NUCLEAR REGULATORY COMMISSION

ORIGINAL

## BEFORE THE ATOMIC SAFETY AND LICENSING BOARD

In the Matter of:

LONG ISLAND LIGHTING COMPANY : DOCKET NO. 50-322-OL

(Shoreham Nuclear Power Station)

DATE: Septemner 24, 1982 PAGES: 11,187 - 11,308

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Telephone: (202) 554-2345

1	UNITED STATES OF AMERICA
2	NUCLEAR REGULATORY COMMISSION
3	BEFORE THE ATOMIC SAFETY AND LICENSING BOARD
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5	In the Matter of:
6	LONG ISLAND LIGHTING COMPANY : Locket No. 50-322-01
7	(Shoreham Nuclear Power Station) :
8	x
9	Third Floor, B Building
10	Court of Claims State of New York
11	Veterans Memorial Highway Hauppauge, New York 11787
12	Friday, September 24, 1982
13	The hearing in the above-entitled matter convened, pursuant to recess, at 9:00 a.m.
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17	JAMES CARPENTER, Member Administrative Judge
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19	Administrative Judge
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1	APPEAR	ANCES:													
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1		CON	I E N I S		
2	WITNESSES:	DIRECT	CROSS REDI	RECT RECROSS	BOARD DISCUSSION WITH WITNESSES
3					
	T. Tracy Arrington,				
4	Frederick B. Baldwin, Robert G. Burns,				
5	William M. Eifert,				
6	T. Frank Gerecke,				
	Joseph M. Kelly, Arthur R. Muller and				
7	William J. Museler (Re	esumed)			
8	By Mr. Lanpher		11,192		
Ĭ	By Judge Brenner				11,216
9	By Judge Carpenter				11,219
	By Judge Brenner				11,221
10	By Mr. Lanpher		11,225		
11	By Judge Carpenter				11,236
	By Judge Morris				11,247
12	By Judge Brenner		11,251		11,249
12	By Mr. Lanpher		11,251		
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## PROCEEDINGS

- JUDGE BRENNER: Good morning, We are ready to
- 3 continue the cross-examination.
- 4 MR. EARLEY: Judge, I have two preliminary
- 5 things, if I may. Last night we discussed the document
- 6 that Mr. Lanpher requested and I informed him last night
- 7 that we would provide them with a copy of that
- 8 document. We did so early this morning.
- We thought that it would be most efficient to
- 10 give it up. There was some question about whether we
- 11 needed some clarification. I think the document
- 12 clarifies the situation and confirms Mr. Kelly's
- 13 testimony, and for the Board and for Mr. Lanpher's
- 14 information the panel is ready to answer questions, if
- 15 you want to clear up that point today.
- 16 The second preliminary matter: In response to
- 17 some questions, Mr. Eifert is also ready to provide some
- 18 information on dates of procedural changes regarding the
- 19 use of the master file. So if the Board and the County
- 20 want to get that information, he is ready to provide
- 21 that.
- JUDGE BRENNER: Okay. Unless you have a
- 23 problem, Mr. Lanpher, I wouldn't mind getting Mr.
- 24 Eifert's answer first, and then we'll leave it up to you
- 25 as to whether you want to pursue the document now or

1 later. MR. LANPHER: That's fine. I was not going to 3 proceed with respect to the document right away. 4 Frankly, I'd like to look at yesterday's transcript when 5 it comes in. So I was hoping that whenever we take the 6 morning break to have an opportunity to look at that. But why don't you go ahead first. JUDGE CARPENTER: Is there a copy of the 8 9 document for the Board to look at? MR. EARLEY: We will provide copies. 10 JUDGE BRENNER: Mr. Eifert? 11 12 Whereupon, T. TRACY ARRINGTON. 13

14 FREDERICK B. BALDWIN,

15 ROBERT G. BURNS,

16 WILLIAM M. EIFERT,

17 T. FRANK GERECKE,

18 JOSEPH M. KELLY,

19 ARTHUR R. MULLER, and

20 WILLIAM J. MUSELER,

21 the witnesses on the stand at the time of the recess,

22 resumed the stand and, having previously been duly sworn

23 by the Chairman, were examined and testified as follows:

24 WITNESS EIFERT: Mr. Lanpher, we had, I

25 believe it was yesterday and it may have been the day

- 1 before yesterday, in the testimony discussed the
- 2 procedural requirement that responsible engineer
- 3 maintain a file of the E&DCR's applicable to his
- 4 specifications, and I had indicated that that was in
- 5 addition to the files that are maintained in the project
- 6 official files and in the job books.
- 7 The procedural change where we deleted
- 8 requirement for the responsible engineer to maintain
- 9 that file occurred in March of 1978. That change was
- 10 made after we had developed sufficient confidence in the
- 11 change record mechanism as a mechanism for the engineers
- 12 to recognize what E&DCR's were outstanding against the
- 13 specifications.
- 14 FURTHER CROSS EXAMINATION
- 15 ON BEHALF OF INTERVENOR
- 16 BY MR. LANPHER:
- 17 Q Mr. Eifert, was this change only related to
  18 specifications? I mean, we have talked about drawings,
  19 specifications and procedures, I think in the past.
  20 Just so I understand.
- 21 A (WITNESS EIFERT) Yes, sir, it was only 22 related to specifications.
- 23 Q And with this change, did that mean that
  24 specifications in the field, so to speak, which we have
  25 talked about as being controlled by documents after

- 1 1978, there was not a requirement for them to be kept up
- 2 to date in the sense of E&DCR's being filed with the
- 3 specification?
- 4 A (WITNESS EIFERT) No, sir. We're talking a
- 5 responsible engineer on the project only. It was a
- 6 project unique requirement and did not affect the
- 7 document control practices in the field.
- 8 MR. LANPHER: Judge Brenner, should I
- 9 proceed?
- 10 JUDGE BRENNER: Yes.
- 11 MR. LANPHER: I'm going to go to a new topic.
- 12 BY MR. LANPHER: (Resuming)
- 13 O Gentlemen, yesterday I think it was you, Mr.
- 14 Eifert, were discussing engineering assurance audit 40
- 15 and the audit finding related to an EEDCR which was
- 16 stated to have been written against a document which
- 17 didn't exist. And you indicated that one of the
- 18 obstacles in how to handle a somewhat unique situation
- 19 was that you could not use an EEDCR to change a
- 20 manufacturer's drawing -- maybe that was you, Mr.
- 21 Museler -- or without the manufacturer concurring, at
- 22 least; is that correct?
- 23 A (WITNESS MUSELER) No. Mr. Lanpher. I believe
- 24 what I indicated is that an EEDCR can be used to change
- 25 manufacturer's drawing, but in this particular case the

- 1 manufacturer's drawing would not be the official drawing
- 2 of this particular component, because the design
- 3 responsibility was transferred from General Electric to
- 4 Stone & Webster.
- 5 This is -- there may be a few other instances
- 6 of this type of a situation in the project, but they are
- 7 very, very unique. Normally, an EEDCR can be used to
- 8 change a manufacturer's drawing. But the manufacturer,
- 9 in this case General Electric, was not the design
- 10 organization.
- 11 By agreement, Stone & Webster had taken the
- 12 responsibility for designing that component.
- 13 Q Mr. Museler and the panel, I'd like to direct
- 14 your attention, then, to several audit findings where
- 15 there was a question about whether E&DCR's were being
- 16 used correctly in terms of the changes that they were
- 17 authorizing. I'd like to direct your attention to
- 18 engineering assurance audit 13, page 2 of that audit,
- 19 date April 1975, and item 1 at the top of the page.
- 20 This finding indicates, does it not, that
- 21 EEDCR's being used to document changes to manufacturer's
- 22 drawings is cited as a problem, at least, requiring
- 23 corrective and preventive action; is that correct, Mr.
- 24 Eifert?
- 25 A (WITNESS EIFERT) Mr. Lanpher, I think I'd

- 1 better try to give you some of the history of this
- 2 situation with manufacturer's drawings and the
- 3 development of the procedures to control, to provide
- 4 mechanisms for use of EEDCR's with respect to changes to
- 5 manufacturers' drawings.
- 6 The engineering assurance procedure for use of
- 7 EEDCR's to make changes addresses changes to drawings
- 8 and specifications to support field and shop work. That
- 9 was the original wording, if you will, of the procedures
- 10 as issued in the very early seventies, '72, I believe.
- 11 In that context, it was the initial intent of the
- 12 procedures to apply to Stone & Webster drawings and
- 13 Stone & Webster specifications, changes to those.
- In August of 1975, we made a change to the
- 15 procedures to clarify that specific intent that we were
- 16 talking changes to Stone & Webster drawings and
- 17 specifications. At that time, or at least as we
- 18 initially developed the procedures for use of EEDCR's,
- 19 we had not anticipated that we would have a similar need
- 20 for changes to manufacturer's drawings. The process
- 21 with manufacturer's drawings was and still is the
- 22 primary change mechanism, to provide for project
- 23 engineering to communicate directly with the supplier,
- 24 for the supplier to process the change through his
- 25 mechanism, and submit to Stone & Webster a revised

1 design.

It has become -- it became evident on the

3 Shoreham project in the 1974-75 time frame that there

4 were going to be situations where, to support the field

5 schedule, it would be necessary to work quickly to get

6 the supplier to authorize a change to his design. What

7 we're seeing in audit 13 on page 2 is an audit finding

8 where the auditor has noted that the project is using

9 the E&DCR's to change manufacturer's irawings. The

10 auditor believed he properly understood the intent of

11 our E&DCR's procedures to apply to Stone & Webster

12 drawings, although it was not specifically a restriction

13 in the procedure at that time, and the auditor noted the

14 finding.

The action at this point was for the project
to issue a project instruction to describe their control
and review process for such E&DCR's. At that same time,
the auditors did communicate with the
design and control procedures people in engineering
assurance to ensure that the practice being used on the
project was not in violation of our design control
practices.

The subsequent audits that we will discuss -
24 and I don't know if we want to take them in your order

25 or my order --

- 1 Q I'd like to go in my order.
- 2 (Pause.)
- 3 A (WITNESS EIFERT) The result of this audit 13
- 4 on page 2 was that the project issued a procedure, a
- 5 project unique practice, to control the use of these
- 6 ECDCR's. That was the corrective action.
- 7 The procedure did make it clear that the
- 8 normal practice was to revise the drawings with the
- 9 suppliers and that these were to be used only in the
- 10 situation where the changes were urgently needed to
- 11 support the construction schedule, and that established
- 12 the mechanisms to control the practice.
- 13 Q As of the time that this audit finding was
- 14 made in April 1975, it was a deficiency, however,
- 15 against your procedure, or at least that's what it is
- 16 described as here?
- 17 A (WITNESS EIFERT) I wouldn't classify it as a
- 18 deficiency. The project was processing those change
- 19 EEDCR's as a change to the review and approval
- 20 requirements of our then-existing EAP for EEDCR's. The
- 21 auditor did not identify any problems in the review
- 22 process or in the documentation of the changes. The
- 23 concern that we see here is an interpretation of what
- 24 was the intent of the procedures, although the wording
- 25 of the procedure was not very specific.

- 1 Q Then you disagree with this audit finding?
  2 The first line of the page that we're on describes these
  3 as deficiencies.
- 4 A (WITNESS EIFERT) Mr. Eifert, in 1975, at this
  5 time I was supervisor of the design control procedures.
  6 I had not recalled this one until we were able to
  7 discuss it in preparing for these hearings. But looking
  8 at the procedure in development at the time, when the
  9 auditors brought this to my attention back then and I
  10 advised that the project's corrective action was
  11 appropriate, it was my judgment that the project was not
  12 performing in any sort of a deficient manner, that they
  13 were doing the appropriate work with respect to
  14 controlling the situation.
- And I also was aware that we had plans to

  16 address the situation of how to use and when to use the

  17 E&DCR's to change manufacturer's drawings. So in the

  18 context of my position and interpretation back in 1975,

  19 I do not call this a deviation in that sense.
- 20 Q Mr. Eifert, if I understand you correctly,
  21 then, you took action as part of the corrective and/or
  22 preventative action which is called for under this audit
  23 observation to give proper instructions or to clarify
  24 this situation; is that correct?
- 25 A (WIINESS EIFERT) Mr. Lanpher, I indicated

- 1 that the project did, as a result of this finding, issue
- 2 an addendum to their project instructions to ensure that
- 3 there was -- to ensure that the instructions to the
- 4 engineers were specific with respect to the situation of
- 5 using EEDCR's to revise or make urgent changes in the
- 6 manufacturer's drawings.
- 7 Q Mr. Eifert, I'd like to turn your attention
- 8 now to engineering assurance audit 21, audit observation
- 9 008 and item 1 thereof, dating from April 1977. Mr.
- 10 Eifert, this observation indicates, does it not, that
- 11 there is no procedural guidance on how changes to
- 12 manufacturer's documents would be authorized or recorded
- 13 to ensure incorporation; is that correct?
- 14 A (WITNESS EIFERT) Mr. Lanpher, this is an
- 15 audit observation that was written against the
- 16 engineering assurance procedural group, indicating that
- 17 we had not developed specific guidance in the corporate
- 18 standard procedures, the engineering assurance
- 19 procedures, on how to address the issue of changes to
- 20 manufacturer's drawings.
- As a result of this observation, the
- 22 engineering assurance procedures were changed and now do
- 23 contain that specific guidance. I should emphasize
- 24 again, however, that as early as 1975, as a result of
- 25 the audit that we looked at a moment ago, project audit

- 1 13, the project specific instruction did exist and
  2 procedures were in effect for the work being done for
  3 the Shoreham project.
- Well, Mr. Eifert, doesn't this audit finding in engineering assurance audit 21 go right to the same general subject matter of handling, as in engineering assurance audit 13, namely the handling of changes to manufacturer's drawings when the EEDCR mechanism is used?
- 10 A (WITNESS EIFERT) Mr. Eifert, this is the same
  11 subject area. I know it's repetitive, but this is with
  12 respect to the auditor's recognition that a standard
  13 practice was probably necessary as compared to the
  14 project specific practice that had been established on
  15 Shoreham as a result of project audit 13.
- 16 Q And would it be fair to state, Mr. Eifert,
  17 that the corrective and preventive action or
  18 instructions that were promulgated after engineering
  19 assurance audit 13 had not completely eliminated the
  20 problem, since a similar problem was determined to exist
  21 in 1977?
- 22 A (WITNESS EIFERT) No, sir, it would not be
  23 fair to say that. The decision on whether or not we
  24 change our corporate standard practices is not a
  25 decision that is necessarily needed immediately when a

1 project unique practice is identified.

The situation here again is, the Shoreham 3 project identified a need, took the necessary preventive 4 action with respect to establishing a clear guidance on 5 the project with respect to how to use the E&DCR's for 6 obtaining changes to manufacturer's documents. Again, 7 the situation with audit observation 008 from project 8 audit 21 reflects the input back from the audit program 9 to the corporate standard procedural program as feedback 10 used to determine what, if any, changes will be made to 11 our corporate standard design control procedures. Was it determined that after this audit 13 observation 008, that further guidance would be required 14 in this area, and was such further guidance provided? 15 A (WITNESS EIFERT) After audit observation 008 16 was issued, there had been changes made to our standard 17 practices to incorporate mechanisms for utilizing 18 EEDCR's to change manufacturer's drawings. I would like 19 to also emphasize that what we are seeing here is the 20 feedback mechanism that we use with respect to the 21 project's implementation of the procedures, as a 22 mechanism to upgrade our corporate standard design 23 control procedures. That is a normal practice and something that 24

24 That is a normal practice and something that 25 we look for specifically to give us feedback to upgrade

- 1 and improve the efficiency, if you will, of our standard 2 procedural system.
- 3 Q Mr. Eifert, I'd like to turn your attention to
- 4 engineering assurance audit 23 and specifically
- 5 observation 041 and items 3 and 10 thereof. I ask
- 6 whether these are instances where personnel were
- 7 approving EEDCR's behind the scope of their authority.
- 8 (Panel of witnesses conferring.)
- 9 A (WITNESS EIFERT) Mr. Lanpher, I would like to 10 restate or rephrase the question so I have the specific 11 question.
- 12 Q Why don't I do it for you, Mr. Eifert. My
  13 question was with respect to items 3 and 10 of this
  14 audit observation, are these instances where the EEDCR
  15 system is being utilized beyond its intended scope? And
  16 if you want to take the items separately, that's just
  17 fine.
- 18 A (WITNESS EIFERT) Mr. Lanpher, I will respond
  19 first to item 10. This audit identified two E&DCR's
  20 that were written to document changes to elementary
  21 diagrams, ESK's, and logic diagrams, LSK's. These are
  22 Stone & Webster drawings, diagrams, if you will, and our
  23 practice has been and is to not use the E&DCR except for
  24 changes to those documents immediately used by
  25 construction.

1 In that sense these are an example where two

2 EEDCR's had been issued to change these documents. The

3 situation with these two were that they were listed on

4 the change record, there was no question asked with

5 respect to the proper review and approval. They had

6 been properly reviewed and approved.

7 The specific incidences were determined to be

8 unusual circumstances and it was not identified to an

9 extent beyond the specific EEDCR's. As part of the

10 corrective action, the project incorporated those two

11 specdific EEDCR's and follow up indicated that --

12 follow-up by engineering assurance auditors indicated

13 that it had been an isolated instance of use of the

14 EEDCR's for this thing, and no further problems were

15 identified.

16 Q Mr. Eifert, does that finish your answer on

17 number 10?

18 A (WITNESS EIFERT) Yes, sir.

19 A (WITNESS MUSELER) Mr. Lanpher, on number 10,

20 I'd just like to add something to that. As Mr. Eifert

21 indicates, the particular engineers in the case of these

22 two EEDCR's did write EEDCR's against these documents

23 and the requirements of the engineering assurance

24 procedure for the reasons noted by Mr. Eifert did not

25 allow the use of the E&DCP system for these particular

1 types of drawings, because they are not generally used 2 in construction, although they are used in the startup 3 operation.

What we see here is a deviation from the procedure, but one that clearly has no relationship at all to the design control of the plant and certainly not to the safety of the plant. The EEDCR's were noted, that that's how the auditor could observe that someone had written an EEDCR against either an ESK or an LSK type drawing.

So the design control system was in effect and would have ensured that these E&DCR's were incorporated and that anyone who was going to use those drawings would know that the E&DCR's had been written against them. That's not to say that it was not a deviation.

If It was. I just wanted to point out that this particular wind of deviation from the engineering assurance sprocedure is one that, while it is a deviation, bears no prelationship to, certainly to the safety of the plant.

Where the elementary diagrams and the other diagrams that are the elementary diagrams and the other diagrams that are and mentioned?

25 A (WITNESS EIFERT) It's very simply a Stone &

- 1 Webster management decision that the preferable method,
- 2 the required method, for revising diagrams such as the
- 3 elementary and loop diagrams that we're discussing here
- 4 is to revise those diagrams. The policy is established
- 5 that way in general recognition that changes to these
- 6 diagrams are not normally of the type that are needed to
- 7 ensure that construction work proceeds on schedule.
- 8 The primary purpose of the EEDCR is to provide
- 9 that interface between construction and engineering.
- 10 These documents in the normal situation do not serve
- 11 that primary purpose, and management has insisted that
- 12 we maintain a policy of revising those documents as a
- 13 mechanism for changing them, I guess, simply stated, to
- 14 keep the process as simple as possible.
- 15 Q Mr. Eifert, you in an earlier answer indicated
- 16 that, or you implied, that you didn't think this was a
- 17 serious matter here because these changes by the EEDCR
- 18 method had undergone review and approval and had been
- 19 adopted. Isn't that review and approval mechanism
- 20 supposed to, among other things, determine whether it's
- 21 proper to use an EEDCR for that purpose?
- 22 A (WITNESS EIFERT) We have today a mechanism
- 23 built into the procedure for a specific review for
- 24 appropriateness of the E&DCR. In this time frame, I
- 25 don't believe we had a specific responsibility assigned

1 for that purpose in the procedure.

- 2 Q So the review and approval as of October or 3 early November 1977 would not have included review to 4 determine that it was proper to use an EEDCR in this 5 instance?
- A (WITNESS EIFERT) Not a formally documented 7 review, which is the review that I have referred to that 8 was added to later versions of our EAP for controlling 9 E&DCR's. As I indicated, Mr. Lanpher, it was 10 established by the project that this was an unusual 11 circumstance isolated to these specific things. The 12 changes had been incorporated. The project, based on 13 the engineering assurance auditor's subsequent look to 14 determine if there were any additional E&DCR's being 15 used for this purpose, indicated that the project 16 preventive action in this case was effective, the 17 preventive action being to advise people again on the 18 use of E&DCR's. It had been effective in that we did 19 not observe further use of E&DCR's with respect to ESK's 20 and LSK's.
- Q Mr. Eifert, why don't we go back to item

  22 number 3 of this audit observation. I think you were

  23 going to respond to my initial question whether this was

  24 an example of using an E&DCR beyond the scope of

  25 someone's authority.

A (WITNESS EIFERT) This situation, Mr. Lanpher,
2 is a totally different situation than those that we have
3 been discussing. This situation reflects the situation
4 where proje engineering had changed some specification
5 requirements to provide construction criteria, criteria
6 which the construction resident engineer would apply in
7 building the plant.

8

22 application.

Included in that change to specification was a

9 mechanism by which construction would provide feedback
10 to engineering with respect to the application of that
11 criterion. As an example, the criteria provided
12 installation tolerances and provided a mechanism by
13 which the construction could install to those tolerances
14 and use an E&DCR to document the actual installed
15 condition, as a mechanism primarily to provide feedback
16 to project engineering on the specific installation.
17 There were also, as I recall these procedures,
18 mechanisms by which tolerances were specified, but prior
19 to construction being allowed to use those specific
20 tolerances they needed to obtain engineering approval of

I do not know specifically the EEDCR's that 24 were involved in this particular instance, but the 25 situation we're seeing here is that the resident

21 that, and the EEDCR again would be used for that

- 1 angineer was implementing that mechanism and the auditor
- 2 is reporting that he is approving changes that are
- 3 slightly beyond his authorized responsibility. The
- 4 corrective action review did identify that there were 11
- 5 EEDCR's in that category and they were subsequently
- 6 acted upon as appropriate by engineering.
- 7 This was again a unique situation with
- 8 application of the project change mechanism as described
- 9 in the change to the specifications.
- 10 Q Mr. Eifert, I'd like you now to look at
- 11 attachment 27 to your prefiled testimony, site
- 12 engineering audit 12, I believe. And I'd like you to
- 13 look at audit observation 146.
- 14 (Panel of witnesses conferring.)
- 15 Q Mr. Eifert, is this an example where EEDCR's
- 16 are being used improperly to change, well, in this case
- 17 a vendor's document?
- 18 A (WITNESS EIFERT) Mr. Lanpher, this is again a
- 19 situation that the Shoreham project has encountered,
- 20 which has resulted in the need to generate a unique
- 21 practice. The vendor instruction manuals that are
- 22 referred to here are manuals that are provided by
- 23 equipment manufacturers with the equipment and used by
- 24 the plant personnel, and in this specific instance the
- 25 startup personnel in their activities.

The situation here was also that there was and

2 had not been anticipated even in 1981 when this audit

3 was done, that there would be a need for urgent changes

4 to such instruction manuals. These manuals are

5 provided, as I indicated, by the equipment manufacturer

6 and we did not recognize that there would be a need to

7 make any major changes to those.

14 can be used at the Shoreham plant.

21 responsibility.

The situation that the Shoreham project has 9 encountered is that during startup they have identified 10 some need to change the instruction manuals. They 11 initially contact the vendor and discuss the changes 12 with them, in an attempt to get the manufacturer to 13 revise his instruction manual and submit it so that it

In many cases here, we're talking equipment
that has been delivered and there is little incentive
for the manufacturer to revise instruction manuals
specific for their need at the Shoreham station. They
are, however, willing to discuss the changes and
authorize the changes as is appropriate within their

Therefore, this is again a unique situation

that they have encountered during the startup program.

The project is documenting these situations on EEDCR's.

The auditor, who I was able to talk to in this

- 1 particular case, indicated that there was no concern at
- 2 all with his review of how the project was processing
- 3 the specific E&DCR's, both with respect to the review
- 4 process, including as I indicated the contacts to the
- 5 vendor to get his authorization, and with respect to the
- 6 change control mechanism.
- 7 These are being included on the master log to
- 8 ensure there is full control of these.
- 9 I think I indicated yesterday, Mr. Lanpher,
- 10 that design process for a nuclear plant is a very
- 11 complex process. We have standard design control
- 12 procedures for controlling that process at Stone &
- 13 Webster. We have these unique situations that come up.
- 14 We can't anticipate in advance every condition that a
- 15 project is going to encounter.
- 16 This is an example of where they have
- 17 encountered a unique situation. The project, from a
- 18 design control standpoint, utilized the EEDCR very
- 19 effectively, fully in compliance with our design control
- 20 program. The observation we're seeing here reflects
- 21 primarily the lack of a practice within our standard
- 22 procedures for this specific aspect.
- 23 I again emphasize, the project was fully
- 24 acting, in documenting any changes within all the
- 25 requirements of our design control program --

- 1 Q I don't understand that, Mr. Eifert. Why was
- 2 -- when I read this audit observation, sir, it was my
- 3 understanding that the use of these E&DCR's in this
- 4 manner was not permitted under your EEDCR program,
- 5 absent some change for clarification of that program to
- 6 permit this. That was the purpose of this observation.
- 7 (Panel of witnesses conferring.)
- 8 A (WITNESS EIFERT) Mr. Lanpher, let me clarify
- 9 that with two points. First, I'd like to refer back to
- 10 my statements with respect to fully in compliance with
- 11 our design control program. In that context, I was
- 12 making specific reference to the Stone & Webster quality
- 13 assurance program that we have as applicable to the
- 14 system project.
- 15 In there, we make commitments to control the
- 16 design and to ensure that, for example, including to
- 17 ensure proper review and approval and so forth. In that
- 18 respect, the project in what they were doing fully
- 19 complied with our design control program commitments.
- 20 The specific instructions that we are discussing here
- 21 are instructions that are required by the procurement
- 22 specifications to be submitted for use by the plant
- 23 personnel.
- 24 One interpretation that would be an
- 25 appropriate interpretation with respect to our

- 1 procedures would be that to change these documents would
- 2 be to change the specifications. The audit did not
- 3 choose to look at it specifically that way, but rather
- 4 looked specifically to the detail contained in our
- 5 engineering assurance procedures with respect to vendor
- 6 instruction manuals.
- 7 The EEDCR's were being appropriately reviewed
- 8 and approved as if there was a specification change, I
- 9 believe. If we wanted to look at it from that
- 10 standpoint and if the auditor had made that judgment,
- 11 there would not have been a finding. The auditor
- 12 identified it as a specific type of vendor document in
- 13 his judgment. He processed the audit observation in
- 14 that light.
- 15 Q And by "in that light" you mean in the light
- 16 of his belief that it was a noncompliance with EAP 6.3,
- 17 correct?
- 18 A (WITNESS EIFERT) Mr. Lanpher, the auditor
- 19 would have recognized that EAP 6.3 did not specifically
- 20 identify or reference to vendor instruction manuals. As
- 21 I indicated, this is a unique situation that we have not
- 22 anticipated in our standard programs. The project was
- 23 using EEDCR's in precisely the same manner that they
- 24 used the E&DCR's to change the manufacturer's drawing.
- 25 I did not specifically talk to the project people, but

- 1 I'm sure at the time they did not believe it was in any
- 2 way a deviation to the procedures, because they would
- 3 not have been making the distinction between a
- 4 manufacturer's drawing and a vendor instruction manual.
- 5 And they followed the basic same review approval
- 6 documentation and control process for that.
- 7 From my standpoint in the engineering
- 8 assurance division, this to me represents in the primary
- 9 aspect of this type of operation again the feedback that
- 10 it gives to our standard program to take a look at the
- 11 standard program, to ensure that we have the necessary
- 12 detailed instructions that provide for the situations to
- 13 be encountered on the project.
- 14 And in no way does it give me any concern with
- 15 the practice being implemented on the Shoreham project.
- 16 A (WITNESS MUSELER) Mr. Lanpher, perhaps a
- 17 typical type example might serve to make this clearer.
- 18 Normally what would occur, the vendor's instructions
- 19 manuals are required as part of the specification and
- 20 they would be received and reviewed by the engineers
- 21 prior to acceptance. At that stage, if there were
- 22 changes or comments that the engineers wanted to make
- 23 they would deal with the manufacturer or the vendor and
- 24 get whatever changes were appropriate incorporated in
- 25 the document and the document would be reissued and

1 would go into the files corrected.

Once the startup phase of that particular

quipment begins, either the initial checkout or the

preoperational testing, many of the preoperational test

procedures are based upon information in the vendor

manuals, as well as the method of checking out the

quipment and the method of maintaining the equipment

and the method of operating the equipment.

At that stage, the startup organization is in

10 a scheduled test period, and if in the process of

11 writing or implementing their testing procedures they

12 uncover a need to change the vendor's instruction

13 manuals for whatever reason -- for instance, I'll just

14 pick an example: the vendor instructions in the case of

15 a skid-mounted piece of equipment might require certain

16 setpoints on relief valves or flow rates. The vendor

17 may call for certain flow rates through a heat exchanger

18 mounted on a diesel generator, for instance.

19 If for whatever reason there appears to be a
20 need to deviate from those vendor instructions, to have
21 a different setpoint on a valve or a different flow rate
22 higher or lower than the vendor's instruction manual
23 calls for, the startup organization would contact the
24 manufacturer, the vendor, and determine whether or not
25 -- they would either do it directly or they would have

1 the engineers do it -- to determine whether or not they

2 could make the appropriate changes that they felt were

3 necessary in order to operate the equipment properly or

4 to complete the test properly.

At that point, there is simply no time to go

6 through the process of commenting on, sending back,

7 revising, and then sending back to the site again the

8 vendor instruction manuals, and obviously it has to be

9 done on a much more real time basis. So the initial

10 contact is with the organizations whose requirements,

11 the vendor's requirements, as indicated in the

12 instruction manuals, need to be changed, and that is

13 either done directly by startup initially or it's done

14 in many cases by referring it to the engineering

15 organization, who then contacts the vendor.

In any case, what the engineers were doing is

17 utilizing the EEDCR's to make sure that those changes

18 got properly documented in a controlled system and

19 listed against a specification, hence against the vendor

20 instruction manual, so that the changes to the vendor

21 instruction manuals were done informally, that

22 information would not be captured in the document

23 control system.

24 So I think Mr. Eifert can more properly

25 address whether this technically is a discrepancy in one

1 of the EAP's. It's not clear to me either way, but I
2 think the facts of the situation are that this mechanism
3 was used in order to ensure that any changes in the
4 vendor's requirements were documented, cleared with the
5 verdor and cleared through the engineering department,
6 so that there were no changes that were in violation of
7 any of the specification requirements.

8 0 Mr. Museler --

JUDGE BRENNER: Excuse me. As I hear these
lo long answers, these seem to go mostly, if not
exclusively, to the first sentence of the description in
audit 146, which we're looking at, that is whether or
not it was proper to use an EEDCR. What about the
finding of the auditor in the second sentence, that in
feect, given the use of EEDCR's, the auditor says, in
addition the EEDCR's lack documentation of review by the
discipline responsible for the document affected by the

19 What did the auditor mean by that part?

20 (Pause.)

21 WITNESS EIFERT: Judge Brenner, I believe that
22 that comment was with respect to the lack of
23 documentation on the specific E&DCR's with respect to
24 the contact that was made with the vendor.

25 JUDGE BRENNER: Well, that's what I think

1 also.

You stated earlier, Mr. Eifert, that if this 3 tul been a specification it would have been perfectly 4 okay to proceed this way. But would it have been 5 perfectly okay to issue an EEDCR, assuming an EEDCR is 6 correct to issue against the base document, without 7 having the review process as to the change? WITNESS EIFERT: Your observation I believe, 9 Judge Brenner, is correct. The specific instructions 10 for processing specification changes would not require 11 any contact to the vendor to get his concurrence. The 12 context in which I was describing the possible 13 interpretation of the use of an EEDCR for such purpose 14 was in the context that it is a specification 15 requirement that the vendor supply instruction manuals. I think the key point here is that, yes, our 16 17 standard procedures do not provide specific detailed 18 instructions to the people with respect to how to handle 19 vendor instructions manuals. The people doing the work 20 didn't ignore design control. They recognized the 21 appropriate mechanism or an appropriate mechanism. They 22 recognized the need to provide documentation to control 23 the situation in a formal manner, and they implemented 24 that.

25 JUDGE BRENNER: Well, I am still a little

- 1 confused. I'm not worried about the paper argument as
  2 to whether or not an E&DCR can be issued against an
  3 instruction manual, given your view as to maybe it fits
  4 within the terms of the procedures and maybe it
  5 doesn't.
- But in any event, in substance it tracks and I

  7 understand that portion of your answer. But you're also

  8 telling us that through the method applied here all the

  9 right reviews and concurrences were nevertheles in fact

  10 performed before the change was implemented in a fairly

  11 rapid time frame, because of the need for a fairly rapid

  12 time frame.
- But one of the concerns of the auditor as I

  14 read these words here is that in fact that review has

  15 not been conducted, and under the detail use of the

  16 EEDCR's the thought seems to be repeated by the vendor,

  17 by the auditor, where he states, "Vendor concurrence to

  18 changes made to vendor requirements is therefore not

  19 provided."
- So how do you know all these proper

  21 concurrences took place? I thought that one of the

  22 concerns of the auditor is because of the way this was

  23 used, beyond the fact as to whether or not an EEDCR is

  24 okay in the first place. He's not sure if the in-fact

  25 review took place, which was what I am understanding at

- 1 the moment also.
- 2 (Panel of witnesses conferring.)
- 3 WITNESS EIFERT: Judge Brenner, I'll answer
- 4 the question with respect to my knowledge of the
- 5 situation. Mr. Museler has additional knowledge. To
- 6 the best of my recollection, in my discussion with the
- 7 auditor who performed this audit he advised me that the
- 8 vendor contact was being made with respect to these
- 9 changes, and it was in that context that I had indicated
- 10 that the wording with respect to the vendo: concurrence
- 11 was with respect to the documentation.
- 12 Mr. Museler has additional information which I
- 13 was not aware of on that matter.
- 14 JUDGE BRENNER: Would you agree, however, that
- 15 what you just told me is apparently inconsistent with
- 16 the cold words here, or at least you can't tell that
- 17 from the cold words here?
- 18 WITNESS EIFERT: Yes, I would agree. Auditors
- 19 are very pessimistic people.
- 20 WITNESS MUSELER: Judge Brenner, I am familiar
- 21 with --
- JUDGE CARPENTER: Before you go on, may I ask
- 23 a question right there? When you say "contacted the
- 24 vendor," what are you telling us? Talked to the
- 25 salesman, talked to the head of the engineering

- 1 department? Who? What does that word mean in this 2 context?
- WITNESS MUSELER: Well, for technical

  4 concerns, the most common contact is someone that's

  5 normally called a field service representative, who are

  6 generally engineers. And these people many times we

  7 also ask to come out to the site to resolve some of the

  8 questions. That's the most common type of contact
- It depends on the particular problem. If the problem went to, for instance, a structural design component, we would have to talk to the engineers who were responsible for that design within the vendor organization. So those would be the people that we sould talk to.

9 that's made.

- Generally, we go to the field service

  17 representatives to make the contacts, or a home office

  18 coordinator of customer service. But in the case of a

  19 change in a technical requirement, which most of these

  20 are, many of them tend to be of the type I

  21 characterized, where we are changing a flow rate

  22 slightly. But some of them are of a more significant

  23 nature.
- In any case, when we say we contact the vendor, we have to contact the appropriate person in the

- 1 vendor who had the responsibility for instituting that
- 2 requirement in the first place. And when we get into
- 3 what I will characterize as significant design
- 4 questions, those contacts are made by the engineering
- 5 department, generally through the site extension office,
- 6 but from one engineer to the appropriate engineer in the
- 7 vendor's organization.
- 8 JUDGE BRENNER: Mr. Museler, you had some
- 9 other information about this particular one?
- 10 WITNESS MUSELER: Yes, sir. With regard to
- 11 the type of observation noted in this audit, I have some
- 12 knowledge of a couple of these problems, because they
- 13 were brought to our attention at a few meetings.
- The problems did not involve the fact that the
- 15 vendors had not been contacted, but rather the fact that
- 16 the EEDCR did not reference the contact with the vendor
- 17 and any documentation that might be available. Many
- 18 times some of these changes to vendor instruction
- 19 manuals would be followed up by a letter from the vendor
- 20 concurring with the change, or notes of telecon would be
- 21 generated to ensure that there was a record of those
- 22 conversations.
- 23 But the auditor observed that engineering had
- 24 reviewed the change to the vendor instructions and had
- 25 not indicated on the EEDCR what the source of the

- 1 vendor's concurrence was, whether it was a letter or a
- 2 phone call or what. And that is the observation that
- 3 the auditor is making.
- 4 I can't recall any instance where the vendor
- 5 was not contacted before a change to his instructions
- 6 was made. But the observation was that the EEDCR should
- 7 identify what the source of that vendor approval was.
- 8 JUDGE BRENNER: Well, as I read what the
- 9 auditor wrote, it's not the narrow point that the EEDCR
- 10 didn't indicate the source of the vendor approval. It
- 11 is rather that the EEDCR didn't even indicate whether
- 12 vendor approval was obtained or whether, you know,
- 13 discussions with the vendor were had.
- I don't mean to imply that you have to have
- 15 absolute vendor approval to do everything, but a
- 16 technical interchange to make sure that you're not doing
- 17 something in ignorance of another requirement, I imagine
- 18 that's important. And as I say, from the auditor's
- 19 finding, just reading the words it looks as if that was
- 20 not indicated.
- 21 I will leave it at that.
- 22 WITNESS EIFERT: Judge Brenner, could I have
- 23 one more minute to look at part of our attachment to our
- 24 testimony that has additional information on this
- 25 matter?

JUDGE BRENNER: Sure.

- 2 (Panel of witnesses conferring.)
- 3 WITNESS EIFERT: Judge Brenner, I'd like to
- 4 refer you to attachment 27 of LILCO's prefiled
- 5 testimony. This attachment is -- it includes the audit
- 6 documentation for the specific concern that we are
- 7 discussing.
- 8 About an eighth of an inch into that
- 9 attachment -- the pages aren't documented -- is a
- 10 memorandum dated January 6th from Mr. Brabazon, the
- 11 Stone & Webster project engineer, to Mr. Shelton, the
- 12 chief engineer of engineering assurance.
- 13 JUDGE BRENNER: Where is it? Is it near the
- 14 end of the attachment?
- 15 WITNESS EIFERT: No, it's about an eighth of
- 16 an inch in from the beginning. It has a handwritten
- 17 number at the right-hand corner, 82-03.
- 18 Sir, could I find it for you?
- 19 JUDGE BRENNER: Yes. It must be me.
- 20 (Pause.)
- 21 WITNESS EIFERT: Judge Brenner, this
- 22 inter-office memorandum is part of the correspondence
- 23 between engineering assurance division and the project,
- 24 discussing the situation with respect to the use of the
- 25 vendor manuals. In the second paragraph of that memo,

- 1 the project engineer is advising the engineering
- 2 assurance livision that this contact between Stone &
- 3 Webster and the vendor has been conducted.
- 4 JUDGE BRENNER: Well, this memo doesn't go
- 5 into the detail of requiring, if that be proper, that
- 6 the E&DCR reflect the discussion, that the discussion
- 7 with the vendor took place, which was my point. I want
- 8 to know how to categorize that audit finding as to at
- 9 worst a procedural technicality or whether, beyond that
- 10 problem, the review that would be very important to
- 11 substance iid not take place because of the manner in
- 12 which things were done.
- 13 Those are the categories. I have to decide
- 14 how to fit all of this in when we look at the mass of
- 15 them some day.
- 16 WITNESS EIFERT: Sir, in response to your
- 17 remarks, I would categorize this as a procedural concern
- 18 and not a concern in any way with substance. The
- 19 auditor identified a unique application for EEDCR's. As
- 20 I indicated, in my discussion with the auditor he
- 21 indicated that the proper reviews were being obtained.
- 22 This memorandum from the project further
- 23 substantiates that the contact was being made with the
- 24 vendor. Subsequently, the project has issued a project
- 25 instruction which I'm sure provides fully for the

- 1 documentation of that vendor contact. So this was a
- 2 procedural problem.
- 3 Again, I emphasize that our procedures cannot
- 4 anticipate every unique situation that a particular
- 5 project might encounter. The importance of this
- 6 particular -- or the significance of this particular
- 7 audit observation I believe is that the people involved
- 8 recognized the need to control the situation and
- 9 appropriately did control it, with the exception of some
- 10 documentation concern, that they did the appropriate
- 11 thing with respect to controlling the work.
- 12 And we have issued a project instruction, and
- 13 there is also a revision to Stone & Webster's standard
- 14 procedure now in process to identify the specific
- 15 instance of a possible use of the EEDCR system.
- 16 MR. LANPHER: Judge Brenner, could I interrupt
- 17 your questioning?
- 18 JUDGE BRENNER: Yes.
- 19 BY MR. LANPHER: (Resuming)
- 20 O In that same attachment to number 27, if you
- 21 could go three pages earlier from that memo you were
- 22 referring to before, Mr. Eifert, you described it as a
- 23 procedural problem. Those were your words. Item 3 on
- 24 that page, about the middle of the page, indicates a
- 25 lack of initial screening review due to the fact that

- 1 the E&DCR's, apparently because of time pressure, had
- 2 been distributed directly to the responsible discipline
- 3 for a solution, without going to an initial screening
- 4 reviewer.
- 5 Is that your understanding of what happened
- 6 here?
- 7 (Panel of witnesses conferring.)
- 8 A (WITNESS MUSELER) Mr. Lanpher, I presume you
- 9 are referring to audit observation 146, page 1 of 1.
- 10 Q Yes, Mr. Museler.
- 11 A (WITNESS MUSELER) Item number 3, to which you
- 12 are referring, starts in the extent of condition?
- 13 Q Yes, that's right, sir.
- 14 (Panel of witnesses conferring.)
- JUDGE BRENNER: Mr. Lanpher, let me make one
- 16 point to make sure you are tuned in to what my questions
- 17 were, and then you are perfectly entitled to ask your
- 18 own. But I got the inference you thought you were
- 19 following up on what I had been asking about.
- 20 The audit observation which we had originally
- 21 looked at at page 146, in that second sentence that I
- 22 was concerned about, has two observations within that
- 23 second sentence. I was only interested in asking
- 24 expressly about, on the record, about the lack of
- 25 documentation of review by the discipline responsible

- 1 for the document affected by the EEDCR change. I did 2 not ask about the initial review to determine if any 3 EEDCR is necessary.
- I just hope you were keyed in so when you 5 follow up -- okay?
- 6 (Panel of witnesses conferring.)
- 7 MR. LANPHER: Judge Brenner, so it's clear,
  8 and for the witnesses' sake, I think I am going beyond
  9 your comment. It seems to me from this additional
  10 information here that maybe there's more than one review
  11 that for some reason was not taking place and I'm trying
  12 to bring that out.
- JUDGE BRENNER: You're perfectly entitled to
  14 ask. I was afraid you were going to be confused,
  15 however momentarily, and I didn't want four or five
  16 unnecessary questions to go by before that was cleared
  17 up. But apparently you weren't confused.
- WITNESS MUSELER: Mr. Lanpher, the item you

  19 referred to relates to a situation that had been ongoing
  20 for some time, primarily in the site extension office,
  21 the situation being that we have mentioned that E&DCR's
  22 are used to request design changes. They are also used
  23 to request information and clarification, and in that
  24 latter category there is obviously a gradation of what
  25 kinds of information needs to be answered in a formal

1 design control process manner.

- The engineers had noted that a number of EEDCR
- 3 requests -- in other words, the first portion, the
- 4 statement of the problem or request for information --
- 5 were being made that could be categorized as just asking
- 6 a question and getting an answer, the importance of
- 7 which is not such that it reflects a change to the
- 8 specification or a real clarification.
- 9 Obviously, whenever people read a
- 10 specification or a drawing they may have a question on
- 11 it which is not of such a substantive nature that it
- 12 ought to be committed to an EEDCR and therefore the full
- 13 document control system. Otherwise, any question that
- 14 anybody ever asks would be on an EEDCR and there
- 15 wouldn't be enough paper in the world to print them.
- And that was a problem, because we have been
- 17 discussing the sheer volume of EEDCR's, over 50,000,
- 18 apparently at least over 55,000. So engineering quite
- 19 properly felt that a number of E&DCR's did not need to
- 20 be written because the question, while perhaps not
- 21 trivial, although in some cases trivial, was not of such
- 22 a nature that it needed to be written on an E&DCR,
- 23 responded to formally by an engineer, reviewed by the
- 24 various people in the review process.
- 25 So a system was instituted whereby a screening

1 process for E&DCR's was required in the site extension
2 office, indicated, I believe, although I'm not sure, by
3 either the head of the SEO or his designee just
4 initialing in the margin that he had reviewed that E&DCR
5 and that it was important enough to be an E&DCR. And if
6 it wasn't important enough, he would send the E&DCR back
7 to the person and say, either write an inter-office
8 memorandum or make a phone call and ask the question.
9 The audit observation you're referring to here
10 I believe indicates that in some cases -- excuse me a
11 second.

12 (Panel of witnesses conferring.)

13 WITNESS MUSELER: Excuse me, Mr. Lanpher.

So what the auditor had observed is that in

15 some cases the E&DCR did not have on it an indication of

16 this review. So some E&DCR's that might not qualify in

17 importance to be E&DCR's might have been distributed and

18 answered and gone through the review process. That

19 wouldn't affect anything. It would result in perhaps an

20 unnecessary E&DCR or a number of E&DCR's being written.

21 So that's the review that's talked about here,

22 and the next page contains a memo from the head of the

23 site engineering office which addresses that particular

24 subject and notes that the recent audit finding

25 indicated that that procedure was not being followed in

- 1 some cases, and it was a reminder memo to the
  2 supervisors in the site engineering office to conduct
  3 that review.
- So that's the review that's being referred to bere.
- 6 BY MR. LANPHER: (Resuming)
- 7 Q MR. Museler, when I read that next page also,
  8 I get the impression -- and correct me if I am wrong -9 that the so-called screening review is not just to
  10 screen out the insignificant information type requests
  11 that really couli be handled by an inter-office memo or
  12 maybe just a phone call, what does this mean, but rather
  13 also is to be a substantive review, at least to the
  14 extent of ensuring that it's a proper subject matter,
  15 proper use of an EEDCR.
- 16 A (WITNESS MUSELER) It's a substantive review
  17 in that context, Mr. Lanpher, that the reviewer is
  18 supposed to determine whether or not that subject matter
  19 is proper for the use of the E&DCR document.
- 20 Q Mr. Eifert, if we could go back for a moment
  21 to the January 6 memorandum you initially directed the
  22 Board's attention to. The first sentence on the second
  23 paragraph says: "Invariably, discussion takes place
  24 between the vendor and the responsible engineer to
  25 determine the solution, and some assurance is received

- 1 that the change will be made and submitted at a later 2 date."
- 3 Now, do you know in this case, in this audit
- 4 observation, what the nature of the discussions were
- 5 between the vendor and the LILCO engineer?
- 6 (Panel of witnesses conferring.)
- 7 A (WITNESS MUSELER) Mr. Lanpher, I'm sorry.
- 8 Could you repeat your question, please?
- 9 Q Do you know in this instance what the
- 10 substantive nature of the discussions were between the
- 11 vendor and the LILCO engineer who apparently had
- 12 discussions with the vendor about the manual change?
- (Panel of witnesses conferring.)
- 14 A (WITNESS MUSELER) And this is in the context
- 15 of Mr. Brabazon's memo of January 6th?
- 16 Q No, in the context of audit observation 146.
- 17 A (WITNESS EIFERT) Now I'm confused, Mr.
- 18 Lampher. I thought you wanted us to look at the January
- 19 6th memo from Mr. Brabazon to Mr. Shelton.
- 20 Q Let me try to unconfuse the situation. That
- 21 January 6th memorandum states that: "Invariably" --
- 22 which I interpret means in all cases -- discussion takes
- 23 place to provide some assurance."
- 24 Putting that in the context of audit
- 25 observation 146, that statement, do you know with any

- 1 precision what the nature of the discussions were
- 2 between the vendor and the LILCO engineer which provided
- 3 some assurance?
- 4 (Panel of witnesses conferring.)
- 5 MR. EARLEY: Judge, if I may interrupt, I'm
- 6 not sure what assurance you are referring to. The
- 7 assurance there that is referenced, the assurance that
- 8 the change will be made, or assurance that there was the
- 9 contact?
- MR. LANPHER: I want to know actually both,
- 11 assurance that the contact was made and assurance --
- 12 there are three things: assurance that the contact was
- 13 made, assurance that there was really a substantive
- 14 contact as opposed to talking with a sales
- 15 representative, and assurance that there was really
- 16 concurrence in whatever change finally was effected. I
- 17 want to know the nature of these discussions.
- 18 WITNESS MUSELER: For these specific EEDCR's,
- 19 Mr. Lanpher?
- 20 BY MR. LANPHER: (Resuming)
- 21 Q For this specific audit observation 146, if
- 22 you know.
- 23 A (WITNESS MUSELER) Mr. Lanpher, your earlier
- 24 question referred to a LILCO engineer. The contact may
- 25 have been made by either a LILCO or a Stone & Webster

- 1 engineer. We don't know.
- If you want a detailed answer to what
- 3 substantive discussions took place on the E&DCR's,
- 4 because those are the only references that get us to the
- 5 specific item here, what the specific conversation was
- 6 and what the subject of that conversation was, we would
- 7 have to go back and get those documents and perhaps talk
- 8 to the engineers involved. We don't have that
- 9 information now.
- 10 0 Mr. Museler, is attachment 27 to the best of
- 11 your knowledge the complete file regarding site
- 12 engineering audit -- site engineering assurance audit
- 13 12? Is that the complete documentation of that file?
- (Panel of witnesses conferring.)
- 15 A (WITNESS EIFERT) Mr. Lanpher, to the best of
- 16 my knowledge this is a complete file.
- 17 Q Does this file at any place indicate whether
- 18 the auditor or other persons, in response to the audit
- 19 findings, provided documentation or information to
- 20 ensure that proper discussions, substantive discussions,
- 21 were held with the vendor to ensure that -- to document
- 22 that the changes to the manual were proper from the
- 23 vendor's point of view?
- 24 (Panel of witnesses conferring.)
- 25 JUDGE BRENNER: I take it from the pause that

- 1 none of the witnesses know without going through the
- 2 file more carefully, the attachment 27 more carefully;
- 3 is that correct?
- 4 WITNESS EIFERT: That's correct, sir.
- 5 JUDGE BRENNER: All right. That stands for
- 6 now. But if they want to come back at it, they can do
- 7 it later.
- 8 MR. LANPHER: Very well. That's fine with me,
- 9 Judge Brenner.
- 10 BY MR. LANPHER: (Resuming)
- 11 Q Gentlemen, I'd like to turn your attention
- 12 back to audit observation 146, the actual observation.
- 13 Item 2 at the bottom of the page, and really the example
- 14 which is part of that, it appears that changes to a
- 15 specification were made by the engineering mechanics
- 16 stress group with no apparent review by the controls
- 17 division personnel who performed the original review and
- 18 approval.
- 19 Now, is that a violation of your procedural
- 20 requirements, sir?
- 21 (Pause.)
- 22 A (WITNESS EIFERT) Mr. Lanpher, the situation
- 23 with the specifications, the concern in this part of
- 24 audit observation 146, is a situation where we have a
- 25 specification that falls under the responsibility of

1 more than one engineering discipline. In the specific

2 case identified, it was a situation where the controls

3 division had the lead responsibility, if you will, for

4 processing that specification and the engineering

5 mechanics division had a significant amount of

6 responsibility for that particular specification as

7 well, and it had provided input to and approved the

8 specification.

The changes that were being processed were 10 specifically in reference to the technical requirements 11 of that specification that were the responsibility of 12 the engineering mechanics division. In discussions with 13 the auditor, I was able to establish that there were 14 other situations where specifications were of this 15 similar nature, and the practice on the project for 16 documenting the approval for changes to these types of 17 multiple applications, multiple discipline 18 specifications, has been to require the approval of the 19 primary or lead discipline for all changes, and also the 20 documentation and approval responsibility of the 21 discipline responsible for the specific application. The audit identified that for this 23 specification that accepted and intended practice on the 24 project was not being implemented and therefore we 25 issued this finding to follow that, to ensure that they

11,236

- 1 maintain that standard practice and, more importantly
- 2 probably, just to ensure that our documentation was in
- 3 essence perfect on this matter.
- 4 There was no question with respect to the
- 5 technical adequacy of the responses to the EEDCR's. The
- 6 engineer responsible, the engineering mechanics division
- 7 who was responsible for the technical area of concern in
- 8 the changes, were the people who were approving them.
- 9 The controls signature is added as a link to the primary
- 10 or lead responsibility for that specification.
- 11 Q Gentlemen, I'd like to turn your attention now
- 12 to field quality control audit 23.
- 13 JUDGE CARPENTER: Mr. Lanpher, are you leaving
- 14 this area now?
- MR. LANPHER: Yes, I am, sir.
- 16 JUDGE CARPENTER: I have just a couple of
- 17 questions.
- 18 MR. LANPHER: Sure.
- 19 JUDGE CARPENTER: Mr. Museler, I wonder if you
- 20 could help me get a feeling for this. How extensive is
- 21 this need for changing vendors' instruction manuals in
- 22 the course of developing the startup at Shoreham? This
- 23 audit 146 references one item. Are there one, 10, 100,
- 24 1,000?
- 25 I'm trying to get some feel for the extent of

.

1 this.

- 2 (Panel of witnesses conferring.)
- 3 WITNESS MUSELER: Judge Carpenter, it is not
- 4 infrequent that we have to contact the vendor to either
- 5 clarify or request a change or a correction to a vendor
- 6 instruction manual. Mr. Muller and I were trying to
- 7 come up with a number, and we will get you a more
- 8 definitive number over the break.
- 9 But our impression is that it is over a
- 10 hundred, but not near a thousand. I realize that's a
- 11 very wide band, but those are the numbers that you
- 12 used.
- 13 JUDGE CARPENTER: So it is -- well, if the
- 14 number is between a hundred and a thousand, in my mind I
- 15 would say that is substantial. This is not an
- 16 insignificant or an exceptional thing. This is a fairly
- 17 substantial situation and it's something you have to
- 18 deal with, let's put it that way.
- 19 WITNESS MUSELER: Yes, sir, it is a frequent
- 20 occurrence.
- JUDGE CARPENTER: The thing I need help with,
- 22 what kinds of equipment -- I realize now we are talking
- 23 about several hundred items, but do they fall in some
- 24 particular area or are they pretty well throughout the
- 25 project? Is it all different kinds of equipment or is

1 it particular areas that are leading to this?

- 2 (Panel of witnesses conferring.)
- 3 WITNESS MUSELER: Judge Carpenter, the types
- 4 of occurrences would cover -- I can't characterize
- 5 whether a majority is in one discipline, but it does
- 6 cover most of the disciplines. The types of components
- 7 that are most frequently the subject of discussions with
- 8 the vendors are items like pumps, motors, some
- 9 electrical equipment, relay settings, relief valves,
- 10 heat exchanger flow rates.
- I would add that many of the discussions

  12 relate to items that are where the vendor doesn't just

  13 supply, for instance, a pump; the vendor may supply a

  14 part of a process system which has pumps, valves and

  15 electrical equipment on it. So the questions would go

  16 to more than just the operating characteristics of a

  17 pump in that case, but it would cover electrical

  18 questions, mechanical questions, instrumentation

  19 questions -- essentially the whole gamut of the type of

  20 equipment we have in the plant.
- And that's not at all unusual in the startup

  22 of any plant or any large industrial undertaking. Many

  23 times the nominal range is not something that is hard

  24 and fast, and that that is what is down there as the

  25 guideline and if you need to deviate from that guideline

1 you may not make any difference to the operation of the 2 equipment, but that change from the stated guideline in 3 the vendor's manual would have to be discussed unless it 4 were trivial.

JUDGE CARPENTER: Thank you for helping me

6 this far. I'm asking for help because of not having

7 experience with equipment of this size or with a piece

8 of machinery of this complexity. But in looking at

9 reliability evaluations one looks at the pieces of

10 equipment that are specified, assuming that that

11 equipment has been operated pretty much according to the

12 manufacturer's manuals, which are by and large provided

13 with that equipment.

Now I am learning that on an individual basis,

15 whatever the nominal rating of that equipment, it may be

16 operated slightly off that nominal rating for good

17 sufficient reasons. Do you see where I have some

18 concern?

19 Item of equipment A as listed in the roster is
20 now modified along the way and it's actual service
21 characteristics may be somewhat different than I would
22 have thought from the nominal identification of the
23 equipment, and I was trying to get some feel for this.
24 Presumably, the designer expected most of these things
25 -- most of this fine-tuning, if you will, wasn't

1 anticipated that it would be needed.

- 2 (Panel of witnesses conferring.)
- 3 WITNESS MUSELER: Judge Carpenter, I hope I
- 4 can add some clarification in two areas. First, the way
- 5 a piece of equipment is typically designed and then
- 6 tested by the manufacturer, he designs it for a range of
- 7 operating conditions and then he tests it in the main
- 8 for a range of operating conditions which at least
- 9 bounds and generally exceeds where he intended the
- 10 design range of whatever the parameter was, and let's
- 11 say it was the design rate of a pump.
- 12 What he would typically have in the vendor
- 13 instruction manuals is something that was inside of both
- 14 bounds of that range. So when you refer to what the
- 15 vendor intended in terms of design and what he tested
- 16 for, what he designed and tested for bounds usually
- 17 quite considerably what he tells us the range to use in
- 18 the vendor instruction manuals are.
- 19 So that's one point. We are not operating the
- 20 equipment outside of the vendor's recommended ranges.
- 21 We are -- if we want to operate it differently from what
- 22 the vendor instruction manual says, we will have to get
- 23 concurrence from the vendor that that's acceptable and
- 24 that's covered by his design and by his testing, if
- 25 that's appropriate.

The second comment I'd like to make is that
this is being done in order to -- this process that we
are talking about is being done in order to achieve the
system performance requirements of the preoperational
test program. If we are speaking about a safety system,
where -- and I will use the term "adjusting," if that is
an appropriate term -- various portions of the system in
order to ensure that the system as an entity will meet
the performance requirements of the preoperational test
program.

So what we are doing is ensuring that, in my
mind, is ensuring that, system by system and therefore
the entire plant will operate in accordance with the
requirements for the various systems.

I would certainly not characterize this as

16 operating deside of the vendor's design. We do deviate

17 from his vendor instruction manual at times, and at

18 times his vendor instruction manual may need a

19 correction. So to that extent we do operate the

20 equipment differently than the vendor instruction

21 manual, but not outside of design conditions.

JUDGE CARPENTER: Well, the auditor certainly
23 didn't say that. I'm having the same problem Judge
24 Brenner had. I am reading what is typed in audit 146,
25 and it simply says that vendor concurrences to changes

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- 1 to vendor requirements are not provided. That's why I
  2 was trying to get some feel for this.
- 3 You are assuring me that the equipment is not
- 4 being operated outside the vendor specifications?
- 5 (Panel of witnesses conferring.)
- 6 WITNESS MUSELER: Yes, sir, I am assuring you
- 7 of that. And I want to be clear that if we deviate --
- 8 and it doesn't mean that at times we don't need to
- 9 operate differently than the vendor instruction manual.
- 10 When we need to operate differently than that, we do
- 11 obtain his concurrence. The statement of the auditor I
- 12 think is in the context of, from the evidence he saw,
- 13 his concern was that the process could be construed as
- 14 not obtaining vendor concurrence.
- 15 I believe Mr. Eifert has stated that, on
- 16 talking to the auditors who were involved in this, they
- 17 did not indicate that the contact wasn't made. You
- 18 couldn't prove it with the paper that they looked at,
- 19 that that's a true statement at that point in time.
- 20 Mr. Brabazon's memo indicates quite strongly
- 21 that those contacts are made and I'm sure Mr. Youngling,
- 22 who will be with us at the next session, who is the
- 23 startup manager, can reinforce that. We're not
- 24 operating that equipment, if we have the change from the
- 25 vendor's specifications, without obtaining the

- 1 appropriate approvals for it, and we're not operating
- 2 the equipment outside of its design limits.
- 3 The whole preoperational test program is
- 4 designed to ensure that both on a component basis and on
- 5 a system basis, that the performance requirements of the
- 6 equipment and of the systems is met. That's the intent
- 7 of that program.
- 8 The program would reject conditions that
- 9 operated outside of design limits.
- 10 (Panel of witnesses conferring.)
- 11 JUDGE CARPENTER: I didn't know whether your
- 12 conference was going to lead to a further comment or
- 13 not.
- 14 WITNESS MUSELER: No, sir. I'm sorry.
- 15 JUDGE CARPENTER: You see, what I'm having
- 16 trouble understanding, one would think all the way
- 17 through the design process that an "engineering
- 18 judgment" is being used. I've heard ever since the
- 19 middle of may about engineering judgments. Presumably,
- 20 because engineering is always an approximation to the
- 21 truth and one never knows exactly the situation in terms
- 22 of the physics, one uses safety factors and margins.
- 23 That's why I was having a knee-jerk reaction now at the
- 24 proof point down the line, as you start doing the
- 25 startup testing, the implication here is that you were

- 1 on the edge of the manufacturer's specifications and you 2 had to check with him.
- 3 That's what I read here and you're testifying
- 4 that that was not so, that you were well within how he
- 5 expected the equipment service conditions to be, but it
- 6 wasn't quite in the manual. And I'm having trouble with
- 7 that, with it being quite that neat.
- 8 WITNESS MUSELER: Sir, let me try to give you
- 9 one example. But I do want to say before I give you
- 10 that example that I do not want to leave you with the
- 11 impression that there are not times when the
- 12 manufacturer's design limits don't have to be explored
- 13 to see if we are getting close to those design limits.
- 14 Those are rare, occurrences, but I didn't mean to imply
- 15 that all instances of this type are trivial.
- A common example, however, of one that is the
- 17 type that occurs in the majority of cases is in the case
- 18 of a large piece of equipment, a diesel generator for
- 19 example, which has attached to it a heat exchanger for
- 20 cooling the circulating water that cools the engine, and
- 21 the secondary side of that heat exchanger is cooled by
- 22 cooling water from our service water system, and the
- 23 manufacturer has a nominal flow rate.
- I believe in one case he gave one number for
- 25 the flow rate through that heat exchanger, not even a

- 1 range. And the function of that cooling water on the
- 2 secondary side is to keep the temperature of the primary
- 3 side at a certain level. That's the primary design
- 4 consideration.
- 5 And if the vendor -- and this has occurred --
- 6 gave one number and our service water system and the
- 7 associated piping and controls and orifice plates
- 8 produced a flow rate different than the one number,
- 9 whether it were higher or lower, we would look at that
- 10 situation. We would look at the input and output
- 11 temperatures on both sides of the heat exchan or, and we
- 12 would decide whether or not there appeared to be a
- 13 problem.
- 14 If there appeared not to be a problem -- we
- 15 would address the manufacturer in either case, but if
- 16 there appeared not to be a problem we would address the
- 17 manufacturer in the vein that, instead of the flow rate
- 18 being 150 gallons per minute, it may be, let's say, 120
- 19 gallons per minute on the secondary side, and the
- 20 temperature of the primary side is being maintained at
- 21 whatever the appropriate temperature of the engine is
- 22 supposed to be.
- 23 And our question to him would be: This is the
- 24 flow situation, it's 120 instead of your 150; the
- 25 temperatures are correct on the primary side; we would

- 1 like to operate the system this way; is that consistent
- 2 with your design requirements and whatever other
- 3 requirements may have been incorporated in your design?
- We have also had the instance where, instead
- 5 of 150 gpm in the hypothetical example, the flow rate
- 6 has been 180 gpm, and we have to ask the question in
- 7 that case, too, because it is a deviation from the
- 8 vendor's instruction manual for that one parameter.
- 9 So I hope that puts a little perspective on
- 10 it. I don't mean to imply that some of them aren't more
- 11 complicated and more technically involved than that.
- 12 But that's a very typical example of the kinds of items
- 13 we have been discussing.
- 14 JUDGE CARPENTER: Well, of course I'm
- 15 surprised that a vendor would come out with a single
- 16 value criterion rather than indicating a range, an
- 17 acceptable range. I guess I am surprised about the
- 18 quality of these manuals as much as anything else.
- 19 Quality equipment and a quality manual go together, and
- 20 I'm a little distressed to read about errors in the
- 21 manuals, for example.
- 22 This is just as important as the piece of
- 23 equipment. They go together, and apparently you are
- 24 running into a lot of this. I find that surprising.
- 25 But as I say, that is out of my own personal ignorance.

- Thank you for giving me a little feel for this.
- 3 WITNESS MUSELER: Sir, I'd just like to say
- 4 that I would not characterize the situation we are
- 5 experiencing at Shoreham as being unusual, nor is it
- 6 surprising to the startup engineers and the people who
- 7 started up our fossil stations -- and a number of them
- 8 have also participated in the startup of nuclear
- 9 stations.
- We think we are experiencing a normal startup
- 11 for a nuclear plant in terms of the numbers of these
- 12 types of questions that have to be addressed.
- 13 JUDGE MORRIS: Mr. Museler, what
- 14 considerations do warranties have in this activity?
- 15 WITNESS MUSELER: That was what Mr. Eifert and
- 16 others told me about, they told me to mention just a
- 17 minute ago. I elected not to discuss that, to bring the
- 18 commercial situation into this. But whether it be a
- 19 nuclear plant or a fossil station, the deviation from
- 20 any vendor's recommendation or any vendor's guidelines
- 21 is a warranty situation.
- 22 If we did not obtain the vendor's concurrence
- 23 before we operated the equipment differently than his
- 24 guidelines or his manual required, the warranty would be
- 25 voided. All manufacturers make that very clear in their

1 commercial documents.

This is not -- contacting the vendor has its

technical side in order to ensure that the equipment and

the system is operated properly, and it has its

commercial side, which would make us contact the vendor

in any case because of warranty considerations. And

when you consider the implications of financial impact

and a warranty on even one nuclear-grade pump, it's just

extremely unlikely, and for that reason as well as the

technical reasons the engineers involved would not take

the ton themselves to change or deviate from the specified

operating conditions of those pumps.

In our fossil stations, the engineers are well

14 drilled that they had better check with the manufacturer

15 before they operate the equipment differently than his

16 recommendation, because it has a huge financial -
17 potentially has a huge financial impact on the company.

18

JUDGE MORRIS: Can you characterize whether or

19 not warranty considerations are dominant in initiating
20 these kind of contacts with the vendors, or whether the
21 technical reasons or dominant?

WITNESS MUSELER: In the case of Shoreham, and
23 I believe in the case of any nuclear plant, it is the
24 procedural requirements and the technical considerations
25 that are the predominant reason. Certainly that's true

- 1 in the case of Shoreham. That's why I didn't mention
  2 the commercial considerations before.
- 3 JUDGE MORRIS: Thank you.

9 later, right?

- JUDGE BRENNER: Well, I guess the warranty

  5 consideration makes it all the more surprising that you

  6 don't have the incumentation, because the discussions

  7 don't do you a heck of a lot of good sometimes,

  8 depending on the vendor, without the documentation
- WITNESS MUSELER: That's a true statement,

  11 Judge Brenner, but the audit observation -- and I can't

  12 say that the documentation was present in each case, but

  13 the audit observation I believe indicates that the

  14 records that they looked at and the lack of reference on

  15 the EEDCR, they didn't see the documentation.
- It's very rare that the contacts with the

  17 vendors are not documented by, as a minimum, with notes

  18 of telecom, with the parties' names and dates. And that

  19 goes into the permanent plant file. I can't say that

  20 there are no instances where there is no documentation,

  21 but those contacts are documented.
- JUDGE BRENNER: Well, we had one example

  23 before us and the record stands on what we had before us

  24 for that example so far.
- 25 Let's take a 15-minute break until 11:20.

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(Whereupon, at 11:05 a.m., the hearing was
2 recessed, to reconvene at 11:20 a.m.)
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(11:20 a.m.)

- JUDGE BRENNER: Any time you're ready, Mr.
- 3 Lanpher.
- 4 BY MR. LANPHER: (Resuming)
- 5 Q Mr. Kelly, I'm going to direct some questions
- 6 regarding our discussion yesterday about the sampling
- 7 program that was instituted in mid-1977, after field
- 8 audit 602 had come out. Mr. Kelly, yesterday -- and
- 9 it's page 11042 of the transcript -- I a ked this
- 10 question:
- "You stated that the results of that analysis
- 12 were that implementation had not been adversely affected
- 13 by the fact that E&DCR's were missing or whatever, the
- 14 kinds of problems that were identified in field audit
- 15 602. Did you determine whether there were any instances
- 16 of -- well, did you determine any instances where the
- 17 implementation was not 100 percent in compliance with
- 18 your requirements?"
- 19 Your answer was no.
- 20 Mr. Ellis asked it to be reread and indicated
- 21 that he thought some clarification might be necessary.
- 22 Have you had an opportunity to consider this and decide
- 23 whether this answer is true and correct or needs some
- 24 clarification?
- 25 A (WITNESS KELLY) As far as in context with

- 1 previous questions and answers that occurred, namely on
- 2 page 11,040 and 11,041, that is correct. I guess what
- 3 Mr. Ellis' concern was, because the statement as far as
- 4 the implementation, as far as affecting the field
- 5 permanent installation, okay, there were no problems,
- 6 and that's what was referred to there, and all the
- 7 previous questions that were discussed and my answers
- 8 related to that.
- 9 I thought that was quite clear.
- 10 Q Well, Mr. Kelly, let me ask you this, then:
- 11 Is it your testimony that the implementation of the
- 12 EEDCR's -- and by that I mean the carrying out of what
- 13 was required under the E&DCR's -- is it your statement
- 14 that that was 100 percent correct, that was taken care
- 15 of?
- 16 (Panel of witnesses conferring.)
- 17 O I think I'm going beyond field installation.
- 18 A (WITNESS KELLY) What I have said here, and
- 19 referring to previous questions, was regarding the field
- 20 implementation and to the permanent plant installation.
- 21 O I am broadening that question. Isn't it a
- 22 fact that your sampling did indicate several instances
- 23 where the E&DCR's called for certain action and the
- 24 sampling review which was performed determined that that
- 25 implementation of EEDCR requirements had not taken

- 1 place?
- 2 A (WITNESS KELLY) Well, why don't we go through 3 the list of the items.
- 4 Q Could you please answer my question?
- 5 JUDGE BRENNER: Answer the question first.
- 6 (Panel of witnesses conferring.)
- WITNESS KELLY: We had an instance where there was a question regarding vendor documentation as it far as it related to an EEDCR, but again not as it affected to the field.
- 11 BY MR. LANPHER: (Resuming)
- 12 O Mr. Kelly, let me ask the question again.
- 13 Isn't it true that there were several instances
- 14 identified by your sampling audit -- and I will call it
- 15 that for want of a better word -- there were several
- 16 instances where the actions required to be taken under
- 17 the EEDCR had not been implemented as required?
- 18 A (WITNESS MUSELER) Mr. Lanpher --
- 19 O I would like Mr. Kelly to answer if he could.
- 20 It's a follow-up on the earlier questions. And then if
- 21 Mr. Museler would like to amplify, that's just fine.
- 22 JUDGE BRENNER: That's fair. Let's do it that
- 23 way.
- 24 (Panel of witnesses conferring.)
- 25 WITNESS KELLY: Some of the administrative

- 1 requirements of the EEDCR's had not been accomplished at 2 this time on certain items.
- 3 BY MR. LANPHER: (Resuming)
- 4 Q Mr. Museler, do you want to say something?
- 5 A (WITNESS MUSELER) Thank you, Mr. Lanpher.
- 6 I believe it's important to note that the
- 7 reference to this sampling plan was in the context of
- 8 whether or not as a result of audit observation --
- 9 excuse me -- of audit 602, any of the posting
- 10 discrepancies and other administrative problems with the
- 11 EEDCR's in distribution and logging had affected the
- 12 plant in the field and therefore potentially affected
- 13 the safety of the plant.

19 it was erected in the field.

- This sampling, which was instituted at the

  15 request of the LILCO project manager, was in the context

  16 of assuring ourselves that the situation did not have an

  17 impact on the safety of the plant and that it in fact

  18 did not have an impact on the physical plant at all as
- 20 We have been discussing with EEDCR's
- 21 discrepancies with certain of the posting requirements,
- 22 and I believe we have covered those at length, and with
- 23 incorporation of EEDCR's into the specification in a
- 24 timely manner. Some of those problems were reflected in
- 25 the sample.

1 However, the purpose of the sample and the

2 statement made yesterday that you asked Mr. Kelly to

3 confirm was whether or not, when we looked at these

4 EEDCR's, if they applied to a permanent plant

5 installation in the field, the plant was in fact built

6 in accordance with those EEDCR's as they affected

7 physical installation in the plant.

8 As the memorandum points out, when the

9 inspection was made 163 E&DCR's had already been

10 accomplished in accordance with those E&DCR's. 25 of

11 them were not accomplished in the field because the

12 construction schedule had not reached that point in

13 time. So therefore one could not say they were

14 implemented in the field, but the EEDCR's were issued

15 and there was no reason to expect that they would not

16 have been implemented.

17 There was no adverse finding that they had not

18 been implemented. It was verified that the construction

19 schedule did not call for that work to be done yet.

20 Four of the E&DCR's, even though they referenced

21 permanent plant drawings, did not apply to a piece of

22 permanent plant installation. And that may sound

23 strange, but we did verify what one of them was. It was

24 the installation of a coffer dam to keep water out while

25 work was being performed on another portion of that

- 1 drawing.
- 2 So those just are not applicable to checking
- 3 whether or not the field work was done. It wasn't a
- 4 permanent plant piece of installation.
- 5 Six of the E&DCR's exhibited one of the
- 6 discrepancies we noted before, that they had not been
- 7 incorporated in the specification in the next issue.
- 8 That doesn't mean they weren't outstanding against that
- 9 specification, because they would have been. But they
- 10 did exhibit those kinds of discrepancies having no
- 11 impact on the field work.
- 12 There's one EEDCR that had essentially been
- 13 made moot by another design change, which was referenced
- 14 on a drawing and the auditor just noted that; and one
- 15 EEDCR required documentation and the documentation had
- 16 not yet been received at the time of the audit. This
- 17 was a vendor-supplied piece of documentation, and in
- 18 fact we've been able to verify, through talking to the
- 19 people who were involved in that particular E&DCR, that
- 20 the specification had required that documentation. The
- 21 EEDCR was written to clarify a question that a
- 22 procurement quality assurance inspector at the vendor's
- 23 plant had at the time of the shift to the first valve,
- 24 and the EEDCR merely confirmed what the specification
- 25 said.

- 1 It's true that documentation had not been
- 2 received by FQC, as the audit states. But that was
- 3 neither unusual nor unexpected, and this is vendor
- 4 documentation, again, part of the specification
- 5 requirements for documentation, but not a physical
- 6 requirement of anything that we needed to do to build
- 7 the plant.
- 8 Just to complete that particular item, we have
- 9 also verified that all that documentation has since been
- 10 received by the field and is in our permanent plant
- 11 records. The bottom line is that we instituted this
- 12 audit to go out in the field and take a random sample of
- 13 EEDCR's, inspect the plant against those EEDCR's and
- 14 determine whether or not the plant had been constructed
- 15 in accordance with those E&DCR's. And as Mr. Kelly
- 16 indicated, we did t find any instances where the plant
- 17 had not been constructed in accordance with the
- 18 EEDCR's.
- 19 The major clarification, if it is needed, is
- 20 that in the case of 25 of the E&DCR's the construction
- 21 schedule had not yet reached that stage, but the EEDCR's
- 22 had been issued and there was no deviation to their
- 23 requirements.
- 24 A (WITNESS KELLY) I would also like to add that
- 25 this inspection, sample inspection that was done by

- 1 Stone & Webster field quality control, in addition to
- 2 that one of the auditors from my organization selected
- 3 32 of the 200 sample EEDCR's and performed his own
- 4 verification of those to confirm the validity of the
- 5 results of the sample.
- 6 Q Gentlemen, at the time this report was issued,
- 7 September 8, 1977, finding number 2 was that E&DCR
- 8 A-017, relating to required stress reports and impact
- 9 test documentation, had not yet been received, correct?
- 10 A (WITNESS MUSELER) What that indicates is that
- 11 those two particular pieces of documentation, stress
- 12 reports and Scharpy impact test documentation, had not
- 13 been received by field quality control at the time of
- 14 this audit, yes, sir, that's correct.
- 15 O And is it not true that this sampling report
- 16 or audit report indicates that they should have been
- 17 received by that point? It's listed, in effect, as a
- 18 deficiency. There are no deficiency words or violation
- 19 words in here, but the clear indication is that this is
- 20 an item that was not in conformance with your
- 21 requirements, correct?
- 22 (Panel of witnesses conferring.)
- 23 A (WITNESS MUSELER) Mr. Lanpher, the
- 24 specification requires that that documentation be
- 25 provided to the field to be incorporated in the

- 1 permanent plant file. It does not require that that be
- 2 done at any given point in time. The normal process is
- 3 for the documentation package to be sent to Stone &
- 4 Webster engineering by the vendor, who reviews it and
- 5 then sends it to the field.
- 6 This indicated that the documentation at this
- 7 point in time in 1977 had not been received in the
- 8 field. The fact that it had not been received at that
- 9 given point in time does not represent a discrepancy.
- 10 The fact that it was outstanding -- in other words, that
- 11 it was required and was not received -- keeps that item
- 12 open as far as quality assurance is concerned.
- We in the course of the evening -- as we
- 14 indicated yesterday, we have not had a chance to talk to
- 15 all the appropriate people -- we talked to some of the
- 16 people who were involved in this, and we have not been
- 17 able to determine why the wording of this particular
- 18 item is the way it is. But we have been able to
- 19 determine what all the pertinent facts are regarding
- 20 it.
- It is not a deviation from requirements not to
- 22 have the documentation in our hands in the permanent
- 23 plant file within a certain time period of the time the
- 24 equipment is delivered. We naturally want to do that as
- 25 rapidly as possible.

- In fact, with regard to the stress reports,
- 2 because the vendor had to be given the latest loads, the
- 3 latest Mark II loads, for example, on the valves, those
- 4 stress reports for some of the valves -- the
- 5 specification covers a number valves. The stress
- 6 reports for some of those valves have just been received
- 7 within the last year. So they were outstanding for that
- 8 period of time.
- 9 That doesn't constitute a deviation from our
- 10 requirements, and as long as they are properly indicated
- 11 as being an outstanding item the quality system just
- 12 treats it as an open item. It has to be provided. The
- 13 stress reports and in this case the Scharpy impact test
- 14 documentation for certain required components is
- 15 required. It does have to be provided, and as I
- 16 indicated, as of today, based on a check with the
- 17 quality assurance personnel at the plant, that
- 18 information is on file.
- 19 O Mr. Museler, looking at page 2 of Mr.
- 20 Bernard's September 8 memorandum to you, Mr. Kelly, it
- 21 states in the top sentence: "This lot is considered
- 22 acceptable based on one reject. The documentation
- 23 required by EEDCR A-017 has been requested."
- 24 It was Mr. Bernard's opinion that the lack of
- 25 that documentation constituted some sort of a problem in

- 1 terms of this audit sample, correct? He called it a
  2 reject.
- 3 A (WITNESS ARRINGTON) I think what Mr.

10 point in time.

- 4 Bernard's memo is implying here is that it's considered 5 reject for the sample that was taken. The documentation 6 that was required and we did eventually get, although it 7 was not necessarily received at the point in time that 8 this sample was taken, that because the documentation 9 was not there it was considered to be incomplete at that
- But the system does allow for this

  12 documentation to flow into the site files subsequent to

  13 delivery of the material. There was no nonconforance

  14 report issued as a result of this. It was strictly

  15 tracked as an open item. It had been tracked as an open

  16 item with this shipment.
- The documentation does not come in the same
  18 day as the component does necessarily, because of the
  19 review process that takes place with the documentation
  20 itself.
- A (WITNESS MUSELER) And in the context of the 22 purpose of this audit of 200 E&DCR's, which was to 23 verify that the field installation was performed in 24 accordance with the E&DCR's, that item does not 25 constitute a reject.

- 1 Q Why was it listed here, then?
- 2 A (WITNESS ARRINGTON) As I stated, it was
- 3 listed because of the sample itself. It was not
- 4 complete. It was an E&DCR that required these tests to
- 5 be performed. It had not been received at the site at
- 6 that particular time.
- 7 The process allows that. So he had to account
- 8 for that EEDCR, whether it was complete or it was
- 9 incomplete. As I stated, there was no nonconformance
- 10 report issued because there was no violation of the
- 11 specifications. We did not have the locumentation at
- 12 that particular point in time.
- 13 Q Why wasn't it put in the same category, then,
- 14 as number 5, these 25 E&DCR's that work hadn't even been
- 15 started on?
- 16 A (WITNESS ARRINGTON) I believe item 5 is
- 17 referring to the field operations, the actual permanent
- 18 plant installation. Item number 2, with this EEDCR, has
- 19 a documentation reference here, not a permanent plant
- 20 installation. They have two different meanings.
- 21 O Looking at item 4, it indicates that there
- 22 were six EEDCR's that relaxed purchase or inspection
- 23 requirements, and it goes on to say: "There was a
- 24 problem with two of these, in that all of the EEDCR
- 25 requirements had not been incorporated into the

- 1 specification."
- Do you have any reason to disagree with that statement?
- 4 A (WITNESS ARRINGTON) I think Mr. Museler
  5 indicated that this does not tell us that the E&DCR's
  6 were not part of the spec. It indicates that they had
  7 not been incorporated into the spec. In his closing
  8 statement there, it was that the E&DCR requirements are
  9 being adhered to in the field, which means that we were
  10 not cognizant of the fact that these requirements
  11 existed.
  - I think his statement there indicates that
    they had not been completely incorporated into the
    they spec. He didn't say that they were not attached to it.
    It would depend on the state of that specification.

    Why is this a problem, Mr. Arrington, if you
    know?
  - 18 A (WITNESS ARRINGTON) It was not listed as a
    19 problem. It was simply giving the condition of the
    20 E&DCR's there. These are the various statuses that were
    21 given on the E&DCR's that were part of the 200-lot
    22 sample. He did not reject the lot based on that. The
    23 lot was considered acceptable anyway.
  - Q Do you know why this was listed as a problem, 25 Mr. Kelly? It says it's a problem. I'm just reading

1 the words.

- 2 (Panel of witnesses conferring.)
- 3 A (WITNESS KELLY) I would like to say that the
- 4 purpose of this memo, it was the superintendent memo to
- 5 me, okay, to identify what occurred when they reviewed
- 6 this 200. The purpose was not to -- let's put it this
- 7 way. He could have simply said everything is
- 8 acceptable, period, without this. This was to give me
- 9 further information of what was found when they went
- 10 through the 200.
- And as I said before, I further confirmed that
- 12 by having one of the people in my organization
- 13 specifically review the implementation of 32 of these
- 14 200 and found that acceptable. This was to give me more
- 15 information of what types of occurrences and what type
- 16 of information was found when they reviewed these.
- 17 That's a simple fact.
- 18 O Mr. Kelly, as part of the inspection related
- 19 to the 163 EEDCR's which are referenced in paragraph 1,
- 20 were any aspects of these E&DCR's or the implementation
- 21 thereof accepted by a "use as is" or comparable decision
- 22 which might have waived some or all of the EEDCR
- 23 requirements?
- 24 (Panel of witnesses conferring.)
- 25 A (WITNESS KELLY) Could you repeat that so I'll

- 1 make sure I understand what your question is?
- 2 Q As part of the inspection of the 163 EEDCR's,
- 3 were any aspects of the implementation of those EEDCR's
- 4 accepted on a "use as is" basis or a comparable decision
- 5 which might have waived some or all of the EEDCR
- 6 requirements?
- 7 A (WITNESS KELLY) If I understand you correct,
- 8 what we have done is that the FQR inspection
- 9 organization took that EEDCR, took any information that
- 10 is stated on it, went out into the field to verify if,
- 11 as stated on that EEDCR, that work was performed. And
- 12 what they are stating here is that the 163, that that
- 13 work was performed as stated on the E&DCR.
- 14 A (WITNESS MUSELER) Mr. Lanpher, if I
- 15 understand your question correctly, let me add that if
- 16 the inspectors had noted a condition that was different
- 17 than the disposition on the EEDCR and if they wanted to
- 18 accept that, if they thought that was, even though it
- 19 was different, it was okay, that would have been noted
- 20 in this audit and another E&DCR would have been
- 21 generated.
- I believe we're all familiar with the fact
- 23 that some EEDCR's, in their disposition some EEDCR's in
- 24 the whole population of EEDCR's are "accept as is" as
- 25 the disposition. And I believe I understand your

1 question. In the context of your question, if the 2 inspectors had noted that the actual piece of hardware 3 was different from the disposition, from the engineer's 4 instructions on the EEDCR, that would have been noted 5 and they would have had to request from engineering an 6 "accept as is." And they did not indicate that, so that 7 was not observed in the field. 

- 1 Q That's not indicated on the documentation we
- 2 have been provided. This is sort of a summary
- 3 memorandum, correct? So I would like to know the basis
- 4 for your statement. Did you review the underlying
- 5 data?
- 6 (Panel of witnesses conferring.)
- 7 A (WITNESS ARRINGTON) Mr. Lanpher, in that 163
- 8 EEDCR's as far as verification to the field installation
- 9 is concerned, what we're saying here is that the
- 10 contents of the information that is on the E&DCR was in
- 11 fact incorporated into the field. If there had been a
- 12 deviation from what was listed on the EEDCR at the time
- 13 the inspection was performed, there would have been a
- 14 nonconformance report issued on it.
- 15 If you leviate from the engineer's design
- 16 criteria, it's a nonconforming condition that requires
- 17 the engineer to resolve it by dispositioning the
- 18 nonconformance itself. This indicates that in 163 of
- 19 the EEDCR's that were looked at for field installation,
- 20 that they were all acceptable. We did not write a
- 21 nemconformance report because some of them were not
- 22 implemented in accordance with the E&DCR requirements.
- 23 Q Mr. Arrington, that is your understanding of
- 24 this document, correct?
- 25 A (WITNESS ARRINGTON) Yes. I was at the job

- 1 site when this sample was taken. In fact, the
- 2 inspectors that did this did in fact work for me.
- 3 Q Is this based on any review of the
- 4 documentation which is referenced in the last sentence
- 5 of this memorantum?
- 6 A (WITNESS ARRINGTON) Not as of last night,
- 7 no. This is our normal process. There's no deviation.
- 8 If you go out there and there is a discontinuity between
- 9 an engineering requirement, be it on a drawing, a
- 10 specification, or an E&DCR, there is a nonconformance
- 11 that's going to be issued because it has been
- 12 constructed in a manner different than the way it was
- 13 designed.
- 14 If it has not been contructed, then there is
- 15 no deviation because the work has not taken place. I
- 16 did not review this backup document that you are
- 17 referring to. That is part of the permanent plant
- 18 files. But the process is the same. It has always been
- 19 the same.
- 20 Q Can you describe what that documentation
- 21 consists of which is referenced?
- 22 A (WITNESS ARRINGTON) The documentation would
- 23 consist of inspection reports. It indicates that the
- 24 inspectors went out in the field to verify that the
- 25 information on the EEDCR and the drawings was in fact in

- 1 accordance with the engineering design. These would be
- 2 inspection reports.
- 3 O This would include checklists of what they
- 4 looked for and what their findings were?
- 5 A (WITNESS ARRINGTON) The inspection report
- 6 would indicate the procedures that they did their
- 7 inspection by, the quality control procedures. And the
- 8 EEDCR would also be listed because it was part of the
- 9 inspection.
- 10 A (WITNESS KELLY) I'1 like to add that of the
- 11 163, based upon my conversations with the auditor, who
- 12 confirmed the specific 32 out of 200 that I was speaking
- 13 cf, the understanding of what this is is 163 were
- 14 incorporated into the permanent installation. That
- 15 meant that those EEDCR's were matched against the
- 16 installation and they compared exactly as required.
- 17 MR. LANPHER: Judge Brenner, I'm going to move
- 18 ahead to something else unless the Board has some
- 19 questions on this item.
- 20 JUDGE BRENNER: We don't. Do you want to mark
- 21 it?
- MR. LANPHER: I didn't have an opportunity
- 23 this morning to make copies of it. I just have the one
- 24 copy this morning. That's why I've not marked it.
- 25 Probably it would be good at some point to mark it,

1 yes.

- JUDGE BRENNER: Why don't we mark it now and
- 3 you can get the copies later. I'm not sure what the
- 4 attachments are or whether I want to mark them at this
- 5 point. Unless somebody expresses something to the
- 6 contrary, I think all we need marked is the memorandum.
- 7 Mr. Earley, what do you think?
- 8 MR. EARLEY: Judge, I think it would be
- 9 appropriate just to put the memorandum in. The
- 10 attachment I think just lists the E&DCR's. We haven't
- 11 had any questioning on that.
- 12 MR. LANPHER: Judge Brenner, I don't care
- 13 about the list of the EEDCR's. I think the first page
- 14 of the attachment entitled "Inter-Office
- 15 Correspondence", which describes the methodology, that
- 16 is something that I may come back to in another context,
- 17 not today. But I think that would be appropriate to be
- 18 included with it.
- 19 JUDGE BRENNER: Okay. At this point it's only
- 20 being marked for identification anyway, so if there are
- 21 any evidentiary problems we can hear about it at the
- 22 time.
- 23 That's 60. We're marking the two-page
- 24 memorandum to Mr. Kelly from R.L. Bernard, dated
- 25 September 8, 1977, and also we will consider as an

```
1 attachment to the memorandum this handwritten document
2 at the top of which is printed "Inter-Office
3 Correspondence to Mr. Kelly from G.E. Gula" -- G-u-1-a
4 -- dated August 16, 1977, consisting of one page. And
5 all of that will be Suffolk County 60 for
6 identification.
                               (The document referred to
7
                                was marked Suffolk County
                               Exhibit No. 60 for
9
                                identification.)
10
            JUDGE BRENNER: I would like to bind a copy in
11
12 at this point for convenience. For that we only need
13 one copy.
    [The documents referred to, previously marked
14
15 Suffolk County Exhibit No. 60, follow:1
16
17
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21
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```

SCEXMILIT 60

## MEMORANDUM

TO: J.M. Kelly

September 8, 1977 J.O. #11600.50

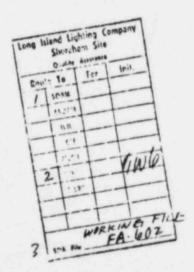
FROM : R. .. Bernard

SUBJECT: Sample Inspection of Safety Related E&DCR's

In accordance with Mr. I.L. Guthrie's memo of July 8, 1977, a sampling plan and AQL of safety related E&DCR's per MIL-STD-105D was established to ensure that the E&DCR requirements nave been incorporated into the Permanent Plant Installation. The details of the sampling plan were transmitted to you via IOC from G, Gula 1 on August 16, 1977.

Of the 200 safety related E&DCR's in the sample, the results are as follows:

- 1. One hundred sixty-three E&DCR's had the E&DCR requirements incorporated into the Permanent Plant Installation.
- 2. One E&DCR (A-017) had not been incorporated in that it required stress reports and sharpy impact test documentation to be provided. This documentation has not been received by FQC.
- 3. One E&DCR had that portion of the work deleted by a drawing revision; therefore, the work was not done.
- 4. Six E&DCR's relaxed purchase or inspection requirements. However, there was a problem with two of these in that all of the E&DCR requirements had not been incorporated into the specification. A new EADCR is being a to pick up these requirements. The LaDCR requirements are being adhered to in the field.
- 5. Twenty-five E&DCR's related to work which has not been started yet by Construction, either because they are avaiting ordered parts or because they have not yet reached that point in construction.
- 6. Four E&DCR's did not relate to rermanent Flant Anstallation.



This lot is considered acceptable based on one reject. The documentation required by E&DCR A-017 has been requested.

The documentation for this sample inspection is available in the FQC office.

R. Bernard

Superintendent of Field Quality Control

JDD/mr

cc: I.L. Guthrie

R.S. Costa

Q.C. Master File

Q.C. Date File

FILE WILL LUGGE

NDER — RETAIN YELLOW COPY.

FORWARD WHITE AND PINK COPIES

REPLIER - RETURN WHITE COPY.
RETAIN PINK COPY FOR FILE.

## INTEROFFICE CORRESPONDENCE

TO:

J. M. Kelly

KIKCO

FROM:

G. E. Gula

MESSAGE:— As Per Our Conversation of Augustia, 1977 on Safety

Related ExDCR's. The Fullowing Sampling Plan And Acceptable

Quality Level (AQL) Per MIL-STO-1050 was Agreed Upon

Single Sampling Plan, Norm: I Inspection Level II Using A

Lot Size of 3876 and A Cample Size of 200 With Ar

Acceptable Quality Level (AQL) of 110

The Sample ExDCR's Gill Be Selected Using MIL-HOBK-53

Section 13, Table of Ra dom Numbers.

Attached You Will Fine A histing of the Randomly Selected

ExDCR's Which Will Be Checked For Incurporation Into

The Effected Documents And Permanent Plant Installation

Copy To:

I.L. Guthrie R. L. Bernard

Aug. 16, 1977

REPLY

279

- 1 BY MR. LANPHER: (Resuming)
- Q Gentlemen, I indicated earlier that I wanted 3 to go next to field quality control audit 23 and page 2 4 thereof, and also observation D-2. I think they relate 5 to each other. Have you had an opportunity to review 6 that, Mr. Baldwin?
- 7 A (WITNESS BALDWIN) Yes, I have.
- 8 Q Is it true that this audit report found that 9 over 25 percent of the EEDCR's which had been reviewed 10 had not been listed on or attached to the affected 11 document?
- 12 (Panel of witnesses conferring.)
- 13 A (WITNESS PALDWIN) Mr. Lanpher, as identified 14 on page 2 of the audit report in section 3.1.1A, I 15 believe that refers to observation D-2, which discusses 16 25 percent of the E&DCR's reviewed with regard to that 17 observation on page 1 of 6, D-2.
- 18 Q So the answer to my question would be yes,
  19 that's what this audit indicates, correct?
- 20 A (WITNESS BALDWIN) That's correct.
- 21 Q The audit also goes on to note that the
  22 auditor felt like these data that had been developed in
  23 this audit indicate that the distribution and control of
  24 E&DCR's at the job site was suspect at this point in
  25 time. I may as well note that this is September 1977.

- 1 A (WITNESS BALDWIN) That is correct.
- 2 Q Do you have any reason to disagree with the 3 conclusion?
- 4 (Panel of witnesses conferring.)
- A (WITNESS BALDWIN) I've got no reason to 6 disagree with the auditor's remarks on that page. I 7 might not have written it the same way. But I would 8 also like to add, as you indicated, this was in the fall 9 of '76.
- 10 Q '77, I believe.
- A (WITNESS BALDWIN) '77. And I think we have

  12 discussed this before. I think Mr. Museler has

  13 discussed it at great length, along with Mr. Kelly. And

  14 this is an indication within the same time frame of

  15 having certain conditions and findings as related to

  16 EEDCR's.
- After hearing Mr. Kelly and Mr. Museler and
  18 after reviewing this report and after talking to people
  19 involved with this audit during this period of time,
  20 there appears to me to be a direct link to the situation
  21 that was previously described as it is described in
  22 observation D-2.
- 23 I'd like to point out a couple of particular 24 things, that in the corrective action to this Long 25 Island Lighting indicated that they would go back and

1 review all of the documents in question, and this was
2 going to take place in the fall of '77. We also heard
3 another testimony of the changeover at this point in
4 time, with the numerous documents that were being used
5 and all of the people that were using them, that they
6 felt that by going to a more practical and automated
7 system it would be highly beneficial to the whole
8 engineering and design control system that was in effect
9 at the job site.

In addition to that, I recall in the

11 corrective action it was indicated that procedures would

12 be changed. They were changed in early 1978.

I would also point out the fact that not only

14 LILCO's audit program, but Stone & Webster's audit

15 program has identified and has captured these conditions

16 and has brought them to appropriate management

17 attention; and again, as Mr. Museler indicated in

18 previous testimony, the extensive management attention

19 that was given to this condition.

That's all I have to say. Oh, I would like to 21 point out one thing to correct the record. In D-2, the 22 second paragraph, there is a statement there that says: 23 "Contrary to these requirements, E&DCR's are not being 24 distributed." And in going back and checking up on the 25 particulars and the details for questioning on this,

- 1 that sentence itself is misleading. It should read:
- 2 "Contrary to these requirements, EEDCR's are not being
- 3 distributed in all cases."
- 4 In reviewing the backup correspondence and
- 5 talking to individuals at the construction site, they
- 6 indicated back to us that during that period of time,
- 7 that E&DCR's were being distributed on a daily basis,
- 8 but not to everybody that was on controlled
- 9 distribution.
- The point, or the confusing point being, here
  and possibly within the mind of the auditor, was if you
  were on controlled distribution you were more or less
  assigned within one or two groups. You would receive
  ach and every EEDCR for the controlled document which
  you had, or it would have been identified as to what
  documents you need.
- In other words, you either have complete

  18 distribution or a partial distribution. That might have

  19 caused the confusion to that remark in that sentence.

  20 But on further backup and verification, what we find is

  21 it was not in all cases that they weren't being

  22 distributed.
- Q But there were instances identified by the 24 auditors where proper distribution had not occurred; is 25 that correct?

- 1 (Panel of witnesses conferring.)
- 2 A (WITNESS BALDWIN) Could you repeat that,
- 3 please?
- 4 Q Certainly. You were attempting to clarify the
- 5 second paragraph of D-2. As I understand it now, it
- 6 wasn't all EEDCR's that weren't being distributed, but
- 7 rather some EEDCR's still were not being distributed
- 8 correctly.
- 9 A (WITNESS BALDWIN) That's what I'm led to
- 10 believe. Some of the detailed information. It's hard
- 11 to read that into it, but it appears that way.
- I would also like to point out that this is a
- 13 similar situation as discussed earlier with Mr. Kelly on
- 14 his audit report number 602, as I recall.
- 15 A (WITNESS ARRINGTON) Mr. Lanpher, I have
- 16 something to add. In my discussion with the office
- 17 supervisor, one of the problems that happened along this
- 18 period of time was that some areas were on distribution
- 19 for two complete sets of documents, specifications or
- 20 drawings. Any E&DCR's that affect those ? uments, they
- 21 are also automatically on distribution for those
- 22 documents.
- The people that were sharing the same EEDCR
- 24 log did not want to receive two copies of the EEDCR's
- 25 because they were going into -- because they were

- 1 working in the same area. They didn't want two EEDCR
- 2 copies. They were having to -- they were having an
- 3 extra copy.
- 4 They went back to the supervisor and asked
- 5 that they not be on distribution for the EEDCR's. That
- 6 was part of the confusion there. The supervisor -- I
- 7 think there was a procedure that was instituted
- 8 arsociated with this that there was some limited
- 9 distribution for that reason where some work areas had
- 10 two or more sets of controlled documents and they wished
- 11 not to receive the E&DCR's for those corresponding
- 12 documents because they were being filed in the same
- 13 basic area.
- 14 Q Gentlemen, I'd like to --
- 15 A (WITNESS BALDWIN) Mr. Lanpher, could I take
- 16 one moment, please?
- 17 (Panel of witnesses conferring.)
- 18 A (WITNESS MUSELER) I'm sorry, Mr. Lanpher. We have
- 19 nothing else to add to that response.
- 20 Q Gentlemen, I'd like to turn your attention to
- 21 angineering assurance audit 23, observation 041, and
- 22 item 8 of that observation. This observation indicates
- 23 that 7 of 40 EEDCR's which were sampled and which
- 24 revised other E&DCR's did not cross-reference to the
- 25 revised EEDCR.

- Now, this is a violation, is it not, of your document control requirements?
- 3 (Panel of witnesses conferring.)

10 cross-reference was provided.

18 exist.

- A (WITNESS EIFERT) Br. Lanpher, in this audit
  the auditor did identify some specific EEDCR's that do
  not cross-reference to the revised EEDCR, as the
  administrative requirements of our procedures asked
  for. The recommended action that the auditors made to
  the project was to ensure in the future that that
- The traceability concern that this would seem
  to indicate is not a concern, because the auditor was
  able to verify that the particular EEDCR's were
  appropriately indicated on the change record as changes
  to the affected documents, and therefore the link to
  assure that the individuals using the documents were
  aware of all the changes that affected that document did
- 19 Q The cross-reference requirement is, however,
  20 an independent requirement from the listing of E&DCR's
  21 on the change record, correct, at least as of this point
  22 in time?
- 23 A (WITNESS EIFERT) It would be a different step 24 in the process, however, related requirements in that 25 they serve the same primary function of ensuring that

- 1 the people using documents understand what is applicable 2 at a point in time to the given document that they are 3 using.
- JUDGE BRENNER: Excuse me. Mr. Eifert, is the
- 5 change record part of the monthly log and the weekly
- 6 summary log which was previously talked about, or is
- 7 that yet another index?
- 8 WITNESS EIFERT: The change record is
- 9 equivalent, it is the same document as we have referred
- 10 to here as the master log. I used the term "change
- 11 record" because that is Stone & Webster's standard
- 12 terminology. "Master log" is the project specific
- 13 terminology.
- 14 JUDGE BRENNER: Okay. Does the weekly log
- 15 also indicate that cross-reference to changes, the
- 16 weekly summary, if you know?
- 17 (Panel of witnesses conferring.)
- 18 WITNESS EIFERT: Judge Brenner, I'm not sure
- 19 exactly when the weekly summaries were initiated. The
- 20 weekly summaries would normally include the same
- 21 information that would be included on the monthly master
- 22 log as a weekly update. So in that sense it would have
- 23 included this same identification, so that the users had
- 24 knowledge of the applicable EEDCR.s
- 25 BY MR. LANPHER: (Resuming)

- 1 Q Mr. Eifert, is it your opinion, or do you have
- 2 an opinion whether, this problem which item 8 in
- 3 observatio 041 is part of the overall problems that we
- 4 have been talking about in 1977 with EEDCR control
- 5 similar to what Mr. Baldwin in the last observation tied
- 6 it into the findings of field audit 602 -- is it your
- 7 feeling that this is part of that same area?
- 8 (Panel of witnesses conferring.)
- 9 A (WITNESS EIFERT) I do not believe that this
- 10 ties into that area as the general topic we've been
- 11 discussing. This is a unique instance that does not
- 12 relate to the problems that we have been discussing with
- 13 respect to the FQC audits and the LILCO QA audits.
- 14 Q Well, isn't this requirement for
- 15 cross-referencing part of your means of indexing,
- 16 logging, filing, generally keeping track or tracing
- 17 design documents? I think you used the word
- 18 "traceability" earlier.
- 19 A (WITNESS EIFERT) I wouldn't characterize the
- 20 procedural requirement that when you issue an EEDCR that
- 21 revises an earlier EEDCR that you identify the earlier
- 22 EEDCR on that document as part of our indexing and
- 23 tracking mechanism. This is a convenience reference for
- 24 the people who happen to be using the later EEDCR. But
- 25 this would not be part of the tracking mechanism.

- The master log that's used on the Shoreham
  project provides the necessary information. This is not
  an indexing requirement in any way.
- Q So this requirement is solely as a matter of 5 convenience; is that correct?
- A (WITNESS EIFERT) The primary purpose for such 7 a reference here would be to provide a specific 8 reference to the people who are preparing and processing 9 the revision to the E&DCR, not the people who would be 10 using the E&DCR. The important tool is the list which 11 identifies all the E&DCR's that an individual needs to 12 have when he's using the document, and this doesn't 13 provide that kind of information.
- Q Gentlemen, let me turn your attention now to 15 field quality control audit 33, observation B-1.
- (Pause.)
- 17 Q Gentlemen, am I correct that this is an 18 instance where --
- 19 A (WITNESS BALDWIN) Mr. Lanpher, can we have 20 one moment to get to the right spot?
- 21 Q Sure.
- 22 (Pause.)
- 23 A (WITNESS BALDWIN) Yes, sir.
- Q Am I correct, Mr. Baldwin, that this is an 25 instance where field quality control files contain

- 1 deficiencies, in that many EEDCR's have not been noted 2 on the affected drawings?
- A (WITNESS BALDWIN) I guess I wouldn't use the 4 word "deficiency". What we have here is a situation 5 where the documents weren't posted on the drawing, but 6 they were in a file folder filed with the drawing, right 7 with it. As indicated on the note, it says the EEDCR's 8 were present in the file folder.
- 9 Q The requirement says at that point in time,
  10 and I believe this is in 1980, it was required that the
  11 EEDCR number be actually noted on the affected diagram;
  12 is that correct?
- 13 A (WITNESS BALDWIN) That's correct.
- A (WITNESS ARRINGTON) Mr. Lanpher, I'd like to
  15 add to what Mr. Baldwin said. This was noted in one
  16 specific area within the field quality control
  17 department. The drawings here, as is listed in the
  18 observation itself, does indicate that the EEDCR was
  19 present in the file folder.
- The process that we use is we have folders for the drawings or components and the E&DCR's are required to be logged on the drawing itself and filed with that drawing. It's easier for us to keep up with it that that the later process for us. In this particular there were five drawings that did not have those

- 1 EEDCR's that were listed. As stated by the auditor,
  2 they were not posted on the document itself. But as he
  3 did note, they were in the file folder.
- As I indicated, this was in a specific area.

  5 It was localized. It took us two subsequent audits to
  6 get this particular situation straightened out. What
  7 I'd like to do is give you a little insight as to why it
  8 did happen.
- It should not have. We are required to meet
  to the same requirements as the other departments. As I
  there were two subsequent audits that were
  performed, and this particular area was still not
  to cleared up.
- 14 The problem was that the supervisor that was
  15 responsible for this set of drawings was also
  16 responsible for the mechanical discipline which included
  17 the mechanical equipment and the HVAC. The drawings
  18 that are listed here and in subsequent audits are
  19 structural drawings. They are platform drawings and
  20 structural steel drawings. There was virtually no work
  21 going on in those areas.
- The E&DCR's come into the work area, which is
  listed here. They go into a basket and then they are
  the put into the folders and required to be logged. Because
  for no work taking place in the structural discipline,

- 1 the supervisor -- it's bad judgment on his part;
- 2 nevertheless, he made the decision that the most
- 3 important thing to do was to cover the work that was
- 4 taking place in the associated discipline that he was
- 5 responsible for.
- He made the decision that they would not take
  the time to go through and meet all the requirements of
  the procedure. It was picked up in audit 34. It was
  not corrected. We indicated that we were going to
  correct it, even after 33, that we were going to take
- 11 care of it.
- It was not taken care of. 35, it was also not 13 taken care of in that one drawing did not have the 14 E&DCR's that were required to be posted on there. But 15 all the cases that were observed by the auditor were in 16 the structural steel.
- There was a meeting of the minds between the supervisor and myself and I stressed the importance of 19 getting those drawings up to speed with regards to his 20 position in that area, and that was taken care of. But 21 it was in a specific area, structural steel. There was 22 no work taking place in there. He made the decision 23 that he wanted to cover the work with the resources that 24 he had, with the inspectors, and this came secondary to 25 him.

- 1 But as I stated, the process does include --
- 2 this is a requirement that we impose on ourselves --
- 3 that the EEDCR's will be in the folders with the
- 4 drawings. However, they were not logged as required.
- 5 Q Gentlemen, I believe you stated yesterday --
- 6 maybe it was you, Mr. Baldwin -- that you felt that the
- 7 proper distribution of E&DCR's is an extremely important
- 8 part of the quality control function. I don't know if
- 9 those are exactly your words. But would you agree with
- 10 that statement?
- 11 A (WITNESS BALDWIN) That sounds like what I
- 12 said.
- 13 Q You would agree with it?
- 14 A (WITNESS BALDWIN) Yes.
- 15 0 Excuse me?
- 16 (Panel of witnesses conferring.)
- 17 Q Would you agree with that statement, Mr.
- 18 Baldwin?
- 19 A (WITNESS BALDWIN) Yes, I would agree that the
- 20 distribution of documents is important to the document
- 21 control process, as is many of the other requirements
- 22 that are required of the process.
- 23 @ Q I didn't mean that exclusively, for sure.
- 24 By "distribution", you include timely
- 25 distribution? I mean, as soon as possible after the

1 EEDCR has been issued?

15 documents.

20 using them.

- 2 (Panel of witnesses conferring.)
- JUDGE BRENNER: You know, these aren't the

  4 hard questions yet. He's just leading up. Maybe you

  5 ought to answer him one at a time, instead of worrying
- 6 about where he's going, because I can't believe -- you
- 7 know, you can have as much time as you want, but I can't
- 8 believe you need all that time with that one question,
- 9 as opposed to I guess what you are doing, and that is 10 thinking ahead.
- 11 BY MR. LANPHER: (Resuming)
- 12 O Do you recall the question, Mr. Baldwin?
- 13 A (WITNESS BALDWIN) Yes. I believe you were 14 referring to the timeliness in the distribution of
- 16 Q Would you agree that that is important too?
- A (WITNESS BALDWIN) Yes, sir, just as the 18 distribution is. In addition to that, it is important 19 that they get to the right people, the right people
- A (WITNESS MUSELER) Mr. Lanpher, I would like
  22 to add to that. It's important for a number of reasons
  23 that documents be distributed in a timely manner. The
  24 basic subject of our discussion is the quality of the
  25 plant. The timely distribution of a document is not the

- 1 primary quality consideration. The primary quality
  2 consideration is that the plant is built in accordance
  3 with those documents and that those documents do not --
- 4 and the important thing is that those documents do get
- 5 incorporated into the plant.
- The fact that a document may not be

  7 distributed within an optimum time period, whatever that

  8 time period may be, one week or two weeks, and that it

  9 may take longer than that -- the important thing is that

  10 it gets distributed to the tight people and that the

  11 plant is built in accordance to it. That's the quality

  12 issue.
- The quality issue is not whether it takes one

  14 week or two weeks to get there. And I think in that

  15 sense the context of what we're discussing has to be

  16 considered. We're talking about quality and the quality

  17 is determined by whether or not the design change is

  18 incorporated into the plant.
- And what we have seen through the items and
  the audit observations we have discussed is that the
  requirements of the designs and the requirements of the
  EEDCR's have been incorporated in the plant. They may
  not have always been incorporated as rapidly as we would
  have liked.
- 25 Q Mr. Museler, is it your testimony that

- 1 distribution of EEDCR's is not a quality issue? Just
- 2 looking at distribution, is not a quality assurance
- 3 issue?
- 4 A (WITNESS MUSELER) Distribution is a quality
- 5 assurance issue. As I noted, it is important. If the
- 6 document were never distributed and the plant were never
- 7 built in accordance with it and the quality assurance
- 8 organizations never inspected the plant to those
- 9 documents, that would be a quality assurance concern.
- 10 So I did not mean to imply that distribution was not
- 11 important in a quality sense.
- 12 The timing of that distribution I don't
- 13 believe relates significantly to quality.
- 14 Q Would you agree that criterion 6 of Appendix B
- 15 to Part 50 specifically addresses the distribution of
- 16 documents? Well, it doesn't reference E&DCR's
- 17 specifically, but the design documents.
- 18 (Panel of witnesses conferring.)
- 19 A (WITNESS MUSELER) Yes, sir, I would agree
- 20 with that. The statement in that, in number 6, is that
- 21 they be distributed to and used at the location where
- 22 the prescribed activity is to be performed.
- 23 Q Mr. Baldwin, 15 or 20 minutes ago we were
- 24 talking about the field quality control audit 23 and
- 25 observation D-2, and rather than go back there, you

- 1 recall that in that, in discussion of that, you
- 2 identified that certain E&DCR's, some E&DCR's had not
- 3 been properly distributed, correct?
- 4 A (WITNESS BALDWIN) That's correct, in
- 5 accordance with the procedure as identified.
- 6 Q I would like to direct your attention also to
- 7 engineering assurance audit 15, page 1 of that. The
- 8 date is November 1975.
- 9 A (WITNESS MUSELER) What's the reference,
- 10 please?
- 11 Q The bottom of the first page, sir.
- 12 Gentlemen, would you agree that this finding
- 13 indicates that the project is not distributing the EEDCR
- 14 records on a weekly basis, and that it is also not
- 15 meeting the minimum distribution requirements of EAP
- 16 6.3?
- 17 (Panel of witnesses conferring.)
- 18 A (WITNESS EIFERT) Mr. Lanpher, the situation
- 19 with this audit was that the project was distributing a
- 20 change record, what is now called the monthly log, on a
- 21 monthly rather than a weekly basis. As a result of this
- 22 audit observation, as you can see from reading the top
- 23 of page 2 of that, the project contacted engineering
- 24 assurance to determine if they could vary from the
- 25 requirement of issuing a change record on a weekly basis

- 1 and issue it on a monthly basis.
- 2 The project received the concurrence of the
- 3 engineering assurance division and we subsequently
- 4 revised the EAP to provide for distribution of that
- 5 change record on a monthly basis as the standard
- 6 practice.
- 7 Q Prior to that revision, however, the weekly
- 8 requirement was in effect and it was not being met,
- 9 correct?
- 10 A (WITNESS EIFERT) The EAP in effect at that
- 11 time did provide for the weekly distribution of that
- 12 change record. That was the requirement that we had
- 13 established when we initiated the use of a change
- 14 record, as an arbitrarily established figure for a new
- 15 aspect of the program. And with implementation of the
- 16 program on Shoreham we -- and I believe we had feedback
- 17 from other projects as well at that time -- we decided
- 18 that the issuance of the change record on a monthly
- 19 basis was a more appropriate requirement, and therefore
- 20 we changed the EAP.
- 21 Q Mr. Eifert, your answers have gone to the
- 22 question of the timing, the frequency of distribution.
- 23 The second part of that first sentence at the bottom of
- 24 page 1 of this audit report concerns the minimum
- 25 distribution. Do you have information regarding what is

- 1 being indicated here?
- 2 My interpretation was that some persons or
- 3 entities required to get these weekly reports or records
- 4 were not getting them. Is that correct?
- 5 A (WITNESS EIFERT) Mr. Lanpher, in August of
- 6 1975 we had revised the engineering assurance procedures
- 7 to add a distribution that the project should make with
- 8 the change record. The project prior to that time had
- 9 been distributing the E&DCR's to the construction site,
- 10 to the senior construction representative at the
- 11 construction site.
- 12 One of the additional distributions that the
- 13 project was not complying with was the requirement that
- 14 we had put into the EAP that a copy be sent also to the
- 15 superintendent of field quality control. The practice
- 16 at the Shoreham site was that Mr. Arrington's
- 17 organization was receiving his copy from the site
- 18 document control through the construction department
- 19 representative on the site.
- 20 The EAP, again, was later revised in 1978 to
- 21 recognize the situation where the construction site
- 22 maintained a centralized document control center and
- 23 distributed onsite from that operation, and modified the
- 24 EAP requirement to indicate that when that is the
- 25 situation one copy to the site for site distribution was

- 1 the appropriate practice.
- 2 Gentlemen, turning to engineering assurance
- 3 audit 21 and observation 011, item 4. This item reads
- 4 that: "EEDCR and NED change records were not forwarded
- 5 to the PQC division prior to April 1977."
- 6 The PQC division I assume is procurement
- 7 quality control?
- 8 A (WITNESS EIFERT) That is correct.
- 9 Q Am I correct, then, that this indicates a
- 10 distribution problem existing at least prior to April
- 11 1977 with respect to EEDCR and N&D change records?
- 12 (Panel of witnesses conferring.)
- 13 A (WITNESS EIFERT) Mr. Lanpher, in this audit
- 14 in April 1977 we did report that the procurement quality
- 15 control division was not receiving the change records.
- 16 The procurement quality control division is on
- 17 distribution for those EEDCR's which are important to
- 18 the procurement process and affect the work that they
- 19 may be performing in procurement process with respect to
- 20 supplier shop facilities.
- 21 We were, as a part of the information I was
- 22 able to gather from the people involved at this time,
- 23 able to establish that they were indeed receiving copies
- 24 of the E&DCR's which they needed to perform their work,
- 25 so that they would be knowledgeable to the EEDCR's that

- 1 affected their work.
- 2 The concern here only was that they were not
- 3 receiving the specific change records. There was
- 4 additional preventive action taken at this time also to
- 5 ensure that the PQC division would receive in the future
- 6 the change records.
- 7 Q But up to that point in time they had not been
- 8 receiving them; is that correct?
- 9 A (WITNESS EIFERT) Apparently that is the case,
- 10 as reported by the audit, yes. But as I emphasize, they
- 11 were receiving the documents that they needed to do
- 12 their work.
- 13 Q Gentlemen, I'd like to turn your attention to
- 14 field audit 654, Suffolk County Exhibit 57 for
- 15 identification, page 2, item 4.4.
- 16 Mr. Museler, what is the site listing?
- 17 (Panel of witnesses conferring.)
- 18 A (WITNESS MUSELER) I'm sorry, Mr. Lanpher.
- 19 Are you talking about field audit 654?
- 20 0 Yes.
- 21 A (WITNESS MUSELER) I'm having a locument
- 22 control problem at the moment.
- 23 (Pause.)
- 24 A (WITNESS MUSELER) What page?
- 25 Q Second page at the bottom of the page, item

1 4.4, sir.

- 2 My first question is, what is the site listing 3 which is referred to there?
- 4 (Panel of witnesses conferring.)
- A (WITNESS MUSELER) Mr. Lanpher, the reference 6 there is the site master EEDCR log, although you 7 certainly couldn't tell by reading that. That is the 8 reference. It's the master EEDCR log.
- 9 Q Am I correct that this log had not been sent 10 to Stone & Webster in Boston, which was contrary to the 11 LILCO requirement?
- 12 (Panel of witnesses conferring.)
- A (WITNESS MUSELER) At the date of this audit,

  14 Mr. Lanpher, it is correct that the master log had not

  15 been sent to Boston. It had been sent to the site

  16 engineering office, which is, as we have discussed in

  17 the past, an arm of Boston. But it did need to go to

  18 Boston. It had not been sent at that time, and it was

  19 sent.
- I believe the actual da'e of transmittal, or 21 at least the confirmation that the log was sent to 22 Boston, was December 12 of that year. So prior to the 23 audit it had been sent to Stone & Webster engineering 24 and the site engineering office; however, it had not 25 been transmitted to Boston, and it was transmitted

- 1 approximately a month after the audit took place.
- 2 Q Does this mean that during that time period of
- 3 approximately July 29, '77, until early December, Stone
- 4 & Webster in Boston had not received the master EEDCR
- 5 log?
- 6 (Panel of witnesses conferring.)
- 7 A (WITNESS MUSELER) Sir, the Boston office
- 8 would have received copies of all the individual
- 9 E&DCR's. But the audit finding does indicate that they
- 10 did not receive the master log during that period.
- 11 O Now, am I correct that the result of that
- 12 deficiency or that situation was that revisions to
- 13 specifications drawings and welding procedures were made
- 14 utilizing previously established, inaccurate records?
- 15 (Panel of witnesses conferring.)
- 16 A (WITNESS KELLY) The Boston office wouldn't
- 17 have necessarily the latest information, but they would
- 18 have the EEDCR's.
- 19 Q At this point in time, you were relying upon
- 20 the master index or the master log as your control
- 21 document; is that correct?
- (Panel of witnesses conferring.)
- 23 A (WITNESS MUSELER) Sir, the master EEDCR log
- 24 is one of the control documents for the design process.
- 25 I would like to emphasize, however, that the E&DCR's

- 1 themselves are reviewed by the project engineer or, in
  2 the case of the site extension office, by the project
  3 engineer's designee and all the appropriate engineers in
  4 the discipline being affected by that E&DCR.
- 5 So the individual EEDCR's had to be approved
  6 by the proper personnel. It is a fact that the log in
  7 Boston during this time period lagged the site log. As
  8 we have indicated before, the site generated the
  9 majority of the EEDCR's during this period. That's why
  10 it was designated as the master log.
- This was also during the period of the

  12 implementation of that follow-up action of audit 602.

  13 The establishment of that log, the establishment of the

  14 appropriate transmittal of that log and the updating of

  15 the Boston information were all taking place during this

  16 period.
- I think the central point is that the

  18 engineering organization, the site engineering office

  19 and the Boston engineering office are in reality the

  20 same organization. Therefore, the approval of the

  21 E&DCR's occurred during this period as was required.

  22 Q Mr. Museler, based on earlier figures I think

  23 that Mr. Kelly gave, in 1977 there were just over 4800

  24 E&DCR's. We're talking about a four-month period late

  25 July to early December when this log was not up to

- 1 date. And you agreed that something in the neighborhood 2 of 1600 EEDCR's probably were not then logged correctly 3 or in an up to date fashion and made available to the 4 Boston office?
- 5 (Panel of witnesses conferring.)
- JUDGE BRENNER: You mean, Mr. Lanpher, in your question that the log was not made available to the 8 Boston office?
- 9 MR. LANPHER: Yes. I'm not concentrating on 10 the individual EEDCR's. The log would have been about 11 1600 behind in Boston.
- WITNESS MUSELER: Mr. Lanpher, again, in this
  period where the site master E&DCR log was being
  the established as the only document, the Boston officer was
  still maintaining an annual log of E&DCR's and the
  E&DCR's, as we indicated, were being sent to Boston. So
  they were being entered in that master log.
- This was not a case where Boston was not aware 19 of all the E&DCR's. They did not have the site master 20 log, that is correct. The number of E&DCR's you 21 characterize in that period is the right order of 22 magnitude.
- But the situation was not one where the fact

  24 that the log wasn't transmitted up there meant that they

  25 did not have the cross-reference. They may not have had

- 1 every cross-reference because of the lack of the log,
- 2 but they were operating at the time, until the master
- 3 log was distributed regularly on a monthly basis to all
- 4 appropriate parties.
- 5 My knowledge of the situation indicates that
- 6 they were maintaining their manual logs and they were
- 7 logging in the E&DCR's which were sent directly to
- 8 them.
- 9 JUDGE BRENNER: Mr. Museler, then can you tell
- 10 me what is meant by this sentence in observation 4.4 of
- 11 field audit 654: "Revisions to specs, drawings and
- 12 welding procedures in accordance with project general
- 13 instructions section 4.12.5 continue to be made
- 14 utilizing previously established and accurate records"?
- 15 (Panel of witnesses conferring.)
- 16 WITNESS KELLY: Judge Brenner, maybe I could
- 17 help on that. One of the primary problems with the
- 18 Boston list that was previously maintained is one of the
- 19 factors was a time delay in EEDCR's because, as we said
- 20 before, the majority of the EEDCR's were generated at
- 21 the Shoreham site. So you had a physical transportation
- 22 going through the mail system and distribution system.
- 23 What would have happened, one of the
- 24 consequences of that is when it came time to revise a
- 25 specification the engineers would, let's say

- 1 hypothetically there's in reality ten EEDCR's that are
  2 out to document holders against that specification. Due
  3 to the time delay, say they only have listed in that log
  4 when they are going to do the revisions, say, possibly
  5 seven.
- What happened is they would incorporate those
  seven. That would mean that the holders of the
  documents in the field would not have that revision that
  they'd have to attach now, those of the remaining three,
  since the document would not indicate that they had been
  incorporated.
- JUDGE BRENNER: So if I can parse the sentence

  13 -- and I certainly was not sure what it referred to,

  14 which is why I asked -- the previously established

  15 inaccurate records referred to the log -- am I right so

  16 far? -- rather than -- well, let me stop and ask that.

  17 WITNESS MUSELER: Judge Brenner, I believe

  18 what it refers to in that case is the Boston log, which

  19 was inaccurate to the extent that it had not been

  20 updated to align it with the site master log. So I

  21 believe the reference to an inaccuracy in that paragraph

  22 relates to the fact that the Boston log was not

  23 reconciled to the site log at this point, and therefore

  24 if it were not and EEDCR's were issued in the field that

  25 were not posted against the document and that document

- 1 were revised, it would not include the E&DCR's that were
  2 not contained in the Boston records at that point in
  3 time.
- JUDGE BRENNER: Because the revisions that are made are made against the Boston log when a new revised
- WITNESS MUSELER: At that point in time, yes,
  8 sir. Currently there is only one log, but at that point
  9 in time there were still two.
- JUDGE BRENNER: What happens when the field

  11 receives that revision? Do they toss out their earlier

  12 version, including all the attached EEDCR's, or is there

  13 a process by which they are required to check to see

  14 that some of the EEDCR's that they're holding have not

  15 in fact been incorporated in the revision?
- WITNESS KELLY: The revision to the

  17 specification would indicate what E&DCR's were

  18 incorporated. So then the person would go through their

  19 file and have this new revision -- any E&DCR's that were

  20 still outstanding, that were not listed on that revision

  21 as being incorporated, they would be required to still

  22 retain.
- JUDGE MORRIS: Mr. Kelly, do you have any
  memory or knowledge of how extensive this problem was at
  that time?

WITNESS KELLY: I would presume it was 2 probably better, but in 602 we indicated that there were 3 25 percent, 26 percent of our particular sample we took 4 during 602, it indicated that around 26 percent of the 5 EEDCR's there was a discrepancy between our records and 6 those EEDCR's that were listed on that Boston log. I 7 would presume during this period of time, since it was 8 later, that there would have been some improvement. WITNESS MUSELER: Judge Morris, if I can ask 10 if this was your question, or maybe this may be the 11 answer. In terms of one category, let's say 12 specifications, revisions to specifications, how many 13 revisions to specifications -- not new ones, but 14 revisions to specifications -- were coming out during 15 this period? Specifications are not updated frequently. 17 The major ones on the site have been updated perhaps 18 three or four times over the life of the project, which 19 comes out to be about once every two years. So the 20 number of specifications being updated that would 21 require the kind of EEDCR check that Mr. Kelly just 22 described would have been small at this period. The 23 number of drawings being revised would have been larger, 24 but the number of revised drawings also was not in 1977 25 -- the number of new drawings being issued was far

- 1 higher than the number of revised drawings being
  2 issued.
- But I can't quantify the drawing number at all 4 for you.
- JUDGE MORRIS: I'm not so much interested in 6 the differences in documentation between Boston and the 7 site engineering office, but I'm interested in the 8 extent to which revisions were being made utilizing 9 previously established inaccurate records.
- 10 (Panel of witnesses conferring.)
- WITNESS MUSELER: Sir, I worked in the site

  12 extension office for a year. In fact, it was the time

  13 period 1976, through the end of 1976, which predates

  14 this time period by about nine months. However, in that

  15 time period, which is close to this one, I can say that

  16 when the revised drawings that we did get down and the

  17 revised specifications that I was involved in -- while I

  18 do recall at least one inctance, but certainly not a

  19 number of instances where the drawing came down and we

  20 immediately had to post an ECDCR number on it because

  21 that ECDCR had not been incorporated in Boston even

  22 though it had been issued prior to the revision of the

  23 drawing.
- The number of times that happened while I worked in the site extension office was a very small

1 number of times. So it did happen, but it happened in 2 very few cases, because I was dealing with the piping 3 and the hangers at the time and we did process a lot of 4 drawings. We did not find this condition, which meant 5 that the Boston engineers and the site extension office 6 engineers who were receiving the E&DCR's themselves, as 7 well as the logs during that time period, would make 8 sure to the best that they could that they incorporated 9 all the outstanding E&DCR's that were outstanding 10 against a given frawing.

So that did occur. It did not occur in all instances, but it occurred in, I would say, the great majority of the instances. I know that doesn't give you a quantitative answer, but it is I think indicative of that was going on during the period.

16 JUDGE MORRIS: Thank you.

17 I'm sorry I interrupted, Mr. Lanpher.

JUDGE BRENNER: Mr. Lanpher, I want to break,
19 unless you have just a very tiny bit on this item to
20 finish up.

21 MR. LANPHER: I think I have just one or two 22 questions. I won't go on to any others.

23 BY MR. LANPHER: (Resuming)

24 C m. Kelly, first, you referred to 25 approximately 26 percent problem in terms of the Boston

- 1 list as audit 602. I assume you are referring to 2 finding 4.5 of field audit 602?
- 3 A (WITNESS KELLY) Yes. I believe we discussed 4 that.
- I don't want to go into that again now. And finding 4.4 of audit 654 is in effect a follow-up on that earlier finding, correct, in terms of noting that 8 corrective action had not been instituted?
- 9 A (WITNESS KELLY) I don't think we categorized
  10 it that way. 4.6 and 602 identified that at that point
  11 in time the Boston list was the list, the official list,
  12 and as a consequence the 602 was recognized, since the
  13 majority of EEDCR's were originated at the site, that
  14 that's where the master list should come from.
- Item 4.4 in 654, the subsequent audit,

  16 indicated that basically timing -- we were expecting

  17 that the site-generated list, which was really quite an

  18 extensive effort to go through to create, be sent up to

  19 Boston. So all we were referring to is a matter of the

  20 timing, that, you know, we were expressing our desire

  21 for this to be expedited.
- MR. LANPHER: Judge Bre ner, I'd better stop
  23 here or else it may take a bit of time.
- JUDGE BRENNER: Okay. Do you have more 25 questions on this field audit? You may, is that it?

- 1 MR. LANPHER: I may. I've ceased to make good 2 predictions.
- JUDGE BRENNER: All right. We will br &
- I note that at some point -- we are at some 6 point in group F.
- 7 MR. LANPHER: Very close to done in group F.
- JUDGE BRENNER: All right. I don't have to
  9 repeat the sentiments I have expressed several times
  10 this week about how important it's going to be to be
  11 able to put some of these findings that are related in
  12 some sort of summary presentation form and getting some
  13 agreement as to that to the fullest extent possible.
  14 Where agreement is not possible, motions can be asked.
  15 But something has to give.
- And in the first instance, at least, we will 17 leave it to the parties, knowing that parties can best 18 accommodate their own mutual interests, before the Board 19 attempts to do something which may make nobody happen.
- MR. EARLEY: Judge, I understand we are going
  21 to get the list from Mr. Lanpher on the 1st. I would
  22 assume that we will go through G, H and I when we come
  23 back. I want to let the witnesses prepare this week
  24 before they get the list on the 1st.
- 25 JUDGE BRENNER: Well, I hope that G, H and I

1

- 1 in fact may be the subject of the first part of a
  2 stipulation as to which findings among these are
  3 related, and we can get some sort of presentation that
  4 way.
- There's a lot of flexibility. One possibility 6 is to end up with a stipulation as to a lot of items and 7 then perhaps additional written testimony from LILCO 8 when we come back that addresses those items to the 9 extent, you know, Mr. Lanpher still has questions, 10 because he has informed you in general as to what he 11 cannot do in the form of a stipulation, instead of doing 12 it question and answer orally.
- It's clear the prepared testimony does not

  14 address the bulk of what the cross-examination is going

  15 to be, at least on the item by item cross-examination.

  16 And that is because we switched the sequence of the

  17 cross plan. That's one possibility.
- I'm not stating, do that. A lot of things
  have been going through the Board's mind, and I'm sure
  all of you as experienced counsel have at least our
  imaginations, if not more. But there has to be a way to
  shorten the time, yet still present the important
  sevidence before us.
- We are capable of reading as well as hearing, 25 is what I'm trying to state, with appropriate follow-up

- 1 questions to flesh out the written word where necessary,
- 2 and there are many other possibilities. I don't mean to
- 3 imply that that's the best possibility.
- 4 MR. EARLEY: Judge, we will be discussing that
- 5 with the County. My concern was not wasting the week
- 6 for the witnesses, because I think it has been helpful
- 7 that they have been prepared on the specifics in
- 8 advance, and I think we have been able to move along
- 9 even in this format a lot better.
- 10 But it's going to take a while, I think, to
- 11 develop this stipulation, and in the meantime we could
- 12 be preparing, if we at least knew which direction we
- 13 were headed.
- 14 JUDGE BRENNER: Well, I expect that they will
- 15 continue through G, H and I. Is that right, Mr.
- 16 Lanpher?
- 17 MR. LANPHER: Yes, sir.
- 18 JUDGE BRENNER: Perhaps even in advance of
- 19 this formal writing on the 1st -- I'm not requiring
- 20 this, but perhaps you can give the indication of what
- 21 would come immediately next some time before that, so
- 22 the witnesses can make use of the time between now and
- 23 the 1st.
- 24 MR. LANPHER: I have already indicated which
- 25 audit reports, at least initially, will be used in the

- 1 next subject area. I have not give the exact audit
  2 finding.
- JUDGE BRENNER: Okay. Well, if it is feasible 4 for you, you might want to give a very informal interim 5 report to counsel.
- 6 MR. EARLEY: I do have one other
  7 administrative matter, Judge. I do want to thank the
  8 Board and Mr. Lanpher for the consideration to some of
  9 our witnesses who couldn't be here. I might say, Mr.
  10 Long did go back to California. He was still trying to
  11 get rid of that cold and had seen a doctor.
- We will have some problems the first week

  13 back. Mr. Burns has some professional commitments to

  14 speak and I'll be talking to Mr. Lanpher to make sure it

  15 doesn't conflict with the areas that he wants to go into.

  16 JUDGE BRENNER: Okay. We are flexible so long

  17 as the parties can agree, and there's been no problem so

  18 far in agreeing. That is probably one of the few

  19 benefits of when you have a subject that is this

  20 lengthy. You have that much room to adjust.
- All right. We will resume at 10:30 on October 22 12th in Bethesda.
- (Whereupon, at 1:10 p.m., the hearing in the 24 above-entitled matter was recessed, to reconvene on 25 October 12, 1982.)

## NUCLEAR REGULATORY COMMISSION

This is to certify that the attached proceedings before the

in the matter	of: LONG ISLAND LIGHTING COMPANY (Shoreham Nuclear Station)  Date of Froceeding: September 24, 1982	Power
	Docket Number: 50-322-oL	
	Place of Proceeding: Hauppauge, New York	
were held as in thereof for the	merein appears, and that this is the original true file of the Commission.	anser

Susan A. Harris

Official Reporter (Typed)

(SIGNATURE OF REFORMSR)