

ORIGINAL
UNITED STATES OF AMERICA
NUCLEAR REGULATORY COMMISSION

In the matter of:

PHILADELPHIA ELECTRIC COMPANY

(Limerick Generating Station,
Units 1 & 2)

Docket No. 50-352
50-353

Location: Philadelphia, Pa.

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UNITED STATES OF AMERICA
NUCLEAR REGULATORY COMMISSION

BEFORE THE ATOMIC SAFETY AND LICENSING BOARD

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In the Matter of: :
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6 PHILADELPHIA ELECTRIC COMPANY : Ticket Nos. 50-352
: 50-353
7 (Limerick Generating Station :
8 Units 1 and 2.) :
:
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U.S. Customs House
Old Customs Courtroom No. 300
Second and Chestnut Streets
Philadelphia, Pennsylvania 19106

Wednesday, 30 May 1984

The hearing in the above-entitled matter reconvened
at 9:00 a.m., pursuant to recess,

BEFORE:

LAWRENCE BRENNER, ESQUIRE, Chairman
Atomic Safety and Licensing Board
U.S. Nuclear Regulatory Commission
Washington, D.C. 20555

RICHARD F. COLE, Member
Atomic Safety and Licensing Board
U.S. Nuclear Regulatory Commission
Washington, D.C. 20555

PETER A. MORRIS, Member
Atomic Safety and Licensing Board
U.S. Nuclear Regulatory Commission
Washington, D.C. 20555

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APPEARANCES:

On behalf of the Applicant Philadelphia Electric Company:

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Washington, D.C. 20555

On behalf of the City of Philadelphia:

MARTHA W. BUSH, ESQUIRE
Deputy City Solicitor
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25I N D E XWITNESSES (Resumed) CROSS REDIRECT RECROSS BOARD

Lewis G. Hulman)	11,710 (Bush)			
Sarbeswar Acharya)	11,751 (Wetterhahn)	--		11,759 (Brenner)
				11,767 (Cole)
	11,770 (Bush)			
G. F. Daebeler)	11,779 (Bush)			11,813 (Brenner)
S. Levine)				
E. R. Schmidt)		11,821	11,823 (Bush)	
G. D. Kaiser)				
Lewis G. Hulman)	11,831 (Bush)			
Sarbeswar Acharya)	11,883 (Wetterhahn)			

RECESSES:Page

Morning	11,747, 11,770
Lunch	11,776
Afternoon	11,830, 11,882

EXHIBITS:IDENTIFICATIONEVIDENCE

City Exhibit No. 1		
(Frequency Distributions,		
II-T/WW, WB.DS.VS.Distance)	11,875	11,883
City Exhibit No. 2		
(Map, Ingestion Exp. Pathway		
EPZ, Limerick Gen. Sta.)	11,880	11,881

P R O C E E D I N G S

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JUDGE BRENNER: We are on the record. Good morning.

I see evidence that Ms. Bush is here. Is she around?

MR. WETTERHAHN: Yes, she is.

MS. HODGDON: May I address the matter of Mr. Romano, as long as Ms. Bush isn't here? It doesn't concern her.

I haven't been able to reach Mr. Romano. I have left a message at his office. Someone answers the phone there. He is not in. They do not know where he is. He does not answer the phone at his home.

I expect I will be able to get him shortly and can get a report at the first recess.

JUDGE BRENNER: All right, I appreciate your continuing to try.

MS. HODGDON: Thank you.

Whereupon,

LEWIS G. HULMAN

and

SARBESWAR ACHARYA

resumed the stand and, having been previously duly sworn, were examined and testified further as follows:

JUDGE BRENNER: Whenever you are ready, Ms. Bush,

xxx

1 we will start.

2 JUDGE BRENNER: Ms. Bush, would it be too early to
3 ask you for a total estimate, just as a preliminary planning
4 matter? If you think it is, you don't have to give me one.

5 MS. BUSH: For today, you mean? Time for today,
6 or for the remainder of my cross-examination?

7 JUDGE BRENNER: Yes, for this contention and also
8 for 13.

9 MS. BUSH: I think there is a very good likelihood
10 we will be finished today. I hope very much we will be.

11 JUDGE BRENNER: That includes leaving time for
12 other Staff questions when you say that?

13 MS. BUSH: Yes.

14 JUDGE BRENNER: All right. Let's see how it goes.

xxx

15 CROSS-EXAMINATION (RESUMED)

16 BY MS. BUSH:

17 Q I would like to ask a few questions about the
18 CRAC calculations you discuss on pages 15 through 17.

19 I believe you did a CRAC run specifically to
20 attempt to address the Contention issue 14B, is that correct?

21 A (Witness Hulman) To bound the estimates of risk,
22 yes.

23 Q In that analysis, is it correct that you increased
24 the population density at normal activity, shelter conditions?
25 Do you understand the question or shall I rephrase it?

1 A (Witness Acharya) Please state it again.

2 Q Okay.

3 In that analysis, did you in the sectors involved
4 in east southeast and southeast sectors specifically increase
5 the population density that remained in those sectors compared
6 to your other CRAC run and have that increased population
7 increment engage in normal activity shelter conditions?

8 A It was assumed that the increased population
9 engaged in similar activity as the local population would be.

10 Q So that the population that was in the one to ten
11 mile area that had been in the evacuation exposure situation
12 was then changed to the normal activity exposure level?

13 A The question is not very clear, but let me state
14 exactly what we did.

15 The population in the southeast and east of
16 southeast east sectors within the ten miles, besides receiving
17 their normal quota of radiation exposure as being the part
18 of all evacuees, besides this the same population that is
19 from the southeast and east of southeast sectors within ten
20 miles their number was added to the population in the twenty-
21 twenty-five mile interval in the southeast and east of
22 southeast sectors.

23 That is apparently part of Philadelphia so this
24 added population, which is a transient population we will call
25 them, is assumed to mingle with the permanent residents in

lrg4

1 those areas and no special assumption was made as to how they
2 would behave.

3 In other words, their behavior is assumed to be
4 identical to the behavior of the people in that part of the
5 city.

6 Q Now specifically with regard to that, were their
7 prior exposures included in their exposure at normal activity
8 levels in Philadelphia, that group that you moved out to
9 Philadelphia?

10 A That is correct, plus if the code internally would
11 have identified any hard spots in those limits of areas which
12 is part of Philadelphia, the code would have assumed that
13 those people would be relocated twelve hours after the ground
14 exposure, so the same assumption was applicable to both the
15 transient population who arrived there as well as to any local
16 population who might be so affected.

17 Q Is that after twelve hours the exposure at 200
18 rems?

19 A No.

20 Q I am sorry, what was it then?

21 A If the code would detect that anyplace will be so
22 highly contaminated that the projected seven-day ground dose
23 would reach 200 rems to the total marrow, then that area will
24 be identified as a "hot spot" and people would be advised to
25 relocate immediately, but that immediate we translated to

End 1.

1 mean twelve hours of ground exposure. So at the end of the
2 twelve hours of ground exposure, certainly the dose would not
3 be 200 rems, because the seven-day ground dose would be 200
4 rems, not twelve-hour. The twelve-hour would be much smaller,
5 approximately than 200.
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mgc 2-1

1 Q So that the numbers in Table 3 do reflect the
2 acute fatalities, acute injuries, and latent effects for
3 those people that were exposed as you just described it?

4 A You confused me. State the question again, please.

5 Q So do the results presented in Table 3 reflect
6 the acute fatalities, acute injuries, and latent effects
7 as calculated as you just discussed?

8 A That's correct. And that should be compared to
9 the corresponding numbers in Table 4, which were used in the
10 FES calculations.

11 Q Do you think that the assumption that people would
12 be engaged in normal activity and have the sheltering
13 associated with that simply reflects the exposure that they
14 would get if they were in an evacuation mode -- that is, in
15 their cars and the shielding that goes with that?

16 A Let me get a clarification. Do you mean that
17 those evacuees who wound up in Philadelphia -- you are asking
18 about their behavior, whether they will be continuing in the
19 evacuation mode or be mingling in the normal activities of
20 the people?

21 Q Correct.

22 A Well, I don't think they would continue in the
23 same evacuation mode as before they arrived. That could
24 be certain mass care centers. They might be congregating
25 in those centers. There might be some relatives with whom

mgc 2-2

1 they might take residence or shelter, and some may be
2 continuing to evacuate. The picture is quite a
3 heterogeneous one. However, once they would be in the city,
4 though we haven't taken the credit either for them or for
5 the resident population in the City of Philadelphia, the
6 urban area shielding factors are much better compared to the
7 open area countryside, country region, because of the tall
8 buildings, the cloudshine shielding factors, which are
9 very likely to be less, and there would not be uniform
10 ground contamination because of a lot of building structures
11 in the city, and the ground contamination levels are likely
12 to be smaller compared to the ground contamination in the
13 open area.

14 So shielding factors are likely to be better for
15 everybody, whether the people are passing through or the
16 people in the city, a thing which you have not taken into
17 account.

18 A (Witness Hulman) I would like to add to that,
19 if I can.

20 If you remember the basic assumptions of the
21 calculations, it was the assumption that all of the people
22 within ten miles would congregate at the city outskirts.
23 That's not very likely, in our minds, but it was done for
24 calculational purposes in an attempt to bound the risk
25 estimates.

mgc 2-3

1 In reality, some of those people would never show
2 up. They would go in other directions. So the calculation,
3 we think, is a reasonable one. I don't necessarily believe
4 that it should be much higher.

5 Q With regard to Table 3, what is the absolute
6 probability value of a core melt accident occurring as
7 reflected in that table?

8 A (Witness Acharya) About 9×10^{-5} per reactor
9 year. That is shown in the Table 5.11.d) of FES.

10 Q Can you also look at Table 3, the top righthand
11 column, the righthand column, the top of the column, and
12 see the absolute probability value there?

13 A Sure.

14 Q And is that absolute probability value the total
15 probability of all of the accident sequences examined in
16 the runs that are displayed in Table 3?

17 A Yes. I can interpret for you if you want me to.

18 Q You can do what?

19 A The answer is yes. If there is a problem of
20 understanding, I can explain that.

21 Q Would you explain the difference between a relative
22 probability and an absolute probability, or explain the
23 absolute probability more?

24 A Well, by "absolute probability," I would understand
25 that the probability -- the probability of consequence level,

mgc 2-4

1 which includes the probability of the occurrence of the
2 accident in contrast to the conditional probability of
3 certain consequence magnitudes, which is called "conditional"
4 because it is conditional upon the occurrence of the
5 accident, which does not include the probability of the
6 accident.

7 However, you can have a probability distribution
8 of the conditional consequences, because weather variations
9 would introduce elements of probability. So as far as this
10 table is concerned, all of the probabilities shown here
11 are absolute probabilities, meaning they include the
12 probability of the accidents.

13 Now let us see whether some of the probabilities
14 that are reported here or all the probabilities are
15 consistent with the probability that I just quoted -- that
16 is, the probability of all the core melt accidents -- namely,
17 9×10^{-5} .

18 Now if you look at the righthandmost column --
19 that is, the total man-rem -- sometime last week I explained
20 that you see there a multiplier of 1000. That multiplier
21 of 1000 is supposed to be a multiplier to the magnitude
22 as far as the total man-rem is concerned. One should read
23 this -- that is, the magnitude should be read in terms of
24 1000 person-rems.

25 Now the first magnitude is 1000 person-rems,

mgc 2-5

1 and the probability that 1000 person-remS will not be
2 exceeded is 8.67×10^{-5} . And I say it is consistent with
3 the probability of the core melt accidents, that is
4 9×10^{-5} , because not all the various categories would result
5 in man-remS in excess of 1000. Some of them could be
6 having man-remS in excess of 1000; some could be having
7 man-remS less than 1000.

8 If one or more of the accident sequences were
9 dropped out of contributing 1000 person-remS or more, then
10 the probability of that accident will drop out from showing
11 up in the probability for that person-rem, so the probability
12 that is shown here in this column should be less than the
13 probability of the core melt accidents. That's 9×10^{-5} , and
14 you see the top one is 8.67, which is close but not quite
15 equal to 9×10^{-5} . So these probabilities are consistent.
16 They are consistent with total core melt probability.

End 2

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1 Q Now the item that you termed "conditional
2 probability," could we get a conditional probability value
3 from this table by, for example, looking at the total latent
4 effects column, the value at the bottom of the column, 3.91
5 times 10^{-9} ? Would the conditional probability value for that
6 be ascertained by dividing the value that I just stated by
7 the absolute probability value, 9×10^{-5} or 8.67×10^{-5} ?

8 A Well, strictly speaking the answer is no. Last
9 week, I was put a similar question and I also said no because
10 when we talk of the conditional probability, we talk of the
11 conditional probability for individual sequences, not for a
12 group of sequences.

13 For instance, if the probability, absolute
14 probability, for only one release category is given, then the
15 conditional probability for that release category for that particular
16 consequence magnitude can be obtained by taking the absolute
17 probability and dividing by the probability of the release
18 category. But, here we have got about 20-some release
19 categories combined. To divide any probability shown in that
20 column by 9×10^{-5} , which is the probability of the entire
21 spectrum of core melt accidents will give you a number, but
22 you do not know what that number is because it is -- the
23 number is not representing the consequence of the worst
24 accident, it's not representing the consequence from the
25 not-so-severe accident. It is a number but we do not

1 interpret it as a probability, conditional probability, for
2 anything.

3 Q Does your last answer suggest that to get the
4 conditional probability for, for example, the accident
5 portrayed on Table 3, you would divide any one of these
6 probabilities by a number that is smaller than the total
7 probability number of 9×10^{-5} ?

8 MR. WETTERHAHN: Objection. There is no basis
9 and no foundation for that question, that Table 3 relates to
10 any specific accident.

11 The testimony previously relates to a spectrum of
12 accidents.

13 JUDGE BRENNER: The question is a fair question and
14 she is trying to see what direction the result might change
15 given the previous accident and explanation as to why it
16 couldn't be done the way it was previously proposed. It is
17 a perfectly acceptable question. We will allow it.

18 WITNESS ACHARYA: Would you please repeat the
19 question?

20 BY MS. BUSH:

21 Q Did you last response imply or indicate that in
22 order to get the conditional probability for the accident
23 results portrayed on Table 3 that one would divide any one of
24 these probability figures by a number smaller than the overall
25 probability value we discussed of 9×10^{-5} ?

1 A (Witness Acharya) No, we cannot do that.

2 Q In order to get a conditional probability, what
3 number would you divide these by then?

4 A You cannot divide these by any number to get the
5 conditional probability out of this. Let me add, in order
6 to get the conditional probability for any sequence, you have
7 to run it separately.

8 JUDGE COLE: You mean for each individual accident?

9 WITNESS ACHARYA: Yes, that is correct, sir.

10 (Pause.)

11 BY MS. BUSH:

12 Q Is it your testimony then that one cannot derive
13 a conditional probability from the numbers on Table 3?

14 A (Witness Acharya) That is correct.

15 Q So we have no conditional probability values here
16 that we can derive from this for conditional probabilities
17 associated with all of the accident sequences?

18 A That is correct.

19 Q Do these results for latent health effects on
20 Table 3 obtain for all 360 degrees around the plant?

21 A That is correct, but if you compare Table 3 with
22 Table 4 and you know the reason for the differences in the
23 results in Table 3 and 4, namely we lumped some additional
24 people in two area elements of Philadelphia, so any
25 difference between these two tables you will find, that is

1 very strictly associated with what we did, namely increase
2 the population of the two area elements which is in the City
3 of Philadelphia.

4 Q But in terms of latent health effects on the
5 high density population in Philadelphia, that is not reflected
6 in Table 3 or Table 4?

7 It is included in it but it is not separately
8 reflected?

9 A Not exclusively, for the City of Philadelphia
10 people, but what I am saying is when we took the people in
11 the southeast and east of southeast sectors within 10 miles
12 and lumped them within the city because artificial increase
13 in the population because of the influx, assumed hypothetical
14 influx of the evacuees, the difference in the two tables is
15 strictly ascribed to that.

16 Q So that the difference in the two tables reflects
17 the incremental effects on the supplemental population as it
18 is exposed at normal activity in Philadelphia?

19 A That is correct.

20 A (Witness Hulman) At the outskirts of Philadelphia
21 in the maximum case.

22 End 3. (Pause.)

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mgc 4-1

1 JUDGE BRENNER: Mr. Hulman, as long as there is
2 a pause, so I don't have to wait and come back at you later,
3 when you said "maximum case," maximum as to what?

4 WITNESS HULMAN: We have described in our
5 testimony what we believe to be a bounding case of assuming
6 all the people from within the EPZ get relocated to the
7 outskirts of Philadelphia. That's what we have called our
8 bounding case.

9 BY MS. BUSH:

10 Q It is your testimony, then, the bounding aspect
11 of it, rather than the kind of average aspect of this
12 portrayal is because the shielding factor somehow compensates
13 for the fact that people are engaged in -- the shielding
14 factors used somehow compensate for the fact that people
15 are assumed to engage in normal activity, rather than being
16 exposed under evacuation assumptions?

17 A (Witness Acharya) No. We called it bounding
18 because we took 100 percent of the people from within ten
19 miles in the southeast and east-southeast to be lumped in
20 the part of the city and the city outskirts, whereas in a
21 real situation, that is unlikely to be the case, because
22 not necessarily all evacuees prefer to go to the City of
23 Philadelphia. Not necessarily all roads lead to the City
24 of Philadelphia. So quite some people would have diverted
25 from landing up in the city.

mgc 4-2

1 Q So instead of making a realistic or bounding
2 evacuation shielding value for the people that go into the
3 east-southeast sectors, you decided to put them all in that
4 sector and assume that they wouldn't all go there, in fact?

5 A No special shielding factors were considered,
6 and that was not the reason why we called it bounding. We
7 called it bounding because not all people will land up in
8 the city outskirts.

9 Q Could you have done a calculation where you made
10 an assumption as to how many people would not go into
11 Philadelphia and used a realistic shielding factor for people
12 evacuating?

13 A (Witness Hulman) Was your question, did we?

14 Q Could you?

15 A Yes.

16 Q So was the shielding factor you used of normal
17 activity for the people evacuating, was that assumed to be
18 a realistic shielding factor or a bounding shielding factor?

19 A (Witness Acharya) See, that's -- for the evacuating
20 people, the cloudshine shielding factor is 1. For the normal
21 activity, it is .75. On the other hand, the groundshine for
22 the evacuees is worse; it's $.5, 1/3$ for the normal activities.
23 And the contention did not say that people -- well, that
24 was my interpretation, at least, that people will be
25 continuing the evacuation mode -- well, filtering through the

mgc 4-3

1 city. I assume that the contention was surmising that there
2 will be a back-up of people in the city outskirts. So that's
3 the reason why in our calculation we just lumped them in
4 those two area elements which are part of the city.

5 A (Witness Hulman) Some of the people could have
6 different sheltering coefficients than others. Some could
7 have been worse; some could have been less.

8 Q Isn't a realistic estimate an assumption that
9 people are evacuating and therefore have that shielding
10 factor, rather than assuming these various normal activities?

11 A What is that shielding factor? I don't understand
12 your question.

13 Q The shielding factors associated with evacuation
14 of one -- I guess is the one that Mr. Acharya just stated.
15 Isn't that a more realistic or a realistic --

16 A (Witness Acharya) I don't believe that is more
17 realistic, because if the evacuees would wind up in the city,
18 they would have better shielding factors than the evacuees
19 out in the open, because urban area shielding factors are
20 considered to be far much better compared to the open-road
21 shielding factors, because of a lot of tall buildings, they
22 will prevent the cloudshine, and because of tall buildings
23 and the closely packed structures, the ground contamination
24 is like to be less compared to the open space ground
25 contamination.

mgc 4-4

1 So while we have not factored into our calculations
2 these aspects, assumption of normal activity for the people
3 who wound up in the city, it has not to my belief resulted
4 in any understatement. Rather we think by putting all the
5 people in the city outskirts, we have bounded the effect.

6 Q Can you know that this is a bounding analysis
7 without having looked at the offset between the shielding
8 factor used in the city versus in the rural, compared to
9 the average shielding factor that you used in the exposure
10 that would come from evacuation?

11 MR. WETTERHAHN: Objection. This question has
12 been asked two or three times. I think it ends its
13 productivity.

14 JUDGE BRENNER: She is allowed to probe a little
15 further along the way she's going. As long as I've had to
16 interrupt -- I'll allow the question -- but as long as I have
17 had to interrupt, I think you have tried to explain,
18 Dr. Acharya, and I appreciate you want clarification. Your
19 answers are getting a little long, but I would appreciate
20 on these last questions, if we could get precise answers as
21 to what the different shielding factors were. You included
22 that in your answer, but there was a lot more also. It's
23 starting to get lost, and I was concerned that once or twice
24 it was worse when a shielding factor was higher. I don't
25 know what your subjective use of the word "worse" is, but

mgc 4-5

1 I think you meant the other direction.

2 At some point, if it doesn't get cleared up, I am
3 going to come back and just solidly get down to what
4 shielding factors the Staff would use, so I can just take a
5 look and see what difference there are with the Applicants
6 and decide if it's important.

7 I have made that speech to help the rest of the
8 questions before we get around to Board questions. But let's
9 get an answer to that question.

10 Do you want it read back, Ms. Bush, or can you
11 repeat it?

12 MS. BUSH: I will rephrase the question.

13 BY MS. BUSH:

14 Q Would you agree, Dr. Acharya, that the analysis
15 you did reflected realistic rather than bounding shielding
16 factors?

17 A (Witness Acharya) We did not use any bounding
18 shielding factors. We used the realistic shielding factors.

19 (Pause.)

20 JUDGE BRENNER: As long as there is a pause, let's
21 get the shielding factors you, as the Staff, would use for
22 each case.

23 Now what shielding factors did you apply to the
24 assumption in this analysis which you discuss at, I guess,
25 around Page 16 or 17 of your testimony? And as you describe,

mgc 4-6

1 that is the analysis where you assume all the population in
2 those two sectors are going towards Philadelphia?

3 WITNESS ACHARYA: Now during the delay before
4 evacuation, the shielding factors were .75 for the cloudshine,
5 .33 for the groundshine. During evacuation, it's 1 for the
6 cloudshine and .5 for the groundshine. For any other time,
7 the shielding factors were as during the delay time before
8 evacuation, which is for the normal activities.

9 JUDGE BRENNER: I may not have heard everything
10 you said in the last answer.

11 When you said "for all other periods of time,"
12 that would be the same as normal activities, you say?

13 WITNESS ACHARYA: Yes. I can restate it, if you
14 like.

15 For the evacuation, the cloudshine is 1, and the
16 groundshine shielding factor is .5. For all other times,
17 the cloudshine shielding factor is .75, and the groundshine
18 shielding factor is .33.

19 JUDGE BRENNER: Which is what you have applied
20 during the period of assumed delay?

21 WITNESS ACHARYA: That's right.

22 JUDGE BRENNER: Okay.

23 BY MS. BUSH:

24 Q I would like to make a comparison between Table 3
25 and Table L1.b, which is on Page L-23 of the FES.

mgc 4-7

1 If we look at Table 3, is it correct that we
2 can look at the magnitudes of consequences in the lefthand
3 column and associate that with, for example, the peak of
4 the lowest probability value? We can look at, say, the
5 highest consequence as it is associated with the lowest
6 probability?

7 A (Witness Acharya) That's true.

8 Q Now if we look at Table L1.b, those results are
9 presented in a format where you have a point estimate or
10 mean value for both the probability and the consequence.

11 A That's correct.

12 A (Witness Hulman) If I could add, it's not point
13 values. They are mean values, expected values, and not
14 point values. They don't reflect any particular sequence
15 or probability for any particular sequence.

16 Q I have the impression that the word "point
17 estimate" and "mean values" are interchangeable; is that
18 incorrect?

19 A (Witness ACharya) That is incorrect without
20 specifying the circumstances. For instance, the Staff used
21 all the mean values reported in the FES. They are the
22 point estimates of the mean values. Why so-called? Because
23 the accident probabilities were taken at their point values.

24 On the other hand, if you look at what was given
25 in SARA, you have the median CCDFs, you have upper bound

mgc 4-8

1 CCDFs, but still each of them have a mean value. So depending
2 upon the context, one may change the mean and the point.

3 I don't know which is the correct one in every situation.

4 Q Thank you. Now going back to Table 3 where, for
5 example, the 3.91×10^{-9} total latent fatality peak value,
6 that low probability value is associated with a magnitude
7 of consequences. Would that be 30,000, or do you multiply
8 that times 1000?

9 A That's correct.

10 Q It would be 30,000; is that correct?

11 A Yes.

End 4

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1 Q In this regard of being able to look at a
2 distribution of probabilities and magnitudes, are you familiar
3 with the concept of evaluating risks, probabilities and
4 consequences on the concept of risk aversion, that is, that
5 people value risks in different ways depending on the
6 magnitude of the consequences?

7 A Well, I am aware of that, but we did not use that
8 approach in the FES. We are following the guidance provided
9 in the statement of Interim Policy.

10 Q So in your FES portrayal, you did not have an
11 intent to provide a distribution of values such as in Table 3,
12 where you can compare the probability as it relates to the
13 consequence?

14 A I don't understand as to what we did not provide.
15 We provided the probability distribution in Table 3 and the
16 mean values in Table 2.

17 Q In the original FES when you said you were follow-
18 ing the guidance of the Commission, so there is an implication
19 of that, that you interpreted that guidance to be that you
20 did not need to portray these various results in terms of the
21 probability and consequence, as tabulated in Table 3?

22 A No, we had provided that both in the FES as well
23 as in here.

24 The CCDFs that are provided in the FES are nothing
25 but what is here in Table 4 in tabular form.

1 Q Is that Table 5.4(c)?

2 A I would like to keep my answer short, but in
3 Table 4, all these tabulation of numbers that are there,
4 you can associate that with some of the CCDF that are shown
5 in figure form in the FES.

6 Q Would that be, for example, Figure 5.4(d) on page
7 5-86?

8 A Let me identify some of this. What was the
9 question, please?

10 Q 5-86, Figure 5.4(d)?

11 A Let me look at that. That is not right. That is
12 not correct.

13 Q Would you tell me what figure -- just a moment.

14 JUDGE BRENNER: Wait a minute. There has been a
15 lot of jumping back and forth between Table 3 and then
16 Table 4. You asked a question and then jumped to the other
17 table and then back up to which CCDFs in the FES does the
18 witness think might represent the table.

19 I am telling you when you read this transcript, you
20 are not going to be able to match it up, so if this is
21 important to you, you better be a little more careful.

22 Are you asking him now which CCDFs in the FES
23 would represent Table 4 or are you asking him about Table 3?

24 MS. BUSH: I should have been asking about Table 4.
25 I was stating Table 3. I misspoke.

1 JUDGE BRENNER: All right. Now that we have got
2 that straightened out --

3 WITNESS ACHARYA: The distributions shown in
4 Table 3, they were specifically for the Contention City 14,
5 they are not in the FES.

6 MS. BUSH: Fine.

7 WITNESS ACHARYA: I will go to Table 4 now. Look
8 at page L-10 in the FES, okay? Now the curve in Table -- in
9 the Figure L.9 that is on page L-10, which is identified by
10 circles called "evac reloc," that is the figure which
11 corresponds to the one that is depicted in Table 4 under
12 "acute fatalities."

13 BY MS. BUSH:

14 Q Would figure L.9 in the FES be comparable in terms
15 of latent cancer fatalities, comparable to Table 4 in your
16 testimony?

17 A (Witness Acharya) In Table 4, the one that is
18 for the latent cancer fatality should be identified with --
19 that is in Table L.7 in FES, page L-8 with the circles on
20 the curve.

21 Q I am sorry, did you say "Figure L.6" or "Figure
22 L.7"?

23 A I said L.7. Just hold on, I may have made a
24 mistake. Figure L.7 is for 15 miles and that is what I
25 did not mean. It should be the figure L.8 on page L-9; that

1 is for the entire region.

2 Q Could you explain the difference between L.8,
3 Figure L.8 in the FES and the table shown on page 5-86 of the
4 FES?

5 A Please go in small steps. Which page do we compare
6 where?

7 Q Figure L.8, which is on page L-9.

8 A Okay.

9 Q And Figure 5.4(d), which is on page 5-86 of the
10 FES.

11 A Yes.

12 First, look at the figure L.8, which has two
13 component curves in that. One is coming from Evac Reloc,
14 that is for all accidents not initiated by severe earthquake
15 and also in the same figure, namely L.8, you have also a
16 curve identified by small squares. That is the latent cancer
17 fatality excluding thyroid CCDF for those accidents initiated
18 by severe earthquakes. And then the sum of the two is
19 identified as delta on the curve, which is the total CCDF for
20 all reactor accidents initiated by all causes and it is this
21 total on the figure L.8 identified by little triangles that
22 is transferred to the figure 5.4(d) on page 5-86. And there
23 it is identified by also the little triangles all along the
24 curve.

25 A (Witness Hulman) And it is explained on page L-1.

1 Q I believe on page 5-98 of the FES, beginning on
2 that page, you have a summary discussion of the risk consi-
3 derations, is that correct?

4 A (Witness Acharya) Yes.

5 Q In this summary discussion of the risk considera-
6 tions, am I correct that you did not attempt to address any
7 risk aversion type analysis where you would give the range
8 of probabilities associated with different consequences?

9 A Yes. We have a table to that effect. We did not
10 use the word "risk aversion" but there is a table, I believe
11 5.11, maybe (g) -- let me check.

12 I believe that is 5.11(g).

13 Q Is that (g)?

14 A G as in "good." That is page 5-90, where we have
15 used all the CCDFs shown in the FES and rate the values of
16 the consequence magnitudes at probability levels ranging from
17 10^{-4} to 10^{-8} .

18 Q Does this table give the peak values in terms of
19 magnitude and the associated low probabilities?

20 MR. WETTERHAHN: Objection. I don't have the
21 benefit of cross examination plan, but this discussion and the
22 previous discussion seems to be getting pretty far afield of
23 the contention which was admitted, so I would object on
24 relevance basis.

25 JUDGE BRENNER: Do you want to give me the

1 connection, Ms. Bush?

2 This particular one is not in the cross plan. For
3 your edification, Mr. Wetterhahn, I think Ms. Bush asked it
4 as a followup to being referred to the table. But the
5 question is still pertinent as to how does it relate to the
6 contention, the particular question, not the table.

7 MS. BUSH: On this table -- this Table 3 and 4 do
8 show the range of probabilities and consequences for either
9 a realistic or a bounding and that is subject to argument,
10 analysis about evacuation for one variable, and I am trying
11 to pursue that and establish with that table the difference
12 between peak values and mean values and seeing if this kind
13 of discussion was anywhere in the FES per se.

End 5.

14 (Board conferring.)
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mgc 6-1

1 JUDGE BRENNER: We don't understand how you
2 approached the question of how Table 4, or 3 for that matter,
3 in the testimony may be bounded by the question that you
4 are now asking about Table 5.11(g). That's for starters.

5 Beyond that, even if you could conceive of
6 something that we are missing, which is certainly possible --
7 we'll accept that possibility -- there has got to be a more
8 efficient way of doing it. And it seems to me, you've
9 already asked the questions as to what is represented in the
10 FES, versus what they've done in the testimony response
11 to the contention and the extent to which Table 4 is
12 represented by some of the CCDFs in the FES, you can
13 pursue that some more if you want to. If nothing else,
14 it's certainly a more understandable way to us, and
15 presumably this is for our benefit, and also it might be
16 more efficient for you.

17 MS. BUSH: What are you suggesting I do?

18 JUDGE BRENNER: Well, we are sustaining the
19 objection, because we don't understand how the question as
20 to Table 5.11(g) that you just asked would accomplish the
21 purposes you have expressed. We are accepting that as a
22 valid purpose, however, and you can pursue that purpose
23 by some other means. I think you've already pursued it, but
24 you may have more on it. Go ahead, if you do.

25 MS. BUSH: I think I can withdraw the question --

mgc 6-2

1 well, I don't need to, because the objection has been
2 sustained.

3 JUDGE BRENNER: Either way.

4 MS. BUSH: Yes. We can move on to another area.

5 JUDGE BRENNER: While you are in that area, I
6 thought you were going to ask him -- and you stopped short
7 of it -- while looking at all the figures in the FES, the
8 CCDF figures that Dr. Acharya pointed us to on Table 4,
9 and bearing in mind that the comparison that we started from
10 is comparing Table 3 to Table 4 to see what incremental
11 difference, if any, exists and the extent of it, I would
12 like to ask, Dr. Acharya, why do you think the comparison
13 was more valid to present a table -- namely, Table 4 -- as
14 a tabular form of a CCDF that was for the total population,
15 as opposed to using a different Table 4 which would be a
16 tabular representation of the similar CCDF for the 50 miles?

17 WITNESS ACHARYA: Well, either approach would be
18 equally okay for me. Now I could have run -- made the CRAC
19 analysis respond to City 14 by using the 50-mile population.
20 That would have covered Philadelphia. That's one way.

21 The other way is the one I have done. The
22 purpose -- if I would have done the other one, the 50-mile,
23 the differences between the two, the 50-mile one for City
24 14 and the one that was already in the FES would have shown
25 exactly the same differences that I have derived by using

mgc 6-3

1 the entire regional base, because the difference is picked
2 up only as to what happened to those two area elements.

3 JUDGE BRENNER: Okay. If I wanted to look at the
4 risk at certain particular distances, I can get that from
5 the CCDFs, from the effect of the CCDFs that you present
6 in various places in the FES, including the breakdown in
7 Appendix L. But when I look at the tables, I cannot get
8 distances unless I know a lot more about the population
9 distribution than I know.

10 Am I correct so far?

11 WITNESS ACHARYA: Not exactly.

12 JUDGE BRENNER: Could you explain it, please?

13 WITNESS ACHARYA: Yes. By looking at the CCDFs --
14 I don't know if I understood the question properly, but let
15 me answer it the way I understood.

16 By looking at the CCDF, the societal risk, it's
17 difficult to figure out which distance contributed to how
18 much of the consequence magnitude, because the CCDF reflects
19 the societal consequence over the entire area that was used
20 in the analysis. However, the type of differential analysis
21 that we have presented here for City 14, you will subtract
22 the new risk values estimated for Contention City 14 from the
23 old risk values that were presented in the FES. You get the
24 differential effect that is gotten from this lumping of the
25 people in the city outskirts.

mgc 6-4

1 JUDGE BRENNER: All right. I understand your
2 answer, and that helps.

3 Is it not also correct, though, that I can look at
4 individual risks at certain distances by looking at some of
5 the figures in the FES, for example, Figure L.15 or L.16,
6 if I wanted to look at something other than just total
7 societal risk?

8 WITNESS ACHARYA: Yes. You have to move to the
9 individual risk versus distance curves.

10 JUDGE BRENNER: I guess we'll hear more about that
11 in their other contention.

12 WITNESS ACHARYA: That's right.

13 JUDGE BRENNER: Ms. Bush, I'm sorry I interrupted,
14 but it helped straighten myself out anyway.

15 MS. BUSH: I think it's useful to do that.

16 BY MS. BUSH:

17 Q The figures that you just referred to, L.15,
18 those would be mean probability values; is that correct?
19 That wouldn't reflect the range of possible individual dose
20 exposure?

21 A (Witness Acharya) That's correct.

22 Q I would like to move on in your testimony to --
23 if I could back up a minute -- to L.15, the comparable dose
24 distance curves. Let me take one, for example, the latent
25 cancer fatality curve, L.19.

mgc 6-5

1 Is there a way from the text or the FES document
2 itself that we could tell the range of individual exposures --
3 excuse me -- individual risk --

4 MR. WETTERHAHN: Objection. It's beyond the scope
5 of the contention. It is far afield.

6 JUDGE BRENNER: All right. I got into it a little
7 bit to try to help myself understand what was being compared
8 in Table 3 and Table 4, and how far I could apply that
9 comparison, as contrasted to the type of analysis or
10 comparative analysis that you can make using figures such
11 as L.19, so I will allow the follow-up.

12 The answer I got showed me that I shouldn't
13 pursue it anymore in the context of this contention, and
14 that's why I didn't. But because I got into it, I will allow
15 the cross-examiner some leeway. It may help later on
16 Contention 13 anyway, and that's another reason.

17 Do you remember the question after all that
18 digressive discussion?

19 WITNESS HULMAN: I think we remember the question.
20 Let's see if I can restate it, and if we understand it that
21 way, then I think we can respond.

22 Ms. Bush, is it, does Figure L.19 reflect the
23 range of individual latent cancer risk at any distance? Is
24 that your question?

25 MS. BUSH: It's slightly different from that.

mgc 6-6

1 BY MS. BUSH:

2 Q Is there any way we can tell from the text the
3 range of the risk to an individual?

4 A (Witness Acharya) No.

5 Q Moving on to your discussion of the policy aspects
6 of looking at bad weather, I believe at the bottom of Page 18
7 and the top of Page 19 in your testimony, is it your testimony
8 that it is not required for disclosure purposes to show
9 risks stemming from good and bad weather scenarios unless
10 the weather scenarios were themselves the cause of reactor
11 accidents?

12 A (Witness Hulman) No.

13 Q Do I take it from your answer, then, that you
14 believe that it is appropriate for disclosure purposes to
15 show the health effects associated with bad weather, even if
16 that health effect might not be caused by -- the weather might
17 not cause the accident?

18 A The answer is no. But it is our practice and our
19 belief that it is necessary to consider such conditions, and
20 we believe we adequately considered them.

21 Q Is it then your testimony that you considered them,
22 but you did not show them in the FES?

23 A We showed the results of their consideration, but
24 we did not show separately for each bad weather condition
25 that was analyzed what the consequences of the accident were.

mgc 6-7

1 Q When you say you showed the results, you mean that
2 bad weather was averaged in with all of the weather situations,
3 and therefore it was within your analysis?

4 A In our testimony, we did not say that bad weather
5 was averaged. We said the consequences from bad weather
6 conditions were averaged, not the weather conditions
7 themselves. There's a difference and a distinct difference.

8 Q So in considering the consequences that had --
9 the averaged consequences that had the various weather
10 scenarios in them -- is that what you mean when you say that
11 you have considered the effects of bad weather?

12 A We have considered, in our judgment, the effects
13 of bad weather. We have sampled it. We have not done a
14 worst case analysis.

15 Q So you have not portrayed the results of a
16 bounding worst case analysis that would be associated with
17 bad weather?

18 A That's correct.

19 Q And do I take it that you consider that that is
20 not required by NEPA?

21 A May we confer?

22 Q Certainly.

23 (The witnesses confer.)

End 6

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1 A Dr. Acharya reminds me we have done a couple of
2 things. We have not only sampled what would happen if a
3 reactor accident were to occur with bad weather and computed
4 our consequences and risks, as we have described in the FES
5 and our testimony, but we have assumed an alternative
6 emergency response sequence, which is in our minds equivalent
7 to what would happen under bad weather conditions.

8 So we have in our minds considered bad weather
9 two ways, one by sampling the meteorology and the other by
10 considering an emergency response mode indicative of bad
11 weather.

12 Q And which emergency response sequence would that
13 be?

14 A (Witness Acharya) Our early reloc mode of emergency
15 response, which is discussed in Appendix M of the FES.

16 Q Early reloc, did you say?

17 A That is correct.

18 Q Is it correct that bad weather can cause a loss
19 of offsite power transient?

20 A (Witness Hulman) Yes. And it was considered in
21 the FES.

22 Q A loss of offsite power was considered?

23 A Yes.

24 Q Was it considered specifically or separately, in
25 conjunction with bad weather?

1 A In the two ways that I have described how we
2 consider bad weather, in one case it was a sequence that was
3 sampled against all of the meteorology for a year of
4 historical data.

5 In the other case, where we have the early
6 relocation, it was analyzed for all weather conditions.

7 Q In your opinion, with the 91 start-time pickup
8 methodology, is there reasonable assurance that a representa-
9 tive number of bad weather scenarios were reflected in your
10 analysis?

11 A (Witness Acharya) That is correct, but we also
12 say that our 91 sampling may have not detected some of the
13 worst weather that could be, worse than the ones that we have
14 analyzed. Then we have said that could impact only the tail
15 ends of the CCDF and since the tail ends of the CCDF have got
16 the lowest probability, though the consequence of the worst
17 weather sampling, the peak could be somewhat a little higher.

18 It would also be associated with the lower
19 probability, so the impact will not be appreciable.

20 Q When you said the peak could be somewhat higher,
21 do you have any kind of range or percentage of increase?

22 A No, I don't have, but that could be found in the
23 literature. I don't remember now.

24 Q That would be found where?

25 A Found in -- in sensitivity studies for the code

1 comparison.

2 A (Witness Hulman) Those sensitivity studies would
3 show the kind of increases that one could expect under more
4 severe weather conditions. They would not necessarily
5 reflect any indication of how much worse it could be for
6 Limerick.

7 You would have to do a specific evaluation for
8 Limerick.

9 Q When you were initially making your uncertainty
10 bounds, as discussed on the record, is this an incremental
11 uncertainty to those previous uncertainties or was this
12 previously expressly included?

13 A (Witness Acharya) The uncertainty factor I stated
14 some time ago. That is the risk would be higher by a factor
15 of 40 or lower by a factor of 300. That includes all the
16 elements that could contribute to uncertainty including the
17 one that we were discussing.

18 Did I say "300"? I should say "could be a factor
19 of 400 up or 400 down," not "300."

20 Q 40 and 400, right?

21 A 40 and 400, yes.

22 (Pause.)

23 JUDGE BRENNER: Ms. Bush, we can take a break
24 any time it is convenient for you. I don't know if you want
25 to try to finish now and we can take a break or if you want

1 to discuss some things at greater length with Mr. Finlayson.

2 We can give you the break now. Then you can come
3 in and finish up, as I read your cross plan.

4 MS. BUSH: Yes, I think it would be better to take
5 the break now.

6 JUDGE BRENNER: Let's come back at 10:40.

End 7.

7 (Recess.)
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mgc 8-1

1 JUDGE BRENNER: On the record.

2 Ms. Hodgdon?

3 MS. HODGDON: I spoke with Mr. Romano, and he is
4 not able to make up his mind at this time regarding whether
5 or not he wishes to have oral argument and says that he will
6 not have an opportunity to study the Staff's and the
7 Applicant's reply findings in order to make up his mind
8 regarding that until tonight, and nothing that I said could
9 convince him that an earlier decision was required. I am
10 afraid I could not get a better answer than that from
11 Mr. Romano.

12 (The Board confers.)

13 JUDGE BRENNER: I would like to ask counsel for
14 the parties who might be involved in any potential argument
15 on the welding question as to their schedule.

16 Assuming that we finish with the City issues
17 today -- and we don't know when today, but it will be part
18 of the afternoon at least -- how inconvenient would it be
19 to appear at nine o'clock tomorrow morning, if at the
20 appearance we learn that we can be in recess at that time?

21 MR. WETTERHAHN: Everything is sort of tied
22 together. We're trying to put together our testimony with
23 regard to City 15, which is due to be filed on Monday. I had
24 already asked the other parties, and I have gotten a reply
25 from the Staff, whether a one-day extension in that filing

mgc 8-2

1 would be appropriate, that we move it from Monday to
2 Tuesday, in order that we may work the weekend and get a few
3 final details set.

4 Staff expressed no objection and asked if we
5 were granted, that they be granted a similar extension.

6 JUDGE BRENNER: You mean June 5th?

7 MR. WETTERHAHN: Yes. And if that extension were
8 granted, I would see no problem in my appearing here tomorrow
9 morning.

10 JUDGE BRENNER: We can grant that extension now,
11 and City has it also, of course.

12 MS. BUSH: Yes. I have no objection.

13 JUDGE BRENNER: Staff, same question I asked the
14 Applicant?

15 MS. HODGDON: Yes, the Staff has no objection and
16 would be here tomorrow at nine o'clock, and thinks, perhaps,
17 that it would be appropriate that that accomodation be made
18 to Mr. Romano, in view of the fact of his feelings about
19 this matter.

20 JUDGE BRENNER: All right. I don't know how
21 appropriate it is, but let me put it this way. Certainly,
22 it is going the last mile and beyond on the part of the Board
23 and the parties in terms of accomodating Mr. Romano, as far
24 as we are concerned. However, we will do it.

25 We think it would have been reasonable for him to

mgc 8-3

1 inform us, if not now, at least by the end of the business
2 day today as to what his desires were with respect to oral
3 argument tomorrow morning.

4 Be that as it may, we will go that last mile and
5 beyond, so to speak. And if you could inform him soon,
6 during the lunch break perhaps, that we will be here at
7 nine o'clock tomorrow morning, and he is to appear if he
8 wants oral argument -- and I assume by now you have pointed
9 out to him that we only are going to discuss the substantive
10 points in his findings that deal with the merits of his
11 contention, not the procedural rulings -- the bases for them
12 are already in the record, and we are not going to go over
13 them again -- he can appear if he wants oral argument at
14 nine o'clock.

15 If he is not going to appear, we would request
16 that he contact the Staff, if you can work out some feasible
17 means of contact tonight, to tell you that. And that is
18 only so you can report it tomorrow morning, so we are not
19 left in the dark if he is not here. But even if you are
20 so contacted tonight, we will still be here at nine o'clock
21 tomorrow morning. It will be very brief, and we will take
22 care of it that way.

23 MS. HODGDON: Yes, Judge Brenner. My remark
24 with regard to the appropriateness of making the
25 accomodation for Mr. Romano was that he had understood that

mgc 8-4

1 he didn't need to give an answer until tonight when he spoke
2 with Mr. Vogler yesterday, and also he feels that he needs
3 more time to study the filings of the Applicant and the Staff,
4 because he is a pro se intervenor.

5 JUDGE BRENNER: Okay. Well, I think if he thought
6 he had until tonight, that was not a correct understanding,
7 as I recall where we left it yesterday. But be that as it may,
8 we have now accomodated him, either appropriately or above
9 and beyond, depending on your point of view.

10 MS. HODGDON: Beyond appropriately.

11 JUDGE BRENNER: I will accept that. He is covered
12 in any event and well protected procedurally.

13 All right, Ms. Bush, did you say you have
14 finished the cross-examination on 14?

15 MS. BUSH: Yes, I have.

16 JUDGE BRENNER: All right. We can go to the
17 Applicant, if they have any question of the Staff's
18 witnesses.

19 CROSS-EXAMINATION (CONTINUED)

20 BY MR. WETTERHAHN:

21 Q Yesterday the panel was asked questions about
22 trying to predict wind shifts in fifteen minute intervals.
23 Do you recall that testimony?

24 A (Witness Hulman) Yes.

25 Q How significant are short-term variations in

1 wind direction as opposed to longer-term trends, as far as
2 informing the population that it is evacuating as far as
3 the direction to go?

4 A With respect to Philadelphia, I believe it is
5 of small significance. With respect to people in the EPZ,
6 it may be of some more significance, but unless there is
7 a significant shift for a protracted period of time, it would
8 not be of much consequence.

9 Q For the types of diffusion conditions that would
10 cause the worst type of consequences, more severe
11 consequences, is there likely to be variability as far as
12 wind direction in those diffusion conditions? Can you
13 comment on that?

14 A I'm afraid I don't understand your question.
15 With respect to what more?

16 Q More variation for worst case diffusion, as far
17 as wind direction is concerned, as opposed to better
18 diffusion.

19 A The worse the diffusion, the higher the
20 consequences. But I'm afraid I don't understand the context
21 of the question.

22 Q Okay. Would the weather service at the airport
23 or in Philadelphia have information with regard to the
24 expected direction of the wind during the course of an
25 accident over a period of time?

mgc 8-6

1 A The weather service would be providing
2 information. There would be information available from the
3 Applicant's meteorological tower, and if necessary,
4 emergency meteorological equipment could be sited and
5 operated, such as was done for Three Mile Island.

6 Q So there is both a likelihood based upon experience
7 and your knowledge that sufficient meteorological informa-
8 tion would be available to predict what action evacuees
9 and those perhaps in the City of Philadelphia should take?

10 A Yes.

11 Q You were asked about Tables 3 and 4 today. Do
12 you recall that dialogue?

13 A Recall the dialogue, yes.

14 Q In reaching your conclusions, you based your
15 conclusions, if I understand it correctly, on the differences,
16 the deltas between Table 3 and 4; is that correct?

17 A Yes.

18 Q And whether the table was -- whether your
19 information was generated out to 50 miles or 500 miles,
20 the deltas would presumably be the same.

21 A Correct.

22 Q Is the importance in evaluating the difference
23 of the assumptions -- is the area under the two curves,
24 the integrated area, the difference in area? Is that what
25 is meant by the delta?

mgc 8-7 1

A Yes.

2

Excuse me. I would like to consult with

3

Dr. Acharya for a moment.

4

(The witnesses confer.)

5

There are two deltas. One delta is the area,

6

the difference in the integrated value. The other is the

7

delta between the two curves that indicates the increase

8

in risk at a specific probability.

9

Q Using either of those indicia, is there a

10

significant increase in the risk by varying the assumptions

11

between Table 3 and Table 4?

12

A Not an appreciable increase.

13

A (Witness Acharya) The differences between Table 3

14

and 4 are depicted in Table 2.

15

A (Witness Hulman) On an integrated basis.

16

JUDGE BRENNER: As long as there is a little bit

17

of a pause, I wonder if you can give me a moment. I have

18

left my copy of some material back there during the break.

19

(Pause.)

End 8 20

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1 BY MR. WETTERHAHN:

2 Q So Table 2 is in effect the difference in the
3 area on a risk basis per reactor year, is that correct?

4 A (Witness Acharya) That is correct.

5 Q And it is your conclusion that these differences
6 are insignificant.

7 A They are very small.

8 Q Okay. In your minds, would you consider the
9 following hypothetical.

10 If instead of utilizing the sheltering factors that
11 you used for the population at the edge of the City of
12 Philadelphia, for those individuals who are evacuating, you
13 utilized the sheltering factors appropriate if they were
14 still sitting in their cars, as if they were still evacuating
15 but making no progress and sitting there for an extended time
16 at the edge of the City of Philadelphia.

17 Would you expect the risk per reactor year to
18 change significantly from that depicted in Table 2?

19 A If I would be confronted with the question for
20 selecting the shielding factors appropriate for the evacuees,
21 in contrast to the shielding factors that we used for the
22 normal activity, I would not do that that simply. I would
23 make a rough guess as to what is the likely percent of the
24 people who headed towards southeast and east of southeast,
25 those directions, would eventually land in the City area

1 elements. That would be a more appropriate analysis, a final
2 cut analysis. So I would assume that if I would have done
3 such an analysis, taking both factors into consideration, I
4 would not get any substantial different result than what I
5 have in Table 2.

6 JUDGE BRENNER: Excuse me, I may not have heard
7 everything leading up to your last sentence, Dr. Acharya.

8 Was your last conclusion based on assuming the
9 question as hypothetical, even though you have explained why
10 you would not approach it that way, or was it based on your
11 own assumptions, which you gave?

12 WITNESS ACHARYA: If I would be confronted with
13 the situation to make any additional fine tuning of my
14 analysis, namely if I would assume that the evacuees who
15 ended up in the City of Philadelphia or its outskirts would
16 be still in the evacuation mode, and having the shielding
17 factors as appropriate for the evacuees, that by itself would
18 increase the risk a few percent of what I have shown.

19 But then if I would be confronted with that kind
20 of situation to make a very fine tuned analysis, I would not
21 put the hundred percent of the evacuees in the southeast and
22 east of southeast directions in the Philadelphia outskirts.
23 I will remove a certain fraction of the people because they
24 might have left the area by travelling in crosswinds
25 directions.

1 BY MR. WETTERHAHN:

2 Q Let me follow up with my hypothetical. I believe
3 your answer was, if you accept the hypothetical, it would
4 increase the risk a few percent. Is that your testimony?

5 A That is my belief.

6 Q Would you believe considering all of the
7 uncertainties involved, an increase of a few percent given my
8 hypothetical are significant in terms of risk?

9 A (Witness Acharya) It would be lost in the back-
10 ground of uncertainty.

11 Q Can you turn to Table 2 for a second, please? And
12 also Table 5-11(h) on page 5-99.

13 Just looking at Table 2, you have carried that out
14 to two decimal places, correct, as far as the significant
15 digits?

16 A (Witness Hulman) Yes.

17 Q In looking at Table 5.11(h), not for any absolute
18 value, but in the FES, you have not used any significant
19 places as far as -- any decimal places, as far as significance,
20 is that correct?

21 A That is correct. One significant figure was
22 reported in the FES.

23 Q Okay, now let's look at Table 2 and look at the
24 results. If you use that one significant figure, as far as
25 the difference, let's look under consequence, Type 1.

1 The first column is 2.40×10^{-4} . If you used one
2 significant place, what would it be?

3 A Two times minus 4.

4 Q And the same for the second column? Would that
5 also be 2×10^{-4} ?

6 A That's right.

7 Q What about consequence, Type 2? The first column,
8 what would that be?

9 A It would be 1×10^{-2} .

10 Q And that would be equivalent to the second column,
11 correct?

12 A That is correct.

13 Q All right. Let's do consequence, Type 3. The first
14 column would be --

15 A 6^{-2} .

16 Q And the same thing for the second column?

17 A That's correct.

18 Q So the fourth column?

19 A To be 1×10^{-2} .

20 Q And would it be the same on the next, the second
21 column?

22 A That is correct.

23 Q On column 5, what would be the first consequence,
24 Type 5, in the first column?

25 A 10 to the power or 3.

1 Q Would that be the same as the second column?

2 A That is correct.

3 Q So if you used a consistent rounding policy, you
4 wouldn't see any difference at all?

5 A That is correct.

6 MR. WETTERHAHN: I have no further questions.

XXX

7 EXAMINATION BY THE BOARD

8 BY JUDGE BRENNER:

9 Q Gentlemen, on page 14 of your testimony, you give
10 some of the conditions or assumptions which would have to
11 apply to get to the situation asserted in City 14B.

12 In the paragraph that starts "Third," you state
13 among other things that the atmospheric diffusion conditions
14 would have to be poor to allow sufficient concentrations of
15 radioactivity to remain in the plume to constitute a
16 significant hazard to evacuees approaching the outskirts of
17 Philadelphia.

18 If you have poor atmospheric diffusion conditions,
19 does that mean that the air is -- the wind is relatively
20 calm and stable?

21 A (Witness Hulman) Not necessarily calm but
22 relatively stable and slow-moving. If it were calm, none of
23 the activity would ever reach Philadelphia.

24 Q If the atmospheric diffusion conditions were poor,
25 as you have just defined it, does that mean that you would

1 have more time than in another wind situation to ascertain
2 and inform in advance the people who might be on the outskirts
3 of Philadelphia what they might expect in the next 15 minutes?

4 A Fortuitously, yes.

5 Q In other words, that is not a prediction in
6 advance but rather ascertaining near the plant what the
7 conditions would be and still having time to pass that
8 information on before the condition reaches the outskirts of
9 Philadelphia, is that right?

10 A That is correct.

11 Q Is it reasonably likely to postulate sufficient
12 concentrations of radioactivity so as to constitute a hazard
13 on the outskirts of Philadelphia, that is reaching the
14 outskirts of Philadelphia, if you have poor atmospheric
15 conditions?

16 In other words, is that assumptions in that part
17 of the paragraph in your testimony which we are discussing
18 internally inconsistent?

19 A It is less likely to have poor diffusion conditions
20 than the opposite, if I understand your question correctly.

21 Q All right. But even though you say "less likely"
22 you think it is still reasonable to assume both conditions,
23 that is poor atmosphere diffusion conditions but also having
24 the plume reach the outskirts of Philadelphia in sufficient
25 concentrations to constitute a hazard?

1 A (Witness Acharya) Yes.

2 A (Witness Hulman) Sufficiently likely that we
3 have done the assessment and it is part of the evaluation of
4 the FES and our separate bounding assessment in the testimony
5 both speak to that.

6 Q On page 19, you discuss the stratified sampling
7 scheme, as you term it, used in the CRAC analysis to assess
8 the succession of weather scenarios to get 91 samples.

9 Now during the break I was trying to find where
10 in the FES this might be explained and we have not had an
11 identification by contention, as I have endeavored to get in
12 this proceeding. It may be that the FES explains this and
13 I have missed it. But just reading your testimony, I don't
14 understand how the 13-hour intervals work in connection with
15 the four days.

16 In other words, if you have a four-day succession,
17 I understand that gives you approximately 91 samples plus a
18 few days left over in the year. Could you explain to me how
19 the 13-hour intervals figure into that?

20 A (Witness Acharya) Yes, I would like to do that.

21 Q And if it is in the FES, you can direct my
22 attention to that too.

23 A It is in the FES. At a certain point -- let me
24 identify that, then I will explain how we do the sampling.

25 On page 5-79 of the FES, that is the paragraph

1 just before the last one, there is one sentence here -- to
2 obtain a probability distribution of consequence, calculations
3 were performed --

4 Q That's okay, we can read that.

5 A That of course did not go into the details of the
6 sampling that is in here.

7 Q I guess I need even a few more details then, and
8 you were about to explain it?

9 A That's right.

10 Of course a four-day interval would give you 91
11 samples. Now the first start time is January 4th, the 13th
12 hour. The second start time is January 8, 2 p.m. The third --

13 Q What was the hour on January 8th?

14 A Okay, the first one was January 1st, 1 p.m. The
15 second one was January 8, 2 a.m. The third one is January 12,
16 3 a.m. The fourth one is January 16th, 4 a.m. So it is
17 alternating between the a.m. and p.m. hours of a 24-hour
18 clock.

19 So when you come to 91, cover all the 91, the
20 24-hour clock would be covered almost three times.

21 A (Witness Hulman) The object being to sample the
22 meteorology during the day as well as from day to day.

23 Q So you take a four-day interval. When you start
24 the next interval, you back it up 13 hours?

25 A Yes.

1 Q Or whatever you need?

2 A (Witness Acharya) Whatever is needed, without
3 changing the date.

4 Q You picked one year as the base. What year was
5 that?

6 A (Witness Hulman) Recollection was it was 1976.

7 A (Witness Acharya) It is in the FES.

End 9.

8 A (Witness Hulman) Let us confirm that if we can.

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mgc 10-1

1 A (Witness Acharya) This is an FES, Page 5-78
2 for the year 1976.

3 Q Can you explain to me what your judgment was,
4 both in picking one year as a base only, and why that year?

5 A Well, we had available to us, as I recall, five
6 consecutive years of meteorological data. When our Staff
7 meteorologists examined the data, they found that the 1976
8 data was most complete in terms of hour-by-hour information.

9 A (Witness Hulman) And the representative of the
10 other years of record. Separately we have studied different
11 years using CRAC to see if different years of meteorological
12 data tend to produce distinctly different CRAC results, and
13 have found that as a general rule they do not.

14 Q For Limerick, or just in general?

15 A In general. We have not studied Limerick
16 specifically.

17 A (Witness Acharya) We had a request to the Applicant
18 during our review process to show what difference it makes
19 by using the different one-year data for five different
20 years and comparing that with one another or compare that
21 with, if one would use all the five years of data at one
22 time in one CRAC run. The difference that was shown to us
23 was not substantial. That is documented in our Appendix N.

24 Q Could you explain to me what the judgment was
25 in picking an approximate four-day succession, modified as

mgc 10-2 1 you have explained it, to get night and day representatives?
2 Is that a study judgment, as opposed to using start times
3 that would give you longer or shorter intervals?

4 A This is a study judgment. It is very well
5 documented in Chapter 13 of WASH_1400, where several
6 sampling schemes were used, including completely random
7 sampling, and it was found that if one would use completely
8 random sampling, that would be too much -- the results do
9 not converge from different sets of random samples.

10 On the other hand -- in other words, if one would
11 go to a large number of completely random sampling, then one
12 may get a convergence of the results from different sets
13 of a large number of sampling. On the other hand, the
14 convergence was much better if one would try to systematically
15 do the sampling the way that was finally adopted in WASH-1400
16 and which is also adopted here in the FES, the so-called
17 stratified sampling.

18 Q At the bottom of Page 19 -- and you have been
19 asked about this at least once, but not quite in this way,
20 I don't believe -- you say it is possible that a few other
21 scenarios worse than those samples may have been missed.

22 Why would that be possible? Do you mean because
23 there might be worse scenarios not represented in that base
24 year, or is it the start intervals that you use that would
25 mask or average certain bad scenarios?

mgc 10-3 1

2 A Primarily that is from the sampling that we do.
3 When we choose the string of weather conditions at four-day
4 intervals--primarily the possibility would arise from the
5 missed worst sequences that might be occurring in between
6 the starting times of the meteorological sequences sampled.

7 Second, there could be a possibility that the
8 worst sequence, meteorological sequence, might not be
9 represented in the 1976 data. It could be some other year's
10 meteorological data.

11 Q In terms of what you gave as the primary reason
12 of the particularly worst or relatively-speaking-worst
13 bad weather scenario occurring between the start times used
14 in the four-day as adjusted intervals, you didn't mean that
15 there would actually be a gap, did you, because as I
16 understand it, the intervals succeed one another without a
17 gap?

18 A There is no gap. We used all 8760 hourly data
19 following each start time. As many hourly weather data were
20 used as were called for by the wind speed until the plume
21 reached out to the farthest region in the analysis.

22 A (Witness Hulman) By "missed," I think what we
23 meant was that our stratified sampling scheme of four days,
24 thirteen hours, may have missed a particular bad sequence
25 in that year or in another year.

Q Notwithstanding all these questions about what may

mgc 10-4 1

2 have been missed in the regular analysis you performed,
3 on Page 20 you refer to the alternate analysis which you
4 believe would bound the impacts of bad weather; is that
5 correct?

6 A (Witness Acharya) That's correct.

7 JUDGE BRENNER: Thank you.

8 BY JUDGE COLE:

9 Q Just a couple of questions.

10 With request to these 91 starting times, you
11 indicated that you used all of the data, that you had
12 8740 hours of data.

13 Do you indicate that, Dr. Acharya?

14 A (Witness Acharya) Well, all of the 8760
15 constituted data were available in our meterological file
16 that was accessed by the code.

17 Q Okay. I thought in the CRAC code you assumed
18 constant wind speed and direction during --

19 A No, sir. About the wind speed, that's not the
20 correct statement. The wind speed was variable, as given
21 by the hourly data. In the 8760 hourly data, what is there
22 in the data is whether it's raining or not raining, what
23 is the atmospheric stability conditions and what is the
24 wind speed. So from hour to hour, we have the actual
25 measured speeds. Speed is not constant in the CRAC
dispersal model. It is the plume direction that is held

mgc 10-5 1

constant.

2

A (Witness Hulman) I'll see if I can answer the

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question and shed a little more light on it.

4

As I understand it, your question went to whether

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we assumed a constant wind speed for the entire course

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of the accident. The answer is no.

7

We just assumed different start times and used

8

the meteorology in terms of wind speed and diffusion

9

conditions that followed that accident hour-by-hour.

10

Q From the historical data?

11

A From the historical data.

12

Q All right, sir.

13

Mr. Hulman, you indicated earlier that you did

14

have some experience both in training and the study of

15

meteorology.

16

A Yes, sir.

17

Q And that includes the study of winds and stability,

18

does it not, sir?

19

A Yes. But I don't -- I have supervised diffusion

20

meteorologists. I don't claim to be an expert in diffusion

21

meteorology.

22

Q I want to try to get a better handle on how

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frequently the wind might change from hour to hour. I have

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often heard it said from non-weather people that the best

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way to predict the weather for the following day is to

mgc 10-6

1 just predict the same thing that happened today, and one a
2 percentage basis, they generally do better than the
3 professional weather people.

4 Well, have you looked at the wind data for the
5 Limerick area, and do you have any feeling for how variable
6 that is from hour to hour?

7 A I personally haven't looked at the variability
8 from hour to hour. But the variability from hour to hour
9 is called "persistence" by the meteorologists, and my
10 understanding of the persistence factor at Limerick is that
11 it's rather high, on the order of about three-quarters of
12 the time. If the wind is blowing in one direction, the next
13 hour it will be blowing in the same direction. That's my
14 recollection.

15 Q How did you get this factor of three-quarters?

16 A It's a persistence factor that the meteorologists
17 compute, based on whether in the following hour the wind
18 is blowing in the same direction as it was the hour before.

19 There are times, however, when -- and as I remember,
20 it's on the order of 25 percent of the time -- when it is
21 not blowing in the same direction it was an hour before, or
22 close to the same direction.

23 JUDGE COLE: All right, sir. Thank you. That
24 gives me a better feel.

25 Thank you.

mgc 11-1 1

(The Board confers.)

2

JUDGE BRENNER: Any redirect by the Staff?

3

MS. HODGDON: May I have five minutes, please,

4

in order to determine that?

5

JUDGE BRENNER: Surely. We will take a break

6

until 11:35.

7

(Brief recess.)

8

JUDGE BRENNER: We are ready to proceed.

9

Ms. Hodgdon?

10

MS. HODGDON: The Staff has no redirect.

11

JUDGE BRENNER: Ms. Bush, you said you had

12

follow-up questions?

13

MS. BUSH: Yes.

14

FURTHER CROSS-EXAMINATION

15

BY MS. BUSH:

16

Q Mr. Acharya or Mr. Hulman, one of you, I believe,

17

spoke on the last set of questions about, that there would

18

be emergency equipment or there could be emergency equipment

19

available to facilitate prediction of wind direction in

20

the area around Limerick, as it is, I believe you stated,

21

around TMI.

22

Do you recall that response?

23

A (Witness Hulman) I believe I made the response,

24

and it was not as you characterize. It was as was done

25

during the Three Mile Island accident.

mgc 11-2

1 Q I see. So the equipment you are envisioning would
2 be put in place after an accident.

3 A No. I said in my response that there was equipment
4 in place. There is equipment in place at Limerick, and it
5 could be supplemented by additional equipment, such as was
6 done during the Three Mile Island accident.

7 Q So would you envision it being supplemented at the
8 time of an accident or before for routine use?

9 A Subsequent -- not for routine use. Subsequent,
10 if necessary, but there is no requirement for such
11 instrumentation.

12 Q And the current instrumentation, how far of a
13 distance from the plant is that?

14 A There is a meteorological tower located at the
15 Limerick site, and during an emergency, my understanding is
16 that it would be supplemented from other weather recording
17 facilities in the region, including those in Philadelphia,
18 at the airport and at the North Philadelphia airport.

19 Q Isn't it correct that the most severe weather
20 scenario would be a high-velocity wind toward Philadelphia
21 where that wind would then slow down over the Philadelphia
22 area?

23 A No.

24 A (Witness Acharya) That's not the worst, because
25 as you said, if the initial wind velocity would be high,

mgc 10-3

1 that would provide very good dilution dispersion in a
2 favorable direction.

3 A (Witness Hulman) It's very difficult to tell what
4 the worst meteorological condition would be.

5 Q The case that you mentioned as the third condition
6 in your testimony -- I can't find the page at the moment --

7 JUDGE BRENNER: Page 14.

8 BY MS. BUSH:

9 Q -- I believe Judge Brenner asked you some questions
10 about various wind and diffusion conditions; do you recall
11 that?

12 A (Witness Hulman) Generally, yes.

13 Q Isn't it correct that the CRAC code would show
14 the worst weather conditions that were available in the
15 samples in the tail-end values of any CCDF curve, whatever
16 those conditions were?

17 A (Witness Acharya) That's correct.

18 Q Would a condition where there was precipitation
19 of a cloud over Philadelphia be the worst weather conditions,
20 or can you make that kind of --

21 A (Witness Hulman) It could be. It could be part
22 of those conditions, but it would depend upon what happened
23 prior. If you had your original postulation of a
24 high-velocity wind, most of the activity wouldn't -- would
25 be so well diluted and dispersed that by the time it

mgc 10-4 1

rained, it could be less severe than another condition.

2

It's very difficult, as I said, earlier to tell what kind

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of weather condition would be the worst.

4

Q One final area. In the discussion about the

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bounding case, I believe Mr. Wetterhahn was asking you

6

about that, for looking at evacuees that would be trapped in

7

Philadelphia, I believe, Mr. Acharya, you discussed that

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if you did a refinement of your analysis, you would have

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some of those people that went from the one-to-ten-mile

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area into Philadelphia go out of the east-southeast and

11

the southeast sectors in any new analysis; is that correct?

12

You would say you didn't have all of them come into

13

Philadelphia; some of them would go into other sectors?

14

A (Witness Acharya) If I were to make a very fine

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calculation, I would not lump all people originating from

16

zero to ten miles in the southeast and east-southeast

17

direction in the Philadelphia outskirts.

18

Q Would you consider it reasonable to have some

19

people who might come from the south-southeast sector go

20

into the Philadelphia sectors, as well as some people going

21

out of those sectors?

22

A Yes.

23

A (Witness Hulman) I'm afraid I didn't understand

24

the question. Could you repeat the question? I think we

25

may have a differing opinion.

mgc 11-5

1 MS. BUSH: Certainly. Could the court reporter
2 read it?

3 (The reporter read the record as requested.)

4 WITNESS HULMAN: The only differing opinion I have
5 is how many, and since you didn't ask the question, there
6 is no different opinion.

7 The reason for my statement -- I have to explain
8 it -- is that there is no reason in my mind to believe that
9 any of the people that would come out of the EPZ in such a
10 situation would be routed to Philadelphia, either by their
11 own choice or by the authorities. I'm not sure if we
12 were to choose a number, how big or small it would be, but in
13 my judgment, it would turn out to be a pretty small number,
14 in my mind.

15 BY MS. BUSH:

16 Q Wouldn't there also be a consideration or element
17 in how many people would go or would be routed toward
18 Philadelphia, questions about road availability, main
19 expressways such as the Schuylkill Expressway and its
20 capacity to carry people and the need generally to
21 distribute people? Would not that influence the number of
22 people that would go into the southeast sector, for example,
23 from the south-southeast sector?

24 A (Witness Acharya) I believe when the emergency
25 plan will be fully developed, it would identify the previous

mgc 11-6

1 evacuation routes for the people originating from the
2 different sectors, not only that as to what could be or
3 what should be their destinations, and those destinations
4 are mass care centers. So that could be known when the
5 emergency plan would be fully developed.

6 MS. BUSH: I have no further questions.

7 JUDGE MORRIS: Dr. Acharya, how much time would
8 be involved for producing Table 4?

9 WITNESS ACHARYA: I didn't understand the question,
10 Judge Morris. How much time?

11 JUDGE MORRIS: Computer time or additional personal
12 time to produce Table 4.

13 WITNESS HULMAN: For what condition?

14 WITNESS ACHARYA: The Table 4 is already there.
15 It's produced.

16 JUDGE MORRIS: How much time did it take to
17 produce it?

18 WITNESS ACHARYA: Well, Table 4 was performed, or
19 the analysis was there as part of the FES analysis. If
20 one would do this specifically, I mean, from the very
21 start, maybe -- see, these are very big jobs. They have
22 to be processed by the computer only at nighttime, so these
23 are all-night jobs, and one is not sure that giving --
24 submitting the job to the computer -- we work with the BNL
25 computer -- we're not sure we could get a turnaround within

mgc 11-7 1 the next day or two. So I should say about three days
2 maximum.

3 WITNESS HULMAN: But this was one part of the FES
4 preparation that took in excess of three months and
5 involved CRAC runs whose costs were somewhere between
6 fifty and a hundred thousand dollars.

7 JUDGE MORRIS: Total?

8 WITNESS HULMAN: Total.

9 JUDGE MORRIS: Thank you.

10 JUDGE BRENNER: Any follow-up? Applicant?

11 MR. WETTERHAHN: No, sir.

12 JUDGE BRENNER: Staff?

13 MS. HODGDON: No.

14 MS. BUSH: No.

15 JUDGE BRENNER: All right. We can dismiss the
16 Staff witnesses temporarily. We'll see you back on City 13,
17 gentlemen. Thank you again for your time on this one.

18 (Witnesses temporarily excused.)

19 JUDGE BRENNER: I guess it would be most efficient
20 to break for lunch unless somebody else has a different
21 suggestion. We will break for the usual hour and a half
22 until 1:20.

23 (Whereupon, at 11:50 a.m., the hearing was
24 recessed to resume at 1:20 p.m. this same day.)
25

mgc 12-1 1

AFTERNOON SESSION

2

(1:20 p.m.)

3

JUDGE BRENNER: Good afternoon.

4

Two preliminary matters. First of all, may we inquire if Mr. Romano now has the message that we discussed today? Were you able to contact him over the lunch period?

7

MS. HODGDON: No, we were not able to contact him over the lunch break.

9

JUDGE BRENNER: Was he not available?

10

MS. HODGDON: He is not available until later today, as we understood earlier.

12

JUDGE BRENNER: I see. I'm sorry. I didn't understand that earlier.

14

Did you leave a message with his secretary?

15

MS. HODGDON: I have left a message with his office, yes, but we don't expect to be able to contact him. We expect that he will contact us later.

18

JUDGE BRENNER: Does his office have the message that if he wants to have oral argument on the findings, he is to appear here at nine o'clock tomorrow morning?

21

MS. HODGDON: I haven't specifically left that message, but I will leave that message with his office.

23

JUDGE BRENNER: Okay. Thank you. Then if you do, in fact, actually have contact with him later today, we can hear that, too, so that at the end of the day, maybe

25

mgc 12-2

1 you could bring the matter back before us and tell us what
2 the status is.

3 MS. HODGDON: Yes, I will do that.

4 JUDGE BRENNER: Of course, if he has made a
5 decision already, that would be nice to hear, even though
6 we know he might not.

7 On another matter, I mentioned the open question
8 of the changes to the emergency plan implementing procedures.

9 Is there anything to report on that?

10 MR. WETTERHAHN: I understand there are telephone
11 conversations among the parties going on today, and I hope
12 to be able to report either later in the afternoon or
13 tomorrow morning as far as the status.

14 JUDGE BRENNER: All right. Thank you.

15 MR. WETTERHAHN: If I am not so able to report,
16 we will report in writing to the Board as soon as possible.

17 JUDGE BRENNER: Well, I think I want to hear on
18 the record by tomorrow morning one way or the other, because
19 there just is not enough time to handle it in writing between
20 now and possibly having to do something with it next Monday.
21 We are not available as a Board after next Wednesday until
22 we are back in session here. And in any event, even aside
23 from that reason, the sooner we take care of this, the
24 better. It doesn't seem to be so complicated that we cannot
25 at least ascertain the parties' positions.

mgc 12-3 1

All right. The Applicant's panel is back at
the witness table.

2
3 Whereupon,

4 G. F. DAEBELER,

5 SAUL LEVINE

6 E. R. SCHMIDT

7 G. D. KAISER

8 resumed the stand and, having been previously duly sworn,
9 were examined and testified further as follows:10 JUDGE BRENNER: Ms. Bush, you can proceed with
11 respect to your cross-examination on City 13.

12 MS. BUSH: Thank you.

13 CROSS-EXAMINATION

14 BY MS. BUSH:

15 Q I have some questions initially about Paragraph 58
16 on Page 44 of your testimony. I believe there you state
17 that the testimony addresses possible consequences inside
18 the City of Philadelphia by presenting dose distance -- a
19 family of dose distance curves and various specific
20 probability consequence relationships for persons within
21 the city; is that correct?

22 A (Witness Kaiser) Yes.

23 Q The family of dose distance curves are the ones
24 on Figures 2 and 3 at the end of your testimony; is that
25 correct?

mgc 12-4 1

A Yes.

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Q And those curves present a distribution of different probabilities which reflects all of the cases that you analyze for the City of Philadelphia; is that correct -- all of the accident sequences that you looked at?

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A Yes.

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Q Now with regard to the figures, then, we can see the probabilities associated with various consequences all along the curves; is that correct?

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A Yes.

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Q Now moving to the second item that you mentioned in your testimony, the various specific probability consequences of the relationships, are those portrayed in Table 8 of your testimony?

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A Yes, they are.

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Q Now those values are specific consequences associated with specific probabilities; is that correct -- more point estimates?

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A These are point estimates which basically give you the lefthand end of the CCDF.

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Q In the latter half of that Paragraph 58, I believe you go on to conclude that using these relationships, the level of societal and individual risk is extremely small for the people within the City of Philadelphia; is that correct?

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A Yes.

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Q And you further state that some perspective is given to the specific examples cited in the contention by looking at that in the context of risk; is that correct?

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A That's correct, yes.

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Q Now when you say "viewed in the context of risk," do you mean taking the probability of the accident element and combining it with the probability of the consequence element?

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Would you like for me to break that question down?

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A Yes, please.

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Q The analysis that was shown in the City's initial filing separated out the probability of the accident occurring and portrayed probabilities of various consequences; is that correct?

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A That's right. It portrayed probabilities conditional on the occurrence of that particular accident sequence.

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Q And by this statement here that you make in your testimony, "when viewed in the context of risk," do you mean by that, when viewed in the context of that probability of the accident happening, and including that with the consequences once the accident happens?

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A Yes. I mean by incorporating the predicted frequency of occurrence of the accident sequence, as well as

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any subsequent probabilities which may arise from different
weather conditions or wind directions or what have you.

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1 Q In making that statement, when viewed in the
2 context of risk and the conclusion that you draw from that,
3 are you taking into account or have you thought of the element
4 of risk aversion and are you familiar with that term?

5 A I am generally familiar with the term "risk
6 aversion." What we have done here is to present frequencies
7 and magnitudes of consequences.

8 A (Witness Levine) I would like to amplify on that.
9 We have not included any consideration of risk aversion
10 factors in this work. Risk aversion factors are not generally
11 enough quantifiable. They are generally not presented in
12 compilations of statistical risks that have actually occurred
13 no matter how small, merely you present the frequency of the
14 events and their consequences and people make their own
15 judgments about how averse they might be to that risk.

16 (Pause.)

17 Q Turning now to paragraph 59, the sentence that
18 begins at the bottom of that page, I believe you state that
19 it is not necessary in terms of disclosing the environmental
20 risk to prepare dose distance curves for the sectors which
21 include the City of Philadelphia. Is that an accurate reading
22 of that sentence?

23 A Yes, it is.

24 Q Was that statement in terms of not necessary
25 element intended to address any legal requirements under NEPA?

1 A No.

2 Q Moving to paragraph 60, although really my question
3 is about Figures 2 and 3, those figures would be the same in
4 any -- for any direction from the plant at that distance, is
5 that correct?

6 A (Witness Kaiser) No, they wouldn't, because in
7 this case we have factored in the probability that the wind
8 blows into the two sectors, east southeast and whatever the
9 two sectors containing the city.

10 Q So other than the wind factor that is in the
11 curve itself, the wind factor, that .272?

12 A Yes, it is.

13 It would be pretty much the same in any other
14 direction except it might move up or down depending on the
15 ratios of the probability of the wind blowing in those
16 directions.

17 Q I have some questions on Table 8. I am not clear
18 on how these values were derived. Are they mean values
19 associated with distances of Philadelphia?

20 A The calculations were performed by using CRAC-2
21 with the population zeroed out, except for not in the City
22 of Philadelphia. Otherwise, it was done in the same way as
23 was done for the base case runs, with the exception I should
24 add that we made the assumption that people persist in their
25 normal activities for 48 hours.

1 Q I didn't get what you said in the previous
2 sentence, except what -- did you say zero population?

3 A Yes, we carried out some CRAC-2 runs in which the
4 population was zero everywhere except in the city, so these
5 results that we have here apply specifically to the City
6 of Philadelphia.

7 Q It is a fair implication of your earlier statement
8 about this being the left hand side of the curve, that these
9 results are the lowest probability -- the highest probability,
10 results that you -- that outputted from the CRAC code that
11 you ran?

12 A If we had in fact calculated similar results for
13 different numbers of, say, fatalities, the associated
14 frequency would indeed have been smaller.

15 Q Could you provide a little further amplification
16 on that statement?

17 A If you look at typical CCDFs, they always have the
18 same general kind of shape, which is that they start off at
19 the lefthand end and they fall off as you go to higher
20 consequence magnitudes, which means that the frequencies
21 associated with higher consequence magnitudes are smaller.

22 Q So that any -- so it is correct that if you had
23 any larger consequence, it would have a lower probability?

24 A That is correct.

25 Q I would like to move to paragraph 63. I believe

1 in that paragraph you comment on the II-T/WW results that
2 were in the filing made earlier by the City of Philadelphia
3 and make some adjustments to that for the wind probability.

4 You also state the probability of that particular
5 sequence, accident sequence, is that a fair summary of that
6 paragraph?

7 A Yes.

8 Q My specific question is with regard to the
9 sentence at the bottom of page 46, where you state, "However,
10 the way in which the results are presented does not give
11 useful insight."

12 Are you referring there to the element of the
13 probability of that -- or rather the frequency of occurrence
14 of that particular sequence and the weather probability
15 variable, or the absence thereof?

16 A What I am referring to when we say here that the
17 way in which the results are presented do not give useful
18 insight is referring to the contention itself, where the
19 various levels of dose are associated with various conditional
20 probabilities. And I think the reason why we feel this does
21 not give useful insight is that you can often use the code
22 CRAC-2 to calculate what seem to be perhaps high consequences,
23 but you can't put them in perspective until you work out how
24 often those consequences occur. That can only be done by
25 factoring in all of the probabilities that go into how often

1 that event is likely to happen, included the predicted
2 frequency of the accident sequence itself.

3 Q Does that answer imply that it is not useful to
4 look at the probability of the consequence stated or portrayed
5 separately from the frequency of occurrence of the accident
6 itself or the probability of the accident?

7 Or are you saying one must consider both of the
8 elements?

9 A When your intention is to try and assess risk, you
10 cannot do that without considering all of the elements that
11 go into the probability side of the risk.

12 Q I understand that. Are you going one step in
13 addition to that and saying it does not give useful insight
14 to look at and review those numbers stated in separate
15 fashion?

16 A I don't think they are particularly helpful.

17 A (Witness Levine) If I could amplify, in my mind
18 the use of conditional probabilities and reporting consequences
19 is not useful in terms of assessing risk. Risk is both
20 probabilities, i.e, your best estimate of absolute probabili-
21 ties and their consequences and that is the definition of
22 risk, whether you call it probability and consequences or
23 probability times consequences.

24 You have to have the absolute probability and the
25 absolute consequence to compare them, to make an estimate of
risk. So using conditional probabilities is not of great utility.

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2 Q Is that because in your mind you can easily look
3 at a risk number and make a quick separation, so that you
4 have a sense of the probability element, as well as the
5 consequence element?

6 A I don't fully understand the question. But to make
7 an estimate of risk, you have to consider probabilities, and
8 you have to consider consequences together, either in the
9 CCDF where they are presented as probabilities and
10 consequences, or in an area under a CCDF curve where they
11 are represented as probabilities times consequences. And
12 those are definitions of risk that are universally accepted.
13 And something less than the absolute values of probabilities
14 and the absolute values of consequences are not particularly
15 useful. In fact, I don't know how you think about those
16 in terms of overall risk.

17 Q Would you agree that not all people weigh the
18 consequences of accidents equally? That is, they don't
19 give the same weight to an accident involving 10,000 deaths
20 versus one death, assuming the same frequency?

21 A I would think that different people would weigh
22 those things differently. On the other hand, if the
23 frequencies were very low, and here in connection with the
24 kind of large consequences that we consider in PRAs, the
25 frequencies are so low as to be almost beneath comprehension
of the average person, when you start talking about

mgc 14-2

1 probabilities of one in a million or one in a billion per
2 year, it's very hard to conceive what those numbers mean.
3 So it's very hard to conceive of what the consequence means,
4 certainly independent of the absolute probability or even
5 with the absolute probability, it's sometimes difficult to
6 conceive of it.

7 For instance, if there were a million people
8 killed in an earthquake in China recently, in the last ten
9 years, if such earthquakes happened every ten years, then
10 people would rebuild China to be very different from the way
11 it is today. On the other hand, if it happens once every
12 hundred years, they sort of forget about it in the ensuing
13 hundred years, and they are willing to accept that. So
14 there are differences in the way individuals view risk,
15 and there are differences in the ways societies view risk.
16 And it's very hard to draw meaningful conclusions about
17 risk aversion or risk perspective. That's why we talk
18 about risks being small, because that's an objective
19 statement. The probability and the consequences or the
20 probability times the consequences are small numbers compared
21 to existing risks.

22 Q Given your agreement or statement that people
23 do look differently at risk, would you think that it would
24 be important to disclose those probabilities, separated
25 from -- not isolated from, but separated from the

mgc 14-3 1

consequences, so that one could see each separately?

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A I don't think you can view them separately. I think you have to view probabilities and consequences jointly, whether it's with an "and" or with a "times."

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Q Okay. Focusing on the difference between portraying it with an "and" or a "times" for a moment, would the presentation be more valuable or enlightening, meaningful to a person or to a group of people, if there were some risk-averse people in the group, if it were portrayed with an "and" instead of a "times"?

MR. WETTERHAHN: Objection. That question is so hypothetical and general as to have no probitive value.

(The Board confers.)

JUDGE BRENNER: We have a slightly mixed opinion up here, but I think we can solve it this way. We think we know where you are going, and you can get at it more usefully and more efficiently by asking a more specific question. So regardless of any opinion we might have as to whether the witness is capable of responding anyway -- in other words, I don't think Mr. Wetterhahn's objection arises to a legal objection; however, I think in the name of efficiency, you should rephrase it more specifically. You are going to get there anyway, I think.

If it's very general, it's not going to help you later in writing your findings.

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(Pause.)

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JUDGE BRENNER: You are going to have to ask another question sooner rather than later.

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MS. BUSH: I am at a loss at how to proceed. I'm going along in my mind --

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JUDGE BRENNER: I don't want to have a whole dialogue on it. I think we have been quite lenient in giving you a lot of opportunity, which the record does not reflect, because there have just been long periods of silence for you to consult with your advisor, some of which the length of which has surprised me, since I don't think the answers were that surprising, if you and your advisor had consulted sufficiently in advance.

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But be that as it may, we have been giving you that leeway, and we will continue to do it within reason.

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I can't advise you how to proceed. If you keep the contention in mind and what kinds of things you have to write, when you ask the questions, you can nail the question down a little more. Generally, you have been quite good at doing that. This last one, however, you did not.

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Incidentally, when I said we had a difference of opinion up here, the other opinions were just to sustain the objection. So the consensus you got was the one most favorable to you.

MS. BUSH: Well, maybe then you have to make the

mgc 14-5 1

2 ruling that you think is appropriate. I can't think of
3 another question.

4 JUDGE BRENNER: We didn't sustain the objection.
5 You can ask the question more usefully. You may have asked
6 it already in various different ways. You have been getting
7 at the same thing.

8 Even if I wanted to help you, I'm not positive
9 I know where you are going.

10 MS. BUSH: I think the last question was where
11 I was going.

12 JUDGE BRENNER: Let me finish. I have the cross
13 plan, and I still make that statement.

14 MS. BUSH: It has all to do with the last
15 question on Paragraph 63, and I was honing in on that. And
16 we were getting more and more refined, in my opinion, and
17 we were down to the last question, and we got an objection.
18 So I have nowhere else to go.

19 JUDGE BRENNER: Ask the question again, and then
20 give us a chance to react before we get an answer.

21 MS. BUSH: Can you read it back?

22 JUDGE BRENNER: Can you rephrase it? I think that
23 would be better, especially since I don't think you want
24 to stay with the original phraseology as to every detail.

25 If you don't remember the question, it can't be
that important to you.

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MS. BUSH: I'm trying to get it clear.

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JUDGE BRENNER: Okay.

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BY MS. BUSH:

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Q Given your previous testimony that there are people who weigh consequences differently -- excuse me -- your agreement earlier that all people do not weigh the consequences of accidents equally -- that is, give the same weight to an accident involving 1000 deaths versus one death -- assuming the same frequency in each case -- do you recall that testimony?

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A (Witness Levine) I don't think I agreed with that statement.

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JUDGE BRENNER: I don't understand that statement myself. It sounds a little different than what we got before.

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Q Do you agree that not all people weigh the consequences of accidents equally? That is, they do not give the same weight to an accident involving 10,000 deaths versus one death, assuming the same frequency in each case?

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JUDGE MORRIS: By "same frequency," Ms. Bush, do you mean the same number of deaths over some time period?

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MS. BUSH: The same probability of the accident occurring.

WITNESS LEVINE: Well, I think people might view

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2 those differently. Certainly anyone who is rational would
3 view that, that at the same frequency, the larger consequence
4 is a more serious event than the smaller consequence at the
5 same frequency of occurrence.

6 Q Would you agree that as the probability of the
7 accident increases, you come to a marginal point where,
8 given the same probability of occurrence that might be low,
9 if you have one death versus 10,000 deaths, you would
10 weigh that probability differently?

11 MR. WETTERHAHN: Objection. That question is
12 incomprehensible.

13 JUDGE BRENNER: It is to me, subjectively speaking.
14 I may not be the right standard, but I am going to have
15 to understand it someday. I think I at least understand the
16 English language, even if I don't understand all the
17 technical intricacies of the subject.

18 BY MS. BUSH:

19 Q Was your prior statement that some probabilities
20 can be so low that even if there were one or 10,000 deaths,
21 a person would not be concerned because the frequency of
22 the accident or the probability of the accident is so low?

23 A (Witness Levine) Yes, I would agree with that.

24 Q Would you also agree that you can move up the
25 CCDF curve, if you will, or toward a lower probability --
excuse me -- a higher probability of occurrence of an

mgc 14-8 1

2 accident and get to a marginal point where at that probability,
3 you would not worry about one death, but you would worry
4 about 10,000 deaths?

5 A I think that's possible, but I think it's so
6 speculative that it's very hard for me to answer yes or no
7 to that question.

8 Q What part of it do you think is speculative?

9 A I don't know where on the curve you are.

10 JUDGE COLE: Mr. Levine, don't you -- as the
11 frequency of an event increases, would you not tend to be
12 more concerned with it?

13 WITNESS LEVINE: It depends on its consequence.

14 JUDGE COLE: Okay. Now all consequences being
15 equal, as frequency of an event increases, would you not
16 tend to be more concerned?

17 WITNESS LEVINE: It depends on the number of
18 consequences. If they are very small, I might not be
19 concerned at all.

20 JUDGE COLE: But as that increases, would you not
21 tend to be more concerned?

22 WITNESS LEVINE: Excuse me, sir. As what
23 increases?

24 JUDGE COLE: I agree the discussion is a little
25 too general to be useful, but I think she is trying to
establish something.

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2 WITNESS LEVINE: I would say there is some
3 frequency of occurrence at which I would be concerned about
4 10,000 deaths. If that's the question, I can say yes.

5 JUDGE COLE: You can say that for any number of
6 deaths. There would be a certain frequency where you would
7 become concerned.

8 WITNESS LEVINE: No, I'm not so sure about that.

9 JUDGE COLE: One death.

10 WITNESS LEVINE: In fact, for one death, you know,
11 deaths in the United States are forty to fifty thousand a
12 year from automobiles that are well distributed in time and
13 space and almost ignored by society, but not quite.

14 On the other hand, if 40,000 people were killed
15 in one day in one place, it would be regarded as a calamity.

16 So I cannot answer such a question independent of
17 the magnitude of the consequences.

18 JUDGE COLE: All right, sir. I understand your
19 position.

20 JUDGE BRENNER: But beyond that, Ms. Bush, even
21 if he could answer the question, I don't know what the heck
22 I would do with it, unless I talked about it in the context
23 of the estimates being run here for Contention 13, whether
24 they be your estimates in the contention, or as you may
25 uncover on cross-examination or the Applicant's estimates
in the direct testimony or the Staff's estimates in its

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2 direct testimony or something else. I've just got to have
3 a context. And to the extent you can give it one, I think
4 that will help the record.

5 Let me say one more thing. Maybe this will help.

6 As long as you ask questions that generally, it
7 doesn't sound like anything more productive than some
8 questions we had last week by a cross-examiner as to whether
9 or not the definition of risk is probability times
10 consequences. You are asking it in different ways, but I
11 can't deal with it any differently. It comes down to the
12 same thing.

13 MS. BUSH: I guess my concern is that the --

14 JUDGE BRENNER: Unless you feel the need, we don't
15 have to discuss it. You can just ask another question.
16 I haven't cut you off. I'm just trying to indicate what I
17 think would assist us, and you can take it or leave it
18 within reason.

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1 BY MS. BUSH:

2 Q The testimony that was presented here for the
3 City of Philadelphia did not include any distribution,
4 tabular summary or figure form distribution of the various
5 probabilities and their associated consequences, is that
6 correct? In terms of health effects?

7 A (Witness Kaiser) Yes, we presented dose distance
8 curves. We have Tables 8 and 9. Where do you want me to go
9 beyond that?

10 Q The dose distance curves are individual health
11 effects. I am speaking in terms of health effects like
12 latent health effects, latent cancers, early fatalities,
13 fatalities in early injury.

14 Did you have in your testimony a portrayal of the
15 probability of various consequences in terms of a CCDF
16 distribution of probabilities plotted against health effects?

17 A No. As you can see from the testimony, no CCDFs
18 were included in response to City-13.

19 Q I have an area to ask about that was mentioned
20 yesterday, I believe, in cross-examination of the uncertainty
21 factor in the SARA and I believe you stated on cross-examina-
22 tion a range of 60 to 180 and in explaining the 100 factor
23 on page 9, paragraph 13, is my recollection correct or could
24 you just state again your derivation?

25 JUDGE BRENNER: You are asking him what he means

1 by on the order of a factor of 100 in that paragraph?

2 MS. BUSH: That is correct.

3 JUDGE BRENNER: I think I asked him that question
4 last week.

5 MS. BUSH: And you got 60 to 180?

6 JUDGE BRENNER: Yes, something like that, so you
7 are asking him to remember back to last week and I interjected
8 because I think you said yesterday.

9 MS. BUSH: Yes.

10 WITNESS KAISER: That judgment of the order of a
11 factor of 100 is made on the basis of figures in SARA,
12 Supplement 3, Table 1, and represents an approximate ratio
13 between the upper and lower estimates that are presented in
14 that table.

15 JUDGE BRENNER: Dr. Kaiser, I made a note when you
16 answered the question last week and my note says that your
17 answer, I think, or one of this panel member's answer was that
18 it was a range of 60 to 180. Is that correct?

19 WITNESS KAISER: Yes. The range is different for
20 the different health effects.

21 JUDGE BRENNER: Yes, that's true. I had the
22 impression that the general range that you gave me when I
23 asked the general question was a range that encompassed the
24 different ranges that you might obtain for different health
25 effects. Is that incorrect?

1 A (Witness Kaiser) No, I believe that is correct.

2 JUDGE BRENNER: If you want more detailed ranges,
3 I didn't ask him that.

4 BY MS. BUSH:

5 Q Do you have for SARA numbers that are comparable
6 to the FES range of uncertainty of 40 as a factor too low
7 and 400 as a factor too high?

8 A (Witness Schmidt) No, we don't. We do not have
9 any comparable numbers since the basis for their numbers is
10 really not very clear except it could be that much higher
11 or that much lower. SARA presents uncertainties in consider-
12 able detail. The comparability of those limits, however,
13 is not clear.

14 Q Can you give me an upper limit of uncertainty for
15 your point values?

16 A I can give you the ratio of our upper estimate
17 to the point estimate quoting from Table 1 of Supplement 3.
18 Looking at those values, the ratio of what we call the 95th
19 percentile to the point estimate for early fatalities is a
20 factor of three higher and a factor of 60 lower.

21 Q What would that value be for latent cancer
22 fatalities?

23 A In latent cancers, it is a factor of approximately
24 five higher or 16 lower.

25 Q 16?

1 A 16 -- 1-6.

2 Q Could you tell us what your total core melt
3 frequency is?

4 A The total core melt frequency as estimated in
5 SARA?

6 Q Yes.

7 A Table 4 of Supplement 2 to SARA presents a median
8 annual core melt frequency of 1.8×10^{-5} , the point estimate
9 value is 2.4×10^{-5} .

10 Q Turning to Figure 2 that is attached to the back
11 of the testimony, can you explain how I could get a
12 conditional probability value for Figure 2-A?

13 A (Witness Kaiser) Conditional on what?

14 Q On the kinds of core melt.

15 A You would -- at any level of consequence, you would
16 divide the corresponding frequency by 2.4×10^{-5} and then
17 divide it by .27.

18 JUDGE COLE: Are you sure you divide by .27 or
19 multiply by .27?

20 WITNESS KAISER: Divide.

21 WITNESS SCHMIDT: To make it conditional on wind
22 direction also.

23 BY MS. BUSH:

24 Q The .27 is the wind direction, is that correct?

25 A (Witness Kaiser) It is the probability that the

1 wind would blow towards Philadelphia.

2 Q I believe that you have indicated that some of the
3 contract work that NUS did was with regard to the use of a
4 PRA, are you familiar with that, for the NRC?

5 A (Witness Levine) Could you be more specific,
6 please?

7 A (Witness Schmidt) That is the Staff list. We
8 have a separate list.

9 Q On your list, do you have the item "expert opinion
10 on the use of probabilistic risk assessment and safety goals?"

11 A (Witness Levine) Yes, we do.

12 Q Did any of that relate to issues that are addressed
13 in SARA?

14 A The bulk of the work I did was for the office of
15 policy evaluation. In fact, it was all for the Office of
16 Policy Evaluation. It had to do with developing a structure
17 for the formulation of safety goals, which has nothing to do
18 with SARA.

19 Q Could you enlighten me as to what safety goals
20 are?

21 MR. WETTERHAHN: Objection. Beyond the scope of
22 the contention, beyond the scope of this hearing, which has
23 to do with environmental matters.

24 MS. BUSH: I don't know that because I am not sure
25 myself -- I am not an NRC litigator -- what safety goals are.

1 JUDGE BRENNER: What he is talking about, the
2 proposed -- I guess it is proposed policy statement on
3 safety goals, which has been issued. It is in the public
4 record. We know what it is and I --

5 MS. BUSH: Okay, I can look them up and if I think
6 it is relevant, I can argue that in my brief, I guess.

7 JUDGE BRENNER: Yes, you might look for a sentence
8 or two to the effect that the Commission is trying to develop
9 I guess what you might call an experiment.

10 - Somebody might think that is an unfair term, but
11 an experiment to see if they can develop safety goals. They
12 recognize it as a project that will take some years and that
13 the goals in the meantime should not be used in licensing
14 decisions or words to that effect.

15 But even that approach I think is still proposed.
16 I can tell you over the years there has been a plethora of
17 proposals on how to consider on a rulemaking basis, that is
18 not individual proceedings, but a rulemaking basis, the
19 consideration of severe accidents. And they have had different
20 tentative statements, proposed statements, announced rule-
21 making and they have given each of them a different label
22 and then, more recently, they have taken a step back -- they
23 being the offices that advise the Commission -- this OPE
24 example, Office of Policy Evaluation, as well as the Staff
25 and the Commission has indicated I think somewhere that they

1 are going to take a look as to whether or not to combine
2 what they consider the most productive of those approaches
3 into some coherent format.

4 To my knowledge they have not yet done that but
5 that is the big picture. The sub-picture is that there is
6 this proposed statement on safety goals which has been
7 referred to.

8 MS. BUSH: Safety goals have nothing to do with
9 severe accident safety. They are design basis -- ?

10 JUDGE BRENNER: I didn't say that.

11 MS. HODGDON: If I may, the policy statement on
12 safety goals was a final policy statement, not proposed. The
13 safety goals themselves are proposed. You are perhaps
14 confusing it with the Severe Accident Policy, which was
15 proposed.

16 JUDGE BRENNER: Yes.

17 MS. HODGDON: Both of those came out last year,
18 I think the safety goals on March 12th or 13th, if I remember
19 correctly, of '83 and followed in April by the Severe
20 Accident Policy that was proposed.

21 JUDGE BRENNER: Thank you. The confusion I made
22 was exactly the one you suggested. Ms. Hodgdon is quite
23 correct, but this shouldn't be new to you because both of
24 these statements that Ms. Hodgdon refer to, which have been
25 published, have been cited many times when we were arguing on

1 the admissibility of contentions at several stages in the
2 pre-hearing process of this hearing.

3 MS. BUSH: I am familiar with the policy statement
4 on severe accident. I was led to believe by the objection
5 that the safety goals is not related to severe accidents.

6 JUDGE BRENNER: I did not say that.

7 MS. BUSH: I am afraid I have relied on the
8 statement made in the objection.

9 JUDGE BRENNER: It does not matter what his
10 statement was. There is something in there, I don't have it
11 in front of me -- an appreciate it would come up that we are
12 not to use the safety goals in licensing. They are primarily
13 in the safety area rather than the environmental area, but
14 not necessarily exclusively so because either in that policy
15 statement or proposed rulemaking notice or some other policy
16 statement, there is a reference to the potential inter-
17 relationship of when they are in the safety area and I think
18 it is the earlier statement that actually says that.

19 So it is not correct that there is no possible
20 connection, but we are not using the goals as numerical goals.
21 But you can proceed with the litigation that we have before
22 us.

23 If you want to read that safety goal statement
24 and see something in there that you want to argue about, go
25 ahead.

1 MS. BUSH: I would like to ask the witness some
2 questions in terms of what he has advised the omission on.

3 JUDGE BRENNER: Fine. But while we are on the
4 subject, the Staff in response to our request of last week,
5 I guess, left on our bench the beginning of this week,
6 something entitled, "Alphabetical Listing of All NUS
7 Corporation Contracts (Includes Active and Inactive Contracts)
8 and no party has made any mention of it and I forgot about
9 it.

10 After no party brought it up, I assumed we would
11 do something with it, since we asked for it on the record
12 and it was a follow-on to the Applicant's Table 4, which we
13 did make part of the record.

14 Staff, what did you intend to do with that?

15 MS. HODGDON: If we can address that here, there
16 might have been some confusion as to the scope of what should
17 have been done. In any case, the Board did mention that we
18 could print up -- we had on computer the contracts with NUS
19 and that we should provide that. That is what has been
20 provided, the contracts with NUS.

21 The person who did that did not have any under-
22 standing regarding sub-contracts, but we have no reason to
23 believe that -- we don't have the capability of doing
24 sub-contracts that easily, however I would remind the Board
25 that we did address this matter in July, I believe, of 1982

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1 where a paper was filed in the Shoreham proceeding, also
2 filed in this proceeding, regarding NUS contracts and
3 sub-contracts with the NRC in this area and this would be
4 by way of an update on that.

5 JUDGE BRENNER: All right.

6 As I look at your listing, is it the Staff's
7 position that there is nothing on the Staff's listing which
8 would relate to PRA or severe accident type work, which has
9 not already been included on the Applicant's Table 4?

10 MS. HODGDON: That is correct.

11 JUDGE BRENNER: Okay. Then we will leave it at
12 that. There is no need to put it in the evidentiary record,
13 but it has been provided to the parties for whatever use they
14 may have wanted to make to it and we appreciate that.

15 MR. WETTERHAHN: Mr. Chairman, in the interim, I
16 have located my copy of the proposed Commission policy
17 statement.

18 JUDGE BRENNER: Which one?

19 MR. WETTERHAHN: Both of them.

20 The proposed commission policy statement on
21 severe accidents and related views on nuclear reactor
22 regulation, which was 48 Federal Register 16014, April 13,
23 1983, and it has a statement with regard to the limits of
24 consideration of such matters in licensing proceedings. And
25 the other policy statement, which you also noted, the Safety

1 Goal Development Program, has a similar statement, so that
2 might be the reason for the confusion. The prohibition
3 against considerations in individual licensing proceeding,
4 as stated in both of them, I can read them into the record
End 15. 5 or just give the citation to the page if that is acceptable.

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JUDGE BRENNER: I don't think it's necessary.

2 I think we have had argument in the prehearing stages
3 using, I'm sure, the two sentences or the several sentences
4 you might want to quote now. And certain counsel for the
5 City has seen those briefs, as we all have over the past
6 in this case. I don't want to go too far in characterizing
7 the safety goal policy statement, since I don't have it
8 in front of me, but these are proposed, and Ms. Hodgdon,
9 I believe, stated it correctly, that although it's a policy
10 statement, it is a policy statement on proposed goals. So
11 even though they don't have "proposed policy statement"
12 in the title, it is, in essence, a proposal rather than
13 something which has now been solidly defined. And that's
14 what I meant.

15 I believe Ms. Hodgdon clarified it correctly.
16 I believe we can all look at it later if it becomes
17 important.

18 Now you want to ask these witnesses questions
19 to the extent that their work might somehow involve a
20 substantive conflict, if not legal conflict.

21 MS. BUSH: Right. If there is any --

22 JUDGE BRENNER: Well, you got an answer from
23 Mr. Levine already. You can pursue that answer, if you
24 want.

25 Are you finished with everything else?

mgc 16-2 1

MS. BUSH: Everything else, yes.

2

JUDGE BRENNER: All right.

3

BY MS. BUSH:

4

Q Was the advice that you gave to -- did you say "Policy Evaluation Office;" is that the correct name?

5

6

A (Witness Levine) Office of Policy Evaluation.

7

Q Did any of that advice have to do with questions about the assessment of risk, in the sense that we have been using it here, the probabilities and the consequences?

8

9

A I suppose in the most general sense. We did have conversations that included a lot of subjects inherent in the PRA. More specifically, however, the principal problem we were talking about was how to structure safety goals, whether, in fact, early fatalities and latent cancer fatalities could somehow be combined, or should they be treated separately, and how should one consider them and so forth and so on.

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Q When you say "how one should consider them," were there questions about evaluating risk, in the sense that we using "risk" here today?

18

19

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21

A No.

22

Q Are you testifying that the discussions were about how to present these questions, not what the standard would be or the substance of how you evaluate it?

23

24

25

A They way in which they should be evaluated were,

mgc 16-3 1

2 to the best of my recollection, very peripheral matters
3 in the discussion to understand things. But the principal
4 things under discussion were the structure of the safety
5 goals. Should they be quantitative? Should they be
6 qualitative? Should they be both? Should you combine
7 earlies and latents? Should you consider them separately?
8 Should you consider core melt?

9 There were at this time perhaps a dozen different
10 proposals that had been broached around the world. I had
11 written a report comparing these proposals, and they were
12 very difficult to understand, the relationship between these
13 various proposals. I had written a report comparing them
14 on a comparable basis.

15 So one was then able to understand what they
16 really meant relative to one another, and this provided a
17 good background for such discussions.

18 Q With regard to what you have described as the
19 peripheral discussions, did I understand you to say that
20 there were some discussions as to how to evaluate risk
21 in the sense that we are talking about risk now?

22 A There were some general discussions about what
23 an event tree was, what a fault tree was, and how to put
24 all of this together to get a risk assessment. There was
25 nothing that I can recall involving the details to which
you have probed the consequence model.

mgc 16-4 1

2 Q And were there any discussions on the level of
3 separating out probabilities from consequences or risk
4 aversion or things of that nature?

5 A There were discussions of risk aversion, but
6 not separating probabilities and consequences. In fact,
7 I don't know what you mean when you say "separating out
8 probabilities and consequences." I can't understand that
9 statement.

10 Q On the discussion about risk aversion, could you
11 summarize for us the substance of those discussions?

12 A As best I can recall, the Advisory Committee
13 on Reactor Safeguards had included a factor in their
14 proposal for safety goals that included a risk aversion
15 factor. None of the others that I can recall included
16 such a factor. And that was discussed.

17 My recommendation was not to include a risk
18 aversion factor.

19 MS. BUSH: I have no further questions.

20 JUDGE BRENNER: For what it's worth to you,
21 Ms. Bush, I'm surprised that you or your advisor do not
22 know this -- maybe you do -- related to your last question,
23 to the extent you are curious on your own and outside
24 this record, there is a rather thick NRC document --
25 I think it's published as a NUREG or something like it --
that explains the detailed background of many of the

mgc 16-5 1

2 considerations that led to the policy statement on the
3 proposed safety goals, and it discusses different proposals,
4 and I think it discusses the ACRS, among others, that
5 Mr. Levine just referred to.

6 MS. BUSH: Thank you.

7 JUDGE BRENNER: Staff, any cross-examination of
8 Applicant's witnesses?

9 MS. HODGDON: The Staff has no cross-examination
10 of the Applicant's witnesses.

11 EXAMINATION BY THE BOARD

12 BY JUDGE BRENNER:

13 Q Gentlemen, on Page 48 of your testimony, you
14 discuss what you think the appropriate estimates should
15 be for fatalities per million man-rem, assuming that an
16 accident has occurred. These are all conditional -- that is,
17 the accident has occurred in the assumption. And I want
18 to ask some questions about that.

19 You reference SARA for some of the background,
20 including Page 10-15 and 10-25. In part, you state that
21 applying the 10.5 million person-rem to the population of
22 Philadelphia corresponds to about five rem per person.
23 Obviously you plugged in the estimate of two million for
24 the population.

25 You would then apply the reduction by a factor of
five. You reference SARA for that. Page 10-15 of SARA

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2 is in evidence as Applicant's Exhibit 152. Page 10-16 is
3 not.

4 The paragraph to which you are referring is the
5 last paragraph on 10-15, and it continues over, and there
6 is some detail in that paragraph which we can all read
7 for ourselves -- it is part of the record -- as to the
8 threshold, and it indicates at least for the doses to
9 particular organs discussed in the portion on Page 10-15,
10 why the corresponding dose of about five rem per person
11 would make the reduction by a factor of five to be in order.
12 But I don't know what the threshold would be for the other
13 organs or, in fact, what other organs are discussed in the
14 page that's not in evidence. At least the record doesn't
15 know.

16 So looking at that paragraph, what would be the
17 threshold for the breast and thyroid, which are the two
18 mentioned before the sentence continues over to the next
19 page?

20 A (Witness Kaiser) The central estimate does not
21 apply to the breast or the thyroid, and no other organs
22 are mentioned.

23 Q Why wouldn't it apply if you were looking at
24 total conditional fatalities?

25 A Could you restate or repeat your question, sir?

Q I asked you for some details which are not in the

mgc 16-7 1

2 portion of SARA that is in evidence, and in effect you told
3 me that I don't need that in order to see if you have
4 properly applied the reduction of five in Paragraph 65 of
5 your testimony, because you are dealing only with what you
6 have termed the central estimate.

7 And my question is, what is under consideration
8 is the total fatalities, a conditional estimate of fatalities,
9 assuming the accident occurred, as I stressed, and I don't
10 understand why doses to organs which could lead to
11 fatalities would not apply. Is that because they are
12 already considered under the central estimate?

13 A No. I'm not an expert in this field. It must
14 have something to do with the way in which, say, the thyroid
15 responds to radiation dose. But beyond that, I can't answer
16 that question.

17 Q Maybe if you read me the rest of that sentence,
18 that would clarify it. We are dealing with the sentence
19 fragment that ends on Page 10-16 of SARA, and if you read
20 the rest of the sentence into the record, which would start
21 with 10-16 which I do not have in front of me, maybe that
22 would help.

23 A "This applies to all organs except the lung for
24 which the corresponding thresholds are 60 and 600 rem
25 and the breast and thyroid to which the central estimate
does not apply."

mgc 16-8 1

2 Q Okay. Well, for what it's worth, at least your
3 answer is consistent with what is in there, and I didn't
4 know that until this moment.

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5 In applying the factor of five and ending up with
6 your estimate in the testimony in Paragraph 65 of about 400
7 fatalities, just roughly doing the arithmetic, I guess that's
8 a round up to the nearest hundred. It would actually be
9 around 350 fatalities; is that correct?

10 A (Gesturing.)

11 Q Was that a yes?

12 A No. I'm just checking my sums again.

End 16

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Q All right.

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A Yes, about 350, 360.

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Q I am going to ask the Staff about the same

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subject, but by then, I will have lost the benefit of your

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presence, so I would like to ask you a little bit about

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your opinion of the Staff's testimony on the same subject,

7

and if the answers are that you don't know, that will be

8

an acceptable answer, since it is not your testimony.

9

But on Page 23 of the Staff's testimony in

10

Answer 31 and Answer 32, the Staff gives conditional mean

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values for population exposures and then for latent cancer

12

fatalities. And I would like to just restrict the discussion

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for now to the southeast sector for simplicity, and also

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that is the sector quoted in the contention.

15

The Staff has an estimate of about 18 million

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person-rem for the southeast sector, again assuming the

17

particular accident being utilized by the Staff occurs.

18

And the background on that is in Answer 30 as to what

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analysis they are looking at.

20

Using the 18 million person-rem, the Staff ends

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up with about 1100 latent cancer fatalities, which struck

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me as being rather low on a per-million estimate, if I did

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my arithmetic correctly. That is about 60 per million

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person-rem, which is certainly lower than the central

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estimate reported in your testimony and, of course, lower

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2 than the higher estimate that you can derive from the
3 contention.

4 Did you look -- and if you did, could you give
5 uas an opinion as to how the Staff arrived at that and why
6 it is so different than the fatality estimate that you
7 provide per million person-rem?

8 A I can speculate. I would say these -- well, these
9 estimates would presumably come out of the CRAC analyses
10 and would be a more accurate calculation of consequences
11 than what I did. It would perhaps take account of the fact
12 that some people might be exposed above the 30 rem
13 threshold where the central estimate factor of five applies,
14 and some people below, so that overall, when compared with
15 that 168 cases per million man-rem that I quoted, the
16 application of the central estimate doesn't quite give them
17 a factor of five; it gives them more like a factor of
18 three to bring it down to that 60 per million that you
19 quoted.

20 But I must emphasize that that is somewhat
21 speculative.

22 Q I guess I don't understand -- and arithmetic is
23 not my strong suit -- but if you have a factor of three,
24 that is something lower than a factor of five. Wouldn't
25 the fatalities per million person-rem be higher for the
Staff's estimate, rather than lower?

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2 A Effectively in my estimate, I started with 168
3 per million and then divided that by five. That's what
4 the central estimate does, which brings me down to about
5 30, 35, as opposed to the 60 that we have already mentioned
6 for the Staff.

7 Q All right. Thank you. That's in your testimony.

8 In your testimony, you just have used the 10.5
9 million person-rem, which was reported in the contention.
10 Do you have your own opinion as to what the correct
11 conditional mean value would be?

12 A I think that 10 million is very much in the right
13 ballpark.

14 Q How big is the ballpark? Would the Staff's 18
15 million also be in the same ballpark?

16 A Yes.

17 Q In your testimony in the rest of Paragraph 65,
18 you go on to discuss the probabilities, given the accident
19 occurring, but further probability reductions for wind
20 direction, and then you also have frequency of occurrence
21 and so on. The Staff -- and I mention that by way of
22 background -- the Staff in Answer 32 goes on to apply these
23 factors also.

24 By quick comparison, the factors the Staff
25 applied, where they are in common with the ones you have
applied and the Staff discusses another sector, are very

mgc 17-4 1

2 similar, if not the same, and I want to get your opinion
3 on that, both for probabilities of wind blowing in the
4 southeast direction, and also the probability of the release
5 for the Category II-T/WW.

6 A The wind direction probabilities are consistent
7 with the ones we used, and the probability of release is
8 the same. It's taken from the FES.

9 Q Do you have an independent opinion on that
10 probability of release, aside from the fact that, for the
11 sake of your testimony, you took it from the FES?

12 A No. In order to comment on that, I would have
13 to look into the details of the systems analysis and the
14 containment event tree and so on.

15 JUDGE BRENNER: That's all I have. Thank you.

16 Any follow-up questions?

17 MS. BUSH: No.

18 MR. WETTERHAHN: Could I have one moment with
19 our witnesses?

20 JUDGE BRENNER: Let me ask the Staff if they
21 have any follow-up.

22 MR. WETTERHAHN: Don't I get redirect first?

23 JUDGE BRENNER: Oh, I'm sorry. I thought you
24 had redirect already. I'll give you the moment. Go ahead.
25 If you want more than one moment, --

MR. WETTERHAHN: No. Let's sit in place and

mgc 17-5 1

try to finish this.

2

(Pause.)

3

REDIRECT EXAMINATION

4

BY MR. WETTERHAHN:

5

Q Turn for a second to Paragraph 65, please, where we were at the probability 3×10^{-7} appearing at the next to the last line. Do you see that?

6

7

That is the probability of an event occurring in any one of the two sectors comprising Philadelphia?

8

9

A (Witness Kaiser) Yes, it is.

10

11

Q If you turn to Page 24 of Staff testimony, they have given two numbers in their corrected testimony, in the last two lines before Question 33, of the two sectors, southeast sectors, 2×10^{-7} and 3×10^{-7} to get the combined probability of it occurring in both sectors.

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Would you add up those probabilities?

16

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A Yes.

18

Q So your number of 3×10^{-7} , do you believe that is close to their value of 5×10^{-7} and therefore comparable?

19

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A Yes. I think we are both doing essentially back-of-the-envelope calculations at this point, and a small difference like that is not really significant.

21

22

23

Q Mr. Daebeler, would you turn to Page 10-33, which is Table 10-2, which is Applicant's Exhibit 152?

24

25

A (Witness Daebeler) I have that in front of me.

mgc 17-6 1

2 Q I will ask the panel, is this tabulation of
3 population surrounding the Limerick site the one that was
4 used in the CRAC-2 analysis?

5 A (Witness Kaiser) Yes.

6 A (Witness Schmidt) Yes.

7 Q Is Philadelphia Electric doing any reevaluation
8 of the population projections to the Year 2000?

9 A (Witness Daebeler) It is correct that Philadelphia
10 Electric is doing some preliminary evaluations of the
11 population projections based on the 1980 Census. That
12 preliminary evaluation indicates approximately a reduction
13 of about 20 percent for the Year 2000.

14 Q So if there were indeed a reduction of 20 percent
15 in the population, that would make your results, as shown
16 in SARA, conservative as compared to any lower population
17 projection; is that not correct, panel?

18 A (Witness Kaiser) Yes, it is.

19 A (Witness Schmidt) Yes.

20 MR. WETTERHAHN: I have no further questions.

21 JUDGE BRENNER: Ms. Bush, any follow-up?

22 (Pause.)

23 MS. BUSH: Shall I proceed?

24 JUDGE BRENNER: Yes.
25

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RE CROSS EXAMINATION

2

BY MS. BUSH:

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Q Mr. Daebeler, this revision in your estimates of population, when was that revision undertaken?

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A (Witness Daebeler) That has just started in the last month or so.

6

7

Q Is that an in-house effort?

8

A Yes, it is. It is based on some 1980 Census data, however.

9

10

Q Are you looking at all of the population displayed on Table 10-2, or are you looking at one particular aspect of it?

11

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13

A We are looking at the population in the general area of Limerick.

14

15

Q Would that be in the ten miles around the plant?

16

Would that be fifty miles or what?

17

18

A It's out at least to fifty miles, and they may be going further. I'm not familiar with all of the details of that analysis.

19

20

Q Is that 20 percent reduction, then, in the

21

population in all areas around the plant?

22

23

A I don't know that detail. I just know in general there has been an indication of about a 20 percent reduction in the area.

24

25

Q You don't know if that's a net reduction, if there

mgc 17-8 1

is an increase in some areas, decrease in others or what?

2

A No. That's specific, detailed information which I don't have at this time. Again, I might note that the analysis has been preliminary.

3

4

5

Q Do you know whether there is, in fact, a growth in some areas like Bucks County, Montgomery County?

6

7

A As I mentioned previously, I don't know the details of specific changes in specific localities.

8

9

Q So that could be a reduction for one area that might be offset by an increase for another area?

10

11

A I think if I interpret your question correctly, that wouldn't be correct, because the overall reduction is 20 percent as far as total population surrounding the area roughly in the 50-mile region.

12

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15

Q Do you know for a certainty that that covers 50 miles in a circle around the plant, the net reduction of 20 percent?

16

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A No, I do not know that. It is an approximate value. That's what I understand the study is about. But not having done it exactly myself, no, I do not know if it's exactly 50 miles.

19

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JUDGE BRENNER: Ms. Bush, let me ask you a question. Do you have a lot more on Mr. Wetterhahn's question and Mr. Daebeler's answer as to their preliminary results on that reduction in population?

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MS. BUSH: That's all I have on that. That's
2 the only area I have.

3 JUDGE BRENNER: I'm not criticizing. I'm just
4 asking. I'll tell you what my reason is, depending on
5 your answer.

6 MS. BUSH: Maybe I have three or four more minutes.

7 (The Board confers.)

End 17

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1 JUDGE BRENNER: We have got something to say that
2 may help you. Then if you feel you want to ask the questions
3 anyway, because you have already thought them up, I will let
4 you.

5 Mr. Wetterhahn's question and Mr. Daebeler's
6 answer at this point in the record has no further value and
7 we are not going to rely on it.

8 Even if procedurally we would have been willing
9 to rely on it, your cross-examination has already vitiated
10 any possible use of it as applied to the analysis here,
11 because Mr. Daebeler does not know enough about it and just
12 that total factor is too general to be applied to the
13 particular sectors that might be of interest in City
14 Contention 13 at least.

15 Beyond that, and I am making this as a general
16 statement, it was just procedurally improper to wait until
17 redirect to drop a little fact like that it. If it had
18 really been more essential to the contention, it would have
19 been big procedural trouble.

20 It happens that it is not in this case, but I am
21 using it as a forum to make the general point. It should
22 have been put in as a note in the written testimony. From
23 Mr. Daebeler's answer, it sounds like it could have been
24 known by May 11th, when the testimony was filed. If it
25 was learned afterwards, the parties and the Board could have

1 been informed in a brief supplement, preferably in writing,
2 but at least by an oral statement at the time the testimony --
3 at the time we started the hearing, even though it was in
4 advance of the time we were taking up this particular
5 contention, so that parties would have been on notice. if
6 it would have been important.

7 It is clear that a cross examiner wanting to probe
8 it would not have had time to prepare because he would not
9 have been on notice and be able to pursue it. It is not
10 important in my judgement. If it was, you have vitiated it
11 anyway by your cross-examination so far, but I want everybody
12 to bear in mind for future contentions and use a little
13 judgment in terms of information that would be material as
14 to whether it is something that you can hold in abeyance for
15 whatever reasons, be they strategic or substantive, for the
16 redirect, because if a party wanted more time to come back
17 at it and if it was important, our ruling might have been
18 "yes," the party would have been entitled to do that.

19 That does not apply here for the two reasons I
20 have given.

21 Did you want to say something, Mr. Wetterhahn?

22 MR. WETTERHAHN: I just wanted to say that it was
23 purely informational and the Applicant is perfectly willing
24 to rely upon the numbers. If there were any way -- if I
25 knew in any way they would be nonconservative, I certainly

1 would have brought them to the attention of the Board.

2 There are some matters which, you know, I want to
3 make the parties and the Board aware of it, when I have come
4 to a conclusion, to a certainty that it cannot affect the
5 results in an unconservative manner and that has been
6 confirmed by the party. And I consider that a trivial matter
7 but I still wanted to bring it up to the Board's attention,
8 the fact that such an effort was ongoing, not that we were
9 going to rely and multiply every number by 20 percent in
10 reducing it and say that is essential to the outcome of the
11 analysis.

12 Certainly the Applicant would be criticized for
13 doing that and I certainly would assume that the record would
14 be reopened if we took that course of action.

15 But it was merely notification of a matter which
16 is ongoing rather than something substantive that we would
17 rely on in any findings that we might wish to submit.

18 JUDGE BRENNER: That's nice that you said it now,
19 but there is no such thing as purely informational when you
20 are asking facts on the evidentiary record here and you know
21 that and if Ms. Bush had not asked the cross-examination,
22 somebody, maybe not you but somebody might have written the
23 very finding that you just said nobody was going to write.
24 That is number one.

25 Number two, we agree, appreciate and accept your

1 point that if it had been unconservative you would have
2 certainly felt a stronger obligation on the act of notifica-
3 tion and the timing of notification and that is correct.
4 The fact is -- and I am not saying -- I never said you
5 violated a notification obligation -- my point is, I just did
6 not address that either way and I am not going to -- my
7 point is, if you wanted to bring it up on the record, it
8 should have been done sooner than this point because
9 notwithstanding, your conclusion that you have just given us
10 about the use of it, another party understandably would feel
11 compelled to protect the record from that other party's point
12 of view and that is what we have seen.

13 Again, I have used this as an example for the
14 future more than its importance in the present context. With
15 all that, Ms. Bush, do you have any further questions?

16 MS. BUSH: I have no further questions.

17 JUDGE BRENNER: Staff, any followup?

18 MS. HODGDON: No followup.

19 JUDGE BRENNER: Applicant?

20 MR. WETTERHAHN: Quite while you are behind.

21 (Laughter.)

22 No further questions.

23 JUDGE BRENNER: We can dismiss this panel. I
24 think we have completed with this panel.

25 MR. WETTERHAHN: I would ask that they be excused.

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JUDGE BRENNER: All right. Gentlemen, thank you very much for your time on the other contentions and on this one also.

You are excused at this point.

(Panel excused.)

JUDGE BRENNER: We can take a break now and when we come back the Staff witnesses should be in place on City 13. We will come back at 3:20.

(Recess.)

xxx

End 18.

1 JUDGE BRENNER: We are back on the record.
2 Whereupon,

3 LEWIS G. HULMAN

4 and

5 SARBESWAR ACHARYA

6 resumed the stand and, having been previously duly sworn,
7 were examined and testified further as follows.

8 JUDGE BRENNER: The Staff witnesses have previously
9 been sworn as you know. You can resume your cross examina-
10 tion of the Staff witnesses on City Contention 13.

XXX

11 CROSS-EXAMINATION

12 BY MS. BUSH:

13 Q Thank you. Some of this cross examination is
14 eliminated because we have gone over this in various ways
15 and various angles before.

16 I would like to direct your attention to the
17 bottom of page 22 of your testimony. Now I believe there
18 you state that if you have given conditional individual dose
19 distance curves for all the accidents, it would have resulted
20 in a substantial increase in the bulk of DES without providing
21 any additional perspective regarding important impacts.

22 Is that correct?

23 A (Witness Hulman) I think that is a fair
24 characterization of that sentence, yes

25 Q Would your statement be the same with regard to

1 conditional -- let me start it this way: would your statement
2 have been the same with regard to CCDF curves that some --
3 all of the accident probabilities versus latent health effects
4 or early fatalities, early injuries for the area of
5 Philadelphia?

6 A (Witness Acharya) I am not sure we understand the
7 question.

8 Q Okay, let me try to rephrase it.

9 If you had presented CCDF curves that portrayed
10 the whole array of probabilities of all of the accidents as
11 one axis and the other axis as health effects, such as latent
12 health effects, and the other two we normally have been
13 talking about, deaths and acute fatalities and injuries,
14 would the statement that you make also apply in the sense
15 that would it have resulted in substantial increase in the
16 bulk without providing any additional perspective regarding
17 important impacts?

18 A I still don't understand what kind of a curve you
19 are suggesting. I don't know how to generate one CCDF for
20 all the different health consequences unless I use some
21 weighting factor.

22 Q I meant three curves.

23 A We have provided CCDFs for several categories of
24 risk that show an integration of all of the sequences and
25 their weather conditions.

1 Q My question is specifically with regard to
2 Philadelphia.

3 A Would it have added perspective if we would have
4 done it just for Philadelphia or in addition showed
5 Philadelphia?

6 Q If you had showed it for Philadelphia in addition
7 to what you have done in the FES, would it have resulted in
8 substantial increase in the bulk of the FES without providing
9 any additional perspective regarding important matters?

10 A (Witness Acharya) So far as the FES is concerned,
11 we did not even consider to provide a separate analysis for
12 the City of Philadelphia, so far as the CCDFs are concerned
13 but we have provided in the FES the risk to an individual up
14 to 50 miles and those risk curves, namely the risk of early
15 fatality, risk of early injury and risk of the latent cancer
16 fatalities, the thyroid and non-thyroid, one can use those
17 curves to calculate the impact on any population group in any
18 direction.

19 We didn't -- though we did not provide the portrayal
20 of the risk to the City of Philadelphia, there are elements in
21 our FES, namely the risk to an individual as a function of
22 distance curves, which can be used to assess the risk to any
23 population group in any direction from the site within fifty
24 miles of the site.

25 A (Witness Hulman) In answer to your question, would

1 it have added materially to show it just for Philadelphia?
2 No, Philadelphia in our judgment is no different than
3 Harrisburg or Baltimore or Wilmington, Delaware, or New York.

4 It is another population center whose populations
5 are shown and whose risks can be easily computed as
6 Dr. Acharya has stated.

7 Q Let me take the first point first. When you state
8 that there are risks to the individual as the function of
9 distance in the FES, am I correct that those are all mean
10 value risks?

11 A (Witness Acharya) That is correct. For each
12 distance, the number in the plot is the mean for that distance,
13 mean computed from the CCDF for that distance.

14 Q So it is not correct that we could use that to
15 determine the range of potential risk or exposure that the
16 individual would have as a function of distance?

17 A No. But the range is already factored into -- in
18 the risk calculation.

19 Q Am I correct in what I stated, that because the
20 dose distance curves that you have only show mean values in
21 terms of consequences to the individual as a function of
22 distance, we cannot use that then to get the range of
23 consequences to the individual and to the group at any
24 location?

25 A You cannot generate a CCDF.

1 Q Was that derived --

2 A I said you cannot generate a CCDF out of those
3 curves for any particular location but you can get an
4 assessment of the risk to any group of population in any
5 direction at any distance.

6 Q When you say "assessment of risk," do you mean the
7 range of possible consequences and the associated probabilities?

8 A That is correct. They are all integrated together.

9 A (Witness Hulman) But not separate. They are
10 integrated together. You can't get an estimate of the
11 uncertainties associated with probabilities by themselves or
12 with consequences by themselves but you can from the instruc-
13 tions, the information in the FES get an estimate of the
14 uncertainty and risk.

15 Q Is it a fair statement of your testimony to me
16 just now that you are saying that we cannot get a calculated
17 range of probabilities and consequences for the group we are
18 talking about but we can get some uncertainty range for them?

19 A I have problems with your question. As I have
20 tried to explain before, we review risk as the product of
21 probability times consequences. You can get an estimate of
22 the uncertainties in the risks from the information in the
23 FES and we think that is quite clear.

24 What you cannot do is get an estimate of the
25 uncertainties in either the probabilities or the consequences.

1 Furthermore, you can't get an estimate of the
2 individual accident consequences.

3 Q Now my next question is, could you have generated
4 that information with CRAC and in terms of bulk output, would
5 it have been three pages, 100 pages?

6 A To portray it so a reader could comprehend it, if
7 we have 91 start times and approximately 20 release categories
8 for approximately half a dozen different consequence categories,
9 I believe the bulk would have been a multiple of several times
10 the size of the FES and in our view, unwarranted.

11 Q Can you output the results of that analysis in
12 terms of, for example, a tabular distribution of the
13 probabilities and associated consequences, health consequences,
14 and if you can, would that be a one sheet summary result?

15 A A one-sheet summary result for what? I don't
16 understand the question.

17 Which specific --

18 Q It is what we were talking about before, the
19 probabilities of all of the -- the probabilities associated
20 with all of the accident sequences that you analyzed in
21 CRAC compared to latent fatalities, early fatalities and
22 early injuries?

23 A The mean values of consequences?

24 Q No.

25 A Their peaks?

1 Q No. A distribution of all of the probabilities
2 associated with all the accident sequences.

3 A It couldn't be put on one page.

4 Q Do you agree with that, Mr. Acharya?

5 A (Witness Acharya) Well --

6 Q Could it be put on one page?

7 A If you are asking me to make an estimate of the
8 page, I can think aloud and you can pick the answer. For
9 instance, if you are suggesting that we show -- if I under-
10 stand your question, you are saying that for
11 each of the distances that we have in the CRAC code, we would
12 provide -- we should have provided what --

13 Q You are not understanding my question. I am
14 talking about the high density Philadelphia population area
15 and I am talking about a tabular summary of the distributions.

16 A For Philadelphia alone?

17 Q Yes.

18 A That was not our intention for inclusion in the
19 FES.

20 Q I understand that. My question is, did you agree
21 with Mr. Hulman's statement -- I don't remember whether to
22 call it specifically a statement, but would that be a one
23 page output --

24 A I don't think it could be one page --

25 MR. WETTERHAHN: Objection, I don't see what

1 materiality this has, whether it is one page or two pages.

2 JUDGE BRENNER: I don't either, because it is
3 not probative. If you want to apply some sort of mini-balance
4 as to whether even if it doesn't add much in their view, it
5 wouldn't be hard to do. Assuming for the sake of argument
6 that that is appropriate to some extent for you to probe into,
7 how many pages it is in the resulting summary output is not
8 probative of how hard it is to do it in terms of time, effort
9 or whatever, so it is not going to be helpful.

10 MS. BUSH: I believe it will be a one-page output.

11 JUDGE BRENNER: Do you understand my point as to
12 why it doesn't matter?

13 MS. BUSH: If the question is -- I think it is
14 important to find out how much work it would be and I am
15 happy to ask about that. I would like to ask about that.

16 JUDGE BRENNER: Well, I have read things that have
17 taken 20 pages and have been very easy to write because I
18 didn't take the time to edit it down because I had to get it
19 out in a hurry.

20 On the other hand, something worked over carefully
21 that was complicated, which resulted in a page and a half,
22 might have been a lot harder to write and taken a lot more
23 drafts and I am sure many of the people have had those
24 similar experience and that is an example of why your
25 question is not probative.

1 BY MS. BUSH:

2 Q Is it correct that you have a program all ready
3 for the CRAC that you can run to get a CCDF curve related
4 specifically to Philadelphia for health effects?

5 A (Witness Acharya) Well, we don't have any
6 specific program. The same program that we have run can be
7 used for running assessment of consequences, all kinds of
8 consequences for the City of Philadelphia. All that one has
9 to do is just kind of zero out the populace everywhere else
10 and shine out Philadelphia as the only population group.

11 Q So it would not be a difficult effort?

12 A Nothing is difficult. It would take time and
13 additional effort.

14 Q How much time?

15 A It is doable.

16 MR. WETTERHAHN: Objection. It is not probative
17 of any element of this contention. Perhaps if it had taken
18 a year and it was essential to the contention, it would make
19 a difference.

20 MS. BUSH: As I understand the steps --

21 JUDGE BRENNER: You don't have to talk to each
22 other. Give me a chance or else I'll go home and you two
23 can talk to each other.

24 We will give the cross-examiner a little bit of
25 leeway on this because this is going to the point that I

1 earlier discussed.

2 How important it is going to be later I don't

End 19.

3 know.

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2 If she wants to argue the scope of disclosure
3 and what might have been reasonable, and there is case
4 law that talks about what is reasonable to this clause,
5 given the effort involved, balanced against the worth of
6 it, so we will give her a little bit of leeway. I don't
7 think it will take too long and may be appropo of something
8 I may say at the end of all this also.

9 WITNESS HULMAN: Let's see if I can answer your
10 question now, as I understand --

11 JUDGE BRENNER: Let's get another question or
12 have the same one rephrased, because I think we've gotten
13 fragments of the question for a number of reasons, and I
14 think it would be easier for the witnesses, as well as
15 for the cross-examiner, to get that in.

16 BY MS. BUSH:

17 Q How much time would it take for you to do the
18 computer runs where you output the probability distribution
19 of accidents, of all the accidents you've run in the CRAC
20 model, summarized for health effects on Philadelphia?

21 A (Witness Acharya) If I give you a similar item
22 for every item I have here in the FES, exclusive of the
23 City of Philadelphia, that would take about as much time
24 as it took me to prepare to the FES analysis.

25 Q That wasn't my question precisely. My question
was, how long would it take you to output from the computer

mgc 20-2 1

2 the CCDF curves associated with Philadelphia and health
3 effects on Philadelphia?

4 A It would take at least a month.

5 Q To output --

6 A Yes. Output is just not a simple procedure where
7 you hit the button and the computer gives everything. You
8 have to prepare the text. You have to prepare your input
9 carefully and zero out the population elsewhere except for
10 the City of Philadelphia --

11 Q Wait, Dr. Acharya, slow down.

12 JUDGE BRENNER: Yes.

13 WITNESS ACHARYA: To provide exclusive analysis
14 for the impact of all the accidents that we have analyzed
15 in the FES exclusively to the population in the City of
16 Philadelphia, we have to go through the similar procedure
17 as you have done for the entire FES. In addition, we have
18 to take also -- to zero out the population from everywhere
19 else in the world except in the City of Philadelphia and
20 put it in the CRAC analysis.

21 So if you see the complexity of the FES analysis --
22 now I would like you to pay attention to this example -- we
23 have the conditional mean values in one table. Okay, that's
24 in the Appendix K-1 table. We would have to generate a
25 similar table for the City of Philadelphia, and there are
about 20-some sequences. Each sequence is analyzed under

mgc 20-3 1

2 three different emergency response conditions, so it's
3 20 times 3 at so many runs for a similar table like Table K-1
4 for the City of Philadelphia. And besides analyzing these
5 individual runs for Appendix K, we have to run all the
6 accidents put together for the overall absolute CCDF for
7 presentation of the results in a similar manner as they
8 are in the figures in Appendix L.

9 In Appendix L, each has three curves, one for
10 the severe accident from severe earthquakes and one for
11 non-severe earthquake initiated accidents, and those have
12 to combine to get the sum. The plotting that is done
13 there is outside the computer. There is a lot of human
14 intervention involved in going from the computer output
15 that we have seen that are present in the tables and
16 translating that into the plots and then pulling all this
17 stuff together and present it in a manner that is presented
18 in the main text of the FES.

19 So therefore it will be almost similar to what
20 we have already in the FES, just to address the City of
21 Philadelphia alone.

22 WITNESS HULMAN: I would like to add, Ms. Bush,
23 I don't see anything that would be added by that effort.
24 Why would the Staff need to differentiate between the
25 people in the City of Philadelphia in that manner, when there
are people in Bucks County and Montgomery County and

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Harrisburg and Pottstown?

2 We think that the kind of treatment we have
3 provided in the F&S gives the information necessary for a
4 decision on environmental impact and also gives the public
5 enough information to make a decision on whether the impacts
6 are severe or not.

7 BY MS. BUSH:

8 Q If I could continue with the first half of this
9 issue, Mr. Acharya, are you stating that you would have to
10 output Table K and put it in summary form before you could
11 get the total probability distribution for all the accidents
12 together?

13 A (Witness Archarya) Not necessarily. To address --
14 I'm anticipating that you will ask me the question as to how
15 the individual accidents are impacting the City of
16 Philadelphia -- well, I would think yes, perhaps it would
17 require a table like K-1.

18 Q But if I didn't ask for that --

19 A Then I wouldn't do it.

20 MR. WETTERHAHN: Objection. Too speculative.
21 Immaterial. Irrelevant.

22 JUDGE BRENNER: All right. We will overrule the
23 objection. The question has been asked and answered in any
24 event, but that's not the only reason for overruling it.
25 I think we could be more productive just completing this

mgc 20-5 1

2 line, which I think is kind of a digression, given the main
3 answer already.

4 BY MS. BUSH:

5 Q Would you look at Table 4, please, in your
6 testimony? Now that table has the magnitudes on one side
7 and the various probabilities, which is a summation of all
8 the probabilities and accident sequences examined; is that
9 correct?

10 A (Witness Acharya) That's right.

11 Q Now have I correctly understood what you said and
12 have you correctly understood me, that you are indicating
13 it would take a month to develop that table for the City
14 of Philadelphia? Is that what we have discovered here?

15 A No. That was not the question I am responding to.
16 Now you are narrowing to Table 4. Your earlier question
17 to which I responded that it might take a month, that was
18 in order to prepare the very similar type of analysis that
19 is present in the FES exclusively for the purpose of
20 Philadelphia. That would take about a month.

21 Q I see. Now to develop Table 4 for the City of
22 Philadelphia, how long would that take?

23 A I think I responded to a question in that
24 connection, to the question of Judge Morris, that just to
25 prepare something like this for the City of Philadelphia
exclusively, that would take perhaps about three days.

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(Pause.)

2 Q If we portray these results as in Table 4
3 specifically for Philadelphia, I would like to discuss
4 briefly the question of whether that would add any additional
5 perspective regarding important impacts. And I believe it
6 is your testimony that it would not add any additional
7 perspective; is that correct?

8 A That's exactly so.

9 JUDGE BRENNER: We've heard that a few times,
10 Ms. Bush.

11 MS. BUSH: That was just laying the foundation.

12 JUDGE BRENNER: Okay. It was fresh and
13 persistent. Go ahead.

14 BY MS. BUSH:

15 Q Do you state that, because it is your opinion, that
16 the high-density population area associated with that
17 sector, in its relationship of distance from the plant,
18 would not present any unique areas of concern in terms of
19 health impacts?

20 A (Witness Acharya) Any inference one would like
21 to draw as to the share or the proportion of the impacts
22 that could be ascribed to the City of Philadelphia is
23 derivable from what we have already presented.

24 Q Is what from what we have already presented?

25 A Is derivable from the information that we have

mgc 20-7 1

2 already presented in the FES on some important health
3 consequences -- early fatality with and without support of
4 medical treatment, early injury and latent cancer fatality
5 including and excluding thyroid -- for the City of
6 Philadelphia, and also we have the uncertainty factor --
7 that is, it could be upped by a factor of 40 and down by
8 a factor of 400.

9 Q Assuming hypothetically that that information
10 is not derivable, what would be the answer to my previous
11 question?

12 JUDGE BRENNER: Wait. I guess I'm going to
13 object on my own. When you have a hypothetical, if that
14 bears no relation to the evidence -- in fact, is contrary
15 to the evidence just educed -- it's a waste of time.
16 Sometimes we will allow hypotheticals in administrative
17 proceedings on the basis that you will tie it up later, but
18 this one has been untied before you asked the question by
19 your previous question.

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BY MS. BUSH:

2 Q Mr. Acharya and Mr. Hulman, did you not agree
3 with me that you could not derive the range of consequences
4 and probabilities to citizens of Philadelphia in terms of
5 health effects?

6 A (Witness Acharya) That's what we said, we could
7 not derive the CCDF. But we derived the risk and the
8 uncertainty in the risk for the City of Philadelphia.

9 Q Okay.

10 A (Witness Hulman) That's what we have done. But
11 your previous question, could we do it for the City of
12 Philadelphia in terms of CCDF, it could be done, yes.

13 Q My question is, given the unique relationship
14 that Philadelphia has to the plant in terms of its
15 particular density and its distance, is it your opinion --
16 in spite of that or in light of that, is it still your
17 opinion that it would not be important to have the CCDFs
18 in the public record with regard to the siting of the
19 plant?

20 A (Witness Acharya) Well, I don't know what
21 additional perspective the CCDF will provide with respect
22 to the City of Philadelphia. First, the City of Philadelphia
23 being farther -- quite --about twenty miles or so, it would
24 have drawn the CCDF for Philadelphia -- two CCDFs would
25 run much longer compared to the CCDFs that we have already

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2 provided. In other words, it will overlay the CCDFs which
3 we have not calculated, which we would have calculated if
4 we did the analysis, and overlay those CCDFs for the City
5 of Philadelphia on the ones that we have already done for
6 the entire site region. Those CCDFs would run quite longer
7 compared to the ones we have already shown.

8 Besides, let me add one thing. If you stress the
9 same argument, your argument that was the City of
10 Philadelphia not considered important, it's not that we did
11 not consider it important, but we did not show the separate
12 analysis for Philadelphia. If we would have thought of
13 providing separate analyses for the various population
14 groups, we would have thought about Pottstown. That would have
15 come to mind much earlier before we would have thought about
16 Philadelphia.

17 Q Is that because you have made some judgment that
18 in the offsetting factors of the important variables of
19 distance and population density, that Pottstown might be
20 a larger contributor to risk than Philadelphia?

21 A We did not consider specifically along these
22 lines. We did not consider these elements at all. But
23 what I said is, if we would have considered it as absolutely
24 necessary to portray the consequence in the problem of
25 CCDFs to various population groups, then Pottstown would
have come immediately to mind, because this is the largest

mgc 21-3 1

2 population center and closest to the plant, and that is
3 a high-risk area. Then we would have picked up the other
4 ones.

5 Q Comparably, isn't Philadelphia, while a greater
6 distance from the plant, a larger population density area?

7 A It is also a much lower risk on an individual
8 basis compared to Pottstown.

9 Q How about health effects?

10 A What do you mean?

11 Q In risk, you mean the probability and the
12 consequences?

13 A You mean to society?

14 Q Yes.

15 A If you are interested in that, we will give you
16 the number, following the recipe in the FES without doing
17 an additional analysis.

18 Q But is it true that for Philadelphia we might have
19 larger consequences in terms of you have many people that
20 would be exposed, and therefore you would have larger
21 numbers of latent fatalities?

22 A As I said, it cannot be any larger. The CCDF for
23 Philadelphia won't be any larger. In other words, having
24 a bigger span in the figures we have shown in the FES, they
25 will be all lower.

Q You are saying it can't be larger than the total;

mgc 21-4 1

is that correct?

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A The entire run of the CCDF block in the figures.

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Q But we don't know what percentage --

4

JUDGE BRENNER: Ms. Bush, excuse me. I don't know where your question is, but as a general comment, it's getting a little repetitive.

7

MS. BUSH: One final question.

8

BY MS. BUSH:

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Q We don't know what percentage Philadelphia contributes to that total risk; is that correct?

10

11

A (Witness Acharya) That is derivable from the FES information. If you ask a question to show how, I will answer that question.

12

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JUDGE BRENNER: Why don't you answer it now?

15

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WITNESS ACHARYA: Take, for example, the contribution of the share of Philadelphia to the risk of latent cancer fatalities. That was discussed yesterday. We have one figure, maybe 5.4L, that was talked about yesterday. Let me open that figure, okay?

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Now the figure in -- the Figure 5.4L shows the risk to an individual of latent cancer fatality from the cancer of thyroid organ and cancers to all of the organs, and on Page 102, the first full paragraph says, about the third sentence from the beginning of the paragraph, "To obtain risk curves for specific direction, all values on

mgc 21-5 1

2 the curve along the vertical axis must be multiplied by
3 16P where P is the average probability of the wind blowing
4 towards the direction of interest."

5 Now the reason for multiplying by 16 there is
6 as stated in the earlier sentence, that the risk curves,
7 as a function of distance, assumed equal probability --
8 namely, 1 over 16 -- to various directions, whereas in the
9 actual case, the 16 directions have different probabilities.
10 So we multiply by 16 to take that factor of 16 out that
11 was in the denominator, and introduce the P to reflect the
12 probability of the wind in a particular direction.

13 Now turn to the Figure 5.4L. The City of
14 Philadelphia is a span between 20 and 30 miles from the
15 plant. And if you will look at the runs of the two risk
16 curves, the risk to an individual at the 20-mile
17 location is about 2×10^{-9} . If you go to 30 miles, if you
18 look at the bottom curve, the value is 6×10^{-10} .

19 Now looking at the central distance of the City
20 of Philadelphia -- namely 25 miles -- the risk for
21 non-thyroid cancer is approximately 1×10^{-9} , and the risk
22 of thyroid cancer is also approximately the same value,
23 so you can add the two of them. The total risk for all
24 forms of cancer is 2×10^{-9} to an individual.

25 Now that 2×10^{-9} , multiply that by 16P total
and choose P of .16 for the east-southeast

mgc 21-6 1

direction and .11 for the southeast direction, then I have
also the population values for the City of Philadelphia
between 20 and 30 miles in the south -- excuse me -- in
the east-southeast, that is .75 million.

Now do this multiplication, 2×10^{-9} times 16 times
.16 times .75 times 10^6 , the answer comes
out to be 3.8×10^{-3} . That is for the risk of all cancer
fatalities in Philadelphia in the east-southeast direction.

When I do the similar calculation for the southeast
direction, the only difference is at .11 as a probability
and about one million people in that direction. The risk
comes out to be 5.2×10^{-3} .

If I add this to $3.8(10^{-3})$, I get 9×10^{-3} as
the total risk of all forms of cancer to the City of
Philadelphia. Now I take this number and compare it with
the two tables I had in Table L.IAB.

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1 In Table L.1A, if you look at the last column
2 there, the sum of the two cancer fatality risks in both
3 thyroid and nonthyroid, 4×10^{-2} , plus 1×10^{-2} , which equals
4 5×10^{-2} we had before. I just showed that risk of latent
5 cancer fatality to Philadelphia alone is 9×10^{-3} .

6 If you take the ratio of these two numbers, that
7 is 9×10^{-3} , divide it by 5×10^{-2} , you get 18 percent --
8 that is .18. That is Philadelphia's share of this
9 latent cancer fatality within a 50-mile region because
10 Table 1, L.1A is for the 50-mile region.

11 On the other hand, if I compare the Philadelphia
12 share with respect to the entire site region, I go to the
13 Table L.1B. Then the two numbers would add up to 8×10^{-2} .
14 Now I have the previous estimate of 9×10^{-3} for the City of
15 Philadelphia. I divide that by 8×10^{-2} for the entire
16 region. The answer is twelve percent.

17 So the City's contribution or the City's share of
18 the risk in relation to the risk of the entire region, is
19 twelve percent. One can do a similar calculation for early
20 injury and early fatality too.

21 JUDGE BRENNER: The approach you took in the
22 analysis that you just made for us on the record is similar
23 to the approach at page 23 and 24 of your testimony to the
24 extent applicable to deriving conditional fatalities.

25 In other words, it depends on what you are looking

1 for but you can divide up the analyses by much the same
2 approach, looking at the sectors and the value for P, and
3 deriving it against the distance from the appropriate CCDF
4 for the consequence you are looking for?

5 WITNESS HULMAN: Exactly.

6 JUDGE BRENNER: Ms. Bush?

7 BY MS. BUSH:

8 Q I appreciate that information. That gives us some
9 sense of Philadelphia's risk, contribution of risk.

10 Is it correct that percentage contribution is a
11 mean value?

12 A (Witness Acharya) That is correct.

13 Q So it does not give for us the full range of the
14 contributions that Philadelphia might contribute?

15 A (Witness Hulman) Range of what?

16 Q Over all the probability distribution curve.

17 A Range of what, though? Range of risk?

18 Q Contribution to latent fatalities.

19 A It gives you a mean value of risk.

20 Q It doesn't give us a range of the contribution
21 Philadelphia would make to health consequences, such as
22 latent fatalities, early fatalities?

23 A Yes, it does.

24 Q It gives you the range?

25 A (Witness Acharya) If by "range" you mean that

1 it doesn't give you the CCDF, we have said that before, it
2 does not. But as I said earlier, that if one drew a CCDF for
3 the City of Philadelphia, that will run lower than the
4 corresponding CCDF that is shown in the FES for that entire
5 region.

6 Q I understand that. But we don't know that the
7 curve would be the lower curve for the City of Philadelphia
8 would be at the same distance from the overall curve at all
9 points down the curve, is that correct?

10 A (Witness Hulman) That is correct. We don't know
11 that.

12 Q With regard to your Answer 30, what evacuation
13 assumption did you use there?

14 A I believe we described this previously in our
15 testimony. Let's see if we can find the exact reference.

16 A (Witness Acharya) We used "evac reloc" emergency
17 response for there.

18 Q Thank you.

19 Could you please tell us how you calculated the
20 conditional mean values for the population exposures in
21 Answer 31?

22 A Okay, it is done like this. That is, the
23 conditional mean value of the cloud area, the area of the
24 cloud within 20 and 25 miles, that is over Philadelphia is
25 also calculated in another CRAC run and it is also the

1 same value -- I mean the cloud area for the distance 25 and
2 30 miles, that is also calculated.

3 I remember and that is shown in my worksheet that
4 the cloud area is 42 square miles, between 20 and 25 miles
5 over the city and it is 50 square miles over 25 and 30 miles
6 of the city. Whereas the area elements of the city in those
7 two distances in any sector is within 20 or 25 miles, it is
8 44 square mile and within 25 and 30, it is 54 square mile.

9 In other words, the cloud area does not cover
10 100 percent of the city area elements, but is quite close.

11 Then we have also the population estimates for
12 each area element from which we calculate the population
13 density for those two area elements, namely between 20 and
14 25 miles and 25 to 30 miles bounded by $22\frac{1}{2}$ degrees to a
15 sector. So multiply now by 27 rems, that is the conditional
16 mean value, by 42 square miles. Multiply that by the
17 population density for that element -- you get the population
18 exposure for that element of the city area.

19 Next, do the same thing for the outer area element,
20 that is 16 rem (the dose) times 50 square mile, which is
21 the cloud area, times the population density for that area
22 element.

23 So you get the population exposure for the 25 - 30
24 mile area element of the city and we do this two times. One
25 is for the southeast sector. Another time for the east of

1 southeast sector and then when you add this, we get 18
2 million personrem for one sector and 13 million person rem
3 for another sector.

4 Q How did you translate those numbers into the
5 numbers that you gave in 32, answer to 32?

6 A Okay. I applied the central estimate method of
7 WASH-1400 for the calculation of cancer fatalities. The central
8 estimate is not used for the cancer of the breast and cancer
9 of the thyroid. For the balance of the organs, the central
10 estimate adjustment factor is used and when I do the
11 adjustments, I come up with a risk coefficient which is
12 58.6 cancer fatalities for all forms of cancer per one
13 million person rem, which is roughly, you may say, 60 cases
14 per million person rem. Now, 18 million person rem and you
15 have 60 cases per million person rem, so it is roughly 18 times
16 60. That is about 1100.

17 For the other one, it is 60 times 13, so that is
18 roughly about 800.

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End 22.

mgc 23-1 1

2 Q In the testimony that you gave earlier, you
3 talked about an uncertain factor that would be applied to
4 consequences.

5 Would that be a number that would be applied --

6 A Not necessarily --

7 MR. WETTERHAHN: Objection.

8 JUDGE BRENNER: Wait a minute. The question has
9 not been completed.

10 BY MS. BUSH:

11 Q Would that be a number that would apply to the
12 kinds of issues that go along with central estimates where
13 you use 58.6 and another range of values that might be used
14 for that conversion factor?

15 MR. WETTERHAHN: Objection. That misstates the
16 testimony. The witness testified -- should I repeat my
17 understanding of it?

18 JUDGE BRENNER: Not too much, because I don't
19 want to put words in the witnesses' mouths, but I am not
20 sure where you're going. I will tell you what I would rule
21 right now, and then if you feel the need to fill it out
22 because I'm misunderstanding your objection, I will let
23 you do it.

24 Ms. Bush is asking the witness whether it would
25 apply. She's not stating that the testimony was that it
would apply to these types of factors. And to the extent

mgc 23-2 1

2 there may have been a misstatement in the question, I think
3 the witness can straighten it out.

4 MR. WETTERHAHN: With that understanding, with
5 the Board's statement of the question, I will withdraw
6 any objection I had.

7 JUDGE BRENNER: I was going to say, particularly
8 since we have had this dialogue, the witness can straighten
9 it out without our continuing the dialogue, so that you
10 give your view as to how it should be straightened out.

11 MR. WETTERHAHN: I was restrained in giving my
12 view.

13 JUDGE BRENNER: I recognize the difficult line
14 between making the point of an objection and saying too
15 much, so when I make that comment, it's not a criticism.
16 It's just an effort to get the result that I think should
17 obtain on the particular objection.

18 Do you recall the question?

19 WITNESS HULMAN: We're not sure, based on the
20 statement that was made, what the question is. Could we
21 have the question restated?

22 MS. BUSH: I am just trying to get a sense --

23 JUDGE BRENNER: Restate the question.

24 BY MS. BUSH:

25 Q How would your uncertainty factor that you talked
about earlier in terms of the consequence value apply to

mgc 23-3 1

2 the 58.6 value or any other value that it would be appropriate
3 to apply it to?

4 A (Witness Acharya) I do not recall any time making
5 a statement about the quantities and the uncertainty on
6 the risk coefficients ever, the risk coefficient for
7 converting population exposure to the cancer fatality.
8 In fact, the risk coefficient that we have used here, which
9 is based on the central estimate model of WASH-1400, it is
10 fairly close to the BEIR-III linear quadratic model, within
11 a few percent.

12 A (Witness Hulman) You may have misunderstood
13 Dr. Acharya's use of the words "risk coefficient" in the
14 previous testimony with "risk uncertainty." They are
15 different terms.

16 Q What would that risk uncertainty as to
17 consequences apply to?

18 A You cannot apply a risk uncertainty estimate to
19 consequences only. It's to the product of the two. And
20 we have no estimate of the uncertainty of either, just
21 their product.

22 JUDGE BRENNER: I think if I can interject, what
23 she is getting at might be related, but related in the
24 sense that it's an uncertainty range, although a different
25 one. I don't have it in front of me, I can't find it, but
I think the central estimate of 168 latent cancer fatalities

mgc 23-4 1

2 per million person-rem -- that's the central estimate you
3 started with, correct?

4 WITNESS ACHARYA: That is the central estimate
5 based on the lifetime exposure. The central estimate that
6 I used, that is the same that was used in the WASH-1400,
7 that was based on thirty years plateau, according to which
8 it is 135, and the central estimate introduces something
9 less than -- something like a factor of two reduction.
10 So that 168 you mentioned earlier, that is based on lifetime
11 plateau, and if one would introduce a central estimate
12 reduction factor of approximately two, that will be about
13 80 cases per person-rem, and I have used 60 fatalities per
14 million person-rem. So that's about 30 percent, the
15 difference between 80 and 60.

16 JUDGE BRENNER: Let me stay with that for a
17 minute. Then I will return to what I think Ms. Bush is
18 getting at.

19 Using the 135 in your previous answer, you said
20 you applied appropriate reduction factors. Going from
21 135 to approximately 60 is a reduction factor of something
22 greater than two.

23 Now why is it appropriate to use that or for
24 the case being examined in Answer 31 and 32?

25 WITNESS ACHARYA: The dose -- we have the mean
dose as 27. WASH-1400's central estimate, the way it is

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2 exhibited in the consequence code as reflected in WASH-1400
3 actual calculations where the exposure is less than 30 rems,
4 divide the dose by five. In other words, reduce the risk
5 associated with that dose by five.

6 JUDGE BRENNER: Right. But you did not divide
7 by five. So what did you do?

8 WITNESS ACHARYA: Okay. Let me give a little
9 more detail.

10 According to WASH-1400, without an adjustment of
11 the central estimate, 135 cases of cancer fatalities of all
12 forms. Now when this is applied to a central estimate
13 adjustment, the following is done: Out of 135, subtract
14 about 13 cases of thyroid cancer fatality to which we don't
15 apply the central estimate. The balance is 122.

16 From 122, subtract 26 for the breast cancer to
17 which we do not apply central estimate adjustments. The
18 balance is 96.

19 So 96, we divide -- well, it is 96 cases per
20 one million person-rem. Each person is getting now less
21 than 30, because it is 27. Now here we bring in the
22 central estimate adjustment correction factor.

23 So that 96 divided by 5, the number of cases, if
24 the dose is below 30 rems per million person-rem -- so 96
25 divided by 5 -- I'm going through the steps -- 96 divided
by 5, plus 26, plus about 13 -- the whole thing, the

mgc 23-6 1

2 result of the sum multiplied -- divided by 10^6 power --
3 that is in so many cases per million person-rem -- that
4 answer is 58.6 cases per million person-rem.

5 JUDGE BRENNER: I have a couple of other things
6 before I get back to the initial point.

7 You have used the term "central estimate." I guess
8 WASH-1400 uses it. SARA uses it, and the Applicant's
9 witnesses used it when I asked them similar questions.

10 What does "central estimate" mean as compared to
11 terms such as average, mean, median?

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12 WITNESS ACHARYA: I do not think that is a precise
13 correlation of the central estimate to average, medium or
14 low. See, WASH-1400 uses terminology -- one thing is called
15 a central estimate; the other is called a lower bound
16 estimate, another is called the upper bound estimate. And
17 both the upper bound and lower bound were not followed
18 through. They were rejected in the final analysis of
19 WASH-1400, and all the results portrayed, they were in
20 terms of central estimate.

21 Was your question, what does it mean? Or am I
22 going in the right direction?

23 JUDGE BRENNER: Well, you are helping me, but I
24 do want you to also get to what it means.

25 WITNESS ACHARYA: All right. Now as you see,
being the central estimate, I have your 60, and in the

mgc 23-7 1

2 CRAC-2 version they have got 168. It would take roughly
3 a factor of slightly more than a factor of two lower, that
4 is roughly about, I should say, 80, whereas the BEIR-III
5 linear quadratic model would give something like 70, 76 or
6 so.

7 So these are within about maybe 20 or 25 percent
8 of one another.

9 Now what that central estimate really means,
10 that the WASH-1400 health effects experts determined that
11 dose -- the low dose delivered at the low rate is not very
12 effective in producing cancer fatality, so unless the dose
13 is very much high level, like say above 300 rems, certain
14 corrections are needed, because the uncorrected risk
15 coefficients were based on the linear extrapolation of the
16 Japanese data to extremely low levels of radiation. That's
17 all that it means.

End 23

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1 JUDGE BRENNER: Give us one moment, please.

2 (Board conferring.)

3 JUDGE BRENNER: Let me tell you what the
4 difficulty I have with your explanation. As I understood it,
5 after you got the central estimate, you would still apply
6 certain reduction factors as appropriate, as described in --
7 I think it was page 10-15 of SARA, as mentioned by the
8 Applicant's witness today and as also pointed out by you in
9 the way that you derived your conditional mean values for
10 latent cancer fatalities.

11 However, when you were explaining to me what the
12 central estimate was, I thought you were telling me that that
13 was derived by applying these adjustment factors to using
14 the biologists' collective judgment to what the linear line
15 fitting the data would get you.

16 So are there two adjustment factors?

17 WITNESS ACHARYA: No. See, the only adjustment
18 factor which is coming from the central estimate methodology
19 as I pointed out, it was 96 numbered fatalities of cancers
20 to organs other than breast and thyroid, to which we applied
21 the central estimate correction factor because the dose is
22 less than 30.

23 One can do either way. One can reduce the
24 population rate by that factor for calculation of the
25 breast cancer or one can have already a central estimate

1 adjustment risk coefficient in the manner I derived and then
2 multiply and multiply the calculated personrems by the
3 adjustment factor. It is simply one of the two alternative
4 methods of where to place the adjustment factor in the
5 denominator of what, the denominator of population explosion
6 or denominator of risk coefficients.

7 WITNESS HULMAN: Appendix 6 to WASH-1400 is the
8 reference. If you would like a specific page number, we can
9 provide that. We don't happen to have a copy of Appendix 6
10 in front of us, but it is in the room.

11 JUDGE BRENNER: Their reference would explain the
12 definition of central estimate?

13 WITNESS ACHARYA: That is correct. It is
14 Appendix 6, Section 9, I guess and other other appendixes
15 referenced there.

16 JUDGE BRENNER: While Mr. Hulman is looking that
17 up, Ms. Bush was asking you about the uncertainty in the
18 result you present of latent cancer fatalities for 18 million
19 personrem in one sector, and we will stay with that as an
20 example, the southeast sector.

21 You explained why the other uncertainty factor did
22 not apply here. In conjunction with the central estimate
23 in WASH-1400 of 168, and I understand why you used 135 --

24 WITNESS ACHARYA: WASH-1400 is 135. The 168 is
25 a post-WASH-1400 in some cases.

1 JUDGE BRENNER: Thank you.

2 Let me restate that, then, and I believe it was
3 page 10-15 of SARA, which is in evidence or at least one of
4 those pages of the Applicant's SARA document, which uses the
5 central estimate of 168, it is reported that the range of
6 estimates is 50 to 500, if I recall correctly. Is that
7 correct?

8 WITNESS ACHARYA: They may have so stated in
9 SARA, but the tables in the BEIR-III I did not get an
10 indication of the uncertainty to that effect, however we have
11 made a statement in the FES, in the content.

12 May I draw your attention to a particular page I
13 am looking for? Page 5-67 of the FES, or maybe 5-66 of the
14 FES, last paragraph that begins on that page.

15 It says, "Most authorities agree --"

16 JUDGE BRENNER: All right. You have gotten to it
17 more directly than I was going, I think. Let me ask to make
18 sure.

19 If Ms. Bush had been asking you as to a range of
20 uncertainties surrounding your estimate of the number of
21 latent cancer fatalities per million personrem, you would
22 point her to that discussion that you have just -- to which
23 you just referred in the FES, correct?

24 WITNESS ACHARYA: Uh-huh.

25 WITNESS: Mr. Chairman, I offered a suggested

1 reference to the central estimate for latent cancer fatalities.
2 It is specifically Appendix 6, Chapter 9, Section 9.3.3 on
3 page 9-25 of WASH-1400, NUREG 75/014.

4 MR. WETTERHAHN: And hopefully to fill in some
5 information on page 10-25 again of Applicant's Exhibit 152,
6 there at the bottom paragraph is the range, 50 to 500
7 cases. It should read "per million manrem," which is the
8 one you were referring to.

9 JUDGE BRENNER: Yes, thank you. I was going to
10 interject and you did that my page 10-15 was an incorrect
11 reference. It should be the page Mr. Wetterhahn just
12 referenced.

13 In that WASH-1400 reference, I want to end this
14 rather than belaboring it, is there a concise sentence or
15 two that describes the central estimate that you could
16 read into the record?

17 WITNESS HULMAN: No.

18 JUDGE BRENNER: Okay. I will leave it at that.
19 I will leave it at that because more importantly I now have
20 Dr. Acharya's good explanation of what you did in Answers
21 31 and 32 as well as an answer to where I think Ms. Bush
22 was going earlier.

23 I am sorry for that long interruption. I will
24 turn it back to you.

25

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2 WITNESS ACHARYA: If I may add one thing, there
3 is on thing in the FES on the top of Page 5-67. That is
4 the -- there is in the second line on the top, "Although
5 zero is not excluded by the data."

6 JUDGE BRENNER: Okay. Thank you.

7 Ms. Bush?

8 BY MS. BUSH:

9 Q Is it your testimony, then, that there is
10 currently a controversy as to -- within the field of
11 biologists and much activity in this regard as to what the
12 appropriate conversion coefficient should be?

13 A (Witness Acharya) There are different shades
14 of opinion that are reflected in that range. But when the
15 BEIR Committee summarized its findings -- they are documented
16 in various tables -- and for the linear quadratic model,
17 the number quoted is 76 cases per million person-rem for
18 all forms of cancer fatalities.

19 A (Witness Hulman) In addition to Dr. Acharya's
20 answer, there is some controversy among radiobiologists
21 and health physicists about that subject. But there is a
22 consensus, we believe, in the profession.

23 Q There was a disagreement by the Chairman of the
24 BEIR-III Committee as to the appropriateness of the
25 coefficient that resulted from the committee; is that correct?

MR. WETTERHAHN: Objection. I believe we have now

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1 gotten clearly into a contention which was rejected by the
2 Board with regard to whether the central estimate or some
3 other estimate should apply, and I believe the Board's
4 ruling was clear that it was not going to delve into the
5 controversy of which estimate of the BEIR Committee was
6 correct or not correct.

7 So I think, although we may have touched on it
8 before, I will not object to this line of questions.

9 MS. BUSH: I don't think it's correct that we
10 may have touched on it before. There has been linking
11 questioning. It's true, I am talking about that, but it is
12 because it has been brought up on the record and statements
13 have been made. It is my view that I am entitled to
14 cross-examine on what is brought into controversy by the
15 parties, even if it touches something Your Honor has stated
16 is not in controversy. Statements are made.

17 JUDGE BRENNER: Well, it's not in controversy.
18 We have ruled that there was no basis in terms of the
19 materiality of what we had to decide on severe accident
20 contentions, to admit a contention examining the basis for
21 the BEIR report and differences of opinion within it.

22 What we have touched on here is, given the best
23 estimates of the consensus presented, whether it be in BEIR
24 or other documents referred to, you are certainly entitled
25 to explore to some extent the range on those estimates of

mgc 25-3 1

2 uncertainty, and we have done that, and that is appropriately
3 in the FES also. It is reference, as well as in the reference
4 page of SARA.

5 Beyond that, we allowed some questions of
6 Dr. Godman, as I recall, on that subject, who had credentials
7 in the area. But we are not going to delve any further into
8 controversies as to whether totally different numbers should
9 be used, for the reasons we expressed at the time we
10 rejected that contention.

11 I didn't want to cut it off so coldly that you
12 could not explore the uncertainties of those best consensus
13 estimates presented, and therefore we have had the questions
14 and answers we have had. But now you are going beyond that.

15 Whether I should have cut it off earlier or not
16 is a moot point here, but we will cut it off at this point.

17 MS. BUSH: I appreciate being able to develop
18 the uncertainties. My continuing concern is their
19 statement that it is not controversial on the record.

20 JUDGE BRENNER: I think that misstates --

21 MS. BUSH: I will abide by your ruling.

22 JUDGE BRENNER: I think that misstates their
23 testimony. We did allow you to elicit an answer as to
24 whether or not there was a controversy. You got it of
25 this witness. As I recall, somebody obtained some
answers from some other witnesses -- it may have been

mgc 25-4

1 Mr. Elliott -- but it's on the record, and you were here.

2 MS. BUSH: This is my last area of cross-
3 examination.

4 BY MS. BUSH:

5 Q Mr. Acharya, do you recall providing to the City
6 a frequency distribution tabulation for whole-body doses
7 for the case that you ran for the City of Philadelphia,
8 II-T/WW?

9 A (Witness Acharya) Yes.

10 Q And does that document portray the twenty to
11 thirty mile range around the plant in intervals denominated
12 19 and 20?

13 A That's right.

14 Q And does that table, similar to Table 4 in your
15 testimony, have probabilities in the columns on the right
16 and magnitudes in the column on the left?

17 A That's correct.

18 Q And is it correct that these intervals, 19 and 20,
19 the probability values there, as well as the magnitudes,
20 would apply in any direction around the plant, but in the
21 twenty to thirty mile distance?

22 A That's correct.

23 JUDGE BRENNER: Ms. Bush, this isn't something
24 the Board has, is it?

25 MS. BUSH: No. I am at this moment going to ask

mgc 25=5 1

that it be marked for identification as City Exhibit 1.

2

(Counsel distributes documents.)

3

I have provided copies to the Board, and I have provided copies to the parties.

5

JUDGE BRENNER: We will mark this one-page table as City Exhibit 1 for identification. It's entitled "Frequency Distributions," Roman II-T/WW, WB, I guess, DS, "Versus Distance."

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(The document referred to was marked City Exhibit No. 1 for identification.)

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JUDGE BRENNER: Let's make sure, Dr. Acharya, that this is the table you referred to earlier.

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WITNESS ACHARYA: That's correct.

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JUDGE BRENNER: Have you shown him a copy of what you gave us, because he has his own?

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MS. BUSH: Yes, I did. I gave it to him during the break.

19

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JUDGE BRENNER: Thank you. You may proceed.

21

Q The probability figures shown --

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MR. WETTERHAHN: I would comment, it would have been nice to know that this was other than a handout, that it was going to be used in cross-examination more than one minute in advance.

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JUDGE BRENNER: Yes, that's true.

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MS. BUSH: I apologize.

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JUDGE BRENNER: You know, We've long had a procedure here, absent the cross-examiner not wanting to reveal something, that all references and all items that would be used in cross-examination should be turned over. Here you can't claim wanting to surprise somebody, because it's a table that they provided to you. So let's not do this again.

MS. BUSH: I think the company has had it for several days, but they didn't know I was going to put it in as an exhibit.

JUDGE BRENNER: Let's see where it goes, and if there's a problem, I will hear from you on it, Mr. Wetterhahn.

BY MS. BUSH:

Q Is it correct that that the probability figures under Interval 19 and 20 are conditional probabilities?

A (Witness Acharya) That's correct.

Q And these are values associated with the analysis that you discuss on Page 23 of your testimony; is that correct?

A That's correct. Let me add, the area under the CCDF identified for the Interval 19 is 27 rems, and the area under the CCDF provided for the Interval 20 is 16 rems.

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These are the numbers that are used.

2 Q In the testimony?

3 A That's right.

4 MS. BUSH: Your Honor, could we go off the record
5 for a moment, please?

6 JUDGE BRENNER: I would rather stay on, if it's
7 anything to do with this litigation.

8 MS. BUSH: I just want to ask how -- I want to
9 identify another exhibit. I have talked to the other
10 parties about it. I have no further cross-examination
11 questions.

12 There is another exhibit that I would like to
13 identify which is the map, the PEMA August '83 map, that
14 does have Philadelphia, as well as the fifty-mile circle
15 around the plant, and for illustrative purposes, I think
16 it is important to have that in the record.

17 I think the parties will stipulate to the
18 authenticity of those. I have identified the other one.

19 JUDGE BRENNER: Why don't you give us copies
20 while we hear from the other parties on it?

21 (Counsel proceeds to distribute the document.)

22 JUDGE BRENNER: Applicant?

23 MR. WETTERHAHN: I have a relevance problem.

24 It's nice to have a map of Philadelphia, but for what
25 purpose will it be employed? I don't want to be again

mgc 25-8 1

2 surprised in proposed findings by somebody taking
3 measurements for something. But if it's just for the
4 general interest of the Board --

5 JUDGE BRENNER: What do you need it for,
6 Ms. Bush? We know which sectors are applicable. It's been
7 all through the written testimony and the cross-examination.

8 MS. BUSH: I don't think there is any prejudice
9 to anyone, as you indicated. We do know what sectors are
10 here. The incremental value that it adds is that it is a
11 visual demonstration of Philadelphia in the two sectors.
12 It was helpful for me to be able to see Philadelphia,
13 citing its size within the sectors, and I think that it's
14 important to have it on the record for that reason.

15 JUDGE BRENNER: With that explanation, Applicant
16 has no objection to its identification as just what was
17 identified. But if it is not put in for any evidentiary
18 purpose or weight, we can't have any objection to its
19 mere identification.

20 MS. BUSH: I intend to ask that both these
21 exhibits to be admitted, so the issue is whether they can
22 be admitted.

23 JUDGE BRENNER: In evidence?

24 MS. BUSH: Yes.

25 MR. WETTERHAHN: Objection. Irrelevant.

JUDGE BRENNER: I don't think we need a map. I

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2 will hear from the Staff if they have a different view --
3 to show that the southeast and east-southeast sectors
4 would be the sectors applicable to Philadelphia. It's all
5 through the testimony.

6 MS. BUSH: I don't think that's in controversy.

7 JUDGE BRENNER: So why do you need the map?

8 I don't understand.

9 MS. BUSH: Because there is a visual value to
10 having a map that you can look at, that you can see
11 Philadelphia's relationship to the plant, you can see the
12 shape of Philadelphia, you can see where it is situated
13 in relation to the plant. I mean, we have different medias
14 of communication because different medias have value, and
15 I think that the map does have a value, incremental value.

16 JUDGE BRENNER: All right. We are not going to
17 use the map for any precise measurements or arguments as
18 to the scale or that kind of business?

19 MS. BUSH: No.

20 JUDGE BRENNER: Staff?

21 MS. HODGDON: We don't see the relevance of this
22 map and objection to any use to which it might be put,
23 beyond -- well, almost any use to which it might be put.

24 We have no objection whatsoever to our CRAC
25 runs here, City Exhibit 1.

MR. WETTERHAHN: Are we doing one at a time?

mgc 25-10¹

I just addressed the map.

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JUDGE BRENNER: Wait a minute.

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(The Board confers.)

End 25

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1 JUDGE BRENNER: First of all, we have marked the
2 map as City Exhibit 2 for identification.

3 (The document referred to
4 was marked City Exhibit
5 No. 2 for identification.)

xxx
6 JUDGE BRENNER: Taking #2 first, since we have
7 discussed it, we just don't think it is an important matter
8 either way. We don't think it serves any purpose beyond
9 what is in the testimony, but to the extent that the City
10 thinks it is helpful for somebody to have a visual look at
11 it, we will admit it into evidence.

12 It is going to be limited to the very limited
13 purpose that Ms. Bush expressed and it is not going to be
14 used for any substantive facts that are not already in
15 evidence.

16 In other words, somebody cannot take the map and
17 say, if you look at this northwest corner of the way
18 Philadelphia is shaped, this is what we would calculate
19 from that, because that is the type of thing that a witness
20 should have been asked about, and Ms. Bush, you are nodding
21 yes.

22 MS. BUSH: I agree. I am not going to use it for
23 any purpose other than what was stated.

24 JUDGE BRENNER: Other than what you stated, to be
25 more accurate.

1 MS. BUSH: How you summarized what I stated.

2 JUDGE BRENNER: I don't think it adds anything
3 but I will let it in.

4 (The document previously
5 marked for identification
6 as City Exhibit No. 2
7 was received in evidence.)

xxx

8 JUDGE BRENNER: How about City Exhibit 1, which
9 as I understand, a motion has been made by Philadelphia to
10 admit that into evidence?

11 MR. WETTERHAHN: I have some questions on it,
12 which I will take in turn, I assume.

13 JUDGE BRENNER: I'm sorry. I didn't hear you.

14 MR. WETTERHAHN: I have some questions on
15 foundation as to what this represents, since we were somewhat
16 surprized with it and did not have an opportunity to consult
17 with the Staff.

18 JUDGE BRENNER: Do you want to take a break? I
19 am not sure I understand fully what it represents either
20 given the limited question asked about it, although in
21 general I think we have got the picture.

22 MR. WETTERHAHN: If the City -- the City is now
23 finished --

24 MS. BUSH: I am finished with my cross-examination.

25 MR. WETTERHAHN: I think a break would be

1 appropriate.

2 JUDGE BRENNER: How much time do you need? How
3 much time are we going to have?

4 MR. WETTERHAHN: Not more than 10 minutes for the
5 Applicant.

6 JUDGE BRENNER: But for City Exhibit #1, you have
7 no questions?

8 MR. WETTERHAHN: That is correct.

9 JUDGE BRENNER: Staff, do you --

10 MS. HODGDON: I doubt that we will have more than
11 a question or two, possibly less.

12 JUDGE BRENNER: All right, we will take a five
13 minute break at this point, until 5 o'clock on that clock.
14 And then if it is going to run much longer, we are going to
15 recess. We will see how it goes.

xxx

16 (Recess.)

17 JUDGE BRENNER: We are back on the record.

18 Mr. Wetterhahn, the question is whether or not
19 to admit City #1, which is the Table provided by the Staff,
20 into evidence.

21 MR. WETTERHAHN: Does it have a number?

22 JUDGE BRENNER: City Exhibit 1.

23 MR. WETTERHAHN: City 1? Subject to my right of
24 cross-examination, we have no objection.

25 JUDGE BRENNER: All right. We will let Ms. --

1 Staff, do you have any problem with that?

2 MS. HODGDON: No.

3 JUDGE BRENNER: We will admit City Exhibit 1
4 into evidence.

5 (The document previously
6 marked for identification
7 as City Exhibit No. 1
8 was received in evidence.)

9 JUDGE BRENNER: You may cross-examine,
10 Mr. Wetterhahn.

11 CROSS-EXAMINATION

12 BY MR. WETTERHAHN:

13 Q Do you have City Exhibit 1 before you, the
14 document?

15 A (Witness Acharya) Yes, we have it.

16 A (Witness Hulman) We have a copy in front of us.

17 Q The designation II-T/WW, is that one of the
18 release categories that is presented in the Final Environ-
19 mental Statement?

20 A Yes. It is also the one referred to in our
21 testimony.

22 Q How many other release categories are there that
23 you summed?

24 A Approximately 20.

25 Q So the contribution of this release category has

26rg5

1 already been considered in your entire analysis in the FES,
2 is that correct?

3 A Yes.

4 Q So therefore there is nothing in this table that
5 is inconsistent with any of your statements made in the FES
6 or in your testimony, is that correct?

7 A That is correct.

8 JUDGE BRENNER: Mr. Wetterhahn, while we are on
9 the exhibit, when I read the title I was looking at it for
10 the first time and I did it badly. I now realize some of those
11 designations are abbreviations and we have -- what it is
12 is frequency distributions. it is the release category
13 presented, which is II-T/WW and then I take it the rest of
14 that line is an abbreviation of whole body dose versus
15 distance?

16 WITNESS HULMAN: That is correct.

17 JUDGE BRENNER: I am sorry I didn't get it right
18 before. Go ahead.

19 BY MR. WETTERHAHN:

20 Q If you will turn your attention to Interval 19,
21 does that represent either a portion of a segment or the
22 annular ring from a distance 20 to 25 miles away from the
23 subject reactor?

24 Well, that part of the annular ring contained in
25 the sector?

1 A (Witness Acharya) A reference to any annular ring
2 will be irrelevant. The dose versus distance is conditional
3 upon wind blowing, so in whichever direction the wind will
4 be blowing away from the reactor along the downwind direction
5 of the wind, this will be the dose versus distance relation.

6 Q But it also can -- if you took out the probability,
7 the conditional probability of the wind blowing direction,
8 this would also represent the magnitude of the whole body
9 dose in the entire annulus, correct?

10 A It could be applied to any direction in the
11 annulus, between 20 and 25 miles. That is at Interval
12 number 19.

13 Q Okay. The Interval calculates these probabilities
14 in magnitudes for some distance between 20 and 25 miles and
15 then applies it to the entire distance, 20 or 25 miles, is
16 that correct?

17 A Well, the way the CRAC or CRAC-2 models work, all
18 numbers estimated for an Interval are appropriate for midpoint
19 of the Interval, so though Interval Number 19 is spanning
20 from 20 to 25 miles, the numbers are calculated at $22\frac{1}{2}$
21 miles.

22 Q Okay. With regard to Interval 20, that is the
23 Interval of 25 to 30 miles, is that correct?

24 A That is correct.

25 Q And again, it would be actually calculating for

1 some midpoint $27\frac{1}{2}$ miles away?

2 A That is correct.

3 Q Let's take Interval 19. For each magnitude as
4 far as dose and rem, there is an associated probability, is
5 that correct?

6 A Conditional probability, yes.

7 Q Conditional probability. So taking the first one,
8 the first column, the probability that there will be a dose
9 about one rem is 97.8 percent?

10 A One rem or greater is 97.8 percent.

11 A (Witness Hulman) Given the accident.

12 Q And the wind blowing in that direction?

13 A (Witness Acharya) That is correct.

14 Q And then for the last entry, the probability
15 is .022 -- that is two percent?

16 A That's right.

17 Q That the magnitude of the dose would be 100 R or
18 larger?

19 A That is correct. It cannot be very much larger
20 than 100. It is close to the peak.

21 Q Okay.

22 Now the CRAC-2 code takes into account the
23 probability of occurrence of these various magnitudes in
24 estimating what the effect is in the population in that
25 interval, does it not?

- 1 A (Witness Hulman) The CRAC-2 code or the CRAC code?
- 2 Q The CRAC code, excuse me.
- 3 A (Witness Acharya) Yes.
- 4 Q And that it does by in effect summing probabilities
5 to get what the mean or the probability of -- I'll use the
6 term "mean dose" in that area, or does it sum it up
7 separately and the only thing you have presented the mean
8 dose in your testimony?
- 9 A In the CRAC health effects calculations, each of
10 these is handled separately.
- 11 Q Okay, so when you presented the mean of 27R, that
12 was for illustrative purposes and the CRAC code already has
13 taken into account the variation of the possible outcome
14 along with the associated possibility?
- 15 A That is very correct.
- 16 Q So this adds the fact -- the fact that it is
17 presented adds nothing to the ultimate results and your
18 ultimate conclusions, is that correct?
- 19 A No, whatever conclusion can be derived from there
20 is already included in the FES.
- 21 Q And one could present similar frequency distribu-
22 tions where every other of the sequences besides II-T/WW,
23 is that correct?
- 24 A That is correct.
- 25 Q Would that add significantly if you decided to

1 disclose this in your FES and attach such charts increase
2 significantly the size of the FES?

3 A It would increase significantly to the size.
4 Just wait -- that is because this is only part of the complete
5 output.

6 There are 34 intervals -- here you see intervals --
7 only from 15 to 31. There are three emergency response
8 modes, so you would get three times as much output for each
9 release category so the number of pages would be quite --
10 you can calculate, say, the report pages to release category
11 for one emergency mode, so there will be 12 pages for all
12 three emergency response modes and there are some 20-some
13 accidents, so 20 times 12 pages like this.

14 Q To run a complete CRAC output as far as your
15 base case or the case that Philadelphia wanted?

16 A Right.

17 Q What would be the cost to the taxpayer? Computer
18 time only?

19 MS. BUSH: Objection. I don't understand the
20 question or his characterization.

21 JUDGE BRENNER: Wait a minute. Did you finish
22 the question?

23 MR. WETTERHAHN: I finished the question.

24 JUDGE BRENNER: Let me hear the objection. Then,
25 if necessary, I will let you address it, okay?

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MR. WETTERHAHN: Certainly. That is the correct order.

MS. BUSH: I don't understand or agree with Mr. Wetterhahn's -- well, I don't understand it and I don't agree with his ability or his right to characterize what the City of Philadelphia has requested that the Staff do.

End 26.

mgc 27-1 1

2 JUDGE BRENNER: You know, I tell you, I've
3 had a continuing problem in understanding what the City
4 wanted, which was not helped by the cross-examination, because
5 when you wanted to go into the analyses performed, you
6 were delving into, more to state it generally, different
7 breakdowns, than when Dr. Acharya said, "If I did it just
8 for Philadelphia, I assumed you'd want all the same things."
9 Then you started -- then the shoe was on the other foot,
10 so to speak. You started to say, "Well, I don't know if I
11 wanted all of that."

12 So I agree with you, it's not clear as to what
13 the City wants, and I think you can clarify the question
14 in that regard.

15 BY MR. WETTERHAHN:

16 Q Take a look at Table 4 in your testimony.

17 JUDGE BRENNER: Remember, Mr. Wetterhahn, you
18 are the one who decried the importance of this whole
19 subject.

20 MR. WETTERHAHN: But I was overruled.

21 JUDGE BRENNER: That's right.

22 MR. WETTERHAHN: And I have the right now and
23 I have the obligation to explore it a little bit. This
24 hopefully will be my last question.

25 JUDGE BRENNER: I agree with your observations,
but I want to put the whole thing in context.

mgc 27-2 1

MR. WETTERHAHN: Yes.

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JUDGE BRENNER: Okay.

3

BY MR. WETTERHAHN:

4

Q Table 4, to reproduce this table for only zeroing out the population other than the City of Philadelphia and to reproduce the CRAC run that resulted in this table with the similar options that you used in getting Table 4, can you give me an estimate of the cost of that?

9

A (Witness Hulman) Let's see if I understand the question. You only want to know what it would cost to develop a table like Table 4 for just the City of Philadelphia?

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Q That's correct. Computer time.

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A Just the computer time? Probably a few thousand dollars.

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Q And professional time?

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A Probably three days worth of time. To put it into the context of the FES would require considerably longer.

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Q And do you see any value in doing such a run?

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MS. BUSH: Objection. The question has already been answered.

23

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MR. WETTERHAHN: I will withdraw the question. No further questions.

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JUDGE BRENNER: The Board has no questions.

mgc 27-3 1

Does the Staff have any redirect?

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MS. HODGDON: The Staff has no redirect.

3

JUDGE BRENNER: Ms. Bush, any follow-up? Give me a time estimate, if the answer is yes.

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MS. BUSH: I have no follow-up.

6

JUDGE BRENNER: All right, gentlemen, we have come to the end of your testimony. We do appreciate your presence here on the other contentions and on these contentions.

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Without commenting on the substantive merits of anything you have told us, I have been impressed with your ability to know where in the FES certain information has been, given the size of the portion of the document relative to this contention, such as figures and charts and so on. We appreciate that, because the references to the existing FES, along with the explanation, is very helpful, as opposed to just getting the explanation on the transcript, and then we have to do the work of trying to match it up.

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So we appreciate that. Thank you for your time here.

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(Witnesses excused.)

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JUDGE BRENNER: Ms. Hodgdon, you were going to report on further contact with Mr. Romano?

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MS. HODGDON: Yes. I spoke with Mrs. Romano during the first break this afternoon and left a message

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mgc 27-4 1

2 that the Board had indicated should be given to Mr. Romano
3 earlier -- that is, that if he wishes oral argument, he
4 should be here at nine o'clock tomorrow morning, and that
5 if he does not wish oral argument, he should inform Staff
6 counsel at their hotel this evening. And I was assured that
7 Mr. Romano would get that message.

8 Staff counsel would be happy to notify the
9 interested parties, should they hear from Mr. Romano at an
10 appropriately early hour.

11 JUDGE BRENNER: As far as we are concerned, you
12 can tell us at nine o'clock on the record. Whatever
13 arrangements you and the other parties want to work out,
14 you can, and I am sure some of them might appreciate your
15 kind offer in that regard.

16 MR. WETTERHAHN: Ms. Hodgdon also told me, as
17 relevant to this, that Mr. Romano has stated that he did
18 not receive Applicant's reply findings. We checked with
19 the delivery service. They attempted delivery yesterday.
20 They attempted delivery again today, and they are again going
21 to attempt delivery today for a third time. In any event --

22 JUDGE BRENNER: I don't understand the problem.

23 MR. WETTERHAHN: There has been nobody at the
24 place he has designated on the service list to receive --

25 JUDGE BRENNER: Which is his home address,
I believe.

mgc 12-5 1

MR. WETTERHAHN: Home address.

2

JUDGE BRENNER: Why don't they just leave it there?

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MR. WETTERHAHN: They can't do that.

4

MS. HODGDON: You should give it to the --

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MR. WETTERHAHN: We will handcarry a copy up to him as soon as we can.

7

JUDGE BRENNER: Get somebody who is willing to leave it there, over and above the delivery service, or convince the delivery service to leave it; if they cannot get their signed receipt, you will hold them harmless, et cetera, et cetera.

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MR. WETTERHAHN: I will attempt to do that. But it wasn't until this afternoon that Mr. Romano indicated to Ms. Hodgdon that he didn't have our copy, and I was misled by a statement --

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JUDGE BRENNER: I want to ask Mr. Vogler something relevant to this.

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MR. WETTERHAHN. I was inadvertently misled by a statement that Staff counsel had made, that he was examining our findings as well as theirs.

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JUDGE BRENNER: Yes, I had the same inference. But it may not have been particularly covered.

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In any event, Mr. Vogler, when you had what you termed difficult conversation with Mr. Romano yesterday, did he indicate at that time that he had not received

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Applicant's findings?

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MR. VOGLER: No, sir, he did not.

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JUDGE BRENNER: The impression I got from your report was that he needed time to review the findings of both Applicant and Staff. Was that what you had told us?

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MR. VOGLER: That's correct. That's clearly what he told me.

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MS. HODGDON: Excuse me. Yes, Judge Brenner, and when I was speaking about that matter earlier today, I said that I thought it was appropriate to give him an opportunity to indicate later whether he would want to argue, present argument, because he needed time, being a pro se intervenor, to review those filings. I didn't mean to say that he had indicated that he had them, although I did not know that he did not have them.

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I was told by Mrs. Romano this afternoon that it was a problem because he didn't have the Applicant's findings, and it was at that time that I conveyed it to Applicant's counsel.

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JUDGE BRENNER: Okay, you have given us the facts. And if it becomes a problem raised by anybody tomorrow, we will apply those facts.

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But get it to him today somehow, please.

24

All right. I think that completes that subject. We will find out more at nine o'clock tomorrow morning.

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mgc 27-7 1

Perhaps the Staff will find out earlier than that.

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MS. HODGDON: Perhaps.

3

JUDGE BRENNER: Well, you should, and if you don't, we'll hear about that also at nine tomorrow.

5

On the other subject, is there anything to report on the emergency planning implementing procedures, or should we take it up tomorrow morning?

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MR. WETTERHAHN: We will take it up tomorrow morning. There were discussions going on late today.

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JUDGE BRENNER: Okay, we will take it up tomorrow morning.

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On the subject of the City's contentions, I want to make one preliminary comment, and then I think it might be useful if we perhaps go into it at a little greater length tomorrow, but not much greater length.

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We had hoped that these issues could be settled, given what we perceived to be the problem of the issues being -- one of the threads, at least, running through the City's issues that we saw was one of disclosure of the analyses as they might apply to Philadelphia, and we have encouraged negotiations which the parties undertook. And the impression that we had is that they worked diligently and hard at them.

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Unfortunately, the negotiations did not lead to even a very meaningful partial settlement, and certainly they

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did not lead to a full settlement.

2 I have presided over other cases where matters
3 were litigated with great vigor by the parties; however,
4 after the matter was litigated but before the proposed
5 findings were filed, the issue was settled either because
6 of new information disclosed in the course of the litigation
7 or because the parties were not on the same wavelength in
8 the negotiations and did not realize it, and only came to
9 realize that in the course of the litigation. It's possible
10 that some of that may be applicable here. We don't know.
11 We are just stating that it's possible, and it may be that
12 there is room to still settle these issues, given disclosure
13 on the record, without any party giving up for any purposes
14 beyond this particular hearing their litigative positions
15 as to what may or may not be necessary in an FES or NEPA
16 analysis.

17 We are going to direct the parties to negotiate --
18 that is, the City, the Staff and the Applicant -- at least
19 once. We're not going to specify how many times you should
20 try, because we know, given the parties we have before us,
21 particularly governmental parties such as the City, that if
22 there is some optimism on the first negotiation session,
23 which we will require, that on your own, you use your good
24 judgment as to whether or not to pursue it further.

25 We won't set a timeframe, but you should do it

mgc 27-9 1

2 soon so there is room to flesh out any details. The
3 findings are going to be required very shortly after that
4 week in June. So you have a little bit of time, but not
5 much time, because if you don't settle it, you will have to
6 be very quickly working on your findings.

7 We think that there is room for settlement. That
8 doesn't mean it will be settled. That doesn't mean we will
9 be upset if it's not settled. It's just that we think it's
10 worth a try by the parties. Although you have done a lot
11 of work on it, there is still a lot of work that you can
12 avoid.

13 More important than the work you might save
14 yourselves would be the fact that when parties have the room
15 to craft a settlement among themselves, they can sometimes --
16 usually, in fact, adjust the relief so that all the parties
17 are happy, whereas when you toss it up, so to speak, for a
18 Board decision, you will get a decision, but you might end
19 up not having the sensitivity to detail in such a decision
20 on the merits up or down that you might be able to get in
21 a settlement. And I think there is a lot in this record
22 that can be applied to a settlement, which settlement
23 agreement can be made part of the record and referred to in
24 any decision by us, if that is the parties desire, even
25 though it is settled, which would be a published decision
and so on. So there is a lot of room for ingenuity as to

mgc 27-10i

form as well as substance.

2 Now it may be that you can settle some things
3 and not others. It may be that you can settle nothing.
4 But we think it's worth a try, and we are ordering you to
5 make that attempt.

6 If the parties think it appropriate to include
7 LEA in attempting to settle some of LEA's issues, we would
8 welcome that attempt also. We won't order it, because as
9 we understand it, the thread running through some of LEA's
10 issues is not quite the same as the City's, but on some of
11 the subparts of LEA's contentions, there is a relationship,
12 and our view is that LEA also is a reasonable party,
13 represented by able counsel on this issue, and you might
14 want to give that a try also.

15 If you need to discuss this further, we can do
16 it tomorrow morning. If not, the only thing I want to take
17 up in the morning would be the page estimates for findings,
18 because that might take a little bit of time. I would like
19 to defer that until the morning, if that's okay with all
20 counsel present.

21 Ms. Bush?

22 MS. BUSH: I have thought that it might be helpful
23 for the City to respecify its issue, at least 13, given
24 your indication of its not being clear, and it wasn't
25 drafted that well.

mgc 25-11

1 JUDGE BRENNER: You are delving into a whole new
2 area, and we can talk about it some more tomorrow. But the
3 place to re-specify it now would be as part of a settlement
4 or in findings, if you don't settle it.

5 But the litigation has run its course on the
6 issue as admitted.

7 MS. BUSH: I just thought it might be helpful to
8 have it more formally, that the Staff could really look at
9 it and see what they would be willing to do.

10 JUDGE BRENNER: Do it as part of the settlement
11 negotiations. It might be very helpful in that context.
12 Beyond that, it certainly might be helpful to your litigative
13 position, if you don't settle it, to state what the gravamen
14 of your issue is as you see it.

15 Now we may disagree that that was in the contention
16 as admitted, but you can do that in the findings. But
17 your suggestion, I think, would be very useful in the context
18 of settlement negotiation, and you've got the assistance
19 of Mr. Finlayson, and I think that might help in
20 negotiations, to the extent you can discuss it with him,
21 and you've had that assistance all along. And I think
22 you should continue to apply it.

23 The main message is, do not let the inertia of
24 a litigation take away the opportunity of having another
25 negotiating session, and we are interjecting ourselves to

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stop any such inertia that might have existed.

2

We will be in recess now. We will come back

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at nine tomorrow. We can take care of the findings matter

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on this first thing, so that Ms. Bush would not have to

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stay very long, and then we will go to the argument on

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the welding finds, if Mr. Romano appears and desires such

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argument.

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So we will be back in this room at nine o'clock

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tomorrow morning.

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(Whereupon, at 5:25 p.m., the hearing was

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recessed to resume at 9:00 a.m., Thursday, May 31, 1984.)

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End

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CERTIFICATE OF PROCEEDINGS

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This is to certify that the attached proceedings before the
NRC COMMISSION

In the matter of: Philadelphia Electric Company

Date of Proceeding: Wednesday, 30 May 1984

Place of Proceeding: Philadelphia, Pennsylvania

were held as herein appears, and that this is the original
transcript for the file of the Commission.

Mimie Meltzer
Official Reporter - Typed

Mimie Meltzer
Official Reporter - Signature