MEMORANDUM FOR: H. Boulden, Chief, Safety and Enforcement Audits

Branch, OIA

FROM: R. F. Warnick, Director, Office of Special Cases

SUBJECT: OIA INQUIRY CONCERNING THE SPECIAL CASES STAFF (OFFICE OF SPECIAL CASES)

During your recent inquiries in Region III, you requested some additional details concerning the Office of Special Cases. The enclosure to this memorandum provides the information you requested.

If I can be of further assistance, please feel free to contact me.

"original signed by R. F. Warnick"

R. F. Warnick, Director Office of Special Cases

cc: RIII File

8408150630 840718 PDR FOIA RICE84-96 PDR

Harrison/ls Warnick Norelius Spessard Davis
9/13
9/13
9/15

ENCLOSURE I

BACKGROUND ON U.S.N.R.C. REGION III

OFFICE OF SPECIAL CASES

The Midland and Zimmer Nuclear Power Plants had developed a history of problems in attempting to implement their Quality Assurance programs during the construction phases. Both plants were ineffective in determining problem root causes, in determining generic implications, and in taking effective corrective actions. Also, due to the type and magnitude of the problems detected by the licensee and the NRC; increased attention by the Commission, Congress, and public interest groups; and in order to assure that the Region successfully meets these challenges, the Regional Administrator, Mr. James G. Keppler, decided to form the Office of Special Cases (OSC). OSC was formed in July 1982 to focus increased NRC management and inspection attention to the Midland and Zimmer projects.

The current OSC staff is comprised of fifteen positions; of this number, eight are inspection personnel, four are supervisors, and three are secretarial. In addition, the Division of Engineering is currently supplying the equivalent of two man-years of inspection effort. This effort will vary as work activities at the two sites dictate. To augment the inspection effort at Midland and Zimmer in FY 83, Region III entered into a contract agreement with the Department of Energy to supply through Argonne National Laboratory four qualified individuals to provide technical assistance.

The staffing plans for FY 84 include increasing staffing levels of inspection personnel to a total of fifteen; the additional seven technical inspection personnel will be dedicated from other Region III Divisions. Region III also plans to utilize the services of four qualified individuals in FY 84 to provide technical assistance in the inspection effort at Midland and Zimmer. A contract for this effort has not been awarded to date.

In order to staff the Office of Special Cases, the Division of Project and Resident Programs (DPRP) and the Division of Engineering (DE) had to reassign personnel to this effort. The routine inspection effort for other construction sites had to be reduced or delayed. The schedule slippages at these plants made the reallocation of resources acceptable up to this time. However, to assure inspection delays were not too untimely, support for the DE effort for one plant and segments of other inspections at other plants (e.g., inservice and electrical inspections and operating plant modifications) was obtained from another NRC Region and the Office of Nuclear Reactor Regulation.

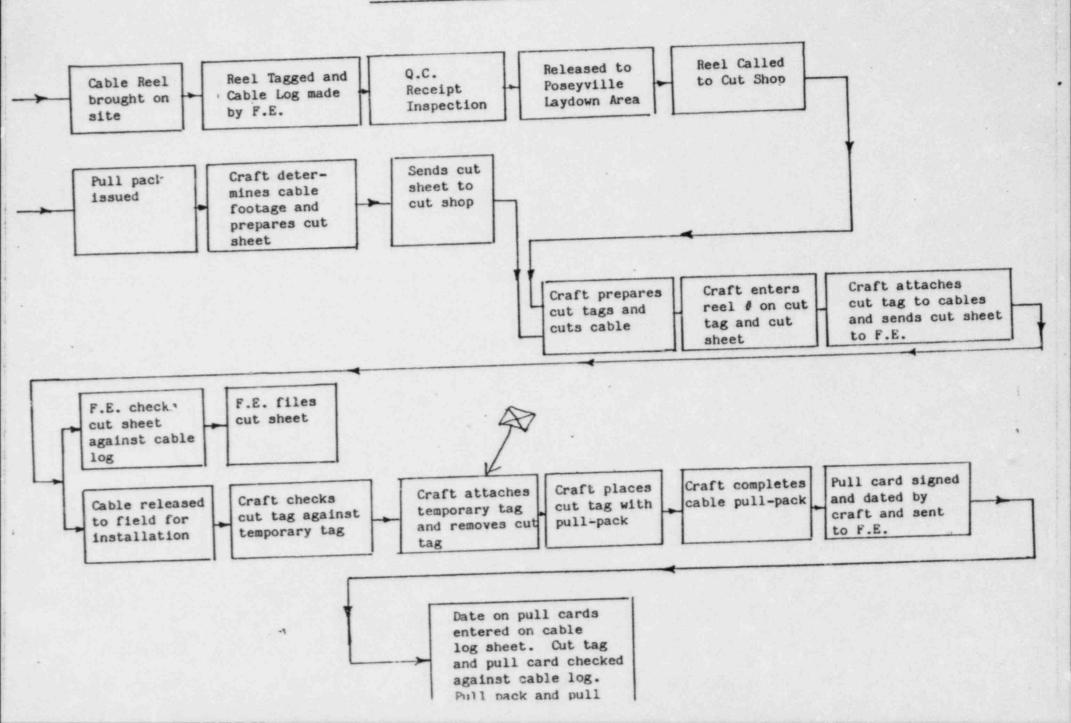
Cable Pulling Evolution

- 1. A cable reel is brought on site and flagged for Q.C. receiving inspection.
- The reel is tagged (see Attachment #1 for tag) and a cable log (see Attachment #2) is prepared, by Field Engineering.
- 3. The cable is receipt inspected and released to the Poseyville Laydown Area.
- 4. Field Engineering releases a pull pack to the craft.
- 5. The craft requisitions the pull cards (see Attachment #3 for requisition and Attachment #4 for cards) and walks the pull vias down for approximate length.
- The craft prepares a cut sheet and sends it to the cut shop (see Attachment #5).
- 7. The craft in the cut shop locates the proper type of cable and prepares cut tags (see Attachment #6).
- 8. The cable is cut and the reel number is entered on the cut sheet (see Attachment #5) and the cut tag (see Attachment #6).
- 9. The craft attaches the cut tag (see Attachment #6) to the cable and sends the cut sheet (see Attachment #5) to Field Engineering.
- 10. The cable is then released to the field for installation.
- 11. Field Engineering, upon receipt of the cut sheet (see Attachment #5), checks the reel number(s) against his cable log (see Attachment #2), checks the cable code against the applicable cable log sheet, then adds the cable scheme number and approximate footage to the sheet.
- 12. The Field Engineer then files the cut sheet.
- 13. The craft in the field checks the cut tag (see Attachment #6) against the temporary tag found with the pull card (see Attachment #4).
- 14. The craft attaches the temporary tag to the cable and removes the cut tag. The cut tag is then placed with the pull-pack.
- 15. The craft completes the pull then signs and dates the pull card (see Attachment #4). The pull cards are placed with the pull-pack and sent to Field Engineering.
- 16. The dates on the pull cards are entered on the cable log sheets (see Attachment #2). The cut tags (see Attachment #6) and the pull card is checked against the cable log.
- 17. After check, the cable pull-pack is filed by Field Engineering.

Root Cause

- Craft person in the cut shop inadvertently cut a BO1 cable instead of a BO3.
- 2. The reel number used was actually the footage number taken from the reel tag (see Attachment #7).
- 3. The field engineer who received the cut sheet from the cut shop could not locate a cable log sheet. He made a cable log sheet up based on the reel number found on the cut sheet.

CABLE PULLING EVOLUTION



TYPE 8/67/6 LF 3752 CODE 26/67/6 LF 3752 REEL SN 660-00005408 CABLE LOG

ATTACHMENT 2

C1417 6'all

REC'D DATE CABLE CODE DESCRIPTION QUANTITY REEL STATUS REEL + RECEIVED B03 EZ6. 5250 3/0#10 000 80006 SCHEDULED REMAINING REMARKS DATE CIRCUIT BALANCE LENGTH 220 IEBO18B 7.28.81 SCRAP 25 STRAP 7.30.81 100 2AB5516A 100 15A 155 9.25.81 ONBP5313B 4242 168 9.23.81 JNB2512 B 8.7.81 2AB4310 A U/M-0184-0



CABLE/RACEWAY CARD REQUISTION

EECHTEL POWER CORP.

Reg No_	B 189	3	
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Issue Cards For:

- ☐ Installation
- ☐ Installation Revision
- ☐ Completed Installation

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PEEL E26-000 B0006
FABER BI B1893

2AB 5515 A B03

B 1893

TYPE:3414-XLPE-GOOVLF: 5300

CODE: BOI

REEL SN: 7:220- E26AC2-7C-402 A

REEL NUMBER

FOOTAGE NUMBER



James W Cook
Vice President - Projects, Engineering
and Construction

General Offices: 1945 West Parnall Road, Jackson, MI 49201 . (517) 788-0453

December 1, 1982

82-11 #1

Mr J G Keppler, Regional Administrator US Nuclear Regulatory Commission Region III 799 Roosevelt Road Glen Ellyn, IL 60137

MIDLAND NUCLEAR COGENERATION PLANT DOCKET NOS 50-329 AND 50-330
CABLE SUBSTITUTIONS
FILE: 0.4.9.67 SERIAL: 19102

On October 28, M J Schaeffer notified R N Gardner of your staff of a potential 50.55(e) concerning cable substitutions on four Class 1E cables which were not sized in accordance with the design requirements. This letter is the final 50.55(e) report on this subject.

The Midland Project Quality Assurance Department (MPQAD) initiated the cable routing reinspection program on October 20, 1982 for all cables that had not been reinspected but which were installed prior to March 15, 1982. The subject substitution of four cables was identified during the first week of these reinspections. At the time of the writing of this letter, approximately 2,000 cables have been reinspected with no additional cables having been identified as being the incorrect cable. Thus, this condition is considered to be an isolated event.

The attached Management Corrective Action Report provides the complete description of the specific deficiencies and the corrective actions taken. As noted in the report, the MPQAD reinspection program as well as the Project Quality Control Instruction (PQCI E-4.0) which covers installation of cables has been revised to contain a specific attribute to verify from the cable markings and the cable physical attributes that each cable meets the design requirements. If this condition would reoccur in new work, the PQCI attribute would find it. Further instances of this condition, if any, in old work (prior to November 12, 1982) will be inspected for by MPQAD.

JWC/WRB/1r

James W. Cook

DEC 8 1932

Attachments: (1) Management Corrective Action Report MCAR-1, Report No 62, dated 11/16/82

(2) MCAR-62, Final Report, dated November 16, 1982

CC: Document Control Desk, NRC Washington, DC

> RJCook, NRC Resident Inspector Midland Nuclear Plant

CBechhoefer, ASLB Panel
RSDecker, ASLB Panel
FPCowan, ASLB Panel
JHarbour, ASLB Panel
AS&L Appeal Panel
MMCherry, Esq
MSinclair
BStamiris
CRStephens, USNRC
WDPaton, Esq, USNRC
FJKelley, Esq, Attorney General
SHFreeman, Esq, Asst Attorney General
WHMarshall
GJMerritt, Esq, TNK&J
Great Lakes QA Managers

QUALITY ASSURANCE PROGRAM MANAGEMENT CORRECTIVE ACTION REPORT MCAR-1

093783

094655

REPORT NO .:

62

	JOB	NO.	*	_
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7220

QNO .: _

DATE: _11/08/82

I DESCRIPTION* (Including References):

Four Class 1E power cables (2AB5515A, 2AB5516A, 1EB018B, and 1EB019B) were identified on NCR MO1-9-2-145. These cables were pulled and installed as AWG #14/3 instead of AWG #10/3. Drawing 7220-E37 Rev. 58 specifies that the cables be installed as AWG #10/3.

RECOMMENDED ACTION* (Optional):

- 1) Project engineering to document their evaluation of the condition for impact on safety for inclusion in the final report.
- 2) MPQAD has included in the cable routing reinspection plan an attribute for determining correct cable being installed.
- 3) Quality Control to include a clarified inspection point in the cable installation inspection plan (PQCI) to minimize recurrence.

REFERRED TO:

- M Engineering
- ☑ Construction
- ☐ QA Management

MPOAD (Site)

☐ Procurement

II REPORTABLE DEFICIENCY:

Potentially reportable

NOTIFIED QUENT:

□ NO

YES

CAUSE:

CORRECTIVE ACTION TAKEN:

CLOSED

See Final Report.

AUTHORIZED BY:

AAPD DISTRIBUTION MGR OF CONSTRUCTION MGR OF ENGINEEPING MGR OF PROCUREMENT MGR OF PROJ OPERATIONS PROJ DIETRIBUTION CHIEF CONSTR OC ENGR CLIENT

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OTHER DISTRIBUTION

FORMAL REPORT TO CLIENT (If Section II Applies)

MGR OF QUALITY ASSURANCE CONSTRUCTION MGR ENGINEERING MGA SUPPLIER QUALITY MOR

GE SUPERVISOR

PFOCE PROJECT CONSTR MOR PROJECT ENGINEER PROJECT MGR PROJ PROCUREMENT MOR

Section

CORRECTIVE ACTION IMPLEMENTED

*Describe in space provided and attach reference document.

BITE MOR

Bechtel Associates Professional Corporation

94655

SUBJECT: . .

MCAR 62 (Issued 10/29/82)

Four Class 1E Power Cable Installed as 3/C#14 AWG instead

of 3/C#10 AWG

FINAL REPORT:

DATE:

November 16, 1982

PROJECT:

Consumers Power Company Midland Plant Units 1 and 2

Bechtel Job 7220

Introduction

This report provides an evaluation of the condition for impact on safety and the course of corrective action requested pursuant to MCAR 62.

Description of Deficiency

Four (4) Class 1E power cables (2AB5515A, 2AB5516A, 1EB018B, and 1EB019B) were pulled and installed as 3/C#14 AWG instead of 3/C#10 AWG. Circuit and raceway schedule 7220-E-37 Rev 58 specifies that the cables be installed as 3/C#10 AWG.

Summary of Investigation and Historical Background

This deficiency was identified and documented in Consumers Power Company NCR MO1-9-2-145. These cables are installed in the power circuit of Decay Heat Return Letdown Bypass Valves 2MO-1158, 2MO-1159, 1MO-1058, and 1MO-1059.

Analysis of Safety Implication

In accordance with FSAR Subsection 8.3.1.1.8 Class 1E valve motors are specified with accelerating capability at 80% nominal voltage at their terminals. Based on this requirement, the predicted voltage at the motor control centers (MCC) and the circuit voltage drop that would be present with the \$14 AWG cables in the circuit was calculated. An analysis of calculation results was performed to determine the voltage that would be available at the motor terminals. The results indicate that a voltage potentially below the limits for operation of valves 1MO-1058 and 1MO-1059 could result. Valves 2MO-1158 and 2MO-1159 would have sufficient voltage to operate. Failure of valve 1MO-1058 and 1MO-1059 to operate could adversely affect the safety of the plant.

094576 Bechtel Associates Professional Corporation

94655

MCAR 62 Final Report

Page 2

In addition, the full load current of each of the four valves (16 amps) is greater than the continuous current allowed by design calculation 7220-QPE-8(Q) for 3/C#14 AWG cable routed in cable tray (9 amps). This, however, could not result in conductor overheating or degradation as valve operation is intermittant and of short duration.

Probable Cause

The cause of this deficiency was:

- 1) That the cable reel tag carried both the reel serial numbers and the vendor's footage markings. The cable cut shop misinterpreted these numbers and identified the subject cables by the footage number rather than by the reel number. Since the footage number was the same for both 3/C#14 AWG and 3/C#10 AWG cables, the cable log sheet was in error as to the correct cable identity. Field procedure FIE 4.100(Q) was revised and reissued on June 29, 1982 to define and clarify which number should appear on the tag,
- Project Quality Control Instruction E-4.0 did not require verification of correct cable type by means of cable jacket markings or physical characteristics.

Corrective Action

The corrective actions to resolve this MCAR are as follows:

- MPQAD has included verification of correct cable type as part of the cable routing reinspection plan.
- QC has revised Project Quality Control Instruction (PQCI E-4.0 Rev 11) to require verification of correct cable type by means of cable jacket markings or physical characteristics as opposed to by cable identification tag.
- The four Cables 2AB5515A, 2AB5516A, 1EB018B and 1EB019B have been replaced with 3/C#10AWG.

Bechtel Associates Professional Corporation Ü 9 4 6 5 5

094576

MCAR 62 Final Report

Page 3

Reportability

Based on the safety implications, this deficiency is considered reportable in accordance with Title 10 of the code of the Federal Regulation Part 50.55(e)

Submitted by:

por

J.G. Kovach

Electrical Group Supervisor

Approved by:

E.M. Hughes

Project Engineer

Concurrence by:

R.L. Castleberry Electrical Chief

Concurrence by:

E.H. Smith

Engineering Manager

Concurrence by:

M.A. Dietrich

Project Quality Assurance

Engineer

JGK/LK/se(E) 11/9/1-2

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NOVICT NAME:		Conduits	02/29/92
Midland 1 & 2	See attached list	11. AREA/LOC. OF MC:	3. DATE OF 011/25/81 6/16/82
Midland I d I	10. JRS. COMMITTING MC:	Auxiliary Building	16.3.4; 16.3.5
	Bechtel Const/QC/Engr	Auxiliary bull	5. DISTRIBUTION ACTION COPY:
In reply to a Required confirmed the need Drawing E42, which the minimum separational items tabulated one (1) inch without Contrary to the aboless than one (1)	est for Information, CPCo to follow requirements of states in part, "Under nation between any contact ment hardware and any of the did in Items 10.4.2 and 10 to approval from Project ove, conduits listed belowing the separation from other (CONTINUED ON PAGE) CONTINUED ON PAGE CONTINUED ON PAGE	surface of field routed the electrical/mechan- 1.4.3 above be less than Engineering." ow are installed with er items as indicated. 3) - the conditions reported tion to correct noncon- Engineering (Attach. #1)	LHCurtis LEDavis MJSchaefter ALAB (2) REMCCUE WRBird MCAD JWCook ALBOOK -FCCooke(2) LEDavis MADietrich ESmith JETILIT JEBrunner CSWeeley MLCurland BWMarguglio DBMiller BXTaggart
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NONCUNFORMANCE REPORT

PRC CTS, ENGINEERING 10 CONSTRUCTION JALITY ASSURANCE DEPARTMENT MODEL 1-012

PAGE 2 OF 4

SEE ATTACHMENT MONEST. 9. ACTUAL ROOT CAUSE(S), IF DIFFERINT FROM ABOVE (TO ME COMPLETED BY ORG. RESPONSIBLE FOR FROCESS CA): REQUIRED FROM: D. PROCESS CA DESIGN X INSPECTION. CONSTRUCTION PROCUREMENT FASRICATION | Project Engineering L. QA RECOMMENDATION FOR PROCESS CA: It is recommended that Project Engineering revise Drawing E-42 to clearly indicate that both Construction Field Engineering and Construction Quality Control will observe the requirements of Item 10.4.4, Sheet 10A, Drawing E-42(Q). 1. PROCESS CA TO ME TAKEN BY ORG(S) CHECKED IN MICHE & DATE OF COMPLETION: 1. METHOD OF PROXIES ON VERIFICATION:

"SIG. OF ORG. AESPONSIBLE FOR PROCESS CA SIGNIFYING CONCLETION:

MS. PROXESS OF COMPLETION VERIFIED BY DATE:

NCR SERIAL NO: M-01-9-1-012

DATE: 2/26/81

DATE OF REV: 3/23/81

FILE NO: 16.3.1, 16.3.4, 16.3.6

AI 5-684

"AS IS" NONCONFORMING CONDITION VERSUS "AS REQUIRED" CONDITION WITH REFS:

Continued from Page 1)

33' 6" Elevation in the Auxiliary Building

anduit lAJB044 has 0" clearance with support for cable tray lNJM14. enduit lAJB043 has 0" clearance with support for conduit lNTG005.

34'6" Elevation in the Auxiliary Building

onduit 23E099 has 1/4" clearance with lighting circuit conduit.

14' Elevation in the Auxiliary Building

Conduit 1BJB015 has O" clearance with support foundation #457 over load center 1B18. Conduit 2BKM010 has 1/2" clearance with cable tray support in the penetration area. Conduit lakCO44 has 3/16" clearance with conduits labB001 and 2AJB003.

399' Elevation in the Auxiliary Building

Conduit 2AJD002 has 1/4" clearance with HVAC line. Conduit lATE006 has 1/8" clearance with conduit support for conduits 1NJA011 & 1NJC004.

Upper Cable Spreading Room in the Auxiliary Building

Conduit 2BJH054 has 3/16" clearance with cable tray 2BFJ04 support. Conduit 2DTA007 has 1/4" clearance with conduit 2DH023, 1/4" with conduit 2DH024. 9/16" with cable tray 2NFGO9, and 5/8" with cable tray 2NFHO9.

Page 4 of 4

NCR NO. M-01-9-1-012 DATE: 02/26/81 REVISED: 03/25/81

FILE NO: 16.3.1; 16.3.4;

16.3.6

AI: S-684

38. QA ASSESSMENT OF ROOT CAUSE(S):

QC interpretation of E-42, Section 10.2, which is headed "Guidelines", is that they need not identify violations when they see them. This results in three specific concerns to MPQAD:

- That crafts and subcontractors will get the impression that the criteria don't matter and will discontinue attempts to comply with them when compliance is inconvenient.
- That leaving disposition of violations until area walkdown, when the conduit is full of cable and changes will be costly or impossible, will result in the temptation to accept violations we really don't want to accept.
- 3. That leaving violations unidentified until area walkdowns means there is only one 100% inspection of these criteria which, if tradition holds, will be only 85% effective. If QC were to identify violations and walkdown crews had only to look for those missed by QC, the two inspections together should be 98% effective. (100(1-.152))

Our request to Project Engineering is to clarify E-42 to describe why these concerns are not concerns, and that they issue interim instructions to QC to identify violations until such time as it is decided whether to revise E-42 or not.

Partial response
MO1-9-1-012
Uttachment #1
Page 1

PROXIMITY CRITERIA NONCONFORMING -CONDITION RESOLUTIONS

1. Cooduit 1AJB044, Drawing 7220-E-624-(Q) Sheet 2, el. 634'-6".

Nonconforming Condition:

O-inch clearance with support for cable tray INJM14.

Resolution:

Relocate conduit to obtain 1-inch clearance from support.

2. Conduit 1BJB015, Drawing 7220-E-616(Q) Sheet 2, el. 614'-0".

Nonconforming

Condition:

0-inch clearance with conduit support 457 above load center

1818.

Resolution:

Shorten support member P1001 to obtain 1-inch clearance from

conduit.

3. Conduit lATE006

Nonconforming

Condition:

1/8-inch clearance with conduit support for conduits

1NJA011 and 1NJC004.

Resolution:

Relocate conduit to obtain 1-inch clearance from support.

4. Conduit BJE054

Nonconforming

Condition:

3/16-inch clearance with cable tray support for tray

2BFJ04.

Resolution:

Shorten 3 x 3 x .025 tube steel member to obtain 1-inch

clearance from conduit.

Note: Support is not installed per Drawing 7220-E-743(Q),

Sheet 2, Detail 12, please submit FCN showing as

built support.

5. Conduit 2AJD002

Nonconforming

Condition/Resolution:

Rework H&V Exhaust Grill to obtain

1-inch clearance from conduit.

Partial Response NCR MO1-9-1-012 Attachment #1 Page 2

6: Conduit 2BKM010

Nonconfirming Condition:

1/2" clearance with cable tray support in the penetraion

area.

...

Resolution: Relocate conduit to obtain 1-inch clerance from support.

- Conduit 1AJB043 has already been reworked by construction and is no longer a proximity problem.
- 8. Conduit 2BE099, 1AKC044, 2DTA007 involve conduit to conduit clearance which does not constitute a proximity criteria violation. Proximity criteria does not address conduit to conduit separation.