UNITED STATES OF AMERICA NUCLEAR REGULATORY COMMISSION

BEFORE THE COMMISSION



In the Matter of
LONG ISLAND LIGHTING COMPANY
(Shoreham Nuclear Power Station,
Unit 1)

Docket No. 50-322-01A-3

(Application for License Transfer)

PETITIONERS' NOTICE OF LILCO/LIPA EXAGGERATION AND OF COMMENCEMENT OF STATE COURT ACTION

Petitioners Shoreham-Wading River Central School
District ("School District") and Scientists and Engineers for
Secure Energy, Inc. ("SE2") hereby give the Commission notice of
the exaggeration by LILCO/LIPA of the impact for payments in lieu
of taxes of the transfer of the license for the Shoreham Nuclear
Power Station Unit 1 ("Shoreham") to LIPA and notice of the
School District's commencement of an action in the New York State
Supreme Court to confirm that LIPA automatically ceased to exist
as a matter of law on January 15, 1992 pursuant to New York
Public Authorities Law § 2828.

EXAGGERATION OF TAX IMPACT OF LICENSE TRANSFER

By letter of February 14, 1992 LILCO/LIPA informed the Commission that transfer of the Shoreham possession only license to LIPA by March 1, 1992 would avoid "an additional year of Shoreham tax payments, currently \$82 million per year, of which \$29.2 million goes to SWRCSD". LILCO/LIPA joint letter at 2

(February 14, 1992). This was a gross exaggeration of the impact of the transfer.

The controlling section of the LIPA Act is New York Public Authorities Law § 1020-q, subd.1 which states:

Each year after property theretofore owned by LILCO is acquired by the authority by any means authorized by this title and, as a consequence, is removed from the tax rolls, the authority shall make payments in lieu of taxes to municipalities and school districts equal to the taxes and assessments which would have been received from year to year by each such jurisdiction if such acquisition had not occurred, except for such taxing jurisdictions which tax the Shoreham plant, in which case the in lieu of tax payments shall in the first year after the acquisition be equal to one hundred percent of the taxes and assessments which would have been received by such taxing jurisdictions. In each succeeding year such in lieu of tax payments shall be decreased by ten percent until such time as such tax payments equal taxes and assessments which would have been levied on such plant in a nonoperative state.

In order to appropriately calculate the in lieu of tax savings, if any, to LILCO/LIPA as a result of the transfer one must first determine the assessed value of Shoreham "in a nonoperative state". That value is its value when Shoreham held only a construction permit and before it received its initial facility operating license NPF-36 on July 3, 1985. See 50 Fed. Reg. 28129 (July 10, 1985). While Shoreham had only a construction permit (i.e., was "in a nonoperative state"), its assessed value for 1985-86 was \$146,134,908 determined as of the assessment date of June 1, 1985. That assessed value remained

On June 1, 1989, the assessed value of the \$5.5 billion Shoreham plant with a full operating license was increased to \$156,579,980 for the 1989-90 tax year and has remained at that level since then. Thus, whenever license transfer would occur the assessed value of Shoreham for purposes of payments in lieu of taxes may decrease but would never drop below \$146,134,980.

Addressing only the case of the School District and without mention of the payments in lieu of tax due the Town of Brookhaven or the County of Suffolk, Petitioners note that the applicable School District tax rate for 1990-91 was 18.32% of assessed value resulting in a levy of approximately \$28.68 million, as LILCO and LIPA have recognized. If the same tax rate were applied to the assessed value of Shoreham in a "nonoperative state", the levy would be approximately \$26.77 million or \$1.9 million less than the levy on an operational Shoreham.

However, for the tax year 1991-92, the School District tax rate has increased to 20.55% which would yield an in lieu of top payment levy of approximately \$30.03 million on the assessed value of Shoreham *in a nonoperative state* or about \$1.35 million more than taxes on Shoreham with a full power operating license for 1990-1991.

In short, the in lieu of tax payment savings alleged by LILCO/LIPA by early transfer of the license simply do not exist.

NOTICE OF SCHOOL DISTRICT COMMENCEMENT OF STATE COURT ACTION

The attached letter from School District New York State counsel is self-explanatory in informing me that the School District is commencing an action in New York State Court to confirm that LTPA ceased to exist as a matter of law on January 15, 1992 pursuant to Public Authorities Law § 2828. The School District has asked that I inform the NRC of this development.

In these circumstances, the School District respectfully submits that it would be arbitrary and capricious to issue an NRC license to an applicant that may soon be determined to be defunct by the New York State Courts. Well established judicial precedent demands that the Commission stay its hand in these circumstances and await the prompt decision of New York State on a matter within its special jurisdiction.

Respectfully submitted,

February 25, 1992

James P. McGranery Dr.

Suite 500 1255 Twenty-Third Street, N.W. Washington, D.C. 20037 (202) 857-2929

Counsel for the Petitioners Shoreham-Wading River Central School District and Scientists and Engineers for Secure Energy, Inc. Lewis & Green P.C. Attorneys at Law

II MAYRORD AVEROR

POWNERPRIN, NEW YORK INCHES

(914) 454-12111

LAND LEWI J. Benefit and and MICHAEL I I SOUTHIT

ELYMP HPINKSKI FR KENNETH I PERMIN

Marriage Street, Sec. FAR WA-454-11115

190 - 4 3500 POUDEKI: 1 1 1260B

February 25, 1992

BY FACRIMILE

James P. McGranery, Jr. DOW, LOHNES & ALBERTSON 1255 Twenty-Third Street Washington, DC 20037-1194

> Re: Termination of Long Island Power Authority: Obligation to Repay Appropriations to the State of New York

Dear Mr. McGranery:

In your recent filing before the Nuclear Regulatory Commission (NRC), entitled "Suggestion of Mootness Due to the Long Island Power Authority's Imminent Demise", you exposed the fundamental and profound illegality of LIPA's acquisition of the Shoreham Nuclear Power Station (Shoreham). In light of the Sunset Provisions of the LIPA Act and the Public Authorities Law, it is indeed incumbent upon LIPA to establish its continued existence by seeking recourse in state court. In fact, New York explicitly authorizes an applicable procedure for such recourse -- the declaratory judgment action.

with LIPA continuing to function, and no such declaratory judgment action forthcoming we have become increasingly disturbed by the flagrant illegality of the situation. LIPA has been terminated by operation of law, yet continues to act purportedly on the State's behalf. Moreover, LIPA has never developed any source of revenue to repay state appropriations, all of which must be repaid according to State law. Instead, LIPA continues to spend taxpayer dollars as if further appropriations are a certainty, and as if repayment will never be made.

The same considerations are shared by several state taxpayers, and we now believe it imperative to protect their interests through formal legal process. We have therefore resolved to commence an action for declaratory and injunctive relief pursuant to Article 7-A of the State Finance Law. The action will seek to have LIPA declared to be terminated as a matter of law, and James P. McGranery, Jr. February 25, 1992 Page 2

to enjoin all continued appropriations to, and expenditures by, LIPA.

To brief you on the procedural side of this, we will commence the action on Wednesday, February 26, 1992, and advise as developments unfold. Of course, you have explained the "mootness" issue to the NRC, but since this is entirely a matter of state law, we request that you advise the commission of the pendency of the action.

Very truly yours,

LEWIS & ORDER, P.C.

LOU LEWIS

LL/ser

UNITED STATES OF AMERICA NUCLEAR REGULATORY COMMISSION

BEFORE THE COMMISSION

DOCKETED

FEB 25 1992

DOCKETHIG &
SERVINGE BRANCH
SERVINGE
SERVINGE BRANCH
SERVINGE
S

In the Matter of

LONG ISLAND LIGHTING COMPANY

(Shoreham Nuclear Power Station, Unit 1)

Docket No. 50-322-OLA-3

(Application for License Transfer)

CERTIFICATE OF SERVICE

I hereby certify that copies of the Petitioners' Notice of LILCO/LIPA Exaggeration And Commencement of State Court Action in the above-captioned proceeding have been served on the following by hand, telecopy, or first-class mail, postage prepaid (as indicated below) on this 25th day of February, 1992:

Chairman Ivan Selin
U.S. Nuclear Regulatory Commission
One White Flint North
11555 Rockville Pike
Rockville, Maryland 20852
(Hand)

Commissioner Kenneth C. Rogers U.S. Nuclear Regulatory Commission One White Flint North 11555 Rockville Pike Rockville, Maryland 20852 (Hand)

Commissioner E. Gail de Planque U.S. Nuclear Regulatory Commission One White Flint North 11555 Rockville Pike Rockville, Maryland 20852 (Hand)

Jerry R. Kline
Administrative Judge
Atomic Safety & Licensing Board
U.S. Nuclear Regulatory Commission
Washington, D.C. 20555
(Mail)

Commissioner Forrest J. Remick U.S. Nuclear Regulatory Commission One White Flint North 11555 Rockville Pike Rockville, Maryland 20852 (Hand)

Commissioner James R. Curtiss U.S. Nuclear Regulatory Commission One White Flint North 11555 Rockville Pike Rockville, Maryland 20852 (Hand)

Thomas S. Moore, Chairman Administrative Judge Atomic Safety & Licensing Board U.S. Nuclear Regulatory Commission Washington, D.C. 20555 (Mail)

George A. Ferguson
Administrative Judge
Atomic Safety & Licensing Board
U.S. Nuclear Regulatory Commission
5307 Al Jones Drive
Shady Side, Maryland 20764
(Mail)

Edwin J. Reis, Esq.
Mitzi A. Young, Esq.
Office of the General Counsel
U.S. Nuclear Regulatory Commission
One White Flint North
11555 Rockville Pike
Rockville, Maryland 20852
(Hand)

Samuel A. Cherniak, Esq. NYS Department of Law Bureau of Consumer Frauds and Protection 120 Broadway New York, New York 10271 (Telecopy)

Nicholas S. Reynolds, Esq. David A. Repka, Esq. Winston & Strawn 1400 L Street, N.W. Washington, D.C. 20005 (Telecopy)

Charles E. Mullins, Esq.
Office of the General Counsel
U.S. Nuclear Regulatory Commission
One White Flint North
11555 Rockville Pike
Rockville, Maryland 20852
(Hand)

W. Taylor Reveley, III, Esq. Donald P. Irwin, Esq. Hunton & Williams Riverfront Plaza, East Tower 951 East Byrd Street Richmond, Virginia 23219-4074 (Telecopy)

Carl R. Schenker, Jr., Esq. O'Melveny & Myers 555 13th Street, N.W. Washington, D.C. 20004 (Telecopy)

Stanley B. Klimberg, Esq.
Executive Director &
General Counsel
Long Island Power Authority
200 Garden City Plaza, Suite 201
Garden City, New York 11530
(Mail)

James P. McGranery, Dr. Counsel for the Patitioners Shoreham-Wading River Central School District and Scientists and Engineers for Secure Energy, Inc.