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Docket Nos. 50-362 50-363 010 1 4 1977

Philodelphia Electric Company ATTUL Mr. V. S. Boyer Vice Prosident Empireering and Research 2301 Market Strect Philadelphia, Pannsylvania 1910;



Gentleman:

Subject: Combined Inspection 50-362/77-14 and 50-363/77-14

This refers to the inspection conducted by Mr. A. Tota of this office on November 21-23, 1977, at the Linerick Generating Station Units 1 and 2 of activities authorized by RRC License Lot. ConR-103 and UPP7-107 and to use discussions of our findings held by Rr. Toth with Mr. J. Concerent of your staff at the conclusion of the inspection.

Areas examined during this inspection are described in the Office of Inspection and Enforcement Inspection Papers which is anclused with this letter. Within these areas, the inspection consisted of salective examinations of procedures and representative records, interviews with personnel, and observations by the inspector.

Rused on the results of this inspection, it appears that one of your accivities was not conducted in full compliance with NAC requirements, as set forth in the Natice of Violation, employed harewith as Appendix A. This item of noncommittence has been contegorized into the levels as described to our correspondence to you dited Ordencer 31, 1974. This movice is some to you consucht to the provisions of Bushian 2.20% of the MRC's "Rules of Practice," Part 2, Title 10, Code of Adams Regulacions. Section 2.20: requires you to sabmit to this office, within thirty (30) days of your receipt of this nation, a written statement or explanation in erectly including: (1) corrective stupe writin have being taken by you and the results achieved: (0) to trockly a to shich till be ret a to avoid further items of nancompliance; and (5) the date when full sampliance. will be achieved.

In accordance with 1-exten 2.74% of what had a "Aulta be Practica." Last 1, Title 10, Code or federal to got chiens, a copy of this lector and the medicance will be present in the daily partic former force. If the

Philadelphia Electric Company

report contains any information that you (or your contractor) believe to be proprietary, it is necessary that you make a written application within 20 days to this office to withhold such information from public disclosure. Any such application must be accompanied by an affidavit executed by the owner of the information, which identifies the document or part sought to be withheld, and which contains a statement of reasons which addresses with specificity the items which will be considered by the Commission as listed in subparagraph (b)(4) of Section 2.790. The information sought to be withheld shall be incorporated as far as possible into a separate part of the affidavit. If we do not hear from you in this regard within the specified period, the report will be placed in the Public Document Room.

Should you have any questions concerning this inspection, we will be pleased to discuss them with you.

Sincerely,

Robert T. Carlson, Chief

Reactor Construction and Engineering Support Branch

Enclosures:

. Appendix A, Notice of Violation

 Office of Inspection and Enforcement Combined Inspection Report Numbers 50-352/77-14 and 50-353/77-14

APPENDIX A

NOTICE OF VIOLATION

Based on the results of the NRC inspection conducted on November 21-23, 1977, it appears that one of your activities was not conducted in full compliance with conditions of your NRC Facility License No. CPPR-107 as indicated below. This item is a deficiency.

Criterion V of 10 CFR 50, Appendix B, requires in part that, "Activities affecting quality shall be prescribed by documented instructions, procedures, or drawings of a type appropriate to the circumstances and shall be accomplished in accordance with these instructions, procedures or drawings."

The quality assurance program implementation described in the Limerick Generating Station PSAR Appendix D requires in Paragraph D.6.4 that, "Bechtel Construction Department...is responsible for construction of the plant to approved engineering specifications, drawings and procedures...."

Bechtel Field Inspection Manual Procedure G-3, Revision 6, Part 5.0 requires that, "Nonconforming items may be conditionally released for installation in permanent plant construction only when it is a considered decision by the Project Field Engineer, Project Field Quality Control Engineer, and the Project Quality Assurance Engineer. Specific written approval from each of the above persons must be obtained and documented on the NCR along with the basis for the decision to permit installation of the nonconforming item...Approval to install nonconforming material or equipment shall be given only when...5.4. If the item is nonconforming for reason of missing or incomplete supplier documentation, evidance as specified below must be available at the job site...b) for non Bechtel shop inspected items. The suppliers notification by TWX or written report that the item and prescribed documentation are in full conformance with the requirements of the procurement documents and that all prescribed documentation required to be at the job site follows by mail."

Appendix A

Contrary to the above, on September 23, 1977, the Unit #2 reactor pressure vessel was installed in the containment drywell without a conditional release having been issued and without the required supplier written notifications on site. The vessel was installed although an unresolved nonconformance existed and on site documentation prescribed in procurement documents was missing and incomplete and there were indications that the supplier did not plan to forward the documents.

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FLS. NUCLEAR REGULATORY COMMISSION OFFICE OF INSPECTION AND ENFORCEMENT

Region I 50-352/77-14 Report No. =======/77-14 REGION I HAS NOT DETAINED PROPERTIES 50-352 CLEANANCE IN ACCORDANCE WITH IS OFM 1760 Docket No. CPPR-TOE Priority Category License No. Licensee: PhiladeInhia Electric Company 2301 Market Street Philadelphia, Pennsylvania 19101 Facility Name: Limerick Generating Station, Unit 1 and Unit 2 Inspection at: Limerick, Philadelphia, and Eddystone, Pennsylvania Inspection conducted:November 21-23, 1977 Durry Reactor Inspector 13/14/77 Approved by: - 1. C ~ R. W. McGaughy, Chief, Projects Section

Inspection Summary:

Unit #1 Inspection on November 21-23, 1977 (Report No. 50-352/77-14)

Areas Inspected: Routine, unannounced inspection of work activities for reactor coolant pressure boundary piping, and welding of safety related piping; quality varification records for licensee follow up action on NRC bulletins and circulars, contractor disposition of nonconforming conditions, implementation of concrete testing requirements, and pipe spool shop fabrication. The inspectors also performed a plant tour-inspection, (including the ADWIN warehouse) reviewed licensee action on previous inspection findings, and performed follow-up action as necessary to resolve questions which arose during the course of inspection the above areas. The Unit #1 inspection involved 30 inspector-hours on-site 1, 3 NRC inspectors.

Results: No items of noncompliance were identified.

Reactor Construction and Engineering Support

Region I Form 12 (Rev. April 77) Inspection Summary

Unit #2 Inspection on November 21-23, 1977 (Report No. 50-353/77-14)

Areas Inspected: Routine, unannounced inspection of general work activities, and quality verification records for licensee follow up action on NRC bulletins and circulars, contractor disposition of nonconforming conditions, and implementation of concrete testing requirements. The inspectors also performed a plant tour-inspection, (including the ADWIN warehouse), and reviewed licensee action on previous inspection findings. The Unit #2 inspection involved 19 inspectorhours on-site by 3 NRC inspectors.

Results: Of the four areas inspected, no items of noncompliance were identified

Results: Of the four areas inspected, no items of noncompliance were identified in three areas; one item of noncompliance was identified in one area. (Deficiency - failure to implement conditional-release procedure prior to reactor vessel

installation, Paragraph 4)

DETAILS

1. Persons Contacted

Philadelphia Electric Company

QA Engineer *W. T. Baxter Resident Construction Engineer *J. J. Clarey Field OA Branch Head *J. M. Corcoran QA Engineer J. Cotton *J. P. Evans QA Engineer D. Groves Engineer QA Engineer *D. A. Marascio Senior Engineer J. Mollick Technical Assistant, Projects R. Roehm Construction Engineer R. Shiebley QA Manager H. Walters

Bechtel Power Corporation

*M. H. Brown Project Field OC Engineer Materials Supervisor (ADWIN) S. Gearhart . Lead Site QA Engineer *E. R. Klossin Q.C. Level II J. Quinlan Project Construction Manager *J. Reiney Assistant Materials Supervisor (ADWIN) J. Reynolds QA Engineer *R. E. Sevo QA Engineer *N. H. Shanbhag Lead Piping Mechanical Superintendent F. Thesing Unit 1 Q.C. Level II T. Waters Project Field Engineer *A. G. Weedman

*denotes persons present at management meeting.

The inspector also contacted various craft and quality control personnel during the course of the inspection.

Mr. W. Lauden, Construction Inspection Specialist from the NRC Inspection and Enforcement, Bethesda, Maryland headquarters office accompanied the regional disspectors as an observer.

2. Plant Tour

The inspectors observed work activities in-progress, completed work, and plant status in several areas during general inspection of the plant. The inspector examined work items for any obvious defects or noncompliance with regulatory requirements or license conditions. Particular note was taken of presence of quality control inspectors and quality control evidence such as inspection records, material identification, nonconforming material identification, and equipment calibration tags. The inspector interviewed craft personnel, supervision, and quality inspection personnel as such personnel were available in the work areas. Where more detailed inspection of an area was conducted, the inspection scope and findings are described in other paragraphs of the report.

No items of noncompliance were identified during the plant tour.

3. Licensee Action on Previous Inspection Findings

(Closed) Noncompliance (353/76-06-01): Failure to weld and inspect structural steel per AWSD1.1. The inspector examined a nonconformance report No. NCR-2710 and associated documentation which showed that this item has been resolved. All welds inspected by the welding inspector in question had been identified and reinspected. Where welds were wholly or partly inaccessible, an engineering analysis of each such weld was made to ascertain the consequences and acceptability of each weld. In each case, the ability of the welded joint to perform its function was considered. All such joints were found acceptable. For partially inaccessible, welds in many cases it was found that the accessible portion of the weld alone was capable of meeting the design function. The inspector examined the following records relative to the above; other related records previously examined relative to this item, are identified in IE Inspection Reports Nos. 353/76-06, 353/77-01 and 353/77-06):

- -- NCR-2710 sheets 1 thru 29 (w/engineering disposition November 17, 1977).
- -- Inspection Reports (QCE-1) Nos. C63-30, 31, and 32

Nos. C954-6

Nos. C-41A-493

Records of Disposition of Manconforming Canditions Units #1 and #2

During the plant tour the inspector noted more than one quality control "conditional release" tag on items of equipment which were identified as having missing documentation. The inspector subsequently examined eight recent nonconformance reports which involved missing documentation, to ascertain compliance with Criterion VIII of 10CFR50. The inspector examined the following NCR reports: NCR-2874, 2882, 2929, 2931, 2939, 2941. 2942, 2944:

Reports Nos. 2929 and 29-2 were recorded as properly dispositioned with required missing documentation having been received. This is acceptable.

Reports Nos. 2874, 2939 and 2941 included properly approved conditional release forms, for movement and storage of equipment in the containment building, but not installation. Missing documentation included various GE drawings and specifications which GE apparently is reluctant to release. The installation status at this time is acceptable.

Report No. 2931 has not been issued a conditional release and the equipment not installed and apparently has not been released from storage. This is acceptable.

Report No. 2944 indicates that certain GE drawings, ASME Code Data Sheets, and Certificate of Compliance are missing for main steam pipe spool #M1-B21-G001. It includes a properly approved conditional release for storage in the containment building. It also mentions anticipated welding in a few weeks, although it is not clear that such welding would be allowable under the conditional release without a supplement. The current status is acceptable.

Report No. 2882 indicates that certain GE drawings and specifications were not available as required by inspection plan QCIR-M1-32332 (Final Receiving Inspection for Reactor Pressure Vessel). There were no records available to indicate that the required documents were received or that the conditions for issuance of a conditional release were satisfied and such a conditional release issued prior to installation of the Unit #2 reactor pressure vessel. The conditions for issuance of a conditional release are defined in Field Inspection Manual Procedure G-3. Revision 6, which requires in part that a supplier's notification be at the jobsite, including notification that all prescribed documentation required to be at the jobsite follows by mail. The licensee could produce no record of such notification and stated that the subject of GE cocuments was not resolved with GE.

10-111

The prescribed documentation which was missing for the RPV listed in QCIR-MI-33332. It includes the following GE documents which were identified by the Bechtel QC inspector:

761E9E9 R5 (311-A001-L-51-5)

21A1425 RE (B11-A001-H-1.2)

21A9825 R3 (B21-F029-H-2.1)

21A9242 R3 (B11-A001-H-2.1)

15888310 R.A

105A46TO R.5

The September 29, 1977 installation of the U. RPV, without the resolution of NCR-2882 or other alternative compliance with FIM-G-3 is an item of noncompliance (353/77-14-01).

5. Safety Related Pipe Welding Work Activities (Unit #2)

The inspector observed the welding of the root and intermediate passes of the 8" diameter, schedule 10, pipe joint HCC-101-2/4-FW5 located in the Fuel Pool Cooling System. He verified that the welding met the requirements of the ASME Code, sections III and IX and the welding procedure P8-T-Ag. revision 2, by examining the internal and external weld surfaces and by reviewing the welder's qualification and the quality assurance documentation.

He also observed the welding of the intermediate layers of the 4" diameter, schedule 40, pipe to valve joint GSB-119-8/6-FWZ located in the Residual Heat Removal System. He verified that the proper weld procedure was specified and its requirements were taing implemented, the welder was qualified, the proper filler material was being deposited, the appearance of the weld was acceptable, and that the quality control was being performed.

The inspector examined the weld material storage and issue facilities and practices for Bechtel work (including piping). He also observed pipe fabrication shop and pipe cleaning area activities, pipe storage and handling and general appearance of completed field welds during plant tour activities.

No items of noncompliance were identified.

6. Review of Shop Fabricated Pipe Spool Documentation (Unit #1)

Vendor fabricated pipe spool GSB-119-8-1 was selected for review of the quality assurance documentation. This spool is located in the Residual Heat Removal System and forms one side of the field weld GSB-119-8/6-FW-2 described in paragraph 5. The following documents were examined:

- -- Drawing No. M-214, revision 36, Piping and Mechanical Material Receiving Instruction.
- -- Southwest Fabricating & Welding Co. Drawing No. GBB-119-8-1.
- -- Material Certifications for the pipe, elbows and welding rods.
- -- Radiographs for shop weld W-1, W-2, W-3.

The inspector noted that in views 4-5, 5-5, and 6-1 of the radiographs for shop weld GSS-119-8-1, W-1, there were linear indications aligned with the longitudinal axis of the weld which do not appear to meet the requirements of the ASME Code, section III, paragraph NS 5321. Comparison of the radiograph to the weld surface did not disclose any surface irregularity which would account for the indications in the radiograph. The licensee stated that additional examinations would be made to determine the acceptability of the weld. The examination will be completed in approximately 60 days.

F.R. N-112

This item is considered unresolved pending completion of the evaluation and review by the NRC. (352/77-14-01)

7. Reactor Coclant Pressure Boundary Piping Work Activities

The inspector observed the rigging and placement in containment of main steam isolation valve 821-F0228, serial number 7-683. He also examined the following quality assurance documentation for the valve:

- -- Quality Control Inspection Record, file No. 147.
- -- Nonconformance Report 2374 for Main Steam Isolation Valve B21-F022B.
- -- Nonconformance Material Installation Release (NCR 2874)
- -- Deviation Disposition Report #5583.

- -- Chemical and Physical Material Test Reports for the valve body and welding rod.
- -- Heat treatment records.

The inspector verified that the handling activities and quality assurance documentation met the requirements of the ASME Code, Section III; the Limerick PSAR, appendix D.4.9.2; and the applicable site job rules.

No items of noncompliance were identified.

8. Offsite Warehouse General Activities (ADWIN Facility) (Units #1 and #2

The inspectors interviewed maintenance and quality control personnel, examined typical storage-maintenance in-process records, and inspected in-door storage of material/equipment in the off site ADWIN warehouse at Eddystone, Pennsylvania. It was raining the day of this inspection (November 22, 1977, p.m.) and the inspectors observed no roof leaks. Nearly all equipment was covered with tarpaulins. Except for certain items being worked on and valves hung in heated storage, all components observed had caps or covers on all openings. The inspectors checked temperature and humidity recorders in the controlled environment room; these appeared functional and within acceptable levels.

The inspectors observed many humidity indicators on various valves/
penetrations in unheated storage which were totally white, indicating that a 60% or greater humidity level existed inside the
items. Personnel at ADWIN indicated that when an item was required
by the maintenance schedule to be checked, at that time new desiccant
is installed if the 60% humidity level blue indicator appears to be
turning or has turned white. However, there is no written criteria
regarding this item, and no similar instruction regarding action to
be taken if Bechtel responsible personnel incidentally observe
"white" indicator during routine walk-by or other activities.

F.R. N-113

On November 23, 1977 site quality control engineer showed the inspector a handwritten instruction dated November 22, 1977 regarding this matter, but it was not a controlled document and was not available at ACWIN during the November 22, 1977 inspection. A controlled instruction appears warranted for this subject, and the licensee stated that he would review the matter. This is unresolved. (352/77-14-02; 353/77-14-02)

9. Licensee Followup Action on NRC Issued Bulletins and Circulars (Units #1 and #2)

The inspector reviewed licensee's records of followup activities regarding certain NRC issued bulletins and circulars. In each case, the bulletin or circular had been distributed to interested personnel within the licensee organization, and a responsible individual had been assigned for followup action. The records showed that a determination of applicability had been made for the following items and acceptable followup action taken.

Bulletins

- 74-04A Engineer statements support the April 16, 1974 licensee letter to NRC to the effect that a new two-stage top-works will be provided for target rock pressure relief valves for this plant.
- 74-103 GE change notice #N-58931 shows that the 4-inch bypass line around the recirculating system isolation valve has been deleted from the design of this plant.
- 74-14 This bulletin was provided for information to the engineers engaged in the overall pool-swell-phenomenon analysis.
- 74-16 Licensee audit reports #AR-138 and #AR-151, plus supporting checklists/ finding sheets/resolution reports, show that diesel generator vendor quality program implementation has been audited as a measure to assure proper machining of pistons and similar fabrication items. —
- 75-J3 The licensee stated that the program for examination of ASCO solenoid valves has not yet been approved or implemented, although some specification changes have been made. The program is expected to be approved by March 1, 1978.
- 76-06 Licensee resolution relative to bulletin 74-04A encompasses this item; also target-rock yalve air operators will not be insulated.
- 77-02 Licensee followup data show that the architect-engineer had been requested to review the design to assure that the questionable relays are not specified or allowed for this plant.

Circulars

77-13

This circular was distributed, responsibility was asssigned, a determination of applicability was made, and followup action was taken, in accordance with the recently revised Appendix X of the licensee QA manual.

77-11

These two circulars were distributed, responsibility assigned, and a response received from the responsible contractor in accordance with Appendix X. A close-out has not yet been issued to the project manager in accordance with Appendix X.

77-03 thru 77-10 These circulars were handled in accordance with the previous issue of Appendix X, where distribution and assignment of responsibility were made, but where there was no requirement for followup response to the project manager. The inspector stated that followup of these, and circulars 77-11 and 12, will be examined at a future inspection.

10. Concrete Compressive Stencth Tests (Units #1 and #2

The inspector examined records of recent tests of concrete compressive strength to determine if 23-day tests are being performed as required by a August 5, 1977 NRC letter to the licensee. The inspector examined the compressive strength and in-process test records attached to the following inspection records (OCIR's):

- -- C-141-R5-P-4-3
- -- C-134-RW-LM-21-3
- -- C-137-RS-L-515-3
- -- C-143-RW-PS-23-3

No items of noncompliance were identified.

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11. Unresolved Items

Unresolved Items are matters about which more information is required in order to ascertain whether they are acceptable items, items of noncompliance, or deviations. Unresolved items disclosed during the inspection are discussed in Paragraphs 6 and 8.

12. Management Interview

At the conclusion of the inspection on November 23, 1977 a meeting was held at the Limerick Generating Station site with representatives of the licensee and contractor organizations. Attendees at this meeting included personnel whose names are indicated by notation (*) in paragraph 1. The inspectors summarized the results of the inspection as described in this report.