1 UNITED STATES OF AMERICA NUCLEAR REGULATORY COMMISSION 2 3 IN THE MATTER OF:) Docket Nos. 50-329-OL 50-330-OL 4 CONSUMERS POWER) 50-329-OM COMPANY 50-330-OM 5 (Midland Plant,) Units 1 & 2)). 6 January 16, 1981, 9:20 a.m. 8 The deposition of JAMES GEORGE KEPPLER, 9 resumed pursuant to adjournment, at Nuclear Regulatory 10 Commission Region No. 3, 799 Roosevelt Road, Glen Ellyn, 11 Illinois. 12 13 PRESENT: 14 MESSRS. ISHAM, LINCOLN & BEALE, (One First National Plaza, 15 Chicago, Illinois 60603), by: MR. RONALD G. ZAMARIN and 16 MR. ALAN S. FARNELL, 17 appeared on behalf of the Consumers Power Company; 18 MR. BRADLEY JONES, 19 (United States Nuclear Regulatory Commission, Washington, D.C. 20555), 20 appeared on behalf of the Nuclear 21 Regulatory Commission. 22 ALSO PRESENT: 23 MR. GILBERT S. KEELEY, MR. BENJAMIN W. MARGUGLIO, 24 Consumers Power Company; 8405230055 840517 PDR FOIA RICEB4-96 PDR Wolfs, Rosenberg and Ssociates Chicago, Illinois • 782-8087

JSU PRE	ESENT (CONTINUED):
MR.	. EUGENE J. GALLAGHER,
	Nuclear Regulatory Commission.
PORTED	D BY: ANTOINETTE M. HAYNES, C.S.R.

	INDEX	
WITNESS	DX CX	RDX RCX
 JAMES GEORGE KEPPLER		
By Mr. Zamarin	170	
	EXHIBITS	
EXHIBIT NUMBER		MARKED FOR II
 CPCo Deposition Exhibit		
No. 8		177
9		195
10		220
11		221
12		235
 13		241

Chicago, Illinois . 782-8087

1	JAMES GEORGE KEPPLER,
2	called as a witness herein, having been previously duly
3	sworn and having testified, was examined and testified
•	further as follows:
5	. DIRECT EXAMINATION (Resumed)
6	BY MR. ZAMARIN:
7	Q Okay. Mr. Keppler, you understand that you
8	are still under oath from last time and sworn to tell
9	the truth?
10	A. Yes.
11	Q With segard to the March 22, 1979
12	investigative report, 78-20, there were groups of
13	infractions or noncompliances, and there were nine such
14	groups, I believe; and I was wondering if you can tell
15	us if there is any scheme or guideline for grouping
16	certain things, for example, as to why there were nine
17	infractions or noncompliances as opposed to three or
18	four or twenty.
19	A May I see the report, please?
20	Q I am looking for a clean copy of it right
21	now.
22	I will give you my marked up
23	A. That's all right. Maybe I can answer the
24	question in a general way, what our policy is on this.

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1	Q Let me let you look at this, first.
2	(WHEREUPON, the document was tendered
3	to the witness.)
4	BY THE WITNESS:
5	A. Where are they?
6	BY MR. ZAMARIN:
7	Q There were none presented in there?
8	Okay. You may need one othe. document. Let
9	me show you the December 6th order. And what the
10	question really is is with regard to the information
11	and the findings in
12	MR. ZAMARIN: Let us go off the record a minute.
13	(WHEREUPON, discussion was had
14	off the record.)
15	BY MR. ZAMARIN:
16	Q If you could simply explain, then, what the
17	policy is with regard to grouping of items or how they
18	are either joined or separated out to make separate
19	instances of infractions or noncompliances.
20	A First of all, let me ask, are you aware of
21	the categorization of the items of noncompliance and
22	the basis for that
23	Q No.
24	A whether they're called violations,

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1 infractions, or deficiencies?

2

Q Why don't you describe that?

A Okay. Prior to September, 1980, the NRC's enforcement policy required that items of noncompliance be categorized according to their safety importance, and three categories were identified. These were violations, infractions, and deficiencies.

A violation was an item of noncompliance that had direct safety consequences. An infraction was an item of noncompliance which, if left uncorrected, might lead to a potential safety problem. And a deficiency was an item of noncompliance with relatively minor safety significance.

You can see from that set of definitions that an infraction category was a rather broad category that covered a rather broad spectrum of importance and was one of the reasons why we modified our enforcement policy most recently.

Now, in determining actual numbers of items of noncompliance, what we tried to do was to look at a basic requirement, and violations of that requirement represented an item of noncompliance. And if there were multiple examples of that same basic requirement, then these were treated, or are treated, generally as

1	examples of an item of noncompliance, and they're not
2	additive.
3	For purposes of consideration where items of
4	noncompliance are allowed to occur over periods of times,
5	the law did provide for considering each day that that
6	item of noncompliance existed as a separate item of
7	noncompliance. However, our practice was that only for
8	the more egregious types of problems did we use that
9	approach.
10	Does that he p?
11	Q I thirk so. And I understand the principle.
12	And, actually, when I look at Appendix A to the
13	December 6th order, I can now see where the four
14	numbered items are referenced, at least to different
15	provisions in 10 CFR, Part 50.
16	A Different criteria.
17	Q Although, if one does not look specifically
18	to those criteria, they appear to overlap: so the
19	basis for it, then, is not that they constitute
20	actually independent actions, but that they are
21	referenced by separate criteria, is that right?
22	A Different requirements, yes.
23	Q In Appendix A on Item No. 3, there is a
24	statement that:

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1 "CPCo Topical Report CPC 1-A, Policy No. 10, 2 Section 3.1, speaks, in part, that 'work 3 activities are accomplished according to approved 4 procedures or instructions which include 5 inspection hold points beyond which work does not 6 proceed until the inspection is complete or 7 written consent for bypassing the inspection has 8 been received -- '" et cetera. 9 Would your understanding of that language be 10 that hold points would be effective for all work activities? 11 MR. ZAMARIN: Read the question. 12 13 (WHEREUPON, the record was read by the reporter as requested.) 14 BY THE WITNESS: 15 As I read this piece of paper, my A 16 interpretation would be that it would cover those work 17 activities covered by CPCo Topical Report CPC 1-A. 18 BY MR. ZAMARIN: 19 And all of those without exception, is that 0 20 right? 21 All of those that are safety-related. A 22 In your opinion would it constitute bad Q. 23 management attitude toward quality assurance if a 24

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1	licensee	should disagree with the judgment of an NRC	
2	Region 3	inspector with regard to a certain item?	
3	A	No.	

4 And in your opinion would it demonstrate bad 0 5 management attitude if a licensee in a situation where 6 there was a difference of opinion, for example, as to 7 whether a material should be Q-listed or not to check 8 with its IE to find the design basis for it and to 9 attempt to resolve that matter and present its position 10 to the NRC inspector in an effort to, perhaps, persuade 11 the inspector that perhaps they are right and he might be wrong? 12

A. NO.

13

At the SALP board meeting -- I guess I have heard it referred to -- where input was received from the various inspectors with regard to Midland, do you know whether Ron Cook had any input?

18 A. I believe that the SALP report shows who the
 19 board was comprised of. And I can't answer without
 20 looking at that.

21 But the list of members were on there, and I 22 would certainly believe he was.

23 Q I take it, then, since you cannot recall 24 whether he was on there, that you do not recall what

1 precise input, if any, he had. I did not attend the SALP board meeting. I 2 A was only briefed afterwards of the board's finding. 3 And that has been the practice on all SALP meetings. 4 By whom were you briefed? 5 a Mr. Fiorelli was present, Mr. Knop was 6 A. present, I believe Mr. Gallagher was present, and others 7 were present. 8 9 When you say you were briefed on the board a findings, did the board take input from other 10 individuals and reach conclusions, or did you refer to 11 findings simply as the mass of inputs? 12 Basically what they come to me with is a A. 13 draft SALP report to work with and let me see it and 14 see if I have any major problems with it. 15 And were you provided a draft SALP report in a 16 this instance? 17 A Yes. 18 Do you have any idea where -- strike that. a 19 Do you know whether that draft would have 20 been retained after a final was produced? 21 I don't know. You'd have to ask 22 Mr. Fiorelli or Mr. Knop. My guess is probably not. 23 Simply, it was a working paper to talk from. 24

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1 It wasn't a full report. It was the sum and substance 2 of the report, listing the items of noncompliance and 3 the reportable events on the kinds of things that are 4 in there. 5 You refer to a "SALP report." Is that the a 6 same as -- all I have seen that even suggested that it 7 might be a SALP report is a summary of a meeting of 8 some date, and I do not recall when it was -- of 9 November 24, 1980. 10 Is that the SALP report to which you refer? 11 And I have a copy here that I will -- here let me see if I can --12 13 A. You want me to get mine? That is okay. What I will do is see if 14 Q. No. you can tell without looking at the cover sheet. 15 I'll tell you what I'll do. I'll get mine. A 16 (WHEREUPON, there was a short 17 interruption.) 18 MR. ZAMARIN: Off the record. 19 (WHEREUPON, discussion was had 20 off the record.) 21 (WHEREUPON, a certain document was 22 marked CPCo Deposition Exhibit No. 3, 23 for identification, as of 1/16/81.) 24

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1 BY MR. ZAMARIN:

2	Q i am marking No. 8, a letter dated
3	December 18, 1980, to Consumers Power Company, a
4	two-page letter over the signature of James G. Keppler.
5	And there are two enclosures to that, inspection
6	reports 50-329/80-35, 50-330/80-36, as well as what is
7	referred to as a Licensee Performance Evaluation
8	(construction), or a SALP appraisal, which is an
9	attachment to those two referenced inspection reports.
10	Mr. Keppler, is this document that I have
11	marked as Exhibit 8 what you refer to as the "SALP
12	report"?
13	A Yes.
14	Q I notice on the very last page there is kind
15	of a chart, and it has "Functional Area" and then 13
16	items listed. And there are some x's, and one of the
17	line items, No. 13, "Reporting," does not have an x.
18	Do you know why or where an x would go if one
19	were to be put on there?
20	(WHEREUPON, the document was tendered
21	to the witness.)
22	BY THE WITNESS:
23	A I'm assuming it's an oversight. I did not
24	notice this before. But it would go in "No Change."

1 BY MR. ZAMARIN: 2 Okay. I also notice on the first page of 0 the inspection reports down at the bottom, it has 3 4 "Meeting Summary" and then "Results." 5 Do you see that? 6 A Yes. 7 And it states that "The performance at 0 8 Midland Unit 1 and 2 was considered to be adequate." 9 Yes. A 10 I have seen other reports that have used both the term "adequate" and also "average." 11 Is there any difference in your mind to 12 saying that the performance was average or the 13 performance was adequate? 14 I don't believe I've seen one marked average. 15 I have got one here. I have a report with 16 respect to -- I do not need to identify it -- with 17 respect to another plant and another utility, and I 18 will just show you that. 19 MR. JONES: You are speaking of the Midland Plant? 20 MR. ZAMARIN: This is a different plant and 21 different utility where --22 MR. JONES: I thought you said you saw the Midland 23 Plant referred to as both average and adequate. 24

MR. ZAMARIN: I am sorry. I did not mean to
 confuse you.

3 BY THE WITNESS:

There is no intended difference. 4 A I guess I would like to elaborate and say that the SALP 5 appraisal program was instituted this last year as a 6 means for the Commission to set back away from the day-to-day activities and conduct some kind of a 8 meaningful assessment of the licensee's regulatory 9 performance with the idea of identifying those 10 performers that are very strong either in terms of 11 their outstanding regulatory performance or in terms of 12 their weak regulatory performance and to identify areas 13 that need attention. 14

And the process has been an evolving type of 15 process, but one which I viewed as being -- as trying 16 to give as much meaningful information to the licensee 17 as possible. If you look at the appraisals that we 18 have done on operating reactors, you'll find that I 19 have used terms like "above average," "below average," 20 and "average" throughout the various areas that we 21 in pect. 22

23 However, I felt, at this point in time, 24 anyway, reluctant to try to give an overall grade,

simply because I didn't feel I knew what weight to 2 apply to each area. The construction program has been a little bit more difficult for me to do 3 4 self-appraisals on, because there are not as many areas 5 and regulatory requirements that one can get your teeth into as well, so to speak. 6 7 And I feel that in many ways the 3 self-appraisals in the construction program have been 9 a little bit on the bland side. And I feel we have got 10 to -- we will be making efforts to upgrade our 11 self-appraisals in the construction program, but, generally, I did not intend any overall ranking of 12 utilities. But I did try to list those areas where I 13 could -- that I felt they were strong or weak in. 14 Does that help: 15 BY MR. ZAMARIN: 16 Yes. I also notice that on Page 2 of the 0 17 inspection report to which the SALP evaluation is 18 enclosed there is a particularization of significant 10 problems. And I believe that flows from Subparagraph c 20 where it says, "however, some problems persist." 21 Do you see, then, in d it says, "These 22

significant problems -- " I am sorry.

23

24

In Subparagraph d on Page 2, it says, "These

1 significant problems were identified during the 2 evaluation period." 3 There are three reactor pedestal anchor bolts 4 which probably originated in 1973, qualification of 5 inspectors for containment post tensioning work, and 6 the Zack HVAC activities. 7 And, to your knowledge, were those the only 8 three significant problems that were identified during 9 the SALP evaluation period? 10 A. Yes. 11 a And with regard to the qualification of QC inspectors for containment post tensioning work, are 12 you familiar with the actual details of what that 13 involved? 14 Not really. I recall that there were some 15 A. problems with the company on that, but I was not 16 present in any of the meetings, that I recall. 17 Do you recall that being a matter of whether--2 18 a disagreement, I guess, between the Region 3 19 inspector and the licensee as to whether individuals 20 were exempted from a certain ANSI education and 21 experience provision by virtue of training and 22 experience or --23 What you say is familiar, but I don't recall A. 24

182

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T2

1 the details at all. 2 (WHEREUPON, discussion was had 3 off the record.) 4 BY MR. ZAMARIN: 5 When you were briefed on the SALP board 0. 6 meeting, were you provided with any written materials? 7 A Just the draft of the --Of the report? 8 C. 9 A Yes. Okay. Were you provided with a description 10 0 11 of specific input by individual inspectors? A. No. 12 Okay. So, for example, nobody said that Gene a 13 Gallagher has a certain position with regard to 14 attitude with respect to compliance, and he based it 15 upon --16 A. Let me -- I guess I took your question 17 narrowly. 18 When I was briefed on the SALP appraisal, I 19 was made aware at that time that Mr. Gallagher and 20 Mr. Naidu had concerns about the quality assurance 21 program, the revised quality assurance program that we 99 discussed at our last session. And it was at that time 23 that I made that decision that since we are going to 24

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1	have a meeting with a company, I don't want to be in a
2	position of not bringing up these issues, and we'll
3	break up the meeting into two parts.
4	So I became aware of it. I was not given any
5	memos or particular correspondence at that time to
6	it was all verbal discussions.
7	Q Okay. Actually, it was not with regard to
8	that that I was thinking.
9	For example, I noted that we received at
10	Mr. Gallagher's deposition a copy of his memorandum
11	which had been styled to refer to as his SALP input
12	memorandum, and it has six different categories. And
13	what I had in mind was whether, for example, it was
14	his opinion that the licensee and the contractor had
15	a poor attitude in compliance, that that in particular
16	would have been related to someone would have said
17	that Gene Gallagher thinks that they have got a poor
18	attitude in compliance.
19	A Well, I don't recall all the discussions
20	that went on, but we certainly had a fairly lengthy
21	session on things. I did not see Mr. Gallagher's
22	memo until the day before you were coming in last time.
23	I'm sure that some of the material was discussed.
24	We sat and talked about Midland for probably

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1 an hour that day, and -- but I don't know necessarily 2 that -- I guess I don't recall specifically belaboring any specific comments on it. I guess I was more taken 3 up with the concern that I was hearing for the first 4 time that we were uncomfortable with the revised QA 5 organization, and I felt very strongly that we ought to 5 get that information before the licensee as soon as 7 possible. 8 Have you read Gene Gallagher's deposition 2 9 transcript from his deposition? 10 A. No. 11 a Do you plan to read it? 12 A Probably not. I guess if I get a signal 13 that I ought to read it I probably will, but I haven't 14 gotten a signal that I probably ought to read it yet. 15 Q. Okay. 16 I've had enough other problems to keep me A. 17 busy right now. 18 2 Okay. 19 For that matter, I haven't read anybody's A 20 depositions. 21 The reason I asked that is that we had gone a 22 through each of the six items in Mr. Gallagher's SALP 23 input with Mr. Gallagher at his deposition and asked 24

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for the basis for some of the conclusions stated 1 therein, which is information that I think you ought 2 to be aware of. 3 4 So you know who the signals come from, I 5 think you ought to read his transcript. I thought I should go through these with you if you had not had an 6 opportunity to read his transcript. 7 8 In your opinion would a situation -- strike 9 that. 10 Are you familiar with the situation where Mr. Gallagher had requested the Question 23 closeout 11 packets be taken to the site for his review from Ann 12 Arbor? 13 Something sticks in the back of my mind that A 14 I heard about it, but I don't recall involving myself 15 in any way. 16 Okay. Mr. Gallagher had requested that the a 17 Question 23 closeout packets be brought to the site 18 for his review, and at least one of the reasons stated 19 for that in a telephone conversation to Consumers QA 20 personnel was that going into Ann Arbor required a 21 certain amount of paperwork, because it was like going 22 into a vendor. And this request to have the packets 23 brought to the site was referred to Consumers 24

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management, and they decided that they ought not to be brought to the site, because they were Bechtel 2 Engineering documents and, in fact, were kept at Bechtel 3 4 Engineering, where all the backup for them was. Would you consider that reluctance to bring 5 those closeout packets to the site evidence of a poor 6 attitude of compliance on the part of Consumers? Based on the way you described it, I wouldn't 8 consider it a significant matter, no. 0 (WHEREUPON, discussion was had 10 off the record between the witness and 11 Mr. Gallagher outside the hearing of 12 counsel and the court reporter.) 13 BY MR. ZAMARIN: 14 I cannot resist asking what Mr. Gallagher 2 15 just told you. 16 He just reminded me that they did go to Ann A 17 Arbor and did the inspection. 18 That is correct, and that was, in fact, prior 0 19 to the completion of Mr. Gallagher's deposition, and --20 that is right. He indicated that he had gone and, I 21 believe, Mr. Gilray was there, also, and they had done 22 that. 23 MR. ZAMARIN: Off the record. 24

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1	(WHEREUPON, discussion was had
2	off the record.)
3	(WHEREUPON, there was a short
4	
	interruption.)
5	BY THE WITNESS:
6	A Go ahead. I'm listening.
7	BY MR. ZAMARIN:
8	Q Okay. When you were briefed on the SALP
9	board findings, do you recall any qualifications that
10	were provided with regard to Mr. Gallagher's input, and
11	that is either the particular items upon which he based
12	his conclusions in his memorandum or the time frame
13	for those items or anything of that nature?
14	A The only thing I recall is that when we sat
15	down and discussed the concerns by Mr. Gallagher and
16	Mr. Naidu and they were brought to my attention by
17	Mr. Fiorelli in an opening presentation to me, he made
18	the point right then that these concerns have manifested
19	themselves outside of the SALP appraisal period.
20	And my reaction to that was that I didn't
21	care in terms of the SALP appraisal was one thing
22	that had to be dealt with, and we would do that. But
23	I felt very strongly that it was if our people had
24	some concerns about the company's QA program and the

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¹ company had not been made aware of these concerns,
² that I wanted them up front as early as possible so that
³ they could be dealt with.

4 Q What I am driving at, and I will give you
5 some examples out of Exhibit 2 from Mr. Gallagher's
6 deposition, were you aware, for example, that where
7 the statement was made -- and this is the document that
8 you indicated you reviewed just prior to the first
9 session of your deposition -- that:

"CPCo in conjunction with their contractor
has a poor attitude in compliance. In addition,
CPCo has been reluctant to give the NRC requested
documents without first clearing it with upper
CPCo management. This has been considered as an
inhibiting factor in our inspection program."

Were you aware that the sole basis for that input was this request for the Question 23 closeout packets not being taken to the site?

A At the time that I was briefed on the SALP
appraisal, I did not have a lot of time, and the
briefing did not last a long time.

22 What it really focused on was -- we spent 23 very little time on the SALP appraisal itself. As I 24 mentioned earlier, it was somewhat nonsensational one

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1 way or the other.

	way of the other.
2	And when I learned about the new problems or
3	became aware that we had additional concerns in the
4	quality assurance, I believe my reaction at the time
5	was, "Look, I want a meeting set up with Consumers as
6	soon as possible. Let's tie it into the SALP meeting."
7	And for other reasons which were primarily
8	related to my schedule, I said, "Let's do the
9	Palisades and Big Rock SALP at the same time if we can
10	and get on with it."
11	And I didn't go into any details of the
12	things at that time, so and you were present at the
13	SALP meeting, and you recall how I handled that.
14	I just threw the thing right on the table
15	and encouraged my people and Consumers' people to get
16	together as soon as possible.
17	Q I understand that. And perhaps I can tell
18	you that the reason why I am trying to probe these
19	things through you is we are faced with the situation
20	where staff counsel has indicated that you are the only
21	one here that we are able to talk to. Their position
22	is they are not going to allow us to talk to anybody
23	else, so that is why I am trying to probe all of this
24	through you.

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1	Well, let me ask a question about that.
2	Has anyone ever conferred with you as to
3	whether Mr. Naidu should be produced for his
4	deposition?
5	A Mr. Paton asked me if I had any problem with
6	Mr. Naidu being interviewed or deposed by you people,
7	and I told him I didn't have any problem.
8	Q Well, one of the reasons why I am asking you
9	these kinds of questions is not because I was not
10	aware of what you said or what went on. It is just,
11	for example, that the staff counsel have refused to
12	allow us to depose Mr. Naidu. That is why I am asking
13	for all these particulars, because at least without
14	the board intervening, you are it as far as what we
15	are to I am just telling you why I am asking you
16	those questions. Even though I understand how this
17	procedure worked, I have to get as much as I can from
18	you.
19	A I can only say that if you have to have
20	somebody from the staff, I'm probably the best guy you
21	could have, because I'm the guy who is going to make
22	the decision.
23	Q Okay. But I am just trying to explain why I
24	am trying to get these particulars.

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1 As I told you -- and I can't recall what the A. 2 circumstances were, but -- the prebriefing on the SALP appreisal and problems was not a lengthy session 3 4 because of other problems going on in the office. 5 Do you know any of the particulars with 0 regard to the Region 3 review of answers to Question 23 6 7 of the 50.54(f) questions and in particular why it took 8 so long after those answers were submitted for them Q. to be reviewed? Is this the 50.54(f) letter that was 10 A 11 submitted by Licensing or written by Licensing? 12 0 No. I am talking about the response to 13 Question 23. In other words, responses were submitted by the licensee to Question 23 to Region 3, and then 14 it took a considerable amount of time before any 15 reviews commenced for those responses. 16 MR. JONES: Why do you mean by "considerable 17 amount of time"? 18 MR. ZAMARIN: That is what I am asking. 19 BY THE WITNESS: 20 I have no input into it at all. A. 21 MR. JONES: I thought you had a date. 22 MR. ZAMARIN: I do. But my question was was he --23 24

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1 BY THE WITNESS: 2 I was not involved in that answer in any way. A BY MR. ZAMARIN: 3 4 Would the review of Question 23 and the 0 5 direction to do that have been within Mr. Fiorelli's 6 responsibility to oversee? 7 The 50.54(f) letter was handled by the A licensing people, NRR, and they would have coordinated 8 with our staff to some degree on getting input in that 9 10 answer. I guess Mr. Fiorelli would have been involved 11 in that coordination. 12 (WHEREUPON, there was a short 13 interruption.) 14 BY MR. ZAMARIN: 15 I see. The implementation of that review a 16 would be up to Region 3, is that right? 17 For example, my understanding was that 18 Question 23 had been given to someone at Region 3 for 19 review. 20 I don't know. I am sure somebody can trace A. 21 that for you as to how it was handled, but I can't. 22 Does the NRC have a tracking system or method a 23 of closing out open inspection findings? 24

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A. Yes.

1

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23

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2 Q And can you describe generally or briefly
3 what that system or method is?

4 Well, there's really two types of tracking A 5 systems. One is what we call the action item tracking 6 system, which is a computerized tracking of actions 7 that are assigned from one NRC office to another or 8 within an NRC office and can even be used within a 9 region to track items that are -- for which action has 10 been requested. The handling of unresolved inspection 11 matters may be a part of this system.

When I said there's two methods, I guess I would refer to the second method as probably the informal method by which inspect rs keep track of their own action items as they relate to inspection programs. And that's some kind of a note-keeping system to themselves, if you will.

18 Q Do you believe that there is any reluctance 19 on Consumers' part to include NRC requirements or codes 20 or standards in their QA programs when these things 21 are brought to their attention?

A I don't have a basis for such an observation.
MR. ZAMARIN: Excuse me a minute.

(WHEREUPON, there was a short

interruption.)

1 BY MR. ZAMARIN: 2 I have what is to be marked Exhibit No. 9 as 0 3 of today's date. 4 (WHEREUPON, said document was marked 5 CPCo Deposition Exhibit No. 9, for 6 identification, as of 1/16/81.) 7 BY MR. ZAMARIN: 8 Q It is the March 15, 1979 correspondence to 9 Consumers Power Company over your signature, and attached to it is what is styled a presentation of 10 investigation findings of the diesel generator 11 building, et cetera. And it is marked preliminary. 12 And I believe that this has been identified previously 13 i. discovery as a preliminary document to 14 Investigative Report 78-20. 15 On Page 11 of this exhibit, 9, it has -- I 16 am going to draw a circle around a little thing to 17 direct your attention to it. 18 There is a statement that Consumers' 19 management "(Corporate Project Engineer and Manager) 20 were not properly informed of the Administration 21 Building settlement." 22 And this is referring to the administration 23 building grade beam failure which preceded the 24

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1	discovery of the other problem.
2	Were you ever made aware other than, perhaps,
3	reviewing that investigative report of any such
4	purported finding?
5	(WHEREUPON, the document was tendered
6	to the witness.)
7	BY THE WITNESS:
8	A. I can't recall receiving input to this
9	finding as such. I do recall that in the course of our
10	review of this problem and the discussions on it with
11	the company that concern was expressed that there
12	should have been some forewarning of this problem as
13	a result of experiences with the administrative
14	building.
15	BY MR. ZAMARIN:
16	Q We discussed that at our previous session
17	as to whether there was an investigation and whether we
18	should have "taken a clue," I think were your words,
19	from the administrative building failure.
20	A But the question was to the statement that
21	they were not properly informed. I don't recall being
22	a party to any specific discussions on that.
23	Q Okay. I would like to know if what you
24	consider to be the significance or

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1 level of significance of that statement, if, in fact, 2 you consider there to be some significance to it, if 3 it were true.

The significance I would attach to the A 4 statement is that a problem was known or identified 5 with a nonsafety-related structure that conceivably 6 could have ramifications for safety-related structures 2 and that the company was not informed of the problem, 8 If, in fact, that statement is wrong, would 9 ۵. that affect any of the conclusions or findings in your 10 opinion that is contained in that exhibit, 9? 11 The finding on this particular page? A. 12 ۵. Yes. 13 Let me read them. Α. 14 (WHEREUPON, there was a short 15 interruption.) 16 BY THE WITNESS: 17 Let me ask this question, first, that when A. 18 you say if a statement were erroneous --19 BY MR. ZAMARIN: 20 0 Yes. 21 -- in what way should I read it to be A. 22 erroneous, that they were informed? 23 Yes, if that statement -- my understanding a 24

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of that statement -- and it has been testified -- is that that statement was based upon a conclusion that the project manager, that Mr. Keeley, was not aware of the administration building grade beam failure until after the unusual settlement in the diesel generator building was observed.

And when I say that that statement is wrong, we know that it was wrong and have memoranda that demonstrate that that conclusion is simply wrong.

10 A Okay. So you are asking me if the statement 11 read CPCo management was informed of the admin. 12 building settlement, would it change any of the 13 conclusions.

14 Q There was an impression, or there was a 15 significance that you stated to the finding in there 16 that they did not know about it, and I am really 17 trying to find out what the significance of that error 18 in that report is, if that would change an impression 19 or change a conclusion or have any impact whatsoever 20 in your opinion or as relates to you.

A No. It wouldn't change the conclusions or
 the findings as I read it. It might make me think
 less of Mr. Keeley.

Less of Mr. Keeley in what regard?

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In handling the job, because if he was aware 1 A of the problem more, I guess I'd be concerned that he 2 didn't take more positive action. 3 Well, I think that we discussed last time, a 4 a couple of weeks ago, that you really weren't that 5 familiar with what action was taken after the 6 administration grade beam failure or the investigation 7

8 that was undertaken in order to determine whether it 9 was an isolated problem or not, is that right?

Yes. I guess the implication, though, that 10 A I read into your question is that if Consumers Power 11 management people were aware of the administrative 12 building settlement and -- it seems to me that the 13 situation makes the conclusions and findings worse, at 14 least in one sense, that it had management input into 15 it at the expense of if it didn't have management input 16 into it. 17

18 Q Well, okay. I am not sure that I understood 19 what you are saying. It seems to me that you are 20 making that -- somewhat in a vacuum.

Are you saying that if Consumers management knew about it, that you would expect them to take some kind of action, for example, to initiate an investigation and to make some kind of a judgment as

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1	to whether it was a localized problem or not?
2	A I'm just looking at the conclusions and
3	findings on their face value and weighing them in
4	light of if management input was involved to reach
5	those same findings as opposed to no management
6	involved.
7	Q Do you mean the conclusion that Consumers
8	did not adequately investigate the extent of the soil
9	deficiency in the class 1 fill?
10	A Yes. I'm saying that if that's a finding,
11	taking that finding at face value, if that conclusion,
12	that same conclusion, is reached as a result of having
13	management input versus not having management input,
14	it doesn't speak well for the management.
15	Q You are taking as a fact that Consumers did
16	not adequately investigate?
17	A Yes.
18	Q So if, in fact, they did conduct an adequate
19	investigation and an investigation that was consistent
20	with good principles, but the result of that
21	investigation came up with the finding that it was an
22	isolated problem and not one that extended throughout
23	the plant fill, would that then change the conclusion

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A Yes.

1

2	Q Okay. Were you aware, by the way, that
3	borings were taken after the grade beam failure,
4	both in and around the administration building and at
5	other locations and that the remainder of the site was
6	checked for any manifestation of unusual settlement and
7	that the procedures with regard to the grade beam were
8	investigated before a determination was made, an
9	engineering determination was made that it was an
10	isolated situation and not one that extended throughout
11	the site?
12	A I don't recall getting any significant
13	briefing on the thing, and if I was briefed, it was
14	just in a passing way on that matter.
15	Q And it was some time ago, also, wasn't it?
16	A Yes. It's hard to I think I'm I guess
17	the best way to say it is I'm aware of the conclusion
18	of our people in that regard, that they felt that the
19	matter of settlement of the administrative building
20	was probably some kind of a precursor in terms of
21	identification of the other problem. But I didn't
22	go into any detail on it.
23	Q Okay. With regard to that, of course, the
24	thing that comes to mind is a discussion that we had

1 last time, and that was there is a tendency to be more 2 bottom line-oriented, that if a problem shows up, that that indicates that there was some breakdown or some 3 deficiency earlier or some down the line, and I guess 4 it would be easy to say that if an investigation was 5 conducted and a conclusion was reached that it was an 6 7 isolated problem, and when we later find out it was not an isolated problem, it is easy to say that that 8 investigation was inadequate, even though it may have 9 been conducted at the time with good engineering 10 principles and so forth. 11 Α. That's a true statement. 12 In your opinion has Consumers management a 13 directed adequate attention to the root causes of the 14 deficiencies with recard to CA work? 15 A Could you repeat the question? 16 MR. ZAMARIN: Read the question. 17 (WHEREUPON, the record was read 18 by the reporter as requested.) 19 BY THE WITNESS: 20 I think that's been one of their weak points 21 in their quality assurance program. 20 BY MR. ZAMARIN: 23 In what way? a 24

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1	A Because of the time lapse that it seems to
2	take to solve the problem permanently.
3	I am thinking in terms of issues like the
4	Zack problem, issues like the problems with embedments,
5	that things kept occurring and recurring albeit they
6	were identified by Consumers Power. But the lasting
7	correction of the problem took a long time.
8	Are you aware of whether root causes and
9	root cause investigation are listed on the NCR's, the
10	Midland NCR's?
11	A I am not. My statement is based strictly on
12	the fact that problems seem to recur before they are
13	permanently corrected.
14	MR. ZAMARIN: Okay. Why don't we take about five
15	minutes.
16	(WHEREUPON, a recess was had.)
17	BY MR. ZAMARIN:
18	Q Okay. Do you recall when prior to the
19	middle of February, 1979, you were informed in any way
20	of what the investigation with regard to the soils
21	problem was doing?
22	I know that is a while ago, and I am picking
23	a specific point in time.
24	A I believe that the February 15th memo

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suggests that we were conducting an investigation, so 1 I obviously was aware. I know what investigations are 2 being conducted. 2 Okay. And prior to the February 15th memo, a 4 to your recollection, would you have also been aware . 5 of what was being found or what the general findings 6 of the investigation were? 4 Could I see the memo, again, the A 8 February 15th memo? 9 Sure. When I say "sure," to the extent I 0 10 can find it. 11 (WHEREUPON, there was a short 12 interruption.) 13 BY THE WITNESS: 14 I think I can answer the question easily if h. 15 I see the memo. 16 MR. ZAMARIN: Do you have the exhibits, Alan, 17 from last -- I had them all clipped together. 18 (WHEREUPON, certain documents 19 were tendered to Mr. Zamarin.) 20 MR. ZAMARIN: Thank you. 21 I guess it was not an exhibit. 22 (WHEREUPON, there was a short 23 interruption.) 24

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1	(WHEREUPON, a certain document
2	was tendered to the witness.)
3	BY THE WITNESS:
4	A This is February 15th, isn't it?
5	BY MR. ZAMARIN:
6	Q Yes.
7	(WHEREUPON, there was a short
8	interruption.)
9	BY THE WITNESS:
0	A I think the best way to answer that
ı.	question is to say that I had major involvement and
2	input into this particular document, the
3	February 15th document. So, obviously, I had some
4	information on the diesel generator building
5	settlement problem.
16	The way the memo was written suggests to me
17	that what we had at that time was some preliminary
8	information and that but our investigation was still
9	incomplete at the time, and, therefore, I didn't want
20	to draw any firm conclusions from it at that point.
21	But, obviously, the way it's discussed here, I knew
22	something about the problems beforehand.
23	BY MR. ZAMARIN:
24	Q To your recollection, during the

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 or informed of whether the investigators were looking
 at the activities with respect to Canonie, who was
 placing soils in the dike area, I believe?

I don't recall.

5

6 Q To your knowledge did the investigation with 7 regard to the soils point out any problems about the 8 capabilities of U.S. Testing?

٨ Well, again, I'd have to go back to the Q. investigation report at this particular time. I think 10 we got into some of this discussion last time, and I 11 guess I would like to characterize the situation as 12 being that I participated in the significant 13 management meetings with the company to discuss the 14 investigation findings, and all of those things were 15. aired at that time. And to the extent that that 16 particular problem was discussed, I would have been 17 aware of it. 18

Q Okay. Has anyone ever indicated to you that they believed that Consumers Power was withholding information from the NRC with regard to the soils issues?

23 A Not that I recall. We did look very 24 pointedly into whether or not the matter was reported

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1	in a timely manner and concluded that there were no
Ċ.	
2	reporting deficiencies associated with that matter.
3	Q Dr you know whether anyone in Region 3 has
4	any thoughts with regard to the adequacy of the
5	proposed remedial action from a technical standpoint?
6	A On the soils foundation problem?
7	Q Yes.
8	A Yes, I believe we do have.
9	Q Can you tell me what your knowledge of those
10	thoughts is?
11	A I'm aware that Mr. Gallagher and perhaps
12	others within Region 3 have some concerns over the
13	technical adequacy of the corrective action proposed
14	and implemented by Consumers Power Company.
15	They are working with the licensing people
16	with respect to these matters. The responsibility
17	within NRC for the adequacy of the site foundation
18	rests with NRR.
19	Q When you refer to the licensing people, are
20	you referring to the people within NRR?
21	A Yes, and their consultants.
22	Q I take it, then, from that answer that with
23	regard to particular concerns over the technical
24	adequacy of the proposed fixes that you we not familiar

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with --1 2 A Specifics? 3 ۵ Yes. I am aware that the reason, to the 4 No. A extent we are involved at all in this thing, is because 5 of Mr. Gallagher's and some of the other people's 6 expertise in this area. 7 To your knowledge did Region 3 review any 8 0 of the cost/benefit analysis in answers to the 9 50.54(f) guestions? 10 If we did, I'm not aware of that. 11 A. 2 In making management decisions, does 12 Region 3 evaluate cost versus benefit? 13 A. The only time we would be involved in a 14 cost/benefit-type of analysis is if we were asked to 15 participate by the NRR people. 16 Participate in what? 2 17 In such an evaluation by the NRR people. 1 18 Our job in terms of an inspection program 19 is for assuring or verifying that the activities are 20 being conducted in accordance with the regulations, 21 and that doesn't address cost/benefit relationships. 22 To your knowledge has any Region 3 personnel 25 ever expressed opinions that they did not like Bechtel 74

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as a company? 1 No, I don't think so. I don't think I've 2 ever heard a statement like that. 2 I have been personally very critical of 4 Bechtel throughout the years that I've been here, but 5 I've also been critical of a lot of other people. 6 But it's always been related toward a specific problem 7 and the handling of that specific problem. I am not 8 aware of any derogatory-type statement made at a 0 company with no other basis other than the company --10 the nature of our work does require us to be critical 11 of activities, and I guess I would go so far as to say 12 in -- particularly in dealings with Consumers Power 13 Company, I have been critical of -- used Bechtel in a 14 critical sense in that I have felt that they have been 15 a dominating force at the site or in connection with 16 the work many times. 17 Have you ever been of the belief that ۵

18 Ave you ever been of the beller that 19 Bechtel, Ann Arbor office, has been uncooperative with 20 respect to the NRC or Region 3 in particular?

A I can't recall any instance that stands out
 in my mind as being a case that bothered me, and,
 certainly, if there were such a case, that it wasn't
 of any significance that I remember it.

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1 Q Has anyone recently indicated to you that 2 they do not think that Consumers Power Company reports 3 matters pursuant to 50.55(e) as readily as they did 4 in the past?

A No.

5

What is Region 3's opinion as to the single 0 6 largest cause, primary cause, of the soils problem? 12 I don't know whether I'd be speaking for my A 8 staff with this answer, but I'll give you my personal 9 view on it, and that is that the quality assurance 10 program related to the soils problem right from the 11 beginning was ineffective to assure that the soil 12 requirements were as they were stated to be in the 13 application. 14 That's a very broad answer, but it's, I 15

think, the gut issue involved.

As you sit here now, could you point to any a 17 specific changes in the program that in your opinion 18 would have eliminated or prevented those problems? 19 I guess I'd have to think about that, but I 20 think the general impression I have had, right or 21 wrong, is that the soil foundation did not get the 22 same initial type of attention that other systems that 23 are known to be more readily associated with the 24

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safety of the plant get.

2	For example, the civil work in terms of the
3	structures and the welding work and the electrical
4	work are all recognized as being areas that need a
5	strong quality assurance program, and they sort of
6	get it from the recognition that those are very
7	important systems.

8 I am not certain that right from the 9 beginning that anybody really recognized or paid 10 attention to the fact that there was this clear 11 possibility that the soil was going to be that 12 critical an issue. I guess what I'm saying is that I 13 sort of got the impression that the soil aspects might 14 have been more taken for granted than the other areas.

Now, I have here a copy of the memorandum a 15 and order in ALAB-106, and on Page 17 of that is the 16 statement that "the Board requests -- " and then it 17 has some -- certain information, and they use the term 18 "staff." They are requesting that certain things be 19 done by the "staff," and they reference items, 20 numbered items that appear on the two preceding pages. 21 And I would like you to take a look at that, 22 and, if you can, tell me whether the reference there 23 to "staff" by the Appeals Board refers to Region 3, for 24

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example, or NRR, or whether you can even draw such an 1 opinion. 2 (WHEREUPON, the document was 3 tendered to the witness.) 4 BY THE WITNESS: 5 You are talking about this area, here A 6 (indicating)? 7 BY MR. ZAMARIN: 8 0 Yes. 9 (WHEREUPON, there was a short 10 interruption.) 11 BY THE WITNESS: 12 Okay. I've read this. A 13 BY MR. ZAMARIN: 14 Then my question was, when I read that, it 0 15 is somewhat general when it refers to requests that the 16 staff do certain things. And do you read that as 17 referring to Region 3 I & E or as to NRR, Region 3 18 Headquarters, or do you really have a handle on what 19 they mean by that? 20 I think a fair characterization when they 21 talk about "staff" is probably a coordinated effort 22 between Region 3, the NRR people, and the legal staff. 23 And would carrying out of Region 3's 0 24

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1	responsibilities with regards to that effort, again,
2	be something that Gaston Fiorelli would have
3	responsibility of taking care of?
4	A Yes.
5	I would add that Region 3 does not deal
6	directly with the boards without the knowledge of what
	이는 방법은 전 '이 이는 것을 받는 것을 알려요. 전 100 년 10
7	NRR or the legal staff is doing.
8	Q Okay. When you say you do not deal
9	directly with the boards without the knowledge of
10	what they are doing
11	A. We wouldn't send anything directly to the
12	board from here without it going through Washington.
13	Q And it does not necessarily go through
14	I & E Headquarters in Washington for
15	A No. I'd think you'd have to go back and
16	look at what arrangements were set up in terms of
17	dealing with these things at that particular time.
18	Q We went through a couple of weeks ago that
19	memorandum of that possible ex parte communication,
20	and I believe we had discussed what you would
21	consider to be technical errors in there. And what
22	comes to mind now as I sit here was one of them was
23	the statement that I & E had discovered the soil
24	settlement problem when, in fact, it was the licensee

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that had; and the other one, I recall, was the 1 statement that there had been no QA program with 2 respect to soils. 3 And I believe that you indicated that that 4 should have indicated that in your opinion there was 5 no effective QA program with regard to soils. 6 I also note that, I believe, a copy of that 7 communication and memorandum had been provided to the 8 licensing board. 9 Do you believe that the licensing board --10 in order to place your comments in proper perspective ---11 should also have the benefit of your corrections as 12 you describe it to us? 13 I would expect they will ask me it. A 14 Okay. Actually, the reason that I asked 0 15 that, I have been toying with the idea of somehow 16 finding some vehicle of informing them of your 17 explanation, now, and I have not come up with any way 18 to do that. 19 Could I go off the record a minute? A 20 0 Yes. 21 (WHEREUPON, discussion was had 22 off the record.) 23 24 Wolfe, Rosenberg and Associates

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214

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BY MR. ZAMARIN:

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	이 것 같아요. 그는 것 같아요. 이 것 같아요. 그는 것 같아요. 가지 않는 것 같아요. 그는 것 같아요. 가지 않는 것 않는 것 같아요. 가지 않는 것 같아요. 가지 않는 것 같아요. 가지 않는 것 않는 것 같아요. 가지 않는 것 같아요. 가지 않는 것 않는
2	Q Has anyone ever indicated to you that any
3	Region 3 inspectors may have taken a threatening
4	position with regard to Consumers Power, for example,
5	indicating that if they did not comply with an
6	inspector's decision, that you would be told that the
7	plant should not be licensed?
8	A I don't recall anything.
9	Let me just add that I'm the person
10	responsible for making the recommendation from Region 3
11	to my bosses in Washington with respect to licensing
12	action. The only so-called threat that I can recall
13	is the one that I made at the SALP hearing SALP
14	meeting in which I told Consumers Power representatives
15	that if their operation at Palisades didn't begin to
16	show some measureable improvement, that I would not
17	recommend issuance of the operating license at Midland
18	if and when this project were built.
19	So if you want to call that a threat
20	Q That is not what I was referring to. But
21	let me ask you a question about that.
22	Are you then saying that irrespective of
23	that, the fact that there would be differing
24	operational procedures at two plants, the fact that
l	

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Consumers Power Company is ultimately responsible for
 the operation at Palisades, therefore the performance
 would impact your decision as to whether to recommend
 a license at Midland?

5 A I'm saying that the performance at the 6 Palisades plant suggests to me that Consumers may not 7 be able to run the Midland plant with a high degree 8 of quality in the operation and that -- and I viewed 9 the problems at Palisades as not strictly site-oriented. 10 Q Okay. Can you tell me what you mean by 11 that?

A I see that -- I believe that the problems are not necessarily restricted just to personnel performance, but relate to the -- to issues broader in the sense of procedural controls, communications controls, quality of people, and so forth.

17 Q And when you say "quality of people," are
18 you referring to quality of people who are actually
19 involved in the hands-on operation or quality of
20 people who should be initiating procedural controls?
21 A I think both.

22 Q One more guestion before I pass out of this 23 area.

24

And when you refer to "procedural controls,"

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can you tell me what you mean by that? 1 A Could I go off the record a minute? 2 0 Sure. 3 (WHEREUPON, discussion was had 4 off the record.) 5 MR. ZAMARIN: Strike that last question. 6 Just a second. 7 (WHEREUPON, there was a short 8 interruption.) 9 BY MR. ZAMARIN: 10 Do you have any knowledge with respect to 0 11 in what frame of mind the alleged material false 12 statement in the FSAR was made? 13 By that I mean whether it was willful or 14 deceitful, for example. 15 Well, if we felt it was willful or A 16 deceitful, we would have suggested that the matter be 17 referred to the Department of Justice. So we did not 18 feel there was an intention to deceive the NRC. 19 Q I have here an October 4, 1979 memo for you 20 from George Gower, and it has been previously marked 21 as Exhibit 13 at the deposition of Darl Hood on 22 October 8th, 1980. 23 I am going to hand this to you and ask you 24

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to take a look at it, and then I am going to ask you 1 a question. So direct your attention to what the 2 sentence means -- actually, it is the last sentence in 3 the third paragraph. 4 (WHEREUPON, the document was 5 tendered to the witness.) 6 BY MR. ZAMARIN: 7 Q Or at least to help you or me understand 8 what it means. 0 (WHEREUPON, there was a short 10 interruption.) 11 BY THE WITNESS: 12 A. Okay, Ron. 13 BY MR. ZAMARIN: 14 Q Okay. I need to see it again to remember 15 what my question was. 16 (WHEREUPON, the document was 17 tendered to Mr. Zamarin.) 18 BY MR. ZAMARIN: 19 Q With regard to the statement in this letter 20 that says -- or this memorandum, it says: 21 "Based on the information presented, we 22 do not believe that the four infractions to be 23 included in Appendix C meet the civil penalty 24

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1	criteria and therefore we have
2	criteria, and, therefore, would not carry monetary penalties."
3	
	And up above it talks about the three
4	appendices, Appendix A being related to the material
5	false statement, Appendix B being a notice of imposed
6	civil penalties and I assume that would be civil
7	penalties resulting from the Appendix A material false
8	statement and Appendix C would be another Notice of
9	Violation specifying the four infractions found.
10	And, I guess, really, what I am interested
11	in knowing is what the four infractions found refer to.
12	A Those are the items of noncompliance, I
13	believe, which you asked me about earlier. And I
14	think you called them nine, but they were numbered
15	1, 2, 3, and 4.
16	Those are those infractions that you
17	mentioned earlier when I discussed the nature of the
18	enforcement program and how we characterized the items
19	of noncompliance. They are not the material false
20	statements.
21	And I have here an October 29, 1979
22	memorandum for George Gower from you, subject, Midland-
23	recommended civil penalty, and this is marked as
24	Exhibit No. 10.

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1	(WHEREUPON, said document was
2	marked CPCo Deposition Exhibit No. 10,
3	for identification, as of
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4	1/16/81.)
5	BY MR. ZAMARIN:
6	Q And there is an attachment here with an
7	Appendix C, Notice of Violation. Is that the
8	Appendix C that is referred to in that October 4, 1979
9	letter, Hood Deposition Exhibit No. 13?
10	(WHEREUPON, the document was
n	tendered to the witness.)
12	BY THE WITNESS:
13	A. Yes.
14	BY MR. ZAMARIN:
15	Q Okay. Could I see that a minute?
16	(WHEREUPON, the document was
17	tendered to Mr. Zamarin.)
18	BY MR. ZAMARIN:
19	Q What does XOOS stand for?
	 A Executive Officer for Operations Support,
20	
21	I think.
22	Q I notice that in this draft, Appendix C, it
23	refers to the four items as infractions. Now, is that
24	based upon the determination that if left unresolved,

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these are matters which might lead to potential safety 1 problems? 2 A Yes. 3 (WHEREUPON, a certain document was 4 marked CPCo Deposition Exhibit 5 No. 11, for identification, as of 6 1/16/81.) 7 BY MR. ZAMARIN: 8 I have here what has been marked as 0 0 Exhibit No. 11 as of today's date. It is a 10 November 19, 1979 memo for Harold Thornburg from 11 Mr. Shewmaker. 12 MR. JONES: Off the record. 13 MR. ZAMARIN: Off the recrd. 14 (WHEREUPON, discussion was had 15 off the record.) 16 BY MR. ZAMARIN: 17 I notice that you indicated on Page 2, which 0 18 has Meeting Notice Distribution -- I would like you to 19 take a look at that, and could you tell me, do you 20 recall, one, whether you attended that meeting, and, 21 two, what the occasion of the meeting was, in other 22 words, the purpose. 23 24

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1	(WHEREUPON, the document was
2	tendered to the witness.)
3	(WHEREUPON, there was a short
4	interruption.)
5	BY THE WITNESS:
6	A I believe this is the meeting notice that
7	is put out by our staff for meetings, which was aimed
8	at the discussions on the overall performance of the
9	Midland site. The second meeting that we'd had and
10	this meeting, I believe, also, was the one which
11	eventually led or which led to the discussions that
12	focused on the diesel generator building settlement
13	problem, as to the action to be taken.
14	The purpose of the meeting, again, was to
15	review the series of problems overall and to determine
16	whether Region 3's actions in this regard were
17	acceptable or adequate.
18	BY MR. ZAMARIN:
19	Q When you say "Region 3's actions in this
20	regard," do you mean recommendation
21	A. Yes.
22	Q for proposed action?
23	A. Yes.
24	Q Now, I notice that this is from

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Mr. Shewmaker. Why was he initiating this memorandum, 1 or was he kind of running the show? 2 I believe he was coordinating the activities. A 3 MR. ZAMARIN: Off the record. 4 (WHEREUPON, discussion was had 5 off the record.) 6 BY MR. ZAMARIN: 7 I have here what has been marked 8 a Exhibit No. 15, as of October 8, 1980, the Hood 0 deposition, and it is a sheet of paper with six items 10 listed on it. 11 And I would like to show this to you and ask 12 you if you recall ever having seen that before. 13 (WHEREUPON, the document was 14 tendered to the witness.) 15 (WHEREUPON, there was a short 16 interruption.) 17 BY MR. ZAMARIN: 18 Our recollection is that Mr. Hood testified a 19 that he and Mr. Rubenstein had prepared that document, 20 so I will put it in context. 21 Do you recall ever having seen this before? 22 No. I'm familiar with many of the items in A 23 there, though. 24

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-1	Q. Good, because I am going to ask you about a
2	couple of them.
3	In regard to the statement that in March of
4	1979 "IE recommended to NRR that a show cause be
5	issued to stop construction," do you know who it was
6	within IE that made that recommendation?
7	A I'd have to go back to look at some of the
8	paperwork that was submitted to Washington, but I
9	believe the basis for that recommendation came from
10	here, that we at least encouraged consideration of a
11	show cause as one possibility for dealing with this
12	problem.
13	Q Okay. And why was that? Does it relate to
14	what you described last time as your concern that if
15	construction, for example, continues to go on, that
16	there is some feeling that engineering judgment might
17	be affected by the fact that it is continued?
18	A That certainly was a consideration.
19	Whether it was the total one or not, I don't know.
20	But I was bothered by the fact that there was no
21	position on the part of both the company and on the
22	part of the staff that whatever was going to be done
23	was going to be an acceptable solution to the
24	problem.

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It indicates on here that it was agreed by a 1 NRR and IE that 50.54(f) as opposed to a show cause 2 to stop construction would be sufficient. 3 Do you know why it was agreed that that would 4 be sufficient rather than stopping construction? 5 No. I'm sure that decision was discussed A 6 between the IE staff back there and the NRR. Could I ask a question of Mr. Jones? 8 Sure, you can. 0 9 (WHEREUPON, discussion was had 10 off the record.) 11 BY THE WITNESS: 12 Let me say that I believe, but I'm not A 13 certain of this, that a consideration associated with 14 the 50.54(f) approach was to stay out of a hearing. 15 BY MR. ZAMARIN: 16 Okay. The consideration of a show cause to a 17 stop construction, was that to stop construction only 18 with regard to soils foundation? 19 A Yes. 20 Down in Item 6 it says, "IE now raises 0 21 question as to the acceptability of the design fix -- " 22 was it your understanding that prior to the time of 23 this memorandum, that IE did not raise any question as 24

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to the acceptability of the fix?
A No. That has always been an issue, and I
think it focused on a difference of perspective in
terms of the relative importance of certain aspects
as viewed by the staff.
Q Okay. It refers here to there is a
reference at the top that 50.54(f) was sent to
Consumers Power in March of 1979, and down in Item 6
it says, "In a meeting on November 28" do you know
if that November 28 refers to 1979?
A Yes. It's that same meeting notice that you
referred to before.
Q Well, for the first time we have been able
to put this together with something. So this
Exhibit No. 15 from the Hood deposition, to the best
of your recollection, goes together with what we had
 just marked as Exhibit No. 11 of this deposition, and
that is the forthcoming meeting, that I do see it
refers to a November 28 meeting, and that is what the
reference in Item 6 here is, that November 28 meeting.
A. Yes.
Q I guess what I wonder about is it says that
"IE developed a new position," and that it "now raises
the question " and do you know how that differed from
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any old position and what it used to raise? What it refers to -- and if you go back to 2 our previous conversations -- we had made the 3 recommendation for issuance of the civil penalty on 4 the material false statements case. The technical 5 adequacy of the soils foundation problem, that 6 responsibility rested with NRR. When we met with our management back there 8 to discuss the assessments of the Midland site and the 9 impact of the soils problem, my boss, Mr. Stello, 10 wanted to focus back on the adequacy of the technical 11 aspects of this problem rather than on the civil 12 penalty consideration, which, going back in time, was 13 the same concerns we had flagged earlier, and that was 14 going back to why we had recommended consideration of 15 issuance of a show cause order. 16 Here it was in December, and the staff still 17 had no better appreciation for whether or not the 18 actions being taken and proposed by Consumers Power 19 Company were going to be acceptable. 20 In the statement under Item 6 on this 0 21 exhibit, 15, from Darl Hood's deposition, "In a 22 meeting on November 28, IE developed a new position," 23 and, under a, "Overall QA performance acceptable

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because it identifies OA deficiencies," was that 1 a new position, or had that been the position 2 all along? 3 That had been my position throughout. 4 A. While 5 I had a number of specific concerns with the QA program, the bottom line was as stated there. 6 And is that bottom line also shared by IE 0 8 headquarters in Washington, to your knowledge? A Yes. 0 10 0 Who is it that has the ultimate responsibility for determining whether the staff would 11 have reasonable assurance that the QA program with 12 recard to remedial fixes for the soils foundation 13 problems would be done in a fashion so as not to be a 14 danger to the health and safety of the public? 15 I guess I'm not sure I really understand what A. 16 you are getting at. Perhaps if I offer some thoughts 17 on the subject, it might help. 18 The NRC is to take any such action in terms 19 of an issuance of an order or anything that involves an 20 escalated enforcement action to accomplish a protection 21 of the public health and safety. That would be done 22 by the director of I & E or the director of MRR or by 23 the Commission itself, if they so chose. 24

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I'm not sure that's the guestion you asked 1 me, however. 2 Okay. I guess the bottom line of what I am 0 3 trying to get to is whether the staff has reasonable 4 assurance that the affected safety-related portions of 5 the Midland facility that are to have remedial fixes 6 done to them will be constructed in such a way that it would be without undue risk to the health and safety 8 of the public; and if they do not have that reasonable 0 assurance, who is the individual that makes that 10 decision? 11 The quality assurance aspects of it or the A 12 technical aspects of it? 13 For the purposes of this question, we are 0 14 assuming that the technical aspects -- some decision is 15 reached somehow on acceptable technical fix, and now 16 we get to the question of how that assurance will be 17 implemented. 18 I think it rests with me. A 19 I asked you a moment ago with regard to the 0 20 statement in Hood Exhibit 15 that "Overall QA 21 performance acceptable because it identifies QA 22 deficiencies," and I asked if that was also the bottom 23 line for IE headquarters. You indicated it was. 24

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Do you know if that is all the bottom line for NRR QAB?

A I believe so. They certainly were at the meeting in which we discussed this, and I believe they accepted our bottom line position.

Q And the meeting you refer to is that
 7 November 28, 1979 meeting?

A That's correct. And that, again, was -- one of the purposes of that meeting was to discuss the problems, not only the soils problem, but all of the problems collectively, to determine that the support -that the Region 3 positions taken on this matter were shared by the people in Washington.

Q Okay. I have here a memo dated March 5, 1980 from you to Harold Thornburg suggesting that a memorandum be sent to the Commission encouraging that the hearing relating to soils foundations be expedited.

Do you know whether such a memo was ever sent to the Commission?

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Do you want to see this? (WHEREUPON, the document was tendered to the witness.) (WHEREUPON, there was a short interruption.)

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1	BY THE WITNESS:
2	A I don't know, but I don't believe so.
3	BY MR. ZAMARIN:
4	Q Okay.
5 .	A Do you
6	You have never seen one, so I take it, then,
7	since you are not sure that any one was, you would not
8	be aware of any reason why one was not sent, if it was
9	not sent.
10	A NO.
11	MR. ZAMARIN: This is a good place to break.
12	We will break for lunch. It is twenty-five after
13	12:00. How about 1:15?
14	(WHEREUPON, the deposition was
15	recessed until 1:15 p.m. this
16	date, January 16, 1981.)
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1 UNITED STATES OF AMERICA NUCLEAR REGULATORY COMMISSION 2 IN THE MATTER OF: 3 Docket Nos. 50-329-0L 50-330-OL CONSUMERS POWER 4) 50-329-OM COMPANY 50-330-OM 5 (Midland Plant,) Units 1 & 2) 1 6 January 16, 1981, 7 1:30 p.m. 8 The deposition of JAMES GEORGE KEPPLER, 9 resumed pursuant to recess, at Nuclear Regulatory 10 Commission Region No. 3, 799 Roosevelt Road, Glen 11 Ellyn, Illinois. 12 PRESENT: 13 MESSRS. ISHAM, LINCOLN & BEALE, 14 (One First National Plaza, Chicago, Illinois 60603), by: 15 MR. RONALD G. ZAMARIN and MR. ALAN S. FARNELL, 16 appeared on behalf of the Consumers 17 Power Company; 18 MR. BRADLEY JONES, (United States Nuclear Regulatory Commission, 19 Washington, D.C. 20555), 20 appeared on behalf of the Nuclear Regulatory Commission. 21 ALSO PRESENT: 22 MR. GILBERT S. KEELEY, 23 MR. BENJAMIN W. MARGUGLIO, Consumers Power Company; 24

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ETTE M. HAYNES, C.S.R.

1	JAMES GEORGE KEPPLER,
2	called as a witness herein, having been previously duly
3	sworn and having testified, was examined and testified
1	further as follows:
5	DIRECT EXAMINATION (Resumed)
6	BY MR. ZAMARIN:
7	Q I have here a copy of that December 14, 1978
8	letter that you wrote to Myron Cherry in response to
9	his claims about the resident inspector at Midland,
0	and I note that on the there really is not any need
1	for the background. I am not going to ask much
12	substance to this.
13	I just note that on the second page of this
14	letter in someone's handwriting, "ELD concurrence by
15	telephone Olmstead," "RCI concurrence by
16	telephone Thornburg."
17	Is that your handwriting?
18	A That's Mr. Norelius's handwriting. No.
19	Wait a minute. I take that back. It is my
20	handwriting.
21	Q Am I correct in understanding that
22	Mr. Olmstead and Mr. Thornburg both
23	were consulted with regards to the substance of that
24	letter?
	A. Yes.

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And they both concurred with the statements 0 therein? 1 2 A. Yes. MR. ZAMARIN: Off the record. 3 (WHEREUPON, discussion was had 4 off the record.) 5 (WHEREUPON, a certain document was 6 marked CPCo Deposition Exhibit No. 12, 7 for identification, as of 1/16/81.) 8 ġ BY MR. ZAMARIN: Okay. I have here a January 11, 1979 10 2 memorandum for W. A. Hansen from D. W. Hayes. The 11 subject is "Review and Evaluation Material Submitted 12 per ALAB 106 Condition 4." 13 It states here that: 14 "As I understand, the nonconformance 15 reports and other materials submitted by 16 Consumers Power Company in accordance with 17 Condition 4 of ALAB Order 106 have not been 18 formally reviewed and evaluated since 19 August, 1976." 20 And it goes on to state that Mr. Hayes sees 21 "little value, in terms of required effort, in trying 22 to fully backfit these reviews." 23 Do you know what he means by "backfit these 24 reviews"?

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1	A I think he means try to go back and review
2	the ones that weren't done, but I have not read that
3	memo, so
4	Q Okay.
5	(WHEREUPON, there was a short
6	interruption.)
7	BY MR. ZAMARIN:
8	Q Okay. In here it is also stated that
9	inspectors, NRC inspectors, "routinely review and
10	evaluate audit findings and NCR's at the site for
11	proper corrective action including trend analysis "
12	now, is that a trend analysis that is performed by
13	the NRC inspectors to which he refers?
14	(WHEREUPON, the document was
15	tendered to the witness.)
16	BY THE WITNESS:
17	A Yes. What he means by "trend analysis" is
18	an analysis for any adverse trends performed by the
19	licensees.
20	BY MR. CAMARIN:
21	Q So your understanding is
22	A That's the way I would read that memo, and
23	that's my understanding of what we do.
24	Q And that is also your understanding of what
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you had done, say, between 1976 and 1979, the period 1 covered in that memo? 2 You are asking me if that's what this memo A 3 says? 4 No. If that is your understanding of what -a 5 I didn't have any understanding of what we A 6 were doing in terms of how much. I knew our program 7 called for a periodic review of nonconformance reports 8 and licensees' actions with respect to these reports, Q but you will recall you asked me in connection with the 10 ALAB order as to how much we did on this and who was 11 responsible for it, and that would have been handled 12 by the branch, Mr. Fiorelli. 13 And, really, what I was asking here is with 0 14 regard to doing this trend analysis, your understanding 15 is that this trend analysis was done by Region 3, 16 for example, from 1976 through 1979. I mean, this is 17 not something new, is it? Trend analysis --18 A No. 19 Is it a correct statement to say that there 0 20 is a difference between a construction permit-type 21 review and an operating license-type review from the 22 viewpoint of the NRC? 23 A. Yes. 24

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1 And the type of review that would be a associated with the proposed fixes for the soils 2 foundation problems at Midland would be a construction 3 permit-type review in your opinion? 4 A I don't know how I'd characterize it in terms 5 of whether it would be a construction permit review 6 or an operating license review. My feeling is that a 7 problem of this nature that carries with it some 8 design consideration is different from that which was 9 proposed in the construction permit and which was 10 reviewed by the staff as being a design consideration 11 that was acceptable. 12 My feeling is that that kind of difference 13 or problem area should be resolved as early as 14 possible. I don't know whether I'm dancing around the 15 issue. 16 I am not sure how that really fits into how 0 17 that is more like a construction permit, again, or 18 more like a --19 I guess if I had to distinguish one way or A 20 the other, I think it should be handled as a 21 construction permit review, yes. 22 I think -- let me add that I think one of 23 the purposes behind a two-stage licensing proceeding 24

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1	such as the NRC has is so that if there are issues
2	that are developed with a completed plant, that plant
3	doesn't automatically go into operation with a
4	potential safety problem or an unreviewed question
5	existing.
6	(WHEREUPON, there was a short
7	interruption.)
8	BY MR. ZAMARIN:
9	Q On Page 2 of the December 6th order, in the
10	first complete paragraph on the page, is a statement
11	that and this was with regard to the purported
12	material false statement in the FSAR it says:
13	"This statement is material in that this
14	portion of the FSAR would have been found
15	unacceptable without further staff analysis
16	and questions if the staff had known that
17	Category I structures had been placed in fact
18	on randon fill rather than controlled compacted
19	cohesive fill as stated in the FSAR."
20	Could you tell me the basis for the
21	statement, if you know, that the staff would have
22	asked further questions and it would have found
23	unacceptable without those further questions
24	A Which part are you reading from here?

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I think it is the last -- here we go. 1 0 It starts right there, somewhere (indicating). 2 3 A. What is the question? 4 In general whether you are aware of what the a basis of the statement that the staff would have 5 6 asked further questions is. 7 I assume the basis came from NRR, because A they were the people that reviewed whether the 8 statements in fact did involve a material false 9 10 statement. So that finding was theirs. 11 Is it your understanding that that is from a a technical viewpoint as opposed to a QA viewpoint, 12 for example? 13 14 A Yes. In your opinion is there any difference, 15 0 from a QA viewpoint, between the ongoing construction 16 activities at the Midland site and the construction 17 activities that would be involved in implementing any 18 fix with regard to the soils foundation once a fix is 19 20 technically accepted? The only major difference that I can see is 21 A that there were clear problems with the quality 22 assurance program as they related to the soils work 23 initially and that I would want to make sure that 24

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those deficiencies had been corrected so that further 1 work in that area -- that I had assurance that it 2 would receive proper management attention, quality 3 assurance attention. 4 When you say "further work in that area," 0 5 are you referring to the soils placement area? 6 A Yes. There is one thing I forgot to do. 0 8 (WHEREUPON, a certain document 0 was marked CPCo Deposition 10 Exhibit No. 13, for identification, 11 as of January 16, 1981.) 12 BY MR. ZAMARIN: 13 I have here what I have marked as a 14 Exhibit 13 as of today's date, and I just want to show 15 you that. And I believe that this is a copy of the 16 biographical information that you provided to us, is 17 that correct? 18 (WHEREUPON, the document was 19 tendered to the witness.) 20 BY THE WITNESS: 21 A Yes, it is. 22 (WHEREUPON, there was a short 23 interruption.) 24

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1 BY MR. ZAMARIN:

2	Q On Page 3 of the December 6th ordex, in the
3	third line from the bottom, it indicates that without
4	resolution of certain issues, "the staff does not have
5	reasonable assurance that the affected safety-related
6	portions of the Midland facility will be constructed
7	and operated without undue risk to the health and
8	safety of the public."
9	Can you tell me what your understanding of
10	the phrase "reasonable assurance" is?
11	(WHEREUPON, the document was
12	tendered to the witness.)
13	BY THE WITNESS:
14	A "Reasonable assurance" as used in this
15	particular sentence, I believe, is intended to convey
16	the thought that the staff did not have sufficient
17	information to make a conclusion that the actions
18	proposed by Consumers Power Company with respect to
19	the soils foundation problem were adequate to assure
20	that further differential settlement problems may not
21	exist, and on that basis that such settlement could
22	conceivably affect both safety-related systems and
23	structures, that they lacked confidence that a safety
24	problem would not exist if the facility were

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1 constructed that way.

2 BY MR. ZAMARIN:

We have touched, really, on what I am trying to learn, and that is, when you say "reasonable assurance" I take it that connotes something less than absolute certainty.

A. Yes.

And what I am really trying to get to is
where between having a mere suspicion and having
absolute certainty that falls, and can you somehow
help me on that?

A Obviously there is a subjective consideration involved. But I think the thought behind it is that people of a common technical background applying due conservatism to an issue would conclude that the risks are very small or unlikely to occur if the action were to allowed to go to completion.

Would that, then, in your opinion be the 0 18 same as, I suppose, if an engineer were reviewing 19 plans for the foundation of this building that we are 20 sitting in, he needs to be reasonably assured that 21 that foundation is going to be adequate, or does it 22 indicate something more or something less than that? 23 I think the intent is basically the same. A 24

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1	But, obviously, the safety concerns for a nuclear
2	power plant dictate considerably more conservatism
3	than, perhaps, the same concerns for this particular
4	building.
5	Q I hope all of the tenants in here are aware
6	of that.
7	A The basic intent is the same. But what may
8	constitute reasonable assurance that really gets
9	into the interded safety function that it has to
10	perform. I think one looks at the combinations of
11	the consequences plus the risk.
12	Q Okay.
13	A Or the probability and the risk.
14	Q It seems to me that what you are doing is
15	you are going away somewhat from reasonable assurance.
16	In other words, the reasonable assurance
17	A Well, I think it all ties together to some
18	degree.
19	Q Okay. Let me see if I have got it.
20	With regard to the reasonable assurance that
21	a designer, a reviewer with regard to plans for a
22	structure such as we are sitting in today would have,
23	for example, are you saying that because of the safety
24	considerations associated with a nuclear power plant,

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that there would be more factors that would be 1 considered with regard to which he would have to have 2 reasonable assurance, or that reasonable assurance has 3 to move closer to certainty, that there is more than 4 just expertised good engineering judgment that is 5 required when you are talking about a nuclear plant? 6 I am saying more the former, that to obtain A 7 reasonable assurance for this building might be much 8 less complicated than to obtain it --0 But that is not to say that the reasonable a 10 assurance for that engineer is closer to certainty. 11 It is just that he has other factors. 12 (WHEREUPON, there was a short 13 interruption.) 14 MR. ZAMARIN: I do not have anything further. 15 MR. JONES: I guess by agreement of parties you 16 will Xerox the exhibits and forward them to us. 17 I have no questions. 18 MR. ZAMARIN: Signature reserved. 19 20 FURTHER DEPONENT SAITH NOT. 21 22 23 24

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UNITED STATES OF AMERICA 1 NUCLEAR REGULATORY COMMISSION 2 IN THE MATTER OF: 3) Docket Nos. 50-329-OL) 50-330-OL CONSUMERS POWER 4) 50-329-OM COMPANY) 50-330-OM (Midland Plant, 5) Units 1 & 2)) 6 7 I hereby certify that I have read the 8 foregoing transcript of my deposition given at the 0 time and place aforesaid, consisting of Pages 1 to 245, 10 inclusive, and I do again subscribe and make oath that 11 the same is a true, correct and complete transcript of 12 my deposition so given as aforesaid, and includes 13 changes, if any, so made by me. 14 15 16 JAMES GEORGE KEPPLER 17 18 SUBSCRIBED AND SWORN TO 19 before me this ____ day 20 of _____, A.D.1981. 21 22 Notary Public 23 24 Wolfe, Rosenberg and Associates

Chicago, Ollinois . 782-8087

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1	STATE OF ILLINOIS)
2	COUNTY OF C O O K) SS:
• 3	I, ANTOINETTE M. HAYNES, a Notary Public
4	within and for the County of Cook, State of Illinois,
5	and a Certified Shorthand Reporter of said state, do
6	hereby certify:
7	That previous to the commencement of the
8	examination of JAMES GEORGE KEPPLER, he was first
9 10	duly sworn to testify the whole truth concerning the matters herein;
11	That the foregoing deposition transcript was
12	reported stenographically by me, was thereafter
13	reduced to typewriting under my personal direction, and
14	constitutes a true record of the testimony given and
15	the proceedings had;
16	That the said deposition was taken before
17	me at the time and place specified;
18	That the reading and signing of said deposition was not waived;
19	
20	That I am not a relative of, or employee or attorney or counsel for
21 22	attorney or counsel for, any of the parties, nor a relative or employee of any attorney or counsel for
23	any of the parties hereto, nor interested directly or
24	indirectly in the outcome of this action.

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IN WITNESS WHEREOF, I do hereunto set my hand and affix my seal of office at Chicago, Illinois, this 27th day of January, A.D. 1981. Notary County, Cook Publ C My commission expires March 12, 1984. C.S.R. Certificate No. 84-2258. Wolfe, Rosenberg and Associates Chicago, Illinois . 182-8087