Docket No. 50-336 B14102

Attachment 1

Millstone Nuclear Power Station, Unit No. 2 Proposed Revision to Technical Specifications Spent Fuel Pool Reactivity

Proposed Revised Pages

9204270157 920416 PDR ADOCK 05000336 PDR April 1992

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LIMITING CONDITIONS FOR OPERATION AND SURVEILLANCE REQUIREMENTS

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DEFINITIONS

VENTING

1.35 VENTING is the controlled process of discharging air or gas from a confinement to maintain temperature, pressure, humidity, concentration or other operating condition, in such a manner that replacement air or gas is not provided or required during venting. Vent, used in system names, does not imply a VENTING process.

MEMBER(S) OF THE PUBLIC

1.36 MEMBER(S) OF THE PUBLIC shall include all persons who are not occupationally associated with the plant. This category does not include employees of the utility, its contractors or its vendors. Also excluded from this category are persons who enter the site to service equipment or to make deliveries. This category does include persons who use portions of the site for recreational, occupational or other purposes not associated with the plant.

The term "REAL MEMBER OF THE PUBLIC" means an individual who is exposed to existing dose pathways at one particular location.

SITE BOUNDARY

1.37 The SITE BOUNDARY shall be that line beyond which the land is not owned, leased or otherwise controlled by the licensee.

UNRESTRICTED AREA

1.38 An UNRESTRICTED AREA shall be any area at or beyond the site boundary to which access is not controlled by the licensee for purposes of protection of individuals from exposure to radiation and radioactive materials or any area within the site boundary used for residential quarters or industrial, commercial institutional and/or recreational purposes.

STORAGE PATTERN

1.39 The Region B and C spent fuel racks contain a cell blocking device in every 4th rack location for administrative control. This 4th location will be referred to as the blocked location. A STORAGE PATTERN refers to a blocked location and all adjacent and diagonal cell locations surrounding the blocked location within the respective region.

Amendment No. 104, 117

MOVEMENT OF FUEL IN SPENT FUEL POOL

LIMITING CONDITION FOR OPERATION

3.9.17 Prior to movement of a fuel assembly, or a consolidated fuel storage box, in the spent fuel pool, the boron concentration of the pool shall be maintained uniform and sufficient to maintain a boron concentration of greater than or equal to 800 ppm.

APPLICABILITY: Whenever a fuel assembly, or a consolidated fuel storage box, is moved in the spent fuel pool.

ACTION:

With the boron concentration less than 800 ppm, suspend the movement of all fuel in the spent fuel pool.

SURVEILLANCE REQUIREMENT

4.9.17 Verify that the boron concentration is greater than or equal to 800 ppm within 24 hours prior to any movement of a fuel assembly, or a consolidated fuel storage box. in the spent fuel pool and every 72 hours thereafter.

SPENT FUEL POOL -- REACTIVITY CONDITION

LIMITING CONDITION FOR OPERATION

3.9.18 The Reactivity Condition of the spent fuel pool shall be such that $K_{\rm eff}$ is less-than-or-equal-to 0.95 at all times.

APPLICABILITY: Whenever fuel is in the spent fuel pool.

ACTION:

Borate until $K_{pff} \leq .95$ is reached.

SURVEILLANCE REQUIREMENT

4.9.18.1 Ensure that all fuel assemblies to be placed in Region C (as shown in Figure 3.9-2) of the spent fuel pool are within the enrichment and burn-up limits of Figure 3.9.1 by checking the assembly's design and burn-up documentation.

4.9.18.2 Ensure that the contents of each consolidated fuel storage box to be placed in Region C (as shown in Figure 3.9-2) of the spent fuel pool are within the enrichment and burn-up limits of Figure 3.9-3 by checking the design and burn-up documentation for storage box contents.

4.9.18.3 Ensure that all fuel assemblies to be placed in Region A (as shown in Figure 3.9-2) of the spent fuel pool are within the enrichment and burnup limits of Figure 3.9-4 by checking the assembly's design and burnun documentation.

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FIGURE

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Amendment No.

FUEL ASSEMBLY INITIAL ENRICHMENT, WT. % U-235

FIG. 3.9-4 MINIMUM REQUIRED FUEL ASSEMBLY EXPOSURE AS A FUNCTION OF INITIAL ENRICHMENT TO PERMIT STORAGE IN REGION A

3/4 9-25a

SPENT FUEL POOL - STORAGE PATTERN

LIMITING CONDITION FOR OPERATION

3.9.19.1 Each STORAGE PATTERN of the Region C spent fuel pool racks shall require either that:

- A cell blocking device is installed in those cell locations shown in Figure 3.9-2; or
- (2) If a cell blocking device has been removed, all cells of the STORAGE PATTERN must have consolidated fuel in them, including the formerly blocked location; or
- (3) Meet both (a) and (b):
 - (a) If a cell blocking device has been removed, all cells of the STORAGE PATTERN must have consolidated fuel in them except the formerly blocked location.
 - (b) The formerly blocked location is vacant and a consolidated fuel box or cell blocking device is immediately being placed into the formerly blocked cell.

APPLICABILITY: Fuel in the Spent Fuel Pool

ACTION:

Take immediate action to comply with either 3.9.10.1(1), (2) or (3).

SURVEILLANCE REQUIREMENTS

4.9.19.1 Verify that 3.9.19.1 is satisfied at the following times.

- (1) Prior to removing a cell blocking device
- (2) Prior to removing a consolidated fuel storage box from its Region C storage 'scation.

SPENT FUEL POOL - STORAGE PATTERN

LIMITING CONDITION FOR OPERATION

3.9.19.2 Each STORAGE PATTERN of the Region B spent fuel pool racks shall require that:

- A cell blocking device is installed in those cell locations shown in Figure 3.9-2; or
- (2) If a cell blocking device has been removed, all cells in the STORAGE PATTERN must be vacant of stored fuel assemblies.

APPLICABILITY: Fuel in the spent fuel pool.

ACTION:

1

Take immediate action to comply with either 3.9.19.2(1) or (2).

SURVEILLANCE REQUIREMENTS

4.9.19.2 Verify that 3.9.19.2 is satisfied prior to removing a cell blocking device.

BASES

3/4.9.13 STORAGE POOL RADIATION MONITORING

The OPERABILITY of the storage pool radiation monitors ensures that sufficient radiation monitoring capability is available to detect excessive radiation levels resulting from 1) the inadvertent lowering of the storage pool water level or 2) the release of activity from an irradiated fuel assembly.

3/4.9.14 & 3/4.9.15 STORAGE POOL AREA VENTILATION SYSTEM

The limitations on the storage pool area ventilation system ensures that all radioactive material released from an irradiated fuel assembly will be filtered through the HEPA filters and charcoal adsorber prior to discharge to the atmosphere. The OPERABILITY of this system and the resulting iodine removal capacity are consistent with the assumptions of the accident analyses.

3/4.9.16 SHIELDED CASK

The limitations of this specification ensure that in an event of a cask tilt accident 1) the doses from ruptured fuel assemblies will be 'ithin the assumptions of the safety analyses, 2) K_{off} will remain \leq .95.

3/4.9.17 MOVEMENT OF FUEL IN SPENT FUEL POOL

The limitations of this specification ensure that, in the event of a fuel assembly or a consolidated fuel storage box drop accident into a Region B or C rack location completing a 4-out-of-4 fuel assembly geometry, Koff will remain < 0.95.

3/4.9.18 SPENT FUEL POOL - REACTIVITY CONDITION

The limitations described by Figures 3.9-1 and 3.9-3 ensure that the reactivity of fuel assemblies and consolidated fuel storage boxes, introduced into the Region C spent fuel racks, are conservatively within the assumptions of the safety analysis.

The limitations described by Figure 3.9-4 ensure that the reactivity of the fuel assemblies, introducted into the Region A spent fuel racks, are conservatively within the assumptions of the safety analysis.

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B 3/4 9-3 Amendment No. 30, 109, 117, 188

BASES

3/4.9.19 SPENT FUEL POOL - STORAGE PATTERN

The limitations of this specification ensure that the reactivity conditions of the Region B and C storage racks and spent fuel pool Keff will remain less than or equal to 0.95.

The Cell Blocking Devices in the 4th location of the Region C storage racks are designed to prevent inadvertent placement and/or storage of fuel assemblies in the blocked locations. The blocked location remains empty to provide the flux trap to maintain reactivity control for fuel assembly storage in any adjacent locations. Or'y loaded consolidated fuel storage boxes may be placed and/or stored in the 4th location, completing the STORAGE PATTERN, after all adjacent, and diagonal, locations are occupied by loaded consolidated fuel storage boxes.

The Cell Blocking Devices is the 4th location of the Region B storage racks are designed to prevent inadvertent placement and/or storage in the blocked locations. The blocked location remains empty to provide the flux trap to maintain reactivity control for fuel assembly storage in any adjacent locations. Region B is designed for the storage of new assemblies in the spent fuel pool and for fuel assemblies which have not sustained sufficient burnup to be stored in Region A or Region C.

3/4.9.20 SPENT FUEL POOL - CONSOLIDATION

The limitations of these specifications ensure that the decay heat rates and radioactive inventory of the candidate fuel assemblies for consolidation are conservatively within the assumptions of the safety analysis.

DESIGN FEATURES

VOLUME

5.4.2 The total water and steam volume of the reactor coolant system is 10,060 + 700/-0 cubic feet.

5.5 EMERGENCY CORE COOLING SYSTEMS

5.5.1 The emergency core cooling systems are designed and shall be maintained in accordance with the original design provisions contained in Section 6.3 of the FSAR with allowance for normal degradation pursuant to the applicable Surveillance Requirements.

5.6 FUEL STORAGE

CRITICALITY

5.6.1 a) The new fuel (dry) storage racks are designed and shall be maintained with sufficient center to center distance between assemblies to ensure a $k_{eff} \leq .95$. The maximum nominal fuel enrichment to be stored in these racks is 4.50 weight percent of U-235.

b) Region A of the spent fuel storage pool is designed and shall be maintained with a nominal 9.8 inch center to center distance between storage locations to ensure a $K_{eff} \leq .95$ with the storage pool filled with unborated water. Fuel assemblies stored in this region must comply with Figure 3.9-4 to ensure that the design burnup has been sustained.

c) Region B of the spent fuel storage pool is designed and shall be maintained with a nominal 9.8 inch center-to-center distance between storage locations to ensure $K_{eff} \leq .95$ with a storage pool filled with unborated water. Fuel assemblies stored in this region may have a maximum nominal enrichment of 4.5 weight percent U-235. Fuel assemblies stored in this region are placed in a 3 out of 4 STORAGE PATTERN for reactivity control.

d) Region C of the spent fuel storage pool is designed and shall be maintained with a 9.0 inch center to center distance between storage locations to ensure a $K_{eff} \leq .95$ with the storage pool filled with unborated water. Fuel assemblies stored in this region must comply with Figure 3.9-1 to ensure that the design burn-up has been sustained. Fuel assemblies stored in this region are placed in a 3 out of 4 STORAGE PATTERN for reactivity control. The contents of consolidated fuel storage boxes to be stored in this region must comply with Figure 3.9-3.

e) Region C of the spent fuel storage pool is designed to permit storage of consolidated fuel in the 4th location of the storage rack and ensure a $K_{eff} \leq 0.95$. Placement of consolidated fuel in the 4th location is only permitted if all surrounding cells of the STORAGE PATTERN are occupied by consolidated fuel.

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Amendment No. 30, 58, 109, 117, 146

DESIGN FEATURES

DRAINAGE

5.6.2 The spent fuel storage pool is designed and shall be maintained to prevent inadvertent draining of the pool below elevation 22'6".

CAPACITY

5.6.3 The spent fuel storage pool is designed and shall be maintained with a storage capacity limited to no more than 224 storage locations in Region A, 160 storage locations in Region B and 962 storage locations in Region C for a total of 1346 storage locations.*

*This translates into 1237 storage locations to receive spent fuel and 109 storage locations to remain blocked.

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Attachment 2

Millstone Nuclear Power Station, Unit No. 2 Proposed Revision to Technical Specifications Spent Fuel Pool Reactivity

Spent Fuel Pool Criticality Safety Analyses

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Spent Fuel Pool Criticality Safety Analyses

This attachment is intended to document results of our criticality safety analyses of the Millstone Unit No. 2 Region 1 storage cells with observed and postulated gaps present in the Boraflex abcorber material. The Boraflex poison degradation has been very conservatively incorporated into the criticality design analysis. To date, approximately half of the poisoned rack cells have been tested and characterized for gap formations. Test data identifies a Boraflex panel defect rate of 16% with the largest observed gaps at a 2% shrinkage rate. With further gap growth anticipated, the mechanical inputs for the criticality analysis assumed 4% gap formations at the observed test locations and a 4% gap formation with a random distribution in all of the other Boraflex panels. These assumptions are considered conservative because EPRI data supports the 4% maximum shrinkage value and the random discribution is supported by the NNECO test data. These analyses are based on the CE design for the Region 1 Boraflex poisoned racks, as originally licensed for Millstone Unit No. 2 in Amendment #109, dated January 15, 1986. The calculations utilize a three-dimensional NITAWL-KENO-5a model with the 27-group SCALE cross-section set.

Sections of the old Region 1 have been redefined as two new regions:

Region A utilizing all of the cells in a 4-of-4 cell arrangement with credit for fuel burnup.

Region B using fresh fuel of 4.5% average enrichment in a 3-of-4 arrangement (fourth cell empty).

Shrinkage of 4% was also assumed resulting in 5.65" gaps in every Boraflex panel (a very conservative assumption). The consequence of various axial districtions was also investigated. A shrinkage of 4% in width was conservatively assumed although examination of the Boraflex from Cell D9 did not show any visible evidence of such shrinkage.

Table 1 summarizes recults of several calculations (including the original design with fresh fue'l in every location) intended to show the magnitude of the reactivity effects of in the Millstone Unit No. 2 racks.

To provide some perspective for the analyses, a calculation was made assuming all the Boraflex was lost, resulting in a 0.194 δ k total reactivity "worth" of the Boraflex. If 4% is lost through gap formation, then the order of magnitude of the expected reactivity effect due to gaps is (0.04 * 0.194) = 0.008 δ k.

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Region B: 3 of 4 Cell Arrangement with 4.5% Fresh Fuel

Calculations for a 3-of-4 arrangement with fresh 4.5% enriched fuel (fourth cell empty) are summarized in Table 2. At the present time, the gaps which have been observed in the Boraflex (as of the most recent Blackness test) have a negligible reactivity effect within the statistical accuracy of KENO-5a calculations.

Considering that the Boraflex has already seen three fuel cycles, it is not likely that significant fur her growth would be expected. However, for conservatism, it was assumed at these gaps increase to 5.65" (equivalent to 4% axial shrinkage) at the locations observed in the Blackness tests (Case 7, Table 2).

To assure very conservative upper bound conditions, further calculations were made assuming that additional gaps of 5.65" appear in <u>all</u> other panels throughout the racks. Based on the fact that the axial distribution of observed gaps is random, a random distribution of these additional gaps in the axial direction was assumed as the reference case. (Gap locations were derived by using a PC random number generator.) The maximum k_{eff} for the upper bound reference case ':ase 9, Table 2) was calculated to be 0.9179, including width shrinkage, bias and all uncertainties (calculational and manufacturing tolerances, see Table 3). Thus, with the 3 of 4 arrangement, the maximum k_{eff} remains substantially below the NRC criterion (0.95 k_{eff}).

Westinghouse and CE fuel show a slightly higher reactivity than the ANF fuel used for the primary analyses. For Westinghouse and CE fuel, the maximum reactivities for 4.5% enriched fuel were calculated to be 0.9252 and 0.9201 respectively.

The temperature and void coefficients of reactivity are negative. Therefore, the calculations were conservatively based on a temperature of 4°C (maximum water density) and any temperature increase above 4°C would result in reduced reactivity.

Two accident conditions were also considered, as follows: (Note: Under the accepted single failure criterion, it is not necessary to consider the simul-taneous occurrence of multiple independent accident conditions. Therefore, credit for the presence of soluble poison is allowed under accident conditions.)

- <u>Mislocated fuel assembly</u>--For the case of a fresh fuel assembly assumed to be accidentally installed into one of the empty cells of an otherwise filled Region B array, the maximum k_{eff} was calculated to be 0.9436, which remains below the NRC criterion.
- <u>Mislocated Consolidated fuel assembly</u>--This accident assumes that a consolidated fuel bundle is accidentally loaded into one of the empty cells of Region B. Calculations for this case resulted in a

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maximum k_{eff} of 0.9364 which is well within the NRC criterion. This is a very conservative calculation that assumes a consolidation ratio of 2 with unburned rods of 4.5% enrichment rather than spent fuel rods.

Significance the Axial Gap Distribution

Since the potential effect of the axial gap distribution is of concern, we have calculated the reactivity effect of 5.65" gaps for several assumed distributions. The actual distribution of gaps in the Millstone Unit No. 2 Boraflex appears to be random or very rearly so. Blackness Tests conducted in many plants generally substantiate the assumption of a random distribution.

Calculations for two assumed distributions are summarized in Table 4. On the basis of this evaluation, it is concluded that the distribution of gaps in the axial direction has a comparatively minor impact on the distribution. The observed gap distribution (augmented to 5.65" at all gap locations plus a random distribution of 5.65" gaps in Boraflex panels which did not have gaps) yields the same reactivity as the assumption of a completely random distribution of the same size gaps. For the extreme (and noncredible) case of all gaps assumed to occur only in the central 50% of the rack height, the k eff was 0.005 δk above the randomly distributed case, and for an assumed cosine distribution of gaps, the reactivity was 0.0028 δk higher than the reference random distribution. Neither of these hypothetical distributions would result in exceeding the NRC criterion.

In addition, we have investigated the consequences of the Boraflex shrinkage resulting in a reduction in length of 5.65" (4%) exposing an unpoisoned zone at the ends of the fuel assemblies. This case resulted in a smaller reactivity effect than the case of gaps distributed throughout the rack.

Region A: 4-of-4 Cell Arrangement with Burnup Credit

The storage racks are capable of accepting spent fuel utilizing all cells. Calculations have been made for the storage racks loaded in a 4-of-4 arrangoment with spent fuel of a specified minimum burnup. Since the required burnup is not large, we selected a conservative value for the design $k_{\rm eff}$ (0.9317 with fuel of 4.5% enrichment and 8670 MWD/MTU burnup) knowing that most, if not all, of the spent fuel have burnups well in excess of the minimum required.

Thus, a conservative value may be used without significant impact on Millstone Unit No. 2 operations. With this design basis reactivity, the misloading of either a fresh fuel assembly or a consolidated fuel bundle will not result in exceeding the NRC criterion. U.S. Nuclear Regulatory Commission Attachment 2/B14102/Page 4 April 16, 1992

Table 3 summarizes the uncertainties for Region A, based upon fuel of 4.5% initial enrichment burned to 8670 MWD/MTU. With these uncertainties, the maximum k is 0.9317 (95% probability at the 95% confidence level). Calculations were also made for other assumed initial enrichments and a curve of limiting burnup (for the same reactivity) is presented in Figure 3.9-4 of Technical Specifications. With Westinghouse or CE fuel of 4.5% initial average enrichment, the burnup limit curve will be the same although the calculated reactivities will be slightly higher (0.9381 and 0.9335 for Westinghouse and CE fuel respectively). Discharged fuel would normally be expected to have burnups considerably in excess of the minimum required, resulting in a much lower reactivity.

Culculations for Region A were also made to determine the effect of the axial distribution in burnup. At the low design basis burnup for Region A, no effect was expected and calculations showed that the k with axially distributed burnups is less than that of the reference uniform burnup case. (See also Turner, "An Uncertainty Analysis--Axial Burnup Distribution Effects" in Sandia Report SAND89-018, October 1989.)

Interfaces with Other Regions

Calculations were also made to determine if there might be any adverse reactivity effects along the interface between regions. Even without credit for the isolating water-gap between modules, no adverse effects were found for any of the interfaces--Regions A and B, Regions A and C, and Regions B and C (see Figure 3.9-2 in Technical Specifications). Region C is the old Region II, designed for burned fuel.

Based upon the analyses performed, it is concluded that, in the presence of the conservatively postulated maximum gaps (4% or 5.65") in all Boraflex panels, 4% shrinkage in width, and all uncertainties included, that

- the Millstone Unit No. 2 spent fuel storage racks can safely accommodate fresh 4.5% enriched fuel in a 3 out of 4 loading pattern with the fourth cell empty.
- (2) the Millstone Unit No. 2 spent fuel storage racks can safely accommodate spent fuel of the burnup-enrichment combinations indicated in Figure 3.9-4 of the Technical Specifications, using all cells in a 4 out of 4 arrangement.
- (3) no credible accident condition will result in exceeding the regulatory reactivity limit of $k_{\rm off} \leq$.95.
- (4) the assumed axial gap distribution has only a minor impact on the calculated reactivity of the racks (measured distribution used in the reference case analysis), and, for any credible assumption of the distribution of postulated gaps, the maximum k_{eff} will remain within NRC criterion.

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Table 1

Background KENO-5a Calculations (width shrinkage not included)

10.	Case	Max keff
1	Original Design (4 of 4), no gaps	0.9812
2	4 of 4 Loading, random 5.65" gaps	0.9879
3	3 of 4 Loading, no gaps	0.9113
4	3 of 4 loading, random 5.65" gaps	0.9163
5	no Boraflex	1.0838

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Table ?

Criticality Calculations for 3 of 4 Loading Arrangement (4.5% Enriched Fuel - No Burnup)

No.	Case	Max keff
3	3 of 4 loading pattern, no gaps	0.9113
6	With gaps as measured in Blackness Testing	0.9110
7	Observed Gaps increased to 5.65"	0.9126
3	Observed Gaps increased to 5.65" plus 5.65" gaps randomly distributed in all other Boraflex Panels	0.9163
9*	Same as Case 8 but with 4% shrinkage in width of the Boraflex	0.9179*
10	Reference Case (9) with Westinghouse fuel	0.9251
11	Reference Case (9) with CE fuel	0.9201
12	Accident of a Fresh 4.5% assembly installed in an empty cell	0.9420
13	Accident of 4.5% Consolidated Bundle installed in an empty cell	0.9348

* Reference Case

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Table 3

Calculations Uncertainties and Reactivity Effects of Manufacturing Tolerances

Item	Reactivity δk <u>Region A</u> <u>Region B</u>	2	
Uncertainty in Bias	± 0.0018	± 0.0018	
KENO Statistics (95%/95%)	$(or \pm 0.0019^{(4)} (5))$	$0.0019^{(4)}_{\pm 0.0012^{(5)}}$	
B-10 Loading Tolerance (± 0.003 g B-10/cm ²)	± 0.0022 ± 0.0020	0	
Boraflex Width ($\pm 1/16$ ")	± 0.0009 ± 0.0010	6	
Enrichment Tolerance (> 0.09%)	± 0.0020 ± 0.0020	0	
UO_2 Der ty Tolerance (± 2%)	± 0.0021 ± 0.002	1	
Lattice Spacing (\pm 0.09")	± 0.0096 ± 0.011	3	
SS Box ID (± 0.05")	± 0.0042 ± 0.007	3	
SS wall thickness (± 0.012")	± 0.0015 ± 0.005	3	
Uncertainty in Depletion Calculations (5% in burnup)	NA ± 0.002	8	
Statistical Average	± 0.0115 ± 0.015 (or ± 0.0114) (or ± 0.015	43	

(4) For 1000 generations of 500 neutrons each.

(5) For 2500 generations of 500 neutrons each.

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No.

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Tabie 4

Significance of the Axial Distribution of Gaps Locations (width shrinkage of the Boraflex not included)

No.	Case	Max keff
3	3 of 4 arrangement, no gaps	0.9113
8	With Costrved gap locations (5.65" gaps) and a random distribution of 5.65" gaps in all other Boraflex panels	0.9163
94	With a random distribution of 5.65" gap all panels	0.9163
15	With an assumed cosine distribution in gap locations	0.9191
16	Random distribution to gap locations in the central 50% of the axial height	0.9212