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UNITED STATES OF AMERICA NUCLEAR REGULATORY COMMISSION "84

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BEFORE THE ATOMIC SAFETY AND LICENSING BOARD

In the Matter of

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TEXAS UTILITIES ELECTRIC COMPANY, et al. Docket Nos. 50-445/2 50-446/2

(Comanche Peak Steam Electric Station, Units 1 and 2)

> NRC STAFF'S RESPONSE TO APPLICANTS' MOTION TO OBTAIN ACCESS TO INFORMATION REGARDING INVESTIGATIONS AT COMANCHE PEAK OR FOP ALTERNATIVE RELIEF

1. INTRODUCTION

On May 10, 1981, Applicants moved "to be granted access to information provided to the Licensing Board regarding investigations now being conducted by the Office of Investigations ("OI") into allegations of intimidation at Comanche Peak." Motion at 1. In the alternative, should Applicants be denied access to this information, Applicants moved "that the Licensing Board not allow into evidence and not rely in any respect on this information." Motion at 2.

II. DISCUSSION

Staff Counsel provided Applicants' Motion to OI. The Director of OI has authorized the attached Statement of Position be filed in response to the Applicants' Motion. NRC Staff believes that the response from OI adequately addresses Applicants' request for access to the information provided to the Licensing Board ex parte in camera.

DESIGNATED ORIGINAL '

Certified By

The alternative relief requested by the Applicants is that <u>in camera</u> <u>ex parte</u> information provided to the Board not be allowed into evidence and not be relied upon by the Board in its decisions. The Staff will only offer into evidence relevant portions of those OI reports provided to all parties. In these circumstances, we fail to see the need for the alternative relief requested by the Applicants. A Board's decision must be based upon the evidence of public record. No ruling conforming this basic tenet of law is required from the Board.

III. CONCLUSION

For the reasons set forth in the attached Statement of Position by OI the Applicants' Motion should be denied. In the event the Board believes disclosure of <u>in camera ex parte</u> information provided by OI is necessary to avoid prejudice to the Applicants, the procedures in the Statement of Policy¹ should be followed.

Respectfully submitted,

Stuart A. Treby Assistant Chief Hearing Counsel

Dated at Bethesda, Maryland this 5th day of June, 1984

1/ "Investigation and Adjudicatory Proceedings; Statement of Policy," 48 Fed. Reg. 36358 (1983) ("Statement of Policy").

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STATEMENT OF POSITION BY THE OFFICE OF INVESTIGATION

The Commission has promulgated a Statement of Policy providing procedures relating to how the NRC Staff, OI, and adjudicatory boards are to treat information regarding pending inspections and investigations that is material to the issues in controversy in NRC's adjudicatory proceedings. The procedures include <u>in camera ex parte</u> disclosure to the Commission's adjudicatory boards of information concerning the pending inspection or investigation by the NRC Staff with notice to the other parties that such disclosure will be made. In any case where the Board feels that disclosure to other parties is required, it can direct such disclosure under protective order or otherwise. However, if the Staff or OI is still concerned that disclosure could compromise the inspection or investigation, the Staff or OI may petition directly to the Commission for relief and the Board should refrain from ordering disclosure until it has received Commission guidance. Statement of Policy at 36359.

The policy statement gives recognition to the legitimate confidentiality requirements of OI and to the concept that unrestricted disclosure could compromise an inspection or investigation. As noted by the Applicants (Motion at 10), OI has a confidentiality agreement which it executes with those persons who wish to provide information in confidence to the Commission. (See Attachment). This agreement contains a provision that the identification of a person providing information in confidence could be compelled by orders or subpoenas issued by courts of law, hearing boards, or similar legal entities. However, OI is obligated to make reasonable efforts to protect the identity of the person and, if such efforts proves unsuccessful, to attempt to inform the person of any such action before disclosing his/her identity. Attachment, paragraph 3.

In this proceeding, an <u>in camera ex parte</u> briefing took place on October 17, 1983 and the NRC Staff provided to the Board both complete copies and redacted copies of OI Reports 4-83-001, 4-83-013 and 4-84-006. Applicants and the other parties were provided with only redacted versions of the OI Reports and were not given any substantive information regarding the <u>in camera ex parte</u> briefing. Motion at 7. The essence of Applicants argument is that they cannot be deprived of information, yet have that same information play some part in the decision-making process. Applicants request that they should be granted access to <u>all</u> information before the Board submitted by the Staff with respect to allegations regarding intimidation or such information should not be before the Board. Motion at 10.

OI submits that Applicants' motion should be treated as a request to the Board to disclose information provided to the Board by OI. Pursuant to the process in the Statement of Policy, the Board must determine whether disclosure is required to avoid prejudice to Applicants. This office's yiew is that disclosure is not warranted. The <u>in camera ex</u> parte oral session was*primarily concerned with scheduling matters, much

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of which has been disclosed to the parties. The portions of the OI reports which have been redacted relate to the identity of the person providing the information. The facts regarding the substance of the allegation of intimidation are adequately disclosed. The Applicants have offered no demonstration of prejudice should the Board not disclose the information currently excluded from the redacted version.

However, should the Board believe disclosure is necessary to avoid prejudice to the Applicants, the Board should direct OI to release the information. Upon such direction by the Board, OI, in accordance with the Statement of Policy, will again review the information to determine if it can be released or, if OI concludes release would compromise OI's activities, it will petition directly to the Commission for relief.

Respectfully submitted,

Fortuna, Deputy Director

Roger Fortuna, Deputy Director Office of Investigations

Dated at Walnut Creek, California this 5th day of June, 1984

(Original to source of information, NRC to retain signed copy of duplicate original)

I have information that I wish to provide in confidence to the U.S. Nuclear Regulatory Commission (NRC). I request an express pledge of confidentiality as a condition of providing this information to the NRC. I will not provide this information voluntarily to the NRC without such confidentiality being extended to me.

It is my understanding, consistent with its legal obligations, the NRC, by agreeing to this confidentiality, will adhere to the following conditions:

(1) The NRC will not identify me by name or personal identifier in any NRC initiated document, conversation, or communication released to the public which relates directly to the information provided by me. I understand the term "public release" to encompass any distribution outside of the NRC with the exception of other public agencies which may require this information in futherance of their responsibilities under law or public trust.

(2) The NRC will disclose my identity within the NRC only to the extent required for the conduct of NRC related activities.

(3) During the course of the inquiry or investigation the NRC will also make every effort consistent with the investigative needs of the Commission to avoid actions which would clearly be expected to result in the disclosure of my identity to persons subsequently contacted by the NRC. At a later stage I understand that even though the NRC will make every reasonable effort to protect my identity, even though the NRC will make every reasonable effort to protect my identity, even though the NRC will make every reasonable effort to protect my identity, even though the NRC will make every reasonable effort to protect my identity, even though the NRC will make every reasonable effort to protect my identity, even though the NRC will make every reasonable effort to protect my identity, even though the NRC will make every reasonable effort to protect my identity, even though the NRC will make every reasonable effort to protect my identity, even though the NRC will make every reasonable effort to maintain law, hearing boards, or similar legal entities. In such cases, the basis for law, hearing boards, or similar legal entities. In such cases, the basis for granting this promise of confidentiality and any other relevant facts will be communicated to the authority ordering the disclosure in an effort to maintain my confidentiality. If this effort proves unsuccessful, a representative of the NRC will attempt to inform me of any such action before disclosing my identity.

I also understand that the NRC will consider me to have waived my ight to confidentiality if I take any action that may be reasonably expected to disclose my identity. I further understand that the NF° will consider me to have waived my rights to confidentiality if I provide (or nave previously provided) information to any other party that contradicts the information that I provided to the NRC or if circumstances indicate that I am intentionally providing false information to the NRC.

Other Conditions: (if any)

I have read and fully understand the contents of this agreement. I agree with its provisions.

Signature of source of information Typed or Printed Name and Address

Agreed to on behalf of the US Nuclear Regulatory Commission.

Signature Typed or Printed Name and Title

Date

Date

Revision 1.

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CERTIFICATE OF SERVICE

I hereby certify that copies of "NRC STAFF'S RESPONSE TO APPLICANTS' MOTION TO OBTAIN ACCESS TO INFORMATION REGARDING INVESTIGATIONS AT COMANCHE PEAK OR FOR ALTERNATIVE RELIEF" in the above-captioned proceeding have been served on the following by deposit in the United States mail, first class, or, as indicated by an asterisk, through deposit in the Nuclear Regulatory Commission's internal mail system, this 5th day of June, 1984:

Peter B. Bloch, Esq., Chairman* Administrative Judge Atomic Safety and Licensing Board U.S. Nuclear Regulatory Commission Washington, DC 20555

Herbert Grossman, Alternate Chairman* Administrative Judge Atomic Safety and Licensing Board U.S. Nuclear Regulatory Commission Washington, DC 20555

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