

UNITED STATES NUCLEAR REGULATORY COMMISSION ADVISORY COMMITTEE ON REACTOR SAFEGUARDS WASHINGTON D. C. 20555

July 31, 1979

ACRS Members ACRS Technical Staff

MIDLAND 182 CONSUMER'S POWER COMPANY REPRESENTATIVES MEETING WITH SUBJECT:

NRC TO DISCUSS ABNORMAL SETTLEMENT OF FILL AND STRUCTURES ON THE

MIDLAND PLANT SITE (MEETING OF JULY 18, 1979)

Present: Consumer's Power Company

Bechte1 NRC

The problem at the plant involves the sinking of the diesel generator building and other structures at the site. This is due to the site having more sand on it than was initially thought or shown by test bores which were taken. Random fill was also used throughout the site. The presence of sand indicates that liquefaction could take place on the site during an earthquake.

Four solutions were presented to overcome the problems at the site:

1) Putting a surcharge on the diesel generator building

2) . Installation of a retaining wall around the site (see attached pages)

3) Site dewatering

4) Underpinning various site structures (see attachments)

The first solution is already complete; the second solution is in progress and is almost complete. The last two have not essentially started.

A discussion of the reasons for these problems took place. The licensee felt that equipment and procedural problems were dominant; while the NRC thought that personnel qualification and quality control were lacking. To alleviate future problems a number of suggestions were made involving tightened testing procedures and more on site inspections by quality control engineers.

The NRC asked Bechtel if they were considering doing a topical report on these problems so that this information could prevent similar occurrences. They said they would consider it. Jul. Vied Rand Ph. V

Saratty & Bulon Dorothy J. Zukor ACRS Fellow

Attachments: as stated

8408010206 840718 PDR FOIA RICE84-96 PDR PDR

AGENDA

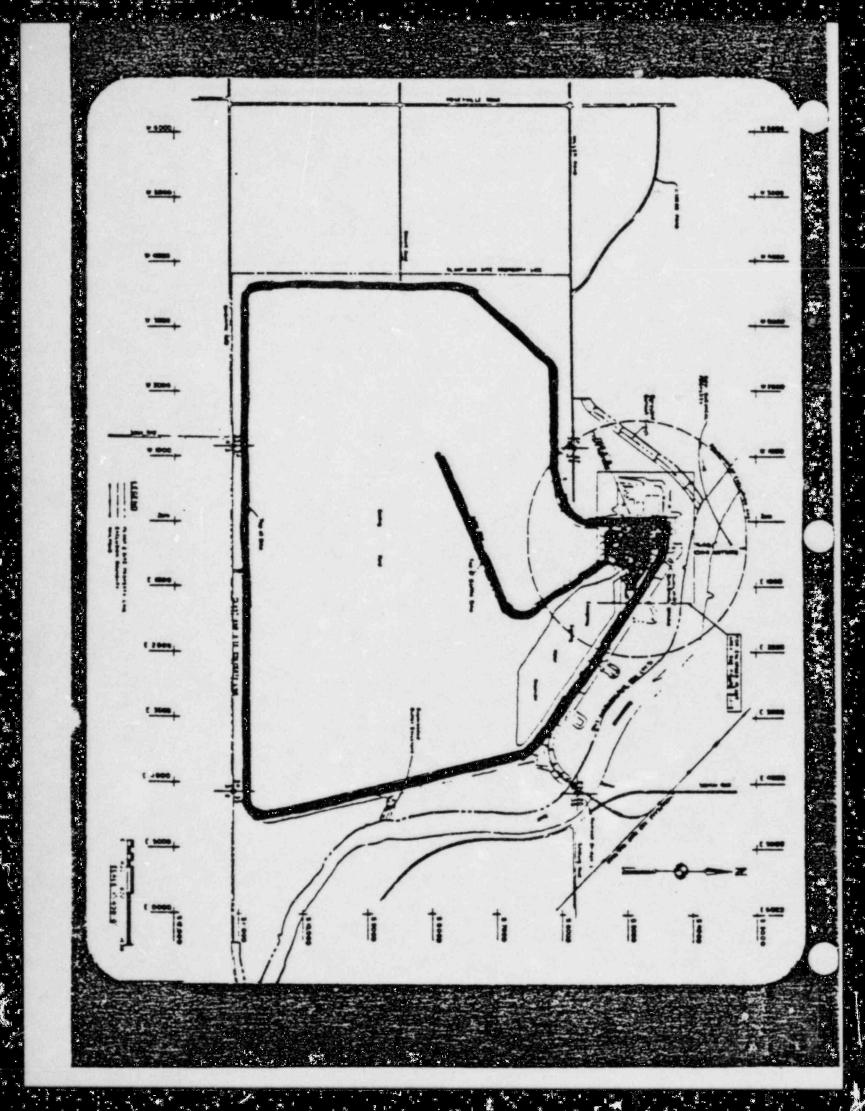
MEETING WITH NRC ON MIDIAND PLANT FILL STATUS AND RESOLUTION

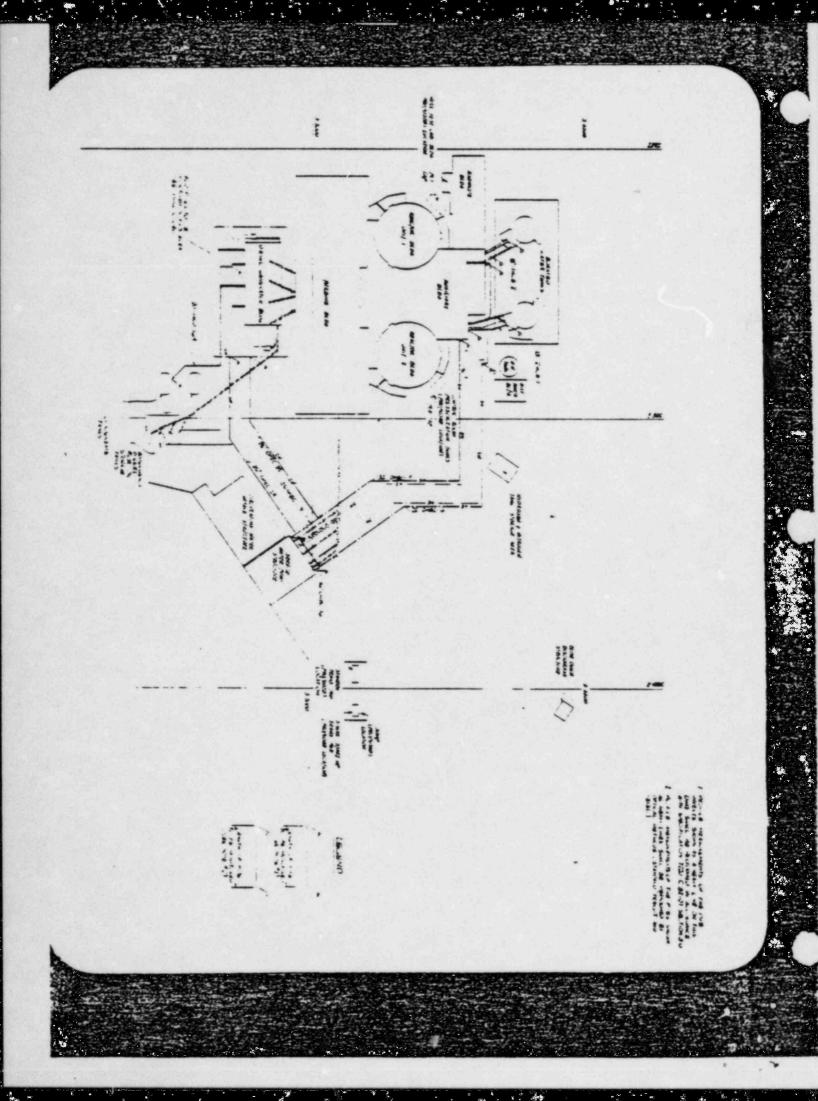
July 18, 1979 9:00 a.m. NRC, Bethesda, Maryland

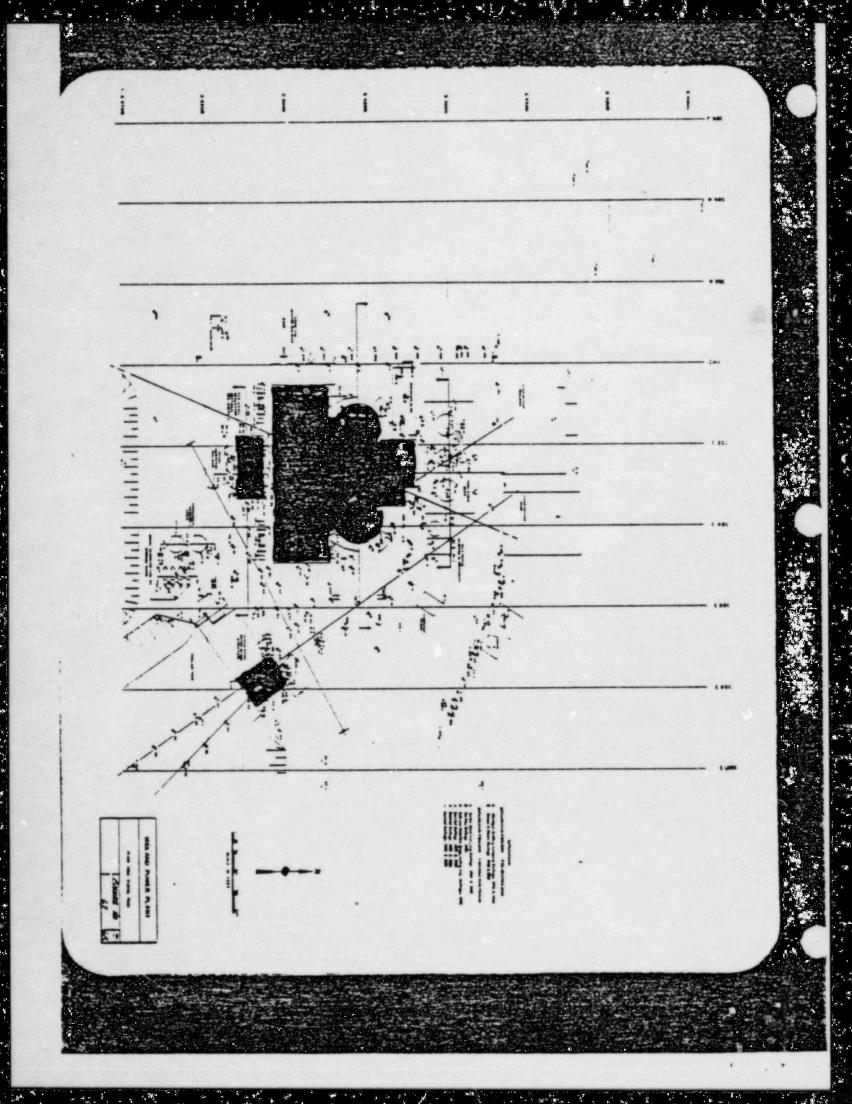
1.0	DALES	NOTICION	(G.	Keeley)	
2.0	PRESENT STATUS OF SITE INVESTIGATIONS			Cooke)	
	2.1	Meetings with Consultants and Options Discussed (Historic	(ls:		
	2.2	Investigative Program			
		A. Boring Program B. Test Pits C. Crack Monitoring and Strain Gauges D. Utilities			
	2.3	Settlement			
		A. Area Noted B. Preload C. Instrumentation			
	2.4	Recent Revisions			
		A. Deletion of Chemical Grout B. Decision for Site Dewatering			
3.0	REMEDIAL WORK IN PROGRESS OR PLAINED				
	3.1	Diesel Generator Structures	(T.	Thiruvenga	
	3.2	Service Water Pump Structures			
	3.3	Tank Farm			
	3.4	Diesel Oil Tanks			
	3.5	Underground Facilities			
	3.6	Auxiliary Building and FW Valve Pits	(C.	Gould)	
	3.7	Liquefaction Potential	(S	. Afifi)	
	20	Destruing	(R	. Loughney	

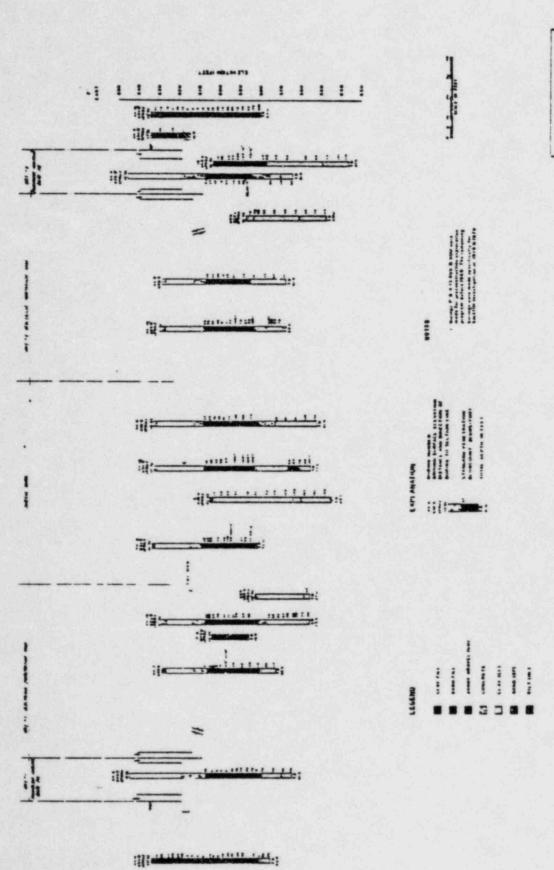
3.8 Dewatering

4.0	ANALYTICAL INVESTIGATION				
	4.1	Structural Investigation	(T.)	Johnson)	
	4.2	Seismic Analysis	(T.	Johnson)	
	4.3	Structural Adequacy with Respect to PSAR, FSAR, etc.	(T	Johnson)	
	4.4	Soils Surving	(S.)	Afifi)	
5.0.	CONST	ultant's statement	(R.	Peck)	
6.0	SCHEDULE			Cooke and Keeley)	
	6.1	Preload Removal	٥.	necrej,	
	6.2	Auxiliary Building			
	6.3	Tank Farm			
	6.4	Service Water Building			
	6.5	Site Dewatering			
	6.6	Overall Impact			
7.0	CAUS	E INVESTIGATION	(P.	Martinez)	
	7.1	Analysis			
	7.2	Possible Causes			
	7.3	Most Probable Cause			
8.0	QA/QC ASPECTS		(D.	Horn)	
	8.1	Corrective Actions			
	8.2	Q-list Fill Resumption			
9.0	LICE	NSING ACTIVITIES AND CHANGES TO FSAR	(G.	Keeley)	



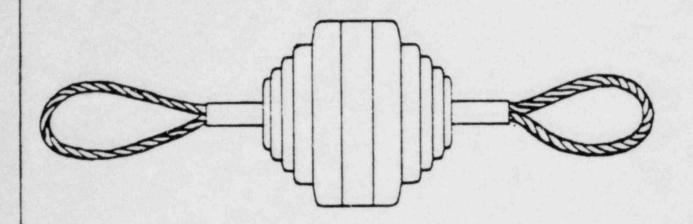






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AND, AND POWER P1 AND



INSIDE DIAMETER OF CONDUIT = 4 4"
OUTSIDE DIAMETER OF MANDREL = 34"

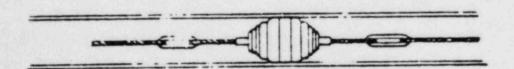


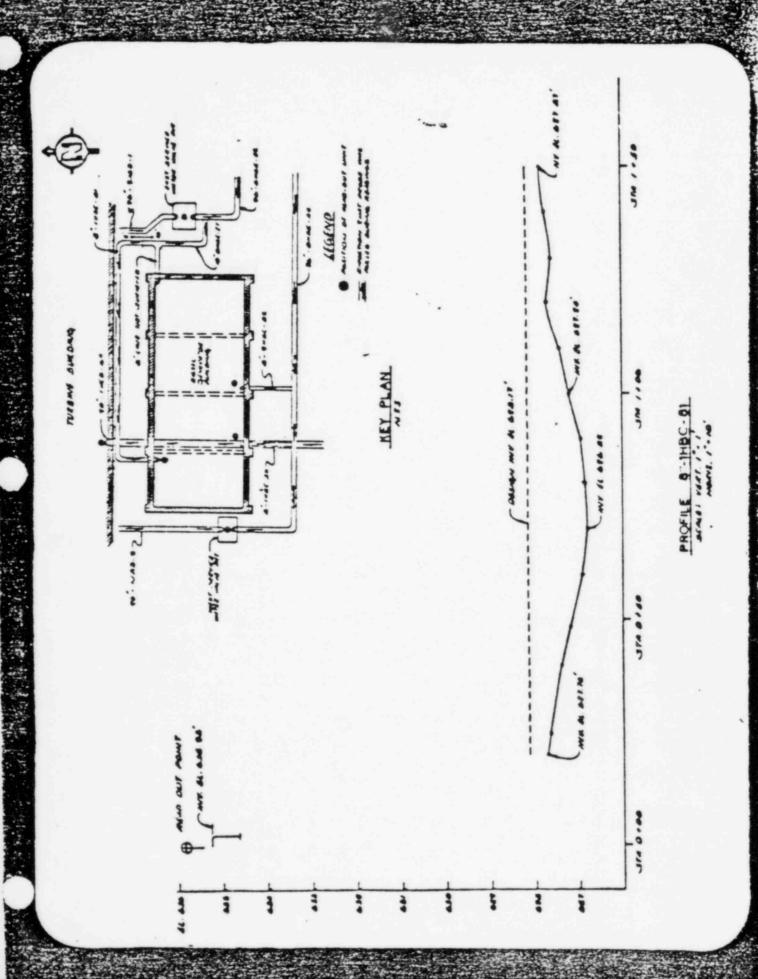
DIAGRAM OF MANDREL (RABBIT) USED TO CHECK CONDUITS

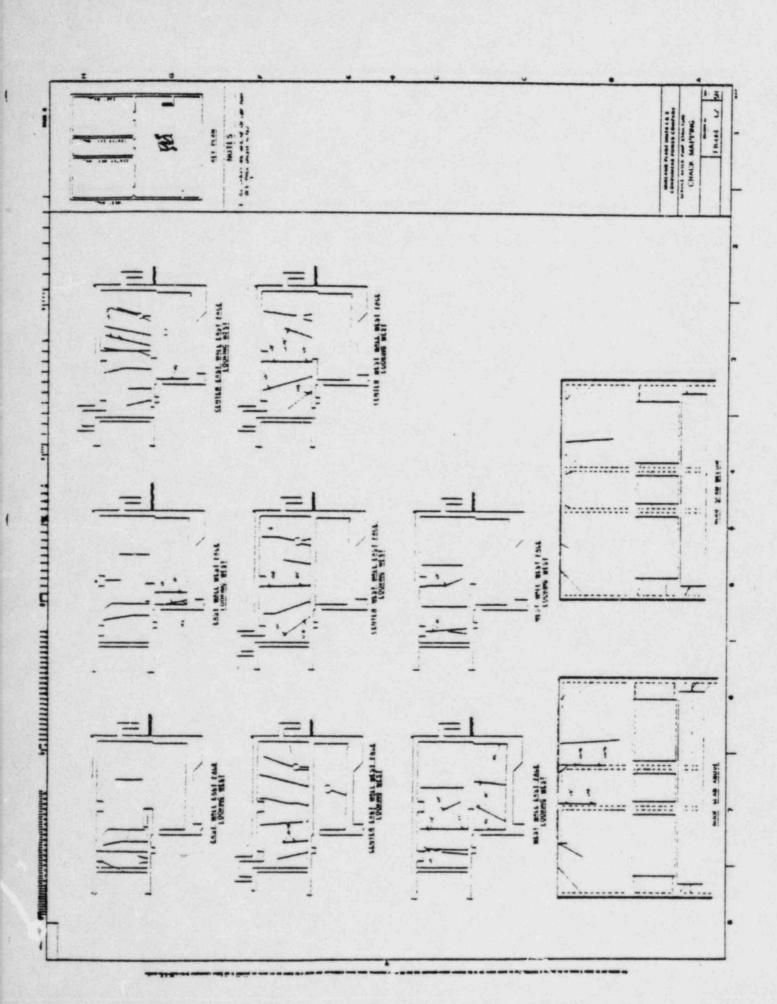
MIDLAND PLANT UNITS 1 3 2 CONSUMERS POWER COMPANY

RAMMIT FOR A LECTRICAL DEST

FIGURE 1-

DATE 4 24 "9





MAR APR MAY JUNE JULY AUG 1 1 SURCHARGE FEB 1979 JAN NOV DEC 1978 SURCHARGE LINE + OCT JULY AUG SEPT 0 2 9 00 SURCHARGE AVERAGE

AVERAGE PEDESTAL SETTLEMENT VS TIME DIESEL GENERATOR BUILDING

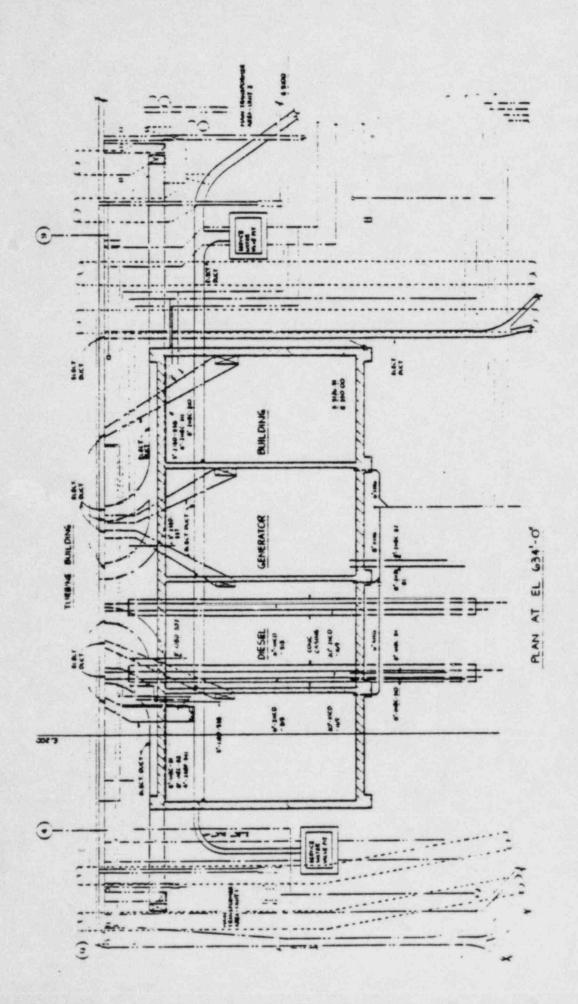
AVERAGE SURCHARGE,

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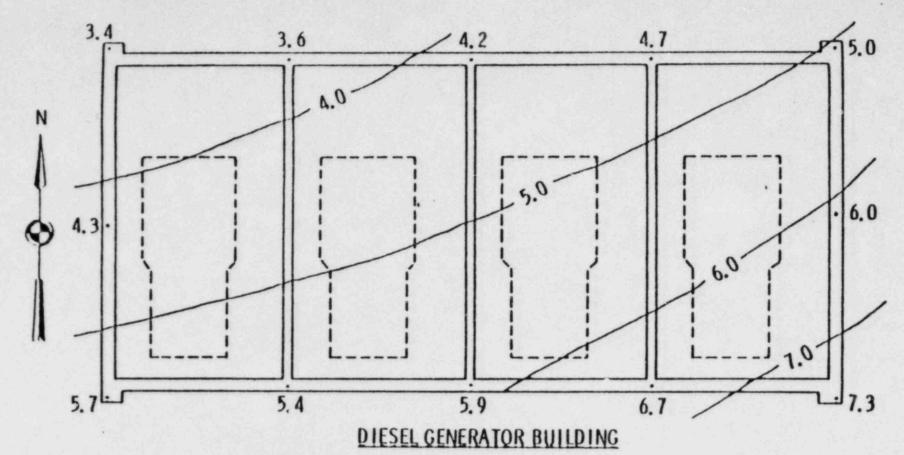
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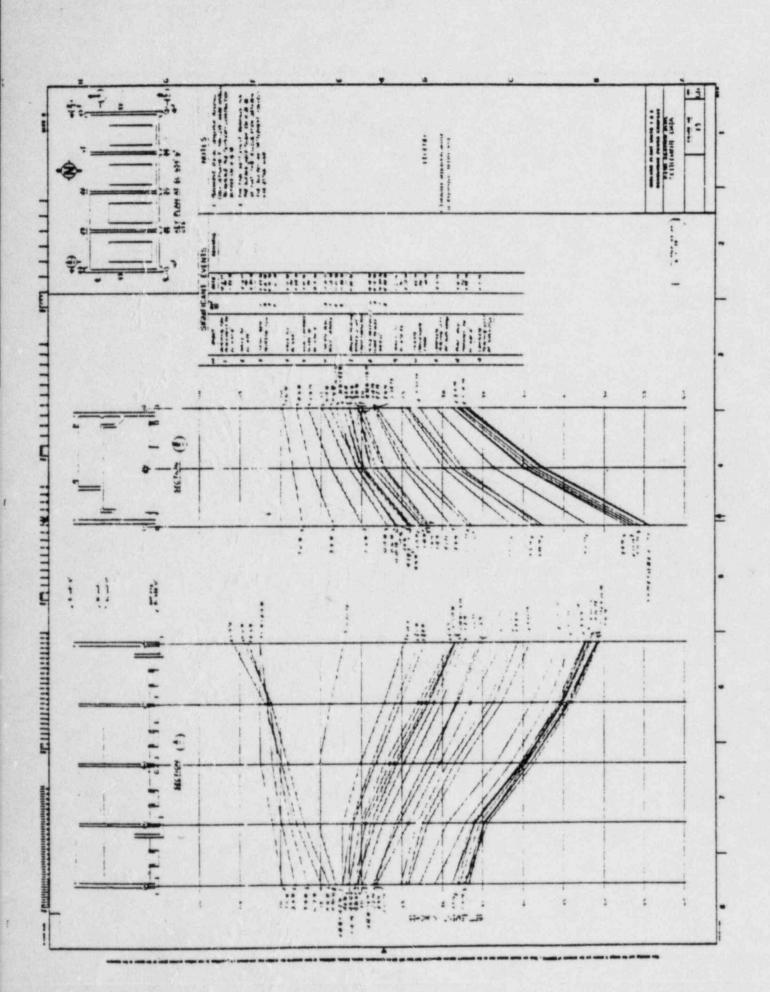
DIESEL GENERATOR BUILDING

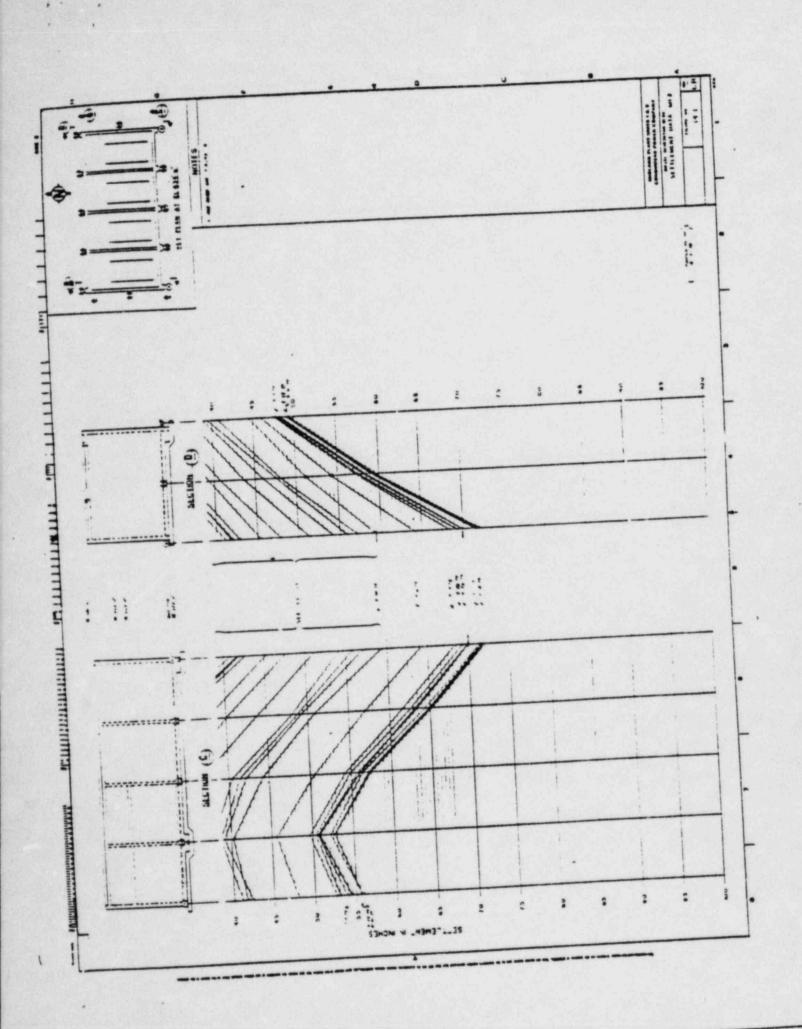


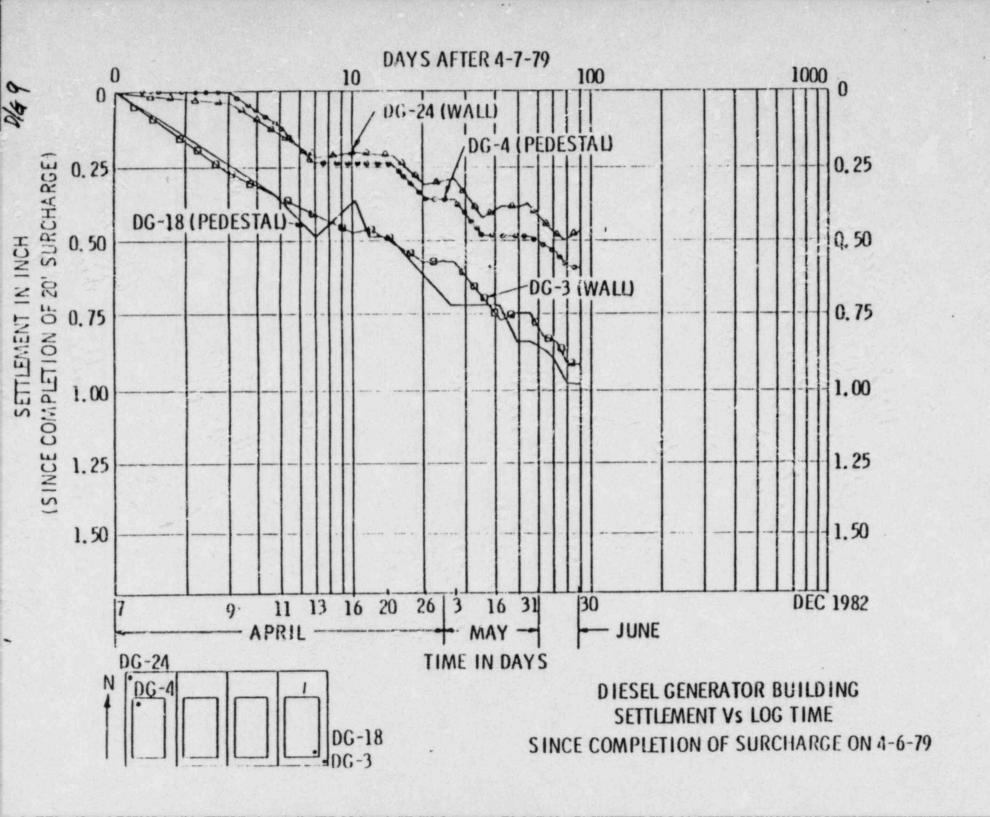




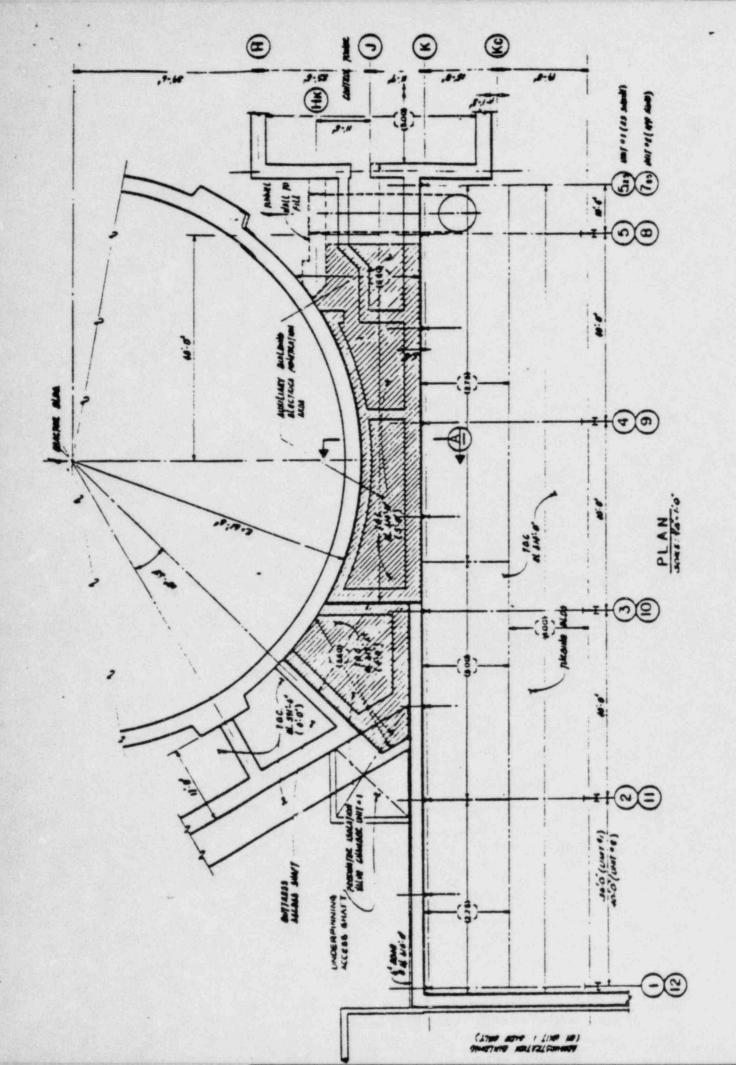
TOTAL SETTLEMENT OF WALLS FROM 7-14-78 TO 6-29-79 IN INCHES
(20 FEET OF SURCHARGE)

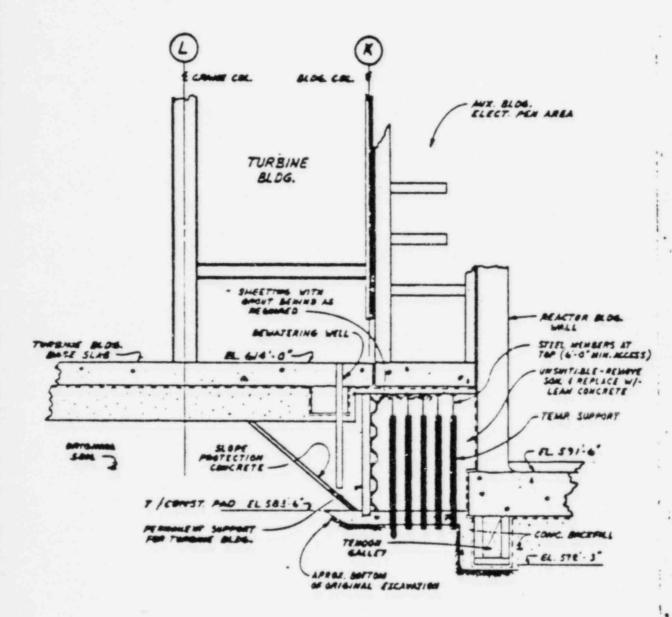




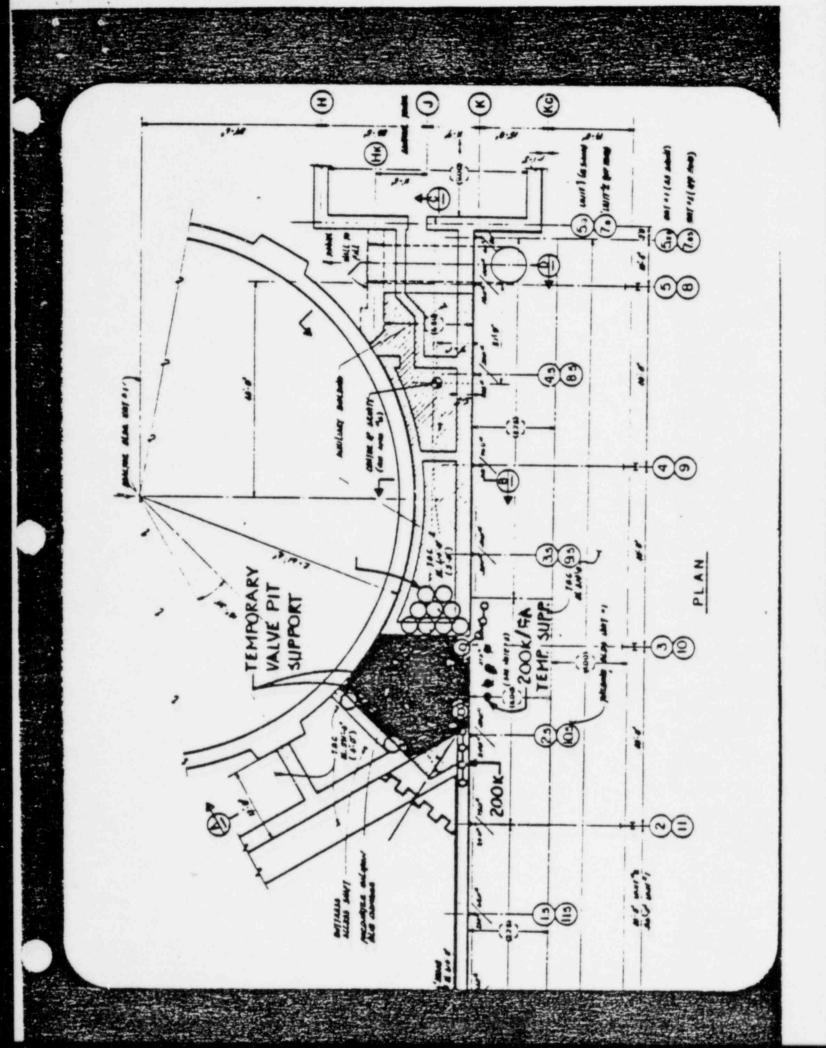


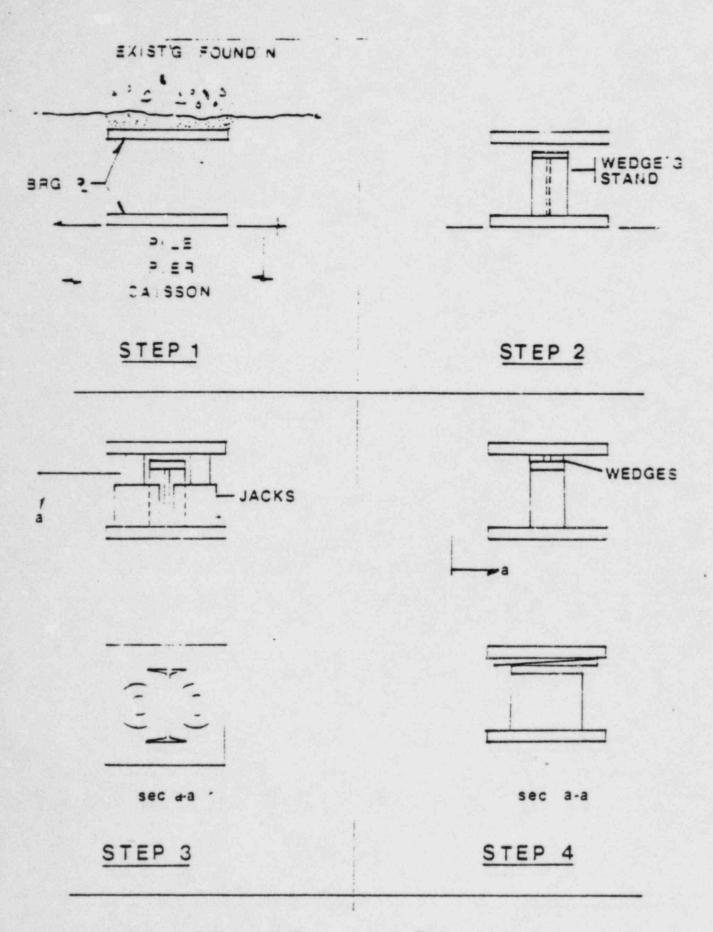
O @ DLLP BORHOS ANCHOR SETTLE ROD PEDESTAL O SETTLEMENT PLATE O BOHROS ANCHOR O PIEZOMETER a C 00 0 A APPHOXIMATE PHOPOSED LOCATION OF SONDEX O BUILDING MOVEMENT MONITOHING POINTS 28 - BC EXPLANATION SONDEX INSTRUMENTS a Q a 0 0 9 9





TYPICAL SECT.





PRESTRESS PROCEDURE

STRUCTURES SUPPORTING SOIL TYPE A. AUXILIARY BUILDING Medium dense to very CONTROL TOWER 1). dense sand. Dense to very dense sand UNIT 1 ELECTRICAL 2). with layers of loose sand PENETRATION AREA and soft clay UNIT 2 ELECTRICAL Medium dense to dense 3). sand with medium stiff PENETRATION AREA clay layers. RAILROAD BAY 4). Medium to very dense sand. B. FEEDWATER ISOLATION VALVE PITS Loose to dense sand and 1). UNIT 1 medium stiff to very stiff clay. 2). UNIT 2 As UNIT 1. C. SERVICE WATER PUMP Soft to very stiff clay and loose to very dense sand. STRUCTURES Medium to stiff sandy clay D. TANKS to clay. E. DIESEL GENERATOR Soft to stiff clay and loose to dense sand. BUILDING

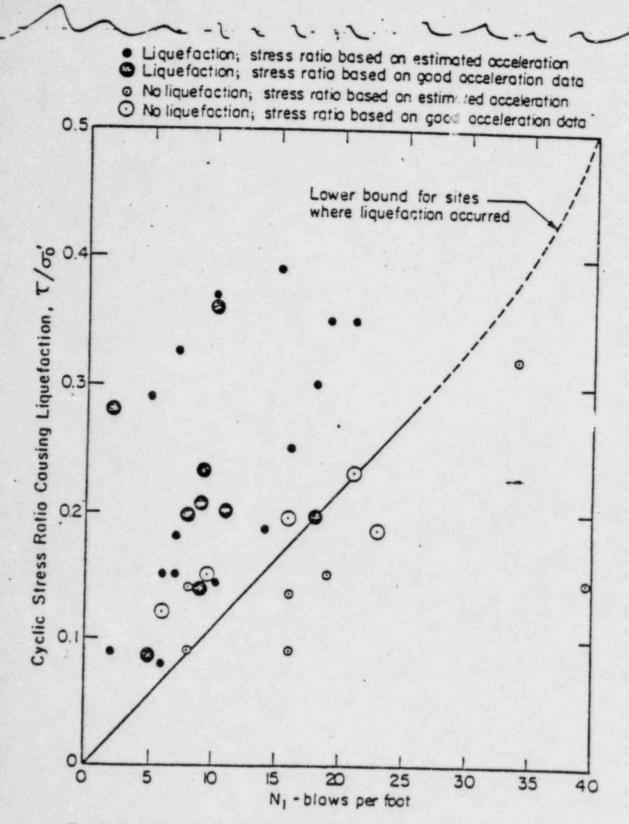
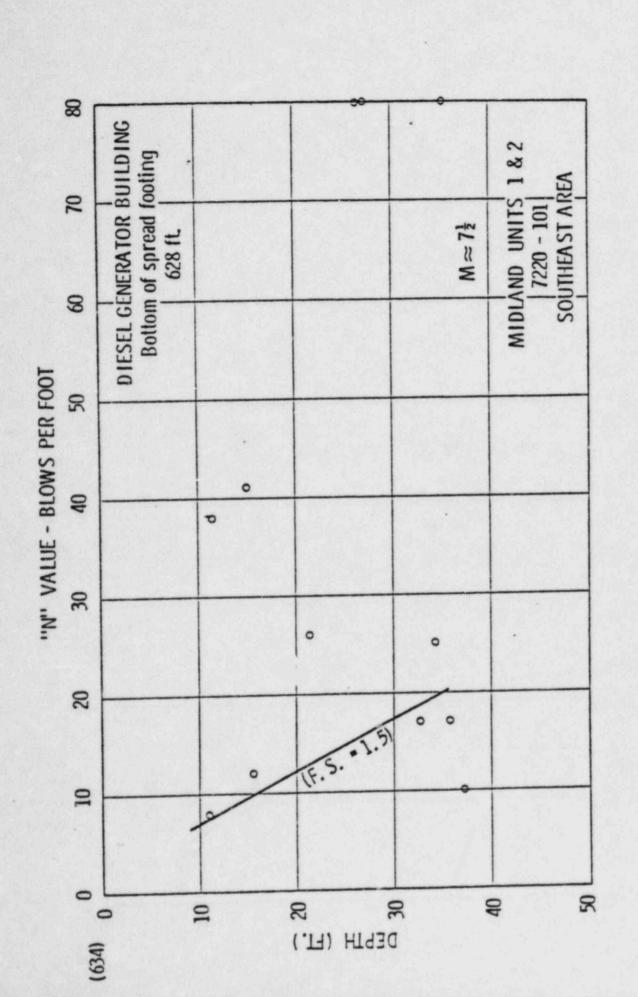
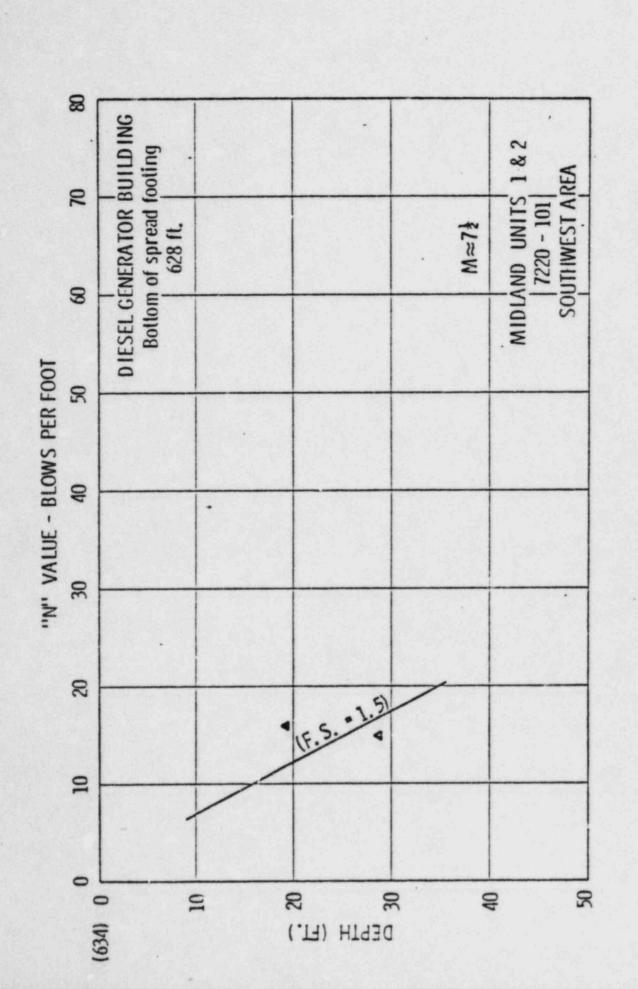
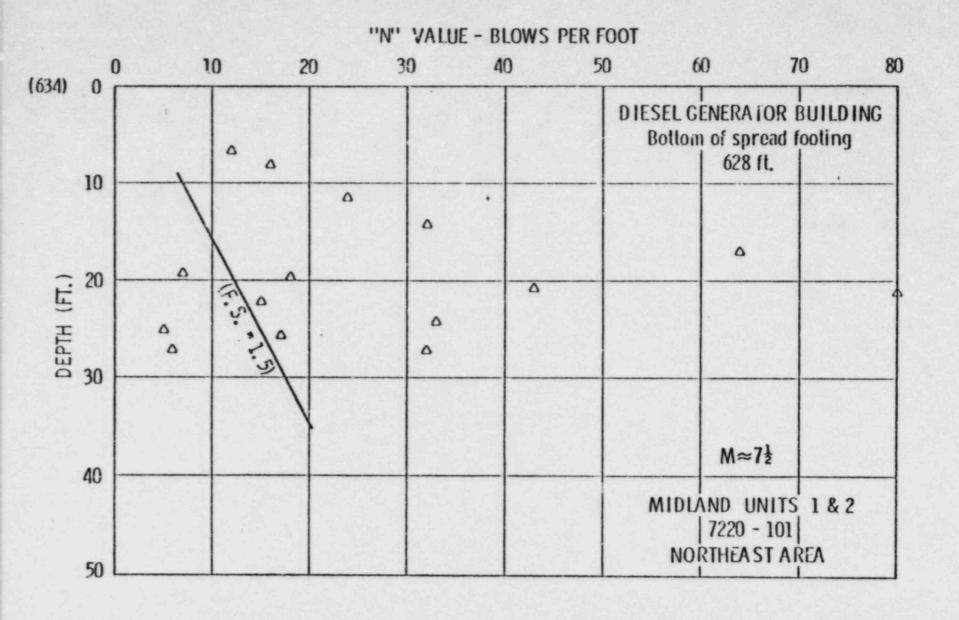
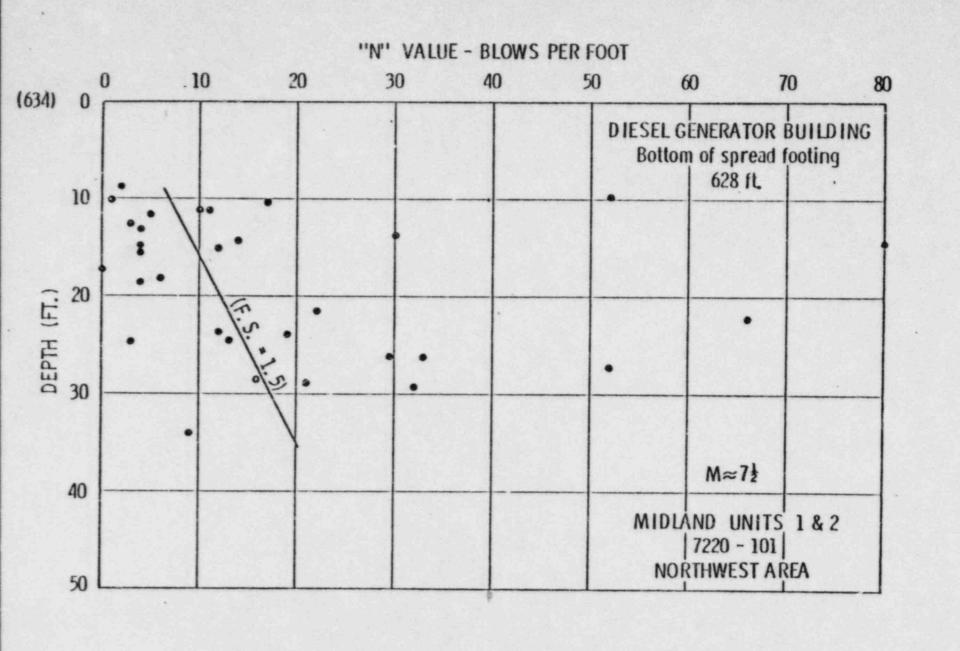


Fig. 2 CORRELATION BETWEEN STRESS RATIO CAUSING LIQUEFACTION IN THE FIELD AND PENETRATION RESISTANCE OF SAND. (after Seed et al.)

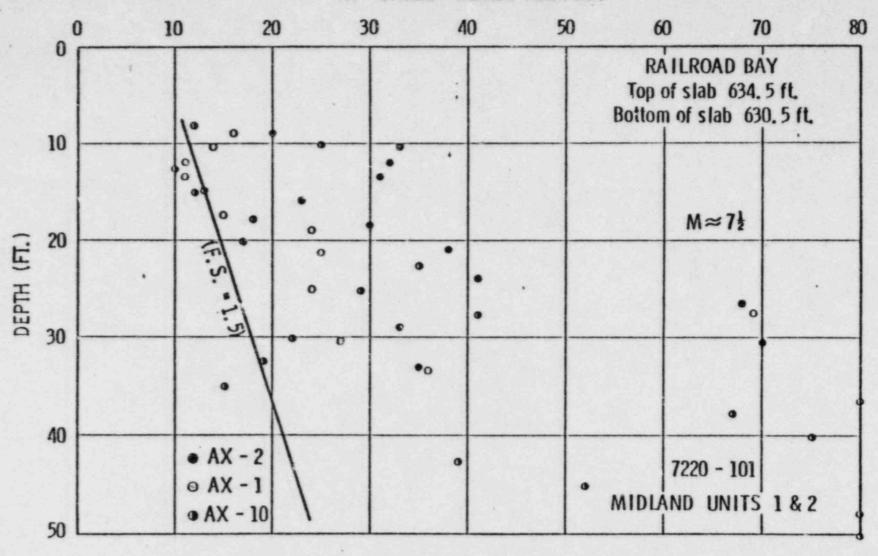


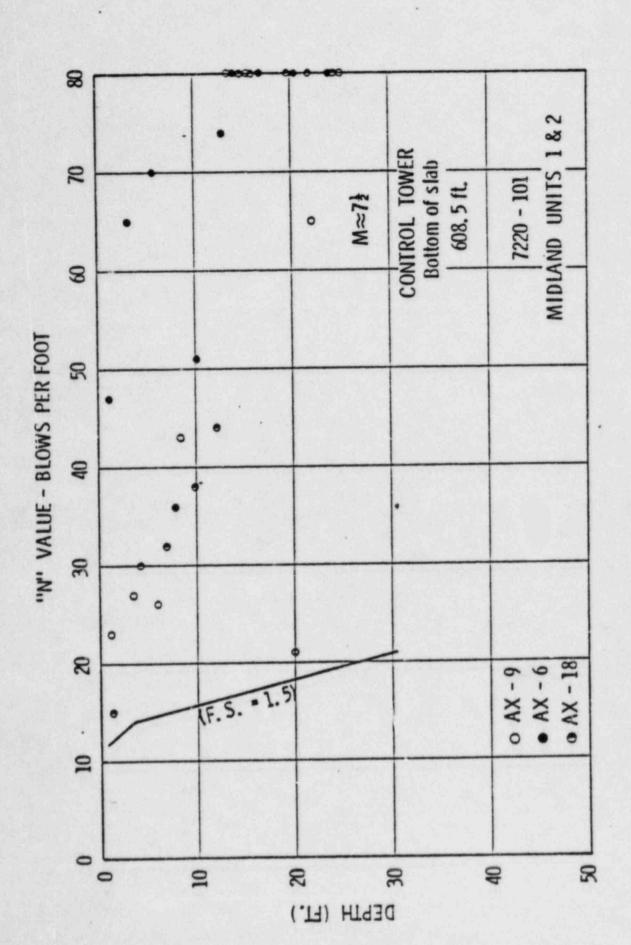


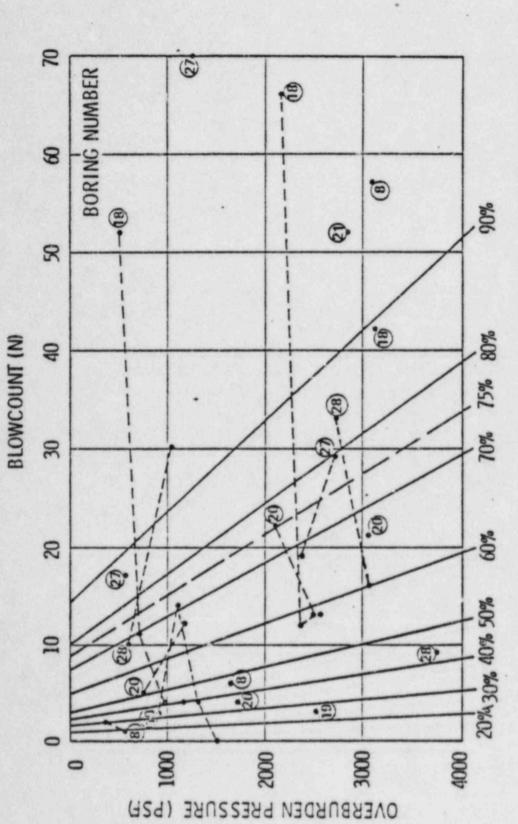




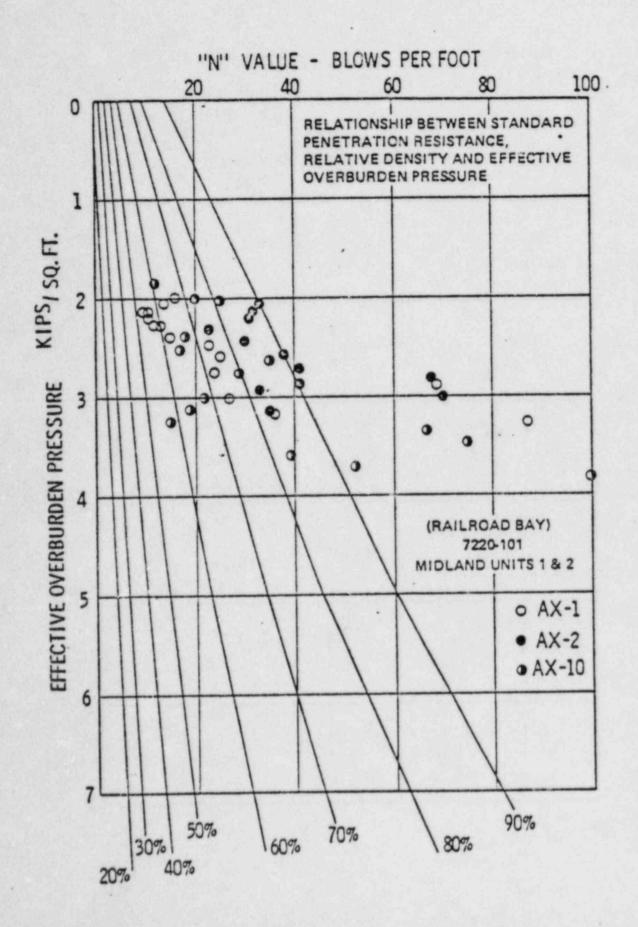
"N" VALUE - BLOWS PER FOOT

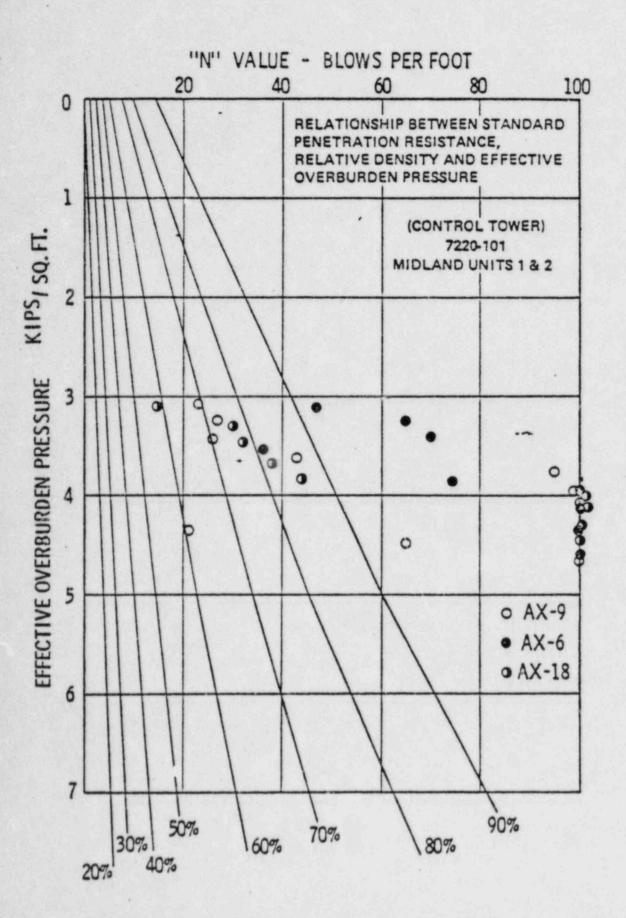


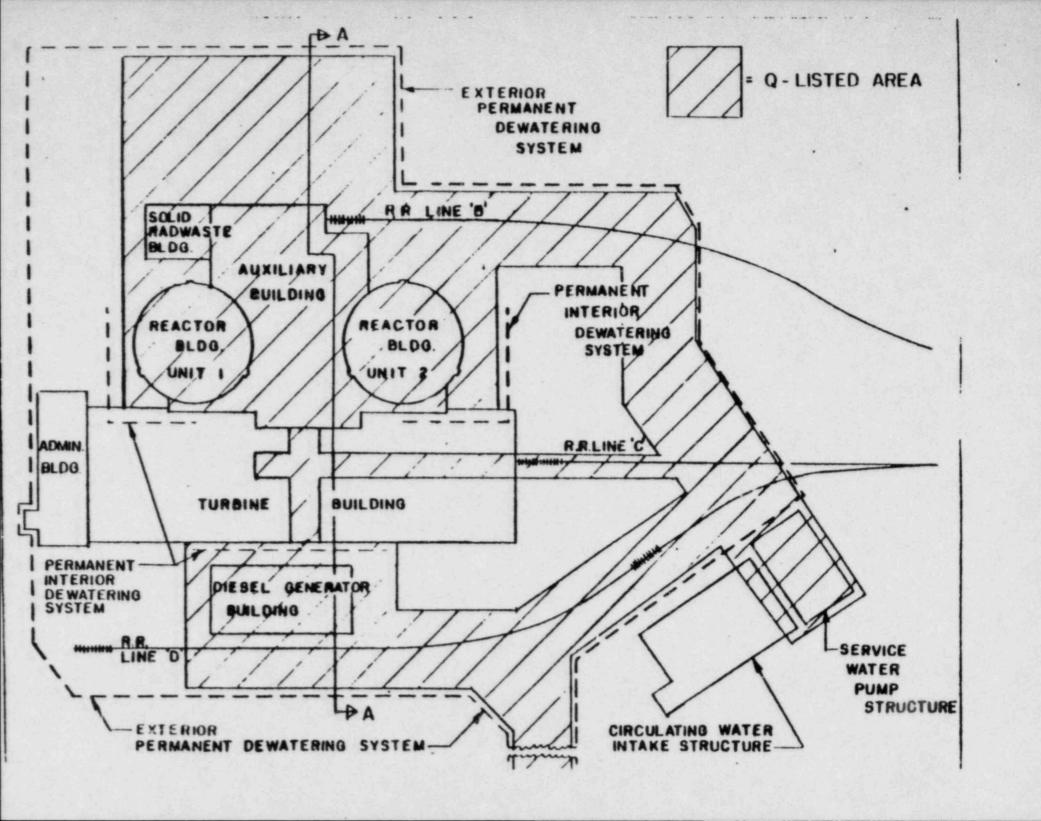


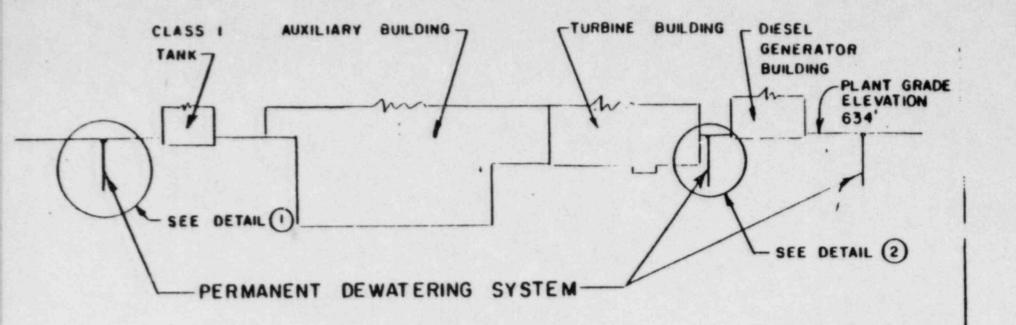


MIDLAND - DIESEL GENERATOR BUILDING

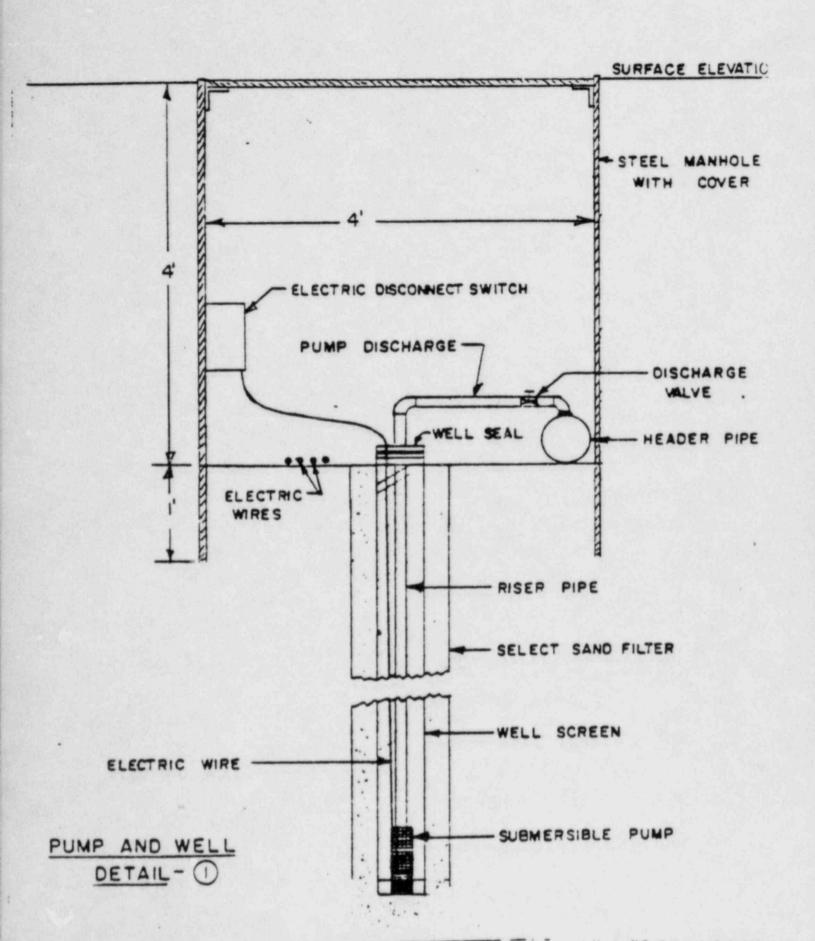








SECTION A-A



Monitor SNAPPY.

PITLESS ADAPTERS FOR SUBMERSIBLE PUMPS-4" & LARGER WELLS

In a Snappy submersible pump installation, the well casing is extended above ground, an excavation is made around the casing and a hole is cut in the casing below the frostline. The Snappy casing fitting is then attached to the casing around the hole to provide a delivery pipe. The pump, suspended from the Snappy drop gipe fitting, is lowered into the well with the neck of the drop pipe fitting pointed toward the casing fitting. When the neck reaches the level of the casing fitting, the Snappy actuator automatically inserts the neck with an O-ring seal into a socket in the casing fitting and locks it there thus providing both a support for drop pipe and pump within the well and a fluid tight conduit between the drop pipe and the discharge pipe. To remove the pump, the drop pipe fitting is first supported with a hoist. Then the neck of the drop pipe fitting is unlocked and withdrawn from the socket by a manual pull on the control cable thus releasing the drop pipe fitting from the casing fitting so that the pump can be lifted out with the hoist.

Snappy pitless adapters with weld-on casing fitting are approved by the Boards of Health of Michigan and Wisconsin. However, Wisconsin approval requires factory welding of the casing fitting to the well casing except for residential water systems serving no more than three families.

Snappy pitless adapters are certified water-tight under the standards of the Pitless Adapter Division of the Water Systems Council (PAS-1).

Snappy pitless adapters are available for well sizes from 4 to 8 inches I.D. and for drop and delivery pipe sizes of 1 and 1-1/4 inches I.D. with either clamp-on or weld-on casing fittings.

FEATURES

FROSTPROOF...No heating required. All water conduits are buried below frostline.

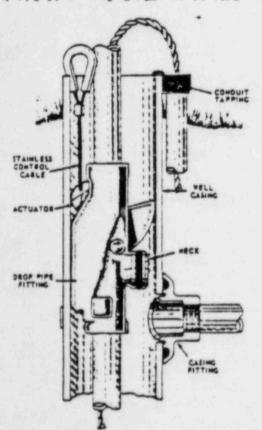
PUMP IS EASILY SET --- by simply lowering pump into well suspended from drop pipe fitting with neck of the latter pointed in the casing fitting direction.

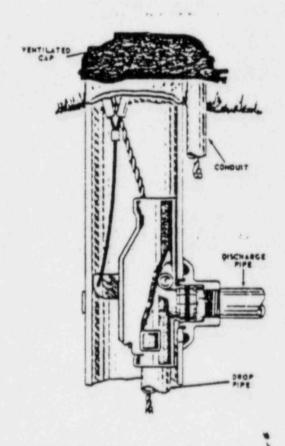
PUMP IS EASILY PULLED --- by first supporting drop pipe with hoist, and then manually pulling control cable to free pump.

LOW COST --- Regular well casing is used all the way. Extra cost of larger upper well casing used with spool-type units and expensive pit or well house construction are eliminated.

CORROSION PROTECTION --- Clamp-on and weld-on casing fittings are galvanized gray from and stainless steel respectively. All parts within the well casing are either hot-dipped galvanized or constructed of corrosion resistant materials.

Continued



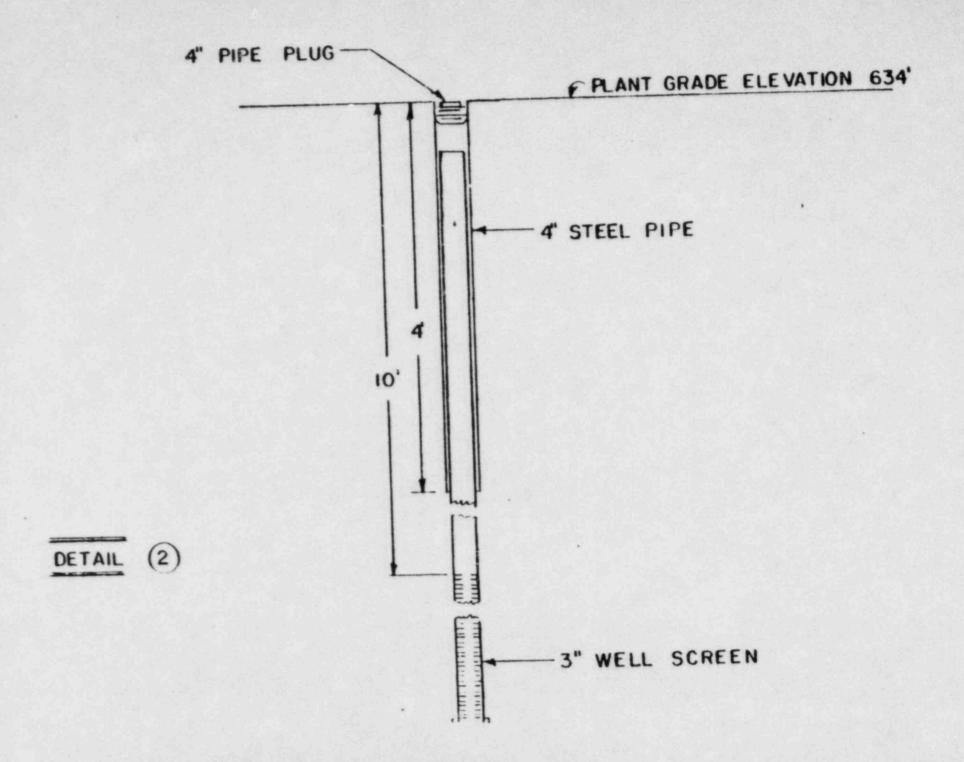


RELATED U.S. PATENTS: 3,035,732 3,064,022 3,123,689 3,136,362 3,165,370 3,239,007 3,473,573 3,722,586 3,902,632



EVANSVILLE, WISCONSIN 53536

PHONE: (608) 882-5100



STRUCTURAL INVESTIGATION

(1) ORIGINAL DESIGN

(2) SEISMIC RESPONSE

(3) NEW AMALYSES

SEISMIC ANALYSIS

GENERAL

- (1) RESPONSE SPECTRA PRESENTED IN FSAR
- (2) STICK MASS MODELS WITH FOUNDATION SPRINGS
- (3) MATERIAL DAMPING VALUES PRESENTED IN FSAR (MODAL DAMPING LIMITED TO 10% EXCEPT RIGID BODY MODES)
- (4) SPECTRUM RESPONSE AND TIME HISTORY MODAL ANALYSES

DIESEL GENERATOR BUILDING

- (1) ORIGINAL (V_s = 1360 FPs) ONE ANALYSIS EQUIPMENT SPECTRA WIDENED BY ± 15%
- (2) NEW ($V_s = 500 \text{ FPs}$) NEW SPECTRA WILL ENVELOP BOTH $V_s = 500 \text{ FPs}$ AND 1360 FPs

SEISMIC ANALYSIS

SERVICE WATER BUILDING

- ORIGINAL (V_s = 1360 FPS BASE CASE) THEN G VARIED BY ± 50% EQUIPMENT SPECTRA ENVELOP
- (2) NEW (V = 1360 FPs) PILING IS MODELED FOR VERTICAL DIRECTION AND TORSION IS CONSIDERED

AUXILIARY BUILDING (INCLUDE CONTROL TOWER AND ELECTRICAL PENETRATION AREAS

- (1) ORIGINAL ONE ANALYSIS USING COMPOSITE FOUNDATION SPRINGS WITH EQUIPMENT RESPONSE SPECTRA WIDENED BY ± 15%
- (2) NEW ONE ANALYSIS INCLUDING CAISSONS UNDER ELECTRICAL PENETRATION AREAS, EQUIPMENT RESPONSE SPECTRA WIDENED BY ± 15%

TYPES OF LOADS

PRIMARY

- 1. MECHANICAL (DEADLOAD, PRESSURE, WIND, ETC.)
- 2. SEISMIC IMERTIA (BUT SHORT DURATION)
- 3. MISSILE IMPACT & PIPE RUPTURE (LIMITED ENERGY)

SECONDARY

- 1. INTERNAL SELF CONTRAINT
 - (A) SEISMIC DISPLACEMENT (CYCLIC)
 - (B) THERMAL (CYCLIC)
- 2. SETTLEMENT (1/2 CYCLE)
- 3. FORMING (1/2 CYCLE)

MIDLAND DESIGN CRITERIA

FSAR

(A)
$$1.4D + 1.7L$$

(B) 1.4 (D + L +
$$E_0$$
) + ...

ADDITIONAL CRITERIA

(A) 1.05D + 1.28L + 1.05 SET

(a) 1.4D + 1.4 SET

(c) 1.0D + 1.0L + 1.0W + 1.0 SET

(D) 1.0D + 1.0L + 1.0E₀ + 1.0 SET

D: DEAD LOAD Es: (SSE) EARTHQUAKE

L: LIVE LOAD WT: TORNADO

Eo: (OBE) EARTHQUAKE SET: SETTLEMENT

W: DESIGN WIND

	STRUCTURE	NO. of BORINGS	SUPPORTING SOIL TYPE	PLANNED REMEDIAL MEASURES
۸.	AUXILIARY BUILDING 1). CONTROL TOWER 2). UNIT 1 ELECTRICAL	3 .	SAND	NONE ·
	PENETRATION AREA 3). UNIT 2 ELECTRICAL		SAND & CLAY	UNDERPINNING
	PENETRATION AREA		SAND & CLAY	UNDERPINNING
	4). RAILROAD BAY	3	SAND	NONE
В.	FEEDWATER ISOLATION VALVE PITS			
	1). UNIT1	2	SAND & CLAY	UNDERPINNING
	2). UNIT 2	3	SAND & CLAY	UNDERPINNING
c.	SERVICE WATER PUMP STRUCTURE - PORTION	1		
	ON FILL	9	CLAY & SAND	UNDERPINNING

, '		STRUCTURE	NO. of BORINGS	SUPPORTING SOIL TYPE	PLANNED REMEDIAL MEASURES
	D.	TANKS			
		1). DIESEL FUEL OIL			
		STORAGE TANKS	' 7	CLAY	NONE
		2). BORATED WATER			
		STORAGE TANKS	6	CLAY	. NONE
	E.	DIESEL GENERATOR			
		BUILDING	32	SAND & CLAY	SURCHARGE
	F.	UTILITIES			
		1). PIPING	50	SAND & CLAY	NONE
		2). DUCT BANKS	38	SAND & CLAY	NONE
		3). VALVE PITS	2	SAND & CLAY	NONE

PERMANENT PLANT DEWATERING SYSTEM

WH JAR I AVE	UNIT 2. PUEL LIAND	,
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"BORATED" WATER STORAGE TANKS

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DEC	INSTALL PRIMAMENT PILIES		
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SERVICE WATER PUMP STRUCTURE

· A	•		
1980 FEB		TIE-IN PILES BACKFILL	
PI NAC		F.R. L. P., CURE CORBEL	
DEC		INSTALL PERMANENT PILIES	
NON		PEVISE SPEC.	
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CRITERIA FOR INSUFFICIENTLY COMPACTED PLANT AREA FILL (On a "To Date" Basis)

- SETTLEMENT GREATER THAN EXPECTED
- RESULTS OF SOILS INVESTIGATION

Seismic Category I Structures on fill

- AUXILIARY BUILDING (Part)
- SERVICE WATER PUMP STRUCTURE (Part)
- RETAINING WALL AT SERVICE WATER PUMP STRUCTURE
- BORATED WATER TANKS
- EMERGENCY DIESEL GENERATOR FUEL OIL STORAGE TANKS
- SERVICE WATER PIPE LINES AND VALVE PITS
- FW ISOLATION VALVE PITS
- DIESEL GENERATOR BUILDING
- ELECTRICAL DUCT BANKS (Part)
- EMERGENCY DIESEL FUEL OIL & BORATED WATER LINES

INSUFFICIENTLY COMPACTED PLANT AREA FILL WHAT

Is	ls Not	Distinctions	Changes
DG Bldg	Aux Bldg Control Tower	Time Differential between Placement of Fill and Constr of Facility	
Diesel Tank Area	Plant Area Dikes	Plant Fill Not Dike	Placement Method Controlled
Borated Storage Tank Area			Compaction Results
		Specification C-211	Lift Thickness
SW Pipelines			
Aux Bldg Elec Pen Areas			Moisture Control
FW Isolation VIv Pits			
SW Pump Structure (Part)			Frost Protection
Aux Bldg RR Bay		Materials	Structural Backfill
Emerg Diesel Fuel Lines Borated Water Lines			Introduced (Spec C-211)
Elect Duct Banks (Part)			
SW VIv Pits		Acceptance Criteria	Relied on Testing

INSUFFICIENTLY COMPACTED PLANT AREA FILL WHERE AND EXTENT

Is	ls Not	Distinctions	Changes
Plant Fill Area	Plant Dike	Small Areas	Increased Test Frequency and Location
			Different Contractor (Bechtel)
			Struct Backfill Introduced
			Hand-Held Equipment
			Nonuniform Compaction Methods
		Open to Cooling Pond	Moisture Intrusion in Ground

G-0695-07

INSUFFICIENTLY COMPACTED PLANT AREA FILL WHEN

ls	ls Not '	Distinctions	Changes
During Placement of Plant Fill		Pond Filled 3/78	Moisture Intrusion
		Used Stockpile for Borrow after 3/77	Weathered Material
		Bollow aller 3111	Initial Moisture
			Content
			Material In Stockpile?
		1977 Dry Year	Final Moisture Content
		Late in Backfill Operation	Own Weight Settlement (Calcs)

INSUFFICIENTLY COMPACTED PLANT AREA FILL (Cont.) WHEN

ls	ls Not	Distinctions	Changes
During Placement of Plant Fill		QC Changed to Survelllance In Summer 1976	Inspection Procedures Personnel Qualifications
		Canonie QC Program Discontinued 9/77	
		Canonie Worked 8/77 - 9/77	
		Changed Moisture Control Method 8/77 - 3/78	
		1974-75 Slowdown	Personnel Mobilization Bechtel U. S. Testing
		Spec C-211 Issued & Revised to Include Clay Materials	

POSSIBLE CAUSES

	Distinction or Change	Possible Cause	Comments
1.	TIME DIFFERENCE BETWEEN PLACEMENT OF FILL AND CONSTRUCTION OF FACILITY	NO	Cannot Cause Insufficient Compaction
2.	PLACEMENT METHOD	:	
	Lift Thickness/Compactive Effort	YES	Equipment Capability Exceeded in Certain Areas
	Compaction Equipment	YES	Equipment Capability Exceeded in Certain Areas
	Type of Materials	NO	Compatibility Confirmed
	Moisture Control	NO	Period of Inadequate Moisture Control Occurred after All but Top Few Feet Compacted
	Compaction by Flooding	NO	Problem Occurs in Clays Also
3.	ACCEPTANCE CRITERIA: THEORETICAL COMPARISON OF BMP COMPACTION VERSUS SETTLEMENT	NO	Testing to Confirm

POSSIBLE CAUSES (Cont.)

	Distinction or Change	Possible Cause	Comments
4.	SPECIFICATIONS	NO	
5.	SOILS TESTING	YES	Investigation in Process
	Methods Equipment		
	Results/Reports Retests		
	Reviews/Evaluations Personnel		
6.	TEST FREQUENCY FOR SMALL AREAS	NO	Problem not Confined to Small Areas
7.	DIFFERENT CONTRACTORS		
	Personnel Qualifications	NO	See #16
	Different Inspection Methods	YES	See #15
	Placement Methods	YES	See #2

POSSIBLE CAUSES (Cont.)

	Distinction or Change	Possible Cause	Comments
8.	EXTENSIVELY REEXCAVATED AREA	МО	Similar Problems In Areas Where Reexcavation Was Not Done
9.	MOISTURE INTRUSION IN GROUND	NO	Not a Cause for Poor Compaction Possible Increase in Settlement if Compaction was Poor
10.	LEAN CONCRETE FILL	NO	
11.	POND FILLED MARCH 1978	МО	See #9 Above
12.	STOCKPILED MATERIAL. Weathering Drying Out	NO	See #13 Below

POSSIBLE CAUSES (Cont.)

	Distinction or Change	Possible Cause	Comments
13.	DRY YEAR 1977	NO	1977 Not a Dry Year
14.	OWN WEIGHT SETTLEMENT (Calculations)	NO	Cannot Cause Poor Compaction
15.	INSPECTION PROCEDURES	YES	Bechtel Quality Control Method Relied on the Test Results
16.	PERSONNEL .	NO	Review of Qualifications of Bechtel and U.S. Testing. Personnel Shows
17.	EFFECTS OF 1974-75 SLOWDOWN	NO	Sufficient Education, Experience and Training to Carry Out Tasks Assigned

MOST PROBABLE CAUSES

- LIFT THICKNESS/COMPACTIVE EFFORT
- COMPACTION EQUIPMENT/QUALIFICATION
- TEST PROCEDURES AND RESULTS
- INSPECTION PROCEDURES
- RELIANCE ON TEST RESULTS

No.	Prerequisites	. 79-10
1.	IDENTIFY CONFLICTS WITHIN FRAR	•
2.	IDENTIFY INCONSISTENCIES BETWEEN PSAR! AND SPECIFICATIONS OR DRAWINGS	
3.	IDENTIFY INCONSISTENCIES OR OMISSIONS WITHIN SPECIFICATIONS	
4.	RE-EVALUATE CONTINUED USE OF "RANDOM FILL" IN ZONE 2 AREAS	•
	= Located in Indicated Document	G Uny5 24

No.

Prerequisites

79-10

5. PROVIDE:

Flew Diagram of Necessary Steps for Quality Control and Assurance of Soil Work

Specific Organization Responsible

Specific Procedure Used

Specific Acceptance Criteria

6. ASSURE THAT ALL "CLARIFICATIONS" AND "INTERPRETATIONS" ARE RESOLVED VIA OFFICIAL SPECIFICATION CHANGE NOTICES

Located in Indicated Document

G (1895 ."

Item No.

Prerequisites

79-10

7. APPOINT SINGLE INDIVIDUAL RESPONSIBLE FOR EACH OF THE FOLLOWING:

Directing Construction Aspects of Solls Werk

Directing Design Aspects

Directing Quality Control Aspects

8. INSTITUTE 100% INSPECTION OF SOILS
PLACEMENT WITH CORRESPONDING INSPECTION
RECORD DOCUMENTATION OF SPECIFIC
CHARACTERISTICS INSPECTED IN EACH CASE

No.

Prerequisites

79-10

- 9. RE-EVALUATE CAPABILITY OF EQUIPMENT BEING USED IN RELATION TO MAXIMUM ALLOWABLE LIFT THICKNESS AND COMPACTION REQUIREMENTS
- 10. RE-EVALUATE APPROPRIATENESS OF CONTINUED USE OF NUCLEAR DENSOMETER, WITH ITS MEASUREMENT ACCURACY BEING QUESTIONABLE RELATIVE TO MOISTURE CONTENT SPECIFICATION LIMITS OF "PLUS OR MINUS TWO PERCENT OF OPTIMUM"

Located in Indicated Document

0 0095 2/

No.

Prerequisites

79-10

11. RE-EVALUATE SARS, SPECIFICATIONS AND PROCEDURES RELATIVE TO THEIR ADEQUACY IN SPECIFYING:

Points in Process at which Measurements or Test are to be made

Frequencies of these Measurements or Tests

Conditions under which New Laboratory Standards Must Be Acquired

12. ASSURE THAT METHOD EXISTS THREE DIMENSIONAL AND VOLUMETRIC FOR IDENTIFYING SPECIFIC LIFTS WHICH ARE INSPECTED AND TESTED

Located in Indicated Document

Ne.	Prerequisites	79-10
13.	ASSURE NONCONFORMANCE REPORTS ARE DISPOSITIONED	•
14.	ASSURE THAT FIELD DENSITY/MOISTURE TEST THAT PLOT TO RIGHT OF ZERO AIR VOID CURVE ARE UNDERSTOOD	
	• A Located in Indicated Document	G 0645 29

STATUS ATTACHMENT OF 14 PREREQUISITES

Consumers Power Company Item Number* Action(s) and Status 1. Identify all conflicts within Project Engineering and Geo Tech performed a PSAR, within the FSAR, or review of subsections FSAR section 2.5 pertaining between the PSAR and the FSAR. to backfill operations to eliminate inconsisand correct these inconsistencies, etc. tencies via official changes to the appropriate documents. Project Engineering and Geo Tech performed a review of the Dames & Moore Soil Report. Resolved CPCo-PMO comments on FSAR Section 2.5. Completed via Rev 7 to Spec C-211. Resolved CPCo-QA comments on Specifications 2. Identify any inconsistencies C-210 and C-211. Completed via Rev 7 to Spec between the PSAR/FSAR and the detailed specifications or C-211. drawings, and correct these inconsistencies via official changes to the appropriate documents. 3. Identify any inconsistencies Same as Item #2 Abcom or omissions within the specifications and correct these inconsistencies via official Specification Change Notices. Specification C-211 revised to redefine random 4. Re-evaluate the appropriateness of the continued use of "random fill with special emphasis on soils supporting fill" in Zone 2 areas. structure. Completed via Rev 7 to Spec C-211. This will be accomplished through overview by the On-Site Geo-Technical Soils Engineer. 5. Provide a flow diagram of the A combined flow chart has been prepared illustra: steps which are needed for the ing the backfill process and the responsibilities of the On-Site Geo-Technical Soils Engineer, Geoquality control and assurance Tech Soils Engineer, Soils Quality Control of soils work and assure that Engineer and US Testing. This flow chart has for each step there is a desigbeen placed in Field Instruction FIC-1.100 "Qnation as to the specific organi-Listed Soils Placement Job Responsibilities zation primarily responsible for the action; a designation of the Matrix". specific procedure to be used;

- *Per: (1) Meeting minutes from the April 24, 1979 Bechtel/CPCo meeting on resumption of Q-listed backfill
 - (2) Added action items at the April 26, 1979 Diesel Generator Task Group Meeting
 - (3) JFNewgen letter to TCCooke BCCC-3995 dated May 4, 1979

and a designation of the specific acceptance criteria for the step.

Consumers Power Company Item Number*

Assure that all "clarifications" and "interpretations" are resolved via official Specification Change Notices.

Action(s) and Status

EDPI 4.49.1 has been revised to incorporate clarifications and instructions for use of Specification Change Notices.

7. Establish a single individual at the site to be responsible for each of the following: directing the construction aspects of the soil work; directing the design aspects; and directing the quality control aspects. The following positions have been established:

- a) On-Site Geo-Technical Soils Engineer.
- b) Geo-Tech Soils Engineer.
- c) Soils QC Engineer.

Their responsibilities are defined in the flow chart described in '5' above.

8. Institute 100 percent inspection of each lift placement with a corresponding Inspection Record documentation of the specific characteristics inspected in each case.

Bechtel QC has revised the Project Quality Control Instruction PQCI/QCIR for backfill placement. Revised PQCI/QCIR calls for inspection of backfill work by a full time Soils QC Engineer with generation of a daily report for each area of backfill worked.

 Re-evaluate the capability of the equipment being used in relation to the maximum allowable lift thickness and the compaction requirements. Hand held equipment has been qualified for the two sands to be used. Equipment to be used on cohesive materials are still in progress. All equipment will be qualified in specific soils prior to its use.

10. Re-evaluate the appropriateness of the continued use of the nuclear densometer, with its measurement accuracy being questionable relative to the moisture content specification limits of "plus or minus two percent of optimum".

The use of the nuclear densometer has been discontinued for record inspection use.

11. Re-evaluate the SAR's specifications and procedures relative to their adequacy in specifying the points in the process at which the measurements of tests are to be made, the frequencies of these measurements or tests, and the conditions under which new laboratory standards must be acquired.

Geo Tech has performed this review.

An audit has been performed on U.S. Testing by Bechtel to determine the adequacy of their soils testing procedures. The Audit was performed on 4/25 - 26/79. Two findings on administrative policies were found. One against Subcontracts and one against U.S. Testing. Corrective action will be taken prior to starting backfill.

- *Per: (1) Meeting minutes from the April 24, 1979 Bechtel/CPCo meeting on resumption of Q-listed backfill
 - (2) Added action items at the April 26, 1979 Diesel Generator Task Group Meetin
 - (3) JFNewgen letter to TCCooke BCCC-3995 dated May 4, 1979

Consumers Power Company Item Number*

12. Assure that there is a method, on a three dimensional and volumetric basis, for identifying the specific lifts which are inspected and tested.

Action(s) and Status

Bechtel QC.has revised the Project Quality Control Instruction PQCI/QCIR C-1.02 to cover this.

 Assure that each nonconformance report (regardless of the type of report) is dispositioned. For each Q-listed area all Discrepancy Reports and NCR's (Bechtel and CPCo) will be fully dispositioned and closed out prior to placement of backfill.

Additionally, P.E. will release areas for backfill which are listed in MCAR 24 as questionable areas on a case by case basis by memo or TWX. This will be covered on case by case basis prior to backfill starting in a particular area.

14. Understanding the field density/
moisture test in the Oily Waste
Area that plotted to the right
of the zero-air-void curve.

Bechtel has directed U.S. Testing to check all field density tests for cohesive material agains a zero-air-void curve. Any field test result which plots on, or to the right of the zero-air-voids curve, shall be regarded as suspect and cause for retest. Bechtel Geo-Tech has reemphasized to U.S. Testing the importance of taking accurate tests.

(2) Added action items at the April 26, 1979 Diesel Generator Task Group Meetin

(3) JFNewgen letter to TCCooke BCCC-3995 dated May 4, 1979

^{*}Per: (1) Meeting minutes from the April 24, 1979 Bechtel/CPCo meeting on resumption of Q-listed backfill

I tem	Deficiency Description (Items of Concern)	Location in 50.54(f) Page No (!tem)	Location in 78-20 Page No	Location in 78-12 Page No (Item)
1.	Inconsistency between specifications and the bam Report.	! - 1, 3 A & B (1)	9, 10, 16, 17	8
2.	tack of formal revisions of Specs to re- flect clarification of Spec requirements.	1 - 1-3 A & B (2)	9-14	7-8 (4)
1.	Inconsistency of information within the FSAR relating to Diesel Generator Bldg fill material and settlement.	1 - 2, 4 A & B (3)	6-8	6-7
4.	inconsistency between basis for sectlement calcuations for bissel Generator Hidg & design basis.	1 - 2-4 A & B (4)	20-21	-
5.	Inadequate design coordination in the design of the dact bank.	1 - 3-5 A 6 B (5)	23-24	10 (8)
6.	Insufficient compactive effort used in backfill operation.	1 - 16 A & B (1)	-	
1.	Insufficient technical direction in the field.	1 - 10 & 11 A & B (2)	24-26	
8.	Inadequate Quality Control Inspection of placement of fill.	1 - 13, 14 A & B (1)	25-29	
9.	Inadequate soil moisture testing.	1 - 13, 15 A & B (2)	14-16	8 (4)
10.	Incorrect soil test results.	1 - 13, 15 A & B (3)		-
11.	Inadequate subcontractor test procedures.	1 - 13, 14 & 16 A & B (4)		-
12.	Inadequate corrective action for repeti- tive conditions.	1 - 21 6 22 A 6 B (1)	17-20	
13.	The Bechtel Quality Assurance Audit and Monitor Program falled to identify the problems relating to the settlement.	1 - 21 & 22 A & B (2)	17-20	-

Item No	Deficiency Description (Items of Concern)	Location in 78-20 Page No	Location in 78-12 Page No (item)	Location in 79-10 Page No (Para)
14.	Effect of ground water on DCB settlement - unresolved.	9	7 10 (3d) (8)	
15.	Inadequate subgrade preparation after winter freeze -	16-17		
16.	(NRC Question No 362.2 on FSAR Section 2.5.4.5.1)		8-9 (5)	
17.	(Cracks in concrete structural wall & footing in the DG Bldg)		9 (6)	
18.	(Air bubbles in Tank Farm Area and lack of action)		-	6-7 (5)

Deficiency eription (Items of Concern)

Item No	Deficiency Description (Items of Concern)	50.54(f) Discussion Items Located on Page No (Item)	Action Status
1.	Inconsistency between specifications and the D&M Report.	I - 6-8 C & D (1)	a. The review of the Dames & Moore Report is complete. Specification C-211 re- vised accordingly.
			b. Resolution of the audit findings on the Design Requirement Verification Checklist Audit continues.
2.	Lack of formal revisions of Specs to reflect clarification of Spec require- ments.	1 - 6, 8 C & D (2)	a. EDP 4.49.1 has been revised to incor- porate clarifications and instructions for use of Specification Change Notices
			b. Reviewing specifications for specificity completed.
3.	Inconsistency of information within the FSAR relating to Diesel Generator Bldg fill material and settlement.	1 - 6, 8 C & D (3)	Complete review of pertinent portions of the FSAR Section 2.5 and 3.8 have been completed.
4.	Inconsistency between basis for settle- ment calculations for Diesel Generator Bldg and design basis.	1 - 6-9 C & D (4)	a. Correct settlement calculations are to be made subsequent to Diesel Generator Building surcharge removal.
			b. Scheduled audits will be performed on Geo-Tech section on a six month basis. The first audit is scheduled for July 27, 1979.
			c. Also, audits are scheduled for each design disciplines calculations on a yearly basis.
5.	Inadequate design coordination in the design of the duct bank.	1 - 7,9 C & D (5)	Drawings have been reviewed for possible effect of vertical duct bank restrictions in other areas.
6.	Insufficient compactive effort used in backfill operation.	f - 11 C & D (1)	a. Re-evaluation of construction equip- ment used for compaction is still in process.

Item No	Deficiency Description (Items of Concern)	So.5+(f) Discussion Items Located in Page No (Item)	Action Status
6.	(Contd)		b. The review of other construction specifications and procedures to identify equipment requiring qualifications is still under way.
7.	Insufficient technical direction in the field.	1 - 11, 12 C & D (2)	a. An onsite Geo-Tech Soils Engineer and Geo-Tech Soils Engineer have been assigned to the job.
			 Field Procedure FPG-3.000 has been reviewed to assure clarity and com- pleteness.
			c. Consumers Power Company to implement overinspection is rabils placement and US Testing activities in the soils area.
8.	Inadequate Quality Control is spection of placement of fill.	1 - 16, 18-20 C & D (1), D (5)	a. Project Quality Control Instruction C-1.02 has been revised to provide inspection rather than surveillance and to record daily inspection reports
			b. All active PQCI's have been reviewed for surveillance vs inspection call- outs and are now being evaluated.
			c. Bechtel is working to incorporate scientific sampling plans for inspection areas instead of using percentage sampling (being used now).
			d. Consumers Power Company to implement overinspection for soils placement and US Testing activities in the soil area on a sampling basis.
9.	Inadequate soil moisture testing.	1 - 16-20 C & D (2), D (5)	The use of the nuclear densometer has been discontinued.

		50.54(5) Discussion Items
	경화되는 경기를 하고 있다면 가장 나는 그는 것이 없는데 있다.	Located in
Item	Deficiency Description	Page No
No	(items of Concern)	(Item)
10.	Incorrect soil test results.	1 - 17-20
		C & D (3), D (5)

Act lon Status

- a. The Project Quality Control Instruction C-1.02 has been revised from survelllance to inspection of the testing operation.
- b. The in-depth review of soil test results is still in process.
- c. The in-depth audit of US Testing has been completed. Two findings were a result of this audit. One. administrative problem by US Testing. the other by Bechtel Subcontracts. These audit findings will be closed prior to soil placement.
- d. POCI's have been reviewed for adequacy of documentation callouts and are being resolved.
- e. Consumers Power Company will implement an overinspection of US Testing activities in the soils area.
- f. Bechtel has directed US Testing to check all field density tests for cohesive material against a zero-airvolds curve. Any field test results which plots on or to the right of the zero-air-voids curve shall be regarded as suspect and cause for re-test.
- g. Bechtel Geo-Tech has re-emphasized to US Testing the importance of taking accurate tests.

An in-depth audit of US Testing has been completed with no problems found in the area of the test procedures.

11. Inadequate subcontractor test procedures. 1 - 17 - 20C & D (4), D (5)

Item_No	Deficiency Description (Items of Concern)	So.54(5) Discussion Items Located in Page No (Item)	Action Status
12.	Inadequate corrective action for repetitive conditions.	1, - 22 C & D (1)	a. An in-depth review of the Bechtel Trend Program Data has been performed by Bechtel QA Management with no Items Indicating trends found.
			b. Training sessions have been held in Ann Arbor, Jackson, and Midland site to all Consumers and Bechtel QA Engineers and auditors to increase their awareness of the settlement problem and discuss auditing and monitoring techniques to increase audit effectiveness.
13.	The Bechtel Quality Assurance Audit and Monitor Program failed to identify the problems relating to the settlement.	1 - 22 C & D (2)	Same as 12 above.
14.	Effect of ground water on DGB settlement unresolved.		As discussed in the K-T Analysis the effect of ground water on the Diesel Generator Building settlement would be insignificant had the compaction of the material been to the proper density.
15.	Inadequate subgrade preparation after winter freeze -		This also has been discussed in the K-T Analysis and has been eliminated as a cause to the Diesel Generator Building Settlement.
16.	(NRC Question NO 362,2 on FSAR Section 2.5.4.5.1)		This has been addressed.
-17	(Cracks in concrete structural wall & footing in the DC Bldg)		This has been addressed by 8 Dahr in a previous presentation.
18.	(Air bubbles in Tank Farm Area and lack of action)	-	This has been addressed by T. Thiruvengade in a previous presentation.

Corrective Action

Item

No

Possible Causes Per K-T Analysis

1.	Placement method	
	a. Lift thickness/compactive effort	Specification C-211 has been revised such that the uncompacted lift thickness of the backfill material shall be determined by the onsite Geo-Technical Soils Engineer after evaluation of the proposed compaction equipment. However, in no case shall the uncompacted lift thickness exceed 8" for heavy self-propelled equipment and 4" for hand operated equipment. This specification has also been revised to read, "The onsite Geo-Technical Soils Engineer shall verify that the equipment used for compacting the backfill materials be capable of obtaining the desired results and obtaining the same acceptable compaction effort achieved in the test pad area". This verification shall include, but not be limited to, the following: number of passes, speed, revolutions per minute (frequency), overlap per pass, lift thickness requirements and uniformity.
	b. Compaction equipment	Specification C-211 states, "Selection and approval of all the proposed compaction equipment shall be on the basis of demonstrated ability to accomplish adequate compaction with- out damage to, or overstressing of, the adjacent structural members".
2.	Test ing	
	a. Methods	The nuclear densometer will not be used.
	b. Equipment	The nuclear densometer will not be used.
	c. Results/reports	The onsite Geo-Technical Soils Engineer will review and approve each soil test report. This will include, but not be limited to, gradation, moisture and density tests. US Testing will be checking all field density tests for cohesive material against a zero-air-voids curve. Any field test result which plots on or to the right of the zero-air-voids curve shall be regarded as suspect and cause for retest. The onsite Geo-

locations.

Technical Soils Engineer shall determine all density test

No.	Pos	sible	Causes	Per	K-T	Analysts
2.	d.	Rete	sts			

- e. Reviews/evaluations
- f. Personnel

3. Different contractors

a. Different inspection methods

b. Placement methods

Corrective Action

All material represented by failing tests is to be re-worked until the specified density and/or moisture is obtained. No material will be placed on any known failing material until satisfactory rests are obtained.

See Item c above,

An onsite Geo-Technical Soils Engineer and Geo-Tech Soils Engineer have been added at the site. The onsite Geo-Technical Soils Engineer coordinates with craft super-intendents and notifies QC of selected areas to be backfilled, monitors subgrade quality and preparation, calling for testing as required. He evaluates size of fill area to determine testing frequency, monitors material and lift thickness placement. Calls for tests in borrow areas for cohesive fill. Monitors compaction process including moisture control for clay. Calls for tests at proper frequency and designates location. Works with craft superintendents and QC to obtain effective remedial action on failing tests. The Geo-Technical Soils Engineer provides overview and inputs technical assistance as required.

Sist 1.

The Project Quality Control Instruction has been revised to include a daily soil placement report which is used for each area where soils work is being performed. This report includes sketch showing areas of soil placement, identification of equipment being used, identification of supporting personnel, recording lift thickness measurements which are representative of the fill being placed, compactive effort used, location by grid coordinates and elevation of all tests taken and testing frequencies, types of material placed (cohesive/cohesionless), a Quality Control Engineer will be assigned 100% of his time to soil placement. Consumers Power Company will perform overinspection on a sampling basis of the soil placements. Also see Item 2.f. above.

See Item 1 above,

Possible Causes Per K-T Analysis Correct	Ion procedures See Its
Possible Causes	Inspection procedures
No	4.

tive Action tem 3.a.

+

September 22, 1982

Docket Nos: 50-329 OM, OL

and 50-330 OM, OL

APPLICANT:

Consumers Power Company

FACILITY:

Midland Plant, Units 1 and 2

SUBJECT:

SUMMARY OF SEPTEMBER 8, 1982, MEETING ON

SOILS-RELATED QUALITY ASSURANCE IMPROVEMENTS



On September 8, 1982, the NRC staff met in Bethesda, Maryland with Mr. J. Mooney of Consumers Power Company (the Applicant) to discuss measures being considered to assure successful implementation of the quality plan for the Midland soils remedial work. Meeting attendees are listed in Enclosure 1.

During a September 2, 1982, meeting between NRC management and CPCo management and during an earlier SALP meeting, the NRC indicated that implementation of the quality assurance program needs to be improved, especially in the soils remedial areas. Mr. Modney noted that in response to these NRC concerns, he is preparing a letter to address measures which will be taken to gauge and assure the successful implementation of the quality program, with particular emphasis in the soils areas. The purpose of the meeting was to discuss a preliminary draft of the letter (Enclosure 2) in the soils areas. Another letter covering the total Midland Quality Program implementation is also being drafted by Mr. Mooney.

Mr. Mooney expects to issue his letters in about a week.

Darl S. Hood, Project Manager Licensing Branch No. 4 Division of Licensing

Enclosures: As tated

cc: See next page

		824	1000 CPC	4 .		SEP 2719	82
	DL:LB #4 DHood/hmcP3/1 9//4 /82	LA:DL:LB #4 MDuncan 9/ /82	EAGENSAM 9/\\\/82	3070:DL Thoyak 9/ 9/82			
VRC FORM 318	(10-80) NRCM 02:0		OFFICIAL	RECORD C	OPY		USGPO: 1981-335-1

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Geotechnical Engineers, Inc. ATTN: Dr. Steve J. Poulos 1017 Main Street Winchester, Massachusetts 01890 ENCLOSURE 1

ATTENDEES

September 8, 1982

NRC

T. Hovak

D. Hood

W. Shafer (RIII)

CPCo

J. Mooney
J. Cook (part time via telephone)

OFFICE							
SURNAME &							
DATE							



James W Cook
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September 7, 1982

Received during Meeting of Septender 8, 1982

Harold R Denton, Director Office of Nuclear Reactor Regulation Division of Licensing US Nuclear Regulatory Commission Washington, DC 20555

MIDLAND NUCLEAR COGENERATION PLANT MIDLAND DOCKET NOS 50-329, 50-330 RESPONSE TO OPEN ITEMS OF DRAFT SER FILE 0485.16 SERIAL 19158

DRAFT

This letter summarizes Consumers Power Company's discussions with the NRC management regarding our mutual desire to implement a successful quality program for the Midland soils remedial work.

The 1980/1981 SALP Report, presented to Consumers in late April of this year, indicated that activities in the soils area should receive more inspection effort on the part of both the NRC and CP Co. Follow-up discussions with the NRR staff and Region III Inspectors led to the conclusion that the Quality Program and its definition was adequate; however, there was concern that certain aspects were not being or might not be satisfactorily implemented. This was corroborated by the fact that the majority of the NRCs recent inspection findings at the Midland Site were in the soils area.

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Consumers Power has performed an in-depth review of all aspects of the implementation plans for the Midland Soils work activities. This review included the areas of design and construction requirements and plans, organization and personnel, project controls and management involvement. The results of this review and the proposed steps for the successful implementation of the Quality Program were discussed with the NRC management in a meeting held in Chicago on September 2, 1982. In addition, because of the expanded underpinning activities scheduled to begin shortly, Consumers proposes to retain a qualified third party for an assessment of the initial phase of the implementation of these work activities. The highlights of the September 2 discussions are presented in the following paragraphs.

The design for the required remedial activities is in an advanced state; design details and adequacy have been reviewed by numerous organizations. A special ACRS Subcommittee reviewed the soils activities and concluded that there were no open items, while commenting favorably on the thoroughness and conservatism of the review and remedial approaches. Numerous submittals to the NRC have been presented to clarify the design intent. The NRC Staff has subsequently completed its detailed review of all design aspects, has reached the conclusion that no open issues remain, and is in the process of issuing an SSER. Following-up on design activities, Bechtel has assigned to the site a design team comprised of experienced structural and geotechnical engineers under the Resident Engineer. This team will monitor and review the field implementation, resolve on a timely basis routine construction questions requiring engineering response and immediately administer contingency plans immediately if any problem should arise during the underpinning work.

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Following coupled with an effective design process, the next step in quality performance of the soils remedial work involves a system to assure that all design requirements and commitments are properly reflected in the final product. To this end, all soils activites covered by the ASLB Order of April 30, 1982 are "Q-listed" and are covered under soils-specific QA plans. These require that appropriate procedures are in place to accomplish the work in a quality manner successfully and that detailed inspection plans and over-inspection plans have been developed and are utilized. Additionally, the Work Authorization Procedure and Work Permit System insure the NRC and CP Co have specifically approved and released the work.

To assure that all commitments made to the NRC are properly accounted for in design documents, Consumers reviews written records of commitments and incorporates them in design detail. The Project is also undertaking a review of past correspondence to create a computer listing of all commitments not already placed in construction documents. This computer list will be periodically reviewed to insure that commitments are incorporated in design or construction documents in a timely fashion.

Another aspect of the Company's quality implementation program calls for an efficient, integrated quality organization staffed by qualified, experienced personnel. The present project organization provides single-point accountability, dedicated personnel, minimum interfaces - particularly at the working level, and a quality organization integrating quality assurance and quality control. This organization is staffed by personnel with the experence

necessary to successfully accomplish the work. (The qualifications of key personnel were discussed in more detail in our recent meeting.).

To enhance the performance of key project organizations, the Company will maintain day-to-day control over scheduling, both through the construction approval process and by frequent meetings with the involved contractors and subcontractors. Each week, underpinning subcontractors will present proposed construction work to the Company. In addition, to reduce schedule pressures on involved subcontrators, all subcontracts were entered into on a time-material basis. This should improve subcontractor attention to detail in performance of specific construction activities.

Another important element of the proposed soils implementation plan involves employee training. The training program, which includes all organization and personnel, covers both general training in quality and specific training relative to the construction procedures. More specifically, all personnel associated with Remedial Soils work have attended a special Quality Assurance Indoctrination Session. This includes Bechtel Remedial Soils Group, Bechtel QC, MPQAD, Mergentime and Spencer, White and Prentis (SW&P) personnel down to the craft foreman level. This training consits of one three-hour session covering Federal Nuclear Regulations, the NRC, Quality Programs in general, and the Remedial Soils Quality Plan in detail. In addition to the forementioned training, both Mergentime and SW&P Procedures for Quality Related Training require specific training prior to initiating any quality related construction activity. The extent of this training, and identification of individuals to receive it, are spelled out in

the each separate procedures governing quality related activities. Training requirements are listed in the prerequisites section of each procedure, and are QC and QA Hold Points, which must be signed by a QC and QA representative prior to the beginning of relevant activities.

Beyond training, an additional measure to improve performance involves the creation of a new Quality Improvement Program (QIP) for the soils project. To launch their effort, an indoctrination program will be presented to all individuals, stressing the absolutes of Quality and the concept of "Doing it right the first time." Measures specific to soils will be developed for those critical areas which are indicative of a "quality product". Tracking these activities will provide an indication of the effectiveness of the program. The QIP will provide mechanisms for individual "feedback" and will enhance existing QIP programs.

In addition to embracing well-defined design and implementation requirements, a qualified organization and strict performance standards, the soils remedial work will include a high level of senior management involvement. Towards this end, project senior management will conduct weekly in-depth reviews on site of all aspects of the work including quality and implementation of commitments. The Company's CEO is briefed on a regular basis and schedules bi-monthly briefings on all aspects of the project including soils. During the bi-monthly briefings the CEO tours the Midland site.

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Complementing the enhanced CP Co management role, NRC Region Management overview of the construction process will be assured by monthly meeting, agreed upon by the Region, to overview the results of the quality program and the progress of the soils project. These meetings will cover any or all aspects of the project of general or special interest to the NRC management.

A final element of the Company's of quality implementation effort is the establishing of an independent appraisal program. This program is independent of the design and construction effort and will assess implementation during the initial three months of the underpinning of the auxiliary building or longer if circumstance warrant. This independent appraisal program implementation will be in place prior to starting Phase 3, which is defined as starting with the removal of soil for the grillage beams at Piers East and West #8 (Piers E/W8 are installed as Phase 2).

The independent appraisal will be conducted by a team of nuclear plant construction and quality assurance experts. This team will be supplemented by the addition of an underpinning consultant who will review the design documents, construction plans and construction itself to assure not only that the design intent is being implemented but also that the construction is consistent with industry standards. The assessment will further assure that the QC program is being implemented satisfactorily and that the construction itself is being implemented in accordance with the construction documents. Contract negotiations are in process with Stone and Webster to assume the lead role in this appraisal. They will be assisted by Parsons, Brinkerhoff, Quade and Douglas, Inc who will provide technical expertise.

Based on the discussion outlined above, CP Co believes that the soils program has been thoroughly and critically evaluated, and that all-prerequisites for successful implementation have been or are being accomplished. The Company's program, with the initial overview from the independent implementation assessment, and the continuing overview by the NRC staff and management should provide proper assurance that the remedial soils activities will be successfully completed.

JWC/JAM/cl

CC Atomic Safety and Licensing Appeal Board CBechhoefer, ASLB, w/c MMCherry, Esq, w/o FPCowan, ASLB, w/o RJCook, Midland Resident Inspector, w/o SGadler, w/o JHarbour, ASLB, w/o GHarstead, Harstead Engineering, w/a DSHood, NRC, w/a (2) DFJudd, B&W, w/o. JDKane, NRC, w/a FJKelley, Ewg, w/o RBLandsman, NRC Region III, w/a WHMarshall, w/o JPMatra, Naval Surface Weapons Center, w/a WOtto, Army Corps of Engineers, w/o WDPaton, Esq, w/o SJPoulos, Geotechnical Engineers, w/a FRinaldi, NRC, w/a HSingh, Army Corps of Engineers, w/a BStamiris, w/o

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CONSUMERS POWER COMPANY

Midland Units 1 and 2 Docket No 50-329, 50-330

Letter Serial Dated

At the request of the Commission and pursuant to the Atomic Energy Act of 1954, and the Energy Reorganization Act of 1974, as amended and the Commission's Rules and Regulations thereunder, Consumers Power Company submits

CONSUMERS POWER COMPANY

J W Cook, Vice President Projects, Engineering and Construction

Sworn and subscribed before me this ____ day of _____.

Notary Public Jackson County, Michigan

My Commission Expires

DRAFT

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CONSUMERS POWER COMPANY

Midland Units 1 and 2 Docket No 50-329, 50-330

Letter Serial Dated

At the request of the Commission and pursuant to the Atomic Energy Act of 1954, and the Energy Reorganization Act of 1974, as amended and the Commission's Rules and Regulations thereunder, Consumers Power Company submits

By /s/ J W Cook

J W Cook, Vice President
Projects, Engineering and Construction

Sworn and subscribed before me this _____ day of _____.

/s/ Barbara P Townsend

Notary Public
Jackson County, Michigan

My Commission Expires _____

DRAFT

oc0982-2607a102



UNITED STATES NUCLEAR REGULATORY COMMISSION WASHINGTON, D. C. 20555

DEC 21 1982

50-329 Docket Nos:

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PRINCIPAL STAFF

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FILE

MEMORANDUM FOR: T. M. Novak, Assistant Director

for Licensing

Division of Licensing

THRU:

E. G. Adensam, Chief G Licensing Branch No. &

Division of Licensing

FROM:

R. W. Hernan, Project Manager

Licensing Branch No. 4 Division of Licensing

SUBJECT:

DECEMBER 7, 1982 MEETING ON MIDLAND QA IMPLEMENTATION

The purpose of this memo is to document my understanding of the conclusions reached at the meeting held in Bethesda on December 7, 1982 among Region III, Division of Licensing and Inspection and Enforcement (HQ). The purpose of the meeting was to discuss (a) Midland's QA implementation history. (b) the recent Region III inspection of the Midland Diesel Generator Building, (c) the recent decision by Consumers Power to stop certain safety-related work being performed by Bechtel, and (d) discuss the staff's position and approach regarding the QA implementation programs (including IDVP) which have been proposed by Consumers Power over the past three months.

BACKGROUND

By letter dated September 16, 1982, the staff (Region III W/NRR concurrence) approved two "quality assurance plans" for the Midland Plant. Those plans were MPQP-1, Revision 3 (for the overall Midland work scope) and MPQP-2, Revision O (for the soils remedial work only). Since that time, the following submittals have been received from Consumers Power Company:

1. September 17, 1982 - CPCo letter #18845 proposing a QA "implementation plan" for the soils remedial work QA plan. This proposal followed a September 2 meeting in Chicago between CPCo, RIII and NRR and contained the following elements:

a) A third-party assessment (by Stone and Webster) of the auxiliary builing underpinning implementation.

b) Integrating all QA/QC functions into one organization under the control of Consumers Power.

c) Creating a "soils project organization" with single-point accountability and dedicated employees.

d) Upgrading training of workers and supervisors involved in the soils remedial work.

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e) Developing a quality improvement program specifically for soils remedial work.

Increasing senior management involvement in the soils work.

g) Developing an administrative system for tracking design commitments.

- 2. September 17, 1982 CPCo letter #18850 proposing QA "implementation plan "for the total Midland work scope (vs soils only). This plan documented two significant new commitments by CPCo with details of the second commitment (IDVP) to be supplied at a later date. Those commitments were:
 - a) Placing all QA/QC functions under the direct control of Consumers Power (such as was done for the soils remedial work). This entailed requalifying Bechtel QA/QC personnel to Consumers Power procedures.
 - b) Initiating a "total project independent verification program" consisting of a "horizontal" type review using INPO quidelines and a "vertical slice" evaluation of a critical plant system. At the time of this letter, contractors had not been selected to carry out these programs.
- 3. October 5, 1982 CPCo letter #18879 which supplied details regarding the independent review program committed to in letter #18850. This letter proposed a 3-part program consisting of:

a) Biennial QA audit by MAC b) INPO type review by MAC

- c) Independent Design Review of the AFW system by Tera Corporation.
- 4. December 3, 1982 CPCo letter #19750 modifying the program proposed in the October 5 letter as the result of two meetings (10/25 and 11/5) with (and verbal feedback from) the staff. The modifications and additional commitments were:
 - a) To not have MAC coordinate the results of Tera's independent review as originally proposed.

b) To maintain the MAC and Tera evaluations completely separate

in terms of personnel involved.

c) A second system will be included in the Tera IDV. The staff was given three candidate systems to choose from on the basis of the PRA. Those systems are the electric power system (diesel generator), the safeguards chilled water system, and the containment isolation system.

d) To expand the Tera IDV to include more in-depth review of

construction activities.

e) To ensure any discussion between Tera and CPCo personnel regarding confirmed findings would take place in open meetings of which the NRC would be notified.

f) The INPO evaluation final report would be sent to the NRC

at the same time it is sent to INPO.

5. December 6, 1982 - CPCo letter #20262 requests staff (Region III) concurrence to proceed with remedial work on piers 12 east and 12 west and provides an update of the status of the seven commitments made in letter #18845 (Item #1 above).

SUMMARY OF MEETING

After detailed discussion of the topics on the meeting agenda, it is my understanding that the following general agreements were made:

 Region III intends to document the results of the DGB inspection in a formal report to be issued mid-to-late December, 1982.

 On the basis of the December 6 CPCo letter, Region III would issue a letter in the near future to authorize the start of work on pier 12.

Region III would prepare a letter to Consumers Power (w/NRR concurrence)
requesting them to consolidate their various proposals on QA
implementation plans and independent review/assessments into one
single document.

4. After a revised, consolidated proposal is received from CPCo, the staff would schedule two meetings in Midland to present the staff's position to CPCo and to interested members of the public. Tentatively, this meeting was planned for the first week in January 1983.

5. The letter jointly prepared by Region III and NRR in response to CPCo letter #18845 (QA implementation for the soils remedial work) would not

be issued.

6. The Division of Engineering has the technical responsibility for choosing which of the three systems proposed in the December 3 CPCo letter should be added to the scope of the independent design verification to be conducted by Tera Corporation.

We conclude that, as a result of this meeting, the only licensing action for NRR is completion of Item No. 6 above. LB#4 will be coordinating with DE toward timely completion.

Ronald W. Hernan, Project Manager Licensing Branch No. 4

Division of Licensing

cc: J. Keppler, RIII

D. Eisenhut

R. Warnick, RIII

W. Shafer, RIII

R. Cook, Midland Resident Inspector

R. Vollmer

E. Sullivan

D. Hood

R. DeYoung, IE

E. Adensam



Midland Project: PO 80x 1963, Midland, MI 48640 - (517) 631-8650

February 4, 1983

Mr. W. D. Shafer, Chief Midland Project Section US Nuclear Regulatory Commission Region III 799 Roosevelt Road Glen Ellyn, IL 60137

MIDLAND PROJECT GWO 7020
AUTHORIZATION FOR AUXILIARY BUILDING UNDERPINNING PIER 9
File: 0485.16 UFI: 43*05*22*04 Serial: CSC-6537
12*32

We have completed our review of the documents for Pier 9 E&W. Based on our review, we have concluded that we are ready to start the work.

According to the NRC/CPCo Work Authorization Procedure, we request authorization for the following activities:

165052010 - Drift from Access Shaft Under FIVP to Pier 9W

165053005 - Excavate Pier 9W

165054005 - Install and load Pier 9W

155052010 - Drift from Access Shaft under FIVP to Pier 9E

150053005 - Excavate Pier 9E

155054005 - Install and load Pier 9E

Please note that the activities listed above are similar to the corresponding activities for Pier 12 which have previously been authorized.

D. B. Miller

Site Manager

DBM/GBJ/1rb

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MIDLAND PLANT UNITS 1 AND 2

SOILS PEMEDIAL CONSTRUCTION

INDEPENDENT ASSESSMENT

OF AUXILIARY BUILDING UNDERPINNING

CONSUMERS POWER COMPANY
DESIGN PRODUCTION DEPARTMENT
MIDLAND PROJECT

PEC NO _	CC-100
EV 0	DATE Sept 20, 1982
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MIDLAND PLANT SOILS REMEDIAL CONSTRUCTION INDEPENDENT ASSESSMENT OF AUXILIARY BUILDING UNDERPINNING

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MIDLAND PLANT SOILS REMEDIAL CONSTRUCTION INDEPENDENT ASSESSMENT OF AUXILIARY BUILDING UNDERPINNING

1.0 GENERAL

1.1 Background

Owner (Consumers Power Co) is engaged in a comprehensive program to resolve soils-related issues identified during plant construction.

Excessive settlement of the diesel generator building (DGB), resulting from inadequately compacted plant fill, was identified in July 1978. Since then, extensive exploratory tests and studies have been conducted to determine the exact cause and extent of this problem. Subsequently, other soils related problems have been identified.

In addition to the soils related issues, remedial actions are necessary to correct a design problem affecting the two borated water storage tank (BWST) foundations.

On April 30, 1982 the ASLB issued an order further defining the total scope of the soils project.

1.2 Remedial Action

The following remedial actions of soils related issues are being implemented at the plant site.

- a. The settlement problem of the DGB has been essentially resolved by preloading the area in and around the building to achieve accelerated consolidation of plant fill which supports the building.
- b. Inadequately compacted fill under portions of the auxiliary building and feedwater isolation valve pit (FIVP) will be resolved by constructing underpinning under the auxiliary building and replacing the existing backfill under the FIVP.

 When completed, the new foundations will carry the loads to the undisturbed natural soils underlying the site. These new foundations will meet newly established seismic design criteria promulgated by the NRC.
 - c. Inadequately compacted fill under the overhang portion of the service water pump structure will be resolved by constructing underpinning similar to that under the auxiliary building.
 - d. Design problems associated with the BWST foundation will be resolved by the preload of the valve pit, which has been completed, reinforcing the old ring beam with a new concentric ring beam, and releveling the tank for Unit 1.

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- e. Potential liquefiable pockets of backfill supporting some

 Seismic Category I structures and utilities will be resolved by providing a permanent plant dewatering system.
- f. The adequacy of all underground Seismic Category I utilities
 will be ensured by a variety of actions ranging from acceptance
 of existing facilities to complete replacement.

1.3 Identification of Contractors

Bechtel Power Corporation (BPC) is under contract to the Owner for construction of the total plant including the soils remedial work.

BPC has subcontracted the underpinning of the auxiliary building to Mergentime Corporation. The design and operation of the underpinning instrumentation for the auxiliary building and the service water pump structure has been subcontracted to Wiss, Jenney, Estener and Associates. The service water pump structure underpinning and some associated underground pipe work has been subcontracted to Spencer White and Prentiss. Remaining soils remedial construction will be performed by BPC and others.

2.0 SCOPE OF WORK

2.1 Consultant's Scope

The Consultant shall perform an independent assessment of construction activities related to the auxiliary building and feedwater isolation valve pit remedial work at the Midland site.

The diesel generator building, borated water storage tank, service

water pump structure, permanent dewatering system and buried piping remedial work is excluded.

The scope of work involved in this independent assessment consists of the following.

- a. Development of an assessment program and preparation of a Project Quality Plan.
- b. Overview of the design and construction documents to gain familiarity with the work.
- c. Evaluation of the adequacy of technical and related administrative construction and quality procedures.
- d. Evaluation of the degree of compliance with technical and administrative construction and quality procedures.
- e. Daily reviews with the Owner and his contractor to obtain any clarifying information and project documents that are needed to carry out this assessment. The Owner and the consultant will establish a specific communication plan at the start of the assessment.
- f. Submittal of any nonconformance reports to the NRC with a copy to the Owner.
 - g. Submittal of brief weekly progress reports and a final report to the NRC with a copy to the Owner.

- h. The final report shall be overviewed by a senior level

 Consultant management and technical team. That to me.
- i. The Consultant and its subcontractors shall not be responsible for implementation of corrective action, however their professional opinion may be requested.

2.2 Owner's Scope

To support the independent assessment, the following information and facilities will be made available by the Owner.

- a. Design and construction drawings, specifications, and procedures.
 - b. Building and pier monitoring data.
 - c. Test results.
 - d. Construction schedules.
 - e. Any and all other information and access to facilities needed by the Consultant and it's approved subcontractors.
 - f. On-site office facilities.

2.3 Schedule

The duration of the assessment will be determined by the assessment team.

The Owner's commitment to the NRC is that the program will cover, at a minimum, the next three months of the auxiliary building underpinning work as authorized by the NRC. The assessment shall continue until the assessment team concludes that not only is the design intent being implemented but, also that the construction is consistent with industry standards. The assessment will further assure that the QA Program is being implemented in accordance with the construction documents.

Mobilization of the Consultant is required to start during the week of September 20, 1982.

3.0 ORGANIZATION

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The Consultant shall provide overall management of the program. The Site Leadur Project Manager and other key individuals shall be assigned on a full time basis.

The Consultant shall hire Parsons, Brinkerhoff, Quade and Douglas, Inc as a subcontractor to assist in the assessment and to provide specialized technical expertise for the underground and underpinning work. The Consultant shall provide technical and on-site office personnel as required. Prior to their assignment to the work, the resumes of all technical persons shall be submitted to the Owner to document the professional competence of the assessment team. If additional subcontractors are needed, advance permission from the Owner is required.

4.0 QUALITY ASSURANCE REQUIREMENTS

4.0 Quality Assurance Requirements

4.1 Quality Assurance Program

Stone & Webster shall have a QA Topical Report which is approved by the NRC and which complies with the requirements of ANSI N45.2 as endorsed by USNRC Regulatory Guide 1.28 (6/72). As applicable to the scope of this contract, Stone & Webster shall implement this Topical Report.

4.2 Access to Facilities and Records

At anytime throughout the contract period, Stone & Webster shall provide access to the Owner, the Owner's representatives and the NRC, to all facilities and work records related to the scope of this contract.

4.3 Project Quality Plan

Stone & Webster shall prepare a Project Quality Plan which will be implemented for this contract. The Plan shall address, at a minimum, the following:

- The project organization and authorities and responsibilities of each organizational element;
- b. The control of suppliers;
- c. The qualification of personnel performing assessment;
- d. The reporting of non-conformances to the Owner and the NRC.

4.4 Document Submittals

4.4.1 Stone & Webster shall submit the QA Topical Report and the Project Quality Plan for Consumers Power review and approval.

Written Consumers Power concurrence shall be obtained prior to the start of any appraisal activities. In addition, any revisions to the Project Quality Plan shall be submitted for CP Co concurrence prior to implementation.

The above submittals, plus those identified in Section 2.1 shall be submitted to:

Consumers Power Company

1945 West Parnall Road

Jackson, MI 49201

Attention: J A Mooney

5.0 INDEPENDENCE CRITERIA

The following independence criteria shall apply to the Consultant's, its subcontractors and all its employees assigned to this task.

a. The companies or individuals shall not have had any direct previous involvement with the Midland activities that they will be reviewing.

- b. The companies or individuals shall not have been previously

 hired by the Owner to perform design, construction or quality

 work relative to the soils remedial program.
- c. The individuals shall not have been previously employed by the Owner within the last three years.
- d. The individual shall not have present household members employed by the Owner.
- e. The individuals shall not have any relatives employed by the Owner in a management capacity.
- f. The individuals shall not own or control significant amounts of Owner stock.

In addition to the above considerations, the following procedural guidelines will be used to assure independence:

An auditable record will be provided of all Owner comments on draft or final reports, procedures or other documents, any changes made as result of such comments, and the reasons for such changes.

The Consultant shall include these criteria in all subcontracts with certification of compliance provided to the Owner.