2/16/84

#### UNITED STATES OF AMERICA NUCLEAR REGULATORY COMMISSION

## BEFORE THE ATOMIC SAFETY AND LICENSING BOARD

In the Matter

CAROLINA POWER & LIGHT COMPANY AND NORTH CAROLINA EASTERN MUNICIPAL POWER AGENCY Docket Nos. 50-400-0L 50-401-0L

DESIGNATED ORIGINAL

Cartified By

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(Shearon Harris Nuclear Power Plant, Units 1 and 2)

#### NRC STAFF RESPONSE TO WELLS EDDLEMAN'S MOTION FOR FURTHER DEFERRAL OF PARTS OF CONTENTION 107 AND MOTION FOR DENIAL OF ADMISSION OF SAID PARTS OF CONTENTION 107

#### I. INTRODUCTION

By filing dated January 17, 1984 Wells Eddleman moved the Licensing Board further to defer ruling upon his originally proffered Contention 107. The Staff's response in opposition to Mr. Eddleman's request for further deferral and the Staff's motion for the Licensing Board to now rule to deny admission of Contention 107 follows.

### II. BACKGROUND

On May 14, 1982 Mr. Eddleman filed his Supplement to Petition to Intervene. His proffered Contention No. 107 alleged that the Staff Safety Evaluation Report (not then written) for the Harris facility was deficient as to its treatment of specified generic safety issues. $\frac{1}{}$  The Staff opposed admission of the proffered Contention 107 on the grounds

1/ The contention as filed by Mr. Eddleman is attached hereto as Exhibit 1.

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that it lacked adequate basis, was overly broad, failed to raise a concrete issue capable of litigation and raised matters which were inappropriate for consideration in this proceeding. The Staff specifically noted that Mr. Eddleman had shown no nexus between his specified generic issues and the Harris facility as required by Gulf States Utilities Company (River Bend Station, Units 1 and 2, ALAB-444, 6 NRC 760, 772 (1977). "Staff Response to Supplemental Statements of Contentions By Petitioners To Intervene," dated June 22, 1982 at 57, 58. The Licensing Board deferred ruling on the admissibility of Contention 107 on the basis that it was premature and that Mr. Eddleman should proifer his contentions on generic issues when the Staff's SER was issued. LBP-82-119A, 16 NRC 2069, 2106 (1982). The Staff's SER was issued in November 1983. Appendix C of the SER set forth the Staff's consideration of generic safety issues which relate to the Harris facility. On January 17, 1984 Mr. Eddleman filed proffered contention 107-X, 107-Y, 107-2 on generic issues A-40, A-3, A-1, A-17, A-43, A-44, A-45, A-47 and A-49 as well as contentions on other aspects of the SER. On the same date by separate document, Mr. Eddleman filed a motion to defer his filing of contentions on generic safety issues. This response addresses that motion to defer and also moves the Board to deny Mr. Eddleman's contentions on generic safety issues. Our discussion follows. We respond to his separate contentions, 107X, 107Y and 107Z, related to generic safety issues in a separate filing. See "NRC Staff Response to Wells Eddleman's New Contentions Concerning the Staff's Safety Evaluation Report," dated February 16, 1984.

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#### ITT. DISCUSSION

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Since Mr. Eddleman filed Contention 107 in May 1982 and the Staff's response in June 1982, the Appeal Board has again had the matter of generic safety issues before it in <u>Pacific Gas and Electric Co</u>. (Diablo Canyon Nuclear Power Plant, Units 1 and 2) ALAB-728, 17 NRC 777 (1983). In ALAB-728 at pages 806 and 807 the Appeal Board addressed the same sort of argument that Mr. Eddleman presents here, i.e., the Staff's analysis of generic safety issues is not adequate. The Appeal Board reviewed the history of its treatment of generic safety issues. The Appeal Board (17 NRC at 806) stated that to assist a Licensing Board to determine whether any serious safety issue exists the staff should include a discussion in the SER or a supplement thereto of unresolved safety issues that apply to the facility under consideration. At 17 NRC 807 the Appeal Board states:

> "This being the case, the 'obligation' we placed on the staff to aid the adjudicatory boards runs to the boards and is not an obligation that is enforceable by a party to the operating license proceeding "[footnote omitted, emphasis added]

> An intervenor in an operating license proceeding is free to challenge directly an unresolved generic safety issue by filing a proper contention, but it may not proceed on the basis of allegations that the staff has somehow failed in its performance.

An examination of Mr. Eddleman's Contention 107 which is attached as Exhibit 1 conclusively shows that he is attempting to do exactly what the Appeal Board prohibits in <u>Diablo Canyon</u> cited <u>supra</u>. Mr. Eddleman is trying to raise the adequacy of the Staff's analysis of generic safety issues based upon the Appeal Board discussion in its view of the River Bend decision, ALAB-444, cited in his contention and referenced in Appendix C of the Staff's SER. Pursuant to the Appeal Board's direction in <u>Diablo Canyon</u>, <u>supra</u>, Contention 107 should be denied and the derivitive generic safety issue contentions separately filed by Mr. Eddleman on January 17, 1984 should also be denied. The Appeal Board's position in regard to generic safety issues is more fully set forth in our filing of this date upon Mr. Eddleman's contentions relating to the SER.

#### IV. CONCLUSION

The Appeal Board's decision in <u>Diablo Canyon</u> ALAB-728 prohibits the admission of Contention 107 which takes issue with the adequacy of the Staff's analysis of generic safety issues in Appendix C to the SER. The Licensing Board should not further defer Contention 107. The contention should be denied.

Sincerely,

Charles a Bait

Charles A. Barth Counsel for NRC Staff

Dated at Bethesda, Maryland this 16th day of February, 1984

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#107 The SFR for SHNPP is deficient in that it does not provide valid assurance that SHNPP as built will be able to operate safely and within applicable NPC rules, IFFF and ASMF codes, and o ther applicable requirements for operation, including mitte without undue risk to the nublic health and safety resulting from any of the following under 12 NRC 683 (<u>Byron</u>) at 685-686, and while when the following problems which apply to SHNPP have not been adequately resolved:

(A) dater Hammers; WestingLouse Steam Generator Tube Integrity (lack of it) (defective design SG's at Harris, like McGuire's and Summer's, included here); Reactor Vessel Materials Toughness (assuring same for Harris' 1971-ASME-Code pressurve vessels, coolant purns, etc); Fracture toughness of Steam Generator and Reactor Coolant Pump Supports (irrediation and frequent startups/shutdowns caused by defective steam generators or other management deficiencies of UFal including failure to make appropriate modifications & repais to assure safe & reliable operation, as at Brunswick); Seismic design criteria (including collapse of cooling towers and mining thereto, shaking locse embrittled wiring and nower insulation, and common-mode failures e.g. in the CPDM wiring which HPC does not have available to it on-site or otherwise het, & which I have not seen or had available); escape of radiation via Containment Emergency Sump Performance (e.g. madionuclides released to containment from excessive numbers of reactor trins at Harris induced by steam generator design defects, or other CPaL design and operating deficiencies as described phove); (G) Station Blackout from wiring insulation degradation or other failure to meet Shutdown Decay Hest-Benoval Requirements causes: due to loss of access to cooling towers, cooling tower failure

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or sebotage or terrorism, which marris' security plan fails to provide adequate detection of and defense against) (or sabotore or terrorism against the RER or other heat removal systems off SHMPP, which also Applicants' security plan does not provide adequate detection of, or defense against); (I) Safety Implications of Control Systems (including failures cross-generational (of computer equinat) interforces. due to the outdated design, Nuntested software, and vulnerable wiring of Hermis' Integrated Control System and other controls !!! fuilures in air lines due to, e.g. getting water in ther during maintenance (CP&L's Brunswick maintenance is 'mown to be sloper) or tests, etc); failure of hverefer control measures, and effects of hydrogen burns on safety equinment le.g. loss of novem on control to havn's's on'- ? hadrogen recombinens, feilure of Herris's insdequate instrumentation to detect Ho levels so the recombiners will be turned on before an explosion results, e.r. from onerating motor snarking); and Pressurices Thermal Shocir (a serious problem at Robinson 2, see "PC documents thereon, nil-ductility terr slreed" at 290 F after 11 years onersting; applies to Harris due to outdated reactorrr pressure vessel, crclant numps etc made to 1971 /ST-III codes) all of the above being as described by MRC, e.E. in MUPTG-0506, Vol 1 No.1, Feb. 19, 1982 which decoment's descriptions of the above unresolved safety issues is incorporated hereir by reference to mefine show what the issues listed above are, through the "problem description" in MIREG-0606 for each issue listed above. (L The conterns for interaction of such problems as ernressed, e.g. by D.L. Basderkas of NRC (1-29-5? presentation to Commissioners and attachaments thereto) also arriv to harris due to its old reactor vessel (ASE-1971 date ) and control systems particular vulnerabilities. Interaction of such

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Exhibit 1

- 215-weaknesses in the vessel, primary system (as described end refid above, including contertions 47-51 incomporated herein by reference) and in the control system as described above, can commound accidents and lead to much more serious conservences to the public health and safety in the form of radiation releases. i.e. a minor accident or incident like loss of feedwater can escalate through a reactor vessel fracture and further control system failures to a commoletely uncontrolled release of radioactivity to the environment, e.g. by fe'lure of containment isolation controls following vessel fracture or ATWS or any other incident (including ordinary reactor trins that lead to primary system relief valves releasing radioectivity inside containment in order to control primary system termersture and pressure). These masters include S'Stems Interactions (Task A-17 of NUPFG-0606, problem description incomponated pr reference asxistalkan shapep here for Task A-17.

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## CERTIFICATE OF SERVICE

I hereby certify that copies of "NRC STAFF RESPONSE TO WELLS EDDLEMAN'S MOTION FOR FURTHER DERFERRAL OF PARTS OF CONTENTION 107 AND MOTION FOR DENIAL OF ADMISSION OF SAID PARTS OF CONTENTION 107" in the above-captioned proceeding have been served on the following by deposit in the United States mail, first class, or, as indicated by an asterisk, through deposit in the Nuclear Regulatory Commission's internal mail system, this 16th day of February, 1984.

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Mr. Glenn O. Bright\* Administrative Judge Atomic Safety and Licensing Board U.S. Nuclear Regulatory Commission Washington, DC 20555

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