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UNITED STATES OF AMERICA NUCLEAR REGULATORY COMMISSION

BEFORE THE ATOMIC SAFETY AND LICENSING BOARD

In the Matter of

THE REGENTS OF THE UNIVERSITY OF CALIFORNIA Docket No. 50-142 (Proposed Renewal of Facility License Number R-71)

(UCLA Research Reactor)

March 16, 1983

UNIVERSITY'S REPLY TO CBG'S RESPONSE TO STAFF'S CONTENTION XX SUMMARY DISPOSITION MOTION

> DONALD L. REIDHAAR GLENN R. WOODS CHRISTINE HELWICK 590 University Hall 2200 University Avenue Berkeley, California 94720 Telephone: (415) 642-2822

Attorneys for Applicant

THE REGENTS OF THE UNIVERSITY OF CALIFORNIA

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UNIVERSITY'S REPLY TO CBG'S RESPONSE TO STAFF'S CONTENTION XX SUMMARY DISPOSITION MOTION

In its Memorandum and Order of March 4, 1983 the Board directed University and the NRC Staff to respond to the allegation contained in CBG's February 8, 1983 Supplemental Response that UCLA possesses in excess of a formula quantity of strategic special nuclear material. University responds as follows.

I. INTRODUCTION

On April 13, 1981 the Staff filed its "NRC Staff Motion for Summary Disposition" of Contention XX ("Staff's Motion"). CBG's Contention XX alleges that physical security at the UCLA reactor facility is inadequate. The Board deferred consideration of Staff's Motion until July 1982. In its Prehearing Conference Order of July 26, 1982 the Board directed CBG to respond to that portion of Staff's Motion that asserts that "10 CFR Sec. 73.60 is inapplicable to the reactor and that UCLA is not required to take measures against possible subotage." Prehearing Conference Order, p. 9. On July 21, 1982 the UCLA facility reduced its inventory of Uranium-235 to 4.92 kilograms by shipping off-site a quantity of its unirradiated ("fresh") fuel which had been in storage. This change in inventory was reported to the Board and parties on August 6, 1982. On August 31, 1982 Staff served a handcorrected copy of Staff's Motion to correct for the change in fuel inventory. "Intervenor Bridge the Gap's Response to NRC Staff's Motion for Summary Disposition as to the Issue of the Applicability of 10 CFR 73.60 and the Need to Protect Against Sabotage" ("CBG's Response") was served September 7, 1982. Subsequently, CBG was given an opportunity to supplement its response. "Intervenor's Supplemental Response to NRC Staff's Motion for Summary Disposition as to the Issue of the Applicability of 10 CFR 73.60 and the Need to Protect Against Sabotage" ("Supplemental Response") was served February 8, 1983.

In its Supplemental Response CBG claims that University has "undercourted" its special nuclear material (SNM) and that "simple arithmetic" shows that the U-235 inventory at the UCLA facility is between 5151 and 5302 grams. Supplemental Response at 6-7. In addition, CBG claims that the facility possesses 160 formula-equivalent grams of Plutonium, consisting of two 32-gram Pu Be start-up sources, for a total SNM inventory of between 5311 and 5462 grams.

CBG is mistaken in these claims. As University demonstrates below (using simple arithmetic), CBG has misread University's inventory records and misinterpreted certain other fuel quantity information to reach erroneous conclusions concerning the quantity of SNM at the UCLA facility.

-2-

II. DISCUSSION

A. U-235 Inventory in 1975

Relying on certain "very detailed" inventory records from 1974 and 1975 (Exhibits G and H, respectively, of its Supplemental Response) and two NRC inspection reports from 1978 and 1979 (Exhibit I of its Supplemental Response) CBG claims that the U-235 inventory at the facility in 1975 was either 8849 grams or 9000 grams. Supplemental Response at 6-7. In fact, the U-233 inventory at the UCLA facility at the end of 1975 was 8868 grams $(8.87 \text{ kg})^{1/2}$ as reported to the Commission in the Material Status Report of December 31, 1975 (Exhibit A, hereof). The several inventory records referenced are easily reconciled.

The "Exhibit G" inventory (reporting 8865.99 grams U-235) expressly states that fuel burn-up for previous years of reactor operation is not taken into account. When burn-up is taken into account (burn-up has been estimated at approximately one (1) gram per operating year) the stated inventory be ones approximately 8849 grams U-235, the same amount stated in the May 20, 1975 NRC Inspection Report (Exhibit h of the Supplemental Response). However, 19 grams must be added to this amount to correspond to a correction made by the facility staff in June 1975. This adjustment

Because of round-off errors, the estimate that is made to account for fuel burn-up and other factors, fuel quantity amounts should not be regarded as accurate to more than three significant figures.

reflected a change in the accounting for the "scrap" fuel. With this 19-gram adjustment the 1975 year-end total U-235 inventory was 8.87 kg, which consisted of the following fuel and non-fuel parts: 3.53 kg "in-core" fuel; 3.75 kg "fresh" fuel; 0.74 kg "spent" fuel; 0.59 kg "scrap" fuel; and 0.25 kg uranyl nitrate non-fuel. In addition to the U-235, at the end of 1975 the facility possessed two Pu-Be neutron sources, each containing 32 grams Plutonium.

CBG attempts to deliberately mislead the Board and parties in stating, as it does on page 7 of its Supplemental Response, that: "On October 31, 1978 and October 10, 1979 the NRC inspectors determined that Applicant possessed 9000 grams U-235 <u>plus</u> the two Pu-Be start-up sources" (emphasis added). In fact, as is clear in reading the first sentence on page 3 of the 1978 inspection report (CBG's Exhibit I), that the 9.0 kg of SNM estimated by the NRC inspector <u>included</u> the two 32 gm Pu Be neutron sources (that is, 9.0 kg = approx. 8.87 kg U-235 + 0.16 formula-equivalent grams for the Pu Be sources). The approximations made by the NRC inspector in the 1979 inspection report are also entirely consistent with a total U-235 inventory of 8.87 kg. CBG's use of the 9000 gram amount results in double counting the Pu Be neutron sources.

B. Inventory Changes Since 1975

With respect to inventory changes that have occurred since 1975, CBG relies on a chart provided by University in August of 1982

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in response to a CBG interrogatory (Exhibit J of its Supplemental Response) and concludes that the total SNM reduction since 1975 was 3698 grams U-235. However, the conclusion CBG reaches is unwarranted.

CBG's interrogatory and its clarifying request of August 18, 1982 specifically asked University to provide a table of changes in the U-235 <u>fuel</u> inventory. In response University provided the Exhibit J table, which is clearly labelled "Inventory of <u>U-235 Isotope in Fuel</u>, kg." The table does not purport to account for other changes that had occurred in the facility's SNM inventory; that is, changes in <u>non-fuel SNM</u>. In particular, 0.245 kg of Uranyl Nitrate (containing U-235, but not as fuel) was shipped off-site in 1981. In 1982 an additional 0.005 kg of Uranyl Nitrate v disposed of as waste. (The transfer documents for these nonfuel reductions in U-235 appear as Exhibit B hereof.) Finally, in 1982 one of the two Pu-Be neutron sources was transferred from the reactor facility to another unit of the University. (Affidavit of Neill C. Ostrander, attached hereto.)

CBG has overlooked in its simple calculation these other reductions in SNM inventory: 0.25 kg reduction in U-235 (Uranyl Nitrate); and a 32 gram reduction in Plutonium (80 formula-equivalent grams) represented by the transfer of one Pu Be neutron source. The current U-235 inventory can be figured from the 1975 "beginning" inventory of 8.87 kg as follows: 8868 grams less 738 grams ("spent" fuel, 1980), less 595 grams ("scrap" fuel, 1981), less 245 grams

-5-

(Uranyl Nitrate, 1981), less 5 grams (Uranyl Nitrate, 1982), less 2355 grams ("fresh fuel, 1982), less 7 grams (fuel burn-up at 1 gm/yr). Since 1975, U-235 inventory has been reduced by a total of 3945 grams, not just the 3698 grams claimed by CBG. The current U-235 inventory is 4.92 kg (8.87 less 3.95 kg). In addition, one Pu-Be source, containing 32 grams Plutonium, has been transferred from the reactor facility site; one Pu-Be source remains at the facility site. (Affidavit of Ostrander.)

C. Exemption for Pu-Be Sealed Sources

In adopting the safeguards upgrade rules applicable to research reactors, which went into effect in November, 1979, the Commission created a specific exemption for Pu-Be sealed sources, provided that the quantities of Plutonium in such sealed sources did not exceed 500 grams. 44 Federal Register at 43280, July 24, 1979. The effect of the exemption is to exclude from the accounting of SNM the quantity of Plutonium contained in such sealed sources. In particular, if a licensee possesses less than 5000 grams of SNM not counting any Plutonium contained in Pu-Be sealed sources, the licensee would be required to comply with 10 CFR Sec. 73.67, but not 10 CFR Sec. 73.60.

The specific Pu-Be sealed source exemption appears in Sec. 73.67(b)(1)(ii). The exemption is not restated in Sec. 73.60, which creates some confusion. However, the Commission's intent to exclude such sealed sources in accounting for SNM to determine which regulation applies is clear in the Federal Register notice of July 24, 1979. <u>Id</u>. Moreover, the fuel accounting practices of

-6-

the Commission have consistently been to exclude such sealed sources in determining whether the licensee will be held to the safeguards requirements of Sec. 73.60. ...e Commission's interpretation of the application of its regulations is entitled to great deference by the Atomic Safety and Licensing Boards. It should also be noted that to adopt a contrary interpretation to these safequards regulations, holding that a licensee must comply with Sec. 73.60 solely on the basis of an accounting of SNM that included Pu-Be sealed sources at their formula-equivalent weights, would effectively nullify the exemption created in Sec. 73.67.

The UCLA reactor facility currently possesses approximately 4.92 kg of U-235 and one 32-gram Pu-Be sealed source. If this sealed source were accounted for at its formula-equivalent weight (80 grams), University's SNM inventory would be approximately 5.00 kg. In making its inventory changes University has relied on representations made by the Commission staff that the Pu-Be sealed source exemption is applicable to University. In the event the Commission adopts a different interpretation, University will disassemble one of its fuel elements to remove one fuel plate which would be transferred to an off-site location, thereby reducing the SNM inventory to less than 5000 grams under any accounting method.

III. CONCLUSION

As explained above and as declared in the affidavit of

-7-

Neill C. Ostrander, University currently possesses at its UCLA reactor facility site 4.92 kg of U-235 and a single Pu-Be neutron source containing 32 grams of Plutonium. No genuine factual dispute exists concerning the correctness of these SNM inventory amounts. University respectfully requests that the matter of the applicability of 10 CFR 73.60 be decided at this time.

Dated: March 16, 1983.

DONALD L. REIDHAAR GLENN R. WOODS CHRISTINE HELWICK

WILLIAM H. CORMIER Representing UCLA

	EXHI	IBIT A
FORM ALC-747 U.S. ATOMIC ENER	RGY COMMISSION	FORM APPROVED
AECM 7401/10 CFR 70 MATERIAL STA		BUREAU OF BUDGET No. 38-R0165
1. NAME & ADDRESS	3. REPORTING IDENTIFICATION	
University of California, Los Angeles	SYMBOL (RIS)	
405 Hilpard Avenue		10-71-75
Los Angeles, California 90024	4. REPORT PERIOD 7-1-75	12-31-75
2. LICENSE NUMBER ST	5. MATERIAL TYPE (SUBMIT SEPARATE REP	ORT FOR EACH TYPE)
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13 PROCUREMENT - OTHER		
14. DOD RETURNS - USE A		
15. DOD RETURNS - USE B		
15 DOD RETURNS - OTHER USES		
21. PPODUCTION	Norta	None
22. FROM OTHER MATERIALS	None	None
30 RECEIPTS REPORTED TO AEC ON FORM AEC-741	RIS None	None
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43. SALES TO OTHERS FOR THE ACCOUNT OF AEC	None	None
44 DOD-USE A		
45. DOD-USE B		
46. DOD-OTHER USES		
47. EXPENDED IN AEC TESTS		
48. ROUTINE TESTS		
49. SHIPPER RECEIVER DIFFERENCE	RIS	
51. SHIPMENTS REPORTED TO AEC ON FORM AEC-741	RIS Merro	liono
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71. DEGRADATION TO OTHER MATERIALS	None	None
72. DECAY	None	None
73. FISSION AND TRANSMUTATION	None	None
74. NORMAL OPERATIONAL LOSSES	None	None
75. ACCIDENTAL LOSSES	None	None
76. APPROVED WRITE OFFS		
77. MATERIAL UNACCOUNTED FOR	None	None
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81. ENDING INVENTORY NOT AEC OWNED		
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(See Reverse Side)

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EXHIBII B (1 of 2)

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U.S. DEPARTMENT OF ENERGY AND U.S. NUCLEAR REGULATORY COMMISSION NUCLEAR MATERIAL TRANSACTION REPORT

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US. DEPARTMENT OF ENERGY AND US. NUCLEAR REGULATORY COMMISSION NUCLEAR MATERIAL TRANSACTION REPORT

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UNITED STATES OF AMERICA NUCLEAR REGULATORY COMMISSION

BEFORE THE ATOMIC SAFETY AND LICENSING BOARD

In the Matter of

THE REGENTS OF THE UNIVERSITY OF CALIFORNIA Docket No. 50-142 (Proposed Renewal of Facility License Number R-71)

(UCLA Research Reactor)

AFFIDAVIT OF NEILL C. OSTRANDER

- I, Neill C. Ostrander, do depose and state:
- 1) I am the Manager of the Nuclear Energy Laboratory (NEL) at UCLA.
- 2) On July 22, 1982 a single 32-gram PuBe sealed source, licensed under NRC License SNM-974 was physically transferred from the reactor facility by representatives of the Radiation Safety Office to their calibration building remote from the reactor site to be used as a calibration source under the custody of the campus Radiation Safety Officer.
- 3) The quantity of SNM currently possessed by the NEL consists of the following: approximately 4.92 kilograms Uranium-235 and one 32-gram PuBe sealed source. I swear that the foregoing is true and correct to the best of my knowledge and belief.

Neill C. Ostrander

Subscribed and sworn to before me this 16th day of March, 1983.

norly Caaropord

My Commission Expires:



UNITED STATES OF AMERICA NUCLEAR REGULATORY COMMISSION

BEFORE THE ATOMIC SAFETY AND LICENSING BOARD

In the Matter of

THE REGENTS OF THE UNIVERSITY OF CALIFORNIA Docket No. 50-142 (Froposed Renewal of Facility License Number R-71)

(UCLA Research Reactor)

CERTIFICATE OF SERVICE

I hereby certify that copies of the attached: UNIVERSITY'S REPLY TO CBG'S RESPONSE TO STAFF'S CONTENTION XX SUMMARY DISPOSITION MOTION

in the above-captioned proceeding have been served on the following by deposit in the United States mail, first class, postage prepaid, addressed as indicated, on this date: March 16, 1982.

John H. Frye, III, Chairman Administrative Judge ATOMIC SAFETY AND LICENSING BOARD U.S. Nuclear Regulatory Commission Washington, D.C. 20555

Dr. Emmeth A. Luebke Administrative Judge ATOMIC SAFETY AND LICENSING BOARD U.S. Nuclear Regulatory Commission Washington, D.C. 20555

Dr. Oscar H. Paris Administrative Judge ATOMIC SAFETY AND LICENSING BOARD U.S. Nuclear Regulatory Commission Washington, D.C. 20555

Counsel for the NRC Staff OFFICE OF THE EXECUTIVE LEGAL DIRECTOR U.S. Nuclear Regulatory Commission Washington, D.C. 20555

Chief, Docketing and Service Section OFFICE OF THE SECRETARY U.S. Nuclear Regulatory Commission Washington, D.C. 20555 Mr. Daniel Hirsch Cte. to Bridge the Gap 1637 Butler Avenue, #203 Los Angeles, CA 90025

Mr. John Bay, Esq. 3755 Divisadero #203 San Francisco, CA 94123

Mr. Daniel Hirsch Box 1186 Ben Lomond, CA 95005

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