

UNITED STATES OF AMERICA
NUCLEAR REGULATORY COMMISSION

In the matter of:

CONSOLIDATED EDISON COMPANY of
NEW YORK

(Indian Point, Unit 2)

POWER AUTHORITY OF THE STATE
OF NEW YORK

(Indian Point, Unit 3)

Docket No. 50-247 SP

50-286 SP

Location: White Plains, NY

Pages: 13777 - 14119

Date:

Thursday, April 21, 1983

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1 UNITED STATES OF AMERICA
 2 NUCLEAR REGULATORY COMMISSION
 3 BEFORE THE ATOMIC SAFETY AND LICENSING BOARD

4 -----:

5 IN THE MATTER OF: : Docket Nos.
 6 CONSOLIDATED EDISON COMPANY OF : 50-247 SP
 7 NEW YORK (Indian Point Unit 2) :
 8 POWER AUTHORITY OF THE STATE OF : 50-286 SP
 9 NEW YORK) Indian Point Unit 3) :

10 -----:

11 Westchester County Courthouse
 12 111 Grove Street
 13 White Plains, N.Y.

14 Thursday, April 21, 1983

15 The hearing in the above-entitled
 16 matter convened, pursuant to notice, at 9 a.m.

17 BEFORE:

18 JAMES GLEASON, Chairman
 19 Administrative Judge

20
 21 OSCAR H. PARIS
 22 Administrative Judge

23
 24 FREDERICK J. SHON
 25 Administrative Judge

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3 of New York

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	C O N T E N T S				
	WITNESSES	DIRECT	CROSS	REDIRECT	RECROSS
1	ROSEN				
2	Mr. Blum	13783			
3	Mr. Sanoff		13789		
4	Mr. Pratt		13875		13913
5	Mr. McGurren		13898		
6	Mr. Blum				13917
7	COMMONER and SCHRADER				
8	Mr. Kaplan	13935			
9	Mr. Pratt		13950		
10	Mr. Sanoff		14005		
11	Mr. Blum		14036		
12	Mr. McGurren		14041		
13	WANG				
14	Mr. Sanoff	14059			
15	Mr. Blum		14062		
16	FLEISHER				
17	Ms. Fleisher	14078			
18	Mr. Farrelly		14080		
19	Mr. Pratt		14084		
20	Mr. McGurren		14085		
21					
22					
23					
24					
25					

EXHIBITS

1	2	3	4	5	6	7	8	9	10	11
	NUMBER			IDENTIFIED		RECEIVED				
4	Con Ed 11			13811		13830				
5	Con Ed 12			13829		13830				
6	Coned 13			13832						
7	PA 49			13886		13920				
8	PA 50			13886		13920				
9	PA 51			13894		13920				
10	PA 52			13968		14057				
11	PA 53			14052		14057				

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JUDGE GLEASON: If we could start,

TAYLOE ASSOCIATES

1 please. We are going to have a brief bench
2 conference here.

3 (There was a conference at the bench.)

4 MR. MCGURREN: I would like to bring
5 up a scheduling matter.

6 JUDGE GLEASON: All right. Is that
7 all right with every one?

8 MR. MCGURREN: I have a concern. Our
9 panels have essentially been here all week long,
10 and I know that the Board has ruled that Parents'
11 witnesses will go at 3:30.

12 JUDGE GLEASON: That's tomorrow

13 MR. MCGURREN: Correct. My concern is
14 that our panels get on the stand before 3:30. And
15 we would be willing to come a little earlier
16 tomorrow.

17 JUDGE GLEASON: I presume we are
18 going to be able to start your panels today.

19 MR. MCGURREN: Well, we will be ready,
20 Your Honor.

21 JUDGE GLEASON: I presume that we
22 will finish them by 3:30.

23 MR. SANOFF: Your Honor, if they
24 start today we have no chance to read their
25 testimony. I have not read it, deliberately. I was

1 planning on reading it tonight.

2 MR. PRATT: Your Honor, I think at a
3 minimum we would request that we have break of an
4 hour or so. There are people from the Power
5 Authority who have been reviewing it. I join in
6 spirit, if not exact detail, with Mr. Sanoff. But
7 if we could have at least a short break before
8 then.

9 JUDGE GLEASON: Let's stand in recess
10 until the GNYC witness appears.

11 (The court recessed.)

12 MR. CORREN: Your Honor, the witness
13 is now present.

14 JUDGE GLEASON: Mr. Rosen, if you
15 will please stand, I will swear you in.
16 Whereupon,

17 RICHARD A. ROSEN,
18 having been sworn by the Administrative Law Judge,
19 testified as follows:

20 DIRECT EXAMINATION BY MR. BLUM:

21 Q. Dr. Rosen, do you have in front of
22 you a document entitled testimony of Richard Rosen
23 on Commission question 6.3?

24 A. Yes, I do.

25 Q. And does this testimony include what

1 has come to be known as the NSRG study?

2 A. Yes, it does.

3 Q. Is this testimony complete and
4 accurate to the best of your knowledge?

5 A. Yes. Basically, yes.

6 Q. Do you have any corrections you wish
7 to make at this time?

8 A. No.

9 Q. Do you adopt this as your testimony
10 in this proceeding?

11 A. Yes.

12 MR. BLUM: Your Honor, I would now
13 move that this testimony be admitted into evidence
14 and bound into the record.

15 JUDGE GLEASON: Is there objection?

16 MR. PRATT: Yes, Your Honor.

17 JUDGE GLEASON: Will you state it?

18 MR. PRATT: On behalf of the Power
19 Authority, we believe that this testimony as it is
20 presently formulated does not apply.

21 The purpose of this testimony, as
22 revealed on page 4, is to look at the cost to
23 downstate Power Authority and Con Edison rate
24 payers, in looking at lines 3 and 4.

25 JUDGE GLEASON: Excuse me. Would you

1 say this again?

2 MR. PRATT: The purpose of this
3 proposed testimony, and I am reading from page 4,
4 is to look at the increased cost from the point of
5 view of cost to the downstate Power Authority and
6 Con Edison rate payers.

7 Now, in fact, the testimony does not
8 do that. If you look at table 1 on page 5 of the
9 testimony, it simply lumps together the Indian
10 Point costs as respect to both the customers of
11 Consolidated Edison and the Power Authority.

12 There is evidence in this record that
13 the cost impacts are different on those two
14 customers, and I think it is inappropriate to have
15 the two put together.

16 I think as it is now formulated it is
17 inapplicable at least to the Power Authority
18 customers. It is possible that the witness could
19 separate, I don't think it's a difficult procedure,
20 but as it is presently formulated we don't think
21 it's applicable to the Power Authority.

22 JUDGE GLEASON: Is it applicable to
23 the question 6?

24 MR. PRATT: It may have some
25 application generally, but in this case I have to

1 find out whether it's applicable to the Power
2 Authority in this case, and if it is not, on
3 behalf of at least one of the two licensees I do
4 object.

5 As respects us I would say no, it
6 does not apply to question 6. I don't think it's
7 formative or helpful in trying to assess what the
8 rate impacts are going to be. So my answer is no.

9 MR. BLUM: Well, it's hard to tell
10 what this objection is. I don't think it's a
11 relevance objection. It may be something that goes
12 to the weight of the testimony.

13 If Mr. Pratt believes a different way
14 of presenting numbers is more helpful, he can
15 bring that out on cross examination, but I don't
16 think there is any serious issue on the relevance
17 of this testimony.

18 JUDGE GLEASON: I gather your motion
19 is to strike all of the testimony as it applies to
20 the Power Authority?

21 MR. PRATT: That is correct.

22 JUDGE GLEASON: Would the staff care
23 to express a view in this area? And would they?)

24 MR. MCGURREN: May I have a moment?

25 (There was a brief pause.).

1 JUDGE GLEASON: Mr. Pratt, just as a
2 bit of information, did you communicate to the
3 other parties you intended to make this motion?

4 MR. PRATT: Did I communicate? Yes.

5 JUDGE GLEASON: When did you do that?

6 MR. PRATT: I certainly did to Mr.
7 Pratt yesterday, and it could have been the day
8 before, and I did to Mr. Lewis.

9 JUDGE GLEASON: How about Mr. Corren.

10 MR. PRATT: Mr. Corren has not been
11 in the hearing room the last few days so I did not
12 communicate it to him.

13 MR. BLUM: Mr. Corren was here day
14 before yesterday. Mr. Pratt informed me of the
15 motion yesterday.

16 JUDGE GLEASON: McGurren?

17 MR. MCGURREN: Your Honor, we believe
18 this testimony of Mr. Rosen is responsive to the
19 commission question. We feel it is a broad
20 question.

21 What the commission is concerned
22 about is the broad economic effect of a shutdown
23 at Indian Point. We think that Dr. Rosen's
24 testimony responds to this.

25 We don't see, as I understand Mr.

1 Pratt arguing, that we are concerned just about
2 the cost to rate payers of Con Ed.

3 JUDGE GLEASON: Well, we concur in
4 that latter statement. The commission is
5 interested in the overall economic impact of
6 closing these plants within the State of New York.

7 And we don't think it's timely,
8 either.

9 The motion is denied.

10 Is there other objection?

11 Hearing none, the testimony of the
12 witness will be received into evidence and bound
13 into the record as if read. That includes Appendix
14 A, Mr. Blum? That does include Appendix A?

15 MR. BLUM: Yes, it does.

16 (Bound testimony follows:
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UNITED STATES OF AMERICA
NUCLEAR REGULATORY COMMISSION

ATOMIC SAFETY AND LICENSING BOARD

Before Administrative Judges:
James P. Gleason, Chairman
Frederic J. Shon
Dr. Oscar H. Paris

In the Matter of)	
)	
CONSOLIDATED EDISON COMPANY OF	)	Docket Nos.
NEW YORK, INC.	)	50-247 SP
(Indian Point, Unit No. 2)	)	50-286 SP
)	
PCWER AUTHORITY OF THE STATE OF)	
NEW YORK	)	April 12, 1983
(Indian Point, Unit No. 3))	
)	

TESTIMONY OF
GREATER NEW YORK COUNCIL ON ENERGY
WITNESS RICHARD A. ROSEN
ON COMMISSION QUESTION 6.3

April 12, 1983

1 Q. PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.

2 A. My name is Richard A. Rosen. My business address is Energy
3 Systems Research Group, Inc., 120 Milk Street, Boston,
4 Massachusetts 02109.

5 Q. DR. ROSEN, PLEASE DESCRIBE YOUR BACKGROUND AND QUALIFICATIONS.

6 A. I am a senior research scientist at Energy Systems Research Group,
7 Inc., as well as Executive Vice-President of the firm. ESG is a
8 non-profit organization specializing in research on energy-related
9 issues, particularly research related to electric utilities.
10 Among the issues addressed by ESG research are demand
11 forecasting, conservation program analysis, electric utility
12 dispatch and reliability modeling, generation planning, avoided
13 cost analysis, financial analysis, demand curtailment modeling,
14 rate design, cost of capital analysis, and district heating.

In May, 1979, I completed directing my extensive critique of
16 the New England Power Pool Electric Demand Forecasting Model under
17 contract to the New England Conference of Public Utility
18 Commissioners. I have also testified on demand forecasting in
19 Case #19494 before the Massachusetts Department of Public
20 Utilities, in Pennsylvania PUC v. Philadelphia Electric Company,
21 RID #438 (the 1978 rate case), before the Pennsylvania Public
22 Utility Commission, and before the Michigan Public Service
23 Commission in Case #U-5979. During 1979, I was project director
24 of a study that led to Dr. D. Shakow's testimony on behalf of our
25 firm regarding "Generation Planning and Reliability" in
26 Pennsylvania PUC v. Philadelphia Electric Company, R-79060865 (the

1 1979 rate case), before the Pennsylvania Public Utility
2 Commission. During 1980 I was project director of a study that
3 culminated in further testimony by Dr. D. Shakow regarding
4 "Generation Planning and Reliability" in Case #EO-80-57 before the
5 Missouri Public Service Commission.

6 I have submitted extensive direct and sur-rebuttal testimony
7 in Case No. I-79070315 and 317 (CAPCO Investigation) before the
8 Pennsylvania Public Utility Commission on generation planning and
9 reliability, in Case No. I-80100341 (the Limerick Investigation),
10 and on excess capacity in Case #R-822169. I have testified on
11 "Generation Expansion Planning Re: Consumers Power Company" in
12 Case No. U-6360 before the Michigan Public Service Commission, and
13 on generation planning in cases before the Alabama Public Service
14 Commission, Ohio Public Utility Commission (80-141-EL-AIR and
15 79-427-EL-AIR), and before the Maine PUC in Dockets #80-180 and
16 #81-114. I have also testified before the North Carolina
17 Utilities Commission in Docket No. E-100, Sub 47 on principles of
18 risk sharing between ratepayers and utility investors as applied
19 to the structure of fuel adjustment clauses and the role of power
20 plant performance.

21 Other generation planning studies at ESRG that I have
22 directed include analyses of proposed power plants in the American
23 Electric Power system, and the Consolidated Edison service
24 territory. That work, as well as prior research, led to the
25 development of the ESRG Electric System Generation Planning Model
26 (ESGEM) under Dr. Shakow's and my direction, and the introduction
and revision of the SYSGEN electric system production costing

THE ECONOMICS OF CLOSING
THE INDIAN POINT NUCLEAR POWER PLANTS

The Direct Effects Upon Ratepayers
of Early Retirement of Units 2 and 3

Prepared by

Energy Systems Research Group, Inc.
120 Milk Street
Boston, Massachusetts 02109

ESRG Study No. 82-40

Principal Investigators

Paul D. Raskin and Richard A. Rosen

Project Team

Thomas Austin, Stephen S. Bernow, Bruce Biewald,
Barry Feldman, and David Nichols

For ordering information concerning this report,
see last page.

E S R G

1. INTRODUCTION

1.1 The Issues

The research described in this report undertook to develop a systematic framework for assessing the direct economic effects upon ratepayers of a decision to retire a nuclear power plant that has already commenced commercial operation. This cost assessment system, consisting of conceptual analyses, computer models, and associated databases, has been applied to two case studies. The first case study was an assessment of the direct economic effects of retiring the Maine Yankee Atomic power plant in 1988. The second case study, reported on in detail here, was an assessment of the direct costs to ratepayers of retiring units 2 and 3 of the Indian Point nuclear generating station in New York in 1983. In both cases, these retirement years are well in advance of the retirement dates currently planned by the operators of the power plants.

Public concern about the health and safety implications of continued operation of existing nuclear power stations has increased in the aftermath of the Three Mile Island accident of 1979. One regulatory expression of this concern is the intensification of programs for safety-related plant modifications and post-accident emergency planning as promulgated by the U.S. Nuclear Regulatory Commission. However, recent regulatory pressures for upgraded plant

operation measures have not comforted that segment of the public that has continued to advocate the closing of nuclear power plants.

Problems related to the aging of nuclear power plants, such as corrosion in steam generators, have begun to appear with increasing frequency. These problems have reinforced skepticism concerning the advisability of continuing to operate maturing nuclear plants.

One premise of the nuclear shutdown argument appears to be that avoiding the health and safety risks of continued nuclear plant operations, especially where such plants are in close proximity to population centers, is more important than securing whatever benefits can be derived from continued operation. But this premise is challenged by the proponents of continued nuclear plant operations, who have argued both that the risks of continued operation (while tangible) are relatively modest, and that the power system reliability impacts and the economic costs of premature retirement would be unacceptably severe.

On the one side of the debate, then, are those who emphasize the risks and uncertainties of the continued operation of nuclear power plants. But it is difficult to persuasively quantify both the probabilities of occurrence of, and the human and economic effects of, catastrophic events.

On the other side of the debate are those who emphasize the economic consequences of substituting more

operation measures have not comforted that segment of the public that has continued to advocate the closing of nuclear power plants.

Problems related to the aging of nuclear power plants, such as corrosion in steam generators, have begun to appear with increasing frequency. These problems have reinforced skepticism concerning the advisability of continuing to operate maturing nuclear plants.

One premise of the nuclear shutdown argument appears to be that avoiding the health and safety risks of continued nuclear plant operations, especially where such plants are in close proximity to population centers, is more important than securing whatever benefits can be derived from continued operation. But this premise is challenged by the proponents of continued nuclear plant operations, who have argued both that the risks of continued operation (while tangible) are relatively modest, and that the power system reliability impacts and the economic costs of premature retirement would be unacceptably severe.

On the one side of the debate, then, are those who emphasize the risks and uncertainties of the continued operation of nuclear power plants. But it is difficult to persuasively quantify both the probabilities of occurrence of, and the human and economic effects of, catastrophic events.

On the other side of the debate are those who emphasize the economic consequences of substituting more

1 model at ESRG. I was also principal investigator for a project
2 which expanded the capabilities of the ESGEM model, which was
3 funded by the U.S. Department of Energy, Office of Utility Systems.

4 In a number of generation planning studies that I have
5 conducted, the ESRG staff has applied the ELFIN electric utility
6 corporate financial model to estimate the financial impacts of
7 alternative construction programs.

8 I received my Bachelor of Science degree from M.I.T. in 1966
9 and my Master's degree and Ph.D. in physics from Columbia
10 University in 1970 and 1974, respectively. Before joining ESRG, I
11 did research at the National Center for the Analysis of Energy
12 Systems at Brookhaven National Laboratory on industrial energy
13 conservation. In that capacity, I served as Principal
14 Investigator on two projects involving industrial process energy
modeling for the U.S. Department of Energy.

16 Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY TODAY?

17 A. My testimony is comprised of seven pages of questions and
18 answers and an 83-page document entitled, "The Economics of
19 Closing the Indian Point Nuclear Power Plants," and the ap-
20 pendices thereto which together form a comprehensive study
21 that Energy Systems Research Group, Inc. has performed with
22 respect to contention 6.3 in these dockets. The basic
23 motivation behind performing this study was to improve on the
24 methodology and consistency of the earlier similar studies that
25 had been performed by the General Accounting Office, the
26 Congressional Research Service, and the Rand Corp. Further

1 The Mid-Range results are offered as our best estimates
 2 of the direct cost effects of early retirement of IP-2 and
 3 IP-3. The overall effect of closing the plants by 1983 is
 4 about \$746 million (discounted 1981 dollars) or, on a per-
 5 centage basis, approximately two percent. This is the cumu-
 6 lative impact for the entire 1983-1997 period. The annual
 7 impacts are relatively more severe in the early years and
 8 then moderate substantially over time, as will be discussed
 9 further below.

10 The results of our analysis for each of the three early
 11 retirement scenarios are summarized in Table 1. The results
 12 for each scenario are presented in terms of total additional
 13 revenues required from ratepayers during the period
 14 1983-1997. The results are also expressed as a percentage
 15 increase or decrease from the revenues that would be
 16 required assuming continued plant operation during the
 17 period.

18 TABLE 1

19 REQUIRED REVENUE IMPACT OF INDIAN POINT RETIREMENTS:
 20 SUMMARY RESULTS FOR NEW YORK RATEPAYERS*, 1983-1997

21	Scenario	Cumulative Total (Millions of 1981 Discounted \$)	Average Percentage: Change in Discounted Revenue Requirements
22			
23	1. High Impact	\$3,656	9.2
24	2. Mid-Range	746	1.9
25	3. Low Impact	- 1,337	-3.5

26 *"New York ratepayers" are Con Ed's retail customers and
 PASNY's downstate customers.

1 A number of sensitivity tests were also performed to
investigate the responsiveness of these results to changes in key
3 variables. These results are detailed in Section 4.2. Relative
4 to the Mid-Range average cumulative impact of 1.9 percent, we
5 performed four sensitivity tests. First, increasing the length of
6 the time period for analysis (from a final year of 1997 to one of
7 2000) decreases average impacts to 1.2 percent. Second, delaying
8 the times of the retirement from 1983 to 1985 decreases average
9 impacts to 0.8 percent. Third, increasing the assumed discount
10 rate (from 12 to 14 percent) increases the impacts to 2.0 percent.
11 Finally, assuming that capacity factors (a measure of plant
12 availability at full capacity) do not deteriorate over time
13 increases the net impacts to 3.9 percent.

14 The ratepayers cost impacts, then, are likely to average
15 about two percent over the next fifteen years with the major
16 effects in the earlier years. This small but measurable negative
17 impact would have to be weighed against the perceived benefits in
18 avoided nuclear risks in deliberating the fate of the Indian Point
19 units.

20 Q. ARE THERE ANY IMPORTANT EVENTS THAT HAVE TAKEN PLACE SINCE
21 OCTOBER, 1982 THAT WOULD TEND TO ALTER YOUR CONCLUSIONS?

22 A. Yes. The key change that has occurred since October, 1982 is that
23 oil prices have fallen and not risen as we had projected. In fact
24 in the study we find that by April, 1983 we had overpredicted oil
25 prices by about 17 percent for Con Edison. If only this change
26 were made for 1983 in our oil price assumptions (leaving the

retirement of IP-2 and IP-3 are reported on next. Following this summary of major findings are sections of the report and appendices to the report designed to provide a full explication of methodology, data development, detailed results, and implications of the analysis.

The "ratepayers" with respect to whom this assessment was conducted are those located within the service area of the Consolidated Edison Company of New York. There are two sets of such electric ratepayers. First there are the retail customers of Con Ed itself. Second, there are the downstate customers of PASNY, such as the Metropolitan Transit Authority, the Triborough Bridge Authority, the New York City Housing Authority, and other public agencies.

1.3 Major Findings

Three "early retirement" scenarios for the fifteen year period 1983-1997 were developed and employed in this study. These are the High Impact scenario, the Low Impact scenario, and the Mid-Range scenario. The High and Low Impact scenarios are comprised of assumption sets which consistently bias the results of the analysis toward higher or lower cost effects from closing the units. As a group, the assumptions in either of these scenarios would therefore occur only if a set of conditions, each of which may individually be considered improbable, should prevail. Thus, the High Impact scenario assumes no deterioration in plant performance from

nuclear plant closing upon ratepayers. Second, we have applied this assessment system to the case of a shutdown of Indian Point unit 2 (IP-2) and Indian Point unit 3 (IP-3) after 1982.

The cost assessment system is designed to simulate the increments in ratepayer costs -- or in utility finance parlance, the increased "required revenues" -- over a planning time frame. The streams of required revenues are disaggregated into the major categories of costs that would be affected by a nuclear plant closing. These include generation of replacement power; the recovery of, and return on, invested capital; nuclear fuel costs; nuclear operations and maintenance; plant decommissioning and radioactive waste disposal; and expenditures on power plant modifications.

There is considerable uncertainty with respect to the future behavior of the variables that influence future costs. Consequently, there is no substitute for developing scenarios comprised of clusters of variable assumptions to establish a range of plausible effects. Important variables included in our scenario analyses are: (1) the composition of make-up generation; (2) plant performance characteristics; (3) nuclear fuel and operation and maintenance (O&M) escalation rates; (4) electric energy conservation levels; and (5) decommissioning and waste disposal costs.

Once the scenarios were developed, the Cost Assessment of Nuclear Substitution (CANS) Model was run. The results of the application of the CANS system to the case of early

1 price escalation assumptions as they were), the rate impact of
2 early retirement in the Mid-Range case would be reduced from
3 about 2 percent over the next 15 years, to about 0.2 percent.
4 Thus we see that this single event has tended to almost completely
5 eliminate any average 15 year impact on ratepayers of closing the
6 Indian Point units now. I believe that this economic result,
7 which is quite contrary to utility claims, is extremely important
8 for the Licensing Board to take into account when deciding whether
9 or not to order the closing of the Indian Point units.

10 Q. DOES THIS CONCLUDE YOUR TESTIMONY?

11 A. Yes.

TABLE 1

REQUIRED REVENUE IMPACT OF INDIAN POINT RETIREMENTS:
SUMMARY RESULTS FOR NEW YORK RATEPAYERS*, 1983-1997

<u>Scenario</u>	<u>Cumulative Total (Millions of 1981 Discounted \$)</u>	<u>Average Percentage Change in Discounted Revenue Requirements</u>
1. High Impact	\$3,656	9.2
2. Mid-Range	746	1.9
3. Low Impact	- 1,337	-3.5

A number of sensitivity tests were also performed to investigate the responsiveness of these results to changes in key variables. These results are detailed in Section 4.2. Relative to the Mid-Range average cumulative impact of 1.9 percent, we performed four sensitivity tests. First, increasing the length of the time period for analysis (from a final year of 1997 to one of 2000) decreases average impacts to 1.2 percent. Second, delaying the times of the retirement from 1983 to 1985 decreases average impacts to 0.8 percent. Third, increasing the assumed discount rate (from 12 to 14 percent) increases the impacts to 2.0 percent. Finally, assuming that capacity factors (a measure of plant availability at full capacity) do not deteriorate over time increases the net impacts to 3.9 percent.

The ratepayers cost impacts, then, are likely to average about two percent over the next fifteen years with the major effects in the earlier years. This small but

*"New York ratepayers" are Con Ed's retail customers and PASNY's downstate customers.

aging effects, no benefits from reductions in spent fuel and decommissioning costs, no readjustment of import power availability or system fuel mix in the absence of the plants, rapidly escalating make-up fuel costs, and so on. The Low Impact scenario is, by contrast, consistently pessimistic on nuclear plant performance and optimistic on make-up power economics. Each extreme may be considered unlikely. Together they place wide boundaries on plausible future conditions.

The Mid-Range results are offered as our best estimates of the direct cost effects of early retirement of IP-2 and IP-3. The overall effect of closing the plants by 1983 is about \$746 million (discounted 1981 dollars) or, on a percentage basis, approximately two percent. This is the cumulative impact for the entire 1983-1997 period. The annual impacts are relatively more severe in the early years and then moderate substantially over time, as will be discussed further below.

The results of our analysis for each of the three early retirement scenarios are summarized in Table 1. The results for each scenario are presented in terms of total additional revenues required from ratepayers during the period 1983-1997. The results are also expressed as a percentage increase or decrease from the revenues that would be required assuming continued plant operation during the period.

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measurable negative impact would have to be weighed against the perceived benefits in avoided nuclear risks in deliberating the fate of the Indian Point units.

1.4 Report Plan

The remaining sections of this report explain and discuss the methodological strategy used to derive cost impacts (Section 2); the central components of the cost assessment model and the basis for quantitative input assumptions used (Section 3); the scenario specifications, basic findings, and related issues (Section 4); and the indirect impacts of a plant closing (Section 5). While a complete summary of methods and findings is presented in these sections, detailed technical explications of the computer models and databases have been deferred to a series of appendices for the more technically inclined reader.

2. METHOD OF ANALYSIS

The aim is to develop realistic estimates of the direct impacts on ratepayers of closing the two Indian Point nuclear units. Concretely, the analytical problem is to quantify the resulting changes in required revenues over a planning period. The required revenues consist of the amount utilities need to collect from their customers to cover operating expenses, taxes, capital amortization, and return on investment. As an appropriate overall measure of ratepayer costs, required revenues constitute the measure to be employed in the cost impact assessments performed here.

2.1 Impacts Considered

The required revenues ~~for a given year are composed of~~ many elements reflecting the operations of the entire electric system under consideration. However, the ratepayer impacts of a plant closing is the difference of two required revenue streams: one with the plant included and the other with it nonoperational. Consequently, costs common to both cases cancel in computing the incremental impacts of a plant closing and need not be considered further.

There remain seven significant components of the required revenue that would be affected by a plant retirement. These are:

Make-up Generation. In the absence of the nuclear plant, the electricity generation requirements must be

provided by the existing system, by purchased power, by new plant construction, or by conservation. The costs of these make-up power alternatives constitute the major penalty of early power plant retirement. To analyze them, it is necessary to carefully specify the possible economic system responses to the loss of the facility. Projections of nuclear plant generation (capacity factors) to determine how much generation must be replaced are an important ingredient in this analysis. Independent projections of possible future capacity factors for the Indian Point units have been performed for this study and will be detailed below.

Direct Capital Related Costs. These include recovery of the sunk capital, return on investment, taxes and insurance. In an early retirement scenario, a number of adjustments must be considered in, e.g., tax write-off schedules, insurance and property tax requirements, and regulatory treatment of customer responsibility for providing full capital recovery and return in the event the plant is no longer providing service.

Nuclear Fuel. This is an avoided cost (i.e., a benefit) of early retirement. As with make-up generation its value is dependent on assumptions on likely future plant capacity factors.

Nuclear Operation and Maintenance. This is another avoided cost of early retirement and, as we shall report, there is statistical evidence for projecting rapidly escalating

nuclear O&M costs related in part to the aging-related equipment problem.

Radioactive Waste Storage and Disposal. In both cases, early and mature retirement, it is necessary to find temporary off-site storage for, and then, to finally dispose of highly radioactive spent fuel. However, the early retirement scenario has two advantages here. First, the storage ponds used for on-site storage until off-site temporary and permanent repositories become available will be filled to capacity in the next few years if the plants continue running, and this problem is ameliorated by early retirement. Second, the magnitude of waste requiring ultimate disposal is a direct function of cumulative plant generation, so early retirement reduces the total amount of waste that must be disposed of.

Decommissioning. In either case, expenses will be incurred in dismantling or encapsulating the radioactive facility after its useful life has ended. The relative costs may differ here primarily if the decommissioning expenses are greater for older, more irradiated units, as we discuss further below.

Other Expenses. Certain costs for major plant repairs and safety modifications are avoidable if the plant is to be closed. Furthermore, if the closing date is set for after the planned maintenance period during which these improvements will be made, then there is the extra benefit of

having greater plant availability in the short run by not having to make these improvements.

2.2 Cost Accounting System

The complexity of these issues -- as well as the desire to have a flexible capability for developing scenarios, performing sensitivity analyses, and synthesizing results -- warranted the development of a computer-based costing model. The resultant model, the Cost Assessment of Nuclear Substitution (CANS) System used to compute the required revenue impact, is documented in Appendix A.

The CANS system is designed to simulate the required revenue impacts in both current and discounted dollars and over variable time periods. It provides a flexible framework for testing the effects for various scenarios and parameter ranges so that uncertainty in both technology variables (e.g., future plant performances) and policy or economic variables (e.g., conservation activity) may be adequately explored. In addition, several ancillary computer models were employed for developing inputs on make-up generation, capacity factors, and O&M costs. These will be identified and discussed in Section 3.

2.3 Scenario Design

Three scenarios were developed to estimate the ratepayer impacts of early retirement. In all three scenarios the retirement date is taken as January 1, 1983. In a separate

sensitivity exercise, we report impacts based on a 1985 retirement date. The three scenarios incorporate a range of planning assumptions affecting the level of impact on ratepayers.

The High Impact scenario consistently incorporates those plausible assumptions on capital costing, load growth, make-up generation sources, nuclear O&M, capacity factors, waste disposal, and decommissioning that would be most unfavorable from the ratepayers' point of view. In the Low Impact scenario, on the other hand, the incremental costs are computed on the basis of inputs that are the most favorable to the ratepayer. The Mid-Range scenario reflects compromise assumptions between these extremes. Again, the High and Low Impact cases were developed to function as extreme and unlikely cases, based on the simultaneous bias of probabilistic input variables in the same impact direction. In principle, the convolution of a number of stochastic, statistical, and uncertain policy variables should lead to a strong centering tendency around mid-range values. The Mid-Range scenario results therefore represent our best estimate figures. The other two scenarios' results and the supplemental sensitivity analyses serve to quantify the implications of alternative assumptions or sets of assumptions. A qualitative characterization of the scenarios is presented in Table 2. The details of the scenario analysis are the subject of the next section.

TABLE 2

QUALITATIVE SUMMARY OF SCENARIOS EMPLOYED

	<u>Scenario</u>	<u>Sunk Cost Treatment</u>	<u>Make-up Generation</u>	<u>Load Growth</u>	<u>Nuclear O&M</u>	<u>Nuclear Fuel</u>	<u>Nuclear Capacity Factors</u>	<u>Spent Fuel Disposal</u>	<u>Decommissioning</u>
M	1. High Impact	Full Rate Base	Existing Systems High fossil fuel cost escalation, little additional imports	Base (0.5%/year Growth Rate)	Low	Low	high	Low	No aging effect/ Low Cost Escalation
S									
-15-	2. Mid-Range	Full Rate Base	Additional coal conversion, additional hydro imports, lower fuel escalation, moderate additional imports	50% Conservation Target (no growth)	Mid	Mid	Mid	Mid	Mid
R									
G	3. Low Impact	Full Capital Recovery	Additional conversion, low hydro, low fuel escalation, high additional imports.	Conservation Target (-0.7%/year growth rate)	High	High	Low	High	Aging Effect/ High Cost Escalation

3. COSTS BY MAJOR CATEGORY

3.1 Introduction

This section describes our assumptions and results for each of the major cost categories considered. In all cases, the results are generated by the CANS system as documented in Appendix A. Supplementary modeling and analysis were performed in developing various input values. These efforts are identified below where reference is made to supporting technical appendices and documents.

The costs are consistently reported in discounted (or "present worth") 1981 dollars. This is the conventional approach to comparing dollar outlays (or savings) that occur at different points over a given time interval. A dollar today is worth more than a future dollar because of its earning power in the intervening years. Future impacts are brought back to a common year's currency in this study by discounting future nominal cost estimates ("current" dollars) at 12 percent per year. The average rate of inflation is taken at 8 percent per year, so the "real" discount rate is four percent above inflation. We analyze the effects of other discount rate assumptions in Section 4. It should be further noted that the dollar impact estimates consistently reflect an allowance for Con Ed revenue taxes taken at 4 percent overall (PASNY as a public authority pays no such taxes).

3.2 Make-Up Generation

3.2.1 Scenario Definitions

In the event of an early retirement, other power sources must supply the electrical energy that would have been produced by the Indian Point units. These sources could include running less economical units in the system more than they otherwise would have been run; importing more energy from outside the system; or investing in new generation facilities. In principle, it could also include utility investment in conservation and improved end-use equipment efficiency, though we have not considered this option for substitute power in the scenarios in the Indian Point case study. Make-up generation costs, then, are the costs of substitute power caused by the need to adjust and to re-dispatch the downstate Con Edison/PASNY generation system if the Indian Point units are not present. It is generally agreed that these costs are likely to be substantial in calculating the economic impact on utility ratepayers of an Indian Point closing.

3.2.2 Demand Growth

Demand growth scenarios were based upon our June, 1981, study for the New York City Energy Office.⁽⁷⁾ This was a detailed study of the Con Ed and downstate PASNY generation system. The study developed a long-range Base Case forecast of electric energy and peak demand for the Con Ed region.

This long-range planning forecast is the one connoted by the term "Base Case" in Table 3 and used as the demand forecast in the High Impact scenario generation analyses.

Our June, 1981 study also developed a conservation scenario consisting of conservation measures and levels that were technically feasible and cost-effective compared to energy supply. A Conservation Case load forecast was prepared to calculate the year-by-year electric energy consumption and peak demand for the Con Ed region assuming implementation of the conservation scenario. In the Low Impact scenarios, we assumed full implementation of this conservation scenario, independently of whether or not the Indian Point units are retired early.

A systematic generation dispatch study was performed to develop make-up power cost scenarios for input to the CANS nuclear retirement cost assessment system. An economic dispatch model, SYGEN, was used to perform six generation system dispatch runs.* The six dispatch runs consist of High-Impact, Mid-Range, and Low-Impact Cases, each with and

*A dispatch model provides a computer simulation of the operation of an electric generation system as a function of demand, based on specified economic and operating characteristics for each available type of generating station. Plants with the lowest unit variable cost run first, with higher cost units being added as needed to meet demand. SYGEN documentation is provided in our June, 1981 study for the New York City Energy Office.

TABLE 3

MAKE-UP GENERATION SCENARIO DEFINITIONS

Scenario:	Demand Level	Ravenswood 1&2 Coal Conversion	Oil Price Escalation Rate (Real)*	Coal Price Escalation Rate (Real)	Availability of Canadian Imports to Con Ed Region**	Indian Point Capacity Factors	
E	1. High-Impact						
	a. Indian Point On	Base Case	No	4%	2%	42%	High
	b. Indian Point Shut-down	Base Case	No	4%	2%	47%	--
S	2. Mid-Range						
	a. Indian Point On	50% Conservation	No	2%	1%	42%	Mid-Range
	b. Indian Point Shut-down	50% Conservation	Yes, in 1990,91	2%	1%	52%	--
R	3. Low-Impact						
	a. Indian Point On	100% Conservation	No	0%	0%	42%	Low
	b. Indian Point Shutdown	100% Conservation	Yes, in 1987	0%	0%	57%	--

-19-

* To these fuel prime escalation rates, 8 percent general inflation must be added.

** Measured as percentage of the non-firm Canadian power expected to come to the entire New York State Power Pool, which is 8,000 GWH for 1982-83, and 15,000 GWH for 1984-2000. Extra New York Power Pool imports are also available at higher cost according to dispatch requirements.

without the Indian Point units.⁽¹⁰⁾ The annual replacement power costs for any single scenario were then obtained by subtracting the dispatch for the results with Indian Point from the results without the units operating. The specific assumptions that were employed in creating the six generation system dispatch runs are detailed in Table 3. Let us review these assumptions -- on demand growth, coal conversion, fossil fuel escalation rates, the availability of Canadian power, and Indian Point capacity factors -- in turn.

In the Mid-Range scenario, fifty percent implementation of the conservation scenario was used. Thus, demand levels in the Mid-Range scenario are precisely halfway between the demand levels of the bracketing scenarios.

3.2.3 Coal Conversion

With regard to coal conversion, the Mid-Range scenario reflects the fact that an Indian Point shutdown should make the coal conversion options more attractive to NYS regulators and to Con Edison, so that the conversion of Ravenswood #1 and #2 is assumed to be added to their present conversion program. Such conversions would improve the downstate security of the transmission system. The 1990 and 1991 conversion dates for these units are Con Edison assumptions on the feasible conversion dates.⁽¹¹⁾ The conversion of these units was also included in the 1981 State Energy Master

Planning report "Full Implementation Scenario" for conversion, though not in the basic "Electricity Supply Plan".(12) This conversion is presently supported by the New York City Office as an important oil replacement option.

It is possible, though not likely, that these conversions would not occur in the event of an Indian Point shutdown. In the High Impact scenario, the conversions are assumed not to take place.

In our June, 1981 study we made independent estimates for cost and operating characteristics relevant to the conversion of Ravenswood 1 and 2. Our study found that even with scrubbers included in the cost of conversion to coal, it is cost-effective to convert the units from oil. Our analysis found that it was feasible to convert them by 1987.(7) These results informed development of our Low Impact scenario, where we assumed that early retirement would cause the Ravenswood conversions to occur in 1987, as shown in Table 3.

3.2.4 Fuel Cost Escalation

The scenario fuel price assumptions reflect the uncertainty surrounding likely future oil and coal prices. We have assumed that in real terms (above an overall 8 percent inflation rate) oil price escalation rates would range between 0 and 4 percent, and that real coal price escalation rates would range between 0 and 2 percent over the next 20

years. These price assumptions bracket the fuel price assumptions that Con Edison recently used to calculate the costs of replacement power for the Indian Point units.(14)

3.2.5 Canadian Power Availability

The three basic make-up generation scenarios are distinguished by differing assumptions on the future availability of Canadian power imports into the downstate Con Edison/PASNY system. Canadian imports are projected by the NYPP to come from both Hydro Quebec (HQ) and Ontario Hydro (ONHY) in the following amounts at the statewide level:(15)

NYPP Canadian Import Assumptions
(GWH)

<u>Years</u>	<u>HQ</u>	<u>ONHY</u>	<u>Total Statewide</u>
1982-83	8,000	3,000	11,000
1984-96	12,000	6,000	18,000

It was necessary to project the portion of these projected imports that would be available to the Con Ed and downstate PASNY systems. Based on a firm power contract of 780 MW, Con Ed is already entitled to some 3,000 GWH throughout the period. The question is thus what portion of the remaining 8,000 (1982-3) and 15,000 (1984-96) GWH to allocate the downstate systems in the various cases and scenarios. In the no-shutdown case, we assumed that 42 percent of the non-firm import power would be available. (This is

approximately the portion of the non-firm power that went to Con Ed in 1981.)

In the shutdown scenario dispatch runs it was assumed that 5, 10, and 15 percent more Canadian power would be available downstate to both Con Edison and PASNY, in the High, Mid-Range, and Low Impact cases, respectively. These values derive from the assumption that some redistribution of PASNY Canadian power would occur throughout NYPP due to: (1) a reallocation of Canadian power between upstate and downstate, (2) the change in the dispatch of the NYS Power Pool and (3) the role of state regulators in allocating power to alleviate the impacts of an Indian Point shutdown. The average price for the Canadian imports in the base year 1981 was taken from Con Edison data to be \$36.40 per MWH. (16)

In addition to Canadian power, higher priced NYPP power would be available to the downstate region if needed. (17) When Indian Point is assumed closed in 1983, then, some of the replacement generation comes from NYPP members, some from Con Edison's and PASNY's own plants, and some from Canadian imports. The more technically inclined reader may find it instructive to compare the sample Mid-Range Case dispatch model output given for 1990 for both the shutdown (MR1) and no shutdown (MKL) cases provided in Appendix F below.

One important consideration in modeling the costs of make-up generation is the extent to which transmission

constraints exist from the upstate region (including Canada) to the downstate Con Edison/PASNY service territory. This is a complex subject with little published analytic material. However, several points can be made. First, transmission line improvements in 1984 and 1986 are currently scheduled. This will so significantly improve the capacity of the downstate interconnection, as well as the upstate NYPP interconnection to Canada, that after 1986 transmission constraints will be minimal. Second, if the Indian Point units are no longer operational, some additional capacity on the interconnection to upstate from New York City will be available prior to 1986. Indeed, Con Edison's dispatch analysis of the transmission constraints to the upstate region and their impact on the sources of energy to replace Indian Point indicates that there is considerable additional capability on these lines even in 1983. (19)

3.2.6 Power Plant Capacity Factor Assumptions

The quantity of replacement power required is directly proportional to the capacity factors of IP-2 and IP-3. The capacity factor scenario assumptions for the Indian Point units for each year of planned operation were developed on the basis of the units' historical experience, a review of the literature on nuclear plant capacity factors, and independent analyses conducted during the course of this investigation. The capacity factor represents the fraction

of time a unit is available at equivalent full rated capacity. Three capacity factor scenarios were employed -- High Impact, Mid-Range, and Low Impact cases, embodying high, medium, and low predicted future performance of each of the two Indian Point units.

The multivariate regression analysis presented in Appendix C provides a model of nuclear power plant performance (capacity factor) as measured by a number of explanatory variables. Among these variables are the unit's size (maximum dependable capability), type [pressurized water reactor (PWR) or boiling water reactor (BWR)], age (years of commercial operation), and whether or not cooling towers or salt-water cooling are used.

One significant implication of that analysis is that large salt-water cooled PWR nuclear units like the Indian Point units can be expected to exhibit strongly deteriorating performance after their first several years of operation. Application of the regression equation developed in our capacity factor analysis to the Indian Point units clearly shows this same general trend. We did not, however, directly apply the regression equation in developing our scenarios for future capacity factors, for the application of statistical results describing the historical experience of essentially all operating nuclear units in the U.S. to a particular unit must be made with caution. It is nonetheless obligatory, in an economic evaluation such as the

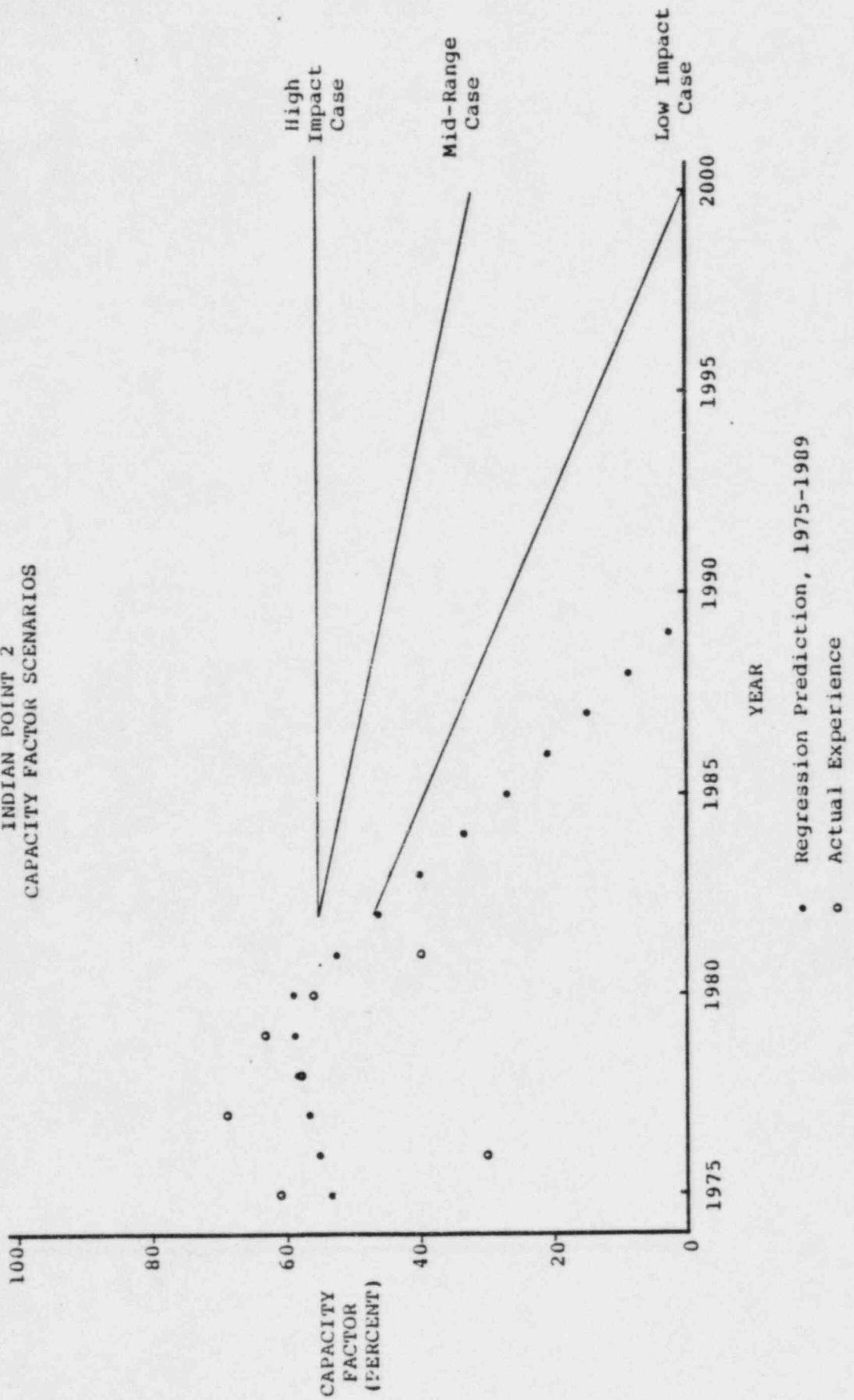
present one or, for that matter, in any utility capacity planning analysis, to make estimates of the future capacity factors. The regression analysis presented in Appendix C certainly did provide an important guideline in our development of capacity factor scenarios for the Indian Point units.

Figures 1 and 2 show the High Impact, Mid-Range, and Low Impact capacity factor scenarios that were summarized in Table 3 for each of the Indian Point units. For comparison, the results of the regression equation as well as actual experienced capacity factors are also shown on the graph. All three of the scenarios chosen for this study assume better future performance than the regression analysis would indicate. Each scenario takes the actual operating experience for the units as a point of departure. The High Impact and Mid-Range cases assume that each unit's capacity factor for 1982 will be equal to its historic average, thus smoothing out the quite substantial fluctuations evidenced by the data points on the graphs. These initial values are 55 percent and 53 percent for IP-2 and IP-3, respectively. In the Low Impact case, the 1982 capacity factor values are those predicted for that year by the ESRG regression analysis. These results are 45 percent and 50 percent, respectively, for Indian Point units #2 and #3.*

*The 1980-81 average capacity factors for these units is 48 percent and 36 percent, respectively.

Figure 1

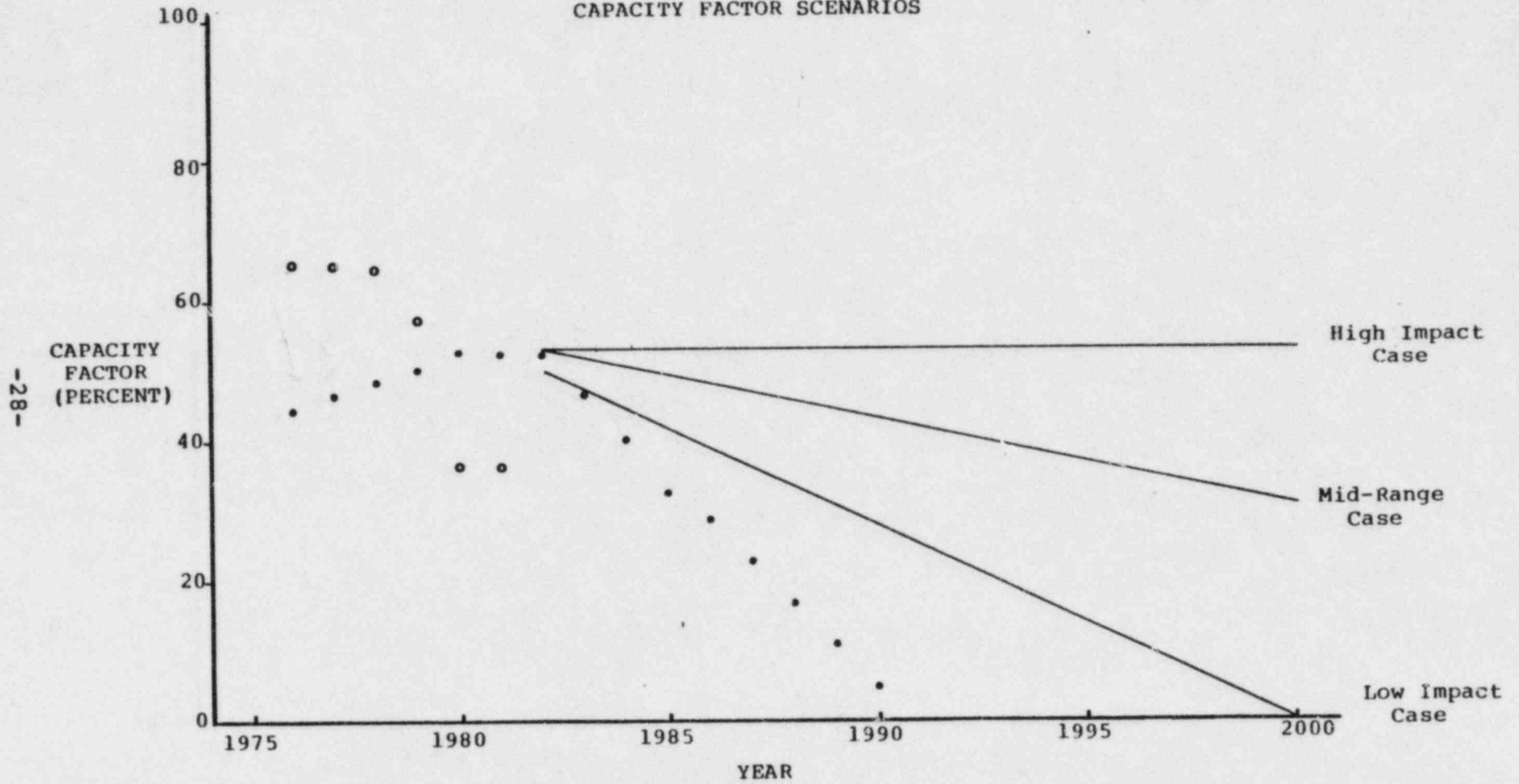
INDIAN POINT 2
CAPACITY FACTOR SCENARIOS



• Regression Prediction, 1975-1989
○ Actual Experience

Figure 2

INDIAN POINT 3
CAPACITY FACTOR SCENARIOS



- Regression Prediction, 1976-1990
- Actual Experience

In the High Impact case no aging effect is assumed for either of the Indian Point units. The units are assumed to maintain their historic average capacity factors of 55 percent and 53 percent, respectively. Given our statistical results showing declining capacity factors for salt-water cooled PWRs, this scenario, while quite possible, does not appear to be likely. Con Edison and PASNY have assumed that both units will achieve 69 percent capacity factors for their remaining years of planned operation, but our studies lead to the conclusion that this assumption is too optimistic (even as a High Impact input).

In the Mid-Range case we have assumed that beginning in 1982 the capacity factors for the Indian Point units will decline linearly with age. Rather than the very rapid decline indicated by the results of our regression analysis of nuclear plant operating experience, we have assumed a more cautious rate of deterioration in performance, with capacity factors reaching 20 percent by the 35th year of operation.(21)

Finally, in the Low Impact case we have followed the regression analysis results somewhat more closely. We have assumed that the capacity factors will reach zero by the year 2000. This is less than half the rate of drop-off predicted by the regression equation. In the year 2000, the average age of the two Indian Point units will be twenty-five years. Of course, thus far there has been no

experience of nuclear units remaining in operation for 25 years. In contrast, some reactors have been shut down before 15 years of operation. Given this history of actual early shutdowns and the strong results of the regression analysis, the capacity factor assumptions in the Low Impact case appear to be quite possible on an average basis (where some reactors may last for 30 to 35 years, while others may last only 15 to 20 years).

3.2.7 Make-Up Power Cost Summaries

The cost components of the make-up generation are presented in current dollars for the three scenarios in Tables 4, 5, and 6. The column labeled "Fuel Cost" represents the differential fuel costs for the Con Edison/PASNY system between the shutdown and no shutdown cases. The column labelled "O&M Cost" represents the differential variable O&M and purchased power costs again due to re-dispatch of the generation system in case of an Indian Point shutdown in 1983. The "Working Capital" values represent the additional working capital changes to ratepayers due to the increased level of fuel usage. The average rate appropriate to Con Edison and PASNY was assumed to be 2 percent of fuel costs annually. The "New Capital" column takes account of the annualized charges to ratepayers of the capital costs required to convert Ravenswood #1 and #2 to coal in the Mid-Range and Low Impact scenarios. The O&M cost column

TABLE 4

MAKE-UP POWER REPORT -- MID-RANGE
(Millions of Current Dollars)

<u>Year</u>	<u>Fuel Cost</u>	<u>O&M* Cost</u>	<u>Working Capital</u>	<u>New** Capital</u>	<u>Total*** Cost</u>
1983	359.365	174.969	7.187	0.0	541.520
1984	338.594	189.656	6.772	0.0	535.021
1985	356.177	211.021	7.124	0.0	574.321
1986	134.427	160.229	2.689	0.0	297.344
1987	349.594	285.760	6.992	0.0	642.345
1988	364.562	303.552	7.291	0.0	675.405
1989	391.146	329.104	7.823	0.0	728.073
1990	321.094	390.677	6.422	194.524	912.716
1991	-79.000	247.125	-1.580	217.777	384.322
1992	215.583	387.500	4.312	222.167	829.561
1993	210.052	413.917	4.201	226.945	855.114
1994	202.135	442.292	4.043	232.136	880.606
1995	199.594	476.625	3.992	237.843	918.053
1996	194.583	513.198	3.892	244.037	955.710
1997	184.417	554.510	3.688	250.842	993.456

*Includes purchased power.

**Composed of capital costs and incremental fixed O&M costs of coal conversion.

***All costs include revenue taxes at 4%.

TABLE 4

MAKE-UP POWER REPORT -- MID-RANGE
(Millions of Current Dollars)

<u>Year</u>	<u>Fuel Cost</u>	<u>O&M* Cost*</u>	<u>Working Capital</u>	<u>New Capital</u>	<u>Total Cost</u>
1983	359.365	174.969	7.187	0.0	541.520
1984	338.594	189.656	6.772	0.0	535.021
1985	356.177	211.021	7.124	0.0	574.321
1986	134.427	160.229	2.689	0.0	297.344
1987	349.594	285.760	6.992	0.0	642.345
1988	364.562	303.552	7.291	0.0	675.405
1989	391.146	329.104	7.823	0.0	728.073
1990	321.094	390.677	6.422	194.524	912.716
1991	-79.000	247.125	-1.580	217.777	384.322
1992	215.583	387.500	4.312	222.167	829.561
1993	210.052	413.917	4.201	226.945	855.114
1994	202.135	442.292	4.043	232.136	880.606
1995	199.594	476.625	3.992	237.843	918.053
1996	194.583	513.198	3.892	244.037	955.710
1997	184.417	554.510	3.688	250.842	993.456

*Includes purchased power.

TABLE 5

MAKEUP POWER REPORT -- HIGH IMPACT
(Millions of Current Dollars)

<u>Year</u>	<u>Fuel Cost</u>	<u>O&M* Cost</u>	<u>Working Capital</u>	<u>Total** Cost</u>
1983	394.187	175.021	7.884	577.092
1984	412.844	190.573	8.257	611.673
1985	451.927	227.166	9.039	688.132
1986	437.281	315.510	8.746	761.537
1987	490.271	348.323	9.805	848.399
1988	539.104	392.406	10.782	942.292
1989	603.448	442.635	12.069	1,058.152
1990	675.219	498.073	13.504	1,186.795
1991	755.437	560.500	15.109	1,331.046
1992	845.156	630.771	16.903	1,492.829
1993	945.489	709.865	18.910	1,674.263
1994	1,057.604	797.865	21.152	1,876.620
1995	1,183.000	896.719	23.660	2,103.378
1996	1,323.532	1,007.469	26.471	2,357.471
1997	1,464.167	1,150.104	29.283	2,643.554

*Includes purchased power.

**All costs include revenue taxes at 4%.

TABLE 6

MAKEUP POWER REPORT -- LOW IMPACT
(Millions of Current Dollars)

<u>Year</u>	<u>Fuel Cost</u>	<u>O&M* Cost</u>	<u>Working Capital</u>	<u>New** Capital</u>	<u>Total*** Cost</u>
1983	275.240	158.938	5.505	0.0	439.682
1984	217.698	173.771	4.354	0.0	395.823
1985	214.604	182.552	4.292	0.0	401.448
1986	55.271	138.198	1.105	0.0	194.574
1987	97.208	235.198	1.944	167.647	501.997
1988	-111.604	96.562	-2.232	170.683	153.409
1989	22.615	184.979	0.452	174.033	382.078
1990	-6.656	184.667	-0.133	177.687	355.564
1991	-35.719	185.552	-0.714	181.672	330.791
1992	-75.146	182.000	-1.503	186.062	291.413
1993	-114.823	179.719	-2.296	190.840	253.439
1994	-159.781	175.990	-3.196	196.032	209.044
1995	-211.406	169.198	-4.228	201.738	155.301
1996	-278.083	155.281	-5.562	207.933	79.569
1997	-345.562	142.135	-6.911	214.737	4.399

*Includes purchased power.

**Composed of capital costs and fixed O&M costs of coal conversion.

***All costs include revenue taxes at 4%.

also includes the increase in fixed O&M that results from coal burning at Ravenswood when compared to oil burning.*

The total annual make-up generation costs from 1983-1997 in discounted 1981 dollars for all three scenarios are presented in Table 6. The sum for the Mid-Range Impact scenario is \$3.91 billion, with the High Impact value at \$6.49 billion and the Low Impact value at \$1.95 billion. Thus these costs are both quite substantial and quite sensitive to the assumptions listed in Table 3.

3.3 Direct Capital-Related Costs

In this section, we will discuss the effect of past investments in the Indian Point units on future revenue requirements. As always, our attention will be focused on differential costs, that is, the change in costs that can be attributed to early retirements.

For PASNY, the primary capital cost component is the interest and principal payments on the bonds issued to finance IP-3. But because PASNY electric revenues will invariably be used to service the bonds, we assumed no differential costs or benefits from retirement. One differential cost factor considered was nuclear liability

* We remind the reader that make-up generation costs generally reported in other studies subtract out the appropriate savings for nuclear fuel, nuclear O&M, and spent nuclear fuel disposal.(20) However, in this study these items (and their costs) are treated separately.

insurance, which we assumed was not to be incurred after the retirement date. Based on information supplied by PASNY, this insurance cost was taken to be \$453,000 in 1981 and was assumed to increase at a rate of 9 percent per year.

The capital cost module described in Appendix A section A3 was employed in developing differential capital costs for Con Ed's IP-2. The major data items employed in this analysis are shown in Table 7. Estimates for original cost and tax credits were supplied by Con Ed. AFDC was assumed to be 20 percent of original cost.

Under retirement, it is assumed in the Mid-Range and High Impact cases that Con Ed will be allowed to amortize its remaining Indian Point investment over a twenty year period and to earn its average rate of return on the unamortized balance. In the Low Impact case, it is assumed that the plant will be more quickly amortized, over ten years, but that no return will be earned.

In Table 8, sample computer output of the capital cost module for Con Ed under "Keep" assumptions is shown. In Table 9, output of costs under retirement is shown. Table 10 displays the complete 1983-1997 time stream of relative impacts for the three scenarios in discounted dollars. Beyond the nuclear liability insurance adjustments, the major impacts result from the earlier tax write-off schedule of plant costs when a plant is retired.

TABLE 7

DATA USED IN DEVELOPING CAPITAL-RELATED COSTS
FOR CON ED INDIAN POINT 2

<u>Data Item</u>	<u>Value</u>
Original Cost (including AFDC)	\$363,741,000
AFDC	\$ 72,748,000
Tax Credits	\$ 15,657,000
Book Life	33 years
Tax Life	16 years
Tax Depreciation Method	Sum of Years' Digits
Income Tax Rate	46%
Other Annual Cost	\$2,619,000 in 1981 escalating at 9% per year

TABLE 8

CAPITAL COSTS OF CONTINUED OPERATION

CON ED

(MILLIONS OF DOLLARS)

YEARS ---	1981	1982	1983	1984	1985	1986	1987	1988	1989	1990
ANNUAL BOOK DEPR.	11.022	11.022	11.022	11.022	11.022	11.022	11.022	11.022	11.022	11.022
NET VALUE (BOOK DEPR.)	308.629	297.606	286.583	275.561	264.539	253.516	242.494	231.471	220.449	209.427
ANNUAL TAX DEPR.	23.536	21.397	19.257	17.117	14.978	12.838	10.698	8.559	6.419	4.279
NET VALUE (TAX DEPR.)	141.217	117.681	96.284	77.028	59.910	44.933	32.095	21.397	12.838	6.419
S.L. DEPR. FOR NORM. TA	8.818	8.818	8.818	8.818	8.818	8.818	8.818	8.818	8.818	8.818
OTHER COSTS	2.619	2.855	3.112	3.392	3.697	4.030	4.392	4.788	5.219	5.688
REVENUE TAX	2.428	2.333	2.244	2.157	2.075	2.002	1.934	1.871	1.816	1.767
TAX CREDIT ANN. AMORT.	0.474	0.474	0.474	0.474	0.474	0.474	0.474	0.474	0.474	0.474
TAX CREDIT RESERVE	13.285	12.810	12.336	11.861	11.387	10.912	10.438	9.964	9.489	9.015
DEFERRED TAXES	6.770	5.786	4.802	3.818	2.833	1.849	0.865	-0.119	-1.104	-2.088
AFDC-DEBT TAX AMORT.	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
DEFERRED TAX RESERVE	48.616	55.386	61.172	65.974	69.792	72.625	74.474	75.339	75.220	74.116
RATE BASE	251.117	233.816	217.499	202.167	187.819	174.456	162.076	150.681	140.270	130.843
RETURN TO EQUITY	18.080	16.835	15.660	14.556	13.523	12.561	11.669	10.849	10.099	9.421
RETURN TO PREFERRED	1.657	1.595	1.531	1.468	1.405	1.362	1.301	1.243	1.188	1.123
RETURN TO BONDS	7.071	6.996	6.890	6.672	6.446	6.218	5.990	5.702	5.431	5.181
TAXABLE INCOME	25.037	24.754	24.600	24.578	24.688	24.968	25.344	25.856	26.506	27.267
INCOME TAX	11.517	11.387	11.316	11.306	11.357	11.485	11.658	11.894	12.193	12.543
REQUIRED REVENUES	60.691	58.334	56.104	53.915	51.884	50.055	48.359	46.775	45.390	44.183
P.V. FACTOR TO 1981	1.000	0.893	0.797	0.712	0.636	0.567	0.507	0.452	0.404	0.361
P.V. OF REQ. REVENUES	60.691	52.084	44.725	38.376	32.973	28.403	24.500	21.159	18.332	15.933

TABLE 9
CAPITAL COSTS AFTER RETIREMENT

CON ED

(MILLIONS OF DOLLARS)

YEARS ---	1983	1984	1985	1986	1987	1988	1989	1990	1991	1992
ANNUAL BOOK DEPR.	8.439	8.439	8.439	8.439	8.439	8.439	8.439	8.439	8.439	8.439
NET VALUE (BOOK DEPR.)	168.785	160.346	151.906	143.467	135.028	126.589	118.149	109.710	101.271	92.832
ANNUAL TAX DEPR.	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
NET VALUE (TAX DEPR.)	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
S.L. DEPR. FOR NORM. TA	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
OTHER COSTS	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
REVENUE TAX	1.872	1.821	1.768	1.715	1.660	1.602	1.542	1.481	1.420	1.359
TAX CREDIT ANN. AMORT.	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
TAX CREDIT RESERVE	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
DEFERRED TAXES	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
AFDC-DEBT TAX AMORT.	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
DEFERRED TAX RESERVE	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
RATE BASE	164.565	156.126	147.687	139.247	130.808	122.369	113.930	105.491	97.051	88.612
RETURN TO EQUITY	11.849	11.241	10.633	10.026	9.418	8.811	8.203	7.595	6.988	6.380
RETURN TO PREFERRED	1.159	1.133	1.105	1.088	1.050	1.010	0.965	0.905	0.854	0.790
RETURN TO BONDS	5.213	5.152	5.069	4.963	4.835	4.630	4.411	4.177	3.929	3.704
TAXABLE INCOME	39.716	38.544	37.365	36.208	35.014	33.814	32.606	31.370	30.150	28.905
INCOME TAX	18.269	17.730	17.188	16.656	16.107	15.554	14.959	14.430	13.869	13.296
REQUIRED REVENUES	46.801	45.517	44.202	42.887	41.508	40.046	38.560	37.028	35.499	33.968
P.V. FACTOR TO 1981	0.797	0.712	0.636	0.567	0.507	0.452	0.404	0.361	0.322	0.287
P.V. OF REQ. REVENUES	37.310	32.398	28.091	24.335	21.030	18.115	15.574	13.353	11.430	9.765

TABLE 10

CAPITAL COSTS IMPACTS
(Million 1981 Discounted Dollars)

<u>Year</u>	<u>Scenario</u>		
	<u>High Impact</u>	<u>Mid-Range</u>	<u>Low Impact</u>
1983	-7.8	-7.8	-19.2
1984	-6.4	-6.4	-15.6
1985	-5.3	-5.3	-12.7
1986	-4.5	-4.5	-10.3
1987	-3.9	-3.9	-8.4
1988	-3.4	-3.4	-6.8
1989	-3.2	-3.2	-5.6
1990	-3.0	-3.0	-4.5
1991	-2.9	-2.9	-3.7
1992	-2.9	-2.9	-3.2
1993	-2.7	-2.7	-11.1
1994	-2.7	-2.7	-9.8
1995	-2.7	-2.7	-8.7
1996	-2.6	-2.6	-7.7
1997	-2.6	-2.6	-6.8
TOTAL	-56.6	-56.6	-134.0

3.4 Nuclear Fuel

As described in Section 3.2, an early shutdown would incur the costs of substitute power. On the other hand, savings would result from avoiding expenditure for nuclear power production. One such avoided expenditure consists of nuclear fuel costs.

Nuclear fuel expenditures can be treated simply on a cost-per-KWH basis. The 1981 nuclear fuel costs were taken at 4.9 and 5.4 mills per KWH for IP-2 and IP-3, respectively. These are based on gross values provided by Con Ed and PASNY from which were deducted the costs collected for waste storage (about 2.1 mills per kwh). Waste storage costs were treated separately in this study.

For the High-Impact, Mid-Range, and Low-Impact scenarios, these 1981 nuclear fuel costs per KWH were increased by real escalation rates of 0 percent, 1 percent, and .2 percent, respectively.⁽²³⁾ In addition, a nuclear fuel "working capital" charge was included because nuclear fuel is capitalized by utilities. This capital charge amounts to 34 percent of the fuel costs so capitalized.⁽²⁴⁾ Table 11 shows the running costs for the Mid-Range case. Table 12 gives the discounted cost impacts for the three scenarios.

3.5 Operation and Maintenance Costs

Annual operation and maintenance (O&M) costs for the two Indian Point nuclear units were estimated for each of their

TABLE 11

NUCLEAR FUEL COST -- MID-RANGE CASE
(Current Dollars)

Year	Unit 1			Unit 2			Combined
	Generation (GWH)	Unit Cost (Mils/KWH)	Total Cost (\$ Millions)	Generation (GWH)	Unit Cost (Mils/KWH)	Total Cost (\$ Millions)	Total Cost (\$ Millions)
1981	4,162.75	6.84	28.471	4,480.30	7.54	33.770	62.242
1982	4,162.75	7.46	31.034	4,480.30	8.22	36.810	67.843
1983	4,087.06	8.13	33.212	4,395.77	8.96	39.365	72.577
1984	3,935.69	8.86	34.860	4,311.23	9.76	42.083	76.943
1985	3,860.01	9.65	37.267	4,226.70	10.64	44.971	82.238
1986	3,784.32	10.52	39.824	0.0	11.60	0.0	39.824
1987	3,708.63	11.47	42.540	3,973.10	12.64	50.224	92.764
1988	3,557.26	12.50	44.476	3,888.56	13.78	53.570	98.056
1989	3,481.57	13.63	47.447	3,804.03	15.02	57.132	104.579
1990	3,405.89	14.85	50.593	3,719.49	16.37	60.890	111.483
1991	0.0	16.19	0.0	3,634.96	17.84	64.861	64.861
1992	3,178.83	17.65	56.103	3,550.43	19.45	69.055	125.157
1993	3,103.14	19.24	59.696	3,381.36	21.20	71.685	131.381
1994	2,951.77	20.97	61.894	3,296.82	23.11	76.183	138.078
1995	2,376.08	22.86	65.735	3,212.29	25.19	80.911	146.646
1996	2,800.40	24.91	69.765	3,127.76	27.45	85.872	155.637
1997	2,724.71	27.15	73.989	3,043.22	29.93	91.070	165.059
1998	2,573.34	29.60	76.167	2,958.69	32.62	96.509	172.677
1999	2,497.65	32.26	80.580	2,874.15	35.55	102.189	182.770
2000	2,421.96	35.17	85.171	2,705.09	38.75	104.834	190.005
TOTAL	63,273.76		1,018.824	69,486.87		1,261.994	2280.819

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TABLE 12
NUCLEAR FUEL IMPACTS
(Million 1981 Discounted Dollars)

<u>Year</u>	<u>Scenario</u>		
	<u>High Impact</u>	<u>Mid-Range</u>	<u>Low Impact</u>
1983	-57.9	-57.9	-50.4
1984	-55.8	-54.8	-46.2
1985	-53.8	-52.3	-43.2
1986	-51.9	-22.6	-16.6
1987	-50.0	-47.0	-35.9
1988	-48.3	-44.4	-19.1
1989	-46.5	-42.2	-29.6
1990	-44.9	-40.2	-26.2
1991	-43.3	-20.9	-23.2
1992	-41.7	-36.0	-20.0
1993	-40.2	-33.7	-17.3
1994	-38.8	-31.6	-14.7
1995	-37.4	-30.0	-12.2
1996	-36.1	-28.4	-9.3
1997	-34.8	-26.9	-6.9
TOTAL	-681.3	-568.9	-370.7

future years of planned commercial operation. Historical data on the units' O&M cost experience were used in developing the estimates.

These data on IP-2 and IP-3 were complemented by an independent analysis of the O&M costs experienced by 49 commercially operating nuclear power plants during and before 1979 (described fully in Appendix B).

Actual experience shows that O&M costs for nuclear units have been increasing at rates generally far in excess of the rate of inflation. A simple exponential fit to the historical O&M cost experience of each of 49 nuclear units shows that more than 60 percent have incurred costs escalating at rates between 10 and 30 percent above inflation over their years of commercial operation (see Table B-19).

A regression analysis was performed to relate historical O&M costs for commercially operating nuclear generating stations to a number of explanatory variables. The explanatory factors include unit size, age, and in-service date, as well as several variables expressing the type of units (BWR or PWR) and whether they have cooling towers, use salt water for cooling, are located in the Northeast, are demonstration plants, or have two or more units at the station. This regression analysis is detailed in Appendix B.

In the regression analysis, two types of specification in the age (years of operation) variables were explored, linear and exponential. They were found to have comparable

explanatory power for the historical data. Given these results one would expect that a plausible choice for nuclear O&M cost escalation would lie somewhere between the linear and exponential predictions. However, since the exponential form predicts a much more rapid escalation in the future, diverging strongly from the linear result, it was not used in the present study (as an exercise of caution).

The O&M cost scenarios developed for the present study begin with 1981 costs for the Indian Point generating station derived from a simple linear least squares fit to their historically experienced costs. This procedure ensures that any fluctuations in this experience are smoothed out so that a suitable starting point from which future escalation begins is established. ~~The station 1981 O&M costs thus derived are~~ \$58.66 per KW or \$107.3 million (in 1981 dollars). A similar estimate of the O&M costs based upon historical experience was made by the General Accounting Office (25). The GAO estimate, when corrected for inflation from 1979 to 1981, becomes about \$71 million. By contrast, Con Edison has estimated 1983 O&M costs for the station to be about \$41. million.

O&M costs for the remaining years of planned commercial operation of the Indian Point generating units were obtained by using the linear regression equation (Appendix B, Table B-11), applied to Indian Point, to obtain the ratios of future years' real-dollar O&M costs per KW to the base

year (1981) value given above. These ratios provide real dollar O&M costs for all subsequent operating years. This procedure is employed in both the Mid-Range and Low Impact cases. For the High Impact case the real O&M cost escalation is taken to be 75 percent of that given by the linear regression equation. Thus, in the present study, three O&M cost scenarios are employed -- High Impact, Mid-Range, and Low Impact -- embodying low, medium, and high escalation rates, respectively.

The O&M cost projections for the Indian Point generating station are presented in Table 13 in constant dollars for the three scenarios. It can be seen in these tables that while per KW costs escalate smoothly, there are some years in which total station costs drop sharply. This occurs because in the Mid-Range and Low Impact cases, where it is assumed that steam generators are replaced once during each of the units' planned operating lives, no O&M costs are incurred during the period when replacement is being effected.

3.6 Radioactive Waste Disposal

The several year stay of nuclear fuel assemblies in the nuclear reactors themselves is but one phase in the "nuclear fuel cycle." The preparatory phases include mining and milling of uranium, conversion of uranium oxide into gaseous uranium hexafluoride, enrichment (increasing the concentra-

TABLE 13
NUCLEAR O&M IMPACTS
(Million 1981 Discounted Dollars)

<u>Year</u>	<u>Scenario</u>		
	<u>High Impact</u>	<u>Mid-Range</u>	<u>Low Impact</u>
1983	-109.9	-113.4	113.4
1984	-110.8	-115.9	-115.9
1985	-111.3	-118.1	-118.1
1986	-111.6	-56.6	-56.6
1987	-111.6	-121.4	-121.4
1988	-111.5	-122.6	-64.7
1989	-111.2	-123.6	-123.6
1990	-110.6	-124.3	-124.3
1991	-110.0	-65.8	-124.8
1992	-109.2	-125.1	-125.1
1993	-108.3	-125.2	-125.2
1994	-107.3	-125.1	-125.1
1995	-106.1	-124.8	-124.8
1996	-104.9	-124.4	-124.4
1997	-103.7	-123.9	-123.9

tion of the fissionable U-235 isotope of uranium), and fabrication of reactor-ready fuel elements consisting of zirconium tubes containing pellets of uranium dioxide. A portion of the "front-end" costs are reflected in rates through the nuclear fuel charges discussed in Section 3.4 above. Other social costs related to federal subsidies of nuclear fuel technologies and environmental impacts are beyond the scope of the quantitative analysis in this investigation. (See Section 5 for more discussion of indirect costs.)

In this subsection, costs associated with the "back-end" of the nuclear fuel cycle concern us. Until several years ago, it was assumed that spent fuel rods would, after several months in temporary storage to undergo initial radioactive decay, be reprocessed with uranium and plutonium extracted for re-use in conventional or breeder reactors. This "ideal" scheme is depicted in Figure 3(a). Spent fuel discharged from reactors contains substantial quantities of unburned uranium and plutonium. In the conventional judgment, it would be uneconomical not to recover these fuels. However, reprocessing of spent fuel has proved to be more technically complex and costly than anticipated by the nuclear industry. In addition, sensitivity to the dangers of nuclear weapons proliferation through use of reactor grade plutonium has raised further doubts about the reprocessing option and it has been indefinitely deferred.

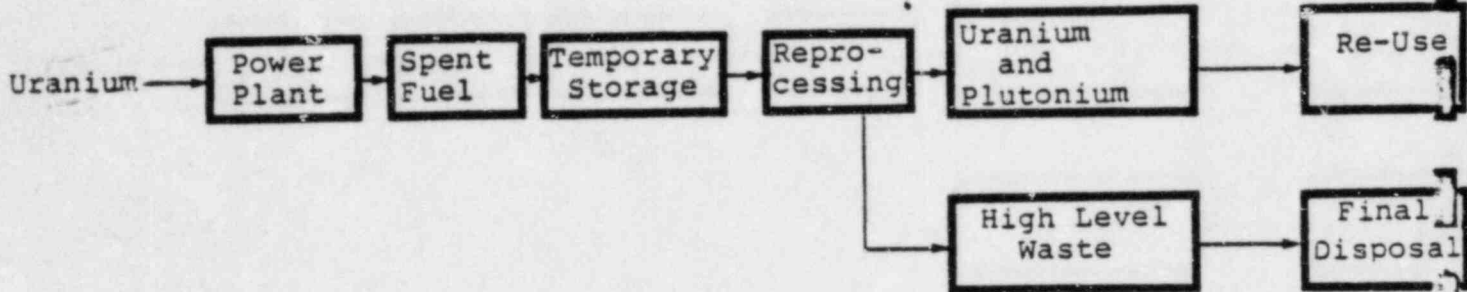
Until the last few years, research and development efforts assumed that highly radioactive wastes would be reprocessed. But in the absence of reprocessing, the spent fuel itself must be treated as the ultimate waste product. Not surprisingly, there is currently a good deal of uncertainty on the technologies, timing, and costs facing utilities over the next several decades as waste disposal burdens mount.

A detailed technical discussion on waste disposal alternatives is the subject of Appendix D. A schematic of the back-end of the nuclear fuel cycle that appears to be actually in the offing is presented in Figure 3(b). The temporary on-site storage pools have indefinitely become repositories for virtually all discharged fuel produced by commercial reactors. But the limited capacity of these pools allows them to accept only a fraction of spent fuel produced over the life of a reactor. The space available can be increased through fuel assembly "reracking" procedures, but this at best extends the time until existing pools are filled to capacity (until the late 1980's and early 1990's for most reactors).

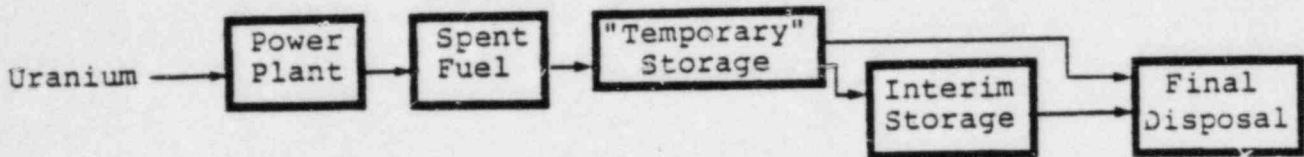
On the other hand, a workable solution to the "permanent" disposal of irradiated nuclear fuel is not in sight. Substantial problems remain regarding the selection of a viable storage technology which satisfactorily addresses environmental, social, and political concerns in an economi-

Figure 3

BACK-END OF NUCLEAR FUEL CYCLE



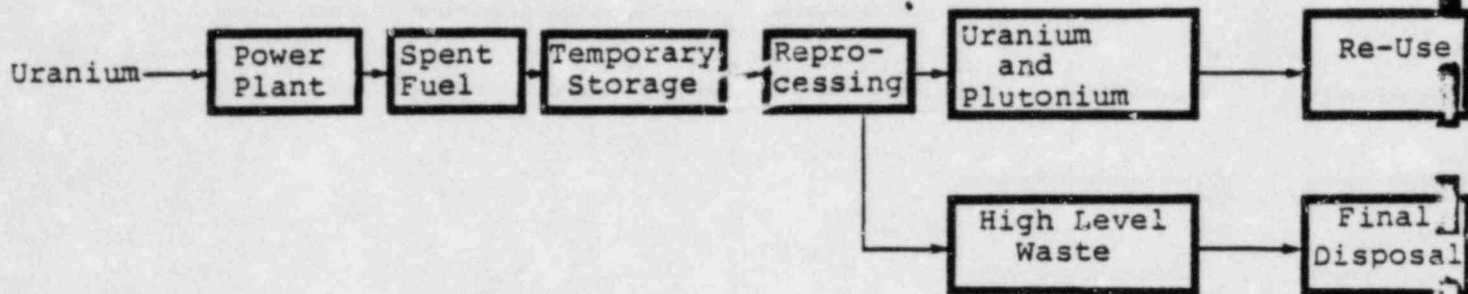
a) "Ideal"



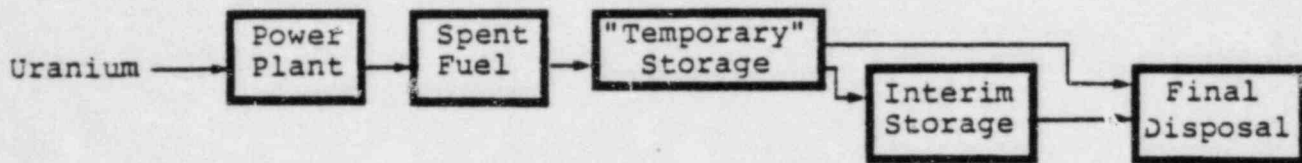
b) Actual

Figure 3

BACK-END OF NUCLEAR FUEL CYCLE



a) "Ideal"



b) Actual

cally acceptable manner. A federal disposal site cannot realistically be expected to be in operation until some time after the turn of the century. (26)

Therefore, a time gap can be anticipated between the filling of storage pools and the availability of an ultimate disposal facility. If a nuclear plant is to continue operating it must use some type of interim storage system. The costs for disposal are comprised of three components beyond temporary on-site storage: interim storage costs (either away from reactor or on-site), transportation costs, and permanent disposal fees.

The options, cost estimates, and methods for estimating waste disposal costs for Indian Point are detailed in Appendix D. A summary of total cost estimates, expressed in terms of 1981 dollars per kilogram of uranium waste, is presented in Table D-9. These costs can be converted to costs per KWH generated, as shown on page D-28, which led to the following estimates having been employed in the scenario analysis.

TABLE 14
SPENT FUEL DISPOSAL COSTS
(1981 Mills per KWH)

	Scenario		
	High Impact	Mid-Range	Low Impact
Planned Retirement	1.1	2.2	3.6
Early Retirement	0.9	1.7	2.8

cally acceptable manner. A federal disposal site cannot realistically be expected to be in operation until some time after the turn of the century. (26)

Therefore, a time gap can be anticipated between the filling of storage pools and the availability of an ultimate disposal facility. If a nuclear plant is to continue operating it must use some type of interim storage system. The costs for disposal are comprised of three components beyond temporary on-site storage: interim storage costs (either away from reactor or on-site), transportation costs, and permanent disposal fees.

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	Scenario		
	High Impact	Mid-Range	Low Impact
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Early Retirement	0.9	1.7	2.8

Applying these figures to the lifetime generation in the respective scenarios yields incremental costs of \$247, \$322, and \$222 million 1981 dollars for the Low Impact, Mid-Range, and High Impact scenarios. These are the estimated savings in fuel disposal resulting from a shutdown. In the planned retirement case, the extra costs are spread from 1985 to 2006.

3.7 Decommissioning

No large commercial nuclear power plant has yet been decommissioned in the United States. The largest nuclear reactor that has previously been decommissioned was the 22 MW experimental Elk River reactor in Minnesota, and that facility had only operated for 4 years. Decommissioning is the process whereby all components of the power plant and site are made secure from radiological contamination. Options include encasing the plant in an impermeable shell (entombment), and cutting up the plant, restoring the site, and shipping the radioactive parts of the plant to a permanent nuclear waste storage facility (dismantlement). A brief overview of decommissioning methods and their potential cost can be found in Appendix E.

There are two areas of concern in this study regarding the decommissioning of the Indian Point units. The first concerns the total ultimate cost of decommissioning. The second is the issue of the relationship between decommis-

sioning costs for Indian Point and the length of time the units will have operated. The major fact relevant to this second issue is that the longer a nuclear reactor operates, the more highly radioactive it becomes, especially with respect to the longer lived radioisotopes induced in the plant structure itself. These radioactive parts become the major contributor to the radioactive inventory of the plant. (27)

However, the degree to which early retirement will affect decommissioning costs is difficult to estimate. Since there are currently no permanent nuclear waste storage sites we have assumed in this report that IP-2 and IP-3 will be decommissioned after their normal retirement dates in both the early shutdown or normal retirement scenarios. We also assume that the decommissioning technique used will be complete dismantlement and permanent disposal of the radioactive components. However, as Con Edison's own dismantlement cost analysis for Indian Point #2 indicates, "the costs to cut, remove, ship, and bury the reactor vessel and internals are dependent on the segment curie [measure of radioactivity] content and weight...." For reactors that operated for less than their design lifetime, there is a corresponding reduction in total curies, and a potential for reduction in disposal cost for segments that are curie limited.

Nuclear Energy Services, Inc. estimated that there would be 10 million curies in Indian Point #2 at the end of

its normal lifetime.⁽²⁸⁾ To put this number in perspective, there is presently a 50 thousand curie per shipment burial limit at the Hanford burial site. Given this assumed level of radioactivity, NES estimates that it will cost about 90 million (1980 dollars) to dismantle the Indian Point Unit 2. For comparative purposes, in 1977, an even higher estimate of about \$124 million (1980 dollars) was made for decommissioning Three Mile Island #1.⁽²⁹⁾

While great uncertainty exists with respect to both total decommissioning costs and differential decommissioning costs as a function of plant lifetime, estimates must be made whenever an important public policy decision is pending, as one is at Indian Point. Inaccuracy in estimating the costs of constructing nuclear power plants has been widespread in the nuclear industry.. Actual costs have been as much as four or more times originally planned costs, even after inflation has been accounted for. We have assumed similar potential inaccuracy in designing our decommissioning cost scenarios. Much of the industry's inaccuracy in construction estimates was due to the changing regulatory environment as safety standards were upgraded, but we believe that similar regulatory changes are likely in the decommissioning area as well. This is especially so since it is an area that has not yet received as much attention at the Nuclear Regulatory Commission as other areas of nuclear regulation.

For our High Impact case we assumed that both IP-2 and IP-3 would cost Con Edison's estimate of \$90 million in 1980 dollars to decommission. We further assumed that there would be no cost differential between early and normal retirement. This is a fairly extreme assumption. In the Mid-Range case we assumed that each Indian Point unit would cost two times the Con Edison estimate to decommission at the normal retirement date, and that early retirement would reduce this cost by 25 percent, resulting in a savings for both plants of \$90 million out of \$360 million (1980 dollars). Finally, in the Low Impact case we assume that allowing the radioactivity in the plant to decay for an extra 20 years or so prior to decommissioning in the early retirement situation would have a major impact on decommissioning costs and reduce them by 50 percent. The baseline cost for normal retirement was taken as four times the Con Edison estimate in the Low Impact case. This results in the early retirement savings for decommissioning in the Low Impact scenario being \$360 million out of \$720 million (1980 dollars). The annual scenario dependent required revenue impacts of these assumptions can be found in Tables 16, 17, and 18 below. Comparing these results with the aggregate scenario findings (Table 1), we see that even in the Low Impact case the differential discounted required revenue impact of decommissioning is only about \$240 million out of a total scenario impact of about \$1330 million, or less than 20 percent. In

the Mid-Range case the differential decommissioning impact was only 8 percent of the total scenario impact. In the High Case, decommissioning has zero impact. Thus, decommissioning cost assumptions, while important, are not major determinants of the overall scenario results in this study.

The incremental costs of 0, \$90, and \$360 million (1981) dollars for the High, Mid-Range, and Low Impact cases, respectively, are assumed spread over the 1985-2006 time frame.

3.8 Costs of Capitalized Expenses

During the normal course of operating and maintaining a power station, various capital costs must be regularly incurred for replacement components and equipment as well as for new equipment required. These costs are in addition to the original capital investment in the plant (discussed in Section 3.3) and in addition to the expensed operations and maintenance costs (discussed above in Section 3.5). These expenditures have particularly affected nuclear stations because extensive retrofitting of many technological improvements has been required. These capital costs, which are added to the rate base and thus charged to ratepayers in the same manner as the original capital cost of the plant, can amount to a substantial economic deficit of trying to keep a nuclear station such as those at Indian Point functioning.

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Examining the record of capital cost increases for the Consolidated Edison portion of the Indian Point station (units #1 and #2), one finds that the total capital cost for these units has increased from about \$335 million in 1973 to about \$422 million in 1981.⁽³⁰⁾ This represents an average annual increase of about 3 percent per year. However, at the end of this period the increase for Indian Point #2 alone has been almost 11 percent from 1980 to 1981. Unfortunately, data for Indian Point #3, owned by PASNY, are not reported.

The key question in the current context is how can these additional capital costs for Indian Point #2 and #3 be reasonably projected. Con Edison anticipates that over the period 1983-1986 capital expenditures for Indian Point #2 will amount to \$131 million.⁽³¹⁾ This implies that from 1981 to 1986 the total capitalized cost for Indian Point #2 will increase by at least 6.8 percent per year. Con Edison lists a variety of items that these expenses will cover including: vendor retubing, NUREG-0737 modifications, cooling tower settlement modifications and "numerous other improvement projects." PASNY lists similar items in stating that Indian Point #3 will need \$80 million worth of capital improvements in the foreseeable future.⁽³²⁾ These estimates do not cover the replacement of the steam generator, if this is needed.

In designing the three basic cost scenarios analyzed in this study, the following assumptions were made based on the

information discussed above. For the High Impact case it is assumed that the rate of increase in the total capitalized costs for both Indian Point #2 and #3 returns for the period 1987-2000 to the lower rate of 3 percent per year that obtained from 1973-81 for Indian Point #2. In the Low Impact case we assume that the rate of increase in capitalized costs during 1987-2000 continues at 6.8 percent, the rate projected for IP-2 for the 1981-1986 period. For the Mid-Range case, an intermediate growth rate of 4.9 percent is used.

However, in addition, the GAO report states that serious corrosion problems were beginning to develop by 1979 in the IP-2 steam generators, and that similar problems have occurred at IP-3.⁽³³⁾ The report goes on to suggest that Con Edison will have to replace or retube the steam generator some time after 1983, requiring that IP-2 be out of service for up to one year. On the other hand, the Companies have stated that steam generator replacement will not be necessary at least until 1986.⁽³⁴⁾

It appears that steam generator problems, as experienced in other aging nuclear units, are likely to occur at the Indian Point Station. However, recent experience indicates that the IP-3 unit has more severe problems with its steam generator than does IP-2.⁽³⁵⁾ In light of this, it is assumed in the Mid-Range scenario that replacement of this key component will be required during 1991 and 1986, for the IP-2 and IP-3 units, respectively. For comparison, the Rand

Report assumes that the IP-2 and IP-3 steam generator expenditures are made in 1985.⁽³⁶⁾ In this Mid-Range case the need for replacement of the steam generator is delayed for Indian Point #2, since its problems appear less severe to date. In contrast, in the Low Impact scenario it is assumed that the IP-2 steam generator will have to be replaced three years earlier, in 1988. Since both Con Edison and PASNY state that it is possible that steam generator replacement may not be necessary at all, this is assumed in the High Impact scenario. In all cases where the steam generator is replaced the cost is assumed to be capitalized at a level of \$130 million and \$132 million (in 1982 dollars), respectively, for IP-2 and IP-3, and depreciated over the remaining lifetime of the unit.⁽³⁷⁾ The replacement is assumed to take a period of one year to accomplish, during which the unit affected cannot operate. During this year, other expensed and capitalized operations and maintenance costs are not charged to those scenarios that assume Indian Point is not retired.

The resulting stream of these capitalized expenses from 1983 - 1997 can be found in Table 15 below for each of the three main scenarios.

TABLE 15

CAPITALIZED EXPENSES
(Million 1981 Discounted Dollars)

<u>Year</u>	<u>Scenario</u>		
	<u>High Impact</u>	<u>Mid-Range</u>	<u>Low Impact</u>
1983	-8.3	-8.3	-8.3
1984	-17.0	-17.0	-17.0
1985	-20.5	-20.5	-20.5
1986	-23.7	-34.8	-34.8
1987	-24.1	-35.8	-37.7
1988	-24.2	-36.5	-59.3
1989	-24.1	-36.8	-59.1
1990	-23.8	-36.9	-58.6
1991	-23.5	-55.3	-58.0
1992	-23.0	-53.0	-57.3
1993	-22.4	-50.8	-56.6
1994	-21.8	-48.7	-55.8
1995	-21.2	-46.7	-54.9
1996	-20.5	-44.8	-54.0
1997	-19.8	-43.0	-53.2
TOTAL	-317.9	-569.1	-685.0

4. IMPACT ON RATEPAYERS

4.1 Introduction

In the previous section, the findings for each of the major components of revenue impact were presented. Here, we synthesize these component results into integrated estimates of overall impacts on ratepayers.

The "basic results" for the three scenarios -- High Impact, Mid-Range, and Low Impact as described in Section 2.3 -- are the subject of the first subsection. Annual and cumulative cost impacts are reported over a fifteen year time frame. We then go on to explore the sensitivity of the results to variations in certain input assumptions such as the assumed year of retirement of the Indian Point units.

4.2 Basic Results

Summary results for the Mid-Range, High and Low Impact scenarios are given, respectively, in Table 16, 17, and 18. Each table shows the impact of closing the Indian Point facilities over our fifteen year horizon on both an annual and a cumulative basis. Also displayed is the annual percentage impact on required revenue.⁽³⁸⁾ This provides a measure of the relative magnitude of the repercussions on the price of power. In the lower right corner is the cumulative impact as a percentage of the cumulative required revenues, a useful figure in evaluating the overall impacts of closing the

Table 16

INDIAN POINT RETIREMENT STUDY -- MID-RANGE IMPACT

Differential Required Revenues by Cost Category

(millions of 1981 discounted dollars)

YEAR	CAPITAL CON ED	CAPITAL PASNY	NUCLFAR OSR	MAKEUP GENERATN	SPENT FUEL	DECOMMIS COST	NUCLEAR FUEL	OTHER COST	ANNUAL TOTAL	CUM. TOTAL	ANNUAL % IMPACT
1983	-7.4	-0.4	-113.4	431.7	0.0	0.0	-57.9	-8.3	244.2	244.2	7.1
1984	-6.0	-0.4	-115.9	380.8	0.0	0.0	-54.8	-17.0	186.7	430.9	5.7
1985	-4.9	-0.4	-118.1	365.0	-15.2	-4.6	-52.3	-20.5	149.1	580.0	4.7
1986	-4.1	-0.4	-56.6	168.7	-15.2	-4.6	-22.6	-34.8	30.4	610.3	1.0
1987	-3.5	-0.4	-121.4	325.4	-15.2	-4.6	-47.0	-35.8	97.5	707.9	3.4
1988	-3.0	-0.4	-122.6	305.5	-15.2	-4.6	-44.4	-36.5	78.8	786.6	2.9
1989	-2.8	-0.4	-123.6	294.1	-15.2	-4.6	-42.2	-36.8	68.4	855.1	2.6
1990	-2.6	-0.4	-124.3	329.1	-15.2	-4.6	-40.2	-36.9	104.9	960.0	4.2
1991	-2.5	-0.4	-65.8	123.7	-15.2	-4.6	-20.9	-55.3	-41.0	919.0	-1.6
1992	-2.5	-0.4	-125.1	238.5	-15.2	-4.6	-36.0	-53.0	1.8	920.8	0.1
1993	-2.4	-0.3	-125.2	219.5	-15.2	-4.6	-33.7	-50.8	-12.9	907.9	-0.5
1994	-2.4	-0.3	-125.1	201.8	-15.2	-4.6	-31.6	-48.7	-26.2	881.7	-1.2
1995	-2.4	-0.3	-124.8	187.9	-15.2	-4.6	-30.0	-46.7	-36.2	845.4	-1.7
1996	-2.3	-0.3	-124.4	174.6	-15.2	-4.6	-28.4	-44.8	-45.0	799.9	-2.3
1997	-2.3	-0.3	-123.9	162.1	-15.2	-4.6	-26.9	-43.0	-54.1	745.8	-2.9
TOTAL	-51.0	-5.6	-1710.1	3908.4	-198.2	-59.8	-568.9	-569.1	745.8	745.8	1.9

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Table 17

INDIAN POINT RETIREMENT STUDY -- HIGH IMPACT
Differential Required Revenues by Cost Category

(millions of 1981 discounted dollars)

YEAR	CAPITAL CON ED	CAPITAL PASNY	NUCLEAR O&M	MAKEUP GENERATN	SPENT FUEL	DECOMMISS COST	NUCLEAR FUEL	OTHER COST	ANNUAL TOTAL	CUM. TOTAL	ANNUAL % IMPACT
1983	-7.4	-0.4	-109.9	460.1	0.0	0.0	-57.9	-8.3	276.0	276.0	7.9
1984	-6.0	-0.4	-110.8	435.4	0.0	0.0	-55.8	-17.0	245.4	521.4	7.3
1985	-4.9	-0.4	-111.3	437.3	-10.5	0.0	-53.8	-20.5	235.9	757.3	7.4
1986	-4.9	-0.4	-111.6	432.1	-10.5	0.0	-51.9	-23.7	230.0	987.3	7.5
1987	-3.5	-0.4	-111.6	429.8	-10.5	0.0	-50.0	-24.1	229.7	1217.0	7.8
1988	-3.0	-0.4	-111.5	426.2	-10.5	0.0	-48.3	-24.2	228.4	1445.4	8.1
1989	-2.8	-0.4	-111.2	427.4	-10.5	0.0	-46.5	-24.1	232.0	1677.4	8.5
1990	-2.6	-0.4	-110.6	428.0	-10.5	0.0	-44.9	-23.8	235.1	1912.5	9.0
1991	-2.5	-0.4	-110.0	428.5	-10.5	0.0	-43.3	-23.5	238.3	2151.0	9.5
1992	-2.5	-0.4	-109.2	429.1	-10.5	0.0	-41.7	-23.0	241.9	2392.9	10.1
1993	-2.4	-0.3	-108.3	429.8	-10.5	0.0	-40.2	-22.4	245.5	2638.4	10.6
1994	-2.4	-0.3	-107.3	430.1	-10.5	0.0	-38.8	-21.8	248.9	2887.4	11.2
1995	-2.4	-0.3	-106.1	430.4	-10.5	0.0	-37.4	-21.2	252.3	3139.8	11.9
1996	-2.3	-0.3	-104.9	430.7	-10.5	0.0	-36.1	-20.5	256.0	3395.9	12.5
1997	-2.2	-0.3	-103.7	431.2	-10.5	0.0	-34.8	-19.8	259.9	3655.7	13.3
TOTAL	-51.0	-5.6	-1638.0	6486.2	-136.6	0.0	-681.3	-317.9	3655.7	3655.7	9.2

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Table 18

INDIAN POINT RETIREMENT STUDY -- LOW IMPACT
Differential Required Revenues by Cost Category
 (millions of 1981 discounted dollars)

YEAR	CAPITAL CON ED	CAPITAL PASNY	NUCLEAR O&M	MAKEUP GENERATN	SPENT FUEL	DECOMMIS COST	NUCLEAR FUEL	OTHER COST	ANNUAL TOTAL	CUM. TOTAL	ANNUAL % IMPACT
1983	-18.8	-0.4	-113.4	350.5	0.0	0.0	-50.4	-8.3	159.2	159.2	4.7
1984	-15.2	-0.4	-115.9	281.7	0.0	0.0	-46.2	-17.0	87.0	146.2	2.7
1985	-12.3	-0.4	-118.1	255.1	-11.7	-18.4	-43.2	-20.5	30.7	276.8	1.0
1986	-9.9	-0.4	-56.6	110.4	-11.7	-18.4	-16.6	-34.8	-38.0	238.9	-1.2
1987	-8.0	-0.4	-121.4	254.3	-11.7	-18.4	-35.9	-37.7	20.9	259.8	0.7
1988	-6.4	-0.4	-64.7	69.4	-11.7	-18.4	-19.1	-59.3	-110.5	149.2	-4.1
1989	-5.2	-0.4	-123.6	154.3	-11.7	-18.4	-29.6	-59.1	-23.6	55.7	-3.6
1990	-4.2	-0.3	-124.3	128.2	-11.7	-18.4	-26.2	-58.6	-115.5	-59.8	-4.7
1991	-3.4	-0.3	-124.8	106.5	-11.7	-18.4	-23.2	-58.0	-133.3	-193.1	-5.7
1992	-2.9	-0.3	-125.1	83.8	-11.7	-18.4	-20.0	-57.3	-151.8	-345.0	-6.9
1993	-10.8	-0.3	-125.2	65.1	-11.7	-18.4	-17.3	-53.6	-175.1	-520.0	-8.4
1994	-9.5	-0.3	-125.1	47.9	-11.7	-18.4	-14.7	-55.8	-187.5	-707.5	-9.4
1995	-8.4	-0.3	-124.8	31.8	-11.7	-18.4	-12.2	-54.9	-198.8	-906.3	-10.5
1996	-7.4	-0.3	-124.4	14.5	-11.7	-18.4	-9.3	-54.0	-210.9	-1117.2	-11.8
1997	-6.5	-0.3	-123.9	0.7	-11.7	-18.4	-6.9	-53.2	-220.1	-1337.3	-12.9
TOTAL	-128.8	-5.2	-1711.1	1954.3	-152.0	-238.8	-370.7	-685.0	-1337.3	-1337.3	-3.5

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plants. Cumulative results for the scenarios have been grouped in Table 1.

The High and Low Impact scenarios are, it will be recalled, developed by consistently biasing uncertain statistical and policy variables toward those future values which create the greatest and least ratepayer impact, respectively. The scenario likelihood is related in these cases to the joint probability of a set of unlikely events. For example, the High Impact scenario represents a case of no aging-related deterioration of capacity factors, no conservation effort beyond current levels, no electric system readjustment to the loss of the Indian Point units, high make-up fuel costs, no aging effect on decommissioning cost and so on. Likewise, the Low Impact scenario incorporates assumptions at the opposite end of the uncertainty band, those that are most pessimistic about the nuclear option. For these reasons, we consider the High and Low scenarios to bracket the range of plausible impact. Their average impact on electricity costs (9.2 percent and -3.5 percent, respectively) represent unlikely extreme cases.⁽³⁹⁾ We shall thus focus henceforth on the Mid-Range scenario.

Table 16 presents the breakdown by cost impact category as discussed in Section 3. The estimated average impact on required revenue over the period considered is 1.9 percent (a cumulative absolute total of \$745.8 million discounted 1981 dollars). As expected the primary penalty of nuclear

retirement is the cost of make-up power (\$3.91 billion cumulatively). On the other hand, there are major benefits in avoiding the costs of nuclear O&M, fuel and additional capital investments. Additional savings result from decreased spent fuel disposal and decommissioning burdens. Minor savings result also from early tax write-offs and lower nuclear insurance costs. After 1990, the annual avoided costs (i.e., the benefits) of not having the units exceeds the extra costs incurred. These savings are reflected as negative annual impact in the output.

4.3 Sensitivity to Scenario Assumptions

Comparison of the disaggregated output across the scenarios reported earlier will reveal the variation of results with respect to the range of inputs characterizing each scenario. Here, we wish to explore the sensitivity of our basic results to four variables which cannot be gleaned from the earlier results. These are the length of the study period, the timing of the retirement of the Indian Point units, the discount rate, and nuclear capacity factors. These will be discussed in turn below. These sensitivity tests have been performed against Mid-Range scenario results.

Length of Period. The impacts were computed to the year 2000 or three years longer than in our basic runs. The effect is to decrease the impacts by \$215 million discounted

dollars and the average percent impact on required revenues from 1.9 percent to 1.2 percent. This is traced to the projection that nuclear related costs will escalate more rapidly than substitute power costs.

Timing of Retirement. Here, the Indian Point units are assumed to be retired in 1985 rather than in 1983 as was forecast in the basic runs, since impacts are most severe in the early years. Cumulative costs decrease from \$746 million to \$290 million 1981 discounted dollars while the percentage impact decreases from 1.9 percent to 0.8 percent.

Discount Rate. The impacts were recomputed using a 14-percent annual discount rate rather than the 12 percent employed in the basic results. This has the effect of weighting the early years more heavily in the cumulative impacts while decreasing the absolute levels of discounted costs. Specifically, the cumulative costs decrease by \$70 million while the percentage impact increases to 2.0 percent from 1.9 percent.

Nuclear Capacity Factor. In this test the Mid-Range capacity factor assumptions were replaced by the High Impact case non-deteriorating capacity factor assumptions (see Section 3.1). Make-up generation costs were recomputed using the power plant dispatch model as described in Section 3.1. This raises the estimated impacts by \$751 million (discounted to 1981) and the average percentage impact from 1.9 percent to 3.9 percent. This estimate does not reflect

dollars and the average percent impact on required revenues from 1.9 percent to 1.2 percent. This is traced to the projection that nuclear related costs will escalate more rapidly than substitute power costs.

Timing of Retirement. Here, the Indian Point units are assumed to be retired in 1985 rather than in 1983 as was forecast in the basic runs, since impacts are most severe in the early years. Cumulative costs decrease from \$746 million to \$290 million 1981 discounted dollars while the percentage impact decreases from 1.9 percent to 0.8 percent.

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the increased fuel disposal costs which would result from additional generation.

5. INDIRECT REPERCUSSIONS OF PLANT CLOSINGS

5.1 The Limits of Direct Cost Impact Analysis

The foregoing discussion has developed the estimates of the impacts on ratepayers of the early retirement of the Indian Point facilities. The annual changes in required revenues (customer payments) were approximated over a future planning period for each of the major components of the cost structure likely to be reflected in electricity bills. These are the direct economic repercussions.

Such direct cost trade-offs do not, however, exhaust the impacts on society of a plant closing. There are a number of indirect consequences that are not incorporated into the required revenue analysis presented above. While there is at this time considerable controversy on methods and assumptions appropriate for quantifying indirect (or "external") costs and benefits of plant closings, there are four broad categories of indirect repercussions which deserve brief qualitative identification here. These are: health and safety issues, behavioral response to price increments, financial repercussions on utilities, and secondary impacts on economic activity. We shall discuss these below, in turn.

5.2 Health and Safety Issues

A full social cost/benefit treatment would attempt to monetarize and incorporate some measure of the health and

safety trade-offs which would result from a nuclear plant closure. To date, there has been no attempt to include these in assessments of plant closing economic impacts. The reason is easily discovered: high-confidence techniques for estimating and costing the relevant factors do not currently exist. Of course, such methodological underdevelopment does not make the effects any less real.

What then are the main issues? On the nuclear side, the costs of continued operation would be identified with the extra risks incurred at all phases of the nuclear fuel cycle. The problems include (1) the mining and milling of uranium with danger of release of radioactive material (e.g., thorium, radium) from tailing heaps into soil and water systems, (2) low-level toxic releases during normal plant operations, (3) the risk of a major accident at a nuclear plant,⁽⁴⁰⁾ (4) protection against release of highly toxic spent fuel over unprecedented, long planning periods (say, ten half-lives or about 250,000 years for the case of Plutonium-239), and (5) avoiding proliferation of nuclear weapons fashioned from power plant plutonium. On the other side, the environmental cost of early closure would include increased air pollution from fossil fuel generated make-up power and perhaps increased dependency on uncertain foreign sources.

Full explication of these complex health and safety issues would, of course, require volumes. Some would argue

that the risks are too serious to justify continued nuclear plant operation; others that they are comparatively negligible or easily manageable.(41) The exercise performed in this study -- the computation of required revenue under risk-free conditions -- can play a role here. It can help the public and their decision-makers in deciding whether the direct cost impacts are a tolerable investment for avoiding health and safety risks as they perceive them.

5.3 Behavioral Response to Price Increments

In theory, a change in electricity price will cause a change in the demand for electricity. This relationship is often expressed in the so-called "price elasticity of demand": the percentage change of consumption divided by the percentage change of price. Two time periods are generally distinguished. The "short run" elasticity represents the immediate response to price changes due presumably to adjustments in usage (e.g., changing thermostat settings), while the generally larger "long run" elasticities should reflect the lagged response to price changes due to equipment choice (e.g., more efficient devices).

Clearly, these price elasticity effects would have a moderating influence on the direct cost impacts of a plant closing. This is shown mathematically in Table 19. The final equation presents a correction factor, which would scale down our earlier cost impacts. Indeed, if the elasti-

TABLE 19

PRICE ELASTICITY EFFECTS ON REQUIRED REVENUE IMPACTS

With the ϵ finitions:

	No Retirement	Retirement ($\epsilon = 0$)	Retirement ($\epsilon \neq 0$)
Required Revenue	R	$R + \Delta R_0$	$R + \Delta R$
Electricity Consumption	E	E	$E + \Delta E$
Average rate	r	-	$r + \Delta r$
Marginal generation cost	p		
Elasticity	$-\epsilon$		
Correction factor	f		

We have:

$$\Delta R = \Delta R_0 - p \Delta E$$

From $r = R/E$, we have

$$\frac{\Delta r}{r} = \frac{\Delta R}{R} - \frac{\Delta E}{E}$$

Substituting $\frac{(\Delta E/E)}{(\Delta r/r)} = \epsilon$ yields:

$$\Delta E/E = \frac{\epsilon}{1+\epsilon} \left(\frac{\epsilon}{1+\epsilon} \right) \cdot \frac{\Delta R}{R} \text{ or } \Delta E = \left[\frac{\epsilon}{1+\epsilon} \right] \cdot \frac{\Delta R}{r}$$

Substituting in defined equation and simplifying:

$$\Delta R = f \cdot \Delta R_0$$

Where the elasticity correction factor is

$$f = \left[1 + \frac{p}{r} \cdot \left(\frac{\epsilon}{1-\epsilon} \right) \right]^{-1}$$

city were minus one, the required revenue impact would be zero. The problem, however, is that in the words of a recent review monograph, there is a "startling lack of consensus on price elasticities."⁽⁴²⁾ Representative price elasticity spreads are shown in Table 20.

The uncertainty of these estimates makes specific applications problematic and we have not reported elasticity adjustments in our quantitative results. If, for the sake of illustration, one makes the not unreasonable assumption that marginal generation costs roughly equal average rates ($P/r \approx 1$) and the price elasticity is approximately -0.4, then the correction factor (f in Table 19) is 0.6. This would imply an overestimate in the earlier required revenue impacts of the order of 40 percent.

5.4 Financial Repercussions on Utilities

The central issue here is the possible impact on investor confidence in the event of a nuclear plant closing. The perception of risk by the financial community is reflected most directly in the level of return and annual cash flow required to attract an adequate level of investment. The determinants of that perception are multiple but probably include such factors as regulatory policy on rates and sunk cost recovery, market-to-book ratios, coverage ratios (earnings divided by debt service burdens), and, in the case at hand, confidence in nuclear plant performance.

TABLE 20

PRICE ELASTICITY ESTIMATES IN THE LITERATURE (43)

	<u>Short-Run</u>	<u>Long-Run</u>
Residential	-.08 to -.45	-.45 to -2.10
Commercial	-.17 to 1.18	-.56 to -1.60
Industrial	-.04 to -1.36	-.51 to -1.82

These, in turn, depend on utility management performance, construction plans, and on the performance of nuclear facilities over time.

Clearly, any quantification of investor response to a plant closing must first develop scenarios for these conditioning variables and then link them to estimated changes in the cost of capital and cash flow requirements. This is necessarily a complex and judgmental task.

However, the scenarios developed here assume full flow through of incremental costs of plant closing to the rate-payers (only the return portion of the unamortized part of the initial capital expenses is treated as a scenario variable). The working assumption for the High Impact and Mid-Range cases is that ~~stockholders and investors will be~~ "kept whole" in that the regulatory treatment will allow all utility costs to be reflected in rates. Under these conditions, there is no basis for assuming any additional expenses to maintain investor confidence. Furthermore, cash flow problems will not emerge with passthrough rate-making as a result of a plant closing.⁽⁴⁴⁾

There is, on the other hand, the possibility that performance by maturing nuclear power plants will not live up to industry expectations. In this event (our Mid-Range and Low Impact cases), investor confidence would presumably be sufficiently enhanced by the early retirement of such a facility that the loss of the return on the unamortized balance, as assumed in the Low-Impact case, will not

negate this increased confidence. Additionally, in a full assessment, one would need to weight in the small probability of an unplanned plant shutdown (as occurred at Three Mile Island) which, of course, would be seriously detrimental to a utility's financial condition. These would be avoided costs -- that is, benefits -- to early retirement.

Each of the elements that constitute the indirect financial repercussions seems to satisfy at least one of these characteristics -- small, improbable, and speculative. Thus, we have not attempted to include them in our numerical results.

5.5 Secondary Economic Activity

The analysis of required revenue impacts is restricted to estimates of the direct out-of-pocket expenditures required to support an early plant closing. But will the ensuing change in business and household expenditure patterns -- more spending for electricity, less for other commodities in the case where the closing increases costs -- have significant indirect repercussions on employment, economic output, and household income?

The indirect impacts of changes in energy expenditure patterns are complex. Alternative patterns may alter the economic activity in the energy supply industry itself and in equipment supply sectors, in business costs and location

decisions, in the suppliers of the suppliers, etc. There could be distributional impacts between household type and industrial sectors, between regions, and over time.(45)

There have been no attempts to assess such secondary effects for a nuclear plant closing. In perhaps the most closely allied study, the impacts of a phase-out of nuclear power in California was analyzed with no significant secondary economic impacts found.(46)

One of the main complications, is that increases in electricity prices stimulate conservation and conservation dollar-for-dollar is thought to be more economically stimulative of a region than supply side alternatives. For example, a study of electric price increases in the Buffalo area concluded that the indirect effects actually were beneficial.(47) Similarly, two recent investigations of conservation impacts find substantial economic benefits in switching from energy investment to conservation investment.(48)

However, for the case of a plant closing the conservation induced is not easily specified (see the discussion of behavioral responses above). Against this effect will be the economically negative impact (if elasticities are less than one) of transferring household expenditures to electricity from other commodities. This is likely to decrease employment, especially in the case where the conservation expenditures stimulate local economic activity while the

expenditures for make-up generation go in part to foreign coffers.

What are the changes in expenditures patterns implied by a plant closing? What are the economic repercussions locally and nationally? Will induced conservation and health and safety benefits counteract the negative repercussion of higher electricity costs? These are significant questions that cannot be answered today.

FOOTNOTES

1. The basic documents on the cost impacts of closing the Indian Point facility are listed in References 2 through 5 below. Together, they present a remarkable spectrum of assumptions, methods, and not surprisingly, results. None present a documented and systematic framework for scenario explication, sensitivity analysis, and output evaluation.
2. Economic Impact of Closing the Indian Point Nuclear Facility, Report by the Comptroller General of the United States, U.S. Government Accounting Office, EMD-81-3, Washington, D.C., November 7, 1980.
3. Costs of Closing the Indian Point Nuclear Power Plant, prepared for Power Authority of the State of New York, Rand Corporation, R-2857-NYO, Santa Monica, California, November, 1981.
4. Taylor, Vince and Komanoff, Charles, An Evaluation of "Economic Impact of Closing the Indian Point Nuclear Facility" A Report of the General Accounting Office, Union of Concerned Scientists, December 3, 1980.
5. Brancato, Carolyn Kay, "The Indian Point No. 2 Nuclear Facility," Congressional Research Service, Washington D.C., December 5, 1980.
6. The IP-1 unit has been shut down since 1974; the NRC revoked Con Ed's operating license in 1980. We shall not consider this unit further in this study.
7. An Analysis of the Need for and Alternatives to the Proposed Coal Plant at Arthur Kill, a report to the New York City Energy Office and the Corporation Counsel of New York, ESRG Study No. 81-21, June, 1981.
8. Referenced in Note 7. This study was also presented as part of testimony in the 1981 New York State Energy Master Planning hearings by Dr. Richard A. Rosen. The focus of the study was the economics of the proposed Arthur Kill plant, but the work has general applicability to generation planning and demand related issues in the region.
9. Documented in Note 7 reference.

FOOTNOTES
(Continued)

10. Note that neither the proposed 700-MW Arthur Kill unit on Staten Island nor the proposed Prattsville pumped storage facility has been included in these generation dispatch runs. Had they been, the replacement power for Indian Point would have derived from more efficient back-up units than we have assumed, thus lowering make-up power costs.
11. Con Edison response to NRC Staff interrogatory #24, NRC Docket #50-247SP, #50-286SP.
12. Vol. II, p. 433.
13. In the Low Impact case one could conceivably assume the additional coal conversions of the Astoria #3, #4, and #5 units, but due to unresolved controversy surrounding the feasibility of such conversions we did not.
14. Con Edison response to NRC Staff interrogatory #1, p. 7-8, NRC Docket #50-247SP, #50-286SP. Indeed, Con Edison's oil price assumptions are somewhat below the Mid-Range case assumption.
15. 1982 NYPP Report, p. 12.
16. Con Edison FERC Form #1, pp. 326-27.
17. The following amounts of power were assumed available for dispatch at the listed prices:

<u>Power Line</u>	<u>Years</u>	<u>Megawattage Maximum</u>	<u>Cost (1981 \$/MWH)</u>
NYPP#1	1981-2000	300	49.60
LLCO#1	1981-2000	500	65.00
NYPP#2	1981-2000	800	70.00
NYPP#3	1986-2000	1000	65.00

Generally these lines will dispatch only a fraction of the time.

18. Con Edison response to NRC Staff interrogatory #1, p. 9.
19. This analysis shows that about 36% or about 3000 GWH of the make-up power would come from upstate NYPP companies. This is the equivalent of about a 800 MW line with a capacity factor about 40%.

FOOTNOTES
(Continued)

20. In current dollars, in 1983, the make-up power costs for the Mid-Range scenario would be about \$542 million. To compare with the Con Edison calculations provided on discovery for that year, however, the nuclear fuel, nuclear operations and maintenance costs (O&M) and nuclear spent fuel disposal costs would have to be subtracted, yielding a total Mid-Range impact of \$327 million, or 3.8 cents per KWH. (See Table 2 referenced in note #14.) The comparable High-Impact value will be about \$367 million, and the Low-Impact value is \$235 million. In contrast, the RAND report claims that a reasonable upper and lower limit of \$455 million and \$425 million, respectively, is appropriate, which can be compared to the Con Edison value of \$506 million. The largest single cost item that separates the Con Edison and Rand Estimates from the High-Impact or Mid-Range Impact cases here is a roughly \$50-100 million differential for nuclear O&M. The justification for the ESRG assumptions on O&M can be found in Section 3.4 below. Secondly, different capacity factor assumptions among all parties account almost completely for the remainder of this cost differential.
21. The 20% figure was estimated by Dr. Lewis Perl of NERA, a consultant to Con Edison and other utility companies in Revised Direct Testimony, Pennsylvania Public Utility Commission Docket #I-80100341.
22. Response to Greater New York Council on Energy, interrogatory #23 (Con Ed), Table 6B, p.8, and #4 (PASNY).
23. The New York utilities appear to assume a 0% real escalation rate. Other observers assume rates above our High Impact case assumption (e.g., Lewis Perl, op. cit., Table 11 testified to over 5% real escalation rates).
24. Based on a reloading cycle of 18 months with one-third assembly replacement (implying an average age of 27 months) and a fixed charge rate of 15% (Con Ed & PASNY average): $27/12 \times .15 = .34$.
25. Cited in Note 2.
26. See, e.g., App. D, Refs. D-4 and D-8.
27. NES, Inc., "Decommissioning Study of Prompt Dismantlement of Indian Point Unit 2", April, 1982, p. 9.

FOOTNOTES
(Continued)

28. Reference cited in Note 27.
29. Cited in California Energy Commission, "Nuclear Economics", November, 1980, p. 56.
30. Steam-Electric Plant Construction Cost and Annual Production Expenses, USDOE, various years esp. 1973 and 1979.
31. Con Ed response to interrogatory #2 of GNYCE's First Set.
32. PASNY response to interrogatory #2 of GNYCE's First Set.
33. Cited in Note 2, pp. 20-21.
34. Con Ed response to interrogatory #11 of GNYCE's First Set.
35. New York Times, March 31, 1982, p.A25. "Tubes at 40 A-Plants Assailed". Steam-generator replacement has already occurred at the Surry #1 and #2 units in Virginia. Similar replacements are underway or planned at Turkey Point and Palisades nuclear stations.
36. Cited in Note 3, Table 10.
37. PASNY response to interrogatory #11 of GNYCE's First Set.
38. Annual required revenue in constant dollars is assumed to decrease at an annual rate of -1.5%, -1.0%, and -0.5% for the Low, Mid, and High Impact scenarios, respectively, based on scenario load growth assumptions and a decrease in the unit cost of electricity in the Con Ed service area of 0.7%/year (Energy Master Plan II, State Energy Office of New York, August 1981, p. 170).
39. Indeed, in the later years of the Low Impact case the costs of generating power from the nuclear stations exceeds the make-up costs. In this case, on economic grounds, the plant would be voluntarily retired sometime after 1990.

FOOTNOTES
(Continued)

40. The required revenue simulation used in this study employs statistically estimated measures of normal plant operation. Abnormal events of low probability such as a catastrophic accident are, of course, not reflected. Cost estimates here would be related to such imponderables as the worth of human lives (a moral as well as economic concept), probability of losing lives, psychological costs, etc.
41. There is abundant popular literature on nuclear risks (see, e.g., Countdown to a Nuclear Moratorium, Environmental Action Foundation, 1976). On the other hand, most economic impact assessments are silent on the question of nuclear hazards (e.g., Refs. 2 and 3).
42. Bohi, Douglas R., Analyzing Demand Behavior: A Study of Energy Elasticities, John Hopkins, Baltimore, 1981, p. 1.
43. Ibid., p. 57 ff.
44. This is apparently confirmed in Ref. 2, Table 3-13, p.58, where satisfactory interest ratios are found under passthrough ratemaking. The caveat "apparently" is necessary due to a lack of documentation on data, assumptions, and methodology in that study. Ref. 3 refers to that exercise as a "black box" (p. 35) but nevertheless manipulates various Ref. 2 tables in an attempt to cull out "business costs" (everything but fuel-related cost it appears). This exercise cannot be considered scientifically interesting.
45. The issues are reviewed in Ref. 3 (pp. 38-45) and in J. Stutz and P. Raskin, Electricity Requirements in New York State. Volume III: Employment Impacts of the Conservation Policy Base Case Alternative, Energy Systems Research Group, Inc., ESRG 79-12/3, July, 1979. The latter offers a concrete quantitative assesment of the secondary effects of conservation in New York utilizing a regional model based on input/output techniques.
46. Martin L. Baughman et al., Direct and Indirect Economic, Social, and Environmental Impacts of the Passage of the California Nuclear Power Plant Initiative, Center for Energy Studies, University of Texas at Austin, FEA/G-7612661, April 1976. However, as pointed out in Ref. 3 (p.40), there are questions about the validity of this report and its relevance to an Indian Point closing.

FOOTNOTES
(Continued)

47. J.H. Savitt, Electric Energy Usage and Regional Economic Redevelopment, Final Report, EPRI, ES-187, Palo Alto, California, August, 1976.
48. These are the ESRG study cited in Ref. 6 and the New York State Energy Office's State Energy Master Plan and Long-Range Electric and Gas Report, Albany, 1980.

APPENDIX A
COST ASSESSMENT OF NUCLEAR SUBSTITUTION (CANS) MODEL:
A MATHEMATICAL DESCRIPTION

ESRG
August 1982

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In this appendix, the calculation procedures employed by the Cost Assessment of Nuclear Substitution (CANS) model are described. The appendix is divided into eleven sections. The first (section A-1) will describe the general organization of the CANS model and introduce seven modules used to calculate eight different components of costs.¹ Section A-2 describes the data requirements and conventions shared among the modules. Sections A-3 through A-10 describe the individual modules and the data requirements specific to each module. Finally, in Section A-11, we discuss the CANS report and comparison module.

A-1 An Overview of CANS

The CANS system consists of two separate FORTRAN programs. The first is the cost estimation program which estimates the required revenue impacts of a particular user defined scenario. The second is the report and comparison program which compares the revenue impacts of two scenarios.

The simulation program consists of seven independent modules that calculate the following cost impacts:

1. Nuclear plant capital costs, assuming the plant remains on line for its full expected lifetime.
2. Nuclear plant capital costs, assuming the plant is retired from service before its full lifetime.

¹Since capital costs assuming the plant remains in service and capital costs assuming it is retired are separate modules, only seven modules are actually employed in any given simulation.

3. Nuclear plant operations and maintenance costs
4. Makeup power costs when the plant has been retired early
5. Spent nuclear fuel disposal costs
6. Nuclear plant decommissioning costs
7. Nuclear fuel costs
8. Extraordinary costs.

Since CANS was designed to estimate the costs of replacing nuclear plant with one or more alternatives, the modules were primarily designed to consider incremental required revenue impacts. For instance, the model makes no attempt to estimate the capital related costs of existing generators because these are independent of the decision on retiring nuclear plants. Similarly, no attempt is made to estimate the costs of current spent nuclear fuel.

An overview of CANS is provided in Figure A-1. The model reads the base case data, accepts or replaces values of inputs required for the particular scenario to be simulated, and calls the individual modules in turn. At this point it produces a file which summarizes the total revenue requirement impact as estimated by each module for the years in the study period. In addition, the user may request a more detailed report on the calculations performed by any of the individual modules.

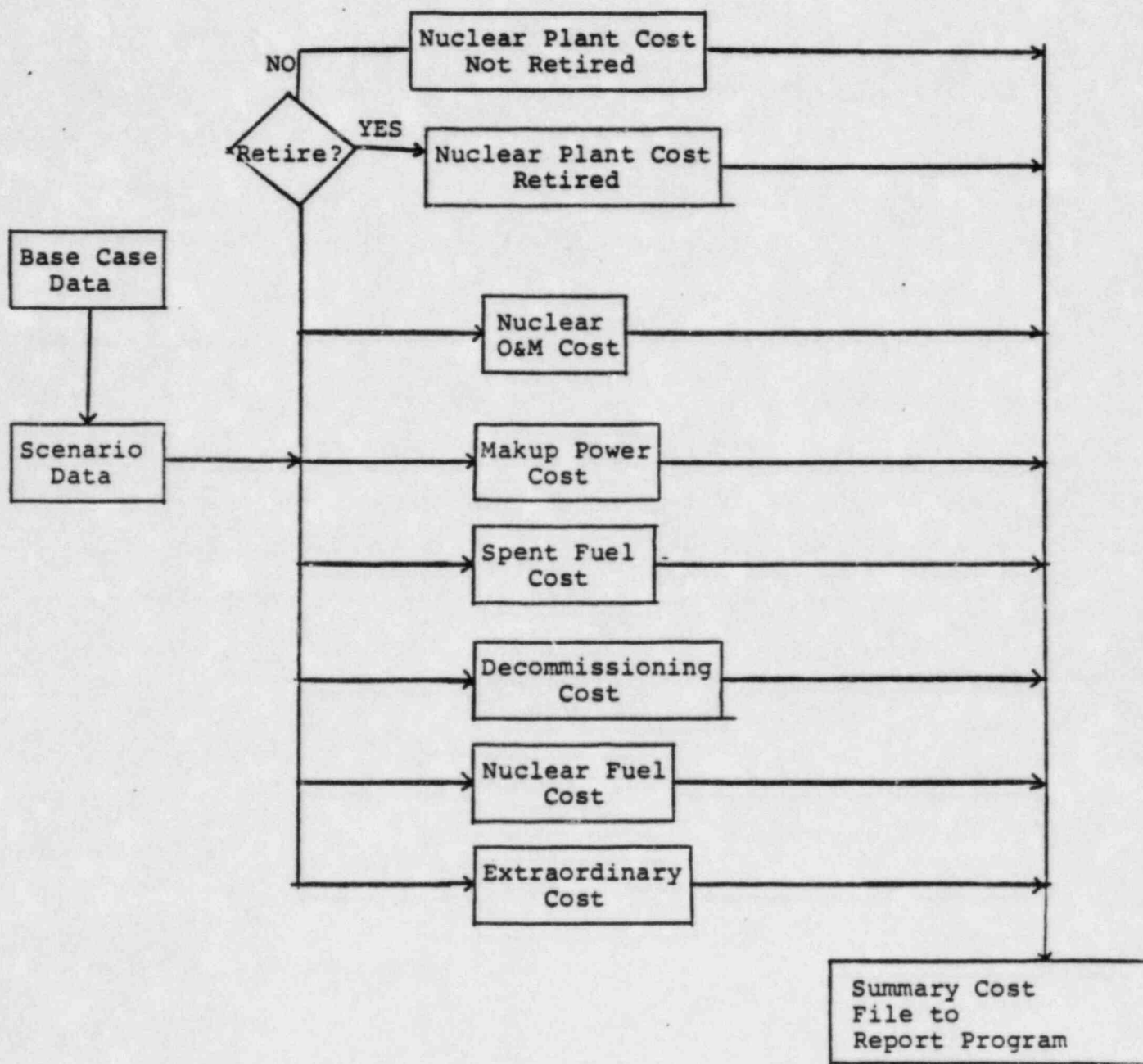
When two scenarios have been simulated, the report program is used to generate a report comparing the results of the simulations.

Figure 1
Outline of the CANS Model

Input

Task

Output



A-2. The Conventions of the CANS Model

In this section, we describe the handling of data common to more than one CANS module. In addition, we describe the conversion between cost estimates denominated in current dollars and present value estimates since this conversion is common to the reporting program (described in Section A-11) and the modules.

The data common to all CANS modules is entered through the BKGD data set. This data set is described in Table A-1. When CANS reports present values of various cost items, it does so based on the values of IPVYR and PVRATE from the BKGD data set. If PVRATE is not entered, present value calculations are based on the weighted cost of capital.

In the remainder of this appendix, we will make use of two conventions which the reader should note. First, variables which are inputs to CANS are denoted with an asterisk to distinguish them from variables which are internally calculated. Second, a number of variables are, in part, functions of time. These are denoted with the time subscript t . By convention, t is one in the base year; two in the second, and so on.

TABLE A-1

BKGD Data SetBackground Data Common to the CANS Program

BND CST_t	Bond cost (as a fraction) in year t
BND STR_t	Bonds as a fraction of total capitalization in year t
CAPMW	Capacity of the nuclear generating unit in megawatts
COMP2	Logical variable. If true, the capital cost calculations are performed separately for two companies.
CONVRT	Factor to convert the dollars in which data is input to dollars of the base year of the study. Default value is 1.0.
EQ CST_t	Common equity cost (as a fraction) in year t.
EQ STR_t	Common equity as a fraction of total capitalization in year t.
ESCRAT $_t$	The escalation rate to convert the year t-1 price level to the year t price level.
IBASE	Base year of the study
INDOL	Year in which input dollars are denominated
IN YR	Year in which plant came on line
IPV YR	The year to which present values will be taken
I $YRREP$	The last year on which costs will be reported (Default value is LYSTUD)
LYSTUD	The last year of the study period
MECHO	Logical variable. If true the data sets are printed to a separate output file.
OWNSHR	The fraction of the nuclear generating unit owned by the utility being considered

PRFCST_t Preferred stock cost (as a fraction) in year t
PRFSTR_t Preferred stock as a fraction of total capitalization
PRTALL If true, all modules print detailed reports
on their estimations.
PVRATE Rate for calculating present values (as a
fraction). Default, weighted cost of capital is used
REVTXR Revenue tax rate, as a fraction
RRBAS Total company required revenues in the base year
RRGR Real escalation rate for required revenues.

A-3 Capital Costs of Nuclear Plant in Service

In this section, we describe the methodology employed to estimate the annual revenue requirement impact of the fixed charges associated with a nuclear plant. No allowance is made for fixed charges associated with nuclear fuel since these are estimated in the nuclear fuel cost module (see section A-6). The calculations described below are performed for every year in a "keep" scenario and for years prior to retirement in a "retire" scenario.

Like the other modules of CANS, this module employs both the background data set listed in Table A-1 and a module-specific data set, in this case CPTL. A description of the module specific data is presented in Table A-2.

As indicated in the table, the user can request employment of either normalized or flow-through accounting conventions. In the body of this section, we will assume normalized accounting. Subsequently, we describe the changes necessitated by a switch to the flow-through variant.

Required Revenues

The total annual revenue requirement impact is defined

$$\begin{aligned} \text{REQREV}_t &= \text{BKDEP}_t + \text{RETEQ}_t + \text{RETPRF}_t + \text{RETBND}_t \\ &+ \text{TAX}_t + \text{DEFTAX}_t - \text{TXCRDA}_t + \text{OTHTOT}_t - \text{AFDCDA}_t + \\ &\text{REVTAX}_t \end{aligned}$$

TABLE A-2

CPTL Data Set

Used in Developing Annual Nuclear Capital Cost Estimates

<u>Data Item</u>	<u>Description</u>
AFDC	The allowance for funds used during construction (AFDC) component of original plant capital cost.
AFDCD	The income tax reduction resulting from the deduction of debt AFDC from taxable income which is flowed through to ratepayers.
BKLIFE	The total book life of the plant.
IDTXDP	Switch determining tax depreciation method if IDTXDP = 1, sum of the years' digits depreciation employed = 2, double declining balance depreciation employed If this variable is not specified, the default value is 1.
NRMDEP	Logical variable. If true, normalized accounting is employed. If false, flow-through accounting is used. The default value is true.
NYRDDB	When using the double declining balance method of calculating tax depreciation, NYRDDB controls the number of years during which that method will be used prior to switching over to straightline depreciation. The default value is one-half of the tax life.
OTHGRS	The fraction of original plant cost to be included as miscellaneous plant related expenses.
OTHINP _t	Annual miscellaneous expenses directly added to the revenue requirement.
OTHNET	Similar to OTHGRS except that the fraction is applied to the original cost net of book depreciation.
ORGCST	Original cost of the plant (in millions of dollars) including AFDC.
PRTFIX	Logical switch to prompt a report on the details of the fixed charge calculation. The default value is false.

- where
- $REQREV_t$ - Required revenues in year t
 - $BKDEP_t$ - Book depreciation for revenue requirement purposes in year t
 - $RETEQ_t$ - Return to common stockholders in year t
 - $RETPRF_t$ - Return to preferred stockholders in year t
 - $RETBND_t$ - Return to bond holders in year t
 - TAX_t - Actual income taxes paid in year t
 - $DEFTAX_t$ - The difference between taxes charged to ratepayers and actual taxes (TAX_t) in year t
 - $TXCRDA_t$ - Amortization of the tax credit in year t
 - $OTHTOT_t$ - Other fixed charges in year t
 - $AFDCDA_t$ - Amortization of tax reduction from the interest component of AFDC in year t
 - $REVTAX_t$ - Revenue or gross receipts tax in year t

In the remainder of this section, each component of required revenues is described. An asterisk indicates those variables which are input items.

$BKDEP_t$ - Annual book depreciation for rate purposes. Unless explicitly input, book depreciation for rate purposes is calculated under straight line depreciation.

$$BKDEP_t = ORGCST^*/BKLIFE^*$$

where ORGCST - Value of asset, including AFDC, when it comes on line

BKLIFE - The book life of the asset.

TABLE A-2
(Continued)

RESCAP	The fraction of accumulated deferred taxes to be netted from the rate base. The default value is 1.
TXCRD	Total investment tax credit originally claimed for the plant.
TXLIFE	Tax life of the plant.
TXRATE	The composite (including federal and state) income tax rate.

$\underline{\text{RETEQ}}_t, \underline{\text{RETPFR}}_t, \underline{\text{RETBND}}_t$ - Return to capital

The return to each type of capital is calculated as

$$\text{Equity cost, year } t = \text{EQCST}^*_t \times \text{EQSTR}^*_t$$

$$\text{Preferred cost, year } t = \text{PRFCST}^*_t \times \text{PRFSTR}^*_t$$

$$\text{Bond cost, year } t = \text{BND CST}^*_t \times \text{BNDSTR}^*_t$$

where XXXCST_t - the cost of capital source XXX in year t
(expressed as a decimal)

XXXSTR_t - the proportion of capital source XXX as
a fraction of total capital in year t.

Since returns to each type of capital are calculated symmetrically, only the derivation of RETEQ, the return to equity capital, will be described in detail

$$\text{RETEQ}_t = \text{EQCST}^*_t \times \text{EQSTR}^*_t \times \text{RATBAS}_t$$

where RATBAS_t is the mid-year rate base in year t.

The rate base is defined as

$$\text{RATBAS}_t = ((\text{BKVAL}_t + \text{BKVAL}_{t+1})/2 - \text{RESCAP}^* \times (\text{DTXRES}_t + \text{DTXRES}_{t+1})/2)$$

where BKVAL_t is the book value of the plant at the beginning of year t

RESCAP^* is the fraction of the deferred tax reserve fund to be netted from the rate base

DTXRES is the deferred tax reserve balance in year t

RESCAP^* is input data. DTXRES_t is described below. The book value of the plant is

$$\text{BKVAL}_t = \text{ORGCST} - \sum_{i=1}^{t-1} \text{BKDEP}_i = \text{ORGCST}^* \frac{\text{BKLIFE}^* - t + 1}{\text{BKLIFE}^*}$$

where ORGCST , BKDEP_t and BKLIFE retain their definitions given above.

TAX_t - Actual Income taxes paid

CANS does not distinguish between Federal and state income taxes. Therefore

$$TAX_t = TAXINC_t \times TXRATE^*$$

where $TAXINC_t$ - taxable income for Federal tax purpose
excluding any deductible state or local
income taxes in year t

$TXRATE$ - the composite state and Federal income
tax rate

$TXCRD_t$ is described below. $TXRATE$ is input data. When state taxes are deducted from income in determining taxes, the composite rate must be calculated as follows.

State Tax = State tax rate x Income

Federal Tax = Federal tax rate x (Income-State tax)

Total Income Tax = Federal Tax + State Tax
= Federal tax rate x (Income -
State tax rate x Income)
+ State tax rate x Income

Therefore, the proper value of $TXRATE$ for input is

$TXRATE^* = \text{Federal rate} + \text{State rate} -$
 $\text{Federal rate} \times \text{State rate}$

Taxable income must be calculated with reference to the fact that many components of income are after-tax

Unless input, accelerated tax depreciation is calculated by sum of the years' digits if IDTXDP = 1 or by double declining balance when IDTXDP = 2. Under sum of the years' digits,

$$TXDEP_t = (ORGCST^* - AFDC^*) \times (TXLIFE^* + 1 - t) / SYD$$

$$SYD = \sum_{i=1}^{TXLIFE^*} i = TXLIFE^* \times (TXLIFE^* + 1) / 2$$

where $TXDEP_t$ - Accelerated depreciation for tax purposes in year 5

ORGCST - Cost of plant, including AFDC in rate base

AFDC - Total allowance for funds used during construction

SYD - Sum of the years' digits

Under double declining balance, tax depreciation in the early years is

$$TXDEP_t = (ORGCST^* - AFDC^*) \times (1 - 2/TXLIFE^*)^{t-1} \times (2/TXLIFE^*)$$

where all variables retain their previous definitions.

After one half of the tax life or at a user specified time,

the double declining depreciation method reverts to straight-line depreciation to allow a complete write-off.

Deferred taxes resulting from accelerated depreciation under normalized accounting are calculated as

$$DEFTAX_t = (TXDEP_t - BKDEP_t) \times TXRATE^*$$

For ease in understanding, the first terms in the taxable income equation can be rewritten

requirements. Taxable income must be sufficient to fulfill these requirements.¹

$$\text{TAXINC}_t = \frac{1}{1-\text{TXRATE}^*} (\text{BKDEP}_t - \text{TXDEP}_t + \text{DEFTAX}_t - \text{TXCRDA}_t + \text{RETEQ}_t + \text{RETPRF}_t - \text{AFDCDA}_t)$$

- where
- BKDEP_t - Straight line depreciation for book purposes in year t
 - TXDEP_t - Accelerated depreciation for tax purposes in year t
 - DEFTAX_t - Deferred taxes due to normalizing accelerated depreciation in year t
 - TXCRDA_t - Investment tax credit amortized in year t
 - RETEQ_t - Return to common stockholders in year t
 - RETPRF_t - Return to preferred stockholders in year t
 - AFDCDA_t - Amortization of tax savings from AFDC

The depreciation terms are conveniently considered together. Another depreciation item which requires introduction is BKDEPT_t , depreciation for book taxes. BKDEPT_t is similar to BKDEP_t with one significant difference. Since only direct construction expenditures can be depreciated for tax purposes, depreciation was calculated

$$\text{BKDEPT}_t = (\text{ORGCST}^* - \text{AFDC}^*) / \text{BKLIFE}^*$$

where AFDC^* - total AFDC during construction.

Other variables are defined above.

¹This equation is derived as follows

$$\text{ATI}_t = \text{TAXINC}_t - \text{TXRATE} \times \text{TAXINC}_t$$

where ATI - after tax income

rearranging terms yields:

$$\text{TAXINC}_t = \frac{1}{1-\text{TXRATE}} \cdot \text{ATI}_t$$

$$\begin{aligned}
& \frac{1}{1-\text{TXRATE}} (\text{BKDEP}_t - \text{TXDEP}_t + \text{DEFTAX}_t) \\
&= \frac{\text{BKDEP}_t - \text{TXDEP}_t + (\text{TXDEP}_t - \text{BKDEPT}_t)\text{TXRATE}}{1 - \text{TXRATE}} \\
&= \frac{\text{BKDEP}_t - \text{TXRATE} \times \text{BKDEPT}_t + (1-\text{TXRATE})\text{TXDEP}_t}{1 - \text{TXRATE}} \\
&= \frac{\text{BKDEP}_t - \text{TXRATE} \times \text{BKDEPT}_t}{1 - \text{TXRATE}} + \text{TXDEP}_t
\end{aligned}$$

TXCRDA_t - Investment tax credit amortization

Total investment tax credits taken during construction are entered as data. Once construction expenditures are over, no further tax credits are generated.

Credits are amortized over the book life so that

$$\text{TXCRDA}_t = \text{TXCRD}^* / \text{BKLFIE}^*$$

OTHTOT_t - Other Fixed Charges

Conceptually, these costs may represent insurance, property taxes or other miscellaneous items. To allow flexibility,

$$\text{OTHTOT}_t = \text{OTHGR}^* \times \text{ORGCST}^* + \text{OTHNET}^* \times \text{BKVAL}_t + \text{OTHINP}^*_t$$

where OTHGR* - Other costs incurred as a fraction of original cost.

OTHNET* - Other costs incurred as a fraction of net plant

OTHINP*_t - Other costs in dollar terms exogenously supplied by the user.

BKVAL_t is described above in the discussion of RETEQ_t.

AFDCDA_t - Amortization of deferred taxes from debt portion of AFDC.

When AFDC is partially debt related, the interest expense during the construction period results in a tax reduction during those years. Under normalized accounting, these are flowed through to ratepayers at a constant rate over the service life.

DTXRES_t - Deferred Tax Reserve

Deferred taxes result from two sources: 1) accelerated depreciation under normalized accounting, and 2) normalization of the tax savings from debt portion of AFDC. The investment tax credit component is not considered. The deferred tax reserve is the sum of these components not yet passed to ratepayers. In some jurisdictions, this account is netted against the rate base or, equivalently, considered as part of the capital structure at zero return.

$$DTXRES_t = \sum_{i=1}^t DEFTAX_i + (AFDCD^* - \sum_{i=1}^{t-1} AFDCDA_i)$$

where DEFTAX_t - Current deferred taxes in year t

AFDCD* - Tax savings from debt portion of AFDC

AFDCDA - Amortization of AFDC tax savings in year t

DEFTAX_t, AFDCD and AFDCDA are described above.

$$AFDCDA_t = AFDCD^*/BK LIFE^*$$

where AFDCD* - Total tax reduction during construction period

BK LIFE* - Asset life for book purposes.

Both AFDCD* and BK LIFE* are data inputs.

REVTAX_t - Revenue

Revenue taxes are calculated after all other components of required revenues have been computed. For didactic purposes, we will refer to this total revenue requirement, net of revenue taxes, as RR'.

Revenue taxes are then defined

$$\text{REVTAX}_t = \frac{\text{REVTXR}^* \times \text{RR}'}{1 - \text{REVTXR}^*}$$

where REVTXR* is the revenue tax rate.

Flow-Through Accounting

Under flow-through accounting, various tax savings are used to reduce required revenues immediately. The computation is simpler since there is no need to differentiate between actual and book taxes. The required revenue function is

$$\begin{aligned} \text{REQREV}_t &= \text{BKDEP}_t - \text{TXCRDA}_t + \text{RETEQ}_t + \text{RETPRF}_t + \text{RETBND}_t \\ &\quad + \text{TAX}_t + \text{OTHTOT}_t + \text{TXCRD}_t + \text{REVTAX} \end{aligned}$$

Variables retain their definitions from section 1. Note this formulation differs in that the elements relating to normalization of accelerated depreciation and the debt portion of AFDC do not appear. Other required changes are similarly straightforward. DTXRES, the deferred tax reserve fund, is no longer relevant. The taxable income calculation is the same, but some terms cancel.

$$\begin{aligned} \text{TAXINC}_t &= \frac{1}{\text{TXRATE}} (\text{BKDEP}_t - \text{TXDEP}_t + \text{RETEQ}_t + \text{RETPRF}_t \\ &\quad - \text{TXCRDA}_t) \end{aligned}$$

Otherwise, the same equations employed under normalized accounting continue to apply.

A-4 Capital Cost Recovery for Retired Plant

In many respects, recovery of the capital of retired plants is similar to recovery of the costs of plants that remain in service. The most important change is that in the year of retirement, the focus shifts from the recovery of undepreciated plant costs to the recovery of that portion of plant costs charged to ratepayers. In a given situation, it is possible that these two items will be equal. A second potential difference is that the costs of retired plants may be amortized over a different time period. Finally, there is an important tax effect since upon retirement, the remaining value of the plant is written off for tax purposes rather than being recovered over the remaining tax life.

When estimating plant capital costs under a retirement scenario, CANS first calculates the capital costs of maintaining the plant in service during the years prior to retirement. This serves two purposes. First, the costs for those years are required directly. Second, the simulation serves to provide estimates of the levels of the reserve accounts, e.g. depreciation, deferred taxes, unamortized investment tax credits.

The module employs three data sets: the background data set, the capital cost data set (see Table A-2), and a new data set, CPRT, shown in Table A-3.

TABLE A-3

CPRT Data Set

Used In Developing the Annual Capital Costs
Of Retired or Cancelled Nuclear Plant

<u>Data Item</u>	<u>Description</u>
AMLIFE	Amortization period (in years) over which the ratepayers will be assessed for their share of retired or cancelled plant costs.
DEPNET	Fraction of deferred tax reserves which is credited to ratepayers in determining the value of plant to be recovered from ratepayers. The default value is 1.
OTHGRS	Fraction of original plant cost incurred as an annual miscellaneous expense (Values for OTHGRS, OTHINP, and OTHNET over-ride values in CPTL data set).
OTHINP	Input annual miscellaneous expense.
OTHNET	Fraction of unamortized unused plant incurred as an annual miscellaneous expense.
RETURN	Fraction of unamortized unused plant included in the rate base.
RPSHAR	Fraction of plant cost recovered from ratepayers.
TXCNET	Fraction of unamortized investment tax credit reserve credited to ratepayers in determining the value of plant to be recovered from ratepayers. Default value is 1.
TXWNET	Fraction of tax savings from write-off off plant costs which is credited to ratepayers in determining the value of plant. Default value is 1.

Required Revenues

The required revenues component is defined by the same equation described in Section A-3. The reader should note, however, that the definitions of individual items may change somewhat. In particular, $BKDEP_t$ refers to current book depreciation when referring to plant in service and current amortization of unused plant cost for plant not in service.

The total annual revenue requirement impact is defined

$$\begin{aligned} REQREV_t &= BKDEP_t + RETEQ_t + RETPFR_t + RETBND_t \\ &+ TAX_t + DEFTAX_t - TXCRDA_t + OTHTOT_t - AFDCDA_t + \\ &REVTAX_t \end{aligned}$$

- where
- $REQREV_t$ - Required revenues in year t
 - $BKDEP_t$ - Amortization of unused plant in year t
 - $RETEQ_t$ - Return to common stockholders in year t
 - $RETPFR_t$ - Return to preferred stockholders in year t
 - $RETBND_t$ - Return to bond holders in year t
 - TAX_t - Actual income taxes paid in year t
 - $DEFTAX_t$ - The difference between taxes charged to rate-payers and actual taxes (TAX_t) in year t
 - $TXCRDA_t$ - Amortization of the tax credit in year t
 - $OTHTOT_t$ - Other fixed charges in year t
 - $AFDCDA_t$ - Amortization of tax reduction from the interest component of AFDC in year t
 - $REVTAX_t$ - Revenue or gross receipts tax in year t

The methodology employed in calculating these elements is extremely similar to that described in the previous section. That earlier development will be redrawn here only to the extent that it is modified. The subscript r will refer to the year of retirement.

\underline{BKDEP}_t - Amortization of unused plant

$$BKDEP_t = RPPLNT / AMLIFE^*$$

where RPPLNT - the value of the plant net of tax write-off charged to rate payers at time of retirement

AMLIFE* - the amortization period

The total plant cost to be recovered from ratepayers is developed from the net value of the plant prior to retirement. This can be adjusted to reflect

- 1) The tax reduction which results from writing the plant off as a loss for income tax purposes
- 2) (Optionally) The netting out of the value of the associated deferred tax accounts
- 3) (Optionally) A reduction of the ratepayers liability to some fraction of the original plant cost

Adopting the convention that the subscript r refers to a variable value on January first of the retirement year, RPPLNT is defined:

$$RPPLNT = BKVAL_r - TXRATE * BKVALT_r - DTXRES_r * DEPNET^* - TXCRDR_r * TXCNET^*) * RPSHAR^*$$

where $BKVAL_r$ - Book value of plant immediately prior to retirement

$BKVALT_r$ - Tax value of plant immediately prior to retirement

TXRATE* - Composite income tax rate

$DTXRES_r$ - Deferred tax reserve from depreciation and AFDC sources prior to retirement

DEPNET* - Portion of DTXRES netted from rate payers liability for plant

TXCRDR_r - Deferred tax reserve from investment tax credit

TXCNET* - Portion of AFDCDR_r netted from ratepayers liability for plant

RPSHAR* - Fraction of original plant cost to be recovered from ratepayers

ORGCST* - Original plant cost (including AFDC).

RETEQ_t, RETPRF_t, RETBND_t - Return to capital

The changes outlined above affect the return on capital through its effect on the rate base. The rate base calculation must be modified to reflect both the new asset valuation and the possibility that the deferred tax reserve accounts may have been netted out.

$$\text{RATBAS}_t = ((\text{BKVAL}_t + \text{BKVAL}_{t+1})/2 - \text{RESCAP}^* \times (\text{DTXRES}_t + \text{DTXRES}_{t+1})/2) \times \text{RETURN}^*$$

where RATBAS_t - mid-year rate base in year t

RESCAP* - Fraction of deferred tax reserve netted from rate base

DTXRES_t - Deferred tax reserve at the beginning of year t

RETURN* - Fraction of plant allowed in the rate base

DTXRES_t is calculated as shown in section A-3, but its components are reduced by the multiplication factor (1-DEPNET*) to reflect the possibility that the reserve has been wholly or partly netted against the plant value.

The returns to capital, RETEQ_t, RETPRF_t, and RETBND_t are calculated as before by using the weighted cost of each capital component.

TAX_t

Income taxes are calculated as before. The full remaining value of the plant is assumed written off for tax purposes in the first year.

DEFTAX_t

Deferred tax expense is zero under flow-through accounting when the full tax benefits of write-off have not been immediately credited to ratepayers (e.g. TXWNET ≠ 1). In this case, deferred taxes are

$$\text{DEFTAX}_t = -\text{TXRATE}^* * (1 - \text{DEPNET}) * \text{BKVALT}_r / \text{AMLIFE}$$

TXCRDA_t, AFDCDA_t

Investment tax credits and the tax savings from debt AFDC are amortized over the amortization period with adjustments to recognize cases in which they have been netted against the ratepayer plant liability.

OTHTOT_t

Other costs are calculated as shown in A-3. The reader should note, however, that new values of the inputs OTHGRS*, OTHIMP_t, and OTHNET* are read from the CPRT data set.

REVTXR_t

Revenue taxes are calculated as before.

A-5 Calculation of Nuclear Plant Operation and Maintenance Costs

The development of the statistical forecasts for operation and maintenance expenses is described in detail in Appendix B. Here we will simply report the manner in which those forecasts are employed by CANS to produce required revenue impacts. In general, one of the two forecasting equations is employed in each simulation to derive an estimated real (net of general inflation) escalation rate for nuclear O+M costs for each year in the study period and prior to retirement. These escalation rates are then employed in concert with input values for base year nuclear O+M costs and a general inflation rate to produce estimated current dollar costs estimates for each year. In addition, the user is allowed to specify a scaling factor (OMSCAL) which is used to adjust the estimated real escalation rates.

This module requires the OM data set in addition to the general data. The OM data set is described in Table A-4.

Given the data inputs, nuclear O+M costs are calculated recursively beginning in the first year.

$$\text{OMCOST}_t = \text{OMNET}_t + \text{REVTX}_t$$

where OMCOST_t - Total O+M cost in year t including an allowance for revenue taxes.

OMNET_t - O+M cost net of revenue taxes in year t

REVTX_t - Revenue taxes associated with O+M costs in year t.

Revenue taxes are calculated in the manner described in A-3 and can be quickly dismissed.

$$\text{REVTX}_t = \text{REVTXR}^* \times \text{OMNET}_t / (1 - \text{REVTXR}^*)$$

where REVTXR - revenue tax rate

TABLE A-4

O&M Data SetData Requirements for Calculating
Nuclear Operations and Maintenance Costs

<u>Variable</u>	<u>Description</u>
BASEOM	Nuclear operations and maintenance expense in the base year (millions of dollars)
BIRTH _t	Year unit first came on line relative to 1970. Since there may be if multiple units are at a site, this must be input as a vector of length 50 since other units on the site could be retired.
DEMO	A value of 1 indicates a demonstration unit. Otherwise zero.
LOG	Logical variable. If true, log-linear specification is employed. Otherwise, linear model used. Default value is false.
NEMASK	A value of one indicates the plant is in the Northeast. Otherwise zero.
OMSCAL	Scaling factor applied to the calculated real escalation rate. See text. Default value is one.
PRTOM	Logical variable. If true, a separate report on operations and maintenance costs is produced.
SALT	A value of one indicates a salt water cooling system. Otherwise zero.
SECOND	A value of one indicates unit is one of two or more at the site. For the reason noted in the discussion of BIRTH, above, this must be input as a vector.
TOWERS	A value of one indicates cooling towers are used. Otherwise zero.
TYPE	A value of one indicates unit is a pressurized water reactor (PWR). A value of zero indicates a boiling water reactor (BWR).

Operations and maintenance expenses net of revenue taxes is calculated

$$\begin{aligned}
 \text{OMNET}_t &= \text{BASEOM}^* \text{ for } t = 1 \\
 &= \text{OMNET}_{t-1} \left(1 + \text{OMSCAL}^* \left(\frac{\text{OMEQ}_t}{\text{OMEQ}_{t-1}} - 1 \right) + \text{ESCRAT}^*_{t-1} \right) \\
 &\text{ for } t > 1
 \end{aligned}$$

- where BASEOM* - Input operations and maintenance cost in the first year of the study (millions of dollars)
- OMEQ_t - Predicted operations and maintenance costs from linear or log-linear statistical model
- OMSCAL* - Input scaling factor to adjust real escalation rate
- ESCRAT*_{t-1} - General inflation rate from year t-1 to year t.

The values of OMEQ_t are developed from either the linear or log-linear forecasting equation, depending on the value of the logical variable LOG*. If LOG is false the linear equation is employed. If true, the log-linear version is used. Using the linear equation,

$$\begin{aligned}
 \text{OMEQ}_t &= 23.1426 \\
 &+ 4.000111 \times \text{NEMASK}^* \\
 &+ 4.64958 \times \text{SALT}^* \\
 &+ 2.75956 \times \text{TOWERS}^* \\
 &+ 15.2714 \times \text{DEMO}^* \\
 &+ 1.18159 \times \text{TYPE}^* \\
 &- 0.00372 \times \text{CAPMW}^* \\
 &+ 1.94284 \times (\text{IYEAR}_t - 1980) \\
 &+ 0.89526 \times \text{DEMO}^* \times (\text{IYEAR}_t - 1980) \\
 &- 3.17592 \times \text{SECOND}^*_t \\
 &- 0.38098 \times \text{BIRTH}^*_t
 \end{aligned}$$

where CAPMW - Plant capacity (in megawatts)

IYEAR_t - Calendar year associated with year index t

All other variables as shown in Table A-5.

Using the log-linear specification,

$$\begin{aligned} \text{OMEQ}_t = \exp & (3.01852 \\ & +0.270349 \times \text{NEMASK}^* \\ & -0.280196 \times \text{SALT}^* \\ & +0.109606 \times \text{TOWERS}^* \\ & +0.546909 \times \text{DEMO}^* \\ & +0.075949 \times (\text{IYEAP}_t - 1980) \\ & +0.000102 \times \text{CAPMW}^* \times (\text{ITIME}-1980) \\ & -0.201635 \times \text{SECOND}_t \\ & -0.013045 \times \text{TYPE}^* \times (\text{ITIME}-1980) \end{aligned}$$

where all variables retain their previous definitions.

A-6. Makeup Energy and Power Costs

The Makeup Energy and Power Costs module is employed to estimate the sources of energy which will replace nuclear generation and to calculate their costs. For this reason, it does not calculate costs when CANS is simulating a keep case.¹ Total makeup costs are calculated as the sum of five components:

- 1) Conservation costs when additional conservation is assumed to replace nuclear generation.
- 2) Energy costs (fuel and O&M) of replacement electricity
- 3) Capacity costs
- 4) Costs of fuel switching OR similar investments
- 5) Revenue taxes.

As will be described below, energy costs can be developed in either of two ways. The total energy costs of a "KEEP" and a "RETIRE" case may be independently estimated (typically using a separate production costing model) or CANS will develop the cost estimate internally based on a user specified mix of replacement energy sources. Makeup power costs are calculated based upon data in the MKUP data set, described in Table A-5.

¹Strictly, the subroutine is called in such cases, but it assigns a zero cost.

TABLE A-5

MKUP Data SetData Used to Calculate Makeup Power Costs

Variable	Description
CAPCST _j	The capital cost of fuel switching investment j (j<50) (in millions of IYRCAP dollars)
CAPFCF _j	The levelized fixed charge factor associated with investment j
CONBS	Base year capital cost of conservation (in dollars per kilowatt hour)
CONFCE	Fixed charge factor to derive annualized cost of conservation
CONPEN	Ultimate conservation penetration ratio. Fraction of total energy demand met by conservation after the conservation plan is fully implemented
FGWHKP _t	When GWHINP is true, FGWHKP _t is the total nonnuclear fuel cost in the reference case, year t. (Millions of current dollars)
FGWHRT _t	Counterpart of FGWHKP _t current for the retirement case
FSOM _t	Differential operation and maintenance expenses resulting from fuel switching investment in year t
FUEL _i	Base year fuel cost of generation option i (i<5) in dollars per million Btu
FWKCAP	Fuel working capital contribution to required revenues as a fraction of fuel expense
GFRAC _{t,i}	Fraction of replacement generation from source i in year t
GWHINP	Logical variable. If true, replacement energy costs are calculated based on the results of an independent analysis. The fault value is false
HTRATE _i	Average heat rate of generation option i, BTU per kilowatt hour

TABLE A-5

Continued

Variable	Description
ICLIFE _j	Book life of fuel switching investment j.
ILYCON	Year in which conservation achieves full penetration (CONPEN)
ISTCON	Year in which conservation program begins
IYRCAP _j	The year in which fuel switching investment j first is reflected in required revenues
IYRNRG _j	List of 3 future years in which forecast energy demand is available (See REFNRG)
NFUELS	Number of fuels used to provide replacement power (NFUELS _≤ 5)
OMGEN	Operations and maintenance expense for replacement--power source λ ($\lambda \leq 5$)
OGWHKP _t	When GWHINP is true, OTWHKP _t is the total non-nuclear operations and maintenance cost in the reference case, year t (millions of year t dollars).
OGWHRT _t	Counterpart of OTWHKP _t for the retirement case.
PRTMUP	Logical variable. If true, a report on makeup power costs is printed.
RCESC	Real escalation rate for conservation costs
REFNRG _j	Forecast gigawatt hour demand for each of the three years specified by IYRNRG _j
RFESC _j	Real escalation rate for fuel costs of replacement power source j
ROMESC _j	Real escalation rate for operations and maintenance costs of replacement source j
RMWESC	Real escalation rate of peak capacity shortage costs

TABLE A-5
Continued

Variable	Description
SHRTMW _t	Megawatts of peak capacity shortage in year t
\$MW	Base year peak capacity shortage cost (in dollars per megawatt)

Total makeup costs are calculated

$$\text{TOTAL}_t = \$\text{CON}_t + \text{GWHDF}_t + \$\text{SHRTP} + \text{TCAP}_t + \text{REVTAX}_t$$

where TOTAL_t - Total makeup costs (in millions of dollars) in year t

$\$\text{CON}_t$ - Total cost, as reflected in required revenues, of additional conservation

GWHDF_t - Total differential energy cost of generation and/or imports

$\$\text{SHRTP}_t$ - Total differential peak cost of generation and/or imports

TCAP_t - Total cost of fuel conversion or similar investments

REVTX_t - Annual revenue taxes associated with makeup power

Revenue taxes are calculated in the same manner described in section A-3. The other four components of makeup costs are discussed below.

$\$\text{CON}_t$ - Conservation Costs

If additional conservation efforts are undertaken in response to plant retirement, the resulting reduction in demand can be considered as a source of makeup power, de facto. Similarly, the costs of these efforts, to the extent they are reflected in required revenues, are a cost of makeup power. Conservation costs are calculated (in millions of dollars)

$$\$\text{CON}_t = \text{CONB}\$^* \times \text{TCESC}_t \times \text{CONFCE}^* \times \text{CONGWH}_t$$

where $\text{CONB}\* - Base year capital cost of conservation per KWH

TCESC_t - Total escalation factor to convert base year conservation costs to costs in year t

CONFCE^* - Fixed charge factor to annualize conservation capital costs

$CONGWH_t$ - Reduction in energy demand due to conservation
 $CONBS^*$ and $CONFLF^*$ are input data items. Escalation factors
 similar to $TCEFC_t$ are also calculated for the other makeup
 costs. Discussion of these three elements is reserved
 for the end of the section. $CONGWH_t$ is calculated as a
 fraction of total systemwide energy demand, the fraction being
 determined by an ultimate conservation penetration and by a
 phase-in period for the conservation measures.

$$CONGWH_t = CONPEN^* \times FRCON_t \times DEMNRG_t$$

where $CONPEN^*$ - Conservation penetration fraction

$FRCON_t$ - Fraction representing the position of
year t to the phase-in period

$DEMNRG_t$ - Base case customer energy demand in year t

$CONPEN^*$ is an input data item. $FRCON_t$ is determined by a user
supplied phase-in period.

$$FRCON_t = 0 \quad \text{if } IYEAR_t < ISTCON^*$$

$$= \frac{IYEAR_t - ISTCON^* + 1}{ILYCON^* - ISTCON^* + 1} \quad \text{if } IYEAR_t \geq ISTCON^* \text{ and } IYEAR_t < ILYCON^*$$

$$= 1 \quad \text{if } IYEAR_t \geq ILYCON^*$$

where $IYEAR_t$ - Calendar year corresponding to year index t

$ISTCON^*$ - Year in which conservation effort produces
its first effects

$ILYCON^*$ - Year in which conservation effort reaches
full effect.

Base case energy demand, $DEMNRG_t$, is calculated based on
forecasts of energy demands ($REFNRG_j^*$) in each of three
years ($IYRNRG_t^*$). For other years, demand is assumed to be a
piece-wise linear function of time.

$$\text{DEMNRG}_t = \text{REFNRG}_2 + \frac{\text{REFNRG}_2 - \text{REFNRG}_1}{\text{IYRNRG}_2 - \text{IYRNRG}_1} \times (\text{IYEAR}_t - \text{IYRNRG}_2)$$

For $\text{IYEAR}_t \leq \text{IYRNRG}_2$

$$= \text{REFNRG}_2 + \frac{\text{REFNRG}_3 - \text{REFNRG}_2}{\text{IYRNRG}_3 - \text{IYRNRG}_2} \times (\text{IYEAR}_t - \text{IYRNRG}_2)$$

For $\text{IYEAR}_t > \text{IYRNRG}_2$

where IYRNRG_j^* - Is the calendar year of energy forecast j

REFNRG_j^* - Energy demand (in GWH) of energy forecast j

GWHDIF_t - Energy Cost of Makeup Power

As noted earlier in this section, energy costs can be separately estimated or calculated by the CANS model. In the former case, energy costs are the difference between two vectors of annual costs.

$$\text{GWHDIF}_t = (1 + \text{FWRKLP}^*) (\text{FGWHRT}_t^* - \text{FGWHRP}_t^*) + (\text{OGWHRT}_t^* - \text{OGWHKP}_t^*)$$

where

* - Fractional working capital allowance

FGWHRT_t - Non-nuclear fuel cost in the retirement case, year t

FGWHKP_t - Non-nuclear fuel cost in the reference case, year t

OGWHRT_t - Non-nuclear operations and maintenance cost in the retirement case, year t

OGWHKP_t - Non-nuclear operations and maintenance cost in the reference case, year t.

If estimates of energy costs are not available from outside sources, they are calculated by CANS based upon the amount of energy required, the costs of energy from various sources, and user supplied estimates of the fraction of the

total energy which will be provided by each source. Total costs are:

$$GWH_{DIF_t} = \sum_{i=1}^{NFUELS} GWH_{SUP_{t,i}} \times (HTRATE_i \times FUEL_i \times (1 + FWRKCP) \times TFESC_{t,i} / 1,000,000) + OMGEN_i \times TOMESC_{t,i}$$

- where
- NFUELS* - Number of sources of energy considered (NFUELS \leq 5)
 - GWH_{SUP_{t,i}} - Energy production (in GWH) from source i in year t
 - FWRKCP* - Working capital fractional allowance
 - HTRATE_i* - Heat rate of source i (in BTU per kilowatt hour)
 - FUEL_i* - Base year fuel cost of source i (in dollars per million BTU)
 - TFESC_{i,t} - Total escalation factor for fuel i in time period t
 - OMGEN_i* - Base year variable operations and maintenance cost of source i
 - TOMESC_{t,i} - Total escalation factor for fuel i in time period t.

As indicated, NFUELS, FWKLAP, HTRATE_i, FUEL_i, and OMGEN_i are data items. The escalation factor derivation is at the end of this section. Energy production is calculated

$$GWH_{SUP_{t,i}} = GFRAC_{t,i}^* \times (BSHWH1_t + BSGWH2_t) - (SCGWH1_t + SCGWH2_t) - CONGWH_t$$

- where
- GFRAC_{t,i}* - the fraction of energy supplied by source i in year t
 - BSGWH_{1t} - Nuclear plant output (in GWH) from unit 1 in the reference case in year t
 - SCGWH_{1t} - Nuclear plant output (in GWH) from unit 1 in the current scenario in year t
 - CONGWH_t - Conservation makeup energy in year t

Conservation energy ($CONGWH_t$) is derived above. Nuclear output is calculated based on capacity factors input in the CPFC data set shown in Table A-6. Reference case nuclear output from generating unit one is

$$BASWH1_t = 8.760 \times UN1MW \times BCPFC1$$

where $UN1MW^*$ - unit one capacity (in MW)

$BCPFC1_t$ - Reference case capacity factor of unit one in year t.

Each of these items is input data. The other plant outputs are similarly calculated. $SCGWH1_t$ is defined to be zero after plant retirement.

The reader should note that energy makeup costs may be negative under some circumstances. In the years immediately prior to retirement, the user may wish to specify that an increased nuclear capacity factor, due perhaps to a modified refueling or maintenance schedule, or an early conservation program will cause a reduction in the energy supplied from non-nuclear sources. The Makeup module calculates this as a credit using exactly the algorithms described above.

Peak Costs of Generation and/or Imports

Under retirement, peak costs may be incurred when construction of additional peaking units is necessary or when increased electricity importation requires a payment based upon the level of peak purchases. The revenue requirement impact of these costs is calculated

TABLE A-6

CPFL Data Set

Data Used to Determine Nuclear Generation

- BCPFC1_t - Annual capacity factor of nuclear generating unit one in the reference case (year t)
- BCPFC2_t - As above for unit 2
- PRTFAC - Logical variable. If true, a report on capacity factors and nuclear generation is printed.
- SCPFC1_t - Annual capacity factors of nuclear generating unit one in the retirement case (year t)
- SCPFC2_t - As above for unit 2
- UN1MW - Capacity (in megawatts) of unit one. (Default value is CAPMW x OWNSHR from BKGD data set).
- UN2MW - As above for unit 2.

$$\text{\$SHRTP}_t = \text{SHRTMW}_t^* \times \text{\$MW}^* \times \text{TMWESC}_t / 1,000,000$$

- where SHRTMW_t^* - Number of megawatts of on-peak shortage
 $\text{\$MW}^*$ - Base year cost of onpeak shortage (in dollars per megawatt)
 TMWESC_t - Total escalation factor for peak costs in time period t.

The items SHRTMW_t , and $\text{\$MW}$ are from data. TMWESC_t and the escalation factors employed earlier are described below.

TCAP--Fuel Switching Investments

The impact of fuel switching investments on required revenues is simulated through a fixed charge factor technique.

$$\text{TCAP}_t = \text{FSOM}_t + \sum_{i=1}^{50} \psi_{\gamma,t} \times \text{CAPCST}_i \times \text{CAPFLF}_i$$

$$\psi_{i,t} = \begin{cases} 1 & \text{if } \text{IYRCAP}_i - \text{IBASE} + 1 \leq t \leq \text{IYRCAP}_i - \text{IBASE} + \text{ICLIFE}_i \\ 0 & \text{Otherwise} \end{cases}$$

- where TCAP_t -- Revenue requirement impact of all fuel switching investments in year t
 FSOM_t^* -- O&M expenses of fuel switching investments in year t
 CAPCST_i^* -- Current dollar cost of investment i
 CAPFLF_i^* -- Levelized fixed charge factor of investment i
 IYRCAP_i^* -- Year in which investment i is first reflected in required revenues
 ILLIFE_i^* - Book life of investment i

Escalation Factors

Individual escalation factors are employed for each of the components of makeup costs except for revenue taxes. The

A-7. Spent Fuel Costs

CANS does not produce an independent estimate of spent fuel costs. This analysis is separately performed and is described in Appendix D. CANS does, however, take the results of that analysis and estimate its impact on required revenues. This is done by spreading the costs over a user specified period of years under the assumption that recovery is equal in present value terms in each year.

The spent fuel module requires data set SFCT which is described in Table A-7. Using this data, it calculates the annual revenue requirement impacts in present value terms

$$\text{SFRRPV}_t = 0 \quad \text{if } \text{IYEAR}_t < \text{IYRSTF}^* \\ \text{or } \text{IYEAR}_t > \text{IYRFNF}^*$$

$$= \frac{\text{TOTSF}}{\text{IYRFNF} - \text{IYRSTF} + 1} \quad \text{if } \text{IYRSTF}^* \leq \text{IYEAR}_t \leq \text{IYRFNF}^*$$

- where
- SFRRPV_t - Spent fuel revenue requirement impact in present value terms in year t
 - IYRSTF - First year in which spent fuel costs will be collected through the revenue requirement
 - IYEAR_t - Calendar year corresponding to index year t
 - IYRFNF - Last year in which spent fuel costs will be collected through the revenue requirement

The revenue requirement impact in current dollar terms is then calculated through application of the present value multiplier (see section A-2).

$$\text{SFRR}_t = \text{SFRRPV}_t / \text{PVVECT}_t$$

method of calculation for all is very similar. For this reason, only $TCESC_t$, the escalation factor for conservation costs will be developed in detail.

$$TCESC_t = CONVRT^* \quad \text{when } t=1$$

$$TCESC_t = TCESC_{t-1} \times (1 + ESCRAT_{t-1}^* + RCESC^*)$$

when $t > 1$

Where $CONVRT^*$ - conversion factors from input to base year dollars

$ESCRAT_{t-1}^*$ - nominal escalation factor to convert year t-1 dollars to year t dollars

$RCESC^*$ - Real escalation rate for conservation costs.

With the exception of the recursive term, $TCESC_{t-1}$, all elements are data items. ($CONVRT$ and $ESCRAT$ are from the BKGD data set.) It should be noted that when data is input in base year dollars, the value of $CONVRT$ defaults to one.

TABLE A-7

SFCT Data Set

Data for Calculating Spent Fuel Costs

Variable	Description
IYRFNF	Last year in which spent fuel costs will be recovered through required revenues
IYRSTF	First year in which spent fuel costs will be recovered through required revenues
PRTSFC	Logical variable. If true, a report on spent fuel revenue requirement impacts is produced
TOTSF	Present value of total spent fuel costs (in millions of dollars).

where $SFRR_t$ - Spent fuel revenue requirement impacts
in current dollar terms in year t

$PVVECT_t$ - Present value factor which, multiplicatively,
converts current dollar costs to their
present value equivalents in year t.

An allowance for revenue taxes is also made.

A-8 Decommissioning Costs

Like spent fuel costs described previously, an independent estimate of decommissioning costs is developed off line (see Appendix E) and the results are used by CANS to develop annual revenue requirements in the same manner used for spent fuel costs.

The decommissioning cost module uses the DCCT data set described in Table A-8. It calculates the annual revenue requirements in present value terms

$$\begin{aligned} \text{DCRRPV}_t &= 0 && \text{if } \text{IYEAR}_t < \text{IYRSTD} \\ &&& \text{or } \text{IYEAR} > \text{IYRFND} \\ &= \frac{\text{TOTDC}}{\text{IYRFND} - \text{IYRSTD} + 1} && \text{If } \text{IYRSTD} \leq \text{IYEAR}_t \leq \text{IYRFND} \end{aligned}$$

- where
- DCRRPV_t - Decommissioning revenue requirement impact in present value terms in year t
 - IYRSTD - First year in which decommissioning costs will be reflected through rates
 - IYEAR - Calendar year corresponding to index year t
 - IYRFND - Last year in which decommissioning costs will be reflected through rates.

The revenue requirement impact in current dollar terms is

$$\text{DCRR}_t = \text{DCRRPV}_t / \text{PVVECT}_t$$

- where
- DCRR_t - Decommissioning revenue requirement impacts in current dollar terms
 - PVVECT_t - Present value factor which, multiplicatively, converts current dollar costs to their present value equivalents in year t.

An allowance for revenue taxes is also made.

TABLE A-8

DCCT Data Set

Data for Calculating Decommissioning Costs

Variable	Description
IYRFND	Last year in which decommissioning costs will be recovered through required revenues
IYRSTD	First year in which decommissioning costs will be recovered through required revenues
PRTDC	Logical variable. If true, a report on decommissioning revenue requirement impacts is produced.
TOTDC	Present value of total decommissioning costs (millions of dollars)

A-9. Nuclear Fuel Costs

Nuclear Fuel costs are calculated based upon user supplied data defining the capacity of each generating unit, its capacity factor, and its cost per kilowatt-hour of electricity generated. The first two items are described above in Section A-6 on makeup power costs. The last is calculated based upon data from the MFUL data set described in Table A-9. In the remainder of this Section, we describe the development of nuclear fuel costs for the first nuclear unit. When a second unit is also present, precisely symmetric calculations are performed for it.

The revenue requirement contribution of nuclear fuel by the first generating unit is

$$FLNRR_{1,t} = FLNKWH_{1,t} \times SCHWH1_i / 1000.0$$

where

$FLNRR_{1,t}$ - Revenue requirement of unit 1 Fuel in year t (millions of dollars)

$FLNKWH_{1,t}$ - Fuel cost per kilowatt hour of unit 1 in year t (mils per kilowatt hour)

$SCLWH1_t$ - Generation of unit 1 in year t (gigawatt-hours).

$FLNKWH_{1,t}$ is the new element. It reflects allowances for return on nuclear fuel investment and revenue taxes.

$$FLNKWH_{1,t} = \frac{(1 + FULNWC*) \times FULNBS_1^* \times TFESC_t}{(1 - REVTRX*)}$$

$TFESC_t$ is the nuclear fuel escalation factor in this module. It is calculated similarly to its counterparts in other modules.

$$\begin{aligned} TFESC_t &= CONVRT* \quad \text{when } t = 1 \\ &= TFESC_{t-1} \times (1 + ESCRAT_{t-1} + FULMGR*) \\ &\quad \text{when } t > 1 \end{aligned}$$

TABLE A-9
NFUL Data Set

Data for Calculating Nuclear Fuel Costs

Variable	Description
FULNBS _i	Base year fuel cost of nuclear unit i (i ≤ 2) in Mils per Kilowatt-hour.
FULNGR	Real escalation rate for nuclear fuel
FULNWC	Working capital multiplier for nuclear fuel
PRTNFL	Logical variable. If true, a report on nuclear fuel costs is generated.

A-10. Other Costs

As defined here, other costs represent one time costs required to maintain a nuclear plant in operation. CANS allows the user to separate these costs into those that will be capitalized and those that will be directly reflected in required revenues as expense items. In the former case, costs are reflected in required revenues by reference to a levelized fixed charge factor and an asset book life.

This module employs the XTRA data set detailed in Table A-10. The required revenue impact is the sum of the impacts of the expensed and the capitalized items.

$$XTRR_t = XEXPRR_t + XCAPRR_t$$

where

$XTRR_t$ - Total revenue impact in year t

$XEXPRR_t$ - Revenue impact of capitalized items in year t

$XCAPRR_t$ - Revenue impact of capitalized items in year t

The revenue effect of expenses items is

$$XEXPRR_t = \sum_{i=1}^{50} \psi_{i,t} \times XTLAP_i^* \times XTCFCF_i^* / (1 - REVTXR^*)$$

$$\psi_{i,t} = 1 \quad \text{if } IXTCAP_i^* - IBASE^{*+1} \leq t \leq IXTCAP_i^* + IXLIFE_i^* - IBASE^*$$

= 0 Otherwise

TABLE A-10

XTRA Data Set

Data for Calculating Extraordinary Costs

Variable	Description
$IXLIFE_i$	Book life of capitalized expenditure i ($i \leq 50$)
$IXTCAP_i$	Year in which capitalized expenditure i is first reflected in required revenues
$IXTEXP_j$	Year in which non-capitalized expenditure j ($j \leq 50$) is made
PRTXTR	Logical variable. If true, a report on extraordinary costs is generated
$XTCAP_i$	Capitalized expenditure i (millions of $IXTCAP_i$ dollars)
$XTCFCF_i$	Levelized fixed charge factor associated with capitalized expenditure i
$XTEXP_j$	Non-capitalized expenditure i (millions of $IXTEXP_j$ dollars)

A-11. Cost Comparison Report

In addition to the cost estimation program, the CANS system includes a separate program (RETREP) which compares the costs of any two user specified scenarios. The logic of the program is very simple and intuitively straightforward. Each module of the cost estimation program writes an alpha-numeric identifier and the estimated annual costs to an intermediate file where it is saved. RETREP reads intermediate files for each of two cases and writes four reports.

- 1,2. For each case, a summary of the annual costs by component as well as aggregations over components and over years.
3. The differential cost of the second scenario relative to the first expressed in mixed current dollars.
4. The differential costs cited above but expressed in present value terms.

The RETREP program requires no new data, relying on the intermediate files just described and the BKGD data set described in Section A-2.

With one minor exception, the calculations performed by RETREP are limited to simple summing and subtracting and therefore will not be described in detail. The single exception is the column of the differential cost reports entitled "Annual % Impact." This column is calculated as the annual differential cost of scenario 2 as a percentage of total company required revenues. The latter is calculated as base year required revenues (RRBAS* in Table A-1) escalated according to both nominal and real inflation rates (ESCRAT* and RRGR*, respectively in the same table).

APPENDIX B
NUCLEAR POWER PLANT
OPERATION AND MAINTENANCE
COSTS

ESRG
August 1982

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B-1 NUCLEAR O&M DATABASE PREPARATION

O&M Costs

Operations and maintenance (O&M) cost data was collected from government documents and utility filings with government agencies. For the years preceeding 1978, the annual editions of the FERC survey of utility reports, "Steam Electric Plant Construction Costs and Annual Production Expenses" were utilized. For the year 1978 a proof of the 1978 edition of the steam survey was used in conjunction with the utilities' 1978 FERC Form 1 filings. The 1979 costs are based exclusively on Form 1 filings except for costs for the Cooper and Fort Calhoun stations which were obtained directly from the utilities.*

All data from the years 1970 through 1979 were included in this survey except the following: Humboldt station was not in operation during the years 1978 and 1979; the O&M costs for these years were excluded from this survey. Three Mile Island 2 was not included. Three Mile Island 1 was included, but data for the year 1979 was excluded because it was not in operation. Some further exclusions, mostly of abnormal partial years, will be described later.**

Table B-1 presents the annual O&M costs as reported. Table B-2 presents these costs in constant 1978 dollars by multiplying costs in Table B-1 by the GNP inflator, Table B-3.

Analysis of nuclear plant costs as presented in Tables B-1 or B-2 is difficult primarily because many stations are composed of more than one unit. Since utilities with multiple unit stations do not have to report O&M cost data on FERC forms separately by unit, the present analysis does not separate the cost data by unit.

* Private communication, Verdel Goldberg at Omaha Public Power and Bob Buntain at Nebraska Public Power.

** In addition, Shippingport and LaCross were not included because data could not be obtained for years prior to 1978.

TABLE B-1

OPERATIONS AND MAINTENANCE COSTS IN
MIXED CURRENT DOLLARS

	1970	1971	1972	1973	1974	1975	1976	1977	1978	1979
JUANE ARNOLD.....	-	-	-	-	6.29	7.68	14.10	15.02	23.83	19.06
BEAVER VALLEY.....	-	-	-	-	-	-	8.80	18.36	28.35	28.63
BIG ROCK POINT.....	16.86	20.10	22.41	25.17	35.92	41.02	50.52	81.35	57.86	146.56
BROVNS FERRY.....	-	-	-	-	-	4.96	7.55	6.38	14.35	17.37
BRUNSWICK.....	-	-	-	-	-	35.50	13.31	17.96	16.86	21.65
CALVERT CLIFFS.....	-	-	-	-	-	8.06	11.09	13.75	15.52	21.73
DONALD C. COOK.....	-	-	-	-	-	4.44	6.71	9.54	9.68	12.44
COOPER.....	-	-	-	-	7.50	9.49	13.12	13.13	10.68	13.15
CONNECTICUT YANKEE....	7.79	5.70	6.52	11.05	8.58	16.31	16.38	16.43	15.19	32.91
CRYSTAL RIVER.....	-	-	-	-	-	-	-	11.66	19.23	29.54
DAVIS BESSE.....	-	-	-	-	-	-	-	122.92	15.56	22.69
DRESDEN.....	4.58	3.31	5.09	5.04	9.32	18.33	16.76	15.04	18.90	24.84
JOSEPH M. FARLEY.....	-	-	-	-	-	-	-	7.11	15.45	28.53
JAMES A. FITZPATRICK..	-	-	-	-	-	18.70	13.37	21.73	23.81	31.41
FORT CALHOUN.....	-	-	-	4.07	7.67	13.40	16.74	19.09	18.24	19.11
ROBERT E. GINNA.....	-	5.82	7.90	6.84	10.43	12.76	14.23	15.36	18.99	24.79
EDWIN I. HATCH.....	-	-	-	-	-	-	6.90	11.53	31.87	12.07
HUMBOLDT BAY.....	9.83	14.70	14.24	14.52	16.98	19.22	31.43	48.90	25.95	23.52
INDIAN POINT 1.....	13.20	14.95	26.23	-	-	-	-	-	-	-
INDIAN POINT 2.....	-	-	-	45.70	14.74	15.27	21.16	19.13	32.60	37.78
INDIAN POINT 3.....	-	-	-	-	-	-	7.50	13.11	24.16	29.93
KEWAUNEE.....	-	-	-	-	24.90	11.51	20.05	20.42	19.50	21.16
MAINE YANKEE.....	-	-	-	5.04	6.54	7.88	6.38	10.52	13.52	12.47
MILLSTONE 1.....	-	4.93	11.63	11.57	14.86	18.28	21.27	19.15	24.92	34.94
MILLSTONE 2.....	-	-	-	-	-	.54	13.46	21.40	27.45	27.01
MONTICELLO.....	-	5.56	4.61	8.99	9.30	15.67	11.87	19.94	16.40	19.00
NORTH ANNA.....	-	-	-	-	-	-	-	-	13.17	21.52
NUCLEAR ONE.....	-	-	-	-	-	4.92	7.19	10.02	14.50	22.64
NINE MILE POINT.....	2.81	4.52	5.86	7.42	10.25	9.52	8.74	15.97	11.20	19.12
OCONEE.....	-	-	-	2.91	6.85	4.83	6.49	9.70	11.47	15.57
OYSTER CREEK.....	3.00	4.76	5.96	9.71	16.43	18.94	16.00	22.82	24.46	20.08
PALISADES.....	-	-	-	4.27	15.92	12.97	13.31	8.88	20.80	35.60
PEACH BOTTOM.....	-	-	-	-	3.35	6.04	14.64	22.33	18.81	21.59
PILGRIM.....	-	-	2.85	7.16	14.22	10.96	24.83	22.87	21.17	27.44
POINT BEACH.....	-	-	9.22	3.68	5.28	6.22	6.66	8.09	7.47	12.59
PRARIE ISLAND.....	-	-	-	4.81	7.85	6.94	14.89	16.34	13.59	14.67
QUAD CITIES.....	-	-	3.46	3.99	5.84	9.36	10.60	11.25	14.05	19.79
RANCHO SECO.....	-	-	-	-	-	17.75	7.84	8.85	12.89	14.95
H.B. ROBINSON.....	-	3.44	2.54	6.58	6.83	8.09	8.43	9.41	20.51	21.63
ST. LUCIE.....	-	-	-	-	-	-	42.19	9.47	19.89	18.10
SALEM.....	-	-	-	-	-	-	-	23.15	20.49	43.63
SAN ONOFRE.....	5.13	5.53	8.07	13.39	12.75	19.88	24.06	18.63	33.30	26.76
SURRY.....	-	-	31.95	3.95	6.37	9.85	9.55	10.31	12.47	15.04
THREE MILE ISLAND 1...	-	-	-	-	12.65	17.78	22.30	16.61	22.44	-
TROJAN.....	-	-	-	-	-	-	8.89	12.62	14.08	15.70
TURKEY POINT.....	-	-	4.84	4.44	6.94	10.41	13.36	10.85	13.36	16.17
VERMONT YANKEE.....	-	-	9.00	9.18	10.54	14.23	14.65	18.10	20.72	26.31
YANKEE ROWE.....	8.90	9.97	16.64	13.93	22.57	26.15	28.43	39.81	43.73	57.99
ZION.....	-	-	-	1.02	6.87	6.12	8.78	8.70	9.80	13.00

TABLE B-2

OPERATIONS AND MAINTENANCE COSTS IN
CONSTANT 1978 DOLLARS

	1970	1971	1972	1973	1974	1975	1976	1977	1978	1979
DUANE ARNOLD.....	-	-	-	-	8.25	9.18	16.03	16.11	23.83	17.80
BEAVER VALLEY.....	-	-	-	-	-	-	10.00	19.71	28.35	26.75
BIG ROCK POINT.....	28.06	31.82	34.08	36.18	47.08	49.05	57.45	87.29	57.86	136.90
BROWNS FERRY.....	-	-	-	-	-	5.93	8.58	6.25	14.35	16.22
BRUNSWICK.....	-	-	-	-	-	42.45	15.14	19.27	16.86	20.22
CALVERT CLIFFS.....	-	-	-	-	-	9.64	12.61	14.75	15.52	20.30
DONALD C. COOK.....	-	-	-	-	-	5.31	7.63	10.23	9.68	11.62
COOPER.....	-	-	-	-	9.82	11.35	14.92	14.09	10.68	12.29
CONNECTICUT YANKEE.....	12.96	9.03	9.91	15.88	11.25	19.51	18.63	17.63	15.19	30.74
CRYSTAL RIVER.....	-	-	-	-	-	-	-	12.51	19.23	27.60
DAVIS BESSE.....	-	-	-	-	-	-	-	131.89	15.56	21.20
DRESDEN.....	7.62	5.23	7.74	7.25	12.22	21.91	19.06	16.14	18.90	23.20
JOSEPH M. FARLEY.....	-	-	-	-	-	-	-	7.63	15.45	26.65
JAMES A. FITZPATRICK..	-	-	-	-	-	22.37	15.21	23.32	23.81	29.35
FORT CALHOUN.....	-	-	-	5.85	10.05	16.02	19.04	20.48	18.24	17.85
ROBERT E. GINNA.....	-	9.21	12.01	9.83	13.67	15.26	16.18	16.48	18.99	23.16
EDWIN I. HATCH.....	-	-	-	-	-	-	7.85	12.37	31.87	11.27
HUMBOLDT BAY.....	16.35	23.28	21.65	20.87	22.26	22.99	35.74	52.48	25.95	21.97
INDIAN POINT 1.....	21.97	23.68	39.88	-	-	-	-	-	-	-
INDIAN POINT 2.....	-	-	-	65.68	19.32	18.26	24.07	20.52	32.60	35.29
INDIAN POINT 3.....	-	-	-	-	-	-	8.53	14.07	24.16	27.96
KEWAUNEE.....	-	-	-	-	32.64	13.77	22.80	21.91	19.50	19.77
MAINE YANKEE.....	-	-	-	7.25	8.57	9.42	7.48	11.29	13.52	11.65
MILLSTONE 1.....	-	7.81	17.69	16.63	19.48	21.86	24.19	20.55	24.92	32.64
MILLSTONE 2.....	-	-	-	-	-	.64	15.31	22.96	27.45	25.23
MONTICELLO.....	-	8.80	7.01	12.92	12.19	18.74	13.49	21.40	16.40	17.75
NORTH ANNA.....	-	-	-	-	-	-	-	-	13.17	20.10
NUCLEAR ONE.....	-	-	-	-	-	5.88	8.18	10.75	14.50	21.15
NINE MILE POINT.....	4.68	7.16	8.91	10.66	13.43	11.39	9.94	17.14	11.20	17.86
OCONEE.....	-	-	-	4.18	8.97	5.77	7.38	10.41	11.47	14.55
OYSTER CREEK.....	5.00	7.54	9.07	13.95	21.53	22.65	18.19	24.49	24.46	18.76
PALISADES.....	-	-	-	6.14	20.86	15.52	15.13	9.53	20.80	33.26
PEACH BOTTOM.....	-	-	-	-	4.39	7.22	16.65	23.96	18.81	20.17
PILGRIM.....	-	-	4.33	10.29	18.64	13.10	28.23	24.54	21.17	25.63
POINT BEACH.....	-	-	14.02	5.29	6.92	7.44	7.57	8.65	7.47	11.76
PRARIE ISLAND.....	-	-	-	6.91	10.29	8.30	16.93	17.53	13.59	13.70
QUAD CITIES.....	-	-	5.26	5.73	7.65	11.20	12.05	12.07	14.05	18.49
RANCHO SECO.....	-	-	-	-	-	21.22	8.91	9.49	12.89	13.96
H.B. ROBINSON.....	-	5.45	3.87	9.46	8.95	10.86	9.59	10.10	20.51	20.21
ST. LUCIE.....	-	-	-	-	-	-	47.98	10.16	19.89	16.91
SALEM.....	-	-	-	-	-	-	-	24.84	20.49	40.75
SAN ONOFRE.....	8.54	8.76	12.27	19.25	16.71	23.77	27.36	19.99	33.30	25.00
SURRY.....	-	-	48.58	5.67	8.35	11.78	10.86	11.06	12.47	14.05
THREE MILE ISLAND 1...	-	-	-	-	16.57	21.26	25.36	17.82	22.44	-
TROJAN.....	-	-	-	-	-	-	10.11	13.54	14.08	14.67
TURKEY POINT.....	-	-	7.36	6.38	3.09	12.45	15.20	11.65	13.36	15.11
VERMONT YANKEE.....	-	-	13.68	13.19	13.81	17.01	16.66	19.42	20.72	24.58
YANKEE ROWE.....	14.82	15.79	25.30	20.01	29.58	31.28	32.33	42.71	43.73	54.17
ZION.....	-	-	-	1.46	9.00	7.32	9.99	9.34	9.80	12.15

TABLE B-3

GNP DEFLATORS
 (Used to Compute 1978 Constant Dollars)

<u>Years</u>	<u>Deflators</u>
1970	1.66429
1971	1.58352
1972	1.5205
1973	1.43715
1974	1.31055
1975	1.19583
1976	1.13716
1977	1.07304
1978	1.
1979	0.918731

Based on 1980 Report of the President's Council of Economic Advisors

The present study deals with this problem by dividing total annual O&M costs by the station's capacity in megawatt-years for the respective year. This complication is necessary because new capacity does not materialize for commercial operation on the first day of the year. For example, we might have a 1000 MW unit on-line for a whole year, and another 1000 MW unit that comes into service at the same station on July 1st. The first unit contributes a full year of operation or 1000 MW-years, while the second one, only on-line for half a year, contributes 500 MW-years of capacity in that year. The station as a whole, then had 1500 MW-years of capacity for the year.

Standardizing costs on the basis of a unit of capacity per operating year basis also has the following advantages: it enables easy comparison of O&M costs on a cost per unit of capacity basis and it enables first years of operation of stations with single units to be included in the data base even when the unit went on-line during the calendar year.* Table B-4 presents the estimated megawatt-years of capacity for each station for each year of the survey. Each unit's in-service date was taken from the FERC steam station cost survey. In situations where only the first month of operation was reported, rather than an exact date, the in-service date was taken to be the mid-point of the month. A unit's capacity was taken to be its FERC reported net continuous capability.

As can be seen from Table B-4, operating time for units in their first year of operation was frequently very small. It was found that cost fluctuated widely for units with less than 10% of a year's operation. This may be a result of inaccurate reporting of the exact on-line data or possibly inaccurate expensing of O&M costs for the first year. At any rate, operation for less

* Analysis of costs on a kilowatt-hour basis would have also eliminated these problems. This option was rejected because it is generally believed that nuclear O&M costs are not proportional, or even strongly related to a plant's capacity factor. Even so, uncertainty about future capacity factors would make cost projection difficult.

TABLE B-4

ANNUAL THROUGHPUT-YEARS
OF CAPACITY FOR EACH STATION

	1970	1971	1972	1973	1974	1975	1976	1977	1978	1979
BUANE ARNOLD	NA	NA	NA	NA	236.	388.	500.	600.	600.	600.
BEAVER VALLEY	NA	NA	NA	62.	62.	NA	NA	NA	NA	NA
BIG ROCK	NA	63.	63.	63.	63.	63.	63.	63.	63.	63.
BROADS FERRY	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
BROOKSIC	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
CALVERT CLIFFS	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
COOPER C COOK	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
CONNECTICUT TANKREE	373.	573.	573.	573.	573.	573.	573.	573.	573.	573.
CRYSTAL RIVER	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
DAVIS PERSE	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
DAKESDEN	501.	1101.	1793.	1793.	1793.	1793.	1793.	1793.	1793.	1793.
JOSEPH M FARLEY	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
JAMES A FITZPATRICK	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
FORT CALHOUN	NA	NA	NA	139.	139.	139.	139.	139.	139.	139.
ROBERT E SIMMA	NA	411.	517.	517.	517.	517.	517.	517.	517.	517.
HATCH	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
HUMPHREY BAY	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
INDIAN POINT 1	201.	201.	201.	201.	201.	201.	201.	201.	201.	201.
INDIAN POINT 2	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
INDIAN POINT 3	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
KEARNEY	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
MAINE TANKREE	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
MILLSTONE 1	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
MILLSTONE 2	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
MONTECELLO	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
MONTECELLO 2	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
MONTECELLO 3	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
MONTECELLO 4	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
MONTECELLO 5	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
MONTECELLO 6	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
MONTECELLO 7	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
MONTECELLO 8	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
MONTECELLO 9	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
MONTECELLO 10	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
MONTECELLO 11	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
MONTECELLO 12	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
MONTECELLO 13	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
MONTECELLO 14	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
MONTECELLO 15	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
MONTECELLO 16	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
MONTECELLO 17	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
MONTECELLO 18	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
MONTECELLO 19	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
MONTECELLO 20	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
MONTECELLO 21	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
MONTECELLO 22	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
MONTECELLO 23	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
MONTECELLO 24	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
MONTECELLO 25	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
MONTECELLO 26	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
MONTECELLO 27	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
MONTECELLO 28	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
MONTECELLO 29	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
MONTECELLO 30	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
MONTECELLO 31	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
MONTECELLO 32	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
MONTECELLO 33	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
MONTECELLO 34	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
MONTECELLO 35	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
MONTECELLO 36	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
MONTECELLO 37	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
MONTECELLO 38	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
MONTECELLO 39	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
MONTECELLO 40	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
MONTECELLO 41	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
MONTECELLO 42	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
MONTECELLO 43	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
MONTECELLO 44	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
MONTECELLO 45	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
MONTECELLO 46	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
MONTECELLO 47	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
MONTECELLO 48	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
MONTECELLO 49	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
MONTECELLO 50	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
MONTECELLO 51	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
MONTECELLO 52	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
MONTECELLO 53	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
MONTECELLO 54	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
MONTECELLO 55	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
MONTECELLO 56	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
MONTECELLO 57	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
MONTECELLO 58	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
MONTECELLO 59	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
MONTECELLO 60	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
MONTECELLO 61	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
MONTECELLO 62	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
MONTECELLO 63	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
MONTECELLO 64	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
MONTECELLO 65	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
MONTECELLO 66	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
MONTECELLO 67	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
MONTECELLO 68	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
MONTECELLO 69	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
MONTECELLO 70	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
MONTECELLO 71	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
MONTECELLO 72	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
MONTECELLO 73	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
MONTECELLO 74	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
MONTECELLO 75	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
MONTECELLO 76	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
MONTECELLO 77	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
MONTECELLO 78	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
MONTECELLO 79	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
MONTECELLO 80	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
MONTECELLO 81	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
MONTECELLO 82	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
MONTECELLO 83	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
MONTECELLO 84	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
MONTECELLO 85	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
MONTECELLO 86	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
MONTECELLO 87	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
MONTECELLO 88	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
MONTECELLO 89	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
MONTECELLO 90	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
MONTECELLO 91	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
MONTECELLO 92	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
MONTECELLO 93	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
MONTECELLO 94	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
MONTECELLO 95	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
MONTECELLO 96	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
MONTECELLO 97	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
MONTECELLO 98	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
MONTECELLO 99	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA
MONTECELLO 100	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA

than a month appeared to be highly unrepresentative of normal operation. Therefore, single units with less than 10% of a year's operation were dropped from analysis. Additionally, several years' costs were dropped because of other first-year abnormalities.* Table B-5 summarizes the excluded first year costs. Once abnormal first years of operation were excluded, the final data base could be prepared by dividing real annual costs (in constant 1978 dollars) by the station capacity for that year. Table B-6 presents the final data base used in this study. Table B-7 presents costs per kilowatt-year in mixed current dollars for reference. Kilowatt-years were found to be a more convenient unit of analysis than megawatt-years for the purposes of this report. O&M costs per kilowatt-year are megawatt-year costs divided by 1000.

Other Variables

Data on plant characteristics were used in addition to O&M costs. Tables B-8, B-9, and B-10 present these data in summary form. The column titles are the variable names used in the study. Plant characteristic data is taken from the NUS publication, "Commercial Nuclear Power Plants."

* (1) Brunswick first year costs in 1975 were excluded because reported costs were more than twice the next year's costs on a per KW-year basis. (2) Cost data for Indian Point 2 was excluded for the years 1973 and 1974 because Indian Point 1 was in operation then and they were reported on the same account. Indian Point 1 was subsequently shut down. (3) Kewanee, Point Beach, and Rancho Seco also had their first year's data excluded on the basis of having abnormally high reported costs. (4) Palisades was excluded for its first two years of operation because it was not in full power operation and had abnormally low reported costs compared to subsequent years. These data were excluded because the regression procedures would give them equal weight with other full year reported costs which have a much higher degree of certainty associated with them. Statistical weighting, called heteroskedastic correction could be attempted, but is beyond the scope of this study.

TABLE B-5

POWER PLANTS WITH FIRST YEAR OPERATION
EXCLUDED FROM DATA BASE

			<u>Fraction of Year</u>	<u>First Year Costs STAN(t)</u>	<u>Second Year Costs STAN(t+1)</u>
#1	5:	Brunswick	.1589	35.5	13.31
#2	11:	Davis-Besse	.0027	122.91	16.45
#3	18:	Hatch	.0027	NR	
#4	21:	Indian Point 2	.3767	Indian Pt. #1 incl. in 1st 2 years	
#5	23:	Kewanee	.5425	24.90	11.51
#6	27:	Millstone 2	.01644	.523	13.46
#7	34:	Palisades*	1.00	1.0176	4.27
#8	36:	Pilgrim	.0603	2.85	7.1597
#9	37:	Point Beach	.2521	9.22	3.68
#10	38:	Prarie Island	.0411	4.8095	7.80
#11	40:	Rancho Seco	.7123	17.75	7.83
#12	42:	St. Lucie	.0968	42.19**	9.4
#13	46:	Surry	.0247	31.94	3.94
#14	50:	Turkey Point	.0739	5.04	4.63
#15	51:	Vt. Yankee	.0849	9.	9.1
#16	53:	Zion	.2096	1.01	4.44
#17	13:	Farley	.08		

TOTALS:

CAUSE = {	NON STAN or FRAC RELATED: 2	}	COSTS HIGH: 8
	FRAC TOO SMALL: 9		COSTS LOW: 7
	STAN (t) TOO HIGH: 4		NA: 2
	STAN (t) TOO LOW: 2		

* Not in full power operation during 1st full year.

** Per KWH basis.

TABLE B-8

NUCLEAR UNIT CHARACTERISTICS

STATION	UNITSIZE (MW)	REACTOR TYPE (1 = PWR)	COOLING TOWERS (1 MEANS USED)	SALT WATER COOLING (1 MEANS USED)
DUANE ARNOLD	500.	0.	1.	0.
BEAVER VALLEY	800.	1.	1.	0.
BIG ROCK	63.	0.	1.	0.
BROWNS FERRY	1067.	0.	1.	0.
BRUNSWICK	790.	0.	1.	0.
CALVERT CLIFFS	840.	1.	0.	1.
DONALD C COOK	1060.	1.	0.	1.
COOPER	778.	0.	0.	0.
CONNECTICUT YANKEE	575.	1.	0.	0.
CRYSTAL RIVER	812.	1.	0.	0.
DAVIS BESSE	906.	1.	0.	1.
DRESDEN	800.	0.	1.	0.
JOSEPH M FARLEY	790.	1.	0.	0.
JAMES A FITZPATRICK	800.	0.	1.	0.
FORT CALHOUN	445.	1.	0.	0.
ROBERT E GINNA	517.	1.	0.	0.
HATCH	850.	0.	1.	0.
HUMBOLDT BAY	63.	0.	0.	1.
INDIAN POINT 1	265.	1.	0.	1.
INDIAN POINT 2	864.	1.	0.	1.
INDIAN POINT 3	965.	1.	0.	1.
KEWANEE	535.	1.	0.	0.
MAINE YANKEE	800.	1.	0.	1.
MILLSTONE 1	660.	0.	0.	1.
MILLSTONE 2	812.	1.	0.	1.
MONTICELLO	557.	0.	1.	0.
NORTH ANNA	907.	1.	0.	0.
NUCLEAR ONE	836.	1.	0.	0.
NINE MILE POINT	610.	0.	0.	0.
OCONEE	860.	1.	0.	0.
OYSTER CREEK	650.	0.	0.	1.
PALISADES	740.	1.	0.	1.
PEACH BOTTOM	1045.	0.	1.	0.
PILGRIM	670.	0.	0.	1.
POINT BEACH	445.	1.	0.	1.
PRARIE ISLAND	523.	1.	1.	0.
QUAD CITIES	789.	0.	1.	0.
RANCHO SECO	918.	1.	1.	0.
H B ROBINSON	700.	1.	0.	0.
ST LUCIE	795.	1.	0.	1.
SALEM	1089.	1.	0.	1.
SAN ONOFRE	436.	1.	0.	1.
SURRY	775.	1.	0.	1.
THREE MILE ISLAND I	800.	1.	1.	1.
TROJAN	1080.	1.	1.	0.
TURKEY POINT 3 AND 4	693.	1.	0.	0.
VERMONT YANKEE	540.	0.	1.	1.
YANKEE ROWE	175.	1.	0.	0.
ZION	1040.	1.	0.	0.

TABLE B-9
NUCLEAR UNIT CHARACTERISTICS

STATION	SECOND (1 IF MORE THAN ONE UNIT)	WESTING 1 IF WESTINGHOUSE DESIGN	CE 1 IF COMBUSTION ENGINEERING DESIGN
DUANE ARNOLD	0.	0.	0.
BEAVER VALLEY	0.	1.	0.
BIG ROCK	0.	0.	0.
BROWNS FERRY	1.	0.	0.
BRUNSWICK	1.	0.	0.
CALVERT CLIFFS	1.	0.	1.
DONALD C COOK	1.	1.	0.
COOPER	0.	0.	0.
CONNECTICUT YANKEE	0.	1.	0.
CRYSTAL RIVER	0.	0.	0.
DAVIS BESSE	0.	0.	0.
DRESDEN	1.	0.	0.
JOSEPH M FARLEY	0.	1.	0.
JAMES A FITZPATRICK	0.	0.	0.
FORT CALHOUN	0.	0.	1.
ROBERT E GINNA	0.	1.	0.
HATCH	0.	0.	0.
HUMBOLDT BAY	0.	0.	0.
INDIAN POINT 1	0.	1.	0.
INDIAN POINT 2	0.	1.	0.
INDIAN POINT 3	0.	1.	0.
KEWANEE	0.	1.	0.
MAINE YANKEE	0.	0.	1.
MILLSTONE 1	0.	0.	0.
MILLSTONE 2	0.	0.	1.
MONTICELLO	0.	0.	0.
NORTH ANNA	0.	1.	0.
NUCLEAR ONE	0.	0.	0.
NINE MILE POINT	0.	0.	0.
OCONEE	1.	0.	0.
OYSTER CREEK	0.	0.	0.
PALISADES	0.	0.	1.
PEACH BOTTOM	1.	0.	0.
PILGRIM	0.	0.	0.
POINT BEACH	1.	1.	0.
PRARIE ISLAND	1.	1.	0.
QUAD CITIES	1.	0.	0.
RANCHO SECO	0.	0.	0.
H B ROBINSON	0.	1.	0.
ST LUCIE	0.	0.	1.
SALEM	0.	1.	0.
SAN ONOFRE	0.	1.	0.
SURRY	1.	1.	0.
THREE MILE ISLAND 1	0.	0.	0.
TROJAN	0.	1.	0.
TURKEY POINT 3 AND 4	1.	1.	0.
VERMONT YANKEE	0.	0.	0.
YANKEE ROWE	0.	1.	0.
ZION	1.	1.	0.

TABLE B-10

NUCLEAR UNIT CHARACTERISTICS

STATION	AVERAGE UNIT YEAR OF FIRST OPERATION (1970 = 0)	TURNKEY (1=TURNKEY)	DEMONSTRATION UNIT (1 = DEMO)	NE (1 = LOCATION IN THE NORTH EAST)
DUANE ARNOLD	4.474	0.	0.	0.
BEAVER VALLEY	6.74789	0.	0.	1.
BIG ROCK	-7.	0.	1.	0.
BROWNS FERRY	3.97079	0.	0.	0.
BRUNSWICK	6.18359	0.	0.	0.
CALVERT CLIFFS	6.3	0.	0.	0.
DONALD C COOK	6.9028	0.	0.	0.
COOPER	4.53841	0.	0.	0.
CONNECTICUT YANKEE	-2.	0.	0.	1.
CRYSTAL RIVER	7.1973	0.	0.	0.
DAVIS BESSE	7.9973	0.	0.	0.
DRESDEN	0.	0.	1.	0.
JOSEPH W FARLEY	7.9178	0.	0.	0.
JAMES A FITZPATRICK	5.5834	0.	0.	1.
FORT CALHOUN	3.7068	0.	0.	0.
ROBERT E GINNA	0.204102	1.	0.	1.
HATCH	5.9973	0.	0.	0.
HUMPHOLDT BAY	-8.	0.	1.	0.
INDIAN POINT 1	-8.	0.	1.	1.
INDIAN POINT 2	3.62331	0.	0.	1.
INDIAN POINT 3	6.66029	0.	0.	1.
KEWANEE	4.4575	0.	0.	0.
MAINE YANKEE	3.	0.	0.	1.
MILLSTONE 1	1.	1.	0.	1.
MILLSTONE 2	5.98357	0.	0.	1.
MONTICELLO	1.53841	1.	0.	0.
NORTH ANNA	8.4548	0.	0.	0.
NUCLEAR ONE	4.96712	0.	0.	0.
NINE MILE POINT	0.	0.	0.	1.
OCONEE	4.3967	0.	0.	0.
DYSTER CREEK	0.	1.	0.	1.
PALISADES	1.9575	0.	0.	0.
PEACH BOTTOM	4.7438	0.	0.	1.
PILGRIM	2.9397	0.	0.	1.
POINT BEACH	2.25211	1.	0.	0.
PRARIE ISLAND	4.465	0.	0.	0.
QUAD CITIES	2.6274	1.	0.	0.
RANCHO SECO	5.2877	0.	0.	0.
H B ROBINSON	1.2041	1.	0.	0.
ST LUCIE	6.9032	0.	0.	0.
SALEM	6.4959	0.	0.	1.
SAN ONOFRE	-1.9575	1.	0.	0.
SURRY	3.1534	0.	0.	0.
THREE MILE ISLAND I	4.6685	0.	0.	1.
TROJAN	6.38361	0.	0.	0.
TURKEY POINT 3 AND 4	3.2849	0.	0.	0.
VERMONT YANKEE	2.9151	0.	0.	1.
YANKEE ROWE	-8.	0.	1.	1.
ZION	4.2487	0.	0.	0.

B-2 ANALYTIC METHOD

General Methodology

The data base for this study is substantial; included are 300 plant-years of power plant O&M cost observations cross-referenced with the characteristics of these plants. The problem is to draw meaningful conclusions regarding O&M cost trends on the basis of this data. To that end, the tools of statistical analysis are used. The principal approach and conclusions embodied in this appendix rely on the use of linear regression analysis, particularly the use of pooled regression and analysis of variance techniques. The aim of this section is twofold: to provide a general introduction to these techniques for those who are unfamiliar with them, and to describe their use in the analysis of nuclear plant O&M costs in particular.

Linear regression is generally used to build one kind of model of a particular process and to identify significant causal or associated factors that seem to explain the outcome of that process. The outcome of the process is represented by a so-called dependent variable and the causal factors are represented by the independent or explanatory variables. Statistical tests have been developed which give some idea of how important a given explanatory variable is and how precisely we can estimate its effect on the dependent variable. In our study, for example, annual nuclear plant O&M costs (represented as the dependent variable) can be considered to be the outcome of a process, and plant size and/or year of operation can be considered to be among the candidates for causal or associated factors (i.e. as independent or explanatory variables).

Regression works by assuming that the dependent variable to be analyzed, in this case annual O&M costs, is a linear function of other factors which we can measure, that is, that

the effect of each factor is independent from the effects of other factors.* In this appendix we try to see how much we can learn by assuming that O&M costs are a function of intrinsic variables describing a power plant which are known before it is even built, such as whether it uses cooling towers, what its size is, and so forth. Thus, we are really concerned with examining the differences between O&M costs for different types of plants rather than developing a detailed model for any single unit.

Pooled analysis is a regression technique for simultaneously analyzing time related processes in different analytical units. In this study it will be used to study plant characteristics associated with different O&M cost levels or growth rates at different nuclear power stations.

When regression analysis is used to examine variation caused by qualitative explanatory variables it is called analysis of variance.** In this study we shall be interested in determining whether qualitative variables such as whether a given reactor is of boiling water or pressurized design has a significant impact on O&M costs for that unit.

The combined use of these techniques will enable determination not only whether a variable is significantly associated with costs, but also what the form of that association is. For example, some variables may actually be associated with an increase of the rate of cost escalation while others might only be associated with the general level of costs.

* Interactions between characteristics can themselves be identified as new characteristics. Several good texts about linear regression exist. The interested reader is directed to Kementa (1972) or Goldberg (1969).

** For a discussion of analysis of variance as a kind of linear regression analysis, see Hoel, et al. (1971), page 127, ff.

Description of Variables

The dependent variable in all cases is the annual non-fuel O&M costs for all plants in 1978 dollars and standardized on a per kilowatt-year basis, as presented in Table B-6. The natural logarithms of these costs were used when exponential growth rates were estimated. The name REALSTAN was chosen to represent O&M costs and REALPOOL was chosen to represent the logs of O&M costs.

The constant term used in all regressions has been called MASKS.* Time was represented by TIME, which was chosen as a sequentially increasing series of negative numbers which reached 0 in the year 1980. This particular way to represent time was chosen to facilitate comparison of expected 1980 costs and has no effect of the estimated costs in either the linear or log-linear models.

As discussed earlier, plant characteristics can affect the general level of costs uniformly or affect the rate of growth over time. For example, the variable SIZEM is the term which measures the uniform level effect of average unit size over time. The variable SIZET measures the effect of station unit size on the rate of cost escalation (SIZET is SIZEM x TIME). This pattern is repeated for other characteristics examined in this study. The suffix M refers to the variable's effect on costs uniformly and the suffix T refers to the effect on the rate of escalation. The following additional variables were tested or are in one of the final models:

*This name evolved because of the procedure which had to be developed to cope with the fact that data for all plants was not available for all years of the survey and the computer routines used had no provision for the use of pooled data with missing observations.

<u>variable</u>	<u>description</u>
BIRTHM BIRTHT	The time a unit first came on line. Multiple unit stations have their birth dates averaged. Birth includes the actual date of commercial operation through the use of fractional years.
DEMOM DEMOT	It was found quickly that the earliest plants, which were built as demonstration projects, had normalized costs that were much higher than other stations and that other variables could not adequately account for this difference. Thus it was decided to add a dummy variable which could isolate the effect imputed to being early demonstration projects.
NEMASK NET	It was similarly found that units in the North East had abnormally higher costs, and this dummy variable was created to isolate the effect.
SALTM SALT	SALT is 0 unless the station is cooled by salt water.
SECONDM SECONDT	SECOND is 0 unless there is two or more units at the station.
TOWERSM TOWERST	TOWERS is 0 unless the station is cooled with cooling towers, either mechanical or natural draft.
TURNKEYM TURNKEYT	TURNKEY is 0 unless the unit was completed as one of the original turnkey contracts.
TYPET TYPET	TYPE is 0 unless the unit is a Pressurized Water Reactor design.

A complete listing of the values of these variables for every station can be found in Tables B-8 to B-10. In the actual computer runs an X will be found before all variables for cases when the Big Rock station is excluded.*

* In the original runs of the linear model, it was found that the Big Rock nuclear unit contributed almost a third of the total sum of squared errors. The reason for this is easy to locate in Table B-6 in which it can be seen that Big Rock's normalized costs were much higher than any other unit. This cost level was so much above the cost level for the other demonstration units that it proved impossible to adequately explain Big Rock's cost behavior through the fact that it was a demonstration unit, at least in the linear model. For these reasons, the work in this study was conducted without data for Big Rock station. There is an additional economic reason for excluding Big Rock. Ordinary least square regression, described earlier, assumes that the size of the error term is randomly distributed. Therefore, the sum of squared error for any single plant should be within a certain range. If it is known that the sum of squared error of a given plant is outside of this normal distribution, then a heteroskedastic correction should be made to the data in order to normalize the effect that the abnormal data has on the regression process of minimizing the total sum of squared error (see for example, Kmenta (1972), p. 510). Heteroskedastic correction is difficult in this case because there are not enough observations of Big Rock's performance to accurately estimate the sample variance. The correction procedure then becomes totally arbitrary and it makes more sense to simply leave the unit out. Runs of the linear model with and without Big Rock can be found in the appendix. It can quickly be seen that the run without Big Rock had much more precision in its estimated coefficients (lower standard errors) and that the T-values were correspondingly higher. Most importantly, the standard error of the equation, which is the best overall indicator of the "resolving power" of the regression decreased from 7.76 to about 4.6, indicating a marked improvement in explanatory performance.

Other variables such as forced outage rate, capacity factor, reported radiation exposures, and person-hours of maintenance per year could also have been used in this study. They have not been included in the present research principally due to the limited time available. A more complete investigation would examine the correlations between such variables and O&M costs and thus give a more complete understanding of what is causing O&M cost increases. Instead of asking will O&M costs continue to rise, the question would be, will labor requirements, forced outage rates, and so forth continue to rise?

B-3 PRESENTATION OF RESULTS

Linear Models: Results

Table B-11 presents the basic linear model judged to best project future O&M costs. It shows an expected cost of 23.14 - (1000X.00372) = 19.42 dollars per KW (in 1978 dollars) for a non-duplicate 1000 MW reactor in 1980 (year 0) without cooling tower, etc. This cost is expected to grow at an average of \$1.94 a year or just over 10% in real dollars in the first year. Other factors that would affect the base year (1980) cost include salt water cooling (+ \$4.65), the use of cooling towers (+ \$2.79) and PWR (TYPEM) design (+ \$1.18). Co-location of the unit would reduce its expected 1980 cost by \$3.18 and location in the North East is expected to add \$4.00 to the costs. These figures can be read in millions of dollars if we consider a 1000 MW unit instead of a per KW cost.

TABLE B-11
REFERENCE LINEAR MODEL

Dependent Variable: REALSTAN

<u>Independent Variable</u>	<u>Coefficient Value</u>	<u>Standard Error</u>	<u>t-Statistic</u>	<u>Confidence Level</u>
TIME	1.94284	0.13734	14.14600	99.9%
MASKS	23.14260	1.58885	14.58560	99.9%
NEMASK	4.00011	0.66366	6.02732	99.9%
SIZEM	-0.00372	0.00220	-1.69181	97.5%
SALTM	4.64958	0.67700	6.86794	99.9%
TOWERSM	2.75956	0.76679	3.59883	99.5%
DEMOT	0.89526	0.32423	2.76116	99.5%
DEMON	15.27140	2.38542	6.40196	99.9%
SECONDM	-3.17592	0.74950	-4.23739	99.9%
BIRTHM	-0.38098	0.17049	-2.23464	99.5%
TYPEN	1.18159	0.59233	-1.99481	99.5%

$R^2 = .6802$

Standard Error of the Equation: 4.5731

Sum of Squared Error: 5834.91

TABLE B-12

REFERENCE LINEAR CASE
BUT WITHOUT BIRTHM

Dependent Variable: REALSTAN

<u>Independent Variable</u>	<u>Coefficient Value</u>	<u>Standard Error</u>	<u>t-Statistic</u>	<u>Confidence Level</u>
TIME	1.85205	0.12995	14.25210	99.9%
MASKS	24.00200	1.50674	15.60830	99.9%
NEMASK	4.66269	0.62948	7.40723	99.9%
SIZEM	-0.00721	0.00158	-4.57198	99.9%
SALTM	4.42078	0.74543	5.93049	99.9%
TOWERSM	1.76842	0.72280	2.44661	97.5%
DEMOT	0.93647	0.32106	2.91684	99.9%
DEMOM	16.85320	2.17890	7.73472	99.9%
SECONDM	-2.95573	0.74895	-3.94805	99.9%
TYPEM	1.66643	0.61121	2.72649	99.5%

$$R^2 = .6776$$

Standard Error of the Regression: 4.5836

Sum of Squared Error: 5882.73

F-test for the significance of BIRTHM:

$$A(1,279) = \frac{5882.73 - 5834.91}{5834.91} \times \frac{290 - 11}{11 - 10} = 2.28654$$

The threshold value for 95% significance for F(1,200+) is 3.89, therefore BIRTHM is not statistically significant in the reference equation.

SIZET in the Linear Model

A natural question is whether the size of the units has any effect on the rate of cost increase in addition to its effect on the absolute level of costs. Using the linear model, a significant relationship between size of the units and a linear rate of cost increase was not found.* The details of this investigation will be presented here because the use of the log-linear model results in very significant estimates for the effect of size on the escalation rate.

Table B-13 shows the results of a regression with SIZET added to the reference linear model. The coefficient of SIZET has a positive value of .00021, indicating that a 1000 MW unit increases in cost at a rate of 10¢ a year (per KW and in 1978 dollars) faster than a 500 MW unit. This corresponds to an additional rate of increase of \$100,000 per year for the whole unit. This statistic, however, has a t-value below .5, and cannot be seriously considered as a significant variable in this equation. In order to examine this conclusion further, a F-test was performed, with the same result.

If, however, SIZET is used in the linear model without SIZEM, the results become quite significant. Table B-14 presents the results. The question might arise as to whether it might be preferable to use SIZET instead of SIZEM in the reference linear model. The answer is that statistical practice gives no absolute guidelines in such a situation--where one model is not a "subset" of another. However, in this case the reference run without SIZET but with SIZEM produced a lower sum of squared error, and absent any compelling reasons otherwise, such a model should be preferred. Thus, for the linear "equation specification" SIZEM has been chosen as the best measure of the effect of unit size on O&M costs. The use of the log-linear specification will lead to the opposite.

*However, the linear model infers higher percentage escalation rates for larger plants because of lower base costs with the same annual cost increase (KW costs).

TABLE B-13

SIZET ADDED TO REFERENCE LINEAR MODEL

Dependent Variable: REALSTAN

<u>Independent Variable</u>	<u>Coefficient Value</u>	<u>Standard Error</u>	<u>t-Statistic</u>	<u>Confidence Level</u>
TIME	1.77361	.41431	4.2808	99.9%
MASKS	22.9578	1.28129	10.643327	99.9%
MEMASK	4.36153	.66142	6.59415	99.9%
SALTM	4.41715	.75306	5.86553	99.9%
TOWERSM	1.99068	.74436	2.67434	99.5%
DEMOT	.954623	.36916	2.58588	99.5%
DEMOM	15.6776	2.47989	6.32185	99.9%
SECONDM	12.91793	.75415	3.87059	99.9%
BIRTHM	-.249541	.16849	1.48103	90%
TYPEM	1.66079	.61813	2.68680	99.5%
SIZEM	-.004176	.00304	1.37412	90%
SIZET	.00021	.00057738	.362826	

R² = .6804

Standard Error of the Equation: 4.58027

Sum of Squared Error: 5832.14

TABLE B-14

SIZET REPLACING SIZEM IN REFERENCE LINEAR MODEL

Dependent Variable: REALSTAN

<u>Independent Variable</u>	<u>Coefficient Value</u>	<u>Standard Error</u>	<u>t-Statistic</u>	<u>Confidence Level</u>
TIME	1.40359	0.32538	4.45050	99.9%
MASKS	20.46110	1.16436	17.57270	99.9%
NEMASK	4.18821	0.65003	6.43999	99.9%
SALTM	4.40306	0.75420	5.83609	99.9%
TOWERSM	2.00292	0.74549	2.68671	99.5%
DEMOM	16.16540	2.45826	6.57597	99.9%
DEMOT	1.11972	0.34962	3.20265	99.9%
SECONDM	-3.04031	0.75007	-4.05335	99.9%
BIRTHM	-0.35213	0.15126	-2.32775	97.5%
TYPEN	1.60776	0.61791	2.60195	99.5%
SIZET	7.64203E-04	4.13596E-04	1.84770	95%

$$R^2 = .6782$$

Standard Error of Regression: 4.5876

Sum of Squared Error: 5871.76

The Log-Linear Model

The reference log-linear model results are presented in Table B-15. In this model SIZE is a significant term and so to compute estimated escalation rates, the size of the unit must also be known. Figure B-1 shows the estimated relationship between estimated escalation rate and size. The equation predicts that a 500 MW unit experienced, on the average a 13.5% escalation rate for O&M costs, in constant 1978 dollars. The value for a 1000 MW unit would be 19.48%.

In the log-linear model, constant terms enter into the costs in a uniformly multiplicative way rather than being uniformly additive. In order to derive the actual multiplier, the estimated coefficient must be exponentiated according to the formula:

[log-linear coefficient]

multiplier = e

Thus, from Table B-16 the multiplier for location in the North East can be constructed. It is $e^{.256199}$ which is equal to 1.29. Thus, location in the North East is expected to increase O&M costs by almost 30% over what they would be otherwise, for every year of operation. Table B-16 presents multipliers for all variables in the reference model, along with 95% confidence intervals.

If one compares these results with those of the reference linear model the general pattern is roughly similar in the near term. In the linear model a nonduplicate PWR with cooling tower would have (1978 dollar) O&M costs of \$22.25 per KW in year 1980. Increasing at \$1.91 per year, real O&M costs would reach \$41.35 by the tenth year, and \$60.45 by the 20th year. The log-linear model result would start at \$22.61, reach \$53.13 by the 10th year and \$124.64 by the twentieth year. Clearly the log-linear model gives a more pronounced long-term cost escalation effect, although both model types have comparable explanatory power with respect to the historical experience.

TABLE B-15

REFERENCE LOG-LINEAR RESULTS

Dependent Variable: REALPOOL

<u>Independent Variable</u>	<u>Coefficient Value</u>	<u>Standard Error</u>	<u>t-Statistic</u>	<u>Confidence Level</u>
TIME	.075949	.0139914	5.42807	99.9%
MASKS	3.01882	.0434089	66.022425	99.9%
NEMASK	.270349	.0370223	7.30240	99.9%
SIZET	.000102	.00001937	5.28214	99.9%
SALTM	.280196	.045016	6.206224	99.9%
TOWERSM	.109606	.042258	2.5949963	99.5%
DEMOM	.546909	.067134	8.1524508	99.9%
SECONDM	-0.201635	.044147	4.56739	99.9%
TYPEET	-0.013045	.0072153	1.75816	95%

 $R^2 = .6993$

Sum of Squared Error: 20.8558

Standard Error of Regression: .2724

(e.g., 95% of estimates are within $\pm 70\%$ of actual cost:
 $e(1.96 \times .2724) = 1.70568$)

FIGURE B-1

LOG-LINEAR MODEL O&M COST ESCALATION RATE

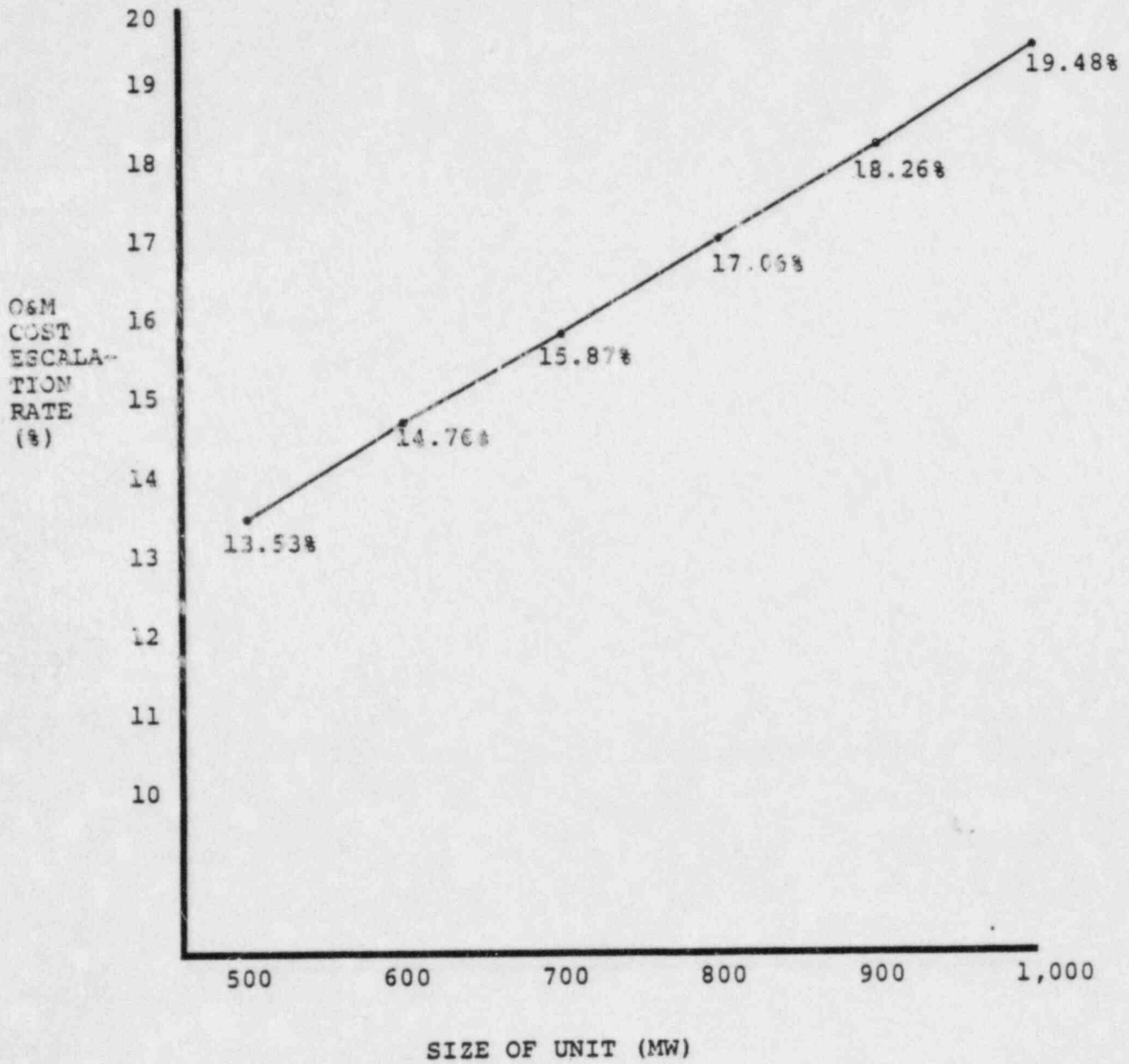


TABLE B-16

CONFIDENCE INTERVALS ON MULTIPLIERS
IN THE REFERENCE LOG-LINEAR
MODEL

	<u>Confidence Interval*</u>		
	Estimated	95% Lower Bound	95% Upper Bound
MASKS	20.46	18.79	22.28
NEMASK	1.31	1.22	1.41
SALTM	1.32	1.21	1.45
TOWERSM	1.12	1.03	1.21
DEMOM	1.73	1.51	1.97
SECONDM	.82	.75	.89
TYPET (differential escalation rate for PWRs)	.987	.973	1.001
TIME (base escalation rate above infla- tion)	7.89%	4.97%	10.89%
SIZET (incremental escalation rate per 1000 mw of capacity)	1.03%	.64%	1.41%

*95% probability that true coefficient value lies between lower and upper bounds.

SIZET in the Log-Linear Model

The log-linear model is different from the linear model in that it is more sensitive to quantities which behave exponentially, and "reacts" more strongly to such variables than does the linear model, which alternately is more sensitive to variables which increase in fixed absolute increments or in a fixed increment over the whole range of observations.

These factors must be kept in mind when examining why the SIZET term was chosen over SIZEM in the log-linear model. Consider Table B-17 where the SIZEM variable has been added to the reference log-linear model. The coefficient for SIZEM has a t-value of less than 1.3 while SIZET has a coefficient with a t-value of over 2.4 in this augmented model. The F-test shows that SIZEM does not approach contributing enough explanatory power to the regression to deserve inclusion. On the other hand, if one tests whether SIZET adds sufficient explanatory power to a model without it, but with SIZEM, the result is that SIZET is significant at the 95% level. Table B-18 shows the results of a regression on the log-linear model without SIZET and with SIZEM and the results of an F-test based on this regression and the regression presented in Table B-17.

This result thus supports the notion that larger units are associated with higher escalation rates in a stronger way than indicated by the linear reference model. Not only does it appear that larger units have higher escalation rates due to lower absolute costs, but the actual percentage annual increment of cost increase is identified as being larger for larger units by the log-linear model.

One might wonder why the "strength" of this interaction effect between size and escalation rate was not identified by the linear model. The simplest explanation is, of course, that the annual increase is not constant over time, but is itself increasing. The simplest approximation of this state of affairs is to assume that the annual increase itself increases a fixed amount every year, i.e., that the fractional or percentage increase is constant over time.

TABLE B-17

SIZEM ADDED TO REFERENCE LOG-LINEAR
MODEL

Dependent Variable: REALPOOL

<u>Independent Variable</u>	<u>Coefficient Value</u>	<u>Standard Error</u>	<u>t-Statistic</u>	<u>Confidence Level</u>
TIME	0.09549	0.02112	4.52032	99.9%
MASKS	3.13857	0.10988	28.62530	99.9%
NEMASK	0.27287	0.03704	7.36618	99.9%
SIZEM	-1.80551E-04	1.46333E-04	-1.23379	90%
SALTM	0.28128	0.04490	6.26494	99.9%
TOWERSM	0.11535	0.04245	2.71695	99.5%
DEMOM	0.54261	0.05716	9.07903	99.9%
SECONDM	-0.29349	0.04461	-6.83546	99.9%
TYPET	-0.01374	0.00743	-1.84879	95%
SIZET	7.88549E-05	3.01396E-05	2.45043	97.5%

$$R^2 = .70053$$

Standard Error of the Regression: 0.2722

Sum of Squared Error: 20.743

F-test for significance of SIZEM:

$$F(1,280) = \frac{20.8588 - 20.743}{20.743} \times \frac{280}{1} = 1.52263$$

Critical value at 95% $F(1,200+) = 3.89$,
SIZEM "not significant."

TABLE B-18

SIZEM REPLACES SIZET IN REFERENCE LOG-LINEAR
MODEL

Dependent Variable: REALPOOL

<u>Independent Variable</u>	<u>Coefficient Value</u>	<u>Standard Error</u>	<u>t-Statistic</u>	<u>Confidence Level</u>
TIME	0.14354	0.00793	18.10340	99.9%
MASKS	3.31636	0.08334	39.79200	99.9%
NEMASK	0.27044	0.03736	7.23882	99.9%
SIZEM	-4.55387E-04	9.48315E-05	-4.80207	99.9%
SALTM	0.29857	0.04473	6.67468	99.9%
TOWERSM	0.12622	0.04260	2.96309	99.9%
DEMOM	0.59802	0.06409	9.29956	99.9%
SECONDM	-0.20852	0.04457	-4.67820	99.9%
TYPET	-0.01735	0.00735	-2.35956	97.5%

$$R^2 = .69411$$

Standard Error of Regression: 0.2746

Sum of Squared Error: 21.188

F-test for the significance of SIZET:

$$F(1,280) = \frac{21.188 - 20.743}{20.743} \times \frac{280}{1} = 6.6068,$$

SIZET is a "significant at the 95% confidence level" addition to the reference log-linear model with SIZEM but without SIZET.

TURNKEYM and TURNKEYT were also statistically not significant in all tests, meaning that the study could not identify and O&M cost trends associated with the early turnkey construction projects.

Tests were also conducted to find out if significant O&M cost variations could be found between stations from different PWR reactor manufacturers. No significant variations could be identified.

In the future, more significant variables may be identified through the use of more years of plant data and through the study of particular components of O&M cost.

Existing Plants

For comparison, with the regression results, B-19, provides the results of a simple exponential regression fit to the historic real dollar O&M costs of each nuclear plant separately are presented. Similarly, Table B-20 provides the results of performing a simple linear fit to this data.

This is, in fact, the basic assumption of the log-linear model. The greater sensitivity to cost increases related to size in the log-linear model is also reflected in the greater precision of the SIZET variable in the log-linear model as opposed to SIZEM in the linear model (a higher T-statistic correlates with precision).

In other respects, the results of the log-linear model are similar to those of the linear model. Salt water cooling is expected to increase O&M costs about 33%, towers are expected to increase costs about 11%, co-location of units is expected to reduce costs about 22%, and PWR design is expected to reduce costs over time at the rate of about 1.31% a year relative to other designs.

The result that the linear model predicts uniformly higher costs for PWRs and the log-linear predicts a lower escalation rate is not necessarily contradictory for the same reason that lower uniform costs for larger units in the linear model are properly associated with higher escalation rates in the log-linear model, though the behavior of the TYPE variables is the converse of that of the SIZE variables. If linear base level costs are higher, the log-linear escalation rate associated with that cost can be expected to be lower.

Other Variables

Besides the variables considered here, others have been tested for significant association with O&M cost increases. These give however, negative results since these plant characteristics have not been found to have a significant association with O&M costs. They do not demonstrate that the characteristics under consideration have no impact on O&M costs, but merely that this impact cannot be identified as statistically significant at this time.

BIRTHM and BIRTHT were not found to be statistically significant under any conditions. This means that the in-service date of a nuclear station was not found to have a significant effect on the level of O&M costs or their rate of increase. This result creates the impression that new stations will start off being as expensive as those which have already been on-line for some time, a disconcerting possibility.

TABLE B-20

ESTIMATED SINGLE EQUATIONS LINEAR GROWTH
(\$ 1978 per KW)

STATION	ESTIMATED 1980 COST	ANNUAL ESCALATION (1978 DOLLARS)	R - SOLVED
DUANE ARNOLD	24.1582	2.58131	0.702202
BEAVER VALLEY	35.4813	3.75575	0.607910
BIG ROCK	105.434	8.92881	0.33662
BROWNS FERRY	18.0754	2.55123	0.802415
BRUNSWICK	20.742	1.18323	0.732885
CALVERT CLIFFS	21.5522	2.35485	0.551334
DONALD C COOK	13.1443	1.42839	0.677058
COOPER	13.0022	0.240578	0.051323
CONNECTICUT YANKEE	24.479	1.33747	0.538222
CRYSTAL RIVER	34.2303	7.31713	0.327785
DAVIS BESSE	25.1322	3.25723	1.
DRESDEN	24.5427	1.33682	0.773743
JOSEPH H FARLEY	36.9785	10.7323	1.
JAMES A FITZPATRICK	33.1523	4.14475	0.558104
FORT CALHOUN	23.3115	1.55822	0.570423
ROBERT E GINNA	22.5213	1.3175	0.514751
HATCH	17.5324	2.35118	0.543324
HUMBOLDT BAY	51.7526	3.81815	0.352855
INDIAN POINT 1	109.053	8.33428	0.210777
INDIAN POINT 2	38.4318	4.14208	0.20571
INDIAN POINT 3	35.3185	3.70055	0.537227
KEWANEE	21.8533	0.205041	0.130724
MAINE YANKEE	13.3385	0.57114	0.535875
MILLSTONE 1	31.3306	2.1502	0.611832
MILLSTONE 2	30.8838	3.30081	0.555534
MONTICELLO	21.0243	1.35121	0.622355
NORTH ANNA	25.3381	6.3577	1.
NUCLEAR ONE	22.8719	3.61321	0.552583
NINE MILE POINT	17.2464	1.05727	0.677752
OCONEE	14.8447	1.45217	0.785753
OYSTER CREEK	27.5433	2.01222	0.702222
PALISADES	27.7334	1.32887	0.425038
PEACH BOTTOM	27.0723	3.40822	0.581727
PILGRIM	28.5225	2.18828	0.512015
POINT BEACH	10.2716	0.732627	0.717212
PRARIE ISLAND	15.5547	0.555027	0.211122
QUAD CITIES	18.3054	1.74043	0.674122
RANCHO SECO	18.7212	1.78782	0.512221
H B ROBINSON	20.1857	1.523434	0.458422
ST LUCIE	22.0222	3.223434	0.423721
SALEM	41.713	7.32211	0.258811
SAN ONOFRE	22.2211	2.02111	0.712218
SURRY	13.1212	1.12112	0.512218
THREE MILE ISLAND I	24.011	0.522672	0.158821
TROJAN	15.4257	1.24877	0.722124
TURKEY POINT 3 AND 4	13.3547	1.12484	0.512212
VERMONT YANKEE	22.112	1.72112	0.571122
YANKEE ROWE	21.112	1.04321	0.522725
ZION	11.112	1.12222	0.512222

TABLE B-19

ESTIMATED SINGLE EQUATIONS EXPONENTIAL GROWTH
(\$ 1978 per KW)

STATION	ESTIMATED 1980 COST	ESCALATION RATE $X = X100$	R - SQUARED
DUANE ARNOLD	27.5414	0.208614	0.758553
BEAVER VALLEY	44.2886	0.386037	0.789055
BIG ROCK	113.081	0.159601	0.850822
BROWNS FERRY	20.191	0.283134	0.798695
BRUNSWICK	20.987	0.070865	0.491901
CALVERT CLIFFS	23.2092	0.18092	0.956787
DONALD C COOK	14.5562	0.193639	0.84417
COOPER	13.0195	0.022923	0.068849
CONNECTICUT YANKEE	25.0135	0.096313	0.596402
CRYSTAL RIVER	40.5553	0.473095	0.995978
DAVIS BESSE	27.9301	0.339837	1.
DRESDEN	29.2878	0.170795	0.78314
JOSEPH M FARLEY	44.476	0.696569	1.
JAMES A FITZPATRICK	36.1087	0.214414	0.860922
FORT CALHOUN	27.9667	0.184237	0.641283
ROBERT E GINNA	24.0944	0.108888	0.911037
HATCH	19.8936	0.22514	0.806661
HUMBOLDT BAY	57.1158	0.133829	0.708008
INDIAN POINT 1	401.872	0.347289	0.84244
INDIAN POINT 2	40.6132	0.172093	0.796063
INDIAN POINT 3	46.2901	0.499768	0.948436
KEWANEE	22.5322	0.054853	0.180298
MAINE YANKEE	15.6894	0.092073	0.659367
HILLSTONE 1	35.7053	0.129788	0.719221
HILLSTONE 2	33.228	0.17678	0.673199
MONTICELLO	23.0413	0.112589	0.451068
NORTH ANNA	29.6734	0.500823	1.
NUCLEAR ONE	27.7017	0.363408	0.997967
NINE MILE POINT	19.0889	0.114762	0.692972
OCONEE	16.4245	0.185799	0.756824
OYSTER CREEK	34.711	0.169225	0.722094
PALISADES	29.1781	0.17546	0.400511
PEACH BOTTOM	38.0517	0.360675	0.729415
FILGRIM	31.8214	0.136046	0.549913
POINT BEACH	11.1888	0.099317	0.751948
PRARIE ISLAND	17.1992	0.085258	0.280132
QUAD CITIES	21.7625	0.190023	0.940578
RANCHO SECO	16.5158	0.173879	0.916173
H B ROBINSON	23.052	0.188826	0.789214
ST LUCIE	24.5205	0.279402	0.501633
SALEM	44.094	0.270382	0.479566
SAN ONOFRE	37.894	0.147612	0.793862
SURRY	16.6132	0.129512	0.757544
THREE MILE ISLAND I	24.2832	0.043919	0.154385
TROJAN	17.0229	0.116889	0.746287
TURKEY POINT 3 AND 4	18.1482	0.122716	0.652427
VERMONT YANKEE	25.9601	0.103615	0.962388
YANKEE ROWE	60.85	0.147923	0.934457
ZION	11.8235	0.065612	0.556827

APPENDIX C
Nuclear Capacity Factors

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C-1 Introduction and Summary

The capacity factor of a power plant is the ratio of actual electricity generation to the maximum potential generation over some time period.* Annual capacity factors are a key measure of plant performance. The present study was a statistical analysis of the determinants of nuclear power plant capacity factors. Its data base consisted of operating information and data on other plant characteristics for 68 commercially operating nuclear units in the U.S., representing almost all such units.

The multiple regression analysis that was performed for this study focussed on the question of how and why capacity factors change over time. An equation was specified that explained historical capacity factors (and had test statistics sufficient to merit serious consideration to predicting nuclear power plant performance).

Among the variables found to have explanatory power were the size of the unit, its reactor type (pressurized water vs. boiling water), whether or not its cooling system used salt water or fresh water, and its age. Of the several interesting results obtained by applying the regression equation, perhaps the most important was the effect upon

* Capacity factors as reported in this text are defined as:

$$\frac{\text{Net electrical energy generated} \times 100}{\text{Period hours} \times \text{maximum dependable capacity}}$$

Maximum dependable capacity is defined in Table C-2 below.

capacity factors of a nuclear unit's using salt water for cooling. After a period of maturation during which capacity factors increase from their initial level, the capacity factors for units using salt water cooling decline significantly. The capacity factors of salt water cooled pressurized water reactor (PWR) units were found to decline much more rapidly than those of salt water cooled boiling water reactor (BWR) units. For non salt water cooled BWRs the general aging trend was a long term increase in adjusted capacity factors. For similar PWRs this was balanced by a long term trend towards declining performance, which was more pronounced for smaller units.

In the balance of this technical report, the present research is situated in the context of previous studies; the study methodology and data base are described, the modelling approach is discussed; the resulting analysis of capacity factors is detailed; and the use of the results in the Maine Yankee nuclear retirement study is described.

Statistical Analyses of Nuclear Capacity Factors

The several capacity factor studies that have been completed heretofore have attempted to provide an analytical basis for understanding nuclear power plant performance. Thus far, there have not been many years of capacity factor data for nuclear units. The investigations heretofore conducted on the subject of nuclear capacity factors have addressed the hypothesis of a "maturation" effect, a hypothesis which implies increasing capacity factors (after relatively low initial values) for the first few years of commercial operation. On the basis of the limited operating experience upon which previous studies have been carried out, there is some evidence for maturation.

The principal question left unanswered by these previous studies is whether nuclear units can be expected to perform at the levels they reach after approximately five years of capacity factor maturation for the remaining twenty five years of planned operating life, or whether shortly after attaining this "mature" level an aging effect will set in, causing capacity factors to decline. The available data base spans such a relatively short time that it is difficult to provide a conclusive answer to this question. It is obligatory, however, to provide analyses which may give indicative, if only tentative, results.

This study addresses the issue of nuclear power plant performance generally, the maturation effect, and capacity factor behavior after the maturation period. One conclusion that has been reached is that significantly decreased performance can be expected from pressurized water reactor (PWR) units and reactors cooled by salt water after a maturation period of about six years. These findings extend and are consistent with earlier analyses, and provide a basis for more extensive work in the future.

Charles Komanoff pioneered capacity factor analysis (Ref. C-1). His work revealed poor performance of large boiling water reactor (BWR) units and indicated that maturation effects for large PWRs were limited. Komanoff is continuing to perform research in this field.

Robert Easterling found a strong maturation effect for nuclear units up to the fifth year of operation; significantly poorer than average overall performance by large units; and differential levels of performance of PWR and BWR units over time (Ref. C-2). His predictions of large PWR unit performance -- an average capacity factor of 57 percent over the second to tenth years of operation -- were much

lower than estimates generally made by the industry and government. Easterling considered age, size, and reactor type as independent or explanatory variables in his statistical analyses of nuclear plant capacity factors.

A more comprehensive study by Lucas and Hall (Ref. C-3), based upon an international cross-section of nuclear reactors, shows a probable decline in BWR capacity factors after the fourth year of operation.

Generally, previous work has indicated that industry expectations of post-maturation capacity factors of 70 percent or higher may be too optimistic. However, the question of long-term nuclear power plant performance has been left open, due to the limitations of this work. It is only in the last few years that significant numbers of nuclear power plants have entered what may prove to be their post-maturation phase. This may be one of the factors accounting for the low degree of explanatory power characteristically found in past statistical analyses of power plant capacity factors, which in turn made it difficult to predict long term trends with any degree of precision.

The present study attempts to go beyond previous work methodologically in two important ways. It includes more explanatory variables in the statistical analysis. Additionally it uses an adjusted capacity factor as the measure of power plant performance to be investigated, explained, and predicted. The methodological innovation used to develop the adjusted capacity factor is conceptually straightforward. It was decided to subtract planned refueling outages and outages mandated by the Nuclear Regulatory Commission (NRC) from the total of planned and forced outages for each unit. This had not been done in previous capacity factor studies, but it permitted us to focus more narrowly on the issue of past and future technical performances per se.

Methodology and Data Base

The basic procedure employed in this study, as in the previous efforts referred to above, was multivariate regression analysis by the method of least squares. This statistical technique for the analysis of variance estimates coefficients in an equation in which several independent variables are believed to collectively "explain" the observer variation in the dependent variable. In this case the dependent variable is the key component of the capacity factor, namely, the adjusted capacity factor based on forced outages and scheduled equipment and maintenance. One can express the dependent variable as a linear combination of the independent or explanatory variables chosen. For the variable of primary interest, CF, a multiple regression equation is

$$CF = \sum_i a_i X_i$$

For a set of observations of CF and values of the explanatory variables (X_i) the values of the coefficients (a_i) are estimated. That is, the dependence of the dependent variable upon each of a set of explanatory variables (and the set as a whole) is statistically established.

Regression analysis provides methods by which the accuracy of the estimated coefficient for each independent variable may be evaluated. Moreover, regression analysis provides means by which the explanatory power of a particular set of independent variables may be measured. Alternative equations or models, embodying different sets of independent variables, may be compared.

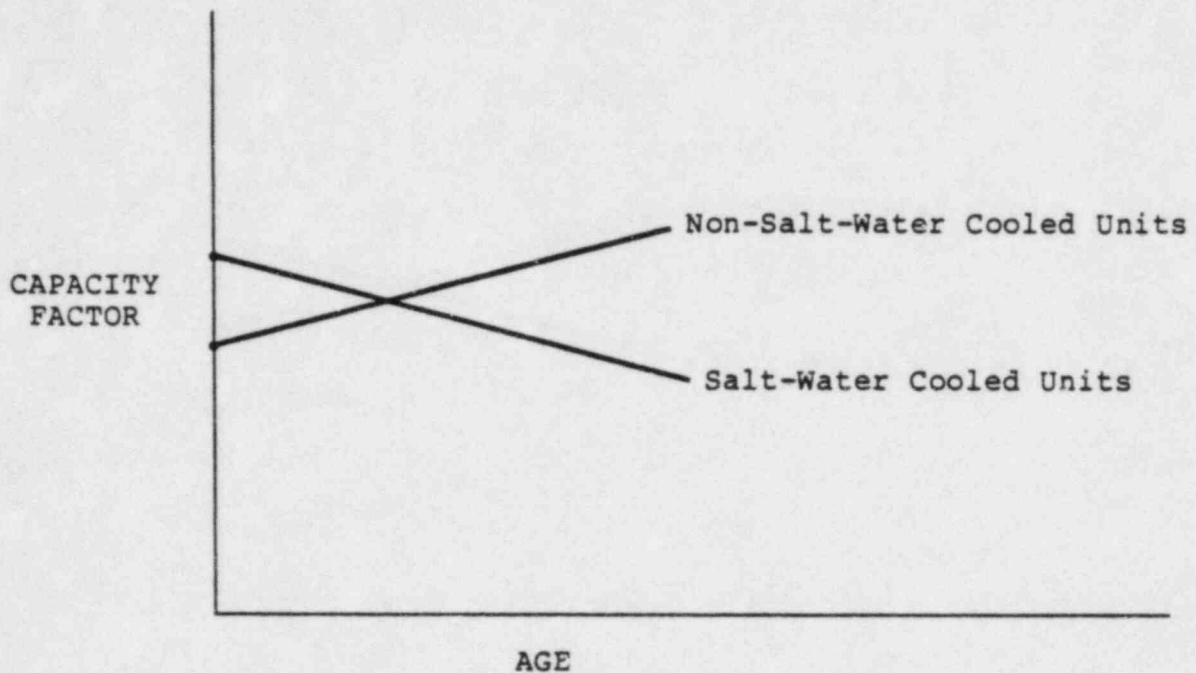
The basic set of independent variables (the X_i) used in the capacity factor analysis in this study are the unit's maximum dependable capacity (MDCU), use of cooling towers (TOWERSU=1 if they are used,

0 otherwise), use of salt water in the cooling system (SALTU=1 if it is used, 0 otherwise), the type of unit (PWRU=1 if it is a PWR, 0 otherwise), and a variable (AGE) which identifies the year of plant operation with which each capacity factor observation is associated. These are not an exhaustive set of potential explanatory variables, and indeed they do not prima facie provide significant explanatory power. Some of them, however, have already been used rather successfully in previous analyses, and the group as a whole represents a real expansion of the information considered to date.

Moreover, extensive use has been made of product terms, which entail new independent variables created as the product of two or more of the basic set of variables given above. The interpretation of these terms is straightforward. For example, if AGE, SALTU, and AGE x SALTU are among the variables in an equation (or model) under consideration, then a statistically significant value for the coefficient of the product term AGE x SALTU indicates differential capacity factor aging behavior for salt-water cooled nuclear power plants when compared with other types of plants. The coefficient of the SALTU term itself thus can be taken as providing an intercept value that estimates a baseline difference that is modified by the product term. These three terms together can characterize a general aging effect for all nuclear units (the AGE term) starting from a common baseline, a differential baseline effect for salt-water cooled units (the SALTU term), and a differential aging effect for salt-water cooled units (the SALTU x AGE term). Figure C-1 below illustrates this possibility.

Figure C-1

Hypothetical Effect of a Simple Product Term for Aging



The accuracy of regression analysis is predicated upon the assumption that all available information relevant to the explanation of the dependent variables (in this case the capacity factor) is incorporated into the model. Two sources of outage that contribute to the total outage data from which the capacity factor is formed are particularly troublesome in this regard. Plant outages for nuclear refueling and NRD-mandated shutdowns cause a significant and apparently random variation in observed capacity factors that has not been separately analyzed in previous research. If one is attempting principally to explain forced outage rates for nuclear units, inclusion of these outages in the capacity factor observation would in

theory lead to biased results. This should thus be corrected if credibility is to be achieved for the regression analysis.

If refuelling and NRC mandated outages are not related to the independent variables selected for a model of equipment and maintenance related outages the explanatory power of a model for the total or unadjusted capacity factor (incorporating all outages) may be found to be unnecessarily poor. Removal of this "noise" could lead to statistical results which are much improved over those found for the unadjusted capacity factor. This is especially likely in the case of capacity factors calculated, as is usually done, on an annual basis, since refuelling cycles generally do not occur on a regular yearly basis, but often each 14 to 18 months, thus affecting plant outages in different calendar years quite differently. Randomness can also be introduced by NRC related outages. As a consequence, an adjusted capacity factor resulting from the subtraction of refuelling and NRC-mandated outages was chosen as the dependent variable in this study. Since training and licensing outages, while not lengthy, introduce similar randomness, they too were subtracted. Adjustment is according to the formula:

$$\text{NCAPFAC2} = \text{Electric Generation} / [8760 \times \text{FRAC} - \text{OUTAGE}] \times \text{MDC}$$

where "MDC is the maximum dependable capacity of the plant, "FRAC" is the fraction of the year it was in commercial operation, and "OUTAGE" is the total outage hours for the categories for which adjustment is made.

This adjustment to the nuclear capacity factors analyzed is one of the important advances that the present study offers.

Data on nuclear unit outages for the years 1975 through 1981 were obtained from the NRC "grey book" data base on computer tape.* This data was processed by computer into outage hours for 16 categories of outage causes. The basic categories were equipment failure, maintenance, refueling, NRC mandated shutdown, training and examination, administrative causes, operator error, and "other" causes. Table C-1 provides capacity factors expressed as ratios and adjusted by subtracting outages due to refueling, NRC orders, and training and licensing.

Table C-2 provides some of the characteristics of the existing nuclear units whose operating experience has been used as the basis for the present study.

The use of adjusted capacity factors requires further correction of the regression analysis because the significance of each observation is no longer equal. For example, a 20 percent capacity factor for 600 hours of operation should not carry as much weight as one of 60 percent for a whole year (8760 hours). Also, the expected variance of observations on shorter periods is higher. The way to correct for this bias is to weight the estimates through the use of the generalized least squares (GLS) techniques. The weights are proportional to expected variance, which in this case was taken to be a linear function of the square of the inverse of the on-line hours (Ref. C-4).

* The "grey book" is the Licensed Operating Reactors Status Summary Report (NUREG-0020) issued periodically by the NRC. The data base underlying this report was obtained on computer tape from NRC for use in this analysis.

TABLE C-1
ADJUSTED CAPACITY FACTORS

	1970	1971	1972	1973	1974	1975	1976	1977	1978	1979	1980	1981
1. ARKANSAS 1.....						0.669	0.531	0.854	0.849	0.546	0.579	0.842
2. ARKANSAS 2.....						0	0	0	0	0	0.633	0.788
3. DUANE ARNOLD.....						0.453	0.664	0.785	0.306	0.643	0.778	0.668
4. BEAVER VALLEY 1.....						0	0.173	0.405	0.35	0.528	0.372	0.657
5. BIG ROCK POINT.....						0.518	0.654	0.804	0.715	0.233	0.912	0.919
6. BROWNS FERRY 1.....						0.151	0.148	0.771	0.707	0.849	0.829	0.898
7. BROWNS FERRY 2.....						0.071	0.195	0.667	0.784	0.872	0.77	0.801
8. BROWNS FERRY 3.....						0	0	0.751	0.757	0.83	0.859	0.856
9. BRUNSWICK 1.....						0	0	0.461	0.753	0.704	0.757	0.369
10. BRUNSWICK 2.....						0.61	0.359	0.499	0.693	0.746	0.557	0.475
11. CALVERT CLIFFS 1.....						0.766	0.873	0.875	0.8	0.74	0.82	0.845
12. CALVERT CLIFFS 2.....						0	0	0.837	0.783	0.865	0.911	0.884
13. CONNECTICUT YANKEE.....						0.967	0.953	0.899	0.968	0.994	0.955	0.961
14. D. C. COOK 1.....						0.626	0.761	0.646	0.878	0.73	0.918	0.921
15. D. C. COOK 2.....						0	0	0	0.657	0.754	0.746	0.829
16. COOPER STATION.....						0.51	0.646	0.715	0.8	0.812	0.77	0.654
17. CRYSTAL RIVER 3.....						0	0	0.666	0.38	0.756	0.855	0.757
18. DAVIS-BESSE 1.....						0	0	0	0.34	0.567	0.654	0.57
19. DRESDEN 1.....						0.7	0.806	0.512	0.844	0.84	0.682	0.775
20. DRESDEN 2.....						0.547	0.691	0.766	0.674	0.513	0.778	0.769
21. DRESDEN 3.....						0	0	0.684	0.841	0.703	0.807	0.482
22. FARLEY 1.....						0.501	0.612	0.741	0.726	0.808	0.83	0.811
23. J. A. FITZPATRICK.....						0.66	0.656	0.859	0.846	0.876	0.793	0.69
24. FORT CALHOUN.....						0.805	0.618	0.819	0.928	0.84	0.887	0.977
25. GINNA.....						0	0.624	0.624	0.729	0.779	0.722	0.695
26. HATCH 1.....						0	0	0	0	0.812	0.597	0.773
27. HATCH 2.....						0.697	0.348	0.76	0.8	0.004	0	0
28. HUMBOLDT BAY.....						0.614	0.598	0.653	0.826	0.846	0.686	0.663
29. INDIAN POINT 2.....						0	0.657	0.918	0.964	0.806	0.41	0.359
30. INDIAN POINT 3.....						0.745	0.894	0.534	0.52	0.841	0.925	0.962
31. KEWAUNEE.....						0.821	0.779	0.534	0.52	0.547	0.597	0.626
32. LA CROSS.....						0.751	0.835	0.875	0.857	0.923	0.747	0.845
33. MAINE YANKEE.....						0.721	0.786	0.841	0.902	0.885	0.782	0.564
34. MILLSTONE 1.....						0	0.6	0.627	0.777	0.722	0.925	0.869
35. MILLSTONE 2.....						0.781	0.849	0.928	0.857	0.937	0.84	0.741
36. MONTICELLO.....						0.57	0.77	0.879	0.836	0.809	0.852	0.906
37. NINE MILE POINT.....						0	0	0	0.849	0.755	0.796	0.839
38. NORTH ANNA 1.....						0	0	0	0	0	1.024	0.725
39. NORTH ANNA 2.....						0.703	0.632	0.595	0.78	0.77	0.791	0.61
40. O'CONNOR 1.....						0.56	0.633	0.588	0.73	0.836	0.681	0.695
41. O'CONNOR 2.....						0.669	0.713	0.77	0.902	0.847	0.741	0.793
42. O'CONNOR 3.....						0.676	0.774	0.836	0.826	0.84	0.767	0.526
43. OYSTER CREEK.....						0.451	0.792	0.914	0.66	0.9	0.718	0.946
44. PALISADES.....						0.567	0.801	0.705	0.828	0.931	0.75	0.72
45. PEACH BOTTOM 2.....						0.586	0.682	0.734	0.891	0.787	0.799	0.712
46. PEACH BOTTOM 3.....						0.441	0.62	0.63	0.746	0.825	0.826	0.799
47. PILLGRIM.....						0.739	0.944	0.929	0.911	0.836	0.74	0.727
48. POINT BEACH 1.....						0.863	0.928	0.961	0.963	0.907	0.911	0.955
49. POINT BEACH 2.....						0.838	0.815	0.927	0.924	0.72	0.827	0.972
50. PRARIE ISLAND 1.....						0.725	0.698	0.982	0.946	0.957	0.912	0.808
51. PRARIE ISLAND 2.....						0.634	0.627	0.611	0.71	0.767	0.734	0.85
52. QUAD CITIES 1.....						0.54	0.738	0.649	0.773	0.658	0.771	0.803
53. QUAD CITIES 2.....						0.245	0.288	0.977	0.724	0.904	0.859	0.472
54. RANCHO SECO.....												

TABLE C-1
ADJUSTED CAPACITY FACTORS

	(Continued)									
55. H. B. ROBINSON 2.....	0.804	1.059	0.711	0.801	0.886	0.7	0.649			
56. SALEM 1.....	0	0.379	0.479	0.427	0.427	0.74	0.655			
57. SAN ONOFRE 1.....	0.892	0.871	0.612	0.872	0.879	0.294	0.204			
58. ST. LUCIE 1.....	0	0.531	0.785	0.894	0.912	0.902	0.94			
59. SURRY 1.....	0.786	0.678	0.875	0.893	0.871	0.483	0.35			
60. SURRY 2.....	0.855	0.569	0.72	0.813	0.964	0.899	0.922			
61. THREE MILE ISLAND 1...	0.815	0.867	0.956	0.954	0.33	0	0			
62. TROJAN.....	0	0.345	0.689	0.79	0.714	0.88	0.837			
63. TURKEY POINT 3.....	0.843	0.879	0.935	0.916	0.81	0.862	0.188			
64. TURKEY POINT 4.....	0.915	0.782	0.786	0.774	0.863	0.797	0.968			
65. VERMONT YANKEE.....	0.872	0.824	0.927	0.794	0.893	0.814	0.929			
66. YANKEE ROWE.....	0.937	0.817	0.874	0.938	0.857	0.215	0.764			
67. ZION 1.....	0.539	0.677	0.663	0.857	0.77	0.757	0.914			
68. ZION 2.....	0.53	0.513	0.882	0.912	0.678	0.579	0.693			

TABLE C-2

NUCLEAR UNIT CHARACTERISTICS

	PWR	SALT WATER	MDC	TOWERS	STEAM SYSTEM	C. O. DAT2
1. ARKANSAS 1.....	1	0	836	0	1	74.97
2. ARKANSAS 2.....	1	0	858	1	2	80.23
3. DUANE ARNOLD.....	0	0	515	1	4	75.09
4. BEAVER VALLEY 1.....	1	0	810	1	3	76.75
5. BIG ROCK POINT.....	0	0	64	0	4	63.24
6. BROWNS FERRY 1.....	0	0	1065	1	4	74.58
7. BROWNS FERRY 2.....	0	0	1065	1	4	75.16
8. BROWNS FERRY 3.....	0	U	1065	1	4	77.16
9. BRUNSWICK 1.....	0	1	790	0	4	77.21
10. BRUNSWICK 2.....	0	1	790	0	4	75.84
11. CALVERT CLIFFS 1.....	1	1	825	0	2	75.35
12. CALVERT CLIFFS 2.....	1	1	825	0	2	77.25
13. CONNECTICUT YANKEE.....	1	0	555	0	3	38.00
14. D. C. COOK 1.....	1	0	1044	0	3	75.65
15. D. C. COOK 2.....	1	0	1082	0	3	78.50
16. COOPER STATION.....	0	0	764	0	4	74.50
17. CRYSTAL RIVER 3.....	1	1	782	0	1	77.12
18. DAVIS-BESSE 1.....	1	0	874	1	1	78.50
19. DRESDEN 1.....	0	0	200	0	4	60.00
20. DRESDEN 2.....	0	0	772	0	4	70.44
21. DRESDEN 3.....	0	0	773	0	4	71.88
22. FARLEY 1.....	1	0	804	1	3	77.92
23. J. A. FITZPATRICK.....	0	0	810	0	4	75.57
24. FORT CALHOUN.....	1	0	478	0	2	74.47
25. GINNA.....	1	0	470	0	3	70.46
26. HATCH 1.....	0	0	757	1	4	76.00
27. HATCH 2.....	0	0	771	1	4	79.68
28. HUMBOLDT BAY.....	0	1	65	0	4	60.00
29. INDIAN POINT 2.....	1	1	864	0	3	74.58
30. INDIAN POINT 3.....	1	1	965	0	3	76.66
31. KEWAUNEE.....	1	0	512	0	3	74.42
32. LA CROSS.....	0	0	48	0	-	69.84
33. MAINE YANKEE.....	1	1	810	0	2	74.99
34. MILLSTONE 1.....	0	1	654	0	4	71.16
35. MILLSTONE 2.....	1	1	864	0	2	75.99
36. MONTICELLO.....	0	0	536	1	4	71.41
37. NINE MILE POINT.....	0	0	610	0	4	69.92
38. NORTH ANNA 1.....	1	0	865	0	3	78.43
39. NORTH ANNA 2.....	1	0	890	0	3	80.96
40. OCONEE 1.....	1	0	660	0	1	73.54
41. OCONEE 2.....	1	0	860	0	1	74.69
42. OCONEE 3.....	1	0	860	0	1	74.96
43. OYSTER CREEK.....	0	1	620	0	4	69.92
44. PALISADES.....	1	0	635	1	2	71.92
45. PEACH BOTTOM 2.....	0	0	1051	1	4	74.51
46. PEACH BOTTOM 3.....	0	0	1035	1	4	74.99
47. PILGRIM.....	0	1	670	0	4	72.92
48. POINT BEACH 1.....	1	0	495	0	3	70.97
49. POINT BEACH 2.....	1	0	495	0	3	72.75
50. PRARIE ISLAND 1.....	1	0	503	1	3	73.96
51. PRARIE ISLAND 2.....	1	0	500	1	3	74.97
52. QUAD CITIES 1.....	0	0	769	0	4	73.13
53. QUAD CITIES 2.....	0	0	769	0	4	73.19
54. RANCHO SEC0.....	1	0	873	1	1	75.29

TABLE C-2

NUCLEAR UNIT CHARACTERISTICS
(Continued)

55. H. B. ROBINSON 2.....	1	0	665	0	3	71.18
56. SALEM 1.....	1	1	1079	0	3	77.4
57. SAN ONOFRE 1.....	1	1	436	0	3	68.0
58. ST. LUCIE 1.....	1	1	777	0	2	76.5
59. SURRY 1.....	1	1	775	0	3	72.97
60. SURRY 2.....	1	1	775	0	3	73.33
61. THREE MILE ISLAND 1...	1	0	776	1	1	74.0
62. TROJAN.....	1	0	1080	1	3	76.0
63. TURKEY POINT 3.....	1	1	646	0	3	72.5
64. TURKEY POINT 4.....	1	1	646	0	3	73.47
65. VERMONT YANKEE.....	0	0	504	1	4	72.92
66. YANKEE ROWE.....	1	0	175	0	3	61.5
67. ZION 1.....	1	0	1040	0	3	74.0
68. ZION 2.....	1	0	1040	0	3	74.7

Notes

PWR: PWR Unit if 1; BWR if 0

Salt Water: Salt water used for cooling if 1; fresh water if 0

MDC: Maximum dependable capacity net MW (maximum electrical output during the most restrictive seasonal conditions, less the normal station service loads)

Towers: Cooling towers if 1; none if 0

Steam System: Supplier of steam system (Babcock and Wilcox, 1; Combustion Engineering, 2; Westinghouse, 3; or General Electric, 4)

C.O. Date: Date of initial commercial operation (year, followed by the fraction of the year that had passed by the point of commercial operation. Thus, Yankee Rowe started commercial operation at 61.50, or July 1, 1961).

First years of operation are included among the capacity factor observations, and thereby in these analyses, since the GLS estimation procedure weights their significance appropriately.

Outage data for the Dresden #1 unit is not presently available in the NRC data base, and hence this unit was not included in the analysis. Exclusion of this unit's experience tends to bias the capacity factor results of this study on the high side. Similarly, Three Mile Island #2 was excluded, as were Indian Point #1 and Humboldt Bay after 1978. Year 1980 data for Arkansas #2 was unintentionally excluded. Moreover, no operating experience prior to 1975 has been analyzed since the unit-specific (as opposed to station-specific) outage data were not available on the NRC tape.

Modelling Considerations

Simple linear regression using the basic set of independent variables -- MDCU, PWRU, SALTU, TOWERSU, and AGE -- produced rather weak results. The model employed and the regression results are given explicitly in Table C-3 below.

Note the only term here with strong statistical significance is the PWRU term, while the SALTU and AGE terms are only found to be significant at 90+ percent. Note, also, the poor R-SQUARED (.07).

Addition of various cross product terms to the regression equation (e.g. AGE x MDCU, AGE x SALTU, PWRU x MDCU, SALTU x PWRU) yielded significantly improved results, and this modelling direction was pursued on a systematic basis. Moreover, in an attempt to capture long term trends two methods were explored; the addition of quadratic age terms (e.g. AGE² x MDCU; etc.), and the use of broken linear terms. These approaches were taken in order to examine whether the

TABLE C-3

INITIAL REGRESSION ON BASIC SET OF VARIABLES

<u>Term in Equation</u>	<u>Coefficient of Term</u>	<u>t-Statistic</u>
1	.717	13.7
MDCU	-5.77×10^{-5}	-1.23
PWRU	.071	4.20
SALTU	-.034	-1.75
AGE	.005	1.76
TOWERSU	3.73×10^{-4}	.016

Number of Variables = 6
R-Squared = .069
Corrected R² = .058

Standard Error of Regression = .140
F(5/414) = 6.18
COND(X) = 15.5

basic age results, for example maturation in early years, could be expected to continue beyond those years or whether a change in the capacity factor aging behavior would be found. If such additional (i.e. quadratic or broken linear age) terms proved to be statistically significant then the latter conclusion would be indicated.

Illustration of the use of quadratic and broken linear approaches can be found in Figures C-2, C-3, and C-4. Figure C-2 shows how a hypothetical set of observations could be explained by a simple linear term (e.g. in any one of the age variables; AGE or AGE x SALTU). Quadratic terms start out small and become rapidly larger. If a quadratic term is added to the linear and found to be statistically significant, it means that the long term behavior of the same set of observations (the dependent variable capacity factor) is better estimated by the sum of linear and quadratic terms than by the linear alone. This can be seen by comparing Figure C-3 to Figure C-2. In Figure C-3 the resulting estimation is the solid line which is the sum of the linear and quadratic (dashed) lines.

Broken linear age terms can be used to estimate the behavior of the capacity factors over limited segments of time within the operating experience of the nuclear units. Consider Figure C-4. In this illustration example line A (beginning as a broken line and continuing as solid) represents an overall long-term aging trend, while line B is added to account for early year (i.e. maturation) behavior. The actual estimate is the sum of these two lines, i.e. the solid line beginning with line segment C (early maturation). If the coefficients of both lines (A and B) are found to be statistically significant, it means that actual capacity factor behavior is better

FIGURE C-2

Illustration of a Simple Linear Specification

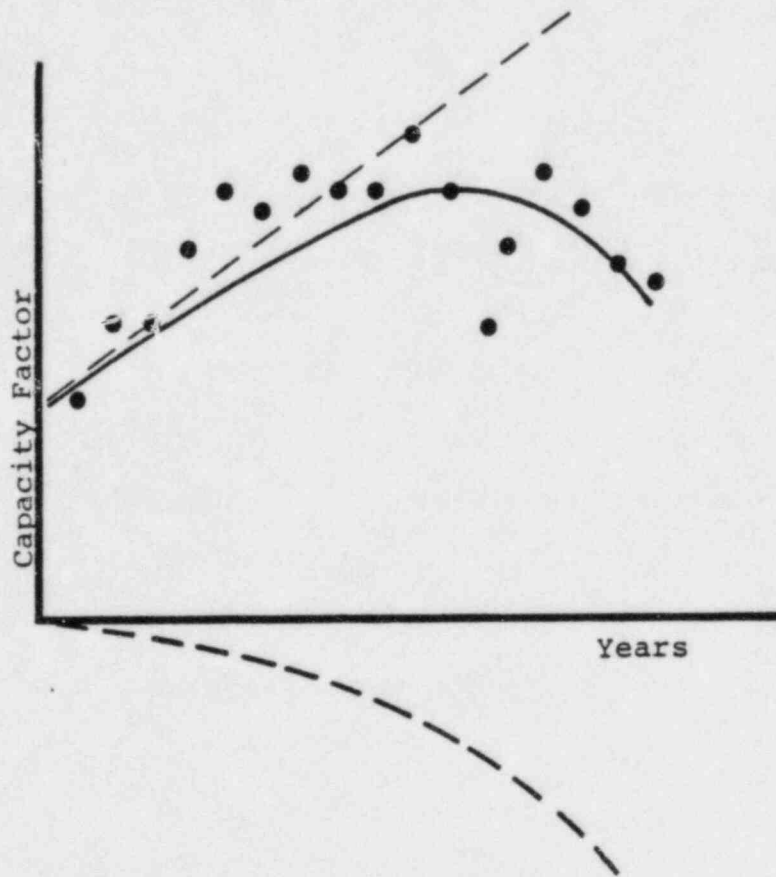
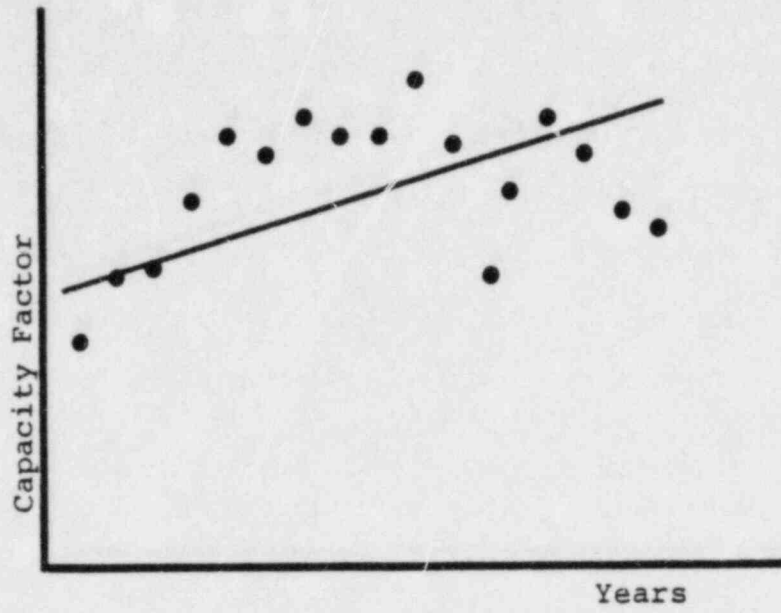


FIGURE C-3

Illustration of a Linear Plus Quadratic Specification

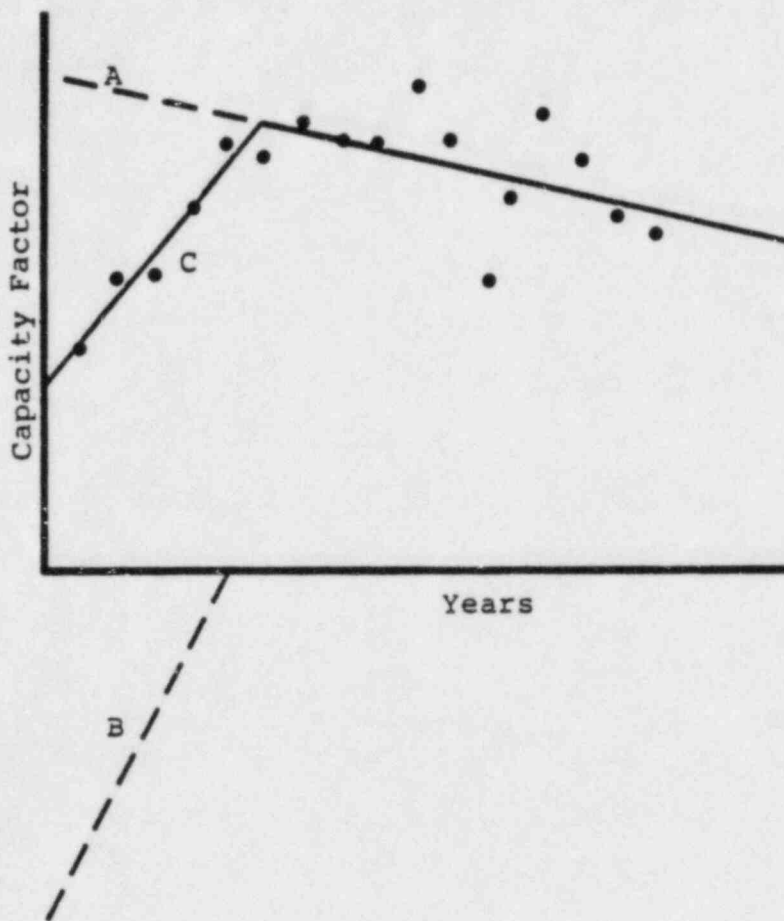


FIGURE C-4
Illustration of a Broken
Linear Specification

described by the broken linear than by a simple linear age term (compare Figures C-2 and C-4). Note, finally, that while both the quadratic (Figure C-3) and broken linear Figure C-4) estimations have comparable explanatory power with regard to the observations, they have quite different long term behavior. In either case statistically significant results for this illustrative example would indicate that capacity factors experienced early maturation followed by long-term decline.

The broken linear method was ultimately selected over the quadratic approach. The basic reasons for this choice was that the results of the broken linear approach were easier to interpret, more conservative with regard to long term capacity factor prediction, and potentially much more accurate given the greater number of functions of age used (four). Given the limited number of operating years within the existing nuclear plant data base, a finding of a slow down or leveling of capacity factor maturation by use of a quadratic age term (i.e., a negative coefficient for this term) provide serious problems for prediction of long term behavior. While a leveling off of maturation could be embodied in the data base a quadratic term which explains this could misleadingly indicate an extremely rapid decline in just a few years thereafter. The long term aging effects could be further explored by adding higher order (e.g., cubic) terms. The introduction of such terms could have a moderating effect on the rapid capacity factor decline associated with the quadratic model, but would be difficult to justify statistically at this point.

While the broken linear approach was chosen here, it is interesting to note that the general results were similar for both broken linear and quadratic models. That is, they have comparable

explanatory power with respect to the observations embodied in actual operating experience.

In addition to a general age term, four broken linear terms were tested for significance both alone and in product terms containing AGE. These were called AGE2, AGE4, AGE6, and AGE8. The values for these terms were established by subtraction of 2, 4, 6, and 8, respectively, from a nuclear unit's age in a given year of its operation and setting to zero all of the resulting values that were greater than zero. Each of these variables has a sequence of negative values whose absolute magnitude decreases by 1 each year until zero is reached.

This technique produces four line segments in the first eight years of operation, similar to the simple broken linear illustration discussed earlier. It is employed in an attempt to capture the shape and duration of early maturation effects, while the simple AGE terms capture long-term behavior. The procedure for choosing which broken linear age terms to include in the model was to begin by including all of them and to follow this by eliminating those which contributed insufficiently to the explanatory power of the equation. With this procedure AGE8 was not found to be significant in any of the models examined.

Analysis of Adjusted Capacity Factors

The model selected and the linear regression results are given in Table C-4. The terms in the equation for the adjusted nuclear capacity factor (NCAPFAC2) are defined in Table C-5. Some terms not introduced in the earlier discussion of the basic independent variables were incorporated in the model to explore additional relationships.

TABLE C-4

FINAL REGRESSION RESULTS FOR ADJUSTED CAPACITY FACTORS

Name of Coefficient	Term in Equation	Coefficient of Term	t-Statistic
A	1	.625	6.10
B	MDCU	-7.53×10^{-5}	-.528
Z	MDCU x PWRU	-3.44×10^{-4}	-3.73
C	PWRU	.527	5.01
G	SALTU	.723	4.33
E	AGE	1.35×10^{-4}	.013
X1	MDCU x SALTU	-5.35×10^{-4}	-3.73
K	PWRU x TOWERSU	-.143	-3.30
W	AGE x PWRU	-.021	-3.32
D	AGE x MDCU	3.29×10^{-5}	2.31
L	TOWERSU	.101	2.84
S	SALTU x AGE	-.050	-4.29
F	SALTU x PWRU	.133	1.78
H	SALTU x PWRU x AGE	-.028	-2.82
L3	AGE6	.036	1.52
M2	AGE4 x MDCU	1.07×10^{-4}	3.55
M3	AGE6 x MDCU	-7.75×10^{-5}	-1.95
N2	AGE4 x SALTU	-.079	-1.87
N3	AGE6 x SALTU	.105	3.24
X2	BWSTM	-.089	-2.30
X3	WESTM	-.035	-1.30
X4	TMI	.002	.131
X5	TMI x BWSTM	-.025	-.543

Number of Variables = 23
 R-Squared = .362
 Corrected R² = .327

Standard Error of Regression = .118
 F(22/397) = 10.2
 COND(X) = 81.4

TABLE C-5

INDEPENDENT VARIABLE DEFINITIONS

<u>Variable Name</u>	<u>Definition</u>
MDCU	Unit size in megawatts
PWRU	1 if unit is pwr 0 otherwise
SALTU	1 if unit is salt water cooled 0 if otherwise
AGE	Years of commercial operation according to calendar years. The first calendar year of operation averages only one-half a year of plant operation.
TOWERSU	1 if unit has cooling tower 0 otherwise
AGE4	AGE-4 for Age \leq 4 0 otherwise
AGE6	Age-6 for Age \leq 6 0 otherwise
BWSTM	Babcock and Wilcox Steam System
WESTM	Westinghouse Steam System
TMI	1 if year of operation is 1980, 1981 0 otherwise (This is to estimate the effect of the Three Mile Island event.)

The regression summarized in Table C-4 has an R-SQUARED of 0.36, which is much higher than the results heretofore reported in the literature. The standard error is about 0.12, which means that 68 percent of the adjusted capacity factors estimated by this equation will fall within 12 percent of the actual observations. Its value of 81 for COND(X) indicates that collinearity is not a serious problem.

The F-statistic indicates more than sufficient explanatory power for all 23 variables collectively at the 99%+ confidence level.

Table C-4 also presents the values, standard errors, and t-statistics for each of the coefficients in the regression. The interpretation of these results is straightforward. The estimated value for a coefficient is its most likely value. The standard error is a probability measure of the difference between actual and predicted values. There is a 68 percent probability that the estimate will be within one standard error of the actual value. The t-statistic measures the likelihood that the coefficient is significantly different from zero, that is, whether the independent variable is statistically significant. A t-statistic of absolute value equal to or greater than 1.645 indicates that the probability is 90 percent that the coefficient differs from zero. A value greater than 1.96 indicates a 95 percent probability, and one of 2.57 or greater indicates a 98 percent probability.

The most important terms in the regression are those related to capacity factor aging effects. The coefficients of these terms will be reviewed first. Reference can be made to Table C-4.

General aging effect: Coefficient E has the estimated value of .000135. If accurate this would mean that the average adjusted capacity factor for nuclear units increases almost not at all, other factors equal. In fact, the rather high standard error and near zero t-statistic found here indicate that there is no significant general aging effect. Rather one must look to other more complex terms in the regression equation (with AGE) to see whether they can capture or explain general aging behavior.

The only other general age term in the model is AGE6. Its coefficient L3 indicates an average general capacity factor maturation rate of 3.6 percent per year for the first six years of operation. However, this coefficient is found to be significant only at the 80 percent confidence level.

PWR aging effect: The value of coefficient W for the product term AGE x PWRU suggests a 2 percent annual decline in the adjusted capacity factor for PWR units after their 6th year of operation. Unlike the E coefficient for aging in general, W is estimated to be significant at the 99.8 percent level. Broken linear terms were not found to be significant in the case of PWR-specific aging effects.

Size related aging effects: The value of coefficient D for the product term AGE x MDCU estimates the effect of a nuclear unit's size on the general long-term variation of its capacity factor. In order to obtain the estimated annual effect this coefficient must be multiplied by the unit's size (MDCU). For a 1000 MW plant of any type this general long-term size related aging effect is estimated to embody a 3.2 percent annual increase, as opposed to 1.6 percent for a 500 MW unit. This coefficient is found to be significant at the 95 percent confidence level.

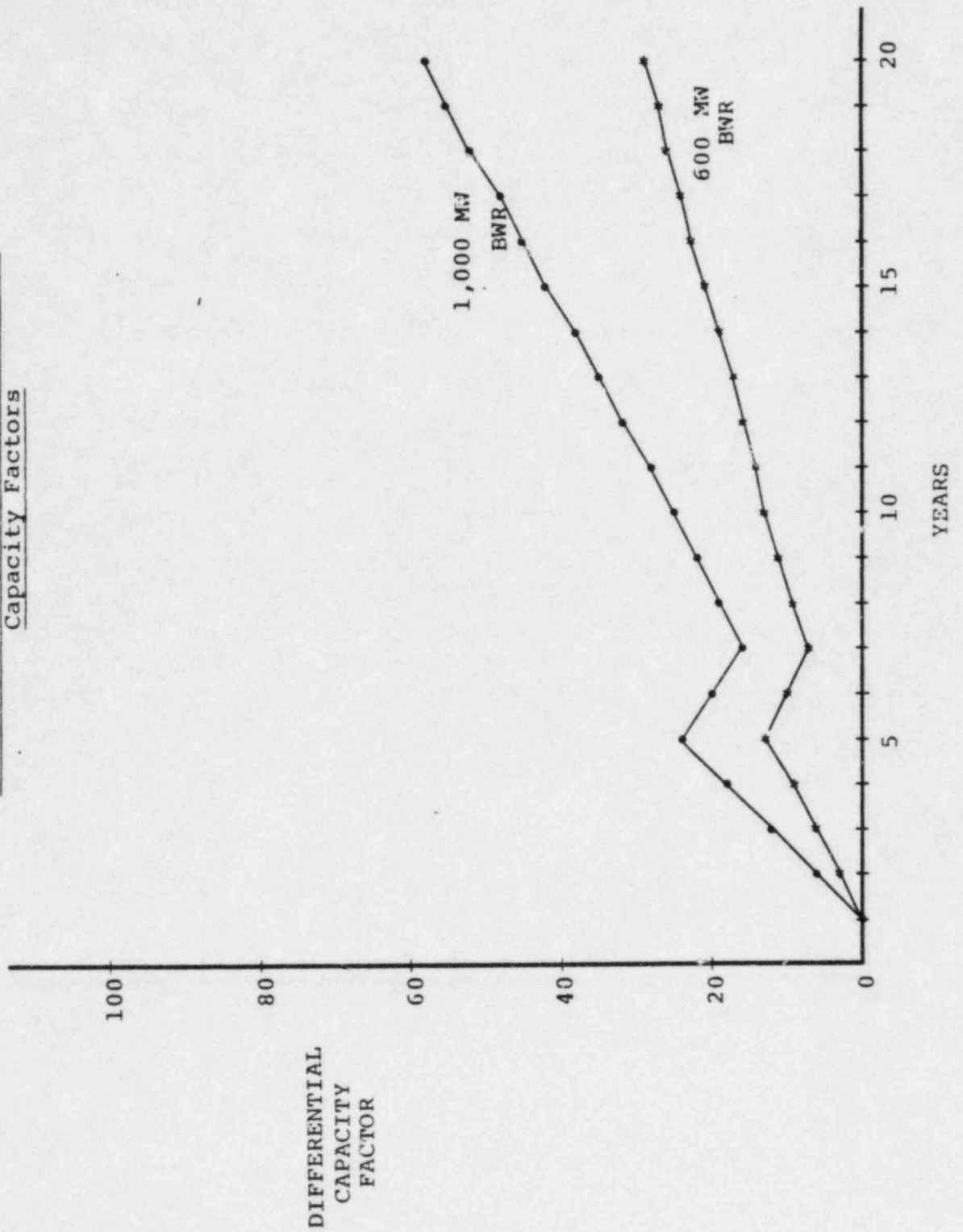
Since AGE, AGE x MDCU, and AGE x PWR are the only non salt-water cooling related age variables representing long-term adjusted factor behavior, it can be seen that a net long-term growth in capacity factors of BWR units which are not salt-water cooled has been estimated. This result will be reviewed later.

The broken linear age coefficients M2 and M3 for the variables AGE4 x MDCU and AGE6 x MDCU, respectively, are both found to be significant at the 95+ percent confidence level. These imply early maturation effects, which are greater for larger units, followed by a decline in the years 5-7, followed by continued maturation. The decline and subsequent maturation are both greater for larger units. Figure C-5 shows the estimated magnitude of these effects for 600 MW and 1000 MW BWR units not cooled by salt-water. The peak could be real, but sharpened by the regression specification, or it could be an artifact of the data base. Since performance data prior to 1975 were not available, the data base could be comprised mostly of units with data for the pre-maturity years and others for the post-maturity years but not the first 4-6 years.

Salt-water cooling-related effects: Salt or brackish water is used in the cooling systems of 20 nuclear units, 14 PWRs and 6 BWRs (see Table C-2). These are cooled by oceans, bays, or rivers with tidal flows. The regression analysis summarized in Table C-3 indicates that salt-water cooled nuclear plants have sharply reduced performance over time. The salt-water related aging effects are represented by the terms SALTU x AGE (a general long-term effect for these units), SALTU x AGE4 and SALTU x AGE6 (a general early year effect for these units), and SALTU x PWR x AGE (a differential long-term effect

FIGURE C.5

Size Related Age Trends for Adjusted
Capacity Factors



for PWR units). In addition, a SALTU x MDCU term accounts for a differential effect for salt-water units related to their size. Finally, two other salt-water cooling terms, SALTU (general effect) and SALTU x PWR (PWR effect) provide the intercepts for the aging effect product terms given above. Two of these estimations (coefficients N2 and F) were found to be significant at about the 95 percent confidence level and the other five are significant at greater than the 99 percent level.

Coefficient S of the SALTU x AGE term measures the differential average annual long-term percentage decline of capacity factors associated with salt-water cooled nuclear units at about 5 percent per year. The coefficients of the broken linear terms AGE4 x SALTU and AGE6 x SALTU indicate a different behavior over the first six years for such units. Taken together, these coefficients (N2 and N3) imply aging behavior that is opposite to that reported earlier for the size related aging effects. In this case performance first declines, then improves sharply, and then declines again.

Coefficient H for the SALTU x PWRU x AGE term estimates a further negative age effect for salt-water cooled units of the PWR type, a decline of almost 3 percent per year. No significant early operating year effects were found. This effect is likely due to the well-noted faster deterioration of steam generators in salt-water cooling environments (Ref. C-5).

Coefficient X1 estimates an across-the-board decline in adjusted capacity factors of salt-water cooled plants with increasing size. This differential amounts to a 26 percent lower base line performance for a 600 MW unit.

Remaining terms in the equation: Coefficients X2 and X3 measure differential performance for reactors with Babcock & Wilcox and Westinghouse steam systems, respectively. It can be seen that Babcock & Wilcox reactors are expected to have a capacity factor 9 percent lower than other non-Westinghouse reactors. All other things equal, Westinghouse reactors are expected to have a 3.5 percent lower performance, but the low t-statistic for X3 indicates uncertainty regarding this estimate.

Coefficients X4 and X5 are present in the equation to capture any "post-TMI" effects on nuclear unit performance. "TMI" is a dummy variable which is 1 for the years 1979, 1980 and 1981. The near 0 t-statistic for coefficients X4 and X5 shows that all general post-TMI effects have been corrected for by the previously discussed adjustment of capacity factors for refueling and NRC mandated shut-downs.

The remaining coefficients are intercept terms for the various related coefficients. The exceptions are K and L which estimate the impact of cooling towers on plant performance. Coefficient L estimates that cooling towers improve reactor performance by an average of 10 percent for BWR units. Coefficient K estimates that PWR units with cooling towers show a differential negative performance of about 14 percent, for a net negative effect of about a 4 percent reduction in capacity factor.

Coefficient F is the salt-water cooled PWR intercept, G is the general salt-water plant intercept, C is the PWR unit intercept term, and Z is the size of PWR intercept term.

The model as a whole: The previous discussion has focused attention upon the specific effects of each term in the equation specified. Summary statistics, presented at the beginning of this section show that the specification has relatively good explanatory power for the observed variations in capacity factors. However, because of the rather complex nature of this equation, involving the superposition of many terms, it is difficult to see by cursory inspection how the various terms contribute together to estimate yearly capacity factors for nuclear units with various reactor tyupes, sizes, cooling systems, ages, etc. It is therefore useful to apply the equation to several generic cases to illustrate the overall results of the regression analysis.

Table C-6 shows the adjusted capacity factors expressed as ratios and estimated by the equation for each year of operation for each of eight composite nuclear power plant types: BWRs and PWRs of 600 and 1000 MW, with and without salt-water cooling systems. Figures C-6 through C-9 illustrate the general results graphically.

Inspection of these results shows that salt-water related effects dominate all others, causing adjusted capacity factors for both BWR and PWR units of either size to decline rapidly after several years of maturation. Capacity factors of salt-water cooled PWRs are found to decline much faster than those of salt-water cooled BWRs. Moreover, large salt-water cooled PWRs are found to have much poorer initial performance and even more rapid decline than smaller such units.

TABLE C - 6

Adjusted Capacity Factors
(BWR)

600 MW BWR No Salt		Age*			
1	0.404022	0.478342	0.552662	0.626982	
5	0.701301	0.710044	0.718787	0.73959	
9	0.760394	0.781197	0.802	0.822804	
13	0.843607	0.864411	0.885214	0.906017	
17	0.926821	0.947624	0.968427	0.989231	
21	1.01003	1.03084	1.05164	1.07244	
25	1.09325	1.11405	1.13485	1.15566	
29	1.17646	1.19726			

600 MW BWR Salt		Age			
1	0.460154	0.510611	0.561067	0.611525	
5	0.661982	0.727597	0.793214	0.763837	
9	0.73446	0.705085	0.675708	0.646332	
13	0.616956	0.58758	0.558204	0.528828	
17	0.499452	0.470075	0.440699	0.411325	
21	0.381948	0.352571	0.323195	0.293818	
25	0.264442	0.235066	0.20569	0.176313	
29	0.146938	0.117562			

1000 MW BWR No Salt		Age			
5	0.404613	0.503889	0.603166	0.702443	
9	0.801719	0.791701	0.781683	0.815921	
13	0.850158	0.884396	0.918633	0.952871	
17	0.987109	1.02135	1.05558	1.08982	
21	1.12406	1.1583	1.19253	1.22677	
25	1.26101	1.29525	1.32948	1.36372	
29	1.39796	1.4322	1.46644	1.50067	
29	1.53491	1.56915			

1000 MW BWR Salt		Age			
1	0.249287	0.3247	0.400113	0.475527	
5	0.550941	0.597796	0.644651	0.628708	
9	0.612766	0.596825	0.580883	0.564941	
13	0.548998	0.533057	0.517116	0.501173	
17	0.485232	0.469289	0.453347	0.437407	
21	0.421465	0.405523	0.389581	0.373639	
25	0.357697	0.341755	0.325813	0.309871	
29	0.293929	0.277987			

* The capacity factors for each age category are to be read across in groups of four years beginning with the year indicated in the "Age" column.

TABLE C-6(cont.)

Adjusted Capacity Factors
(PWR)

600 MW PWR
No Salt

Age				
1	0.708445	0.760637	0.812829	0.865021
5	0.917213	0.903828	0.890444	0.889119
9	0.887795	0.886471	0.885147	0.883823
13	0.882498	0.881174	0.87985	0.878526
17	0.877201	0.875877	0.874553	0.873229
21	0.871905	0.87058	0.869256	0.867932
25	0.866608	0.865284	0.863959	0.862635
29	0.861311	0.859987		

600 MW PWR
Salt

Age				
1	0.86533	0.865767	0.866203	0.866643
5	0.867081	0.882679	0.898276	0.818881
9	0.739486	0.660092	0.580697	0.501301
13	0.421907	0.342511	0.263117	0.183721
17	0.104327	0.024931	-0.054464	-0.133857
21	-0.213253	-0.292648	-0.372044	-0.451439
25	-0.530834	-0.610229	-0.689624	-0.769019
29	-0.848414	-0.927809		

1000 MW PWR
No Salt

Age				
1	0.568561	0.64571	0.722859	0.800008
5	0.877157	0.845011	0.812865	0.824976
9	0.837086	0.849196	0.861306	0.873416
13	0.885526	0.897636	0.909746	0.921856
17	0.933966	0.946076	0.958186	0.970297
21	0.982407	0.994517	1.00663	1.01874
25	1.03085	1.04296	1.05507	1.06718
29	1.07929	1.0914		

1000 MW PWR
Salt

Age				
1	0.513989	0.539384	0.564779	0.590174
5	0.615569	0.612403	0.60924	0.543279
9	0.477318	0.411358	0.345397	0.279436
13	0.213474	0.147514	0.081554	0.015593
17	-0.050368	-0.116329	-0.182289	-0.248249
21	-0.314211	-0.380171	-0.446132	-0.512093
25	-0.578054	-0.644015	-0.709975	-0.775937
29	-0.841897	-0.907858		

Figure C-6
ADJUSTED CAPACITY FACTORS
SMALL BWR
600 MW SALT

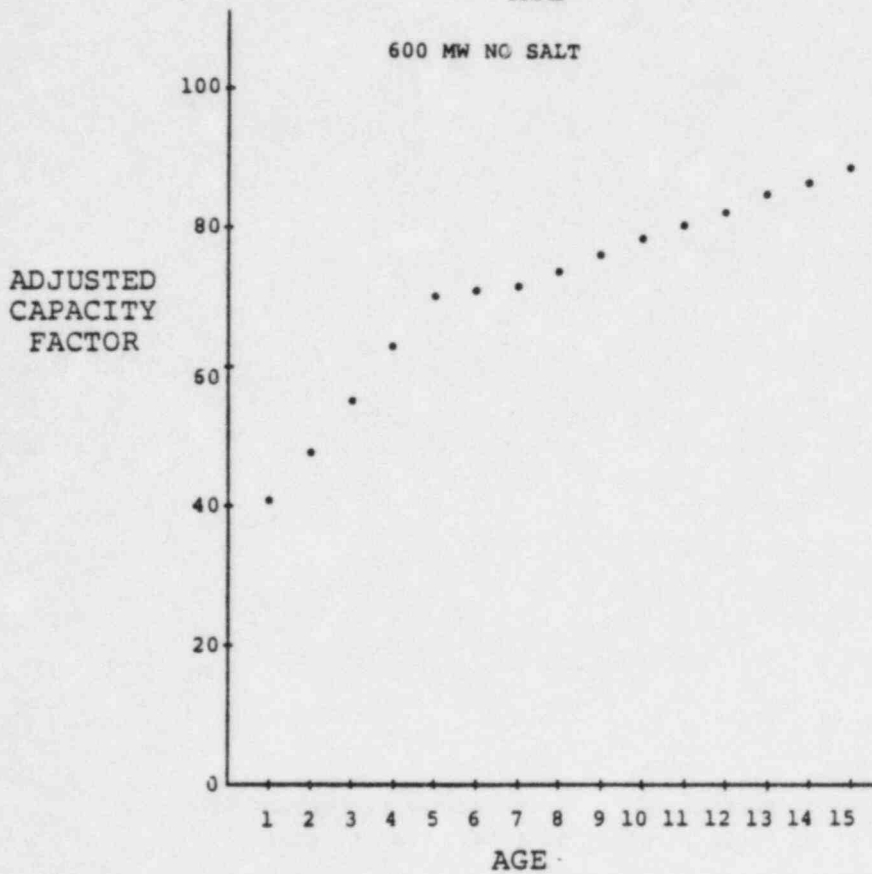
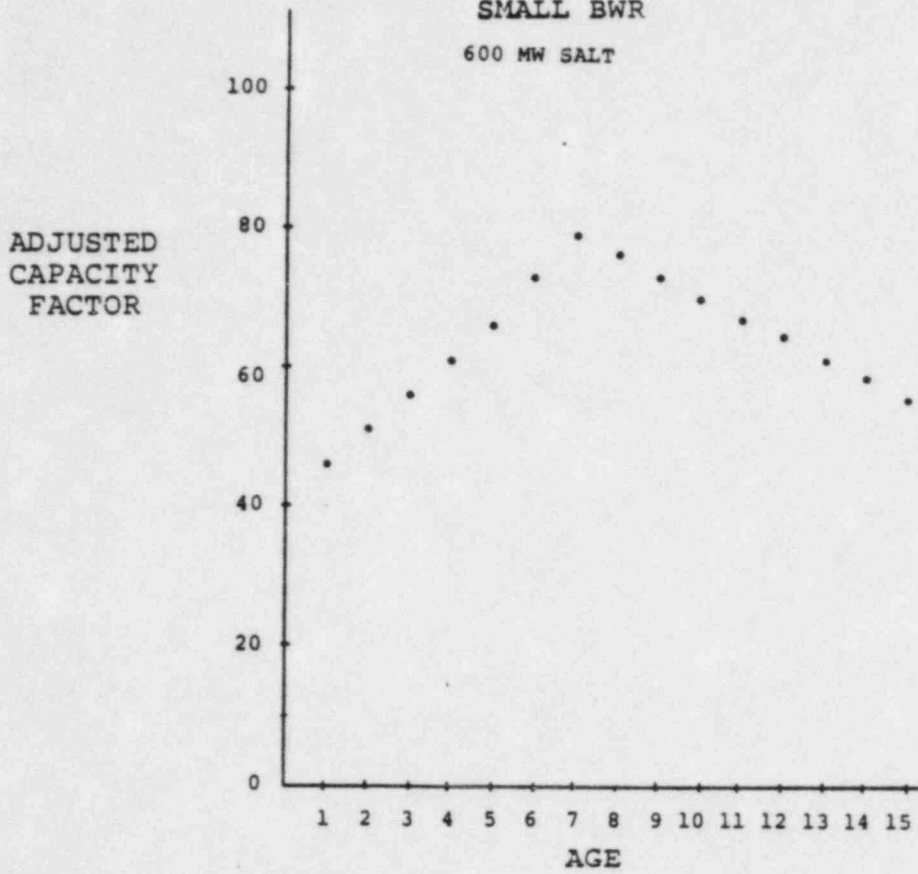
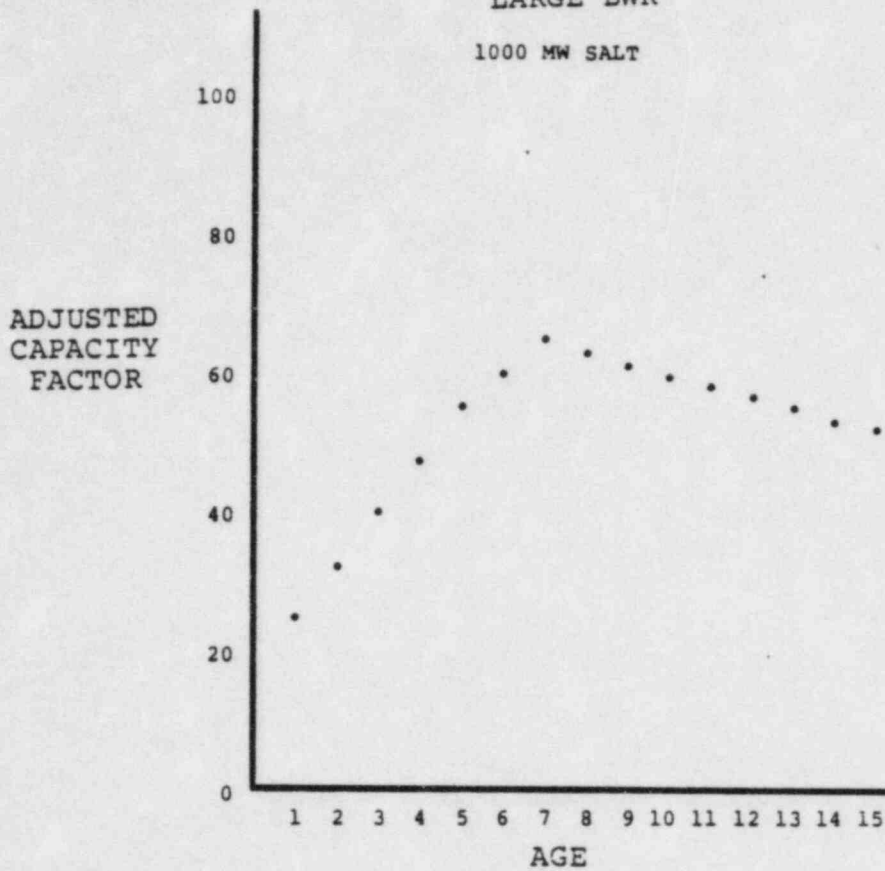


Figure C-7

ADJUSTED CAPACITY FACTORS

LARGE BWR

1000 MW SALT



1000 MW NO SALT

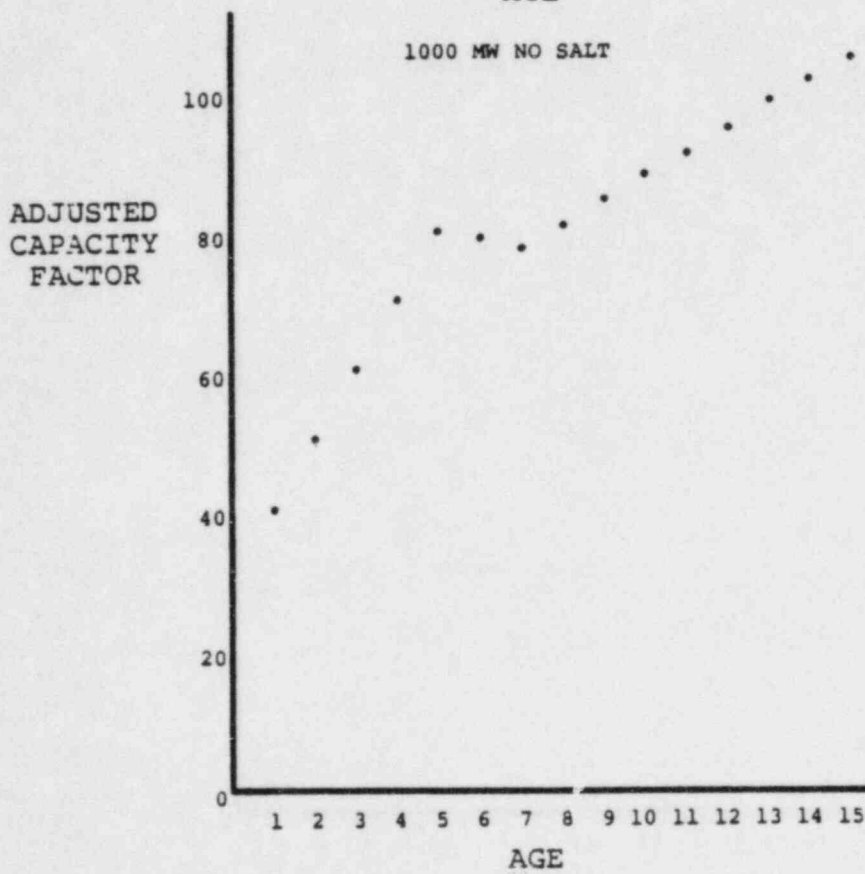
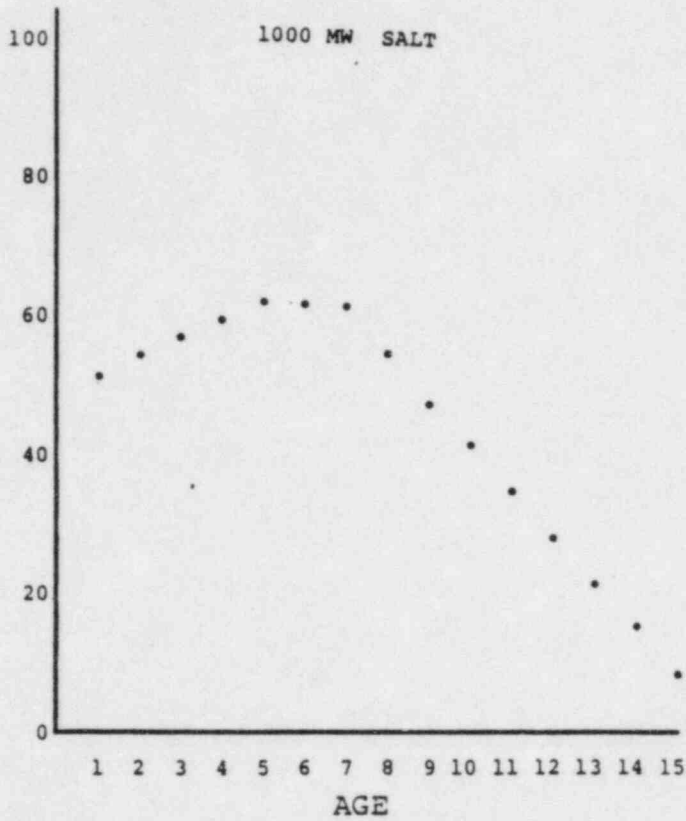


Figure C-9

ADJUSTED CAPACITY FACTORS
LARGE PWR

ADJUSTED
CAPACITY
FACTOR



ADJUSTED
CAPACITY
FACTOR

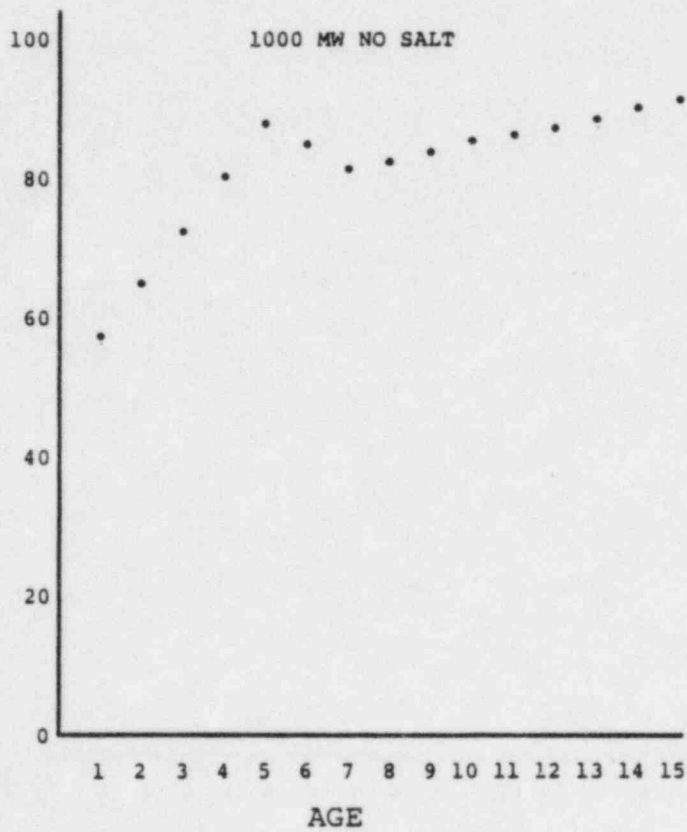
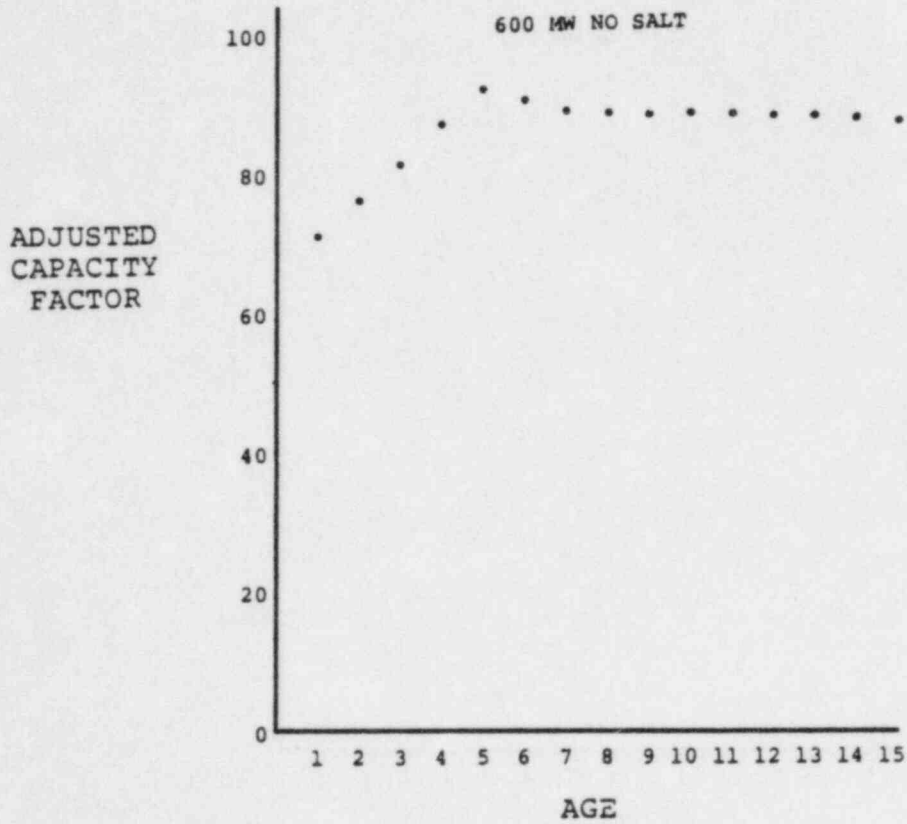
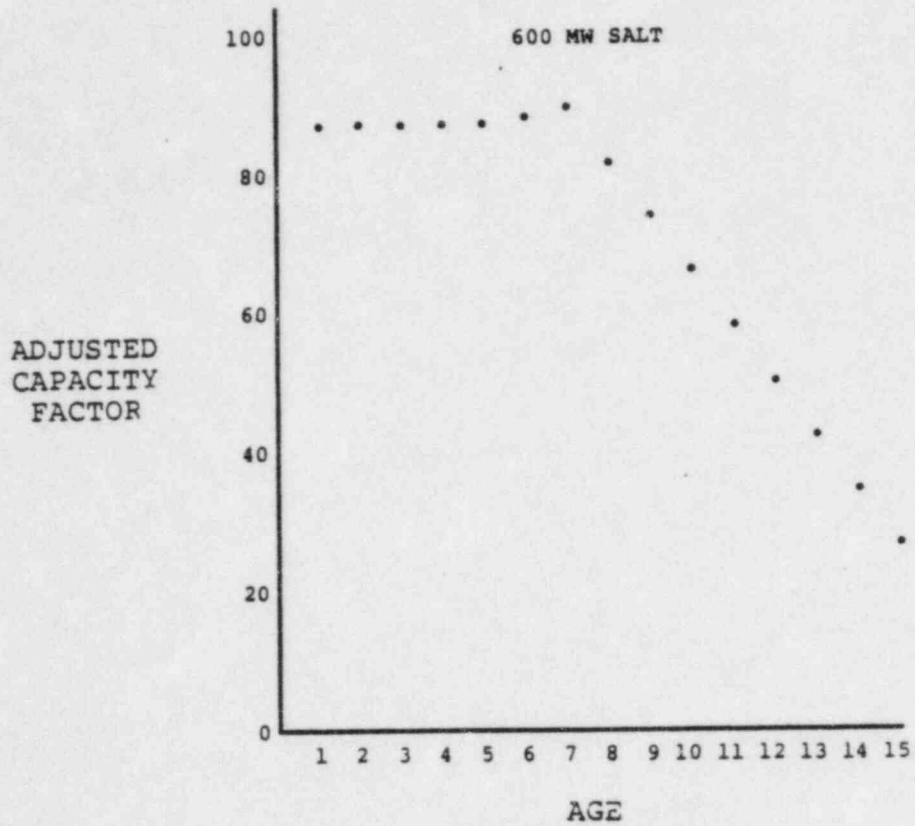


Figure C-8
ADJUSTED CAPACITY FACTORS
SMALL PWR



Among non-salt-water cooled units, BWRs are shown to have continued maturation (out to the limits of the data), with larger units approaching 100 percent adjusted capacity factor more rapidly than smaller units. For all but non-salt-water cooled BWRs larger units perform more poorly. PWR units that are not salt-water cooled show middle ground performance. For these PWRs smaller units perform somewhat better than larger ones in the early years, while the larger units "catch up" after maturation. On the other hand, PWRs of this type are found to perform better in their early years than their BWR counterparts. After maturation, however, PWR performance is overtaken by BWR performance.

The general aging trend for non-salt-water cooled BWRs shows a long term increase in adjusted capacity factors. For similar PWRs this is balanced by a long term trend towards declining performance, which is more pronounced for smaller units. Further exploration of these long term general aging effects is essential as more years of data become available. Even after taking account of refueling outages in preparing the data base, the above results would show total capacity factors of non-salt-water cooled BWRs approach 100 percent. This is not plausible, since refueling alone would keep these at about 85 percent as an upper limit. Further statistical analyses of an exploratory nature provided preliminary indications that this long term increase may abate within the time periods under investigation.

Given the limitations of the data base, the aging effects found in this study are more accurate for the first 10-12 years or so of unit operation. The key finding that emerges is that salt-water cooled reactors of all types may be running into serious operating

problems as they age. We believe that this is the first time such a finding has been reported.

The graphs presented in Figures C-6 through C-9 illustrate the general results for adjusted capacity factors for the eight generic nuclear units. These results are in broad agreement with those reported in the less detailed earlier studies. For example, BWRs in general are found to achieve capacity factors of about 60 percent on average during their first 10 years of operation, with little difference between large and small units. Large PWRs have comparable performance, while small PWRs perform substantially better (capacity factors over 70 percent). The significant advance embodied in these results are the clear maturation effects and the differential aging trends for different types of units, especially the sharp decline found for salt-water cooled nuclear units.

Total or unadjusted capacity factors: In order to estimate values for the total or unadjusted nuclear capacity factors that are generally discussed in the literature, three alternative procedures could be followed. First, one could simply revert to explanation of the observed values of these capacity factors by regression analysis similar to that performed for the adjusted capacity factors. This would depart from one of the major methodological objectives of this study, the removal of bias or "noise" associated with refueling outages and NRC mandated outages (e.g. events like the post-TMI shutdowns of certain units) from unadjusted capacity factors.

To illustrate this first alternative we can examine a regression using the model, discussed earlier, that was developed for the adjusted capacity factors. Applying this to the unadjusted capacity

factors (Table C-7) it is found that there is a general continuity of many of the results. However, the R-SQUARED for this equation is substantially lower and the standard error is higher, reflecting both greater variation in the data and lower explanatory power when refueling and NRC outages are included. This size maturation effect (coefficient D) is insignificant, and the general aging effect (coefficient E) is barely significant (at the 60 percent level). The post-TMI variables (coefficients X4 and X5), on the other hand, become significant in this regression whereas they were not in the case of the adjusted capacity factors. They reflect the shut-downs for NRC mandated modifications. It appears that the change in the significance of the age and age-size variables is due to the variations in refueling outages.

Second, regression analysis could be applied to the refueling and NRC outage observations alone. The results could then be used (in conjunction with the independently developed adjusted capacity factor estimations) to develop total capacity factor estimations. However, preliminary regression analyses of the refueling and NRC outages did not produce satisfactory results. It would be important to explore this approach further in future work.

The final, and at this time most straightforward, procedure for readjusting the adjusted capacity factor results to account for refueling outages is to obtain the average values of these outages for the two reactor types, PWRs and BWRs. The information in the data base yields:

BWR Refueling Outage Rate: 14%

PWR Refueling Outage Rate: 12.5%

TABLE C-7

FINAL REGRESSION MODEL APPLIED TO UNADJUSTED CAPACITY FACTORS

Name of Coefficient	Term in Equation	Coefficient of Term	t-Statistic
A	1	.413	4.04
B	MDCU	1.43×10^{-4}	.981
Z	MDCU x PWRU	-4.32×10^{-4}	-4.51
C	PWRU	.608	5.54
G	SALTU	.538	2.90
E	AGE	.010	1.23
X ₁	MDCU x SALTU	-4.05×10^{-4}	-2.61
K ¹	PWRU x TOWERSU	-.214	-4.65
W	AGE x PWRU	-.026	-3.80
D	AGE x MDCU	1.33	.878
L	TOWERSU	.132	3.49
S	SALTU x AGE	-.036	-2.78
F	SALTU x PWRU	.057	.686
H	SALTU x PWRU x AGE	-.020	-1.77
L3	AGE6	.019	.722
M2	AGE4 x MDCU	1.17	.361
M3	AGE6 x MDCU	2.00	.005
N2	AGE4 x SALTU	-.035	-.767
N3	AGE6 x SALTU	.054	1.56
X2	BWSTM	-.035	-.821
X3	WESTM	-.017	-.605
X4	TMI	-.045	-2.23
X5	TMI x BWSTM	-.074	-1.51

Number of Variables = 23
 R-Squared = .263
 Corrected R² = .222

Standard Error of Regression = .149
 F(22/397) = 6.45
 COND(X) = 77.0

or 1976 (for IP 3), we applied the following formula for estimated total capacity factor:

$$\frac{\text{Adjusted Capacity Factor} \times (100 - 12.5)}{100} = \text{Total Capacity Factor}$$

The resulting estimated total capacity factors were then used as guidance in establishing the scenarios, as described in the text of section 3.3 of the report. The total capacity factors are plotted in Figure 1 and 2 of the report for the years during which they are greater than zero.

While actual refueling outage time may be typically somewhat smaller than these averages, it should be borne in mind that refueling outages reported to the NRC can often contain outage hours for other of the outage modes since certain kinds of equipment, maintenance, and even NRC related outage activities may be performed while the plant is shut down for refueling.

The net or readjusted capacity factor can be obtained as:

$$\text{CAPFAC} = (1-\beta) \times \text{NCAPFAC2}$$

Where NCAPFAC2 is the adjusted capacity factor, and β is the average fraction of a year during which refueling outages occur.

Note here, that no adjustment is made for outages resulting from explicit NRC mandates. This tacitly assumes that, unlike past experience, no NRC-mandated outages will occur in the future. This assumption yields higher capacity factor estimates than would be obtained if average NRC related outages of the past were assumed for the future.

We developed total capacity factor estimations for the two Indian Point units for use as guidance in establishing the High Impact, Mid-Range, and Low-Impact scenarios for capacity factors. We began by applying the regression model described in Table C-4 to each Indian Point unit. We adjusted the resulting stream of adjusted capacity factor estimations to simulate total capacity factors according to the third method described in the preceding section. In other words, for each year from 1974 (for IP 2)

REFERENCES

- C-1 Charles Komanoff, "Nuclear Plant Performance Update 2," Komanoff Energy Associates, 475 Park Avenue South, N.Y. 10016.

- C-2 R.G. Easterling, "Statistical Analysis of Power Plant Capacity Factors Through 1979," NUREG CR-1881 (April 1981), Division 1223, Sandia National Laboratories, Albuquerque, NM 87185.

- C-3 N.J.D. Lucas and P.J. Thompson, "Age, Size, and Learning Effects in Light Water Reactors," Dept. of Mech. Eng., Imperial College, London SW7 England.

- C-4 See, for example, Elements of Econometrics, Jan Kmenta, MacMillan, 1971, pp. 317-321 and 499-508.

- C-5 See, for example, "Workshop Proceedings: Outage Planning & Maintenance Management," WS-78-94 EPRI, June 1979, especially section F-8.

APPENDIX D

Irradiated Fuel Storage Costs

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D-1 General Issues

With the exception of a small amount of irradiated fuel which was sent to reprocessing plants, all of the irradiated fuel discharged from commercial nuclear reactors is being stored in onsite storage pools. These pools, which were designed to serve as temporary, short-term storage, have limited capacity.

As the available space in existing storage pools decreases, reactor operators have taken steps to increase the capacity of their pools by packing the irradiated fuel rods closer together. The procedure generally used is called "reracking." The assemblies of spent fuel rods are moved close together and separated by boron metal plates. While there is some concern regarding the safety of storing increased quantities of fuel in existing pools (Ref. D-1), the NRC has approved the reracking of most storage pools (Ref. D-2). Even if reracking is used to the full extent allowable under current licensing requirements, the storage pools at most reactors will be filled to capacity by the late 1980's and early 1990's.

While the Federal government has shown fairly clearly its intent to take responsibility for the ultimate disposal of irradiated nuclear fuel, progress toward a detailed solution faces a "formidable array of social, economic, and political problems" (Ref. D-3). It is estimated that the opening of a federal "permanent" disposal facility will take place some time after 1997 (Refs. D-4 and D-8).

If a nuclear power plant is to continue operating between the time that its storage pool fills and the time that a permanent disposal facility becomes available, then some type of interim system must be used to store the irradiated fuel. Current possibilities for interim storage fall into two categories: federally operated away from reactor storage facilities (AFRs)* and onsite storage.

Federally operated AFRs, if available, are likely to be the preferred option from the point of view of the utility which would pay a one-time fee and then be free of responsibility for the irradiated fuel. The availability of AFRs is uncertain, however, so utilities must consider the options for on-site storage: water pools, storage casks, drywells, concrete silos, and air cooled vaults (Ref. D-5).

The total cost for the disposal of irradiated fuel can be considered in three parts:

1. interim storage cost (away from reactor or onsite)
2. transportation cost
3. permanent disposal fee

The next section of this appendix will discuss these costs in a general sense, then the derivation of the costs used in our analysis of Indian Point will be described.

* These were previously referred to as Independent Spent Fuel Storage Facilities (ISFS).

D-2 Cask Storage Costs

Our cost estimates for onsite storage of irradiated fuel in casks are based on the procedure used in A Preliminary Assessment of Alternative Dry Storage Methods for the Storage of Commercial Spent Nuclear Fuel (Ref. D-5). In that study, a cost per kilogram of waste was calculated for Virginia Electric Power and Light Co.'s Surry Station by assuming normal plant operation until 2009. The 967 MTU* of irradiated fuel was assumed to require storage between 1985, when the onsite pool will run out of room, and 2009, the scheduled retirement date.

Based upon the above assumptions a unit cost of \$117/KgU (1981) was calculated for the storage of unconsolidated fuel in casks. This cost is not much greater than the \$110/KgU (1981) calculated for the storage of consolidated fuel in casks, the least expensive of the options for onsite storage (according to the study). Although consolidating the fuel results in a slightly lower cost, the procedure involves greater technical uncertainties.

The various components of the cost of storing unconsolidated irradiated fuel onsite in casks are listed in Table D-1. Note that the casks used for storage are larger than typical transportation casks. The cask assumed in our cost estimates is designed to hold up to 24 PWR assemblies, or about 10 MTU of irradiated fuel.

* Metric tonne (1000 Kg.) uranium.

The tax and insurance costs are based upon \$.45 per \$100 of investment for taxes and \$.48 per \$100 of investment for insurance. At an investment of \$600,000 per cask the annual taxes and insurance will be about \$6000 per cask per year. The cost of constructing warehouse space for each cask was calculated by multiplying the cost per square foot (\$75/sq. ft.) by the floorspace required for a cask (850 sq. ft./cask). The costs listed in the table for the operation of the cask storage facility were derived by plotting the costs listed in Reference D-5 as a function of the warehouse size in casks. This procedure resulted in a linear fit which implied the fixed and variable operating costs listed in the table.

The costs listed in Table D-1 can be expressed in units of \$/cask-year by assuming that the cask purchase and warehouse construction costs are capitalized at a certain fixed charge rate, and by spreading the fixed operating costs over the average number of casks being stored. At a fixed charge rate of 18 percent and 50 casks on average per warehouse, the cost simplifies to \$135,000/cask-year (1981). At a cask capacity of about 10 MTU this cost converts to \$14/KgU-year (1981).

TABLE D-1

Cask Storage Costs¹
(1981 \$)

	<u>Cost</u>
Cask Purchase	600,000/cask
Maintenance Supplies	1,000/cask
Taxes and Insurance	6,000/cask-year
Warehouse Construction ²	64,000/cask
Fixed Operating Cost ³	190,000/year
Variable Operating Cost ³	5,000/cask-year

- 1) Source: Reference D-5.
- 2) This includes the cost of the warehouse, pad, and approach roads.
- 3) The operating cost of the cask storage warehouse is broken into two components, the part which is attributable to operation of the facility itself (fixed), and the part which can be allocated to each cask (variable).

D-3 Costs of Other Onsite Storage Technologies

There are a variety of alternatives to storage casks for onsite storage of irradiated fuel. Unit cost estimates for these were developed by E.R. Johnson Associates for DOE (Ref. D-5). These estimates are expressed in dollars per kilogram.* In order to recast these estimates in dollars per kilogram per year to better represent the utilities' cash flow, (the costs of storing irradiated fuel onsite are likely to be capitalized), the cost relationships between the alternative technologies analyzed in Reference D-5 were applied to our cost estimate for casks of \$14 per KgU-year to derive the costs listed in Table D-2.

Drywells are steel storage cylinders placed in the ground just below grade and covered with concrete plugs. Silos are similar to drywells, except that they are made of large amounts of concrete, and that they stand above grade on concrete pads. An air cooled vault is a massive two-level concrete structure in which the fuel would be stored in steel cavities on the lower level. Water pool storage is the method currently in use at reactor sites. Of these methods, casks, drywells, and silos can be built in increments, while air cooled vaults and water pools to be economical must be built in entirety. In this sense, the incremental methods offer less risk of unnecessary spending.

As the table shows, for the technologies which require canning, the costs are significantly less if the fuel can be canned in the existing storage pool rather than in a separate canning facility. At this point, it is not clear whether or not existing pools will be acceptable as the location for the canning process.

* Quantities of irradiated fuel are measured in kilograms of uranium (KgU) or kilograms of heavy metal (KgHM). The term heavy metal refers to all metals with atomic numbers of 90 or greater. Because nearly all of the heavy metal content of irradiated fuel is uranium, KgU and KgHM are considered to be equivalent for the purposes of this study.

TABLE D-2

Cost Estimates for Onsite Storage Technologies
of Unconsolidated Fuel¹

(1981 \$ per KgU-year)

	<u>Cost</u>
Cask Storage	14
Drywell Storage	
Canned in Reactor Pool	16
Canned in Separate Facility	31
Silo Storage	
Canned in Reactor Pool	19
Canned in Separate Facility	30
Vault Storage	
Canned in Reactor Pool	50
Canned in Separate Facility	60
Water Pool Storage	41

1) Source: Reference D-5.

AFR Storage Costs

The total cost of storing irradiated fuel at an away from reactor storage facility includes the fee paid to the operator of the facility (the U.S. government) and the cost of transporting the fuel from the reactor site to the AFR site. A federally operated facility will presumably be run on a full cost recovery basis, that is, the utility will pay a one-time fee when the irradiated fuel is delivered to the AFR. The fee would be designed to totally recover the cost of constructing and operating the facility. The costs of transporting the irradiated fuel to the AFR will most likely be paid by the utility.

DOE estimates the unit cost for storage in a 3000 MTHM away from reactor storage pool at \$117/KgHM(1978) (Ref. D-7, Volume 1, page 4.105). This cost will decrease for AFR pools with greater capacity. However, it will increase if the capacity is underutilized. For example, DOE estimates that using storage pools of 5000 MTHM capacity will reduce the unit cost by about 30%. They also state that "if a facility utilized only 50 percent of its capacity, unit costs would be almost doubled. In the study which reports these estimates (Ref. D-7) the cost of \$117/KgHM(1978) is used in reference calculations.

A study by MHB Technical Associates (Ref. D-12) calculates a unit cost for disposal which includes AFR and permanent disposal costs. The MHB cost estimates which apply to AFR operation are listed in Table D-3. The unit costs at the bottom

of the table are the costs to the government in constant 1978 dollars. They do not include the effects of possible real cost escalation (above or below inflation), the time value of money, and interest compensation for money spent by the government before the fee is collected. (These factors are apparently included in the DOE estimates referred to above, but it is not obvious how.) Depending upon the assumptions made for these financial parameters and the time schedule of costs and payments received, Table D-3 unit cost estimates will adjust accordingly. Generally, the fee will be significantly higher than the costs listed here because the Government must spend a great deal of money on construction before any fees are collected.

The basis for each of the "uncertainty factors" listed in the table is described in Reference D-12. These are included here as a reminder that there is a wide range of uncertainty in cost estimates for undeveloped technologies.

TABLE D-3
MHB AFR Cost Estimates¹
 (Millions of 1978 \$)

<u>task</u>	<u>REFERENCE CASE COST</u>	<u>Uncertainty • Factor</u>	<u>Cost</u>	<u>Uncertainty Factor</u>	<u>Cost</u>
Research and Development	40	4	160	1/2	20
NEPA/Site	75	2	150	1	75
Licensing	75	2	150	1	75
Construction ²	750	4	3000	1/3	250
AFR Operation	450	4	1800	1/3	150
Decommissioning of AFR	<u>75</u>	2	<u>150</u>	1/2	<u>38</u>
Totals	1465		5410		608
Unit Costs (1978 \$/KgU)	98		361		41

1) Source: Reference D-12.

2) Cost is based upon construction of 3 5000 MTU AFRs.

D-5 Transportation Costs

The primary modes of transportation for irradiated nuclear fuel are truck and rail. In either case, some type of shipping cask must be used. The primary factors affecting transportation cost are the distance to be covered, the mode of transportation chosen, and the leasing rate paid for the casks.

As no site has been designated for away from reactor storage or permanent disposal of spent fuel, transportation cost estimates cannot be based upon a specific route. Also, it is unclear in many cases whether or not transportation by rail will be a viable option.

Furthermore, it is possible but far from certain that casks used to store spent fuel onsite will be acceptable for transportation. Cask leasing comprises about 73 percent of transportation cost (Ref. D-6, Vol. 4, p. II-15). Therefore, if casks which were purchased for onsite storage can be used for transportation, the transportation cost estimate will be dramatically reduced. In a preliminary assessment done for DOE (Ref. D-5) it is stated that "none of the casks currently under consideration as storage vessels are considered capable, under current regulations, of being licensed in the U.S. as a transportation cask, although at least one of them has been licensed in the Federal Republic of Germany."

DOE's Final Environmental Impact Statement Management of Commercially Generated Radioactive Waste estimates the transportation cost for a 1,500 mile delivery by truck to be \$26.4/KgHM (1978) (Ref. D-7, Vol. 2, p. A.103). This figure adjusted

by the GNP price deflators to 1981 dollars is about \$34/KgHM. This is consistent with a range of \$21 to \$29 per KgHM (1978) for a 1,500 mile delivery by truck used in a slightly more recent DOE report (Ref. D-6, Volume 4, page II-14). In one of these reports (Ref. D-7) it appears that rail transportation would cost about 15 percent less than truck. This disagrees with the other report (Ref. D-6) and a recent telephone conversation with DOE (Ref. D-8), both of which indicate a higher cost for rail transportation.

The cost estimates reported above can be compared to a figure of \$30/KgU (1980?) used in two recent studies of various aspects of the economics of nuclear fuel cycles (Refs. D-9 and D-10). They also fall generally within the range reported by the American Physical Society in 1978 (page S64, Ref. D-11) of \$15 to \$30 per KgHM (1976). Also notable is a 1978 report by MHB Technical Associates which uses a price of \$30/KgU (1978). All of the cost estimates referred to above for transportation of irradiated fuel are listed in Table D-4.

TABLE D-4

Summary of Cost Estimates for Transportation
of Irradiated Nuclear Fuel

	<u>Year in</u> <u>Which Cost</u> <u>Reported</u>	<u>Dollars in</u> <u>Which Cost</u> <u>Reported</u>	<u>Reported</u> <u>Cost (\$/Kg)</u>	<u>Escalated¹</u> <u>Cost</u> <u>(1981 \$/kg)</u>
DOE (Ref. D-6) ²	1980	1978	21-29	27-37
DOE (Ref. D-7) ²	1980	1978	26	34
DOE (Ref. D-6) ³	1980	1978	10-45	13-58
DOE (Ref. D-7)	1980	1978	16-32	21-41
TRCF (Ref. D-9)	1980	1980?	30	33
GIT (Ref. D-10)	1981	1980?	30	33
APS (Ref. D-11)	1978	1976	15-30	22-44
MHB (Ref. D-12)	1978	1978	30	39

- 1) Escalated according to the GNP price deflators listed in the Economic Report of the President, February 1982.
- 2) These costs are explicitly for transportation 1,500 miles by truck. The other costs in this table are not as specific.
- 3) The range of costs here is especially wide due to a wide range of distance assumptions (500 miles to 1,500 miles) and lease rates.

Permanent Storage Costs

Whether the irradiated fuel is temporarily stored onsite or at AFRs, at some point the problem of long-term storage, or disposal, must be addressed. Many schemes have been proposed for the disposal of high level radioactive waste. These include placing the waste into space, into the ocean, into continental ice sheets, and into geologic formations of the earth's crust. Of these, the last seems to entail the least technical and political difficulty. Of the possibilities for geologic disposal, the only option which is based upon available technology is storage in the mined vaults of a deep geologic repository.

While the mined deep geologic repository is currently considered the most viable option for disposal of spent nuclear fuel, it is not without technical difficulties. Some of the uncertainties which could effect the cost and effectiveness of this technology are listed and discussed in a recent report of the Union of Concerned Scientists (Ref. D-3). These include uncertainties regarding the effects upon the geological stability of the host rock due to mechanical disturbances during mining, heat released by the radioactive wastes, changes in ground water flows, and possible future seismic activity. Also, the chemical processes involved in the decay of the storage containers are not well understood. These are some of the issues which must be adequately addressed before the disposal of permanent high level waste in geologic formations can be considered safe.

The responsibility for the research and development of a viable waste disposal method and ultimately the construction and operation of waste disposal facility appears to rest upon the federal government. It is intended that any government operated facility for permanent waste disposal be run on a "full cost recovery" basis (Ref. D-13). The specific design of the fee remains to be worked out. The details which are of the most importance to this study are: 1) when is the fee paid by the utility and how is it collected from the utility's customers, and 2) does the fee distinguish between spent fuel which requires temporary (AFR) storage and that which goes directly to permanent storage?

We chose to assume a one-time fee for permanent storage which would be paid by the utility at the time of delivery to the permanent disposal site. This fee would be designed to recover the full cost of storage including regulation, research and development, licensing, and decommissioning as well as the costs of actually constructing and operating the facility. Utility costs are assumed to be collected from the utility's customers.

The fee assumed in this study corresponds to the "dual cost center pricing philosophy" used by DOE in their Final Environmental Impact Statement U.S. Spent Fuel Policy (Ref. D-6). That is, if AFRs are built and operated by the government, fuel sent to an AFR will be charged a higher fee than fuel sent

directly to permanent storage. The higher fee would reflect the cost of supplying the interim storage.

DOE estimates the fee for disposal only (as opposed to interim storage and disposal) at \$114/KgU (1978) for a case in which domestic and foreign irradiated fuel is stored in a geologic repository (Page II-5, Volume 4, Ref. D-6). This fee is listed in components as follows:

Encapsulation	\$33/KgU
Geologic Repository (construction and operation)	\$50/KgU
R&D and Gov't. Overhead	<u>\$31/KgU</u>
Total	\$114/KgU

The same DOE study estimates a slightly higher unit cost for a case in which foreign irradiated fuel is not stored in the U.S. Also, calculations for a "low demand case" yield a significantly higher unit cost of \$234/KgU.

The above estimate of the fee for disposal in a geologic repository seems to agree with another DOE estimate of the unit cost for constructing, operating, and decommissioning a repository sited in salt of \$52/KgHm (1978) (Ref. D-7, Vol. 1, p. 5.95). According to other estimates in the same report, salt is the least expensive media in which to situate a repository. However, technical uncertainties of salt disposal could force another, more expensive, geologic media (with its own technical uncertainties) to be used. A Union of Concerned Scientists report (Ref. D-3) cites the following

technical uncertainties associated with repositories sited in salt:

1. problems of brine-induced corrosion
2. effects of heat on salt geologic integrity
3. problems due to plasticity of salt.

These (or other problems) could easily increase costs by requiring additional research on equipment, by necessitating the use of another disposal technology, or by requiring that the deposited fuel be recovered and shipped to another disposal site.

A recent GAO study, Economic Impact of Closing Zion Nuclear Facility (Ref. D-18), uses a fee of \$339/kg (1981) for irradiated fuel disposal. While this figure is "based upon DOE estimates," it is significantly higher than the DOE estimates discussed above.

An MHE study of waste disposal costs (Ref. D-12) addresses the uncertainties necessarily present in cost estimates for untested technologies. We adjusted the MHB figures such that they apply to permanent disposal only (not AFR storage). The figures, thus derived, are listed in Table D-5. Note that, as for the MHB estimates for AFRs discussed earlier, the costs are in constant 1978 dollars -- unadjusted for real cost escalation, the time value of money, and interest compensation.

The range indicated by the uncertainty factors implies that in the reference and high cases the waste put into one of the two repositories must be retrieved and reburied. This is an expensive procedure, but given the uncertainties in the technology of deep geologic disposal, it is certainly possible if not likely.

TABLE D-5

Irradiated Fuel Permanent Disposal Costs¹
(Millions of 1978 \$)

TASK	REFERENCE CASE Cost	HIGH CASE		LOW CASE	
		Uncertainty Factor	Cost	Uncertainty Factor ²	Cost
I. <u>FIXED COST</u>					
1. Regulatory	285	3	858	1	286
2. APR R&D	-				
3. Repository R&D	660	2	1320	1	660
4. Alternative R&D	600	2	1200	0	0
II. <u>VARIABLE COSTS</u>					
1. NEPA/Site	571	2	1142	1	571
2. Licensing	371	4	1484	1/3	124
3. AFR Const.	-				
4. AFR Oper.	-				
5. Repos. Const.	3150	2	6300	1/3	1050
6. Transport	-				
7. Repos. Oper.	750	2	1500	1/3	250
8. Repos. Monit.	390	4	1560	1/2	195
9. Retrieval	1566	2	3132	0	
10. Alt. Const.	1575	2	3150	0	
11. Alt. Transp.	900	2	1800	0	
12. Alt. Oper.	375	2	750	0	
13. Alt. Monit.	125	2	250	0	
14. Decommissioning	70	2	140	1/2	35
TOTALS (10 ⁶ , 1978 \$):	11,389		24,586		3,171
UNIT COSTS (1978\$/KgU):	\$190/KgU		\$410/KgU		\$53/KgU

1. This table is based upon Table 5-3 in Spent Fuel Disposal Costs (Ref. D-12).

2. An uncertainty factor of zero means that the task is not performed.

D-7 Summary of Cost Estimates

Table D-6 summarizes our unit cost assumptions for disposal of irradiated fuel. Low, reference, and high costs are listed. The range of uncertainty in current cost estimates is represented by, but in no way limited to the range of costs listed here. Note that the low disposal cost will later be applied in our High Impact case. Likewise, the high disposal cost listed here will be applied in our Low Impact case. This somewhat confusing procedure is necessary because higher disposal costs will result in lower costs for plant shutdown.

The low cost assumption of \$15/KgU-yr. for onsite storage is based on the current estimate for casks. (See Table D-2.) The reference cost assumption of \$30/KgU-yr. is roughly the estimate for storage in dry wells or silos of fuel canned at a separate facility. The high cost assumption of \$50/KgU-yr. can be thought of as representing vault or water pool storage. Of course, even cask storage could cost as much as the reference or high cost figures if current estimates prove to be low.

The costs listed in the table for transportation, either to an AFR or to the permanent storage site, are all within the range of current estimates (see Table D-4). These could be decreased to about one-quarter of the prices listed here if one assumes that storage casks purchased for onsite storage can be used for transportation.

The low fee for AFR storage is based upon the DOE figure of \$117/KgHM (1978) cited earlier (Ref. D-7, Vol. 1, page 4.105). This figure escalated by 29 percent for three years of inflation yields the low cost figure in the table.

The reference cost estimate for AFR storage, double the low cost estimate, is more likely than the current DOE estimate. It reflects a cost increase that could occur with the use of much smaller AFRs than those upon which the original cost estimates were made. At present it seems that if an AFR is built at all, it will be much smaller than originally planned. However, current cost estimates for AFR storage are not available. Also, some cost overrun is certainly likely given the preliminary nature of the DOE estimates, and the problems which have historically plagued the storage of other radioactive materials.

The high AFR fee of \$500/KgU (1981) represents a case in which the relationship between the preliminary cost estimates and the actual implementation costs is similar to that seen historically for other untested technologies. The difference here of about a factor of three is roughly the difference between preliminary estimates and actual costs for the construction of nuclear plants. A recent study by the RAND Corporation (Ref. D-20) concludes that "significant underestimation of future costs by several orders of magnitude is a general rule for new technologies" (Ref. D-19, page 56). The storage of large quantities of irradiated fuel by any method other than the onsite storage pool is a problem with more than its share of unresolved details, and is certainly classifiable as a "new technology." There is at the very least, a significant probability that current cost estimates will prove to be low by a factor of three or more.

For permanent disposal, the low fee listed in the table is based upon the DOE figure of \$114/KgU (1978) (Ref. D-6, Vol. 4, page III-5) escalated to 1981 dollars. The reference and high cost estimates are increased similarly to those for AFR storage, for basically the same reasons.

Here, there are also potential problems with geological instability and long term chemical corrosion which could require very expensive repairs or possibly the retrieval of deposited waste which would then have to be re-deposited. Problems of this magnitude could easily result in costs much greater than those assumed in our high case.

TABLE D-6

Low, Reference, and High Case Unit Cost Assumptions
(1981 \$)

	<u>Low Case</u>	<u>Ref. Case</u>	<u>High Case</u>
Onsite Storage Cost (\$/KgU-year)	15	30	50
Transport to AFR (\$/KgU)	20	30	40
AFR Storage Fee ¹ (\$/KgU)	150	300	500
Transport to Permanent Storage (\$/KgU)	20	30	40
Permanent Disposal Fee ¹ (\$/KgU)	150	300	500

- 1) Note that the AFR storage fee and permanent disposal fee are treated separately here. In some of the DOE cost estimates (consistent with stated DOE policy) it is assumed that utilities using the AFR storage pay a fee at the time of delivery to the AFR which covers the costs of AFR storage, transportation, and permanent disposal. Because the utility is prepaying many of the costs to the government, the fee is lower (in constant dollars), reflecting the time value of money over the prepayment period. In our analysis we assume the fees associated with permanent disposal are paid at the time of permanent disposal, even for fuel which is stored temporarily in an AFR. This allows comparison between options for interim storage.

D-8 Application to Indian Point

The storage pool at Indian Point 2 originally designed to hold 482 assemblies, has the potential, through reracking, to hold 980 (Ref. D-14). Work on reracking the pool is currently under way (Ref. D-15). With 344 assemblies scheduled to be in the pool during 1982, and 72 more at each refueling, the pool will require alternative storage in 1993 in order to maintain full core reserve (Ref. D-14). Table D-7 shows the scheduled storage requirements by year.

In addition to the technical uncertainties faced by federally operated AFRs, there is considerable political uncertainty. In fact the AFR concept was discarded by DOE in March 1981 because of "lower than projected requirements for AFR storage, and lack of Congressional authority to implement the establishment of federal spent fuel storage facilities" (Ref. D-5). Recently the Senate passed a bill (S.1662) which includes a provision for building a small AFR.* However, this bill (and especially the part supporting AFRs) is the target of significant political opposition (Refs. D-13 and D-16). The siting of radioactive waste storage facilities is particularly troublesome. Construction plans have a tendency to be delayed. At this point we do not know whether or not away from reactor storage will be available by 1993.

In the absence of an AFR, Con Ed would have to consider onsite storage. The large storage casks described earlier are not a feasible option because the Indian Point 2 fuel pool crane was not designed for

* The small AFR would take up to 2800 MTU of irradiated fuel. This is a much smaller quantity than that proposed by the Carter administration for AFR storage. The cost estimates discussed above all assumed the larger AFRs and are probably significantly low. Studies of cost more recent than those discussed above are not currently available.

the 100 ton loads typical of storage casks (Ref. D-17). If storage casks cannot be used, then drywells or silos are likely to be the preferable technology. The cost of drywells or silos will be greater than casks, especially if the irradiated fuel cannot be canned in the reactor pool.

Table D-7 shows the annual costs for storage of irradiated fuel at Indian Point 2 assuming the fuel reloading schedule listed in Reference D-14, and that an AFR is available by 1993. The fuel discharged between 2000 and 2005 goes directly to permanent disposal. In 2010, after the most recently irradiated fuel has had five years to "cool," all of the fuel remaining in the pool and all of the fuel at the AFR goes to permanent disposal. The total cost of this scenario is about \$430/KgU (1981).

Table D-8 is similar to Table D-7, but here onsite storage replaces the AFR. The total cost for this scenario is \$480/KgU (1981), 12% higher than the AFR case price. Of course, the relative economics of onsite interim storage vs. AFR interim storage will vary depending upon what assumptions are made regarding the timing and quantities of waste storage requirements.

Note that our calculations of unit disposal costs are based upon Indian Point unit 2. For Indian Point unit 3 the onsite storage pool is expected to reach capacity earlier, therefore, the disposal costs can be expected to be higher due to the larger quantity of fuel requiring interim storage. This effect is not accounted for here.

TABLE D-7

Indian Point 2 Irradiated Fuel Disposal Costs with AFR Interim Storage¹
 (All costs in thousands of 1981 \$)

	Cumulative ² Irradiated Fuel Discharges (MTU)	Fuel ² Requiring Interim Storage (MTU)	Transport to AFR Cost	AFR Fee	Transport To Permanent Disposal Cost	Per- manent Disposal Fee	Total Cost
1980	91	0					
1981	124	0					
1982	157	0					
1983	157	0					
1984	190	0					
1985	233	0					
1986	233	0					
1987	255	0					
1988	288	0					
1989	288	0					
1990	321	0					
1991	354	0					
1992	354	0					
1993	387	28	840	8400			9240
1994	420	33	990	9900			10890
1995	420	0					
1996	452	33	990	9900			10890
1997	485	33	990	9900			10890
1998	485	0					
1999	518	33	990	9900			10890
2000	551	33	990	9900			10890
2001	551	0					
2002	584	33			990	9900	10890
2003	617	33			990	9900	10890
2004	617	0					
2005	650	33			990	9900	10890
2006	650	0					
2007	650	0					
2008	650	0					
2009 ³	650	0					
2010 ³	650	0			16,530	165,300	181,830
Total	650	292	5790	57,900	19,500	195,000	278,190

1. Costs are based on reference case costs in Table D-6.
2. Source: Reference D-14.
3. In 2010, 551 MTU is shipped to permanent disposal, 193 MTU from the AFR and 358 MTU from the onsite pool.

TABLE D-8

Indian Point 2 Irradiated Fuel Disposal Costs
With Onsite Interim Storage¹

	Cumulative ² Irradiated Fuel Discharges (MTU)	Fuel ² Requiring Interim Storage (MTU)	Cumulative Fuel Requiring Interim Storage	Onsite Storage Cost	Transport to Permanent Disposal Cost	Permanent Disposal Fee	Total Cost
1980	91	0	0				
1981	124	0	0				
1982	157	0	0				
1983	157	0	0				
1984	190	0	0				
1985	233	0	0				
1986	233	0	0				
1987	255	0	0				
1988	288	0	0				
1989	288	0	0				
1990	321	0	0				
1991	354	0	0				
1992	354	0	0				
1993	387	28	28	840			840
1994	420	33	61	1830			1830
1995	420	0	61	1830			1830
1996	452	33	94	2820			2820
1997	485	33	127	3810			3810
1998	485	0	127	3810			3810
1999	518	33	160	4800			4800
2000	551	33	193	5790			5790
2001	551	0	193	5790			5790
2002	584	33	226	6780			6780
2003	617	33	259	7770			7770
2004	617	0	259	7770			7770
2005	650	33	292	8760			8760
2006	650	0	292	8760			8760
2007	650	0	292	8760			8760
2008	650	0	292	8760			8760
2009	650	0	292	8760			8760
2010 ³	650	0	292	0	19,500	195,000	214,500
Total	650	292	292	97,440	19,500	195,000	311,940

1. Same as 1 above.

2. Same as 2 above.

3. In 2010 all 650 MTU is shipped to permanent disposal.

Table D-9 shows total costs per unit of waste calculated according to the unit costs for interim storage, transportation, and disposal listed in Table D-6. For the AFR case the storage requirements assumed in Table D-7 are used. For the onsite interim storage case the storage requirements are taken from Table D-8. The lower of the two sets of costs, those which assume AFR storage is available, are used for our continuation scenario.

The costs in Table D-9 for "no interim storage required" include the permanent disposal fee and the cost of transportation. These are the disposal costs used in our early retirement scenario. The costs of interim storage are excluded because it is assumed that if the plant is shut down before the existing pool is full, then the irradiated fuel can remain in the existing pool until a permanent geologic repository is available. This may require that the plant not be dismantled until the next century. Actually, it is not likely that the plant would be dismantled any sooner anyway due to the inavailability of a disposal site for large quantities of low level waste, and the general tendency of utilities to avoid dismantling.

Also shown in Table D-9 are cost estimates for irradiated fuel disposal from two other sources. The first is a study by Lewis Perl of NERA (Ref. D-21). Note that these estimates, while lower than ours, show a wide margin of uncertainty and imply a significant increase beyond the initial DOE estimates. The other source is a California Energy Commission report (Ref. D-19) which

TABLE D-9

Sample Total Costs for Storage, Transportation, and
Disposal of Irradiated Fuel¹
(All costs in 1981 dollars per KgU)

<u>Case</u>	<u>Low</u>	<u>Reference</u>	<u>High</u>
ESRG ¹			
With AFR interim storage	220	428	700
With onsite interim storage	245	480	790
With no interim storage required (i.e., early retire- ment scenario)	170	330	540
NERA/Lewis Perl ²	170	294	434
CEC/Duane Chapman ³	300	-	3000

1. ESRG cost estimates are based upon the low, reference, and high case prices in Table D-6, and the scenarios outlined in Table D-7 for the AFR case and in Table D-8 for the onsite storage case.
2. Table 12 of Lewis Perl's Revised Testimony, April 9, 1981 (Ref. D-21). Prices originally in 1979 dollars were escalated to 1981 by the GNP price deflators.
3. Page 73 of Nuclear Economics: Taxation, Fuel Cost, and Decommissioning by Duane Chapman for The California Energy Commission, November 1980 (Ref. D-19). Prices originally in 1979 dollars were escalated and rounded.

uses a price of about \$300/KgU in its reference calculations. This report goes on to state that a cost higher by a factor of 10 is "equally likely."

For our reference case model runs, a cost for fuel disposal of \$430/KgU (1981) was used in the continuation scenario and \$330/KgU (1981) was used in the retirement scenario. The total incremental cost difference between the two scenarios is attributable to two separate effects. The first is that in the retirement scenario much less waste is produced. The second effect is that because the capacity of the existing storage pool is never exceeded, costs of onsite or AFR interim storage are avoided.

Cost per KgU can be converted to cost per Kwh if the number of Kwh generated per unit of fuel is known. The conversion factor can be estimated as follows:

$$\text{Kwh/KgU} = \frac{B \times N \times 24 \text{ hrs/day} \times 1000 \text{ KW/MW}}{1000 \text{ KgU/MTU}}$$

where:

B = burnup (MWtd/MTU)

N = plant thermal efficiency.

Assuming a burnup of 25,000 MWtd/MTU and a thermal efficiency of .32 (Ref. D-12), we calculate a factor of 192,000 Kwh/KgU. Using this number, our cost estimates in Table D-9 translate to 1981 mills per kwh as follows:

	<u>Low</u>	<u>Ref.</u>	<u>High</u>
Continuation Scenario	1.1	2.2	3.6
Retirement Scenario	0.9	1.7	2.8

The costs per kwh listed above were used to calculate the total costs for disposal of irradiated fuel in our Low, Mid-Range and High Impact cases. The low disposal cost listed above was used in our High Impact case, because a lower disposal cost will result in a larger difference between the keep and retirement cases. Likewise, the high disposal cost was used in our Low Impact case.

The total lifetime energy generation from the Indian Point units were calculated based upon the Low, Mid-Range, and High Impact scenario capacity factors as discussed in the text. These energy totals were multiplied by the costs per kwh listed above to derive the total irradiated fuel disposal cost for each scenario. These are listed in Table D-10. Note that the different capacity factors used in the Low, Mid-Range and High Impact scenarios serve to offset most of the disposal price variation.

Table D-10

Total Irradiated Fuel Disposal Costs
for Indian Point Units 1 and 2
(millions of 1981 \$)

<u>Indian Point Retirement Scenario</u>	<u>Keep</u>	<u>Retire</u>	<u>Increment</u>
Low Impact	422	175	247
Mid-Range Impact	429	107	322
High Impact	279	57	222

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APPENDIX E
Decommissioning Options
and Costs

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APPENDIX E

E-1 Decommissioning Options

Whether or not a nuclear reactor continues to operate until the date of its planned retirement, the problem of decommissioning must eventually be addressed. Cost estimates for the various decommissioning options vary widely, even within the nuclear industry. Critics outside of the industry predict that even the highest utility estimates are much too low.

The three decommissioning options generally considered are entombment, mothballing and immediate dismantlement. Entombment involves removing the fuel and radioactive liquids, and then encasing the radioactive components of the reactor within a concrete structure (entombment barrier).

Mothballing is essentially entombment with decreased physical barrier and greater security requirements. Mothballing is lower cost than entombment initially, but the increased annual cost of guarding the site will generally make entombment the less expensive option over a long time period.

Immediate dismantlement entails clearing the radioactive components to the extent that decontamination is practical, and then cutting the radioactive structures into pieces which can be transported to a permanent radioactive waste disposal site. This option requires the highest initial investment, but if the site can be restored to unrestricted use, thereafter, the land use benefits as well as the saving in the direct

costs of guarding the site will generally make immediate dismantlement the most economically attractive option.

It was once believed that a retired reactor could simply be entombed until the radioactivity decayed to the point at which the structure could be demolished by the same methods used to demolish a conventional building. However, due to the discovery of some extremely longlived radioactive isotopes, ^{94}Nb and ^{59}Ni , which were originally overlooked, it is now believed that entombment is not a permanent solution. Design and construction of a structure which would survive the hundreds of thousands of years required for these isotopes to decay to acceptable levels is beyond present capabilities. Therefore, entombment and mothballing are now considered the only means of postponing dismantlement.

Delaying dismantlement would allow some of the radio-nuclides with short half-lives to decay, reducing the overall internal radioactivity level, thereby somewhat decreasing dismantling cost and worker exposure. In spite of this, immediate dismantlement, with its advantages of lower overall cost and allowing earlier use of the site, is currently the preferred option (Ref. E-1, p. 54, and Ref. E-2, p. 376). However, immediate dismantlement may not be a viable option for a reactor retired in the near future due to waste storage requirements:

"The large quantities of low-level wastes generated in the decommissioning process may exceed the existing quantity limits on operating burial grounds and so cannot be buried. Because of the present waste disposal problem, it may not be possible to conduct a total decommissioning today." (page 4, ref. E-3)

It is not clear how or when storage of huge quantities of low-level radioactive waste will cease being a problem.

E-2 Cost Estimates

With nuclear reactor dismantling experience limited to a number of very small military or research reactors and one 22 MW demonstration plant, cost estimates are necessarily approximate.

The 22 MW Elk River reactor is hardly comparable to the large commercial reactors in operation today since Elk River was only in operation for about four years. Elk River was dismantled between June 1972 and November 1974 at a cost of over \$6 million. This was roughly equal to the original construction cost (Ref E-4).

There may be some factors which lead to relatively higher costs for larger reactors:

"When dismantling larger reactors, workers would have to be protected with more effective--and isolating--shielding; the isolation will require both remote operation and monitoring of the cutting torches. In addition, the thicker, heavier fragments from commercial reactors will be more expensive to handle: additional manipulators will be needed, and current to the plasma torch would have to be higher to cut through the thicker metal. A particularly cumbersome problem would arise if the nuclear facility is a great distance away from a convenient nuclear waste disposal site. (Ref. E-5)

On the other hand, large scale dismantling projects would tend to enjoy certain economies of scale as they do at the construction phase.

The radioactive waste from Elk River was shipped from Minnesota to a burial site in Illinois. This distance is much shorter than can be expected on average for future decommissionings though the current shortage (indeed non-existence) of sites for the disposal of large quantities of radioactive waste makes detailed estimates impossible. The Elk River costs for dismantlement simply scaled by MW size, in 1982 dollars, the cost of dismantling a 1,000 MW power plant would be about \$600 million. Further, if the decommissioning costs for a large reactor scaled from the Elk River costs according to MW years of operation, then the cost would be much higher. But clearly either scaling approach is too simplistic.

A recent survey of decommissioning cost estimates was done by Stone Webster Engineering Corp. for NESP (Ref. E-3). This survey selected and compared some of the current industry estimates of decommissioning costs for large reactors of approximately 1,000 MW. The conclusions of the survey are summarized briefly in Table E-1. Many of the studies surveyed estimated costs by adjusting the figures in a 1976 Atomic Industrial Forum/NESP study, An Engineering Evaluation of Nuclear Power Reactor Decommissioning Alternatives.

TABLE E-1

Summary of AIF/NESP Survey of
Decommissioning Cost Estimates¹

	<u>Low</u>	<u>Average</u>	<u>High</u>
Mothballing	3	6	13
Entombment	7	16	45
Immediate Dismantling	26	59	111
Annual Costs ³	0.18	--	0.34

¹Source: Reference E-3.

²Costs are escalated to 1981 \$ according to the GNP price deflators.

³Components of annual cost include a full-time security guard force, surveillance, and radiological monitoring.

The wide range, to some extent, indicates differences in local labor rates and characteristics specific to individual plants. However, most of the disagreement is ultimately attributable to the judgement of the estimators. The low estimates are Arkansas Power and Light Co's estimates for the ANO-1 plant. These were made by scaling the original AIF/NESP estimates to account for the smaller size of ANO-1 and then reducing the estimate further to account for several factors which include the lack of cooling towers and an accelerated work schedule. The high estimates in Table E-1 were made in a 1977 study for TMI-1 by the Jersey Central Power and Light Co. and the Pennsylvania Electric Co. The judgement in the TMI-1 study is that "the NESP study estimated certain items too optimistically." These utilities then made estimates that more than doubled the total cost relative to the original AIF/NESP estimates.

A 1978 Battelle study done for the NRC (Ref. E-6) is the most detailed engineering analysis of decommissioning costs presently available. The Battelle estimates (which were included in the AIF/NESP survey) are just slightly higher than the original AIF/NESP estimates, and fall roughly in the middle of the range reported in the AIF/NESP survey. The final estimates from the Battelle report are summarized in Table E-2. A breakdown of the Battelle estimate for immediate dismantlement is listed in Table E-3.

TABLE E-2

Battelle Cost Estimates for PW. Decommissioning¹(All costs in millions of 1981 \$)²

	<u>Cost</u>
Immediate Dismantlement	54
Safe Storage	
Initial Cost	16
Annual Cost (million \$/yr)	0.10
Deferred Dismantlement	
10 years deferred	48
30 years deferred	48
50 years deferred	39
100 years deferred	39

¹Source: Reference E-6

²Costs are escalated from 1978 dollars to 1981 using the factor of 1.29 indicated by the GNP price deflators.

TABLE E-3

Battelle Cost Estimate for Immediate Dismantlement
of a Reference Pressurized Water Reactor¹
(all costs in millions of 1981\$)²

<u>Category</u>	<u>Cost</u>
Spent Fuel Disposal	3.2
Activated Materials Disposal	3.5
Containment Internals Disposal	1.2
Other Building Internals Disposal	5.4
Waste Disposal	0.9
Staff Labor	11.6
Electrical Power	4.5
Special Equipment	1.1
Miscellaneous Supplies	2.0
Facility Demolition (non-radioactive)	8.3
Specialty Contractors	0.5
Nuclear Insurance	1.0
Environmental Surveillance	<u>0.2</u>
SUBTOTAL	43.4
25% Contingency	<u>10.9</u>
TOTAL DISMANTLING COSTS (ROUNDED)	54.3

¹Source: Reference E-6

²Costs are escalated from 1978 dollars to 1981 using the factor of 1.29 indicated by the GNP price deflators.

An alternative estimate for large reactor decommissioning costs has been made by a consultant to the California Energy Commission (Ref. E-1). Their report concludes that 24% of the original plant cost is a reasonable assumption.

The quantitative estimates in the decommissioning literature must be considered speculative. Indeed, if the comparison of initial industry estimates for nuclear power plant construction costs to final actual costs can be taken as any guide, then it will not be surprising if the NESP cost assumptions prove too low by factors of 4-5 or more. Such a possibility is also supported by a Rand Corp. report which concludes that "significant underestimation of future costs by several orders of magnitude is a general rule for new technologies." (Cited in Ref. E-1, p. 56)

References

- E-1 Nuclear Economics: Taxation, Fuel Cost, and Decommissioning, P 300-80-038 by Duane Chapman of Cornell University for California Energy Commission, November 1980.
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- E-3 Analysis of Nuclear Power Reactor Decommissioning Costs, AIF/NESP-021 SR, by Greenwood, Rymsha, Tondu, and Westfahl of Stone & Webster Engineering Corp. for the National Environmental Studies Project, Atomic Industrial Forum, Inc., May 1981.
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- E-5 "Decommissioning Commercial Nuclear Reactors," Joseph Sefcik, Technology Review, Volume 81, Number 7, June 1979.
- E-6 Technology, Safety and Costs of Decommissioning a Reference Pressurized Water Reactor Power Station, NUREG/CR-0130, Battelle Pacific Northwest Labs, June 1978.
- E-7 A Review of Cost Estimation in New Technologies: Implications for Energy Process Plants, Ed Mellow, Rand Corporation, R-2481, July 1979.

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APPENDIX F

Sample Dispatch Runs
Output for Mid-Range Case
with and without
Indian Point
(1983, 1990, 1997)

Continued operation: Case MK1

Plant retirement: Case MR-2

SYSGEN

CONED-PASNY (CASE MK1)

UNIT TOTALS FOR 1983

UNIT INDEX	UNIT NAME	UNIT NAME	TOTAL CAPACITY	TOTAL EXPECTED ENERGY (MWH)	FUEL COST (\$M)	VARIABLE O&M COST (\$MW)	TOTAL COST (\$M)	TOTAL CAPACITY FACTOR	ENERGY STORAGE TO STORAGE AND SALES (MMH) AND SALES	CAPACITY FACTOR AFTER STORAGE	EFFECTIVE CAPACITY MW	%
1	INDPNT 2	MUC INTR	864.0	4087061.0	0.0	0.0	0.0	0.540				
3	INDPNT 3	MUC INTR	965.0	4395763.0	0.0	0.0	0.0	0.520				
4	INDPCT	DIST PEAK	72.0	0.8	0.0	0.0	0.0	0.000				
5	RVNSWD 1	RSID INTR	390.0	931328.4	56.1	0.9	57.0	0.273				
8	RVNSWD 2	RSID INTR	390.0	1304269.0	77.7	1.3	79.0	0.382				
11	RVNSWD 3	RSID INTR	928.0	377094.4	23.0	0.4	23.4	0.046				
12	RVNSWD 3	COL1 INTR	928.0	4396491.0	136.3	13.7	150.0	0.541				
14	RAVCT2	DIST PEAK	239.0	20.5	0.0	0.0	0.0	0.000				
15	RAVCT3	DIST PEAK	126.0	8.0	0.0	0.0	0.0	0.000				
16	RVCT4-11	DIST PEAK	142.0	6.9	0.0	0.0	0.0	0.000				
17	ASTORIA1	RSID INTR	149.0	67869.9	5.1	0.1	5.2	0.052				
18	ASTORIA2	RSID INTR	164.0	71338.7	5.4	0.1	5.5	0.050				
19	ASTORIA3	RSID INTR	387.0	473495.8	30.7	1.0	31.7	0.140				
22	ASTORIA4	RSID INTR	387.0	452537.7	29.5	0.9	30.4	0.133				
25	ASTORIA5	RSID INTR	395.0	331291.2	23.0	0.7	23.7	0.096				
28	ASTORIA6	RSID INTR	825.0	1291460.0	77.1	2.7	79.8	0.179				
29	ASTCT1	DIST PEAK	18.0	15.0	0.0	0.0	0.0	0.000				
30	ASTCT2	DIST PEAK	184.0	122.6	0.0	0.0	0.0	0.000				
31	ASTCT3	DIST PEAK	184.0	87.8	0.0	0.0	0.0	0.000				
32	ASTCT4	DIST PEAK	184.0	63.7	0.0	0.0	0.0	0.000				
33	ASCT5-13	DIST PEAK	172.0	38.7	0.0	0.0	0.0	0.000				
34	BOWLINE1	RSID INTR	401.0	1900675.0	102.8	0.9	103.7	0.541				
35	BOWLINE2	RSID INTR	400.0	2129195.0	115.1	1.0	116.1	0.608				
36	ROSETON1	RSD2 INTR	240.0	1423496.0	60.2	0.5	60.6	0.677				
37	ROSETON2	RSD2 INTR	237.0	1400688.0	59.3	0.4	59.8	0.675				
41	FITZPATK	MUC INTR	123.0	726900.3	0.0	8.4	8.4	0.675				
47	WATRSID4	RSID INTR	20.0	431.9	0.0	0.0	0.0	0.002				
49	WATRSID6	RSID INTR	14.0	296.6	0.0	0.0	0.0	0.002				
50	WATR5.7	RSID INTR	74.0	1552.2	0.2	0.0	0.2	0.002				
51	WTR8.9	RSID INTR	72.0	1305.4	0.1	0.0	0.1	0.002				
52	WTR14.15	RSID INTR	116.0	2540.9	0.2	0.0	0.3	0.003				
53	E RIV5	RSID INTR	134.0	4594.8	0.4	0.0	0.4	0.004				
54	E RIV6	RSID INTR	134.0	3991.7	0.4	0.0	0.4	0.003				
55	E RIV7	RSID INTR	170.0	82068.3	5.9	0.4	6.3	0.055				
56	NARROWS1	DIST PEAK	184.0	29.6	0.0	0.0	0.0	0.000				
57	NARROWS2	DIST PEAK	184.0	21.6	0.0	0.0	0.0	0.000				
58	GNUSCT1	DIST PEAK	174.0	5.4	0.0	0.0	0.0	0.000				

SYSGEN

CONED-PASNY (CASE MK1)

UNIT TOTALS FOR 1983

UNIT INDEX	UNIT NAME	UNIT NAME	TOTAL CAPACITY	TOTAL EXPECTED ENERGY (MWH)	FUEL COST (\$M)	VARIABLE O&M COST (\$M)	TOTAL COST (\$M)	TOTAL CAPACITY FACTOR	ENERGY STORAGE AND SALESTORAGE (MWH) AND SALES	EFFECTIVE CAPACITY MW %
59	GMUSCT2	DIST PEAK	186.0	4.2	0.0	0.0	0.0	0.000		
60	GMUSCT3	DIST PEAK	167.0	2.8	0.0	0.0	0.0	0.000		
61	GWNISCT4	DIST PEAK	142.0	1.8	0.0	0.0	0.0	0.000		
62	HUDCT1-5	DIST PEAK	83.0	0.8	0.0	0.0	0.0	0.000		
63	HUDSN2.3	RESO PEAK	34.0	0.2	0.0	0.0	0.0	0.000		
65	HUDSON6	RESO PEAK	17.0	0.1	0.0	0.0	0.0	0.000		
66	HUDSON7	RESO PEAK	101.0	0.0	0.0	0.0	0.0	0.000		
67	HUDSON7	RESO PEAK	126.0	0.6	0.0	0.0	0.0	0.000		
68	HUDSON8	RESO PEAK	151.0	0.6	0.0	0.0	0.0	0.000		
69	HUDSON10	RESO PEAK	40.0	0.2	0.0	0.0	0.0	0.000		
70	74TH-9	RSID INTR	58.0	63.1	0.0	0.0	0.0	0.000		
71	74TH-10	RSID INTR	58.0	55.5	0.0	0.0	0.0	0.000		
72	74TH-11	RSID INTR	31.0	29.6	0.0	0.0	0.0	0.000		
73	74TH CT	DIST PEAK	34.0	0.2	0.0	0.0	0.0	0.000		
74	59TH-13	RSID INTR	53.0	45.2	0.0	0.0	0.0	0.000		
75	59TH-14	RSID INTR	19.0	16.2	0.0	0.0	0.0	0.000		
76	59TH-15	RSID INTR	20.0	16.2	0.0	0.0	0.0	0.000		
77	59TH CT	DIST PEAK	40.0	0.4	0.0	0.0	0.0	0.000		
78	BUCHANAN	DIST PEAK	20.0	0.1	0.0	0.0	0.0	0.000		
79	KENT CT	DIST PEAK	12.0	0.1	0.0	0.0	0.0	0.000		
80	ARTKILL2	RSID INTR	350.0	1150794.0	67.5	1.6	69.2	0.375		
83	ARTKILL3	RSID INTR	501.0	1978568.0	112.4	2.8	115.2	0.451		
87	ARKLCT	DIST PEAK	18.0	0.9	0.0	0.0	0.0	0.000		
98	HYDQ15	PRCH BASE	780.0	3003518.0	0.0	64.4	64.4	0.440		
99	HYDQ25	PRCH INTR	168.0	747645.6	0.0	29.8	29.8	0.508		
100	HYDQ2W	PRCH INTR	343.0	1230600.0	0.0	49.0	49.0	0.410		
101	DNHY 1	PRCH BASE	161.0	1150500.0	0.0	45.9	45.9	0.816		
104	NYPP1	PRCH INTR	300.0	1616547.0	0.0	88.2	88.2	0.615		
105	LILCO	PRCH INTR	500.0	493525.4	0.0	35.3	35.3	0.113		
106	NYPP2	PRCH INTR	800.0	182672.9	0.0	14.1	14.1	0.026		
108	PSEG1	PRCH INTR	600.0	10133.0	0.0	1.1	1.1	0.002		
109	PSEG2	PRCH INTR	800.0	2941.1	0.0	0.3	0.3	0.000		
SYSTEM TOTALS				37425744.0	988.7	366.1	1354.7	0.294		

UNIT TOTALS FOR 1990

UNIT INDEX	UNIT NAME	UNIT NAME	TOTAL CAPACITY	TOTAL EXPECTED ENERGY (MWH)	FUEL COST (\$M)	VARIABLE O&M COST (\$MW)	TOTAL COST (\$M)	TOTAL CAPACITY FACTOR	ENERGY STORAGE TO (MWH) AND SALES	CAPACITY FACTOR AFTER STORAGE AND SALES	EFFECTIVE CAPACITY MW %
1	INDPNT 2	MUC	864.0	3405883.0	0.0	0.0	0.0	0.450			
3	INDPNT 3	MUC	965.0	3719492.0	0.0	0.0	0.0	0.440			
4	INDPCT	DIST PEAK	72.0	0.0	0.0	0.0	0.0	0.000			
5	RVNSWD 1	RSID INTR	390.0	898763.6	105.4	1.6	107.0	0.263			
8	RVNSWD 2	RSID INTR	390.0	1259707.0	146.3	2.2	148.5	0.369			
13	RVNSWD 3	COL2 INTR	922.0	4089910.0	203.2	17.4	220.7	0.506			
14	RAVCT2	DIST PEAK	239.0	0.2	0.0	0.0	0.0	0.000			
15	RAVCT3	DIST PEAK	126.0	0.1	0.0	0.0	0.0	0.000			
16	RVCT4-11	DIST PEAK	142.0	0.1	0.0	0.0	0.0	0.000			
17	ASTORIA1	RSID INTR	149.0	8139.9	1.2	0.0	1.2	0.006			
18	ASTORIA2	RSID INTR	164.0	7171.6	1.1	0.0	1.1	0.005			
19	ASTORIA3	RSID INTR	387.0	439552.2	55.6	1.6	57.2	0.130			
22	ASTORIA4	RSID INTR	387.0	474005.2	60.2	1.7	61.9	0.140			
25	ASTORIA5	RSID INTR	395.0	303024.1	41.0	1.1	42.1	0.088			
28	ASTORIA6	RSID INTR	825.0	1165089.0	135.7	4.2	139.8	0.161			
29	ASTCT1	DIST PEAK	18.0	0.3	0.0	0.0	0.0	0.000			
30	ASTCT2	DIST PEAK	184.0	2.0	0.0	0.0	0.0	0.000			
31	ASTCT3	DIST PEAK	184.0	1.3	0.0	0.0	0.0	0.000			
32	ASTCT4	DIST PEAK	184.0	0.9	0.0	0.0	0.0	0.000			
33	ASCT5-13	DIST PEAK	172.0	0.5	0.0	0.0	0.0	0.000			
34	BOWLINE1	RSID INTR	401.0	1465419.0	154.7	1.1	155.9	0.417			
35	BOWLINE2	RSID INTR	400.0	1702068.0	179.6	1.3	180.9	0.486			
36	ROSETON1	RSD2 INTR	240.0	1243701.0	102.5	0.7	103.2	0.592			
37	ROSETON2	RSD2 INTR	237.0	1173616.0	97.0	0.6	97.6	0.565			
51	WTR8_9	RSID INTR	72.0	49.9	0.0	0.0	0.0	0.000			
52	WTR14_15	RSID INTR	116.0	89.8	0.0	0.0	0.0	0.000			
53	E RIV5	RSID INTR	134.0	171.0	0.0	0.0	0.0	0.000			
54	E RIV6	RSID INTR	141.1	141.1	0.0	0.0	0.0	0.000			
55	E RIV7	RSID INTR	170.0	11326.4	1.6	0.1	1.7	0.008			
56	NARROWS1	DIST PEAK	184.0	0.3	0.0	0.0	0.0	0.000			
57	NARROWS2	DIST PEAK	184.0	0.2	0.0	0.0	0.0	0.000			
58	GWNUSCT1	DIST PEAK	174.0	0.0	0.0	0.0	0.0	0.000			
59	GWNUSCT2	DIST PEAK	186.0	0.0	0.0	0.0	0.0	0.000			
60	GWNUSCT3	DIST PEAK	167.0	0.0	0.0	0.0	0.0	0.000			
61	GWNISCT4	DIST PEAK	142.0	0.0	0.0	0.0	0.0	0.000			
62	HUDCT1-5	DIST PEAK	83.0	0.0	0.0	0.0	0.0	0.000			
65	HUDSONG	RESID PEAK	17.0	0.0	0.0	0.0	0.0	0.000			

UNIT TOTALS FOR 1990

UNIT INDEX	UNIT NAME	UNIT NAME	TOTAL CAPACITY	TOTAL EXPECTED ENERGY (MWH)	FUEL COST (\$M)	VARIABLE O&M COST (\$MW)	TOTAL COST (\$M)	TOTAL CAPACITY FACTOR	ENERGY STORAGE AND SALES (MWH) AND SALES	CAPACITY FACTOR AFTER STORAGE AND SALES	EFFECTIVE CAPACITY MW %
57	HUDSON7	RESD PEAK	126.0	0.0	0.0	0.0	0.0	0.000			
69	HUDSON10	RESD PEAK	40.0	0.0	0.0	0.0	0.0	0.000			
70	74TH-9	RSID INTR	58.0	1.2	0.0	0.0	0.0	0.000			
71	74TH-10	RSID INTR	58.0	1.0	0.0	0.0	0.0	0.000			
72	74TH-11	RSID INTR	31.0	0.5	0.0	0.0	0.0	0.000			
73	74TH CT	DIST PEAK	34.0	0.0	0.0	0.0	0.0	0.000			
74	59TH-13	RSID INTR	53.0	0.8	0.0	0.0	0.0	0.000			
75	59TH-14	RSID INTR	19.0	0.3	0.0	0.0	0.0	0.000			
76	59TH-15	RSID INTR	20.0	0.3	0.0	0.0	0.0	0.000			
77	59TH CT	DIST PEAK	40.0	0.0	0.0	0.0	0.0	0.000			
78	BUCHANAN	DIST PEAK	20.0	0.0	0.0	0.0	0.0	0.000			
79	KENT CT	DIST PEAK	12.0	0.0	0.0	0.0	0.0	0.000			
82	ARTKILL2	COL2 INTR	335.0	1663075.0	72.1	21.3	93.4	0.567			
85	ARTKILL3	COL2 INTR	461.0	2121399.0	89.1	27.1	116.3	0.525			
87	ARKLCT	DIST PEAK	18.0	0.0	0.0	0.0	0.0	0.000			
88	PEEKSKIL	SLWT INTR	50.0	315309.7	17.3	0.0	17.3	0.720			
98	HYDQ15	PRCH BASE	780.0	3004559.0	0.0	125.6	125.6	0.440			
99	HYDQ25	PRCH INTR	168.0	705865.4	0.0	53.1	53.1	0.480			
100	HYDQ2W	PRCH INTR	343.0	1227819.0	0.0	92.4	92.4	0.409			
101	ONHY1	PRCH BASE	161.0	1104748.0	0.0	83.1	83.1	0.783			
102	HYDQ3	PRCH BASE	194.0	1416482.0	0.0	106.6	106.6	0.833			
103	ONHY2	PRCH BASE	160.0	1019822.2	0.0	76.7	76.7	0.728			
104	NYPP1	PRCH INTR	300.0	1254184.0	0.0	133.3	133.3	0.477			
105	LILCO	PRCH INTR	500.0	513350.9	0.0	71.5	71.5	0.117			
106	NYPP2	PRCH INTR	800.0	12183.8	0.0	1.8	1.8	0.002			
107	NYPP3	PRCH INTR	1000.0	449272.7	0.0	62.6	62.6	0.051			
108	PSEG1	PRCH INTR	600.0	302.6	0.0	0.1	0.1	0.000			
109	PSEG2	PRCH INTR	800.0	59.8	0.0	0.0	0.0	0.000			
SYSTEM TOTALS				3617512.0	1463.8	888.8	2352.6	0.269			

UNIT TOTALS FOR 1997

UNIT INDEX	UNIT NAME	UNIT NAME	TOTAL CAPACITY	TOTAL EXPECTED ENERGY (MWH)	FUEL COST (\$M)	VARIABLE O&M COST (\$M)	TOTAL COST (\$M)	TOTAL CAPACITY FACTOR	ENERGY STORAGE AND SALESTORAGE (MWH) AND SALES	EFFECTIVE CAPACITY MW %
1	INDPNT 2	NUC INTR	864.0	2724704.0	0.0	0.0	0.0	0.360		
3	INDPNT 3	NUC INTR	965.0	3043221.0	0.0	0.0	0.0	0.360		
4	INDPCT	DIST PEAK	72.0	0.0	0.0	0.0	0.0	0.000		
5	RVNSWD 1	RSID INTR	390.0	808328.2	184.8	2.4	187.2	0.237		
8	RVNSWD 2	RSID INTR	390.0	1417769.0	320.8	4.2	325.0	0.415		
13	RVNSWD 3	COL2 INTR	922.0	4152029.0	377.0	33.7	410.8	0.514		
14	RAVCT2	DIST PEAK	239.0	1.6	0.0	0.0	0.0	0.000		
15	RAVCT3	DIST PEAK	126.0	0.6	0.0	0.0	0.0	0.000		
16	RVCT4-11	DIST PEAK	142.0	0.5	0.0	0.0	0.0	0.000		
17	ASTORIA1	RSID INTR	149.0	19791.1	5.7	0.1	5.8	0.015		
18	ASTORIA2	RSID INTR	164.0	17802.2	5.1	0.1	5.2	0.012		
19	ASTORIA3	RSID INTR	387.0	546628.9	134.7	3.3	138.0	0.161		
22	ASTORIA4	RSID INTR	387.0	565764.1	139.9	3.4	143.3	0.167		
25	ASTORIA5	RSID INTR	395.0	391112.1	103.1	2.4	105.5	0.113		
28	ASTORIA6	RSID INTR	825.0	1631698.0	369.9	10.0	379.8	0.226		
29	ASTCT1	DIST PEAK	18.0	1.8	0.0	0.0	0.0	0.000		
30	ASTCT2	DIST PEAK	184.0	14.4	0.0	0.0	0.0	0.000		
31	ASTCT3	DIST PEAK	184.0	9.7	0.0	0.0	0.0	0.000		
32	ASTCT4	DIST PEAK	184.0	7.1	0.0	0.0	0.0	0.000		
33	ASCT5-13	DIST PEAK	172.0	3.7	0.0	0.0	0.0	0.000		
34	BOWLINE1	RSID INTR	401.0	1616393.0	332.4	2.2	334.6	0.460		
35	BOWLINE2	RSID INTR	400.0	1854351.0	381.1	2.5	383.6	0.529		
36	ROSETON1	RSD2 INTR	240.0	1317054.0	211.5	1.2	212.8	0.626		
37	ROSETON2	RSD2 INTR	237.0	1263161.0	203.3	1.2	204.5	0.608		
55	E RIV7	RSID INTR	170.0	26213.1	7.2	0.3	7.5	0.018		
56	NARROWS1	DIST PEAK	184.0	2.6	0.0	0.0	0.0	0.000		
57	NARROWS2	DIST PEAK	184.0	1.8	0.0	0.0	0.0	0.000		
58	GWNUSCT1	DIST PEAK	174.0	0.4	0.0	0.0	0.0	0.000		
59	GWNUSCT2	DIST PEAK	186.0	0.2	0.0	0.0	0.0	0.000		
60	GWNUSCT3	DIST PEAK	167.0	0.2	0.0	0.0	0.0	0.000		
61	GWNUSCT4	DIST PEAK	142.0	0.1	0.0	0.0	0.0	0.000		
62	HUDCT1-5	DIST PEAK	83.0	0.0	0.0	0.0	0.0	0.000		
65	HUDSON6	RESID PEAK	17.0	0.0	0.0	0.0	0.0	0.000		
70	74TH-9	RSID INTR	58.0	285.3	0.1	0.0	0.1	0.001		
71	74TH-10	RSID INTR	58.0	189.4	0.1	0.0	0.1	0.000		
72	74TH-11	RSID INTR	31.0	132.9	0.0	0.0	0.1	0.000		
73	74TH CT	DIST PEAK	34.0	0.0	0.0	0.0	0.0	0.000		

UNIT TOTALS FOR 1997

UNIT INDEX	UNIT NAME	UNIT NAME	TOTAL CAPACITY	TOTAL EXPECTED ENERGY (MWH)	FUEL COST (\$M)	VARIABLE O&M COST (\$MW)	TOTAL COST (\$M)	TOTAL CAPACITY FACTOR	ENERGY STORAGE AND SALES (MWH)	CAPACITY AFTER STORAGE AND SALES	EFFECTIVE CAPACITY MW	%
75	59TH-14	RSID INTR	19.0	2.1	0.0	0.0	0.0	0.000				
76	59TH-15	RSID INTR	20.0	1.9	0.0	0.0	0.0	0.000				
77	59TH CT	DIST PEAK	40.0	0.0	0.0	0.0	0.0	0.000				
78	BUCHANAN	DIST PEAK	20.0	0.0	0.0	0.0	0.0	0.000				
79	KENT CT	DIST PEAK	12.0	0.0	0.0	0.0	0.0	0.000				
82	ARTKILL2	COL2 INTR	335.0	1722357.0	136.5	42.0	178.5	0.587				
85	ARTKILL3	COL2 INTR	461.0	2124611.0	163.2	51.8	215.0	0.526				
87	ARKLCT	DIST PEAK	18.0	0.0	0.0	0.0	0.0	0.000				
88	PEEKSKIL	SLWT INTR	50.0	322446.8	32.3	0.0	32.3	0.736				
98	HYDQ1S	PRCH BASE	780.0	3004559.0	0.0	244.7	244.7	0.440				
99	HYDQ2S	PRCH INTR	168.0	745454.6	0.0	105.9	105.9	0.507				
100	HYDQ2W	PRCH INTR	343.0	1230597.0	0.0	174.8	174.8	0.410				
101	DNHY1	PRCH BASE	161.0	1147590.0	0.0	163.0	163.0	0.814				
102	HYDQ3	PRCH BASE	194.0	1480159.0	0.0	210.2	210.2	0.871				
103	DNHY2	PRCH BASE	160.0	1073177.0	0.0	152.4	152.4	0.766				
104	NYPP1	PRCH INTR	300.0	1389408.0	0.0	287.9	287.9	0.529				
105	LILCO	PRCH INTR	500.0	664194.0	0.0	180.3	180.3	0.152				
106	NYPP2	PRCH INTR	800.0	33162.6	0.0	9.7	9.7	0.005				
107	NYPP3	PRCH INTR	1000.0	715897.7	0.0	194.4	194.4	0.082				
108	PSEG1	PRCH INTR	600.0	1510.7	0.0	0.6	0.6	0.000				
109	PSEG2	PRCH INTR	800.0	302.5	0.0	0.1	0.1	0.000				
SYSTEM TOTALS				37052048.0	3108.8	1884.7	4993.5	0.289				

SYSGEN

CONED-PASNY (CASE MR2)

UNIT TOTALS FOR 1983

UNIT INDEX	UNIT NAME	UNIT NAME	TOTAL CAPACITY	TOTAL EXPECTED ENERGY (MWHRS)	FUEL COST (\$M)	VARIABLE O&M COST (\$/MWH)	TOTAL COST (\$M)	TOTAL CAPACITY FACTOR	ENERGY STORAGE AND SALESTORAGE (MMH) AND SALES	EFFECTIVE CAPACITY MW %
4	INDPCT	DIST PEAK	72.0	16.3	0.0	0.0	0.0	0.000		
5	RVNSWD 1	RSID INTR	390.0	1410518.0	84.9	1.4	86.3	0.413		
8	RVNSWD 2	RSID INTR	390.0	1801623.0	107.3	1.8	109.1	0.527		
11	RVNSWD 3	RSID INTR	928.0	544320.7	33.2	0.5	33.8	0.067		
12	RVNSWD 3	COL1 INTR	928.0	4634463.0	143.4	14.4	157.9	0.570		
14	RAVCT2	DIST PEAK	239.0	328.7	0.0	0.0	0.0	0.000		
15	RAVCT3	DIST PEAK	126.0	130.5	0.0	0.0	0.0	0.000		
16	RVCT4-11	DIST PEAK	142.0	116.3	0.0	0.0	0.0	0.000		
17	ASTORIA1	RSID INTR	149.0	182226.6	13.6	0.4	14.0	0.140		
18	ASTORIA2	RSID INTR	164.0	212130.6	15.9	0.4	16.3	0.148		
19	ASTORIA3	RSID INTR	387.0	838854.4	54.4	1.7	56.1	0.247		
22	ASTORIA4	RSID INTR	387.0	775952.7	50.5	1.6	52.1	0.229		
25	ASTORIA5	RSID INTR	395.0	643620.0	44.6	1.3	46.0	0.186		
28	ASTORIA6	RSID INTR	825.0	2127338.0	126.9	4.4	131.3	0.294		
29	ASTCT1	DIST PEAK	18.0	175.3	0.0	0.0	0.0	0.001		
30	ASTCT2	DIST PEAK	184.0	1490.3	0.2	0.0	0.2	0.001		
31	ASTCT3	DIST PEAK	184.0	1118.8	0.1	0.0	0.1	0.001		
32	ASTCT4	DIST PEAK	184.0	884.0	0.1	0.0	0.1	0.001		
33	ASCT5-13	DIST PEAK	172.0	538.9	0.1	0.0	0.1	0.000		
34	BOWLINE1	RSID INTR	401.0	2345132.0	126.6	1.1	127.7	0.668		
35	BOWLINE2	RSID INTR	400.0	2486442.0	134.2	1.1	135.3	0.710		
36	ROSETON1	RSD2 INTR	240.0	1580833.0	66.8	0.5	67.3	0.752		
37	ROSETON2	RSD2 INTR	237.0	1578535.0	66.8	0.5	67.3	0.760		
41	FITZPATK	NUC INTR	123.0	726900.2	0.0	8.4	8.4	0.675		
47	WATRSID4	RSID INTR	20.0	3786.2	0.4	0.0	0.4	0.022		
49	WATRSID6	RSID INTR	14.0	2617.4	0.3	0.0	0.3	0.021		
50	WATRSID7	RSID INTR	74.0	10916.3	1.1	0.1	1.1	0.017		
51	WTR8,9	RSID INTR	72.0	11969.	1.2	0.1	1.3	0.019		
52	WTR14,15	RSID INTR	116.0	21048.6	2.0	0.2	2.2	0.021		
53	E RIV5	RSID INTR	134.0	37537.7	3.5	0.2	3.6	0.032		
54	E RIV6	RSID INTR	134.0	34465.7	3.3	0.2	3.4	0.029		
55	E RIV7	RSID INTR	170.0	201323.2	14.5	0.9	15.4	0.135		
56	NARROWS1	DIST PEAK	184.0	426.7	0.1	0.0	0.1	0.000		
57	NARROWS2	DIST PEAK	184.0	323.7	0.0	0.0	0.0	0.000		
58	GWNUSCT1	DIST PEAK	174.0	95.0	0.0	0.0	0.0	0.000		
59	GWNUSCT2	DIST PEAK	186.0	74.6	0.0	0.0	0.0	0.000		
60	GWNUSCT3	DIST PEAK	167.0	52.2	0.0	0.0	0.0	0.000		

SYSGEN

CONED-PASNY (CASE MR2)

UNIT TOTALS FOR 1983

UNIT INDEX	UNIT NAME	UNIT NAME	TOTAL CAPACITY	TOTAL EXPECTED ENERGY (MWH)	FUEL COST (\$M)	VARIABLE O&M COST (\$MW)	TOTAL COST (\$M)	TOTAL CAPACITY FACTOR	ENERGY STORAGE TO STORAGE AND SALES (MMH) AND SALES	EFFECTIVE CAPACITY MW %
61	GWNISCT4	DIST PEAK	142.0	34.8	0.0	0.0	0.0	0.000		
62	HUDCT1-5	DIST PEAK	83.0	16.6	0.0	0.0	0.0	0.000		
63	HUDSN2.3	RESD PEAK	34.0	4.1	0.0	0.0	0.0	0.000		
65	HUDSON6	RESD PEAK	17.0	2.0	0.0	0.0	0.0	0.000		
66	HUDSON7	RESD PEAK	101.0	0.2	0.0	0.0	0.0	0.000		
67	HUDSON7	RESD PEAK	126.0	12.6	0.0	0.0	0.0	0.000		
68	HUDSON8	RESD PEAK	151.0	13.2	0.0	0.0	0.0	0.000		
69	HUDSON10	RESD PEAK	40.0	3.4	0.0	0.0	0.0	0.000		
70	74TH-9	RSID INTR	58.0	729.4	0.1	0.0	0.1	0.001		
71	74TH-10	RSID INTR	58.0	590.5	0.1	0.0	0.1	0.001		
72	74TH-11	RSID INTR	31.0	348.2	0.0	0.0	0.0	0.001		
73	74TH CT	DIST PEAK	34.0	3.4	0.0	0.0	0.0	0.000		
74	59TH-13	RSID INTR	53.0	522.3	0.1	0.0	0.1	0.001		
75	59TH-14	RSID INTR	19.0	192.9	0.0	0.0	0.0	0.001		
76	59TH-15	RSID INTR	20.0	185.4	0.0	0.0	0.0	0.001		
77	59TH CT	DIST PEAK	40.0	7.4	0.0	0.0	0.0	0.000		
78	BUCHANAN	DIST PEAK	20.0	2.5	0.0	0.0	0.0	0.000		
79	KENT CT	DIST PEAK	12.0	1.3	0.0	0.0	0.0	0.000		
80	ARTKILL2	RSID INTR	350.0	1638229.0	96.0	2.3	98.4	0.534		
83	ARTKILL3	RSID INTR	501.0	2490674.0	141.4	3.6	144.9	0.568		
87	ARKLCT	DIST PEAK	18.0	14.0	0.0	0.0	0.0	0.000		
98	HYD015	PRCH BASE	780.0	3004558.0	0.0	64.4	64.4	0.440		
99	HYD025	PRCH INTR	208.0	1048942.0	0.0	41.8	41.8	0.576		
100	HYD02W	PRCH INTR	424.0	1521208.0	0.0	60.6	60.6	0.410		
101	ONHY1	PRCH BASE	199.0	1540818.0	0.0	61.4	61.4	0.884		
104	NYPP1	PRCH INTR	300.0	2016284.0	0.0	110.0	110.0	0.767		
105	LILCO	PRCH INTR	500.0	1024525.7	0.0	73.3	73.3	0.234		
106	NYPP2	PRCH INTR	800.0	796510.7	0.0	61.3	61.3	0.114		
108	PSEG1	PRCH INTR	600.0	95112.7	0.0	10.4	10.4	0.018		
109	PSEG2	PRCH INTR	800.0	32048.0	0.0	3.5	3.5	0.005		
SYSTEM TOTALS				37429808.0	1333.7	534.0	1867.7	0.313		

SYSGEN

CONED-PASNY (CASE MR2)

UNIT TOTALS FOR 1990

UNIT INDEX	UNIT NAME	UNIT NAME	TOTAL CAPACITY	TOTAL ENERGY (MWH)	FUEL COST (\$)	VARIABLE O&M COST (\$/MWH)	TOTAL COST (\$M)	TOTAL CAPACITY FACTOR	ENERGY STORAGE TO SALES (MWH) AND SALES	EFFECTIVE CAPACITY MW %
4	INDPCT	DIST PEAK	72.0	0.1	0.0	0.0	0.0	0.000		
7	RVNSWD 1	COL2 INTR	372.0	1272729.0	62.5	5.4	67.9	0.391		
8	RVNSWD 2	RSID INTR	390.0	1527786.0	177.3	2.6	180.0	0.447		
13	RVNSWD 3	COL2 INTR	922.0	4234113.0	210.1	18.1	228.2	0.524		
14	RAVCT2	DIST PEAK	239.0	5.4	0.0	0.0	0.0	0.000		
15	RAVCT3	DIST PEAK	126.0	1.9	0.0	0.0	0.0	0.000		
16	RVCT4-11	DIST PEAK	142.0	1.5	0.0	0.0	0.0	0.000		
17	ASTORIA1	RSID INTR	149.0	67397.0	9.9	0.2	10.1	0.052		
18	ASTORIA2	RSID INTR	164.0	66920.5	9.8	0.2	10.0	0.047		
19	ASTORIA3	RSID INTR	387.0	726628.6	91.9	2.6	94.4	0.214		
22	ASTORIA4	RSID INTR	387.0	795891.1	100.9	2.8	103.8	0.235		
25	ASTORIA5	RSID INTR	395.0	530539.1	71.8	1.9	73.6	0.153		
28	ASTORIA6	RSID INTR	825.0	1840569.0	214.1	6.6	220.6	0.255		
29	ASTCT1	DIST PEAK	18.0	5.4	0.0	0.0	0.0	0.000		
30	ASTCT2	DIST PEAK	184.0	42.6	0.0	0.0	0.0	0.000		
31	ASTCT3	DIST PEAK	184.0	29.2	0.0	0.0	0.0	0.000		
32	ASTCT4	DIST PEAK	184.0	22.9	0.0	0.0	0.0	0.000		
33	ASCT5-13	DIST PEAK	172.0	11.4	0.0	0.0	0.0	0.000		
34	BOWLINE1	RSID INTR	401.0	1758007.0	185.5	1.4	186.9	0.500		
35	BOWLINE2	RSID INTR	400.0	2006218.0	211.5	1.6	213.1	0.573		
36	ROSETON1	RSD2 INTR	240.0	1401928.0	115.5	0.6	116.3	0.667		
37	ROSETON2	RSD2 INTR	237.0	1349928.0	111.5	0.7	112.2	0.650		
51	WTR8.9	RSID INTR	72.0	1173.9	0.2	0.0	0.2	0.002		
52	WTR14.15	RSID INTR	116.0	1827.5	0.3	0.0	0.4	0.002		
53	E RIV5	RSID INTR	134.0	4063.7	0.7	0.0	0.8	0.003		
54	E RIV6	RSID INTR	134.0	3361.3	0.6	0.0	0.7	0.003		
55	E RIV7	RSID INTR	170.0	79173.4	11.1	0.6	11.7	0.053		
56	NARROWS1	DIST PEAK	184.0	8.3	0.0	0.0	0.0	0.000		
57	NARROWS2	DIST PEAK	184.0	5.7	0.0	0.0	0.0	0.000		
58	GWNUSCT1	DIST PEAK	174.0	1.1	0.0	0.0	0.0	0.000		
59	GWNUSCT2	DIST PEAK	186.0	0.7	0.0	0.0	0.0	0.000		
60	GWNUSCT3	DIST PEAK	167.0	0.5	0.0	0.0	0.0	0.000		
61	GWNUSCT4	DIST PEAK	142.0	0.3	0.0	0.0	0.0	0.000		
62	HUDSON1-5	DIST PEAK	83.0	0.1	0.0	0.0	0.0	0.000		
65	HUDSON6	RESID PEAK	17.0	0.0	0.0	0.0	0.0	0.000		
67	HUDSON7	RESID PEAK	126.0	0.1	0.0	0.0	0.0	0.000		
69	HUDSON10	RESID PEAK	40.0	0.0	0.0	0.0	0.0	0.000		

SYSGEN

CONED-PASNY (CASE MR2)

UNIT TOTALS FOR 1990

UNIT INDEX	UNIT NAME	UNIT NAME	TOTAL CAPACITY	TOTAL EXPECTED ENERGY (MWHRS)	FUEL COST (\$M)	VARIABLE O&M COST (\$MW)	TOTAL COST (\$M)	TOTAL CAPACITY FACTOR	ENERGY TO STORAGE AND SALESTORAGE (MWH) AND SALES	EFFECTIVE CAPACITY MW %
70	74TH-9	RSID INTR	58.0	25.5	0.0	0.0	0.0	0.000		
71	74TH-10	RSID INTR	58.0	16.6	0.0	0.0	0.0	0.000		
72	74TH-11	RSID INTR	31.0	12.0	0.0	0.0	0.0	0.000		
73	74TH CT	DIST PEAK	34.0	0.0	0.0	0.0	0.0	0.000		
74	59TH-13	RSID INTR	53.0	16.1	0.0	0.0	0.0	0.000		
75	59TH-14	RSID INTR	19.0	6.3	0.0	0.0	0.0	0.000		
76	59TH-15	RSID INTR	20.0	5.6	0.0	0.0	0.0	0.000		
77	59TH CT	DIST PEAK	40.0	0.0	0.0	0.0	0.0	0.000		
78	BUCHANAN	DIST PEAK	20.0	0.0	0.0	0.0	0.0	0.000		
79	KENT CT	DIST PEAK	12.0	0.0	0.0	0.0	0.0	0.000		
82	ARTKILL2	COL2 INTR	335.0	1823639.0	79.0	23.3	102.4	0.621		
85	ARTKILL3	COL2 INTR	461.0	2124611.0	89.3	27.2	116.5	0.526		
87	ARKLCT	DIST PEAK	18.0	0.2	0.0	0.0	0.0	0.000		
88	PEEKSKIL	SLWT INTR	50.0	334682.6	18.3	0.0	18.3	0.764		
98	HYD01S	PRCH BASE	780.0	3004558.0	0.0	125.6	125.6	0.440		
99	HYD02S	PRCH INTR	208.0	1014827.1	0.0	76.3	76.3	0.557		
100	HYD02W	PRCH INTR	424.0	1521208.0	0.0	114.4	114.4	0.410		
101	ONHY1	PRCH BASE	199.0	1505893.0	0.0	113.3	113.3	0.864		
102	HYD03	PRCH BASE	240.0	1946839.0	0.0	146.5	146.5	0.926		
103	ONHY2	PRCH BASE	198.0	1406906.0	0.0	105.8	105.8	0.811		
104	NYPP1	PRCH INTR	300.0	1494829.0	0.0	158.9	158.9	0.569		
105	LILCO	PRCH INTR	500.0	925096.9	0.0	128.9	128.9	0.211		
106	NYPP2	PRCH INTR	800.0	166441.1	0.0	25.0	25.0	0.024		
107	NYPP3	PRCH INTR	1000.0	1230290.0	0.0	171.4	171.4	0.140		
108	PSEG1	PRCH INTR	600.0	6213.0	0.0	1.3	1.3	0.001		
109	PSEG2	PRCH INTR	800.0	1285.6	0.0	0.3	0.3	0.000		
SYSTEM TOTALS				36175712.0	1772.0	1263.9	3035.9	0.281		

SYSGEN

CONED-PASNY (CASE MR2)

UNIT TOTALS FOR 1997

UNIT INDEX	UNIT NAME	UNIT NAME	TOTAL CAPACITY	TOTAL EXPECTED ENERGY (MWH)	FUEL COST (\$M)	VARIABLE O&M COST (\$MW)	TOTAL COST (\$M)	TOTAL CAPACITY FACTOR	ENERGY STORAGE AND SALESTORAGE (MWH) AND SALES	EFFECTIVE CAPACITY MW %
4	INDPCT	DIST PEAK	72.0	0.4	0.0	0.0	0.0	0.000		
7	RVNSWD 1	COL2 INTR	372.0	1898660.0	170.5	15.4	185.9	0.583		
10	RVNSWD 2	COL2 INTR	370.0	1900571.0	168.7	15.4	184.1	0.586		
13	RVNSWD 3	COL2 INTR	922.0	4234187.0	384.1	34.4	418.5	0.524		
14	RAVCT2	DIST PEAK	239.0	15.8	0.0	0.0	0.0	0.000		
15	RAVCT3	DIST PEAK	126.0	5.7	0.0	0.0	0.0	0.000		
16	RVCT4-11	DIST PEAK	142.0	4.6	0.0	0.0	0.0	0.000		
17	ASTORIA1	RSID INTR	149.0	60520.0	17.3	0.4	17.6	0.046		
18	ASTORIA2	RSID INTR	164.0	60254.0	17.2	0.4	17.6	0.042		
19	ASTORIA3	RSID INTR	387.0	779403.8	192.0	4.7	196.7	0.230		
22	ASTORIA4	RSID INTR	387.0	805745.6	199.2	4.9	204.1	0.238		
25	ASTORIA5	RSID INTR	395.0	569335.7	150.1	3.4	153.5	0.165		
28	ASTORIA6	RSID INTR	825.0	1971437.0	446.7	12.0	458.8	0.273		
29	ASTCT1	DIST PEAK	18.0	13.7	0.0	0.0	0.0	0.000		
30	ASTCT2	DIST PEAK	184.0	110.7	0.1	0.0	0.1	0.000		
31	ASTCT3	DIST PEAK	184.0	77.3	0.0	0.0	0.0	0.000		
32	ASTCT4	DIST PEAK	184.0	61.1	0.0	0.0	0.0	0.000		
33	ASCT5-13	DIST PEAK	172.0	31.6	0.0	0.0	0.0	0.000		
34	BOWLINE1	RSID INTR	401.0	1689992.0	347.6	2.3	349.9	0.481		
35	BOWLINE2	RSID INTR	400.0	1938218.0	398.3	2.6	400.9	0.553		
36	ROSETON1	RSD2 INTR	240.0	1373668.0	220.6	1.3	221.9	0.653		
37	ROSETON2	RSD2 INTR	237.0	1312184.0	211.2	1.2	212.4	0.632		
55	E RIV7	RSID INTR	170.0	72456.1	19.8	1.0	20.8	0.049		
56	NARROWS1	DIST PEAK	184.0	23.5	0.0	0.0	0.0	0.000		
57	NARROWS2	DIST PEAK	184.0	16.4	0.0	0.0	0.0	0.000		
58	GWNUSCT1	DIST PEAK	174.0	3.5	0.0	0.0	0.0	0.000		
59	GWNUSCT2	DIST PEAK	186.0	2.4	0.0	0.0	0.0	0.000		
60	GWNUSCT3	DIST PEAK	167.0	1.6	0.0	0.0	0.0	0.000		
61	GWNUSCT4	DIST PEAK	142.0	0.9	0.0	0.0	0.0	0.000		
62	HUDCT1-5	DIST PEAK	83.0	0.4	0.0	0.0	0.0	0.000		
65	HUDSON6	RESID PEAK	17.0	0.1	0.0	0.0	0.0	0.000		
70	74TH-9	RSID INTR	58.0	1758.8	0.7	0.1	0.7	0.003		
71	74TH-10	RSID INTR	58.0	1082.0	0.4	0.0	0.4	0.002		
72	74TH-11	RSID INTR	31.0	837.7	0.3	0.0	0.3	0.003		
73	74TH CT	DIST PEAK	34.0	0.1	0.0	0.0	0.0	0.000		
75	59TH-14	RSID INTR	19.0	16.3	0.0	0.0	0.0	0.000		
76	59TH-15	RSID INTR	20.0	14.4	0.0	0.0	0.0	0.000		

UNIT TOTALS FOR 1997

UNIT INDEX	UNIT NAME	UNIT NAME	TOTAL CAPACITY	TOTAL EXPECTED ENERGY (MWH)	FUEL COST (\$M)	VARIABLE O&M COST (\$MW)	TOTAL COST (\$M)	TOTAL CAPACITY FACTOR	ENERGY STORAGE AND SALES (MWH)	CAPACITY AFTER STORAGE AND SALES	EFFECTIVE CAPACITY MW %
77	59TH CT	DIST PEAK	40.0	0.2	0.0	0.0	0.0	0.000			
78	BUCHANAN	DIST PEAK	20.0	0.1	0.0	0.0	0.0	0.000			
79	KENT CT	DIST PEAK	12.0	0.0	0.0	0.0	0.0	0.000			
82	ARTKILL2	COL2 INTR	335.0	1821781.0	144.4	44.4	188.7	0.621			
85	ARTKILL3	COL2 INTR	461.0	2124385.0	163.2	51.8	215.0	0.526			
87	ARKLCT	DIST PEAK	18.0	0.1	0.0	0.0	0.0	0.000			
88	PEEKSKIL	SLWT INTR	50.0	334789.2	33.5	0.0	33.5	0.764			
98	HYDQ1S	PRCH BASE	780.0	3004558.0	0.0	244.7	244.7	0.440			
99	HYDQ2S	PRCH INTR	208.0	1008238.4	0.0	143.2	143.2	0.553			
100	HYDQ2W	PRCH INTR	424.0	1520918.0	0.0	216.0	216.0	0.409			
101	DNHY1	PRCH BASE	199.0	1494032.0	0.0	212.2	212.2	0.857			
102	HYDQ3	PRCH BASE	240.0	1923122.0	0.0	273.1	273.1	0.915			
103	DNHY2	PRCH BASE	198.0	1382249.0	0.0	196.3	196.3	0.797			
104	NYPP1	PRCH INTR	300.0	1426460.0	0.0	295.5	295.5	0.543			
105	LILCO	PRCH INTR	500.0	951112.1	0.0	258.2	258.2	0.217			
106	NYPP2	PRCH INTR	800.0	146672.1	0.0	42.9	42.9	0.021			
107	NYPP3	PRCH INTR	1000.0	1230142.0	0.0	334.0	334.0	0.140			
108	PSEG1	PRCH INTR	600.0	10306.4	0.0	4.3	4.3	0.002			
109	PSEG2	PRCH INTR	800.0	2302.0	0.0	1.0	1.0	0.000			
SYSTEM TOTALS				37051712.0	3285.9	2417.1	5702.9	0.296			

APPENDIX F

Sample Dispatch Runs
Output for Mid-Range Case
with and without
Indian Point
(1983, 1990, 1997)

Continued operation: Case MK1

Plant retirement: Case MR-2

UNIT TOTALS FOR 1983

UNIT INDEX	UNIT NAME	UNIT NAME	TOTAL CAPACITY	TOTAL EXPECTED ENERGY (MWHRS)	FUEL COST (\$M)	VARIABLE O&M COST (\$MW)	TOTAL COST (\$M)	TOTAL CAPACITY FACTOR	ENERGY STORAGE AND SALES (MWH) AND SALES	EFFECTIVE CAPACITY MW %
1	INDPNT 2	MJC INTR	864.0	4087061.0	0.0	0.0	0.0	0.540		
3	INDPNT 3	MJC INTR	965.0	4395763.0	0.0	0.0	0.0	0.520		
4	INDPCT	DIST PEAK	72.0	0.8	0.0	0.0	0.0	0.000		
5	RVNSWD 1	RSID INTR	390.0	931328.4	56.1	0.9	57.0	0.273		
8	RVNSWD 2	RSID INTR	390.0	1304269.0	77.7	1.3	79.0	0.382		
11	RVNSWD 3	RSID INTR	928.0	377094.4	23.0	0.4	23.4	0.046		
12	RVNSWD 3	COL1 INTR	928.0	4396491.0	136.3	13.7	150.0	0.541		
14	RAVCT2	DIST PEAK	239.0	20.5	0.0	0.0	0.0	0.000		
15	RAVCT3	DIST PEAK	126.0	8.0	0.0	0.0	0.0	0.000		
16	RVCT4-11	DIST PEAK	142.0	6.9	0.0	0.0	0.0	0.000		
17	ASTORIA1	RSID INTR	149.0	67869.9	5.1	0.1	5.2	0.052		
18	ASTORIA2	RSID INTR	164.0	71338.7	5.4	0.1	5.5	0.050		
19	ASTORIA3	RSID INTR	387.0	473495.8	30.7	1.0	31.7	0.140		
22	ASTORIA4	RSID INTR	387.0	452537.7	29.5	0.9	30.4	0.133		
25	ASTORIA5	RSID INTR	395.0	331291.2	23.0	0.7	23.7	0.096		
28	ASTORIA6	RSID INTR	825.0	1291460.0	77.1	2.7	79.8	0.179		
29	ASTCT1	DIST PEAK	18.0	15.0	0.0	0.0	0.0	0.000		
30	ASTCT2	DIST PEAK	184.0	122.6	0.0	0.0	0.0	0.000		
31	ASTCT3	DIST PEAK	184.0	87.8	0.0	0.0	0.0	0.000		
32	ASTCT4	DIST PEAK	184.0	63.7	0.0	0.0	0.0	0.000		
33	ASCT5-13	DIST PEAK	172.0	38.7	0.0	0.0	0.0	0.000		
34	BOWLINE1	RSID INTR	401.0	1900675.0	102.8	0.9	103.7	0.541		
35	BOWLINE2	RSID INTR	400.0	2129195.0	115.1	1.0	116.1	0.608		
36	ROSETON1	RSID INTR	240.0	1423496.0	60.2	0.5	60.6	0.677		
37	ROSETON2	RSID INTR	237.0	1400688.0	59.3	0.4	59.8	0.675		
41	FITZPATK	NUC INTR	123.0	726900.3	0.0	8.4	8.4	0.675		
47	WATRSID4	RSID INTR	20.0	431.9	0.0	0.0	0.0	0.002		
49	WATRSID6	RSID INTR	14.0	296.6	0.0	0.0	0.0	0.002		
50	WATRS,7	RSID INTR	74.0	1552.2	0.2	0.0	0.2	0.002		
51	WTRB,9	RSID INTR	72.0	1305.4	0.1	0.0	0.1	0.002		
52	WTR14,15	RSID INTR	116.0	2540.9	0.2	0.0	0.3	0.003		
53	E RIV5	RSID INTR	134.0	4594.8	0.4	0.0	0.4	0.004		
54	E RIV6	RSID INTR	134.0	3991.7	0.4	0.0	0.4	0.003		
55	E RIV7	RSID INTR	170.0	82068.3	5.9	0.4	6.3	0.055		
56	NARROWS1	DIST PEAK	184.0	29.6	0.0	0.0	0.0	0.000		
57	NARROWS2	DIST PEAK	184.0	21.6	0.0	0.0	0.0	0.000		
58	GMINUSCT1	DIST PEAK	174.0	5.4	0.0	0.0	0.0	0.000		

UNIT TOTALS FOR 1983

UNIT INDEX	UNIT NAME	UNIT NAME	TOTAL CAPACITY	TOTAL EXPECTED ENERGY (MWH)	FUEL COST (\$M)	VARIABLE O&M COST (\$MW)	TOTAL COST (\$M)	TOTAL CAPACITY FACTOR	ENERGY STORAGE AND SALESTORAGE (MWH) AND SALES	CAPACITY FACTOR AFTER STORAGE AND SALES	EFFECTIVE CAPACITY MW %
59	GMNUSCT2	DIST PEAK	186.0	4.2	0.0	0.0	0.0	0.000			
60	GMNUSCT3	DIST PEAK	167.0	2.8	0.0	0.0	0.0	0.000			
61	GMNUSCT4	DIST PEAK	142.0	1.8	0.0	0.0	0.0	0.000			
62	HUDCT1-5	DIST PEAK	33.0	0.8	0.0	0.0	0.0	0.000			
63	HUDSN2.3	RESO PEAK	34.0	0.2	0.0	0.0	0.0	0.000			
65	HUDSON6	RESO PEAK	17.0	0.1	0.0	0.0	0.0	0.000			
66	HUDSON7	RESO PEAK	101.0	0.0	0.0	0.0	0.0	0.000			
67	HUDSON7	RESO PEAK	126.0	0.6	0.0	0.0	0.0	0.000			
68	HUDSON8	RESO PEAK	151.0	0.6	0.0	0.0	0.0	0.000			
69	HUDSON10	RESO PEAK	40.0	0.2	0.0	0.0	0.0	0.000			
70	74TH-5	RSID INTR	58.0	63.1	0.0	0.0	0.0	0.000			
71	74TH-10	RSID INTR	58.0	55.5	0.0	0.0	0.0	0.000			
72	74TH-11	RSID INTR	31.0	29.6	0.0	0.0	0.0	0.000			
73	74TH CT	DIST PEAK	34.0	0.2	0.0	0.0	0.0	0.000			
74	59TH-13	RSID INTR	53.0	45.2	0.0	0.0	0.0	0.000			
75	59TH-14	RSID INTR	19.0	16.2	0.0	0.0	0.0	0.000			
76	59TH-15	RSID INTR	20.0	16.2	0.0	0.0	0.0	0.000			
77	59TH CT	DIST PEAK	40.0	0.4	0.0	0.0	0.0	0.000			
78	BUCHANAN	DIST PEAK	20.0	0.1	0.0	0.0	0.0	0.000			
79	KENT CT	DIST PEAK	12.0	0.1	0.0	0.0	0.0	0.000			
80	ARTKILL2	RSID INTR	350.0	1150794.0	67.5	1.6	69.2	0.375			
83	ARTKILL3	RSID INTR	501.0	1978568.0	112.4	2.8	115.2	0.451			
87	ARKLCT	DIST PEAK	18.0	0.9	0.0	0.0	0.0	0.000			
98	HYDQ1S	PRCH BASE	780.0	3003518.0	0.0	64.4	64.4	0.440			
99	HYDQ2S	PRCH INTR	168.0	747645.6	0.0	29.8	29.8	0.508			
100	HYDQ2W	PRCH INTR	343.0	1230500.0	0.0	49.0	49.0	0.410			
101	DNHY1	PRCH BASE	161.0	1150500.0	0.0	45.9	45.9	0.816			
104	NYPP1	PRCH INTR	300.0	1616547.0	0.0	88.2	88.2	0.615			
105	LILCO	PRCH INTR	500.0	493525.4	0.0	35.3	35.3	0.113			
106	NYPP2	PRCH INTR	800.0	182672.9	0.0	14.1	14.1	0.026			
108	PSEG1	PRCH INTR	600.0	10132.0	0.0	1.1	1.1	0.002			
109	PSEG2	PRCH INTR	800.0	2941.1	0.0	0.3	0.3	0.000			
SYSTEM TOTALS				37425744.0	988.7	366.1	1354.7	0.294			

SYSGEN

CONED-PASNY (CASE MK1)

UNIT TOTALS FOR 1990

UNIT INDEX	UNIT NAME	UNIT NAME	TOTAL CAPACITY	TOTAL EXPECTED ENERGY (MWH)	FUEL COST (\$M)	VARIABLE O&M COST (\$MW)	TOTAL COST (\$M)	TOTAL CAPACITY FACTOR	ENERGY STORAGE TO FACTOR AFTER (MWH) AND SALES	EFFECTIVE CAPACITY MW %
1	INDPNT 2	MUC INTR	864.0	3405883.0	0.0	0.0	0.0	0.450		
3	INDPNT 3	MUC INTR	965.0	3719492.0	0.0	0.0	0.0	0.440		
4	INDPNT 3	DIST PEAK	72.0	0.0	0.0	0.0	0.0	0.000		
5	RVNSWD 1	RSID INTR	390.0	898763.6	105.4	1.6	107.0	0.263		
8	RVNSWD 2	RSID INTR	390.0	1259707.0	146.3	2.2	148.5	0.369		
13	RVNSWD 3	COL2 INTR	922.0	4089910.0	203.2	17.4	220.7	0.506		
14	RAVCT2	DIST PEAK	239.0	0.2	0.0	0.0	0.0	0.000		
15	RAVCT3	DIST PEAK	126.0	0.1	0.0	0.0	0.0	0.000		
16	RVCT4-11	DIST PEAK	142.0	0.1	0.0	0.0	0.0	0.000		
17	ASTORIA1	RSID INTR	149.0	8139.9	1.2	0.0	1.2	0.006		
18	ASTORIA2	RSID INTR	164.0	7171.6	1.1	0.0	1.1	0.005		
19	ASTORIA3	RSID INTR	387.0	439552.2	55.6	1.6	57.2	0.130		
22	ASTORIA4	RSID INTR	387.0	474005.2	60.2	1.7	61.9	0.140		
25	ASTORIA5	RSID INTR	395.0	303024.1	41.0	1.1	42.1	0.088		
28	ASTORIA6	RSID INTR	825.0	1165089.0	135.7	4.2	139.8	0.161		
29	ASTCT1	DIST PEAK	18.0	0.3	0.0	0.0	0.0	0.000		
30	ASTCT2	DIST PEAK	184.0	2.0	0.0	0.0	0.0	0.000		
31	ASTCT3	DIST PEAK	184.0	1.3	0.0	0.0	0.0	0.000		
32	ASTCT4	DIST PEAK	184.0	0.9	0.0	0.0	0.0	0.000		
33	ASCT5-13	DIST PEAK	172.0	0.5	0.0	0.0	0.0	0.000		
34	BOWLINE1	RSID INTR	401.0	1465419.0	154.7	1.1	155.9	0.417		
35	BOWLINE2	RSID INTR	400.0	1702068.0	179.6	1.3	180.9	0.486		
36	ROSETON1	RSD2 INTR	240.0	1243701.0	102.5	0.7	103.2	0.592		
37	ROSETON2	RSD2 INTR	237.0	1173616.0	97.0	0.6	97.6	0.565		
51	WTR8_9	RSID INTR	72.0	49.9	0.0	0.0	0.0	0.000		
52	WTR14_15	RSID INTR	116.0	89.8	0.0	0.0	0.0	0.000		
53	E RIV5	RSID INTR	134.0	171.0	0.0	0.0	0.0	0.000		
54	E RIV6	RSID INTR	134.0	141.1	0.0	0.0	0.0	0.000		
55	E RIV7	RSID INTR	170.0	11326.4	1.6	0.1	1.7	0.008		
56	NARROWS1	DIST PEAK	184.0	0.3	0.0	0.0	0.0	0.000		
57	NARROWS2	DIST PEAK	184.0	0.2	0.0	0.0	0.0	0.000		
58	GWNUSCT1	DIST PEAK	174.0	0.0	0.0	0.0	0.0	0.000		
59	GWNUSCT2	DIST PEAK	186.0	0.0	0.0	0.0	0.0	0.000		
60	GWNUSCT3	DIST PEAK	167.0	0.0	0.0	0.0	0.0	0.000		
61	GWNUSCT4	DIST PEAK	142.0	0.0	0.0	0.0	0.0	0.000		
62	HUDCT1-5	DIST PEAK	83.0	0.0	0.0	0.0	0.0	0.000		
65	HUDSON6	RESID PEAK	17.0	0.0	0.0	0.0	0.0	0.000		

CROSS EXAMINATION EXHIBIT

CANADIAN ENERGY IMPORTS ASSUMED
 IN MID RANGE RUNS OF ESRG STUDY --
 AS PER APPENDIX F

1990

<u>Unit Index</u>	<u>Unit Name</u>	<u>Cost Mills/KWH</u>	<u>Energy With Indian Point</u>	<u>Energy Without Indian Point</u>	<u>% Increase</u>
98	HYDQ15	42	3004.6	3004.6	0 %
99	HYDQ25	75	705.9	1014.8	44%
100	HYDQ2W	75	1227.8	1521.2	24%
101	ONHY1	75	1104.7	1505.9	36%
102	HYDQ3	75	1416.5	1946.8	37%
103	ONHY2	75	<u>1019.8</u>	<u>1406.9</u>	38%
Total					
	Canadian Imports		8479.3	10400.2	23%

1) Source Appendix F, 1990 Page 2 of Run MK1.

2) Source Appendix F, 1990 Page 2 of Run MR2.

UNIT TOTALS FOR 1990

UNIT INDEX	UNIT NAME	UNIT NAME	TOTAL CAPACITY	TOTAL EXPECTED ENERGY (MMHS)	FUEL COST (\$M)	VARIABLE O&M COST (\$/MW)	TOTAL COST (\$M)	TOTAL CAPACITY FACTOR	ENERGY STORAGE TO FACTOR AFTER AND SALESTORAGE (MMH) AND SALES	EFFECTIVE CAPACITY MW %
67	HUDSON7	RESD PEAK	126.0	0.0	0.0	0.0	0.0	0.000		
69	HUDSON10	RESD PEAK	40.0	0.0	0.0	0.0	0.0	0.000		
70	74TH-9	RSID INTR	58.0	1.2	0.0	0.0	0.0	0.000		
71	74TH-10	RSID INTR	58.0	1.0	0.0	0.0	0.0	0.000		
72	74TH-11	RSID INTR	31.0	0.5	0.0	0.0	0.0	0.000		
73	74TH CT	DIST PEAK	34.0	0.0	0.0	0.0	0.0	0.000		
74	59TH-13	RSID INTR	53.0	0.8	0.0	0.0	0.0	0.000		
75	59TH-14	RSID INTR	19.0	0.3	0.0	0.0	0.0	0.000		
76	59TH-15	RSID INTR	20.0	0.3	0.0	0.0	0.0	0.000		
77	59TH CT	DIST PEAK	40.0	0.0	0.0	0.0	0.0	0.000		
78	BUCHANAN	DIST PEAK	20.0	0.0	0.0	0.0	0.0	0.000		
79	KENT CT	DIST PEAK	12.0	0.0	0.0	0.0	0.0	0.000		
82	ARTKILL2	COL2 INTR	335.0	1663075.0	72.1	21.3	93.4	0.567		
85	ARTKILL3	COL2 INTR	461.0	2121399.0	89.1	27.1	116.3	0.525		
87	ARKLCT	DIST PEAK	18.0	0.0	0.0	0.0	0.0	0.000		
88	PEEKSKIL	SLWT INTR	50.0	315309.7	17.3	0.0	17.3	0.720		
98	HYD015	PRCH BASE	780.0	3004559.0	0.0	125.6	125.6	0.440		
99	HYD025	PRCH INTR	168.0	705865.4	0.0	53.1	53.1	0.480		
100	HYD02W	PRCH INTR	343.0	1227819.0	0.0	92.4	92.4	0.409		
101	ONHY1	PRCH BASE	161.0	1104748.0	0.0	83.1	83.1	0.783		
102	HYD03	PRCH BASE	194.0	1416482.0	0.0	106.6	106.6	0.833		
103	ONHY2	PRCH BASE	160.0	1019822.2	0.0	76.7	76.7	0.728		
104	NYPP1	PRCH INTR	300.0	1254184.0	0.0	133.3	133.3	0.477		
105	LILCO	PRCH INTR	500.0	513350.9	0.0	71.5	71.5	0.117		
106	NYPP2	PRCH INTR	800.0	12183.8	0.0	1.8	1.8	0.002		
107	NYPP3	PRCH INTR	1000.0	449272.7	0.0	62.6	62.6	0.051		
108	PSEG1	PRCH INTR	600.0	302.6	0.0	0.1	0.1	0.000		
109	PSEG2	PRCH INTR	800.0	59.8	0.0	0.0	0.0	0.000		
SYSTEM TOTALS				36175712.0	1463.8	888.8	2352.6	0.269		

UNIT TOTALS FOR 1997

UNIT INDEX	UNIT NAME	UNIT NAME	TOTAL CAPACITY	TOTAL EXPECTED ENERGY (MWH)	FUEL COST (\$M)	VARIABLE O&M COST (\$M)	TOTAL COST (\$M)	TOTAL CAPACITY FACTOR	ENERGY STORAGE AND SALESTORAGE (MWH) AND SALES	EFFECTIVE CAPACITY MW %
1	INDPNT 2	NUC INTR	864.0	2724704.0	0.0	0.0	0.0	0.360		
3	INDPNT 3	NUC INTR	965.0	3043221.0	0.0	0.0	0.0	0.360		
4	INDPCT	DIST PEAK	72.0	0.0	0.0	0.0	0.0	0.000		
5	RVNSWD 1	RSID INTR	390.0	808328.2	184.8	2.4	187.2	0.237		
8	RVNSWD 2	RSID INTR	390.0	1417769.0	320.8	4.2	325.0	0.415		
13	RVNSWD 3	COL2 INTR	922.0	4152029.0	377.0	33.7	410.8	0.514		
14	RAVCT2	DIST PEAK	239.0	1.6	0.0	0.0	0.0	0.000		
15	RAVCT3	DIST PEAK	126.0	0.6	0.0	0.0	0.0	0.000		
16	RVCT4-11	DIST PEAK	142.0	0.5	0.0	0.0	0.0	0.000		
17	ASTORIA1	RSID INTR	149.0	19791.1	5.7	0.1	5.8	0.015		
18	ASTORIA2	RSID INTR	154.0	17802.2	5.1	0.1	5.2	0.012		
19	ASTORIA3	RSID INTR	387.0	546628.9	134.7	3.3	138.0	0.161		
22	ASTORIA4	RSID INTR	387.0	565764.1	139.9	3.4	143.3	0.167		
25	ASTORIA5	RSID INTR	395.0	391112.1	103.1	2.4	105.5	0.113		
28	ASTORIA6	RSID INTR	825.0	1631698.0	369.9	10.0	379.8	0.226		
29	ASTCT1	DIST PEAK	18.0	1.8	0.0	0.0	0.0	0.000		
30	ASTCT2	DIST PEAK	184.0	14.4	0.0	0.0	0.0	0.000		
31	ASTCT3	DIST PEAK	184.0	9.7	0.0	0.0	0.0	0.000		
32	ASTCT4	DIST PEAK	184.0	7.1	0.0	0.0	0.0	0.000		
33	ASCT5-13	DIST PEAK	172.0	3.7	0.0	0.0	0.0	0.000		
34	BOWL'NE1	RSID INTR	401.0	1616393.0	332.4	2.2	334.6	0.460		
35	BOWL'NE2	RSID INTR	400.0	1854351.0	381.1	2.5	383.6	0.529		
36	ROSETON1	RSD2 INTR	240.0	1317054.0	211.5	1.2	212.8	0.626		
37	ROSETON2	RSD2 INTR	237.0	1263161.0	203.3	1.2	204.5	0.608		
55	E RIV7	RSID INTR	170.0	26213.1	7.2	0.3	7.5	0.018		
56	NARROWS1	DIST PEAK	184.0	2.6	0.0	0.0	0.0	0.000		
57	NARROWS2	DIST PEAK	184.0	1.8	0.0	0.0	0.0	0.000		
58	GWNUSCT1	DIST PEAK	174.0	0.4	0.0	0.0	0.0	0.000		
59	GWNUSCT2	DIST PEAK	186.0	0.2	0.0	0.0	0.0	0.000		
60	GWNUSCT3	DIST PEAK	167.0	0.2	0.0	0.0	0.0	0.000		
61	GWNISCT4	DIST PEAK	142.0	0.1	0.0	0.0	0.0	0.000		
62	HUDCT1-5	DIST PEAK	83.0	0.0	0.0	0.0	0.0	0.000		
65	HUDSON6	RESID PEAK	17.0	0.0	0.0	0.0	0.0	0.000		
70	74TH-9	RSID INTR	58.0	285.3	0.1	0.0	0.1	0.000		
71	74TH-10	RSID INTR	58.0	189.4	0.1	0.0	0.1	0.000		
72	74TH-11	RSID INTR	31.0	132.9	0.0	0.0	0.1	0.000		
73	74TH CT	DIST PEAK	34.0	0.0	0.0	0.0	0.0	0.000		

UNIT TOTALS FOR 1997

UNIT INDEX	UNIT NAME	UNIT NAME	TOTAL CAPACITY	TOTAL EXPECTED ENERGY (MWS)	FUEL COST (\$M)	VARIABLE O&M COST (\$MW)	TOTAL COST (\$M)	TOTAL CAPACITY FACTOR	ENERGY CAPACITY TO FACTOR AFTER STORAGE AND SALESTORAGE (MWH) AND SALES		EFFECTIVE CAPACITY MW %
75	59TH-14	RSID INTR	19.0	2.1	0.0	0.0	0.0	0.000			
76	59TH-15	RSID INTR	20.0	1.9	0.0	0.0	0.0	0.000			
77	59TH CT	DIST PEAK	40.0	0.0	0.0	0.0	0.0	0.000			
78	BUCHANAN	DIST PEAK	20.0	0.0	0.0	0.0	0.0	0.000			
79	KENT CT	DIST PEAK	12.0	0.0	0.0	0.0	0.0	0.000			
82	ARTKILL2	COL2 INTR	335.0	1722357.0	136.5	42.0	178.5	0.587			
85	ARTKILL3	COL2 INTR	461.0	2124611.0	163.2	51.8	215.0	0.526			
87	ARKLCT	DIST PEAK	18.0	0.0	0.0	0.0	0.0	0.000			
88	PEEKSKIL	SLWT INTR	50.0	322446.8	32.3	0.0	32.3	0.736			
98	HYDQ1S	PRCH BASE	780.0	3004559.0	0.0	244.7	244.7	0.440			
99	HYDQ2S	PRCH INTR	168.0	745454.6	0.0	105.9	105.9	0.507			
100	HYDQ2W	PRCH INTR	343.0	1230597.0	0.0	174.8	174.8	0.410			
101	DNHY1	PRCH BASE	161.0	1147590.0	0.0	163.0	163.0	0.814			
102	HYDQ3	PRCH BASE	194.0	1480159.0	0.0	210.2	210.2	0.871			
103	DNHY2	PRCH BASE	160.0	1073177.0	0.0	152.4	152.4	0.766			
104	NYPP1	PRCH INTR	300.0	1389408.0	0.0	287.9	287.9	0.529			
105	LILCO	PRCH INTR	500.0	664194.0	0.0	180.3	180.3	0.152			
106	NYPP2	PRCH INTR	800.0	33162.6	0.0	9.7	9.7	0.005			
107	NYPP3	PRCH INTR	1000.0	715897.7	0.0	194.4	194.4	0.082			
108	PSEG1	PRCH INTR	600.0	1510.7	0.0	0.6	0.6	0.000			
109	PSEG2	PRCH INTR	800.0	302.5	0.0	0.1	0.1	0.000			
SYSTEM TOTALS				37052048.0	3108.6	1884.7	4993.5	0.289			

SYSGEN

CONED-PASNY (CASE MR2)

UNIT TOTALS FOR 1983

UNIT INDEX	UNIT NAME	UNIT NAME	UNIT CAPACITY	TOTAL EXPECTED ENERGY (MWH)	FUEL COST (\$M)	VARIABLE O&M COST (\$MW)	TOTAL COST (\$M)	TOTAL CAPACITY FACTOR	ENERGY STORAGE TO STORAGE AND SALES (MWH) AND SALES	EFFECTIVE CAPACITY MW %
4	INDPCT	DIST PEAK	72.0	16.3	0.0	0.0	0.0	0.000		
5	RVNSWD 1	RSID INTR	390.0	1410518.0	84.9	1.4	86.3	0.413		
8	RVNSWD 2	RSID INTR	390.0	1801623.0	107.3	1.8	109.1	0.527		
11	RVNSWD 3	RSID INTR	928.0	544320.7	33.2	0.5	33.8	0.067		
12	RVNSWD 3	COL1 INTR	928.0	4634463.0	143.4	14.4	157.9	0.570		
14	RAVCT2	DIST PEAK	239.0	328.7	0.0	0.0	0.0	0.000		
15	RAVCT3	DIST PEAK	126.0	130.5	0.0	0.0	0.0	0.000		
16	RVCT4-11	DIST PEAK	142.0	116.3	0.0	0.0	0.0	0.000		
17	ASTORIA1	RSID INTR	149.0	182226.6	13.6	0.4	14.0	0.140		
18	ASTORIA2	RSID INTR	164.0	212130.6	15.9	0.4	16.3	0.148		
19	ASTORIA3	RSID INTR	387.0	838854.4	54.4	1.7	56.1	0.247		
22	ASTORIA4	RSID INTR	387.0	775952.7	50.5	1.6	52.1	0.229		
25	ASTORIA5	RSID INTR	395.0	643620.0	44.6	1.3	46.0	0.186		
28	ASTORIA6	RSID INTR	825.0	2127338.0	126.9	4.4	131.3	0.294		
29	ASTCT1	DIST PEAK	18.0	175.3	0.0	0.0	0.0	0.001		
30	ASTCT2	DIST PEAK	184.0	1490.3	0.2	0.0	0.2	0.001		
31	ASTCT3	DIST PEAK	184.0	1118.8	0.1	0.0	0.1	0.001		
32	ASTCT4	DIST PEAK	184.0	884.0	0.1	0.0	0.1	0.001		
33	ASCT5-13	DIST PEAK	172.0	538.9	0.1	0.0	0.1	0.000		
34	BOWLINE1	RSID INTR	401.0	2345132.0	126.6	1.1	127.7	0.668		
35	BOWLINE2	RSID INTR	400.0	2486442.0	134.2	1.1	135.3	0.710		
36	ROSETON1	RSD2 INTR	240.0	1580833.0	66.8	0.5	67.3	0.752		
37	ROSETON2	RSD2 INTR	237.0	1578535.0	66.8	0.5	67.3	0.760		
41	FITZPATK	NUC INTR	123.0	726900.2	0.0	8.4	8.4	0.675		
47	WATRSID4	RSID INTR	20.0	3786.2	0.4	0.0	0.4	0.022		
49	WATRSID6	RSID INTR	14.0	2617.4	0.3	0.0	0.3	0.021		
50	WATR5.7	RSID INTR	74.0	10916.3	1.1	0.1	1.1	0.017		
51	WTR8.9	RSID INTR	72.0	11969.6	1.2	0.1	1.3	0.019		
52	WTR14.15	RSID INTR	116.0	21048.6	2.0	0.2	2.2	0.021		
53	E RIV5	RSID INTR	134.0	37537.7	3.5	0.2	3.6	0.032		
54	E RIV6	RSID INTR	134.0	34465.7	3.3	0.2	3.4	0.029		
55	E RIV7	RSID INTR	170.0	201323.2	14.5	0.9	15.4	0.135		
56	NARROWS1	DIST PEAK	184.0	426.7	0.1	0.0	0.1	0.000		
57	NARROWS2	DIST PEAK	184.0	323.7	0.0	0.0	0.0	0.000		
58	GMNUSCT1	DIST PEAK	174.0	95.0	0.0	0.0	0.0	0.000		
59	GMNUSCT2	DIST PEAK	186.0	74.6	0.0	0.0	0.0	0.000		
60	GMNUSCT3	DIST PEAK	167.0	52.2	0.0	0.0	0.0	0.000		

SYSGEN

CONED-PASNY (CASE MR2)

UNIT TOTALS FOR 1983

UNIT INDEX	UNIT NAME	UNIT NAME	TOTAL CAPACITY	TOTAL EXPECTED ENERGY (MWH)	FUEL COST (\$M)	VARIABLE O&M COST (\$MW)	TOTAL COST (\$M)	TOTAL CAPACITY FACTOR	ENERGY CAPACITY TO STORAGE AND SALESTORAGE (MWH) AND SALES	EFFECTIVE CAPACITY MW %
61	GWNISCT4	DIST PEAK	142.0	34.8	0.0	0.0	0.0	0.000		
62	HUDCT1-5	DIST PEAK	83.0	16.6	0.0	0.0	0.0	0.000		
63	HUDSN2.3	RESO PEAK	34.0	4.1	0.0	0.0	0.0	0.000		
65	HUDSON6	RESO PEAK	17.0	2.0	0.0	0.0	0.0	0.000		
66	HUDSON7	RESO PEAK	101.0	0.2	0.0	0.0	0.0	0.000		
67	HUDSON7	RESO PEAK	126.0	12.6	0.0	0.0	0.0	0.000		
68	HUDSON8	RESO PEAK	151.0	13.2	0.0	0.0	0.0	0.000		
69	HUDSON10	RESO PEAK	50.0	3.4	0.0	0.0	0.0	0.000		
70	74TH-9	RSID INTR	58.0	729.4	0.1	0.0	0.1	0.001		
71	74TH-10	RSID INTR	58.0	590.5	0.1	0.0	0.1	0.001		
72	74TH-11	RSID INTR	31.0	348.2	0.0	0.0	0.0	0.001		
73	74TH CT	DIST PEAK	34.0	3.4	0.0	0.0	0.0	0.000		
74	59TH-13	RSID INTR	53.0	522.3	0.1	0.0	0.1	0.001		
75	59TH-14	RSID INTR	19.0	192.9	0.0	0.0	0.0	0.001		
76	59TH-15	RSID INTR	20.0	185.4	0.0	0.0	0.0	0.000		
77	59TH CT	DIST PEAK	40.0	7.4	0.0	0.0	0.0	0.000		
78	BUCHANAN	DIST PEAK	20.0	2.5	0.0	0.0	0.0	0.000		
79	KENT CT	DIST PEAK	12.0	1.3	0.0	0.0	0.0	0.000		
80	ARTKILL2	RSID INTR	350.0	1638229.0	96.0	2.3	98.4	0.534		
83	ARTKILL3	RSID INTR	501.0	2490674.0	141.4	3.6	144.9	0.568		
87	ARKLCT	DIST PEAK	18.0	14.0	0.0	0.0	0.0	0.000		
98	HYDQ1S	PRCH BASE	780.0	3004558.0	0.0	64.4	64.4	0.440		
99	HYDQ2S	PRCH INTR	208.0	1048942.0	0.0	41.8	41.8	0.576		
100	HYDQ2W	PRCH INTR	424.0	1521208.0	0.0	60.6	60.6	0.410		
101	ONHY1	PRCH BASE	199.0	1540818.0	0.0	61.4	61.4	0.884		
104	NYPP1	PRCH INTR	300.0	2016284.0	0.0	110.0	110.0	0.767		
105	LILCO	PRCH INTR	500.0	1024525.7	0.0	73.3	73.3	0.234		
106	NYPP2	PRCH INTR	800.0	796510.7	0.0	61.3	61.3	0.114		
108	PSEG1	PRCH INTR	600.0	95112.7	0.0	10.4	10.4	0.018		
109	PSEG2	PRCH INTR	800.0	32048.0	0.0	3.5	3.5	0.005		
SYSTEM TOTALS				37429808.0	1333.7	534.0	1867.7	0.313		

UNIT TOTALS FOR 1990

UNIT INDEX	UNIT NAME	UNIT NAME	TOTAL CAPACITY	TOTAL EXPECTED ENERGY (MWH)	FUEL COST (\$M)	VARIABLE O&M COST (\$MW)	TOTAL COST (\$M)	TOTAL CAPACITY FACTOR	ENERGY STORAGE AND SALES (MWH) AND SALES	CAPACITY FACTOR AFTER STORAGE	EFFECTIVE CAPACITY MW	%
4	INDPCT	DIST PEAK	72.0	0.1	0.0	0.0	0.0	0.000				
7	RVNSWD 1	COL2 INTR	372.0	1272729.0	62.5	5.4	67.9	0.391				
8	RVNSWD 2	RSID INTR	390.0	1527786.0	177.3	2.6	180.0	0.447				
13	RVNSWD 3	COL2 INTR	922.0	4234113.0	210.1	18.1	228.2	0.524				
14	RAVCT2	DIST PEAK	239.0	5.4	0.0	0.0	0.0	0.000				
15	RAVCT3	DIST PEAK	126.0	1.9	0.0	0.0	0.0	0.000				
16	RVCT4-11	DIST PEAK	142.0	1.5	0.0	0.0	0.0	0.000				
17	ASTORIA1	RSID INTR	149.0	67397.0	9.9	0.2	10.1	0.052				
18	ASTORIA2	RSID INTR	164.0	66920.5	9.8	0.2	10.0	0.047				
19	ASTORIA3	RSID INTR	387.0	726628.6	91.9	2.6	94.4	0.214				
22	ASTORIA4	RSID INTR	387.0	795891.1	100.9	2.8	103.8	0.235				
25	ASTORIA5	RSID INTR	395.0	530539.1	71.8	1.9	73.6	0.153				
28	ASTORIA6	RSID INTR	825.0	1840569.0	214.1	6.6	220.6	0.255				
29	ASTCT1	DIST PEAK	18.0	5.4	0.0	0.0	0.0	0.000				
30	ASTCT2	DIST PEAK	184.0	42.6	0.0	0.0	0.0	0.000				
31	ASTCT3	DIST PEAK	184.0	29.2	0.0	0.0	0.0	0.000				
32	ASTCT4	DIST PEAK	184.0	22.9	0.0	0.0	0.0	0.000				
33	ASCT5-13	DIST PEAK	172.0	11.4	0.0	0.0	0.0	0.000				
34	BOWLINE1	RSID INTR	401.0	1758007.0	185.5	1.4	186.9	0.500				
35	BOWLINE2	RSID INTR	400.0	2006218.0	211.5	1.6	213.1	0.573				
36	ROSETON1	RSD2 INTR	240.0	1401928.0	115.5	0.8	116.3	0.667				
37	ROSETON2	RSD2 INTR	237.0	1349928.0	111.5	0.7	112.2	0.650				
51	WTR8_9	RSID INTR	72.0	1173.9	0.2	0.0	0.2	0.002				
52	WTR14_15	RSID INTR	116.0	1827.5	0.3	0.0	0.4	0.002				
53	E RIV5	RSID INTR	134.0	4063.7	0.7	0.0	0.8	0.003				
54	E RIV6	RSID INTR	134.0	3361.3	0.6	0.0	0.7	0.003				
55	E RIV7	RSID INTR	170.0	79173.4	11.1	0.6	11.7	0.053				
56	NARROWS1	DIST PEAK	184.0	8.3	0.0	0.0	0.0	0.000				
57	NARROWS2	DIST PEAK	184.0	5.7	0.0	0.0	0.0	0.000				
58	GWNUSCT1	DIST PEAK	174.0	1.1	0.0	0.0	0.0	0.000				
59	GWNUSCT2	DIST PEAK	186.0	0.7	0.0	0.0	0.0	0.000				
60	GWNUSCT3	DIST PEAK	167.0	0.5	0.0	0.0	0.0	0.000				
61	GWNISCT4	DIST PEAK	142.0	0.3	0.0	0.0	0.0	0.000				
62	HUDCT1-5	DIST PEAK	83.0	0.1	0.0	0.0	0.0	0.000				
65	HUDSON6	RESID PEAK	17.0	0.0	0.0	0.0	0.0	0.000				
67	HUDSON7	RESID PEAK	126.0	0.1	0.0	0.0	0.0	0.000				
69	HUDSON10	RESID PEAK	40.0	0.0	0.0	0.0	0.0	0.000				

UNIT TOTALS FOR 1990

UNIT INDEX	UNIT NAME	UNIT NAME	TOTAL CAPACITY	TOTAL EXPECTED ENERGY (MWH)	FUEL COST (\$M)	VARIABLE O&M COST (\$MW)	TOTAL COST (\$M)	TOTAL CAPACITY FACTOR	ENERGY CAPACITY TO STORAGE AND SALESTORAGE (MWH) AND SALES	EFFECTIVE CAPACITY MW %
70	74TH-9	RSID INTR	58.0	25.5	0.0	0.0	0.0	0.000		
71	74TH-10	RSID INTR	58.0	16.6	0.0	0.0	0.0	0.000		
72	74TH-11	RSID INTR	31.0	12.0	0.0	0.0	0.0	0.000		
73	74TH CT	DIST PEAK	34.0	0.0	0.0	0.0	0.0	0.000		
74	59TH-13	RSID INTR	53.0	16.1	0.0	0.0	0.0	0.000		
75	59TH-14	RSID INTR	19.0	6.3	0.0	0.0	0.0	0.000		
76	59TH-15	RSID INTR	20.0	5.6	0.0	0.0	0.0	0.000		
77	59TH CT	DIST PEAK	40.0	0.0	0.0	0.0	0.0	0.000		
78	BUCHANAN	DIST PEAK	20.0	0.0	0.0	0.0	0.0	0.000		
79	KENT CT	DIST PEAK	12.0	0.0	0.0	0.0	0.0	0.000		
82	ARTKILL2	COL2 INTR	335.0	1823639.0	79.0	23.3	102.4	0.621		
85	ARTKILL3	COL2 INTR	461.0	2124511.0	89.3	27.2	116.5	0.526		
87	ARKLCT	DIST PEAK	18.0	0.2	0.0	0.0	0.0	0.000		
88	PEEKSKIL	SLWT INTR	50.0	334682.6	18.3	0.0	18.3	0.764		
98	HYD015	PRCH BASE	780.0	3004558.0	0.0	125.6	125.6	0.440		
99	HYDQ2S	PRCH INTR	208.0	1014827.1	0.0	76.3	76.3	0.557		
100	HYDQ2W	PRCH INTR	424.0	1521208.0	0.0	114.4	114.4	0.410		
101	DMHY1	PRCH BASE	199.0	1505893.0	0.0	113.3	113.3	0.864		
102	HYDQ3	PRCH BASE	240.0	1946839.0	0.0	146.5	146.5	0.926		
103	DMHY2	PRCH BASE	198.0	1406906.0	0.0	105.8	105.8	0.811		
104	NYPP1	PRCH INTR	300.0	1494829.0	0.0	158.9	158.9	0.569		
105	LILCO	PRCH INTR	500.0	925096.9	0.0	128.9	128.9	0.211		
106	NYPP2	PRCH INTR	800.0	166441.1	0.0	25.0	25.0	0.024		
107	NYPP3	PRCH INTR	1000.0	1230290.0	0.0	171.4	171.4	0.140		
108	PSEG1	PRCH INTR	600.0	6213.0	0.0	1.3	1.3	0.001		
109	PSEG2	PRCH INTR	800.0	1285.6	0.0	0.3	0.3	0.000		
SYSTEM TOTALS				36175712.0	1772.0	1263.9	3035.9	0.281		

SYSGEN

CONED-PASNY (CASE MR2)

UNIT TOTALS FOR 1997

UNIT INDEX	UNIT NAME	UNIT NAME	TOTAL CAPACITY	TOTAL ENERGY (MWHs)	FUEL COST (\$M)	VARIABLE O&M COST (\$MW)	TOTAL COST (\$M)	TOTAL CAPACITY FACTOR	ENERGY STORAGE AND SALES (MWH) AND SALES	CAPACITY FACTOR AFTER STORAGE	EFFECTIVE CAPACITY MW %
4	INDPCT	DIST PEAK	72.0	0.4	0.0	0.0	0.0	0.000			
7	RVNSWD 1	COL2 INTR	372.0	1898660.0	170.5	15.4	185.9	0.583			
10	RVNSWD 2	COL2 INTR	370.0	1900571.0	168.7	15.4	184.1	0.586			
13	RVNSWD 3	COL2 INTR	922.0	4234187.0	384.1	34.4	418.5	0.524			
14	RAVCT2	DIST PEAK	239.0	15.8	0.0	0.0	0.0	0.000			
15	RAVCT3	DIST PEAK	126.0	5.7	0.0	0.0	0.0	0.000			
16	RVCT4-11	DIST PEAK	142.0	4.6	0.0	0.0	0.0	0.000			
17	ASTORIA1	RSID INTR	149.0	60520.0	17.3	0.4	17.6	0.046			
18	ASTORIA2	RSID INTR	164.0	60254.0	17.2	0.4	17.6	0.042			
19	ASTORIA3	RSID INTR	387.0	779403.8	192.0	4.7	196.7	0.230			
22	ASTORIA4	RSID INTR	387.0	805745.6	199.2	4.9	204.1	0.238			
25	ASTORIA5	RSID INTR	395.0	569335.7	150.1	3.4	153.5	0.165			
28	ASTORIA6	RSID INTR	825.0	1971437.0	446.7	12.0	458.8	0.273			
29	ASTCT1	DIST PEAK	18.0	13.7	0.0	0.0	0.0	0.000			
30	ASTCT2	DIST PEAK	184.0	110.7	0.1	0.0	0.1	0.000			
31	ASTCT3	DIST PEAK	184.0	77.3	0.0	0.0	0.0	0.000			
32	ASTCT4	DIST PEAK	184.0	61.1	0.0	0.0	0.0	0.000			
33	ASCT5-13	DIST PEAK	172.0	31.6	0.0	0.0	0.0	0.000			
34	BOWLINE1	RSID INTR	401.0	1689992.0	347.6	2.3	349.9	0.481			
35	BOWLINE2	RSID INTR	400.0	1938218.0	398.3	2.6	400.9	0.553			
36	ROSETON1	RSD2 INTR	240.0	1373668.0	220.6	1.3	221.9	0.653			
37	ROSETON2	RSD2 INTR	237.0	1312184.0	211.2	1.2	212.4	0.632			
55	E RIV7	RSID INTR	170.0	72456.1	19.8	1.0	20.8	0.049			
56	NARROWS1	DIST PEAK	184.0	23.5	0.0	0.0	0.0	0.000			
57	NARROWS2	DIST PEAK	184.0	16.4	0.0	0.0	0.0	0.000			
58	GNUSCT1	DIST PEAK	174.0	3.5	0.0	0.0	0.0	0.000			
59	GNUSCT2	DIST PEAK	186.0	2.4	0.0	0.0	0.0	0.000			
60	GNUSCT3	DIST PEAK	167.0	1.6	0.0	0.0	0.0	0.000			
61	GNUSCT4	DIST PEAK	142.0	0.9	0.0	0.0	0.0	0.000			
62	HUDCT1-5	DIST PEAK	83.0	0.4	0.0	0.0	0.0	0.000			
65	HUDSON6	RESO PEAK	17.0	0.1	0.0	0.0	0.0	0.000			
70	74TH-9	RSID INTR	58.0	1758.8	0.7	0.1	0.7	0.003			
71	74TH-10	RSID INTR	58.0	1082.0	0.4	0.0	0.4	0.002			
72	74TH-11	RSID INTR	31.0	837.7	0.3	0.0	0.3	0.003			
73	74TH CT	DIST PEAK	34.0	0.1	0.0	0.0	0.0	0.000			
75	59TH-14	RSID INTR	19.0	16.3	0.0	0.0	0.0	0.000			
76	59TH-15	RSID INTR	20.0	14.4	0.0	0.0	0.0	0.000			

UNIT TOTALS FOR 1997

UNIT INDEX	UNIT NAME	UNIT NAME	TOTAL CAPACITY	TOTAL EXPECTED ENERGY (MWH)	FUEL COST (\$M)	VARIABLE O&M COST (\$MW)	TOTAL COST (\$M)	TOTAL CAPACITY FACTOR	ENERGY STORAGE AND SALES (MWH)	CAPACITY AFTER STORAGE AND SALES	EFFECTIVE CAPACITY MW %
77	59TH CT	DIST PEAK	40.0	0.2	0.0	0.0	0.0	0.000			
78	BUCHANAN	DIST PEAK	20.0	0.1	0.0	0.0	0.0	0.000			
79	KENT CT	DIST PEAK	12.0	0.0	0.0	0.0	0.0	0.000			
82	ARTKILL2	COL2 INTR	335.0	1821781.0	144.4	44.4	188.7	0.621			
85	ARTKILL3	COL2 INTR	461.0	2124385.0	163.2	51.8	215.0	0.526			
87	ARKLCT	DIST PEAK	18.0	0.1	0.0	0.0	0.0	0.000			
88	PEEKSKIL	SLWT INTR	50.0	334789.2	33.5	0.0	33.5	0.764			
98	HYDQ1S	PRCH BASE	780.0	3004558.0	0.0	244.7	244.7	0.440			
99	HYDQ2S	PRCH INTR	208.0	1008238.4	0.0	143.2	143.2	0.553			
100	HYDQ2W	PRCH INTR	424.0	1520918.0	0.0	216.0	216.0	0.409			
101	ONHY1	PRCH BASE	199.0	1494032.0	0.0	212.2	212.2	0.857			
102	HYDQ3	PRCH BASE	240.0	1923122.0	0.0	273.1	273.1	0.915			
103	ONHY2	PRCH BASE	198.0	1382249.0	0.0	196.3	196.3	0.797			
104	NYPP1	PRCH INTR	300.0	1426460.0	0.0	295.5	295.5	0.543			
105	LILCO	PRCH INTR	500.0	951112.1	0.0	258.2	258.2	0.217			
106	NYPP2	PRCH INTR	800.0	146672.1	0.0	42.9	42.9	0.021			
107	NYPP3	PRCH INTR	1000.0	1230142.0	0.0	334.0	334.0	0.140			
108	PSEG1	PRCH INTR	600.0	10306.4	0.0	4.3	4.3	0.002			
109	PSEG2	PRCH INTR	800.0	2302.0	0.0	1.0	1.0	0.000			
SYSTEM TOTALS				37051712.0	3285.9	2417.1	5702.9	0.296			

1 JUDGE GLEASON: All right. Proceed,
2 please.

3 CROSS EXAMINATION BY MR. SANOFF:

4 Q. Dr. Rosen, at page 6 of your
5 testimony you stated that by April, 1983, you had
6 overpredicted oil prices by about 17 percent for
7 Con Edison, and that if only this change were made
8 for 1983 in your oil price assumptions, leaving
9 your price escalation assumptions as they were,
10 the rate impact of the shutdown in your mid range
11 case would be reduced from 2 percent to 2 tenths
12 of a percent. Do you recall that testimony?

13 A. Yes, I do.

14 Q. Would you explain for us as simply,
15 but as completely as you can, how you derive that
16 decrease from 2 percent to 2 tenths of a percent?

17 A. Yes. I just subtracted 17 percent,
18 and this is a, you know, quick approximation. I
19 subtracted 17 percent of the replacement power
20 costs for the shutdown of the Indian Point plants
21 from the total of the present required revenues.

22 Q. That's all you did?

23 A. That's correct. I assume that all the
24 requested power costs would scale according to the
25 correction in the base year of the oil prices.

1 Q. Isn't that kind of a broad assumption
2 that you made, that everything would come down by
3 17 percent?

4 A. Well, certainly it would apply to all
5 the oil in the replacement power. I believe it
6 would apply basically to any of the Hydro Quebec
7 or Canadian power that would replace the plants,
8 because that would be priced roughly
9 proportionally to the oil costs.

10 I think it was only intended as a
11 rough calculation to indicate the order of
12 magnitude of the change, but I believe that it's a
13 reasonable approximation.

14 Q. In your original estimate of the cost
15 of Canadian power you didn't base it, did you, on
16 any split difference with the purchaser, split the
17 difference between the cost of oil and the cost of
18 the imported power?

19 A. The cost of the Canadian power was
20 geared to roughly 80 percent of the power it
21 replaced. That was the basic concept.

22 Q. But you didn't make any analysis to
23 trace it through to see what the cost to the
24 purchaser was, did you?

25 A. Well, as you are probably aware, we

1 utilize a single area dispatch model in modeling
2 the downstate region, and we were forced to make
3 approximations for the power of the Canadian power.

4 We geared it, as I said, to 80
5 percent of the cost. But because we did not have
6 accessibility to the New York Power Pool multimodel,
7 we could not do it precisely.

8 JUDGE SHON: Dr. Rosen, let me get
9 this straight in my mind, the answer you just gave.

10 You say that when you found you had
11 overpredicted oil price, and only oil price, by 17
12 percent, you then knocked 17 percent off the cost
13 of all replacement power in that period. Is that
14 right?

15 THE WITNESS: Well, most of the
16 replacement power, by far the majority, is oil or
17 Canadian imports that are priced on the basis of
18 oil.

19 As I said, that figure in my cover
20 testimony was only intended to give people a sense
21 of the kind of change that the recent changes in
22 oil price would lead to on our bottom line.
23 Obviously I didn't go through and do it year by
24 year. I just wanted to give people a sense of that
25 single change in the base year.

1 Now, clearly, since we did this
2 report last summer, and let up our assumptions,
3 people generally are projecting lower escalation
4 rates in the price of oil, as well, and I have not
5 made any similar order of magnitude correction for
6 that, either.

7 JUDGE SHON: I realize that, but it
8 would seem that even for oil generating power the
9 price is not entirely the cost of fuel. It
10 involves --

11 THE WITNESS: Well, in the definition
12 of make up generation, as we use it in this report,
13 we are just talking about the variable costs of
14 the generation. The O and M or anything else would
15 be an extremely small fraction, and that's
16 excluding the fixed cost of those oil plants. So
17 the way we are using make up generation in this
18 report is just the variable costs.

19 JUDGE SHON: And the Canadian power,
20 you said something about 80 percent of the oil
21 costs. Wouldn't that automatically make it
22 increase 80 percent?

23 THE WITNESS: Well, 80 percent of the
24 oil costs. If the oil costs were high by 17
25 percent, then you would have to adjust by 80

1 percent, which is also a 17 percent reduction. The
2 fraction just flows through when you are
3 multiplying.

4 JUDGE SHON: I see. All right.

5 Q. If you were really on a split the
6 difference 50-50 basis it would be a substantially
7 lower amount?

8 MR. BLUM: I object to the wording of
9 that question a little bit, because it's not clear
10 what is meant on a 50-50 basis

11 MR. SANOFF: Splitting on a 50-50
12 basis.

13 MR. BLUM: What?

14 MR. SANOFF: The cost to the seller
15 and the detrimental cost to the purchaser.

16 MR. BLUM: The witness can answer, if
17 he understands it.

18 A. To the extent that there would be
19 some economy split savings power that was in the
20 replacement power, then it would be reduced
21 somewhat from the 17 percent figure, yes, but
22 that's a small minority.

23 And, as I say, I was only intending
24 to estimate the order of magnitude of the change
25 of that one assumption alone.

1 Q. Would you look at your work paper for
2 run MK 1 for the year 1983, and will you go to
3 page 33 of that work paper?

4 A. What do you mean by the work paper?

5 Q. The computer runs that you supplied
6 to us.

7 A. Yes.

8 MR. BLUM: Could counsel for Con
9 Edison make this available?

10 A. I did not bring all the computer
11 output from the runs.

12 MR. SANOFF: It will take us some
13 time. I assumed the witness would have the work
14 papers.

15 A. Are you referring to a work paper or
16 the computer output?

17 Q. The computer run.

18 JUDGE GLEASON: Did you bring your
19 computer with you?

20 THE WITNESS: No, I am afraid not.

21 Q. We will give you MK and MR.

22 MR. BLUM: Do you have an additional
23 copy for counsel?

24 MR. SANOFF: No. We don't make copies
25 of those things.

1 MR. BLUM: Would it be a large number
2 of these outputs and work papers that you are
3 questioning on?

4 MR. SANOFF: No.

5 Q. Now, for the fuel class, on page 33,
6 Dr. Rosen, for the fuel class RSD 2-1 NTR, are the
7 total MBTUs consumed, and you can take time to
8 check it, 26,428,652?

9 A. That's correct.

10 Q. Now, if you turn to page 30 --

11 JUDGE GLEASON: What was that
12 question?

13 MR. SANOFF: Are the total MBTUs
14 consumed for that class RSD-2, 26,428,652?

15 JUDGE GLEASON: Thank you.

16 MR. SANOFF: Mr. Blum, you are
17 supposed to just be watching over his shoulder and
18 not consulting.

19 JUDGE GLEASON: Mr. Blum, please, you
20 know better.

21 MR. BLUM: Well, the confusion --

22 MR. SANOFF: There is no confusion.

23 JUDGE GLEASON: Mr. Blum, if you are
24 going to stand there you cannot talk to the
25 witness. You can make objections.

1 MR. BLUM: Fine.

2 Q. If you turn to page 30, Dr. Rosen,
3 are the total fuel costs for all units in the
4 class RSD-2 INTR 119.5 million dollars?

5 A. I believe so. I see two entries.

6 Q. Are gross 1 and 2 the only units in
7 that class?

8 A. That's correct, yes.

9 Q. Does that give you a fuel cost of
10 \$4.52 per million BTU, and I get that by dividing
11 119.5 million dollars by the previous figure that
12 Judge Gleason asked me about, 26,428,652 MBTU?

13 A. Well, I could check that for you. I
14 will accept it subject to check.

15 Q. All right. Fine.

16 Wouldn't a 17 percent reduction in
17 that price result in a fuel price of \$3.75 per
18 million BTU?

19 A. I will accept that subject to check,
20 yes.

21 Q. Do you think that was the price that
22 was paid for the Rosten fuel on April, 1983?

23 A. I don't have that figure available.

24 Q. Well, I have the April 4, 1983 issue
25 of Electric Utility Week, and I would show you and

1 your counsel a copy of that.

2 Now, that shows for Rosten oil
3 deliveries in September, 1982, Central Hudson, you
4 realize Central Hudson is the utility which is the
5 purchaser for Rosten, that they paid \$4.14 and
6 \$4.24 per million BTU. Do you see that?

7 A. Yes, I do.

8 Q. We don't have here yet the figures
9 for April, but you don't suppose that the April
10 cost has come down from the figures I have just
11 given you for December, these were December
12 deliveries, to anything like \$3.75, do you?

13 A. Well, I think it's important to note
14 that the figures you have given me are for
15 December.

16 My understanding from following the
17 energy press generally is that yes, prices have
18 come down since December, to March or April.

19 And just to clarify this, and perhaps
20 speed the process, the 17 percent oil cost
21 reduction that I used, as I say, as a rough
22 overall figure, I derived from these figures for
23 Ravenswood 2 and 3, Astoria, and Arthur Kill.

24 And again there may be some plants
25 that had changed less than that, some more. I do

1 not purport to have calculated for each plant
2 separately. As I said, it was a rough overall
3 approximation to give the order of magnitude of
4 the change of recent oil price reductions. That's
5 the basis on which I got the 17 percent. But I
6 would --

7 Q. Do you realize that to get down to
8 the \$3.75 from the \$4.14 and \$4.24, you would have
9 to have a 12 percent drop from the December to
10 April deliveries?

11 A. Yes.

12 Q. Now, when you talk about falling
13 prices of oil, have you been following world
14 prices of crude oil or prices of residual oil?

15 A. Both.

16 Q. And you think that there has been a
17 drop in the magnitude of residual oil prices that
18 could approximate that magnitude between the
19 December and April deliveries?

20 A. Well, again I don't maintain that the
21 drop for Rosten is 17 percent. I calculated
22 Ravenswood 2 and 3 which was 17.6 percent, Astoria
23 which was 17.2 percent, and Arthur Kill which was
24 16.2 percent. And from those rough figures I used
25 the 17 percent overall reduction.

1 Perhaps if you weighted overall
2 plants it could be 14 or 15 percent, or 20 percent.
3 I did not do it for every plant.

4 MR. BLUM: Mr. Sanoff, I am going to
5 have to -- I believe you said the drop from \$4 14
6 to \$3.75 was a 12 percent reduction?

7 MR. SANOFF: \$4.24. There were two
8 prices.

9 MR. BLUM: All right. Thank you.

10 Q. Now, you say you checked the prices
11 for the other units.

12 Did you check the price for Rosten?

13 A. No, I did not.

14 Q. Now, Dr. Rosen, you claim, don't you,
15 that the shutdown Indian Point would make more
16 attractive the conversion of Ravenswood 1 and 2 to
17 coal, and you therefore included the conversion of
18 those units by 1987 in your low impact case. Is
19 that correct?

20 A. That's correct.

21 Q. And am I also correct that you also
22 have the conversion of these two units in your
23 reference case? I will call it reference, mid
24 range.

25 A. Yes.

1 Q. But in the years 1990 and 1991. Is
2 that correct?

3 A. Yes.

4 Q. Now, with Indian Point in operation
5 you don't include the conversion of Ravenswood 1
6 and 2?

7 A. That is right.

8 Q. Now, it's only when you retire Indian
9 Point 1 and 2 that you include those conversions.
10 That's correct?

11 A. Yes. We explained the reasons for
12 that in the report.

13 Q. Now, doesn't your data indicate to
14 you that it would be cost beneficial to convert
15 Ravenswood 1 and 2 even if Indian Point is
16 operating?

17 A. That's certainly possible.

18 Q. Not possible. Doesn't it indicate it
19 to be so?

20 A. I have not looked at specifically
21 that with respect to the data in this report,
22 although the earlier New York City Energy Office
23 report on which it is based indicated that, yes.

24 Q. Do you have any question about what
25 your data shows?

1 A. I am saying it's not data in the
2 report that is part of my testimony here that
3 would show that.

4 Q. Mr. Meehan tells me that he has
5 computed that in 1991 your computed cost of
6 shutting Indian Point would have been at least --
7 well, strike that question. Let me take you
8 through this slowly.

9 Your Appendix F shows over ten
10 billion kilowatt hours of oil generation in 1990
11 with Indian Point in service. Is that correct?

12 A. Again I will accept that subject to
13 check. I certainly would have to add up the column.

14 Q. If you accept it subject to check,
15 that's fine.

16 The cost of that generation at the
17 Astoria station in 1990 is 127 mils per kilowatt
18 hour, and the cost of coal fired generation in
19 1990 is 53 mils per kilowatt hour if Ravenswood is
20 converted. Would you accept that subject to check?

21 A. Yes.

22 Q. If we take the difference between 127
23 mils and 53 mils we get 74 mils. Is that correct?

24 A. Yes.

25 Q. And if we escalate that at 7 percent

1 from 1990 to 1991 we get a cost difference of 79
2 mils. Is that correct?

3 A. Yes.

4 Q. Now, your work papers for your
5 reference case without Indian Point show coal
6 generation at Ravenswood 1 and 2 of 3 billion 799
7 million kilowatt hours in 1991. Is that correct?

8 A. Again I will accept that subject to
9 check.

10 MR. BLUM: Could the page be
11 identified for that, please?

12 MR. SANOFF: Well, can you make that
13 page available to Dr. Rosen?

14 JUDGE GLEASON: It would be helpful
15 to all parties if you could reference pages as you
16 ask questions.

17 MR. SANOFF: All right. I appologize
18 for not having it.

19 Q. Page 66 of case MR 1. I am sorry,
20 page 62 of MR 1.

21 A. All right.

22 I just would like to remind you that
23 upon discovery I informed your party that MR 2 is
24 the correct case for the mid range.

25 Q. Is there a difference in that in 1991?

1 A. There may not be a difference in 1991,
2 but we should just be careful.

3 Q. All right. We will try.

4 If we multiply 3 billion 799 million
5 by 79 mils we get annual fuel saving of 300
6 million dollars. Is that correct? Will you accept
7 that subject to check?

8 A. Okay. I have not done those
9 calculations.

10 Q. Now, isn't it obvious from this that
11 the conversion of Ravenswood 1 and 2 is economical
12 whether or not Indian Point is in operation or out
13 of operation?

14 A. Well, again you have illustrated the
15 total cost of the fuel savings that would be
16 involved and, you know, if your numbers are
17 correct, you know, that would be the answer.

18 Of course, you have to trade that off
19 with the increase in operation and maintenance
20 costs when you convert the plant to coal, and the
21 fixed costs over the long use term.

22 But I have not at all denied that it
23 is probably economical in both cases.

24 Q. Now, haven't you estimated the
25 increase in operation and maintenance costs on

1 your table 4 in your basic report, and page 31 is
2 the reference. And you have the capital electrical
3 costs and incremental fixed costs of coal
4 conversion, and that's 217 million dollars for
5 1991. Is that correct?

6 A. That's correct.

7 Q. So that am I correct that the 300
8 million dollars, the difference between the 300
9 million dollars and the 217 million dollars is the
10 saving that we are referencing?

11 A. Yes. That is the reason.

12 Q. Now, if you had included the
13 conversion of Ravenswood 1 and 2 in your case with
14 Indian Point in, wouldn't the cost impact of
15 shutting down Indian Point be greater than you
16 showed it?

17 A. It would be, but we did not consider
18 that a reasonable assumption for a mid range
19 assumption.

20 MR. SANOFF: Your Honor, can I ask
21 that the witness be directed to limit his answers
22 to my questions without making speeches?

23 MR. BLUM: I would object to that.
24 The witness said one sentence.

25 JUDGE GLEASON: I will direct the

1 witness to just respond to the questions. If the
2 witness feels that he wants to add something, he
3 should ask the attorney if he would mind him
4 adding something, and get into it that way.

5 Q. And wouldn't that impact grow over
6 the years, Dr. Rosen?

7 A. Yes, it would.

8 Q. Now, Mr. Meehan has computed for me,
9 or he tells me that he has computed, that in 1991
10 your computed cost of shutting Indian Point would
11 have been 70 million dollars greater than you
12 showed it, and that in 1997 the increase would
13 have been 200 million dollars greater. Would you
14 accept those numbers, subject to check

15 MR. BLUM: I am going to object to
16 this procedure because we have numbers that are
17 being thrown out that we are not even being told
18 how they have been derived.

19 Yesterday we ran into a problem with
20 mistakes being made with spontaneous calculations
21 confusing the witness, and therefore I am going to
22 instruct the witness not to accept things subject
23 to check unless he knows what calculation is being
24 performed, how it is being performed, and is
25 accepting subject to check the mathematics.

1 JUDGE GLEASON: Mr. Blum, please
2 don't be instructing the witness. You can make
3 your objections to the Board.

4 MR. BLUM: All right. I will make
5 that objection to the board.

6 JUDGE GLEASON: All right. The
7 objection is denied.

8 The witness will respond to the
9 question.

10 Q. Before you respond, Dr. Rosen, didn't
11 we just compute that --

12 JUDGE GLEASON: I say to the witness
13 that I presume he understands that if he is
14 uncertain about answers he should not answer. If
15 he is uncertain about the origin of information he
16 can express that concern.

17 I am not telling him to respond under
18 all circumstances. I am telling him to attempt to
19 give a factual answer to a question.

20 Q. Didn't we just establish, Dr. Rosen,
21 that for the year 1991, if you had included the
22 conversions of Ravenswood 1 and 2 in your
23 reference case with Indian Point, that the penalty
24 of retiring Indian Point would have been the
25 difference between 300 million and 217 million?

1 A. Well, no. The answer is no. I don't
2 think that's what we established.

3 We established the plausibility that
4 it was economical to convert Ravenswood 1 and 2 to
5 coal anyway.

6 Now, one very important thing we have
7 to note here is that to do the calculations
8 properly you would have to input the new
9 assumptions into the dispatch model and run that
10 to get the full system fuel cost changes.

11 So I think we have established a
12 plausibility which I agreed with in the very
13 beginning. But the precise numbers on the fuel
14 saved would have to be derived through rerunning
15 the dispatch model.

16 Q. I agree with you that the precise
17 numbers are not what I am referring to, but you
18 haven't shown such a regard for precise numbers,
19 have you, when you talked about the magnitude of a
20 17 percent decrease in fuel. There you were
21 willing, weren't you, to take what you thought was
22 a ballpark estimate?

23 A. If you note, first of all, that 17
24 percent price reduction change was cited in the
25 cover testimony as an indication of the type of

1 change that would occur. It was not a part of the
2 quantitative report that we prepared.

3 Q. But didn't you highlight that for the
4 consideration of the panel, and urge them to take
5 that very much into consideration in making their
6 judgment?

7 A. My purpose was to indicate what a
8 significant change the recent history of oil price
9 changes would make.

10 If I were to do this report over
11 again today, clearly there are other changes that
12 I would make due to Energy Research Systems
13 research done since the date of this report. But
14 this report is to be considered here as it was
15 compiled, as you know, as of last fall.

16 Q. Now, didn't you state at page 7 of
17 your testimony, "I believe that this economic
18 result," and your reference to economic result was
19 to your change from 2 percent to 2 tenths of a
20 percent, "which is quite contrary to utility
21 claims is extremely important for the licensing
22 board to take into account when deciding whether
23 or not to close the Indian Point plant."?

24 A. Well, there are --

25 Q. Did you say that?

1 A. Yes, I certainly said that.

2 Q. Now, ballpark, have you not agreed
3 with me that if you had included the conversion of
4 Ravenswood 1 and 2 in your reference case with
5 Indian Point in service, that there would have
6 been a larger penalty than you showed for taking
7 the plants out of service?

8 A. That's right. If you change that
9 single assumption, yes.

10 Q. Now, on page 23 of your testimony, I
11 keep referring to testimony, it's really 23 of
12 your report, I guess it is

13 MR. SANOFF: Is it clear to the Board
14 what I am referring to? I will call this the NSRG
15 report. The testimony is really --

16 JUDGE PARIS: Is that the study NSRG
17 study number 22-40?

18 MR. SANOFF: Yes, sir.

19 JUDGE PARIS: What page?

20 MR. SANOFF: I am referring to page
21 23 of that report.

22 Q. Now, you say that there, and I am
23 quoting from the third line, "In the shutdown
24 scenario of dispatch runs it was assumed that
25 five, ten, and fifteen percent more Canadian power

1 would be available downstate to both Con Edison
2 and PASNY in the high, mid range, and low impact
3 cases, respectively." Is that correct?

4 A. Yes.

5 Q. Am I correct in saying that in your
6 mid range case you assume that there would be ten
7 percent more Canadian energy available to Con Ed
8 and PASNY, with apologies to Mr. Pratt for calling
9 it PASNY, than would be available with the plants
10 in operation. Is that correct?

11 A. Yes.

12 Q. Now, would you turn to Appendix F,
13 case MK 1 for 1990, the second page? Do you have
14 it?

15 A. Yes.

16 Q. Now, is it correct that unit index
17 numbers 98, 99, 100, 101, 102, and 103, represent
18 Canadian imports?

19 A. Yes.

20 Q. With the exception of unit 98, which
21 represents the firm purchase by Con Ed from Hydro
22 Quebec, and is priced in your run at 42 mils per
23 kilowatt hour, are not all the other units priced
24 identically at 75 mils per kilowatt hour?

25 JUDGE GLEASON: What page are you on,

1 Mr. Sanoff?

2 MR. SANOFF: I am on page -- it's
3 called page 59 in the appendix. It's 4 pages back,
4 Your Honor.

5 JUDGE GLEASON: All right.

6 MR. SANOFF: Now, Your Honor, I would
7 like to have marked for identification an exhibit,
8 and I only made ten copies, I am used to hearings
9 that are not as widely attended as these, could I
10 ask Your Honors to share a copy so I don't have to
11 deprive the parties?

12 JUDGE GLEASON: All right.

13 MR. SANOFF: May we have this marked
14 as the next Con Edison exhibit in order?

15 JUDGE GLEASON: This will be marked
16 as Con Edison Exhibit number 11.

17 (Con Edison Exhibit 11 was marked
18 for identification.)

19 Q. Dr. Rosen, would you review Exhibit
20 11 and tell us whether you agree that it was
21 prepared directly from the data in your Appendix F?

22 MR. BLUM: Mr. Sanoff, may I ask what
23 you mean by it's prepared?

24 MR. SANOFF: Well, it's taken from
25 the numbers on the page except for the percentage

1 increase on the righthand column, which Mr. Meehan
2 was kind enough to compute for me.

3 MR. BLUM: From page 59

4 MR. SANOFF: Page 59 of MK 11 and NR
5 2.

6 A. Yes.

7 Q. Have you checked it, Dr. Rosen?

8 A. Yes. It's taken from Appendix F.

9 Q. And are these your runs for the mid
10 range case?

11 A. Yes.

12 Q. And would you check or accept,
13 subject to check, the computations, percentage
14 increases on the right hand column?

15 A. Yes, they are correct.

16 Q. Would you agree that the 1997 results
17 for the mid range case would show essentially
18 similar results in terms of a percentage increase
19 in Canadian imports?

20 A. Yes. Well, I think there seems to be
21 some confusion about the percentage increase that
22 I referred to in the text.

23 The percentage increase, the ten
24 percent increase for the mid range case, was with
25 respect to the total amount of Canadian energy.

1 That would be approximately 18 hundred gigawatt
2 hours. But I don't know if you were intending to
3 compare these. It sounded like you were.

4 Q. Well, what did you count by the five,
5 ten, and fifteen percent? What was your own
6 reference by that five, ten, and fifteen percent
7 increases that you referred to at page 23 of your
8 NSRG report?

9 A. I think it stated in the text, I hope
10 it is clear, and I will clarify it for you. I
11 intended the five, ten, and fifteen percent
12 increases to stand for increases relative to the
13 total amount of Canadian imports.

14 Q. To Con Edison and PASNY?

15 A. That's correct.

16 Q. Are you saying that the 18 percent
17 applies to the 18 thousand?

18 A. The five, ten, and fifteen percent
19 applies to the 18 thousand.

20 Q. Did Con Ed and PASNY get that 18
21 thousand?

22 A. There is obviously some confusion
23 which could be our fault in not stating it clearly
24 in the text.

25 The five, ten, and fifteen percent

1 increase in the availability of Canadian power was
2 with respect to the total amount of Canadian power
3 coming into New York State. Now, the dispatch
4 model won't give you precisely those round numbers,
5 but those were the availabilities that were
6 increased.

7 Q. I am puzzled. It says here that in
8 the shutdown scenario of dispatch runs it was
9 assumed that five, ten, and fifteen percent more
10 Canadian power would be available downstate to
11 both Con Ed and PASNY?

12 A. And there should have been a phrase
13 that said five, ten, and fifteen percent of the
14 total amount of Canadian power coming into New
15 York State.

16 Q. That would be quite different, would
17 it not?

18 A. Well, it's not different. I am just
19 saying I apologize if it was not perfectly clear.

20 Q. Now, by what amount do you increase
21 the price for Canadian energy in the runs without
22 Indian Point?

23 A. I don't remember if we increased it
24 at all. I would have to check.

25 Q. Would you check? My information is

1 that you did not increase it.

2 A. Did you say did, or --

3 Q. Did not.

4 A. Did not. Well, offhand that seems to
5 be correct. That's my recollection.

6 Q. Now, are you aware of any contracts,
7 arrangements, or interchange practices, between
8 the New York Power Pool and the Canadian utilities
9 on which the price is not plugged by either the
10 New York Power Pool average fossil cost or the New
11 York Power Pool costs voided by the Canadian
12 purchase?

13 A. Generally the cost of Canadian power
14 is dependent on both the average and the marginal
15 voided cost of the fuel.

16 Q. Now, when you show zero price
17 increase for this increase in the amount of
18 Canadian energy attributable to the shutdown, how
19 do you account for the increase in the price of
20 Canadian energy that would result from the New
21 York Power Pool average fossil on a voided
22 generation costs attributable to the shutdown?

23 A. Well, on a pool level, which I think
24 we are discussing, I think there would be a very
25 small effect. We did not take that into account.

1 And we tried, because we knew we
2 could not take that into account, not having a
3 multiarea dispatch model available, we tried to
4 estimate the cost of Canadian power on the high
5 side. But we certainly did not take that into
6 account. But I think it would be a very small
7 effect.

8 Q. Well, by reference to what did you
9 purport to say you estimate the price on the high
10 side?

11 A. Well, I am just saying that obviously
12 we knew we would be subject to criticism if we did
13 not try to conservatively estimate the price of
14 imported power.

15 Just as an illustration, on the table
16 you just handed me for 1990, we have here a price,
17 as you pointed out, of 75 mils per kilowatt hour
18 for power from Ontario Hydro, and my understanding
19 through information I have learned since I
20 prepared this report is that that power is likely
21 to be priced lower than some of the other power
22 from Hydro Quebec. So we tried to be conservative.

23 Q. Well, would you answer my question,
24 Dr. Rosen?

25 You tried to be conservative by

1 estimating the price in reference to what data
2 point? How did you determine it to be
3 conservative?

4 A. Well, we looked at the costs of power,
5 the actual cost of power for 1981, we looked at
6 any more recent information we had, which was
7 somewhat scarce, obviously. We looked at the
8 results of our dispatch runs from the New York
9 City report. We looked at, you know, the latest
10 information we could find on the pricing agreement
11 with Hydro Quebec in the New York Power Pool 1982
12 report, and we, you know, arrived at a price
13 estimate.

14 Again, the precise inputs, I would
15 have to check work papers that I don't have here
16 with me. But I am saying that generally we
17 certainly tried to have a conservative price on
18 the high side for Canadian imports.

19 Q. Do you think your use of 80 percent
20 that we referred to before was in that
21 conservative vein?

22 A. Well, for instance, we tried to
23 estimate the price based on 80 percent of the
24 voided costs of power to the pool.

25 But since then I have come to

1 understand that a substantial amount of power from
2 Hydro Quebec will, in fact, be priced at 80
3 percent of the average cost of power to the New
4 York Pool. So clearly that would have
5 substantially overestimated the cost of that part
6 of Canadian power. That's a for instance.

7 Q. Where do you learn these things?

8 A. Through various cases we are working
9 on in New York State.

10 Q. Do you learn these from the Canadian
11 authorities?

12 A. No, from interrogatories direct from
13 the Power Authority.

14 Q. You have an answer to an
15 Interrogatory from the Power Authority that says
16 that?

17 A. Well, that would leave open several
18 jokes, but yes.

19 Q. Could we get a copy of that?

20 A. We got a copy from the Power
21 Authority a copy of the existing contract with
22 Hydro Quebec.

23 Q. Well, you said you had an answer to
24 an Interrogatory from the Power Authority?

25 A. Not in this docket, not in this

1 hearing.

2 Q. Could we have a copy of whatever it
3 is you have?

4 A. Certainly you are welcome to it. It
5 was part of the Power Authority's filings in the
6 Marcy South transmission line hearings before the
7 New York State Service Commission. I assume you
8 have a copy, but we would certainly be happy to
9 provide you with one.

10 Q. Thank you.

11 Now, on page 23 you mention state
12 regulation which is going to produce this increase
13 in Canadian power available. Do you recall that?
14 State regulatory authorities?

15 A. That would be one avenue, yes.

16 Q. What regulatory agencies were you
17 referring to?

18 A. The State Planning Board, the Public
19 Service Commission, the Energy Office. Those would
20 be the authorities potentially involved.

21 Q. What role do those agencies currently
22 have in allocating Canadian power between utility
23 companies?

24 A. Well, I believe some of the
25 allocation is actually mandated by legislation in

1 New York.

2 I cannot tell you precisely to what
3 extent the Public Service Commission has either
4 informal or formal role over allocating power, but
5 I would assume that if legislation were in place,
6 or if the Public Service Commission had the
7 motivation to influence the distribution of power,
8 that that's certainly a possibility.

9 Q. Did you think that your assumption
10 that there would be this legislation, and that the
11 regulatory agencies would do all this, was equally
12 in the same conservative vein?

13 A. Well, again, this is a mid range
14 estimate. One can certainly imagine, again,
15 legislation on the Master Planning Board, or what
16 have you, acting to protect rate payers in the Con
17 Ed franchise area from an action such as the
18 shutdown of the Indian Point units which would
19 bear on them more adversely than rate payers in
20 the rest of the state.

21 So I can easily imagine a policy
22 based on a more socially oriented decision that
23 the Indian Point units should be shut, and that
24 some of the costs of that should be distributed
25 around the state, if not around the country.

1 Q. Are you saying, Dr. Rosen, that you
2 thought it was a conservative approach to assume
3 that if Indian Point were shut down that the other
4 people who are getting Canadian power were going
5 to be very considerate of the downstate rate
6 payers and say, "We are going to give you more of
7 this Canadian power."?

8 A. Well, we felt that was a reasonable
9 assumption. You are free to make up your own
10 scenarios. We offer 3 scenarios that we feel are
11 representative of a high, middle, and low range
12 case.

13 There can be great disagreement, but
14 I think you should examine each of these scenarios on
15 merit.

16 Q. My question, Dr. Rosen, is did you
17 think that was a conservative assumption, namely
18 that if Indian Point were shut down that the
19 people up state who are now getting Canadian
20 imports would make them available, or would permit
21 legislation to be passed which would make greater
22 percentages of that power available to the
23 downstate?

24 A. We thought it was a reasonable
25 assumption.

1 Q. Conservative?

2 A. Yes. We thought it was a reasonable
3 assumption given the small extent of the
4 redistribution of power that we assumed.

5 JUDGE GLEASON: Mr. Sanoff, does "reasonable"
6 equate to "conservative"?

7 MR. SANOFF: No. I was asking him
8 about a conservative. To me conservative is
9 something more than reasonable.

10 JUDGE GLEASON: I guess I was
11 concerned why you were using the word.

12 MR. SANOFF: He testified on my cross
13 that all the assumptions were conservative.

14 JUDGE GLEASON: Well, he testified, I
15 thought, with respect to cost.

16 MR. SANOFF: Well, I am asking him if
17 he was proceeding in the same conservative vein.

18 JUDGE GLEASON: All right. Thank you.
19 Please proceed.

20 JUDGE SHON: By conservative in this
21 case you mean tending to make the cost look larger.
22 Is that right?

23 MR. SANOFF: Could I hear your
24 question, judge?

25 JUDGE SHON: By conservative in this

1 case you mean tending to make the ultimate impact
2 look larger?

3 MR. SANOFF: I assume that's the vein
4 in which Dr. Rosen was using that.

5 JUDGE SHON: Sometimes people say
6 it's a conservative estimate when it's smaller.

7 MR. SANOFF: But in this case,
8 considering the people Dr. Rosen represents, when
9 he uses the word conservative, I think he was
10 making it as high as he reasonably could.

11 JUDGE GLEASON: I think we have done
12 enough worrying about that.

13 MR. SANOFF: All right.

14 Q. Your analysis in terms of cost
15 impacts was only related to the downstate Con
16 Edison service area. That's correct?

17 A. That's correct.

18 Q. Now, if you had approached the cost
19 impact on a state wide basis none of what we have
20 been discussing would be applicable, would it,
21 because what you took from upstate would go to
22 downstate, but on a state wide basis it would have
23 no impact. Is that correct?

24 A. I assume by "none of what we have
25 been talking about" you mean just the

1 redistribution of Canadian power.

2 Q. Yes, sir.

3 A. Well, again, as I said, I think it's
4 reasonable to assume that this would occur in the
5 mid range scenario. There would be a negative cost
6 impact to upstate rate payers.

7 Q. But what I am saying is if you
8 modeled the cost impact on a state wide basis
9 reallocation wouldn't have any play, would it?

10 A. That's correct.

11 Q. Just an obvious question, Dr. Rosen.

12 If the reallocation doesn't take
13 place, as you assume it would, would your
14 replacement power be comprised of a larger amount
15 of oil than you show?

16 A. Again, to follow up your own point,
17 the charges to the Con Ed franchise area would be
18 somewhat higher, but the distribution of power
19 among the Power Pool would be the same.

20 Q. Now you want to use a state approach
21 to answer me? Is that what you are doing? You
22 are saying on a statewide base that would be true?

23 A. I thought we agreed that if there was
24 no agreement on the release of Canadian power the
25 cost --

1 Q. But I am talking about cost impacts.
2 You have only provided cost impacts for the
3 downstate area. Correct?

4 A. That's correct. Our whole study
5 ignores, as we say very very clearly, all the
6 larger social cost impact in the rest of New York,
7 the country, the world, whatever.

8 Q. I am not talking about social impacts.
9 I am talking about dollar costs impacts elsewhere
10 in the state.

11 A. I am talking about dollar impacts, as
12 well.

13 Q. Would you agree you can't have it
14 both ways? You can't be presenting a downstate
15 dollar cost impact estimate, and then rely on an
16 upstate offset, which you are doing now in
17 answering my question.

18 I am asking you wouldn't your
19 estimate of downstate cost impact be increased if
20 there were no reallocation of Canadian power?

21 A. And I said very clearly yes. I
22 thought we had agreed on that.

23 Q. All right. I think if you had just
24 said yes I wouldn't be having this debate with you.

25 Now, on table 4, page 31, of the NSRG

1 report, for the year 1991 you show a fuel cost
2 decrease of 79 million dollars. Why does that
3 happen?

4 A. That is due to one of the Indian
5 Point units being out for steam generator repairs
6 in the Indian Point in case.

7 Q. I am confused. Could you try to
8 explain a little more for me?

9 Doesn't column 1 show the make up
10 power, the cost of make up power with the Indian
11 Point plants out?

12 A. Yes. The reason it's negative is that
13 in that year, with the coal conversions of
14 Ravenswood 1 and 2 occurring, the system fuel
15 costs are lower when one of the Indian Point units
16 is out due to steam generator repairs as it is in
17 the case when Ravenswood 1 and 2 were not
18 converted to coal, and both Indian Point units --
19 I am sorry. Could I start over?

20 Q. Please do. You still haven't caught
21 me yet.

22 A. When the Indian Point units are
23 retired we have agreed earlier that Ravenswood 1
24 and 2 is converted to coal. That produces lower
25 fuel costs. That produces fuel costs that are even

1 lower in the case where Ravenswood 1 and 2 are not
2 converted to coal and one of the Indian Point
3 generators is out for a replacement generator
4 where you keep Indian Point and it's running.

5 JUDGE SHON: In effect, it's because
6 when you took the Indian Point plants out you also
7 converted Ravenswood to coal?

8 THE WITNESS: That's right.

9 JUDGE SHON: You made two changes.

10 THE WITNESS: That's right.

11 MR. SANOFF: Excuse me, Your Honor, I
12 am trying to get some assistance on this.

13 Q. Now, am I correct that in Appendix F,
14 case MK 1, which is your mid range case, you show
15 1983 kilowatt hour consumption for the service
16 area of 37 billion 426 million kilowatt hours?

17 A. That's correct.

18 Q. For the year 1988 your work papers
19 for the same case show kilowatt hour consumption
20 of 35 billion 852 million kilowatt hours.

21 MR. BLUM: Can we have the page
22 identified?

23 MR. SANOFF: I am trying to get that.

24 MR. BLUM: Could the witness be
25 provided with a copy of the page?

1 MR. SANOFF: He has a copy of the MK

2 1.

3 Q. Page 51, Dr. Rosen. Total expected
4 energy. Do you see that?

5 A. Yes, I do.

6 Q. Am I correct that that's a five year
7 reduction in energy consumption of 4.2 percent?

8 A. Subject to check, yes

9 MR. SANOFF: Your Honor, I would like
10 to have marked --

11 JUDGE GLEASON: What are these pages
12 out of? We are a little bit confused.

13 MR. SANOFF: I am sorry, Your Honor.
14 These are computer runs.

15 JUDGE GLEASON: I wish you would
16 identify them as that in the future.

17 MR. SANOFF: Well, let me redo it so
18 the numbers are correct. I apologize.

19 Q. In 1983 for the service area of Con
20 Ed you showed kilowatt hour consumption of 37.4
21 billion kilowatt hours, and you would accept that.
22 Correct?

23 A. Yes.

24 Q. And then for the year 1988 you have
25 now accepted, subject to check, that the kilowatt

1 hour consumption was 35.8, you estimated it to be
2 35.8 billion kilowatt hours?

3 A. Yes.

4 Q. And you have also accepted, subject
5 to correction, that that's a five year reduction
6 in energy consumption, namely the five years
7 between 1983 and 1988 in the Con Edison service
8 area, of 4.2 percent?

9 A. Correct.

10 Q. And that's your mid range case. Right?

11 A. That's correct. The reason for that --

12 Q. I didn't ask you for the reason.

13 A. But I want to explain.

14 Q. But you are under an admonition from
15 the judge. Talk to your lawyer. I am not trying to
16 prevent the record, but I have a right to have it
17 flow the way I want it to.

18 MR. SANOFF: I would like to mark for
19 identification table 16, page 105, of volume 1, of
20 the 1983, section 5-12 report of the New York
21 Power Pool.

22 JUDGE GLEASON: This will be marked
23 as Con Ed number 12.

24 (Con Ed Exhibit 12 was marked for
25 identification.)

1 Q. Now, would you look in the column
2 marked total franchise area sales, Dr. Rosen?

3 Would you agree with me that that
4 column shows that the total franchise area sales
5 have increased continuously since 1977?

6 A. That is correct, yes.

7 Q. And would you accept, subject to
8 check, that that same column shows that in the
9 five year period 1977 to 1982 the franchise area
10 sales have increased 4.1 percent?

11 A. Subject to check, yes

12 MR. SANOFF: Your Honor, may I have
13 the Exhibits 11 and 12 incorporated into evidence
14 in the record?

15 JUDGE GLEASON: Is there an objection?

16 Hearing none, the exhibits will be
17 admitted into the record as evidence.

18 (Con Ed Exhibits 11 and 12 were
19 received in evidence.)

20 JUDGE GLEASON: Mr. Sanoff, would you
21 mind if we recessed?

22 MR. SANOFF: I would be delighted.

23 JUDGE GLEASON: Let's take a ten
24 minute recess.

25 (There was a short recess.)

1 JUDGE GLEASON: All right. Shall we
2 proceed, please?

3 Q. Dr. Rosen, you remember we referred
4 to that 79 million negative figure, I think it was
5 table 4?

6 A. Yes.

7 Q. Would that figure be negative if you
8 had not assumed the Ravenswood conversions in the
9 Indian Point shutdown case, but had included them
10 in the Indian Point in case, as well?

11 A. No, it wouldn't.

12 Q. In your testimony you testified, you
13 stated in your report, did you not, that you
14 thought that the decommissioning costs would be
15 less with the shutdown than they would be without
16 the shutdown. Is that correct?

17 A. That's correct.

18 Q. Now, you purport to cite Nuclear
19 Energy Services in support of that conclusion, do
20 you not?

21 A. Well, I cited a discussion they had
22 of radiation levels in the plants, yes.

23 MR. SANOFF: Your Honor, I would like
24 to have marked for identification a letter dated
25 April 7, 1983, from Nuclear Energy Services, Inc.,

1 addressed to me.

2 JUDGE GLEASON: All right. The letter
3 will be marked as Con Ed number 13.

4 (Con Ed Exhibit 13 was marked for
5 identification.)

6 Q. Would you read that Exhibit 13 from
7 beginning to end, including examining that chart,
8 figure 1, at the back?

9 JUDGE GLEASON: We really don't want
10 him to read the whole letter, Mr. Sanoff.

11 MR. SANOFF: All right.

12 Q. That letter states in the third
13 paragraph that the initial premise stated on page
14 52 that, " The longer a nuclear power plant
15 operates, the more highly radioactive it becomes,
16 and that for reactors that operate for less than
17 their design lifetime there is a corresponding
18 reduction in total curies is a misconception
19 indicating a misunderstanding of radionuclide
20 production."

21 And it goes on to point out by
22 reference to figure 1 that in terms of cobalt 60
23 and iron 55, which are the principal radioactive
24 elements involved that cause a problem in
25 decommissioning, that the build up on those occurs

1 very rapidly in the early years, as may be seen on
2 the chart in figure 1, and then levels out. And
3 you notice that in the years ten to fifteen they
4 practically reach their maximum level.

5 Would you agree that is
6 scientifically so with respect to cobalt 60 and
7 iron 55

8 MR. BLUM: Your Honor, I have to
9 question here. Is Mr. Sanoff planning to introduce
10 this as part of the record?

11 JUDGE GLEASON: Well, that is up to
12 him.

13 MR. SANOFF: Well, I have no desire
14 to tell him now. I am just asking the witness a
15 question.

16 JUDGE GLEASON: All right. Go ahead.

17 A. Well, again, I cannot verify just
18 from looking for a few minutes at this chart
19 whether this is correct for the Indian t units
20 or any other units.

21 Q. It's not correct for Indian Point
22 units.

23 It talks about a scientific fact
24 relating to the buildup of radionucleides in two
25 elements, cobalt 60 and iron 55, and it says that

1 these build up very rapidly in the first few years
2 of operation.

3 Now, do you know whether that's true
4 or not?

5 A. I understand what you are telling me,
6 but I am a physicist and I would have to know a
7 lot more about the assumptions under which these
8 curves were calculated before I would say anything
9 about them.

10 Q. As a physicist are you saying you
11 can't confirm to us that the buildup in these two
12 elements is very rapid in the first few years, and
13 then levels off?

14 Now, I am not trying to tell you that
15 in the fifth or tenth or fifteenth year, but is it
16 true that the build up --

17 A. I agree that qualitatively the build
18 up is rapid.

19 When it levels off with respect to
20 any given reactor, I would have to know a lot more
21 about this. I cannot confirm the time schedule on
22 this figure.

23 JUDGE GLEASON: Please keep the
24 conversation quiet except for the cross
25 examination.

1 Q. Now, would you agree with the
2 statement in Exhibit 13 of Mr. Manion, who is the
3 principal at Nuclear Energy Services, Inc., that
4 "It is the short lived isotopes like cobalt 60
5 that control the manner in which various
6 decommissioning alternatives are implemented by
7 their massive quantities and accompanying high
8 dose levels, and premature shutdown of reactor
9 operation will not realize any cost savings in
10 disposal of activated material, as implied in the
11 NSRG study."

12 Do you agree with that?

13 A. Well, precisely one of the factors
14 that we had in mind in saying that there would be
15 cost savings was the fact that the short lived
16 isotopes would have a chance to decay to lower
17 levels due to earlier shutdown than due to later
18 shutdown. That's a simple point.

19 So I would disagree with the
20 statement that you have read there.

21 Q. In that connection would you turn to
22 the second page and look at the next to last
23 paragraph?

24 "Cost reductions from radioactive
25 decay are not realized until long after twenty

1 years. Cobalt 60, the predominant radionuclide in
2 the plant's curie inventory has a half life of
3 approximately five years. After twenty years the
4 cobalt 60 levels will still require the same
5 remote dismantling techniques to be employed in
6 disposition of activated material and the same
7 removal and disposal techniques of contaminated
8 material as at shutdown."

9 Does that strike you as correct?

10 A. I don't agree with it, no.

11 Q. Do you disagree that cobalt 60 has a
12 half life of approximately five years?

13 A. No. I would say that the lower the
14 radioactivity levels in the unit generally, the
15 lower the cost for dismantling would be.

16 Q. Well, if the radioactive level is
17 lower, but still not low enough to permit you to
18 do anything but remote dismantling, is there going
19 to be a saving?

20 A. Well, that's accepting their premise
21 that the exact same techniques would be required,
22 which I would not accept without further study.

23 Q. Well, without further study of the
24 issue you reached the conclusion that earlier
25 decommissioning would lower decommissioning costs.

1 Correct?

2 A. That's correct.

3 Q. Now, on the third paragraph on the
4 second page Mr. Manion says, "Dismantling, unlike
5 construction, is a straightforward process. Once a
6 dismantling order is received from the NRC there
7 is no further licensing process."

8 Do you agree with that statement?

9 A. I am not familiar with the licensing
10 process with respect to decommission.

11 Q. It goes on, "Very few plant systems
12 are required during dismantling, allowing for
13 rapid dismantlement of systems and structures.
14 Dismantling activities do not require the
15 sequencing and integration with numerous critical
16 paths, as with construction projects. With over
17 sixty-five experimental and demonstration reactors
18 having been either mothballed, entombed, or
19 dismantled, significant knowledge in
20 decommissioning planning has been accumulated. The
21 cost to dismantle the Elk River reactor was within
22 ten percent of the cost projections."

23 And incidentally, might I ask if you
24 realize that Mr. Manion was in charge of that Elk
25 River dismantling?

1 A. No.

2 Q. "Certainly applying a factor of 4 to
3 present cost projections, as done on page 54 by
4 NSRG has absolutely no basis or precedent."

5 Does that give you pause about your
6 use of the factor of 4?

7 A. No.

8 Q. None whatever?

9 A. No.

10 Q. And you have made no study, have you,
11 of the -- have you studied the cost of the Elk
12 River dismantlement in terms of what the estimate
13 was?

14 A. My only recollection at the moment is
15 that out of capacity the Elk River decommissioning
16 project was extremely expensive, but I could check
17 that.

18 Q. That's not what I asked you.

19 I asked you whether you had compared
20 the actual cost of the dismantlement with the
21 estimate?

22 A. No. I had no knowledge of the
23 original estimate. I have looked at the actual
24 cost.

25 Q. Do you think that the cost per

1 kilowatt of dismantling the Elk River reactor is a
2 basis for estimating the cost per kilowatt of
3 decommissioning Indian Point?

4 A. Well, I wouldn't translate it on a
5 one for one basis, no, but it's relevant.

6 Q. What is its relevance? Wasn't Elk
7 River the first reactor dismantled?

8 A. I don't know that. It may have been
9 the first dismantled.

10 Q. Well, isn't there a learning curve in
11 this decommissioning process?

12 A. I don't think there's any basis for
13 speculation at this point on the learning curve.
14 There have been no large commercial reactors
15 decommissioned.

16 Q. You mean you can't learn from
17 decommissioning small reactors?

18 A. I don't believe it's a simple process
19 of extrapolation, no. Definitely not.

20 MR. SANOFF: Your Honor, I would like
21 to have Exhibit 13 marked in evidence.

22 JUDGE GLEASON: Is there an objection?

23 MR. BLUM: Yes. I would object.

24 JUDGE GLEASON: The objection is
25 granted.

1 MR. SANOFF: I figured that would be
2 the answer.

3 Your Honor, I might note that without
4 rebuttal, and we are not permitted rebuttal, that
5 there should be some leeway in permitting a
6 document like this in evidence. We just don't have
7 the normal procedure where we can call Mr. Manion
8 and put him on the stand and have him testify.

9 Now, this is a letter, I don't think
10 anyone would dispute that this is Mr. Manion's
11 letter, and he is the principal of NES, which is
12 referred to in Dr. Rosen's testimony, and he has
13 testified as to the cost of decommissioning, and
14 has made a site estimate of the decommissioning of
15 Indian Point.

16 Now, against that background, sir, I
17 wonder if you would reconsider your ruling. It is
18 difficult to cross --

19 JUDGE GLEASON: I think there is a
20 rebuttal witness coming on that at least talks
21 about Mr. Rosen's testimony.

22 MR. SANOFF: On decommissioning?

23 JUDGE GLEASON: No. About his
24 testimony.

25 There is nothing to have prevented

1 you from presenting this witness.

2 I have reconsidered and still hold to
3 the ruling.

4 Q. Now, what capacity factors, Dr. Rosen,
5 did you assume in your mid range case? Tell us
6 first for Indian Point 2 and then for Indian Point
7 3.

8 Let me see if I know them. Did you
9 start for Indian Point 2 at 55 percent, and
10 decline at a 1.3 percent per year to 20 percent by
11 the 35th year?

12 A. That's correct.

13 Q. And did you start for Indian Point 3
14 at 53 percent, and decrease that by 1.14 percent
15 per year, to 20 percent by the 35th year?

16 A. Yes, that's approximately correct,
17 yes.

18 Q. Now, in your deposition, at page 98, --
19 JUDGE GLEASON: Do you have a copy of
20 your deposition with you?

21 THE WITNESS: No, I do not.

22 Q. At page 98 I asked you, "What was the
23 basis for your conclusion that the capacity factor
24 in the mid range case is going to decline and it
25 looks almost by balancing it like a linear --

1 straight line decline over the life of the plant?"

2 And your answer was, "Well, there are
3 two factors involved as it states on page 29, one
4 of which was an assumption by of NERA by Dr. Louis
5 J. Pearl, a well known consulting firm, where we
6 assumed the capacity factors he did reached 20
7 percent by the 35th year of operation."

8 Is that a fair reading?

9 A. Yes. That was one of the
10 considerations.

11 MR. SANOFF: Now, since I only have
12 one copy, Your Honor, may approach the witness and
13 hand it to him and read over his shoulder?

14 JUDGE GLEASON: That's all right with
15 me.

16 MR. SANOFF: Oh, wait. I do have
17 another copy.

18 Q. I would like to hand you a copy of
19 the transcript of the testimony of Louis J. Pearl
20 before the Pennsylvania Public Utility Commission
21 on behalf of Philadelphia Electric Company, dated
22 April 9, 1981, and I am going to ask you to look
23 at page 22 and 23.

24 I am sorry. Could you look at page 8
25 of that document I just handed you? I am going to

1 ask you to look at line 18. I am going to read it.

2 "Based upon these data, the capacity
3 factors for nuclear plants were estimated to rise
4 from about 50 percent at the outset of operation
5 to about 70 percent at the end of ten years of
6 operation. Although little data exist on
7 performance for nuclear units older than ten years,
8 the capacity factor was assumed to remain constant
9 at 70 percent for the next ten years, and to fall
10 linearly from the 20th year to 20 percent at the
11 end of book life."

12 Have I correctly read Dr. Pearl's
13 testimony?

14 A. That's correct.

15 Q. Do you think that you have correctly
16 invoked Dr. Pearl's testimony as a justification
17 for starting this linear decline to 20 percent in
18 the case of Indian Point 2 at this stage of its
19 life, and in the case of Indian Point 3 at this
20 stage of its life? I ask you have you correctly
21 invoked the testimony of Dr. Pearl in support of
22 that?

23 A. I never intended to invoke the
24 testimony of Dr. Pearl to determine what would
25 happen to the capacity factor in the early years

1 of plant life.

2 In the case of these plants we had
3 actual operating experience. It was merely invoked
4 as one reason for setting the end point of the
5 capacity factor at 20 percent at the 35th year.

6 Q. Well, would the reader who did not
7 have the benefit of Dr. Pearl's testimony, in its
8 actual content, would not the reader of your
9 testimony conclude that you found support for what
10 you did in the derivation of capacity factors for
11 Indian Point 2 and 3 in the testimony of Dr. Pearl
12 in that case?

13 A. Well, to quote from my deposition
14 again, lines 23 to 25, I said, "Where we assume
15 that the capacity factor, as he did, reached 20
16 percent by the 35th year of operation."

17 That's the only aspect of Dr. Pearl's
18 testimony I invoked.

19 Q. Well, let us look at the item on page
20 19 of your report. You state, "In the mid range
21 case..." Have you got that? I will wait for you.

22 A. Yes.

23 Q. You state, "In the mid range case we
24 have assumed that beginning in 1982 the capacity
25 factors for the Indian Point units will decline

1 linearly with age rather than the very rapid
2 decline indicated by the results of our regression
3 analyses of nuclear plant operating experience we
4 have assumed a more cautious rate of deterioration
5 and performance with capacity factors reaching 20
6 percent by the 35th year of operation. Footnote 21."

7 And then in footnote 21 it says,
8 "The 20 percent figure was estimated by Dr. Louis
9 Pearl, of NERA, a consultant to Con Edison and
10 other utility companies, from revised direct
11 testimony."

12 Now, are you saying that that doesn't
13 convey to the casual reader, or even the careful
14 reader, that Dr. Pearl is supporting what you did
15 in the derivation of the capacity factor?

16 A. Not in my mind.

17 Q. You are willing to accept Dr. Pearl's
18 end point, but not his intermediate points?

19 A. His intermediate points were for a
20 plant that had no operating experience, so they
21 were deemed irrelevant.

22 We wanted to make a simple assumption
23 about how the capacity factor for the Indian Point
24 units would trend over time.

25 We are all aware of the fact that

1 there is very little operating experience for the
2 years of operation beyond ten or twelve, so we
3 thought that Dr. Pearl's assumption for an end
4 point was a reasonable mid range assumption.

5 Q. Now, let me ask you this. Do you
6 recall the document that you presented to the --
7 well, it was presented to the Robin M. Herzog,
8 director of the New York Energy Office, and it's
9 entitled NSRG 10-21, entitled An Analysis for the
10 Need for and Alternatives to the Proposed Coal
11 Plant at Arthur Kill, and was dated June 15, 1981?

12 A. Yes, I recall that document.

13 Q. Your name was on that as the
14 principal investigator. Correct?

15 A. Correct.

16 Q. Now, do you remember what the Indian
17 Point 3 projected capacity factor was that was
18 used in that case?

19 A. Well, in that case, I don't know what
20 the exact numbers are, although I could check them
21 for you.

22 Q. Would you accept, subject to check,
23 that it was .606?

24 A. Yes. Well, that was before we did our
25 capacity factor study.

1 Q. Was there any bearing on the fact
2 that in that case you were trying to show that a
3 plant at Arthur Kill was not necessary, and the
4 high capacity factor of Indian Point helped in
5 proving that?

6 A. I don't think that's what we were
7 trying to show by that report.

8 Q. Now, you have excluded refueling in
9 your computed adjusted capacity factors, have you
10 not?

11 A. The adjusted capacity factors are the
12 capacity factors once refueling and NRC mandated
13 averages are removed, yes.

14 Q. You are aware, are you not, that
15 refueling outages cover many other things?

16 A. I am aware that sometimes the
17 reporting is not very sharp, the divisions and the
18 way outages are reported to the NRC, is not very
19 sharp.

20 Q. That's not what I asked.

21 When you take a plant down for a
22 refueling, isn't that a proper time to do
23 operational maintenance, since the plant is down
24 anyway?

25 A. I agree. Sometimes it is done when

1 there is an outage classified as a refueling
2 outage.

3 Q. Let me ask you this. Would you be
4 surprised if there was ever a refueling of a major
5 nuclear unit accomplished without doing operation
6 and maintenance?

7 A. I agree. Generally other maintenance
8 is done. There's no question about it.

9 Q. Well, wouldn't you agree with me that
10 a lot of operation and maintenance is down in this
11 two or three month period that the plant has to be
12 down, anyway?

13 A. I agree. I have agreed.

14 Q. Were you relying on your regression
15 analyses which reflects your adjusted capacity
16 factors in determining the predicted capacity
17 factors for Indian Point 2 and 3?

18 A. No. The equation that is applied to
19 the unadjusted capacity factors, that is also
20 reported in our report, page C-39, gives the same
21 qualitative result of the decline of capacity
22 factor, so it doesn't matter if we use the
23 adjusted or unadjusted.

24 We explain in the report why we use
25 the adjusted, but the result is the same either

1 way.

2 Q. Now would you turn to table C 4 in
3 your NSRG report?

4 MR. SANOFF: That's on page C 21,
5 Your Honor.

6 Q. Now, is this a regression analysis of
7 adjusted capacity factors? It says so at the top,
8 does it not?

9 A. Yes.

10 Q. Are the results given to typical
11 units on table C 6 and figure C 6, C 8?

12 A. Yes.

13 Q. On page 33, C 33, you show the
14 results of your analysis for a thousand megawatt
15 PWR with fresh water cooling. Is that correct?

16 A. With fresh water cooling, yes, on the
17 bottom.

18 Q. And does the graph show that the
19 plant would achieve a hundred percent capacity
20 factor by the fourteenth year?

21 A. The graph shows an increase from year
22 seven on, and obviously you cannot extrapolate the
23 curve beyond seven percent since it would not mean
24 anything, but it shows an increase after year
25 seven.

1 Q. On table C 6, which is on page C 31,
2 does your projected capacity factors for a
3 thousand megawatt B W R, with fresh water use,
4 show a capacity factor of 157 percent by the 30th
5 year.

6 JUDGE GLEASON: Mr. Sanoff --

7 JUDGE PARIS: Mr. Sanoff, C 6 on 31,
8 mine says PWR.

9 MR. SANOFF: I am sorry. On page 30,
10 Judge Paris.

11 Q. You will see --

12 A. As I just said, we let the table
13 print out numbers above one. We could have stopped
14 it after--

15 Q. You could also have answered me with
16 one word, yes.

17 A. No.

18 Q. I asked you does your table on C 6
19 show a projected capacity factor with fresh water
20 of 156 percent in the 29th year

21 MR. BLUM: I would object to Mr.
22 Sanoff not giving the witness a chance to say even
23 a single sentence.

24 JUDGE GLEASON: He has answered it,
25 so let's go on.

1 Q. Does the table C 6, thousand megawatt
2 BWR show in the 29th year 1.56915?

3 A. The number is there, but obviously it
4 doesn't stand for a possible capacity factor since
5 by definition you cannot have a number greater
6 than 1.0. We could have stopped the printout
7 sooner, but we let it go.

8 Q. Doesn't that sort of a number make
9 you at all hesitant about your regression
10 precision?

11 A. No. It says very clearly throughout
12 the report that the regression results greater
13 than years roughly ten of age are to be ignored
14 because there is very little data.

15 The significant point is what is the
16 trend from years six or seven to perhaps ten or
17 twelve. Beyond twelve you claim no, you know,
18 substantial veracity for the results.

19 Q. While you have nothing in your
20 regression or data base for this period, you are
21 predicting a decline in capacity factors right out
22 to your assumed end of the life the plant?

23 A. Were you speaking of Indian Point?

24 Q. Indian Point 2 and 3.

25 A. Yes. And we state, I believe very

1 clearly, in the report that it's on the basis of
2 the initial indications that after year seven, or
3 so, that there is a decline in salt water cooled
4 units. And how that is to be projected out in the
5 future, we know clearly that we are not assuming
6 that the capacity factor will decline at the same
7 rate that the equation predicted, in fact a much
8 slower rate of decline. We predict much higher
9 capacity factors.

10 Q. How many thousand megawatt salt water
11 PWRs are there?

12 A. Well, we provide the data. I would
13 have to go through table C-2 and count them.

14 Q. Would you accept, subject to check,
15 that there are none, thousand megawatt?

16 A. Oh, thousand megawatt. Precisely a
17 thousand?

18 Q. Thousand or more.

19 A. Oh, that's possible, sure.

20 Q. How many salt water PWRs are there
21 other 8 hundred megawatts?

22 A. Again I would have to go through the
23 data.

24 Q. Well, there's I P 2, which went in
25 service 1973. There's Calvin Cliffs 1, which went

1 into the service in 1975. There's Calvin Cliffs 2,
2 which went into service in 1977. There's I P 3
3 which sent into service in 1976. There's Millstone
4 2, which went into service in 1975, and there's
5 Salem 1 which went into service in 1977.

6 Would you accept, subject to check,
7 that that is the universe of 8 hundred or more
8 megawatt salt PWRs?

9 A. Certainly.

10 Q. And those are the years in which they
11 were installed. Would you accept that subject to
12 check?

13 A. Yes.

14 Q. The latest year of your data is 1981.
15 That's correct?

16 A. Yes.

17 Q. And how old was the oldest of those
18 unit in 1981? Would you accept, subject to check,
19 that it was Indian Point at eight years?

20 A. Yes.

21 Q. So there is no data of these large
22 units after eight years?

23 A. Of that specific type.

24 Q. Eight hundred megawatt salt water
25 PWRs, 8 hundred megawatt or more?

1 A. Correct.

2 Q. Now, would you look at figure C 9, at
3 page C 35 of your ESRG report?

4 A. Did you say page C-35?

5 Q. Page C-35, figure C 9.

6 First of all, that's labeled a
7 thousand megawatts. We have agreed that there was
8 none of a thousand, but I am not stressing that.
9 By that category you are including all large salt
10 water PWRs of 8 hundred or more. Right?

11 A. No. Let me explain what those figures
12 are.

13 Those figures are the result of
14 putting into the regression equation the data
15 indicated. For instance, a thousand megawatts,
16 salt water cooling, et cetera. It's just a generic
17 printout to give the reader a feel for the way the
18 regression equation behaves.

19 Q. Let me ask you what that generic
20 printout, that's such a beautiful term, what does
21 that mean in terms of data point? Isn't your last
22 data point for eight years?

23 A. No. Let me explain, please.

24 As I said, we derived the regression
25 equation that we have indicated on table C-4. If

1 you plug certain values for a generic hypothetical
2 unit into it you get the curves indicated in these
3 figures.

4 The data that the regression equation
5 is based on is based on all of the data for all
6 units, including ages beyond eight.

7 Q. I thought it was thousand megawatt
8 salt?

9 A. Yes. But again I sense a confusion in
10 terms of what regression analysis accomplishes for
11 you.

12 Q. Oh, there's great confusion between
13 you and me on what regression analysis
14 accomplishes.

15 A. Can I finish my answer?

16 Q. Yes. I am sorry.

17 A. It is, in a sense, a technique for
18 pulling apart the impact on the data of various
19 variables. And, as I say, in that sense you cannot
20 identify any separate sub-section of data spanning
21 a range of age, size, or what have you, with any
22 particular type of units. The regression equation
23 is based on amount data for all the units.

24 Q. Now, I am not a statistician, and I
25 don't claim to be one, I have the barest

1 smattering of knowledge in this area.

2 Would you agree with me that a
3 regression analysis which can't be squared with
4 some underlying theory or analysis is not worth
5 the computer time that is spent on it?

6 A. Well, I really don't see exactly what
7 you mean. It's hard to define, I think, what you
8 mean.

9 Q. Well, if you put these numbers
10 together, and all your independent variables, and
11 I think in the various regression analyses you
12 have as many as twenty independent variables,
13 without trying to understand what is happening,
14 without looking to see what the data signifies,
15 whether the regression analysis is skewed because
16 of a particular occurrence in a particular year,
17 can't you reach ridiculously misleading results?

18 A. Well, I suppose it's possible if one
19 doesn't have a theory.

20 Sure. You need to choose the
21 variables that make sense, given the topic you are
22 studying. Certainly.

23 Q. For example, you might be able to
24 take some batting averages of baseball players,
25 and I am not being facetious about that, and put

1 them in as independent variables, and conceivably
2 you might come up with some sort of an acceptable
3 coefficient, and determine a capacity factor. But
4 you would know, wouldn't you, that there is no
5 relationship between the capacity factor and
6 baseball batting averages. Correct?

7 A. Correct.

8 Q. And you would discard that regression
9 analysis. You would laugh at whoever presented it.
10 Is that correct?

11 A. That's correct.

12 Q. Now, is there, in your use of these
13 regression analyses, the underlying attempt to
14 look at the basic data and see what is happening
15 in each year, and to see whether the data is
16 skewed by a particular occurrence, or not?

17 A. When doing regression analysis one
18 doesn't look at the raw data and say is this data
19 skewed. You use the data consistently. You use the
20 data available.

21 Q. Well, let me ask you this. You
22 purport to project regression analyses which show
23 age in large PWR salt water cooled reactors as
24 being a very significant factor operating to
25 decrease capacity factors. Is that correct?

1 A. Yes. And that's been shown by other
2 people now, too.

3 Q. Now, if you look at that data, and
4 you look at some of the points in that data, and
5 you see that the data is very heavily affected,
6 for example, by the fact that there were a couple
7 of large units that had steam generators replaced
8 in the years 1980 or 1981, and that if you take
9 those two data points out you suddenly lose all
10 correlation between age and capacity factor,
11 shouldn't you take that into account in evaluating
12 the significance of your regression analyses?

13 A. Absolutely not. I think you have
14 several misconceptions.

15 Number one, steam generator
16 replacements are not in any way distortions of the
17 data. They are exactly the aspects of the data
18 that we want in the data base, that anyone should
19 want, to study the likely impact on aging of
20 nuclear power plants, particularly salt water
21 cooled.

22 And, number two, you don't look at
23 the data on an ad hoc basis and say well, I like
24 these, and don't like those. We will throw those
25 out.

1 The regression techniaue becomes your
2 eyes and ears. It is the thing that is most
3 sensitive to pull out of the data the effects that
4 you are looking at.

5 So I feel implicit in your question
6 are several misconceptions.

7 Q. Assume with me that steam generators
8 suffer problems that, for example, supposing a
9 steam generator suffering a denting problem due to
10 water chemistry that is soluble by changing the
11 water chemistry.

12 Now, supposing plants that did not
13 act in time had the steam generators replaced. Now,
14 if that plant replaces the steam generator, and
15 solves the problem that caused the problem with
16 the steam generators, what does the outage that
17 that plant incurred at the impaired capacity
18 factor have to do in terms of its future capacity
19 factor?

20 A. Would you like my response as a
21 hypothetical?

22 Q. Any way you want.

23 A. Well, if you want to assume that all
24 that you have assumed is correct, then I should
25 say well, I should look at additional variables in

1 order to see how that might be connected to other
2 variables.

3 Again, you might find that it's water
4 chemistry that accounts for the decline with age
5 for certain PWRs, and you may find that doesn't
6 work, and it's still the salt water cooling
7 variable.

8 Now, that assumes there is no
9 connection between the two, which I would not
10 assume, and certainly to my knowledge has never
11 been established in the literature.

12 JUDGE GLEASON: Mr. Sanoff, how much
13 more do you have to go?

14 MR. SANOFF: I would say a half an
15 hour, sir.

16 JUDGE GLEASON: All right. Go ahead,
17 Mr. Sanoff.

18 Q. Now, in your report, the ESRG report,
19 you suggested, didn't you, and I think it begins
20 roughly at page 72 -- no, I am sorry. It begins at
21 page 70. You suggested that your cost impacts
22 might be overstated because of a price elasticity
23 of demand?

24 A. Yes. We discussed that topic, yes.

25 Q. Now, were you stating that if the

1 customer reduces his consumption of electricity in
2 response to the increase in the cost of fuel
3 attributable to the shutdown, the cost impact of
4 the shutdown is reduced by any reduction in fuel
5 costs that he has to pay as a result of his using
6 less electricity?

7 A. We were saying, yes, that if there is
8 an increase in required revenues, not just due to
9 fuel costs, but due to any consequence of the
10 Indian Point shutdown, if there is an increase in
11 required revenues, and therefore in the customer's
12 rates, based on no change in consumption, that's
13 going to have feedback effect, namely, the
14 customer sees rates go up, and there will be some
15 tendency, however slight, and we don't put a
16 number on it, for the customer to reduce his usage
17 of electricity.

18 Q. Now, Dr. Rosen, when I deposed you on
19 this I thought that you agreed with me that on the
20 assumptions you have stated on page 72, that given
21 the fact that Con Edison's incremental or marginal
22 cost is only half of its revenue requirements,
23 that your impact of over 40 percent was overstated?

24 A. Well, we give you the formula. If you
25 change P divided by R to a half instead of one, we

1 can redo the calculation.

2 Q. In other words, you are saying it's
3 still 40 percent if the formula is as you stated
4 it, which is not recognized applicable to Con Ed?

5 A. No. The formula is applicable to Con
6 Edison.

7 I said if, as we agreed, and I do
8 agree that we agreed, that P over R is more nearly
9 one half for Con Edison, and if the price
10 elasticity were minus 0.4, then it would turn
11 ought to be .75 instead of .6.

12 You can put in any numbers you want,
13 but there will be an effect to reduce the revenue.

14 Q. I understand.

15 Do you recall that in your deposition
16 I asked you whether in concluding that the cost
17 impact of the shutdown would be reduced as a
18 result of the price elasticity of demand, you
19 necessarily were assuming that the reduction of
20 consumption was a benefit to the rate payer?

21 And you agreed that that was a
22 necessary assumption. And I will reference you to
23 page 41, if you still have the deposition there.

24 A. I assume you are referring to lines
25 18 to 21?

1 Q. Yes. And your answer on 22, "Sure."?

2 A. Right. We were talking about what the
3 general situation might be for rate payers if the
4 cost went up.

5 And I was saying that there would be
6 several ways, if I remember correctly, that the
7 rate payer might reduce his electricity costs by
8 responding to this "price elasticity." And one
9 would be using less electricity, and one would be
10 changing technologies that would be cost
11 beneficial to the customer.

12 Q. I asked you you, in order for you to
13 reach the conclusion that the customer's usage of
14 less electricity could produce a reduction in the
15 cost impact of the shutdown, you had to make an
16 assumption that the price elasticity of demand and
17 the customer's reaction to the price elasticity of
18 demand, was a benefit to the customer?

19 A. Well, either way it would be a
20 reduction in required revenues.

21 In terms of the total social cost it
22 would be reduced if there was an even --

23 Q. Let me read the question and the
24 answer.

25 "Now, isn't it a necessary assumption

1 or a necessary intermediate point in going from
2 one point to the other," and the one point was
3 that the cost impact could be reduced by price
4 elasticity of demand, I have interpolated that,
5 "going from one point to another in that
6 conclusion, that there has to be a benefit to the
7 rate payer in this?"

8 And you said sure?

9 A. And I am explaining the context for
10 people that were in that position, what kind of
11 benefit we are talking about, and what this
12 reference from one point to another meant.

13 I am just saying that to be
14 absolutely precise about it, whether there was a
15 benefit or not, the required revenues would go
16 down.

17 And whether there was a net social
18 cost reduction is another issue, and that would
19 require a benefit to the rate payer.

20 Q. You were contending in your testimony
21 that the cost impacts that you estimated could
22 very well be overstated because of the price
23 elasticity of demand. Is that right?

24 A. In our study, since it is limited to
25 required revenues, we were focusing on that

1 quantity.

2 Q. Well, weren't you really saying that
3 the customer gets a benefit which offsets the cost
4 impact of the shutdown if he or she uses less
5 electricity?

6 A. Correct.

7 Q. Now, let me see. Aren't you saying
8 that if there were a 7 percent rate increase, and
9 a customer reduced his consumption by 7 percent,
10 to hold his bill constant, that the customer would
11 be just as well off as he was before the increase?

12 A. Now, wait. I think that's going way
13 beyond what we were discussing.

14 I say that by definition there would
15 be a required revenue impact, right. And, as you
16 point out, the required revenues would be lower
17 than they would have been if the customer did not
18 reduce his consumption.

19 Now, if you are looking at whether
20 there would be a general cost reduction to the
21 customer for his electric bills, plus his cost for
22 any measures that he would have to implement to
23 reduce his electric use, that's a separate issue,
24 and I am willing to discuss that, too.

25 Q. Did you say at the bottom of page 70,

1 "Indeed, if the elasticity were minus 1, the
2 required revenue impact would be zero."?

3 A. Yes. Under the right assumption on P
4 over R, yes.

5 Q. Weren't you trying to tell the people
6 who read your report that your computation of cost
7 impacts, 2 percent, 4 percent, 1 percent, that
8 those could be overstated, those cost impacts
9 could be overstated, because they did not take
10 account of the effect of price elasticity of
11 demand?

12 A. That's correct. That's correct. The
13 whole thing is to say what the over statement
14 might be in required revenue.

15 Q. Now, in order to make that statement
16 didn't you have to make the assumption that the
17 customer's cutting his consumption of electricity
18 in response to price was a benefit to him which
19 offset the cost impact of the shutdown?

20 A. No. Only if you are looking at total
21 social cost, not just required revenues.

22 MR. SANOFF: Could you bear with me
23 for just a few minutes? I may have asked my last
24 question. I don't swear to it, but I may have.

25 JUDGE GLEASON: All right.

1 MR. SANOFF: Oh, I am sorry. I have
2 one last subject.

3 Q. Now, on the subject of O and M
4 expense and capital costs, you used a linear
5 regression, a linear line to project future O and
6 M and capital costs. Is that correct?

7 A. Well, you keep saying O and M and
8 capital costs.

9 Q. O and M expenses?

10 A. For O and M expenses we used a linear
11 fit.

12 Q. Now, let me ask you this. Supposing
13 you made an examination of the data points to
14 which you were applying the least squares line,
15 and you found that there had been a large increase
16 in O and M expenses for things like, let's say,
17 the better security systems, better safety
18 inspections on entry and exit from the container,
19 and things of that sort, and they were large
20 increases but they were the kind of increases that,
21 while the amount that you spent would continue
22 into the future, there would not be a future
23 increase of that amount.

24 Would it be intelligent to apply a
25 least squares line to O and M figures that

1 included such nonrecurring percentage increases?

2 A. Certainly. The line should be fit to
3 all the data for the total O and M expenses for
4 all the nuclear plants.

5 There will be some components of
6 those costs that will increase once and not again,
7 and there will be some costs that will increase
8 more rapidly in the future than they did in the
9 past.

10 You have to look at the total data
11 and, you know, look at what kind of extrapolation
12 makes sense.

13 Q. Wait a second. The use of the least
14 squares lines assumes, does it not, that the past
15 is prologue? I don't mean to wax poetic.

16 JUDGE GLEASON: Sounds good.

17 JUDGE SHON: That's nice.

18 MR. SANOFF: Thanks. I heard it
19 somewhere.

20 A. Would you define your question more
21 completely?

22 Q. I was taken by the sound of my own
23 words.

24 Doesn't the least squares line assume
25 that the past will be replicated in the future,

1 that the line will continue?

2 A. Well, it certainly seems the line
3 will continue.

4 It does not say the past will be
5 replicated in the future in the same way it
6 occurred in the past. And the most important
7 aspect that of that that is relevant here is that
8 a straight line projection of real dollar costs
9 indicates a decrease from what occurred in the
10 past.

11 Q. Well, suppose you look at the most
12 recent numbers in that data base, and you saw that
13 for a brief period of years the O and M costs
14 accelerated dramatically, and you concluded that
15 those costs were related intimately to the TMI
16 outage, that there were a lot of O and M work done
17 as a result of that, that there were a lot of O
18 and M incurred, which will continue to be incurred
19 in the future, but it will not be increased in the
20 future.

21 Wouldn't you say to yourself that it
22 doesn't make sense to project a line?

23 A. Well, the first thing I would say to
24 myself is is the hypothetical true, which we found
25 it is not.

1 Second of all, I would say to myself
2 that one reason for not using an exponential fit
3 to the data, if you thought there was an
4 acceleration of the expenses, is that you might
5 overestimate the rate of growth of the expenses in
6 the future.

7 You notice we discussed the
8 exponential fit and we rejected.

9 Thus in using a straight line which
10 we feel is not biased in either an upward growth
11 direction or downward growth direction, we are
12 indicating slower growth rates in the future than
13 in the past, and we feel it is the most unbiased
14 manner of projecting.

15 Q. Are you suggesting by your testimony
16 that you examined the items that entered into the
17 O and M expense increases for Consolidated Edison
18 and the Power Authority in the last three or four
19 years of the data you were using?

20 A. As you know, the data bases for most
21 all the commercially operating plants in the
22 country, we definitely have examined the growth
23 rates that the regression equation established for
24 the preTMI period. And we have demonstrated that
25 the growth rates in the post TMI period have not

1 been substantially greater than the ones we are
2 projecting to the future.

3 Q. Did you hear my question? I asked
4 you did you try to break down the O and M figures
5 from the particular companies involved and try to
6 see what the particular cost items were that
7 occasioned these large increases in O and M?

8 A. Yes. To some extent, since the form
9 of the study as published here, we have done that.
10 We have looked at the components of O and M, not
11 just for Con Ed and PASNY.

12 However, your question also had
13 embodied in it a hypothetical about the role of
14 TMI related expenditures, and their relationship
15 to growth rates, and I was trying to clarify the
16 fact that we have, in fact, established that the
17 implication of your hypothetical is not correct.

18 Q. Did you finish?

19 A. Yes.

20 Q. You in that answer said not only for
21 Con Ed.

22 Were you intending by that language
23 to suggest that you looked at the cost items that
24 occasioned the total figures for Con Edison?

25 A. We have not looked specifically at

1 the Con Edison. We have looked generically across
2 the industry.

3 Q. You have no idea, do you, of what the
4 constituent components of those cost increases
5 were for Con Edison and the Power Authority. Isn't
6 that a statement of fact?

7 A. No. I didn't say I have no idea. I
8 said I have not studied the components in detail
9 for the Indian Point units.

10 If you notice, in the report we do
11 not use the generic equation to predict the base
12 year expenses for Con Ed. We only use the base
13 year to get the growth rates starting with the
14 actual base year for the Indian Point units.

15 Q. Are you suggesting by your testimony
16 that you made any analysis of Con Ed, of PASNY, or
17 any other utility company, to determine whether
18 these increases in O and M were step increases
19 which were not likely to be replicated in the
20 future?

21 And when I say make an analysis, did
22 you determine from the companies involved what the
23 constituent components of their O and M figures
24 were, and whether they were the kind of things
25 that would see increases in the future?

1 A. I have stated that we did not do that
2 analysis as part of this study.

3 However, your question implies that
4 one can know, or even hypothesize, what the likely
5 trend would be by component, and I am saying our
6 study rests on the sum of all components, some of
7 which, I grant you, will not increase in the
8 future in real dollars, and some will.

9 It looks at the total of all
10 components and looks at how they have grown for
11 all nuclear plants.

12 Q. Did you think of applying your least
13 squares fit, rule, to your oil prices to see what
14 they would extrapolate into for the future?

15 A. We did not deem it proper to use that
16 approach to projecting oil prices, no. We feel
17 that would not be an appropriate way to study a
18 different subject.

19 Q. In other words, would you agree that
20 if you applied your least squares analysis to the
21 price increases experienced in the oil fields in
22 the last eight years, that you would have an
23 extrapolation that would vastly exceed anything
24 estimated by any party in this proceeding?

25 A. I have no idea. I haven't done that

1 analysis.

2 Q. Well, if I told you that the annual
3 average increase in oil prices, in real oil prices,
4 between 1970 and 1981 was 22.20 percent, would
5 that surprise you?

6 A. No. But I don't see what relevance
7 that that --

8 Q. If you applied your least squares
9 line and projected that for oil prices, you would
10 be projecting a 22.2 percent real price increase
11 no oil, would you not?

12 A. Not if you use a linear extrapolation,
13 no. Only if you use an exponential fit.

14 Q. Would you accept, subject to check,
15 that if you applied your linear least squares fit
16 you would get a ten percent increase per year in
17 real price?

18 A. No.

19 Q. You wouldn't?

20 A. It's a more complicated calculation.
21 I would want to do it myself.

22 Q. Well, so you suspect it would be much
23 larger than the real price increase you allowed?

24 A. It may be. But, again, it's an
25 inappropriate technique for forecasting oil prices.

1 Q. It's only good for O and M costs?

2 A. No. I have other subjects I think
3 it's good for, too.

4 MR. SANOFF: Thank you.

5 JUDGE GLEASON: Mr. Pratt?

6 CROSS EXAMINATION BY MR. PRATT:

7 Q. Dr. Rosen, I would like to ask you
8 first in connection with the point I made, what is
9 the purpose of your testimony in this case?

10 A. The purpose of our testimony is to
11 look at the economic impacts on the rate payers in
12 the Con Ed franchise area of a shutdown of the
13 Indian Point unit.

14 Q. And in particular it's the cost to
15 the downstate Power Authority and Consolidated
16 Edison rate payers. Is that right?

17 A. That's right.

18 Q. And did you attempt to set out that
19 estimate in your table 1 in the testimony, and I
20 mean the extra testimony, not the study?

21 A. The table 1?

22 Q. Table 1.

23 A. Yes.

24 Q. And your mid range estimate is 1.9
25 percent, if I understand it?

1 A. Well, expressed as a percentage, yes.

2 Q. Good.

3 Now, can you tell me, not in numbers,
4 but in concept, just how that 1.9 percent is
5 derived?

6 A. In concept it's derived by dividing
7 the dollar amount of the impact, as presented in
8 that table, by the total required revenues, and
9 the sum of those two sets of rate payers.

10 Q. Would you give me at this time what
11 the required revenues that you used in that
12 calculation for the Power Authority were?

13 A. I would have to dig through my notes.
14 I don't remember.

15 Q. Good. We will take time. Would you do
16 it?

17 A. Well, if I have the number.

18 (There was a brief pause.)

19 A. I am afraid I do not have those
20 figures with me.

21 Q. Maybe we can reconstruct it, at least
22 in, as you say, an order of magnitude sense.

23 The impact, I gather, would be the
24 number shown in table 16, would it?

25 A. That's correct.

1 Q. So to take a particular year, let's
2 say 1984, the penalty would be in that year by
3 your numbers 186.7 million for both companies. Is
4 that correct?

5 A. Are you talking about mid range?

6 Q. That's right. I am just discussing
7 your best estimate, which --

8 A. Yes. 707.9? Are you doing current
9 dollars or discount?

10 Q. I am looking at the table 16.

11 A. Correct.

12 Q. Are you looking under cumulative
13 total?

14 A. Under--

15 Q. No. 1984, annual total.

16 A. Oh. Sorry. 186.7. Correct.

17 Q. Now, it is my understanding that you
18 cannot today break down that penalty, that impact,
19 into the Power Authority share and the Con Edison
20 share?

21 A. No. We have not done that analysis.

22 Q. You never did that analysis?

23 A. No. I mean, I have not disaggregated
24 the numbers that way. It is certainly possible,
25 based on what we did, but I have not done that.

1 Q. Would you agree that one way to do
2 that is simply to take the megawatt output of the
3 two units and use that as a ratio, and divide the
4 impact in that fashion?

5 A. Well, no, I don't think that would
6 accurately reflect the correct numbers.

7 Q. Well, I don't think it's accurate,
8 either. I think it's conservative.

9 Do you understand anything about the
10 relationships between Con Ed and the Power
11 Authority with respect to the sale of power in
12 this part of the state?

13 A. I understand some things, I am sure.

14 Q. Do you have any idea of where the
15 make up costs, make up power, would come from if
16 Indian Point 3 were shutdown?

17 A. Not precisely in terms of PASNY's
18 bookkeeping, no.

19 Q. Would it be likely to be at the same
20 marginal rate as Con Edison's make up power?

21 A. I do not know.

22 Q. You don't know.

23 Tell me what is wrong with using the
24 megawatt output as a ratio to divide the impact?

25 A. Well, I grant it may be a reasonable

1 first order of approximation. I just think the
2 pricing agreements are somewhat more complex.

3 Q. So it's at least one way to do it.
4 There may be more detailed one?

5 A. Well, I would think corrections would
6 be required.

7 Q. Have you examined the testimony of
8 Messrs. Hochman, Rubin and Dean in which they set
9 out certain revenues in the downstate area of the
10 Power Authority and Con Edison?

11 A. No, I am afraid I haven't seen them.

12 Q. I would like to show you now Exhibit
13 1 which is in evidence to that testimony, Hochman,
14 Rubin and Dean. It was admitted yesterday, and
15 let me show it to you at this time.

16 Can you accept, subject to check,
17 that the revenues shown on Exhibit 1, and I refer
18 to the year 1984, revenues for Consolidated Edison
19 and in a different column for the Power Authority,
20 Con Ed is 46 hundred million, and in the case of
21 the Power Authority it's 729 million? Would you
22 accept those as accurate, subject to check?

23 A. Yes.

24 Q. Thank you.

25 Now, while we are on page 61 and

1 table 16, you have a series of annual totals for
2 impact. Do you see what I am pointing at, the
3 column entitled annual total?

4 A. Yes.

5 Q. And it's my understanding, and
6 correct me if I am wrong, that the items 244.2 for
7 the year 1983, 186.7 for the next year, those
8 items that are positive indicate a cost impact if
9 the Indian Point plants were shutdown. Is that
10 correct?

11 A. That's correct.

12 Q. In other words, the shift to
13 replacement power would cost something, and you
14 have given your estimate of what it is in that
15 column?

16 A. The shift in total cost.

17 Q. That's right. This is a net figure?

18 A. Yes.

19 Q. And then in the latter part of that
20 column, take the year 1997, for example, you have
21 a minus number, minus 54.1. Do you see that?

22 A. Yes.

23 Q. Now, at this point, if I understand,
24 and correct me if I am wrong, there would be a
25 saving in shifting to replacement power. Is that

1 correct?

2 A. There would be a saving of the
3 scenario as a whole. Yes.

4 Q. That's right.

5 Now, are you familiar with the
6 concept of economic dispatch in this state?

7 A. Yes.

8 Q. Tell me what your understanding of
9 that concept is?

10 A. Well, just in its broadest outlines
11 economic dispatch means that subject to the
12 constraints on transmission lines that the lowest
13 cost power plants are always dispatched first
14 before higher cost power plants.

15 Q. Are you aware of any plants in the
16 State of New York that are being run at a loss,
17 that is that the cost of running that plant, and I
18 mean the total cost of running the plant, exceeds
19 the cost of some alternative source of power?

20 A. No, certainly not. But that's not
21 what that column shows.

22 Q. Well, just answer yes or no.

23 A. No.

24 Q. Isn't it true that the numbers in
25 this column that are minus numbers are completely

1 irrelevant, since they could never occur?

2 A. No. That's a misconception.

3 Q. Could you tell me under what
4 circumstances the Indian Point plants would be run
5 at a loss?

6 A. That's the misconception I want to
7 clear up.

8 The reason those numbers are negative,
9 and I have certainly anticipated this question, is
10 that there are the incremental savings from the
11 Ravenswood 1 and 2 coal conversion that we
12 discussed earlier.

13 Q. I don't care where they come from.
14 They can come from a variety of places.

15 Your testimony, as I understand it,
16 is the incremental use of the Indian Point plants
17 in 1997 is at a loss. That's what you just
18 testified?

19 A. But that's why it's important to
20 understand it's the scenario as a whole. It
21 includes various fixed charges, various assumptions
22 about decommissioning, and what have you. It's not
23 just the variable cost of running the units.

24 Q. I understand that. We are talking
25 about the scenario as a whole?

1 A. Right.

2 Q. And looking at the state as a whole,
3 the scenario as a whole, however you want to look
4 at it, you are projecting certain years when the
5 plants will be run, even though there is more
6 economic power available elsewhere?

7 A. No. That is not what it shows.

8 Q. Can you tell me why the Power
9 Authority or Consolidated Edison would ever return
10 the Indian Point units if it is producing a loss,
11 given the entire scenario

12 MR. BLUM: Objection. There is no
13 foundation. The witness has already testified
14 that's not what the figures mean.

15 JUDGE GLEASON: Well, he can respond
16 that he is misinterpreting the figures.

17 Answer the question, please. Did you
18 understand the question?

19 THE WITNESS: Well, perhaps it would
20 be better if the question were read back so I
21 answer it precisely.

22 JUDGE GLEASON: Would you mind
23 reading it question back?

24 (The reporter read the pending
25 question.)

1 A. Well, again, the entire scenario is
2 applied over a long period of time, not just year
3 by year.

4 You would not run the Indian Point
5 units in a given year if there were other units
6 that could be run at lower variable costs.

7 But the scenario cannot be
8 manipulated year by year. One could use the type
9 of analysis we have done to show exactly in which
10 year it becomes uneconomical to run the Indian
11 Point units based on variable costs, but we have
12 not done that.

13 Q. When you run your cost assessment
14 model do you run it first for year number 1, we
15 will say 1984, and then 1985, and so on?

16 A. Yes.

17 Q. So, in fact, you have done your
18 analysis year by year by year. Correct?

19 A. Correct. But we have not defined the
20 scenario year by year.

21 Q. Now, Dr. Rosen, one of the crucial
22 components in any presentation such as the one you
23 have made is the load growth, is that correct,
24 the predictions by the utilities, or by anyone
25 else, of what the demand for electricity is going

1 to be?

2 A. Well, that's one of the assumptions.

3 I don't know that it would have a very strong

4 bearing here.

5 Q. We will leave the significance to a

6 later point.

7 Is it one of your assumptions?

8 A. Yes.

9 Q. And isn't it a fact that your demand
10 scenarios were based on the Arthur Kill report,
11 the June, 1981, study from the New York City Energy
12 Office?

13 A. Yes.

14 Q. And I am referring to page 176 your
15 testimony.

16 A. Yes.

17 Q. That document, again, is dated mid
18 1981. Is that correct?

19 A. Right.

20 Q. And when was the data concerning load
21 growth taken on which that study was based?

22 Let me see if I can make my question
23 more precise.

24 What is the age of the data
25 underlying that 1981 report?

1 A. I would have to check with the people
2 that did the forecast. I would assume either 1979
3 or 1980.

4 MR. PRATT: At this time I would like
5 to have two documents which are selections of
6 pages from the June, 1981, NSRG report, marked. I
7 believe the next document is Power Authority 49,
8 so I propose that we mark these two exhibits as
9 Power Authority 49 and Power Authority 50,
10 respectively.

11 In one case a three page document
12 which I propose be 49, and in the other case a 4
13 page document that I propose be exhibit 50.

14 JUDGE GLEASON: How did you reference
15 them?

16 MR. PRATT: They are selected pages
17 from Dr. Rosen's study of the Arthur Kill plant.

18 JUDGE GLEASON: The documents will be
19 marked as Power Authority Exhibit 49 and Power
20 Authority Exhibit 50.

21 (Power Authority Exhibits 49 and 50
22 were marked for identification.)

23 Q. Dr. Rosen, focusing on the base case
24 forecast, that's Power Authority 49, I believe
25 table Roman 2.1.2 shows what NSRG in June of 1981

1 thought the peak load for the Consolidated Edison
2 Company would be in the year 1982, the summer peak
3 load. Do you see that table 2.1.2?

4 A. Yes.

5 Q. And, correct me if I am wrong, I read
6 that to be 7,600 megawatts peak load summer?

7 A. Correct. That was the forecast.

8 Q. Now, would you at this time accept,
9 subject to check, from the 1983, volume 1, of the
10 New York Power Pool 5-12 statement, that, in fact,
11 Consolidated Edison's load for 1982 was 7,326, a
12 difference of just about 300 megawatt?

13 A. Would you repeat the figure again?

14 Q. 7326?

15 A. Yes.

16 Q. Approximately 275 megawatt difference?

17 A. Yes.

18 Q. Now take a look, if you will, at
19 Power Authority 50, which is NSRG's conservation
20 case?

21 A. Yes.

22 Q. On Power Authority 50, if you will
23 look at table Roman 3.4.3, which is on 3-29.

24 If I read that table correctly, and
25 which will require a little more computation than

1 the prior example, again for the year 1982 the
2 aggregate Power Authority and Con Ed franchise
3 area load summer peak is predicted to be 8,259. Is
4 that correct?

5 A. Yes.

6 Q. Now, if I wanted to get just the load
7 for Consolidated Edison, what I have done is
8 subtracted 1,210, which you show on Power
9 Authority 49, on table 2.1.2 for the same year as
10 1210. Do you see that? In other words, I am
11 trying to focus on the Summer load, so my
12 subtraction says that the NSRG estimate for the
13 summer load for 1982 in the conservation case, the
14 conservation scenario, would be 7,069 again
15 approximately 300 megawatts below the actual. Do
16 you see that?

17 A. Yes.

18 Q. Good.

19 And I have read the numbers correctly?

20 A. Yes, you have.

21 Q. Now, the Arthur Kill report is not
22 the only time that NSRG has been interested in
23 conservation in this state, is it? It's not the
24 only proceeding in which you have played a role in
25 connection with conservation, is it?

1 A. No, it isn't.

2 Q. And, in fact, didn't the NSRG Company
3 accident on behalf of certain parties in the State
4 Energy Master Plan proceeding, Roman 2?

5 A. Yes, we did.

6 Q. And do you recall at that time that
7 the SEMP II analysis about conservation was
8 described in the following words?

9 "While the conservation scenario is
10 not presented as a blueprint for immediate action,
11 it does offer a first approximation measure of the
12 merits of such a program."

13 That's a quote from the NSRG
14 submission. Do you recall that?

15 A. Yes.

16 MR. PRATT: I have to correct the
17 record at this time. Others who have a more
18 mathematical bent than I do subtract 1210 from
19 8259 and produce 7049. I stand corrected.

20 Q. Now, are you asking this board to
21 rely as the low forecast in this case on a low
22 forecast that you, yourself, your company,
23 described not sufficient for blueprint? Is that
24 the position of NSRG?

25 A. No. What page are you referring to?

1 Q. We start with this case. Your mid
2 range forecast, if I understand you, is based on a
3 mid point between the conservation case from the
4 Arthur Kill proceeding and your base estimate in
5 the Arthur Kill proceeding

6 A. That's right. In both the Indian
7 Point retirement and no retirement cases we assume
8 50 percent of the conservation scenario.

9 Q. The same conservation scenario that
10 you described as not a blueprint for the future.

11 Now, let me ask you, if I can,
12 exactly, I am still interested in the impacts on
13 the customers in this case. Let me ask you, if I
14 can, to tell me exactly how -- can you tell me how
15 the impact in this case was calculated? And let
16 me focus you on page 60 of the study, and section
17 4.2 of your study.

18 In that area you indicate that there
19 is an annual percentage impact on required revenue.
20 Do you see that sentence?

21 JUDGE GLEASON: Which study are you
22 talking about?

23 MR. PRATT: We are now talking about
24 just the testimony in this case.

25 JUDGE GLEASON: What page?

1 MR. PRATT: We are on page 60.

2 JUDGE GLEASON: All right.

3 Q. Do you see that reference, footnote
4 38?

5 A. Yes.

6 Q. When I turn to 38 I see that you rely,
7 among other matters, on the cost and projection on
8 the cost of unit cost of electricity in the Con Ed
9 service territory. Do you see that on page 81,
10 footnote 38?

11 A. Yes.

12 Q. And you indicate that the unit cost
13 is going to decrease at 0.7 percent a year, and
14 you cite a reference?

15 A. Yes.

16 Q. All right.

17 Now, what I need to know, what I
18 would like to ask you, is where, in your study,
19 does that decrease of 0.7 come into play? How is
20 it factored in?

21 A. Okay. Well, again, to clarify, I
22 think the 0.7 percent is a decrease in constant
23 dollars.

24 How did it factor in? I am basically
25 not as familiar with some of the submodules within

1 the demand module as others within NSRG. I would
2 think it plays a minor role in looking at the
3 penetration of various conservation scenarios, I
4 am sorry, conservation technologies, and heating
5 technologies. But I could check for you.

6 Q. Again let's focus on table 16.

7 If I understand the burden of your
8 testimony, it's table 16 that sets out most of
9 your results. You have a column entitled make up
10 generation. If I was trying to find on table 16
11 the right column where the minus .7 appeared,
12 would it be in that make up generation table? In
13 other words, is that column, make up generation,
14 the one that is impacted?

15 A. Only to the extent that the
16 assumption in footnote 38 has any substantial
17 effect on the demand level, which I doubt that it
18 does.

19 Q. Well, let's leave the size of the
20 impact, and tell me which column on table 16 would
21 this impact?

22 A. Well, as I say, if there is an impact,
23 it would be in make up generation.

24 Q. All right. Fine. Thank you.

25 Now, the impact, if I understand it,

1 would be as you passed through the years from 1983,
2 1984, and so on, would be to tend to decrease the
3 make up generation number, all other things being
4 held constant?

5 A. Well, again I don't think -- yes,
6 there would be a second order effect, keeping in
7 mind the fact that the same demand level is used
8 in both the Indian Point and in our scenario. Yes,
9 there would be an impact on the make up generation.

10 Q. Isn't this, to put the matter in
11 simple terms that I can understand, I am talking
12 about the make up generation column. It's a
13 quantity of electricity times a price of
14 electricity? I am trying to simplify. In broad
15 concept it's quantity times price?

16 A. Well, that strikes me as too broad to
17 be of use.

18 It's the result of running the whole
19 dispatch system.

20 Q. You are a great believer in the order
21 of magnitude estimate and the qualitative estimate.
22 I am trying to deal in your terms.

23 A. Well, with a slightly lower demand
24 level, which is the case in the mid range scenario,
25 you would get a slightly lower cost per hour in

1 make up generation.

2 Q. Thank you.

3 MR. PRATT: I would like to have
4 marked at this time a document which will be Power
5 Authority 51.

6 JUDGE GLEASON: All right. How do you
7 identify that?

8 MR. PRATT: This is page 170 from
9 the 1981 State Energy Master Plan. It is, in fact,
10 the reference cited by Dr. Rosen in footnote 38.

11 JUDGE GLEASON: All right. It will be
12 marked as PA Exhibit 51.

13 (Power Authority Exhibit 51 was
14 marked for identification.)

15 Q. Now, Dr. Rosen, do you have a copy of
16 that in front of you yet?

17 A. Not yet.

18 Q. One is coming.

19 In this case we are talking about the
20 Con Ed service territory, so let's focus on the
21 second line, or second group of lines, entitled
22 Con Ed.

23 Looking at table 16, your scope of
24 interest is the years 1983 through 1997, and the
25 best indication I see of that is the right hand

1 column on PA 51 for the years 1980 through 1996.
2 You tell me, is there a minus .7 in that set of
3 three numbers which are positive .8, positive .6,
4 and positive .8?

5 A. No, there isn't.

6 Q. Is this simply an error that should
7 be corrected?

8 A. Well, I didn't make that calculation.
9 It may be, but I think it would have negligible
10 consequence.

11 Q. Well, independent whether it means
12 nothing at all, or makes a great deal of
13 difference, it appears to be an error?

14 A. At this moment it appears to be. I
15 would have to check with the people that derived
16 that number.

17 Q. In fact, this is in the nature of
18 speculation, which you don't have to answer, but
19 if you look above in the Central Hudson line, you
20 have three numbers that are all minus .7. Do you
21 think your colleagues may have taken the number
22 from that?

23 A. Well, again it's speculation. Not
24 knowing how they calculated it, I couldn't say.

25 Q. Now, this impact, the 0.7 number we

1 have been focusing on, applies in, to start with,
2 1983. Isn't that correct?

3 A. It applies in 1983.

4 Q. And then it will apply in each
5 successive year?

6 A. Right. It will tend to need more
7 electricity to be used.

8 Q. Now, in this case you assume, and I
9 focus on page 24 of your testimony, the study
10 which is a part of your testimony, you assume that
11 transmission line improvements in 1984 and 1986
12 that are currently scheduled will be in place.
13 Isn't that correct?

14 A. Yes.

15 Q. If, by reason of some licensing
16 problem, financing problem, any of those
17 transmission line improvements were not in place,
18 it would change your results in this case,
19 wouldn't it?

20 A. Well, it might. As I said, we didn't
21 have a multiarea dispatch model available, so I
22 could not tell you whether it would or not.

23 Q. Has New York State historically, and
24 I am talking about the last twenty years, had
25 transmission restraints from one part of the state

1 to another part? I am just thinking generically
2 at this point.

3 A. Yes, there have been.

4 Q. And such transmission restraints play
5 a role, have an impact, on total production costs,
6 either on a statewide basis or in a particular
7 area?

8 A. Yes, in general.

9 Q. And if you were selecting a model to
10 use, would you go to one that recognized
11 transmission restraints, or would you pick one
12 that was independent, did not have any account for
13 transmission restraints?

14 A. Well, any modeling exercise you would
15 want to include transmission restraints.

16 Q. Fine. It might be likely to produce a
17 more accurate, more complete answers?

18 A. Yes. And the model we used did.

19 MR. PRATT: Thank you very much. I
20 have no other questions.

21 JUDGE GLEASON: Mr. McGurren?

22 CROSS EXAMINATION BY MR. MCGURREN:

23 Q. My name is Henry J. McGurren. I
24 represent the Nuclear Regulatory Commission Staff.

25 We have spent a lot of time with

1 table 16, and just so that I am sure that I
2 understand your testimony, I would first like to
3 see if I can develop the relationship between
4 table 16, which is on page 61 of your report, and
5 table 1 of your testimony, page 5.

6 Am I correct that it is your
7 testimony that you have taken numbers from table
8 16, for instance let's just take table 16, I think
9 table 16 is your mid range scenario. Is that
10 correct?

11 A. Yes.

12 Q. And under cumulative total you have.
13 745.8. Is that correct?

14 A. Yes.

15 Q. And if you look at table 1, under
16 cumulative totals, you get 746, is that correct?

17 A. Yes.

18 Q. All right. I think I followed it that
19 far.

20 Now, with respect to table 16, Mr.
21 Pratt was asking you about the economics or the
22 decision to continue to operate the Indian Point
23 plants if you start to see a negative annual total.
24 Do you remember that question?

25 A. Yes.

1 Q. And I think you indicated that --
2 what did you answer? What was your answer to his
3 question?

4 A. Well, I said that you would not
5 operate the Indian Point units once it got to be a
6 point where the increase in the variable costs of
7 operating them exceeded the variable costs of
8 replacing that power with some other source, but
9 that that was different from the numbers that
10 appeared in table 16 under the annual total column,
11 which involves total scenario effects and variable
12 costs.

13 Q. Well, if I am trying to answer the
14 commission's question here on the cost of shutdown
15 at Indian Point, are you telling me that I can't
16 look at table 16 and answer that question?

17 A. Well, you can answer the question in
18 that table 16 shows you accurately the cost impact
19 of shutting the units down in early 1983 through
20 1997.

21 I assume what you are getting at is
22 one would have to -- one could double check --

23 Q. Don't assume what I am getting at.

24 Didn't you say in answer to Mr. Pratt
25 that there is another factor, that when annual

1 totals became negative that Ravenswood came in?

2 JUDGE GLEASON: What was that?

3 MR. MCGURREN: That Ravenswood was a
4 factor.

5 Q. Is that correct?

6 A. That's correct.

7 Q. And what did you say about Ravenswood?

8 A. I said that because Ravenswood,
9 converted to coal, was assumed in the Indian Point
10 shutdown scenario, that that would lead to
11 negative numbers in that column, even though it
12 was still economical to operate Indian Point in
13 the Indian Point in operation scenario.

14 Q. Would the same be true if we looked
15 at table 18? Table 18 reflects in your low impact
16 scenario?

17 A. Yes.

18 Q. Are you saying where the numbers for
19 annual total begin to be negative, that again
20 Ravenswood would come in?

21 A. Yes. In the low impact scenario,
22 however, given the size of the numbers at the end
23 of the period, it may be that you would reach a
24 point where it would no longer be worth running
25 the Indian Point plants. That would not be the

1 case in the mid range, but it's possible in the
2 low range impact.

3 Q. And carrying these total numbers,
4 then, from table 16 and 18 back to table 1, my
5 question is does table 1 have a correct title? It
6 states Required Revenue Impact on Indian Point
7 RETirements, Summary Results for New York Rate
8 Payers.

9 Are we, in fact, looking at Indian
10 Point in and out or something else?

11 A. We looking at Indian Point in and out
12 here as defined by the scenario comparisons that
13 we have indicated.

14 Q. Would it more clearly be Required
15 Revenue Impact of Indian Point and Impacts of Coal
16 Conversion at Ravenswood?

17 A. I say the table is well defined in
18 the text of the report. It's a matter not just of,
19 you know, causation in terms of relations between
20 Indian Point retirements and the dispatch of the
21 NERA Power Pool.

22 It's a matter of a scenario
23 definition that I think we have been perfectly
24 candid about. We have provided several clear
25 tables that define the range of actions that we

1 believe are reasonable to assume for each of these
2 scenarios.

3 Q. Would you please turn to table 3 on
4 page 19 of your report?

5 Now, as I understand the term
6 "scenario," it suggests that there is a certain
7 consistency --

8 MR. SANOFF: I can't hear you, sir.

9 Q. As I understand the use of the term
10 "scenario," it implies a certain consistency with
11 respect to the set of assumptions concerning those
12 parameters. Is that correct?

13 A. Well, I think there should generally
14 be consistency, but the way we use "scenario" here
15 is that it represents a nexus of assumptions that
16 would have a similar impact on the cost impact. So
17 that, for instance, in the extremes, the high and
18 low impact case, we grouped assumptions that would
19 have a, you know, respectively a high or low
20 impact on the cost. Some of them are independent.

21 In other words, in so scenarios some
22 things are independent of each other, so
23 consistency is not a particular issue.

24 Q. Well, so that I understand your
25 testimony, is it consistent, for instance, in your

1 scenario 3 B, Indian Point shutdown, is it
2 consistent that the demand level would be one
3 hundred percent conservation, you would have
4 Ravenswood 1 and 2 converted to coal, and at the
5 same time that you would have an increase to 57
6 percent of power from Canada? Is that consistent?

7 A. As far as I know, all those
8 assumptions are perfectly consistent, yes.

9 Q. Wouldn't you think it would be more
10 consistent that there would be a higher need for
11 power from Canada in the first scenario, that
12 would be with 1 B, shutdown Indian Point, demand
13 level base case, no conversion?

14 A. Well, there might be a higher need.
15 But you asked me about consistency.

16 We have explained, I hope clearly, in
17 the text, that the low impact scenario is the
18 result of policy actions as well as, you know,
19 dispatch of the Power Pool, that could be taken to
20 mitigate cost impacts. That's the whole point of
21 the scenario.

22 You know, people can do something to
23 minimize the cost impact. It's not just letting
24 the system go as if nothing happened.

25 So while I agree with you the need

1 would be greater in the high impact, we are
2 postulating additional policy actions in the low
3 scenario.

4 Q. Can you give me an example of the
5 policy action that you are speaking of?

6 A. Well, that would be an example of
7 where we discussed earlier where state officials
8 or utility officials or a combination of the above
9 would take action to mitigate the cost impact in
10 the Con Ed franchise area by reallocating some of
11 the Hydro Quebec power.

12 Q. And wouldn't that be reallocating
13 away from the upstate users?

14 A. If the quantity is fixed yes.

15 Q. And wouldn't there be an increase in
16 cost to the upstate users?

17 A. I already agreed to that.

18 Q. And would you think that would be a
19 cost that should be considered by this board?

20 A. Well, we discussed two things. One
21 are the set of revenues to these rate payers.

22 We also discussed all the other
23 social costs, whether it's to people upstate, tax
24 payers, people throughout the country, the world,
25 for that matter. We have not quantified those,

1 although clearly, for instance, the cost of waste
2 disposal of continuing to operate the nuclear
3 units could be quite negative, far beyond the
4 confines of rate payers of New York State. We have
5 not included those impacts.

6 Q. But the cost to the upstate rate
7 payers, is it your testimony that the cost to the
8 upstate rate payers should be included as a cost
9 of the shutdown Indian Point 2 or 3?

10 A. It should be included in a study that
11 looks at all the rest of the costs to the rest of
12 the world. Yes

13 MR. MCGURREN: Just a moment, Your
14 Honor. With all the cross examination that has
15 preceded me, I am checking off questions that have
16 been asked.

17 JUDGE GLEASON: All right.

18 Q. Appendix C, is that the model that
19 you used to develop your capacity factor?

20 A. Yes.

21 Q. Have you attempted to compare actual
22 1982 capacity factors for salt water PWRs with
23 what your model predicts for 1982?

24 A. No. We have tried to get the data
25 from NRC, and it hasn't been available quite yet

1 on tape, so we will be doing that quite soon.

2 Q. When you do get that opportunity,
3 what kind of errors would you tolerate before
4 questioning the predictive powers?

5 A. Well, I don't think the question is
6 so much what kind of errors would we tolerate.

7 What we would do with the data is put
8 it into the data base and redo the regression
9 equation based on the data. Obviously there will
10 always be short term alterations about any average
11 we predict for the future.

12 Q. Is it reasonable to expect from your
13 model that it would predict in 1982, which is one
14 year beyond your data base, that it would better
15 predict for 1982, than for years further out in
16 the future?

17 A. It would tend to better predict for
18 1982, yes.

19 Q. Would you please turn back to tables
20 16, 17, and 18, in your report?

21 MR. SANOFF: What page was that?

22 MR. MCGURREN: This is pages 61, 62,
23 and 63, of the report.

24 MR. SANOFF: Thank you, sir.

25 Q. There are columns for spent fuel and

1 decommissioning, and I notice in looking at these
2 columns that the figure, table 16, 15.2 occurs all
3 the way down from 1985 to 1997, and the figure
4 under decommissioning 4.6 occurs, again, from '85
5 down to '97. The same number occurs, really,
6 understand each column for the same years. Can you
7 explain why that is?

8 A. Yes. We just set those costs up so
9 they would be levelized on a discounted basis.
10 It's explained in the appendices.

11 You could set them up, you know, to
12 go in some other pattern if you wanted to. That
13 was just the pattern we did.

14 Q. Would you please turn to page 22 of
15 your report?

16 A. Yes.

17 Q. The very last sentence on that page,
18 it reads, "Under no shutdown case we assume that
19 42 percent of the nonfirming core power would be
20 available."

21 What would be that 42 percent of? I
22 multiply 42 percent times 15 thousand G W H?

23 A. Yes. In the period '84 to '96.

24 Q. And tell me if my hand calculations
25 are correct. Would that come out to be 99,300 G W

1 H, including the 3 thousand fixed? Is that
2 correct? Please feel free to use your calculator.

3 A. Yes. Including the 3 thousand, that's
4 correct.

5 Q. Now, if I wanted to compare what
6 happens in the low impact case for Indian Point
7 out, would I use the 57 percent figure?

8 A. That would be the power available,
9 yes.

10 Q. And again I would multiply 57 percent
11 times the 15 thousand G W H. Is that correct?

12 A. Yes. That, of course, helps clear up
13 the confusion of the questions earlier.

14 Q. And adding the 3 thousand to that I
15 would come up with 11,550 G W H. Is that correct?

16 A. That sound correct.

17 Q. And if I subtracted my earlier number
18 of 9,300 G W H from the 11,550 G W H, what would
19 that represent?

20 A. That would represent the differential
21 power that was made available to the dispatch
22 model.

23 Q. From Canada, is that correct?

24 A. Yes.

25 Q. How does this compare with the

1 kilowatt hours that Indian Point generates?

2 A. Well, the differential, it's a lot
3 less. It's maybe about 20, 25 percent. I don't
4 have the figures in front of me.

5 Q. What would happen in later years,
6 just a general observation?

7 A. What would happen in later years?

8 Well, we gave on discovery the
9 computer outputs for every year for every scenario.

10 Q. How about power coming in from Canada
11 in the low impact case relative to the power
12 generated from Indian Point 2 and 3 units?

13 A. In which scenario are you talking
14 about?

15 Q. The low.

16 A. Oh, low impact. Well, as the capacity
17 factor in Indian Point units decline, they would
18 become a bigger and bigger percentage of the power.

19 Q. Taking it now in terms of looking
20 down to future years, was the change in Canadian
21 purchases ever greater than Indian Point
22 generation?

23 A. In the low impact case that could
24 happen, yes.

25 Q. Isn't this inconsistent?

1 A. Well, I have to check if it does
2 happen, first of all.

3 And if you say there might be a few
4 years at the end where there's a slight overlap,
5 you know, one could make a very slight adjustment
6 for that in the numbers. It's not going to change
7 anything substantially.

8 MR. MCGURREN: We have just a few
9 seconds, Your Honor.

10 JUDGE GLEASON: Yes.

11 (There's a brief pause.)

12 MR. MCGURREN: That's all we have,
13 Your Honor.

14 JUDGE GLEASON: Any redirect?

15 MR. BLUM: Yes. I have about 25 or 30
16 minutes of redirect.

17 MR. PRATT: Judge, please, before we
18 break, the NRC staff's cross examination seems to
19 me to have allowed the witness to rehabilitate
20 himself slightly. I would like to come back to a
21 few of the items Mr. McGurren raised.

22 And, second, I don't want to leave
23 the day without getting my exhibits into evidence.

24 MR. BLUM: Your Honor, in general we
25 have been denying recross. I don't know if you

1 want to change that.

2 JUDGE GLEASON: Pardon?

3 MR. BLUM: I said in general we have
4 been denying recross. I don't know if we want to
5 change that.

6 JUDGE GLEASON: Well, Mr. Blum, I
7 don't know what it refers to. I feel now, with
8 your request for twenty minutes for redirect, I
9 can't believe that.

10 Do you have a couple of witnesses
11 waiting, Mr. Kaplan? Are they here?

12 MR. KAPLAN: One just stepped out. I
13 assume, a normal lunch break, he will be back at
14 1:30. One of them is here, but it's a panel.

15 JUDGE GLEASON: all right. Let's get
16 your exhibits moved, please.

17 MR. PRATT: I move that Power
18 Authority Exhibit 49, Power Authority 50, and
19 Power Authority 51 be accepted into evidence.

20 JUDGE GLEASON: Is there an objection?
21 Hearing none, the exhibits will be received into
22 evidence.

23 MR. BLUM: Could they be identified,
24 what these three things are, please?

25 JUDGE GLEASON: Don't you have them

1 marked? 49, 50, and 51.

2 MR. BLUM: Well, two of them are
3 prior ESRG testimony in prior proceedings. Is that
4 correct?

5 MR. PRATT: Not testimony, no.
6 Submissions to a federal agency, presumably
7 subject to the penalty of perjury.

8 MR. BLUM: The problem is, these were
9 handed out. They are just pages, and it's
10 difficult to say what they are.

11 MR. PRATT: I will let you look, over
12 the lunch break, at the entire report.

13 MR. BLUM: Can we do this after we
14 come back?

15 JUDGE GLEASON: All right. But he
16 indicated at the time they were introduced, Mr.
17 Blum. I suggest that you make little notes as we
18 go along.

19 What else do you have?

20 MR. PRATT: I have not more than two
21 minutes of questioning.

22 JUDGE GLEASON: What are the
23 questions on?

24 MR. PRATT: On this table 16, and the
25 questions about the conversion of Ravenswood 1 and

1 2.

2 JUDGE GLEASON: All right.

3 RECROSS EXAMINATION BY MR. PRATT:

4 Q. Dr. Rosen, you indicated to Mr.
5 McGurran that your mid range impact study assumes
6 the conversion of Ravenswood 1 and 2. Do you
7 recall?

8 A. That's correct.

9 Q. And the conversion of those two
10 plants is the reason why the annual total impact
11 for certain years slips into the negative column?

12 A. Correct.

13 Q. On which column on table 16 does the
14 Ravenswood conversion show up? Let me point it
15 more directly. Is it in the make up generation
16 column?

17 A. It would have an effect there, yes.

18 Q. Elsewhere also?

19 A. Correct.

20 Q. What other columns?

21 A. It would be in the, I think it's the
22 other cost item. It's the capital and O and M
23 would be reflected.

24 Q. What's the amount in the make up
25 generation column that is saved, or is reduced, as

1 a result of the conversion of Ravenswood 1 and 2?

2 A. I don't know.

3 Q. You can't tell the Board at this time
4 what that number is. Is that correct?

5 A. Not at this moment, no.

6 Q. All right.

7 And in the other cost column I assume
8 the capital would be shown as a positive number?

9 A. A cost of converting, yes.

10 MR. PRATT: Thank you. No further
11 questions.

12 JUDGE GLEASON: All right. We will be
13 back here at 1:45.

14 (There was a luncheon recess.)

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1 JUDGE GLEASON: Let's get on the
2 record.

3 Mr. Levin, you had an application.

4 MR. LEVIN: Yes, sir. With respect to
5 the licensee's motion to require the depositions
6 of the FEMA witnesses, we have entered into an
7 agreement -- let me get my papers -- entered into
8 an agreement that we will reduce to a written
9 stipulation at a later point, but I wanted to
10 inform the board and put on the record the terms
11 of the agreement.

12 The two regional witnesses, Mr.
13 Kowisky and Mr. McIntyre, will be deposed by
14 stipulation and that will be at a time to be set
15 between now and Monday.

16 The notice of deposition for what I
17 will refer to as the national witness, Mr. Krimm,
18 will be withdrawn. FEMA has agreed to answer
19 interrogatories which would be served tomorrow
20 morning directed to Mr. Krimm, and they will try
21 to complete the answers by close of business
22 Monday.

23 Now, they have retained the right to
24 the normal objections that they would have to
25 interrogatories, but they will stipulate to the

1 admissibility of the interrogatories and the
2 answers to interrogatories into evidence, subject
3 to relevance and materiality objections.

4 They will not, during the course of
5 this hearing -- FEMA will not during the course of
6 this hearing -- attempt to introduce any of the
7 verification evidence that was also the subject of
8 our motion, but will rather provide that evidence
9 in the regular administrative process, so that
10 both the NRC staff and the commission will have an
11 opportunity to have it before them, in the
12 administrative side of the process rather than in
13 the hearing side.

14 That is the disposition of the motion.

15 JUDGE GLEASON: Yes, Ms. Potterfield.

16 MS. POTTERFIELD: May we ask the other
17 parties be informed as soon as possible of the
18 date and time of the deposition of the witnesses.

19 JUDGE GLEASON: I was just going to
20 tell Mr. Levin that he should make sure that all
21 parties be communicated with.

22 MR. LEVIN: You can expect that it
23 will be tomorrow afternoon or Saturday morning are
24 the likely times. The exact time I don't know yet.

25 Take your seat again, Dr. Rosen.

1 Start your redirect, Mr. Blum. .

2 REDIRECT EXAMINATION

3 BY MR. BLUM:

4 Q. Dr. Rosen, you recall Mr. Sanoff
5 asking you a number of questions about price
6 elasticity, do you not?

7 A. Yes.

8 Q. What use of price elasticity did you
9 make in your study?

10 A. In terms of the figures cited in the
11 conclusions of the study remain; none. None with
12 respect to the price elasticity discussion at the
13 end of the volume.

14 Q. So you included a discussion at the
15 end in an appendix, but as far as calculating for
16 your reference case or your low scenario or your
17 high scenario, you assumed a price of zero for
18 price elasticity, is that correct?

19 A. Implicitly.

20 Q. In reality the price elasticity would
21 be something higher than zero, would it not?

22 A. Yes, it would.

23 Q. And what effect would there be on
24 your results if you had been able to calculate and
25 include these price elasticities?

1 MR. SANOFF: I object to the question.

2 JUDGE GLEASON: What was the question?

3 MR. SANOFF: Mr. Blum has just
4 elicited from Dr. Rosen, correctly so, that there
5 was no adjustment made to his figures if price
6 elasticity had been considered.

7 Now he is asking him what would the
8 effect have been if he had included price
9 elasticity, and I don't think that is proper.

10 JUDGE GLEASON: That is new evidence.

11 MR. SANOFF: New evidence and not
12 proper.

13 JUDGE GLEASON: You are on redirect.
14 You are rehabilitating a witness, Mr. Blum.

15 Q. Dr. Rosen, could you turn to figure
16 four of your testimony.

17 MR. SANOFF: Could you give us the
18 page, Mr. Blum?

19 MR. BLUM: Perhaps Dr. Rosen could.

20 A. Did you say figure 4?

21 Q. I didn't.

22 A. Do you mean table 4?

23 Q. This one (indicating).

24 JUDGE GLEASON: What does he mean?

25 THE WITNESS: Figure 4.

1 JUDGE GLEASON: While we are turning
2 to that, just so I don't have any loose items, do
3 you want to make an objection on the admission of
4 exhibits 49 through 51?

5 MR.BLUM: No, on one condition: That
6 the proper front pages identifying the testimony,
7 that these are be appended to them. Otherwise it
8 is quite confusing. It can look that this is part
9 of the current ESRG testimony since it is on the
10 same stationery.

11 That is the normal procedure in
12 putting in pages.

13 JUDGE GLEASON: He has identified
14 where they come from.

15 MR. PRATT: I don't object to adding a
16 page. I don't go along with the idea of what is
17 normal.

18 MR.BLUM: If you agree to add a page,
19 we have no objection.

20 MR. PRATT: Should I do it with each
21 of the two documents?

22 JUDGE GLEASON: I gather it is 49 and
23 50. Do you want 51 too, a page?

24 MR.BLUM: If we could, yes.

25 JUDGE GLEASON: All three.

1 MR. PRATT: We will do that.

2 JUDGE GLEASON: With that
3 understanding the exhibits are received into
4 evidence.

5 (Power Authority Exhibits 49, 50, 51
6 were received in evidence.)

7 MR. SANOFF: Do you have the page, Dr.
8 Rosen?

9 THE WITNESS: I am afraid not.

10 JUDGE GLEASON: Do you have a page
11 reference? Is it in the appendix, Mr. Blum?

12 THE WITNESS: Do you mean the
13 capacity factor figures?

14 MR. BLUM: Yes, that's right; over time
15 showing the regression line and the high, mid
16 range and low impact.

17 THE WITNESS: That's figures 1 and 2.

18 MR. SANOFF: From where?

19 THE WITNESS: From the body of my
20 report.

21 MR. SANOFF: What page?

22 THE WITNESS: Witness 27 and 28.

23 JUDGE GLEASON: All right, Mr. Blum.

24 Q. Dr. Rosen, you don't use the actual
25 regression line in any of your three estimates, do

1 you?

2 THE WITNESS: No. We did not use the
3 actual regression equation prediction for any of
4 the three impact cases.

5 Q. And in fact your high impact case
6 shows no decline with age out to the year 2000, is
7 that correct?

8 A. That's correct.

9 Q. And both the mid range and the low
10 impact cases show a decline vastly smaller in rate
11 than that which would come from the regression
12 line, is that correct?

13 A. That's correct.

14 Q. Could you estimate what the
15 difference in slope is for the mid range against
16 the regression line and the low impact case
17 against the regression line?

18 MR. SANOFF: I object to that.

19 JUDGE GLEASON: Let him answer that.

20 I realize it is an extension but let him answer.

21 We ought to keep things on a confined
22 basis, Mr. Blum.

23 A. I would say the ratio of the slopes
24 is approximately one to two to three in the case
25 of the mid range; the low impact and the actual

1 regression line.

2 Q. Are you sure you calculated that
3 correctly?

4 A. Yes. I think the slopes are in the
5 range roughly of one, two to three.

6 Q. From the graph it seemed to be more
7 like --

8 MR. SANOFF: I object to this. You
9 can't cross-examine your witness.

10 JUDGE GLEASON: All right, Mr. Blum.

11 MR. BLUM: The testimony will speak for
12 itself.

13 MR. SANOFF: You can't evoke that
14 against your own witness, Mr. Blum.

15 Q. Why did you not simply extend out the
16 regression line? What did you do to choose these
17 other approaches instead?

18 A. The main reason we did not extend the
19 regression line is because we believed that while
20 the basic trend towards poor performance of plans
21 is a realistic one, we felt that further data
22 would moderate the effect somewhat and that it was
23 not reasonable to expect the capacity factors to
24 fall that quickly.

25 So we put in more moderate

1 assumptions.

2 Q. Now, under cross-examination you
3 mentioned that the need to replace steam
4 generators is one of the factors that's been
5 involved in calculating declining capacity factors,
6 is that correct?

7 A. Yes.

8 Q. Is it conceivable that steam
9 generators would have to be replaced more than
10 once during the natural lifetime of a plant?

11 A. That's certainly possible, yes.

12 Q. Is there anything in the existing
13 experience of plants that you are aware of that
14 would suggest that possibility?

15 A. Well, yes. Just the fact that steam
16 generators have sometimes been replaced well
17 before ten years of age for a plant. If a plant
18 actually were to last 30 or 40 years one might
19 expect the steam generators to have to be replaced
20 again before the lifetime ended.

21 Q. With regard to the letter submitted
22 from William man I don't know, I believe it was
23 pointed out that that letter contradicted
24 something of his that you had quoted in your
25 testimony, is that correct?

1 A. I don't believe it contradicted it,
2 no.

3 Q. Well, the letter contradicts a
4 position you take with regard to the cost of
5 decommissioning; that's true, is it not?

6 A. Yes. The letter expresses the
7 opinion that the extra amount of radioactivity
8 present in the reactor as a function of how long
9 it runs or when it is retired would not impact the
10 cost.

11 Q. What is your basis for believing that
12 a reactor shut-down now and then decommissioned 20
13 years later will be much cheaper to decommission
14 than one that runs for 20 years and then is
15 decommissioned right at the end of its 20 years?

16 A. Well, the basis for that, even
17 according to the figures in the letter, is that
18 there will be something of the order of a 16 fold
19 reduction of radioactivity in the reactor from the
20 two components, cobalt 60 and the other that we
21 discussed earlier, after an initial 20 years of
22 operation.

23 Now, that's relative to a twenty-year
24 earlier shut down.

25 As far as I can see, the letter cites

1 no basis or studies or reports for its conclusion
2 that there would be no impact on cost.

3 My experience with cost estimates
4 from the nuclear industry is that they tend to
5 consistently be well below actual cost experience
6 and they tend to underestimate the realism of
7 complex procedures.

8 So if the degree of radioactivity is
9 going to be considerably higher if you dismantle
10 the plant soon after retirement rather than 20
11 years after retirement, it seems to me that the 25
12 percent cost reduction that we assumed in the mid
13 range scenario would be quite reasonable.

14 MR. PRATT: I object to the last part
15 of that answer about what he expects generally
16 from the nuclear industry, and move that that part
17 of the answer be stricken. It is irrelevant,
18 speculative and inappropriate.

19 I move to strike it.

20 JUDGE GLEASON: We will leave it and
21 accord it the weight which is appropriate.

22 MR. SANOFF: Your Honor, I would like
23 to move again the admission of that letter. There
24 is a concept of the law called opening the door,
25 and if I ever saw a door opened, it has been

1 opened now by my opponent.

2 I think the letter now has been
3 clearly made admissible by Mr. Blum's redirect.

4 MR.BLUM: That's absolutely incorrect
5 as an application of the idea of opening the door.
6 If Mr. Sanoff is going to cross-examine a witness
7 on unreliable hearsay evidence, it is certainly
8 possible to do redirect on an area of confusion
9 without then allowing the evidence in without
10 cross-examination itself.

11 JUDGE GLEASON: The motion is denied.
12 Continue your redirect.

13 Q. Dr. Rosen, in your low impact and mid
14 range impact cases you have a scenario by which
15 the Ravenswood plant is not converted to coal
16 except in the event of shut-down of the Indian
17 Point plants, and in the mid range case it is
18 converted in 1991 and in the low impact case in
19 1987, is that correct?

20 A. Yes. More precisely in the mid range
21 case 1990 and 1991, yes.

22 Q. Thank you. What justification do you
23 have for assuming that the Ravenswood plants will
24 not be converted to coal generation in any event,
25 regardless of shut-down of Indian Point?

1 A. Well, the reason we assumed that in
2 the mid range case and the low impact case
3 Ravenswood 1 and 2 were not converted to coal, is
4 that it is not in the New York Power Pool plan
5 currently and that my understanding is that Con Ed
6 presently oppose is the conversion of those two
7 units to coal.

8 But we did cause them to be converted
9 to coal in the case where the Indian Point units
10 were retired early precisely because we felt that
11 people, policy-makers, would realize it was in the
12 interest to mitigate the impact of that early
13 retirement on the rate pairs by having the coal
14 conversion go forward.

15 That is certainly a decision I
16 believe that is within the realm of jurisdiction
17 of the Energy Master Planning Board.

18 Q. When projecting a scenario to
19 calculate net cost to society, there is nothing
20 unreasonable, is there, about assuming that
21 certain logical compensating measures will be
22 taken by the society, is there?

23 A. No. That's the basis for our
24 definition of these scenarios. As I say, I think
25 we describe it clearly in the report that the

1 scenario is not something that is just a matter of
2 what might be left up to the utilities themselves
3 to decide to do under different conditions, but is
4 something that is a composite of what the
5 utilities might themselves choose to do as well as
6 state policy makers.

7 Q. There is nothing intrinsically more
8 correct about an approach which assumes that
9 society behaves exactly the same regardless of
10 shut-down, is there?

11 MR. SANOFF: I object. These are
12 leading questions. They are objectionable as to
13 form, your Honor.

14 JUDGE GLEASON: Rephrase the question.

15 MR. SANOFF: You are asking a question
16 that can take a yes or no answer. That's not the
17 way to redirect.

18 Q. What is the basis for your previous
19 answer that it is reasonable to use an approach
20 which takes into account compensating measures by
21 the society?

22 A. Well, it was our view that
23 society's actions would not be the same in the
24 case where the Indian Point units were shut down
25 versus when they were not shut down. We thought

1 that some mitigating actions should be taken.

2 Q. Do you recall Mr. McGurrien's
3 suggestion that there was something a little bit
4 uneven in doing an approach that way?

5 A. Yes.

6 Q. Do you agree with that suggestion?

7 A. No. As I said in my response earlier,
8 it is unrealistic to expect the same exact
9 composition of the power supply plants for the
10 downstate region of New York if the Indian Point
11 plants are shut down. We feel that the degree to
12 which we have introduced mitigating effects is
13 quite reasonable.

14 Q. In Power Authority exhibits 50 and 51
15 there was an effort to compare some earlier
16 projections you had made about peak demand for
17 electricity with your current peak projections.

18 Is peak demand a statistic that we
19 are going to be very interested in?

20 A. Well, for the purposes of doing an
21 economic analysis of the shut-down of Indian Point,
22 the more important factor is not the peak forecast
23 but the energy forecast, because we are basically
24 concerned with the energy that is required to
25 economically replace the energy produced by Indian

1 Point.

2 The peak is taken up with more
3 expensive peaking units, and there is plenty of
4 reserve capacity for that purpose.

5 Q. Are there any places where you project
6 total energy requirement that can be compared with
7 exhibits from the Power Authority or from Con
8 Edison?

9 A. Yes. In the appendix F to my
10 testimony, and I believe this figure was cited
11 earlier, we show for 1983 a net generation
12 required of about 37.4 billion kilowatt hours.

13 If you compare that to the exhibit
14 that was handed out earlier -- I am afraid I don't
15 have the number marked on it, but it was table 16
16 from this year's New York Power Pool report -- it
17 shows that for 1982 the total energy required in
18 the last column on the right, was 37.2 billion
19 kilowatt hours.

20 So you are comparing 37.2 actual in
21 1982 with our projection made two years ago for
22 1983, which is 37.4.

23 So that allows for a slight growth,
24 and I would say it is an excellent forecast for
25 energy.

1 Q. At one point do you recall Mr. Pratt
2 saying or asking you whether you relied upon the
3 forecast which you earlier had set was not a
4 blueprint for energy in the state?

5 A. Yes. The forecast he was referring
6 to was when we had introduced 50 percent of our
7 conservation scenario in the mid range case to get
8 a somewhat lower than base case demand in both the
9 Indian Point retired and nonretired scenarios.

10 Q. What justification do you have for
11 using that, if you don't believe it is a blueprint?

12 A. Well, what we meant by blueprint was
13 really something quite minor. We had not mapped
14 out a sort of year-by-year schedule or plan for
15 the state to implement that scenario.

16 However, we did introduce on a
17 year-by-year basis the details of our conservation
18 scenario. So we didn't want people to take it as
19 sort of the final word or a complete plan, but it
20 is clearly a realistic conservation scenario in
21 our view, and the fact that we only used one half
22 of its implementation in the mid range case to me
23 signifies that it is quite a reasonable basis for
24 calculating a demand growth, if it were deemed
25 appropriate, to move in the conservation direction.

1 Q. Do you recall Mr. Pratt questioning
2 you about some figures where you had made a
3 projection of negative 0.7 for the years 1983
4 through 1997, and Mr. Pratt provided evidence that
5 for the years 1980 through 1996 figures
6 projections were positive 0.8 and positive 0.6.

7 Do you recall that interchange?

8 A. Yes.

9 Q. And do you recall your stating that
10 this was unimportant?

11 A. Yes, sir. In my judgment this was an
12 extremely minor--it would involve an extremely
13 minor correction in our forecast, if any.

14 Q. Could you give us some quantitative
15 sense of what you mean by "extremely minor"?

16 A. Well, I think it would affect the
17 forecast by much less than a tenth of a percent
18 per year.

19 Q. Do you wish to briefly explain why
20 that is so, or would it take too long?

21 A. No. It is a long story because it
22 only affects a couple of the submodules within our
23 demand forecasting model. That is my estimate of
24 the effect.

25 Q. Do you recall being questioned by Mr.

1 Sanoff that you had projected a decline in total
2 franchise area sales for Con Edison service
3 territory, when in fact between 1977 and 1982
4 there had been a slight rise; do you recall that
5 question?

6 MR. SANOFF: I object to that question.
7 It was not a slight rise. It was a 4.1 percent
8 rise.

9 JUDGE GLEASON: Rephrase the question.

10 Q. For the six-year period listed here,
11 it was a 4.1 percent rise.

12 MR. SANOFF: It was a five-year period
13 for a 4.1 percent rise. It is a five-year period
14 of rise.

15 MR. BLUM: Thank you.

16 Q. Do you recall that?

17 A. Yes, I do.

18 Q. Is there anything you wish to say by
19 way of further clarification of that issue?

20 A. Yes. Well, if you turn to the
21 exhibit, which I believe has been marked Exhibit
22 49, the base case forecast, one will see that our
23 base case forecast for Con Ed in fact has demand
24 going up over time in the future.

25 The reason the demand in the mid

1 range case went down is, as I said, that in the
2 mid range case consistently we used 50 percent of
3 the conservation scenario, which is what accounts
4 for the fact that in the late 1980s demand is
5 declining slightly. It was less than 1 percent a
6 year. That's the impact of 50 percent of the
7 conversation scenario.

8 Q. In your mid range case did you apply
9 that reduction equally to the Indian Point retired
10 and Indian Point continuing cases?

11 A. Yes, we did.

12 Q. How do you characterize the various
13 assumptions that are made in your study overall?

14 A. Well, the idea of the assumptions
15 that went into each scenario, and I think this is
16 the important point, is that while any party to
17 this case, or any other person might disagree with
18 any particular assumption in any particular case,
19 such as the mid range case which seems to have
20 been getting the most attention, we felt that it
21 was a reasonable set or mix of assumptions, in
22 terms of the impact that those assumptions would
23 have on the cost impact of early retirement.

24 Clearly other assumptions could have
25 been made. We could have testified on 36

1 different scenarios. We limited it to three
2 because we thought that would be sufficient to
3 illustrate the range of cost impacts.

4 Of course, the world is always
5 changing. As I indicated in my cover study, since
6 we did the study oil prices have dropped. Other
7 things may change as well that would impact on our
8 bottom line.

9 I would say, all in all from
10 everything I know at the moment, the mid range
11 impact case I believe is a fair representation of
12 the likely economic impact of an early retirement.

13 MR. BLUM: I have no further questions.

14 JUDGE GLEASON: The witness is excused.

15 Thank you.

16 MR. KAPLAN: Members of the New York
17 City council call Dr. Commoner and MR. Schrader.

18 WHEREUPON,

19 BARRY COMMONER and RICHARD SCHRADER,
20 were duly sworn by the administrative trial judge
21 and testified as follows:

22 DIRECT EXAMINATION

23 BY MR. KAPLAN:

24 Q. Gentlemen, will you please state your
25 full name;s and addresses.

1 A. (Witness Commoner) My name is Barry
2 Commoner. My address is 352 Remson Street,
3 Brooklyn, New York.

4 A. (Witness Schrader) My name is Richard
5 Schrader. My address is 636 Tenth Street,
6 Brooklyn, New York.

7 Q. Do you have before you a copy of the
8 document entitled "Testimony submitted on behalf
9 of New York City Council intervenors by Mr. Barry
10 Commoner and Mr. Richard Schrader"?

11 A. (Witness Schrader) Yes.

12 Q. Was that document prepared by you or
13 under your supervision?

14 A. (Witness Schrader) Yes, it was.

15 Q. Are the contents of that document, to
16 the best of your knowledge, true to the best of
17 your information and belief?

18 A. (Witness Commoner) Yes.

19 Q. Are there any corrections you wish to
20 make to that statement?

21 A. (Witness Commoner) Yes, we have
22 several corrections.

23 Q. Please state them.

24 A. (Witness Schrader) On the coversheet,
25 the title "Testimony submitted," instead of "of"

1 that should be stricken and replaced with "on."

2 Page 2, the first paragraph, six
3 lines down, the sentence should end after
4 "bulbs." The rest of that sentence should be
5 struck.

6 MR. PRATT: Can you do that once again?

7 THE WITNESS: (Witness Schrader) On
8 page 2, the first paragraph, six lines down, the
9 sentence is completed after "bulbs." The rest is
10 struck.

11 On page 3, underneath the third
12 paragraph next to number one, the number "3.154,"
13 the "4" should be struck.

14 Page 6 --

15 MR. PRATT: I am sorry --

16 JUDGE GLEASON: You said 3.154 should
17 be what?

18 THE WITNESS: (Witness Schrader) The
19 "4" should be struck. The last digit.

20 On page 6, the second line, 2.0
21 should be struck, the number 2.0. Inserted should
22 be 1.95.

23 Again on page 6, two lines down,
24 after the word "eliminate," there should be an
25 insertion "97 percent of." And after Indian

1 Point 2 the word "power" should be inserted into
2 that sentence.

3 In that same paragraph, after the
4 phrase "as a third alternative," the rest of that
5 sentence should be struck, as well as the sentence
6 after that, so that a new sentence is formed, "As
7 a third alternative, Canadian authorities," which
8 is the fifth line after "as a third alternative."

9 Is that clear?

10 MR. SANOFF: No. Could you read that
11 again, Mr. Schrader? It now reads what?

12 THE WITNESS: (Witness Schrader) The
13 rest is struck and "Canadian authorities" begins
14 the rest of that sentence.

15 MR. SANOFF: Thank you.

16 THE WITNESS: (Witness Schrader) On
17 page 8, the third paragraph, the second line, the
18 word "to" should be inserted before the word
19 "years." It is the second line in the third
20 paragraph.

21 MR. PRATT: I am sorry, I am not
22 following you.

23 MR. SANOFF: Is this page 7?

24 THE WITNESS: (Witness Schrader) Page
25 8.

1 JUDGE PARIS: Second full paragraph on
2 the page?

3 THE WITNESS: (Witness Schrader)
4 Third full paragraph, it begins with "the time
5 frame." The second line of the third paragraph,
6 at the end of that sentence, the word "to" should
7 be inserted after "next" and before "years."

8 Q. Why don't you read the way it is goes
9 going to be read now.

10 A. "The time frame for the appliance
11 replacement plan should be streamlined to five
12 years and begun within the next two years."

13 On page 9, the first paragraph, the
14 word "increase" should be struck; the word
15 "increases" inserted.

16 MR. PRATT: This is line 2?

17 THE WITNESS: (Witness Schrader) Line
18 2 in the first paragraph, page 9.

19 MR. PRATT: Line 2 on the page?

20 THE WITNESS: (Witness Schrader) Line
21 2 on the page.

22 MR. PRATT: You are striking the word
23 "increase"?

24 THE WITNESS: (Witness Schrader) And
25 changing it to "increases." The phrase after

1 that, "Over the 1985 to 1989 time period."

2 MR. SANOFF: Now I have lost it.

3 You are striking the five-year
4 savings?

5 THE WITNESS: (Witness Schrader) No.
6 I will read the sentence. The first sentence on
7 that page will read this way, "For a typical unit
8 using 300 kilowatt hours or less energy a year,
9 with Con Edison's projected rate increases over
10 the 1985835 to 1989 time period a five year
11 savings would be begun in 1985."

12 On page 10, three lines from the
13 bottom of the page, the number "380 million"
14 should be struck; the number "996 million"
15 replacing it.

16 In reference is, footnote 10 has
17 been struck.

18 That's it.

19 Q. Now, with the corrections that you
20 have just articulated is the document that we are
21 discussing true and accurate to the best of your
22 knowledge, information and belief?

23 A. (Witness Commoner) Yes.

24 MR. KAPLAN: We moved the admission of
25 that document and bound into the record as if read.

1 JUDGE GLEASON: Is there objection?

2 MR. SANOFF: Yes, sir. This one I
3 notified both the attorney and your assistant, sir.

4 I move to strike, on page 4, the
5 testimony beginning on the seventh line down, the
6 word "according," through the bottom of the page,
7 and the footnote would become academic.

8 The reason is obviously hearsay. It
9 is all related to a telephone conversation with a
10 representative of the Carrier Corporation. That's
11 just beyond our ability to cross-examine, verify
12 or confirm.

13 JUDGE GLEASON: Excuse me, Mr. Sanoff,
14 what are you striking?

15 MR. SANOFF: The entire paragraph --
16 the entire page beginning on the seventh line down
17 with the word "according" --

18 JUDGE GLEASON: The whole page thereon?

19 MR. SANOFF: Yes. It is predicated on
20 a telephone conversation with a representative of
21 the Carrier Corporation, as is indicated in
22 footnote 5, it says, "Carrier Corporation Company
23 representative telephone interview, 4-11-83."

24 JUDGE GLEASON: All right.

25 MR. SANOFF: I also move to strike, on

1 page 6 as now amended, the sentence beginning,
2 "As a third alternative Canadian authorities have
3 indicated that additional power is available and
4 the purchase by Con Edison can be authorized by
5 the New York State Power Pool and state regulators,"
6 and the source for that is footnote 11 of Mr.
7 Peter Holmes 'Peddling Canadian Power,' September
8 1982," again that is the rankest sort of hearsay
9 that is beyond our power to verify and
10 cross-examine. Even in an administrative hearing
11 this sort of hearsay should not be permitted.

12 There is a footnote, sir, I am sorry,
13 on page 6 that is similarly hearsay. It refers to
14 a telephone interview with a Mr. Cliff Aarons of
15 Business Energy Investments that I think should be
16 stricken.

17 JUDGE SHON: Don't you also want to
18 strike the 50 percent figure on the first line of
19 that page?

20 MR. SANOFF: Pardon, sir?

21 JUDGE SHON: The information that was
22 contained in this telephone call was in the first
23 line.

24 MR. SANOFF: I am sorry, thank you
25 very much, Judge.

1 JUDGE GLEASON: Let's get back to what
2 you are trying to strike, please on that page.

3 MR. SANOFF: I want to strike on page
4 the matter beginning on the seventh line with
5 the word "according" and running down to the end
6 of the page.

7 I want to strike on page 6 the
8 correction noted by judge shown. The sentence
9 that begins, "if these savings were 50 percent, a
10 figure which could be reasonably achieved," and
11 continuing to the end of that sentence, because it
12 is based on a footnote which is the rankest sort
13 of hearsay, namely, a telephone conversation with
14 a gentleman from an organization called Business
15 Energy Investments.

16 I also want to strike --

17 JUDGE GLEASON: Just hold it, please.
18 So you strike down to the word "power"?

19 MR. SANOFF: I didn't hear you, sir.

20 JUDGE GLEASON: I said so that would
21 strike down to the words "Indian Point 2 power"?

22 MR. SANOFF: Yes, sir.

23 Now, the last point I want to strike,
24 sir, is the sentence that begins, "as a third
25 alternative, Canadian authorities have indicated

1 that additional power is available," and the rest
2 of the sentence, and I weren't to strike with it
3 that footnote 11.

4 I might indicate that in making the
5 motion to strike footnote 5 and the material on
6 page 4, that the footnote 5 purports to be based
7 on a telephone conversation of 4-11-83 supporting
8 testimony dated April 8, 1983.

9 My associate here, Mr. Farrelly,
10 reminds me that my motion should be amended to
11 include page 9, two items on page 9, beginning
12 from page 8 over to 9, the sentence beginning,
13 "The energy efficient model is currently priced at
14 637 and continues, which now sells for 545," that
15 being based on footnote 14, which is another
16 telephone interview with an ELS Refrigeration
17 Company, dated 4-9-83, again a date which is after
18 the date of the testimony.

19 And then the last full paragraph on
20 page 9, which reads, "A residential room air
21 conditioner," and is based on the statement,
22 "According to local retailers," unnamed -- well,
23 they are named, J and L Air Conditioning
24 Refrigeration Company telephone interview."

25 JUDGE PARIS: You are moving to strike

1 that whole paragraph?

2 MR. SANOFF: Yes, sir. I don't have
3 to move to strike the figures there because they
4 fall on their head if you take out the stuff that
5 comes before it.

6 JUDGE PARIS: But continuing over into
7 page 10?

8 MR. SANOFF: Yes, your Honor, because
9 footnote 16 refers back to footnote 15, which is
10 similarly a hearsay telephone interview.

11 JUDGE GLEASON: I would suggest, Mr.
12 Kaplan, that we take these up one at a time.

13 MR. KAPLAN: If I might, I will do it
14 if you prefer, but I think there is one response
15 to the totality of the objections, because all of
16 them rest on the same kind of hearsay argument.
17 So I think if the court buys the argument then
18 there may be words that we will leave in and out.
19 If you buy the argument that Mr. Sanoff is right.
20 But I think the argument is specious.

21 Do you want to do it that way?

22 JUDGE GLEASON: Any way you want. A

23 MR. KAPLAN: First thing I would like
24 to say is Mr. Sanoff is correct on the dates. The
25 reason for that is the cover sheets were provided

1 to Mr. Commoner, in defference to getting the
2 stuff out as quickly as possible, the date of
3 April 8 indicates my best hope that we would have
4 gotten the testimony to him at that time.
5 Obviously we failed that and it was prepared.

6 That explains the telephone contacts
7 on the 10th and the 11th and the date of the 8th
8 on there the testimony.

9 I have move the date of the testimony
10 be corrected. The date could be the 12th and it
11 would fit within the confines expressed by the
12 board.

13 JUDGE GLEASON: We will take your
14 explanation for it under advisement.

15 MR. KAPLAN: To the specifics, each of
16 Mr. Sanoff's objections rest on the assertion of
17 hearsay. Yesterday, just taking yesterday's
18 testimony, repeatedly the board allowed Mr. Meehan
19 and Ms. Streiter to testify that we got this stuff
20 from the engineers. The board precluded
21 cross-examination in response to the questions "we
22 didn't do the work, we were given the material."

23 Mr. Stewart testified yesterday and
24 he referred to information he received from the
25 Con Ed General Planning Department. I asked him

1 how the figures were derived, where he got them
2 from. Each time he said he didn't know.

3 I have moved to strike that testimony
4 on the basis that it was predicated on hearsay
5 information that was not cross examinable in this
6 hearing because of the structure of testimony. He
7 didn't cite anybody by name. He just asserted it.

8 We have had that consistent leave.
9 There were references to contacts with people who
10 worked for the Power Authority.

11 Judge Paris elicited information
12 based on these conversations with the MTA
13 yesterday. We didn't make motions to strike. We
14 wanted the board to have the most complete record
15 as possible.

16 The hearsay objection in this
17 proceeding can appropriately be used, as the
18 Federal Rules recognize, should be applied to the
19 weight of the evidence, not its admissibility.

20 The court and this board can choose
21 to credit that information or credit some
22 information more than others, based on the
23 information that a witness before it can provide
24 as to its derivation, as to its computational base.

25 To argue at this point, based on

1 weeks and weeks of hearing that we have had,
2 different standards have applied, even over
3 objection, it seems to me begins to look -- I
4 won't characterize it.

5 I would point out I asked for a
6 document that was provided to us so kindly by Mr.
7 Pratt that was footnoted in Mrs. Streiter's
8 testimony. Well, nobody moved to strike her
9 conclusions drawn on the Power Authority document
10 because the people who put the document together
11 were not present.

12 We couldn't discuss or delve into how
13 the report on Indian Point 3 was analyzed, and we
14 chose not to. The board has that obligation.

15 Therefore, I would ask the board
16 ab initio to deny the motion to strike. If the
17 board wishes I would like, rather than go through
18 them specifically, there are a few specific things
19 where I think the motion is over-brought.

20 JUDGE GLEASON: Are you asking us to
21 deny the motion before you argue specifically the
22 motion?

23 MR. KAPLAN: I just argued in general
24 terms. If you want me to go through each thing
25 specifically, I will do that. What I am

1 suggesting to the board is the motion, in its
2 motivation, scope and intent deviates from the
3 standards set by this board. To apply that to one
4 party and not to the another, especially when
5 yesterday I made the point that Mr. Stewart's
6 questions and answers, all of which were
7 predicated on information not cross examinable
8 that it was hearsay, the board denied it and said
9 it would weigh it in its fact-finding.

10 I am asking the same standard, and
11 only that standard, that applied to the licensee's
12 witnesses, be applied to the witnesses of the New
13 York City Council.

14 That's why I don't want to go into
15 the specifics because it may not be necessary.

16 JUDGE GLEASON: It is that kind of
17 thing that bothers me, Mr. Kaplan. As long as you
18 don't ask us to go into motivation on the part of
19 the parties making motions --

20 MR. KAPLAN: I didn't ask you to go
21 into their motivations. I just ask that it be
22 rejected.

23 I would add one more thing, that had
24 the testimony been written without, just asserted
25 blindly without any reference, this motion would

1 not have even come forward.

2 It seems to me that there is sort of
3 a boot strapping going on here. Had the source
4 not been cited but merely asserted there wouldn't
5 have been an objection.

6 If the court wishes we can strike the
7 sources, strike the reference to the telephone
8 conversation, strike the footnote and Mr. Commoner
9 will tell you why we did it.

10 JUDGE GLEASON: Does that finish your
11 comments, Mr. Kaplan?

12 MR. KAPLAN: Yes.

13 (There was a pause in the proceeding.)

14 JUDGE GLEASON: The motion is denied.
15 There is enough credibility to the testimony that
16 is submitted here that it gets by the kind of
17 concerns someone would generally have in hearing
18 hearsay testimony.

19 Proceed with your examination.

20 MR. KAPLAN: The witnesses are
21 available for cross-examination.

22 CROSS-EXAMINATION

23 BY MR. PRATT:

24 Q. Good afternoon, gentlemen.

25 I would like to start, Mr. Commoner,

1 by asking you as a general matter. In your prior
2 writings you have warned against the --

3 JUDGE GLEASON: Excuse me, Mr. Pratt,
4 Judge Paris reminds that the testimony is not in
5 evidence yet.

6 The testimony of the witnesses will
7 be received into evidence and bound into the
8 record as if read.

9 (The bound testimony follows)

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UNITED STATES OF AMERICA
NUCLEAR REGULATORY COMMISSION

ATOMIC SAFETY AND LICENSING BOARD
Before Administrative Judges
James P. Gleason, Chair
Frederick J. Shon
Dr. Oscar H. Paris

-----x
: In the Matter of: :
: CONSOLIDATED EDISON COMPANY OF NEW YORK : Docket Nos.
: INC. (Indian Point, Unit No. 2), : 50-247 SP
: POWER AUTHORITY OF THE STATE OF NEW YORK : 50-286 SP
: (Indian Point, Unit No. 3) :
: :
-----x April 8, 1983

Testimony Submitted of Behalf of
"New York City Council" Intervenors

By

Dr. Barry Commoner and Mr. Richard Schrader

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1.0. INTRODUCTION

These Hearings are concerned with a petition to close Indian Point nuclear power units II and III. One of the issues raised by this petition is whether the demand for electricity-powered services normally met by these units can be met in some other ways if they are shut down. This testimony is concerned with this issue. In what follows, we propose specific steps which can be taken to eliminate the need for the power produced by Indian Point units II and III.

It is our proposal that instead of operating Indian Point II and III, Con Edison and PASNY institute a program of energy conservation, based on accelerated replacement of present appliances with energy-efficient ones and on the introduction of decentralized power production by small-scale cogenerators: We propose to show that these measures can eliminate the need for the power that Indian Point II and III are expected to supply and that they are economically advantageous as well. We contend that Con Ed and PASNY can make better use of their financial capabilities by supporting such a program of energy conservation than by operating Indian Point II and III.

2.0 ELIMINATION OF THE NEED FOR POWER FROM INDIAN POINT II

2.1 The Problem

Indian Point II represents a nominal capacity of 873 MW. Over its life it has operated at an average capacity factor of 50 percent¹; this performance level may be expected to continue.

Table 1

	<u>Average Power Consumption (kwh/year)</u>	<u>Saturation</u>	<u>Average Power Consumption Per Household (kwh/year)</u>
Refrigerator	900	102%	918
Air conditioner (room)	419	98%	408
Lighting	609	100%	<u>609</u>
		TOTAL	1935

Long Range Plan, Vol. 1 (1981)
New York Power Pool

2.4 Residential Air Conditioners

As indicated in Table 1, in 1985 room air conditioner units are expected to use, on average, 419 kwh/year. Given the 98% saturation level for room air conditioners, the 3,067,000 households within the Company's service area operate a total of 3.01 million residential room air conditioners. However, higher electric rates and New York State's promulgation of efficiency standards have broadened the market for high-efficiency units. According to Carrier Corporation,⁵ the average EER* for the current stock of residential air conditioners in New York State is 7.75. However, according to a City Energy Office report,⁶ models with an EER of 10 are available. Accordingly, if 75% of the residential room air conditioners currently attaining an EER of 7.75 were replaced by units with an EER of 10, the resulting power savings can be computed as follows:

- (1) $.75 \times 3.01 \times 10^6$ units = 2.26×10^6 units (number of potential high efficiency units)
- (2) $419 \text{ kwh} \times .225 = 94.3 \text{ kwh}$ (saving/unit)
- (3) $2.26 \times 10^6 \times 94.3 = 213 \times 10^6 \text{ kwh}$ (total saved)

The replacement of 2.26 million air conditioners with units of efficiency measured at 10 EER will result in a savings of 213.2 million kwh. Room air conditioners will contribute 1330 MW to summer peak demand in 1985, or 58.8 percent of a residential peak of 2260 MW. A 22.5% decrease in peak would create a reduction of 300 MW of peak demand.

* EER is defined as the ratio of the number of BTU's of heat removed per hour by the air conditioner to the number of watts used per hour.

Table 2

<u>Appliance</u>	<u>% Replaced</u>	<u>Total KWH Saved</u>
Refrigerator	75	700×10^6 kwh
Residential A/C	75	213.2×10^6 kwh
Residential Lighting	75	841×10^6 kwh

2.7 Meeting the Costs of Power-saving Measures

The Home Insulation Energy Conservation Act (HIECA) has sought to create a financing mechanism in which homeowners of up to four-family buildings can obtain low-interest loans from utilities to invest in a variety of conservation measures. Rather than providing a direct loan to property owners, investor-owned utilities guarantee a portion or all of a loan made by a local financial institution. Utilities first perform energy audits on buildings whose owners request them. If a homeowner wishes to make conservation investments, the utility will subcontract the work out and provide a loan up to \$4500 for a four-family house at roughly 11.5 to 12% interest. The utility therefore subsidizes a portion of the loan to homeowners, leveraging its credit to back up the bank loan by providing an interest rate tied to its rate of return. Currently, multi-family buildings and commercial units are unable to borrow through HIECA. An amendment to the original legislation was introduced in the last session of the state legislature to expand the purview of the program to both these large groups of building owners.

HIECA can provide the financing vehicle for a five-year program of accelerated appliance replacement. Two further additions to the existing law would facilitate financing the replacement strategy:

- 1) The Power Authority should be included on some level of financing. Legislation has been introduced in the state

which now sells for \$545.¹⁴ For a typical unit using 300 kwh less energy a year, with Con Edison's projected rate increase, a five-year savings would be, if begun in 1985,

	<u>Con Ed Rates</u> ¢/kwh	<u>Consumer</u> <u>\$ Savings</u>
1985	18.19	54.60
1986	19.67	59.01
1987	21.15	63.45
1988	22.63	67.89
1989	24.11	72.33

for a five-year \$320 total savings. If we assume that each unit carries an embedded value equalling two-thirds of its original cost, and if the purchase price of the unit is discounted by 10% to account for inflation, then the salvage value of that unit would be \$335 (\$500 x .67). The total cost of the change is then \$435, which represents a payback of seven years, taking into account the expected increase in Con Ed rates after 1990.

A residential room air conditioner unit, with a mean lifetime of 12 years, would experience half its life cycle during the five-year replacement schedule. According to local retailers, the difference in cost between a unit with an EER of 7.5 to 7.75 and an EER of 10 is approximately \$100.¹⁵ A five-year schedule of savings at 22.5% less usage would achieve annually

	<u>Con Ed Rates</u> ¢/kwh	<u>Consumer</u> <u>\$ Savings</u>
1985	18.19	17.15
1986	19.67	18.54
1987	21.15	20.00
1988	22.63	21.34
1989	24.11	22.73

for a \$100 savings in five years. The unit will have an embedded cost of half its total life cycle on a purchase price of \$350.¹⁶

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EDUCATION

Boston University Graduate School of Public Communications
M.S. in Journalism; Minor in Economics - 1976

Fordham University
B.A. (Magna Cum Laude) - 1973

EMPLOYMENT

May 1982 - Present
Research Associate, Center for the Biology of Natural Systems,
Queens College

- * Authored report on financing options for building owners who will invest in energy conservation measures.
- * Co-authored report on building tracts and thermal characteristics of New York City's housing stock.
- * Participated in project to design a cogeneration system for the Bronx Zoo, responsible primarily for environmental impacts and legal implications of the technology.
- * Director of the CBNS education program, which involved monthly workshops with community organizations throughout New York City; the workshops used a computer program to provide detailed savings schedule for a variety of conservation measures as well as a seminar on financing strategies.

September 1979 - April 1982
Energy Director, New York Statewide Senior Action Council

- * Intervened in Consolidated Edison rate cases before the Public Service Commission (PSC); prepared testimony and briefs on capital structure, fuel procurement and excess generating capacity.
- * Presented evidence before Environmental Protection Agency (EPA) during Con Ed coal conversion proceedings in coordination with Queens Community Planning Boards 1, 2, and 3.
- * Participated formally in the New York State Master Energy Plan on the feasibility of hydropower and resource recovery as available fuel options.
- * Organized outreach project to 125 senior citizens in 8 counties, describing federal and state energy assistance programs and cold weather utility regulations.

1 MR.BLUM: Excuse me, your Honor, it is
2 fine with me if the licensees go first with their
3 cross-examination, but I did want to make sure the
4 board was aware that with these witnesses I would
5 be doing some cross-examination on behalf of the
6 New York City Council.

7 JUDGE GLEASON: I am going to insist
8 it is adversarial.

9 MR.BLUM: I can explain the economic
10 basis of the adversarialism.

11 MR. PRATT: We don't care if he goes
12 first. We grant his request.

13 MR. SANOFF: That will get rid of any
14 question whether it is cross or redirect.

15 JUDGE GLEASON: Do you want to go
16 first?

17 MR.BLUM: No, I would prefer the
18 licensees.

19 MR. SANOFF: I would rather he go
20 first.

21 JUDGE GLEASON: Proceed, Mr. Pratt.

22 Q. Mr. Commoner, in your prior writings
23 you have argued, warned against the inefficient
24 waste of resources as a general matter, isn't that
25 correct?

1 A. (Witness Commoner) Yes. Particularly
2 with respect to nuclear power.

3 Q. Well, with particular respect to
4 central station generating units?

5 A. (Witness Commoner) Yes, I find them
6 very wasteful of capital, generally.

7 Q. So independent of the merits or
8 demerits of nuclear power, you are concerned about
9 wasting of society's capital assets?

10 A. (Witness Commoner) Oh, yes,
11 absolutely.

12 Q. Could you sum this theme up simply by
13 saying you are opposed to the destruction of
14 capital as a general policy?

15 A. (Witness Commoner) No. What I am
16 opposed to is the wasteful use of capital by
17 central power stations. This comes about because
18 of the fact that demand rise is gradually, while
19 the building of a central power station imposes a
20 sudden increase in capacity, which is inevitably
21 beyond the demand.

22 MR. PRATT: I am going to move to
23 strike all of that answer. In this case we are
24 not trying to build any new power plants. We have
25 some already built and you are talking about a

1 different case.

2 My question to you is are you opposed
3 to the waste of resources?

4 MR. KAPLAN: I owe pose the motion to
5 strike. Mr. Pratt asked the question, if he
6 didn't like the answer he can ask another question.
7 He can't move to strike an answer he doesn't like.

8 MR. PRATT: I can move to strike
9 unresponsive answers.

10 A. I thought it was being responsive to
11 your question about capital.

12 JUDGE GLEASON: I am going to deny the
13 motion on this answer, but I would caution you to
14 try to restrain from answering anything other than
15 what the question asks.

16 If you feel you would like to expand
17 on your answer, ask the permission of the attorney
18 if he will permit you to do so.

19 Thank you.

20 Q. Now, gentlemen, I note from page 2 of
21 your direct testimony that you have used
22 information from the 1981 5112 statement, is that
23 correct?

24 A. (Witness Commoner) Which reference
25 are you referring to?

1 Yes, right.

2 Q. Do you agree, middle of the page?

3 (Witness Commoner) Yes.

4 Q. Are you aware that there have been
5 since then two additional 5112 statements filed by
6 the New York Power Pool members?

7 A. (Witness Schrader) Yes, we are.

8 We received the 1983.

9 Q. Now, a good bit of your testimony in
10 this case refers to the possibility of
11 substituting conservation for the output of power
12 of the Indian Point plants, is that correct?

13 A. (Witness Commoner) Yes.

14 Q. Did you make in your consideration,
15 your analysis, did you make any adjustment for or
16 did you take account of the conservation
17 reductions that are already forecast by the
18 utilities in this area?

19 A. (Witness Schrader) We did not.

20 Q. No?

21 A. (Witness Schrader) We did not.

22 Q. So to the extent that there was some
23 conservation implicit or included in, for example,
24 the Consolidated Edison forecast, that component
25 of the forecast might very well duplicate the

1 conservation savings that you propose here?

2 A. (Witness Schrader) Yes. We have the
3 percentages.

4 Q. We will get to that in just a moment.
5 Now, let's focus on each of the
6 components of your conservation portion of your
7 testimony. I will start first with refrigerators
8 since that's the item taken up by you first.

9 You assume, do you not, that 75
10 percent of the residential appliances generally
11 will be replaced with more efficient ones over a
12 five-year period?

13 A. (Witness Commoner) Our calculation is
14 based on that assumption, not on the assumption
15 that that will happen.

16 Q. Have you made any consideration of
17 the impact on production, the manufacture of these
18 appliances outside of New York City or wherever
19 they are manufactured; have you taken that into
20 consideration at all?

21 A. (Witness Commoner) Not in a specific
22 way. It would generally improve the economy of
23 the relevant manufacturers.

24 Q. What basis do you have for saying
25 that?

1 A. (Witness Commoner) It would increase
2 their sales of the appliances.

3 Q. You are making some assumptions in
4 saying that, aren't you, such as they have the
5 existing plant that they could use?

6 A. (Witness Commoner) Generally speaking,
7 industrial capacity is now, oh, I think, averaging
8 70 percent of capacity, and I assume that most
9 manufacturers would be happy to receive new orders.

10 Q. Well, we are not talking about
11 generally speaking or most manufacturers. We are
12 talking about refrigerators.

13 A. (Witness Commoner) I have no specific
14 information on refrigerator manufacturers. We can
15 find that out for you.

16 Q. Let me ask you specifically about
17 your proposed refrigerator, that's the Amana 14
18 cubic foot refrigerator. Do they have 30 percent
19 spare capacity?

20 A. (Witness Commoner) I don't know.

21 Q. Speaking of that refrigerator, in
22 fact do you have any idea how many have been sold
23 in this country since 1981?

24 A. (Witness Commoner) No.

25 Q. Your proposal for changing on an

1 expedited crash basis the refrigerators in the
2 Consolidated Edison service territory focuses on a
3 typical lifetime of appliance, is that accurate?

4 A. (Witness Commoner) Yes.

5 Q. Is there a difference in your mind
6 between the actual appliance lifetime, on the one
7 hand, and the likely replacement life on another?
8 In other words, to put it another way, how long
9 the machine actually lasts and how long it lasts
10 in the hands of the first owner before it is
11 replaced?

12 A. (Witness Commoner) Obviously, the
13 replacement time will always be shorter than the
14 life time.

15 Q. Which of these two values was used by
16 you in making your calculations?

17 A. (Witness Schrader) On page 147 of the
18 1981 5112, we used the numbers under table 26
19 under the column "mean lifetime." That's page
20 147.

21 For air conditioners, refrigerator,
22 those two items.

23 Q. So this was the total lifetime of the
24 refrigerator or the replacement time?

25 A. (Witness Schrader) Mean lifetime.

1 Q. Now, are you familiar with the
2 appliance efficiency standards that were set in
3 1980?

4 A. (Witness Commoner) Yes.

5 Q. Were you aware that those are adopted,
6 have been adopted by Consolidated Edison in their
7 forecasting procedure and if fact were done so in
8 1980?

9 A. (Witness Schrader) Yes, we are.

10 Q. And what is the efficiency target for
11 the refrigerators?

12 A. (Witness Commoner) The target is as
13 indicated in table 26, 23 and 33 for air
14 conditioners and refrigerators.

15 Q. That means an improvement of 33
16 percent from what?

17 A. (Witness Commoner) Well, whatever the
18 base line of this table is. 1980. These are
19 targets for 1980. It is calculated against 1975.

20 Q. Since you are relying on the 1981
21 5112 statement, using that as one of of the bases
22 of your testimony, you are aware of the standards,
23 will you accept subject to check -- in fact you
24 can look here in the book if you like -- that the
25 Consolidated Edison forecasts adopt this 33

1 percent 1980 FDA target? Will you accept that?

2 A. (Witness Commoner) Yes, sure.

3 Q. Now, in your testimony -- I am
4 looking at page 3 -- you rely on a typical
5 refrigerator, you focus on a typical refrigerator
6 that Consolidated Edison service territory of 900
7 KW H per unit; do you see that on page 3?

8 A. Yes.

9 Q. What size refrigerator do you have
10 in mind in that context, what size in terms of
11 cubic feet?

12 A. (Witness Schrader) We are simply
13 using the use per unit of kilowatt hour. They are
14 in the same year table 8, 5112, page 29, under
15 "refrigerator" for "system average." The column
16 that says "use per unit, KWH."

17 Q. So this is a mean number? There are
18 some refrigerators bigger and some that are
19 smaller?

20 A. (Witness Commoner) Certainly.

21 Q. What is your idea of a reasonable
22 range in cubic feet of the refrigerators covered
23 by this 900 KWH?

24 A. (Witness Schrader) 14 to 16 cubic
25 feet.

1 Q. Now, in considering whether
2 homeowners and owners of refrigerators are likely
3 to change to a new refrigerator according to your
4 proposal, have you given any consideration to such
5 things as brand name loyalty or to any consumer
6 preferences generally?

7 A. (Witness Commoner) No. We generally
8 assumed that the economic considerations would
9 dominate the choice; that is, the savings.

10 Q. I didn't hear of the last part of
11 your sentence. It is that savings would dominate
12 the choice?

13 A. (Witness Commoner) Yes, rather than
14 brand loyalty.

15 Q. Do refrigerators have particular
16 unique features -- are you familiar with unique
17 features, such features as cold water taps, ice
18 makers, things of that sort?

19 A. (Witness Commoner) I have seen them,
20 Yes.

21 Q. Would you give those unique features
22 and customer preferences for them any
23 consideration?

24 A. (Witness Commoner) I think they enter
25 into a decision to purchase, yes.

1 Q. What consideration were they given if
2 your analysis?

3 A. (Witness Commoner) None. I know of
4 no hard numbers that would enable us to determine
5 the degree to which these special features would
6 condition a customer's choice of an energy-saving
7 refrigerator.

8 JUDGE SHON: Just in that regard, Dr.
9 Commoner, do you know whether this Amana standard
10 14 cubic foot energy saver is a self-defrosting
11 refrigerator or not?

12 THE WITNESS: (Witness Schrader) I
13 believe it is.

14 JUDGE SHON: I just wondered.

15 THE WITNESS: (Witness Commoner) I
16 think they took some special pains to take care of
17 that point.

18 JUDGE SHON: I am sorry, Mr. Pratt.
19 Please go ahead.

20 THE WITNESS: (Witness Schrader) If I
21 might respond --

22 MR. PRATT: I don't think there is a
23 question pending. I will ask the questions and
24 you can put your answers in response.

25 Q. Now, the average life span of a

1 refrigerator in the Consolidated Edison territory
2 is 16 years, isn't that correct?

3 A. (Witness Schrader) Yes, it is.

4 Q. Now, let me ask you if you will
5 accept the following mathematics, and I have
6 demonstrated this morning that my subtraction
7 ability is not perfect, but as I understand it,
8 since Consolidated Edison has since 1980 been
9 using the FEA targets of higher efficiency, of the
10 33 percent improvement in efficiency of
11 refrigerators, isn't it true that by 1985, the
12 time of the start of your program, that at least
13 5/16 of the refrigerators in the Con Ed service
14 territory are going to be replaced with ones that
15 are 33 percent more efficient?

16 A. (Witness Commoner) That depends on
17 whether the customers follow Con Ed's target.

18 Q. Let me ask you first about the
19 forecast. We are not at this point really talking
20 about actually is going to happen, we are talking
21 about the forecast.

22 As far as the Con Ed forecast is
23 concerned and their need to have adequate capacity,
24 isn't it true that in their forecast they will
25 have taken account of 5/16 of the conversions that

1 might happen with more efficient refrigerators?

2 A. (Witness Commoner) Yes. What we are
3 saying is that conversion can take place more
4 rapidly than their forecast, thereby bring about
5 the savings we are talking about.

6 Our results include theirs.

7 Q. Well, by the time your program starts,
8 won't you agree that one-third of the potential
9 market has already been eaten up, already
10 converted before your program starts, isn't that
11 correct?

12 A. (Witness Commoner) Yes. One-third of
13 the reduction in demand will have been achieved.

14 Q. By the time your program in 1989 will
15 be coming to an end, even independent of your
16 proposed conversion program, won't approximately 9/16,
17 or almost 60 percent of the total number of
18 refrigerators, be replaced at least as far as the
19 Con Ed forecast is concerned?

20 A. (Witness Commoner) Yes. Assuming
21 that your calculations are correct, what you are
22 saying is that there is a process underway which
23 is gradually reducing the need for the power
24 produced by Indian Point 2.

25 Our testimony is that by speeding

1 that up somewhat, we can eliminate the need for
2 Indian Point 2 completely.

3 Q. Now, I asked you a few minutes ago if
4 you would tell me what the standard today -- what
5 you thought the range of size is of refrigerators
6 in this part of the state is, and I think you said
7 14 to 16 cubic feet?

8 A. (Witness Schrader) Yes, that's
9 approximately right.

10 Q. To make your proposal work, as I
11 understand it, every one of the people who convert
12 from their current refrigerator would have to take
13 a 14 foot cubic refrigerator, is that correct?

14 A. (Witness Commoner) No, not at all.
15 Our calculations are simply based on that mean
16 value. If a person with a twelve-foot
17 refrigerator made a comparable shift, it would
18 have an effect on the reduction in demand just as
19 well.

20 The number 14 was taken simply to
21 give us a mean value that would simplify the
22 calculations.

23 One could take the entire range --
24 get a distribution curve for the different sizes
25 of refrigerators in place and do a more

1 complicated calculation. I don't think it would
2 change the end result very much.

3 Q. Well, did you make that more
4 complicated calculation in this case?

5 A. (Witness Commoner) No.

6 Q. You did not focus on different sizes
7 of refrigerators, such as the 16 foot --

8 A. (Witness Commoner) No.

9 Q. Let me give the full question. The
10 16 foot size, possibly the 18 foot size that some
11 people in single family homes have gotten?

12 MR. KAPLAN: Objection. This has been
13 asked and answered.

14 JUDGE GLEASON: Let him answer the
15 question.

16 A. (Witness Commoner) We took a mean
17 value.

18 Q. What basis, what analysis did you
19 make to determine that that was the mean?

20 A. (Witness Schrader) We simply were
21 using the descriptions and characteristics of this
22 unit that we had found from the Amana Corporation,
23 and tried to give some range of what that
24 particular unit would look like.

25 Q. So you started with an ideal

1 refrigerator, a good refrigerator, this Amana
2 model, and are now using that as a model, is that
3 correct? Is that what you said?

4 A. (Witness Schrader) We took what would
5 be the most energy efficient refrigerator that we
6 thought would be marketable.

7 JUDGE PARIS: That's not really a mean
8 side size refrigerator; that's the size of the
9 reference model you used in your calculation?

10 THE WITNESS: (Witness Schrader) I
11 would say that's correct.

12 JUDGE SHON: In other words, you
13 actually characterized the present energy
14 consumption by a mean or an average which you
15 obtained, and that was an average in energy
16 consumption and then you selected a refrigerator
17 that might or might not have a mean size as far as
18 storage capacity is concerned? They don't
19 necessarily correspond one to the other?

20 THE WITNESS: (Witness Commoner)
21 That's correct. Basically what we were doing was
22 showing how that refrigerator could be used to
23 reduce the overall consumption.

24 JUDGE SHON: Presuming enough people
25 would find it suitable to their means, is that

1 right?

2 THE WITNESS: (Witness Commoner)

3 Right.

4 Q. I would like to follow up on that
5 question and just find out what this Amana 14
6 cubic foot refrigerator is that you have been
7 talking about. I have, and I am going to show you
8 at this time, the 1982 Directory of Certified
9 Refrigerators and Freezers --

10 MR. KAPLAN: Certified by whom?

11 MR. PRATT: It is published by the
12 Association of Home Appliance Manufacturers, North
13 Wacker Drive, Chicago.

14 Let me give you a copy at this time.
15 Judge Gleason, maybe a more proper procedure would
16 be simply to ask that it be marked for
17 identification at this time and then I will give
18 it to the board.

19 I have lost track exactly of our
20 number. I believe it is 52.

21 JUDGE GLEASON: This will be marked
22 Power Authority Exhibit 52.

23 (Power Authority Exhibit 52 was
24 marked for identification)

25 Q. Now, gentlemen, on page 5 of Power

1 Authority 52 for identification, there is a
2 certain number of model numbers which I take to be
3 the Amana refrigerator model number; do you see
4 that?

5 A. (Witness Schrader) Yes, I do.

6 Q. And it is a mass of numbers but
7 apparently they sell a number of different sizes
8 of refrigerators, some of which appear to be 14
9 cubic feet in size, is that correct?

10 A. (Witness Commoner) Yes.

11 Q. Now we are looking for not just a
12 mere 14 cubic foot refrigerator but one that has a
13 600kilowatt hour per year consumption, isn't that
14 correct? Because that's the one you are talking
15 about.

16 A. (Witness Commoner) We can specify it
17 in that list if you would like.

18 Q. Yes.

19 A. (Witness Commoner) Model ESR-14 E.

20 Q. I would ask you now if you will take
21 subject to check that that does not have a 600
22 KWH consumption but rather has a 644 KWH per year
23 consumption.

24 A. (Witness Commoner) Okay, fine.

25 Q. Can we agree that there isn't such a

1 thing as the Amana 600 KWH per year refrigerator?

2 MR. KAPLAN: Excuse me, what was the
3 number you said it had?

4 MR. PRATT: 644.

5 A. (Witness Schrader) The number 600
6 was cited from two sources. The first being the
7 New York City Energy Office study done in 1981, in
8 which they describe the Amana model and the quote
9 is 600 kilowatt hours as its annual usage; and the
10 second was the phone conversation with the company.
11 This is the model that we discussed.

12 But we will accept, subject to check,
13 what you say.

14 Q. Now, Mr. Commoner and Mr. Schrader,
15 it is my understanding, and I am going to see if I
16 can master the cost factor of this in very few
17 questions. You indicate on pages 8 and 9 --

18 A. (Witness Schrader) Excuse me, Mr.
19 Pratt, I am looking for my testimony.

20 (There was a pause in the
21 proceeding.)

22 Q. You indicate on pages 8 and 9 of your
23 testimony that your proposed energy efficient
24 refrigerator is currently priced at \$637, is that
25 correct?

1 A. (Witness Schrader) That's correct.

2 Q. Since everything else that you have
3 been relying on, almost everything else that you
4 rely on is 1981 calculations, is this in 1981
5 dollars or is it in 1983 dollars?

6 A. (Witness Schrader) 1983 dollars.

7 Q. First let me ask you, you indicate
8 there would be a salvage value. If I understand
9 that correctly, and correct me if I am wrong, what
10 you have in mind is that a certain portion of the
11 refrigerators that are replaced would be thrown
12 away or be discarded before their 16-year life
13 span was complete, is that correct?

14 A. (Witness Schrader) Yes, there is an
15 imbedded value to that.

16 Q. You assigned a value of approximately
17 two-thirds of the original cost of the discarded
18 refrigerator?

19 A. (Witness Schrader) Yes.

20 Q. Are those refrigerators simply
21 discarded forever and they go out of circulation
22 or to some other household?

23 A. (Witness Schrader) That was beyond
24 the scope of our study. We didn't factor that.

25 Q. Avenues far as you are concerned,

1 they are a cost, however? You treat them as a
2 lost item, item of no further value?

3 A. (Witness Schrader) We treat the cost
4 of the new unit as the difference between the two
5 units, plus the salvage value of the unit
6 discarded, which is two-thirds of the original
7 cost.

8 Q. Now, I live in an apartment in New
9 York City and this idea seems a little strange to
10 me, but I understand that some people live in
11 single family homes, and they may even basements.
12 Did you give any consideration to the fact that a
13 person with a basement might not discard their old
14 refrigerator but might simply keep it?

15 A. (Witness Schrader) We relied on the
16 saturation values that were given in 5112, and the
17 saturation values were not high enough for us to
18 factor that in as a component.

19 Q. The saturation factor is 102, isn't
20 it?

21 A. Yes.

22 JUDGE PARIS: What is a saturation
23 value?

24 THE WITNESS: (Witness Schrader) How
25 many units in a franchise area are utilizing that

1 particular appliance. 102 percent would mean 2
2 percent over the full unit would be utilizing the
3 refrigerators, they have more than one.

4 Q. But that 102 percent is based on
5 Consolidated Edison's traditional best estimates
6 of what would happen before they heard about your
7 program, isn't it?

8 A. (Witness Schrader) That's correct.

9 Q. Would the saturation rates be
10 expected to go up if your program is adopted?

11 A. (Witness Schrader) We didn't factor
12 that into the study.

13 Q. Do you have an opinion today, yes or
14 no?

15 A. (Witness Schrader) I could only give
16 a speculative response to that.

17 Q. Well, I would like your best informed
18 opinion, if you have one.

19 A. (Witness Schrader) I would speculate
20 that there would be some rise in the saturation
21 level.

22 Q. Now, who pays for the salvage value,
23 that part of the cost?

24 A. (Witness Schrader) The entire cost
25 will be borne by whatever program would be

1 designed to accelerate the replacement and turn
2 over of this appliance stock.

3 Q. So it is part of the 1 plus billion
4 dollar cost of your proposal?

5 A. (Witness Schrader) That's correct.
6 We define a financial program.

7 Q. Now, you say that the cost of the
8 refrigerator is 637 and yet you are treating as
9 the cost, if I understand it, 435. Now, that 435
10 is, by my understanding, based on two components:
11 A 335 salvage value and 100 differential?

12 A. (Witness Schrader) Yes, between the
13 two units.

14 Q. Even in my mathematics, \$200 got lost
15 there; that is, the figure cost 637 and you say
16 the cost of the program is only 435. Where is the
17 \$200?

18 A. Well, in terms of the economics, you
19 don't take the entire cost of the system. You
20 have a refrigerator, and in our program in looking
21 for a replacement, an overall replacement scheme,
22 so what we are looking for in terms of designing a
23 kind of financing plan for this would be what the
24 value of the existing unit is, plus the difference
25 in cost that the consumer will unlikely be willing

1 to bear.

2 The economics is not a wholesale new
3 purchasing on the part of the financial plan, but
4 a description of what the cost of this unit should
5 be given the fact that it is being turned over in
6 an accelerated form.

7 Q. If I understand you correctly, some
8 portion of the cost of this program then is going
9 to be borne by the consumer, is that correct?

10 A. (Witness Schrader) That would be
11 correct, as would be any typical turn over
12 scenario.

13 Q. You indicate a total financing cost,
14 a total -- let me correct that -- a total cost to
15 this program, and I don't have the figure at the
16 tip of my finger but my recollection is it is
17 slightly over a billion dollars, is that correct?

18 A. 1.03 billion.

19 Q. Was that figure based on the 637
20 price or some different number?

21 A. (Witness Schrader) That figure is
22 based on the cost of the unit, the additional cost,
23 the difference of the two units, plus the salvage
24 value of the unit, for the 2.36 million
25 replacement units.

1 Q. Have you given any consideration to
2 the mechanism by which these cash flows are going
3 to be handled?

4 A. (Witness Schrader) Yes. We describe
5 that particular scenario under the HIECHA
6 co-generation plan in the testimony.

7 Q. Let me take a very simple-minded
8 approach to this. If the Power Authority,
9 Consolidated Edison is asked to do this program,
10 aren't they obligated to come up with at least for
11 one unit, at least \$637 so they can go to the
12 manufacturer and buy it?

13 A. (Witness Schrader) Our plan would be,
14 under the existing HEICHA program, to design a
15 system of loans, preferably at zero interest,
16 which would allow the company to include in their
17 rate base the money that is invested on the new
18 units, air conditioners, refrigerators, et cetera,
19 thereby earning a rate of return.

20 We ascribe through HIECHA the need,
21 then, to expand the purchase view of the existing
22 program to include PASNY and Con Ed.

23 The company, whatever moneys they
24 would be spending on the appliance retrofit, would
25 be returning into their rate base, thereby

1 creating a rate of return of what they are getting
2 in that rate case.

3 Q. Let's take an example of one
4 refrigerator. Wouldn't that company have to have
5 at least the value, the purchase price of that
6 refrigerator?

7 A. (Witness Schrader) That's correct.

8 Q. To that extent the total cost, at
9 least as far as the utility, is understated
10 substantially in your estimate?

11 A. (Witness Schrader) The total cost in
12 terms of the immediate cash flow would be higher
13 than the 1 billion by a certain amount, but the
14 actual economics is that the salvage value of the
15 unit is a crucial and critical item in calculating
16 what the real cost analysis is; in other words,
17 what the life cycle cost of that system would be.

18 What is important in these units is
19 to recognize when you build a plant or buy an
20 appliance it doesn't really matter a great deal of
21 difference in terms of the money on the very shear
22 economic model of it.

23 It matters in terms of cash flow.
24 People look at life cycle cost, what the value of
25 that investment will be.

1 What we are saying is the value of
2 that investment is \$435 given the difference
3 between the two units, and of course there are
4 savings associated with this.

5 Q. An utility company, when it has an
6 increase in rate base, is usually able to gain
7 more revenues. The rates, when they are set in
8 the final analysis, go up when the rate base goes
9 up.

10 A. (Witness Schrader) That's correct.

11 Q. Now, can you tell me what happens to
12 an individual, a person, a family who does not get
13 one of your refrigerators but still is in the
14 service territory?

15 A. (Witness Schrader) Clearly there
16 would be, under any kind of subsidy program, there
17 is a series of skewed signals. One of those
18 signals is that someone who does not purchase a
19 new appliance or insulation or what have you, and
20 doesn't participate in the loan program, will then
21 be paying for that out of their rates.

22 Q. Now, I would like to move on to air
23 conditioners, if I could, residential air
24 conditioners.

25 I believe there is a standard in New

1 York State for window air conditioners; are you
2 familiar with that?

3 A. (Witness Schrader) We are familiar
4 with the estimate given to us by the Carrier
5 Corporation, which is of the average EER, which is
6 standard in air conditioning efficiency.

7 Q. And that's 7.5 EER, is that correct?

8 A. (Witness Schrader) No, we used 7.75.
9 Carrier Corporation gave us a range between
10 roughly 7.5 to 7.8.

11 Q. Now, there is a standard lifetime, at
12 least according to the best estimates we have, of
13 the life span of a room air conditioner, isn't
14 that correct?

15 A. (Witness Schrader) Yes.

16 Q. That's twelve years according to the
17 1981 5112?

18 A. (Witness Schrader) Yes.

19 Q. In general 250,000 air conditioners a
20 year are replaced on a normal basis?

21 A. (Witness Schrader) Subject to check,
22 I will accept that.

23 Q. So your scenario would increase the
24 number of annual replacements from that base?

25 A. (Witness Schrader) That's correct.

1 Q. Now, are you aware that the
2 Consolidated Edison company, with respect to air
3 conditioners, also has made some assumptions in
4 their energy forecast, the demand forecast, for
5 more efficient air conditioners?

6 A. (Witness Schrader) We relied upon
7 those numbers in the 1985 residential kilowatt
8 hour consumption by end use table, table 8, which
9 is on page 129, and that's the 5112, 1981. The
10 air conditioner number for use per unit kilowatt
11 hour is 419.

12 Q. Now, I asked you a series of
13 questions about refrigerators and the fraction of
14 your estimate that would be duplicative of the Con
15 Ed estimate.

16 I would like to see if we can
17 establish the same idea in this area, in the
18 air-conditioning area.

19 Isn't it true that by the end of your
20 five year scenario, which I have taken to be 1989,
21 through 1989, isn't it true that approximately
22 three-quarters or 75 percent of the refrigerators
23 would have turned over during that period, from
24 1980 --

25 MR. KAPLAN: Excuse me, you said

1 refrigerators. Do you mean air conditioners?

2 MR. PRATT: I mean air conditioners.

3 Q. -- that as far as the Con Ed
4 forecast is concerned, three-quarters of the stock
5 of refrigerators by the end of your period would
6 have already turned over -- of air conditioners?

7 A. (Witness Commoner) Yes. Our program
8 is intended to accelerate that and to increase the
9 savings of energy.

10 Q. Do you have any idea how much your
11 program is in addition to the already existing
12 natural turn over of inefficient air conditioners
13 for more efficient ones?

14 A. (Witness Schrader) We do have, from
15 the current 1983, 5112, the current estimates of
16 the use per unit kilowatt hour, which, in
17 air-conditioning, from 1985 to 1990, that study
18 projects a 10 percent increase in efficiencies per
19 unit.

20 Q. Does the efficiency of
21 air-conditioning units vary depending on the size
22 of the unit, small one, a large one?

23 A. (Witness Schrader) Yes.

24 Q. Did you make any segregation in your
25 analysis of different efficiencies?

1 A. (Witness Schrader) No, we did not.

2 Q. Let me ask you a few questions about
3 lighting. Do you propose to replace florescent
4 fixtures with your proposed more efficient bulbs?

5 A. (Witness Schrader) Our proposal is a
6 proposal which would replace existing stock over a
7 five-year period with the Durotest unit,
8 regardless of florescent or incandescent.

9 Q. So you would replace, at least in
10 part, florescent bulbs as well?

11 A. (Witness Schrader) We have not in
12 this study broken down the numbers of incandescent
13 and opposed florescent units that would be
14 replaced.

15 Q. Do you have any cost estimate of how
16 much it costs to take out a florescent fixture?

17 A. (Witness Schrader) We did not do any
18 projections like that for this study.

19 Q. Thinking about the practical costs of
20 that sort, did you may any estimate to deliver,
21 install the room air conditioners we were talking
22 about a moment ago?

23 A. (Witness Schrader) We did not make
24 one for this study.

25 Q. Will the Durotest bulb fit into every

1 kind of lighting fixture?

2 A. (Witness Schrader) The Durotest
3 company, in telephone interviews, suggested that
4 some 80, 85 percent of the fixtures they were
5 familiar with in New York City would be applicable
6 to their unit.

7 Q. Now, when you are proposing switching
8 bulbs from a less efficient to a more efficient
9 one, is part of the cost of that proposal that
10 there be reduced lighting levels; in other words,
11 that the lumen level come down, or are you holding
12 that constant?

13 A. (Witness Schrader) In the interviews
14 with the Durotest company, their description would
15 be there would be a minimal amount of loss

16 Q. Would you accept, subject to check,
17 that the lumen output of Durotest is about 1160?

18 A. (Witness Schrader) Have you broken
19 that down in terms of the difference?

20 Q. 1160 lumens for your proposed bulb.

21 A. (Witness Schrader) Subject to check.

22 JUDGE PARIS: This is for a 100 watt?

23 MR. PRATT: 90.

24 Q. Do you know the lumen level for a
25 garden variety 75 watt bulb?

1 A. (Witness Schrader) I do not.

2 MR. PRATT: I have here a package of
3 bulbs, general electric, and I would ask you to
4 take that the average lumens are 1170 for a 75
5 watt bulb.

6 MR. KAPLAN: You are asking him to
7 take subject to check that that is what appears on
8 the package.

9 MR. BLUM: Has a copy of that been
10 prepared for all of the parties?

11 JUDGE SHON: Perhaps I can shed some
12 light on this. I am rather bothered by two things.
13 One is your footnote 8, which says, "In a new
14 light, Durotest's' longer lasting bulbs." Now, I
15 am not a light bulb engineer but if I remember
16 some of the basic principles here, longer lasting
17 bulbs generally give less light per kilowatt hour
18 consumed.

19 That seems to be exactly what Mr.
20 Pratt suggested here, that the number of lumens
21 per kilowatt is less in the bulbs you are
22 suggesting. So that it would seem that one could
23 achieve the same thing by just going through the
24 house and putting in 25 watt bulbs everywhere
25 where you had 50 or 60 watt bulbs, couldn't you?

1 THE WITNESS: (Witness Commoner) I
2 don't think that the economic result would be the
3 same. I think that the design of the Durotest is
4 to see to it that the lamp lasts longer, albeit at
5 some sacrifice in light emission.

6 I should point out, too, that here,
7 too, I think that the controlling factor is going
8 to be the economic result and no customer is
9 ordinarily going to put a foot candle meter up and
10 check to see what they are paying per lumen of
11 light.

12 What they are going to be interested
13 in is getting adequate lighting at the cheapest
14 possible cost.

15 JUDGE SHON: I guess I just don't
16 understand what that means, adequate lighting, if
17 you don't care how much light there is how much is
18 adequate lighting?

19 THE WITNESS: (Witness Commoner)
20 Adequate lighting is a subjective factors. It
21 means that it suffices for you to see what it is
22 that you want to see.

23 JUDGE SHON: I would think that were
24 would bear some relation to the total number of
25 foot candles or lumens or something at that

1 surface that you want to look at.

2 THE WITNESS: (Witness Commoner) It
3 does, but it also bears some relationship to the
4 nature of the task. I think the main point to
5 make is that the standards of what light emission
6 ought to be in various places, like schools, are
7 inordinantly high at this time.

8 JUDGE SHON: So what you are talking
9 about is reducing light levels, is that right?

10 THE WITNESS: (Witness Commoner) We
11 are talking about two things. We are talking
12 about extending the economic life of the lamp at
13 some sacrifice in lumenosity.

14 JUDGE SHON: I am sorry, Mr. Pratt, I
15 didn't mean to interrupt. Go ahead.

16 Q. Dr. Commoner, if I understand your
17 testimony, you are saying that for equivalent
18 lighting levels, your conservation scenario would
19 actually increase the usage by 15 watts per hour
20 per bulb, isn't that correct?

21 A. (Witness Commoner) I don't know where
22 the number 15 watts per hour comes in.

23 Q. Well, it is of the difference between
24 75 and 90.

25 JUDGE SHON: I sort of resent watts

1 per hour. Just because either Dr. Commoner or Mr.
2 Schrader seems to have performed this slight lapse
3 on page 4, the watt per hour is not a recognized
4 unit of anything. There are watts and there are
5 watt hours, but there are no watts per hour.

6 Q. Let me make the point more generally.
7 For the same lumen, for the same equivalent
8 lighting level, aren't you using 15 -- I don't
9 know how to phrase it -- I am comparing a 75 watt
10 to 90 watt bulb -- for bulbs of different sizes
11 aren't you simply using more electricity to get
12 the same lighting level?

13 A. (Witness Commoner) No. The Durotest
14 reduces the amount of electricity per lighting
15 level but it doesn't reduce it by the amount of
16 the increase in duration.

17 Q. Please explain to me, how is a 90
18 watt bulb uses less electricity than a 75 watt
19 bulb?

20 A. (Witness Commoner) What you say would
21 be true if the way in which the longevity was
22 achieved --

23 Q. I didn't mean to interrupt you.

24 A. (Witness Commoner) -- simply by
25 reducing the output of the bulb.

1 The Durotest bulb, and I am not a
2 light bulb engineer -- there are factors built
3 into the design of the bulb which increase its
4 longevity more than by the reduction in output of
5 light.

6 Q. Let's just talk about at one moment
7 in time. Let's not think about the longevity.
8 Just as a slice of time, a second, if you will, is
9 the lighting level -- if the lighting level is
10 held even for both bulbs, isn't the Durotest bulb
11 more expensive in electricity usage than just a
12 competing general electric bulb?

13 A. (Witness Commoner) I can't answer
14 that question because, as you have already pointed
15 out, of the Durotest bulb is not equal in light
16 output to the conventional one. It puts out less.

17 Q. Let's go back.

18 JUDGE PARIS: Dr. Commoner, I don't
19 understand the emphasis you are putting on the
20 longevity of the Durotest bulb. What we are
21 concerned with is current usage, isn't it?

22 JUDGE SHON: Precisely, Dr. Commoner.
23 It makes no difference how long the bulb lasts.
24 Economically it makes very little difference since
25 the cost of the light bulb itself is small

1 compared to the electricity it uses.

2 I know that sounds like I am
3 testifying, but I want to know what does longevity
4 have to do with light level and electrical power
5 consumption, just as Dr. Paris asked? What has
6 longevity to do with it?

7 THE WITNESS: (Witness Commoner) I
8 think that longevity influences the consumer
9 decision. The point is that the Durotest bulb,
10 bulbs of that type, achieves two changes. One is
11 in longevity and the second is in power
12 consumption.

13 It does it at a cost or reduction in
14 light output, but the reduction in light output is
15 not equivalent to the savings in power. It is
16 smaller.

17 JUDGE SHON: But according to the
18 figures that Mr. Pratt just read, two bulbs, one
19 Durotest and one GE that gave out the same amount
20 of light, would have power consumptions in which
21 the Durotest bulb was higher than the GE.

22 Is that not correct, Mr. Pratt?

23 MR. PRATT: That's exactly correct,
24 Judge Shon.

25 JUDGE SHON: How can substituting the

1 one for the other for the same amount of light
2 decrease the amount of energy used, when the bulb
3 uses it at a higher rate?

4 THE WITNESS: (Witness Commoner) We
5 took as the factor involved the evidence provided
6 in the New York City Energy Office report which
7 dealt with the savings in power.

8 JUDGE SHON: Thank you. I am still as
9 confused as ever.

10 JUDGE GLEASON: All right, Mr. Pratt,
11 let's continue and wind up.

12 Q. Now, I would like to focus on a
13 different area briefly, if I may. As a basic
14 matter of economics, when the price of an item
15 goes down it is often considered that the usage
16 consumption goes up, is that correct?

17 A. (Witness Schrader) That is often the
18 case.

19 Q. Price elasticity is one way of
20 determining this or calculating this, isn't that
21 right?

22 A. (Witness Schrader) That's correct.

23 Q. In fact if we assume a price
24 elasticity value of one, does not that mean that
25 when the price rises by 10 percent, that the

1 demand is going to drop by 10 percent, assuming a
2 value of one or minus one?

3 A. (Witness Schrader) Theoretically,
4 that's correct.

5 Q. In fact, doesn't it also also work in
6 the other direction as well, assuming we have as
7 an item as a discreet part of the curve, the
8 elasticity value is known, if the price drops by
9 10 percent, the usage will also go back up?

10 A. (Witness Schrader) Again,
11 theoretically that can also happen.

12 Q. If I have a refrigerator at home, one
13 of your more efficient Amana refrigerators, won't
14 I be given the price signal that I am getting
15 cheaper refrigeration services; that is to say,
16 for the same amount of electricity I am getting
17 more refrigeration, isn't that correct?

18 A. (Witness Schrader) On any appliance
19 that becomes more efficient and therefore uses
20 less kilowatt hours, and therefore saves money,
21 one could argue that there is a signal being sent.

22 Q. And the same thing is true, as you
23 say not just for the refrigerator but for any of
24 the electric appliances that get more efficient?

25 A. (Witness Schrader) Again,

1 theoretically the economic theory up holds that.

2 Q. Thank you. Now, on page 5 of your
3 testimony you again rely on the 1981 Energy Office
4 record to state that conservation measures could
5 reduce power consumption in the commercial sector
6 by a minimum of 31 percent; do you see that
7 testimony?

8 A. (Witness Commoner) Yes.

9 Q. What analysis did you perform of that
10 figure in filing this testimony?

11 A. (Witness Commoner) We accepted that
12 figure from the city energy office report.

13 Q. Do you have any idea of the breakdown
14 between the use of electricity for cooling and
15 lighting the commercial sector that underlay that
16 analysis?

17 A. (Witness Schrader) Yes, I do.

18 Q. What is that?

19 A. (Witness Schrader) Subject to check,
20 the lighting represented something on the order of
21 10 trillion BTUs and the cooling something in the
22 order of 2.35, perhaps a slightly higher fraction,
23 as the breakdown of their chart of the entire
24 residential city and commercial usage. That's
25 subject to check.

1 Q. On page 6 of your testimony you
2 indicate that these savings could reach reasonably
3 50 percent, on the top two lines of the testimony
4 on that page.

5 A. (Witness Commoner) Yes.

6 Q. What basis do you have, if any, other
7 than Mr. Aaron's telephone call to support that
8 statement?

9 A. (Witness Commoner) To begin with, the
10 energy office estimate is a minimum. So that we
11 felt that there was the opportunity to have it
12 larger.

13 We have discussed this with Mr.
14 Aarons and discussed it with other people as well.
15 The 50 percent figure is our best estimate of a
16 figure which could reasonably be achieved.

17 Q. Let me focus now on the sentence that
18 you have changed, which you amended when you came
19 onto the stand. That deals with the importation
20 of power from Canada.

21 If I understand it, that sentence as
22 it now reads, you rely on Canadian authorities to
23 the effect, one, there is additional power
24 available; and secondly, that Con Ed can be
25 authorized by New York State to purchase it; and

1 third, that Con Ed can be authorized by state
2 regulators to purchase it.

3 Three separate things, all of which
4 you relied on, is that correct?

5 A. (Witness Schrader) We have only
6 recently received the 1983 Power Pool authority,
7 which describes 12 billion kilowatt hours that are
8 available from Canadian systems. We received that
9 from Con Edison after the testimony was filed.

10 Q. And the actual basis, if I understand
11 your testimony, the actual basis for these three
12 statements, is not so much the Canadian
13 authorities as is Mr. Peter Holmes' article which
14 you cite in footnote 11?

15 A. (Witness Schrader) Footnote 11 is Mr.
16 Holmes' article. The 1983 report, which I just
17 cited, has more up-to-date numbers, on the order
18 of 12 billion kilowatt hours.

19 Q. Did you make any estimates in the
20 analysis of transmission capability when you
21 stated that additional power could be imported and
22 used in the Con Ed service territory?

23 A. (Witness Schrader) In terms of the
24 overall potential for Canadian hydro power, there
25 is ongoing litigation and a series of lawsuits the

1 Power Authority is engaged in, and it is a
2 difficult item to have a fine-tuned number for.

3 However, the 1983 number I quoted
4 gives a broad ballpark number. We could not
5 calculate transmissions losses in there because of
6 the complexities and other numbers it related to.

7 Q. Did you make any analysis of other
8 purchasers, competing purchasers for the Canadian
9 power?

10 A. (Witness Schrader) Our analysis did
11 not give in this current form a hard number as to
12 how much hydro power would be available to Con
13 Edison. That 12 billion kilowatt hours that I
14 just cited would be available to the entire state,
15 and that's an annual number.

16 Q. Now, the cost of this program, if I
17 understand it, in your testimony on page 10, is
18 approximately 1.6 \$1 billion, is that correct?

19 A. (Witness Schrader) That's correct.

20 Q. Now, there is a certain amount of
21 capital already invested in the Indian Point units;
22 do you agree with that?

23 A. (Witness Schrader) Yes, we do.

24 Q. Have you included that capital in
25 your estimate of 1.61?

1 A. (Witness Commoner) No. That's sunk
2 capital, if I may use that word.

3 Q. Sunk beneath the waves, as it were?

4 A. (Witness Commoner) Yes.

5 Q. Have you given any consideration to
6 the federal tax code in making the assertion that
7 the Power Authority could dramatically expand or
8 expand its authority in the way that you propose?

9 A. (Witness Schrader) We have suggested
10 that there be changes in the HIECHA program where
11 we began looking at the prospects of that change
12 of existing state legislation that is pending.
13 There is a piece of legislation pending in that
14 regard.

15 Q. I am very familiar with that
16 legislation, but I am asking you are you familiar
17 with the industrial development bond provisions of
18 the IRS code?

19 A. (Witness Schrader) I am somewhat
20 familiar with them. We did not calculate or
21 factor them into these discussions.

22 Q. Any limitations on tax exempt
23 financing that are in the federal tax code you
24 didn't consider?

25 A. (Witness Schrader) No, we did not

1 consider that.

2 Q. Now, this 1.61 billion dollar number,
3 what did you assume for the cost of the money,
4 what interest rate did you assume?

5 A. (Witness Schrader) We were attempting
6 to suggest a zero interest loan program on the
7 order of the California zero interest plan, TVA
8 plan, et cetera, which is why we included the
9 capability or suggested that there be an allowance
10 for the capability of Con Edison to include
11 investments in these appliances in their rate base.

12 Q. Let me ask you about the Power
13 Authority which has to sell bonds to raise money.
14 What interest rate did you assume for the bonds
15 that the Power Authority would raise to finance
16 this program?

17 A. (Witness Schrader) We made no
18 interest rate adjustment for this.

19 Q. You didn't consider interest at all?

20 A. (Witness Schrader) No, we didn't.

21 JUDGE GLEASON: Are you about finished?

22 MR. PRATT: I have about 15 minutes.

23 Not more than 15 minutes.

24 JUDGE GLEASON: It is only eleven
25 pages of testimony, but go ahead.

1 Q. Let me ask you generally about your
2 proposals for co-generation. This is a subject
3 that various governmental agencies have looked
4 into in detail and Consolidated Edison & Company,
5 among others, is very acutely aware of.

6 Have you made any specific analyses
7 of the viability of your proposal or is your plan
8 a more conceptual proposal?

9 A. (Witness Commoner) Our plan is based
10 on a series of very specific data regarding the
11 availability of co-generation equipment, its
12 efficiency and reliability which, as it happened,
13 we prepared as part of our work in the contract
14 with the New York State Energy Research and
15 Development Authority.

16 We have gone through all of the
17 applicable forms of co-generators for residential
18 buildings in this area and have a complete
19 tabulation of their relevant engineering
20 characteristics.

21 Q. Well, I didn't ask you about the data
22 so much as your proposal. Is it a specific
23 detailed proposal or is it more conceptual in
24 nature, something that might be described as a
25 possibility?

1 MR. KAPLAN: I object to that. I am
2 not sure what he means and maybe he can break that
3 down in a way the witnesses can answer it.

4 JUDGE GLEASON: Does the witnesses
5 understand the question?

6 THE WITNESS: (Witness Commoner) Yes,
7 I do.

8 JUDGE GLEASON: Respond to it.

9 A. (Witness Commoner) Every activity we
10 carry out is, in part, conceptual. I have no way
11 of distinguishing between any two acts, as to one
12 being conceptual and the other not.

13 The question is to what detail has
14 the concept been carried out, and what I am saying
15 is that with respect to the applicability of
16 co-generation to New York City residences, we are
17 in fact engaged in a very detailed study which
18 describes the available co-generators, their
19 reliability, the cost figures, the pay-back terms,
20 so that we have a very detailed knowledge of the
21 applicability of co-generation to New York City
22 residential buildings.

23 Q. Your proposal relies on the totem
24 model of co-generators?

25 A. It does not rely on the totem. It

1 uses the totem solely to give a single set of
2 numbers.

3 We have figures on, as I say, a whole
4 series of co-generators, of which the totem is
5 only one.

6 Q. Do you list any other type of
7 co-generation mechanism in your testimony other
8 than the totem?

9 A. (Witness Commoner) No. We use the
10 totem as an example of the engineering
11 characteristics of a co-generator that is
12 applicable to residential buildings.

13 There are, in fact, and if you will
14 bear with me for a moment I will give you a count
15 of the number of other models that are available
16 for the same purpose. We have has list of 17
17 models of co-generators, all, except the totem,
18 manufactured in the United States, which would be
19 equally applicable to the purpose that we describe.

20 Q. Any deficiencies in the totem model
21 would also be applicable to these others?

22 A. (Witness Commoner) No, sir. The
23 characteristics of each of these models is
24 somewhat different.

25 For example, the totem happens to be

1 a high-speed engine; therefore, in some respect
2 less reliable than low-speed engines. Some of
3 these models operate at half the speed of the
4 totem.

5 JUDGE PARIS: What kind of fuels do
6 these other models use?

7 THE WITNESS: (Witness Commoner) All
8 of these models are designed to run on methane,
9 natural gas.

10 Q. I have a limited amount of time left.
11 Let me just ask a few questions about your
12 testimony, which does mention and indicates the
13 totem as an example.

14 I believe I have read that there are
15 several different models of totem, some of which
16 have voltage controls, some of which do not; do
17 you agree with that?

18 A. (Witness Commoner) Yes. In Italy
19 they are produced in different ways.

20 Q. Is the one with voltage control
21 available in this country today?

22 A. (Witness Commoner) To my knowledge,
23 any totem bought in this country would have to be
24 bought directly from Italy. So that all models
25 that they produce are available to that extent.

1 A. (Witness Schrader) Fiat Corporation
2 is the manufacturer.

3 Q. You assume they will run at a 95
4 percent capacity factor, is that correct?

5 A. (Witness Commoner) Yes. That's a
6 typical figure for most of the co-generator
7 equipment. You leave 5 percent for down time and
8 overhaul. That's a general figure. It is quite
9 applicable to the totem.

10 Q. Now, I believe that you calculate
11 that the maintenance would be in the order of 40
12 cents an hour?

13 A. (Witness Commoner) That's a figure
14 only for the totem, as an example.

15 Q. For the totem I have done some
16 calculations that indicate it would be, at that
17 rate, approximately -- maintenance figure of about
18 \$3,328 a year. Will you accept that, subject to
19 change?

20 MR. KAPLAN: Can Mr. Pratt tell us how
21 he made his calculations?

22 MR. PRATT: 40 cents times 24 hours
23 times 365 days times .95.

24 MR. KAPLAN: You didn't take out
25 vacation time and things like that?

1 MR. PRATT: I did take out whatever
2 vacation time has been taken out, 5 percent.

3 Q. Will you accept that figure?

4 A. (Witness Commoner) Yes.

5 A. (Witness Schrader) Subject to check.

6 Q. Now, if you look at the hours for
7 down time, now we are switching from money to
8 hours, doing the same kind of calculation, using
9 that 95 percent capacity factor, I calculate that
10 to be about 437, 438 hours. Doing the division
11 again, that's about \$7.60 spent per hour of
12 maintenance, is that correct?

13 A. (Witness Schrader) Would you go
14 through that calculation again?

15 Q. 365 times 24 times 5 percent.

16 A. (Witness Schrader) And your number
17 was?

18 Q. 438.

19 A. (Witness Schrader) We will accept
20 that.

21 Q. You end up with about \$7.60 per per
22 hour maintenance cost, which pays, if I can add to
23 that question, which pays for the manpower and any
24 investments in of a hardware nature in maintenance?
25 You consider that to be a reasonable figure?

1 A. (Witness Commoner) Subject to check.

2 Q. Have you given any consideration,
3 have you accounted in your proposal for the costs
4 of joining the totem systems heat output to the
5 present heating systems in the buildings that it
6 would be installed in?

7 A. (Witness Commoner) Yes. The figures
8 that we have are for installed capacity.

9 Q. Mr. Schrader, let me focus this
10 question to you, and I think it may be my last
11 subject, subject to one last check with my
12 colleagues.

13 These measures that you are proposing,
14 conservation and co-generation measures you are
15 proposing, aren't they valuable to society
16 independent of the closing of Indian Point?

17 A. (Witness Schrader) It is a question
18 that I think requires much more engagement than
19 just a simple yes or no answer, but, of course,
20 yes, they are.

21 Q. Couldn't you value it in a monetary
22 sense, the benefit of these measures by what they
23 are displacing?

24 A. (Witness Schrader) If I follow your
25 logic, I think that the issue there is that one

1 could make that evaluation. One would also have
2 to make an evaluation as to the continuation of
3 the existing source or the existing alternative
4 and what that's effects may be on society at large
5 as well.

6 MR. PRATT: No further questions.

7 JUDGE GLEASON: Do you have
8 cross-examination?

9 MR. SANOFF: I sure do. ly

10 JUDGE GLEASON: Let's take a
11 five-minute recess, please.

12 (there was a short recess.)

13 JUDGE GLEASON: Let's proceed, please.

14 CROSS-EXAMINATION

15 BY MR. SANOFF:

16 Q. Mr. Schrader, do you recall that
17 judge shown asked you about the Amana refrigerator,
18 whether it was automatic or manual in terms of
19 defrost, and you answered that it was automatic?

20 A. (Witness Schrader) Yes, subject to
21 check I answered that.

22 Q. Let's check it. Exhibit 52 that's
23 now part of the record, the Power Authority's
24 Exhibit 52 --

25 MR. KAPLAN: I don't think that was

1 part of the record. It was marked for
2 identification.

3 MR. SANOFF: I will mark again for
4 identification and introduce it in evidence.

5 Q. Would you turn to the page 5 which
6 has the Amana refrigerator on it and, Dr. Commoner,
7 you said that of the one you were referring to was
8 ESR 14 E, is that correct?

9 A. (Witness Schrader) That's correct,
10 sir.

11 Q. Do you see the line next to that, it
12 says TFP?

13 A. (Witness Schrader) Yes.

14 Q. Would you turn to the page 4 and look
15 at the directory signals. Do you see TF is the
16 top freezer? And you see P as partial automatic?

17 A. (Witness Schrader) Yes, I do.

18 Q. So it is not automatic, it is
19 partially automatic?

20 A. (Witness Schrader) Partial automatic
21 defrost.

22 Q. Do you know which part is automatic?
23 The defrosting action for the refrigerator
24 surfaces in the freezer is initiated manually. In
25 other words, the thing that annoys everybody is

1 the part that you have to defrost manually,
2 correct?

3 A. (Witness Schrader) It has never
4 annoyed me.

5 Q. Is that the part that most house
6 wives are bothered with?

7 MR. KAPLAN: Object. Nothing in the
8 record as to what housewives want.

9 MR. SANOFF: He gave an incorrect
10 answer when he said it was automatic.

11 MR. KAPLAN: He said subject to check.

12 MR. SANOFF: He didn't say subject to
13 check. It said it was automatic.

14 Let's go on. I am under a sharp tie
15 time limit and I am going to move like gangbusters.

16 MR. KAPLAN: He is just being
17 adversarial, Judge.

18 Q. Do you recall, gentlemen, Mr. Pratt
19 and I deposed you on March 24?

20 A. (Witness Commoner) Yes.

21 Q. Didn't you say that it was a mistake
22 for the country to get involved in nuclear power
23 and that the best thing the country could do was
24 to phase out nuclear power as rapidly as possible?
25 I am referring to page 76, Dr. Commoner.

1 A. (Witness Commoner) I said it and I am
2 hope to note that I am getting some support from
3 the Supreme Court.

4 Q. Good. Didn't you then answer that it
5 was your view that the plants were not now
6 necessary?

7 A. (Witness Commoner) That's right.

8 Q. And do you recall that at page 77 of
9 the transcript I asked the following questions and
10 you gave the following answer --

11 MR. KAPLAN: Can you show the
12 deposition to Dr. Commoner? He does not have a
13 copy.

14 THE WITNESS: (Witness Commoner) I
15 think I do.

16 Page what?

17 Q. 77, Dr. Commoner. Got it?

18 A. (Witness Commoner) Yes.

19 Q. "Mr. Sanoff: To have reached the end
20 conclusion that you had, would it be logical that
21 you would have some pretty good ideas where that
22 power is going to come from?

23 "Dr. Commoner: Yes, we are working on
24 that and we will, in our testimony, propose where
25 the power will come from.

1 "Mr. Sanoff: You reached the
2 conclusion first and now you are filling in the
3 steps that lead up to the conclusion?

4 "Dr. Commoner: Yes."

5 Have I read that faithfully?

6 MR. KAPLAN: I object to this line of
7 questioning. The purpose of a deposition is to
8 impeach a witness. Mr. Sanoff has laid no
9 foundation to impeach the witness with those
10 questions. I am not arguing that the use of a
11 deposition is inappropriate but this is.

12 JUDGE GLEASON: He doesn't have to lay
13 a foundation to impeach a witness.

14 MR. KAPLAN: No basis to read in
15 questions and answers. A prior statement is used
16 when there is an inconsistency.

17 MR. SANOFF: I want to get something
18 in the record.

19 JUDGE GLEASON: The objection is
20 denied. Go ahead.

21 Q. Now, do you recall that on your
22 deposition you, Dr. Commoner, stated that "while
23 the incentive for residential consumers to
24 conserve is very high they can't find the initial
25 capital to make what is a very worthwhile

1 investment." My frame of reference is 104 of the
2 transcript.

3 A. (Witness Commoner) Yes.

4 Q. You also stated that banks "fail to
5 understand the economic value of conservation when
6 a customer comes to them," 104 is the frame of
7 reference, "That you are not going to base your
8 estimate of potential conservation on any utility
9 subsidies," 105, "And that you "assumed that the
10 banks could be induced to make these loans simply
11 by educating them as to their attractiveness,"
12 page 106.

13 Do you recall that testimony?

14 A. (Witness Commoner) Let me read it.

15 Q. Go ahead.

16 (There was a pause in the proceeding.)

17 A. (Witness Commoner) You are referring
18 to what page?

19 Q. 104 for the one you said yes to, for
20 105 to the statement --

21 A. (Witness Commoner) Just a minute. I
22 said yes to what on page 104?

23 Q. That the banks --

24 A. (Witness Commoner) I see no word "yes"
25 on page 104.

1 Q. You said yes here when I quoted you
2 from page 104 that "banks failed to understand the
3 economic value of conservation when a customers
4 comes to them."

5 A. (Witness Commoner) Give me the line.

6 Q. The third line from the bottom of the
7 page, 23, "for example, banks fail to understand
8 the economic value" --

9 A. (Witness Commoner) Just a moment.
10 Let's read the whole thing.

11 "Mr. Sanoff: Is it an economic
12 determinant?

13 And I said, "No, it is a social
14 determinant. Banks fail to understand the
15 economic value of energy conservation when a
16 customer comes to them."

17 Q. And did you testify on the next page
18 that you were not going to -- I said to you,
19 "You are not going to be purporting to provide
20 this conservation in this territory by the big
21 daddy providing the wherewithal," and big daddy
22 you understand I was referring to Con Edison and
23 the Power Authority, didn't you?

24 A. (Witness Commoner) I had no idea who
25 you were referring to when you said, "Big daddy."

1 MR. KAPLAN: He is referring to whom
2 he considered to be the big daddy.

3 Q. Did you say "I will stipulate that we
4 are assuming that the economic system that
5 operates in southern New York State will continue"?

6 A. I certainly did say that.

7 Q. Weren't you suggesting that you were
8 not going to look for utility company subsidies to
9 support this conservation?

10 A. (Witness Commoner) I have to tell you
11 what my interpretation of "big daddy" was. I
12 thought you were referring to the United States
13 government and that you were referring to a social
14 mechanism that would change our economic system,
15 and my answer was designed to assure you and calm
16 you down so that you know that we accept the
17 existence of the present economic system in its
18 present form.

19 Q. When you were testifying on
20 deposition were you thinking that this
21 conservation was going to be subsidized by Con
22 Edison and the Power Authority?

23 A. (Witness Commoner) No.

24 Q. Now, is that your testimony now,
25 though?

1 A. (Witness Commoner) We are proposing a
2 social mechanism to undue the social damage
3 resulting from the building of those two nuclear
4 power plants.

5 You have placed, by building those
6 plants, a heavy burden, has been placed on the
7 people of New York. We are proposing a social
8 mechanism whereby the people of New York, using
9 certain existing financial mechanisms available to
10 them, could finance a series of changes which will
11 make it unnecessary to continue the operation of
12 those two nuclear power plants.

13 A. (Witness Schrader) On line 21 of that
14 page Mr. Sanoff is quoted as responding to me
15 saying, "you mentioned HIECHA." I would suggest
16 that apparently the program had been mentioned
17 during the deposition and you were responding to
18 that.

19 Q. Does HIECHA presently provide for Con
20 Edison to put up the money for buying appliances?

21 A. (Witness Commoner) No, and we
22 specifically propose that the HIECHA legislation
23 be expanded to include that and that also PASNY be
24 included in it.

25 We are proposing a new social

1 mechanism which is required because this society
2 is now suffering under the burden created by the
3 existence of those two nuclear power plants.

4 Q. I want to look at the financial
5 mechanism that you are talking about.

6 You talked about replacing 2.36
7 million refrigerators, did you not?

8 A. (Witness Commoner) Yes.

9 Q. And the cost of those refrigerators
10 was \$637 apiece, is that correct?

11 A. (Witness Commoner) The initial cost.

12 Q. Whose going to put up the money to
13 buy those 2.36 million refrigerators at \$637?

14 Before I ask who is going to put it
15 up, would you accept subject to check that \$2.36
16 million times \$637 is \$1 billion 500 million
17 dollars?

18 A. (Witness Commoner) Yes.

19 Q. Who is going to put up that amount of
20 money to buy these 2.36 million refrigerators? No
21 speeches, just tell me specifically who is going
22 to do it.

23 A. (Witness Commoner) I will answer you
24 in my own way if you don't mind.

25 Q. Your buddy there has tickets to the

1 Knick game and I am trying to help him out.

2 A. (Witness Schrader) Would you like to
3 come with me, Mr. Sanoff?

4 JUDGE GLEASON: Please.

5 Mr. Kaplan, if you want to make
6 comments address the chairman.

7 MR. KAPLAN: I will address the
8 chairman right now. I suggest the comments of Mr.
9 Sanoff about the Knick game should be stricken
10 from the record.

11 JUDGE GLEASON: You want that stricken
12 from the record?

13 THE WITNESS: (Witness Schrader) It
14 doesn't bother me in the least.

15 A. (Witness Commoner) We are proposing a
16 social mechanism to undertake the financing needed
17 to undertake these conservation measures. We
18 think that the HIECHA approach will suffice. And
19 with the addition of the part of the money handled
20 by Con Ed entered into their rate base.

21 Q. I want to know who is going to put up --
22 however many people put it up, however many
23 agencies -- who is going to put up 1 billion 500
24 million dollars?

25 Somebody has to pay for these 2.36

1 million refrigerators.

2 A. (Witness Commoner) Part of it through
3 public funds, through PASNY.

4 Q. How many from public funds through
5 PASNY?

6 A. (Witness Commoner) We have not
7 calculated it because the obvious reason the
8 mechanism doesn't exist. We say the mechanism
9 ought to be created and that there are pathways
10 for moving money into that program.

11 Q. You know, I thought you included all
12 of this testimony on the Con Ed -- replacement of
13 the Con Ed Indian Point 2. I was wondering why
14 you separated the testimony out, but the
15 refrigerators and the air conditioners were
16 designed to replace the generation lost by Indian
17 Point 2.

18 A. (Witness Commoner) You misconstrue
19 our testimony. The financial program that we
20 propose is applicable generally to both Indian
21 Point 2 and Indian Point 3.

22 Q. So you have part of this money is
23 going to be put up by PASNY, in some undetermined
24 amount, and through some as yet unpassed
25 legislation amending the Internal Revenue Service

1 code which will allow them to do it without
2 loosing their tax exemption for bonds, is that
3 correct?

4 MR. KAPLAN: That is not a question,
5 it is a speech.

6 JUDGE GLEASON: It is a question.
7 Objection denied.

8 Answer the question.

9 A. (Witness Commoner) We propose that
10 there are reasonable legislative means for
11 providing the funds necessary to undo the damage
12 created by the existence of those two nuclear
13 power plants.

14 It is going to cost money, of course
15 it will.

16 Q. I understand. I am trying to find
17 out where the money is going to come from.

18 A. We propose partly from Con Ed --

19 Q. How much from Con Ed?

20 A. We don't know.

21 Q. Give me a for instance. A billion
22 dollars? How much?

23 A. (Witness Commoner) The answer to your
24 question is we don't know.

25 Q. You see, it is very difficult for me

1 to focus on the cost of this program unless I know
2 how much is going to go into Con Ed's rate base
3 and get the equity return that Mr. Schrader talked
4 about.

5 Suppose it is a billion dollars, do
6 you know what Con Ed's present equity return is
7 allowed by the commission?

8 A. (Witness Schrader) 16 percent roughly.

9 Q. 15.2. I wish it were 16. Let's say
10 15. Do you know what the pretax requirement is to
11 earn a 15 percent equity return?

12 A. (Witness Commoner) You tell me.

13 Q. 30 percent. It is a 46 percent tax
14 rate.

15 Now, if Con Ed has to put up a
16 billion dollars, we would have to earn, to get an
17 equity return on that, we would have to earn 15
18 percent on that after tax dollars, 30 percent
19 before. That's \$300 million a year. Is that the
20 kind of thing you are thinking of?

21 A. (Witness Commoner) If you are asking
22 me my personal opinion I wouldn't worry even if
23 Con Ed had to pay it out of its profits.

24 Q. Now you have said it. You wouldn't
25 worry about the Constitution either, whether that

1 permits it?

2 MR. KAPLAN: Objection.

3 A. (Witness Commoner) Just a moment.

4 Don't say that to me.

5 MR. KAPLAN: I have an objection
6 pending.

7 JUDGE GLEASON: We will strike that
8 question from the record.

9 Q. Now, the air-conditioning units of
10 2.26 million air conditioners, correct?

11 A. (Witness Commoner) Yes.

12 Q. Now, I had trouble figuring out what
13 the cost of those are. I think it is \$450, is
14 that correct? Because it is 350 for the ordinary
15 air conditioner and 100 premium for the more
16 efficient one, is that correct?

17 A. (Witness Commoner) Yes.

18 Q. My arithmetic tells me that's a
19 billion dollars. Now, do you have the same sort
20 of social program that you haven't resolved, how
21 much PASNY is going to pick up and how much Con Ed
22 is going to pick up?

23 A. (Witness Commoner) Exactly.

24 Q. You don't care if the Con Ed
25 stockholders have to pay for that either?

1 MR. KAPLAN: Objection to the form.

2 JUDGE GLEASON: Objection denied.

3 A. (Witness Commoner) You are asking for
4 my personal opinion?

5 Q. Yes.

6 A. I think Con Ed has made enough
7 profits and has caused enough social damage that I
8 wouldn't mind seeing their profits cut.

9 Q. Are you an expert on rate of return
10 of utility companies?

11 A. (Witness Commoner) No, but I am a
12 citizen that has some sense of social
13 responsibility.

14 Q. Is this your citizen's approach as
15 distinguished from your expert approach?

16 A. (Witness Commoner) Yes.

17 Q. But do you have any idea what cost of
18 capital is or what Con Ed had been earning on cost
19 of capital?

20 A. (Witness Commoner) Yes, we have just
21 been through that.

22 Q. Do you know what Con Ed had earned on
23 its allowed returns?

24 Have you any idea of that?

25 A. (Witness Commoner) No, tell me.

1 Q. Do you think they have earned their
2 allowed return in the last ten years?

3 A. (Witness Commoner) I don't know.

4 Q. But you are reaching the conclusion
5 that they are making more than they should be,
6 right?

7 A. (Witness Commoner) I am counting
8 their profits, whatever they are, against the
9 damage to our society by having, in my view,
10 wrecklessly built the nuclear power plant.

11 Q. When you talked about a seven-year
12 payout in your testimony and a 16-year payback,
13 what was your frame of reference there? Do you
14 recall what I am talking about?

15 A. (Witness Commoner) I don't know what
16 you are talking about.

17 Q. It is a shame you don't.

18 On page 9, and this is your frame of
19 reference here, the refrigerators, and you say, "And
20 that represents a payback of seven years."

21 Where does the consent of payback
22 enter into it if you are talking about Con Edison
23 and the Power Authority putting up the money for
24 this accelerated replacement of appliances?

25 A. (Witness Commoner) That refers to the

1 consumers' interest in it.

2 Q. How are the consumers going to get
3 paid back -- first of all, what are they going to
4 get paid an how are they going to get paid back
5 that in seven years?

6 A. (Witness Commoner) If you will look
7 above we point out there is a 320 total savings to
8 the consumer over a five-year period. That's the
9 source of the payback.

10 Q. Dr. Commoner, isn't it possible that
11 you have two completely different concepts
12 involved here? One you seem to be talking in this
13 testimony, and I have prepared my
14 cross-examination on the basis of it, like the
15 customer was going to be induced to go to the bank
16 and pay for this accelerated replacement of
17 appliances, and you were talking about a seven-year
18 payback for refrigerators and a 16-year payback
19 for air conditioners, and I prepared to
20 cross-examine you on that.

21 But this morning I hear, and on my
22 cross-examination, that you are now talking about
23 Con Edison and the Power Authority putting up the
24 cash for these. Now, if they put up the cash, how
25 does the concept of payback to the customers take

1 place?

2 A. (Witness Commoner) We refer there to
3 the savings to the customers. Nowhere do we say
4 that we propose to induce the customers to carry
5 this out. We are proposing a social program in
6 which the state and Con Ed, in collaboration, work
7 out an effective fiscal mechanism for carrying
8 through this energy saving program, which we
9 regard as worth the overall investment.

10 Q. When you talked about a seven-year
11 payback on page 9 and you talked about a 10 to 123
12 year payback for the air conditioners on page 10,
13 who was going to get paid back? You were
14 referring to a payback. Somebody had to be
15 getting paid back.

16 A. (Witness Commoner) There are various
17 ways of doing it. For example, one could pass
18 legislation that took the consumers' savings and
19 used them to pay back the loans required to
20 acquire the new appliances.

21 In other words, the point we are
22 making is very simple. If the capital investment
23 is available, the savings through power
24 consumption are able to pay back that investment
25 to a certain extent. Obviously a mechanism then

1 has to be created to effectuate the flow of the
2 savings back to the investors.

3 We are proposing that the mechanism
4 could be created.

5 Q. I am exploring it with you, Dr.
6 Commoner.

7 A. (Witness Commoner) Good.

8 Q. If the customers are the ones who are
9 going to be getting paid back, they have to be the
10 ones who made the initial investment?

11 A. (Witness Commoner) Necessarily.

12 Q. You aren't going to pay them back if
13 they didn't pay for the appliances to begin with,
14 are you?

15 A. (Witness Commoner) The payback is the
16 measure of the financial savings resulting from
17 the investment. I think the equitable thing to do
18 perhaps would be to direct the payback to the
19 investors, who may be PASNY, may be Con Ed, it may
20 be the customer himself.

21 We are showing what the overall
22 fiscal balance is. The mechanism has to be
23 created, and I think there are various options for
24 doing that.

25 Q. Now, on one of your conclusory pages

1 you talked about a cost --

2 A. (Witness Commoner) What page?

3 Q. Page 10. You talked about a cost of
4 1.61 billion dollars. Now, Mr. Pratt covered this
5 point but I want to drive it home again because I
6 want to make sure that everybody understands it.
7 That 1.61 was derived by applying figures less
8 than 637 dollars for refrigerators and less than \$435
9 in air conditioners, is that correct?

10 A. (Witness Commoner) Yes, taking into
11 account the salvage value.

12 Q. Who is going to pay the salvage? Are
13 we going to develop a used market in refrigerators
14 and air conditioners?

15 A. (Witness Schrader) Interesting idea.

16 Q. Wait a second. If Con Ed pays \$637
17 apiece for however many refrigerators you assigned
18 to them, what are you going to do, pay them in
19 used refrigerators and decrease their investment
20 that way?

21 A. (Witness Commoner) I think that this
22 is an issue which can be resolved in a series of
23 different ways.

24 One might be to increase the
25 availability of low cost appliances that might be

1 used, for example, in other countries. You know,
2 a good deal of the turn over in our automobile
3 industry involves shipping out used cars.

4 I think it might be very interesting
5 to see whether we could develop a way of
6 recovering some of that salvage money by
7 developing an international market in used air
8 conditioners.

9 Q. You don't want that to come out of
10 our rate of return, do you?

11 A. (Witness Commoner) The people in New
12 York are facing a problem that has been imposed on
13 them by Con Ed.

14 Q. Why do you keep saying Con Ed?
15 Isn't it con Ed and the Power
16 Authority?

17 A. (Witness Commoner) You built the
18 plants.

19 Q. They own one of them, too.

20 A. (Witness Commoner) I don't think it
21 was a voluntary purchase.

22 In the beginning there was Con Ed,
23 let's face it.

24 Q. That's a good line, that's a good
25 line.

1 A. (Witness Commoner) Well, you haven't
2 heard the end of it.

3 Q. Go ahead.

4 A. (Witness Commoner) In the end there
5 may not be Con Ed.

6 Q. That's what your devout hope is,
7 isn't it?

8 A. (Witness Commoner) No. We will
9 discuss that at some other time.

10 Q. Let me ask you this: To the extent
11 that you might contemplate that the customers
12 would make this investment, did you ever think of
13 the varying types of customer groups that you have?
14 I am not talking about anything except the type of
15 service they take, residential customers.

16 Do you know the varying types of
17 categories of customers that there are?

18 A. (Witness Commoner) We have some ideas.

19 Q. Tell me what they are.

20 A. (Witness Commoner) Just a moment.
21 That's a very wide question. Within what scope?

22 Q. For example, there are rent included
23 customers. Do you know what that is?

24 A. (Witness Commoner) I suppose by that
25 you mean people who get the refrigerator in the

1 rent.

2 Q. That's right, they get the
3 electricity in the rent.

4 A. (Witness Commoner) All right.

5 Q. In those cases the landlord owns the
6 refrigerator, right?

7 A. (Witness Commoner) Yes.

8 Q. The tenant gets the electricity
9 charged to him in the rent. You think that the
10 landlord is going to be interested in replacing
11 refrigerators in that sort of situation?

12 A. (Witness Commoner) Possibly not. It
13 might be that Con Ed would have to give them some
14 kind of special deal, which it often does, when it
15 is interested in getting people to use more
16 electricity.

17 Q. You are interested in promotional
18 rates.

19 A. (Witness Commoner) Giving them a
20 promotional rate.

21 Q. Absent some subsidy you couldn't get
22 the landlord to make an investment of that sort,
23 could you?

24 A. (Witness Commoner) Probably not. It
25 is going to cost money.

1 Q. Let's take the many and condominiums
2 in the City of New York, and unfortunately I have
3 just had to buy one, and I own a refrigerator but
4 there is a master meter in the building. Do you
5 think I am ever going to be interested in
6 replacing that refrigerator and lowering the
7 master meter reading every month?

8 A. (Witness Commoner) I thought that
9 your social conscience might allow you to overcome
10 that.

11 Q. It doesn't extend that far. Never
12 fear. Yours may, not mine.

13 JUDGE GLEASON: Let's get back to the
14 subject matter.

15 Q. Let's get on to totems -- I am moving
16 very quickly.

17 JUDGE GLEASON: It is where you are
18 moving.

19 Q. You talked about totems and you also
20 talked in your deposition, you said that you are
21 both familiar with the co-generation proceeding,
22 correct?

23 A. (Witness Commoner) Yes.

24 Q. You read the decision of the
25 commission in that case?

1 A. (Witness Commoner) I haven't but my
2 friend has.

3 Q. Let me ask you, what kind of
4 distribution systems does Con Edison have?

5 A. (Witness Commoner) You mean the
6 network?

7 Q. Yes, it has a network system, correct?

8 A. (Witness Commoner) Yes.

9 Q. What's the other distribution system,
10 radio, right?

11 A. (Witness Commoner) Yes.

12 Q. Do you know of any problem of put --
13 the totem you talked about would have to be
14 connected in parallel, wouldn't it?

15 A. (Witness Commoner) No.

16 Q. Doesn't it require Con Ed energy to
17 run, it needs Con Ed energy to be started and it
18 needs it --

19 A. (Witness Commoner) Again, the totem
20 was mentioned for the only purpose of providing an
21 example of the engineering characteristics. Yes,
22 the totem that Brooklyn Union Gas is testing right
23 now has the original model, needed outside power
24 to start. But it is a very simple procedure to
25 avoid that and there are other devices that don't

1 need it.

2 So I want to make it very clear that
3 our testimony does not hang on the uniqueness of
4 the totem.

5 Q. But all of your co-generation systems
6 would be interconnected with Con Ed or would they
7 stand alone?

8 A. (Witness Commoner) It varies. There
9 is an advantage, an economic and social advantage,
10 to being interconnected with Con Ed but it is
11 possible that they can stand alone if Con Ed is
12 pretty sticky about it.

13 Q. Well, you always think it is Con Ed
14 that's sticky. The commission thought there was a
15 good, sound safety reason for being careful about
16 interconnections. Do you know what that would be?

17 A. (Witness Commoner) Absolutely. I
18 think that all safety precautions have to be
19 involved.

20 Q. What's the danger in interconnecting
21 one of these co-generation units with a secondary
22 system?

23 A. (Witness Commoner) There is a danger
24 of backfeed into the if he network.

25 Q. Did the commission express great

1 concern in its decision about backfeed?

2 A. (Witness Commoner) I don't know about
3 the adjective but they expressed some concern
4 about it.

5 Q. Didn't they write and say that there
6 will be no interconnections permitted with the
7 secondary system unless the possibility of
8 backfeed was expressly excluded because you could
9 wreck the secondary system and kill people who
10 might be working in the secondary system; didn't
11 they say that?

12 A. (Witness Commoner) I don't recall
13 that particular statement.

14 Q. You seem to have an engineering
15 background --

16 A. (Witness Commoner) I do not have an
17 engineering background.

18 Q. You know about the secondary system
19 and you know you don't want backfeed into it,
20 correct?

21 A. (Witness Commoner) Absolutely.

22 Q. How do you provide against backfeed?

23 A. (Witness Commoner) I have no
24 engineering knowledge on the technique but there
25 are techniques.

1 Q. Have you heard of a network protector?

2 A. (Witness Commoner) I have.

3 Q. Those are pretty expensive devices,
4 aren't they?

5 A. (Witness Commoner) Yes.

6 Q. For every co-generator that you would
7 interconnect to Con Edison system you would have
8 to put a network protector to insure that that
9 co-generator could never backfeed into the
10 secondary system, is that correct?

11 A. (Witness Commoner) Providing that a
12 primary circuit were not available.

13 Q. You are going to hook a 15 KV into a
14 primary circuit?

15 A. (Witness Commoner) We are not talking
16 about 15 KV. The buildings may require multiples
17 of 15 KV co-generators.

18 Q. Aren't all these buildings
19 interconnected to the secondary distribution
20 system?

21 A. (Witness Commoner) Not always.

22 Q. For those who are located on a radial
23 system, they would be on a radial system?

24 A. (Witness Commoner) Yes.

25 Q. What portion is radial of Con Ed's

1 system

2 Q. (Witness Commoner) I don't know.

3 Q. Small portion, isn't it?

4 A. (Witness Commoner) I don't have the
5 figure.

6 Q. In your deposition, you, Dr. Commoner,
7 I questioned you about potential environmental
8 problems that might be occasioned by co-generation.
9 You stated, didn't you, that in your opinion "diesel
10 co-generators were not acceptable in urban areas."
11 Is that correct?

12 A. (Witness Commoner) Yes.

13 Q. And I then asked you whether there
14 weren't environmental problems associated with
15 natural gas-fired co-generation and you answered
16 that there was an environmental problem, is that
17 correct?

18 A. (Witness Commoner) That's correct.

19 Q. I then asked you whether
20 environmental regulations in place were adequate
21 to deal with a large proliferation of natural
22 gas-fired co-generation; your answer was, "it
23 depends on how large it is." I then said, "Large
24 enough to fill the gaps occasioned by the
25 shut-down."

1 Your answer was, page 88 of your
2 deposition, "That's a calculation we will have to
3 look at."

4 Did you say that?

5 A. (Witness Commoner) I guess so, yes.

6 MR. SANOFF: No further questions.

7 JUDGE GLEASON: Mr. Blum, I want you
8 to know that I have serious reservations about
9 allowing you to cross examine these witnesses
10 because I do not consider their position as
11 adverse to your own. Unless your questions are
12 adversarial they are going to be stricken. If you
13 do it twice I am going to take your time away from
14 you, do you understand?

15 MR. BLUM: Yes.

16 CROSS-EXAMINATION

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1 BY MR. BLUM:

2 Q. Gentlemen, I am Jeffrey Blum, I am an
3 attorney for the Union of Concerned Scientists. I
4 will be asking you questions on behalf of the
5 Greater New York Council on Energy, which has a
6 position with regard to co-generation somewhat
7 different from that of the City Council.

8 Gentlemen, in your testimony on
9 behalf of the city council you state, on the last
10 two lines of page 11, running over to the top of
11 page 12, "It is our contention that the power
12 supplied by Indian Point 3 can be replaced by
13 installing cost effective co-generators in
14 residential buildings."

15 You are aware, are you not, that
16 using the figures projected forth by the licensees,
17 the greater rate increases due to shutting down
18 Indian Point will not be to Con Edison's
19 residential customers but rather to PASNY's
20 customers in the Con Edison service territory; you
21 are aware of that, are you not?

22 A. (Witness Commoner) Yes.

23 Q. In fact, the proposed PASNY increases
24 in rates are on the order of five or six times as
25 high as the proposed Con Edison increases?

1 A. (Witness Commoner) We have no direct
2 knowledge of that.

3 MR. SANOFF: Talking about percentages.

4 MR. BLUM: In terms of percentages, yes.

5 Q. Isn't it true that substantial
6 progress in the use of co-generation could be made
7 in the use of governmental buildings as opposed to
8 residential ones?

9 MR. SANOFF: Your Honor, that is not
10 cross-examination.

11 JUDGE GLEASON: That is not
12 cross-examination.

13 MR. BLUM: That is cross-examination.

14 JUDGE GLEASON: It is not and I do not
15 consider. That's an effort to get direct
16 testimony in and I am going to tell the witness
17 not to answer.

18 That's number one, Mr. Blum.

19 MR. BLUM: I object to that, your Honor.

20 JUDGE GLEASON: You can have your
21 objections but I made my statement at the
22 beginning, that you are going to have to be
23 adversarial. You are not going to use these
24 witnesses to get in direct testimony. That is
25 clear.

1 We are behind schedule and this kind
2 of ruling should have been put in at the start of
3 these hearings rather than when we started to
4 impose it in connection with questions 3 and 4.

5 Q. Gentlemen, why did you put the term
6 residential buildings and specifically exclude
7 mention of buildings owned by the city council?

8 A. (Witness Commoner) Simply because
9 they represent the bulk of New York City housing.

10 Q. But it is true that the city council
11 could do much more than it has done to spread
12 co-generation in the city?

13 MR. PRATT: Objection.

14 JUDGE GLEASON: That's twice, Mr. Blum.

15 I am going to allow you one more time.

16 MR. BLUM: I take strong exception to
17 this.

18 JUDGE GLEASON: Mr. Blum, your time is
19 taken away from you and we are going to the staff
20 for their cross.

21 MR. BLUM: May I be heard on the
22 objection?

23 JUDGE GLEASON: Very briefly because
24 you have already objected.

25 MR. BLUM: For parties to be

1 adversarial does not mean they have to be hostile
2 with each on every issue. There must merely be a
3 material issue before the board on which they have
4 a separate interest where they disagree. The
5 extent to which the city council has thus far
6 failed to adequately push co-generation as an
7 alternative in public buildings, in the buildings
8 it owns, is a direct area of clash between the
9 greater New York Council on Energy and the city
10 council.

11 That was precisely the area that I
12 had spoken about earlier today.

13 MR. PRATT: I am not aware that the
14 city council owns any buildings and the city
15 council, moreover, is not here. Certain members
16 of it are here.

17 MR. BLUM: The city government of New
18 York.

19 JUDGE GLEASON: That is testimony that
20 you could have put if you wanted to put it on.

21 I have insisted, and I am insisting
22 as I told you in the beginning, that your
23 questions have to be adversarial. Your time has
24 been taken away.

25 MR. KAPLAN: We didn't put anything

1 like that on because we didn't think that was the
2 position we wanted to advance. Just for some
3 clarity, Mr. Blum had no input into the creation
4 of this direct testimony.

5 JUDGE GLEASON: I am not saying that.
6 I am saying that this record has been rife with
7 sweetheart cross-examination. It is now stopped
8 permanently. We are going to maintain this
9 schedule and I really don't want to hear anything
10 more.

11 MR. BLUM: I am sympathetic with the
12 schedule but I wish to lodge a due process
13 objection.

14 There were other areas that were
15 adversarial and I did not ask on those because I
16 didn't realize this one wasn't. Thus it becomes a
17 vehicle of arbitrariness.

18 JUDGE GLEASON: It is a little
19 difficult to define it in advance, we can only
20 define it in terms of the context of the questions
21 you ask.

22 I told you at the beginning that the
23 the only way I can evaluate is the way you start,
24 and then two misses and you are out of the ball
25 game.

1 You are out.

2 CROSS-EXAMINATION

3 BY Mr. McGURREN:

4 Q. I have one question. When Mr. Pratt
5 was asking you about the totem co-generator you
6 indicated that there were 15 other American-made
7 systems, is that correct?

8 A. (Witness Commoner) Yes.

9 Q. Why is it in your testimony that you
10 happen to pick totem above the 15 American-made
11 systems?

12 A. (Witness Commoner) It so happens that
13 we have had longer experience with the
14 characteristics of the totem because, in fact, the
15 totem was available before many of these American
16 systems.

17 MR. McGURREN: Thank you. That's all
18 I have.

19 JUDGE GLEASON: Any redirect?

20 MR. KAPLAN: Yes.

21 REDIRECT EXAMINATION

22 BY MR. KAPLAN:

23 Q. I think in one of the first questions
24 Mr. Pratt asked you regarding the Con Ed program
25 of conservation and at one point Mr. Pratt asked

1 you about percentages that will overlap.

2 Do you remember that testimony?

3 A. (Witness Commoner) Yes.

4 Q. Have you prepared or have you done an
5 analysis which would show that portion of your
6 program and compare that percentage of overlap in
7 terms of forecasted conservation vis-a-vis that
8 program put forth by the Con Edison company?

9 A. (Witness Schrader) Yes. The numbers,
10 in terms of the changes in use per unit, kilowatt
11 hours, were not available in 1981, 5112, between
12 the years 19835 to 1990 for the appliances is we
13 have been discussing.

14 In the 1983 5112 they are available
15 and I have the percentages of what the varying
16 efficiencies will translate into by way of lesser
17 consumption.

18 For refrigeration there will be
19 roughly a 6 percent decrease from 1985 to 1990,
20 which means a drop in use per unit of 916 kilowatt
21 hours over the year to 856 kilowatt hours over the
22 year.

23 For air-conditioning it will be a
24 drop of 10 percent in efficiency performance,
25 that's a drop from 417 to 378 kilowatt hours. For

1 lighting it would be a drop of 1.5 percent, which
2 is 3571 kilowatt hours per household down to 4561
3 kilowatt hours per household by 1990.

4 Q. Mr. Pratt, I think, raised some
5 suggestion about brand name loyalty. I think
6 that's the phrase he used.

7 In your analysis did you consider --
8 I am sure there is a term of art for this but I
9 don't know it -- did you consider the
10 possibilities of other companies beyond Amana
11 manufacturing -- I think we did this in terms of
12 refrigerators -- refrigerators which replicated
13 that of Amana? Was that a normal occurrence of
14 the marketplace, in your analysis?

15 A. (Witness Commoner) Yes. Amana has a
16 tendency to be a technological leader in the field.
17 I would expect that the appearance of the Amana
18 refrigerator with this rather high energy
19 efficiency will result in other companies getting
20 into competition and producing, others perhaps
21 trying to exceed the efficient seats of the Amana
22 model.

23 Q. So in your judgment, the question of
24 brand name loyalty would not necessarily militate
25 against the achievement of your projected figures?

1 A. (Witness Commoner) No, I don't think
2 so. Because, as I say, my experience is, and I
3 have owned an Amana refrigerator, my experience is
4 that they turn up first with the useful
5 technological invasions.

6 Q. Let me go back to the previous
7 question. In terms of the discussion you had with
8 Mr. Pratt regarding the conservation that would
9 happen in any case, that he cited from the Con Ed
10 forecasts. To your knowledge, does Con Ed now
11 perform any sort of funding program similar to the
12 one that you are proposing with zero interest
13 loans which would implement their forecasts?

14 A. (Witness Commoner) No, not to my
15 knowledge.

16 MR. KAPLAN: I have only two or three
17 more questions, Judge.

18 Q. Mr. Sanoff referred to environmental
19 problems and your consideration of them. I
20 believe he you indicated you were aware of
21 environmental problems that would result from the
22 utilization of co-generators.

23 A. (Witness Commoner) Yes.

24 Q. Could you tell the board whether or
25 not in your judgment it is possible that those

1 problems be dealt with as they were projected?

2 (Question read)

3 A. That's the environmental problems.

4 Yes, the chief problems that were referred to was
5 the fact that an engine driven by methane may
6 produce nitrogen oxides. That problem can be
7 dealt with in at least two different ways that I
8 know of.

9 For example, since this is a problem
10 which has occurred in the automotive pollution
11 field, there is a good deal of evidence about it.
12 There were hearings held in 1973 by the Committee
13 on Public Works in the United States Senate, and
14 in those hearings there is the description of an
15 engine made by Honda, which is a so-called charge
16 stratification engine, which results in a 69
17 percent reduction in NOX.

18 In this case they compared it with a
19 Vega, I think it was, model car with and ordinary
20 engine and with the Honda charge stratified engine.

21 That means that a charge stratified
22 engine used to drive a co-generator, which is a
23 perfectly straightforward application, would
24 result in a very appreciable reduction in NOX
25 emission.

1 Another approach which can be used is
2 in the case of a co-generator driven by a gas
3 turbine. In that case the NOX can be appreciably
4 reduced by putting an after burner on the exhaust,
5 an additional stream of methane is introduced and
6 that tends to reduce the NOX emissions.

7 I might add that there is a way of
8 building a co-generator which has zero
9 environmental pollution, and that has already been
10 constructed by the Sanyo company. What it is is a
11 series of amorphous photovoltaic cells bathed in a
12 stream of water, about 5.6 percent of the solar
13 energy is converted to electricity and most of the
14 rest of it is converted to heat. That is a
15 co-generator. It produces no environmental
16 pollution.

17 The reason why it is worth talking
18 about is that Sanyo has now built an automated
19 factory to produce these amorphous cells and has
20 reduced the cost of these cells to the point where
21 I think New York City may become the first point
22 where it is applied.

23 The rates of electricity in New York
24 City are so high that the Sanyo photovoltaic cell,
25 and therefore the Sanyo co-generator, will be

1 economically applicable first in New York City in
2 this country.

3 There, I think, is another
4 opportunity to take up the slack created by
5 closing down the Indian Point plants and doing it
6 to great economic, and, I dare say, social
7 advantage.

8 Q. Mr. Sanoff asked you about the
9 difficulty of interconnection, interconnecting
10 co-generators with grid systems or Con Ed's system.
11 Are there examples, such as Big Six, in Queens
12 where there have been connections or have not been
13 connections?

14 A. (Witness Commoner) Big Six is not
15 connected. In fact, to my knowledge, the gas-driven
16 co-generators in New York City are not connected
17 to Con Ed.

18 Starrett City, I think, I think is
19 stand alone.

20 JUDGE PARIS: Dr. Commoner, what is
21 Big Six?

22 THE WITNESS: (Witness Commoner) Big
23 Six towers is a large housing complex in Queens
24 which is supplied by natural gas-driven
25 co-generators.

1 The reason why it comes up is that it
2 is the most recent example of a residential
3 co-generator system.

4 Q. Do you have any information regarding
5 reliability of this free-standing, meaning non
6 connected, co-generator or any information
7 regarding its capacity factor, up time, down time?

8 A. (Witness Commoner) I know more about
9 the Starrett City operation because we happen to
10 be particularly interested in it. It seems to
11 have an excellent record of reliability and is, in
12 fact, now funded by New York City to undertake a
13 very interesting energy conservation -- further
14 energy conservation step by exchanging heat and
15 methane with a sewage treatment plant that's right
16 across the street.

17 The city was very careful in
18 examining this project, which I think cost several
19 million dollars, and was satisfied, I believe,
20 that the reliability of the system warranted this
21 kind of interconnection.

22 Q. Given Mr. Sanoff's concern about the
23 interconnection capabilities are you aware of or
24 are there any policies or mechanisms by which Con
25 Edison company either has retarded or advanced the

1 ease of interconnection?

2 MR. SANOFF: I object to that. I
3 don't understand how that a redirect.

4 JUDGE GLEASON: Say it again.

5 MR. KAPLAN: The question was, given
6 Mr. Sanoff's concern about the inability or
7 difficulty of connection, I am trying to find out
8 whether the witnesses are aware of any policies or
9 practices of the Con Edison corporation itself
10 which militates against, which retards, which
11 makes it payable those interconnections that he
12 was so interested in.

13 THE WITNESS: (Witness Commoner) I
14 have no direct knowledge.

15 THE WITNESS: (Witness Schrader) I
16 have no to knowledge.

17 Q. Mr. Pratt, or Mr. Sanoff, the
18 attorneys for the licensees, suggested that
19 approach you took in your testimony was somehow
20 inappropriate because it required the dispersion
21 of the cost of the mechanisms that you are
22 suggesting over a broad range of people.

23 Do you have a judgment regarding the
24 appropriateness or lack thereof of spreading out
25 the cost, or is it your belief -- withdraw the

1 "or."

2 What I am asking is given the
3 suggestion by the licensee's attorneys that your
4 testimony required the disbursal of costs, the
5 societal bearing of the burden here, that that was
6 somehow a contradiction in your testimony. Would
7 you comment on that?

8 A. (Witness Commoner) No. In fact, I
9 think that is the basic philosophical
10 justification for what we are proposing.

11 The fact of the matter is, and this
12 is certainly, I think, a position I hold very
13 strongly, the existence of the two nuclear power
14 plants is a burden imposed by the operators and
15 the builders of those plants on all of society.
16 That is a burden which is spread across the
17 population. It is unfortunate that it has
18 happened.

19 We are faced with the social problem
20 of undoing that burden, and I think it is
21 appropriate that society as a whole should
22 contribute to relieving that burden. This is a
23 social problem.

24 I know, I realize that it was created
25 as a private investment, but it has emerged

1 clearly as a social problem and I think it makes
2 perfectly good sense, in fact it is the only way
3 to go about it, to turn to society as a whole and
4 say that this is our problem and how are we going
5 to solve it.

6 I think it is fair to disburse the
7 cost of solving it in some socially equitable way.

8 MR. KAPLAN: Nothing else.

9 JUDGE PARIS: Dr. Commoner and Mr.
10 Schrader, you say according to a city energy
11 report there are available air conditioners, room
12 air conditioners with an EER of ten. I just
13 wonder how available room air conditioners with
14 this kind of EER are available? Do you know?

15 THE WITNESS: (Witness Commoner) This
16 is simply the result of a report that they worked
17 on and they are available. I think there are some
18 manufacturers here in New York that produce them.

19 JUDGE PARIS: I could go to down and
20 buy one today if I wanted to?

21 THE WITNESS: (Witness Commoner) I
22 think so. I am not sure about this but I think
23 there is a Friedrich air conditioner.

24 MR. PRATT: If I could respond to that,
25 we had, in addition --

1 MR. KAPLAN: I object.

2 JUDGE GLEASON: Is this going to be
3 testimony?

4 MR. PRATT: I am just identifying a
5 document which responds exactly to Judge Paris'
6 question.

7 MR. KAPLAN: Maybe we should do it
8 privately in that it hasn't been entered into
9 evidence.

10 MR. SANOFF: It would be ex parte then.

11 MR. PRATT: I will make it available
12 as an exhibit. I want to offer, when the time is
13 appropriate, the one we have identified already.

14 JUDGE GLEASON: How do you want it
15 marked? PA Exhibit 53?

16 MR. PRATT: I believe it would be 53.

17 (Port Authority Exhibit 53 was marked
18 for identification.)

19 MR. GLEASON: I am not sure who this
20 should be addressed, but is the totem type
21 co-generators utilizeable, can be utilized in what
22 you would consider energy intensive industries?
23 You just talked about residential properties, but
24 how about higher users of energy?

25 THE WITNESS: (Witness Commoner) You

1 mean like the steal industry, for example?

2 JUDGE GLEASON: You were talking about
3 New York. Let's take the Empire State building.

4 THE WITNESS: (Witness Commoner) I
5 don't understand the question. You mean could it
6 be used in a commercial building?

7 JUDGE GLEASON: Yes.

8 THE WITNESS: (Witness Commoner) Yes.

9 JUDGE GLEASON: Has it been?

10 THE WITNESS: (Witness Commoner) No,
11 the only applications of that particular
12 co-generator, very few in the United States, but
13 co-generators have been used in, for example,
14 Starrett city, a 5000 unit apartment building. It
15 has certainly been used, co-generators, in
16 industry. In fact, the problem is not how large
17 you can go, because it turns out that large
18 co-generators are more readily available than
19 smaller ones. The real problem in getting into
20 the residential market is the existence of
21 relatively small co-generators, and that's a
22 recent development.

23 Big ones have been available for a
24 long time because they have been used in industry.

25 JUDGE GLEASON: Your social solution

1 to this problem I presume is a universal solution
2 or a national solution, in your view?

3 THE WITNESS: (Witness Commoner) Do
4 you mean --

5 JUDGE GLEASON: Does that apply to
6 every nuclear plant in the country?

7 THE WITNESS: (Witness Commoner) The
8 calculations would have to be made. The only
9 other nuclear power plant with which I am familiar
10 is the Calloway plant -- in this regard, is the
11 Calloway plant in Missouri. During the NRC
12 hearings about licensing that plant, I did a
13 calculation which showed that if the money was
14 spent to simply buy efficient air conditioners and
15 give them to the customers in the area, it would
16 eliminate the need for the Calloway nuclear power
17 plant.

18 So that I think the generic approach
19 that we have developed is probably applicable.

20 Again, you have to take into account
21 climatic particular -- I think that in Missouri
22 the pure air conditioner approach is probably more
23 effective than it is here. So you would have to
24 look at the climatic particular, and indeed
25 economic conditions in each nuclear power plant

1 area.

2 But my impression is, and certainly
3 with the applicability of co-generators, my
4 impression is that the approach that we have
5 developed here could probably apply equally well
6 to most of the nuclear power plants in the United
7 States.

8 JUDGE GLEASON: Thank you.

9 You are excused gentlemen. Thank you
10 very much for your testimony.

11 MR. PRATT: Judge Gleason, I would
12 like at this time to formally offer PA exhibits 52
13 and 53 in evidence.

14 JUDGE GLEASON: Objection to the
15 admission of those documents in evidence?

16 MR. KAPLAN: No objection to 52, but I
17 do object to 53. I don't know what it stands for.
18 Since it was not referred to in the course of
19 testimony, no witness was asked a question about
20 it,. I have no objection to 52 but I do as to the
21 other.

22 JUDGE GLEASON: What is the document?

23 MR. PRATT: 53 is an analog to 52. It
24 is a Directory of Certified Room Air Conditioners,
25 April 1982. I believe what we have done is copied

1 the pages of a document that's a little bit larger.
2 We have copied all the pages that deal with room
3 air-conditioning units.

4 JUDGE GLEASON: One is April 1982 and
5 the other is June 1982?

6 MR. PRATT: The June 1982 refers to
7 refrigerators and freezers.

8 JUDGE GLEASON: It is just a Directory
9 of Certified Room Air Conditioners. Do you object
10 to that?

11 MR. KAPLAN: The difficulty, the
12 argument here is --

13 JUDGE GLEASON: All it is going to do
14 is respond to Judge Paris' question. That's the
15 only purpose it was used.

16 MR. KAPLAN: One is 1982, over a
17 year-old, so it doesn't reflect what is currently
18 available. It is being offered in order to
19 dispute, I gather, to either raise questions about
20 the availability of the carrier or the air
21 conditioner that Dr. Commoner spoke about. So I
22 don't think it does that. I think it leaves a
23 false impression. I object it to it being bound
24 in the record as a piece of evidence.

25 JUDGE PARIS: Mr. Kaplan, it provides

1 an answer, albeit a dated one, to my question.

2 MR. KAPLAN: If everyone recognizes
3 there may be new information with a change in
4 figures, then I have no problem. Take it for what
5 it is worth.

6 MR. PRATT: I am informed it is the
7 the most recent document extant.

8 JUDGE GLEASON: April 1982 is pretty
9 recent for a directory of this type.

10 MR. KAPLAN: I object to its relevance
11 to what is available.

12 JUDGE GLEASON: For the limited
13 purpose of answering the specific point of inquiry
14 of Judge Paris it will be admitted into the record
15 and so will document PA Exhibit 52.

16 MR. PRATT: At this time I would make
17 one additional request. There have been
18 references during the cross-examination to
19 saturation levels and various numbers, all of
20 which have come from with respect the 1983
21 document, that comes from tables 9-1 through 9-5
22 of the 1983, 5112 statement. The title of this
23 table is the "residential KWH by end use." Then
24 they give it for 1980, 1985, 1990 and 1995.

25 MR. KAPLAN: 51112, is that what you

1 are referring to?

2 MR. PRATT: For 1983.

3 I would at this time ask that these
4 five pages be identified as PA 54 and I would move
5 them into evidence as well.

6 JUDGE GLEASON: Without objection --
7 dash

8 MR. KAPLAN: I was under the
9 impression the whole 5112 had gone in.

10 MR. PRATT: No.

11 JUDGE GLEASON: PA 54 will be admitted
12 into the record.

13 (Exhibits received.)

14 MR. PRATT: I have the original
15 document. I don't have the appropriate copies but
16 will have them in here tomorrow.

17 JUDGE GLEASON: The reporter has to
18 have them today.

19 MS. POTTERFIELD: Judge Gleason, we
20 were going to argue UCS NYPIRC and the city
21 council's motion. I understand witnesses are
22 waiting but if the argument won't be too long, I
23 wonder if we can take it now.

24 JUDGE GLEASON: I don't think the
25 cross is going to be very long on these witnesses,

1 so we don't mind waiting. Mr. Fleisher has been
2 here for sometime back and forth.

3 MS. FLEISHER: We wouldn't mind
4 waiting because we would want to hear the argument
5 on that one, too. In any event, we will be the
6 latest out.

7 JUDGE GLEASON: If that's agreeable
8 with you, we will hear Mr. Wang, the argument, and
9 then Mr. Fleisher.

10 MS. FLEISHER: I didn't understand Mr.
11 Wang was in that. I thought it was just between
12 the two of them. I think we would rather go now.
13 Mr. Fleisher is getting tired.

14 JUDGE GLEASON: Mr. Wang is going now.
15 It doesn't look like there be much
16 more cross-examination.

17 Whereupon

18 GEORGE C. S. WANG, being duly sworn
19 by the administrative judge, testified as follows:

20 DIRECT EXAMINATION

21 BY MR. SANOFF:

22 Q. State your name and business address
23 for the record.

24 A. My name is George C. S. Wang. My
25 address is Consolidated Edison Company of New York,

1 4 Irving Place, New York, New York 10003.

2 Q. Mr. Wang, could you please turn that
3 microphone around so that it faces you and talk
4 into it.

5 A. Okay.

6 Q. Do you have before you a copy of a
7 document entitled "Licensee's testimony of George
8 C. S. Wang on commission question 6"?

9 A. Yes, I do.

10 Q. Do you have any changes or
11 corrections?

12 A. No.

13 Q. Does the document have before it,
14 annexed to it a table entitled "Table 1"?

15 A. Yes.

16 Q. Now, was this testimony and table 1
17 prepared by you or under your direct supervision?

18 A. Yes, it was.

19 Q. Is it true and accurate to the best
20 of your knowledge and belief?

21 A. Yes.

22 Q. And do you adopt it as your sworn
23 testimony in this proceeding?

24 A. Yes, I do.

25 MR. SANOFF: Chairman Gleason, I move

1 that the testimony of this witness be admitted
2 into offered and bound into the record as if
3 orally presented.

4 JUDGE GLEASON: All right. Any
5 objection?

6 Hearing none, the testimony of the
7 witness will be received in evidence and bound
8 into the record as if read.

9 (The bound testimony follows)

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UNITED STATES OF AMERICA
NUCLEAR REGULATORY COMMISSION
ATOMIC SAFETY AND LICENSING BOARD

Before Administrative Judges:
James P. Gleason, Chairman
Frederick J. Shon
Dr. Oscar H. Paris

In the Matter of)	
)	
CONSOLIDATED EDISON COMPANY OF	)	Docket Nos.
NEW YORK, INC.	)	50-247 SP
(Indian Point, Unit No. 2)	)	50-286 SP
)	
)	
POWER AUTHORITY OF THE STATE OF)	
NEW YORK	)	April 12, 1983
(Indian Point, Unit No. 3))	
)	
)	

LICENSEES' TESTIMONY
OF GEORGE C. S. WANG ON COMMISSION QUESTION 6

ATTORNEYS FILING THIS DOCUMENT:

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TESTIMONY OF
GEORGE WANG

1 Q. Please state your name and business address.

2 A. George C. S. Wang, 4 Irving Place, New York, New York.

3 Q. Please state your education and experience.

4 A. I received a Bachelor of Arts degree in Economics from
5 National Taiwan University in 1958. From New York
6 University, I received an M.B.A. degree in 1965, and a
7 Ph.D. degree in 1972, majoring in statistics and
8 economics. I am a member of the American Statistical
9 Association. Prior to joining Con Edison, I was
10 employed by CBS, Marketing Division as a statistician,
11 1968-69. During my employment with CBS, my responsibili-
12 ties involved market research utilizing statistical
13 sampling technique, regression analysis and experimental
14 design. In 1970, I was employed by Con Edison.
15 Presently, I am Forecast Development Manager in the
16 Electric Forecast Section of the Forecasting and Economic
17 Analysis Department. My responsibilities are in the areas
18 of statistical and economic analysis, econometric modeling
19 for electric sendout, sales and revenue forecasts,
20 interdepartmental consultations on statistical matters, and

1 evaluation of computer applications in the forecasting area.

2 Q. What is the purpose of this testimony?

3 A. The report on "The Economics of Closing the Indian Point
4 Nuclear Power Plants" prepared by the Energy Systems
5 Research Group, Inc. appears to suggest that a price
6 elasticity of -0.4 for the Con Edison service area would
7 not be unreasonable (p. 72). The purpose of this
8 testimony is to show that -0.4 is a gross overstatement
9 of the price elasticity of demand for electricity in the
10 Company's service area.

11 Q. Have you ever testified in legal proceedings on forecasting
12 models which include estimates of price elasticities?

13 A. Yes, I have. In the Public Service Commission
14 electric rate case No. 28211, I testified
15 with respect to Con Edison's econometric model used to
16 forecast electric sendout. The model includes estimates
17 of the short-term and long-term price elasticities of
18 demand for electricity in the Con Edison service area.

19 Q. Would you briefly define "price elasticity"?

20 A. Price elasticity is a measure of change in consumption

1 of a certain good in response to a change in its price.
2 The measure is simply the ratio of the percentage change in
3 consumption and the percentage change in price. The value
4 of price elasticity is usually negative, i.e., when the
5 price of a good increases, the demand for the good de-
6 creases. There are generally two time periods for the
7 price elasticity. The short-term price elasticity
8 measures the immediate response to a price change, and the
9 long-term price elasticity reflects consumers' gradual
10 adjustment to price changes over time. If the short-term
11 price elasticity equals $-.10$, a 10% increase in price will
12 result in a decrease in consumption by 1%.

13 Q. What are the estimated values of the short-term and
14 long-term price elasticities included in Con Edison's
15 sendout forecast model presented in the Public
16 Service Commission Case No. 28211?

17 A. The estimated short-term price elasticity was $-.10$ and
18 the estimated long-term price elasticity was $-.25$.

19 Q. Other things being equal, does the magnitude of price
20 elasticity affect Con Edison's revenue requirement

1 in a rate case proceeding?

2 A. Yes, it does. For example, other things being equal,
3 had the estimated short-term price elasticity been $-.40$
4 instead of $-.10$, Con Edison's net revenue forecast
5 presented in the Public Service Commission Case No.
6 28211 would have been 11% or \$270 million less, and the
7 revenue requirement would have been \$270 million more
8 than the Company's request.

9 Q. Besides the other independent variables in Con Edison's
10 econometric model, how was the price variable structured
11 into the model in order to estimate the short-term and
12 long-term price elasticities?

13 A. By the definitions for price elasticities described
14 before, the short-term price elasticity and its long-
15 term "steady state" value can be represented by a
16 power series which asymptotically approaches to a
17 constant. Let the short-term price elasticity be a_1
18 and the initial value of the power series be d , then
19 the long-term price elasticity equals $a_1/(1-d)$. This
20 expression is demonstrated in Table 1.

1 Q. Would you describe the historic data used to estimate
2 the model?

3 A. The model presented in the Public Service Commission
4 Case No. 28211 used quarterly data from the first quarter
5 of 1972 through the fourth quarter of 1981 for electric
6 sendout which is the dependent variable and used quarterly
7 data from the first quarter of 1973 through the fourth
8 quarter of 1981 for the price variable which is one of
9 the independent variables. All other independent
10 variables included in the model have the same historic
11 modeling period as the sendout data. These historic
12 modeling data have been updated through the fourth
13 quarter of 1982. The estimated price elasticities
14 using this extended historic period did not change
15 significantly from the values mentioned before.

16 Q. Were the results of Con Edison's econometric model for
17 electric sendout forecast used in the decision of
18 Public Service Commission Case No. 28211?

19 A. Yes.

20

TABLE 1

Formula for the Estimation of
Short-Term and Long-Term Price Elasticities

Let the short-term elasticity be a_1 and the long-term adjustment process be represented by the following power series:

$$1+d+d^2+\dots+d^n$$

which asymptotically approaches $1/(1-d)$, for $0 \leq d < 1$. The long-term price elasticity is, then,

$$a_1(1+d+d^2+\dots+d^n) = a_1/(1-d).$$

The model for estimating a_1 and d can be structured as follows:

$$Y_t = a_0 + a_1(1+dL+d^2L^2+\dots+d^t L^t)P_t + \sum_{i=2}^K a_i X_{it}$$

$$= a_0 + [a_1/(1-dL)]P_t + \sum_{i=2}^K a_i X_{it}$$

Where Y_t , P_t and X_{it} are in logarithm, and L is the backward shift operator.

Y_t = Electric sendout in quarter t .

P_t = Real electric price in quarter t .

X_{it} = Other independent variables.

The estimated values for a_1 and d are $-.1$ and $.6$ respectively. The long-term price elasticity is,

$$a_1/(1-d) = -.1/(1 - .6) = -.25.$$

1 MR. SANOFF: The witness is available
2 for cross-examination.

3 JUDGE GLEASON: Mr. Blum.

4 CROSS-EXAMINATION

5 BY MR. BLUM:

6 Q. Dr. Wang, it is your belief that
7 price elasticity of for the purchase of
8 electricity by customers of the Power Authority
9 would be rather small, is that correct?

10 A. In New York City, yes.

11 Q. But you don't believe it would be
12 zero, do you?

13 A. If not zero it will be very close to
14 zero.

15 Q. So a study which assumed zero price
16 elasticity for Power Authority customers would
17 thereby exaggerate the costs of shutting down
18 Indian Point slightly, is that correct?

19 MR. SANOFF: Your Honor, I am going to
20 object to this question. Dr. Wang was not offered
21 as any witness to get into the debate as to
22 whether price elasticity is a proper offset to the
23 cost impact of the shut down of the plants. He
24 was offered for one discrete purpose: To testify
25 as to the price elasticity of demand in the Con

1 Edison franchise territory. His knowledge, his
2 expertise and his testimony does not extend one
3 whit beyond that point.

4 MR. BLUM: That's absurd.

5 MR. SANOFF: You turn a beautiful
6 phrase.

7 JUDGE GLEASON: Please. His testimony
8 can be examined, his expertise can be examined on
9 price elasticity.

10 Objection denied. If he doesn't know,
11 all he says is I don't know. That's all.

12 Proceed.

13 Do you understand the question?

14 THE WITNESS: Yes.

15 Well, from what I understand during
16 the proceeding it appears that most of the
17 calculations assumed zero elasticity. I think
18 that the record should say what was calculated to
19 cause whatever they believed. I don't know what
20 impact they would be. You have to recalculate
21 them.

22 Q. You have done studies of price
23 elasticity of Con Edison's customers for the
24 period 1972 to 1982, have you not?

25 A. Yes.

1 Q. Now, during that time, in real terms,
2 that is, constant dollars, the price of
3 electricity for Con Edison customers went up 60
4 percent, did it not?

5 A. Yes.

6 Q. And you found, notwithstanding such a
7 large increase in price, that the elasticity was
8 very low, is that correct?

9 A. That's correct.

10 Q. So the customers were able to keep on
11 purchasing essentially the same amount of
12 electricity, notwithstanding the price rise, is
13 that correct?

14 A. I will give you a couple of numbers
15 to compare with, see how much they have conserved
16 over the last ten years.

17 Since 1972, was the first year I
18 started with my model and study, I will give you
19 the 1972 number first. In 1972 total Con Edison
20 sent out, including PASNY -- at that time PASNY
21 customers were still Con Edison's customers -- was
22 36 billion 810 million kilowatt hours.

23 In 1982 the total was 36 billion 907.
24 It is slightly higher than 1972.

25 So the conservation, you can see how

1 much they have done.

2 The price increase was 60 percent,
3 but the 1982 consumption is slightly higher than
4 1972.

5 Q. You said this includes a different
6 group of customers?

7 A. No, its same group of customers. The
8 1982 number includes the PASNY customers. The
9 sales to customer, PASNY customers was included.

10 Q. I see. So it is true that for both
11 Con Edison and PASNY customers combined, that a 60
12 percent increase in price during this period
13 resulted in know reduction in their usage of
14 electricity, is that correct?

15 A. As far as these two numbers are
16 concerned, they speak for themselves.

17 Q. Now, I want to break down what kinds
18 of things could go into producing a reduction in
19 use of electricity. One thing that could do it is
20 if a business stayed where it was but simply used
21 less electricity, that would reduce consumption,
22 would it not?

23 A. Yes.

24 Q. Secondly, if a business ceased
25 operating altogether and used zero electricity,

1 that would produce a reduction in consumption,
2 would it not?

3 A. Supposedly.

4 Q. If if a business moved away so it was
5 no longer in Con Edison service territory, that
6 would produce a reduction in use of electricity,
7 is that correct?

8 A. Yes.

9 Q. And finally, if residential, if
10 people living in residences, as residential
11 customers, either moved away or used less
12 electricity, that would produce a reduction?

13 A. You chase them away, yes.

14 Q. So it is your testimony that
15 considering all four of those things, businesses
16 moving away, businesses shutting down, businesses
17 using less electricity, residential customers
18 moving away and residential customers using
19 electricity; all five of those things combined
20 produced no reduction in consumption of
21 electricity during the period of 1972 to 1982,
22 notwithstanding the 60 percent price rides, is
23 that correct?

24 MR. PRATT: I am going to object to
25 that question. It suggests that those are the

1 only factors that are happening during that period
2 and I object to that.

3 MR. BLUM: You can do it on redirect,
4 Mr. Pratt.

5 MR. PRATT: He is not my witness.
6 Excuse me, that's not true.

7 JUDGE GLEASON: Answer the question.

8 A. I don't think I have ever said that
9 business has moved away. There are residential
10 customers that have moved out of the city. I have
11 not said anything in the area. That's your
12 assumption. I said if they do, if that happened,
13 it would reduce consumption.

14 Q. But I am saying that among all of
15 those things, and whatever else that could produce
16 a reduction in the consumption of electricity,
17 your testimony is that for all the causes combined
18 there has been no reduction in the consumption of
19 electricity?

20 A. I simply gave you two numbers to
21 compare with. I read a number out of my records.
22 Those were the actual numbers in our book.

23 You asked me to compare the
24 conservation. I gave you two numbers to compare
25 with. That's all I did.

1 Q. I understand, but I am simply trying
2 to clarify that taking into account all possible
3 causes of reduction in consumption of electricity,
4 the 60 percent increase in rates for both Con
5 Edison and PASNY customers combined during this
6 ten-year period has produced no reduction in
7 consumption of electricity; that's correct, is it
8 not?

9 A. I would put it this way --

10 Q. Could you first answer yes or no and
11 then give additional explanation?

12 JUDGE GLEASON: Mr. Wang, you already
13 indicated there has been an increase. Why don't
14 you just answer his question yes.

15 MR. SANOFF: He said he wants to
16 qualify it, explain it.

17 THE WITNESS: I would like to qualify
18 it. I can't give you a simple yes. We have to
19 recognize that as time goes by, even that we have
20 experienced tremendous price increases, coupled
21 with the recession. I believe the living standard
22 in 1982 is higher than in 1972. In that respect
23 we should expect some increase in electricity
24 consumption, but it didn't go up. That is
25 conservation also.

1 Therefore, I cannot just say yes.
2 There is conservation but the conservation we are
3 talking about is that we have given up the growth.

4 Q. So you are saying that the price
5 elasticities are really quite a bit higher than
6 what your data show; is that your belief?

7 A. The elasticity is just what I
8 calculated. I calculated the price elasticity of
9 minus.1. The data just tells me that's the number
10 I will get if I do any kind of econometric
11 analysis. If anybody else would do it using the
12 same kind of data I would think he would get
13 similar number.

14 Q. Similar number to what?

15 A. Similar to what I got.

16 Q. To the negative .1?

17 A. Yes.

18 Q. And that's for both Con Edison and
19 PASNY customers?

20 A. Yes, for the service area.

21 Q. And what do you get in the long run
22 for both Con Edison and PASNY customers combined?

23 A. Well, the service area include PASNY
24 and Con Ed.

25 Q. What is your long run elasticity?

1 A. Long term elasticity?

2 Q. Yes.

3 A. Minus .25.

4 Q. But you would characterize these
5 elasticities as rather low, is that correct?

6 A. No. I don't think this at all. It
7 is proper.

8 Q. No, I didn't low in the sense of
9 incorrect, but I meant low in the sense as price
10 elasticities goes foreelectricity nationally,
11 there is a very low pricing elasticity?

12 A. I don't understand why you said it is
13 low nationally.

14 Q. Aren't there other locations that
15 have elasticity significantly higher than what you
16 came up?

17 A. There are other regions which have
18 higher elasticities but there are others that
19 could have elasticities lower than ours.

20 Q. But it is fair to say that it does
21 not look like the 60 percent price increases
22 forced the customers into substantial reductions
23 in their use of electricity? That's apparent from
24 your data, is it not?

25 A. No, it did not produce a lot of

1 reduction in consumption.

2 Q. I am sorry, you are agreeing that
3 there were no substantial reductions in
4 consumption, is that correct?

5 MR. PRATT: I object to that question.

6 MR. BLUM: I didn't understand him and
7 I was simply trying to clarify what he had said
8 before.

9 MR. PRATT: I object because you are
10 changing the subject from one particular customer
11 or particular customers to looking at the system
12 as a whole.

13 JUDGE GLEASON: Clarify your question.

14 MR. BLUM: I would like the reporter to
15 read back the answer.

16 (Answer read.)

17 MR. BLUM: We wanted the previous
18 question and previous answer.

19 (Question and answer read).

20 Q. So you would agree that the empirical
21 data of the last ten years does not show customers
22 having to forego large amounts of electricity as a
23 result of the 60 percent price increase; you would
24 agree with that, would you not?

25 A. Yes.

1 Q. And that 60 percent price increase
2 does not take into consideration major economic
3 dislocations, has it?

4 A. The 60 percent increase, as I said
5 before, that to the extent we lost the sales in
6 growth, we don't have any growth. If you compared
7 those two numbers I gave you before, you can see
8 you don't have any growth at all. You do lose
9 some sales. If there were not a price increase
10 like that, you probably would have higher sales.

11 Q. You are talking about Con Edison
12 sales?

13 A. I am talking about Con Edison
14 electric sales. If price didn't increase by 60
15 percent, 9 sales would probably be higher.

16 Q. That's what you mean by price
17 elasticity?

18 A. Yes.

19 Q. By major dislocation I mean something
20 broader than that. I mean the Con Edison price
21 increases have not, for example, significantly
22 hindered the economic growth or well being of New
23 York City, have they?

24 MR. SANOFF: I object to that. I
25 think it is beyond the scope of this witness'

1 testimony.

2 JUDGE GLEASON: It is.

3 Mr. Blum, what are you trying to
4 prove with this witness anyway? What are you
5 trying to extract from him?

6 MR.BLUM: What I am trying to show is
7 that implicit in this figure of very low price
8 elasticity is empirical evidence supporting the
9 proposition that electrical rate increases do not
10 produce dramatic hindrances to the society's
11 economy.

12 Otherwise it would show up in terms
13 of higher price elasticities along with these
14 other allegedly dramatic effects.

15 JUDGE GLEASON: That seems to me to be
16 beyond the scope of his testimony.

17 MR.BLUM: Dr. Wang supposedly must
18 know about the processes by which behavioral
19 responses to electrical price increases occur. I
20 assume he is just not punching numbers into a
21 computer.

22 JUDGE GLEASON: It seems to me you can
23 restrict your questions to challenging the
24 accuracy of his figures more directly by asking
25 him implicit questions or questions that affect

1 the marketplace and affect the growth and
2 everything else. I am sure he has some knowledge
3 about those things.

4 I think you ought to make your
5 questions more direct and let's get out of here
6 because his testimony is not that complicated.

7 Q. What do you see as the major effects
8 of that 60 percent increase in electrical rates?

9 MR. SANOFF: I object to that. I
10 think Mr. Blum is trying to extend Dr. Wang's
11 testimony into areas that they don't belong. He
12 is trying to make him his witness. Dr. Wang has
13 testified to a price elasticity. If he agrees
14 with it, then he ought to accept it. If he
15 disagrees with it, he ought to cross-examine him
16 as to its accuracy.

17 MR. BLUM: What price elasticity is, it
18 is one measure of behavioral responses to changes
19 in the price of electricity. That doesn't occur
20 in a vacuum. It occurs as a combination of
21 behavioral responses. I am trying to examine on
22 the significance of his data for those responses.

23 MR. SANOFF: He hasn't defined price
24 elasticity in that basket of terms Mr. Blum used.

25 JUDGE GLEASON: His testimony is not

1 in the terms or implications of all this. All he
2 is doing is reporting what happened in terms of
3 price elasticity.

4 MR. SANOFF: Of demand. That's all he
5 has testified to.

6 Q. Dr. Wang, do you know of any
7 circumstances where there have been major economic
8 dislocations due to rate increases in electricity
9 but no very substantial price elasticity?

10 MR. SANOFF: Mr. Blum, all that
11 question proves is your ingenuity in trying to
12 circumvent a ruling. I object.

13 MR. BLUM: The licensees can't have it
14 both ways unless there is something very
15 remarkable about price elasticities as a
16 phenomenon that I am simply not understanding, in
17 which case perhaps Dr. Wang could explain it to me.

18 MR. SANOFF: We put this testimony on
19 to rebut a statement in ESRG's report that the
20 price elasticity of demand was minus .4. We put
21 on testimony to show that Dr. Wang's twelve-year
22 or ten-year computation, his econometric model
23 which he uses to forecast sendout and sales shows
24 a short run price elasticity of minus .1. That's
25 all his testimony is designed to do.

1 MR.BLUM: That's correct but it is not
2 my fault if along the way it happens to knock out
3 the testimony of three of your witnesses, but if
4 that is the central implication of it I am
5 entitled to bring that out.

6 JUDGE GLEASON: Proceed, Mr. Blum. We
7 can't deny you that that opportunity. I do think
8 you can get it more directly.

9 MR.BLUM: I don't anticipate this
10 going on much longer.

11 Q. Dr. Wang, it is true, is it not, that
12 the 60 percent increases in electrical rates for
13 Con Edison have not produced major economic
14 dislocations for New York?

15 A. If we look at the recent recession,
16 everybody is talking now that we are getting out
17 of the recession. The reason the recession
18 started in 1980, that every part of the nation was
19 hit so hard but not New York City. It is clear
20 that the 60 percent increase hurt the customer,
21 hurt everybody.

22 I think the other parts of the
23 country have also experienced the high prices of
24 electricity. But if you look at the recent
25 recession, New York City was not hit that hard.

1 Q. What you are saying is the experience
2 with the recent recession shows that Con Ed's rate
3 increases did not have the significant dislocation
4 effect on the New York economy; that's what you
5 mean, is it not?

6 A. If anything at all, Con Edison is not
7 responsible.

8 Q. And that 60 percent increase in rates
9 is not responsible?

10 A. No, did not cause any major
11 dislocation or cause anything that would hurt New
12 York City.

13 Q. And it has not caused a very
14 significant number of workers to lose their jobs,
15 has it?

16 A. I don't know of any significant
17 damage because of the 60 percent increase in rates.
18 I don't know any.

19 MR. BLUM: Thank you very much, Dr.
20 Wang.

21 MR. MCGURREN: No questions

22 MR. SANOFF: No redirect.

23 JUDGE GLEASON: Thank you, Dr. Wang.

24 We appreciate your testimony.

25 Mr. Fleisher.

1 MS. FLEISHER: Your Honor, I did ask
2 one licensee if he would let us put it in an
3 affidavit but he said no.

4 WHEREUPON

5 WALTER FLEISHER, previously sworn,
6 resumed and testified as follows:

7 DIRECT EXAMINATION

8 BY MS. FLEISHER.

9 Q. Mr. Fleisher, you have before you a
10 four-page document entitled "Testimony of Walter
11 L. Fleisher"?

12 A. Yes, I do.

13 Q. If you were to be asked the same
14 questions as appear on that testimony today, would
15 your answers be the same?

16 A. Yes, they would.

17 Q. Did you prepare this testimony
18 yourself?

19 A. Yes.

20 Q. And have you any corrections to pages
21 1, 2, 3 and 4?

22 A. Yes, there are a few minor
23 corrections. On page 1, line 10, after "B," where
24 it says "appendix B," after that insert, "Is a
25 listing of 20," and then it goes on.

1 On page 1, line 18, the word "section,"
2 third word from the end of the line, has two S's
3 in it and one should be stricken.

4 On page 2, line 1, last word is
5 "constant." The C should be an S in that.

6 Also inadvertently the title was left
7 off of appendix B, which should say, "Proceedings
8 at which Walter Fleisher appeared as an intervenor
9 and/or witness."

10 That's the sum of my corrections.

11 MS. FLEISHER: I move that the
12 testimony of Walter Fleisher and appendix B be
13 bound not record as if read.

14 JUDGE GLEASON: Is there objection?

15 Hearing none, the testimony will be
16 received in evidence and bound into the record as
17 if read.

18 (The bound testimony follows)

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UNITED STATES OF AMERICA
NUCLEAR REGULATORY COMMISSION

BEFORE THE ATOMIC SAFETY AND LICENSING BOARD

In the Matter of

CONSOLIDATED EDISON COMPANY
OF NEW YORK (Indian Point, Unit 2

POWER AUTHORITY OF THE STATE OF
NEW YORK (Indian Point, Unit 3)

)
Docket Nos. 50-247-SP
50-286-SP

April 12, 1983

TESTIMONY OF

WALTER L. FLEISHER

Contention 6.1

WEST BRANCH CONSERVATION ASSOCIATION

443 Buena Vista Road
New City, N.Y. 10956
914/634-2327

WALTER FLEISHER

1 Q. Please state your name and address.

2 A. Walter L. Fleisher, Vice-President of the West
3 Branch Conservation Association, 443 Buena Vista
4 Road, New City, N.Y. 10956

5 Q. Have you previously testified in this proceeding?

6 A. Yes, on contention #2.2(a) and 2.2.1 on January 25.

7 With my prior testimony I provided a resumé and ex-
8 panded on it in the first two pages of testimony.

9 I wish to supply additional background as Appendix
10 B, listing ^{is a of 20} 17 before the New York State Public Ser-
11 vice Commission and 3 before the New York State Energy
12 Office, proceedings in which I participated as an in-
13 tervenor, and in many as a witness.

14 Q. What is the purpose of your testimony?

15 A. My testimony will assess the economic benefits that
16 will accrue to Rockland County if Indian Point Units
17 2 and 3 are shut down. Incidentally, the same benefits
18 will accrue to Orange County and the ~~s~~ection of New
19 Jersey served by Rockland Electric Company (a wholly
20 owned subsidiary of O&RU.)

21 Q. What is the basis for the benefit to Rockland County?

22 A. Since 1973 or 1974, when Bowline Unit #2 came on
23 line, Orange and Rockland Utilities (ORU) has had
24 excess capacity of about 300 mW. The excess capacity,
25 which was ruled prudent at the time by the New York

1 State Public Service Commission, has been a constant⁵
2 tax on ORU's customers.

3 Summer peak demand has varied between 662 and
4 717 mW between 1977 and 1982, and winter peak demand
5 between 509 and 536 mW. (Vol. 1, Exh. 1, Sect. 5-112
6 New York Power Pool (NYPP) Report 1983). O&RU's gene-
7 rating capacity is 987 mW summer and 999 mW winter,
8 (Vol. 2, Exh. 1, ibid.) Average load calculates below
9 400 mW. Therefore, there is, on average, over 500 mW
10 of excess capacity, and on peak 270 to 325 mW of
11 excess capacity.

12 During this period O&RU's customers have not re-
13 ceived any of the "cheap" nuclear generated power
14 from ConEd or PASNY.

15 During 12 months ending March 31, 1982, O&RU
16 sold for resale 510,371 mWh of electricity for
17 \$26,194,000 excluding sales to O&RU's subsidiaries.
18 (PSC Case #28278 O&RU Exh. E-4, Schedules 1 and 4).
19 The average capacity calculates at 58 mW. The net
20 value of the sales is about \$1,800,000 per year,
21 (PSC Case #28278 Recommended Decision p. 15), or
22 \$31,000/mW year

23 Q. What is the benefit to Rockland County?

24 A. If ConEd did no more than make use of its share of
25 Bowline Units 1 and 2 it would reduce the capital

1 and operating costs per kWh and improve the heat
2 rate which in turn would reduce the fuel cost.

3 However, the loss of 5874 gWh of energy pro-
4 duced by Indian Point Units 2 and 3 in 1982, down
5 from 7321 gWh in 1980 (Vol. 2, Exh. 1 1980, 1981
6 and 1982), which is equivalent to 670 mW years of
7 generator capacity and would call on the NYPP grid.
8 If 10%, or 67 mW years was allotted to O&RU, which I
9 consider reasonable, on average, Rockland County
10 would benefit by (67 X \$31,000) \$2,077,000 per
11 year. 10% is probably a minimum and it could well
12 be higher in which case the benefit could be two or
13 three times \$2,077,000 per year.

14 Q. Did you consider the effects of the increased fuel
15 cost due to the shutting down of Indian Point Units
16 2 and 3 and the possible side effect on the economy
17 of Rockland County?

18 A. The magnitude of the added fuel cost due to shut-
19 ting down the units is not significant when compared
20 to the recent drop in oil prices of about \$5/bbl, or
21 about 16%; the ongoing rise in natural gas price
22 which has varied between 25 and 35% this year and is
23 still going up, the drop in the rate of inflation
24 and consequent drop in interest rates.

25 It is pure fantasy to think that the effect of

1 one small item of change can be avaluated against
2 the tremendous economic chaos in the United States
3 and world wide.

4 Q. Does that complete your testimony?

5 A. Yes.

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PROCEEDINGS AT WHICH WALTER FLEISHER
APPEARED AS AN INTERVENOR
AND/OR WITNESS.

APPENDIX B

Spring Valley Water Co.	1975	PSC #26781
	1978	27260
	1980	27567
	1981	27936
	1983	28253
Orange & Rockland Utilities	1977	27094
	1979	27554
	1981	27909
	1983	28278
Article VIII PSC Law, 149b	1974	26368
(After 1978	1975	26829
became	1976	26985
State Energy	1977	27154
Office)	1978	27319
N Y State Energy Office		
5-112	1980	
	1981	
	1982	
Generic PSC		
Nuclear vs Fossil	1976-8	26974
Site Survey	1978-82	27282
Sterling Abandonment	1980-1	27794

1 MS. FLEISHER: The witness is ready
2 for cross-examination.

3 JUDGE GLEASON: Who wishes to proceed?

4 CROSS-EXAMINATION

5 BY MR. FARRELLY:

6 Q. On page 2 of your testimony, line 15,
7 you set out the sales by O & R for resale. Do you
8 see that?

9 A. That's correct.

10 Q. Do you have any information about the
11 level of purchases by O & R of utilities for the
12 same period of time?

13 A. Yes, I know of it. It was about 50
14 percent of that.

15 Q. Your testimony is that that O & R
16 purchased --

17 A. About 250,000 megawatt hours.

18 Q. Can you give us some idea of what the
19 cost of that power was?

20 A. No, I don't know that.

21 Q. Would you accept, subject to check,
22 that the same period of time O & R purchased 27
23 million 747 thousand dollars worth of power?

24 A. I don't believe that's correct but I
25 am not positive of it.

1 It may take me a little while to
2 locate that because this is a long, drawn-out
3 process.

4 (There was a pause in the proceeding.)

5 A. Do you have the reference?

6 Q. Unfortunately I don't. I believe it
7 is from an O & R document in their rate case which
8 I can supply to you.

9 A. I have the rate case here but I don't
10 remember where the sales for resales and the
11 purchased power occur.

12 I am sorry, I have it. It is 27,000
13 647 thousand dollars.

14 Q. That's 27 million?

15 A. 27 million rather, that's correct.

16 Q. Now, on page 1, line 24 of your
17 testimony, you testify to the fact that O & R or
18 orange and Rockland utility has had excess
19 capacity of 300 megawatts.

20 A. That's correct.

21 Q. Do you have the most recent 5112
22 filing of the New York Power Pool before you?

23 A. Yes, I do.

24 Q. Please turn to page 37, volume 2 of
25 that do you mean.

1 MS. FLEISHER: Mr. Farrelly, one more
2 time, no book for the judges?

3 JUDGE GLEASON: We are used to being
4 without things by now.

5 Q. Do you see the portion of that table
6 that says excess DEF?

7 A. Yes.

8 Q. Isn't it true that for both the
9 summer and winter periods, that the excess
10 capacity in each of the years indicated, which is
11 from 1983 to 1999, in no case exceeds, I believe,
12 188 megawatts?

13 A. That's not the excess capacity I am
14 talking about.

15 Q. When you use excess capacity are you
16 counting for the required 18 percent reserve?

17 A. There is nothing that says that they
18 can't sell it. They only have to it above their
19 peak load requirement under the Power Pool
20 agreement but it didn't say they can't sell that
21 18 percent if it is available for sale.

22 Q. You are not suggesting that they
23 would be able to sell the capacity, are you?

24 A. The excess capacity is available for
25 sale, yes.

1 Q. If that is so, if you were selling
2 all of that capacity, wouldn't you be violating
3 the required 18 percent reserve margin for the
4 pool?

5 A. Not if it is being sold on an
6 interruptable basis. If they were selling it to
7 their own customers, yes. But if it is something
8 which is going out over the Power Pool grid as
9 surplus, I don't see any reason why not.

10 Q. Are you suggesting there is a market
11 for such interruptable power, capacity?

12 A. That's what it is. It is based on
13 the cost and availability under the program, the
14 computer program of the Power Pool. It calls on
15 it, whatever is available at the lowest price at
16 that time, is what is dispatched. So it is
17 certainly available.

18 Q. I believe you have just raised or
19 discussed the concept of economic dispatch. Did
20 you, in formulating your testimony, perform an
21 analysis utilizing economic dispatch?

22 A. I didn't make the analysis. I didn't
23 have to, really, for my testimony. I depended on
24 the fact that the power was dispatched over the
25 year, and has over the years under the Power Pool

1 agreement, and assumed that the only basis for
2 that -- because this was not contact sales but
3 came out of the fact that at the particular times
4 that that power was the cheapest power available.

5 Q. I am still a little confused. It
6 seems as if you are talking about, in answering my
7 question, sales of energy and not actually sales
8 of capacity, is that true?

9 A. Energy, we are talking about energy.
10 I also might say I think you ought to
11 refer to the rest of the testimony, that these
12 sales doesn't only have to go on under peak load
13 conditions. Much of the sales may not be under
14 peak load conditions.

15 MR. FARRELLY: No further questions.

16 MR. PRATT: Could I take a moment? I
17 gave away my volume 2.

18 JUDGE GLEASON: All right.

19 (In was a pause in the proceeding.)

20 CROSS-EXAMINATION

21 BY MR. PRATT:

22 Q. Mr. Fleisher, you testified -- you
23 gave a number of approximately 250,000 megawatt
24 hours for the year ending March 31, 1982; do you
25 recall that?

1 A. Yes, I do.

2 Q. Now, the numbers I have gotten from
3 orange and Rockland are the calendar years and I
4 am going to give you the numbers I have received
5 for 1981 and then for 1982 and ask you if you will
6 accept those subject to check. These are for
7 purchases by Orange and Rockland. 1981, 775,451
8 megawatt hours; for 1982, 995,493 megawatt hours.

9 Do you accept those numbers, sir?

10 A. Yes.

11 MR. PRATT: No further questions.

12 MR. GLEASON: Any redirect?

13 MR. MCGURREN: The staff has a few
14 questions.

15 CROSS-EXAMINATION

16 BY MR. MCGURREN:

17 Q. Would you please turn to page 2, line
18 15. You state that during "twelve months ending
19 March 31, 1982, Orange and Rockland sold for
20 resale 510,371 megawatts of electricity for
21 \$26,194."

22 Then you go on in the next sentence
23 and you say, "The net value of sales is about 1.8
24 million dollars." Is that correct?

25 A. Yes.

1 Q. Who made that 1.8 million, do you
2 know?

3 A. Whoever purchased that power.

4 Q. You don't know who purchased that
5 power?

6 A. I don't believe it could be anybody
7 within the Power Pool. I don't know that it goes
8 directly to any customer. Maybe it does.

9 It is unimportant to me where it went
10 particularly.

11 Q. Does this 1.8 million, is that what
12 you see as the benefit to Orange and Rockland?

13 A. Yes. That is the bottom-line, that's
14 a bottom line number that they recovered, which is
15 added to their revenue and, therefore, is a
16 benefit. It is power that they would not have
17 sold otherwise.

18 Q. If power were sold in the future to
19 Con Ed customers, is that the same benefit that
20 Orange and Rockland would see?

21 A. Orange and Rockland, if it sells
22 power that it cannot sell otherwise, which
23 utilizes equipment that that is not otherwise
24 fully utilized, then it is a benefit to the Orange
25 and Rockland customers.

1 Q. Isn't it a cost to some customer?

2 A. In our society everybody simply pays
3 for everything they buy.

4 MR. MCGURREN: That's all.

5 JUDGE GLEASON: Any redirect?

6 MS. FLEISHER: Your Honor, it isn't
7 really redirect. I am afraid Mr. Fleisher forgot
8 a correction. It is a quotation from the Power
9 Pool book, and he can give you the citation, where
10 it refers to line 21, page 3, and line 22 he
11 omitted to tell what proportion of natural gas
12 orange and Rockland burns for fuel as against oil.

13 I wonder if we could accept that now,
14 only if he quotes directly from the Power Pool
15 book?

16 JUDGE GLEASON: Is there objection to
17 making that change in Mr. Fleisher's testimony?

18 MR. PRATT: I am sorry, Mrs. Fleisher,
19 could you say it one more time?

20 MS. FLEISHER: Mr. Fleisher will read
21 it and you can see whether or not you will object.
22 It is a quotation from volume 2, I believe, of the
23 1983 book and he will give you the page reference.

24 It refers to lines 22 and 23 on page
25 3.

1 The witness forget to tell how much
2 Orange and Rockland used of oil versus gas as fuel,
3 and I think it is important to this case, when it
4 is so often said --

5 JUDGE GLEASON: All right, you may
6 read it.

7 THE WITNESS: I haven't got it. I
8 know it is in the power book but I am not prepared
9 at the moment to go right to it.

10 (There was a pause in the proceeding)

11 MS. FLEISHER: Your Honor, maybe we
12 can bring it in tomorrow.

13 THE WITNESS: I know what the
14 information is but I can't quite put my hands on
15 it.

16 JUDGE GLEASON: Thank you for your
17 testimony.

18 MR. PRATT: Let me note that we are
19 distributing now a copy Power Authority 54, which
20 we had referred to earlier. We will be giving
21 copies to the board, the parties and to the court
22 reporter.

23 JUDGE GLEASON: I would like to say
24 before we get into the motion that the other day
25 the Parents organization delivered a motion for

1 approval and stipulation that had been agreed to
2 sometime ago which had not been submitted to the
3 director.

4 This was the one that related to the
5 preservation, production of documents which
6 related to the exercise of March 9. I just want
7 to say the board approved that.

8 Do you have a copy of this? It
9 apparently was not submitted. It was in the
10 record and approved at that time according to Ms.
11 Posner.

12 MR. LEVIN: I am familiar with the
13 motion being filed. I assume it is correct. I
14 believe that involves primarily FEMA.

15 JUDGE GLEASON: That's right, you are
16 right. It was signed by the staff and by Feinberg
17 and it related to FEMA and Ms. Potterfield.

18 Mr. Hassel isn't here, so I guess we
19 had better do it until next week.

20 MS. MOORE: I remember the motion and
21 I have seen it and I know that the stipulation was
22 signed.

23 JUDGE GLEASON: Why don't we put it in
24 the record as approved by the board. If there is
25 any problem with it we can refer it to Mr. Hassel.

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(The stipulation is inserted as

follows:

UNITED STATES OF AMERICA
NUCLEAR REGULATORY COMMISSION

BEFORE THE ATOMIC SAFETY AND LICENSING BOARD

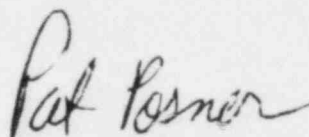
In the Matter of)	
CONSOLIDATED EDISON COMPANY OF NEW YORK	)	Docket Nos. 50-247 SP
(Indian Point Unit 2)	)	50-286 SP
POWER AUTHORITY OF THE STATE OF NEW YORK)	
(Indian Point Unit 3)	)	April 12, 1983

PARENTS CONCERNED ABOUT INDIAN POINT
MOTION FOR APPROVAL OF STIPULATION

In order to complete the record, Parents Concerned About Indian Point hereby respectfully moves the Board to approve the attached stipulations regarding the Intervenor's Observation of the March 9 radiological emergency preparedness exercise for Indian Point Unit 2.

These stipulations represent an agreed upon resolution of certain of Intervenor's requests in NYPIRG Motion for Preservation and Production of Certain Documents Relevant to the Exercise of March 9, 1983, dated February 22, 1983, and should be accepted by the Board.

Parents apologizes for the delay in submitting the signed stipulation for approval by this Board, and trusts that no party has been inconvenienced since all the agreed upon actions have been carried out by the respective parties.



Pat Posner

Parents Concerned About Indian Point
P.O. Box 125
Croton-on-Hudson, New York 10520

UNITED STATES OF AMERICA
NUCLEAR REGULATORY COMMISSION

In the Matter of x
CONSOLIDATED EDISON COMPANY . Docket Nos. 50-247-SP
OF NEW YORK (Indian Point, Unit 2) . 50-286-SP
POWER AUTHORITY OF THE STATE OF .
NEW YORK (Indian Point, Unit 3) x March 31, 1983

STIPULATION OF NRC STAFF, FEMA, NEW YORK STATE
REGARDING NYPIRG'S MOTION
FOR PRESERVATION AND PRODUCTION OF CERTAIN
DOCUMENTS RELEVANT TO THE EXERCISE OF MARCH 9, 1983

It is stipulated between Petitioner New York Public Interest Group (NYPIRG), the Westerchester Peoples' Action Coalition (WESPAC), Parent Concerned About Indian Point (Parents), Greater New York Council on Energy (GNYCE), Friends of the Earth (FOE), the New York City Audubon Society (NYC Audubon), West Branch Conservation Association (WBCA) and Rockland Citizens for Safe Energy (RCSE)^{1/}, and the New York State Energy Office representing the Executive Branch of New York State (New York State) and the Staff of the Nuclear Regulatory Commission (NRC Staff) with the agreement of the Federal Emergency Management Agency (FEMA)^{2/} as follows:

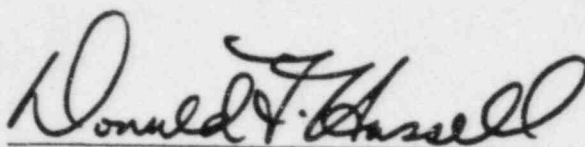
1) Petitioners withdraw their Motion of February 22, 1983.

^{1/} Amanda Potterfield, counsel for NYPIRG, has been authorized by the above-named Petitioners to sign this stipulation on their behalf.

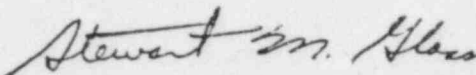
^{2/} Although FEMA is not a party to the above-captioned proceeding, it is the Federal agency primarily responsible for observing the off-site portion of the Indian Point emergency planning exercise. As such, FEMA voluntarily participated in the negotiation of this stipulation, and has made certain commitments reflected in this stipulation.

- 2) In exchange for this withdrawal FEMA, with the agreement of the Staff, agrees to provide information to representatives of Petitioners who may be present in the County Emergency Operations Center on the day of the exercise, but no sooner than the time at which the participants are informed, as to the location of exercise activities. FEMA, with the agreement of the Staff, agrees to notify the persons who control these locations that FEMA and the Staff have no objection to the presence of no more than two (2) Petitioner representatives at these locations. However, it is understood that the Staff and FEMA have no authority to require the parties who control these locations to permit the presence of Petitioner representatives. Petitioners agree that their representatives will merely audit the activities and will in no manner hinder or attempt to participate in the activities or discussions.
- 3) The Staff further agrees to preserve the following items and documents prepared in connection with the exercise until the Commission has rendered its decision in the above-captioned proceeding:
 - a) All draft reports prepared by the NRC team leader
 - b) Written reports, if any, submitted to the NRC team leader.
- 4) FEMA further agrees to preserve the following items and documents prepared in connection with the exercise:
 - a) The FEMA team leaders' reports and any drafts of those reports if they are materially different.
 - b) The reports submitted by the observers for FEMA to the FEMA team leaders.

- 5) FEMA, with the agreement of the Staff, also agrees that Petitioners shall be permitted to make a tape recording of the public post-exercise meeting scheduled for March 10, 1983.
- 6) FEMA agrees to preserve survey instruments and the information gathered therein pursuant to the verification effort undertaken by Argonne National Laboratories.
- 7) The State of New York, Radiological Emergency Preparedness Group, agrees to preserve a copy of the scenario and the individual evaluation sheets from the March 9, 1983 exercise and to produce a copy of the scenario used at the exercise in Westchester County on February 24, 1983.
- 8) Intervenors agree to preserve any and all observer reports generated by the intervenor observers during the exercise.
- 9) It is agreed that the custodian for the NRC Staff will be Edythe Becker.
- 10) It is agreed that the custodian for FEMA will be Stewart Glass.
- 11) It is agreed that the custodian for NYS will be Stephen Clemente.
- 12) It is agreed that the custodian for Intervenors will be Joan Holt.
- 13) It is further agreed that Intervenors reserve their right to reassert their Motion for Production of documents and that the NRC, FEMA and New York State reserve their rights to object to the Production of their documents.



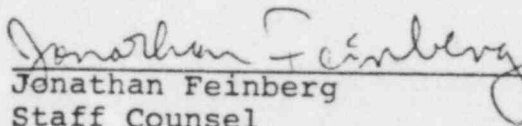
Donald Hassell
Counsel for NRC Staff



Stewart M. Glass
Regional Counsel
Federal Emergency Management Agency



Amanda Potterfield
Counsel
New York Public Interest Research Group



Jonathan Feinberg
Staff Counsel
New York State Department of Public Service
Appearing for New York State Energy Office
Representing the Executive Branch of
New York State

Dated:

1 JUDGE GLEASON: We will now consider
2 the motion made by UCS NYPIRC, members of the New
3 York City Council, which is a motion for
4 permission to present rebuttal witnesses on two
5 subjects: The subjects of prevailing winds and the
6 subject of sample surveys, et cetera.

7 I think the motion is fairly clear as
8 to its intent, what it is designed to confront.

9 So I will turn to Mr. Levin and to
10 whoever else wishes to talk in opposition to it or
11 in its favor.

12 Proceed, Mr. Levin.

13 MR. LEVIN: The Power Authority
14 opposes the motion, your Honor. It starts from
15 the premises 10 CFR 2.743 B requires that all pre
16 filed testimony be served at least 15 days prior
17 to the witnesses' appearance.

18 It seems that the effort by USC
19 NYPIRC and the New York City Council members to
20 include what they refer to as rebuttal testimony
21 is premised upon the concept of surprise -- at
22 least that that's the way I read their motion.

23 I would like to say in advance of
24 addressing the specific areas that they wish to --
25 as they phrase it -- rebut, that they do state

1 they had difficulties in locating witnesses, but
2 it seems to me that under these circumstances, and
3 particularly when I refer the board back to some
4 of the prefiled testimony where these topics were
5 discussed, that at a minimum, at a bare minimum,
6 we could have been told, the board could have been
7 told at a much earlier date that the intervenors
8 would seek to present rebuttal testimony and they
9 could have at that time sought the board's
10 permission to do so and we would have had an
11 opportunity to argue this at something other than
12 the eleventh hour.

13 We had no hint that any of this was
14 in the works, and the first time that the power
15 tort, and I am sure Con Edison, had any knowledge
16 that there was going to be such testimony offered
17 was when Ms. Potterfield handed us a copy of the
18 document, which I believe was yesterday afternoon.

19 Now, it is clear, in just reviewing,
20 particularly the Holt document, which is about 14
21 pages long, and obviously took a great deal of
22 thought and consideration, that this is not
23 something that they put together at the last
24 minute. They were clearly very much aware of
25 exactly what they wanted to cover, and yet the

1 board and all the rest of the parties were left in
2 the dark as to what that might be.

3 Moreover, the court clearly stated,
4 and I am referencing now the transcript, page 13076,
5 and this was in reference to the April 26 to 29
6 hearing period, that, "We are not going to be
7 hearing other witnesses on emergency planning and
8 the witnesses that are going to have to testify
9 are going to be testifying completely on the
10 matters that relate to the exercise."

11 "So this is not an open, you know,
12 open door to pick up testimony that should have
13 been delivered in the previous days as has been
14 allocated for that purpose."

15 This is exactly what the intervenors
16 are attempting to do in this case. Any concession
17 on this point is going to open up the door for all
18 the parties, and I can assure you that the Power
19 Authority has matters that came up on
20 cross-examination and also by questions to the
21 board that it could justify in the same way that
22 the intervenors have sought to justify their
23 rebuttal witnesses, where we could justify
24 rebuttal witnesses.

25 It is an interminable process if we

1 began down that path.

2 It is axiomatic when you have
3 cross-examination of witnesses that matters are
4 going to come up which aren't covered in detail in
5 the direct examination. Otherwise what's the
6 point in having cross-examination? It is always
7 going to be that way.

8 Let's go specifically -- I am going
9 to pass over the prevailing winds issue because
10 that is peculiarly one to Mr. Cohen, who is a Con
11 Ed witness, and go directly to the survey
12 testimony and the bystander testimony --

13 MS. FLEISHER: This is what I was just
14 going to bring up. Couldn't we take it up
15 item-by-item?

16 MR. LEVIN: I am on the items.

17 JUDGE GLEASON: There are just two
18 items.

19 I want to proceed the way the parties
20 want to proceed. If he wants to proceed this way,
21 I think we ought to let him proceed this way.

22 MR. LEVIN: Let's go directly to the
23 survey testimony and the bystander testimony.

24 Again, I remind the board the whole premise of
25 getting this in and for the late filing and notice

1 appears to be surprise.

2 The entire first part of Mr. Holt's
3 testimony, and I am now looking at most of pages
4 up to about 1 through 8, all of that appears to be
5 attempting to justify the reliability of
6 self-prediction in surveys. Now, that is no
7 surprise to the intervenors that that was to be a
8 topic covered by Mr. Lecher. I would refer the
9 board to page 10 of the Lecher testimony, and now
10 I am talking about the prefiled testimony, where
11 he states --

12 JUDGE GLEASON: What date did Dr.
13 Lecher and Dr. Dynes appear?

14 MR. LEVIN: I have the transcript
15 right here, Judge.

16 (There was a pause in the proceeding.)

17 MR. LEVIN: This was March 30, 1983.

18 At page 10 of the testimony Dr.
19 Lecher says, "An important point regarding both
20 the public and emergency workers is that their own
21 predictions as to how they would respond to
22 radiological emergency are of limited value. I
23 assign little credence to predictions that bus
24 drivers will not slow up or people will ignore the
25 plan even when such predictions are made by the

1 individuals themselves."

2 Well, if that is not notice of the
3 fact that self-prediction was an issue in that
4 testimony, I don't know how much more clearly it
5 could have been stated.

6 The intervenors had the opportunity
7 for discovery, where they could have ferret the
8 out as much informations on that as they wished,
9 in addition to have the prefiled testimony, and a
10 suggestion that during the cross-examination or
11 during examination by the board they were
12 surprised by that line of testimony is simply not
13 a suggestion that will hold water.

14 A similar problem exists with respect
15 to the bystander testimony that they claim to have
16 been surprised by.

17 If one were to look at page 4 of the
18 prefiled testimony of Dr. Lecher you will find the
19 following passage, "Particularly in the initial
20 phases of a reaction to disaster they" -- talking
21 about people -- "they become responsive to
22 authority."

23 That is is exactly what this
24 late-filed testimony attempts to address and it
25 was in the prefiled testimony, it was no surprise

1 to the intervenors it was going to be part of this
2 hearing and that it supported the position taken
3 by Dr. Lecher.

4 In fact, careful analysis, and if I
5 were to do a line-by-line analysis I am sure I
6 could pin it down more specifically, looking at
7 pages 8 through 14 of this proposed testimony of
8 Mr. Holt, one finds that the it is exactly the
9 kind of testimony that could have been provided
10 much, much earlier than the date we are confronted
11 with now.

12 It is obvious, although the
13 intervenors attempt to characterize this testimony
14 as narrow in scope, that the extent, the amount of
15 time necessary to prepare and cross-examine Mr.
16 Holt in particular, and to deal with some of the
17 assertions and allegations that he made will be
18 extensive, not to mention the amount of
19 cross-examination time that would be necessary to
20 deal with him during the hearing process itself.

21 It is too little, it is too late, the
22 arguments of surprise are simply incorrect and
23 unfounded.

24 JUDGE GLEASON: Mr. Levin, what do you
25 say with respect to the argument that a certain

1 element of unfairness has been visited upon these
2 parties supporting the motion because of the fact
3 that on the first issue they had stipulated the
4 testimony but that the new information really was
5 promulgated as a result of board questions to
6 those witnesses?

7 MR. LEVIN: It seems to me that the
8 most extensive testimony that was drawn out by the
9 board, in other words where more detail occurred
10 than was in the original filed testimony, was
11 probably in the case of Mr. Cohen on prevailing
12 winds.

13 My position on that is that we also
14 oppose any additional testimony on that and I
15 think that Mr. Farrelly will be able to address
16 this with more specificity than I. Certainly in
17 Mr. Cohen's prefiled testimony he references the
18 various studies that appeared to have been the
19 basis for the more detailed discussion that
20 occurred, I think as a result of Judge Paris's
21 questions when he was on the stand.

22 JUDGE PARIS: What was that study?
23

24 MR. LEVIN: I don't know the name off
25 the top of my head. I believe those are the

1 studies which formed the basis for his responses,
2 and probably initiated your questions in the
3 first place, and form the basis of the responses
4 he gave. It was in the prefiled testimony,
5 depositions of Mr. Cohen. I don't recall if
6 intervenors took depositions. Questions addressed
7 to him would have elicited the same amount of
8 detail that you secured on cross-examination.

9 Again I might say if there has been
10 an unfairness visited on the intervenors, It has
11 been visited equally. We have had the same
12 situations arise with respect to our witnesses
13 where testimony has been brought out on cross
14 examination by the board, which is not testimony
15 that we -- that is, by the intervenors -- where
16 it was not in the prefiled testimony, it was not
17 anything that we had seen at that level of detail,
18 and if we are going to start down this path of
19 rebuttal we can find areas where we believe we are
20 entitled to rebuttal also.

21 JUDGE GLEASON: I don't think you
22 have answered my specific point because I do think
23 it is kind of crucial to my position of this; that
24 is, ordinarily when you have a stipulation of
25 parties, ordinarily the board accepts the

1 stipulation, approved it and then that puts an end
2 to it.

3 In this case we had some questions emanated
4 from the board, with no one having an opportunity
5 to complete that or having an opportunity to meet
6 it, does that visit a degree of unfairness that
7 you think should be addressed?

8 MR. LEVIN: I don't think my response
9 would be any different. I think apparently the
10 board, or someone, conceded that this might go
11 beyond the scope of the direct testimony. There
12 have been many other occasions when the board has
13 asked questions of witnesses where I would argue
14 it went beyond the scope of the direct testimony.
15 So I don't see them being in any different
16 position than the licensees in that regard.

17 We also the point I initially made,
18 which is why is this the first we have heard of
19 this?

20 JUDGE GLEASON: I understand the
21 lateness argument, but there is an element here
22 that once you have stipulated you kind of waive
23 your right to ask any questions or ask if you have
24 ask questions, that kind of thing. It is that
25 kind of issue.

1 Mr. Farrelly.

2 MR. FARRELLY: Con Ed joins the Power
3 Authority in opposing the motion. I would like to
4 emphasize the extreme prejudice that granting the
5 motion would place on the licensees and other
6 parties in this proceeding. We are at this point
7 faced with an impossible schedule. To add further
8 to that is imposing a further burden.

9 I would also like to to emphasize the
10 prejudice to licensees of getting rebuttal
11 testimony on this one issue and being precluded
12 from filing rebuttal testimony on a whole host of
13 issues that we would like to file rebuttal
14 testimony on if we could.

15 We realize that the proceeding has to
16 come to an end, and the end is in sight. I think
17 granting the motion should open the door for other
18 parties to put in rebuttal testimony to address
19 issues that did come up on cross, came up during
20 questioning by the board.

21 I can recall Tuesday morning the
22 board asking some questions of a licensee witness,
23 and the licensee wanting to have some follow-up
24 questions and was precluded. The board precluded
25 further questioning in that area.

1 On the question of the Cohen
2 testimony, the areas that Judge Paris explored
3 were in his direct testimony. The testimony of
4 Mr. Cohen and the other members of the panel was
5 filed on June 7, 1982. Intervenors had more than
6 adequate time to pursue discovery, interrogatories
7 or depositions if they wished, and they didn't.

8 JUDGE PARIS: Can you refresh my
9 memory and tell me in case I have never been told
10 this, was the the research of Mr. Cohen in his
11 testimony reported in the meteorological update to
12 the FSAR, dated 1981?

13 MR. FARRELLY: I am at a disadvantage.
14 I cannot answer that question yes or or no.

15 MS. POTTERFIELD: May I be heard?

16 JUDGE GLEASON: Yes.

17 MS. POTTERFIELD: With regard to the
18 lack of notice, we are aware that it is some
19 hardship on the other parties and apologize for
20 that. On the other hand, the issues are very
21 narrow. Next week coming up is not nearly as
22 heavy as other weeks have been and the issues are
23 quite capable of being explored. We know that the
24 licensees have a consultant already on the issue
25 of sample surveys. I am sure they would be able

1 to prepare themselves.

2 We did, however, talk to Mr.

3 Brandenburg about our wish to present a rebuttal

4 witness on the prevailing winds issue. When we

5 attempted to get from the licensees a copy of the

6 FSAR, which is the subject of Mr. Gutten's

7 testimony, it goes without saying that we were

8 refused that by the licensees and so had to get a

9 copy in the public document room -- I am sorry, by

10 Con Edison.

11 So there was at least that amount of

12 notice about that issue.

13 There is a problem here in talking

14 about fairness among the parties given the order

15 of testimony, which is an order that we wanted to

16 have, we wanted to present our case first.

17 Since we did, that of course made our

18 positions very clear and I believe it is fair to

19 say that our positions were clear that the board

20 asked those questions that it asked of the

21 witnesses that we are talking about.

22 The board's question to Mr. Cohen --

23 rather first to Ms. Lamonica on page 11681 of the

24 transcript, went directly, as I read it, to the

25 testimony that was presented by intervenors and

1 the state Attorney General by Dr. Beahy.

2 We didn't know and we were unfairly
3 surprised because we hadn't understood that it
4 would be an issue, the question of how far the
5 winds would get, the winds from Indian Point,
6 hadn't yet been made into an issue. It had been
7 included in part of Dr. Beahy's testimony. As
8 Judge Gleason said when he first asked the
9 question, he imagined that the information was in
10 the safety analysis report but since that report
11 wasn't in the record he wished to have the
12 information in the record.

13 That was our first notice that that
14 information about meteorological conditions and
15 the prevailing winds might become an issue.

16 With regard to the human response
17 testimony about which we are offering Dr. Cole as
18 a rebuttal witness, what has come up in this
19 proceeding has been the question of what is
20 competent and material testimony on the question
21 of human response and behavior. As everyone is
22 aware, we had hoped to present a case that was not
23 a case of experts but a case of community people
24 who wanted to talk about their own particular
25 responses and how they would behave in the event

1 of an emergency within the ten mile-zone, which is
2 the place where they live.

3 We were precluded from doing that.
4 We were limited, therefore, in our case to the
5 hypothetical and scientific evidence presented by
6 social scientists and also by evidence presented
7 by sample surveys.

8 Those sample surveys become important
9 to our case in a way that they weren't before
10 because our case was built around the community
11 and we had hoped that the board would hear from
12 the community itself about what they expected they
13 would do and have to do in the event of an
14 emergency.

15 When it became so critical, of course,
16 that sample surveys might be the only way we could
17 present our case, it then became important for the
18 board to inquire of the licensees' experts in the
19 social science area about their opinion on the
20 utility of sample surveys.

21 For the first time the issue became
22 whether or not even sample surveys were good
23 evidence. We have had already been told that the
24 evidence from the community was not going to be
25 considered by the board and now suddenly we are

1 confronted with the possibility that the board
2 could discount even the sample survey evidence.
3 We felt unfairly surprised and want to present the
4 testimony of Dr. Holt about that.

5 The same thing is true of bystander
6 behavior. True enough, the word bystander appears
7 in Dr. Lecher's testimony but it is used in his
8 testimony in the way we understood it to be used
9 by social scientist, as bystanders. Suddenly, in
10 response to the board's questions, he uses
11 bystander to mean also people who are being
12 evacuated, people that we had always understood to
13 be referred to as victims or evacuees or potential
14 victims. Because he used that theory and Dr. Holt
15 discusses the research and bystander behavior, he
16 suddenly uses that to buttress his whole other
17 argument about people responding in a particular
18 way in an emergency.

19 It is critical to this case. It is
20 the intervenor's case that you cannot depend on
21 basic uniformed obedient responses, at least not
22 in this community, at least not to this emergency,
23 at least not under these emergency plans.

24 It was a new use of a theory and we
25 want to rebut it. We will make every concession

1 that we can to make it easier on the licensees.
2 We will be glad to present these witnesses on
3 Friday rather than Tuesday. We will do what we
4 can but we feel in order to have a complete and
5 full and accurate record on these very critical
6 issues to the intervenors, that the commission's
7 regulation of fundamental fairness requires that
8 we be allowed to present these two witnesses.

9 MR.BLUM: If I may be heard on one
10 area.

11 JUDGE GLEASON: Please make it brief
12 because I think the issues have been joined.

13 MR.BLUM: I think all of Ms.
14 Potterfield's arguments are well taken. I am only
15 going to address Mr. Cohen's testimony about New
16 York City, since my role as UCS NYPIRC attorney on
17 questions of risk. This was principally a risk
18 issue which cropped up in a very unforeseen way
19 during the on site emergency planning part of the
20 hearings. I am not sure whether the licensees are
21 focused on the same question specifically.

22 I have the transcript here, which has
23 Judge Gleason's questions on pages 11731 through
24 11733 that elicited the testimony of the
25 likelihood of a radiation plume traveling to New

1 York City.

2 I read through the testimony very
3 carefully of these witnesses and there was nothing
4 on the face of that testimony that would make it
5 at all foreseeable that this kind of issue could
6 come up in that context. If it had been at all
7 foreseeable, I never have concurred in a decision
8 to forego cross-examination on that, since it is a
9 rather central issue on the risk question.

10 MR. KAPLAN: I just want to make two
11 comments. I had a discussion it was with Mr.
12 Pratt on Monday, the 11th, indicating to him the
13 intent to make this motion. He indicated to me he
14 was going to have to speak the people at Shea &
15 Gould, who were dealing with the questions 3 and 4
16 for the Power Authority. There was some notice to
17 them an as of 4-11 and I know there were prior
18 discussions where representatives of NYPIRC tried
19 to seek out the information.

20 So although the motion papers
21 appeared yesterday, there was earlier notice.

22 Obviously there is difficulty in
23 knowing what the witness would say until they
24 could look at the documentation that Mr. Cohen
25 relied on.

1 Second of all, the problem of opening
2 the door would be in the broad sense a difficult
3 one. As the board recognize is, given the
4 stipulated nature of his testimony this would set
5 no precedent to any other rebuttal issue. It
6 really is different from any other situation.

7 I only want to add in a different
8 fashion, I represent the members of the New York
9 City Council. What is at issue here is whether or
10 not we are talking about the same case that Mr.
11 Beahy and the same one he has put in order. There
12 is a small issue of fact which I suggest that the
13 board, in order to be responsible to its mandate,
14 must consider, which is the validity and accuracy
15 of Mr. Cohen's testimony. We are offering it very
16 narrowly to do it. We won't take very much time
17 on this board's schedule.

18 MS. MOORE: Your Honor, may I make a
19 few points?

20 JUDGE GLEASON: Go ahead.

21 MS. MOORE: I don't want to repeat any
22 of the arguments that have been made. There are
23 just a few things I would like to raise and that
24 is on the question of the sample surveys
25 particularly, in the motion I believe it was

1 stated that this was brought up by the board on
2 redirect. In fact it was also brought up by the
3 intervenors themselves on cross-examination.
4 That's on page 11984 and 11990, where Doctors
5 Lecher and Dynes were specifically asked about
6 whether their public opinion polls had been
7 conducted around Indian Point.

8 As a matter of fact it was the
9 intervenors that used the words "public opinion
10 polls." So there is some cross-examination that
11 was conducted in that area. I don't believe that
12 that particular issue was first brought up on
13 redirect.

14 The second point I would like to
15 raise is that Ms. Potterfield just mentioned the
16 theory concerning victims in the bystander theory.
17 I would note for the board on page 8 of Dr. Dynes'
18 testimony he makes a statement about victims
19 aiding in emergencies. So that that subject was
20 in fact covered in the direct testimony.

21 I think these issues are somewhat
22 distinct from the issue of meteorology, although
23 the staff does believe that even the
24 meteorological testimony and the motion is
25 untimely.

1 MR. KAPLAN: Just one more sentence
2 that I did leave out.

3 JUDGE GLEASON: One sentence?

4 MR. KAPLAN: Yes.

5 JUDGE GLEASON: I will let you to see
6 whether you can do it.

7 MR. KAPLAN: One sentence. That at
8 the time the board questioned Dr. Cohen, Ms.
9 Potterfield was precluded by the board, upon a
10 request she made to this board, to ask Dr. Cohen
11 questions regarding the specific issue that we are
12 now addressing, on the basis that we stipulated to
13 the testimony.

14 JUDGE GLEASON: Is that true?

15 MR. KAPLAN: Unfortunately I am told
16 it did not appear in the record but I will go on
17 oath and swear to it.

18 JUDGE GLEASON: Ms. Fleisher, did you
19 want to get in this with something?

20 MS. FLEISHER: I will just say that I
21 thought the bleeding hearts business about the
22 dates when they would get the testimony and
23 reading to us something about 15 days, should we
24 need to be reminded, therefore, that all the
25 witnesses that the Power Authority and Con Ed

1 brought before us this week, their testimony is
2 dated April 12 and today is the 20th and I
3 received mine on the 15th and I worked very hard
4 all weekend.

5 So I think that they have no argument
6 whatsoever about preparation time, so forth. We
7 are all working very hard on this case and trying
8 to complete it.

9 As far as the other parties is
10 concerned, West Branch Conservation Association
11 joins in the motion, for plenty of reasons, if you
12 need to hear them and if you have run out of them
13 I will come back on.

14 JUDGE GLEASON: That won't be
15 necessary.

16 MR. LEVIN: I wanted to point out one
17 other thing to the board, which is that a
18 significant portion of this testimony bootstraps
19 in the erosion of public faith and authority
20 figures, which is justified in some convoluted
21 fashion as somehow supporting, I suppose, perhaps
22 the survey aspect of their contention. That's at
23 page 10 and it runs in and out throughout.

24 I was not aware that one of the
25 grounds for this motion was somehow what I know

1 Ms. Potterfield views as the exclusion of members
2 of the community from testifying in this hearing.
3 I have not this afternoon sat down and counted up
4 the numbers of the members of community who have
5 testified on behalf of the intervenors, but I can
6 assure you that that there has been several weeks
7 worth of that testimony.

8 JUDGE GLEASON: Give the board a
9 couple of minutes here to get our heads together.

10 (There was a pause in the proceeding.)

11 JUDGE GLEASON: The board, after due
12 deliberation, finds itself in somewhat of quandary
13 with respect to the motion, at least part of it.
14 The quandary is essentially this: We believe that
15 there has been adequate notice with respect to the
16 second issue that has been raised, the issue of
17 surveys and the bystander issue and there has been
18 adequate opportunity to put in testimony.

19 In fact, there is testimony still to
20 come in on that issue. Mr. Cesawine is still to
21 come in, which I presume he is.

22 Therefore, we do not think that that
23 argument has validity and, therefore, we rule that
24 witnesses in that area would not be permitted.

25 With respect to the meteorological

1 issue, in the restricted area we talk about, we
2 find ourselves in a little bit more of a problem
3 because we recognize that these questions were
4 asked in an area which is an area that New York
5 City had expressed quite an interest in the past.
6 It is one that perhaps there should have been some
7 testimony on, presented by them.

8 Nevertheless it was an issue in which
9 the board questioned on. Because it has that kind
10 of importance, we feel that somehow some method
11 ought to be worked out, if fairness can be assured,
12 to allow this witness to come in in that limited
13 area because we believe it is our basic
14 responsibility to assure fairness in these
15 proceedings.

16 Obviously, the board can authorize
17 rebuttal testimony if it feels that it is
18 necessary to complete the record, and we kind of
19 feel that in this instance.

20 However, we also feel in order to do
21 that two things have to take place. First of all,
22 the opposition of the licensees and the staff
23 should have an opportunity to depose the
24 individual.

25 Secondly, they should have an

1 opportunity to present a rebuttal witness with
2 respect to that testimony. Because otherwise they
3 could only do it on cross and that has a limited
4 purpose.

5 So I guess what we are ruling is that
6 we would like to hear that witness in that area
7 next week, within the time period we have left,
8 and we only have four days next week, and we would
9 like the parties to work out the best method of
10 doing it.

11 MR. LEVIN: I take it if he is to
12 appear, we are entitled to a deposition.

13 JUDGE GLEASON: We are entitled to a
14 deposition.

15 MR. KAPLAN: We have no objection.

16 MS. POTTERFIELD: The only
17 clarification I wanted to make is that if the
18 board were willing to hear Mr. Gut man on Friday,
19 that would be the best day for him. We can
20 arrange a time I think in the city for a
21 deposition.

22 JUDGE GLEASON: As far as the board is
23 concerned, you work out the schedule between you.
24 We already have I think one of the licensees
25 witnesses coming within the first of two days and

1 maybe you can get your witness in the last two
2 days.

3 JUDGE PARIS: Friday gives the
4 licensees maximum time.

5 MR. KAPLAN: There may be no other way
6 to do it if they want to hear him on Tuesday.

7 MR. LEVIN: We will work it out.

8 I don't think anyone has told the
9 board yet that we reached agreement that Dr. Cohen,
10 Bernard Cohen, will be first up Tuesday morning.

11 JUDGE GLEASON: That's what I was
12 referring to because Mr. Lewis had advised me of
13 that.

14 All right, so that is the ruling of
15 its board and with that we will see you tomorrow.

16 MR. MCGURREN: Before you close the
17 record I would like to express a concern that I
18 have expressed twice this week.

19 JUDGE GLEASON: Express that again. I
20 know what it is about but I guess it hasn't been
21 sinking in because you keep bringing it back.

22 MR. MCGURREN: We have two separate
23 panels that have been here essentially all week.
24 As a matter of fact, you indicated we might even
25 get to one of those panels tonight. I am

1 concerned about tomorrow. You did indicate that
2 Parents were would go at 3:30. We urge this board
3 to allow us to put both of our panels on and
4 precede Parents tomorrow. We are also concerned
5 about the amount of time we have tomorrow. We
6 would not mind starting a little earlier.

7 JUDGE GLEASON: That's a good idea.

8 MR. KAPLAN: I am scheduled first
9 tomorrow with a witness. I am not sure they can
10 get here any earlier. They are coming from Albany.

11 JUDGE GLEASON: If they are coming
12 that far they can stay awhile.

13 Why don't we schedule your panels to
14 start, at least the first one, and see how you go.
15 Let's start at 8:30.

16 MR. MCGURREN: That sounds fine.

17 JUDGE GLEASON: Any earlier than that
18 will be tough.

19 Is that all right because I know you
20 have studying and review?

21 MR. LEVIN: I don't think a half hour --
22 it makes a lot of difference in getting organized
23 in here but it doesn't make an a hill of beans in
24 finishing testimony. A half hour is not much at
25 the end of the day.

1 JUDGE GLEASON: We will see you all
2 tomorrow at 8:30 a.m.

3 (Hearing recessed at 6:45 p.m.)

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1 NUCLEAR REGULATORY COMMISSION

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3 This is to certify that the attached proceedings
4 before

5

THE ATOMIC SAFETY AND LICENSING BOARD

6

in the matter of: CONSOLIDATED EDISON COMPANY OF

7

NEW YORK (Indian Point Unit 2) -

8

POWER AUTHORITY OF THE STATE OF

9

NEW YORK (Indian Point Unit 3)

10

Date of Proceeding: Thursday April 21, 1983

11

Docket Number: 50-247 SP and 50-286 SP

12

Place of Proceeding: White Plains, New York

13

were held as herein appears, and that this is the

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original transcript thereof for the file of the

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Commission.

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Raymond DeSimone

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Official Reporter

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Ruth Bennett

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Official Reporter

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