# PRELIMINARY 3/5/79

CONSUMERS POWER COMPANY DISCUSSION OF NRC INSPECTION FACTS RESULTING FROM THE NRC INVESTIGATION OF DIESEL GENERATOR BUILDING SETTLEMENT

Consumers Power Company Midland Plant Units 1 and 2

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## NRC Inspection Facts

2.	Identification and Reporting of Diesel Generator Building Settlement
3.	Review of PSAR/FSAR Commitments
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.3.	Inspection Procedures for Plant Fill

 Identification and Reporting of Diesel Generator Building Settlement

#### Discussion of NRC Inspection Facts

Settlement data for the diesel generator building was first recorded on July 22, 1978. This was the first of the 60-day interval readings taken under the foundation settlement data survey program contained in Bechtel Specification 7220-C-76.

Bechtel surveyors, in processing this data, noticed the larger than expected settlement. The processed survey data was transmitted to project engineering on July 26, 1978, and the survey frequency was increased. On August 21, construction survey data indicated a settlement approaching the maximum value in FSAR Figure 2.5-48. A Bechtel nonconformance report was issued (NCR 1482). About August 21, 1978, CPCo advised the NRC Resident Inspector of the settlement condition.

An exploratory soil boring program was begun on August 25, 1978. An evaluation by project engineering of preliminary boring data made on September 6, 1978, indicated that the settlement condition was reportable under the requirements of 10 CFR 50.55(e).

On September 7, CPCo made an oral 10 CFR 50.55(e) report to the NRC. CPCo submitted written 10 CFR 50.55(e) interim reports to the NRC on September 29, 1978; November 7, 1978; December 21, 1978; January 5, 1979; and February 23, 1979. The next interim report is due to be submitted by April 30, 1979.

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#### 3. Review of PSAR/FSAR Commitments

#### Discussion of NRC Inspection Facts - multid provideral hopert to theme 2.

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FSAR Tables 2.5-9 and 2.5-14 provide minimum compaction criteria and a summary of contact stresses and ultimate bearing capacities. Table 2.5-14 shows the Dames and Moore calculated ultimate bearing capacities as given in the PSAR. For Zone 2 material the calculation is conservatively based on the principal constituent being cohesive soil, although the random fill is the design basis, thus providing greater conservatism.

The purpose of these tables is not to stipulate the foundation material to be actually used. FSAR Table 2.5-10 identifies the gradation ranges for fill material and stipulates the foundation materials to be used. These materials were used consistent with the recommendations contained in the Dames and Moore report included in the PSAR.

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FSAR Tables 2.5-9 and 2.5-14 have been revised to reflect the design basis contained in the PSAR as translated into the actual design.

The structural acceptance criteria presented in FSAR Subsection 3.8.5.5 for a shallow spread footing foundation as discussed in the Dames and Moore report dated March 15, 1969, Pages 20 and 21 (attached to the PSAR), is not applicable for the diesel generator building. The diesel generator building foundation is a spread footing type foundation with walls of the four cells supported by continuous footings. Generator foundations located within the building foundation limits are mat type foundations that cover most of the area within the building not occupied by the spread footings (FSAR Figure 3.8-55). muundur ???

#### 4. Effect of Groundwater on Plant Area Fill

#### Discussion of NRC Inspection Facts

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The increase in the plant area groundwater level allowed by elimination of the planned drainage system was included in the design bases. Dames and Moore's consideration of this design change is presented in their report dated March 15, 1969, which is included in the Midland PSAR. Evaluations by Bechtel involving the increased groundwater level are discussed in FSAR Subsection 2.5.4.10.3, and the supporting settlement calculations are available in the Bechtel Ann Arbor office.

Dr. Peck's discussion on the effects of changes in moisture content on soil refers to his hypothesis that soils beneath the diesel generator building had been compacted too dry of optimum (5 to 6%), and changes in moisture after placement caused them to settle significantly. Soils placed within +2% of optimum moisture, as specified, would not cause this effect.

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6. Moisture Control Requirements for Plant Area Fill

Discussion of NRC Inspection Facts

Specification 7220-C-210, Section 12.6.1, states in part:

"Insofar as practicable...material which require moisture control, shall be moisture-conditioned in the borrow areas.... The water content during compaction shall not be more than 2 percentage points above or below the optimum moisture content.

...after placing of loose material on the embankment fill, the moisture content shall be further adjusted as necessary to bring such material within the moisture content limits required for compaction."

On July 22, 1977, Bechtel QA identified in QAR SD-40 that, "the field does (did) not take moisture control tests prior to and during placement of the backfill, but rather rely (relied) on the moisture results taken from the in-place (after compaction) soil density tests" to control moisture.

As shown in Attachment 1, prior to August 1, 1977, there were no moisture measurements made at the borrow area or when the loose fill was placed prior to or during compaction. Moisture measurements were made after compaction, as were density tests, and the results of both served as the acceptance criteria.

From August 1, 1977, to the cessation of fill operation with the onset of the winter 1977-1978 season, there was a change. During this time, moisture measurements were made at the borrow area, but the measurements were not compared to laboratory standards. Again, no moisture measurements were made when the loose fill was placed prior to or during compaction. Moisture measurements were made after compaction and the results were used to facilitate the density tests, the results of which served as the acceptance criteria. For this period, the results of the moisture measurements made after compaction, in conjunction with the corresponding density tests, have been reviewed again and three

individual moisture measurements were found to be beyond +2% of optimum.

For 1978, moisture measurements were made either in the borrow area or when the loose fill was placed prior to compaction, or both, but not during compaction. These measurements were compared to laboratory standards. Also during this period, moisture measurements were made after compaction and the results were used to facilitate the density tests, the results of which served as acceptance criteria. Subsequently, moisture measurements made after compaction were reviewed again for this period and the cases for which the postcompaction moisture data indicate measurements beyond +2% of optimum have been identified.

Moisture measurements for the three periods are now considered not to meet the intent of the specification regarding the location and time of the measurements. Prior to commencing fill operations for the 1979 season, this requirement will be redefined.

#### ATTACHMENT 1

#### CONTROL OF MOISTURE MEASUREMENT

Time

1977

Control for Final Acceptance Moisture Measurements to Aid Compaction Loose Fill As Practical Prior to During in the Compaction Compaction Period Borrow Area (+28) $(\pm 2\%)$ Moisture Density No tests taken Tests taken Tests taken No tests taken Prior to No tests taken (moisture (density August 1, controlled controlled here) here) No tests taken Tests taken August 1, Tests taken but Tests taken No tests taken (density 1977 to No comparison to

controlled laboratory winter here) of 1977standard 1978 1978 No tests taken Tests taken Tests taken Tests were taken and controlled in at least one of these areas (density controlled here)

# 7. Subgrade Protection of Plant Area Fill - Kert with

#### Discussion of NRC Inspection Facts

For frost protection for foundations in <u>natural soils</u> below the original grade, the Dames and Moore report dated March 15, 1969, at Page 14 recommends that, "...for foundations <u>left open</u> during the winter...at least three and one-half feet of natural soil or similar cover remain in place..." (emphasis added).

These instructions were transmitted in Sketch SK-C-271, Winter Protection for Foundations, and approved and released by Project Engineering on November 16, 1970, as an official design document. This document was implemented by project engineering direction contained in a memo to construction dated November 16, 1970. The direction was implemented by the use of temporary enclosures and/or straw cover for freeze protection as provided by Bechtel when construction was suspended in 1970.

For freeze protection for compacted soils, Dames and Moore report dated March 15, 1969, at Page 15 states, "...If filling and backfilling operations are discontinued during periods of cold weather, it is recommended that all frozen soils be removed or recompacted prior the the resumption of operations." These recommendations are included as follows in Specification 7220-C-210.

- a. Section 12.5.1
- Section 12.10 delineating the requirements for winter protection of embankment
- c. Section 10.1 regarding removal of soil and reconditioning after each spring thaw
- d. Section 11 setting forth the requirements for reconditioning, removing, and recompacting the fills and excavations that were left open during the winter periods of 1970 through 1973

To satisfy these requirements, the top layer of soil was removed until the underlying layer was determined by visual inspection and/or in situ soil tests to be acceptable. The placement of materials was performed on the acceptable foundation soil after reconditioning.

#### 8. Nonconformance Reports Identified

## Discussion of NRC Inspection Facts

The nonconformances identified by the NRC represent 10 CPCo NCRs and 2 audit finding reports. Additionally, Bechtel identified one independent NCR (NCR 421) and three other NCRs that were also identified by CPCo (NCRs 686, 698, and 1005).

The 13 different NCRs are summarized in Attachment 1 with regard to the type of problem identified, the Engineering disposition, the use-as-is justification, whether or not the problem was included in the Bechtel Quality Trend Program, and problem causes. During the period from October 1974 through October 1977, the repetitiveness of each problem was as follows:

Moisture control	6	cases	
Compaction test	4	cases	
Lift thickness	1	case	
Soils inspection	1	case	
Inspection planning	1	case	
Structural backfill			
inspection	1	case	
Gradation requirement	4	cases	
Test frequency	1	case	

When relating the type of problems to the problem causes over the same period, the repetitiveness is as follows:

Missed inspection	2	cases
Failing moisture	2	cases
Incorrect test data	4	cases
Misinterpretation of		
specification	1	case
Failing tests not		
identified	2	cases
Other	2	cases

There were 9 use-as-is dispositions of the 13 nonconformances. The duplicated NCRs (686, 698, and 1005) were also dispositioned use-as-is. Each nonconformance condition is reviewed by Project Engineering and researched for facts before Engineering professional judgment dispositioning is given to:

- Degree of variation from established standards
- Impact on quality and performance
- Location of tests that failed
- Analysis with justification of the variation

Each disposition is evaluated by CPCo to ensure that the dispositioning is consistent with quality assurance program requirements.

Attachment 1 provides examples of use-as-is justification for the referenced nonconformances. Corrective actions taken for the nonconformances referenced are described in Attachment 2.

In 1977 the structural backfill subcontractor's performance was trended and resulted in 3 of the 13 nonconformances (NCRs QF 147, 172, and 174). The nonconformances were in the areas of testing methods, test criteria, and moisture content. Although the discrepancies had occurred earlier, it was not until review of the turnover packages that the nonconformances were detected. Corrective actions taken included;

- Additional surveillance of the testing laboratory by Bechtel QC
- Replacement of the U.S. Testing Laboratory Chief
- Training session on Specification 7220-C-211 on the control of backfill sand
- Instructions to Procurement to Q-list the purchase order

A subsequent audit by Bechtel QA of the subcontractor's QA program found it effectively controlled.

ATTACHURMT 1

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ATTACHMENT 2

NCR NO	NCR DESCRIPTION AND SUPPORTING DETAILS	PART CORRECTIVE ACTION	PROCESS CORRECTIVE ACTION
QF-29	Scructural backfill material was delivered on 30 days in August and September 1974. Only 11 days had the material been inspected and tested. Of the 11, only one of the re- ports was in the QC file.	Bechtel NCR 198 was initiated. Twenty-six additional samples were taken from the stock- pile. Bechtel Project Engineering's disposi- tion was to use-as-is based on the results of conditional samples. Ten of the eleven reports were found and placed in the QC file.	A memorandum from EEFelton directing that QC be notified of all incoming shipments of structural backfill material was issued on October 29, 1974.
QF-52	Soil test MD-202 for plant area fill located 14 feet east of 8.7 line and 36 feet north of A line at elevation 594.5 had a moisture content 2.9 below optimum moisture content.	NCR 324 written. Was evaluated and accepted the in-place material with low moisture con- tent based on a satisfactory compaction test result.	U.S. Testing and Bechtel Quality Control had each had training sessions re-emphasiz- ing the acceptance criteria for soil tests.
QF-68	The compaction test MD-142 taken in the west plant dike had been calculated using the wrong maximum laboratory dry density for Bechtel Modified Proctor resulting in a 96% compaction which is passing. Using the correct maximum laboratory dry density re- sults in 92% compaction which is failing.	A complete review of Bechtel Modified Proctors and field work sheets used by U.S. Testing was performed by U.S. Testing. Three additional discrepancies were found during this review. A total of 12 field tests were affected by the discrepancies. Revised reports were submitted for the 12 field tests. Failing test MD-142 had been cleared by passing test MD-160. None of the 12 field tests were found failing after corrections had been made, therefore, a Project Engineering evaluation was not necessary.	U.S. Testing devised a system for checking tests against a master proctor list and a master log book.
QF-120	<ol> <li>Soil was placed between manhole No 5 and 6 above the sanitary sewer in the west plant dike in an uncompacted lift thick- ness varying between 9 and 14 inches.</li> <li>In an area not accessible to roller equipment, soil was placed between man- hole No 4 and No 5 above the sanitary sewer in the west plant dike in uncom- pacted lift thicknesses of 6 inches.</li> </ol>	The material was removed down to the required lift thicknesses and compacted prior to con- tinued work in this area.	This problem was a result of insufficient monitoring of the placing crews and the work was done in accordance to the Note on Detail 6 of Drawing C-130 Rev 3 which is in conflict with Specification C-210. A train- ing session was given to the Laborer General Foremen and Laborer Foremen and Drawing Change Notice No 5 to Drawing C-130 Rev 3 corrected the conflict between Drawing C-130 Rev 3 and Specification C-210. This should also be noted that this was in a non-Q area.

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NCR NO	NCR DESCRIPTION AND SUPPORTING DETAILS	PART CORRECTIVE ACTION	PROCE'S CORRECTIVE ACTION
QF-130	Quality Control Engineers have observed the material placed in approximately 12 inch uncompacted lifts where roller equipment was not used to compact material.	All closed C-210-4 Field Inspection Plans were reviewed and similar situations as described in QF-130 existed. Bechtel QC discussed the greater than 4 inch lift thickness with both Field Engineering and Project Engineering. It was felt that since the lift thickness never exceeded 12 inches and that the in-place density tests all met the specified compaction require- ments, which is the reason for 'ssering the lift thickness from 12 inches to 4 luches, that the material in-place is acceptable.	Cause of the nonconformance was misinter- pretation of specification requirements. To preclude repetition, QCI C-1.02 will be used to inspect compacted backfill and a training/discussion session was held on 2/22/77.
QF-147	Structural backfill delivered on December 1, 1976, December 14, 1976 and January 11, 1977 was not tested for gradation requirements or inspected.	Shipments of structural backfill delivered in October and November 1976 were reviewed for similar problems. NCR's 686 and 698 were writcen identifying the lack of testing for the dates above and ones noted in the review of October and November 1976. Project Engineer- ing dispositioned the materials use-as-is. NCR 698 was written against the following dates: October 26, October 29, November 12, of 1976: January 11, and January 12, 1977. Project Engineering's disposition stated, "Tests con- ducted on samples prior to and after the days missed were found acceptable. In addition, one test was conducted on January 12, 1977 and found satisfactory. Therefore, Project Engineer- ing concurs with the Field Engineer recommended disposition to use-as-is". It should be noted that the test run January 12, 1977 used the wrong sieve sizes. This data was from graphic interpolation. NCR 686 was written against December 1, 1976 and December 14, 1976 for which approximately 495 tons and 55 tons respectively were delivered. Project Engineering's disposi- tion, "The samples were taken on days November 9 through November 30, December 3-13 and Decem- ber 30 were found acceptable. Furthermore, all the materials were obtained from same source. Therefore, Engineering concurs with Field Engineering's disposition to use-as-is".	BCheek, Lead QC Civil Engineer HBoline, Bechtel QC Engineer DAPerkins, Superintendent, Civil JDean, Field Engineer, Civil Cary Coaster, Field Engineer, Civil RFish, BGrubich, and LAPepion, Superinten-

NCR NO NCR DESCRIPTION AND SUPPORTING DETAILS PART CORRECTIVE ACTION PROCESS CORRECTIVE ACTION QF-147 (Contd) (Contd) Also, NCR QF-147 stated that this same problem all subsequent loads are dumped in a different hold pile each day. QC will be had recurred. It stated in Recommended Corrective Action 3. This same problem of structural notified in writing by U.S. Testing of test backfill material lacking gradation tests was results for each pile. QC will notify Field identified in CPCo NCR OF-29 issued October 14. Receiving if a hold pile is acceptable. 1974. The corrective action to preclude Field Receiving will, in turn, verbally repetition for this NCR was a memorandum from notify supervision and physically remove the the Project Superintendent directing that hold on the acceptable pile with a release Quality Control be notified of all incoming signed. Supervision will instruct the shipments of structural backfill material was craftsmen working in the stockpile area not issued. Recently, Bechtel QA identified this to move hold piles until they are marked released. When the hold piles are marked same problem in OADR SD-6 issued October 21. 1976. The corrective action to preclude repetireleased, the craftsmen will move them into the main stockpile which is appropriately tion for this QADR was to use the following system: marked. Field Engineering will assure enough material is in the main stockpile to a. Each day's delivery of structural backfill support construction requirements. 'a is stockpiled separately. addition, BGrubich of Receiving agreed to b. On the following day the responsible Field give Field Engineering written notification Engineer verifies that the material was that a hold pile has been released by OC cested and is acceptable. including the date of release and description of the release pile. c. If the material wasn't tested, a test will be taken at this time or if the material is acceptable, it will be placed in the acceptable pile. It is evident that the corrective action taken for NCR QF-29 and QADR SD-6 is not adequate. Determine the underlying cause/causes and propose further corrective action to preclude repetition. QF-172 1. Test Report MD-359 taken May 30, 1974 Project Engineering stated, "A review of the No Process Corrective Action was determined for the northeast dike station 29 + 00 failed density test report MD-359 reveals that necessary because this problem happened 5 feet right centerline zone 2 at the soil represented by this test failed to three years hence. Also, these problems elevation 622 had moisture content of meet the moisture content requirements while were in the dike section and we no longer 2.8% below optimum moisture content. meeting the compaction criteria", It is also had dike sections to be completed. This test had been marked P for pass noticed that test MD-359 substitutes for test

F2k NO	NCR DESCRIPTION AND SUPPORTING DETAILS	PART CORRECTIVE ACTION	PROCESS CORRECTIVE ACTION
QF-172	<ul> <li>(Contd)</li> <li>1. when actually the test failed.</li> <li>2. Test Reports for the northeast dike ND-342 which was taken May 25, 1974 at station 30 + 00 centerline zone 2 at elevation 622 had 94.52 compaction. MD-354 taken May 28, 1974 at station 31 + 00 100 feet right of centerline sand drain zone 2 at elevation 622 had 93.72 compaction and MD-356 taken May 28, 1974 at station 29 + 00 100 feet right of centerline of sand drain zone 2 at elevation 622 had 92.22 compaction. Test MD-342 had been marked P for pass when actually the test failed. Test MD-354 and 356 had been marked F for fail and accepted by four roller passes. Four roller passes are not the acceptance criteria in this area.</li> </ul>	(Contd) MD-351. Test MD-307, MD-286 and MD-308 taken in the vicinity of test MD-359 around station 29 + 00 for the northeast dike have met the density and moisture content requirements. Considering the test results in the neighboring areas and the amount of compaction achieved, a moisture content 2.8% below the optimum in lieu of 2.0% for test MD-359 will have insig- nificant effect on the material placed. Since test MD-359 is located away from the Q-listed backfill areas and no safety related structures will be located in this area, the test MD-359 be accepted as is. Also, the test report MD-342 was incorrect and has been revised to indicate the correct result. The correct percent com- paction is 97.5 instead of 94.5. For MD-354 and MD-356 the following was stated, "If MD-354 and MD-356 are indeed west of the dike center- line, these tests will be in the plant fill area No safety related structure or system will be located in this area. Therefore, the four passes of the roller can be accepted as adequate".	
QF-174	Contrary to the requirement that zone 1 impervious fill should have not less than 20% passing the 200 sieve, tests 115 in the north plant dike and MD-359 and MD-358 in the northeast dike had soil classification zone 1 (BMP-114) which has 5.2% passing No 200 sieve. Test MD-830 in the northeast dike had soil classification zone 1 (BMP-139) which has 3.4% passing No 200 sieve. It should be noted test 115 was taken May 28, 1974; test MD-358 and MD-359 were taken May 30, 1974 and test MD-830 was taken August 8, 1974.	MD-115 is 50 feet left or west of the dike centerline at station 5 + 00. Section T, Drawing C-119 and Section K, Drawing C-117 are identical on the plant side (i.e., west side) of the fill. Therefore, test MD-115 is shown in a zone 2 area based on either Section T, Drawing C-119 or Section K, Drawing C-117. It is agreed that there are discrepancies in the soils test reports, wherein the test loca- tion and soil types listed in the reports are not always consistent with the design drawing dike cross-sections (e.g., zone 2 material listed as material used where zone 1 material should have been used). However, we have reviewed reports for adjacent cests in the same vicinity of test MD-358, 359, and 440;	No Process Corrective Action was determined necessary because this problem happened three years hence. Also, these problems were in the dike section and we no longer had dike sections to be completed.

And the set of the set	NCR DESCRIPTION AND SUPPORTING DETAILS	PART CORRECTIVE ACTION	PROCESS CORRECTIVE ACTION
-174		(Contd)	
		again we conclude that the zone 2 material in a zone 1 area should be considered an anomaly.	
		While it is unlikely that the dikes would be acceptable if there were conclusive evidence that zone 2 material had been widely used in lieu of the specified impervious material, the test reports in total do not support this position. The reports from adjacent test in the vicinity of ND-358, 359, and 440 do not support the theorem that a zone 2 material is at the locations as described in the test report	
		Therefore, the request for a Project Engineering evaluation to "determine the acceptability of the dike" based on speculation about errors in recorded data is not appropriate, nor do we believe warranted in this case. Any Project angineering evaluation would be based on the same test report information which already has been questioned as anomalous by Consumers; the conclusions would only be as good as the facts used as the basis of the evaluation. Although recognizing that documentation errors will infrequently occur, it is not recommended that each document discrepancy be evaluated as though it were fact. Our office is satisfied that appropriate quality control programs, including Geotech surveillance, should provide adequate confidence in the dike construction and its acceptability.	
		To reiterate our earlier evaluation, we recommend acceptance of test reports MD-359 and 446, based on the soil classification as a zone 2 material, albeit in a location other than as described in the test report.	

NCR NO	NCR DESCRIPTION AND SUPPORTING DETAILS	PART CORRECTIVE ACTION	PROCESS CORRECTIVE ACTION
QF-199	Part 1 Contrary to these requirements, the following tests had been passed using incorrect testing data. Using the correct testing data, the tests fail. North Plant Dike MD-290 (sampled 7-16-74) shows optimum moisture content 11.6. It should have been 9.5. Using the correct optimum moisture content of 9.5%, the actual moisture content is 2.2% above optimum roisture content. MD-360 (sampled 7-31-74) shows optimum moisture content as 21.4. It should have been 15.2. This also shows maximum lab dry density as 103.2. It should have been 115.1. Using the correct optimum moisture content of 15.2%, the actual moisture content is 5.4% above optimum moisture content is 5.4% above optimum moisture content is 5.4% above optimum moisture content. Also using the correct maximum lab dry density of 115.1, the correct percent of maximum density is 86.4	Bechtel NCR 1004 was written on the density problems and Bechtel NCR 1005 was written on the moisture content problems. NCR 1005 was dispositioned use-as-is; 1004 remains open.	A training session was held on 12-14-77 for U.S. Testing personnel. In conjunction with this training session, a list of all applic- able proctors were developed to aid the inspector in obtaining correct values for density and moisture. It was felt that no additional corrective actions be taken in the problem with density tests MD-142 and MD-143 in which failing tests were marked passing since it occurred only in May of 1974 and has not been a recurring problem. Correc- tive action had been taken at the last part of July 1977 by Bechtel QC and U.S. Testing to more adequately clear failing tests. Therefore, the corrective action to preclude repetition for not clearing failing tests need not be addressed.
	MD-377 (sampled 8-6-74) shows optimum moisture content as 18.0. It should have been 15.2. Using the correct optimum moisture content of 15.2%, the actual moisture content is 4.5% above optimum moisture content.		
	Structural Backfill MDR 621 (sampled 10-14-76) shows minimum dry lab density as 94.2. It should have been l12.2. Using the correct minimum dry lab density of 112.2, the correct percent of relative density is 41.5.		
	Part 2		
	Also contrary to these requirements, the following tests had failing results and did not indicate being cleared by passing tests or had been marked passing.		

NCR NO	NCR DESCRIPTION AND SUPPORTING DETAILS	PART CORRECTIVE ACTION	PROCESS CORRECTIVE ACTION
QF-199	(Contd)		
	North Plant Dike MD-142 (sampled 5-30-74) shows optimum moisture content 8.0, moisture content 10.3. This test failed but it is shown as passing.		
	ND-143 (sampled 5-30-74) shows optimum moisture content 13.8, moisture content 11.4. This failed but it is shown as passing.		
	West Plant Dike MD-227 (sampled 10-6-75) failed moisture but has not been cleared.		
	Plant Area Fill		
1326 5- 1328 5-	Sampled         Compaction         Moisture           03-77         61.6% of Relative Density         Actual Optimum           10-77         18.5% 15.2%           10-77         12.2% 15.2%           10-77         10.4% 15.2%		
	Structural Backfill		
671 11- 672 11- 685 11- 686 11-	<ul> <li>14-76 78.0% of Relative Density</li> <li>12-76 74.8% of Relative Density</li> <li>23-76 75.4% of Relative Density</li> <li>24-76 56.2% of Relative Density</li> <li>24-76 70.9% of Relative Density</li> <li>24-76 62.0% of Relative Density</li> </ul>		

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QF-203 Part A QCIR No. R-1.00-1560 for Zone 4A Fine Backfill references User's Test Report No. 0630 and forming material in Part A. Project Engine	eer- vas improper review of the test reports by Quality Control. To prevent this condition from recurring, a training session was held
the acceptance criteria as: $\frac{Sieve Size}{1''} \frac{X Passing}{100}$ if $\frac{Y}{1''}$ , 90-100 if $\frac{Y}{2''}$ , 75-90 if $\frac{Y}{200}$ , 7-15 Contrary to the above, User's Test Report No. 0630 references 75-1002 passing as the acceptance criteria for the $1/2''$ sieve, corresponse given in Part A of letter $\frac{Part 8}{2}$ , $\frac{Y}{2}$ passed the $1/2''$ sieve, and it was accepted when actually it failed. $\frac{Part 8}{2}$ , $\frac{Y}{2}$ rassing $\frac{Y}{2''}$ , 75-90 $\frac{1}{1}/2''$ , $\frac{Y}{2}$ , $\frac{Y}{2}$ assing the $1/2''$ sieve and it was accepted when actually it failed. $\frac{Part 8}{2}$ , $\frac{Y}{2}$ rassing $\frac{Y}{2''}$ , $\frac{Y}{2}$ , $\frac{Y}{2}$ assing the $1/2''$ sieve and it $\frac{Y}{2''}$ , $\frac{Y}{2}$	Part C The underlying cause of this condition was that the Civil QC Engineer identified the dificrent gradation requirements on the QCIR and failed to bring it to the atten- tion of the QC Receiving Engineer. To preclude repetition, the cognizant QC engineers in both disciplines were reminded that close interfacing is a necessity. The ial. te 11% ce in

NCR NG	NCR DESCRIPTION AND SUPPORTING DETAILS	PART CORRECTIVE ACTION	PROCESS CORRECTIVE ACTION
QF-203	(Contd) <u>Sieve Size</u> <u>X Passing</u> 1" 100 3/4" 90-100 1/2" 75-90 3/8" 60-85 #200 12-20 Contrary to the above, User's Test Report No. 0836 had 11% passing the #200 sieve and it was accepted.		
Finding No 1 to Audit Report F-77-21	Backfill was placed on a lift which was determined to be greater than 2% below optimum moisture content (plant backfill test No 1352 optimum 15.2%, actual 12.8%). When questioned, the Foreman directing the soils work stated that he would continue backfilling since satisfactory compaction had been obtained.	A retest was taken in the area and the retest passed (plant backfill test 1414).	Bechtel QC informed the Foreman directing the soils work of the required moisture content limits and what to do if a failing test occurs.
Finding No 2 to Audit Report F-77-21	During the audit, it was discovered that the Foreman directing the soils work belleved that the required frequency for testing of field, density, and moisture content was 1 test per 1000 cubic yards of fill.	Bechtel QC made an evaluation concerning the frequency of testing in the affected area. It was determined that between 5-13-77 and 6-17-77, 18,200 cubic yards of random backfill was placed south and east of the Turbine Building. Fifty-seven tests were taken on this material which results in an overall test frequency of 320 cubic yards per test. The majority of this 18,200 cubic yards was placed in a non-Q area.	Bechtel QC informed the Foreman directing the soils work of the correct test frequency requirements.

NCR NO	NCR DESCRIPTION AND SUPPORTING DETAILS	PART CORRECTIVE ACTION	PROCESS CORRECTIVE ACTION
Finding No 1 tc Audit Report F-77-32	The audit was performed on soil reports North Plant Dike MD 72 (5-23-74) through MD 514 (9-21-74), West Plant Dike MD 25 (9-12-74) through MD 307 (9-27-76), Structural Backfill MDR 611 (10-7-76; through MDR 1121 (8-11-77), Plant Area Fill MD 1122 (10-7-76) through MD 1854 (8-12-77) and gradation reports for structural backfill material received February 4, 1977 through August 31, 1977 to assure fail ing tests have been cleared by passing tests; correct optimum moisture contents, maximum and minimum dry lab densities have been used; the test results were properly evaluated for acceptance; and test reports could be located in the Quality Control Documentation Vault.	tions made. The above errors did not change the acceptance of these tests even though they did change the test results.	
	Finding 1 West Plant Dike MD-276 and 277 (sampled 9-15-76), 278 (sampled 9-16-76), and 285 (sampled 9-17-76) have NA in the optimum moisture content column		
	North Plant Dike MD-92 (sampled 5-25-74) shows maximum dry lab density 110.6. It should have been 103.4.		
	ND-93 (sampled 5-25-74) shows maximum dry lab density 110.6. It should have been 103,4,		
	MD-109 (sampled 5-28-74) shows maximum dry lab density 103.4. It should have been 115.1.		
	MD-119 (sampled 5-28-74) shows maximum dry lab density 127.2, It should have been 128.0,		
	MD-155 (sampled 6-4-74) shows optimum moist are content 18.8. It should have been 18.4.		
	MD-195 (sampled 6-24-74) shows optimum mois- ture content 11.0. It should have been 11.6.		
	MD-223 (sampled 6-25-74) shows optimum mois- ture content 10.3. It should have been 11.6.		

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NCR NO	NCR DESCRIPTION AND SUFPORTING DETAILS	PART CORRECTIVE ACTION	PROCESS CORRECTIVE ACTION
Finding No 1 to Audit Report F-77-32	(Contd)		
	MD-224 (sampled 6-25-74) shows optimum mois- ture content 13.5. It should have been 13.0.		
	MD-257 (sampled 7-11-74) shows optimum mois- ture content 9.8. It should have been 10.4. This also shows maximum dry lab density 126.8. It should have been 127.4.		
	MD-269 (sampled 7-12-74) shows maximum dry lab density 116.2. It should have been 116.3.		
	MD-290 (sampled 7-16-74) shows maximum dry lab density 125.2. It should have been 128.3.		
	MD-318 (sampled 7-19-74) shows optimum mois- ture content 13.0. It should have been 13.3.		
	MD-336 (sampled 7-20-74) shows optimum moisture content 20.5 It should have been 20.0.		
	MD-341 (sampled 7-25-74) shows optimum moisture content 17. It should have been 15.5.		
	MD-377 (sampled 8-6-74) shows maximum lab dry density 109. It should have been 112.9.		
	MD-476 (sampled 8-19-74) shows optimum moisture content 17.0. It should have been 17.1.		
	MD-512 (sampled 8-28-74) shows maximum lab dry density 109.4. This should have been 109.0.		
	Structural Backfill Area MDR-919 (sampled 5-25-77) shows maximum dry lab density of 109.3. It should have been 125.3. It also shows minimum dry lab density as 90.3. It should have been 109.3.		
	Plant Area Fill MD-1262 (sampled 4-8-77) gives maximum dry lab density of 117.0. It should have been 117.1.		
	MD-1300 (sampled 5-2-77) gives optimum mois- ture content of 11.1. It should have been 10.4.		

Finding No 2 F-77-32 Finding No 2 to Audit Report F-77-32 to Audit Report F-77-32 to Audit Report F-77-32 The fol did not tests.	<ul> <li>6 (sampled 6-2-77) gives optinum ontent of 13.5. It should have</li> <li>2) (sampled 6-8-77) gives optimum metent of 9.8. It should have be gives maximum dry lab density of hid have been 132.9.</li> <li>2) (sampled 6-17-77) gives maximum of 117.0. It should have been</li> <li>2) loiwng tests had failing results indicate being cleared by pass</li> </ul>	been 13. 4. n mois- been 8.6. of 127.3. m dry lab i 117.1. is and Tes Pla 620 767 Moisture	nt reports Plan Area Fill MD 1317-1320; North nt Dike MD 418; and Structural Backfill MDR 0, 629, 632, 637, 673, 679, 700, 701, 757, 1, 768 and 770 have been cleared by passing	
Finding No 2 o Audit teport -77-32 Cest No D 1153 D 1153 The fol did not tests. Plant A Saupled 10-21-76	loiwng tests had failing result indicate being cleared by pass rea Fill	s and Tes ing Pla 620 767 Moisture	nt Dike MD 418; and Structural Backfill MDR 0, 629, 632, 637, 673, 679, 700, 701, 757,	
o Audit did not eport tests. -77-32 Plant A est No Date Saupled D 1153 Date Saupled	indicate being cleared by pass rea Fill	Moisture	nt Dike MD 418; and Structural Backfill MDR 0, 629, 632, 637, 673, 679, 700, 701, 757,	
$\begin{array}{cccccccccccccccccccccccccccccccccccc$	73.5% of Relative Density 76.6% of Relative Density 75.4% of Relative Density 18. 11. 12. 94.0% of Maximum Density 12. 94.0% of Maximum Density 12. 9. 13. 14. 14. 15. 14. 15. 16. 17. 18. 19. 19. 10. 10. 10. 11. 11. 12. 12. 13. 14. 15. 16. 17. 17. 18. 11. 12. 18. 11. 12. 19. 12. 12. 13. 14. 15. 15. 16. 17. 17. 17. 18. 11. 11. 12. 17. 17. 17. 17. 17. 17. 17. 17	Tes 119	<ul> <li>, rob and rob mark tech created by parking tests and Structural Backfill represented by MDR 854, 861 and 862 was removed.</li> <li>t reports Plant Area Fill MD 1153, 1155,</li> <li>, 1194, 1321, 1337, 1388, 1393, 1398, 1404,</li> <li>5, 1498, 1509 and Structural Backfill MDR 625, 663, 664, 667, 680, 682, 688, 721, 734, 736-741, 744, 746, 757, 768, 770, 785 799, 826, 843, 845, 889, 914, 922, 925, 938, 940, 993 and 998 are in a "Non-Q" area and have been given to CPCo Project Management Organization (Field) for resolution in letter 186FQA77.</li> </ul>	

NCR 3	O NCR	DESCRIPTION AND SUPPORTING	DETAILS	PART CORRECTIVE ACTION	PROCESS CORRECTIVE ACTION
Finding	No 2 (Contd	)			
to Audit					
Report	Struct	aral Backfill			
F-77-32					
			Moisture		
Test No	Date Sampled	Compaction	Actual Optimum		
MDR 620	10-13-76	72.3% of Relative Density			
625 629	10-12-76 10-20-76	51.5% of Relative Density			
		79.2% of Relative Density			
632	10-20-76	73.5% of Relative Density			
637	10-21-76	76.3% of Relative Density			
663	11-11-76	53.0% of Relative Density			
664	11-11-76	72.3% of Relative Density			
667	11-11-76	67.5% of Relative Density			
673	11-23-76	33.9% of Relative Density			같은 것 같아요. 이는 것은 것이 가지? 것이 가슴 옷이 있는 것이.
679	11-23-76	71.8% of Relative Density			집 동일이 못 넣었는 것같은 것은 것을 가 다니?
680	11-23-76	50.0% of Relative Density			
682	11-24-76	70.6% of Relative Density			
688	11-24-76	77.1% of Relative Density			1월 2월 20일 : 이상 영상 11월 2월 2월 2일 1일 2월 20일
· 700	1-13-77	75.0% of Relative Density	the second second second second		
701	1-13-77	68.1% of Relative Density			
721	3-14-77	60.0% of Relative Density			
734 736	3-17-77 3-18-77	34.0% of Relative Density			
730	3-18-77	79.0% of Relative Density 41.9% of Relative Density			
738	3-18-77	72.4% of Relative Density			
739	3-18-77	70.6% of Relative Density	a contraction of the second		
740	3-18-77	69.3% of Relative Density			사람은 사람이 많은 것 같이 많은 것 같아. 이 같이 많이 했다.
741	3-21-77	77.8% of Relative Density			그는 것 같은 것 같은 것 같은 것 같은 것 같은 것이다. 말 것
741	3-21-77	56.2% of Relative Density			
746	3-21-77	54.9% of Relative Density			그는 것이 잘 안 안 안 안 들어서 가지 않는다. 감소가
757	3-23-77	68.7% of Relative Density			
767	3-29-77	54.3% of Relative Density			
768	3-30-77	66.9% of Relative Density			
700	3-30-77	65.0% of Relative Density			그는 그 같은 눈을 걸려 가지 않는 것을 가지 않는
785	4-07-77	69.3% of Relative Density			그는 물건이 많이 많이 잘 빼놓는 것이 많이 많이 많이 했다.
799	4-12-77	78.8% of Relative Density			이 가슴에 걸려 가슴 옷에서 먹을 다 못 잘 하 가락을 생
826	4-19-77	70.4% of Relative Density			21 수영에서는 것은 것은 여러는 것을 많이 잘 하고 있었다.
843	4-19-77	66.8% of Relative Density			
845	4-29-77	70.4% of Relative Density			
		the first of the second state of the second state and the second state of the second state of the			
854	5-09-77	67.4% of Relative Density			

NCR NO	NCR DESCRIPTION AND SUPPORTING DETAILS	PART CORRECTIVE ACTION	PROCESS CORKECTIVE ACTION
Finding No 2 to Audit Report F-77-32	(Contd) Structural Backfill (Contd)		
MDR 861 5- 862 5- 889 5- 914 5- 922 5- 925 5- 938 6- 940 6- 993 6-	26-77 75.7% of Relative Density		
Finding No 3 to Audit Report F-77-32	Relative Density Reports 59 and 61 were miss- ing from the QC Vault.	Copies have been obtained and placed in the QC Document Vault.	
Open Findings 1 & 2 to Audit Report F-77-32	Refer to NCR QF-199.		
F-77-32	To preclude repetition to NCR QF-152 (the same deficiency as this), U.S. Testing developed a new gradation form that has check points that include documenting that the 200 gram material limit on any individual 8 inch sieve has not been exceeded. In addition, a training session was held on February 21, 1977.	These findings have been identified on Bechtel NCR 1006. NCR QF-195 has been written to resolve the cor- rective action still open.	

Open Finding 3 to Audit Report F-77-32	(Contd) "roject Quality Control Instruction No. SC-1.05 "Naterial Testing Services and Concrete Production" Rev. 3 Section 2.7.2 Reports, Item A states, "Perform a daily review of the subcontractor's jobsite inspection and test reports for acceptability, completeness, and the laboratory chief's signature for concrete, steel, and soils. Sign and date on the report verifying the acceptable status".		
	0431 5-16-77 #10 Sieve - 0451 5-18-77 #10 Sieve -	225.2g 217.1g 221.4g 260.1g 211.7g 228.0g 249.5g	

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## 9. Settlement Calculations for Plant Area Fill

#### Discussion of NRC Inspection Facts

Bechtel settlement calculations for the diesel generator building were based on designs involving a mat foundation having an applied soil pressure of 3,000 psf. The foundation design was subsequently changed to spread footings with four independent generator pedestals having applied soil pressures of 4,000 and 1,750 psf, respectively (FSAR Subsection 3.8.4.1). Settlement calculations were not made for the final design conditions. Recent comparisons show the settlement estimated for the spread footing foundation condition was a maximum of 8% larger than that for the mat foundation. FSAR Figure 2.5-48 displays the calculated settlements, not the design basis. The design basis provided in FSAR Subsection 3.8.4.1.2 was translated in detail design drawings and implemented in the actual construction.

The borated water storage tanks are supported in part by a ring type spread footing, but most of the load is applied across the tank bottom, which is supported on fill (FSAR Figure 3.8-60). Settlement calculations discussed in FSAR Subsection 2.5.4.10.3 for the borated water storage tanks, conservatively used a uniform equivalent circular mat foundation having an applied soil pressure of 2,500 psf (FSAR Figure 2.5-47). The ring type spread footing pressure is 2,500 psf and the tank-applied pressure within the ring foundation is 2,000 psf. Because the actual pressure is 2,000 psf over most of the foundation area, this settlement estimate is conservative.

Settlement calculations assumed a compressibility parameter of 0.001 whereas FSAR Table 2.5-16 gives a compressibility parameter of 0.003. In this calculation the difference in parameters would result in a maximum increased settlement of 0.3 inch for the diesel generator building. For the borated water storage tanks the difference would be less. Differences in estimated settlements resulting from foundation and soil conditions cited are small and within the accuracy limits of the analyses.

#### 10. Settlement of Administration Building Footings

#### Discussion of NRC Inspection Facts

The investigation of localized failure under the administration building was initiated in September 1977. The results of the testing are summarized below:

#### Type of Investigation

Unconfined compression test (11 samples)

# Very soft to medium \*\*\*

Two borings

One boring showed soft to medium stiff clay directly under the footing and stiff to hard clay at lewer elevations. The other boring was satisfactory.

Five tests on percent compaction. Proctor curve run on sample representing these tests

Percent compaction below acceptable limits for four tests

The results of the investigation initiated in September 1977 in areas outside the failure area are summarized below:

#### Type of Investigation Area

Power block Observations and construc structures tion survey data

Load tests Strip footings in administration building east of failure area

Sixty feet Soil boring south of diesel generator building

Footing for Soil boring the evapora tor building

Results

No evidence of settlement

> Settlements within acceptable ranges

Soils acceptable very stiff to hard

Soils acceptable very stiff to hard

Based on the above investigations, the administration grade beam failure was fell to be a local soil failure. A followup meeting was held in September 1977 between the Chief Soil Lab Representative, Bechtel Lead Civil Field Engineer, and lead Civil QC Engineer to reiterate the requirements of the proper proctor selection for fill placement tests. U.S. Testing was notified by letter of the requirement to select the proper proctor.

CPCo site personnel acknowledged awareness of the administration building soil failure on August 25, 1977. The CPCo Project Manager learned of the administration ouilding grade beam problem shortly after its occurrence (August 1977). The CPCo Project Engineer did not recall hearing of the administration building grade beam problem prior to diesel generator building settlement discussions. This was not u usual because the field normally would resolve their own problems and request assistance only when necessary.

11. Interface Between Diesel Generator Building and Electrical Duct Banks

#### Discussion of NRC Inspection Facts

Four vertical electrical duct banks restricted settlement of the diesel generator building. This condition was caused by two items. First, the ducts banks passing through the building footings were stepped (enlarged cross-sectional area) below the openings provided in the footing. In some cases the mudmat filled the area between the footing and the larger duct bank, thereby providing support for the building at that location. Second, the duct banks passed through the backfill layer and were bedded in a stiff natural soil layer below.

A 1-inch separation gap was provided between the duct bank and the diesel generator building footings to allow for differential settlement between the duct bank and building foundation. The detail was shown in Drawings C-1001 and C-1002. It was not anticipated in the design that the duct bank would be constructed larger below the footing than at the point of penetration of the footing.

The design requirements of the duct banks where they penetrate the foundation and make the vertical turn are shown in Electrical Drawing E-502. These details were modified to facilitate construction without recognition of the impact on the civil design requirements providing clearance for free movement of the building foundation. Moreover, the mudmat filled the space between the larger section and the footing.

Drawings and specification permit the use of Zone 2 random fill material in plant area fill. Structural backfill was placed in local excavations in accordance with Specification 7220-C-211. Lean concrete was used to replace structural backfill in confined areas as permitted by Specification 7220-C-211, Section 5.1.3 which states, "In absence of structural backfill materials described above...lean concrete, as specified in Specification 7220-C-230 may be used." Use of lean concrete in restricted areas is a normal construction practice and was controlled by the field engineer's approval after inspection of subgrade. Correspondence (BEBC-668 dated December 27, 1974) addresses the use of lean concrete as an acceptable replacement for Zone 1 and 2 materials only in areas of the dike disturbed due to trenches or temporary excavations.

#### 12. Soils Placement and Inspection Activities

#### Discussion of NRC Inspection Facts

The Bechtel Geotechnical Group has provided overall technical support for soils placement on the Midland project. Placement of soils by Canonie represents the major portion of soils placed on the jobsite. For Qlisted work, inspection has been performed by a Quality 4 Control Engineer with soils engineering placement experience in excess of 10 years. Additional overview of Canonie's work has been provided by Bechtel Civil Field Engineers and Quality Control Engineers.

For the Bechtel scope of work, soils have been placed under the direction of Civil Field Engineering personnel. These individuals are either Graduate Civil Engineers or persons with appropriate and extensive on-the-job training. The Civil Field Engineers discussed work plans, problems, and solutions with craft personnel and witnessed sensitive operations as the work situation required, although they were not physically present at all places and times while work was being performed. They were on call at all times as the situation required.

Bechtel Civil Quality Control Engineers (QCE) have inspected, witnessed, or surveilled Bechtel placement of Q-listed soils. These QCEs were certified in accordance with ANSI N45.2.6 and trained in the requirements of QC inspection plans.

QCEs were in soils placement areas as evidenced by quality documentation including Inspection, Nonconformance, and Discrepancy Reports. The following tabulation provides approximate numbers of each type of report prepared by QCEs.

Field Soil Inspecting Plans and Record Designation	Active Time Period	Inspec- tion Reports	Noncon- formance Reports	Discrep- ancy Reports
C-210	8/73-11/76	65	6	the form at not
C-211	8/74-10/76	21	3	Night Parist
C-1.02	10/76-Present	109	8	31
S/C-1.10	6/77-Present	13	-	-
S/C-1.05	7/76-Present	93	2	
	Total	301	19	31

The requirements for field densities and moisture content are found in Specification 7220-C-208, Table 9-1, "One per every 500 cubic yards of fill." This is the complete requirement. The test must be taken within the frequency envelope, but there is no additional requirement as to the accuracy of the test location. In the event of a test failure, the envelope volume was reworked.

One instance was reported where moisture was added to a non-Q area without reworking. Review indicates this was an isolated instance. When moisture was added to the soil for purpose of compaction, the soil was reconditioned in accordance with Specification 7220-C-210.

#### 13. Inspection Procedures For Plant Fill

#### Discussion of NRC Inspection Facts7

During the summer 1976 the Bechtel QC program underwent a format change from Field Inspection Plans (FIP) to Quality Control Instruction (QCI) and Inspection Records (IR). At that time an analysis of FIPs C-210 and C-211 and QCI C-1.02 indicated that no adverse trends were apparent in the soils work. This indicated that a change was justified to a surveillance mode from the initial inspect and witness mode which had been used from the beginning of construction. The modes are defined in Section 3.3.3 of 7220 SF/PSP 6.1, as follows:

Inspect (I) - Visual examination or measurement to verify the conformance of an item or construction work operation to predetermined quality requirements.

Witness (W) - To watch over, observe or visually examine a specific work operation, examination or test which is performed by others.

Surveillance (S) - To progressively monitor by randomly witnessing and inspection, items and work operations before, during or after in-process construction. This inspection activity requires that the QCE physically verify the work operations described in the Quality Control Instruction to assure they are performed in accordance with inspection criteria requirements. These verifications shall be performed as often and for as long a time period as is necessary to effectively monitor the designated Activity/Task.

The design document characteristics subject to QC, whether by the I, W, or S mode, remained the same for all plans. They included:

- a. Material free of organics
- b. Material moisture conditioned
- c. Material not frozen
- d. Material compacted to density
- e. Lift thickness required
- f. Work area clear of trash, debris, and unsuitable material

Backfill material not placed upon frozen g. surfaces

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Backfill material conformance to drawing h. requirements

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Inspections required by these plans were performed as evidenced by inspection, nonconformance, and discrepancy reports.