

Commonwealth Edison Dresden Nuclear Power Station 6500 North Dresden Road Morris, Illinois 60450 Telephone 815/942-2920

June ., 1994

GFSLTR 94-0178

John B. Martin U.S. Nuclear Regulatory Commission Regional Administrator, Region III 301 Warrenville Road Lisle, IL 60532-4351

Subject: Dresden Nuclear Power Station Unit 1 May 8, 1994 1A Cleanup Storage Tank Event NRC Docket Number 50-010

Reference: (a) May 9, 1994 Teleconference between Commonwealth Edison (CECo) and NRC Region III and NRR Personnel

(b) May 11, 1994 letter from Gary Sped1 to John B. Martin, Event Description

On May 8, 1994 Commonwealth Edison (CECo) discovered a broken underground contaminated demineralized water line, which released approximately 50,000 gallons of slightly contaminated water. CECo discussed this event with your staff during the Reference (a) teleconference and Reference (b) letter. In the Reference (b) letter, CECo committed to provide the NRC with a copy of the completed root cause investigation. The investigation determined that the release did not occur during the transfer of water, as detailed in the Reference (b) letter, but resulted when the system was tested after the replacement of a valve. The root cause report, which includes the Event and Causal Factor chart, is included as an attachment to this letter.

In addition, attached is Licensee Event Report 50-010/94-001, which is submitted as required by 10 CFR 50.73(a)(1), and NUREG 1022.

If you have any questions, please contact this office.

\$incerely,

Gary Spedl' Station Manager

Attachments:

LER 50-010/94-001 Root Cause Report

cc:

W. Axelson, Director of DRSS - RIII P. Erickson, Project Manager - NRR M. Kunowski - RIII M. Leach, Dresden Senior Resident Illinois Department of Nuclear Safety Document Control Desk File/NRC File/Numerical

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ABSTRACT (Limit to 1400 spaces, i.e., approximately 15 single-spaced typewritten lines) (16)

This report is voluntarily submitted in accordance with 10CFR50.73(a)(1). On Sunday, May 8th, 1994 at approximately 0830, Operations personnel observed an excessive amount of water flowing from one of the storm sewer drains into the Unit 1 intake canal. The source of the water was traced back to the ground near the Unit 1 Radwaste Decant Building. The water was determined to be from the 1A Contaminated Condensate Storage Tank (CST), which was being pumped by the Contaminated Demin Jockey Pump into the Unit 1 Contaminated Demin header (buried schedule 80 carbon steel pipe) and out of a hole into the ground. The jockey pump was running to perform an in service leak test to a repaired valve located in the decant building. The jockey pump was secured and isolated, stopping the spill. The change in level during the test indicated that approximately 50,000 gallons was pumped into the ground. The water was sampled and found to be only slightly contaminated; the activity was not detectable using ocal survey instruments, and laboratory analysis verified that the activity to be well below 10CFR20 Appendix B limits and ODCM calculation. The highe tivity concentration measured was 8.87 E-7 mc/mL of Cs-137 and 2.01 -7 mc/mL of Co-60. Radiation Protection Personnel took control of the Spi 1. The area surrounding the spill was roped off and the standing water w 3 pumped into the Unit 1 Radwaste System. All areas were surveyed and ropes removed by Tuesday, May 10.

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TEXT (If more space is required, use additional copies of NRC Form 366A) (17)

EVENT IDENTIFICATION:

50,000 Gallons of Unit 1 Contaminated Demineralized Water Released to Ground Water

A. PLANT CONDITIONS PRIOR TO EVENT:

Unit: 1	Event Date: 5/7/94	Event Time: 0400
Reactor Mode: N	Mode Name: N	Power Level: N

Reactor Coolant System Pressure: N psig

B. DESCRIPTION OF EVENT:

On January 25, 1994 water was observed to be spraying from the Contaminated Demin Water Supply Isolation Valve in the decant building (1-7199-003). This valve had apparently ruptured due to freezing. The system was isolated and a Nuclear Work Request (NWR) was initiated. On January 27, caution tags were hung on 1A and 1B Contaminated Demin Makeup Pump and the Jockey Pump discharge valves.

On April 13, NWR 25261 was initiated to replace the valve 1-7199-008. On April 26, Out of Service (OOS) 94-1-0103 was hung for NWR 25261. On April 28, the shift authorized work on NWR 25261.

At 1300 on May 2, the Mechanical Maintenance Contractor (MMC) supervisor requested a temporary clearance of the OOS 94-1-0103 to perform an in-service leak test in accordance with the work package traveler.

At 2011 on May 6, the 1A Contaminated Storage Tank (CST) Level was recorded to be 76%. (The source of level indication used throughout this report is the shiftily water balance which is recorded on checklist 'D').

At about 0400 on May 7, the OOS 94-1-0103 was "temp cleared", the Contaminated Demin Jockey Pump was started to pressurize the system. The operating crew performed an in-service leak test and planned to leave the system in this configuration per the request of the Unit 1 Operating Engineer. The Contractor QC was expected to inspect the valve on Monday May 9th.

CST level was recorded shiftly (water balance, Radwaste Supervisor Turnover and the B level Equipment Attendant Rounds Book). Over the next 28 hours the level was recorded to decrease to its final level of 50% when the spill was finally isolated. The significance of the decreasing level was overlooked by multiple operators because of the inadequate communication and coordination between the shift personnel.

At about 0830, the Radwaste Shift Supervisor was notified of a possible fire main break near Unit 1 Radwaste Building. At 0835 the Shift Engineer was notified of excessive ground water. The Shift Engineer logged "Storm sewer input appears to be leakage from U1 Radwaste Decant Building". At 0840 the U1 Contaminated Demin Jockey Pump was secured and isolated. Standing water north of the Station Blackout Building was contained. And chemistry was contacted for

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sampling. At 0900 Rad Protection was notified to control the area. Chemistry was sampling various points of ground water, U1 intake Canal and storm sewer discharge lines. At 0930 the Unit 1 Operating Engineer, Health Physics Supervisor, Lead Rad Protection Supervisor, the Station Duty Officer and the resident inspector were all notified. At 1000 Rad Protection reported that the activity of the water was not detectable via local survey instrumentation and wet smears and he IA CST was sampled. At 1100 HP verified the activity released was b. w the 10CFR20 App B limits and ODCM calculations. At 1202 on May 8, the IA C. level was recorded to be 50%.

At 1223 the handwritten OOS 1-3001 was hung on the U1 Contaminated Demin Pump discharge valves. and pumped to the Unit 1 radwaste system At 1330 RP survey of area found no contamination on ground.

At 1150 on May 9, the computer version of OOS 1-3001 was hung. Following the decision to make a Press Release, at 1548 a 4 hour ENS notification was made in accordance with 10CFR50.72(b)(2)(vi), Inadvertent release of radioactive contaminated materials (SE log).

May 10th-12, digging activities exposed the line to determine the failure mechanism. On May 12, the location of the underground pipe break was exposed.

Review of maintenance history identified that this type of underground pipe failure has occurred before.

C. CAUSE OF EVENT:

This report is submitted voluntarily in accordance with 10CFR50.73(a)(1). The root cause of this failure is that the pipe coating failed and exposed the 2 inch schedule 80 carbon steel pipe to ground water and impurities, which lead to localized outside diameter initiated corrosion. Based on the material removed from the soil while digging it is believed that a rock came in contact with the pipe coating and caused this failure.

A root cause of the event was a management deficiency, in that multiple operating crews observed the decrease in CST level without recognizing its significance or taking action.

A contributing factor in this event is that the level of knowledge of the Unit 1 Equipment Status by the Operating Engineer and the Operating Shift was less than adequate. The training, maintenance, housekeeping and operations on Unit 1 have not been held to the same standards as the operating units. This resulted in inadequate control and awareness of the in service leak test.

Another contributing factor identified is the improper weatherization practices which are followed on Unit 1. It is common for valves in the outlying buildings to freeze and rupture.

### D. SAFETY ANALYSIS:

The radiological impact of this event was very small. The source of water, the IA CST, is only slightly contaminated. The activity concentration is less than the required lower level of detection for liquid effluents. If all 50,000

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gallons of contaminated demineralized water lost from the tank were released to the river, the maximum dose to an individual downstream would be less than .0001 millirem.

Additionally the safety significance of this event is minimal since sufficient makeup water is available to the Unit 1 Fuel Pool from the Clean Demin and Fire water systems. No other systems, structures or components were affected.

#### E. CORRECTIVE ACTIONS:

The Site Engineering and Construction (SEC) Manager will develop a lessons learned topic to highlight the proper Backfilling requirements which are described in specification K-4080. The Maintenance Superintendent and SEC Manager will tailgate this information to station maintenance personnel and craft personnel.

The cathodic protection system is being upgraded by installing additional deep well anodes D24483. This activity is in progress and it is viewed by the station as one of the top 25 technical issues.

The Senior Operating Engineer will reenforce the expectation that adverse trends are to be reported and elevated by operating personnel. This event will be used as a Lessons Learned for shift personnel.

The Unit 1 decommissioning team will develop a plan to train appropriate station personnel on future configuration plans.

The Unit 1 Operating Engineer will determine which operator aids are required to maintain equipment status, consideration should be given to drawings, procedures, and/or status boards.

#### F. PREVIOUS OCCURRENCES:

None

G. COMPONENT FAILURE DATA:

Not Applicable

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## To: Gary Spedl

### Subject: Recommendations from the Contaminated Demineralized Water Line Leak in the Unit 1 Radwaste Area

The following provides a summary of the Investigation Team's recommendations from the May 8, 1994 discovery of excessive ground water in the Unit 1 Radwaste area caused by leakage of approximately 50,000 gallons from an underground section of the Unit 1 Contaminated Demineralized Water Line. The Investigation Team was comprised of Ken Housh(System Engineering), Rick Raguse(Rad Protection), Greg Riebe(Maintenance), Pete Holland(Corporate-Human Performance), John Hines and Brian Viehl (Operations). Attachment A contains the Event Causal Chart which explains the sequence and root cause of the events.

1.a. Establish that the same standards, practices, operations, etc., apply to all three units rather than making a distinction between Unit 1 and Units 2/3(Korchynsky). b. Formal communication channels should be used for transmitting critical information. This event should be used as a Lessons Learned to reenforce the expectation that adverse trends (i.e. tank level decrease) need to be promptly guestioned, reported and evaluated by the Operating personnel(Korchynsky). This should be clearly understood by all Operations personnel from the Shift Engineer to the Equipment Attendent. Coordination and awareness of the tank level readings and communications between shift personnel were clearly lacking relative to the decrease in the 'A Condensate Deminaralized tank level. Opportunities existed to minimize the volume of contaminated water that was released to the environment.

2. a. Plant/System status for any activity should be fully known so that appropriate planning can be performed to ensure proper execution. b. Continue with current efforts to get personnel training completed so that this barrier can be effective. Personnel simply did not know when we last operated the system, the configuration of the line or where the line ran. Develop a tool which can be used by the Operating shift to track Unit 1 equipment status(Strobel). Essential Unit 1 drawings should be provided for the shift operating personnel(Palagi-Muth). Continue with current efforts to train personnel on Unit 1 operation, including future configuration plans (see current NTS item# 0102009400104).

3. Continue with Unit 1 decommissioning efforts to eliminate all non-essential systems/components. We have to get tough with this review. The contaminated demineralized water system contains over 800 ft of piping. The main purpose of this system is to provide a secondary makeup for water addition to the Unit 1 fuel pool(primary makeup is a 3/4" clean demineralized line). Over two-thirds of this system including all of the underground section could be eliminated with a cut and cap. Additionally, this system was being placed in service in addition to the existing fire hose(service water) as the secondary makeup for the fuel pool. The Investigation Team recommends that we review the cost benefit of operating the Unit 1 Contaminated Demineralized Water Sectem(Palagi).

The options which exist are a. Cutting and capping just the unused portion of the system, b. Permanently taking the entire system out of service or c. Running the system as originally intended.

4. Reassess the implementation requirements for the weatherization policy and practices to ensure this failure mechanism(line/valve freezing due to inadequate or lack of heat) is minimized. This is currently an open item from the Sphere Event and is being tracked through NTS Item # 01012194001A1. The -008 valve which was being inservice tested during the running of this system has previously broken due to freezing conditions and has been replaced twice(undocumented) in the last 3 years. No present plans exist to provide heat for this valve. We need to determine whether the Unit 1 Decant Building needs to be heated and specifically how to provide heat

to the 7199-008 valve. This should be included under the above NTS item.

5. Institutionalize proper backfill requirements and practices. The pipe failure was due to localized corrosion at the two o'clock position on the pipe. It is strongly suspected that this is the result of a localized pipe coating failure as a result of rock/stone in the backfill in contact with the pipe surface. The failure of the coating was the defect which "opened the door" to allow corrosion of the line. It is understood that General Work Specification, K-4080, discusses the requirements for backfilling of underground facilities(section 0223). This event should be used as a lessons learned for construction and maintenance personnel who perform backfill activities(Wheeler/Pape).

6. Applicability to other systems. It is recognized that a Cathodic Protection System is being installed under NWR 24483. This system is needed and could have helped to prevent this failure. The Team recommends cathodic protection be expeditiously installed consistent with Station Priorities(Pape). It is recognized that the Unit 1 Project Team is proceeding with the "Monitoring Program for the Integrity of Structures, Systems and Components for Dresden Unit 1". The program identifies the lay up procedure for unused systems and explains that systems in operation "are not part of this program and are covered by normal station practices." We believe this program to be inadequate for operating systems. To preclude an event such as this leak from reoccuring, the Investigation Team strongly recommends that for Unit 1 systems in service, we evaluate the cutting and capping of the unused portions of these systems(Palagi). Results of the Unit 1 review will be supplied to Engineering to determine applicability for Units 2 and 3(Palagi). Specifically, the in service systems and portions thereof need to be reviewed with respect to the following items:

underground or above ground cost benefit of operating the systems alternatives to operating the system applicability of other lines to this event( 2" carbon steel line, schedule 80 pipe) contaminated or clean process flow potential HAZMAT issues

The goal of this review is to minimize the possibility of a spill event. This review would determine what systems or portions of systems could be placed in lay-up and whether we should replace or develop a test program to ensure the integrity of systems.

Items to be reviewed for possible changes:

1. Put date and time on the temporary lift sheet out of service order(Viehl). This item simply allows better documentation of the activities.

2. Computer alarm or change setpoints for static tanks to flag changes from static values(Korchynsky). The Unit 1 contaminated demineralized water tank had been, prior to this event, at the 75% water level for an extended period of time. The decrease in water level to the 50% level was never flagged as a problem.

3. The method of presentation for trending of the tank water levels on the Yokogawa recorders is felt to be less than adequate and should be assessed(Coonan). The recorders simply do not provide enough historical information to the operator to assess whether a problem may exist.

Brian Vill 6/2/94

Brian Viehl Investigation Team Leader

cc: B. Palagi

- E. Armstrong
- D. Strobel
- M. Korchynsky
- J. Kotowski
- R. Aker
- D. Wheeler
- T. O' Connor
- M. Pape
- J. Coonan
- M. Strait
- Investigation Team

UNIT 1 CONTAMINATED DEMIN WATER SYSTEM



# ATTACHMENT A

# EVENT CAUSAL CHART ROOT CAUSE ANALYSIS

Legend

