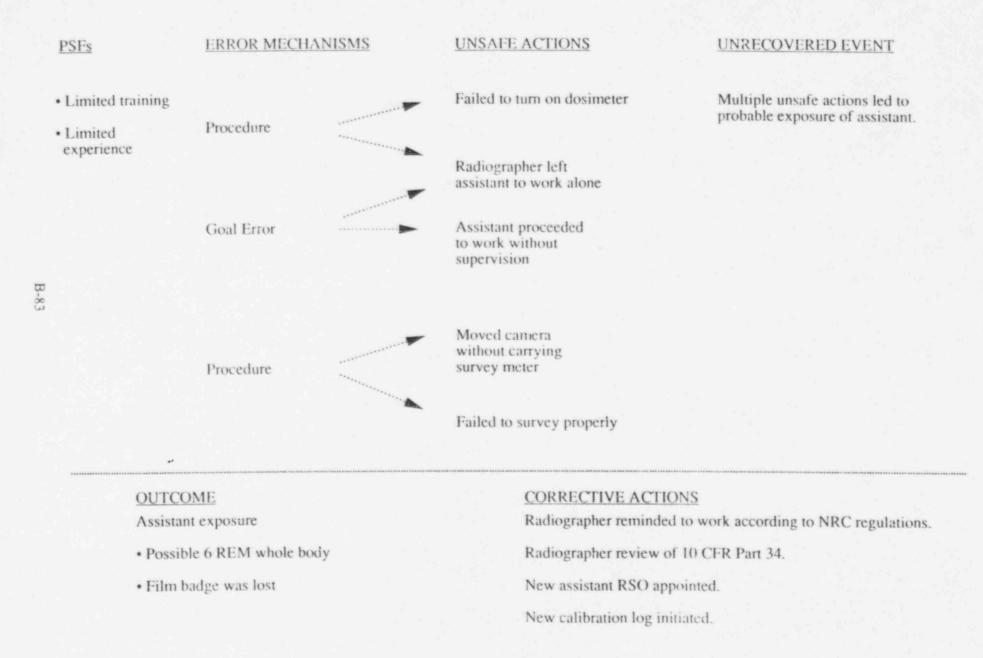
Event Tree for Generic Radiography



Information Processing Failures (adapted from O'Hare et al., 1994; Rasmussen, 1982)



Error Influences & Effects



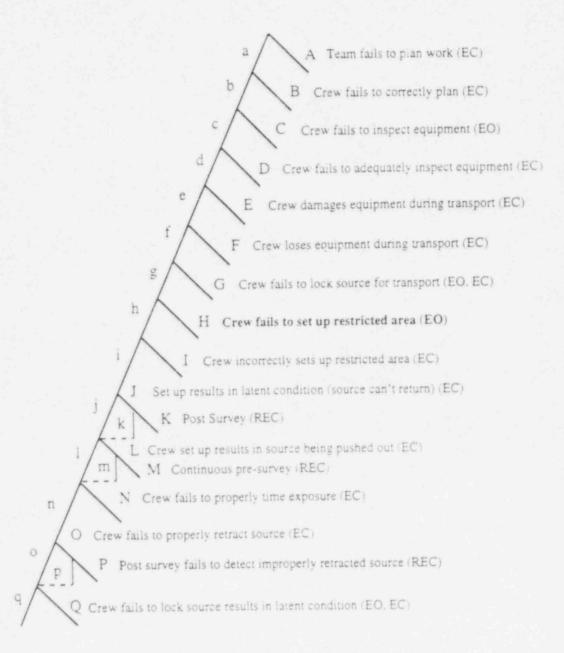
.

1. 1

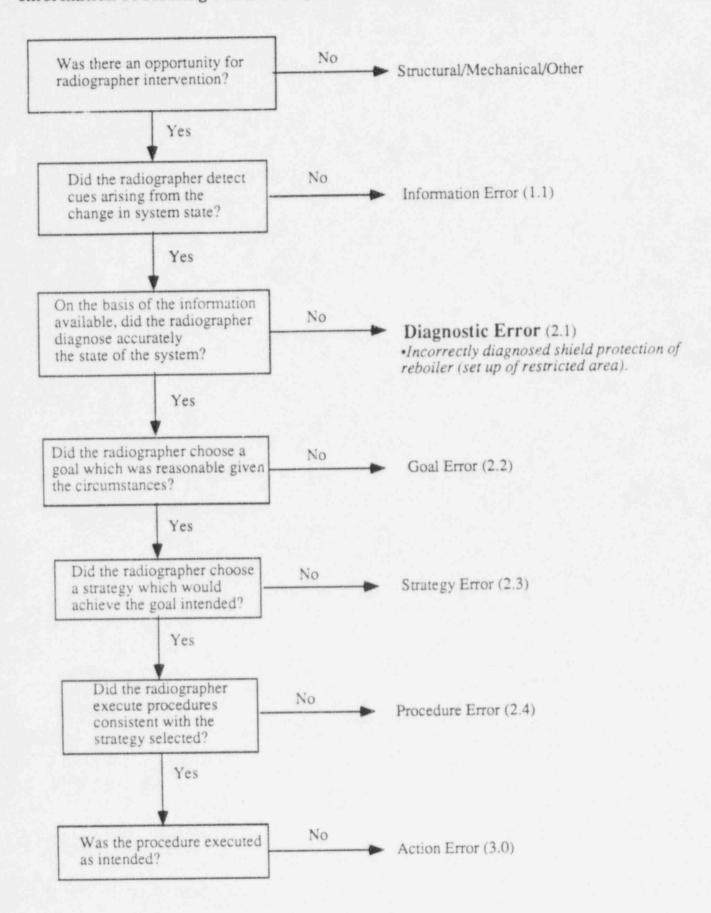
Appendix B Section 13

| 13 | | aquipment |
|--------|--|-----------|
| person | operation | equinnent |
| 1 | two survey meters calibrated 1 week before incident | |
| 3 | radiographer trainer (B) wore film badge and pencil dosimeter | |
| | radiographer trainee (C) wore film badge and pencil dosimeter | |
| | assumed that re-boiler was lined with fire wall bricks and boiler tubes, did not actually look inside to see who was in it | |
| 3 | assumed that the inside of the reboiler should be an unrestricted area | |
| | worker (A) working inside reboiler in area closest to source, separated by 3/16° thick steel reboiler shell, >8° from source during radiography exposures | |
| , . | ropes and signs posted at the restricted area perimeter | |
| B/C | radiographers performed three exposures | |
| 8 | told by witness (E) iduring or after last exposure) that worker was inside repoiler during exposure | |
| E | told trainer not to crank out because someone was working inside boiler, said trainer told him reboiler was lined with refractory, and proceeded to crank out | |
| | | |

Event Tree for Generic Radiography



Information Processing Failures (adapted from O'Hare et al., 1994; Rasmussen, 1982)



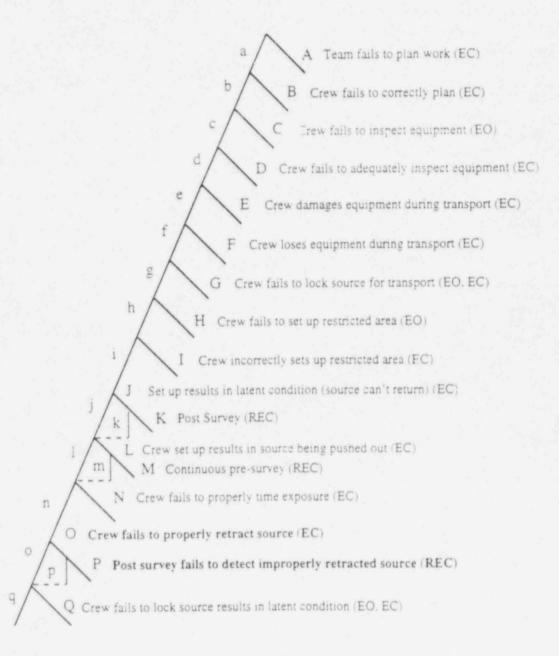
| OUTCOME Non-Rad we • 0.0184 RE | | | (Unknown) | PSFs | |
|--|--|---|--|-------------------|----------------------------|
| OUTCOME Non-Rad worker exposure • 0.0184 REM whole body (calculated) | | | Diagnostic Error | ERROR MECHANISMS | Error |
| <u>CORRECTIVE ACTIONS</u> Radiographer counselled; told to maintain m regarding radiation safety responsibilities. Record of incident placed in employee's file. | | (Assumed reboiler lined with firewall bricks and boiler tubes) | Incorrectly set up restricted area (Assumed no one in reboiler) | UNSAFE ACTIONS | Error Influences & Effects |
| <u>CORRECTIVE ACTIONS</u> Radiographer counselled; told to maintain more diligent attitude regarding radiation safety responsibilities. Record of incident placed in employee's file. | | | Non-radiation worker in reboiler exposed during x-ray. | UNRECOVERED EVENT | |

.

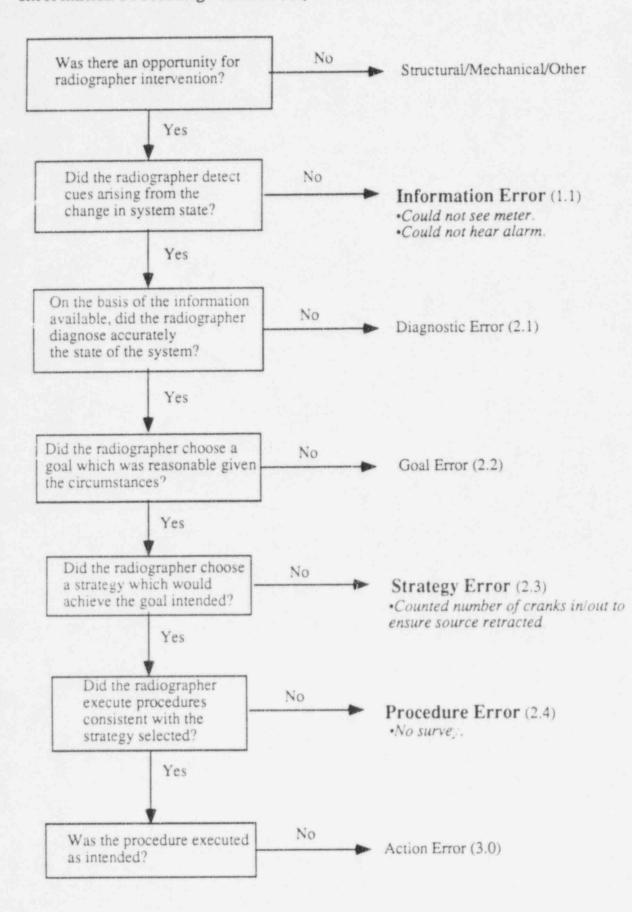
A; pendix B Section 14

| 4 | | aquipment |
|--------|---|--------------------------------------|
| HEON | operation | |
| /В | radiographer (A) and assistant (B) were x-raying weids on a pipeline | |
| 7 B7 | counted number of forward rotations of crank for source to reach end of guide tube | |
| /B | performed last x-ray of the day | crank, source, camera |
| ? В? | counted same number of backward rotation of crank to verify that source had returned to shielded position | Frank, Bourde, Garlere |
| | locked camera | |
| | curled guide tube back over the camera handle | and tube control |
| | handed camera, guide tube, and control cable to assistant | camera, guide tube, control cable |
| | (failed to survey camera and guide tube because it was 1730, getting dark, and he could not read his meter | camera, guide tube, survey mater |
| 4 | relied on sudible redistion elerm to indicate unshielded source | audible alarm |
| A | heard audible alarm when he returned to pipe to remove film (didn't hear it earlier because of tractor noise) | audible alarm |
| A | shouted that source was unshielded | |
| A/B | laft immediate area | |
| A/B | notice that pocket dosimeters were off scale | |
| A | couldn't return source to shielded position (when ?) | source |
| A? B? | told other pipeline workers of problem | |
| others | other workers left area | |
| в | stayed with unshielded source | |
| A | went to town | |
| A | called supervisor (C) for help | camera, cabia, source, lock |
| с | found camera locked on source cable to that source could not be returned to shielded position | |
| С | unlocked camera | |
| С | pulled source into shielded position | |
| 2 | RSO told of incident later that evening | |

Event Tree for Generic Radiography



Information Processing Failures (adapted from O'Hare et al., 1994; Rasmussen, 1982)



Error Influences & Effects

· End of day · Getting dark PSFs Procedure ERROR MECHANISMS Failed to retract source UNSAFE ACTIONS

Relied on audible
 alarm

- High noise in area
 obscured alarm cues
- Camera can lock
 with source exposed

Failed t

Failed to survey after each exposure

UNRECOVERED EVENT

Radiographers handled camera with source locked in exposed position.

Strategy Error

Counted crank revolutions as method to confirm source retraction

OUTCOME

Radiographer and Assistant Possible exposure

· 2.3 REM hands (calculated)

CORRECTIVE ACTIONS

Established incentive plan to emphasize need for good work practices.

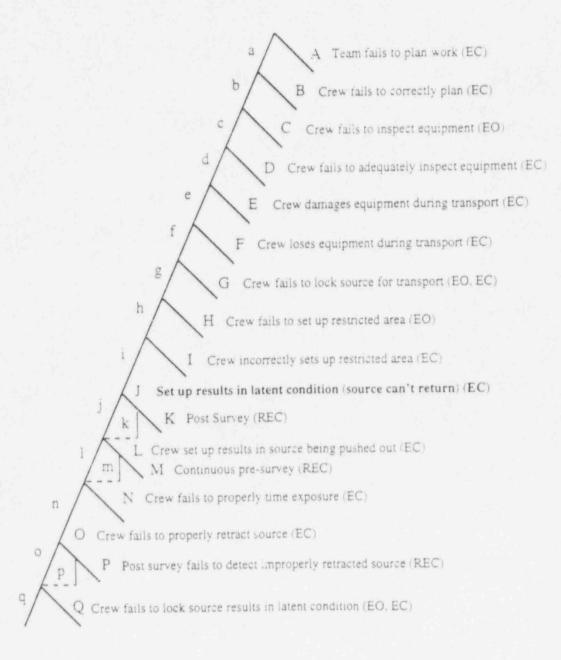
Memo to all personnel to review radiation survey section of operating and emergency manual.

Appendix B Section 15

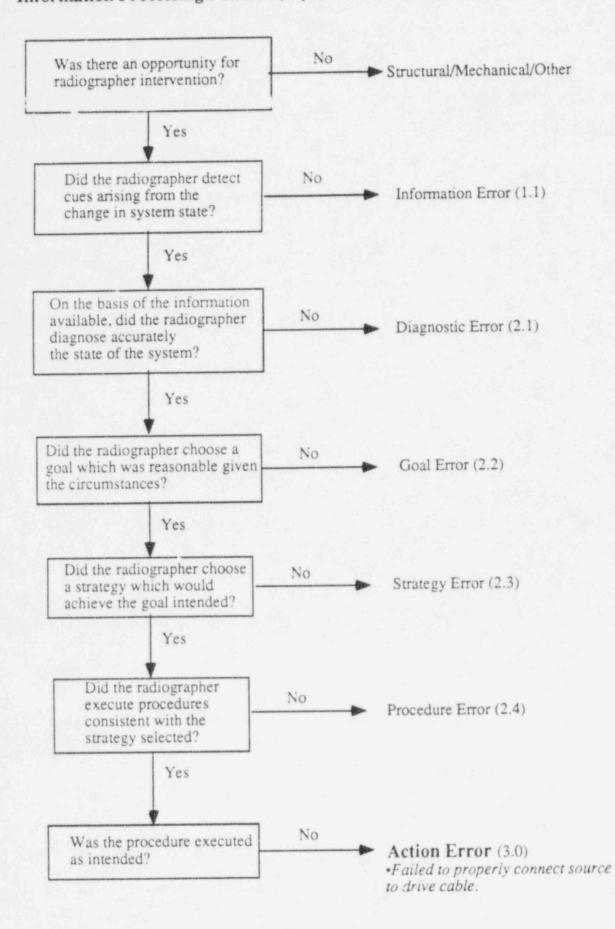
.

| | | equipment |
|-------|--|-----------------------|
| erson | operation | |
| 4 | licensed radiographic inspector (A) was performing routine radiographic inspection | |
| | started to screw the drive cable connections together | drive cable |
| Δ. | pushed cable back into the housing without using the crank to pull it in | cable, housing, crank |
| | source became hung up | source |
| в | radiographic assistant (8) called RSO (C) to report incident | |
| c | RSO arrive at site | |
| c | surveyed area in question | |
| | containment area was enlarged | |
| c | carried lead shot into the vessel where the source was located | |
| è | located source within source tube | |
| с | covered source with one bag of lead shot | |
| с | disconnected source tube from the camera | |
| C | picked up source tube | |
| c | ran source into collimator, which was sandwiched between two bags of lead shot | |
| с | disconnected source tube from collimator | |
| С | hooked source tube back up to camera | |
| C | drove drive cable through source tube to collimator | |
| с | hooked source back up | |
| С | cranked source back into shielded position in camera | |
| С | reconnected everything correctly | |
| C | cranked source into and out of collimator 5 times without incident | |
| С | locked source | |
| C | continued investigation | |
| с | recreated the incident and established exposure to hands and extremities | |

Event Tree for Generic Radiography



Information Processing Failures (adapted from O'Hare et al., 1994; Rasmussen, 1982)



15

B-101

Error Influences & Effects

PSFs

· Possibly inadequate training

Action

Y

pigtail and drive cable

Improper connection of source

ERROR MECHANISMS

UNSAFE ACTIONS

UNRECOVERED EVENT

guide tube. Disconnected source lodged in

OUTCOME

RSO exposure during retrieval

3.26 REM hands

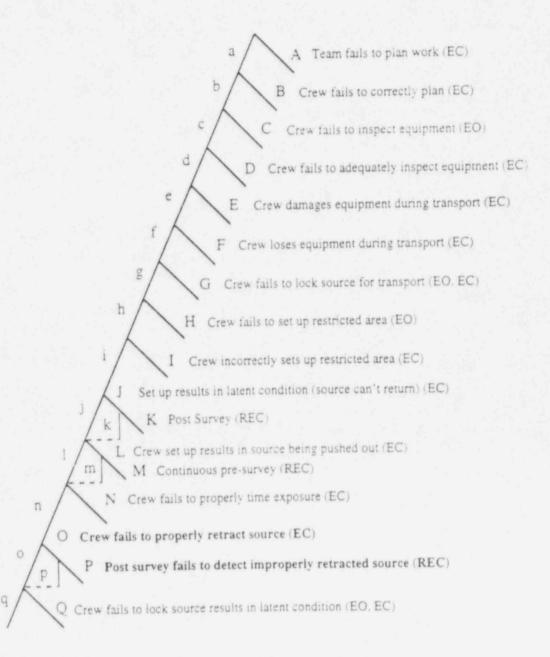
Radiographer exposure
 25 anrem whole body)

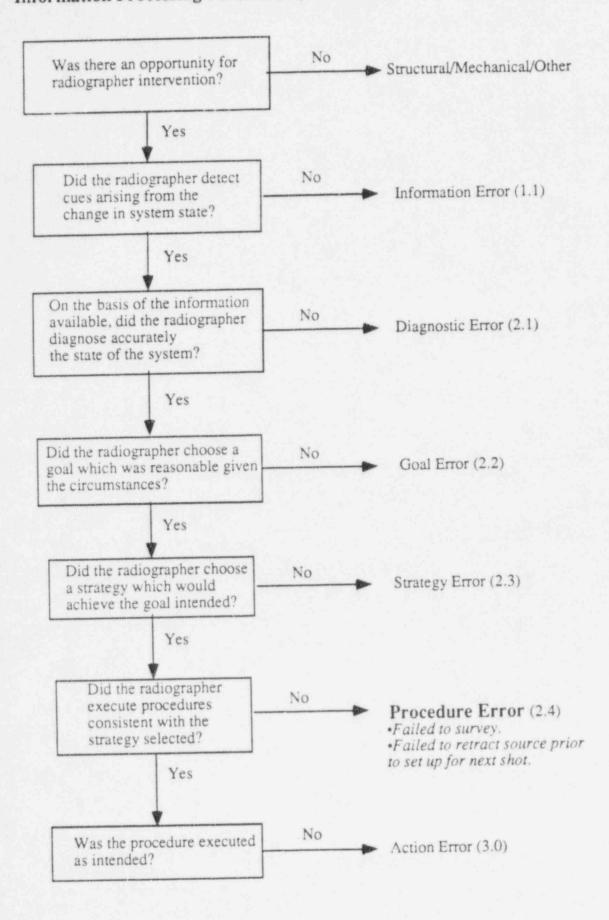
CORRECTIVE ACTIONS

to return to work. radiographer connecting/disconnecting source before allowing him Instructed radiographer on proper source connection; observed Appendix B Section 16

| | Inemquipe |
|---|---|
| operation | |
| walked into shooting bay (permanent radiographic installation) | |
| got camera out of storage cabinet | |
| set up for shot | |
| welked back to crank out site | |
| cranked out source in order to locate and rope off the restricted area boundary | crank out, source |
| went outdoors to survey and locate the restricted area boundary | |
| returned to crank out site | |
| set down survey meter | |
| completed area survey form | |
| for unknown reasons, did not retract source to shielded position | source, camera |
| walked back into shooting bay | |
| set up next shot thands very close to source) | |
| returned to crank to expose source | 그 같은 것 같은 것 |
| realized source was aiready out (while he had set up shot) | source |
| returned source to shielded position | |
| surveyed area | |
| secured source | |
| locked storage area | pocket dosimete |
| checked pocket dosimeter (off scale) | |
| lett building | |
| notified RSO | |
| gave RSO dosimeter and film badge | |
| | welked into shooting bay (permanent radiographic installation) got camera out of storage cabinet eet up for anot welked back to crank out site cranked out source in order to locate and rope off the restricted area boundary went outdoors to survey and locate the restricted area boundary returned to crank out site et down survey meter completed area survey form for unknown reasons, did not retract source to shielded position welked back into shooting bay et up next shot thands very close to source) returned to crank to expose source returned to crank to expose source inveived area survey area source source to shielded position surveyed area checked pocket dosimeter (off scale) let building notified RSO |

Event Tree for Generic Radiography



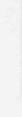




ERROR MECHANISMS

PSFs

shooting cell No radiation alarm in



UNSAFE ACTIONS

Failed to return source to shielded position

entering the shooting cell ground near crank while Left survey meter on

Procedure

position source returned to shielded Failed to survey to verify

UNRECOVERED EVENT

exposed. source after setting up requiring the source to be boundaries using a procedure Radiographer failed to retract

1.66 REM deep dose OUTCOME Radiographer exposed

Radiation alarm installed in shooting cell. CORRECTIVE ACTIONS

Radiographer reinstructed on proper use of survey meters.

Safety meeting held with all radiographers

Implemented use of alarming ratemeters.

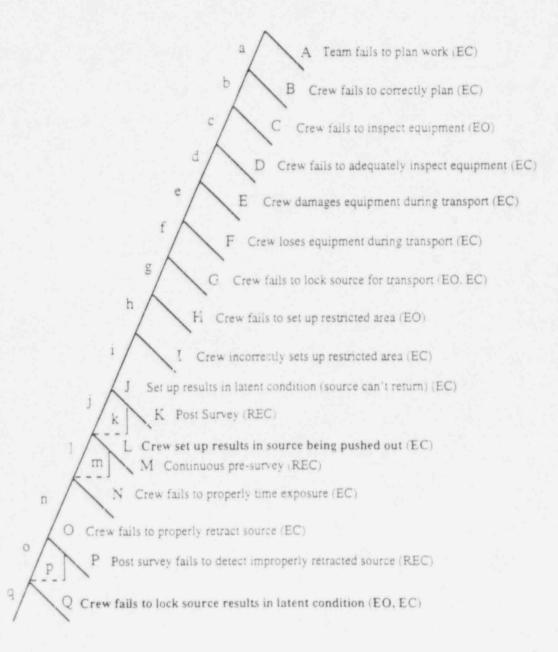
Appendix B Section 17

.

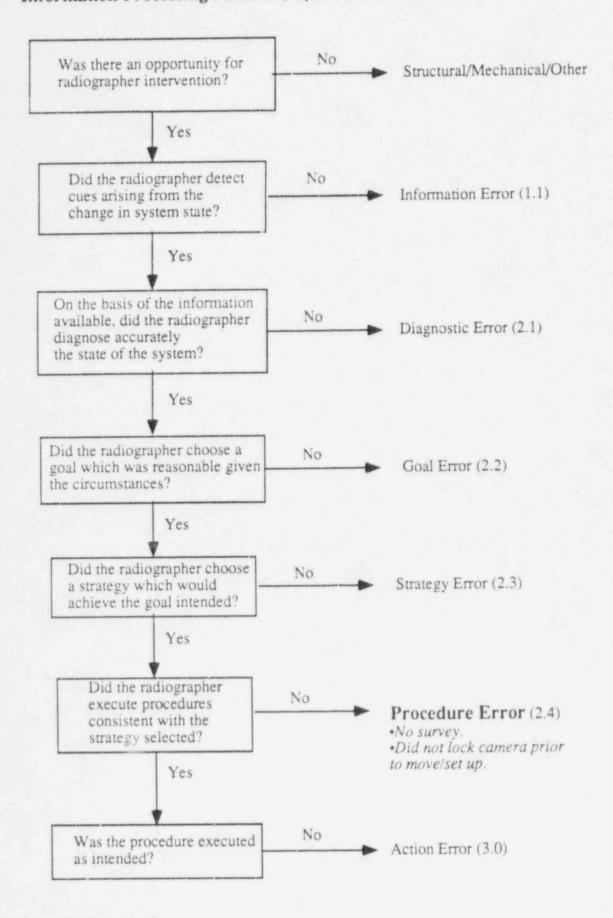
equipment

| | | eduipment |
|--------|---|----------------------------------|
| Person | operation | |
| 7 | restricted area sat up | |
| A | successfully performed first of ten planned radiographs | |
| A | cranked source to shielded position | |
| A | surveyed camera and guide tube | |
| A | rotated selector ring to "lock" position | |
| A | key locked camera | |
| A | removed key | |
| A | went to another area of plant to have exposed film developed | |
| , | film analyzed by technicians | |
| A | returned to rediographic area | |
| A | set up and conducted second radiograph | |
| A | cranked source back into shielded position | |
| A | performed necessary surveys to assure retracted source | |
| A | failed to rotate camera selector ring to "lock" position (according to re-enactment; A said he locked | camera selector ring |
| | camera after every exposure) | guide tube, source |
| A | repositioned guide tubs for third rediograph linvolved moving camera about 12", which in turn | Quide tode, source |
| | apparently allowed the source to move to an unshielded position) | |
| A | performed third radiograph | |
| А | returned source to shielded position | |
| А | surveyed camera and guide tube | |
| A | placed camera selector ring in "lock" position | |
| A | key locked device | |
| A | delivered second and third radiographs to the dark room | 한 것이 같은 것이 같이 많이 많이 많이 많이 많이 했다. |
| A | checked pocket dosimeter - offscale (time approx 0130) | dosimeter |
| A | re-zeroed dosimeter (assumed dosimeter drifted or was jarred off scale) | dosimeter |
| A | continued radiographic operations, completing the remaining seven planned radiographs | |
| A | checked dosimeter after each of the remaining seven exposures - no additional exposure noted | |
| A | stopped work (time approx 0300) | |
| A | notified ARSO (B) the next morning, several hours after it was noted off scale (time approx 0730) | |
| | | |

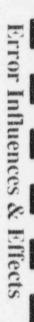
Event Tree for Generic Radiography



Information Processing Failures (adapted from O'Hare et al., 1994; Rasmussen, 1982)



B-113





Midnight

UNSAFE ACTIONS

exposure Left camera unlocked after

Moved unlocked camera 12 inches

Failed to survey

Procedure

UNRECOVERED EVENT

shielded position. without locking source in Radiographer moved camera

· 97 REM whole body OUTCOME Radiographer exposed

CORRECTIVE ACTIONS

Radiographer's certification suspended pending retraining and testing.

follow procedures All licensee radiographers notified of incident and requirement to

Revised performance reviews to include observation reports

Graduated disciplinary action for violations with safety significance

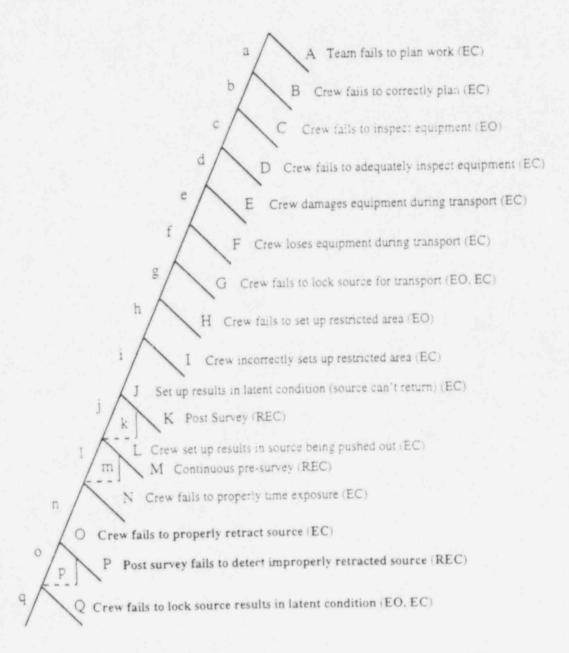
Appendix B Section 18

| 18 | | equipment |
|--------|--|------------------|
| person | operation | |
| A | radiographer (A) made weld exposure | |
| Α | cranked source in | |
| Λ | looked at camera sideways | |
| 4 | observed green flag appeared to be out flocked position) | camera lock flag |
| A | observed survey meter reading 0 | survey meter |
| A | approached camera with survey meter in hand | |
| 4 | surveyed camera | |
| A | surveyed source tube | |
| A | observed survey meter reading 0 | survey meter |
| A | began to set up for next shot with camera benind him. 12:24* from his side | |
| A | removed magnetic stand from the tank | |
| A | placed magnetic stand down on the next shot | |
| в | assistant (B) started to walk up to the film | |
| в | noticed survey meter needlo at full deflection and selector switch on x10 scale | survey meter |
| 8 | velled t, at his meter was pegged out | survey meter |
| 8 | came out of tank where they were x-raying the inside of the wall | |
| A | backed up on crank control | |
| A | shook survey meter | survey meter |
| A | observed meter pegged out on x10 scale | survey meter |
| A | cranked back and forth (handle went about 1/4 turn and locked, apparently hung up on a kink in the | crank control |
| - | tubel | |
| A, | realized overexposed | |
| A | stopped work | |
| A/B | notified RSO (C) | |
| c | told A not to re-enter the radiation area until his film badge could be processed | |
| в | finished x-ray job | |
| | camera returned to manufacturer for complete examination | |
| 18 | camera determined to be fully operable | |
| | | |

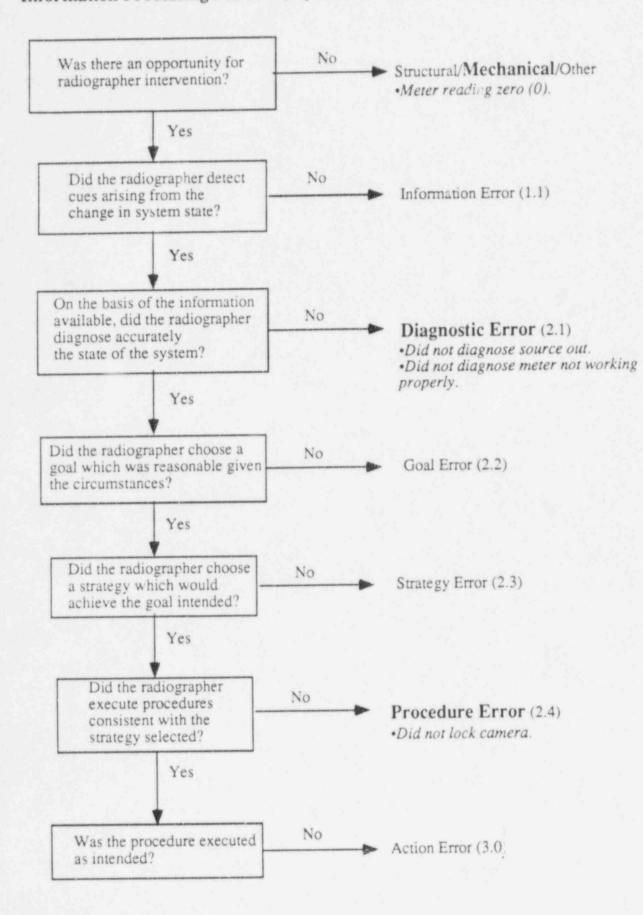
5

- //-

Event Tree for Generic Radiography



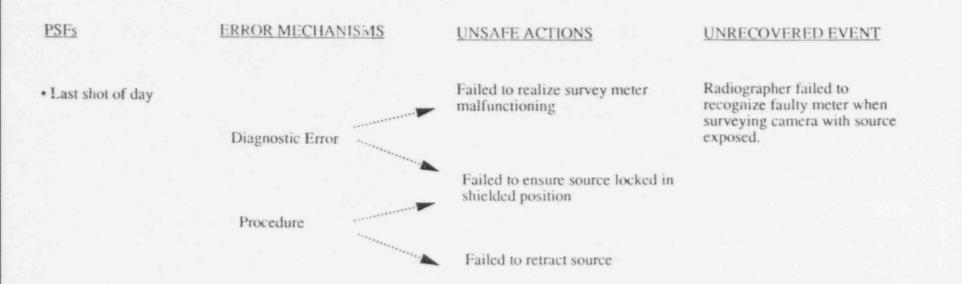
Information Processing Failures (adapted from O'Hare et al., 1994; Rasmussen, 1982)



18

B-119

Error Influences & Effects



OUTCOME

Radiographer exposed

• 7.77 REM whole body

CORRECTIVE ACTIONS

Camera sent for examination (determined fully operable)

Appendix B Section 19

.

A/B

stopped work

]

| | | squipment |
|--------|--|---------------------|
| erson | operation | |
| | asked for volunteers to work that night | |
| | didn't volunteer | |
| | deciphered silence as "yes" | |
| | designated 8 as assistant | |
| | became film runner after 1st day as assistant | |
| | decided to shoot x-rays on 5th floor of boiler | |
| | topk B along as temporary assistant | |
| | new employee (F) became film runner | |
| | B became assistant | |
| | set up radiation area boundaries | |
| /B/E/G | confirmed no unmonitored personnel within boundaries | |
| /B/E/G | set up first exposure | |
| , | notified control room and A and E of clearance for operation start up | |
| | notified D of survey meter low battery reading | |
| | suggested A send B for new meter or he (D) would bring one as soon as possible | |
| 4,8 | continued to work | |
| A/B | source tube disconnected at least once | source tube |
| 3 | thought he connected source to drive cable | source, drive cable |
| 3 | cranked source out for first exposure | |
| 3 | could not get source to retract because of improper connection | source |
| 4 | changed film | |
| B | read survey meter pegged off scale isays it was after second exposure | survey meter |
| в | read survey meter (pegged off scale) after third exposure | survey meter |
| в | na longer used meter | survey meter |
| в | heard something fail during approximately 4th-5th exposure (recalled this later) | source |
| A | requested more film and another mater of D after 1/2 to 1-1/2 hour more work | |
| D | took more film and enother meter to A | |
| D | called A to say eight of eleven films were underexposed | |
| A | radioed something was wrong with the area | |
| E | went to searst | |
| E | reported high radiation levels in A's work area | |
| £ | reported crank out control cables not moving far enough | |
| | | |

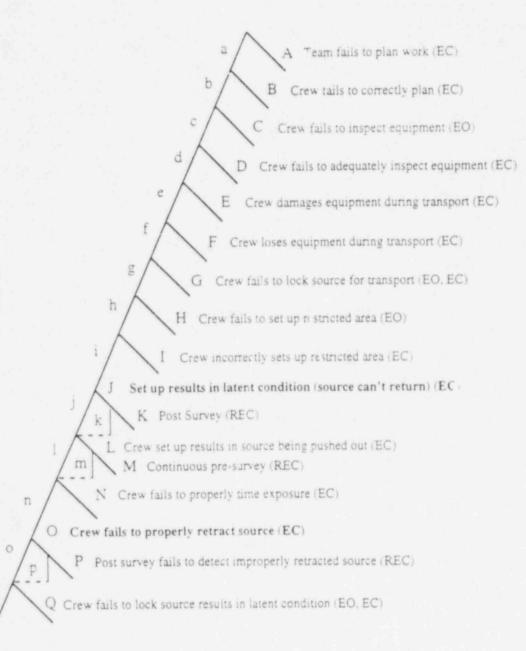
| ail | , | | evecuated boiler room |
|-----|--------|--------|---|
| | | | |
| 0 | | | called RSO |
| D | Ε | | assessed source in unsafe position |
| С | | | RSO (C) received call about incident |
| С | | | responded |
| с | | | interviewed A and B |
| С | | | surveyed work erea (3rd floor of boiler) |
| c | | | confirmed high radiation reading inside boiler survey meter |
| С | | | checked camera (locked with source tube connected) |
| С | | | disconnected source tube |
| c | | | checked exit point of camera (no source) |
| с | | | checked inside of source tube ino source) |
| с | | | took camere to floor level |
| C | | | placed 4'x 8 plywood on floor for possible source drop |
| с | | | returned to work area |
| c | | | retrieved source tube |
| C | | | dropped source tube to plywood on floor (no source) |
| C | | | returned to floor |
| 0 | | | survever source tube (no high rediation) - source not in source tube or camera |
| c | | | another person continued to keep area secure |
| 0 | e e | | returned to crew area |
| ł | | | discussed incident with the two people involved (A/8) |
| | 5 | | reviewed exposed films |
| | 3 | | decided 4th exposure was most likely time for source to fail out during moves |
| | 0 | | returned to exposure area |
| | 0 | | discussed situation with D 5 2 |
| | c | | learned source was in area where operations has been conducted |
| | c | | retrieved source |
| | | | secured source inside camera |
| | C | | |
| | A | 10 | "radiographer", really an assistant, received 18 rem ssistant" to B, though not trained for this, received 2 rem |
| | B | N - 10 | KSO |
| | | | radiographer? |
| | F | = | radiographer |
| | F | = | "assistant", though not trained for this |
| | G | 22 | "assistant" to E, though not trained for this |

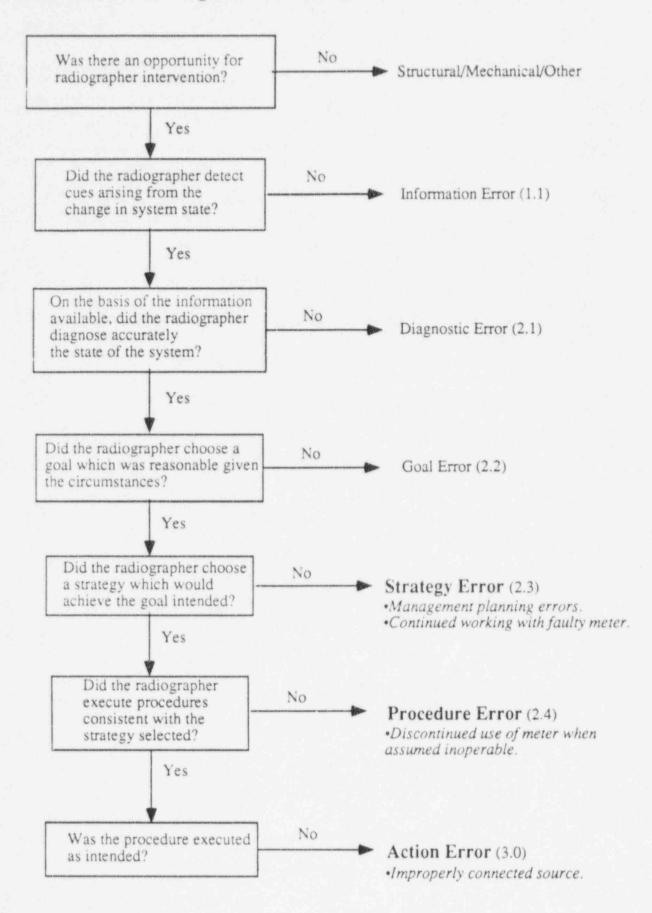
1

1

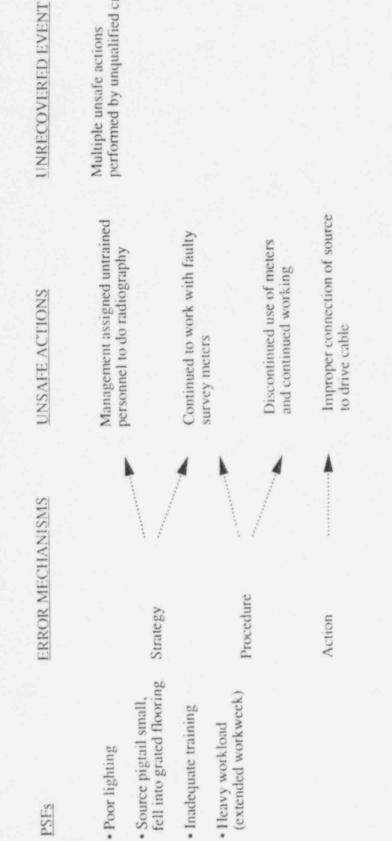
- II

Event Tree for Generic Radiography





Error Influences & Effects



B-127

OUTCOME

Assistant radiographers exposed

• 2.1 REM whole body

• 18.5 REM whole body

CORRECTIVE ACTIONS

Rescheduled safety classes for all personnel. Require alarming ratemeters. More unannounced checks

performed by unqualified crew. Multiple unsafe actions

19

Pa

Appendix C

Analysis Summary Table

Appendix C

Analysis Summary Table

| EVENT | ASSUMPTIONS (explicit assumptions made regarding event) | ERRORS (1st line - Letter=failure path(s) on generic HRA tree) (2nd line - Information Processing Failures identified) | PSFs | UNKNOWNS (Insufficient information available in reports) |
|-------|--|--|--|---|
| 1 | Latent error=incorrect source pigtail Goal=protect public safety/health | "O" Mechanical (incorrect pigtail) Strategy (continued w o RSO)(used hands to move source back to shield) Action (put wrong end back into camera) | Dark Trench Muddy | Exact sequence and timing=? "Old" alarm ratemeter Source connector problems |
| 2 | Latent error=hardware (pins in lockbox failed) | "D" Mechanical (pins failed) Diagnostic (failed to inspect pins in locking mechanism) Strategy (manual check of cable) Procedure (didn't survey) | Low light Source, connector & INC hookup look similar | |
| 3 | Latent error=set up results in magnetic stand falling (due to placement/dirty surface/ etc.) | "J" "O" Strategy (set up error = stand placement) | Working inside tank | Possible need for stronger magnets? |
| 4 | Latent failure=crimp in cable (source can't extend/retract) | "C" Mechanical (crimp in cable) Diagnostic (cable not inspected) Strategy (removed tube to locate source)(turned off alarm) Procedure (didn't call RSO) | • | • |
| 5 | Latent error=Rad A leaves area (strategy/procedure error) | "O" "P" Strategy (Rad A leaves trainee unsupervised) Goal (working w o supervision) Procedure (no survey) Action (didn't fully retract source to shielded position) | Trainee "speed up job" | Camera/source "hang- up" problem? |
| 6 | No continuous survey during camera unlock and adjustment | "L" Strategy (moved camera after unlocking during set up) | 11 hours into the shift | - |

| E V E N T | ASSUMPTIONS (explicit assumptions made regarding event) | ERRORS (1st line - Letter=failure path(s) on generic HRA tree) (2nd line - Information Processing Failures identified) | PSFs | UNKNOWNS (Insufficient information available in reports) |
|-----------------------|--|--|--|--|
| 7 | Latent failure=camera can lock with source exposed Rad level high enough to set off alarming meter (if turned on) | "L" "M" Procedure (didn't survey/(ratemeter off) Strategy (moved camera to lock it) | Working on scaffolding Turned off alarm ratemeter during paperwork to conserve battery power Camera locks with source exposed | • |
| 8 | Procedure for tupe set up not specific Survey meter not initially working Bend in tube prevented retraction | "J" "O" "P" Information (couldn't hear) Action (set up with bend in tube) Mechanical (meters off scale) | High noise in area Wearing ear protection prevented hearing alarming ratemeter | |
| 9 | (NONE) | "C" "D" Diagnostic (status of meter)(location of source) Mechanical (meter at 0) Procedure (failed to lock) Action (failed to fully retract source) | - | Equipment problems or setup error? |
| 10 | Meter malfunction/battery problem | "D" "Q" Mechanical (meter at zero) Diagnostic (meter at zero) Strategy (looked into camera port)(failed to check crank after tripping over (t) Procedure (didn't lock camera) | Last of ten shots Anxious to "wrap up" work | |
| 11 | Source not fully retracted/not locked Strategy error in set up (stability on ladder) | "O" "P" "J" | | * |
| 12 | Failed to turn on alarming ratemeter | "O" "P" Goal (assistant working w o supervision) Procedure (no survey) (dosimeter not turned on)(didn't lock camera before moving) | Inadequate training Inadequate experience | Calibration of dosimeter? (film badge lost) |
| 13 | (NONE) | "H" Diagnostic (shielding in reboiler, falsely assumed not a restricted area) | - | * |

.

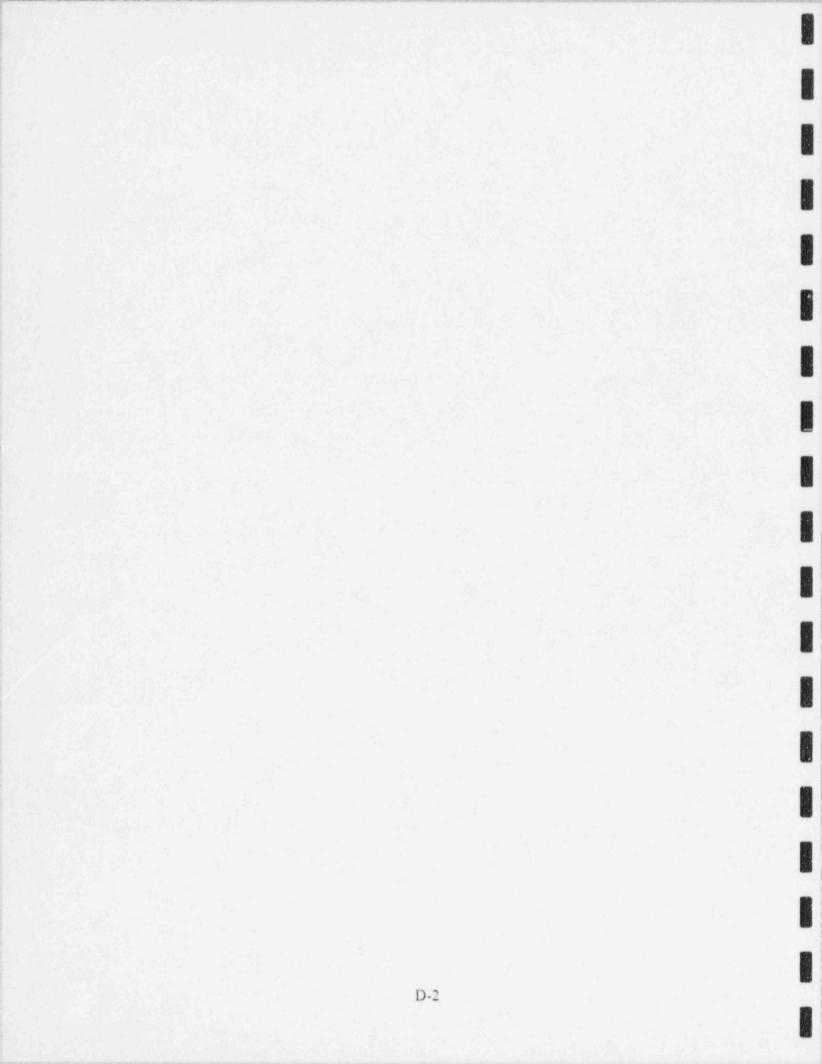
| E V E N T | ASSUMPTIONS (explicit assumptions made regarding event) | ERRORS (1st line - Letter=failure path(s) on generic HRA tree) (2nd line - Information Processing Failures identified) | PSFs | UNKNOWNS (Insufficient information available in reports) |
|-----------------|---|---|--|---|
| 14 | Latent equipment problem=camera can lock with source exposed | "O" "P" Information (couldn't see meter)(couldn't hear alarm) Strategy (counting cranks in out to confirm source retracted) Procedure (no survey) | Last shot of day Getting dark Loud noise | * |
| 15 | (not modelling RSO) (Outcome = 3REM to RSO in recovering source) | "J" Action (fail to connect source to drive cable) | Inadequate training? | How did Radiographer know source was not retracted? (no info provided in report) |
| 16 | According to procedures, source cranked out to locate restricted area (procedures were followed) | "O" "P" Procedure (didn't survey)(didn't retract source) | No radiation alarm in shooting cell | Questionable logic behind procedure for calculating area boundaries |
| 17 | Did not lock camera (NRC belief) | "L" "Q" Procedure (didn't survey) (didn't lock camera) | Working alone Between 2330 and 0130 | Camera can't be locked unless source is fully retracted |
| 18 | Didn't fully retract source Misinterpreted or didn't look to see flag positions | "O" "P" "Q" Mechanical (meter at zero) Diagnostic (meter at zero)(source out) Procedure (didn't lock camera) | Last shot of day | |
| 19 | and the second | "J" "O" Action (improperly connected source) Strategy (management work planning errors)(continued working with j sulty meter) Procedure (discontinued use of meter, continued to work) | Poor lighting Inadequate training Heavy workload / extended work week | • |

.

1.1

Appendix D

Generic HRA and Information Processing Failures Compiled Data



Appendix D

Generic HRA and Information Processing Failures Compiled Data

Generic HRA Trees

FAILURE PATH(S)

Failed to properly retract source ("O")

53% (10/19)

(Events #1,3,5,8,11,12,14,16,18,19)

"O" is almost a subset of "J" (i.e., the failure to properly retract the source results in a latent condition where the source can't be returned). Taken together, these two make up 58% of the cases, (#1,3,5,8,11,12,14,15,16,18,19). Cases #3, 8, 11, and 19 were listed as having both of these causes. Now that these cases have been categorized, the remaining ones might show overlap if they were reviewed again with this in mind.

Failed to do continuous pre-survey ("M") or post-survey ("K", "P")

42% (8/19)

(Events #5,7,8,11,12,14,16,18)

All of these were grouped together since they all were failures to survey (i.e., post-survey after a set up resulting in latent conditions where the source couldn't return, continuously when the set up resulted in the source being pushed out, and post-survey when the source was not properly retracted). The location of failures to survey needs to be reconsidered for the generic tree, since there additional places where it could occur (e.g., crew fails to lock source results in latent condition).

Set up results that led to latent condition (source can't return) ("J")

26% (5/19) (Events #3,8,11,15,19)

Failed to inspect ("C"), or adequately inspect ("D"), equipment

21% (4/19)

(Events #2,3,9,10)

These are grouped together since, in most cases, it is not stated that the crew actually inspected the equipment prior to using it and assumptions had to be made. Two cases were judged to have "failed to inspect" and three were judged to have "failed to adequately inspect." One of those cases was put into both categories. The generic tree should be modified to reflect this lack of information or future investigations should address this issue specifically whenever there is an equipment failure (e.g., camera failure, battery problems, crimp in guide tube, etc.).

Set up results that led to source being pushed out ("L")

16% (3/19) (Events #6,7,17)

Failed to lock source, resulting in latent condition ("Q")

16% (3/19)

(Events #10,17,18)

"Q" is almost a subset of "L" (i.e., the failure to lock the source results in a latent condition that could cause the source to be pushed out) Taken together, these two make up 26% of the cases (#6,7,10,17,18). In fact, case #17 was listed has having both of these causes

Failed to set up ("H"), or correctly set up ("I"), restricted area

5% (1/19)

(Event #13)

These two were grouped together because, in the one case involving a restricted area. it was uncertain whether the elimination of the reboiler from the restricted area was a "failure to set up" or "failure to correctly set up".

Failed to plan ("A"), or correctly plan ("B"), work 0%

Damaged equipment during transport ("E") 0%

Lost equipment during transport ("F") 0%

Failed to lock source for transport (from warehouse to weld site) ("G") 0%

Failed to properly time exposure ("N") 0%

Information Processing Failures Model

INFORMATION PROCESSING FAILURE CATEGORIES

68% of events had procedure errors (13/19)

- #2 failed to survey
- 4 didn't call RSO
- 5 failed to survey
- 7 failed to survey ratemeter off
- 9 failed to lock camera
- 10 failed to lock camera
- 11 failed to survey
- 12 failed to survey dosimeter not turned on failed to lock camera before moving it
- 14 failed to survey
- 16 failed to survey
- failed to retract source
- 17 failed to survey failed to lock camera
- 18 failed to lock camera
- 19 discontinued use of survey meter continued to work

58% of events had strategy errors (11/19)

- #1 continued without RSO
 - used hands to move source back to shield
- 2 manual check of cable
- 3 setup error
- 4 removed tube to locate source turned off alarm
- 5 radiographer left trainee alone
- 6 moved camera after unlocking during setup
- 7 moved camera to unlock it
- 10 looked into camera hole
 - failed to check crank after tripping over it
- 11 set up camera on ladder
- 14 counted cranks out and in to determine if source retracted
- 19 management planning errors
 - continued working with faulty meter

37% of events had action errors (7/19)

- #1 put wrong end back into camera
- 5 failed to fully retract source to shielded position
- 8 set up with bend in tube
- 9 failed to fully retract source
- 11 source not retracted
- 15 failed to connect source to drive cable
- 19 improperly connected source

37% of events had mechanical errors (7/19)

- #1 incorrect pigtail
- 2 pins failed
- 4 crimp in cable
- 8 meters off scale
- 9 meter at 0
- 10 meter at 0
- 18 meter at 0

32% of events had diagnostic errors (6/19)

- #2 failed to inspect pins
- 4 cable not inspected
- 9 status of meter (not working) location of source
- 10 meter at 0
- 13 reboiler falsely assumed to be unrestricted area
- 18 meter at 0
 - source out

11% of events had goal errors (2/19)

- #5 working without supervision
- 12 assistant working without supervision

11% of events had information errors (2/19)

- #8 couldn't hear
- 14 couldn't see meter
 - couldn't hear alarm

INFORMATION PROCESSING FAILURE CATEGORIES (subdivided into specific failure types)

procedure errors

42% of procedures errors (8/19)

- #2 failed to survey
- 11 failed to survey
- 17 failed to survey
- 5 failed to survey
- 16 failed to survey
- 12 failed to survey
- 7 failed to survey
- 14 failed to survey

26% of procedure errors (5/19)

- #9 failed to lock camera
- 12 failed to lock camera
- 10 failed to lock camera
- 17 failed to lock camera

18 - failed to lock camera

16% of procedure errors (3/19)

- #19 discontinued use of survey meter
- 12 dosimeter not turned on
- 7 ratemeter not turned on

5% of procedure errors (1/19) for each of the following:

- #16 failed to retract source
- 4 didn't call RSO
- 19 continued to work

strategy errors

13% of strategy errors (2/15)

- #6 moved camera after unlocking during setup
- 7 moved camera to unlock it

the following strategy errors could not be readily put into groups:

- #1 used hands to move source back to shield
- 1 continued without RSO
- 2 manually checked cable
- 3 setup error
- 4 removed tube to locate source
- 5 radiographer left trainee alone
- 10 looked into camera hole
- 11 failed to check crank after tripping over it
- 11 set up camera on ladder
- 14 counted cranks out and in to determine if source retracted
- 19 management planning errors
- 19 continued working with faulty meter

action errors

43% of action errors (3/7)

- #5 failed to fully retract source to shielded position
- 9 failed to fully retract source
- 11 failed to retract source

29% of action errors (2/7)

- #15 failed to connect source to drive cable
- 19 improperly connected source

the following action errors could not be readily grouped:

#1 - put wrong end back into camera

8 - set up with bend in tube

mechanical errors

57% of mechanical errors (4/7)

#8 - meters off scale

9 - meter at 0

- 10 meter at 0
- 18 meter at 0

the following mechanical errors could not be readily grouped

- #1 incorrect pigtail
- 2 pins failed
- 4 crimp in cable

diagnostic errors

25% of diagnostic errors (2/8)

#10 - meter at 0

18 - meter at 0

the following diagnostic errors could not be readily grouped

- #2 failed to inspect pins
- 4 cable not inspected
- 9 status of meter (not working)
- 9 location of source
- 13 reboiler falsely assumed to be unrestricted area
- 18 source out

goal errors

100% of goal errors (2/2)

- #5 working without supervision
- 12 assistant working without supervision

information errors

100% of information errors (3/3) involved sensory misinformation

- #8 couldn't hear
- 1 couldn't hear alarm
- 14 couldn't see meter

| NRC FORM 335 U.S. NUCLEAR REGULATORY COMMISSION U.S. NUCLEAR REGULATORY COMMISSION BIBLIOGRAPHIC DATA SHEET (See instructions on the reverse side) | (Assigned by NRC, Add V and Addeschan Heathers, i | 1. REPORT NUMBER (Aariganed by NRC, Add Yol, Supp. Rev. and Addicanchan Waanburk. if any) INEL-95/0387 | |
|--|---|---|--|
| 2. TITLE AND SUBTITLE | 3. DATE REPO | RT PUBLISHED | |
| Human Performance Evaluation of Industrial Radiography Exposure Events | MONTH August | YEAR 1925 | |
| | 4 FIN OR GRA E8244 | NT NUMBER | |
| 5. AUTHOR(S) | 6. TYPE OF REPORT | | |
| Wendy J. Reece | Technical | | |
| Susan G. Hill B. Gay Gilbert Lon N. Haney | | 7. PERJOD COVERED (Inclusive Dates) 1987 - September 1994 | |
| 8. PERFORMING ORGANIZATION - NAME AND ADDRESS (If NRC, provide Division, Office or Region, U.S. Ni mailing address) Idaho National Engineering Laboratory Engineering Analysis Department Lockheed Martin Idaho Technologies Idaho Falls, Idaho 83415 | | | |
| U.S. Nuclear Regulatory Commission Office for Analysis and Evaluation of Operational Data Two White Flint North 11545 Rockville Pike Rockville, MD 20852 10. SUPPLEMENTARY NOTES | | | |
| 11. ABSTRACT (200 words or less) | | | |
| This report summarizes the methods, analyses, results, and conclusions drawn from a human performance radiography exposure incidents. The Nuclear Material Events Database (NMED) was used to identify or occurring between 1987 and 1994; 95 events were identified. A subset of the events was used for detail application of several modeling tools. Each analysis technique is described in detail in this report, and co of exposure events are included in the appendices. Detailed analysis results were combined to indicate the radiography task, and how the errors might be characterized. Based on the analyses, suggestions we errors. Ideas for the use of training, equipment interface design, and job aids to improve performance ar need for the collection of detailed incident information, an easy-to-use guide was developed and is inclu | radiography exp led analysis, inc completed analy the types of error ere developed for re presented. T | osure events luding the ses for the sub ors involved in or how to addre o address the | |
| 12. KEY WORDS/DESCRIPTORS (List words or phrases that will assist researchers in locating the report.) | 13 AVAILABIL Unlimited | ITY STATEMENT | |
| Human performance Industrial radiography Human factors Safety | 14 SECURITY Unclassified (This Page) Unclassified (This Paget) | CLASSIFICATION | |
| Data analysis Human overexposure incidents | (International) | | |
| Data analysis Human overexposure incidents | 15 NUMBER O | DF PAGES | |

NRC form 335 (2-89)