

NUREG 10R-2239

POR

NUCLEAR REGULATORY COMMISSION

ORIGINAL

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In the Matter of: PRESS CONFERENCE

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DATE: November 1, 1982

PAGES: 1 - 32

AT: Bethesda, Maryland

DESIGNATED ORIGINAL  
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400 Virginia Ave., S.W. Washington, D. C. 20024

Telephone: (202) 554-2345

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UNITED STATES OF AMERICA  
NUCLEAR REGULATORY COMMISSION

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PRESS CONFERENCE  
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Room 6507  
7735 Old Georgetown Road  
Bethesda, Maryland  
Monday, November 1, 1982

The press conference conducted by the Nuclear  
Regulatory Commission commenced at 1:55 p.m.

- PRESENT FOR THE NUCLEAR REGULATORY COMMISSION:
  - JOSEPH FOUCHARD, Director of Public Affairs
  - ROBERT BERNERO, Director, Division of Risk  
Analysis
  - JACK ROE, Deputy Executive Director for  
Operations
  - VICTOR STELLO, Deputy Executive Director for  
Operations
  - HAROLD DENTON, Director, Reactor Regulation

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P R O C E E D I N G S

MR. FOUCARD: Thank you all for coming to Bethesda today. This is part of a campaign which we have to get press support for getting the NRC into a single location.

(Laughter.)

MR. FOUCARD: So anything you can do for us along that line will certainly be appreciated.

Let me introduce the folks who are going to be doing the talking. First, our principal spokesman speaker will be Robert Bernero, who is Director of our Division of Risk Analysis. Robert is the fellow here who will require the wide-angle lens.

To his left is Jack Roe and Vic Stello, who are Deputy Executive Directors for Operations. To my right is Harold Denton, who I think you all know.

I think Mr. Bernero has a brief opening statement and then I assume you will have some questions, which we will try to answer.

Robert?

1 STATEMENT OF ROBERT BERNERO, DIRECTOR, DIVISION OF  
2 RISK ANALYSIS

3 MR. BERNERO: Thank you, Joe. I believe  
4 copies of this are being passed out, if you do not  
5 already have them. I will read it first and then open  
6 the floor to questions.

7 In connection with research which the NRC  
8 Staff has under way to develop background information  
9 for a new rule for siting of nuclear power plants,  
10 Sandia National Laboratories was asked to analyze the  
11 range of consequences for severe accidents at U.S.  
12 reactor sites. A draft report has just been completed  
13 by Sandia.

14 In carrying out this study, Sandia examined  
15 the actual site characteristics, including  
16 meteorological data and population distribution, for 91  
17 existing reactor sites in the U.S. They went on to  
18 analyze the range of consequences of severe accidents  
19 using some hypothetical data and some actual site data.

20 Potential consequences of accidents listed in  
21 the press this morning were not taken from that report  
22 but were taken from background calculations of very low  
23 probability events which were made in connection with  
24 the study. The report does not present accident  
25 probabilities for actual reactors in operation now at

1 these sites, but assumes a probability of one in 100,000  
 2 per year of reactor operation as a representative value  
 3 for occurrence of severe core melt accident for which  
 4 the safety systems needed do not work.

5           The combination of this unlikely accident,  
 6 together with combinations of very unlikely weather  
 7 conditions, can lead to calculated consequences having  
 8 probabilities of about one in one billion per year of  
 9 reactor operation. The results in this report did not  
 10 present consequences whose probabilities were lower than  
 11 one in 100 million per year of reactor operation.

12           There are very large uncertainties associated  
 13 with these calculations and the results presented in the  
 14 Sandia report do not represent nuclear power risk. For  
 15 example, among the assumptions used in the Sandia study  
 16 was the failure of needed safety systems, including the  
 17 containment, which then can lead to hypothetical  
 18 releases of radioactive material.

19           Furthermore, they are based on assumptions  
 20 regarding release of radioactive material which are  
 21 known to be overestimated by factors of ten to 1,000.

22           In summary, the NRC Staff believes that the  
 23 numbers quoted in the press this morning represent  
 24 consequences of accidents whose probabilities are  
 25 extremely low and, furthermore, that even these

1 consequences will be shown by ongoing research to be  
2 much lower.

3 Thank you. I am open to questions now.

4 QUESTION: So what you are saying is what is  
5 the probability of a major accident with human health  
6 consequences for the current nuclear plant. Two percent  
7 was used. Is that inaccurate?

8 MR. BERNERO: No. Really, if you break it  
9 down, the questions should be addressed serially.  
10 First, what is the probability of a core melt accident  
11 occurring in a plant and then, if you have a core melt  
12 accident -- a large-scale core melt -- what is the  
13 probability that all of the systems, including the  
14 containment, will fail.

15 Then, if you address that probability, further  
16 address what is the probability that anyone will be  
17 killed, and then, even further -- and this is where we  
18 start getting to these extreme or maximum  
19 calculations -- typically it involves what we call  
20 rain-out. What is the probability that the weather  
21 could be uniquely timed so that the radioactive plume  
22 would be preserved, carried in the worst direction to  
23 the right distance to be over a population center, and  
24 then just at that time rain would fall, bringing the  
25 radioactivity to the largest number of people?

1 All of those combinations of probability have  
2 to be assessed.

3 QUESTION: And what is that probability?

4 MR. BERNERO: What we say is about one in one  
5 billion.

6 QUESTION: Not two percent?

7 MR. BERNERO: Not two percent.

8 QUESTION: You said in analyzing an earlier  
9 study in July that the chance before the Three Mile  
10 Island defects were corrected, the chance of a Three  
11 Mile Island-level accident happening was once every ten  
12 or twelve years. In that context, what is the  
13 probability of the catastrophic worst-case accident  
14 killing 100,000 people in Wilmington, Delaware? What  
15 are the odds against it?

16 MR. BERNERO: Okay. The previous study was  
17 what we called a precursor report, which suggested a  
18 probability of one in 1,000 per reactor year of damaging  
19 the core severely. Most estimates give a probability of  
20 one in 10,000 as that estimate, and this report indeed  
21 assumes one in 10,000 as the estimate of core damage or  
22 core melt probability. That is the beginning of it,  
23 without the failure of the containment.

24 The probability of going beyond that to these  
25 worst case accidents is the difference between one in

1 10,000 and one in one billion. It's a very large  
2 number.

3 QUESTION: Okay. Can I ask you to translate  
4 that since the worst case listed in this study was what  
5 might happen if the Salem plant had a total disastrous  
6 accident and the wind and everything else was blowing  
7 correctly.

8 MR. BERNERO: If all things worked at the  
9 worst possible combination.

10 QUESTION: What is the probability of that  
11 happening in the area around the Salem plant?

12 MR. BERNERO: Well, around the Salem plant  
13 would be one in one billion per year of reactor  
14 operation.

15 QUESTION: Or a billion years before --

16 MR. STELLO: I believe the results from Sandia  
17 would put that number at 1.9 times 10<sup>-9</sup>.

18 MR. BERNERO: Which is 1.9 in one billion.

19 QUESTION: How many approved reactors now do  
20 we have in a power station?

21 MR. BERNERO: Seventy, approximately.

22 MR. FOUCHARD: There are 74 licensed  
23 operating.

24 MR. BERNERO: When I said 91 reactor sites, we  
25 counted sites that have reactors on them or for which



1 reactors were proposed and may not have been approved or  
2 may have been cancelled.

3           QUESTION: So what is the overall probability  
4 of one of these type accidents in the United States in  
5 the foreseeable future?

6           MR. BERNERO: Well, as we had earlier spoken  
7 of, in the next twenty years, if you assume an average  
8 of 100 reactors or so operating for twenty years, that  
9 is 2,000 years of reactor operation in a billion, or two  
10 chance in a million.

11           QUESTION: Even if these numbers are much  
12 smaller than the newspaper reports this morning  
13 suggested, are they much larger than you had earlier  
14 estimated the chances of these kinds of accidents  
15 being?

16           MR. BERNERO: No. I am confused by the  
17 presentation that suggests that these are different.  
18 The model used, the CRAC-II code, is really the current  
19 version of the code developed in WASH-1400, the reactor  
20 safety study that was referred to published in 1975.  
21 These results are consistent with what was published  
22 eight years ago -- seven years ago -- in WASH-1400.

23           Now the difference being WASH-1400 used a  
24 composite site, not a real site but a site which  
25 absorbed the characteristics of typical sites and was

1 spoken of as the composite site. These calculations  
2 were done on actual sites.

3 QUESTION: But you did up to the thing of  
4 100,000 at Salem, but I think the WASH-1400, or at least  
5 the thing that came out of the House Subcommittee, said  
6 that they envisioned a worst case scenario of 3,400  
7 deaths, and now it is getting up to 100,000 deaths.

8 MR. BERNERO: No, no. They are vastly  
9 different probabilities. What we do -- there is a  
10 curve. We have a fancy name for it, but you can call it  
11 a risk curve (indicating) which plots the probability of  
12 exceeding a certain number of fatalities, whether early  
13 fatalities or latent fatalities, whatever the  
14 consequence is, and you make a plot of the conditional  
15 probability of exceeding it versus the level.

16 Just visualize for the moment if you were  
17 drawing this curve for an airplane, an airplane that  
18 holds 300 people. The upper bound of this curve, the  
19 probability of killing anyone is the probability of a  
20 severe crash of that airplane. Now typically an  
21 airplane is going to kill more than one person. If it  
22 kills anyone, it will kill dozens at once, and the shape  
23 of that curve would go out to just a little beyond the  
24 number of people that can fit in the airplane, because  
25 it is very difficult for an airplane to kill more than

1 300. It would have to land on people on the ground. It  
2 could land in a sports stadium and kill far more.

3           So the shape of that curve will give you a  
4 distribution, a risk curve, describing how many people  
5 would be the most you could kill in a single accident --  
6 would be way out here (indicating). It would be a DC-10  
7 in the Super Bowl game or something like that. It would  
8 be a maximum consequent, lowest probability event. And  
9 then, if you draw your accurate curve, it will describe  
10 the events down to the likelihood of killing anyone.

11           What we have presented in these reports and  
12 always do present is these curves, these risk curves, so  
13 one can see the distribution of risk. Now if you want  
14 to know what the one in 100,000 risk is, you have to go  
15 to that probability on the curve.

16           QUESTION: Is that different from WASH-1400,  
17 the one in 100,000?

18           MR. BERNERO: No, no, slightly. WASH-1400  
19 estimated -- I always think in exponential and I have to  
20 convert it. One in 100,000 is one times 10<sup>-5</sup> .  
21 WASH-1400 was a little lower than that. WASH-1400 was  
22 six in 100,000 for all core melts, and it was more like  
23 ten times less than that for the worst case core melt.

24           QUESTION: Suppose there is an assumption in  
25 this report of greater risk of certain events

1 happening.

2 MR. BERNERO: No, no. This report in effect  
3 stays with the estimate of individual reactor risk that  
4 WASH-1400 has and merely examines all the sites in the  
5 country. It is not a different accident risk model. We  
6 do know, and we have a lot of work -- there is a whole  
7 body of literature on this subject and a good deal of  
8 analysis in this report -- to reflect that we believe  
9 that is an overestimate of risk, that less radioactivity  
10 can physically get out.

11 QUESTION: The iodine?

12 MR. BERNERO: Yes, the iodine. You have  
13 undoubtedly heard of that controversy that actually we  
14 are overestimating the amount of radioactivity that can  
15 get out. Now the consequences are very sensitive to  
16 that. Even only a tenfold reduction in the releases of  
17 radioactivity can make a dramatic difference in the  
18 number of early fatalities. You can readily get to the  
19 position where you estimate no early fatalities because  
20 it is a threshold effect.

21 QUESTION: If I understood correctly your  
22 explanation for the difference between the 1975 figures  
23 and these figures, in that the extent that these are  
24 worse is because the '75 figures dealt with a composite  
25 situation and this examines individual situations?

1 MR. BERNERO: No. They are associated with  
2 different probabilities. The '75 figures were  
3 associated with the probability for the WASH-1400  
4 reactor at a different level and I do not remember the  
5 exact cutoff of that curve.

6 It was the curve that had all the manmade  
7 risks and it had the risk of 100 reactors. That curve  
8 stopped at a certain probability level and that was  
9 spoken of as the high limit. But actually you can  
10 continue to plot that curve down. It is on a slope,  
11 just as any of these curves, as we have presented them  
12 in this report (indicating). They are not vertical.  
13 They are coming down at a shallow angle and we could  
14 have plotted another factor of ten or another factor of  
15 100.

16 QUESTION: Are you saying that the difference  
17 between the old estimate of about 3,500 deaths and the  
18 current estimate of 100,000 deaths is you are estimating  
19 far lower probability event?

20 MR. BERNERO: Yes.

21 QUESTION: Are you suggesting -- well, how do  
22 you account for the suggestion, then, that these are  
23 much more risky than you are making it out to be?

24 MR. BERNERO: Well, the fundamental issue, I  
25 think, is presented in Congressmay Markey's statement,

1 and it is a common question in discussing the risk of  
2 nuclear power or of any manmade technology that can  
3 entail the same characteristics.

4           There are those who argue that at a certain  
5 point you do not address probability; you only look at  
6 the maximum hypothetical consequences. And if they are  
7 high, one says these stakes are too high, we should not  
8 do that. If a loaded Boeing-747 can take out the Super  
9 Bowl and kill 30,000 people at a crack, you would say  
10 that is too many, even if the odds are low. You would  
11 say that is too many and then do something to prevent  
12 ever having 747s and the Super Bowl together.

13           QUESTION: If I may follow up on that, are you  
14 suggesting that that is the same kind of probability?

15           MR. BERNERO: No, I do not know what that  
16 probability is.

17           QUESTION: Okay. Putting the question that  
18 way, comparing your analogy of a loaded DC-10 falling  
19 down into a packed Super Bowl crowd with the chances of  
20 the worst case accident postulated by the Sandia  
21 studies, which is more remote?

22           MR. BERNERO: I would suspect the reactor  
23 accident is the more remote. I have been on airplanes  
24 flying over crowded sports stadia and they have been big  
25 airplanes.

1 QUESTION: Then your message to Mr. Markey is  
2 that he is wrong?

3 MR. BERNERO: Well, it is a major  
4 philosophical point. Do you consider the probability of  
5 these events in dealing with tolerance of their  
6 possibility? Mr. Markey is saying you do not, and the  
7 policies of this Agency, I think, to this date are  
8 clearly that we do.

9 QUESTION: Could I ask you to try once again  
10 to estimate the probability between, say, now and the  
11 turn of the century of this kind of accident happening  
12 at any given plant? Are you saying they are a  
13 billion-to-one?

14 MR. BERNERO: No, no. I am saying that for  
15 any one reactor in any one year, we are talking about a  
16 probability of such an accident that is about one in one  
17 billion of happening. If I assume that there are twenty  
18 years remaining in the decade and actually there are a  
19 few less, and if I assumed we averaged about 100  
20 reactors in operation during that period, I will have  
21 twenty times 100 reactor years of operation per one  
22 chance in a billion.

23 So I will have 2,00 chances -- twenty times  
24 100 -- per billion, or two chances in a million of this  
25 kind of accident.

1 QUESTION: Well, that is a whole lot lower  
2 than two percent, right?

3 MR. BERNERO: Yes.

4 (Laughter.)

5 MR. BERNERO: Two percent is two chances in  
6 1,000.

7 QUESTION: Two chances in 100.

8 MR. BERNERO: It is two chances in a million  
9 per 20-year period.

10 QUESTION: If these 100 reactors operated for  
11 a million years, are you saying there are two chances  
12 that there could be such an accident?

13 MR. BERNERO: Well, I do not believe they  
14 would.

15 MR. FOUCHARD: We would be satisfied with  
16 forty years probably.

17 QUESTION: Mr. Bernero, we have talked about  
18 the chances. Are you questioning, quarreling at all  
19 with the dollar figures or the death figures if the  
20 accident were to happen?

21 MR. BERNERO: Well, we do not give a whole lot  
22 of attention out to that end of the calculation. For  
23 instance, when we calculate remember I said these are  
24 what we call rain peaks. When you calculate the amount  
25 of radioactivity that could be rained on a high



1 population area, that is carried out carefully in a  
2 plume and then the rain falls just right, it is very  
3 significant how much of the radioactivity is washed  
4 away, runs off in the rainfall.

5           We assume none of it does. So we tend to  
6 exaggerate these calculations. I would not say that  
7 they are themselves as realistic as the exposure  
8 calculations we make for the near end close to the  
9 reactor analysis.

10           QUESTION: What is the change if you use the  
11 precursor data, the precursor suggestions?

12           MR. BERNERO: Well, they are apples and  
13 oranges. The precursor report -- and, by the way, there  
14 was a great deal of review of the precursor report going  
15 on, all of which tends to drive that number down, but  
16 the precursor report is calculating a different thing  
17 altogether.

18           It is calculating or trying to calculate the  
19 probability of starting to get into trouble rather than  
20 the other end, of totally failing and having the worst  
21 possible accident.

22           QUESTION: Could we go back to the explanation  
23 about the difference between the '75 report and this  
24 one, and we say it is the lower probability used in this  
25 one, to try that in layman's language. Is that what you

1 are talking about the plume going in exactly the right  
2 direction and the rain coming at just the right time?

3 MR. BERNERO: Yes.

4 QUESTION: Is that the difference between  
5 these figures and the older figures?

6 MR. BERNERO: The only way I could account for  
7 it is because we are using what amounts to the same  
8 calculational model. We have some refinements in it,  
9 but they are not big enough to make that much of a  
10 difference. And so the only thing -- I would have go  
11 through every one of the sites and extract and compare  
12 sites to the WASH-1400 calculation, but it is the same  
13 model. They are the same results, and invariably you  
14 cut off at a probability.

15 You cut off at a certain probability as  
16 representing a maximum.

17 QUESTION: Okay. If the 100,000 is one in a  
18 billion probability, could the 3,400 figure cited in the  
19 '75 report that Congressman Markey cited, what is the  
20 probability of that? If this is one in one billion and  
21 it is a difference in probability, what is the  
22 probability for the one in 3,400?

23 MR. BERNERO: I think it is a factor of 100  
24 less, maybe a factor of ten. I just do not know. I  
25 would have to go back and calculate it from that

1 report.

2           QUESTION: Could I ask you to summarize all  
3 the things -- you have done it once before, but as  
4 briefly as you can -- all the things that would have to  
5 go wrong for this worst case thing to happen and what  
6 the probabilities are?

7           MR. BERNERO: Okay. For this sort of accident  
8 sequence to happen, you have to have the worst case core  
9 melt accident scenario, and that is -- it is a  
10 full-scale core melt and it is a full-scale core melt  
11 where nothing works, including the containment.  
12 Everything fails very quickly, so you have a very large  
13 release right away, very soon after the core melt  
14 accident.

15           Then you have to have the worst combination of  
16 meteorology -- that is the weather conditions, the wind  
17 speed -- and typically the worst condition means that  
18 you have very calm meteorology so that the wind does not  
19 dilute the stuff, does not scatter it. It is calm and  
20 keeps it moving in an undisturbed cluster or cloud until  
21 it is above a high population region and then, at that  
22 point, you have it rain so that all that radioactivity  
23 drops on the peoples' heads.

24           In that way there you get the worst case  
25 combination of meteorology, population distribution and,

1 of course, you started with the worst case core melt.  
2 The odds will vary from site to site, if you do the  
3 calculations with the available data, but a typical  
4 value which represents the odds of this kind of an  
5 accident, including the probability of the worst case  
6 core melt occurring and the probability of the weather  
7 and everything else, is about one in one billion per  
8 year of reactor operation.

9 QUESTION: Do you conclude, then, that all of  
10 the 91 sites are acceptable?

11 MR. BERNERO: Well, that is the substance of  
12 this report, and it is far too complex to go into with a  
13 simple numerical description. The purpose of doing this  
14 is to see how the risk varies with the site and to see  
15 how our present siting criteria limit risks and how they  
16 might be improved by limiting, for instance, the  
17 proximity of population centers for future reactors.

18 There is no simple answer that this proves  
19 they are acceptable or not acceptable.

20 MR. FOUCHARD: I think we should point out the  
21 Commission has a proceeding under way, as you well know,  
22 with respect to the Indian Point site, and the Staff is  
23 not prejudging the conclusion of that proceeding.

24 QUESTION: Why is there such variance in the  
25 radial for death and the huge variance in the radial for

1 injury in the calculations?

2 MR. BERNERO: Well, if you look at the terms,  
3 acute fatality, early injury and latent fatality, those  
4 are commonly used in these calculations. What they mean  
5 are: Acute fatality is someone who has suffered so much  
6 radiation exposure that they will die soon, within a  
7 year of the accident, and typically that means they have  
8 suffered a radiation exposure of about 500 rem. There  
9 is actually a biological curve for that, but in round  
10 numbers 500 rem exposure is roughly synonymous with  
11 fatality.

12 An early injury is an estimate of the  
13 radiation exposure level at which you would show  
14 clinical effects. That is, a doctor could examine you  
15 and detect a difference. And most people take that as  
16 50 rem -- a 50-rem dose -- and that is what we use in  
17 our calculation. That is a much larger number of people  
18 because it is a lower dose.

19 And then the latent fatality dose is actually  
20 a complex calculation of the odds of suffering cancer  
21 death for anyone who receives radiation exposure in the  
22 accident, and that is down to the very low levels too.

23 QUESTION: What I mean here -- and I have to  
24 take these from the paper because I have not had time to  
25 look in here and get them (indicating) -- say why would

1 the Limerick in Montgomery, Pennsylvania, says peak  
2 fatal radius in miles and it has 710,000 miles?

3 QUESTION: That is under the wrong column.

4 QUESTION: But that in this column has only  
5 6,000 miles.

6 QUESTION: You are looking in the wrong  
7 column.

8 MR. BERNERO: Excuse me. There are two  
9 editions of this morning's paper that have different  
10 tables. We had a hard time with that table too.

11 (Laughter.)

12 MR. BERNERO: I can only refer to the  
13 authors.

14 QUESTION: I will not find that huge  
15 variance?

16 MR. BERNERO: No. You will find variance. It  
17 depends on the population distribution. If you have a  
18 very small town that gets a lot of radiation, very high  
19 radiation dose, in one of these maximum calculations,  
20 you can easily have everyone early fatality and no one  
21 early injury because you have killed them all.

22 But with a larger population center you will  
23 have large numbers of people at early injury.

24 QUESTION: I was just wondering why it would  
25 be so far away in the case of some of these classes.

1 Maybe these figures are incorrect.

2 QUESTION: Well, the figures are what, 20 to  
3 35 miles -- about 20 miles for death and up to 75 miles  
4 for injury?

5 MR. BERNERO: It will vary by the site because  
6 the calculations all use the actual population  
7 distribution at the site, and Wilmington, Delaware, of  
8 course, is the city for Salem.

9 By the way, I am assuming they were correct in  
10 extracting all those numbers. We have not had a chance  
11 to check them yet. But the Salem site is a very remote  
12 site in southern New Jersey and you are getting one  
13 population zone across the Delaware River. It will vary  
14 with each site.

15 QUESTION: Going back to the one in a billion  
16 calculation, based on what you found, I know it is very  
17 preliminary on the iodine studies and the source  
18 studies, and you mention in here that these consequences  
19 will even be lower, as shown by ongoing research. How  
20 much lower can you estimate that one in a billion to be,  
21 or can you?

22 MR. BERNERO: We even debated as recently as  
23 to what to say in this statement. The results are not  
24 all in. It will vary depending on the type of accident,  
25 the type of reactor, the individual accident sequence in

1 that reactor, and I just do not know yet. I would say  
2 at least a factor of ten in overall risk. That is my  
3 personal -- that is entirely a personal view.

4           There are others who are much more sanguine  
5 than I about it.

6           QUESTION: How much more sanguine? Do they  
7 estimate greater than ten?

8           MR. BERNERO: They hope a greater reduction.

9           QUESTION: So then we are talking about one in  
10 ten billion risk? That is your personal estimate?

11           MR. BERNERO: Well, except that when you are  
12 speaking of early fatalities it is a threshold. You do  
13 not kill the people. The odds are they are not killed  
14 by ten times less than 500R, so if you drop a factor of  
15 ten in the source term or release, the early fatality  
16 term may disappear or nearly disappear.

17           QUESTION: In risk estimates, can you put a  
18 billion to one in perspective? What are other risks  
19 that are a billion to one? What does that mean? It is  
20 remote, but what are the odds of getting killed in an  
21 airplane crash? What are some comparable odds? Do you  
22 have any?

23           MR. BERNERO: The only thing I was thinking of  
24 was the airlines in reliability calculations. In  
25 certifying new aircraft, the FAA uses odds of one in a



1 billion per flight hour as the most unlikely thing.  
2 That is per hour of flight, not per year of operation.  
3 That is per hour of airplane. They do not calculate --  
4 they do not attempt to calculate the reliability of  
5 everything.

6           They calculate the reliability of the flaps  
7 and the engines and the control systems and things like  
8 that, but not the pilots and not the structure. I do  
9 not know if that is a useful perspective.

10           QUESTION: In this report that has been given  
11 out, the nearest comparable table that I can find is  
12 your Table C-1, which does talk about mean early  
13 fatalities, early injuries and latent, but it is all a  
14 mean as opposed to a peak and the numbers are very  
15 different.

16           For instance, for Salem it is 120 instead of  
17 100,000.

18           MR. BERNERO: Well, if you look right behind  
19 that table you should find these curves (indicating).

20           QUESTION: Would you give us a layman's  
21 explanation of that, please?

22           MR. BERNERO: I am on C-21, as an example. I  
23 am on page C-21.

24           QUESTION: I am interested in how these two  
25 interact.

1 MR. BERNERO: Well, as an example, if I look  
2 at page C-21, the curve that is closest to the bottom of  
3 the page, and look at the middle of it, you will find a  
4 curve with little Xs to mark it, and if you look at the  
5 legend, the key says Surrey. That happens to be a  
6 WASH-1400 plant. That was one of the plants published  
7 in 1975.

8 Now this is for the real site, not for a  
9 composite site. Now what that says, if you look at that  
10 curve, it strikes over on the lefthand side between  
11 10 and 10<sup>-1</sup>. Now that intercept means the  
12 probability, the conditional probability, of killing  
13 anyone is between one chance in ten and one chance in  
14 100, if you have an SST release -- the worst case  
15 core melt.

16 So if I take my one in 100,000 of the  
17 accident, that is the worst case core melt accident  
18 scenario, and I look in here, it says that if I have  
19 that, it is about three chances in 100 that anyone will  
20 be killed at Surrey. So 97 percent of the time, those  
21 accidents will not kill anyone at Surrey. Three chances  
22 in 100 those accidents will kill someone.

23 Do you follow me?

24 QUESTION: Kill one person?

25 MR. BERNERO: Any one. But the

1 characteristics of an accident are -- you see, that  
2 first line is  $10^{-0}$ , which is mathematical to one,  
3 killing any one person. Now if I go out, it gives me  
4 the odds progressively lower of killing ten people or  
5 100 people or 1,000 people, and I can follow it down.

6           And if we had plotted some more to go down to  
7 one in a billion, we could pick up that maximum value  
8 that is apparently in the table that was published in  
9 the paper. Now the mean -- when we speak of the mean,  
10 we are looking for the distribution of risk, the weight  
11 of the risk, and the weight is the area of the curve.  
12 That is how we calculate that.

13           It is a mathematical average. It is not the  
14 worst case and it is not the best case. It is the  
15 mathematical average of all the cases and that is what  
16 we tabulate there. If you wanted to read the others,  
17 you could read them off of here and if we had taken the  
18 prerogative of plotting another factor of ten or more  
19 lower on the page, if we had the room, we could have  
20 picked up those, most of those.

21           I think most of them -- you will find most of  
22 them about one in a billion. We would be one more notch  
23 lower on this page and some would be above it and some  
24 would be below it (indicating). So to be sure you got  
25 all the peak values, you would probably have to go, oh,

1 sixty percent again as big a curve.

2 QUESTION: What are you saying is the  
3 probability of any one, a single person, being killed?  
4 The odds against that are what -- one in -- I am not  
5 clear.

6 MR. BERNERO: Well, on this curve it tells you  
7 that if you have the core melt accident release, the  
8 odds of killing anyone are about three chances in 100  
9 for that site, with the meteorology that is --

10 QUESTION: That assumes failure of safety  
11 systems and all that?

12 MR. BERNERO: Oh, yes. That assumes a big  
13 release as we monitored it in WASH-1400. Let me say  
14 that most of the meteorology blows the stuff away. You  
15 will have latent cancers, if you look at the other  
16 curves. You will have people exposed to enough  
17 radiation to have risk of cancer, but not 500 rem, not  
18 enough to kill them.

19 QUESTION: Can you speak to the issue of  
20 whether or not having this information in hand makes the  
21 NRC more concerned about the general riskiness of plants  
22 than with this previous information?

23 MR. BERNERO: Oh, no. On the contrary, I  
24 would say that this information in hand indicated to us,  
25 to the Staff at least, we felt that the siting

1 parameters that we have now -- that is, the siting  
2 requirements that are on the books and by which most of  
3 the reactors were sited -- appear to be good enough.

4           We are looking at the high population sites  
5 separately, as most of you know. You know, we have a  
6 hearing on Indian Point. The reactor regulators have  
7 looked closely at plants like Limerick, Zion and others  
8 like them that have higher than normal population. Most  
9 of the sites are more typical ones, like our current  
10 siting criteria, and these results indicate to us that  
11 our current siting criteria appear to be sound and a  
12 good risk basis for them

13           We have withheld, at the Commission's  
14 direction, further Staff work on the siting development,  
15 a new siting policy development, until we have this new  
16 release information, because that can have a significant  
17 effect on the results, and what we did in this report,  
18 since this would now go into publication as sort of a  
19 temporary or interim report, we had sensitivity analyses  
20 done.

21           If you look up in the front of this report,  
22 you will find sections where there are sensitivity  
23 analyses to calculate what are the differences if the  
24 siting source term drops, if the amount of radioactivity  
25 drops for the iodine alone or the iodine and other

1 nuclides, and it is done in different ways to get a feel  
2 for that.

3           And, if anything, it would suggest that when  
4 we have the newer information, we might well probably  
5 recommend to the Commission at least keep the siting  
6 criteria we have, possibly recommend something even more  
7 lenient.

8           QUESTION: Could you sum up one more time in  
9 very simple language, extremely simple language, why  
10 these figures are not worse than the 1975 figures?

11           MR. BERNERO: Because people will, when you  
12 speak of a consequence that is calculated, you have to  
13 speak of the probability associated with it, and it is  
14 calculated for a specific site and a specific release  
15 category.

16           Now the reactor safety study which was  
17 published in 1975 calculated two reactors and calculated  
18 their risk for what was called a composite site. It is  
19 no real site in the United States. It was an amalgam of  
20 site characteristics. What this report has done, and  
21 these numbers represent, is two changes. One, the  
22 sites. This report calculates all real sites. Two,  
23 this report does not use the real reactors in the  
24 reactor safety study, which are, I will call them,  
25 two-thirds size.

1           The reactor at Surrey is 750 megawatts  
2 electric, a number like that -- 700 or 800 megawatts  
3 electric. These results were calculated for a 1,120  
4 megawatts electric reactor such as you would have for a  
5 new application, presumably, and the probability of the  
6 severe accidents was not exactly that given in  
7 WASH-1400, but the one given in this report, that the  
8 worst case core melt is one in 100,000 per year, which  
9 is a little bit more.

10           QUESTION: But these figures are much more  
11 realistic because of all the things you are saying. I  
12 mean, the more realistic risk is spelled out in this  
13 report than in the 1975 report. I mean, you were  
14 dealing with imaginary models in 1975.

15           QUESTION: Because you are using real sites.

16           MR. BERNERO: Yes, I am using real sites and  
17 in some cases I am using a bigger reactor than is really  
18 there. It is proportional to the size of the reactor.

19           QUESTION: Is this the best information that  
20 you now have as far as actual sites?

21           MR. BERNERO: Oh, yes. As far as the sites,  
22 we are using the best information available for the  
23 meteorology.

24           QUESTION: Information you did not have  
25 before?

1 MR. BERNERO: Well, some of it is more recent,  
2 but no, I do not think that changes it much. I do not  
3 think it changes it because we are doing individual  
4 sites. The reactor safety study just looked at  
5 representative sites, but we are using the actual  
6 population distribution and meteorology. We are using a  
7 slightly higher probability of a severe release  
8 occurring. We are using a slightly higher power level,  
9 and we are using a cutoff probability that I believe is  
10 a factor of ten lower than the reactor safety study in  
11 way it plotted its curve.

12 MR. FOUCHARD: I do not think that was the  
13 simple answer that Bettina was looking for.

14 QUESTION: What is your title at the NRC?

15 MR. FOUCHARD: Mr. Bernero is Director of the  
16 Division of Risk Analysis.

17 QUESTION: Can you explain the use of the  
18 acronym CCDF? What does it mean?

19 MR. BERNER: That is just a fancy name for  
20 this risk curve -- complementary cumulative distribution  
21 function -- and I thought you would have jeered me out  
22 of the room if I had said that. It is just a  
23 mathematician's description for it.

24 MR. FOUCHARD: One more question.

25 QUESTION: Under the Price-Anderson Act, what



1 is the reaction of this study to your perception of the  
2 coverage required now, insurance coverage, of the power  
3 plants under the Price-Anderson Act?

4 MR. BERNERO: I do not know. I do not have  
5 any idea.

6 MR. FOUCHARD: I do not know that there is a  
7 Price-Anderson expert in the room. In the Commission  
8 there certainly is, but the Commission will just have to  
9 consider that once it has a chance to examine the  
10 study.

11 QUESTION: But what about at this point?

12 MR. FOUCHARD: We do not have any reaction at  
13 this point.

14 Well, thank you very much for coming.  
15 Remember my opening gambit, please. We would like a  
16 single building.

17 (Whereupon, at 2:35 o'clock p.m., the press  
18 conference concluded.)

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NUCLEAR REGULATORY COMMISSION

This is to certify that the attached proceedings before the

\_\_\_\_\_

in the matter of: Press Conference

Date of Proceeding: November 1, 1982

Docket Number: \_\_\_\_\_

Place of Proceeding: Bethesda, Maryland

were held as herein appears, and that this is the original transcript thereof for the file of the Commission.

Anne Horowitz

Official Reporter (Typed)

Anne Horowitz

Official Reporter (Signature)