January 11, 1979

METORANDUM FOR: W. A. Hansen

FROM:

D. W. Hayes

SUBJECT:

REVIEW AND EVALUATION MATERIAL SUBMITTED

PER ALAB 106 CONDITION 4

As I understand, the nonconformance reports (NCRs) and other materials submitted by Consumers Power Company in accordance with Condition 4 of ALAB order 106 have not been formally reviewed and evaluated since August 1976. In view of this and the fact our inspectors routinely review and evaluate audit findings and NCRs at the site for proper corrective action including trend analysis I see little value, in terms of required effort, in trying to fully backfit these reviews.

Please review and evaluate the material submitted since October 1973 to date in accordance with my instructions to T. E. Vandel dated April 25, 1975 (copy previously provided to you).

Maintain these reviews until further instructed. Please see me if you have any questions.

> D. W. Hayes, Chief Projects Section

cc: R. F. Neishman

R. J. Cook

T. E. Vandel

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DATE	· · · · · · · · · · · · · · · · · · ·			



# NUCLEAR REGULATORY COMMISSION

REGION III
799 ROOSEVELT ROAD
GLEN ELLYN, ILLINOIS 60137

DEC 18 1988

( Fin Fame m)

: 11115

Docket No. 50-329 Docket No. 50-330

Consumers Power Company ATTN: Mr. James W. Cook Vice President

Midland Project 1945 West Parnall Road Jackson, MI 49201

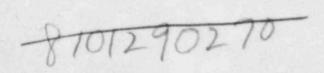
Gentlemen:

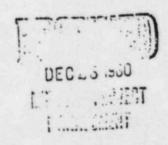
This refers to the management meeting held on November 24, 1980, at the Holiday Inn in Jackson, Michigan relative to our evaluation of activities authorized by NRC Construction Permits No. CPPR-81 and No. CPPR-82 attended by myself and others of my staff, and by yourself and other members of your staff.

The subjects discussed during the meeting are included in the Office of Inspection and Enforcement Meeting Report and the Licensee Performance Evaluation which are enclosed with this letter.

It is our view that this meeting was effective in communicating to you and your staff the results of our evaluation of your performance of licensed activities. Also, we hope it provided you with a better understanding of our inspection program and objectives.

In accordance with Section 2.790 of the NRC's "Rules of Practice," Part 2, Title 10, Code of Federal Regulations, a copy of this letter and the enclosures will be placed in the NRC's Public Document Room.





No reply to this letter is required; however, should you have any questions concerning this matter, we will be pleased to discuss them with you.

Sincerely,

James G. Keppler
Director

Enclosure: IE Inspection Reports No. 50-329/80-35 and No. 50-330/80-36

cc w/encl:
Central Files
Reproduction Unit NRC 20b
PDR
Local PDR
NSIC
TIC
Ronald Callen, Michigan
Public Service Commission
Myron M. Cherry

# U.S. NUCLEAR REGULATORY COMMISSION OFFICE OF INSPECTION AND ENFORCEMENT

### REGION III

Reports No. 50-329/80-35; 50-330/80-36

Docket Nos. 50-329; 50-330

Licenses No. CPPR-81; CPPR-82

Licensee: Consumers Power Company

1945 West Parnall Road Jackson, MI 49201

Facility Name: Midland Nuclear Power Station, Unit 1 and Unit 2

Meeting At: Holiday Inn, Jackson, MI

Meeting Conducted: November 24, 1980

NRC Participants: J. G. Keppler, Director

G. Fiorelli, Chief, Reactor Construction and Engineering Support Branch

R. C. Knop, Chief, Projects Section 1, RC&ES

D. Hood, Project Manager, NRR

R. Sutphin, Project Inspector, RC&ES R. Cook, Resident Inspector, RC&ES E. Gallagher, Reactor Inspector, RC&ES

Approved By: G. Fiorelli, Chief Reactor Construction and Engineering Support Branch 1 Fineli

Meeting Summary '

Management Meeting on November 24, 1980 (Reports No. 50-329/80-35

and No. 50-330/80-36) Areas Discussed: Management meeting held at the NRC's request to discuss the regulatory performance of the activities at Midland Nuclear Station Unit 1 and 2 as concluded in the Systematic Assessment of Licensee Performance

(SALP) program. Results: A summation of the licensee performance evaluation was presented. Areas of concern were discussed with corporate management. The performance

at Midland Unit 1 and 2 was considered to be adequate.

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# DETAILS

# 1. Persons Contacted

# Consumers Power Company

S. K. Howell, Executive Vice President

J. W. Cook, Vice President - Midland Project

G. S. Keeley, Project Manager - Midland Project

B. W. Marguglio, Director Environmental Service and Quality Assurance

W. R. Bird, Manager - QA - Midland Project

# 2. Areas Discussed

- a. A summary of the SALP program was presented, including the development, the basis for evaluation, and its purpose.
- b. The results of the NRC's evaluation of the licensee's performance were discussed. (A copy of the evaluation is enclosed).
- c. Several topics related to enforcement, the inspection program, and regulatory planning were discussed with the licensee.

# 3. Major Observations

- a. Within the areas reviewed during this appraisal period, the noncompliance history for issued inspection reports was low, however,
  when the items of noncompliance relative to the investigation of
  Zack activities at the Midland site are added, the numbers are high.
  The investigation report for the Zack activities is under review for
  escalated enforcement.
- b. Of the twelve construction deficiency reports of problems reported by the licensee in accordance with 10 CFR 50.55(e) requirements, four were deemed to be within the control of the licensee.
- c. The NRC acknowledged that the licensee had undertaken a major reorganization to improve licensee control of activities, however, some problems persist. (See Inspection Reports No. 50-329/80-36 and No. 50-330/80-37.)
- d. These significant problems were identified during the evaluation period. They were:
  - RPV Anchor Bolts two meetings were held relative to these bolts. It was recognized that these problems originated in the period of 1973.

(2) Qualification of QC inspectors for containment post tensioning work - additional training and instruction was required to bring the inspectors up to an acceptable level after identification of the problem by the NRC. The meetings in RIII were documented in an inspection report.

(3) Investigation of HVAC Zack Company activities - a lengthy investigation was conducted at the site. Bechtel and Consumers Power Company were aware of continuing problems with quality requirements, but did not stop the work. The investigation report is under review for escalated enforcement action.

The licensee was informed that the types of concerns which contributed to the three related problems were simular to there identified in previous years. While we recognized that CPCo had taken actions to improve its QA/QC operation through reorganization and restructure, additional efforts were warranted.

# 4. Overall Assessment

The overall performance of Consumers Power Company during the appraisal period, as related to the Midland Unit 1 and Unit 2 plants, is considered adequate.

# 5. Planned NRC Actions

Increased inspection effort is planned in the areas of: Quality Assurance, Management and Training; Soils; and HVAC.

Enclosure: SALP Evaluation

REGION: III

# LICENSEE PERFORMANCE EVALUATION (CONSTRUCTION)

Facility: Midland Units 1 and 2

Licensee: Consumers Power Company

#### Unit Identification:

Docket No.	CP No./Date of	Unit No.	
50-329 50-330	CPPR-81, Decemb		1 2
Reactor Information:	Unit 1	Unit 2	Unit 3
NSSS MWt	B&W 2452	B&W 2452	

Appraisal Period: July 1, 1979 to June 30, 1980

Appraisal Completion Date: November 3, 1980

### Review Board Members:

J. G. Keppler, Director, RIII

G. Fiorelli, Chief, Reactor Construction and Engineering Support Branch, RIII

R. C. Knop, Chief, Projects Section 1, RC&ES, RIII

D. W. Hayes, Chief, Engineering Support Section 1, RC&ES, RIII

E. J. Gallagher, Reactor Inspector

K. R. Naidu, Reactor Inspector

R. J. Cook, Resident Inspector

C. M. Erb, Reactor Inspector

P. A. Barrett, Reactor Inspector

E. W. Lee, Reactor Inspector

K: D. Ward, Reactor Inspector

I. T. Yin, Reactor Inspector

# A. Number and Nature of Noncompliance Items

Noncompliance Category	Unit 1	•	Unit 2	•
Violations Infractions Deficiencies	11 1	(10)	10 2	(10)
Areas of Noncompliance	Unit 1	(Points)	Unit 2	(Points)
Criterion II Criterion IVI Criterion V Criterion V Criterion VI Criterion IX Criterion XIII Criterion XVII Criterion VIII Criterion VIII Criterion VIII Criterion XVII Criterion XVIII	10 10 30 2 10 30 10	(10) (10) (10) (10) (10) (10) (10) (10)	10 10 30 2 10 20 10 2	(10) (10) (10) (10) (10) (10) (10) (10)

\* Items of noncompliance not yet issued with respect to the investigation of Zack Company activities at the Midland site.

# B. Number and Nature of Deficiency Reports

Twelve Construction Deficiency Reports (CDR's) were received by the regional office during the period of July 1, 1979 through June 30, 1980. The nature of these reports covers a broad range of material and construction problems as listed below:

- 1. Containment coolers, water supply problem
- 2. Small break/RC Pump operation interaction
- 3. States sliding links, defective clip (Electrical)
- 4. Tendon wire length problem
- 5. Station batteries inadequate
- \*6. Hilti drop-in anchors
- \*7. RPV anchor bolt failures
- 8. Boration system inadequacies
- 9. Gould starters
- \*10. Epoxy coating of primary shielding walls
- 11. Letdown coolers supports over-stressed
- \*12. NSSS components wiring problem

<sup>\*</sup>Indicates may have been licensee controllable

# C. Escalated Enforcement Actions

#### Civil Penalties

None

#### Orders

December 6, 1979, an order modifying construction permits No. CPPR-81 and CPPR-82 was issued by the NRC prohibiting certain construction activities relating to soils problems.

### Immediate Action Letters

March 21, 1980 an immediate action letter was issued by the Region III office of Inspection and Enforcement concerning stop work by the Zack Corporation of all safety related heating and ventilating equipment installations.

# D. Management Conferences Held During Past Twelve Months

- Second Corporate Management Meeting January 11, 1980 in Consumers Power Company corporate office.
- Qualifications of QC Inspectors Post Tensioning -October 25, 1979 in RIII office.
- Management Problems covering HVAC and Reactor Vessel Anchor Bolts - May 2, 1980 in RIII office.

# E. Justification of Evaluations of Functional Areas Categorized as Requiring an Increase in Inspection Frequency/Scope (See evaluation sheet)

- Quality Assurance, Management and Training will receive an increase in inspection frequency to verify that the reorganized QA unit is performing adequately and that identified problems are resolved.
- Soils will receive an increase in inspection frequency to assure that corrective actions associated with the Diesel Generator building and other areas are effective.
- 3. HVAC will receive an increase in inspection frequency to assure that corrective actions associated with the installation of the HVAC systems are adequate to insure adequate installation of those systems.

Inspection

		Frequency and/or Scope			
	FUNCTIONAL AREA	Increase	No. Change	Decrease	
1.	Quality Assurance, Management & Training	x .			
2.	Substructu > & Foundations	×			
3.	Concrete		×		
4.	Liner (Containment & Others)		X		
5.	Safety-Related Structures		×		
6.	Piping & Hangers (Reactor Coolant , & Others)		x		
7.	Safety-Related Components (Vessel, Internals & HVAC)	X (HVAC)		the West	
8.	Electrical Equipment		X		
9.	Electrical (Tray & Wire)		X		
10.	Instrumentation		X		
11.	Fire Protection		×		
12.	Preservice Inspection		x		
13.	Reporting	-	1. Px		
_					
_				-	
_			-	-	

(Designated Regional Manager)

Date

Date

additional correction: identification Correction:

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are marked with the date "2-17-81"

rather than the correct date of deposition,

2-19-81.

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