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OFFICIAL TRANSCRIPT PROCEEDINGS BEFORE

NUCLEAR REGULATORY COMMISSION BEFORE THE ATOMIC SAFETY AND LICENSING BOARD

DKT/CASE NO. 50-322-OL

TITLE

LONG ISLAND LIGHTING COMPANY (Shoreham Nuclear Power Station)

PLACE

Hauppauge, New York

DATE

January 24, 1983

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1	UNITED STATES OF AMERICA
2	NUCLEAR REGULATORY COMMISSION
3	BEFORE THE ATOMIC SAFETY AND LICENSING BOARD
4	x
5	In the Matter of :
6	LONG ISLAND LIGHTING COMPANY : Docket No. 50-322-OL
7	(Shoreham Nuclear Power Station):
8	x
9	
10	Third Floor, B Building
11	Court of Claims State of New York
12	Veterans' Memorial Highway Hauppauge, New York 11787
13	Monday, January 24, 1983
14	The hearing in the above-entitled matter
15	convened, pursuant to recess, at 10:30 a.m.
16	BEFORE:
17	LAWRENCE BRENNER, Chairman
18	Administrative Judge
	JAMES CARPENTER, Member
19	Administrative Judge
20	PETER A. MORRIS, Member Administrative Judge
21	Administrative Stage
22	
23	
24	
25	

- 1 -	APPEARANCES:
2	On behalf of Applicant:
3	ANTHONY F. EARLEY, Esq.
4	T. S. ELLIS III, Esq.
5	DONALD P. IRWIN, Esq.
6	Hunton & Williams
7	707 East Main Street
8	Richmond, Va. 23212
9	
10	On behalf of the Regulatory Staff:
11	BERNARD BORDENICK, Esq.
12	Washington, D.C.
13	
14	On behalf of Suffolk County:
15	ALAW ROY DYNNER, Esq.
16	MICHAEL S. MILLER, Esq.
17	Kirkpatrick, Lockhart, Hill,
18	Christopher & Phillips
19	1900 M Street, N.W.
20	Washington, D.C. 20036
21	* * *
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	2 WITNESSES		DIRECT	CROSS	REDIRECT	RECROSS	BOARD
	3 Louis D. J	Johnson and					
	Joseph P. By Mr. N	Novarro (Res	sumed)	10 027			
	5	TITEL		18,827			
	6	(2	Afternoon	Session	n18,8	369)	
	**	ohnson and Novarro (Res	sumed)				
	By Mr. M	iller		18,873			
	By Mr. E g By Judge By Judge				18,875		18,940
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1	8 Agreement Suffolk Co	with respect unty Content	to Parti	al Reso	lution of) -	
1	g Environmen	tal Qualific	ation, ar	nd Resol	ution of		
2	o soc concen	tion 19(i) -	Seismic	Qualifi	.cation	.page 18	,806
2	1 RECESSES:						
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2	3						
2	4	Afternoon	18,916				

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- 2 (10:30 a.m.)
- 3 JUDGE BRENNER: Good morning. We received on
- 4 Friday the County's filing advancing its so-called
- 5 Halipatt's Contention, if we can call it that. Respnses
- 6 of the staff and LILCO are due this coming Friday,
- 7 January 28th. We want to receive them by 3:00 o'clock
- 8 at our offices. The parties, of course, are not
- 9 precluded from continuing to discuss the matter before
- 10 and after the filing of the response.
- 11 On another subject, the County's cover letter
- 12 dated January 21st, 1983, which enclosed its Halipatt's
- 13 filing, states in the second paragraph that the County
- 14 will not be filing today its response to LILCO's motion
- 15 for partial summary disposition of SC Contention 8/SOC
- 16 Contention 19(h), Environmental Qualification. The
- 17 County's response will be filed shortly.
- The Board is completely mystified by that.
- 19 Can the County enlighten us?
- 20 MR. MILLER: Judge Brenner, it's my
- 21 understanding from discussions with Mr. Lanpher that the
- 22 County would expect to file its response sometime today.
- 23 JUDGE BRENNER: It was due on Friday and there
- 24 was no request for an extension.
- 25 MR. MILLER: I gather that the press of trying

- 1 to prepare the County's findings precluded getting the
- 2 response in last Friday.
- 3 JUDGE BRENNER: Well, we might or might not
- 4 have been willing to grant an extension but that is not
- 5 the point. There was no request for one, and we don't
- 6 do business like that in this proceeding. We have had
- 7 occasion to comment on that at least once before.
- 8 We were prepared on schedule to argue it this
- 9 morning. We expect to get to the litigation of that
- 10 matter as soon as we finish Torrey Pines. I don't know
- 11 when that will be, but it could be this week. Any
- 12 suggestions?
- 13 MR. DYNNER: Judge Brenner, I think that I
- 14 should claim at least perhaps partial responsibility, if
- 15 not total responsibility, in conveying what my
- 65 understanding was of the Board's views from our
- 17 discussion last Thursday.
- 18 I had taken down in my notes that -- and this
- 19 may have been incorrect -- that the Board would not hold
- 20 the County to a one-day response for a substantial
- 21 matter such as a motion for summary dismissal, and
- 22 apparently, that was not what the Board meant.
- 23 JUDGE BRENNER: What we said -- at the time we
- 24 made those comments, it was before we had seen the LILCO
- 25 motion. We had been orally told by LILCO that it would

- 1 be filing a motion for summary disposition. We stated
- 2 that depending upon the nature of the motion we would be
- 3 willing to, or might be willing to, entertain a request
- 4 for extension of time.
- We received no request for an extension of
- 6 time, and as it turns out, the nature of the motion is
- 7 not a very difficult motion to deal with, as some
- 8 motions for summary disposition potentially can be.
- We have got the schedule here, and the fact
- 10 that we have afforded you the luxury of shifting
- 11 attorneys around and not having to bring an attorney in
- 12 just to get a message as to when things were due or to
- 13 request an extension of time is no excuse for the party
- 14 not to communicate properly among its counsel. And we
- 15 were anxious to argue the motion today. The way we
- 16 resolve it will affect the way people have to prepare
- 17 for cross examination on the issue and so on.
- 18 We will attribute it this time to a failure of
- 19 communication among counsel. We expect it not to occur
- 20 again. The dates for electrical penetrations and
- 21 containment isolation are as established. We expect to
- 22 hold to those dates in the absence of a particularly
- 23 good cause. An extensive motion for summary
- 24 disposition, had it been that, might have been good
- 25 cause.

- 1 We expressed last week why we do not have the
- 2 time to divert things, because we might want flexibility
- 3 to be able to handle those issues in certain ways. And
- 4 we have to insure that the testimony is filed on time in
- 5 order to do that, and preliminary motions and responses
- 6 are heard and argued on time. The dates for arguing
- 7 those motions are as we have established, so it is the
- 8 parties' business to have the attorney who's going to
- 9 argue it here before us on those days.
- 10 We are going to argue this motion tomorrow:
- 11 that is, the motion for summary disposition on
- 12 environmental qualification. We want to receive
- 13 whatever written response the County 18 going to file
- 14 just as soon as possible and no later than tomorrow
- 15 morning before we begin the proceeding. That is, about
- 18 8:30 tomorrow morning. If you can jet it here by 5:00
- 17 o'clock tonight, that would be appreciated, but we won't
- 18 hold you to that.
- 19 MR. IRWIN: Could I respect that LILCO also be
- 20 hand-served with that?
- 21 JUDGE BRENNER: Just a minute. If there's any
- 22 uncertainty as to dates in the future, just ask us. But
- 23 just don't let it go silently by.
- 24 All right. In response to Mr. Irwin's
- 25 interjection, the other parties should certainly be

- 1 served immediately, too, so they can be prepared to
- 2 argue it.
- It might assist the County for us to tell you
- 4 preliminarily that we don't view the motion or the
- 5 support by the staff as a classic motion for summary
- 6 disposition, notwithstanding its labeling. We do view
- 7 it as a well-founded motion for a more definite
- 8 statement as to what the County seeks to put into
- 9 controversy with respect to that subpart of the
- 10 contention. And we certainly expect, as part of the
- 11 County's written response, to hear what it is the County
- 12 seeks to litigate in that subpart.
- I suppose we are agreeing with the staff and
- 14 LILCO that one cannot simply from reading that subpart
- 15 of the contention know what it is the County wishes to
- 16 litigate within it. Our thinking is that it is an
- 17 already-admitted contention, and the staff is somewhat
- 18 off the mark in just harping about specificity and basis
- 19 of the state.
- 20 However, under our prehearing authority and
- 21 powers as set forth in the applicable provisions of the
- 22 regulation, it is within our authority and within sound
- 23 hearing management to find out more specifically what a
- 24 party wants to litigate on the eve of trial. That is
- 25 done sometimes for prehearing conferences, when the

- 1 testimony is already filed at that time.
- We also have used cross examination plans to
- 3 enlighten us. Cross examination plans were due today,
- 4 and we expect to receive those on today's due date. And
- 5 perhaps that will assist us in understanding what
- 6 specifically the County seeks to litigate in that
- 7 subpart. Maybe, Mr. Dynner, that will assist the
- 8 County's thinking in its response. We do expect to see
- 9 the cross plans today. If that is a problem, let us
- 10 know.
- 11 Those are the only preliminary matters we
- 12 had. Do the parties have any?
- 13 MR. ELLIS: I have a preliminary matter on
- 14 Torrey Pines, Judge Brenner, that I would like to take
- 15 up. May I do that now?
- 16 JUDGE BRENNER: Are there any preliminary
- 17 matters other than those related to Torrey Pines?
- 18 MR. IRWIN: Yes, Judge Brenner, I have two.
- 19 The first is that an agreement with respect to subparts
- 20 (a) and (b) of Suffolk County Contention 8/SOC
- 21 Contention 19(h) Environmental Qualification, and also,
- 22 a total resolution of SOC Contention 19(i), Seismic
- 23 Qualification, has been signed by all parties. And I
- 24 will provide copies to the Board and the reporter at
- 25 this point and ask that it be bound into the record if

1	the	board	acce	pts It.			
2			(The	documents	referred	to	follows:)
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INSERT#1

UNITED STATES OF AMERICA NUCLEAR REGULATORY COMMISSION

Before the Atomic Safety and Licensing Board

In the Matter of				
LONG ISLAND LIGHTING COMPANY	Docket	No.	59-322	(OL)
(Shoreham Nuclear Power Station,) Unit 1)				

AGREEMENT WITH RESPECT TO PARTIAL RESOLUTION OF SUFFOLK COUNTY CONTENTION 8/SOC CONTENTION 19(h) - ENVIRONMENTAL QUALIFICATION, AND RESOLUTION OF SOC CONTENTION 19(i) - SEISMIC QUALIFICATION

A. ENVIRONMENTAL QUALIFICATION

Suffolk County Contention 8 and SOC Contention 19(h) both deal with environmental qualification of equipment at Shoreham Nuclear Power Station. Subsequent to the filing of the contention, the parties and their consultants have met on numerous occasions and have exchanged information and documentation. On the basis of these meetings and exchanges, Suffolk County and SOC have determined that their concerns with respect to paragraphs (a) and (b) of Suffolk County Contention 8 and paragraphs 1 and 2 of SOC Contention 19(h) have been resolved, and those portions of the contentions are hereby withdrawn. With this exception, Suffolk County Contention 8 and SOC Contention 19(h) remain issues available for litigation and decision in this proceeding.

B. SEISMIC QUALIFICATION

SOC Contention 19(i) deals with seismic qualification of equipment at Shoreham Nuclear Power Station. Suffolk County has indicated its independent interest in this contention. Following the filing of this contention, the parties and their consultants have met on numerous occasions and have exchanged information and documentation. Upon the basis of these meetings and exchanges, SOC and Suffolk County consider the concerns expressed in Contention 19(i) to have been resolved. The contention is accordingly withdrawn.

Suffolk County and SOC have one caveat regarding with-drawal of the contention, to which LILCO and the Staff do not object. The County and SOC have recently received Board Notification 82-122 relating to a change in the USGS position on the Charleston earthquake of 1886. The County and SOC are attempting to obtain the underlying data concerning this matter to assess whether it affects ground motion assumptions used at Shoreham. If this does affect the assumptions used at Shoreham (for instance, if it leads to a larger SSE for Shoreham), this could affect, in the County's and SOC's view, the adequacy of the qualification program LILCO has pursued. In this event, Suffolk County and SOC may wish to file a new contention relating to such data, which contention might question the adequacy of the SQ program at Shoreham. Given the numerous presently unresolvable uncertainties surrounding this possible

matter, the parties have not attempted to reach any more specific agreement about the nature of any such further filing, nor do they believe that any such further agreement could be derived with meaningful detail at this time.

Attorney for Long Island Lighting Company Attorney for Suffolk County

Attorney for Nuclear Regulatory Commission Staff

Attorney for Shoreham Opponents Coalition

DATED: January 21, 1983

- MR. IRWIN: Secondly, with respect to one
- 2 issue presently coming up for litigation after
- 3 environmental qualification; namely, electric
- 4 penetrations, LILCO and the County reached an agreement
- 5 in principle, which is presently embodied in an exchange
- 6 of correspondence, not yet a formal agreement resolving
- 7 that issue. And Ms. Letsche has asked me, along with
- 8 LILCO and the staff, that tomorrow be removed as a
- 9 filing date for testimony on electric penetrations.
- 10 I am confident that that agreement in
- 11 principle will mature in a final agreement.
- JUDGE BRENNER: When will we get the agreement?
- 13 MR. IRWIN: Ms. Letsche has indicated to me
- 14 that until after the County has filed its testimony or
- 15 its findings of fact, she will not have time to give it
- 16 substantive attention. That will be this Thursday. We
- 17 are drafting the correspondence into a proposed formal
- 18 agreement today.
- 19 JUDGE BRENNER: There is no doubt in the
- 20 parties' minds that they have reached absolute final
- 21 agreement?
- 22 MR. IRWIN: Unless there is a fundamental
- 23 misunderstanding as to some pretty plain words, no, sir.
- JUDGE BRENNER: Is there anybody here for the
- 25 County who can affirm that?

- 1 (No response.)
- JUDGE BRENNER: Why don't you find out, Mr.
- 3 Dynner, that that, too, is the County's view. Staff, do
- 4 you know?
- 5 MR. BORDENICK: I don't know, Judge Brenner, I
- 6 haven't spoken to anyone. But I would imagine there has
- 7 been an exchange of correspondence between the parties,
- 8 and our reaction would pretty much be the same.
- 9 JUDGE BRENNER: The problem is we want to be
- 10 in a position to litigate it next week if there is not a
- ii final agreement, and we had previously stated we would
- 12 defer the testimony dates only upon absolute assurance
- 13 that there was a final agreement. That is usually
- 14 embodied in the agreement or at least if not executed,
- 15 at least before us with the word that the only reason it
- 16 isn't executed is because of mechanics.
- 17 MR. IRWIN: That is my understanding, Judge
- 18 Brenner. Namely, that the letter agreement needs merely
- 19 to be translated into a formal agreement. If it would
- 20 make Mr. Dynner's life easier, I can confirm that with
- 21 Ms. Letsche and get back to the Board. And if the Board
- 22 would like, I can submit to the Board, with her
- 23 permission, that portion of our correspondence which
- 24 outlines the substantive agreement between us.
- 25 JUDGE BRENNER: All right. Why don't you do

- 1 that later today, but I also want to hear from the
- 2 County's own representative that they are absolutely
- 3 certain that there is an absolute agreement. If that is
- 4 the case, we will defer it.
- 5 MR. IRWIN: If there is any doubt on that,
- 6 LILCO is prepared to file its testimony tomorrow.
- JUDGE BRENNER: So let's hear as soon as we
- 8 can after some break today, after the lunch break. We
- 9 don't want to give the parties a hard time; we just
- 10 don't want to defer a date if there is anything
- 11 uncertain about it.
- 12 All right. The parties are still talking
- 13 about containment isolation, I take it.
- 14 MR. IRWIN: That is correct, Judge Brenner.
- 15 There is circulating at this point a draft memorandum
- 16 whose status I am trying to nail down today or
- 17 tomorrow. I think it is safe to say, though, that at
- 18 this point absent reaching a concrete agreement and its
- 19 being confirmed, we expect to file testimony on that not
- 20 later than next Tuesday.
- 21 JUDGE BRENNER: That is one that we changed
- 22 the date on to Monday, remember, January 31st?
- 23 MR. IRWIN: Not later than next Monday.
- 24 JUDGE BRENNER: And if there is any doubt, the
- 25 preliminary motions on that one, containment isolation,

18,810

- 1 were due February 2nd. We changed that date, also.
- Okay. Mr. Ellis, your matter.
- 3 MR. ELLIS: Yes, sir. Judge Brenner, we want
- 4 to express today, in light of events this morning, an
- 5 objection to the proposed scope of Torrey Pines
- 6 examination yet to be done. We commenced this
- 7 examination over two weeks ago; we have now had two
- 8 weeks of examination. While we had a hiatus one day, we
- 9 did have four days of depositions, so we have had at
- 10 least two full weeks of testimony on Torrey Pines. And
- indeed, over that we're now looking at our third week.
- When we left on Thursday, the Board in its
- 13 discretion indicated to Mr. Miller that he would have
- 14 the two hours that he had been deprived of. As I
- 15 recall, that was the statement of the Board. The Board
- 16 indicated that if he wanted to go in -- I'm looking at
- 17 the transcript -- if he wanted to go into another cap,
- 18 that that would be fine with the Board.
- 19 And indeed, I think a close reading of the
- 20 transcript indicates that the Board did not limit him to
- 21 one cap. It indicated that one cap was probably what he
- 22 needed. That is what the Board I think indicated at one
- 23 point; that he had in mind one more.
- In any event, the Board said that he could do
- 25 up to another two hours, and it indicated one cap,

18,811

- 1 though it did not preclude him going beyond one cap. I
- 2 think at one point, two caps were mentioned On Friday.
- 3 Although Mr. Miller said he would tell me that
- 4 afternoon, the Board said he could do it by the
- 5 following day.
- 8 He did do it by the following day and he gave
- 7 us three caps. Then this morning at 10 minutes after
- 8 10:00 Mr. Miller calls and states that he wants to go
- 9 through six or seven, maybe eight pages -- I haven't got
- 10 them counted here -- eight pages of the RAT team
- 11 inspection.
- We submit that is inappropriate. These are
- 13 not the witnesses for that purpose, and we would
- 14 strongly object to that. Indeed, we don't think three
- 15 caps is appropriate. That, however, as all of this, is
- 16 in the discretion of the Board.
- 17 But we think that that discretion ought to be
- 18 exercised in light of the fact that we have now been at
- 19 Torrey Pines, which in the pre-filed testimony of LILCO
- 20 amounted to maybe -- I haven't reviewed it recently, but
- 21 I don't think that it's more than a half a page or
- 22 two-thirds of a page indicating that this was what was
- 23 going to be done -- that we have now been at it for over
- 24 two weeks and we are looking at some additional time now.
- 25 We would strongly object to any examination of

- 1 these witnesses on material that is not in the Torrey
- 2 Pines report and certainly not any examination on the
- 3 RAT team inspection report that we were advised of at 10
- 4 minutes after 10:00 this morning.
- I hope that the tone of my voice does not, in
- 6 any way, make unmistakable the vigor of our objection.
- JUDGE BRENNER: Well, the tone of your voice
- 8 was pretty vigorous. I'm not sure what you meant.
- 9 MR. ELLIS: I meant it the other way around.
- 10 I thought it wasn't very vigorous. I stated it very
- 11 succinctly, and I didn't mean that to belie the vigor of
- 2 our objection.
- 13 JUDGE BRENNER: Mr. Miller, what do you have
- 14 to say?
- 15 MR. MILLER: Judge Brenner, Mr. Ellis is
- 16 correct as to the time that we advised him that we would
- 17 plan to ask the witnesses questions regarding the NRC
- 18 inspection report 83-02. I think the Board should keep
- 19 in mind that it wasn't until the end of last week that
- 20 the parties received this inspection report. Over the
- 21 weekend, --
- 22 JUDGE BRENNER: It was Thursday.
- 23 MR. MILLER: Thursday, then. Over the
- 24 weekend, we have had a chance to review the report. We
- 25 think that the report is highly relevant to the Torrey

- 1 Pines study of the Shoreham plant. In some specific
- 2 areas we would like to question the witness panel
- 3 regarding this report and how it is connected to the
- 4 Torrey Pines report.
- I indicated to Mr. Ellis, as he stated I
- 6 think, eight pages that we would plan to ask questions
- 7 from. I think the scope of our questions will be very
- 8 limited. In terms of the time consumption of the
- 9 questioning my guess is we're talking certainly no more
- 10 than a half an hour of questions.
- If it would please Mr. Ellis, we would be glad
- 12 to ask questions concerning only two caps instead of
- 13 three caps and use the time for questions regarding the
- 14 inspection report. But in any event, we think that the
- 15 report is, as I said, highly relevant and could prove of
- 16 interest to this Board.
- JUDGE BRENNER: Well, the last statement is
- 18 beside the point and may or may not be correct. Why do
- 19 you think you have to ask your questions of this witness
- 20 panel?
- 21 MR. MILLER: Judge Brenner, in at least three
- 22 areas that we could glean from our review of the
- 23 inspection report, the NRC has made some conclusions
- 24 regarding violations of Appendix B that would strongly
- 25 disagree with the conclusions made by Torrey Pines;

- 1 i.e., that the Shoreham plant -- the Shoreham QA/QC
- 2 program, as designed and as implemented, is adequate.
- We think that -- I would be glad to specify
- 4 those three areas if the Board would like to hear them.
- 5 In any event, it seems to us again that the inspection
- 6 report makes some determinations in the very areas that
- 7 were examined and conclusions drawn upon by Torrey Pines
- 8 with respect to the QA/QC program, which is what this
- 9 trial is all about.
- 10 JUDGE BRENNER: Why do you think Mr. Johnson
- is the correct witness to ask these questions of? In
- 12 other words, you asked him about all of the work he did
- 13 on Torrey Pines, and assuming arguendo for the moment
- 14 that it would be material to inquire into some of those
- 15 findings of the staff, -- and I guess I cannot resist
- 16 calling it the RAT report --
- 17 MR. MILLER: Judge Brenner, if I could, by way
- 18 of an example, one of the areas we would like to
- 19 question about concerns the NRC's conclusion in its
- 20 report that LILCO over-relies on final inspection in the
- 21 QA/QC program.
- 22 Certainly, Mr. Novarro has made great reliance --
- 23 expressed great reliance in the same area of using final
- 24 inspections as a way to catch things, both in his
- 25 testimony, pre-filed testimony as presented to the

- 1 Board, and in his testimony during the last two weeks.
- 2 In addition, Mr. Johnson has made reference to LILCO's
- 3 final inspection process; specifically, with respect to
- pipe supports I think but in other areas as well.
- i And it would seem to us that there is,
- 6 therefore, a basic disagreement between the NRC staff
- 7 and Mr. Johnson for Torrey Pines and Mr. Novarro for
- 8 LILCO as to what final inspection should be used for and
- 9 how much reliance should be placed upon final inspection.
- We think it is highly relevant to this hearing.
- 11 JUDGE BRENNER: I'm not sure why Mr. Johnson
- 12 is the necessary witness for you.
- 13 MR. MILLER: Mr. Johnson is here as a
- 14 representative of Torrey Pines, Judge Brenner. I think
- 15 that Torrey Pines has made some conclusions regarding
- 16 the Shoreham QA/QC program, including the value of final
- 17 inspection. Certainly, Mr. Novarro, as a representative
- 18 of LILCO, has drawn much comfort, if you will, from the
- 19 final inspection and what it can accomplish and how it
- 20 should be used. I think that these are appropriate
- 21 Witnesses to answer the questions that we would be
- 22 asking.
- JUDGE BRENNER: Yes, but he didn't do the work
- 24 on the RAT inspection. I don't know how much he knows
- 25 about what was there. You want to use it to ask him,

- 1 does this change his view, or how can his views be
- 2 correct on Torrey Pines given what the staff found
- 3 here? Would that be the approach?
- 4 MR. MILLER: In some areas, Judge Brenner,
- 5 that would be the approach.
- 6 JUDGE BRENNER: You see, we are here to put
- 7 all of the evidence together and we can put in what
- 8 Torrey Pines said along with what we hear from other
- 9 witnesses, including perhaps the more correct witnesses
- 10 for the RAT inspection; that is, the staff and maybe
- 11 LILCO witnesses who are familiar with the details of
- 12 that inspection. And these two witnesses might not be
- 13 and you are hitting them with it on very short notice,
- 14 to boot.
- Not out of your fault, I add, given when you
- 16 received the report. Nevertheless, the witnesses would
- 17 not be ready, or very ready.
- 18 MR. MILLER: Judge Brenner, in light of our
- 19 limitation on the pages that we would like to ask
- 20 questions from, I don't believe it would require the
- 21 witnesses being familiar with the entire report.
- 22 In addition to that, I think that this would
- 23 be an area that we could explore after the lunch break.
- 24 Again, my estimate of no more than a half an hour, I
- 25 think even -- if the Board would like, we could limit it

- 1 even more than that. I think in a very short time we
- 2 could tie in this inspection report to the Torrey Pines
- 3 study.
- 4 JUDGE BRENNER: I understand the tie-in. My
- 5 point is that we are as capable of tying it in as anyone
- 6 else, and we would have to go through it more than once
- 7 if we went through it at all; if you went through it
- 8 with these witnesses and then it turned out we had to
- 9 get all of the LILCO witnesses in who knew the details
- 10 and then the staff witnesses and on and on and on.
- 11 MR. MILLER: Judge Brenner, at this time the
- 12 inspection report is not in evidence. We would move to
- 13 put it into evidence at this hearing.
- JUDGE BRENNER: LILCO is entitled to choose,
- 15 in the first instance at least, the witnesses it
- 16 believes know the details. You're arguing that you need
- 17 to ask Mr. Johnson some questions about it for the
- 18 reasons you indicated. It might be best to combine it
- 19 all. I just don't want to hear round two and then round
- 20 three in terms of efficiency.
- 21 Mr. Ellis?
- 22 MR. ELLIS: Judge Brenner, several points.
- 23 First, at the outset I omitted to mention that neither
- 24 of these witnesses, I can represent to the Board, have
- 25 read the RAT report. I did not use the 20 minutes

- 1 between 10:10 and 10:30 to ask them to do that. I
- 2 exercised my discretion to have them continue to do
- 3 things they were doing.
- 4 Second, I think that -- and therefore, I think
- 5 it is inappropriate to ask these witnesses questions
- 6 about matters which may need to be put into context,
- 7 Matters about which they do know facts and so forth.
- 8 A second point is that there are going to be
- 9 I&E reports continuing on up to fuel load, beyond fuel
- 10 load, and at some point there has to be an end to the QA
- 11 litigation.
- 12 Of course, the Board always has the power,
- 13 always has the discretion to ask to hear about any
- 14 particular IEE report or any particular point it needs
- 15 to address. But in terms of the scope of these
- 16 contentions and what has already been litigated, we
- 17 think that these are the wrong witnesses. And in any
- 18 event, this is an inappropriate time to do it,
- 19 especially considering that they have not reviewed it
- 20 and are not themselves familiar with it.
- 21 MR. HILLER: Judge Brenner, with respect to
- 22 Mr. Ellis's statement regarding the I&E reports, it
- 23 would be the County's position that all IEE reports past
- 24 and present that relate to Shoreham's QA program should
- 25 be made a part of the record.

- JUDGE BRENNER: Are you serious?
- 2 MR. M. LLER: Yes, we are serious. Any of the
- 3 IEE reports related to the QA/QC program at Shoreham we
- 4 feel should be made a part of the record. We feel it
- 5 would be unfair to suppress the problems, the
- 6 discrepancie, that have been noted by he NRC in its
- 7 inspections.
- 8 JUDGE BRENNER: We are not putting the
- 9 inspection reports in on that, I can assure you. The
- 10 past, present or future. The volume is just too great,
- 11 and that kind of situation does not -- is not conducive
- 12 to separating the wheat from the chaff, which is the
- 13 parties' obligations to do in the litigation before us.
- 14 Anything that is important, the County has had
- 15 ample opportunity to use, and we have extensively used
- 16 inspection reports. But we're not just en masse moving
- 17 them in.
- 18 Returning to your immediate proposition, you
- 19 are talking about aspects of one inspection report?
- 20 MR. MILLER: Judge Brenner, with respect to
- 21 this one particular inspection report, then, the County
- 22 would be agreeable to not at this time ask any questions
- 23 regarding the Inspection Report 83-02, and to have, at a
- 24 later time, a full hearing regarding this inspection
- 25 leport. But we would request that at that time, Mr.

- 1 Johnson be made available.
- We think that there are some questions
- 3 appropriately directed to Torrey Pines, and Mr. Johnson
- 4 is Torrey Pines's representative. And if the Board or
- 5 LILCO at this time would feel that the witnesses are not
- 6 prepared or this is not the appropriate time, we would
- 7 be agreeable to do it at a later time.
- B JUDGE BRENNER: And who else do you want to
- 9 testify about the report? Do you want the staff, also?
- 10 It's their report.
- 11 MR. MILLER: Yes, Judge Brenner, we would want
- 12 the staff here to testify as to the report, and the
- 13 LILCO personnel that were involved in the preparation or
- 14 in the report itself.
- JUDGE BRENNER: There are reports that are
- 16 going to continue to come out, and we are not,
- 17 Willy-nilly, going to stop whatever we are doing at that
- 18 time and automatically put a report in. Whether or not
- 19 it is important depends upon the particular content of
- 20 the report.
- 21 Why don't you give us a cross plan, and a very
- 22 detailed one, as to what you want to cross examine on
- 23 from the report, and geared to which witnesses you want
- 24 to ask the questions of. I don't mean by name, but by
- 25 organization. You can separate out LILCO, Torrey Pines

- 1 and the staff, in those three broad categories, and give
- 2 us that.
- You say you're ready to cross examine now, so
- 4 why don't you give us that very quickly. You tell us
- 5 what would be reasonable. All I want to say is quickly
- 6 --
- 7 MR. MILLER: Today, Judge Brenner?
- BRENNER: Today is fine.
- 9 MR. MILLER: Let me explain that with respect
- 10 to our questioning of this report, we were prepared
- 11 today to go forward with Mr. Johnson and Mr. Novarro.
- 12 You're requesting that we give you a cross plan and
- 13 expand it to include all other persons we would want to
- 14 question the report about? Is that correct?
- 15 JUDGE BRENNER: If you, indeed, want to
- 16 question other persons. But we want to see your
- 17 questions of Mr. Johnson first, but I want to see the
- 18 rest of it, too, so we get the whole picture. And the
- 19 idea is to get it while he is still here so we can make
- 20 a decision.
- 21 If you can do it today, that's fine. First
- 22 thing tomorrow morning would be all right, also.
- 23 MR. MILLER: Judge Brenner, would it be
- 24 appropriate for us to give a cross plan regarding our
- 25 questions on Torrey Pines to Mr. Johnson to you tomorrow

- 1 morning, and then follow up with the cross plan
- 2 regarding other organizations?
- 3 JUDGE BRENNER: Well, I want to see the whole
- 4 picture because it could affect the decision, (a) as to
- 5 whether to go ahead at all, (b) whether it makes sense
- 6 to go shead now on some of it. I don't know how far you
- 7 want to go with it. And I'm also not sure that the
- 8 report, on its face, finds things a lot different than
- 9 things we have already heard in our extensive record, in
- 10 both Torrey Pines and prior staff IE reports.
- 11 So I want to see ... y it is something
- 12 different, and that is going to be the problem with any
- 13 future reports, also.
- 14 MR. MILLER: Judge Brenner, Mr. Dynner has
- 15 pointed out or reminded me that there is an exit meeting
- 16 scheduled for tomorrow on this inspection report. It
- 17 could be that a cross plan regarding all other
- 18 organizations other than Torrey Pines would be more
- 19 appropriate after that exit meeting.
- JUDGE BRENNER: No, I don't want to wait.
- 21 You've got something in mind and I just need to see what
- 22 it is a little better. And we also have to find some
- 23 way to inform the other parties of what the main points
- 24 are that you want to cross examine on, without them
- 25 necessarily getting all of the detail that we want.

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- So I think you need a separate outline of what
- 2 portions of the IE report you want to cross examine on,
- 3 and who, as I say, by organization. It doesn't have to
- 4 be by individual witness name you want to ask the
- 5 questions of . And the main points should be given to
- 6 the other parties. And then we will hear more on it
- 7 tomorrow.
- 8 LILCO, for its part, when we handle it
- 9 tomorrow can determine that if we are willing to hear
- 10 some examination on some of the points that you want to
- 11 ask about, Mr. Miller, LICO can determine whether it
- 12 would just as soon have Mr. Johnson able to respond as
- 13 to what relationship he thinks it has given his
- 14 findings, or whether it would argue that only witnesses
- 15 with more direct knowledge should be involved. And then
- 16 we can, on our own, put the record together and decide
- 17 Whether it is consistent or inconsistent with the
- 18 findings. And we will give you our view, too.
- 19 Incidentally, the report has not escaped our
- 20 notice, and we are thinking about it ourselves. But our
- 21 thinking hadn't matured very much, and what you are
- 22 going to give us could assist it.
- 23 MR. ELLIS: Judge Brenner, in order for us to
- 24 make any decisions and in order for us to be able to
- 25 argue, I understand that the Board wants the County to

- 1 give us a topic or subject outline, not necessarily in
- 2 questions but that we should have some fairly
- 3 particularized notion of the areas that they intend to
- 4 pursue.
- 5 JUDGE BRENNER: That is the staff, also.
- 6 That is correct. They can give you the whole cross
- 7 plan, too, if they have no objection to that, in lieu of
- 8 the particularized outline. But we will leave that up
- 9 to them.
- 10 MR. ELLIS: Now, what was the timing on that?
- JUDGE BRENNER: We need it tomorrow morning,
- 12 for the whole thing.
- MR. ELLIS: Would it be possible for us to
- 14 have it tonight?
- 15 JUDGE BRENNER: No. We are asking them to do
- 16 it on short notice, but it will be difficult for us to
- 17 decide whether or not we want to let Mr. Miller go ahead
- 18 and ask Mr. Johnson some questions without seeing the
- 19 rest of the picture, and that is why we need the rest of
- 20 it.
- 21 MR. ELLIS: The only thing I was thinking was
- 22 the difficulty we would have in consulting with certain
- 23 people on that short of notice, if we got it tomorrow
- 24 morning. We need some time to talk to the people who,
- 25 indeed, were involved.

- JUDGE BRENNER: Well, what about -- would Mr.
- 2 Johnson still be here, if we could get to him in the
- 3 afternoon? You work that out with your schedule, too.
- 4 MR. ELLIS: I guess I had foolishly
- 5 entertained the notion that we would be done with Mr.
- 6 Johnson this afternoon.
- JUDGE BRENNER: Well, that remains to be seen,
- 8 separate from this matter, and now with this matter, I
- 9 guess you won't be. Because we didn't decide whether we
- 10 would let Mr. Miller ask questions.
- The other option is to let him have his half
- 12 hour, but I'm reluctant to do that until I see the whole
- 13 picture. I don't want to do it piecemeal. But if you
- 14 want to let him go ahead and then run the risk of
- 15 needing him again later, that is up to you.
- Why don't you all think about it? We would be
- 17 prepared to argue it after the first break tomorrow,
- 18 rather than first thing in the morning, if that world
- 19 assist you. And I guess it would be prudent to have ir.
- 20 Johnson read the report for what it's worth, even though
- 21 We are perfectly cognizant that reading a report and
- 22 having knowledge of what it involved are two very
- 23 different things.
- 24 MR. IRWIN: Judge Brenner, if I may, on the
- 25 subject of notice, going back to the argument scheduled

- 1 for tomorrow on the motion with respect to the question
- 2 on environmental qualification -- if it possible for us
- 3 to receive the Suffolk County response to our motion
- 4 this evening. We prepared that motion in two days.
- 5 They've already had four days to respond. If we could
- 6 get it this evening so that we could think about it
- 7 overnight, that would be more useful than 30 minutes or
- 8 less to think about it.
- 9 JUDGE BRENNER: Okay. Let's leave it this
- 10 way. We expect the County, in good faith, to try very
- 11 hard to do that. But the actual due date we will hold
- 12 them to will be tomorrow morning, somewhere around 8:00
- 13 or 8:30 at the latest.
- Okay, let's get into the examination. We are
- 15 going to hold you to two hours, Mr. Miller. As we
- 16 indicated, you can spend it all in one cap or as many as
- 17 you want to, within the two hours. You, I think, have
- 18 got a good feeling from the discussion yesterday which
- 19 Mr. Ellis accurately paraphrased that we have a feeling
- 20 as to how extensive it has to be in terms of the desires
- 21 We expressed last week for more information.
- So, we expected to see one or two caps. The
- 23 fact that you have three does not disturb us, but you
- 24 have the same two-hour limit.
- 25 MR. MILLER: Yes, Judge Brenner. I think the

- 1 discussion of the caps will actually go very quickly.
- JUDGE BRENNER: Let me make one other
- 3 suggestion. Over lunch, the parties might want to talk
- 4 to each other, and maybe orally the County can tell Mr.
- 5 Ellis the nature of the weeks that it would have liked
- 6 to ask Mr. Johnson on that RAT inspection. And that
- 7 might assist Mr. Ellis in making some of the decisions
- 8 he has to make in terms of his position.
- 9 MR. MILLER: The County is agreeable to do
- 10 that, Judge Brenner.
- 11 Whereupon,
- 12 LOUIS D. JOHNSON and
- JOSEPH P. NOVARRO,
- 14 the witnesses on the stand at the time of recess,
- 15 resumed the stand and, having been previously duly
- 16 sworn, were examined and testified further as follows:
- 17 CROSS EXAMINATION -- Resumed
- 18 BY MR. MILLER:
- 19 Q Gentlemen, if you would, -- I believe, Judge
- 20 Brenner, you are aware last Friday afternoon, early
- 21 afternoon, we informed Mr. Ellis's secretary and your
- 22 secretary as to which caps we were going to be pursuing
- 23 this morning.
- 24 Mr. Novarro and Mr. Johnson, I assume at this
- 25 point you have been advised as to what those caps were

- 1 and are and you've had a chance to review them; is that
- 2 correct? We're talking specifically about caps 4, 11
- 3 and 13.
- 4 A (WITNESS NOVARRO) Yes.
- 5 Q Well, why don't we begin, then, if you would
- 6 turn to corrective action plant 4, which relates to PFR
- 7 032. Gentlemen, I believe you will recall this is the
- 8 potential finding that involved the missing welds. And
- 9 my first question, Mr. Johnson, with respect to
- 10 PFR-032: Did Torrey Pines conclude that this
- 11 discrepancy was generic? And I'm referring specifically
- 12 to the Impact Assessment Statement, which would be page
- 13 4, I believe, of the Torrey Pines report, PFR-032.
- 14 I'm reading, Mr. Johnson, from the bottom of
- 15 that page where it states, "TPT found this discrepancy
- 16 in two of two cases where pipe supports were inspected
- 17 to a level of detail where welding was inspected."
- 18 A (WITNESS JOHNSON) There is additional
- 19 information there that relates to the fact that one of
- 20 the two cases where the welding was not found matched
- 21 the design requirement. The welds are required on box
- 22 beam pipe supports greater than 12 inches diameter
- 23 piping, and welds are not required by the E&DCR that is
- 24 referenced there for box beam supports for pipes less
- 25 than 12 inches.

- And it does say that similar discrepancies may
- 2 exist. That is based on a sample of one out of two, if
- 3 yo will. I think Mr. Novarro addressed the rest of the
- 4 world in his corrective action plan.
- 5 Q Well, Mr. Johnson, with respect to number 3 of
- 6 that box, which is entitled "Preparation by GA Task
- 7 Leader," I see that criterion 4 is marked. And if I --
- 8 well, let me just read if I could, then, from the
- 9 transcript of last week in which you were defining for
- 10 us the criteria of Torrey Pines and what they mean. And
- 11 you state at transcript page 18,273-18,274, "Criterion 4
- 12 is a discrepancy, the nature of ... " --
- 13 MR. ELLIS: Excuse me, could we have the time
- 14 to look at the transcript page that you are reading
- 15 from, please?
- 16 MR. MILLER: The page numbers are 18,273 at
- 17 the very bottom, continuing over to 18,274.
- 18 BY MR. MILLER (Resuming):
- 19 O Do you have the pages, sir?
- 20 A (WITNESS JOHNSON) Yes.
- 21 Q If you will read with me, it starts at the
- 22 bottom of the page, "Criterion 4 is a discrepancy, the
- 23 nature of which would suggest that there may numerous
- 24 similar discrepancies in the plant that might lead to a
- 25 safety concern relating to the plant."

- So, Mr. Johnson, again, I ask if this PFR
- 2 indicates to Torrey Pines or indicated to Torrey Pines a
- 3 generic concern with the Shoreham plant.
- 4 A (WITNESS JOHNSON) No, it did not. You are
- 5 correct that the reviewer on the impact assessment did
- 6 check box 4, and that was based upon a discussion that
- 7 was referred to at the bottom of that page.
- 8 If you also look over at the Finance Review
- 9 Committee classification of this finding, they
- 10 classified it under item -- or, under criterion 1, which
- 11 is a singular event where the construction conditions
- 12 did not meet the design requirement.
- 13 Q Was Mr. Volman incor ect, then, Mr. Johnson,
- 14 in checking off Box 4, Criterion 4?
- 15 A (WITNESS JOHNSON) Yes, I believe he was.
- 16 (Counsel for Suffolk County conferring.)
- 17 Q Now, Mr. Johnson, with respect to the Torrey
- 18 Pines review of the corrective action plan which is the
- 19 next page, you state in your approval of the corrective
- 20 action plan, "Agree that documentation of actions
- 21 planned by LILCO would be prudent." Do you see that
- 22 comment, sir?
- 23 A (WITNESS JOHNSON) Yes.
- 24 Q Do you know if LILCO did document the actions
- 25 planned or set forth in this corrective action plan?

- 1 A (WITNESS JOHNSON) The corrective action plan
- 2 documents the planned actions. I have not seen
- 3 documentation of the results of those actions at this
- 4 point.
- 5 Q Mr. Novarro, did LILCO document the actions
- 6 set forth in this corrective action plan?
- 7 A (WITNESS NOVARRO) Yes, we did. And in my
- 8 testimony I stated that we did two things. We looked at
- 9 all of the similar box beam restrains greater than 12
- 10 inches, and there were about 80 of them, as I recall,
- 11 and we found no other discrepancy of this type.
- We also, as I stated in the testimony,
- 13 re-analyzed the one box beam restraint that was found
- 14 that had missing welds on one of the four sides of the
- 15 box beam, and we documented the fact that that box beam
- 16 restraint was adequate as is. No modification being
- 17 required.
- 18 I reviewed the documentation that said that
- 19 that analysis had been done, and the results are stated.
- 20 Okay, let's go on to the corrective action
- 21 plan which is cap 4. Mr. Novarro, in your opinion, does
- 22 corrective action plan 4 identify the cause of the
- 23 discrepancy identified by Torrey Pines in PFR-032?
- 24 A (WITNESS NOVARRO) Yes, it does.
- 25 Q Could you point me to where the cause is

- 1 identified?
- 2 A (WITNESS NOVARRO) In the corrective action
- 3 plan there is a large paragraph that describes cause.
- 4 At the very bottom of the paragraph there is a statement
- 5 that says that the change in the drawing was overlooked
- 6 by FQC at the time of final installation acceptance
- 7 inspection, and it refers to the two versions of the
- 8 drawing that showed the change.
- So in our opinion, as stated here, this was a
- 10 human overlooking of a requirement.
- 11 Q Mr. Novarro, as I read that paragraph, it
- 12 indicates to me that Engineering had changed the weld
- 13 symbols to require filet welds all around, and that this
- 14 change was overlooked by FQC at the time of final
- 15 inspection. Is that correct?
- 16 A (WITNESS NOVARRO) No. I don't think that is
- 17 What it says. In the paragraph that I read from there
- 18 is a statement that the drawing that was in effect at
- 19 the time of the inspection was the prior revision of the
- 20 drawing. So at that point, the inspection apparently
- 21 was done correctly.
- 22 But, Mr. Novarro, following that inspection, a
- 23 change was made to require the welds all around; is that
- 24 correct?
- 25 A (WITNESS NOVARRO) That is what Revision 9 of

- 1 the drawing requires, yes.
- Now, was FQC informed of this change, to your
- 3 knowledge?
- 4 A (WITNESS NOVARRO) I really don't know, but I
- 5 would assume that revisions of the drawings were
- 6 available to all.
- 7 Q How would such a change be documented, Mr.
- 8 Novarro? Would there be an EEDCR for that change?
- 9 A (WITNESS NOVARRO) No. In this case, there is
- 10 a revision of the drawing that is attached that is
- 11 Revision 9 that shows the box being restrained, and the
- 12 requirement for the filet welds.
- 13 Q Mr. Novarro, what procedure or procedures
- 14 exist within the Shoreham QA program to insure that such
- 15 changes are made known to FQC final inspection?
- 16 (Panel of witnesses conferring.)
- 17 A (WITNESS NOVARRO) FQC, as far as I know, keeps
- 18 a listing of all current revisions of drawings that are
- 19 required for the job. The BC drawings that we're
- 20 talking about here that are shown in the attachment are
- 21 the drawing series that shows the requirements for all
- 22 safety-related pipe supports. So FQC would know
- 23 generally of this requirement by the updated drawing
- 24 list for these types of drawings.
- 25 Q Then, Mr. Novarro, am I correct that assuming

- 1 that in this case, FQC was not made aware of this change
- 2 in the drawing?
- 3 A (WITNESS NOVARRO) It appears as though the
- 4 drawing change, which you can see, is by a symbol in the
- 5 middle of a very complex part of the drawing requiring
- 6 that, in this instance now, the fourth filet weld on the
- 7 four sides was required apparently was not seen. And,
- 8 therefore, there was no apparent knowledge at the time
- 9 that the requirement existed.
- 10 A (WITNESS JOHNSON) I think the evidence of the
- 11 other pipe supports indicates that the change was noted
- 12 by FQC and was inspected for.
- 13 Q I assume, though, Mr. Johnson, that
- 14 Construction Inspection did not see the change; is that
- 15 correct?
- 16 A (WITNESS JOHNSON) Why do you assume hat?
- 17 There were 79 other pipe supports of this variety that
- 18 did have the welds in them.
- 19 Q Let me go back again to the cause of this
- 20 discrepancy. Mr. Novarro, from your statements I gather
- 21 that you do not know for certain the cause of this
- 22 discrepancy, is that correct?
- 23 A (WITNESS NOVARRO) No. I think I stated that
- 24 this discrepancy came about as a result of a drawing
- 25 change in this case that was not understood by someone

- 1 at the time the drawing was issued; and, therefore,
- 2 there was no knowledge that the design change had
- 3 occurred, nor, for that matter, could the inspection be
- 4 done.
- But when we found this discrepant condition,
- 6 it was very reasonable on our part to say well, had it
- 7 happened again -- was this a situation that could have
- 8 happened again. And we satisfied ourselves of that by
- 9 looking at all of the similar box beam restraints of
- 10 this type that would have required a fourth filet weld.
- And as I mentioned earlier, there were about
- 12 80 of them as I recall, and looking at all of those,
- 13 re-inspecting all of those hangers or supports, there
- 14 was no case of another missing weld.
- 15 Q Well, Mr. Novarro, was the change in the
- 16 drawing not understood, or was the change in the drawing
- 17 overlooked, as stated in the corrective action plan?
- 18 A (WITNESS NOVARRO) I don't really know, but I
- 19 don't think it makes any difference.
- 20 In either event, Mr. Novarro, the change in
- 21 the drawing was not discovered or made known to the
- 22 final inspectors; is that correct?
- 23 A (WITNESS NOVARRO) As I said, the FQC group
- 24 that had a copy of this final or later version of the
- 25 drawing apparently -- and I really don't know -- either

- 1 didn't see it or didn't understand it, but the
- 2 inspection had been completed.
- 3 I might point out also that all of these
- 4 hangers are -- in this case, this is a hanger on the E11
- 5 system, which is the RHR system in the reactor
- 6 building. All of these hangers are all part of the
- 7 final stress reconciliation program, and are all going
- 8 through a final review.
- 9 Q So, Mr. Novarro, in addition to the FQC
- 10 inspection not noticing this change, construction
- 11 personnel also were not made aware of this change; is
- 12 that correct?
- 13 A (WITNESS NOVARRO) Yes. If the welds were not
- 14 there, somebody couldn't have put them in. So I would
- 15 have to agree that that was the case. But again, this
- 16 was the one case, and the only one case, that we found
- 17 this. All of the others were there.
- 18 Q What was the cause, Mr. Novarro, of the
- 19 construction personnel not being made aware of the
- 20 change to the drawing?
- 21 A (WITNESS NOVARRO) I think it is the same
- 22 reason that I gave before; that is, that either the
- 23 drawing change was unclear or they didn't understand
- 24 it. It is a very small symbol in the middle of a maze
- 25 of instructions on a very complicated drawing, and in

- 1 this one case, I guess they didn't see it, either.
- 2 So, Mr. Novarro, you really don't know, then,
- 3 why it is that construction personnel were not made
- 4 aware of this drawing change?
- 5 A (WITNESS NOVARRO) I gave the two reasons why I
- 6 thought they didn't know, and if you would like, I would
- 7 repeat them again.
- 8 JUDGE BRENNER: Don't do that. I think you've
- 9 got his answer a couple of times to your question, Mr.
- 10 Miller. You have to pick a time to move on to your next
- 11 point, and this is it.
- 12 MR. MILLER: I will move on right now, Judge
- 13 Brenner.
- 14 BY MR. MILLER (Resuming):
- 15 O Mr. Novarro, with respect to cap 4, in your
- 16 opinion, does this corrective action plan include any
- 17 measures to prevent the repetition of the discrepancy or
- 18 the kind of discrepancy identified by Torrey Pines in
- 19 PFR-032?
- 20 A (WITNESS NOVARRO) Yes. I think that we looked
- 21 at the entire population. We found that this was the
- 22 only case of a human error; the procedure works. I
- 23 think that is evident by the fact that all of the other
- 24 similar restraints are correct; and, therefore, I think
- 25 We covered the whole range of review on that matter.

- 1 Q But, Mr. Novarro, what, if anything, was done
- 2 to insure that changes to the drawings are made known to
- 3 FQC at the time of final inspection?
- 4 A (WITNESS NOVARRO) FQC was aware of the
- 5 existing drawing revision at the time of final
- 6 inspection. The drawing was revised after that, as we
- 7 stated earlier.
- 8 Q Mr. Novarro, let's go back, then, to the third
- 9 paragraph of the LILCO corrective action plan, because
- 10 that is -- I misunderstood your explanation, then. As I
- 11 read that paragraph, when FQC performed the welding
- 12 inspection, the welding was in accordance with the
- 13 drawing. Thereafter, the drawing was changed. FQC made
- 14 its final inspection and was not made aware of that
- 15 change.
- Now, that is the way I would read that
- 17 paragraph. How do you explain it?
- 18 A (WITNESS NOVARRO) That is not what I read. I
- 19 stated earlier that FQC inspected the hanger at the
- 20 time, in accordance with Revision 7 of the drawing. The
- 21 later revision required the four filet welds.
- (Counsel for Suffolk County conferring.)
- JUDGE BRENNER: Mr. Novarro, Mr. Miller's
- 24 point of confusion, or the point he wanted to clarify
- 25 With you, is you just stated before that the revision

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- 1 was after final inspection. Yet, as he reads the
- 2 write-up in the cap, it appears that final inspection
- 3 was after the revision of the drawing?
- 4 Is that your point, Mr. Miller?
- 5 MR. MILLER: Yes, Judge Brenner.
- 6 JUDGE BRENNER: Can you clarify that?
- 7 WITNESS NOVARRO: Perhaps the confusion is
- 8 that the final installation inspection, or acceptance
- 9 inspection, was done with Revision 7 of the drawing, and
- 10 that was the intent of the last sentence, as I wrote it,
- 11 and hope that it was understood that way. I understand
- 12 it to mean that.
- 13 JUDGE BRENNER: Is that different than the
- 14 term, "final FQC inspection"?
- 15 WITNESS NOVARRO: At the time that this hanger
- 16 was completed and reviewed by FQC, they used Revision 7
- 17 of the drawing as their guide to the inspection. When I
- 18 talked later of the final stress reconciliation program,
- 19 there will probably be another inspection of this hanger
- 20 as part of that program. That is what you were
- 21 requesting.
- JUDGE BRENNER: I thought you said earlier
- 23 orally -- and maybe I misheard you -- that the drawing
- 24 was revised after the FQC final inspection.
- 25 WITNESS NOVARRO: Yes, I did, Judge Brenner,

- 1 and hangers are erected in accordance with the drawing
- 2 -- a BC drawing, as we see in this group of pages. So
- 3 there is an inspection that occurs as the hanger is
- 4 completed in accordance with the drawing. That is the
- 5 hanger inspection.
- 6 We've talked many times over the last weeks
- 7 about a final stress reconciliation program that will
- 8 also require a final inspection. Perhaps that is where
- 9 the confusion lies.
- 10 JUDGE BRENNER: Well, the sentence in the cap
- 11 -- I infer from the sentence, "This change was
- 12 overlooked by FQC at the time of final inspection
- 13 acceptance inspection," as meaning that the change was
- 14 there before FQC's final inspection. I'm talking about
- 15 the stress reconciliation program. Is that consistent
- 16 with what you said orally? I'm obviously missing
- 17 something, and I don't know what I'm missing.
- 18 WITNESS JOHNSON: Could I try here, Judge
- 19 Brenner, as to my understanding? My understanding is
- 20 that there was an inspection when the pipe support was
- 21 fabricated. That inspection was to the -7 drawing, the
- 22 prior change.
- 23 The -9 change in the drawing came out
- 24 subsequent to that inspection. The final installation
- 25 acceptance inspection was subsequently conducted, and

- 1 the change to the -9 configuration of the support at
- 2 that point was missed. And therein lies the point of
- 3 missing the requirement.
- I think there is hard evidence that the
- 5 requirement was known to FQC in the other pipe
- 6 supports. I think we have one case here where that
- 7 requirement of the -9 drawing was not picked up on the
- 8 final acceptance inspection. And I think Mr. Novarro
- 9 agrees with that, but maybe he wants to comment.
- 10 JUDGE BRENNER: That was my question five
- 11 questions ago; that when Mr. Novarro said "final FQC
- 12 inspection" he meant something other than that
- 13 inspection in the last sentence, which I don't have in
- 14 front of me now, but it is something to the effect of
- 15 final installation inspection, none of which is yet
- 16 talking about the stress reconciliation. Is that right,
- 17 Mr. Novarro?
- 18 WITNESS NOVARRO: Yes. When I wrote the cap I
- 19 didn't have the final stress reconciliation issue in my
- 20 mind.
- JUDGE BRENNER: But when you said "final FQC
- 22 inspection" that is an earlier inspection than the one
- 23 you're talking about in that sentence. Is that it?
- 24 Because if it is not, then what you said is apparently
- 25 consistent with that sentence.

- 1 WITNESS NOVARRO: Let me take a minute and
- 2 look at this.
- 3 JUDGE BRENNER: The only reason I jumped in is
- 4 not because of my personal interest, but because you
- 5 didn't answer Mr. Miller's question and I thought he
- 6 deserved an answer.
- 7 MR. MILLER: Judge Brenner, I would like to
- 8 point out that we're satisfied with Mr. Johnson's
- 9 explanation. That is the way we understand this
- 10 corrective action plan. If Mr. Novarro can agree with
- 11 what Mr. Johnson stated, I think we have reached an
- 12 accord here.
- 13 JUDGE BRENNER: All right. If you're happy,
- 14 why don't you just proceed. I still don't know what Mr.
- 15 Novarro means by final FQC inspection, but maybe that is
- 16 beside the point.
- 17 WITNESS NOVARRO: I will agree with what Mr.
- 18 Johnson said. I think the words, when you read them
- 19 again, will say that.
- 20 JUDGE MORRIS: Are you leaving this now, Mr.
- 21 Miller?
- 22 MR. MILLER: Yes, Judge Morris.
- 23 JUDGE MORRIS: I have just one little
- 24 follow-up question.
- 25 Mr. Movarro, what is the normal procedure for

- 1 informing FQC or the construction people of changes in
- 2 design drawings?
- 3 (Panel of witnesses conferring.)
- 4 WITNESS NOVARRO: In this case, Judge Horris,
- 5 it would be a revision to the drawing that was shown in
- 6 this attachment.
- 7 JUDGE MORRIS: 30 there is no special
- 8 memorandum that says look, we've updated the master
- 9 list, or, look, we've revised drawing number
- 10 such-and-such?
- 11 WITNESS NOVARRO: Nc, sir.
- JUDGE MORRIS: The system relies on the fact
- 13 that the people who are using drawings assure themselves
- 14 that they are using the drawing that is up to date? Is
- 15 that it?
- 16 WITNESS JOHNSON: We found, Judge Morris, in
- 17 our investigations that there are two ways that that is
- 18 covered. One is the re-issuance of the drawing per se,
- 19 which gives a new design document. The other is that
- 20 FQC themselves track all issuances, either E&DCRs or
- 21 drawings, and they maintain a personal set of marked-up
- 22 drawings that show the latest change on each item. So
- 23 there is a dual path there that provides notification of
- 24 changes and they do track changes in practice.
- 25 JUDGE MORRIS: Thank you.

- JUDGE CARPENTER: If I could ask just a couple
- 2 more questions. Mr. Novarro, in these changes,
- 3 revisions of drawings, does it show on Revision 9 in a
- 4 block or what have you, does it show -- does it direct
- 5 the reader's attention to what the change is on 9
- 6 compared to 7? Or do you just have to study it -- study
- 7 the two drawings, one for one?
- 8 WITNESS NOVARRO: Judge Carpenter, there is
- 9 usually a revision block on a drawing that describes it
- 10 in general, and they are very little boxes.
- JUDGE CARPENTER: I've never seen one of these.
- 12 WITNESS NOVARRO: There is one here. That
- 13 generally shows the types of changes, but you have to go
- 14 then to the drawing to see it in the real world. But
- 15 there is usually a revision block on the drawing that
- 16 gives an indication of what is being changed.
- JUDGE CARPENTER: The reason I asked the
- 18 question, I think you testified that it was your opinion
- 19 that in this case there was a change which represented a
- 20 small percentage of the total material that was
- 21 illustrated in the drawing which wasn't picked up by
- 22 somebody looking at the drawing.
- 23 And I was simply looking to see whether you
- 24 felt, upon review, that all adequate flags, either some
- 25 sort of note on the drawing or color coding or what have

1	you, to prevent this kind of thing was in place.
2	Back to the question about looking at this in
3	a generic sense.
4	WITNESS NOVARRO: I repeat again, Judge
5	Carpenter, there is a revision block on the drawing, but
6	it doesn't say "Four filet welds are required in this
7	location of the drawing." You have to be able to go to
8	the drawing and find that out.
9	JUDGE CARPENTER: It doesn't tell you which
10	item was revised?
11	WITNESS NOVARRO: I don't see that on this
12	revision block. No. I talks about more general reasons
13	for the drawing being revised, like an EEDCR, or
14	something like that. I see that referenced here.
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- JUDGE CARPENTER: Would it be practical to do
- 2 that?
- 3 WITNESS NOVARRO: Not really.
- 4 JUDGE CARPENTER: A little punch list, if you
- 5 will, on the drawing of how it was different from the
- 6 previous version?
- 7 WITNESS NOVARRO: I guess in the ideal world
- 8 it would be nice to do that, but it isn't a very
- 9 practical thing on a drawing of this size to be able to
- 10 10 that.
- JUDGE CARPENTER: Thank you.
- 12 BY MR. MILLER: (Resuming)
- 13 Q Gentlemen, let's move on to Corrective Action
- 14 Plan 11, which relates to PFR 114, and you will remember
- 15 this was our initial example of how the process works,
- 16 so we just have a very limited number of questions for
- 17 this Corrective Action Plan.
- 18 Mr. Novarro, this is the discrepancy that
- 19 identified the debris in the HVAC ducting. My question
- 20 would be whether in your opinion Corrective Action Plan
- 21 11 identifies the cause of the discrepancy discovered by
- 22 Torrey Pines and set forth in PFR 114
- 23 A (WITNESS NOVARRO) Yes. In my opinion it
- 24 does. We described in the Corrective Action Plan that
- 25 the debris was probably missed in the final inspection

- 1 of the duct system after construction completion. I can
- 2 recall in answer to Judge Carpenter's question, I
- 3 believe, a few days ago, that we pointed out that there
- A was an opening in the ducts six inches by six inches
- 5 nearby that might have also been a mechanism for debris
- 6 to have gotten into the duct. It is really not possible
- 7 to be absolutely certain how it got there, but those
- 8 were the two issues that we discussed.
- 9 Mr. Novarro, do you know how large this debris
- 10 was? Or Mr. Johnson?
- 11 A (WITNESS NOVARRO) There is a picture of it in
- 12 the PFR that is just relative. I don't think I know
- 13 what the dimensions of the duct are.
- 14 Q Mr. Johnson, do you recall the approximate
- 15 size of this debris?
- 16 A (WITNESS JOHNSON) No, sir.
- 17 Q I don't see the picture in our book, Mr.
- 18 Novarro.
- 19 A (WITNESS JOHNSON) I believe it is back in the
- 20 DR as opposed to the PFR.
- 21 Q Mr. Novarro, with respect to the statement in
- 22 the corrective action plan that the debris was probably
- 23 missed at the final inspection, do you know how it was
- 24 that the debris was missed at the final inspection?
- 25 A (WITNESS NOVARRO) No. I do not.

- 1 Q With respect to measures to prevent repetition
- 2 of this kind of discrepancy, in your opinion, does
- 3 Corrective Action Plan 11 set forth such measures?
- 4 A (WITNESS NOVARRO) Not explicitly, but in the
- 5 PFR and the DR and in preparing the corrective action
- 6 plan it is apparent that there is a requirement that the
- 7 ducts be inspected after construction. I verified
- 8 through talking to the engineers who had been
- 9 responsible for the operation of the system that those
- 10 inspections were in fact done and documented. However,
- in this instance, probably due to either an oversight or
- 12 possibly due to the opening in the duct, we do have or
- 13 we did have a piece of fiberglass cloth trapped on a
- 14 turning vein in an auxiliary duct, and that is all I
- 15 know about it.
- 16 Q Mr. Novarro, did LILCO take any action to
- 17 determine or re-examine its inspection procedures with
- 18 regard to the H"AC ducting to determine whether or not
- 19 those procedures were adequate with respect to
- 20 determining whether those ducts contained debris?
- 21 (Whereupon, the witnesses conferred.)
- 22 A (WITNESS NOVARRO) Due to the completed nature
- 23 of the duct systems, they were all in operation at the
- 24 time of the inspection. We were satisfied that they
- 25 were operating properly, and that in this case and in

- 1 others where safety related functions are carried out,
- 2 that there was design protection for the equipment.
- 3 We did not go back and review the procedures
- 4 that were used, because we felt that this one case was
- 5 an isolated incident, and there was no need to try to do
- 6 that, and in fact it would have been a very, very
- 7 difficult thing to attempt because of the operating
- 8 nature of the systems.
- 9 So, this is the extent to which we felt we
- 10 could look at the past inspections, and we did.
- 11 Q Mr. Novarro, what is your --
- 12 MR. ELLIS: Excuse me. I don't think the
- 13 witnesses were done.
- 14 WITNESS JOHNSO!: Could I add something on
- 15 that?
- 16 BY MR. MILLER: (Resuming)
- 17 Q Sure, Mr. Johnson.
- 18 A (WITNESS JOHNSON) I think there is evidence
- 19 on the positive side here in that in the ducting that we
- 20 looked at, we didn't identify any similar situations,
- 21 and also a fair amount of their preoperational testing
- 22 has been completed on a number of ventillation systems,
- 23 and those systems have not identified any significant
- 24 debris in those systems as a result of the
- 25 preoperational testing.

- 1 0 Mr. Movarro, with respect to final inspection
- 2 of HVAC ducts, is part of that final inspection process
- 3 a requirement that that ducting be examined, looked into
- 4 to determine whether there was debris in the duct?
- 5 A (WITNESS NOVARRO) Yes, that is my
- 6 understanding of the requirement, and I think I
- 7 mentioned earlier in the testimony that you would do
- 8 that at the time that portions of systems were
- 9 completed, so that they could be looked at.
- 10 I also mentioned that it was very difficult to
- 11 get into the duct system to even find this location
- 12 where the labris was located, so that once the systems
- 13 are completed and in operation, it becomes a much more
- 14 complicated matter to get to every location.
- 15 (Whereupon, counsel for Suffolk County
- 16 conferred.)
- 17 O Mr. Johnson, with respect to your comments
- 18 regarding Torrey Pines's inspection of other ducting,
- 19 did Torrey Pines physically examine inside the ducting
- 20 to determine whether there was debris?
- 21 A (WITNESS JOHNSON) Not necessarily, if the
- 22 system was closed. If the system was still open, they
- 23 would have looked in the same manner that they looked
- 24 here. I can't tell you which systems were open and
- 25 which systems were closed.

- 1 Q With respect to a closed and completed system,
 - 2 did Torrey Pines make any effort to examine inside the
- 3 ducting?
- 4 A (WITNESS JOHNSON) No, we did not.
- 5 (Whereupon, counsel for Suffolk County
- 6 conferred.)
- 7 Q Mr. Novarro, with respect to HVAC ducting,
- 8 does LILCO or is LILCO still relying on performance
- 9 testing of ducting to determine whether the ducting is
- 10 free of debris?
- 11 A (WITKESS NOVARRO) Not only that. I mentioned
- 12 earlier that these ducts were inspected at one time
- 13 after construction completion, and in addition to that,
- 14 the air conditioning units on the control room air space
- 15 are designed and have installed in them a system to
- 16 detect flow blockage by delta pressure measurement.
- In addition to that, in this case, the control
- 18 room air conditioning units are redundant, so that there
- 19 are several other factors that one can consider in the
- 20 situation where a small isolated piece of fiberglass
- 21 cloth was found in the duct.
- 22 Q Let's move on to Corrective Action Plan 13,
- 23 unless the Board would have some questions, and
- 24 Corrective Action Plan 13, gentlemen, relates to PFR
- 25 120. Mr. Novarro, you will recall that this PFR

- 1 involves the improper orientation of a solenoid valve.
- In your opinion, does Corrective Action Plan
- 3 13 identify the cause of the discrepancy noted by Torrey
- 4 Pines in its inspection?
- 5 A (WITNESS NOVARRO) Yes. We, in the cause
- 6 paragraph of the Corrective Action Plan, we stated that
- 7 this misorientation was probably an error in
- 8 installation in the single case.
- 9 Mr. Novarro, do you know why such an error was
- 10 made in installation of this valve?
- 11 (Whereupon, the witnesses conferred.)
- 12 A (WITNESS NOVARRO) Yes. In the PFR, there are
- 13 some pictures, 1 think, that might help. In this case,
- 14 they are in the PFR. They are colored pictures. The
- 15 solenoid valves are very small components on a much
- 16 larger air-operated valve. That is shown in the picture
- 17 better. I went out to look at these valves myself,
- 18 because of the difficulty I had at the beginning in
- 19 understanding just what the discrepancy was.
- 20 The large valve are part of a system that
- 21 removes during a shutdown situation the atmosphere
- 22 within the primary containment which contains nitrogen.
- 23 It is a purge system. The valves are very large. They
- 24 are air-operated valves, and the solenoid operator is a
- 25 device that converts the electrical signal to the air

- 1 signal to open or close these valves.
- It is my understanding that the orientation of
- 3 the large valve in many respects dictates the
- 4 orientation of that of the solenoid valve, and in this
- 5 case, as one case, the orientations didn't allow the
- 6 small solenoid valve to be in the more vertical
- 7 position.
- 8 O Mr. Novarro, what instructions, if any, were
- 9 given to construction personnel to ensure the proper
- 10 installation of such solenoid valves?
- 11 A (WITNESS NOVARRO) They would be basically the
- 12 drawings for the large valve that this valve was mounted
- 13 on.
- 14 Q I assume, Mr. Novarro, that it would also
- 15 include the manufacturer's instructions that were on the
- 16 valve itself. Is that correct?
- 17 A (WITNESS NOVARRO) Yes, I think they would.
- 18 The PFR, as you know, points out that the manufacturer's
- 19 instructions for the SLV contained a provision for the
- 20 vertical installation.
- 21 Q Now, Mr. Novarro, what instructions, if any,
- 22 are given to FUC to verify that installation is in
- 23 accordance with the manufacturer's instructions of the
- 24 installation for these valves?
- 25 (Whereupon, the withesses conferred.)

- 1 A (WITNESS NOVARRO) There is a final
- 2 installation acceptance inspection form for
- 3 instrumentation in the PFR that indicates a check was
- 4 made or should have been made, so that the solenoid
- 5 valve was installed according to specification. You can
- 6 see a check next to installed to spec on the form.
- 7 Q Mr. Novarro, would you agree with me then that
- 8 PFR 120 is a good example of the check and balance
- 9 process not working, that is, that construction
- 10 installed the valve wrongly and yet it wasn't picked up
- 11 by FQC at the time of inspection? Is that right?
- 12 A (WITNESS NOVARRO) No, I don't think I would
- 13 agree with that summary. As I stated earlier, this is a
- 14 very complicated valve, a large valve with a small valve
- 15 on it, and it's, in my view, a difficult orientation
- 16 matter, and it is possible that the orientation of the
- 17 small valve could just not be made consistent with the
- 18 arrow indicator, and I think it is possible that the
- 19 inspection did not account for this because of the
- 20 complexity of the matter, and perhaps it wasn't clear
- 21 What the inspection attribute was required here.
- 22 Mr. Novarro, I have to ask, what does the
- 23 complexity of the matter have to do with this valve when
- 24 the valve itself states, install in conformance with the
- 25 red arrow, and the red arrow is on the valve, and the

- 1 red arrow points up? Now, what does the complexity of
- 2 the valve have to do with proper installation with those
- 3 simple instructions on the valve?
- 4 A (WITNESS NOVARRO) It isn't clear to me that
- 5 the arrow was automatically intended to be pointed up.
- 6 It is an arrow on a valve, and I saw that in the field.
- 7 Again, the complexity of the matter is that it is a
- 8 small valve on a very large valve, and the orientation
- 9 of the large valve has a great deal to do with how the
- 10 rest of the thing gets installed, and it appeared to me,
- 11 and I think the pictures will show, or would show to me,
- 12 at least, that it was not very clear just how the small
- 13 valve could be mounted on the bracket on the large
- 14 valve, and carry out the instructions on the small valve
- 15 to be mounted in the near vertical position.
- 16 Q So, Mr. Novarro, is it your testimony that the
- 17 complexity of this matter, of this valve excuses the
- 18 wrong installation and missed inspection by FQC?
- 19 A (WITNESS NOVARRO) I don't know if I can say
- 20 it excuses it, but it certainly can contribute to the
- 21 error in this case, and having looked at the physical
- 22 installation myself, I can understand perhaps why that
- 23 happened.
- 24 Q Mr. Novarro, would you look at DR 3037 for a
- 25 minute? This is the discrepancy report dealing with

- 1 this potential finding. And if you will read with me in
- 2 the required condition as stated by Torrey Pines, it
- 3 says, "Valve label on," and then it gives the number of
- 4 the valve, "states that the valve must be mounted in a
- 5 vertical and upright position, with the red arrow
- 6 indicating up. Reference photograph."
- Is it still your testimony, Mr. Novarro, that
- 8 complexity of this valve partly explains at least why
- 9 installation was done contrary to the manufacturer's
- 10 instructions?
- 11 A (WITNESS NOVARRO) Yes, it still is, because I
- 12 wasn't referring to just reading a label on the valve.
- 13 I was referring to how you mount the valve on the large
- 14 valve, and I think that the pictures show the relative
- 15 location of the solenoid with respect to the body of the
- 16 large valve, and from viewing it in the field again, it
- 17 Was my opinion that it was very difficult to mount the
- 18 small valve in any other location.
- 19 Mr. Novarro, could you explain to me how the
- 20 difficulty in mounting a valve has anything to do with
- 21 Whether inspection verifies proper installation?
- MR. ELLIS: Objection. Asked and answered.
- JUDGE BRENNER: No, I will allow the answer.
- 24 WITNESS NOVARRO: Could you help me with the
- 25 question again, please?

- BY MR. MILLER: (Resuming)
- 2 I am asking if you could explain to me how the
- 3 difficulty in mounting a valve correctly has anything to
- 4 do with whether or not inspection is able to verify
- 5 proper installation.
- 6 JUDGE BRENNER: Not a valve. Make it this
- 7 valve.
- 8 WITNESS NOVARRO: Well, I have referred you to
- 9 the inspection report that is in the PFR. That
- 10 certainly loesn't say specifically, look for the arrow.
- 11 In my view, there is a range of factors that an
- 12 inspector will use in performing an inspection. In this
- 13 case, we have already said that he missed this one. Why
- 14 he missed it could be a number of reasons. I thought I
- 15 tried to give you some.
- The fact that the small valve could not be
- 17 oriented with respect to the big valve in a way that the
- 18 arrow would point exactly up could have indicated to the
- 19 inspector that there was a reason for this and that it
- 20 was okay. I can't add any more than that. We have
- 21 admitted that the inspection was missed, the valve was
- 22 not oriented properly. I think we have stated in the
- 23 answer to -- or the CAP that the valve operated
- 24 correctly. We know that from our preoperational test
- 25 program. And we went into the details of the Corrective

- 1 Action Plan of what else we did about these valves and
- 2 what else we looked at.
- 3 (Whereupon, counsel for Suffolk County
- 4 conferred.)
- 5 JUDGE CARPENTER: Mr. Miller, since you have
- 6 paused, Mr. Novarro, in Mr. Hubbard's testimony, he
- 7 makes reference to LILCO having telephonic information
- 8 from the manufacturer. I haven't heard any reference to
- 9 that in this line of questioning. Does that have no
- 10 pertinence to the inspector's acceptance of this?
- 11 WITNESS NOVARRO: Well, Judge Carpenter, what
- 12 we explained here was that we contacted the vendor, and
- 13 asked whether the arrow had to always be up.
- 14 JUDGE CARPENTER: Was this pre-observation by
- 15 Torrey Pines or post?
- 16 WITNESS NOVARRO: No, it was post, Judge
- 17 Carpenter.
- 18 JUDGE CARPENTER: I am sorry.
- 19 MR. MILLER: Judge Brenner, the county would
- 20 have no more questions on the Corrective Action Plans,
- 21 if the Board would have some questions at this time.
- JUDGE BRENNER: You couldn't fit the solenoid
- 23 valve in in the right way, given the orientation of the
- 24 large valve, or it was difficult to fit it in? Which is
- 25 it?

- 1 WITNESS NOVARRO: Well, from looking at it in
- 2 the picture and looking at it in the real world, Judge
- 3 Brenner, the solenoid is mounted on a bracket, as you
- 4 see here, and you just couldn't turn the valve around
- 5 and use that bracket. That was apparent to me. I guess
- 6 you could have assumed that a new bracket or a different
- 7 bracket could have been fabricated and used. In this
- 8 case it wasn't, of course. That is why Torrey Pines
- 9 found the arrow in the wrong direction.
- 10 So, I think those are the things that I
- 11 considered when I looked at it myself. These valves
- 12 don't have -- the big valves, the air-operated valves
- 13 that are in this case Fischer valves, they don't have
- 14 very many locations where you can attach a bracket to.
- 15 There has to be a tap and screw hole in the valve body,
- 16 as you can see here, to do it.
- So, it wasn't a choice of many locations to do
- 18 this, as I saw it.
- 19 JUDGE BRENNER: Was the large valve, the arrow
- 20 operated valve, has it been replaced yet with the
- 21 environmentally qualified one?
- 22 WITNESS NOVARRO: No, I don't believe it has
- 23 been finished yet, but the E&DCR that is attached here
- 24 requires that the mounting be made vertical now.
- 25 JUDGE BRENNER: How are you going to do that

- 1 on the new one if it is so difficult, just put the large
- 2 one in in a somewhat different orientation? Is that
- 3 it?
- WITNESS NOVARRO: No, I think, Judge Brenner,
- 5 that it would be a requirement for a revised mounting,
- s either putting it on one or the other locations that
- 7 there are, or revising the design of this bracket. I
- 8 guess a new piece of hardware in essence would be
- 9 needed.
- 10 JUDGE BRENNER: The manufacturer gave the
- instructions. Did that same manufacturer supply the
- 12 solenoid valve and also the mounting brackets? Or are.
- 13 those the add-ons that other people furnished?
- (Whereupon, the witnesses conferred.)
- 15 WITNESS NOVARRO: In reviewing the purchasing
- 16 documentation that is in this PFR, we bought the
- 17 solenoid and the mounting brackets through Fischer, the
- 18 supplier of the large valve.
- 19 MR. MILLER: Judge Brenner, I would have -- I
- 20 am sorry -- one last question on this Corrective Action
- 21 Plan.
- 22 BY MR. MILLER: (Resuming)
- 23 Q It is the standard question, Mr. Novarro.
- 24 Does the Corrective Action Plan 13 include any measures
- 25 to prevent repetition of the kind of discrepancy noted

- 1 by Torrey Pines in PFR 120?
- And let me make it more specific for you.
- 3 With respect to this Corrective Action Plan, what, if
- 4 anything, aid LILCO do to ensure that the manufacturer's
- 5 instruction for installation of these valves was
- 6 complied with?
- 7 A (WITNESS NOVARRO) Yes, in part of our
- 8 Corrective Action Plan, we pointed out that we had
- 9 looked at all similar solenoid valves operating --
- 10 air-operated valves, and in that leview, we had looked
- 11 at approximately 80 such valves, and we found that this
- 12 was the only case in which the valve, the solenoid valve
- 13 was not installed in accordance with the instructions,
- 14 and we assured ourselves through that review that this
- 15 was the only case that it was not properly installed,
- 16 and in this one case we gave instructions through an
- 17 EEDCR to reorient the valve so that it would be
- 18 vertical.
- 19 A (WITNESS JOHNSON) I think I might add at this
- 20 point, too, that in the valves that we looked at as part
- 21 of the study, this was the only case where we found a
- 22 problem with the installation of the valve of this
- 23 kind.
- 24 Q Mr. Novarro, what, if anything, was done by
- 25 LILCO to ensure that manufacturers' instructions for

- 1 installation of any equipment at the Shoreham plant are
- 2 complied with?
- 3 (Whereupon, the witnesses conferred.)
- 4 A (WITNESS NOVARRO) The manufacturer's
- 5 instructions are an integral part of our construction
- 6 installation program. They are an integral part of our
- 7 QA/QC program. In this one instance, which was
- 8 isolated, in our opinion, we reviewed as best we could
- 9 what the cause was, and we found no other instances of
- 10 this in the review, and therefore we felt that the
- 11 overall construction QA program as far as manufacturer's
- 12 instructions was adequate.
- 13 Q Is there a QA/QC procedure, Mr. Novarro, that
- 14 requires compliance with the manufacturer's instructions
- 15 with respect to installation of equipment or components?
- (Whereupon, the witnesses conferred.)
- 17 (WITNESS NOVARRO) In my earlier reference,
- 18 the final installation acceptance form that was in the
- 19 PFR points out that there was a requirement to review
- 20 the component with respect to its specification, and
- 21 installation instructions are usually a part of that
- 22 process.
- 23 Q Did LILCO do anything to remind its personnel
- 24 of the importance of adhering to such instructions in
- 25 this particular procedure that you have referenced?

- 1 A (WITNESS NOVARRO) As I stated, this was an
- 2 isolated case. I think in the review of this PFR and
- 3 the Corrective Action Plan, the quality assurance
- 4 inspection personnel at the site were well aware of this
- 5 one case where we missed the fact that the solenoid
- 6 operated valve on the large valve was not oriented in
- 7 the vertical position.
- 8 Other than that knowledge and the difficulty
- 9 that this created in resolving the discrepancy, I think
- 10 that the program was adequate, and that this one case
- 11 was well known to the people who were in charge of the
- 12 program, and therefore its effects would have been
- 13 reviewed for the future or for any other purpose.
- 14 Q Mr. Novarro, I assume then the answer to my
- 15 question is, no, nothing was done. Is that correct?
- 16 A (WITNESS NOVARRO) That is not what I said.
- 17 MR. MILLER: Judge Brenner, I feel I am
- 18 entitled to an answer to the question that I asked.
- JUDGE BRENNER: Well, he gave you the answer
- 20 he gave you, and then when you characterized it in your
- 21 terms, he disagreed with you, so you got an answer to
- 22 the second question, too. You have to sometimes
- 23 distinguish that not always very bright line between
- 24 getting the facts out and arguing with the witness. I
- 25 think you are on the verge of crossing it, if you

- 1 haven't already.
- 2 MR. MILLER: Judge Brenner, we would have no
- 3 questions at this time, no additional corrections
- 4 regarding the Corrective Action Plans. I would have
- 5 three or four general followup questions I would like to
- 6 ask the witnesses regarding information that was
- 7 requested during the course of this litigation thus
- 8 far. If I could just ask those questions, I think it is
- 9 a matter of a couple of minutes.
- JUDGE BRENNER: Well, we will let you ask them
- if it is based upon that information, but the only minor
- 12 question is whether to break for lunch now.
- 13 MR. MILLER: Perhaps I should ask the
- 14 questions, and then the witnesses can think about the
- 15 questions over the lunch break.
- JUDGE BRENNER: Why don't you discuss it with
- 17 them off the record, and then they can think about it
- 18 during the lunch break?
- 19 MR. ELLIS: Also during the lunch break, Judge
- 20 Brenner, I understand that Mr. Miller and I are to talk
- 21 about those subjects, points relating to the readiness
- assessment team inspection that he wishes to ask Mr.
- 23 Johnson about, and you would like a decision from us as
- 24 to whether we would prefer to go ahead or prefer to wait
- 25 until tomorrow morning to discuss the matter then, after

- 1 we have had an opportunity, after the Board has had an
- 2 opportunity to see the cross plan, and we have had an
- 3 opportunity to see more and to discuss it with the
- 4 people.
- 5 JUDGE BRENNER: Yes, if you want to make that
- 6 decision. I don't want to be in the position of forcing
- 7 you to. I recognize the time frame is short.
- 8 MR. ELLIS: It is short, and I have read the
- 9 report, but I have not studied it, nor have I reviewed
- 10 it with the people who are involved.
- JUDGE BRENNER: I am not pressuring you to go
- 12 ahead now. The idea was to see if some accommodation
- 13 could be reached, since the two of you as reasonable men
- 14 sometimes do reach accommodations, and you didn't have
- 15 the opportunity to explore that so far, given the time
- 16 frame, as we understand it, and that was the sole
- 17 purpose. I am not trying to pressure anybody, and I
- 18 don't know that Mr. Johnson would be finished today in
- 19 any event, which leads me to my next question, Mr.
- 20 Ellis. How much do you have on redirect?
- 21 MR. ELLIS: I think I would certainly be
- 22 finished before the end of the day.
- JUDGE BRENNER: Well, how much before the end
- 24 of the day?
- 25 MR. ELLIS: I think that my redirect

- 1 examination should be within about the three-hour mark.
- 2 Perhaps less. I might cut some.
- 3 JUDGE BRENNER: So you would leave 15 minutes
- 4 for the Board?
- 5 MR. ELLIS: Well, there has been a full two
- 6 weeks plus depositions, or not quite a full two weeks.
- JUDGE BRENNER: Well, I am not going back over
- 8 all of that. I am just talking about the time estimate
- 9 for this afternoon, and I am just pointing out that if
- 10 you take from 1:45 or 1:50 until 4:50, you are figuring
- 11 ten minutes for the Board and followup on your
- 12 redirect.
- 13 Mr. ELLIS: That is right. If I took the full
- 14 three hours, I could see that we wouldn't finish today.
- 15 JUDGE BRENNER: All right. I just wanted you
- 16 to reach that same conclusion that I reached.
- 17 MR. ELLIS: I didn't have any problem with
- 18 that. I hope to take less. It is conceivable I could
- 19 take more. I of course don't know how much the Board
- 20 has, either.
- 21 JUDGE BRENNER: Have you identified any
- 22 specifics for Mr. Hubbard, for LILCO's cross of him?
- 23 MR. ELLIS: Yes, we told him yesterday we do
- 24 not plan to review any specific DR's or PFR's.
- 25 MR. MILLER: I understood your instruction

- 1 was, any documents that LILCO wanted to ask Mr. Hubbard
- 2 about. That is not just limited to DR's and PFR's, as I
- 3 understand.
- 4 JUDGE BRENNER: I don't know what I said. It
- 5 was certainly within the spirit of everything we said
- 6 here, to get any documents identified. I guess the
- 7 primary concern was DR's and PFR's, because recognizing
- 8 the detail that sometimes is buried in them, I wanted
- 9 Mr. Hubbard to have a full and fair opportunity to go
- 10 over that detail. Yes, if you have any specific
- 11 documents you are going to use.
- 12 MR. ELLIS: Mr. Hubbard asked me on Thursday
- 13 whether I had any GAO documents, and I said I didn't
- 14 have any in mind, but by golly, if he had thought of
- 15 any, I sure would like to know about them, so maybe I
- 16 could review them over the weekend, and we might use
- 17 them.
- JUDGE BRENNER: He didn't give you any?
- 19 MR. ELLIS: He didn't give me any.
- JUDGE BRENNER: You don't have any documents?
- 21 MR. ELLIS: I don't have any right now other
- 22 than the exhibits that are already in, this Torrey Pines
- 23 and some letters of that sort, but I don't have any
- 24 identified as of this time.
- MR. MILLER: What about with respect to

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- JUDGE BRENNER: Okay. Can we get a report on
- 3 the environmental -- I am sorry, the electrical
- 4 penetrations agreement and whether or not it is
- 5 sufficiently certain that we should defer the filing of
- 6 testimony?

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- 7 MR. DYNNER: The information that I have
- 8 directly from the lawyers involved is that Mr. Irwin's
- 9 information was correct this morning, that the matter
- 10 should be considered to be settled, although it hasn't
- 11 been reduced to writing yet.
- 12 JUDGE BRENNER: All right. And when can we
- 13 get it reduced to writing?
- 14 MR. DYNNER: I think Mr. Irwin said that LILCO
- 15 is preparing the draft.
- JUDGE BRENNEL: He said the county was worried
- 17 about the impact of filing its findings, and I want to
- 18 know how soon after that we can get the written
- 19 agreement. He also included the part you said that that
- 20 wasn't the pacing event
- 21 MR. DYNNER: The findings are on Thursday. I
- 22 think what was said was, as soon as those are filed, the
- 23 people involved will turn their attention to signing off
- 24 on the settlement from the written point of view.
- 25 JUDGE BRENNER: All right. Let's set Monday.

- 1 January 31st, as the due date for the agreement. That
- 2 is the date I want it. These dates have been bandied
- 3 about on other issues, and I just want to set dates for
- 4 these things. In case we have any questions about it, I
- 5 want to be able to handle it promptly. And right now I
- 6 don't know what we are getting, so we will know more
- 7 when we see it on Monday, January 31st.
- 8 That is the final agreement. If it is not
- 9 fully signed because of mechanical problems of one
- 10 party, it not being convenient for one party or another
- 11 to sign, that is okay, but I want to know that all
- 12 parties have finally agreed to that language, and I want
- 13 to see the language on the 31st.
- 14 And in light of the fact that the parties
- 15 report that there is indeed absolute confidence of final
- 16 resolution, we will defer the testimony filing date, and
- 17 apparently be able to cancel it if we approve the
- 18 agreement. So we won't set any new date for that.
- on the findings, we would appreciate the same
- 20 courtesy that we got from LILCO. That is, in addition
- 21 to the individual copies being served in Bethesda, if we
- 22 could get two copies up here. That doesn't have to be
- 23 precisely on the filing date, but as soon thereafter as
- 24 is convenient.
- 25 MR. BORDENICK: Judge Brenner, could I ask the

- 1 county representatives present today to serve their
- 2 findings on my office in Bethesda rather than serve me
- 3 up here?
- 4 JUDGE BRENNER: You can ask them.
- 5 MR. BORDENICK: Thank you.
- 6 MR. DYNNER: Judge Brenner, do I understand
- 7 the findings, you want to receive them here?
- 8 JUDGE BRENNER: We want additional copies
- 9 here. We want to receive the formally served copies in
- 10 Bethesda, but we would like two additional sets up here
- 11 for our use. However, those sets do not have to be here
- 12 on the due date, if that is inconvenient. We will take
- 13 them as soon thereafter as is convenient, the next day
- 14 or the beginning of the following week, and we would
- 15 appreciate that, but the receipt for the timely service
- 16 will be the copies that will be received on Thursday by
- 17 our Bethesda offices.
- We will ask all parties to do that for us.
- 19 That is, the staff's filing, and then the reply filings
- 20 by LILCO also.
- 21 All right. Is there anything to report on
- 22 discussions regarding the Readiness Assessment Team
- 23 inspection?
- 24 MR. ELLIS: Judge Brenner, we do not think it
- 25 is appropriate, under these circumstances, we don't

- think it is appropriate to have these witnesses respond
- 2 to those questions concerning that report.
- 3 JUDGE BRENNER: All right. We will receive
- 4 the detailed outline of what is essentially the cross
- 5 examination plan first thing tomorrow morning, and then
- 6 decide, and remember, the argument is not just why the
- 7 county thinks it is material to ask questions on
- 8 whatever items in the report it specifies in the filing,
- 9 but also why the county believes the questions have to
- 10 be asked of these witnesses, so it is a twofold
- 1: argument.
- 12 Okay. Anything else before we finish up the
- 13 county's cross examination?
- 14 MR. ELLIS: I thought we were finished. We
- 15 are prepared to go with redirect.
- JUDGE BRENNER: No, they said they had a few
- 17 more questions that they were going to tell you about
- 18 over lunch.
- 19 MR. ELLIS: They said they had three more
- 20 questions, and they got to us at about two minutes to
- 21 the starting time, so I have not had an opportunity to
- 22 discuss it with the witnesses or show it to the
- 23 witnesses. I can address them myself.
- JUDGE BRENNER: Well, let them ask the
- 25 questions, and then we will let him finish his cross.

- Go ahead, Mr. Miller. What do you have? Just
- 2 a few more minutes, you said?
- 3 MR. MILLER: Yes, Judge Brenner.
- 4 JUDGE BRENNER: Okay.
- 5 Whereupon,
- 6 LOUIS D. JOHNSON and
- JOSEPH P. NOVARRO,
- 8 the witnesses on the stand at the time of recess, having
- 9 been previously duly sworn, resumed the stand, and were
- 10 examined and testified further as follows:
- 11 CONTINUED CROSS EXAMINATION
- 12 BY MR. MILLER: (Resuming)
- 13 Q Mr. Johnson and Mr. Novarro, these are just
- 14 some questions that have been raised during the course
- 15 of the last two weeks. Mr. Johnson, to begin with, in
- 16 response to Mr. Dynner's questions last week and the
- 17 week before, in discussing the scope of Task A, have you
- is had a chance now to identify the effective dates of the
- 19 current procedures that were reviewed by Torrey Pines in
- 20 Task A?
- 21 A (WITNESS JOHNSON) No. sir.
- 22 A Have you been able to determine the total
- 23 populations for each group of items inspected in each
- 24 task and subtask?
- 25 A (WITNESS JOHNSON) I have not attempted to do

- 1 that.
- JUDGE BRENNER: Ar. Miller, I am confused. I
- 3 thought you were going to ask questions based upon
- 4 information they received on those two questions. We
- 5 know what the state of the record is. At the time they
- 6 were asked originally, I thought you had particular
- 7 information that they gave you that you were now going
- 8 to ask followup questions about.
- MR. MILLER: Judge Brenner, we are merely
- 10 trying to determine whether they have made a review of
- 11 our questions from the previous --
- JUDGE BRENNER: No, if they don't do anything
- 13 else, the state of the record is where it is, and we
- 14 left it that they could give you the information and you
- 15 could work it into your cross when and where if you
- 16 wanted to, or LILCO could do it on redirect, or the
- 17 record could stand as is. Any of those options. Or if
- 18 you don't have particular new information that you now
- 19 Want to ask about, we know what the record is on those
- 20 matters.
- 21 MR. MILLER: We have not been provided the
- 22 information by LILCO at this point, Judge Brenner.
- JUDGE BRENNER: Nor did we order them to do
- 24 that, as you recall. Okay, LILCO is free to pick up
- 25 where they want to in the redirect. I misunderstood. I

- 1 thought you had particular information and now wanted to
- 2 ask something else, given that information.
- 3 MR. MILLER: If that is the case, Judge
- 4 Brenner, the county at this time has completed its cross
- 5 examination.
- 6 JUDGE BRENNER: Okay. We appreciate your
- 7 preparing your additional questions this morning at our
- 8 request. That helped us go into the other CAP's, and I
- 9 guess, left to your own devices, you would have rested
- 10 on Thursday. So thank you for that additional work.
- Mr. Ellis, redirect?
- 12 MR. ELLIS: Judge Brenner, in terms of general
- 13 organization, we have made some efforts to streamline.
- 14 I will begin with some questions concerning some of the
- 15 CAP's, and then I will proceed more or less
- 16 chronologically. Where I can, I will refer to general
- 17 pages in the transcript.
- 18 REDIRECT EXAMINATION
- 19 BY MR. ELLIS:
- 20 Mr. Johnson, you testified, and it is evident
- 21 from the record that you reviewed the CAP's, the
- 22 Corrective Action Programs. What was the purpose of
- 23 that review, please, sir?
- 24 A (WITNESS JOHNSON) In the process of our
- 25 evaluation of the overall program, both in terms of

- 1 safety significance and in terms of effectiveness of the
- 2 program, we in some cases cannot complete that
- 3 evaluation in terms of a final closure with respect to
- 4 the findings, and that is why we require the client a
- 5 preparation of a Corrective Action Plan that primarily
- 6 relates to either determining precisely what the effect
- 7 on the margin in the plant is in the specific instance,
- 8 or it also refers to the cumulative effect of small
- 9 errors and or errors who one might expect to exist in
- 10 other places.
- So, we reviewed the Corrective Action Plans to
- 12 assure ourselves that those two effects are being
- 13 addressed by the client. In the case of the
- 14 construction verification, most of the time it was a
- 15 question of whether these kinds of errors existed
- 16 elsewhere, and we wanted to make sure that LILCO was
- 17 going to investigate for similar instances, and on that
- 18 basis we determined that the Corrective Action Plans
- 19 were satisfactory to assure that that look was taken, so
- 20 that we in turn could make an evaluation of the adequacy
- 21 of the program and the significance of the findings to
- 22 derive our conclusion.
- 23 Q By program, do you mean the OA/OC or
- 24 construction control program?
- 25 A (WITNESS JOHNSON) Yes, I do.

- 1 Q In connection with the CAP Number 2, which I
- 2 am sure everyone will recall involves the difference in
- 3 opinion over changing a flow diagram for HVAC, did you
- 4 consider or take into account in reaching your
- 5 conclusions whether there was a QA/QC or programmatic
- 6 problem in this instance?
- 7 A (WITNESS JOHNSON) Yes, we did that in all
- 8 cases, based upon what we had seen in the course of our
- 9 activities.
- 10 Q What did you conclude in this instance?
- 11 A (WITNESS JOHNSON) In this specific case, we
- 12 had looked at a number of other heating, ventillating,
- 13 and air conditioning flow diagrams, and we had
- 14 determined that there were on the order of ten to twelve
- 15 changes on most of those flow diagrams, which clearly
- 16 indicated that the change in configuration requirement
- 17 that we had been shown was in fact being applied by
- 18 Stone and Webster when they updated the flow diagrams.
- 19 So, we had a confidence based upon what we had
- 20 looked at that there was not a similar discrepancy type
- 21 problem, and that the requirements of the construction
- 22 control program were recognized and were being applied.
- 23 Q Now, Mr. Novarro, there was a substantial
- 24 amount of testimony and questions concerning information
- 25 that you had. What information did you have concerning

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- 1 Whether the personnel in Boston were aware of the
- 2 policies and procedures and were implementing it?
- 3 A (WITNESS NOVARRO) Yes, Judge Morris, I think,
- 4 asked a line of questions in that area, and I stated at
- 5 the time I didn't think it was just anyone who could
- 6 make those changes. I verified that the process
- 7 requires that the lead HVAC control engineer in Boston,
- 8 where Stone and Webster engineering work is done, has
- 9 the responsibility to apply that process of updating
- 10 flow diagrams, duct flow diagrams, in the case of a
- 11 significant change in respect to the as built duct
- 12 drawings that were used to build the plant to and
- 13 approved.
- So that the process that goes on, the
- 15 procedure that was used was an application in Boston,
- 16 and that is the type of person that had to make that
- 17 decision. That type of an engineer, or lead engineer,
- 18 Would report to the project engineer, as I mentioned.
- 19 Q Well, did you have information apart from what
- 20 Mr. Johnson testified to about the drawings that they
- 21 reviewed? Did you have information that the policy or
- 22 procedure was in fact being implemented?
- 23 A (WITNESS NOVARRO) Yes, we determined that
- 24 there are a number of the duct flow diagrams that had
- 13 received revisions in accordance with the procedure.

- 1 Q Mr. Miller asked you a number of questions,
- 2 Mr. Novarro, about program for updating flow diagrams
- 3 that was referenced on Pages 127 and 128 of the prefiled
- 4 LILCO testimony. Was that program that is referred to
- 5 in the prefiled testimony the same as or different from
- 6 the program that was in place at Boston to change flow
- 7 diagrams where there were significant differences?
- 8 A (WITNESS NOVARRO) The procedure to upgrade
- 9 the -- or update the duct flow diagrams in accordance
- 10 with the as built drawings was in effect over a number
- 11 of years on the project, so that is not a new process or
- 12 a new procedure. In the prefiled testimony there was
- 13 reference to a final program at the end of the job for
- 14 various other purposes to do a review of flow diagrams.
- 15 basically to make them into a form that the operating
- 16 people, and I think that was stated in the testimony,
- 17 the operating people would be using in the future.
- 18 Q That is an additional program then. Is that
- 19 correct?
- 20 A (WITNESS NOVARRO) Yes, it is.
- 21 Q Mr. Johnson, with respect to the pipe bosses,
- 22 Which was the Corrective Action Program 1, did you
- 23 review that Corrective Action Program with an eye toward
- 24 whether there was any programmatic problem in your
- 25 opinion?

1	A (WITNESS JOHNSON) Yes, we did.
2	Q What was your conclusion?
3	A (WITNESS JOHNSON) We did conclude that it was
4	not a programmatic problem. We had reviewed a number of
5	different kinds of pipe bosses besides the specific ones
6	that were in question, and found no evidence of
7	problems. We observed that the three problems that were
8	identified were in the 1976 time frame, a limited time
9	frame within the construction of the plant.
10	We also observed that it was possible because
11	of the construction control program that was in place
12	for LILCO to go back to Dravo, the piping fabricator,
13	and get out of Dravo's records from six to eight years
14	previous the corrective material certifications such
15	that the material in the piping that was in question was
16	in fact verified with the proper material
17	certification.
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- Now, on the CAP 4, which related to the fillet
- 2 weld, I believe you testified, Mr. Johnson and, I think,
- 3 Mr. Novarro, that the similar welds -- I believe there
- 4 were 80 of them -- were also checked, and that 79 were
- 5 found to be correct, and in accordance with the design
- 6 requirement, namely, the fillet weld being there. Does
- 7 that give you the confidence or is that any indication
- 8 of whether the drawings were understood by both
- 9 construction and FQC?
- 10 A (WITNESS NOVARRO) Yes. I think that was
- 11 exactly what we were trying to determine at the time we
- 12 prepared the Corrective Action Plan, and I think Judge
- 13 Carpenter had asked some questions about whether drawing
- 14 revisions are very clearly indicated on the drawing, and
- 15 in this case, we are talking about Drawing Revision 7
- 16 and Drawing Revision 9.
- During the break, it was determined that
- 18 Drawing Revision 8 had in fact showed the change by a
- 19 circled condition.
- 20 A (WITNESS JOHNSON) In addition to what was
- 21 done after this study, which is what Mr. Novarro is
- 22 referring to, in the context of the study, we had
- 23 reasonable confidence to believe that there was not a
- 24 programmatic problem here, because there was no evidence
- 25 to the contrary in the other pipe supports that we

- 1 looked at in the realm of missing welds and or missing
- 2 drawing requirements. I think most of the discrepancies
- 3 related to pipe supports, related through the location
- 4 or to the fact that they weren't there yet, and so we
- 5 had a reasonable confidence in that plus the Corrective
- 6 Action Plan by LILCO that they would look at all of the
- 7 similar supports. That was sufficient for us.
- 8 JUDGE CARPENTER: Mr. Ellis, if I could
- 9 interject, because this follows the flow, acknowledging
- 10 that looking at the other pipe supports didn't show the
- 11 same problem, I still am interested in whether this
- 12 observation that a detail in a revision was overlooked
- 13 has implications for the possibility of such details in
- 14 drawings that show much detail to be overlooked as a
- 15 generalization of the process, of the construction
- 16 process.
- 17 Could you help me with your impressions of
- 18 that? Not just the pipe supports, but the way in which
- 19 the papers were processed?
- 20 WITNESS JOHNSON: I think we looked at a large
- 21 number of components involving many attributes of our
- 22 more detailed inspections, and as I said, we didn't have
- 23 evidence out of those investigations that changes to
- 24 drawings were being missed. In fact, I think usually we
- 25 were finding things that appeared to be wrong that we

- 1 later found that there was a design change document that
- 2 was available that showed that it was right.
- And so I think we had evidence to the
- 4 contrary, that in fact on the plus side, the design
- 5 changes were being picked up and were being inspected
- 6 for.
- JUDGE CARPENTER: Thank you for that broad
- 8 perspective.
- 9 MR. ELLIS: Judge Brenner, I am going to go
- 10 back and now do it probably chronologically. There may
- 11 be some gaps in the chronology, but that is generally my
- 12 intent for the convenience of the Board and the
- 13 parties.
- Judge Brenner, we assume there were no
- 15 questions by the staff. They would ordinarily have gone
- 16 first, I assume. Perhaps we ought to confirm that.
- 17 JUDGE BRENNER: They are not going to get a
- 18 chance. They didn't participate in the depositions,
- 19 which was a prerequisite to examination on this issue.
- 20 I don't know if they had questions anyway, but that is
- 21 the reason they weren't asked, and any other party
- 22 unilaterally not participating in the depositions, they,
- 23 too, wouldn't have been doing anything here before us.
- MR. ELLIS: Thank you, Judge Brenner. I
- 25 shouldn't have assumed. It was an oversight.

- 1 JUDGE BRENNER: Judge Morris has something
- JUDGE MORRIS: Before you go on, Mr. Ellis,
- 3 Mr. Johnson, was I correct in understanding that you
- 4 reviewed each and all of the Corrective Action Plans?
- 5 WITNESS JOHNSON: Yes, that is correct.
- 6 JUDGE MORRIS: Did you find any that were not
- 7 wholly satisfactory?
- 8 WITNESS JOHNSON: I think in the PFR relating
- 9 to the piping bosses and to the HVAC ducting
- 10 configuration in the review of the Corrective Action
- 11 Plan in the potential finding report indicated that the
- 12 form at least of the Corrective Action Plan was not
- 13 adequate. That was the comments by the reviewers.
- 14 I think the form on the remainder of the
- 15 Corrective Action Plans was basically found adequate.
- 16 There were some disagreements at times as to what extent
- 17 one might go to in the corrective action realm in those
- 18 first two that I mentioned, in the pipe boss area. The
- 19 reason the form was not there was that basically the
- 20 corrective action had been executed as part of the PFR
- 21 process.
- In the second case, the HVAC ducting
- 23 configuration, there was sufficient information within
- 24 the effort by Torrey Pines to indicate that it was not a
- 25 generic or repetitive type problem.

- JUDGE MORRIS: And those were the only ones
- 2 that were not satisfactory?
- 3 WITNESS JOHNSON: Yes, sir. And in practice,
- 4 should I say, or in content, I believe those were
- 5 adequate. Not in the form of what was provided as a
- 6 Corrective Action Plan, however.
- JUDGE MORRIS: In your review, did you
- 8 specifically look to see whether LILCO attempted to
- 9 identify what has been referred to as root causes?
- 10 WITNESS JOHNSON: I will stay away from the
- 11 term "root cause," if I may. Part of our review of the
- 12 Corrective Action Plan was whether LILCO had reasonably
- 13 identified the cause of the problem at hand, and I
- 14 believe that in all cases that cause is reasonably
- 15 specified.
- JUDGE MORRIS: Well, if we could characterize
- 17 LILCO's identification of causes as more or less
- 18 specific, did you look beyond that to see if there were
- 19 generic implications?
- 20 WITNESS JOHNSON: I am not sure I understand
- 21 your question. I think we looked at the identification
- 22 of the cause to determine whether we believed it would
- 23 be a reasonable identification of cause. I think it was
- 24 our opinion that the cause of these things was human
- 25 error, that somebody was not performing what they were

- 1 supposed to perform, and we did give it that evaluation
- 2 as to whether it was a question of somebody not doing
- 3 what they were supposed to be doing or whether it was a
- 4 question of somebody not being told what to do
- 5 correctly, which might have implications with respect to
- 6 the program.
- 7 And we did not identify any of the latter. I
- 8 think we believed that it was a question of human error,
- 9 given a requirement to do what was right by the program
- 10 itself.
- JUDGE MORRIS: Would you characterize these
- 12 human errors then as more or less isolated and not
- 13 indicative of some sort of systematic weakness in the
- 14 system?
- 15 WITNESS JOHNSON: Yes, I would, and as I
- 16 indicated, there is two elements to that. One is the
- 17 knowledge that we have based upon what we have done, and
- 18 the positive data that was available to us that would
- 19 indicate that it was an isolated circumstance, plus the
- 20 assurance that in areas where there might be a question
- 21 as to whether it was a repetitive type error, the fact
- 22 that LILCO's Corrective Action Plan did investigate
- 23 similar areas to determine whether or not it was a
- 24 repetitive type error.
- JUDGE MORRIS: Now, sometimes it is easy to

- 1 generalize and say things are all human errors.
- 2 Parallel to that, it is sometimes easy to generalize and
- 3 say that errors made at the working level reflect
- 4 management attitudes. Did you consider that
- 5 possibility?
- 6 WITNESS JOHNSON: Yes, we did, not in terms of
- 7 a specific activity, but we did form an impression of
- 8 the management attitude toward quality assurance on
- 9 Shoreham, and I think that is best borne out by
- 10 objective evidence that over a period of over ten years,
- 11 we were basically able to go back and find quality
- 12 assurance records on everything that we went after.
- 13 There are some exceptions, but there are an
- 14 awful lot of areas where we were able to do that, and
- 15 that indicates to me that there was a management
- 16 emphasis on quality assurance back in the early days.
- 17 Otherwise, those records would not have been available.
- 18 JUDGE MORRIS: Did you gain an impression that
- 19 there were some things which were repetitive? Let me
- 20 give you an example. For example, housekeeping.
- 21 WITNESS JOHNSON: In the documentation that we
- 22 looked at, we did not see a lot of items relating to
- 23 housekeeping. With respect to what we observed, I would
- 24 say it was a normal construction site. It is not clean,
- 25 but it is not excessively dirty, either, and you expect

- 1 some dirt around a construction site, I think. At least
- 2 I do.
- JUDGE MORRIS: That is based upon your own
- 4 experience at other plants, is it?
- 5 WITNESS JOHNSON: It is based upon experience
- 6 where I have been around construction activities, yes.
- JUDGE MORRIS: Not just in the nuclear area?
- 8 WITNESS JOHNSON: Not just nuclear, but
- 9 general construction is not a clean activity.
- 10 JUDGE MORRIS: But including nuclear plants?
- 11 WITNESS JOHNSON: Including nuclear plants,
- 12 yes.
- 13 JUDGE MORRIS: Thank you.
- 14 BY MR. ELLIS: (Resuming)
- 15 Q Mr. Johnson, let's go back, early on, to some
- 16 questions that Mr. Dynner asked you concerning a May 17,
- 17 1982, letter from Mr. Wessman of Torrey Pines to LILCO.
- 18 In that letter, I think the phrase appeared, "sensitive
- 19 political environment." And "usable" report. Could you
- 20 explain fully what Mr. Wessman meant by those statements
- 21 and your basis for that understanding?
- 22 A (WITNESS JOHNSON) Yes, I think so. The
- 23 intent of those statements, and I can say that they were
- 24 Mr. Wessman's intent, too, because I had talked to him
- 25 since the subject came up. With respect to the

- 1 "sensitive political environment," it was obvious to us
- 2 that we would have to be especially careful in the
- 3 independence realm and in the documentation of what we
- 4 had done realm, so that it would be usable, in terms of
- 5 the -- wherever, by whoever wanted to use it, the
- 6 county, or LILCO, or anybody else, to determine
- 7 precisely what we had done and how we had done it, and
- 8 the fact that we had maintained our independence with
- 9 respect to anyone involved, not just LILCO, but anybody
- 10 else.
- And it was intended to be a statement relating
- 12 to caution and completeness, not as the flavor might
- 13 have been given.
- 14 Q Also, Mr. Johnson, Mr. Dynner asked you a
- 15 number of questions concerning two instances in which
- 16 Torrey Pines marketing personnel contacted a LILCO
- 17 person. Were there two of these contacts? Is that
- 18 correct?
- 19 A (WITNESS JOHNSON) Yes, that is correct.
- 20 Now, would you describe the nature and extent
- 21 of those contacts?
- 22 A (WITNESS JOHNSON) Yes, I refreshed my
- 23 memory. First of all, our intent was to preclude
- 24 marketing during this period because of the independence
- 25 aspect. The first instance was in the month of June,

- where the regional marketing representative who covers
- 2 the New England territory came to the site to see what
- 3 we were doing, so that he would understand what we were
- 4 doing in discussions with other potential clients.
- While he was there in the trailer that we were
- 6 in on the site, and I was explaining to him what we were
- 7 doing, I introduced him to Mr. Novarro, who happened to
- 8 be in the other end of the trailer, because it was on a
- 9 Wednesday, and that is when Mr. Novarro was there, and
- 10 at that point in time Mr. Novarro stated, as he has
- 11 stated in his deposition and testimony, that there could
- 12 be no business until this thing was over.
- The second contact, I believe I said in my
- 14 deposition, was in the September-October time frame. I
- 15 was incorrect. It was in early November, after the
- 16 report was out, and it was a contact with a gentleman at
- 17 LILCO. I am sorry to say that that contact has not
- 18 borne any fruit yet. But I think we did take clear
- 19 steps, and we did in fact preclude our marketing man
- 20 from making marketing contacts, so there wouldn't be any
- 21 question about this.
- 22 Unfortunately, there has been, and
- 23 unfortunately he was physically at the site at the early
- 24 part of the program. There was not a serious marketing
- 25 activity going on, though, and there still hasn't been

- 1 any serious marketing activity.
- 2 Did the meetings you described, Mr. Johnson,
- 3 such as they were, play any role whatsoever in the
- 4 conduct of the Torrey Pines independent verification or
- 5 conclusions which you reached as a result of that
- 6 program?
- 7 A (WITNESS JCHNSON) No, sir.
- 8 Q There were a number of questions, Mr. Johnson,
- 9 concerning any role LILCO might have played in
- 10 connection with the disposition of DR's. Did any LILCO
- 11 personnel play any role in the decision to validate or
- 12 invalidate a DR?
- 13 A (WITNESS JOHNSON) No, sir.
- 14 Q I think Mr. Dynner on Transcript 17,679
- 15 commented that, "There was influence in the neutral
- 16 sense and discussion." To make the record clear, Mr.
- 17 Johnson, did the contact that Torrey Pines personnel had
- 18 with LILCO have any influence other than the fact that
- 19 LILCO provided information to Torrey Pines so that they
- 20 could continue their process?
- 21 A (WITNESS JOHNSON) No, sir.
- 22 Q Was LILCO told the purpose for which the
- 23 information was being sought?
- 24 A (WITNESS JOHNSON) Not in terms of
- 25 discrepancy, no. In terms of trying to find out how

- 1 some piece of the system worked, or where a specific
- 2 requirement might be, they were told what we were
- 3 looking for, but it was an information sense, and not in
- 4 the resolution sense.
- 5 Q So they were not told what the specific DR
- 6 involved was?
- 7 A (WITNESS JOHNSON) No, they were not. And it
- 8 would be very diffucult for them to perceive that,
- 9 because we were looking at thousands of things through
- 10 the course of the project, and to separate out
- 11 specifically what we were after would be difficult to
- 12 do.
- 13 Q Did many of your information requests relate
- 14 to things other than DR's, such as walkdowns?
- 15 A (WITNESS JOHNSON) Oh, yes. As we have
- 16 stated, we obtained around 11,000 documents from LILCO.
- 17 We also interfaced with them as to where things were
- 18 located in the plant, and access provisions, and those
- 19 kinds of things.
- 20 (Whereupon, counsel for LILCO conferred.)
- 21 Q Mr. Johnson, let me ask you another question
- 22 in the same area, if I may. On Transcript Page 18,385,
- 23 you indicated that LILCO and Stone and Webster personnel
- 24 Were in the vicinity at the time of Torrey Pines
- 25 walkdowns since they were, I think the term was "all

- 1 over the place." Were these LILCO, Stone and Webster,
- 2 and other personnel involved in the walkdowns?
- 3 A (WITNESS JOHNSON) No, they were not. They
- 4 were involved in constructing the plant. There were no
- 5 LILCO or Stone and Webster personnel involved in the
- 6 walkdowns per se.
- 7 Q And I think you testified that there were
- 8 precautions taken by Torrey Pines so that their people
- 9 did not reveal what they were about. Is that correct?
- 10 A (WITNESS JOHNSON) Yes, as I have stated, our
- 11 people were cautioned not to describe what they were
- 12 doing, what they were finding, either at work or outside
- 13 of work. This gets back to the concern over
- 14 independence again.
- 15 MR. ELLIS: Judge Brenner, there may be a few
- 16 other type of questions like that buried here. I tried
- 17 to find them, but I think I have asked them all. I am
- 18 going to move on to generally the scope area. If the
- 19 Board has any questions now that it wishes to pursue in
- 20 this area, if it wishes to do so at this time.
- 21 JUDGE BRENNER: I think we are inclined to try
- 22 to let you run right through in general, although we
- 23 certainly reserve the right to jump in from time to
- 24 time.
- 25 MR. ELLIS: I will try to give you in any

- 1 event some indication of what area I am going to in the
- 2 preface to the question, or I will stop and do it.
- 3 JUDGE BRENNER: Okay. Thank you.
- 4 BY MR. ELLIS: (Resuming)
- 5 Q Mr. Johnson, in connection with questions Mr.
- 6 Dynner asked you about Task A, on Page 17,672, he asked
- 7 you whether Torrey Pines personnel had gone to San Jose
- 8 to review certification documentation for equipment
- 9 provided by General Electric. I think you have
- 10 testified that Torrey Pines reviewed the product quality
- 11 certification document but not the records in San Jose.
- 12 Is that an acceptable procedure? And if so, why?
- 13 A (WITNESS JOHNSON) Yes, I believe it is. The
- 14 evidence is on site that the item is qualified in the
- 15 form of a certification document. It is an acceptable
- 16 and common procedure for a subcontractor to accept
- 17 certification documents that state that the required
- 18 information is available to the vendor, and this applies
- 19 to other people besides GE.
- 20 Mr. Johnson or Mr. Novarro, either one, are
- 21 you aware of whether LILCO quality assurance personnel
- 22 audit the quality assurance documentation of the San
- 23 Jose offices of GE
- 24 A (WITNESS NOVARRO) Yes, I am aware that LILCO
- 25 QA personnel have audited the documentation at San Jose

- 1 of GE.
- 2 Q Mr. Johnson, on Transcript Pages 17,929
- 3 through about 36, there were a number of questions
- 4 concerning the extent to which Torrey Pines reviewed the
- 5 QA program for subcontractors that had their own safety
- 6 related QA programs, and I think you testified that
- 7 Torrey Pines reviewed or confirmed that the
- 8 subcontractors' QA programs were required to be
- 9 controlled by LILCO and Stone and Webster QA program.
- 10 and that you have objective evidence of the programs
- 11 being implemented through your reviews of physical
- 12 components, but that you didn't actually review the
- 13 procedures of those subcontractors except as you found
- 14 them in the course of your inspection. Is that
- 15 correct?
- 16 A (WITNESS JOHNSON) Yes, it is.
- 17 Q Did Torrey Pines have other evidence that led
- 18 to the conclusion that the subcontractors' QA programs
- 19 were being implemented?
- 20 A (WITNESS JOHNSON) I think we indicated that
- 21 in Task B one of the audits that was done in that your
- 22 time slice that we took which was on the Courter
- 23 program, the piping subcontractor. We also saw evidence
- 24 of subcontractor audits in the normal procurement
- 25 process, where subcontractors who were audited for

- 1 compliance with the quality assurance requirements of
- 2 the Stone and Webster program. That is not necessarily
- 3 somebody that had their own program. We also saw
- 4 evidence of the NES program in the well inspections that
- 5 we did relating to the preservice inspection program,
- 6 portions of that program, not the complete program.
- 7 Q Is the evidence that you have described in the
- 8 various tasks adequate to enable you to form a
- 9 conclusion as to whether the subcontractor QA programs
- 10 where they had their own QA programs were being
- 11 adequately implemented?
- 12 A (WITNESS JOHNSON) Yes, I think the evidence
- 13 indicated that they were implementing a QA program, and
- 14 in the specific instances where we were checking against
- 15 it, it was an adequate program.
- 16 Q Mr. Johnson, on Transcript Page 17,967, you
- 17 discussed 20 previous revisions to construction control
- 18 procedures and QA manuals. What was the purpose of that
- 19 review?
- 20 A (WITNESS JOHNSON) I think, as I stated, the
- 21 purpose of that review was to get an indication of the
- 22 construction control program and then apply it through
- 23 the time frame of construction of the Shoreham plant,
- 24 and we did that by selecting what we thought were the
- 25 more important procedures at a given point in time,

1	depending upon what was occuring construction-wise in
2	reviewing those earlier revisions for adequacy.
3	Q Well, was 20 an adequate number for that
4	purpose?
5	A (WITNESS JOHNSON) We believe that it was, an
6	part of that reason relates to the fact that we were in
7	other areas of the program comparing what we were
8	finding against the original program, which is an
9	adequate program.
10	Q Was the selection of those 20 an intelligent
11	selection or a random selection?
12	A (WITNESS JOHNSON) I believe I would have
13	called it an intelligent selection.
14	(Whereupon, counsel for LILCO conferred.)
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- 1 MR. ELLIS: One of my page numbers didn't
- 2 check out, Judge Brenner. I will come back to that.
- 3 BY MR. ELLIS: (Resuming)
- 4 Q Mr. Johnson, you were asked some questions
- 5 concerning whether you were under the impression that
- 6 the NRC reviewed Chapter 17.1 of the FSAR. Assume with
- 7 me for a moment that the NRC did not review Chapter 17.1
- 8 of the FSAR. Does that make any difference to any of
- 9 the conclusions you reached in your report?
- 10 A (WITNESS JOHNSON) No, it doesn't, because we
- 11 checked the construction control program not only
- 12 against the requirements of the FSAR but also against
- 13 Appendix B criteria, and it was satisfactory to both.
- 14 Q So you fidn't rely upon any review by the NRC?
- 15 A (WITNESS JOHNSON) No, we did not.
- 16 Q In your testimony, Mr. Johnson, you explained
- 17 that the Task B components were compared against the
- 18 requirements contained in the current construction
- 19 control procedures. Why is it appropriate to do that
- 20 rather than to do a comparison against the procedures
- 21 that were in place at the time?
- 22 A (WITNESS JOHNSON) First of all, it is an
- 23 efficieny on our part in comparing to a current single
- 24 program requirement. With respect to adequacy, I am
- 25 confident that today's program is more stringent than

- 1 the previous programs simply because procedures and
- 2 manuals never get simpler, and if the previous activity
- 3 is satisfactory to today's program, that gives me a high
- 4 confidence that it was satisfactory to the program in
- 5 effect at the time or even exceeded the program in
- 6 effect at the time.
- 7 Q On transcript page 17,697, Mr. Johnson, you
- 8 indicated that Torrey Pines used the LILCO list of
- 9 safety-related systems or systems containing portions
- 10 that were safety-related as an initial identification of
- 11 safety systems. Did Torrey Pines make an independent
- 12 judgment as to the appropriate systems or components to
- 13 be included in the Torrey Pines inspection?
- 14 A (WITNESS JOHNSON) Yes. I think we indicated
- 15 that we went through the FSAR and the accident analysis
- 16 and the system descriptions and the flow diagrams to
- 17 confirm what we believed was appropriate to look at as
- 18 far as the safety-related equipment was concerned.
- 19 MR. ELLIS: I think I have the right page now
- 20 on the previous one, Judge Brenner.
- 21 BY MR. ELLIS: (Resuming)
- 22 Q Mr. Johnson, look at page 17,975 and 6. Look
- 23 at the bottom of 975. Do you have that, Mr. Novarro?
- (WITNESS NOVARRO) Yes, I do.
- 25 Q Now, at the bottom of that page you were asked

- 1 whether you testified first that from lines 15 through
- 2 line 23 -- I won't summarize it, but you gave that
- 3 testimony, and then you were asked whether your basis
- 4 for that testimony was based upon the fact that in
- 5 LILCO's QA procedures revisions are not major in
- 6 general? And you answered "No." What did you mean by
- 7 that?
- 8 A (WITNESS MOVARRO) I meant by the "No" that I
- 9 had not only reviewed LILCO QA procedures but I had
- 10 looked at over the course of my work at Shoreham many
- 11 Stone and Webster procedures, so the "No" meant not to
- 12 just LILCO but to others, including Stone and Webster.
- 13 Q The testimony then on page 17,975, lines 15
- 14 through 23, is based on your experience with both LILCO
- 15 and Stone and Webster procedures?
- 16 A (WITNESS NOVARRO) Yes, it is.
- 17 Q Mr. Novarro, in several instances relating to,
- 18 I believe, the subcontractor Keasby, you referred to the
- 19 balance-of-plant. Did that refer to any specific
- 20 classification of equipment?
- 21 A (WITNESS NOVARRO) My use of the word
- 22 "balance-of-plant" was intended to mean
- 23 non-safety-related.
- 24 Q Mr. Johnson, with respect to the testimony
- 25 concerning subcontractors who have their own OA

- 1 programs, was that fact taken into account by Torrey
- 2 Pines in developing its procedures and protocol for the
- 3 Shoreham inspection by Torrey Pines?
- 4 A (WITNESS JOHNSON) With respect to the
- 5 requirements for the QA/QC program, we expected to see
- 6 requirements specified for any subcontractors, and we
- 7 did in fact see that.
- 8 Q In formulating your program, though, were you
- 9 generally aware that there were contractors who would be
- 10 contractors who would have their own QA programs that
- 11 you wouldn't be reviewing?
- 12 A (WITNESS JOHNSON) Yes, we were, but the
- 13 requirements for those programs are as specified in the
- 14 Stone and Webster program.
- 15 (Counsel for LILCO conferred.)
- 16 Q Mr. Novarro, you gave a number of estimates
- 17 concerning the percentages of construction at Shoreham
- 18 for which certain subcontractors were responsible or
- 19 were those estimates based upon any review of
- 20 documentation?
- 21 A (WITNESS NOVARRO) No, they were not. They
- 22 were based upon an assessment that I made here on the
- 23 witness stand on that day.
- Q Well, Mr. Johnson, let's assume that as much
- 25 as 30 percent of the safety-related work at Shoreham was

- 1 conducted by contractors with their own QA program.
- 2 Does that affect the conclusions that you reached in
- 3 your general report?
- 4 A (WITNESS JOHNSON) No, it does not, because we
- 5 saw evidence of those contractors working to a QA
- 6 program, and that was part of what we were investigating.
- 7 Q Mr. Johnson, on transcript page 17,952 I think
- 8 you testified in response to Judge Brenner's questions
- 9 that from Task A alone you could not determine whether a
- 10 subcontractor's QA program was actually being
- inplemented. Are there other aspects of the program
- 12 logic that permit you to reach that conclusion; and if
- 13 so, give me a summary, if you will?
- 14 A (WITNESS JOHNSON) Yes. I think as generally
- 15 was testified to in a number of places, the
- 16 implementation of the program was observed in Task B and
- 17 in Task C. And with respect to any in Task D we saw a
- 18 number of places where it was evident that both
- 19 subcontractors with their own OA programs and
- 20 subcontractors who were working to Stone and Webster's
- 21 program were in fact working to those programs.
- 22 O Mr. Johnson, look, if you would, please, at
- 23 transcript page 18,351 where you were asked a number of
- 24 questions concerning the differences in total numbers of
- 25 DRs stated in the executive summary as compared, I

- 1 believe, to Volume 2. Can you explain those numbers at
- 2 this time?
- 3 A (WITNESS JOHNSON) Yes, I can. They are
- 4 wrong. The numbers in the executive summary,
- 5 unfortunately, are a mixture on the DRs between valid
- 6 DRs and invalid DRs, or valid and total DRs, I should
- 7 say. And there is also one area where, as the County
- 8 pointed out, a DR was related to Task D on the
- 9 structural acceptance test, and that didn't show up. So
- 10 I made a listing of total DRs, which was not something
- 11 that we were greatly concerned with. Our focus was more
- 12 on the valid DRs.
- But as far as total DRs, I will run down the
- 14 list here. Task A had zero. Task B had 25. Task C had
- 15 298. D-1 was zero. D-2 was zero. D-3 was one. E-1
- 16 was 12. E-2 was 35. For a total of 371.
- 17 We arrived at these data using the data that
- 18 is in Volume 2 of the report on the specific DRs.
- 19 Q Are the conclusions that the report reaches
- 20 based on all of the data in the report rather than
- 21 numbers in the executive summary?
- 22 A (WITNESS JOHNSON) Yes. In fact, the
- 23 executive summary was intended to be, as the name
- 24 implies, a short summary of what went on. To talk about
- 25 the conclusions of the report, one has to get into

- 1 Volumes 2 and 3 and into the details of what was done.
- 2 O Mr. Johnson, on transcript page 18 -- excuse
- 3 me, were you done?
- 4 A (WITNESS JOHNSON) Yes.
- 5 On transcript page 18,248 there was some
- 6 discussion and testimony concerning the use of the word
- 7 "small." And I think you indicated that "small" was in
- 8 the 300 ballpark on discrepancies. Would it have made
- 9 any difference to your conclusion if the number of
- 10 discrepancies or findings had increased by a factor of,
- 11 say, 2 or 3, had the same safety and QA/QC significance
- 12 been the same?
- 13 A (WITNESS JOHNSON) Given the qualifier of the
- 14 same significance and the same indication with respect
- 15 to the effectiveness of the program, a larger number
- 16 would not change the conclusion of the report. In my
- 17 mind, the number of hundreds is a very small number
- 18 compared to the number of things we looked at and
- 19 compared to the number of things we found right. And
- 20 that is the context of the term "small" there.
- JUDGE BRENNER: Mr. Johnson, let me ask you
- 22 this. I take it you say those numbers and given the
- 23 qualifier of the same types of discrepancies, that those
- 24 numbers or two or three times those numbers would still
- 25 be all right, given the many other things hatwere found

- 1 to be done correctly.
- Do you mean to say that the large majority of
- 3 things done were done okay and that is why it is all
- 4 right, or do you mean to say that those numbers would be
- 5 acceptable frm the standpoint of a high standard of
- 6 reasonably protecting the public health and safety?
- 7 A (WITNESS JOHNSON) I think the qualifier
- 8 there, Judge Brenner, is significance, and what those
- 9 numbers might say about the result of application of a
- 10 construction control program and both of those
- 11 qualifiers relate to safeguarding the health and safety
- 12 of the public.
- And I believe that the level of significance
- 14 that we are looking at here is not large. I believe the
- 15 level of significance is small. You can find errors in
- 16 anything if you magnify it enough.
- 17 And the significance of the errors that I
- 18 identified must be considered, and in the context of the
- 19 significance of errors that we identified, assuming that
- 20 stays the same and assuming that we don't see repetitive
- 21 type things in that larger population that would
- 22 indicate that portion of the program was not operating
- 23 correctly, then a larger total number of things would
- 24 not bother me.
- 25 We could find very large numbers of very small

- 1 things that would not affect the health and safety of
- 2 the public, and that is the context of saying that a
- 3 larger number of things would not necessarily bother me.
- 4 JUDGE BRENNER: Okay, Mr. Ellis.
- 5 BY MR. ELLIS: (Resuming)
- 6 Q Mr. Johnson, in your testimony you used the
- 7 term at one point, "noise." Does that relate in any way
- 8 to the answer you have just given to Judge Brenner?
- 9 A (WITNESS JOHNSON) I think you are talking
- 10 about a term of noise level. Certainly, some of the
- 11 things that we identified would be classified in noise
- 12 level as far as the significance of them relating to the
- 13 safety of the plant is concerned. I believe most of the
- 14 things that we identified were in the noise level. The
- 15 cumulative effect of those things also must be
- 16 evaluated, and I believe we did that too. And I don't
- 17 believe we have identified anything that would indicate
- 18 that some portion of the program was not working
- 19 properly.
- In our opinion, what we have identified is
- 21 cases where the program is cases where the program is
- 22 properly constituted, and it was not followed in these
- 23 given instances.
- 24 Q Mr. Johnson, you testified that Torrey Pines
- 25 in its inspection did not review the adequacy of the

- 1 design. So that we are clear, though, did the Torrey
- 2 Pines inspection include a review or inspection to
- 3 ensure that the design changes were being implemented?
- 4 A (WITNESS JOHNSON) Yes. We ran into that in
- 5 many areas. Design changes, once they are made, become
- 6 the design requirement, and the design requirement was
- 7 our baseline. And the design change documents many
- 8 times were the basis for what we were calling the design
- 9 basis that we were comparing to. And in that respect,
- 10 we many times verified the design change documents had
- in fact been implemented at the plant.
- 12 Q Mr. Johnson, look, if you would, please, at
- 3 transcript 18,080.
- 14 A (WITNESS JOHNSON) I have it.
- 15 Q It begins over on 079. Judge Morris, I
- 16 believe, is asking a question there. And if you will
- 17 look on 18,080, roughly lines 4 through to the end, are
- 18 the problems that you see with the application of
- 19 statistical methodology to the inspection of a nuclear
- 20 power plant problems with theory or mathematical
- 21 operations, or are they the problems relating to models
- 22 and presuppositions, as stated by or as indicated by
- 23 Judge Morris in that instance?
- 24 A (WITNESS JOHNSON) The problems I see are in
- 25 the presuppositions or models involved. The ability to

- 1 gradate or stratify the significance of an error, for
- 2 example, whether it was a signature error or what the
- 3 significance of the signature was. And these kinds of
- 4 things are all presuppositions that would have to go
- 5 into a statistical model. And I think we have discussed
- 6 quite a few of those things at length already.
- 7 Q Look, if you would, please, at transcript
- 8 pages 18,094 through 97. There was testimony there
- 9 concerning five systems listed on Appendix 5.1 of LILCO
- 10 Project Procedures P-309. In your analysis of the path
- 11 to cold shutdown, were any of those systems, those five
- 12 systems, required in order to achieve cold shutdown?
- 13 A (WITNESS JOHNSON) Not on the path that we
- 14 selected for cold shutdown, no.
- 15 Q Mr. Novarro, do you have that procedures in
- 16 front of you?
- 17 (Pause.)
- 18 A (WITNESS NOVARRO) Yes, I do.
- 19 O The five systems there, is it a completely
- 20 accurate description to call them safety-related
- 21 systems, in paragraph 5.1?
- 22 A (WITNESS NOVARRO) No, it is not. There are
- 23 only a very few portions of these systems that are
- 24 safety-related. And in some cases there are none.
- 25 Q Well, the condensate and feedwater system is a

- 1 non-safety-related system, is that right?
- 2 A (WITNESS NOVARRO) Yes, it is.
- 3 Q Does it have any safety-related portions, or
- 4 components, rather?
- 5 A (WITNESS NOVARRO) Yes. The only
- 6 safety-related component in the condensate and feedwater
- 7 system that I am aware of is the interface of the system
- 8 at the containment.
- 9 Q Okay, Mr. Novarro.
- (Counsel for LILCO conferred.)
- 11 Q Mr. Johnson, Mr. Dynner asked you a number of
- 12 questions about items on Table 3.2.1-1 that were not
- 13 included in the scope of the Torrey Pines review. Does
- 14 the omission of those items that you said were not
- 15 included have an impact or affect the conclusions
- 16 reached in your report?
- 17 A (WITNESS JOHNSON) Not in my opinion. Our
- 18 intent was to select representative and more important
- 19 safety-related hardware within the plant for our
- 20 investigation. And I believe we did that. And in that
- 21 context, we determined that the construction control
- 22 program was functioning properly with respect to those
- 23 components, and therefore, we have a high assurance that
- 24 it is functioning properly with respect to the other
- 25 components on that table that were not specifically

- 1 investigate1.
- JUDGE BRENNER: Well, Mr. Johnson, on those
- 3 other components that were on that Table 3.2.1-1, I
- 4 guess it is, or a number close to that, that were within
- 5 systems that were not among the systems considered by
- 6 Torrey Pines, did you actively consider and reject
- 7 looking at safety components in those other systems, or
- 8 did you not know about safety components in those other
- 9 systems but nevertheless feel that is acceptable for the
- 10 reason you indicated?
- 11 WITNESS JOHNSON: We were obviously aware that
- 12 there is a lot of safety-related hardware in the plant
- 13 that we didn't necessarily look at specifically. We did
- 14 select a path to cold shutdown that we thought was a
- 15 reasonable one, and that in our mind identified the more
- 16 significant elements in the safety-related hardware.
- In some cases on that table the types of
- 18 hardware indicated were looked at in terms of other
- 19 safety-related hardware, so we could say that a similar
- 20 type was looked at that might be more important than the
- 21 one that is indicated in the table. In other cases we
- 22 assumed that the construction control program having
- 23 been shown to be functional and valid in other cases
- 24 would also apply to those components since they are also
- 25 safety-related.

- 1 It wasn't a question of consciously rejecting
- 2 those, it was a question of selecting what we felt were
- 3 more important components to look at.
- 4 JUDGE BRENNER: How did you decide which path
- 5 to cold shutdown to use as what you considered the most
- 6 important path?
- 7 WITNESS JOHNSON: As I stated, we reviewed the
- 8 FSAR, the accident analyses, the system description
- 9 documents, the flow diagrams, and we selected what we
- 10 thought was the predominant path to cold shutdown.
- 11 There are many paths to cold shutdown in the plant, and
- 12 we selected the one of them that we thought was an
- 13 appropriate one to select.
- 14 I might also mention that in some of these
- 15 other systems we may well have covered some of those
- 16 items in the walkdowns that we did, because we went to
- 17 the pressure boundary in many of those cases and some of
- 18 those are the interfaces with the other systems that
- 19 have the safety-related equipment that Mr. Novarro is
- 20 describing, like the isolation valves and those kinds of
- 21 things.
- JUDGE BRENNER: You said predominant path. I
- 23 guess I don't understand what you mean by "predominant."
- 24 WITNESS JOHNSON: I am not sure how to
- 25 describe it. The most likely path to cold shutdown,

- 1 that might be a different way of saying it.
- JUDGE BRENNER: Mr. Ellis.
- BY MR. ELLIS: (Resuming)
- 4 Q Just to follow up a minute, Mr. Johnson, did
- 5 you know that when you were in the process of selecting
- 6 your components for inspection, that Shoreham had a
- 7 condensate feedwater system?
- 8 A (WITNESS JOHNSON) Yes, sir.
- 9 Q Did you also know whether it had a radwaste
- 10 system?

11

- 12 A (WITNESS JOHNSON) Yes.
- 13 Q Well, in that sense, then, did you know that
- 14 you were not specifically including those systems in
- 15 your inspection?
- 16 A (WITNESS JOHNSON) Yes, we determined that
- 17 they were not essential to the path that we had
- 18 selected, and therefore, we did not include them.
- 19 Q Mr. Johnson, let me clarify one point. On
- 20 transcript 18,107 you indicated that fewer items were
- 21 examined at Level 2 walkdowns than Level 1. Could you
- 22 explain what you meant by that, please, sir?
- 23 A (WITNESS JOHNSON) Generally, the numbers of
- 24 components selected was less at Level 2 than at Level
- 25 1. The number of attributes checked, of course, was

- 1 much greater at the lower levels of detail. So I can't
- 2 really comment on the comparison of numbers of
- 3 attributes checked. But the intent of the statement was
- 4 to relate to components rather than specific items
- 5 checked.
- 6 Q On transcript page 18,152 and 3 you were asked
- 7 questions about the safety parameter display system.
- 8 Did Torrey Pines look at the electric modules for the
- 9 SPDS?
- 10 A (WITNESS JOHNSON) It is my understanding that
- 11 the electrical modules of the SPDS are in fact -- parts
- 12 of it are systems where the parameter signals are taken
- 13 off of safety-related equipment. We did review, as was
- 14 mentioned in the cross-examination, generic control
- 15 elements of the logic circuitry, and in that context we
- 16 would have reviewed some of the parameters relating to
- 17 the SPDS system.
- 18 On the issue of scope, Mr. Johnson, look, if
- 19 you would, please, at pages 9 and 10 of Mr. Hubbard's
- 20 testimony.
- 21 A (WITNESS JOHNSON) Yes.
- 22 Q At pages 9 and 10 Mr. Hubbard quotes figures
- 23 from 7-25, I believe, of the Torrey Pines report and
- 24 contends that those figures show that the scope of
- 25 electrical inspection was insufficient and that this is

- 1 a deficiency in the report. Do you agree?
- 2 MR. DYNNER: Objection. That wasn't covered
- 3 in the cross-examination. This is supposed to be
- 4 redirect, isn't it?
- 5 JUDGE BRENNER: I recall -- I don't have the
- 6 transcript in front of me -- I recall some questions as
- 7 to whether or not the number of deficiencies found,
- 8 given the percentages of what were looked at, would
- 9 indicate a high, a very high percentage of deficiencies
- 10 for that type area. And I think it was asked about the
- 11 electrical area along with the pipe support area. And
- 12 there was also the area inquired into as to Whether
- 13 emphasis on one area supplanted looking at another
- 14 area. So I think it is close enough to that.
- 15 MR. DYNNER: Judge Brenner, as I recall the
- 16 questions that I asked in this area were as to the
- 17 population, man-hours, et cetera. Specifically on page
- 18 7-25 of the report, I think by referring specifically to
- 19 a page of Mr. Hubbard and Dr. Samlego's testimeny that
- 20 it appeared from that an effort is being made to take
- 21 that testimony rather than to elicit --
- JUDGE BRENNER: That is what this is all about.
- 23 MR. DYNNER: -- rather than to elicit a
- 24 clarification of the cross-examination which was not in
- 25 this area.

- JUDGE BRENNER: It is close enough. And as I
- 2 started to say, one thing that assists the Board is to
- 3 get these experts with different views to comment on the
- 4 other experts' testimony, and that is one reason we have
- 5 written testimony. And if you want to label it a little
- 6 quick rebuttal then, you can label it that. But I think
- 7 it is close enough to the cross, in any event.
- 8 Go ahead. Do you need the question repeated,
- 9 Mr. Johnson?
- 10 WITNESS JOHNSON: No, I don't believe so.
- 11 It is my opinion that we did look at
- 12 appropriate numbers of electrical components on a system
- i3 basis. Out of the 37 systems, there are 27 of those
- 14 that are predominantly mechanical and 10 that are
- 15 predominantly electrical. If we compare active
- 16 components between those sets of systems, that is
- 17 roughly a 2-to-1 ratio, and that is roughly the ratio of
- 18 components that we looked at between the mechanical and
- 19 electrical active elements.
- 20 JUDGE BRENNER: Mr. Ellis, we will take an
- 21 afternoon break whenever it is convenient for you.
- MR. ELLIS: This would be a good time. And
- 23 let me say for the planning purposes of the Board and
- 24 the parties, I am pretty sure I can finish today. Now,
- 25 Whether I will finish -- I think I can finish today, and

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1 it might assist things if we could have an extra 5
 2 minutes perhaps at the break. But I am pretty sure I
 3 can finish today.
              JUDGE BPENNER: Okay. We will take 20 minutes
   then until 3:35.
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             (Whereupon, a brief recess was taken.)
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- JUDGE BRENNER: Mr. Ellis, I don't know if
- 2 this is going to be pertinent to anything or not, but in
- 3 thinking over something you said, admittedly only in
- 4 passing, I am a little confused. I infer from something
- 5 you said that Mr. Johnson would be leaving as soon as
- 6 his testimony is done, as distinguished from giving you
- 7 comfort while you were cross-examining the County.
- 8 MR. ELLIS: I don't know what decision we have
- 9 made. We haven't made a decision finally, but I do know
- 10 that he will be here tomorrow.
- JUDGE BRENNER: Well, that I know for sure
- 12 because he will still be answering questions tomorrow.
- MR. ELLIS: Well, we frankly hadn't decided on
- 14 the extent to which he would remain.
- 15 JUDGE BRENNER: I thought I heard you say you
- 16 hoped he would be leaving today. All right, you have
- 17 answered my question. It may affect our turnaround
- 18 decision time on whatever filing we are çoin; to see no
- 19 later than 8:30 or so tomorrow morning. That is why I
- 20 asked.
- 21 BY MR. ELLIS: (Resuming)
- 22 Q Mr. Johnson, on transcript page 18,012 there
- 23 was testimony concerning the Torrey Pines review of
- 24 documentation requirements, purchase order and
- 25 documents. Does TPT review the accuracy of the

- 1 documentation requirements versus the specification
- 2 requirements from engineering?
- 3 A (WITNESS JOHNSON) I believe you are referring
- 4 to the discussion relating to Task B, where we reviewed
- 5 the implementation of the program in the procurement
- 6 process. And I think I indicated that we did not review
- 7 the adequacy of the design documents per se, but rather
- 8 we reviewed the purchase order documents to assure that
- 9 the design requirements were specified on the purchase
- 10 order either by comparing the requirements on the
- 11 purchase order to the design requirement or, in most
- 12 cases, ensuring that the design and specification was a
- 13 part of the purchase order.
- 14 Q Thank you. Mr. Novarro and Mr. Johnson, in
- 15 terms of methodology, I think it is abundantly clear,
- 16 Which immediately belies whether I should be asking the
- 17 question, but in your deposition, Mr. Novarro, which I
- 18 think you corrected in your cross-examination, you
- 19 answered questions concerning whether considerations of
- 20 safety were considered in the validation process for
- 21 DRs. Do you recall that?
- 22 A (WITNESS NOVARRO) Yes, I do.
- 23 Q And is safety considered in the validation
- 24 process?
- 25 A (WITNESS NOVARRO) No, it is not. However,

- 1 when we were discussing that when Mr. Dynner was
- 2 questioning me, I was referring to both set of boxes on
- 3 the DR document, the one set used to determine whether a
- 4 DR was valid or not. In that instance, it is my
- 5 understanding that safety is not the consideration.
- 6 However, in the other set of boxes that are used on the
- 7 DR forms there is a decision made as to whether a PFR is
- 8 to be generated from the DR, and in that case safety is
- 9 considered.
- 10 Q Was that your understanding also at the time
- 11 you took your deposition -- your deposition was taken?
- 12 I am sorry.
- 13 A (WITNESS NOVARRO) Yes, it was. But, however,
- 14 the questioning and the answering got kind of confused
- 15 at that time, and I guess it wasn't clear on the record.
- 16 Q Mr. Novarro, on a couple of occasions you gave
- 17 a rough estimate of components at Shoreham. On
- 18 transcript 18.316 and 317 you indicated a number of
- 19 200,000. Does that include both safety-related and
- 20 non-safety-related?
- 21 A (WITNESS NOVARRO) Yes, it does.
- 22 Q Mr. Johnson, on page 18,362 you were asked a
- 23 question concerning Question 16 on page 10 of the
- 24 supplemental testimony.
- Judge Brenner, for the convenience of the

- 1 Board, this is a question that I believe you asked
- 2 involving whether the reference was to two or to three
- 3 DRs.
- 4 Do you have that in front of you, Mr.
- 5 Johnson? 18,362.
- 6 A (WITNESS JOHNSON) Yes, I do.
- 7 Q All right. In response to the question there,
- 8 I think from Judge Brenner, you indicated that the
- 9 response applied to two of the three. Does the answer
- 10 in fact apply to just two or to three?
- 11 A (WITNESS JOHNSON) The answer does apply to
- 12 all three, in that the flow diagram does not specify
- 13 requirements for all three of the subject DRs.
- 14 Q Mr. Johnson, during your cross-examination you
- 15 were examined on a number of occasions concerning
- 16 Appendix B. One reference is transcript 18,417. You
- 17 testified in your opinion that a single noncompliance
- 18 was not in general a violation of Appendix B.
- Assume for a moment, if you would, please,
- 20 that a single failure to comply with a requirement does
- 21 constitute an Appendix B violation. Would that change
- 22 your conclusion regarding the adequacy of LILCO's and
- 23 Stone and Webster's QA/QC program or the conclusions in
- 24 your report?
- 25 A (WITNESS JOHNSON) No, it would not. If a

- 1 single error to follow a procedure were defined as being
- 2 a technical violation of Appendix B, that would not
- 3 change our conclusions, because the purpose of Appendix
- 4 B is to result in safety-related hardware that performs
- 5 its function. The purpose of the QA/QC program, in my
- 6 mind, is to restrict the significance of errors that are
- 7 made. And whether you call those technical violations
- 8 of Appendix B or violations of a procedure may be a
- 9 definition of terms.
- 10 The Appendix B program is satisfactory against
- 11 Appendix B. I think the program recognizes and Appendix
- 12 B recognizes that you can't achieve zero defects. That
- 13 is not a real-world thing. And I think the intent is to
- 14 insure that defects or errors that occur are not of
- 15 significance with respect to the safety function of the
- 16 hardware in the plant.
- 50 given a definition that an error is a
- 18 technical violation of some criterion of Appendix B, I
- 19 Would still go through the significance chain of thought
- 20 and I would still buy that the conclusion that the QA/QC
- 21 program at Shoreham has been effectively applied in that
- 22 the errors that we found were not of significance and
- 23 that the plant hardware has been constructed correctly
- 24 because we did not find anything that would prevent that
- 25 hardware from performing its safety function.

- So the answer is, no, I still have the same
- 2 conclusion, given the different definition.
- 3 Q Look, if you would, please, Mr. Johnson, at
- 4 transcript 18,417. Would you read, please?
- And, Judge Brenner, this is in the category.
- 6 We have gone through this, and we have some corrections
- 7 to the transcript. This one is in the category that is
- 8 close, and so I want this one clarified. But we will
- 9 give to the County and the Board our preliminary list
- 10 this evening of corrections.
- Mr. Johnson, read, please, if you would, your
- 12 answer that begins on line 9 and goes to line 18.
- 13 A (WITNESS JOHNSON) That states, I think, we
- 14 testified in the beginning of the construction, if the
- 15 beginning of the construction control program meets the
- 16 requirements of Appendix P through the FSAR -- and I do
- 17 think what we are discussing is that the requirements of
- 18 the construction control program are not being met -- if
- 19 you wanted to make the extension to Appendix B, that is
- 20 all right with me if it is the construction control
- 21 program that is tied to Appendix B.
- 22 But the problem at hand is not meeting the
- 23 construction control requirements, assuming the
- 24 inspection had occurred.
- 25 JUDGE BRENNER: Maybe I missed something. I

- 1 think he wanted you to read it to yourself.
- 2 MR. ELLIS: I did.
- 3 BY MR. ELLIS: (Resuming)
- 4 Q Would you explain what you meant by that
- 5 answer, please?
- 5 JUDGE BRENNER: In fact, he did not reread it
- 7 perfectly, but that's okay.
- 8 WITNESS JOHNSON: I think again, as with most
- 9 of these answers, what I was relating to was that in my
- 10 mind the errors that are identified are errors against
- 11 the construction control program and that the Appendix B
- 12 requirements are programmatic requirements on that
- 13 program. And again in this specific case, I didn't
- 14 think it was appropriate to tie it directly back to
- 15 Appendix B, because the program, as I see it, meets the
- 16 requirements of Appendix B. And the fact that an error
- is made does not negate the effectiveness of the program.
- 18 BY MR. ELLIS: (Resuming)
- 19 Q While you have got that volume in front of
- 20 you, Mr. Johnson, look at 18,429 and look at your answer
- 21 that appears on lines 15 through 17, and tell me if your
- 22 answer is accurately recorded there?
- 23 A (WITNESS JOHNSON) No. This is typical of our
- 24 transcript problems in a number of areas. What it says
- 25 is that that is why there has been virtually no program

- 1 to insure that they are in compliance with Appendix B.
- 2 That should read: That is why there has been a
- 3 construction control program to insure that they are in
- 4 compliance with Appendix B.
- 5 MR. ELLIS: Judge Brenner, that is what I had
- 6 in mind as an example. And I will try to make that
- 7 available. We have copies right now of a few pages that
- 8 we can give to the County and to the Board. But we
- 9 haven't finished our review.
- 10 JUDGE BRENNER: Okay. I understand. We are
- 11 going to get corrections on a complete list shortly,
- 12 tomorrow you estimate. I am not sure what the
- 13 distinction is in your mind between the ones on that
- 14 list and the ones you want to do orally now.
- 15 MR. ELLIS: Some of them are like that, and
- 16 some of them are much less. And we are not going to
- 17 bother with the ones that are much less. I think we
- 18 will give the list to the Board and the parties and see
- 19 if we are in agreement as to what they say, while the
- 20 witnesses are here.
- JUDGE BRENNER: So you really don't have to do
- 22 any of them orally.
- 23 MR. ELLIS: That's right. I don't think I
- 24 plan to do any more.
- JUDGE BRENNER: Okay.

- BY MR. ELLIS: (Resuming)
- 2 Pollowing up on a line a moment ago, Mr.
- 3 Johnson, look at transcript 18,420, where Mr. Miller
- 4 asked you whether it was merely fortuitous that DR-145
- 5 had no safety significance. I think you indicated in
- 6 your testimony that in connection with an number of the
- 7 DRs, that they had no safety significance. Is that, in
- 8 your opinion, fortuitous, or does it indicate anything
- 9 about Shoreham?
- 10 A (WITNESS JOHNSON) I think in my mind it
- 11 indicates that the program is functioning in the manner
- 12 in which Appendix B intends it to function; namely, to
- 13 constrain the significance of errors such that they
- 14 don't affect the safety of the plant.
- 15 On page 423, 18,423, you indicated that some
- 16 DRs related to pipe support locations were indicative of
- 17 a construction process that does not locate pipe
- 18 supports precisely. Did you mean by that that there was
- 19 something inadequate or wrong with the QA/QC program or
- 20 construction program at Shoreham?
- 21 A (WITNESS JOHNSON) No, that was not the
- 22 intent. The pipe construction program at any nuclear
- 23 plant and most fossil plants is a drawn-out process that
- 24 starts with concepts and ends up with a final product
- 25 that accommodates all of the other elements in the plant.

- And the intent of that statement as to
- 2 indicate that the point in the construction process that
- 3 existed at the time those DRs were written had not
- 4 proceeded to the point where the precise location of
- 5 pipe supports would have been established and made to
- 6 match a design analysis on the piping system with the
- 7 supports precisely located. So it was not intended to
- 8 be an indication of a lack of an adequate system, but
- 9 rather an indication of the point in the process at
- 10 which the Shoreham plant was at the time we did our
- 11 review.
- 12 Q Also in your testimony you I think agreed with
- 13 Mr. Miller that some of these DRs reflected a pattern.
- 14 Did you mean by that to infer anything relating to the
- 15 QA/QC program?
- 16 A (WITNESS JOHNSON) No, I did not. Again, that
- 17 related to the status of construction at that point in
- 18 time. And it was not surprising that a number of items
- 19 relating to the location were identified because the
- 20 final precise locations were in the final process of
- 21 being established and constructed in the plant.
- 22 O Mr. Novarro and Mr. Johnson, both of you may
- 23 Want to do this. Feel free to contribute. Would you
- 24 explain to the Board, please, the general process for
- 25 locating, analyzing, and documenting the construction of

- 1 pipe supports, large-bore pipe supports, at Shoreham?
- 2 A (WITNESS NOVARRO) Yes, I will try to be brief
- 3 and explain an iterative process that takes place over a
- 4 number of years and, as we have testified, too, is still
- 5 under way.
- 6 Farly on in a nuclear project piping systems
- 7 are laid out in conceptual drawings. When systems are
- 8 first identified and shown early on, there is some
- 9 stress analysis work of a preliminary nature that is
- 10 done to confirm the general stress problems associated
- 11 with that piping.
- 12 The next step generally is to produce a piping
- 13 drawing which will be used to go out and get someone to
- 14 fabricate the pipe and install it. Further detail from
- 15 the conceptual level up.
- 16 There is an intermediate stress analysis that
- 17 is done at that point to take into account the more
- 18 detailed design that has been done. At that point in
- 19 time generally we have more details to identify the
- 20 actual hangers themselves, what they look like in shape
- 21 and form. And we have related to those as BC drawings
- 22 in this context over the last several days.
- 23 And in the case of the piping itself, the
- 24 piping fabricator Dravo produces isometric drawings that
- 25 show the actual bends and dimensions of the piping run.

- 1 Both piping and hangers are fabricated by their
- 2 suppliers. In our case, that was Dravo Corporation and
- 3 Marietta. And many of our hangers were fabricated by a
- 4 company whose name escapes me for the minute, but I will
- 5 think of it. Well, I will come back to it.
- At any rate, we bought hangers as fabricated
- 7 by a company. The fabrications are delivered to the
- 8 site. And of course, this takes place over a number of
- 9 years also.
- 10 The actual piping runs or in accordance with
- 11 the piping iso's are installed along with the hangers in
- 12 accordance with the BC drawings. Now, when one puts
- 13 piping and hangers into a large plant, the tolerances
- 14 that are generally allowable at that point reflect the
- 15 difficulty of making actual installations in a complex
- 16 area geometry. So that there are in most cases pretty
- 17 large tolerances in the case of hangers, some cases, up
- 18 until a 12 inches of tolerance allowed in the actual
- 19 location of the hardware in the plant location.
- 20 Once the piping and the hangers have been
- 21 installed in accordance with the drawings, the next step
- 22 is to accurately determine where the hangers and the
- 23 piping is in accordance with the isometric drawings.
- This is an as-built analysis. So once the
- 25 hangers and piping have been installed in accordance

- 1 with their individual tolerances, they are then related
- 2 on isometric drawing to the as-built condition.
- 3 At this point generally the hangers are
- 4 inspected by FQC as to configuration and location in
- 5 accordance with the BC drawings that we have been
- 6 talking about, and a similar situation occurs with the
- 7 piping isometrics.
- 8 When the as-built isometric information has
- 9 been compiled, now, we finally have gotten down the
- 10 information from the larger tolerances that the
- individual components, piping and hangers are installed
- 12 to to very small tolerances, actual as-installed
- 13 dimensions plus or minus an inch in most cases, a final
- 14 stress analysis is then 'one on the as-installed
- 15 as-located dimensions on the iso's.
- This final stress analysis takes into account
- 17 all of the known information about the components in the
- 18 piping system, the actual valve weights, and things of
- 19 that nature that go beyond just the actual location of
- 20 the piping and the hanger .
- Now, the final stress analysis in most cases
- 22 goes through several iterations because, as I testified
- 23 earlier, in some cases we find that the as-installed
- 24 location of a hanger may have to be changed. In some
- 25 cases this is minor and some cases it could be beyond

- 1 that.
- 2 So the last step has gone through several
- 3 iterations in recent months. This is part of the stress
- 4 reconciliation program that we described earlier. So
- 5 that throughout the time that Torrey Pines was at the
- 6 job site, things of this type, steps of these types were
- 7 taking place in the orderly course of preparing the
- 8 as-built drawings and doing the final stress
- 9 reconciliation.
- 10 This is not an unusual event. This is a
- 11 requirement at the end of a job that ultimately produces
- 12 a set of drawings that accurately reflect the as-built
- 13 conditions of the plant to very, very close tolerances
- 14 and matches that to the final stress analysis on that
- 15 as-built condition.
- 16 Again, this was all going on -- and is still
- 17 to some degree going on at the site today -- while
- 18 Torrey Pines was at the job site.
- 19 JUDGE CARPENTER: Mr. Novarro, if the process
- 20 is as you described it, why did you choose to have
- 21 Torrey Pines inspect all of these pipe supports? Just
- 22 to let me see the relationship.
- 23 WITNESS NOVARRO: Well, I think I mentioned
- 24 earlier, Judge Carpenter, that when we asked Torrey
- 25 Pines to do that -- it was in May when we committed the

- 1 work to them -- we were very hopeful that we were going
- 2 to have this iterative process completed during the
- 3 summer. And then, of course, if that were the case,
- 4 Torrey Pines would have seen the completion of the
- 5 work. As it turned out, this has become a very
- 6 time-consuming process. And it is nearing completion
- 7 now, but it is not finished. So that was part of it.
- 8 And the other reason is that I think that in
- 9 looking at all of the pipe hangers like Torrey Pines
- 10 did, we found only a very instances that we have talked
- 11 about where even though the process was going on, many
- 12 of the things were completed and were finalized. So
- 13 many times in these 2 weeks of testimony we have talked
- 14 about the things that they found that were not exactly
- 15 right, they found many, many pipe hangers that were
- 16 finished and were in the correct location and part of
- 17 the final stress reconciliation completion.
- 18 JUDGE CARPENTER: I didn't express my question
- 19 clearly. It is very clear why Torrey Pines found pipe
- 20 hangers in various different stages. I would ask, given
- 21 the process that you were describing, why did you have
- 22 questions about it which led to getting an external
- 23 group to do a full inspection? What aspect did you hope
- 24 to put under the magnifying glass by doing that, to use
- 25 Mr. Johnson's term? What did you hope to see by that

- 1 that you wouldn't see absent it?
- 2 WITNESS NOVARRO: Well, I think again we had
- 3 said earlier that we had made a public commitment not to
- 4 the NRC but to the public that we were going to look at
- 5 all of the pipe hangers in the reactor building. So
- 6 that was part of the reason for doing all of them. That
- 7 was the reason for doing all of them, I said. And I
- 8 think that we had earlier hoped that the program was
- 9 going to be completed while Torrey Pines was still on
- 10 the job site. That has not been, as you know.
- 11 JUDGE CARPENTER: Thank you.
- 12 BY MR. ELLIS: (Resuming)
- 13 Q Mr. Novarro, I think you testified that in
- 14 addition to the findings and the corrective action
- 15 programs that you looked at, LILCO also looked at all of
- 16 the valid DRs. Am I correct in that?
- 17 A (WITNESS NOVARRO) Yes, we did.
- 18 Q In looking at the large-bore pipe support DRs
- 19 relating to location, did you find that these were all
- 20 controlled?
- 21 A (WITNESS NOVARRO) Yes, we did.
- I just remembered the name of the supplier of
- 23 hangers. It was Bergen-Patterson. That is something
- 24 Mr. Ellis said made me remember that.
- 25 Q Mr. Johnson, given the pipe hanger process

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- 1 that you observed at Shoreham during the Torrey Pines
- 2 inspection, what is the Torrey Pines evaluation of the
- 3 Shoreham pipe hanger process in light of the DRs that
- 4 were identified and carried forward as valid?
- 5 A (WITNESS JOHNSON) I think we stated that
- 6 indirectly in the report. It was our conclusion that
- 7 the activity was basically under control of the
- 8 construction control program. As I mentioned when we
- 9 were discussing DRs, the ones that had no safety
- 10 significance, we did not pursue. And as Mr. Novarro
- 11 just indicated, LILCO didn't pursue them and didn't
- 12 identify design change documents that would resolve .
- 13 those.
- The items that we could not establish were
- 15 under control were taken through the potential finding
- 16 process. And I think you can observe from the report
- 17 that a number of those were resolved when LILCO was
- 18 given an opportunity to resolve them. And the ones that
- 19 were not resolved ended up as either findings or
- 20 observations.
- 21 Again, our conclusion with respect to the pipe
- 22 support area is that it was in process, it was in a
- 23 state of flux, and it was under control of the
- 24 construction control program.
- 25 Q Is that conclusion applicable also to the

- 1 secondary supports and also the instrument line hangers
- 2 and conduit supports?
- 3 A (WITNESS JOHNSON) Yes, they are all part of
- 4 the piping construction activity. With respect to the
- 5 instrument supports, it is my understanding that there
- 6 is a procedure that allows adding instrument supports to
- 7 larger hangers with given constraints on that as far as
- 8 the weight effect that is allowed. And we were not
- 9 aware of that procedure at the time. If we had been,
- 10 some of those DRs would not have been written, either.
- 11 Q Mr. Novarro, on transcript 18,431, line 19,
- 12 you indicated that an inspector who found a pipe support
- 13 was not in the proper location would "probably generate
- 14 an NEB." What did you mean by that?
- 15 A (WITNESS NOVARRO) I meant that if an
- 16 inspector was inspecting a hanger and if an attribute he
- 17 Was expecting against was not being met, he in fact
- 18 would write an N&D. An N&D is nonconformance and
- 19 disposition report.
- 20 (Counsel for LILCO conferred.)
- 21 Q Mr. Johnson, did Torrey Pines find that LILCO
- 22 had a program to -- strike that.
- 23 Mr. Novarro, just to clarify the record, in
- 24 response to questions, you indicated that LILCO would
- 25 put a specific requirement for the removal of temporary

- 1 supports as a result of the Torrey Pines inspection.
- 2 Did LILCO have a requirement or a program that would
- 3 result in that prior to Torrey Pines?
- 4 A (WITNESS NOVARRO) Yes. In fact, Torrey Pines
- 5 saw evidence of that too, and that program is that as
- 6 the piping systems are processed through their final
- 7 walkdown and inspection, any temporary supports would be
- 8 identified and a document would be prepared, either an
- 9 IOC or a memorandum that would require that the
- 10 temporary support be removed as a result of the final
- 11 inspection.
- 12 However, we thought it would be valuable in
- 13 response to the Torrey Pines finding to prepare a
- 14 specific program requirement that documented the fact
- 15 that all of the temporary hangers were removed as a
- 16 result of the final inspection.
- 17 Q Mr. Novarro, in several instances in your
- 18 testimony concerning some of the findings, you referred
- 19 to missed inspections. Would you tell me whether in
- 20 using the term "missed inspections" you were talking
- 21 about an inspection not being conducted or something
- 22 else?
- 23 A (WITNESS NOVARRO) When I used the word
- 24 "missed inspection," I did not intend that it would mean
- 25 that an inspection was not performed. I intended it to

- 1 mean that in the performance of an inspection, in the
- 2 cases that we were talking about, it appeared as though
- 3 the inspector missed the certain attribute that he was
- 4 inspecting for.
- 5 Q Mr. Johnson, on transcript pages 18,665 and 66
- 6 Mr. Miller asked you whether Torrey Pines had taken into
- 7 account what Mr. Miller called "missed inspection
- 8 opportunities." I think there was also a reference to
- 9 gates having been missed. And you testified that they
- 10 had been taken into account. Would you explain, please,
- 11 how Torrey Pines was able to reach the favorable
- 12 conclusions it reached, even assuming these
- 13 opportunities for inspections or gates had been missed?
- 14 A (WITNESS JOHNSON) Again, I relate to the
- 15 purpose of the QA/QC program to constrain the
- 16 significance of errors that are made. And the fact that
- 17 gates were missed, to use the gating terminology, does
- 18 not constitute a failure of the program, it constitutes
- 19 a failure of an individual to do what is required by the
- 20 program. And the significance of those failures has to
- 21 be considered in the light of appendix B and in light of
- 22 the effectiveness of the program. And based upon those
- 23 considerations, we judged that the program was effective.
- 24 (Counsel for LILCO conferred.)
- 25 MR. ELLIS: Judge Brenner, indulge me for a

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1 moment. I think I may make good with some time my
2 prediction that I would finish before the end of the day.
              JUDGE BRENNER: Do you want to take about 5
3
   minutes?
              MR. ELLIS: That would be fine, sir.
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              JUDGE BRENNER: Let's take 5 minutes.
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             (Whereupon, a brief recess was taken.)
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- 1 JUDGE BRENNER: All right, Mr. Ellis.
- 2 MR. ELLIS: It was a fruitful break, Judge
- 3 Brenner. We have no further questions. But we did have
- 4 a comment concerning our transcript corrections.
- 5 MR. EARLEY: Judge, if I may explain, the
- 6 transcript correction list has a number of comments that
- 7 the transcript is garbled. We are still trying to
- 8 interpret exactly what was said. And we are going to
- 9 have the witnesses go through the transcripts again this
- 10 evening to see if we can't figure out what should have
- 11 been transcribed. And we will have a final list
- 12 tomorrow.
- 13 JUDGE BROWN: Yes, I know the problem. When
- 14 I looked at selected parts immediately after, I
- 15 remembered the gist of it, although not the exact
- 16 words. And by this week I am not even convinced I have
- 17 the gist of it. So we appreciate the further work on it.
- We can have new transcript pages issued in
- 19 addition to this list, if we think that is a preferred
- 20 process. It was my own preliminary thought that while
- 21 that sounds nice, it has the potential to lead to even
- 22 more confusion, given the number of copies that are
- 23 around and so on. But we would welcome the parties'
- 24 advice on that.
- 25 And we can do it, but it was my preliminary

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- 1 view that doing it in this fashion -- that is, by
- 2 transcript corrections without issuing new pages and
- 3 then having to worry about whether you have the change
- 4 in your own copy or not -- might lead to greater
- 5 problems. That potential is there.
- If the parties think it is preferable, we
- 7 would be willing to hear about it. Unless we hear from
- 8 the parties, though, we won't do that. We can regard
- 9 this as a preliminary list, which we appreciate getting,
- 10 and not bind it in, with the thought that when you track
- 11 down the others, you would have an updated list. Or if
- 12 you prefer, we could bind this list in now.
- 13 MR. EARLEY: Judge, it was our intention that
- 14 this was a preliminary list, and when we give you a
- 15 final list, we will ask to have that bound in.
- JUDGE BRENNER: Okay. If any other parties
- 17 have a recollection of the garbled portions, feel free
- 18 to assist LILCO, and it will obviously assist all of us
- 19 in the end. That "feel free" was a word of art, meaning
- 20 your recollection of what was said and not your
- 21 revision, your revisionist version.
- 22 (Laughter.)
- JUDGE BRENNER: So you have completed your
- 24 redirect, Mr. Ellis, is that right?
- MR. ELLIS: Yes, sir.

- JUDGE BRENNER: Well, we can go ahead with the
- 2 Board questions. How much does the County have on
- 3 follow-up to the redirect?
- 4 (Counsel for Suffolk County conferred.)
- JUDGE BRENNER: We won't finish the Board
- 6 questions today even if we started right now, I can tell
- 7 you that.
- 8 MR. DYNNER: I don't think we will have that
- 9 much, but we really have, not knowing that Mr. Ellis was
- 10 going to stop now, we really haven't had a chance to
- 11 focus on what we were going to do in the follow-up
- 12 questions.
- JUDGE BRENNER: All right, we will give you a
- 14 reprieve and start with Board questions. But we expect,
- 15 given what you have just said, to promptly wrap up your
- 16 f low-up in the morning.
- Judge Morris will start.
- 18 BCARD EXAMINATION
- 19 BY JUDGE MORRIS:
- 20 I am like the other parties, I didn't know
- 21 exactly how this proceeding was going to go or terminate
- 22 or when. So I have made some notes as we have gone
- 23 along, and I will try to ask some questions based upon
- 24 those. But maybe overnight I will think of some more.
- 25 Mr. Novarro, in your testimony, you have

- 1 described the gating effect that is produced by various
- 2 levels of inspection and what not. Is this a formal
- 3 program at LILCO?
- 4 A (WITNESS NOVARRO) No, I don't believe so,
- 5 Judge Morris. I think it was an attempt in our earlier
- 6 prefiled testimony to describe the overall process that
- 7 is used.
- 8 Q So it is more a description of the overall
- 9 process rather than some formalized defense-in-depth
- 10 mechanism?
- 11 A (WITNESS NOVARRO) I think the term "gating"
- 12 is more of a descriptive term. When you say
- 13 "defense-in-depth," the plant design basis is something
- 14 that is in accordance with the defense-in-depth, but
- 15 that is another issue entirely, I think.
- 16 Q Well, the concept is sometimes used different
- 17 ways, and I was trying to understand what you were
- 18 really implying by the use of the "gating effect" phrase.
- Mr. Johnson, you talked several times about
- 20 the marketing contacts with General Atomic, or maybe it
- 21 was Torrey Pines Technology, with LILCO. And I don't
- 22 think we were told a content of the marketing
- 23 discussions. Do you have any knowledge of that?
- 24 A (WITNESS JOHNSON) I have a general knowledge,
- 25 Judge Morris. As I indicated, the first visit in June,

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- 1 Mr. Lowe, who is the Torrey Pines regional marketing
- 2 man, came to see me. The discussion centered about what
- 3 we were doing and how we were doing it. And he was
- 4 introduced to Mr. Novarro. Mr. Lowe questioned
- 5 opportunities. Mr. Novarro indicated that there were
- 6 none as long as this activity is going on. And that was
- 7 the extent of the contact there with respect to
- 8 marketing.
- 9 Subsequent to that, we made it very clear to
- 10 Mr. Lowe that he was not in the marketing business with
- 11 LILCO until this was all over with, which apparently
- 12 wasn't quite clear enough to him. The discussion with
- 13 Mr. Chao in early November was on the subject of general
- 14 engineering services. And as I indicated, nothing has
- 15 come out of that discussion.
- 16 There were no specific items discussed in
- 17 terms of doing this or doing that. It was more a
- 18 general discussion, here is our capabilities and can we
- 19 be of service, kind of thing.
- 20 So there were no specific proposals made?
- 21 A (WITNESS JOHNSON) No, there were not, sir,
- 22 either verbal or written.
- 23 Q And no specific activities proposed?
- 24 A (WITNESS JOHNSON) No, sir, none at all.
- 25 Q Mr. Novarro, you referred to the piping

- 1 analyses. These are dynamic analyses?
- 2 A (WITNESS NOVARRO) Yes, Judge Morris.
- 3 Q Do you know whether the piping supports are
- 4 taken into account in these analyses?
- 5 A (WITNESS NOVARRO) Yes, they are.
- 6 Q And the piping supports themselves are
- 7 attached to something or other, perhaps a floor or a
- 8 wall? Is that interaction taken into account?
- 9 A (WITNESS NOVARRO) Yes. The pipe supports are
- 10 taken into account in the stress analyses, and what the
- 11 supports are attached to is also part of that analysis.
- 12 That reflects upon the piping system.
- 13 Q And these analyses take into account seismic
- 14 loads?
- 15 A (WITNESS NOVARRO) Yes, they do.
- 16 Q Including the support for the pipe supports?
- 17 A (WITNESS NOVARRO) Yes, they do.
- 18 Q In the process that you described, which was
- 19 an iterative one, were the methods or criteria by which
- 20 the stress analyses made constant or did they undergo a
- 21 change?
- 22 A (WITNESS NOVARRO) I know that we have done
- 23 the stress analyses more than several times. I think
- 24 there was testimony in this hearing that one of the
- 25 reasons for the earlier reanalysis work was for the

- 1 MARK-II loads. So that would be an indication of the
- 2 criteria changing, that I know of.
- 3 Q Do you know of any others?
- 4 A (WITNESS NOVARRO) Yes. I think the way we
- 5 considered seismic loads was changed over the years
- 6 too. My recollection is that the -- as more
- 7 sophisticated methods were determined for accounting for
- 8 seismic loads, that that was all fed back into the
- 9 analysis.
- 10 Were these more sophisticated, or was it just
- 11 a difference in the way in which loads were combined?
- 12 Do you know?
- 13 A (WITNESS NOVARRO) I think it was the latter,
- 14 Judge Morris, the combination of loads, and I think the
- 15 dimensional aspects too.
- 16 0 Mr. Johnson, I won't put words in your mouth
- 17 and say that you claim to be an expert on Appendix B.
- 18 A (WITNESS JOHNSON) Thank you.
- (Laughter.)
- 20 Q But you did indicate you were familiar with it
- 21 and read it in certain ways. And I would like to
- 22 examine that a little bit, if you would refresh your
- 23 memory and look at Criterion 2, please.
- 24 (Pause.)
- 25 Q I guess it is about a third of the way

- 1 through. There is a sentence that begins, "The quality
- 2 assurance program shall provide a control over
- 3 activities affecting the quality of the identified
- 4 structures, systems, and components, to an extent
- 5 consistent with their importance to safety."
- 6 Is it your understanding that all of the
- 7 criteria of Appendix B should be subject to that
- 8 conditional phrase, "to an extent consistent with their
- 9 importance to safety"?
- 10 A (WITNESS JOHNSON) Yes, I believe so, Judge
- 11 Morris. All of the criterion in Appendix B start with
- 12 references to a program or measures or activities, these
- 13 kinds of things that relate to the definition of a
- 14 control over the activities. And that in my mind is the
- 15 OA/OC program for a given operation. And so, yes, I
- 16 would see the various criteria falling under the quality
- 17 assurance program in the program as intended to satisfy
- 18 all of the criteria. And in that context, I would see
- 19 it as being related to the significance with respect to
- 20 safety.
- 21 Q Well, is it your opinion then that for those
- 22 items which are agreed upon as safety-related, that
- 23 there might be a difference in the way the Appendix B
- 24 criteria are applied?
- 25 A (WITNESS JOHNSON) I would think that would be

- 1 a reasonable thing to do, yes.
- 2 Q Is it in fact done, in your experience?
- 3 A (WITNESS JOHNSON) I think my experience is
- 4 that the requirements of the program tend to be set up
- 5 for the most stringent concern and that those
- 6 requirements tend to be applied in less stringent areas
- 7 or less significant areas even though they may not be
- 8 consistent with the importance of the other areas. So,
- 9 yes, I think that is done. In some cases I think it is
- 10 probably everdone for simplicity rather than having a
- 11 large gradation of different kinds of requirements for
- 12 different kinds of components and hardware.
- 13 Q But is the opposite also true, that there
- 14 would be some safety-related items to which the rigor of
- 15 a given criterion would not be as much as it might be
- 16 for a different component or system?
- 17 A (WITNESS JOHNSON) I don't think that is true
- 18 in terms of program requirements. I think when one is
- 19 evaluating the significance of an error that is made
- 20 with respect to those program requirements, at that
- 21 point one has to consider the significance of the
- 22 specific items under discussion and the effect of the
- 23 error upon the quality of that item with respect to the
- 24 safety of the plant.
- 25 But I don't think that is done at the program

- 1 level, certainly not in LILCO's case. There is a set of
- 2 requirements for safety-related hardware as far as the
- 3 program is concerned.
- 4 Q If you will turn your attention to Criterion
- 5 10, please. The second sentence begins, "Examinations,
- 6 measurements, or tests of material or products processed
- 7 shall be performed for each work operation where
- 8 necessary to assure quality." That is the whole
- 9 sentence. Is it your opinion that every safety-related
- 10 structure, system, and component should be inspected?
- 11 A (WITHESS JOHNSON) Inspected is a broad term.
- 12 Yes, I believe every single safety-related structure,
- 13 system, and component should be subject to inspections
- 14 that are appropriate for the -- what should I call it --
- 15 the life cycle of that item. In some cases you wouldn't
- 16 do some inspections, in other cases it is appropriate to
- 17 do those.
- 18 Generally, yes, I would say that all
- 19 safety-related components should be subject to
- 20 inspections to insure quality.
- 21 Q Well, if there are ten items which are
- 22 identical, made by the same manufacturer, subject to the
- 23 same environment, the same service duty, the same
- 24 anything else you can think of, would you inspect all
- 25 ten, or would you inspect some sample?

- 1 A (WITNESS JOHNSON) That is a loaded question.
- 2 I would inspect a sample in that case where you had a
- 3 homogeneous lot, where you were inspecting for the same
- 4 attributes and where you had a consistent set of things
- 5 to work with, and you would establish an acceptance
- 6 level for that specific lot and use statistical methods
- 7 to avoid 100 percent inspection.
- 8 Q And you think that would comply with the
- 9 Criterion 10?
- 10 A (WITNESS JOHNSON) Yes, I do.
- 11 Q Mr. Novarro, have you had an opportunity to
- 12 review the Inspection Enforcement reports since the
- 13 beginning of the project and specifically with respect
- 14 to citations against Appendix B?
- 15 A (WITNESS NOVARRO) Yes, Judge Morris. Over
- 16 the years I have reviewed I&E reports. I guess that is
- 17 What we are talking about here, Inspection and
- 18 Enforcement reports. And they generally relate to a
- 19 citation, as you mentioned, with some reference to the
- 20 FSAR or Appendix B.
- 21 Q And can you give me a feeling for about how
- 22 many citations against Appendix B there have been over
- 23 time?
- 24 A (WITNESS NOVARRO) There are many reports that
- 25 I know of. As you know, the site inspector that is in

- 1 residence produces a monthly report, and I think you
- 2 have seen evidence of those here. I can recall various
- 3 levels of citation. But I know for a fact that we have
- 4 never been fined or we have never had a stop-work order
- 5 issued against us. So from the severest levels of
- 6 infraction, e have never suffered that type of problem.
- 7 The other levels deal with lesser degrees of a
- 8 problem, and I have seen over the years many reports but
- 9 I can't give you a count.
- 10 Q I was focusing on citations in the sense of
- 11 getting a letter from Region I rather than comments
- 12 which might have been made less formally even though in
- 13 writing by the resident inspector.
- 14 A (WITNESS NOVARRO) Again, I don't really have
- 15 a number that I could give you.
- 16 Q Well, has this risen to be a concern on the
- 17 part of QA management or LILCO management that
- 18 corrective action might have been needed?
- 19 A (WITNESS NOVARRO) No. I can recall two
- 20 programmatic reviews that were done by the I&E groups
- 21 that fall under the category of SALP -- the Systematic
- 22 Analysis of Licensee Performance I think is the
- 23 designation -- where the NRC reviewed the program as it
- 24 was being applied by them and in which we had an
- 25 opportunity to comment. And of course, there was an

- 1 exit interview involved too.
- 2 My recollection is that in those cases we
- 3 fared average or above when the Commission, the
- 4 Commission inspection review was related to their
- 5 requirements and to others.
- 6 Q When Mr. Gerecke was testifying, he told us
- 7 some months ago now that the, I believe, the Nuclear
- 8 Review Board was scheduled to review the QA program. Do
- 9 you know if that has taken place?
- 10 A (WITNESS NOVARRO) I recall seeing it on the
- 11 agenda, but I don't know whether it was completed or
- 12 not, Judge Morris. I am not a member of the Nuclear
- 13 Review Board. I to know that in the last agenda that I
- 14 saw, there was an item to that degree. It related, as I
- 15 recall, to an overall review by the Nuclear Review Board
- 16 of the plant's readiness to load fuel. And I think in
- 17 that process they would look at the QA program and a lot
- 18 of other things that would be reviewed for compliance at
- 19 this stage for the project before fuel is loaded.
- 20 Mr. Johnson, I believe you said that you have
- 21 reviewed LILCO and Stone and Webster procedures and
- 22 annual revisions, and you have made a selection of
- 23 approximately 20, if I remember correctly. Do you
- 24 remember the total population from which the 20 were
- 25 selected?

- 1 A (WITNESS JOHNSON) The total population, I
- 2 think, as Mr. Dynner established, is somewhat on the
- 3 order of five to six hundred at this point. The
- 4 population at the point in time that we selected those
- 5 20, I don't really have information on, not specifically.
- 6 Q But perhaps in that ballpark?
- 7 A (WITNESS JOHNSON) Perhaps in that ballpark.
- 8 As Mr. Novarro indicated earlier, in the program it
- 9 would have been less as the program built as the
- 10 construction activity increased.
- 11 Q And maybe you have told us before, but I don't
- 12 remember what the basis was for your selection.
- 13 A (WITNESS JOHNSON) The basis for the selection
- 14 was to select representative requirements out of the
- 15 construction control program that would have been a peak
- 16 activity item in a given time frame.
- 17 Examples I can think of are the design and
- 18 control elements back in the '69 and '70 time frame,
- 19 which was a time frame in which most of the design
- 20 activity was occurring, the original design activity.
- 21 Another one that I know that was looked at related to
- 22 concrete and the pouring of concrete and rebar and those
- 23 kinds of things.
- 24 And so what we tried to do was to select a
- 25 program element that was most active at a given point in

- 1 time through the construction time frame and to look at
- 2 that revision and confirm that it did in fact meet the
- 3 requirements.
- 4 Q Torrey Pines inspection involved quite a
- 5 number of people whom you claim were experienced in the
- 6 nuclear area, and the program was well defined for what
- 7 they did and the various tasks. Did they make any
- 8 effort outside of those to find tasks to identify any
- 9 safety concerns?
- 10 A (WITNESS JOHNSON) They were chartered in
- terms of the potential finding report procedure, which
- 12 they were all trained in. And in that training they
- 13 were specifically told that if they saw anything that
- 14 they considered to be a safety concern, they would --
- 15 either programmatic or hardware or whatever -- they
- 16 would document that on a PFR.
- In that context, they were all very aware that
- 18 anything that they saw that they felt was inappropriate
- 19 was to be documented. They were not encouraged to do
- 20 things outside the scope of the work that they were
- 21 supposed to be doing. So in that context, I can't say
- 22 that they were encouraged to look elsewhere. But they
- 23 were all very clearly chartered to document anything
- 24 that they saw that they felt was not right.
- 25 Q Were there any such documentations?

- 1 A (WITNESS JOHNSON) Not to my knowledge in the
- 2 potential finding report area, with the exception in
- 3 real time the debris in the heating ventilating duct was
- 4 written up as a PFR because the gentleman involved felt
- 5 that it was a concern even though he couldn't find the
- 6 specific requirement that said it shouldn't be there
- 7 So in a real-time context, it did occur.
- 8 There were some discrepancy reports like, for example,
- 9 the torquing on the drywell head, which were not part of
- 10 the activity that was going on, it was in addition to
- 11 the activity that was going on. The gentleman thought
- 12 he saw something that didn't look right, and he
- 13 documented it.
- 14 With respect to the heating ventilating debris
- 15 question, we did find after the PFR had started the
- 16 process, that there was in fact a requirement that it be
- 17 cleaned, which was not surprising. But at the time it
- 18 was written, that specific requirement document had not
- 19 yet been identified.
- 20 Q Now, Mr. Novarro, early in your testimony you
- 21 emphasized LILCO's reason for having the Torrey Pines
- 22 inspection done. And the emphasis seemed to be that it
- 23 was either strongly or perhaps solely the result of the
- 24 commitment that LILCO had made during the course of
- 25 negotiations with the County. Am I correct in that

- 1 recollection?
- 2 A (WITNESS NOVARRO) Yes, sir.
- 3 Q Was it, in fact, the sole reason?
- 4 A (WITNESS NOVARRO) It was the sole reason. I
- 5 indicated in my testimony that we didn't think the
- 6 additional inspection was required.
- 7 Q And is it correct to infer from that that the
- 8 management doesn't take any comfort from the results?
- 9 A (WITNESS NOVARRO) Well, let me explain. We
- 10 certainly are pleased that the inspection showed the
- 11 very few findings that it did. And in our review of the
- 12 findings and in our generation of the corrective action
- 13 plans, we have assured ourselves that the findings were
- 14 not of a significant safety nature and that the safety
- 15 of the plant was really not challenged by them.
- 16 So we haven't ignored the report. We
- 17 certainly have reviewed it. In the process of reviewing
- 18 the findings, we have again assured ourselves of what we
- 19 knew was going on right along, that the plant was being
- 20 built in accordance with the requirements. We have
- 21 spent a lot of effort on my part and the part of the
- 22 site people who participated in providing information to
- 23 Torrey Pines.
- 24 We spent a great deal of money carrying out
- 25 the program so that in the end we are satisfied that the

- 1 program was done in accordance with a program plan and
- 2 that the results were confirming of our own beliefs
- 3 before the program took place that the plant was being
- 4 built in accordance with satisfactory construction
- 5 practices.
- 6 (The Board conferred.)
- JUDGE MORRIS: Thank you, gentlemen.
- 3 JUDGE BRENNER: Let me try a few miscellaneous
- 9 ones as long as we have the time. And as Judge Morris
- 10 said, he may be back with others tomorrow.
- 11 BY JUDGE BRENNER:
- 12 Q Mr. Johnson, in talking about some of the DRs
- 13 involving missing secondary supports -- and you don't
- 14 have to look at the specific ones, I don't believe, but
- 15 for the record I think they came out of that, according
- 16 to my notes, the County group 4-F. From their
- 17 memorandum, examples would be DRs 193, 244, and 312.
- In any event, the group I am talking about are
- 19 the ones where a DR was written because the secondary
- 20 support was missing. However, as I recall, PFRs were
- 21 not generated because in Torrey Pines' judgment the
- 22 missing secondary support would not have a potential
- 23 safety impact. Am I accurately recalling your testimony?
- A (WITNESS JOHNSON) Yes, you are, Judge Brenner.
- Q Can you give me a little insight as to how you

- 1 applied, how Torrey Pines applied its judgment in
- 2 determining that that would not have a potential safety
- 3 impact?
- 4 A (WITNESS JOHNSON) The secondary pipe supports
- 5 attached to the primary line, which is usually a 4- to
- 6 28-inch diameter line and support for basically seismic
- 7 purposes the vent or drain line that is usually a
- 8 3/4-inch to 1-inch size line, the structural integrity
- 9 of the primary line will not be affected by the absence
- 10 of a secondary pipe support or by the failure of a
- 11 secondary pipe support. There is just not enough
- 12 structural effect of the secondary support to affect the
- 13 integrity of the primary line.
- In that context, we said that the secondary
- 15 supports locationwise in most cases did not have a
- 16 safety impact, and the existence question doesn't have a
- 17 direct safety impact in that it does not affect the
- 18 primary piping integrity.
- 19 Q Did you complete your answer?
- 20 A (WITNESS JOHNSON) Yes, sir.
- 21 Q Do you know if those secondary supports are
- 22 considered or classified as safety-related by LILCO?
- 23 A (WITNESS JOHNSON) Yes, I believe they are.
- 24 Q Either one of you can answer this. Why are
- 25 they classified safety-related if they have no impact on

- 1 the integrity of the primary pipes?
- 2 A (WITNESS JOHNSON) I think we are discussing
- 3 levels of significance here. The secondary support
- 4 certainly does have an impact on the integrity of the
- 5 vent line or drain line that it is supporting. And in
- 6 that context, there could be an effect on the drain
- 7 line. And in the pure sense that Judge Morris was
- 8 explaining earlier or questioning earlier, the full-up
- 9 requirements for the primary pipe integrity, which is
- 10 more significant than the vent or drain line, have been
- 11 applied to all safety-related equipment.
- 12 So I think they are safety-related because
- 13 they do affect the integrity of the vent line or drain
- 14 line if they don't exist. In the context of the primary
- 15 system they don't affect the integrity.
- 16 Q Well, would their failure have a potential
- 17 safety impact; that is, the failure of the secondary
- 18 supports? I am trying to get some insight into your
- 19 definition of your own criterion of potential safety
- 20 impact.
- 21 A (WITNESS JOHNSON) If the support was not
- 22 there and if you had a seismic event, in our opinion the
- 23 worst thing that could happen is that the vent or drain
- 24 line would come off. The safety system has been
- 25 designed to accept small leaks, and the size of the

- 1 vent, drain, and instrument lines is small enough that
- 2 it falls into the category of a small leak in the
- 3 system, which would not affect the primary function of
- 4 the system. It would not be a good thing, I agree, but
- 5 the safety function of the plant system by design would
- 6 not be significantly affected.
- 7 O Now, because the DRs, the valid DRs on missing
- 8 secondary supports in Torrey Pines' application of its
- 9 criterion did not have a potential safety impact, those
- 10 valid DRs did not become PFRs. Is that accurate?
- 11 A (WITNESS JOHNSON) That is correct. And also,
- 12 they were not -- LILCO was not provided an opportunity
- 13 to show whether those areas were under control as far as
- 14 the construction control process was concerned, which
- 15 may have allowed invalidation of those DRs.
- 16 Q And that is part of the point I am getting
- 17 to. Wouldn't it have served Torrey Pines' purpose in
- 18 assessing the LILCO construction control program to take
- 19 the missing secondary support DRs further through the
- 20 process in order to see whether LILCO in fact had them
- 21 under control?
- 22 A (WITNESS JOHNSON) To be fully complete, yes,
- 23 it would have, Judge. Again, we were keying onto the
- 24 safety significance of what we found and trying to
- 25 evaluate that in the context of the effectiveness of the

- 1 program and providing sound safety-related hardware that
- 2 would function in the plant.
- I think LILCO has taken those DRs and
- 4 established whether they were under control or not, but
- 5 that was after the fact and not during the study.
- 6 Q Is that right, Mr. Novarro? You answered that
- 7 generally before.
- 8 A (WITNESS NOVARRO) Yes, Judge Brenner. I
- 9 believe you asked earlier how we go about installing
- 10 secondary supports, and I explained that we have a
- 11 general procedure described in an E&DCR that gives the
- 12 typical type of clamps and angle irons that are used to
- 13 make up the supports. And in the instances where the
- 14 general criteria are not applicable, there are specific
- 15 E&DCRs that are issued to produce a specific design.
- 16 And we did go back and on our own look at these DRs
- 17 which were left valid but no PFR was written. And then
- 18 We have determined that in fact this process was under
- 19 way .
- 20 Q Let me ask one totally miscellaneous question
- 21 that is not totally connected to anything as a last one,
- 22 but just for the sake of a complete record. I don't
- 23 have a transcript reference. But on the morning of
- 24 January 17 you gentlemen were asked about whether sneak
- 25 circuit testing was included as part of Task C or any

- 1 other task. Can you just very briefly tell me what
- 2 sneak circuit testing is?
- 3 A (WITNESS JOHNSON) I can tell you my
- 4 understanding of sneak circuit testing, which is not in
- 5 the context of the nuclear industry but rather in the
- 6 context of the aerospace industry. I think the meanings
- 7 are similar, and that is how I responded to the question.
- 8 Q You can let Mr. Novarro take a shot first, if
- 9 you want to. Oh, he doesn't want to. Go ahead, Mr.
- 10 Johnson.
- 11 A (WITNESS JOHNSON) Sneak circuit testing
- 12 relates to logic elements in a control system where
- 13 there are many functions available in many, many, many
- 14 elements of a system in a microprocessor and things like
- 15 this. The sneak circuit testing that I am familiar with
- 16 models that circuit completely, uses a random generator
- 17 to put different excitations on that circuit that may or
- 18 may not relate to the intended function of that circuit,
- 19 to determine whether there are any paths within the
- 20 circuit that could be triggered by a random set of
- 21 events that would produce a result that was not the
- 22 desired result.
- 23 And that is a very extensive analysis in my
- 24 understanding. And it is used in the aerospace industry
- 25 to avoid problems that have cropped up where a system

- 1 circuitry was subjecteds to conditions that were
- 2 unexpected and the result of those conditions was an
- 3 undesirable response on the part of the circuit.
- 4 So with that definition, no, we did not do
- 5 sneak circuit analysis on the control circuitry at
- 6 Shoreham.
- 7 (The Board conferred.)
- B JUDGE BRENNER: Since Judge Morris tells me I
- 9 don't really need to know anything more about it, I will
- 10 accept his view, in deference to his expertise and the
- 11 hour.
- We are ready to adjourn. Did you have
- 13 something, Mr. Dynner?
- 14 WITNESS JOHNSON: Excuse me, Judge Brenner.
- 15 Could I just add that I would also observe with respect
- 16 to the functional adequacy of the control circuits in a
- 17 nuclear plant, that those circuits are checked out in
- 18 the preoperational testing and in the start-up program
- 19 to perform the functions that are intended and to check
- 20 out all functions that are part of the design
- 21 requirement. So I didn't mean to imply by the fact that
- 22 we hadn't done a sneak circuit analysis of the plant
- 23 that what was necessary was not being done.
- JUDGE BRENNER: We heard a little bit about
- 25 that from Mr. Youngling.

- Mr. Dynner.
- MR. DYNNER: We have, Judge Brenner, the
- 3 County's opposition to the LILCO motion for partial
- 4 summary disposition of the environmental qualification
- 5 contention as well as copies of the cross plan for the
- 6 Board, which are being distributed now.
- JUDGE BRENNER: Very good. Thank you.
- 8 MR. EARLEY: Judge, if I may note for the
- 9 record, at the last break LILCO distributed to the Board
- 10 its cross-examination plan for the environmental
- 11 qualification.
- 12 JUDGE BRENNER: Yes. Thank you. We have
- 13 looked at it already.
- I guess we had better take some time estimates
- 15 at some time early tomorrow to see what the situation is
- 16 going to be for the rest of the week and scheduling
- 17 beyond that on the next issue scheduled for litigation.
- 18 We are going to be prepared to hear arguments on the
- 19 summary disposition motion, but we should try to
- 20 complete this witness panel first, I would think, out of
- 21 courtesy to them, and then take up the argument after
- 22 that.
- 23 All right, we will be back at 10:00 tomorrow
- 24 morning.
- 25 (Whereupon, at 5:05 p.m., the hearing in the

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1 above-entitled matter was adjourned, to reconvene at
 2 10:00 a.m. on Tuesday, January 25, 1983.)
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NUCLEAR REGULATORY COMMISSION

This is to certify that the attached proceedings before the ATOMIC SAFETY AND LICENSING BOARD

in the matter of: LONG ISLAND LIGHTING COMPANY (Shoreham Nuclear Power Station)

- Date of Proceeding: January 24, 1983

Docket Number: 50-322-OL

Place of Proceeding: Hauppauge, New York

were held as herein appears, and that this is the original transcript thereof for the file of the Commission.

Ray Heer

Official Reporter (Typed)

Official Reporter (Signature)