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The Northeast Utilities System

Ted C. Feigenbaum Senior Vice President & Chief Nuclear Officer

NYN- 94065

June 13, 1994

United States Nuclear Regulatory Commission Washington, D.C. 20555

Attention: Document Control Desk

Reference: Facility Operating License No. NPF-86, Docket No. 50-443

Subject: Voluntary Licensee Event Report (LER) No. 94-007-00: Inadequate High Radiation Area Controls

Gentlemen:

Enclosed please find Licensee Event Report (LER) No. 94-007-00 for Seabrook Station. This submittal documents an event which occurred at Seabrook Station involving inadequate high radiation area controls. It is being reported as a voluntary LER.

Should you require further information regarding this matter, please contact Mr. James M. Peschel, Regulatory Compliance Manager, at (603) 474-9521, extension 3772.

Very truly yours,

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Ted C. Feigenbaum

TCF:EWM/ewm

Enclosures: NRC Forms 366, 366A

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United States Nuclear Regulatory Commission Attention: Document Control Desk June 13, 1994 Page two

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| NRC FO<br>(5-92)                                    |   |          |                  | U.S.                 | NUCLEAR F           | REGULATOR  | RY COM                        | MISSION                |   | APPROVED BY<br>EXPI  | OMB NO.<br>RES 5/31/  |  | 04  |  |
|---|---|----------|------------------|----------------------|---------------------|--|-------------------------------|------------------------|---|--|---|--|---|--|
| •<br>(Se  | e rever                                 |          |                  | EVENT REP            |                     |  | ch bl                         | ock)                   | THIS IN<br>FORWARD<br>THE IN<br>(MNBB 7<br>WASHING<br>REDUCTI | ED BURDEN PE<br>IFORMATION COL<br>COMMENTS RE<br>FORMATION AND<br>714), U.S. NUI<br>TON, DC 20555<br>ON PROJECT<br>ENT AND BUDGE | LECTION<br>GARDING<br>RECORDS<br>CLEAR REG<br>-0001, AN<br>(3150-0  | REQUEST<br>BURDEN<br>MANAGE<br>ULATORY<br>ND TO T<br>104), | : 50.0 HRS.<br>ESTIMATE TO<br>MENT BRANCH<br>COMMISSION,<br>HE PAPERWORK<br>OFFICE OF |  |
| FACILITY NAME (1)<br>Seabrook Station               |   |          |                  |                      |                     |  | DOCKET                        | ₩JMBER (2)<br>05000443 | 1   | PAGE (3)<br>OF 3   |   |  |   |  |
| TITLE   |   | y LER    | 94-007-00        | ), Inadequate Hi     | gh Radiati          | on Area  | Conti                         | rols                   | Alexandra Managements   |  |   |  |   |  |
| EVE   | EVENT DATE (5) LER NUMBER (6) REPORT D/ |          |                  |                      | T DAT               | TE (7)   | OTHER FACILITIES INVOLVED (8) |                        |   |  |   |  |   |  |
| MONTH   | DAY                                     | YEAR     | YEAR             | SEQUENTIAL<br>NUMBER | REVISION<br>NUMBER  | MONTH  | DAY                           |                        | FACILIT   | ACILITY NAME   |   |  | DOCKET NUMBER   |  |
| 0.5   | 10                                      | 94       | 94               | 007                  | 00                  | 06   | 0.9                           | 94                     | FACILIT   | Y NAME   |   | DOCKET NUMBER  |   |  |
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| MODE  | MODE (9) 6                              |          | 20.402(b)        |                      |                     | 20.405(c)  |                               |                        | 50.73(a)(2)(iv)   |  | V)  | 73.71(b)   |   |  |
| PO  | WER                                     |          | 20.405(a)(1)(i)  |                      |                     | 50.36(c)(1)  |                               |                        | 50.73(a)(2)(v)  |  |   | 73.71(c)   |   |  |
| LEVE  | (10)                                    | 0        | 20.40            | 20.405(a)(1)(ii)     |                     |  | 50.36(c)(2)                   |                        |   | 50.73(a)(2)(v  | and the second se |  | ER  |  |
|   |   |          | 20,40            | 50.73(a)(2)(i)       |                     |  | 50.73(a)(2)                   |                        | viii)(A) (Speci   |  |   |  |   |  |
|   |   |          | 20.405(a)(1)(iv) |                      |                     | 50.73(a)(2)(ii)  |                               |                        | 50.73(a)(2)(  |  | viii)(B) and in   |  | t below<br>Text   |  |
|   |   |          | 20.405(a)(1)(v)  |                      |                     | 50.73(a)(2)(iii)   |                               |                        | 50.73(a)(2)(x)  |  | ) NRC Form 366A)  |  |   |  |
|   |   |          |                  |                      | LICENSEE (          | ONTACT I   | OR TH                         | HIS LER                | (12)  |  |   | Concern versione   |   |  |
| NAME<br>Mr. Ja                                      | mes M.                                  | Peschel  |                  | ory Compliance       |                     |  |                               |                        |   | TELEPHONE NUM<br>(603) 474-95  | 21 Ext. 3   |  | ea Code)  |  |
|   |   |          | COMP             | LETE ONE LINE FO     | OR EACH COM         | PONENT I   | AILU                          | RE DESCR               | IBED IN T   | HIS REPORT (1  | 3)  |  |   |  |
| CAUSE   | SYST                                    | EM C     | OMPONENT         | MANUFACTURER         | REPORTAB<br>TO NPRD | and the second sec |                               | CAUSE                  | SYSTEM  | COMPONENT  | MANUFAC   | TURER  | REPORTABLE<br>TO NPRDS  |  |
| ÷.  |   |          |                  |                      |                     |  |                               |                        |   |  |   |  |   |  |
|   |   |          |                  |                      |                     |  |                               |                        |   |  |   |  |   |  |
| SUPPLEMENTAL REPORT EXPECTED (14)                   |   |          |                  |                      |                     | EXPECTED MON   |                               | MONTH                  | DA  | Y YEAR   |   |  |   |  |
| YES<br>(If yes, complete EXPECTED SUBMISSION DATE). |   |          |                  | x I                  | NO.                 |  | SUBMISSION<br>DATE (15)       |                        |   |  |   |  |   |  |
| ABSTRA  | CT CLI                                  | rit to 1 | 400 space        | s, i.e., approx      | imately 15          | single-  | space                         | d typewr               | itten lir   | nes) (16)  |   |  |   |  |

On May 10, 1994, at 1100 a Health Physics (HP) Supervisor on rounds discovered a High Radiation Area barrier repositioned which allowed access into the Volume Control Tank (VCT) area without the proper controls. The HP supervisor replaced the barrier to the proper position and searched the room for personnel, finding none. Two independent surveys of the VCT tank room were performed yielding the same results. The surveys determined that the radiation levels in this room indicated a maximum dose of 100mR/hr at 30 centimeters.

Technical Specification 6.11 requires that each High Radiation Area, as defined in 10CFR20, be conspicuously posted and barricaded. The radiation levels specified in 10CFR20 for a High Radiation Area are "in excess" of 100mR/hr at 30 centimeters. Based on the two radiation surveys performed after the barrier was found repositioned, the area did not meet the strict definition of a High Radiation Area and therefore posting and barricading, while unquestionably appropriate, was not required based on strict language of 10CFR20. Since the two independent surveys indicated radiation levels right on the High Radiation Area threshold, reporting of the barricade repositioning is in keeping with North Atlantic's conservative reporting philosophy.

There were no adverse safety consequences as a result of this event.

The root cause of this event was determined to be personnel error and/or inattention to detail. Although it could not be verified, it appears that the barrier was not properly replaced when personnel completed moving equipment in and out of the room.

The immediate corrective action taken in response to the repositioned High Radiation Area barrier was to immediately replace the barrier and to verify no workers present in the room. The barrier was subsequently replaced with a swing gate type. The Health Physics posting procedure will be revised to provide additional guidance on proper posting and barricade setup. This event was described in three site wide publications to stress to personnel that HP posting shall not be tampered with, modified or otherwise altered.

NRC FORM 366 (5-92)

| NRC FORM | 1 366A                        | APPROVED BY OMB NO. 3150-0104<br>EXPIRES 5/31/95  |                         |                      |                    |        |  |
|----------|-------------------------------|---|-------------------------|----------------------|--------------------|--------|--|
|          | · LICENSEE EVENT<br>TEXT CONT | ESTIMATED BURDEN PER RESPONSE TO COMPLY WITH<br>THIS INFORMATION COLLECTION REQUEST: 50.0 HRS.<br>FORWARD COMMENTS REGARDING BURDEN ESTIMATE TO<br>THE INFORMATION AND RECORDS MANAGEMENT BRANCH<br>(MNBB 7714), U.S. NUCLEAR REGULATORY COMMISSION,<br>WASHINGTON, DC 20555-0001, AND TO THE PAPERWORK<br>REDUCTION PROJECT (3150-0104), OFFICE OF<br>MANAGEMENT AND BUDGET, WASHINGTON, DC 20503. |                         |                      |                    |        |  |
|          | FACILITY NAME (1)             | DOCKET NUMBER (2)   | LER NUMBER (6) PAGE (3) |                      |                    |        |  |
|          | Seabrook Station              |   | YEAR                    | SEQUENTIAL<br>NUMBER | REVISION<br>NUMBER |        |  |
|          |                               | 05000443  | 94                      | 07                   | 0.0                | 2 OF 3 |  |

# Description of Event

On May 10, 1994 at 1100 a Health Physics (HP) Supervisor on rounds discovered a High Radiation Area barrier repositioned which allowed access into the Volume Control Tank (VCT) area without the proper controls. The HP supervisor replaced the barrier to the proper position and searched the room for personnel, finding none. While continuing on rounds, the HP Supervisor found two workers in an adjacent room who had been in the VCT tank room earlier that day. They stated that the barrier had been in place at that time.

Further investigation into this event revealed that a roving fire watch, on rounds, opened the door to this room at approximately 1030 that same day. The fire watch reported that the barrier was in place at that time. Therefore, approximately 30 minutes elapsed from when the fire watch opened the door and when the HP Supervisor reported the barrier repositioned. A review of Radiation Work Permits (RWP) and security access logs could not determine if personnel entered the tank room during the 30 minute period. Two independent surveys of the VCT tank room were performed yielding the same results. The surveys determined that the radiation levels in this room indicated a maximum dose of 100mR/hr at 30 centimeters.

Technical Specification 6.11 requires that each High Radiation Area, as defined in 10CFR20, be conspicuously posted and barricaded. The radiation levels specified in 10CFR20 for a High Radiation Area are "in excess" of 100mR/hr at 30 centimeters. Based on the two radiation surveys performed after the barrier was found repositioned, the area did not meet the strict definition of a High Radiation Area and therefore posting and barricading while unquestionably appropriate was not required based on strict language of 10CFR20. Since the two independent surveys indicated radiation levels right on the High Radiation Area threshold (exactly 100mR/hr vs. "in excess" of 100 mR/hr) reporting of the barricade repositioning is in keeping with North Atlantic's conservative reporting philosophy.

#### Safety Consequences

There were no adverse safety consequences as a result of this event. It is estimated that the barrier had been repositioned for approximately 30 minutes. A review of RWPs, security access logs, and personnel interviews could not determine if anyone entered the tank room during this period of time. A room search upon discovery found no one present in the room.

# Root Cause

The root cause of this event has been determined to be personnel error and/or inattention to detail. Although, it could not be verified, it appears that the barrier was moved by personnel moving equipment in or out of the room. It is recognized that stanchions are easily moved to accommodate the movement of personnel and equipment.

| NRC FORM 366A<br>(5-92)                          | U.S. N            | UCLEAR REGULATORY COMMISSION | APPROVED BY OMB NO. 3150-0104<br>EXPIRES 5/31/95 |   |   |        |  |  |
|--|-------------------|------------------------------|--|---|---|--------|--|--|
| LICENSEE EVENT REPORT (LER)<br>TEXT CONTINUATION |                   |                              |  | NFORMATION COLL<br>COMMENTS REG<br>FORMATION AND<br>7714), U.S. NUCL<br>STON, DC 20555- | TO COMPLY WITH<br>EST: 50.0 HRS.<br>EN ESTIMATE TO<br>LAGEMENT BRANCH<br>ORY COMMISSION,<br>O THE PAPERWORK<br>, OFFICE OF<br>, DC 20503. |        |  |  |
|  | FACILITY NAME (1) | DOCKET NUMBER (2)            | LER NUMBER (6) PAGE (3)                          |   |   |        |  |  |
| Seabrook St                                      | ation             |                              | YEAR   | SEQUENTIAL<br>NUMBER  | REVISION<br>NUMBER  |        |  |  |
|  |                   | 05000443                     | 94 07  |   | 00  | 3 OF 3 |  |  |

## Corrective Actions

The barrier was immediately repositioned across the entrance to the VCT room and the room searched to verify that no workers were presently in the room. The stanchion type barrier to this area was subsequently replaced with a spring loaded swing gate barrier which does not have to be physically moved to allow personnel and equipment passage. In addition, the following corrective actions were or will be taken to reduce the probability of events of this nature from reoccurring in the future:

- 1. The Health Physics posting procedure will be revised to provide additional guidance on proper posting and barricade setup.
- 2. This event was described in three site wide publications to discuss this event and stress to personnel that HP postings shall not be tampered with, modified or otherwise altered.

### Plant Conditions

At the time of this event, the plant was in Mode 6, with the reactor defueled.

# Related Events

North Atlantic has reported a similar event of this type involving an improperly posted High Radiation Area in Seabrook Station LER 93-019.