# UNITED STATES OF AMERICA NUCLEAR REGULATORY COMMISSION

in the matter of

LONG ISLAND LIGHTING COMPANY

(Shoreham Nuclear Power Station Unit 1)

Docket No. 50-322-01-3

Location: Hauppauge, New York

Pages: \_11,548-11,830

Date: Thursday, June 14, 1984

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# UNITED STATES OF AMERICA NUCLEAR REGULATORY COMMISSION

BEFORE THE ATOMIC SAFETY AND LICENSING BOARD

In the Matter of:

LONG ISLAND LIGHTING COMPANY

(Shoreham Nuclear Power Station, (Emergency Planning)
Unit 1)

Court of Claims

State of New York
State Office Building
Room 3B46
Veterans Memorial Highway
Hauppauge, New York 11787

Thursday, June 14, 1984

The hearing in the above-entitled matter resumed

at 9:00 a.m., pursuant to recess,

BEFORE:

JAMES A. LAURENSON, ESQ., Chairman Atomic Safety and Licensing Board U.S. Nuclear Regulatory Commission Washington, D. C. 20555

DR. JERRY KLINE, Member Atomic Safety and Licensing Board U.S. Nuclear Regulatory Commission Washington, D. C. 20555

DR. FREDERICK SHON, Member Atomic Safety and Licensing Board U.S. Nuclear Regulatory Commission Washington, D. C. 20555

#### 1 APPEARANCES: On behalf of LILCO: 3 JAMES N. CHRISTMAN, ESQ. JESSINE MONAGHAN, ESQ. Hunton & Williams Main Street 5 Richmond, Virginia 6 On behalf of the NRC Staff: 7 BERNARD BORDENICK, ESO. ORESTE RUSS PIRFO, ESO. Office of the Executive Legal Director U.S. Nuclear Regulatory Commission 9 Washington, D. C. 20555 10 On behalf of Suffolk County: 11 CHRISTOPHER M. MC MURRAY, ESQ. MICHAEL S. MILLER, ESQ. 12 Kirkpatrick, Lockhart, Hill, Christopher & Phillips 1900 M Street, N.W. 13 Washington, D. C. 20036 14 On behalf of the State of New York: 15 RICHARD J. ZAHNLEUTER, ESQ. Special Counsel to the Governor 16 Executive Chamber Room 299 17 State Capitol Albany, New York 12224 18 On behalf of FEMA: 19 STEWART M. GLASS, ESQ. 20 Regional Counsel 26 Federal Plaza, Room 1349 21 New York, New York 10278 22 23

1	C-O-N-T-E-N-T-S				
2					
3	Witnesses		Cross Examination		
4	Harry N. Babb				
5	Gary J. Berger Matthew C. Cordaro				
6	Charles A. Daverio Dennis S. Mileti	11,566			
7	William F. Renz Ronald A. Varley				
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11					
12		EXHIBITS	Identified	Received	
13	Suffolk County EP-63 and EP-64				
14				11,557	
15	Suffolk County EP-66		11,657	11,662	
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(9:02 a.m.)

P-R-O-C-E-E-D-I-N-G-S

JUDGE LAURENSON: Okay. The hearing is now resumes. We are back on the record.

I understand that the County has a procedural matter to raise first?

MR. McMURRAY: Yes, Judge Laurenson. Thank you. This will be very brief.

On June 4th, LILCO filed a motion to file surrebuttal testimony on Contention 67. The County had, of course, ten days to respond to that. That response would be due today.

However, I would like to request from the Board that the County be permitted to file its response early next week. The reason for this is that I have been up here, at trial. The logistical problems of getting a Motion written and filed down in Washington with the Board, while I am up here, is quite difficult.

Also, the Board has indicated that it will not be able to reach the issue until next week, since it is going to be up here. In addition, I understand that the Staff does not intend to file until Monday, and also New York State will not be filing until Monday, because it not receive service by hand. It received service by mail.

I have attempted in good faith to get this Mction

out, but I just don't see that it is going to be possible --1 2 and therefore -- a response, rather. 3 Therefore, I would like to request that we file 4 our response next week. 5 JUDGE LAURENSON: On Monday, are you talking 6 about? 7 MR. McMURRAY: Monday will be fine if that is 8 what the Board orders. 9 JUDGE LAURENSON: Is there any objection to that? 10 11 MS. MONAGHAN: Yes, LILCO objects to the County 12 having additional time to file there Motion . There has 13 been a repeated practice of the County waiting until the 14 last minute to request an extension of time, and the 15 cumulative effect of this is to continually delay, and 16 LILCO opposes on that basis. 17 If Mr. McMurray needed an extension of time 18 in which to file this Motion, he should have been able 19 to ask for that earlier than waiting until the 11th hour to do it. 20 21 JUDGE LAURENSON: We have already established 22 I think earlier that the Staff isn't going to file their 23 response until Monday, so how is this going to result in a delay if the County files at the same time as the Staff? 24

MS. MONAGHAN: It will not result in a delay

on the ruling, Judge Laurenson.

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It is LILCO's position, however, that the

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Commission's rules permit a ten day response time, and that

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the County is well aware of the Commission's rules, and

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that if they are not able to comply with that that they

should not be permitted to wait until the last minute to

make that determination.

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This has been a continual practice.

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JUDGE LAURENSON: Let me ask the Staff. Do they

The Monday date that Mr. McMurray mentioned,

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have an objection?

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MR. BORDENICK: Judge Laurenson, I have no

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objection, and a I don't see how LILCO can be prejudiced

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by this request. I did want to clarify one thing.

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that is from memory. I am going to be checking with me 15

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office and I will get you a precise date. I think it is

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Monday. It is whatever the time limits set out in the

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rules would be, and I think that is Monday, but it could

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well be a day or two after that. I will get clarification

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of that later in the monring, if necessary, but essentially

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I have no objection to the County's Motion.

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I think they possibly could have made this Motion

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a little earlier, but given the circumstances of their

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counsel being here at the hearing, I think the Board could

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well take that into account. In any event, I don't see

any prejudice to the Applicant under all the circumstances. 1 MR. ZAHNLEUTER: The State has no objection, 2 and the State also intends to file on Monday. 3 JUDGE LAURENSON: The request of the County to file its response to the LILCO Motion to submit surrebuttal testimony by Mr. Lieberman is granted. The 6 County shall file on Monday. 7 MR. McMURRAY: Thank you, Judge Laurenson. 8 9 MS. MONAGHAN: Judge Laurenson, we have one additional matter to raise. 10 Over the evening recess I had the opportunity 11 12 to review in detail the exhibits that were provided to the Board by Suffolk County last evening, and to the Applicant, 13 and I just would like to make a few additional remarks 14 15 about those documents which I think are significant and important, and might bear upon the Board. 16 MR. MILLER: Judge Laurenson, are you asking for 17 18 further argument on the exhibits that we talked about yesterday? 19 JUDGE LAURENSON: I don't remember that I asked 20 for that. I think Ms. Monaghan is offering it. 21 MR. MILLER: Well, that is fine if she wants 22 to reargue it. We might want to reargue some other points, 23 too. JUDGE LAURENSON: I am just wondering -- we did 25

have a substantial airing on both sides.

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I realize that you may have found other

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specific material going through the documents, but I question

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whether, whatever there is in the documents is going to

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what your argument is going to be, but once you do raise

change the basic position of the parties. I don't know

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that, of course, then the County will be entitled, as Mr.

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Miller suggested, to submit additional argument.

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MS. MONAGHAN: I am well aware of that, Judge

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Laurenson. The problem that I was presented with

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yesterday afternoon was that although I have certainly seen

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these documents before, when you are calling certain

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documents from a stack of twelve inches of paper, I don't

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have total recall of what was in all the paper, and I was

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not sure which documents Mr. Miller was going to use from

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those.

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I do have a few comments I would like to make

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if the Board would listen.

JUDGE LAURENSON: Does the County oppose this

request?

fine.

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MR. MILLER: Judge Laurenson, we don't oppose

the request. I would point out simply, as you have noted,

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that we might want to respond, and we would have that right

to do so, and it is taking up my hearing time, but that is

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End 1. 17

Monaghan has said this on more than one occasion now, that her estimate of twelve inches of paper given to the County is rather generous on LILCO's behalf, and in addition, a lot of that paper, a considerable number of those inches were blank pages, which of course the County doesn't rely

I would also like to point out, because Ms.

upon, because apparently they were never used in any way

by LILCO or IMPELL.

JUDGE LAURENSON: Before we get into the question of additional argument, let me clarify one point that was somewhat in doubt on the record, and that was whether or not we are dealing here only with this Exhibit 65, or whether the County did, in fact, offer 63 and 64. I think there was a statement that Mr. Miller intended to offer it, but I am not sure that it was an unconditional offer.

1 MR. MILLER: Judge Laurenson, we would like to 2 offer 63 and 64 also into evidence. 3 JUDGE LAURENSON: That is what you said yesterday. 4 You would like to -- are you offering it? 5 MR. MILLER: We are offering them into evidence. 6 JUDGE LAURENSON: Okay. In order that, I guess, 7 we cak address all of these at one time, is there an 8 objection to 63 and 64? MR. PIRFO: No objection from the staff. 10 MS. MONAGHAN: We have no objection to 63 and 64. 11 MR. ZAHNLEUTER: No objection. 12 JUDGE LAURENSON: All right. Since there is 13 no objection to the county's Exhibits 63 and 64, they will 14 be received in evidence. 15 (The documents referred to, 16 previously marked for 17 identification as Suffolk 18 County Exhibits EP63 and 64, XXXXXXX were received in evidence.) 20 JUDGE LAURENSON: The Board will just confer 21 for a moment concerning the request of LILCO to file 22 additional argument. 23 (Pause.) 24 JUDGE LAURENSON: We have considered LILCO's 25 request to submit additional oral argument this morning

concerning the question of the admissibility of Suffolk

County Exhibit EP65. In connection with that, I will say
that the Board has reviewed this document itself along

with our prior orders concerning the discovery that led up
to the formulation of this document, and we find that
at this time further oral argument concerning this is not
necessary.

The request is denied.

At this point, Dr. Kline will present the Board's ruling on the admission of Suffolk County Exhibit EP35.

JUDGE KLINE: The Board has reviewed Suffolk County Exhibit 65 and has considered the arguments for and against its admission into evidence.

When the Board ordered LILCO to turn these documents over to the county, it cautioned against the inference that these individual evaluations of the drill performance would be admissible as evidence in this case.

We advised the county that in order to be admissible, it would have to be shown that the evaluation forms collectively showed some form of pattern of defect in LILCO's drills or exercises.

The county argues that its cross-examination of LILCO witnesses on these documents does, indeed, show a pattern which demonstrates lack of realism in LILCO's drills and exercises and that it has, therefore, met the Board's

test and that the documents should, therefore, be admitted.

LILCO argues that no pattern has been shown

because no consideration has been given to other evaluation

forms which do not contain evaluations supporting the county's

hypothesis or which might, in fact, contain evaluations

which run counter to the county's view.

The state supports the county in this dispute and argues that the data sheets have some evidentiary value which the Board should admit.

The staff argues that the individual evaluations show no more than the summary evaluations written by IMPELL and contained in the county's Exhibits 63 and 64.

While they have no objection to the admission of Exhibits 63 and 64, they see no additional evidentiary value in the raw evaluation forms. And they argue that Exhibit 65 should not be admitted.

The Board notes at the outset that county Exhibit
65 appears to consist of a selected subset of forms
drawn from a much larger collection of such forms which
has been described as forming a stack some eight inches
thick. I understand there is some dispute as to the thickness
of the total document, but that is close.

This is not what the Board had in mind when it said that the form collectively must exhibit a pattern which might be admissible. We did not think it necessary to

state additionally that any purported pattern that might be shown must be an unbiased one within the statistical meaning of that term.

At a minimum, this would require scrutiny and summary of the entire available data base and not just of a selected subset of that base. We reason here by analogy with the numerous opinion surveys which have previously been offered into evidence in this case. We have little doubt that such surveys produced a thick stack of raw data forms similar to the one produced by the individual evaluations.

Clearly a selected subset of such survey forms would be inadmissible for the obvious reasons that subsets could be formed by selection of only those responses which were consistent with the party's view. No party has made such an offer, undoubtedly because of the obvious bias in such a procedure.

We understand that the drill and exercise evaluation forms were not produced as a result of a rigorously designed statistical survey of worker performance.

We, therefore, express no opinion as to whether statistical analysis of the evaluation forms is required or could be done or whether a pattern could be snown in a more subjective manner.

We note that the IMPELL summaries contained in

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Suffolk County Exhibits 63 and 64 were presented in a subjective format. We have no way of knowing and express no opinion as to whether additional alternative hypotheses could be developed from the same data base used in the IMPELL summaries. Suffice to say at this stage that valid hypotheses cannot be generated by the obviously flawed methodology employed by the county in this instance.

To admit the county's exhibit in its present form would do no more than invite an equally flawed exhibit from LILCO consisting of a subset of favorable comments from evaluators. We see no probative value in such a procedure.

Accordingly, for the foregoing reasons, we deny admission into evidence of County Exhibit 65.

JUDGE LAURENSON: Thank you. Just so the record is clear, we will also ask that the court reporters bind into the transcript Suffolk County Exhibits 63 and 64 following this page.



February 23, 1984 0630-033-NY-002

Long I land Lighting Company 175 East Old Country Road Hicksville, New York 11801

ATTENTION:

Mr. Charles Daverio

SUBJECT:

Critique of the LILCO/LERO Joint Integrated Exercise

of February 8, 1984

Gentlemen:

Attached for your information is the summary critique of the subject drill. This critique package contains highlights and specific areas of concern observed during that drill. The notes and comments of each of the Controllers is not included in the package, but is being retained on file in our office for reference.

Should you have any questions, please do not hesitate to contact either myself or R. Campanelli.

Very truly yours,

Kenneth Krasner

Technical Specialist

KK/cjc Enclosure

cc: J. Weismantle - w/encl.

C. Crowe - w/encl.

LILCO/LERO

EMERGENCY PREPAREDNESS DRILL CRITIQUE

COMMENTS

FEBRUARY 8, 1984

#### EMERGENCY NEWS CENTER

#### 1.0 STAFFING

Due to Dr. Catagosinos press conference in Mineola, the LILCO Public Affairs Staff in the ENC was reduced with two of the three Managers in the facility not present. This left the remaining Manager (Emergency News Manager) doing too many things. However, command and control of the facility was established and maintained throughout the exercise. In addition, no log was maintained throughout the exercise. The Security Crew was present in its entirety and should be commended. The Supervisor had excellent control of all security functions in the ENC and handled an apparent FEMA appearance very well. The short staff brought positive comments by the players as they became more involved and had more of an interest in the activities. This became an excellent training opportunity for all players involved, however, I believe a full staff would enable the Emergency News Manager to maintain better control of the emergency and to delegate certain responsibilities freeing him to coordinate all involved in the ENC.

#### 2.0 FACILITIES/EQUIPMENT

The Media workspace and press conference rooms were not available for this exercise. However, these areas have been inspected in the past and have proven to be more than adequate for all press/media needs.

A high-speed telecopier was installed prior to this exercise and proved to be an invaluable tool. This telecopier was used by both LILCO and LERO organizations. Information flow between the ENC and the other facilities improved greatly. One recommendation is to verify all transmittals of information over the telecopies. Occasionally, press releases would be transmitted with a page missing. This verification call would eliminate this.

# Information Release

Information is released to press/media in basically two ways; press releases and press conferences. LILCO press releases were generally well constructed. However, one press release (No. 6) was released with incorrect technical data. Technical advisors are available in the EOF and should be consulted whenever necessary. LILCO press releases were distributed to the media prior to LERO acknowledgment contrary to procedure. In addition, no formal press release was made at the Unusual Event Classification. This information, as well as other information, should be obtained in the Control Room. LERO press releases should be improved. Press releases were distributed to the media, handwritten with sections crossed out. LERO press releases should be redesigned so that they are simply taken off the telecopier, xeroxed, then distributed to the media.

The press conference conducted was better organized than previous exercises. The LILCO representatives were well prepared and presented themselves well. However, it is extremely important to separate LILCO from LERO as the Emergency Communications Director introduced the Director of the Local Response as the Vice-Fresident of Purchasing. The Director needs to be better briefed before attending press conferences.

There was a major contradiction between a LERO press release regarding protective actions and the Director of Local Response's presentation. In addition, a LERO member, accustomed with dealing with the press should accompany the Director to these press conferences and assist him whenever necessary. All persons exposed to the press/media should receive confrontation and public speaking training. This will enable all persons exposed to the media to feel more comfortable in front of the press and will assist them in pressure situations. Future press conference exercises will be videotaped to add realism to the press conference and to act as a training tool.

#### 3.0 RUMOR CONTROL

All call boards and Hicksville, Room 210 were not activated for this exercise. Ten rumors were called directly into the ENC. The two operators handled all rumors correctly, notifying LERO when necessary and keeping the News Manager informed at all times and should be commended.

#### EMERGENCY OPERATIONS CENTER (EOC)

#### 1.0 ACTIVATION AND STAFFING

- The EOC was declared activated at 10:15 a.m. approximately 45 minutes after the people were required to be present (9:30 a.m.). The Manager of Local Response should take a more active part in the activation process and this time could be improved.
- Only one key individual, the Decontamination Coordinator, was not present. His position was filled with a Dosimetry Record Keeper from the Health Services Area.

#### 2.0 EMERGENCY OPERATIONS MANAGEMENT

- The roles played by the Director and Manager of LERO are not as was intended in the plan. The Director, due to his previous experience and knowledge, will get much too involved in plant operations and problem solving and this distracts from his decision making role in LERO. The Manager does not mobilize the EOC as is his responsibility and the information flow from him to the EOC is either very skimpy or erroneous. He has a tendency to act on his own and to make decisions which are not agreed to by the Director.
- The briefings given to the EOC staff by the Manager were at times not technically accurate. Some key items were also omitted from the briefings. More information should be disseminated to the EOC as a whole rather than rely on the Lead Coordinators to give it to their staffs second hand.
- Security in the EOC at the start of the drill was lax. Very few identification badges were worn. This situation was improved when the security guard was prompted by a Controller. Toward the end of the drill security again became lax. Two potentially contaminated bus drivers entered the EOC through the wrong door and were directed by the security guard to the clean area of the EWDF. No mention of the potential contamination of the clean areas of the EOC was mentioned to anyone.
- The Emergency Action level status was not displayed to the EOC for some time after the word came from the EOF. This word should be passed along to the EOC as soon as it is received so that plans can be made and formulated.
- The Home Coordinator began calling people at home regarding ambulance assistance prior to any protective action recommendations being made. This could cause confusion especially if no evacuations are recommended.

 When the Director of LERO left for the press conference at the ENC, he was unprepared. He did not take his notes or log book which would have proven helpful during the questioning.

#### 3.0 COMMUNICATIONS

- The high speed telecopy presently located in the EOC conference room is in an inconvenient location. The conference room is not continuously manned and occasionally messages were not picked up in a timely fashion.
- There was a technical problem with the tie line between the Port Jefferson Staging Area and the EOC. The EOC cannot transmit over this line, i.e., when it is picked up in the EOC, it does not ring at Port Jefferson.
- The Riverhead tie line in the EOC will ring on the Patchogue set. This used to be on one set, but when the lines were separated, the bells apparently were not.
- Better radio protocol is necessary. Terminology should be standardized.
- General communications in the Health Services Area was lax.
   Telephones would go unanswered for long periods of time if the person assigned to that desk was not present.

# 4.0 PROTECTIVE ACTION RECOMMENDATIONS AND RADIOLOGICAL CONTROLS

- At 1230 a recommendation was made to evacuate sectors "A through I" and shelter "J". At 1320 a second recommendation was made to evacuate all sectors except Q, P and S. This second recommendation was announced to the EOC before the Director decided to in fact implement it. It was retracted by the Manager of LERO and then repeated once the Director finally decided what to do. This type of premature announcements led to a lot of confusion and unnecessary and, sometimes, wrong actions being taken.
- Personnel monitoring in the EWDF was very lax. Personnel were using poor techniques in monitoring. The process was very rushed and the probe was held too far from the subject.
- There were insufficient personnel assigned to the EWDF to adequately monitor and decontaminate vehicles and personnel. Several EOC security personnel were dispatched to the parking lot to help direct traffic.

# 5.0 PUBLIC ALERTING AND NOTIFICATION

 A lot of time was lost in issuing the EBS message and press release for the Alert because of the confusion whether or not the sirens have to be sounded at the Alert.

#### STAGING AREAS

#### 1.0 ACTIVATION AND STAFFING

- Several key people in the Staging Area were not drilled in the positions which they were assigned, i.e. a Lead Traffic Guide had been a Traffic Guide. This had a tendency to slow up the drill process and required more prompting and assistance by the Observers.
- At Riverhead 7 vehicles were not available to run the routes for this drill due to lack of leases. As a result, 20 bus drivers were never sent out and 3 traffic control points were not manned.

#### 2.0 FACILITIES AND EQUIPMENT

- Whereas the facilities at Patchogue and Riverhead are generally adequate to contain and brief the LERO workers, Port Jefferson is not as well equipped. The turbine floor is not conducive to giving briefings to several hundred people.
- Status boards were provided, but were not used adequately or the information contained thereon was incorrect. At Riverhead, times were not included with events on the status board. Key events such as sounding of sirens was not placed on the status board. Release status at Riverhead was never changed from "High Coolant Activity" which initiated the Alert.
- Two of five Transfer Point Coordinator boxes at Riverhead were not available and this information had to be reconstructed resulting in a 25 minute delay in dispatching these people.
- An insufficient number of dosimeters at Port Jefferson was a problem. Several people were dispatched for the drill into the field without dosimeters. This is a bad habit to get into.

# 3.0 COMMAND AND CONTROL

- The briefings given to the Staging Area personnel during the drill were lacking in specific information, i.e. the Emergency Action Levels, which the site was in, was not being regularly updated, the radiation levels that were expected in the field was not transmitted to the personnel, one bus dispatcher at Riverhead refered to the EAL as "General Alert."
- Personnel in the Staging Areas appeared to be lackadaisical in the attitude toward the exercise. There was no general concern regarding the emergency and when questioned about the condition of the emergency, people did not know.

#### 4.0 DOSIMETRY AND EXPOSURE CONTROL

- Potassium Iodide was ordered to be given to the emergency workers, but not forces were available for proper distribution.
- Route Alert-Drivers were sent out into the field without KI because the order to take it was given after they had been dispatched. If word is to be gotton to them in the field, the only means of communication is via the EOC.
- Workers were not reminded to check their dosimeters periodically and those persons who were observed in the field did not check their dosimeters.
- The Lead Traffic Guide in Riverhead had to be prompted as to what actions to take relative to a pegged 0-200 mr dosimeter being called in from a Traffic Guide.

#### 5.0 COMMUNICATIONS

- General protocol on the two-way ridios needs improvement.
- There appears to be some cross talk between the LILCO field teams dispatched from the TSC and EOF (green team) and the Riverhead Traffic Guides.
- The dedicated line between Port Jefferson and the EOC is only capable of transmitting from the Staging Area. It will not ring in Port Jefferson when the phone is picked up in the EOC.
- The use of "This is a Drill" prior to any radio or telephone communication was emphasized and was generally good. This point should be re-emphasized throughout the drill program.



February 23, 1984 0630-033-NY-003

Long Island Lighting Company 175 East Old Country Road Hicksville, New York 11801

ATTENTION:

É

Mr. Charles Daverio

SUBJECT:

Critique of the LILCO/LERO Joint Integrated Exercise

of February 15, 1984

Gentlemen:

Attached for your information is the summary critique of the subject drill. This critique package contains highlights and specific areas of concern observed during that drill. The notes and comments of each of the Controllers is not included in the package, but is being retained on file in our office for reference.

Should you have any questions, please do not hesitate to contact either myself or R. Campanelli.

Very truly yours,

Kenneth Krasner

Technical Specialist

KK/cjc Enclosure

cc: J. Weismantle - w/encl.

C. Crowe - w/encl.

LILCO/LERO

EMERGENCY PREPAREDNESS DRILL CRITIQUE

COMMENTS

FEBRUARY 15, 1984

#### EMERGENCY NEWS CENTER

Overall, the ENC responded quickly to the information received from the EOF. Rumor Control was excellent; there were problems in five major areas: Equipment, Overall Preparedness for Responsibilities, Organization and Control, Press Release Contents and Handling, and Press Briefings and Conferences.

#### 1.0 Equipment

- o Not everyone was familiar with the operation of the Teleram Porta-Bubble or the High-Speed Telecopier.
- o The radio was not thoroughly checked before the ENC was pronounced operational.
- o The LERO telecopier at the ENC was incompatible with EOC's
- We would recommend training for all ENC staff on correct equipment opprations.

#### 2.0 Overall Preparedness

- Some unfamiliarity with procedures existed; the staff felt that the frequency of rotation led to a lack of experience in any particular position.
- o The staff requested more training and suggested more drills for training purposes.
- o The log book was not maintained. It is useful in reviewing drills and training.

# 3.0 Organization and Control

- o There was too much acting as individuals rather than as a team.
- o Few staff briefings were held when press releases or technical information was received by the ENC.
- Routine tasks (e.g., answering phones) were not delegated to administrative staff.
- o Press releases were not routinely reviewed prior to being distributed and posted (suggest ENM review and initial at all times).

# 4.0 Press Release Contents and Handling

o The information was too technical and hence too much clarification by the technical advisor was required.

- o It seemed that the press releases were designed to provide both information to the public and technical information to ENC personnel. These functions need to be separated.
- Technical discrepancies (timeframes) and inconsistencies appeared several times.
- o The press releases and RECS messages were not comparable.

# 5.0 Press Briefings/Conference

- o The press briefings were held promptly.
- The LILCO briefings covered off-site protective actions (school evacuations) which should be covered by LERO.
- o The LERO/LILCO delineation is not at all clear.
- o Confrontational interview skills need to be improved.
- o The LERO spokesperson was not up-to-date on the latest accident information.
- o The conference was terminated too early.

#### 6.0 LERO

LERO representatives did not fully understand their responsibilities. LERO provided only one press release. Regular contact with the EOC was not maintained because of telecopier incompatibility.

- The Emergency Support Coordinator (ESC) had good access to his people and kept them well briefed.
- General communications with the EOF were effective. Plant status was current (within 20 minutes).
- Errors were caught and corrected.

#### EMERGENCY OPERATIONS CENTER (EOC)

#### 1.0 Activation and Staffing

The EOC was staffed and ready for activation in a very timely manner. Two key individuals; the RECS Communicator and the Decontamination Coordinator were not present. Both positions were filled with persons already in the EOC and both performed very well under these adverse conditions.

During the briefing given to the Director and Manager of Local Response, the Director indicated that had he been informed of the occurrance at Shoreham while he was at home or at work, he would have waited until he reported to the EOC to make his supplementary notifications and also confer with the Coordinator of Public Information in issuing an EBS message. The Director should confer with the Coordinator of Public Information when first notified of an Alert and issue an EBS message as soon as possible. This will save considerable time in notifying the schools to implement their early dismissal program.

#### 2.0 Emergency Operations Management

The Director and Manager of Local Response conducted operations within the EOC in a manner consistent with the plans and procedures, i.e., the Manager would insure that the personnel in the EOC are performing their job and the Director would be the individual dealing with outside agencies and making the decisions relative to protective action recommendations.

The Director did spend too much time confering with the EOF, either the Response Manager or the EPA No. 1. In doing this, he was being given a lot of technical information which he was then trying to interpret. Due to his lack of technical knowledge relative to Shoraham, some of the information was being interpreted erroneously and misinformation was being given to the EOC staff. The Director should focus his attention on the level of the emergency - did it escalate and what if any protective actions the site is going to recommend. He should direct his attention then to making a decision on protective actions and informing the public. The technical details should be left to the Manager and/or the Radiation Health Coordinator.

The Manager did a good job of briefing the EOC coordinators and keeping the EOC informed of the status of the emergency.

The Radiation Health Coordinator seemed to be trying to play the part of the Environmental Assessment Coordinator in trying to reclassify the emergency and also in trying to get the EAC to change their mind. He spent a lot of time researching the EPIPs and communicating with the EAC in trying to change the classification from a Site Area to General Emergency. The RHC should have used his own judgement and technical expertise, and if he felt that more severe protective actions should have been recommended, he should have made that known to the Director regardless of the site's recommendations.

The RHC could have done a better job of keeping the Health Services staff informed. It was approximately 45 minutes after the release was terminated that his staff was informed of this fact.

The Evacuation Coordinator was trying to get status reports directly from the Staging Area early in the emergency. This did not work too well as he was in effect bypassing his coordinators. Later on in the exercise, he relinquished this task to his coordinators and the information flow was much better.

#### 3.0 Public Information and Alerting

In most cases the EBS messages and the sounding of the sirens was accomplished within the required 15 minutes. (This time is from when a decision is made to sound the sirens for a PAR or an EBS update until the time the sirens are actually activated.) In one instance, however, the Coordinator of Public Information when told to issue an EBS message to update the public, erroneously use the form for a press release. He then used the EBS form, but for a General Emergency with sheltering and evacuation rather than solely for evacuation. This led to the EBS message being issued approximately 45 minutes after the decision was made - 30 minutes late.

The Director was called to a press conference at the Emergency News Center. Prior to leaving, he was briefed by his lead coordinators as to the latest status and he went with his secretary who was keeping his log. This showed a lot of foresight by the Director who by the nature of his normal job has no contact with the media and wanted to be as well prepared as he could be. During the press conference, the Director called back to the EOC to get a further update as to the status of the evacuation.

Approximately 34 sirens were designated to have failed for this exercise. It was approximately 1-1/2 to 2 hours before this information was relayed to the Staging Areas so that they could dispatch Route Alert Drivers. This delay was due in part to information not being available in the EOC relative to which Staging Area is responsible for which siren. In addition, these failures were not reported to LILCO for further investigation.

#### 4.0 Facilities and Equipment

At some point during the exercise, the radio for the road crews developed poor reception. The staff in the EOC utilized the traffic guides to communicate with the road crews.

The Protective Actions Status Board in the EOC indicates recommendations from SNPS and DOE. DOE should be changed to LERO.

#### 5.0 Dose Assessment and Protective Action Recommendations

The RHC did not utilize his DOE/RAP field teams to their maximum advantage. There was long periods of time when the teams were sitting idle and not taking readings or monitoring plume progress. More attention should be given to this area.

The order to take KI was given to the Staging Areas from the Radiation Health Coordinator to the Dosimetry Record Keeper. This information was only disseminated to Port Jefferson (see Section on Staging Areas). This information has to be disseminated through the Dosimetry Record Keepers at the Staging Areas.

#### STAGING AREAS

# 1.0 Activation and Staffing

- In all three Staging Areas only two key individuals did not report for the exercise; the Bus Dispatcher at Patchogue and a Transfer Point Coordinator from Port Jefferson. This information was relayed to the EOC. Replacements from another shift were called in and reported in sufficient time to adequately do the job.
- A number of bus drivers, traffic guides and route alert drivers also did not report for the exercise. This, however, did not detract from LERO to perform its function.
- All Staging Areas were fully staffed and activated by around noon.

# 2.0 Facilities and Equipment

- The problem with the physical layout of Port Jefferson is still a hinderance to a smooth running Staging Area.
- Status boards were used more effectively than in the past. A blank status board in Riverhead was used to post the description of each emergency class.
- In Riverhead, the Staging Area Coordinator was not sure on what information, received from the EOC, to post on the status board. A duplicate of the Staging Area status board could be used by the Evacuation Coordinator in briefing the Staging Area Coordinator. This will avoid missed information and also eliminate any wrong interpretation of information.
- There were insufficient maps at Port Jefferson and Patchogue for Relocation Center bus routes.

# 3.0 Command and Control

- Even though in all cases the Staging Area Coordinator assumed control of operations of the Staging Area, there were very few briefings given to their personnel relative to plant and emergency status.
- In one case, due to lack of information from the EOC, the information given to the Staging Area was made up, i.e. the Staging Area was told that an Unusual Event existed when in fact the plant was actually in an Alert.

- There is a symptomatic problem that exists in all three Staging Areas. This is that personnel have been trained in their everyday jobs to solve any problem on their own that comes up. It must be impressed upon the Staging Area staff that the EOC must be kept informed of all problems as they arise.
- The Transfer Point Coordinator at Norwood Avenue distributed packets to bus drivers to run evacuation routes in Zones K and Q. Only Zone K was called to be evacuated. This cause two problems. First, evacuation buses were being run in the streets of a zone where no protective action was recommended, undoubtedly causing confusion among the residents and secondly by using his bus drivers to run extra evacuation routes none were available to run relocation center routes.
- The Lead Traffic Guide at Port Jefferson was very uncooperative with the EOC. He either would not or could not get information requested of him by the EOC.

# 4.0 Dosimetry and Exposure Control

- Even though all three Staging Areas were given the word to take KI, only Port Jefferson implemented this instruction. In the other two Staging Areas, this request was never acted upon.
- In many cases, it was noted that persons in the field did not check their pocket dosimeters every 15 minutes. This must be emphasized.

# 5.0 Communications

- Two of three Transfer Point Coordinator radios failed early in the exercise. Word was relayed to them via traffic guides.
- At Riverhead, radios were given out early rather than waiting until personnel had to be dispatched. This saved a lot of time in getting the field people deployed.
- In general, radio protocol and etiquette was very poor. The Lead Traffic Guides and Bus Dispatchers showed poor control over the field people in not trying to correct this situation.

#### EMERGENCY WORKER DECONTAMINATION FACILITY (EWDF)

The personnel who staffed the EWDF for this drill were the same as those on the January 28 exercise. The overall performance, however, was dramatically different. For this exercise, the performance can only be classified as poor. Specific items of criticism are listed below:

- Signs in the EWDF were not properly placed, i.e. a clean area sign was placed in a controlled area.
- Dosimetry was not worn by personnel in the parking lot.
- Access was not controlled to the EWDF.
- Use of the procedures was not apparent.
- Monitoring techniques were not adequate. In one instance, a bus driver was diagnosed as having ingested iodine when in fact, his neck was contaminated and a simple decontamination effort would have eliminated his problem.
- All equipment, i.e. soap, which was available, was not put out.

It should be noted that these errors or omissions were still taking place after repeated prompts from the Controller.

JUDGE LAURENSON: Are we ready to resume the questioning of the panel this morning?

MR. MILLER: Judge Laurenson, before we do resume the questioning of the panel, I feel compelled to make some comments on the Board's ruling on EP65.

I gather from the Board's ruling that the Board has made the decision that a pattern has not been shown by the county's offer of EP65. I obviously disagree with that ruling. I think yesterday we adequately demonstrated that there was a pattern, not only as to the lack of realism but subpatters within that pattern going to other issues such as participants not taking drills seriously, equipment not being available, and so forth. I am not going to reargue what we tried to argue yesterday.

What bothers me about the Board's decision is that it seems that we are now applying the size of the data base to preclude the county from offering evidence before the Board.

To my knowledge, this is a new standard that has never been imposed by any board in an NRC proceeding.

I can think back to the proceedings we have held before other boards on other issues in this proceeding, health and safety matters, for example, where during the course of quality assurance/quality control litigation, reams and reams of documents were produced to the county.

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The county attempted to ask questions about those documents.

The board at that time indicated to the county that the county was obligated to show a pattern of failure of QA/QC procedures.

The county did so by going through those reams of paper and offering to the board what the county thought showed those patterns. No where did the board imply that because the statistical data base from which those documents were offered was very large and the documents offered to show a pattern were smaller that, therefore, made the documents inadmissible.

I don't understand the Board's ruling. It seems to me that the Board has made the determination regarding an ultimate finding of fact -- that is, that the county has not demonstrated a pattern at this stage of the proceeding. That is error. At this point the county has presented evidence. The other parties are entitled to present evidence.

Ultimate findings of fact, such as whether a pattern was shown, are not to be made at this stage of the proceeding. They should be made by the Board when the evidence has been offered and the Board has had time to consider all of the evidence.

I disagree strongly with the Board's ruling.

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JUDGE LAURENSON: Let me just add one thing in response to Mr. Miller's statement, and that is what the Board has said here today is that the individual evaluation forms that are comprised in the County's Exhibit EP-65 do not constitute probative evidence that is admissible in this proceeding to establish the points for which they are offered.

And at this point, the County has not established the pattern to give relevance to this material. And that is all we are ruling on at this point. We are not ruling on any of the ultimate questions in the case. And I think, as Dr. Kline said, we express no opinion on any of those questions, because we don't have that information.

All we are saying is that based upon the exhibit that you offered here in Exhibit 65, it does not comply with our requirement of relevant evidence that would be probative of any of the issues in the case, and that the danger of admitting this evidence is greater than any potential value.

MR. MILLER: Judge Laurenson, what the Board's ruling has said to the County, at least, is that -- let's first of all talk about the size of the data base, whether it's twelve inches, eight inches, or four inches makes no difference. There is paper out there. And the Board's ruling seems to be saying to the County, introduce all the

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paper and we will go through it page by page. We will consider that option. We might offer all the paper and then we will see what the data base is.

But we went through -- I hope the Board understands the process we used. It was a long, arduous process. We took whatever paper LILCO provided to us on June the 1st. We weeded out all of the noncompleted forms, which was a substantial amount. We then looked for patters within that stack of paper. We found roughly ten or so. I'm going to talk about some of those. I intend to ask questions about other documents that come from that stack of paper.

a statistical portion of the data base that we were given by LILCO. But to say to the County because we only put in forty pages, or whatever the number of pages were in EP-65, doesn't constitute an adequate statistical data base from the data base that we were given to start with by LILCO, I don't understand that ruling.

It seems you are saying: Put all the paper in.

JUDGE LAURENSON: I thought we said don't put
any of it in. That was my understanding of what Dr. Kline
announced as our decision, that the raw data itself doesn't
establish anything, that it does require some sort of
rigorous statistical or other subjective analysis in order
to establish the pattern that we have indicated is required.

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And the County just hasn't done this with this data. But I don't think you should construe our decision today as an invitation to submit all of the raw data on these evaluation forms. I know that's true.

Are you ready to resume the questioning? Whereupon,

HARRY N. BABB.

GARY J. BERGER,

MATTHEW C. CORDARO,

CHARLES A. DAVERIO,

DENNIS S. MILETI.

WILLIAM F. RENZ,

-and-

## RONALD A. VARLEY

were called as witnesses by and on behalf of the Long Island Lighting Company and, having previously been duly sworn, were further examined and testified as follows:

## CROSS EXAMINATION

## BY MR. MILLER:

Mr. Varley, when IMPELL has a drill or an exercise and receives evaluation critique forms from its observers and controllers, does IMPELL conduct a statistical analysis of the forms as provided by the observers and controllers to determine, for example, whether there is a particular area of concern that has been revealed during that drill or

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exercise?

A (Witness Varley) Could you --

Q A statistical analysis. I think you know what I mean by that.

A No, I don't know what you mean by a statistical analysis. If you could elaborate on that particular aspect.

Q What do you do with the forms when you get them, Mr. Varley?

A As I explained yesterday, the lead drill controller is responsible for providing a formal written critique to the Long Island Lighting Company on that particular exercise.

The lead drill controller reviews the comments that were provided, both in written form and in discussion with each of the drill controllers that participated in that particular exercise. They also hold the formulation of that written formal critique until after the oral critique is conducted with the key drill or exercise participants.

With the accumulation of information, both from the written individual critique sheets by the individual controllers, the comments that may arise out of the oral critique, and the discussions with all of the drill controllers, the lead drill controller then formulates the formal written critique based upon those three inputs.

Q It sounds to me, Mr. Varley, like you are telling me that the forms turned in by the evaluators are reviewed

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by the lead controller.

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I'm asking if there is any kind of an analysis, statistical analysis, conducted of those critique evaluation forms by the lead controller or anyone else at LILCO or IMPELL, to your knowledge?

A Based on my understanding of a statistical analysis where you would tabulate all of the comments that fall into a particular category and provide weight based Jpon how many comments were given on each particular topic that is being considered, my answer would be no.

Q And do you believe, Mr. Varley, that all the problems noted in the critique evaluation forms by IMPELL and LILCO observers and controllers show up on the written summary reports prepared for a particular exercise or drill?

A To answer that question, the lead drill controller looks at every written critique sheet that is provided.

He also discusses the comments with the controllers that wrote those particular comments.

And depending upon the nature of the comment, he has to place weight and merit upon the individual's comments and make a decision upon whether a particular comment that the individual made carries enough weight and is of substance to provide in the formal written critique.

Q So the lead controller uses judgment in that regard, correct?

8-6-SueT 1	A Oh, certainly he does, yes.
2	Q Subjective standard, right?
3	A I wouldn't say it's
4	Q Judgment is not subjective, Mr. Varley?
5	A Subjective in the sense that the individual
6	that is the lead drill controller is the experienced
7	individual in running these exercises and places weight and
8	merit upon the individual comments.
9	Q So, back to my question. Do all the comments
10	given to the lead controller in these forms show up in
11	the written report prepared by the lead controller?
12	MS. MONAGHAN: Asked and answered.
13	MR. MILLER: It wasn't answered.
14	JUDGE LAURENSON: Overruled.
15	WITNESS VARLEY: The answer to that is no;
16	otherwise, the formal written critique would be as lengthy
17	as each of the individual written critiques.
18	BY MR. MILLER: (Continuing)
19	Q Look at Page 42 of the testimony. Mr. Varley,
20	on Page 42, you mention the word "subsituations." Do you
21	see that?
22	A Yes, I do.
23	Q And you say that the drills simulate actual
24	emergencies through the use of subsituations, right?
25	A It says another way in which the drills simulate

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an actual emergency.

Q And these subsituations I gather, in your opinion, are the type of situations that may arise in a real emergency, correct?

A There is a potential for that, yes.

Q Tell me, are any of these subsituations given to your field personnel, LILCO's field personnel, during the exercises or drills? Field personnel would be people like traffic guides, bus drivers.

A They are provided to the field personnel so that they may input those subsituations back into the staging area and to the EOC.

Q Now, could you give me some examples of the substituations that are given to field personnel during exercises or drills?

A Yes. An example would be a traffic guide is told that while at his traffic control post he notices that there is a downed tree across one of the roadways that is providing input into his particular intersection. The intent of that is that he would then radio that information back into the staging area so that we can evaluate the response of the organization to dealing with how they would logistically remove that particular obstacle.

Q Well then, you are providing an opportunity to the supervisory personnel to deal with this situation. What about the traffic guides. We aren't talking about traffic guides particularly unless you want to. I am talking about your field personnel. Give me an example of some situation that provide to your field personnel that causes them to act in some way different than they would under normal circumstances.

In your words, provides additional problems and distractions.

A I just indicated one to you. A traffic guide, is in fact, field personnel.

Q The traffic guide gets on the radio, and he calls in the fact there was a downed tree, and that provides additional distractions and problems to the traffic guide, is that your testimony?

A That is correct.

Q Do you have anything a little bit more difficult you can share with me?

A Those are the types of situations that we provide to stimulate activities in the scenarios.

Q So that would be your example as representative of the sub-situations given to your field personnel?

A That's correct.

Q Look at page 43, please. I am curious about

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1 the question, Mr. Varley.

The question says that you stated before that the emergency response tasks that are assigned to LILCO employees are not the type of tasks that require daily practice to establish proficiency.

Do you see that?

A No, I don't.

Q It is in the question.

A That is a question, yes. I didn't write the question.

Q Well, would you agree with me, Mr. Varley, that back on pages 39 and 40, the statement made by the panel, including yourself, was that the emergency tasks do not geneally require daily practice to ensure proficiency?

A That's correct.

Now, let me ask you, Mr. Varley. Well, let me back up for a second and make sure we have an understanding here.

Mr. Daverio, yesterday, an example I think of someone you said should, or would need fairly periodic practice to be able to perform a task would be the radiation health coordinator, is that right?

A (Witness Daverio) That was the example we used yesterday, that is correct.

Q And you said that perhaps command and control

personnel as well?

A I am not sure I said that exactly. I would have to look at the transcript.

Q Okay. You state, Mr. Varley, in the first sentence, for example, the mobile radio units used by traffic guides and transfer point coordinators to communicate with the staging areas are simple to use.

Do you see that statement?

A (Witness Varley) Yes, I do.

Q Let me ask you, what would happen, in your opinion, if during an emergency several persons all on the same frequency tried to communicate by, as you say, simply depressing the button on the hand-held microphone and speaking into the microphone?

MS. MONAGHAN: Objection. That was covered in the communications area, and that is not within the scope of these contentions.

MR. MILLER: It is in the scope of the testimony offered by these witnesses.

JUDGE LAURENSON: Again, this mobile microphone business is the matter discussed in great detail on pages 59 and 60. The objection is overruled.

WITNESS VARLEY: Would you restate your question,
Mr. Miller.

BY MR. MILLER: (Continuing)

I am asking you, Mr. Varley, what would happen, in your opinion, if during an emergency several persons, all on the same frequency, tried to communicate by as you say it, simply depressing the button on the hand-held microphone and speaking into the microphone.

A If all of those individuals did that activity simultaneously, there would be a problem with the message being received.

Q Have there been any drill scenarios or exercises of any kind, Mr. Varley, where such a situation was addressed in the scenario?

A There was no need to address that kind of a situation in the scenario, because on occasion that type of thing, did in fact happen.

A (Witness Cordaro) In the communications testimony heard earlier in this proceeding, there was some comment forms that, I think, -- LILCO comment forms that Suffolk County used in cross examination which, indeed, indicated that some of the people in the field had that kind of problem in communicating with the staging area, where indeed this problem of being able to get through and interference with other people attempting to use the same frequency had occurred.

Now, Mr. Varley, looking at that second paragraph on page 43, there is a long discussion on this

page about the equipment, the radio equipment, and how in your words it is simple to use.

Do you see all that?

A (Witness Varley) Yes, I do.

Q Do you think, Mr. Varley, the real point of training is whether or not the equipment is simple to use, or whether there is adequate practice to learn how to use the radios, including such things as radio discipline and protocol?

A I think there is a combination of factors that come into conducting any training session, and that is how much training is required based upon the complexity of the piece of equipment that you are trying to master.

Q And is it your testimony, Mr. Varley, that by definition a simple piece of equipment, in your words, is easy to master?

A Obviously, the simpler the piece of equipment, the easier it is to master that piece of equipment, yes.

Q And is it easier, in your opinion Mr. Varley, for LILCO employees and other participants in the LERO organization to master the use of a mobile radio?

A I think there is a problem with the use of the word, 'master' in my opinion. LILCO employees have not had a problem learning how to use the mobile radios.

Q Now, are you saying, Mr. Varley, that during

the course of exercise and drills there have been no problems with the participants in using the mobile radios?

- A That is not what I said.
- Q Tell me, have there been such problems?
- A There have been isolated cases where there have been problems with the radios, yes.
- Q Isolated cases. Could you define that for me, please?

A During the course of conducting drills and exercises, there have been problems with individual radio failures or some communication type problems with interference with a particular channel of a radio, but in no case have we seen the type of problem that arose duirng a particular drill impact the ability of a particular field group or response group to be able to carry out its activities.

Q Have you seen problems, Mr. Varley, with participants not demonstrating proper radio protocol or discipline?

A Proper radio protocol is a subjective term that has many different meanings.

Q Have you seen that problem using your definition.

MS. MONAGHAN: Mr. Miller, let the witness answer the question.

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MR. MILLER: I am trying to get answers so that we can finish this testimony.

JUDGE LAURENSON: I don't think he finished his answer, Mr. Miller. The rules that we have here is that he is entitled to finish the answer before you start the next question.

Mr. Varley?

WITNESS VARLEY: We have not witnessed a problem with radio terminology. What we have seen is that there is not a standard terminology applied by all of the participants, and we have been looking at that particular aspect of radio usage, the fact that all of the individuals do not use the coded numbers, so to speak, in conducting communications activities is a recurring comment that we get from all of our drill controllers.

We have looked at that, we have evaluated that, and we have found that, in fact, the fact that the individuals do not use -- to use a better term, --standardized terminology while using the radios, although it has been pointed out numerous times by all of our drill controllers, we have found no instances where that has impacted the ability of that particular field group to accomplish its intended objectives.

That is a level of polish that we would hope maybe someday we can achieve, but it is not something

1 that we find a detriment to LERO's ability to accomplish its field activities. 2 Now, Mr. Varley, do you recall any instances 3 where during exercises or drills, participants have been engageu in horse play over the radios? 5 We have seen comments where individuals have, 6 in fact, held the microphone up to the radio in their car 7 for horse play purposes; yes, we have seen that. Do you think that serves to accomplish the 9 purpose of the exercise and drill? 10 11 No, that is not what I said. I said in no case have we found problems that detracted from the ability 12 13 to accomplish the given set of objectives for the drill. And, in fact, where we could identify an 14 15 individual that did that, they were admonished for that type of activity. 16 17 But isn't it a fact, Mr. Varley, that such 18 activity has occurred during the course of every drill and exercise that has been conducted by LILCO for which 19 20 the County has been provided the critique evaluation forms? 21 22 I don't know if that is the case in every drill. 23 Well, we will look at that. Let me ask you, 24 Mr. Daverio, the last sentence on page 43, during drills 25

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and exercises, route alert drivers practice driving all 1 or part of the routes while reading the maps that cover 2 the route area. 3 Do you see that? (Witness Devario) Yes, I do. We have discussed this area of route alert drivers in other contexts of this proceeding, Mr. Devario. 7 I just want to straighen this up. Are you testifying here that the route alert drivers during the drills and exercises drive a particular route to which they would be assigned 10 during an emergency? No.

Are you saying that the route alert drivers drive their entire routes, whatever route that might be during the exe cises or drills?

MS. MONAGHAN: Objection. Judge Laurenson this was covered in excruciating detail during the communications testimony.

JUDGE LAURENSON: I think the testimony is repeated here, and I think he is entitled to clarify if there is any ambiguity in it. Objection is overruled.

BY MR. MILLER: (Continuing)

0 Mr. Daverio?

As stated in our answer, they drive all or part of their route, and it may be the route they drive in an

emergency. They are not trained on the route that they

can only drive in an emergency, as I think has been

testified to many times.

O Mr. Daverio, on page 44, there is a discussion

Q Mr. Daverio, on page 44, there is a discussion which talks generally about the use of the implementing procedures.

Do you see that?

A Yes, I do.

Q Let me ask you first of all, Mr. Daverio, are you saying that each and every LERO worker has reviewed the procedures -- implementing procedures during their training, his or her training?

A I think between some time in the training program, including drills and exercises, they have had their procedure to be used. The packs that are given to the field crews, if they are required to use a procedure, are given to them.

In the EOC, the way we do it is we have identified for each position in the EOC the procedures that they need to use, and we have a book prepared for each person at the EOC which contains the individual procedures.

Anyone who goes to a table top, would go through the procedures in that table top session, so I think we can make the statement somewhere in the program they do get to use that procedure.

Q Now, when you say, 'that procedure,' Mr.

Daverio, are you saying they look at, have the opportunity to review, all the implementing procedures?

A No, I didn't say that. I said the ones applicable to their job.

Q And who makes that determination as to which LERO member gets which procedure applicable to their job?

A If you look at our procedures, it is detailed and very well documented who has to do what. It says bus drivers do this, and it is the procedure that says who gets it, and my staff goes through and makes sure the right people are getting the right procedures.

- Q So that falls within your responsibility.
- A Within the group of LERO, it does.
- Now, during an emergency, Mr. Daverio, an actual emergency, these procedures -- the entire implementing procedures would not available to most of the LERO workers, isn't that correct?

A I think as I just stated, the way we do it is that everyone has the procedures they need to have. The pack for a bus driver would contain the material required for a bus driver from the procedures.

There is no need for him to have the command and control module that is used by the EOC Director. We

would be overburdening him by asking him to carry the four volumes when he goes into the field.

Q Is it your testimony, Mr. Daverio, looking at the last sentence, that -- last sentence in the first paragraph on page 44 -- is it your testimony that the LERO training program and the guidance provided by these procedures necessarily ensures an, 'accurate and consistent timely response?'

A That is what that sentence says.

Q Mr. Daverio, the procedures have been used during the training exercises and drills, haven't they?

A Yes.

Q And it is true, isn't it, tht during these drills and exercises, there have been some problems with the procedures. Would you admit to that?

A Yes.

Q Let me see if we can clarify and specify for the parties and the Board some of those problems. Would you agree with me that there have been out of date procedures used during the exercises and drills?

A I am aware of isolated cases where we may not have had the latest procedure in all the books that we gave to everyone, that is correct.

Q Are you aware, Mr. Daverio, of personnel not having been kept up to date on changes made to the procedures?

A In advance to the drill, they probably were not aware, but when they got to the drill, they should have had the latest procedure to work from.

Q But in some cases they didn't, is that right?

A In some isolated cases, there may have been a book or two that we didn't get the latest one in, that is correct.

Q Now, are you aware, Mr. Daverio, of unfamiliarity by participants with the procedures during the course of the drills and exercises. Ever hear that comment before?

A In the early exercises I would have expected that comment, because they had just finished their classroom sessions, and they hadn't seen the procedures until they did get into their first drill, that is correct.

Q Well, are you saying that you haven't heard that sort of comment arising from any of the exercises or drills since January 28th?

A As Mr. Varley testified yesterday, he might want to add to this. There was a case in -- I believe it was the February 8th drill, but I would have to look -- where due to some scheduling and administrative problems, we had people at drills who -- we had people at the exercise who really should have been at a drill, where there should have been more coaching, and they probably weren't familiar with the procedure as we would have liked

them to go there.

So, I can't say that it didn't occur in the February 8th or 15th drill, but it wouldn't surprise me if it didn't.

Q It would surprise you?

A It would not.

A (Witness Varley) If I had a moment to add.

The problem that arose, that I believe Mr. Miller is referring to, is due to the fact that when we identified in late December or early January, I believe, that we were adding additional people as staging area support staff and additional dosimetry record keeper and those types of people, that we in fact had to get them through the classroom training program, and then into the drill and exercise experience, and I believe quite possibly what may have happened was that if those individuals were coming out of the classroom training session, the first opportunity to participate in drills and exercises may very well have been the February 8th and 15th exercise program.

Shortsightedness on the training staff's part
was the fact that we didn't recognize that these
individuals would be entering into the exercise program,
and being put in the field for their first experience
during the exercise, where we had hoped to be able to
take the hands-off approach of controllers and observers,

not having to coach the participants.

do some coaching and assistance for those new individuals

In some cases, we in fact had to turn back and

coming into the program where this was, in fact, their

first experience in the field.

So, we did get comments back from our

controllers that, in fact, they had to do coaching and

help the participants.

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And as a result of that, we became aware of this inconsistency on our part in allowing those people coming out of the classroom training program to go into an exercise experience without first having had some drill experience where they could be coached.

And as I stated, to the practical extent possible, when we run an exercise we like to keep the observers and the controllers in a position where they do not coach the participants. But I also stated that in an instance where the exercise may be taken far afield, because an individual's performance is not adequate to allow the exercise to continue, that we do, in fact, encourage our controllers to step in at that point and assist where necessary so that the entire exercise does not go afield.

Q Mr. Daverio, let me ask you about two other areas with these procedures.

Is it fair to say that during the course of drills and exercises there have been comments regarding the incompleteness of procedures and the need for more detailed procedures?

A (Witness Daverio) That wouldn't surprise me either, and I am aware of some of those.

Q And just to make the record clear, Mr. Daverio, would you look please at SCEP64. That is the February 15 report.

A Yes.

Q Do you see on page, what is numbered as page 7 --

A Yes.

Q About the middle of the page where it says, "Some unfamiliarity with procedures existed"? Do you see that comment?

A Yes, I do.

Q Is that kind of comment representative of the problems you and I have been discussing?

A All that comment says is that there was some unfamiliarity at the newscenter by some people in the newscenter with the procedures that existed. I don't know that I can make the generalization that you have made based on that one statement.

But -- well, I will leave it at that.

Q Well, I assume, Mr. Daverio, based upon Mr. Varley's earlier testimony today, that the lead controller considered this comment or this type of comment important enough to put into his written report to you, didn't he?

A That is correct, and we have gone back and done special training for the emergency newscenter personnel since these drills.

Q The only problem I have, Mr. Daverio, is that I have been given no documentation since the February 15 drill.

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1 A I didn't say drill. I said training. 2 A classroom type setting. 3 5 resolved. (Pause.) 9 10 11 12

My problem is that I haven't the documentation to see whether this problem with procedures has been

If you look, please, Mr. Daverio, on page 44 also, answer 29, the answer sets forth why it is that LILCO believes its employees can perform emergency tasks in the event of an emergency at Shoreham, doesn't it?

I believe that is what the question states.

And one of the reasons you give is the second, it says, "Emergency response work in hazardous situations is not new to the LILCO personnel who are members of LERO."

Do you see that?

A Yes, I do.

And I think we have talked about this briefly yesterday and I gather that the personnel you are referring to there would be the underground lines and the overhead lines personnel departments; is that right?

No, that is not true. Yesterday we were talking about what people do on a daily basis. This is not limiting it to that because if you go on to page 45, we talk about the things we do under the emergency restoration program which everyone has some assignment in.

Q Right. I am trying to focus on your statement that emergency work in hazardous situations is not new to the LILCO personnel who are members of LERO.

Maybe I should just ask you, what personnel are you referring to in that statement?

A If you continue to read on, it explains that all the personnel in LILCO, under .3 about -- oh, I am sorry. I am reading it wrong. I didn't see the third point.

Yes. Yesterday we were talking about the underground and overhead line people who do, as this statement continues to say, talk about hazards on a regular basis as utility workers. And it is mostly underground and overhead people.

- Q Is it true, Mr. Daverio, that LILCO's repair personnel have for the most part been kept out of LERO?
  - A I don't know what you mean by repair.
  - Q The people that go out and repair lines.
- A Not in the underground department. As I stated yesterday, the whole department of 450 people, those are the people who repair the gas mains and gas main leaks.

  And underground electric, they also repair. As I stated yesterday, there are 150 or 100 to 150 people from our overhead section which I think is what you mean by repair. Those are the people who repair the lines.
  - Q Looking at LILCO as a whole, are you telling me that

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repair personnel are for the most part included within the LERO organization?

MS. MONAGHAN: I think the question is somewhat vague. It seems to me Mr. Daverio is having a little problem with what Mr. Miller means about repair personnel.

JUDGE LAURENSON: That is an ambiguous term. Would you define what you are including in that?

BY MR. MILLER:

Q Let me ask Mr. Daverio if he would tell me, who would you include within, if you were asked to describe repair personnel within LILCO, Mr. Daverio?

A I think, as I stated yesterday -- well, repair personnel in LILCO. You could go a lot further. If you are talking about repair personnel in an emergency situation or are you talking about building maintenance people who repair things?

Q I don't want to get into the building maintenance people.

A That is why I am having a problem with how you define repair. Are you talking about people who may, on a daily basis, repair something in the company in an emergency situation, or are you -- see, I am having trouble trying to figure out what you want.

Q Let's hold it with respect to the personnel in LILCO who may be called upon to perform work in hazardous

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situations that you would consider repair personnel.

Those personnel on a regular basis -- and Dr. Cordaro or Mr. Renz may want to add -- in my opinion would probably come out of the overhead lines department or the underground lines department. And those would probably be the two main departments I can think of.

They may want to add something.

(Witness Renz) During emergency restoration, two-man makeup crews -- oh, I am sorry.

(Witness Cordaro) On occasion, meter readers will encounter hazardous situations and have to take some emergency action. It is not as routine a part of their duties as it is for the underground personnel or the overhead personnel, but on occasion they will have to address hazardous situations.

(Pause.)

Mr. Daverio, is it your testimony that all the overhead lines and underground lines departments personnel are included within LERO?

(Witness Daverio) No.

Could you tell me your best guess at the percentage of those personnel who are included within LERO?

A I think as I stated yesterday, the whole underground lines department is included. It is my best guess that somewhere between 100 to 150 people from the overhead lines

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department are included.

Q And how many personnel would you think are in the overhead lines department at LILCO?

A I have no knowledge. Dr. Cordaro is saying 200 to 300 people.

Q So roughly half are in the LERO organization?

A That is the best of my knowledge. I don't work in that area.

Q And when you state, Mr. Daverio, that a number of these personnel are regularly called upon to respond to hazardous situations, does that mean -- and I think we talked about this yesterday -- that they could be called upon at any time to perform such hazardous work?

A As I stated, any day, any one of those people may be called on to do some hazardous work, that is correct.

Q But you are not saying they do hazardous work on a routine day-to-day basis, are you?

A Well, some of them do. I mean, going out and repairing high voltage lines is a hazardous job whether -- on a day-to-day basis they do that. I am talking about under a storm condition on a day-to-day basis they don't go out. But under normal conditions, they go out and play with very high voltage lines, and Dr. Cordaro would like to add something.

A (Witness Cordaro) On a routine basis, many of

1 these people go out in the field and with their hands handle lines which are carrying 13,000 volts or even higher 2 3 voltages, which I view as a very, very hazardous situation. And are they trained to do that work, Dr. Cordaro? 5 A Yes, they are. 6 And then they do it on a daily basis? 0 7 Yes, they do. A 8 Now, looking at page 45, Mr. Daverio, here you 9 start to talk about the emergency restoration organization. 10 (Witness Daverio) Right, .3. 11 Could you tell me again your best estimate of 12 the percentage of restoration organization members who are 13 in LERO? 14 Everyone. 15 Everyone in the emergency restoration organization 16 is a member of LERO? 17 Everyone who is in the restoration program --18 everyone in LERO is in the restoration program. Everyone 19 at LILCO is assigned a restoration assignment. 20 I see. 21 Let's see if we can break it down then. 22 It is true, isn't it, Mr. Daverio, that most of 23 the LERO members who are members of the restoration 24 organization are only called out during a condition red; 25 isn't that right?

A I don't think you can make that generalization.

(Pause.)

Q Would you make the generalization for a condition blue, are most LERO members who are members of the restoration organization only called out during a condition blue or a condition red? Can you make that generalization?

A See, the problem I am having is in personal experience, as an engineer, I have been called out -- and I am not sure it was blue -- I know it wasn't red and I am not sure if it was blue -- to do emergency restoration work.

It depends on the personnel that are available and the people they need.

A particular case in point, as we discuss here, is the two-man crews. Two-man crews are called out at a much lower rate, and I am not sure if it is blue or white where we would call them out. It depends on the number of customers out. And there are makeup crews from around the company who work on what we call low voltage, but low voltage is 120 volts. It is not real -- we use low voltage in a different way than most people use low voltage.

So I am having trouble because I have been called out to do emergency restoration work when there wasn't a full

1 force out.

Q And when you were called out, Mr. Daverio, did you ever perform hazardous work?

- A I performed work that is analogous to LERO functions.
- Q Have you ever performed hazardous work?

A In LILCO, if you are familiar with our service territory, we have rear property distribution. I consider it kind of hazardous to go back there where there might be a downed cable with leaves down and I can't see where the cable is, and I have had to do that.

Now, these two-man crews you mentioned, Mr. Daverio, isn't it true that these two-man crews, if they are called out to perform in the restoration organization, their duties are generally to, I think the term is, "ride the lines" to see if the lines are indeed down or need repair?

A No.

Q That is not true? What do they do?

A Two-man crews repair, as it states there, low voltage power lines, what we call 120 volts.

Q And are these two-man crews, Mr. Daverio, in all cases members of LERO?

(Off the record.)

A While I don't know who makes up all the two-man crews, it is my understanding that the two-man crews are made

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up from departments which are participating in LERO.

And whether I can say they are members of LERO or not,

3 | I can't. But construction department, maintenance

service division, I think, has people from it; underground

lines make up two-man crews.

So there are LERO members who make up two-man crews.

Q You just don't know how many, correct?

A That's correct.

Q Now, I guess I have my terms confused, Mr. Daverio. The survey people, those are the people that generally, if they are indeed called out to perform in the restoration organization, they, as you say, ride the lines; is that correct?

A Yes. But as I just stated, riding the lines may be getting out of your car, walking through someone's back yard with a downed line with leaves covering the line. So there is some hazard involved.

It is also, there may be an ice storm. You are called out, you have to go drive in an ice storm because that is our job to do that.

Q Mr. Daverio, there is a statement at the end of page 45, "During the last seven years, the emergency restoration organization has been mobilized seven times for training purposes and three times in response to major

storms, causing widespread emergency conditions."

Do you see that?

A Yes, I do.

Q Can you tell me, how many major storms have you had in the last five years where you have had to call out the emergency restoration organization?

A My understanding of that sentence is that we have gone to condition red three times in the last seven years. In the last five years -- and someone else may correct me because I am stretching my memory -- I believe we may have gone to condition red once or twice, but I don't have direct knowledge.

Q And in all these cases, Mr. Daverio, is it your testimony that the personnel were not just mobilized but they were indeed sent out to perform hazardous situations?

A Not only in those cases but in other cases.

It is my understanding, from talking to the people in this area, in the lines section, while we may only mobilize condition red three times a year, we probably make — three times in the last seven years, we make two-man crews up probably twice a year, and we use the . They are not only used for condition red.

As I have stated previously, my personal experience is I have worked in two emergencies that I am aware of that condition red didn't exist and that I was

1 | called out to perform.

Q But you are unable to tell me how many of these two-man crews are members of LERO?

A As I stated, people who make those crews up come from departments that provide a large number of LERO people, but I can't tell you the exact correlation.

Q Looking at page 46, please. Mr. Daverio, that first sentence, "LERO has been structured to provide shift relief for all of the LERO positions that it is anticipated will be required to be manned for long periods of time, 12 hours or more."

Do you see that?

A Yes, I do.

Q Is it your testimony, your opinion, that emergency workers who may be on duty for any period of time up to 12 hours would not face fatigue?

A Based on my personal experience, when we go into storm restoration, we work 16 on and 8 off, and I have done that for five or six days. You may get fatigued, but you still perform.

Q Now, under LILCO's own analysis as to evacuation times, Mr. Daverio, I think yesterday we agreed that that might be somewhere in the eight to ten hour range in the worst case; is that right?

A I said, I think yesterday, those numbers sounded

1 about right.

I don't know if they are exactly right.

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And let's talk about that worst case under LILCO's analysis. During that period of time, eight to ten hours generally, the field workers such as traffic guides, would be on continuous duty, wouldn't they?

A (Witness Daverio) Not necessarily.

Q Do you intend, and have provision for providing, relief to traffic guides at their posts during an emergency?

A No. But you have to look at the traffic analysis and I believe the times you are reporting to me are the last person to get across and outside the ten mile zone. That doesn't mean that people who might be at zone who may be assigned traffic control points within five miles had not been relieved hours earlier.

Q Okay. Mr. Daverio, would you agree with me that some field personnel, such as traffic guides, would be on continuous duty under the worst case and using LILCO's own numbers, for as long as eight to ten hours?

A There may be a few traffic guides who have to stay for the eight to ten hours which, as I stated, they are used to. In emergency conditions, we go on sixteen-hour shifts, and that shift, sixteen on, eight off, whenever we go into restoration. That's the standard.

(Witness Mileti) If I might supplement that answer. A variety of different people who have investigated people who do emergency work in actual emergencies have

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found that emergency workers typicall work for endless numbers of hours, most of them step aside only when others come along and ask them to do that.

And fatigue is something that, to the best of my knowledge, doesn't interfer with people doing emergency work, even working around the clock for twenty-eight or thirty-six hours straight.

Yes, Dr. Mileti. We are going to come to your testimony in that regard.

Mr. Daverio, I would like to follow up though what you have just said. You seem to be relying again on the fact that during the restoration, an organization when it's called out, you go into a sixteen hour on, eight hour off shift; is that right?

(Witness Daverio) That's correct.

But you've told me that in the last five years, to the best of your knowledge, there have been only one or two instances where the entire organization has been called out, mobilized and actually sent out; is that right?

As I stated earlier, that is Condition Red. I've been called out myself, and I'm talking from personal experience, and have gone on sixteen hour days, eight off, when it wasn't Condition Red.

And you've also been unable to provide me with the numbers of personnel in LERO who have, like yourself,

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gone through these conditions and instances of being on duty for long periods of time.

MS. MONAGHAN: That question has been asked and answered a number of times.

JUDGE LAURENSON: Overruled.

WITNESS DAVERIO: As I previously stated, I can't give you an exact number. But the departments that make up those types efforts are the people who make up two-man crews, make up parts of LERO.

BY MR. MILLER: (Continuing)

Mr. Daverio, since we are using you as the example right now, could you tell me, have you ever directed traffic?

No, I have not.

Now, Dr. Mileti.

A (Witness Mileti) Yes.

Looking, beginning on Page 46 at the bottom and going on for some pages, you discuss stress and the effects of stress in emergencies; is that right?

Yes, among other things.

Now, let me ask generally, Mr. Berger, you have read Dr. Mileti's response to Question 31, I assume?

(Witness Berger) It has been a period of time since I have read it. I can take a few moments to scan it briefly.

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What I would like to know is whether you agree with it, if you need to read it to make that determination.

I have to do so.

Ard, Mr. Babb, have you read Answer 31?

(Witness Babb) No.

Would you take a few minutes to? I will go ahead with Dr. Mileti, but if you could read it, I would like to know if you agree with it also.

No prompting, Dr. Mileti.

A (Witness Mileti) I haven't whispered a word. (Laughter.)

Let me ask you generally, Dr. Mileti, is it your testimony that stress will not affect the quality of job performance during an emergency?

No. I don't think that is my testimony at all. I think it will enhance job performance in an emergency.

Okay. Now, could you tell me what studies or analyses that you have specifically performed in this regard?

And I'm not asking for a survey of the literature, and I'm not asking for interviews or discussions or chats.

What if the analyses were based on interview data?

If it's a specific analyses regarding the quality of job performance and how that quality is affected or not affected by stress during an emergency.

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A That's narrowing the world and population down a whole lot, as I'm sure you know. But, yes, I have done some.

It turns out -- and I hate to keep going back to Rapid City as an example. I keep going back there because I tend to think of emergencies in terms of how I experience them. That was my dissertation. It was the first one I ever went to. And then we typicall end, and I don't get a chance to talk about others. But let's talk there.

And you used the word "job" in your question, and job is a pretty broad word. So I get to talk about jobs that are non-emergency jobs as well.

And one of the things that happened in Rapid City was that people, as we have talked about before, had two sets of flood warnings, one flood in the middle of them and --

Q Excuse me, Dr. Mileti. If you are going to talk about non-emergency jobs that's not really what I'm interested in. If you would, limit your answer to analyses or studies that discuss this issue of the effects of stress on job performance during emergencies of emergency workers.

If I wasn't clear, I'm sorry, but that's what I want to hear about.

People who did emergency jobs in an emergency?

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That's what I'm talking about. Because lots of times,

people who do emergency jobs in emergencies volunteer to

do emergency work, and that's certainly performing emergency

work or performing an emergency job.

Q If you are going to give me an analysis or a study, that's fine. But I don't want to hear about specific, isolated instances where you know of some family that did an admirable job during the flood in Rapid City.

A I'm talking about path models. I consider that an analysis. What we did, cr what I did, one of the things that happened was that people -- I've already explained the context of the study and what happened. But it was very difficult to interpret the data about how it is that people came to do what it was that they did, and that included doing some kinds of emergency help and work and jobs.

And the purpose of the dissertation, which has never been talked about, and I'm tired of thinking about even because I did the study, however, was to find out it was that people's experience with the first flood -- that is the degree to which they were actually impacted, effected, what it was that they did the second time that the flood warnings were issued. And in order to interpret the data that I had, I had to, and did, revert in an ex post facto way to the generic relationship that exists in the social sciences about the relationship between what

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some would call stress and people's response in emergencies.

And one of the curious things that I found was that people who were not impacted by the flood at all when it hit and people who were severly impacted by the flood -- and what I mean by severly impacted was seeing loved ones die and barely escaping with their own lives. Those two tails of the curve produced people who were unable and unwilling to respond in that emergency.

And the conclusion that I drew was that -- and some people used the word "stress" to cover this, that in this unique case because of that recent dramatic experience with seeing and experiencing and feeling death, that you might say that they were traumatized. And there were some who would consider that trauma stress; others wouldn't. But stress is a very general concept and it's used in different ways.

That was one analysis that I did based on the relationship between stress and behavior. And that was true for people who, in the first instance, engaged in emergency work as well as people who didn't.

Q Dr. Mileti, let me interrupt you. Would you restrict your answers to the emergency workers?

A Well, the --

Q And I'm not asking about the families that went through a bad experience and then had to somehow engage in

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emergency work under your definition.

I would like to restrict my answer to emergency workers. And if I could ask you about Rapid City, did you specifically study the effects of stress of emergency workers in the Rapid City flood?

Some of the people I studied were emergency workers. They were included in one or all of the three samples that I was studying; however, I did not do a specific analysis just limited to people who had preemergency emergency work training.

Okay. Now, could you tell me what emergency workers did you analyze in your studies of the Rapid City flood? Just give me the categories if you would, the people.

All the emergency workers fell into, in one way, shape or form, the sample that I polled. There were only forty thousand people that lived in Rapid City.

I can recall today specifically that in the sample it included people who worked at the local utility company; it included people who worked for the Department of Transportation, who have emergency work associated with cleaning roads off. I remember it included people who were I don't recall if any of them were from -- people who have jobs as police. It was a small enough community, and my sample was large enough, that some emergency workers were

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included in the sample.

Q And how did you measure, if at all, the stress?

A Well, as I + said, I resorted in an expost facto way to the concept and the relationship between stress and behavior to explain the data that I had observed. And it was spliced into the study more in terms of the methodological design than a measurement of stress.

Q Yes. What quantitative measure of stress did you use, if any?

A The degree to which they were impacted by the flood.

Q We are having troubles communicating, I'm afraid.

A No. I suspect you didn't like my measure.

Q It sounds like your measure, Dr. Mileti, was one of your judgment and your opinion.

A It was --

Q Now, I'm asking, did you have any quantitative, objective measurement that you used?

A Well, as I said, I used an ex post facto. That means after the fact. So, I didn't sit down before I started the study and said I want to measure stress. It was something that I needed to bring into the study to interpret what happened and the data that I observed.

And it is based on the presumption that people who did not experience any flood waters were less stressed

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than those who barely escaped with their lives.

Q Could you tell me the specific questions that you asked to determine the level of stress?

A I can't remember any of the specific questions that I asked. I can remember in general. When I was trying to define how it was that people had no experience with the first flood, had a moderate experience with the flood, and severe experience with the flood. I didn't ask any questions to measure that.

I measured it in a different way. What I did
was take a map of that portion of South Dakota and in
working with some -- they are called fluvio geomorphologists;
they are people that know where water went and why it did.
Took the flood plain and found out what portions of the city
were totally inundated and washed away and no longer there.
They are now parks. What part of the city had slight impact with the flood waters, and in the first flood what
part had none.

And then when I was interviewing people and pulling the samples based on where they were, I had an obstrusive measure, rather than a subjective measure of their experience with the flood.

But again we are just talking about one study, and I hope I get a chance to talk about others.

Q Tell me, Dr. Mileti, if you could, how did you

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measure, quantitatively measure, an individual's job performance during the emergency?

I asked them what they did.

You asked them how they reacted to the flood waters?

No. I as asking them what they did after they got each of the different pieces of information about an impending flood. I asked them that about the first warnings for the first flood, and I asked them about the second sets of warnings for the second flocd. So, I asked them what they did.

And then based upon those answers, you made interpretations and judgments, I assume, and reached conclusions regarding among other things the stress level that came into play during this flood?

Yes and no. What I did with that data was devise what I call the normative scale of response, and I made an external value judgment that if they were in the area targeted for the next flood if they did nothing, that was in my opinion not good. And I scaled that lower in terms of adequate response than the extreme of that scale which would have been going somewhere where they wouldn't drown had that flood occurred, like evacuating.

And along that continum, I scaled other sorts of things like going to work, stuffing terry cloth towels #6-12-SueT

under the front door, and brining in the lawn furniture, the range of what someone could do was very, very large.

And I suspect trying to scale that sort of stuff is why you-all call sociologists soft scientists.

Q Now, Dr. Mileti, based on the Rapid City experience you wrote your dissertation; is that right?

A I'm sorry. What did you say?

Q I said, based upon the study that you have been talking about, you wrote your dissertation; is that right?

A Yes, that's part of the things that I did with that study, right. The best thing that happened because of it, I might add.

Q And you wrote some other reports as well?

A Sure.

O Okay. Let me ask you, and you can give me a yes or a no, in any of these written reports from the Rapid City flood, did you specifically conclude in the report and state in the report that stress enhanced job performance?

A No, I didn't use those words.

Now, Dr. Mileti, if we could go to Page 47.

A I'm there.

Q Do you know, Dr. Mileti, of any predetermining tests for determining whether personnel will respond positively or negatively during an emergency?

#6-13-SueT

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A Well, it depends on what you mean by emergency.

If what you are talking about is the kind of emergency
we are talking about here, no, I don't. And I wouldn't
believe any if I saw them.

Q Well, do you know of any such predetermining tests for any kind of emergency?

A If what you are talking about when you say any kind of emergency are the kinds of things that some might characterize as an emergency that occur during the routine of life, that I would not characterize as an emergency comparable to the kind that we are talking about here; that is, non-earthquakes, non-nuclear power plants, non-chemical spills, et cetera, then I have to say, although I haven't seen them, I'm sure there is a raft of them.

Q Could you tell me, Dr. Mileti, whether to you knowledge LILCO has used such predetermining tests?

A I can't say for sure, because I don't know everybody in LILCO and everything that they have been up to. But I would suspect and hope that they haven't.

Q Okay. So the answer is that you don't know?

A And I've also recommended that they not worry themselves about stress.

Q Fine. You have made that specific recommendation, that they not use such predetermining tests; is that what you are saying?

#6-14-SueT

A I didn't say predetermining tests. I've never used those words. Those are yours, not mine. But I certainly did recommend to LILCO that they not consider subjecting LERO employees to something like a stress management course or an EST course, or any other kind of course that might be popular that somebody might come along and try to sell to them.

Q Now, on Page 47, Dr. Mileti, you mention, you say that it is more plausible that stress has positive impacts during an emergency.

Do you see that?

A Yes, I do.

Q Can you name for me, Dr. Mileti, a study, a specific study, which examined how individual emergency workers performed their jobs during an emergency when that emergency was their first real experience under stress?

A Could you ask that again? There were a lot of qualifiers in it. I want to be sure I follow that.

Q Okay. Could you name for me any study, a specific study --

A I've got that one.

Q -- which examined how individual emergency workers performed their jobs when the jobs were performed in the emergency at a time when it was their first exposure to such an emergency?

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A Well, if you don't mind, can I ask, do you mean emergency workers who are working in an established emergency organization that had received prior training, or emergency workers who did emergency work in emergencies?

Q What I would like are emergency workers for this question of any kind. But, please keep in mind my question.

A Well, I think the answer to the question is yes, because if you define emergencies --

Q No. My question is, can you name me any study?

A Yes, I think I can.

Q Well, give me the study, please.

A Well, I wanted to be sure that I am interpreting the question right, and that is because all the studies that looked at how emergency workers who do emergency work in emergent groups, by definition emergent groups are groups of workers who don't have emergency jobs and in an emergency begin doing emergency work.

Now, I don't know that anyone has gone around and asked these emergent emergency workers if they ever in their past history have done emergency work before. So, I would have to say it's possible that some of them had. It's most likely that most of them hadn't. But I don't know what the numbers would be.

And by definition, that's what emergency workers are. On the other hand, had you asked the question about --

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Q Doctor Mileti, let's go back to the question.

I haven't heard the study yet. Can you name any specific study which has addressed the area which I asked you about?

A You mean emergent groups; people who did emergency -- this was one of the first things that sociologists began looking at back in the --

Q Yes, sir. Just please, if you would name the study

A Sure. Well, Moore, et al, study, I believe of tornadoes, that was an early Academy report, 1958.

It was an early study that addressed phenomenon of emergent groups, --

Q My question Dr. Mileti, let's make sure we understand each other.

MS. MONAGHAN: Mr. Miller, I think Dr. Mileti had not finished his response to your question. You asked him to give you the studies, and I believe he is proceeding to do that.

MR. MILLER: Judge Laurenson, I am trying to save some time by making sure we are on the same wave length here, and I am not sure that we are.

JUDGE LAURENSON: You have been back and forth over the question several times here. Now, I have to assume that Dr. Mileti, at least, believes that these studies, if there is more than one, that he is going to

list here are responsive to your question, and then you can follow up and find out whether they are or are not.

Did you have additional studies you were going

to list, Dr. Mileti?

WITNESS MILETI: Yes. If I understood the question to be asking me about people who did emergency work in an emergency, who hadn't done it before, and that to my way of thinking would include people who stepped forth and volunteered for emergency work, both within emergent emergency organizations, those that didn't exist prior to the emergency, as well as emergency work in pre-emergency emergency organizations by volunteers.

BY MR. MILLER: (Continuing)

Q Dr. Mileti, let me ask you about the Moore, et al, study that you mentioned. Could you tell me how they measured stress in that study?

A I don't think they measured stress in that study.

Q Can you name any studies where the job performance of individual emergency workers was specifically examined when it was their first exposure to stress in an emergency condition where stress was specifically measured.

A I am sorry. That was a different question than the last one, so it would provoke from me a different

1 set of answers. 2 Could you just give me --3 Could you go over that one. I hate to this. I am going to ask the 4 5 Court Reporter to read the question. 6 Thank you. I just want to make sure all those 7 parameters are taken into account. (Reporter reads question) 9 Yes, I think I can. 10 Would you please name one for me? 11 It seems to me that stress, if it is specifically measured as -- and there is no reason why it couldn't be -- the degree to which people experienced 13 the impact of the disaster, versus not experiencing it, 14 as opposed to using in the heritage of Stephen Cole 15 questionnaire to measure stress, studies that looked at 16 group emergence and where those people came from in terms 17 of emerging from the disaster-striken population versus 18 the non-victim population in an emergency, I think one 19 20 could gain a judgment about that. However, I don't believe that any of those 21 researchers called that stress. 22 23 You have not named a study, Dr. Mileti. Can 24 you name me one study? Well, I suspect that Bates, et als, study 25

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of hurricane -- it was either Camile or Carla -- I am sorry, I don't remember which it was.

And that was also an early Academy report. examined group emergence. In addition to that, Allen Barton's work, he is from Columbia University, which was really a summary of the findings of a dozen and a half Academy studies.

It talks about the emergence of volunteer first time -- although he doesn't say first time -emergency workers, given the alternative degrees to which those emerging workers were impacted by the particular disaster agent.

Yes. Dr. Mileti, could you tell me how the Bates, et al, study, the stress was specifically measured?

MS. MONAGHAN: Again, Mr. Miller is interrupting Dr. Mileti's prior answer. I don't believe Dr. Mileti was finished.

JUDGE LAURENSON: Were there other studies you were going to cite in that answer, Dr. Mileti?

WITNESS MILETI: A couple additional ones that came to mind. A fellow at Ohio State University, for example, named I believe Arnold Parr, wrote his dissertation, and he wrote his dissertation on the basis of looking at the emergence process in, I believe, about ten or twelve different emergencies, or different types,

and he also published three or four page journal article summarizing some of his work on this phenomenon in the journal called, The American Behavioral Scientist, back in the early '70s, and there also was a study done by a fellow named Lucas, who studied how some -- it was called, Men in Crisis, and I think it has some bearing on understanding how it is that people come to behave in emergent groups, as well as deal with the situation, and that was probably in the late '60s or early '70s.

Some more might come to mind as we chat.

Q None do now, do they?

A No more?

Q Do you have any more at this time that you want to tell me about?

A Not off the top of my head.

Q Can I ask you this question, Dr. Mileti, for the Bates, et al, study, could you tell me specifically how stress was measured?

A I think in all of these studies stress was not measured with a questionnaire. I think stress would be something that one would have to infer by the degree to which the people in the emergent groups were impacted by the disaster agent.

Q So, you measured stress -- these studies,
Dr. Mileti, would have measured stress by looking at the

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stimulus to the emergency, is that fair to say?

A You could say it that way. I wouldn't characterize it that way.

But rather in terms of the degree to which people were impacted by the particular emergency.

That is fine, Dr. Mileti. Let me ask you --

I wasn't done.

MR. MILLER: Judge Laurenson, this is going to take a long time if the answers are going to go on like this.

JUDGE LAURENSON: The question you asked him was sort of an open-ended one, whether what you had said was fair. And I think if he is indicating he doesn't agree with your words and is explaining why he has chosen other words, I think we have to permit that type of answer.

Now, I think if you want to limit the cross examination or the responses, you can phrase the questions in either yes or no answers, or some other limited type of answer, but in light of the question that is on the table now, I think Dr. Mileti is entitled to respond.

WITNESS MILETI: I was merely going to add that another set of studies occurred to me, and it seems almost silly that I had forgotten to mention them, and that was the studies that --

MR. MILLER: Wait a second. This is different

Judge Laurenson.

Now, we are going back to a previous question which I asked some time ago. I think in that case Dr.

Mileti has more studies. That is something for redirect.

I don't think we should go back to previous questions now and start supplementing.

JUDGE LAURENSON: I don't understand. Do you -- either you want the studies, or you don't want the studies. What is the point whether we do it now or on redirect, and we add this and come back to it later on.

MR. MILLER: That is fine. The question is pending. Go ahead, Dr. Mileti.

WITNESS MILETI: I was simply going to point out that perhaps the one emergency where stress has been more researched than ever before in quantitative ways and on scales, on standardized instruments for measuring stress, et cetera, and how that affected the behavior of emergency workers as well as the general population, and anybody else you want to talk about were the Three Mile Island studies, one of which I did myself, and there were many others.

The President's Commission did some, et cetera, and the degree to which first time emergency people would have been included in that in the sense that they had never done emergency work before or not, I am sure there

must have been some, but I have no way of knowing how many.

Q Dr. Mileti, could you answer this yes or no, please. In any of the studies that you have mentioned, the four; the Bates, et al, the Barton Allen, Parr and the Lewis studies, and also the TMI studies you just mentioned, in any of those studies was a direct comparison made between stress and job performance?

A Well, if I can define the word, 'direct' as I would like to, I think it was.

Q Now. In those studies, yes or no, please, was a direct comparison made between stress and job performance during the actual emergency?

A I think yes.

Q And could you tell me, Dr. Mileti, how the stress was measured in those studies for which you think the answer is yes.

A Well, let me start with some of the TMI work.

Q Can I make a suggestion, Dr. Mileti, and I don't mean to interrupt you. But if you are going to refer to the TMI's, we will come to those, I promise you. Could you maybe, for the purposes of this question, just talk about the first four. If any of those first four, the Barton, et al -- I am sorry. The Bates, et al, the Barton Allen, the Parr, or the Lewis studies, if any of those four were included within your 'yes' answer, would

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you tell me specifically how this stress was measured? 1 2 MS. MONAGHAN: Mr. Miller, are you changing the question from the one you originally asked, because 3 you don't want him to include the TMI studies in there, 4 5 or because you don't think they are relevant? MR. MILLER: My question stands, Judge Laurenson. 6 JUDGE LAURENSON: He has asked him to exclude 7 the TMI studies, and I trink he can properly exclude that 8 from this question. 9 10 Objection is overruled. 11

WITNESS MILETI: Did you ask me to say how those four studies that you listed the authors for measured stress? Was that the question?

BY MR. MILLER: (Continuing)

Q If any of those four were included in your, 'yes' response to my earlier question, please tell me specifically how the stress was measured.

I think they were included, otherwise you wouldn't be asking me about them, and I think I already said how I think one would impute stress from what those works address.

Okay. So there were judgments drawn by the people conducting these studies, is that correct?

A lell, I would go even further than that and say that I don't recall that they used the word, 'stress' which

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I have already said. 1 Fine. Thank you. Now, before we take a break, 2 Mr. Berger, let me ask you, have you had a chance to review 3 Dr. Mileti's response to Question 31? (Witenss Berger) I have read the response. Do you agree with it? As best as I understand his response to the 7 question, I would agree. You agree that stress, for example, Mr. Berger, would not affect job performance during an emergency? 10 MS. MONAGHAN: I am going to object to that. 11 I believe the question mischaracterizes the testimony of 12 Dr. Mileti. 13 MR. MILLER: I don't see how. 14 JUDGE LAURENSON: Perhaps you could cite the 15 specific page that you are referring to, or the statements, 16 so that the witness can determine the context in which 17 it is used, or --18 MR. MILLER: Judge Laurenson, I think the 19 testimony is full of Dr. Mileti's opinions regarding the 20 fact that stress would not have a negative impact during 21 22 an emergency.

The first one that comes to mind is on page 17, which is the page we are on, and it says: It is more plausible that stress has positive impacts during an

emergency.

That is, that stress may motivate people to rise to the occasion.

He goes on at some length here. If they read the answer, I think the question is a very fair question.

JUDGE LAURENSON: I think the problem is that is the words that you have chosen, rather than Dr. Mileti's words. That is the objection. Is that you are mischaracterizing it, or at least there is a question about whether you are properly paraphrasing Dr. Mileti's answer.

## BY MR. MILLER: (Continuing)

Q Mr. Berger, let me ask you to turn to page
56. There is another good example. Dr. Mileti states
there, and this is I think a continuation of the same
discussion: Put simply, stress and trauma can occur
in people. They do not in community-wide emergencies
emerge to interfere with the ability of people to do
things, especially if those people know through training
or some other mechanism that they have a job to do that
needs to get done, and what they need to do in order
to accomplish it.

And then he goes, and he states: Furthermore, the literature on psychological and system stress indicates that stress assists rather than detracts from

the ability of people to cope with the situation.

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Now, do you agree with Dr. Mileti's comments

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in this regard?

Based on my reading of Dr. Mileti's answer,

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as well as what readings I have done on stress on my own, I would say that there are instances based on my

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limited study of this issue, where stress indeed could

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motivate someone to perform a job.

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Now, Mr. Berger, are you aware of any instances

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where stress detracts from the performance of the job? Well, Mr. Miller, in my undetstanding in readings again, and work done at the Institute of

Personality Building and Testing in Champlain, Illinois, stress is measured over a long period of time, and results in either physical or psychological impact on an individual

and cannot be measured in a moment or snapshot period of

time.

It is a cumulative thing. If you look at stress curves, there are indivi lals in the industry who would say that productive tension increases productivity in an individual, to a point where that becomes so damaging psysiologically and physically, mentally, that the person is not able to perform. But that measurement is over a long period of time.

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Q And you are aware of no instance of any kind, Mr. Berger, where the stress has been shown to detract from job performance during an actual emergency?

A Not that I am aware of.

Q Mr. Babb, let me ask you, as a former police officer, I am sure you went through some examples of your own where stress maybe became a factor.

Do you agree with Dr. Mileti's testimony?

A (Witness Babb) Well, if we were to be talking about an entire group of people, 400, 500, 1,000 people, I would be very hesitant, in a situation like this when we are discussing stress, to say yes or no and apply that yes or no to the entire group.

I would have to say that -- and I have outlined some of the things that Dr. Mileti has indicated here, if you wish me to expand my answer that way, I would be glad to.

Q Yes, sir. I would like that.

A He has said that stress may motivate people to rise to the occasion. I would concur with that. I have seen that happen, both in my police experiences and my military experiences which were, on occasion, rather stressful.

So I have seen people who have been motivated to rise to the occasion. But I could not say that that would apply to an entire group of people.

Q Okay.

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A He talks on page 48 about people who do
emergency work daily. I would not myself concur with the
fact that people, in fire and police who do emergency
work, are always themselves under stressful circumstances.
I would suggest that many people do emergency work but
they themselves are not being subjected to stress while
doing it. This is part of their performance.

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Q Okay. Anything else?

offices in small numbers, true.

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A He said on page 53 that stress would almost certainly exist in LERO emergency workers at Shoreham in the event of an emergency and it would also likely be higher in some people than in others. It would not incapacitate emergency LERO workers when their services

possible, I have seen stress adversely affect police

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are needed.

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Q Mr. Babb, is it fair to say that what you are telling us is that when looking at a group such as LERO, it would not surprise you if stress did indeed occur at least among some of the individuals that formed that group?

A Yes.

MR. MILLER: Thank you.

Judge Laurenson, this would be a good time for the

I could not speculate on an entire group. It is

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break.

JUDGE LAURENSON: We will take the morning recess now.

(Recess.)

JUDGE LAURENSON: Mr. Miller?

BY MR. MILLER:

Q Dr. Mileti, the last sentence of the first full paragraph on page 47, it says, "Long lasting stress that continues to exist after the emergency is over is not a phenomenon that is applicable to the soundness of emergency response."

Do you see that?

- A (Witness Mileti) Yes, I do.
- Q Would you answer this yes or no, Dr. Mileti.
  Would you agree that the effects of prolonged stress
  may lead to negative consequences?
  - A That is almost impossible to answer yes or no.
  - Q 50 you can't answer it yes or no?
  - A I don't think I can.
- Q Now, Dr. Mileti, you talk in the next paragraph about the extensive history of research into emergency response.

Do you see that?

- A Yes.
- Q Could you answer this question yes or no,

Dr. Mileti: Would you agree that emergency response organizations generally have a mix of inexperienced and experienced workers?

A Yes, I would.

Q And could you answer this qustion yes or no,
Dr. Mileti: Would you agree that impaired performance by
individual and perhaps inexperienced workers in such
an emergency response organization may not be noticed when
looking at the performance of the overall organization?

A I suspect that is possible, yes.

Q And Dr. Mileti, where you state that you know of no instance in which an emergency response organization has not been able to do its job because workers were incapacitated because of high stress levels, do you know of any instance involving an emergency response organization where the organization was comprised of workers performing their emergency jobs for the first time during the emergency?

A Yes.

Could you give me examples?

A Yes. Three Mile Island. I think that was the first radiological emergency that those people actually dealt with.

Q And at TMI you are talking about the professional organizations such as the police?

A All of them. I don't think had experienced a radiological emergency like that up till Three Mile Island.

I think it was everybody's first time.

Q But with respect to other experience in other kinds of emergencies, Dr. Mileti, could you tell me of any instance that you know of which involved an emergency response organization comprised of workers performing their emergency jobs for the first time?

A Everybody has a first time. The response at Ginna was a first time for the people that were there.

Q Yes, sir.

Make sure we understand one another. We are talking now about the organization, and I am not asking you if organizations, emergency organizations were experiencing a particular emergency for the first time. I am asking if you can give me an example of an emergency organization that their response to emergencies was a response to an emergency of any kind for the first time.

A I think again, the people at Three Mile Island were responding to an emergency for the first time, and I think the emergency people who were on-site were responding to an emergency for the first time.

Q Are you saying at TMI that organizations such as police, fire department personnel were performing in emergencies for the first time?

A Not those, but others. For example, the on-site response groups in the reactor were responding to an emergency for the first time.

Q Can you give me an example of where an emergency organization performing off-site emergency response jobs would fall within the category that we are talking about?

A Well, if you use the word broadly, when you say "organizations," I would classify emergent groups as organizations. And any of the cases where groups emerged in emergencies, it was their first time behaving as an organization.

Q Let's talk about an organization in the more formal sense such as a police department or LERO.

A If what you are asking is, do I know of a case where an emergency organization before an emergency existed and it responded for the first time after a particular emergency, I suspect that all organizations had a first time.

Q But can you name one for me, Dr. Mileti?

A Well, I imagine the Suffolk County Police

Department didn't exist once and then came into existence

and then responded to, as an organization, its first

emergency.

Q And do you have any data, Dr. Mileti, which would indicate the response quality of performance of the

Suffolk County Police Department when they performed in their first emergency?

A Of course not. If I did, I am sure I would have it in my testimony.

Q So can you give me any examples, using this category that we are discussing, where you have any kind of data regarding the quality of performance by the organization at the time of their first exposure to an emergency?

A I believe the emergency response of the utility at Three Mile Island is an example.

Q Off-site, Dr. Mileti. Off-site.

A If you had included that in your question, I would have had a different answer.

- Q So do you have any examples?
- A Not where I have data, no.
- Q Is it your testimony, Dr. Mileti, that the utility organization at TMI responded well to the emergency?

This isn't in your testimony. It is based upon what we were just discussing.

A You are asking for my overall judgment of everything that happened there?

Q I am asking, is it your testimony that the utility organization at TMI responded well to the TMI

emergency?

A Well, I have to look at my testimony to see if, indeed, it was my testimony.

Q For purposes of clarification, Dr. Mileti, when I say, is it your testimony, I am also talking about things that you say like today.

A Just given what I know, I would say that there were some people who worked for Metropolitan Edison who did things well, and I base that conclusion, for example, on the conclusion of the Rogovin report when it says things like, "plant personnel carried out their assigned duties, stayed on the job and worked diligently to achieve a safe shut down of the reactor and to collect and to distribute," et cetera.

Q Dr. Mileti -- I'm sorry.

A I also know that some of the people who worked for Metropolitan Edison did things that in my judgment I would say weren't too good.

Q Dr. Mileti, is it your testimony that taking all things, including stress, into consideration, a LERO worker such as a traffic guide would be as effective as a professional emergency worker such as a police officer in performing emergency jobs during an incident at Shoreham?

A Taking all things into account, I would include in that that they know what their job is and that they know

how to do it. And if they have those two factors under their belt, in my opinion stress would not interfere with their ability to perform what it is they are trying to do, only because in emergencies, I know of no evidence where -- and I underscore in the kinds of emergencies we are talking about here -- where stress causes people to not perform well.

Now, I am aware that stress in other kinds of human situations can interfere with work. That is not new knowledge to me.

Q Dr. Mileti, you have said before in these proceedings, I believe, that you are not a psychologist.

Do you know what effect stress has on newly learned or infrequently practiced behavior?

A Are you talking about in emergencies or in nonemergency situations?

O My question at this point is a broad question.

Do you know what effects stress has on newly learned or infrequently practiced behavior?

A In emergency situations, I think I know about that. In nonemergency situations, I know much less about that.

Q Would it be fair to say, Dr. Mileti, that stress induces people to fall back on familiar and routine behaviors and to forget new learning?

1 A In some contexts of human circumstance I could 2 agree with that. And in others I wouldn't. 3 Q Do you know, Dr. Mileti, what effect stress 4 has on a person's ability to process new and complex informa-5 tion? A If you are talking about in an emergency, I 7 suspect that it would in some ways make them more vigilant and might help. 9 Q Isn't it true, Dr. Mileti, that at high levels of stress, people focus their attention narrowly and 11 sometimes cannot perform novel or process novel and complex 12 information? 13 That certainly is the case in nonemergency 14 situations. 15 But it is your testimony that it is not the case 16 in emergency situations? 17 It is -- and I have always said this -- possible 18 that it could happen to a person. 19 I can't speak beyond what would happen to most 20 people. That is what are the limits of the behavioral 21 sciences. 22 Q Dr. Mileti, where you say at the bottom of page 48, you mention that none of these studies statistically

Do you see that?

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examined the effect of stress per se.

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A Yes, but I don't immediately see what topic we are addressing here. I will have to look. But I see that, yes.

Q Are you saying, Dr. Mileti, that there are, to your knowledge, no studies of individuals' job performances during emergencies?

A Not in the sense that someone went in and over time measured statistically with good measures stress and correlated that in a statistical sense to job performance measured in a statistical sense measured over time for individuals. That I know of.

#9-1-SueT Q Now, Dr. Mileti, on Page 49 --1 Yes. 2 -- you mention about a dozen or so studies on 3 the behavior of emergency workers during emergencies, and you state that these are summarized in Chapter 4 of your monograph. Do you see that? Yes. This is dealing with the behavior of emergent groups, or people in emergent groups. 9 Do any of these studies involve radiological 10 emergencies? 11 Not the ones in my monograph, no. 12 Now, Dr. Mileti, at the bottom of Page 49, you 13 state: Existing evidence suggests to me that stress 14 facilitates doing work in an emergency and does not 15 detract from it. 16 Do you see that? 17 A Yes. 18 This is your judgment, I take it; correct? Q 19 A On the basis of the evidence, yes. 20 On the basis of your review of the evidence? 21 in il, that's the only thing I have is my 22 23 review; I'm limited by being human. Now, Dr. Mileti, on Page 50 you discuss the Technical Staff Analysis Report on Behavioral Effects to

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the President's Commission at TMI; do you see that?

A Yes, I do.

Q Could you answer this question yes or no, please?

The utility workers at TMI did not perform emergency jobs related to off-site consequences of the radiological emergency, did they?

A I don't think I would agree with that. I think the ability to keep more radiation from leaking out has significant off-site consequences.

Q Let me see if I can phrase my question better.

Again, I would ask for a yes or a no if you can give it
to me.

Utility workers at TMI did not perform off-site emergency jobs, for example, directing traffic; isn't that correct?

A No, I don't think they directed traffic. You are right.

Q Did they perform any off-site emergency jobs, Dr. Mileti?

A I don't think they did things like direct traffic or work out in the community, no.

Q Now, Dr. Mileti, you state --

A Unless you mean dose assessment and that sort of stuff. That went on in the community, but they didn't

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help evacuation or that kind of stuff.

Q Dr. Mileti, about the middle of the page, you talk about self-reports of extreme upset.

Do you see that?

A Yes.

Q Could you answer this question yes or no? Do you believe that a rating of extreme upset is an adequate measure of stress?

A . It's a measure of stress.

Q Could you please answer it yes or no, Dr. Mileti?

A It's impossible to answer yes or no.

Q Do you believe, Dr. Mileti, that, or wouldn't it be fair to say, Dr. Mileti, that an accurate measure of stress would require a non-self-reporting measure?

A You could have a different way to measure that that would be adequate that would involve non-self-reports.

But there are some self-reports that would be adequate.

Q That, in your opinion, could accurately measure levels of stress?

A The kinds of stress that that particular researcher wanted to measure, how they are operational under stress.

Q Now, do you believe, Dr. Mileti, that an individual could experience stress and not know it?

A I'm sure that's possible, in the realm of possibilities. Sure.

Q Dr. Mileti, turning to Page 51, you talk about the Bromet Report on TMI. Do you see that?

A Yes, I see it.

Q And towards the bottom of the page, you go back to the Technical Staff Report to the President's Commission and the Bromet Report. This is the last paragraph.

Do you see that?

A Yes.

Q Now, Dr. Mileti, did either the Technical Staff
Report to the President's Commission or the Bromet Report
look at the stress in emergency workers, per se?

A They looked at stress in the emergency workers inside the plant, as they did their emergency job.

Q Do those reports look at, and attempt to measure, the stress levels of emergency workers performing off-site emergency jobs or tasks?

A Not in the sense that they used statistical measures. They limited their statistical analysis to stress in emergency workers that worked for MetEd and other groups.

- Q Performing on-site tasks; correct?
- A Yeah, but it was also measures of stress in

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other sub-populations that weren't on-site like mothers, et cetera.

Q Do you believe, Dr. Mileti, that either the Technical Staff Report or the Bromet Report specifically focused on attempting to determine the levels of proficiency in job performance?

A No, not given how you worded that question.

Q Dr. Mileti, looking at Page 52 of your testimony, there are some other reports regarding TMI mentioned, towards the top of the page. Let me ask you, did any of these studies specifically look at job performance of emergency workers?

A Yes, they certainly did. For example, the Governor's Commission tried to catalogue what was the emergency response of the State of Pennsylvania -- the Commonwealth of Pennsylvania's emergency organizations, and the Rogovin Report also tried to catalogue in an evaluative way what was the emergency response of all different sorts of emergency organizations.

Q Were these off-site emergency workers, Dr. Mileti?

A Oh, yes, all of them. All the different organizations involved.

Q Did any of these reports attempt to measure stress in individual job performance?

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They may have. But I don't know about it in A terms of how the information was presented in the report. What was presented in the reports were the conclusions about whether or not they thought off-site emergency response organizations responded well or not, and why.

Q Do you know, Dr. Mileti, if any of these reports on an individual emergency worker basis attempted to look at job performance levels as a result of the emergency?

A Not to the best of my knowledge, but I can't say they didn't.

Q Now, Dr. Mileti, beginning halfway down on Page 52, you refer to the Diagnostic and Statistical Manual of Mental Disorders.

A Yes, the DSM-3.

Q And you state in your testimony, it says the DSM-3 states that diminished responsiveness to the external world is not a characteristic response during an emergency.

Do you see that?

Yes. That's certainly attempt to summarize several pages from the DSM-3.

Q Yes, sir. Could you briefly define for me what you mean by diminished responsiveness?

Well, I think what I mean by diminished responsiveness is what the DSM-3 means by diminished responsiveness.

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This is the whole Lifton and Erikson thesis about how they think people behave in emergencies, and diminished responsiveness means, I guess, getting a little numbed and not being able to respond well to the outside world, withdrawn I suspect. It's hard to do in English.

Q Dr. Mileti, do you equate diminished responsiveness to stress?

A I certainly don't, not in any way, shape or form. Diminished responsiveness, if it exists, if it occurs, is a consequence of something called, as it's called in the DSM-3, trauma.

Q Dr. Mileti, you state: Diminished responsiveness, if it occurs, usually begins soon after the traumatic event.

Do you see that?

A Yes.

Now, during a radiological emergency, what would be the traumatic event, in your opinion? When would that start?

A Well, I think it's a supposition that there would be one. But if you wanted for me to speculate, hypothesize and create a scenario about how there could be one, and I would really have to start making up a description of radiological emergencies to do that.

I suspect I could.

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Q Let me back up for a second. Are you saying that you would not expect a radiological emergency to even be a traumatic event?

A Not necessarily, no. I could imagine one that could create trauma in individual people. That would be the psychological response.

But you don't necessarily believe that a radiological emergency would be a traumatic event?

A Not for most people, I'm sure it wouldn't.

Q It would not?

A Oh, no. Most emergencies and disasters, even where there has been mass death, don't become traumatic events for most people. But they can become traumatic events for some.

Now, Dr. Mileti, do you think that it's possible that for emergency workers, some emergency workers, the traumatic event, if one were to occur during a radiological emergency, would begin from the time that notice of the emergency went out and individuals were asked to report for duty?

A No.

Q It wouldn't start that early?

A I don't think so. I believe experiencing trauma, one would have to experience a whole lot more than that.

Q Well, when do you think such trauma could begin

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during a radiological emergency, at what point?

A Again, this is hypothetical, and we are conjuring up an image or scenario of some future unspecified emergency, and I don't know much about the nuclear psychics part of these things, so it's possible that the scenario I might describe couldn't happen. I just don't know that.

But I would suspect that any person, be they
an emergency worker or not, who encountered massive numbers
of dead people, that would be the point at which it could
become traumatic for them. That would be the event that
then they could experience recurrent dreams about, relive
on occasion when they smelled things that have come to
associate that particular event, and that would be classified as a traumatic stress disorder.

Q Are you saying, Dr. Mileti, that short of mass deaths resulting from a radiological emergency there would not, in your opinion, be a traumatic event?

A No. You just asked me to conjure up an example.

And that was one that I gave.

experienced by any human being during the course of any normal day, and that would become traumatic for them. But it would have to be a dramatic sort of thing, like being raped during a non-emergency situation. And the evidence that exists suggests that in emergencies trauma, when it

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does occur, is associated with things. In some people they respond to it in a traumatic way, like the massive death that was seen in the nuclear explosions at Hiroshima and Nagasaki and some Japanese elicited trauma, and at Rapid City the mass of deaths that occurred there in some people elicited trauma.

The Erikson study describes, although one can suspect the quality of the data that he used, shouldn't be surprised that there may have been trauma after people saved their lives and in the process encountered loved ones that were dead.

Q Dr. Mileti, let me give you a scenario so maybe we can talk more on the same wave length. We have, assume with me, that there is a radiological emergency at Shoreham, that the announcement is made that it's a general emergency, that emergency workers in LERO are obviously asked to report for duty, and are indeed dispatched to their respective posts, whether it be traffic guides or traffic posts or personnel within the EOC.

Now, do you think it's possible, Dr. Mileti, under this scenario with evacuation of the general public in the EPZ that the traumatic event would begin for some workers at the time they are notified of the emergency and told to report for duty?

A Absolutely not. I can't say that it couldn't

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happen, that you couldn't find one person out of a population of a billion, that that might not be traumatic for them. But I would be real surprised, because I've never seen a case where that kind of information has led someone to define the situation in such a way that it would be traumatic in the sense that trauma is used in the DSM-3.

Now, in the lay sense of the word "trauma," in a nontechnical sense of the word "trauma," then it should be another word. Then we are talking about something else. But not in the sense that you would experience diminished responsiveness.

And during the course -- continuing with our scenario -- the traffic guide goes to his post and he has been at his post for a number of hours with traffic and the congestion that could result from an evacuation of the ten mile EPZ, and it would be your opinion, I gather, that under those circumstances, again there would not be a traumatic event to the traffic guide?

Well, I can't answer that yes or no. What I would have to say is, the act of having directed traffic in an emergency for half a dozen hours might, a month later or six months later, become a traumatic event for that person. But I wouldn't suspect that it would be a traumatic event while they are doing it.

Q Now, do you think, Dr. Mileti, with respect to

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the public and people being forced to leave their homes and their belongings, would that constitute a traumatic event in your opinion?

A No, it wouldn't.

Q Let me ask you, Mr. Babb, you have been listening to Dr. Mileti's discussion with me, I take it. Do you agree with what Dr. Mileti is saying regarding the trauma that could be experienced by emergency workers during something like a radiological emergency at Shoreham?

A (Witness Babb) Well, I would have to preface my answer, Mr. Miller, by, of course, saying I'm not a behavioral sociologist, so my answers would be in very broad terms.

Q Yes, sir. I'm interested in your answers because of your experience.

A Okay. Will we equate or use synonymously the word "trauma" with pressure?

Q I would like to use the word in the sense that it could impair job performance.

A Well, certainly trauma or pressure could certainly impair job performance among any population.

The numbers, of course, as I indicated before I could not discuss with you.

It would also cause others to rise to the occasion. Perhaps that pressure or trauma would be in

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direct proportion to the numbers of hours that the person might be exposed to it. If someone were exposed -- in my particular case, if I can refer to a particular case which was pressure, myself as a police officer, I was under a situation directing traffic for many, many hours for many weeks in a very large strike situation. And at the end of two or three weeks I, of course, was fatigued but I still performed. And did other associates of mine.

Q Are you aware, Mr. Babb, of any instances while you were a police officer where during an emergency stress or trauma impaired job performance of any emergency response workers, including of course the police officers?

A There were several officers under my command whose performance I was not completely satisfied with, at my levels of expectation under emergency situations. I will not say that they fell apart. They just didn't perform at the level of expectation that I would have expected.

Q Is it fair to say that their job performance, in your opinion, was somewhat impaired?

A It did not meet my levels of expectation.

Q Do you believe, Mr. Babb, that a radiological emergency at Shoreham would not constitute a traumatic event to emergency response workers?

MS. MONAGHAN: Objection. I think this is so far beyond the scope of the witness' expertise as to

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require the witness to speculate wildly on the record, and it would have no probative value whatsoever.

MR. MILLER: Judge Laurenson, I'm looking at --I'm asking Mr. Babb these questions because, to my knowledge, he is really the person on this panel with the experience in performing emergency work as a police officer. And I think in that context, it is certainly relevant to ask him his opinions regarding the effect of trauma or stress on job performance during emergencies.

JUDGE LAURENSON: The only problem that concerns me is the use of the word "trauma" which was defined one way by Dr. Mileti, and I understood from Mr. Babb's testimony that he was not familiar with that definition, or at least was not necessarily using it.

And I think there ought to be some clarification of whether we are using the word "trauma" in the lay sense here or in -- well, what definition you are using or Mr. Babb is using in response.

MR. MILLER: I'm using the definition -- and I think Mr. Babb and I have agreed on this, that trauma would be impairment of job performance.

Is that correct, Mr. Babb?

WITNESS BABB: Or pressure which would also do the same thing.

MR. MILLER: So I think we have an understanding

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of the definition, and the record will be clear in that regard.

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JUDGE SHON: Mr. Miller, it seems to me that the definition you have used is in some sense quite circular if what your line of questioning seems to be approaching.

Several of the witnesses, and Dr. Mileti in particular, had said that stress, he did not believe, impaired job performance. You then asked a question, at least once, that implied that stress and trauma were the same thing, or that pressure and trauma were the same thing and defined them as that which does impair job performance.

You do that sort of thing, you tie a logical knot. Do you see what I mean?

MR. MILLER: Yes, sir. I am not sure there is confusion on my part, but let me try to clarify it. I think when Dr. Mileti and I were discussing these issues, and I should ask Mr. Mileti, when he began using the word, 'trauma,' he was using the word in the sense of DSM 3 study.

In my discussions with Mr. Babb, I have been using it in the sense of impairing job performance, and if it will make the record clear, I am glad to take out the word, 'trauma' and put in the word, 'stress' to my questions to Mr. Babb.

I think the consequences are what we are

interested in, and the consequences would be is the possibility of impairing job performance.

JUDGE SHON: But even at that, if you define your word, 'stress' as that which impairs job performance, you can only get one answer to the question does stress impair job performance, and it is not the same answer that Mr. Babb gave you a short while ago.

In fact, he said, too, that stress sometimes makes people rise to the occasion and do a better job than they would have.

MR. MILLER: Yes, sir. He also pointed out that stress in individuals could impair job performance.

JUDGE SHON: It could, but if you define it as that which impairs job performance, you cut the other possibility out entirely.

MR. MILLER: I understand. Thank you, Judge Shon. Your point is a good point.

BY MR. MILLER: (Continuing)

Q Mr. Babb, let's back up and see if your answer has changed in any way. Instead of my using the words, 'stress' or, 'trauma' and defining it as Judge Shon has pointed out, let me just ask you: During the course of emegency events, have you, during your career, noticed emergency workers such as police officers, where job performance was impaired?

MS. MONAGHAN: I think we need to make clear 1 what Mr. Miller is referring to when he uses the term, 2 'emergency events.' 3 JUDGE LAURENSON: Objection is overruled. WITNESS BABB: My answer, Mr. Miller, I would 5 repeat what I had said before, that I have seen on occasion, 6 not as a regular occurrence, but I have seen on occasion, 7 emergency workers who did not perform up to my levels of 8 expectation. 9 BY MR. MILLER: (Continuing) 10 Q And, Mr. Babb, if there were to be a radiological 11 emergency at Shoreham, would you suspect that job performance 12 by some members of LERO could be impaired? 13 (Witness Babb) Well --14 MS. MONAGHAN: Objection. He is asking the 15 witness to speculate. 16 JUDGE LAURENSON: Overruled. 17 WITNESS BABB: Are you looking for a yes or a 18 no, Mr. Miller? 19 BY MR. MILLER: (Continuing) 20 I would like your opinion, Mr. Babb. You can 21 explain it if you like. 22 (Witness Babb) I do think in any group, whether 23 they are LERO people, or police, or volunteer firemen, or 24

any group, there is that possibility that you just had

proposed.

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on, obviously. It could be one out of a hundred; it could be ten out of a hundred. But it could happen, yes.

Q Mr. Babb, would you expect that trained emergency response workers such as police officers, would suffer less impairment of job performance than the individuals in LILCO who comprise the LERO organization?

A You are referring to the radiological scenerio?

Q Yes, sir.

A I really and truly could not answer that because I do not know the impact of a radiological emergency on people, of any of those groups. That is a brand new arena, and I am really not qualified. It is such a brand new arena.

I have never had experience with that area.

Now, Dr. Mileti, back to you. Do you -- you have in front of you what has been handed out -- it says on the front page, Diagnostic and Statistical Manual of Mental Disorders.

A (Witness Mileti) Yes. That is the diagnostic manual psychologists and psychiatrists use to diagnose what is wrong with people.

MR. MILLER: Judge Laurenson, could we mark

1 this as SC EP-66, I think. XXINDEX 2 JUDGE LAURENSON: It will be so marked. 3 BY MR. MILLER: (Continuing) And, Dr. Mileti, this document marked SC EP-66, 4 is comprised of the three pages of DSM 3 that you refer 5 to in your testimony on page 52, correct? 6 Yes, but I have a complete copy of it with me 7 as well. R Fine. Now, Dr. Mileti, your statement that 9 says: Incapacitation when it does occur is the result 10 of rather than an occurrence during an emergency. Do you see that statement in the testimony? A Yes. 13 Could you point me to where that is stated 14 in DSM-3? 15 Well, in my testimony, it doesn't have quote 16 marks around it. 17 Yes, sir. But isn't it taken verbatim from 18 DSC-3? 19 Of course not. It is my attempt to summarize 20 several pages from the DSM, and stems from first, the 21 team of M.Ds, and psychiatrists and psychologists who 22

made this classification when they classified this stress

disorder, of calling it post-traumatic stress disorder,

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meaning after.

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Second, saying things like in the last paragraph on page 236, after experiencing the stressor, in terms of the last -- second to the last sentence, beginning on page 236, the sentence, in using the words survivors often describe painful guilt feelings about surviving when others did not, suggesting that it would have happened after those who didn't survive didn't, and after the traumatic event occurred, when it said the characteristic symptoms -- in the first indented paragraph on page 236, the characteristic symptoms involve reexperiencing the traumatic event, and opposed to experiencing the traumatic event, and in addition to that, near the end of the second indented paragraph, the phrase, or the sentence: Frequently, there is a concomitant physical component to the trauma which may even involve direct damage to the central nervous system.

And my supposition that that direct damage would have occurred after the traumatic event --

MR. MILLER: Doctor Mileti , I think my question was much more limited than your answer is.

BY MR. MILLER: (Continuing)

Let me ask you. Your statement, diminished responsiveness, if it occurs, usually begins soon after the traumatic event.

Do you see that in the testimony?

Oh, yeah, and that is a sentence right out of

here, you are right. 1 2 And it is not in quotes in your testimony, is it? 3 A Well, I may not have quoted it exactly. Q Now, right above that sentence, Dr. Mileti, 5 you state that DSM-3 states that diminished responsiveness 6 to the external world is not a characteristic response 7 during an emergency. Do you see that statement in the testimonv? 9 Yeah, because we are --10 Can you please show me in DSM-3 where that 11 is stated? 12 That is what my last answer was. A 13 Would you show me the particular place that 14 you are saying that comes from? 15 No, I didn't quote that. If you finish the 16 rest of the sentence that you pointed to, diminished 17 responsiveness to the external world, referred to as 18 psychic numbing, where emotional anesthesia usually 19 begins soon after the traumatic event. 20 Right. I understand that. It says that 21 it usually begins soon after the event, but your statement 22 says that diminished responsiveness to the external world 23

And I am asking you, could you please show me

is not a characteristic response during an emergency.

in DSM-3 where that is stated?

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A Well, I would assume that if there is a trauma

a traumatic event.

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associated with an emergency, it would happen during the emergency rather than after it, and that is just my --

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Q So you have made an inference, from your

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reading of DSM-3, isn't that correct?

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would make. The whole point of this is that it is

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classified as a post-traumatic stress disorder, not a,

A Which I think any reasonable human being

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'in the midst of traumatic stress disorder.'

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Q Dr. Mileti, you seem to be equating post-traumatic

A What I was attempting to do in my testimony

and today, is to say that psychic numbing, if it can occur,

is associated with having experienced, in the past tense,

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stress disorder with diminished responsiveness, is that

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right? Are you saying the two are one and the same?

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Q Yes, sir. But are you saying that diminished responsiveness is the same as post-traumatic stress disorder, which is what is discussed in DSM-3 and the pages you have cited.

A They are not perfectly equal, because you could have post-traumatic stress disorder that might not involved diminished responsiveness, but if you had diminished responsiveness, it would be associated with a post-traumatic

stress disorder.

Q Diminished responsiveness could occur from stress, correct?

A If stress was such that it would be characterized as traumatic.

Q And stress, Dr. Mileti, need not be post-traumatic stress, isn't that correct?

A Stress that would be traumatic that would result in diminished responsiveness would be the sort that was occurring after the trauma.

I am not saying that people don't experience stress. In fact, I went to great lengths in my testimony to catalog all the little numbers that people have about how much stress there was in emergency workers at Three Mile Island.

And I have also said on other issues that stress is a characteristic of people who evacuate. I believe that the evidence suggests in emergencies that stress is not something that is negative.

Now, Dr. Mileti, looking at the first -- page 236 of this document marked EP-66, going back to your definition of trauma, which Judge Shon has pointed out to me I have to be careful the way I use -- this says, doesn't it, that the trauma may be experienced along, and it gives the examples of rape or assault, or in the

company of groups of people -- and it gives the example 1 of military combat. 2 3 And then it says stressors producing this disorder include natural disasters, such as floods and earthquakes, isn't that right? 5 I remember what you just read. I don't see 6 it yet. Could you tell me again where it is? 7 It is in the third paragraph on page 236. I have it, yeah. 9 10 Now, that says, doesn't it, Dr. Mileti, that floods and earthquakes can produce trauma? 11 12 Oh, yes. And indeed they can. Traumatic events can occur. 13 MR. MILLER: Judge Laurenson, at this time 14 I would like to move SC EP-66 into the record. 15 JUDGE LAURENSON: Is there any objection? 16 17 MS. MONAGHAN: No objection, Judge Laurenson. MR. PIRFO: The Staff has no objection. 18 19 MR. ZAHNLEUTER: No objection. JUDGE LAURENSON: Suffolk County Exhibit EP-66 20 will be received in evidence and bound in the transcript 21 22 following this page. XXXX (Above referenced document, 24 Suffolk County Exhibit EP-66 25 is received in evidence.)

(Document follows)



## Diagnostic and Statistical Manual of Mental Disorders

(Third Edition)

308.30 Post-traumatic Stress Disorder, Acute

## 309.81 Post-traumatic Stress Disorder. Chronic or Delayed

The essential feature is the development of characteristic symptoms following a psychologically traumatic event that is menerally outside the range of usual numan experience.

The characteristic symptoms involve reexperiencing the traumatic every numering or responsiveness to, or reduced involvement with, the external world; and a variety of autonomic, dysphoric or cognitive symptoms.

The stressor producing this syndrome would evoke significant symptoms of distress in most people, and is generally outside the range of such common experiences as simple pereavement, chronic illness, business losses, or marital conflict. The trauma may be experienced alone (rape or assault) or in the company of groups of people (military combat). Stressors producing this disorder include natural disasters (floods, earthquakes), accidental man-made disasters (car accidents with serious physical injury, airpiane crashes, large tires), or deliberate man-made disasters (bombing, forture, death camps). Some stressors frequently produce the disorder (e.g., forture) and others produce it only occasionally (e.g., car accidents). Frequently there is a concomitant physical component to the trauma which may even involve direct damage to the central nervous system (e.g., malnutrition, head trauma). The disorder is apparently more severe and longer lasting when the stressor is of human design. The severity or the stressor should be recorded and the specific stressor may be noted on Axis IV (p. 26).

The traumatic event can be reexperienced in a variety of ways. Commonly the individual has recurrent painful, intrusive recollections of the event or recurrent dreams or nightmares during which the event is reexperienced. In rare instances there are dissociativelike states, lasting from a few minutes to several hours or even days, during which components of the event are relived and the individual behaves as though experiencing the event at that moment. Such states have been reported in combat veterans. Diminished responsiveness to the external world, referred to as "psychic numbing" or "emotional anesthesia," usually begins soon after the traumatic event. A person may complain of feeling detached or estranged from other people, that he or she has lost the ability to become interested in previously enjoyed significant activities, or that the ability to feel emotions of any type, especially those associated with intimacy, tenderness, and sexuality, is markedly decreased.

After experiencing the stressor, many develop symptoms of excessive autonomic arousal, such as hyperalertness, exaggerated startle response, and difficulty falling asleep. Recurrent nightmares during which the traumatic event is relived and which are sometimes accompanied by middle or terminal sleep disturbance may be present. Some complain of impaired memory or difficulty in concentrating or completing tasks. In the case of a life-threatening trauma shared with others, survivors often describe painful guilt feelings about surviving when many did not, or about the things they had to do in order to survive. Activities or situations that may arouse recollections of the traumatic event are

oms following a range of usual

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nt symptoms of such common sses, or marital or in the comng this disorder -made disasters large fires), or Some stressors ice it only occat physical comto the central r is apparently an design. The tressor may be

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is of excessive response, and traumatic event terminal sleep ry or difficulty atening trauma about surviving der to survive. matic event are

often avoided. Symptoms characteristic of Post-traumatic Stress Disorder, are often intensified when the individual is exposed to situations or activities that resemble or symbolize the original trauma (e.g., cold snowy weather or uniformed guards for death-camp survivors, hot, humid weather for veterans of the South Pacific).

Associated features. Symptoms of depression and anxiety are common, and in some instances may be sufficiently severe to be diagnosed as an Anxiety or Depressive Disorder. Increased irritability may be associated with sporadic and unpredictable explosions of aggressive behavior, upon even minimal or no provocation. The latter symptom has been reported to be particularly characteristic of war veterans with this disorder. Impulsive behavior can occur, such as sudden trips, unexplained absences, or changes in lite-style or residence. Survivors of death camps sometimes have symptoms of an Organic Mental Disorder, such as failing memory, difficulty in concentrating, emotional lability, autonomic lability, headache, and vertigo,

Age at onset. The disorder can occur at any age, including during childhood.

Course and subtypes. Symptoms may begin immediately or soon after the trauma. It is not unusual, however, for the symptoms to emerge after a latency period or months or years following the trauma.

When the symptoms begin within six months of the trauma and have not lasted more than six months, the acute subtype is diagnosed, and the prognosis for remission is good. If the symptoms either develop more than six months after the trauma or last six months or more, the chronic or delayed subtype is diagnosed.

Impairment and complications. Impairment may either be mild or affect nearly every aspect of life. Phobic avoidance of situations or activities resembling or symbolizing the original trauma may result in occupational or recreational impairment. "Psychic numbing" may interfere with interpersonal relationships, such as marriage or family life. Emotional lability, depression, and guilt may result in seir-deteating behavior or suicidal actions. Substance Use Disorders may develop

Predisposing factors. Preexisting psychopathology apparently predisposes to the development of the disorder.

Prevalence. No information

Sex ratio and familial pattern. No information.

Differential diagnosis. If an A six Depressive, or Organic Mental Disorder develops tollowing the trace and adagnoses should also be made.

In Adjustment Disorde' t' are is usually less severe and within the range of common experience, ad the specietic symptoms of Post-traumatic Stress Disorder, such as reexperiencing the trauma, are absent.

A. Existence of a recognizable stressor that would evoke significant symptoms of distress in almost everyone.

- B. Reexperiencing of the trauma as evidenced by at least one of the following:
  - (1) recurrent and intrusive recollections of the event
  - (2) recurrent dreams of the event
  - (3) sudden acting or feeling as if the traumatic event were reoccurring, because of an association with an environmental or ideational stimulus
- C. Numbing of responsiveness to or reduced involvement with the external world, beginning some time after the trauma, as shown by at a cone of the following:
  - (1) markedly diminished interest in one or more significant activities
  - (2) feeling of detachment or estrangement from others
  - (3) constricted affect
- D. At least two of the following symptoms that were not present before the trauma:
  - (1) hyperalertness or exaggerated startle response
  - (2) sleep disturbance
  - (3) guilt about surviving when others have not, or about behavior required for survival
  - (4) memory impairment or trouble concentrating
  - (5) avoidance of activities that arouse recollection of the traumatic event
  - (6) intensification of symptoms by exposure to events that symbolize or resemble the traumatic event

## SUBTYPES

## Post-traumatic Stress Disorder, Acute

- A. Onset of symptoms within six months of the trauma.
- B. Duration of symptoms less than six months.

Post-traumatic Stress Disorder, Chronic or Delayed Either of the following, or both:

- (1) duration of symptoms six months or more (chronic)
- (2) onset of symptoms at least six months after the trauma (delayed)

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BY MR. MILLER: (Continuing)

A Yes.

Now, going on to page 53 of your testimony, Dr.
Mileti, you state that stress did exist in utility emergency
workers at TMI, yet these workers did not become incapacitated
as the contention alleges would occur with utility emergency
workers in a radiological emergency at Shoreham.

Do you see that?

A (witness Mileti) Yes.

Q First of all, Dr. Mileti, isn't it more fair to say that the contention talks in terms of the fact that stress may occur in emergency workers; not that stress would occur?

A I will have a look.

(Witness peruses document)

Well, what it actually says is especially when the tasks to be performed may be accompanied by high levels of stress and fatigue, so who knows if the 'may' meant stress or if it meant maybe high levels versus low levels.

And, Dr. Mileti, towards the end of -- right at the end of that first full paragraph on page 53 of your testimony, we are back to this comment where you say that stress probably would enhance their ability to meet the demands of the sitution, and not to detract from it.

Do you see that?

1	Q You are talking there about the effects of stress
2	on LERO workers, correct?
3	A Yeah, I think that is the whole point of my
4	testimony.
5	Q And this is your judgment, this statement,
6	correct?
7	A No, it is much more than my judgment. It is
8	based on scientific record of how stress affects behavior
9	in emergencies, which is just like an upside down smile
10	on a great big chesser cat, just like it is on how it
11	affects behavior during non-emergency times.
12	The point is, when does it start going on the
13	downside? In emergencies it is when there is a tramatic
14	event experienced.
15	COURT REPORTER: Will you slow down, Mr.
16	Mileti?
17	(Laughter)
18	WITNESS MILETI: I beg your pardor again.
19	I do apologize.
20	BY MR. MILLER: (Continuing)
21	Q Back to my question, Dr. Mileti, your statement
22	on page 53 of the testimony is based upon your judgment
23	and your review of what you characterize as the data
24	regarding stress and its performance, and what it does
25	to the performance of emergency workers, isn't that correct?

The existing data that is available to the 1 social and behavioral scientists, yes. 2 Your understanding of that data. 3 Again, I am limited by being human and have to perceive what I read in order to understand. 5 Now, going on to Question and Answer 32, 6 Mr. Varley, the question says: How do you propose to 7 simulate stress in drills and exercises; and then you 8 among others sponsors an answer that talks about the 9 fact that stress is not specifically simulated in LERO 10 drills or exercises. However, the drills and exercises 11 themselves may be stressful situations. 12 Do you see that? 13 (Witness Varley) Yes, I do. 14 Now, do you recall, Mr. Varley, during your 15 deposition discussing stress and whether there would be 16 training in the LILCO drill program to impose stress 17 in the training of LERO workers? 18 Yes, I do. 19 Do you recall saying, Mr. Varley, that you 20 were not an expert in the field of stress, and that you 21 could not characterize whether an individual's performance 22 in a drill situation is stressful or not? 23

Q And do you recall, Mr. Varley, in response to

That is correct.

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the question asked whether you were aware of whether stress would be simulated in LILCO training for LERO workers, saying that you did not know of any particular method that one would use to develop stress in a drill situation?

A Yes, I remember that.

Q And, Mr. Varley, are the statements you made during your deposition regarding stress and the -- the imposition of stress during training still true?

A Yes, they are.

Q So I gather, Mr. Varley, that where you say on page 53 that the drills and exercises themselves may be stressful situations, that is speculation on your part, isn't it?

My deposition and what this particular testimony statement states is that when giving my deposition, I was under the impression, when talking with the counsellors, that they were asking me how, in fact, IMPELL intended to put individuals under stressful conditions such as, to use an analogy, something like training a police officer by holding a gun to his head and making him feel the stress of that situation, something that we would do external to the drill or something that was beyond the normal conduct of the drill, what were we going to do physically or purposefully with the drill scenario to create stress.

Q Are you trying to say, Mr. Varley, that you were confused at your deposition?

A I was confused as far as what you were trying to imply in the ability to create stress in individuals.

Q You are not confused today, are you?

A I don't believe I am confused as far as being able to represent in the testimony that participating in a drill is a stressful situation since I have participated in drills and felt the pressures of the drill response, no.

Q Now, Mr. Varley, at your deposition you were also asked about two comments, I believe, in the IMPELL proposal, training proposal, to LILCO, both of which regarded stress training. One said that -- well, in the proposal IMPELL offered to provide training for traffic control personnel in confrontational skills and stress control.

Do you recall that in the proposal?

A I bould have to see the proposal again to refresh my memory.

(Pause.)

Q Mr. Varley, I have handed you a copy of the IMPELL training program proposal. It says, EDS Nuclear, but EDS Nuclear was the predecessor of IMPELL; isn't that correct?

A That's correct.

Q Now, on page 8 of that proposal there is a statement under the heading Traffic Control and it says, "EDS can also provide training for these people in confrontational skills and stress control."

Is that right?

A Yes, I see that.

Q And on the next page, under the heading Bus
Drivers, it says, "In addition, EDS can also provide

LERO bus driver personnel with training in confrontational

1 skills and stress control."

Do you see that?

- A Yes, I do.
- Q And isn't it a fact, Mr. Varley, that when asked ir your deposition if such training in stress control and confrontational skills was being provided by IMPELL, you said no?
  - A That's correct.
- Q So is it your testimony today that such training in stress control and confrontational skills has indeed been provided to LERO workers by IMPELL?
  - A No. We have not provided that type of training.
- A (Witness Mileti) If I might supplement that answer, it would be --
  - Q Excuse me, Dr. Mileti.

MR. MILLER: Judge Laurenson, I would like some guidance from the Board. I am not sure how Dr. Mileti can supplement an answer where I have asked Mr. Varley if IMPELL has provided such training. The answer is clear, and I am not sure what there is to supplement.

This looks like it is redirect coming up.

JUDGE LAURENSON: That is the question. I can't tell, since Dr. Mileti hasn't submitted an answer, whether he has any information on that or not, but that is the question. You have correctly stated it.

Q

am the reason why IMPELL didn't do it. It occurred to me that it would be misleading to suggest to bus drivers that they needed to have confrontational skills. It would ill prepare them for what they really experience when they are trying to drive the busses and, therefore, would be inappropriate training in my regard, in spite of the fact that some organizations like FEMA and others across the country are engaging in stress control classes and ten years ago it would have been EST classes.

I thought it would be better to keep LERO workers thinking and stressed in an emergency because I think that will help their behavior. I don't think we want to eliminate the stress of an actual emergency.

MR. MILLER: Judge Laurenson, I move to strike Dr. Mileti's answer as not responsive to my question.

JUDGE LAURENSON: It will be stricken.

WITNESS BERGER: Mr. Miller, may I comment?
BY MR. MILLER:

Q Well, Mr. Berger, I might move to strike it, but you can comment.

- A You have that --
- Q If your answer supplements Mr. Varley's answer.
- A I helped write the proposal.

May I comment?

O Yes.

A At the time the proposal was written, I was out in California and received a phone call from Mr. Dennis Behr who actually put the proposal together and asked for an opinion as to the type of items that we should include in the proposal.

Stress and confrontation control was put into the proposal at my request. I had not, at that particular point in time, examined the individuals that we would be training, but Mr. Behr asked me for a list of items that we thought might be included that LILCO may have an interest in. And that was the only reason it was included.

Q Mr. Berger, I gather from what you are saying that at the time that the proposal was presented to LILCO, you thought training in confrontational skills and stress was a good idea for the LERO organization?

A I didn't say good idea. That wasn't my words.

My words were, I was asked what particular training issues

we might include in the proposal, and I suggested stress

and confrontation control. It was a subject at that particular point in time that we were teaching inside of IMPELL

to our employees. And we said that they may have an interest in that area.

There was no specific -- we did not examine at that point in the proposal preparation the population to be

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trained, and it was just a suggestion. It did end up in the proposal.

Subsequent to that, LILCO, for whatever judgment or reason on their part, decided not to ask us to seek someone out to run the class.

Let me ask you, Mr. Berger, you say that at the time the proposal was made to LILCO, you were, in fact, conducting such stress training within IMPELL.

Why were you doing that?

We had a number of employees out on the west coast who indicated in a needs analysis that we conducted inside of our corporation that they would like to know more about stress management, personal stress management.

Do you believe, Mr. Berger, that training in confrontational skills and stress management is of value?

MS. MONAGHAN: I am going to object to the form of that question. It is vague and ambiguous. I think you have to put "value" in some sort of context here.

JUDGE LAURENSON: Sustained.

BY MR. MILLER:

Would you look, please, at page 54 of the testimony. There is a statement, Mr. Daverio, the last paragraph -- I am sorry, the first full paragraph of page 54, which talks about the fact that the drill and exercise scenarios were structured and run on a strict

timetable.

Do you see that?

- A (Witness Daverio) Yes, I do.
- Q And I gather that it is your testimony that because these drills and exercises were run on a strict timetable that the drill participants would in effect receive some possible training under stressful situations?
  - A That's correct.
- Q Now, can you tell me, Mr. Daverio, in these drills and exercises, are the participants of the drills and exercises aware of the timetable for the drill or exercise?

A They would be aware of the start time, as we have mentioned many times. We give them that information. And they would probably generally be aware of the finish time, would be somewhere between 4:00 and 5:00 in the afternoon. But they have no idea of what is in the middle.

O So --

asked me an example of what this is, it is an example of a timetable where someone might know the timetable. The transfer point coordinator, of course, has a timetable of bus routes and he has seen that before, but that is what he is expected to perform as part of his procedure. He does not have a timetable though as to when he will be sent

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out or things like that, or when the first bus will arrive.

They will get there when they get there.

Q Weil, Mr. Daverio, is it correct to say then that this paragraph regarding the strict timetable, if indeed such a method can provide training in stressful situations for participants, that in the LILCO training program such training would have been limited to supervisory personnel?

No, not necessarily.

Well, let's take the example of some of your field personnel, traffic guide, again.

The traffic guides, you have said, generally weren't aware of the timetable for the drill other than the fact that they may have known when the drill began and when the drill was to end; is that correct?

A Right. But the timetable that we have that we know may put stress on them -- take an example, the bus driver. He has a route that he has to run that he has some time estimates that he has to somewhat meet, that that would be somewhat stressful for him. There would also be some stress in timetable to be able to efficiently move people through a staging area to get them mobilized through that area.

So while not everyone may every time be on a strict timetable, it provides that there are many examples of it cach time we run a drill. And maybe Mr. Varley can

expand to that.

Q Well, Mr. Daverio, let me follow up with you in your example of the bus drivers.

Isn't it true that under the drill scenarios, what bus drivers were told was to go out and drive a route -- using a car, not a bus -- and drive the route or drive for two hours, whichever comes first, and then come back?

- A In some scenarios they were; in others they weren't.
- Q And under my scenario which was used in your training program, are you saying that that imposed some kind of a timetable, strict timetable on the participant which some how led him to be exposed to a stressful situation?

A His stressful timetable would be the ability to run the route in the time specified in the -- at the transfer point coordinator's package.

Q Although he wasn't told he necessarily had to run the route. He was told to go out and drive the route or drive for two hours and then come back.

A As I stated, not all drills were run that way.

In a particular drill, that was true. In some drills, they ran the whole routes.

Q And in running those routes, Mr. Daverio, are you saying that bus drivers were told, you have a

specific amount of time to run that route and do it and then come back and report it?

A I can't answer that exactly. Maybe Mr. Varley can.

Q Mr. Varley, was that ever the case in your training program where bus drivers were told that?

A (Witness Varley) Could you repeat the content of that --

Q Did you ever tell a bus driver, leave this transfer point, you have a specific amount of time, whate or that time would be, to run your route. You must run the route and then get back here and report in?

A That could quite possibly have happened with the transfer point coordinators. I wasn't at the transfer points to know that.

Q For the bus drivers, Mr. Varley.

A If you will allow me to finish. The transfer point coordinator's responsibilities entailed being able to dispatch busses on a particular bus schedule. For him to be able to maintain that bus schedule, the busses that are out on the routes have to get back in prior to their need to be dispatched a second time.

So if the transfer point coordinator is to do his job correctly, he has to not only insure that the bus leaves but that the bus returns before it is needed for the

second time of being dispatched.

To the extent that the transfer point

coordinators work with the bus drivers in being able to

essentially run a bus system within a particular bus route,

that type of discussion may have gone on.

In addition, I think as far as bus drivers and feeling some stress or pressure as far as being able to meet their job commitments, bus drivers in some cases were required to go from the staging area to bus companies and then to transfer points.

Their need to be at the transfer point at the beginning of the schedule of running bus routes necessitated that they do the intermediate activities as quickly and as resourcefully as they could. So there was pressure in that sense.

C Well --

A But I think overall what this particular paragraph is tryin to allude to is the fact that we set up the drill scenario with the timed sequence of events of an accident as it unfolds. The participants are not aware of what that time sequence of events are.

As the individuals are made aware of the various steps within the scenario and asked to respond to them, we do not allow them the luxury of having the amount of time they need to complete all the steps for, let's say, an

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alert before we enforce a site area or a general emergency to occur.

So they may be in the midst of trying to do
everything that an alert is required to do in the procedures
and because of the strict timetable that we try and
impose, the site area or the general emergency may be
on top of them. And they are confronted with a new
set of circumstances before they have been able to
completely conduct all the steps in an alert.

And in that sense, what we are trying to say in this paragraph is that puts what we feel pressure on the participants as a result of that.

Q Now, Mr. Varley, did you write the portion of the answer above the paragraph we have just been talking about that says, "Everyone wants to do his job correctly and appear competent and capable in the eyes of the evaluator"?

A I agreed with that portion of it. I don't remember whether I wrote that particular portion.

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Q Well, you heard our discussion yesterday about some of the horseplay and, if you will, lack of seriousness by participants during the drills and exercises.

Do you still believe that is a true statement?

A (Witness Varley) Yes, I do.

Q Now, the next paragraph says the participants in a drill or exercise are unaware of the situations or surprise subsituations that the scenario will present.

Mr. Varley, does every drill or exercise contain the surprise subsituations you refer to?

A I couldn't say offhand. I would have to go back and read all of our scenarios to know the answer to that. I just don't remember.

Q Can you give me a percentage off the top of your head as to the ones that do?

A I would have to look at the scenarios to know whether it was a hundred percent or some other percentage.

I couldn't say without going back and reviewing.

Q It could be well under fifty percent, couldn't it?

A I can't answer that question.

Q The Answer 33, Mr. Daverio, talks about the repeat training given to LERO workers.

Could you tell me your estimate of the total hours spent in the training for each LERO worker on an

#12-2-SueT 1 annual basis. Maybe we can talk just in terms of their classroom training first. 2 MS. MONAGHAN: Objection. I think that this type 3 of question gets into the level of detail that is precluded 4 by the Waterford decision. 5 JUDGE LAURENSON: Overruled. 6 7 WITNESS DAVERIO: If you give us a moment, I think we can get that information for you. 8 BY MR. MILLER: (Continuing) 9 All right. 10 The witness is going through documents.) 11 12 (Witness Daverio) As far as classroom training, 13 we have it by job title. If you want me to give you, 14 after looking at this page, an average? 15 That's fine. Do you want some more time? We could do this over the lunch break if you want. 16 17 Average time per classroom training is fifteen hours and fifteen minutes. 18 19 Fifteen hours and fifteen minutes? That's correct. 20 21 Q That's for the retraining of LERO personnel during the course of a year, correct? 22 Only classroom training. 23 During the course of the year?

A During the year.

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Q Now, is there a way for you to give me the average amount of time spent during the course of a year for participation in drills and exercises?

And again if it's possible to do it, maybe you could just look at your data over the lunch break.

A We may be able to come up with a number. We don't have a computer printout with us that gives us that number.

Q And let me ask this, Mr. Daverio. I believe we established yesterday that the job, specific training, classroom training, is repeated on an every-other-quarter basis; correct?

Or is -- I'm sorry. I should change that.

The job specific classroom training is offered on an every-other-quarter basis; is that correct?

MS. MONAGHAN: The question has been asked and answered.

JUDGE LAURENSON: Overruled.

WITNESS DAVERIO: Job specific training would be offered twice a year but there is some job specific training every quarter.

BY MR. MILLER: (Continuing)

Q And a member of LERO is supposed to repeat his job specific training in a subject area once per year; correct?

A Yes, as Mr. Varley discussed yesterday.

MR. MILLER: Judge Laurenson, this would be a good time for the lunch break.

JUDGE LAURENSON: Are we up to Contention 41?

MR. MILLER: We are getting very close.

JUDGE LAURENSON: Maybe we could get to that point before we break for lunch. The afternoons do get a bit long here.

MR. MILLER: If we can take a break, that's fine.

JUDGE LAURENSON: Rather than take a break now, we will take our luncheon recess now.

(Whereupon, the hearing is recessed at 12:34 p.m., to reconvene at 2:00 p.m., this same day.)

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## AFTERNOON SESSION

(2:00 p.m.)

JUDGE LAURENSON: All right. We are back on the record now. The hearing is resumed.

Mr. Miller.

Whereupon,

HARRY N. BABB,

GARY J. BERGER,

MATTHEW C. CORDARO,

CHARLES A. DAVERIO,

DENNIS S. MILETI,

WILLIAM F. RENZ,

-and-

## RONALD A. VARLEY

resumed the stand as witnesses on behalf of Long Island
Lighting Company and, having previously been duly sworn,
were further examined and testified as follows:

NITNESS DAVERIO: Mr. Miller, I will give you those numbers from yesterday. You asked us yesterday how many people had resigned from LERO since its inception. I've got a number from the people back in Hicksville of fifty-one resignations since its inception, or about three percent.

## CROSS EXAMINATION

BY MR. MILLER:

Q Mr. Daverio, fifty-one resignations in LERO since

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LERO was formed a year or so ago; is that what you are saying?

A That was the question I asked, and that was the answer I got.

Q Let me make sure I understand, Mr. Daverio, these are resignations from LERO but not from LILCO; correct?

A The fifty-one people have resigned from LERO; that's correct.

Q Do you know, Mr. Daverio, if in all cases those persons have been replaced?

A It's my understanding that based on our discussions yesterday there are, I believe, forty-two places not filled right now, based on that hundred and sixty-six, a hundred and twenty-four I think we talked about yesterday.

Whether any one of these people is also one of those persons -- because, remember that was a time frame number I gave you from March 6th to May 23rd, anyone who left I can't say. But there is that forty-two number. That's the number that I'm aware of as short from the eighteen hundred we discussed.

Q Mr. Daverio, before the lunch break we were talking about Answer 33 which begins on Page 54. And on Page 55 going on to Question 34, there is a statement -- the question actually says: Will an annual refresher

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training program be sufficient to maintain the training level necessary for LERO workers to perform their jobs.

Do you see that?

A That's what the question reads; that's correct, yes.

Q Can you tell me -- well, you are not on this answer, Mr. Daverio. Let me ask this of Mr. Varley.

A I was added to this I think in the errata, but you can ask Mr. Varley if you like.

Q I'm sorry. Okay. Mr. Daverio, can you tell me, how is it that LILCO will know that the annual refresher training program, as you call it, will be sufficient to maintain the training level necessary for LERO?

A I think, as we have stated a couple of times, that would be by passing a FEMA-graded exercise annually.

Q So, is it your testimony, Mr. Daverio, that you will not be able to determine the sufficiency of the training program until the FEMA exercise is held, whenever that may be?

A No. Internally, we would be looking at our exercise to make sure that we felt that we could pass the FEMA-graded exercise, but the final evaluation from the regulatory bodies, in my opinion, would be the FEMA-graded exercise. We wouldn't go into that unless we felt that our program was good.

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Q The thing, Mr. Daverio, that sufficiency of the training level necessary for LERO is in part determined by persons in LERO not showing up for training assignments?

A Of course, if people didn't get the training that we felt necessary I wouldn't feel comfortable with FEMA-graded exercise.

Q Do you know, Mr. Daverio, if there have been drills and exercises conducted by LILCO where LERO personnel did not show up?

A Of course.

Q Do you still have SC Exhibit 63 and Exhibit 64, Mr. Daverio?

A Yes, I do.

Q Why don't we look first at SC Exhibit 63, which is the report of the February 8th exercise?

A I have it.

Q There are a number of places in this summary report, aren't there, where personnel not showing up for the exercise are noted; isn't that correct?

A It wouldn't surprise me if that statement is in here in more than one place. I'm not sure I accept your generalization that it's everywhere.

Q Looking at Page 11, Mr. Daverio, which is the first page of the report --

A That's correct.

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Q -- this refers to a press conference that Dr.

Catacosinos held, and because of that conference the staffing of the emergency news center was reduced when two of
the three managers in a facility were not present; isn't
that correct?

A In actuality, that's part of the on-site program, that position. It turns out, because the news center is a place where both on-site and off-site personnel are, that comment was left in what they gave you. But that emergency news manager is not a LERO position.

Q Would you look please at what is numbered as Page 14 of the report?

A I have it.

Q This deals with the comments from the operation of the emergency operation center; correct?

A Yes.

Now, do you see the second paragraph where it says that only one key individual, the decontamination coordinator, was not present?

A Yes, I see that.

Q How do you define key individual? Is that the seven supervisory personnel that we referred to yesterday?

A No. The documentation coordinator is not one of those seven personnel.

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Q Do you have an idea, Mr. Daverio, as to how many individuals in LERO assigned to the EOC would be classified as key individuals?

A I would say that close to everyone except the administrative staff personnel would be key in the EOC.

Most of them have an important function to provide, though I don't know if there were others missing at this drill.

Q Do you know, Mr. Daverio, how the writer of this report used the term "key individual?"

A Reading it, I would have interpreted it as

I said, that almost everyone at the EOC is a key individual.

Q You don't know though what the person who wrote the report meant by it?

A Not specifically, no. I may have asked him, but I don't remember at this time.

Q And I take it, Mr. Daverio, from what you have said that you do not know how many, if any, other personnel did not report to the EOC for this exercise?

A No, I didn't say that. We keep statistics of who appears at all our drills. And I may not have the number in my mind, but we do keep a record of how many people are there and the percentages.

Q Can you --

A So we can identify who doesn't show up.

Are you in a position to tell me now, Mr.

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Daverio, how many other personnel did not report to the EOC for this exercise?

A We don't have that information with us right now.

Q If you look, Mr. Daverio, at Page 16 of the February 8 report, this has to do with the exercise of the staging areas; correct?

A That's correct.

Q And the first paragraph says several key people in the staging area were not drilled in the positions which they were assigned, gives the example of the lead traffic guide, doesn't it?

A They were there. That's what Mr. Varley talked about this morning, I believe, about the problem that we had scheduled some people to this exercise that probably shouldn't have been at an exercise.

Q Can you tell me, Mr. Daverio, for the staging areas how many of the key personnel for the staging areas were not present at this exercise?

A To the best of my knowledge, they were all at this exercise. I can give you a generalization that at our exercises in general we get over ninety percent attendance. I would say that that -- I can say that with confidence.

Q I'm sorry. Mr. Daverio, when I read this I thought that this was saying that several key people were

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not present at the exercise for the staging areas. Are you telling me that doesn't say that?

A I don't believe that says that. That says they were not drilled. I think they were there. That was the problem Mr. Varley alluded to, that we had some people there who shouldn't have been at an exercise but needed more prompting to get it done.

Mr. Varley may have some details on that.

Q Are you saying that the people were there but they performed emergency jobs that they weren't assigned to perform?

A I think what occurred here is we upgraded some personnel and they had not been drilled in that lead position and, as Mr. Varley stated, we had put them in an exercise where they shouldn't have been.

He has something to add to that.

(Witness Varley) I think Mr. Daveric may have just covered it. In this particular passage, what it is saying is that several key people in the staging area were not drilled in the positions to which they were assigned for this particular exercise. In fact, they were assigned for this exercise as lead traffic guides. They had, in fact, been upgraded to fill a position of lead traffic guide from previously having been traffic guides.

So, in fact, the people were all there. The

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required positions were filled but in this particular case, like I talked about this morning, this was their first experience in the field in that new position.

Q And it's your testimony, Mr. Varley, that at the February 8 exercise, all the personnel, in fact, reported?

A No, that's not what I said. What I said was for this particular instance, this is not noting that someone didn't attend.

Q Can you tell me, Mr. Daverio, or Mr. Varley, at this time can you tell me how many personnel in LERO did not report for the February 8th exercise?

MS. MONAGHAN: That has been asked and answered.

MR. MILLER: We were talking, Judge Laurenson,

before I believe about the EOC personnel.

JUDGE LAURENSON: Overruled.

WITNESS DAVERIO: We don't have that detailed information. But the ninety percent number I gave you that I think is higher, but as a conservative number, I think ninety is a fair estimate, is for all people who were required to respond.

These drills would have about nine hundred people responding. So, we may get in the mid-eight hundreds to low eight hundreds out of the nine hundred, I believe.

But we don't have that information directly.

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That's from recollection.

BY MR. MILLER: (Continuing)

Q When someone misses a drill or an exercise,
Mr. Daverio, an exercise of that size where you have got
as many as nine hundred people supposed to report, what
do you do to make up for the fact that they have missed an
exercise like that?

A We are running another program in June where everyone is again being scheduled, and we would evalute whether they came to the June exercises. If we see a recurring problem of the same person not appearing, we would take some appropriate action. I think I stated that before.

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Detween the February exercise and the exercise you are contemplating in June, is there anything done with respect to making up for the personnel who did not report to an exercise or drill?

A No, we ran no drills between those dates. We ran some table tops, but no drills.

Q Would you look, please, as SC EP-64, Mr.

Daverio, and again in this report for the February 15th exercise there are instances of persons not showing up, aren't there?

A It wouldn't surprise me, as I said, but I would have to read it to see if that is true or not.

Q Would you look at page 9, please. Again, this

-- just for sake of clarification. These reports are broken
down into three areas; the emergency news center, the
emergency operations center, and the staging areas,
correct?

A That's correct.

Q And looking at the section regarding the emergency operations center on page 9, the first paragraph says: Two kek individuals, the RECS communicator and the decontamination coordinator were not present.

Do you see that?

A I see that.

I think you have to read the next sentence to see that both positions were filled adequately, though, aduring that drill and handled that well.

Q Mr. Daverio, can you tell me if you look back on page 14 of Exhibit 63, at that February 8th exercise, it was also the decontamination coordinator who, as a key individual, was not present at the EOC, correct?

A They were two different people.

Q Same position, but different people?

A Yes, these were two different shifts of people who were being drilled.

Q Can you tell me, Mr. Daverio, or would your answer be the same as it was for the February 8th exercise, regarding the number of personnel overall who did not report to the February 15th exercise. Is that again something that you do not have the data for now, and it would be roughly in your opinion approximately ninety percent did show up?

A Ninety is a conservative estimate. I don't have the data to give you a better number than that.

Q And if you look at page 12 of the February 15 exercise, Mr. Daverio, where it says in all three staging areas only two key individuals did not report for the exercise. The bus dispatcher at Patchogue, and a transfer point coordinator from Port Jefferson.

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1 Do you see that? 2 A I see that. 3 4 5 Do you see that? 7 8 9 10 11 12 13 14 15 That is correct. 16 17 18 19 26 21 22 you at all? At the February 8th exercise, there is a 23

And it says in the next paragraph a number of bus drivers, traffic guides and route alert drivers also did not report for the exercise. I see that. I also see that all staging areas were fully staffed, so I assume that some appropriate action was taken in the next paragraph. Q Yes. Do you know what time this exercise was supposed to begin? It was 9:00 or 9:30, wasn't it? Yes. They all begin around 9:00. And it says staging areas were fully staffed and activated by around noon, correct? Now, when it says that a number of bus drivers, and traffic guides, and route alert drivers did not report, do you have any idea what that number is? No. But that again would fall into the overall number of percentage that I gave you. Q Mr. Daverio, I have the backup documentation for these drills and exercises. Would this number surprise

comment here that says: Not all the traffic control points

were able to be manned. The following were manned -- and

it has a listing, and it says, right below that: The following were missing from the exercise, I guess, and it says the total equals 25 out of 56.

Would it surprise you that 25 out of 56 traffic guides were not available to staff traffic control posts during the February 8th exercise?

A I am not sure, without looking at that comment that that is what it is, but I don't think that is correct.

Q I will open it to the page I was looking at.

A It doesn't say that. It says the traffic control points weren't being able to be manned. I am not sure that that can be equated to the personnel that appeared.

Q Well, you are saying -- this says not all the traffic control points were able to be manned, and you are saying that might not mean that traffic guides didn't show up?

MS. MONAGHAN: Objection. I think what is happening right now is that Mr. Miller is taking an opportunit to read into the record those portions of the critiques which he couldn't get in otherwise in terms of evidence.

It seems to me that this has very little probative value, and this line of questioning shouldn't be permitted to continue.

MR. MILLER: It seems probative to me if there

is a possibility that 25 out of 56 traffic guides didn't report to a particular staging area for an exercise.

JUDGE LAURENSON: Overruled.

WITNESS DAVERIO: Could you repeat that question, because I have lost the train of thought.

BY MR. MILLER: (Continuing)

I am trying to clarify your last comment, Mr. Daverio. You said --- the statement says, you will agree, won't you, that not all the traffic control points were

That is what it says.

Q And are you telling me that that statement does not necessarily mean that there were not traffic guides available at this staging area to man those traffic control

Can you give me an explanation as to why you would not man a traffic control point during an exercise?

A The problem I have is twofold; one, I have one page out of probably more than one for that commentor, but let me do a little speculation on what might be contained on the pages before or the pages after.

It could be two things; one, the scenario may have called for those amount to be manned because it wasn't

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a full ten mile evacuation. I don't know that.

And as you brought up yesterday with Mr. Varley, it could have been they were there, but they were car pooling two to a car, so that we couldn't man all the posts.

I am not sure what that means yet.

Mr. Daverio, do you see the comment below the listing of the traffic control points that were manned, and it says the following were missing -- and it has a number of traffic control points listed -- and then it has total equals 25 out of 56.

It says from a message. I am not exactly sure what the controller would have meant. It could have been that a message that came from the EOC that was missing those in his opinion.

It doesn't say the position was missing.

Mr. Varley, can you shed any light on this?

(Witness Varley) No, I can't. I believe what we are trying to do is make something out of something that is not enough documentation in front of us to be able to decipher this.

Q Well, I am relying on the written word, Mr. Varley, what are you relying on?

A I am relying on the fact that we have incomplete data to try and draw the conclusions that you are asking us. It would be much better if we had the attendent

sheets here for that particular staging area to know how
many traffic guides appeared that day.

Q I would request, Mr. Varley, that you look at those attendant sheets and come back and tell us what they say.

A I can't do that now while I am on the stand.

We are going to have to get computer printouts out of our program to do that.

Q Mr. Daverio, I am going to hand you another page of this same -- sorry, this is from the February 15 exercise, which is the other exercise we have talked about.

Do you see in the middle of that page where it says: 66 of 76 traffic guides; seven of ten road crews; one of two route spotters; 20 of 22 route alert, have signed in. The rest are no shows?

A Can I see that?

Q Now, would you agree with me, Mr. Daverio, that in this exercise those personnel as I just stated did not show up, according to this comment sheet for the February 15th exercise?

A That appears from what is there.

Q Now, with the exception of the 20 of 22 route alert drivers, do any of the rest of those job positions in LERO come out to the 90 percent attendance rate which you say is a conservative estimate?

A That was an overall estimate for all facilities.

I didn't say it was for a staging area or any one job.

Q Yes, sir. But none of those come out to 90 percent attendance rate, do they?

A The 7 out of 10 and 1 out of 2 aren't close.

The 66 out of 76 might be close to ninety percent.

Q Mr. Daverio, would you flip in Tour pages, please. There is a page where it says Item 4, with the four circled. Do you see that?

MS. MONAGHAN: Mr. Miller, do you have an additional copy of that that I might look at please.

MR. MILLER: I will be glad to hand out copies to everybody, if you would like. Judge Laurenson, would the Board like copies of these documents?

JUDGE LAURENSON: I was just wondering whether
we ought to reconsider our decision to allow you to
question on them, because it seems to me now you are getting
to the point where we are doing just what Ms. Monaghan said,
and that is through this questioning, based on these
documents -- in fact, you are putting into the record
evidence that is almost identical to that which we had
excluded this morning.

MS. MONAGHAN: In fact, Judge Laurenson, it is identical, because the document that the paralogal for Mr. Miller just handed me was the exact same exhibit that

the Board excluded this morning.

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MR. MILLER: Judge Laurenson, I need a clear clarification then from the Board.

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We had a discovery dispute with LILCO, and on June 1, the Board ruled that the documents requested by the County were indeed required to be produced by LILCO, and the County could use these documents only if they could

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show a pattern of some sort in -- with respect to training deficiencies in the County's view.

Now, I believe that the Board is beginning to say to the County: We gave you the documents, but you can't use them.

I have asked these witnesses limited questions. I have tried to keep my questions to the summary reports which have been admitted into the evidence. I have been unable to get certain answers from Mr. Daverio. I think with the use of these documents we are clarifying the record. We are putting particulars on the record as to personnel not showing up, and I am using the documents in a very limited extent, and I think clearly the County is permitted to do that.

I am not going through these pages one by one.

MS. MONAGHAN: I don't think that we are clarifying the record at all. I think the witnesses have testified that they are not in a position to make any

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judgments based on the documents that are being shown to them by Mr. Miller.

They would have to know the totality of the circumstances in order to be able to assess whether the point that Mr. Miller is making was, in fact, true.

MR. MILLER: What totality of the circumstances do you need to know when the written page gives you a list of people who did not show up, and the rest are no shows.

The documents speak for themselves in that regard.

There is no reason for us to dispute that.

There is no reason these witnesses have to dispute that,

and I am trying to state on the record the extent of

personnel who do not show up for the drills and exercises.

I think the extent of that indicates that it could well be in excess of the ninety percent figure used by Mr. Daverio.

MS. MONAGHAN: Mr. Miller, looking at the documents that you are -- it is a little bit unclear to me exactly which ones you were looking at before -- but taking the second page, which I think was what you read, you are looking at time lines here, which were done by the drill controllers and observers over a period of time, and different events happened at different periods of time.

So the fact that there were so many traffic guides at a particular point in time does not necessarily

indicate that that is all the traffic guides that there 1 were. 2 MR. MILLER: I think that you are grossly 3 speculating now, Ms. Monaghan. 4 JUDGE LAURENSON: Okay. We will consider 5 this matter and be right back with you. 6 (Board retires to chambers.) I have a point of clarification. 8 MR. ZAHNLEUTER: While Mr. Miller was cross examining the witnesses, I 9 thought he was cross examining about Suffolk County EP-65, 10 and apprently Ms. Monaghan thought that, too. 11 While you were deliberating, I obtained from 12 Mr. Cook, who is the County's legal assistant, the actual 13 pages that M: Miller was using, and contrary to my 14 understanding, and contrary to Ms. Monaghan's statement, 15 they are, indeed, different that Suffolk County EP-65, 16 and I just wanted to make that clarification so that we 17 all are aware of it. 18 JUDGE SHON: Pardon me, Mr. Zahnleuter. They 19 are different from Suffolk County EP-65, but they are 20 simply other sheets from the same general collection, 21 are they not? 22 MR. ZAHNLEUTER: Well, I am not the sponsor 23 of this but, yes, it appears that you are correct.

JUDGE SHON: That is what we thought, that is what the Board thought.

End 13 18

again the question of these documents and the use to which they can properly be put in this case, and it is our conclusion that in order to yield admissible evidence here, at a minimum, it would take a summary analysis of the data and documents that we previously ordered LILCO to produce, and the attempted use of the raw data in the nature of small sub-sections is not persuasive, and merely adds bulk to the record which the NRC regulations prohibit.

We find that the use of these evaluation forms to cross examine the LILCO witnesses about the small subsections of LERO workers participating in a drill or exercise shall not be allowed.

The objection is sustained.

MR. MILLER: Judge Laurenson, let me make sure I understand your ruling.

Are you saying that the county is henceforth precluded from using the documents produced by LILCO, pursuant to the Board's order of June 1, in any way throughout the course of these hearings, durin, my cross-examination of the training issues?

possible use of the documents. I am not sure that I can answer your question. But I think that what we have said is that the two attempts that you have used so far have not been successful and that without some sort of determination that, in fact, we are getting a fair representation of what is in these documents, the isolated selection of a few pages out of the large stack that has been described several different ways to us we feel presents a biased record that is of no value to us in our job of finding the facts and writing a decision on this case.

That is the problem that we identify.

MR. MILLER: I would like to make sure, again, that the Board understands exactly what these documents are. We were given documents by LILCO which relate to four different drill or exercises -- November, January 28, 1984, February 8, and February 15, 1984. I represent to the Board that the great, great, great majority of the documents related to two of those four exercises, the

two in February. The November information was piecemeal; the January information was very limited, in addition, there were a number of blank pages.

The February information was the substantial part of the information presented.

Now, taking that into account, there is only one EOC which is activated either during an emergency or during a drill or an exercise. There are only three staging areas which are activated, either during an emergency or during a drill or during an exercise. These documents that I was talking to Mr. Daverio about relate to the staging areas and the EOC in the two exercises for which the county was given information.

Now, if that is not probative and relevant to the issues before this Board, I don't understand what could be.

JUDGE LAURENSON: The testimony that I had in mind was the -- I think the general statement made by Mr. Daverio that something like 90 percent of the LERO people showed up for the drill. And then you attempted to challenge him on that by showing that, I guess, in one area 25 of 56 traffic posts were not manned or something like that.

We find that evidence is exactly what we are talking about that is not probative of anything, that if you

want to challenge the testimony concerning the number of

people who showed up, you can't do it by going through

piece by piece in 50 different sections to do this,

unless you have analyzed the total number to show that,

in fact, he is wrong and that maybe only 40 percent of the

be interested in hearing.

But not to go through each traffic guide,
each route alert driver in all three different staging areas.
This is just not a productive use of the record and,
frankly, everyone's time is too valuable to take it up on
this sort of minutiae.

people showed up. That is the kind of evidence that we would

MR. MILLER: Judge Laurenson, we can only work with the documents we have. We are working with the documents that were produced by LILCO. We are working with what we have. If it would help the Board, we will produce for the Board the entire stack -- we will take out the blank pages, if you would like -- so the Board can see for itself what we are talking about here.

JUDGE LAURENSON: We are telling you that was your responsibility to do that analysis and that that is what the county's job is; not to present a stack eight inches high, but to present an analysis, if that is what you are trying to show, what those documents establish.

MR. MILLER: I think the county did its job and

did an analysis and we have broken down the paper presented by LILCO into succinct, sufficient areas which address specifically the LILCO testimony. In this case, personnel not showing up for the drills and exercises, which contradicts LILCO testimony which says, "Participants are exposed to their training in the drills and the exercises."

They are obviously not exposed if they don't show up.

Now, we have done an analysis and we are trying to present that to the Board through cross-examination, which is sometimes difficult. I don't think we in good faith could be expected to do any other kind of analysis than we have tried to do here.

have an analysis. You have done a selection. You have gone through apparently and picked out various pieces of paper in this stack, and that is not an analysis by our definition. That is a selection process, and this is what we are concerned about, of putting this kind of information into the record which will indeed present a biased result that would be of little -- would be of no value to us, rather, in our decision making process.

MR. MILLER: Judge Laurenson, I just don't understand how during cross-examination you can conduct the kind of statistical analysis which the Board seems to

want the county to do. This is cross-examination.

If it was our witness panel up there on direct,
perhaps that would be possible. This is paper provided to
us by LILCO, and these are LILCO's witnesses. And during
the course of cross-examination, I think we are doing the
best we can do with material we have to work with. And
it is probative and it is relevant.

(Pause.)

Judge Laurenson, I think under the circumstances, in light of the Board's rulings and what the Board has said, the county would like to make an offer of proof.

I think it can be done rather briefly, but I think it is necessary for the sake of the record.

The offer of proof would be pursuant to Section 2.743(e).

If the county would have been permitted to have gone through and questioned the LILCO witnesses regarding personnel, LERO personnel not showing up for drills or exercises, it is the county's position that the county would have demonstrated a systematic failure of LERO personnel to participate in drills and exercises.

We would have demonstrated this specifically by looking at various comments provided by LILCO and/or IMPELL controllers and observers of the drills and exercises.

In particular, we would have demonstrated for the two exercises in February of 1984, for which documentation has been retained and provided to the county, that at the EOC, at the staging areas, the two main areas of concern expressed in the documentation regarding these exercises, personnel did not report for the exercises.

We would have shown in particular the issues that we have already discussed with Mr. Daverio, which are on the record. We would have shown further, if permitted by the Board, that a comment sheet provided in the LILCO documentation showed eight other traffic guides failed to show up, two were extremely late, two went home sick, three had medical problems, one route spotter and one route alert driver were all no shows for another aspect of the February exercise.

We would have demonstrated that in addition to the traffic guides we have talked about and the route alert drivers and so forth, that a number of bus drivers failed to show up for the drill. In particular, one comment sheet shows -- says the following, "The following did not show up: bus drivers, eight; route alert drivers, two; traffic guides, three."

We would have shown, Judge Laurenson, if we would have been permitted, that on another comment sheet there is the following statement: "The staging area also did not

have enough route spotters; only one showed up."

I think that these are illustrative of the point that we want to make. I can state for the record they go across the February 8 and February 15 exercises, and they show systematically, again, that personnel have not reported for these drills and exercises.

BY MR. MILLER:

BY MR. MILLER:

Q Mr. Daverio, looking again at page 55 of the testimony, would you agree with me, Mr. Daverio, that during the course of drills and exercises conducted by LILCO there have been problems in the sufficiency of staffing for certain LERO positions indicated in those drills and exercises?

MS. MONAGHAN: Objection. The question is vague and ambiguous with respect to the word "sufficiency."

Q Well, what I am asking, Mr. Daverio, has LILCO learned from its drills and exercises that -- from IMPELL -- that drill participants, drill observers, drill controllers believe some LERO emergency positions are inadequately staffed?

A (Witness Daverio) I know of some examples of that, yes.

- Q What examples come to mind, Mr. Daverio?
- A The first one I can think of is, I know we have

increased the number of lead traffic guides in the staging area from the early drills to the later drills. We have also increased, based on comments, included a staging area, administrative staff to help with the communications.

We have, I think, made a modification to the dosimetry record keeper numbers, number of people. The transfer point coordinators have changed over the time based on comments.

There are other comments. I am not sure we have acted on all of them. Some are still being considered, but those are examples that I can think of.

Someone else on the panel may have more.

- Q Are there examples, Mr. Daverio, would they include comments that the number of decontamination and monitoring personnel should be increased?
- A Yes, that was there and that is one we are still considering. We haven't made a final decision.
- Q What about comments that the number of security personnel should be increased?
- A That, I believe, we are going to do, but I don't know if the asssignments have been made yet. We have looked at that one, yes.
- Q What about comments that there should be two bus drivers assigned to every bus, one to drive the bus, one to read the maps? Have you heard that comment before?

1 Yes, I have. A 2 Is LILCO going to adopt that comment? 3 Not at this time. What about comments in the same regard with 5 respect to the route alert drivers? Have you heard that comment before? 7 Yes. I am familiar with that one. I don't think we have made a decision to do that one either. What about the comment that every traffic control 10 post should be staffed by at least two traffic guides; 11 have you heard that one before? 12 MS. MONAGHAN: Objection. I think we are 13 going back over the same type of nonprobative evidence 14 that the Board just admonished us against doing in terms 15 of the specific comments by specific controllers. 16 I think as Mr. Daverio has testified, yes, 17 some of those comments have come up. But I don't see 18 that a litany of comments about what positions might be 19 more fully staffed is really probative of the evidence here. 20 MR. MILLER: Judge Laurenson, I haven't looked 21 at a single piece of paper. This goes to the adequacy of the staffing of LERO. I am not sure what could be more 23 probative. 24 JUDGE LAURENSON: The objection is overruled.

WITNESS DAVERIO: I forget which --

BY MR. MILLER:

Q The last question, Mr. Daverio, was, have you heard comments that every traffic control post should be staffed by at least two traffic guides?

A I have heard that comment. Some of them have two, and that is our intention right now is to leave that alone.

Q Your intention now is to maintain staffing for some traffic control posts at one traffic guide?

A As testified to Mr. -- under transportation, that is intended to be left alone.

Q Do any examples, Mr. Daverio, come to mind as to where you have received comments regarding inadequate staffing of LERO positions?

A One other one that just popped into mind while you were talking is, there is a comment that is still under consideration concerning two RAD health coordinators or an assistant RAD health coordinator to help with that effort.

Like I said, other panel members may be familiar with other ones, but those I am aware of.

Q Mr. Daverio, looking at answer 34 on page 55, it says about halfway down, "In addition to conducting the classroom training during the year, drills and exercises are scheduled on a quarterly basis as well."

Do you see that?

A Yes, I do.

Mr. Daverio, do all LERO members participate in drills and/or exercises every quarter?

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A Could you restate that? I am not sure I got the question.

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Q I am trying to understand, is it your testimony that all LERO personnel participate in drills and/or exercises on a quarterly basis?

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A One third of LERO would participate on a quarterly basis.

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Q Now, for the typical LERO person, how many drills or exercises would that person participate in during the course of a year?

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> A It is in the plan, in figure 521. It defines what drills we run or exercises quarterly and who participates. I haven't done the mathematical

Q And in the plan, Mr. Daverio, where it says,

for example, that traffic guides will participate in

such and such an exercise, does that mean all traffic

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All traffic guides at least once a year would participate in each one that there is a dot next to.

So with respect to what is said in the plan, when you look at that matrix, that means that for a

particular emergency position, people assigned to that position will participate in those drills and exercises at least once during the course of the year; is that right?

A I guess the only one I have a problem with is number 9 which is the annual exercise. Of course, only one team or one shift would be in the annual exercise, but as to the other positions, each of these dots would be at least once a year. They would have to participate in that type of drill which we schedule every quarter.

Q Mr. Daverio, what you just stated about the annual exercise, are you saying that for the FEMA graded annual exercise, only one third of LERO participates in that exercise?

A One shift of LERO which is one third of the personnel, unless the scenario calls for a shift change. It is actually a little bit more than a third.

Q Does LILCO intend, Mr. Daverio, if and when FEMA graded exercises take place, that on an annual basis you would rotate the personnel involved so as to insure all LERO personnel would at some time participate in such an exercise?

A I think that is the intent in 0654 that over a five-year period, you try to exercise the complete thing, the complete emergency plan. Though in any one year you

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might not. So I think that would be our intent.

Q And under your present intent, Mr. Daverio,
it could be as much as three years before some individuals
of LERO participate in the FEMA graded annual exercise;
is that correct?

A That is correct.

Q Now, if you would look at the last paragraph of answer 34, it talks about attendance at classroom training and participation in drills and exercises.

Let me ask you this, Mr. Berger, do you believe that this attendance in the classroom training and the participation in drills and exercises is necessary in part within LERO because adults tend to forget material rather quickly?

A (Witness Berger) No, that is not my belief.

Q Do you believe that adults do not tend to forget material rather quickly?

A I believe adults do retain information presented to them in an instructional manner.

Q Retain for how long?

A Depends on how it is presented.

Q Could you tell me, Mr. Berger, briefly, what factors affect the retention of information by adults?

A In an educational setting?

Q Well, in a training setting.

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A Generally it is my belief that research indicates where an adult is allowed to participate in some hands-on experience to become involved in the educational process that retention does increase.

That is one factor.

Another factor is the amount of senses that are involved in the learning process. For example, if an individual only hears something, the learning retention is not as long as if someone hears as well as seeing something.

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Q Is there anything else?

A (Witness Berger) Well, also obviously practice of the skill would increase retention. I consider that hands-on.

Q You lump practice of the skill in with the hands-on experience?

A No. I don't lump it in. I say it's another -that would be another factor. If I'm allowed to --

Q Now, Mr. Berger --

A I would like to finish my answer, please, Mr. Miller.

Q I'm sorry.

A I would increase the learning by actually practicing the skill, as an example, rather than participating in a discussion in the class, a case study in the class.

There are probably several others. But those are the ones that come to mind at this time.

Q Would you say, Mr. Berger, that of those three general factors you listed that the practice of the skill would be most important of the three?

I'm talking in the context of LERO.

A I think that practice of the skill is an important factor. It's not the only factor.

If the individual has not had an opportunity to

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understand, if you will, or to see the skill, practice would obviously provide no benefit.

Now, Mr. Berger, again with respect to LERO practice of the skill would be accomplished, would it not, through the drills and exercises if everything works according to the way LILCO hopes it is going to work?

A I would include two other aspects. There are, in some of the modules I believe, Mr. Miller, an opportunity for individuals to manipulate, handle, practice, if you will, the equipment during the class portion. I believe that's at least my last understanding in the dosimetry modules, they handle the dosimeters.

The other aspect I believe would be tabletops.

Now the tabletops, Mr. Berger, under the LILCO training program, although they are called tabletop drills, wouldn't it really be more accurate to say they are tabletop discussions?

A Mr. Miller, I haven't attended a tabletop and have not personally observed that. I would like to defer that question to Mr. Varley.

Mr. Varley, the tabletops generally consist of participants in LERO with an instructor sitting around a table and discussing procedures in LERO, things of that sort; is that a fair summary?

A (Witness Varley) It depends upon the particular

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what occurs at a tabletop is that there is a scenario developed prior to conducting the tabletop and a group of individuals who have related job functions within LERO are brought into the tabletop session, and the instructor walks the individuals through that particular accident situation with the individuals and their procedures in front of them, indicating their appropriate responses to the accident as is presented by the instructor.

And there is then discussion within the group about a particular step if there is a philosophy behind it or how the group is going to interrelate among themselves to accomplish a particular step. So that they gain some proficiency amongst themselves in working through the interrelated procedures.

Now, Mr. Berger, keeping in mind Mr. Varley's explanation, do you believe that the tabletops are, or constitute, practice of the skill?

A (Witness Berger) Well, I think they do to the extent that it is a walk-through, if you will, of the procedure. And my understanding is that the procedure replicates the action that the individual is supposed to take out in the field.

What we are essentially trying to do here, Mr. Miller, is a building block concept of first exposing the

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individual to the skill, giving him an opportunity in a limited fashion to practice the skill through the tabletops and continuing to advance the complexity of that through the drills and then into the exercises.

Q Dr. Mileti, on Page 56 you make some statements about stress and trauma.

Would you answer this question yes or no, please?

(Laughter.)

A (Witness Mileti) It was them; it wasn't me.
(Laughter.)

Q In the middle of the page, Dr. Mileti, you state that stress and trauma do not, in community-wide emergencies, emerge to interfer with the ability of people to do things.

Now, are you equating community-wide emergencies in general with radiological emergencies?

A The kind of --

Q Yes or no, please.

A Sorry. Yes.

Q Now, Dr. Mileti, on Page 56 you seem to be saying that stress will motivate people during an emergency; is that correct?

A, I imagine you could have that interpretation.

I don't know that that's exactly what I meant.

Q Well, let me just try to clarify it this way. On

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Page 47 of the testimony, you made a statement where you said that -- it's about middle of the page -- stress may motivate people to rise to the occasion.

Now, is your testimony on Page 56 any different from your testimony on Page 47?

A I think I have the same thoughts behind everything that I wrote.

So it's your testimony that stress may motivate people during an emergency; is that correct?

I think it's good to have some stress in an emergency, yes.

And that stress may motivate people, correct?

Yes.

Dr. Mileti, at the bottom of 56 and continuing to 57, you mention again DSM-3. Can you tell me, yes or no, please, does the DSM-3 specifically address stress during a radiological emergency?

I think that --

Yes or no, Dr. Mileti, please. Can you answer it that way?

Yes.

Your testimony is that the DSM-3 does specifically address stress during a radiological emergency?

Without being able to explain it, it's the only fair answer I can give.

Q Why don't you explain it?

A Because I think the DSM-3 is trying to give those who might read it an understanding of how it is and when it is that people might come to have a post-traumatic stress disorder. And they catalogue examples of the sorts of events in which a post-traumatic stress disorder might or could occur.

And in that sense, I think one should not say because they did or didn't pick a particular example from all those that might characterize life on earth that their explanation is or isn't applicable to the ones they did or didn't use.

Q Dr. Mileti, would you say that post-traumatic stress disorder, as discussed in DSM-3, is a disease?

A I don't know if I would want to call it a disease, but it is a response to having experienced a traumatic event that some people manifest.

I don't know to what extent it might be considered a disease or not.

Q Do you believe, Dr. Mileti, that all stress is post-traumatic?

A No.

Q Let's go on to Contention 41 which begins on Page 57. Mr. Renz, you have been very patient.

A (Witness Renz) Thank you, Mr. Miller.

Q On Page 58, Mr. Renz, there is discussion about the two-way radios used in LERO; is that right?

A That's correct.

Q Could you tell me, Mr. Renz, the percentage of LERO workers who use two-way radios on a frequent basis?

In LILCO, I'm sorry. A frequent basis within LILCO.

A I don't think I could give you a percentage off the top of my head, position by position. I could explain who does, in general terms.

Q Well, Mr. Renz, would you agree with me that the use of radios under normal work conditions, on a day-to-day basis, is not the same as the use of radios during an emergency?

A I suppose that would have to depend on what your daily use of the radio would involve.

Q Well, during an emergency, Mr. Renz, there may be more radio traffic, for example, than you would have on a daily, day-to-day work basis; wouldn't that be correct?

A That would depend on the specific situation. If you can give me an example, I will try to respond.

Q Well, someone who works in LERO as, say, a traffic guide, traffic guides use radios in LERO, right?

A That's correct.

Q Now, can you tell me someone who is assigned as a traffic guide in LERO who, as a LILCO employee, would

use a radio on a day-to-day basis? It can be anybody?

A Would you give me a minute to refer to OPIP 2.1.1

which gives a listing of those individuals within LILCO
that fulfill LERO positions?

(Witness going through document.)

On Page 31 of OPIP 2.1.1, LILCO working underground foreman would be one example.

Q Excuse me, Mr. Renz. That's an underground foreman, you said?

A Yes. Serves as a traffic guide. Utility worker underground, Utility Clerk-B, underground L, Clerk-B.

There are a few traffic guides that do utilize radios on a frequent basis in their day-to-day jobs.

Now, Mr. Renz, during an emergency at Shoreham when a traffic guide is at his traffic control post, would you think that there would be more radio traffic -- I'm sorry, let's talk about the scenario of a ten mile evacuation, would you think there would be more radio traffic during the course of that evacuation than the individuals you have just mentioned would experience typically in their day-to-day jobs with LILCO?

MS. MONAGHAN: Objection. I think we went into this extensively in the communications area of the testimony with respect to the number of radio communications that could be expected by traffic guides while at their traffic

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control posts. It seems to me this is repetitive and cumulative testimony.

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JUDGE LAURENSON: I think there is some overlap, but there is really an overlap in the contentions and I guess we have to develop a record on Contention 41.

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The objection is overruled.

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WITNESS RENZ: I don't know that I can make that comparison. Some sample testimony given and in the communications testimony provided, some time ago by now, addressed the opinion that the bulk of traffic guide communications would be prior to the setup and after the

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dismantlement of a given traffic guide location.

Underground lines, personnel or other utility

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clerks that work in operating departments that use or utilize radios on a daily basis might have a considerably larger use, depending on the day, depending on the set of

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circumstances that day.

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I don't think I can draw that comparison.

You would agree with me, wouldn't you, Mr. Renz,

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BY MR. MILLER: (Continuing)

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that some LERO personnel expected to man a radio, two-way

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radio, are certainly more inexperienced with respect to

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I would agree to that statement.

use of mobile radios than other LERO personnel?

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Q And I think, Mr. Renz, you will recall that we

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have discussed this before, one person assigned to LILCO's single radio, single-channel radios, can shut down the channel; isn't that correct?

MS. MONAGHAN: Objection. This has been covered in the communications area.

JUDGE LAURENSON: This is also the subject of the testimony I think on these pages. The objection is overruled.

WITNESS RENZ: As I believe was covered in testimony given on communications, and as is specifically addressed in one of the training modules, there is a time-out feature on the mobile radios that we utilize in the field that after sixty seconds that timer will discontinue the transmission of that radio.

That's my response.

BY MR. MILLER: (Continuing)

Q But, Mr. Renz, we've discussed, haven't we, that even with that time-out feature under certain conditions that feature would not prevent one person tying up an entire channel of LILCO's single-channel radios; isn't that correct?

MS. MONAGHAN: Same objection.

JUDGE LAURENSON: I know you have asked these questions before, and I know Mr. Renz has answered them all.

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MR. MILLER: Judge Laurenson, I'm trying to do
this just for background purposes. I am beginning the
communications section of the training testimony. I don't
intend to go back through a long line of questions on
communications, but I think to set the tone of my questions
I need to establish a little background.

JUDGE LAURENSON: Overruled.

WITNESS RENZ: Not in excess of one minute.

BY MR. MILLER: (Continuing)

Q Let me make sure I understand. You are saying that with that time-out feature, under no conditions can a radio channel be tied up by one user for more than one minute?

A If the user gets on and off that channel frequently, he can tie up that channel for as long as he wishes if it's intentional. But I have no reason to believe that that would be the case.

Now, Mr. Renz, during the drills and exercises that have been conducted to date the personnel like traffic guides have been provided some opportunity to use mobile radios; is that right?

A That's correct.

Q Now, is it fair to say, Mr. Renz, that the use of these radios has, for the most part, consisted of calling in and reporting arrival at a traffic control post by the

traffic quides?

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For the most part, communications has been in a number of areas as the drill progresses. In other words, when the radio is installed, there is communication to check, when he is ready to be dispatched there may be communications. When he has arrived at his point, those types of communications are the bulk of communications during the drills. Yes.

And focusing on traffic guides, you are saying that the traffic guide may use his radio at the time the radio is installed; correct?

A That's correct.

At the time he leaves the staging area, you said?

Yeah, that should be the same communication but it may or may not be.

Q Okay. But that could be one communication. And then the second communication would be when the traffic guide gets to his traffic control point and transmits to the staging area, saying that he is at his post; is that right?

As I recall the procedure, that's correct.

With respect again to traffic guides, Mr. Renz, typically do they broadcast any other transmissions other than the two that we have just discussed?

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A Liring the drills or the exercises? Beyond the subscenario situations that have been previously addressed by other members of the panel, that is the bulk of their communications. They might radio back in to receive further instructions for some reason or other in addition to that.

Now, Mr. Renz, if -- let me ask you this. During the course of the communications training, is there any training provided to LERO personnel with respect to what they should do if a radio malfunctions?

A I don't believe that's covered in the classroom portion of the training program. I believe that's covered in the drills and exercise portion.

Q You are saying there is a subsituation for traffic guides, for example, a radio malfunctioning?

A Well, I'm saying, as I recall, the comment sheets that we went over in the communications testimony, in virtually every case that I can recall, if there was a failure of a radio there was some action taken to get a spare radio to replace that one.

Q Oh. Okay. I understand what you are saying.

The -- what you are saying is that during the drill or

an exercise, if a radio malfunctions the traffic guide

or whomever it is using the radio would either go to the

staging area and get another radio or somehow be provided

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#15-14-SueT 1 | with a second working radio?

A I'm saying t at's one option.

Q My question, I didn't make it clear, is there any training for LERO personnel who use radios with respect to what they should do during an emergency if a radio malfunctions.

A I don't know if that specific point is addressed. However, individuals within LERO who use radios are trained on other modes of communcation that are available in a LERO response.

As I recall, in a couple of cases where there have been radio problems that have developed in the field, that individual might have gone to another location where he knew a radio existed, whether it was the same positional area or a different position within LERO.

I know that these problems have been resolved in that fashion in a number of cases.

Q Mr. Varley, do you recall any sub-situations in the course of drills or exercises where there has been a scenario given to LERO personnel regarding their radios malfunctioning, and what they should do in that event?

A (Witness Varley) What I recall are some instances where radio failures have been identified and corrective actions have been taken within the course of the drill, such as -- I believe transfer point coordinator on maybe one or two occasions, who has the same type of radio as the traffic guide. I believe that particular

radio malfunctioned after he got it to the transfer point, and there were compensating measures taken so that he could continue to communicate over another radio system.

We have not, to date, written into our scenarios specific examples of where we tell a traffic guide when he gets to his post: Now your radio has failed, take some action.

MR. MILLER: Judge Laurenson, maybe this would be a good place for the mid first break.

JUDGE LAURENSON: All right, we will take a ten minute recess.

(Short recess taken)

JUDGE LAURENSON: Mr. Miller?

BY MR. MILLER: (Continuing)

Q Mr. Renz, could you look at page 61, please, of the testimony?

A (Witness Renz) That would be fine, but could I amend an earlier response to a certain degree.

I stated before the Break that in the classroom training there was no instruction, to my knowledge, that if a radio should fail that there were alternate actions to be taken. I had the opportunity during the break to look through the workbooks, and in a number of areas in both Module 12 and 14, traffic guidance and transportation, respectively, is the following statement: Pick up mobile

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Mr. Renz, excuse me. Could you just give me

Certainly. Module 12, page 26 of 37. It is a document entitled, Traffic Guide Procedure.

Okay. Will you make your statement.

I was just going to point out that Item No. 5 on that gave the participant instructions on what to do in case the radio should fail.

Mr. Renz, now that statement says, and we are looking at Attachment 5, which is -- looking at Attachment 20, which is Volume 5 of 5, and Module 12, where it says, to the traffic guides: Pick up mobile radios and check operation of units. If radios should break down, use a commercial telephone or proceed to another radio equipped location,

Is that what you are referring to?

Yes, that is what I am referring to.

Well, let me ask you about that, Mr. Renz. If you have a traffic guide at his post at an intersection, and his radio breaks down, the instructions given to him or to use a commercial telephone or to proceed to another location?

If, in fact, he has to make a communication.

So, he leaves his post?

It depends on the circumstances, I believe.

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But it says here that he would leave his post because he would have to go to a commercial telephone, or he would have to proceed to another radio equipped location.

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Isn't that what it says?

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It says that prior to him arriving at his post. All that statement says to me is if you find your radio fails, either get another radio, and then it provides other alternate forms of communication should another radio not be available.

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(Witness Daverio) Mr. Miller, I would like to add to that answer. If you remember, and I think Mr. Renz alluded to it earlier, the only time we expect the traffic guide to leave directing or guiding traffic and go to make a radio communication would be if there was a major problem and he wanted to get that information back to the staging

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area. So, if he did go there and his radio didn't work,

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> and it was something he felt significant, yeah, he would go find a commercial phone, or go to the next traffic

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control point, and make that communications.

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if, indeed, a traffic guide did leave his post the evacuation,

(Witness Cordaro) We also have to recall that

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per se, doesn't completely fall apart, because it doesn't

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depend in whole on any one particular traffic guide.

In the optimum sense, you would want him

to be there in all post manned, but in a situation where

you have a breakdown or a malfunction, if one or most

posts were vacated, it wouldn't mean that the evacuation

would be seriously hampered.

Now, Mr. Renz, I think that what you said when we came back from the break is that you have been able to search these workbooks and you have seen examples where there is training for LERO personnel as to what they should do when radios malfunction.

Could you give me another example?

A (Witness Renz) Two pages after my first citation, on page 30 of 37 of the same module, that directs road crews to do the same.

Page 34 of 37, it directs evacuation route spotters to do the same.

And when you say, 'do the same,' in all cases you are saying if the radios break down they are to use commercial telephones, or they are supposed to proceed to another radio equipped location.

- A To facilitate the necessary communications, yes.
- Q Anything else?

A In Module 14, which is the Transportation module, on page 28 of 31, there is also a citation for the transfer point coordinator.

1	Q And that is the same instruction again, isn't
2	it?
3	A I believe so, yes.
	Q Anything else?
5	A I think that is pretty much it. I believe the
6	citations are also reflected in the procedures for those
7	appropriate positions.
8	Q Now, Mr. Renz, if you will look please at
9	page 61 of the testimony.
10	A I have it.
11	Q You reference at the beginning of your answer
12	to Question 39, Module 8 of the LERO training program.
13	Do you see that?
14	A Yes, I do.
15	Q Module 8 has recently been substantially
16	revised, hasn't it?
17	A It has been revised, as I recall, to reflect
18	those revisions that were pointed out during the
19	communications testimony.
20	Q It has been revised, for example, Mr. Renz to
21	show the new radio links and the different communication
22	links that, as you pointed out, we discussed during the
23	communications tesimony, correct?
24	A Yes, I believe so.
25	Q Mr. Daverio, let me ask you this. It is true,

isn't it, that in fact a number of the attachments to your 1 testimony -- for example, all of the workbooks -- have 2 been revised recently? 3 A (Witness Daverio) I wouldn't use the word, 'all.' I would say a lot of them have been. I don't know the 5 exact number. Mr. Varley, I think, has that number, though. Q And the attachments to your testimony are not 7 the revised versions of the training materials, are they? 8 No, they are not. Now, Mr. Renz, going back to page 61 of the 10 testimony, Module 8, have you reviewed Module 8, both 11 the workbook and the video tape? 12 (Witness Renz) Yes, I have. 13 Well, Module 8 contains no information, does it, 14 about how to use mobile radios? 15 Module 8 describes and portrays various 16 communications that are utilized by LERO. The specific 17 operation of a unit is not addressed in detail. 18 And, as you state in your testimony, Mr. Renz, 19 Module 8 is part of the classroom training program for all 20 LERO personnel, correct? 21 A That is correct. 22 This is the case even for those LERO personnel 23 who are not required to use communications equipment in 24 performing their LERO job functions, correct? 25

1 A That's correct. 2 And, --3 (Witness Daverio) In our communications testimony, we include the phone as a communication link, 4 5 and as we state, almost anyone could use the phone during 6 an emergency. 7 Well, Module 8 discusses more than commercial 8 telephones though, doesn't it? 9 It discusses all the communications, including 10 telephones. 11 Now, where it says, Mr. Renz, at the end of that first paragraph on page 61, LERO personnel whose 12 LERO jobs require them to use communications equipment, 13 practice using that communications equipment during drills 14 15 and exercises. 16 Do you see that? 17 (Witness Renz) Yes, I do. 18 Could you generally describe for me how they practice using their communications equipment. We have 19 discussed traffic guides. What about other LERO personnel? 20 21 For example, bus transfer point coordinators are dispatched to the field. They go through the same 22 equipment installation and then radio check. They utilize their radio back to the staging area to communicate any 24

significant points during the operation of that transfer

point.

Q Would it be fair to say, Mr. Renz, that during these communication drills and exercises, that for the most part LERO personnel assigned the use of radios make one or two transmissions during the course of the drill exercise?

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A I wouldn't say one or two. But there have been occasions, depending on the drill or exercise, where, going back to the traffic guide, he may make a limited number of communications.

Q Now, where it starts, the next paragraph, "Some emergency workers have experience in the use of communications equipment from their regular LILCO jobs," do you see that?

A Yes, I do.

Q Can you tell me at all, Mr. Renz, give me an estimate of the percentage, rough percentage of LERO workers who have experience in the use of communications equipment in the LERO organization in the course of their regular LILCO jobs?

A As I believe I stated earlier, when we were on page 58, I can't give you a percentage off the top of my head. However, I can cite for you specific positions that, as a rule, use communications on a daily basis.

Q And could you tell me how you are going to define communications for the purposes of this? Is this radios or --

A This is radio communication.

Okay. Would you do that for me.

A The LERO position that would use as a rule radio communications on a daily basis would include staging

area support staff assigned to that station in the given staging area, transfer point coordinators, bus dispatchers, and road crews.

And, Mr. Renz, if you were to give me an estimate of -- let me back up a minute. The four categories you have just listed for me, would they all be -- would it be fair to say that these categories are all examples of field personnel within LERO?

A With regard to their LERO position?

Q Yes.

A Staging area support staff are within the staging area. I wouldn't consider them field personnel, as well as bus dispatchers. Transfer point coordinators and road crews I would consider field personnel.

Q For purposes of my question, Mr. Renz, could you agree with me that or let's define field personnel as LERO personnel other than the emergency newscenter and the EOC and the emergency worker decontamination facility and relocation centers.

Okev?

A Then I would include staging areas for staff and bus dispatchers.

Q Now, could you tell me, Mr. Renz, provide me an estimate as to the percentage of LERO field personnel, using my definition, that would use radios on a day-to-day

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basis or frequently in their LILCO jobs?

A No, I can't. I have already stated that.

Q The positions you have listed, Mr. Renz, could you give me an estimate as to the percentage of pesonnel that manned those positions with respect to the total number of personnel which man all field positions in LERO?

A All field positions using communications equipment? Radio communications equipment?

Q Yes. I realize this will be rough.

Do you think 20 percent? Would that be fair?

A That is essentially the estimate I couldn't give you off the top of my head.

Q Mr. Renz, in their regular LILCO jobs, what training do LILCO personnel receive in the use of radios?

MS. MONAGHAN: Objection. I think that what is at issue here is the training that the LERO workers receive, and I think what Mr. Miller is getting at is a question of whether they bring any experience to the job. The kind of training that they get in LILCO is not pertinent.

MR. MILLEP: Judge Laurenson, I am looking at the sentence in the middle of page 61 which says, "Some emergency workers have experience in the use of communications equipment from their regular LILCO jobs."

JUDGE LAURENSON: The objection is overruled.

BY MR. MILLER:

Q Let me reask my question, Mr. Renz.

Could you tell me generally what training

LILCO employees who use radio equipment in their regular

LILCO jobs receive in the use of that radio equipment?

A Formalized training by LILCO personnel who use that equipment in their daily jobs is what I would consider limited. They get the bulk of their training in the use of those radios in the daily operation of those radios. Day to day they become more proficient in their use.

Q So, Mr. Renz, is it fair to say that their training, for the most part, is made up of the practice that results from using the equipment on a frequent basis?

A I would say that the experience that we are addressing here is a result of that use on a daily basis, for most LILCO persons.

A (Witness Cordaro) Another factor to be considered here is that it is not necessarily the complexity of utilizing the equipment that requires the learning process. It is the knowledge of what's going on in the field and recognize the codes that are being used in the radio communications. And that is where their proficiency increases.

The equipment itself is very simple to use. It is very easily learned. We sent out people in the field with

essentially no orientation. And an excellent example of that is myself, when I worked as a summer student going to college as a company employee and had a radio in the car.

And I was sent out without any orientation whatsoever, and it became very, very easy, within a matter of minutes, to utilize the radio.

And the radios we are proposing to use here are essentially the same types of devices.

Q Dr. Cordaro, in your experience, your summer job, was it important at all for you in the use of this radio to limit the time you spent on the radio?

A It became obvious from listening to the communications on the radio quite quickly in its utilization, yes.

Q I am saying, was it important to the job you were performing to limit your use of the radio?

MS. MONAGHAN: I am going to object to the question as being vague. I am not entirely sure what the term "important" means within the question.

JUDGE LAURENSON: Overruled.

WITNESS CORDARO: Well, it was very, very obvious that the time on the radio had to be limited because of the number of people using that channel and the desire to communicate with headquarters. It was just very, very obvious, in the utilization of the radio, that it was

1 important to keep your messages brief. BY MR. MILLER: 2 Did you ever, Dr. Cordaro, during your experience 3 in this summer job, was there ever a time where you were unable to use the radio when you perhaps might have wanted 5 to because the radio channel was being used by another 7 user? Of course. But it was a matter of just waiting until that user finished using the radio and then trying 9 10 to transmit my message. 11 Q And in the context of your summer job, Dr. Cordaro, 12 I assume that having to wait to have access to that radio channel posed no real problem to you, did it? 13 14 A I don't believe it posed a real problem to me 15 or from my conversations with others who utilize radios out of the same operating headquarters was it a problem to 17 them. 18 Q There wasn't an emergency need for the use of that radio, was there? 19 20 A Sometimes there was emergency needs for the 21 utilization of that radio, but the radios were never tied 22 up for that extensive period of time. 23 Q Can you give me an example, Dr. Cordaro, of

where you had an emergency need to use the radio in the

course of that summer job?

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1 util:

A I personally did not have an emergency need to utilitize the radio, but others who were on the same channel had this need to utilize the radio.

Q Now, Mr. Renz, going back to page 61, you say
-- this is about two-thirds down -- "In the case of
traffic guides and other LERO workers who may not use
communications equipment in their daily work, specia.
communications training is provided."

Do you see " .. +?

A (Witness Renz) Yes, I do.

Q Are you saying, Mr. Renz, that LILCO employees who use radios in their normal jobs are not required to attend this training session?

A It depends on the LERO position. In other words -- and in addition, the special communications training is not limited to, continuing that sentence, video tape training session on the use of mobile radios.

There is also a demonstration drill, if you will, the first time that they do use the radios.

However, in this case it was offered to traffic guides and lead traffic guides, as I recall off of the figure 5.1.1, the classroom matrix. We will be expanding that matrix to other LERO radio users, whether or not they have been previously familiar with the use of radio through their normal day-to-day jobs for consistency purposes.

Q What I am wondering, Mr. Renz, is, under the LILCO program, do you sometimes exempt LILCO employees who in your opinion may be proficient in the use of radios from this special communications training you mention?

A To my knowledge we haven't exempted anyone who has been slated to receive that training.

Q Do you just not schedule certain individuals who may be familiar already with the use of radios for this training.

A To my knowledge, that to me would be exempting.

And as I just stated, we do not do that.

Q When you say later in the paragraph, Mr. Renz, you mention the term "basic protocol" used in operating a mobile radio, could you tell me what you mean by "basic radio protocol"?

A The term protocol is probably subject to many interpretations. The interpretation that I would proffer would be the desire to keep messages short, the use of — the proper use of codes, if any are used, courtesy with the regard of waiting for a transmission to end before you initiate yours. Those types of particulars.

Q Why do you think, Mr. Renz, it is desirable to keep messages short?

A A radio -- the use of a radio frequency or channel is limited at any point in time to one communication

at any point in time.

It is always desirable to keep transmissions and communications as short as reasonably achievable.

Q Now, Mr. Renz, could you generally and briefly describe for me how you train LERO personnel in this protocol of radio use?

A As I recall from the training module 8A, which is entitled Mobile Radio Installation, such things as the proffer to keep your communications short, to use codes if you are familiar with them, not to step on other transmissions. Those types of things are demonstrated there.

As Dr. Cordaro stated earlier, it is also obvious to a considerable degree on how to use your radio from simply observing other radio users on that channel.

Q And did you say, Mr. Renz, the training includes how to use codes if you are familiar with them?

A No. I said -- I guess I would term the use of codes would be encouraged, but I don't believe we have taken the position that they are necessary to be used.

Q Could you tell me generally, Mr. Renz, either by example or description, what these radio codes are you are talking about?

A The radio codes that are used in LILCO on a daily basis, the ones that would be applicable in a situation

during a radiological emergency response, would primarily 1 communication or transmission. 3 Could you just give me an example of one? 5 7 8 opposed to simply saying, go ahead. 9 10 11 codes; you are not requiring it, correct? 12 That is correct. 13 14 15

be those codes used for initiating and closing off a

O I am just trying to understand, Mr. Renz.

An example would be in trying to reach a unit, if the unit acknowledges you calling that unit, they might say, the code we use in the company is 36, as

Q Mr. Renz, your encouraging the use of these

Q Now, wouldn't you agree with me that there is certainly the possibility of confusion among radio users if some individuals are using codes, such as the one you described, and others are not?

A Any confusion that might arise -- again, the number of codes that could be used or would potentially be used under these circumstances are relatively few in number. A listing of codes is provided in the packet that is handed out to the user of a mobile radio.

If that specific user is not familiar with those 'odes, he can refer to that insertion and get a general feeling for what codes are being used.

But, Mr. Renz, if there is a traffic guide staying

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close to his intersection and his mobile radio must be used, and he is not familiar with these codes, wouldn't you agree with me that there could be confusion by that traffic guide as to what he is being told by the user of the frequency?

A I wouldn't agree with that. Simply as a result of the observations I have encountered, the use of the codes in the context in which they are used, if they are used at all, things like that, I wouldn't anticipate that being a problem.

A (Witness Varley) Mr. Miller, if I could add, shed possibly some light on this, when we were developing module 8A, it became apparent to us that in fact LILCO and the people that use LILCO radios, in fact, use the sign on and sign off codes. In talking with LILCO, it wasn't anticipated that they wanted every traffic guide or every individual that used a radio to be able to use these codes, but we wanted to make the people that were attending these classes aware that, in fact, these codes existed and that the people that were going to be using the radios that had LILCO experience, we had the feeling that some of these people were, in fact, going to use some of these codes because they used them on a day-to-day basis.

What we were trying to do is make all radio users

aware that these codes existed and that they could potentially hear some of these codes used because of the experienced radio users within LILCO using some of these codes out of habit.

As a result, we provided in the video tape
an awareness that those codes existed and that we provided
a handout to the people that went out into the field
that listed the codes such that if someone on the staging
area staff that was using a radio in conducting some type
of communication happened to use one of these codes,
that they would have the list there to use with them.

What we have seen, in fact, in drill practice, is that the use of codes is not used very much by anybody on a radio and that the few times that it is used it is used strictly in the terms of accessing on to or getting off of the radio. But any real radio transmissions that have to do with the conduct of the emergency, there is no structured code system for saying that a tree fell down in a particular intersection or that they want a traffic guide to go from one intersection to another. Those things aren't coded.

So there isn't a structured use of codes

for every situation that arises. The fact that we don't

use standard terminology, I think, generally, like I

said this morning, has been pointed out throughout the drill

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critiques, but we have not seen any instances where the fact that the people don't know the codes has detracted from the ability of that communications network to in fact allow the intended function to occur.

Q Mr. Babb, during the course of your police career, were radio codes used within the police department?

A (Witness Babb) Yes.

0 And --

A Not exclusively but, yes.

Q Did you have the same system, Mr. Babb, where the codes would be encouraged but not required to be used by the police officers?

A There was an attempt to insist upon the use of codes wherever practical; however, many times the code itself was supplemented with a brief description of the incident so as to clarify it in the minds of the receiver.

Signal 17 might be an investigation. And the radio dispatcher might indicate Signal 17 or 16, I believe was a fight, and very briefly to inform the officer give a very brief scenario in prose in addition to the code.

Q And, Mr. Babb, could you tell me why is it that the use of the codes was encouraged within the department?

Was it for the sake of clarity and understandability?

A I believe that would be part of the reason.

Also, probably conditioned response upon the part of the officers. Certain codes would have a tendency to alert the officer very quickly. I believe a particular code

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indicating an armed robbery, if that particular code came over the air, why then all ears on that frequency would respond. I think that would be part of the reason for it.

Q Mr. Renz, would you look at Page 62 of the testimony, please?

A (Witness complying.)

Q You are talking in the middle of the page about the DOE RAP personnel, and you say they will use their own communications equipment for which they receive training through the DOE/Brookhaven area office.

Do you see that?

A (Witness Renz) Yes, I do.

Q Could you tell me, Mr. Renz, what training these personnel receive?

A With regard to their own program?

Q Yes.

A I am not intimately familiar with the training program for the Department of Energy RAP teams. I have an understanding of the communications equipment they utilize, but beyond that I don't believe I can respond to that.

Q Is it fair to say, Mr. Renz, that all you really know about this is that DOE RAP personnel receive training of some kind, but you know nothing concerning the details of that training?

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A I personally have a limited knowledge of their form of training.

Do you know how often they are trained?

I cannot give specifics on their training program. No.

When you say, Mr. Renz: Therefore, DOE RAP personnel do not receive nor do they require the training in the use of communications equipment provided in the LERO classroom training program, what's the basis for that statement?

The basis for that statement is the Department of Energy RAP team personnel are responsible for responding to any radiological or I assume there are other forms of emergency conditions within the Northeast region. As I recall, I believe they responded to the accident at TMI, for one example. They -- I am aware that they do conduct drills. DOE, if not this particular region then in another region responded to the exercise in the St. Lucie exercise earlier this year in Florida.

I am aware that the Department of Energy does have a certain amount of responsibility in this regard, and it's my impression that they do have a training program that addresses this.

(Witness Daverio) Also, Mr. Miller, you have to realize that Brookhaven National Lab does have a nuclear

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reactor on the site. They have an emergency plan for the site. And this is the radio frequencies they use within their own plan.

Q At the bottom of the page, Mr. Renz, you state:

To assure that equipment and personnel are both in a constant state of readiness, communication drills will be developed during the life of the plant which require the designated LERO communicators to operate their respective communications equipment.

Do you see that?

- A (Witness Renz) Yes, I do.
- Q Now, these communication drills that you talk about have not been developed at this time, have they?
- A Communications drills in this regard have not been developed yet. That's correct.
- Q And to make sure we are on the same wave length,
  Mr. Renz, when you say LERO communicators at the top of
  Page 63, are those the LERO personnel that are stationed
  at the EOC during an emergency?

A Those are the personnel that are depicted on the LERO drill matrix which is Figure 5.2.1.

Q I'm just trying to make sure we have the same understanding. There are communicators, which maybe I ought to put it with a capital C, who are people who man the base stations, for example, at the EOC? And I guess

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you could use the term "communicators" to be anyone who uses communications equipment.

And in what sense are you using it in here?

A I suppose in this context it is the communicators with the capital C. I would like to point out, and perhaps Mr. Varley can expand this response, I believe that since we are going to be conducting EOC/ENC staging area drills on a quarterly basis that at some point communications drills of this nature will be incorporated into these other drills.

(Witness Daverio) If you would like to, Mr.

Miller, maybe I can clarify that a little. If you will
look at Page 5.2-2 of our plan it talks about communications drills and refers you to our OPIP 3.4.1 which talks about communications testing. And in there we list eight different types of tests and drills we will be performing.

They vary from the tone alert that will be tested will be by WALK radio as part of the EBS to the tone alert radio that will be activated on an annual basis during our annual exercise. And it goes through and lists the types of time frame and the type of system. One of them would be the dedicated telephone system that LERO has.

That would require communicators, both at the EOC and the staging area, to be involved in that part of

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that drill. Our intent now is to, on a quarterly basis, put these type of -- these tests and drills into the quarterly larger drills by putting in preset messages to make sure not only that the communication link works but that the information that we want to pass over that link is proper and that's how we intend to do the test and the drill.

Q But at this point in time, Mr. Daverio, these drills that you intend to put into the training program have not been developed; is that right?

A I spoke to our intent, not to a drill that is already developed.

Q Could you tell me, Mr. Renz, or Mr. Daverio, in the sense we are using communicators how many personnel are we talking about?

It's a fairly limited number of personnel, isn't it?

A It varies by drill. The 8th drill we talked about is the LILCO paging system on a quarterly basis. That means we will have to hit a lot of pagers. So, it -- you know, it's a hundred and fifty people there.

Some of the drills may involve a small number of people. Some of the drills may involve a large number of people. The overall communication net, can people communicate is also tested in any of our drills. We look at, do the

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phones work, is communication flowing properly. That is something we look at every drill.

The drills we are talking about here are separate drills structured only to look at the communication links that we lay out here that we think are important and I think are also required under 0654.

Yes. Mr. Daverio, these drills that you are talking about, are they just for the personnel who staff the LERO position of LERO communicator?

No.

And one of the purposes, Mr. Daverio, these drills that you intend to develop would be to check the operability of the communications equipment; is that correct?

That was one of the stated intentions.

Mr. Renz, would you look at Page 63, Answer 41. The question is posed, how often will LERO workers who use communications equipment be drilled or exercised on the use of that equipment.

Do you see that?

(Witness Renz) Yes, I do.

I guess I didn't think the question was really answered. Is there an answer you can give me in terms of a quantitative number? Perhaps on an annual basis, could you give me a number?

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A I would like you to restate your question,
because the number of drills per worker might vary depending
on what worker that is.

Q So, the answer would be there is no one number that would answer this question; is that correct?

A In total, that's correct.

Q Looking at Page 64, Mr. Renz, there is a discussion of the tabletops used in the communications training.

Is it fair to say, Mr. Renz. that the tabletops do not address how to use radio equipment?

A The physical operation, I would say that's a fair statement. Purpose of the operation; in other words, why you are utilizing a radio communication, that is addressed in the tabletop.

Q Mr. Daverio, at the bottom of 64 there is another statement about all communicators within LERO.

Could you tell me again, are you referring there to the personnel who man the emergency position of LERO communicators, or is this word being used in a broader sense?

A (Witness Daverio) Well, in the staging area the people who man the radios are the staging area support staff normally, so they are not called communicators. But they are communicators. We don't -- everyone who uses a radio in a staging area is not called a communicator.

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Q I'm confused I think. You do have a position in LERO called the communicators?

A There are certain positions called that.
That's correct.

Q And what I want to know is, is the word in your testimony on Page 64 referring to that emergency position?

A No. It's broader in scope, as I just stated.

Q Mr. Renz, looking at Page 65 there is a statement that say, the second part of Answer 42: To date, numerous drills have been conducted in which communications played a key role in the course of carrying out response actions. During the drills the LERO personnel and the equipment fulfilled the intended objectives of the communication links exercised.

Do you see that?

A (Witness Renz) Yes, I do.

Q Could you cell me briefly, Mr. Renz, what the intended objectives of the communication links exercised are within the LERO training program?

A I think that can best be responded to by referring to previous testimony given by Mr. Varley earlier today with regard to communications necessary to convey certain information in order to perform emergency response functions or get information from point to point

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has been done during these drills. Whether or not there have been problems with certain portions of the equipment, I believe that relates to the words "playing key role" in the course of carrying out response actions and having those communication links fulfilling the intended objectives that those links were intended to fulfill.

In other words, in our impressions, based on observations of drills, emergency response functions were performed in an adequate manner.

Q Can you tell me, Mr. Renz, these intended objectives, are they stated anywhere to your knowledge?

A With regard to communications or with regard to each individual drill that this relates to?

Q Well, I am referring to the intended objectives of the communication links.

A It's inherent in that these objectives are inherent in the program. In other words, if given a certain scenario information has to get from a staging area to the EOC in order that some emergency response related action must be taken, that communication must be made.

Q And, Mr. Renz, those objectives, are they stated, specifically stated, in the drill scenarios or exercise scenarios?

A There are objectives --

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(Witness Varley) Mr. Miller, if I could maybe help in this particular area. I believe the way I read this passage is that the equipment fulfilled the intended objectives of the communication link. The objective of the communication link would be to allow communications from the staging area to a traffic guide or from the staging area to a transfer control point, or from the staging area to the EOC. As long as we were able to accomplish those objectives, then we feel that the objective of that particular communication link was, in fact, achieved.

Q Mr. Varley, the statement says that LERO personnel and the equipment fulfilled the intended objectives --

A Of the communication links.

Q Okay. Now, back to my question. With respect to these objectives, are they stated, specifically stated, anywhere in the drill or exercise scenarios?

A There is no need for the objectives to be stated in the scenario.

Q Are they specifically stated anywhere?

A I'm not sure. I might have to defer to Mr.

Renz if there is an outline set of objectives for each

communication channel. There may be.

(Witness Renz) I think what we are referring to here in intended objectives is those communication links

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necessary in order to provide for an overall radiological emergency response. I don't believe these intended objectives are written down any place.

(Witness Daverio) Mr. Miller, you have to understand that in the drill, even if the on-site portion is not playing, and we set up a RECS communication which we have done in a drill, we don't hand the person there the form filled out and say: Here is what you just got on the phone. We have one of our controllers get on the phone, read it to him as if it would have occurred in a real emergency, and see if he can get it on the form and process it and move it through the form right, where the Director can make a decision, whether the communication links occur, whether the decision is then put out to the field teams through radios or telephones or however it's going to get there, and then whether those people can move.

That's the intended objective. The intended objective of the drill is to do all the things you want to within the drill. And the communications is being tested because we are using the links as if it was a real emergency in the drill.

And that's how we stimulate the activity.

Q Yes. I just want to know if these objectives are stated anywhere. I think I have an answer.

Mr. Renz, let me ask you, towards the bottom of

Page 65, in Question 43, you -- there is the mention of radio discipline. Is it your understanding that radio discipline is the same as the basic radio protocol that we discussed earlier?

A (Witness Renz) I would say that they are comparable terms.

Q Well, if you distinguish in the use of the terms in any way, would you tell me how?

A I would not distinguish the terms personally. I don't know if you would.

Q And in your answer to Question 43, you were using radio discipline in the same sense as basic radio protocol?

A Yeah, I believe they are comparable.

Q Mr. Renz, it is stated in the middle of that answer that you do not provide instruction on the range of coverage of frequencies, since all frequencies have been verified through field use to provide coverage in

Do you see that?

response area of the LERO personnel.

A Yes, I do.

Q When discussing this issue, Mr. Renz, during the communcations testimony, I thought that we had at that time testimony by you that there were, perhaps, areas within the EPZ where the range of the frequency had not been verified by LILCO.

Since that testimony, are you saying here that LILCO has been able to verify that coverage of the response area by the radio frequencies is adequate?

A I don't know that it was my testimony at that time that we had not verified that those frequencies were adequate.

In any event, this refers to the use of these radio channels in the LERO training program, and indications I have received from our training personnel are that these radio facilities are adequate with regard to range.

Q I remember, Mr. Renz, discussing with you, for example, the coverage going to the north shore area, and at the time your uncertainty as to whether radio

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frequencies used by LILCO would, indeed, provide adequate coverage of that area of the EPZ.

Have you been able to ascertain that at this point in time?

As I recall, the concern was whether or not radio communication would reach the area of the bluffs along the north shore. Traffic control points begin south of the actual, or literal north shore of Long Island.

I believe through the drill program we have experienced -- general indications to me are that the radio coverage for those traffic control locations are adequate.

Q Would you be able to testify, Mr. Renz, that the radio frequencies used by LILCO provide adequate coverage over the entire response area covered by LERO personnel?

MS. MONAGHAN: Objection. I think that is beyond the scope of these contentions. Mr. Miller had ample opportunity to go into this very issue, and I believe did go into these issues in connection with the communication testimony.

MR. MILLER: Judge Laurenson, I am looking at a very specific statement in this testimony which seems different from what was discussed during the communications litigation, and I am trying to ascertain what was meant by this specific statement in the LILCO testimony.

JUDGE LAURENSON: Specifically, what statement are you questioning here?

MR. MILLER: On page 65, Judge Laurenson, there is, in Answer 43, there is a statement: Since all frequencies have been verified through field use to provide coverage over the response area covered by LERO personnel.

Now, I would like to ask Mr. Renz can he state today that LILCO has verified that adequate coverage is provided over the entire response area covered by LERO personnel.

MS. MONAGHAN: Judge Laurenson, I think you have to look at that statement, part of that in the context in which the question and answer are given, and that is why didn't you think it was necessary to provide training to LERO workers on what the range of radio frequencies were.

It is a training question here. We are not in the communications area.

JUDGE LAURENSON: Objection is overruled.

BY MR. MILLER: (Continuing)

Q One more time. I would simply like to know, Mr. Renz, are you prepared to state that LILCO has verified that all radio frequencies used in LERO provide adequate coverage over the entire response area covered by LERO personnel?

A (Witness Renz) With the definition of response area being that jurisdictional area assigned to a given staging area -- in other words, the Riverhead staging area takes up approximately a third of the EPZ -- the same is true of the Patchogue and the Port Jefferson staging areas -- yes, those channels provide coverage over their respective response areas.

Q And, Mr. Renz, I take it then that you are saying that if you take the jurisdiction of the three staging areas, that LILCO's radio frequencies provide coverage of the entire EPZ?

A I am sorry. Repeat that please?

Q Well, are you saying that if you take the three staging areas and put their territorial jurisdictions together, LILCO's radio frequencies provide coverage of the entire EPZ, and I mean the entire EPZ?

JUDGE LAURENSON: Just so we are clear, are you including the Long Island Sound in this, too?

MR. MILLER: I am sorry. I will take that out,

Judge Laurenson. What I am trying to get at is back to

this position that we discussed earlier regarding the bluffs
in the north shore and places like that in the EPZ.

WITNESS RENZ: It is my understanding that in every facility that we have identified, such as traffic guide locations, it is my understanding that we can reach

and, therefore, can cover the entire EPZ with one of the
three channels you are referring to.

BY MR. MILLER: (Continuing)

Q Mr. Renz, when you state in Answer 42 that the ultimate -- well, you say the final proof of any training program is ultimately the demonstration that an individual can put into practice the skills learned in the training program, and then you go on to talk about the drills that are being conducted to date, and how you believe the objectives have been -- the objectives of the training program have been fulfilled.

You would agree with me, wouldn't you, Mr.

Renz, that there have been problems with respect to

communications and radio eg reflected during the

course of LILCO training or exercises?

A Yes, I we

Now, I would like to ask you about certain of these problems, Mr. Renz. Would you agree that there has been indications that technical equipment problems -- indications of technical equipment problems with communications equipment not working?

A Yes, I would.

Q Would you agree with me, Mr. Renz, that there have been indications that general communications has been lax at times during the drills and exercises?

MS. MONAGHAN: Objection. The question is 1 vague and ambiguous. 2 3 BY MR. MIL FR (Continuing) Mr. Renz, would you look at EP-63. Look at 5 page 15 of EP-63, Mr. Renz. Do you see that statement in the middle of the page: General communications in the 6 health services area was lax? I am sorry. Could you repeat the location? 8 It is on page 15 of Suffolk County EP-63. 9 A I see it. 10 So, back to my question, Mr. Renz, do you 11 12 agree with me that there have been indications that general communications has been lax during the course of 13 14 drills or exercises? With regard to telephone communications, and 15 depending upon this observer's definition of the word, 16 'lax.' Assuming those items, yes. 17 Q Are you saying that the only information you 18 have regarding general communications being lax is with 19 respect to the use of telephones ?? 20 A From the statement you pointed to, yes. 21 No. My question is broader, though. Do you 22 23 have any indications, including the particular example we looked at in EP-63, from the drills and exercises that general communications has been lax? 25

MS. MONAGHAN: Objection. The question is

2 still vague and ambiguous. JUDGE LAURENSON: Overruled. 3 WITNESS RENZ: I would have to say that depends 4 on your definition of the term, 'lax' in the context of 5 the item in which you show me. Genera' communications in the health service area was lax, I don't know whether that was an equipment problem, or a person in that area 8 -- I don't know what that due to. 9 10 BY MR. MILLER: (Continuing) Well, read the next sentence, Mr. Renz. It 11 says telephones will go unanswered for long periods of 12 time if the person assigned to that desk was not present. 13 That explains, at least with respect to this 14 particular comment, doesn't it, why general communications 15 was lax. 16 17 In this one particular instance, yes. Again, I can't answer you on a general basis pending the definition 18 of the word, 'lax.' 19 What does the word, 'lax' mean to you, Mr. Renz? 20 It can have any reaning, depending on the 21 situation . In this case, the word lax was because the 22 person wasn't physically present. 23 Why don't you give me what would be your general 24 definition of the word, 'lax?' 25

If you can provide me with an example, I will 1 give you the definition of the word, 'lax.' Q No. I am just asking you to define the word, 3 'lax' for me. Any definition you want to give me. Casual in some regard. Now, using that definition Mr. Renz, do you have indications from the drills and exercises conducted 7 to date that general communications has been lax? Other 8 than this particular comment in EP-63? 9 A I cannot think of any general communications 10 other than this instance off the top of my head that could 11 be termed in my definition of the word, 'lax.' 12 It doesn't mean that none have existed. I 13 simply cannot think of any right now. 14 Can you think of any examples, Mr. Renz, or 15 have you heard comments by individuals regarding poor 16 reception in radio communications during drills and 17 exercises? 18 A As I recall, in one of the summaries, that 19 ro d crew developed poor reception, but I do not recall 20 the reason for that development. 21 Do you recall comments, Mr. Renz, regarding 22 the fact that there has been too much radio traffic during 23 the course of drills and exercises? MS. MONAGHAN: Objection. Unless Mr. Miller 25

can point to something in these summary reports, I am not sure whether what he is dealing with are the exhibits that have already been entered, or whether, again, he is trying to go back through the individual drill observers comments.

JUDGE LAURENSON: These do sound remarkably like questions, or comments you might have found in some of these observers comments, Mr. Miller?

MR. MILLER: What difference does that make, Judge Laurenson? Wherever I found the comments, I am asking Mr. Renz if he has any cases that there could be these kinds of communications problems.

JUDGE LAURENSON: Indications -- that is a general statement; does it add any evidence to the record different than the kind that we have excluded on the basis of our prior rulings today.

Without some specificaty on your part as to the basis for it -- if we assume it is just individual observer's comment out of hundreds, then the question is whether it is worth taking all the time at this hearing to pursue, and I think that is the question Ms. Monaghan is raising.

Objection is sustained.

MR. MILLER: Well, Judge Laurenson, if the Board is asking for specific comments, I can provide those.

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JUDGE LAURENSON: Did you say we were asking for specific comments?

MR. MILLER: I thought the Board had just said without providing specific information regarding my questions, that the questions didn't have probative value, and I can provide the specific information if the Board would like.

JUDGE LAURENSON: Well, if you can supply it from a document other than the raw data that we have already ruled on, you are welcomed to do that. To present it to the witnesses.

MR. MILLER: But I am precluded from using the raw data?

JUDGE LAURENSON: That is correct.

BY MR. MILLER: (Continuing)

Q Mr. Renz, would you -- would you agree with me, Mr. Renz, that during the course of drills and exercises mobile radios have not always been available to drill participants for their use during the training exercises or drills?

MS. MONAGHAN: Objection. I don't see where that appears anywhere in either Exhibit 63 or 64. I may be wrong on that basis. If Mr. Miller can point it out, I will withdraw the objection.

JUDGE LAURENSON: Are you asserting that that

is in either 63 or 64, or any other document besides your
raw data, Mr. Miller?
MR. MILLER: Am I asserting that?
JUDGE LAURENSON: Yes.
MR. MILLER: No, sir. I am not asserting
anything. I am asking Mr. Renz a question.
JUDGE LAURENSON: Objection sustained.
MR. MILLER: I will assert this, Judge Laurenson
I will assert that this is a prime example of comments
from the backup documentation that went into the summary
reports that are SC Exhibits 63 and 64 that do not appear
in the summary report.
And I gather, again, that I am being precluded
from asking questions based upon that documentation.
JUDGE LAURENSON: Objection is sustained.
BY MR. MILLER: (Continuing)
Q Mr. Renz, have you been given a comment by
drill observers and controllers following LILCO drills
and exercises, that in general there is more exposure
and/or practice in the use of radios needed in the course
of the LILCO training program?
MS. MONAGHAN: Objection. I don't find that
comment in either 63 or 64.
JUDGE LAURENSON: Sustained.

MR. MILLER: Judge Laurenson, I think this would be a good time for the second break.

JUDGE LAURENSON: Take a ten minute recess.

MS. MONAGHAN: Judge Laurenson, before we take the recess, would it be possible for Dr. Babb and Mr. Berger to be excused.

Dr. Babb again has his class at 6:00 o'clock and Mr. Berger has a plane to catch.

As I understand it, Suffolk County will have the opportunity to cross-examine Mr. Berger when we come back from the break.

MR. MILLER: Judge Laurenson, I would just like to state for the record, I think we should do this because we discussed it at some length after the lunch break, the county has made a proposal that we try to close out certain issues of the training testimony and in that way avoid some of the problems, perhaps, with Mr. Berger's leaving.

I take it that the Board has considered the county's proposal and has there is a better way to go about doing this. I would just like to make sure that, if I understand the Board's ruling correctly, Mr. Berger will be made available for any cross-examination required by the county and any examination by other parties sometime following the three-week break coming up.

JUDGE LAURENSON: We are going to have to make some arrangements, you are right.

MR. ZAHNLEUTER: May I note for the record that the state does not waive any rights to cross-examine any of these disappearing witnesses.

(Recess.)

JUDGE LAURENSON: Mr. Miller?

MR. MILLER: Judge Laurenson, in light of the Board's rulings regarding my use of the documentation with respect to drill and exercises that has been provided to the county by LILCO and in light of the fact that apparently the only question I can ask are questions that I can show specifically show up in the written summary reports prepared by IMPELL, which I might point out is an entirely subjective report on the part of one person at IMPELL, I again feel compelled to make an offer of proof. I will keep it brief.

JUDGE LAURENSON: Well, I think we have taken too much time with offers of proof here. I am going to direct that you can make your offer of proof, but let's do it after the session is over because there is no need to do it while we are in session. You can add to the record at that time, but if we are going to be interrupting the course of the hearing for offers of proof throughout this whole period of cross-examination, we are going to lose

a lot of time.

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You may make your offer of proof, but do it after the session is over.

MR. MILLER: Judge Laurenson, are you saying that the Board wil. not be present at the time that I make the offer of proof?

JUDGE LAURENSON: That's right. Just like we did before. That is our position on offers of proof.

It is not a purpose for reconsideration. It is -- the purpose of an offer of proof is to make a record for you on appeal.

MR. MILLER: Judge Laurenson, I would say that the purpose of an offer of proof is also made in connection -- let me read what the regulation says.

Section 2.743(e), "An offer of proof made in connection with an objection to a ruling of the presiding officer excluding or rejecting proffered oral testimony shall consist of a statement of the substance of the proffered evidence."

In this case, Judge Laurenson, my offer of proof is compelled by the objections made by LILCO which have been sustained by the Board, and it seems to me that the Board should be present to hear the offer of proof in order to consider whether the Board has made the proper ruling.

JUDGE LAURENSON: We have ruled on all the objections

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that have come up, and the offer of proof and what you have just read to us doesn't affect our decision.

The decision stands.

MR. MILLER: The problem I have is that then there is no way for the Board to consider whether it should reverse its position and allow me to ask questions about these documents which have been provided and which the county is prepared to conduct cross-examination upon.

JUDGE LAURENSON: You have already asked the questions and we have sustained the objections.

MR. MILLER: But you are now telling me I can't even ask the questions without showing a specific reference in EP63 or EPC4.

JUDGE LAURENSON: I don't remember saying you couldn't ask the question. Did I say that?

MR. MILLER: Well, it doesn't do much good for me to ask the question when you are not going to let the answer be given by the witnesses unless I can show a specific reference in admitted documents.

JUDGE LAURENSON: As to the questions where you can only point to isolated comments by individual controllers and observers in this series of data 'nat has been turned over to you, yes, I think our ruling is clear.

If that is what you are relying on to do your

cross-examination, you are correct. That is our position; that is our ruling.

And if you want to read into the record what all of these individual documents say, then there is no need for us to be here, but you may make your offer of proof after we have finished the hearing.

MR. MILLER: Judge Laurenson, I don't understand what the Board means when it says "isolated examples."

What we have here are summary reports prepared, EP63 and 64, prepared by an individual at IMPELL which is a subjective report. I have represented to the Board that I have questions drawn from the underlying documents used to prepare those reports which indicate that comments were not picked up and set forth in the written summary reports submitted into evidence, even when, I will represent, even when those comments cut across the bounds of all the exercises for which the county has been given documentation, even when, in one instance I am looking at, probably a number of 15 or 16 different comments by drill controllers or observers.

And those comments did not surface in the written report placed in evidence before this Board. And yet I am precluded from asking questions about these kinds of comments.

JUDGE LAURENSON: In connection with this testimony,

yes, you are correct.

Now, if you wanted to challenge the IMPELL report, then that was something you could have done before you offered it in evidence, as to why items were not included in there or how they arrived at their decision.

But you didn't do that.

MR. MILLER: Judge Laurenson, if the purpose of the proceeding is to set forth before the Board all relevant and probative evidence, that is what I am trying to accomplish here. And it seems to me the Board is telling me I have not the right to do that.

JUDGE LAURENSON: I guess you can draw your own conclusions.

(Pause.)

BY MR. MILLER:

Q Mr. Renz, would you look, please, at page 67 of the LILCO testimony, discussion of contention 44.D.

Mr. Renz, on page 66 you set forth your understanding of contention 44.D and, in fact, you quote what you understand the county's contention to be; is that right?

A (Witness Renz) We state what our understanding of the contention is and then we restate the contention.

Q Are you aware of the fact, Mr. Renz, that LILCO and you have used an old version of the county's contention

and that contention 44.D, as modified, does not even raise some of the concerns set forth in the LILCO testimony?

A I was not aware of that.

Q I think for purposes of clarity I should tell you what contention 44.D says.

44.D, Mr. Renz, says, "The provisions of the plan for quarterly testing of communications with federal emergency response organizations and states within the ingestion pathway do not provide for testing whether the content of messages is understood by emergency response personnel." And then gives a cite to NUREG 0654.

MR. MILLER: Judge Laurenson, I submit, in light of the fact that LILCO has used the wrong contention in its testimony and in light of the fact that question and answers 45 and 46 seem to address an issue which has been withdrawn by the county, the easiest thing to do is to have LILCO withdraw its testimony to these two questions and answers.

MS. MONAGHAN: Judge Laurenson, if Suffolk
County was so concerned about whether or not we had
used the appropriate contention and wishes to have this
testimony, they should have moved to do so at the time
that they moved to strike.

In addition, it seems to me that the modification that was made to contention 44.D, as read by Mr. Miller,

really doesn't change the thrust of the contention. And I believe that the testimony, as submitted by LILCO, generally addresses the contention 44.D even as revised by Suffolk County.

MR. MILLER: Well, the contention as modified,

Judge Laurenson, says that the provisions of the plan

"for quarterly testing," and then it goes on.

And this testimony goes to the fact that there is no provision for quarterly testing. They are entirely different animals.

I'll sit here and ask questic a about testimony which seems to me to be irrelevant. We have withdrawn the contention in this respect, and I don't understand why LILCO would want to leave the testimony in the record.

JUDGE LAURENSON: Well, at this point you didn't file a motion to strike. Does LILCO want to withdraw the testimony?

MS. MONAGHAN: May I just look at it for a moment, Judge Laurenson, please.

MR. MILLER: I am talking about question and answers 45 and 46. I think question and answer 47 are still relevant to the contention before the Board.

(Pause.)

MS. MONAGHAN: Mr. Miller, just so I am sure that I have the correct contention at this point, would you mind

reading it again for me, please?

MR. MILLER: The contention as modified says:

"The provisions of the plan for quarterly testing of

communications with federal emergency response organizations

and states within the ingestion pathway do not provide

for testing whether the content of messages is understood

by emergency response personnel."

(Pause.)

MS. MONAGHAN: Judge Laurenson, I really don't understand the problem the county is having with leaving this testimony in there.

It seems to me to give some foundational basis.

I don't really see the point of taking it out at this point in time; unless they have a strong objection to leaving it in, I would prefer to leave it in.

(Pause.)

JUDGE LAURENSON: Just so everyone has the correct language, the correct quotation, I believe, of conteion 44.D can be found on page 72 of the county's testimony.

I have to admit, Mr. Miller, I don't see any significant change between the old contention and the current language in here in connection with this testimony.

Maybe you can identify for us what the -MR. MILLER: The significant change, Judge Laurenson,

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is that whereas previously the contention stated that the plan did not provide for quarterly testing.

I think following our putting that contention in, LILCO changed its plan and made that provision. We then withdrew that part of the contention.

JUDGE LAURENSON: You just changed it. Instead of saying the plan doesn't provide for it, you said the plan's provisions for quarterly testing.

MR. MILLER: Well, it was a two-pronged contention before. One, the plan did not provide for quarterly testing and, two, the plan did not indicate how you test the content of messages.

We now are simply saying that there is no provision for testing the content of messages. We don't dispute that they have in their plan provision for quarterly testing.

Maybe this is all -- I think it is rather silly and I will just go on. I just thought we could save time.

JUDGE LAURENSON: Let's move on.

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BY MR. MILLER: (Continuing)

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Q Mr. Renz, would you look at Page 68 of the testimony? You talk, in Answer 47, about the precompleted message forms which the communicators will -- let me back up.

You state that as part of your drills the communicators will be presented with a precompleted message form which the communicators will be required to transmit over the appropriate network.

Do you see that?

(Witness Renz) Yes, I do.

Have these precompleted message forms been developed at this time by LILCO?

No, they have not.

Now, once they are developed and utilized, Mr. Renz wouldn't it be fair to say that what will be tested will be the accuracy of the transmission, not the understandability of the transmission?

I'm sorry. You would have to draw the distinction between the two for me.

Well, do you think that recording a transmission accurately is the same thing necessarily as understanding the transmission?

A I suppose you could postulate messages that one could transmit that could be verified as accurate and yet

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be not understandable to the receiver. I don't -- I would have to refer to 0654 to ensure in my own memory that -- or place in my mind that the understandability is intended to be tested in that regard.

If you will give me a few minutes.

Q Let me back up, Mr. Renz. I'm not sure I really want to take the time.

It's true, isn't it, that what LILCO intends to do at some time when they develop these precompleted message forms is to use them as a technique for testing whether messages are recorded accurately; isn't that correct?

A In addition to testing that communications link, yes, that's correct.

MR. MILLER: Judge Laurenson, I am not going to ask questions about 45 and 46. I think it's rather silly that LILCO will not withdraw them. And based on my representation, I am not going to take the Board's time in that regard.

BY MR. MILLER: (Continuing)

Q Will you go on please, Mr. Renz, to Page 69, Contention 44.E, that talks about the free-play for decision making, doesn't it?

A Yes, it does.

Q Can you tell me, Mr. Renz, the definition you

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use in your answer to Question 48, from where is that definition derived?

MS. MONAGHAN: Mr. Miller, I don't believe that Mr. Renz's name is on that particular answer.

MR. MILLER: Okay. I'm not sure that if under the new rules, Judge Laurenson, I am precluded from asking Mr. Renz.

JUDGE LAURENSON: I suppose you are allowed to ask, but I don't know whether that is going to give us any real productive information.

MR. MILLER: I will ask Mr. Daverio the question.

BY MR. MILLER: (Continuing)

- Q I'm sorry. Mr. Daverio, do you remember the question?
  - A (Witness Daverio) Could you repeat it, please?
- Q I'm looking at the definition of free play for decision making on Page 69. And I would like to know from where the definition is derived there as set forth in your answer.

A I don't believe we copied that from any particular document. I think that is our interpretation of what we mean when we say free play for decision making.

Q I have a couple of questions here for Mr. Berger.
I guess we will save those.

Let me ask you, Mr. Daverio. The answer to

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Question 48, does this response, is it limited to free play for decision making during the annual FEMA-graded exercise?

A No.

Q So when you use the term "exercise" here, it's used in the broader sense than the FEMA exercise?

A We actually use free play during drills also.

Q The free play during drills, Mr. Daverio, would that be the subsituations that we have discussed earlier today?

A All situations are drilled. I think I have tried to explain this, and maybe I haven't made it clear yet, you don't necessarily stop something that normally happens. A message comes in over the RECS communications line like it would in an emergency. That is what stimulates the EOC to do whatever the procedures require it to do.

We only write the message that they are going to get from the site. The subsituations, other stimulus, we put in to allow free play based on that stimulation. Those are all the things we would do to allow the participants to make decisions and to go down different tracks depending on those decisions.

Q Can you give me an example, Mr. Daverio, of where you allow free play for decision making during a drill?

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A Sure. Just like I mentioned, the RECS communication comes in over the RECS line to someone. That message goes in to the Director, and the Director then proceeds to take actions.

Now, in a drill you may have more hands-on activity by a controller and an observer to be helping him, but there still is some free play that you allow him to make and you correct him if he went the wrong direction to keep the drill in the right direction.

Ω You have the prompting aspect that we talked about yesterday, right?

A In a drill, you may prompt. In a drill if you happen to get a Director who is very good, or a person in a job very good, you may not do any prompting. He may be able to make the thing happen correctly.

On Page 70, Mr. Daverio, it states that -middle of the page, the LERO organization must then make
decisions about how to respond to the emergency situation.

Do you see that?

A That's correct.

Q When you say the LERO organization in this context, it's more accurate to talk about the personnel of the organization, isn't it?

Personnel make decisions, right?

A The -- I -- the way I would interpret that, the

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organization I guess makes a decision and then at the head a person makes the decision and then it's implemented by the organization.

Q So, are you saying that what you mean is that the Director, as the head of the organization, makes the decisions referred to on Page 70 and then the personnel of the organization implements those decisions?

A That's correct. But he gets many inputs from different people to make a decision. He would get radiation data; he may get other traffic guides at the staging area, what percentage of people are there. There are a lot of inputs to the Director, depending on the scenario, that he uses to make a decision on what is the protective action recommendation to be made.

Q And, Mr. Daverio, you would agree with me, wo ldn't you, that there are many decisions made within LERO that are not made by the Director?

A That's right. I am just talking about in that one particular case.

There are many decisions that are made; you are correct.

Q You state later on in the answer to Question 49, the inclusion of free play in drills and exercises is inherent in the manner in which drills and exercises are conducted.

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Do you see that?

Yes. I think I have just explained that. A 2

How far down, Mr. Daverio, in the LERO organizational hierarchy does free play for decision making go. in your opinic ??

I'm trying to run through all the positions in LERO, Mr. Miller. There are many. If you let us take a second we can confer.

Would it be fair to say that the free play for decision making aspect applies to the supervisory level personnel?

Not in all cases.

(The witnesses are conferring.)

Were you waiting for us to confer? I wasn't sure you wanted us to.

Yes. 0

Okay. And I think Mr. Varley will jump in with some additional remarks, but you can come up with examples in what you have defined as field forces where free play for decision making occurs. Staging area coordinators, which is at a staging area, he has got to decide how to brief people, how to get them out, how many people to move through. He gets an input from the EOC, and he has to act on it.

Bus transfer point coordinators, we stated many

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times, he has to get buses on to his route, so he may have a decision there.

You are accurate in that the more field oriented people have possibly less chances for decisions, but if there was one to be made in the scenario, in certain cases you would allow that.

Q Well, that's the question. There are opportunities in the scenarios. Let me just back up.

When I asked you about supervisory level personnel, I would include in that people like staging area coordinators and bus transfer point coordinators. If we can, let's distinguish between that level of LERO personnel and the field personnel which would be personnel who really are out there on their own, such as traffic guides and bus drivers and so forth.

A You are changing your definition of field personnel from what you used just before, so --

Q Okay.

A -- as long as you understand you are changing your definition.

Q Okay. Now, does the free play for decision making under the drill and exercise scenarios, in your opinion, apply to LERO personnel other than the supervisory level personnel I've talked about and up in the organization?

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One case that comes to mind quickly is route alert drivers where they -- I think Mr. Varley is more familiar with the exact procedure -- get to a point and then have some choice as to how to drive through the route. They may have to make a decision, and they make that decision in our drills.

I'm just trying to think if there are any others that jump into my mind from the scenarios I have seen. I can mention, I think, the transfer point coordinator. I'm confused of what your definition of field is. He is not at a staging area, he is at a transfer point. He may have to make a decision on how to dispatch buses on to the routes.

Those are the two that I can think of off the top of my head. If someone else on the panel would like to add to that, I will defer to them.

Can you tell me, Mr. Daverio, in your example of the route alert driver, can you describe for me what the free play for decision making is that that LERO person is able to exercise during the course of a drill or an exercise?

It's my understanding, though I think other panel members are more familiar, they get to the access, the entry point to a route and then they decide how to drive that route. We don't prescribe, you know, go left here, make a right here. We say: Here is the route we would like

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you to run and you can go through it. And then they, as

I think Mr. Weismantle told you, have a laminated map and
they mark off where they have gone and then they bring that
back to us. That would be a decision that he would have
to make.

Q Can you think, Mr. Daverio, of any free play for decision making which is included in drills or exercises with respect to bus drivers?

A I believe it would be my opinion that the way
the LERO plan is structured and the bus driver's function
is there is really no free play. He goes -- he is told at
the staging area to go to this bus company, following
this route, go from that bus company to that staging area.
He gets there. The transfer point coordinator gives him
the bus route he is to run.

So I'm not sure we could give him decision making because of the way his job fits into the LERO organization.

Q Mr. Daverio, with respect to route spotters, road crew members, traffic guides, would your answer be the same, that there is no free play for decision making with respect to those emergency jobs?

A If you might give us a second, since you have brought up a couple of different jobs that different people are more familiar with?

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(The panel witnesses are conferring.)

MS. MONAGHAN: Objection. The question is just a little bit vague. I assume that you are referring to free play for decision making in drills, Mr. Miller?

MR. MILLER: I am referring to free play for decision making anywhere in the drills or exercises conducted in the LILCO training program.

MS. MONAGHAN: Thank you.

JUDGE LAURENSON: Do you withdraw the objection?
MS. MONAGHAN: Yes.

WITNESS DAVERIO: There were so many conversations going on, I think I lost where we were.

BY MR. MILLER: (Continuing)

Mr. Daverio, I'm just asking, isn't it correct that with respect to other field personnel, specifically traffic guides, route spotters, road crew members, that there is no free play for decision making built into the drill or exercise scenarios for those individuals?

plan is structured, again those are not decision making positions and we don't provide them in the drills, though I think Dr. Babb has some free play for decision making, and he is not here, within the training he is doing with them in the street, an example being an emergency vehicle coming up and making a decision on letting him through.

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And I think we get to that later in our testimony, too. Mr. Miller.

Okay. Now, Mr. Daverio, the last sentence on Page 70, participants are provided with a set of circumstances simulating an accident. They are then required to develop a set of response actions and to implement those actions under the observation of the drill controllers.

Do you see that?

A Yes, I do.

Under that definition of free play for decision making, you would agree with me, wouldn't you, that LERO field personnel, defined as bus drivers, traffic guides, route alert spotters, route spotters, road crew members, do not exercise free play for decision making in the context of the LILCO's drills and exercises?

That was a long question, but I will try. I'm not sure -- I would agree that, as I just stated, those groups, the bus drivers, traffic guides, route spotters and road crews, because of the way the program is structured there is no free play during our drills.

They are not provided with, as you say, a set of circumstances simulating an accident, then required to develop a set of response actions and to implement those actions under the observation of the drill controllers, are they?

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A Not as far as decisions go, but they would do -they would make that action because what would happen is
the EOC would say: We have to send out Bus Routes A, B,
C and D. The staging area then has to find the right number
of bus drivers, send those bus drivers to the bus company,
to the transfer point, to get on the routes. So, in
actuality, while they aren't actually making a decision
they are part of the movement of the process in a free
play.

Q Looking at Page 71, there is another statement, Mr. Daverio, in Answer 50. The drill participants are presented with accident parameters and information in much the same manner as the information would be available to them in a real accident.

Do you see that?

A Yes, I do.

Q This does not apply again, does it, to the field personnel within LERO that we have been talking about; isn't that correct?

A Sure, it does.

Q You are saying that traffic guides, for example, are provided with accident parameters and information?

A Sure. In the staging area they are briefed on the accident that the EOC has been stimulated with. They are given their dosimeters. They are being briefed on the

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radiation that might be out there.

They are getting the briefing.

Q Let me ask you, Mr. Daverio, are you aware of problems during drills and exercises regarding the adequacy or inadequacy of briefings provided to drill and exercise participants?

MS. MONAGHAN: Objection unless it's contained in Suffolk County Exhibit 63 or 64. If Mr. Miller can demonstrate that, I will withdraw the objection.

MR. MILLER: I didn't know that was a standard for asking a question.

MS. MONAGHAN: It seems to me that it's the same kind of question that goes to what was contained in things like Exhibit 55, based on individual controller or observer comments.

MR. MILLER: Judge Laurenson, Mr. Daverio's response to my question said that they get this information during their briefings. I'm following up.

JUDGE LAURENSON: Overruled.

WITNESS DAVERIO: It wouldn't surprise me that somewhere in one drill one briefing wasn't as -- done as well as I would like it to. That wouldn't surprise me. No.

BY MR. MILLER: (Continuing)

Q Isn't it true, Mr. Daverio, that during the course of the exercises conducted in February there were many

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instances of inadequate briefings given to LERO personnel?

MS. MONAGHAN: Objection. Same basis as my
prior objection.

JUDGE LAURENSON: Sustained.

MR. MILLER: Judge Laurenson, I would ask for some clarification. I was given a response by the witness, I attempted to follow up to that response. And because a specific document does not perhaps reference the same response given to me by the witness, I am precluded from asking a question.

Is that the ruling?

JUDGE LAURENSON: The ruling is that the objection was sustained.

I think we have been over this several times today. I don't know how many more times we are going to have to go through it.

MR. MILLER: Well, is the ruling based upon your order that I cannot refer or ask questions about the drill, exercise critique and evaluation of completed forms?

JUDGE LAURENSON: The individual raw data, right.

BY MR. MILLER: (Continuing)

Q Mr. Daverio, for the purposes of this question,
I'm not referring to the critique evaluation documents
provided by LILCO. I'm referring to your knowledge.

And with that caveat, would you tell me, isn't

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there have been numerous instances of complaints by controllers and observers that briefings given to drill participants,
exercise participants, were inadequate to keep them advised
of the parameters regarding the accident and the information
those participants needed to function properly during the
course of the drill or exercise?

A The question is long and had many different qualifiers in it. I guess up until the point where you said not able to function, that is -- up until then I could have answered it. At that point, I would say I don't know that any of the briefing problems caused a major functional problem.

Q Okay. Let me try to amend my question without having to repeat it all.

If you take out my phrase about unable to function, can you answer my question?

A There were some poor briefings at times. And the best case that comes to mind, that I'm aware of, is the February 8th drill, and we have discussed that before, where we had certain people because of the increase in the traffic, the lead traffic guide function, we had people at the exercise who shouldn't have been at the exercise, they should have been at a drill, and it caused probably some poor briefings to occur during that exercise. That would

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have occurred in that exercise, yes.

Q Now, Mr. Varley, are you aware as Manager of
Training for LERO of complaints by IMPELL and LILCO
observers and controllers that they have not been adequately
briefed prior to the commencement of a drill or exercise?

MS. MONAGHAN: Objection. Same reason stated
before.

JUDGE LAURENSON: I don't think that's the same type of question. It's overruled.

WITNESS VARLEY: Mr. Miller, as I stated earlier,
I don't know whether it was yesterday or the day before,
that my involvement in the drill and exercise program
essentially ended in the January time frame. And as such
I have not had very close contact with the individuals that
have been running the drills and the actual controllers at
that time.

BY MR. MILLER: (Continuing)

- Q So, you are not aware of any such complaints regarding inadequate briefings?
- A (Witness Varley) I have seen some drill comment forms in preparation for testimony that would indicate that there have been cases where drill controllers felt that more information was necessary.
- Q So, in preparing for your testimony here, Mr. Varley, you have looked through the critique and evaluation

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forms that were completed by observers and controllers for the drills that were provided to the County; is that right?

A I have seen some of them; I haven't seen all of them. Those documents were very large.

Q Mr. Daverio, perhaps you could clear something up for me. On Page 72, it says, three lines down, rather than following predeveloped time tables based on knowing the accident scenario beforehand the participants must develop response decisions and carry out actions based upon the information as it becomes available.

Do you see that?

A (Witness Daverio) Yes, I do.

Q Now, on Page 54 of the testimony, you talk about the strict time tables which are used in the drills and exercises, and here you seem to be saying that there are no predeveloped time tables.

Is there a -- maybe that's just something you can clarify for me.

A I will try, and probably Mr. Varley may have something to add. It would be my understanding earlier on, as Mr. Varley explained, we do not -- when we set up a time line and we are going from a site area or an alert to a general emergency, we don't change that time line because they haven't finished all the activities required for the alert. What we are saying here is the participants

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don't know the predetermined time line or the accident scenario beforehand, and they must develop the appropriate responses and carry out the actions based on the information being provided to them.

I don't see them as inconsistent statements.

Q Would you agree that the participants do not know the predeveloped time frames of the exercise or drill scenario beforehand?

A I think, as we stated, they know what time to report, and because they know it's generally an eight hour drill they will know approximately when it's going to end.

Q Do the participants know the accident scenario beforehand?

A No.

MR. MILLER: Judge Laurenson, I think this would be a good place to stop for the day. I have an offer of proof to make.

JUDGE LAURENSON: Before you do that, Mr. Glass has indicated to us during the last break that he wished to raise a question of scheduling at the close of today's proceeding.

MS. MONAGHAN: Judge Laurenson, could the panel be dismissed?

JUDGE LAURENSON: Pardon mu?

MS. MONAGHAN: Could we dismiss the panel?

JUDGE LAURENSON: Yes. We will reconvene the hearing at 9 tomorrow morning.

(The panel of witnesses stood aside.)

JUDGE LAURENSON: According to the way things stand now, we will be off for three weeks after tomorrow, to reconvene here on Tuesday, July 10th, and according to the information I have a this point, we have two conflicting panels of witnesses scheduled for the same time, with the possibility of the carry over panel that we are hearing now.

I show the FEMA testimony as being specially scheduled for that day, along with the Suffolk County testimony, the Radford testimony on Contention 61.

Perhaps the parties have had some discussion along these lines and have arrived at an agreement of the order in which we are going to proceed that week?

MR. McMURRAY: Judge Laurenson, with respect to that particular issue, yes, the FEMA panel will be going forward beginning on Tuesday, July 10th.

I believe we have a tentative agreement among the parties that Contention -- Suffolk County's Contention 61 panel, which I understand also is not going to take a long time, will go forward first thing on Wednesday, July 11th.

MR. GLASS: Our understanding is that that would take approximately half a day, and we have agreed to that.

JUDGE LAURENSON: So, they would start at

nine o'clock on Wednesday morning, and the FEMA panel would

come back thereafter?

MR. GLASS: That is right.

JUDGE LAURENSON: Is that agreed by everyone.

MR. CHRISTMAN: Yes, sir.

MR. McMURRAY: Judge Laurenson, let me state one other thing. There are also some discussions going on, and I won't get into any details at all, about how to conduct the examination of Dr. Radford, so we will come } ick to that matter.

I don't think I need to say anything more about that.

JUDGE LAURENSON: Let me ask if there has been an agreement as to what testimony the FEMA panel is going to offer during the week of July 10th?

MR. GLASS: We have not gotten into specific details on that matter. I think we still agree that we will not be going any further than the issues that have already been covered in the proceedings as of the close of tomorrow.

JUDGE LAURENSON: But as you can see, we are in the middle of many of these matters, so I think this is something you should work out among yourselves, and advise us in writing at least one week in advance so we would ask that on July 3rd, after you discuss this, you

notify us in writing and serve all other parties with the specific pages or questions or however you want to identify it, what FEMA testimony will actually be heard during the week of the 10th.

MR. GLASS: We will be able to do that. That is no problem.

We have also provided Suffolk County with two dates for the depositions, and they are getting -- and they intend to get back to us, I think, sometime next week as to the issue of whether those dates are satisfactory.

MR. CHRISTMAN: Just so I have it on my notes, what are those two dates?

MR. GLASS: The two dates that we are discussing right now is June 27th, and June 29th.

MR. CHRISTMAN: Thank you.

MR. GLASS: We also have a question, it is rather obvious that the FEMA panel would not be completed during the week of July 10th through 13th, and we have proposed a second appearance for -- and this departs from the normal schedule, and would require the Board to start on a Monday -- but August 13th through 15th. That is a Monday through Wednesday, and that has to do with availability of the FEMA witnesses.

JUDGE LAURENSON: The word August is not one that I like to hear. Is there any need that that be

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decided today?

Do you have to make plans at this time, Mr. Glass?

MR. GLASS: Well, I am holding those dates open
at this time. I just felt that we should notify the Board
as early as possible as to that particular problem.

JUDGE LAURENSON: Well, I think you can go ahead and tentatively schedule them so that they would be available during that time.

Do you mean by that that they are not going to be available after Wednesday of that week?

MR. GLASS: That is the situation at this particular point in time. One of the other driving forces is the ability to get out the testimony on the training material. People are involved in some other commitments right now, but they are hoping to get the training material out the week of August 6th, which would give the parties approximately a little less than a week to review that material before they came on the stand again, and we understand that particular problem. We have discussed it with the other parties.

MR. McMURRAY: Excuse me. Was that the week of August 6th, or August 6th?

MR. GLASS: The week of August 6th. I think we had originally discussed August 8th we would have it delivered in hand.

JUDGE LAURENSON: Is it the expectation of the parties that the FEMA panel will take all of the week of .

July the 10th, with the exception of that other matter on the 11th?

MR. CHRISTMAN: I would expect so.

MR. McMURRAY: It is very difficult for me to judge. We haven't even decided who is doing it yet.

JUDGE LAURENSON: I was wondering whether we should be looking beyond that in terms of what comes next in our schedule.

We still have some contentions we haven't gotten to, plus we have a current training panel that obviously is not going to be finished this week, and along with the County's training testimony.

MR. McMURRAY: I would propose that we just follow the schedule after the FEMA witnesses are cross examined, that we finish up with the LILCO training panel, and then the County's training panel goes forward, and then we go forward with the next cluster, which I believe begins with thyroid monitoring. 77.

MR. CHRISTMAN: I think what I propose will result in the same thing, but we would like to have a date certain to finish up our training panel, and I would suggest that it be the Tuesday of the week after the week of July 10th, which is the 17th of July, and over on the 18th,

if necessary, to finish our panel.

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I am sort of assuming that FEMA will take the entire week of the 10th through the 13th, so if that were the case, then my proposal is I think the same as Mr.

McMurray's, that is, we would finish FEMA that week, we would start on the following Tuesday with our training panel, finish them up, do the County's training panel, and we would be -- just complete the schedule as it is set forth now.

JUDGE LAURENSON: Does that present any problem for the County?

MR. McMURRAY: I guess that proposal is fine with the County. It was our expectation that we would get to the issues in Cluster 17 in that second week, which is when our expert, Mr. Minor, is available, and so -- hopefully he is available. If this goes over into another week, we will have to check his availability.

MR. CHRISTMAN: The obvious question would be what would we do if it didn't really take the whole week of the 10th to finish FEMA, and we ended up Friday with all the FEMA issues done. I don't think that is going to happen, but if that were the case, we could then, and assuming we would set a date certain for training to finish, I guess we would have to jump over training and start into that next cluster of issues on that Friday,

for instance. I think it is our witness panel, so we could produce them at that time.

MR. McMURRAY: The problem with that is that we have a lot of jumping around. We will be jumping into one contention. This is purely speculative -- we will be jumping into one contention, perhaps not finish it on Friday, and then going back to the training testimony the beginning of the second week, and then going back and finishing up whatever contention we hadn't finished on Friday.

I am not sure that that suggestion is really feasible.

MR. CHRISTMAN: Well, the problem is -- as you know, we have a large witness panel on training. They have already been here a whole week, and it is just difficult, particularly for the one who lives in California to have him on standby all the time, and it is just much better if we can have him scheduled for a date certain.

MR. McMURRAY: That is the same problem with our witness, Mr. Minor, who is also in California.

MR. CHRISTMAN: Well, we are talking about witnesses, and you are talking about somebody to sit by your elbow, and that is different.

MR. McMURRAY: When the issue is thyroid monitoring, it is not different.

MR. CHRISTMAN: Well --

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MR. McMURRAY: Judge Laurenson, I think the bottom line is that we should just work it out among ourselves and report back to the Board.

JUDGE LAURENSON: Well, we aren't going to be in a position to -- me to discuss this unless we do it this week, because people are going to be going in different directions. I have no problem with that.

MR. McMURRAY: What was proposed, which is that we have the FEMA witnesses the first week, plus our 61 panel, with training then being finished up the second week -- the beginning of the second week is fine with us. Just as long as that is as far as the proposal goes.

JUDGE LAURENSON: Then thereafter, I think Mr. Christman is proposing to go to the next cluster, 17, and he has raised the possibility of jumping that up a week. I realize that presents problem for a lot of people.

MR. McMURRAY: Well, it really does. I just don't think that Mr. Minor is available that week. I would have to look at my calendar, but I know that he is not available that week. I am talking about the first week.

JUDGE LAURENSON: And those contentions -- or the testimony within that Cluster 17 be reordered somehow?

MR. CHRISTMAN: We would be glad to try to do

that, and if they representing that every one of them has
to have Mr. Minor here, I guess that would be a problem,
but we can be flexible on that.

JUDGE LAURENSON: There probably isn't much point to put any more on the record on this now. I think Mr. McMurray's suggestion is a good one, that the parties ought to discuss this further among themselves.

I think since there is agreement on some things, we ought to put that on the record, and that is that the LILCO training panel will resume its testimony on July 17th here, followed by the County's training panel, and then we will go back to the regular order unless the parties agree otherwise.

Now, I would say if it becomes apparent after the depositions of the FEMA witnesses or whatever, that this may only take a day and a half or so, then I think probably some additional scheduling discussion should be in order.

All right, are there any other scheduling matters that anyone wants to take up now?

(NOTE: No response)

JUDGE LAURENSON: All right. At this point, then, we will adjourn until 9:00 a.m., and the County may make their offer of proof.

(The Board Departs the Courtroom.)

End 22. 17

MR. MILLER: Pursuant to the Board's ruling,
the County hereby makes an Offer of Proof with respect
to issues that would have been asked of the LILCO witnesses
regarding comments, observations made by the observers and
controllers of LILCO drills and exercises.

It should be noted that this Offer of Proof is being made on the bare record beginning at approximately 6:17 p.m., without the Board's presence.

It should also be noted that in the County's opinion, the Board's action in this regard is error, and ignores the clear mandate of 10 CFR, Section 2.718c, which states that the Presiding Officer has the duty to, among other things, rule on Offers of Proof.

Beginning with the subject matter of communications, which was discussed somewhat with LILCO witnesses prior to the Board's precluding further questioning.

If the county would have been allowed to conduct its cross-examination, the county would have shown a number of patterns revealing problems in the area of communications and in particular radio equipment during the course of drills and exercises.

technical equipment problems with communications equipment not working. For example, radios failing; two, general communications being lax; three, general radio protocol being inadequate and it would have been demonstrated that this problem has been a recurring problem throughout the course LILCO drills and exercises; four, poor reception in radios, including inadequate transmissions and receptions; five, too much radio traffic; six, radios not always available to drill exercise participants; seven, the need for more exposure and practice in the use of radio equipment.

Specifically, the county would have shown with respect to poor radio technique that the evaluation critiques completed by observers and controllers of the LILCO drills and exercises revealed a continuing and prevalent problem regarding poor radio technique.

These comments include, from the November 1983 drill/exercise, the comment "poor radio technique in one case; real need for radio training for communicators" and

the comment "transportation support communicator unfamiliar with equipment; communicators unfamiliar with radio jargon."

The county would have shown that with respect to the drill conducted on Jaunary 28, 1984, there were comments including "communicators need to review jargon." The county would have shown that with respect to the comments provided by observers/controllers during the February 8, 1984 exercise, there were comments regarding poor radio technique including the following:

"general radio protocol training needed;" three, "poor radio etiquette;" four, possible horseplay by traffic guides or multiple callers stepping on each other;" five, "it was observed that traffic guides do not use LILCO call numbers and expressions when calling into the Patchogue staging area base radio, training is required."

The county would have shown additional comments regarding poor radio technique from the February 15 exercise, including the following comments:

one, "two new communicators in EOC without training;" two, "communications with radiation health area very lax;" three, "too many traffic guides were calling the base in rapid succession without waiting for the base to respond to the first caller, this is either lack of courtesy on the air or fooling around by the drivers or lack

of knowledge in the use of the airways."

The next comment that would have been pointed out to the LILCO witnesses is the following: "poor radio etiquette by field personnel who have had no specific training on radio usage."

The next comment would have been, again from the February 15 exercise, "poor radio protocol and etiquette, holding mike up to car radios, joking and laughing around."

And the county would have shown further examples, including comments that communications were generally not good, "radio personnel need more training in handling questions asked of them and as to whom to direct questions," and the comment that "it appears from the traffic control standpoint that communications from the EOC is not good."

The county, again from the observer and controller comments would have shown that there was a general and pervasive problem in the communications training for LERO participants and those problems in part arise from more exposure to radios and practice with radios being needed.

The county would have shown, for example, that in the January 24 drill -- 28 drill, the comment was made "traffic guides have problems with radios."

The comment made from the February 8 exercise, "further training is required." And the comment made from the February 15 exercise, "radio personnel need more training in handling questions asked of them and as to whom to direct questions."

If the county would have been able to ask
these questions of the LILCO witnesses, the county further
would have shown, with respect to communications and,
in particular, radio equipment, that there has been a lack
of radio equipment provided to drill and exercise
participants, that transmissions over radio equipment have
been inadequate in some instances, that there has been
a failure in general of certain communications equipment
during the course of drills and exercises.

For example, with respect to the lack of radio equipment, comments include the following: from the January 24, 1984 drill, "lack of radios by field personnel." Again from the January 28, 1984 drill, "no radios for road crews."

From the February 8, 1984 exercise, comments showing that there were no radios for certain traffic guides, road crews, route alert drivers, route spotters.

The county would have also shown that -- again from the February 8 exercise -- the comment was made that

"road crew member in supervising car had difficult time with

radio equipment malfunction."

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From the February 15, 1984 exercise,
comments regarding the lack of radios include the following:
"no radios for road crews, route alert drivers, route
spotters, transfer point coordinators." And further
comments from the February 15 exercise that "road crews
need separate multi-band radios to be signed out just
like traffic guides" and that "road crews are supposed to
have multi-band radios which were not available."

Examples of the problems with inadequate transmissions over the radios would have included, from the January 28 drill, the comment "some traffic guides fade in receiving the radio transmissions, inadvertently cut off other guides in the process of transmitting." And the comment from the February 15 exercise "radio reception in EOC for road crews very bad."

And example of the type of communications equipment failures noted in the LILCO drill and exercises comments include, from the January 28, 1984 drill, "Port Jefferson direct line inoperable."

In short, the county would have demonstrated to the Board numerous pervasive problems in the communications training that has been provided to the LERO drill and exercise participants. These examples would have been drawn from the documentation provided to the county by LILCO

and, to the county's knowledge, the only documentation retained by IMPELL or LILCO regarding the drills and exercises conducted to date.

With respect to questions regarding the inadequacy of briefings provided to drill and exercise participants, the county would have demonstrated, if it had been allowed to ask its questions by the Board, that the briefings have consistently failed to provide information necessary to drill and exercise participants to perform their tasks in the manner envisioned by the LILCO training program.

Comments regarding this inadequacy of briefings include the following: from the November 1983 drill, the comment "periodic updates were not performed, transportation support coordinator apprehensive about taking charge." Again from the November 1983 drill, in response to the question "were periodic updates made by the senior individual," the answer circled indicating "no, not the right information at the right time."

From the January 28, 1984 drill, the comments would have included the following: One, "briefing slow, late, inaccurate, for example, site area alert;" two, "briefings lack details;" three, "briefing" -- referring to bus driver dispatcher briefings -- "did not address current plant status, radiological status;" four, "briefings

were slowed again with lease agreement discussions, briefings
were also performed with a lack of immediacy; "and five,
"the staging area coordinator can do more to keep staging
area staff, such as dosimetry record keepers, lead
traffic guides and bus dispatcher, more aware of the
overall effort."

From the February 8, 1984 exercise, the comments would have included the following: "No general emergency briefings at Port Jefferson and no radiological information given to people going out to the field."

The comment, "I was not aware of any briefing given to the transfer point controllers regarding radiation plume path." The comment, "There were no general briefings to staff regarding progress of emergency except brief messages to the leads that there was an alert and then site area emergency." The comment, "people not informed potential plume path and radiation levels at all; bus drivers not briefed on route or any information -- i.e., they are to depend only on given maps and routes. This may become a problem when they loose these maps."

The comment, "lead traffic guide was unaware of general emergency and never informed traffic groups; potassium briefings took place but there was no observed briefing on the actual release occurring at 1:00 o;clock."

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The comment, "A lot of plant noise during dosimetry briefing, concern by senior LERO staff re loss of holiday."

The comment, "job specific briefings and dosimetry briefings were okay, but there was little in the way of general plant briefings or radiological condition briefing for the troops."

examples, approximately seven different examples, of in response to the question, Were incoming staff briefed, the drill observer or controller checked "no."

And the comment, "Personnel were not urged to check dosimeters periodically."

Lastly, the comment from the February 8 exercise,

"It seemed that in general people did not know much about
what the dosimetry was about. Numerous people were
asking questions about what to do with forms, who to see,
what to do next, et cetera."

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From the February 15, 1984 exercise, the County would have shown that the comments of inadequate briefings for drill and exercise participants continued Comments evidenced in the drill and exercise documentation provided to the County include the following: The comment, "No briefings relevant to plant status or radiological conditions." The comment, "Staging area personnel, dosimetry were not briefed regarding emergency status, protective actions, plume travel, other than status board posting. This is not enough."

The comment, "No general briefings regarding status of plant, plume, progress of evacuation, et cetera given."

The comment, "Not much radiological or plume data given to or sought by lead traffic guides."

The comment, "Road crews, route spotters, route alert drivers not given this data in briefings. This is a deficiency."

The comment, "No briefings with regard to plant status. No apparent radiological information at job briefings observed, though not supplied by EOC on a timely basis it was not specifically asked for either."

The comment, "Information about potassium iodide did not get down to the Riverhead."

The comment, 'As far as I know, none of the

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transfer point coordinators were notified of radiation conditions in the areas they were going."

The County would have shown six separate evaluation sheets provided during the February 15th exercise, all indicating that in response to the question, were personnel going into the field properly briefed as to potential plume path and radiation levels, the answers were given as no.

Continuing with the February 15 exercise, there was a comment that, "There were no scheduled briefings, information was related in an individual manner. Some staff did not recognize the status board as being able to provide updating information."

And finally, the comment, "However, no background information reached these people such as protective actions, plume direction, et cetera." People in that context referring to dosimetry personnel at the staging area and the EOC.

Finally, with respect to the County's questions regarding briefings provided to observers and controllers for the LILCO drills and exercises, if the County would have been able to continue its questioning the County would have shown comments indicating that drills and exercise participants -- I'm sorry, drill and exercise controllers and observers themselves have not adequately

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been briefed during the course of the LILCO training program. For example, a comment would have been offered to the Board from the January 28th, 1984 drill as follows: "For future drills, controllers will need to be better briefed to prevent miscommunications which occurred early at the EOC. It is unacceptable to brief fellow controllers at different locations on how the events are to occur fifteen minutes on the day before the drill. This unfamiliarity caused confusion amongst the participants and also created inconsistencies in procédural usage."

From the February 8, 1984 exercise, the County would have offered the comment to the Board, "IMPELL observers not briefed or knowledgeable enough on procedures."

And also the comment, "Not sufficient observers."

And finally the comment, "DOE observer created a lot of confusion in EOC. Took away from time and placed doubt in the mind of some of the people as to how DOE RAP would function."

In summary, if the Count, would have been able to continue and conduct its cross-examination regarding questioning of the LILCO witnesses based upon the comments and evaluations performed by drill and exercise controllers and observers, the County would have demonstrated: One, inadequate training in the area of communications for LERO participants; two, that there have been inadequate briefings

given to drill and exercise participants; and, three, that drill and exercise observers and controllers themselves have not been properly and adequately briefed prior to their involvement as observers and controllers in the LILCO drill and exercises.

That concludes the County's offer of proof.

(Whereupon, the offer of proof is concluded at 6:45 p.m., Thursday, June 14, 1984. The hearing is to reconvene on Friday, June 15, 1984 at 9:00 a.m.)

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## CERTIFICATE OF PROCEEDINGS

2 This is to certify that the attached proceedings before the NRC COMMISSION In the matter of: Long Island Lighting Company 5 Date of Proceeding: Thursday, June 14, 1984 Place of Proceeding: Hauppauge, New York were held as herein appears, and that this is the original A transcript for the file of the Commission. 10 Rebecca Eyster 11 Official Reporter - Typed 12 13 Signature 14 15 Myrtle Traylor Official Reporter - Typed 16 17 18 19 20 Garrett Walsh Official Reporter - Typed 21 22 23 Signature 21

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