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UNITED STATES OF AMERICA NUCLEAR REGULATORY COMMISSION

In the matter of:

PHILADELPHIA ELECTRIC COMPANY

(Limerick Generating Station,
Units 1 & 2)

Docket No. 50-352
50-353

Location: Philadelphia, Pa.

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Date: Tuesday, May 29, 1984

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UNITED STATES OF AMERICA
NUCLEAR REGULATORY COMMISSION
BEFORE THE ATOMIC SAFETY AND LICENSING BOARD

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In the Matter of: :
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PHILADELPHIA ELECTRIC COMPANY :
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 Docket Nos.50-352
(Limerick Generating Station :
 50-353
Units 1 and 2.) :
:
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U.S. Customs House
Old Customs Courtroom No. 300
Second and Chestnut Streets
Philadelphia, Pennsylvania 19106

Tuesday, 29 May 1984

The hearing in the above-entitled matter reconvened
at 1:30 p.m., pursuant to recess,

BEFORE:

LAWRENCE BRENNER, ESQ., Chairman
Atomic Safety and Licensing Board

RICHARD F. COLE, Member
Atomic Safety and Licensing Board

PETER A. MORRIS, Member
Atomic Safety and Licensing Board

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APPEARANCES:

On behalf of the Applicant:

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Office of the Executive Legal Director
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On behalf of the City of Philadelphia:

MARTHA W. BUSH, ESQ.
Deputy City Solicitor
1500 Municipal Service Building
Philadelphia, Pennsylvania 19102

I N D E X

<u>WITNESSES:</u>	<u>CROSS</u>	<u>REDIRECT</u>	<u>RECROSS</u>	<u>BOARD</u>
(Resumed)				
G. F. Daebeler)	11,622			
S. Levine)	(Bush)			
E. R. Schmidt)	11,667			11,675 (Morris)
G. D. Kaiser)	(Hodgdon)			11,679 (Cole)
		11,683	11,686	
			(Bush)	

(Resumed)

Sarbeswar Acharya) 11,691

Lewis G. Hulman) (Bush)

Recesses:Page:

Mid-afternoon	11,661
Late-afternoon	11,690

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P R O C E E D I N G S

2 JUDGE BRENNER: Good afternoon. We are here
3 to begin the evidentiary hearing on the City of Philadelphia
4 Contentions 13 and 14, at least those portions that were
5 admitted.

6 I have a cross plan which we have just received
7 from the City, and glancing through it quickly, Ms. Bush,
8 I don't see anything on City 13. It starts with City 14.

9 MS. BUSH: Your Honor, I am not prepared today
10 to go forward with City 13, so I am going to have to ask to
11 have the time to present that to you in the morning.

12 JUDGE BRENNER: All right. So you will start with
13 City 14?

14 MS. BUSH: Yes. Then the way I would like to
15 proceed is to do both Applicant and Staff. I don't care
16 if they are on a panel or not together, but to do 14 all
17 the way through for the Staff and then for the Applicant,
18 or the reverse. It doesn't matter to me.

19 JUDGE BRENNER: All right. On that subject,
20 we had directed last week that we have a combined panel
21 of Staff and Applicant witnesses, absent particular good
22 cause to the contrary, for any discrete portions thereof.
23 I see the Staff's panel is not up there.

24 Ms. Hodgdon, you said you want to address that?

25 MS. HODGDON: Yes. The Staff has asked that the

mgc 1-2

1 question of its witnesses taking the stand with the Applicants'
2 witnesses be reexamined in light of its feeling that the
3 decision that both panels take the stand together was made
4 most for purposes of expedition. They do not disagree that
5 that purpose might have been served admirable; however, they
6 feel that -- the Staff feels that its witnesses were not
7 always sure when to add to Applicant's witnesses' responses,
8 especially when the material to be added might have
9 represented a subtle addition, and they felt that they were
10 sometimes inhibited in their responses by being on the
11 stand with the Applicant.

12 Also, the Staff's witnesses' feeling was that we
13 weren't able to -- really, there was no time before
14 redirect, and so the distinction between direct, cross-
15 examination and redirect was really lost, and we were not
16 really able to wrap up in some way in which we are
17 accustomed to comment on the total presentation of
18 Applicant's witness panel.

19 All of that we felt was -- the Staff felt that
20 it wasn't able to have made the contribution to the record
21 that it might otherwise have made because of that.

22 I believe that more or less states the feeling.
23 Some of this may be subjective. I'm sorry if I've -- you
24 could ask questions, if you have questions. Thank you.

25 MR. WETTERHAHN: Could the Applicant be heard on

mgc 1-3

1 it?

2 (The Board confers.)

3 JUDGE BRENNER: Mr. Wetterhahn, go ahead.

4 MR. WETTERHAHN: I thought that the procedure of
5 having the Applicant's and Staff's panel on at the same time
6 was working well. I believe it expedited the process and
7 allowed each panel to consider adding to what the other
8 had said. I don't recall, however, that there were any
9 cross-responses to any of the questions last week as far as
10 the objections brought up by Staff counsel. I think they
11 can be easily overcome by instructions to the witnesses from
12 Staff counsel.

13 This matter was obviously discussed between
14 Staff counsel and the witnesses over the recess in the
15 proceeding, and I am sure as instructed by counsel, they can
16 now proceed as required.

17 With regard to having some time between cross-
18 examination and redirect, I am sure that can be accommodated
19 without changing the entire substance of having both panels
20 on at once. So I would, in the interest of expediting the
21 proceeding and getting a full record, support having both
22 panels on at once.

23 JUDGE BRENNER: Ms. Bush, did I hear you correctly,
24 that you had no preference either way, so long as you could
25 complete all your questions of all witnesses on 14 before

mgc 1-4

1 going to 13?

2 MS. BUSH: That's correct. In my mind, I have
3 cross-examination for the Staff and I have cross-examination
4 for the company, and as you can see from my plan, they are
5 totally separate. That's the way I am going to approach it.
6 I have no objection to them all sitting there.

7 When I first came to the hearing last week, it
8 was kind of strange to me to have a whole bunch of people
9 being cross-examined, but I think I'm getting used to it now.
10 So I really have no preference down at the bottom line.

11 JUDGE BRENNER: I'm just glancing at your cross
12 plan. We haven't had much time with it, only a few moments.
13 I don't see that clear separation that you are talking about.

14 MS. BUSH: The first five pages are for the Staff,
15 and then the last two pages are for the company.

16 JUDGE BRENNER: I see. Thank you.

17 Well, I'm outvoted two to one. We will accede
18 to the Staff's request. Speaking for myself, I would not
19 have, because I don't think the Staff's reasons are
20 substantial. The matter of the witnesses feeling inhibited
21 is contrary to the instructions that all counsel should
22 have given their witnesses in this proceeding. As
23 Mr. Wetterhahn said, we could have cured it by pointing out
24 that they are supposed to supply any additional information
25 regardless of who the question is directed to, unless the

mgc 1-5

1 cross-examiner objects, and then we can deal with it. You
2 had better make sure that they have that instruction, even
3 when appearing as a panel of just Staff witnesses .

4 In terms of the stated purpose of efficiency in
5 adopting the procedure for a combined panel, that was not the
6 only purpose. Efficiency was one of the purposes. The other
7 purpose was to sharpen any dispute among the witnesses for
8 both sides, and I think that would have been better served
9 by keeping the panel together.

10 In terms of the blurring of the wrapping-up, so to
11 speak, as Ms. Hodgdon put it, I think that could be taken
12 care of in several ways. You always have that blur with
13 follow-up questions anyway. I stated last time, we could
14 solve any problem of counsel needing to confer briefly with
15 the witnesses, such as by a brief recess or whatever, so
16 I think we could have solved the problems.

17 Nevertheless, since you have stated that you have
18 those problems, you persuaded Judges Morris and Cole to
19 accede to your request. I'm rather mild about it, and I
20 think the other two Judges were somewhat influenced for the
21 reason that, in fact, the City's cross plan is divided
22 between the two parties, although it remains to be seen how
23 clearly that division remains. In any event, I don't think
24 it's a big issue, and we will go this way.

25 Don't take that as the law of the case, though.

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We will revisit it again, if it comes up again.

JUDGE COLE: I think the possibility of inhibition in any answer was persuasive in my vote on that issue, and it overrides any deficiencies.

MS. HODGDON: Thank you.

End 1

1 JUDGE BRENNER: On that point, your witnesses have
2 now been instructed to the contrary, even if they appear separately,
3 that is just staff witnesses. If there is anything to supplement the
4 witnesses are to do that even if the entire panel is made up of witnesses of
5 just one party. In the future, if we have a combined panel, you
6 better instruct them on that also.

7 I think it is illusory but Judge Cole and I
8 disagree and Judge Morris disagrees with me and it is not a
9 big deal so we don't care and we'll move on.

10 Ms. Bush, the witnesses have already been sworn
11 as you know and testimony is in the record.

12 Is that Mr. Finlayson next to you?

13 MS. BUSH: Yes, it is.

14 JUDGE BRENNER: We will note that he is here.

15 MS. BUSH: Can we go off the record for a moment?

16 (Discussion off the record.)

17 G.F. DAEBELER,
18 S. LEVINE,
E.R. SCHMIDT,

19 and

20 G.D. KAISER

21 resumed the stand, and having been previously been duly sworn,
22 were examined and testified further as follows:

23 JUDGE BRENNER: All right. The court reporter
24 should have noted that these witnesses have previously been
25 sworn and would get a listing of which witnesses are here.

xxx

1 CROSS-EXAMINATION

2 BY MS. BUSH:

3 Q My first question is in the area of City 14A. I
4 believe you begin that discussion on page 18 and that issue
5 has to do with the base case average evacuation time of 2.5
6 miles per hour, is that correct?

7 A (Witness Schmidt) Yes.

8 Q On page 22, I believe you discuss the public risk
9 as you have portrayed it on Table 2 attached to your testimony,
10 is that correct?

11 A (Witness Kaiser) Yes.

12 Q And Table 2 is proffered to be a sensitivity of
13 risk, public risk, of early fatality associated with various
14 delay times and/or the evacuation speeds, is that correct?

15 A Yes.

16 Q Now I believe that you concluded as a result of
17 this table of the runs that you did that were portrayed in
18 the table that the predictions of public risk do not differ
19 significantly when you use evacuation speeds ranging from
20 2.5 to 10 miles per hour, is that correct? I believe that
21 conclusion is on page 23, paragraph 31?

22 A That's right, yes.

23 Q Now this table and the runs that you did to portray
24 in the table had to do with early fatality, population health
25 effects, did they not? Table 2?

1 A Table 2 presents early fatality public risk, yes.

2 Q Is it correct that it is -- that there are various
3 kinds of societal risks or population health effects that are
4 generally measured primarily being early fatalities, early
5 injuries and latent health effects; latent fatalities, are
6 those through the categories that are often the primary ones
7 that are analyzed?

8 A Those categories are often analyzed, yes.

9 Q Of those three categories, is it correct that
10 generally the early fatalities would be the consequence that
11 you would more often see in distances closer to the plant
12 than at distances far away from the plant?

13 A Yes. That is correct.

14 Q So, furthermore then, is it correct that latent
15 fatalities are more likely to occur compared to early fatali-
16 ties at distances further from the plant?

17 A Yes, it is.

18 Q Would you agree with me then that it might be more
19 appropriate for examining the sensitivities of health effects
20 at far distances from the plant, to use latent fatalities
21 rather than early fatalities?

22 MR. WETTERHAHN: Objection. The contention is
23 related to evacuation, people presumed at least within 10
24 miles of the plant. It is irrelevant what appropriate
25 measure of risk is for people far distant from the plant.

1 JUDGE BRENNER: It doesn't sound right to me,
2 Mr. Wetterhahn, but I want to pull out the wording of the
3 contention.

4 Do you want to point specifically to something?

5 MR. WETTERHAHN: I am reading from page 18 of
6 our testimony, where we restate the contention and the 1980
7 study referred to is the study of the 10 mile evacuation,
8 which used 2.5 miles per hour and that is the base case for
9 evacuation used in the Staff's FES also, which is the basis
10 for the contention for within 10 miles.

End 2

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1 JUDGE BRENNER: Looking at the other subparts
2 also, Ms. Bush, do you want to respond while I go through
3 the language of the contention for myself?

4 MS. BUSH: Your Honor, the contention is worded
5 in terms of evacuation time, and all of the models assumed
6 evacuation within the zero to ten miles, and the assumptions
7 beyond that, I believe, were sheltering or various other
8 things.

9 I believe that my questions are, and the responses
10 would be applicable to the difference between zero and ten
11 miles. I can ask that of the witness.

12 JUDGE BRENNER: But your question talked about the
13 effect at greater than ten miles.

14 MS. BUSH: I said far distances, and I did have
15 in my mind -- I have in my mind Philadelphia. That is my
16 basic concern. And latent fatalities, I believe is what
17 we are concerned about.

18 But I believe the questions hold for ten miles
19 versus one mile.

20 JUDGE BRENNER: I thought you were going to tell
21 me that it was an overlap with City 13, but that is not
22 where you are going with that question.

23 MS. BUSH: We would like -- yes, you are correct,
24 Your Honor. Our ultimate goal is to have a portrayal of
25 health effects on the City of Philadelphia, a range of health

mgc 3-2

1 effects that potentially could occur to the City of
2 Philadelphia, and I believe that the evacuation assumption
3 within one to ten miles would influence the total health
4 effects that you would see for the sectors east, south,
5 and southeast.

6 JUDGE BRENNER: You want to keep the two
7 contentions separate, and for analytical purposes in
8 litigation, I think it would be useful to do so. What you
9 do with them in your findings afterwards does not need to
10 be that restricted.

11 MS. BUSH: That's true.

12 JUDGE BRENNER: Why don't you ask the alternate
13 question that you suggested, because as I read City 14 --
14 and nothing you have said is to the contrary -- it doesn't
15 deal with evacuation from the EPZ. You've had other
16 contentions, including City 13, in which those took various
17 aspects beyond the EPZ.

18 MS. HODGDON: Judge, if I may make one comment,
19 and that is perhaps it would help if the Board understood
20 that the Staff's testimony addresses 14 Part A as if it
21 read "evacuation speed," because it's fairly clear that
22 that's what it does mean -- speed of 2.5 miles per hour,
23 instead of time.

24 MS. BUSH: Yes.

25 JUDGE BRENNER: Okay.

mgc 3-3

1 MR. WETTERHAHN: I think everybody, including
2 Applicant's panel, understood it to be that.

3 JUDGE BRENNER: Okay. That's a different point
4 than we understood to be discussed.

5 BY MS. BUSH:

6 Q Dr. Kaiser, is it correct that the principles that
7 we just discussed about the relationship of distances to
8 the likelihood and quantity of early fatalities versus
9 latent fatalities would apply to the difference for the
10 points zero miles to ten miles or one mile to ten miles
11 from the plant?

12 A (Witness Kaiser) I don't understand your question.

13 Q All right. Would it be correct that the latent
14 effects, health effects, would be greater at a point ten
15 miles from the plant than at a point one mile from the plant
16 in the east, southeast, southeast sectors?

17 MR. WETTERHAHN: That's too general to answer.
18 Under what conditions? Under what set of assumptions?

19 JUDGE BRENNER: Well, it's a fair question. Let's
20 get the answer that it deserves, and then the cross-
21 examiner can hone in further if that's necessary.

22 WITNESS KAISER: When you calculate latent
23 cancers with the .2 code, you find that the bulk of those
24 cancers come from distances beyond ten miles. They come
25 perhaps several tens of miles downwind with large populations

mgc 3-4

1 where individuals will receive small doses. The specific
2 question about ten miles versus one mile is somewhat difficult
3 to answer.

4 I would say in general there are more people
5 around the ten-mile range than there are around the one-mile
6 range, and you'd likely see more latent cancers approximately
7 ten miles downwind than you would one mile downwind.

8 BY MS. BUSH:

9 Q Moving on to another area with regard to Table II,
10 now I believe the results that you present there in terms of
11 public risk, the last column on the righthand side of Table
12 II, are probability times consequence values; is that
13 correct, for the area of early fatalities?

14 A (Witness Kaiser) Yes, they are the areas under
15 the complementary cumulative distribution function, the
16 CCDF.

17 Q The values, then, that you project there, for
18 example -- take the base case, Line 1, that would portray,
19 would it not, an integrated value for the probability of
20 the accident and the consequences; is that correct?

21 A I don't think integrated is the right word. It's
22 the expected value in the mathematical sense. That is what
23 the area under the CCDF is.

24 Q Now when you say "expected value," in the
25 mathematical sense, does that mean -- would you explain

mgc 3-5

1 further what you mean by that?

2 A There is a standard mathematical formula for
3 calculating the mean number of possible outcomes of the
4 calculation with associated probabilities. There are many
5 different outcomes of possible accidents, because you have
6 different source terms, different weather conditions,
7 different wind directions. For each combination of source
8 term, wind direction and weather conditions, there is an
9 associated probability, and there is a calculated magnitude
10 of consequences.

11 If you then take the product of that probability
12 and the magnitude, and you sum over all possible outcomes
13 of the accident, that is essentially the number that you have
14 displayed in Table II.

15 Q Is it, then, correct that if one wanted to look
16 at the various consequences and the probabilities associated
17 therewith, the public risk number does not state -- as in
18 Table II -- does not state all of those probabilities and
19 their associated consequences? Is that a fair summary of
20 what you just described to me?

21 A As I said, it's an area under the CCDF. The CCDF
22 itself gives you more detail.

23 Q And if we looked at the CCDF itself, then we
24 could, for example, look at a very low probability event
25 and see the consequences associated with that low probability

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event, or we could look at a high probability event and see the consequences associated with that; is that correct?

A That's correct.

End 3

1 Q So would you agree that with public risk presenta-
2 tions as in Table II we have lost the sensitivity results
3 in terms of the relationship of the probabilities to the
4 consequences?

5 A I would say that these results are adequate to
6 answer the contention.

7 JUDGE COLE: I'm sorry, sir, I did not hear what
8 you said.

9 WITNESS KAISER: I'd say the way I presented the
10 results here is adequate in order to address the contention.

11 BY MS. BUSH:

12 Q If we did want to look at the sensitivity relation-
13 ship between the probabilities and the consequences, this
14 table, however, would not give us that information, is that
15 correct?

16 A (Witness Kaiser) That is correct, yes.

17 Q Dr. Kaiser, can we tell from this table whether
18 the ratio between the clear time or the evacuation time --
19 if I could strike that last question, I could try to approach
20 it again, Dr. Kaiser.

21 You concluded from this table and the numbers
22 portrayed in public risk that there is a ratio of two times,
23 I believe, in the increase in risk?

24 A I said factor of 2 compared with the SARA base
25 case.

1 Q Factor of 2 compared with the SARA base case?

2 With the results stated in this way, would we be
3 able to tell whether that ratio of 2 for the different speeds
4 compared to the base case would also apply to the low
5 probability events as the table indicates, it applies to the
6 integrated or the mean risk value?

7 A I would expect the low probability events to be
8 effected by perhaps a smaller ratio than you see in these
9 areas and the reason for expecting that is that the low
10 probability, high consequence events generally occur as the
11 result of some unfavorable meteorological condition that
12 affects people outside the 10-mile radius and that would
13 not be affected by these changes in evacuation functions.

14 MR. WETTERHAHN: Mr. Chairman, I think our
15 witnesses -- I think there is too much courtesy going on. Our
16 witnesses are waiting for the questioner and they are talking
17 among themselves but just because they are waiting.

18 JUDGE BRENNER: I think Ms. Bush was conferring
19 with Mr. Findlayson, but we are waiting for another question,
20 that is correct.

21 BY MS. BUSH:

22 Q I would like to move on to City 14B and E, which
23 discussion starts at page 50. Specifically I would like to
24 turn your attention to paragraph 68 on page 51.

25 Are there differing sheltering assumptions for

4rg3

1 normal activity versus evacuation and if so could you tell
2 us what those are?

3 A (Witness Kaiser) The most significant difference
4 would be in the shielding factor assumed against the ground
5 shine and for normal activity that is taken to be about .3.
6 For people in automobiles, it is around .7.

7 Q .7 did you say?

8 A Yes.

9 Q What, if any, differences are there in the cloud
10 shine shielding factors?

11 MR. WETTERHAHN: I'm sorry, is this for sheltering
12 as opposed to --

13 MS. BUSH: Shielding.

14 JUDGE BRENNER: I have got a question too. Did
15 you say cloud shine? Did you mean ground shine?

16 MS. BUSH: He gave me "ground shine." And it is --

17 JUDGE BRENNER: Now you want to ask about cloud
18 shine?

19 MS. BUSH: Right.

20 JUDGE BRENNER: Okay.

21 WITNESS KAISER: I would like to correct something
22 I just said. The shielding factor while evacuating is .5
23 for ground shine, not .7.

24 BY MS. BUSH:

25 Q Thank you. Do you have the value for cloud shine?

1 A (Witness Kaiser) Yes. While evacuating, the value
2 is one and while in normal activity, it is .57.

3 Q .57?

4 A .57. These are all in Table 10-9 of 7.

5 Q Now is it correct that for City 13, which you
6 refer to in paragraph 68, the values used for shielding were
7 for the normal activity cases?

8 A They were, yes.

9 Q Would then the health effects increase if the case
10 was run for the evacuation assumption as contrasted to the
11 normal activity?

12 A The normal activity case that we ran for City 13
13 assumed 48 hours with normal activity. For people trapped
14 on the outskirts of the city in their automobiles, I wouldn't
15 consider running that for 48 hours; maybe as a maximum,
16 12 hours or to be extremely pessimistic, 24 hours, in which
17 case I wouldn't -- I need clarification.

18 There are two sets of calculations which I gave
19 answers to. One is the dose distance curves and one is a
20 set of figures for the probability that certain health effects
21 would occur within the City of Philadelphia. One was 48 hours,
22 one was 24 hours in the calculation.

23 When I was writing the answer that we are discussing -
24 sorry, I am getting a little confused here -- when I was
25 trying to answer your question, I had in mind Table 8 of our

1 testimony, which was based on the 48 hour calculations and on
2 the basis of that table, if one assumes that evacuees were
3 trapped for some hours in the outskirts of Philadelphia even
4 though the shielding factors would not be as effective, I
5 would not expect the probability of consequences to be any
6 higher than the kind of numbers you see in Table 8.

7 Q What precisely is the basis for your last statement,
8 that you would not expect to see any difference?

9 A The basis is that I would not expect those trapped
10 in their automobiles on the outskirts of the city to remain
11 there for anything like the 48 hours that is assumed in the
12 calculations that were done for Table 8.

13 Q So you have made a rough cut and a judgment that
14 the time factor equals the shielding factor element?

15 A I would say it would probably more than compensate
16 for it.

17 Q What is the basis for your coming to that
18 conclusion?

19 MR. WETTERHAHN: Objection. Asked and answered.
20 He just answered.

21 JUDGE BRENNER: No, she is probing his basis for
22 the answer. We will allow the question.

23 WITNESS KAISER: I don't think I can say anything
24 else other than what I have said, which is that although for
25 people in their automobiles, the shielding factors would

1 not be as effective, they would also not remain trapped on
2 the outskirts of the city for anything like as long as the
3 48 hours that was used in the calculation of Table 8.

4 BY MS. BUSH:

5 Q Have you done any runs of that nature to see the
6 offsetting factors and how they compare to each other?

7 A (Witness Kaiser) I haven't done the specific
8 case of some people moving from the evacuation zone to the
9 outskirts of the city and waiting there for a few hours, no.

10 Q Well, have you done any kind of case where you
11 look at these offsetting factors, the shielding factor versus
12 evacuation time or exposure time?

13 A I didn't do such specific calculations. One has
14 to draw a halt somewhere in these CRAC-2 runs where you get
15 swamped by excessive detail.

16 On the basis of my experience in running CRAC-2,
17 I will stick by the conclusion that I described just now, that
18 people in automobiles marooned on the edge of Philadelphia for
19 a few hours would suffer smaller or would receive smaller
20 doses than those remaining there for 48 hours of normal
21 activity.

22 Q Is the sum and substance of paragraph 69 -- if you
23 want to review that quickly -- in paragraph 69, do you not
24 basically take issue with the evacuation time of 2.5 miles
25 per hour?

1 A No.

2 Q Are you saying that within the average time of 2.5
3 miles per hour there will be fluctuations?

4 A That's right, in CRAC-2 and CRAC what you are
5 dealing with is an effective evacuation speed which is not
6 necessarily the speed with which anybody would be moving at
7 any particular point in their evacuation path.

8 Q Doesn't the 2.5 miles per hour include those --
9 purport to include those fluctuations?

10 A That is what I just said, yes.

11 Q Do you know that the 2.5 miles per hour specifically
12 took into account slowdowns that are unique to the east,
13 southeast and southeast sectors in the direction toward
14 Philadelphia?

15 A (Witness Schmidt) The 2.5 miles and hour is based
16 on the time estimate from zero to ten miles and did not go
17 beyond ten miles in its analysis.

18 Q So in the directions toward Philadelphia, as you
19 approach the 10 miles per hour for the east - southeast and
20 east -- east southeast and southeast sectors, as you approach
21 the ten mile zone, do you know that the average time of 2.5
22 miles per hour took into account unique population densities
23 in that direction?

Side 2 BU

24 A (Witness Levine) I think the question is basically
25 irrelevant because, as we have said in our testimony, when

1 the wind is blowing toward Philadelphia, the people will not
2 be evacuating towards Philadelphia beyond 10 miles, that the
3 emergency planning authorities will tell them to change their
4 direction to go cross wind rather than radially and therefore
5 I think this question is not a relevant question.

6 Q Well, could I have an answer to the question from
7 someone from the panel?

8 A (Witness Schmidt) Could you repeat the question,
9 please?

10 MS. BUSH: Court reporter, would you please repeat
11 the question?

12 (Record read.)

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mgc 5-1

1 WITNESS SCHMIDT: The assessment made considered
2 the time to evacuate people from zero to ten miles,
3 including road networks and population out to ten miles in
4 all directions.

5 BY MS. BUSH:

6 Q Do you know specifically, Mr. Schmidt, whether
7 the study took into account in concluding the 2.5 mile per
8 hour speed the unique population density area toward
9 Philadelphia at the ten-mile point?

10 MR. WETTERHAHN: Objection. It's merely a
11 hypothetical without any foundation. There is no testimony
12 at all that there are any unique conditions at ten miles
13 in the direction of Philadelphia.

14 JUDGE BRENNER: That's correct, Ms. Bush. I was
15 going to jump in at some other point.

16 BY MS. BUSH:

17 Q Is any one of the panel members familiar with the
18 population distribution in the east-southeast sectors?

19 A (Witness Schmidt) In very general terms, yes.

20 Q Are you familiar with the population density in
21 those sectors, compared to all of the other sectors? Is that
22 a more dense population area?

23 MR. WETTERHAHN: I don't think we're going to get
24 any record if we don't define what sectors at what distances
25 from the plant.

mgc 5-2

1 JUDGE BRENNER: She's talking about the sector
2 in general. She is entitled to frame the question,
3 Mr. Wetterhahn. You can come back on redirect if you want
4 to frame it differently.

5 WITNESS KAISER: For example, if you step outside
6 the Emergency Planning Zone into the ten to 12.5 mile range,
7 then if you look into the sectors toward Philadelphia, you
8 are talking of 31,000 people between ten and 12.5 miles
9 east-southeast, 21,000 people in the southeast direction.
10 If you step to the south direction, you are talking 18,000.
11 If you step to the west-northwest direction, you are talking
12 25,000.

13 If would seem to me that the Philadelphia direction
14 is not unique in that respect.

15 JUDGE BRENNER: Ms. Bush, as a general comment,
16 I don't think this precision is going to make a difference.
17 Although people have been loosely discussing a ten-mile
18 EPZ, we know, in fact, the EPZ is not ten miles in all parts.
19 I don't think it matters. It doesn't matter to me in terms
20 of the detail of these estimates, as I see it now. But if
21 it's going to matter to you later, then you had better be
22 careful now.

23 MS. BUSH: Thank you.

24 BY MS. BUSH:

25 Q Dr. Kaiser or Mr. Schmidt, in the analysis that

mgc 5-3

1 you discuss in Paragraph 68, what assumption is made beyond
2 the ten-mile EPZ in terms of the exposure of people?

3 A (Witness Kaiser) Would you clarify, is this a
4 different question from the one that you asked earlier about
5 people being trapped on the outskirts of Philadelphia?

6 Q This is in that same issue, but my question,
7 I don't believe I've asked before, and that is, what is the
8 assumption in the model in terms of exposure for people
9 beyond ten miles?

10 I'm not sure I have an answer to that question or
11 not, so if you could answer it or answer it again.

12 A I'm just puzzled, as I can't give you a different
13 answer to the one I've already given.

14 Q Let me try it this way.

15 Is it correct that in the area of one to ten miles,
16 you assume a certain evacuation shielding factor, and you
17 assume a certain speed of evacuation?

18 A That's true, yes.

19 Q And then in the ten to 25-mile point, you assume
20 normal activity with a certain shielding factor; is that
21 correct?

22 A The results which I refer to in Paragraph 68,
23 I have already discussed those, which are reproduced in
24 Table VIII. Those were done by assuming that the people
25 in Philadelphia remain for 48 hours with normal activity.

mgc 5-4

1 Other calculations that were done as for the dose distance
2 that are presented in response to City 13 were done with the
3 assumption of normal activity for 24 hours, irrespective
4 of the position of the person.

5 Q I would like to move on to Paragraph 70.

6 JUDGE MORRIS: Ms. Bush, I wonder if I might jump
7 in?

8 MS. BUSH: Please do.

9 JUDGE MORRIS: I have a little trouble trying to
10 second guess where you are going, and also a little trouble
11 knowing whether you were understanding Dr. Kaiser and he
12 understanding you. So maybe I will be off your point, but
13 just for my own understanding, I would like to ask
14 Dr. Kaiser, when you talk about an effective speed of
15 evacuation -- the, quote, 2.5 miles per hour, for example --
16 what does that really mean?

17 WITNESS KAISER: What it really means is that
18 in your model you have two times. One is the delay time,
19 and then there is another time which is the time taken for
20 the last person to leave the Emergency Planning Zone, and
21 you calculate an effective speed by assuming that that
22 person starts in the vicinity of the plant and moves ten
23 miles in that time. During that time, he could be moving
24 quite quickly in some places. He could be moving slowly
25 in other places. He could indeed be stopped in a traffic

mgc 5-5

1 jam in some places. It's an average speed that we're
2 talking about.

3 JUDGE MORRIS: Does the CRAC code deal in such
4 details as starts, stops, fasts and slows?

5 WITNESS KAISER: No. CRAC can only take the
6 overall effective evaluation speed.

7 JUDGE MORRIS: So it really says nothing about
8 the speed of anyone at any one location at any time; is
9 that correct?

10 WITNESS KAISER: That's correct, yes.

11 JUDGE MORRIS: And further, it would not take into
12 account the density of population or automobiles at eight
13 miles or nine miles; is that correct?

14 WITNESS KAISER: Only to the extent that the clear
15 time that has been determined may be based on some other
16 study, such as the NUS study which is referred to in the
17 testimony.

18 JUDGE MORRIS: Was that the basis for the 2.5?
19 The NUS study?

20 WITNESS KAISER: Let me make it clear that we
21 did not choose 2.5 miles per hour in our study. We chose
22 ten miles per hour. We were discussing 2.5 miles per hour
23 in this testimony in order to try to address the contention.
24 But as I understand it, the 2.5 hours per hour was chosen
25 by the Staff for a number of reasons, one of which included

mgc 5-6

1 the NUS study. but there were others based on their
2 experience at the Indian Point site, for example.

3 JUDGE MORRIS: I think that helps my thinking,
4 and perhaps yours, too, Ms. Bush. If you would like to
5 follow up on that, feel free.

6 BY MS. BUSH:

7 Q I would just have one --

8 JUDGE COLE: May I?

9 MS. BUSH: Yes.

10 JUDGE COLE: Listening to your answer, Dr. Kaiser,
11 I got the impression that delay time was included in this
12 estimate of the 2.5 mile per hour speed, and I don't think
13 that's so, is it?

14 WITNESS KAISER: No, that's not so. The delay
15 time is separate from the additional time that it takes to
16 move once you start moving.

17 JUDGE COLE: All right.

18 BY MS. BUSH:

19 Q The issue in City 14(b), that contention, that
20 issue of concern in 14(b) is whether the average value of
21 2.5 miles per hour should be decreased to reflect any
22 possible slowed evacuation time toward Philadelphia; is
23 that correct?

24 A (Witness Kaiser) That seems to be what the
25 contention is saying. As we said before, we think that it's

mgc 5-7

1 really not relevant, because if the wind were blowing
2 towards Philadelphia and taking radioactive material in that
3 direction, the people responsible for the emergency response
4 procedures would recommend evacuees to evacuate along routes
5 which do not take them directly toward the city.

6 Q However, we can't be certain that emergency planners
7 would know which way the wind were blowing at any given
8 time, would we? For example, it could be blowing in the
9 direction away from Philadelphia, people go toward
10 Philadelphia, and then the wind move toward Philadelphia;
11 is that a possible weather scenario, Mr. Daebeler?

12 A (Witness Daebeler) That is possible. Of course
13 we do have an indication of wind direction from the
14 instrumentation at the plant. That gives localized weather
15 information.

16 Q But the weather direction could change such that
17 at one point it was not -- the wind were not blowing toward
18 Philadelphia and then it would.

19 A (Witness Levine) Yes. In such a hypothetical
20 scenario as you pose, the cloud would have to travel a
21 longer distance to get to Philadelphia than if it went
22 in a straight line directly toward Philadelphia, and then
23 it would be at lower concentrations and have less impact
24 on public health.

25 Q When you say "hypothetical," you don't mean to

mgc 5-8 1

imply that that's not meteorologically possible.

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A No, I did not mean that at all.

End 5 3

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1 Q If I could direct your attention then to paragraph
2 70, I believe in that paragraph you discuss the particular
3 binning of weather sequences to ensure that you get bad
4 weather conditions, is that correct?

5 A (Witness Kaiser) Yes, it is.

6 Q And at the end of that paragraph you conclude
7 that CRAC-2 assures that weather sequences are sampled from
8 each bin as it calculates CCDF's. Is that correct reading
9 of the testimony?

10 A It is not really a conclusion. That is what
11 CRAC-2 does.

12 Q As a description?

13 A Yes.

14 Q Now in terms of presentation of CCDF's separate
15 from the binning process, is it correct that the FES did not
16 present CCF's for distances associated with the high density
17 sectors of the city?

18 A The FES CCDF's contained -- those were the
19 sequences that affect the city.

20 Q However, they do not -- the FES does not present
21 CCDF's specifically for the distances associated with the
22 city, the high density city area?

23 A If you are asking whether the FES presents the
24 results of calculations in which the population was zeroed
25 out except for the city, the answer is it does not and probably

1 the reason why not can be seen by looking at our Table 8.
2 If you look at the first row in that table, the chances there
3 will be one or more early fatalities in Philadelphia would
4 essentially be the intercept on the frequency axis of the
5 CCDF for early fatalities for the city only. And what you
6 would see if you plotted that CCDF would be a little tiny
7 curve in the corner, way below the one for the whole popula-
8 tion, so the long and short of it is the contribution of the
9 city to that CCDF would be very small.

10 Q Would your answer be the same with regard to
11 whole body doses in excess of 30 rems or latent fatalities?

12 A The ratio would change with the effects. I would
13 expect it to be a larger ratio for the latent effect.

14 Q Could it be substantially larger?

15 A I would guess it could be. It could be an effect
16 in the 10-20 percent range. That is a rough judgment.

17 JUDGE BRENNER: Dr. Kaiser, I am not sure I
18 understand your last answer. Would that be a percentage
19 change to the ratio? Or just to the contribution attributable
20 to the City of Philadelphia or what -- because you were talking
21 about a ratio and then you talked about a percentage change
22 and you lost me.

23 WITNESS KAISER: I think my last comment would
24 perhaps more properly be addressed to the contribution of the
25 City of Philadelphia to the area under the CCDF latent cancer

1 fatalities. I must stress this is a judgment I am making off
2 the top of my head. It may not be exactly right.

3 BY MS. BUSH:

4 Q So the FES doesn't present for latent fatalities
5 the CCDF curve so that we could see the probability
6 distribution at the tail ends? Some portion -- any portion
7 of the curve?

8 MR. WETTERHAHN: Objection. I don't see how this
9 is relevant to the contention at issue.

10 MS. BUSH: The relevance, Your Honor, is that we
11 have asked to see the effects of bad weather and the company
12 is stating here that that is calculated in the CCDF's and
13 my question is --

14 JUDGE BRENNER: Okay, I see the relevance. Do
15 you want to hear it, Mr. Wetterhahn?

16 MR. WETTERHAHN: Yes.

17 JUDGE BRENNER: The complaint is it's averaged
18 together and now she is exploring whether or not treating
19 them separately, in this case the difference between the
20 doses attributable to the city from the rest of the population
21 as a whole would change and what the changes would be under
22 various bad weather scenarios, and it is another way of
23 talking about the efficacy of binning, the procedure of
24 sampling the bins.

25 MS. BUSH: To be more precise, the witness --

1 JUDGE BRENNER: Why don't you ask another question.
2 We overrule the objection.

3 BY MS. BUSH:

4 Q Does the FES portray the CCDF's so that we could
5 see the item you described in your testimony, paragraph 70,
6 a calculation of the CCDF's?

7 A (Witness Kaiser) I turn to Table L.4 in the FES.
8 That presents what is essentially the area under the CCDF
9 broken down by distance.

10 Q Did you say Table L.4? Or Figure L.4?

11 A Table L.4.

12 Q Continuing, Dr. Kaiser, in looking at Table L.4,
13 that does not show the tails of each CCDF or the CCDF curves
14 themselves, does it?

15 A No, it doesn't.

16 JUDGE MORRIS: Ms. Bush, would it help if you
17 focused on Figure 5.4L in asking your question, in the FES?

18 MS. BUSH: Page 5101?

19 JUDGE MORRIS: 5105.

20 BY MS. BUSH?

21 Q Dr. Kaiser, do you have before you Figure 5.1L,
22 page 5105 of the FES?

23 A (Witness Kaiser) Yes.

24 Q You have Figure 5.4L, is that table or is the
25 format of that table, that figure, a graphic formatted

1 representation of the type of information that is on Table
2 L.4.

3 A The Table L.4 and the Figure 5.4L are not
4 comparable. One of them, mainly the table, refers to societal
5 risk and the figure refers to individual risk.

6 Q Thank you for bringing that to our attention. In
7 terms of the question of presenting CCDF tail end values,
8 neither figure 5.4L or Table L.4 present that, do they?

9 A Those tables -- the table and the figure that
10 you refer to do not; however, there is in the FES's CCDF
11 for latent cancer fatalities, which does have a tail and that
12 is Figure 5.4D, page 586.

13 Q No, that table -- excuse me, that Figure 5.4D on
14 page 5-86 portrays latent cancer fatalities for all distances
15 out to 50 miles, is that correct?

16 A It does both, yes.

17 Q And it would be portrayed there, the latent
18 cancer fatalities for 360 degrees around the plant?

19 A It would, yes, include weather sequences that
20 affect in turn different directions, all of them.

21 Q So that the contribution to risk associated with
22 Philadelphia with the high density population would not be
23 specifically discernible on this table?

24 A No, but it would clearly be smaller or the curve
25 that you might draw for Philadelphia would clearly lie below

1 the curves that are shown there and the tail cannot conceivably
2 be any worse if you are looking at Philadelphia alone than it
3 is in the figure that you have before you.

4 Q However, Philadelphia could present or could
5 contribute to 20 percent, 30 percent or 50 percent of all of
6 the risk of latent cancer fatalities associated with the plant,
7 is that correct?

8 A I didn't say that.

9 MR. WETTERHAHN: Objection. The contention does
10 not speak to Philadelphia alone and I don't think the Board
11 admitted a contention which I slighted the City of Philadelphia.
12 At least this one at issue does not. This is talking about
13 overall risks, not being correct because serious accidents
14 are not being properly taken into account -- I'm sorry --
15 health consequences due to bad weather are not being taken
16 into account. It does not isolate the City of Philadelphia.

17 MS. BUSH: Our concern is the City of Philadelphia
18 and it is the bad weather effects as well as the other things.

19 Now it is going to come up tomorrow if it does not
20 come up today, but I think it is relevant to today also.

21 JUDGE BRENNER: It is the same objection I
22 overruled before and the reason is she is entitled to show
23 within the umbrella of her contention that, paraphrasing now,
24 that if you separately portray the different bad weather
25 scenarios you will get different results or results that

1 are somehow more meaningful or more significant than the
2 results already presented and she wants to show that that
3 would be the case for Philadelphia at least in the contention.

4 And we are going to get to things particularly
5 related to Philadelphia in 13, although that is a little
6 different and the arguments are somewhat different there also.

7 BY MS. BUSH:

8 Q Dr. Kaiser, I understanding you didn't say that
9 in your last question. You were stating that the curve would
10 be under -- any new curve we drew for Philadelphia would be
11 under the curves here.

12 But my question is slightly different, and that is,
13 is it possible that Philadelphia's contribution could be
14 20, 30, 50 percent of the total risk?

15 A (Witness Kaiser) I did say in answer to an
16 earlier question, 10 to 20 percent, but I made clear that
17 that was an off the top of the head judgment and I don't
18 want to say any more than that.

19 A (Witness Levine) If I may be able to add some
20 perspective to this --

21 Q I will let you do that --

22 JUDGE BRENNER: Let me follow it up in answer to
23 his previous question.

24 MS. BUSH: Okay.

25 WITNESS LEVINE: If you look at generalized

1 studies that have been done of latent cancer fatalities from
2 many sites and in WASH-1400, you would find that most sites
3 around the country do not have remarkably different latent
4 cancer fatalities, CCDF's predicted. They are remarkably the
5 same.

6 They vary by small factors, principally because
7 you calculate latent cancer fatalities at a distance up to
8 500 miles from the reactor.

9 When you go out that far, no matter where the
10 reactor is located, you accumulate very large populations.
11 Generally reactors on the East Coast at 500 miles will
12 encompass populations coming to half the population of the
13 United States approximately.

14 The City of Philadelphia is about two million
15 people. You calculate of the total latent cancer fatalities,
16 calculated, the peaks you would accumulate about 90 percent
17 at a distance out to 200 miles from the reactor, which far
18 exceeds the distance of Philadelphia, so that Philadelphia
19 has to be only a small fraction of the CCDF reported in the
20 FES.

End 6.

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mgc 7-1

1 MS. BUSH: Your Honor, the witness has just put
2 on some new evidence, and it's very complicated for me to
3 try to do cross-examination off the top of my head. If we
4 could have time to consider that.

5 JUDGE BRENNER: I think it's in the FES, and I
6 was just confirming my recollection, and what it is is a
7 definition of what they mean when they say they have run it
8 out to the, quote, "entire exposed population," closed quote,
9 so I don't think it's new at all.

10 MS. BUSH: We knew the distance to which they did
11 it, and I believe it's 2000 miles. But the question is how
12 you know what contribution Philadelphia has to that. There
13 are offsetting factors. The further away -- New York City
14 may be in the area considered here, but that's a far
15 distance from the plant.

16 JUDGE BRENNER: Ms. Bush, you can probe it if
17 you want to, but it seems to me a common-sense judgment,
18 based on how the calculation was made, and the witness
19 explains his basis for it. I must say the pace has been
20 quite slow. I haven't commented so far, because the
21 cumulative time has not been long. Nevertheless, I think
22 there are a few key questions that can be asked here, and
23 you will establish what you want to establish -- namely,
24 that we don't present the CCDF and the FES by separate
25 sectors.

mgc 7-2

1 If that's what you want to establish, the Staff
2 or whoever you want can throw up their hands and confess
3 guilt, and we can take it from there.

4 MS. BUSH: I think the way it has gone, Your
5 Honor, is that we now have established that they have not
6 done that. But the whole point of the testimony is why it's
7 okay not to, and that's what I'm having to cross-examine
8 on.

9 JUDGE BRENNER: But we spent quite a bit of time
10 as to the first point, which I think was evident.

11 MS. BUSH: I thought it was evident, too, but
12 perhaps I can be a more effective cross-examiner.

13 JUDGE BRENNER: I don't think his answer has
14 amazingly complicated new data, so I don't know what you
15 are asking me to do. But when you get to an appropriate
16 time, you may ask me. But right now, I see no reason why
17 we cannot proceed.

18 BY MS. BUSH:

19 Q Mr. Levine, is it correct that in order to
20 determine -- is it Dr. Levine?

21 A (Witness Levine) No, it's Levine.

22 Q Mr. Levine, is it correct that there are
23 offsetting considerations that affect how much any one
24 given area with a certain population contributes to the
25 overall risk, and those factors being the distance from the

mgc 7-3

1 plant and the population density?

2 A That's correct.

3 Q And is it your testimony here that you do not have
4 to do a specific analysis that isolates the effect of
5 Philadelphia to know how much Philadelphia contributes to
6 the risk of, for example, latent fatalities?

7 A It's my considered opinion that the words "have
8 to" is not appropriate. One can do such calculations. It's
9 my considered opinion that they would not be very helpful,
10 for the reasons I gave earlier.

11 Q And is that because you are making some judgment
12 as to what contribution Philadelphia makes to the overall
13 risk of, for example, latent fatalities?

14 A My considered judgment is that the City of
15 Philadelphia represents a very small number of people
16 compared to the total number of people considered in making
17 latent cancer fatality predictions. Therefore, it's
18 contribution will be relatively small.

19 Q Isn't the other element of that determination,
20 besides population, the distance from the plant?

21 A Yes, and I'm taking that into account also.

22 Q So you are saying, given the distance from the
23 plant, the weather conditions and the wind direction and
24 the population density, it is your opinion that Philadelphia
25 has a contribution to the risk that is not significant?

mgc 7-4

1 Was that your testimony?

2 MR. WETTERHAHN: Objection. Asked and answered.
3 It's the same question as the last three with no new elements.

4 JUDGE BRENNER: If you see anything new in there,
5 Ms. Bush, you should tell me now.

6 MS. BUSH: When he answered the question, when he
7 made the last statement, he did not take into account
8 population density or wind direction. He said then afterwards
9 that he did --

10 JUDGE BRENNER: Maybe you want to shorten up the
11 last question and ask it differently if you think you have
12 a new element in it, because I didn't recognize it, and maybe
13 the witness would. But let's help him out.

14 MS. BUSH: Okay.

15 BY MS. BUSH:

16 Q Taking into account all of the factors that affect
17 risk -- that is, distance, weather, population density --
18 what is your opinion as to Philadelphia's contribution to the
19 risk of latent cancer fatalities?

20 A (Witness Levine) It would be small.

21 Q And by "small," what range or percentage are
22 you talking about?

23 A I'm not prepared to estimate that. I have not
24 done any calculations. I said it was my considered
25 opinion that it would be small, and I will not give you a

mgc 7-5

1 number, because I don't know a number.

2 Q Can you give me whether it would be in the range
3 of --

4 A No, I will not give you a range.

5 JUDGE BRENNER: Wait a minute. Let her ask the
6 question. Then you can say you won't answer it, if that's
7 still the case.

8 BY MS. BUSH:

9 Q You don't know whether it's a fifty percent
10 contribution?

11 A I will not speculate. I don't know.

12 Q So it could be fifty percent, but you don't know.

13 A I will not agree that it could be fifty percent.
14 You might say that, but I will not agree with it.

15 Q So you know it's not fifty percent?

16 A I wouldn't say that either.

17 Q Would you agree that it could be fifty percent?

18 A I would not agree with that.

19 Q So it could not be fifty percent.

20 A I would not agree with that.

21 MS. HODGDON: Objection. Argumentative.

22 JUDGE BRENNER: It's not argumentative. She's
23 trying to get as precise as she can, and the witness is
24 trying to get as imprecise as he can, and that's what happens.

25 MS. HODGDON: Several rounds were asked more than

mgc 7-6 1

once.

2 JUDGE BRENNER: It wasn't argumentative. She's
3 entitled to be reasonable aggressive and follow up. That's
4 what cross-examination is about. As long as she is still
5 eliciting facts or attempting to, it's not argumentative.

6 BY MS. BUSH:

7 Q Well, at forty percent, would you agree that it
8 could be forty percent?

9 A (Witness Levine) I would not agree with that.

10 Q Would you state that it would not be forty percent?

11 A I would not.

12 Q With regard to thirty percent, would you agree
13 that Philadelphia's contribution could be thirty percent?

14 A I would not.

15 Q Would you agree with the statement that Philadelphia
16 contributed -- did not contribute -- let me start over.

17 Would you agree with the statement that the City
18 of Philadelphia does not contribute thirty percent in terms
19 of latent cancers?

20 A I would not.

21 JUDGE BRENNER: You could ask him if his answers
22 are going to be the same to the same few questions as to
23 each interval of ten percent down to however far you want
24 to go. Then you will have the record you want.

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mgc 7-7

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BY MS. BUSH:

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Q Would your answer be the same for any percentage that I go down to, to five percent?

3

4

A (Witness Levine) Yes.

5

Q Would it be the same down to one percent?

6

A Yes.

7

MS. BUSH: We are finished with that area. Would this be an appropriate time for a break?

8

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JUDGE BRENNER: Yes. Does that mean you're finished with --

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MS. BUSH: With 3.

12

MS. HODGDON: On 14?

13

MS. BUSH: On our cross-examination plan. And I believe we are finished with 4 also. Yes, we finished 4.

14

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JUDGE BRENNER: If you want to take a break now, we can.

16

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MS. BUSH: Yes.

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JUDGE BRENNER: I'd like to pick up the pace a little bit. We will come back at 3:20 on that clock.

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(Recess.)

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End 7

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mgc 8-1

1 JUDGE BRENNER: We are on the record.

2 MR. WETTERHAHN: I have one preliminary matter.

3 We have just received the Staff's reply findings to
4 Mr. Romano's proposed finding of fact on Contention VI-1,
5 Roman VI-1.

6 If polled by the Board, Applicant would not request
7 oral argument on those based upon its findings and its
8 reading of the Staff's findings.

9 JUDGE BRENNER: Your preliminary matter is on the
10 same subject as our preliminary matter, as it turns out.
11 We are going to provide AWPP's representative, Mr. Romano,
12 an opportunity to come in and have oral argument on the
13 proposed findings that have been filed, if he so desires.
14 On our own, we do not require it.

15 I will ask the Staff their feelings on the matter
16 right now, because if the Staff wants the opportunity, then
17 we will hold oral argument.

18 MS. HODGDON: The Staff, if asked, would not.

19 JUDGE BRENNER: Well, I'm asking.

20 MS. HODGDON: Yes, the Staff would not have oral
21 argument on these findings either.

22 JUDGE BRENNER: All right. We will give
23 Mr. Romano the opportunity; however, if he so desires.
24 We are not going to require it.

25 And this gets us to when to schedule it. When last

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1 we discussed the subject last week, we used, I guess, the
2 Staff or somebody to first set it up for Thursday morning,
3 which was done, and then to see what his flexibility might
4 be for Wednesday afternoon.

5 Do you know what that might be, Ms. Hodgdon?

6 MS. HODGDON: The Staff has spoken with
7 Mr. Romano several times and originally told him Thursday
8 morning and now have informed him of the Wednesday afternoon,
9 and he is available. But of course he was not asked whether
10 he wanted oral argument. He was told that he should be
11 available, and he said that he would be available.

12 JUDGE BRENNER: Ms. Bush, how much more do you
13 think you have?

14 MS. BUSH: How much more do I have? Well, for
15 the company, five minutes or less, one question really.
16 And for the Staff, I think this might go into tomorrow.
17 It might be done today. We would like to go later today,
18 if it would not be too inconvenient to the parties, and then
19 tomorrow we have anywhere from half a day to a day possibly.

20 JUDGE BRENNER: Well, the decision we have to make
21 is whether to bring Mr. Romano in Wednesday afternoon if he
22 desires argument. And if we do that and have him in for
23 that particular time, we will break the evidentiary hearing
24 on this subject unless he can come back again. What we
25 would like to do is to schedule things to inconvenience as

mgc 8-3

1 few people as possible.

2 MS. BUSH: Could we assess it at the end of the day
3 today?

4 JUDGE BRENNER: Yes, certainly. I'm not sure how
5 much more we will know then, but we can certainly do that.

6 MS. BUSH: If, say, I am through with all of the
7 Staff, then -- maybe late in the day tomorrow. But
8 Mr. Finlayson has a seven o'clock plane tomorrow evening.

9 JUDGE BRENNER: We will assess it at the end of the
10 day today, and of course we don't know what Mr. Romano's
11 answer is as to whether he desires the opportunity or not.

12 (The Board confers.)

13 JUDGE BRENNER: Let's appoint somebody to contact
14 Mr. Romano. Could we prevail on the Staff again to do that?

15 MS. HODGDON: Do you want it done now?

16 JUDGE BRENNER: Well, I won't ask it unless it's
17 possible to do so. You have two counsel here. If you both
18 want to be in the room, I won't ask you to do it now.

19 MS. HODGDON: Mr. Vogler will telephone. He was
20 not here when we spoke about this matter, so I will need
21 one minute to tell him.

22 JUDGE BRENNER: I will repeat it.

23 MS. HODGDON: Thank you.

24 JUDGE BRENNER: Because I wanted to add something
25 to it.

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1 The object, Mr. Vogler, would be to tell
2 Mr. Romano that neither the Staff nor the Applicant nor the
3 Board on their own would require further oral argument on
4 the findings that we have received on AWPP's welding
5 contention; however, we will accord Mr. Romano the opportunity
6 to come in for an oral argument on those findings if he so
7 desires. It would be a combination of oral reply and argument
8 by him.

9 If he avails himself of that opportunity, we would
10 discuss directly the arguably substantive points raised
11 in the findings, not the procedural rulings as to cross-
12 examination and scope and that type of thing. Our rulings
13 on that are already well layed out in the record, and we
14 are not going to revisit those.

15 Now you should also tell him that our preliminary
16 conclusion that the Applicant has prevailed on the contention
17 has not been changed, and he should factor that into his
18 thinking as to whether or not he wants oral argument. In
19 other words, that might stimulate his desire to want to come
20 in, because that's going to be his last chance to try to
21 show us anything we may have overlooked. But the argument
22 is going to be restricted to the written proposed findings.

23 And if you could inform him of those things, and
24 if he could tell you whether he wants to come in or not and
25 we know that by the end of the day today, that would help

mgc 8-5

1 our scheduling discussion.

2 However, if he wants some time to think about it,
3 so be it. We will let him have some time, but he will have
4 to decide presumably later this evening, and he has already
5 been told of the possible time for this, either Wednesday
6 afternoon or Thursday morning. And when you call him at this
7 time, you won't be able to tell him which one. He will have
8 to be contacted again later this evening.

9 You might find out if he has a big problem coming
10 in Wednesday afternoon, and then perhaps having to come back
11 again on Thursday morning.

12 MR. VOGLER: Nine-thirty?

13 JUDGE BRENNER: Nine.

14 MR. VOGLER: Nine o'clock. I'm sorry.

15 JUDGE BRENNER: And if we get any information on
16 that by the end of the day today, that might help us, and
17 we would appreciate that.

18 All right, Ms. Bush, you may continue now.

19 MS. BUSH: That was a very productive break,
20 Your Honor. We have no further questions for the company.

21 JUDGE BRENNER: It would have been helpful if
22 we had known that, so we could have the witnesses switch
23 during the break.

24 MS. BUSH: They are going to have redirect.

25 JUDGE BRENNER: I'm sorry. We will have questions

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1 by the Staff.

2 MS. HODGDON: Yes, I have a few questions.

3 CROSS-EXAMINATION (CONTINUED)

4 BY MS. HODGDON:

5 Q Were any assumptions made, other than routine
6 activity, for people outside the ten-mile EPZ, specifically
7 with regard to the type of ingestion pathway, perhaps?

8 A (Witness Kaiser) I really don't understand your
9 question. I'm not quite sure how the ingestion pathway has
10 come into the question.

11 Q The question is -- relates to questions that were
12 asked before about the lack of assumptions regarding people
13 outside the ten-mile EPZ, and the question is whether any
14 assumptions were made for any purposes regarding activities
15 of people outside the ten-mile EPZ in your calculations?

16 A Are you referring to a specific contention, or are
17 you questioning on the whole of the analysis we did?

18 Q No, I am limiting that to Question 14 and one
19 of the tables that you offered, Table IV.

20 A If your question is specifically about ingestion
21 pathways, I believe that our assumptions are identical to
22 those in WASH-1400, and my understanding would be that they
23 are the same as those made by the Staff for the purposes of
24 the present testimony.

25 Q Is it your belief that these assumptions regarding

mgc 8-7

1 people outside the ten-mile EPZ are generally conservative?

2 MS. BUSH: I'm going to have to object, Your Honor.
3 I am perhaps not understanding the questions, but the
4 reference to Table IV leads me to believe that this sounds
5 like it's outside the scope of the cross-examination.

6 JUDGE BRENNER: Staff's questions are not limited
7 to your cross-examination. They are entitled to ask their
8 own cross-examination questions.

9 MS. BUSH: Oh, I'm sorry.

10 JUDGE BRENNER: Of that panel. Of their own,
11 redirect would be limited to cross.

12 MS. BUSH: I guess I don't see the relevance of
13 the question to the contention, so I will withdraw my
14 objection.

15 JUDGE BRENNER: Do you want to reask the question,
16 Ms. Hodgdon?

17 MS. HODGDON: Yes.

18 BY MS. HODGDON:

19 Q Do you believe that the assumptions that were
20 made -- you stated what the assumptions were. Do you believe
21 that those assumptions regarding the activities of people
22 outside the ten-mile EPZ are generally conservative?

23 MR. WETTERHAHN: I'm going to object to the
24 question. It's irrelevant to the contention. What other
25 counsel may see or not is unrelated to the external

mgc 8-8

1 irradiation of the thirty years in the ingestion pathway.

2 JUDGE BRENNER: You must have been in the
3 delay case mode with that objection, Mr. Wetterhahn.

4 MR. WETTERHAHN: The case is still pending, and
5 there is no answer.

6 JUDGE BRENNER: You mean the question is still
7 pending.

8 MR. WETTERHAHN: The question is still pending.

9 JUDGE BRENNER: There's been an interruption.
10 Maybe I misunderstood.

11 I thought, Mr. Vogler, you were going to call
12 Mr. Romano. If you want to stay here, that's okay.

13 MR. VOGLER: I would prefer to be here.

14 JUDGE BRENNER: All right. I just wanted to make
15 sure we were on the same wavelength. But you are free to
16 stay if you think you need to.

17 I don't understand exactly what the question is,
18 Ms. Hodgdon. Maybe if I did, I could rule on the relevance.
19 Why don't you tell me what point you are going after?

20 End 8
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1 MS. HODGDON: The question was generally with
2 regard to the City's questions regarding certain calculations
3 that should have been made for the City of Philadelphia being
4 outside the limits of the ten-mile EPZ and the question --
5 the answer that I got was that the assumptions that were
6 made were the same as those in WASH-1400 and the same as
7 those made by the Staff.

8 And my next question was whether those in the
9 panel's opinion, the doses that the City of Philadelphia
10 considered to be important for it, were conservatively
11 derived. I mean, was it a part --

12 JUDGE BRENNER: Wait.

13 MS. HODGDON: Yes, I'll stop there.

14 JUDGE BRENNER: You want to go back to the
15 comparison that was asked about and the ratios of the general
16 cases that were run to what one might expect if they had been
17 broken down differently for Philadelphia?

18 MS. HODGDON: Yes. I wanted to tie this in to the
19 City's assertions regarding Philadelphia and I was going to
20 ask -- the question is really whether what was done regarding
21 Philadelphia as a part of the population beyond the ten miles
22 was done with the appropriate conservatism.

23 JUDGE BRENNER: And where is that in Contention 14?

24 MS. HODGDON: It relates to a question that was
25 asked regarding Contention 14, regarding health consequences

1 under certain weather conditions.

2 JUDGE BRENNER: All right. I just don't see the
3 relationship between that subject and the question you asked.

4 You need to be much more precise. You see the
5 question is quite broad as you asked it and I don't want to
6 revisit unnecessarily the whole broad area unless it is to
7 make a new point. So, as asked, I am going to sustain the
8 objection that it is too general to be probative and material
9 and helpful to us in deciding this contention.

10 That does not mean that you might not find some
11 preciser limit that you might want to follow up on them.

12 MS. HODGDON: I will withdraw the question for now,
13 because I think perhaps it is more appropriate to 13.

14 JUDGE BRENNER: The objection has been sustained,
15 so you don't have to withdraw it but you can ask another one.

16 MS. HODGDON: I'm sorry, I didn't hear that. I
17 was talking to the witness.

18 BY MS. HODGDON:

19 Q With regard to adverse -- the health consequences
20 related to bad weather scenarios, in certain weather conditions
21 following a hypothetical severe accident and the increase in
22 early and latent health effects that might be caused by
23 various adverse weather scenarios, is it your opinion that
24 certain weather could -- such as rain, could exasperbate the
25 health effects of an accident?

1 A (Witness Kaiser) Clearly, the consequences of an
2 accident are dependent on the weather conditions and there
3 are certain weather conditions that give you greater
4 consequences than other weather conditions. Those have been
5 taken into account in our calculations and in the Staff's
6 calculations in producing the CCDFs and the tails of the
7 CCDFs give you the -- give you those cases, combinations of
8 source terms and weather conditions which are the worst cases.

9 Q Did you say that the worst cases are included?

10 A Yes, they are included in the calculations of the
11 CCDFs.

12 Q Can sheet covers and wet handkerchiefs, the use
13 of sheet covers and wet handkerchiefs reduce inhalation doses?

14 A They can, yes.

15 Q Is that taken into account in calculating a dose
16 that people would use such protection?

17 A No, it is not, at least in our calculations.

18 Q In your opinion, with certain dose estimates that
19 you have predicted beyond 10 miles, in your opinion would it
20 be reasonable for authorities to advise that protective actions
21 that any protective actions be taken beyond ten miles?

22 A Yes. We have said that many times last week. We
23 believe it would be very reasonable for the authorities to
24 recommend various ad hoc measures which would protect the
25 public from the accumulation of radiation doses.

1 Q In your opinion, is it possible that CRAC or
2 CRAC-II can miss, may have missed certain very bad weather
3 conditions?

4 A Frankly, yes, it is possible. It is more likely
5 with CRAC than with CRACII.

6 Q Would you expect that a CCDF of societal doses in
7 excess of 30 rem whole body for Philadelphia would be a very
8 small fraction of the total societal dose?

9 A I think the question is not specific enough. We
10 can produce CCDFs of the number of people who receive more
11 than 30 rem or we can produce CCDFs of population dose. It
12 is not clear to me which you are asking about.

13 Q Would it help if I said given a CCDF for population
14 dose?

15 A Would you repeat the question?

16 Q Yes. Given a CCDF of a dose in excess of 30 rem
17 whole body for Philadelphia, would you expect that would be
18 a small fraction of the total societal dose?

19 JUDGE MORRIS: Excuse me, Ms. Hodgdon. I don't
20 understand that question. Are you saying Philadelphia gets
21 a dose different than people at the equivalent distance in a
22 different direction?

23 MS. HODGDON: No. That would be the number of
24 people receiving a dose of 30 rem or more in Philadelphia
25 compared with the total person-rem for that accident sequence?

1 JUDGE MORRIS: I still find the question unbounded.
2 Which way is the wind blowing? That is just an example of
3 why I don't think the question is bounded. I think you have
4 to be much more specific.

5 MS. HODGDON: I don't think it makes any difference
6 if you ask it this way, and that is the total number of
7 people in Philadelphia that would be receiving a dose of
8 30 rem or more as compared with the total number of people
9 everywhere receiving that dose without regard to the wind
10 direction or any other boundaries, the expected value -- if
11 that can be done without regard to specifics of --

12 JUDGE MORRIS: I'll let the witnesses try to
13 answer it.

14 WITNESS KAISER: I find that your quesiton has
15 many different answers. It would depend on the weather
16 conditions. You might find cases where the vast majority
17 of people affected above 30 rem were closer than Philadelphia
18 to the reactor. You might find a rare weather condition
19 where Philadelphia contributed the most. You might find
20 conditions where the City is not affected at all above that
21 dose level.

22 So I find it difficult to see the point to which
23 you are directing the question.

24 BY MS. HODGDON:

25 Q Your answer is then that in order to answer the

1 question, you would have to know the weather, the wind
2 direction?

3 A (Witness Kaiser) If I understand your question,
4 yes.

5 Q We spoke earlier about FES Table L.4, if you
6 could find that table. Does it include the tails of the CCDFs?
7 Does it include consideration of the tails in the CCDFs?

8 A It includes consideration of the tails in the
9 CCDF's, yes.

10 Q Does it indicate a jump in risk at distances to
11 Philadelphia?

12 A If I read down the total column, starting maybe
13 at 15 miles, I see three minus three, two minus three, between
14 20 and 25, eight minus three, 25 to 32, minus two; 30 to 35,
15 sent seven minus three.

16 It seems to me the answer to your question is that
17 there is some kind of jump at that point.

18 Q Thank you.

19 JUDGE BRENNER: Have you completed, Ms. Hodgdon?

20 M.S HODGDON: Yes. I have no further questions
21 for the panel.

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22 EXAMINATION BY THE BOARD

23 BY JUDGE MORRIS:

24 Q Dr. Kaiser, I just have a few question to make sure
25 the record is clear on a couple of points.

1 One, could you give a definition of shielding
2 factor, as used in your calculations?

3 A (Witness Kaiser) Yes. It is the ratio between
4 the dose rate in terms of exposure to gamma rays received by
5 a person who is shielded by some structure to the dose rate
6 he would receive if the same level of deposited contamination
7 were on an infinite flat plane; in other words, basically
8 the ratio of dose rates with and without the structure in
9 question.

10 Q Thank you.

11 Earlier in the cross-examination, there was
12 discussion of the CCDFs and the question was asked about a
13 high probability event as portrayed by the CCDF and I was a
14 little bit confused by that in that it seemed to imply that
15 particular sequences were portrayed by the CCDF and I thought
16 actually the way you have drawn that -- those curves, it is
17 not with respect to sequences but with respect to consequences,
18 is that correct?

19 A It is correct, yes.

20 All sequences contribute to that curve.

21 Q Right. But the phrase "high probability event" is
22 the one that bothered me a little bit.

23 A Yes, from the CCDFs you are not able to point the
24 finger at a particular consequence and say that emerged as a
25 result of a given event in say terms of weather and that event

1 had a certain probability.

2 Q Did you or Mr. Levine want to amplify on that?

3 A Well, we perhaps wanted to add if you look at the
4 CCDFs in the FES or in SARA, there is nothing there that can
5 be construed as being a high probability.

6 All of the events are of low probability per year.

7 Q Changing the subject, in consideration of the dose
8 that people might get if they either sheltered or maintained
9 normal occupation activities as opposed to evacuating,
10 assuming that the plume has passed the -- radiation plume has
11 passed and has deposited shine on the ground, is the residual
12 shine from the atmosphere?

13 A No.

14 Q With respect to the activity on the ground which
15 produces ground shine, say after 24 hours, is there some
16 characteristic decay associated with it?

17 A The bulk of the dose delivered by that means comes
18 from radionuclides which have half-lives of one day or more.
19 Does that answer your question?

20 Q Partially.

21 I don't want to push you too far in trying to make
22 calculations in your head, but between the period of say 24
23 hours and 48 hours after the accident, how much would the
24 ground shine decrease?

25 To put it another way, how would the dose rate

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1 decrease?

2 A Yes. That would depend to some extent on weather
3 conditions during that period as to whether there were
4 mechanisms for, say, washing the radioactive material off
5 the surfaces. If there were no such mechanisms operating,
6 as I said, you are talking radionuclides with half-lives of
7 a day or more.

8 They are like Tellurium-132, which has about a
9 day as its half-life. Iodine-131 has a half-life of eight
10 days. I would not expect to see a great decline in the rate
11 between 24 and 48 hours. You might be talking of a factor
12 of less than two.

13 Q Thank you.

14 There was considerable discussion of trying to
15 separate out the effects on the population of Philadelphia
16 as opposed to the rest of the world.

17 As a first rough cut, why is it inappropriate just
18 to compare the populations?

19 A That is because different health consequences
20 affect different groups of people. For example, the latent
21 effects are very often spread out over large populations and
22 large distances whereas the early effects, such as early
23 fatalities, are generally confined to within ten miles or
24 even less of the reactor.

25 So it is not a totally trivial matter to describe

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1 which group of the population should be compared with which.

2 Q Supposing I drew two circles, one with a radius of
3 ten miles -- a radius of twenty miles, and another one, a
4 radius of 25 miles, and looked at the population only in a
5 ring, so defined.

6 Would it then be inappropriate to simply look at
7 populations as a first rough cut?

8 A I think that would be -- yes, it is a rough cut,
9 quite a reasonable thing to do.

10 Q At least it would tell you whether there were
11 really significant differences, is that correct?

12 A Yes, sir.

13 Q Thank you.

14 JUDGE MORRIS: That is all I have at this time.

15 BY JUDGE COLE:

16 Q Gentlemen, on page 53 of your testimony, Item 73.

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End 9.

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2 You refer to the FES, Page 5-80, and you quote
3 part of a sentence from that, "adverse site conditions that
4 would cause long delays before evacuation."

5 The kinds of delays you are talking about there
6 are what? Six hours, based upon what's indicated in 5-80,
7 or up to six hours?

8 A (Witness Kaiser) Yes, sir. I believe that that
9 particular relocation scheme has a delay time of six hours,
10 and what you say is correct.

11 Q All right, sir. And that is what is assumed in
12 preparation of Table -- at least, in part, -- preparation
13 of Table M-1(a) in the FES?

14 My question is, exactly how did you calculate
15 also the factor of four? What numbers did you use? What
16 items?

17 A Yes. In Table M-1(a) under the heading "From
18 Causes Other Than Severe Earthquakes," and in the first row
19 you see the number 1×10^{-3} presented, and under that a
20 figure, 4.

21 A Yes. And my understanding how this table is to
22 be read is four times as great as it was for the calculations
23 done for the base case evacuation, the two-hour delay at
24 2.5 miles per hour.

25 Q That's what the 4 means there?

A Yes.

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2 Q I guess I couldn't get that from anything else
3 on that page. Is there a key on there that says that's what
4 it is?

5 A (Witness Schmidt) You have to read the text,
6 I believe, to explain that. I believe it is in there.

7 Q The text associated with Table M-1 is --

8 A (Witness Kaiser) It's on Page M-1, the third
9 paragraph.

10 Q All right, sir. You aren't comparing Column 1
11 with Column 2 to get a factor of four, then.

12 A No, I wasn't.

13 Q All right, thank you.

14 In the next item, next page, next item, page 54
15 of the testimony, Item 74, in the first sentence you
16 indicate that you arbitrarily assumed bad weather four
17 percent of the time, and then made some calculations on that
18 basis.

19 I guess my question is the use of the word
20 "arbitrarily." Don't we know what fraction of the time we
21 would have bad weather, and why didn't you use the actual
22 value?

23 A Yes, there would be a whole spectrum of different
24 weather conditions which would affect evacuation speeds and
25 so on to different extents. Within the CRAC-2 evacuation
model that we used in SAFA, there was already some allowance

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1 for bad weather conditions, since the database on which
2 that model is based included fog and rain and snow. However,
3 that database did not cover all possible weather conditions,
4 and in order to try and see what additional effect there
5 might be -- I had in mind the kind of weather conditions
6 which would produce quite a serious slow-down in evacuation
7 speed, and those conditions would basically be snowfall, say,
8 and I chose four percent because I was confident that that
9 was an upper bound on the number or fraction of days per
10 year in which snowfall would occur to such an extent that
11 people could only evacuate at the one mile per hour speed
12 that I chose here as the representative speed.

13 And since choosing that four percent, I have looked
14 at publications of the Department of Commerce which tell us
15 that in the Philadelphia region, the average number of days
16 per year in which you get more than one inch of snow is
17 between five and ten, which is, in fact, less than that four
18 percent. So about three percent.

19 Q All right, sir. I think you have explained how
20 you got the number satisfactorily. I don't think the word
21 "arbitrarily" describes it accurately.

22 A I see.

23 Q All right, thank you.

24 In the last part of Item 74 on Pa. 54, you
25 indicate that using this four percent and slowing it down,

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1 the evacuation speed, to one mile per hour, you wind up with
2 a difference of something less than five percent.

3 Five percent of what, sir? What is it? What
4 are you comparing there?

5 A Yes. The area under the CCDF for early fatalities
6 would increase by somewhat less than five percent.

7 Q All right, sir.

8 You have identified this as a sensitivity study,
9 but you have only one item included in that, a four percent
10 difference, indicating that then provides a four percent
11 assumption of the weather which gives you a five percent
12 difference in early fatalities.

13 Did you do any additional calculations to see what
14 would happen if it was two percent, or what would happen
15 if it was eight percent bad weather?

16 A No, I didn't, but it would be close enough to
17 assume that it's a linear effect over that kind of a range,
18 so that if you put in two percent of the time, the five
19 percent would go down to, say, two and a half percent.

20 Q All right, sir. Thank you.

21 JUDGE BRENNER: Redirect?

22 REDIRECT EXAMINATION

23 BY MR. WETTERHAHN:

24 Q Panel, in response to a question asked by the
25 Staff, you were asked whether CRAC or CRAC-2 may have missed

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some bad weather conditions in its sampling process.

2

Could you comment hypothetically, assuming what the certain weather conditions were that were missed, what the effect on the risks that you estimate would be?

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A (Witness Kaiser) The effect would be most noticeable at the tail of the CCDF. I would not expect it to affect the area under the CCDF by very much.

6

7

8

Q Why not?

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10

A The area under the CCDF tends to be dominated by lower consequence events at somewhat higher frequencies.

11

12

Q You also answered that CRAC-2 was better at picking up these low probability bad weather scenarios.

13

14

Could you explain why? In particular, the reference, the adoption of CRAC-2 that you used in SARA.

15

16

MS. BUSH: Objection, Your Honor. I believe this is covered in the testimony. There is a specific discussion of the binning.

17

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JUDGE BRENNER: Yes, I know. It's Paragraph 70, I think, if I recall correctly.

19

20

What's your objection? That it's repetitive?

21

MS. BUSH: Repetitive, yes.

22

JUDGE BRENNER: Mr. Wetterhahn?

23

24

MR. WETTERHAHN: The question was raised on cross-examination, and the answer elicited was, "CRAC-2 is better at picking up these scenarios." I am certainly

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entitled to explore the reasons why it is better than any
2 other code as used by the Applicant.

3 JUDGE BRENNER: All right. The objection is
4 overruled. We will allow that follow-up on redirect.

5 WITNESS KAISER: The first thing CRAC-2 does with
6 the weather data that it has is to sort it into the 29 bins
7 mentioned in the testimony. These bins are designed so that
8 they include the kinds of weather sequences that you expect
9 to give you the high consequences, such as those sequences
10 in which the plume might encounter rain beyond ten miles
11 from the reactor.

12 Once that sorting process has been completed,
13 CRAC-2 ensures that it samples from each one of the 29 bins,
14 so that in the calculations that it does, it includes
15 some weather sequences that do have these features of rain
16 beyond ten miles and so on.

17 With CRAC, as it is normally used, the weather sequences
18 are sampled at equal intervals throughout the year, and the
19 standard interval is four days and thirteen hours, which
20 gives you an equal weighting between daytime and nighttime,
21 but does not necessarily ensure that you pick up the rain
22 events beyond ten miles.

23 MR. WETTERHAHN: No further questions. Thank you.

24 JUDGE BRENNER: Any follow-up based on that,
25 Ms. Bush?

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MS. BUSH: I think I might have something, if
2 I could have just a second.

3 JUDGE BRENNER: All right.

4 (Pause.)

5 MS. HODGDON: We will try to give you a report
6 about Mr. Romano.

7 MR. VOGLER: It was an extremely difficult
8 conversation. I refused to tell him whether or not he should
9 appear. It is up to him.

10 JUDGE BRENNER: Right. It is up to him.

11 MR. VOGLER: In spite of his insistence. If he
12 appears, it will be at nine o'clock on Thursday morning.
13 If he cannot make it at nine o'clock on Thursday morning,
14 he will either call Ann Hodgdon or Ben Vogler Wednesday night
15 at their hotel. That is about the substance of a fifteen-
16 minute conversation.

17 JUDGE BRENNER: All right. We will have a
18 reaction to that by the end of the day today, and we will
19 impose upon the Staff to make one more call to transmit
20 our reaction, because we won't leave things at that, obviously.

21 MR. VOGLER: All right. We will call him tonight.

22 RE-CROSS EXAMINATION

23 BY MS. BUSH:

24 Q Dr. Kaiser, you were asked a question about
25 utilizing a donut shape around the plant measuring the

mgc 10-8

1 distance 25 miles or 20 to 30 miles as a rough cut of the
2 effect on Philadelphia.

3 Do you recall that question?

4 A (Witness Kaiser) Yes.

5 Q Is it correct that if you are looking at that
6 ring around the plant, the donut shaped ring for 20 to 30
7 miles, that one element you would not have if you attempted
8 to use that 360 degree donut as a proxy for Philadelphia is
9 the element of population density that affects latent health
10 fatalities?

11 MR. WETTERHAHN: Objection. There is no basis
12 for the hypothetical that population density affects health
13 fatalities.

14 JUDGE BRENNER: There is some confusion here.
15 Give me a moment. I'm not sure you understood the answer.
16 I assume you are following up on Judge Morris' question?

17 MS. BUSH: Yes.

18 (The Board confers.)

19 End 10
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21
22
23
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mgc 11-1

1 JUDGE BRENNER: Give us another chance, Ms. Bush,
2 and listen to the answer.

3 JUDGE MORRIS: I think maybe my question was
4 a little ambiguous. Let me have a colloquy with Dr. Kaiser.

5 The band that I chose was 20 to 25. I am willing
6 to make it 20 to 30, whatever. But in that donut or ring,
7 whatever, there is a total population, and there is a
8 population within each radial sector. And the point of
9 my question was to determine the relative effect on the
10 population in Philadelphia, which, let's hypothesize, are
11 confined within two pie-shaped sectors intersecting that
12 ring, with the total population in the ring, one could
13 get a very rough cut at the relative consequences to the
14 Philadelphians as opposed to the rest of the people in that
15 ring.

16 Now, Dr. Kaiser, have you been listening?

17 WITNESS KAISER: Yes.

18 JUDGE MORRIS: Is my -- well, let me ask the
19 question.

20 Can you make such a rough cut conclusion based
21 on the preamble that I just gave?

22 WITNESS KAISER: Yes, I think so, as long as it's
23 recognized that it's a rough cut.

24 JUDGE MORRIS: I tried to emphasize that. I hope
25 that's been helpful, Ms. Bush.

mgc 11-2 1

JUDGE BRENNER: Ms. Bush, could we get another question, if you have one?

MS. BUSH: I will ask a clarifying question, and I think this is consistent with what Judge Morris asked.

BY MS. BUSH:

Q Are you indicating that we could look at the health effects in that ring, and to get a rough cut measurement of the effects on Philadelphia, you could take the population proportion that the sectors of Philadelphia contribute and apply that to the total person-rem exposure?

A (Witness Kaiser) Yes.

Q Dr. Kaiser, then when you are saying it is a rough cut, are you saying that the values for the tails might be different than the value for the mean that we just discussed?

A Yes, I believe it would not be appropriate to make the same kind of ratioing for the tail as you do for the area under the CCDF.

MS. BUSH: I have no further questions.

JUDGE BRENNER: Staff?

MS. HODGDON: We have no questions.

JUDGE BRENNER: Applicant?

MR. WETTERHAHN: We have no re-redirect.

MS. BUSH: Your Honor, my advisor just suggested one more question to clarify the record, and that is, do you have an opinion whether the fraction would be greater

mgc 11-3

1 or smaller for the tails compared to the mean?

2 WITNESS KAISER: Tails of CCDFs arise from one
3 particular weather sequence and in one particular direction
4 affecting one particular group of people. It's not something
5 that can be averaged around a 360-degree donut or anything
6 like that. I think you should not try and do that with the
7 tails. It's not an appropriate thing to do.

8 BY MS. BUSH:

9 Q And so you don't know whether the fraction would
10 be larger or smaller? You have no way of knowing? Or what
11 are you saying?

12 A (Witness Kaiser) The tail is the tail, and it
13 would not change. That's what I think.

14 MS. BUSH: That's all the questions I have. Thank
15 you.

16 JUDGE BRENNER: Any follow-up on that last late
17 question?

18 MR. WETTERHAHN: No, sir.

19 MS. HODGDON: No.

20 JUDGE BRENNER: All right. We can switch
21 witness panels to the Staff's witnesses, and then we will
22 have you gentlemen return for City 13 after we go through
23 the Staff on 14.

24 Let's take a brief recess until 4:35 on that clock.

25 (Recess.)

mgc 12-1

1 JUDGE BRENNER: All right. We are back on the
2 record.

3 Staff's witnesses, as we know, have previously
4 been sworn.
5 Whereupon,

6 LEWIS G. HULMAN

7 SARBESWAR ACHARYA

8 resumed the stand and, having been previously duly sworn,
9 were examined and testified further as follows:

10 JUDGE BRENNER: Do you have any preliminary matters,
11 Staff?

12 MS. HODGDON: No.

13 CROSS-EXAMINATION

14 BY MS. BUSH:

15 Q I am going to start on Page 2 of my cross-
16 examination and dispense with the earlier questions.

17 Would you turn to Page 13 of your testimony,
18 please?

19 Now I believe with regard to City 14(b), you
20 agreed with the assertion, but with several conditions
21 that you discuss at the bottom of Page 13 and on Page 14;
22 is that correct?

23 A (Witness Acharya) That's correct.

24 Q And I believe in the first condition, you state
25 that an accident must occur that releases a large amount of

mgc 12-2 1 radioactivity to result in high radiological doses
2 substantially beyond the ten-mile EPZ, situations that
3 have been associated with some of the low probability events
4 in the FES.

5 What is the highest probability event that would
6 result in high radiological doses substantially beyond ten
7 miles?

8 A (Witness Hulman) May we have an opportunity to
9 consult the FES, please?

10 Q Certainly.

11 A (Witness Acharya) We did not examine the
12 individual sequences with the high or low probability that
13 would result in high doses beyond the ten-mile EPZ. But if
14 you look at the Table 5.11C of the FES and compare the
15 probabilities there in Table 5.11D, you would notice that
16 the accident sequences that have higher probabilities relative
17 to the others have in general the release accidents
18 associated with them of smaller magnitude than the others.

19 A (Witness Hulman) We cannot point to specific
20 sequences. We did not do our calculations in that manner.
21 But one must have the right combination of release conditions
22 and source terms and weather conditions in order to have
23 consequences beyond ten miles that are substantial. Not
24 all of these sequences, we don't believe, would contribute
25 to early health effects beyond ten miles, for example.

mgc 12-3

1 Q Is it, then, a fair summary of your testimony
2 that you have not done the analysis that would be able
3 to tell you the range of the probability of events that
4 would result in high doses substantially beyond ten miles?

5 A (Witness Acharya) For the assessment of the
6 risk of a downwind dose, we combine all the accidents
7 probablistically. We have not separated into separate
8 clusters of accidents, the groups of accidents, no.

9 Q With regard to the third condition that you discuss
10 on Page 14, you talk there, do you not, about the accident
11 with a release of substantial quantities of radioactivity
12 with the wind blowing toward Philadelphia initially and
13 continuing to blow in that direction and certain atmospheric
14 diffusion conditions? Does that cover the four points that
15 you discuss in your third point?

16 A (Witness Hulman) I don't understand your question.
17 We have listed four items. You have quoted from the third
18 and asked whether it includes them all. I don't understand.

19 Q Did I correctly summarize the four points that
20 you have under your third condition, the middle of Page 14?

21 A (Witness Acharya) I don't think so, because the
22 fourth point -- the question was whether the one that was
23 mentioned -- that is, the third one -- does summarize all
24 four of them.

25 Q Let me start over again.

mgc 12-4

1 Within the third condition that you have, which
2 is your second full paragraph on Page 14, is it correct
3 that you indicate that there must be an accident with
4 substantial releases of radioactivity, the wind must
5 initially be blowing toward Philadelphia, and must continue
6 to blow toward Philadelphia, and there must be particular
7 atmospheric diffusion conditions that would allow the plume
8 to be in Philadelphia and in certain concentrations?

9 A The fourth one says that the evacuees must continue
10 to move in the direction of Philadelphia, knowing full well
11 that the plume is heading toward that direction, instead of
12 moving away in the crosswind direction.

13 Q I was talking about the one before that.

14 A (Witness Hulman) If your question is, do we agree
15 today with everything that's in the third paragraph, if
16 that's your question, as I understand it, --

17 Q Yes.

18 A -- I might modify it a bit to say that the wind
19 doesn't initially have to blow toward Philadelphia, but
20 sometime during the accident it has to blow toward
21 Philadelphia in order to influence doses in Philadelphia.

22 Q Fine. Good point.

23 My basic question is, for all of those conditions
24 that you just discussed, including the modification, is
25 it correct that the CRAC model would include all of those

mgc 12-5

1 various conditions in its calculation? Does it attempt to
2 reproduce those circumstances that would result in an
3 exposure in Philadelphia?

4 A (Witness Acharya) It does include all these
5 conditions, but it does not include the fourth one in a
6 precise way, because even if the evacuees would be moving
7 in the crosswind direction, our simplified evacuation model,
8 either in CRAC or CRAC-2, you assume as if the
9 evacuees are moving in the downwind direction.

10 A (Witness Hulman) I would like to add to that one,
11 if I may. I believe CRAC attempts to model those conditions.
12 It doesn't necessarily always achieve perfection, but it
13 does attempt to model them.

14 Q And is it also correct that putting aside for
15 a minute the fourth paragraph, which I would like to defer
16 to discussion later, is it correct that the CRAC model has
17 the capability to take into account the circumstances that
18 we have just discussed and to output latent cancer
19 fatalities that would result, including those conditions
20 that we just discussed?

21 A (Witness Acharya) The answer is yes.

22 Q And wouldn't the CRAC model outputs that we have
23 just discussed of latent cancer fatalities be portrayed with
24 differing levels of probability that would inherently
25 reflect the probability of the wind going in that direction

mgc 12-6

1 and the probability of the atmospheric diffusion conditions,
2 et cetera?

3 A That's correct. It would.

4 Q Now to move to paragraph -- your fourth condition.

5 With regard to the practical aspects, in your
6 opinion, of the people being trapped in the area toward
7 Philadelphia, I had a few questions. I believe you indicate
8 here that the Emergency Evacuation Coordinator would advise
9 people to avoid the plume, so that they would not be trapped
10 in the plume; is that correct, or would you like to
11 resummarize?

12 A Yes, that's the assumption.

13 Q Would you agree that conditions could occur such
14 that the Evacuation Coordinators would not know from minute
15 to minute which direction the plume had moved in or was about
16 to move in?

17 A Any assessment of that would be highly speculative
18 at this point in time.

19 Q As a practical matter, could you envision that,
20 given, say, the area from 10 to 30 miles just in the two
21 east-southeast sectors, that emergency planners would be
22 able to know at all times the direction of the plume, and
23 further that they would be able to communicate that to the
24 people that are traveling in those sectors?

25 A I believe that it would be very possible in an

mgc 12-7 1

emergency situation of a serious reactor accident.

2

Q So it is your opinion that it would be possible

3

for Emergency Coordinators to know the direction of the

4

plume, so that they could tell evacuees to avoid this road

5

or that road within the east-southeast and southeast sectors

6

of the 10 to 25 mile area?

7

A They may not be able to advise so specifically

8

to evacuees on every and each road or street, but they would

9

be able to advise as to the direction of the plume to groups

10

of evacuees in different areas and the evacuation routes,

11

but not specifically -- not necessarily specifically to

12

evacuees on each evacuation road or street.

13

Q Now in your opinion, if some evacuees were in a

14

certain area -- say, in the east-southeast sectors in the

15

10 to 25 mile zone -- would, in your opinion, the Emergency

16

Coordinators know, say, fifteen minutes ahead of time what

17

direction the wind was blowing in, so that if they could

18

communicate with all the people, they could tell them which

19

way to go?

20

A (Witness Hulman) May we confer?

21

(The witnesses confer.)

22
End 12

23

24

25

13rg1

1 A (Witness Hulman) I believe the answer to your
2 question is yes, it is quite likely for the situation you
3 described.

4 Q I might have misstated my question. I meant the
5 question to be to know 15 minutes in advance which way the
6 wind would be blowing in the subsequent 15 minutes.

7 A That is a different question than you asked me.

8 Q Okay.

9 A Where?

10 Q For the people in Philadelphia, if they were
11 evacuating in the Philadelphia -- toward Philadelphia, would
12 the emergency planners be able to know 15 minutes ahead of
13 time that the wind was going to blow away from there or
14 toward there?

15 A I believe it is quite likely.

16 Q That they would know 15 minutes ahead of time?

17 A Quite likely, yes.

18 Q Is that based on some familiarity with
19 meteorological conditions and how the wind direction changes
20 in this geography or in any geography?

21 A In part, yes.

22 Q What particular experience is that?

23 A I have studied meteorology in Philadelphia and its
24 surrounding areas. I have also some familiarity with
25 meteorology in the rest of the country but that is not the

1 only basis. The basis is there is a long time after a severe
2 reactor accident such that the planners in the City of
3 Philadelphia should have adequate time and even though there
4 may be a wind variability, they have adequate time to take
5 protective actions if they deem it appropriate.

6 Q What about the hypothetical situation where the
7 advance information was that the wind would not be blowing
8 toward the City of Philadelphia and that is the planning
9 assumption: people are evacuating in that area and there is
10 a wind change.

11 A Can you testify with confidence that there is a
12 certainty or a large certainty that the planners would be
13 able to know 15 or 20 minutes ahead of time that the wind
14 variable would occur?

15 A (Witness Acharya) Yeah. That is very likely
16 because the wind directions -- my assumption is that they
17 will be constantly observed at the site meteorological tower
18 and if there will be any changes in the wind direction,
19 particularly an indication that the wind is going towards
20 Philadelphia, and since wind will take about -- well, if it
21 is a high wind, like ten miles per hour, it will take at
22 least two hours to reach the outskirts of Philadelphia, so
23 in fact the warning or advice can be given fairly well ahead
24 of even 15 minutes from the observation of the wind directions
25 at the the site meteorological tower.

13rg3

1 Q Assuming the wind is blowing in the south direction,
2 do you have an experience in weather variability and the
3 ability of meteorologists to predict weather variability,
4 that they would know 15 minutes in advance, for example, that
5 the wind direction is going to change?

6 JUDGE BRENNER: I want to make sure that I
7 understand the question. You have the wind blowing towards
8 the south?

9 MS. BUSH: Yes, towards the south, I mean.

10 JUDGE BRENNER: All right.

11 WITNESS HULMAN: I don't understand your question.
12 You say you have the wind blowing toward the south?

13 BY MS. BUSH:

14 Q Yes.

15 A (Witness Hulman) Is your question, does the
16 meteorologist know within 15 minutes whether it is going to
17 change direction?

18 Q Yes.

19 A Sometimes he does; sometimes he doesn't.

20 Q Do you know what percentage of the time he would?

21 A No.

22 JUDGE BRENNER: Ms. Bush, we have got miscellaneous
23 matters to discuss with respect to the timing of any oral
24 argument on the welding findings. Are you coming to a
25 convenient point to break?

1 You mentioned wanting to go a little longer. I didn't know
2 what you had in mind or why, but I don't want to go too much
3 longer.

4 MS. BUSH: I am at a convenient spot. I am at
5 the end of that -- I finished that number four, so it is a
6 convenient time to break.

7 I would be happy to break at the normal time today
8 instead of going late because I thought about the time. It
9 would be more productive for me to spend the time getting
10 ready for tomorrow than to be in the hearing room.

11 JUDGE BRENNER: Fine. I should note that we went
12 with you first because originally we were disposed that way,
13 when we thought the panel would be combined and I thought it
14 would be more efficient. I hope there are no problems with
15 that, instead of having the Applicant cross-examine first.

16 MS. BUSH: No, it's worked out fine for me.

17 JUDGE BRENNER: All right. I am sorry we put you
18 in a position of making a difficult phone call, Mr. Vogler,
19 but we do appreciate your helping us out.

20 I thought previously that Mr. Romano would be
21 available tomorrow afternoon. Did I hear correctly that --
22 one element of your last conversation is that he would not be?

23 MR. VOGLER: I asked Mr. Romano at least four
24 times about Wednesday afternoon, and he replied the same
25 each time. He has water problems and business problems and

1 he will not be available on Wednesday afternoon.

2 JUDGE BRENNER: All right. This is what we will do.
3 We will establish the oral argument time if Mr. Romano
4 requests to have that time for 9 a.m. Thursday morning.

5 MR. VOGLER: I did that. I'll do it again.

6 JUDGE BRENNER: Call him and tell him that is our
7 direction or as soon thereafter as we get to it, but he has
8 to be here at nine in case we get to it at the very beginning.

9 He also has to advise us one way or the other not
10 later than noon tomorrow as to whether or not he wants to
11 take advantage of that opportunity and I would appreciate if
12 you could set up some means of getting that advice to us
13 either by call from you back to Mr. Romano or through some
14 other procedure and that we will all know what the schedule
15 is going to be no later than -- I say noon tomorrow.

16 What we will do is break for lunch and then you
17 will have that opportunity right after. We will be in recess --

18 JUDGE MORRIS: Different subject, Mr. Wetterhahn.

19 Among the materials you hand-deleivered to us
20 today were some copies of draft evacuation time study
21 excerpts.

22 Could you enlighten us as to the purpose of giving
23 us that?

24 MR. WETTERHAHN: Yes.

25 As the Board is aware and I think has reference in

1 one of the contentions, the original evacuation time study
2 done by NUS in 1980 was being redone for the Commonwealth of
3 Pennsylvania. Just on Friday, the evacuation time estimate
4 which addresses -- I believe it is Appendix 4 of 0654 was
5 released by the Commonwealth, or to the Commonwealth in
6 draft form.

7 Because we were discussing evacuation time
8 estimates and sensitivity studies, I thought it might be
9 interesting for the Board to have just the times. There was
10 not sufficient time to have the entire document reproduced.
11 It is being reproduced now and hopefully will be made
12 available to the Board and parties tomorrow or Thursday.

13 I really don't believe it -is appropriate to
14 litigate any of the numbers but for background purposes,
15 since it was noted in the contention, I thought I would
16 provide the draft time estimate summary and on a quick
17 reading some of the charts which I personally thought might
18 be of interest or relevant to the time estimate summary.

19 It is by no means complete and it was by no means
20 any attempt to be complete as far as deciding which parts of
21 the reports were relevant.

22 JUDGE BRENNER: Well, first of all, you have
23 attempted preliminarily to solve an arguable disclosure
24 obligation that somebody might raise later, I believe, and
25 you have done that. To the extent that it might be

13rg7

1 interesting, that is the substance of it, to us or any other
2 party, that is besides the point. Nothing is interesting to
3 us unless somebody puts it in the record and tells us why
4 we should be interested in it, so we are not going to do
5 anything with it unless a party asks us to do something with
6 it or unless we on our own, as the course of the cross
7 examination proceeds, decide that we want to do something
8 with it.

9 I just want to make that clear. I think you
10 understand that.

11 MR. WETTERHAHN: Yes. It is, I understand,
12 relevant to one of the offsite emergency planning contentions
13 so I assume it will be considered at that point of time.

14 JUDGE BRENNER: I wasn't addressing that at all.
15 My remarks just now were solely in the context of the severe
16 accident contentions.

17 One more miscellaneous subject. We have seen
18 the Applican'ts supplemental motion on the changes to the
19 implementing procedures for the onsite emergency plan and we
20 infer from the copy of the letter there and so on that the
21 parties are actively discussing the matter, or at least we
22 hope they are.

23 We want to know what the resolution of that is
24 sooner rather than later in light of possible schedule
25 impact next week. So we hope we hear about that as soon

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as feasible. Tomorrow would not be too soon.

MR. WETTERHAHN: We will attempt to find information about that.

JUDGE BRENNER: All right. Thank you. We will be back at nine o'clock tomorrow morning.

(Whereupon, at 5:05 p.m., the hearing was adjourned, to reconvene at 9:00 a.m., Wednesday, May 30, 1984.)

* * * *

End 13.

CERTIFICATE OF PROCEEDINGS

This is to certify that the attached proceedings before the
NRC COMMISSION

In the matter of: Philadelphia Electric Company

Date of Proceeding: Tuesday, 29 May 1984

Place of Proceeding: Philadelphia, Pennsylvania

were held as herein appears, and that this is the original
transcript for the file of the Commission.

Mimie Meltzer
Official Reporter - Typed


Official Reporter - Signature