

Department of Energy

Albuquerque Operations Office P.O. Box 5400 Albuquerque, New Mexico 87115

APR 3 0 1991

FEDERAL EXPRESS

Mr. John J. Surmeier Chief, Uranium Recovery Branch Division of Low-Level Waste Management and Decommissioning Office of Nuclear Materials Safety and Safeguards 1 White Flint North 11555 Rockville Pike Rockville, MD 20852

Dear Mr. Surmeier:

Enclosed is a copy of the Comment and Response Document presenting the U.S. Department of Energy (DOE) responses to the open issues identified in your draft Technical Evaluation Report (dTER) for the Falls City, Texas, uranium mill site. This document contains additional information regarding the Falls City site which will address the open issues identified in the dTER.

We have also included a technical analysis of the impacts of subsurface mineral extraction from beneath the disposal cell. The DOE is currently proposing to not obtain the subsurface mineral rights beneath the disposal cell. The mineral extraction analysis shows that there is no impact to the disposal cell from activities associated with recovering minerals from beneath the cell.

We have scheduled the start of remedial action for August 1, 1991, and we are seeking your approval to enable construction activities to begin. A meeting has been scheduled at your offices in Rockville at 8:30 a.m. on May 15, 1991, to discuss obtaining approval to begin construction activities at the Falls City site. We expect personnel from your staff to discuss the enclosed information and give the DOE a determination as to whether it is sufficient to satisfy the open issues and allow construction to begin.

If you or your staff should require any additional information, please contact Mr. Paul Mann of ry staff at FTS 845-5637.

Sincerely,

Mark L. Mathews

Project Manager

Uranium Mill Tailings Remedial Action

Project Office

Enclosure

FDR

ccs on page 2

ADD: B Jagannath Ltr. Encl.

WM-65 NLO4

cc w/enclosure:

C. Smythe, UMTRA

P. Mann, UMTRA

D. Bierley, JEG

C. Spencer, MK-F

G. Gartzke, BRC

cc w/o enclosure:

M. Abrams, UMTRA

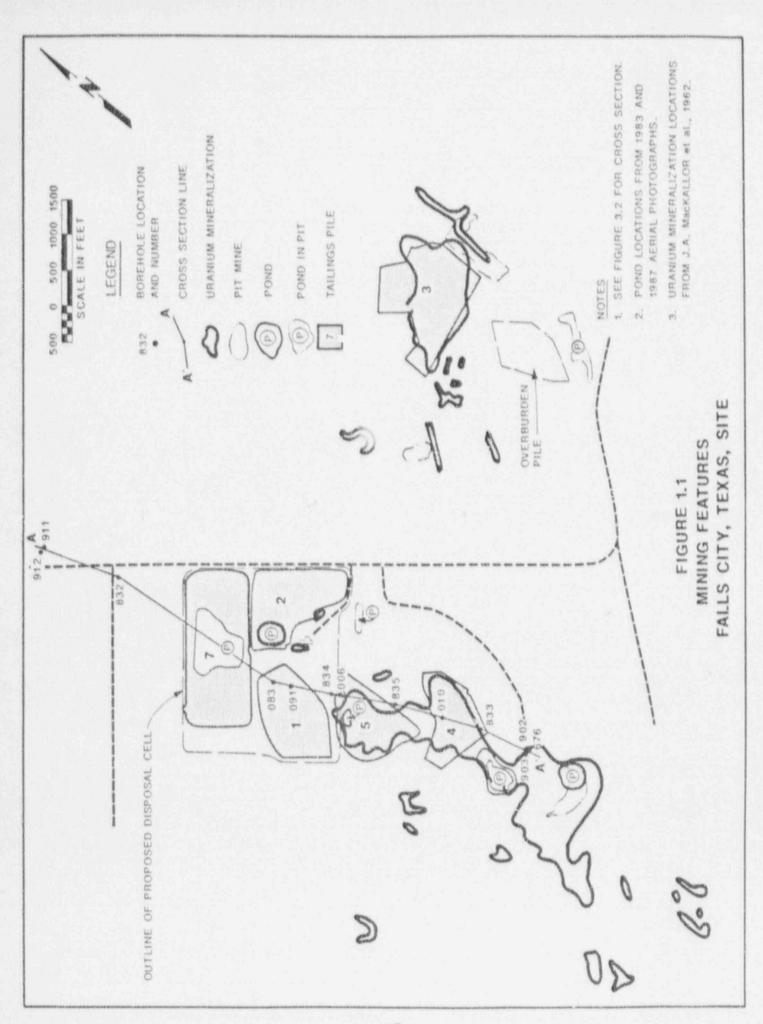
S. Hill, JEG

J. Oldham, MK-F

RESPONSE TO COMMENTS
ON NRC OPEN ISSUES
FALLS CITY, TEXAS
UMTRA PROJECT SITE

APRIL 30, 1991

SECTION 1	A CALL PROCESSOR OF THE STATE O	
Site: Document: Commentor:	Falls City, Texas Draft TER NRC	Date: 4/1/91
Open Issue:	Number 1	
Section: 2	.3.5	
DOE needs to developed (region and	mined or otherwise proce	he location of all abandoned, currently being ssed) or undeveloped natural resources in the
SECTION 2		
Response: Date:	March 27, 1991	By: <u>G. Lindsey</u>
Figure 1.1 using addit	has been prepared showi ional data from aerial p	ng a modified map from Eargle et al., 1971, photos dated 1-27-83 and 2-28-83.
Plans for I	mplementation: The fig	ure will be included in the final RAP.
SECTION 3		
Confirmatio	on of Implementation:	
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SECTION 1		
Site: Fall Document: Drag Commentor: NRC	Is City, Texas ft TER	Date: 4/1/91
Open Issue: Nur	nber 2	
Section: 2.4.3		
of acceleration	values, .05 to .10	ign acceleration rather than recommend a range g, as design acceleration. If the cell design n, then DOE should specify .10 g as the design
SECTION 2		
Response: Man	rch 27, 1991	By: G. Lindsey
design accelera	tion of 0.10 g is	2, the sentence will be revised to read " recommended." This is the minimum allowable ites as per the Technical Approach Document
Plans for Imple	nentation: The RA	P will be modified accordingly.
SECTION 3		
Confirmation of	Implementation:	
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4/30/91

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Site:

Falls City, Texas Date: 4/1/91

Document:

Draft TER

Commentor: NRC

Open Issue: Number 3

Section: 2.4.4

DOE needs to provide discussion of potential impacts that future development of hydrocarbons may have on the Falls City site.

SECTION 2

Response:

By: G. Lindsey

Date:

March 27, 1991

Section 6.2 will be amended with the following discussion to show the potential for development of hydrocarbons that potentially could occur below the site and the very limited subsidence that may result. The potential impacts were also discussed in Sections 6.3.3 and 6.3.6.

To be inserted in Section 6.2

Exploration and development of hydrocarbons may potentially occur directly below the disposal cell. As discussed in the following Sections 6.3.3 and 6.3.6, fluid withdrawal has resulted in small amounts of displacement and minor earthquakes in this region (Verbeek, 1979; Reid, 1973; Castle and Youd, 1972; Bunker and Mackellor, 1973; and Tucker, 1962). The earthquakes occur along existing compaction faults, which also are the structural traps for hydrocarbons.

The nearest oil and gas fields are along the Hysaw and Hobson faults, approximately 8 km (5 miles) southeast of the site. Earthquakes associated with production pumping are less than magnitude 4.0. A magnitude 4.0 on the nearest fault would result in an on-site acceleration of approximately 0.08 g (Nuttli, 1982). This is less than the design acceleration of 0.10 g.

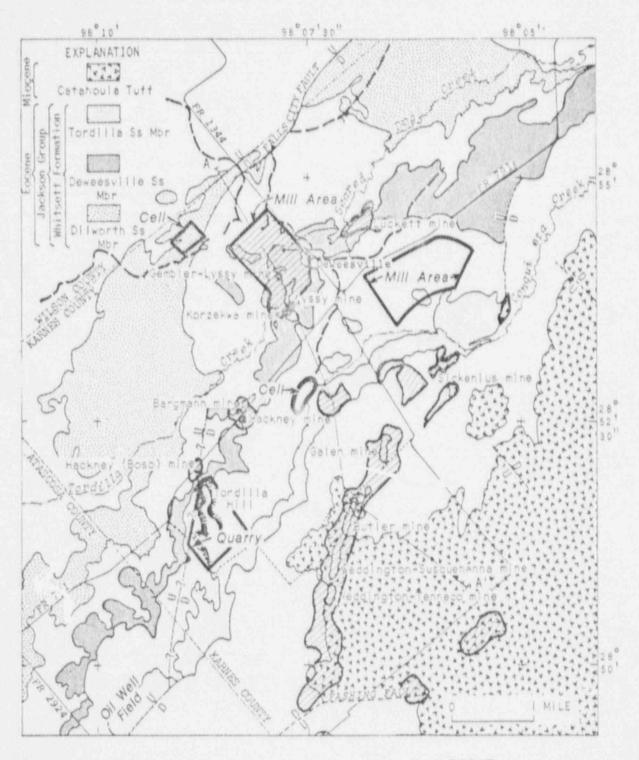
Subsidence associated with the pumping of hydrocarbons is typically determined by a regional geodetic survey. Such subsidence would be very minor compared to the few feet of differential subsidence that could occur across the cell as a

consequence of material and thickness differences, which has been determined to not result in rupture of the cover (RAC Calculation #20-438-0601). The potential for localized differential subsidence caused by pumping of hydrocarbons is expected to occur on the faults that bound the site area rather than within the unfaulted graben block that lies between the fault systems (see Figure 3.1).

As discussed in the preliminary final RAP, oil and gas production at the Falls City site would be at depths exceeding 5000 feet. There are no other economical mineral deposits at the site.

Plans for Implementation: The RAP will be revised and the new figure included.

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Confirmation	of Implementation:				
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MODIFIED FROM EARGLE et al. (1971) AND EARGLE AND WEEKS (1968).

LEGEND

URANIUM MINES, MILL AREAS, AND DISPOSAL CELLS AS LABELED



ROCK QUARRY (TORDILLA HILL)



DRAINAGE DIVIDE

FIGURE 3.1 MINERAL RESOURCES NEAR FALLS CITY, TEXAS, SITE

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160	ъ.	Section 1		360		- 4	

Site: Falls City
Document: Draft TER

Falls City, Texas Date: 4/1/91

Document: Commentor:

NDC

Open Issue: Number 4

Section: 3.2.5

DOE needs to provide missing investigation and testing information as identified in Section 3.2.5 of this TER. (Section 3.2.5, item 1).

SECTION 2

Response:

By:

TSC/RAC

Date: April 30, 1991

- 1. Missing Information from RAP Documents
 - A. Locations of Holes 526 and 527 have been added on Drawing No. FCT-PS-10-0417, and pertinent calculations. Hole 526 is located in the windblown area near Pile No. 3 and Hole 527 is located in Pile No. 3. They are within Parcel B of the site. Boring logs for both Holes 526 and 527 could not be found. Hole 526 was probably a very shallow hole for the purpose of determining the radium content.
 - B. Locations of starter berms were provided to the NRC in February, 1991. The berm locations were added on Drawing No. FCT-PS-10-0417. They were also added on profiles developed in new Calculation No. 20-43-07-00.
 - C. Test Pits TP-2, TP-4, TP-9, and TP-10 were not conducted. Logs for TP-5 through TP-8 are not available. TP-5 through TP-8 were performed for obtaining surface bag samples.
 - D. Unconsolidated-undrained (UU) test data for sample 032-02 was provided to the NRC in February 1991, and were also included in the revised "Geotechnical Properties" Calculation No. 20-438-01-02, pages 86-87.

- E. Page D-214 (Table D.4.4), Page D-222 (Table D.4.13), and Page D-224 (Table D.4.15) are contained in Volume I of Information for Bidders Section 3, "La Mesa Borrow Area Geotechnical Data Laboratory Test Results".
- F. No tests have been performed on samples retrieved from Test Pits 006 and 010. These two test pits have been deleted in the statements at the bottom of Sheet 191 (former Sheet No. 146) of Calculation 20-438-01-02 "Geoiechnical Properties". Tests performed on samples for Test Pit 010 were tabulated on Page 14, Calculation No. 20-438-01-02.

Plans for Implementation: The info	rmation will be	incorporated	into the final
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SECTION 1			
Site: Document: Commentor:	Falls City, Texas Draft TER NRC	Date:	4/1/91
Open Issue:	Number 5		
Section: 3	.2.5		
DOE needs to for the rado item 2).	address staff concern in barrier and in situ	s on the coeffi tailings mater	icients of hydraulic conductivity ials at this site (Section 3.2.5,
SECTION 2		Dur	TSC/RAC
Response: Date:	April 30, 1991	By:	13C/RAC
saturated hy its impact of concerns re	ydraulic conductivity on infiltration and segarding the saturated	of the radon beepage will not display to the desired the desired to the desired t	er compliance strategy, then the parrier and in situ tailings, and be an issue. Any remaining NRC anductivity of materials can be hal text on the subject as noted
Plans for I	mplementation: As not	ted above.	
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Site:

Falls City, Texas

Date: 4/1/91

Document:

Draft TER

Commentor: NRC

Open Issue: Number 6

Section: 3.2.5

DOE needs to address staff concerns on the strength and compressibility characterizations of in situ tailings (sand, sand-slime, and slime), of relocated tailings, berm materials (Section 3.2.5, items 3, 4, 5, 7, and 8).

SECTION 2

Response: Date: ___ 8

By: TSC/RAC

ate: April 30, 1991

Item 3.

In-situ tailings were hydraulically placed in the current locations and are expected to be in a state of equilibrium under the exiting conditions. With respect to the average relative density of this material as determined from the piezocone data, the average relative density of this material has been revised to the range of 35, 46, and 50, percent respectively, in the tailings piles 7, 1, and 2. The revised relative density values are presented in the Calc. No. 20-438-01-02 "Geotechnical Properties", and the reasons for the revisions are as follows:

The relative density included in the piezocone sounding report were calculated based on the assumption that there is no perched water or groundwater table in these tailings piles. However, perched water was encountered in some locations within the tailings pile as indicated in some borings logs next to the piezocone soundings. Thus, relative density was corrected for those tailings below the perched water table. Also, it is worthwhile to point out that relative density does not apply for sand-slime materials at the Falls City site because of high percentage of fines contained in these materials.

The cohesion value from the UU test previously selected (cohesion c \approx 600 psf) may be high for the hydraulically placed and unsaturated in situ sand tailings. The sand was hydraulically deposited only a

short time ago and has not undergone any significant geological or chemical weathering to exhibit a significant cohesion component in shear strength. The UU test for the unsaturated in situ sand sample was subsequently re-evaluated and revised with a cohesion (c) of 200 psf. This value may be more reasonable because the cohesion component is derived from the clay component of sand. Also, this value would be similar to the cohesion value of slime tailings, which have an estimated undrained strength (Su) of 400 psf, or a cohesion (c) of 200 psf. In the revised slope stability analyses, for conservatism, it was assumed that all in situ tailings were slime tailings, which have the weakest strength among all types of tailings material. Adequate factors of safety were obtained against slope failures under different loading conditions analyzed. The UU strength parameter for in situ sand tailings was not actually used in the revised slope stability analyses.

Item 4.

The OCR characterization analyzed previously for in situ slime tailings at shallow depth may be unconservative. The slimes at this site have a natural moisture content of nearly 100 percent, which is approximately equal to their liquid limit, and are in a very soft consistency state. The tailings at this site were hydraulically placed in their current location and are in a state of equilibrium due to self weight, weight of existing soil cover, and any consolidation/compaction as a result of earth moving operations associated with placing the soil cover. The tailings are expected to be normally consolidated for the entire depth. characterization analyzed previously using piezocone data may not be adequately supported by other data such as consolidation test data. In view of this, the undrained strength and consolidation characterizations of the in situ slime tailings were re-evaluated and revised to be a normally consolidated clay for the entire depth of the slime layer. Settlement calculations were revised using the normally consolidated compressibility parameters (Cc) and coefficient of consolidation (Cv). It should be noted that the unit for Cv values presented in the dRAP and Information for Bidders was not correct. The units should be in (in /sec) rather than (cm /sec). The correction has been made in Calculation No. 20-438-01-02.

Slope stability calculation was also revised using the normally consolidated undrained strength values with Su/p ratio of 0.28. An undrained shear strength of 150 psf was conservatively assumed for the upper five feet of the slime layer.

Item 5.

The composite samples, which consisted of sand, sand-slime, and slime tailings, were mixed in a bucket during field investigations and were remolded in the laboratory for testing. In the previous calculations these samples were assumed to be representative of the tailings after they are relocated and compacted in the disposal cell. The DOE concurred with the NRC's comment that, since the tailings placement specifications do not specify any requirements for mixing the tailings before placing them in the disposal cell,

these composite samples may not necessarily be representative of the materials placed in the cell. The relocated tailings may be placed such that material in some locations may consist entirely of sand, entirely of sand-slime, or entirely of slime. In view of this, all the laboratory results of tests performed on remolded tailings were re-evaluated. The values for index and physical properties were presented separately for remolded sand, sand-slime, slime, and composite samples. For conservatism, the lowest reasonable values were selected for strength parameters and were used for appropriate analyses (MKES Calculation No. 20-438-01-02).

- Item 7. The DOE agreed with the NRC's comments that the UU strength previously selected for relocated tailings were higher than the CU strength. The higher strength may be due to the unsaturated condition of the test specimens. The test data was subsequently reevaluated. As mentioned in Item 5 above, the lowest reasonable strength parameters were selected based on the tests performed on remolded sand, sand-slime, slime, and composite samples. In the slope stability analyses, the revised UU strength used for short-term cases was c = 600 psf and \emptyset = 13°; the total stress strength from CU tests used for long-term seismic case was c = 250 psf and \emptyset = 17°; and the effective stress strength from CU tests used for long-term static cases was c = 200 psf and \emptyset = 20°. These values are deemed to be appropriate.
- Item 8. The has DOE reevaluated the test data. As a result, the revised UU strength for the berm material is cohesion of 1050 psf and zero (0) friction angle. No CU tests were performed on this material. It was assumed, for conservatism, that the berm and the in situ slime tailings have the same strength. As mentioned in Item 3 above, the revised slope stability analyses were performed assuming all the insitu materials including the berms were slime tailings. Therefore, the strength selected for berm material was not used in the stability evaluation.

Plans for Implementation: The final RAP will include the appropriate information.

SECTION 3

Checked by:

Approved By:

Date:

Site: Falls City, Texas Date: 4/1/91 Document: Draft TER Commentor: NRC Open Issue: Number 7
Document: Draft TER Commentor: NRC
Open Issue: Number 7
Section: 3.2.5, 6.2.1.2
DOE needs to address the staff concerns on the reported organic content of rador barrier borrow material and tailings designated to be relocated to the disposa cell (Section 3.2.5, items 6 and 9).
SECTION 2
Response: Date: April 30, 1991 By: TSC/RAC
The DOE will implement a field investigation to retrieve additional soil samples from the tailings piles and the windblown areas. Organic content of these materials will be tested and determined.
The DOE will plan a supplementary field program. Additional samples will be collected and tested in the primary borrow area. Following completion of this supplemental program (including sampling and testing), the DOE will address the justification for the planned uses of material.
The organic content of the relocated tailings should not exceed five percent of the total relocated material volume and organics should be well mixed; however, this requirement will be easily met. Providing additional test results, reevaluating existing tests, and amending the RAS/RAP text may be necessary to address NRC concerns.
Plans for Implementation:

SECTION 3

Confirmation	of Implementation:		
Checked by: Approved By:		Date: Date:	

SECTION 1		
Site: Document: Commentor:	Falls City, Texas Draft TER NRC	Date: 4/1/91
Open Issue:	Number 8	
Section: 3	.3.1	
soil parame	ters, investigate if slidi	y of the disposal slopes using the revised ng wedge method of analysis is appropriate, lope in the vicinity of boring 065.
SECTION 2		
Response: Date:	April 30, 1991	By: RAC

Concerns regarding the strength parameters selected for the in situ sand tailings, in situ slime tailings, relocated tailings, and berm materials were addressed in the response to Open Issue 6. The strength parameters of these materials have been reevaluated and revised in Calculation No. 20-438-01-02. Slope stability analyses were re-evaluated assuming all in situ materials were slime tailings, which have the weakest shear strength among all materials (see response to Open Issue 6, Item 4).

The DOE has revised slope stability analyses for the disposal cell slopes. Factors of safety against sliding along the critical slip circle were determined using Bishop's Modified Method of Slices. Computer code UTEXAS2 was used in the calculation of factors of safety against failure for short-term static and seismic, long-term static, and seismic loading conditions. Seismic conditions were analyzed using the pseudostatic method. The values of the seismic coefficients used in the analysis are 0.1 g for long-term and 0.07 g for short-term loading conditions.

Because of the heterogeneous nature and irregular layering sequences of the in situ tailings deposits and various thicknesses of the relocated tailings, it was decided that, instead of performing slope stability analyses for numerous sections, the analyses were made for one critical section only. It was assumed that all in situ materials, including the berms, were slime tailings, which have

the weakest strength of all. The embankment geometry was so selected that the critical section had the greatest thickness for the in situ tailings. Another conservative assumption was that the high perched water table existed within the in situ tailings pile, and was uniform across the entire disposal cell. The perched water table will drain after the placement of the radon barrier layer on the disposal embankment because there will be little infiltration from precipitation through the cover. Moreover, the permanent groundwater table was conservatively assumed to be near the interface between the tailings deposit and the foundation. The embankment was found to be safe against slope failure for all loading conditions under this worst-case scenario (MKES Calculation No. 20-438-05-02). Therefore, a sliding wedge failure analysis by sliding along the sand-slime layer is not required.

Plans for Implementation: As noted abov	е.
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SECTION 3	
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SECTION 1		
Site: Document: Co.mentor:	Falls City, Texas Draft TER NRC	Date: 4/1/91
Open Issue:	Number 9	
Section: 3	.3.2	
characteriz	ation, and also address :	ment aspects of the design using revised soil staff concerns on the locations of the settle ume changes under seismic load.
SECTION 2		
Response: Date:	April 30, 1991	By: TSC/RAC

A revised settlement analysis has been made to predict the total and differential settlement of the disposal cell and the resulting potential for cracking of the radon barrier and ponding on top of the cover. Assumptions and the design parameters used to calculate the total and differential settlement as well as cracking potential of the radon barrier have been detailed in the revised Calculation No. MKE 20-438-06-02.

Highlights of the calculations are as follows:

- A. The C_{ν} values for all the materials have been corrected and revised.
- B. Instead of characterizing overconsolidation for the in situ slime layer, this layer is assumed to be normally consolidated.
- C. To reduce the total differential set lement, certain portions of the in situ slime will be excavated, relocated and recompacted. The total volume for the recompacted in situ slime is approximately 387,000 cu yd.
- D. As shown in the revised liquefaction analysis, the potential settlement for the disposal embankment due to earthquake loading is

negligible.

With regard to Item C, excavation and relocation of the slime tailings is an extremely conservative and costly solution to the problem of differential settlement. Thus, the DOE may at a later date, evaluate alternative approaches to solving the problems associate with slime settlement.

Plans for Imp RAP.	lementation: The	revised calculat	ion will be i	included in	the final
SECTION 3					
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SECTION 1			
Site: Document: Commentor:	Falls City, Texas Draft TER NRC	Date:	4/1/91
Open Issue	: Number 10		
Section:	3.3.3		
			1 at some of the boring locations of concerns on the liquefaction
SECTION 2			
Response: Date:	April 30, 1991	By:	TSC/RAC
438-04-03.	It was concluded that the	liquefacti	d are presented in Calculation No. ion potential for in situ tailings lights of the calculations are as
Α.	tailings piles 1, 2 and	7 based on	rched water within the in situ the available data, has been made It is concluded that the perched

- B. A fence diagram, as well as soil profile sections, have been made to well define the locations of sand tailings within the pile. See Calculation No. 20-438-07-00.
- C. Low blowcounts for sands ranging from 2 to 4 beneath the perched water table were found in Borings B-1, B-2, B-3, B-4, etc. The low blowcounts were encountered because of the type of drilling method practiced during the field investigation. The blowcounts were obtained from sampling by means of hollow stem auger. Therefore, the blowcounts recorded below the perched water were not correct because quick sand conditions developed during the sampling

procedure. This is evident because high blowcounts were recorded immediately above the perched water table. As stated in the response to Open Issue 9, the relative density values have also been corrected.

The RAC can analyze locations that the NRC has expressed concerns about. Most of these locations are surrounded by stable material or a failure at these locations will not have catastrophic results. If a location does prove to be potentially dangerous, the area could be densified to alleviate the problem.

Plans for Implementation: As noted abo	ove.	
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SECTION 1	
Site: Falls City, Texas Da Document: Draft TER Commentor: NRC	te: 4/1/91
Open Issue: Number 11	
Section: 3.3.4	
DOE needs to address the staff concerns barrier borrow and the bedding layer mate	
SECTION 2	
Response: By Date: April 30, 1991	: TSC/RAC
The specification for the radon barrier completion of additional field investigat	
The bedding layer between the growth med deleted and the gradation for the bedd calculated and presented in the Calcula material and riprap will obtain from the	ing layer on the sideslope has been tion No. 20-440-03-00. The bedding
Plans for Implementation: As noted above.	
SECTION 3	
Confirmation of Implementation:	
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4/30/91

SECTION 1			
Site: Document: Commentor:	Falls City, Texas Draft TER NRC	Date: 4/1/91	
Open Issue:	Number 12		
Section: 3	.4.2		
DOE needs to tions, RAIF 3.4.2 of th	specifications, and c	ncies among the design calculations specific ontract specifications identified in Secti	a ·
	e ten		
SECTION 2	e ten		tioner
SECULTABLE DE L'ANTINO DE	April 30, 199)	By: TSC/RAC	

- B. Revision A of the Falls City, Texas Remedial Action Inspection Plan, Paragraph 6.1.4.1, states in part"... "There shall be a minimum of one in-place field density and moisture test per lift.
- C. Once the specifications for the radon barrier are revised to address the NRC concerns, the Remedial Action Inspection Plan will be revised accordingly. The DOE cannot revise the Remedial Action Inspection Plan to address NRC comments prior to the specifications for radon barrier being revised.

Plans for Implementation: As noted above.

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SECTION 1	
Site: Falls City, Texas Document: Draft TER Commentor: NRC	Date: 4/1/91
Open Issue: Number 13	
Section: 4.2.2, 4.3.1	
topslope, it is suggested that DO concentration factor (FCF) of 3, and or maximum permissible velocity.	d top slope of the pile. In redesigning the DE use a runoff coefficient of 1.0, a flow appropriate values of allowable shear stress DOE also needs to address the conclusions and to sheet erosion as they relate to the
SECTION 2	
Response: Date: April 30, 1991	By: TSC/RAC
NOTE: For the case in review the f	Collowing response also addresses Open Issue

NOTE: For the ease in review, the following response also addresses Open Issues 14 and 15.

The NRC concerns and recommendations regarding the topslope cover design have been addressed in the TAC Calculation FCT-03-91-05-02-00 "Stability of Topslope Vegetation Cover." The conclusions found in NUREG/CR-3199 have been addressed in TAC Calculation FCT-03-01-05-01-00.

Additional issues are discussed below:

FLOODING DETERMINATION

Infiltration Losses

For the design of the vegetated top slope, a runoff coefficient of 0.5 was originally assumed. For the revised design of the top vegetated cover, a runoff coefficient of C=1.0 has been used in calculating the maximum flow rate. See MKE's Calc. No. 20-440-03-00, April 1991.

Computation of PMF

o <u>Topslope</u> - A flow concentration factor of 3.0 has been used in the calculations, referenced above, for the top vegetated cover, as suggested by the NRC to account for "imperfections in the slope and for potential"

accumulations of flow".

- Sideslopes A flow concentration factor (FCF) of 1.5 has been used in redesigning the side slope erosion protection cover, as suggested by the NRC. The NRC feels, and the DOE concurs, that even with the provision of a rock transition zone, the design concentrated flow along the top vegetated cover will not have uniform and sufficient lateral dispersion to warrant an FCF = 1.0, as it flows over the grade break into the steeper sideslope of the disposal cell.
- o <u>Downstream Apron</u> A flow concentration factor of 1.5 has been used in the revised design of the rock apron also.

Further, several hydraulic conditions and Apron configurations have been considered for sizing the stable rock size. These are described below:

WATER SURFACE PROFILES, CHANNEL VELOCITIES, AND SHEAR STRESSES

Topslopes

The revised design incorporates the following Flow Concentration Factors (FCF), as suggested by the NRC.

Location	FCF
Topslope	3.0
Sideslope	1.5

In addition, the basic allowable soil shear stress has been developed by following the methodology presented in Temple (Temple, D.M., et al., USDA, Stability Design of Grass-Lined Open Channels, Agricultural Handbook Number 667, 1987).

For the vegetated soil cover with a slope of one percent, the flow is subcritical and the effective soil stresses are lower than the allowable soil shear stresses, both for "fair" and "poor" vegetative cover - as found in the above-referenced MKE calculation.

Side Slopes

A flow concentration factor of 1.5 has been used for calculating the design flow along the sideslope, which resulted in an average rock size (D50)min of 7.2 inches.

Downstream Apron

For calculating the apron rock size, the following combinations of apron configurations and hydraulic conditions have been considered:

A. At the grade break from the 20 percent sideslope to the 10 percent slope, the apron is subjected to the same tractive shear as the steeper 20 percent side slope immediately upstream. This resulted in apron rock

size, (D50)min of 7.2 inches. However, a (D50)min of 8.0 inches resulted from using U.S. COE 's stilling basin equation (see Table 3 of MKE calculation). However, a collapsed apron with a 3H:1V slope with sheet flow along it with a flow concentration factor of 1.5 (described below) is the governing situation that required a (D50)min of 11.3 inches.

B. The Apron depth has been extended to the maximum potential scour depth that could result from (i) runoff from the top and side slopes of the disposal cell, and (ii) PMF in the swale on the east side of the disposal cell - whichever is maximum. Calculations show that the scour caused by the PMF is greater and accordingly, the apron depth has been extended to this potential scour depth.

As long-term gully encroachment down to the maximum potential scour depth occurs, the apron is assumed to have collapsed with a steep 3H:1V. The stable rock size is calculated to be $(D50)\min = 11.3$ inches under this configuration using PMF values and a flow concentration factor of 1.5. The results are summarized in Table 3 of the MKE calculation.

- C. Gullies developed adjacent to the apron will exert a force on the apron rock, the magnitude of which depends on the gully size and flow concentration factor. Assuming a conservative gully section and a flow concentration factor of 3.0, the stable rock size was calculated. The results indicate that the design (D50)min of 11.3 inches will be stable under the conservative assumptions of gully formation.
 - water Surface Profile The water surface profile in the area between the disposal cell and Road 1344, resulting from the PMF, has been calculated using U.S. COE's HEC2 computer program. The results, included in Appendix A of the MKF calculation, show that the PMF stage is lower than the Apron elevation along its entire length. This is to be expected since the Road 1344 elevations are lower than the Apron elevations. The analysis assumed the culverts to be clogged, which resulted in PMF spills over the roadway towards the east, away from the disposal cell.

Thus, the PMF does not directly affect the Apron, although the resulting scour in the swale could initiate gully development towards the Apron. As stated above, the Apron depth has been extended to the maximum potential scour depth due to the PMF in the swale.

- o Hydraulic Jump The design flow stream (PMF, with a flow concentration factor of 1.5) on the sideslope and the apron has Froude Numbers of 2.03 and 1.31, see Table 5.2 of MKE calculation. The calculated flow depths range from 4 to 5 inches and velocities range from 5 to 6 ft/sec. A hydraulic jump is expected to be submerged, within the swale waterway, where the apron flow meets the water surface in the swale.
- Swale Erosion, Local Gully Erosion and their Effect on the Apron-MKES analyses found that the PMF scour within the swale is deeper

-26-

than the PMF scour adjacent to the Apron. However, the Apron is extended to the scoured swale elevation on the assumption that over a long period of time, gully erosion would proceed towards the Apron and eventually the base of the apron would have nearly the same elevation as that of the scoured swale.

Prior to this long-term development, the concentrated sheet flow from the disposal cell side slopes would control the erosion adjacent to the Apron. Calculations show that the design rock size for the Apron will be stable under the gully erosive forces caused by concentrated sheet flows immediately downstream of the apron.

Plans for Imp	olementation: The RAP will	be modi	fied accordingly.	
SECTION 3				
Confirmation	of Implementation:			
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NAME AND ADDRESS OF THE PARTY O	
SECTION 1	
Site: Falls City, Texas Document: Draft TER Commentor: NRC	Date: 4/1/91
Open Issue: Number 14	
Section: 4.2.5.2, 4.3.2	
DOE needs to redesign the riprap fo	or the side slopes of the pile, using a FCF of
SECTION 2	
Response: Date: April 30, 1991	By: TSC/RAC
See response to Open Issue 13	
Plans for Implementation:	
SECTION 3	
Confirmation of Implementation:	
Checked by: Approved By:	Date:

DESTA DOCUMENT REVIEW FORM

Annual Control of Cont			
SECTION 1			
Site: Document: Commentor:		Date: 4	1/1/91
Open Issue:	Number 15		
Section: 4	.3.3		
calculating where the 2 stresses p	the design flow rate, '0% side slope meets the roduced in the draina	(2) using the apron, (3) ge channel	pron (1) using a FCF of 1.5 e maximum shear stresses produc- using appropriate velocities a along road 1344, and (4) usi ed by headward gully advancemen
SECTION 2	MANAGEMBALA MILITARIA SA	ARTHUR SANTON BARCO DAS ANTONOMIS	
Response: Date:	April 30, 1991	By:	TSC/RAC
See respons	e to Open Issue 13		
Plans for 1	Implementation:		
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Confirmatio	on of Implementation:		
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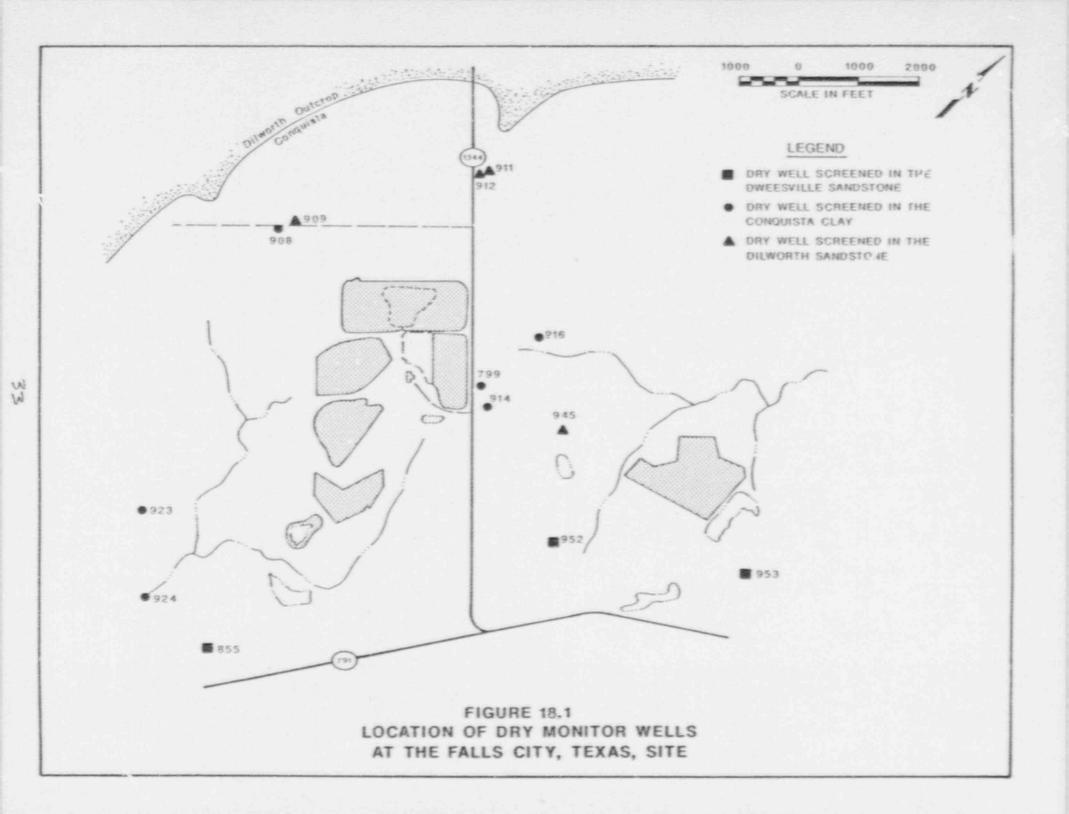
The state of the s			
SECTION 1			
Site: Falls City, Texas Date: 4/1/91 Document: Draft TER Commentor: NRC			
Open Issue: Number 16			
Section: 4.4.3			
DOE should provide durability specifications for the bedding material, i addition to the gradation requirement.			
SECTION 2			
Response: By: TSC/RAC Date: April 30, 1991			
The bedding layer of the topslope cover has been eliminated.			
The bedding material will be from the Knippa quarry, which has been proved to meet the durability criteria. Therefore, the durability specification for the bedding is not required.			
Plans for Implementation: None.			
SECTION 3			
Confirmation of Implementation:			
Checked by: Date: Date:			

SECTION 1	
Site: Falls City, Texas Document: Draft TER Commentor: NRC	Date: 4/1/91
Open Issue: Number 17	
Section: 4.4.2	
If DOE selects a quarry where only testing and justification is n acceptable.	w marginal-quality rock is available, additional eeded to show that the use of such rock is
SECTION 2	
Response: April 30 1991	By: TSC/RAC
The Knippa quarry has been teste criteria. It will be used for i	ed extensively and proved to meet the durability both the riprap and bedding materials.
Plans for Implementation: Nonc.	
SECTION 3	
Confirmation of Implementation:	
Checked by: Approved By:	Date:

SERVICE CONTRACTOR OF THE PROPERTY OF THE PROP	THE RESERVE OF THE PROPERTY OF THE PERSON NAMED AND ADDRESS OF
SECTION 1	
Site: Falls City, Texas Document: Draft TER Commentor: NRC	Date: 4/1/91
Open Issue: Number 18	
Section: 5.1, 5.2.3, 5.4.1.4	
Conquista aquifer, unaffected tailings piles. None of the considered as upgradient, und hydrologic divide. All of	background hydrochemistry for the Deweesville, by uranium milling operations and the presence of existing background wells for the site can be contaminated wells because the site occurs on the background wells appear to be within the e of the millsite and the artificial recharge of diffied wastewaters.
SECTION 2	
Response: April 30 1991	By:

The DOE has initiated three phases of drilling programs beginning in 1985 to establish background water quality. Many of the background wells were dry because of the necessity of locating background monitor wells updip along the topographic divide. The locations of the dry holes are shown on Figure 18.1. The number and placement of the holes demonstrates that DOE has attempted to characterize background water quality in all feasible upgradient and crossgradient locations. From this, the DOE has concluded that characterization of upgradient background water quality in the Deweesville/Conquista aquifer is not possible. Groundwater quality must be taken from downgradient or cross-gradient monitor wells that have not been influenced by tailings seepage. As a result, background water quality has been established based on geochemistry of groundwater.

Because of the potential hydraulic connection between the Deweesville/Conquista aquifer and the lower Dilworth aquifer by vertical leakage across the lower Conquista and upper Dilworth facies (both behave as an aquitard, and were penetrated by exploration boreholes), the DOE will consider the Deweesville/Conquista/Dilworth as the uppermost aquifer. However, although there is a potential hydraulic connection, the reducing geochemistry within the Conquista and the Dilworth members should prevent the migration of hazardous constituents from the upper units to the Dilworth member. In the final RAP, the Deweesville/Conquista/Dilworth members will be included as the uppermost aquifer, although water quality will still be discussed by formation member.

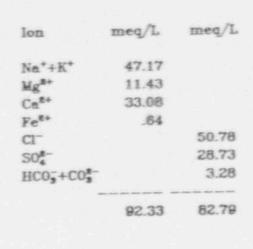


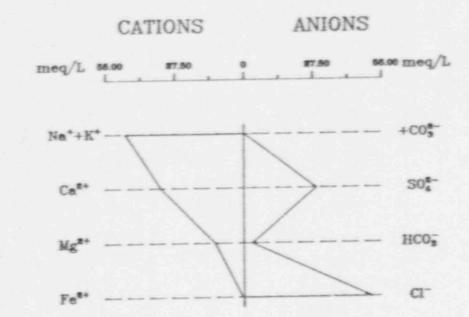
Deweesville/Conquista members

The locations of background monitor wells (663, 664, 665, 666, 667, 677, 688, 922, and 924) in the Deweesville/Conquista are shown on Figure 3.11 in the preliminary final RAP. Several geochemical approaches were tried while attempting to establish the background water quality for the Deweesville/Conquista members. Among these were both stiff and trilinear diagrams in which the patterns formed by the major cations and anions are used to try to distinguish fluids from different sources. There is virtually no difference in the patterns of the stiff and trilinear diagrams for the background and on-site wells (Figures 18.2 through It is, therefore, necessary to investigate the distribution of "indicator" parameters that can be attributed to the milling process and that should behave in a conservative manner in the Deweesville/Conquista groundwater. The presence of uranium ore deposits at the interface between these units significantly complicates this effort. The conditions under which the ore deposits were formed indicate an active geochemical environment. The pres are of a granium mineralization halo around the mined-out ore deposits allow. natural contribution of the same hazardous constituents released during the milling process. The presence of multiple sources of contamination makes the distribution of most of the hazardous constituents very complex. In order delineate contamination from the mill tailings piles, only those parameters w.t. a regular distribution (e.g., defined plumes) centered on the piles are considered to have been contributed by milling activities.

Examination of the groundwater quality data for the Deweesville/Conquista members suggests that there are eight "indicator" parameters which show a regular distribution centered in the vicinity of the tailings piles. These are pH. oxidation/reduction potential (ORP), and the concentrations of molybdenum (Mo), sulfate (SO42), total organic carbon (TOC), total dissolved solids (TDS). uranium (U), and potentially tritium. The measured total dissolved solids concentration is dominated by the sulfate in solution, therefore, these parameters are interdependent and the measurement of one allows prediction of the other. Thus, there are seven semi-independent indicator parameters that can be used to delineate contamination. Attempts to establish a statistically based limit on the values of these indicator parameters were frustrated by the small number of background wells and samples. The high variability of the indicator parameters in the background wells prevents using a 99 percent upper confidence level as the sole basis for defining background water quality. Therefore, isopleths of indicator parameters were also used to qualitatively assess background water in background monitor wells. Qualitative background limits and some of the 99 percent confidence intervals for indicator parameters are presented in Table 18.1. The delineation of contamination within the Deweesville/Conquista aquifer is complicated by the presence of open pit uranium mines and remant mineralization. In addition, the geochemical environment is continually difying the groundwater as it percolates through the subsurface. Recognizing the limitations of this semi-qualitative approach, background monitor wells should not exceed the range of more than two indicator parameters.

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STIFF DIAGRAM FOR BACKGROUND MONITOR WELL 665 FALLS CITY, TEXAS, SITE

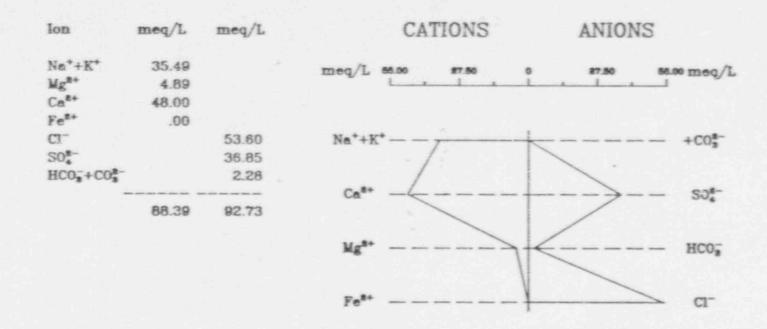


FIGURE 18.3
STIFF DIAGRAM FOR BACKGROUND MONITOR WELL 666
FALLS CITY, TEXAS, SITE

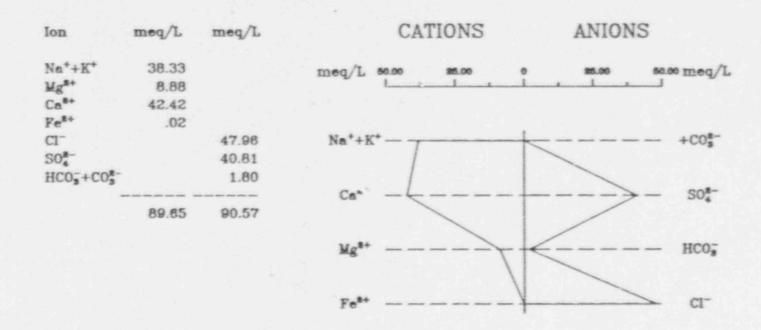
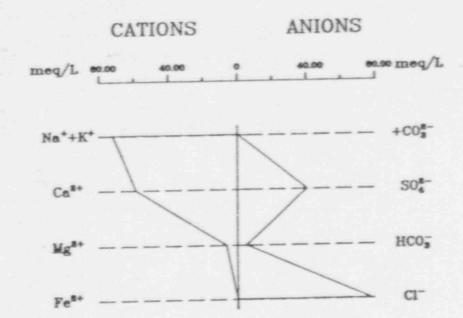


FIGURE 18.4
STIFF DIAGRAM FOR BACKGROUND MONITOR WELL 651
FALLS CITY, TEXAS, SITE

Ion	meq/L	meq/L
Na++K+	72.16	
Mg*+	6.50	
Ca2+	58.88	
Fe ²⁺	.00	
CI-		77.30
S04-		40.18
HC02+C03		5.16
	137.54	122.64



STIFF DIAGRAM FOR ON-SITE MONITOR WELL 721 FALLS CITY, TEXAS, SITE



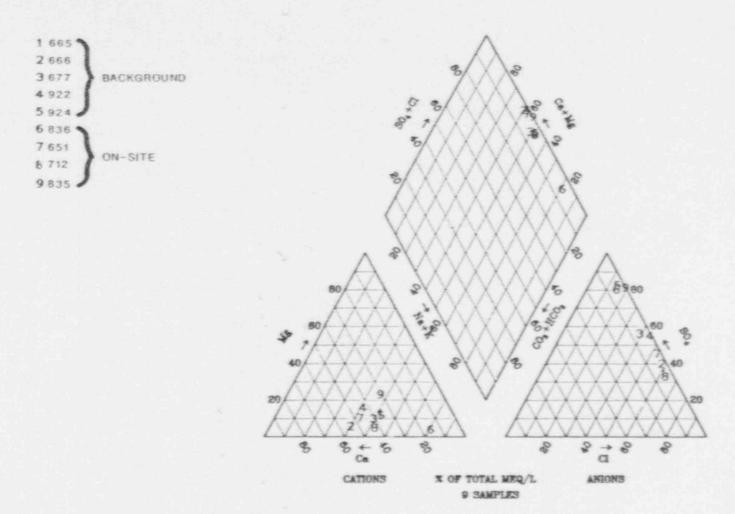


FIGURE 18.6
TRILINEAR DIAGRAM FOR BACKGROUND AND ON-SITE MONITOR
WELLS COMPLETED IN THE DEWEESVILLE/CONQUISTA AQUIFER
FALLS CITY, TEXAS, SITE

Table 18.1 Indicator Parameters in Deweesville/Conquista Background Wells

Monitor Wells	Date	рН	(Activity)	ORP (mV)	Mo (mg/1)	Mo (log)	S04 (mg/1)	TUS (mg/1	(mg/1)	(10g) (10s(max))	TOC (mg/1)	Tritium
663	6/85	6.8	1.58E-07				1835	3499	0.05	-1.30		<2.4
664	5/89	6.9	1.26E-07		0.02	-1.69	45	2741	0.025	-1.60		
665	6/89	4.4	3.98E-05		0.02	-1.6	2380	6830	0.01	-2	34	2.3+2.4
666	5/89	6.47	3.38E-07	220	0.01	-2	1770	6500	0.064	-1.19	8	2.7 <u>+</u> 2.
667	7/85	6.8	1.58E-07				703	2786		1813		2.9+2.4
677	4/89	6.47	3.38E-07	3.5	0.54	-0.2	1770	4350	0.025	-1.60	6	
668	7/88	6.9	1.26E-07		0.005	-2.3	920	3300	0.112	-0.95		
922	4/89	5.9	1.26E-06	143	0.005	-2.3	2480	6240	0.059	-1.22	4	<2.2
924	5/89	6.4	3.98E-07	153	0.02	-1.6	2970	4940	0.135	-0.86	3	
N	umber of Samples	9	9	4	7	7	9	9	8	8	5	NA
	Mean	5.3	4.74E-06	129	0.089	.0195	1652	4576	0.060	.045	11.000	
Stand	ard Dev.	0.794	1.32E-05	90	0.199	0.691	937	1623	0.044	0.374	13.000	
t	(99,n-1)	2.896	2.896	4.541	3.143	3.143	2.896	2.896	2.998	2.998	3.7	
99% Co	nfidence level ³	4.758	1.74E-05	336	.325	0.129	2557	6143	0.106	0.113	32.7	
Backgrou	litative and Limit Isopleth Maps	5.9	NA	150	0.5		3000	7000	0.2		10	NA

Notes:

^{1.} Sampled 6/89

^{2.} Lower confidence internal

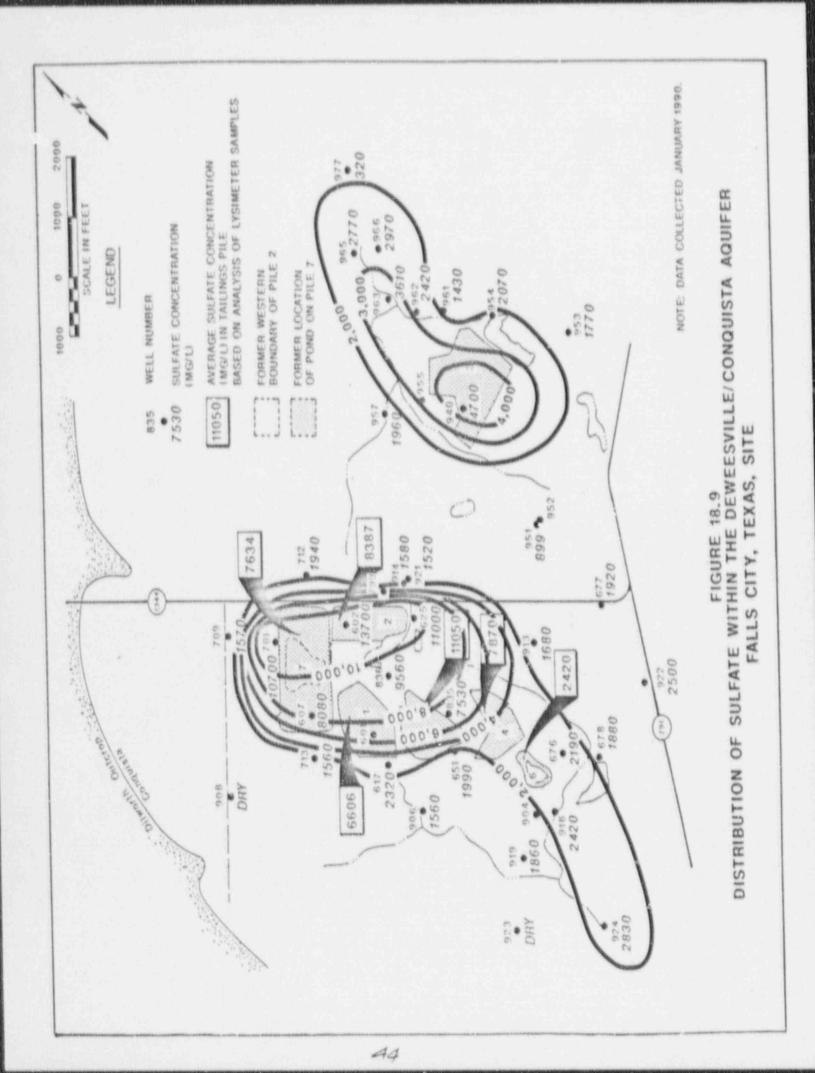
^{3.} Confidence levels are calculated by a method described by USEPA (1989) "Statistical Analysis of Groundwater Monitoring Data of RCRA Facilities -Interim Final Guidance," Office of Solid Waste Management Division, Washington, D.C.
N/A - Not applicable.

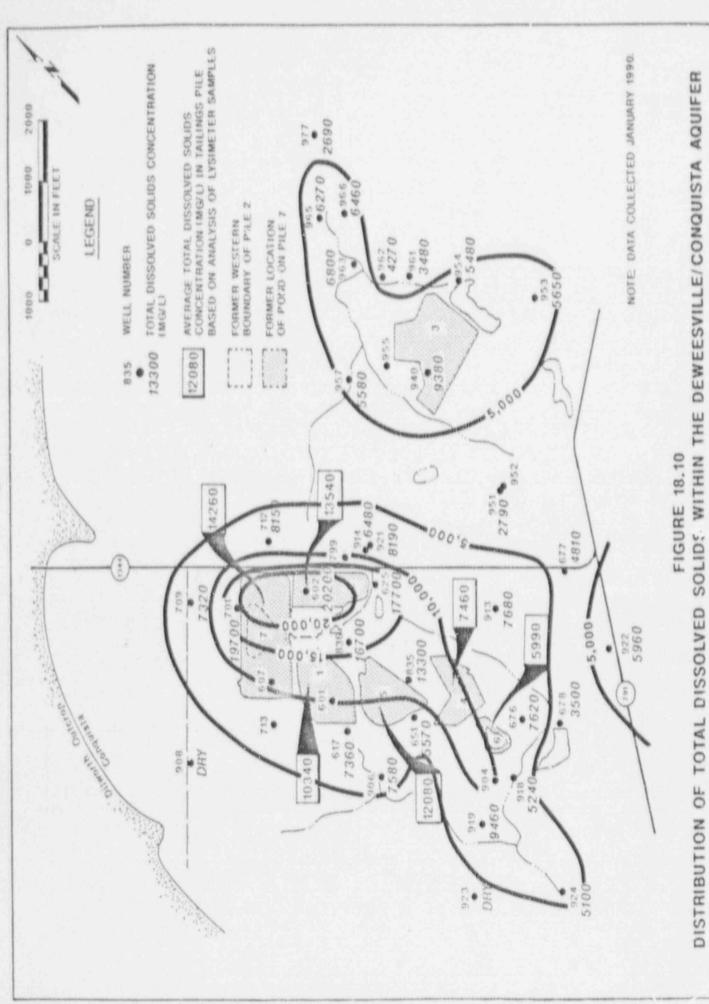
Generally, groundwater with a pH of less than 5.9 is related to the influence of the effects of seepage of acidic tailings fluids. The mean pH (-log $a_{\rm M}+$) of the background wells in the Deweesville/Conquista aquifer is on the order of 5.3 and the minimum value of 4.4 in monitor well 665 is below the limiting value. The area influence by the acidity from tailings seepage is shown on Figure 18.7. All background monitor wells are beyond the influence of tailings seepage. Figure 18.7 shows a pocket of relatively high pH solution (pH, 6.08) located in the center of the site. It is probable that an area of high calcite (CaCO $_3$), often found associated with uranium ores, has neutralized the acidic solutions infiltrating from the tailings piles, which indicates that the geochemical environment is controlling the water quality.

The distribution of ORP in the Deweesville/Conquista members is shown on Figure 18.8. Oxidizing acidic tailings fluids have influenced groundwater with an ORP above 150 Mv. Most background wells have an ORP of less or equal to 150 Mv except monitor well 666, as shown on Table 18.1. Because it was not necessary to use oxidants on the uranium ore milled at the Falls City site, the increase in ORP represents the influx of well-aerated, low pH fluids from the milling process. Residual organic material associated with the ore deposits should eventually reestablish more reducing conditions.

The distribution of sulfate and TDS (shown on Figures 18.9 and 18.10, respectively) suggests that wells influenced by tailings seepage are probably greater than 3000 mg/l for sulfate and 7000 mg/l for TDS. No background wells exceed this range, as shown on Table 18.1. Monitor well 924 exceeds the 99 percent confidence level for sulfate and monitor wells 665, 666, and 922 exceed the 99 percent confidence level for TDS.

The distribution of TOC is also an important indicator of the influence of tailings seepage on groundwater. The milling process at the Falls City UMTRA Project site included a solvent extraction step in which kerosene was the carrier solvent. Because kerosene has a finite solubility in water, it will contribute to dissolved organic carbon. The distribution of TOC in the Deweesville/Conquista aquifer is shown on Figure 18.11. Usually, a TOC of less than 10 mg/l is representative of background and the higher concentrations are related to the tailings piles. Only monitor well 665 exceeds the value of 10 mg/l. The upper 99 percent confidence level for TOC is 32.7 mg/l, Generally, background concentrations of TOC are related to naturally occurring organic material in the Deweesville/Conquista members.





SITE

FALLS CITY, TEXAS,

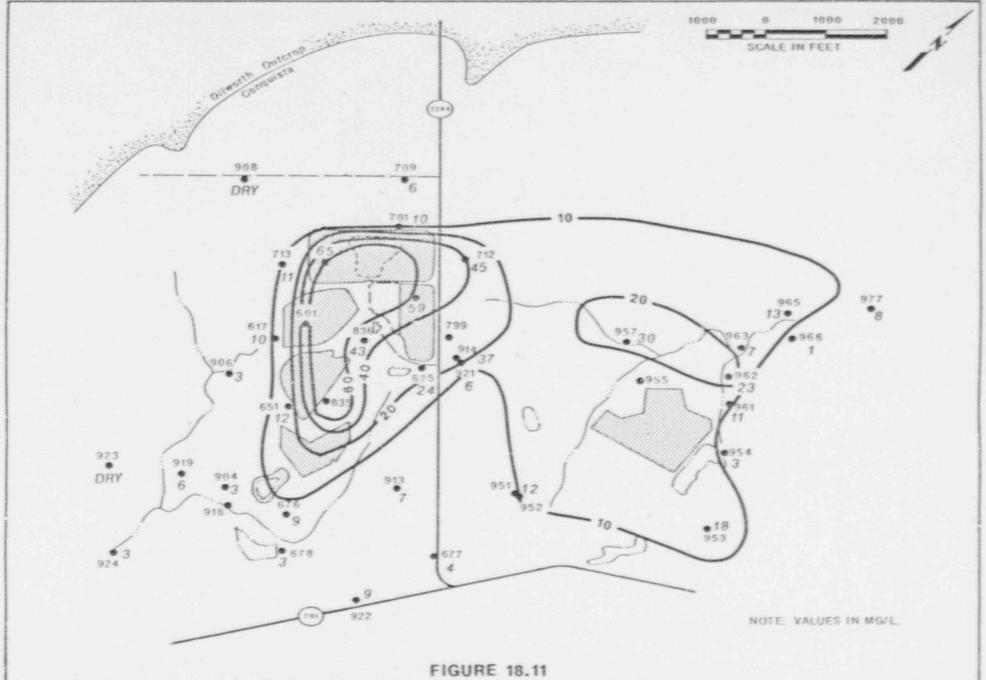


FIGURE 18.11
DISTRIBUTION OF TOTAL ORGANIC CARBON WITHIN THE DEWEESVILLE/CONQUISTA AQUIFER FALLS CITY, TEXAS, SITE

Figure 18.12 shows the distribution of molybdenum in the Deweesville/Conquista members. The plume for this element is centered at the "moly pit" that was formed during the solution mining effort in the 1970s. It must be recognized that the shape and extent of the plume is influenced by contributions from the tailings piles and the unmined mineralization. The molybdenum and uranium concentrations in groundwater from monitor well 677 are evidence of a much faster than anticipated average groundwater seepage velocity that would have allowed contaminated ground water to have reached the monitor well, as suggested by the NRC. Although average seepage velocity may have some relevance to the movement of conservative ions, it can not be used to interpret the distribution of hazardous constituents that are either precipitated or adsorbed along the flow path. Further discussion of this is provided in the response to Open Issue 21. Concentrations of molybdenum and uranium exceed the MCLs in groundwater samples from monitor well 677 even though all other indicator parameters are within the range of background in groundwater samples from the well.

The distribution of uranium concentrations within the Deweesville/Conquista member is shown on Figure 18.13. The maximum concentrations are located adjacent to the tailings piles and pond 6. Concentrations in excess of approximately 0.200 mg/l seem to be associated with contamination.

Tritium (3H) analyses of background wells indicate that the background water quality is low in tritium and not influenced by atmospheric testing of nuclear weapons (Table 18.1). Attempts were made to date the time of infiltration of the groundwater in the Deweesville/Conquista aguifer using tritium. The first attempt had relatively high laboratory detection limits (± 2.3 tritium units (TU)) and only two wells (607 and 836) indicated the presence of recent recharge. Samples have recently been submitted to a laboratory with lower detection limits (± 0.2 TU) and the results have not been received to date. These results will be submitted to the NRC upon receipt and interpretation. Although some recharge has occurred to the aquifer from tailings makeup water that was derived from the Carrizo Sandstone, the DOE calculates that a roughly equivalent amount of recharge from precipitation has also occurred. Rates of water use during uranium processing, rates of seepage from the tailings, and rates of recharge from precipitation are tabulated in FCT Calculation No. 04-91-14-18. As demonstrated in this calculation, the unsaturated hydraulic conductivity of the tailings has more influence on seepage than the total water use. Thus, it appears that natural recharge in the vicinity of the tailings is sufficient to contribute tritium to groundwater that is influenced by tailings seepage. None of the background wells have elevated tritium.

In summary, it is evident that background monitor wells are below the 99 percent confidence levels for all of the indicator parameters except the low pH in monitor well 665, molybdenum concentrations in monitor well 677, uranium concentrations in monitor wells 668 and 924, sulfate concentrations in monitor well 924, TDS in monitor wells 665, 666, and 922, and TOC concentrations in monitor well 665. Considering the qualitative background limits derived from isopleth maps, monitor well 665 exceeds the qualitative pH limit of 5.9, monitor well 666 exceeds the qualitative limit of 150 mV for ORP, monitor well 677 slightly exceeds the qualitative limit for molybdenum, and monitor well 665 exceeds the qualitative limit of 10 mg/l for TOC. Because none of the background

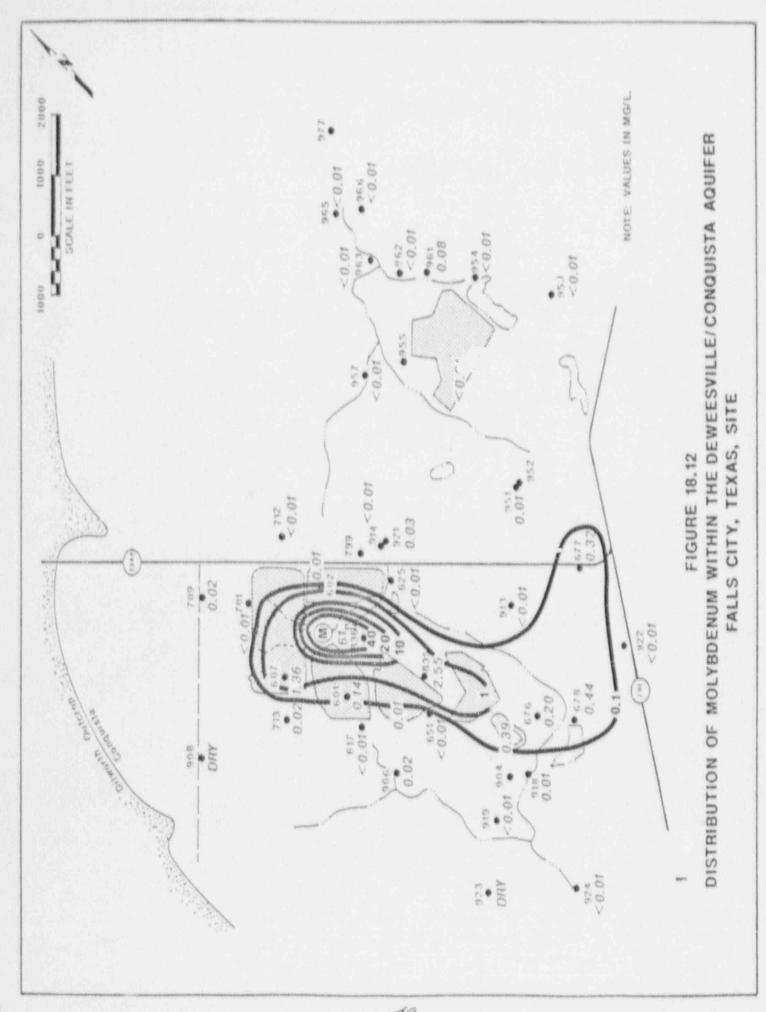
monitor wells except 665 exceed either the 99 percent confidence levels or qualitative background limits for more than two parameters, the background monitor wells have not been influenced by tailings seepage. Therefore, the use of the monitor wells in the Deweesville/Conquista members listed in the preliminary final RAP to identify background water quality is justified and appropriate. Monitor well 665 will be kept as a background well because it is farther down gradient than other background wells that show no influence of tailings seepage. The high TOC concentration and TDS may be related to substantial distance monitor well 665 is from the outcrop area.

Dilworth member

Even though permeable units within the Dilworth member are included as part of the uppermost aquifer, there is absolutely no geochemical evidence that groundwater within the Dilworth has been contaminated by hazardous constituents related to uranium processing by seepage from the overlying Deweesville/Conquista members. Plots of the indicator parameters of samples (Figures 18.14 through 18.16) collected from the Dilworth member do not show a configuration that indicates that there has been a contribution of fluid other than from recharge by precipitation at the outcrop.

Background water quality within the Dilworth varies as a function of distance from the subcrop area. Presently there is no contamination indicated in the Dilworth based on the distribution of pH and ORP. The distribution of pH in the Dilworth member (Figure 18.14) does not indicate a contribution of low pH fluids from the area of the tailings piles. The pH is typically between 6.1 and 6.5 in the subcrop area and increases to more than 7.0 down dip. The distribution of the

-48-



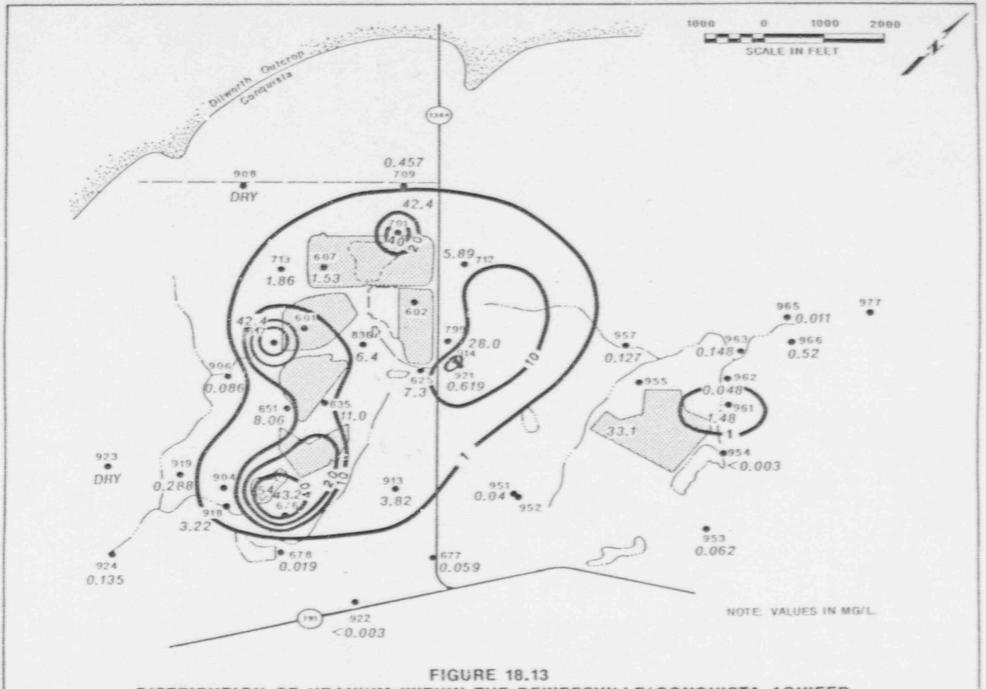


FIGURE 18.13
DISTRIBUTION OF URANIUM WITHIN THE DEWEESVILLE/CONQUISTA AQUIFER FALLS CITY, TEXAS, SITE

measured ORP in the Dilworth member (Figure 18.15) does not show a significant contribution of oxidized fluids in the vicinity of the tailings piles. The ORP of the Dilworth becomes reducing downdip. This distribution is controlled by the infiltration of precipitation from the outcrop.

Constituents exceeding the proposed EPA Title I standards for the updip and downdip portions of the Dilworth are presented are presented in Table 18.2 in FCT Calculation No. 04-25-13-01-00. Basically, concentrations of arsenic, molybdenum, selenium, sulfide, and uranium are higher in the subcrop zone because they are more soluble in the oxidizing environment. In addition, TOC is slightly higher in the reducing zone. Although concentrations of hazardous constituents decrease in downdip background monitor wells, concentrations of sulfide and TDS increase. From a major ion chemistry standpoint, samples from the Deweesville/Conquista/Dilworth members plot within the same stability field on trilinear diagrams (Figures 18.6 and 18.16).

Background water quality in the Dilworth is also limited use (Class III) based on treatability (FCT Calculation 04-25-13-01-00). The quality of water from the Dilworth member does not compare favorably with groundwater typically used for municipal supply in the coastal plain region of Texas. The proposed EPA MCL for selenium is equalled or exceeded over a wide area and in both the oxidizing and reducing zones of the Dilworth member. While only the median concentration of selenium exceeded the proposed EPA Title I concentration limits, elevated levels of hazardous constituents are found in numerous wells screened in the Dilworth member. Concentration levels exceeding Title I MCLs are reported for arsenic, cadmium, chromium, molybdenum, radium, and uranium. The total noncarbonate hardness, high sodium, and high sulfide concentrations reduce the practicability of treating the water.



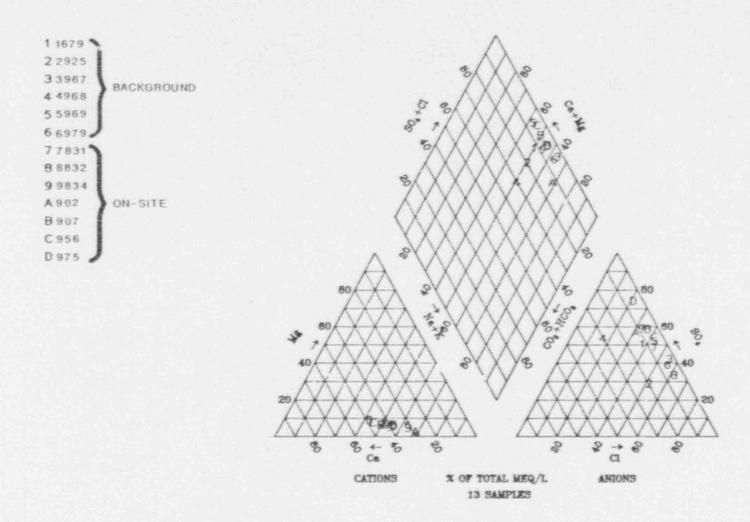


FIGURE 18.16
TRILINEAR DIAGRAM FOR THE DILWORTH FORMATION GROUNDWATERS
FALLS CITY, TEXAS, SITE

The Dilworth member has not been affected by mining and milling activities at the Falls City site; nevertheless, the quality of water from the aquifer can only be described as extremely poor. Because groundwater that requires little or no treatment is readily available from sources such as the Carrizo Formation, it is not economically viable to consider treating the Dilworth water for drinking water purposes. In addition, treating poor quality water from an extremely low yield aquifer cannot be considered a typical practice in the coastal plan region of Texas.

Based on the water quality, and available quantity, the Dilworth member is not treatable by methods reasonably employed by public water supply systems in this region of Texas. Therefore, the water in the Dilworth member meets the definition of Class III (limited use) groundwater based on widespread ambient contamination that cannot be cleaned up using methods reasonably employed by public water supply systems.

Plans for Implementation: Incorporate the above discussion into the final RAP and include the Deweesville/Conquista/Dilworth as the uppermost aquifer.

SECTION 3			
Confirmation	of Implementation:		
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SECTION 1	
Site: Falls City, Texas Document: Draft TER Commentor: NRC	Date: 4/1/91
Open Issue: Number 19	
Section: 5.2.1, 5.2.2, 5.2.3, 5.2.	4, 5.4.2
contaminants via abandoned borehole data on the locations and constructions are boreholes have the potential t	s of the potential for downward migration of s in the site vicinity along with available tion details of the exploratory boreholes. o vertically connect the Dilworth aquifer to a aquifer, thereby providing paths for the
SECTION 2	
Response: April 30, 1991	By: TSC

The DOE has previously described the potential hydraulic connection between the Deweesville/Conquista members and the lower Dilworth member in the preliminary final RAP (DOE, 1990). To further define the potential for hydraulic connection, the DOE has obtained records of Susquehanna Western Inc. exploration boreholes that were drilled in 1960. Because this information is proprietary, it can not be published in this document but will be summarized briefly. Exploration boreholes cover the disposal site on 100 foot centers typically to a depth of 300 feet. In the northern and western portions of the site some of the boreholes penetrated the lower Dilworth and upper Manning Clay. Subsequent to this drilling, other shallower boreholes were drilled into the Conquista Clay to define the ore bodies that were mined in the vicinity of the UMTRA Project site.

Although these boreholes cover the site, they most likely do not significantly increase the present amount of recharge to the Dilworth member. During the 1991 Texas BEG/DOE field program, drillers had difficulty keeping coreholes open. It appears that the clays in the formation are self-sealing and close the boreholes naturally. While the permeability of these clays that seal the boreholes is probably from one to two orders of magnitude less than that of the naturally occurring materials, the cross-sectional area of the borehole available for vertical recharge is small relative to the area of the aquitard that separates the Deweesville/Conquista members from the lower Dilworth member. Thus, seepage down the boreholes is negligible compared to leakage across the aquitard. The suggested groundwater mound in the upper Dilworth to the southwest of pile 2, shown on Figure 3.8 in the preliminary final RAP, is more an artifact of leakage

across the aquitard due to the large difference in head (40 ft) between the Deweesville/Conquista members and the upper Dilworth in that area. The calculation of the travel time of groundwater flow across the aquitard between the Deweesville/Conquista aquifer and the lower Dilworth is approximately two years using a vertical hydraulic conductivity of .02 ft/day, a gradient of 0.6 and an effective porosity of 0.1, as stated in the preliminary final RAP. However, this calculation is extremely conservative (the travel time is likely to be much greater than two years) as recent pumping tests have shown the vertical hydraulic conductivity to be much lower.

The DOE has attempted to define the potential hydraulic connection between the Deweesville/Conquista members and the lower Dilworth. In April 1991, the DOE conducted three aquifer pumping tests in monitor wells 901, 902, and 921 to quantitatively assess aquifer parameters and qualitatively assess the potential hydraulic connection. The pumping tests were performed at discharge rates ranging from 0.5 to 2.5 gpm. The tests typically lasted from four to 24 hours as the wells could not sustain even these very low pumping rates. Drawdown was measured in nearby observation wells completed in either the upper or lower unit, depending upon in which units the pumping well was completed in. Recovery was then measured in the pumping wells.

Aquifer test parameters from the April 1991 pumping tests are presented in Table 19.1. Analysis of the recent pumping test data confirms that the Deweesville/Conquista and Dilworth members are low yield water bearing units with transmissivities ranging from 1.3 to 37.9 ft²/d (FCT Calculation No. 04-91-14-03-00). Storage coefficients ranged from 1 x 10° to 5 x 10° for the Deweesville/Conquista and the Dilworth members, respectively. During the pumping period of monitor well 902, completed in the lower Dilworth, drawdown stabilized due to vertical leakage. Vertical leakage was calculated to be 7.4 x 10° d°. Considering an aquitard thickness of 60 ft, this results in a vertical hydraulic conductivity of 4.4 x 10° ft/day, which is almost an order of magnitude less than the vertical permeability estimated from packer tests in the aquitard in the RAP.

No hydraulic connection was observed between the formations during the pumping tests. A measurable direct hydraulic connection between the lower Dilworth and the Deweesville/Conquista members would have resulted in some drawdown in nearby observation wells in the Deweesville/Conquista members. However, this was not observed.

Because there is a potential hydraulic interconnection between the Dewees::lie/Conquista members and the lower Dilworth, the Dilworth has been included as part of the uppermost aquifer. While the hydraulic interconnection cannot be disproved, the water qualities of the two units show significantly different distributions of indicator parameters. As discussed in the response to Open Issue 18, one of the parameters used to delineate contamination is oxidation/reduction potential (ORP). In the Deweesville/Conquista members, there are highly oxidizing areas associated with the areas covered with tailings and as one moves away from these areas, the environment becomes more reducing in all

TABLE 19.1. SUMMARY OF AQUIFER PUMPING TEST PARAMETERS

	Pumped Well No.	Observation Well
	901	677
Depth (feet)	145	85
Screened Interval (feet)	123 - 143	49 -80
Member	lower Conquista- upper Dilworth	lower Deweesville- upper Conquista
Static Water Level (feet)	56.45	60.86
Pumping Duration (minutes)	240	Not Applicable
Discharge Rate (gal/min)	0.5	Not Applicable
Maximum Drawdown	65.3	None Observed
Distance from pumped well to observation well (feet)	Not Applicable	9.0
Transmissivity (drawdown analysis)	1.30 ft ² /day	not analyzed
Storativity (drawdown analysis)	1.0 × 10 ⁻⁵	not analyzed
Specific Leakage (drawdown analysis)	none	not analyzed
Transmissivity (recovery analysis)	1.35 ft ² /day	not analyzed
Storativity (recovery analysis)	1.0 x 10 ⁻⁵	not analyzed
Specific Leakage (recovery analysis)	none	not analyzed

TABLE 19.1. (continued) SUMMARY OF AQUIFER PUMPING TEST PARAMETERS

	Pumped Well No.	Observation Well
	921	915
Depth (feet)	140	40
Screened Interval (feet)	118 - 132	10 - 40
Member	Fossiliferous Conquista- Sandstone	upper Dilworth
Static Water Level (feet)	25.18	57.22
Pumping Duration (minutes)	1400	Not Applicable
Discharge Rate (gal/min)	0.5 (0 - 160 min) 1.0 (160 - 350 min) 1.5 (350 - 600 min) 2.0 (600 - 900 min) 2.5 (900 - 1400 min)	Not Applicable
Maximum Drawdown	15.3	None Observed
Distance from pumped well to observation well (feet)	Not Applicable	17.0
Transmissivity (drawdown analysis)	36.6 ft ² /day	not analyzed
Storativity (drawdown analysis)	4.9 x 10 ⁻²	not analyzed
Specific Leakage (drawdown analysis)	7.4 x 10 ⁻⁵ day ⁻¹	not analyzed
Transmissivity (recovery analysis)	37.9 ft ² /day	not analyzed
Storativity (recovery analysis)	5.0 × 10 ⁻²	not analyzed
Specific Leakage (recovery analysis)	1.1 x 10 ⁻⁵ day ⁻¹	not analyzed

TABLE 19.1.(continued) SUMMARY OF AQUIFER PUMPING TEST PARAMETERS

	Pumped Well No.	Observation Well No.
	902	676
Depth (feet)	140	40
Screened Interval (feet)	118 - 132	10 - 40
Member	A	lower Deweesville-
	upper Dilworth	upper Conquista
Static Water Level (feet)	53.90	8.82
Pumping Duration (minutes)	1400	Not Applicable
Discharge Rate (gal/min)	1.0	Not Applicable
Maximum Drawdown	42.69	None Observed
Distance from pumped well to observation well (feet)	Not Applicable	25.0
Transmissivity (drawdown analysis)	4.82 ft ⁻² /day	not analyzed
Storativity (drawdown analysis)	1 x 10 ⁻⁵	not analyzed
Specific Leakage (drawdown analysis)	none	not analyzed
Transmissivity (recovery analysis)	5.88 ft ⁻² /day	not analyzed
Storativity (recovery analysis)	1 × 103	not analyzed
Specific Leakage (recovery analysis)	none	not analyzed

directions. The distribution of ORP in the Dilworth member is roughly parallel to the outcrop and becomes very reducing downdip as the aquifer becomes confined. Numerical simulation of this system using the geochemical equilibrium code PHREEQE (Parkhurst et al., 1980) indicates that any hazardous constituents that reach the Dilworth will be removed via precipitation (FCT Calculation 05-91-14-13-00). The Dilworth groundwater will attain compositions below maximum concentration limits or at background even if there should be a significant contribution of fluids from the overlying Deweesville/Conquista members.

Reclassification of the Deweesville/Conquista/Dilworth members as the uppermost aquifer does not significantly affect the compliance strategy at the Falls City site because groundwater in the Dilworth aquifer is also limited use (see response to comment 18). Disposal of the tailings will not impact the water quality of the Dilworth and therefore, the existing or potential beneficial uses.

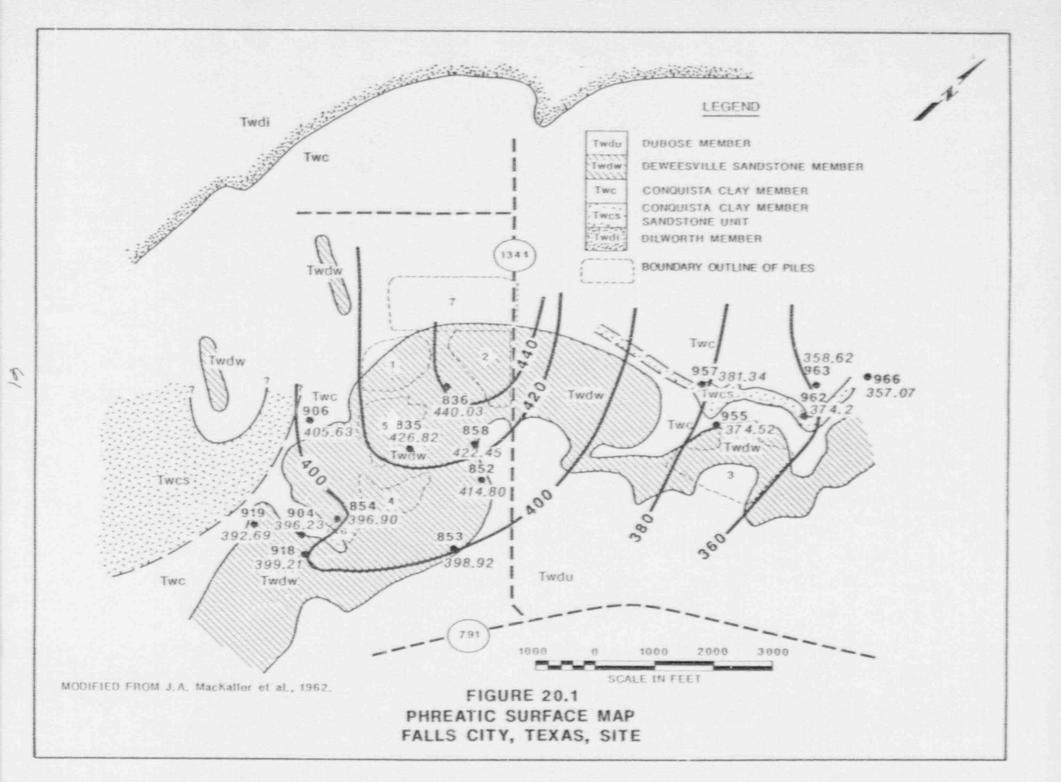
Plans for Implementation: The April 1991 aquifer test data will be added to the RAP and this discussion will also be included.

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groundwater bearing zone Dubose Clay M at least a 2	flow directions and of s. This map should lember, Deweesville/Co	gradients in t include the ur onquista Membe site. This wo	ble) map to more accurately show the uppermost, unconfined, water- nconsolidated surficial deposits, ers, and the Dilworth Mamber within uld demonstrate the direction and
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Response: Date:	April 30, 1991	By:	TSC
figure 20.1. monitor well geologic mer upgradient of unconfined m in the Dubo Deweesville/	The map was prepared s screened in an uncomber. No monitor of the tailings pillonitor wells have been see Clay. Therefore,	d using grounds on fined interviewls are so les in the Den completed do most of the	ne phreatic surface map shown or water elevations obtained from DOB all within the outcrop area of the reened in unconfined conditions lilworth member. Similarly, no owngradient of the tailings piles e data are concentrated in the indwater elevations are a subduct
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Open Issue: Number 21	
Section: 5.2.2, 5.2.3	
an order of magnitude great the DOE based on hydrolog porosity. This estimate or criginated from a disposal	ies in the Deweesville/Conquista aquifer are more than er than the fastest seepage velocities calculated by ic test values and an assumed value of effective is based on the extent of a molybdenum plume that pit near the former mill foundation. The DOE should evidence in revising estimates of seepage velocities
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Response: April 30, 19	991 By: TSC
Hazardous constituents in g preliminary final RAP) are	roundwater in monitor well 677 (see Figure 3.23 in the not evidence of a much faster than anticipated average

Hazardous constituents in groundwater in monitor well 677 (see Figure 3.23 in the preliminary final RAP) are not evidence of a much faster than anticipated average groundwater seepage velocity. The DOE maintains that molybdenum, the haza lous constituent used in the NRC's estimate of the velocity, is contributed along the flow path by other tailings piles and not just the molybdenum pit. Furthermore, simplifying the problem by considering flow along the centerline of the plume in one dimension, the 50th percentile concentration reduction arrives with the average seepage velocity (Freeze and Cherry, 1979). This means that if the source concentration is 61 mg/l, the distribution of the 30 mg/l contour should define the average seepage velocity. From Figure 3.23 in the preliminary final RAP, the 30 mg/l contour has not moved more than 900 feet from the molybdenum pit and not the 4500 feet suggested by the NRC. Thus, although average seepage velocity may have some relevance to the movement of conservative ions, it can not be used to interpret the distribution of hazardous constituents that are either precipitated or adsorbed along the flow path. The estimate of the groundwater seepage velocity in the preliminary final RAP (28 ft/year) is conservative considering that it is based on a hydraulic conductivity of 1.2 ft/day.

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ne DOE ne sealed in clay.	eeds to ensure the order to protect	hat all deep wells located on potable water supplies in the	Falls City site will be e units below the Manning
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Response: Date:	April 30,	By: DBierley	Landa a company and a company
State of is on fil	Texas, Bureau of le in the UMTRA	deep on-site production well Radiation Control. A log of of Project Office. The availab these were the only deep wells	one of the abandoned well le data from the millin
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Section: 5	.4.3	
and assess	possible impacts on st	ability/settlement.
And the second second		
SECTION 2		
SECTION 2 Response: Date:	April 30, 1991	By: TSC

During the April 1991 field program, the DOE measured groundwater elevations and the phreatic surface in tailings piles. As shown in Table 23.1, there is almost a 30-foot difference in head elevation between tailings piezometers and nearby groundwater monitoring wells. The low hydraulic conductivity of the tailings (2.4 x 10° ft/day from the preliminary final RAP) prevents the tailings from draining rapidly into the groundwater system. Because the underlying hydraulic conductivity of the foundation materials is from two to three orders of magnitude higher, unsaturated flow will occur down to the water table. Furthermore, there is no evidence of seeps on the sides of the piles, suggesting that the foundation materials can accept all of the tailings drainage as unsaturated flow.

Plans for Implementation: This discussion will be added to the RAP

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pending NRC	ed performance of the review of newly-receiving from RAP).	infiltration b	arrier will remain n (Calculation No.	n an open item FCT-07-89-12-
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Response: Date:	April 30, 1991	By:	TSC/RAC	
groundwater	ance of the cover (in compliance strategy. that the topslope of ces criterion for the	calculation for	as low as reason	able under the
Plans for	Implementation: None.			
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The followin		al properties of the contaminated materials
inches of es	timated settlement) and w reased density on the ca or the conservatism of	a significant volume reduction (50 to 60 ill result in a denser material. The effect lculated radiological parameters should be the values currently used should be
(2) The rep	resentatives of the compo or the conservatism of t	osite samples of relocated tailings must be the proposed parameters be demonstrated.
(3) DOE nee	ds to provide the location	on of the wind-blown sample 526.
significant three compo	ly higher than the diffusesite samples. As represent guestioned, DOE must	efficient of the relocated tailings is sion coefficient based on test results from sentativeness of the composite sample has address the large discrepancy and provide her value in the radon attenuation modeling.
The data t supporting additional If data fro Pile & and	hat were evidently used documentation such as justification for the ema om the November 1987 RAP	the emanation coefficient was inconclusive. to calculate the average values have no location, depth, etc. DOF must provide nation values for all three material groups. is used, DOE should include the location of is appropriate to include the upper two feet
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Response:		By: R. Cornish
Date:	April 29, 1991	

1) In-situ slime settlement will not significantly affect the calculated radiological parameters for the following reasons:

- o The in situ slimes will not undergo 50 to 60 inches of settlement. The slime materials will be excavated and mixed with tailings or other windblown soil to produce a mixture which, when recompacted into the pile, will have settling characteristics similar to the rest of the in situ tailings material.
- o The in situ tailings will typically be covered by 10 to 30 feet of other materials. They will be buried so deeply that their radiological parameters will not significantly affect the flux of radon from the surface.
- Compaction usually results in a reduction of the coefficient of diffusion (NUREG/CR-3533, Section 4.5) and the additional potential higher moisture content of the compacted sand-slime mixture would also produce a lower radon diffusion coefficient for this material relative to adjacent sand tailings.
- The slime tailings will be excavated and mixed with sand tailings from Pile 3. The resulting mixture will contain a greater percentage of smaller particles than the sand tailings. The mixture will have a higher water content and a smaller coefficient of diffusion than the sand tailings. To be conservative, the mixture will be assumed to have the same coefficient of diffusion as the sand tailings.
- 3) The location of the windblown sample 526 is East 65600, North 56800.
- 4) The empirical formula used to calculate diffusion coefficients is given in NUREG/CR-3533, Section 4.2. This same reference, in Section 4.3, states that the calculated and measured diffusion coefficients may differ by as much as an order of magnitude, particularly at higher moisture saturation. Measured values are preferable to calculations.
- 5) There never was a pile 8. The locations listed as pile 8 in the November 1987 RAP are 6 locations between piles 2 and 5, plus one location north of pile 3. Samples from random depths were used to determine the emanation coefficient (1987 draft RAP, D-13). A representative sampling of the piles was made at the locations and depths given in Table D.2.7 of the 1987 RAP. This table has been included here for review.

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Table D.2.7 Radon emanating fractions at the Falls City site

PILE	PARCEL	LOCATION NUMBER	DEPTH (ft.)	MOISTURE DRY WT.	RADON EMANATION COEFF.	RADIUM (pCi/g
1	Α	84	9-11	45.6	0.26	552
1	A	86	12-14	49.4	0.26	655
î	A	89	14-16	56.3	0.27	558
î	A	90	16-18	47.8	0.24	490
î	A	90	2-4	94.3	0.27	642
1	Ä	91	0-2	31.0	0.08	11
1	Ä	95	11-13	52.1	0.36	656
*	Â	95	13-15	38.1	0.28	475
1	Â	97	2-4	24.2	0.18	16
1			6-8	62.7	0.28	698
1	A	105			0.23	568
. 1	A	105	4-6	58.0	0.13	943
1	A	107	6-8	174.3		11
1	A	107	0-2	29.1	0.12	
1	A	108	6-7	156.2	0.34	934
2	A	59	8-10	28.9	0.19	274
2	A	59	10-12	28.9	0.17	281
2	A	60	10-12	31.6	0.23	21
2	A	63	4-6	28.2	0.13	524
2	A	64	6-8	54.7	0.21	384
2	A	64	10-12	26.6	0.17	265
2	A	65	8-10	129.3	0.14	1254
2	A	65	4-6	33.2	0.15	458
2	Ä	71	6-8	29.7	0.19	240
2	Ä	73	6-8	99.9	0.10	991
2	Â	73	8-10	144.2	0.15	1561
6		78	0-2	26.0	0.15	16
2	A		2-4	48.8	0.19	2.0
2	A	78	16-18	24.9	0.16	317
4	A	9		27.4	0.16	637
4	A	9	8-10			165
4	A	9	30-32	29.8	0.22	481
4	A	9	22-24	31.0	0.18	
4	A	9	12-14	24.2	0.16	413
4	A	10	4-6	12.7	0.18	486
4	A	10	10-12	7.6	0.16	240
4	A	10	14-16	11.0	0.17 0.15 0.17	297
4	A	11	2-4	9.7 73.1	0.15	272
4	A	11	8-10	73.1	0.17	1895
4	A	11	16-18	86.6	0.14	2046
A	Α	11	26-28	32.9	0.14	564
- 6	, A	7	12-14b	31.0	0.19	360
	Ä	10 11 11 11 7 7 7 7 7 7 7 7 8 8	4-6	31.0 7.3 108.8 31.7	0.17	175
5	Α	2	18-20	108.8	0.17	1733
5		7	12-14	31.7	0.19	363
5	A		6-8	10.6	0.17	251
5	٨	7	10-12	10.6	0.17	257
5	A	,		22.1	0.21	292
5	A	8	14-16	13.4		483
44444555555555	A A A A A A A A		26-28	39.8	0.19	
5	A	8	10-12	11.3	0.23	227

Table D.2.7 Radon emanating fractions at the the Falls City site (concluded)

PILE	PARCEL	LOCATION NUMBER	DEPTH (ft.)	MOISTURE DRY WT.	RADON EMANATION COEFF.	RADIUM (pci/g
7	A	24	10-12	25.7	0.19	223
7	A	24	2-4	11.2	0.25	92
. 7	A	2.4	6-8	27.6	0.23	290
7	A	25	19-21	27.4	0.20	165
7 7 7 7	Ä	25	12-14	24.6	0.19	200
· ,	A A A	25	2-4	9.3	0.18	180
2	, a	31	26-28	24.9	0.13	164
"	2	31	10~12	24.6	0.18	162
7	Â	31	22-24	28.0	0.19	166
7	Ä	31	20-22	31.8	0.20	268
7	,	31	24-26	31.9	0.19	290
	A		16-18	25.9	0.19	149
7	A	31		29.5	0.21	212
7	A	31	12-14	27.3	0.19	168
7	A	31	14~16			136
7	A	31	18-20	27.2	0.18	104
7	A	38	6-8	10.0	0.20	
7	A	39	6-8	36.2	0.24	89
7	A	44	10-12	21.5	0.20	251
7 7	A	44	8-10	10.3	0.26	109
	A	48	14-16	9.8	0.23	221
7	A	49	4-6	19.6	0.27	95
7	A	49	0-2	34.7	0.14	14
7	A	50	10-12	23.4	0.20	295
7	A	53	12-14	12.4	0.18	238
8	A	TP6	2-3	17.1	^ 14	265
8	A	147	8-10	34.3	1.6	18
8	A	153	8-10	29.1	12	34
8	A	159	8-10	19.9	20	38
8	Ä	190	8-10	57.1	0.16	15
		192	8-10	26.1	0.09	11
8	A	193	8-10	38.9	0.17	17
8	λ					288
3	В	TP4	9 %	17.1	0.20	301
3	В	TP4	17%	15.9	0.19	
3	В	TP4		15.8	0.18	323
3 3 3 3 3 3 3 3 3 3 3 3	B B B	1	18-20	62.8	0.17	674
3	В	1	8-10	88.6	0.25	1701
3	В	1	12-14	20.4	0.19	387
3	В	1	4-6	10.6	0.21	209
3	В	2	10-12	15.3	0.20	296
3	В	2	16-18	58.2	0.19	702
3	В	2	24-25		0.16	1026
3	В	4	20-22		0.17	476
3	В	1 2 2 2 4 4	12-14	15.9	0.22	263
	В		6-8		0.21	294

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	ed to characterize rado d material specificatio	n barrier material must be evaluated agains
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Section: 6	5.2.2
the comput	attenuation analysis must be revisited to determine if any changes in ar model are required to accurately characterize the system after g the above comments.
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Response: Date:	April 29, 1991 By: R. Cornish
The radon recalculat results.	attenuation parameters have not changed significantly. Therefore, a ion using the RAECOM computer model would not alter the initial
recalculat results.	attenuation parameters have not changed significantly. Therefore, a ion using the RAECOM computer model would not alter the initial implementation:
recalculat results.	ion using the RAECOM computer model would not alter the initia
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ore, and if	warranted, address it	that has been considered naturally occurring s remediation. Otherwise, DOE must establish res for this material for NRC concurrence.
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will be rem Project sit its identi- modification	ediated, if present at te also contains natural fication has been deve ons, will be used at t	which has been moved from its point of origin the Falls City site. The Spook, Wyoming UMTRA lly occurring uranium ore, and a procedure for eloped. The Spook procedure, with specific the Falls City site. A site geologist will ndisturbed strata and tailings.
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