



**PDR (PI-37)**  
**RESPONSE TO FREEDOM OF INFORMATION ACT (FOIA) REQUEST**

RESPONSE TYPE  
 FINAL  PARTIAL  
 DATE: **AUG 29 1990**  
 DOCKET NUMBER(S) (if applicable):

REQUESTER  
*Messrs R. Condit & M. Harrison*

**PART I - AGENCY RECORDS RELEASED OR NOT LOCATED (See checked boxes)**

- No agency records subject to the request have been located.
- No additional agency records subject to the request have been located.
- Requested records are available through another public distribution program. See Comments Section.
- Agency records subject to the request that are identified on Appendix(es) **E** are already available for public inspection and copying in the NRC Public Document Room, 2120 L Street, N.W., Washington, DC 20555.
- Agency records subject to the request that are identified on Appendix(es) **F** are being made available for public inspection and copying in the NRC Public Document Room, 2120 L Street, N.W., Washington, DC, in a folder under this FOIA number and requester name.
- The nonproprietary version of the proposal(s) that you agreed to accept in a telephone conversation with a member of my staff is now being made available for public inspection and copying at the NRC Public Document Room 2120 L Street, N.W., Washington, DC, in a folder under this FOIA number and requester name.
- Agency records subject to the request that are identified on Appendix(es) \_\_\_\_\_ may be inspected and copied at the NRC Local Public Document Room identified in the Comments Section.
- Enclosed is information on how you may obtain access to and the charges for copying records placed in the NRC Public Document Room, 2120 L Street, N.W., Washington, DC.
- Agency records subject to the request are enclosed **Appendix F**
- Records subject to the request have been referred to another Federal agency(ies) for review and direct response to you.
- You will be billed by the NRC for fees totaling \$ \_\_\_\_\_.
- In view of NRC's response to this request, no further action is being taken on appeal letter dated \_\_\_\_\_ No. \_\_\_\_\_.

**PART II. A - INFORMATION WITHHELD FROM PUBLIC DISCLOSURE**

Certain information in the requested records is being withheld from public disclosure pursuant to the exemptions described in and for the reasons stated in Part II, sections B, C, and D. Any released portions of the documents for which only part of the record is being withheld are being made available for public inspection and copying in the NRC Public Document Room, 2120 L Street, N.W., Washington, DC in a folder under this FOIA number and requester name.

COMMENTS

SIGNATURE, DIRECTOR, DIVISION OF FREEDOM OF INFORMATION AND PUBLICATIONS SERVICES

*Donnie A. Brinsley*

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 PDR FOIA  
 CONDIT90-294 PDR

APPENDIX E

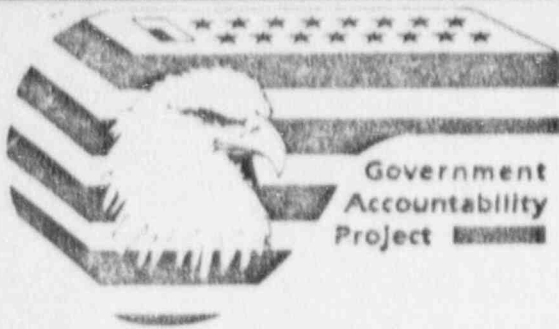
RECORDS MAINTAINED AMONG PDR FILES

<u>NUMBER</u>	<u>DATE</u>	<u>DESCRIPTION</u>
1.	7/81	Standard Review Plan, 6.1.2 Protective Coating System (Paints) - Organic Materials (4 pages) AND 8110140308

APPENDIX F

RECORDS BEING PLACED INTO THE PDR UNDER THE ABOVE REQUEST NUMBER

<u>NUMBER</u>	<u>DATE</u>	<u>DESCRIPTION</u>
1.	4/89	Comanche Peak SSER, Supplement 21, Section 6, Appendix L, Appendix M (5 pages)
2.	6/11/90	Newspaper Article, Times Herald (4 pages)
3.	6/73	Regulatory Guide 1.54, Quality Assurance Requirements for Protective Coatings Applied to Water-Cooled Nuclear Power Plants (2 pages)
4.	4/25/90	PNO-ADSP-90-11, Transportation of Hazardous Material (1 page)



June 26, 1990

Mr. D. Grimsley, Director  
Division of Rules and Records  
Office of Administrative and Resource Management  
United States Nuclear Regulatory Commission  
Washington, D.C. 20555

FREEDOM OF INFORMATION  
ACT REQUEST

FOIA-90-294  
Rec'd 6-27-90

BY FIRST CLASS MAIL

FREEDOM OF INFORMATION ACT REQUEST

Dear Mr. Grimsley:

We would appreciate your prompt personal handling of this request, as it involves documents on critical issues relating to the investigation of the transport, distribution and disposal of nuclear coatings and related materials by Texas Utilities. Pursuant to the Freedom of Information Act, 5 U.S.C. §552, as amended, the Government Accountability Project hereby requests the following records (as the term "records" is defined in Appendix A):

(1) All records generated in connection with the inquiry, review, investigation, inventory, and inspection of the use, storage, disposal, sale, handling, salvaging, and surplussing of Texas Utilities' nuclear coatings and related materials between January 1, 1987 and the present. This information should include, but not be limited to, any violations of industry standards or of regulations issued by the NRC or other agencies.

(2) All records regarding all on site inspections of the Comanche Peak Steam Electric System plant between August 1, 1987 and December 31, 1987.

(3) All records regarding the technical specifications for nuclear coatings and related materials used at Comanche Peak between January 1, 1987 and the present, including all records regarding mixing and application procedures and safety and handling precautions.

(4) All records regarding hazards involved when nuclear

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coatings and related materials have exceeded their shelf life and regarding which, if any, materials have in fact exceeded their shelf life while stored at Comanche Peak.

(5) All records regarding circumstances under which the NRC will approve of the extension of the shelf life of nuclear coatings and related materials.

(6) All records of any communications between Texas Utilities, its agents or contractors and the NRC regarding nuclear coatings and related materials between January 1, 1987 and the present.

(7) All records regarding former Comanche Peak employee Linda Porter.

This request is continuing, and is intended to cover all records generated on or after the date of this request until the date it has been completely fulfilled by NRC. This request includes all commission records responsive to this request which have ever been within the commission's custody or control, whether such records currently exist in commission, contractor, or subcontractor "working," investigative, special, retired, or other files or at any location, including "Do Not File" files, and documents located in the offices, desks and homes of NRC investigators and their staffs. We request that all relevant records be produced with the administrative or filing pages and information intact, and to be supplied copies of any and all "see reference" cards, abstracts, search slips, including search slips used to process this request, and file covers.

If any records covered by this request have been destroyed and/or removed, or are destroyed and/or removed after receipt of this request, please provide all surrounding records, including but not limited to a list of all records which have been destroyed and/or removed, a description of the actions taken, relevant dates, and individual, office and/or department-wide policies and/or justifications for the action(s).

Should you or your advisors deem any part of this request to cover exempt materials, we also request that you review all sections of the document for any segregable parts, as required under Founding Church of Scientology v. Bell, 603 F.2d 945, 950-951 (D.C. Cir. 1979). Please "black out" excised portions rather than "white out" or "cut out" such portions.

For any documents or portions of documents that you might deny due to specific FOIA exemption(s), please provide a Vaughn index itemizing and describing the documents or portions of documents withheld. The index should provide a detailed justification of your grounds for claiming such an exemption, in explaining why each exemption is relevant to the document or

*See note  
on L. Robinson  
6/28/96 memo  
re clarification  
of #7*



portion of document withheld. See, e.g., Vaughn v. Rosen, 484 F.2d 820, (D.C. Cir. 1973), cert. denied, 415 U.S. 977 (1974).

The Government Accountability Project (GAP) requests that you waive any fees associated with this request because waiver "is in the public interest because furnishing the information can be considered as primarily benefiting the general public." 5 U.S.C. §552(a)(4)(A). Disclosure of the above-requested information is in the public interest because it is likely to contribute significantly to public understanding of the operations and activities of the government. Finally, disclosure of the above-requested information is in no way connected with any commercial interest of the requesters. GAP is a non-profit, non-partisan public interest organization concerned with honest and open government. GAP has no commercial interests. We are requesting the above information as part of an investigation of whether or not environmental and transportation laws have been violated by Texas Utilities, its contractors or agents. We are also inquiring into the status of the investigation by appropriate government agencies.

The Government Accountability Project is designated as a 501(c) (3) tax-exempt organization under the IRS code, and is a group dedicated to assuring open accountable government and protecting the rights of public and private employee whistleblowers. Since the information obtained will be disseminated to the public by GAP through the media or state and federal agencies, we request that all copying and search fees be waived.

To aid you in your analysis of our requested fee waiver, we provide the following additional information --

- (i) the use proposed for the documents and whether we will derive income or other benefit from such use;

GAP proposes to use the documents to inform Congress and the press about the underlying facts, and those facts may be published in a special report. The information will also be used in reports to Congress, the media, Texas officials and to any and all interested parties. GAP will not derive profit income or other commercial benefit from such use. Such profit or benefit is not permitted under our charter. All such reports receive wide circulation at minimal charge, in order to cover the costs of reproduction, staffing and mailing.

- (ii) a statement of how the public will benefit from such use and from the release of the requested documents;

The public will benefit from use of the requested documents because it has a vested interest in seeing public officials comply with the law. In order for the public to make an educated

and informed decision about whether the government is proceeding to protect their best interests in its continuing oversight of environmental protection and transportation safety issues, the public needs information such as would be provided by the requested records.

- (iii) if the specialized use of the documents or information is contemplated;

GAP would like to inform you that no specialized use of these documents is contemplated.

- (iv) a statement indicating how you plan to disseminate the documents or information to the public;

The information will be disseminated to the public in the form of information provided to Congressional committees, the news media, various other government officials and possibly via distribution of a special report to interested public interest groups and individuals.

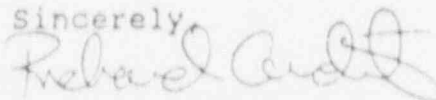
- (v) any additional information you deem relevant to your request for a fee waiver.

GAP is clearly entitled to a fee waiver under the amended FOIA fee waiver standard. The fee waiver standard calls for a waiver "if the disclosure of the information is in the public interest because it is likely to contribute significantly to public understanding of the operations or activities of the government and is not primarily in the commercial interest of the requester." 5 U.S.C. §552(a)(4)(iii). The legislative history defining this standard is scant because there were no hearings or committee reports created during the legislative process. However, in the absence of Congressional hearings or reports, floor statements by key legislators provide a basis for legislative interpretations. Senators Leahy and Hatch negotiated a floor amendment to the FOIA that included a provision revising the fee waiver standard. Representatives English and Kindness made several changes to the Senate-passed FOIA amendments on behalf of the House, which the Senate accepted with minor revisions. Reps. English and Kindness indicated the fee waiver standard would be met if "the information disclosed is new; supports public oversight of agency operations, including the quality of agency activities and the effect of agency policy or regulations on public health or safety; or otherwise confirms or clarifies data on past or present operations of the government." 132 Cong. Rec. H9464 (October 8, 1986) (Statements of Reps. English and Kindness). This interpretation was accepted by Senator Leahy and has been adopted by at least one court. See, McClellan Ecological Seepage Situation (MESS) v. Carlucci, 835 F.2d 1282, 1284-86 (9th Cir. 1987).

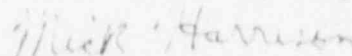
The information GAP has requested meets all of the criteria outlined in the legislators' statements noted above. The information requested pertains to the exercise of authority by DOT, EPA, NRC, and OSHA over hazardous materials distribution, disposal and transportation laws -- areas that need proper accountability. This information would be "new" to the public domain, as the discovery of events taking place near the Comanche Peak Steam Electric Station has been a recent occurrence. In addition, the requested information would "support public oversight" and allow the public to assess the nature, structure and performance of various governmental agencies relating to the Comanche Peak/TU inquiry. Therefore, our fee waiver request squarely falls within the amended FOIA fee waiver provision, 5 U.S.C. §552(a)(4)(iii), and within the legislative history that supports the provision.

We look forward to a response within ten working days of the receipt of this letter. Please call us if we may be helpful to you during your processing of our request. All correspondence should be sent to the Government Accountability Project at the address provided.

Sincerely,



Richard Condit, Esq.



Mick Harrison

cc: (via First Class Mail)  
Ms. Juanita Ellis  
CASE  
1426 South Polk Avenue  
Dallas, Texas 75224



## APPENDIX

The term "record" as used in this Freedom of Information Act request means the original or a copy of the original and any nonidentical copy, including copies with marks, comments or marginal notations, regardless of original location, of any recorded, written, printed, typed or other graphic material of any kind, variety, character or type, including by way of example but not limited to, the following: agendas; reports; recommendations; transcripts; minutes; charters; books; records; contracts; subcontracts; requests for proposals; proposals; bids; Commerce Business Daily and Federal Register notices; contract modifications; deliverables; drafts; final products; questions; comments; suggestions; agreements; invoices; orders; bills; certificates; deeds; bills of sale; certificates of title; financing statements; instruments; expense accounts; receipts; disbursement journals; tax returns; financial statements; check stubs; promissory notes; resumes; address books; appointment books; telephone logs; worksheets; pictures; income statements; profit and loss statements; deposit slips; credit card receipts; records or notations of telephone or personal conversations; conferences; intraoffice communications; postcards; letters; telex; partnership agreements; catalog price lists; sound, tape and video records; memoranda (including written memoranda of telephone conversations, other conversations, discussions, agreements, acts and activities); manuals; diaries; calendars or desk pads; scrapbooks; notebooks; correspondence; bulletins; circulars; policies; forms; pamphlets; notices; statements; journals; postcards; letters; telegrams; reports; interoffice communications; photostats; microfilm; microfiche; maps; deposition transcripts; drawings; blueprints; photographs; negatives; and any other data, information or statistics contained within any data storage modules, discs, or any other memory devices (including IBM or similar cards for information, data, and programs) or any other information retrievable on storage systems, including computer-generated reports and print-outs.



U.S. ATOMIC ENERGY COMMISSION

June 1973

# REGULATORY GUIDE

DIRECTORATE OF REGULATORY STANDARDS

## REGULATORY GUIDE 1.54

### QUALITY ASSURANCE REQUIREMENTS FOR PROTECTIVE COATINGS APPLIED TO WATER-COOLED NUCLEAR POWER PLANTS

#### A. INTRODUCTION

Appendix B to 10 CFR Part 50, "Quality Assurance Criteria for Nuclear Power Plants and Fuel Reprocessing Plants," establishes overall quality assurance program requirements for the design, fabrication, construction, and operation of safety-related nuclear power plant structures, systems, and components. This guide describes an acceptable method of complying with the Commission's quality assurance requirements with regard to protective coatings applied to ferritic steels, aluminum, stainless steel, zinc-coated (galvanized) steel, concrete, or masonry surfaces of water-cooled nuclear power plants. The Advisory Committee on Reactor Safeguards has been consulted concerning this guide and has concurred in the regulatory position.

#### B. DISCUSSION

Subcommittee N101.5.7 of the American National Standards Institute (ANSI) Standards Committee N101, Atomic Industry Facility Design, Construction, and Operation Criteria, under the sponsorship of the American Institute of Chemical Engineers, has developed a standard which includes quality assurance requirements for protective coatings applied to ferritic steels, aluminum, stainless steel, zinc-coated (galvanized) steel, concrete, or masonry surfaces of nuclear facilities. This standard was approved by the American National Standards Committee N101 and its Secretariat. It was subsequently approved and designated N101.4-1972 by the American National Standards Institute on November 28, 1972.

#### C. REGULATORY POSITION

The requirements and guidelines included in ANSI N101.4-1972, "Quality Assurance for Protective

Coatings Applied to Nuclear Facilities,"<sup>1</sup> for protective coatings applied to ferritic steels, aluminum, stainless steel, zinc-coated (galvanized) steel, concrete, or masonry surfaces of water-cooled nuclear power plants are generally acceptable and provide an adequate basis for complying with the pertinent quality assurance requirements of Appendix B to 10 CFR Part 50 subject to the following:

1. ANSI N101.4-1972 should be used in conjunction with ANSI N45.2-1971, "Quality Assurance Program Requirements for Nuclear Power Plants."<sup>2</sup>

2. Subdivision 2.7 of ANSI N101.4-1972 states that when references are made to other standards, these references shall imply the most recent or current editions of the referenced standards. The specific applicability or acceptability of referenced standards will be covered separately in other regulatory guides, where appropriate.

3. Subdivision 1.1.2 of ANSI N101.4-1972 states that quality assurance, as covered by this standard, comprises all those planned and systematic actions necessary to provide specified documentation and adequate confidence that shop or field coating work for nuclear facilities will perform satisfactorily in service. This statement should not be interpreted as implying that the end product of quality assurance actions is the production of specified documentation. The term

<sup>1</sup>Copies may be obtained from the American Institute of Chemical Engineers, 345 East 47th Street, New York, N.Y. 10017.

<sup>2</sup>Copies may be obtained from the American Society of Mechanical Engineers, United Engineering Center, 345 East 47th Street, New York, N.Y. 10017.

#### USAEC REGULATORY GUIDES

Regulatory Guides are issued to describe and make available to the public methods acceptable to the AEC Regulatory staff of implementing specific parts of the Commission's regulations, to delineate techniques used by the staff in evaluating specific problems or postulated accidents, or to provide guidance to applicants. Regulatory Guides are not substitutes for regulations and compliance with them is not required. Methods and solutions different from those set out in the guides will be acceptable if they provide a basis for the findings requisite to the issuance or continuance of a permit or license by the Commission.

Published guides will be revised periodically, as appropriate, to accommodate comments and to reflect new information or experience.

Copies of published guides may be obtained by request indicating the divisions desired to the U.S. Atomic Energy Commission, Washington, D.C. 20545, Attention: Director of Regulatory Standards. Comments and suggestions for improvements in these guides are encouraged and should be sent to the Secretary of the Commission, U.S. Atomic Energy Commission, Washington, D.C. 20545, Attention: Chief, Public Proceedings Staff.

The guides are issued in the following ten broad divisions:

- |                                   |                        |
|-----------------------------------|------------------------|
| 1. Power Reactors                 | 6. Products            |
| 2. Research and Test Reactors     | 7. Transportation      |
| 3. Fuels and Materials Facilities | 8. Occupational Health |
| 4. Environmental and Siting       | 9. Antitrust Review    |
| 5. Materials and Plant Protection | 10. General            |

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