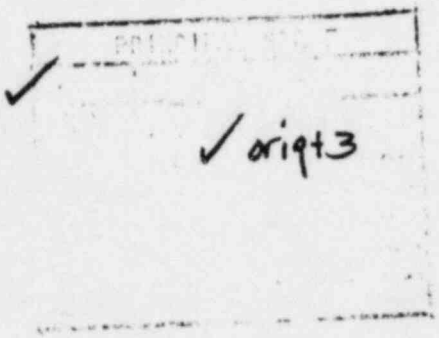
Consumers Power Company

James W Cook
Vice President - Projects, Engineering and Construction

General Offices: 1945 West Parnall Road, Jackson, MI 49201 • (517) 788-0453

January 10, 1983



Mr J G Keppler, Administrator, Region III
Nuclear Regulatory Commission
799 Roosevelt Road
Glen Ellyn, IL 60137

MIDLAND NUCLEAR COGENERATION PLANT
MIDLAND DOCKET NOS 50-329, 50-330
CONSTRUCTION COMPLETION PROGRAM
FILE 0655 SERIAL 20428

REFERENCE LETTER TO J W COOK, DATED DECEMBER 30, 1982, FROM NRC REGION III REGARDING CONSTRUCTION COMPLETION PROGRAM

On December 2, 1982, Consumers Power Company met with Mr Warnick and other members of your staff to discuss the general concept of our proposed Construction Completion Program. The enclosure to this letter documents in detail the Construction Completion Program, as requested at the meeting and in your follow up letter (Reference).

Since our meeting, the program has undergone considerable development and evolution. Details have been supplied and more specific objectives and implementing methods have been established. Further details are still being developed. While the Company expects the Program, as presently constituted, to be a workable and sufficient framework for future action, revisions may be necessary as future needs and experience dictate.

The Construction Completion Program is a positive step in the overall advancement of Project goals. It represents the best efforts of Project management, support and quality assurance personnel. We believe it will produce an improvement in Project installation and inspection status, systems construction and QA implementation. The quality verification effort should provide increased confidence of the NRC that the plant has been properly built. Other aspects of the Program, including the measure to improve ongoing inspections and scheduling interfaces, should contribute to that result. This Program, together with recent Consumers Power Company commitments regarding quality assurance and remedial soils work, can establish a basis for improved relations between the Company and the NRC Region group assigned to inspect Midland. The Construction Completion Program demonstrates the Company's responsiveness to both NRC concerns and the particular needs of this Project. It is our expectation that the Program, created out of a desire to enhance the

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orderliness and quality of construction, will achieve its intended purpose and lead to the successful "completion of construction" of the Midland Plant in accordance with regulatory requirements.

We hope that this submittal fulfills your request for written information regarding the Construction Completion Program. Consumers Power Company is prepared to support the public meeting proposed for January 26, 1983 in Midland, Michigan.

James W. Cook

JWC/DMB/cl

CC Atomic Safety and Licensing Appeal Board
CBechhoefer
FPCowan, ASLB
JHarbour, ASLB
DSHood, NRC
MMCherry
RWHernan, NRC
RJCook, Midland Resident Inspector
FSKelley
RRDenton, NRC
WHMarshall
WDPaton, NRC
WDShafer, NRC
RFWarnick, NRC
BStamiris
MSinclair
LLBishop

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CONSUMERS POWER COMPANY
Midland Units 1 and 2
Docket No 50-329, 50-330

Letter Serial 20428 Dated January 10, 1983

At the request of the Commission and pursuant to the Atomic Energy Act of 1954, and the Energy Reorganization Act of 1974, as amended and the Commission's Rules and Regulations thereunder, Consumers Power Company submits its Construction Completion Program.

CONSUMERS POWER COMPANY

By J W Cook
J W Cook, Vice President
Projects, Engineering and Construction

Sworn and subscribed before me this 10th day of January, 1983

Patricia A Puffer
Notary Public
Bay County, Michigan

My Commission Expires 3-4-86

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NRC hold points

Construction Completion Program
Executive Summary

The Construction Completion Program has been formulated to provide guidance in the planning and management of the design and quality activities necessary for completion of the construction of the Midland Nuclear Cogeneration Plant. Construction completion is defined in this Plan as carrying all systems to the point they are turned over to Consumers Power Company for component checkout and preoperational testing. The Construction Completion Program does not include the Remedial Soils Program which is treated in separate interactions between Consumers Power Company and the Nuclear Regulatory Commission.

Background

The Construction Completion Program was developed in response to a number of management concerns that have been identified during the period preceding the initiation of the Program. The Midland Project had been proceeding at a high level of activity as it approached completion. The final transition from area construction to system completion, using punch lists, has been difficult for most nuclear projects. The Midland Project has not escaped these difficulties which have been compounded due to the congested space and the continuing numerous design changes, both generally attributable to the age of the Project. These factors lead to the need for improved definition of work status, increased emphasis on overall Project objectives as well as continued focus of construction and inspection resources on completion of systems for short-term milestones and increased effort to complete engineering ahead of field installation.

The Midland Project has been criticized by the NRC regional office as not having met their expectations for implementation of the Project's Quality Assurance Program. The result has been that the Project management has too often, during the past few months, been in a reactive rather than proactive posture with regard to quality assurance matters.

In recognition of these conditions, management has concluded that a change in approach was needed to effectively complete the Project while maintaining high quality standards.

Objectives

The development of the Program has considered the Project's current status and recent history and attempts to address the underlying or root causes of the problems currently being experienced. In order to develop the Program the following overall objectives were established under three general headings. The Program must:

Improve Project Information Status By:

- Preparing an accurate list of to-go work against a defined baseline. ?

Does this mean 100% reinspection?

- Bringing inspections up-to-date and verifying that past quality issues have been or are being brought to resolution.

- Maintaining a current status of work and quality inspections as the Project proceeds. Inspections to keep up with work?

Improve Implementation of the QA Program By:

- Expanding and consolidating Consumers Power Company control of the quality function.

- Improving the primary inspection process.

- Providing a uniform understanding of the quality requirements among all parties. OK

Assure Efficient and Orderly Conduct of the Project By:

- Establishing an organizational structure consistent with the remaining work. OK

- Providing sufficient numbers of qualified personnel to carry out the program. OK

- Maintaining flexibility to modify the Plan as experience dictates. OK if it isn't decreased.

Description

The Construction Completion Program entails a number of major changes in the conduct of the final stages of the construction process and can be described in summary as a two-phase process.

First, after certain necessary preparations, the safety-related systems and areas of the plant will be systematically reviewed. This first phase will be carried out on an area-by-area basis, but will be accomplished mainly by teams organized with systems responsibility and a separate effort to verify the completed work. The product from this phase of the program will be a clear status of remaining installation work and a current inspection status which provides quality verification of the existing work. The teams organized to carry out this first phase will continue to function in the second phase as the responsible organizational units to [redacted] complete the work. 100% reinspection? ?

In order to achieve its complete set of objectives, the Program contains a number of activities and elements that support and are linked to the two major phases described above. The major components of the Plan, which are discussed in more detail in the balance of this report, can be described as follows:

. A significant reduction in the construction activity in the safety-related portion of the plant, material removal and a general cleanup will be carried out in preparation for installation and inspection status assessment and quality verification activities. OK

- A review will be made of equipment status to assure that the proper lay-up precautions have been implemented to protect the equipment until the installation work is completed. OK

- The integration of the Bechtel QC function into the Midland Project Quality Assurance Department (MPQAD) under Consumers Power Company management will be completed. O.K.

- The Consumers Power Company is carrying out recertification program of Bechtel QC inspectors, and a review of the inspection procedures to be utilized. O.K.

- The system completion teams will be organized, staffed and trained according to procedures developed to define the team's work process. O.K.

- The systems completion teams will 1) accomplish installation and inspection status assessment, 2) perform systems construction completion and construction quality performance and 3) determine that all requirements have been met prior to functional turnover for test and operation. O.K.

- Quality verification of completed work will be carried out in parallel with installation and inspection status activities of the system completion teams. No

- A series of management reviews will be carried out to carefully monitor the conduct of the Program and to revise the plan as appropriate. OK

- Review and resolution will proceed on outstanding issues related either to QA program or QA program implementation as raised by the NRC or third party overviews of the Project. ?

- Third party reviews will be undertaken to monitor Project performance and to carry out the NRC's requirements for independent design verification. OK

Schedule Status

The Program was initiated on December 2, 1982 by limiting certain ongoing safety-related work and starting preparations for the phase-one work of status assessment and quality verification activities. Since the Program also has incorporated a number of commitments made to the NRC during the past few months, activities in support of these commitments such as QC integration into MPQAD and the recertification of QC inspectors, had been initiated prior to December.

Status and schedules for each element of the Plan are enumerated in the text. In general, preparation for the Phase 1 activities are underway and will continue through January. A pilot team to develop the procedures and training requirements will be initiated during January. It is expected that the first

areas to undergo Phase 1 status assessment will be defined and teams mobilized during March.

Quality verification of completed work will start in late January or early February. | Need more info on this.

The Program provides for the Phase 1 results on a system or partial system to be reviewed and evaluated prior to initiating Phase 2 system completion work on that system or partial system. Management will monitor both process readiness and Phase 1 evaluation results. OK

The major areas of continuing safety-related work are NSSS construction as performed by B&W Construction Co, HVAC work under the Zack subcontract, the Remedial Soils Program and post-turnover punch list work released to Bechtel construction by Consumers Power Company. The Zack work is currently limited until a recently identified question on welder certification is resolved. | OK

During the implementation of the Program in 1983, the NRC Resident Inspectors can use the Plan to monitor safety-related construction activities at the site. Since a substantial portion of the Plan directly relates to commitments made to NRC management, Consumers Power Company intends to schedule periodic reviews of Program status and progress with the NRC. } Periodic Status Report

TABLE OF CONTENTS

1.0 INTRODUCTION

The Construction Completion Program has been formulated to provide guidance in the planning and quality activities necessary for completion of the construction of the Midland Nuclear Cogeneration Plant. Construction completion is defined in this Plan as carrying all systems to the point they are turned over to Consumers Power Company for component checkout and preoperational testing. The Construction Completion Program does not include the Remedial Soils Program which is treated in separate interactions between Consumers Power Company and the Nuclear Regulatory Commission. The Construction Completion Program will be referred to as the Program in this document which contains the Plan for Program development and implementation.

Background

The Construction Completion Program is being developed in response to a number of management concerns that have been identified during the period preceding the initiation of the Program. The Midland Project had been proceeding at a high level of activity as it approached completion. The final transition from area construction to system completion, using punch lists, has been difficult for most nuclear projects. The Midland Project has not escaped these difficulties which have been compounded due to the congested space and the continuing numerous design changes, both generally attributable to the age of the Project. These factors lead to the need for improved definition of work status, increased emphasis on overall Project objectives as well as continued focus of construction and inspection resources on completion of systems for short-term milestones and increased effort to complete engineering ahead of field installation.

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In recognition of these conditions, Consumers Power Company has concluded that a change in approach is needed to effectively complete the Project while maintaining high quality standards.

Objectives

The development of the Program has considered the Project's current status and recent history and attempts to address the underlying or root causes of the problems currently being experienced. In order to develop the Program, the following overall objectives were established under three general headings. The Program must:

Improve Project Information Status By:

- Preparing an accurate list of to-go work against a defined baseline.

- Bringing inspections up-to-date and verifying that past quality issues have been or are being brought to resolution.

- Maintaining a current status of work and quality inspections as the Project proceeds.

Improve Implementation of the QA Program By:

- Expanding and consolidating Consumers Power Company control of the quality function.

- Improving the primary inspection process.

- Providing a uniform understanding of the quality requirements among all parties.

Assure Efficient and Orderly Conduct of the Project By:

- Establishing an organizational structure consistent with the remaining work.

- Providing sufficient numbers of qualified personnel to carry out the Program.

- Maintaining flexibility to modify the Plan as experience dictates.

PLAN CONTENTS

The Program was initiated on December 2, 1982 by limiting on-going work on Q-systems to pre-defined tasks and preparing the major structures housing Q-systems for an installation and inspection status assessment and verification of completed work. The relationship of the major elements of the Plan is shown in Figure 1-1. The sections of the Plan address the following major activity areas:

PREPARATION OF THE PLANT (Section 2.0)

The buildings are being prepared for a status assessment and verification of completed work.

QA/QC ORGANIZATION CHANGES (Section 3.0)

A new QA organization that integrates the QA and QC functions under a Consumers Power Company direct reporting relationship is being established. As a part of this transition, the Bechtel QC inspectors are being recertified to increase confidence in the quality inspection performance.

PROGRAM PLANNING (Section 4.0)

The overall Plan for the Program is being developed in two major phases.

The first phase includes:

- A team organization assigned on the basis of systems is being developed to determine present installation and inspection status. The inspection status assessment includes performing inspections on completed work to bring them up to date. A closely coordinated effort involving the construction contractor and Consumers Power Company (QA/QC, testing and construction) will improve quality performance.

- The quality verification of completed work will be based, in part, on a sampling technique using re-certified inspectors as described in Section 3.0.

The second phase includes:

- Following installation and inspection status assessment the team organization will retain responsibility for systems completion work.

- The QC inspection process of new work will be integrated with the systems completion work to ensure adequate quality performance.

PROGRAM IMPLEMENTATION (Section 5.0)

The first phase implementation of the Program will be initiated with a review of the process, procedures and team assignments that will be used. The plan for verification of completed work will be reviewed separately. The teams will conduct the installation and inspection status assessment; verification of completed and inspected work will proceed, as planned, in coordination with the team effort. Following phase 1 completion of the first work segment, a management review of the plan effectiveness will be made.

In second phase Program implementation, the assigned team will plan and schedule the remaining work needed for completion including QC inspections.

QUALITY PROGRAM REVIEW (Section 6.0)

The adequacy and completeness of the quality program will be reviewed on an ongoing basis, taking into consideration questions raised by NRC inspections and findings by third party reviewers. The results of these reviews will be considered as part of the management review that are a part of the Program implementation (Section 5).

THIRD PARTY REVIEWS (Section 7.0)

Independent assessments of the Midland Project will provide management and NRC with evaluations of Project performance.

SYSTEM LAY-UP (Section 8.0)

The on-going work to protect plant equipment and systems will be augmented as necessary to provide adequate protection during implementation of this Plan.

CONTINUING WORK ACTIVITIES (Section 9.0)

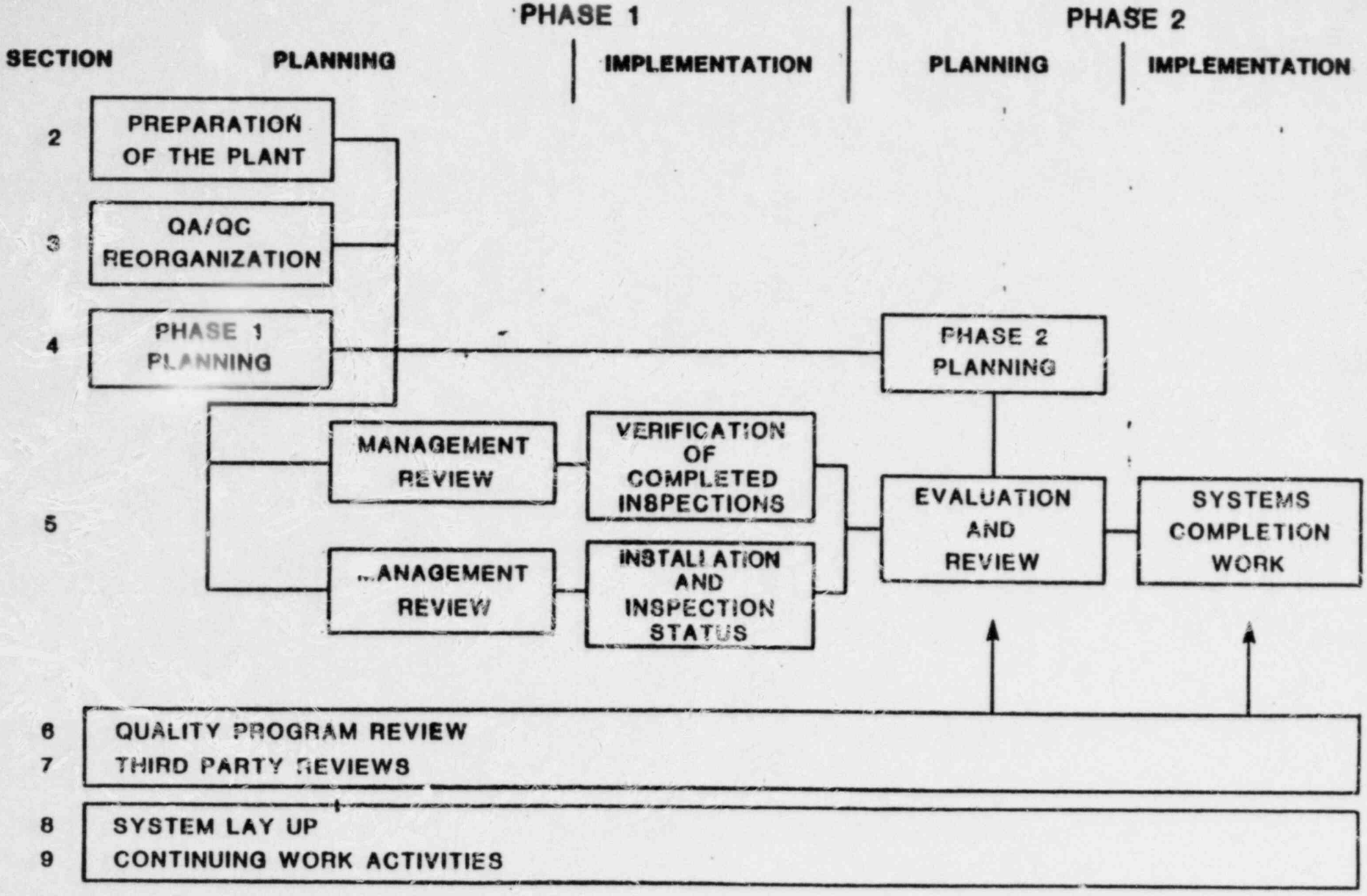
Work on Q-Systems has been limited to specific activities. This limitation permits important work to proceed while allowing building preparation for status assessment and verification activities.

SUMMARY

Each section of this Plan presents detailed objectives, a description of the activity involved, and a schedule for achieving major milestones. The Program, however, is still in an evolutionary state and revisions to the Plan may be necessary as Consumers Power Company gains experience in the implementation of Program elements.

FIGURE 1-1

CONSTRUCTION COMPLETION PROGRAM SCHEMATIC



2.0 PREPARATION OF THE PLANT

2.1 Introduction

The preparation of the Plant will clear the auxiliary, diesel generator and containment buildings and the service water pump structure of materials, construction tools and equipment and temporary construction facilities.

2.2 Objective

To allow improved access to systems and areas for the Program activities.

2.3 Description

The preparation activities minimize obstacles and interferences for the Program activities. This is being accomplished through the following steps.

1. Limitation of Q-work to activities and areas defined in Section 9 resulting in substantial work force reduction.

2. Removal and storage of construction tools and equipment, and temporary construction facilities (scaffolding, etc) from the buildings identified in Section 2.1.

3. Removal, control and storage of uninstalled materials from the buildings identified in Section 2.1.

4. Appropriate housekeeping of all areas following material and equipment removal.

The preparation for each area will be complete before initiating further Program activity. The on-going work described in Section 9 will continue as scheduled during the preparation.

2.4 Schedule Status

The preparation of the Plant began on December 2, 1982. It will be complete by January 31, 1983.

3.0 QA/QC ORGANIZATION CHANGES

3.1 Introduction

The Consumer Power Company's Midland Project Quality Assurance Department (MPQAD) is being expanded to assume direct control of Bechtel QC activities. The new organization and the plan for the transition are described below. The transferred QC Inspectors will be recertified as part of this transition.

3.2 Objectives

Establish New QA/QC Organization

Establish an integrated organization which includes the transition of Bechtel QC to MPQAD while accomplishing the following objectives:

1. Establish direct Consumers Power Company control over the QC inspection process.

2. Establish the responsibilities and roles of the QA and QC Departments in the integrated organization.

3. Use qualified personnel from existing QA and QC departments and contractors to staff key positions throughout the integrated organization.

Recertify QC Inspectors

Ensure that those Quality Control inspection personnel transferring to MPQAD from Bechtel will be trained and recertified in accordance with MPQAD Procedure B-3M-1.

3.3 Description

Establish New QA/QC Organization

A new organization will be implemented under Consumers Power Company and will be described in appropriate Topical Reports (CPC-1A and BQ-TOP-1) and quality program manuals (Volume II, BQAM and NQAM). Changes to these documents will be submitted to NRC.

Features of the new organization include:

1. Lead QC Supervisors report directly to a QC Superintendent who reports to the MPQAD Executive Manager. Any required support from Bechtel Corporate QC and QA functions (except ASME N-Stamp activities) is provided at the level of the MPQAD Executive Manager.

2. The MPQAD Executive Manager will review the performance of lead personnel in his department.

3. QA will develop and issue Quality Control inspection plans and be responsible for the technical content and requirements of such plans. QC will be responsible to implement these plans.

4. QA will continue to monitor the Quality Control inspection process to insure that program requirements are satisfactorily implemented.

5. MPQAD will continue to use Bechtel's Quality Control Notices Manual (QCNM) and Quality Assurance Manual (BQAM) as approved for use on the Midland Project.

6. ASME requirements imposed upon a contractor as N-Stamp holder will remain with that contractor. MPQAD QA will monitor the implementation of ASME requirements.

An organization chart (Fig 3-1) showing reporting relationships in the new organization is attached.

Recertify QC Inspectors

The training and recertification process for QC inspectors has been revised to include commitments made during the September 29, 1982 public meeting with the NRC. Those inspectors transferred from Bechtel to MPQAD will be trained and examined in accordance with MPQAD Procedure B-3M-1. Upon satisfactory completion of the training and examination requirements, inspection personnel will be certified for the Project Quality Control Instruction(s) (PQCI(s)) they are to implement. Inspection personnel will be certified on a schedule which supports ongoing work and system completion team activities.

certify before doing insps.

3.4 Schedule Status

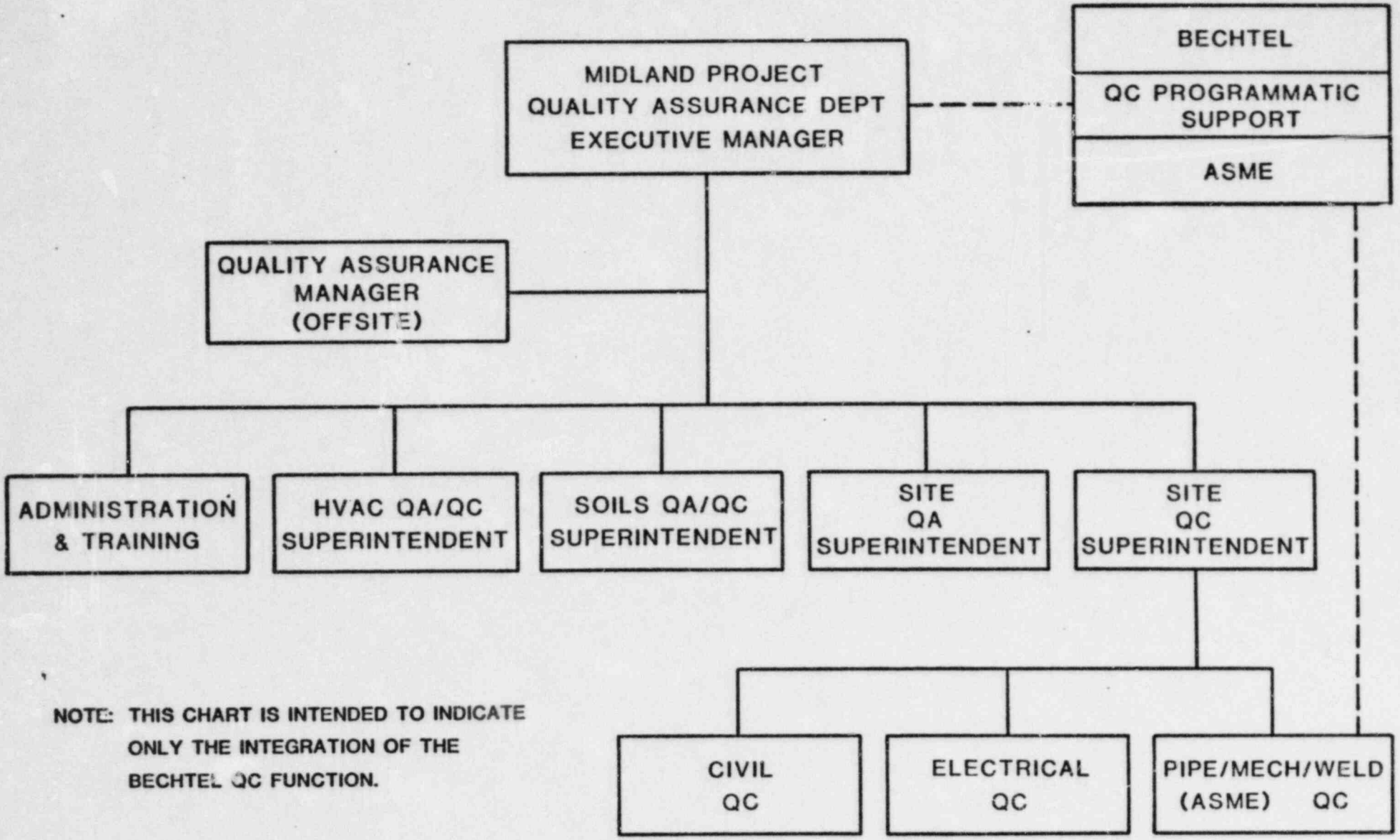
Establish New Organization

Advise NRC of the structure of the integrated organization.	12/15/82
Transfer the Bechtel QC Organization to MPQAD.	1/17/83
Submit changes to Topical Reports and quality program manuals to NRC.	2/17/83

Recertify QC Inspectors

Specify the revised training and examination requirements for certification (B-3M-1).	10/25/82
Complete recertification	4/01/83

FIGURE 3-1
MPQAD ORGANIZATION



NOTE: THIS CHART IS INTENDED TO INDICATE ONLY THE INTEGRATION OF THE BECHTEL QC FUNCTION.

4.0 PROGRAM PLANNING

4.1 Introduction

The detailed planning for the major portion of the Construction Completion Program is described in this section.

Planning in support of Phase 1 consists of the activities to set up a team organization to assess the installation and inspection status of Q-systems within major structures (Section 4.2) and to verify the adequacy of completed inspection effort (Section 4.3).

The Phase 2 planning effort covers the process and procedures that will be used by the team organization for systems completion work (Section 4.4) The procedures to integrate the quality program requirements with continuing systems completion work will be developed (Section 4.5).

4.2 Team Organization (Phase 1)

4.2.1 Introduction

Organize and train teams and prepare procedures for an installation and inspection status assessment.

4.2.2 Objective

1. Establish and implement a team organization ready to inspect and assess systems for installation and inspection status.

2. Develop the organizational processes and procedures necessary to implement the team approach for status assessment.

3. Provide training to ensure required inspection and installation status assessment activities are satisfactorily performed.

4.2.3 Description

1. The team organization structure will vary depending upon the assigned scope of work. The organization will consist of a team supervisor and personnel as appropriate from field engineering, planning, craft supervision, project engineering, MPQAD and Consumers Power Company Site Management Office. The team may be augmented by procurement personnel, subcontract coordinators and turnover coordinators.

   Teams will be assigned a specific scope of work and held accountable for status assessment and overall completion within this scope. The scope includes the requirements

to develop a viable working schedule and insure early identification and resolution of problem areas. Project processes and procedures will be reviewed and modified to incorporate the team organization. The team MPQAD representative is responsible for providing the QA/QC support for the team. He receives scheduling direction from the Team Supervisor and technical direction from MPQAD. For his team's work, he analyzes the quality requirements and plans the QC activities to integrate them with the team effort. He assures the necessary PQCI's and certified inspection personnel are available for performing the inspections. He maintains cognizance of the quality status of the verification activities.

The Washington Nuclear Plant #2 (WNP-2) team organization will be used as a starting point for a Midland specific approach.

A pilot team or teams will be utilized to develop and test processes and procedures during the development stage to assure that Program objectives can be met. This will also provide practical field input to assure that efficient and workable methods are used.

Team members will be physically located together to the extent practicable to improve communication, status assessment, problem identification and problem resolution.

2. Training for inspection and installation status assessment will be provided to team members. It will include responsibilities, reporting functions, indoctrination of project processes and procedures and familiarization with the project quality program to ensure effective implementation.

3. A separate organization of design engineers (presently existing) will coordinate spatial interaction, review and examination with the activities of these teams.

7

4.2.4 Schedule Status

. Designate pilot team.	1/21/83
. Complete grouping of systems for assignment to teams.	2/28/83
. Complete assignment of team supervisors and members to designated systems.	3/31/83

4.3 Quality Verification (Phase 1)

4.3.1 Introduction

The verification program is the activity undertaken to determine, using a variety of methods, that the inspections performed on completed work were done correctly.

4.3.2 Objectives

The objectives of the verification program are to:

- Review existing PQCI's and revise as necessary to assure that:

  a. Attributes important to the safety and reliability of specific components, systems, and structures are identified for verification.

  b. Accept/reject criteria are clearly identified.

  c. Appropriate controls, methods, inspection and/or testing equipment are specified.

  d. Requisite skill levels are required per ANSI N45.2.6 or SNT-TC-1A.

- Develop and implement verification inspection plan for completed work which considers:

  a. Re-inspection of accessible items.

  b. Review of documentation for attributes determined to be inaccessible for re-inspection.

  c. Sampling techniques using national standards.

4.3.3 Description

PQCI's will be revised as necessary to meet the objectives in Section 4.3.2. Verification of the quality of accessible completed contruction, which has been previously inspected will be performed by use of sampling plans based on MIL-S-105D (1963) or other acceptable methods. Attributes determined to be inaccessible for direct re-inspection due to embedment or the status of completed construction or installation (eg, weld preparation of completed welds, reinforcement in placed concrete, installed anchor bolts, etc) will be verified as appropriate, by examination of records.

4.3.4 Schedule Status

- Complete review and revision of PQCI's. (Date to be determined.)

- Establish verification inspection plan for completed work. (Date to be determined.)

4.4 System Completion Planning (Phase 2)

4.4.1 Introduction

Establish the processes for system completion, prepare procedures and expand training to cover systems completion work.

4.4.2 Objective

The objectives of the systems completion planning are as follows:

- Establish processes and interfaces for system completion.

- Prepare procedures defining tasks of each system completion team.

- Train team members by expanding upon training received previously for inspection and status assessment.

- Establish scheduling methods to be used during system completion activities.

4.4.3 Description

The team organization (developed in Section 4.2) and the processes and procedures will be extended to accomplish the systems completion work.

- Training will be conducted to assure that supervisors understand the team objectives and their role. Emphasis will be placed on completion of all work in accordance with the design requirements, the change control process used when the design must be modified, and changes to the established team processes and procedures.

4.4.4 Schedule Status

- Complete team preparation for systems completion work. (Date to be determined.)

4.5 QA/QC Systems Completion Planning (Phase 2)

4.5.1 Introduction

The QA/QC systems completion activity covers the planning to support of system completion work.

4.5.2 Objectives

Establish in-process inspection program and complete review and modification of PQCIs.

4.5.3 Description

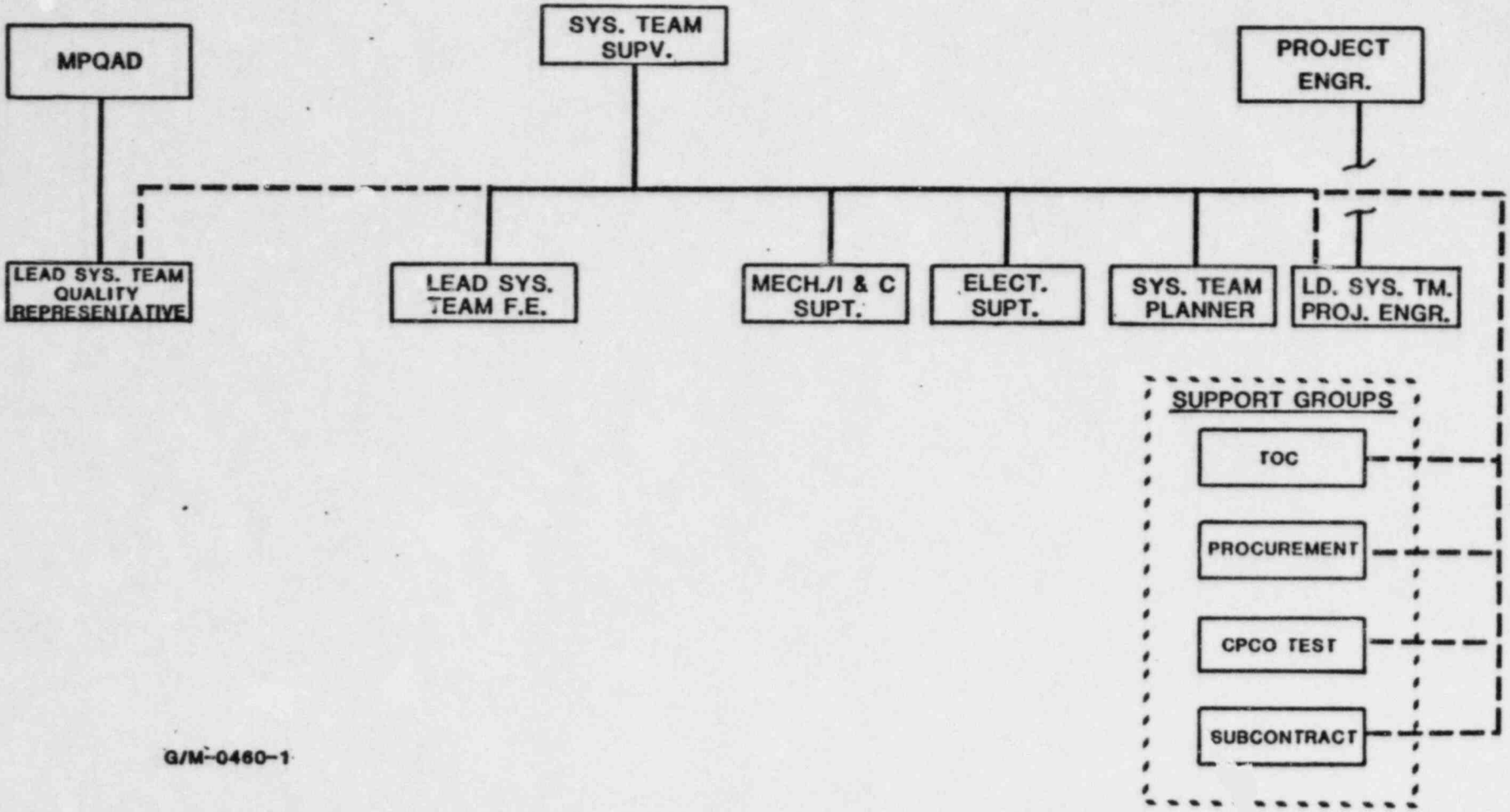
The QC in-process inspection program will be directly coordinated with future installation schedules to insure that inspection points, identified by MPQAD QA in the PQCI's, are integrated with the installation schedule. The identification of applicable PQCI's and required inspection points will be used by system completion teams to insure that QC inspections are adequately scheduled into the process. The system completion team quality representative will be responsible for providing the link between the system completion team and MPQAD to insure that quality requirements are satisfied.

PQCI's will be reviewed, and modified as necessary, to insure that proper attributes are being inspected, that inspection plans are clear and concise, that inspection points are specifically scheduled with installation activities and that inspection results are properly documented. MPQAD QA will be responsible for the PQCI review activity and will obtain assistance, as required, from other project functions, such as Project Engineering and Quality Control. Revised PQCI's will be used to conduct inspection of future installation activities.

4.5.4 Schedule Status

Issue procedure for integrating inspection points into the construction schedule. 2/22/83

FIGURE 4-1
CONCEPTUAL TEAM ORGANIZATION



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5.0 PROGRAM IMPLEMENTATION

5.1 Introduction

The implementation of the Phase 1 Construction Completion Program activities will be initiated after a management review of the overall process insures that Project performance and quality objectives have been addressed. The Phase 1 work will then be carried out by the various teams in accordance with the procedures described in the preceding sections. The installation and inspection status assessment of a system or partial system will be followed by a review of results by MPQAD and a second management review before initiating the Phase 2 systems completion work. The Phase 2 work will then be initiated on that system or partial system.

5.2 Objectives

The objectives to be met are:

- Establish the present installation completion and quality status.
- Integrate the construction and quality activities for all remaining work.
- Improve performance in demonstrated conformance to quality goals in all system completion work.

5.3 Description

Management Reviews

Project management will conduct formal review of the plans for implementation activities prior to initiation of team activities for the Phase 1 work. These reviews will ensure that identified project management and quality issues have been adequately addressed by specific actions and that Program objectives are met. The reviews will cover the process for both 1) the verification of completed inspection activity and 2) the installation and inspection status activity.

The installation and inspection status assessment will be performed on a system and/or area basis. Phase 2 is initiated after a formal Project management review of the first status assessment results to evaluate implementation effectiveness. After completion of this review, a work segment will be released for systems completion. Subsequent status assessment results will be reviewed by site management prior to initiation of additional systems completion segments. Reports will be made to Project management at regularly scheduled meetings.

Phase 1 Implementation

The existing installation and inspection status will be established in accordance with the plan presented in Section 4.

Evaluate Phase 1 Results

MPQAD will review the status assessment results to determine if any programmatic or implementation changes must be made. Verification scope will be adjusted, as necessary, based on evaluation results. Also, the evaluation will check for reportability to the NRC (as required by 10 CFR 50.55(e)) and Part 21.

Phase 2 Implementation

This activity starts systems completion for turnover. Work will be scheduled as installation and inspection status assessments are completed and reviewed. Correction of identified problems will be given priority over initiation of new work, as appropriate, and the system completion teams will schedule their work based on these priorities.

5.4 Schedule Status

- Complete Management review and initiate implementation of plan for verification of completed inspections. (Date to be determined.)

- Complete Management review and initiate implementation of plan for status assessment. (Date to be determined.)

- Complete Management review of initial installation and inspection status results and initiate systems completion work. (Date to be determined.)

6.0 QUALITY PROGRAM REVIEW

6.1 Introduction

The adequacy and completeness of the quality program is reviewed as part of the ongoing Project management attention to quality. These reviews consider any questions raised by NRC inspections or findings raised by third party evaluations.

6.2 Objective

Address issues raised by internal audits, NRC inspections and third party assessments. Program changes, if needed, will be evaluated and, as findings are processed, will be factored into the Project work.

6.3 Description

Consumers Power Company believes Midland QA program is sound. From time to time, questions arise on detailed aspects of the program or program implementation. The normal process of addressing these issues ensures that all necessary information is provided to NRC and that internal confidence in the program is maintained.

The recent inspection of the diesel generator building has raised several issues of programmatic concern. These are in the areas of material traceability, design control process, Q-system related requirements, document control and receipt inspection. Project management has directed that MPQAD provide an expeditious evaluation of these issues to be considered as part of the management review prior to initiation of Phase 2. Once the NRC inspection report is received and specified items are identified, these items will be addressed and resolved through the normal process of closing the inspection findings. Any corrective action or program changes will be implemented as appropriate in Project work on a schedule provided in the inspection report response.

The Project will also receive, from time to time, findings from third party assessments (Section 7). These findings or recommendations may also result in program modification or adjustments. Corrective action taken by the Project will be implemented on a schedule stated in the response to these findings.

7.0 THIRD PARTY REVIEWS

7.1 Introduction

This section describes third party evaluations and reviews that have been performed and are planned to assess the effectiveness of design and construction activity implementation. Third party reviews being conducted as part of the Remedial Soils Program are not included in this activity.

7.2 Objectives

To assist in improving Project implementation and assessment of Midland design and construction adequacy, consultants will be utilized in order to:

- Achieve a broad snapshot of current Project practices and performance in relation to a national program.
- Provide continuous monitoring and feedback to Management of Project performance.
- Identify any activities or organizational elements needing improvement.
- Improve confidence (including the NRC's and the public's) in overall Project adequacy.

7.3 Description

The use of consultants to overview Project design and construction activities with particular emphasis on construction is part of the effort to improve the Project's implementation of the quality program. Specifically, the plan overview employs the use of consultants for three separate functions: (1) To carry out a self-initiated evaluation (SIE) of the entire Project under the INPO Phase I program, (2) to utilize a third party overview of ongoing site construction activities to provide monitoring of the degree of implementation success achieved under the new program and (3) to conduct a third party Independent Design Verification (IDV) Program.

1. The INPO self-initiated evaluation was planned as part of an industry commitment to the NRC in response to concerns over nuclear plant construction quality assurance. For the Midland SIE, the evaluation was contracted to be carried out entirely by third party, experienced personnel from the Management Analysis Company.

   The evaluation was performed by a team of 17 consultants familiar with the INPO criteria and evaluation methodology. Over a period of a month they interviewed Project personnel at various locations and observed work in progress. The initial results of their evaluation have been presented to the Company

and a Project response to each finding will be prepared and included as part of the evaluation report to be submitted first to INPO and then to the NRC Region III Administrator, together with the INPO overview.

2. A third-party installation implementation overview is being undertaken using, as a model, the program developed specifically for the underpinning portion of the soils remedial work. The overview will be initiated by retaining an independent firm, having considerable experience and depth of personnel in the nuclear construction field. The consultant's overview team will be located at the Midland Plant site and will observe the work activities being conducted in accordance with this Plan on safety-related systems. The overview will continue for a period of six months, after which the Project's cumulative performance will be evaluated. Based on the overview team's findings, a determination will be made by the Company's top management on what modification, if any, should be made to the consultant's scope of work. Findings identified by the installation overview team will be made available to the NRC in accordance with the procedures established for the conduct of independent verification programs.

when will this start?

3. An Independent Design Verification (IDV) is being conducted by Tera Corporation.

   The IDV is directed at verifying the quality of design and construction for the Midland Plant. The approach selected is a review and evaluation of a detailed "vertical slice" of the Project design and construction. The design and as-built configuration of two selected safety systems will be reviewed to assure their adequacy to function in accordance with their safety design bases and to assure applicable licensing commitments have been properly implemented. The field work done in support of this activity will not take place until after Phase I implementation (Section 5) has been completed on the systems being reviewed.

   The Unit 2 Auxiliary Feedwater System (AFW) plus another system to be selected with NRC concurrence, will be reviewed to fulfill the requirements of the IDV.

7.4 Status/Schedule

1. INPO Construction Project Evaluation

Select consultant and conduct evaluation	Complete
Submit report to INPO	Jan 20, 1983

2. Independent Construction Overview

Define scope	Dec 30, 1982
Select consultant	Jan 31, 1983
Mobilize assessment team	(Date to be determined)
Receive assessment team report	(Date to be determined)

3. IDV

Select 2 Systems	
.AFW System	Complete
.Obtain NRC concurrence for second system.	(Date to de determined)
Complete Evaluation	(Date to be determined)

8.0 SYSTEM LAYUP

8.1 Introduction

Perform system lay-up activities to protect plant equipment.

8.2 Objectives

Expand the protection of completed and partially completed plant systems and components until plant start-up, to take into account any special considerations during the status assessment.

8.3 Description

Procedures and instructions are provided in the Testing Program Manual to protect equipment during the on-going installation and test work. These will be extended to cover special considerations associated with the Program implementation. Both the pre- and post-turnover periods are covered. System and component integrity is ensured through existing programs and implementation of control and verification procedures.

In summary, these procedures and instructions require: Test Engineers to complete walkdowns of Q-Systems (in the auxiliary, diesel generator and containment buildings and the service water pump structure), paying particular attention to systems/components that are open to the atmosphere (eg open ended pipes, open tanks, missing spools, disconnected instrument lines, etc). Systems that have been hydrotested but are not currently in controlled layup require action to place the system in layup. Layup will vary from system to system but in general will consist of air blowing to remove moisture and closing the system from the atmosphere.

8.4 Schedule/Status

. Start extended layup activities	1/15/83
. Issue walk down schedules	1/15/83
. Complete the layup preparation walkdown	2/28/83

9.0 CONTINUING WORK ACTIVITIES

9.1 Introduction

This section describes the activities that are proceeding in accordance with previously established commitments during the implementation of the Program.

9.2 Objectives

- Maintain installation and support effort on work that will alleviate work interference in congested portions of the plant and facilitate completion and protection of equipment on systems turned over to Consumers Power Company.

- Meet previous NRC commitments on activities which do not impede the execution of the Program.

- Provide design support for orderly system completion work and resolution of identified issues

- Establish a management control to initiate additional specified work that can proceed outside of the systems completion activities

9.3 Description

Those activities that have demonstrated effectiveness in the Quality Program implementation will continue during implementation of the Construction Program.

These are:

1. NSSS Installation of systems and components being carried out by B&W Construction Company.

2. HVAC Installation work being performed by Zack Company. Welding activities currently on hold will be resumed as the identified problems are resolved.

3. Post system turnover work, which is under the direct control of Consumers Power Company, will be released as appropriate using established work authorization procedures.

4. Hanger and cable re-inspections which will proceed according to separately established commitments to NRC.

5. Remedial Soils work which is proceeding as authorized by NRC.

6. Design engineering which will continue for the Midland Plant as will engineering support of other project activites.

Additional activities related to the systems completion effort, may be initiated, as appropriate, to support orderly completion of the overall Project. Any activities in this category that are initiated prior to release of an area for systems completion work will be reviewed with the NRC ~~Resident Inspector~~ RIII before initiation.

9.4 Status Schedule

These activities are proceeding with schedules that are independent of this Plan.

Consumers Power Company

James W Cook
Vice President - Projects, Engineering and Construction

General Offices: 1945 West Parnall Road, Jackson, MI 49201 • (517) 788-0453

January 10, 1983

Mr J G Keppler, Administrator, Region III
Nuclear Regulatory Commission
799 Roosevelt Road
Glen Ellyn, IL 60137

MIDLAND NUCLEAR COGENERATION PLANT
MIDLAND DOCKET NOS 50-329, 50-330
CONSTRUCTION COMPLETION PROGRAM
FILE 0655 SERIAL 20428

REFERENCE LETTER TO J W COOK, DATED DECEMBER 30, 1982, FROM NRC REGION III REGARDING CONSTRUCTION COMPLETION PROGRAM

On December 2, 1982, Consumers Power Company met with Mr Warnick and other members of your staff to discuss the general concept of our proposed Construction Completion Program. The enclosure to this letter documents in detail the Construction Completion Program, as requested at the meeting and in your follow up letter (Reference).

Since our meeting, the program has undergone considerable development and evolution. Details have been supplied and more specific objectives and implementing methods have been established. Further details are still being developed. While the Company expects the Program, as presently constituted, to be a workable and sufficient framework for future action, revisions may be necessary as future needs and experience dictate.

The Construction Completion Program is a positive step in the overall advancement of Project goals. It represents the best efforts of Project management, support and quality assurance personnel. We believe it will produce an improvement in Project installation and inspection status, systems construction and QA implementation. The quality verification effort should provide increased confidence of the NRC that the plant has been properly built. Other aspects of the Program, including the measure to improve ongoing inspections and scheduling interfaces, should contribute to that result. This Program, together with recent Consumers Power Company commitments regarding quality assurance and remedial soils work, can establish a basis for improved relations between the Company and the NRC Region group assigned to inspect Midland. The Construction Completion Program demonstrates the Company's responsiveness to both NRC concerns and the particular needs of this Project. It is our expectation that the Program, created out of a desire to enhance the

orderliness and quality of construction, will achieve its intended purpose and lead to the successful "completion of construction" of the Midland Plant in accordance with regulatory requirements.

We hope that this submittal fulfills your request for written information regarding the Construction Completion Program. Consumers Power Company is prepared to support the public meeting proposed for January 26, 1983 in Midland, Michigan.

James W. Cook

JWC/DMB/cl

CC Atomic Safety and Licensing Appeal Board
CBechhoefer
FPCowan, ASLB
JHarbour, ASLB
DSHood, NRC
MMCherry
RWHernan, NRC
RJCook, Midland Resident Inspector
FSKelley
HRDenton, NRC
WHMarshall
WDPaton, NRC
WDShafer, NRC
RFWarnick, NRC
BStamiris
MSinclair
LLBishop

oc0183-0308a100

CONSUMERS POWER COMPANY
Midland Units 1 and 2
Docket No 50-329, 50-330

Letter Serial 20428 Dated January 10, 1983

At the request of the Commission and pursuant to the Atomic Energy Act of 1954, and the Energy Reorganization Act of 1974, as amended and the Commission's Rules and Regulations thereunder, Consumers Power Company submits its Construction Completion Program.

CONSUMERS POWER COMPANY

By /s/ J W Cook
J W Cook, Vice President
Projects, Engineering and Construction

Sworn and subscribed before me this ___ day of _____.

/s/ Patricia A Puffer
Notary Public
Bay County, Michigan

My Commission Expires _____

oc0183-0308a100

Construction Completion Program
Executive Summary

The Construction Completion Program has been formulated to provide guidance in the planning and management of the design and quality activities necessary for completion of the construction of the Midland Nuclear Cogeneration Plant. Construction completion is defined in this Plan as carrying all systems to the point they are turned over to Consumers Power Company for component checkout and preoperational testing. The Construction Completion Program does not include the Remedial Soils Program which is treated in separate interactions between Consumers Power Company and the Nuclear Regulatory Commission.

Background

The Construction Completion Program was developed in response to a number of management concerns that have been identified during the period preceding the initiation of the Program. The Midland Project had been proceeding at a high level of activity as it approached completion. The final transition from area construction to system completion, using punch lists, has been difficult for most nuclear projects. The Midland Project has not escaped these difficulties which have been compounded due to the congested space and the continuing numerous design changes, both generally attributable to the age of the Project. These factors lead to the need for improved definition of work status, increased emphasis on overall Project objectives as well as continued focus of construction and inspection resources on completion of systems for short-term milestones and increased effort to complete engineering ahead of field installation.

The Midland Project has been criticized by the NRC regional office as not having met their expectations for implementation of the Project's Quality Assurance Program. The result has been that the Project management has too often, during the past few months, been in a reactive rather than proactive posture with regard to quality assurance matters.

In recognition of these conditions, management has concluded that a change in approach was needed to effectively complete the Project while maintaining high quality standards.

Objectives

The development of the Program has considered the Project's current status and recent history and attempts to address the underlying or root causes of the problems currently being experienced. In order to develop the Program the following overall objectives were established under three general headings. The Program must:

Improve Project Information Status By:

- Preparing an accurate list of to-go work against a defined baseline.

- Bringing inspections up-to-date and verifying that past quality issues have been or are being brought to resolution.

- Maintaining a current status of work and quality inspections as the Project proceeds.

Improve Implementation of the QA Program By:

- Expanding and consolidating Consumers Power Company control of the quality function.

- Improving the primary inspection process.

- Providing a uniform understanding of the quality requirements among all parties.

Assure Efficient and Orderly Conduct of the Project By:

- Establishing an organizational structure consistent with the remaining work.

- Providing sufficient numbers of qualified personnel to carry out the program.

- Maintaining flexibility to modify the Plan as experience dictates.

Description

The Construction Completion Program entails a number of major changes in the conduct of the final stages of the construction process and can be described in summary as a two-phase process.

First, after certain necessary preparations, the safety-related systems and areas of the plant will be systematically reviewed. This first phase will be carried out on an area-by-area basis, but will be accomplished mainly by teams organized with systems responsibility and a separate effort to verify the completed work. The product from this phase of the program will be a clear status of remaining installation work and a current inspection status which provides quality verification of the existing work. The teams organized to carry out this first phase will continue to function in the second phase as the responsible organizational units to the complete the work.

In order to achieve its complete set of objectives, the Program contains a number of activities and elements that support and are linked to the two major phases described above. The major components of the Plan, which are discussed in more detail in the balance of this report, can be described as follows:

. A significant reduction in the construction activity in the safety-related portion of the plant, material removal and a general cleanup will be carried out in preparation for installation and inspection status assessment and quality verification activities.

- A review will be made of equipment status to assure that the proper lay-up precautions have been implemented to protect the equipment until the installation work is completed.

- The integration of the Bechtel QC function into the Midland Project Quality Assurance Department (MPQAD) under Consumers Power Company management will be completed.

- The Consumers Power Company is carrying out recertification program of Bechtel QC inspectors, and a review of the inspection procedures to be utilized.

- The system completion teams will be organized, staffed and trained according to procedures developed to define the team's work process.

- The systems completion teams will 1) accomplish installation and inspection status assessment, 2) perform systems construction completion and construction quality performance and 3) determine that all requirements have been met prior to functional turnover for test and operation.

- Quality verification of completed work will be carried out in parallel with installation and inspection status activities of the system completion teams.

- A series of management reviews will be carried out to carefully monitor the conduct of the Program and to revise the plan as appropriate.

- Review and resolution will proceed on outstanding issues related either to QA program or QA program implementation as raised by the NRC or third party overviews of the Project.

- Third party reviews will be undertaken to monitor Project performance and to carry out the NRC's requirements for independent design verification.

Schedule Status

The Program was initiated on December 2, 1982 by limiting certain ongoing safety-related work and starting preparations for the phase-one work of status assessment and quality verification activities. Since the Program also has incorporated a number of commitments made to the NRC during the past few months, activities in support of these commitments such as QC integration into MPQAD and the recertification of QC inspectors, had been initiated prior to December.

Status and schedules for each element of the Plan are enumerated in the text. In general, preparation for the Phase 1 activities are underway and will continue through January. A pilot team to develop the procedures and training requirements will be initiated during January. It is expected that the first

areas to undergo Phase 1 status assessment will be defined and teams mobilized during March.

Quality verification of completed work will start in late January or early February.

The Program provides for the Phase 1 results on a system or partial system to be reviewed and evaluated prior to initiating Phase 2 system completion work on that system or partial system. Management will monitor both process readiness and Phase 1 evaluation results.

The major areas of continuing safety-related work are NSSS construction as performed by B&W Construction Co, HVAC work under the Zack subcontract, the Remedial Soils Program and post-turnover punch list work released to Bechtel construction by Consumers Power Company. The Zack work is currently limited until a recently identified question on welder certification is resolved.

During the implementation of the Program in 1983, the NRC Resident Inspectors can use the Plan to monitor safety-related construction activities at the site. Since a substantial portion of the Plan directly relates to commitments made to NRC management, Consumers Power Company intends to schedule periodic reviews of Program status and progress with the NRC.

TABLE OF CONTENTS

1.0 INTRODUCTION

The Construction Completion Program has been formulated to provide guidance in the planning and quality activities necessary for completion of the construction of the Midland Nuclear Cogeneration Plant. Construction completion is defined in this Plan as carrying all systems to the point they are turned over to Consumers Power Company for component checkout and preoperational testing. The Construction Completion Program does not include the Remedial Soils Program which is created in separate interactions between Consumers Power Company and the Nuclear Regulatory Commission. The Construction Completion Program will be referred to as the Program in this document which contains the Plan for Program development and implementation.

Background

The Construction Completion Program is being developed in response to a number of management concerns that have been identified during the period preceding the initiation of the Program. The Midland Project had been proceeding at a high level of activity as it approached completion. The final transition from area construction to system completion, using punch lists, has been difficult for most nuclear projects. The Midland Project has not escaped these difficulties which have been compounded due to the congested space and the continuing numerous design changes, both generally attributable to the age of the Project. These factors lead to the need for improved definition of work status, increased emphasis on overall Project objectives as well as continued focus of construction and inspection resources on completion of systems for short-term milestones and increased effort to complete engineering ahead of field installation.

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In recognition of these conditions, Consumers Power Company has concluded that a change in approach is needed to effectively complete the Project while maintaining high quality standards.

Objectives

The development of the Program has considered the Project's current status and recent history and attempts to address the underlying or root causes of the problems currently being experienced. In order to develop the Program, the following overall objectives were established under three general headings. The Program must:

Improve Project Information Status By:

- Preparing an accurate list of to-go work against a defined baseline.

- Bringing inspections up-to-date and verifying that past quality issues have been or are being brought to resolution.

- Maintaining a current status of work and quality inspections as the Project proceeds.

Improve Implementation of the QA Program By:

- Expanding and consolidating Consumers Power Company control of the quality function.

- Improving the primary inspection process.

- Providing a uniform understanding of the quality requirements among all parties.

Assure Efficient and Orderly Conduct of the Project By:

- Establishing an organizational structure consistent with the remaining work.

- Providing sufficient numbers of qualified personnel to carry out the Program.

- Maintaining flexibility to modify the Plan as experience dictates.

PLAN CONTENTS

The Program was initiated on December 2, 1982 by limiting on-going work on Q-systems to pre-defined tasks and preparing the major structures housing Q-systems for an installation and inspection status assessment and verification of completed work. The relationship of the major elements of the Plan is shown in Figure 1-1. The sections of the Plan address the following major activity areas:

PREPARATION OF THE PLANT (Section 2.0)

The buildings are being prepared for a status assessment and verification of completed work.

QA/QC ORGANIZATION CHANGES (Section 3.0)

A new QA organization that integrates the QA and QC functions under a Consumers Power Company direct reporting relationship is being established. As a part of this transition, the Bechtel QC inspectors are being recertified to increase confidence in the quality inspection performance.

PROGRAM PLANNING (Section 4.0)

The overall Plan for the Program is being developed in two major phases.

The first phase includes:

- A team organization assigned on the basis of systems is being developed to determine present installation and inspection status. The inspection status assessment includes performing inspections on completed work to bring them up to date. A closely coordinated effort involving the construction contractor and Consumers Power Company (QA/QC, testing and construction) will improve quality performance.

- The quality verification of completed work will be based, in part, on a sampling technique using re-certified inspectors as described in Section 3.0.

The second phase includes:

- Following installation and inspection status assessment the team organization will retain responsibility for systems completion work.

- The QC inspection process of new work will be integrated with the systems completion work to ensure adequate quality performance.

PROGRAM IMPLEMENTATION (Section 5.0)

The first phase implementation of the Program will be initiated with a review of the process, procedures and team assignments that will be used. The plan for verification of completed work will be reviewed separately. The teams will conduct the installation and inspection status assessment; verification of completed and inspected work will proceed, as planned, in coordination with the team effort. Following phase 1 completion of the first work segment, a management review of the plan effectiveness will be made.

In second phase Program implementation, the assigned team will plan and schedule the remaining work needed for completion including QC inspections.

QUALITY PROGRAM REVIEW (Section 6.0)

The adequacy and completeness of the quality program will be reviewed on an ongoing basis, taking into consideration questions raised by NRC inspections and findings by third party reviewers. The results of these reviews will be considered as part of the management review that are a part of the Program implementation (Section 5).

THIRD PARTY REVIEWS (Section 7.0)

Independent assessments of the Midland Project will provide management and NRC with evaluations of Project performance.

SYSTEM LAY-UP (Section 8.0)

The on-going work to protect plant equipment and systems will be augmented as necessary to provide adequate protection during implementation of this Plan.

CONTINUING WORK ACTIVITIES (Section 9.0)

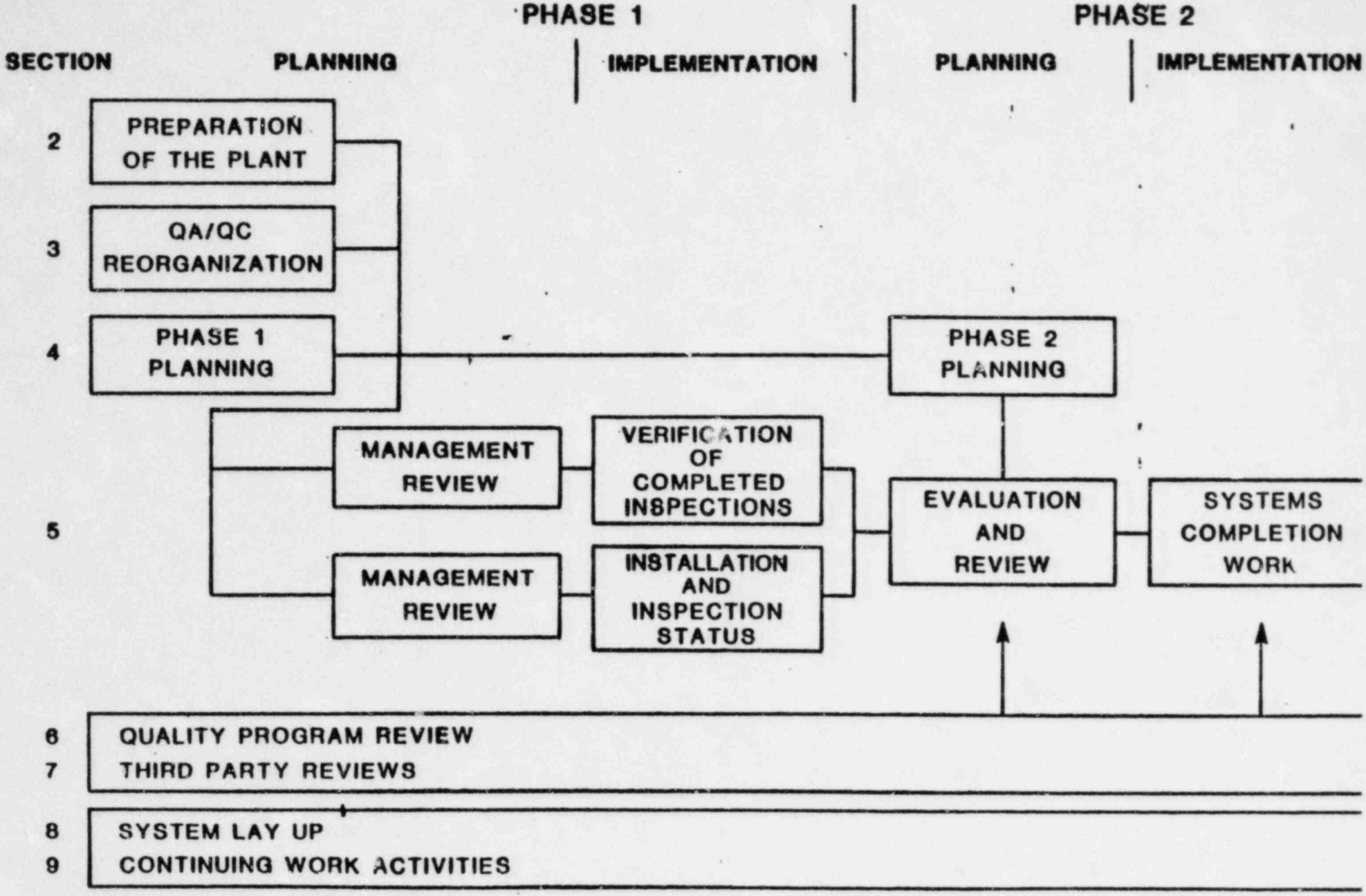
Work on Q-Systems has been limited to specific activities. This limitation permits important work to proceed while allowing building preparation for status assessment and verification activities.

SUMMARY

Each section of this Plan presents detailed objectives, a description of the activity involved, and a schedule for achieving major milestones. The Program, however, is still in an evolutionary state and revisions to the Plan may be necessary as Consumers Power Company gains experience in the implementation of Program elements.

FIGURE 1-1

CONSTRUCTION COMPLETION PROGRAM SCHEMATIC



2.0 PREPARATION OF THE PLANT

2.1 Introduction

The preparation of the Plant will clear the auxiliary, diesel generator and containment buildings and the service water pump structure of materials, construction tools and equipment and temporary construction facilities.

2.2 Objective

To allow improved access to systems and areas for the Program activities.

2.3 Description

The preparation activities minimize obstacles and interferences for the Program activities. This is being accomplished through the following steps.

1. Limitation of Q-work to activities and areas defined in Section 9 resulting in substantial work force reduction.

2. Removal and storage of construction tools and equipment, and temporary construction facilities (scaffolding, etc) from the buildings identified in Section 2.1.

3. Removal, control and storage of uninstalled materials from the buildings identified in Section 2.1.

4. Appropriate housekeeping of all areas following material and equipment removal.

The preparation for each area will be complete before initiating further Program activity. The on-going work described in Section 9 will continue as scheduled during the preparation.

2.4 Schedule Status

The preparation of the Plant began on December 2, 1982. It will be complete by January 31, 1983.

3.0 QA/QC ORGANIZATION CHANGES

3.1 Introduction

The Consumer Power Company's Midland Project Quality Assurance Department (MPQAD) is being expanded to assume direct control of Bechtel QC activities. The new organization and the plan for the transition are described below. The transferred QC Inspectors will be recertified as part of this transition.

3.2 Objectives

Establish New QA/QC Organization

Establish an integrated organization which includes the transition of Bechtel QC to MPQAD while accomplishing the following objectives:

1. Establish direct Consumers Power Company control over the QC inspection process.

2. Establish the responsibilities and roles of the QA and QC Departments in the integrated organization.

3. Use qualified personnel from existing QA and QC departments and contractors to staff key positions throughout the integrated organization.

Recertify QC Inspectors

Ensure that those Quality Control inspection personnel transferring to MPQAD from Bechtel will be trained and recertified in accordance with MPQAD Procedure B-3M-1.

3.3 Description

Establish New QA/QC Organization

A new organization will be implemented under Consumers Power Company and will be described in appropriate Topical Reports (CPC-1A and BQ-TOP-1) and quality program manuals (Volume II, BQAM and NQAM). Changes to these documents will be submitted to NRC.

Features of the new organization include:

1. Lead QC Supervisors report directly to a QC Superintendent who reports to the MPQAD Executive Manager. Any required support from Bechtel Corporate QC and QA functions (except ASME N-Stamp activities) is provided at the level of the MPQAD Executive Manager.

2. The MPQAD Executive Manager will review the performance of lead personnel in his department.

3. QA will develop and issue Quality Control inspection plans and be responsible for the technical content and requirements of such plans. QC will be responsible to implement these plans.

4. QA will continue to monitor the Quality Control inspection process to insure that program requirements are satisfactorily implemented.

5. MPQAD will continue to use Bechtel's Quality Control Notices Manual (QCNM) and Quality Assurance Manual (BQAM) as approved for use on the Midland Project.

6. ASME requirements imposed upon a contractor as N-Stamp holder will remain with that contractor. MPQAD QA will monitor the implementation of ASME requirements.

An organization chart (Fig 3-1) showing reporting relationships in the new organization is attached.

Recertify QC Inspectors

The training and recertification process for QC inspectors has been revised to include commitments made during the September 29, 1982 public meeting with the NRC. Those inspectors transferred from Bechtel to MPQAD will be trained and examined in accordance with MPQAD Procedure B-3M-1. Upon satisfactory completion of the training and examination requirements, inspection personnel will be certified for the Project Quality Control Instruction(s) (PQCI(s)) they are to implement. Inspection personnel will be certified on a schedule which supports ongoing work and system completion team activities.

3.4 Schedule Status

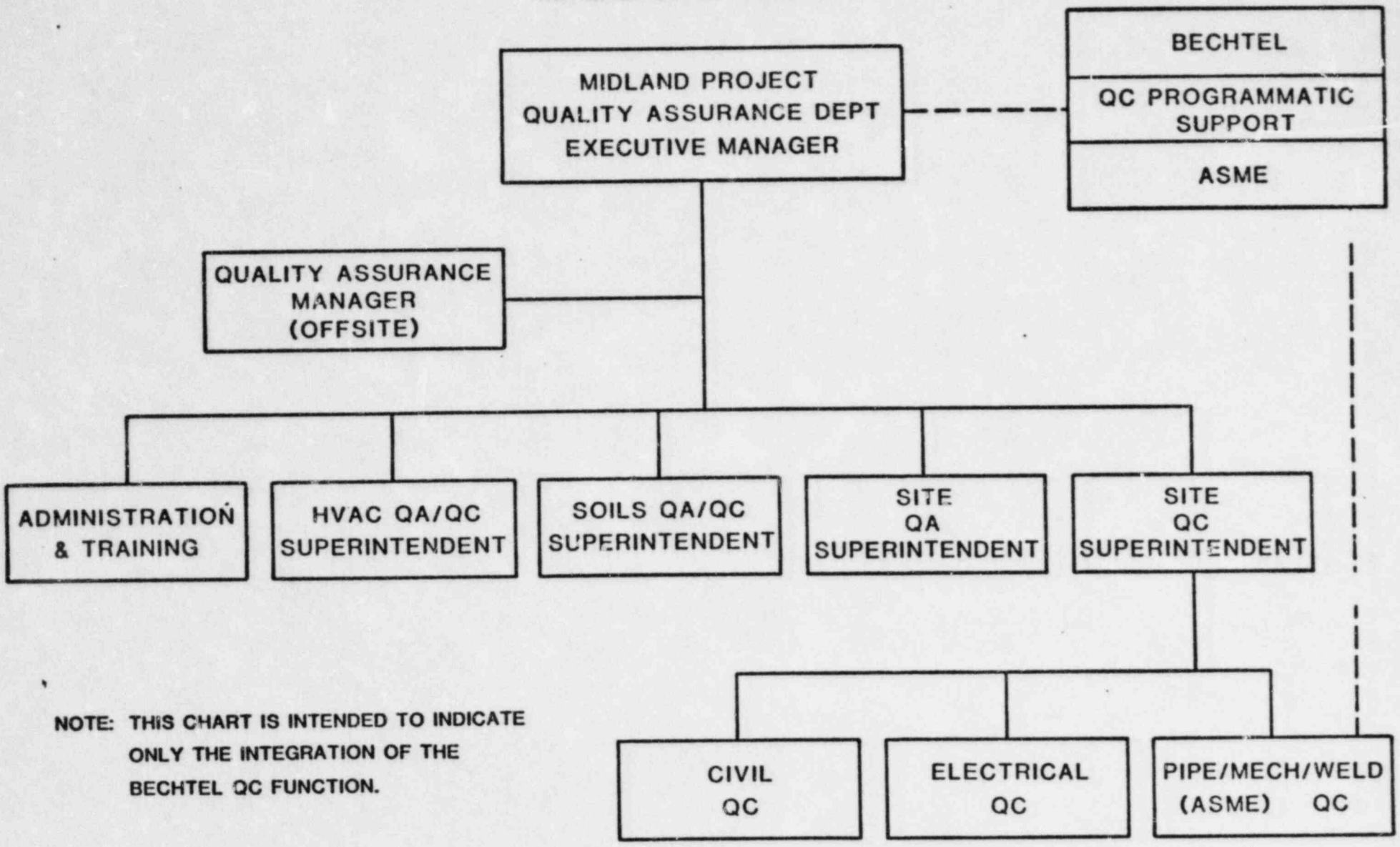
Establish New Organization

Advise NRC of the structure of the integrated organization.	12/15/82
Transfer the Bechtel QC Organization to MPQAD.	1/17/83
Submit changes to Topical Reports and quality program manuals to NRC.	2/17/83

Recertify QC Inspectors

Specify the revised training and examination requirements for certification (B-3M-1).	10/25/82
Complete recertification	4/01/83

FIGURE 3-1
MPQAD ORGANIZATIC N



NOTE: THIS CHART IS INTENDED TO INDICATE ONLY THE INTEGRATION OF THE BECHTEL QC FUNCTION.

4.0 PROGRAM PLANNING

4.1 Introduction

The detailed planning for the major portion of the Construction Completion Program is described in this section.

Planning in support of Phase 1 consists of the activities to set up a team organization to assess the installation and inspection status of Q-systems within major structures (Section 4.2) and to verify the adequacy of completed inspection effort (Section 4.3).

The Phase 2 planning effort covers the process and procedures that will be used by the team organization for systems completion work (Section 4.4). The procedures to integrate the quality program requirements with continuing systems completion work will be developed (Section 4.5).

4.2 Team Organization (Phase 1)

4.2.1 Introduction

Organize and train teams and prepare procedures for an installation and inspection status assessment.

4.2.2 Objective

1. Establish and implement a team organization ready to inspect and assess systems for installation and inspection status.

2. Develop the organizational processes and procedures necessary to implement the team approach for status assessment.

3. Provide training to ensure required inspection and installation status assessment activities are satisfactorily performed.

4.2.3 Description

1. The team organization structure will vary depending upon the assigned scope of work. The organization will consist of a team supervisor and personnel as appropriate from field engineering, planning, craft supervision, project engineering, MPQAD and Consumers Power Company Site Management Office. The team may be augmented by procurement personnel, subcontract coordinators and turnover coordinators.

   Teams will be assigned a specific scope of work and held accountable for status assessment and overall completion within this scope. The scope includes the requirements

to develop a viable working schedule and insure early identification and resolution of problem areas. Project processes and procedures will be reviewed and modified to incorporate the team organization. The team MPQAD representative is responsible for providing the QA/QC support for the team. He receives scheduling direction from the Team Supervisor and technical direction from MPQAD. For his team's work, he analyzes the quality requirements and plans the QC activities to integrate them with the team effort. He assures the necessary PQCI's and certified inspection personnel are available for performing the inspections. He maintains cognizance of the quality status of the verification activities.

The Washington Nuclear Plant #2 (WNP-2) team organization will be used as a starting point for a Midland specific approach.

A pilot team or teams will be utilized to develop and test processes and procedures during the development stage to assure that Program objectives can be met. This will also provide practical field input to assure that efficient and workable methods are used.

Team members will be physically located together to the extent practicable to improve communication, status assessment, problem identification and problem resolution.

2. Training for inspection and installation status assessment will be provided to team members. It will include responsibilities, reporting functions, indoctrination of project processes and procedures and familiarization with the project quality program to ensure effective implementation.

3. A separate organization of design engineers (presently existing) will coordinate spatial interaction, review and examination with the activities of these teams.

4.2.4 Schedule Status

. Designate pilot team.	1/21/83
. Complete grouping of systems for assignment to teams.	2/28/83
. Complete assignment of team supervisors and members to designated systems.	3/31/83

4.3 Quality Verification (Phase 1)

4.3.1 Introduction

The verification program is the activity undertaken to determine, using a variety of methods, that the inspections performed on completed work were done correctly.

4.3.2 Objectives

The objectives of the verification program are to:

- Review existing PQCI's and revise as necessary to assure that:

  a. Attributes important to the safety and reliability of specific components, systems, and structures are identified for verification.

  b. Accept/reject criteria are clearly identified.

  c. Appropriate controls, methods, inspection and/or testing equipment are specified.

  d. Requisite skill levels are required per ANSI N45.2.6 or SNT-TC-1A.

- Develop and implement verification inspection plan for completed work which considers:

  a. Re-inspection of accessible items.

  b. Review of documentation for attributes determined to be inaccessible for re-inspection.

  c. Sampling techniques using national standards.

4.3.3 Description

PQCI's will be revised as necessary to meet the objectives in Section 4.3.2 Verification of the quality of accessible completed construction, which has been previously inspected will be performed by use of sampling plans based on MIL-S-105D (1963) or other acceptable methods. Attributes determined to be inaccessible for direct re-inspection due to embedment or the status of completed construction or installation (eg, weld preparation of completed welds, reinforcement in placed concrete, installed anchor bolts, etc) will be verified as appropriate, by examination of records.

4.3.4 Schedule Status

- Complete review and revision of PQCI's. (Date to be determined.)
- Establish verification inspection plan for completed work. (Date to be determined.)

4.4 System Completion Planning (Phase 2)

4.4.1 Introduction

Establish the processes for system completion, prepare procedures and expand training to cover systems completion work.

4.4.2 Objective

The objectives of the systems completion planning are as follows:

- Establish processes and interfaces for system completion.
- Prepare procedures defining tasks of each system completion team.
- Train team members by expanding upon training received previously for inspection and status assessment.
- Establish scheduling methods to be used during system completion activities.

4.4.3 Description

The team organization (developed in Section 4.2) and the processes and procedures will be extended to accomplish the systems completion work.

- Training will be conducted to assure that supervisors understand the team objectives and their role. Emphasis will be placed on completion of all work in accordance with the design requirements, the change control process used when the design must be modified, and changes to the established team processes and procedures.

4.4.4 Schedule Status

- Complete team preparation for systems completion work. (Date to be determined.)

4.5 QA/QC Systems Completion Planning (Phase 2)

4.5.1 Introduction

The QA/QC systems completion activity covers the planning to support of system completion work.

4.5.2 Objectives

Establish in-process inspection program and complete review and modification of PQCIs.

4.5.3 Description

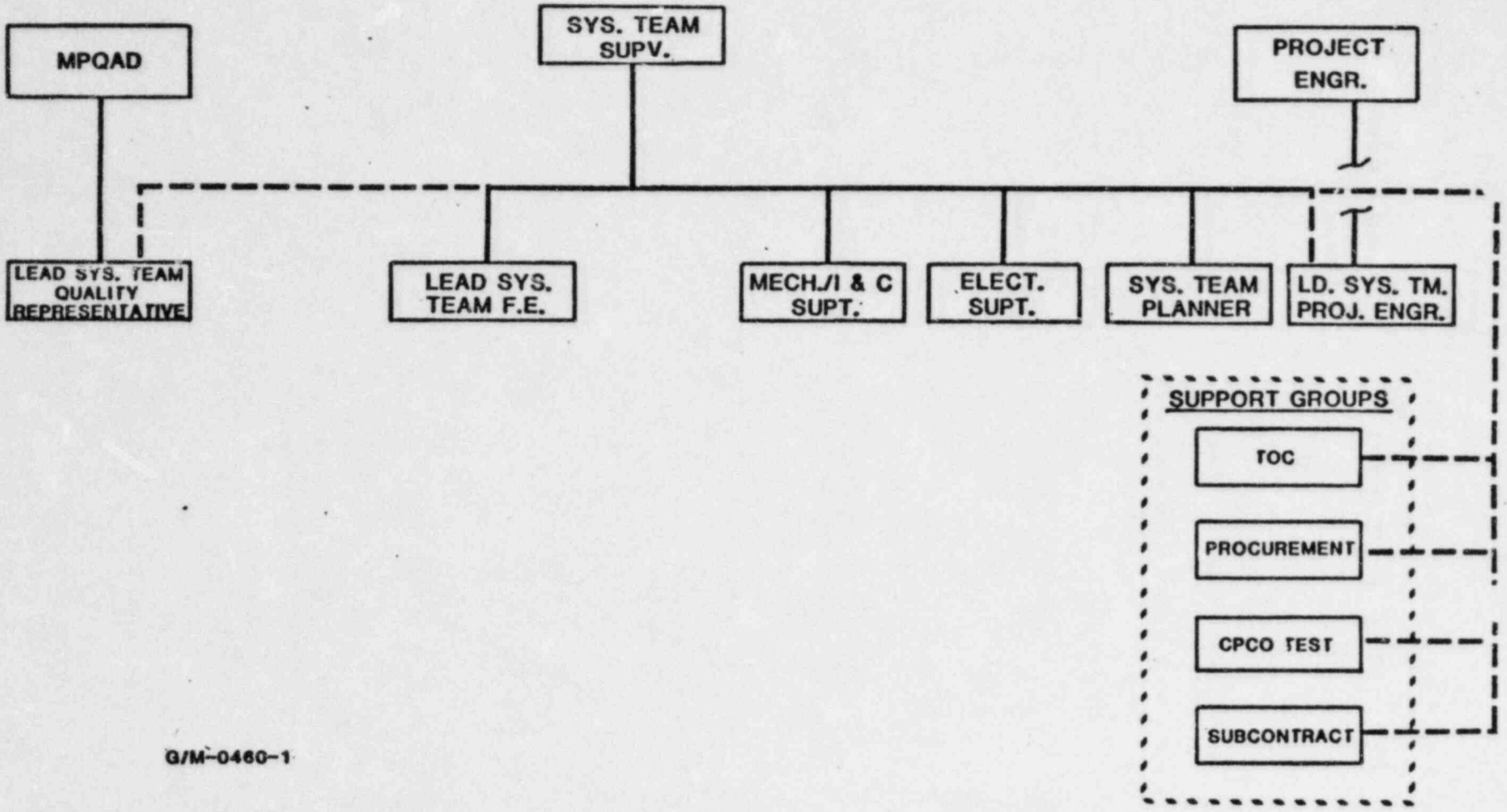
The QC in-process inspection program will be directly coordinated with future installation schedules to insure that inspection points, identified by MPQAD QA in the PQCI's, are integrated with the installation schedule. The identification of applicable PQCI's and required inspection points will be used by system completion teams to insure that QC inspections are adequately scheduled into the process. The system completion team quality representative wil be responsible for providing the link between the system completion team and MPQAD to insure that quality requirements are satisfied.

PQCI's will be reviewed, and modified as necessary, to insure that proper attributes are being inspected, that inspection plans are clear and concise, that inspection points are specifically scheduled with installation activities and that inspection results are properly documented. MPQAD QA will be responsible for the PQCI review activity and will obtain assistance, as required, from other project functions, such as Project Engineering and Quality Control. Revised PQCI's will be used to conduct inspection of future installation activities.

4.5.4 Schedule Status

Issue procedure for integrating inspection points into the construction schedule. 2/22/83

FIGURE 4-1
CONCEPTUAL TEAM ORGANIZATION



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5.0 PROGRAM IMPLEMENTATION

5.1 Introduction

The implementation of the Phase 1 Construction Completion Program activities will be initiated after a management review of the overall process insures that Project performance and quality objectives have been addressed. The Phase 1 work will then be carried out by the various teams in accordance with the procedures described in the preceding sections. The installation and inspection status assessment of a system or partial system will be followed by a review of results by MPQAD and a second management review before initiating the Phase 2 systems completion work. The Phase 2 work will then be initiated on that system or partial system.

5.2 Objectives

The objectives to be met are:

- Establish the present installation completion and quality status.
- Integrate the construction and quality activities for all remaining work.
- Improve performance in demonstrated conformance to quality goals in all system completion work.

5.3 Description

Management Reviews

Project management will conduct formal review of the plans for implementation activities prior to initiation of team activities for the Phase 1 work. These reviews will ensure that identified project management and quality issues have been adequately addressed by specific actions and that Program objectives are met. The reviews will cover the process for both 1) the verification of completed inspection activity and 2) the installation and inspection status activity.

The installation and inspection status assessment will be performed on a system and/or area basis. Phase 2 is initiated after a formal Project management review of the first status assessment results to evaluate implementation effectiveness. After completion of this review, a work segment will be released for systems completion. Subsequent status assessment results will be reviewed by site management prior to initiation of additional systems completion segments. Reports will be made to Project management at regularly scheduled meetings.

Phase 1 Implementation

The existing installation and inspection status will be established in accordance with the plan presented in Section 4.

Evaluate Phase 1 Results

MPQAD will review the status assessment results to determine if any programmatic or implementation changes must be made. Verification scope will be adjusted, as necessary, based on evaluation results. Also, the evaluation will check for reportability to the NRC (as required by 10 CFR 50.55(e)) and Part 21.

Phase 2 Implementation

This activity starts systems completion for turnover. Work will be scheduled as installation and inspection status assessments are completed and reviewed. Correction of identified problems will be given priority over initiation of new work, as appropriate, and the system completion teams will schedule their work based on these priorities.

5.4 Schedule Status

- Complete Management review and initiate implementation of plan for verification of completed inspections. (Date to be determined.)
- Complete Management review and initiate implementation of plan for status assessment. (Date to be determined.)
- Complete Management review of initial installation and inspection status results and initiate systems completion work. (Date to be determined.)

6.0 QUALITY PROGRAM REVIEW

6.1 Introduction

The adequacy and completeness of the quality program is reviewed as part of the ongoing Project management attention to quality. These reviews consider any questions raised by NRC inspections or findings raised by third party evaluations.

6.2 Objective

Address issues raised by internal audits, NRC inspections and third party assessments. Program changes, if needed, will be evaluated and, as findings are processed, will be factored into the Project work.

6.3 Description

Consumers Power Company believes Midland QA program is sound. From time to time, questions arise on detailed aspects of the program or program implementation. The normal process of addressing these issues ensures that all necessary information is provided to NRC and that internal confidence in the program is maintained.

The recent inspection of the diesel generator building has raised several issues of programmatic concern. These are in the areas of material traceability, design control process, Q-system related requirements, document control and receipt inspection. Project management has directed that MPQAD provide an expeditious evaluation of these issues to be considered as part of the management review prior to initiation of Phase 2. Once the NRC inspection report is received and specified items are identified, these items will be addressed and resolved through the normal process of closing the inspection findings. Any corrective action or program changes will be implemented as appropriate in Project work on a schedule provided in the inspection report response.

The Project will also receive, from time to time, findings from third party assessments (Section 7). These findings or recommendations may also result in program modification or adjustments. Corrective action taken by the Project will be implemented on a schedule stated in the response to these findings.

7.0 THIRD PARTY REVIEWS

7.1 Introduction

This section describes third party evaluations and reviews that have been performed and are planned to assess the effectiveness of design and construction activity implementation. Third party reviews being conducted as part of the Remedial Soils Program are not included in this activity.

7.2 Objectives

To assist in improving Project implementation and assessment of Midland design and construction adequacy, consultants will be utilized in order to:

- Achieve a broad snapshot of current Project practices and performance in relation to a national program.
- Provide continuous monitoring and feedback to Management of Project performance.
- Identify any activities or organizational elements needing improvement.
- Improve confidence (including the NRC's and the public's) in overall Project adequacy.

7.3 Description

The use of consultants to overview Project design and construction activities with particular emphasis on construction is part of the effort to improve the Project's implementation of the quality program. Specifically, the plan overview employs the use of consultants for three separate functions: (1) To carry out a self-initiated evaluation (SIE) of the entire Project under the INPO Phase I program, (2) to utilize a third party overview of ongoing site construction activities to provide monitoring of the degree of implementation success achieved under the new program and (3) to conduct a third party Independent Design Verification (IDV) Program.

1. The INPO self-initiated evaluation was planned as part of an industry commitment to the NRC in response to concerns over nuclear plant construction quality assurance. For the Midland SIE, the evaluation was contracted to be carried out entirely by third party, experienced personnel from the Management Analysis Company.

   The evaluation was performed by a team of 17 consultants familiar with the INPO criteria and evaluation methodology. Over a period of a month they interviewed Project personnel at various locations and observed work in progress. The initial results of their evaluation have been presented to the Company

and a Project response to each finding will be prepared and included as part of the evaluation report to be submitted first to INPO and then to the NRC Region III Administrator, together with the INPO overview.

2. A third-party installation implementation overview is being undertaken using, as a model, the program developed specifically for the underpinning portion of the soils remedial work. The overview will be initiated by retaining an independent firm, having considerable experience and depth of personnel in the nuclear construction field. The consultant's overview team will be located at the Midland Plant site and will observe the work activities being conducted in accordance with this Plan on safety-related systems. The overview will continue for a period of six months, after which the Project's cumulative performance will be evaluated. Based on the overview team's findings, a determination will be made by the Company's top management on what modification, if any, should be made to the consultant's scope of work. Findings identified by the installation overview team will be made available to the NRC in accordance with the procedures established for the conduct of independent verification programs.

3. An Independent Design Verification (IDV) is being conducted by Tera Corporation.

   The IDV is directed at verifying the quality of design and construction for the Midland Plant. The approach selected is a review and evaluation of a detailed "vertical slice" of the Project design and construction. The design and as-built configuration of two selected safety systems will be reviewed to assure their adequacy to function in accordance with their safety design bases and to assure applicable licensing commitments have been properly implemented. The field work done in support of this activity will not take place until after Phase I implementation (Section 5) has been completed on the systems being reviewed.

   The Unit 2 Auxiliary Feedwater System (AFW) plus another system to be selected with NRC concurrence, will be reviewed to fulfill the requirements of the IDV.

7.4 Status/Schedule

1. INPO Construction Project Evaluation

Select consultant and conduct evaluation	Complete
Submit report to INPO	Jan 20, 1983

2. Independent Construction Overview

Define scope	Dec 30, 1982
Select consultant	Jan 31, 1983
Mobilize assessment team	(Date to be determined)
Receive assessment team report	(Date to be determined)

3. IDV

Select 2 Systems	
.AFW System	Complete
.Obtain NRC concurrence for second system.	(Date to de determined)
Complete Evaluation	(Date to be determined)

8.0 SYSTEM LAYUP

8.1 Introduction

Perform system lay-up activities to protect plant equipment.

8.2 Objectives

Expand the protection of completed and partially completed plant systems and components until plant start-up, to take into account any special considerations during the status assessment.

8.3 Description

Procedures and instructions are provided in the Testing Program Manual to protect equipment during the on-going installation and test work. These will be extended to cover special considerations associated with the Program implementation. Both the pre- and post-turnover periods are covered. System and component integrity is ensured through existing programs and implementation of control and verification procedures.

In summary, these procedures and instructions require: Test Engineers to complete walkdowns of Q-Systems (in the auxiliary, diesel generator and containment buildings and the service water pump structure), paying particular attention to systems/components that are open to the atmosphere (eg open ended pipes, open tanks, missing spools, disconnected instrument lines, etc). Systems that have been hydrotested but are not currently in controlled layup require action to place the system in layup. Layup will vary from system to system but in general will consist of air blowing to remove moisture and closing the system from the atmosphere.

8.4 Schedule/Status

. Start extended layup activities	1/15/83
. Issue walk down schedules	1/15/83
. Complete the layup preparation walkdown	2/28/83

9.0 CONTINUING WORK ACTIVITIES

9.1 Introduction

This section describes the activities that are proceeding in accordance with previously established commitments during the implementation of the Program.

9.2 Objectives

- Maintain installation and support effort on work that will alleviate work interference in congested portions of the plant and facilitate completion and protection of equipment on systems turned over to Consumers Power Company.

- Meet previous NRC commitments on activities which do not impede the execution of the Program.

- Provide design support for orderly system completion work and resolution of identified issues

- Establish a management control to initiate additional specified work that can proceed outside of the systems completion activities

9.3 Description

Those activities that have demonstrated effectiveness in the Quality Program implementation will continue during implementation of the Construction Program.

These are:

1. NSSS Installation of systems and components being carried out by B&W Construction Company.

2. HVAC Installation work being performed by Zack Company. Welding activities currently on hold will be resumed as the identified problems are resolved.

3. Post system turnover work, which is under the direct control of Consumers Power Company, will be released as appropriate using established work authorization procedures.

4. Hanger and cable re-inspections which will proceed according to separately established commitments to NRC.

5. Remedial Soils work which is proceeding as authorized by NRC.

6. Design engineering which will continue for the Midland Plant as will engineering support of other project activites.

Additional activities related to the systems completion effort, may be initiated, as appropriate, to support orderly completion of the overall Project. Any activities in this category that are initiated prior to release of an area for systems completion work will be reviewed with the NRC Resident Inspector before initiation.

9.4 Status Schedule

These activities are proceeding with schedules that are independent of this Plan.

PRESENTATION TO NRC

CONSTRUCTION COMPLETION PROGRAM (CCP)

AGENDA

INTRODUCTION

EVALUATION CRITERIA

BASIC PROGRAM DESCRIPTION

DETAILED PLAN DISCUSSION

PLAN RESPONSES TO CRITERIA

EVALUATION CRITERIA

EVALUATION CRITERIA

TO REBUILD CONFIDENCE IN BECHTEL "Q" WORK THE PROGRAM MUST:

1. BRING PLANT INSPECTION STATUS UP TO DATE AS SOON AS POSSIBLE.

2. VERIFY THAT QUALITY ISSUES IN PAST WORK HAVE BEEN IDENTIFIED AND ARE BEING TRACKED.

3. PROVIDE AN INSPECTION PROGRAM THAT CLOSELY TRACKS ALL FUTURE CONSTRUCTION.

4. INSURE THAT ANY NEW WORK DOES NOT COVER UP PAST PROBLEMS.

5. INSURE THAT THE PLAN IS FULLY CONTROLLED BY CPCo AND MONITORED BY KNOWLEDGEABLE PERSONNEL.

6. IDENTIFY AND PROVIDE SUFFICIENT RESOURCES TO ACCOMPLISH THE PLAN.

7. BE SPECIFIC ENOUGH FOR A SATISFACTORY MUTUAL UNDERSTANDING AMONG ALL PARTIES.

8. RESOLVE OUTSTANDING QUESTIONS REGARDING QA PROGRAM.

9. GIVE CONSIDERATION TO ORDERLY AND EFFICIENT CONDUCT OF THE PROJECT.

10. PROVIDE FLEXIBILITY FOR PLAN ADJUSTMENT AS REQUIRED BASED ON INITIAL FINDINGS.

CONSTRUCTION COMPLETION PROGRAM (CCP)

THEME OF CCP

IMPROVE PROJECT PERFORMANCE (FORWARD)
AND DETERMINE THE STATUS OF THE PLANT (BACKWARD)

CCP

REDUCE MANUAL MANPOWER ON THE PROJECT TO ACCOMPLISH THE FOLLOWING:

- WORK NON-Q SYSTEMS TO COMPLETION AS SOON AS POSSIBLE
- PROVIDE STAFFING TO WORK OFF TURNOVER EXCEPTIONS AND SUPPORT TEST ACTIVITIES ON TURNED-OVER SYSTEMS
- IMPLEMENT THE BUILDING CONSTRUCTION COMPLETION PROGRAM (SEE NEXT PAGE)
- COMPLETE ZACK ACTIVITIES
- COMPLETE B&W ACTIVITIES
- PERFORM REMEDIAL SOILS WORK

CONTINUE WITH QA REINSPECTION

- CABLE
- HANGERS

SPECIFIC BUILDING CCP

A. PREPARE THE BUILDING FOR REINSPECTION (COORDINATED WITHDRAWAL)

REMOVE ALL CONSTRUCTION MATERIAL AND CLEAN ALL AREAS OF THE BUILDING.

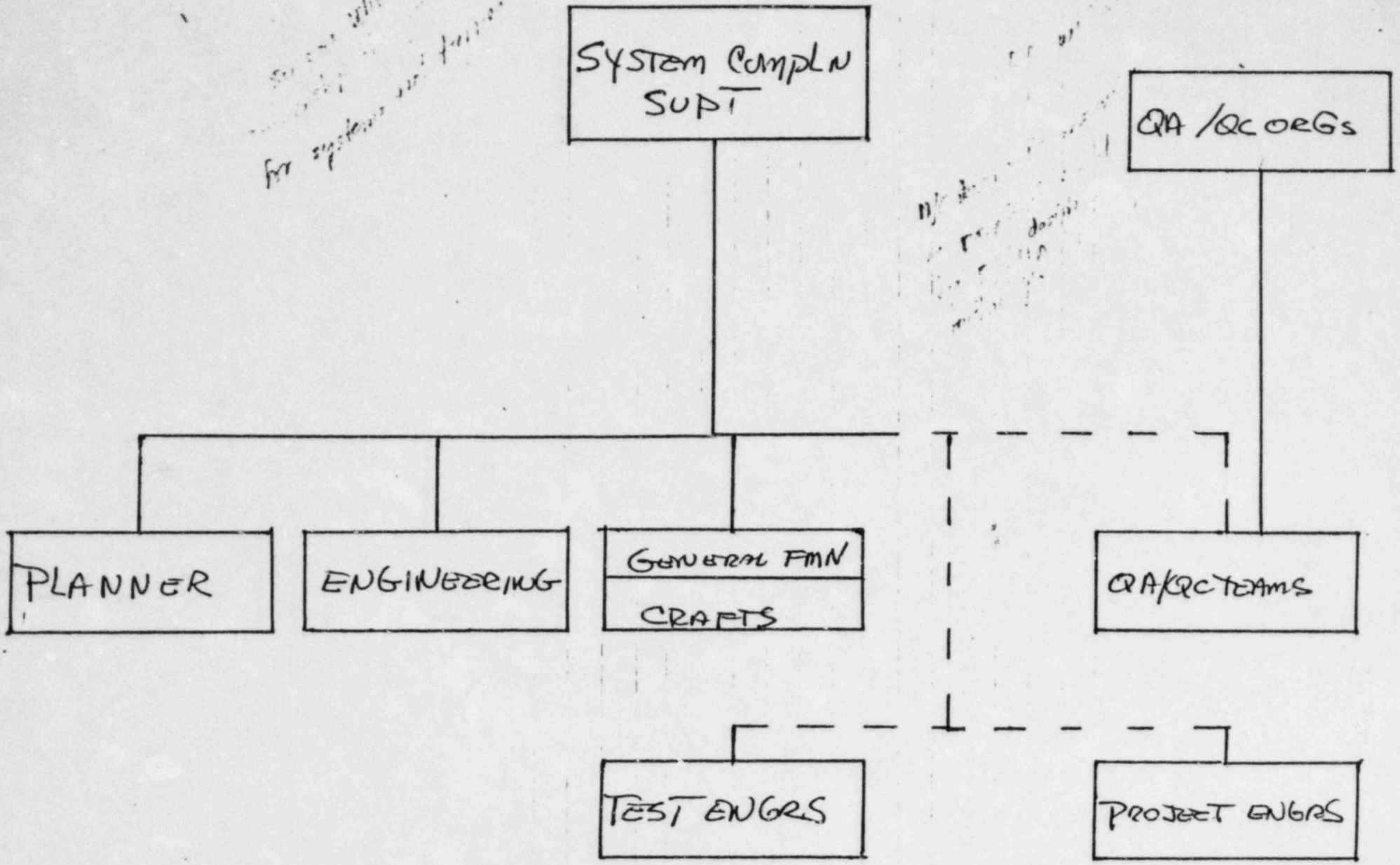
AS WITHDRAWAL IS MADE, PLACE SYSTEMS AND EQUIPMENT IN LAYUP (TEST ENGINEERS TO COORDINATE). COMPLETE CONSTRUCTION NECESSARY TO LAYUP EQUIPMENT.

ALL CONSTRUCTION EQUIPMENT REMOVED TO AN AREA FOR INSPECTION AND SCRAPPING AS NECESSARY.

B. AS AREAS ARE CLEANED, ASSEMBLE SYSTEM TEAMS (SEE NEXT SHEET) AND PERFORM AN INSPECTION OF THE AUXILIARY BUILDING ON A SYSTEM-BY-SYSTEM BASIS. INCLUDE ENGINEERING WALKDOWNS (SEISMIC II/I, PROXIMITY, ETC) AS PRACTICABLE.

C. AFTER A REVIEW OF THE SYSTEM OPEN ITEMS, COMPLETE CONSTRUCTION ON A SYSTEM BASIS AND TURN OVER TO CPCo.

D. AS THE AUXILIARY BUILDING PROGRAM DEVELOPS, MOVE INTO THE DIESEL BUILDING AND THE CONTAINMENTS. SERVICE WATER PUMP STRUCTURE TO BE LAST DUE TO THE NUMBER OF SYSTEMS IN THAT BUILDING THAT HAVE BEEN THROUGH THE TURNOVER PROCESS.



CONCEPTUAL TEAM ORGANIZATIONS

UNITED STATES
NUCLEAR REGULATORY COMMISSION
WASHINGTON, D. C. 20555

DEC 21 1982

Docket Nos: 50-329
and 50-330

PRINCIPAL STAFF			
RA		OI	
D/RA		ENF	
A/RA		LPC	
DE RP		PAO	
E PAOS		SLO	
SECTP			
ML			
OL		FILE	

MEMORANDUM FOR: T. M. Novak, Assistant Director
for Licensing
Division of Licensing

THRU: E. G. Adensam, Chief
Licensing Branch No.
Division of Licensing

FROM: R. W. Hernan, Project Manager
Licensing Branch No. 4
Division of Licensing

SUBJECT: DECEMBER 7, 1982 MEETING ON MIDLAND QA IMPLEMENTATION

The purpose of this memo is to document my understanding of the conclusions reached at the meeting held in Bethesda on December 7, 1982 among Region III, Division of Licensing and Inspection and Enforcement (HQ). The purpose of the meeting was to discuss (a) Midland's QA implementation history, (b) the recent Region III inspection of the Midland Diesel Generator Building, (c) the recent decision by Consumers Power to stop certain safety-related work being performed by Bechtel, and (d) discuss the staff's position and approach regarding the QA implementation programs (including IDVP) which have been proposed by Consumers Power over the past three months.

BACKGROUND

By letter dated September 16, 1982, the staff (Region III W/NRR concurrence) approved two "quality assurance plans" for the Midland Plant. Those plans were MPQP-1, Revision 3 (for the overall Midland work scope) and MPQP-2, Revision 0 (for the soils remedial work only). Since that time, the following submittals have been received from Consumers Power Company:

1. September 17, 1982 - CPCo letter #18845 proposing a QA "implementation plan" for the soils remedial work QA plan. This proposal followed a September 2 meeting in Chicago between CPCo, RIII and NRR and contained the following elements:
   a) A third-party assessment (by Stone and Webster) of the auxiliary building underpinning implementation.
   b) Integrating all QA/QC functions into one organization under the control of Consumers Power.
   c) Creating a "soils project organization" with single-point accountability and dedicated employees.
   d) Upgrading training of workers and supervisors involved in the soils remedial work.

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e) Developing a quality improvement program specifically for soils remedial work.
f) Increasing senior management involvement in the soils work.
g) Developing an administrative system for tracking design commitments.

2. September 17, 1982 - CPCo letter #18850 proposing QA "implementation plan "for the total Midland work scope (vs soils only). This plan documented two significant new commitments by CPCo with details of the second commitment (IDVP) to be supplied at a later date. Those commitments were:
   a) Placing all QA/QC functions under the direct control of Consumers Power (such as was done for the soils remedial work). This entailed requalifying Bechtel QA/QC personnel to Consumers Power procedures.
   b) Initiating a "total project independent verification program" consisting of a "horizontal" type review using INPO guidelines and a "vertical slice" evaluation of a critical plant system. At the time of this letter, contractors had not been selected to carry out these programs.

3. October 5, 1982 - CPCo letter #18879 which supplied details regarding the independent review program committed to in letter #18850. This letter proposed a 3-part program consisting of:
   a) Biennial QA audit by MAC
   b) INPO type review by MAC
   c) Independent Design Review of the AFW system by Tera Corporation.

4. December 3, 1982 - CPCo letter #19750 modifying the program proposed in the October 5 letter as the result of two meetings (10/25 and 11/5) with (and verbal feedback from) the staff. The modifications and additional commitments were:
   a) To not have MAC coordinate the results of Tera's independent review as originally proposed.
   b) To maintain the MAC and Tera evaluations completely separate in terms of personnel involved.
   c) A second system will be included in the Tera IDV. The staff was given three candidate systems to choose from on the basis of the PRA. Those systems are the electric power system (diesel generator), the safeguards chilled water system, and the containment isolation system.
   d) To expand the Tera IDV to include more in-depth review of construction activities.
   e) To ensure any discussion between Tera and CPCo personnel regarding confirmed findings would take place in open meetings of which the NRC would be notified.
   f) The INPO evaluation final report would be sent to the NRC at the same time it is sent to INPO.

5. December 6, 1982 - CPCo letter #20262 requests staff (Region III) concurrence to proceed with remedial work on piers 12 east and 12 west and provides an update of the status of the seven commitments made in letter #18845 (Item #1 above).

SUMMARY OF MEETING

After detailed discussion of the topics on the meeting agenda, it is my understanding that the following general agreements were made:

1. Region III intends to document the results of the DGB inspection in a formal report to be issued mid-to-late December, 1982.
DONE 2. On the basis of the December 6 CPCo letter, Region III would issue a letter in the near future to authorize the start of work on pier 12.
DONE 3. Region III would prepare a letter to Consumers Power (w/NRR concurrence) requesting them to consolidate their various proposals on QA implementation plans and independent review/assessments into one single document.
4. After a revised, consolidated proposal is received from CPCo, the staff would schedule two meetings in Midland to present the staff's position to CPCo and to interested members of the public. Tentatively, this meeting was planned for the first week in January 1983.
5. The letter jointly prepared by Region III and NRR in response to CPCo letter #18845 (QA implementation for the soils remedial work) would not be issued.
NRR 6. The Division of Engineering has the technical responsibility for choosing which of the three systems proposed in the December 3 CPCo letter should be added to the scope of the independent design verification to be conducted by Tera Corporation.

We conclude that, as a result of this meeting, the only licensing action for NRR is completion of Item No. 6 above. LB#4 will be coordinating with DE toward timely completion.

Ronald W. Hernan

Ronald W. Hernan, Project Manager
Licensing Branch No. 4
Division of Licensing

cc: J. Keppler, RIII
D. Eisenhut
R. Warnick, RIII
W. Shafer, RIII
R. Cook, Midland Resident Inspector
R. Vollmer
E. Sullivan
D. Hood
R. DeYoung, IE
E. Adensam

UNITED STATES
NUCLEAR REGULATORY COMMISSION
REGION III
799 ROOSEVELT ROAD
GLEN ELLYN, ILLINOIS 60137

DEC 30 1982

Docket No. 50-329
Docket No. 50-330

Consumers Power Company
ATTN: Mr. James W. Cook
Vice President
Midland Project
1945 West Parnall Road
Jackson, MI 49201

Gentlemen:

This letter confirms the discussions conducted during the meeting on December 2, 1982 between Mr. R. F. Warnick and others of this office and Mr. J. W. Cook and others of your staff regarding the new Construction Completion Plan Consumers Power Company has developed to address the problems identified by Region III during the October through November 1982 inspection of the Diesel Generator Building.

As a result of our discussions, we understand that you have taken or plan to take the following actions:

(1) Halted safety-related work at the Midland site with the exception of the following:

(a) System layup activities

(b) Hanger and cable reinspection activities

(c) Post turnover work activities (not to include design changes)

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(d) Zack HVAC work (subject to resolution of welders qualifications issue)

(e) B&W construction activities

(f) Remedial soils activities

(g) Bechtel engineering activities

(2) An integrated QA/QC organization will be identified and implemented and all QC personnel previously certified by Bechtel will be trained and recertified by CPCo to meet CPCo procedures and commitments.

(3) Teams comprised of engineering and construction personnel will be organized, each responsible for the satisfactory completion of one or more safety systems.

(4) A reinspection program will be developed to provide a system by system reinspection of all safety related systems.

We understand that you will submit a written plan to the NRC describing in detail the actions encompassed by CPCo's Construction Completion Program. We request that this plan also identify the interrelationship between the Construction Completion Plan and your proposed plans for third party independent assessments.

After receipt of your submittal we will hold a meeting with CPCo in the Midland area, which will be open to the public, to discuss the details of your program. Time will also be provided for public comment regarding these issues at the end of the meeting.

Following our review of your submittal, including consideration of comments offered by members of the public, we will make a determination on the acceptability of your program and will determine the appropriate method of documenting your commitments.

Should you have any questions regarding this letter please contact Mr. R. F. Warnick of my staff.

Sincerely,

Original signed by
James G. Keppler

James G. Keppler
Regional Administrator

cc: DMB/Document Control Desk (RIDS)
Resident Inspector, RIII
The Honorable Charles Bechhoefer, ASLB
The Honorable Jerry Harbour, ASLB
The Honorable Frederick P. Cowan, ASLB
The Honorable Ralph S. Decker, ASLB
William Paton, ELD
Michael Miller
Ronald Callen, Michigan
Public Service Commission
Myron M. Cherry
Barbara Stamiris
Mary Sinclair
Wendell Marshall
Colonel Steve J. Gadler (P.E.)

RIII	RIII	RIII	RIII	RIII	RIII	IE:HQ	NRR	NRR
RFW for	RFW for	RFW	RFW for			By Telephone 12/29		By Telephone
Gardner/sv	Shafer	Warnick	Lewis	Davis	Keppler	Sniezek	Eisenhut	Purple
12/29/82		12/30/82			12/30/82	RFW		RFW 12/29